

**LOGAN COUNTY SCHOOL
EMPLOYEE CONSORTIUM**

LOGAN COUNTY, OHIO

**Basic Financial Statements
(Audited)**

**For the Year Ended
December 31, 2019**

OHIO AUDITOR OF STATE
KEITH FABER



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Board of Trustees
Logan County School Employee Consortium
2280 State Route 540
Bellefontaine, Ohio 43311

We have reviewed the *Independent Auditor's Report* of the Logan County School Employee Consortium, Logan County, prepared by Julian & Grube, Inc., for the audit period January 1, 2019 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Logan County School Employee Consortium is responsible for compliance with these laws and regulations

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber
Auditor of State
Columbus, Ohio

June 23, 2020

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**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

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Independent Auditor's Report

Logan County School Employee Consortium
Logan County
4740 County Rd. 26
Bellefontaine, Ohio 43311

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements of the Logan County School Employee Consortium, Logan County, Ohio, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Logan County School Employee Consortium's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Logan County School Employee Consortium's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Logan County School Employee Consortium's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Logan County School Employee Consortium, Logan County, Ohio, as of December 31, 2019, and the changes in its financial position and its cash flows for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 8 to the financial statements for the year ended December 31, 2019, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Logan County School Employee Consortium. We did not modify our opinion regarding this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis* and *Loss Development Information*, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 30, 2020, on our consideration of the Logan County School Employee Consortium's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Logan County School Employee Consortium's internal control over financial reporting and compliance.



Julian & Grube, Inc.
April 30, 2020

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2019**

The management's discussion and analysis of the Logan County School Employee Consortium's (the "Consortium") financial performance provides an overall review of the Consortium's financial activities for the year ended December 31, 2019. The intent of this discussion and analysis is to look at the Consortium's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Consortium's financial performance.

Financial Highlights

Key financial highlights for 2019 are as follows:

- In total, net position was \$2,483,420 at December 31, 2019.
- The Consortium had operating revenues of \$7,013,746 and operating expenses of \$6,413,045 in 2019. Non-operating revenues consisted of \$76,318 in investment income and an unrealized gain on investments of \$37,474.

Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Consortium's financial activities. The *statement of net position* and *statement of revenues, expenses, and changes in net position* provide information about the activities of the Consortium, including all short-term and long-term financial resources and obligations. The *statement of cash flows* provides information about cash provided by or used in various activities of the Consortium.

Reporting the Consortium's Financial Activities

Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position and the Statement of Cash Flows

These documents look at all financial transactions and ask the question, "How did we do financially during 2019?" The statement of net position and the statement of revenues, expenses, and changes in net position answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting*, similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

The statement of net position and the statement of revenues, expenses and changes in net position report the Consortium's *net position* and changes in that position. This change in net position is important because it tells the reader that, for the Consortium as a whole, the *financial position* of the Consortium has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. The Consortium's statement of net position and statement of revenues, expenses, and changes in net position can be found on pages 7-8 of this report.

The statement of cash flows provides information about how the Consortium finances and meets the cash flow needs of its operations. The statement of cash flows can be found on page 9 of this report.

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2019

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the financial statements. These notes to the basic financial statements can be found on pages 10-16 of this report.

Required Supplementary Information

Loss development information provides comparative analysis of claims expenses incurred and paid over the last several years. This information can be found on pages 17-18 of this report.

Net Position and Changes in Net Position

The table below provides a summary of the Consortium's net position for 2019 and 2018.

Net Position	2019	2018
<u>Current assets:</u>		
Cash	\$ 1,276,147	\$ 837,203
Investments	1,966,907	1,852,244
Receivables:		
Stop loss recoverable	10,671	5,391
Accrued interest	1,555	2,538
Prepayments	17,465	17,461
Total current assets	3,272,745	2,714,837
<u>Current liabilities:</u>		
Accounts payable	263	263
Claims payable	512,159	656,559
Unearned revenue	276,903	289,088
Total current liabilities	789,325	945,910
<u>Net position:</u>		
Unrestricted	2,483,420	1,768,927
Total net position	\$ 2,483,420	\$ 1,768,927

Total assets of the Consortium amounted to \$3,272,745 at December 31, 2019. The most significant assets are cash and investments. Additional detail regarding the Consortium's cash and investments can be found in Note 3 in the notes to the basic financial statements. The Consortium established premiums at a level to build reserves should claims payments fluctuate in a given year. The Consortium will continue to monitor and assess premiums for their sufficiency to cover claims expenses and continue to support reserve levels.

Total liabilities of the Consortium amounted to \$789,325 at December 31, 2019. The most significant liabilities are claims payable and unearned revenue. Claims payable is calculated by the Consortium's independent actuary and is an estimate of the claims incurred and due at year end. Unearned revenue represents premiums paid in advance by Consortium members.

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2019**

The table below shows the changes in net position for 2019 and 2018.

Change in Net Position

	2019	2018
<u>Operating revenues:</u>		
Member contributions	\$ 6,513,321	\$ 6,371,318
Stop loss reimbursement	500,425	1,162,191
Total operating revenues	7,013,746	7,533,509
<u>Operating expenses:</u>		
Claims	5,287,224	6,789,982
Administrative fees	222,457	241,935
Insurance premiums	791,141	743,494
Professional fees	112,223	114,066
Total operating expenses	6,413,045	7,889,477
Operating income (loss)	600,701	(355,968)
<u>Nonoperating revenues (expenses):</u>		
Investment income	76,318	43,046
Unrealized gain (loss) on investments	37,474	(28,097)
Total nonoperating revenues (expenses)	113,792	14,949
Change in net position	714,493	(341,019)
Net position at beginning of year	1,768,927	2,109,946
Net position at end of year	\$ 2,483,420	\$ 1,768,927

Sufficient member contributions are required to ensure that the Consortium is able to meet claims expenses. Total operating revenues decreased \$519,763 or 6.9% due to a decrease in the stop loss reimbursement from the Consortium's excess insurance provider. The Consortium purchases stop loss reinsurance for individual claims in excess of \$150,000.

The Consortium incurred operating expenses for claims, administrative fees, insurance premiums for specific stop loss coverage, and professional fees for attorney, insurance, provider and fiscal agent fees. Total operating expenses decreased \$1,476,432 or 18.7%, which is primarily due to a decrease in claims paid. The Consortium aims to maintain premium revenues at a level sufficient to exceed current year claims expense. Claims expense was 75.4% of total 2019 operating revenues.

Current Financial Related Activities

The Consortium is committed to providing its member school districts with the advantages of a large buying cooperative, while maintaining control by the local district leadership. The Consortium will continue to look at potential members who meet the established criteria. Underwriting considerations are of utmost importance in reviewing new membership applications, as the Consortium is committed to protecting the long-term financial interests of its core members, and will not admit a new member that will adversely impact premiums and claims payments.

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2019**

The Consortium requires its member school districts to participate in the medical and prescription drug insurance program. The Consortium Board of Directors (the "Board") and its consultant, Preferred Benefits Services Agency, Inc., continually discuss program enhancements to the existing product line, in addition to watching for new opportunities for member school districts. Establishing premiums that satisfy all claims, administrative fees, and other expenses of the Consortium, in addition to enhancing the net position is important for the short-term and long-term interests of the Consortium.

As claims costs for medical and prescription drug continue to escalate, the Board is faced with the task of attempting to balance a quality benefits offering within the financial constraints facing Ohio's public school districts. This is much the same as the dilemma facing American businesses today, and is complicated by the fact that each member school district in the Consortium must collectively bargain benefit levels with the respective employee unions. The challenge is set before the Consortium and its Board, and the future looks better from the collective, as opposed to individual, view of the member school districts.

Contacting the Consortium's Financial Management

This financial report is designed to provide our citizens, taxpayers, member school districts and potential member school districts with a general overview of the Consortium's finances and to show the Consortium's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Eric Adelsberger, Treasurer, Logan County School Employee Consortium, 2280 State Route 540, Bellefontaine, Ohio 43311.

BASIC FINANCIAL STATEMENTS

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

STATEMENT OF NET POSITION
DECEMBER 31, 2019

Current assets:	
Cash with Fiscal Agent	\$ 1,276,147
Investments with Fiscal Agent	1,966,907
Receivables:	
Stop loss recoverable.	10,671
Accrued interest	1,555
Prepayments.	<u>17,465</u>
Total current assets	<u>3,272,745</u>
 Current liabilities:	
Accounts payable	263
Claims payable	512,159
Unearned revenue.	<u>276,903</u>
Total current liabilities	<u>789,325</u>
 Net position:	
Unrestricted	<u>2,483,420</u>
Total net position	<u><u>\$ 2,483,420</u></u>

THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENSES,
AND CHANGES IN NET POSITION
FOR THE YEAR ENDED DECEMBER 31, 2019

Operating revenues:	
Member contributions	\$ 6,513,321
Stop loss reimbursement	<u>500,425</u>
Total operating revenues	<u>7,013,746</u>
 Operating expenses:	
Claims.	5,287,224
Administrative fees.	222,457
Insurance premiums	791,141
Professional fees.	<u>112,223</u>
Total operating expenses	<u>6,413,045</u>
Operating income.	<u>600,701</u>
 Nonoperating revenues:	
Investment income	76,318
Unrealized gain on investments.	<u>37,474</u>
Total nonoperating revenues	<u>113,792</u>
Change in net position.	714,493
Net position at beginning of year	<u>1,768,927</u>
Net position at end of year	<u><u>\$ 2,483,420</u></u>

THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED DECEMBER 31, 2019

Cash flows from operating activities:	
Cash received from member contributions	\$ 6,501,136
Cash received from stop loss recoverable	495,145
Cash payments for claims	(5,431,624)
Cash payments for administrative fees.	(222,457)
Cash payments for insurance premiums	(791,141)
Cash payments for professional fees.	(112,227)
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Net cash provided by operating activities	438,832
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Cash flows from investing activities:	
Investments purchased	(570,331)
Investments sold	521,239
Interest income	49,204
	<hr/>
Net cash provided by investing activities.	112
	<hr/>
Net increase in cash.	438,944
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Cash at beginning of year	837,203
Cash at end of year.	\$ 1,276,147
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Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$ 600,701
Changes in assets and liabilities:	
(Increase) in stop loss recoverable.	(5,280)
(Increase) in prepayments	(4)
(Decrease) in claims payable.	(144,400)
(Decrease) in unearned revenue	(12,185)
	<hr/>
Net cash provided by operating activities	\$ 438,832
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THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2019**

NOTE 1 - DESCRIPTION OF THE ENTITY

The Logan County School Employee Consortium (the "Consortium"), a Regional Council of Governments organized under Ohio Revised Code Chapter 167, was established on November 4, 2013, for the purpose of establishing and carrying out a cooperative medical and prescription drug program to participating member districts ("Members") within and near Logan County. The Council maintains Bylaws and each Member signs an Agreement.

The current four Members are Benjamin Logan Local School District, Indian Lake Local School District, Midwest Regional Educational Service Center, and Ohio Hi-Point Joint Vocational School District. Each of the participating Members is represented on the Board of Directors of the Consortium (the "Board") by their respective Superintendent, Treasurer, or a designee to represent the Member.

The Board is the legislative and managerial body of the Consortium. The Board elects at its annual meeting the officers who consist of a Chairperson, Vice-Chairperson, and Recording Secretary. The Board oversees and manages the operation of the insurance program, and other programs of the Consortium. The insurance program is currently the only program offered by the Consortium to its Members. The Board is authorized to employ on behalf of the Consortium such consultants, including a claims administrator and an actuary, as it deems necessary to assist in the management of the Consortium. The Board appoints a Fiscal Agent for the Consortium. The Board sets the annual Member contributions and other amounts to be paid by Members.

It is the expressed intention of the Consortium that the Agreement shall continue for an indefinite term, but it may be terminated by a two-thirds vote of the majority of the Members, as provided in Section 15 of the Consortium Agreement. Any Member wishing to withdraw from participation in the Consortium is permitted to do so only after providing written notice to the Fiscal Agent and will be effective not less than 180 days after notice is given by the Member. Specifics governing the withdrawal of a Member and run out of all claims is addressed in Section 11 of the Consortium Agreement.

The Consortium incurs premiums for specific stop loss insurance. The specific stop loss limit of \$150,000 represents the maximum amount of claims to be paid annually by the Consortium per participant.

The Consortium has contracted with a third-party administrator to act as its agent for the payment of plan benefits, selection of reinsurance coverage, and provision of certain administrative services, and is compensated for these services.

The Treasurer serves as Fiscal Agent of the Consortium and is responsible for administering the financial transactions of the Consortium. The Treasurer, a non-voting, ex-officio officer of the Board, receives, deposits, invests and disburses all funds, prepares all necessary fiscal reports for the Board, and undertakes all other financial transactions necessary to the work of the Consortium in accordance with the Bylaws of the Consortium. Eric Adelsberger serves as Treasurer of the Consortium.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Consortium have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The Consortium's significant accounting policies are described below.

A. Reporting Entity

The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the Consortium consists of all funds, departments, boards and agencies that are not legally separate from the Consortium. For the Consortium, this consists of a single enterprise fund.

Component units are legally separate organizations for which the Consortium is financially accountable. The Consortium is financially accountable for an organization if the Consortium appoints a voting majority of the organization's Governing Board and (1) the Consortium is able to significantly influence the programs or services performed or provided by the organization; or (2) the Consortium is legally entitled to or can otherwise access the organization's resources; or (3) the Consortium is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the Consortium is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Consortium in that the Consortium approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the Consortium has no component units.

B. Fund Accounting

The Consortium maintains its accounting records in accordance with the principles of fund accounting. Fund accounting is a concept developed to meet the needs of government entities in which legal or other restraints require the recording of specific receipts and disbursements. The Consortium uses an enterprise fund to account for operations (a) that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for public policy, management control, accountability or other purposes.

C. Basis of Accounting/Measurement Focus

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

For financial statement presentation purposes, the Consortium utilizes the accrual basis of accounting. Under this method of accounting, revenues are recognized when they are earned and expenses are recognized when the liability is incurred.

The Consortium's activities are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the Consortium's operations are included on the statement of net position. The statement of revenues, expenses, and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position.

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The Consortium distinguishes operating revenues and expenses from nonoperating items. Operating revenues generally result from member contributions for insurance coverage and stop loss reimbursement. Operating expenses for the Consortium include the payment of claims, administrative fees, carrier stop loss premiums, professional fees and other fees. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Cash and Investments

The Consortium's Fiscal Agent maintains the Consortium's financial activity, purchases specific investments and maintains a separate checking account for the Consortium.

During 2019, investments of the Consortium were limited to negotiable certificates of deposit and a U.S. Government money market fund. Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts are reported at cost.

For purposes of the statement of net position and the statement of cash flows, investments of the Consortium with original maturities of three months or less at the time they are purchased are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments. In addition, the Consortium's policy is to treat all of its short-term, highly liquid investments (such as U.S. Government money market funds) as investments and not as cash equivalents.

An analysis of the Consortium's cash and investments at year-end is provided in Note 3.

E. Prepayments

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items on the statement of net position. These items are reported as assets on the statement of net position using the consumption method. A current asset for prepaid amounts is recorded at the time of the purchase and the expense is reported in the year in which services are consumed.

F. Budgetary Process

The member school districts of the Consortium are required by Ohio law to adopt an annual budget. The Consortium itself is not required to follow the budgetary process and, therefore, no budgetary information is provided in these basic financial statements.

G. Unearned Revenue

Unearned revenues represent premiums paid in advance by Consortium members at December 31, 2019. The premiums will be recognized as revenue in the month to which they pertain.

H. Net Position

Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on their use, either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The Consortium had no restricted net position at December 31, 2019.

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

I. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

J. Fair Value Measurements

The Consortium categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTE 3 - CASH AND INVESTMENTS

In accordance with the Constitution of the Consortium, the investment of the Consortium funds shall be subject to the laws of the State of Ohio concerning the investment and management of public funds, particularly Chapter 135 of the Ohio Revised Code, and are the responsibility of the fiscal agent. The following disclosures relate to the deposits and investments of the Consortium.

A. Deposits with Financial Institutions

At December 31, 2019, the carrying amount of all Consortium deposits was \$1,276,147 and the bank balance of all the Consortium's deposits was \$1,250,179. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2019, \$250,000 was covered by the Federal Deposit Insurance Corporation (FDIC), \$500,089 was covered by the Ohio Pooled Collateral System (OPCS) and \$500,090 was exposed to custodial credit risk because the amount was uninsured and uncollateralized.

Custodial credit risk is the risk that, in the event of bank failure, the Consortium will not be able to recover deposits or collateral securities that are in the possession of an outside party. The Consortium has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by: (a) eligible securities pledged to the Consortium and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or (b) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2019 the Consortium's depository institutions was approved for a reduced collateral rate of 50% through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the Consortium to a successful claim by the FDIC.

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 3 - CASH AND INVESTMENTS - (Continued)

B. Investments

As of December 31, 2019, the Consortium had the following investments and maturities:

Measurement/ Investment type	Measurement Amount	Investment maturities				
		6 months or less	7 to 12 months	13 to 18 months	19 to 24 months	Greater Than 24 months
Fair value:						
Negotiable CDs	\$ 1,861,576	\$ 135,155	\$ 248,275	\$ -	\$ 92,510	\$ 1,385,636
U.S. Government money market fund	105,331	105,331	-	-	-	-
	<u>\$ 1,966,907</u>	<u>\$ 240,486</u>	<u>\$ 248,275</u>	<u>\$ -</u>	<u>\$ 92,510</u>	<u>\$ 1,385,636</u>

The weighted average maturity of investments is 2.92 years.

The U.S. Government money market fund is valued using quoted market prices in active markets (Level 1 inputs). The Consortium's investments are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the Consortium's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: The U.S. Government money market mutual fund carries a rating of AAAM by Standard & Poor's. The Consortium's investments in negotiable CDs were not rated. The Consortium's investment policy does not specifically address credit risk beyond requiring the Consortium to only invest in securities authorized by State statute.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Consortium will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Consortium's investments in negotiable CDs are insured by the FDIC. The Consortium has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The Consortium places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Consortium at December 31, 2019:

<u>Investment type</u>	<u>Fair Value</u>	<u>% of Total</u>
Negotiable CDs	\$ 1,861,576	94.64
U.S. Government money market fund	105,331	5.36
	<u>\$ 1,966,907</u>	<u>100.00</u>

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2019**

NOTE 4 - RECEIVABLES

Receivables at December 31, 2019 consisted of stop loss recoverable of \$10,671 and accrued interest of \$1,555. The receivables are considered collectible in full and are expected to be collected in the subsequent year.

NOTE 5 - RISK MANAGEMENT

The Consortium is a jointly governed organization which acts as a governmental risk pool for medical and prescription drug coverage for its four Members. The risk of loss for loss transfers from the Member to the Consortium upon payment of the monthly premium.

The Consortium employs the services of an outside consultant, Preferred Benefits Services Agency, Inc., to assist them in administering the Consortium. The Consortium also uses Anthem as their third party administrator. Anthem administers the medical and prescription drug benefits.

No employer, employee, or person claiming benefit by or through an employee shall have any claim against the Consortium or any property of the Consortium. The rights and interest of employees and persons claiming by or through employees shall be limited receipt benefits offered by or through the Consortium in accordance with the Consortium Agreement. The Consortium purchases or otherwise provides for the benefit of itself, the Board and/or the Fiscal Agent such liability insurance with such limits of coverage as approved by the Board. The aggregate claims liability of the Consortium shall not exceed one-hundred-twenty five percent (125%) of expected claims. Any Member which withdraws from the Consortium pursuant to the Consortium Agreement has no claim to the Consortium's assets.

It is not necessary for each Member to hold a reserve for Incurred But Not Reported (IBNR) claims. The IBNR information is presented by the Consortium as required by GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", and is not available on a District-by-District basis.

The Consortium is self-insured for Member employee health insurance claims, but maintains stop gap loss insurance with Anthem for \$150,000 on an individual basis. The Consortium pays covered claims to service providers and recovers these costs from premium charges to Members based on calculations provided with the Consortium's consultant Preferred Benefits Services Agency, Inc. in conjunction with Anthem which is the third party administrator.

The claims liability of \$512,159 reported at December 31, 2019, is based on an actuarial estimate provided by the Consortium's independent actuary, Findley, and the requirements of GASB Statement No. 10 as amended by GASB Statement No. 30, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be accrued at the estimated ultimate cost of settling the claims.

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 5 - RISK MANAGEMENT - (Continued)

Changes in claims activity for the years ended December 31, 2019 and 2018 was as follows:

	2019	2018
Claims payable at beginning of year	\$ 656,559	\$ 494,342
<u>Claims expenses:</u>		
Claims expenses for insured events of the current period	5,448,037	6,715,457
Increase (decrease) in claims expenses for insured events of prior years	(160,813)	74,525
Total claims expenses	5,287,224	6,789,982
<u>Payments:</u>		
Claims expenses paid attributable to insured events of the current year	(4,935,878)	(6,058,898)
Claims expenses paid attributable to insured events of prior years	(495,746)	(568,867)
Total claims payments	(5,431,624)	(6,627,765)
Claims payable at end of year	\$ 512,159	\$ 656,559

NOTE 6 - LITIGATION

The Consortium is not party to any litigation.

NOTE 7 - TAX STATUS

The trust established under the Consortium to hold plan assets is qualified pursuant to the appropriate section of the Internal Revenue Code as a tax exempt organization. The Consortium has obtained a favorable determination from the Internal Revenue Service and the Consortium believes that the plan continues to qualify and operate as designated.

NOTE 8 – SUBSEQUENT EVENT

The United States of America and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Consortium. The Consortium’s investment portfolio has incurred a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the Consortium’s future operating costs, receipts, and any recovery from emergency funding, either federal or state, cannot be estimated.

REQUIRED SUPPLEMENTARY INFORMATION

LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO

REQUIRED SUPPLEMENTARY INFORMATION
LOSS DEVELOPMENT INFORMATION

The following table illustrates how the Consortium's earned revenue and investment income compares to related costs of loss and other expenses assumed by the Consortium as of the end of the year. The rows of the table are defined as follows:

- (1) This line shows the total of each fiscal year's gross earned premiums and reported investment income.
- (2) This line shows each fiscal year's other operating costs of the Consortium including overhead and loss adjustment expenses not allocable to individual claims.
- (3) This line shows the Consortium's gross incurred losses and allocated loss adjustment expense as originally reported at the end of the year in which the event that triggered coverage occurred (called *accident year*).
- (4) This section shows the cumulative net amounts paid as of the end of the accident year.
- (5) This section shows how each accident year's net incurred losses increased or decreased as of the end of the year. (This annual re-estimation results from new information received on known losses, re-evaluation of existing information on known losses and emergence of new losses not previously known).
- (6) This line compares the latest re-estimated net incurred losses amount to the amount originally established (line 3) and shows whether this latest estimate of losses is greater or less than originally thought.

As data for individual accident years mature, the correlation between original estimates and re-estimated amounts is commonly used to evaluate the accuracy of net incurred losses currently recognized in less mature accident years. The columns of the table in future years will show data for successive accident years. The Consortium's first year of operations began January 1, 2014.

**LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM
LOGAN COUNTY, OHIO**

REQUIRED SUPPLEMENTARY INFORMATION
LOSS DEVELOPMENT INFORMATION (CONTINUED)

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
1. Premiums and investment income	\$ 6,134,799	\$ 6,575,061	\$ 6,802,587	\$ 6,859,621	\$ 6,414,364	\$ 6,589,639
2. Unallocated expenses	904,022	1,185,489	1,160,189	1,169,811	1,099,495	1,125,821
3. Estimated losses incurred and expense, end of year	4,895,196	4,406,667	5,776,073	6,164,602	6,715,457	5,448,037
4. Paid, cumulative as of:						
End of accident year	4,330,109	3,803,667	5,203,563	4,902,861	6,058,898	4,935,878
One year later	4,935,890	4,404,188	6,575,752	5,471,728	6,554,644	
Two years later	4,935,890	4,404,188	6,575,752	5,471,728		
Three years later	4,935,890	4,404,188	6,575,752			
Four years later	4,935,890	4,404,188				
Five years later	4,935,890					
5. Re-estimated incurred losses and expense:						
End of accident year	4,895,196	4,406,667	5,776,073	6,164,602	6,715,457	5,448,037
One year later	4,691,596	4,594,500	5,862,335	6,239,127	6,554,644	
Two years later	4,691,596	4,594,500	5,862,335	6,239,127		
Three years later	4,691,596	4,594,500	5,862,335			
Four years later	4,691,596	4,594,500				
Five years later	4,691,596					
6. Increase (decrease) in estimated incurred losses and expenses from end of accident year	(203,600)	187,833	86,262	74,525	(160,813)	-

**Independent Auditor's Report on Internal Control Over Financial Reporting and
on Compliance and Other Matters Required by *Government Auditing Standards***

Logan County School Employee Consortium
Logan County
4740 County Rd. 26
Bellefontaine, Ohio 43311

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Logan County School Employee Consortium, Logan County, Ohio, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise Logan County School Employee Consortium's basic financial statements and have issued our report thereon dated April 30, 2020. Furthermore, as discussed in Note 8 to the financial statements for the year ended December 31, 2019, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Logan County School Employee Consortium's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Logan County School Employee Consortium's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Logan County School Employee Consortium's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Compliance and Other Matters

As part of reasonably assuring whether the Logan County School Employee Consortium's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results and does not opine on the effectiveness of the Logan County School Employee Consortium's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Logan County School Employee Consortium's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Julian & Grube, Inc.
April 30, 2020

OHIO AUDITOR OF STATE KEITH FABER



LOGAN COUNTY SCHOOL EMPLOYEE CONSORTIUM

LOGAN COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JULY 7, 2020**