

City of Westlake, Ohio

Comprehensive Annual Financial Report

For the year ended December 31, 2020



OHIO AUDITOR OF STATE
KEITH FABER



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Members of City Council
City of Westlake
2770 Hilliard Blvd
Westlake, Ohio 44145

We have reviewed the *Independent Auditor's Report* of the City of Westlake, Cuyahoga County, prepared by Ciuni & Panichi, Inc., for the audit period January 1, 2020 through December 31, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Westlake is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber
Auditor of State
Columbus, Ohio

July 19, 2021

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City of Westlake, Ohio

**Comprehensive
Annual Financial Report**
for the year ended December 31, 2020

Prepared by the Department of Finance
Prashant R. Shah, Director
Terria L. Kneisel, Assistant Director



City of Westlake, Ohio
Comprehensive Annual Financial Report
For the Year Ended December 31, 2020
Table of Contents

	<i>Page</i>
I. Introductory Section	
Title Page	i
Table of Contents	ii
Letter of Transmittal	vi
Organizational Chart Departments.....	xiv
Organizational Chart Commissions	xv
List of Principal Officials.....	xvi
GFOA Certificate of Achievement	xvii
 II. Financial Section	
Independent Auditor’s Report.....	1
Management’s Discussion and Analysis.....	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	21
Statement of Activities.....	22
Fund Financial Statements:	
Balance Sheet - Governmental Funds.....	24
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	25
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	26
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	27
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual: General Fund	28
Statement of Fund Net Position - Proprietary Funds	29
Statement of Revenues, Expenses and Changes in Fund Net Position - Proprietary Funds.....	30
Statement of Cash Flows - Proprietary Funds	31
Statement of Fiduciary Net Position - Custodial Fund	32

Statement of Changes in Fiduciary Net Position - Custodial Fund	33
Notes to the Basic Financial Statements	34
Required Supplementary Information:	
Schedule of the City's Proportionate Share of the Net Pension Liability - OPERS - Traditional Plan – Last Seven Years	90
Schedule of the City's Proportionate Share of the Net Pension Asset - OPERS - Combined Plan – Last Three Years.....	92
Schedule of the City's Proportionate Share of the Net Pension Liability - OP&F - Last Seven Years	94
Schedule of the City's Proportionate Share of the Net OPEB Liability - OPERS - Last Four Years.....	96
Schedule of the City's Proportionate Share of the Net OPEB Liability - OP&F - Last Four Years.....	97
Schedule of the City's Contributions - OPERS - Last Eight Years.....	98
Schedule of the City's Contributions - OP&F - Last Ten Years	100
Notes to the Required Supplementary Information.....	102
Combining and Individual Fund Statements and Schedules:	
Combining Statements - Nonmajor Funds:	
Fund Descriptions	105
Combining Balance Sheet - Other Governmental Funds	108
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Other Governmental Funds	109
Combining Balance Sheet - Nonmajor Special Revenue Funds	110
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds	114
Combining Balance Sheet - Nonmajor Debt Service Funds	118
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Debt Service Funds	119
Combining Balance Sheet - Nonmajor Capital Projects Funds	120
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Capital Projects Funds	122

Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in
Fund Balances/Fund Equity - Budget (Non-GAAP Basis) and Actual:

Major Funds:

General Fund	125
TIF Bond Retirement Fund	132
Infrastructure Tax Fund	133
Community Center Construction Fund	134
Sewer Fund.....	135
Golf Course Fund	136

Nonmajor Funds:

Street Maintenance Fund	137
State Highway Fund	138
Permissive Motor Vehicle License Fund.....	139
Police Pension Fund	140
Fire Pension Fund.....	141
Police and Fire Operating Fund.....	142
Law Enforcement Fund	143
Mandatory Drug Fines Fund	144
Alcohol Education Fund.....	145
Juvenile Diversion Fund.....	146
Federal Equitable Fund	147
Coronavirus Relief Fund	148
Recreation Fund	151
Central Dispatch Fund.....	152
Emergency Medical Service Fund.....	153
Cemetery Investment Fund.....	154
Westlake/Bay Ecological Fund	155
City Donations Fund	156
Swimming Pool Operation Fund	157
Senior/Community Service Fund	158
Cemetery Operating Fund	159
Reserve for Compensated Absences Fund	160
General Obligation Bond Retirement Fund.....	161
Special Assessment Bond Retirement Fund.....	162
Issue II Bond Retirement Fund.....	163
Storm Drainage Fund	164
American Greetings Fund.....	165
Market Square Fund	166
Issue II Improvement Fund	167
Impact Fees Fund	168
Grants Fund	169
Sidewalks Fund	170
Recreation Center Construction Fund	171
Hospitalization Fund	172

III. Statistical Section

Contents.....	S1
Net Position by Component - Last Ten Years	S2
Changes in Net Position - Last Ten Years	S4
Fund Balances, Governmental Funds - Last Ten Years.....	S8

Property Tax Rates - Direct and Overlapping Governments - Last Ten Collection Years	S12
Assessed Valuation and Estimated True Values of Taxable Property - Last Ten Years	S14
Property Tax Levies and Collections - Last Ten Years	S16
Principal Taxpayers - 2020 and 2011	S17
Income Tax Revenue Base and Collections - Last Ten Years	S18
Income Tax Statistics - 2020 and Nine Years Ago	S19
Ratio of Outstanding Debt to Total Personal Income and Debt per Capita - Last Ten Years	S20
Ratio of General Obligation Bonded Debt to Estimated Actual Value and Bonded Debt Per Capita - Last Ten Years.....	S22
Computation of Direct and Overlapping Governmental Activities Debt – December 31, 2020	S23
Legal Debt Margin - Last Ten Years	S24
Pledged Revenue Coverage - American Greetings Fund - Last Seven Years.....	S26
Principal Employers - 2020 and 2011	S27
Demographic and Economic Statistics - Last Ten Years	S28
Full-Time Equivalent City Government Employees by Function/Program - Last Ten Years.....	S30
Operating Indicators by Function/Program - Last Ten Years	S32
Capital Asset Statistics by Function/Program - Last Ten Years	S34



FINANCE DEPARTMENT

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June 29, 2021

Members of City Council
Citizens of Westlake, Ohio

We are pleased to submit the comprehensive annual financial report of the City of Westlake for the year ended December 31, 2020.

State law requires that every general-purpose local government publish within six months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill that requirement for 2020.

Management assumes full responsibility for both the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Ciuni and Panichi, Inc., has issued an unmodified (“clean”) opinion on the City of Westlake’s financial statements for the year ended December 31, 2020. The Independent Auditor’s Report is located at the front of the financial section of this report.

Management’s discussion and analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal, and should be read in conjunction with it.

HISTORY OF WESTLAKE

Born in Connecticut, Leverett Johnson was the first to clear land in 1811 in what is now Westlake. Three years later, he built a log house at Porter and Center Ridge Roads for his bride Abigail Cahoon. By 1812, enough people resided in the region to make it necessary to elect trustees to oversee the community and the Township of Dover was established. With Lake Erie as the northern boundary, the township grew reaching a population of over 2,200 by the early 1900s. By 1908, the township split into three communities with Bay Village to the north and North Olmsted to the south. In 1912, the township was incorporated as Dover Village making Frank Bailey the first mayor. Dover Village was renamed the Village of Westlake in 1940 to avoid confusion with Dover, Ohio located in Tuscarawas County. As the Cleveland suburbs grew following World War II, so did Westlake, reaching a population just under 5,000 by 1950. In 1957, the Village of Westlake became the City of Westlake.

GENERAL INFORMATION

Situated in the western reach of Cuyahoga County, Westlake is a suburb of Cleveland, Ohio, thirteen miles from downtown. Per the 2010 census, the current population is estimated at 32,729. The total land area is 15.9 square miles. Proximity to Interstate highways I-80, I-90, and I-480 and to Cleveland Hopkins International Airport makes Westlake a desirable locality for residents and commercial enterprises.

City Hall is situated in the center of the City. The Police Department is located adjacent to City Hall and two fire stations serve the east and west sides of the City. The Recreation Center, situated in an eighty-five acre park setting, includes five indoor swimming pools, a gymnasium, community and craft rooms, an indoor track, fitness area, and an outdoor playground. The outside grounds feature tennis courts, baseball and soccer fields, sand volleyball courts, nature trails, a sun deck and a picnic area with a lake. The City operates and owns Meadowood Golf Course and five parks are located within the City. An outdoor pool at Claque Park was razed in 2018 and was replaced with a state-of-the-art new Aquatic Center which opened in May, 2019. An eco-friendly Service Center facility was completed in 2006. The construction of a new Community Center began in 2019 and is anticipated to open in the first half of 2021.

FORM OF GOVERNMENT

Westlake operates and is governed by the laws of the State of Ohio and its own charter that was first adopted by the electorate on November 6, 1956. The charter provides for a mayor-council form of government. Legislative authority is vested in a seven-member council. The Council is composed of a president who is elected at-large and six councilpersons elected by wards. All members of Council serve in a part-time capacity for four-year terms. The City's chief executive and administrative officer is the Mayor who is elected to a four-year term and serves in a full-time capacity. The Mayor may veto legislation passed by Council. A two-thirds vote of all members of Council is required to override a veto. As administrator, he appoints all department heads with the exception of the Law Director which is an elected position. The mayor is ultimately responsible for the operation of all departments and divisions.

The municipal government consists of thirteen departments in addition to the Mayor's Office. All directors and managers work closely with the Mayor in providing the citizens of Westlake with the highest quality of services while maintaining efficiency and cost effectiveness.

The **Police Department** enforces local, state, and federal laws in addition to protecting citizens and their property. The department takes a community oriented policing approach that has been met with great success. Numerous programs are offered to citizens and students. The department, which is headed by the Chief of Police, consists of two divisions. The Field Operations Division oversees jail operations, animal control, dispatchers, school guards, park patrol officers, and the auxiliary police as well as the staff of patrol officers. The Administrative Services Division is comprised of the Detective Bureau, Records Clerk, Property and Evidence Specialist, and a Building and Vehicle Technician.

The **Fire Department** provides fire protection and emergency medical services to citizens as well as placing strong emphasis on community involvement and education. A Fire Prevention unit focuses on the reduction of potential fires and loss of property within the City. The Central Dispatch Center, a joint partnership with the cities of Bay Village, Rocky River, Fairview Park, and North Ridgeville, is under the jurisdiction of the Westlake Fire Department.

The **Service Department** is comprised of several divisions administered by a director. The City Service Division is responsible for the maintenance of all City vehicles, buildings and signs, and snow and leaf removal. The Storm/Sanitary Sewers Division maintains proper drainage control. The Parks Division maintains all parks and includes forestry services. The Streets Division is responsible for all non-contractual street repairs. Leaf humus and wood chips are generated from the collection of yard waste. The City outsources rubbish and recycling services in addition to grass maintenance. The City also owns and operates two cemeteries. The Service Center facility includes administrative offices, vehicle storage and maintenance areas.

The **Recreation Department** provides numerous classes and programs throughout the year. During the summer months, the department operates the Aquatic Center at Clague Park which offers swimming lessons. The City owns the twenty-seven hole Meadowood Golf Course which operates on a profit/loss basis. The department's main responsibility is the operation of the Recreation Center providing an indoor swimming pool, fitness room, a running track, and numerous other recreation and fitness options for residents.

The **Community Services Department** offers programs and activities to enrich the lives of the "Fifty Plus" population at the Westlake Center. It also provides a system of social services for residents of all ages. A variety of social, educational and recreational activities are offered as well as health screenings, support groups, and annual immunizations. The social service staff of the department serves as a resource for referrals, information, emergency food and assistance, discount program applications, and for older and disabled adults, a daily safety phone check and transportation. Construction of a new 28,000 square feet Community Center is almost complete and is expected to be fully operational in the first half of 2021.

The **Finance Department** is responsible for the accurate recording of all receipts and disbursements and for diligently investing all City funds in order to maximize interest earnings while protecting the assets of the City. The department issues bi-weekly payrolls and processes payments to vendors on a weekly basis. Other responsibilities include maintaining a fixed asset system, compilation of the Tax Budget and the Annual Budget, preparation of the Comprehensive Annual Financial Report and the Popular Annual Financial Report for residents. The department is also responsible for commercial and residential utility billing. The Finance Department assists the Mayor in all financial decisions and manages employee health care administration and property, casualty and liability insurance coverage.

The **Law Department** advises the Mayor, Council, and all departments on legal matters concerning the City. The department prepares all contracts, legislation, and legal documents. The Director of Law is the only department head elected by the residents of Westlake.

The **Purchasing Department** prepares the specifications for and obtains proposals to furnish the City with the materials, equipment, and supplies needed to maintain operations. All purchase orders are generated, recorded, and approved by the department as well as bids unrelated to infrastructure. The department also handles the sale, transfer and disposal of all City assets.

The **Human Resource Department** attends to all personnel matters such as hiring, employee trainings, discipline, terminations and other work related issues. Negotiations are conducted every three years with all six labor unions. A manager oversees the department.

The **Planning & Economic Development Department** is responsible for the administration of plans and programs for the comprehensive and orderly development of the City. The department oversees the planning, zoning, economic development and promotion of the City. The department meets with prospective developers, land owners, residents, architects and applicants to discuss application procedures, proposed plans and development regulations. It reviews all development plans to determine compliance to code and measures. The department works in conjunction with the Planning Commission and Board of Building and Zoning Appeals.

The **Inspections Department** enforces all building, electrical, plumbing, and the property maintenance codes for the City. This includes the issuance of contractor, building, and occupancy permits, field and site inspections, citations, and rental and apartment licenses. The Inspections Department is also responsible for the enforcement of the zoning code.

The **Engineering Department** is responsible for fulfilling the general engineering requirements of the City. This includes designing plans and programs to update and maintain the City's infrastructure. Traffic engineering and construction grant applications are also coordinated by the department as well as managing plat books, easements, and deeds.

The **Technology Department** is comprised of the Information Technology and Communications divisions. The technology staff is responsible for the operation and maintenance of the City's computer hardware and software. The communications personnel keep residents and employees informed through the City's website, emergency communication networks, and television access station. An Information Technology Manager oversees the department.

The Rocky River Municipal Court provides judicial services for the City of Westlake. The jurisdiction of the court, as established by the Ohio Revised Code, encompasses the contiguous cities of Westlake, Rocky River, Bay Village, Fairview Park, and North Olmsted.

ECONOMIC CONDITION AND OUTLOOK

The City of Westlake is economically strong and is a highly desirable location to live, work and play. Our reputation as a serious business destination is evidenced by corporate decisions to stay and grow here and by the new investment and jobs that have and continue to be created. The square footage of Westlake's business space is evenly split between retail, office, health care and industrial and the City is still seeing growth in all of these sectors. Westlake is home to several world and national headquarters of companies including American Greetings, Equity Trust, Hyland Software, Nordson Corporation, Scott Fetzer, IMCD, and Travel Centers of America. Additionally, healthcare facilities continue to have significant representation in the health campus and office market corridors. The City is home to University Hospital's St. John Medical Center, a full-service acute care hospital providing comprehensive healthcare specializing in urology, neurologic care, oncology and orthopedic surgery. MetroHealth Medical Health Center and the Cleveland Clinic Westlake Medical Campus also offer a variety of medical specialties. The newly constructed Crocker Professionals Building is home to Retina Associates and Northcoast Jaw and Implant Center and APEX Dermatology.

To accommodate global and national employment trends and skill levels, Cuyahoga County Community College has two facilities located in Westlake. The Westshore Campus Health Careers and Sciences Building boasts state-of-the-art Life sciences labs, a Technology Learning Center, and much more. The Westshore Campus at Corporate College West Building houses the MATH Lab, Java City, Student Affairs and Student Life Offices. Tri-C expanded its Westshore Campus with a new 94,000 square foot facility. The new building houses Engineering, IT, Creative Arts, and Administrative/Faculty offices. The Westlake School Local District recently constructed a new 150,000 square foot kindergarten through fourth grade elementary school building to replace four aging buildings. The new school opened for the 2019-2020 school year.

Westlake's largest development is Crocker Park, a mixed-use community located in western Westlake. The development, known as the downtown of Westlake, features high-end retailers, restaurants, office space and residential dwellings. The final phase, a \$400 million expansion capped by the 660,000 square foot headquarters of American Greetings, was completed in 2017. Today, new retail stores and restaurants continue to open. Buybuy Baby, Cost Plus World Market, Leo's Italian Social and Pacific East are just a few of the new businesses that have opened in 2020. To facilitate this endeavor, the City created a Tax Increment Financing (TIF) district and public improvements were funded by bonds to be repaid from the TIF proceeds. The City issued \$48.3 million in special obligation/non-tax revenue bonds and also received an \$8.5 million loan from the State to finance public infrastructure along with a \$1.0 million grant from the Ohio Department of Transportation. Funds were used to construct three public garages, new public roadways and infrastructure.

In 2016, the City finished construction of Market Square, an 8,500 square foot event center that the City erected on land donated by Crocker Park. The facility is equipped to host corporate, social, and public events and can accommodate up to 1,000 guests. Plans are underway to add a warming kitchen in the facility to make it more marketable. Market Square is located on a half-acre of landscaped outdoor space with six garage doors that can be opened for an al fresco atmosphere. The facility is managed by Crocker Park Management, LLC under an agreement with the City.

WestBay Plaza across from The Promenade and Crocker Park is undergoing a major facelift. SITE Centers Corporation, the owner of the shopping center, is spending more than \$25.0 million to construct a new 80,000 square foot multi-tenant retail plaza. Fresh Thyme Market, Kirkland's, Pet Supplies Plus and HomeSense have already opened. Two other buildings within the plaza will also undergo major redevelopment. The architecture and landscape of the entire shopping center is being upgraded with new attractive materials, additional green space, new lighting and signage. Redevelopment of the plaza will help to strengthen the economic viability of not only WestBay Plaza, but the entire surrounding shopping, dining, and entertainment district of Westlake.

The new Canterbury Commons is home to a newly constructed 45,000 square feet Marc's store which relocated from Westbay Plaza. Additionally, two smaller 3,900 square feet outparcel stores will be leased out. Also, the former Pat Catan's craft store changed ownership and became Michael's craft center. The new center offers merchandise for all crafters, including framing, floral, and other do-it-yourself decorations.

To encourage industrial and commercial development, the City offers four financial assistance tools. The Industrial Development Revenue Bonds program is offered under State law and allows the Westlake Community Improvement Corporation and City Council to approve the issuance of revenue bonds. The principal of these reduced interest bonds can be used for land acquisition, building construction, and equipment purchases. In 2005, \$24.7 million of Health Facility Revenue Bonds were issued to finance the expansion of the Lutheran Home nursing facility. In February 2021, the City worked with LEC-Concord Reserve Holding Co. LLC and approved the issuance of \$48 million Healthcare Improvement Revenue Bonds through a similar conduit financing agreement as the 2005 Health Facility Revenue Bonds. The City is not financially liable for any of the debt service on these bonds but merely lends its credit to enable the issuer to get better financing.

In 1994, Westlake established an Enterprise Zone under State law. This program offers real and personal property tax abatement for the construction and expansion of commercial facilities located within the designated zone. The State of Ohio and the County Council allow abatement over ten years upon approval. Currently, no companies are receiving tax abatement under an Enterprise Zone Agreement.

Westlake received State approval to establish a Community Reinvestment Area in 1996. This program covers enterprises located in most of Westlake's industrial zone north of Detroit Road. New construction and renovation over \$100,000 can receive up to 100 percent real property tax abatement with a maximum of ten years for commercial development and fifteen years for industrial. This program requires the approval of the City Council and Westlake Tax Incentive Review Council. There are currently five Community Reinvestment agreements.

In 2007, the City established Job Creation grants to encourage economic development within the City. To be eligible for the program, the applicant must create fifty new jobs or \$2.0 million in new payroll. The rate and term of the grants are determined through negotiations between the applicant and the City. There are currently four recipients of the grant.

The City compiles a City Guide Plan. The purpose of plan is to define the community's long range vision and goals for the physical development and redevelopment of the City and to provide a strategy to achieve them. To this end, it guides public policy and zoning decisions related to public and private development by providing relevant studies, maps, and recommendations pertaining to residential, retail, industrial, community facilities, transportation, special study areas, and future land uses.

Current Year Activities The mission of the City of Westlake, its mayor, council, and employees, is to enhance the quality of life for all residents by providing the highest level of service in an efficient and cost effective manner. The City upheld that mission by continuing to improve services, upgrade infrastructure, and enhance public grounds and facilities in 2020.

The Police Department continued its commitment to public safety and awareness responding to over 29,100 calls and making 2,941 arrests. Numerous policing programs were offered. Student programs

such as Safety Town and Drug Awareness Resistance Education (D.A.R.E.) continued. The Westlake Police Department School Resource Officer Program, in partnership with the Westlake City School District, expanded, permitting SROs to be regularly assigned to all Westlake public school buildings. The Police Department's Digital Forensic Program and Internet Safety Series continued to earn statewide recognition as leaders in technology related crimes. Many of the community programs had to be postponed in 2020 due to Covid, but they are expected to resume again in 2021. These programs include the Community Police Academy, National Bike and Walk to School Days, "Operation Medicine Cabinet" (disposal of unused prescriptions and over-the-counter drugs), and a "Shop with a Cop" (activities for children in need at Christmas time).

The Fire Department responded to over 5,200 calls relating to fires, EMS, and hazardous materials. The department also conducted 3,725 fire inspections, plan reviews and consultations. Westlake Fire Department provided 216 hours of public education events and classes were offered. A central dispatch center is shared by the cities of Westlake, Bay Village, Rocky River, Fairview Park, and North Ridgeville and is located in emergency room space at St. John's Medical Center. In 2020, the Center responded to 15,968 calls.

The Service Department is involved in the maintenance of City streets, solid waste collection (leaves and brush), sidewalks, storm water conveyance system, sanitary sewers, parks and public lands, cemeteries, urban forests, buildings, and fleet maintenance. Rubbish and recycling collection and most lawn maintenance have been outsourced to outside contractors in efforts to better utilize the time and skills of City personnel. The department received and completed just over 5,384 work requests in 2020. 9,355 tons of recyclables were collected and 10,389 cubic yards of brush and leaves were sold as wood chips and mulch. The department cleaned 14.35 miles and filmed 10.78 miles of storm and sanitary sewers and located 318 residential clean outs. 106 trees were planted, 465 trees removed and 980 trees were trimmed. The department is also responsible for sign maintenance, snow and ice removal, composting and assists with all community events.

The Inspections Department issued 1,443 building permits during 2020 with an estimated value of \$62.1 million including 58 new residential units with a value of \$23.5 million, an average of \$405,000 per dwelling. Residential remodeling, additions, and improvements projects totaling \$15.2 million and commercial projects totaling \$21.3 million were also processed.

The Planning Department held numerous business meetings and plan reviews in 2020. The department reviewed and approved 66,838 square feet of commercial/industrial space in additions to the plans for five additional residential lots and 37 multi-family units in 2020. The staff oversees the "Westlake in Bloom" event through which 72 residents and businesses competed in sixteen categories for awards relating to City beautification. The City has over 200 flower boxes along Hilliard Boulevard with additional sponsored gardens at Evergreen Cemetery. The department assists in the publication of the "Westlake Magazine" which is mailed annually to all residents and businesses.

Due to the coronavirus pandemic, the Community Center was shut down in 2020 to the public in mid-March and remained closed for the rest of the year. Although the doors were closed to the public, the Community Center found new and "safe" ways to operate including many virtual and outdoor activities. Duplicated patrons totaling over 9,582 participated in programs, activities, trips, support groups, and wellness initiatives throughout the year at the Community Center. The department provided 7,755 transportation trips to residents in need. The Westlake Assistance Program dispensed holiday baskets, distributed gifts to Adopt-A-Family recipients and aided patrons with food distributions to over 84 families and 220 individuals. Patrons were offered 123 different programs and activities on a regular basis and volunteers gave over 1,141 hours of their time. The programming has expanded and is in high demand which is why a new 25,000 square feet Community Center is under construction and is expected to be opened in the first half of 2021.

The Westlake Recreation Center is the hub for all recreation activities in the City. The department offered 258 programs with over 2,800 participants. Including Silver Sneakers, Tivity, and Optum there are currently over 7,224 members enrolled at the Center. The Silver Sneakers program for older residents has

been met with great success and generated \$146,573 in revenues during 2020. In addition to the numerous classes and activities held at the Center, the department organized the Fall Pumpkin Festival, the Summer Concerts in the Park series, the “At Home” Easter Egg Hunt, the Father-Daughter Dance, and the President’s Day Beach Party. The City owns and operates Meadowood Golf Course and currently has contracted with an architect to redesign the course with the possibility of incorporating a driving range, a short game area, putting green, putting course and 9-hole golf course. A brand new \$8.3 million outdoor Aquatic Center was inaugurated in 2019 and was very well received. The new center touts a 4,600 square foot bath house, an activity pool with interactive water features and a lazy river with jets. Also featured are a lap pool with a diving well extension, a climbing wall, and a splash pad for children. A decorative fence encompasses the facility.

In 2020, work continued on the new 28,000 square foot Community Center. The Basset Road waterline between Dover Center and Hilliard Boulevard was replaced at a cost of \$1.6 million. The City also resurfaced Hilliard Boulevard from Columbia Road to the Rocky River Corporate line at a cost of \$1.6 million. With a \$200,000 Cuyahoga County grant, work continues on the historical Lilly Weston House project. Asphalt overlay, concrete rehabilitation, pavement crack and joint sealing and catch basin maintenance were also conducted throughout the City.

Future Projects The City of Westlake will initiate additional infrastructure projects in 2021. The City will resurface Columbia Road from Detroit Road to Hilliard Boulevard. Crocker Road will be widened creating a boulevard from Hilliard Boulevard to Center Ridge Road. This project will also include adding a turn lane on Crocker Road at Center Ridge Road. Two watermain replacements projects are also planned for 2021, one along Hawkins Road and the other along Seneca Drive.

A Recreation and Parks Master Plan, which was completed in 2014 through community participation, is comprised of over \$34.0 million in long-term projects. In November of 2017, voters renewed the one-eighth percent income tax for recreation improvements and expanded the scope of the tax to include improvements to the Community Center. During 2021 there will be projects worth \$1.6 million that are budgeted including new playground equipment at Clague Park, partially funded by \$.5 million grant from the State. Other improvements that are planned for the near future include renovating Clague Park including improved and expanded walking trails, a new gymnasium, and outdoor improvements for the Recreation Center.

Over the past several years, the City has explored alternate providers of water services. Currently, Westlake residents receive their water from the City of Cleveland Division of Water. The City contracted an engineering services firm to explore the operational and financial implications of alternate sources. Recent scenarios include the sharing of water services from three providers. This could lead to reduced costs for residents. This is a large scale project that will involve extensive planning since it encompasses the re-routing of waterlines, the installation of metering systems, and the hiring of personnel for invoicing and maintenance. Yet in the long-run, the conversion may be financially prudent for the City.

LONG-TERM FINANCIAL PLANNING

The City has been recognized as a leader in long-term financial planning. A depreciation fund finances the maintenance and eventual replacement of sewer lines within the City. The City also established an equipment replacement funding mechanism in 1976. When vehicles and large equipment are purchased, they are depreciated over their estimated useful life and the respective department is charged annually for the funding of the depreciation accumulating the necessary resources for replacement. The City maintains a General Fund balance that would finance a minimum of three months of operations. The Finance Department reviews all monetary transactions on an on-going basis and works diligently to monitor revenues and reprioritize expenditures so that all fund balances, especially the General Fund, maintain optimal balances.

The City also utilizes long-term planning for the funding of capital projects through a Five-Year Capital Plan. The plan is a document through which the major capital projects of the City are identified and subsequently matched to funding sources. Major capital projects include the construction and renovation

of buildings, major technology projects, land purchases, and the construction and improvement of infrastructure such as roads, water lines, and sanitary and storm sewer systems. Projects are initially identified through meetings between the Mayor and department heads and the Director of Engineering acts as the primary consultant concerning timing considerations and estimated costs. The plan is updated annually to include new projects, revise projects listed and remove those completed.

City administration embraces the principles of LEAN government and works to implement the most efficient means to provide government services. Numerous federal, state, and local government agencies have implemented this philosophy. Processes are studied in detail in efforts to identify “value-added” steps and eliminate waste. By identifying inefficiencies, the City hopes to improve services and lower costs. Several LEAN processes have been initiated by City departments in the past few years.

OTHER INFORMATION

Certificate of Achievement. The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Westlake, Ohio, for its comprehensive annual financial report for the year ended December 31, 2019. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.


In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to the program standards. The Comprehensive Annual Financial Report must satisfy both generally accepted accounting principles and applicable legal requirements.


A Certificate of Achievement is valid for a period of one year only. The City of Westlake has received a Certificate of Achievement for the last thirty-six consecutive years. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.

Acknowledgments. This comprehensive annual financial report was prepared by the Finance Department with the efficient and dedicated services of its entire staff. This report was prepared in accordance with generally accepted accounting principles (GAAP). Appreciation also is expressed to those other City departments that assisted in preparing supporting documentation. In addition, we would like to thank the Members of Council for their continuing support toward the preparation of this report.

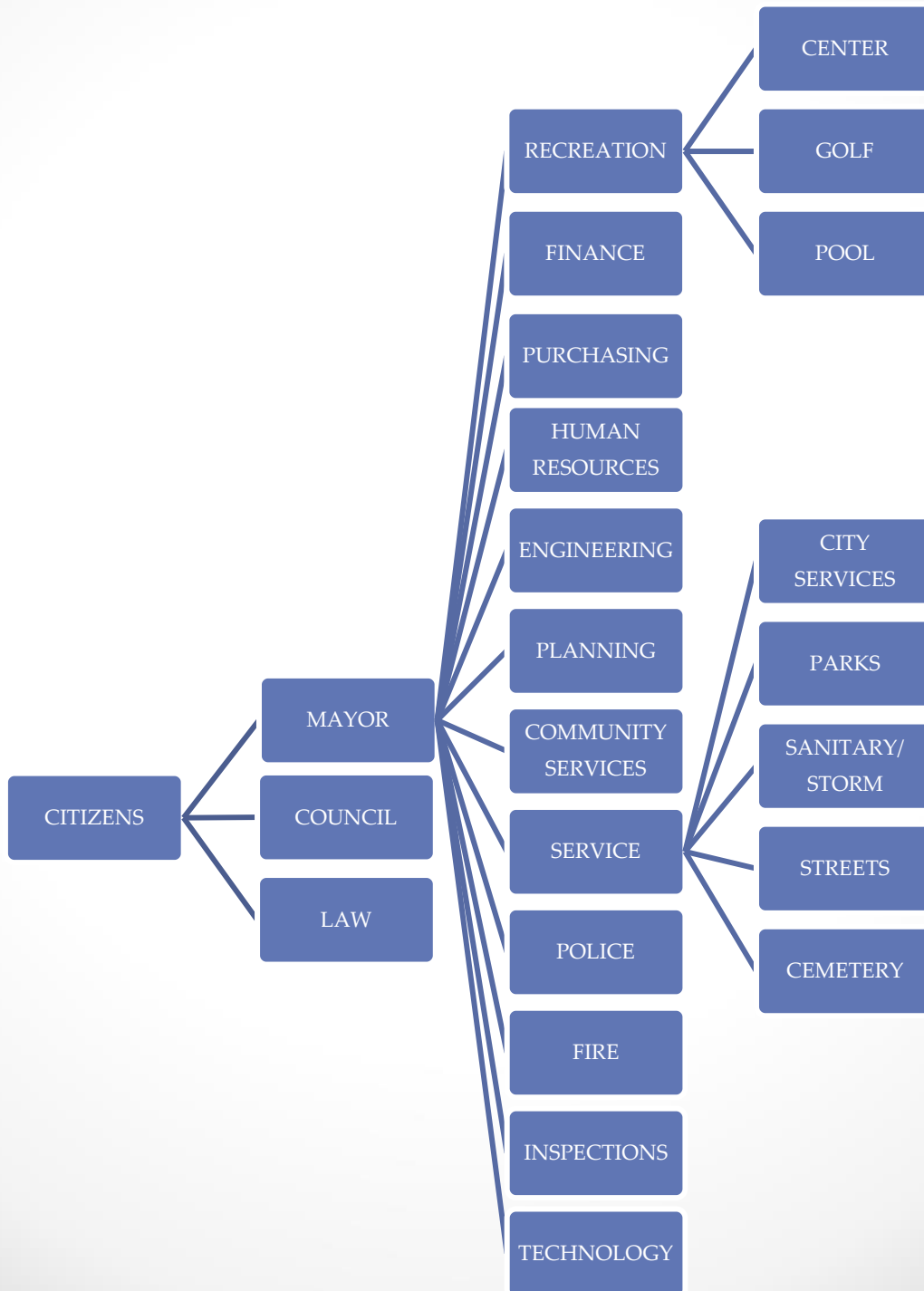
Respectfully submitted,


Dennis M. Clough, CPA
Mayor

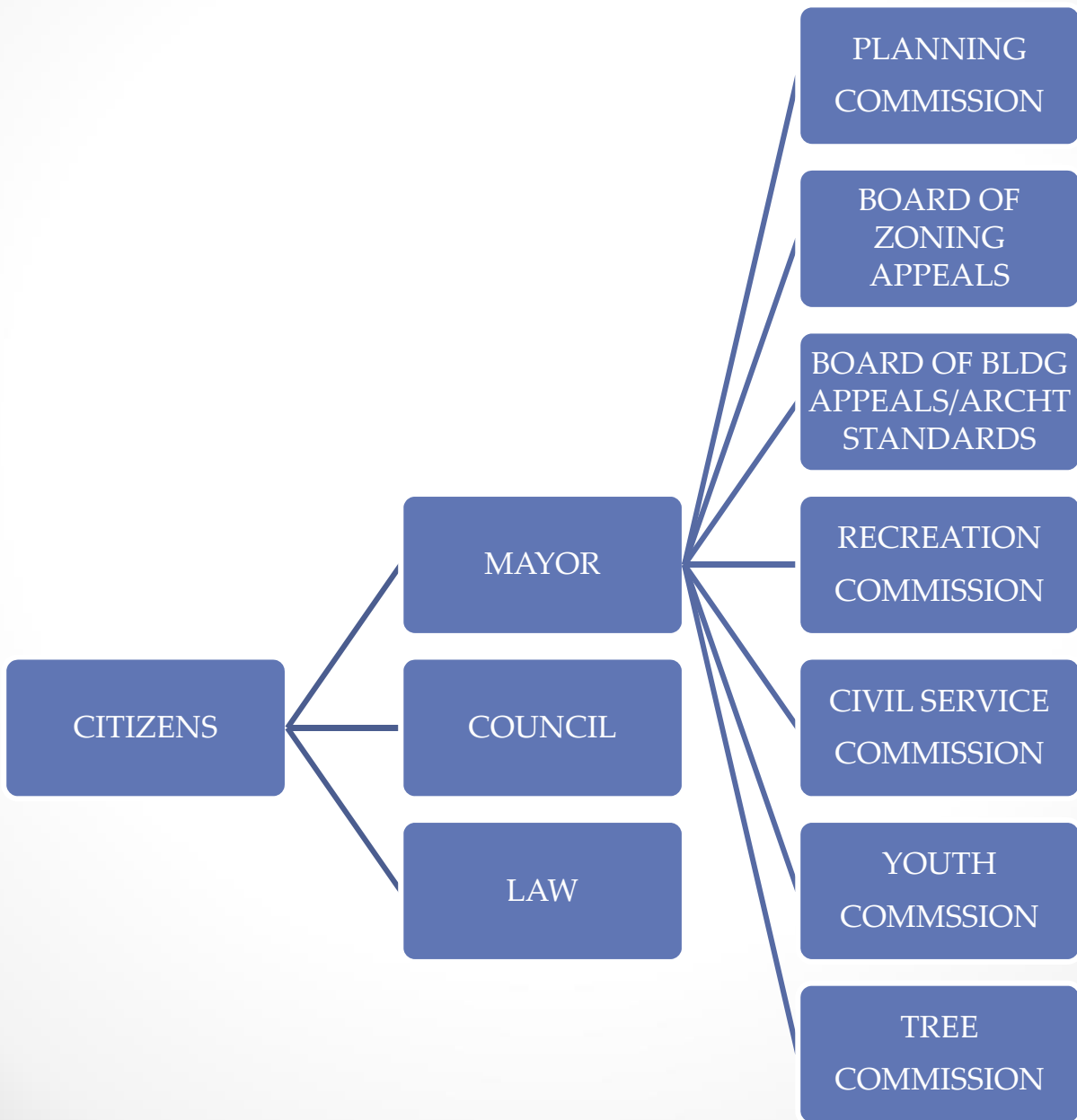

Prashant R. Shah, CPA
Director of Finance


Terria L. Kneisel, CPA
Assistant Director of Finance

CITY OF WESTLAKE ORGANIZATIONAL CHART DEPARTMENTS



CITY OF WESTLAKE ORGANIZATIONAL CHART COMMISSIONS



CITY OF WESTLAKE, OHIO

**PRINCIPAL OFFICIALS
DECEMBER 31, 2020**

ELECTED OFFICIALS

Mayor Dennis M. Clough, CPA
President of Council..... Michael F. Killeen
Council Members
 Ward 1Lynda Appel
 Ward 2.....Nick Nunnari
 Ward 3..... Dennis Sullivan
 Ward 4..... Michael O’Donnell
 Ward 5..... Kenneth Brady
 Ward 6..... Mark Getsay
Director of Law..... Michael Maloney

APPOINTED OFFICIALS

Director of Engineering Robert Kelly
Director of Finance Prashant R. Shah, CPA
Director of Inspections..... Donald Grayem
Director of Planning..... James Bedell
Director of Purchasing Larry Surber
Director of Recreation..... Paula Horner
Director of Community Services Lydia Gadd
Director of Service..... Paul Quinn III
Chief of Police Kevin Bielozer
Chief of Fire James Hughes

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Government Finance Officers Association

Certificate of
Achievement
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Reporting

Presented to

**City of Westlake
Ohio**

For its Comprehensive Annual
Financial Report
For the Fiscal Year Ended

December 31, 2019

Christopher P. Morill

Executive Director/CEO



Independent Auditor's Report

To the City Council
City of Westlake, Ohio

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Westlake, Ohio (the "City") as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

To the City Council
City of Westlake, Ohio

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

Change in Accounting Principle

As described in Note 3 to the basic financial statements, in 2020, the City adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 83, *Certain Asset Retirement Obligations* and as a result restated the December 31, 2019, net position of the governmental activities and business-type activities, and the fund net position of the sewer fund, golf course fund, and total enterprise funds. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the required schedules on pensions and other postemployment benefits as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

To the City Council
City of Westlake, Ohio

The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2021, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Ciuni & Panichi, Inc.

Cleveland, Ohio
June 29, 2021

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City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

The discussion and analysis of the City of Westlake's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2020. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter and the basic financial statements to enhance their understanding of the City's financial performance.

Financial Highlights

Key Financial highlights for 2020 are as follows:

- Overall, governmental activities revenues of \$67.8 million exceeded the expenses which came in at \$58.5 million, consequently increasing the net position by \$9.3 million for 2020. This increase was less than the prior year increase due to a large increase in OPEB related expenses in the Ohio Police and Fire Pension Fund.
- During 2020, the City's revenues and expenditures continued to trend positively and on a cash basis the general fund ended with an unencumbered cash balance of \$68.9 million, which exceeded the City's policy of maintaining a minimum reserve equal to 3 or 4 months of expenditures.
- Total fund balances for all governmental funds increased from \$99.4 million at the end of 2019 to \$107.4 million at the end of 2020.
- The City early implemented Governmental Accounting Standards Board (GASB) Statement No. 87 "Leases." GASB Statement 87 establishes new requirements for lease accounting.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Westlake's basic financial statements. The City of Westlake's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements The government-wide financial statements are designed to provide readers with a broad overview of the City of Westlake's finances, in a manner similar to private-sector businesses. The statement of net position and statement of activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other funds presented in total in one column.

The statement of net position presents information on all of the City of Westlake's assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Westlake is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g. uncollected taxes and earned but unused vacation leave).

City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

Both of the government-wide financial statements distinguish functions of the City of Westlake that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Westlake include general government, security of persons and property, public health services, transportation, community environment, basic utility services, leisure time activities and interest and fiscal charges. The business-type activities include sewer and golf course.

The government-wide financial statements can be found starting on page 21 of this report.

Fund financial statements A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Westlake, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Westlake can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances, for the general fund, TIF bond retirement fund and the infrastructure tax and community center construction capital projects funds, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregate presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City of Westlake adopts an annual appropriated budget for each of its funds. A budgetary comparison statement (non-GAAP basis) has been provided for each governmental and proprietary fund to demonstrate budgetary compliance.

Proprietary Funds The City of Westlake maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its sewer operations and golf course activity. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains such funds for its self-insurance of health related employee benefits. Because this fund predominately benefits governmental rather than business functions, it has been included within governmental activities in the government-wide financial statements.

City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements can be found on pages 29 through 31 of this report.

Notes to the Basic Financial Statements The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 34 through 87 of this report.

Other Information In addition to the basic financial statements and accompanying notes, this report also presents certain other information that the City believes readers will find useful. After the notes to the basic financial statements and required supplementary information, the combining statements referred to earlier in connection with individual governmental funds are presented, as well as individual detailed budgetary comparisons for all funds.

Government-wide Financial Analysis

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2020?" The statement of net position and the statement of activities answer this question. These statements include all assets and deferred outflows of resources and all liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by the private sector. The basis for this accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the City's net position and the changes in net position. The change in net position is important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of City capital assets will also need to be evaluated.

The statement of net position and the statement of activities are divided into the following categories:

- Assets
- Deferred Outflows of Resources
- Liabilities
- Deferred Inflows of Resources
- Net Position (Assets and Deferred Outflows of Resources minus Liabilities and Deferred Inflows of Resources)
- Program Expenses and Revenues
- General Revenues
- Net Position Beginning and End of Year

The City of Westlake as a Whole

Recall that the statement of net position looks at the City as a whole. The following table 1 provides a summary of the City's net position for 2020 compared to 2019.

City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

NET POSITION
TABLE 1

	Governmental Activities		Business-Type Activities		Total	
	2020	Restated 2019	2020	Restated 2019	2020	Restated 2019
Assets:						
Current and Other Assets	\$150,750,302	\$146,505,640	\$14,108,430	\$14,956,107	\$164,858,732	\$161,461,747
Net Pension Asset	122,928	59,454	7,847	3,795	130,775	63,249
Capital Assets, Net	226,448,308	224,540,881	22,829,113	23,158,883	249,277,421	247,699,764
<i>Total Assets</i>	<u>377,321,538</u>	<u>371,105,975</u>	<u>36,945,390</u>	<u>38,118,785</u>	<u>414,266,928</u>	<u>409,224,760</u>
Deferred Outflows of Resources:						
Pension	6,015,569	14,210,303	155,238	385,824	6,170,807	14,596,127
OPEB	3,923,583	2,748,950	106,189	47,280	4,029,772	2,796,230
Asset Retirement Obligation	14,250	14,750	41,750	43,250	56,000	58,000
<i>Total Deferred Outflows of Resources</i>	<u>9,953,402</u>	<u>16,974,003</u>	<u>303,177</u>	<u>476,354</u>	<u>10,256,579</u>	<u>17,450,357</u>
Current and						
Other Liabilities:	12,037,214	13,714,027	234,535	224,769	12,271,749	13,938,796
Long-Term Liabilities:						
Due within One Year	3,663,643	3,360,129	0	0	3,663,643	3,360,129
Due in More than One Year:						
Net Pension Liability	40,656,389	52,040,222	945,017	1,288,165	41,601,406	53,328,387
Net OPEB Liability	13,827,041	12,909,565	640,629	597,145	14,467,670	13,506,710
Other Amounts	67,829,717	70,699,869	75,000	75,000	67,904,717	70,774,869
<i>Total Liabilities</i>	<u>138,014,004</u>	<u>152,723,812</u>	<u>1,895,181</u>	<u>2,185,079</u>	<u>139,909,185</u>	<u>154,908,891</u>
Deferred Inflows of Resources:						
Property Taxes	13,548,316	13,319,664	0	0	13,548,316	13,319,664
Payments in Lieu of Taxes	4,690,402	7,244,696	0	0	4,690,402	7,244,696
Leases	2,566,162	2,623,744	964,371	973,728	3,530,533	3,597,472
Pension	6,667,462	1,221,923	212,030	65,614	6,879,492	1,287,537
OPEB	3,260,778	1,676,543	97,125	30,567	3,357,903	1,707,110
<i>Total Deferred Inflows of Resources</i>	<u>30,733,120</u>	<u>26,086,570</u>	<u>1,273,526</u>	<u>1,069,909</u>	<u>32,006,646</u>	<u>27,156,479</u>
Net Investment in Capital Assets	160,662,099	162,443,570	22,789,808	23,158,883	183,451,907	185,602,453
Restricted for:						
Capital Projects	22,243,622	19,862,658	0	0	22,243,622	19,862,658
Debt Service	503,917	530,460	0	0	503,917	530,460
Unclaimed Funds	466,217	464,107	0	0	466,217	464,107
Other Purposes	11,613,718	11,061,174	0	0	11,613,718	11,061,174
Unrestricted	23,038,243	14,907,627	11,290,052	12,181,268	34,328,295	27,088,895
<i>Total Net Position</i>	<u>\$218,527,816</u>	<u>\$209,269,596</u>	<u>\$34,079,860</u>	<u>\$35,340,151</u>	<u>\$252,607,676</u>	<u>\$244,609,747</u>

The net pension liability (NPL) is one of the largest single liabilities reported by the City at December 31, 2020, GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange; however, the City is not responsible for certain key factors affecting the balance of these liabilities.

City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

In Ohio, the employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The largest portion of the City's net position reflects investments in capital assets (e.g. land, construction in progress, buildings, improvements, machinery and equipment, furniture and fixtures, vehicles, and infrastructure), less any related debt to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Total assets in governmental activities increased from the year 2019 to 2020. This is primarily due to an increase in cash, taxes receivable and the net pension asset as well as an increase in the net value of the City's capital assets due to the continuation and start of several infrastructure projects within the City. Carryover cash increases can be attributed to the decrease in general fund expenditures. The City's total liabilities in governmental activities decreased compared to the previous year as current liabilities decreased due to a drop in retainage payable due to the completion of several construction projects. Also, long-term liabilities decreased due to a significant reduction to the net pension liability as well as the continued pay down of outstanding bonds and loans.

Net Position for business-type activities decreased as compared to the prior year primarily due to current year depreciation outpacing current year additions to capital assets.

At the end of the current year, the City of Westlake is able to report positive balances in all categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

CHANGES IN NET POSITION

TABLE 2

	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	2019	2020	2019
Revenues						
Program Revenues:						
Charges for Services	\$4,321,582	\$6,419,538	\$3,131,526	\$3,069,284	\$7,453,108	\$9,488,822
Operating Grants and Contributions	4,255,205	2,408,714	0	0	4,255,205	2,408,714
Capital Grants and Contributions	1,065,359	3,591,148	38,283	151,797	1,103,642	3,742,945
Total Program Revenues	9,642,146	12,419,400	3,169,809	3,221,081	12,811,955	15,640,481
General Revenues:						
Property Taxes	13,908,188	13,177,576	0	0	13,908,188	13,177,576
Income Taxes	32,336,691	32,710,602	0	0	32,336,691	32,710,602
Admissions Tax	48,026	174,335	0	0	48,026	174,335
Hotel Tax	348,112	664,172	0	0	348,112	664,172
Grants and Entitlements	1,871,601	1,870,709	0	0	1,871,601	1,870,709
Contributions and Donations	10,695	10,727	0	0	10,695	10,727
Franchise Taxes	575,900	599,136	0	0	575,900	599,136
Investment Income	1,587,425	2,848,906	106,559	178,662	1,693,984	3,027,568
Payment in Lieu of Taxes	4,725,075	4,702,454	0	0	4,725,075	4,702,454
Gain on Sale of Capital Assets	23,793	70,033	0	0	23,793	70,033
Miscellaneous	2,703,196	1,001,443	6,509	4,739	2,709,705	1,006,182
Total General Revenues	58,138,702	57,830,093	113,068	183,401	58,251,770	58,013,494
<i>Total Revenues</i>	<i>67,780,848</i>	<i>70,249,493</i>	<i>3,282,877</i>	<i>3,404,482</i>	<i>71,063,725</i>	<i>73,653,975</i>
Program Expenses						
General Government	8,082,818	11,114,344	0	0	8,082,818	11,114,344
Security of Persons and Property	21,462,818	4,061,787	0	0	21,462,818	4,061,787
Public Health Services	1,315,873	1,602,429	0	0	1,315,873	1,602,429
Transportation	14,549,495	15,035,224	0	0	14,549,495	15,035,224
Community Environment	3,403,202	3,879,645	0	0	3,403,202	3,879,645
Basic Utility Services	2,742,590	2,796,293	0	0	2,742,590	2,796,293
Leisure Time Activities	4,461,553	5,110,463	0	0	4,461,553	5,110,463
Interest and Fiscal Charges	2,504,279	2,511,053	0	0	2,504,279	2,511,053
Sewer	0	0	4,071,467	3,969,930	4,071,467	3,969,930
Golf Course	0	0	471,701	513,647	471,701	513,647
Total Program Expenses	58,522,628	46,111,238	4,543,168	4,483,577	63,065,796	50,594,815
<i>Change in Net Position</i>	<i>9,258,220</i>	<i>24,138,255</i>	<i>(1,260,291)</i>	<i>(1,079,095)</i>	<i>7,997,929</i>	<i>23,059,160</i>
<i>Net Position Beginning of Year, Restated</i>	<i>209,269,596</i>	<i>185,131,341</i>	<i>35,340,151</i>	<i>36,419,246</i>	<i>244,609,747</i>	<i>221,550,587</i>
<i>Net Position End of Year</i>	<i>\$218,527,816</i>	<i>\$209,269,596</i>	<i>\$34,079,860</i>	<i>\$35,340,151</i>	<i>\$252,607,676</i>	<i>\$244,609,747</i>

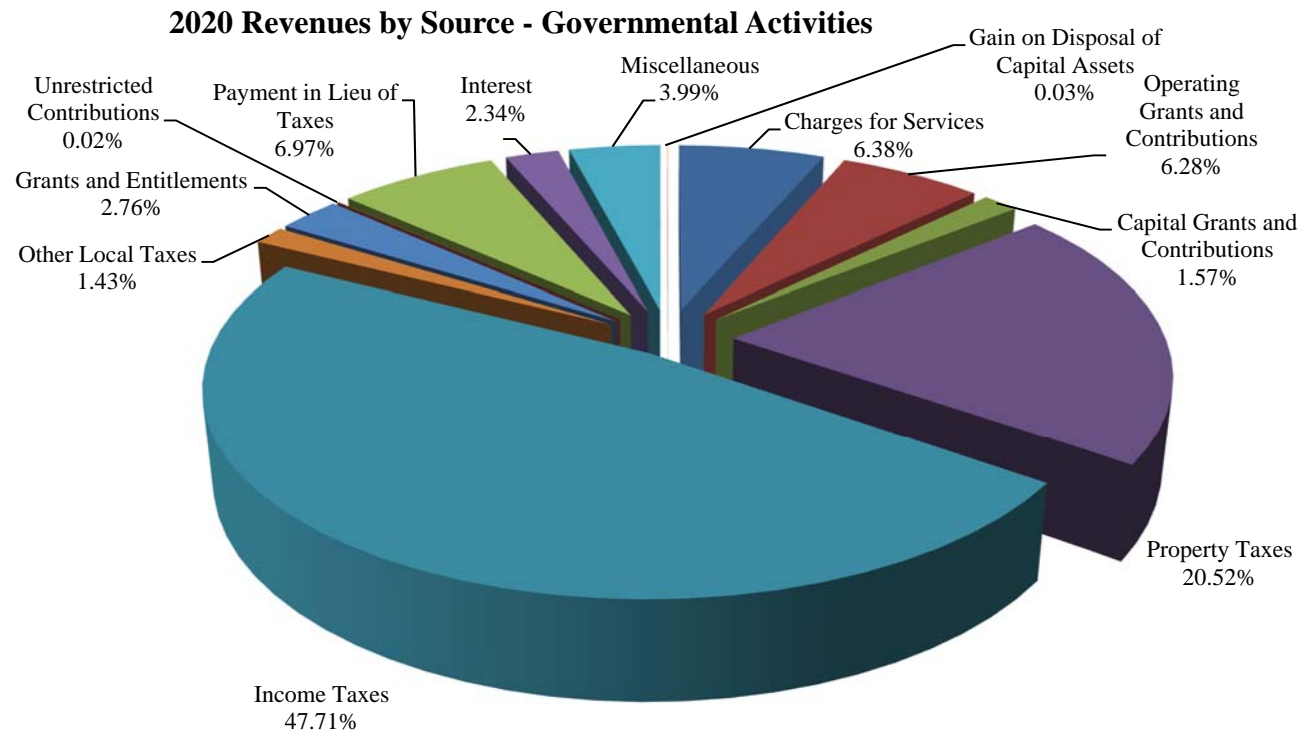
Governmental Activities

Governmental activities increased the City's net position by \$9,258,220 during 2020, as compared to \$24,138,255 during 2019. Total revenues in governmental activities decreased compared to the prior year, which was due to a reduction in program revenues primarily from capital grants and contributions related to a prior year construction project as well as recreation related activities. Program expenses increased compared to 2019 due to an increase in security of persons and property compared to the prior year as a result of the OPEB expense rebounding significantly after the large drop in the prior year.

City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

For 2019, OP&F recognized a change in benefit terms for their OPEB plans. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements. This new model replaced the self-insured health care plan used in prior years. These changes contributed to OP&F OPEB expense decreasing from \$1,694,992 in 2018 to a negative OPEB expense of \$17,566,552 for 2019. OP&F OPEB expense has now recovered and is \$308,792 for 2020.

Several types of revenues fund our governmental activities, with the City income tax being the biggest contributor. The income tax rate was 1.5 percent for 2020, the same as the prior year. Both residents of the City and non-residents who work inside the City are subject to the income tax. However, if residents work in a locality that has a municipal income tax, the City provides 100 percent credit up to 1.5 percent for those who pay income tax to another city. City Council could by Ordinance, choose to vary that income tax credit and create additional revenues for the City.



The income tax revenue for 2020 was \$32,336,691 a decrease of \$373,911. This decrease was due to a down swing in the economy due to the ongoing pandemic. Of the \$67,780,848 in total revenues, income tax accounted for 47.71 percent, as compared to 46.56 percent of the total during 2019. Property taxes for 2020 were \$13,908,188, a \$730,612 increase from 2019. This was as a result of a one percent increase in overall valuation.

Operating and capital grants and contributions decreased compared to 2019 due to less State and Federal grants being received. Furthermore, charges for services significantly decreased by \$2.1 million during 2020 as compared to 2019. This was the direct result of the shut down of the Recreation Center effective March 2020 and a loss of approximately \$1.0 million from membership revenue at both the outdoor aquatic center and the Recreation Center.

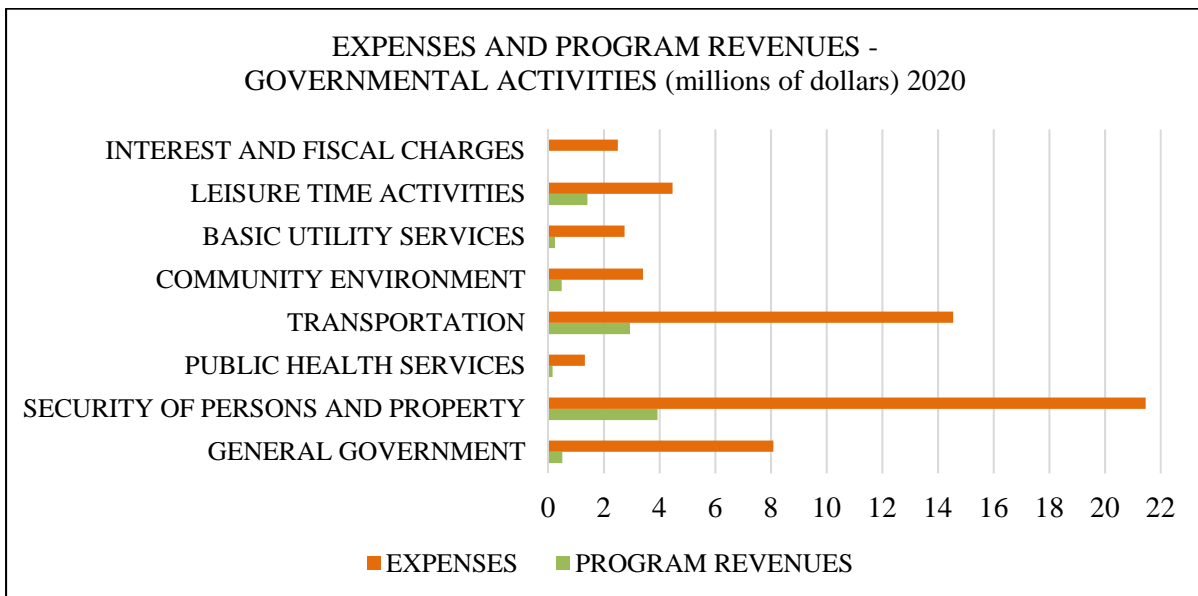
City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

General revenues from grants and entitlements, such as local government funds, are also revenue generators. The City monitors its source of revenues very closely for fluctuations. During 2020, the City's grant and entitlement revenues received were comparable to the prior year. Payment in lieu of taxes increased slightly by \$22,621. Miscellaneous revenues increased by \$1,701,753 during 2020 due to various unexpected one-time amounts from the Bureau of Workers' Compensation.

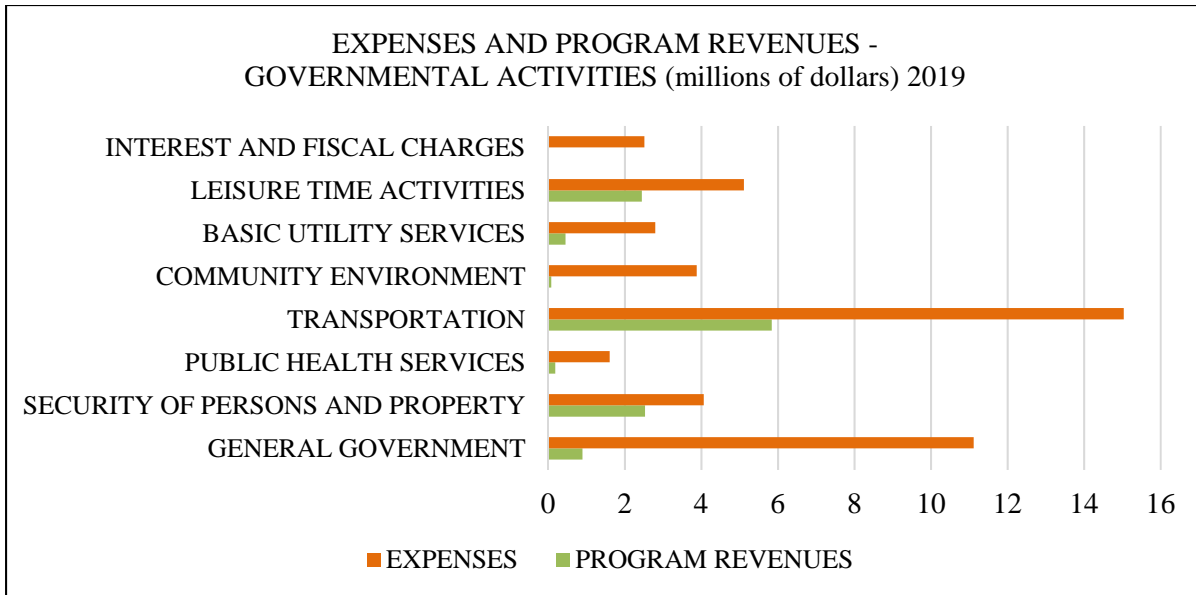
The largest program function for the City for 2020 is security of persons and property. In 2020, security of persons and property had program expenses increased to \$21,462,818 compared to \$4,061,787 in 2019. This increase can be attributed to the negative OPEB expense in the prior year. Transportation is typically the next largest program, with program expenses of \$14,549,495, as compared to \$15,035,224 in 2019 as a result from a slight reduction in infrastructure repair projects during 2020.

The next largest program is general government, which accounts for the basic operations of the City including council, mayor, finance, law, purchasing, civil service, engineering, building maintenance, among other services. General government expenses for 2020 decreased during 2020 from \$11,114,344 down to \$8,082,818. This is attributable to decreases in pension expense and a reduction in tax credit grants provided to certain employers due to an overall decline in withholding income generated by those companies.

Leisure time activities and community environment expenses decreased during 2020. The decrease to leisure time activities is mostly attributable to the closure of the new aquatic facility and the Recreation Center along with the pension expense decreases. The decrease to the community environment expense can be attributed to the decreases in pension expenses. Expenses for basic utility services decreased from 2019 to 2020 due to lower repairs and maintenance expenses.



City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited



The charts above reflect how the City funds its programs, either through program or general revenues. As can be seen above, all programs have a heavy reliance on general revenues, with 85.77 percent of total 2020 revenues coming from general revenues. Leisure time activities receives charges for services program revenue, primarily from the City's recreation center which is a membership-only facility.

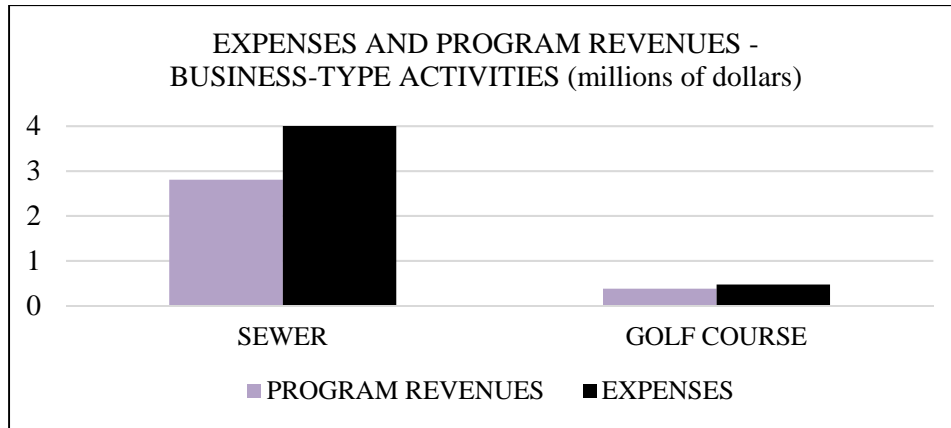
While security of persons and property is a large program expense, usually only a small portion of the total program expense is offset by program revenues. The primary program revenue is from police fines and forfeitures. During 2020, the City utilized coronavirus relief dollars for police and fire. The fire and emergency rescue department is partially funded with the EMS fee reimbursement which was initiated during mid-2008 and generates approximately \$890,000 per year.

Transportation program expense is only partially funded through operating grants and contributions, which are the State-collected gasoline and motor vehicle license taxes. The remaining program expense must be funded through City general revenues. With the City's aggressive infrastructure program in place, transportation program expense will continue to make up a large portion of the City's overall expenses as the roadways are capitalized and depreciated over time.

Business-Type Activities and Enterprise Funds

The business-type activities of the City, which include the City's sewer operations and golf activities, decreased the City's net position by \$1,260,291 during 2020, as compared to a decrease of net position of \$1,079,095 during 2019.

City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited



Program expenses exceeded program revenues in the amount of \$1,263,537 for the sewer operations in 2020. This is due to increased contributions required for the City's share of operating expenses of the Rocky River Wastewater Treatment Plant, improved maintenance program for sewers through the public service department, as well as additional sewer depreciation for recently-replaced sewer lines.

Program expenses exceeded program revenues in the golf course activity in the amount of \$109,822 for the current year. Even though there were more revenues generated from the charges for services in 2020 they were not sufficient to cover the cost of operations of the golf course due to poor weather conditions.

Financial Analysis of the Government's Funds

As noted earlier, the City of Westlake uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

Funds are created and segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. Resources that are not restricted, committed, or assigned are accounted for in the general fund.

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balances may serve as a useful measure of a government's net resources available for spending at the end of the year. Information about the City's governmental funds begins on page 24. These funds are accounted for by using the modified accrual basis of accounting.

As of the end of the current year, the City of Westlake's governmental funds reported combined ending fund balances of \$107,374,318. Nonspendable fund balance of \$3,289,904 includes interfund loans, prepaids, inventory and unclaimed funds. Fund balance in the amount of \$31,339,201 is restricted for road improvements, police and fire department operations, other restricted functions of the City and capital improvements. Fund balance in the amount of \$2,548,653 is committed to recreation and donations. Assigned fund balance includes \$26,200,057 for future severance payments, equipment replacement, cable television, cemetery operations, swimming pool operations, community services, safety town, service center construction, 2021 operations, and purchases on order. Unassigned fund balances of \$43,996,503 represents all balances not previously classified.

City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

All governmental funds had total revenues of \$66,847,877 and expenditures of \$58,929,641, with revenues exceeding expenditures by \$7,949,941 after including other financing sources and uses, the increase in fund balance is due to the overall decrease in expenditures for the year.

General Fund

The general fund is the chief operating fund of the City. At the end of the current year, total fund balance for the general fund was \$75,304,225, of which \$3,266,994 was nonspendable because of advances, prepaids, inventory and unclaimed funds; \$26,200,057 was assigned to future severance payments, equipment replacement, cable television, cemetery operations, swimming pool operations, community services, safety town, 2021 operations, and purchases on order; and \$45,371,904 was unassigned for financial reporting purposes. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to annual fund expenditures. Unassigned general fund balance represents 164.22 percent of total general fund expenditures, while total fund balance represents 272.56 percent of that same amount. Total fund balance of the City's general fund increased by \$11,979,508. General fund revenues decreased due to lower admissions and hotel tax as well as charges for services. This decrease can be attributed to the stay at home order issued by the State of Ohio due to the COVID-19 pandemic. Expenditures decreased largely due to the City taking immediate measures to freeze hiring and not fill vacant positions due to the expected decline in revenues as a result of the pandemic. Additionally, vacancies created during the year were not filled and a majority of the part time employees that are typically brought on board in the summer months were not hired due to the closure of the Recreation and the Aquatic centers.

TIF Bond Retirement Fund

The TIF bond retirement fund accounts for payments in lieu of taxes used to make debt service payments for the debt related to the American Greeting Project. At the end of the current year, total fund balance for the TIF bond retirement fund was \$1,686, which was a decrease from the prior year. Expenditures increased due to the payment of excess TIF revenues to the City and Crocker Park and an increase in principal and interest payments due. Revenues overall increased due to a small increase in payments in lieu of taxes that was offset by decreases in interest.

Infrastructure Tax Fund

The infrastructure tax capital projects fund accounts for the infrastructure-related capital improvements which are funded through a 3/8 of one percent of dedicated income tax. During the current year, the fund balance of the City's infrastructure tax fund increased by \$2,426,585 resulting from a decrease in road construction project costs compared to the prior year. The dedicated 3/8 of one percent income tax for infrastructure used by this fund was renewed in November 2006, and was effective for another 15 years beginning January 1, 2008.

Community Center Construction Fund

The community center construction capital projects fund accounts for bond and note proceeds to be used for the construction of the new community center. The fund balance decreased from the prior year due to the continued construction of the new community center. The City also issued notes during the year to pay off the prior year notes as well as an additional amount for construction costs.

General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund. During the course of 2020, the City amended its general fund budget on various occasions. All recommendations for budget changes come to the Finance Committee of City Council for review before going to the whole Council for ordinance enactment on the change. The City does allow small interdepartmental

City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

budget changes that modify line items within the accounting system which are within their appropriation category (salaries and other expenses). The general fund supports many of our major activities, such as our police and fire departments as well as most legislative and executive activities. The general fund is monitored closely, looking for possible revenue shortfalls or overspending by individual departments.

For the general fund, original budgeted revenues and other financing sources and final budgeted revenues and other financing sources were \$39,845,518. Original general fund budgeted expenditures and other financing uses were \$45,765,544, and the final budgeted expenditures and other financing uses were \$46,023,054. Actual general fund expenditures and other financing uses were \$31,419,216, or \$14,603,838 less than budgeted, due to all operating expenditures, especially general government and security of persons and property, being less than originally estimated.

The primary reasons for the variance between the general fund's amended or final budget and the actual expenditures were as follows:

- Budgeted but unfilled vacant full-time and part-time positions accounted for \$1.0 million.
- Budgeted costs for the employee medical benefits came in lower by \$0.6 million.
- Employee retirements were lower than budgeted (\$0.5 million)
- Capital projects that were budgeted but postponed or that came in under budget. These include razing of the former Board of Education building (\$0.4 million), City hall improvement project (\$0.1 million), financial software upgrade (\$0.3 million), Weston House improvements (\$0.3 million), Community Center Building improvements and repairs (\$0.1 million)
- City was able to utilize the coronavirus relief grant to supplement security of persons and property.

Capital Assets and Debt Administration

Capital Assets

Table 3 shows 2020 balances of capital assets as compared to 2019.

CAPITAL ASSETS				
(NET OF DEPRECIATION)				
TABLE 3				
	Governmental Activities		Business-Type Activities	
	2020	Restated 2019	2020	2019
Land	\$14,321,982	\$14,321,982	\$1,499,176	\$1,499,176
Construction in Progress	11,201,017	10,774,531	56,750	10,500
Buildings and Improvements	71,523,773	73,211,317	1,022,499	1,057,500
Improvements	11,578,729	10,394,407	36,244	36,944
Machinery and Equipment	2,209,103	2,254,746	58,720	37,224
Furniture and Fixtures	1,054,075	1,080,324	28,675	34,597
Vehicles	2,754,013	3,130,671	62,039	87,037
Infrastructure:				
Roads	54,581,269	54,421,440	0	0
Water Mains	31,259,783	29,781,973	0	0
Storm Sewers	16,174,388	15,885,072	0	0
Sewer Lines	0	0	20,065,010	20,395,905
Culverts	376,985	398,463	0	0
Traffic Signals	8,636,384	8,070,022	0	0
Bridges	775,759	810,692	0	0
Intangible Right to Use Lease - Equipment	1,048	5,241	0	0
Total	\$226,448,308	\$224,540,881	\$22,829,113	\$23,158,883

City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

Total capital assets for governmental activities increased largely due to the continuation of several road projects and construction of the new community services center in 2020, while capital assets for business-type activities decreased due to current year depreciation outpacing current year acquisitions.

The City is committed to a long-term goal of meeting the needs of its infrastructure and facilities. We have a five-year capital plan in place that provides for street improvements and adding additional facilities to complement our current structures. For additional information see Note 11 to the basic financial statements.

Debt

As of December 31, 2020, the City of Westlake had \$64,716,357 in bonds and loans outstanding.

OUTSTANDING DEBT

TABLE 4

	Governmental Activities	
	2020	2019
General Obligation Bonds	\$8,969,711	\$9,923,909
Special Obligation Bonds	46,304,941	47,231,141
Special Assessment Bonds	50,000	100,000
OPWC Loans	2,610,765	2,688,283
State Infrastructure Bank Loan	6,780,940	7,201,792
Total	\$64,716,357	\$67,145,125

The general obligation bonds are composed of (1) Infrastructure Various Purpose Bonds issued in 2011 for street improvements and (2) Community Center Bonds issued in 2019 for the construction of the new community center.

The non-tax revenue bonds (Special Obligation Bonds) will be repaid from payments in lieu of taxes from the TIF district within Crocker Park.

The special assessment bonds consist of the various sewer construction projects, various sidewalk improvements, and various other improvements. The principal and interest for these bonds are paid from the collection of special assessments by the County Fiscal Officer from the specific property owners who primarily benefited from the projects.

The OPWC loans are being paid semi-annually from the Issue II improvement capital project fund, funded by property taxes for various infrastructure projects being financed through the Ohio Public Works program.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10.5 percent of total assessed valuation. The City's overall legal debt margin was \$156,053,509 at December 31, 2020.

Additional information concerning the City's debt can be found in Note 19 to the basic financial statements.

City of Westlake, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

Current Financial Related Activities

The City of Westlake continued to maintain a Moody's Investors Service and Fitch's Aaa rating, and Standard and Poor's AAA rating, and all ratings were affirmed in recent annual surveillances by the three rating agencies. The City of Westlake remains the first suburb in Ohio to have been awarded all of the Aaa/AAA ratings.

The master plan developed and followed by the City for the acquisition of equipment and buildings and multi-year budgets created for upgrading of city facilities has resulted in the City owning well maintained assets and buildings. Additionally, the City performs annual repairs, maintenance and replacement of its infrastructure including streets, waterlines and sewer lines from funds generated through the 0.5 percent income tax levy dedicated strictly for infrastructure improvements.

Commercial development continued in the City of Westlake along with an increase in residential development. The TIF project within Crocker Park continued to generate steady revenues. Even though the pandemic created a lot of turbulence, overall the City ended the year on a positive note and with the economy continuing to gain steam, 2021 is expected to generally be a better year than 2020 financially.

Contacting the City's Finance Department

This financial report is designed to provide our citizens, taxpayers, creditors and investors with a general overview of the City's finances and show the City's accountability for all money it receives, spends, or invests. If you have any questions about this report or need additional information contact Director of Finance Prashant Shah, CPA, City of Westlake, 27700 Hilliard Blvd., Westlake, Ohio 44145, telephone 440-617-4252, or website at www.cityofwestlake.org.

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Basic Financial Statements

City of Westlake, Ohio
Statement of Net Position
December 31, 2020

	Governmental Activities	Business-Type Activities*	Total
Assets			
Equity in Pooled Cash and Cash Equivalents	\$113,519,685	\$6,452,260	\$119,971,945
Cash and Cash Equivalents in Segregated Accounts	32,833	0	32,833
Cash and Cash Equivalents with Escrow Agents	71,226	0	71,226
Materials and Supplies Inventory	486,568	8,674	495,242
Accrued Interest Receivable	455,214	26,654	481,868
Accounts Receivable	1,968,325	790,506	2,758,831
Internal Balances	1,382,000	(1,382,000)	0
Intergovernmental Receivable	2,090,425	0	2,090,425
Prepaid Items	805,119	205	805,324
Municipal Income Taxes Receivable	8,303,976	0	8,303,976
Admission Taxes Receivable	10,386	0	10,386
Hotel Taxes Receivable	24,928	0	24,928
Permissive Motor Vehicle Taxes Receivable	40,292	0	40,292
Property Taxes Receivable	14,202,415	0	14,202,415
Payments in Lieu of Taxes Receivable	4,690,402	0	4,690,402
Special Assessments Receivable	100,346	0	100,346
Lease Receivable	2,566,162	964,371	3,530,533
Investment in Joint Venture	0	7,247,760	7,247,760
Net Pension Asset	122,928	7,847	130,775
Nondepreciable Capital Assets	25,522,999	1,555,926	27,078,925
Depreciable Capital Assets, Net	200,925,309	21,273,187	222,198,496
Total Assets	377,321,538	36,945,390	414,266,928
Deferred Outflows of Resources			
Pension	6,015,569	155,238	6,170,807
OPEB	3,923,583	106,189	4,029,772
Asset Retirement Obligation	14,250	41,750	56,000
Total Deferred Outflows of Resources	9,953,402	303,177	10,256,579
Liabilities			
Accounts Payable	2,594,955	12,290	2,607,245
Contracts Payable	1,527,545	7,150	1,534,695
Accrued Wages	269,163	7,907	277,070
Matured Compensated Absences Payable	109,011	0	109,011
Retainage Payable	1,245,094	28,655	1,273,749
Employee Withholdings Payable	32,833	0	32,833
Deposits Held and Due to Others	1,677,157	0	1,677,157
Intergovernmental Payable	84,541	1,213	85,754
Accrued Interest Payable	245,920	0	245,920
Notes Payable	4,000,000	0	4,000,000
Unearned Revenue	0	177,320	177,320
Claims Payable	250,995	0	250,995
Long-Term Liabilities:			
Due within One Year	3,663,643	0	3,663,643
Due in More than One Year:			
Net Pension Liability (See Note 14)	40,656,389	945,017	41,601,406
Net OPEB Liability (See Note 15)	13,827,041	640,629	14,467,670
Other Amounts Due in More than One Year	67,829,717	75,000	67,904,717
Total Liabilities	138,014,004	1,895,181	139,909,185
Deferred Inflows of Resources			
Property Taxes	13,548,316	0	13,548,316
Payments in Lieu of Taxes	4,690,402	0	4,690,402
Leases	2,566,162	964,371	3,530,533
Pension	6,667,462	212,030	6,879,492
OPEB	3,260,778	97,125	3,357,903
Total Deferred Inflows of Resources	30,733,120	1,273,526	32,006,646
Net Position			
Net Investment in Capital Assets	160,662,099	22,789,808	183,451,907
Restricted for:			
Capital Projects	22,243,622	0	22,243,622
Debt Service	503,917	0	503,917
Streets and Highways	5,190,448	0	5,190,448
Police and Fire	2,038,778	0	2,038,778
Central Dispatch	481,275	0	481,275
Emergency Medical Service	3,167,739	0	3,167,739
Cemetery	612,289	0	612,289
Recycling	117,573	0	117,573
Coronavirus Relief	5,616	0	5,616
Unclaimed Funds	466,217	0	466,217
Unrestricted	23,038,243	11,290,052	34,328,295
Total Net Position	\$218,527,816	\$34,079,860	\$252,607,676

*After Deferred Outflows and Inflows of Resources related to the change in internal proportionate share of pension and OPEB related items have been eliminated

See accompanying notes to the basic financial statements

City of Westlake, Ohio
Statement of Activities
For the Year Ended December 31, 2020

	Program Revenues			
	Expenses	Charges for Services	Operating Grants and Contributions	
Governmental Activities				
General Government	\$8,082,818	\$442,232	\$60,808	\$0
Security of Persons and Property	21,462,818	1,937,458	1,984,958	0
Public Health Services	1,315,873	134,060	21,374	0
Transportation	14,549,495	162,669	2,105,016	665,359
Community Environment	3,403,202	31,262	49,389	400,000
Basic Utility Services	2,742,590	240,102	0	0
Leisure Time Activities	4,461,553	1,373,799	33,660	0
Interest and Fiscal Charges	2,504,279	0	0	0
<i>Total Governmental Activities</i>	<u>58,522,628</u>	<u>4,321,582</u>	<u>4,255,205</u>	<u>1,065,359</u>
Business-Type Activities				
Sewer	4,071,467	2,769,647	0	38,283
Golf Course	471,701	361,879	0	0
<i>Total Business-Type Activities</i>	<u>4,543,168</u>	<u>3,131,526</u>	<u>0</u>	<u>38,283</u>
<i>Total</i>	<u>\$63,065,796</u>	<u>\$7,453,108</u>	<u>\$4,255,205</u>	<u>\$1,103,642</u>

General Revenues

Property Taxes Levied for:
General Purposes
Police Pension
Fire Pension
Police and Fire Operating
Municipal Income Taxes Levied for:
General Purposes
Recreation
Debt Service
Capital Outlay
Admissions Tax
Hotel Tax
Grants and Entitlements not Restricted
to Specific Purposes
Unrestricted Contributions
Franchise Taxes
Interest
Payments in Lieu of Taxes
Gain on Sale of Capital Assets
Miscellaneous

Total General Revenues

Change in Net Position

Net Position Beginning of Year - Restated (See Note 3)

Net Position End of Year

See accompanying notes to the basic financial statements

Net (Expense) Revenue and
Changes in Net Position

Governmental Activities	Business-Type Activities	Total
(\$7,579,778)	\$0	(\$7,579,778)
(17,540,402)	0	(17,540,402)
(1,160,439)	0	(1,160,439)
(11,616,451)	0	(11,616,451)
(2,922,551)	0	(2,922,551)
(2,502,488)	0	(2,502,488)
(3,054,094)	0	(3,054,094)
(2,504,279)	0	(2,504,279)
(48,880,482)	0	(48,880,482)
0	(1,263,537)	(1,263,537)
0	(109,822)	(109,822)
0	(1,373,359)	(1,373,359)
(48,880,482)	(1,373,359)	(50,253,841)
11,716,722	0	11,716,722
438,306	0	438,306
438,305	0	438,305
1,314,855	0	1,314,855
21,488,472	0	21,488,472
249,139	0	249,139
1,523,625	0	1,523,625
9,075,455	0	9,075,455
48,026	0	48,026
348,112	0	348,112
1,871,601	0	1,871,601
10,695	0	10,695
575,900	0	575,900
1,587,425	106,559	1,693,984
4,725,075	0	4,725,075
23,793	0	23,793
2,703,196	6,509	2,709,705
58,138,702	113,068	58,251,770
9,258,220	(1,260,291)	7,997,929
209,269,596	35,340,151	244,609,747
\$218,527,816	\$34,079,860	\$252,607,676

City of Westlake, Ohio
Balance Sheet
Governmental Funds
December 31, 2020

	General	TIF Bond Retirement	Infrastructure Tax	Community Center Construction	Other Governmental Funds
Assets					
Equity in Pooled Cash and Cash Equivalents	\$70,755,822	\$1,684	\$14,707,724	\$4,672,212	\$16,992,223
Cash and Cash Equivalents:					
with Escrow Agents	0	2	0	0	71,224
in Segregated Accounts	32,833	0	0	0	0
Materials and Supplies Inventory	485,959	0	0	0	609
Accrued Interest Receivable	376,309	0	58,114	0	20,791
Accounts Receivable	204,251	0	0	0	1,754,949
Lease Receivable	2,566,162	0	0	0	0
Intergovernmental Receivable	888,476	0	0	0	1,201,949
Prepaid Items	782,818	0	0	0	22,301
Municipal Income Taxes Receivable	5,420,940	0	1,391,413	0	1,491,623
Admission Taxes Receivable	10,386	0	0	0	0
Hotel Taxes Receivable	24,928	0	0	0	0
Permissive Motor Vehicle Taxes Receivable	0	0	0	0	40,292
Property Taxes Receivable	11,964,635	0	0	0	2,237,780
Payments in Lieu of Taxes Receivable	0	4,690,402	0	0	0
Special Assessments Receivable	8,548	0	0	0	91,798
Advances to Other Funds	1,532,000	0	315,000	0	0
Restricted Assets:					
Equity in Pooled Cash and Cash Equivalents	2,142,399	0	0	0	975
Total Assets	\$97,196,466	\$4,692,088	\$16,472,251	\$4,672,212	\$23,926,514
Liabilities					
Accounts Payable	\$2,476,091	\$0	\$3,762	\$11,785	\$103,317
Contracts Payable	36,973	0	279,153	1,179,470	31,949
Accrued Wages	212,916	0	553	607	55,087
Matured Compensated Absences Payable	109,011	0	0	0	0
Retainage Payable	17,308	0	152,280	652,683	422,823
Employee Withholdings Payable	32,833	0	0	0	0
Intergovernmental Payable	51,139	0	0	0	33,402
Accrued Interest Payable	0	0	0	13,260	0
Notes Payable	0	0	0	4,000,000	0
Advances From Other Funds	0	0	0	0	465,000
Deposits Held and Due to Others Payable from Restricted Assets	1,676,182	0	0	0	975
Total Liabilities	4,612,453	0	435,748	5,857,805	1,112,553
Deferred Inflows of Resources					
Property Taxes	11,413,602	0	0	0	2,134,714
Payments in Lieu of Taxes	0	4,690,402	0	0	0
Leases	2,566,162	0	0	0	0
Unavailable Revenue	3,300,024	0	737,269	0	2,724,481
Total Deferred Inflows of Resources	17,279,788	4,690,402	737,269	0	4,859,195
Fund Balances					
Nonspendable	3,266,994	0	0	0	22,910
Restricted	0	1,686	15,299,234	0	16,038,281
Committed	465,270	0	0	0	2,083,383
Assigned	26,200,057	0	0	0	0
Unassigned (Deficit)	45,371,904	0	0	(1,185,593)	(189,808)
Total Fund Balances (Deficit)	75,304,225	1,686	15,299,234	(1,185,593)	17,954,766
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$97,196,466	\$4,692,088	\$16,472,251	\$4,672,212	\$23,926,514

See accompanying notes to the basic financial statements

City of Westlake, Ohio
*Reconciliation of Total Governmental Fund Balances to
 Net Position of Governmental Activities
 December 31, 2020*

	Total Governmental Fund Balances	\$107,374,318
Total Governmental Funds	<i>Amounts reported for governmental activities in the statement of net position are different because:</i>	
\$107,129,665	Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	226,448,308
71,226	Other long-term assets are not available to pay for current- period expenditures and therefore are reported as unavailable revenue in the funds:	
32,833	Delinquent Property Taxes	654,099
486,568	Municipal Income Taxes	2,818,485
455,214	Charges for Services	1,662,598
1,959,200	Licenses, Permits and Fees	210
2,566,162	Intergovernmental	1,436,373
2,090,425	Special Assessments	50,000
805,119	Franchise Taxes	73,300
8,303,976	Miscellaneous	66,709
10,386	Total	6,761,774
24,928	An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.	4,004,776
40,292		
14,202,415	In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.	(232,660)
4,690,402		
100,346	Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
1,847,000	General Obligation Bonds	(8,969,711)
2,143,374	Special Obligation Bonds	(46,304,941)
\$146,959,531	Special Assessment Bonds	(50,000)
	OPWC Loans	(2,610,765)
	State Infrastructure Bank Loan	(6,780,940)
	Leases Payable	(1,074)
	Deferred Outflows - Asset Retirement Obligation	14,250
	Asset Retirement Obligation	(25,000)
	Compensated Absences Payable	(6,512,597)
	Landfill Postclosure Costs	(238,332)
	Total	(71,479,110)
	The net pension asset, net pension liability and net OPEB liability are not due and payable in the current period; therefore the asset, liability and related deferred inflows/outflows are not reported in the funds:	
	Net Pension Asset	122,928
	Deferred Outflows - Pension	6,015,569
	Net Pension Liability	(40,656,389)
	Deferred Inflows - Pension	(6,667,462)
	Deferred Outflows - OPEB	3,923,583
	Net OPEB Liability	(13,827,041)
	Deferred Inflows - OPEB	(3,260,778)
	Total	(54,349,590)
	<i>Net Position of Governmental Activities</i>	\$218,527,816
107,374,318		
\$146,959,531		

City of Westlake, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2020

	General	TIF Bond Retirement	Infrastructure Tax	Community Center Construction	Other Governmental Funds
Revenues					
Property Taxes	\$11,314,872	\$0	\$0	\$0	\$2,116,301
Municipal Income Taxes	21,564,968	0	6,734,551	0	4,153,539
Admissions Tax	48,026	0	0	0	0
Hotel Tax	348,112	0	0	0	0
Permissive Motor Vehicle Taxes	0	0	0	0	232,512
Charges for Services	259,148	0	0	0	2,946,599
Licenses, Permits and Fees	731,843	0	0	0	110,213
Fines and Forfeitures	77,857	0	0	0	143,777
Intergovernmental	1,859,533	0	0	0	4,010,599
Special Assessments	0	0	0	0	30,169
Payments in Lieu of Taxes	0	4,725,075	0	0	0
Interest	1,311,983	1,253	198,624	0	75,565
Lease	57,582	0	0	0	0
Rentals	11,239	0	0	0	32,365
Contributions and Donations	10,695	0	0	0	448,713
Franchise Taxes	577,544	0	0	0	0
Miscellaneous	2,686,389	0	950	0	27,281
<i>Total Revenues</i>	<u>40,859,791</u>	<u>4,726,328</u>	<u>6,934,125</u>	<u>0</u>	<u>14,327,633</u>
Expenditures					
Current:					
General Government	7,416,975	1,432,920	0	0	60,678
Security of Persons and Property	10,122,533	0	0	0	6,817,878
Public Health Services	1,032,335	0	0	0	22,278
Transportation	5,493,660	0	0	0	2,118,012
Community Environment	1,683,368	0	0	0	44,891
Basic Utility Services	803,142	0	0	0	149,265
Leisure Time Activities	1,071,684	0	0	0	2,177,326
Capital Outlay	0	0	4,507,540	7,502,814	1,473,476
Debt Service:					
Principal Retirement	4,167	1,335,852	0	0	1,047,518
Interest and Fiscal Charges	165	2,184,033	0	6,566	398,315
Note Issuance Costs	0	0	0	0	22,250
<i>Total Expenditures</i>	<u>27,628,029</u>	<u>4,952,805</u>	<u>4,507,540</u>	<u>7,509,380</u>	<u>14,331,887</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>13,231,762</u>	<u>(226,477)</u>	<u>2,426,585</u>	<u>(7,509,380)</u>	<u>(4,254)</u>
Other Financing Sources (Uses)					
Sale of Capital Assets	28,886	0	0	0	2,819
Transfers In	0	1,805	0	0	1,281,140
Transfers Out	(1,281,140)	0	0	0	(1,805)
<i>Total Other Financing Sources (Uses)</i>	<u>(1,252,254)</u>	<u>1,805</u>	<u>0</u>	<u>0</u>	<u>1,282,154</u>
<i>Net Change in Fund Balances</i>	11,979,508	(224,672)	2,426,585	(7,509,380)	1,277,900
<i>Fund Balances Beginning of Year</i>	<u>63,324,717</u>	<u>226,358</u>	<u>12,872,649</u>	<u>6,323,787</u>	<u>16,676,866</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$75,304,225</u>	<u>\$1,686</u>	<u>\$15,299,234</u>	<u>(\$1,185,593)</u>	<u>\$17,954,766</u>

See accompanying notes to the basic financial statements

City of Westlake, Ohio
*Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2020*

	Net Change in Fund Balances - Total Governmental Funds	\$7,949,941
Total Governmental Funds	<i>Amounts reported for governmental activities in the statement of activities are different because:</i>	
\$13,431,173	Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period:	
32,453,058	Capital Asset Additions:	
48,026	Capital Outlays	11,644,025
348,112	Capital Contributions	665,359
232,512	Current Year Depreciation/Amortization	<u>(10,381,545)</u>
3,205,747	Total	1,927,839
842,056	Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.	(20,412)
221,634	Revenues in the statement of activities that do not provide current financial resources are not reported as revenues within the governmental funds:	
5,870,132	Delinquent Property Taxes	477,015
30,169	Municipal Income Taxes	(116,367)
4,725,075	Charges for Services	(29,420)
1,587,425	Licenses, Permits and Fees	210
57,582	Intergovernmental	(24,551)
43,604	Special Assessments	(50,000)
459,408	Franchise Taxes	(1,644)
577,544	Miscellaneous	<u>(11,424)</u>
2,714,620	Total	243,819
66,847,877	Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position:	
8,910,573	General Obligation Bonds	920,000
16,940,411	Special Obligation Bonds	915,000
1,054,613	Special Assessment Bonds	50,000
7,611,672	OPWC Loans Payable	77,518
1,728,259	State Infrastructure Bank Loan Payable	420,852
952,407	Lease Payable	<u>4,167</u>
3,249,010	Total	2,387,537
13,483,830	Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:	
2,387,537	Accrued Interest	39,402
2,589,079	Amortization of Bond Premium	<u>45,398</u>
22,250	Total	84,800
58,929,641	Amortization of deferred outflows related to the asset retirement obligation is reported as an expense in the statement of activities.	(500)
7,918,236	Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:	
31,705	Compensated Absences	105,953
1,282,945	Landfill	<u>27,750</u>
(1,282,945)	Total	133,703
31,705	The internal service fund used by management to charge the costs of insurance to individual funds is not reported in entity-wide statement of activities. Governmental expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.	71,537
7,949,941	Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.	
99,424,377	Pension	3,313,353
\$107,374,318	OPEB	<u>49,971</u>
	Total	3,363,324
	Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.	
	Pension	(5,506,319)
	OPEB	<u>(1,377,049)</u>
	Total	<u>(6,883,368)</u>
	<i>Change in Net Position of Governmental Activities</i>	<u>\$9,258,220</u>

City of Westlake, Ohio
*Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2020*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Property Taxes	\$11,206,050	\$11,206,050	\$11,314,872	\$108,822
Municipal Income Taxes	21,821,744	21,821,744	21,569,882	(251,862)
Admissions Tax	175,000	175,000	71,781	(103,219)
Hotel Tax	650,000	650,000	363,028	(286,972)
Charges for Services	73,500	73,500	63,429	(10,071)
Licenses, Permits and Fees	1,187,000	1,187,000	1,283,008	96,008
Fines and Forfeitures	135,150	135,150	81,616	(53,534)
Intergovernmental	1,897,544	1,897,544	1,862,993	(34,551)
Interest	1,500,000	1,500,000	895,759	(604,241)
Rentals	162,030	162,030	172,470	10,440
Contributions and Donations	0	0	1,440	1,440
Franchise Taxes	625,000	625,000	582,654	(42,346)
Miscellaneous	309,500	309,500	2,557,202	2,247,702
<i>Total Revenues</i>	<u>39,742,518</u>	<u>39,742,518</u>	<u>40,820,134</u>	<u>1,077,616</u>
Expenditures				
Current:				
General Government	11,982,840	12,209,230	8,134,639	4,074,591
Security of Persons and Property	15,113,480	15,050,265	10,954,648	4,095,617
Public Health Services	1,127,249	1,121,019	916,482	204,537
Transportation	7,909,994	7,831,396	5,927,208	1,904,188
Community Environment	3,168,725	3,117,755	2,186,373	931,382
Basic Utility Services	1,016,006	999,961	833,891	166,070
Leisure Time Activities	1,138,550	1,134,728	734,835	399,893
<i>Total Expenditures</i>	<u>41,456,844</u>	<u>41,464,354</u>	<u>29,688,076</u>	<u>11,776,278</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(1,714,326)</u>	<u>(1,721,836)</u>	<u>11,132,058</u>	<u>12,853,894</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	53,000	53,000	28,886	(24,114)
Advances In	50,000	50,000	300,000	250,000
Advances Out	(450,000)	(550,000)	(200,000)	350,000
Transfers Out	(3,858,700)	(4,008,700)	(1,531,140)	2,477,560
<i>Total Other Financing Sources (Uses)</i>	<u>(4,205,700)</u>	<u>(4,455,700)</u>	<u>(1,402,254)</u>	<u>3,053,446</u>
<i>Net Change in Fund Balance</i>	(5,920,026)	(6,177,536)	9,729,804	15,907,340
<i>Fund Balance Beginning of Year</i>	57,020,364	57,020,364	57,020,364	0
<i>Prior Year Encumbrances Appropriated</i>	<u>2,150,094</u>	<u>2,150,094</u>	<u>2,150,094</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$53,250,432</u>	<u>\$52,992,922</u>	<u>\$68,900,262</u>	<u>\$15,907,340</u>

See accompanying notes to the basic financial statements

City of Westlake, Ohio
Statement of Fund Net Position
Proprietary Funds
December 31, 2020

	Business-Type Activities - Enterprise Funds			Governmental Activities - Internal Service Fund
	Sewer	Golf Course	Total	
Assets				
<i>Current Assets</i>				
Equity in Pooled Cash and Cash Equivalents	\$6,334,194	\$118,066	\$6,452,260	\$4,246,646
Materials and Supplies Inventory	0	8,674	8,674	0
Accrued Interest Receivable	24,206	2,448	26,654	0
Accounts Receivable	790,506	0	790,506	9,125
Lease Receivable	0	964,371	964,371	0
Prepaid Items	153	52	205	0
<i>Total Current Assets</i>	<u>7,149,059</u>	<u>1,093,611</u>	<u>8,242,670</u>	<u>4,255,771</u>
<i>Noncurrent Assets</i>				
Investment in Joint Venture	7,247,760	0	7,247,760	0
Net Pension Asset	5,231	2,616	7,847	0
Nondepreciable Capital Assets	0	1,555,926	1,555,926	0
Depreciable Capital Assets, Net	20,730,808	542,379	21,273,187	0
<i>Total Noncurrent Assets</i>	<u>27,983,799</u>	<u>2,100,921</u>	<u>30,084,720</u>	<u>0</u>
<i>Total Assets</i>	<u>35,132,858</u>	<u>3,194,532</u>	<u>38,327,390</u>	<u>4,255,771</u>
Deferred Outflows of Resources				
Pension	103,588	51,708	155,296	0
OPEB	70,794	36,394	107,188	0
Asset Retirement Obligation	30,500	11,250	41,750	0
<i>Total Deferred Outflows of Resources</i>	<u>204,882</u>	<u>99,352</u>	<u>304,234</u>	<u>0</u>
Liabilities				
<i>Current Liabilities</i>				
Accounts Payable	8,149	4,141	12,290	0
Contracts Payable	0	7,150	7,150	0
Claims Payable	0	0	0	250,995
Accrued Wages	5,821	2,086	7,907	0
Retainage Payable	28,655	0	28,655	0
Intergovernmental Payable	891	322	1,213	0
Unearned Revenue	177,320	0	177,320	0
<i>Total Current Liabilities</i>	<u>220,836</u>	<u>13,699</u>	<u>234,535</u>	<u>250,995</u>
<i>Long-Term Liabilities</i>				
Advances from Other Funds	0	1,382,000	1,382,000	0
Net Pension Liability	630,011	315,006	945,017	0
Net OPEB Liability	427,086	213,543	640,629	0
Asset Retirement Obligation	50,000	25,000	75,000	0
<i>Total Long-Term Liabilities</i>	<u>1,107,097</u>	<u>1,935,549</u>	<u>3,042,646</u>	<u>0</u>
<i>Total Liabilities</i>	<u>1,327,933</u>	<u>1,949,248</u>	<u>3,277,181</u>	<u>250,995</u>
Deferred Inflows of Resources				
Pension	141,353	70,735	212,088	0
OPEB	66,328	31,796	98,124	0
Leases	0	964,371	964,371	0
<i>Total Deferred Inflows of Resources</i>	<u>207,681</u>	<u>1,066,902</u>	<u>1,274,583</u>	<u>0</u>
Net Position				
Net Investment in Capital Assets	20,702,153	2,087,655	22,789,808	0
Unrestricted (Deficit)	13,099,973	(1,809,921)	11,290,052	4,004,776
<i>Total Net Position</i>	<u>\$33,802,126</u>	<u>\$277,734</u>	<u>\$34,079,860</u>	<u>\$4,004,776</u>

See accompanying notes to the basic financial statements

City of Westlake, Ohio
*Statement of Revenues, Expenses
and Changes in Fund Net Position
Proprietary Funds
For the Year Ended December 31, 2020*

	<u>Business-Type Activities - Enterprise Funds</u>			Governmental Activities - Internal Service Fund
	<u>Sewer</u>	<u>Golf Course</u>	<u>Total</u>	
Operating Revenues				
Charges for Services	\$2,714,177	\$347,567	\$3,061,744	\$3,339,040
Tap-In-Fees	55,470	0	55,470	0
Lease	0	9,357	9,357	0
Rentals	0	4,955	4,955	0
Miscellaneous	0	6,509	6,509	0
<i>Total Operating Revenues</i>	<u>2,769,647</u>	<u>368,388</u>	<u>3,138,035</u>	<u>3,339,040</u>
Operating Expenses				
Personal Services	477,825	206,823	684,648	0
Fringe Benefits	167,877	115,768	283,645	0
Contractual Services	2,002,822	62,949	2,065,771	524,467
Materials and Supplies	26,632	35,026	61,658	0
Depreciation	1,146,354	37,947	1,184,301	0
Other	40,219	13,041	53,260	0
Claims	0	0	0	2,743,036
<i>Total Operating Expenses</i>	<u>3,861,729</u>	<u>471,554</u>	<u>4,333,283</u>	<u>3,267,503</u>
<i>Operating (Loss) Income</i>	<u>(1,092,082)</u>	<u>(103,166)</u>	<u>(1,195,248)</u>	<u>71,537</u>
Nonoperating Revenues (Expenses)				
Interest	77,036	29,523	106,559	0
Loss on Disposal of Capital Assets	(1,260)	(147)	(1,407)	0
Loss in Joint Venture	(208,478)	0	(208,478)	0
<i>Total Nonoperating Revenues (Expenses)</i>	<u>(132,702)</u>	<u>29,376</u>	<u>(103,326)</u>	<u>0</u>
<i>(Loss) Income Before Capital Contributions</i>	<u>(1,224,784)</u>	<u>(73,790)</u>	<u>(1,298,574)</u>	<u>71,537</u>
Capital Contributions	38,283	0	38,283	0
<i>Change in Net Position</i>	<u>(1,186,501)</u>	<u>(73,790)</u>	<u>(1,260,291)</u>	<u>71,537</u>
<i>Net Position Beginning of Year - Restated (See Note 3)</i>	<u>34,988,627</u>	<u>351,524</u>	<u>35,340,151</u>	<u>3,933,239</u>
<i>Net Position End of Year</i>	<u>\$33,802,126</u>	<u>\$277,734</u>	<u>\$34,079,860</u>	<u>\$4,004,776</u>

See accompanying notes to the basic financial statements

City of Westlake, Ohio
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2020

	Business-Type Activities - Enterprise Funds			Governmental Activities - Internal Service Fund
	Sewer	Golf Course	Total	
Increase (Decrease) in Cash and Cash Equivalents				
Cash Flows from Operating Activities				
Cash Received from Customers	\$2,669,981	\$361,879	\$3,031,860	\$3,460,558
Cash Received from Other Operating Sources	0	6,509	6,509	0
Cash Received from Tap-In Fees	55,470	0	55,470	0
Cash Payments to Suppliers for Goods and Services	(2,031,646)	(100,034)	(2,131,680)	(524,467)
Cash Payments for Claims	0	0	0	(2,963,374)
Cash Payments for Employee Services and Benefits	(658,962)	(255,028)	(913,990)	0
Cash Payments for Other Operating Expenses	(36,366)	(13,400)	(49,766)	0
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>(1,523)</u>	<u>(74)</u>	<u>(1,597)</u>	<u>(27,283)</u>
Cash Flows from Noncapital Financing Activities				
Advance In	0	100,000	100,000	0
Advance Out	0	(100,000)	(100,000)	0
<i>Net Cash Provided by Noncapital Financing Activities</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Cash Flows from Capital and Related Financing Activities				
Acquisition of Capital Assets	(732,098)	(46,252)	(778,350)	0
Cash Flows from Investing Activities				
Interest	81,093	27,075	108,168	0
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	<u>(652,528)</u>	<u>(19,251)</u>	<u>(671,779)</u>	<u>(27,283)</u>
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>6,986,722</u>	<u>137,317</u>	<u>7,124,039</u>	<u>4,273,929</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$6,334,194</u></u>	<u><u>\$118,066</u></u>	<u><u>\$6,452,260</u></u>	<u><u>\$4,246,646</u></u>
Reconciliation of Operating (Loss) Income to Net Cash Provided by (Used for) Operating Activities				
<i>Operating (Loss) Income</i>	(\$1,092,082)	(\$103,166)	(\$1,195,248)	\$71,537
Adjustments:				
Depreciation	1,146,354	37,947	1,184,301	0
(Increase)/Decrease in Assets and Deferred Outflows:				
Materials and Supplies Inventory	0	(1,902)	(1,902)	0
Accounts Receivable	(41,866)	0	(41,866)	121,518
Prepaid Items	10	212	222	0
Net Pension Asset	(760)	(381)	(1,141)	0
Deferred Outflows of Resources - Pension	141,407	88,345	229,752	0
Deferred Outflows of Resources - OPEB	62,344	42,076	104,420	0
Decrease in Deferred Outflows of Resources - Asset Retirement Obligation	1,000	500	1,500	0
Increase/(Decrease) in Liabilities and Deferred Inflows:				
Accounts Payable	651	(228)	423	0
Claims Payable	0	0	0	(220,338)
Accrued Wages	(19,305)	(3,797)	(23,102)	0
Intergovernmental Payable	(2,944)	(1,586)	(4,530)	0
Unearned Revenue	(2,330)	0	(2,330)	0
Net Pension Liability	14,273	7,137	21,410	0
Net OPEB Liability	25,988	12,995	38,983	0
Deferred Inflows of Resources - Pension	(162,789)	(57,430)	(220,219)	0
Deferred Inflows of Resources - OPEB	(71,474)	(20,796)	(92,270)	0
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u><u>(\$1,523)</u></u>	<u><u>(\$74)</u></u>	<u><u>(\$1,597)</u></u>	<u><u>(\$27,283)</u></u>

Noncash Capital Financing and Investing Activities

During 2020, the sewer enterprise fund received sewer lines from developers valued at \$38,283.

At December 31, 2020, the City had retainage payable related to the acquisition of capital assets of \$28,655 in the sewer fund.

At December 31, 2020, the City had accounts and contracts payable related to the acquisition of capital assets of \$3,500 and \$7,150, respectively, in the golf course fund.

See accompanying notes to the basic financial statements

City of Westlake, Ohio
Statement of Fiduciary Net Position
Custodial Fund
December 31, 2020

	<u>Asset Forfeitures</u>
Assets	
Equity in Pooled Cash and Cash Equivalents	<u>\$126,643</u>
Net Position	
Restricted for Individuals and Other Governments	<u>\$126,643</u>

See accompanying notes to the basic financial statements

City of Westlake, Ohio
Statement of Changes in Fiduciary Net Position
Custodial Fund
For the Year Ended December 31, 2020

	<u>Asset Forfeitures</u>
Additions	
Fines and Forfeitures for Other Governments	\$27,508
Deductions	
Fines and Forfeitures to Other Governments and Others	84,750
<i>Net Decrease in Fiduciary Net Position</i>	(57,242)
<i>Net Position Beginning of Year</i>	183,885
<i>Net Position End of Year</i>	\$126,643

See accompanying notes to the basic financial statements

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Note 1 – Reporting Entity

The City of Westlake, (the City) is a home rule municipal corporation established under the laws of the State of Ohio which operates under its own Charter. The current Charter, which provides for a Council/Mayor form of government, was adopted in 1956.

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. This definition of reporting entity is found in GASB Statement No. 14, “The Financial Report Entity” and GASB Statement No. 61, “The Financial Reporting Entity Omnibus – an Amendment of GASB Statement No. 14 and No. 34.”

The City of Westlake’s primary government consists of all funds and departments which are not legally separate from the City. They include a police force, a fire fighting force, and a street maintenance and sanitation force, planning and zoning departments, engineering and community services departments, parks and a recreation system, a sewer system, one golf course, and a staff to provide essential support to these service providers.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization’s governing board; and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization’s resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations which are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burden on, the primary government. The reporting entity of the City does not include any component units.

The Rocky River Wastewater Treatment Plant is a joint venture, owned and operated by the cities of Westlake, Rocky River, Bay Village and Fairview Park. The mayors of each city serve during their term in office as members of the Management Committee of the Rocky River Wastewater Treatment Plant. Each city is responsible for a percentage of the operating expenses of the plant based on volume of flow into the plant (See Note 23).

The City is associated with five jointly governed organizations, the West Shore Council of Governments, Tri-City Park, Safe Air For Environment (S.A.F.E) Council of Governments, West Shore Area Rescue Association and the Regional Income Tax Agency (RITA). These organizations are presented in Note 24 to the basic financial statements.

The City is also associated with the Westlake Community Improvement Corporation (WCIC). The WCIC is a not-for-profit corporation which was founded in 1976. The seven-member Board, which consists of three elected officials of the City and four members appointed by the trustees, promotes industrial, commercial, distribution and research activities within the City. The City does not have a majority control in the Board and therefore, WCIC has been excluded from the reporting entity.

Note 2 – Summary of Significant Accounting Policies

The financial statements of the City of Westlake have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described as follows.

Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program or interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

Fund Financial Statements During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

The following are the City's major governmental funds:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City of Westlake and/or the general laws of Ohio.

TIF Bond Retirement Fund The TIF Bond Retirement fund accounts for and reports payment in lieu of taxes restricted for the payment of principal and interest and fiscal charges related to debt issued to finance the American Greetings project.

Infrastructure Tax Fund The infrastructure tax fund accounts for and reports the receipt of a 3/8 of one percent voted increase in the municipal income tax restricted for general municipal infrastructure costs.

Community Center Construction Fund This fund accounts for and reports bond and note proceeds restricted for the construction of a new community center.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Funds Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The sewer and golf course funds are the City's major enterprise funds.

Sewer Fund The sewer fund accounts for and reports the provision of sanitary sewer service to the residents and commercial users located within the City.

Golf Course Fund The golf course fund accounts for and reports the operations of the City owned golf course.

Internal Service Funds Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's only internal service fund reports on a self-insurance program for employee hospital/medical, prescription, dental and vision insurance benefits.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics. The City does not have any trust funds. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The City's fiduciary fund is a custodial fund. The City's custodial fund holds cash and financial assets seized through the police department until a judgement is rendered.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for the governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For the proprietary funds, the statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from private purpose trust and the custodial fund.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

Revenues – Exchange and Nonexchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within 60 days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlement and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

recognized in the year for which the taxes are levied (See Note 9). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income taxes, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and entitlements and rentals.

Unearned Revenue Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned.

On enterprise fund financial statements, revenue received as of December 31, 2020, for 2021 services, has been recorded as unearned revenue.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for asset retirement obligations, pension and OPEB. The deferred outflows of resources related to asset retirement obligations is originally measured at the amount of the corresponding liability. This amount is expensed in a systematic and rational manner over the tangible asset's useful life. The deferred outflows of resources related to pension and OPEB plans are explained in Note 14 and 15.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes, pension, OPEB, leases and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2020, but which were levied to finance year 2021 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. The deferred inflow for leases is related to the lease receivable and is being amortized to lease revenue in a systematic and rational manner over the term of the lease. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes charges for services, licenses, permits and fees, delinquent property taxes, municipal income taxes, intergovernmental grants, special assessments, franchise taxes and miscellaneous revenue. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 25. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position (See Note 14 and 15).

Expenditures/Expenses On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

the related fund liability is incurred, if measurable. Allocations of costs, such as depreciation and amortization, are not recognized in governmental funds.

Budgetary Process

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and set annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object level (salaries and other expenses) within each department in the general fund and at the object level (salaries and other expenses) for all other funds. Budgetary modifications may only be made by resolution of the City Council at the legal level of control.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amount on the amended certificate of estimated resources in effect at the time the original and final appropriations were enacted by Council.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during that year.

Pooled Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the City's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents."

During 2020, investments were limited to municipal bonds, bond anticipation notes, federal farm credit bank bonds, federated treasury obligation money market fund and STAR Ohio. Investments are reported at fair value, which is based on quoted market price or current price, except for STAR Ohio.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2020, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice is appreciated for deposits and withdrawals of \$100 million or more. STAR Ohio reserves the right to limit the transaction to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Interest earnings are allocated to City funds according to State statutes, City Charter, grant requirements, or debt related restrictions. Interest revenue credited to the general fund during 2020 was \$1,311,983, which includes \$284,135 assigned from other City funds.

The City has segregated bank accounts for monies held separate from the City's central bank account. These accounts are presented as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the City Treasury.

Cash and cash equivalents that are held separately by the City for payment of retainage to contractors upon project completion are recorded as "cash and cash equivalents with escrow agents." The City also utilizes a financial institute to service various American Greetings and Market Square construction and debt payments. The balances in these accounts are presented on the statement of net position as "cash and cash equivalents with escrow agents."

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as "equity in pooled cash and cash equivalents."

Materials and Supplies Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable materials and supplies held for consumption.

Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2020 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported the year in which services are consumed.

Restricted Assets

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the general fund represent money set aside for unclaimed monies and amounts held on deposit for contractors. Restricted assets in the recreation special revenue fund represents amounts held on deposits for the rental of recreation facilities.

Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e. estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). The City maintains a

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

capitalization threshold of \$1,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using a straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Buildings and Improvements	20 - 84 years	44 - 50 years
Improvements	10 - 50 years	20 - 50 years
Machinery and Equipment	5 - 19 years	5 years
Furniture and Fixtures	10 - 20 years	10 years
Vehicles	2 - 15 years	5 years
Intangible Right to Use Lease - Equipment	5 years	N/A
Infrastructure	10 - 50 years	50 years

The City is reporting an intangible right to use asset related to leased equipment. This intangible asset is being amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

The City's infrastructure consists of roads, water mains, storm sewers, culverts, traffic signals, sewer lines and bridges and includes infrastructure acquired prior to December 31, 1980.

Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables." Interfund loans which do not represent available expendable resources are classified as nonspendable fund balance. Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

On fund financial statements, long-term interfund loans, reported as "advances to/from other funds", are classified as nonspendable fund balance in the general fund, which indicate that they are not in spendable form even though it is a component of net current assets. Repayment is expected to be made within a reasonable period of time.

Deferred inflows of resources and deferred outflows of resources from the change in internal proportionate share related to pension and OPEB items are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position.

Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees with more than one year of service.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future (those employees who will be eligible to receive termination payments in the next 20 years). The amount is based on accumulated sick leave and employee wage rates at year-end taking into consideration any limits specified in the City's termination policy.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund(s) from which the employees who have resigned or retired will be paid.

Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgements and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Bonds, leases, and long-term loans are recognized as a liability on the governmental fund financial statements when due.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party, such as citizens, public interest groups, or the judiciary, to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by council. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance, or by State statute. State statute authorizes the finance director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. Council assigned fund balance to cover a gap between estimated revenue and appropriations in 2021's appropriated budget. All remaining assigned amounts in the general fund were established by City Council.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Net Position

Net Position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are primarily charges for services for sewer services, golf and self-insurance programs. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government-wide financial statements. Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for a repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are presented on the financial statements.

Contributions of Capital

Contributions of capital in the governmental activities and proprietary fund financial statements arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction. Contributions of capital in proprietary fund financial statements also arise from contributions of capital assets from governmental funds.

Bond Premium

On the government-wide financial statements, bond premiums are deferred and amortized over the term of the bonds using the effective-interest method. Bond premiums are presented as an increase of the face amount of the bonds payable. On the governmental fund statements, bond premiums are receipted in the year the bonds are issued. Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Note 3 – Change in Accounting Principles and Restatement Net Position

Change in Accounting Principles

For 2020, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 83, *Certain Asset Retirement Obligations*, Statement No. 87, *Leases* and related guidance from (GASB) Implementation Guide No. 2019-3, *Leases*.

GASB Statement 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset.

GASB Statement 87 enhances the relevance and consistency of information of the government’s leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. These changes were incorporated in the City’s 2020 financial statements. The City recognized \$2,623,744 and \$973,728, in governmental activities and business-type activities, respectively, in leases receivable at January 1, 2020, due to the implementation of GASB 87; however, this entire amount was offset by deferred inflows of resources for leases. The City also recognized \$5,241 in governmental activities in leases payable at January 1, 2020; however, this entire amount was offset by the intangible asset, right to use lease - equipment.

Restatement of Net Position

The implementation of GASB Statement No. 83 had the following effect on net position as of December 31, 2019:

	Sewer	Golf Course	Total Enterprise Funds
Net Position December 31, 2019	\$35,007,127	\$364,774	\$35,371,901
Adjustments:			
GASB Statement 83	(18,500)	(13,250)	(31,750)
Restated Net Position December 31, 2019	\$34,988,627	\$351,524	\$35,340,151

	Governmental Activities	Business Type Activities
Net Position December 31, 2019	\$209,279,846	\$35,371,901
Adjustments:		
GASB Statement 83	(10,250)	(31,750)
Restated Net Position December 31, 2019	\$209,269,596	\$35,340,151

Note 4 – Accountability

The grants, sidewalks and community center construction capital projects funds had deficit fund balances at December 31, 2020, in the amounts of \$118,157, \$71,651 and \$1,185,593, respectively. The deficit in the grant and sidewalks capital projects funds is due to advances received for construction projects until revenue is received. The deficit in the community center construction capital projects fund is the result of the issuance

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

of short-term bond anticipation notes which are used to finance the project until bonds are issued. Once the notes are retired or the bonds are issued, the deficit will be eliminated. The general fund provides transfers to cover deficit balances in other funds; however, this is done when cash is needed rather than when accruals occur.

Note 5 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

Fund Balances	General	TIF Bond Retirement	Infrastructure Tax	Community Center Construction	Other Governmental Funds	Total Governmental Funds
<u>Nonspendable:</u>						
Interfund loans	\$1,532,000	\$0	\$0	\$0	\$0	\$1,532,000
Prepays	782,818	0	0	0	22,301	805,119
Inventory	485,959	0	0	0	609	486,568
Unclaimed Monies	466,217	0	0	0	0	466,217
<i>Total Nonspendable</i>	<u>3,266,994</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>22,910</u>	<u>3,289,904</u>
<u>Restricted for:</u>						
Road Improvements	0	0	0	0	4,640,390	4,640,390
Police and Fire Departments	0	0	0	0	980,624	980,624
Law Enforcement	0	0	0	0	712,266	712,266
Drug and Alcohol Enforcement	0	0	0	0	107,864	107,864
Juvenile Diversion	0	0	0	0	17,374	17,374
Cemetery Maintenance	0	0	0	0	612,289	612,289
West/Bay Ecological	0	0	0	0	106,443	106,443
Central Dispatch	0	0	0	0	437,726	437,726
Emergency Medical Services	0	0	0	0	1,587,374	1,587,374
Storm Drainage	0	0	0	0	924,973	924,973
Construction and Improvement of City Facilities	0	0	0	0	4,179,195	4,179,195
Debt Service Payments	0	1,686	0	0	1,562,179	1,563,865
American Greetings Construction	0	0	0	0	90,238	90,238
Issue II Improvements	0	0	15,299,234	0	79,346	15,378,580
<i>Total Restricted</i>	<u>0</u>	<u>1,686</u>	<u>15,299,234</u>	<u>0</u>	<u>16,038,281</u>	<u>31,339,201</u>
<u>Committed to:</u>						
Recreation	0	0	0	0	1,858,460	1,858,460
City Donations	0	0	0	0	224,923	224,923
Basic Utility Services	6,719	0	0	0	0	6,719
Street Department	92,260	0	0	0	0	92,260
City Administration	358,033	0	0	0	0	358,033
Police and Fire Departments	375	0	0	0	0	375
Senior/Community Services	3,788	0	0	0	0	3,788
Recreation Department	4,095	0	0	0	0	4,095
<i>Total Committed</i>	<u>\$465,270</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$2,083,383</u>	<u>\$2,548,653</u>

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Fund Balances	General	TIF Bond Retirement	Infrastructure Tax	Community Center Construction	Other Governmental Funds	Total Governmental Funds
<i>Assigned to:</i>						
Compensated Absences	\$178,667	\$0	\$0	\$0	\$0	\$178,667
Safety Town	21,817	0	0	0	0	21,817
Equipment Replacement	12,619,405	0	0	0	0	12,619,405
Cable Television	4,197,716	0	0	0	0	4,197,716
Swimming Pool Operations	60,039	0	0	0	0	60,039
Community Services	77,463	0	0	0	0	77,463
Cemetery Operations	93,267	0	0	0	0	93,267
2021 Operations	8,375,157	0	0	0	0	8,375,157
<i>Purchases on Order:</i>						
Building Maintenance	48,273	0	0	0	0	48,273
Engineering and Zoning	33,776	0	0	0	0	33,776
Basic Utility Services	3,628	0	0	0	0	3,628
Street Department	124,498	0	0	0	0	124,498
City Administration	171,263	0	0	0	0	171,263
Police and Fire Department	188,787	0	0	0	0	188,787
Senior/Community Services	3,636	0	0	0	0	3,636
Recreation Department	2,665	0	0	0	0	2,665
<i>Total Assigned</i>	<u>26,200,057</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>26,200,057</u>
Unassigned (Deficit)	<u>45,371,904</u>	<u>0</u>	<u>0</u>	<u>(1,185,593)</u>	<u>(189,808)</u>	<u>43,996,503</u>
Total Fund Balances (Deficit)	<u>\$75,304,225</u>	<u>\$1,686</u>	<u>\$15,299,234</u>	<u>(\$1,185,593)</u>	<u>\$17,954,766</u>	<u>\$107,374,318</u>

Note 6 – Budgetary Basis of Accounting

While the City is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The statements of revenues, expenditures and changes in fund balance – budget (Non-GAAP Basis) and actual presented for the general fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- 1 Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2 Investments are reported at fair value (GAAP basis) rather than cost (budget basis).
- 3 Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 4 Budgetary revenues and expenditures of the swimming pool operation fund, senior/community service fund, cemetery operating fund and reserve for compensated absences fund are reclassified to the general fund for GAAP Reporting.
- 5 Advances In and Advances Out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
- 6 Encumbrances are treated as expenditures (budget basis) rather than as restricted, committed or assigned fund balance (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budget basis statements for the general fund.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

	General
GAAP Basis	\$11,979,508
Net Adjustment for Revenue Accruals	806,507
Advances In	300,000
Beginning Fair Value Adjustment for Investments	218,444
Ending Fair Value Adjustment for Investments	(553,582)
Net Adjustment for Expenditure Accruals	(775,359)
Advances Out	(200,000)
Perspective Difference:	
Swimming Pool Operation	2,619
Senior/Community Service	(1,182)
Cemetery Operating	(3,722)
Reserve for Compensated Absences	726,299
Encumbrances	(2,769,728)
Budget Basis	\$9,729,804

Note 7 – Deposits and Investments

The City is a charter City and has adopted an investment policy through City Ordinance. The City has elected to follow the provisions of State statute. State statutes classify monies held by the City into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the City treasury. Active monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the City can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation,

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
5. Bonds and other obligations of the State of Ohio, and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The City has passed an ordinance allowing the City to invest monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest, or coupons; and
3. Obligations of the City.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Investments

Investments are reported at fair value. As of December 31, 2020, the City had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's Rating	Percentage of Total Investments
Net Asset Value Per Share:				
STAR Ohio	\$62,625,655	Average 55.8 Days	AAAm	N/A
Fair Value - Level One Inputs:				
Federated Treasury Obligation Money Market	71,226	Less than one year	AAAm	N/A
Fair Value - Level Two Inputs:				
Federal Farm Credit Bank Bonds	1,004,249	Less than one year	AA+	N/A
Bond Anticipation Notes:				
City of Avon	6,500,000	Less than one year	N/A	5.43%
City of Berea	3,315,741	Less than one year	N/A	2.77
City of Brecksville	588,381	Less than one year	N/A	0.49
City of Broadview Heights	1,006,180	Less than one year	N/A	0.84
City of Fairborn	2,632,500	Less than one year	N/A	2.20
City of Fairfield	1,773,719	Less than one year	N/A	1.48
City of Fairview Park	100,248	Less than one year	N/A	0.08
City of Garfield Heights	553,108	Less than one year	N/A	0.46
City of Hillard	605,598	Less than one year	N/A	0.51
City of Lebanon	800,000	Less than one year	N/A	0.67
City of Macedonia	575,000	Less than one year	N/A	0.48
City of Mayfield Heights	1,003,500	Less than one year	N/A	0.84
City of North Royalton	3,528,175	Less than one year	N/A	2.95
Village of Oakwood	1,103,322	Less than one year	N/A	0.92
City of Oberlin	954,769	Less than one year	N/A	0.80
City of Streetsboro	4,520,655	Less than one year	N/A	3.77
Pickaway County	2,500,550	Less than one year	N/A	2.09
City of Riverside	4,738,561	Less than one year	N/A	3.96
City of Wauseon	245,000	Less than one year	N/A	0.20
Westfall Local School District	4,739,175	Less than one year	N/A	3.96
Total Bond Anticipation Notes	<u>41,784,182</u>			
Municipal Bonds:				
City of Columbus	3,087,894	Less than one year	N/A	2.58
City of Shaker Heights	251,115	Less than one year	N/A	0.21
City of Strongsville	1,611,984	Less than one year	N/A	1.35
Cincinnati City School District	1,514,550	Less than one year	N/A	1.26
City of Cincinnati Water	609,450	Less than one year	N/A	0.51
State of Ohio	6,686,432	Less than three years	N/A	5.58
Columbus City School District	544,445	Less than two years	N/A	0.45
Total Municipal Bonds	<u>14,305,870</u>			
Total Fair Value - Level Two Inputs	<u>57,094,301</u>			
Total	<u>\$119,791,182</u>			

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the City’s recurring fair value measurements as of December 31, 2020. The Federated Treasury Obligation Money Market is measured at fair value and is valued using quoted market prices (Level 1 inputs). The City’s remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

Interest Rate Risk As a means of limiting its exposure to fair value losses caused by rising interest rates, the City’s investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the City’s investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

Credit Risk The Bond Anticipation Notes and Municipal Bonds are unrated. The Federal Farm Credit Bank Bonds carry a rating of AA+ by Standard and Poor’s. The Federated Treasury Obligation Money Market carry a rating of AAAM by Standard and Poor’s. STAR Ohio carries a credit rating of AAAM by Standard & Poor’s. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The City has no investment policy that addresses credit risk.

Concentration of Credit Risk The City places no limit on the amount it may invest in any one issuer.

Note 8 – Interfund Balances and Transfers

Interfund Balances

As of December 31, 2020, interfund balances were as follows:

	Receivable	Payable
	Advance to Other Funds	Advance from Other Funds
Major Governmental Funds:		
General Fund	\$1,532,000	\$0
Infrastructure Tax	315,000	0
Other Governmental Fund:		
Grants	0	315,000
Sidewalks	0	150,000
<i>Total Governmental Activities</i>	1,847,000	465,000
Business-Type Activity:		
Golf Course	0	1,382,000
Total	\$1,847,000	\$1,847,000

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Advances to other funds at December 31, 2020, consisted of a general fund advance of \$1,382,000 to the golf course enterprise fund due to the timing of the operating revenues, a general fund advance of \$150,000 to the sidewalks capital projects fund due to the timing of special assessment collections and an infrastructure tax capital projects fund advance of \$315,000 to the grants capital projects fund due to the timing of grant proceeds. Advances to other funds are not expected to be repaid within one year.

Interfund Transfers

At December 31, 2020, interfund transfers were as follows:

<u>Transfers To</u>	<u>Transfers From</u>			<u>Total</u>
	<u>General</u>	<u>Other Governmental Funds</u>		
		<u>American Greetings</u>	<u>Market Square</u>	
Major Governmental Fund:				
TIF Bond Retirement	\$0	\$30	\$1,775	\$1,805
Other Governmental Funds:				
Police Pension	500,000	0	0	500,000
Fire Pension	500,000	0	0	500,000
Central Dispatch	200,000	0	0	200,000
Issue II Improvement	81,140	0	0	81,140
Total Governmental Funds	<u>\$1,281,140</u>	<u>\$30</u>	<u>\$1,775</u>	<u>\$1,282,945</u>

The general fund transfers to the other governmental funds were made to provide additional resources for current operations and capital improvements. The American Greetings and market square capital project funds transfers to the TIF bond retirement fund were to move remaining cash balances to the bond retirement fund.

Internal Balances – Changes in Proportionate Share

The City uses an internal proportionate share to allocate its net pension asset/liability, net OPEB liability and corresponding deferred outflows/inflows of resources and pension and OPEB expense to its various funds. This allocation creates a change in internal proportionate share. The effects of the internal proportionate share are eliminated from the pension and OPEB deferred outflows/inflows of resources in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position, thus allowing the total column to present the change in proportionate share for the City as a whole.

Eliminations made in the business type activities column include a deferred outflow of resources for the golf course enterprise fund and a deferred inflow of resources for the sewer enterprise fund in the amount of \$58 related to pension and \$999 related to OPEB.

Note 9 – Receivables

Receivables at December 31, 2020, consisted primarily of municipal income taxes, property and hotel taxes, payments in lieu of taxes, intergovernmental receivables arising from entitlements and shared revenues, special assessments, accrued interest on investments, leases and accounts (billings for utility service).

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

All receivables, except for delinquent property taxes, special assessments and leases, are expected to be collected within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

An allowance for uncollectibles of ½ percent has been recorded for accounts receivable for the EMS charges. A summary of the accounts receivable follows and includes the allowance for uncollectibles:

Fund	Accounts Receivable	Allowances for Uncollectible	Net Accounts Receivable
Governmental Funds:			
General	\$204,251	\$0	\$204,251
Other Governmental Funds	1,763,675	8,726	1,754,949
Total Governmental Funds	1,967,926	8,726	1,959,200
Sewer Enterprise Fund	790,506	0	790,506
Internal Service	9,125	0	9,125
Total	<u>\$2,767,557</u>	<u>\$8,726</u>	<u>\$2,758,831</u>

Special assessments expected to be collected in more than one year is zero in the special assessment bond retirement fund. At December 31, 2020, the amount of delinquent special assessments was \$86,234.

Property Taxes

Property taxes include amounts levied against all real, public utility and tangible personal property located in the City. Property tax revenue received during 2020 for real and public utility property taxes represents collections of 2019 taxes.

2020 real property taxes are levied after October 1, 2020, on the assessed value as of January 1, 2020, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2020 real property taxes are collected in and intended to finance 2021.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2020 public utility property taxes which became a lien December 31, 2019, are levied after October 1, 2020, and are collected in 2021 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2020, was \$9.52 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2020 property tax receipts were based are as follows:

Category	Amount
Real Estate:	
Residential/Agricultural	\$1,141,704,820
Other Real Estate	418,726,620
Public Utility Tangible Property	<u>32,709,670</u>
Total Assessed Valuation	<u><u>\$1,593,141,110</u></u>

The County Fiscal Officer collects property taxes on behalf of all taxing districts in the county, including the City of Westlake and periodically remits to the City its portion of the taxes collected. Property taxes receivable

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

represents real and public utility taxes and outstanding delinquencies which are measurable as of December 31, 2020, and for which there is an enforceable legal claim. In governmental funds, the portion of the receivable levied to finance 2021 operations is offset to deferred inflows of resources – property taxes. On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

Income Taxes

The City levies an income tax of 1.5 percent on all income earned within the City as well as income of residents earned outside the City. The City allows a credit of 100 percent of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually.

The Regional Income Tax Agency administers and collects income taxes for the City. Payments are remitted monthly net of collection fees of approximately 3 percent. Taxes collected by RITA in one month are remitted to the City on the first and fifteenth business days of the following month. Income tax revenue is credited to the general fund, recreation special revenue fund, general obligation and Issue II bond retirement funds, and the infrastructure tax and recreation center construction capital projects funds.

Intergovernmental Receivables

A summary of the principal items of intergovernmental receivables follows:

	Amount
Governmental Activities:	
Gas Excise Tax/Highway Distribution	\$762,632
Homestead and Rollback	745,613
Local Government	233,361
Auto Registration	96,704
City of Bay Village	67,341
City of North Ridgeview	58,877
City of Rocky River	49,383
City of Fairview Park	40,405
Westlake City School District	23,038
City of Cleveland	6,050
City of Lakewood	4,769
Ohio Attorney General	1,200
Ohio Department of Public Safety Grants	1,052
Total Intergovernmental Receivables	\$2,090,425

Payments in Lieu of Taxes

According to State law, the City has established one tax incremental financing district within the City under which the City has granted property tax exemptions and agreed to construct certain infrastructure improvements. The property owners have agreed to make payments to the City to help pay the costs of the infrastructure improvements. The amount of those payments generally reflects all or a portion of the property taxes which the property owners would have paid if the property had not been declared exempt. The property owners' contractual promise to make these payments in lieu of taxes generally continues until the costs of the improvement have been paid or the agreement expires, whichever occurs first. Future development by these owners or others may result in subsequent agreements to make payments in lieu of taxes and may therefore spread the costs of the improvements to a larger number of property owners.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Leases Receivable

The City is reporting leases receivable of \$2,566,162 in the general fund and \$964,371 in the golf course enterprise fund at December 31, 2020. For 2020, the City recognized lease revenue of \$57,582 and interest revenue of \$88,409 in the general fund and recognized lease revenue of \$9,357 and interest revenue of \$27,075 in the golf course enterprise fund related to lease payments received. A description of the City's leasing arrangements is as follows:

Cell Tower Leases – The City has entered into various lease agreements for cell towers with multiple companies at varying years and terms as follows:

Company	Lease Commencement Date	Years	Lease Ending Date	Payment Method
T-Mobile	2007	25	2032	Monthly
Verizon	2010	25	2035	Monthly
AT & T	2010	25	2035	Monthly
City of Cleveland	2013	30	2043	Monthly
Crown Castle-Fire	1999	45	2044	Monthly
Crown Castle-Meadowood	1999	45	2044	Monthly
Sprint	2005	25	2030	Monthly
Clear Wireless	2010	25	2035	Monthly

A summary of future lease revenue is as follows:

Year	General		Golf Course	
	Principal	Interest	Principal	Interest
2021	\$71,078	\$93,531	\$11,400	\$31,656
2022	74,891	87,093	10,862	28,882
2023	80,541	84,208	11,198	28,546
2024	91,673	81,054	15,543	28,175
2025	102,205	77,546	20,085	27,608
2026-2030	672,045	319,702	124,744	128,028
2031-2035	691,622	186,919	199,612	103,714
2036-2040	439,033	92,124	297,656	66,335
2041-2044	343,074	17,333	273,271	15,175
	<u>\$2,566,162</u>	<u>\$1,039,510</u>	<u>\$964,371</u>	<u>\$458,119</u>

Note 10 – Tax Abatements

As of December 31, 2020, the City provides two tax abatement programs: Community Reinvestment Area and Job Creation and Retention Program.

Real estate tax abatements

Pursuant to Ohio Revised Code Chapter 5709, the City has established a Community Reinvestment Area to provide property tax abatements to encourage revitalization of existing buildings and the construction of new

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

structures. Abatements are obtained through application by the property owner, including proof that the improvements have been made, and equal 50 percent of the additional property tax resulting from the increase in assessed value as a result of the improvement. The amount of the abatement is deducted from the recipient's tax bill. The City also contracts with the overlapping school district for payments in lieu of taxes when required by Ohio Revised Code. For 2020, the value of the taxes being abated was \$16,653.

Income tax abatement programs

The City has entered into several agreements under a Job Creation and Retention program. The purpose of the program is to encourage the creation and retention of job opportunities through the City. Pursuant to Ohio Revised Code Chapter 718, the City provides an incentive to the company based upon the company's gross annual payroll, the amount of income tax generated annually and the number of jobs created or retained by the business. Each agreement is specific to the business and may be reduced based on the amount of annual payroll for each year not being maintained or not increasing at an agreed upon amount. The abatement is administered as a refund based upon the company's payroll taxes. Also, the time period of the incentive in years, is determined by an agreement put in place by each business and the City. For 2020, the taxes being abated was \$607,982.

Note 11 – Capital Assets

A summary of changes in capital assets during 2020 follows:

	Balance 12/31/2019	Additions	Deletions	Balance 12/31/2020
Business-Type Activities:				
<i>Nondepreciable Capital Assets</i>				
Land	\$1,499,176	\$0	\$0	\$1,499,176
Construction in Progress	10,500	46,250	0	56,750
<i>Total Nondepreciable Capital Assets</i>	<u>1,509,676</u>	<u>46,250</u>	<u>0</u>	<u>1,555,926</u>
<i>Depreciable Capital Assets</i>				
Buildings and Improvements	1,768,427	0	0	1,768,427
Improvements	264,339	8,372	0	272,711
Machinery and Equipment	348,925	39,448	(7,875)	380,498
Furniture and Fixtures	79,806	0	0	79,806
Vehicles	974,506	0	(21,388)	953,118
Infrastructure				
Sewer Lines	53,866,347	761,868	0	54,628,215
<i>Total Depreciable Capital Assets</i>	<u>57,302,350</u>	<u>809,688</u>	<u>(29,263)</u>	<u>58,082,775</u>
<i>Less Accumulated Depreciation</i>				
Buildings and Improvements	(710,927)	(35,001)	0	(745,928)
Improvements	(227,395)	(9,072)	0	(236,467)
Machinery and Equipment	(311,701)	(16,545)	6,468	(321,778)
Furniture and Fixtures	(45,209)	(5,922)	0	(51,131)
Vehicles	(887,469)	(24,998)	21,388	(891,079)
Infrastructure				
Sewer Lines	(33,470,442)	(1,092,763)	0	(34,563,205)
<i>Total Accumulated Depreciation</i>	<u>(35,653,143)</u>	<u>(1,184,301)</u>	<u>27,856</u>	<u>(36,809,588)</u>
<i>Total Depreciable Capital Assets, Net</i>	<u>21,649,207</u>	<u>(374,613)</u>	<u>(1,407)</u>	<u>21,273,187</u>
<i>Total Business-Type Activities Capital Assets, Net</i>	<u>\$23,158,883</u>	<u>(\$328,363)</u>	<u>(\$1,407)</u>	<u>\$22,829,113</u>

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

During 2020, business-type activities received equipment that was donated valued at \$38,283.

	Balance Restated 12/31/2019	Additions	Deletions	Balance 12/31/2020
Governmental Activities:				
<i>Nondepreciable Capital Assets</i>				
Land	\$14,321,982	\$0	\$0	\$14,321,982
Construction in Progress	10,774,531	10,068,113	(9,641,627)	11,201,017
<i>Total Nondepreciable Capital Assets</i>	<u>25,096,513</u>	<u>10,068,113</u>	<u>(9,641,627)</u>	<u>25,522,999</u>
<i>Depreciable Capital Assets</i>				
Buildings and Improvements	94,582,664	821,822	0	95,404,486
Improvements	14,705,915	1,816,817	(10,000)	16,512,732
Machinery and Equipment	8,521,093	584,839	(250,917)	8,855,015
Furniture and Fixtures	2,848,540	122,869	(5,187)	2,966,222
Vehicles	10,891,407	407,194	(195,739)	11,102,862
Infrastructure				
Roads	156,810,823	3,795,644	0	160,606,467
Water Mains	50,660,378	2,392,141	(113,180)	52,939,339
Storm Sewers	33,504,056	964,777	0	34,468,833
Culverts	3,639,562	0	0	3,639,562
Traffic Signals	10,171,735	976,795	0	11,148,530
Bridges	1,980,831	0	0	1,980,831
Intangible Right to Use Lease - Equipment**	5,241	0	0	5,241
<i>Total Depreciable Capital Assets</i>	<u>388,322,245</u>	<u>11,882,898</u>	<u>(575,023)</u>	<u>399,630,120</u>
<i>Less Accumulated Depreciation/Amortization</i>				
Buildings and Improvements	(21,371,347)	(2,509,366)	0	(23,880,713)
Improvements	(4,311,508)	(631,912)	9,417	(4,934,003)
Machinery and Equipment	(6,266,347)	(619,163)	239,598	(6,645,912)
Furniture and Fixtures	(1,768,216)	(149,118)	5,187	(1,912,147)
Vehicles	(7,760,736)	(775,342)	187,229	(8,348,849)
Infrastructure				
Roads	(102,389,383)	(3,635,815)	0	(106,025,198)
Water Mains	(20,878,405)	(914,331)	113,180	(21,679,556)
Storm Sewers	(17,618,984)	(675,461)	0	(18,294,445)
Culverts	(3,241,099)	(21,478)	0	(3,262,577)
Traffic Signals	(2,101,713)	(410,433)	0	(2,512,146)
Bridges	(1,170,139)	(34,933)	0	(1,205,072)
Intangible Right to Use Lease - Equipment**	0	(4,193)	0	(4,193)
<i>Total Accumulated Depreciation/Amortization</i>	<u>(188,877,877)</u>	<u>(10,381,545)*</u>	<u>554,611</u>	<u>(198,704,811)</u>
<i>Total Depreciable Capital Assets, Net</i>	<u>199,444,368</u>	<u>1,501,353</u>	<u>(20,412)</u>	<u>200,925,309</u>
<i>Total Governmental Capital Assets, Net</i>	<u>\$224,540,881</u>	<u>\$11,569,466</u>	<u>(\$9,662,039)</u>	<u>\$226,448,308</u>

During 2020, governmental activities received equipment that was donated valued at \$665,359.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

* Depreciation expense was charged to governmental functions as follows:

General Government	\$565,111
Security of Persons and Property	859,799
Public Health Services	100,750
Transportation	4,690,771
Community Environment	1,486,531
Basic Utility Services	1,611,270
Leisure Time Activities	1,067,313
Total	\$10,381,545

** Of the current year depreciation total of \$10,381,545, \$4,193 is presented as general government expense on the Statement of Activities related to the City's intangible asset of a postage machine, which is included as an Intangible Right to Use Lease. With the implementation of Governmental Accounting Standards Board Statement No. 87, *Leases*, a lease meeting the criteria of this statement requires the lessee to recognize the lease liability and an intangible right to use asset.

Note 12 – Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year the City contracted with various companies for all its commercial insurance.

The types of coverage and deductibles are as follows:

Type of Coverage	Coverage	Deductible
U.S. Specialty Insurance Company		
Blanket Property and Contents, Replacement	\$89,778,298	\$2,500
Inland Marine	6,530,312	1,000
General Liability	1,000,000/3,000,000	0
Automobile Liability	1,000,000	0
Public Officials Liability	1,000,000/1,000,000	10,000
Police Professional Liability	1,000,000/1,000,000	5,000
Employment Practices Liability	1,000,000/1,000,000	10,000
Computer - Hardware	2,405,044	1,000
Computer - Media Coverage	100,000	1,000
Umbrella Excess Liability	10,000,000/10,000,000	No SIR
HSB Specialty Insurance Company		
Forgery or Alteration	1,000,000	5,000
Employee Theft - Per Loss	1,000,000	5,000
On Premises	1,000,000	5,000
In Transit	1,000,000	5,000
Money Orders & Counterfeit Money	1,000,000	5,000
Computer Fraud	1,000,000	5,000
Funds Transfer Fraud	1,000,000	5,000

Settled claims have not exceeded this commercial coverage in any of the past three years and there was no significant reduction in coverage from the prior year.

The City has elected to provide employee hospital/medical, prescription, dental and vision insurance benefits through a partially self-insured program. The City established a hospitalization internal service fund to account for and finance the cost of this program.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

The City utilizes the services of America’s Choice Healthplans, the third party administrator, to review, process, and pay employee claims. The City purchased stop-loss coverage for claims in excess of \$80,000 per individual and \$3,717,422 aggregate per year. For each employee, the City paid monthly into the hospitalization internal service fund \$554 for single, \$929 for single-plus-one and \$1,313 for family coverage. These rates are paid by the fund from which the employees’ salary is paid.

The claims liability of \$250,995 as estimated by the third-party administrator and reported in the hospitalization internal service fund at December 31, 2020, is based on the requirements of GASB Statement No. 30 which requires a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate does not include other allocated or unallocated claim adjustment expenses.

Changes in the fund claims liability amount in 2019 and 2020 were as follows:

	<u>Beginning of Year</u>	<u>Claims</u>	<u>Payments</u>	<u>End of Year</u>
2019	\$250,075	\$2,857,123	\$2,635,865	\$471,333
2020	471,333	2,743,036	2,963,374	250,995

Workers’ compensation coverage is provided by the State of Ohio. The City pays the State Workers’ Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Note 13 – Significant Commitments

Contractual Commitments

At December 31, 2020, the City’s significant contractual commitments consisted of:

<u>Project</u>	<u>Contract Amount</u>	<u>Amount Paid</u>	<u>Remaining on Contract</u>
2020 Street Maintenance	\$2,513,872	\$1,788,019	\$725,853
Service Garage Roof	447,710	415,402	32,308
Hilliard Rd Surfacing	1,981,343	1,534,952	446,391
Basset South Waterline	1,832,794	1,459,581	373,213
Clague Playhouse Ball Fields	1,996,600	1,883,032	113,568
Aquatics Center	7,327,179	7,010,092	317,087
Community Center	10,760,405	7,679,779	3,080,626
2019 Sanitary Sewer Rehab	773,700	687,725	85,975
Total	<u>\$27,633,603</u>	<u>\$22,458,582</u>	<u>\$5,175,021</u>

\$5,175,021 of the remaining commitments were encumbered at year-end. The amounts of \$1,488,287 and \$1,177,355 in contracts and retainage payable for governmental activities, respectively have been capitalized. In the sewer enterprise fund, retainage payable of \$28,655 have been capitalized. In the golf course enterprise fund, accounts and contracts payables of \$3,500 and \$7,150, respectively have been capitalized.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year-end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

Governmental Funds:		Proprietary Funds:	
General	\$2,769,728	Enterprise:	
TIF Bond Retirement	1,638	Sewer	\$112,736
Infrastructure Tax	3,418,141	Golf Course	<u>48,611</u>
Community Center Construction	4,296,632	Total Enterprise Funds	161,347
Other Governmental Funds	<u>1,779,999</u>		
Total Governmental Funds	<u>\$12,266,138</u>	Internal Service Fund	<u>845,557</u>
		Total Proprietary Funds	<u>\$1,006,904</u>

Note 14 - Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability (Asset)/Net OPEB Liability

The net pension liability (asset) and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the City’s proportionate share of each pension/OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan’s fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City’s obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net pension/OPEB asset* or a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 15 for the required OPEB disclosures.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Comprehensive Annual Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Group C Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	Combined Plan Formula: 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

FAS represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit payment for calculation of an annual cost-of-living adjustment.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost of living adjustment is 3 percent. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Beginning in 2022, the Combined Plan will be consolidated under the Traditional Pension Plan (defined benefit plan) and the Combined Plan option will no longer be available for new hires beginning in 2022.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

	State and Local
2020 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee *	10.0 %
 2020 Actual Contribution Rates	
Employer:	
Pension **	14.0 %
Post-employment Health Care Benefits **	0.0
Total Employer	14.0 %
Employee	10.0 %

* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

** These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2020, the City’s contractually required contribution was \$1,518,393 for the traditional plan, \$41,706 for the combined plan and \$16,228 for the member-directed plan. Of these amounts, \$20,809 is reported as an intergovernmental payable for the traditional plan, \$570 for the combined plan, and \$223 for the member-directed plan.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member’s average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F Comprehensive Annual Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan (DROP) provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either 3 percent or the percent increase, if any, in the consumer price index over the 12 month period ending on September 30th of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013, is equal to 3 percent of their base pension or disability benefit.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2020 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
 2020 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
 Employee	 12.25 %	 12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City’s contractually required contribution to OP&F was \$1,846,860 for 2020. Of this amount, \$25,872 is reported as an intergovernmental payable.

Pension Liabilities (Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2019, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F’s total pension liability was measured as of December 31, 2019, and was determined by rolling forward the total pension liability as of January 1, 2019, to December 31, 2019. The City’s proportion of the net pension liability (asset) was based on the City’s share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the City’s defined benefit pension plans:

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

	OPERS <u>Traditional Plan</u>	OPERS <u>Combined Plan</u>	<u>OP&F</u>	<u>Total</u>
Proportion of the Net Pension Liability/Asset:				
Current Measurement Date	0.0796850%	0.0627140%	0.3837452%	
Prior Measurement Date	<u>0.0783900%</u>	<u>0.0565610%</u>	<u>0.3903020%</u>	
Change in Proportionate Share	<u>0.0012950%</u>	<u>0.0061530%</u>	<u>-0.0065568%</u>	
Proportionate Share of the:				
Net Pension Liability	\$15,750,280	\$0	\$25,851,126	\$41,601,406
Net Pension Asset	0	130,775	0	130,775
Pension Expense	2,464,682	12,264	3,152,781	5,629,727

2020 pension expense for the member-directed defined contribution plan was \$16,228. The aggregate pension expense for all pension plans was \$5,645,955 for 2020.

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to defined benefit pensions from the following sources:

	OPERS <u>Traditional Plan</u>	OPERS <u>Combined Plan</u>	<u>OP&F</u>	<u>Total</u>
Deferred Outflows of Resources				
Differences Between Expected and Actual Experience	\$0	\$0	\$978,549	\$978,549
Changes of Assumptions	841,249	13,484	634,578	1,489,311
Changes in Proportion and Differences Between City Contributions and Proportionate Share of Contributions	170,615	389	124,984	295,988
City Contributions Subsequent to the Measurement Date	<u>1,518,393</u>	<u>41,706</u>	<u>1,846,860</u>	<u>3,406,959</u>
Total Deferred Outflows of Resources	<u>\$2,530,257</u>	<u>\$55,579</u>	<u>\$3,584,971</u>	<u>\$6,170,807</u>
Deferred Inflows of Resources				
Differences Between Expected and Actual Experience	\$199,140	\$30,702	\$1,333,247	\$1,563,089
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	3,141,827	16,962	1,248,818	4,407,607
Changes in Proportion and Differences Between City Contributions and Proportionate Share of Contributions	<u>126,444</u>	<u>18,740</u>	<u>763,612</u>	<u>908,796</u>
Total Deferred Inflows of Resources	<u>\$3,467,411</u>	<u>\$66,404</u>	<u>\$3,345,677</u>	<u>\$6,879,492</u>

\$3,406,959 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability or increase to the net pension asset in 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Year Ending December 31:	OPERS Traditional Plan	OPERS Combined Plan	OP&F	Total
2021	(\$384,380)	(\$10,815)	(\$400,063)	(\$795,258)
2022	(953,756)	(10,497)	(178,574)	(1,142,827)
2023	130,103	(5,768)	350,981	475,316
2024	(1,247,514)	(11,977)	(1,234,980)	(2,494,471)
2025	0	(4,253)	(144,930)	(149,183)
Thereafter	0	(9,221)	0	(9,221)
Total	<u>(\$2,455,547)</u>	<u>(\$52,531)</u>	<u>(\$1,607,566)</u>	<u>(\$4,115,644)</u>

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2019, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2019, are presented below.

	OPERS Traditional Plan	OPERS Combined Plan
Wage Inflation	3.25 percent	3.25 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	3.25 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	1.4 percent, simple through 2020, then 2.15 percent, simple	1.4 percent, simple through 2020, then 2.15 percent, simple
Investment Rate of Return	7.2 percent	7.2 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

In October 2019, the OPERS Board adopted a change in COLA for Post-January 7, 2013 retirees, changing it from 3 percent simple through 2018 then 2.15 simple to 1.4 percent simple through 2020 then 2.15 percent simple.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant Mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Disabled Mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 Mortality Improvement Scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

During 2019, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 17.2 percent for 2019.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2019, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	25.00 %	1.83 %
Domestic Equities	19.00	5.75
Real Estate	10.00	5.20
Private Equity	12.00	10.70
International Equities	21.00	7.66
Other investments	13.00	4.98
Total	100.00 %	5.61 %

Discount Rate The discount rate used to measure the total pension liability was 7.2 percent for the traditional plan and the combined plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability (asset) calculated

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

using the current period discount rate assumption of 7.2 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

	1% Decrease (6.20%)	Current Discount Rate (7.20%)	1% Increase (8.20%)
City's Proportionate Share of the Net Pension Liability (Asset)			
OPERS Traditional Plan	\$25,977,310	\$15,750,280	\$6,556,482
OPERS Combined Plan	(79,020)	(130,775)	(168,074)

Actuarial Assumptions – OP&F

OP&F's total pension liability as of December 31, 2019, is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2019, are presented below.

Valuation Date	January 1, 2019, with actuarial liabilities rolled forward to December 31, 2019
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent per annum, compounded annually, consisting of Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increases based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2019, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return**
Cash and Cash Equivalents	- %	1.00 %
Domestic Equity	16.00	5.40
Non-US Equity	16.00	5.80
Private Markets	8.00	8.00
Core Fixed Income *	23.00	2.70
High Yield Fixed Income	7.00	4.70
Private Credit	5.00	5.50
U.S. Inflation Linked Bonds*	17.00	2.50
Master Limited Partnerships	8.00	6.60
Real Assets	8.00	7.40
Private Real Estate	12.00	6.40
Total	120.00 %	

Note: Assumptions are geometric.

* levered 2x

** Numbers are net of expected inflation

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 8.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return of 8.00 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate
 Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the net pension liability calculated using the discount rate of 8.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
City's Proportionate Share of the Net Pension Liability	\$35,828,763	\$25,851,126	\$17,505,823

Note 15 - Defined Benefit OPEB Plans

See Note 14 for a description of the net OPEB liability.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit postemployment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member-directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have 20 or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS Comprehensive Annual Financial Report referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS'

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2020, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2020, OPERS did not allocate any employer contributions to health care for members in the traditional pension plan and combined plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2020 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$6,491 for 2020. Of this amount, \$89 is reported as an intergovernmental payable.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

A retiree is eligible for the OP&F health care stipend unless they have access to any other group coverage including employer and retirement coverage. The eligibility of spouses and dependent children could increase the stipend amount. If the spouse or dependents have access to any other group coverage including employer or retirement coverage, they are not eligible for stipend support from OP&F. Even if an OP&F member or their dependents are not eligible for a stipend, they can use the services of the third-party administrator to select and enroll in a plan. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units,

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2020, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$43,870 for 2020. Of this amount, \$614 is reported as an intergovernmental payable.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2018, rolled forward to the measurement date of December 31, 2019, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2019, and was determined by rolling forward the total OPEB liability as of January 1, 2019, to December 31, 2019. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>	<u>OP&F</u>	
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.0773000%	0.3837452%	
Prior Measurement Date	<u>0.0763360%</u>	<u>0.3903020%</u>	
Change in Proportionate Share	<u>0.0009640%</u>	<u>-0.0065568%</u>	
			<u>Total</u>
Proportionate Share of the Net OPEB Liability	\$10,677,137	\$3,790,533	\$14,467,670
OPEB Expense	\$1,119,780	\$308,792	\$1,428,572

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
Deferred Outflows of Resources			
Differences Between Expected and Actual Experience	\$287	\$0	\$287
Changes of Assumptions	1,690,077	2,216,091	3,906,168
Changes in Proportion and Differences Between City Contributions and Proportionate Share of Contributions	72,956	0	72,956
City Contributions Subsequent to the Measurement Date	<u>6,491</u>	<u>43,870</u>	<u>50,361</u>
Total Deferred Outflows of Resources	<u>\$1,769,811</u>	<u>\$2,259,961</u>	<u>\$4,029,772</u>
	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
Deferred Inflows of Resources			
Differences Between Expected and Actual Experience	\$976,474	\$407,635	\$1,384,109
Changes of Assumptions	0	807,819	807,819
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments	543,677	174,426	718,103
Changes in Proportion and Differences Between City Contributions and Proportionate Share of Contributions	<u>74,688</u>	<u>373,184</u>	<u>447,872</u>
Total Deferred Inflows of Resources	<u>\$1,594,839</u>	<u>\$1,763,064</u>	<u>\$3,357,903</u>

\$50,361 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
Year Ending December 31:			
2021	\$244,433	\$71,013	\$315,446
2022	155,935	71,013	226,948
2023	432	106,793	107,225
2024	(232,319)	50,385	(181,934)
2025	0	82,043	82,043
Thereafter	<u>0</u>	<u>71,780</u>	<u>71,780</u>
Total	<u>\$168,481</u>	<u>\$453,027</u>	<u>\$621,508</u>

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2018, rolled forward to the measurement date of December 31, 2019. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases, including Inflation	3.25 to 10.75 percent
Single Discount Rate:	
Current Measurement Date	3.16 percent
Prior Measurement Date	3.96 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate:	
Current Measurement Date	2.75 percent
Prior Measurement Date	3.71 percent
Health Care Cost Trend Rate:	
Current Measurement Date	10.5 percent, initial 3.50 percent, ultimate in 2030
Prior Measurement Date	10.0 percent, initial 3.25 percent, ultimate in 2029
Actuarial Cost Method	Individual Entry Age Normal

Pre-retirement mortality rates are based on the RP-2014 Employees Mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant Mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 Mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

During 2019, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the traditional pension plan, combined plan and member-directed plan eligible members. Within the Health Care portfolio, if any contribution are made into the plans, the contributions are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made. Health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was 19.7 percent for 2019.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2019, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	36.00 %	1.53 %
Domestic Equities	21.00	5.75
Real Estate Investment Trust	6.00	5.69
International Equities	23.00	7.66
Other investments	14.00	4.90
Total	100.00 %	4.55 %

Discount Rate A single discount rate of 3.16 percent was used to measure the OPEB liability on the measurement date of December 31, 2019. A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 2.75 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.16 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.16 percent) or one-percentage-point higher (4.16 percent) than the current rate:

	1% Decrease (2.16%)	Current Discount Rate (3.16%)	1% Increase (4.16%)
City's Proportionate Share of the Net OPEB Liability	\$13,972,748	\$10,677,137	\$8,038,427

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2020 is 10.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	<u>1% Decrease</u>	<u>Current Health Care Cost Trend Rate Assumption</u>	<u>1% Increase</u>
City's Proportionate Share of the Net OPEB Liability	\$10,362,065	\$10,677,137	\$10,988,195

Changes between Measurement Date and Reporting Date

On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and pre-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022, and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for pre-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are not reflected in the current year financial statements but are expected to decrease the associated OPEB liability.

Actuarial Assumptions – OP&F

OP&F's total OPEB liability as of December 31, 2019, is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Valuation Date	January 1, 2019, with actuarial liabilities rolled forward to December 31, 2019
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent
Single Discount Rate:	
Current Measurement Date	3.56 percent
Prior Measurement Date	4.66 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The OP&F health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 14.

Discount Rate For 2019, the total OPEB liability was calculated using the discount rate of 3.56 percent. For 2018, the total OPEB liability was calculated using the discount rate of 4.66 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 2.75 percent at December 31, 2019 and 4.13 percent at December 31, 2018, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 3.56 percent for 2019 and 4.66 percent for 2018. The municipal bond rate was determined using the Bond Buyers General Obligation 20-year Municipal Bond Index Rate. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2034. The long-term expected rate of return on health care investments was applied to projected costs through 2034, and the municipal bond rate was applied to all health care costs after that date.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.56 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.56 percent), or one percentage point higher (4.56 percent) than the current rate.

	1% Decrease (2.56%)	Current Discount Rate (3.56%)	1% Increase (4.56%)
City's Proportionate Share of the Net OPEB Liability	\$4,700,015	\$3,790,533	\$3,034,815

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

Note 16 – Compensated Absences

Vacation leave is earned at rates which vary depending upon length of service and standard work week. Current policy permits vacation leave to be accumulated up to two years. City employees are paid for earned, unused vacation leave at the time of termination of employment.

Sick leave is earned at the rate of four and sixth-tenths hours for every 80 hours worked. A maximum of 2,500 hours may be accumulated by each employee. Employees belonging to 5 of 6 unions can accumulate a maximum of 2,000 hours. Those employees whose accumulation exceeds 2,500 hours or 2,000 hours as the case may be, are paid, in December of each year, one-fourth of those hours at their current rate. Each employee with 10 or more years of service with the City is paid for one-half of the employee's earned unused sick leave upon termination with the City, transfer to another governmental agency, or retirement, 60 percent after 17 years of service, 68 percent after 20 years of service and 75 percent after 25 years of service.

Note 17 – Contingent Liabilities

Litigation

The City of Westlake is a party to legal proceedings seeking damages. The City management is of opinion that ultimate disposition of these claims and legal proceeding will not have a material effect, if any, on the financial condition of the City.

Federal and State Grants

The City receives financial assistance from federal and state agencies in the form of grants. The disbursements of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on the overall financial position of the City at December 31, 2020.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Note 18 – Short-Term Obligations

The City’s short-term note activity is as follows:

	Balance 12/31/2019	Additions	Reductions	Balance 12/31/2020
2019 Community Services Center Improvement Note	\$3,500,000	\$0	\$3,500,000	\$0
2020 Community Services Center Improvement Note	0	4,000,000	0	4,000,000
<i>Total Short-term Obligations</i>	<u>\$3,500,000</u>	<u>\$4,000,000</u>	<u>\$3,500,000</u>	<u>\$4,000,000</u>

On November 26, 2019, the City issued a community services center improvement note in the amount of \$3,500,000 for the purpose of paying a portion of the costs of constructing, furnishing and equipping a new Community Services Center adjacent to the City’s existing Recreation Center. The note was issued at a 2 percent interest rate and matured on November 26, 2020. The note was backed by the full faith and credit of the City and matured within one year. The note liability was reflected in the fund which received the proceeds and repaid the debt.

On September 1, 2020, the City issued a community services center improvement note in the amount of \$4,000,000 for the purpose of paying a portion of the costs of constructing, furnishing and equipping a new Community Services Center adjacent to the City’s existing Recreation Center. The note was issued at a 1 percent interest rate and matures on September 1, 2021. The note is backed by the full faith and credit of the City and matures within one year. The note liability is reflected in the fund which received the proceeds and will repay the debt. As of December 31, 2020, \$1,557,404 of the proceeds was unspent.

Note 19 – Long-Term Obligations

The original issue date, maturity date, interest rate and original issuance amount for each of the City’s bonds and notes follows:

	Original Issue Date	Maturity Date	Interest Rate	Original Issue Amount
General Obligation Bonds:				
Infrastructure Various Purpose Bonds	2011	2021	4.00 %	\$7,350,000
Community Center Bonds	2019	2044	2.00-5.00	8,000,000
Special Obligation Bond:				
American Greetings/Crocker Park Improvements	2014	2044	3.00-5.00	48,330,000
Special Assessment Bonds:				
Various Purpose Improvements	2001	2021	5.00	765,000
From Direct Borrowings:				
OPWC Loans:				
Hilliard Boulevard Watermain Replacement	2003	2025	0	806,235
Detroit/Bradley Road Intersection	2014	2041	0	2,868,104
State Infrastructure Bank Loan:				
State Route 254/Crocker Road Improvements	2015	2034	3.00	8,765,300

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Changes in long-term obligations during the year ended December 31, 2020, consisted of the following:

	Balance Restated 12/31/2019	Increase	Decrease	Balance 12/31/2020	Amounts Due in One Year
Governmental Activities:					
General Obligation Bonds:					
Infrastructure Various					
Purpose Bonds	\$1,525,000	\$0	\$750,000	\$775,000	\$775,000
Unamortized Premiums	54,662	0	26,883	27,779	0
Community Center Bonds					
Serial Bonds	7,380,000	0	170,000	7,210,000	225,000
Term Bonds	620,000	0	0	620,000	0
Unamortized Premiums	344,247	0	7,315	336,932	0
<i>Total General Obligation Bonds</i>	<u>9,923,909</u>	<u>0</u>	<u>954,198</u>	<u>8,969,711</u>	<u>1,000,000</u>
Special Obligation Bond:					
American Greetings/ Crocker Park Improvements:					
Serial Portion	16,520,000	0	915,000	15,605,000	930,000
Term Portion	30,140,000	0	0	30,140,000	0
Unamortized Premiums	571,141	0	11,200	559,941	0
<i>Total Special Obligation Bond</i>	<u>47,231,141</u>	<u>0</u>	<u>926,200</u>	<u>46,304,941</u>	<u>930,000</u>
Special Assessment Bonds:					
Various Purpose Improvements	100,000	0	50,000	50,000	50,000
Loans from Direct Borrowings:					
OPWC Loans					
Hilliard Boulevard					
Watermain Replacement	221,712	0	20,156	201,556	40,312
Detroit/Bradley Road Intersection	2,466,571	0	57,362	2,409,209	114,724
<i>Total OPWC Loans</i>	<u>2,688,283</u>	<u>0</u>	<u>77,518</u>	<u>2,610,765</u>	<u>155,036</u>
Loan from Direct Borrowings:					
State Infrastructure Bank Loan					
State Route 254/ Crocker Road Improvements	7,201,792	0	420,852	6,780,940	433,573
Other Long-Term Obligations:					
Compensated Absences Payable	6,618,550	611,447	717,400	6,512,597	1,008,960
Leases Payable	5,241	0	4,167	1,074	1,074
Landfill Postclosure Costs	266,082	31,833	59,583	238,332	85,000
Asset Retirement Obligation	25,000	0	0	25,000	0
<i>Total Other Long-Term Obligations</i>	<u>\$6,914,873</u>	<u>\$643,280</u>	<u>\$781,150</u>	<u>\$6,777,003</u>	<u>\$1,095,034</u>

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

	Balance Restated 12/31/2019	Increase	Decrease	Balance 12/31/2020	Amounts Due in One Year
<u>Governmental Activities:</u>					
Net Pension Liability:					
OPERS	\$20,181,267	\$0	\$5,376,004	\$14,805,263	\$0
OP&F	31,858,955	0	6,007,829	25,851,126	0
<i>Total Net Pension Liability</i>	<u>52,040,222</u>	<u>0</u>	<u>11,383,833</u>	<u>40,656,389</u>	<u>0</u>
Net OPEB Liability:					
OPERS	9,355,267	681,241	0	10,036,508	0
OP&F	3,554,298	236,235	0	3,790,533	0
<i>Total Net OPEB Liability</i>	<u>12,909,565</u>	<u>917,476</u>	<u>0</u>	<u>13,827,041</u>	<u>0</u>
Total Governmental Long-Term Liabilities	<u>\$139,009,785</u>	<u>\$1,560,756</u>	<u>\$14,593,751</u>	<u>\$125,976,790</u>	<u>\$3,663,643</u>
<u>Business-Type Activities:</u>					
Asset Retirement Obligation:					
Sewer	\$50,000	\$0	\$0	\$50,000	\$0
Golf Course	25,000	0	0	25,000	0
<i>Total Asset Retirement Obligation</i>	<u>75,000</u>	<u>0</u>	<u>0</u>	<u>75,000</u>	<u>0</u>
Net Pension Liability:					
Sewer	858,776	0	228,765	630,011	0
Golf Course	429,389	0	114,383	315,006	0
<i>Total Net Pension Liability</i>	<u>1,288,165</u>	<u>0</u>	<u>343,148</u>	<u>945,017</u>	<u>0</u>
Net OPEB Liability:					
Sewer	398,096	28,990	0	427,086	0
Golf Course	199,049	14,494	0	213,543	0
<i>Total Net OPEB Liability</i>	<u>597,145</u>	<u>43,484</u>	<u>0</u>	<u>640,629</u>	<u>0</u>
Total Business-Type Long-Term Liabilities	<u>\$1,960,310</u>	<u>\$43,484</u>	<u>\$343,148</u>	<u>\$1,660,646</u>	<u>\$0</u>

General Obligation Bonds General obligation bonds are direct obligations of the City for which its full faith and credit are pledged for repayment. General obligation bonds are to be repaid from both voted and unvoted general property taxes levied on all taxable property located within the City as well as municipal income taxes. Tax monies will be received in and the debt will be retired from the general obligation bond retirement and Issue II bond retirement debt service funds.

On April 13, 2011, the City issued infrastructure various purpose bonds in the amount of \$7,350,000, at the interest rates varying from 1.5 percent to 4.00 percent. The bonds were issued for an eleven-year period with final maturity during 2021. The bonds will be retired through the infrastructure tax improvement capital projects fund.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

On September 10, 2019, the City issued community center bonds in the amount of \$8,000,000, at the interest rates varying from 2 percent to 5 percent. The bonds were issued for a fifteen year period with final maturity during 2044. The bonds will be retired through the general obligation bond retirement debt service fund. As of December 31, 2020, \$3,114,808 of the proceeds was unspent.

The term bonds maturing on December 1, 2032 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

Year	Issue
	\$620,000
2031	\$305,000
<i>Stated Maturity</i>	<i>12/1/2032</i>

The remaining principal amount of the term bonds (\$315,000) will mature at the stated maturity.

Special Obligation Bond Special obligation bonds are special obligations of the City and will not represent or constitute a debt of pledge of the full faith and credit of the City or the State of Ohio and will not be secured by an obligation or pledge of any moneys raised by taxation. Special obligation bonds are to be repaid from City non-tax revenues (including the project revenues) pledged and assigned to secure payment thereof by the bond legislation and the indenture.

The City has pledged a portion of tax incremental financing revenue to repay the special obligation bonds. The bonds are paid solely from tax incremental financing revenue and payable through 2044. Annual principal and interest payments on the bonds are to require less than 100 percent of tax incremental financing revenue. The total principal and interest remaining to be paid on the bonds is \$75,757,627. Principal and interest paid for the current year was \$2,854,419 and tax incremental financing revenue was \$4,725,075.

The term bonds maturing on December 1, 2037, 2041, and 2044 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on August 1 in the years and in the respective principal amounts as follows:

Year	Issue		
	\$9,275,000	\$11,210,000	\$9,655,000
2034	\$1,950,000	\$0	\$0
2035	2,345,000	0	0
2036	2,440,000	0	0
2038	0	2,640,000	0
2039	0	2,745,000	0
2040	0	2,855,000	0
2042	0	0	3,090,000
2043	0	0	3,215,000
Total	\$6,735,000	\$8,240,000	\$6,305,000
<i>Stated Maturity</i>	<i>12/1/2037</i>	<i>12/1/2041</i>	<i>12/1/2044</i>

The remaining principal amount of the term bonds (\$2,540,000, \$2,970,000, and \$3,350,000) will mature at the stated maturity.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Special Assessment Bonds Special assessment bonds are payable from the proceeds of assessments against the specific property owners who primarily benefited from the project. Special assessment monies will be received in and the debt will be retired from the special assessment debt service fund. In the event that property owners fail to make their special assessment payments, the City is responsible for providing the resources to meet the annual principal and interest payments.

In 2016, the City defeased the 2005 Street Improvement special assessment bond using assessments collected from the developer. These existing resources were placed with an escrow agent to provide for all future debt service payments on the old bonds. Accordingly, the escrow account assets and liabilities for the defeased bonds are not included in the City's financial statements. On December 31, 2020, \$1,560,000 of the defeased bonds are still outstanding.

Lease Payable - The City entered into a lease agreement for a postage meter at 4.935 percent for five years. Due to the implementation of GASB Statement No. 87, the lease met the criteria of leases, thus requiring it to be recorded by the City. A summary of the principal and interest amounts for the remaining lease is as follows:

Year	Principal	Interest
2021	\$1,074	\$9

Other Long-Term Obligations There are no repayment schedules for the net pension liability and net OPEB liability. However, employer pension and OPEB contributions are made from the following funds: general fund, street maintenance, police and fire pension, recreation, central dispatch and Westlake/Bay ecological special revenue funds and storm drainage capital projects funds and sewer and golf course enterprise funds. For additional information related to the net pension liability and net OPEB liability see Note 14 and 15. Compensated absences will be paid from the general fund. The asset retirement obligations will be paid from the general fund, sewer and golf course enterprise funds. The OPWC loans are payable semiannually from the Issue II improvements capital projects fund. The loans are interest-free.

The City's outstanding OPWC loans from direct borrowings and direct placements related to governmental activities of \$2,610,765 contain provisions that in the event of default (1) OPWC may apply late fees of 8 percent per year, (2) loans more than 60 days late will be turned over to the Attorney General's office for collection, and as provided by law, OPWC may require that such payment be taken from the City's share of the county undivided local government fund, and (3) the outstanding amounts shall, at OPWC's option, become immediately due and payable.

During 2020, as a response to COVID-19, OPWC made the decision to defer the July 2020 loan payment for six months. The amortization schedules were adjusted to push back all payments six months. Borrowers have the option to make a double-payment in January 2021 or use the modified amortization schedule.

The City acquired a State Infrastructure Bank loan in the amount of \$8,765,300 from the Ohio Department of Transportation for the Public Private Partnership project involving the construction of the American Greetings world headquarters and additional development of the Crocker Park complex which is a mixed-use development in the City. All proceeds of the loan were received in 2015. The loan will be paid from the TIF bond retirement fund with tax incremental financing revenues and shortfall payments from Crocker Park and American Greetings. In the event there are not sufficient revenues to repay the loan, permissive license tax, motor vehicle license tax and motor vehicle gasoline tax funds received by the City will be used. The loan will be repaid over 20 years at an interest rate of 3.0 percent per annum.

The City's outstanding State Infrastructure Bank Loan from direct borrowings and direct placements related to governmental activities of \$6,780,940 contain provisions that in the event of default (1) if the loan has not been fully disbursed, termination of any and all of ODOT's obligations under this loan agreement and the

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

commitment, (2) declaration that the entire unpaid balance of all indebtedness owed to ODOT is immediately due and payable, (3) exercise of all or any rights and remedies as ODOT may have under this loan agreement, and any of the other loan documents, (4) inspect, examine and copy the books, records, accounts and financial data of the City, (5) ODOT may pursue all remedies now or hereafter existing at law or in equity to collect all amounts then due and thereafter to become due under this loan agreement, or any other loan document, or to enforcement the performance and observance of any other obligation or agreement of the City under the loan documents.

The City's overall legal debt margin was \$156,053,509 and the unvoted legal debt margin was \$76,396,453 at December 31, 2020. Principal and interest requirements to retire the long-term obligations outstanding at December 31, 2020, are as follows:

Year	General Obligation Bonds			
	Serial		Term	
	Principal	Interest	Principal	Interest
2021	\$1,000,000	\$246,750	\$0	\$12,400
2022	235,000	204,500	0	12,400
2023	240,000	192,750	0	12,400
2024	250,000	180,750	0	12,400
2025	255,000	168,250	0	12,400
2026-2030	1,400,000	674,700	0	62,000
2031-2035	1,005,000	520,881	620,000	18,700
2036-2040	1,880,000	352,706	0	0
2041-2044	1,720,000	109,125	0	0
Total	<u>\$7,985,000</u>	<u>\$2,650,412</u>	<u>\$620,000</u>	<u>\$142,700</u>

Year	Special Obligation Bonds			
	Serial		Term	
	Principal	Interest	Principal	Interest
2021	\$930,000	\$703,450	\$0	\$1,217,669
2022	970,000	666,250	0	1,217,669
2023	1,000,000	637,150	0	1,217,669
2024	1,030,000	607,150	0	1,217,669
2025	1,070,000	565,950	0	1,217,669
2026-2030	6,145,000	2,031,250	0	6,088,344
2031-2035	4,460,000	445,650	4,295,000	6,010,344
2036-2040	0	0	13,220,000	4,213,144
2041-2044	0	0	12,625,000	1,955,600
Total	<u>\$15,605,000</u>	<u>\$5,656,850</u>	<u>\$30,140,000</u>	<u>\$24,355,777</u>

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Year	Special Assessment Bonds		From Direct Borrowings		
			OPWC	State Infrastructure	
	Principal	Interest	Loans	Bond Loan	
	Principal	Interest	Principal	Principal	Interest
2021	\$50,000	\$2,500	\$155,036	\$433,573	\$200,201
2022	0	0	155,035	446,677	187,096
2023	0	0	155,035	460,178	173,595
2024	0	0	155,035	474,088	159,686
2025	0	0	155,036	488,416	145,357
2026-2030	0	0	573,620	2,672,645	496,219
2031-2035	0	0	573,620	1,805,363	95,957
2036-2040	0	0	573,622	0	0
2041	0	0	114,726	0	0
Total	\$50,000	\$2,500	\$2,610,765	\$6,780,940	\$1,458,111

Note 20 – Asset Retirement Obligations

Ohio Revised Code Section 6111.44 requires the City to submit any changes to their sewerage system to the Ohio EPA for approval. Through this review process, the City would be responsible to address any public safety issues associated with their pump station. The City Engineer estimates these public safety issues to include cleaning/removing certain equipment. This asset retirement obligation (ARO) of \$50,000 associated with the City pump station was estimated by the City engineer. The remaining useful life of the station is 30.5 years.

The Bureau of Underground Storage Tank Regulations (BUSTR) regulates petroleum and hazardous substances stored in underground storage tanks. These regulations are included in Ohio Administrative Section 1301-7-9 and require a City classified as an “owner” or “operator,” to remove from the ground any underground storage tank (UST) that is not in use for a year or more. A permit must first be obtained for that year it is not being used. Once the UST is removed, the soil in the UST cavity and excavated material must be tested for contamination. This asset retirement obligation (ARO) of \$25,000 in governmental activities and \$25,000 in the golf course enterprise fund is associated with the City’s underground storage tanks was estimated by the City engineer. The remaining useful life of these USTs range from 22.5 to 28.5 years. The City maintains insurance related to any potential pollution remediation associated with the USTs.

Note 21 – Industrial Development Revenue Bonds

At December 31, 2020, the City has one remaining series of industrial development revenue bonds in the aggregate outstanding principal amount of \$16,610,000 for facilities used by private corporations or other entities. The City is not obligated in any way to pay debt-related charges on the bonds from any of its funds, and therefore, they have been excluded entirely from the City’s debt presentation. There has not been, and there is not currently, any condition of default under the bonds or the related financing documents.

Note 22 – Landfill Closure and Post-closure Care Cost

State and Federal laws and regulations require the City to perform certain maintenance and monitoring functions at the landfill site for 30 years after closure. The City’s landfill placed its final cover in 1989. The

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

\$238,332 reported as landfill post-closure costs in the long-term liabilities due in one year and due in more than one year lines of the governmental activities column of the statement of net position at December 31, 2020, represents the estimated cost of maintenance and monitoring through 2024. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The City is required by State and Federal laws and regulations to provide assurances that financial resources will be available to provide for post-closure care and remediation or containment of environmental hazards at the landfill. Financial assurance may take the form of a financial test and corporate guarantee. The financial test was performed on the 2020 audited financial statements and the City was in compliance.

Note 23 – Joint Venture – Rocky River Wastewater Treatment Plant

The Rocky River Wastewater Treatment Plant (the “Plant”) is a joint venture among the cities of Fairview Park, Bay Village, Rocky River and Westlake. The plant is governed by a Management Committee consisting of the elected mayors of the four member cities and a fifth person nominated and elected by the mayors. The Management Committee has authority over all aspects of the Plant’s operation, however, all employees are employees of the City of Rocky River. The Plant supplies all participating residents of the member cities with sewer services. Each city owns the sewage lines located in its city and bills its residents for usage.

Continued existence of the Plant is dependent on the City’s continued participation, and the City has an equity interest in the Plant. The City’s equity interest is \$7,247,760, which represents 40 percent of the total equity in the Plant. The Plant is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the City. Complete financial statements can be obtained from the City of Rocky River, 21012 Hilliard Boulevard, Rocky River, Ohio 44116.

Note 24 – Jointly Governed Organizations

West Shore Council of Governments

The West Shore Council of Governments (Council) helps foster cooperation between municipalities in areas affecting health, safety, welfare, education, economic conditions and regional development. The board is comprised of one member from each of the six participating entities. The board exercises total control over the operation of the Council including budgeting, appropriating, contracting and designating management. Budgets are adopted by the board. Each City’s degree of control is limited to its representation on the board. In 2020, the City contributed \$74,615, which represented 20.17 percent of total contributions. Complete financial statements can be obtained from the City of Bay Village, 350 Dover Center Road, Bay Village, Ohio 44140.

The Council has established two subsidiary organizations, the West Shore Hazardous Materials Committee (“HAZMAT”) which provides hazardous material protection and assistance, and the West Shore Enforcement Bureau which provides extra assistance to cities in the form of a SWAT Team.

Tri-City Park

The Tri-City Park provides a recreational park to the cities of Westlake, Rocky River, and Fairview Park. The Park is governed by a board consisting of the elected mayors of the three cities. The Board exercises total control over the operation of the park including budgeting, appropriating, contracting, and designating management.

City of Westlake, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Budgets are adopted by the Board. Each City's degree of control is limited to its representation on the Board. The City of Westlake contributed \$18,000 to Tri-City Park in 2020. Complete financial statements can be obtained from the City of Rocky River, 21012 Hilliard Boulevard, Rocky River, Ohio 44116.

S.A.F.E Council of Governments

The S.A.F.E. Council of Governments (S.A.F.E.) was formed between municipalities to oppose changes to Cleveland Hopkins International Airport air traffic pattern. The Cities of Rocky River, Bay Village, Fairview Park and Westlake govern by a board consisting of the elected mayors. The board exercises total control over the operation of the S.A.F.E. including budgeting, appropriating, contracting, and designating management.

Budgets are adopted by the board. Each City's degree of control is limited to its representation on the board. The City of Westlake did not make any contributions to the S.A.F.E. in 2020. Complete financial statements can be obtained from the City of Rocky River, 21012 Hilliard Boulevard, Rocky River, Ohio 44116.

West Shore Area Rescue Association

The West Shore Area Rescue Association (Weshare) helps foster cooperation between municipalities and hospitals to provide optimum emergency medical services. The Board is comprised of one member from each of the ten participating entities. The Board exercises total control over the operation of Weshare including budgeting, appropriating, contracting, and designating management.

Budgets are adopted by the Board. Each City's degree of control is limited to its representation on the Board. In 2020, the City did not make any contributions. Complete financial statements can be obtained from Fairview General Hospital, 18101 Lorain Road, Cleveland, Ohio 44111.

Regional Income Tax Agency

The Regional Income Tax Agency (RITA) is a regional council of governments formed to establish a central collection facility for the purpose of administering the income tax laws of the members and for the purpose of collection of income taxes on behalf of each member. RITA currently has approximately 350 members in the council of governments. Each member has one representative to the council of governments and is entitled to one vote on items under consideration. RITA is administered by a nine-member board of trustees elected by the members of the council of governments. The board exercises total control over RITA's operation including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the council. For 2020, the final costs are not yet available; however, they are not expected to be significantly different from 2019. For 2019, the City paid RITA \$388,657 for income tax collection services.

Note 25 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. The City's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the City's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated. During 2020, the City received Coronavirus Aid, Relief and Economic Security (CARES) Act funding in the amount of \$1,843,936. Additional funding will be available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

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Required Supplementary Information

City of Westlake, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the
Net Pension Liability
Ohio Public Employees Retirement System - Traditional Plan
Last Seven Years (1)

	2020	2019	2018	2017
City's Proportion of the Net Pension Liability	0.0796850%	0.0783900%	0.0807320%	0.0823480%
City's Proportionate Share of the Net Pension Liability	\$15,750,280	\$21,469,432	\$12,665,286	\$18,699,830
City's Covered Payroll	\$11,211,607	\$10,588,093	\$10,672,615	\$10,645,275
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	140.48%	202.77%	118.67%	175.66%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.17%	74.70%	84.66%	77.25%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

2016	2015	2014
0.0803110%	0.0820590%	0.0820590%
\$13,910,880	\$9,897,235	\$9,673,688
\$10,001,992	\$10,060,433	\$10,064,662
139.08%	98.38%	96.12%
81.08%	86.45%	86.36%

City of Westlake, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the
Net Pension Asset
Ohio Public Employees Retirement System - Combined Plan
Last Three Years (1)

	2020	2019	2018
City's Proportion of the Net Pension Asset	0.0627140%	0.0565610%	0.0380340%
City's Proportionate Share of the Net Pension Asset	\$130,775	\$63,249	\$51,777
City's Covered Payroll	\$279,179	\$241,907	\$155,731
City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	-46.84%	-26.15%	-33.25%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	145.28%	126.64%	137.28%

(1) Amounts for the combined plan are not presented prior to 2018 as the City's participation in this plan was considered immaterial in previous years.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

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City of Westlake, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the
Net Pension Liability
Ohio Police and Fire Pension Fund
Last Seven Years (1)

	2020	2019	2018	2017
City's Proportion of the Net Pension Liability	0.3837452%	0.3903020%	0.3905890%	0.4009790%
City's Proportionate Share of the Net Pension Liability	\$25,851,126	\$31,858,955	\$23,972,210	\$25,397,607
City's Covered Payroll	\$9,104,981	\$8,944,176	\$8,610,097	\$8,401,302
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	283.92%	356.20%	278.42%	302.31%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.89%	63.07%	70.91%	68.36%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

2016	2015	2014
0.3942610%	0.4044985%	0.4044985%
\$25,363,088	\$20,954,709	\$19,700,346
\$8,027,897	\$8,071,930	\$7,542,074
315.94%	259.60%	261.21%
66.77%	71.71%	73.00%

City of Westlake, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the
Net OPEB Liability
Ohio Public Employees Retirement System - OPEB Plan
Last Four Years (1)

	2020	2019	2018	2017
City's Proportion of the Net OPEB Liability	0.0773000%	0.0763360%	0.0782200%	0.0799100%
City's Proportionate Share of the Net OPEB Liability	\$10,677,137	\$9,952,412	\$8,494,117	\$8,071,181
City's Covered Payroll	\$11,678,436	\$11,071,975	\$11,079,821	\$11,043,450
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	91.43%	89.89%	76.66%	73.09%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.80%	46.33%	54.14%	54.04%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

City of Westlake, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the
Net OPEB Liability
Ohio Police and Fire Pension Fund
Last Four Years (1)

	2020	2019	2018	2017
City's Proportion of the Net OPEB Liability	0.3837452%	0.3903020%	0.3905890%	0.4009790%
City's Proportionate Share of the Net OPEB Liability	\$3,790,533	\$3,554,298	\$22,130,224	\$19,033,571
City's Covered Payroll	\$9,104,981	\$8,944,176	\$8,610,097	\$8,401,302
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	41.63%	39.74%	257.03%	226.56%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.08%	46.57%	14.13%	15.96%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

City of Westlake, Ohio
Required Supplementary Information
Schedule of the City's Contributions
Ohio Public Employees Retirement System
Last Eight Years (1) (2)

	2020	2019	2018
Net Pension Liability - Traditional Plan			
Contractually Required Contribution	\$1,518,393	\$1,569,625	\$1,482,333
Contributions in Relation to the Contractually Required Contribution	<u>(1,518,393)</u>	<u>(1,569,625)</u>	<u>(1,482,333)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$10,845,664	\$11,211,607	\$10,588,093
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
Net Pension Asset - Combined Plan			
Contractually Required Contribution	\$41,706	\$39,085	\$33,867
Contributions in Relation to the Contractually Required Contribution	<u>(41,706)</u>	<u>(39,085)</u>	<u>(33,867)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$297,900	\$279,179	\$241,907
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
Net OPEB Liability - OPEB Plan (2)			
Contractually Required Contribution	\$6,491	\$7,506	\$9,679
Contributions in Relation to the Contractually Required Contribution	<u>(6,491)</u>	<u>(7,506)</u>	<u>(9,679)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll (3)	\$11,305,839	\$11,678,436	\$11,071,975
OPEB Contributions as a Percentage of Covered Payroll	<u>0.06%</u>	<u>0.06%</u>	<u>0.09%</u>

- (1) Information prior to 2013 is not available.
(2) Beginning in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore, information prior to 2016 is not presented.
(3) The OPEB plan includes the members from the traditional plan, the combined plan and the member directed plan. The member directed pension plan is a defined contribution pension plan; therefore, the pension side is not included above.

See accompanying notes to the required supplementary information

2017	2016	2015	2014	2013
\$1,387,440	\$1,277,433	\$1,200,239	\$1,207,252	\$1,308,406
(1,387,440)	(1,277,433)	(1,200,239)	(1,207,252)	(1,308,406)
\$0	\$0	\$0	\$0	\$0
\$10,672,615	\$10,645,275	\$10,001,992	\$10,060,433	\$10,064,622
13.00%	12.00%	12.00%	12.00%	13.00%
\$20,245	\$18,258	\$17,095	\$16,111	\$17,461
(20,245)	(18,258)	(17,095)	(16,111)	(17,461)
\$0	\$0	\$0	\$0	\$0
\$155,731	\$152,150	\$142,458	\$134,258	\$134,315
13.00%	12.00%	12.00%	12.00%	13.00%
\$118,342	\$225,790			
(118,342)	(225,790)			
\$0	\$0			
\$11,079,821	\$11,043,450			
1.07%	2.04%			

City of Westlake, Ohio
Required Supplementary Information
Schedule of the City's Contributions
Ohio Police and Fire Pension Fund
Last Ten Years

	2020	2019	2018	2017
Net Pension Liability				
Contractually Required Contribution	\$1,846,860	\$1,905,078	\$1,867,498	\$1,798,337
Contributions in Relation to the Contractually Required Contribution	<u>(1,846,860)</u>	<u>(1,905,078)</u>	<u>(1,867,498)</u>	<u>(1,798,337)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll (1)	\$8,773,906	\$9,104,981	\$8,944,176	\$8,610,097
Pension Contributions as a Percentage of Covered Payroll	<u>21.05%</u>	<u>20.92%</u>	<u>20.88%</u>	<u>20.89%</u>
Net OPEB Liability				
Contractually Required Contribution	\$43,870	\$45,525	\$44,721	\$43,051
Contributions in Relation to the Contractually Required Contribution	<u>(43,870)</u>	<u>(45,525)</u>	<u>(44,721)</u>	<u>(43,051)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>
Total Contributions as a Percentage of Covered Payroll	<u>21.55%</u>	<u>21.42%</u>	<u>21.38%</u>	<u>21.39%</u>

(1) The City's Covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information

2016	2015	2014	2013	2012	2011
\$1,753,225	\$1,687,967	\$1,692,800	\$1,348,367	\$1,068,217	\$1,054,439
<u>(1,753,225)</u>	<u>(1,687,967)</u>	<u>(1,692,800)</u>	<u>(1,348,367)</u>	<u>(1,068,217)</u>	<u>(1,054,439)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$8,401,302	\$8,027,897	\$8,071,930	\$7,542,074	\$7,241,299	\$7,158,237
<u>20.87%</u>	<u>21.03%</u>	<u>20.97%</u>	<u>17.88%</u>	<u>14.75%</u>	<u>14.73%</u>
\$42,007	\$40,140	\$40,359	\$272,772	\$488,788	\$483,181
<u>(42,007)</u>	<u>(40,140)</u>	<u>(40,359)</u>	<u>(272,772)</u>	<u>(488,788)</u>	<u>(483,181)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>3.62%</u>	<u>6.75%</u>	<u>6.75%</u>
<u>21.37%</u>	<u>21.53%</u>	<u>21.47%</u>	<u>21.50%</u>	<u>21.50%</u>	<u>21.48%</u>

City of Westlake, Ohio
Notes to the Required Supplementary Information
For the Year Ended December 31, 2020

Changes in Assumptions – OPERS Pension – Traditional Plan

Amounts reported beginning in 2019 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in prior years are presented below:

	2019	2018 and 2017	2016 and prior
Wage Inflation	3.25 percent	3.25 percent	3.75 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:			
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	see below	see below	see below
Investment Rate of Return	7.2 percent	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age

The assumptions related COLA or Ad Hoc COLA for Post-January 7, 2013 Retirees are as follows:

COLA or Ad Hoc COLA, Post-January 7, 2013 Retirees:

2020	1.4 percent, simple through 2020 then 2.15 percent, simple
2017 through 2019	3.0 percent, simple through 2018 then 2.15 percent, simple
2016 and prior	3.0 percent, simple through 2018 then 2.80 percent, simple

Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant Mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 Mortality Improvement Scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 Mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

Changes in Assumptions – OPERS Pension – Combined Plan

For 2020, the Combined Plan had the same change in COLA or Ad Hoc COLA for Post-January 2, 2013 retirees as the Traditional Plan. For 2019, the investment rate of return changed from 7.5 percent to 7.2 percent.

City of Westlake, Ohio
Notes to the Required Supplementary Information
For the Year Ended December 31, 2020

Changes in Assumptions – OP&F Pension

Amounts reported beginning in 2018 incorporate changes in assumptions used by OP&F in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2017 and prior are presented below:

	Beginning in 2018	2017 and Prior
Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017	January 1, 2016, with actuarial liabilities rolled forward to December 31, 2016
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.0 percent	8.25 percent
Projected Salary Increases	3.75 percent to 10.5 percent	4.25 percent to 11 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent	Inflation rate of 3.25 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent	3.00 percent simple; 2.6 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Amounts reported beginning in 2018 use valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck/Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Amounts reported beginning in 2018 use valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck/Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

Amounts reported for 2017 and prior use valuation, rates of death were based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using Mortality Improvement Scale AA.

City of Westlake, Ohio
Notes to the Required Supplementary Information
For the Year Ended December 31, 2020

Changes in Assumptions – OPERS OPEB

Investment Return Assumption:	
Beginning in 2019	6.00 percent
2018	6.50 percent
Municipal Bond Rate:	
2020	2.75 percent
2019	3.71 percent
2018	3.31 percent
Single Discount Rate:	
2020	3.16 percent
2019	3.96 percent
2018	3.85 percent
Health Care Cost Trend Rate:	
2020	10.0 percent, initial 3.5 percent, ultimate in 2030
2019	10.0 percent, initial 3.25 percent, ultimate in 2029
2018	7.5 percent, initial 3.25 percent, ultimate in 2028

Changes in Assumptions – OP&F OPEB

Single Discount Rate:	
2020	3.56 percent
2019	4.66 percent
2018	3.24 percent

Changes in Benefit Terms – OP&F OPEB

For 2019, OP&F recognized a change in benefit terms. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements. This new model replaced the self-insured health care plan used in prior years.

Combining and Individual Fund Statements and Schedules

Fund Descriptions - Nonmajor Governmental Funds

Nonmajor Special Revenue Funds

To account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Street Maintenance Fund – To account for and report that portion of the State gasoline tax and motor vehicle registration fees restricted for street maintenance and repair.

State Highway Fund – To account for and report that portion of the State gasoline tax and motor vehicle registration fees restricted for maintenance of State highways within the City.

Permissive Motor Vehicle License Fund – To account for and report the additional motor vehicle registration fees restricted for maintenance and repair of streets within the City.

Police Pension Fund – To account for and report accumulated levied property taxes restricted for the payment of current employer contributions for police disability and pension benefits and the accrued liability.

Fire Pension Fund – To account for and report accumulated levied property taxes restricted for the payment of current employer contributions for fire disability and pension benefits and the accrued liability.

Police and Fire Operating Fund – To account for and report accumulated levied property taxes restricted for the payment of salaries and related expenditures for the safety forces. This is in addition to expenditures made from the general fund.

Law Enforcement Fund – To account for and report monies seized from criminals by law enforcement officials in the course of their work and restricted, by State statute, for expenditures that would enhance the police department.

Mandatory Drug Fines Fund – To account for and report the resources obtained from confiscated monies from criminal offenses and restricted, by State statute, for expenditures that would enhance the police department.

Alcohol Education Fund – To account for and report court fees obtained from D.W.I. cases and restricted by State statute for expenditures that would promote education about driving while intoxicated.

Juvenile Diversion Fund – To account for and report monies received from Cuyahoga County restricted for establishing or expanding community policing programs.

Federal Equitable Fund – To account for and report Federal forfeiture monies returned to the City and restricted for certain law enforcement purposes.

Coronavirus Relief Fund – To account for and report Federal funding restricted for expenditures related to the Coronavirus pandemic.

Recreation Fund – To account for and report membership and program fees and 1/8 of one percent voted income tax committed for the operation and maintenance of recreation programs and the recreation center.

(continued)

Fund Descriptions - Nonmajor Governmental Funds (continued)

Central Dispatch Fund – To account for and report charges for services restricted to providing services for the Westshore Central Dispatch Center.

Emergency Medical Service Fund – To account for and report monies received from emergency medical services billing restricted for equipment and training within the fire department.

Cemetery Investment Fund – To account for and report the restricted proceeds from the sale of cemetery lots which will be used for maintaining the columbarium.

Westlake/Bay Ecological Fund – To account for and report proceeds from the sale of humus that is restricted to expenditures that promote recycling of yard waste materials and maintain and improve the appearance of the landfill.

City Donations Fund – To account for and report contributions and donations from private sources to various City departments. The City has passed legislation committing the resources to the needs of the departments that received them.

Swimming Pool Operation Fund – To account for and report membership fee monies used for the operation of the public swimming pool. This fund is included with the general fund for GAAP reporting as it does not have a restricted or committed revenue source.

Senior/Community Service Fund – To account for and report money paid from participants in the City Office on Aging Programs. This fund is included with the general fund for GAAP reporting as it does not have a restricted or committed revenue source.

Cemetery Operating Fund – To account for and report the operation and maintenance of two public cemeteries. This fund is included with the general fund for GAAP reporting as it does not have a restricted or committed revenue source.

Reserve for Compensated Absences Fund – To account for and report the accumulation of resources for accumulated sick leave and vacation leave, upon the termination of employment of employees in the City. This fund is included with the general fund for GAAP reporting as it does not have a restricted or committed revenue source.

Nonmajor Debt Service Funds

Debt service funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for principal and interest.

General Obligation Bond Retirement Fund – To account for and report resources restricted for the payment of principal and interest and fiscal charges on general obligation debt.

Special Assessment Bond Retirement Fund – To account for and report resources restricted for the retirement of debt issued to finance public improvements deemed to benefit the properties against which special assessments are levied.

Issue II Bond Retirement Fund – To account for and report resources from a 3/8 percent voted increase in the income tax levy restricted for the retirement of debt issued to finance capital projects within the City.

(continued)

Fund Descriptions - Nonmajor Governmental Funds (continued)

Nonmajor Capital Projects Funds

Capital projects funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary fund or for assets that will be held in trust.

Storm Drainage Fund – To account for and report fees to developers which are restricted by enabling legislation to finance the City’s cost of installing or cleaning ditches.

American Greetings Fund – To account for and report bond proceeds and payments in lieu of taxes restricted for the costs of all capital projects for the American Greetings construction project.

Market Square Fund – To account for and report transfers made from the general fund and Issue II improvement fund and proceeds transferred from the American Greetings fund restricted for improvements related to the Market Square area.

Issue II Improvement Fund – To account for and report the receipt of State grants restricted to pay contractor’s costs on the Issue II infrastructure project.

Impact Fees Fund – To account for and report impact fees charged to developers restricted for new park facilities.

Grants Fund – To account for and report various State and Federal monies which are restricted for historical site preservation and construction of recreation facilities.

Sidewalks Fund – To account for and report special assessments restricted for the construction of sidewalks throughout the City.

Recreation Center Construction Fund – To account for and report voted income tax proceeds restricted for improvements to the recreation center.

City of Westlake, Ohio
Combining Balance Sheet
Other Governmental Funds
December 31, 2020

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Other Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$10,741,316	\$689,228	\$5,561,679	\$16,992,223
Cash and Cash Equivalents with Escrow Agents	0	0	71,224	71,224
Materials and Supplies Inventory	609	0	0	609
Accrued Interest Receivable	17,131	0	3,660	20,791
Accounts Receivable	1,754,949	0	0	1,754,949
Intergovernmental Receivable	1,201,949	0	0	1,201,949
Prepaid Items	22,301	0	0	22,301
Municipal Income Taxes Receivable	63,074	920,315	508,234	1,491,623
Permissive Motor Vehicle Taxes Receivable	40,292	0	0	40,292
Property Taxes Receivable	2,237,780	0	0	2,237,780
Special Assessments Receivable	0	50,000	41,798	91,798
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	975	0	0	975
<i>Total Assets</i>	<u>\$16,080,376</u>	<u>\$1,659,543</u>	<u>\$6,186,595</u>	<u>\$23,926,514</u>
Liabilities				
Accounts Payable	\$91,778	\$0	\$11,539	\$103,317
Contracts Payable	2,285	0	29,664	31,949
Accrued Wages	55,087	0	0	55,087
Retainage Payable	42,276	0	380,547	422,823
Intergovernmental Payable	31,801	0	1,601	33,402
Advances From Other Funds	0	0	465,000	465,000
Deposits Held and Due to Others Payable from Restricted Assets	975	0	0	975
<i>Total Liabilities</i>	<u>224,202</u>	<u>0</u>	<u>888,351</u>	<u>1,112,553</u>
Deferred Inflows of Resources				
Property Taxes	2,134,714	0	0	2,134,714
Unavailable Revenue	2,412,817	97,364	214,300	2,724,481
<i>Total Deferred Inflows of Resources</i>	<u>4,547,531</u>	<u>97,364</u>	<u>214,300</u>	<u>4,859,195</u>
Fund Balances				
Nonspendable	22,910	0	0	22,910
Restricted	9,202,350	1,562,179	5,273,752	16,038,281
Committed	2,083,383	0	0	2,083,383
Unassigned (Deficit)	0	0	(189,808)	(189,808)
<i>Total Fund Balances</i>	<u>11,308,643</u>	<u>1,562,179</u>	<u>5,083,944</u>	<u>17,954,766</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$16,080,376</u>	<u>\$1,659,543</u>	<u>\$6,186,595</u>	<u>\$23,926,514</u>

City of Westlake, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Other Governmental Funds
For the Year Ended December 31, 2020

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Other Governmental Funds
Revenues				
Property Taxes	\$2,116,301	\$0	\$0	\$2,116,301
Municipal Income Taxes	249,999	1,557,567	2,345,973	4,153,539
Permissive Motor Vehicle Taxes	232,512	0	0	232,512
Charges for Services	2,891,134	0	55,465	2,946,599
Licenses, Permits and Fees	0	0	110,213	110,213
Fines and Forfeitures	143,777	0	0	143,777
Intergovernmental	4,010,599	0	0	4,010,599
Special Assessments	0	30,169	0	30,169
Interest	57,280	0	18,285	75,565
Rentals	32,365	0	0	32,365
Contributions and Donations	48,713	0	400,000	448,713
Miscellaneous	27,181	100	0	27,281
<i>Total Revenues</i>	<u>9,809,861</u>	<u>1,587,836</u>	<u>2,929,936</u>	<u>14,327,633</u>
Expenditures				
Current:				
General Government	60,678	0	0	60,678
Security of Persons and Property	6,817,878	0	0	6,817,878
Public Health Services	22,278	0	0	22,278
Transportation	2,118,012	0	0	2,118,012
Community Environment	44,891	0	0	44,891
Basic Utility Services	101,952	0	47,313	149,265
Leisure Time Activities	2,177,326	0	0	2,177,326
Capital Outlay	0	0	1,473,476	1,473,476
Debt Service:				
Principal Retirement	0	970,000	77,518	1,047,518
Interest and Fiscal Charges	0	398,315	0	398,315
Bond Issuance Costs	0	22,250	0	22,250
<i>Total Expenditures</i>	<u>11,343,015</u>	<u>1,390,565</u>	<u>1,598,307</u>	<u>14,331,887</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(1,533,154)</u>	<u>197,271</u>	<u>1,331,629</u>	<u>(4,254)</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	2,819	0	0	2,819
Transfers In	1,200,000	0	81,140	1,281,140
Transfers Out	0	0	(1,805)	(1,805)
<i>Total Other Financing Sources (Uses)</i>	<u>1,202,819</u>	<u>0</u>	<u>79,335</u>	<u>1,282,154</u>
<i>Net Change in Fund Balances</i>	<u>(330,335)</u>	<u>197,271</u>	<u>1,410,964</u>	<u>1,277,900</u>
<i>Fund Balances Beginning of Year</i>	<u>11,638,978</u>	<u>1,364,908</u>	<u>3,672,980</u>	<u>16,676,866</u>
<i>Fund Balances End of Year</i>	<u>\$11,308,643</u>	<u>\$1,562,179</u>	<u>\$5,083,944</u>	<u>\$17,954,766</u>

City of Westlake, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2020

	Street Maintenance	State Highway	Permissive Motor Vehicle License	Police Pension
Assets				
Equity in Pooled Cash and Cash Equivalents	\$2,155,744	\$1,156,648	\$1,005,283	\$251,555
Materials and Supplies Inventory	0	0	0	0
Accrued Interest Receivable	8,518	4,570	3,972	0
Accounts Receivable	0	0	0	0
Intergovernmental Receivable	800,936	64,450	0	23,498
Prepaid Items	0	0	0	0
Municipal Income Taxes Receivable	0	0	0	0
Permissive Motor Vehicle Taxes Receivable	0	0	40,292	0
Property Taxes Receivable	0	0	0	447,557
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	0	0	0	0
Total Assets	\$2,965,198	\$1,225,668	\$1,049,547	\$722,610
Liabilities				
Accounts Payable	\$3,606	\$0	\$0	\$0
Contracts Payable	825	0	0	0
Accrued Wages	2,824	0	0	0
Retainage Payable	42,276	0	0	0
Intergovernmental Payable	434	0	0	12,997
Deposits Held and Due to Others Payable from Restricted Assets	0	0	0	0
Total Liabilities	49,965	0	0	12,997
Deferred Inflows of Resources				
Property Taxes	0	0	0	426,943
Unavailable Revenue	507,641	42,417	0	44,112
Total Deferred Inflows of Resources	507,641	42,417	0	471,055
Fund Balances				
Nonspendable	0	0	0	0
Restricted	2,407,592	1,183,251	1,049,547	238,558
Committed	0	0	0	0
Total Fund Balances	2,407,592	1,183,251	1,049,547	238,558
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$2,965,198	\$1,225,668	\$1,049,547	\$722,610

Fire Pension	Police and Fire Operating	Law Enforcement	Mandatory Drug Fines	Alcohol Education	Juvenile Diversion
\$208,479	\$563,401	\$694,255	\$64,930	\$42,367	\$17,374
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	567	0
23,498	70,489	0	0	0	0
0	0	99	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
447,557	1,342,666	0	0	0	0
0	0	0	0	0	0
<u>\$679,534</u>	<u>\$1,976,556</u>	<u>\$694,354</u>	<u>\$64,930</u>	<u>\$42,934</u>	<u>\$17,374</u>
\$0	\$0	\$0	\$0	\$0	\$0
0	0	0	0	0	0
0	16,096	0	0	0	0
0	0	0	0	0	0
13,489	229	0	0	0	0
0	0	0	0	0	0
13,489	16,325	0	0	0	0
426,943	1,280,828	0	0	0	0
44,112	132,327	0	0	0	0
471,055	1,413,155	0	0	0	0
0	0	99	0	0	0
194,990	547,076	694,255	64,930	42,934	17,374
0	0	0	0	0	0
194,990	547,076	694,354	64,930	42,934	17,374
<u>\$679,534</u>	<u>\$1,976,556</u>	<u>\$694,354</u>	<u>\$64,930</u>	<u>\$42,934</u>	<u>\$17,374</u>

(continued)

City of Westlake, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds (continued)
December 31, 2020

	Federal Equitable	Coronavirus Relief	Recreation	Central Dispatch
Assets				
Equity in Pooled Cash and Cash Equivalents	\$17,940	\$0	\$1,898,890	\$278,425
Materials and Supplies Inventory	0	0	609	0
Accrued Interest Receivable	71	0	0	0
Accounts Receivable	0	0	17,976	0
Intergovernmental Receivable	0	0	0	202,127
Prepaid Items	0	5,616	2,342	11,274
Municipal Income Taxes Receivable	0	0	63,074	0
Permissive Motor Vehicle Taxes Receivable	0	0	0	0
Property Taxes Receivable	0	0	0	0
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	0	0	975	0
<i>Total Assets</i>	<u>\$18,011</u>	<u>\$5,616</u>	<u>\$1,983,866</u>	<u>\$491,826</u>
Liabilities				
Accounts Payable	\$0	\$0	\$78,643	\$942
Contracts Payable	0	0	1,460	0
Accrued Wages	0	0	17,299	7,911
Retainage Payable	0	0	0	0
Intergovernmental Payable	0	0	2,670	1,698
Deposits Held and Due to Others Payable from Restricted Assets	0	0	975	0
<i>Total Liabilities</i>	<u>0</u>	<u>0</u>	<u>101,047</u>	<u>10,551</u>
Deferred Inflows of Resources				
Property Taxes	0	0	0	0
Unavailable Revenue	0	0	21,408	32,275
<i>Total Deferred Inflows of Resources</i>	<u>0</u>	<u>0</u>	<u>21,408</u>	<u>32,275</u>
Fund Balances				
Nonspendable	0	5,616	2,951	11,274
Restricted	18,011	0	0	437,726
Committed	0	0	1,858,460	0
<i>Total Fund Balances</i>	<u>18,011</u>	<u>5,616</u>	<u>1,861,411</u>	<u>449,000</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$18,011</u>	<u>\$5,616</u>	<u>\$1,983,866</u>	<u>\$491,826</u>

Emergency Medical Service	Cemetery Investment	Westlake/ Bay Ecological	City Donations	Total Nonmajor Special Revenue Funds
\$1,442,257	\$612,289	\$103,024	\$228,455	\$10,741,316
0	0	0	0	609
0	0	0	0	17,131
1,736,406	0	0	0	1,754,949
1,052	0	15,899	0	1,201,949
2,970	0	0	0	22,301
0	0	0	0	63,074
0	0	0	0	40,292
0	0	0	0	2,237,780
0	0	0	0	975
<u>\$3,182,685</u>	<u>\$612,289</u>	<u>\$118,923</u>	<u>\$228,455</u>	<u>\$16,080,376</u>
\$4,769	\$0	\$286	\$3,532	\$91,778
0	0	0	0	2,285
10,035	0	922	0	55,087
0	0	0	0	42,276
142	0	142	0	31,801
0	0	0	0	975
<u>14,946</u>	<u>0</u>	<u>1,350</u>	<u>3,532</u>	<u>224,202</u>
0	0	0	0	2,134,714
<u>1,577,395</u>	<u>0</u>	<u>11,130</u>	<u>0</u>	<u>2,412,817</u>
<u>1,577,395</u>	<u>0</u>	<u>11,130</u>	<u>0</u>	<u>4,547,531</u>
2,970	0	0	0	22,910
1,587,374	612,289	106,443	0	9,202,350
0	0	0	224,923	2,083,383
<u>1,590,344</u>	<u>612,289</u>	<u>106,443</u>	<u>224,923</u>	<u>11,308,643</u>
<u>\$3,182,685</u>	<u>\$612,289</u>	<u>\$118,923</u>	<u>\$228,455</u>	<u>\$16,080,376</u>

City of Westlake, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2020

	Street Maintenance	State Highway	Permissive Motor Vehicle License	Police Pension
Revenues				
Property Taxes	\$0	\$0	\$0	\$423,272
Municipal Income Taxes	0	0	0	0
Permissive Motor Vehicle Taxes	0	0	232,512	0
Charges for Services	0	0	0	0
Fines and Forfeitures	0	0	0	0
Intergovernmental	1,754,649	140,521	0	46,995
Interest	26,949	14,996	13,576	0
Rentals	0	0	0	0
Contributions and Donations	0	0	0	0
Miscellaneous	13,926	0	465	0
<i>Total Revenues</i>	<u>1,795,524</u>	<u>155,517</u>	<u>246,553</u>	<u>470,267</u>
Expenditures				
Current:				
General Government	0	0	0	0
Security of Persons and Property	0	0	0	932,273
Public Health Services	0	0	0	0
Transportation	2,079,163	25,263	0	0
Community Environment	0	0	0	0
Basic Utility Services	0	0	0	0
Leisure Time Activities	0	0	0	0
<i>Total Expenditures</i>	<u>2,079,163</u>	<u>25,263</u>	<u>0</u>	<u>932,273</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(283,639)</u>	<u>130,254</u>	<u>246,553</u>	<u>(462,006)</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	0	0
Transfers In	0	0	0	500,000
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>500,000</u>
<i>Net Change in Fund Balances</i>	<u>(283,639)</u>	<u>130,254</u>	<u>246,553</u>	<u>37,994</u>
<i>Fund Balances Beginning of Year</i>	<u>2,691,231</u>	<u>1,052,997</u>	<u>802,994</u>	<u>200,564</u>
<i>Fund Balances End of Year</i>	<u><u>\$2,407,592</u></u>	<u><u>\$1,183,251</u></u>	<u><u>\$1,049,547</u></u>	<u><u>\$238,558</u></u>

Fire Pension	Police and Fire Operating	Law Enforcement	Mandatory Drug Fines	Alcohol Education	Juvenile Diversion
\$423,271	\$1,269,758	\$0	\$0	\$0	\$0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	126,728	4,417	5,104	0
46,995	140,977	1,275	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
470,266	1,410,735	128,003	4,417	5,104	0
0	0	0	0	0	0
964,557	1,350,196	11,940	10,000	10,000	242
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
964,557	1,350,196	11,940	10,000	10,000	242
(494,291)	60,539	116,063	(5,583)	(4,896)	(242)
0	0	2,087	0	0	0
500,000	0	0	0	0	0
500,000	0	2,087	0	0	0
5,709	60,539	118,150	(5,583)	(4,896)	(242)
189,281	486,537	576,204	70,513	47,830	17,616
\$194,990	\$547,076	\$694,354	\$64,930	\$42,934	\$17,374

(continued)

City of Westlake, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds (continued)
For the Year Ended December 31, 2020

	Federal Equitable	Coronavirus Relief	Recreation	Central Dispatch
Revenues				
Property Taxes	\$0	\$0	\$0	\$0
Municipal Income Taxes	0	0	249,999	0
Permissive Motor Vehicle Taxes	0	0	0	0
Charges for Services	0	0	1,146,356	644,711
Fines and Forfeitures	7,528	0	0	0
Intergovernmental	0	1,843,936	0	0
Interest	80	1,679	0	0
Rentals	0	0	32,365	0
Contributions and Donations	0	0	0	0
Miscellaneous	0	0	12,790	0
<i>Total Revenues</i>	<u>7,608</u>	<u>1,845,615</u>	<u>1,441,510</u>	<u>644,711</u>
Expenditures				
Current:				
General Government	0	60,678	0	0
Security of Persons and Property	21,632	1,710,144	0	861,980
Public Health Services	0	21,328	0	0
Transportation	0	13,586	0	0
Community Environment	0	675	0	0
Basic Utility Services	0	0	0	0
Leisure Time Activities	0	33,588	2,143,738	0
<i>Total Expenditures</i>	<u>21,632</u>	<u>1,839,999</u>	<u>2,143,738</u>	<u>861,980</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(14,024)</u>	<u>5,616</u>	<u>(702,228)</u>	<u>(217,269)</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	732	0
Transfers In	0	0	0	200,000
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>0</u>	<u>732</u>	<u>200,000</u>
<i>Net Change in Fund Balances</i>	<u>(14,024)</u>	<u>5,616</u>	<u>(701,496)</u>	<u>(17,269)</u>
<i>Fund Balances Beginning of Year</i>	<u>32,035</u>	<u>0</u>	<u>2,562,907</u>	<u>466,269</u>
<i>Fund Balances End of Year</i>	<u><u>\$18,011</u></u>	<u><u>\$5,616</u></u>	<u><u>\$1,861,411</u></u>	<u><u>\$449,000</u></u>

Emergency Medical Service	Cemetery Investment	Westlake/ Bay Ecological	City Donations	Total Nonmajor Special Revenue Funds
\$0	\$0	\$0	\$0	\$2,116,301
0	0	0	0	249,999
0	0	0	0	232,512
931,041	17,325	151,701	0	2,891,134
0	0	0	0	143,777
35,251	0	0	0	4,010,599
0	0	0	0	57,280
0	0	0	0	32,365
0	0	0	48,713	48,713
0	0	0	0	27,181
966,292	17,325	151,701	48,713	9,809,861
0	0	0	0	60,678
944,914	0	0	0	6,817,878
0	950	0	0	22,278
0	0	0	0	2,118,012
0	0	0	44,216	44,891
0	0	101,952	0	101,952
0	0	0	0	2,177,326
944,914	950	101,952	44,216	11,343,015
21,378	16,375	49,749	4,497	(1,533,154)
0	0	0	0	2,819
0	0	0	0	1,200,000
0	0	0	0	1,202,819
21,378	16,375	49,749	4,497	(330,335)
1,568,966	595,914	56,694	220,426	11,638,978
\$1,590,344	\$612,289	\$106,443	\$224,923	\$11,308,643

City of Westlake, Ohio
Combining Balance Sheet
Nonmajor Debt Service Funds
December 31, 2020

	General Obligation Bond Retirement	Special Assessment Bond Retirement	Issue II Bond Retirement	Total Nonmajor Debt Service Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$505,741	\$183,487	\$0	\$689,228
Municipal Income Taxes Receivable	139,546	0	780,769	920,315
Special Assessments Receivable	0	50,000	0	50,000
<i>Total Assets</i>	<u>\$645,287</u>	<u>\$233,487</u>	<u>\$780,769</u>	<u>\$1,659,543</u>
Deferred Inflows of Resources				
Unavailable Revenue	\$47,364	\$50,000	\$0	\$97,364
Fund Balances				
Restricted	<u>597,923</u>	<u>183,487</u>	<u>780,769</u>	<u>1,562,179</u>
<i>Total Deferred Inflows of Resources and Fund Balances</i>	<u>\$645,287</u>	<u>\$233,487</u>	<u>\$780,769</u>	<u>\$1,659,543</u>

City of Westlake, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Debt Service Funds
For the Year Ended December 31, 2020

	General Obligation Bond Retirement	Special Assessment Bond Retirement	Issue II Bond Retirement	Total Nonmajor Debt Service Funds
Revenues				
Municipal Income Taxes	\$113,252	\$0	\$1,444,315	\$1,557,567
Special Assessments	0	30,169	0	30,169
Miscellaneous	100	0	0	100
<i>Total Revenues</i>	<u>113,352</u>	<u>30,169</u>	<u>1,444,315</u>	<u>1,587,836</u>
Expenditures				
Debt Service:				
Principal Retirement	170,000	50,000	750,000	970,000
Interest and Fiscal Charges	332,016	5,299	61,000	398,315
Note Issuance Costs	22,250	0	0	22,250
<i>Total Expenditures</i>	<u>524,266</u>	<u>55,299</u>	<u>811,000</u>	<u>1,390,565</u>
<i>Net Change in Fund Balances</i>	(410,914)	(25,130)	633,315	197,271
<i>Fund Balances Beginning of Year</i>	<u>1,008,837</u>	<u>208,617</u>	<u>147,454</u>	<u>1,364,908</u>
<i>Fund Balances End of Year</i>	<u><u>\$597,923</u></u>	<u><u>\$183,487</u></u>	<u><u>\$780,769</u></u>	<u><u>\$1,562,179</u></u>

City of Westlake, Ohio
Combining Balance Sheet
Nonmajor Capital Projects Funds
December 31, 2020

	Storm Drainage	American Greetings	Market Square	Issue II Improvement
Assets				
Equity in Pooled Cash and Cash Equivalents	\$926,389	\$29,014	\$17,194	\$79,346
Cash and Cash Equivalents with Escrow Agents	0	71,224	0	0
Accrued Interest Receivable	3,660	0	0	0
Municipal Income Taxes Receivable	0	0	0	0
Special Assessments Receivable	0	0	0	0
<i>Total Assets</i>	<u>\$930,049</u>	<u>\$100,238</u>	<u>\$17,194</u>	<u>\$79,346</u>
Liabilities				
Accounts Payable	\$3,475	\$0	\$0	\$0
Contracts Payable	0	0	0	0
Retainage Payable	0	10,000	0	0
Intergovernmental Payable	1,601	0	0	0
Advances From Other Funds	0	0	0	0
<i>Total Liabilities</i>	<u>5,076</u>	<u>10,000</u>	<u>0</u>	<u>0</u>
Deferred Inflows of Resources				
Unavailable Revenue	0	0	0	0
Fund Balances				
Restricted	924,973	90,238	17,194	79,346
Unassigned (Deficit)	0	0	0	0
<i>Total Fund Balances (Deficit)</i>	<u>924,973</u>	<u>90,238</u>	<u>17,194</u>	<u>79,346</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$930,049</u>	<u>\$100,238</u>	<u>\$17,194</u>	<u>\$79,346</u>

Impact Fees	Grants	Sidewalks	Recreation Center Construction	Total Nonmajor Capital Projects Funds
\$1,419,255	\$226,507	\$78,349	\$2,785,625	\$5,561,679
0	0	0	0	71,224
0	0	0	0	3,660
0	0	0	508,234	508,234
0	0	41,798	0	41,798
<u>\$1,419,255</u>	<u>\$226,507</u>	<u>\$120,147</u>	<u>\$3,293,859</u>	<u>\$6,186,595</u>
\$0	\$0	\$0	\$8,064	\$11,539
0	29,664	0	0	29,664
0	0	0	370,547	380,547
0	0	0	0	1,601
0	315,000	150,000	0	465,000
0	344,664	150,000	378,611	888,351
0	0	41,798	172,502	214,300
1,419,255	0	0	2,742,746	5,273,752
0	(118,157)	(71,651)	0	(189,808)
<u>1,419,255</u>	<u>(118,157)</u>	<u>(71,651)</u>	<u>2,742,746</u>	<u>5,083,944</u>
<u>\$1,419,255</u>	<u>\$226,507</u>	<u>\$120,147</u>	<u>\$3,293,859</u>	<u>\$6,186,595</u>

City of Westlake, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Capital Projects Funds
For the Year Ended December 31, 2020

	Storm Drainage	American Greetings	Market Square	Issue II Improvement
Revenues				
Municipal Income Taxes	\$0	\$0	\$0	\$0
Charges for Services	0	0	0	0
Licenses, Permits and Fees	69,762	0	0	0
Interest	11,803	6,476	6	0
Contributions and Donations	0	400,000	0	0
<i>Total Revenues</i>	<u>81,565</u>	<u>406,476</u>	<u>6</u>	<u>0</u>
Expenditures				
Current:				
Basic Utility Services	47,313	0	0	0
Capital Outlay	0	250,000	27,884	1,827
Debt Service:				
Principal Retirement	0	0	0	77,518
<i>Total Expenditures</i>	<u>47,313</u>	<u>250,000</u>	<u>27,884</u>	<u>79,345</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>34,252</u>	<u>156,476</u>	<u>(27,878)</u>	<u>(79,345)</u>
Other Financing Sources (Uses)				
Transfers In	0	0	0	81,140
Transfers Out	0	(30)	(1,775)	0
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>(30)</u>	<u>(1,775)</u>	<u>81,140</u>
<i>Net Change in Fund Balances</i>	34,252	156,446	(29,653)	1,795
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>890,721</u>	<u>(66,208)</u>	<u>46,847</u>	<u>77,551</u>
<i>Fund Balances (Deficit) End of Year</i>	<u><u>\$924,973</u></u>	<u><u>\$90,238</u></u>	<u><u>\$17,194</u></u>	<u><u>\$79,346</u></u>

Impact Fees	Grants	Sidewalks	Recreation Center Construction	Total Nonmajor Capital Projects Funds
\$0	\$0	\$0	\$2,345,973	\$2,345,973
0	0	55,465	0	55,465
40,451	0	0	0	110,213
0	0	0	0	18,285
0	0	0	0	400,000
40,451	0	55,465	2,345,973	2,929,936
0	0	0	0	47,313
41,934	125,210	592	1,026,029	1,473,476
0	0	0	0	77,518
41,934	125,210	592	1,026,029	1,598,307
(1,483)	(125,210)	54,873	1,319,944	1,331,629
0	0	0	0	81,140
0		0	0	(1,805)
0	0	0	0	79,335
(1,483)	(125,210)	54,873	1,319,944	1,410,964
1,420,738	7,053	(126,524)	1,422,802	3,672,980
\$1,419,255	(\$118,157)	(\$71,651)	\$2,742,746	\$5,083,944

**Individual Fund Schedules of Revenues,
Expenditures/Expenses and Changes in
Fund Balances/Fund Equity**

Budget (Non-GAAP Basis) and Actual

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Property Taxes	\$11,206,050	\$11,206,050	\$11,314,872	\$108,822
Municipal Income Taxes	21,821,744	21,821,744	21,569,882	(251,862)
Admissions Tax	175,000	175,000	71,781	(103,219)
Hotel Tax	650,000	650,000	363,028	(286,972)
Charges for Services	73,500	73,500	63,429	(10,071)
Licenses, Permits and Fees	1,187,000	1,187,000	1,283,008	96,008
Fines and Forfeitures	135,150	135,150	81,616	(53,534)
Intergovernmental	1,897,544	1,897,544	1,862,993	(34,551)
Interest	1,500,000	1,500,000	895,759	(604,241)
Rentals	162,030	162,030	172,470	10,440
Contributions and Donations	0	0	1,440	1,440
Franchise Taxes	625,000	625,000	582,654	(42,346)
Miscellaneous	309,500	309,500	2,557,202	2,247,702
Total Revenues	39,742,518	39,742,518	40,820,134	1,077,616
Expenditures				
Current:				
General Government:				
Council:				
Salaries	205,300	205,300	202,776	2,524
Fringe Benefits	38,300	38,300	37,697	603
Contractual Services	46,490	46,365	14,395	31,970
Materials and Supplies	2,000	2,000	686	1,314
Other	3,700	3,700	2,325	1,375
Total Council	295,790	295,665	257,879	37,786
Mayor:				
Salaries	286,400	286,400	249,886	36,514
Fringe Benefits	68,600	68,600	47,032	21,568
Contractual Services	33,226	31,518	12,175	19,343
Materials and Supplies	5,400	5,400	2,674	2,726
Capital Outlay	45,000	45,000	27,514	17,486
Other	7,507	7,100	3,956	3,144
Total Mayor	446,133	444,018	343,237	100,781
Finance Department:				
Salaries	721,800	721,800	625,239	96,561
Fringe Benefits	225,200	225,200	191,103	34,097
Contractual Services	1,061,523	1,061,054	848,204	212,850
Materials and Supplies	16,521	16,521	8,763	7,758
Capital Outlay	96,145	446,145	391,646	54,499
Other	5,172	5,172	2,860	2,312
Total Finance Department	\$2,126,361	\$2,475,892	\$2,067,815	\$408,077

(continued)

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Communications:				
Salaries	\$86,300	\$86,300	\$47,865	\$38,435
Fringe Benefits	29,600	29,600	7,346	22,254
Contractual Services	46,150	46,150	33,666	12,484
Materials and Supplies	20,000	20,000	15,250	4,750
Capital Outlay	13,500	37,500	25,052	12,448
Other	30,000	30,000	27,453	2,547
Total Communications	<u>225,550</u>	<u>249,550</u>	<u>156,632</u>	<u>92,918</u>
Law Department:				
Salaries	450,100	450,100	372,750	77,350
Fringe Benefits	108,800	108,800	96,591	12,209
Contractual Services	56,663	56,136	25,185	30,951
Materials and Supplies	2,000	2,000	1,036	964
Capital Outlay	7,500	7,500	7,259	241
Other	1,200	1,200	474	726
Total Law Department	<u>626,263</u>	<u>625,736</u>	<u>503,295</u>	<u>122,441</u>
Purchasing:				
Salaries	178,100	178,100	170,700	7,400
Fringe Benefits	50,850	50,850	48,210	2,640
Contractual Services	11,857	11,857	2,467	9,390
Materials and Supplies	1,750	1,750	902	848
Capital Outlay	8,000	8,000	7,259	741
Other	900	900	610	290
Total Purchasing	<u>251,457</u>	<u>251,457</u>	<u>230,148</u>	<u>21,309</u>
Civil Service:				
Salaries	184,600	184,600	97,031	87,569
Fringe Benefits	35,400	35,400	21,657	13,743
Contractual Services	51,856	50,151	15,735	34,416
Material and Supplies	1,400	1,400	361	1,039
Other	15,390	15,000	6,437	8,563
Total Civil Service	<u>288,646</u>	<u>286,551</u>	<u>141,221</u>	<u>145,330</u>
Engineering:				
Salaries	554,800	554,800	417,499	137,301
Fringe Benefits	196,950	196,950	128,829	68,121
Contractual Services	128,967	121,822	94,958	26,864
Material and Supplies	19,810	19,810	9,740	10,070
Capital Outlay	79,943	79,943	58,429	21,514
Other	6,153	6,153	3,269	2,884
Total Engineering	<u>\$986,623</u>	<u>\$979,478</u>	<u>\$712,724</u>	<u>\$266,754</u>

(continued)

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Building Maintenance:				
Salaries	\$39,300	\$39,300	\$38,692	\$608
Fringe Benefits	15,300	15,300	14,430	870
Contractual Services	287,850	246,731	219,491	27,240
Material and Supplies	11,000	11,000	4,758	6,242
Capital Outlay	191,000	191,000	31,628	159,372
Other	20,809	20,758	8,103	12,655
Total Building Maintenance	565,259	524,089	317,102	206,987
Miscellaneous:				
Salaries	121,600	121,600	43,297	78,303
Fringe Benefits	1,044,827	1,035,251	901,452	133,799
Contractual Services	2,753,298	2,731,952	1,644,414	1,087,538
Material and Supplies	98,000	98,000	35,603	62,397
Capital Outlay	19,000	19,000	5,058	13,942
Other	53,500	53,500	25,232	28,268
Total Miscellaneous	4,090,225	4,059,303	2,655,056	1,404,247
Cable TV:				
Capital Outlay	76,132	76,132	58,863	17,269
Other	11,750	11,500	5,083	6,417
Total Cable TV	87,882	87,632	63,946	23,686
Contracts:				
Contractual Services	1,692,651	1,629,859	681,584	948,275
Capital Outlay	300,000	300,000	4,000	296,000
Total Contracts	1,992,651	1,929,859	685,584	1,244,275
Total General Government	11,982,840	12,209,230	8,134,639	4,074,591
Security of Persons and Property:				
Police Department:				
Salaries	7,126,300	7,126,300	5,015,177	2,111,123
Fringe Benefits	1,320,800	1,320,800	1,085,762	235,038
Contractual Services	677,813	627,724	494,300	133,424
Materials and Supplies	159,948	157,612	117,253	40,359
Capital Outlay	523,177	523,054	253,745	269,309
Other	103,545	103,503	83,397	20,106
Total Police Department	\$9,911,583	\$9,858,993	\$7,049,634	\$2,809,359

(continued)

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2020

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Fire Department:				
Salaries	\$3,408,400	\$3,408,400	\$2,468,481	\$939,919
Fringe Benefits	693,900	693,900	604,906	88,994
Contractual Services	370,094	359,689	299,981	59,708
Materials and Supplies	145,793	145,793	98,465	47,328
Capital Outlay	539,190	539,190	407,869	131,321
Other	21,120	20,900	13,439	7,461
Total Fire Department	5,178,497	5,167,872	3,893,141	1,274,731
Safety Town:				
Salaries	11,500	11,500	5,238	6,262
Fringe Benefits	1,900	1,900	809	1,091
Other	10,000	10,000	5,826	4,174
Total Safety Town	23,400	23,400	11,873	11,527
<i>Total Security of Persons and Property</i>	<i>15,113,480</i>	<i>15,050,265</i>	<i>10,954,648</i>	<i>4,095,617</i>
Public Health Services:				
Community Services:				
Salaries	726,200	726,200	625,068	101,132
Fringe Benefits	231,650	231,650	200,548	31,102
Contractual Services	132,679	126,569	74,371	52,198
Materials and Supplies	20,100	20,100	7,959	12,141
Capital Outlay	6,500	6,500	3,700	2,800
Other	10,120	10,000	4,836	5,164
Total Public Health Services	1,127,249	1,121,019	916,482	204,537
Transportation:				
Service Director:				
Salaries	226,000	226,000	212,598	13,402
Fringe Benefits	48,500	48,500	46,106	2,394
Contractual Services	6,876	6,875	1,667	5,208
Materials and Supplies	2,850	2,850	1,294	1,556
Other	3,000	3,000	498	2,502
Total Service Director	\$287,226	\$287,225	\$262,163	\$25,062

(continued)

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
City Service:				
Salaries	\$1,996,700	\$1,996,700	\$1,579,311	\$417,389
Fringe Benefits	807,850	807,850	680,287	127,563
Contractual Services	3,078,576	3,001,048	2,734,411	266,637
Materials and Supplies	313,889	313,029	232,122	80,907
Capital Outlay	1,062,200	1,062,200	245,413	816,787
Other	19,202	18,993	11,704	7,289
Total City Service	7,278,417	7,199,820	5,483,248	1,716,572
Snow Removal:				
Salaries	265,000	265,000	134,948	130,052
Fringe Benefits	41,000	41,000	20,743	20,257
Contractual Services	37,351	37,351	26,106	11,245
Other	1,000	1,000	0	1,000
Total Snow Removal	344,351	344,351	181,797	162,554
<i>Total Transportation</i>	<i>7,909,994</i>	<i>7,831,396</i>	<i>5,927,208</i>	<i>1,904,188</i>
Community Environment:				
Planning:				
Salaries	429,100	429,100	349,990	79,110
Fringe Benefits	100,500	100,500	88,234	12,266
Contractual Services	66,652	66,537	32,276	34,261
Materials and Supplies	5,000	5,000	1,647	3,353
Other	350	350	150	200
Total Planning	601,602	601,487	472,297	129,190
Zoning:				
Contractual Services	4,500	4,500	2,805	1,695
Materials and Supplies	1,000	1,000	792	208
Total Zoning	5,500	5,500	3,597	1,903
Board of Building Standards:				
Contractual Services	100	100	0	100
Materials and Supplies	200	200	0	200
Other	100	100	0	100
Total Board of Building Standards	\$400	\$400	\$0	\$400

(continued)

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Inspection:				
Salaries	\$822,700	\$822,700	\$793,739	\$28,961
Fringe Benefits	256,350	256,350	249,520	6,830
Contractual Services	46,910	43,859	32,878	10,981
Materials and Supplies	16,300	16,300	11,139	5,161
Capital Outlay	84,000	84,000	78,996	5,004
Other	1,519	1,519	722	797
Total Inspection	<u>1,227,779</u>	<u>1,224,728</u>	<u>1,166,994</u>	<u>57,734</u>
Architect:				
Contractual Services	195,799	165,701	95,113	70,588
Unclaimed Monies:				
Salaries	5,000	5,000	0	5,000
Fringe Benefits	750	750	0	750
Other	28,200	28,200	3,163	25,037
Total Unclaimed Monies	<u>33,950</u>	<u>33,950</u>	<u>3,163</u>	<u>30,787</u>
Deposits:				
Salaries	112,000	112,000	53,274	58,726
Fringe Benefits	17,300	17,300	8,220	9,080
Contractual Services	232,245	214,539	79,382	135,157
Other	742,150	742,150	304,333	437,817
Total Deposits	<u>1,103,695</u>	<u>1,085,989</u>	<u>445,209</u>	<u>640,780</u>
<i>Total Community Environment</i>	<u>3,168,725</u>	<u>3,117,755</u>	<u>2,186,373</u>	<u>931,382</u>
Basic Utility Services:				
Forester:				
Salaries	283,600	286,600	273,628	12,972
Fringe Benefits	92,300	92,300	90,681	1,619
Contractual Services	34,700	31,700	30,706	994
Other	11,370	11,370	5,760	5,610
Total Forester	<u>421,970</u>	<u>421,970</u>	<u>400,775</u>	<u>21,195</u>
Storm Drainage:				
Salaries	130,000	130,000	88,097	41,903
Fringe Benefits	20,100	20,100	13,370	6,730
Contractual Services	58,171	51,740	27,723	24,017
Materials and Supplies	36,388	33,197	13,444	19,753
Capital Outlay	30,103	30,103	10,103	20,000
Other	6,000	6,000	3,013	2,987
Total Storm Drainage	<u>\$280,762</u>	<u>\$271,140</u>	<u>\$155,750</u>	<u>\$115,390</u>

(continued)

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Leaf Pick-Up:				
Salaries	\$210,000	\$246,000	\$216,840	\$29,160
Fringe Benefits	33,500	33,500	33,319	181
Contractual Services	69,074	26,651	26,544	107
Other	700	700	663	37
Total Leaf Pick-Up	313,274	306,851	277,366	29,485
<i>Total Basic Utility Services</i>	<i>1,016,006</i>	<i>999,961</i>	<i>833,891</i>	<i>166,070</i>
Leisure Time Activities:				
Recreation:				
Salaries	252,800	252,800	238,007	14,793
Fringe Benefits	83,600	83,600	68,108	15,492
Contractual Services	80,722	80,718	31,058	49,660
Materials and Supplies	18,000	18,000	14,044	3,956
Capital Outlay	137,000	137,000	0	137,000
Other	2,000	2,000	699	1,301
Total Recreation	574,122	574,118	351,916	222,202
Park:				
Salaries	188,200	188,200	139,925	48,275
Fringe Benefits	63,200	63,200	40,752	22,448
Contractual Services	185,690	181,872	163,235	18,637
Materials and Supplies	15,700	15,700	6,617	9,083
Capital Outlay	90,665	90,665	12,665	78,000
Other	20,973	20,973	19,725	1,248
Total Park	564,428	560,610	382,919	177,691
<i>Total Leisure Time Activities</i>	<i>1,138,550</i>	<i>1,134,728</i>	<i>734,835</i>	<i>399,893</i>
<i>Total Expenditures</i>	<i>41,456,844</i>	<i>41,464,354</i>	<i>29,688,076</i>	<i>11,776,278</i>
<i>Excess of Revenues Over (Under) Expenditures</i>	<i>(1,714,326)</i>	<i>(1,721,836)</i>	<i>11,132,058</i>	<i>12,853,894</i>
Other Financing Sources (Uses)				
Sale of Capital Assets	53,000	53,000	28,886	(24,114)
Advances In	50,000	50,000	300,000	250,000
Advances Out	(450,000)	(550,000)	(200,000)	350,000
Transfers Out	(3,858,700)	(4,008,700)	(1,531,140)	2,477,560
<i>Total Other Financing Sources (Uses)</i>	<i>(4,205,700)</i>	<i>(4,455,700)</i>	<i>(1,402,254)</i>	<i>3,053,446</i>
<i>Net Change in Fund Balance</i>	<i>(5,920,026)</i>	<i>(6,177,536)</i>	<i>9,729,804</i>	<i>15,907,340</i>
<i>Fund Balance Beginning of Year</i>	<i>57,020,364</i>	<i>57,020,364</i>	<i>57,020,364</i>	<i>0</i>
Prior Year Encumbrances Appropriated	2,150,094	2,150,094	2,150,094	0
<i>Fund Balance End of Year</i>	<i>\$53,250,432</i>	<i>\$52,992,922</i>	<i>\$68,900,262</i>	<i>\$15,907,340</i>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
TIF Bond Retirement Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Payments in Lieu of Taxes	\$4,851,800	\$4,851,800	\$4,725,075	(\$126,725)
Interest	2,000	2,000	1,253	(747)
<i>Total Revenues</i>	<u>4,853,800</u>	<u>4,853,800</u>	<u>4,726,328</u>	<u>(127,472)</u>
Expenditures				
Current:				
General Government:				
Other	1,157,500	1,157,500	1,066,861	90,639
Debt Service:				
Principal Retirement	1,335,858	1,335,858	1,335,852	6
Interest and Fiscal Charges	2,196,724	2,191,724	2,185,671	6,053
<i>Total Expenditures</i>	<u>4,690,082</u>	<u>4,685,082</u>	<u>4,588,384</u>	<u>96,698</u>
<i>Net Change in Fund Balance</i>	163,718	168,718	137,944	(30,774)
<i>Fund Balance Beginning of Year</i>	213,526	213,526	213,526	0
Prior Year Encumbrances Appropriated	<u>12,832</u>	<u>12,832</u>	<u>12,832</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$390,076</u></u>	<u><u>\$395,076</u></u>	<u><u>\$364,302</u></u>	<u><u>(\$30,774)</u></u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Infrastructure Tax Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Municipal Income Taxes	\$7,515,743	\$7,515,743	\$7,362,312	(\$153,431)
Intergovernmental	0	0	293,882	293,882
Interest	250,000	250,000	134,196	(115,804)
Miscellaneous	1,000	1,000	950	(50)
<i>Total Revenues</i>	<u>7,766,743</u>	<u>7,766,743</u>	<u>7,791,340</u>	<u>24,597</u>
Expenditures				
Capital Outlay:				
Infrastructure Improvements:				
Salaries	180,000	180,000	81,440	98,560
Fringe Benefits	27,900	27,900	12,568	15,332
Contractual Services	265,000	265,000	246,808	18,192
Capital Outlay	13,738,852	13,738,852	7,487,248	6,251,604
Other	539,568	532,146	372,441	159,705
<i>Total Expenditures</i>	<u>14,751,320</u>	<u>14,743,898</u>	<u>8,200,505</u>	<u>6,543,393</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(6,984,577)	(6,977,155)	(409,165)	6,567,990
Other Financing Sources (Uses)				
Advances Out	0	(315,000)	(315,000)	0
<i>Net Change in Fund Balance</i>	(6,984,577)	(7,292,155)	(724,165)	6,567,990
<i>Fund Balance Beginning of Year</i>	9,341,072	9,341,072	9,341,072	0
Prior Year Encumbrances Appropriated	2,586,320	2,586,320	2,586,320	0
<i>Fund Balance End of Year</i>	<u>\$4,942,815</u>	<u>\$4,635,237</u>	<u>\$11,203,227</u>	<u>\$6,567,990</u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Community Center Construction Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Capital Outlay:				
Community Center Construction:				
Salaries	60,000	60,000	48,363	11,637
Fringe Benefits	9,300	9,300	7,460	1,840
Capital Outlay	10,028,605	10,294,805	10,245,543	49,262
Other	371,919	371,919	358,364	13,555
<i>Total Expenditures</i>	<u>10,469,824</u>	<u>10,736,024</u>	<u>10,659,730</u>	<u>76,294</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(10,469,824)</u>	<u>(10,736,024)</u>	<u>(10,659,730)</u>	<u>76,294</u>
Other Financing Sources (Uses)				
General Obligation Notes Issued	500,000	500,000	500,000	0
Advances In	100,000	100,000	100,000	0
Advances Out	0	(100,000)	(100,000)	0
<i>Total Other Financing Sources (Uses)</i>	<u>600,000</u>	<u>500,000</u>	<u>500,000</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	(9,869,824)	(10,236,024)	(10,159,730)	76,294
<i>Fund Balance Beginning of Year</i>	1,384,786	1,384,786	1,384,786	0
Prior Year Encumbrances Appropriated	<u>9,150,524</u>	<u>9,150,524</u>	<u>9,150,524</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$665,486</u>	<u>\$299,286</u>	<u>\$375,580</u>	<u>\$76,294</u>

City of Westlake, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Sewer Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Charges for Services	\$2,790,000	\$2,790,000	\$2,669,981	(\$120,019)
Tap-In Fees	50,000	50,000	55,470	5,470
Interest	117,000	117,000	61,142	(55,858)
<i>Total Revenues</i>	<u>2,957,000</u>	<u>2,957,000</u>	<u>2,786,593</u>	<u>(170,407)</u>
Expenses				
Personal Services	557,400	557,400	500,074	57,326
Fringe Benefits	195,400	195,400	158,888	36,512
Contractual Services	2,076,037	2,075,623	2,026,675	48,948
Materials and Supplies	37,500	37,500	26,632	10,868
Capital Outlay	1,678,264	1,678,264	803,204	875,060
Other	82,503	81,994	56,335	25,659
<i>Total Expenses</i>	<u>4,627,104</u>	<u>4,626,181</u>	<u>3,571,808</u>	<u>1,054,373</u>
<i>Net Change in Fund Equity</i>	(1,670,104)	(1,669,181)	(785,215)	883,966
<i>Fund Equity Beginning of Year</i>	6,177,150	6,177,150	6,177,150	0
Prior Year Encumbrances Appropriated	793,554	793,554	793,554	0
<i>Fund Equity End of Year</i>	<u>\$5,300,600</u>	<u>\$5,301,523</u>	<u>\$6,185,489</u>	<u>\$883,966</u>

City of Westlake, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Golf Course Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Charges for Services	\$244,500	\$244,500	\$347,567	\$103,067
Rentals	43,000	43,000	41,387	(1,613)
Miscellaneous	5,200	5,200	6,509	1,309
<i>Total Revenues</i>	<u>292,700</u>	<u>292,700</u>	<u>395,463</u>	<u>102,763</u>
Expenses				
Personal Services	270,500	230,500	211,206	19,294
Fringe Benefits	53,100	48,100	43,822	4,278
Contractual Services	109,913	98,571	76,767	21,804
Materials and Supplies	49,300	49,300	37,628	11,672
Capital Outlay	305,500	75,500	75,500	0
Other	37,200	22,200	18,402	3,798
<i>Total Expenses</i>	<u>825,513</u>	<u>524,171</u>	<u>463,325</u>	<u>60,846</u>
<i>Excess of Revenues Under Expenses Before Advances</i>	<u>(532,813)</u>	<u>(231,471)</u>	<u>(67,862)</u>	<u>163,609</u>
Other Financing Sources (Uses)				
Advances In	450,000	450,000	100,000	(350,000)
Advances Out	0	(100,000)	(100,000)	0
<i>Total Other Financing Sources (Uses)</i>	<u>450,000</u>	<u>350,000</u>	<u>0</u>	<u>(350,000)</u>
<i>Net Change in Fund Equity</i>	<u>(82,813)</u>	<u>118,529</u>	<u>(67,862)</u>	<u>(186,391)</u>
<i>Fund Equity Beginning of Year</i>	<u>124,304</u>	<u>124,304</u>	<u>124,304</u>	<u>0</u>
<i>Prior Year Encumbrances Appropriated</i>	<u>13,013</u>	<u>13,013</u>	<u>13,013</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$54,504</u>	<u>\$255,846</u>	<u>\$69,455</u>	<u>(\$186,391)</u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Maintenance Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Intergovernmental	\$1,893,100	\$1,893,100	\$1,774,917	(\$118,183)
Interest	43,000	43,000	21,758	(21,242)
Miscellaneous	0	0	13,926	13,926
<i>Total Revenues</i>	<u>1,936,100</u>	<u>1,936,100</u>	<u>1,810,601</u>	<u>(125,499)</u>
Expenditures				
Current:				
Transportation:				
Street Maintenance and Repair:				
Salaries	358,200	358,200	306,923	51,277
Fringe Benefits	90,300	90,300	71,137	19,163
Contractual Services	70,924	70,476	58,791	11,685
Materials and Supplies	810,594	746,320	687,512	58,808
Capital Outlay	1,532,799	1,532,799	1,421,711	111,088
Other	63,570	43,959	25,484	18,475
<i>Total Expenditures</i>	<u>2,926,387</u>	<u>2,842,054</u>	<u>2,571,558</u>	<u>270,496</u>
<i>Net Change in Fund Balance</i>	(990,287)	(905,954)	(760,957)	144,997
<i>Fund Balance Beginning of Year</i>	2,253,042	2,253,042	2,253,042	0
Prior Year Encumbrances Appropriated	128,687	128,687	128,687	0
<i>Fund Balance End of Year</i>	<u>\$1,391,442</u>	<u>\$1,475,775</u>	<u>\$1,620,772</u>	<u>\$144,997</u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
State Highway Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Intergovernmental	\$153,300	\$153,300	\$143,912	(\$9,388)
Interest	17,000	17,000	10,485	(6,515)
<i>Total Revenues</i>	<u>170,300</u>	<u>170,300</u>	<u>154,397</u>	<u>(15,903)</u>
Expenditures				
Current:				
Transportation:				
State Highway				
Materials and Supplies	52,323	52,000	47,351	4,649
Other	5,000	5,000	0	5,000
<i>Total Expenditures</i>	<u>57,323</u>	<u>57,000</u>	<u>47,351</u>	<u>9,649</u>
<i>Net Change in Fund Balance</i>	112,977	113,300	107,046	(6,254)
<i>Fund Balance Beginning of Year</i>	1,020,400	1,020,400	1,020,400	0
Prior Year Encumbrances Appropriated	<u>323</u>	<u>323</u>	<u>323</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,133,700</u></u>	<u><u>\$1,134,023</u></u>	<u><u>\$1,127,769</u></u>	<u><u>(\$6,254)</u></u>

City of Westlake, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Permissive Motor Vehicle License Fund
For the Year Ended December 31, 2020*

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Permissive Motor Vehicle Taxes	\$240,000	\$240,000	\$234,907	(\$5,093)
Interest	18,000	18,000	8,849	(9,151)
Miscellaneous	0	0	465	465
<i>Total Revenues</i>	<u>258,000</u>	<u>258,000</u>	<u>244,221</u>	<u>(13,779)</u>
Expenditures				
Current:				
Transportation:				
Permissive Motor Vehicle License:				
Capital Outlay	288,765	288,765	288,765	0
Other	1,280	1,000	500	500
<i>Total Expenditures</i>	<u>290,045</u>	<u>289,765</u>	<u>289,265</u>	<u>500</u>
<i>Net Change in Fund Balance</i>	(32,045)	(31,765)	(45,044)	(13,279)
<i>Fund Balance Beginning of Year</i>	477,932	477,932	477,932	0
Prior Year Encumbrances Appropriated	<u>289,045</u>	<u>289,045</u>	<u>289,045</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$734,932</u></u>	<u><u>\$735,212</u></u>	<u><u>\$721,933</u></u>	<u><u>(\$13,279)</u></u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Police Pension Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Property Taxes	\$419,163	\$419,163	\$423,272	\$4,109
Intergovernmental	47,834	47,834	46,995	(839)
<i>Total Revenues</i>	466,997	466,997	470,267	3,270
Expenditures				
Current:				
Security of Persons and Property:				
Police Pension:				
Fringe Benefits	1,175,000	1,175,000	968,571	206,429
<i>Excess of Revenues Over (Under) Expenditures</i>	(708,003)	(708,003)	(498,304)	209,699
Other Financing Sources (Uses)				
Transfers In	700,000	700,000	500,000	(200,000)
<i>Net Change in Fund Balance</i>	(8,003)	(8,003)	1,696	9,699
<i>Fund Balance Beginning of Year</i>	249,859	249,859	249,859	0
<i>Fund Balance End of Year</i>	\$241,856	\$241,856	\$251,555	\$9,699

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Fire Pension Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Property Taxes	\$419,163	\$419,163	\$423,271	\$4,108
Intergovernmental	47,834	47,834	46,995	(839)
<i>Total Revenues</i>	466,997	466,997	470,266	3,269
Expenditures				
Current:				
Security of Persons and Property:				
Fire Pension:				
Fringe Benefits	1,090,000	1,090,000	994,251	95,749
<i>Excess of Revenues Over (Under) Expenditures</i>	(623,003)	(623,003)	(523,985)	99,018
Other Financing Sources (Uses)				
Transfers In	600,000	600,000	500,000	(100,000)
<i>Net Change in Fund Balance</i>	(23,003)	(23,003)	(23,985)	(982)
<i>Fund Balance Beginning of Year</i>	232,464	232,464	232,464	0
<i>Fund Balance End of Year</i>	\$209,461	\$209,461	\$208,479	(\$982)

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Police and Fire Operating Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Property Taxes	\$1,257,492	\$1,257,492	\$1,269,758	\$12,266
Intergovernmental	143,500	143,500	140,977	(2,523)
<i>Total Revenues</i>	<u>1,400,992</u>	<u>1,400,992</u>	<u>1,410,735</u>	<u>9,743</u>
Expenditures				
Current:				
Security of Persons and Property:				
Police and Fire Operating:				
Salaries	1,431,100	1,431,100	1,353,502	77,598
Fringe Benefits	36,100	36,100	34,838	1,262
<i>Total Expenditures</i>	<u>1,467,200</u>	<u>1,467,200</u>	<u>1,388,340</u>	<u>78,860</u>
<i>Net Change in Fund Balance</i>	(66,208)	(66,208)	22,395	88,603
<i>Fund Balance Beginning of Year</i>	<u>541,006</u>	<u>541,006</u>	<u>541,006</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$474,798</u></u>	<u><u>\$474,798</u></u>	<u><u>\$563,401</u></u>	<u><u>\$88,603</u></u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Law Enforcement Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Fines and Forfeitures	\$30,000	\$30,000	\$126,728	\$96,728
Intergovernmental	0	0	1,275	1,275
<i>Total Revenues</i>	30,000	30,000	128,003	98,003
Expenditures				
Current:				
Security of Persons and Property:				
Police Department:				
Other	54,346	52,943	14,409	38,534
<i>Excess of Revenues Over (Under) Expenditures</i>	(24,346)	(22,943)	113,594	136,537
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	2,087	2,087
<i>Net Change in Fund Balance</i>	(24,346)	(22,943)	115,681	138,624
<i>Fund Balance Beginning of Year</i>	571,609	571,609	571,609	0
Prior Year Encumbrances Appropriated	4,346	4,346	4,346	0
<i>Fund Balance End of Year</i>	<u>\$551,609</u>	<u>\$553,012</u>	<u>\$691,636</u>	<u>\$138,624</u>

City of Westlake, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Mandatory Drug Fines Fund
For the Year Ended December 31, 2020*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Fines and Forfeitures	\$5,000	\$5,000	\$5,017	\$17
Expenditures				
Current:				
Security of Persons and Property:				
Police Department:				
Other	<u>10,000</u>	<u>10,000</u>	<u>10,000</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	(5,000)	(5,000)	(4,983)	17
<i>Fund Balance Beginning of Year</i>	<u>69,913</u>	<u>69,913</u>	<u>69,913</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$64,913</u></u>	<u><u>\$64,913</u></u>	<u><u>\$64,930</u></u>	<u><u>\$17</u></u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Alcohol Education Fund
For the Year Ended December 31, 2020

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Fines and Forfeitures	\$10,000	\$10,000	\$4,857	(\$5,143)
Expenditures				
Current:				
Security of Persons and Property:				
Police Department:				
Other	<u>10,000</u>	<u>10,000</u>	<u>10,000</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	0	0	(5,143)	(5,143)
<i>Fund Balance Beginning of Year</i>	<u>47,510</u>	<u>47,510</u>	<u>47,510</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$47,510</u></u>	<u><u>\$47,510</u></u>	<u><u>\$42,367</u></u>	<u><u>(\$5,143)</u></u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Juvenile Diversion Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Fines and Forfeitures	\$600	\$600	\$600	\$0
Expenditures				
Current:				
Security of Persons and Property:				
Police Department:				
Salaries	3,000	239	239	0
Fringe Benefits	500	3	3	0
Other	1,000	17,374	17,374	0
<i>Total Expenditures</i>	4,500	17,616	17,616	0
<i>Net Change in Fund Balance</i>	(3,900)	(17,016)	(17,016)	0
<i>Fund Balance Beginning of Year</i>	17,016	17,016	17,016	0
<i>Fund Balance End of Year</i>	\$13,116	\$0	\$0	\$0

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Federal Equitable Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Fines and Forfeitures	\$10,000	\$10,000	\$7,528	(\$2,472)
Interest	800	800	250	(550)
<i>Total Revenues</i>	<u>10,800</u>	<u>10,800</u>	<u>7,778</u>	<u>(3,022)</u>
Expenditures				
Current:				
Security of Persons and Property:				
Police Department:				
Contractual Services	5,000	5,000	0	5,000
Other	31,788	31,788	25,905	5,883
<i>Total Expenditures</i>	<u>36,788</u>	<u>36,788</u>	<u>25,905</u>	<u>10,883</u>
<i>Net Change in Fund Balance</i>	(25,988)	(25,988)	(18,127)	7,861
<i>Fund Balance Beginning of Year</i>	30,640	30,640	30,640	0
Prior Year Encumbrances Appropriated	1,788	1,788	1,788	0
<i>Fund Balance End of Year</i>	<u><u>\$6,440</u></u>	<u><u>\$6,440</u></u>	<u><u>\$14,301</u></u>	<u><u>\$7,861</u></u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Coronavirus Relief Fund
For the Year Ended December 31, 2020

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Intergovernmental	\$1,843,936	\$1,843,936	\$1,843,936	\$0
Interest	1,679	1,679	1,679	0
<i>Total Revenues</i>	<u>1,845,615</u>	<u>1,845,615</u>	<u>1,845,615</u>	<u>0</u>
Expenditures				
Current:				
General Government:				
Finance Department:				
Contractual Services	112	112	112	0
Civil Service:				
Contractual Services	139	139	139	0
Building Maintenance:				
Contractual Services	6,623	6,623	6,623	0
Material and Supplies	616	616	616	0
Other	1,345	1,345	1,345	0
Total Building Maintenance	<u>8,584</u>	<u>8,584</u>	<u>8,584</u>	<u>0</u>
Miscellaneous:				
Fringe Benefits	13,905	13,905	13,905	0
Material and Supplies	5,618	5,618	5,618	0
Capital Outlay	31,873	31,873	31,873	0
Other	447	447	447	0
Total Miscellaneous	<u>51,843</u>	<u>51,843</u>	<u>51,843</u>	<u>0</u>
<i>Total General Government</i>	<u>60,678</u>	<u>60,678</u>	<u>60,678</u>	<u>0</u>
Security of Persons and Property:				
Police Department:				
Salaries	849,487	849,487	849,487	0
Contractual Services	2,777	2,777	2,777	0
Materials and Supplies	85	85	85	0
Other	565	565	565	0
Total Police Department	<u>852,914</u>	<u>852,914</u>	<u>852,914</u>	<u>0</u>
Fire Department:				
Salaries	614,692	614,692	614,692	0
Materials and Supplies	3,792	3,792	3,792	0
Capital Outlay	184,114	184,114	184,114	0
Other	787	787	787	0
Total Fire Department	<u>\$803,385</u>	<u>\$803,385</u>	<u>\$803,385</u>	<u>\$0</u>

(continued)

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Coronavirus Relief Fund (continued)
For the Year Ended December 31, 2020

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Miscellaneous:				
Capital Outlay	\$59,461	\$59,461	\$59,461	\$0
<i>Total Security of Persons and Property</i>	<u>1,715,760</u>	<u>1,715,760</u>	<u>1,715,760</u>	<u>0</u>
Public Health Services:				
Community Services:				
Contractual Services	3,750	3,750	3,750	0
Capital Outlay	9,628	9,628	9,628	0
Other	7,950	7,950	7,950	0
<i>Total Public Health Services</i>	<u>21,328</u>	<u>21,328</u>	<u>21,328</u>	<u>0</u>
Transportation:				
Service Director:				
Contractual Services	112	112	112	0
City Service:				
Contractual Services	2,091	2,091	2,091	0
Materials and Supplies	1,097	1,097	1,097	0
Other	793	793	793	0
Total City Service	<u>3,981</u>	<u>3,981</u>	<u>3,981</u>	<u>0</u>
Street Maintenance and Repair:				
Contractual Services	220	220	220	0
Miscellaneous:				
Capital Outlay	9,273	9,273	9,273	0
<i>Total Transportation</i>	<u>13,586</u>	<u>13,586</u>	<u>13,586</u>	<u>0</u>
Community Environment:				
Planning:				
Contractual Services	675	675	675	0
Leisure Time Activities:				
Golf Course:				
Materials and Supplies	2,279	2,279	2,279	0
Other	619	619	619	0
Total Golf Course	<u>\$2,898</u>	<u>\$2,898</u>	<u>\$2,898</u>	<u>\$0</u>

(continued)

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Coronavirus Relief Fund (continued)
For the Year Ended December 31, 2020

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Recreation:				
Contractual Services	\$6,052	\$6,052	\$6,052	\$0
Materials and Supplies	8,205	8,205	8,205	0
Other	2,718	2,718	2,718	0
Total Recreation	16,975	16,975	16,975	0
Park:				
Contractual Services	4,597	4,597	4,597	0
Miscellaneous:				
Capital Outlay	9,118	9,118	9,118	0
<i>Total Leisure Time Activities</i>	<i>33,588</i>	<i>33,588</i>	<i>33,588</i>	<i>0</i>
<i>Total Expenditures</i>	<i>1,845,615</i>	<i>1,845,615</i>	<i>1,845,615</i>	<i>0</i>
<i>Net Change in Fund Balance</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>0</i>
<i>Fund Balance Beginning of Year</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>0</i>
<i>Fund Balance End of Year</i>	<i>\$0</i>	<i>\$0</i>	<i>\$0</i>	<i>\$0</i>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Recreation Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Municipal Income Taxes	\$250,000	\$250,000	\$250,000	\$0
Charges for Services	2,218,750	2,218,750	1,146,486	(1,072,264)
Rentals	57,500	57,500	32,365	(25,135)
Miscellaneous	30,050	30,050	12,470	(17,580)
<i>Total Revenues</i>	<u>2,556,300</u>	<u>2,556,300</u>	<u>1,441,321</u>	<u>(1,114,979)</u>
Expenditures				
Current:				
Leisure Time Activities:				
Recreation:				
Salaries	1,519,800	1,519,800	1,169,077	350,723
Fringe Benefits	379,300	379,300	292,866	86,434
Contractual Services	956,059	923,469	670,613	252,856
Materials and Supplies	207,719	207,094	93,500	113,594
Capital Outlay	8,650	8,650	2,452	6,198
Other	103,330	103,330	93,640	9,690
<i>Total Expenditures</i>	<u>3,174,858</u>	<u>3,141,643</u>	<u>2,322,148</u>	<u>819,495</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(618,558)	(585,343)	(880,827)	(295,484)
Other Financing Sources (Uses)				
Sale of Capital Assets	2,000	2,000	732	(1,268)
<i>Net Change in Fund Balance</i>	(616,558)	(583,343)	(880,095)	(296,752)
<i>Fund Balance Beginning of Year</i>	2,521,397	2,521,397	2,521,397	0
Prior Year Encumbrances Appropriated	118,658	118,658	118,658	0
<i>Fund Balance End of Year</i>	<u>\$2,023,497</u>	<u>\$2,056,712</u>	<u>\$1,759,960</u>	<u>(\$296,752)</u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Central Dispatch Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Charges for Services	\$650,000	\$650,000	\$590,139	(\$59,861)
Expenditures				
Current:				
Security of Persons and Property:				
Fire Department:				
Salaries	776,000	776,000	608,463	167,537
Fringe Benefits	294,700	294,700	223,433	71,267
Contractual Services	174,912	74,912	49,655	25,257
Materials and Supplies	6,050	6,050	458	5,592
Capital Outlay	3,500	3,500	2,618	882
Other	2,859	2,820	1,032	1,788
<i>Total Expenditures</i>	1,258,021	1,157,982	885,659	272,323
<i>Excess of Revenues Over (Under) Expenditures</i>	(608,021)	(507,982)	(295,520)	212,462
Other Financing Sources (Uses)				
Transfers In	400,000	400,000	200,000	(200,000)
<i>Net Change in Fund Balance</i>	(208,021)	(107,982)	(95,520)	12,462
<i>Fund Balance Beginning of Year</i>	371,583	371,583	371,583	0
Prior Year Encumbrances Appropriated	171	171	171	0
<i>Fund Balance End of Year</i>	\$163,733	\$263,772	\$276,234	\$12,462

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Emergency Medical Service Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Charges for Services	\$1,025,000	\$1,025,000	\$889,424	(\$135,576)
Intergovernmental	0	0	35,748	35,748
<i>Total Revenues</i>	<u>1,025,000</u>	<u>1,025,000</u>	<u>925,172</u>	<u>(99,828)</u>
Expenditures				
Current:				
Security of Persons and Property:				
Fire Department:				
Salaries	696,100	746,100	711,760	34,340
Fringe Benefits	17,200	17,200	17,187	13
Contractual Services	164,548	162,506	111,514	50,992
Materials and Supplies	23,097	23,042	13,088	9,954
Capital Outlay	32,810	32,810	23,843	8,967
Other	145,000	145,000	130,677	14,323
<i>Total Expenditures</i>	<u>1,078,755</u>	<u>1,126,658</u>	<u>1,008,069</u>	<u>118,589</u>
<i>Net Change in Fund Balance</i>	(53,755)	(101,658)	(82,897)	18,761
<i>Fund Balance Beginning of Year</i>	1,474,371	1,474,371	1,474,371	0
Prior Year Encumbrances Appropriated	21,355	21,355	21,355	0
<i>Fund Balance End of Year</i>	<u>\$1,441,971</u>	<u>\$1,394,068</u>	<u>\$1,412,829</u>	<u>\$18,761</u>

City of Westlake, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Cemetery Investment Fund
For the Year Ended December 31, 2020*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Charges for Services	\$15,000	\$15,000	\$17,325	\$2,325
Expenditures				
Current:				
Public Health Services:				
Cemetery Operations:				
Other	<u>23,000</u>	<u>23,000</u>	<u>950</u>	<u>22,050</u>
<i>Net Change in Fund Balance</i>	(8,000)	(8,000)	16,375	24,375
<i>Fund Balance Beginning of Year</i>	<u>595,914</u>	<u>595,914</u>	<u>595,914</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$587,914</u></u>	<u><u>\$587,914</u></u>	<u><u>\$612,289</u></u>	<u><u>\$24,375</u></u>

City of Westlake, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Westlake/Bay Ecological Fund
For the Year Ended December 31, 2020*

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Charges for Services	\$95,000	\$95,000	\$146,932	\$51,932
Expenditures				
Current:				
Basic Utility Services:				
Litter Prevention:				
Salaries	69,000	69,000	60,876	8,124
Fringe Benefits	10,600	10,600	9,187	1,413
Contractual Services	39,090	39,022	31,654	7,368
Other	13,597	9,500	6,990	2,510
<i>Total Expenditures</i>	132,287	128,122	108,707	19,415
<i>Net Change in Fund Balance</i>	(37,287)	(33,122)	38,225	71,347
<i>Fund Balance Beginning of Year</i>	54,999	54,999	54,999	0
Prior Year Encumbrances Appropriated	5,187	5,187	5,187	0
<i>Fund Balance End of Year</i>	\$22,899	\$27,064	\$98,411	\$71,347

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
City Donations Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Contributions and Donations	\$40,500	\$40,900	\$48,713	\$7,813
Expenditures				
Current:				
Community Environment:				
Donations:				
Capital Outlay	0	7,100	7,050	50
Other	63,638	60,938	39,014	21,924
<i>Total Expenditures</i>	63,638	68,038	46,064	21,974
<i>Net Change in Fund Balance</i>	(23,138)	(27,138)	2,649	29,787
<i>Fund Balance Beginning of Year</i>	220,688	220,688	220,688	0
Prior Year Encumbrances Appropriated	1,638	1,638	1,638	0
<i>Fund Balance End of Year</i>	\$199,188	\$195,188	\$224,975	\$29,787

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Swimming Pool Operation Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Charges for Services	\$365,600	\$365,600	\$154,460	(\$211,140)
Miscellaneous	300	300	0	(300)
<i>Total Revenues</i>	<u>365,900</u>	<u>365,900</u>	<u>154,460</u>	<u>(211,440)</u>
Expenditures				
Current:				
Leisure Time Activities:				
Recreation:				
Salaries	240,500	215,500	213,649	1,851
Fringe Benefits	40,200	34,200	32,993	1,207
Contractual Services	110,765	99,333	88,743	10,590
Materials and Supplies	16,500	11,500	10,222	1,278
Other	3,500	3,500	2,042	1,458
<i>Total Expenditures</i>	<u>411,465</u>	<u>364,033</u>	<u>347,649</u>	<u>16,384</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(45,565)	1,867	(193,189)	(195,056)
Other Financing Sources (Uses)				
Transfers In	0	0	150,000	150,000
<i>Net Change in Fund Balance</i>	(45,565)	1,867	(43,189)	(45,056)
<i>Fund Balance Beginning of Year</i>	54,654	54,654	54,654	0
Prior Year Encumbrances Appropriated	11,265	11,265	11,265	0
<i>Fund Balance End of Year</i>	<u>\$20,354</u>	<u>\$67,786</u>	<u>\$22,730</u>	<u>(\$45,056)</u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Senior/Community Service Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Charges for Services	\$110,000	\$110,000	\$19,893	(\$90,107)
Contributions and Donations	15,000	15,000	9,255	(5,745)
<i>Total Revenues</i>	<u>125,000</u>	<u>125,000</u>	<u>29,148</u>	<u>(95,852)</u>
Expenditures				
Current:				
Public Health Services:				
Senior/Community Services:				
Contractual Services	6,992	6,485	5,281	1,204
Materials and Supplies	4,000	4,000	2,768	1,232
Other	134,693	92,693	20,669	72,024
<i>Total Expenditures</i>	<u>145,685</u>	<u>103,178</u>	<u>28,718</u>	<u>74,460</u>
<i>Net Change in Fund Balance</i>	(20,685)	21,822	430	(21,392)
<i>Fund Balance Beginning of Year</i>	73,848	73,848	73,848	0
Prior Year Encumbrances Appropriated	3,185	3,185	3,185	0
<i>Fund Balance End of Year</i>	<u>\$56,348</u>	<u>\$98,855</u>	<u>\$77,463</u>	<u>(\$21,392)</u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Cemetery Operating Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Charges for Services	\$20,000	\$20,000	\$21,602	\$1,602
Interest	12,500	12,500	5,816	(6,684)
<i>Total Revenues</i>	<u>32,500</u>	<u>32,500</u>	<u>27,418</u>	<u>(5,082)</u>
Expenditures				
Current:				
Public Health Services:				
Cemetery Operations:				
Salaries	70,200	70,200	64,985	5,215
Fringe Benefits	27,000	27,000	26,150	850
Contractual Services	23,404	20,540	15,092	5,448
Materials and Supplies	13,300	13,300	4,745	8,555
Capital Outlay	650	650	617	33
Other	16,150	16,150	14,331	1,819
<i>Total Expenditures</i>	<u>150,704</u>	<u>147,840</u>	<u>125,920</u>	<u>21,920</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(118,204)	(115,340)	(98,502)	16,838
Other Financing Sources (Uses)				
Transfers In	100,000	100,000	100,000	0
<i>Net Change in Fund Balance</i>	(18,204)	(15,340)	1,498	16,838
<i>Fund Balance Beginning of Year</i>	81,187	81,187	81,187	0
Prior Year Encumbrances Appropriated	3,654	3,654	3,654	0
<i>Fund Balance End of Year</i>	<u>\$66,637</u>	<u>\$69,501</u>	<u>\$86,339</u>	<u>\$16,838</u>

City of Westlake, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Reserve for Compensated Absences Fund
For the Year Ended December 31, 2020*

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Current:				
General Government:				
Compensated Absences:				
Salaries	800,000	800,000	717,400	82,600
Fringe Benefits	11,600	11,600	8,899	2,701
<i>Total Expenditures</i>	811,600	811,600	726,299	85,301
<i>Net Change in Fund Balance</i>	(811,600)	(811,600)	(726,299)	85,301
<i>Fund Balance Beginning of Year</i>	1,013,977	1,013,977	1,013,977	0
<i>Fund Balance End of Year</i>	\$202,377	\$202,377	\$287,678	\$85,301

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Obligation Bond Retirement Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Municipal Income Taxes	\$25,750	\$25,750	\$25,750	\$0
Other	0	0	100	100
<i>Total Revenues</i>	<u>25,750</u>	<u>25,750</u>	<u>25,850</u>	<u>100</u>
Expenditures				
Debt Service:				
Principal Retirement	3,670,000	3,670,000	3,670,000	0
Interest and Fiscal Charges	359,900	359,900	359,896	4
Note Issuance Costs	0	25,000	22,250	2,750
<i>Total Expenditures</i>	<u>4,029,900</u>	<u>4,054,900</u>	<u>4,052,146</u>	<u>2,754</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(4,004,150)</u>	<u>(4,029,150)</u>	<u>(4,026,296)</u>	<u>2,854</u>
Other Financing Sources (Uses)				
General Obligation Notes Issued	3,000,000	3,500,000	3,500,000	0
General Obligation Notes Premium	0	27,880	27,880	0
<i>Total Other Financing Sources (Uses)</i>	<u>3,000,000</u>	<u>3,527,880</u>	<u>3,527,880</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	<u>(1,004,150)</u>	<u>(501,270)</u>	<u>(498,416)</u>	<u>2,854</u>
<i>Fund Balance Beginning of Year</i>	<u>1,004,157</u>	<u>1,004,157</u>	<u>1,004,157</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$7</u></u>	<u><u>\$502,887</u></u>	<u><u>\$505,741</u></u>	<u><u>\$2,854</u></u>

City of Westlake, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Special Assessment Bond Retirement Fund
For the Year Ended December 31, 2020*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Special Assessments	\$30,000	\$30,000	\$30,169	\$169
Expenditures				
Debt Service:				
Principal Retirement	50,000	50,000	50,000	0
Interest and Fiscal Charges	6,000	6,000	5,299	701
<i>Total Expenditures</i>	<u>56,000</u>	<u>56,000</u>	<u>55,299</u>	<u>701</u>
<i>Net Change in Fund Balance</i>	(26,000)	(26,000)	(25,130)	870
<i>Fund Balance Beginning of Year</i>	<u>208,617</u>	<u>208,617</u>	<u>208,617</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$182,617</u>	<u>\$182,617</u>	<u>\$183,487</u>	<u>\$870</u>

City of Westlake, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Issue II Bond Retirement Fund
For the Year Ended December 31, 2020*

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Municipal Income Taxes	\$811,000	\$811,000	\$811,000	\$0
Expenditures				
Debt Service:				
Principal Retirement	750,000	750,000	750,000	0
Interest and Fiscal Charges	61,000	61,000	61,000	0
<i>Total Expenditures</i>	811,000	811,000	811,000	0
<i>Net Change in Fund Balance</i>	0	0	0	0
<i>Fund Balance Beginning of Year</i>	0	0	0	0
<i>Fund Balance End of Year</i>	\$0	\$0	\$0	\$0

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Storm Drainage Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Licenses, Permits and Fees	\$40,000	\$40,000	\$69,762	\$29,762
Interest	19,000	19,000	8,665	(10,335)
<i>Total Revenues</i>	<u>59,000</u>	<u>59,000</u>	<u>78,427</u>	<u>19,427</u>
Expenditures				
Current:				
Basic Utility Services:				
Storm Drainage:				
Salaries	30,000	30,000	4,905	25,095
Fringe Benefits	4,400	4,400	757	3,643
Capital Outlay	541	541	541	0
Other	79,075	78,947	45,171	33,776
<i>Total Expenditures</i>	<u>114,016</u>	<u>113,888</u>	<u>51,374</u>	<u>62,514</u>
<i>Net Change in Fund Balance</i>	(55,016)	(54,888)	27,053	81,941
<i>Fund Balance Beginning of Year</i>	884,265	884,265	884,265	0
Prior Year Encumbrances Appropriated	4,016	4,016	4,016	0
<i>Fund Balance End of Year</i>	<u>\$833,265</u>	<u>\$833,393</u>	<u>\$915,334</u>	<u>\$81,941</u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
American Greetings Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Interest	\$0	\$0	\$6,476	\$6,476
Contributions and Donations	400,000	400,000	400,000	0
<i>Total Revenues</i>	400,000	400,000	406,476	6,476
Expenditures				
Capital Outlay:				
American Greetings:				
Capital Outlay	1,403,000	2,473,000	2,453,939	19,061
<i>Net Change in Fund Balance</i>	(1,003,000)	(2,073,000)	(2,047,463)	25,537
<i>Fund Balance Beginning of Year</i>	2,147,731	2,147,731	2,147,731	0
<i>Fund Balance End of Year</i>	\$1,144,731	\$74,731	\$100,268	\$25,537

City of Westlake, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Market Square Fund
For the Year Ended December 31, 2020*

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Interest	\$0	\$0	\$6	\$6
Expenditures				
Capital Outlay:				
Market Square Project:				
Capital Outlay	434,700	44,700	39,184	5,516
<i>Excess of Revenues Over (Under) Expenditures</i>	(434,700)	(44,700)	(39,178)	5,522
Other Financing Sources (Uses)				
Transfers - In	400,000	400,000	0	(400,000)
<i>Net Change in Fund Balance</i>	(34,700)	355,300	(39,178)	(394,478)
<i>Fund Balance Beginning of Year</i>	12,147	12,147	12,147	0
Prior Year Encumbrances Appropriated	34,700	34,700	34,700	0
<i>Fund Balance End of Year</i>	<u>\$12,147</u>	<u>\$402,147</u>	<u>\$7,669</u>	<u>(\$394,478)</u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Issue II Improvement Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Capital Outlay:				
Issue II Improvements:				
Capital Outlay	1,827	1,827	1,827	0
Debt Service:				
Principal Retirement	156,873	77,873	77,518	355
<i>Total Expenditures</i>	158,700	79,700	79,345	355
<i>Excess of Revenues Over (Under) Expenditures</i>	(158,700)	(79,700)	(79,345)	355
Other Financing Sources (Uses)				
Transfers In	158,700	158,700	81,140	(77,560)
<i>Net Change in Fund Balance</i>	0	79,000	1,795	(77,205)
<i>Fund Balance Beginning of Year</i>	77,551	77,551	77,551	0
<i>Fund Balance End of Year</i>	\$77,551	\$156,551	\$79,346	(\$77,205)

City of Westlake, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Impact Fees Fund
For the Year Ended December 31, 2020*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Licenses, Permits and Fees	\$25,000	\$25,000	\$40,451	\$15,451
Expenditures				
Capital Outlay:				
Impact Fee:				
Capital Outlay	541,131	541,131	48,863	492,268
Other	11,750	11,500	5,083	6,417
<i>Total Expenditures</i>	<u>552,881</u>	<u>552,631</u>	<u>53,946</u>	<u>498,685</u>
<i>Net Change in Fund Balance</i>	(527,881)	(527,631)	(13,495)	514,136
<i>Fund Balance Beginning of Year</i>	1,391,357	1,391,357	1,391,357	0
Prior Year Encumbrances Appropriated	<u>29,381</u>	<u>29,381</u>	<u>29,381</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$892,857</u></u>	<u><u>\$893,107</u></u>	<u><u>\$1,407,243</u></u>	<u><u>\$514,136</u></u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Grants Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Intergovernmental	\$0	\$0	\$0	\$0
Expenditures				
Current:				
Capital Outlay:				
Grants:				
Salaries	10,000	10,000	0	10,000
Fringe Benefits	1,700	1,700	0	1,700
Capital Outlay	300,000	300,000	282,623	17,377
Other	3,300	3,300	0	3,300
<i>Total Expenditures</i>	315,000	315,000	282,623	32,377
<i>Excess of Revenues Over (Under) Expenditures</i>	(315,000)	(315,000)	(282,623)	32,377
Other Financing Sources (Uses)				
Advances In	315,000	315,000	315,000	0
<i>Net Change in Fund Balance</i>	0	0	32,377	32,377
<i>Fund Balance Beginning of Year</i>	7,053	7,053	7,053	0
<i>Fund Balance End of Year</i>	<u>\$7,053</u>	<u>\$7,053</u>	<u>\$39,430</u>	<u>\$32,377</u>

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Sidewalks Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Charges for Services	\$40,000	\$40,000	\$59,384	\$19,384
Expenditures				
Capital Outlay:				
Sidewalk Improvement:				
Salaries	5,000	5,000	85	4,915
Fringe Benefits	800	800	13	787
Contractual Services	500	500	494	6
Materials and Supplies	200	200	0	200
Capital Outlay	224,898	224,898	224,898	0
Other	500	500	0	500
<i>Total Expenditures</i>	231,898	231,898	225,490	6,408
<i>Excess of Revenues Over (Under) Expenditures</i>	(191,898)	(191,898)	(166,106)	25,792
Other Financing Sources (Uses)				
Advances Out	(50,000)	(100,000)	(100,000)	0
<i>Net Change in Fund Balance</i>	(241,898)	(291,898)	(266,106)	25,792
<i>Fund Balance Beginning of Year</i>	67,307	67,307	67,307	0
Prior Year Encumbrances Appropriated	224,898	224,898	224,898	0
<i>Fund Balance End of Year</i>	\$50,307	\$307	\$26,099	\$25,792

City of Westlake, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Recreation Center Construction Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Municipal Income Taxes	\$2,479,126	\$2,479,126	\$2,440,124	(\$39,002)
Expenditures				
Capital Outlay:				
Recreation Center Construction:				
Salaries	50,000	50,000	23,435	26,565
Fringe Benefits	7,800	7,800	3,614	4,186
Contractual Services	87,000	87,000	82,013	4,987
Capital Outlay	5,513,345	3,113,345	2,043,931	1,069,414
Other	76,070	76,070	56,300	19,770
<i>Total Expenditures</i>	<u>5,734,215</u>	<u>3,334,215</u>	<u>2,209,293</u>	<u>1,124,922</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(3,255,089)	(855,089)	230,831	1,085,920
Other Financing Sources (Uses)				
Transfers In	1,500,000	1,500,000	0	(1,500,000)
<i>Net Change in Fund Balance</i>	(1,755,089)	644,911	230,831	(414,080)
<i>Fund Balance Beginning of Year</i>	265,326	265,326	265,326	0
Prior Year Encumbrances Appropriated	1,847,215	1,847,215	1,847,215	0
<i>Fund Balance End of Year</i>	<u>\$357,452</u>	<u>\$2,757,452</u>	<u>\$2,343,372</u>	<u>(\$414,080)</u>

City of Westlake, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Hospitalization Fund
For the Year Ended December 31, 2020

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Charges for Services	\$3,080,000	\$3,080,000	\$3,460,558	\$380,558
Expenses				
Contractual Services	743,626	731,816	731,816	0
Claims	4,320,158	4,079,680	3,601,582	478,098
<i>Total Expenses</i>	<u>5,063,784</u>	<u>4,811,496</u>	<u>4,333,398</u>	<u>478,098</u>
<i>Net Change in Fund Equity</i>	(1,983,784)	(1,731,496)	(872,840)	858,656
<i>Fund Equity Beginning of Year</i>	3,410,145	3,410,145	3,410,145	0
Prior Year Encumbrances Appropriated	<u>863,784</u>	<u>863,784</u>	<u>863,784</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$2,290,145</u>	<u>\$2,542,433</u>	<u>\$3,401,089</u>	<u>\$858,656</u>



Statistical Section

This Part of the City of Westlake, Ohio’s Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City’s overall financial health.

Contents	Pages(s)
<i>Financial Trends</i>	S2 – S11
These schedules contain trend information to help the reader understand how the City’s financial performance and well-being have changed over time.	
<i>Revenue Capacity</i>	S12 – S19
These schedules contain information to help the reader assess the City’s most significant local revenues, the property tax and the municipal income tax.	
<i>Debt Capacity</i>	S20 - S26
These schedules present information to help the reader assess the affordability of the City’s current levels of outstanding debt and the City’s ability to issue additional debt in the future.	
<i>Demographic and Economic Information</i>	S27 – S31
These schedules offer economic and demographic indicators to help the reader understand the environment within which the City’s financial activities take place.	
<i>Operating Information</i>	S32 - S35
These schedules contain service and infrastructure data to help the reader understand how the information in the City’s financial report relates to the services the City provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

City of Westlake, Ohio
Net Position by Component
Last Ten Years
(accrual basis of accounting)

	<u>2020 (4)</u>	<u>2019 (4) (3)</u>	<u>2018 (3) (2)</u>	<u>2017 (2)</u>
Governmental Activities				
Net Investment in Capital Assets	\$160,662,099	\$162,443,570	\$153,724,619	\$150,012,872
Restricted	34,827,474	31,918,399	35,168,280	29,908,511
Unrestricted (Deficit)	<u>23,038,243</u>	<u>14,907,627</u>	<u>(3,751,308)</u>	<u>(1,317,783)</u>
<i>Total Governmental Activities Net Position</i>	<u>218,527,816</u>	<u>209,269,596</u>	<u>185,141,591</u>	<u>178,603,600</u>
Business-Type Activities				
Net Investment in Capital Assets	22,789,808	23,158,883	24,165,246	25,236,744
Unrestricted	<u>11,290,052</u>	<u>12,181,268</u>	<u>12,285,750</u>	<u>12,378,706</u>
<i>Total Business-Type Activities Net Position</i>	<u>34,079,860</u>	<u>35,340,151</u>	<u>36,450,996</u>	<u>37,615,450</u>
Primary government				
Net Investment in Capital Assets	183,451,907	185,602,453	177,889,865	175,249,616
Restricted	34,827,474	31,918,399	35,168,280	29,908,511
Unrestricted	<u>34,328,295</u>	<u>27,088,895</u>	<u>8,534,442</u>	<u>11,060,923</u>
<i>Total Primary Government Net Position</i>	<u>\$252,607,676</u>	<u>\$244,609,747</u>	<u>\$221,592,587</u>	<u>\$216,219,050</u>

- (1) The effects of the implementation of GASB Statement No. 68 are reflected in the 2015 and 2014 amounts.
(2) The effects of the implementation of GASB Statement No. 75 are reflected in the 2018 and 2017 amounts.
(3) The effects of the implementation of GASB Statement No. 84 are reflected in the 2019 and 2018 amounts.
(4) The effects of the implementation of GASB Statement No. 83 are reflected in the 2020 and 2019 amounts.

2016	2015 (1)	2014 (1)	2013	2012	2011
\$143,617,893	\$139,414,217	\$126,984,208	\$127,651,517	\$121,260,561	\$120,651,597
33,733,248	31,672,209	42,096,325	37,706,036	36,145,785	39,248,472
23,785,685	25,293,630	19,108,390	42,509,763	40,264,326	32,946,087
201,136,826	196,380,056	188,188,923	207,867,316	197,670,672	192,846,156
25,239,798	25,995,165	26,983,590	28,088,783	30,295,832	30,643,725
13,683,994	13,072,759	12,822,985	13,197,731	13,684,924	15,072,756
38,923,792	39,067,924	39,806,575	41,286,514	43,980,756	45,716,481
168,857,691	165,409,382	153,967,798	155,740,300	151,556,393	151,295,322
33,733,248	31,672,209	42,096,325	37,706,036	36,145,785	39,248,472
37,469,679	38,366,389	31,931,375	55,707,494	53,949,250	48,018,843
\$240,060,618	\$235,447,980	\$227,995,498	\$249,153,830	\$241,651,428	\$238,562,637

City of Westlake, Ohio
Changes in Net Position
Last Ten Years
(accrual basis of accounting)

	2020	2019	2018 (2)	2017
Program Revenues				
Governmental Activities:				
Charges for Services:				
General Government	\$442,232	\$894,779	\$846,400	\$851,366
Security of Persons and Property	1,937,458	2,265,514	2,483,881	1,799,719
Public Health Services	134,060	182,509	189,707	141,390
Transportation	162,669	381,563	238,451	343,883
Community Environment	31,262	35,845	36,677	32,105
Basic Utility Services	240,102	215,010	112,735	206,818
Leisure Time Activities	1,373,799	2,444,318	2,410,920	2,515,169
Operating Grants and Contributions	4,255,205	2,408,714	1,831,175	1,837,505
Capital Grants and Contributions	1,065,359	3,591,148	439,793	3,908,156
<i>Total Governmental Activities Program Revenues</i>	<u>9,642,146</u>	<u>12,419,400</u>	<u>8,589,739</u>	<u>11,636,111</u>
Business-Type Activities:				
Charges for Services:				
Sewer	2,769,647	2,771,877	2,794,566	2,673,800
Golf Course	361,879	297,407	266,012	283,672
Capital Grants and Contributions	38,283	151,797	0	58,952
<i>Total Business-Type Activities Program Revenues</i>	<u>3,169,809</u>	<u>3,221,081</u>	<u>3,060,578</u>	<u>3,016,424</u>
<i>Total Primary Government Program Revenues</i>	<u>12,811,955</u>	<u>15,640,481</u>	<u>11,650,317</u>	<u>14,652,535</u>
Expenses				
Governmental Activities:				
General Government	8,082,818	11,114,344	10,056,237	10,794,762
Security of Persons and Property	21,462,818	4,061,787	20,715,593	18,414,710
Public Health Services	1,315,873	1,602,429	1,467,530	1,321,235
Transportation	14,549,495	15,035,224	12,000,797	15,562,035
Community Environment	3,403,202	3,879,645	3,320,222	3,417,017
Basic Utility Services	2,742,590	2,796,293	2,982,805	2,740,832
Leisure Time Activities	4,461,553	5,110,463	4,413,027	4,553,093
Interest and Fiscal Charges	2,504,279	2,511,053	2,544,287	2,570,868
<i>Total Governmental Activities Expenses</i>	<u>58,522,628</u>	<u>46,111,238</u>	<u>57,500,498</u>	<u>59,374,552</u>
Business-Type Activities:				
Sewer	4,071,467	3,969,930	3,847,077	3,793,775
Golf	471,701	513,647	482,889	431,112
<i>Total Business-Type Activities Expenses</i>	<u>4,543,168</u>	<u>4,483,577</u>	<u>4,329,966</u>	<u>4,224,887</u>
<i>Total Primary Government Expenses</i>	<u>\$63,065,796</u>	<u>\$50,594,815</u>	<u>\$61,830,464</u>	<u>\$63,599,439</u>

2016	2015 (1)	2014	2013	2012	2011
\$615,600	\$648,223	\$1,013,675	\$760,751	\$496,295	\$544,628
1,746,310	1,790,833	1,650,934	1,719,144	1,030,741	1,084,774
100,585	97,200	78,150	86,828	144,383	166,906
950,920	556,556	475,729	581,149	415,183	358,448
98,052	116,909	81,787	78,126	378,779	200,992
248,538	129,890	88,531	126,920	182,005	177,435
2,503,902	2,600,202	2,311,885	2,481,187	2,512,420	2,407,993
1,608,091	1,634,552	1,785,738	1,525,808	2,104,715	2,815,006
5,251,537	8,820,731	8,243,682	3,321,851	1,422,539	1,546,514
13,123,535	16,395,096	15,730,111	10,681,764	8,687,060	9,302,696
2,760,363	2,753,856	2,685,737	2,189,435	1,864,043	1,733,629
294,337	312,266	308,476	309,945	331,372	299,480
121,829	127,383	0	168,731	47,087	0
3,176,529	3,193,505	2,994,213	2,668,111	2,242,502	2,033,109
16,300,064	19,588,601	18,724,324	13,349,875	10,929,562	11,335,805
8,160,095	7,678,275	8,418,520	6,840,500	7,404,615	7,902,687
19,024,502	17,282,475	17,487,121	14,405,743	15,042,478	14,747,275
1,178,898	1,224,487	1,174,508	891,433	1,073,921	1,190,286
14,176,484	13,864,015	11,442,820	10,875,198	10,977,479	11,927,202
2,045,702	2,101,651	3,388,227	1,492,557	1,475,762	1,721,879
2,979,184	2,908,847	2,180,366	2,240,089	2,058,732	1,801,486
4,269,174	4,089,416	4,064,325	3,992,595	3,762,378	3,788,078
3,034,994	2,822,396	2,117,493	663,122	1,253,224	806,303
54,869,033	51,971,562	50,273,380	41,401,237	43,048,589	43,885,196
3,404,204	3,519,865	3,324,980	3,897,755	3,557,778	3,684,221
461,152	453,454	450,130	452,592	478,255	428,838
3,865,356	3,973,319	3,775,110	4,350,347	4,036,033	4,113,059
\$58,734,389	\$55,944,881	\$54,048,490	\$45,751,584	\$47,084,622	\$47,998,255

(continued)

City of Westlake, Ohio
Changes in Net Position (continued)
Last Ten Years
(accrual basis of accounting)

	2020	2019	2018 (2)	2017
Net (Expense)/Revenue				
Governmental Activities	(\$48,880,482)	(\$33,691,838)	(\$48,910,759)	(\$47,738,441)
Business-Type Activities	(1,373,359)	(1,262,496)	(1,269,388)	(1,208,463)
<i>Total Primary Government Net Expense</i>	<u>(50,253,841)</u>	<u>(34,954,334)</u>	<u>(50,180,147)</u>	<u>(48,946,904)</u>
General Revenues and Other Changes in Net Position				
Governmental Activities:				
Taxes:				
Property Taxes Levied For:				
General Purposes	11,716,722	11,101,300	10,283,784	10,154,907
Other Purposes	2,191,466	2,076,276	1,923,370	1,899,367
Debt Service	0	0	0	0
Municipal Income Taxes Levied For:				
General Purposes	21,488,472	21,615,250	21,693,454	20,243,282
Recreation	249,139	249,984	250,147	247,096
Debt Service	1,523,625	1,984,670	1,991,299	1,977,163
Capital Outlay	9,075,455	8,860,698	8,748,613	8,172,129
Admissions Tax	48,026	174,335	179,818	155,861
Hotel Tax	348,112	664,172	648,529	624,085
Grants and Entitlements not Restricted to Specific Programs	1,871,601	1,870,709	1,701,700	1,601,753
Unrestricted Contributions	10,695	10,727	17,997	15,516
Franchise Taxes	575,900	599,136	621,160	608,919
Interest	1,587,425	2,848,906	1,625,894	762,066
Payment in Lieu of Taxes	4,725,075	4,702,454	4,854,112	3,706,657
Gain on Sale of Capital Assets	23,793	70,033	43,939	43,314
Miscellaneous	2,703,196	1,001,443	864,934	1,407,551
Transfers	0	0	0	(623,488)
<i>Total Governmental Activities</i>	<u>58,138,702</u>	<u>57,830,093</u>	<u>55,448,750</u>	<u>50,996,178</u>
Business-Type Activities:				
Interest	106,559	178,662	99,098	52,958
Gain on Sale of Capital Assets	0	0	327	1,500
Gain in Joint Venture	0	0	0	0
Miscellaneous	6,509	4,739	5,509	5,593
Transfers	0	0	0	623,488
<i>Total Business-Type Activities</i>	<u>113,068</u>	<u>183,401</u>	<u>104,934</u>	<u>683,539</u>
<i>Total Primary Government</i>	<u>58,251,770</u>	<u>58,013,494</u>	<u>55,553,684</u>	<u>51,679,717</u>
Change in Net Position				
Governmental Activities	9,258,220	24,138,255	6,537,991	3,257,737
Business-Type Activities	(1,260,291)	(1,079,095)	(1,164,454)	(524,924)
<i>Total Primary Government Change in Net Position</i>	<u>\$7,997,929</u>	<u>\$23,059,160</u>	<u>\$5,373,537</u>	<u>\$2,732,813</u>

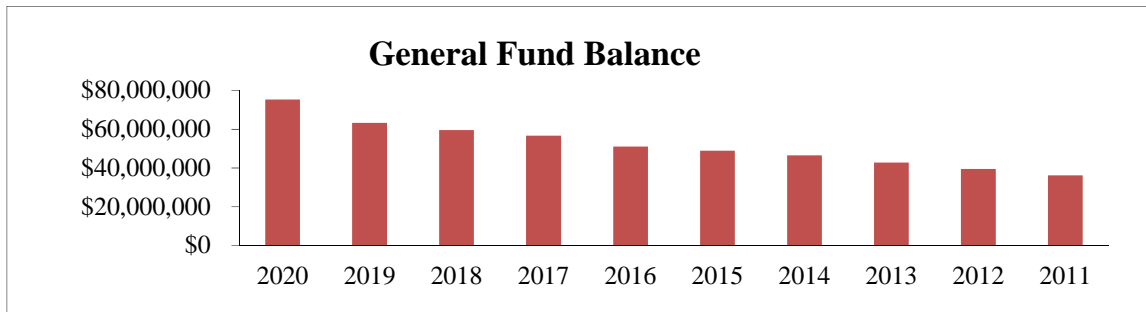
(1) Expenses are first impacted by the implementation of GASB Statement No. 68 beginning in 2015.

(2) Expenses are first impacted by the implementation of GASB Statement No. 75 beginning in 2018.

2016	2015 (1)	2014	2013	2012	2011
(41,745,498)	(35,576,466)	(34,543,269)	(30,719,473)	(34,361,529)	(34,582,500)
(688,827)	(779,814)	(780,897)	(1,682,236)	(1,793,531)	(2,079,950)
(42,434,325)	(36,356,280)	(35,324,166)	(32,401,709)	(36,155,060)	(36,662,450)
10,169,515	9,733,889	9,213,316	9,798,208	9,529,928	9,766,663
1,902,063	1,825,021	1,723,188	1,832,575	1,790,295	1,831,250
0	0	0	0	112,330	122,084
18,743,101	17,052,217	15,823,044	15,499,256	14,861,413	14,091,446
247,088	244,579	245,548	260,674	255,530	259,448
1,976,025	2,000,167	1,969,449	1,993,639	1,924,449	1,857,968
7,268,918	6,486,643	5,839,692	5,709,996	5,401,802	4,995,362
312,085	124,078	134,986	186,249	184,553	187,280
684,544	522,645	489,850	499,878	483,446	431,774
1,557,287	1,563,433	2,253,953	2,585,598	3,248,049	6,057,901
0	11,870	13,736	0	0	0
650,093	644,240	649,254	492,615	573,198	523,339
487,239	539,348	289,616	290,643	428,975	615,400
2,124,325	539,499	0	0	0	0
79,748	0	41,425	43,276	50,214	5,296
488,275	2,480,501	2,228,479	676,958	360,487	1,637,665
(188,038)	(531)	0	1,046,552	(18,624)	(6,010)
46,502,268	43,767,599	40,915,536	40,916,117	39,186,045	42,376,866
34,581	34,398	17,152	29,306	6,464	32,957
0	1,800	6,901	0	27,000	0
316,387	0	0	0	0	0
5,689	4,434	7,697	5,240	5,718	145,714
188,038	531	0	(1,046,552)	18,624	6,010
544,695	41,163	31,750	(1,012,006)	57,806	184,681
47,046,963	43,808,762	40,947,286	39,904,111	39,243,851	42,561,547
4,756,770	8,191,133	6,372,267	10,196,644	4,824,516	7,794,366
(144,132)	(738,651)	(749,147)	(2,694,242)	(1,735,725)	(1,895,269)
\$4,612,638	\$7,452,482	\$5,623,120	\$7,502,402	\$3,088,791	\$5,899,097

City of Westlake, Ohio
Fund Balances, Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

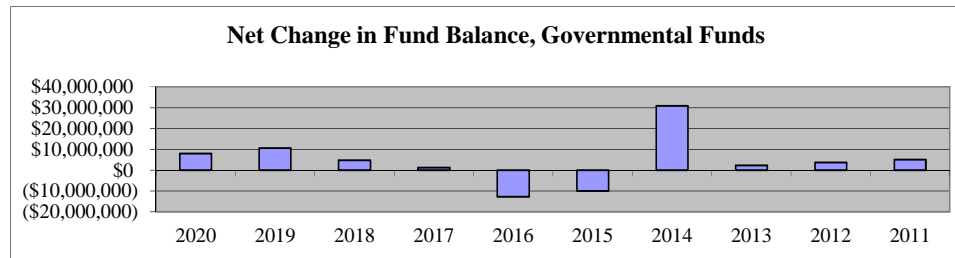
	2020	2019	2018	2017
General Fund:				
Nonspendable	\$3,266,994	\$2,974,631	\$4,366,161	\$2,946,500
Committed	465,270	284,218	155,360	223,087
Assigned	26,200,057	19,486,682	19,107,570	23,492,946
Unassigned	45,371,904	40,579,186	35,907,578	30,042,009
Total General Fund	75,304,225	63,324,717	59,536,669	56,704,542
All Other Governmental Funds:				
Nonspendable	22,910	17,592	4,065	1,440
Restricted	31,339,201	33,494,301	30,628,028	27,232,504
Committed	2,083,383	2,780,499	2,847,687	2,866,260
Assigned	0	0	37,607	37,607
Unassigned (Deficit)	(1,375,401)	(192,732)	(4,272,974)	(2,802,812)
Total All Other Governmental Funds	32,070,093	36,099,660	29,244,413	27,334,999
Total Governmental Funds	\$107,374,318	\$99,424,377	\$88,781,082	\$84,039,541



2016	2015	2014	2013	2012	2011
\$1,949,742	\$1,777,482	\$1,770,774	\$1,576,133	\$1,388,341	\$1,544,312
0	0	133,197	153,311	78,494	0
18,670,970	27,107,303	21,958,577	19,781,129	17,151,115	12,590,847
30,486,799	20,024,683	22,663,318	21,321,693	20,917,452	22,069,614
51,107,511	48,909,468	46,525,866	42,832,266	39,535,402	36,204,773
1,899	2,581	1,824	4,824,603	3,288	5,416
31,135,518	44,057,732	58,261,161	26,126,256	29,608,475	30,542,308
2,751,481	2,586,755	2,342,690	2,105,124	1,706,932	1,349,585
15,607	15,607	37,607	15,607	15,607	15,607
(2,833,851)	(1,911,316)	(3,480,036)	(3,090,696)	(424,244)	(1,414,992)
31,070,654	44,751,359	57,163,246	29,980,894	30,910,058	30,497,924
\$82,178,165	\$93,660,827	\$103,689,112	\$72,813,160	\$70,445,460	\$66,702,697

City of Westlake, Ohio
Changes in Fund Balances, Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

	2020	2019	2018	2017
Revenues				
Property Taxes	\$13,431,173	\$13,357,326	\$12,245,200	\$12,084,309
Municipal Income Taxes	32,453,058	32,525,899	31,715,656	31,116,720
Admission Taxes	48,026	174,335	179,818	155,861
Hotel Tax	348,112	664,172	648,529	624,085
Permissive Motor Vehicle Taxes	232,512	242,787	239,790	235,343
Charges for Services	3,205,747	4,791,521	4,759,335	3,955,230
Licenses, Permits and Fees	842,056	857,131	1,198,753	1,063,782
Fines and Forfeitures	221,634	179,368	253,181	245,296
Intergovernmental	5,870,132	6,798,946	3,419,535	6,478,615
Special Assessments	30,169	29,613	28,943	41,843
Payments in Lieu of Taxes	4,725,075	4,702,454	4,854,112	3,706,657
Interest	1,587,425	2,848,906	1,625,894	762,066
Lease	57,582	0	0	0
Rentals	43,604	240,707	244,363	236,556
Contributions and Donations	459,408	55,030	288,142	59,679
Franchise Taxes	577,544	595,902	612,541	611,169
Miscellaneous	2,714,620	974,185	888,614	1,385,547
Total Revenues	66,847,877	69,038,282	63,202,406	62,762,758
Expenditures				
Current:				
General Government	8,910,573	9,819,768	9,472,036	9,356,411
Security of Persons and Property	16,940,411	17,787,352	17,041,039	15,672,569
Public Health Services	1,054,613	1,252,254	1,267,469	1,062,109
Transportation	7,611,672	7,548,476	6,998,581	6,246,520
Community Environment	1,728,259	1,708,339	2,001,834	1,726,116
Basic Utility Services	952,407	981,594	1,232,353	977,262
Leisure Time Activities	3,249,010	3,762,917	3,417,253	3,416,639
Capital Outlay	13,483,830	16,982,093	11,419,847	18,344,538
Debt Service:				
Principal Retirement	2,387,537	4,495,087	3,329,017	2,210,129
Interest and Fiscal Charges	2,589,079	2,385,149	2,656,671	2,574,642
Capital Appreciation Bonds Interest	0	0	0	0
Bond Issuance Costs	22,250	276,725	0	0
Total Expenditures	58,929,641	66,999,754	58,836,100	61,586,935
Excess of Revenues Over (Under) Expenditures	7,918,236	2,038,528	4,366,306	1,175,823
Other Financing Sources (Uses)				
Sale of Capital Assets	31,705	260,520	375,235	58,044
General Obligations Notes and Bonds Issued	0	8,000,000	0	0
General Obligation Notes and Bonds Premium	0	344,247	0	0
OPWC Loan Issued	0	0	0	0
State Infrastructure Bank Loan Issued	0	0	0	0
General Obligation Bonds Issued	0	0	0	0
General Obligation Bonds Premium	0	0	0	0
Special Obligation Bonds Issued	0	0	0	0
Special Obligation Bonds Premium	0	0	0	0
Inception of Capital Lease	0	0	0	0
Transfers In	1,282,945	5,287,356	5,357,900	1,377,215
Transfers Out	(1,282,945)	(5,287,356)	(5,357,900)	(1,377,215)
Total Other Financing Sources (Uses)	31,705	8,604,767	375,235	58,044
Net Change in Fund Balances	\$7,949,941	\$10,643,295	\$4,741,541	\$1,233,867
Debt Service as a Percentage of Noncapital Expenditures	10.5%	13.2%	12.4%	10.2%



2016	2015	2014	2013	2012	2011
\$12,024,672	\$11,547,143	\$11,671,818	\$11,197,764	\$11,409,771	\$11,669,377
28,619,626	25,757,758	24,633,001	22,704,304	21,744,517	20,314,848
312,085	124,078	134,986	186,249	184,553	187,280
684,544	522,645	489,850	499,878	483,446	431,774
238,862	238,712	234,314	229,172	226,807	223,842
3,633,104	3,828,835	3,762,633	4,050,691	3,350,948	3,478,751
1,092,807	1,182,052	1,183,422	894,372	655,053	569,913
283,707	347,129	272,467	293,605	332,873	361,168
7,730,618	11,310,791	4,311,716	6,908,585	6,104,036	9,857,916
431,761	393,347	418,783	466,384	290,000	290,000
2,124,325	539,499	0	0	0	0
487,239	539,348	289,616	290,643	428,975	615,400
0	0	0	0	0	0
271,983	221,886	209,870	225,295	231,985	229,550
40,477	782,822	6,974,059	23,293	29,900	99,560
584,752	644,240	649,254	492,615	573,198	523,339
469,382	2,511,211	2,174,483	642,417	359,643	1,621,375
<u>59,029,944</u>	<u>60,491,496</u>	<u>57,410,272</u>	<u>49,105,267</u>	<u>46,405,705</u>	<u>50,474,093</u>
7,605,160	7,381,581	7,821,827	6,900,546	6,970,194	7,504,572
16,392,694	16,047,061	15,845,571	14,444,674	14,314,721	13,899,297
1,023,964	1,129,696	1,041,101	887,612	1,060,754	1,017,728
5,988,531	7,970,793	6,987,598	7,211,192	7,028,529	6,607,706
1,719,613	2,106,262	1,669,156	1,541,973	1,468,880	1,700,116
1,139,994	918,388	770,242	900,172	817,980	704,210
3,345,479	3,372,995	3,229,032	3,432,454	3,097,749	3,042,862
29,800,001	35,901,521	35,240,489	8,701,922	5,210,403	8,585,474
2,268,691	1,938,751	1,948,842	2,103,842	2,008,451	9,077,169
2,688,527	2,809,501	1,964,178	671,181	719,472	812,377
0	0	0	0	0	0
0	0	1,584,844	0	0	130,110
<u>71,972,654</u>	<u>79,576,549</u>	<u>78,102,880</u>	<u>46,795,568</u>	<u>42,697,133</u>	<u>53,081,621</u>
<u>(12,942,710)</u>	<u>(19,085,053)</u>	<u>(20,692,608)</u>	<u>2,309,699</u>	<u>3,708,572</u>	<u>(2,607,528)</u>
79,748	77,791	91,045	58,001	34,191	73,427
0	0	0	0	0	0
0	0	0	0	0	0
112,107	200,065	2,555,933	0	0	0
0	8,765,300	0	0	0	0
0	0	0	0	0	7,350,000
0	0	0	0	0	263,453
0	0	48,330,000	0	0	0
0	0	591,582	0	0	0
0	13,612	0	0	0	12,326
3,683,685	1,294,332	952,757	967,265	1,742,430	1,242,799
(3,683,685)	(1,294,332)	(952,757)	(967,265)	(1,742,430)	(1,242,799)
<u>191,855</u>	<u>9,056,768</u>	<u>51,568,560</u>	<u>58,001</u>	<u>34,191</u>	<u>7,699,206</u>
<u>(\$12,750,855)</u>	<u>(\$10,028,285)</u>	<u>\$30,875,952</u>	<u>\$2,367,700</u>	<u>\$3,742,763</u>	<u>\$5,091,678</u>
10.3%	10.1%	8.7%	7.5%	7.3%	21.6%

City of Westlake, Ohio
Property Tax Rates - Direct and Overlapping Governments
(Per \$1,000 of Assessed Valuation)
Last Ten Collection Years

	2020	2019	2018	2017
Unvoted Millage				
Operating	\$1.50000	\$1.50000	\$1.50000	\$1.50000
Debt	0.00000	0.00000	0.00000	0.00000
Fire Pension	0.30000	0.30000	0.30000	0.30000
Police Pension	0.30000	0.30000	0.30000	0.30000
<i>Total Unvoted Millage</i>	<u>2.10000</u>	<u>2.10000</u>	<u>2.10000</u>	<u>2.10000</u>
Voted Millage by Levy				
1976 Charter/Current Expense	6.52000	6.52000	6.52000	6.52000
2001 Charter Police and Fire Operating	0.90000	0.90000	0.90000	0.90000
<i>Total Voted Millage by Type of Property</i>	<u>7.42000</u>	<u>7.42000</u>	<u>7.42000</u>	<u>7.42000</u>
<i>Total Millage</i>	<u><u>\$9.52000</u></u>	<u><u>\$9.52000</u></u>	<u><u>\$9.52000</u></u>	<u><u>\$9.52000</u></u>
Overlapping Rates by Taxing District				
<i>Westlake City School District</i>				
General Business and Public Utility Personal	\$69.15000	\$69.90000	\$69.90000	\$70.20000
Residential/Agricultural Real	32.96437	33.70560	35.84343	36.12103
Commercial/Industrial and Public Utility Real	37.71468	38.43124	40.01702	40.34621
<i>Westlake Porter Library</i>				
Operating - continuing				
General Business and Public Utility Personal	2.80000	2.80000	2.80000	2.80000
Residential/Agricultural Real	2.43835	2.43743	2.66198	2.65963
Commercial/Industrial and Public Utility Real	2.58044	2.57735	2.72368	2.72637
<i>Cuyahoga County</i>				
General Business and Public Utility Personal	14.05000	14.05000	14.05000	14.05000
Residential/Agricultural Real	12.80115	12.79732	13.91410	13.88020
Commercial/Industrial and Public Utility Real	13.23033	13.07704	14.00605	14.01236
<i>Special Taxing Districts (1)</i>				
General Business and Public Utility Personal	7.78000	7.38000	7.38000	6.88000
Residential/Agricultural Real	7.08618	6.68792	7.28823	6.77011
Commercial/Industrial and Public Utility Real	7.32436	6.84133	7.34352	6.84687

Note: The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

The City's basic property tax rate may be increased only by a majority vote of the City's residents.

Real property tax rates for voted levies are reduced so that inflationary increases in values do not generate additional revenue.

Overlapping rates are those of local and county governments that apply to property owners within the City.

- (1) Cleveland Metro Parks, Port Authority, Cuyahoga Community College

Source: Cuyahoga County Fiscal Officer

Note: Debt Service levies are designed to raise a fixed amount of revenue each year. A rate is set each year so that when it is applied to the total assessed value, that fixed amount is generated.

2016	2015	2014	2013	2012	2011
\$1.50000	\$1.50000	\$1.50000	\$1.50000	\$1.40000	\$1.40000
0.00000	0.00000	0.00000	0.00000	0.10000	0.10000
0.30000	0.30000	0.30000	0.30000	0.30000	0.30000
0.30000	0.30000	0.30000	0.30000	0.30000	0.30000
2.10000	2.10000	2.10000	2.10000	2.10000	2.10000
6.52000	6.52000	6.52000	6.52000	6.60000	6.60000
0.90000	0.90000	0.90000	0.90000	0.90000	0.90000
7.42000	7.42000	7.42000	7.42000	7.50000	7.50000
\$9.52000	\$9.52000	\$9.52000	\$9.52000	\$9.60000	\$9.60000

\$70.10000	\$70.10000	\$70.10000	\$70.10000	\$70.10000	\$70.10000
36.05458	37.31630	37.31100	37.25843	36.76906	36.66812
41.04409	40.81830	40.68110	39.15236	39.11334	38.60543

2.80000	2.80000	2.80000	2.80000	2.80000	2.80000
2.66316	2.80000	2.80000	2.80000	2.80000	2.79970
2.80000	2.80000	2.80000	2.80000	2.80000	2.77368

14.05000	14.05000	14.05000	13.22000	13.22000	13.32000
13.86978	14.05000	14.05000	13.22000	13.11822	13.18662
14.05000	14.01950	13.94950	12.99676	12.78454	12.84125

6.88000	6.88000	5.98000	5.08000	5.08000	5.08000
6.76737	6.86430	5.96390	5.06349	5.00415	4.98989
6.86755	6.84010	5.88430	4.96214	4.86484	4.84497

City of Westlake, Ohio
Assessed Valuation and Estimated True Values of Taxable Property
Last Ten Years

Collection Year	Real Property Assessed Values		Estimated Actual Value	Tangible Personal Property	
	Residential/ Agricultural	Commercial Industrial		Public Utility Assessed Values	Estimated Actual Value
2020	\$1,141,704,820	\$418,726,620	\$4,458,375,543	\$32,709,670	\$37,170,080
2019	1,135,047,820	412,930,430	4,422,795,000	30,844,930	35,051,057
2018	1,034,243,160	386,886,600	4,060,370,743	29,857,840	33,929,364
2017	1,029,030,270	386,811,130	4,045,261,143	27,951,630	31,763,216
2016	1,019,017,040	381,570,250	4,001,677,971	25,840,090	29,363,739
2015	961,244,180	378,786,240	3,828,658,343	25,237,460	28,678,932
2014	954,156,290	376,280,950	3,801,249,257	24,094,940	27,380,614
2013	953,166,540	391,329,590	3,841,417,514	21,853,120	24,833,091
2012	967,001,100	378,135,350	3,843,247,000	19,742,750	22,434,943
2011	968,121,950	383,265,660	3,861,107,457	18,395,760	20,904,273

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by a 10 percent and a 2 1/2 percent rollback, and homestead exemptions before being billed.

Source: Office of the County Fiscal Officer, Cuyahoga County, Ohio

Assessed Values	Total Estimated Actual Value	Ratio	Direct Tax Rate
\$1,593,141,110	\$4,495,545,622	35.44 %	\$9.52
1,578,823,180	4,457,846,057	35.42	9.52
1,450,987,600	4,094,300,107	35.44	9.52
1,443,793,030	4,077,024,359	35.41	9.52
1,426,427,380	4,031,041,710	35.39	9.52
1,365,267,880	3,857,337,275	35.39	9.52
1,354,532,180	3,828,629,871	35.38	9.52
1,366,349,250	3,866,250,605	35.34	9.52
1,364,879,200	3,865,681,943	35.31	9.60
1,369,783,370	3,882,011,730	35.29	9.60

City of Westlake, Ohio
Property Tax Levies And Collections
Last Ten Years

Year	Total Tax Levy	Current Tax Collections	Percent of Current Tax Collections To Tax Levy	Delinquent Tax Collections	Total Tax Collections (1)	Percent of Total Tax Collections To Tax Levy
2020	\$14,913,303	\$14,513,798	97.32 %	\$276,153	\$14,789,951	99.17 %
2019	14,939,724	14,495,258	97.02	284,545	14,779,803	98.93
2018	13,641,742	13,364,689	97.97	259,573	13,624,262	99.87
2017	12,158,615	13,206,564	108.62	251,884	13,458,448	110.69
2016	12,783,682	13,150,051	102.87	245,598	13,395,649	104.79
2015	13,023,503	12,597,328	96.73	256,587	12,853,915	98.70
2014	12,927,841	12,465,018	96.42	476,492	12,941,510	100.11
2013	13,042,841	12,144,049	93.11	311,148	12,455,197	95.49
2012	13,263,978	12,477,531	94.07	368,459	12,845,990	96.85
2011	13,201,854	12,628,894	95.66	333,829	12,962,723	98.19

Source: Cuyahoga County Fiscal Officer

Note: The County's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.

(1) State reimbursement of rollback and homestead exemptions are included.

City of Westlake, Ohio

Principal Taxpayers

2020 and 2011

Taxpayer	2020	
	Real Property Assessed Valuation	Percentage of Total Assessed Valuation
CP Commercial Delaware, LLC	\$49,319,270	3.10%
Blue Sky Property Co, LLC (American Greetings Corporation)	38,534,800	2.42
Cleveland Electric Illuminating Company	22,051,790	1.38
Cleveland-Cuyahoga County Port Authority	14,484,940	0.91
Crocker Park Residential (1)	13,308,120	0.84
Promenade Delaware, LLC	12,926,700	0.81
Hyland Software, Incorporated	10,468,160	0.66
ARC Westlake Village, Incorporated	8,028,970	0.50
Concord Reserve Realty	7,900,700	0.49
Crocker Park Phase III, LLC	7,000,330	0.44
Total	\$184,023,780	11.55%
Total Assessed Valuation	\$1,593,141,110	

Taxpayer	2011	
	Real Property Assessed Valuation	Percentage of Total Assessed Valuation
Toledo-Lucas County Port Authority (Crocker Park)	\$39,149,560	2.86%
St John Medical Center	18,548,490	1.35
Cleveland Electric Illuminating Company	15,922,670	1.16
Promenade Delaware LLC	11,229,580	0.82
Crocker Park LLC	9,022,000	0.66
Energizer Battery Manufacturing, Incorporated	7,417,280	0.55
ARC Westlake Village, Incorporated	7,371,040	0.54
Sturbridge Square Apartments	7,035,010	0.51
Remington-OP & F, Incorporated	6,755,010	0.49
BCM Westlake, LLC	5,659,650	0.41
Total	\$128,110,290	9.35%
Total Assessed Valuation	\$1,369,783,370	

Source: Cuyahoga County Fiscal Officer

(1) Crocker Park Residential includes CP Phase I Residential Delaware, Crocker Park Phase III Residential and Crocker Excelsior

City of Westlake, Ohio
Income Tax Revenue Base and Collections
Last Ten Years

Year	Tax Rate	Total Tax Collected (1)	Taxes From Withholding	Percentage of Taxes From Withholding	Taxes From Net Profits	Percentage of Taxes From Net Profits	Taxes From Individuals	Percentage of Taxes From Individuals
2020	1.50 %	\$32,336,691	\$24,252,518	75 %	\$4,203,770	13 %	\$3,880,403	12 %
2019	1.50	32,710,602	25,187,164	77	3,598,166	11	3,925,272	12
2018	1.50	32,683,513	24,839,470	76	4,248,857	13	3,595,186	11
2017	1.50	30,639,670	22,979,753	75	4,289,553	14	3,370,364	11
2016	1.50	28,235,132	20,893,998	74	3,952,918	14	3,388,216	12
2015	1.50	25,783,606	18,564,196	72	4,125,377	16	3,094,033	12
2014	1.50	23,877,733	18,203,055	76	3,012,550	13	2,662,128	11
2013	1.50	23,463,565	17,730,322	76	2,917,615	12	2,815,628	12
2012	1.50	22,443,194	16,832,396	75	2,917,615	13	2,693,183	12
2011	1.50	21,204,224	16,327,252	77	2,332,465	11	2,544,507	12

Sources: Regional Income Tax Agency data - certain amounts may be estimates. Number of filers does not equal total taxpayers due to taxpayers paying City taxes through employer withholding only, without filing requirement.

(1) Based on Accrual Basis

City of Westlake, Ohio

*Income Tax Statistics
2020 and Nine Years Ago*

2020				
<u>Income Range</u>	<u>Number of Filers</u>	<u>Percent of Filers</u>	<u>Taxable Income</u>	<u>Percent of Taxable Income</u>
0-24,999	3,374	27.45 %	\$33,179,543	2.28 %
25,000-49,999	1,916	15.59	70,543,626	4.85
50,000-99,999	2,916	23.72	209,464,459	14.39
100,000-249,999	2,755	22.41	428,388,705	29.44
Over 250,000	1,332	10.85	713,554,475	49.03
Total	<u>12,293</u>		<u>\$1,455,130,808</u>	

2011				
<u>Income Range</u>	<u>Number of Filers</u>	<u>Percent of Filers</u>	<u>Taxable Income</u>	<u>Percent of Taxable Income</u>
0-24,999	3,713	30.84 %	\$36,132,556	2.96 %
25,000-49,999	2,139	17.77	79,334,129	6.50
50,000-74,999	1,728	14.35	106,579,470	8.74
75,000-99,999	1,086	9.02	94,120,326	7.72
Over 100,000	3,373	28.02	903,474,713	74.08
Total	<u>12,039</u>		<u>\$1,219,641,194</u>	

Source: Regional Income Tax data - certain amounts may be estimates

City of Westlake, Ohio
*Ratio of Outstanding Debt to
Total Personal Income and Debt Per Capita
Last Ten Years*

Year	Governmental Activities				
	General Obligation Bonds	Special Assessment Bonds	Special Obligation Bonds	SIB Loans	OPWC Loans
2020	\$8,969,711	\$50,000	\$46,304,941	\$6,780,940	\$2,610,765
2019	9,923,909	100,000	47,231,141	7,201,792	2,688,283
2018	4,592,630	150,000	48,137,096	7,610,297	2,843,319
2017	6,373,209	200,000	48,921,582	8,200,694	2,998,355
2016	8,103,778	245,000	48,921,582	8,579,893	3,075,873
2015	9,788,444	3,264,943	48,921,582	8,765,300	3,118,802
2014	11,453,100	3,534,580	48,921,582	0	2,959,049
2013	13,107,009	3,823,935	0	0	443,428
2012	14,866,286	4,142,704	0	0	504,189
2011	16,544,639	4,446,110	0	0	564,950

(1) Beginning in 2019 amounts reflect GASB 87 leases. Prior to 2019, amounts reflect capital leases.

(2) Computation of percentage of personal income divided by total debt over total personal income.
See page S28 for total personal income data.

(3) Computation of per capita divided by total debt over population.
See page S28 for population data.

Leases (1)	Total Debt	Percentage of Personal Income (2)	Per Capita (3)
\$1,074	\$64,717,431	3.81%	\$1,977
5,241	67,150,366	4.11	2,052
1,546	63,334,888	3.76	1,935
5,130	66,698,970	3.98	2,038
8,542	68,934,668	4.30	2,106
11,790	73,870,861	4.83	2,257
1,617	66,869,928	4.38	2,043
5,147	17,379,519	1.21	531
8,228	19,521,407	1.41	596
10,918	21,566,617	1.61	659

City of Westlake, Ohio
*Ratio of General Obligation Bonded Debt to Estimated Actual
Value and Bonded Debt Per Capita
Last Ten Years*

Year	Population (1)	Estimated Actual Value of Taxable Property (2)	Gross Bonded Debt	Ratio of Bonded Debt to Estimated Actual Value of Taxable Property	Bonded Debt Per Capita
2020	32,729	\$4,495,545,622	\$8,969,711	0.20%	\$274
2019	32,729	4,457,846,057	9,923,909	0.22	303
2018	32,729	4,094,300,107	4,592,630	0.11	140
2017	32,729	4,077,024,359	6,373,209	0.16	195
2016	32,729	4,031,041,710	8,103,778	0.20	248
2015	32,729	3,857,337,275	9,788,444	0.25	299
2014	32,729	3,828,629,871	11,453,100	0.30	350
2013	32,729	3,866,250,605	13,107,009	0.34	400
2012	32,729	3,865,681,943	14,866,286	0.38	454
2011	32,729	3,882,011,730	16,544,639	0.43	506

Source: (1) See S28 for population data.
(2) See S14-15 for taxable property value data.

Note: Although the debt service fund is restricted for debt service, it is not specifically restricted to the payment of principal. Therefore, these resources are not shown as a deduction from general obligation bonded debt.

City of Westlake, Ohio
Computation of Direct and Overlapping Governmental Activities Debt
December 31, 2020

Jurisdiction	Total Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City of Westlake
Direct Debt:			
City of Westlake			
General Obligation Bonds	\$8,969,711	100.00%	\$8,969,711
Special Assessment Bonds	46,304,941	100.00	46,304,941
Special Obligation Bonds	50,000	100.00	50,000
Bond Anticipation Notes	4,000,000	100.00	4,000,000
SIB Loans	6,780,940	100.00	6,780,940
Lease	1,074	100.00	1,074
OPWC Loans	2,610,765	100.00	2,610,765
Total Direct Debt	68,717,431		68,717,431
Payable from Property Taxes:			
Cuyahoga County General Obligation Bonds	279,060,534	5.34	14,901,833
Westlake City School District Bonds	108,609,116	100.00	108,609,116
Payable from Other Sources:			
Cuyahoga County Revenue Bonds	496,276,119	5.34	26,501,145
Cuyahoga County Certificates of Participation	210,750,127	5.34	11,254,057
Cuyahoga County Capital Leases	279,007,697	5.34	14,899,011
Cuyahoga County Loans	1,285,374	5.34	68,639
Regional Transit Authority Sales Tax Revenue Bonds	125,563,677	5.34	6,705,100
Westlake City School District Capital Leases	412,000	100.00	412,000
Total Overlapping Debt	1,500,964,644		183,350,901
Total	\$1,569,682,075		\$252,068,332

Source: Cuyahoga County, Ohio; County Fiscal Officer

(1) Percentages were determined by dividing each overlapping government located within the boundaries of the City by the total assessed valuation of the government. The valuations used were for the 2019 collection year.

City of Westlake, Ohio
Legal Debt Margin
Last Ten Years

	2020	2019	2018	2017
Assessed Property Value	\$1,593,141,110	\$1,578,823,180	\$1,450,987,600	\$1,443,793,030
General Bonded Debt Outstanding:				
General Obligation Bonds	\$8,605,000	\$9,525,000	\$4,510,000	\$6,265,000
Special Obligation Bonds	45,745,000	46,660,000	47,555,000	48,330,000
Special Assessment Bonds	50,000	100,000	150,000	200,000
Bond Anticipation Notes	4,000,000	3,500,000	0	0
Total Gross Indebtedness	58,400,000	59,785,000	52,215,000	54,795,000
Less Exempt:				
Special Obligation Bonds	(45,745,000)	(46,660,000)	(47,555,000)	(48,330,000)
Special Assessment Bonds	(50,000)	(100,000)	(150,000)	(200,000)
General Obligation Bond Retirement Fund Balance	(597,923)	(1,008,837)	(216,581)	(209,980)
Issue II Bond Retirement Fund Balance	(780,769)	(147,454)	(148,182)	(152,310)
Total Net Debt Applicable to Debt Limit	11,226,308	11,868,709	4,145,237	5,902,710
Overall Legal Debt Limit				
10 1/2% of Assessed Valuation	167,279,817	165,776,434	152,353,698	151,598,268
Legal Debt Margin Within 10 1/2% Limitations	\$156,053,509	\$153,907,725	\$148,208,461	\$145,695,558
Legal Debt Margin as a Percentage of the Debt Limit	93.29%	92.84%	97.28%	96.11%
Unvoted Debt Limitation				
5 1/2% of Assessed Valuation	\$87,622,761	\$86,835,275	\$79,804,318	\$79,408,617
Total Gross Indebtedness	58,400,000	59,785,000	52,215,000	54,795,000
Less:				
Special Obligation Bonds	(45,745,000)	(46,660,000)	(47,555,000)	(48,330,000)
Special Assessment Bonds	(50,000)	(100,000)	(150,000)	(200,000)
General Obligation Bond Retirement Fund Balance	(597,923)	(1,008,837)	(216,581)	(209,980)
Issue II Bond Retirement Fund Balance	(780,769)	(147,454)	(148,182)	(152,310)
Net Debt Within 5 1/2% Limitations	11,226,308	11,868,709	4,145,237	5,902,710
Unvoted Legal Debt Margin Within 5 1/2% Limitations	\$76,396,453	\$74,966,566	\$75,659,081	\$73,505,907
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limitation	87.19%	86.33%	94.81%	92.57%

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

2016	2015	2014	2013	2012	2011
\$1,426,427,380	\$1,365,267,880	\$1,354,532,180	\$1,366,349,250	\$1,364,879,200	\$1,369,783,370
\$7,970,000	\$9,630,000	\$11,270,000	\$12,900,000	\$14,635,000	\$16,290,000
48,330,000	48,330,000	48,330,000	0	0	0
245,000	3,075,000	3,330,000	3,605,000	3,910,000	4,200,000
0	0	0	0	0	0
56,545,000	61,035,000	62,930,000	16,505,000	18,545,000	20,490,000
(48,330,000)	(48,330,000)	(48,330,000)	0	0	0
(245,000)	(3,075,000)	(3,330,000)	(3,605,000)	(3,910,000)	(4,200,000)
(212,206)	(218,092)	(220,716)	(297,891)	(553,220)	(723,548)
(151,900)	(150,110)	(148,758)	(147,964)	(151,190)	(148,505)
7,605,894	9,261,798	10,900,526	12,454,145	13,930,590	15,417,947
149,774,875	143,353,127	142,225,879	143,466,671	143,312,316	143,827,254
\$142,168,981	\$134,091,329	\$131,325,353	\$131,012,526	\$129,381,726	\$128,409,307
94.92%	93.54%	92.34%	91.32%	90.28%	89.28%
\$78,453,506	\$75,089,733	\$74,499,270	\$75,149,209	\$75,068,356	\$75,338,085
56,545,000	61,035,000	62,930,000	16,505,000	18,545,000	20,490,000
(48,330,000)	(48,330,000)	(48,330,000)	0	0	0
(245,000)	(3,075,000)	(3,330,000)	(3,605,000)	(3,910,000)	(4,200,000)
(212,206)	(218,092)	(220,716)	(297,891)	(553,220)	(723,548)
(151,900)	(150,110)	(148,758)	(147,964)	(151,190)	(148,505)
7,605,894	9,261,798	10,900,526	12,454,145	13,930,590	15,417,947
\$70,847,612	\$65,827,935	\$63,598,744	\$62,695,064	\$61,137,766	\$59,920,138
90.31%	87.67%	85.37%	83.43%	81.44%	79.53%

City of Westlake, Ohio
Pledged Revenue Coverage
American Greetings Fund (1)
Last Seven Years (1)

Year	American Greetings Fund	Debt Service Requirements			Coverage
		Principal	Interest	Total	
2020	\$4,725,075	\$915,000	\$1,939,419	\$2,854,419	1.66
2019	4,702,454	895,000	1,957,319	2,852,319	1.65
2018	4,854,112	775,000	1,980,569	2,755,569	1.76
2017	3,706,657	0	1,980,569	1,980,569	1.87
2016	1,084,549	0	1,980,569	1,980,569	0.55
2015	539,499	0	1,980,569	1,980,569	0.27
2014	0	0	1,347,887	1,347,887	0.00

(1) The Tax Incremental Financing bonds were issued in 2014. The special obligation bonds will be paid from tax incremental financing (TIF) revenue. Collections began in 2015 and began covering debt service requirements in 2017.

City of Westlake, Ohio

Principal Employers

2020 and 2011

2020		
Employer	Employees	Percentage of Total City Employment
University Hospitals Health System	3,161	10.83 %
Hyland Software, Incorporated	2,034	6.97
American Greetings Corporation	1,145	3.92
Minute Men Select, Incorporated	999	3.42
TA Operating, LLC	841	2.88
Group Management Services, Incorporated	724	2.48
Westlake City Schools District	715	2.45
City of Westlake	630	2.16
Brookdale Employee Services, LLC	437	1.50
Equity Administrative Services	410	1.40
Total	11,096	38.01 %
Total City Employment	29,193	

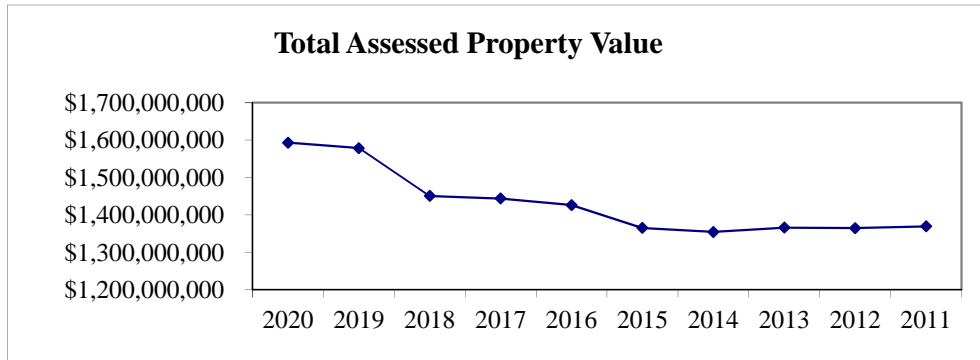
2011		
Employer	Employees	Percentage of Total City Employment
St. John Medical Center	1,392	5.37 %
Hyland Software	1,038	4.01
Westlake City School District	556	2.15
City of Westlake	443	1.71
Energizer Battery Manufacturing Inc	349	1.35
Lutheran Home	349	1.35
Cleveland Clinic	343	1.32
Travel Centers of America	341	1.32
Rae Ann Skilled Nursing and Rehabilitation	299	1.15
University Hospitals	244	0.94
Total	5,354	20.67 %
Total City Employment	25,901	

Source: City of Westlake, Ohio, Department of Planning of Economic amounts are estimates. Total City employment based upon estimate from the Regional Development - Regional Income Tax Authority 2020 withholding information.

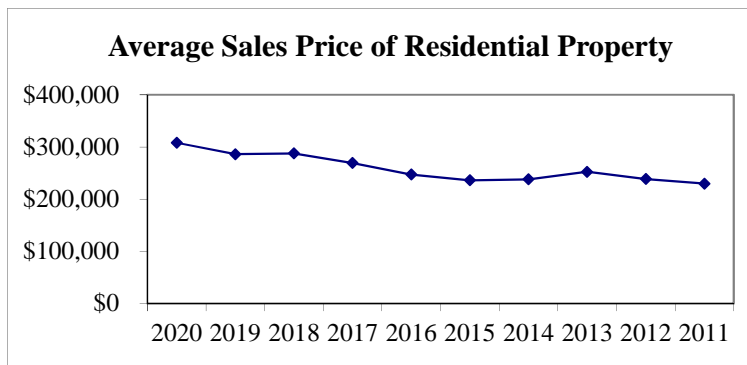
City of Westlake, Ohio
Demographic and Economic Statistics
Last Ten Years

Year	Population (1a)	Total Personal Income	Per Capita Personal Income (5) (1a)	Median Household Income (1a)	Median Age (1a)	Educational Attainment: Bachelor's Degree or higher (1a)
2020	32,729	\$1,698,831,474	\$51,906	\$86,008	47.4	52.6 %
2019	32,729	1,632,817,081	49,889	83,434	46.8	52.8
2018	32,729	1,683,383,386	51,434	81,966	46.7	53.0
2017	32,729	1,676,706,670	51,230	80,989	47.2	52.5
2016	32,729	1,604,015,561	49,009	76,449	46.2	53.4
2015	32,729	1,527,920,636	46,684	76,358	45.3	52.4
2014	32,729	1,527,920,636	46,684	76,358	45.1	52.4
2013	32,729	1,435,723,043	43,867	74,008	45.0	51.2
2012	32,729	1,387,447,768	42,392	71,974	45.0	50.1
2011	32,729	1,336,259,612	40,828	68,282	45.0	46.2

- (1) Source: U. S. Census, Census of population
 (a) 2011 - 2020: 2010 Federal Census
- (2) Source: Westlake City School District Financial Audit
- (3) Source: Ohio Dept. of Jobs and Family Services Civilian Labor Force Estimate
 (a) Ohio Labor Market Information
- (4) Source: Cuyahoga County Fiscal Officer
- (5) Computation of per capita personal income divided by population



School Enrollment (2)	City's Unemployment Rate (3a)	Average Sales Price of Residential Property (3)	Total Assessed Property Value (4)
3,401	6.2 %	\$308,100	\$1,593,141,110
3,428	2.9	286,100	1,578,823,180
3,483	4.0	287,700	1,450,987,600
3,516	3.7	269,311	1,443,793,030
3,646	4.1	247,137	1,426,427,380
4,059	3.1	236,174	1,365,267,880
3,934	4.4	237,891	1,354,532,180
3,988	5.7	252,411	1,366,349,250
4,065	4.8	238,598	1,364,879,200
4,043	5.5	229,714	1,369,783,370



City of Westlake, Ohio
Full-Time Equivalent City Government Employees by Function/Program
Last Ten Years

<u>Function/program</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
General Government:				
Council	4.5	4.5	4.5	4.5
Mayor	2.0	2.0	2.0	2.0
Finance	5.0	6.0	5.0	6.0
Information Technology	3.0	3.0	2.5	2.0
Law	6.5	6.5	6.0	5.0
Purchasing/Adm. Services	2.0	2.0	2.0	2.0
Communication	1.0	0.5	0.5	0.5
Human Resources	2.0	2.0	2.0	2.0
Planning	3.0	4.0	4.25	4.25
Safety Town	0.5	1.5	1.5	1.5
Central Dispatch	11.5	12.0	11.5	12.5
Police/Fire Operating Levy	14.0	14.0	14.0	13.0
Engineering	9.5	10.0	9.5	10.5
Inspection	9.5	10.5	9.5	10.5
Security of Persons and Property:				
Police	74.5	81.0	84.5	89.0
Fire	38.5	40.5	41.0	40.5
Recreation:				
Administration	5.4	7.4	5.5	5.0
Swimming Pool (1)	59.5	60.0	0.0	26.5
Recreation Center	92.6	95.1	115.5	83.0
Golf Course	13.5	15.0	17.0	15.0
Senior/Community Services	17.5	17.0	16.0	16.0
Service:				
Administration	2.00	2.00	2.25	2.25
Building Maintenance	1.0	1.0	1.0	1.0
City Services	39.5	45.5	42.5	44.5
Sanitary/Storm Drainage	8.0	8.0	8.0	9.0
Parks	3.0	3.0	3.0	3.0
Forester	3.0	3.0	3.0	3.0
Street Maintenance	3.0	3.0	3.0	3.0
Cemetery	1.0	1.0	1.0	1.0
Miscellaneous	1.0	2.0	1.5	2.0
Totals:	<u>437.0</u>	<u>463.0</u>	<u>419.5</u>	<u>420.0</u>

Source: City of Westlake, Ohio 2011-2020 Annual Budgets

Method: Using 1.0 for each full-time employee, and 0.50 for each part-time and seasonal employee.

Count taken at December 31.

(1) The Swimming Pool was not open during 2018 due to construction.

2016	2015	2014	2013	2012	2011
4.5	4.5	4.5	4.5	4.5	4.5
2.0	2.0	2.5	2.0	2.0	2.0
6.0	6.0	6.0	6.0	5.8	5.8
2.0	1.0	2.5	2.5	2.5	3.0
5.0	5.0	5.0	5.0	6.5	6.5
2.0	2.0	2.0	1.5	3.5	3.5
0.5	0.0	0.0	1.0	1.0	1.0
2.0	2.0	2.0	1.0	0.0	0.0
4.25	4.0	4.5	4.0	4.5	5.0
1.5	1.5	1.5	2.0	2.0	1.5
12.5	12.0	11.5	12.5	13.0	11.5
14.0	14.0	14.0	14.0	16.0	18.0
10.5	9.5	10.0	12.0	12.5	12.5
10.5	10.5	10.0	10.0	10.0	9.5
84.6	81.5	82.5	84.5	79.0	76.0
39.0	38.5	40.0	39.5	40.0	35.0
4.5	3.5	3.0	3.0	3.0	4.5
42.0	43.5	43.5	43.5	44.5	46.0
91.5	92.0	85.0	92.5	94.0	100.0
14.0	13.0	11.5	14.5	10.5	14.0
15.1	15.0	15.0	14.0	15.5	15.5
2.25	2.0	2.0	2.0	2.0	2.0
0.8	1.0	1.5	1.5	1.5	1.5
45.0	46.0	46.5	49.0	47.0	41.5
9.0	9.0	9.0	7.0	6.8	8.8
3.0	3.0	3.0	2.0	4.0	4.5
3.0	3.0	3.0	4.0	5.0	4.0
3.0	3.0	4.0	3.0	2.0	3.0
1.0	1.0	1.0	1.0	1.0	1.0
2.0	2.0	2.0	1.5	1.0	1.0
<u>437.0</u>	<u>431.0</u>	<u>428.5</u>	<u>440.5</u>	<u>440.6</u>	<u>442.6</u>

City of Westlake, Ohio
Operating Indicators by Function/Program
Last Ten Years

Function/program	2020	2019	2018	2017
General Government				
Construction Permits Issued (2)	1,443	1,418	1,354	1,472
Estimated Value of Construction (2)	\$62,145,845	\$101,857,220	\$82,300,508	\$101,309,019
Economic Development Projects approved (square feet) (3)	66,838	27,251	323,669	373,092
Number of Planning Commission docket items (3)	86	94	86	90
Sewer Bills mailed (1)	39,841	39,568	39,284	39,007
Purchase Orders Issued (4)	1,966	2,404	2,473	2,450
Number of new litigations filed (5)	5	2	11	9
Number of pending litigations (5)	9	5	8	6
Police (6)				
Total Arrests	2,941	4,750	4,680	4,874
Part 1 Offenses (major offenses such as murder and theft)	324	333	217	388
DUI Arrests	71	122	161	296
Prisoners	537	1,222	1,149	1,133
Motor Vehicle Accidents	508	774	949	758
Calls for Service	29,142	37,448	40,539	38,666
Fire (7)				
Emergency responses	5,204	5,497	5,611	5,470
Fire Safety Inspections/Re-Inspections	1,485	2,794	1,483	1,439
Fire Protection Systems Inspected	947	965	1,175	1,072
Building/Fire Protection Plan Review	203	330	309	280
Number of Community Programs	50	50	32	41
Public Service (8)				
Road Maintenance (man hours)*	2,568	3,433	4,984	3,793
Asphalt (hot/cold) used in road maintenance (tons)	24	190	127	260
Concrete used in road maintenance (yards)	196	191	247	440
Number of Trees Removed	465	249	300	239
Number of Trees Planted	106	175	97	165
Truckloads of leaves picked-up	1,302	1,219	1,363	1,111
Cubic Yards of leaf humus delivered/sold	7,624	9,454	7,258	10,141
Cubic Yards of wood chips delivered/sold	2,765	2,493	2,243	2,774
Tons of snow melting salt purchased	3,086	4,871	6,320	4,692
Cemetery Internments	41	56	62	44
Grave purchases/Internment payments	\$38,937	\$55,847	\$54,083	\$34,192
Recreation (9)				
Recreation Center attendance**	207,886	578,214	602,934	592,700
No. of Peterson Pool Memberships***	1,885	3,310	0	766
Learn to Swim enrollment (Peterson Pool only)***	0	297	0	565
Average daily golf revenue (June, July, & August)	\$1,849	\$1,648	\$1,053	\$1,029
Senior/Community Services (10)				
Number of Activities/Programs	123	208	155	131
Activity Trips****	0	32	38	41
Number of Volunteers	81	98	98	88
Newsletters*****	16,270	17,832	14,802	12,698
Transports	7,755	11,629	10,915	7,755
Miles Transported	n/a	75,920	77,291	58,721
Donations, Center/Assistance/Prescriptions	\$51,687	\$25,456	\$31,018	\$28,531

Sources:

- | | |
|--|---|
| (1) City of Westlake Finance Department | (6) City of Westlake Police Department |
| (2) City of Westlake Building Department | (7) City of Westlake Fire Department |
| (3) City of Westlake Department of Planning and Economic Development | (8) City of Westlake Department of Public Service |
| (4) City of Westlake Purchasing Department | (9) City of Westlake Recreation Department |
| (5) City of Westlake Law Department | (10) City of Westlake Department of Senior and Community Services |

*Amounts are estimated

**Attendance based upon calendar year

***Peterson Pool was not open during 2018 due to construction of the new Aquatic Center and Learn to Swim was canceled in 2020 due to COVID-19

****Senior/Community Services Activity Trips were canceled in 2020 due to COVID-19

*****An additional 47,308 weekly email newsletters were sent out during COVID-19

2016	2015	2014	2013	2012	2011
1,260	1,385	2,508	1,433	1,471	1,247
\$74,456,760	\$114,400,073	\$210,550,179	\$95,473,407	\$144,334,087	\$61,334,146
189,858	54,474	435,421	63,718	937,338	451,454
103	106	89	93	96	87
38,551	38,233	37,868	37,287	36,811	36,196
2,379	2,429	2,549	2,659	2,618	2,776
8	5	3	4	5	5
8	8	12	10	9	9
5,156	4,798	4,620	4,827	5,806	5,906
460	521	503	509	507	594
166	195	165	176	246	185
1,026	897	879	53	1,273	1,203
822	774	721	729	755	733
36,352	33,751	31,721	31,331	33,606	34,268
5,159	4,957	4,513	4,301	4,267	4,364
1,191	123	362	317	576	916
962	627	786	818	926	928
280	358	259	279	272	289
37	41	99	74	78	64
4,697	3,149	4,893	5,399	2,813	3,324
270	299	349	234	280	660
280	322	196	262	349	301
333	299	241	258	417	262
128	118	154	229	186	224
1,373	1,257	1,387	1,457	1,387	1,200
7,522	5,349	5,602	6,908	8,213	7,744
2,289	4,036	3,193	3,277	3,576	3,554
5,586	7,026	7,287	4,822	4,713	4,877
47	53	50	52	32	44
\$44,527	\$61,050	\$40,955	\$58,925	\$34,425	\$52,050
601,178	583,299	566,189	595,200	587,182	524,081
569	424	474	568	591	611
577	680	686	893	901	826
\$1,220	\$1,177	\$1,328	\$1,861	\$2,047	\$2,031
120	155	165	194	143	122
37	43	41	45	39	49
134	84	108	141	387	108
9,930	7,967	7,735	7,304	7,579	9,600
8,838	7,339	7,747	4,867	5,211	6,419
58,830	57,324	51,572	47,163	49,834	54,612
\$38,472	\$26,147	\$30,995	\$29,489	\$33,966	\$29,125

City of Westlake, Ohio
Capital Asset Statistics by Function/Program
Last Ten Years

Function/program	2020	2019	2018	2017
General Government				
Square Footage Occupied (1)	40,000	40,000	40,000	40,000
Engineering Vehicles (2)	12	12	12	11
Inspection Vehicles (2)	7	7	7	7
Other Departmental Vehicles (2)	6	6	6	6
Police				
Stations	1	1	1	1
Square Footage of Building (3)	25,000	25,000	25,000	25,000
Vehicles (2)	44	44	41	43
Fire				
Stations	2	2	2	2
Vehicles (2)	19	19	17	18
Other public works				
Streets (miles)	139	139	139	139
Number of Streetlights (per light bill)	3,321	3,315	3,315	3,321
Public Service Vehicles (5)	65	68	70	72
Recreation				
Number of Parks	5	5	5	5
Recreation Centers	1	1	1	1
Recreation Center Square Footage	102,000	102,000	102,000	102,000
Vehicles (2)	7	8	7	5
Senior/Community Services				
Vehicles (4)	7	7	7	6
Wastewater				
Sanitary sewers (miles)	124	124	124	124

Sources:

- (1) City of Westlake Department of Engineering
- (2) City of Westlake Finance Department
- (3) City of Westlake Police Department
- (4) City of Westlake Department of Senior and Community Services
- (5) City of Westlake Department of Public Service

2016	2015	2014	2013	2012	2011
40,000	40,000	40,000	40,000	40,000	40,000
12	11	12	13	11	10
7	7	7	7	8	8
6	6	8	7	7	7
1	1	1	1	1	1
25,000	25,000	25,000	25,000	25,000	25,000
41	43	38	44	47	47
2	2	2	2	2	2
18	16	18	18	18	18
139	137	137	137	136	136
3,322	3,316	3,307	3,313	3,298	3,297
66	68	64	67	72	67
5	5	5	5	5	5
1	1	1	1	1	1
102,000	102,000	102,000	102,000	102,000	102,000
7	7	7	9	7	7
6	6	6	6	7	6
124	123	123	123	122	122

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City of Westlake, Ohio

**Single Audit Reports
For the Year Ended December 31, 2020**

City of Westlake, Ohio

For the Year Ended December 31, 2020

Table of Contents

<u>Title</u>	<u>Page</u>
Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	1-2
Independent Auditor’s Report on Compliance for Each Major Program; Internal Control over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance	3-5
Schedule of Expenditures of Federal Awards	6
Notes to the Schedule of Expenditures of Federal Awards	7
Schedule of Findings and Questioned Costs	8
Schedule of Prior Audit Findings and Questioned Costs	9

**Independent Auditor's Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial
Statements Performed in Accordance with *Government Auditing Standards***

To the City Council
City of Westlake, Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Westlake, Ohio (the "City"), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 29, 2021, wherein we noted the City implemented Governmental Accounting Standards Board (GASB) Statement No. 83 *Certain Asset Retirement Obligations* and as a result restated the December 31, 2019 net position of the governmental activities and business-type activities and the fund net position of the sewer fund, golf course fund, and total enterprise funds as disclosed in Note 3.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the City Council
City of Westlake, Ohio

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ciuni & Panichi, Inc.

Cleveland, Ohio
June 29, 2021

**Independent Auditor’s Report on Compliance for Each Major Program;
Report on Internal Control over Compliance; and Report on the Schedule of
Expenditures of Federal Awards Required by the Uniform Guidance**

To the City Council
City of Westlake, Ohio

Report on Compliance for Each Major Federal Program

We have audited the City of Westlake’s (the “City”) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City’s major federal programs for the year ended December 31, 2020. The City’s major federal programs are identified in the summary of auditor’s results section of the accompanying schedule of findings and questioned costs.

Management’s Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor’s Responsibility

Our responsibility is to express an opinion on compliance for the City’s major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City’s compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City’s compliance.

To the City Council
City of Westlake, Ohio

Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2020.

Report on Internal Control over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

To the City Council
City of Westlake, Ohio

Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and aggregate remaining fund information of the City, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated June 29, 2021, which contained an unmodified opinion on those financial statements, wherein we noted the City implemented Governmental Accounting Standards Board (GASB) Statement No. 83 *Certain Asset Retirement Obligations* and as a result restated the December 31, 2019 net position of the governmental activities and business-type activities and the fund net position of the sewer fund, golf course fund, and total enterprise funds as disclosed in Note 3. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Ciuni & Parricchi, Inc.

Cleveland, Ohio
June 29, 2021

City of Westlake, Ohio

Schedule of Expenditures of Federal Awards

For the Year Ended December 31, 2020

Federal Grantor/ Pass Through Grantor/ Program Title	Agency or Pass Through Entity Number	Federal CFDA Number	Passed Through to Sub-recipients	Disbursements
United States Department of Treasury				
<i>Passed through Cuyahoga County</i>				
COVID-19 - Coronavirus Relief Fund	N/A	21.019	\$ -	\$ 1,845,615
United States Department of Transportation				
<i>Passed through University Hospitals</i>				
National Priority Safety Programs	N/A	20.616	-	4,726
United States Department of Justice				
<i>Direct Award</i>				
Equitable Sharing Program	N/A	16.922	-	20,099
Bulletproof Vest Partnership Program	N/A	16.607	-	4,374
Total United States Department of Justice			-	# 24,473
Total Federal Financial Assistance			\$ -	\$ 1,874,814

See accompanying Notes to the Schedule of Expenditures of Federal Awards

City of Westlake, Ohio

Notes to Schedule of Expenditures of Federal Awards

For the Year Ended December 31, 2020

Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") presents the activity of all federal awards of the City of Westlake, Ohio (the "City") and is presented on the cash basis of accounting. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position or changes in net position of the City.

Note 2: Indirect Cost Rate

The City has not elected to use the 10% de minimis indirect cost rate to recover indirect costs as allowed under the Uniform Guidance.

City of Westlake, Ohio

Schedule of Findings and Questioned Costs

For the Year Ended December 31, 2020

1. Summary of Auditor's Results

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for the major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for the major federal programs?	No
(d)(1)(v)	Type of Major Program Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR Section 200.516(a)?	No
(d)(1)(vii)	Major Programs	COVID-19 – Coronavirus Relief Fund: CFDA # 21.019
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: >\$750,000 Type B: All Others
(d)(1)(ix)	Low Risk Auditee?	No

2. Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

None noted.

3. Findings for Federal Awards

None noted.

City of Westlake, Ohio

Schedule of Prior Audit Findings and Questioned Costs

For the Year Ended December 31, 2020

No prior year findings or questioned costs.

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OHIO AUDITOR OF STATE KEITH FABER



CITY OF WESTLAKE

CUYAHOGA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 7/29/2021

88 East Broad Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov