



# HOWLAND LOCAL SCHOOL DISTRICT TRUMBULL COUNTY JUNE 30, 2020

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#### INDEPENDENT AUDITOR'S REPORT

Howland Local School District Trumbull County 8200 South Street, SE Warren, Ohio 44484

To the Board of Education:

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Howland Local School District, Trumbull County, Ohio (the District), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the District, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

## Emphasis of Matter

As discussed in Note 21 to the financial statements, during 2020, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. Additionally, as discussed in Note 20 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding these matters.

#### Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

## Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedules is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Howland Local School District Trumbull County Independent Auditor's Report Page 3

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 11, 2021, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

May 11, 2021

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2020 Unaudited

As management of the Howland Local School District (the School District), we offer readers of the School District's financial statements this narrative and analysis of the financial activities of the School District for the fiscal year ended June 30, 2020. We encourage readers to consider the information presented here in conjunction with financial statements and notes to the basic financial statements to enhance their understanding of the School District's financial performance.

## **Financial Highlights**

- Net position increased in fiscal year 2020 due mainly to changes in the net pension liability and net OPEB (asset) liability as well as increases taxes receivable resulting from a full year's worth of collections on the emergency levy passed in 2018 and capital assets additions exceeding depreciation.
- The capital asset additions for fiscal year 2020 included field turf, a new scoreboard, air units and new buses.
- Debt obligations decreased during fiscal year 2020 due to the School District making continued payments on the lease-purchase financing agreement and the HB264 bond issue.
- The School District actively pursues grants and controls expenses while still maintaining the high academic standards the residents expect of the School District.

## **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. The School District's basic financial statements are comprised of three components: (1) government-wide statements, (2) fund financial statements, and (3) notes to the basic financial statements.

Government-wide Financial Statements The government-wide financial statements are designed to provide the reader with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the School District's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless *of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statement distinguishes functions of the School District that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from those that are primarily supported through user charges (*business-type activities*). The School District has no business-type activities. The governmental activities of the School District include instruction, support services, extracurricular activities, operation of non-instructional services and interest and fiscal charges.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2020 Unaudited

Fund Financial Statements A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like the State and local governments, uses fund accounting to ensure and demonstrate compliance with financial-related legal requirements. These fund financial statements focus on the School District's most significant funds. The School District's major governmental fund is the general fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Proprietary Fund The School District maintains an internal service fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the School District's various functions. As of January 1, 2016, the School District transitioned to a fully-funded insurance program for medical and dental. The self-insurance fund was utilized to cover premium amounts paid to the new health insurance provider during the first month of the insurance coverage period. The self-insurance fund is being utilized for the transition period to account for any run-off claims dated prior to January 1, 2016. The School District is using the remaining net position from January 1, 2016, to offset reserve requirements.

Fiduciary Funds Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The fiduciary funds are not reflected in the government-wide financial statement because the resources of these funds are not available to support the School District's own programs. These funds use the accrual basis of accounting.

*Notes to the Basic Financial Statements* The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Table 1 provides a comparison of the School District's net position for 2020 compared to 2019. 2019 has been restated as described per note 21.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2020 Unaudited

**Table 1**Net Position
Governmental Activities

	2020	2019	Change
Assets			
Current and Other Assets	\$27,855,214	\$26,755,683	\$1,099,531
Net OPEB Asset	1,929,334	1,948,263	(18,929)
Capital Assets, Net	6,472,643	5,675,137	797,506
Total Assets	36,257,191	34,379,083	1,878,108
<b>Deferred Outflows of Resources</b>			
Pension	6,044,740	8,521,941	(2,477,201)
OPEB	604,013	431,825	172,188
Total Deferred Outflows of Resources	6,648,753	8,953,766	(2,305,013)
Liabilities			
Current Liabilities	3,983,161	3,827,673	(155,488)
Long-Term Liabilities			
Due Within One Year	1,262,926	974,945	(287,981)
Due in More Than One Year:			
Net Pension Liability	32,861,181	33,527,908	666,727
Net OPEB Liability	3,064,244	3,390,056	325,812
Other Amounts	5,905,943	6,038,876	132,933
Total Liabilities	47,077,455	47,759,458	682,003
<b>Deferred Inflows of Resources</b>			
Property Taxes	20,839,539	20,556,814	(282,725)
Pension	2,533,972	2,581,881	47,909
OPEB	3,429,875	3,557,794	127,919
Total Deferred Inflows of Resources	26,803,386	26,696,489	(106,897)
Net Position			
Net Investment in Capital Assets	3,104,732	2,743,681	361,051
Restricted for:			
Capital Projects	265,066	231,118	33,948
Debt Service	21,881	0	21,881
Other Purposes	405,067	148,143	256,924
Unclaimed Monies	9,211	9,126	85
Unrestricted (Deficit)	(34,780,854)	(34,255,166)	(525,688)
Total Net Position	(\$30,974,897)	(\$31,123,098)	\$148,201

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2020 Unaudited

The net pension liability (NPL) is the largest liability reported by the School District at June 30, 2020. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the School District, total liabilities and deferred inflows of resources exceed total assets and deferred outflows of resources by (\$30,974,897) in fiscal year 2020 and (\$31,123,098) in fiscal year 2019.

A large portion of the School District's net position reflects "Net Investment in Capital Assets" (i.e. land, buildings, improvements, furniture, fixtures, equipment and vehicles) less any related debt to acquire those assets that are still outstanding. The School District uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the School District's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Current assets increased primarily due to an increase in taxes receivable as the School District collected a full year of property tax revenues on a new emergency levy. The increase in capital assets was primarily due to a scoreboard, field turf, air units and buses.

Liabilities decreased which can be attributed to changes in the net pension and net OPEB liabilities attributed to the School District coupled with the scheduled debt payments.

Table 2 shows the changes in net position for fiscal year 2020 compared to 2019. 2019 has been restated as described per note 21.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2020 Unaudited

Table 2
Changes in Net Position
Governmental Activities

	2020	2019	Change
Program Revenues			
Charges for Services and Sales	\$2,878,884	\$2,740,201	\$138,683
Operating Grants and Contributions	3,315,166	2,767,905	547,261
Total Program Revenues	6,194,050	5,508,106	685,944
General Revenues			
Property Taxes	21,062,343	18,698,845	2,363,498
Grants and Entitlements	8,689,824	9,762,544	(1,072,720)
Unrestricted Contributions	128,563	82,255	46,308
Investment Earnings	71,918	83,972	(12,054)
Miscellaneous	663,678	407,771	255,907
Total General Revenues	30,616,326	29,035,387	1,580,939
Total Revenues	36,810,376	34,543,493	2,266,883
Program Expenses			
Instruction:			
Regular	17,930,818	14,514,649	(3,416,169)
Special	4,368,018	3,566,412	(801,606)
Vocational	241,866	239,146	(2,720)
Student Intervention Services	41,920	32,598	(9,322)
Support Services			
Pupils	1,789,167	1,595,538	(193,629)
Instructional Staff	841,159	803,030	(38,129)
Board of Education	27,492	48,785	21,293
Administration	2,661,992	2,069,560	(592,432)
Fiscal	874,246	881,484	7,238
Business	462,784	362,636	(100,148)
Operation and Maintenance of Plant	3,196,490	3,096,647	(99,843)
Pupil Transportation	1,960,972	1,946,761	(14,211)
Central	162,441	112,028	(50,413)
Operation of Non-Instructional Services	373,127	495,313	122,186
Operation of Food Services	852,517	887,259	34,742
Extracurricular Activities	684,611	841,610	156,999
Interest and Fiscal Charges	192,555	95,799	(96,756)
Total Program Expenses	36,662,175	31,589,255	(5,072,920)
Change in Net Position	148,201	2,954,238	(2,806,037)
Net Position Beginning of Year - Restated	(31,123,098)	(34,077,336)	2,954,238
Net Position End of Year	(\$30,974,897)	(\$31,123,098)	\$148,201

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2020 Unaudited

#### Governmental Activities

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by a voted levy does not increase solely as a result of inflation. It increases as a result of new construction or collection from a new voted levy. Although school districts experience inflationary growth in expenses, tax revenue does not keep pace with the increased expenses due to House Bill 920. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00 and the School District would collect the same dollar value the levy generated in the year it passed. The 10 percent rollback on all residential/agricultural property and the 2.5 percent rollback on all owner occupied homes would reduce the amount of taxes paid.

Thus school districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service.

Revenue is divided into two major components: program revenues and general revenues. Program revenues are defined as fees, restricted grants and charges for services that are program specific. General revenues include taxes and unrestricted grants such as State Foundation support.

Program revenues increased for governmental activities in fiscal year 2020. Operating grants increased due to the School District seeking out restricted grant monies as additional sources of operating revenues. General revenues increased in fiscal year 2020 resulting from higher property tax collections as the School District realized a full year's worth of collections on the new emergency levy.

The largest component of the increase in program expenses results from changes in assumptions and benefit terms related to OPEB in the prior year. Increased amortization of the net difference between projected and actual earnings on investment resulted in changes to pension expense increasing from (\$4,085,254) in fiscal year 2019 to (\$529,064) in fiscal year 2020.

The *Statement of Activities* shows the cost of program services and charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services for 2020 compared to 2019. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2020 Unaudited

Table 3

Total and Net Cost of Program Services
Governmental Activities

	2020		2019	
	Total Cost of Service	Net Cost of Service	Total Cost of Service	Net Cost of Service
Instruction:				
Regular	\$17,930,818	\$15,825,084	\$14,514,649	\$12,800,418
Special	4,368,018	2,548,926	3,566,412	1,933,066
Vocational	241,866	164,681	239,146	158,178
Student Intervention Services	41,920	38,049	32,598	32,598
Support Services:				
Pupils	1,789,167	1,733,791	1,595,538	1,595,538
Instructional Staff	841,159	725,982	803,030	660,016
Board of Education	27,492	27,492	48,785	48,785
Administration	2,661,992	2,661,992	2,069,560	2,058,760
Fiscal	874,246	874,246	881,484	881,484
Business	462,784	462,784	362,636	362,636
Operation and Maintenance of Plant	3,196,490	3,026,118	3,096,647	3,042,941
Pupil Transportation	1,960,972	1,877,984	1,946,761	1,945,921
Central	162,441	151,641	112,028	112,028
Operation of Non-Instructional Services	373,127	112,781	495,313	142,977
Operation of Food Services	852,517	62,380	887,259	10,801
Extracurricular Activities	684,611	(18,361)	841,610	199,203
Interest and Fiscal Charges	192,555	192,555	95,799	95,799
Total	\$36,662,175	\$30,468,125	\$31,589,255	\$26,081,149

The dependence upon general revenues for governmental activities is apparent from Table 3. The majority of instructional activities are supported through property taxes and other general revenues.

## Financial Analysis of the Government's Funds

Information about the School District's major funds begins with the balance sheet. These funds are accounted for using the modified accrual basis of accounting. The general fund had an increase in fund balance from a full year's worth of collections on the new emergency levy in fiscal year 2020.

## **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant fund to be budgeted is the main operating fund of the School District, the general fund.

During the course of fiscal year 2020, the School District amended its general fund budget numerous times. The School District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2020 Unaudited

For the general fund, the final budget basis revenue estimate was lower than the original budget estimate. The change was attributed to a decrease in intergovernmental anticipated revenues as current funding levels became more identifiable.

The final budget appropriations were lower than the original budget appropriations of the general fund. The change was attributed to decreases in estimates for instructional and support services expenditures as the School District's current year requirements became more apparent.

## **Capital Assets and Debt**

## Capital Assets

During fiscal year 2020, the School District's capital asset additions included field turf, a new scoreboard, air units and new buses. For more information about the School District's capital assets, see Note 9 to the basic financial statements.

#### Debt

During fiscal year 2011, the School District issued \$1,390,277 in energy conservation improvement bonds. The proceeds of these bonds were used for building improvements intended to increase the energy efficiency of the School District's buildings. These bonds bear an annual interest rate of 5.1 percent and are scheduled to mature in fiscal year 2025.

During fiscal year 2019, the School District entered into a lease-purchase financing in the amount of \$3,500,000 for the purpose of acquiring energy efficiency equipment and improvements, as well as field turf. This debt will be repaid over a fifteen year period with a final payment being made in fiscal year 2034.

The overall debt margin of the School District as of June 30, 2020, was \$49,518,123 with an unvoted debt margin of \$554,351. For more information about the School District's long-term obligations, see Note 10 to the basic financial statements.

## **Current Related Financial Activities**

Howland Local School District has continued to maintain the highest standards of services to our students, parents and community. As with all school districts in the State of Ohio, State funding issues are constantly monitored to determine the impact on the School District. As the preceding information shows, the School District is heavily reliant on property taxes and State aid to provide the funds necessary to maintain its educational programs.

Management must continue to diligently plan expenses, staying carefully within the School District's financial forecast. Additional revenues must not be treated as a windfall to expand programs but as an opportunity to extend the time horizon on the life of the levies. The School District puts forth great effort to ensure that the forecast projections remain positive, and in the case where they don't, action can be taken to adjust the path. All of the School District's financial abilities will be needed to meet the challenges of the future.

The School District remains dedicated to fiscal responsibility. The Board of Education and Administration continue to carefully plan in order to provide the resources and education required to meet student needs over the next several years.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2020 Unaudited

## **Contacting the School District's Financial Management Personnel**

This financial report is designed to provide our citizen's, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Samantha Pochedly, Treasurer, Howland Local School District, 8200 South St. SE, Warren, Ohio 44484.

Statement of Net Position June 30, 2020

	Governmental
	Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$4,722,680
Accounts Receivable	745
Intergovernmental Receivable	816,084
Prepaid Items	94,293
Inventory Held for Resale	7,717
Materials and Supplies Inventory	4,155
Taxes Receivable	22,209,540
Net OPEB Asset (See Note 17)	1,929,334
Nondepreciable Capital Assets	806,570
Depreciable Capital Assets, Net	5,666,073
Total Assets	36,257,191
<b>Deferred Outflows of Resources</b>	
Pension	6,044,740
OPEB	604,013
Total Deferred Outflows of Resources	6,648,753
Liabilities	
Accounts Payable	9,988
Accrued Wages Payable	3,345,056
Intergovernmental Payable	591,992
Accrued Interest Payable	36,125
Long-Term Liabilities:	
Due Within One Year	1,262,926
Due In More Than One Year:	
Net Pension Liability (See Note 16)	32,861,181
Net OPEB Liability (See Note 17)	3,064,244
Other Amounts	5,905,943
Total Liabilities	47,077,455
Deferred Inflows of Resources	
Property Taxes	20,839,539
Pension	2,533,972
OPEB	3,429,875
Total Deferred Inflows of Resources	26,803,386
Net Position	
Net Investment in Capital Assets	3,104,732
Restricted for:	3,101,732
Capital Projects	265,066
Debt Service	21,881
Other Purposes	405,067
Unclaimed Monies	9,211
Unrestricted (Deficit)	(34,780,854)
Total Net Position	(\$30,974,897)

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Statement of Activities For the Fiscal Year Ended June 30, 2020

		Program	Revenues	Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities:				
Instruction:				
Regular	\$17,930,818	\$1,537,128	\$568,606	(\$15,825,084)
Special	4,368,018	342,975	1,476,117	(2,548,926)
Vocational	241,866	21,333	55,852	(164,681)
Student Intervention Services	41,920	3,871	0	(38,049)
Support Services:				
Pupils	1,789,167	0	55,376	(1,733,791)
Instructional Staff	841,159	0	115,177	(725,982)
Board of Education	27,492	0	0	(27,492)
Administration	2,661,992	0	0	(2,661,992)
Fiscal	874,246	0	0	(874,246)
Business	462,784	0	0	(462,784)
Operation and Maintenance of Plant	2 106 400	40.225	120 127	(2.026.119)
	3,196,490 1,960,972	40,235 0	130,137 82,988	(3,026,118) (1,877,984)
Pupil Transportation Central	162,441	0	10,800	(1,677,984)
Operation of Non-Instructional	102,441	U	10,000	(131,041)
Services	373,127	0	260,346	(112,781)
Operation of Food Services	852,517	269,559	520,578	(62,380)
Extracurricular Activities	684,611	663,783	39,189	18,361
Interest and Fiscal Charges	192,555	0	0	(192,555)
Totals	\$36,662,175	\$2,878,884	\$3,315,166	(30,468,125)
		General Revenues Property Taxes Lev General Purpose Debt Service Capital Outlay Grants and Entitler to Specific Progra Unrestricted Contri Investment Earning Miscellaneous  Total General Reve Change in Net Position Begin (Restated - See N	vied for: s ments not Restricted ams abutions gs enues ation ning of Year -	20,464,587 122,357 475,399 8,689,824 128,563 71,918 663,678 30,616,326 148,201 (31,123,098)
		Net Position End o	f Year	(\$30,974,897)

Balance Sheet Governmental Funds June 30, 2020

	General	Other Governmental Funds	Total Governmental Funds
Assets			
Equity in Pooled Cash and			
Cash Equivalents	\$4,129,850	\$583,619	\$4,713,469
Restricted Assets:			
Equity in Pooled Cash and	0.211	0	0.211
Cash Equivalents Taxes Receivable	9,211 21,590,978	0 618,562	9,211 22,209,540
Accounts Receivable	745	010,502	745
Intergovernmental Receivable	378,118	437,966	816,084
Interfund Receivable	41	0	41
Prepaid Items	94,293	0	94,293
Inventory Held for Resale	0	7,717	7,717
Materials and Supplies Inventory	0	4,155	4,155
Total Assets	\$26,203,236	\$1,652,019	\$27,855,255
Liabilities			
Accounts Payable	\$4,101	\$5,887	\$9,988
Accrued Wages Payable	3,165,255	179,801	3,345,056
Interfund Payable	0	41	41
Intergovernmental Payable	561,617	30,375	591,992
Total Liabilities	3,730,973	216,104	3,947,077
<b>Deferred Inflows of Resources</b>			
Property Taxes	20,251,762	587,777	20,839,539
Unavailable Revenue	1,638,860	446,610	2,085,470
Total Deferred Inflows of Resources	21,890,622	1,034,387	22,925,009
Fund Balances			
Nonspendable	103,504	4,155	107,659
Restricted	0	555,729	555,729
Committed	0	325	325
Assigned	478,137	0	478,137
Unassigned (Deficit)	0	(158,681)	(158,681)
Total Fund Balances (Deficit)	581,641	401,528	983,169
Total Liabilities, Deferred Inflows of			
Resources and Fund Balances	\$26,203,236	\$1,652,019	\$27,855,255

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2020

<b>Total Governmental Fund Balances</b>	\$983,169	
Amounts reported for governmental activities in the statement of net position are different because		
Capital assets used in governmental activities are not fine resources and therefore are not reported in the funds.		6,472,643
Other long-term assets are not available to pay for curre and therefore are reported as unavailable revenue in to Delinquent Property Taxes Intergovernmental Tuition and Fees		2 005 470
Total		2,085,470
In the statement of activities, interest is accrued on outs in governmental funds, an interest expenditure is repo	_	(36,125)
Long-term liabilities are not due and payable in the current therefore are not reported in the funds.	rent period and	
Energy Conservation Bonds	(431,460)	
Lease-Purchase	(3,367,911)	
Compensated Absences	(3,369,498)	
Total		(7,168,869)
The net pension liability and net OPEB liability(asset) as in the current period; therefore, the liability(asset) an inflows/outflows are not reported in governmental function of the Net OPEB Asset Deferred Outflows - Pension Deferred Outflows - OPEB Net Pension Liability	d related deferred	
Net OPEB Liability	(3,064,244)	
Deferred Inflows - Pension	(2,533,972)	
Deferred Inflows - OPEB	(3,429,875)	
Total		(33,311,185)
Net Position of Governmental Activities		(\$30,974,897)

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2020

		Other Governmental	Total Governmental
	General	Funds	Funds
Revenues	¢20 222 925	\$504.280	\$20,028,214
Property Taxes	\$20,333,825	\$594,389	\$20,928,214
Intergovernmental	9,569,824	2,115,194	11,685,018
Interest	71,918	0	71,918
Tuition and Fees	1,804,281 40,306	218,770	1,804,281 259,076
Extracurricular Activities	128,563	39,189	167,752
Charges for Sarvings	404,707	269,559	674,266
Charges for Services Rentals	40,235	209,559	40,235
Miscellaneous	642,254	151,574	793,828
Total Revenues			
Total Revenues	33,035,913	3,388,675	36,424,588
Expenditures			
Current:			
Instruction:			
Regular	16,479,477	444,105	16,923,582
Special	3,712,542	513,586	4,226,128
Vocational	240,523	0	240,523
Student Intervention Services	41,920	0	41,920
Support Services:	1.715.075	25 500	1.750.775
Pupils 1.5. CC	1,715,075	35,700	1,750,775
Instructional Staff	763,966	63,362	827,328
Board of Education Administration	27,492	0	27,492
Fiscal	2,526,129	0	2,526,129
Business	836,458 440,843	0	836,458 440,843
Operation and Maintenance of Plant	2,914,670	80,702	2,995,372
Pupil Transportation	1,731,003	73,851	1,804,854
Central	151,625	10,800	162,425
Operation of Non-Instructional Services	102,940	221,737	324,677
Operation of Food Services	0	787,511	787,511
Extracurricular Activities	689,796	255,796	945,592
Capital Outlay	0	894,580	894,580
Debt Service:	Ŭ	071,500	0,71,500
Principal Retirement	0	227,969	227,969
Interest and Fiscal Charges	0	217,245	217,245
Total Expenditures	32,374,459	3,826,944	36,201,403
Excess of Revenues Over			
(Under) Expenditures	661,454	(438,269)	223,185
Other Financing Sources (Uses)			
Transfers In	0	79,347	79,347
Transfers Out	(79,347)	0	(79,347)
Total Other Financing Sources (Uses)	(79,347)	79,347	0
Net Change in Fund Balances	582,107	(358,922)	223,185
Fund Balances (Deficit) Beginning of Year -			
(Restated - See Note 21)	(466)	760,450	759,984
Fund Balances End of Year	\$581,641	\$401,528	\$983,169

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2020

Net Change in Fund Balances - Total Governmental	Funds	\$223,185
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditur statement of activities, the cost of those assets is allouseful lives as depreciation expense. This is the ame exceeded depreciation in the current period.  Capital Asset Additions  Current Year Depreciation	cated over their estimated	
Total		797,506
Revenues in the statement of activities that do not provious resources are not reported as revenues in the funds.  Delinquent Property Taxes Intergovernmental Tuition and Fees Miscellaneous Total	134,129 280,783 101,026 (130,150)	385,788
Repayment of long-term obligations are expenditures in but the repayment reduces long-term liabilities on the		227,969
In the statement of activities, interest is accrued on outst in governmental funds, an interest expenditure is rep		24,690
Some expenses reported in the statement of activities do current financial resources and therefore are not report governmental funds.  Special Termination Benefits Payable Compensated Absences Special Termination Benefits		
Total		(350,017)
Contractually required contributions are reported as exp the statement of net position reports these amounts a Pension OPEB		s; however,
Total		2,591,486
Except for amounts reported as deferred inflows/outflow are reported as pension/OPEB expense in the statem Pension OPEB		PEB liability
Total		(3,747,061)
The internal service fund used by management to charge insurance to individual funds are not reported in the of activities. Governmental fund expenditures and r fund revenues are eliminated. The net revenue (expensive fund is allocated among the governmental activities)	district-wide statements elated internal service ense) of the internal	(E 2AE)
service fund is allocated among the governmental ac	uvides.	(5,345) \$148,201
Change in Net Position of Governmental Activities		\$148,201

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2020

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$20,306,784	\$20,406,315	\$20,354,903	(\$51,412)
Intergovernmental	11,403,901	9,568,522	9,568,522	0
Interest	78,203	80,725	77,899	(2,826)
Tuition and Fees	1,783,496	1,796,507	1,796,507	0
Extracurricular Activities	74,100	6,573	6,573	0
Contributions and Donations	76,901	103,683	103,683	0
Charges for Services	404,000	404,707	404,707	0
Rentals	39,590	40,235	40,235	0
Miscellaneous	304,017	519,576	519,576	0
Total Revenues	34,470,992	32,926,843	32,872,605	(54,238)
Expenditures				
Current:				
Instruction:				
Regular	17,214,664	16,311,675	16,311,675	0
Special	3,760,940	3,677,535	3,677,535	0
Vocational	290,458	240,106	240,106	0
Student Intervention Services	35,041	41,920	41,920	0
Support Services:	1.040.667	1 (0 ( 0.41	1 606 241	0
Pupils	1,849,667	1,696,241	1,696,241	0
Instructional Staff	836,250	770,743	770,743	0
Board of Education	54,696	27,492	27,492	0
Administration	2,542,613	2,555,147	2,555,147	0
Fiscal	922,051	788,583	788,583	0
Business	380,512	448,663	448,663	0
Operation and Maintenance of Plant	3,847,378	3,330,814	3,330,814	0
Pupil Transportation	2,069,118	1,761,357	1,761,357	0
Central	177,475	152,619	152,619	0
Operation of Non-Instructional Services	25,883	89,203	89,203	0
Extracurricular Activities	740,919	683,823	683,823	0
Total Expenditures	34,747,665	32,575,921	32,575,921	0
Excess of Revenues Over (Under) Expenditures	(276,673)	350,922	296,684	(54,238)
Other Financing Sources (Uses)				
Advances Out	0	(41)	(41)	0
Transfers Out	0	(82,303)	(82,303)	0
Total Other Financing Sources (Uses)	0	(82,344)	(82,344)	0
Net Change in Fund Balance	(276,673)	268,578	214,340	(54,238)
Fund Balance Beginning of Year	2,698,693	2,698,693	2,698,693	0
Prior Year Encumbrances Appropriated	477,957	477,957	477,957	0
Fund Balance End of Year	\$2,899,977	\$3,445,228	\$3,390,990	(\$54,238)

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Fund For the Fiscal Year Ended June 30, 2020

	Governmental Activity - Internal Service Fund
Operating Revenues Charges for Services	\$4,187
Operating Expenses Claims	9,532
Change in Net Position	(5,345)
Net Position Beginning of Year	5,345
Net Position End of Year	\$0

Statement of Cash Flows Proprietary Fund For the Fiscal Year Ended June 30, 2020

	Governmental Activity - Internal Service Fund
Increase (Decrease) in Cash and Cash Equivalents Cash Flows from Operating Activities	
Cash Received from Interfund Services	\$4,187
Cash Payments for Claims	(9,532)
Net Increase (Decrease) in Cash and Cash Equivalents	(5,345)
Cash and Cash Equivalents Beginning of Year	5,345
Cash and Cash Equivalents End of Year	\$0
See accompanying notes to the basic financial statements	

Statement of Fiduciary Assets and Liabilities Custodial Fund June 30, 2020

Assets Equity in Pooled Cash and Cash Equivalents	\$1,634
Liabilities Accounts Payable	\$1,634
See accompanying notes to the basic financial statements	

## Statement of Changes in Fiduciary Net Position Custodial Fund For the Fiscal Year Ended June 30, 2020

Additions Miscellaneous	\$5,937
<b>Deductions</b> Distributions to Ohio High School Athletic Association	5,937
Change in Net Position	0
Net Position Beginning of Year - Restated (See Note 21)	0
Net Position End of Year	\$0
See accompanying notes to the basic financial statements	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## Note 1 - Description of the School District and Reporting Entity

Howland Local School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio

The School District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State and federal agencies. The Board of Education controls the School District's five instructional/support facilities staffed by 12 administrators, 3 supervisors, 177 certified employees and 124 classified employees who provide services to 2,570 students and other community members.

## Reporting Entity

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For the School District, this includes the agencies and departments that provide the following services: general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The School District participates in three jointly governed organizations and a public entity pool. These organizations are the Trumbull Career and Technical Center, the Northeast Ohio Management Information Network, the State Support Team Region 5 and the Ohio School Benefits Cooperative. These organizations are presented in Notes 11 and 12 to the basic financial statements.

## **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

## **Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

Government-wide Financial Statements The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. These statements usually distinguish between those activities of the School District that are governmental and those that are considered business-type. The School District, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

## Fund Accounting

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. In reporting its financial activities, the School District uses three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following is the School District's major governmental fund:

**General Fund** The general fund is the operating fund of the School District and is used to account for and report all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the School District account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

**Proprietary Fund** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service, the School District has no enterprise funds.

Internal Service Fund The internal service fund accounts for financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District utilizes an internal service fund to account for the operation of the School District's self insurance program for employee dental benefits. However, effective January 1, 2016 the School District transitioned to a fully-funded insurance plan for medical and dental. To facilitate the transition the self-insurance fund is being utilized for any runoff claims dated prior to January 1, 2016.

Fiduciary Fund Type Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The School District's only custodial fund accounts for monies received for athletic tournaments held on behalf of the Ohio High School Athletic Association.

#### Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities and deferred inflows of resources, generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (e.g., revenues and other financing sources) and uses (e.g., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of fund net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its proprietary activity.

## Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for the proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year in which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 16 and 17.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB plans and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2020, but which were levied to finance fiscal year 2021 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental revenue, tuition and fees and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 16 and 17)

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

## Cash and Investments

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During fiscal year 2020, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For the fiscal year 2020, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice is appreciated for deposits and withdrawals of \$100 million or more. STAR Ohio reserves the right to limit the transactions to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2020 amounted to \$71,918 of which \$8,909 was assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents.

## **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2020, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which the services are consumed.

## Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of materials and supplies held for consumption and donated and purchased food held for resale.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## Restricted Assets

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors or laws of other governments or imposed by law through constitutional provisions. Restricted assets in the general fund represent money restricted for unclaimed monies.

## Capital Assets

The School District's only capital assets are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Building and Improvements	5 - 50 years
Furniture and Equipment	5 - 20 years
Vehicles	6 - 10 years
Textbooks	6 years

## Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the School District's termination policy.

The entire compensated absence liability is reported on the government-wide financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds, lease purchase financings and special termination benefits are recognized as a liability on the fund financial statements when due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

## Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance includes the remaining amount that is not restricted or committed. These assigned balances are established by the School District Board of Education. In the general fund, assigned amounts represent intended uses established by the School District Board of Education or a School District official delegated that authority by resolution or by State statute. The Board of Education assigned fund balance for instruction, trust and rotary functions and retirement.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

#### Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for auxiliary services and extracurricular activities.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

## Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, these revenues are charges for services for the self-insurance program. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund. All revenues and expenses not meeting these definitions are reported as non-operating.

## **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## **Budgetary Data**

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds. The Treasurer has been given the authority to allocate board appropriations to the function and object levels within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original and final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate when the original and final appropriations were passed by the Board of Education. Prior to June 30, the Board of Education requested a certificate of estimated resources to closely match actual revenues.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year. Prior to June 30, the School District passed an amended appropriation measure which matched appropriations to expenditures plus encumbrances.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

# Note 3 – Accountability

Fund balances at June 30, 2020, included the following individual fund deficits:

## Special Revenue Funds:

Food Service	\$31,254
Title IV-B	69,443
Title I	57,984

The special revenue funds have deficits caused by the recognition of expenditures on a modified accrual basis of accounting which are substantially greater than the expenditures recognized on a cash basis. The general fund is liable for any deficit in the special revenue funds and provides transfers when cash is required, not when accruals occur.

## Note 4 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

<b>3</b>		Other Governmental	
Fund Balances	General	Funds	Total
Nonspendable			
Prepaid Items	\$94,293	\$0	\$94,293
Materials and Supplies Inventory	0	4,155	4,155
Unclaimed Monies	9,211	0	9,211
Total Nonspendable	103,504	4,155	107,659
Restricted for			
Auxiliary Services	0	73,538	73,538
Student Programs	0	189,149	189,149
Debt Service Payments	0	58,006	58,006
Capital Improvements	0	235,036	235,036
Total Restricted	0	555,729	555,729
Committed to			
Capital Improvements	0	325	325
Assigned to			
Instruction	105,717	0	105,717
Trust and Rotary Functions	2,246	0	2,246
Retirement	42,414	0	42,414
Purchases on Order:			
Instruction	42,994	0	42,994
Support Services	281,520	0	281,520
Extracurricular	3,246	0	3,246
Total Assigned	478,137	0	478,137
Unassigned (Deficit)	0	(158,681)	(158,681)
Total Fund Balances (Deficit)	\$581,641	\$401,528	\$983,169

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## **Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Unreported cash represents amounts received but not included as revenue on the budgetary statements, but which are reported on the operating statements prepared using GAAP.
- 4. Encumbrances are treated as expenditures (budget) rather than restricted, committed or assigned fund balance (GAAP).
- 5. Budgetary revenues and expenditures of the special trust, uniform school supply, rotary, public school support, and retirement funds are classified to general fund for GAAP reporting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements on a fund type basis for the general fund:

#### Net Change in Fund Balance

	General
GAAP Basis	\$582,107
Net Adjustment for Revenue Accruals	123,758
Beginning Unrecorded Cash	4,501
Ending Unrecorded Cash	(51,193)
Perspective Difference:	
Special Trust	3,000
Uniform School Supply	0
Rotary	803
Public School Support	(7,821)
Retirement	(31,437)
Net Adjustment for Expenditure Accruals	125,225
Encumbrances	(534,603)
Budget Basis	\$214,340

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## **Note 6 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts:
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

- 7. The State Treasurer's investment pool (STAR Ohio), and;
- 8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Investments**

As of June 30, 2020, the School District had STAR Ohio as an investment. STAR Ohio is being held with an amount of \$910,347 which is measured at net asset value per share. The average maturity is 41.5 days.

*Credit Risk* Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

*Interest Rate Risk* The School District has no investment policy that addresses interest rate risk. State statute requires that an investment mature within five years from the date purchased, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

## **Note 7 – Property Taxes**

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenues received in calendar year 2020 represent the collection of calendar year 2019 taxes. Real property taxes received in calendar year 2020 were levied after April 1, 2019, on the assessed values as of January 1, 2019, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

Public utility property tax revenues received in calendar year 2020 represent the collection of calendar year 2019 taxes. Public utility real and tangible personal property taxes received in calendar year 2019 became a lien on December 31, 2018, were levied after April 1, 2019, and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The School District receives property taxes from Trumbull County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2020, are available to finance fiscal year 2020 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2020 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 were levied to finance current fiscal year operations are reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The amount available as an advance at June 30, 2020, was \$32,843 in the general fund and \$755 in the permanent improvement capital projects fund. The amount available as an advance at June 30, 2019, was \$53,921 in the general fund and \$1,223 in the permanent improvement capital projects fund.

The assessed values upon which the fiscal year 2020 taxes were collected are:

	2019 Second Half Collections		2020 Fi Half Collec	
	Amount	Percent	Amount	Percent
Real Estate Public Utility Personal	\$542,701,040 11,707,900	97.89% 2.11	\$541,676,120 12,674,740	97.71% 2.29
Total	\$554,408,940	100.00% \$554,350,860		100.00%
Full Tax Rate per \$1,000 of assessed valuation	\$49.70		\$49.70	_

## **Note 8 - Receivables**

Receivables at June 30, 2020, consisted of taxes, accounts receivable and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables except property taxes are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

Intergovernmental Receivables	Amounts
Tuition	\$328,277
Title I Grant	169,177
Title VI-B Grant	152,845
Title II-A Grant	82,087
Trumbull County Educational Service Center	40,233
Food Service Federal Reimbursements	21,386
Miscellaneous Federal Grants	11,886
Medicaid	8,264
Foundation Adjustments	1,344
Preschool Disabilities Grant	585
Total	\$816,084

Note 9 – Capital Assets

Capital asset activity for the fiscal year ended June 30, 2020, was as follows:

	Balance June 30, 2019	Additions	Deletions	Balance June 30, 2020
Nondepreciable Capital Assets				
Land	\$806,570	\$0	\$0	\$806,570
<b>Depreciable Capital Assets</b>				
Buildings and Improvements	15,573,242	1,250,638	0	16,823,880
Furniture and Equipment	1,464,380	6,100	0	1,470,480
Vehicles	2,791,238	50,500	(333,566)	2,508,172
Textbooks	753,676	0	0	753,676
Total at Historical Cost	20,582,536	1,307,238	(333,566)	21,556,208
<b>Less: Accumulated Depreciation</b>				
Buildings and Improvements	(11,414,620)	(292,726)	0	(11,707,346)
Furniture and Equipment	(1,113,089)	(82,165)	0	(1,195,254)
Vehicles	(2,432,584)	(134,841)	333,566	(2,233,859)
Textbooks	(753,676)	0	0	(753,676)
Total Accumulated Depreciation	(15,713,969)	(509,732) *	333,566	(15,890,135)
Depreciable Capital Assets, Net				
of Accumulated Depreciation	4,868,567	797,506	0	5,666,073
Governmental Activities Capital				
Assets, Net	\$5,675,137	\$797,506	\$0_	\$6,472,643

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

<sup>\*</sup> Depreciation expense was charged to governmental functions as follows:

Instruction	
Regular	\$221,808
Support Services	
Operation and Maintenance of Plant	15,542
Pupil Transportation	134,842
Operation of Non-Instructional Services	44,308
Operation of Food Service	6,871
Extracurricular Activities	86,361
Total Depreciation Expense	\$509,732

## **Note 10 – Long-Term Obligations**

Original issue amounts and interest rates of the School District's debt issues were as follows:

Debt Issue	Interest Rate	Original Issue	Year of Maturity
Series 2010 Energy Conservation Bonds	5.10%	\$1,390,277	2025
2019 Lease-Purchase	4.15	3,500,000	2034

Changes in long-term obligations of the School District during fiscal year 2020 were as follows:

	Principal Outstanding			Principal Outstanding	Amount Due in
	June 30, 2019	Additions	Deductions	June 30, 2020	One Year
General Obligation Debt					
Energy Conservation Bonds	\$527,340	\$0	(\$95,880)	\$431,460	\$95,880
Other Long-term Obligations					
Net Pension Liability:					
SERS	6,869,118	231,283	0	7,100,401	0
STRS	26,658,790	0	(898,010)	25,760,780	0
Total Net Pension Liability	33,527,908	231,283	(898,010)	32,861,181	0
Net OPEB Liability:					
SERS	3,390,056	0	(325,812)	3,064,244	0
2019 Lease-Purchase	3,500,000	0	(132,089)	3,367,911	181,695
Special Termination Benefits	9,600	0	(9,600)	0	0
Compensated Absences	2,976,881	1,129,993	(737,376)	3,369,498	985,351
Total Other Long-term Obligations	43,404,445	1,361,276	(2,102,887)	42,662,834	1,167,046
Total Long-Term Liabilities	\$43,931,785	\$1,361,276	(\$2,198,767)	\$43,094,294	\$1,262,926

During fiscal year 2011, the School District issued \$1,390,277 in energy conservation improvement bonds. The proceeds of these bonds were used for building improvements intended to increase the energy efficiency of the School District's buildings. These bonds bear an annual interest rate of 5.1 percent and are scheduled to mature in fiscal year 2025. The improvements were not capitalized and will not be included in the net investment in capital assets calculation. Payments of principal and interest relating to these liabilities are recorded as expenditures in the bond retirement debt service fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

During fiscal year 2019, the School District entered into a lease-purchase financing in the amount of \$3,500,000 for the purpose of acquiring energy efficiency equipment and improvements, as well as field turf. This debt will be repaid over a fifteen year period with a final payment being made in fiscal year 2034.

Compensated absences will be paid from the general fund and the food service, auxiliary services, title VI-B and title I special revenue funds. Special termination benefits were paid from the general fund. There are no repayment schedules for the net pension liability and net OPEB liability. However, employer pension contributions are made from the following funds: the general fund and the food service, auxiliary services, title VI-B and title I special revenue funds. For additional information related to the net pension liability see Notes 16 and 17.

The overall debt margin of the School District as of June 30, 2020, was \$49,518,123 with an unvoted debt margin of \$554,351.

Principal and interest requirements to retire general obligation bonds outstanding at June 30, 2020, are as follows:

Fiscal Year	Energy Conservation Improvement Bonds		2019 Lease-P	Purchase
Ending June 30	Principal	Interest	Principal	Interest
2021	\$95,880	\$21,435	\$181,695	\$137,903
2022	95,880	16,391	189,314	130,284
2023	95,880	11,347	197,252	122,346
2024	95,880	6,304	205,523	114,075
2025	47,940	1,261	214,141	105,457
2026-2030	0	0	1,213,158	384,831
2031-2034	0	0	1,166,828	111,561
Total	\$431,460	\$56,738	\$3,367,911	\$1,106,457

## **Note 11 - Jointly Governed Organizations**

Trumbull Career and Technical Center The Trumbull Career and Technical Center is a distinct political subdivision of the State of Ohio providing vocational needs of the students. The Center is operated under the direction of a Board consisting of one representative from each of the nineteen participating school districts' elected boards, which possesses its own budgeting and taxing authority. The Board exercises total control over the operations of the Trumbull Career and Technical Center including budgeting, appropriating, contracting and designating management. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. To obtain financial information write to the Trumbull Career and Technical Center, Cody Holecko, who serves as Treasurer, at 528 Educational Highway, Warren, Ohio 44483.

Northeast Ohio Management Information Network (NEOMIN) NEOMIN is a jointly governed organization among twenty-nine school districts and two educational service centers in Trumbull and Ashtabula Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the districts supports NEOMIN based upon a per pupil charge. Howland Local School District paid \$114,730 to NEOMIN during fiscal year 2020.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

The Governing board consists of ten members: The Trumbull and Ashtabula County superintendents (permanent members), three superintendents from Ashtabula County participating school districts, three superintendents from Trumbull County participating school districts, the fiscal agent (or NEOMIN). The Board exercises total control over the operations of NEOMIN including budgeting, appropriating, contracting and designating management. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. To obtain a copy of NEOMIN's financial statements, write to the Trumbull County Educational Service Center, 6000 Youngstown Warren Road, Niles, Ohio 44446.

State Support Team Region 5 The State Support Team Region 5 is a special education service center which selects its own board, adopts its own budget and receives direct Federal and State grants for its operation. The jointly governed organization was formed for the purpose of initiating, expanding and improving special education programs and services for children with disabilities and their parents.

The State Support Team Region 5 is governed by a governing board of 39 members made up of representatives from 35 superintendents of the participating districts, one non-public school, one county board of mental retardation and two parents whose term rotates every year. The degree of control exercised by any participating school district is limited to its representation on the Board. Howland Local School District did not make any contributions to the State Support Team Region 5 during fiscal year 2020. Financial information can be obtained by contacting the Treasurer at the Mahoning County Educational Service Center, 7320 N Palmyra Road, Canfield, Ohio 44406.

# **Note 12 – Public Entity Pool**

## **Insurance Purchasing Pool**

The School District participates in the Ohio School Benefits Cooperative, a claims servicing and group purchasing pool comprised of over 44 members. The Ohio School Benefits Cooperative (OSBC) is created and organized pursuant to and as authorized by Section 9.833 of the Ohio Revised Code. OSBC is governed by a nine member Board of Directors, all of whom must be school district and/or educational service center administrators and are elected by the members of the OSBC. The Muskingum Valley Educational Service Center serves as the fiscal agent for OSBC. OSBC is an unincorporated, non-profit association of its members which was created for the purpose of enabling members of the Plan to maximize benefits and/or reduce costs of medical, prescription drug, vision, dental, life and/or other group insurance coverage for their employees, and the eligible dependents and designated beneficiaries of such employees.

Participants paid an initial \$500 membership fee to OSBC. OSBC offers two options to participants. The first option is that participants may enroll in the joint insurance purchasing program for medical, prescription drug, vision dental and/or life insurance. A second option is available for self-insured participants that provides for the purchase of stop-loss insurance coverage through OSBC's third party administrator. The School District participates in the first option. Medical Mutual/Delta Dental is the Administrator of the OSBC. During fiscal year 2020, the School District elected to participate in the joint insurance program for medical coverage.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## **Note 13 - Risk Management**

#### **Property and Liability**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2020, the School District contracted with Casualty Insurance for the following insurance coverage:

Type of Coverage	Coverage Amount
Property Insurance (\$1,000 deductible)	Replacement Cost
Professional Liability	\$1,000,000/3,000,000
Performance Bonds	20,000
Automotive Liability	1,000,000
Automobile Comprehensive and	
Collision (\$1,000 deductible)	

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in coverage from last year.

## **Employee Health Benefits**

Effective January 1, 2016, the School District transitioned to a fully-funded insurance program for medical and dental. The self-insurance fund was utilized to cover premium amounts paid to the new health insurance provider during the first month of insurance coverage period. The self-insurance fund is being utilized for the transition period to account for any run-off claims dated prior to January 1, 2016. The School District is using the remaining net position from January 1, 2016, to offset reserve requirements. There is no claims liability reported in the fund at June 30, 2020. In addition, the School District switched insurance providers to Medical Mutual and Delta Dental and joined the Ohio Schools Benefits Cooperative (OSBC) (See Note 12).

The School District pays a monthly premium based on enrollment. Employee premiums are based on a Four-Tier system as follows:

	Employee/	Employee/	
Employee	Spouse	Children	Family
\$859.65	\$1,230.51	\$1,575,58	\$2,157.74

Changes to the premium are a result of enrollment numbers and claims. The Treasurer's Secretary downloads the monthly invoices to the fiscal server and notes changes in enrollment on a spreadsheet. The Treasurer then uses the monthly invoice and the prior month's spreadsheet to reconcile the premium amount due for each month. The Treasurer clones an existing requisition to make the changes in order to create the current month's purchase order. The Budgetary Clerk then creates an invoice and warrant check, which is then mailed to the OSBC. The Treasurer wishes to convert to online payments via ACH/EFT in the near future.

The same procedure is used for the Dental Plan but the amount of the invoice is paid online via ACH/EFT. The premiums are \$30.00 for Single coverage and \$87.75 for Family coverage.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

Potential increases in premiums will be reviewed prior to the January Plan Year renewal every year in September through December.

## Worker's Compensation

The School District pays the State Workers' Compensation System a premium for employee coverage. The premium is calculated by multiplying the monthly total gross payroll by a factor that the State calculates. The School District does not utilize a third party administrator for premium remittance.

## **Note 14 - Other Employee Benefits**

## Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service and hours worked. Teachers and most administrators do not earn vacation. Accumulated unused vacation is paid to classified employees and administrators upon termination of employment. Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated with no maximum.

Upon retirement, certified employees with ten to fifteen years of service can receive payment for up to thirty days, those with sixteen to twenty years can receive up to thirty-three days, those with twenty-one to twenty-five years can receive up to thirty-eight days and those with twenty-six or more years can receive up to forty-two days. These employees will also receive ten percent of any remaining accrued sick leave days. An employee receiving such payment must meet the retirement provisions set by STRS.

Upon retirement, classified employees with ten years of service can receive payment for up to twenty-five days, those with eleven to fifteen years can receive up to thirty-five days, those with sixteen to twenty years can receive up to thirty-eight days, those with twenty-one to twenty-five years can receive up to forty-one days, and those with twenty-six or more years can receive up to forty-five days. These employees will also receive twenty percent of any remaining accrued sick leave days. In addition, employees with ten or more years of service may receive fifty to one hundred percent (five percent is added for each year after ten years) of accumulated sick days upon separation from the School District for reasons other than retirement. An employee receiving such payment must meet the retirement provisions set by SERS.

## Life Insurance Benefits

The School District provides life and accidental death and dismemberment insurance to most employees. Coverage in the amount of \$45,000 is provided to all applicable employees. Life insurance coverage is provided through the Dearborn Life Insurance Company.

#### Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System of Ohio. As of June 30, 2020, 1 member of the Board of Education has elected Social Security. The School District's liability is 6.2 percent of wages paid.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## **Note 15 - Contingencies**

#### Grants

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2020, if applicable, cannot be determined at this time.

#### **School Foundation**

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2020 have been finalized and were determined to be insignificant.

## Litigation

The School District is a party to various legal proceedings seeking damages. The School District's administration is of the opinion that ultimate disposition of these claims and legal proceedings will not have a material effect, if any, on the financial condition of the School District.

## **Note 16 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Net OPEB Liability

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 17 for the required OPEB disclosures.

## Plan Description - School Employees Retirement System (SERS)

Plan Description – School District's non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2020, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2020, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$568,088 for fiscal year 2020. Of this amount \$42,940 is reported as an intergovernmental payable.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a standalone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five year of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2020 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2020, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,945,472 for fiscal year 2020. Of this amount \$302,700 is reported as an intergovernmental payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportion of the Net Pension Liability:			_
Prior Measurement Date	0.11993880%	0.12124380%	
Current Measurement Date	0.11867280%	0.11648872%	
Change in Proportionate Share	-0.00126600%	-0.00475508%	
Proportionate Share of the Net			
Pension Liability	\$7,100,401	\$25,760,780	\$32,861,181
Pension Expense	\$912,385	\$3,363,740	\$4,276,125

At June 30, 2020, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and			
actual experience	\$180,050	\$209,735	\$389,785
Changes of assumptions	0	3,026,101	3,026,101
Changes in proportionate Share and			
difference between School District contributions			
and proportionate share of contributions	22,837	92,457	115,294
School District contributions subsequent to the			
measurement date	568,088	1,945,472	2,513,560
Total Deferred Outflows of Resources	\$770,975	\$5,273,765	\$6,044,740
<b>Deferred Inflows of Resources</b>			
Differences between expected and			
actual experience	\$0	\$111,513	\$111,513
Net difference between projected and			
actual earnings on pension plan investments	91,142	1,259,048	1,350,190
Changes in Proportionate Share and			
Difference between School District contributions			
and proportionate share of contributions	137,347	934,922	1,072,269
Total Deferred Inflows of Resources	\$228,489	\$2,305,483	\$2,533,972

\$2,513,560 is reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2021	\$102,062	\$1,348,865	\$1,450,927
2022	(173,288)	122,381	(50,907)
2023	(6,063)	(407,267)	(413,330)
2024	51,687	(41,169)	10,518
Total	(\$25,602)	\$1,022,810	\$997,208

## **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2019, are presented below:

Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return

Actuarial Cost Method

3.00 percent
3.50 percent to 18.20 percent
2.5 percent
7.50 percent net of investment expense, including inflation
Entry Age Normal
(Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
12500 01455		110 11 11 11 01 11 11 01 11
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
	(6.50%)	(7.50%)	(8.50%)
School District's proportionate share			
of the net pension liability	\$9,950,201	\$7,100,401	\$4,710,488

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2019, actuarial valuation are presented below:

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to
	2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment
	expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments	0.0 percent, effective July 1, 2017
(COLA)	

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

Asset Class	Target Allocation *	Long-Term Expected Rate of Return **
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*</sup> Target weights will be phased in over a 24-month period concluding on July1, 2019.

Discount Rate The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2019.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	(6.45%)	(7.45%)	(8.45%)
School District's proportionate share			
of the net pension liability	\$37,646,511	\$25,760,780	\$15,698,901

<sup>\*\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## **Note 17 - Defined Benefit OPEB Plans**

See note 16 for a description of the net OPEB liability.

## Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2020, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2020, this amount was \$19,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge.

For fiscal year 2020, the School District's surcharge obligation was \$77,926.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$77,926 for fiscal year 2020. Of this amount \$77,926 is reported as an intergovernmental payable.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For fiscal year ended June 30, 2020, STRS did not allocate any employer contributions to post-employment health care.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	Total
Proportion of the Net OPEB Liability:			
Prior Measurement Date	0.12219630%	0.12124380%	
Current Measurement Date	0.12184890%	0.11648872%	
Change in Proportionate Share	-0.00034740%	-0.00475508%	
Proportionate Share of the:			
Net OPEB Liability	\$3,064,244	\$0	\$3,064,244
Net OPEB (Asset)	\$0	(\$1,929,334)	(\$1,929,334)
OPEB Expense	\$68,308	(\$597,372)	(\$529,064)

At June 30, 2020, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and			
actual experience	\$44,980	\$174,907	\$219,887
Changes of assumptions	223,808	40,554	264,362
Net difference between projected and			
actual earnings on OPEB plan investments	7,355	0	7,355
Changes in proportionate Share and			
difference between School District contributions			
and proportionate share of contributions	9,759	24,724	34,483
School District contributions subsequent to the			
measurement date	77,926	0	77,926
Total Deferred Outflows of Resources	\$363,828	\$240,185	\$604,013
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$673,193	\$98,157	\$771,350
Changes of assumptions	171,711	2,115,288	2,286,999
Net difference between projected and			
actual earnings on OPEB plan investments	0	121,176	121,176
Changes in Proportionate Share and			
Difference between School District contributions			
and proportionate share of contributions	193,712	56,638	250,350
Total Deferred Inflows of Resources	\$1,038,616	\$2,391,259	\$3,429,875

\$77,926 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2021	(\$209,580)	(\$467,235)	(\$676,815)
2022	(133,890)	(467,236)	(601,126)
2023	(131,731)	(418,671)	(550,402)
2024	(132,083)	(401,632)	(533,715)
2025	(104,970)	(397,284)	(502,254)
Thereafter	(40,460)	984	(39,476)
Total	(\$752,714)	(\$2,151,074)	(\$2,903,788)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2019, are presented below:

Inflation3.00 percentWage Increases3.50 percent to 18.20 percentInvestment Rate of Return7.50 percent net of investment<br/>expense, including inflation

Municipal Bond Index Rate:

Measurement Date3.13 percentPrior Measurement Date3.62 percent

Single Equivalent Interest Rate, net of plan investment expense,

including price inflation

Measurement Date 3.22 percent Prior Measurement Date 3.70 percent

Medical Trend Assumption

 $\begin{array}{ll} \text{Medicare} & 5.25 \text{ to } 4.75 \text{ percent} \\ \text{Pre-Medicare} & 7.00 \text{ to } 4.75 \text{ percent} \end{array}$ 

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 16.

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2019 was 3.22 percent. The discount rate used to measure total OPEB liability prior to June 30, 2019, was 3.70 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.13 percent, as of June 30, 2019 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.22 percent) and higher (4.22 percent) than the current discount rate (3.22 percent). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00 percent decreasing to 3.75 percent) and higher (8.00 percent decreasing to 5.75 percent) than the current rate.

		Current	
	1% Decrease	Discount Rate	1% Increase
	(2.22%)	(3.22%)	(4.22%)
School District's proportionate share		\$2.064.244	ф2 542 200
of the net OPEB liability	\$3,719,411	\$3,064,244	\$2,543,309
		Current	
	1% Decrease	Trend Rate	1% Increase
	(6.00% decreasing	(7.00% decreasing	(8.00% decreasing
	to 3.75%)	to 4.75%)	to 5.75%)
School District's proportionate share			
of the net OPEB liability	\$2,455,080	\$3,064,244	\$3,872,456

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2019, actuarial valuation are presented below:

Projected salary increases 12.50 percent at age 20 to

2.50 percent at age 65

Investment Rate of Return 7.45 percent, net of investment

expenses, including inflation

Payroll Increases 3 percent
Discount Rate of Return 7.45 percent

Health Care Cost Trends

Medical

Pre-Medicare 5.87 percent initial, 4 percent ultimate Medicare 4.93 percent initial, 4 percent ultimate

Prescription Drug

Pre-Medicare 7.73 percent initial, 4 percent ultimate

Medicare 9.62 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 16.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2019.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2019, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

		Current	
	1% Decrease (6.45%)	Discount Rate (7.45%)	1% Increase (8.45%)
S-b1 Districtly and a stick of the second	(0.45%)	(7.4370)	(6.4370)
School District's proportionate share of the net OPEB asset	(\$1,646,301)	(\$1,929,334)	(\$2,167,296)
		Current	
	1% Decrease	Trend Rate	1% Increase
School District's proportionate share			
of the net OPEB asset	(\$2,187,775)	(\$1,929,334)	(\$1,612,804)

#### Note 18 - Set Asides

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year end set aside amounts for capital acquisition. Disclosure of this information is required by State statute.

	Capital Improvements
Set Aside Balance as of June 30, 2019	\$0
Current Year Set-aside Requirement	474,366
Qualifying Disbursements	(303,634)
Current Year Offsets	(541,777)
Total	(\$371,045)
Set-aside Balance Carried	
Forward to Future Fiscal Years	\$0
Set Aside Balance as of June 30, 2020	\$0

Although the School District had current year offsets and disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## Note 19 - Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

#### **Governmental Funds**

General	\$534,603
Other Governmental Funds	258,854
Total Governmental Funds	\$793,457

## **Note 20 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the School District. The School District's investment portfolio and the investments of the pension and other employee benefit plans in which the School District participates fluctuate with market conditions, and due to market volatility, the amount of gains or losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the School District's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

# Note 21 – Change in Accounting Principle and Restatement of Fund Balances and Net Position

## Change in Accounting Principles

The Governmental Accounting Standards Board (GASB) recently issued GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. The School District evaluated implementing these certain GASB pronouncements based on the guidance in GASB 95.

For fiscal year 2020, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities* and related guidance from (GASB) Implementation Guide No. 2019-2, *Fiduciary Activities*.

For fiscal year 2020, the School District also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2018-1*. These changes were incorporated in the School District's fiscal year 2020 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. The School District reviewed its agency funds and certain funds will be reported in the new fiduciary fund classification of custodial funds, while other funds have been reclassified as governmental funds. GASB Statement 84 was incorporated into the School District's fiscal year 2020 financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

## Restatement of Fund Balances and Net Position

The implementation of GASB Statement No. 84 had the following effect on fund balance as of June 30, 2019:

		Other	Total
		Governmental	Governmental
	General	Funds	Funds
Fund Balances, June 30, 2019	(\$466)	\$655,126	\$654,660
Adjustments: GASB Statement 84	0	105,324	105,324
Restated Fund Balances, June 30, 2019	(\$466)	\$760,450	\$759,984

The implementation of GASB Statement No. 84 had the following effect on governmental and fiduciary net position as of June 30, 2019:

Governmental	
Activities	Agency
(\$31,228,422)	\$0
105,324	0
0	(105,324)
0	105,324
(\$31,123,098)	\$0
	(\$31,228,422)

## **Note 22 – Interfund Transactions**

## **Interfund Balances**

Interfund balances at June 30, 2020, consisted of an interfund receivable in the general fund and interfund payables in other governmental funds of \$41. This interfund loan was made to support the program of a special revenue fund pending the receipt of monies. The interfund balance should be repaid within one year.

# **Interfund Transfers**

The general fund transferred \$64,403 and \$14,944, respectively, to the food service and district managed activities special revenue funds to help fund programs.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

# **Note 23 – Tax Abatements**

School District property taxes were reduced as follows under enterprise zone agreements entered into by overlapping governments:

	Amount of Fiscal Year
Overlapping Government	2020 Taxes Abated
Enterprise Zone Agreement:	
Howland Township	\$3,369

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

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Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability School Employees Retirement System of Ohio Last Seven Fiscal Years (1)

	2020	2019	2018
School District's Proportion of the Net Pension Liability	0.11867280%	0.11993880%	0.12790380%
School District's Proportionate Share of the Net Pension Liability	\$7,100,401	\$6,869,118	\$7,641,970
School District's Covered Payroll	\$3,991,504	\$4,151,022	\$4,026,621
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered - Payroll	177.89%	165.48%	189.79%
Plan Fiduciary Net Position as a Percentage of the Total Pension			
Liability	70.85%	71.36%	69.50%

<sup>(1)</sup> Information prior to 2014 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

2014	2015	2016	2017
0.12941300%	0.12941300%	0.12760150%	0.12597270%
\$7,695,776	\$6,549,518	\$7,281,065	\$9,220,038
\$3,822,008	\$3,978,656	\$3,841,472	\$3,912,243
201.35%	164.62%	189.54%	235.67%
65.52%	71.70%	69.16%	62.98%

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability School Employees Retirement System of Ohio Last Four Fiscal Years (1)

	2020	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.12184890%	0.12219630%	0.12997580%	0.12783230%
School District's Proportionate Share of the Net OPEB Liability	\$3,064,244	\$3,390,056	\$3,488,209	\$3,643,693
School District's Covered Payroll	\$3,991,504	\$4,151,022	\$4,026,621	\$3,912,243
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered - Payroll	76.77%	81.67%	86.63%	93.14%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	15.57%	13.57%	12.46%	11.49%

<sup>(1)</sup> Information prior to 2017 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

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Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio Last Seven Fiscal Years (1)

	2020	2019	2018
School District's Proportion of the Net Pension Liability	0.11648872%	0.12124380%	0.12222857%
School District's Proportionate Share of the Net Pension Liability	\$25,760,780	\$26,658,790	\$29,035,658
School District's Covered Payroll	\$13,713,307	\$14,253,036	\$13,498,843
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered - Payroll	187.85%	187.04%	215.10%
Plan Fiduciary Net Position as a Percentage of the Total Pension			
Liability	77.40%	77.30%	75.30%

<sup>(1)</sup> Information prior to 2014 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

2017	2016	2015	2014
0.12141954%	0.12232265%	0.12349060%	0.12349060%
\$40,642,780	\$33,806,403	\$30,037,188	\$35,780,101
\$12,775,671	\$12,762,321	\$12,617,331	\$13,467,615
318.13%	264.89%	238.06%	265.68%
66.80%	72.10%	74.70%	69.30%

### **Howland Local School District**

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB (Asset) Liability State Teachers Retirement System of Ohio Last Four Fiscal Years (1)

	2020	2019	2018	2017
School District's Proportion of the Net OPEB (Asset) Liability	0.11648872%	0.12124380%	0.12222857%	0.12141954%
School District's Proportionate Share of the Net OPEB (Asset) Liability	(\$1,929,334)	(\$1,948,363)	\$4,768,909	\$6,493,549
School District's Covered Payroll	\$13,713,307	\$14,253,036	\$13,498,843	\$12,775,671
School District's Proportionate Share of the Net OPEB (Asset) Liability as a Percentage of its Covered - Payroll	-14.07%	-13.67%	35.33%	50.83%
Plan Fiduciary Net Position as a Percentage of the Total OPEB (Asset) Liability	174.70%	176.00%	47.10%	37.30%

<sup>(1)</sup> Information prior to 2017 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

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# **Howland Local School District**

Required Supplementary Information Schedule of the School District's Contributions School Employees Retirement System of Ohio Last Ten Fiscal Years

Net Pension Liability	2020	2019	2018	2017
Contractually Required Contribution	\$568,088	\$538,853	\$560,388	\$563,727
Contributions in Relation to the Contractually Required Contribution	(568,088)	(538,853)	(560,388)	(563,727)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Covered Payroll (1)	\$4,057,771	\$3,991,504	\$4,151,022	\$4,026,621
Pension Contributions as a Percentage of Covered Payroll	14.00%	13.50%	13.50%	14.00%
Net OPEB Liability				
Contractually Required Contribution (2)	77,926	95,421	89,073	71,686
Contributions in Relation to the Contractually Required Contribution	(77,926)	(95,421)	(89,073)	(71,686)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	1.92%	2.39%	2.15%	1.78%
Total Contributions as a Percentage of Covered Payroll (2)	15.92%	15.89%	15.65%	15.78%

<sup>(1)</sup> The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information

<sup>(2)</sup> Includes Surcharge

2016	2015	2014	2013	2012	2011
\$547,714	\$506,306	\$551,442	\$528,966	\$531,784	\$531,714
(547,714)	(506,306)	(551,442)	(528,966)	(531,784)	(531,714)
\$0	\$0	\$0	\$0	\$0	\$0
\$3,912,243	\$3,841,472	\$3,978,656	\$3,822,008	\$3,953,787	\$4,230,025
14.00%	13.18%	13.86%	13.84%	13.45%	12.57%
65,425	98,149	68,721	80,172	103,172	139,470
(65,425)	(98,149)	(68,721)	(80,172)	(103,172)	(139,470)
\$0	\$0	\$0	\$0	\$0	\$0
1.67%	2.55%	1.73%	2.10%	2.61%	3.30%
15.67%	15.73%	15.59%	15.94%	16.06%	15.87%

## **Howland Local School District**

Required Supplementary Information Schedule of the School District's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

Not Donoion Linkility	2020	2019	2018	2017
Net Pension Liability				
Contractually Required Contribution	\$1,945,472	\$1,919,863	\$1,995,425	\$1,889,838
Contributions in Relation to the Contractually Required Contribution	(1,945,472)	(1,919,863)	(1,995,425)	(1,889,838)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Covered Payroll (1)	\$13,896,229	\$13,713,307	\$14,253,036	\$13,498,843
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%
Net OPEB Liability				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%
Total Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

<sup>(1)</sup> The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information

2016	2015	2014	2013	2012	2011
\$1,788,594	\$1,786,725	\$1,640,253	\$1,750,790	\$1,747,858	\$1,862,007
(1,788,594)	(1,786,725)	(1,640,253)	(1,750,790)	(1,747,858)	(1,862,007)
\$0	\$0	\$0	\$0	\$0	\$0
\$12,775,671	\$12,762,321	\$12,617,331	\$13,467,615	\$13,445,062	\$14,323,131
14.00%	14.00%	13.00%	13.00%	13.00%	13.00%
\$0	\$0	\$126,173	\$134,676	\$134,451	\$143,231
0	0	(126,173)	(134,676)	(134,451)	(143,231)
\$0	\$0	\$0	\$0	\$0	\$0
0.00%	0.00%	1.00%	1.00%	1.00%	1.00%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

## **Howland Local School District, Ohio**

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2020

# **Net Pension Liability**

# **Changes in Assumptions – SERS**

Beginning in fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc Cola. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in fiscal year 2016 and prior are presented below:

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3.00 percent	3.25 percent
Future Salary Increases,	-	-
including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

#### **Changes in Assumptions - STRS**

Beginning with fiscal year 2018, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to	12.25 percent at age 20 to
	2.50 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, ,2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward

## **Howland Local School District, Ohio**

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2020

generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

## **Net OPEB Liability**

### **Changes in Assumptions – SERS**

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:	
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense,	
including price inflation	
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

## **Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74*, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

## **Howland Local School District, Ohio**

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2020

# **Changes in Benefit Terms – STRS OPEB**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

# HOWLAND LOCAL SCHOOL DISTRICT TRUMBULL COUNTY

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2020

U.S. DEPARTMENT OF AGRICULTURE           Passed Through Ohio Department of Education:           Child Nutrition Cluster         10.553         102298-3L70-2020         \$ 33,065           School Breakfast Program         10.553         102298-3L70-2020         57,369           Covid-19 - National School Lunch Program         10.555         102298-3L60-2020         72,591           National School Lunch Program         10.555         102298-3L60-2020         247,105           Non-Cash Assistance:         National School Lunch Program         10.555         N/A         69,771           Total U.S. Department of Agriculture and Nutrition Cluster         479,901         479,901           U.S. DEPARTMENT OF EDUCATION         Passed Through Ohio Department of Education:         102298-3M00-2019         69,247           Title I Grants to Local Education Agencies         84,010         102298-3M00-2019         69,247           Title I Grants to Local Education Agencies         84,010         102298-3M00-2020         373,693           Total Title I Grants to Local Education Agencies         84,011         102298-3M20-2020         73,562           Special Education Cluster:         Special Education Grants to States, IDEA, Part B         84,027         102298-3M20-2019         77,352           Special Education Grants to State Grant	FEDERAL GRANTOR  Pass Through Grantor  Program / Cluster Title	Federal CFDA Number	Pass Through Entity Identifying Number	Total Federal Expenditures
Passed Through Ohio Department of Education:   Child Nutrition Cluster   Covid-19 - School Breakfast Program   10.553   102298-3L70-2020   \$ 33,065   School Breakfast Program   10.553   102298-3L70-2020   57,369   Covid-19 - National School Lunch Program   10.555   102298-3L60-2020   72.591   National School Lunch Program   10.555   102298-3L60-2020   247,105     Non-Cash Assistance:   National School Lunch Program   10.555   N/A   69,771     Total U.S. Department of Agriculture and Nutrition Cluster   479,901     U.S. DEPARTMENT OF EDUCATION   Passed Through Ohio Department of Education:   Title I Grants to Local Education Agencies   84.010   102298-3M00-2019   69,247   Title I Grants to Local Education Agencies   84.010   102298-3M00-2020   373,693     Total Title I Grants to Local Educational Agencies   84.010   102298-3M00-2020   373,693     Total Title I Grants to Local Educational Agencies   Special Education Cluster:   Special Education Grants to States, IDEA, Part B   84.027   102298-3M20-2019   77,352   Special Education Grants to States, IDEA, Part B   84.027   102298-3M20-2020   508,523     Total Special Education Cluster   S8,875   Supporting Effective Instruction State Grant   84.367   102298-3Y60-2019   11,014   Supporting Effective Instruction State Grant   Support and Academic Enrichment Program   S4,424   102298-3H10-2019   535   Student Support and Academic Enrichment Program   S4,424   102298-3H10-2020   30,472   S1,007   S1,	- rogiami, olasio, raio			
Child Nutrition Cluster         Covid-19 - School Breakfast Program         10.553         102298-3L70-2020         \$ 33,065           School Breakfast Program         10.553         102298-3L70-2020         57,369           Covid-19 - National School Lunch Program         10.555         102298-3L60-2020         72,591           National School Lunch Program         10.555         102298-3L60-2020         247,105           Non-Cash Assistance:         National School Lunch Program         10.555         N/A         69,771           Total U.S. Department of Agriculture and Nutrition Cluster         479,901         479,901           U.S. DEPARTMENT OF EDUCATION         Passed Through Ohio Department of Education         479,901           Title I Grants to Local Education Agencies         84.010         102298-3M00-2019         69,247           Title I Grants to Local Education Agencies         84.010         102298-3M00-2020         373,693           Total Title I Grants to Local Educational Agencies         442,940         442,940           Special Education Cluster:         Special Education Grants to States, IDEA, Part B         84.027         102298-3M20-2019         77,352           Special Education Cluster         585,875           Supporting Effective Instruction State Grant         84.367         102298-3Y60-2019         11,014 <t< th=""><th></th><th></th><th></th><th></th></t<>				
Covid-19 - School Breakfast Program   10.553   102298-3L70-2020   \$ 33,065   School Breakfast Program   10.555   102298-3L70-2020   57,369   Covid-19 - National School Lunch Program   10.555   102298-3L60-2020   72,591   National School Lunch Program   10.555   102298-3L60-2020   247,105				
School Breakfast Program         10.553         102298-3L70-2020         57,369           Covid-19 - National School Lunch Program         10.555         102298-3L60-2020         72,591           National School Lunch Program         10.555         102298-3L60-2020         247,105           Non-Cash Assistance:         National School Lunch Program         10.555         N/A         69,771           Total U.S. Department of Agriculture and Nutrition Cluster         479,901         479,901           U.S. DEPARTMENT OF EDUCATION         84.010         102298-3M00-2019         69,247           Title I Grants to Local Education Agencies         84.010         102298-3M00-2019         69,247           Title I Grants to Local Education Agencies         84.010         102298-3M00-2020         373,693           Total Title I Grants to Local Educational Agencies         442,940         442,940           Special Education Cluster:         Special Education Grants to States, IDEA, Part B         84.027         102298-3M20-2019         77,352           Special Education Grants to States, IDEA, Part B         84.027         102298-3M20-2020         508,523           Total Special Education Cluster         585,875           Supporting Effective Instruction State Grant         84.367         102298-3Y60-2019         11,014           Supporting E		40.550	400000 01 70 0000	
Covid-19 - National School Lunch Program   10.555   102298-3L60-2020   72,591   National School Lunch Program   10.555   102298-3L60-2020   247,105	_			
National School Lunch Program         10.555         102298-3L60-2020         247,105           Non-Cash Assistance:	<del>-</del>			
Non-Cash Assistance:         National School Lunch Program         10.555         N/A         69,771           Total U.S. Department of Agriculture and Nutrition Cluster         479,901           U.S. DEPARTMENT OF EDUCATION         479,901           Passed Through Ohio Department of Education:         369,247           Title I Grants to Local Education Agencies         84,010         102298-3M00-2019         69,247           Title I Grants to Local Education Agencies         84,010         102298-3M00-2020         373,693           Total Title I Grants to Local Educational Agencies         442,940           Special Education Cluster:         59ecial Education Grants to States, IDEA, Part B         84,027         102298-3M20-2019         77,352           Special Education Grants to States, IDEA, Part B         84,027         102298-3M20-2020         508,523           Total Special Education Cluster         585,875           Supporting Effective Instruction State Grant         84,367         102298-3Y60-2019         11,014           Supporting Effective Instruction State Grant         84,367         102298-3Y60-2020         38,232           Total Supporting Effictive Instruction State Grant         84,367         102298-3H10-2019         535           Student Support and Academic Enrichment Program         84,424         102298-3H10-2020         30,472	<del>-</del>			
National School Lunch Program         10.555         N/A         69,771           Total U.S. Department of Agriculture and Nutrition Cluster         479,901           U.S. DEPARTMENT OF EDUCATION         479,901           Passed Through Ohlo Department of Education:         84.010         102298-3M00-2019         69,247           Title I Grants to Local Education Agencies         84.010         102298-3M00-2020         373,693           Total Title I Grants to Local Educational Agencies         442,940           Special Education Cluster:         59ecial Education Grants to States, IDEA, Part B         84.027         102298-3M20-2019         77,352           Special Education Grants to States, IDEA, Part B         84.027         102298-3M20-2020         508,523           Total Special Education Cluster         585,875           Supporting Effective Instruction State Grant         84.367         102298-3Y60-2019         11,014           Supporting Effective Instruction State Grant         84.367         102298-3Y60-2020         38,232           Total Supporting Effictive Instruction State Grant         84.424         102298-3H10-2019         535           Student Support and Academic Enrichment Program         84.424         102298-3H10-2020         30,472           Total Student Support and Academic Enrichment Program         84.424         102298-3H10-2020	National School Lunch Program	10.555	102298-3L60-2020	247,105
Total U.S. Department of Agriculture and Nutrition Cluster  U.S. DEPARTMENT OF EDUCATION  Passed Through Ohio Department of Education:  Title I Grants to Local Education Agencies 84.010 102298-3M00-2019 69,247 Title I Grants to Local Education Agencies 84.010 102298-3M00-2020 373,693  Total Title I Grants to Local Educational Agencies 442,940  Special Education Cluster: Special Education Grants to States, IDEA, Part B 84.027 102298-3M20-2019 77,352 Special Education Grants to States, IDEA, Part B 84.027 102298-3M20-2020 508,523  Total Special Education Cluster 585,875  Supporting Effective Instruction State Grant 84.367 102298-3Y60-2019 11,014 Supporting Effective Instruction State Grant 84.367 102298-3Y60-2020 38,232  Total Supporting Effictive Instruction State Grant 84.367 102298-3Y60-2020 38,232  Total Supporting Effictive Instruction State Grant 84.424 102298-3H10-2019 535 Student Support and Academic Enrichment Program 84.424 102298-3H10-2020 30,472  Total Student Support and Academic Enrichment Program 84.424 102298-3H10-2020 30,472  Total Student Support and Academic Enrichment Program 84.424 102298-3H10-2020 30,472	Non-Cash Assistance:			
U.S. DEPARTMENT OF EDUCATION  Passed Through Ohio Department of Education:  Title I Grants to Local Education Agencies  84.010 102298-3M00-2019 69,247  Title I Grants to Local Education Agencies  84.010 102298-3M00-2020 373,693  Total Title I Grants to Local Educational Agencies  442,940  Special Education Cluster:  Special Education Grants to States, IDEA, Part B  Special Education Grants to States, IDEA, Part B  Special Education Grants to States, IDEA, Part B  Supporting Effective Instruction State Grant  Supporting Effective Instruction State Grant  Student Support and Academic Enrichment Program  31,007	National School Lunch Program	10.555	N/A	69,771
Passed Through Ohio Department of Education: Title I Grants to Local Education Agencies 84.010 102298-3M00-2019 69,247 Title I Grants to Local Education Agencies 84.010 102298-3M00-2020 373,693  Total Title I Grants to Local Educational Agencies 442,940  Special Education Cluster: Special Education Grants to States, IDEA, Part B 84.027 102298-3M20-2019 77,352 Special Education Grants to States, IDEA, Part B 84.027 102298-3M20-2020 508,523  Total Special Education Cluster 585,875  Supporting Effective Instruction State Grant 84.367 102298-3Y60-2019 11,014 Supporting Effective Instruction State Grant 84.367 102298-3Y60-2020 38,232  Total Supporting Effictive Instruction State Grant 84.367 102298-3Y60-2020 38,232  Total Support and Academic Enrichment Program 84.424 102298-3H10-2019 535 Student Support and Academic Enrichment Program 84.424 102298-3H10-2020 30,472  Total Student Support and Academic Enrichment Program 84.424 102298-3H10-2020 30,472	Total U.S. Department of Agriculture and Nutrition Cluster			479,901
Title I Grants to Local Education Agencies         84.010         102298-3M00-2019         69,247           Title I Grants to Local Education Agencies         84.010         102298-3M00-2020         373,693           Total Title I Grants to Local Educational Agencies         442,940           Special Education Cluster:         5pecial Education Grants to States, IDEA, Part B         84.027         102298-3M20-2019         77,352           Special Education Grants to States, IDEA, Part B         84.027         102298-3M20-2020         508,523           Total Special Education Cluster         585,875           Supporting Effective Instruction State Grant         84.367         102298-3Y60-2019         11,014           Supporting Effective Instruction State Grant         84.367         102298-3Y60-2020         38,232           Total Support and Academic Enrichment Program         84.424         102298-3H10-2019         535           Student Support and Academic Enrichment Program         84.424         102298-3H10-2020         30,472           Total Student Support and Academic Enrichment Program         84.424         102298-3H10-2020         30,472	U.S. DEPARTMENT OF EDUCATION			
Title I Grants to Local Education Agencies 84.010 102298-3M00-2020 373,693  Total Title I Grants to Local Educational Agencies 442,940  Special Education Cluster: Special Education Grants to States, IDEA, Part B 84.027 102298-3M20-2019 77,352 Special Education Grants to States, IDEA, Part B 84.027 102298-3M20-2020 508,523  Total Special Education Cluster 585,875  Supporting Effective Instruction State Grant 84.367 102298-3Y60-2019 11,014 Supporting Effective Instruction State Grant 84.367 102298-3Y60-2020 38,232  Total Supporting Effictive Instruction State Grant 84.424 102298-3Y60-2020 39,2472  Student Support and Academic Enrichment Program 84.424 102298-3H10-2019 535 Student Support and Academic Enrichment Program 84.424 102298-3H10-2020 30,472  Total Student Support and Academic Enrichment Program 84.424 102298-3H10-2020 31,007	Passed Through Ohio Department of Education:			
Total Title I Grants to Local Educational Agencies  Special Education Cluster: Special Education Grants to States, IDEA, Part B Supporting Effective Instruction State Grant Student Support and Academic Enrichment Program	Title I Grants to Local Education Agencies	84.010	102298-3M00-2019	69,247
Special Education Cluster: Special Education Grants to States, IDEA, Part B Student Supporting Effective Instruction State Grant Student Support and Academic Enrichment Program	Title I Grants to Local Education Agencies	84.010	102298-3M00-2020	373,693
Special Education Grants to States, IDEA, Part B Special Education Grants to States, IDEA, Part B Special Education Grants to States, IDEA, Part B Supporting Effective Instruction State Grant Student Support and Academic Enrichment Program	Total Title I Grants to Local Educational Agencies			442,940
Special Education Grants to States, IDEA, Part B  84.027  102298-3M20-2020  508,523  Total Special Education Cluster  Supporting Effective Instruction State Grant Supporting Effective Instruction State Grant Supporting Effective Instruction State Grant  Total Supporting Effictive Instruction State Grant  Student Support and Academic Enrichment Program	Special Education Cluster:			
Total Special Education Cluster  Supporting Effective Instruction State Grant Supporting Effective Instruction State Grant Supporting Effective Instruction State Grant  Total Supporting Effictive Instruction State Grant  Student Support and Academic Enrichment Program	Special Education Grants to States, IDEA, Part B	84.027	102298-3M20-2019	77,352
Supporting Effective Instruction State Grant Supporting Effective Instruction State Grant  84.367 102298-3Y60-2019 11,014 84.367 102298-3Y60-2020 38,232  Total Supporting Effictive Instruction State Grant  Student Support and Academic Enrichment Program Student Support and Academic Enrichment Program 84.424 102298-3H10-2019 535 Student Support and Academic Enrichment Program 84.424 102298-3H10-2020 30,472  Total Student Support and Academic Enrichment Program 31,007	Special Education Grants to States, IDEA, Part B	84.027	102298-3M20-2020	508,523
Supporting Effective Instruction State Grant  84.367 102298-3Y60-2020 38,232  Total Supporting Effictive Instruction State Grant  Student Support and Academic Enrichment Program Student Support and Academic Enrichment Program 84.424 102298-3H10-2019 535  Student Support and Academic Enrichment Program 84.424 102298-3H10-2020 30,472  Total Student Support and Academic Enrichment Program 31,007	Total Special Education Cluster			585,875
Supporting Effective Instruction State Grant  84.367 102298-3Y60-2020 38,232  Total Supporting Effictive Instruction State Grant  Student Support and Academic Enrichment Program Student Support and Academic Enrichment Program 84.424 102298-3H10-2019 535  Student Support and Academic Enrichment Program 84.424 102298-3H10-2020 30,472  Total Student Support and Academic Enrichment Program 31,007	Supporting Effective Instruction State Grant	84 367	102298-3760-2019	11 014
Total Supporting Effictive Instruction State Grant  Student Support and Academic Enrichment Program Student Support and Academic Enrichment Program 84.424 102298-3H10-2019 535 84.424 102298-3H10-2020 30,472  Total Student Support and Academic Enrichment Program 31,007				
Student Support and Academic Enrichment Program Student Support and Academic Enrichment Program 84.424 102298-3H10-2019 535 84.424 102298-3H10-2020 30,472  Total Student Support and Academic Enrichment Program 31,007				
Student Support and Academic Enrichment Program 84.424 102298-3H10-2020 30,472  Total Student Support and Academic Enrichment Program 31,007	Total Supporting Effictive Instruction State Grant			49,246
Total Student Support and Academic Enrichment Program 31,007	Student Support and Academic Enrichment Program	84.424	102298-3H10-2019	535
	Student Support and Academic Enrichment Program	84.424	102298-3H10-2020	30,472
Total U.S. Department of Education 1,109,068	Total Student Support and Academic Enrichment Program			31,007
	Total U.S. Department of Education			1,109,068
Total Expenditures of Federal Awards \$ 1,588,969	Total Expenditures of Federal Awards			\$ 1,588,969

The accompanying notes are an integral part of this schedule.

# HOWLAND LOCAL SCHOOL DISTRICT TRUMBULL COUNTY

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2020

#### NOTE A - BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Howland Local School District (the District's) under programs of the federal government for the year ended June 30, 2020. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### **NOTE C - INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### NOTE E - FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

#### **NOTE F - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with ODE's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2020 to 2021 programs:

	<u>CFDA</u>	<u>Amt.</u>
Program Title	<u>Number</u>	<b>Transferred</b>
Title I Grants to Local Educational Agencies	84.010	\$111,586.26
Special Education - Grants to States	84.027	\$69,962.23
Title IIA Supporting Effective Instruction	84.367	\$81,254.48
Title IVA Student Support and Academic Enrichment	84.424	\$11,885.80



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Howland Local School District Trumbull County 8200 South Street, SE Warren, Ohio 44484

#### To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Howland Local School District, Trumbull County, (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated May 11, 2021, in which we noted the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84 and noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the District.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

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Howland Local School District Trumbull County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

## Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statement. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2020-001.

## District's Response to Findings

The District's response to the finding identified in our audit is described in the accompanying schedule of findings and / or corrective action plan. We did not subject the District's response to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

May 11, 2021



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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Howland Local School District Trumbull County 8200 South Street, SE Warren, Ohio 44484

To the Board of Education:

#### Report on Compliance for each Major Federal Program

We have audited the Howland Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of the Howland Local School District's major federal programs for the year ended June 30, 2020. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal programs.

# Management's Responsibility

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for each of the District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the District's major programs. However, our audit does not provide a legal determination of the District's compliance.

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Howland Local School District
Trumbull County
Independent Auditor's Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

### Opinion on each Major Federal Program

In our opinion, the Howland Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2020.

### Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

May 11, 2021

# HOWLAND LOCAL SCHOOL DISTRICT TRUMBULL COUNTY

# SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2020

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Child Nutrition Cluster – 10.553 & 10.555  Special Education Cluster – 84.027
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

Howland Local School District Trumbull County Schedule of Findings Page 2

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2020-001**

#### NONCOMPLIANCE

Ohio Rev. Code § 3315.20 provides a school district may have a deficit in any special fund of the school district, only if all of the following conditions are satisfied:

- The school district has a request for payment pending with the state sufficient to cover the amount of the deficit.
- There is a reasonable likelihood that the payment will be made; and
- The unspent and unencumbered balance in the school district's general fund is greater than the aggregate of deficit amounts in all of the school district's special funds.

Although there were no negative fund balances at year-end, the District's fiscal year 2020 ledgers had the following negative fund balances throughout the year, after taking into consideration the conditions above:

Fund #	Fund Name	April 30, 2020
006	Food Services	(\$39,938)
516	IDEA-B Special Ed	(\$40,841)
572	Title I-A	(\$35,350)
	Totals	(\$116,129)

The District did not have adequate controls in place to prevent the negative fund balances.

Advances or transfers from the General Fund should be made to these funds or appropriations modified to prevent the negative cash balances. The District should refer to Ohio Compliance Supplement (OCS) Chapter 1 and/or Auditor of State Bulletin 97-003 for information regarding the accounting treatment and approval process for advances.

Official's Response: See Corrective Action Plan

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



Howland High School Howland Middle School Howland Intermediate School

# **Howland Local Schools**

Honoring Our Proud Past...Building a Roaring Future...Serving Kids and Community

ADMINISTRATION OFFICES 8200 South St. SE, Warren, Ohio 44484 (330) 856-8200 www.howlandschools.com

> H.C. Mines Elementary Howland Glen Primary Howland Springs Primary

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR 200.511(b) JUNE 30, 2020

Finding Number	Finding Summary	Status	Additional Information
2019-001	The District issued a tax anticipation note in the amount of \$1,500,000. The District did not deposit pledged tax advances into the bond retirement fund as required. The note was repaid from the general fund.	Corrective Action Taken and Finding is Fully Corrected	None

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Howland High School Howland Middle School Howland Intermediate School

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# CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) JUNE 30,2020

Finding Number:

2020-001

**Planned Corrective Action:** 

The district will, whenever possible, make cash requests to

special revenue funds prior to the end of the month.

**Anticipated Completion Date:** 

03/11/2021

Responsible Contact Person:

Treasurer

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# HOWLAND LOCAL SCHOOL DISTRICT

### TRUMBULL COUNTY

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 6/8/2021

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370