## **REGULAR AUDIT**

FOR THE YEARS ENDED DECEMBER 31, 2020 - 2019



88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Township Trustees Scioto Township 3737 Ostrander Road Ostrander, Ohio 43061

We have reviewed the *Independent Auditor's Report* of Scioto Township, Delaware County, prepared by Wilson, Phillips & Agin, CPA's, Inc., for the audit period January 1, 2019 through December 30, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Scioto Township is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

July 19, 2021



## SCIOTO TOWNSHIP DELAWARE COUNTY FOR THE YEARS ENDED DECEMBER 31, 2020 - 2019

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## WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

#### INDEPENDENT AUDITORS' REPORT

Scioto Township Delaware County 3737 Ostrander Road Ostrander, Ohio 43061

To the Township Trustees:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the cash balances, receipts and disbursements for each governmental fund type combined total as of and for the year ended December 31, 2020 and for each governmental fund type as of and for the year ended December 31, 2019, and related notes of Scioto Township, Delaware County, Ohio.

## **Management's Responsibility for the Financial Statements**

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States, to satisfy these requirements.

Independent Auditors' Report Page Two

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis permitted is in the *Opinion on Regulatory Basis* of Accounting paragraph below.

## Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Scioto Township, Delaware County as of December 31, 2020 and 2019, or changes in financial position thereof for the years then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type combined total as of and for the year ended December 31, 2020 and 2019, and related notes of Scioto Township, Delaware County, in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### **Emphasis of Matter**

As discussed in Note 12 to the 2020 financial statements and Note 11 to the 2019 financial statements, during 2020, the impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. We did not modify our opinion regarding this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated June 11, 2021, on our consideration of Scioto Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Wilson, Phillips & Agin, CPA's, Inc. Zanesville, Ohio June 11, 2021

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2020

**Governmental Fund Types** Totals Special Debt Capital (Memorandum General Revenue Service Projects Permanent Only) Cash Receipts: Property and Other Local Taxes 154,543 375,263 \$ 100,179 \$ 629,985 Licenses, Permits and Fees 10,720 13,953 24,673 345,786 47,622 406,316 Intergovernmental 12.908 Earnings on Investments 1,480 1,096 2,576 64,060 Miscellaneous 17,002 81.062 **Total Cash Receipts** 231,367 800,158 113,087 1,144,612 Cash Disbursements: Current: General Government 128,854 538 129,392 Public Safety 216,570 216,570 Public Works 13,395 138,809 152,204 Health 32,495 79,863 112,358 Conservation-Recreation 37,062 37,877 815 Capital Outlay 1,349 1,349 Debt Service: Principal Retirement 199,458 58,209 141,249 Interest and Fiscal Charges 19,524 23,170 42,694 **Total Cash Disbursements** 211,806 514,328 165,768 891,902 Excess of Receipts Over/(Under) Disbursements 19,561 285,830 (52,681)252,710 Other Financing Receipts (Disbursements) Transfers-In 2,380 2,380 Transfers-Out (2,380)(2,380) (20,060) Other Financing Uses (15,953) (4,107) **Total Other Financing Receipts (Disbursements)** (18,333)(1,727)(20,060)Net Change in Fund Cash Balance 1,228 284,103 (52,681)232,650 Fund Cash Balances, January 1 117,312 448,228 98,239 5,450 2,029 671,258 Fund Cash Balances, December 31 118,540 732,331 45,558 5,450 2,029 903,908

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2020

#### 1. REPORTING ENTITY

## **Description of the Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of Scioto Township, Delaware County, (the Township) as a body corporate and politic. A publically elected three-member Board of Trustees directs the Township. The Township provides general government services, road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA) public entity risk pool. Note 6 to the financial statements provides additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types which are organized on a fund type basis.

#### B. Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

#### **General Fund**

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### **Special Revenue Funds**

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Gasoline Tax Fund** – This fund receives gasoline tax monies to pay for constructing, maintaining, and repairing Township roads.

**Road & Bridge Fund** – This fund receives property tax monies to pay for constructing, maintaining, and repairing Township roads.

**Special Levy-Fire Fund** – This fund receives property tax money to provide fire services for the Township.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2020

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Debt Service Funds**

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following significant Debt Service Funds:

General Bond Debt Service Fund – This fund receives property tax money to retire the bonded debt associated with the construction of the firehouse.

**General Note Retirement Fund** – This fund is used to retire debt for the Township's fire truck lease purchase agreement.

#### **Capital Projects Fund**

These funds account for receipts restricted to acquiring or constructing major capital projects. The Township had the following significant Capital Projects Fund:

**Bond Fund** – This fund is used to account for bond receipts and related expenditures issued for the purpose of financing capital projects.

#### **Permanent Funds**

These funds account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the township's programs. The Township had the following significant permanent fund.

**Amos Main Cemetery Fund** – This fund receives interest earned on the nonexpendable corpus from a trust agreement. These earnings are used for the general maintenance and upkeep of the Township's cemetery.

## C. Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D) permit.

## D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2020

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control and appropriations may not exceed estimated resources. The Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

#### **Encumbrances**

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2020 budgetary activity appears in Note 3.

#### E. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The investment in STAR Ohio is measured at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

## F. Capital Assets

The Township records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

## H. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### **Nonspendable**

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2020

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### **Assigned**

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

#### Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced, first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## 3. BUDGETARY ACTIVITY

Budgetary activity for the year ended December 31, 2020 is as follows:

2020 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts		Actual Receipts	Variance		
General	\$ 207,151	\$	231,367	\$	24,216	
Special Revenue	729,074		802,538		73,464	
Debt Service	114,264		113,087		(1,177)	
Total	\$ 1,050,489	\$	1,146,992	\$	96,503	

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2020

## 3. BUDGETARY ACTIVITY (Continued)

2020 Budgeted vs. Actual Budgetary Basis Expenditures

	A	Appropriation		Budgetary		
Fund Type		Authority		Expenditures		Variance
General	\$	324,463	\$	232,229	\$	92,234
Special Revenue		1,147,835		524,545		623,290
Debt Service		197,850		165,768		32,082
Total	\$	1,670,148	\$	922,542	\$	747,606

Contrary to ORC 5705.41(D), the Township made expenditures prior to certification.

#### 4. DEPOSITS AND INVESTMENTS

To improve cash management, cash received by the Township is pooled. Monies for all funds are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Township's deposits and investment accounts are as follows:

	 2020
Cash Management Pool	
Demand deposits	\$ 642,768
Total Deposits	642,768
STAR Ohio	261,140
Total Investments	261,140
Total Carrying Amount of Deposits and Investments held in Pool	\$ 903,908

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2020, the Township is holding \$0 in unremitted employee payroll withholdings.

**Deposits**: Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

**Investments:** Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

#### 5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Township Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2020

#### 6. RISK MANAGEMENT

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31 (latest information available):

	2019
Cash and investments	\$35,207,320
Actuarial liabilities	10.519.942

#### 7. DEFINED BENEFIT PENSION PLANS

Ohio Public Employees Retirement System

Some of the Township's full-time employees belong to the Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost sharing, multiple employer plan. The Ohio Revised Code prescribes the plan benefits, which include postretirement healthcare, and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2020, OPERS members contributed 10.0% of their gross wages and the Township contributed an amount equal to 14.0% of participant's gross salaries. The Township has paid all contributions required through December 31, 2020.

Social Security

Several Township employees contributed to social security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2020.

#### 8. POSTEMPLOYMENT BENEFITS

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2020. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2020.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2020

#### 9. DEBT

Debt outstanding at December 31, 2020 was as follows:

	Principal	Interest rate
Capital Facilities Bonds	\$ 300,000	5.25%
2012 Fire Truck Lease	16,572	Variable
2019 Fire Truck Lease	532,720	3.49%
Total	\$ 849,292	

In December 2003, the Township issued Capital Facilities Bonds, in the amount of \$1,600,000, consisting of \$1,000,000 serial bonds and \$600,000 term bonds. The Township's taxing authority collateralized the bonds. The bonds shall mature in principal amounts and shall bear interest at the rates per annum as follows: 2013 - \$600,000 bearing interest at 4 percent, each subsequent year from 2014 through 2023 - \$100,000 per year bearing interest at 5.25 percent.

In 2012, the Township entered into a lease agreement for the purchase of a fire truck. The terms require annual payments to be made until December 2021.

In 2019, the Township entered into a lease agreement for the purchase of a fire truck. The terms require monthly payments to be made over ten years.

Amortization of the above debt, including interest, is scheduled as follows:

Year Ended	Capital	Capital 2012 Fire			
December 31	Facilities Bonds	Truck Lease	Truck Lease		
2021	\$ 115,750	\$ 17,193	\$ 77,733		
2022	110,500	-	77,733		
2023	105,250	-	77,733		
2024	-	-	77,733		
2025	-		77,773		
2026-2030		<u> </u>	161,943		
Total	\$ 331,500	\$ 17,193	\$ 550,608		

## 10. PUBLIC ENTITY RISK POOL

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims exceeding the member's deductible.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2020

#### 11. FUND BALANCES

Included in fund balance are amounts the Township cannot spend, including the balance of unclaimed monies, which cannot be spent for five years and the expendable corpus of the permanent funds. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilities effective cash planning and control. At year end, the balances of those amounts were as follows:

Fund Balances	Ge	eneral	Special evenue	Debt rvice		pital piects	Do	rmanent
Tulid Dalalices		liciai	 evenue	 IVICE	110	jecis	10	IIIIaiiciii
Nonspendable:								
Corpus	\$	-	\$ -	\$ -	\$	-	\$	1,015
Outstanding Encumb.		2,090	6,110	-		-		-
Total	\$	2,090	\$ 6,110	\$ -	\$	-	\$	1,015

Fund Balances	Total			
Nonspendable:				
Corpus	\$ 1,015			
Outstanding Encumb.	8,200			
Total	\$ 9,215			

The fund balance of special revenue funds is either restricted or committed. The fund balance of debt service funds and capital projects funds are restricted, committed, or assigned. The fund balance of permanent funds that is not part of the nonspendable corpus is either restricted or committed. These restricted, committed and assigned amounts in the special revenue, debt service, capital projects and permanent funds would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

#### 12. COVID-19

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

During 2020, The Township received CARES Act funding. Of the amounts received, \$48,751 was returned to the granting agency. These amounts are reflected as public safety expenditures in the Coronavirus Relief Special Revenue Fund on the accompanying financial statements.

During 2020, the Township received \$136,225 as an on-behalf grant from another government. These amounts are recorded in the Coronavirus Relief Special Revenue Fund.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2019

**Governmental Fund Types** Totals Special Debt Capital (Memorandum General Revenue Service Projects Permanent Only) Cash Receipts: Property and Other Local Taxes 147,544 364,545 \$ 107,954 \$ 620,043 Licenses, Permits and Fees 15,655 14,542 30,197 183,061 243,835 Intergovernmental 47 364 13 410 Earnings on Investments 11,391 15,628 4,237 17,702 21,106 Miscellaneous 3,404 **Total Cash Receipts** 239,656 569,789 121,364 930,809 Cash Disbursements: Current: General Government 154,076 154,076 Public Safety 281,407 281,407 Public Works 13,452 206,598 220,050 Health 10,017 50,870 60,887 Conservation-Recreation 37,559 37,559 Capital Outlay 673,066 674,517 1,451 Debt Service: Principal Retirement 132,842 100,000 232,842 Interest and Fiscal Charges 24,848 26,250 51,098 **Total Cash Disbursements** 215,104 1,369,631 127,701 1,712,436 Excess of Receipts Over/(Under) Disbursements 24,552 (799,842)(6,337)(781,627) Other Financing Receipts (Disbursements) Other Debt Proceeds 642,550 642,550 (25,711) Other Financing Uses (25,711) **Total Other Financing Receipts (Disbursements)** 642,550 (25,711) 616,839 Net Change in Fund Cash Balance (1,159)(157,292)(6,337)(164,788)Fund Cash Balances, January 1 118,471 605,520 104,576 5,450 2,029 836,046 Fund Cash Balances, December 31 1,015 1,015 Nonspendable 448,228 98,239 5,450 1,014 552,931 Restricted Assigned 505 505 Unassigned (Deficit) 116,807 116,807 98,239 2,029 Fund Cash Balances, December 31 448.228 5.450 671.258 117.312

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### 1. REPORTING ENTITY

## **Description of the Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of Scioto Township, Delaware County, (the Township) as a body corporate and politic. A publically elected three-member Board of Trustees directs the Township. The Township provides general government services, road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

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#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

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#### **Special Revenue Funds**

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Gasoline Tax Fund** – This fund receives gasoline tax monies to pay for constructing, maintaining, and repairing Township roads.

**Road & Bridge Fund** – This fund receives property tax monies to pay for constructing, maintaining, and repairing Township roads.

**Special Levy-Fire Fund** – This fund receives property tax money to provide fire services for the Township.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Debt Service Funds**

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following significant Debt Service Funds:

General Bond Debt Service Fund – This fund receives property tax money to retire the bonded debt associated with the construction of the firehouse.

**General Note Retirement Fund** – This fund is used to retire debt for the Township's fire truck lease purchase agreement.

#### **Capital Projects Fund**

These funds account for receipts restricted to acquiring or constructing major capital projects. The Township had the following significant Capital Projects Fund:

**Bond Fund** – This fund is used to account for bond receipts and related expenditures issued for the purpose of financing capital projects.

#### **Permanent Funds**

These funds account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the township's programs. The Township had the following significant permanent fund.

**Amos Main Cemetery Fund** – This fund receives interest earned on the nonexpendable corpus from a trust agreement. These earnings are used for the general maintenance and upkeep of the Township's cemetery.

## C. Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D) permit.

## D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control and appropriations may not exceed estimated resources. The Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

#### **Encumbrances**

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2019 budgetary activity appears in Note 3.

#### E. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The investment in STAR Ohio is measured at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

## F. Capital Assets

The Township records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

## H. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### **Nonspendable**

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

#### Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced, first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## 3. BUDGETARY ACTIVITY

Budgetary activity for the year ended December 31, 2019 is as follows:

2019 Budgeted vs. Actual Receipts

	Budgeted		Actual		
Fund Type	Receipts		Receipts		Variance
General	\$ 209,117	\$	239,656	\$	30,539
Special Revenue	578,568		1,212,339		633,771
Debt Service	120,850		121,364		514
Total	\$ 908,535	\$	1,573,359	\$	664,824

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

## 3. BUDGETARY ACTIVITY (Continued)

2019 Budgeted vs. Actual Budgetary Basis Expenditures

	A	Appropriation		Budgetary				
Fund Type		Authority		Expenditures		Variance		
General	\$	327,588	\$	241,320	\$	86,268		
Special Revenue		1,180,928		1,369,631		(188,703)		
Debt Service		167,706		127,701	_	40,005		
Total	\$	1,676,222	\$	1,738,652	\$	(62,430)		

Contrary to ORC 5705.41(B), the Special Levy - Fire Fund had expenditures greater than appropriations. This was caused by not recording the pass through activity of the new lease.

Contrary to ORC 5705.41(D), the Township made expenditures prior to certification.

## 4. EQUITY IN POOLED CASH

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	 2019
Demand Deposits	\$ 411,281
Other Time Deposits (savings and NOW accounts)	 681
Total Deposits	411,962
STAR Ohio	259,296
Total Deposits and Investments	\$ 671,258

**Deposits**: Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

**Investments:** Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

#### 5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Township Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### 6. RISK MANAGEMENT

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

	2019
Cash and investments	\$35,207,320
Actuarial liabilities	10,519,942

#### 7. DEFINED BENEFIT PENSION PLANS

Ohio Public Employees Retirement System

Some of the Township's full-time employees belong to the Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost sharing, multiple employer plan. The Ohio Revised Code prescribes the plan benefits, which include postretirement healthcare, and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2019, OPERS members contributed 10.0% of their gross wages and the Township contributed an amount equal to 14.0% of participant's gross salaries. The Township has paid all contributions required through December 31, 2019.

Social Security

Several Township employees contributed to social security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2019.

#### 8. POSTEMPLOYMENT BENEFITS

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2019.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### 9. DEBT

Debt outstanding at December 31, 2019 was as follows:

	Principal	Interest rate
Capital Facilities Bonds	\$ 400,000	5.25%
2012 Fire Truck Lease	57,821	Variable
2019 Fire Truck Lease	590,929	3.49%
Total	\$ 1,048,750	

In December 2003, the Township issued Capital Facilities Bonds, in the amount of \$1,600,000, consisting of \$1,000,000 serial bonds and \$600,000 term bonds. The Township's taxing authority collateralized the bonds. The bonds shall mature in principal amounts and shall bear interest at the rates per annum as follows: 2013 - \$600,000 bearing interest at 4 percent, each subsequent year from 2014 through 2023 - \$100,000 per year bearing interest at 5.25 percent.

In 2012, the Township entered into a lease agreement for the purchase of a fire truck. The terms require annual payments to be made until December 2021.

In 2019, the Township entered into a lease agreement for the purchase of a fire truck. The terms require monthly payments to be made over ten years.

Amortization of the above debt, including interest, is scheduled as follows:

Year Ended	Capital	2012 Fire	2019 Fire
December 31	Facilities Bonds	Truck Lease	Truck Lease
2020	\$ 121,000	\$ 43,717	\$ 77,733
2021	115,750	17,193	77,733
2022	110,500	-	77,733
2023	105,250	-	77,733
2024	-	- 77,733	
2025-2029	-	-	239,676
Total	\$ 452,500	\$ 60,910	\$ 628,341

## 10. PUBLIC ENTITY RISK POOL

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims exceeding the member's deductible.

#### 11. SUBSEQUENT EVENTS

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

## WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Scioto Township Delaware County 3737 Ostrander Road Ostrander, Ohio 43061

#### To the Township Trustees:

We have audited, in accordance with auditing standards general accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements the cash balances, receipts and disbursements for each governmental fund type combined total as of and for the year ended December 31, 2020 and for each governmental fund type as of and for the year ended December 31, 2019 and related notes of Scioto Township, Delaware County and have issued our report thereon dated June 11, 2021, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered Scioto Township's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weakness or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a material weakness. We consider finding 2020-001 to be a material weakness.

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page Two

## Compliance and Other Matters

As part of reasonably assuring whether Scioto Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed one instance of noncompliance or other matters we must report under *Government Auditing Standards*, which is described in the accompanying schedule of findings as items 2020-002.

#### Entity's Response to Finding

The Township's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the Township's response and, accordingly, we express no opinion on it.

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wilson, Phillips & Agin, CPA's, Inc. Zanesville, Ohio June 11, 2021

## SCHEDULE OF FINDINGS DECEMBER 31, 2020 AND 2019

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2020-001

## Material Weakness - Reclassifications/ Financial Reporting

All local offices should maintain an accounting system and accounting records sufficient to enable the public office to identify, assemble, analyze, classify, record and report its transactions, maintain accountability for the related assets, document compliance with finance-related legal and contractual requirements and prepare financial statements.

The Ohio Township Handbook provides suggested account classifications. These accounts classify receipts by fund and source (taxes or charges for services, for example) and classify disbursements by fund, program (general government, for example) or object (personal services, for example). Using these classifications will provide the Township with information required to monitor compliance with the budget, and prepare annual reports in the format required by the Auditor of State.

The Ohio Township Handbook provides suggested fund balance classifications and clarifies the existing governmental fund type definitions. The fund balance classifications relate to constraints placed upon the use of resources reported in governmental funds. The five classifications are non-spendable, restricted, committed, assigned and unassigned.

The Township should develop internal control procedures to ensure the financial statements of the Township accurately reflect the fund cash balance in accordance with GASB Statement No. 54 reporting requirements. The Township Fiscal Officer may refer to Auditor of State Bulletin 2011-004 for additional guidance.

As a result of audit procedures, errors were noted that required reclassification and adjustments to the financial statements as follows:

The following is related to 2019:

- Homestead and rollback receipts in the amount of \$10,329, \$3,077, \$21,700 and \$7,417 were reclassified to
  Intergovernmental Receipts from Property and Other Local taxes within the General Fund, Road & Bridge
  Fund, Special Levy-Fire Fund and General Bond Debt Service Fund.
- Interest and Other Fiscal Charges was increased by \$24,848 and Principal Retirement was decreased by \$24,848 to properly show debt payments made in the Special Levy-Fire Fund.
- Assigned Fund Balance for the General Fund was overstated and the Restricted Fund Balance was understated by \$505.
- An adjustment was made to increase Debt Proceeds and Capital Outlay for the new lease in the Special Levy-Fire Funds.
- Restricted Fund Balance for the Permanent Funds was overstated and the Nonspendable Fund Balance was understated by \$1,015.

## SCHEDULE OF FINDINGS DECEMBER 31, 2020 AND 2019

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2020-001 (Continued)

The following is related to 2020:

• Interest and Other Fiscal Charges was increased by \$19,524 and \$23,170, and Principal Retirement was decreased by \$19,524 and \$23,170 to properly show debt payments made in the Special Levy-Fire Fund and Debt Service Funds, respectively.

Reclassification and adjustments are reflected within the accompanying financial statements and accounting records.

Client Response: We are aware and will follow the guidelines available to us.

#### FINDING NUMBER 2020-002

## Noncompliance

Ohio Revised Code Section 5705.41(D)(1) prohibits a subdivision or taxing authority from making any contract or ordering any expenditure of money unless a certificate signed by the fiscal officer is attached thereto. The fiscal officer must certify that the amount required to meet any such contract or expenditure has been lawfully appropriated and is in the treasury, or is in the process of collection to the credit of an appropriate fund free from any previous encumbrance.

- 1. "Then and Now" Certificates If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Board can authorize the drawing of a warrant for the payment of the amount due. The Board has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.
  - Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the Board.
- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates not exceeding an amount established by resolution or ordinance of the Board against any specific line item account not extending beyond the end of the fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation. Blanket certificates cannot be issued unless there has been an amount approved by the Board.

## SCHEDULE OF FINDINGS DECEMBER 31, 2020 AND 2019

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2020-002 (Continued)**

3. **Super Blanket Certificate** – The Township may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line-item appropriation.

The Township did not certify the availability of funds prior to purchase commitment for 40% of the expenditures tested for the audit period. Although the obligations paid by the Township had a statement indicating the purchase was lawfully appropriated or in the process of collection to the credit of an appropriate fund, and free from any previous encumbrance, this certification of available funds was not obtained prior to incurring the obligation and there was no evidence of a "Then and Now" certificate being used by the Fiscal Officer. Failure to properly certify the availability of funds can result in overspending of funds and negative cash balances.

Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the Township's funds exceeding budgetary spending limitations, we recommend the Fiscal Officer certify that the funds are or will be available prior to an obligation being incurred by the Township. In rare instances when prior certification is not possible, "then and now" certification may be used.

We recommend the Township certify purchases to which Section 5705.41(D) applies. The most convenient certification method is to use purchase orders that include certification language Section 5705.41(D) requires to authorize disbursements. The Fiscal Officer should sign the certification at the time the Township incurs a commitment, and only when the requirements of Section 5705.41(D) are satisfied. The Fiscal Officer should post approved purchase commitments to the proper appropriation code, to reduce the available appropriation. If the Township officials intend to use blanket certificates, then the Board of Trustees should adopt a resolution establishing the maximum amount for which blanket certificates can be issued.

**Client Response:** We will try to monitor disbursements more closely.

## SCHEDULE OF PRIOR AUDIT FINDINGS December 31, 2020

Finding Number	Finding Summary	Fully Corrected	Not Corrected, Partially Corrected Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2018-001	Material Weakness Reclassifcations/ Financial Reporting	No	Not Corrected Reissued as Finding 2020-001
2018-002	Noncompliance ORC Section 5705.41(D), proper certification of expenditures	No	Not Corrected Reissued as Finding 2020-002





## **SCIOTO TOWNSHIP**

## **DELAWARE COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 7/29/2021

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370