

ZANESVILLE CITY SCHOOL DISTRICT
SINGLE AUDIT
FOR THE YEAR ENDED JUNE 30, 2020

Wilson, Phillips & Agin, CPA's, Inc.
1100 Brandywine Blvd. Building G
Zanesville, Ohio 43701

OHIO AUDITOR OF STATE
KEITH FABER



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Board of Education
Zanesville City School District
956 Moxahala Avenue
Zanesville, OH 43701

We have reviewed the *Independent Auditor's Report* of the Zanesville City School District, Muskingum County, prepared by Wilson, Phillips & Agin, CPA's, Inc., for the audit period July 1, 2019 through June 30, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Zanesville City School District is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Keith Faber".

Keith Faber
Auditor of State
Columbus, Ohio

March 12, 2021

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**ZANESVILLE CITY SCHOOL DISTRICT
MUSKINGUM COUNTY**

TABLE OF CONTENTS

<u>Title</u>	<u>Page</u>
Independent Auditors' Report.....	1
Management Discussion and Analysis.....	5
Government-wide Financial Statements:	
Statement of Nets Position.....	14
Statement of Activities	16
Fund Financial Statements:	
Governmental Funds	
Balance Sheet.....	18
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities.....	19
Statement of Revenues, Expenditures and Changes in Fund Balances.....	20
Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities.....	22
Statement of Revenues, Expenditures and Changes in Fund Balances- Budget and Actual (Non-GAAP Budgetary Basis) - General Fund.....	24
Proprietary Funds	
Statement of Fund Net Position	26
Statement of Revenues, Expenditures and Changes in Fund Net Position	27
Statement of Cash Flows.....	28
Fiduciary Funds	
Statement of Assets and Liabilities	39
Notes to the Financial Statements.....	30
Required Supplementary Information.....	83
Notes to Required Supplementary Information.....	92
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required By Government Auditing Standards.....	96
Independents Auditors' Report on Compliance with Requirements Applicable to each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133.....	98
Schedule of Findings and Questioned Costs.....	100
Schedule of Federal Awards.....	101
Notes to Schedule of Federal Awards.....	102

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**WILSON, PHILLIPS & AGIN, CPA'S, INC.
1100 BRANDYWINE BLVD. BUILDING G
ZANESVILLE, OHIO 43701**

INDEPENDENT AUDITORS' REPORT

Zanesville City School District
Muskingum County
956 Moxahala Avenue
Zanesville, Ohio 43701

To the Board of Education:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Zanesville City School District, Muskingum County, Ohio as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Zanesville City School District, Muskingum County, Ohio as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis* and schedules of net pension and other post-employment benefits liabilities and pension and other post-employment benefit contributions, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for the placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplemental Information

Our audit was conducted to opine on Zanesville City School District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Award Awards present additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated January 12, 2021, on our consideration of the Zanesville City School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Zanesville City School District's internal control over financial reporting and compliance.

Wilson, Phillips & Agin, CPA's, Inc.
Zanesville, Ohio
January 12, 2021

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ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2020

Unaudited

This discussion and analysis of Zanesville City School District's (the District) financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2020. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the financial statements and notes to the basic financial statements to enhance their understanding of the District's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2020 are as follows:

- ❑ Net position decreased \$3,501,841, or 19.8% during fiscal year 2020.
- ❑ General revenues accounted for \$43,294,689 of revenue or 75.8% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$13,857,232 or 24.2% of total revenues of \$57,151,921.
- ❑ The District had \$60,653,762 in expenses related to governmental activities; only \$13,857,232 of these expenses were offset by program specific charges for services, grants or contributions. General revenues of \$43,294,689 also provided for these programs.
- ❑ The general fund had \$46,964,876 in revenues and \$45,420,105 in expenditures and other financing uses. The general fund's fund balance increased \$1,544,771 to an ending balance of \$7,392,482.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of two parts – *management's discussion and analysis* and the *basic financial statements*. The basic financial statements include two kinds of statements that present different views of the District:

These statements are as follows:

1. *The Government-Wide Financial Statements* – These statements provide both long-term and short-term information about the District's overall financial status.
2. *The Fund Financial Statements* – These statements focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

*Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2020*

Unaudited

Government-wide Statements

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, liabilities, and deferred outflows/inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it has changed. Net position is one way to measure the District's financial health.

- Over time, increases or decreases in the District's net position is an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the District you need to consider additional nonfinancial factors such as the property tax base, current property tax laws, student enrollment growth, and facility conditions.

The government-wide financial statements of the District reflect the following category for its activities:

- *Governmental Activities* – Most of the District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's most significant funds, not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

Governmental Funds – Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Proprietary Funds – The District uses internal service funds to report activities that provide services for the District's other programs and activities. The District's medical, dental, and prescription drug self insurance program is reported in an internal service fund. Proprietary funds are reported in the same manner that all activities are reported in the Statement of Net Position and the Statement of Activities.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2020

Unaudited

Fiduciary Funds – The District is the trustee, or fiduciary, for various student managed activity programs, various scholarship programs and other items listed as agency. It is also responsible for other assets that, due to a trust arrangement can only be used for the trust beneficiaries. All of the District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position. We exclude these activities from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

The following table provides a summary of the District's net position for fiscal year 2020 compared to fiscal year 2019.

	Governmental Activities	
	2020	2019
Current and Other Assets	\$25,437,381	\$26,182,128
Net OPEB Asset	2,321,510	2,258,530
Capital Assets, Net	64,753,298	67,634,480
Total Assets	92,512,189	96,075,138
Deferred Outflows of Resources	9,168,385	12,295,245
Net Pension Liability	40,753,427	40,525,450
Net OPEB Liability	4,218,497	4,730,666
Other Long-term Liabilities	23,736,357	25,607,163
Other Liabilities	6,561,092	6,264,228
Total Liabilities	75,269,373	77,127,507
Deferred Inflows of Resources	12,243,061	13,572,895
Net Position		
Net Investment in Capital Assets	43,309,512	45,077,945
Restricted	4,568,190	4,812,003
Unrestricted	(33,709,562)	(32,219,967)
Total Net Position	\$14,168,140	\$17,669,981

The net pension liability is reported by the District pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net OPEB liability/asset is reported by the District pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

*Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2020*

Unaudited

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/asset to equal the District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2020**

Unaudited

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

Changes in Net Position – The following table shows the changes in net position for fiscal year 2020 compared to fiscal year 2019:

	Governmental Activities		Increase (Decrease)
	2020	2019	
Revenues			
Program Revenues:			
Charges for Services and Sales	\$2,255,982	\$2,530,407	(\$274,425)
Operating Grants and Contributions	11,432,870	12,458,774	(1,025,904)
Capital Grants and Contributions	168,380	196,028	(27,648)
Total Program Revenues	<u>13,857,232</u>	<u>15,185,209</u>	<u>(1,327,977)</u>
General Revenues:			
Property Taxes	11,185,655	11,514,991	(329,336)
Payment in Lieu of Taxes	0	2,093	(2,093)
Grants and Entitlements	30,538,610	29,956,684	581,926
Gain on Sale of Capital Assets	0	128,525	(128,525)
Investment Earnings	(27,067)	214,082	(241,149)
Miscellaneous	1,597,491	166,047	1,431,444
Total General Revenues	<u>43,294,689</u>	<u>41,982,422</u>	<u>1,312,267</u>
Total Revenues	<u>57,151,921</u>	<u>57,167,631</u>	<u>(15,710)</u>
Program Expenses			
Instruction:			
Regular	26,301,482	22,316,929	3,984,553
Special	11,590,164	10,157,607	1,432,557
Vocational	141,457	115,749	25,708
Intervention	404,852	268,176	136,676
Support Services:			
Pupils	2,675,725	2,673,935	1,790
Instructional Staff	1,304,788	1,564,013	(259,225)
Board of Education	142,941	124,227	18,714
Administration	3,639,244	2,900,710	738,534
Fiscal Services	760,909	746,564	14,345
Operation and Maintenance of Plant	4,955,417	4,782,831	172,586
Pupil Transportation	1,829,408	1,640,353	189,055
Central	621,225	489,473	131,752
Operation of Non-Instructional:			
Food Service Operations	2,821,517	2,757,437	64,080
Other	1,790,624	865,409	925,215
Extracurricular Activities	1,116,501	980,482	136,019
Interest and Fiscal Charges	557,508	863,085	(305,577)
Total Expenses	<u>60,653,762</u>	<u>53,246,980</u>	<u>7,406,782</u>
Change in Net Position	<u>(3,501,841)</u>	<u>3,920,651</u>	<u>(7,422,492)</u>
Beginning Net Position	<u>17,669,981</u>	<u>13,749,330</u>	<u>3,920,651</u>
Ending Net Position	<u>\$14,168,140</u>	<u>\$17,669,981</u>	<u>(\$3,501,841)</u>

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2020**

Unaudited

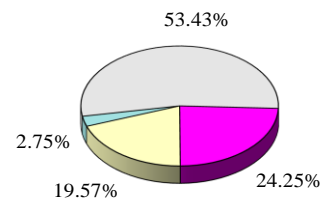
Governmental Activities

Net position of the District's governmental activities decreased \$3,501,841, which can be attributed to changes in the net pension and net OPEB liabilities. A decrease in property taxes can be attributed to a decrease in the amount of taxes available for advance. Increases in unrestricted intergovernmental revenues can be attributed to an increase in State foundation revenues.

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. In general, the overall revenue generated by the levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Property taxes made up 19.57% of revenues for Zanesville City Schools in fiscal year 2020. The District's reliance upon tax revenues is demonstrated by the following graph:

Revenue Sources	2020	Percent of Total
General Grants	\$30,538,610	53.43%
Program Revenues	13,857,232	24.25%
General Tax Revenues	11,185,655	19.57%
General Other	1,570,424	2.75%
Total Revenue	<u>\$57,151,921</u>	<u>100.00%</u>



FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

The District's governmental funds reported a combined fund balance of \$11,338,602, which is above last year's balance of \$9,359,405. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2020 and 2019.

	Fund Balance June 30, 2020	Fund Balance June 30, 2019	Increase (Decrease)
General	\$7,392,482	\$5,847,711	\$1,544,771
Bond Retirement	2,651,386	2,684,428	(33,042)
Other Governmental	1,294,734	827,266	467,468
Total	<u>\$11,338,602</u>	<u>\$9,359,405</u>	<u>\$1,979,197</u>

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2020**

Unaudited

General Fund – The tables that follow assist in illustrating the financial activities and balance of the General Fund:

	2020 <u>Revenues</u>	2019 <u>Revenues</u>	Increase <u>(Decrease)</u>
Property Taxes	\$9,534,095	\$8,932,208	\$601,887
Payment in Lieu of Taxes	0	1,711	(1,711)
Tuition	1,620,529	1,731,329	(110,800)
Transportation Fees	185	0	185
Investment Earnings	(27,679)	213,961	(241,640)
Extracurricular Activities	109,128	127,949	(18,821)
Class Materials and Fees	75	78	(3)
Intergovernmental	34,015,851	34,696,374	(680,523)
All Other Revenue	1,712,692	313,501	1,399,191
Total	<u>\$46,964,876</u>	<u>\$46,017,111</u>	<u>\$947,765</u>

General Fund revenues in fiscal year 2020 increased 2% compared to revenues in fiscal year 2019. An increase in property taxes can be attributed to an increase in the delinquent collections. The decrease in intergovernmental revenues can be attributed to a decrease in State foundation revenues.

	2020 <u>Expenditures</u>	2019 <u>Expenditures</u>	Increase <u>(Decrease)</u>
Instruction:			
Regular	\$22,320,494	\$22,604,985	(\$284,491)
Special	6,853,443	6,701,665	151,778
Vocational	115,364	114,297	1,067
Intervention	378,960	273,554	105,406
Supporting Services:			
Pupils	2,056,407	2,751,592	(695,185)
Instructional Staff	802,508	981,200	(178,692)
Board of Education	143,739	124,227	19,512
Administration	3,165,415	3,026,862	138,553
Fiscal Services	665,796	699,246	(33,450)
Operation and Maintenance of Plant	4,444,391	4,546,926	(102,535)
Pupil Transportation	1,551,841	1,552,467	(626)
Central	588,611	464,237	124,374
Operation of Non-Instructional:			
Other	1,207,118	389,138	817,980
Extracurricular Activities	629,687	583,707	45,980
Debt Service			
Principal Retirement	190,351	18,420	171,931
Interest and Fiscal Charges	17,380	4,620	12,760
Total	<u>\$45,131,505</u>	<u>\$44,837,143</u>	<u>\$294,362</u>

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2020

Unaudited

General Fund expenditures increased \$294,362, or approximately 7%. Instructional expenditures (as a whole) remained consistent with 2019 levels. Decreases in pupils and instructional staff expenditures were offset by other non-instructional expenditure increases.

Debt Service Fund – The Debt Service Fund reported a decrease in fund balance of 1.2%. This fund reported the issuance of \$8.44 million of refunding bonds which were used to refund bonds previously issued in 2011 for school improvements.

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2020 the District amended its General Fund budget several times.

For the General Fund, original revenue estimates, final revenue estimates, and actual budget basis revenues were not materially different. Final budgeted figures decreased \$113,242 when compared to original budgeted amounts. The General Fund had an adequate fund balance to cover expenditures.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of fiscal year 2020 the District had \$64,753,298 net of accumulated depreciation invested in land, buildings, improvements, machinery, equipment, and vehicles. The following table shows fiscal year 2020 and 2019 balances:

	Governmental Activities		Increase (Decrease)
	2020	2019	
Land	\$2,030,284	\$2,030,284	\$0
Land Improvements	68,107	68,107	0
Construction in Progress	0	352,654	(352,654)
Buildings and Building Improvements	89,513,889	89,046,659	467,230
Improvements Other Than Buildings	4,086,021	4,086,021	0
Furniture, Fixtures, Equipment & Vehicles	5,521,195	5,648,116	(126,921)
Less: Accumulated Depreciation	(36,466,198)	(33,597,361)	(2,868,837)
Totals	\$64,753,298	\$67,634,480	(\$2,881,182)

Significant capital asset activity consisted of completion of the new vocational building. Additional information on the District's capital assets can be found in Note 9.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2020**

Unaudited

Debt and Other Long-term Obligations

The following table summarizes the District's debt outstanding as of June 30, 2020 and 2019:

	2020	2019
Governmental Activities:		
General Obligation Bonds	\$21,362,779	\$23,546,867
Capital Lease	81,007	104,115
Compensated Absences	2,292,571	1,956,181
Totals	\$23,736,357	\$25,607,163

Under current state statutes, the District's general obligation bonded debt issues are subject to a legal limitation based on 9% of the total assessed value of real and personal property. At June 30, 2020, the District's outstanding debt was below the legal limit. Additional information on the District's long-term debt can be found in Note 12.

ECONOMIC FACTORS

During fiscal year 2020, the School District is considered a "capped district" with regards to the current Ohio Department of Education funding formula. This means that although the funding formula indicates a certain revenue amount allocated for the School District, the percentage of increase from prior year to current year funding was limited or "capped" at percentages outlined in each two-year biennium State budget. For fiscal year 2020, the School District originally received the same funding as fiscal year 2019. However, due to the COVID-19 Pandemic, the School District's funding for fiscal year 2020 was cut \$520,760 in May of 2020.

The Board of Education and Administration of the School District must maintain careful financial planning and prudent fiscal management in order to ensure financial stability. Based on the most recent Board-adopted five year forecast, the School District is projecting revenues to exceed expenditures for fiscal year 2021; however, deficit spending is projected beyond fiscal year 2021 into fiscal year 2022, fiscal year 2023, fiscal year 2024, and fiscal year 2025.

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information you may contact Michael Young, Treasurer, Zanesville City School District, 956 Moxahala Ave, Zanesville, Ohio 43701. You may also email the Treasurer at myoung@zanesville.k12.oh.us.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Statement of Net Position **June 30, 2020**

	<u>Primary Government</u>	<u>Component Unit</u>
	Governmental	Zanesville
	Activities	Community High
		School
Assets:		
Equity in Pooled Cash, Cash Equivalents and Investments	\$ 9,830,385	\$ 282,443
Cash and Cash Equivalents in Segregated Accounts	435,144	0
Receivables:		
Taxes	13,877,764	0
Accounts	10,182	0
Intergovernmental	1,050,034	70,213
Due from Component Unit	144,260	0
Inventory Held for Resale	25,207	0
Materials and Supplies Inventory	6,524	0
Prepaid Items	42,593	12,544
Restricted Assets:		
Cash and Cash Equivalents	15,288	0
Net OPEB Asset	2,321,510	0
Capital Assets Not Being Depreciated	2,098,391	0
Capital Assets Being Depreciated, Net	62,654,907	6,770
Total Assets	<u>92,512,189</u>	<u>371,970</u>
Deferred Outflows of Resources:		
Pension	8,221,982	0
OPEB	946,403	0
Total Deferred Outflows of Resources	<u>9,168,385</u>	<u>0</u>

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

	Primary Government	Component Unit
	Governmental Activities	Zanesville Community High School
Liabilities:		
Accounts Payable	277,418	0
Accrued Wages and Benefits	4,294,436	0
Intergovernmental Payable	661,780	0
Claims Payable	1,270,187	0
Due to Primary Government	0	144,260
Accrued Interest Payable	57,271	0
Long Term Liabilities:		
Due Within One Year	2,075,199	0
Due in More Than One Year:		
Net Pension Liability	40,753,427	0
Net OPEB Liability	4,218,497	0
Other Amounts Due in More Than One Year	21,661,158	0
Total Liabilities	75,269,373	144,260
Deferred Inflows of Resources:		
Property Taxes	5,656,040	0
Pension	2,371,927	0
OPEB	4,215,094	0
Total Deferred Inflows of Resources	12,243,061	0
Net Position:		
Net Investment in Capital Assets	43,309,512	6,770
Restricted For:		
Capital Projects	365,767	0
Debt Service	3,156,831	0
Unclaimed Monies	15,288	0
Athletics and Music	122,708	0
Grants	114,106	0
Scholarships	83,071	0
Classroom Facilities Maintenance	710,419	0
Unrestricted (Deficit)	(33,709,562)	220,940
Total Net Position	\$ 14,168,140	\$ 227,710

See accompanying notes to the basic financial statements

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Statement of Activities For the Fiscal Year Ended June 30, 2020

	Expenses	Program Revenues		
		Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
Governmental Activities:				
Regular	\$ 26,301,482	\$ 1,579,224	\$ 250,160	\$ 0
Special	11,590,164	24,488	7,151,215	0
Vocational	141,457	5,923	295,684	0
Intervention	404,852	0	0	0
Support Services:				
Pupils	2,675,725	156	501,496	0
Instructional Staff	1,304,788	551	309,962	0
Board of Education	142,941	0	0	0
Administration	3,639,244	0	101,311	0
Fiscal Services	760,909	0	0	0
Operation and Maintenance of Plant	4,955,417	29,819	3,071	168,380
Pupil Transportation	1,829,408	185	2,022	0
Central	621,225	0	0	0
Operation of Non-Instructional Services:				
Food Service Operations	2,821,517	101,869	2,399,153	0
Other	1,790,624	25,510	418,796	0
Extracurricular Activities	1,116,501	488,257	0	0
Interest and Fiscal Charges	557,508	0	0	0
Total Primary Government	\$ 60,653,762	\$ 2,255,982	\$ 11,432,870	\$ 168,380
Component Unit:				
Zanesville Community High School	\$ 1,109,871	\$ 0	\$ 1,035,508	\$ 0

General Revenues

Property Taxes Levied for:

General Purposes

Debt Service

Other Purposes

Grants and Entitlements not Restricted to Specific Programs

Investment Earnings

Miscellaneous

Total General Revenues

Change in Net Position

Net Position Beginning of Year

Net Position End of Year

See accompanying notes to the basic financial statements

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Net (Expense) Revenue and Changes in Net Position	
Primary Government	
Governmental Activities	Component Unit
\$ (24,472,098)	\$ 0
(4,414,461)	0
160,150	0
(404,852)	0
(2,174,073)	0
(994,275)	0
(142,941)	0
(3,537,933)	0
(760,909)	0
(4,754,147)	0
(1,827,201)	0
(621,225)	0
(320,495)	0
(1,346,318)	0
(628,244)	0
(557,508)	0
(46,796,530)	0
0	(74,363)
8,258,391	0
2,708,961	0
218,303	0
30,538,610	80,491
(27,067)	0
1,597,491	0
43,294,689	80,491
(3,501,841)	6,128
17,669,981	221,582
\$ 14,168,140	\$ 227,710

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Balance Sheet *Governmental Funds* *June 30, 2020*

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Assets:				
Equity in Pooled Cash, Cash Equivalents and Investments	\$ 6,545,694	\$ 1,706,384	\$ 1,578,307	\$ 9,830,385
Receivables:				
Taxes	11,084,562	2,588,280	204,922	13,877,764
Accounts	10,182	0	0	10,182
Intergovernmental	2,077	0	1,047,957	1,050,034
Due from Component Unit	144,260	0	0	144,260
Interfund Loan Receivable	33,466	0	0	33,466
Materials and Supplies Inventory	0	0	6,524	6,524
Inventory Held for Resale	0	0	25,207	25,207
Prepaid Items	37,484	0	5,109	42,593
Restricted Assets:				
Cash and Cash Equivalents	15,288	0	0	15,288
Advance to Other Funds	700,000	0	0	700,000
Total Assets	<u>\$ 18,573,013</u>	<u>\$ 4,294,664</u>	<u>\$ 2,868,026</u>	<u>\$ 25,735,703</u>
Liabilities:				
Accounts Payable	\$ 77,963	\$ 0	\$ 199,455	\$ 277,418
Accrued Wages and Benefits	3,632,132	0	662,304	4,294,436
Intergovernmental Payable	568,583	0	93,197	661,780
Interfund Loans Payable	0	0	33,466	33,466
Compensated Absences Payable	21,111	0	45,969	67,080
Total Liabilities	<u>4,299,789</u>	<u>0</u>	<u>1,034,391</u>	<u>5,334,180</u>
Deferred Inflows of Resources:				
Unavailable Amounts	2,389,006	562,716	455,159	3,406,881
Property Tax Levy for Next Fiscal Year	4,491,736	1,080,562	83,742	5,656,040
Total Deferred Inflows of Resources	<u>6,880,742</u>	<u>1,643,278</u>	<u>538,901</u>	<u>9,062,921</u>
Fund Balances:				
Nonspendable	37,484	0	11,633	49,117
Restricted	0	2,651,386	1,416,130	4,067,516
Assigned	37,172	0	62,912	100,084
Unassigned	7,317,826	0	(195,941)	7,121,885
Total Fund Balances	<u>7,392,482</u>	<u>2,651,386</u>	<u>1,294,734</u>	<u>11,338,602</u>
Total Liabilities, Deferred Inflows of Resources and Funds Balances	<u>\$ 18,573,013</u>	<u>\$ 4,294,664</u>	<u>\$ 2,868,026</u>	<u>\$ 25,735,703</u>

See accompanying notes to the basic financial statements

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2020

Total Governmental Fund Balances		\$ 11,338,602
 <i>Amounts reported for governmental activities in the statement of net position are different because</i>		
Capital Assets used in governmental activities are not resources and therefore are not reported in the funds.		64,753,298
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.		3,406,881
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:		
Deferred Outflows - Pension	8,221,982	
Deferred Inflows - Pension	(2,371,927)	
Net Pension Liability	(40,753,427)	(34,903,372)
The net OPEB liability/asset is not due and payable nor available in the current period; therefore, the liability/asset and related deferred inflows/outflows are not reported in governmental funds:		
Deferred Outflows - OPEB	946,403	
Deferred Inflows - OPEB	(4,215,094)	
Net OPEB Asset	2,321,510	
Net OPEB Liability	(4,218,497)	(5,165,678)
Long-term liabilities, including bonds and notes payable, are not due and payable in the current period and therefore are not reported in the funds.		
Property Acquisition Bonds Payable	(202,524)	
2012 School Improvement Refunding Bonds	(12,053,470)	
2019 School Improvement Refunding Bonds	(9,106,785)	
Capital Leases Payable	(81,007)	
Compensated Absences Payable	(2,225,491)	
Accrued Interest Payable	(57,271)	(23,726,548)
The internal service fund is used by management to charge the costs of services to individual funds. The assets and liabilities of the internal service fund is included in governmental activities in the statement of net position.		(1,535,043)
<i>Net Position of Governmental Activities</i>		\$ 14,168,140

See accompanying notes to the basic financial statements

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2020

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Revenues:				
Taxes	\$ 9,534,095	\$ 2,146,245	\$ 173,411	\$ 11,853,751
Tuition	1,620,529	0	0	1,620,529
Transportation Fees	185	0	0	185
Investment Earnings	(27,679)	0	612	(27,067)
Food Services	0	0	101,869	101,869
Extracurricular Activities	109,128	0	236,100	345,228
Class Materials and Fees	75	0	0	75
Intergovernmental	34,015,851	431,120	8,036,689	42,483,660
All Other Revenue	1,712,692	0	304,764	2,017,456
Total Revenue	46,964,876	2,577,365	8,853,445	58,395,686
Expenditures:				
Current:				
Instruction:				
Regular	22,320,494	0	181,990	22,502,484
Special	6,853,443	0	3,757,286	10,610,729
Vocational	115,364	0	15,291	130,655
Intervention	378,960	0	0	378,960
Supporting Services:				
Pupils	2,056,407	0	397,217	2,453,624
Instructional Staff	802,508	0	347,652	1,150,160
Board of Education	143,739	0	0	143,739
Administration	3,165,415	0	114,566	3,279,981
Fiscal Services	665,796	46,025	3,638	715,459
Operation & Maintenance of Plant	4,444,391	0	176,226	4,620,617
Pupil Transportation	1,551,841	0	2,305	1,554,146
Central	588,611	0	3,405	592,016
Operation of Non-Instructional Services:				
Food Service Operations	0	0	2,585,684	2,585,684
Other	1,207,118	0	376,316	1,583,434
Extracurricular Activities	629,687	0	285,264	914,951
Capital Outlay	0	0	163,974	163,974
Debt Service:				
Principal Retirement	190,351	1,795,000	0	1,985,351
Interest & Fiscal Charges	17,380	729,631	0	747,011
Payment to Refunded Bond Escrow Agent	0	198,559	0	198,559
Total Expenditures	45,131,505	2,769,215	8,410,814	56,311,534
Excess (Deficiency) of Revenues				
Over Expenditures	1,833,371	(191,850)	442,631	2,084,152

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Other Financing Sources (Uses):				
Premium on Issuance of Refunding Bonds	0	792,594	0	792,594
Issuance of Refunding Bonds	0	8,440,000	0	8,440,000
Payment to Refunded Bond Escrow Agent	0	(9,073,786)	0	(9,073,786)
Transfers In	0	0	13,600	13,600
Transfers Out	(288,600)	0	0	(288,600)
Total Other Financing Sources (Uses)	(288,600)	158,808	13,600	(116,192)
Net Change in Fund Balance	1,544,771	(33,042)	456,231	1,967,960
Fund Balances at Beginning of Year	5,847,711	2,684,428	827,266	9,359,405
Increase in Inventory Reserve	0	0	11,237	11,237
Fund Balances End of Year	\$ 7,392,482	\$ 2,651,386	\$ 1,294,734	\$ 11,338,602

See accompanying notes to the basic financial statements

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Fiscal Year Ended June 30, 2020

Net Change in Fund Balances - Total Governmental Funds \$ 1,967,960

***Amounts reported for governmental activities in the statement of
activities are different because***

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period. (2,881,182)

Donations of capital assets increase net position in the statement of activities, but do not appear in the governmental funds because they are not financial resources. 0

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. (1,243,765)

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows. 3,420,671

Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities. (6,153,028)

Except for amounts reported as deferred inflows/outflows, changes in the net OPEB liability/asset are reported as OPEB income/(expense) in the statement of activities. 515,985

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items. 2,155,792

(Continued)

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, interest expenditure is reported when due.

7,409

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Compensated Absences	(269,310)	
Interest Accretion	(198,046)	
Amortization of Bond Discount	(7,399)	
Amortization of Bond Premiums	256,849	
Change in Inventory	<u>11,237</u>	(206,669)

The internal service fund, which is used by management to charge the costs of services to individual funds, is not included in the statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.

(1,085,014)

Change in Net Position of Governmental Activities

\$ (3,501,841)

See accompanying notes to the basic financial statements

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Statement of Revenues, Expenditures and Changes in
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)
General Fund
For the Fiscal Year Ended June 30, 2020**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Revenues:				
Local Sources:				
Taxes	\$ 8,900,000	\$ 8,900,000	\$ 9,276,927	\$ 376,927
Payment in Lieu of Taxes	2,100	2,100	0	(2,100)
Tuition	1,785,000	1,785,000	1,620,914	(164,086)
Transportation Fees	0	0	185	185
Investment Earnings	150,000	150,000	127,546	(22,454)
Class Material and Fees	100	100	75	(25)
Intergovernmental	35,007,000	35,007,000	34,179,631	(827,369)
All Other Revenues	<u>1,350,100</u>	<u>1,350,100</u>	<u>1,679,565</u>	<u>329,465</u>
Total Revenues	<u>47,194,300</u>	<u>47,194,300</u>	<u>46,884,843</u>	<u>(309,457)</u>
Expenditures:				
Current:				
Regular	23,316,967	23,307,155	22,590,941	716,214
Special	6,996,001	6,937,106	6,541,669	395,437
Vocational	120,366	120,315	115,059	5,256
Intervention	381,029	380,869	352,677	28,192
Support Services:				
Pupils	2,369,032	2,367,180	2,136,418	230,762
Instructional Staff	887,529	887,156	850,422	36,734
Board of Education	183,828	183,751	150,561	33,190
Administration	3,400,699	3,399,268	3,212,887	186,381
Fiscal Services	726,592	726,286	670,416	55,870
Operation and Maintenance of Plant	4,927,332	4,925,758	4,595,486	330,272
Pupil Transportation	1,730,145	1,729,417	1,638,311	91,106
Central	649,625	649,352	598,015	51,337
Operation of Non-Instructional Services:				
Other	1,372,421	1,334,327	1,197,168	137,159
Extracurricular Activities	<u>488,632</u>	<u>489,016</u>	<u>470,258</u>	<u>18,758</u>
Total Expenditures	<u>47,550,198</u>	<u>47,436,956</u>	<u>45,120,288</u>	<u>2,316,668</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(355,898)	(242,656)	1,764,555	2,007,211

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Other Financing Sources (Uses):				
Sale of Capital Assets	2,500	2,500	11,690	9,190
Transfers Out	(287,000)	(287,000)	(287,000)	0
Advances Out	(400,000)	(400,000)	(400,000)	0
Total Other Financing Sources (Uses):	<u>(684,500)</u>	<u>(684,500)</u>	<u>(675,310)</u>	<u>9,190</u>
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under)				
Expenditures and Other Financing Uses	(1,040,398)	(927,156)	1,089,245	2,016,401
Fund Balance at Beginning of Year	5,507,373	5,507,373	5,507,373	0
Prior Year Encumbrances	28,670	28,670	28,670	0
Fund Balance at End of Year	<u>\$ 4,495,645</u>	<u>\$ 4,608,887</u>	<u>\$ 6,625,288</u>	<u>\$ 2,016,401</u>

See accompanying notes to the basic financial statements

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

***Statement of Net Position
Proprietary Funds
June 30, 2020***

	Governmental Activities - Internal Service Fund
Assets:	
<i>Current Assets:</i>	
Cash and Cash Equivalents in Segregated Accounts	\$ 435,144
Total Assets	<u>435,144</u>
Liabilities:	
<i>Current Liabilities:</i>	
Claims Payable	<u>1,270,187</u>
<i>Long Term Liabilities:</i>	
Advances from Other Funds	<u>700,000</u>
Total Liabilities	<u>1,970,187</u>
Net Position:	
Unrestricted	<u>(1,535,043)</u>
Total Net Position	<u>\$ (1,535,043)</u>

See accompanying notes to the basic financial statements

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
For the Fiscal Year Ended June 30, 2020

	Governmental Activities - Internal Service Fund
Operating Revenues:	
Charges for Services	\$ 9,304,362
Total Operating Revenues	<u>9,304,362</u>
Operating Expenses:	
Contractual Services	945,254
Claims Expense	9,719,305
Total Operating Expenses	<u>10,664,559</u>
Operating Income (Loss)	(1,360,197)
Nonoperating Revenue (Expenses):	
Investment Earnings	<u>183</u>
Total Nonoperating Revenues (Expenses)	<u>183</u>
Net Loss before Transfers	(1,360,014)
Transfers In	<u>275,000</u>
Change in Net Position	(1,085,014)
Net Position Beginning of Year	<u>(450,029)</u>
Net Position End of Year	<u>\$ (1,535,043)</u>

See accompanying notes to the basic financial statements

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Statement of Cash Flows

Proprietary Funds

For the Fiscal Year Ended June 30, 2020

	Governmental Activities - Internal Service Fund
<u>Cash Flows from Operating Activities:</u>	
Cash Received from Interfund Charges	\$ 9,304,362
Cash Payments for Services	(945,254)
Cash Payments for Claims	(9,145,531)
Net Cash Used by Operating Activities	<u>(786,423)</u>
<u>Cash Flows from Noncapital Financing Activities:</u>	
Transfers In	275,000
Advances In	400,000
Net Cash Provided by Noncapital Financing Activities	<u>675,000</u>
<u>Cash Flows from Investing Activities:</u>	
Receipts of Interest	183
Net Cash Provided by Investing Activities	<u>183</u>
Net Decrease in Cash and Cash Equivalents	(111,240)
Cash and Cash Equivalents at Beginning of Year	546,384
Cash and Cash Equivalents at End of Year	<u><u>\$435,144</u></u>
<u>Reconciliation of Operating Loss to Net Cash</u>	
<u>Used by Operating Activities:</u>	
Operating Loss	(\$1,360,197)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Changes in Assets and Liabilities:	
Increase in Claims Payable	573,774
Net Cash Used by Operating Activities	<u><u>\$ (786,423)</u></u>

See accompanying notes to the basic financial statements

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Statement of Net Position
Fiduciary Funds
June 30, 2020

	<u>Agency Funds</u>
Assets:	
Equity in Pooled Cash, Cash Equivalents and Investments	\$ <u>41,433</u>
Liabilities:	
Due to Others	\$ 2,345
Due to Students	<u>39,088</u>
Total Liabilities	<u>\$ 41,433</u>

See accompanying notes to the basic financial statements

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Zanesville City School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District operates under a locally-elected five-member Board form of government and provides educational services as authorized by its charter and further mandated by State and federal agencies.

The School District was established in 1849 when the first Zanesville High School was built with an enrollment of 50 students. The School District serves the City of Zanesville and is located in Muskingum County. The School District is staffed by 221 classified employees and 266 certificated full-time teaching personnel and administrative employees providing education to 4,159 students. The School District currently operates six instructional buildings, one administrative building, and one garage.

A. Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the basic financial statements of the School District are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Zanesville City School District, this includes general operations, food service, preschool, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefit to, or impose specific financial burdens on, the primary government.

Discretely Presented Component Unit - The component unit information on the statement of net position and the statement of activities identifies the financial data of the School District's component unit, Zanesville Community High School. It is reported separately to emphasize that it is legally separate from the School District.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A. Reporting Entity (Continued)

Zanesville Community High School - The Zanesville Community High School is a legally separate community school created under Ohio Revised Code Chapter 3314 and incorporated under Chapter 1702. The Zanesville Community High School's mission, under a contractual agreement with the School District (Zanesville Community High School's sponsor), is to help at-risk students meet Ohio's graduation requirements. The Zanesville Community High School focuses on ensuring that basic survival needs are met so that students can achieve success in school. The Zanesville Community High School serves high school age students who have dropped out or are at risk of dropping out of school. A particular emphasis is placed on assisting parents and/or pregnant students obtain a high school diploma.

The Zanesville Community High School operates under the direction of a six-member Governing Authority made up of six voting community members appointed by the sponsor's non-voting six-member Board of Directors. All governing authority members live and/or work in the Zanesville-Muskingum County community as well as to represent the interest of the Muskingum County community. The Sponsor is able to impose its will on Zanesville Community High School and, due to Zanesville Community High School's relationship with the Sponsor, it would be misleading to exclude Zanesville Community High School. The Sponsor can suspend the Zanesville Community High School's operations for any of the following reasons: 1) The Zanesville Community High School's failure to meet student performance requirements stated in its contract with the Sponsor, 2) The Zanesville Community High School's failure to meet generally accepted standards of fiscal management, 3) The Zanesville Community High School's violation of any provisions of the contract with the Sponsor or applicable state or federal law, or 4) Other good cause. The Zanesville Community High School uses the facilities of the Sponsor. Separately issued financial statements can be obtained from the Zanesville Community High School, 956 Moxahala Avenue, Zanesville, Ohio 43701.

The School District participates in two insurance purchasing pools and three jointly governed organizations and. These organizations are the Ohio SchoolComp Workers' Compensation Group Retrospective Rating Program, the Ohio School Benefits Cooperative (OSBC), META Solutions, Mid-East Career and Technology Centers, Coalition of Rural and Appalachian Schools,. These organizations are presented in Notes 16 and 17 to the basic financial statements.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation - Fund Accounting

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred outflows/inflows of resources, fund equity, revenues and expenditures/expenses. The various funds are grouped into the categories governmental, proprietary and fiduciary.

Governmental Funds - These are funds through which most governmental functions typically are financed. The acquisition, use and balances of the District's expendable financial resources and the related current liabilities (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of "financial flow" (sources, uses and balances of financial resources). The following are the District's major governmental funds:

General Fund - This fund is the general operating fund of the District and is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Bond Retirement Debt Service Fund - To account for resources that are used for payment of principal, interest, and fiscal charges on general obligation debt.

Proprietary Funds - The proprietary funds are accounted for on an "economic resources" measurement focus. This measurement focus provides that all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of the proprietary funds are included on the balance sheet. The proprietary fund operating statement presents increases (i.e., revenues) and decreases (i.e., expenses) in net position.

Internal Service Fund - Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the District or to other governments on a cost-reimbursement basis. The District's internal service fund accounts for the operation of the School District's self-insurance program for employee medical, surgical, prescription drug, and dental claims.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The District's agency funds account for various student-managed activity programs and athletic tournament monies. The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Presentation – Financial Statements

Government-wide Financial Statements – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid “doubling up” revenues and expenses.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District’s governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements – Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, current liabilities, deferred outflows/inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Presentation – Financial Statements

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e. expenses) in net position. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus.

D. Basis of Accounting

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses reported in the financial statements. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the District is considered to be 60 days after fiscal year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt which is recognized when due.

Under the modified accrual basis, the following revenue sources are considered susceptible to accrual at year end: property taxes, tuition, grants and entitlements, student fees, and interest on investments.

Current property taxes measurable at June 30, 2020, and which are not intended to finance fiscal year 2020 operations, have been recorded as deferred inflows of resources. Delinquent property taxes measurable and available (received within 60 days) and amounts available as an advance on future tax settlements are recognized as revenue at year end.

The accrual basis of accounting is utilized for reporting purposes by the government-wide financial statements, proprietary funds, private-purpose trust funds and agency funds. Revenues are recognized when they are earned and expenses are recognized when incurred.

Revenues – Exchange and Non-exchange Transactions – Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Basis of Accounting (Continued)

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

E. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year.

All funds other than agency funds are legally required to be budgeted and appropriated; however, only the General Fund is required to be reported. The primary level of budgetary control is at the fund level. Supplemental budgetary modifications may only be made by resolution of the Board of Education.

1. Tax Budget

By January 15, the Superintendent and Treasurer submit an annual operating budget for the following fiscal year to the Board of Education for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by January 20 of each year for the period July 1 to June 30 of the following fiscal year.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

2. Estimated Resources

Prior to April 1, the Board accepts by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's Certificate of Estimated Resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about July 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the first and final amended official certificate of estimated resources issued during fiscal year 2020.

3. Appropriations

A temporary appropriation measure to control expenditures may be passed on or about July 1 of each year for the period July 1 through September 30. An annual appropriation resolution must be passed by October 1 of each year for the period July 1 through June 30. The appropriation resolution establishes spending controls at the fund level. The appropriation resolution may be amended during the year as additional information becomes available, provided that total fund appropriations do not exceed the current estimated resources as certified. The allocation of appropriations may be modified during the year. Administrative control is maintained through the establishment of more detailed line-item budgets. The budgetary figures which appear in the "Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual" are provided on the budgetary basis to provide a comparison of actual results to the final budget, including all amendments and modifications.

4. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

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ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

5. Basis of Budgeting

The District's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on a cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund:

	Net Change in Fund Balance
	General Fund
GAAP Basis (as reported)	\$1,544,771
Increase (Decrease):	
Accrued Revenues at June 30, 2020, received during FY 2021	(4,987,494)
Accrued Revenues at June 30, 2019, received during FY 2020	4,948,417
Accrued Expenditures at June 30, 2020, paid during FY 2021	4,299,789
Accrued Expenditures at June 30, 2019, paid during FY 2020	(4,710,428)
FY 2020 Prepays for FY 2021	(37,484)
FY 2019 Prepays for FY 2020	19,522
Encumbrances Outstanding	(169)
Perspective Difference:	
Activity of Funds Reclassified for GAAP Reporting Purposes	12,321
Budget Basis	\$1,089,245

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits, investments with original maturities of less than three months and the State Treasury Asset Reserve (STAR Ohio). STAR Ohio is a very liquid investment and is reported as a cash equivalent in the basic financial statements.

The District pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and investments represents the balance on hand as if each fund maintained its own cash and investment account. See Note 5, "Cash, Cash Equivalents and Investments."

G. Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. The District allocates interest among certain funds based upon the fund's cash balance at the date of investment. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools" and GASB Statement No. 72, "Fair Value Measurement and Application," the District records all its investments at fair value except for nonparticipating investment contracts which are reported at cost, which approximates fair value. All investment income, including changes in the fair value of investments, is recognized as revenue in the operating statements.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. See Note 5, "Cash, Cash Equivalents and Investments."

The District's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the District. The District measures the investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value. For fiscal year 2020, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$1000 million limit. All accounts of the participant will be combined for these purposes.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

H. Inventory

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventory is stated at cost (first-in, first-out) in the governmental funds and at the lower of cost or market in the proprietary funds. The costs of inventory items are recorded as expenditures in the governmental funds when purchased and as expenses in the proprietary funds when used.

I. Capital Assets and Depreciation

Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life threshold of five or more years.

1. Property, Plant and Equipment - Governmental Activities

Governmental capital assets are those that are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds. These assets are capitalized at cost (or estimated historical cost for assets not purchased in recent years) within the governmental activities in the government-wide statement of net position but are not reported in the fund financial statements.

Contributed capital assets are recorded at acquisition value at the date received. The District does not possess any infrastructure. Capital asset values were initially determined by identifying historical costs where such information was available. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition.

2. Depreciation

All capital assets are depreciated, excluding land, land improvements and construction in progress. Depreciation has been provided using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Estimated Lives (in years)</u>
Buildings and Building Improvements	15-50
Improvements Other Than Buildings	10-45
Furniture, Fixtures, Equipment and Vehicles	5-20

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

J. Long-Term Obligations

Long-term liabilities are being repaid from the following funds:

<u>Obligation</u>	<u>Fund</u>
Capital Lease	General Fund
General Obligation Bonds	Bond Retirement Fund
Compensated Absences/ Net Pension Liability/Net OPEB Liability	General Fund, Food Service Fund, Other Grants Fund, Misc. State Grants Fund, Title VI-B Fund, Title I Fund, Misc. Federal Grants Fund

K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for vacation eligible employees with more than six months of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rate at fiscal year-end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for all employees having at least nineteen years of service.

For governmental funds, that portion of unpaid compensated absences that is expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account "Compensated Absences Payable." For governmental funds, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. In the government wide statement of net position, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

L. Net Position

Net position represents the difference between assets, liabilities, and deferred outflows/inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

M. Pension/OPEB

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

N. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

O. Fund Balance (Continued)

Restricted – The fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education. Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the District Board of Education.

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned. The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

P. Restricted Assets

Restricted assets in the General Fund represent cash and cash equivalents restricted for unclaimed monies. Unclaimed monies that are required to be held for five years before they may be utilized by the School District are reported as restricted.

Q. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

R. Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, these revenues are interfund charges for the internal service fund self insurance program. Operating expenses are the necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. The District had no extraordinary or special items during fiscal year 2020.

T. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure) until then. For the District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB are explained in Notes 10 and 11.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, pension, OPEB, and unavailable revenue. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows. In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, unavailable amounts, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for property taxes and grants. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position and are explained in Notes 10 and 11.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 2 - COMPLIANCE AND ACCOUNTABILITY

Fund Deficits - The fund deficits at June 30, 2020 of \$119,991 in the Food Services Fund, \$16,793 in the Title VI-B Fund, \$28,541 in the Chapter I Fund, and \$18,983 in the Miscellaneous Federal Grants Fund (special revenue funds) and of \$1,535,043 in the Self Insurance Internal Service Fund arose from the recognition of expenditures on the modified/full accrual basis which are greater than expenditures recognized on the budgetary/cash basis.

The Title VI-B, Chapter I and Miscellaneous Federal Grants funds also had cash deficits at year end due to timing issues with grant reimbursements. The General Fund provided interfund loans to cover these deficits at year end.

NOTE 3 – CHANGES IN ACCOUNTING PRINCIPLE

For fiscal year 2020, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 95, “Postponement of the Effective Dates of Certain Authoritative Guidance.”

GASB Statement No. 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic by extending the effective dates of certain accounting and financial reporting provisions in Statements and Implementation Guides that were first effective for reporting periods beginning after June 15, 2018. This statement had no effect on beginning net position/fund balance

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ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020

NOTE 4 – FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General Fund	Bond Retirement Fund	Other Governmental Funds	Total Governmental Funds
Nonspendable:				
Supplies Inventory	\$0	\$0	\$6,524	\$6,524
Prepaid Items	37,484	0	5,109	42,593
Total Nonspendable	<u>37,484</u>	<u>0</u>	<u>11,633</u>	<u>49,117</u>
Restricted:				
Athletics and Music	0	0	122,708	122,708
Grants	0	0	540,648	540,648
Scholarships	0	0	83,071	83,071
Classroom Facilities Maintenance	0	0	665,527	665,527
Debt Service	0	2,651,386	0	2,651,386
Capital Improvements	0	0	4,176	4,176
Total Restricted	<u>0</u>	<u>2,651,386</u>	<u>1,416,130</u>	<u>4,067,516</u>
Assigned:				
Capital Improvements	0	0	62,912	62,912
Public School Support	37,172	0	0	37,172
Total Assigned	<u>37,172</u>	<u>0</u>	<u>62,912</u>	<u>100,084</u>
Unassigned (Deficit)	<u>7,317,826</u>	<u>0</u>	<u>(195,941)</u>	<u>7,121,885</u>
Total Fund Balances	<u><u>\$7,392,482</u></u>	<u><u>\$2,651,386</u></u>	<u><u>\$1,294,734</u></u>	<u><u>\$11,338,602</u></u>

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents and investments.

Statutes require the classification of funds held by the District into three categories. Category 1 consists of “active” funds - those funds required to be kept in a “cash” or “near cash” status for immediate use by the District. Such funds must be maintained either as cash in the District Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of “inactive” funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

Category 3 consists of “interim” funds - those funds which are not needed for immediate use but, which will be needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- The State Treasury Asset Reserve of Ohio (STAR Ohio).

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

- Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty five percent of the interim monies available for investment at any one time; and
- Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies

A. Deposits

Custodial credit risk is the risk that in the event of bank failure, the District's deposits may not be returned to it. The District has no deposit policy for custodial risk beyond the requirements of State statute.

Ohio law requires that deposits be either insured or be protected by eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. The District's policy is to deposit funds with banking institutions which collateralize public monies in accordance with the Ohio Revised Code.

At year end the carrying amount of the District's deposits was \$9,076,636 and the bank balance was \$9,139,010. Federal depository insurance covered \$500,000 of the bank balance and \$8,639,010 was exposed to custodial risk and was collateralized with securities held by the pledging financial institutions trust department or agent but not in the District's name and securities held in the Ohio Pooled Collateral System.

B. Investments

The District's investments at June 30, 2020 were as follows:

	Fair Value	Credit Rating	Fair Value Hierarchy	Investment Maturities (in Years)	
				less than 1	1-3
STAR Ohio	\$49	AAAm *	NA	\$49	\$0
FHLB	504,856	AA+*	Level 2	0	504,856
Negotiable C/D's	740,709	NA	Level 2	740,709	0
Total Investments	<u>\$1,245,614</u>			<u>\$740,758</u>	<u>\$504,856</u>

* Standard & Poor's

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

B. Investments (Continued)

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Active markets are those in which transactions for the asset or liability occur in sufficient frequency and volume to provide pricing information on an ongoing basis. Quoted prices are available in active markets for identical assets or liabilities as of the reporting date. Level 2 inputs are significant other observable inputs. Investments classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Level 3 inputs are significant unobservable inputs.

Interest Rate Risk – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date.

Investment Credit Risk – The District has no investment policy that limits its investment choices other than the limitation of State statute for “interim” funds described previously.

Concentration of Credit Risk – The District places no limit on the amount the District may invest in one issuer. Of the District's total investments, 40.5% are in an FHLB, 59.5% are in negotiable certificates of deposit.

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ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 6 - PROPERTY TAXES

A. Property Tax

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the District. Real property tax revenue received in calendar year 2020 represents collections of calendar year 2019 taxes. Real property taxes received in calendar year 2020 were levied after April 1, 2019, on the assessed value listed as of January 1, 2019, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2020 represents collections of calendar year 2019 taxes. Public utility real and tangible personal property taxes received in calendar year 2020 became a lien December 31, 2018, were levied after April 1, 2019 and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The County Treasurer collects property taxes on behalf of all taxing districts in the County including Zanesville City School District. The County Auditor periodically remits to the District its portion of the taxes collected. The assessed values upon which the fiscal year 2020 taxes were collected are as follows:

	2019 Second Half Collections	2020 First Half Collections
Agricultural/Residential and Other Real Estate	\$389,903,510	\$388,386,450
Public Utility Personal	20,083,590	22,288,480
Total Assessed Value	<u>\$409,987,100</u>	<u>\$410,674,930</u>
Tax rate per \$1,000 of assessed valuation	\$49.75	\$49.65

B. Tax Abatements

The School District property taxes were reduced by an Enterprise Zone Tax Exemption agreement entered into by the City of Zanesville. The amount of the fiscal year 2020 taxes abated was \$4,472.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020**

NOTE 7 - RECEIVABLES

Receivables at June 30, 2020 consisted of taxes, accounts, interest, interfund and intergovernmental receivables.

NOTE 8 - INTERFUND RECEIVABLES/PAYABLES

Following is a summary of interfund receivables/payables for all funds at June 30, 2020:

	Interfund Loans Receivable	Interfund Loans Payable
General Fund	\$33,466	\$0
Other Governmental Funds	0	33,466
Totals	<u>\$33,466</u>	<u>\$33,466</u>
	Advances To Other Funds	Advances From Other Funds
General Fund	\$700,000	\$0
Self Insurance Internal Service Fund	0	700,000
Totals	<u>\$700,000</u>	<u>\$700,000</u>

Interfund balances are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorization; and to segregate and to return money to the fund from which it was originally provided once a project is completed. Of the amounts above, the Interfund Loans represent the amount due to the General Fund from Special Revenue Funds for cash deficits. The advance from the General Fund to the Self Insurance Fund represents a loan to fund claims payments and will be repaid in the future.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020**

NOTE 9 - CAPITAL ASSETS

A. Governmental Activities Capital Assets

Summary by category of changes in governmental activities capital assets at June 30, 2020:

<i>Historical Cost:</i>	Balance			Balance
Class	June 30, 2019	Additions	Deletions	June 30, 2020
<i>Capital assets not being depreciated:</i>				
Land	\$2,030,284	\$0	\$0	\$2,030,284
Land Improvements	68,107	0	0	68,107
Construction in Progress	352,654	0	(352,654)	0
Total Nondepreciable Capital Assets	<u>2,451,045</u>	<u>0</u>	<u>(352,654)</u>	<u>2,098,391</u>
<i>Capital assets being depreciated:</i>				
Buildings and Building Improvements	89,046,659	467,230	0	89,513,889
Improvements Other Than Buildings	4,086,021	0	0	4,086,021
Furniture, Fixtures, Equipment & Vehicles	5,648,116	81,094	(208,015)	5,521,195
Total Cost	<u>\$101,231,841</u>	<u>\$548,324</u>	<u>(\$560,669)</u>	<u>\$101,219,496</u>
<i>Accumulated Depreciation:</i>				
Class	Balance June 30, 2019	Additions	Deletions	Balance June 30, 2020
Buildings and Building Improvements	(\$26,814,696)	(\$2,579,891)	\$0	(\$29,394,587)
Improvements Other Than Buildings	(2,594,848)	(190,827)	0	(2,785,675)
Furniture, Fixtures, Equipment & Vehicles	(4,187,817)	(306,134)	208,015	(4,285,936)
Total Depreciation	<u>(\$33,597,361)</u>	<u>(\$3,076,852) *</u>	<u>\$208,015</u>	<u>(\$36,466,198)</u>
<i>Net Value:</i>	<u>\$67,634,480</u>			<u>\$64,753,298</u>

* Depreciation expenses were charged to governmental functions as follows:

Instruction:	
Regular	\$2,584,297
Special	1,179
Support Services:	
Instructional Staff	5,647
Operation and Maintenance of Plant	122,679
Pupil Transportation	140,405
Central	
Operation of Non-Instructional:	
Food Service Operations	59,773
Extracurricular Activities	162,872
Total Depreciation Expense	<u>\$3,076,852</u>

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 10 - DEFINED BENEFIT PENSION PLANS

All of the District's full-time employees participate in one of two separate retirement systems which are cost-sharing, multiple-employer defined benefit pension plans.

A. Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020**

NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

B. Plan Description

School Employees Retirement System (SERS)

Plan Description –District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit Age 65 with 5 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2020, the allocation to pension, death benefits, and Medicare B was 14 percent. No amount was allocated to the Health Care Fund.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

B. Plan Description (Continued)

The District's contractually required contribution to SERS was \$971,076 for fiscal year 2020. Of this amount \$65,796 is reported as an intergovernmental payable.

State Teachers Retirement System (STRS)

Plan Description –District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 28 years of service, or 33 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

B. Plan Description (Continued)

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2020, the employer rate was 14% and the member rate was 14% of covered payroll. The fiscal year 2020 contribution rates were equal to the statutory maximum rates, and the full employer contribution was allocated to the pension fund.

The District's contractually required contribution to STRS was \$2,363,768 for fiscal year 2020. Of this amount \$366,375 is reported as an intergovernmental payable.

C. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportionate Share of the Net Pension Liability	\$9,756,250	\$30,997,177	\$40,753,427
Proportion of the Net Pension Liability -2020	0.16306140%	0.14016739%	
Proportion of the Net Pension Liability -2019	0.16799130%	0.14055222%	
Percentage Change	<u>(0.00492990%)</u>	<u>(0.00038483%)</u>	
Pension Expense	\$1,531,174	\$4,621,854	\$6,153,028

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020

NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

C. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At June 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$247,395	\$252,367	\$499,762
Change of assumptions	0	3,641,218	3,641,218
District contributions subsequent to the measurement date	971,076	2,363,768	3,334,844
Changes in proportionate share and Difference between District contributions and proportionate share of contributions	123,229	622,929	746,158
Total Deferred Outflows of Resources	\$1,341,700	\$6,880,282	\$8,221,982
Deferred Inflows of Resources			
Differences between expected and actual experience	\$0	\$134,182	\$134,182
Net difference between projected and actual earnings on pension plan investments	125,232	1,514,972	1,640,204
Changes in proportionate share and Difference between District contributions and proportionate share of contributions	212,878	384,663	597,541
Total Deferred Inflows of Resources	\$338,110	\$2,033,817	\$2,371,927

\$3,334,844 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2021	\$238,695	\$1,987,410	\$2,226,105
2022	(268,867)	609,690	340,823
2023	(8,334)	(283,461)	(291,795)
2024	71,020	169,058	240,078
Total	\$32,514	\$2,482,697	\$2,515,211

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

D. Actuarial Assumptions

School Employees Retirement System (SERS)

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2019, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.5 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (level percent of payroll)

For 2019, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disable members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed June 30, 2015.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements *For the Fiscal Year Ended June 30, 2020*

NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

D. Actuarial Assumptions (Continued)

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

Discount Rate - The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020**

NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

D. Actuarial Assumptions (Continued)

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
District's proportionate share of the net pension liability	\$13,671,993	\$9,756,250	\$6,472,408

State Teachers Retirement System (STRS)

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2019, actuarial valuation, compared with July 1, 2018 are presented below:

	July 1, 2019	July 1, 2018
Inflation	2.50 percent	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation
Discount Rate	7.45 percent	7.45 percent
Payroll Increases	3 percent	3 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	0.0 percent, effective July 1, 2017

For the July 1, 2018 and July 1, 2019 actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018 and July 1, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020*

NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

D. Actuarial Assumptions (Continued)

Asset Class	Target Allocation *	Long Term Expected Rate of Return **
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

*Target weights will be phased in over a 24-month period concluding on July 1, 2019.

**10-Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate - The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2019.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
District's proportionate share of the net pension liability	\$45,298,919	\$30,997,177	\$18,890,017

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 11 - DEFINED BENEFIT OPEB PLANS

A. Net OPEB Liability (Asset)

The net OPEB liability (asset) reported on the statement of net position represents a liability (asset) for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability (asset) represents the District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation to annually required payments. The District cannot control benefit terms or the manner in which OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded OPEB liabilities within 30 years. If the OPEB amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net OPEB liability (asset). Resulting adjustments to the net OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded or surplus benefits is presented as a long-term net OPEB liability or net OPEB asset on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

B. Plan Description

School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

B. Plan Description (Continued)

In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2020, 0.0 percent of covered payroll was contributed to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2020, this amount was \$19,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2020, the District's surcharge obligation was \$85,827.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$85,827 for fiscal year 2020, which is reported as an intergovernmental payable.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020**

NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

B. Plan Description (Continued)

State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2020, STRS did not allocate any employer contributions to post-employment health care.

C. OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability (asset) was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportionate Share of the Net OPEB Liability (Asset)	\$4,218,497	(\$2,321,510)	\$1,896,987
Proportion of the Net OPEB Liability (Asset) -2020	0.16774750%	0.14016739%	
Proportion of the Net OPEB Liability (Asset) -2019	<u>0.17051930%</u>	<u>0.14055222%</u>	
Percentage Change	<u>(0.00277180%)</u>	<u>(0.00038483%)</u>	
OPEB Expense	\$166,338	(\$682,323)	(\$515,985)

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020

NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

C. OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

At June 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$61,924	\$210,461	\$272,385
Changes of assumptions	308,113	48,798	356,911
Net difference between projected and actual earnings on OPEB plan investments	10,124	0	10,124
Changes in proportionate share	59,053	162,103	221,156
District contributions subsequent to the measurement date	85,827	0	85,827
Total Deferred Outflows of Resources	\$525,041	\$421,362	\$946,403
Deferred Inflows of Resources			
Differences between expected and actual experience	\$926,773	\$118,109	\$1,044,882
Changes of assumptions	236,392	2,545,263	2,781,655
Changes in proportionate share	209,973	32,777	242,750
Net difference between projected and actual earnings on OPEB plan investments	0	145,807	145,807
Total Deferred Inflows of Resources	\$1,373,138	\$2,841,956	\$4,215,094

\$85,827 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2021	(\$227,718)	(\$523,143)	(\$750,861)
2022	(169,134)	(523,146)	(692,280)
2023	(210,944)	(477,818)	(688,762)
2024	(134,884)	(437,650)	(572,534)
2025	(130,934)	(465,512)	(596,446)
Thereafter	(60,310)	6,675	(53,635)
Total	(\$933,924)	(\$2,420,594)	(\$3,354,518)

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

D. Actuarial Assumptions

School Employees Retirement System (SERS)

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation, prepared as of June 30, 2019, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	3.13 percent
Prior Measurement Date	3.62 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	3.22 percent
Prior Measurement Date	3.70 percent
Medical Trend Assumption	
Medicare - Measurement Date	5.25 to 4.75 percent
Pre-Medicare - Measurement Date	7.00 to 4.75 percent
Medicare - Prior Measurement Date	5.375 to 4.75 percent
Pre-Medicare - Prior Measurement Date	7.25 to 4.75 percent

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

D. Actuarial Assumptions (Continued)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	<u>100.00 %</u>	

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020**

NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

D. Actuarial Assumptions (Continued)

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2019 was 3.22%. The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.13%, as of June 30, 2019 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rates – The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.22%) and higher (4.22%) than the current discount rate (3.22%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

	1% Decrease (2.22%)	Current Discount Rate (3.22%)	1% Increase (4.22%)
School District's proportionate share of the net OPEB liability	\$5,120,455	\$4,218,497	\$3,501,334
	1% Decrease (6.00% Decreasing to 3.75%)	Current Trend Rate (7.00% Decreasing to 4.75%)	1% Increase (8.00% Decreasing to 5.75%)
School District's proportionate share of the net OPEB liability	\$3,379,870	\$4,218,497	\$5,331,151

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020**

NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

D. Actuarial Assumptions (Continued)

State Teachers Retirement System (STRS)

The total OPEB liability in the June 30, 2019 and 2018 actuarial valuations was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	<u>June 30, 2019</u>	<u>June 30, 2018</u>
Inflation	2.50%	2.50%
Projected salary increases	12.50% at age 20 to 2.50% at age 65	12.50% at age 20 to 2.50% at age 65
Investment Rate of Return	7.45%, net of investment expenses, including inflation	7.45%, net of investment expenses, including inflation
Payroll Increases	3.00%	3.00%
Cost-of-Living Adjustments (COLA)	0.0%, effective July 1, 2017	0.0%, effective July 1, 2017
Blended Discount Rate of Return	7.45%	7.45%
Health Care Cost Trends	4.93% to 9.62% initial, 4.0% ultimate	(5.23)% to 8% initial, 4.0% ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2019 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

There was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020**

NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

D. Actuarial Assumptions (Continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Rate of Return **</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	<u>100.00 %</u>	

*Target weights will be phased in over a 24-month period concluding on
** 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

Discount Rate - The discount rate used to measure the total OPEB liability (asset) was 7.45 percent as of June 30, 2019 and June 30, 2018. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability (asset) as of June 30, 2019.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

D. Actuarial Assumptions (Continued)

Sensitivity of the District's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount and Health Care Cost Trend Rates – The net OPEB liability (asset) is sensitive to changes in the discount and health care cost trend rates. To illustrate the potential impact the following table presents the net OPEB liability (asset) calculated using the discount rate of 7.45 percent, as well as what the net OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent), or one percentage point higher (8.45 percent) than the current rate. Also shown is the net OPEB liability (asset) calculated using a health care cost trend rate this is one percentage point lower and one percentage point higher.

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net OPEB liability (asset)	(\$1,980,945)	(\$2,321,510)	(\$2,607,842)
	1% Decrease in Trend Rate	Current Trend Rate	1% Increase in Trend Rate
School District's proportionate share of the net OPEB liability (asset)	(\$2,632,484)	(\$2,321,510)	(\$1,940,639)

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ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 12 – OTHER EMPLOYEE BENEFITS

A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees and administrators who are contracted to work on an eleven or twelve month basis earn five to twenty days of vacation per year, depending upon length of service. Vacation leave may be accumulated by employees up to 30 days. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Nine and ten month employees, including teachers, do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to 292 days for certified employees and up to 292 days for classified employees, including the Superintendent and Treasurer. Upon retirement, certificated employees receive payment for one-fourth of the total sick leave accumulation up to a maximum of 73 days. Classified employees, upon retirement, receive a severance payment for one-fourth of the total sick leave accumulation up to a maximum of 73 days. In addition, teachers may earn an additional day of sick leave compensation for each year that they served with perfect attendance.

B. Life and Vision Insurance

The School District provides life insurance and accidental death and dismemberment insurance to most employees through Lincoln National Life Insurance Company.

The School District provides vision insurance to employees through Vision Service Plan.

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ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 13 - LONG-TERM DEBT AND OTHER OBLIGATIONS

Detail of the changes in long term debt of the District for the year ended June 30, 2020 is as follows:

		Balance June 30, 2019	Additions	Deductions	Balance June 30, 2020	Amount Due Within One Year
Governmental Activities:						
General Obligation Bonds:						
Direct Placement:						
2015 School Bus Bonds	2.20%					
Serial Bonds, \$512,004		\$104,832	\$0	(\$104,832)	\$0	\$0
2018 Property Acquisition & Improvement Bonds						
Serial Bonds, \$325,000	3.90%	264,935	0	(62,411)	202,524	64,908
Total Direct Placement Issues		<u>369,767</u>	<u>0</u>	<u>(167,243)</u>	<u>202,524</u>	<u>64,908</u>
2011 School Improvement Refunding Bonds						
Serial Bonds, \$16,680,000	2.00 - 5.00%	10,620,000	0	(10,620,000)	0	0
Serial Bond Premium, \$806,489		345,641	0	(345,641)	0	0
Total 2011 School Improvement Refunding Bonds		<u>10,965,641</u>	<u>0</u>	<u>(10,965,641)</u>	<u>0</u>	<u>0</u>
2012 School Improvement Refunding Bonds						
Current Interest Bonds, \$10,000,000	2.00 - 3.50%	8,745,000	0	(290,000)	8,455,000	300,000
Current Interest Bond Premium, \$123,740		69,445	0	(6,313)	63,132	0
Current Interest Bond Discount, \$145,026		(81,393)	0	7,399	(73,994)	0
Capital Appreciation Bonds		1,910,000	0	0	1,910,000	0
Capital Appreciation Bond Accretion		1,098,566	198,046	0	1,296,612	0
Capital Appreciation Bond Premium, \$939,688		469,841	0	(67,121)	402,720	0
Total 2012 School Improvement Refunding Bonds		<u>12,211,459</u>	<u>198,046</u>	<u>(356,035)</u>	<u>12,053,470</u>	<u>300,000</u>
2019 School Improvement Refunding Bonds						
Serial Bonds, \$8,440,000	4.00%	0	8,440,000	0	8,440,000	1,420,000
Serial Bond Premium, \$792,594		0	792,594	(125,809)	666,785	0
Total 2019 School Improvement Refunding Bonds		<u>0</u>	<u>9,232,594</u>	<u>(125,809)</u>	<u>9,106,785</u>	<u>1,420,000</u>
Total General Obligation Bonds		<u>23,546,867</u>	<u>9,430,640</u>	<u>(11,614,728)</u>	<u>21,362,779</u>	<u>1,784,908</u>
Capital Leases Payable		104,115	0	(23,108)	81,007	24,252
Compensated Absences		1,956,181	590,694	(254,304)	2,292,571	266,039
Total Governmental Activities		<u>\$25,607,163</u>	<u>\$10,021,334</u>	<u>(\$11,892,140)</u>	<u>\$23,736,357</u>	<u>\$2,075,199</u>

On June 23, 2011, the School District issued \$16,721,759 in refunding bonds, consisting of serial bonds of \$16,680,000 and capital appreciations bonds of \$41,759, to retire \$16,722,183 of outstanding school improvement bonds. The refunded bonds were called and paid on December 1, 2012. The 2011 capital appreciation bonds matured on December 1, 2017. These bonds were issued at a premium at the time issuance. At maturity, all compounded interest was paid and the bond holder received the face value of the bond. As the value of the bond increased, the accretion was reflected as principal liability. These capital appreciation bonds were paid in full during fiscal year 2018.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 13 - LONG-TERM DEBT AND OTHER OBLIGATIONS (Continued)

On May 16, 2012, the School District issued \$11,910,000 of School Improvement General Obligation Refunding serial and capital appreciation bonds to advance refund some of the 2002 School Facilities General Obligation Term Bonds. The refunding bonds were sold with a total premium of \$123,740 that will be amortized over the term of the bonds and a total discount of \$145,026 that will be amortized over the term of the bonds. \$12,623,342, (after premium, discount, underwriting fees, and other issuance costs) was deposited into an irrevocable trust to provide for all future debt service payments on the refunded 2002 bonds. During fiscal year 2013, the refunded 2002 School Improvement Refunded Bonds outstanding were called and paid in full and the escrow account was closed in December, 2013.

The 2012 capital appreciation bonds mature on December 1, 2026. These bonds were issued at a premium at the time issuance. At maturity, all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as principal liability. The maturity amount of the bonds, including accretion, is \$4,675,000. For fiscal year 2020, \$198,046 was accreted for a total bond liability of \$3,206,612.

As part of the bond issuance, the School District, pursuant to Section 3317.18, Ohio Revised Code, and Section 3301-8-01, Ohio Administrative Code, participated in the Ohio Credit Enhancement Program, and was assigned a rating of AA from Standard & Poor's for the bond issuance. In the event the School District is unable to make sufficient debt service payments and the payment will not be made by a credit enhancement facility, the department of education will make the sufficient payment.

The School District's outstanding bonds from direct placements totaled \$202,524 as of June 30, 2020. Discussion of such issues, including the terms specified in debt agreements related to significant events of default with finance-related consequences and termination events with finance-related consequences, are as follows:

On September 18, 2015, the School District issued School Bus Bonds for the purchase of six school buses, in the amount of \$512,004 at an interest rate of 2.2 percent. No premiums or discounts were issued with these direct placement bonds. Issuance costs associated with these bonds, in the amount of \$2,798, were invoiced by bond counsel and were not a part of the bond transcripts. These costs were paid from the General Fund and all expensed in the year of issuance. The issue contains no provisions in the event of default; the bonds are a voted general obligation of the School District, backed by its full faith and credit, and secured by its ability to levy a tax in an amount sufficient to make scheduled debt service payments as they come due.

On May 4, 2018, the School District issued Property Acquisition and Improvement Bonds for the purchase and improvements of property, in the amount of \$325,000 at an interest rate of 3.9 percent. No premiums or discounts were issued with these direct placement bonds. Issuance costs associated with these bonds, in the amount of \$2,041, were invoiced by bond counsel and were not a part of the bond transcripts. These costs were paid from the General Fund and all expensed in the year of issuance. The issue contains no provisions in the event of default; the bonds are a voted general obligation of the School District, backed by its full faith and credit, and secured by its ability to levy a tax in an amount sufficient to make scheduled debt service payments as they come due.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020

NOTE 13 - LONG-TERM DEBT AND OTHER OBLIGATIONS (Continued)

On September 5, 2019, the School District issued \$8,440,000 of School Improvement General Obligation Refunding serial bonds to advance refund \$9,115,000 of the 2011 School Improvement Refunding Bonds. The refunding bonds were sold with a total premium of \$792,594 that will be amortized over the term of the bonds. \$9,272,345, (after premium, underwriting fees, and other issuance costs) was deposited into an irrevocable trust to provide for all future debt service payments on the refunded 2011 bonds. The cash flow savings was \$852,251 and economic gain on the refunding was \$820,940.

A. Principal and Interest Requirements

A summary of the District's future long-term debt funding requirements, including principal and interest payments as of June 30, 2020 follows:

Fiscal Years	Serial/Current Interest Bonds		Capital Appreciation Bonds		Direct Placement Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest
2021	\$1,720,000	\$592,100	\$0	\$0	\$64,908	\$8,008
2022	1,900,000	523,475	0	0	67,474	5,442
2023	2,010,000	448,375	0	0	70,142	2,774
2024	2,135,000	367,050	0	0	0	0
2025	2,260,000	279,400	0	0	0	0
2026-2030	6,870,000	810,650	1,910,000	2,765,000	0	0
Totals	<u>\$16,895,000</u>	<u>\$3,021,050</u>	<u>\$1,910,000</u>	<u>\$2,765,000</u>	<u>\$202,524</u>	<u>\$16,224</u>

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ZANESVILLE CITY SCHOOL DISTRICT, OHIO

***Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020***

NOTE 14 - CAPITAL LEASE COMMITMENTS

During fiscal year 2019, the School District entered into a capitalized lease for copiers. This lease met the criteria of a capital lease which is when a lease transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service expenditures in the basic financial statements.

The capitalized leased assets were originally capitalized in the amount of \$122,535. This amount represents the present value of the minimum lease payments at the time of acquisition. Principal payments in fiscal year 2019 totaled \$23,108 in the governmental funds.

The following is a schedule of the future minimum lease payments under the capital lease together with the present value of the net minimum lease payments as of June 30, 2020:

<u>Year Ending June 30,</u>	<u>Capital Lease</u>
2021	\$ 27,648
2022	27,648
2023	27,648
2024	<u>4,606</u>
Minimum Lease Payments	87,550
Less: Amount representing interest at the District's incremental borrowing rate of interest	<u>(6,543)</u>
Present Value of minimum lease payments	<u><u>\$81,007</u></u>

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ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020

NOTE 15 – STATUTORY RESERVES

The District is required by state law to set aside certain general fund revenue amounts, as defined, into a capital acquisition reserve. During the fiscal year ended June 30, 2020, the reserve activity (cash-basis) was as follows:

	<u>Capital Acquisition Reserve</u>
Set-aside Cash Balance as of June 30, 2019	\$0
Current Year Set-Aside Requirement	563,559
Qualifying Disbursements	<u>(563,559)</u>
Total	<u>\$0</u>
Set-aside Reserve Balance June 30, 2020	<u>\$0</u>

Although the District had offsets and qualifying disbursements during the year that reduced the set-aside amounts below zero, the extra amount for capital acquisition may not be used to reduce the set-aside requirements of future years. Negative amounts for capital acquisition are therefore not presented as being carried forward to the next fiscal year.

NOTE 16 - RISK MANAGEMENT

A. Insurance Purchasing Pools

Ohio SchoolComp Workers' Compensation Group Retrospective Rating Program

The Ohio SchoolComp Workers' Compensation Group Retrospective Rating Program (Program) is a shared risk pool among school districts in Ohio. Section 4123.29, Ohio Revised Code, permits the establishment of employer group retrospective rating plans for workers' compensation rating purposes. The Program is governed by the Ohio School Board Association (OSBA) Executive Committee that consists of seven members as follows: the president of OSBA, Immediate Past President of OSBA, and five representatives elected from the participating school districts.

The Program, a Bureau of Workers' Compensation certified sponsor, established the program based upon guidelines set forth by the Bureau of Workers' Compensation (BWC). The Program created a group of school districts that will practice effective workplace safety and claims management to achieve lower premiums for workers compensation coverage than they would individually. The participating school districts continue to pay their own premiums and have the opportunity to receive retrospective premium adjustments based upon the combined performance of the group. Depending upon that performance, the participating school districts can receive either a premium refund or assessment. The Program's third party administrator (TPA), Comp Management, Inc., provides administrative, cost control, and actuarial services to the Program. The cost of the TPA will be paid by each school district in proportion to its payroll to the total payroll of the group.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 16 - RISK MANAGEMENT (Continued)

A. Insurance Purchasing Pools (Continued)

The School District began participating in the program effective January 1, 2014. The School District participated in the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan prior to 2014. The School District paid \$6,745 in enrollment fees to the Program as of June 30, 2020.

Ohio School Benefits Cooperative (OSBC)

The School District participates in the Ohio School Benefits Cooperative, a claims servicing and group purchasing pool comprised of 39 members. The Ohio School Benefits Cooperative (OSBC) is created and organized pursuant to and as authorized by Section 9.833 of the Ohio Revised Code. OSBC is governed by a nine member Board of Directors, all of whom must be school district and/or educational service center administrators. The Muskingum Valley Educational Service Center serves as the fiscal agent for OSBC. OSBC is an unincorporated, non-profit association of its members which was created for the purpose of enabling members of the Plan to maximize benefits and/or reduce costs of medical, prescription drug, vision, dental, life and/or other group insurance coverage for their employees, and the eligible dependents and designated beneficiaries of such employees.

Participants paid an initial \$500 membership fee to OSBC. OSBC offers two options to participants. The first option is that participants may enroll in the joint insurance purchasing program for medical, prescription drug, vision dental and/or life insurance. A second option is available for self-insured participants that provides for the purchase of stop-loss insurance coverage through OSBC's third party administrator. The School District participates in the second option. Medical Mutual/Antares is the Administrator of the OSBC. During fiscal year 2013, the School District elected to participate in the self-insured joint insurance program for medical, prescription drug, and dental coverage.

B. Other Insurance

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. During fiscal year 2020, the District contracted for various insurance coverages, as follows:

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020**

NOTE 16 - RISK MANAGEMENT (Continued)

B. Other Insurance (Continued)

Insurance Provider	Coverage	Deductible
Liberty Mutual	Building & Personal Property Blanket	\$5,000
Liberty Mutual	Commercial General Liability	Not Applicable
Liberty Mutual	Commercial Inland Marine	\$1,000
Liberty Mutual	Commercial Auto Coverage	\$1,000
Liberty Mutual	Commercial Crime Coverage	\$500
Liberty Mutual	Commercial Umbrella Liability	Not Applicable
Auto Owners Insurance	Flood Insurance	\$1,250

There has been no significant reduction in insurance coverages from coverages in the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

C. Self-Insurance

Medical, surgical, prescription drug, and dental insurance is offered to employees through a self-insurance internal service fund. Monthly premiums are paid to the fiscal agent who in turn pays the claims on the School District's behalf. The claims liability of \$1,270,187 reported in the internal service fund at June 30, 2020, is based on an estimate provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 30, which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. The School District purchased a portion of an aggregate stop-loss coverage policy in the amount of \$9,601,500 annually. In addition, the School District has contracted for an excess stop-loss coverage with a maximum allowable covered expense per individual of \$100,000 annually.

Changes in the fund's claims liability amount in fiscal year 2020 were as follows:

Fiscal Year	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claims Payments	Balance at Fiscal Year End
2019	\$861,204	\$7,818,779	(\$7,983,570)	\$696,413
2020	\$696,413	\$10,293,079	(\$9,719,305)	\$1,270,187

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS

A. META Solutions

The School District participates in META Solutions, which is a jointly governed organization, created as a regional council of governments pursuant to Chapter 167 of the Ohio Revised Code. META is also known as META Solutions. META operates as, and has all the powers of, a data acquisition site/information technology center pursuant to applicable provisions of the Ohio Revised Code. The organization was formed for the purpose of identifying, developing, and providing to members and nonmembers innovative educational and technological services and products, as well as expanded opportunities for cooperative purchasing. The General Assembly of META consists of one delegate from every member school district. The delegate is the superintendent of the school district or the superintendent's designee. The degree of control exercised by any participating school district is limited to its representation on the General Assembly. The General Assembly exercises total control over the operation of META including budgeting, appropriating, contracting, and designating management. During fiscal year 2020, the School District paid \$158,680 for services with META. Financial information can be obtained from META Solutions at 2100 Citygate Drive, Columbus, Ohio 43219.

B. Mid-East Career and Technology Centers

The Mid-East Career and Technology Centers is a jointly governed organization providing vocational education services to its thirteen member school districts. The Center is a distinct political subdivision of the State of Ohio operated under the direction of a board consisting of one representative from each of the participating school district's elected boards. The board possesses its own taxing authority. The board also exercised total control over the operations of Mid-East Career and Technology Centers including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the board. The continued existence of the Center is not dependent on the School District's continued participation and no equity interest exists. During fiscal year 2020, the School District made no contributions to the Center. Financial information may be obtained from Mid-East Career and Technology Centers at 400 Richards Road, Zanesville, Ohio 43701.

C. Coalition of Rural and Appalachian Schools

The Coalition of Rural and Appalachian Schools (CORAS) is a jointly governed organization composed of over 130 school districts and other educational institutions in the 35-county region of Ohio designated as Appalachia. The Coalition is operated by a board which is composed of nineteen members. One elected and one appointed from each of the eight regions into which the 35 Appalachian counties are divided; and three from Ohio University College of Education.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS (Continued)

C. Coalition of Rural and Appalachian Schools (Continued)

The board exercised total control over the operations of CORAS including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the board. The Coalition provides various in-service training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Coalition is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Coalition. During fiscal year 2020, the School District made a membership payment in the amount of \$325 to CORAS. Financial information may be obtained from the Coalition of Rural and Appalachian Schools at 322 McCracken Hall, Ohio University, Athens, Ohio 45701.

NOTE 18 - CONTINGENCIES

A. Grants

The District receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2020.

B. Litigation

The District is not a party to any legal proceedings which seek damages or injunctive relief generally incidental to its operations and pending projects as of June 30, 2020.

C. School Foundation

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Traditional school districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the school district, which can extend past the fiscal year end. As of the date of this report, ODE has not finalized the impact of enrollment adjustments to the June 30, 2020 Foundation funding for the school district; therefore, the financial statement impact is not determinable at this time. ODE and management believe this will result in either a receivable to or liability of the District.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

***Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2020***

NOTE 19 – SIGNIFICANT COMMITMENTS

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At June 30, 2020 the District had encumbrance commitments in the Governmental Funds as follows:

Fund	Encumbrances
General Fund	\$169
Other Governmental Funds	302,828
Total Governmental Funds	\$302,997

NOTE 20 – RELATED PARTY TRANSACTIONS

For fiscal year 2020, the School District provided \$1,274,278 to the Zanesville Community High School, a discretely presented component unit, for administrative, fiscal, and student services. As of June 30, 2020, Zanesville Community High School has repaid all but \$144,260 of this amount. The balance remaining to be paid is reflected as Due from Component Unit by the School District and as Due to Primary Government by the component unit. In addition, Zanesville Community High School utilizes the facilities of the School District to provide instructional services.

NOTE 21 – ZANESVILLE COMMUNITY HIGH SCHOOL COMPONENT UNIT

Basis of Presentation

The Zanesville Community High School is accounted for using a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities are included on the statement of net position. The Zanesville Community High School uses the full accrual basis of accounting. Revenues are recognized in the accounting period in which they are earned and expenses are recognized at the time they are incurred.

Capital Assets

Capital assets for Zanesville Community High School consisted of wood-working equipment for a classroom during fiscal year 2020. Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their acquisition value as of the date received. The Zanesville Community High School maintains a capitalization threshold of five thousand dollars. Capital assets are depreciated using the straight-line method. This equipment is depreciated over ten years of useful life.

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

Depreciable Capital Assets	Balance June 30, 2019	Additions	Deletions	Balance June 30, 2020
Furniture, Fixtures, Equipment & Vehicles	\$12,893	\$0	\$0	\$12,893
Accumulated Depreciable	(4,834)	(1,289)	0	(6,123)
Total Capital Assets, Net	\$8,059	(\$1,289)	\$0	\$6,770

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REQUIRED SUPPLEMENTARY INFORMATION

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

***Schedule of District's Proportionate Share of the Net Pension Liability
Last Seven Fiscal Years***

State Teachers Retirement System

	<u>2014</u>	<u>2015</u>	<u>2016</u>
District's proportion of the net pension liability	0.13583337%	0.13583337%	0.13933605%
District's proportionate share of the net pension liability	\$39,356,288	\$33,039,376	\$38,508,409
District's covered payroll	\$14,157,200	\$13,832,823	\$14,165,900
District's proportionate share of the net pension liability as a percentage of its covered payroll	277.99%	238.85%	271.84%
Plan fiduciary net position as a percentage of the total pension liability	69.30%	74.70%	72.10%

Source: District Treasurer's Office and State Teachers Retirement System

School Employees Retirement System

	<u>2014</u>	<u>2015</u>	<u>2016</u>
District's proportion of the net pension liability	0.152915%	0.152915%	0.16180200%
District's proportionate share of the net pension liability	\$9,093,364	\$7,738,941	\$9,232,579
District's covered payroll	\$4,032,435	\$4,773,261	\$4,881,517
District's proportionate share of the net pension liability as a percentage of its covered payroll	225.51%	162.13%	189.13%
Plan fiduciary net position as a percentage of the total pension liability	65.52%	71.70%	69.16%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 68 in 2015.

The schedule is intended to show ten years of information. Additional years will be displayed as they become available. Information prior to 2014 is not available. Amounts presented as of the District's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

2017	2018	2019	2020
0.13635153%	0.14165593%	0.14055222%	0.14016739%
\$45,640,967	\$33,650,670	\$30,904,277	\$30,997,177
\$14,669,821	\$15,702,729	\$15,990,671	\$16,605,086
311.12%	214.30%	193.26%	186.67%
66.80%	75.30%	77.30%	77.40%

2017	2018	2019	2020
0.16279450%	0.17317890%	0.16799130%	0.16306140%
\$11,915,056	\$10,347,057	\$9,621,173	\$9,756,250
\$5,128,100	\$5,595,893	\$5,653,415	\$5,829,733
232.35%	184.90%	170.18%	167.35%
62.98%	69.50%	71.36%	70.85%

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Schedule of District Pension Contributions Last Ten Fiscal Years

State Teachers Retirement System

Fiscal Year	<u>2011</u>	<u>2012</u>	<u>2013</u>
Contractually required contribution	\$1,897,659	\$1,690,356	\$1,840,436
Contributions in relation to the contractually required contribution	<u>1,897,659</u>	<u>1,690,356</u>	<u>1,840,436</u>
Contribution deficiency (excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
District's covered payroll	\$14,597,377	\$13,002,738	\$14,157,200
Contributions as a percentage of covered payroll	13.00%	13.00%	13.00%

Source: District Treasurer's Office and State Teachers Retirement System

School Employees Retirement System

Fiscal Year	<u>2011</u>	<u>2012</u>	<u>2013</u>
Contractually required contribution	\$591,616	\$561,931	\$558,089
Contributions in relation to the contractually required contribution	<u>591,616</u>	<u>561,931</u>	<u>558,089</u>
Contribution deficiency (excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
District's covered payroll	\$4,706,571	\$4,177,929	\$4,032,435
Contributions as a percentage of covered payroll	12.57%	13.45%	13.84%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 68 in 2015.

See accompanying notes to the required supplementary information

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
\$1,798,267	\$1,983,226	\$2,053,775	\$2,198,382	\$2,238,694	\$2,324,712	\$2,363,768
<u>1,798,267</u>	<u>1,983,226</u>	<u>2,053,775</u>	<u>2,198,382</u>	<u>2,238,694</u>	<u>2,324,712</u>	<u>2,363,768</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$13,832,823	\$14,165,900	\$14,669,821	\$15,702,729	\$15,990,671	\$16,605,086	\$16,884,057
13.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
\$661,574	\$643,384	\$717,934	\$783,425	\$763,211	\$787,014	\$971,076
<u>661,574</u>	<u>643,384</u>	<u>717,934</u>	<u>783,425</u>	<u>763,211</u>	<u>787,014</u>	<u>971,076</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$4,773,261	\$4,881,517	\$5,128,100	\$5,595,893	\$5,653,415	\$5,829,733	\$6,936,257
13.86%	13.18%	14.00%	14.00%	13.50%	13.50%	14.00%

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ZANESVILLE CITY SCHOOL DISTRICT, OHIO

***Schedule of the District's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability
Last Four Fiscal Years***

State Teachers Retirement System

Fiscal Year	2017	2018	2019	2020
District's proportion of the net OPEB liability (asset)	0.13635153%	0.14165593%	0.14055222%	0.14016739%
District's proportionate share of the net OPEB liability (asset)	\$7,292,115	\$5,526,892	(\$2,258,530)	(\$2,321,510)
District's covered payroll	\$14,669,821	\$15,702,729	\$15,990,671	\$16,605,086
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	49.71%	35.20%	(14.12%)	(13.98%)
Plan fiduciary net position as a percentage of the total OPEB liability	37.30%	47.10%	176.00%	174.74%

Source: District Treasurer's Office and State Teachers Retirement System

School Employees Retirement System

Fiscal Year	2017	2018	2019	2020
District's proportion of the net OPEB liability	0.16484230%	0.17573970%	0.17051930%	0.16774750%
District's proportionate share of the net OPEB liability	\$4,698,615	\$4,716,393	\$4,730,666	\$4,218,497
District's covered payroll	\$5,128,100	\$5,595,893	\$5,653,415	\$5,829,733
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	91.62%	84.28%	83.68%	72.36%
Plan fiduciary net position as a percentage of the total OPEB liability	11.49%	12.46%	13.57%	15.57%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 75 in 2018.

The schedule is intended to show ten years of information. Additional years will be displayed as they become available. Information prior to 2017 is not available.

The schedule is reported as of the measurement date of the Net OPEB Liability (Asset), which is the prior year end.

See accompanying notes to the required supplementary information

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Schedule of District Other Postemployment Benefit (OPEB) Contributions Last Ten Fiscal Years

State Teachers Retirement System

	<u>2011</u>	<u>2012</u>	<u>2013</u>
Contractually required contribution	\$145,974	\$130,027	\$141,572
Contributions in relation to the contractually required contribution	<u>145,974</u>	<u>130,027</u>	<u>141,572</u>
Contribution deficiency (excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
District's covered payroll	\$14,597,377	\$13,002,738	\$14,157,200
Contributions as a percentage of covered payroll	1.00%	1.00%	1.00%

Source: District Treasurer's Office and State Teachers Retirement System

School Employees Retirement System

	<u>2011</u>	<u>2012</u>	<u>2013</u>
Contractually required contribution	\$140,251	\$87,795	\$80,170
Contributions in relation to the contractually required contribution	<u>140,251</u>	<u>87,795</u>	<u>80,170</u>
Contribution deficiency (excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
District's covered payroll	\$4,706,571	\$4,177,929	\$4,032,435
Contributions as a percentage of covered payroll	2.98%	2.10%	1.99%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 75 in 2018.

See accompanying notes to the required supplementary information

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

2014	2015	2016	2017	2018	2019	2020
\$138,328	\$0	\$0	\$0	\$0	\$0	\$0
<u>138,328</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$13,832,823	\$14,165,900	\$14,669,821	\$15,702,729	\$15,990,671	\$16,605,086	\$16,884,057
1.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

2014	2015	2016	2017	2018	2019	2020
\$83,192	\$121,685	\$81,170	\$95,797	\$120,798	\$134,544	\$85,827
<u>83,192</u>	<u>121,685</u>	<u>81,170</u>	<u>95,797</u>	<u>120,798</u>	<u>134,544</u>	<u>85,827</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$4,773,261	\$4,881,517	\$5,128,100	\$5,595,893	\$5,653,415	\$5,829,733	\$6,936,257
1.74%	2.49%	1.58%	1.71%	2.14%	2.31%	1.24%

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2020

NET PENSION LIABILITY

SERS

Changes in benefit terms – For fiscal year 2020 and 2019, there were no changes to benefit terms. For fiscal year 2018, the following were the most significant changes in benefit that affected the total pension liability since the prior measurement date:

- The cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.5 percent with a floor of 0 percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendars 2018, 2019, and 2020.

Changes in assumptions – For fiscal year 2020, 2019, and 2018, there were no changes in assumptions.

STRS

Changes in benefit terms – For fiscal year 2020 and 2019, there were no changes to benefit terms. For fiscal year 2018, the cost of living adjustment (COLA) was reduced to 0 percent effective July 1, 2017.

Changes in assumptions – For fiscal year 2020 and 2019, there were no changes in assumptions. For fiscal year 2018, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Inflation assumptions were lowered from 2.75 percent to 2.50 percent.
- Investment return assumptions were lowered from 7.75 percent to 7.45 percent.
- Total salary increases rates were lowered by decreasing merit component of the individual salary increases, as well as by 0.25 percent due to lower inflation.
- Payroll growth assumptions were lowered to 3.00 percent.
- Updated the health and disability mortality assumption to the RP-2014 mortality tables with generational improvement scale MP-2016.
- Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

NET OPEB LIABILITY (ASSET)

SERS

Changes in benefit terms – For fiscal year 2020, 2019, and 2018, there were no changes to benefit terms.

Changes in assumptions – For fiscal year 2020, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The municipal bond index rate decreased from 3.62 percent to 3.13 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.70 percent to 3.22 percent.
- The medical trend assumption rate changed as follows:
 - Medicare – 2019 – 5.375 to 4.75 percent, 2020 – 5.25 to 4.75 percent
 - Pre-Medicare – 2019 – 7.25 to 4.75 percent, 2020 – 7.00 to 4.75

For fiscal year 2019, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The municipal bond index rate increased from 3.56 percent to 3.62 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63 percent to 3.70 percent.
- The medical trend assumption rate changed as follows:
 - Medicare – 2018 – 5.50 to 5.00 percent, 2019 – 5.375 to 4.75 percent
 - Pre-Medicare – 2018 – 7.50 to 5.00 percent, 2019 – 7.25 to 4.75

For fiscal year 2018, the following was the most significant change of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was increased from 2.98 percent to 3.63.

STRS

Changes in benefit terms – For fiscal year 2020, the following was the most significant change in benefit terms that affected the total OPEB liability since the prior measurement date:

The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2020

NET OPEB LIABILITY (ASSET) (Continued)

STRS (Continued)

For fiscal year 2019, the following was the most significant change in benefit terms that affected the total OPEB liability since the prior measurement date:

- The subsidy multiplier for non-Medicare benefit recipients increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020, though the STRS Board voted in June 2019 to extend the current Medicare Part B partial reimbursement for one year.

For fiscal year 2018, STRS has the following changes in benefit terms since the previous measurement date:

- The HealthSpan HMO plans were eliminated.
- The subsidy multiplier for non-Medicare benefit recipients was reduced to 1.9 percent per year of service from 2.1 percent.
- Medicare Part B premium reimbursements were discontinued for survivors and beneficiaries who were age 65 by 2008 and either receiving a benefit or named as a beneficiary as of January 1, 2008.
- The remaining Medicare Part B premium reimbursements will be phased out over a three-year period.

Changes in assumptions – For fiscal year 2020, there were no changes in assumptions since the prior measurement date.

For fiscal year 2019, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate increased from a 4.13 percent blended discount rate to 7.45 percent.
- The health care trend assumption rate changed from 6 to 11 percent initial, 4.5 percent ultimate to:
 - Medical Medicare – 6 percent initial, 4 percent ultimate
 - Medical Pre-Medicare – 5 percent initial, 4 percent ultimate
 - Prescription Drug Medicare – 8 percent initial, 4 percent ultimate
 - Prescription Drug Pre-Medicare – -5.23 percent initial, 4 percent ultimate

ZANESVILLE CITY SCHOOL DISTRICT, OHIO

NET OPEB LIABILITY (ASSET) (Continued)

STRS (Continued)

For fiscal year 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB 74.
- The long-term rate of return was reduced to 7.45 percent.
- Valuation-year per capita health costs were updated.
- The percentage of future retirees electing each option was updated based on current data.
- The assumed future trend rates were modified.
- Decrement rates including mortality, disability, retirement, and withdrawal were modified.
- The assumed percentage of future disabled retirees assumed to elect health coverage was decreased from 84 percent to 65 percent, and the assumed percentage of terminated vested participants assumed to elect health coverage at retirement was decreased from 47 percent to 30 percent.
- The assumed salary scale was modified.

**WILSON, PHILLIPS & AGIN, CPA'S, INC.
1100 BRANDYWINE BLVD. BUILDING G
ZANESVILLE, OHIO 43701**

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
REQUIRED BY GOVERNMENT AUDITING STANDARDS.**

Zanesville City School District
Muskingum County
956 Moxahala Avenue
Zanesville, Ohio 43701

To the Board of Education:

We have audited, in accordance with auditing standards general accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of The Zanesville City School District, Muskingum County, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 12, 2021.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Zanesville City School District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Compliance and Other Matters

As part of reasonably assuring whether the Zanesville City School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wilson, Phillips & Agin, CPA's, Inc.
Zanesville, Ohio
January 12, 2021

**WILSON, PHILLIPS & AGIN, CPA'S, INC.
1100 BRANDYWINE BLVD. BUILDING G
ZANESVILLE, OHIO 43701**

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS
APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE
REQUIRED BY THE UNIFORM GUIDANCE**

Zanesville City School District
Muskingum County
956 Moxahala Avenue
Zanesville, Ohio 43701

To the Board of Education:

Report on Compliance for Each Major Federal Program

We have audited the Zanesville City School District's compliance with the applicable requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could directly and materially affect each of the Zanesville City School District's major federal programs for the year ended June 30, 2020. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the Zanesville City School District's major federal programs.

Management's Responsibility

The Zanesville City School District's management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on the Zanesville City School District's compliance for each of the Zanesville City School District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*, and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the Zanesville City School District's compliance with these requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major programs. However, our audit does not provide a legal determination on the District's compliance.

Opinion

In our opinion, the Zanesville City School District complied, in all material respects, with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2020.

Report on Internal Control Over Compliance

The Zanesville City School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the Zanesville City School District's internal control over compliance with the applicable requirements that could directly and materially affect on a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance, and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Zanesville City School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Wilson, Phillips & Agin, CPA's, Inc.
Zanesville, Ohio
January 12, 2021

**ZANESVILLE CITY SCHOOL DISTRICT
SCHEDULE OF FINDINGS
2 CFR SECTION 200.515
June 30, 2020**

1. Summary of Auditor's Results

(d)(1)(I)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies In internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported non-compliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies In internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR 200.516(a)?	No
(d)(1)(vii)	Major Programs:	Title 1, CFDA #84.010
(d)(1)(viii)	Dollar Threshold: Type A\B Programs:	Type A: >\$750,000; Type B: All Others
(d)(1)(ix)	Low Risk Auditee under v 2 CFR 200.520?	Yes

2. Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

NONE

3. Findings and Questioned Costs for Federal Awards

NONE

ZANESVILLE CITY SCHOOL DISTRICT
MUSKINGUM COUNTY
SCHEDULE OF FEDERAL AWARDS EXPENDITURES
FOR THE FISCAL YEAR ENDED JUNE 30, 2020

Federal Grantor/ Sub-Grantor Program Title	Pass Through Grantor Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements	Pass through to Subrecipients
U.S. DEPARTMENT OF AGRICULTURE:							
Pass through Ohio Department of Education							
NSLP Equipment Assistance Grant	N/A	10.579	-		3,545		
Nutrition Cluster							
National School Breakfast Program	N/A	10.553	497,247	38,717	497,247	38,717	-
Summer Food Service Program for Children	N/A	10.559	597,000	46,426	597,000	46,426	-
National School Lunch Program	N/A	10.555	1,104,837	86,170	1,107,639	86,170	-
Total Nutrition Cluster			2,199,084	171,313	2,201,886	171,313	-
Total U.S. Department of Agriculture			2,199,084	171,313	2,205,431	171,313	-
U.S. DEPARTMENT OF EDUCATION:							
Pass through Ohio Department of Education							
Title I:							
Title I Educationally Deprived Children	C1-S1-2019	84.010	541,411	-	327,209	-	-
	C1-S1-2020		1,690,011	-	1,693,327	-	-
Total Title I			2,231,422	-	2,020,536	-	-
Special Education Cluster (IDEA):							
Title VI-B Special Education Assistance	6B-SF-2019	84.027	261,835	-	156,779	-	-
	6B-SF-2020		823,976	-	846,659	-	-
Total VI-B Special Education Assistance			1,085,811	-	1,003,438	-	-
Special Education Preschool Grants	6B-SF-2019	84.173	8,359	-	4,880	-	-
Special Education Preschool Grants	6B-SF-2020		4,171	-	4,171	-	-
Total Special Education Cluster (IDEA)			1,098,341	-	1,012,489	-	-
Improving Teacher Quality	TR-S1-2019	84.367	28,683	-	23,993	-	-
	TR-S1-2020		158,701	-	159,511	-	-
Total Improving Teacher Quality			187,384	-	183,504	-	-
Rural Education	2019	84.358	22,217	-	21,584	-	-
	2020		38,760	-	38,760	-	-
Total Rural Education			60,977	-	60,344	-	-
Student Support and Academic Enrichment	2019	84.424	15,068	-	-	-	-
	2020		6,761	-	6,761	-	-
Total Student Support and Academic Enrichment			21,829	-	6,761	-	-
Twenty-First Century Community Learning Center	2019	84.287	64,491	-	24,003	-	-
	2020		418,841	-	421,952	-	-
Total Twenty-First Century Community Learning Centers			483,332	-	445,955	-	-
Total U.S. Department of Education			4,083,285	-	3,729,589	-	-
Total Federal Awards Expenditures			6,282,369	171,313	5,935,020	171,313	-

See notes to Schedule of Federal Awards Expenditures.

**ZANESVILLE CITY SCHOOL DISTRICT
MUSKINGUM COUNTY
NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES**

NOTES A – SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of Federal Awards Receipts and Expenditures Schedule (the Schedule) reports the Zanesville City School District's federal award receipts and disbursements. The Schedule has been prepared on the cash basis of accounting.

NOTE B - GENERAL

The basis for determining when federal awards are expended is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. In addition, expenditures reported on the Schedule are recognized following, as applicable, either the cost principles contained in OMB Circular A-87, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

The School District has not elected to use the 10 percent de minimus indirect cost rate to recover indirect costs as allowed under the Uniform Guidance.

NOTE C - SUBRECIPIENTS

The School District passes-through certain Federal assistance received from the U.S. Department of Education to other governments or not-for-profit agencies (subrecipients). As described in Note A, the School District records expenditures of Federal awards to subrecipients when paid in cash.

The subrecipient agencies have certain compliance responsibilities related to administering these Federal Programs. Under the Uniform Guidance, the School District is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations and the provisions of contracts or grant agreements, and that performance goals are achieved. There were no subrecipients in the year ended June 30, 2020.

NOTES D – CHILD NUTRITION CLUSTER

Zanesville City School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on the Schedule, the District assumes it expends federal monies first.

NOTE E – FOOD DONATION PROGRAM

Zanesville City School District reports commodities on the Schedule at fair value. The District allocated donated food commodities to the respective program that benefited from the use of those donated food commodities.

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OHIO AUDITOR OF STATE KEITH FABER



ZANESVILLE CITY SCHOOL DISTRICT

MUSKINGUM COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/25/2021

88 East Broad Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov