



## **TABLE OF CONTENTS**

III LE	PAGE
ndependent Auditor's Report	1
Prepared by Management:	
Management's Discussion and Analysis	5
Basic Financial Statements:	
Government-wide Financial Statements: Statement of Net Position	17
Statement of Activities	18
Fund Financial Statements: Balance Sheet Governmental Funds	19
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	20
Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds	21
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	22
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) General Fund	23
Statement of Fiduciary Net Position – Custodial Funds	24
Statement of Changes in Fiduciary Net Position – Custodial Funds	25
Notes to the Basic Financial Statements	27
Required Supplementary Information:	
Schedule of the District's Proportionate Share of the Net Pension Liability – School Employees Retirement System (SERS) of Ohio	
Schedule of District Pension Contributions – School Employees Retirement System (SERS) of Ohio	
Schedule of the District's Proportionate Share of the Net OPEB Liability/Asset – School Employees Retirement System (SERS) of Ohio	

# TABLE OF CONTENTS (Continued)

TITLE	PAGE
Prepared by Management (Continued):	
Schedule of District OPEB Contributions – School Employees Retirement System (SERS) of Ohio	
Notes to the Required Supplementary Information	84
Schedule of Expenditures of Federal Awards	87
Notes to the Schedule of Expenditures of Federal Awards	88
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	89
Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance	91
Schedule of Findings	93



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

#### INDEPENDENT AUDITOR'S REPORT

Bridgeport Exempted Village School District Belmont County 55781 National Road Bridgeport, Ohio 43912

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bridgeport Exempted Village School District, Belmont County, Ohio (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Bridgeport Exempted Village School District Belmont County Independent Auditor's Report Page 2

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2021, and the respective changes in financial position and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 19 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis*, and Schedules of Net Pension and Other Post-employment Benefit Liabilities and Pension and Other Post-employment Benefit Contributions listed in the Table of Contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

## Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards (the Schedule) presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Bridgeport Exempted Village School District Belmont County Independent Auditor's Report Page 3

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 20, 2022, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

April 20, 2022

This page intentionally left blank.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Review of the District's financial activities for the fiscal year ended June 30, 2021. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance. The management's discussion and analysis of the Bridgeport Exempted Village School District's (the "District") financial performance provides an overall

## **Financial Highlights**

Key financial highlights for fiscal year 2021 are as follows:

- In total, net position of governmental activities decreased \$864,932 which represents an 8.27% decrease from 2020's net position.
- General revenues accounted for \$8,168,108 in revenue or 65.85% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$4,236,566 or 34.15% of total revenues of \$12,404,674.
- The District had \$13,269,606 in expenses related to governmental activities; \$4,236,566 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$8,168,108 were not adequate to provide for these programs.
- The District has two major governmental funds: the general fund and debt service fund. The general fund had \$11,543,385 in revenues and other financing sources and \$11,280,902 in expenditures and other financing uses. During fiscal year 2021, the general fund's fund balance increased \$262,483 from \$4,364,414 to \$4,626,897.
- The debt service fund had \$281,029 in revenues and \$297,840 in expenditures. During fiscal year 2021, the debt service fund's fund balance decreased \$16,811 from \$983,180 to \$966,369.

## **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund and debt service fund are the only governmental funds reported as major funds.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Reporting the District as a Whole

#### Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2021?" The statement of net position and statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net position and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net position and statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net position and statement of activities can be found on pages 17-18 of this report.

#### Reporting the District's Most Significant Funds

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 14. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and debt service fund.

## Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and statement of activities) and governmental funds is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 19-23 of this report.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for certain scholarship programs. This activity is presented as a custodial fund. All of the District's fiduciary activities are reported in separate statements of fiduciary net position and changes in fiduciary net position on pages 24 and 25. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 27-66 of this report.

## Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's net pension liability and net OPEB liability/asset. The required supplementary information can be found on pages 68-85 of this report.

THIS SPACE INTENTIONALLY LEFT BLANK

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## The District as a Whole

The table below provides a summary of the District's net position at June 30, 2021 and June 30, 2020.

## **Net Position**

	Governmental Activities 2021	Governmental Activities 2020
<u>Assets</u>		
Current and other assets	\$ 10,506,023	\$ 9,769,055
Net OPEB asset (Note 14)	560,801	492,771
Capital assets, net	17,560,307	16,894,147
Total assets	28,627,131	27,155,973
Deferred Outflows of Resources		
Pension (Note 13)	2,387,434	2,031,813
OPEB (Note 14)	447,016	320,907
Total deferred outflows of resources	2,834,450	2,352,720
<u>Liabilities</u>		
Current liabilities	1,395,537	1,094,750
Long-term liabilities:		
Due within one year	462,836	277,817
Due in more than one year:		
Net pension liability (Note 13)	10,749,443	9,230,092
Net OPEB liability (Note 14)	1,031,907	1,141,994
Other amounts	4,547,221	3,599,299
Total liabilities	18,186,944	15,343,952
Deferred Inflows of Resources		
Property taxes levied for next year	2,375,038	2,236,469
Unamortized deferred charges on debt refunding	40,462	44,346
Pension (Note 13)	66,304	508,571
OPEB (Note 14)	1,201,500	919,090
Total deferred inflows of resources	3,683,304	3,708,476
Net Position		
Net investment in capital assets	13,007,246	13,381,902
Restricted	764,893	1,769,713
Unrestricted (deficit)	(4,180,806)	(4,695,350)
Total net position	\$ 9,591,333	\$ 10,456,265

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The net pension liability is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability/asset is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

GASB standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68 and 75, the net pension liability and net OPEB liability equals the District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service.
- 2 Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension or OPEB. GASB noted that the unfunded portion of this pension and OPEB promise is a present obligation of the government, part of a bargained-for benefit to the employee and should accordingly be reported by the government as liabilities since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension and OPEB benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liabilities of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e., sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or net OPEB liability. As explained above, changes in pension and OPEB benefits, contribution rates, and return on investments affect the balance of the net pension liability and net OPEB liability but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability not accounted for as deferred inflows/outflows.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Over time, net position can serve as a useful indicator of a government's financial position. On June 30, 2021, the District's liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$9,591,333.

Current and other assets increased primarily due to an increase in cash and cash equivalents due to lease-purchase proceeds and donation revenue received for the stadium improvement and fieldhouse renovation projects.

At year-end, capital assets represented 61.34% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment and vehicles. The net investment in capital assets at June 30, 2021, was \$13,007,246. These capital assets are used to provide services to the students and are not available for future spending.

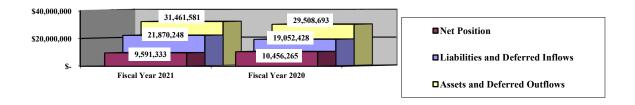
Current liabilities increased \$300,787 primarily due to an increase in contracts payable related to the stadium improvement project and an increase in general accounts payable at year-end.

Long-term liabilities increased primarily due to an increase in the net pension liability and new lease-purchase obligations being entered into during fiscal year 2021. The District's net OPEB liability decreased slightly from the prior year. The District's net pension and net OPEB liabilities are outside of the control of the District. The District contributes its statutorily required contributions to the pension systems; however, it's the pension systems that collect, hold and distribute pensions and OPEB to District employees, not the District.

A portion of the District's net position, \$764,893 represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is a deficit of \$4,180,806.

The graph below illustrates the governmental activities assets and deferred inflows, liabilities and deferred outflows and net position at June 30, 2021 and 2020.

#### **Governmental Activities**



# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The following table shows the change in net position for fiscal years 2021 and 2020.

## **Change in Net Position**

<u>Revenues</u>	Governmental Activities 2021	Governmental Activities 2020
Program revenues:		
Charges for services and sales	\$ 1,355,184	\$ 1,471,612
Operating grants and contributions	2,438,886	1,814,582
Capital grants and contributions	442,496	-
General revenues:		
Property taxes	2,556,382	3,204,405
Grants and entitlements	5,305,398	5,241,425
Investment earnings	8,180	68,794
Miscellaneous	298,148	123,146
Total revenues	12,404,674	11,923,964
<u>Expenses</u>		
Program expenses:		
Instruction:		
Regular	5,373,943	4,821,246
Special	1,863,795	1,819,370
Vocational	164,561	159,737
Other	200,923	225,085
Support services:		
Pupil	648,616	637,439
Instructional staff	957,303	433,064
Board of education	65,297	68,959
Administration	988,546	873,228
Fiscal	344,853	332,870
Business	99,296	60,133
Operations and maintenance	1,325,439	1,342,636
Pupil transportation	324,740	299,913
Central	61,433	-
Operation of non-instructional services:		
Food service operations	395,663	381,204
Other non-instructional services	9,410	11,672
Extracurricular activities	302,123	244,633
Interest and fiscal charges	143,665	134,166
Total expenses	13,269,606	11,845,355
Change in net position	(864,932)	78,609
Net position at beginning of year	10,456,265	10,377,656
Net position at end of year	\$ 9,591,333	\$ 10,456,265

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Governmental Activities**

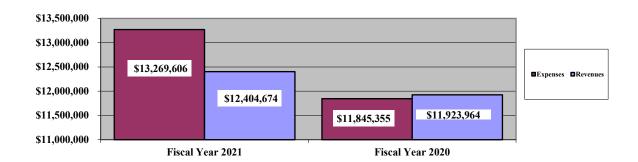
Net position of the District's governmental activities decreased \$864,932. Total governmental expenses of \$13,269,606 were offset by program revenues of \$4,236,566 and general revenues of \$8,168,108. Program revenues supported 31.93% of the total governmental expenses.

Total revenues increased \$480,710 or 4.03%. The primary sources of revenue for governmental activities are derived from property taxes and unrestricted grants and entitlements. These revenue sources represent 63.38% of total governmental revenue. Property taxes decreased compared to the previous year. Property taxes decreased \$648,023 primarily due to a decrease in oil and gas related property tax revenues due to the COVID-19 pandemic and fluctuations in the amount of property taxes collected and available as advance at year-end from the County Auditor. This amount is recorded as revenue. Total tax advances available at June 30, 2021 and June 30, 2020, were \$276,483 and \$551,458, respectively. These amounts can vary upon when the tax bills are sent. Operating grants and contributions increased primarily due to COVID-19 funding namely in Coronavirus Relief and Elementary and Secondary School Emergency Relief (ESSER) funding. Capital grants and contributions increased due to donations for the fieldhouse renovations project and a school bus purchase grants from the State of Ohio. Miscellaneous revenue increased due to BWC rebates received in fiscal year 2021.

Overall, expenses of the governmental activities increased \$1,424,251 or 12.02%. On an accrual basis, the District reported \$1,501,726 and \$1,306,242 in pension expense for fiscal year 2021 and 2020, respectively. In addition, the District reported \$7,260 and (\$86,232) in OPEB expense for fiscal year 2021 and 2021, respectively. The increase in both the net pension expense and the OPEB expense from fiscal year 2020 to fiscal year 2021 was \$288,976. Fluctuations in the pension and OPEB expense makes it difficult to compare financial information between years. As stated earlier, the District's net pension and net OPEB liabilities (and related deferred inflows and deferred outflows of resources) are outside of the control of the District. The District contributes its statutorily required contributions to the pension systems; however, it's the pension systems that collect, hold, and distribute pensions and OPEB to District employees, not the District. In addition, the District entered into a \$334,160 lease-purchase obligation for Ipads which do not meet the District's threshold for capitalization and have been reported primarily as instructional staff expense in fiscal year 2021.

The graph below presents the governmental activities revenue and expenses for fiscal years 2021 and 2020.

#### **Governmental Activities - Revenues and Expenses**



## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

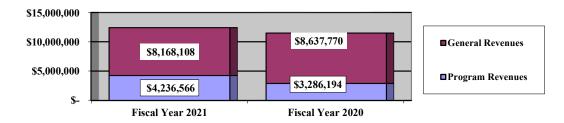
As stated above, fluctuations in the pension expense reported under GASB 68 and OPEB expense reported under GASB 75 make it difficult to compare financial information between years. Pension and OPEB expense is a component of program expenses reported on the statement of activities. The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

#### **Governmental Activities**

	Total Cost of Services 2021		Net Cost of Services 2021		Total Cost of Services 2020		Net Cost of Services 2020
Program expenses							
Instruction:							
Regular	\$	5,373,943	\$ 3,621,710	\$	4,821,246	\$	3,267,965
Special		1,863,795	820,216		1,819,370		757,451
Vocational		164,561	109,481		159,737		104,657
Other		200,923	189,999		225,085		225,085
Support services:							
Pupil		648,616	377,556		637,439		458,369
Instructional staff		957,303	852,302		433,064		433,064
Board of education		65,297	65,297		68,959		68,959
Administration		988,546	988,450		873,228		873,228
Fiscal		344,853	344,853		332,870		332,870
Business		99,296	77,489		60,133		60,133
Operations and maintenance		1,325,439	1,221,091		1,342,636		1,294,440
Pupil transportation		324,740	267,645		299,913		289,691
Central		61,433	61,433		-		-
Operation of non-instructional services:							
Food service operations		395,663	29,317		381,204		93,656
Other non-instructional services		9,410	2,660		11,672		6,044
Extracurricular activities		302,123	(140,124)		244,633		159,383
Interest and fiscal charges		143,665	 143,665		134,166		134,166
Total expenses	\$ 13	3,269,606	\$ 9,033,040	\$	11,845,355	\$	8,559,161

The dependence upon tax and other general revenues for governmental activities is apparent; 62.36% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 68.07%. The graph below presents the governmental activities revenue for fiscal years 2021 and 2020.

## Governmental Activities - General and Program Revenues



## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### The District's Funds

The District's governmental funds reported a combined fund balance of \$6,204,696, which is higher than last year's fund balance of \$5,956,775. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2021, and 2020.

	Fund Balance June 30, 2021	Fund Balance June 30, 2020	Change	Percentage Change	
General	\$ 4,626,897	\$ 4,364,414	\$ 262,483	6.01 %	
Debt Service	966,369	983,180	(16,811)	(1.71) %	
Nonmajor Governmental	611,430	609,181	2,249	0.37 %	
Total	\$ 6,204,696	\$ 5,956,775	\$ 247,921	4.16 %	

#### General Fund

The District's general fund balance increased \$262,483. The table following assists in illustrating the financial activities and change in fund balance of the general fund.

	2021			2020			Percentag	ge	
	Amount			Amount	N	et Change	Change		
Revenues									
Property taxes	\$	2,159,333	\$	2,659,369	\$	(500,036)	(18.80)	%	
Tuition		1,271,845		1,310,074		(38,229)	(2.92)	%	
Earnings on investments		8,180		59,377		(51,197)	(86.22)	%	
Intergovernmental		5,806,174		5,687,676		118,498	2.08	%	
Other revenues	_	772,593		139,968	_	632,625	451.98	%	
Total	\$	10,018,125	\$	9,856,464	\$	161,661	1.64	%	
<b>Expenditures</b>									
Instruction	\$	5,776,418	\$	5,613,037	\$	163,381	2.91	%	
Support services		3,851,603		3,679,851		171,752	4.67	%	
Extracurricular activities		156,191		137,710		18,481	13.42	%	
Facilities acquisition and construction		1,249,450		6,750		1,242,700	18,410.37	%	
Debt service	_	228,486		87,084		141,402	162.37	%	
Total	\$	11,262,148	\$	9,524,432	\$	1,737,716	18.24	%	

General fund revenues increased \$161,661 or 1.64% during fiscal year 2021. Property taxes decreased \$500,036 or 18.80%, due to a decrease in oil and gas related property tax revenues due to the COVID-19 pandemic and fluctuations in the amount of property taxes collected and available as advance at year-end from the County Auditor. This amount is recorded as revenue. General fund tax advances available at June 30, 2021 and June 30, 2020 were \$235,092 and \$465,788, respectively. These amounts can vary upon when the tax bills are sent. Earnings on investments decreased \$51,197 or 86.22% primarily due to lower interest rates on investments. Other revenues increased due to BWC rebates and fieldhouse renovation contributions received in fiscal year 2021.

General fund expenditures increased \$1,737,716 or 18.24% during fiscal year 2021. The increase was attributed to expenditures related to the stadium improvement and fieldhouse renovation projects. All other expenditures remained consistent with the prior fiscal year.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Debt Service Fund**

The debt service fund is a major fund of the District and accounts for the accumulation of resources (primarily property taxes revenue) for the payment of principal and interest on the District's bond obligations. The debt service fund had \$281,029 in revenues and \$297,840 in expenditures. During fiscal year 2021, the debt service fund's fund balance decreased \$16,811 from \$983,180 to \$966,369.

## General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

Original budgeted revenues and other financing sources of \$9,800,000 were left the same in the final budget. Actual revenues and other financing sources for fiscal year 2021 were \$11,357,563, which is a \$1,557,563 increase from final budgeted revenues and other financing sources. General fund original appropriations (appropriated expenditures including other financing uses) of \$10,072,587 was increased to \$10,702,587 in the final budget. The actual budget basis expenditures and other financing uses for fiscal year 2021 totaled \$10,700,027.

## **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2021, the District had \$17,560,307 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment and vehicles. This entire amount is reported in governmental activities. The following table shows June 30, 2021 balances compared to June 30, 2020:

# Capital Assets at June 30 (Net of Depreciation)

	Governmental Activities					
	2021	2020				
Land	\$ 819,583	\$ 819,583				
Construction in progress	1,216,013	-				
Land improvements	523,407	470,108				
Building and improvements	14,259,022	14,661,492				
Furniture and equipment	349,818	565,998				
Vehicles	392,464	376,966				
Total	\$ 17,560,307	\$ 16,894,147				

The overall increase in capital assets of \$666,160 is due to additions of \$1,411,329 exceeding depreciation of \$552,652 and net disposals of \$192,517. During fiscal year 2021, the District reported construction in progress related to Perkins stadium and fieldhouse renovations and improvements.

See Note 8 in the notes to the basic financial statements for additional information on the District's capital assets.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Debt Administration**

At June 30, 2021, the District had \$4,249,704 in general obligation bonds, energy conservation bonds and capital lease obligations outstanding. Of this total, \$398,960 is due within one year and \$3,850,744 is due in greater than one year. The following table summarizes the debt outstanding.

#### Outstanding Debt, at Year End

	Governmental Activities 2021	Governmental Activities 2020		
Energy conservation bonds Capital lease obligations	\$ 270,946 1,388,758	\$ 296,744 40,823		
General obligation bonds	2,590,000	2,775,000		
Total	\$ 4,249,704	\$ 3,112,567		

See Note 10 in the notes to the basic financial statements for additional information on the District's debt administration.

## **Current Financial Related Activities**

The vision of the District, in recognizing that it takes a community to raise a child, is to develop a collaboration with parents, school and community that will help students achieve their fullest potential. The Board of Education and Administration work diligently to provide the educational resources and personnel needed to provide excellent educational opportunities.

As the preceding information shows, the District relies heavily on State Foundation funding. Intergovernmental revenue from the State accounted for approximately 56% of all general fund revenues in fiscal year 2021. With that being said, there are many unknowns heading into the upcoming years for State and local funding. Due to the pandemic, the District could see a financial hit in revenue. We will continue to provide the best resources we can provide with the potential cuts that we are facing.

#### Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Mr. Eric Meininger, Treasurer/CFO, Bridgeport Exempted Village School District, 55781 National Road, Bridgeport, Ohio 43912.

# STATEMENT OF NET POSITION JUNE 30, 2021

Acceptor	Governmental Activities
Assets: Equity in pooled cash and cash equivalents Receivables:	\$ 7,102,362
Property taxes	3,137,636
Accounts	9,811
Intergovernmental	226,518
Prepayments	26,496
Materials and supplies inventory	1,259
Inventory held for resale	1,941
Net OPEB asset	560,801
Capital assets:	,
Nondepreciable capital assets	2,035,596
Depreciable capital assets, net	15,524,711
Capital assets, net	17,560,307
Total assets	28,627,131
Deferred outflows of resources:	
Pension	2,387,434
OPEB	447,016
Total deferred outflows of resources	2,834,450
Liabilities:	
Accounts payable	202,576
Contracts payable	159,699
Accrued wages and benefits payable	798,377
Intergovernmental payable	36,216
Pension and postemployment benefits payable	183,839
Accrued interest payable	14,830
Long-term liabilities:	462.026
Due within one year	462,836
Due in more than one year:	10.740.442
Net pension liability	10,749,443
Net OPEB liability	1,031,907
Other amounts due in more than one year	4,547,221
Total liabilities	18,186,944
Deferred inflows of resources:	0.077.000
Property taxes levied for the next fiscal year	2,375,038
Unamortized deferred charges on debt refunding	40,462
Pension	66,304
OPEB	1,201,500
Total deferred inflows of resources	3,683,304
Net position:	
Net investment in capital assets	13,007,246
Restricted for:	
Capital projects	179,795
Debt service	48,613
State funded programs	211,708
Federally funded programs	1,750
Extracurricular	61,896
Other purposes	261,131
Unrestricted (deficit)	(4,180,806)
Total net position	\$ 9,591,333

## STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

						am Revenues			R	t (Expense) evenue and Changes in et Position
		т.		harges for	_	ating Grants		ital Grants		vernmental
Governmental activities:		Expenses	Servi	ces and Sales	and (	<u>Contributions</u>	and C	<u>Contributions</u>		Activities
Instruction:										
Regular	\$	5,373,943	\$	1,278,799	\$	473,434	\$		\$	(3,621,710)
Special	Ψ	1,863,795	Ψ	1,270,777	Ψ	1,043,579	Ψ		Ψ	(820,216)
Vocational		164,561				55,080				(109,481)
Other		200,923		_		10,924		_		(189,999)
Support services:		200,723		_		10,724		_		(10),)))
Pupil		648,616		_		271,060		_		(377,556)
Instructional staff		957,303		_		105,001		_		(852,302)
Board of education		65,297		_		-		_		(65,297)
Administration		988,546		96		_		_		(988,450)
Fiscal		344,853		-		_		_		(344,853)
Business		99,296		_		21,807		_		(77,489)
Operations and maintenance		1,325,439		2,316		102,032		_		(1,221,091)
Pupil transportation		324,740		560		2,139		54,396		(267,645)
Central		61,433		-		-		-		(61,433)
Operation of non-instructional services:										
Food service operations		395,663		21,015		345,331		-		(29,317)
Other non-instructional services		9,410		-		6,750		-		(2,660)
Extracurricular activities		302,123		52,398		1,749		388,100		140,124
Interest and fiscal charges		143,665				-				(143,665)
Total governmental activities	\$	13,269,606	\$	1,355,184	\$	2,438,886	\$	442,496		(9,033,040)
						eral revenues:				
						erty taxes levie				• • • • • • • • • • • • • • • • • • • •
						eneral purposes	•			2,194,104
						ebt service				251,179
						apital outlay assroom facilit		mtamamaa		76,513
						its and entitlem				34,586
						pecific program		i restricted		5,305,398
						stment earnings				8,180
						ellaneous	•			298,148
						l general reven	nes			8,168,108
					Char	nge in net posit	ion			(864,932)
					Net	position at beg	inning	of year		10,456,265
					Net	position at end	of yea	r	\$	9,591,333

## BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2021

		General		Debt Service		Nonmajor overnmental Funds	G	Total overnmental Funds
Assets:								
Equity in pooled cash and cash equivalents Receivables:	\$	5,428,305	\$	936,855	\$	737,202	\$	7,102,362
Property taxes		2,680,580		322,133		134,923		3,137,636
Accounts		9,811		322,133		13 1,523		9,811
Interfund loans		46,284		_		_		46,284
Intergovernmental		10,201		_		226,518		226,518
Loans		25,003		-		220,316		25,003
Prepayments		26,000		-		496		26,496
		20,000		-				
Materials and supplies inventory		-		-		1,259		1,259
Inventory held for resale	_	- 0.015.000	_	1.250.000	Φ.	1,941	_	1,941
Total assets	\$	8,215,983	\$	1,258,988	\$	1,102,339	\$	10,577,310
Liabilities:								
Accounts payable	\$	91,581	\$	-	\$	110,995	\$	202,576
Contracts payable		145,699		-		14,000		159,699
Accrued wages and benefits payable		665,505		-		132,872		798,377
Compensated absences payable		34,263		-		-		34,263
Intergovernmental payable		34,270		_		1,946		36,216
Pension and postemployment benefits payable		172,280		_		11,559		183,839
Interfund loans payable		_		_		46,284		46,284
Loan payable		_		_		25,003		25,003
Total liabilities		1,143,598		-		342,659		1,486,257
Deferred inflows of resources:								
		2.026.715		225 272		102.050		2 275 029
Property taxes levied for the next fiscal year		2,036,715		235,373		102,950		2,375,038
Delinquent property tax revenue not available		408,773		57,246		20,096		486,115
Intergovernmental revenue not available		2 445 400		202 (10		25,204		25,204
Total deferred inflows of resources		2,445,488		292,619		148,250		2,886,357
Fund balances:								
Nonspendable:								
Materials and supplies inventory		-		-		1,259		1,259
Prepaids		26,000		-		496		26,496
Long-term loans		25,003		-		-		25,003
Restricted:								
Debt service		-		966,369		-		966,369
Capital improvements		-		-		145,296		145,296
State funded programs		-		-		205,725		205,725
Federally funded programs		_		_		7,774		7,774
Extracurricular		_		_		61,888		61,888
Other purposes		_		_		261,131		261,131
Assigned:						,		
Student instruction		46,907		_		_		46,907
Student and staff support		8,333		_		_		8,333
Unassigned (deficit)		4,520,654		-		(72,139)		4,448,515
Charles (achor)		1,520,057				(12,137)		1,110,513
Total fund balances		4,626,897		966,369		611,430		6,204,696
Total liabilities, deferred inflows and fund balances	\$	8,215,983	\$	1,258,988	\$	1,102,339	\$	10,577,310

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES ${\tt JUNE~30,~2021}$

Total governmental fund balances		\$ 6,204,696
Amounts reported for governmental activities on the		
statement of net position are different because:		
Capital assets used in governmental activities are not financial		
resources and therefore are not reported in the funds.		17,560,307
Other long-term assets are not available to pay for current-period		
expenditures and therefore are deferred inflows in the funds.  Property taxes receivable	\$ 486,115	
Intergovernmental receivable	25,204	
Total	23,204	511,319
Unamortized promitime on hands issued are not recognized		
Unamortized premiums on bonds issued are not recognized in the funds.		(324,208)
in the funds.		(324,200)
Unamortized deferred charges on refundings are not recognized		
in the funds.		(40,462)
Accrued interest payable is not due and payable in the current		(14 920)
period and therefore is not reported in the funds.		(14,830)
The net pension liability is not due and payable in the current period;		
therefore, the liability and related deferred inflows and outflows are		
not reported in the funds.		
Deferred outflows - pension	2,387,434	
Deferred inflows - pension	(66,304)	
Net pension liability	(10,749,443)	(0.400.040)
Total		(8,428,313)
The net OPEB liability/asset is not due and payable/receivable in the		
current period; therefore, the liability/asset and related deferred		
inflows and outflows are not reported in the funds.		
Deferred outflows - OPEB	447,016	
Deferred inflows - OPEB	(1,201,500)	
Net OPEB asset	560,801	
Net OPEB liability	(1,031,907)	
Total		(1,225,590)
Long-term liabilities, including bonds payable, are not due and		
payable in the current period and therefore are not reported		
in the funds.		
General obligation bonds	(2,590,000)	
Energy conservation bonds	(270,946)	
Capital lease obligations	(1,388,758)	
Compensated absences	(401,882)	
Total		 (4,651,586)
Net position of governmental activities		\$ 9,591,333

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	General	Debt Service	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:				
Property taxes	\$ 2,159,333	\$ 246,473	\$ 109,372	\$ 2,515,178
Intergovernmental	5,806,174	34,556	1,940,748	7,781,478
Investment earnings	8,180	-	46	8,226
Tuition and fees	1,271,845	-	-	1,271,845
Extracurricular	4,277	-	53,409	57,686
Rental income	1,315	-	-	1,315
Charges for services	-	-	22,016	22,016
Contributions and donations	400,161	-	10,545	410,706
Miscellaneous	366,840	-	16,063	382,903
Total revenues	10,018,125	281,029	2,152,199	12,451,353
Expenditures: Current: Instruction:				
	4,299,788		443,978	1 712 766
Regular		-		4,743,766
Special Vocational	1,142,784	-	568,287	1,711,071
Other	163,181	-	11,185	163,181
Support services:	170,665	-	11,103	181,850
Pupil	402,605	_	206,182	608,787
Instructional staff	713,608	_	97,881	811,489
Board of education	62,138	-	97,001	62,138
Administration	910,533	-	202	910,735
Fiscal	317,268	5,540	2,294	325,102
Business	71,942	3,340	21,807	93,749
Operations and maintenance	1,092,487	-	178,261	1,270,748
Pupil transportation	280,922		54,396	335,318
Central	100		59,245	59,345
Operation of non-instructional services:	100	_	37,243	37,343
Food service operations	_	_	370,438	370,438
Other non-instructional services	-	-	9,410	9,410
Extracurricular activities	156,191	-	86,391	242,582
Facilities acquisition and construction	1,249,450		17,000	1,266,450
Debt service:	1,249,430	-	17,000	1,200,430
Principal retirement	162,300	185,000	49,723	397,023
Interest and fiscal charges	34,686	107,300	924	142,910
Lease-purchase issuance costs	31,500			31,500
Total expenditures	11,262,148	297,840	2,177,604	13,737,592
Excess of expenditures over revenues	(1,244,023)	(16,811)	(25,405)	(1,286,239)
Other financing sources (uses):				
Transfers in	-	-	59,709	59,709
Transfers (out)	(18,754)	-	(40,955)	(59,709)
Capital lease transactions	1,525,260		8,900	1,534,160
Total other financing sources (uses)	1,506,506		27,654	1,534,160
Net change in fund balances	262,483	(16,811)	2,249	247,921
Fund balances at beginning of year	4,364,414	983,180	609,181	5,956,775
Fund balances at end of year	\$ 4,626,897	\$ 966,369	\$ 611,430	\$ 6,204,696

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Net change in fund balances - total governmental funds		\$	247,921
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Capital asset additions  Current year depreciation  Total	\$ 1,411,329 (552,652)	<u>-</u> ,	858,677
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position.			(192,517)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Delinquent property taxes Intergovernmental Total	 41,204 (21,513)	-	19,691
Repayment of bond and capital lease obligation principal is an expenditure in the funds, but the repayment reduces long-term liabilities on the statement of net position. Principal payments during the year were:  General obligation bonds	185,000		,
Energy conservation bonds Capital lease obligations Total	 25,798 186,225	=	397,023
The issuance of capital leases are recorded as other financing souce in the funds; however, in the statement of activities, they are not reported as revenue as they increase liabilities on the statement of net position.			(1,534,160)
In the statement of activities, interest is accrued on outstanding bonds, whereas in the funds, an interest expenditure is reported when due. The following items resulted in additional interest being reported on the statement of activities:  (Increase) in accrued interest payable  Amortization of bond premiums  Amortization of deferred charges on debt refundings  Total	(4,263) 31,124 3,884	-	30,745
Contractually required contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.			780,264
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.			(1,501,727)
Contractually required OPEB are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.			29,076
Except for amounts reported as deferred inflows/outflows, changes in the net OPEB liability/asset are reported as OPEB expense in the statement of activities.			(7,260)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the funds.			7,335
Change in net position of governmental activities		\$	(864,932)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Budgeted Amounts				Variance with Final Budget Positive		
	Original Final		Final	Actual	(Negative)		
Revenues:							
Property taxes	\$	2,062,261	\$	2,062,261	\$ 2,390,028	\$	327,767
Intergovernmental		5,012,856		5,012,856	5,809,575		796,719
Investment earnings		7,058		7,058	8,180		1,122
Tuition and fees		1,097,426		1,097,426	1,271,846		174,420
Rental income		1,135		1,135	1,315		180
Contributions and donations		170,310		170,310	388,100		217,790
Miscellaneous		248,954		248,954	288,519		39,565
Total revenues		8,600,000		8,600,000	10,157,563		1,557,563
Expenditures:							
Current:							
Instruction:							
Regular		4,007,776		4,259,093	4,268,411		(9,318)
Special		1,033,437		1,098,305	1,101,728		(3,423)
Vocational		235,416		248,349	219,659		28,690
Other		159,984		169,929	168,923		1,006
Support services:							
Pupil		394,357		419,054	419,452		(398)
Instructional staff		393,061		417,742	419,175		(1,433)
Board of education		52,406		55,708	56,075		(367)
Administration		816,460		867,550	867,715		(165)
Fiscal		298,075		316,791	317,877		(1,086)
Business		66,593		70,764	70,853		(89)
Operations and maintenance		1,027,657		1,092,054	1,093,727		(1,673)
Pupil transportation		259,905		276,174	276,308		(134)
Central		93		99	100		(1)
Extracurricular activities		141,882		150,805	151,553		(748)
Facilities acquisition and construction		1,037,849		1,103,233	1,110,501		(7,268)
Debt service:		<0.050			<b>72</b> 020		(450)
Principal		68,252		72,552	73,030		(478)
Interest and fiscal charges		32,417		34,459	34,686		(227)
Lease-purchase issuance costs		29,439		31,294	 31,500		(206)
Total expenditures		10,055,059		10,683,955	 10,681,273		2,682
Excess of expenditures over revenues		(1,455,059)		(2,083,955)	 (523,710)		1,560,245
Other financing sources (uses):							
Transfers (out)		(17,528)		(18,632)	(18,754)		(122)
Capital lease transaction		1,200,000		1,200,000	1,200,000		
Total other financing sources (uses)		1,182,472		1,181,368	 1,181,246		(122)
Net change in fund balance		(272,587)		(902,587)	657,536		1,560,123
Fund balance at beginning of year		4,689,409		4,689,409	4,689,409		-
Prior year encumbrances appropriated		72,587		72,587	 72,587		
Fund balance at end of year	\$	4,489,409	\$	3,859,409	\$ 5,419,532	\$	1,560,123

## STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS JUNE 30, 2021

	Custodial		
Assets: Equity in pooled cash and cash equivalents	\$	14,352	
Net position: Restricted for individuals	\$	14,352	

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Cı	Custodial		
Net position at beginning of year	\$	14,352		
Net position at end of year	\$	14,352		

This page intentionally left blank.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Bridgeport Exempted Village District (the "District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The District provides educational services as authorized by State statute and/or federal guidelines.

The District was established in 1856 through the consolidation of existing land areas and districts. The District is staffed by 13 administrative, 37 non-certified employees and 67 certified full-time teaching personnel who provide services to approximately 815 students and other community members.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

## A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity</u>: <u>Omnibus an Amendment of GASB Statements No. 14 and No. 34</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATIONS

#### Belmont Harrison Vocational District

The Belmont Harrison Vocational District (the "District") is a separate body politic and corporate, established by the Ohio Revised Code to provide for the vocational and special education needs of the students. The Board is comprised of representatives from the Boards of each participating district. The Board is responsible for approving its own budgets, appointing personnel, and accounting and finance related activities. The District's students may attend the District. Each participating district's control is limited to its representation on the District's Board. To obtain financial information write to Belmont Harrison Vocational District, Mark Lucas, Treasurer, at 68090 Hammond Road, St. Clairsville, Ohio 43950.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# Ohio Mid-Eastern Regional Education Service Agency Information Technology Center Regional Council of Governments

The District participates in the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (Council). The Council was created as a separate regional council of governments pursuant to State Statutes. The Council operates under the direction of a Board comprised of a representative from each participating district. The Board exercises total control over the operations of the Council including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the Board. The Council provides information technology and internet access to member districts, as well as cooperative purchasing programs. During fiscal year 2021, the total amount paid to the Council from the District was \$48,508. To obtain financial information write to Ohio Mid-Eastern Regional Educational Service Agency, Treasurer, at 2230 Sunset Blvd., Suite 2, Steubenville, Ohio 43952.

#### Coalition of Rural and Appalachian Schools

The Coalition of Rural and Appalachian Schools (the "Coalition") is a jointly governed organization including over 100 districts in southeastern Ohio. The Coalition is operated by a Board which is comprised of fourteen members. The board members are comprised of one superintendent from each county elected by the districts within that county. The Coalition provides various in-service training for district administrative personnel; gathers data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for district personnel. The Coalition is not dependent on the continued participation of the District and the District does not maintain an equity interest in or financial responsibility for the Coalition. The District's membership fee was \$325 for fiscal year 2021.

#### Educational Regional Service System Region 12

The District participates in the Educational Regional Service System Region 12 (the "ERSS"), a jointly governed organization consisting of educational entities within Belmont, Carroll, Coshocton, Guernsey, Harrison, Holmes, Jefferson, Monroe, Muskingum, Noble, and Tuscarawas counties. The purpose of ERSS is to provide support services to districts, community schools and chartered nonpublic schools within the region by supporting State and school initiatives and efforts to improve school effectiveness and student achievement with a specific reference to the provision of special education and related services. The ERSS is governed by an Advisory Council, which is the policymaking body for the educational entities within the region, who identifies regional need and priorities for educational services and develops corresponding policies to coordinate the delivery of services. They are also charged with the responsibility of monitoring the implementation of State and regional initiatives and school improvement efforts. The Advisory Council is made up of the director of the ERSS, the superintendent of each educational service center within the region, the superintendent of the region's largest and smallest district, the director and an employee from each education technology center and one representative of a four-year institution of higher education who is appointed by the Ohio Board of Regents, one representative of a two-year institution of higher education who is appointed by the Ohio Association of Community Colleges, three board of education members (one each from a city, exempted village and local district within the region) and one business representative. The degree of control exercised by any participating educational entity is limited to its representation on the Advisory Council. Financial information can be obtained from the Muskingum Valley Educational Service Center, 205 N Seventh Street, Zanesville, Ohio 43701.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### PUBLIC ENTITY RISK POOL

#### Stark County School Council of Governments Health Benefit Plan

The Stark County School Council of Governments Health Benefit Plan (Council) is a shared risk pool created pursuant to State statute for the purpose of administering health care benefits. The Council is governed by an assembly which consists of one representative from each participating member. The assembly elects officers for one year terms to serve on the Board of Directors. The assembly exercises control over the operation of the Council. All Council revenues are generated from charges for services received from the participating members, based on the established premiums for the insurance plans. Each member reserves the right to terminate the plan in whole or in part, at any time. If it is terminated, no further contributions will be made, but the benefits under the insurance contract shall be paid in accordance with the terms of the contract.

#### Ohio Association of School Business Officials Workers' Compensation Group Rating Program

The District participates in a group rating program for worker's compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio Association of School Business Officials Workers' Compensation Group Rating Program (the "Program") was established through the Ohio Association of School Business Officials (OASBO) as a group purchasing pool.

The Executive Director of the OASBO, or his designee, serves as coordinator of the Program. Each year, the participating districts pay an enrollment fee to the Program to cover the costs of administering the Program. Refer to Note 12.B. for further information on this group rating program.

#### B. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary. The District has no proprietary funds.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance.

The following are the District's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Debt service fund</u> - The debt service fund is used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources when the government is obligated in some manner for payment.

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets and (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. The District does not have any trust funds. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The District's custodial funds account for scholarship programs for students where the District has no administrative involvement in the award process.

#### C. Basis of Presentation and Measurement Focus

<u>Government-Wide Financial Statements</u> - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the District are included on the statement of net position.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, liabilities, and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Deferred Outflows of Resources and Deferred Inflows of Resources</u> - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, see Note 13 and 14 for deferred outflows of resources related the District's net pension liability and net OPEB liability/asset, respectively. In addition, deferred inflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2021, but which were levied to finance fiscal year 2022 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the District, see Note 13 and 14 for deferred inflows of resources related to the District's net pension liability and net OPEB liability/asset, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

## E. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund level for all funds. Any budgetary modifications at these levels may only be made by resolution of the Board of Education.

#### TAX BUDGET

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates.

By no later than January 20, the Board-adopted budget is filed with the Belmont County Budget Commission for rate determination.

#### ESTIMATED RESOURCES

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. By July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate of estimated resources is amended to include any unencumbered cash balances from the preceding year. The certificate of estimated resources may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts in the original and final certificate of estimated resources issued during fiscal year 2021.

#### **APPROPRIATIONS**

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution must be legally enacted by the Board of Education at the fund level of expenditures for all funds, which is the legal level of budgetary control. Prior to the passage of the annual appropriation resolution, the Board of Education may pass a temporary appropriation measure to meet the ordinary expenses of the District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals at any level of control.

Any revisions that alter the total of any fund appropriation for all funds must be approved by the Board of Education.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The Board of Education may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. Supplemental appropriations were legally enacted by the Board during fiscal year 2021.

The budget figures which appear in the statement of budgetary comparisons represent the original and final appropriation amounts that were approved by the Board prior to June 30, 2021. Formal budgetary integration is employed as a management control device during the year for all funds other than custodial funds, consistent with statutory provisions.

#### **ENCUMBRANCES**

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. Expenditures plus encumbrances may not legally exceed appropriations.

#### LAPSING OF APPROPRIATIONS

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not re-appropriated.

#### F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

During fiscal year 2021, investments were limited to State Treasury Asset Reserve of Ohio (STAR Ohio) and Government Insured Deposit Program.

In fiscal year 2021, the District invested in Government Insured Deposit Program, a federally insured cash account powered by the Federally Insured Cash Account (FICA) program. Government Insured Deposit Program is administered by Meeder Asset Management and enables political subdivisions to generate a competitive yield on cash deposits in a network of carefully-selected FDIC-insured banks via a single, convenient account. Government Insured Deposit Program offers attractive yields with no market or credit risk, weekly liquidity and penalty free withdrawals. All deposits with Government Insured Deposit Program have full FDIC insurance with no term commitment on deposits.

During fiscal year 2021, the District invested in STAR Ohio. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The District measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice should be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. By policy of the Board of Education, investment earnings are assigned to the general fund, the auxiliary services special revenue fund, and the private-purpose trust funds. The food service fund receives interest earnings based upon Federal mandate. Interest revenue credited to the general fund during fiscal year 2021 amounted to \$8,180, which includes \$1,923 assigned from other District funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months which are not purchased from the cash management pool are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

### G. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

#### H. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

### I. Capital Assets

General capital assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their acquisition value. The District maintains a capitalization threshold of \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Governmental

	Activities
Description	Estimated Lives
Land improvements	20 - 50 years
Buildings and improvements	20 - 50 years
Furniture and equipment	5 - 50 years
Vehicles	10 years

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### J. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable/interfund loans payable". Long-term interfund loans that will not be repaid within the next fiscal year are classified as "loans to/from other funds" and are shown as nonspendable fund balances on the balance sheet because they are not spendable, available resources. Interfund loans are eliminated in the governmental activities column on the statement of net position.

# **K.** Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2020, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees age fifty or greater with at least ten years of service and all employees with at least twenty years of service at any age were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2021 and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

# L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and leases are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### M. Unamortized Bond Premiums and Deferred Charges on Refunding

Bond premiums are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. On the governmental fund financial statements, bond premiums are recognized in the current period. Bond premiums are presented as an addition to the face amount of the bonds. A reconciliation between the bonds face value and the amount reported on the statement of net position is presented in Note 10.A.

For advance refundings resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter and is presented as a deferred inflow or outflow of resources on the statement of net position.

#### N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### O. Net Position

Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### P. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

# R. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

# S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2021.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

### A. Change in Accounting Principles

For fiscal year 2021, the District has applied GASB Statement No. 95, "<u>Postponement of the Effective Dates of Certain Authoritative Guidance.</u>" GASB Statement No. 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. This objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.

Certain provisions contained in the following pronouncements were scheduled to be implemented for the fiscal year ended June 30, 2021. Due to the implementation of GASB Statement No. 95, the effective dates of certain provisions contained in these pronouncements are postponed until the fiscal year ended June 30, 2022:

- Statement No. 87, Leases
- Implementation Guide No. 2019-3, Leases
- Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period
- Statement No. 92, Omnibus 2020
- Statement No. 93, Replacement of Interbank Offered Rates

#### **B.** Deficit Fund Balances

Fund balances at June 30, 2021 included the following individual fund deficits:

Nonmajor funds	Γ	<u>Deficit</u>
Food service	\$	22,022
Classroom Facilities Maintenance		394
Public School Preschool		14,017
Elementary and Secondary School		
Emergency Relief (ESSER)		5,204
Coronavirus Relief		168
Title I		28,587
Total	\$	70,392

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and,
- 8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

#### A. Deposits with Financial Institutions

At June 30, 2021, the carrying amount of all District deposits was \$4,700,182 and the bank balance of all District deposits was \$4,568,108. Of the bank balance, \$1,904,123 was covered by the FDIC and \$2,663,985 was covered by the Ohio Pooled Collateral System.

Custodial credit risk is the risk that, in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2021, the District's financial institutions were approved for a collateral rate of 102 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the District to a successful claim by the FDIC.

#### **B.** Investments

As of June 30, 2021, the District had the following investments and maturities:

Measurment/	Measurement		Invest	ment Maturities		
<u>Investment type</u>	Value		Value		6 m	nonths or less
Amorized cost: STAR Ohio	\$	2,416,532	\$	2,416,532		

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2021:

Measurement/	Measurement	
Investment type	Value	% of Total
Amortized cost:		
STAR Ohio	\$ 2,416,532	<u>100</u> %

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### C. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2021:

Cash and investments per note	
Carrying amount of deposits	\$ 4,700,182
Investments	 2,416,532
Total	\$ 7,116,714
Cash and investments per statement of net position	
Governmental activities	\$ 7,102,362
Custodial funds	 14,352
Total	\$ 7,116,714

#### NOTE 5 - INTERFUND TRANSACTIONS

**A.** Interfund balances at June 30, 2021 as reported on the fund statements, consist of the following individual short-term interfund loans receivable and payable:

Receivable fund	Payable fund	Amount
General fund	Nonmajor governmental funds	\$ 46,284

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. The interfund balances are expected to be repaid within one year. Interfund balances between governmental funds are eliminated on the government-wide financial statements.

**B.** The District had long-term interfund loans that have been classified as "loan receivable/payable". These loans are not expected to be repaid in the subsequent year. The District had the following loans outstanding at fiscal year-end:

Loan from	<u>Loan to</u>	Amount
General fund	Nonmajor governmental funds	\$ 25,003

The long-term interfund loans are not expected to be repaid within the next year. Long-term interfund loan balances between governmental funds are eliminated on the government-wide financial statements.

**C.** Interfund transfers for the year ended June 30, 2021, consisted of the following, as reported on the fund financial statements:

<u>Transfer from general fund to:</u>	<u>Amount</u>
Nonmajor governmental funds	\$ 18,754
Transfer from nonmajor governmental funds to:	
Nonmajor governmental funds	40,955
Total	\$ 59,709

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# **NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Interfund transfers between governmental funds are eliminated on the government-wide financial statements; therefore, no transfers are reported in the statement of activities. All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

#### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2021 represent the collection of calendar year 2020 taxes. Real property taxes received in calendar year 2021 were levied after April 1, 2020, on the assessed values as of January 1, 2020, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised fair value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2021 represent the collection of calendar year 2020 taxes. Public utility real and personal property taxes received in calendar year 2021 became a lien on December 31, 2019, were levied after April 1, 2020, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The District receives property taxes from Belmont County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2021, are available to finance fiscal year 2021 operations. The amount available as an advance at June 30, 2021 was \$235,092 in the general fund, \$29,514 in the debt service fund, and \$11,877 in the permanent improvement fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available for advance at June 30, 2020 was \$465,788 in the general fund, \$62,411 in the debt service fund, and \$23,259 in the permanent improvement fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2021 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# **NOTE 6 – PROPERTY TAXES - (Continued)**

The assessed values upon which the fiscal year 2021 taxes were collected are:

	2020 Second Half Collections	2021 First Half Collections
	Amount Percent	Amount Percent
Agricultural/residential and other real estate Public utility personal	\$ 95,680,760 86.95 14,358,730 13.05	\$ 89,898,570 85.87% 14,795,600 14.13%
Total	<u>\$ 110,039,490</u> <u>100.00</u>	<u>\$ 104,694,170</u> <u>100.00</u> %
Tax rate per \$1,000 of assessed valuation	\$44.40	\$44.40

#### **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2021 consisted of property taxes, intergovernmental grants and entitlements, accounts, and loans. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds.

#### **Governmental activities:**

Property Taxes	\$ 3,137,636
Accounts	9,811
Intergovernmental	226,518
Total	\$ 3,373,965

Receivables have been disaggregated on the face of the basic financial statements. All receivables except the loans are expected to be collected in the subsequent year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# **NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2021, was as follows:

	Balance 06/30/20	Additions	<u>Deductions</u>	Balance 06/30/21
Governmental activities: Capital assets, not being depreciated:				
Land	\$ 819,583	\$ -	\$ -	\$ 819,583
Construction in progress	<u> </u>	1,216,013	<u> </u>	1,216,013
Total capital assets, not being depreciated	819,583	1,216,013		2,035,596
Capital assets, being depreciated:				
Land improvements	871,400	91,120	-	962,520
Buildings and improvements	19,920,950	-	-	19,920,950
Furniture and equipment	1,112,954	14,190	(272,040)	855,104
Vehicles	900,371	90,006	(55,675)	934,702
Total capital assets, being depreciated	22,805,675	195,316	(327,715)	22,673,276
Less: accumulated depreciation				
Land improvements	(401,292)	(37,821)		(439,113)
Buildings and improvements	(5,259,458)	(402,470)		(5,661,928)
Furniture and equipment	(546,956)	(37,853)	79,523	(505,286)
Vehicles	(523,405)	(74,508)	55,675	(542,238)
Total accumulated depreciation	(6,731,111)	(552,652)	135,198	(7,148,565)
Governmental activities capital assets, net	\$ 16,894,147	\$ 858,677	\$ (192,517)	\$ 17,560,307

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 333,008
Special	23,814
Vocational	2,381
Other	4,763
Support services:	
Pupil	4,763
Instructional staff	1,085
Board of education	1,936
Administration	11,463
Fiscal	1,937
Operations and maintenance	45,949
Pupil transportation	71,854
Central	2,088
Food service operations	3,270
Extracurricular activities	44,341
Total depreciation expense	\$ 552,652

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 9 - CAPITAL LEASES - LESSEE DISCLOSURE

During fiscal year 2013, the District entered into a lease-purchase agreement to finance a lighting project at the District's athletic field. The lease agreement meets the criteria of a capital lease as defined by generally accepted accounting principles, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital assets consisting of land improvements have been capitalized in the amount of \$294,850. At June 30, 2021, accumulated depreciation was \$94,274, leaving a book value of \$200,576. A liability is recorded in the government-wide financial statements for the present value of the future minimum lease payments. Principal payments on the lease-purchase agreement were \$40,823 and were paid from the permanent improvement fund (a nonmajor governmental fund). This lease-purchase agreement was retired in fiscal year 2021.

On July 14, 2020, the District entered into a \$334,160 lease-purchase agreement for iPads. The lease agreement meets the criteria of a capital lease as defined by generally accepted accounting principles, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. No capital assets have been reported in conjunction with this lease-purchase agreement as the assets items acquired do not individually meet the District's threshold for capitalization. A liability is recorded in the government-wide financial statements for the present value of the future minimum lease payments. Principal payments on the lease-purchase agreement were \$113,148 and were paid from the general fund and nonmajor governmental funds.

On November 19, 2020, the District entered into a \$1,200,000 lease-purchase agreement for stadium and other improvements at Perkins Field, the District's football field. The lease agreement meets the criteria of a capital lease as defined by generally accepted accounting principles, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. In conjunction with the lease-purchase agreement, the District entered into a ground lease with Wesbanco. Under the ground lease, the Ground Lessor (the District) leases the project site to the Ground Lessee (Wesbanco) during the term of the lease-purchase agreement. Upon final payment of the lease-purchase agreement, the ground lease terminates. Capital assets consisting of construction in progress have been capitalized in the amount of \$884,092. No accumulated depreciation is reported as the project is not complete. A liability is recorded in the government-wide financial statements for the present value of the future minimum lease payments. Principal payments on the lease-purchase agreement were \$32,254 and were paid from the general fund.

The following is a schedule of the future long-term minimum lease payments required under the capital lease obligations and the present value of the future minimum lease payments as of June 30, 2021:

Fiscal Year Ending June 30,	_	Amount
2022	\$	209,656
2023		209,656
2024		96,508
2025		96,508
2026		96,508
2027-2031		482,539
2032-2036		434,285
Total minimum lease payments		1,625,660
Less: amount representing interest		(236,902)
Present value of minimum lease payments	\$	1,388,758

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 10 - LONG-TERM OBLIGATIONS**

**A.** During fiscal year 2021, the following activity occurred in governmental activities long-term obligations.

									4	Amount
	]	Balance						Balance		Due in
	(	06/30/20	A	dditions	R	eductions	_	06/30/21	(	ne Year
Governmental activities:										
General obligation bonds:										
Series 2019 Refunding Bonds:										
Current interest bonds	\$	2,775,000	\$	-	\$	(185,000)	\$	2,590,000	\$	195,000
Series 2015 energy										
conservation bonds		296,744		-		(25,798)		270,946		26,591
Capital lease obligations		40,823	1	1,534,160		(186,225)		1,388,758		177,369
Compensated absences payable		409,217		71,612		(44,684)		436,145		63,876
Net pension liability		9,230,092		1,519,351		-		10,749,443		-
Net OPEB liability/asset		1,141,994				(110,087)		1,031,907		
Total governmental activities										
long-term liabilities	\$ 1	13,893,870	\$ 3	3,125,123	\$	(551,794)		16,467,199	\$	462,836
Add: Unamortized premium on bonds	S						_	324,208		
Total on statement of net position							\$	16,791,407		

<u>Compensated absences</u>: Compensated absences will be paid from the fund from which the employees' salaries are paid, which primarily consist of the general fund and the following non-major governmental funds: food service, IDEA part B, Title I, and Improving teacher quality.

<u>Capital lease obligations</u>: Payments on the capital lease obligations are paid from the general fund and the permanent improvement fund (a nonmajor governmental fund). See Note 9 for more detail.

<u>Net pension liability</u>: The District's net pension liability is described in Note 13. The District pays obligations related to employee compensation from the fund benefitting from their service.

<u>Net OPEB liability/asset</u>: The District's net OPEB liability/asset is described in Note 14. The District pays obligations related to employee compensation from the fund benefitting from their service.

### B. Series 2019 Refunding Bonds

On September 17, 2019 the District issued general obligation bonds to advance refund the remaining balance of the Series 2012 refunding bonds. The refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. The balance of the refunded Series 2012 current interest bonds at June 30, 2021, is \$2,840,000.

The Series 2019 refunding bonds are general obligations of the District for which full faith and credit of the District is pledged for repayment. Accordingly, such unmatured obligations are accounted for on the statement of net position. Payments of principal and interest relating to this bond are recorded as an expenditure of the debt service fund. This issue is comprised of current interest bonds, par value \$2,795,000. Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity date stated in the issue is December 1, 2031.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# **NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

The reacquisition price was less than net carrying amount (including unamortized premiums and unamortized deferred charges on the Series 2012 bond issue) of the old debt by \$47,259. This amount is being amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. The unamortized portion at June 30, 2021 is reported as a deferred inflow of resources on the statement of net position.

# C. Series 2015 Energy Conservation Bonds

On October 21, 2015 the District entered into an agreement with Energy Optimizers, USA for the design and implementation of energy conservation measures within the District in the amounts of \$403,203. In order to fund this project, the District issued energy conservation bonds. These bonds carry an interest rate of 3.05% and are expected to mature on June 1, 2030. The bonds will be paid using funds from the general fund.

### **D.** Future Debt Service Requirements

The following is a summary of the future debt service requirements to maturity for the general obligation bonds:

Fiscal Year		Series	201	2019 Refunding Bonds			Series 2015 Energy Conser					vation Bonds		
Year Ended	I	Principal	Interest		Interest		<u>Total</u>		Principal		Interest		Total	
2022	\$	195,000	\$	99,700	\$	294,700	\$	26,591	\$	8,063	\$	34,654		
2023		200,000		91,800		291,800		27,408		7,247		34,655		
2024		205,000		83,700		288,700		28,250		6,403		34,653		
2025		225,000		75,100		300,100		29,118		5,535		34,653		
2026		220,000		66,200		286,200		30,013		4,640		34,653		
2027 - 2031		1,260,000		187,000		1,447,000		129,566		9,045		138,611		
2032	_	285,000	_	5,700		290,700	_				_			
Total	\$	2,590,000	\$	609,200	\$	3,199,200	\$	270,946	\$	40,933	\$	311,879		

### E. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2021, are a voted debt margin of \$7,798,844 (including available funds of \$966,369), an unvoted debt margin of \$104,694, and an energy conservation debt margin of \$671,302.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 11 - EMPLOYEE BENEFITS**

#### **Compensated Absences**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn 5 to 15 days of vacation per year, depending upon length of service. The high school principal, director of maintenance and superintendent earn 20 days of vacation per year and the treasurer earns 20 days of vacation per year. Vacation days are to be used each year. Classified employees can not carry over days. Administrative staff can carry over a maximum of 10 days. Accumulated, unused vacation time is paid to administrators upon termination of employment. Teachers and the elementary and middle school principals do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of fifteen days per year for all personnel. The maximum sick leave accumulation for classified employees is 285 days. The maximum accumulation for certified employees is 300 days if hired before August 1, 2012 and 200 days if hired after that date. Upon retirement, payment is made for one-fourth of the accrued, but unused, sick leave balance to a maximum of 69 days for certified employees hired before August 1, 2012, and 60 days for classified employees. For certified employees hired after August 1, 2012 the maximum payout is 50 days. In addition, upon retirement, a certified employee is entitled to receive an additional severance payment of \$5.00 per day for 75% of the accrued but unused sick leave days not calculated in the severance payment. Classified employees are entitled to receive an additional payment of \$5.00 per day for the entire balance of the accrued but unused sick leave days not calculated in the severance payment.

#### **NOTE 12 - RISK MANAGEMENT**

#### A. Comprehensive

The District is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2021, the District contracted with Ohio School Plan for general liability, property, and fleet insurance. Liability coverage is limited to \$2,000,000 per claim and \$4,000,000 in the aggregate. Property insurance carries a limitation of \$34,189,681 in the aggregate with a \$1,000 deductible.

The Perkins athletic facility is exposed to flood risk. During fiscal year 2021, the District contracted with Westfield Insurance Company of Southeast for flood insurance. The field house limitation on this insurance was \$205,900 for building damage and \$18,600 for contents damage with a \$2,000 deductible for both

Vehicles are covered by Ohio School Plan insurance and hold a \$500 deductible (\$1,000 for buses) for collision and a \$250 deductible (\$1,000 for buses) for comprehensive. Automobile liability coverage has a \$2,000,000 limit for bodily injury and a \$5,000 limit for medical payments.

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in the amount of coverage from the prior year.

# B. Workers' Compensation

The District participates in the Ohio Association of School Business Official Workers' Compensation Group Rating Program (the "Program"), an insurance purchasing pool (Note 2.A.). The intent of the Program is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Program. Participants in the Program are placed on tiers according to their loss history. Participants with low loss histories are rewarded with greater savings than participants with higher loss histories. Each participant pays its workers' compensation premium to the State based on the rate for the Program tier rather than its individual rate. Participation in the Program is limited to districts that can meet the Program's selection criteria. The firm of CompManagement provides administrative, cost control and actuarial services to the Program.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 12 - RISK MANAGEMENT – (Continued)**

### C. Employee Health, Prescription Drug, Dental and Vision Benefits

The District has contracted with the Stark County Schools Council of Governments Health Benefits Program to provide employee medical/surgical and prescription drug benefits. The Stark County Schools Council's Health Benefits Program is a shared risk pool comprised of an 85-member council of which 66 are member school Districts. Rates are set through an annual calculation process. The District pays a monthly contribution which is paid in a common fund from which claim payments are made for all participants regardless of claims flow. The board of directors has the right to return monies to an exiting school district subsequent to the settlements of all expenses and claims. The District pays health premiums of \$1,584 for family coverage and \$681 for single coverage per employee per month.

In addition to the Health Benefits Program, the District contracts with CoreSource for employee dental benefits and with VSP (Vision Service Plan) for employee vision benefits.

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Net OPEB Liability/Asset

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in pension and postemployment benefits payable on both the accrual and modified accrual bases of accounting.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description - The District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire after
	August 1, 2017 *	August 1, 2017
Full benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Effective January 1, 2018, SERS cost-of-living adjustment (COLA) changed from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W) with a cap of 2.5% and a floor of 0%. SERS also has the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W. SERS suspended the COLA increases for 2018, 2019 and 2020 for current retirees, and confirmed their intent to implement a four-year waiting period for the start of a COLA for future retirees. For 2021, the COLA was 0.5%.

Funding Policy - Plan members are required to contribute 10% of their annual covered salary and the District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 14.0%.

The District's contractually required contribution to SERS was \$202,458 for fiscal year 2021. Of this amount, \$54,647 is reported as pension and postemployment benefits payable.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description - Licensed teachers participate in STRS, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 28 years of service, or 30 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all of their member contributions and 9.53% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For fiscal year 2021, plan members were required to contribute 14% of their annual covered salary. The District was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2021 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$577,806 for fiscal year 2021. Of this amount, \$100,116 is reported as pension and postemployment benefits payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

		SERS		STRS	Total
Proportion of the net pension					
liability prior measurement date	0	.04429960%	C	.02975242%	
Proportion of the net pension					
liability current measurement date	0	.04578910%	<u>C</u>	.03190905%	
Change in proportionate share	0	.00148950%	<u>C</u>	.00215663%	
Proportionate share of the net	_		_		
pension liability	\$	3,028,588	\$	7,720,855	\$ 10,749,443
Pension expense	\$	474,001	\$	1,027,726	\$ 1,501,727

At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS		 STRS	 Total
Deferred outflows of resources				
Differences between expected and				
actual experience	\$	5,884	\$ 17,325	\$ 23,209
Net difference between projected and				
actual earnings on pension plan investments		192,254	375,466	567,720
Changes of assumptions		-	414,460	414,460
Difference between employer contributions				
and proportionate share of contributions/				
change in proportionate share		82,355	519,426	601,781
Contributions subsequent to the				
measurement date		202,458	 577,806	 780,264
Total deferred outflows of resources	\$	482,951	\$ 1,904,483	\$ 2,387,434

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

	SE	RS	:	STRS	 Total
Deferred inflows of resources					
Differences between expected and					
actual experience	\$	-	\$	49,370	\$ 49,370
Difference between employer contributions					
and proportionate share of contributions/					
change in proportionate share				16,934	 16,934
Total deferred inflows of resources	\$	-	\$	66,304	\$ 66,304

\$780,264 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS			Total
Fiscal Year Ending June 30:				·	
2022	\$ 61,246	\$	405,918	\$	467,164
2023	78,921		248,309		327,230
2024	80,135		347,791		427,926
2025	 60,191		258,355		318,546
Total	\$ 280,493	\$	1,260,373	\$	1,540,866

### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Wage inflation

Future salary increases, including inflation

COLA or ad hoc COLA

Investment rate of return

Actuarial cost method

3.00%

3.50% to 18.20%

2.50%

7.50% net of investment expense, including inflation

Entry age normal (level percent of payroll)

For 2020, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members was based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00 %	1.85 %
US Equity	22.50	5.75
International Equity	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

		Current								
	19⁄	6 Decrease	Dis	count Rate	1% Increase					
District's proportionate share										
of the net pension liability	\$	4,148,795	\$	3,028,588	\$	2,088,712				

### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020, actuarial valuation are presented below:

	July 1, 2020
Inflation	2.50%
Projected salary increases	12.50% at age 20 to
	2.50% at age 65
Investment rate of return	7.45%, net of investment expenses, including inflation
Payroll increases	3.00%
Cost-of-living adjustments (COLA)	0.00%

For the July 1, 2020, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total pension liability was 7.45% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate:

				Current			
	19	1% Decrease		Discount Rate		1% Increase	
District's proportionate share							
of the net pension liability	\$	10,993,153	\$	7,720,855	\$	4,947,855	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS**

#### Net OPEB Liability/Asset

See Note 13 for a description of the net OPEB liability (asset).

### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for noncertificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2021, SERS did not allocate any employer contributions to post-employment health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the District's surcharge obligation was \$29,076.

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$29,076 for fiscal year 2021. Of this amount, \$26,076 is reported as pension and postemployment benefits payable.

# Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2020, STRS did not allocate any employer contributions to post-employment health care.

# OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability/asset was measured as of June 30, 2020, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability/asset was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

Following is information related to the proportionate share and OPEB expense:

		SERS		STRS	 Total
Proportion of the net OPEB					
liability/asset prior measurement date	0	0.04541110%	0.	02975242%	
Proportion of the net OPEB					
liability/asset current measurement date	0	0.04748050%	0.	03190905%	
Change in proportionate share	0	0.00206940%	0.	00215663%	
Proportionate share of the net	_				
OPEB liability	\$	1,031,907	\$	-	\$ 1,031,907
Proportionate share of the net					
OPEB asset	\$	-	\$	560,801	\$ 560,801
OPEB expense	\$	36,928	\$	(29,668)	\$ 7,260

At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS		 STRS		Total
Deferred outflows of resources			_		
Differences between expected and					
actual experience	\$	13,554	\$ 35,933	\$	49,487
Net difference between projected and					
actual earnings on OPEB plan investments		11,625	19,652		31,277
Changes of assumptions		175,905	9,258		185,163
Difference between employer contributions					
and proportionate share of contributions/					
change in proportionate share		132,305	19,708		152,013
Contributions subsequent to the					
measurement date		29,076	 		29,076
Total deferred outflows of resources	\$	362,465	\$ 84,551	\$	447,016

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)

	SERS		 STRS		Total
Deferred inflows of resources		<u>.</u>	 _		_
Differences between expected and					
actual experience	\$	524,796	\$ 111,704	\$	636,500
Changes of assumptions		25,992	532,670		558,662
Difference between employer contributions					
and proportionate share of contributions/					
change in proportionate share			 6,338		6,338
Total deferred inflows of resources	\$	550,788	\$ 650,712	\$	1,201,500

\$29,076 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the fiscal year ending June 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS		STRS		Total	
Fiscal Year Ending June 30:			_			
2022	\$ (40,425)	\$	(141,144)	\$	(181,569)	
2023	(39,586)		(127,841)		(167,427)	
2024	(39,723)		(123,178)		(162,901)	
2025	(44,364)		(123,648)		(168,012)	
2026	(38,732)		(23,753)		(62,485)	
Thereafter	 (14,569)		(26,597)		(41,166)	
Total	\$ (217,399)	\$	(566,161)	\$	(783,560)	

# Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020 are presented below:

3.00%
3.50% to 18.20%
7.50% net of investment
expense, including inflation
2.45%
3.13%
2.63%
3.22%
5.25 to 4.75%
7.00 to 4.75%
5.25 to 4.75%
7.00 to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates. RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	1.85 %
US Equity	22.50	5.75
International Equity	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63%. The discount rate used to measure total OPEB liability prior to June 30, 2019 was 3.22%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45%, as of June 30, 2020 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. A municipal bond rate of 3.13% was used as of June 30, 2019. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate (7.00% decreasing to 4.75%).

	Current						
	1% Decrease		Dis	scount Rate	1% Increase		
District's proportionate share of the net OPEB liability	\$	1,263,028	\$	1,031,907	\$	848,166	
	1% Decrease		Current Trend Rate		1% Increase		
District's proportionate share of the net OPEB liability	\$	812,548	\$	1,031,907	\$	1,325,245	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020, actuarial valuation, compared with July 1, 2019, are presented below:

	July 1, 2020		July 1, 2019			
Inflation	2.50%		2.50%			
Projected salary increases	12.50% at age 20	) to	12.50% at age 2	0 to		
	2.50% at age 65		2.50% at age 65			
Investment rate of return	7.45%, net of invexpenses, inclu		7.45%, net of investment expenses, including inflation			
Payroll increases	3.00%		3.00%			
Cost-of-living adjustments (COLA)	0.00%		0.00%			
Discount rate of return	7.45%		7.45%			
Blended discount rate of return	N/A		N/A			
Health care cost trends						
	Initial	Ultimate	Initial	Ultimate		
Medical						
Pre-Medicare	5.00%	4.00%	5.87%	4.00%		
Medicare	-6.69%	4.00%	4.93%	4.00%		
Prescription Drug						
Pre-Medicare	6.50%	4.00%	7.73%	4.00%		
Medicare	11.87%	4.00%	9.62%	4.00%		

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Assumption Changes Since the Prior Measurement Date - There were no changes in assumptions since the prior measurement date of June 30, 2019.

**Benefit Term Changes Since the Prior Measurement Date** - There was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year end 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total OPEB asset was 7.45% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45% was used to measure the total OPEB asset as of June 30, 2020.

Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate - The following table represents the net OPEB asset as of June 30, 2020, calculated using the current period discount rate assumption of 7.45%, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45%) or one percentage point higher (8.45%) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease			Current count Rate	1% Increase	
District's proportionate share of the net OPEB asset	\$	487,933	\$	560,801	\$	622,627
	1% Decrease		Current Trend Rate		1% Increase	
District's proportionate share of the net OPEB asset	\$	618,789	\$	560,801	\$	490,163

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 15 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and,
- (d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

#### **Net Change in Fund Balance**

	Ge	eneral fund
Budget basis	\$	657,536
Net adjustment for revenue accruals		(158,098)
Net adjustment for expenditure accruals		(611,232)
Net adjustment for other sources/uses		325,260
Funds budgeted elsewhere		2,110
Adjustment for encumbrances	_	46,907
GAAP basis	\$	262,483

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the public school support fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 16 - CONTINGENCIES**

#### A. Grants

The District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the District at June 30, 2021, if applicable, cannot be determined at this time.

# B. Litigation

Management believes there is no pending litigation that could have a material adverse effect on the financial position of the District.

#### **NOTE 17 - SET-ASIDES**

The District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year. The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	Capital Improvements		
Set-aside balance June 30, 2020	\$	-	
Current year set-aside requirement		142,537	
Current year offsets		(142,537)	
Total	\$		
Balance carried forward to fiscal year 2022	\$		
Set-aside balance June 30, 2021	\$		

During fiscal year 2005, the District issued \$4,907,000 in capital related school improvement bonds. These proceeds may be used to reduce the capital improvements set-aside amount to below zero for future years. The amount presented for prior year offset from bond proceeds is limited to an amount needed to reduce the capital improvements set-aside balance to \$0. The District is responsible for tracking the amount of bond proceeds that may be used as an offset in future periods, which was \$4,907,000 at June 30, 2021.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 18 - COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances (less those included in payables) in the governmental funds were as follows:

	Year-End				
<u>Fund</u>	<u>Encu</u>	mbrances			
General fund	\$	46,907			
Total	\$	46,907			

#### **NOTE 19 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. The District's investment portfolio and the pension and other employee benefits plan in which the District participate fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the District's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

During fiscal year 2021, the District received \$55,557 in CARES Act funding and \$413,930 in Elementary and Secondary School Emergency Relief (ESSER) Funding. These amounts are reported in the Coronavirus Relief fund (a nonmajor governmental fund) and ESSER fund (a nonmajor governmental fund), respectively.

#### **NOTE 20 - SUBSEQUENT EVENT**

For fiscal year 2022, School District foundation funding received from the state of Ohio will be funded using a direct funding model. Under this new model, community school, scholarship, and open enrollment funding will be directly funded by the State of Ohio to the respective educating schools. For fiscal year 2021 and prior, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the educating school. For fiscal year 2021, the School District reported \$1,038,818 in revenues and expenditures/expenses related to these programs. Also during fiscal year 2021, the school district reported \$1,130,463 in tuition and fees from the resident school districts which will be direct funded to the School District as the educating entity in fiscal year 2022. This new funding system calculates a unique base cost and a unique "per-pupil local capacity amount" for each School District. The School District's state core foundation funding is then calculated. Any change in funding will be subject to a phase in percentage of 16.67 percent for fiscal year 2022 and 33.33 percent for fiscal year 2023.

This page intentionally left blank.

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST EIGHT FISCAL YEARS

		2021		2020		2019		2018
District's proportion of the net pension liability	0	0.04578910%	(	).04429960%	(	0.04214370%	(	0.03955770%
District's proportionate share of the net pension liability	\$	3,028,588	\$	2,650,523	\$	2,413,648	\$	2,363,485
District's covered payroll	\$	1,634,643	\$	1,634,993	\$	1,270,711	\$	1,375,971
District's proportionate share of the net pension liability as a percentage of its covered payroll		185.28%		162.11%		189.94%		171.77%
Plan fiduciary net position as a percentage of the total pension liability		68.55%		70.85%		71.36%		69.50%

<sup>\*</sup> The amounts present each fiscal year were determined as of 6/30 of the previous fiscal year.

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

2017			2016		2015	2014				
(	0.03901100%	(	0.03959920%	(	0.03402700%	C	0.03402700%			
\$	2,855,245	\$	2,259,569	\$	1,722,087	\$	2,023,476			
\$	1,228,957	\$	1,192,140	\$	988,745	\$	876,402			
	232.33%		189.54%		174.17%		230.88%			
	62.98%		69.16%		71.70%		65.52%			

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST EIGHT FISCAL YEARS

		2021	2020		2019		2018	
District's proportion of the net pension liabilit	0.03190905%		0.02975242%		0.02836994%		0.02863672%	
District's proportionate share of the net pension liability	\$	7,720,855	\$	6,579,569	\$	6,237,913	\$	6,802,714
District's covered payroll	\$	3,957,464	\$	3,435,850	\$	3,363,614	\$	3,152,886
District's proportionate share of the net pension liability as a percentage of its covered payroll		195.10%		191.50%		185.45%		215.76%
Plan fiduciary net position as a percentage of the total pension liability		75.48%		77.40%		77.31%		75.30%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

	2017		2016		2015	2014		
(	0.02819788%	(	0.02989883%	C	0.03213818%	C	0.03213818%	
\$	9,438,680	\$	8,263,162	\$	7,817,118	\$	9,311,699	
\$	2,874,129	\$	3,138,200	\$	3,283,638	\$	3,205,623	
	328.40%		263.31%		238.06%		290.48%	
	66.80%		72.10%		74.70%		69.30%	

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST TEN FISCAL YEARS

	2021			2020	 2019	2018	
Contractually required contribution	\$	202,458	\$	228,850	\$ 220,724	\$	171,546
Contributions in relation to the contractually required contribution		(202,458)		(228,850)	 (220,724)		(171,546)
Contribution deficiency (excess)	\$		\$		\$ <u>-</u>	\$	
District's covered payroll	\$	1,446,129	\$	1,634,643	\$ 1,634,993	\$	1,270,711
Contributions as a percentage of covered payroll		14.00%		14.00%	13.50%		13.50%

2017	 2016	 2015	2014		 2013	2012		
\$ 192,636	\$ 172,054	\$ 157,124	\$	137,040	\$ 121,294	\$	125,735	
 (192,636)	 (172,054)	 (157,124)		(137,040)	 (121,294)		(125,735)	
\$ 	\$ 	\$ 	\$	_	\$ 	\$		
\$ 1,375,971	\$ 1,228,957	\$ 1,192,140	\$	988,745	\$ 876,402	\$	934,833	
14.00%	14.00%	13.18%		13.86%	13.84%		13.45%	

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST TEN FISCAL YEARS

	2021			2020	 2019	2018	
Contractually required contribution	\$	577,806	\$	554,045	\$ 481,019	\$	470,906
Contributions in relation to the contractually required contribution		(577,806)		(554,045)	 (481,019)		(470,906)
Contribution deficiency (excess)	\$	<u>-</u>	\$		\$ <u>-</u>	\$	
District's covered payroll	\$	4,127,186	\$	3,957,464	\$ 3,435,850	\$	3,363,614
Contributions as a percentage of covered payroll		14.00%		14.00%	14.00%		14.00%

 2017	 2016	 2015	2014		2013		2012	
\$ 441,404	\$ 402,378	\$ 439,348	\$	426,873	\$	416,731	\$	426,252
 (441,404)	 (402,378)	 (439,348)		(426,873)		(416,731)		(426,252)
\$ 	\$ 	\$ 	\$		\$		\$	
\$ 3,152,886	\$ 2,874,129	\$ 3,138,200	\$	3,283,638	\$	3,205,623	\$	3,278,862
14.00%	14.00%	14.00%		13.00%		13.00%		13.00%

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST FIVE FISCAL YEARS

	 2021	 2020	 2019	 2018
District's proportion of the net OPEB liability	0.04748050%	0.04541110%	0.04277470%	0.04020010%
District's proportionate share of the net OPEB liability	\$ 1,031,907	\$ 1,141,994	\$ 1,186,686	\$ 1,078,865
District's covered payroll	\$ 1,634,643	\$ 1,634,993	\$ 1,270,711	\$ 1,375,971
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	63.13%	69.85%	93.39%	78.41%
Plan fiduciary net position as a percentage of the total OPEB liability	18.17%	15.57%	13.57%	12.46%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

### 2017\_\_\_\_\_

0.03958274%

\$ 1,128,255

\$ 1,228,957

91.81%

11.49%

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/ASSET STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST FIVE FISCAL YEARS

	 2021	 2020	 2019	 2018
District's proportion of the net OPEB liability/asset	0.03190905%	0.02975242%	0.02836994%	0.02863672%
District's proportionate share of the net OPEB liability/(asset)	\$ (560,801)	\$ (492,771)	\$ (455,876)	\$ 1,117,299
District's covered payroll	\$ 3,957,464	\$ 3,435,850	\$ 3,363,614	\$ 3,152,886
District's proportionate share of the net OPEB liability/asset as a percentage of its covered payroll	14.17%	14.34%	13.55%	35.44%
Plan fiduciary net position as a percentage of the total OPEB liability/asset	182.10%	174.70%	176.00%	47.10%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

### 2017\_\_\_\_\_

0.02819788%

\$ 1,508,030

\$ 2,874,129

52.47%

37.30%

### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST TEN FISCAL YEARS

	2021			2020	-	2019	2018	
Contractually required contribution	\$	29,076	\$	30,338	\$	35,952	\$	29,551
Contributions in relation to the contractually required contribution		(29,076)		(30,338)		(35,952)		(29,551)
Contribution deficiency (excess)	\$		\$		\$		\$	
District's covered payroll	\$	1,446,129	\$	1,634,643	\$	1,634,993	\$	1,270,711
Contributions as a percentage of covered payroll		2.01%		1.86%		2.20%		2.33%

 2017	 2016	 2015	2014		2013		2012	
\$ 22,179	\$ 20,241	\$ 27,171	\$	17,571	\$	16,183	\$	19,486
 (22,179)	 (20,241)	 (27,171)		(17,571)		(16,183)		(19,486)
\$ 	\$ 	\$ 	\$		\$		\$	
\$ 1,375,971	\$ 1,228,957	\$ 1,192,140	\$	988,745	\$	876,402	\$	934,833
1.61%	1.65%	2.28%		1.78%		1.85%		2.08%

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST TEN FISCAL YEARS

	2021			2020	 2019	2018	
Contractually required contribution	\$	-	\$	-	\$ -	\$	-
Contributions in relation to the contractually required contribution		<u>-</u>					<u>-</u>
Contribution deficiency (excess)	\$		\$		\$ 	\$	
District's covered payroll	\$	4,127,186	\$	3,957,464	\$ 3,435,850	\$	3,363,614
Contributions as a percentage of covered payroll		0.00%		0.00%	0.00%		0.00%

2017		2016		2015		2014		2013		2012	
\$	-	\$	-	\$	-	\$	32,836	\$	32,056	\$	32,789
							(32,836)		(32,056)		(32,789)
\$		\$		\$		\$		\$		\$	
\$	3,152,886	\$	2,874,129	\$	3,138,200	\$	3,283,638	\$	3,205,623	\$	3,278,862
	0.00%		0.00%		0.00%		1.00%		1.00%		1.00%

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### PENSION

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%. There were no changes in benefit terms from the amounts previously reported for fiscal years 2019-2021.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates and 110% of female rates, (g) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from 7.75% to 7.50%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2018-2021.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero. There were no changes in benefit terms from amounts previously reported for fiscal years 2019-2021.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2017. For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation, (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2019-2021.

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal years 2017-2021.

(Continued)

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, (h) the municipal bond index rate increased from 2.92% to 3.56% and (i) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 2.98% to 3.63%. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate increased from 3.63% to 3.70%, (b) the health care cost trend rates for Medicare were changed from a range of 5.50%-5.00% to a range of 5.375%-4.75% and Pre-Medicare were changed from a range of 7.50%-5.00% to a range of 7.25%-4.75%, (c) the municipal bond index rate increased from 3.56% to 3.62% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63% to 3.70%. For fiscal year 2020, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.70% to 3.22%, (b) the health care cost trend rates for Medicare were changed from a range of 5.375%-4.75% to a range of 5.25%-4.75% and Pre-Medicare were changed from a range of 7.25%-4.75% to a range of 7.00%-4.75%, (c) the municipal bond index rate decreased from 3.62% to 3.13% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.70% to 3.22%. For fiscal year 2021, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.22% to 2.63% and (b) the municipal bond index rate decreased from 3.13% to 2.45%.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal year 2017. For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020. For fiscal year 2020, STRS increased the subsidy percentage from 1.944% to 1.984% effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021. For fiscal year 2021, the non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and (b) decrease in health care cost trend rates from 6.00%-11.00% initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate. For fiscal year 2020, health care cost trend rates were changed to the following: medical pre-Medicare from 6.00% initial - 4.00% ultimate down to 5.87% initial - 4.00% ultimate; medical Medicare from 5.00% initial - 4.00% ultimate down to 4.93% initial - 4.00% ultimate; prescription drug pre-Medicare from 8.00% initial - 4.00% ultimate down to 7.73% initial - 4.00% ultimate and (5.23%) initial - 4.00% ultimate up to 9.62% initial - 4.00% ultimate. For fiscal year 2021, health care cost trend rates were changed to the following: medical pre-Medicare from 5.87% initial - 4.00% ultimate down to 5.00% initial - 4.00% ultimate; medical Medicare from 4.93% initial - 4.00% ultimate down to 9.62% initial - 4.00% ultimate up to 11.87% initial - 4.00% ultimate.

This page intentionally left blank.

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2021

FEDERAL GRANTOR  Pass Through Grantor  Program / Cluster Title	Assistance Listing Number	Pass Through Entity Identifying Number	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE  Passed Through Ohio Department of Education  Child Nutrition Cluster:			
Non-Cash Assistance: National School Lunch Program (Food Donation)	10.555	2021	\$20,771
Cash Assistance: School Breakfast Program COVID - 19 School Breakfast Program	10.553	2021	113,185 8,538
National School Lunch Program COVID - 19 National School Lunch Program Cash Assistance Subtotal	10.555	2021	176,117 22,813 320,653
Total Child Nutrition Cluster			341,424
Total U.S. Department of Agriculture			341,424
U.S. DEPARTMENT OF EDUCATION			
Passed Through Ohio Department of Education  Title I Grants to Local Educational Agencies  Title I Expanding Opportunities for Each Child Non-Competitive Gra	84.010 nt	2020 2021 2021	49,144 363,653 19,500
Expanding Opportunities for Each Child Non-Competitive  Total Title I Grants to Local Educational Agencies		2021	1,354 433,651
Special Education Cluster (IDEA): Special Education_Grants to States	84.027	2020 2021	3,664 172,359
Total Special Education_Grants to States			176,023
Special Education_Preschool Grants - Restoration	84.173	2021	2,889
Passed through East Central Ohio Educational Service Center Special Education_Preschool Grants	84.173	2021	2,381
Total Special Education_Preschool Grants			5,270
Total Special Education Cluster (IDEA)			181,293
Student Support and Academic Enrichment Program	84.424	2021	49,965
Rural Education	84.358	2021	11,950
Passed through East Central Ohio Educational Service Center Striving Readers	84.371	2021	64,052
Education Stabilization Fund: Elementary and Secondary School Emergency Relief (ESSER) Elementary and Secondary School Emergency Relief (ESSER II) Total Education Stabilization Fund	84.425D 84.425D	2021 2021	289,369 8,629 297,998
Total U.S. Department of Education			1,038,909
U.S. DEPARTMENT OF TREASURY  Passed Through Ohio Department of Education  BroadbandOhio Connectivity Grant - CRF	21.019	2021	15,196
Coronavirus Relief Fund (CRF) - Rural & Small Town	21.019	2021	40,361
Total U.S. Department of Treasury			55,557
Total Expenditures of Federal Awards			\$1,435,890

The accompanying notes are an integral part of this Schedule.

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2021

#### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Bridgeport Exempted Village School District (the District), under programs of the federal government for the year ended June 30, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### NOTE C - INDIRECT COST RATE

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### **NOTE E - FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Bridgeport Exempted Village School District Belmont County 55781 National Road Bridgeport, Ohio 43912

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' Government Auditing Standards, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bridgeport Exempted Village School District, Belmont County (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated April 20, 2022, wherein we noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the District.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Efficient • Effective • Transparent

Bridgeport Exempted Village School District
Belmont County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

April 20, 2022



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Bridgeport Exempted Village School District Belmont County 55781 National Road Bridgeport, Ohio 43912

To the Board of Education:

#### Report on Compliance for the Major Federal Program

We have audited Bridgeport Exempted Village School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could directly and materially affect Bridgeport Exempted Village School District's major federal program for the year ended June 30, 2021. The Summary of Auditor's Results in the accompanying schedule of findings identifies the District's major federal program.

#### Management's Responsibility

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for the District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect each major federal program occurred. An audit includes examining, on a test basis, evidence about the I District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major programs. However, our audit does not provide a legal determination of the District's compliance.

#### Opinion on the Major Federal Program

In our opinion, Bridgeport Exempted Village School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2021.

Efficient • Effective • Transparent

Bridgeport Exempted Village School District
Belmont County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

#### Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

April 20, 2022

#### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2021

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified			
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No			
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No			
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No			
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No			
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No			
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified			
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No			
(d)(1)(vii)	Major Programs (list):  • Title I Grants to Local Educational Agencies – AL # 84.010				
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others			
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes			

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

3	FINDINGS	AND QUESTIONED COSTS FOR FEDERAL AWARDS	

None.



### BRIDGEPORT EXEMPTED VILLAGE SCHOOL DISTRICT

#### **BELMONT COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 5/5/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370