



OHIO AUDITOR OF STATE
KEITH FABER



**CLARK COUNTY LAND REUTILIZATION CORPORATION
CLARK COUNTY
DECEMBER 31, 2021**

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OHIO AUDITOR OF STATE KEITH FABER



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INDEPENDENT AUDITOR'S REPORT

Clark County Land Reutilization Corporation
Clark County
3130 East Main Street, Suite 1A
Springfield, Ohio 45505

To the Board of Directors:

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities and the major fund of the Clark County Land Reutilization Corporation, Clark County, Ohio (Corporation), a component unit of Clark County, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Corporation's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Clark County Land Reutilization Corporation, Clark County, Ohio as of December 31, 2021, and the respective changes in financial position thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Corporation, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 8 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Corporation. We did not modify our opinion regarding this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Corporation's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Corporation's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Corporation's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2022, on our consideration of the Corporation's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Corporation's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Corporation's internal control over financial reporting and compliance.



Keith Faber
Auditor of State
Columbus, Ohio

June 28, 2022

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CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County
Management's Discussion and Analysis
December 31, 2021
(Unaudited)

The management discussion and analysis of Clark County Land Reutilization Corporation's (the Corporation) financial performance provides an overall review of the financial activities for the year ended December 31, 2021. The Corporation began operations on April 23, 2014. The intent of this discussion and analysis is to look at the Corporation's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the Corporation's financial performance.

Highlights

Key highlights for the year ended December 31, 2021 are as follows:

- The Corporation is focused on facilitating the transition of blighted, foreclosed and abandoned properties into viable, marketable properties by working collaboratively with public and private entities in a financially responsible, transparent manner with a long-term goal of returning these properties to the tax roll or other greater public purpose.
- The Corporation received \$180,152 from Clark County under an arrangement to receive 2.5% of delinquent taxes collected and unclaimed funds. These funds are disbursed from the Delinquent Tax and Assessment Collection (DTAC) fund.
- The Corporation earned \$6,494 of grant funds during 2021 from the Neighborhood Initiative Program (NIP) via the Ohio Housing Finance Agency (OHFA) for the acquisition, demolition, and greening of single-family residential units throughout Clark County.
- The Corporation earned \$350,024 in revenue from rent and other associated charges relating to the mall property before the property was sold in August of 2021.

Overview of the Financial Statements

This annual report consists of financial statements and notes to the financial statements. These statements are organized so the reader can understand the Corporation's financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole Corporation and present a longer-term view of those assets. The Statement of Activities shows the change to net position of the Corporation. Fund financial statements tell how services were financed in the short-term as well as what dollars remain for future spending.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County
Management's Discussion and Analysis
December 31, 2021
(Unaudited)

Reporting the Corporation's Financial Activities

Statement of Net Position and the Statement of Activities

The Statement of Net Position and Statement of Activities include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting similar to the accounting method used by the private sector. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash was received or paid.

These two statements report the Corporation's net position and change in that position. This change in net position is important because it tells the reader whether, for the Corporation as a whole, the financial position of the Corporation has improved or diminished. However, in evaluating the overall position of the Corporation, non-financial information will also need to be evaluated.

The Statement of Net Position and the Statement of Activities are divided into the following categories:

- Assets and Deferred Outflows of Resources
- Liabilities and Deferred Inflows of Resources
- Net Position (Assets and Deferred Outflows of Resources minus Liabilities and Deferred Inflows of Resources)
- Program Expenses and Revenues
- General Revenues
- Net Position Beginning and End of Year

Reporting on the Corporation's Fund

Governmental Fund

The presentation for the Corporation's only fund, the general fund, focuses on how resources flow into and out of it and the balance that is left at year end and available for spending in future periods. The general fund is reported using the modified accrual of accounting which measures cash and all other financial assets that are expected to be readily converted to cash. The governmental fund statements provide a detailed short-term view of the Corporation's general operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to the Corporation's government constituents. The relationship (or difference) between governmental activities (reported on the Statement of Net Position and the Statement of Activities) and the general fund is reconciled in the financial statements.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County
Management's Discussion and Analysis
December 31, 2021
(Unaudited)

The table below provides a summary of the Corporation's net position for 2021 and 2020:

**TABLE 1
NET POSITION**

	<u>2021</u>	<u>2020</u>
<i>Assets:</i>		
Current and Other Assets	\$ 2,350,945	\$ 942,055
Assets Held for Resale	<u>1,019,716</u>	<u>6,009,630</u>
Total Assets	<u>3,370,661</u>	<u>6,951,685</u>
<i>Liabilities:</i>		
Current and Other Liabilities	<u>1,556,164</u>	<u>125,202</u>
Total Liabilities	<u>1,556,164</u>	<u>125,202</u>
<i>Net Position</i>		
Unrestricted	<u>1,814,497</u>	<u>6,826,483</u>
Total Net Position	<u>\$ 1,814,497</u>	<u>\$ 6,826,483</u>

Cash collected by the Corporation is deposited into a checking account for operating purposes or into an insured cash sweep account. Restricted cash is held in escrow. Cash balance at December 31, 2021 and 2020 was \$2,343,495 and \$878,889, respectively. Cash balance increased by \$1,464,606 as of December 31, 2021 over previous year based on amounts received related to the sale of the Upper Valley Mall property during 2021.

Assets held for resale as of December 31, 2021 decreased by \$4,989,914 compared to 2020 as the Corporation sold the Upper Valley Mall property during 2021.

The increase in current liabilities of \$1,430,962 was mainly due to amounts due to others related to the sale of the Upper Valley Mall property during 2021.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County
 Management's Discussion and Analysis
 December 31, 2021
 (Unaudited)

The table below shows the change in net position for the years ending December 31, 2021 and 2020:

**TABLE 2
 CHANGES IN NET POSITION**

	<u>2021</u>	<u>2020</u>
Revenues		
Program Revenues:		
Charges for Services	\$ 416,027	\$ 917,123
Operating Grants and Contributions	<u>6,494</u>	<u>59,734</u>
Total Program Revenues	<u>422,521</u>	<u>976,857</u>
General Revenues:		
Intergovernmental	180,152	159,801
Other	<u>47,252</u>	<u>52,024</u>
Total General Revenues	<u>227,404</u>	<u>211,825</u>
Total Revenues	<u>649,925</u>	<u>1,188,682</u>
Program Expenses		
Professional and Contract Services	98,294	71,645
Economic Development - Land Reutilization	5,507,069	118,032
Administration	56,543	72,610
Interest Expense	<u>5</u>	<u>-</u>
Total Expenses	<u>5,661,911</u>	<u>262,287</u>
Change in Net Position	(5,011,986)	926,395
Net Position Beginning of Year	<u>6,826,483</u>	<u>5,900,088</u>
Net Position End of Year	<u>\$ 1,814,497</u>	<u>\$ 6,826,483</u>

Governmental Activities

The Corporation's main revenue sources are mall operations and 2.5% of delinquent taxes collected and distributed to the Corporation by the County Treasurer.

Revenues decreased by \$538,757 primarily due to a decrease in the charges for services as the Upper Valley Mall was sold during 2021. Additionally, there was a decrease of \$53,240 in Neighborhood Initiative Program grant revenue earned during 2021 compared with 2020.

The Corporation's expenses increased by \$5,399,624 during 2021 due to the sale of the mall.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County
Management's Discussion and Analysis
December 31, 2021
(Unaudited)

The Corporation's General Fund

This fund is accounted for using the modified accrual basis of accounting. At December 31, 2021 the ending fund balance of the general fund was \$1,814,497 which was a decrease of \$5,011,986 from the balance reported at the beginning of the year. This decrease was the result of costs related to the Upper Valley Mall property that was sold during 2021 .

Capital Assets

As of December 31, 2021 and 2020, the Corporation did not have any capital assets.

Debt Obligations

As of December 31, 2021 and 2020, the Corporation did not have any debt obligations.

Current Financial Related Activities

The Corporation began operations on April 23, 2014. The Corporation is Clark County, Ohio's agent to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in Clark County. The purpose of the Corporation is to strengthen communities in Clark County by returning vacant and abandoned properties to productive use and by supporting strategic residential and commercial demolition activities. The principal operating revenues of the Corporation in the future will continue to be contributions from Clark County's Delinquent Tax and Assessment Collection fund.

Request for Information

This financial report is designed to provide users of the financial statements with a general overview of the Corporation's finances and to show the Corporation's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Nancy Sowards, Fiscal Officer, Clark County Land Reutilization Corporation, 3130 East Main Street, Suite 1A, Springfield, Ohio 45505.

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CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County

Statement of Net Position

December 31, 2021

	<u>Governmental Activities</u>
Assets:	
Cash	\$ 1,671,989
Restricted Cash - Current	671,506
Prepaid Items	7,450
Assets Held for Resale	<u>1,019,716</u>
 Total Assets	 <u>3,370,661</u>
 Liabilities:	
Accounts Payable	34,925
Amounts Due to Others	1,516,830
Unearned Revenue	<u>4,409</u>
 Total Liabilities	 <u>1,556,164</u>
 Net Position:	
Unrestricted	<u>1,814,497</u>
 Total Net Position	 \$ <u><u>1,814,497</u></u>

See accompanying notes to the basic financial statements.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County
Statement of Activities
For the Year Ended December 31, 2021

	Expenses	Program Revenues		Net (Expense) Revenue and Change in Net Position
		Charges for Services	Operating Grants and Contributions	
Governmental Activities:				
Professional and Contract Services	\$ 98,294	\$ -	\$ -	\$ (98,294)
Economic Development - Land Reutilization	5,507,069	416,027	6,494	(5,084,548)
Administration	56,543	-	-	(56,543)
Interest Expense	<u>5</u>	<u>-</u>	<u>-</u>	<u>(5)</u>
Total	<u>\$ 5,661,911</u>	<u>\$ 416,027</u>	<u>\$ 6,494</u>	(5,239,390)
General Revenues:				
Intergovernmental				180,152
Other				<u>47,252</u>
Total General Revenues				<u>227,404</u>
Change in Net Position				(5,011,986)
Net Position at the Beginning of Year				<u>6,826,483</u>
Net Position at the End of Year				<u>\$ 1,814,497</u>

See accompanying notes to the basic financial statements.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County

Balance Sheet

General Fund

December 31, 2021

Assets:

Cash	\$	1,671,989
Restricted Cash - Current		671,506
Prepaid Items		7,450
Assets Held for Resale		<u>1,019,716</u>
Total Assets	\$	<u><u>3,370,661</u></u>

Liabilities:

Accounts Payable	\$	34,925
Amounts Due to Others		1,516,830
Unearned Revenue		<u>4,409</u>
Total Liabilities		<u>1,556,164</u>

Fund Balance:

Nonspendable		1,027,166
Unassigned		<u>787,331</u>
Total Fund Balance		<u>1,814,497</u>
Total Liabilities and Fund Balance	\$	<u><u>3,370,661</u></u>

See accompanying notes to the basic financial statements.

CLARK COUNTY LAND REUTILIZATION CORPORATION
Component Unit of Clark County
Statement of Revenues, Expenditures and Change in Fund Balance
General Fund
For the Year Ended December 31, 2021

Revenues:

Intergovernmental	\$	180,152
Operating Grants		6,494
Property Sales		66,003
Mall Operations		350,024
Other		<u>47,252</u>
 Total Revenues		 <u>649,925</u>

Expenditures:

Professional and Contract Services		98,294
Economic Development - Land Reutilization		5,507,069
Administration		56,543
Debt Service		<u>5</u>
 Total Expenditures		 <u>5,661,911</u>

Net Change in Fund Balance		(5,011,986)
 Fund Balance Beginning of Year		 <u>6,826,483</u>
 Fund Balance End of Year	\$	 <u><u>1,814,497</u></u>

See accompanying notes to the basic financial statements.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2021

1. DESCRIPTION OF THE REPORTING ENTITY

The Clark County Land Reutilization Corporation (the Corporation) is a body corporate and politic authorized by the Board of County Commissioners of Clark County on April 23, 2014 and incorporated on May 13, 2014 under Chapter 1724 of the Ohio Revised Code.

The Corporation's governing body is a five-member Board of Directors, consisting of the County Treasurer, two County Commissioners, one representative of the City of Springfield, and one member representing the townships with populations in excess of 10,000.

The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code. The Corporation is classified as a component unit of Clark County for reporting purposes, in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14 as amended by GASB Statement No. 39 and GASB Statement No. 61.

The financial statements include all agencies, divisions, and operations for which the Corporation is financially accountable. Financial accountability exists if a primary government/component unit appoints a majority of an organization's governing board and is able to impose its will on that organization. Financial accountability may also be deemed to exist if there is a potential for the organization to provide financial benefits to, or impose financial burdens on, the primary government/component unit. On this basis, no governmental organization other than the Corporation itself is included in the financial reporting entity.

Joint Venture

Dillin Clark County Joint Venture, LLC was created by contract during 2020. The purpose of this company is to acquire land for the development of certain property adjacent to the Clark County Fairgrounds and to improve the property. There was no financial activity associated with this joint venture during 2021.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Basis of Presentation

The Corporation's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the Corporation as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the Corporation that are governmental and those that are business-type. The Corporation, however, does not have any business-type activities.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2021

The statement of net position presents the financial condition of the governmental activities of the Corporation at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Corporation's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Corporation, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the Corporation.

Fund Financial Statements

Fund financial statements are designed to present financial information of the Corporation at this more detailed level. The Corporation's general fund is its only governmental fund.

B. Fund Accounting

The Corporation uses fund accounting to segregate cash and investments that are restricted as to use. A fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and attaining certain objectives in accordance with special regulations, restrictions or limitations.

For financial statement presentation purposes, the Corporation's only fund is classified as a governmental fund.

Governmental Funds

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be repaid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following is the Corporation's only governmental fund:

General Fund: The general fund accounts for all financial resources that are received from the County Treasurer from penalties collected on delinquent property taxes and interest on those delinquencies. The general fund balance is available to the Corporation for any purpose provided it is expended or transferred according to the general laws of Ohio.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2021

C. Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the Corporation are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements

The general fund is accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and change in fund balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared; therefore a brief reconciliation is typically presented for the differences between the government-wide statements and the statements for the general fund. There was no reconciliation required in 2021.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded on the financial records and reported on the financial statements. Government-wide statements are prepared using the accrual basis of accounting. The general fund uses the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the Corporation, available means expected to be received within sixty days of year-end.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2021

Non-exchange transactions, in which the Corporation receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Corporation must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Corporation on a reimbursement basis. On the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, grant revenue sources are considered to be both measurable and available at year-end.

Deferred Outflows/Inflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time.

For the year ended December 31, 2021 the Corporation reported no amounts which are classified as deferred inflows or outflows of resources.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, if any, are not recognized in governmental funds.

E. Budgetary Process

The Corporation is not bound by the budgetary laws prescribed by the Ohio Revised Code for taxing governmental entities.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County

Notes to the Basic Financial Statements

For the Year Ended December 31, 2021

F. Federal Income Tax

The Corporation is exempt from federal income tax under Section 115(1) of the Internal Revenue Code.

G. Cash

All monies received by the Corporation are deposited into demand deposit accounts or insured cash sweep account. The Corporation had no investments during the year or at the end of the year.

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond the current year, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which the services are consumed.

I. Assets Held for Resale

Assets held for resale represent properties purchased by or donated to the Corporation. These properties are valued based upon the purchase price plus any costs of maintenance, rehabilitation, or demolition of structures on the properties. The Corporation holds the properties until they are either sold or transferred to a private purchaser, non-profit, or public end-user. Properties may be merged with adjacent parcels for development or green space projects, or the Corporation may sell other lots to the owners of adjacent parcels for a nominal cost. Once the properties are sold or titled back to the community, the Corporation recognizes the accumulated expenses on the operating statement.

J. Accrued Liabilities

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

Governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the fund.

K. Net Position

Net position represents the difference between assets/deferred outflow of resources and liabilities/deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. No restricted net position was reported at year end.

CLARK COUNTY LAND REUTILIZATION CORPORATION

Component Unit of Clark County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2021

L. Intergovernmental Revenue

The Corporation receives operating income through Clark County. This money represents the penalties and interest on current unpaid and delinquent property taxes once these taxes are paid. Pursuant to ORC 321.263, these penalty and interest monies are collected by the County when taxes are paid and then are paid to the Corporation.

M. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Corporation is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Non-spendable Fund Balance – The non-spendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example, inventories and prepaid amounts.

Restricted Fund Balance – The restricted classification is used when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – The committed fund balance classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Corporation’s Board of Directors.

Assigned Fund Balance – Assigned fund balance includes amounts that are constrained by the Corporation’s intent to be used for specific purposes but are neither restricted nor committed.

CLARK COUNTY LAND REUTILIZATION CORPORATION

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Unassigned Fund Balance – Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

The Corporation has not adopted a formal fund balance policy.

The Corporation applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available.

Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

O. Amounts Due to Others

This liability accounts for amounts held in escrow to be paid either to a third party developer or to the Board of Clark County Commissioners as a return of their monetary contribution towards to acquisition of the Upper Valley Mall.

3. DEPOSITS

At December 31, 2021, all of the Corporation's bank balance of \$1,681,353 was covered by Federal Deposit Insurance Corporation (FDIC). Custodial credit risk is the risk that in the event of bank failure the Corporation's deposits may not be returned to it. The Corporation has no policy for custodial credit risk beyond the requirements of State statute.

At December 31, 2021 the Corporation had restricted cash of \$671,506 held in escrow to be paid to either a third party developer or the Board of Clark County Commissioners.

4. DEBT

The Corporation has an available line of credit with a local financial institution in the amount of \$400,000 with no amount drawn as of December 31, 2021.

CLARK COUNTY LAND REUTILIZATION CORPORATION

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5. RISK MANAGEMENT

The Corporation is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2021, the Corporation contracted with Wallace & Turner Insurance for various types of insurance as follows:

Type	Coverage	Provider
General Aggregate	\$2,000,000	Cincinnati Insurance
Products & Completed Op Aggregate	2,000,000	Cincinnati Insurance
Personal & Advertising Injury	1,000,000	Cincinnati Insurance
Each Occurrence	1,000,000	Cincinnati Insurance
Damage to Rented Premises	100,000	Cincinnati Insurance
Medical Expense (any one person)	5,000	Cincinnati Insurance
Automobile Liability	1,000,000	Cincinnati Insurance
Umbrella Liability	4,000,000	Cincinnati Insurance
Property Insurance (multiple buildings)	5,000,000	Cincinnati Insurance
Directors & Officers	2,000,000	Cincinnati Insurance

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years and there was no significant change in insurance coverage from the prior year.

6. TRANSACTIONS WITH CLARK COUNTY

Pursuant to and in accordance with Section 321.261 (B) of the Ohio Revised Code, the Corporation has been authorized by the Clark County Board of Commissioners to receive 2.5% of all collections of delinquent real property, personal property, and manufactured and mobile home taxes that are deposited into the County's Delinquent Tax and Assessment Collection (DTAC) fund and will be available for appropriation by the Corporation to fund operations. For 2021, this amount totaled \$180,152.

Pursuant to a Contract for Services Agreement approved by the Board of Directors, the Corporation incurred \$66,092 personnel and related charges to the Clark County for the year ended December 31, 2021.

7. LITIGATION

The Corporation is involved in a grievance filed at the end of 2021. Although the outcome of any claims is not presently determinable, the resolution of this matter will not have a material adverse effect on the financial statements.

8. COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of

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emergency continues. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Corporation. The impact on the Corporation's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

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OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street
Columbus, Ohio 43215
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(800) 282-0370

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Clark County Land Reutilization Corporation
Clark County
3130 East Main Street, Suite 1A
Springfield, Ohio 45505

To the Board of Directors:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of the Clark County Land Reutilization Corporation, Clark County, (the Corporation) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Corporation's basic financial statements and have issued our report thereon dated June 28, 2022, wherein we noted the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Corporation.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Corporation's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Corporation's internal control. Accordingly, we do not express an opinion on the effectiveness of the Corporation's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Corporation's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Corporation's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Corporation's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Corporation's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber
Auditor of State
Columbus, Ohio

June 28, 2022

OHIO AUDITOR OF STATE KEITH FABER



CLARK COUNTY LAND REUTILIZATION CORPORATION

CLARK COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 7/28/2022

88 East Broad Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov