



OHIO AUDITOR OF STATE  
**KEITH FABER**





**EATON COMMUNITY SCHOOL DISTRICT  
PREBLE COUNTY  
JUNE 30, 2021**

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EATON COMMUNITY SCHOOL DISTRICT  
PREBLE COUNTY  
JUNE 30, 2021

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**INDEPENDENT AUDITOR'S REPORT**

Eaton Community School District  
Preble County  
306 Eaton Lewisburg Road  
Eaton, Ohio 45320

To the Board of Education:

***Report on the Financial Statements***

We have audited the accompanying modified cash-basis financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of Eaton Community School District, Preble County, Ohio (the District), as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with the modified cash accounting basis Note 1 describes. This responsibility includes determining that the modified cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2021, and the respective changes in modified cash financial position and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting basis described in Note 1.

**Accounting Basis**

Ohio Administrative Code § 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 1 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the modified cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

**Emphasis of Matter**

As discussed in Note 15 to the financial statements, during 2021, the District adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 84, *Fiduciary Activities*. We did not modify our opinion regarding this matter.

As discussed in Note 16 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding this matter.

**Other Matters**

*Supplementary Information*

Our audit was conducted to opine on the financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

*Other Information*

We applied no procedures to management's discussion and analysis and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions as listed in the table of contents. Accordingly, we express no opinion or any other assurance on them.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2022, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 28, 2022

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# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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## ***Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2021***

*Unaudited*

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The discussion and analysis of the Eaton Community School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2021. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the financial statements and notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **FINANCIAL HIGHLIGHTS**

#### **Key financial highlights for 2021 are as follows:**

- ❑ In total, net position increased \$1,712,481. Net position of governmental activities increased \$1,706,329, which represents a 7% increase from 2020. Net position of business-type activities increased \$6,152 from 2020.
- ❑ General receipts accounted for \$26,900,501 or 87% of all receipts for governmental activities. Program specific receipts in the form of charges for services and grants and contributions accounted for \$4,059,935 or 13% of total governmental receipts of \$30,960,436.
- ❑ The District had \$28,418,127 in disbursements related to governmental activities; \$3,343,955 of these disbursements were offset by program specific charges for services and operating grants or contributions. General receipts of \$26,900,501 were adequate to provide for these programs.
- ❑ Among major funds, the General Fund had \$23,844,545 in receipts and \$22,856,335 in disbursements. The General Fund's fund balance decreased \$8,647 to \$13,861,269.
- ❑ Net position for the enterprise fund increased \$6,152.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the District's modified cash basis of accounting.

#### **Report Components**

The statement of net position and the statement of activities provide information about the modified cash activities of the District as a whole. Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the District as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns. The notes to the financial statements are an integral part of the District's government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2021***

***Unaudited***

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## **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The District has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the District's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid. As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

## **Government-Wide Statements**

The statement of net position and the statement of activities reflect how the District did financially during the fiscal year, within the limitations of modified cash basis accounting. The statement of net position presents the cash balances and investments of the governmental activities of the District at fiscal year-end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts and interest are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the District's general receipts. These statements report the District's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the District's financial health. Over time, increases or decreases in the District's cash position is one indicator of whether the District's financial health is improving or deteriorating. When evaluating the District's financial condition, you should also consider other nonfinancial factors such as the District's property tax base, the condition of the District's capital assets, the extent of the District's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

The government-wide financial statements of the District are divided into two categories:

*Governmental Activities* – Most of the District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities.

*Business-Type Activities* – These services are provided on a charge for goods or services basis to recover all of the costs of the goods or services provided. The District's food service fund is reported as business-type activities.

## **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's most significant funds, not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2021***

***Unaudited***

***Governmental Funds*** – Most of the District's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the District's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the District's programs. The District's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Proprietary Funds*** – When the District charges customers for the services it provides, these services are generally reported in proprietary funds. When the services are provided to the general public, the activity is reported as an enterprise fund. When the services are provided to other departments of the District, the service is reported as an internal service fund.

### **FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE**

The following table provides a summary of the District's net position for fiscal year 2021 compared to 2020.

|                           | <b>Governmental</b> |                     | <b>Business-type</b> |                | <b>Total</b>        |                     |
|---------------------------|---------------------|---------------------|----------------------|----------------|---------------------|---------------------|
|                           | <b>Activities</b>   |                     | <b>Activities</b>    |                |                     |                     |
|                           | 2021                | Restated<br>2020    | 2021                 | 2020           | 2021                | Restated<br>2020    |
| Cash and Investments      | \$24,808,042        | \$23,101,713        | \$8,311              | \$2,159        | \$24,816,353        | \$23,103,872        |
| <b>Total assets</b>       | <b>24,808,042</b>   | <b>23,101,713</b>   | <b>8,311</b>         | <b>2,159</b>   | <b>24,816,353</b>   | <b>23,103,872</b>   |
| Net position              |                     |                     |                      |                |                     |                     |
| Restricted                | 12,322,307          | 10,050,838          | 0                    | 0              | 12,322,307          | 10,050,838          |
| Unrestricted              | 12,485,735          | 13,050,875          | 8,311                | 2,159          | 12,494,046          | 13,053,034          |
| <b>Total net position</b> | <b>\$24,808,042</b> | <b>\$23,101,713</b> | <b>\$8,311</b>       | <b>\$2,159</b> | <b>\$24,816,353</b> | <b>\$23,103,872</b> |

The District's net position increased 7%. The government-wide unrestricted net position of \$12,494,046 may be used to meet the District's ongoing obligations to citizens and creditors.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2021***

***Unaudited***

Change in Net Position – The following table shows the change in net position for fiscal year 2021 compared to 2020:

|  | <b>Governmental<br/>Activities</b> |                     | <b>Business-type<br/>Activities</b> |                  | <b>Total</b>        |                     |
|--|------------------------------------|---------------------|-------------------------------------|------------------|---------------------|---------------------|
|  | 2021                               | 2020                | 2021                                | 2020             | 2021                | 2020                |
| <b>Receipts</b>                                |                                    |                     |                                     |                  |                     |                     |
| Program Receipts:                              |                                    |                     |                                     |                  |                     |                     |
| Charges for Services and Sales                 | \$755,714                          | \$752,574           | \$64,229                            | \$237,799        | \$819,943           | \$990,373           |
| Operating Grants and Contributions             | 2,211,259                          | 1,557,399           | 651,751                             | 468,002          | 2,863,010           | 2,025,401           |
| Capital Grants and Contributions               | 376,982                            | 0                   | 0                                   | 0                | 376,982             | 0                   |
| <b>Total Program Receipts</b>                  | <b>3,343,955</b>                   | <b>2,309,973</b>    | <b>715,980</b>                      | <b>705,801</b>   | <b>4,059,935</b>    | <b>3,015,774</b>    |
| General receipts:                              |                                    |                     |                                     |                  |                     |                     |
| Property Taxes                                 | 9,358,710                          | 9,047,263           | 0                                   | 0                | 9,358,710           | 9,047,263           |
| Income Taxes                                   | 4,910,843                          | 4,947,217           | 0                                   | 0                | 4,910,843           | 4,947,217           |
| Grants and Entitlements                        | 11,841,707                         | 11,599,958          | 0                                   | 0                | 11,841,707          | 11,599,958          |
| Other  | 789,241                            | 851,005             | 0                                   | 0                | 789,241             | 851,005             |
| <b>Total General Receipts</b>                  | <b>26,900,501</b>                  | <b>26,445,443</b>   | <b>0</b>                            | <b>0</b>         | <b>26,900,501</b>   | <b>26,445,443</b>   |
| <b>Total Receipts</b>                          | <b>30,244,456</b>                  | <b>28,755,416</b>   | <b>715,980</b>                      | <b>705,801</b>   | <b>30,960,436</b>   | <b>29,461,217</b>   |
| <b>Program Disbursements</b>                   |                                    |                     |                                     |                  |                     |                     |
| Instruction                                    | 15,577,542                         | 14,519,924          | 0                                   | 0                | 15,577,542          | 14,519,924          |
| Support Services:                              |                                    |                     |                                     |                  |                     |                     |
| Pupils   | 1,409,863                          | 1,556,408           | 0                                   | 0                | 1,409,863           | 1,556,408           |
| Instructional Staff                            | 359,117                            | 311,762             | 0                                   | 0                | 359,117             | 311,762             |
| Board of Education                             | 20,881                             | 21,604              | 0                                   | 0                | 20,881              | 21,604              |
| Administration                                 | 2,185,028                          | 2,147,344           | 0                                   | 0                | 2,185,028           | 2,147,344           |
| Fiscal Services                                | 820,274                            | 746,779             | 0                                   | 0                | 820,274             | 746,779             |
| Business                                       | 7,200                              | 7,200               | 0                                   | 0                | 7,200               | 7,200               |
| Operation and Maintenance of Plant             | 2,702,449                          | 2,998,873           | 0                                   | 0                | 2,702,449           | 2,998,873           |
| Pupil Transportation                           | 1,428,187                          | 1,589,860           | 0                                   | 0                | 1,428,187           | 1,589,860           |
| Central  | 462,364                            | 418,374             | 0                                   | 0                | 462,364             | 418,374             |
| Non-Instructional Services                     | 52,000                             | 460                 | 0                                   | 0                | 52,000              | 460                 |
| Extracurricular Activities                     | 695,407                            | 618,981             | 0                                   | 0                | 695,407             | 618,981             |
| Capital Outlay                                 | 0                                  | 261,964             | 0                                   | 0                | 0                   | 261,964             |
| Debt Service:                                  |                                    |                     |                                     |                  |                     |                     |
| Principal                                      | 1,590,000                          | 1,720,000           | 0                                   | 0                | 1,590,000           | 1,720,000           |
| Interest and Fiscal Charges                    | 1,107,815                          | 1,143,340           | 0                                   | 0                | 1,107,815           | 1,143,340           |
| Food Service                                   | 0                                  | 0                   | 829,828                             | 874,938          | 829,828             | 874,938             |
| <b>Total Disbursements</b>                     | <b>28,418,127</b>                  | <b>28,062,873</b>   | <b>829,828</b>                      | <b>874,938</b>   | <b>29,247,955</b>   | <b>28,937,811</b>   |
| <b>Change in Net Position Before Transfers</b> | <b>1,826,329</b>                   | <b>692,543</b>      | <b>(113,848)</b>                    | <b>(169,137)</b> | <b>1,712,481</b>    | <b>523,406</b>      |
| Transfers                                      | (120,000)                          | (60,000)            | 120,000                             | 60,000           | 0                   | 0                   |
| <b>Total Change in Net Position</b>            | <b>1,706,329</b>                   | <b>632,543</b>      | <b>6,152</b>                        | <b>(109,137)</b> | <b>1,712,481</b>    | <b>523,406</b>      |
| Beginning Net Position - Restated              | 23,101,713                         | 22,469,170          | 2,159                               | 111,296          | 23,103,872          | 22,580,466          |
| <b>Ending Net Position</b>                     | <b>\$24,808,042</b>                | <b>\$23,101,713</b> | <b>\$8,311</b>                      | <b>\$2,159</b>   | <b>\$24,816,353</b> | <b>\$23,103,872</b> |

### ***Governmental Activities***

Net position of the District's governmental activities increased \$1,706,329. An increase in operating grants and contributions can be attributed to Student Wellness and Success state grant funds, as well as Elementary and Secondary School Emergency Relief funding and Coronavirus Relief funding received through the CARES Act. An increase in general grants and entitlements was the result of an increase in state foundation receipts. Capital grants consisted of donations received for a tennis court improvement project.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

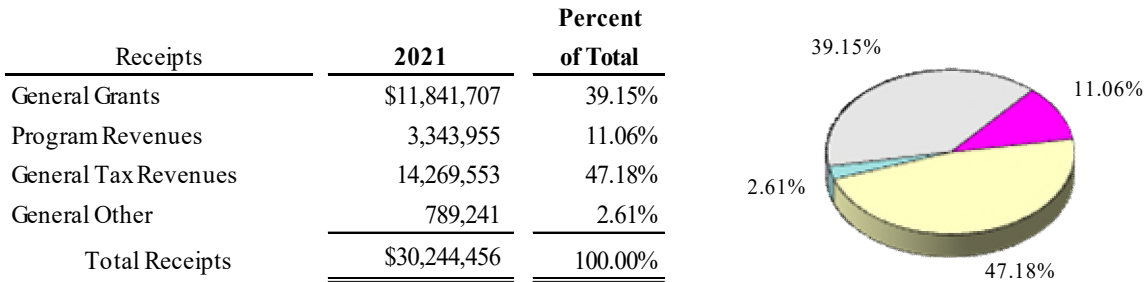
***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2021***

***Unaudited***

An increase in instruction can be attributed to instructional supply purchases as well as increases in instructional salaries and benefits.

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. In general, the overall revenue generated by the levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00. However, the assessed millage for the District has already been reduced to the 20 mill floor. Consequently, the District will receive some increased revenues as property values increase with reappraisals.

Property and income taxes made up 47.18% of receipts for governmental activities in fiscal year 2021. The District's reliance upon tax receipts is demonstrated by the following graph:



### ***Business-Type Activities***

Net position of the business-type activities increased \$6,152. The District offered free breakfast and lunch during fiscal year 2021. In addition, approximately 10% of students attended school remotely during the year. These changes resulted in a decrease in charges for services and sales, which was offset by an increase in federal operating grants.

### **FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS**

The District's governmental funds reported a combined fund balance of \$24,558,039, which is above last year's balance of \$22,617,818. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2021 and 2020.

|                    | <b>Fund Balance<br/>June 30, 2021</b> | <b>Restated<br/>Fund Balance<br/>June 30, 2020</b> | <b>Increase<br/>(Decrease)</b> |
|--------------------|---------------------------------------|--|--------------------------------|
| General            | \$13,861,269                          | \$13,869,916                                       | (\$8,647)                      |
| Bond Retirement    | 8,065,425                             | 6,992,598  | 1,072,827                      |
| Other Governmental | 2,631,345                             | 1,755,304  | 876,041                        |
| Total              | \$24,558,039                          | \$22,617,818                                       | \$1,940,221                    |

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2021***

***Unaudited***

*General Fund* – The District's General Fund balance change was due to many factors. The tables that follow assist in illustrating the financial activities and balance of the General Fund:

|                             | <b>2021</b>     | <b>2020</b>     | <b>Increase</b>   |
|-----------------------------|-----------------|-----------------|-------------------|
|                             | <b>Receipts</b> | <b>Receipts</b> | <b>(Decrease)</b> |
| Taxes                       | \$11,061,882    | \$10,892,056    | \$169,826         |
| Tuition                     | 417,963         | 428,259         | (10,296)          |
| Investment Earnings         | 276,035         | 440,370         | (164,335)         |
| Extracurricular Activities  | 0               | 16,790          | (16,790)          |
| Class Materials and Fees    | 69,590          | 58,988          | 10,602            |
| Intergovernmental - State   | 11,358,364      | 11,154,985      | 203,379           |
| Intergovernmental - Federal | 155,550         | 48,822          | 106,728           |
| Contributions and Donations | 6,398           | 4,400           | 1,998             |
| All Other Revenue           | 498,763         | 374,271         | 124,492           |
| Total                       | \$23,844,545    | \$23,418,941    | \$425,604         |

General Fund receipts increased \$425,604, or 2%. A decrease in investment earnings can mostly be attributed to a decrease in interest rates for invested funds. An increase in intergovernmental receipts was the result of an increase in state foundation receipts.

|                                    | <b>2021</b>          | <b>2020</b>          | <b>Increase</b>   |
|------------------------------------|----------------------|----------------------|-------------------|
|                                    | <b>Disbursements</b> | <b>Disbursements</b> | <b>(Decrease)</b> |
| Instruction                        | \$14,105,024         | \$13,636,192         | \$468,832         |
| Supporting Services:               |                      |                      |                   |
| Pupils                             | 1,123,893            | 1,376,476            | (252,583)         |
| Instructional Staff                | 339,991              | 286,372              | 53,619            |
| Board of Education                 | 20,881               | 21,604               | (723)             |
| Administration                     | 2,159,548            | 2,148,619            | 10,929            |
| Fiscal Services                    | 724,546              | 671,821              | 52,725            |
| Operation and Maintenance of Plant | 1,991,211            | 2,305,017            | (313,806)         |
| Pupil Transportation               | 1,356,159            | 1,591,944            | (235,785)         |
| Central                            | 460,445              | 418,514              | 41,931            |
| Non-Instructional Services         | 0                    | 460                  | (460)             |
| Extracurricular Activities         | 454,684              | 433,325              | 21,359            |
| Debt Service                       |                      |                      |                   |
| Interest and Fiscal Charges        | 119,953              | 119,953              | 0                 |
| Total                              | \$22,856,335         | \$23,010,297         | (\$153,962)       |

General Fund disbursements decreased less than 1% from the prior fiscal year. An increase in instruction can be attributed to instructional supply purchases as well as instructional salaries and benefits. In fiscal year 2021, the salary of the school nurse was paid from the Elementary and Secondary School Emergency Relief Fund. In addition, some reimbursements to the Montgomery County ESC for support services did not occur until fiscal year 2022. These changes resulted in a decrease in pupil support services.

A decrease in operation and maintenance of plant can be attributed to the delay of multiple projects due to the pandemic. The purchase of a school bus in the prior fiscal year, as well as a decrease in the number of drivers needed due to the pandemic resulted in a decrease in disbursements for transportation in the current fiscal year.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2021***

***Unaudited***

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The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2021, the District amended its General Fund budget several times. Original estimated receipts were 14% lower than final estimates. Estimated income tax receipts were initially based on the assumption that businesses may be affected by a shutdown due to the pandemic. Amounts received from the State Foundation were higher than initially estimated, resulting in an increase in intergovernmental-state receipts. Original, final, and actual budget basis disbursements were not materially different.

*Bond Retirement Fund* - The District's Bond Retirement Fund balance increased \$1,072,827, or 15%. Receipts and disbursements were consistent with the prior year.

### **DEBT ADMINISTRATION**

The following table summarizes the District's debt outstanding as of June 30, 2021 and 2020:

|                                     | <u>2021</u>                | <u>2020</u>                |
|-------------------------------------|----------------------------|----------------------------|
| Governmental Activities:            |                            |                            |
| General Obligation Bonds:           |                            |                            |
| School Improvement                  | \$19,040,000               | \$20,630,000               |
| Premium                             | <u>2,093,463</u>           | <u>2,338,266</u>           |
| Total General Obligation Bonds      | 21,133,463                 | 22,968,266                 |
| Qualified School Construction Bonds | <u>5,110,000</u>           | <u>5,110,000</u>           |
| Total Governmental Activities       | <u><u>\$26,243,463</u></u> | <u><u>\$28,078,266</u></u> |

Under current state statutes, the District's general obligation bonded debt issues are subject to a legal limitation based on 9% of the total assessed value of real and personal property. At June 30, 2021, the District's outstanding debt was below the legal limit. Additional information on the District's long-term debt can be found in Note 10.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2021***

***Unaudited***

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### **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Rachel Tait, Treasurer of Eaton Community School District.



## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Statement of Net Position – Modified Cash Basis June 30, 2021***

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|                           | <u>Governmental<br/>Activities</u> | <u>Business-Type<br/>Activities</u> | <u>Total</u>         |
|---------------------------|------------------------------------|-------------------------------------|----------------------|
| <b>Assets:</b>            |                                    |                                     |                      |
| Cash and Cash Equivalents | \$ 8,462,567                       | \$ 8,311                            | \$ 8,470,878         |
| Investments               | 12,650,435                         | 0                                   | 12,650,435           |
| Restricted Assets:        |                                    |                                     |                      |
| Cash and Cash Equivalents | 582,154                            | 0                                   | 582,154              |
| Investments               | 3,112,886                          | 0                                   | 3,112,886            |
| <b>Total Assets</b>       | <u>24,808,042</u>                  | <u>8,311</u>                        | <u>24,816,353</u>    |
| <b>Net Position:</b>      |                                    |                                     |                      |
| Restricted For:           |                                    |                                     |                      |
| Debt Service              | 9,530,595                          | 0                                   | 9,530,595            |
| Other Purposes:           |                                    |                                     |                      |
| Permanently Restricted    | 32,753                             | 0                                   | 32,753               |
| Temporarily Restricted    | 2,758,959                          | 0                                   | 2,758,959            |
| Unrestricted              | 12,485,735                         | 8,311                               | 12,494,046           |
| <b>Total Net Position</b> | <u>\$ 24,808,042</u>               | <u>\$ 8,311</u>                     | <u>\$ 24,816,353</u> |

See accompanying notes to the basic financial statements

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

### ***Statement of Activities – Modified Cash Basis For the Fiscal Year Ended June 30, 2021***

|                                       | Cash<br>Disbursements | Program Cash Receipts             |                                       |                                     |
|---------------------------------------|-----------------------|-----------------------------------|---------------------------------------|-------------------------------------|
|                                       |                       | Charges for<br>Services and Sales | Operating Grants<br>and Contributions | Capital Grants and<br>Contributions |
| <b>Governmental Activities:</b>       |                       |                                   |                                       |                                     |
| Instruction                           | \$ 15,577,542         | \$ 487,553                        | \$ 1,135,725                          | \$ 0                                |
| Support Services:                     |                       |                                   |                                       |                                     |
| Pupils                                | 1,409,863             | 0                                 | 372,007                               | 0                                   |
| Instructional Staff                   | 359,117               | 0                                 | 11,127                                | 0                                   |
| Board of Education                    | 20,881                | 0                                 | 0                                     | 0                                   |
| Administration                        | 2,185,028             | 0                                 | 7,984                                 | 0                                   |
| Fiscal Services                       | 820,274               | 0                                 | 4,050                                 | 0                                   |
| Business                              | 7,200                 | 0                                 | 7,200                                 | 0                                   |
| Operation and Maintenance of Plant    | 2,702,449             | 36,787                            | 367,773                               | 0                                   |
| Pupil Transportation                  | 1,428,187             | 0                                 | 47,171                                | 0                                   |
| Central                               | 462,364               | 0                                 | 0                                     | 0                                   |
| Non-Instructional Services            | 52,000                | 0                                 | 25,964                                | 0                                   |
| Extracurricular Activities            | 695,407               | 231,374                           | 10,236                                | 376,982                             |
| Debt Service:                         |                       |                                   |                                       |                                     |
| Principal Retirement                  | 1,590,000             | 0                                 | 0                                     | 0                                   |
| Interest and Fiscal Charges           | 1,107,815             | 0                                 | 222,022                               | 0                                   |
| <b>Total Governmental Activities</b>  | <b>28,418,127</b>     | <b>755,714</b>                    | <b>2,211,259</b>                      | <b>376,982</b>                      |
| <b>Business-Type Activities:</b>      |                       |                                   |                                       |                                     |
| Food Service                          | 829,828               | 64,229                            | 651,751                               | 0                                   |
| <b>Total Business-Type Activities</b> | <b>829,828</b>        | <b>64,229</b>                     | <b>651,751</b>                        | <b>0</b>                            |
| <b>Totals</b>                         | <b>\$ 29,247,955</b>  | <b>\$ 819,943</b>                 | <b>\$ 2,863,010</b>                   | <b>\$ 376,982</b>                   |

#### **General Cash Receipts**

Property Taxes Levied for:

    General Purposes

    Special Revenue

    Debt Service

Income Taxes

Grants and Entitlements not Restricted to Specific Programs

Investment Earnings

Miscellaneous

Transfers

Total General Cash Receipts

Change in Net Position

Net Position Beginning of Year - Restated

Net Position End of Year

See accompanying notes to the basic financial statements

***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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Net (Disbursements) Receipts  
and Changes in Net Position

| Governmental<br>Activities | Business-Type<br>Activities | Total                  |
|----------------------------|-----------------------------|------------------------|
| \$ (13,954,264)            | \$ 0                        | \$ (13,954,264)        |
| (1,037,856)                | 0                           | (1,037,856)            |
| (347,990)                  | 0                           | (347,990)              |
| (20,881)                   | 0                           | (20,881)               |
| (2,177,044)                | 0                           | (2,177,044)            |
| (816,224)                  | 0                           | (816,224)              |
| 0                          | 0                           | 0                      |
| (2,297,889)                | 0                           | (2,297,889)            |
| (1,381,016)                | 0                           | (1,381,016)            |
| (462,364)                  | 0                           | (462,364)              |
| (26,036)                   | 0                           | (26,036)               |
| (76,815)                   | 0                           | (76,815)               |
| (1,590,000)                | 0                           | (1,590,000)            |
| (885,793)                  | 0                           | (885,793)              |
| <u>(25,074,172)</u>        | <u>0</u>                    | <u>(25,074,172)</u>    |
| 0                          | (113,848)                   | (113,848)              |
| 0                          | (113,848)                   | (113,848)              |
| <u>\$ (25,074,172)</u>     | <u>\$ (113,848)</u>         | <u>\$ (25,188,020)</u> |
| 6,151,039                  | 0                           | 6,151,039              |
| 130,663                    | 0                           | 130,663                |
| 3,077,008                  | 0                           | 3,077,008              |
| 4,910,843                  | 0                           | 4,910,843              |
| 11,841,707                 | 0                           | 11,841,707             |
| 297,441                    | 0                           | 297,441                |
| 491,800                    | 0                           | 491,800                |
| <u>(120,000)</u>           | <u>120,000</u>              | <u>0</u>               |
| <u>26,780,501</u>          | <u>120,000</u>              | <u>26,900,501</u>      |
| 1,706,329                  | 6,152                       | 1,712,481              |
| 23,101,713                 | 2,159                       | 23,103,872             |
| <u>\$ 24,808,042</u>       | <u>\$ 8,311</u>             | <u>\$ 24,816,353</u>   |

***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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***Statement of Assets and Fund Balances – Modified Cash Basis  
Governmental Funds  
June 30, 2021***

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|                            | General              | Bond Retirement     | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|----------------------------|----------------------|---------------------|--------------------------------|--------------------------------|
| <b>Assets:</b>             |                      |                     |                                |                                |
| Cash and Cash Equivalents  | \$ 3,644,286         | \$ 1,936,933        | \$ 2,631,345                   | \$ 8,212,564                   |
| Investments                | 8,204,748            | 4,445,687           | 0                              | 12,650,435                     |
| Restricted Assets:         |                      |                     |                                |                                |
| Cash and Cash Equivalents  | 564,308              | 17,846              | 0                              | 582,154                        |
| Investments                | 1,447,927            | 1,664,959           | 0                              | 3,112,886                      |
| <b>Total Assets</b>        | <b>\$ 13,861,269</b> | <b>\$ 8,065,425</b> | <b>\$ 2,631,345</b>            | <b>\$ 24,558,039</b>           |
| <b>Fund Balances:</b>      |                      |                     |                                |                                |
| Nonspendable               | 0                    | 0                   | 32,753                         | 32,753                         |
| Restricted                 | 2,012,512            | 8,065,425           | 2,211,617                      | 12,289,554                     |
| Committed                  | 471,488              | 0                   | 386,975                        | 858,463                        |
| Assigned                   | 3,025,694            | 0                   | 0                              | 3,025,694                      |
| Unassigned                 | 8,351,575            | 0                   | 0                              | 8,351,575                      |
| <b>Total Fund Balances</b> | <b>\$ 13,861,269</b> | <b>\$ 8,065,425</b> | <b>\$ 2,631,345</b>            | <b>\$ 24,558,039</b>           |

See accompanying notes to the basic financial statements

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities – Modified Cash Basis June 30, 2021***

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|   |               |
|---|---------------|
| <b>Total Governmental Fund Balances</b> | \$ 24,558,039 |
|---|---------------|

*Amounts reported for governmental activities in the  
statement of net position are different because*

The internal service funds are used by management to charge the costs of services to individual funds. The cash and cash equivalents of the internal service funds are included in governmental activities in the statement of net position.

|         |
|---------|
| 250,003 |
| <hr/>   |

***Net Position of Governmental Activities***

|               |
|---------------|
| \$ 24,808,042 |
| <hr/> <hr/>   |

See accompanying notes to the basic financial statements

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

### ***Statement of Receipts, Disbursements and Changes in Fund Balances Governmental Funds – Modified Cash Basis For the Fiscal Year Ended June 30, 2021***

|   | General           | Bond Retirement  | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|-------------------|------------------|--------------------------------|--------------------------------|
| <b>Receipts:</b>  |                   |                  |                                |                                |
| Taxes   | \$ 11,061,882     | \$ 3,077,008     | \$ 130,663                     | \$ 14,269,553                  |
| Tuition   | 417,963           | 0                | 0                              | 417,963                        |
| Investment Earnings   | 276,035           | 21,403           | 3                              | 297,441                        |
| Extracurricular Activities                                    | 0                 | 0                | 231,374                        | 231,374                        |
| Class Materials and Fees                                      | 69,590            | 0                | 0                              | 69,590                         |
| Intermediate Sources  | 0                 | 0                | 26,324                         | 26,324                         |
| Intergovernmental - State                                     | 11,358,364        | 407,235          | 724,837                        | 12,490,436                     |
| Intergovernmental - Federal                                   | 155,550           | 222,022          | 1,139,550                      | 1,517,122                      |
| Contributions and Donations                                   | 6,398             | 0                | 376,982                        | 383,380                        |
| All Other Receipts  | 498,763           | 0                | 14,626                         | 513,389                        |
| <b>Total Receipts</b>   | <b>23,844,545</b> | <b>3,727,668</b> | <b>2,644,359</b>               | <b>30,216,572</b>              |
| <b>Disbursements:</b>   |                   |                  |                                |                                |
| Current:  |                   |                  |                                |                                |
| Instruction   | 14,105,024        | 0                | 1,334,544                      | 15,439,568                     |
| Supporting Services:  |                   |                  |                                |                                |
| Pupils  | 1,123,893         | 0                | 270,616                        | 1,394,509                      |
| Instructional Staff   | 339,991           | 0                | 14,328                         | 354,319                        |
| Board of Education  | 20,881            | 0                | 0                              | 20,881                         |
| Administration  | 2,159,548         | 0                | 7,984                          | 2,167,532                      |
| Fiscal Services   | 724,546           | 76,979           | 12,991                         | 814,516                        |
| Business  | 0                 | 0                | 7,200                          | 7,200                          |
| Operation and Maintenance of Plant                            | 1,991,211         | 0                | 691,172                        | 2,682,383                      |
| Pupil Transportation  | 1,356,159         | 0                | 43,420                         | 1,399,579                      |
| Central   | 460,445           | 0                | 0                              | 460,445                        |
| Non-Instructional Services                                    | 0                 | 0                | 52,000                         | 52,000                         |
| Extracurricular Activities                                    | 454,684           | 0                | 238,804                        | 693,488                        |
| Debt Service:   |                   |                  |                                |                                |
| Principal Retirement  | 0                 | 1,590,000        | 0                              | 1,590,000                      |
| Interest and Fiscal Charges                                   | 119,953           | 987,862          | 0                              | 1,107,815                      |
| <b>Total Disbursements</b>                                    | <b>22,856,335</b> | <b>2,654,841</b> | <b>2,673,059</b>               | <b>28,184,235</b>              |
| Excess (Deficiency) of Receipts<br>Over (Under) Disbursements | 988,210           | 1,072,827        | (28,700)                       | 2,032,337                      |

***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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|  | General              | Bond Retirement     | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|----------------------|---------------------|--------------------------------|--------------------------------|
| <b>Other Financing Sources (Uses):</b>               |                      |                     |                                |                                |
| Sale of Capital Assets                               | 8,800                | 0                   | 0                              | 8,800                          |
| Insurance Proceeds                                   | 19,084               | 0                   | 0                              | 19,084                         |
| Transfers In   | 0                    | 0                   | 43,500                         | 43,500                         |
| Transfers Out  | (163,500)            | 0                   | 0                              | (163,500)                      |
| Advances In  | 378,234              | 0                   | 1,059,475                      | 1,437,709                      |
| Advances Out   | (1,239,475)          | 0                   | (198,234)                      | (1,437,709)                    |
| <b>Total Other Financing Sources (Uses)</b>          | <b>(996,857)</b>     | <b>0</b>            | <b>904,741</b>                 | <b>(92,116)</b>                |
| Net Change in Fund Balance                           | (8,647)              | 1,072,827           | 876,041                        | 1,940,221                      |
| <b>Fund Balances at Beginning of Year - Restated</b> | <b>13,869,916</b>    | <b>6,992,598</b>    | <b>1,755,304</b>               | <b>22,617,818</b>              |
| <b>Fund Balances End of Year</b>                     | <b>\$ 13,861,269</b> | <b>\$ 8,065,425</b> | <b>\$ 2,631,345</b>            | <b>\$ 24,558,039</b>           |

See accompanying notes to the basic financial statements

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## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Reconciliation of the Statement of Receipts, Disbursements and Changes in Fund Balances of Governmental Funds To the Statement of Activities – Modified Cash Basis For the Fiscal Year Ended June 30, 2021***

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Net Change in Fund Balances - Total Governmental Funds \$ 1,940,221

*Amounts reported for governmental activities in the statement of  
activities are different because*

The internal service funds, which are used by management to charge the costs of services to individual funds, are not included in the statement of activities. Governmental fund disbursements and related internal service fund receipts are eliminated. The net receipts (disbursements) of the internal service funds are allocated among the governmental activities.

(233,892)

***Change in Net Position of Governmental Activities***

\$ 1,706,329

See accompanying notes to the basic financial statements

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

***Statement of Receipts, Disbursements and Changes in  
Fund Balance – Budget and Actual (Budgetary Basis)  
General Fund  
For the Fiscal Year Ended June 30, 2021***

|   | Original Budget | Final Budget  | Actual        | Variance with<br>Final Budget<br>Positive<br>(Negative) |
|---|-----------------|---------------|---------------|---|
| <b>Receipts:</b>  |                 |               |               |   |
| Local Sources:  |                 |               |               |   |
| Taxes   | \$ 9,427,383    | \$ 11,061,882 | \$ 11,061,882 | \$ 0  |
| Tuition   | 375,000         | 417,963       | 417,963       | 0   |
| Investment Earnings   | 200,000         | 234,695       | 276,035       | 41,340  |
| Class Material and Fees                                       | 51,000          | 69,489        | 69,590        | 101   |
| Intergovernmental - State                                     | 10,480,677      | 11,358,364    | 11,358,364    | 0   |
| Intergovernmental - Federal                                   | 102,000         | 155,550       | 155,550       | 0   |
| All Other Receipts  | 236,400         | 483,111       | 483,111       | 0   |
| Total Receipts  | 20,872,460      | 23,781,054    | 23,822,495    | 41,441  |
| <b>Disbursements:</b>   |                 |               |               |   |
| Current:  |                 |               |               |   |
| Instruction   | 14,886,608      | 14,399,612    | 14,285,999    | 113,613   |
| Support Services:   |                 |               |               |   |
| Pupils  | 1,352,745       | 1,308,492     | 1,308,491     | 1   |
| Instructional Staff   | 356,073         | 344,425       | 342,500       | 1,925   |
| Board of Education  | 29,954          | 28,974        | 23,356        | 5,618   |
| Administration  | 2,314,390       | 2,238,678     | 2,237,977     | 701   |
| Fiscal Services   | 749,499         | 724,980       | 724,979       | 1   |
| Operation and Maintenance of Plant                            | 2,563,624       | 2,479,758     | 2,428,980     | 50,778  |
| Pupil Transportation  | 1,536,456       | 1,486,193     | 1,486,193     | 0   |
| Central   | 569,275         | 550,652       | 550,649       | 3   |
| Non-Instructional Services                                    | 0               | 0             | 0             | 0   |
| Extracurricular Activities                                    | 476,038         | 460,464       | 460,464       | 0   |
| Debt Service:   |                 |               |               |   |
| Principal Retirement  | 140,000         | 140,000       | 0             | 140,000   |
| Interest and Fiscal Charges                                   | 119,953         | 119,953       | 119,953       | 0   |
| Total Disbursements   | 25,094,615      | 24,282,181    | 23,969,541    | 312,640   |
| Excess (Deficiency) of Receipts<br>Over (Under) Disbursements | (4,222,155)     | (501,127)     | (147,046)     | 354,081   |

***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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|  | Original Budget     | Final Budget         | Actual               | Variance with<br>Final Budget<br>Positive<br>(Negative) |
|--|---------------------|----------------------|----------------------|---|
| <b>Other Financing Sources (Uses):</b>   |                     |                      |                      |   |
| Proceeds from the Sale of Capital Assets | 0                   | 8,800                | 8,800                | 0   |
| Insurance Proceeds                       | 0                   | 19,084               | 19,084               | 0   |
| Transfers In                             | 993,000             | 734,150              | 734,150              | 0   |
| Transfers Out                            | (1,041,448)         | (897,650)            | (897,650)            | 0   |
| Advances In                              | 240,000             | 378,233              | 378,234              | 1   |
| Advances Out                             | (180,000)           | (1,240,583)          | (1,239,475)          | 1,108   |
| Total Other Financing Sources (Uses):    | <u>11,552</u>       | <u>(997,966)</u>     | <u>(996,857)</u>     | <u>1,109</u>  |
| Net Change in Fund Balance               | (4,210,603)         | (1,499,093)          | (1,143,903)          | 355,190   |
| Fund Balance at Beginning of Year        | 13,231,283          | 13,231,283           | 13,231,283           | 0   |
| Prior Year Encumbrances                  | 580,399             | 580,399              | 580,399              | 0   |
| Fund Balance at End of Year              | <u>\$ 9,601,079</u> | <u>\$ 12,312,589</u> | <u>\$ 12,667,779</u> | <u>\$ 355,190</u>                                       |

See accompanying notes to the basic financial statements

***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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***Statement of Fund Net Position – Modified Cash Basis  
Proprietary Funds  
June 30, 2021***

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|   | Business-Type Activities |  |
|---|--------------------------|--|
|   | Enterprise Funds         | Governmental<br>Activities -<br>Internal Service<br>Fund |
|   | Food Service             | Fund   |
| <b>Assets:</b>  |                          |  |
| <i>Current Assets:</i>  |                          |  |
| Cash and Cash Equivalents   | \$ 18,625                | \$ 239,689   |
| <b>Total Assets</b>   | 18,625                   | 239,689  |
| <b>Net Position:</b>  |                          |  |
| Unrestricted  | 18,625                   | 239,689  |
| <b>Total Net Position</b>   | \$ 18,625                | \$ 239,689   |
| Adjustment to reflect the consolidation of internal<br>service fund activities related to enterprise funds. | (10,314)                 |  |
| Total Net Position of Business Type Activities  | \$ 8,311                 |  |

See accompanying notes to the basic financial statements

**EATON COMMUNITY SCHOOL DISTRICT, OHIO**

**Statement of Receipts, Disbursements and Changes in Fund Net Position – Modified Cash Basis**

**Proprietary Funds**

**For the Fiscal Year Ended June 30, 2021**

|  | Business-Type Activities |   |
|--|--------------------------|---|
|  | Enterprise Funds         | Governmental Activities - Internal Service Fund |
|  | Food Service             |   |
| <b>Operating Receipts:</b>   |                          |   |
| Sales  | \$ 64,228                | \$ 0  |
| Interfund Charges  | 0                        | 4,600   |
| <b>Total Operating Receipts</b>  | <b>64,228</b>            | <b>4,600</b>                                    |
| <b>Operating Disbursements:</b>  |                          |   |
| Salaries and Wages   | 325,736                  | 0   |
| Fringe Benefits  | 221,056                  | 0   |
| Contractual Services   | 26,941                   | 812   |
| Supplies and Materials   | 255,215                  | 0   |
| Other Operating Disbursements  | 880                      | 237,680   |
| <b>Total Operating Disbursements</b>   | <b>829,828</b>           | <b>238,492</b>                                  |
| Operating Loss   | (765,600)                | (233,892)                                       |
| <b>Nonoperating Receipts (Disbursements):</b>  |                          |   |
| Operating Grants   | 651,751                  | 0   |
| Investment Earnings  | 1                        | 0   |
| <b>Total Nonoperating Receipts (Disbursements)</b>   | <b>651,752</b>           | <b>0</b>  |
| Loss Before Transfers and Advances   | (113,848)                | (233,892)                                       |
| Transfers In   | 120,000                  | 0   |
| Advances In  | 180,000                  | 0   |
| Advances Out   | (180,000)                | 0   |
| Total Transfers and Advances   | (120,000)                | 0   |
| Change in Net Position   | 6,152                    | (233,892)                                       |
| Net Position Beginning of Year   | 12,473                   | 473,581   |
| Net Position End of Year   | \$ 18,625                | \$ 239,689                                      |
| Change in Net Position of Enterprise Funds   | \$ 6,152                 |   |
| Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. | 0                        |   |
| Change in Net Position of Business Type Activities   | \$ 6,152                 |   |

See accompanying notes to the basic financial statements

# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **A. Reporting Entity**

Eaton Community School District, Ohio (the District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The District is governed by a locally elected five member Board of Education (the Board) which provides educational services. The Board controls the District's instructional support facilities staffed by approximately 104 non-certified and approximately 125 certified teaching personnel and 10 administrative employees providing education to 2,007 students.

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the District are not misleading. The primary government of the District consists of all funds, departments, boards and agencies that are not legally separate from the District. For Eaton Community School District, this includes the agencies and departments that provide the following services: general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. The District is also financially accountable for any organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the District, are accessible to the District and are significant in amount to the District. The District has no component units.

Eaton Community School District participates in three jointly governed organizations, the Southwestern Ohio Computer Association (SWOCA), the Southwestern Ohio Educational Purchasing Council (SOEPC) and the Educational Regional Service System (ERSS). SWOCA provides the data processing services needed by the participating school districts. Butler Tech serves as the fiscal agent. SOEPC obtains prices for quality merchandise and services for participating school districts. ERSS provides support services to improve student achievement. See Note 13 for additional information.

As discussed further in the Basis of Accounting Portion of this note, these financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the modified cash basis of accounting. The following is a summary of the District's significant accounting policies.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

##### **B. Basis of Presentation - Fund Accounting**

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts. The various funds are summarized by type in the basic financial statements.

The following fund types are used by the District:

***Governmental Funds*** - The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The following are the District's major governmental funds:

**General Fund** - This fund is the general operating fund of the District and is used to account for all financial resources except those accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Bond Retirement Fund** - This fund is used for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

***Proprietary Funds*** - The District classifies funds financed primarily from user charges for goods or services as proprietary. Proprietary funds are classified as either enterprise funds or internal service funds.

**Enterprise Fund** - This fund is used to account for food service operations for which a fee is charged to external users for goods or services.

**Internal Service Fund** - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the District on a cost reimbursement basis. The District's only internal service fund, the Employee Benefits HRA Fund, accounts for the accumulation and allocation of costs associated with the employee Health Reimbursement Account plan.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

##### **C. Basis of Presentation – Financial Statements**

The District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-wide Financial Statements** – The Statement of Net Position and the Statement of Activities display information about the District as a whole. Internal service fund activity is eliminated to avoid “doubling up” receipts and disbursements. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

The government-wide statement of net position presents the cash balance of the District at fiscal year end. The government-wide statement of activities presents a comparison between direct disbursements and program receipts for each segment of the business-type activities of the District and for each function or program of the District's governmental activities. Direct disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general receipts of the District.

**Fund Financial Statements** – The District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.



# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **D. Basis of Accounting**

The District's financial statements are prepared using the modified cash basis of accounting. Receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

#### **E. Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation resolution, all of which are prepared on the basis of budgeting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year.

All funds other than custodial funds are legally required to be budgeted and appropriated; however, only the General Fund is required to be reported. The primary level of budgetary control is at the fund level. Supplemental budgetary modifications may only be made by resolution of the Board of Education.

##### **1. Tax Budget**

By January 15, the Superintendent and Treasurer submit an annual operating budget for the following fiscal year to the Board of Education for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by January 20 of each year for the period July 1 to June 30 of the following fiscal year.

##### **2. Estimated Resources**

Prior to March 15, the Board accepts by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's Certificate of Estimated Resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that the total contemplated disbursements from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about July 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during fiscal year 2021.

# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **E. Budgetary Process (Continued)**

##### **3. Appropriations**

A temporary appropriation measure to control disbursements may be passed on or about July 1 of each year for the period July 1 through September 30. An annual appropriation resolution must be passed by October 1 of each year for the period July 1 through June 30. The appropriation resolution establishes spending controls at the fund level. The appropriation resolution may be amended during the year as additional information becomes available, provided that total fund appropriations do not exceed the current estimated resources as certified. The allocation of appropriations among departments and objects within a fund may be modified during the year with approval of the Board. During the year, several supplemental appropriations were necessary to budget the use of contingency funds. Administrative control is maintained through the establishment of more detailed line-item budgets. The budgetary figures which appear in the "Statement of Receipts, Disbursements, and Changes in Fund Balances-Budget and Actual" are provided on the budgetary basis to provide a comparison of actual results to the final budget, including all amendments and modifications.

##### **4. Lapsing of Appropriations**

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

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# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **E. Budgetary Process (Continued)**

##### **5. Basis of Budgeting**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General Fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances, which are treated as cash disbursements (budgetary basis) rather than as restricted, committed or assigned fund balance (cash basis). The following table summarizes the adjustments necessary to reconcile the modified cash basis statements to the budgetary basis statements for the General Fund:

| Net Change in Fund Balance     | General<br>Fund |
|--------------------------------|-----------------|
| Cash Basis (as reported)       | (\$8,647)       |
| Perspective Difference-        |                 |
| Budgeted Special Revenue Funds |                 |
| reclassified as General Fund   | (11,341)        |
| Encumbrances Outstanding       | (1,123,915)     |
| Budget Basis                   | (\$1,143,903)   |

#### **F. Cash and Cash Equivalents**

During fiscal year 2021, cash and cash equivalents included amounts in demand deposits, money market mutual funds, commercial paper and treasury bills with original maturities of three months or less, and the State Treasury Asset Reserve (STAR Ohio). STAR Ohio is a very liquid investment and is reported as a cash equivalent in the basic financial statements. The District also invests in STAR Plus, a federally insured cash account powered by the Federally Insured Cash Account (FICA) program. STAR Plus enables political subdivisions to generate a competitive yield on cash deposits in a network of carefully selected FDIC-insured banks via a single, convenient account. All deposits with STAR Plus have full FDIC insurance, with no term commitment on deposits. The District pools its cash for investment and resource management purposes. See Note 4, “Cash, Cash Equivalents and Investments.”

#### **G. Investments**

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **G. Investments** (Continued)

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. During fiscal year 2021, investment purchases were limited to certificates of deposit, STAR Ohio and federal agency securities. The District records all its investments at cost except for STAR Ohio. See Note 4, "Cash, Cash Equivalents and Investments."

The District's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the District. The District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value. For fiscal year 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

#### **H. Inventory and Prepaid Items**

The District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### **I. Capital Assets**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### **J. Long-Term Obligations**

The District's modified cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid.

#### **K. Accumulated Leave**

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's modified cash basis of accounting.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

##### **L. Net Position**

Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net position is available.

##### **M. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** - The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

***Restricted*** – The fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

***Committed*** - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education. Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the District Board of Education.

***Unassigned*** - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

##### **M. Fund Balance** (Continued)

The District applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

##### **N. Employer Contributions to Cost-Sharing Pension Plans**

The District recognizes the disbursements for employer contributions to cost-sharing pension plans when they are paid. The employer contributions include portions for pension benefits and for postretirement health care benefits.

##### **O. Pensions/Other Postemployment Benefits**

For purposes of measuring the net pension/OPEB liability, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

##### **P. Interfund Receivables/Payables**

The District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

##### **Q. Interfund Transactions**

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Interfund transfers between governmental funds are eliminated on the Statement of Activities. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

##### **R. Restricted Assets**

Restricted assets in the General Fund and Bond Retirement Fund represent cash and cash equivalents whose use is limited by legal requirements. Restricted assets include amounts required by statute to be set-aside by the District for the acquisition of capital assets and by debt covenants for a sinking fund.

##### **S. Operating Receipts and Disbursements**

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the fund's principal services. Operating disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as nonoperating.

#### **NOTE 2 - COMPLIANCE**

***Financial Reporting*** - Ohio Administrative Code, Section 117-2-03 (B), requires the District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the District prepared its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, deferred inflows/outflows, and disclosures that, while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

#### **NOTE 3 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

| <u>Fund Balances</u>             | <u>General<br/>Fund</u> | <u>Bond<br/>Retirement<br/>Fund</u> | <u>Other<br/>Governmental<br/>Funds</u> | <u>Total<br/>Governmental<br/>Funds</u> |
|----------------------------------|-------------------------|-------------------------------------|---|---|
| Nonspendable:                    |                         |                                     |   |   |
| Endowments                       | \$0                     | \$0                                 | \$32,753                                | \$32,753                                |
| Total Nonspendable               | <u>0</u>                | <u>0</u>                            | <u>32,753</u>                           | <u>32,753</u>                           |
| Restricted:                      |                         |                                     |   |   |
| Capital Acquisition              | \$547,065               | \$0                                 | \$0                                     | \$547,065                               |
| Career Tech                      | 277                     | 0                                   | 0                                       | 277                                     |
| Classroom Facilities Maintenance | 0                       | 0                                   | 955,345                                 | 955,345                                 |
| Extracurricular Activities       | 0                       | 0                                   | 340,917                                 | 340,917                                 |
| Student Wellness and Success     | 0                       | 0                                   | 375,659                                 | 375,659                                 |
| Race to the Top                  | 0                       | 0                                   | 9,871                                   | 9,871                                   |
| Special Education                | 0                       | 0                                   | 1,838                                   | 1,838                                   |
| Safety and Security Improvements | 0                       | 0                                   | 17,700                                  | 17,700                                  |
| Student Support and Enrichment   | 0                       | 0                                   | 2,639                                   | 2,639                                   |
| Coronavirus Relief               | 0                       | 0                                   | 475,113                                 | 475,113                                 |
| Other Purposes                   | 0                       | 0                                   | 32,535                                  | 32,535                                  |
| Debt Service Payments            | 1,465,170               | 8,065,425                           | 0                                       | 9,530,595                               |
| Total Restricted                 | <u>2,012,512</u>        | <u>8,065,425</u>                    | <u>2,211,617</u>                        | <u>12,289,554</u>                       |
| Committed:                       |                         |                                     |   |   |
| Textbook and Instruction Support | 471,488                 | 0                                   | 0                                       | 471,488                                 |
| Capital Improvements             | 0                       | 0                                   | 386,975                                 | 386,975                                 |
| Total Committed                  | <u>471,488</u>          | <u>0</u>                            | <u>386,975</u>                          | <u>858,463</u>                          |
| Assigned:                        |                         |                                     |   |   |
| Projected Budgetary Deficit      | 1,855,190               | 0                                   | 0                                       | 1,855,190                               |
| Encumbrances                     | 717,089                 | 0                                   | 0                                       | 717,089                                 |
| Debt Service Payments            | 453,415                 | 0                                   | 0                                       | 453,415                                 |
| Total Assigned                   | <u>3,025,694</u>        | <u>0</u>                            | <u>0</u>                                | <u>3,025,694</u>                        |
| Unassigned                       | <u>8,351,575</u>        | <u>0</u>                            | <u>0</u>                                | <u>8,351,575</u>                        |
| Total Fund Balances              | <u>\$13,861,269</u>     | <u>\$8,065,425</u>                  | <u>\$2,631,345</u>                      | <u>\$24,558,039</u>                     |

#### **NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents and investments.

Statutes require the classification of funds held by the District into three categories. Category 1 consists of “active” funds - those funds required to be kept in a “cash” or “near cash” status for immediate use by the District. Such funds must be maintained either as cash in the District Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.



## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

Category 2 consists of “inactive” funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

Category 3 consists of “interim” funds - those funds which are not needed for immediate use but, which will be needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and
- The State Treasury Asset Reserve of Ohio (STAR Ohio).
- Certain bankers’ acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

##### **A. Deposits**

Custodial credit risk is the risk that in the event of bank failure, the District's deposits may not be returned to it. The District has no deposit policy for custodial risk beyond the requirements of State statute.

Ohio law requires that deposits be either insured or be protected by eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

At year end the carrying amount of the District's deposits was \$5,843,781 and the bank balance was \$5,959,574. Federal Depository Insurance covered \$576,759 of the bank balance and \$5,382,815 was uninsured and exposed to custodial risk and was collateralized with securities held in the Ohio Pooled Collateral System.

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## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

#### **NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

##### **B. Investments**

The District's investments at June 30, 2021 were as follows:

|                          | Cost                | Credit Rating                        | Concentration of<br>Credit Risk | Investment Maturities (in Years) |                    |                    |
|--------------------------|---------------------|--------------------------------------|---------------------------------|----------------------------------|--------------------|--------------------|
|                          |                     |                                      |                                 | less than 1                      | 1-3 years          | 3-5 years          |
| STAR Ohio                | \$3,170,268         | AAAm <sup>2</sup>                    | 16.71%                          | \$3,170,268                      | \$0                | \$0                |
| Money Market Funds       | 38,983              | Aaa <sup>1</sup> , AA+ <sup>2</sup>  | 0.21%                           | 38,983                           | 0                  | 0                  |
| FHLB                     | 917,843             | Aaa <sup>1</sup> , AA+ <sup>2</sup>  | 4.84%                           | 0                                | 250,000            | 667,843            |
| FFCB                     | 1,855,156           | Aaa <sup>1</sup> , AA <sup>2</sup>   | 9.78%                           | 0                                | 0                  | 1,855,156          |
| FNMA                     | 1,389,122           | Aaa <sup>1</sup> , AA+ <sup>2</sup>  | 7.32%                           | 0                                | 349,038            | 1,040,084          |
| FHLMC                    | 499,340             | Aaa <sup>1</sup> , AA+ <sup>2</sup>  | 2.63%                           | 0                                | 499,340            | 0                  |
| Marketable CD's          | 7,282,879           | AAA <sup>3</sup>                     | 38.38%                          | 2,713,759                        | 4,344,795          | 224,325            |
| Bank Commercial Paper    | 3,818,981           | P-1 <sup>1</sup> , A-1+ <sup>2</sup> | 20.13%                          | 3,818,981                        | 0                  | 0                  |
| <b>Total Investments</b> | <b>\$18,972,572</b> |                                      | <b>100.00%</b>                  | <b>\$9,741,991</b>               | <b>\$5,443,173</b> | <b>\$3,787,408</b> |

<sup>1</sup> Moody's Investor Service

<sup>2</sup> Standard & Poor's

<sup>3</sup> All are fully FDIC insured and therefore have an implied AAA credit rating

*Interest Rate Risk* – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date. The District has no policy that limits investment purchases beyond the requirements of the Ohio Revised Code.

*Investment Credit Risk* – The District has no investment policy that limits its investment choices other than the limitation of State statute for “interim” funds described previously.

*Concentration of Credit Risk* – The District places no limit on the amount the District may invest in one issuer. The allocation of investments is detailed in the table above.

*Custodial Credit Risk* – For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Of the District's investment in repurchase agreements, the entire balance is collateralized by underlying securities pledged by the investment's counterparty, not in the name of the District. The District has no policy on custodial credit risk and is governed by Ohio Revised Code as described under Deposits.

***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2021***

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**NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

**C. Reconciliation of Cash, Cash Equivalents and Investments**

The classification of cash, cash equivalents and investments on the financial statements is based on criteria set forth in GASB Statement No. 9. Certificates of deposit with an original maturity of three months or less are treated as cash equivalents. The classification of cash and cash equivalents (deposits) for purposes of this note are based on criteria set forth in GASB Statement No. 3.

|                           | <u>Cash and Cash<br/>Equivalents</u> | <u>Investments</u>         |
|---------------------------|--------------------------------------|----------------------------|
| Per Financial Statements  | \$9,053,032                          | \$15,763,321               |
| Money Market Mutual Funds | (38,983)                             | 38,983                     |
| STAR Ohio                 | <u>(3,170,268)</u>                   | <u>3,170,268</u>           |
| Per GASB Statement No. 3  | <u><u>\$5,843,781</u></u>            | <u><u>\$18,972,572</u></u> |

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# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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### **NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the District. Real property tax revenue received in calendar year 2021 represents collections of calendar year 2020 taxes. Real property taxes received in calendar year 2021 were levied after April 1, 2020, on the assessed values listed as of January 1, 2020, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2021 represents collections of calendar year 2020 taxes. Public utility real and tangible personal property taxes received in calendar year 2021 became a lien December 31, 2019, were levied after April 1, 2020 and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The District receives property taxes from Preble County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2021, are available to finance fiscal year 2021 operations. The amount available to be advanced can vary based on the date the tax bills are sent. The assessed values upon which the fiscal year 2021 receipts were based are:

|  | 2020 Second Half<br>Collections | 2021 First Half<br>Collections |
|--|---------------------------------|--------------------------------|
| Agricultural/Residential and Other Real Estate | \$312,938,220                   | \$313,660,500                  |
| Public Utility Personal                        | 10,373,670                      | 11,137,830                     |
| Total Assessed Value                           | <u>\$323,311,890</u>            | <u>\$324,798,330</u>           |
| Tax rate per \$1,000 of assessed valuation     | \$42.90                         | \$42.90                        |

### **NOTE 6 - INCOME TAXES**

The District levies a voted tax of 1.5 percent for general operations on the income of residents. The tax was effective in 1993 and 0.75 percent will expire on December 31, 2025. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax receipts are recorded in the General Fund.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 7 - INTERFUND ACTIVITY**

##### **A. Transfers**

Following is a summary of transfers in and out for all funds for fiscal year 2021:

| <u>Fund</u>                 | <u>Transfers In</u> | <u>Transfers Out</u> |
|-----------------------------|---------------------|----------------------|
| Governmental Funds          |                     |                      |
| General Fund                | \$0                 | \$163,500            |
| Nonmajor Governmental Funds | 43,500              | 0                    |
| Total Governmental Funds    | 43,500              | 163,500              |
| Proprietary Funds           |                     |                      |
| Food Service Fund           | 120,000             | 0                    |
| Total All Funds             | <u>\$163,500</u>    | <u>\$163,500</u>     |

Transfers from the General Fund were used to provide additional resources for the nonmajor governmental funds and food service fund.

##### **B. Advances**

Following is a summary of advances in and out for all funds for June 30, 2021:

|                             | <u>Advances In</u> | <u>Advances Out</u> |
|-----------------------------|--------------------|---------------------|
| Governmental Funds          |                    |                     |
| General Fund                | \$378,234          | \$1,239,475         |
| Nonmajor Governmental Funds | 1,059,475          | 198,234             |
| Total Governmental Funds    | 1,437,709          | 1,437,709           |
| Proprietary Funds           |                    |                     |
| Food Service Fund           | 180,000            | 180,000             |
| Total All Funds             | <u>\$1,617,709</u> | <u>\$1,617,709</u>  |

Advances are used to temporarily provide operating resources to funds with the expectation the resources will be repaid once monies are available in the funds receiving the advance.

#### **NOTE 8- DEFINED BENEFIT PENSION PLANS**

All of the District's full-time employees participate in one of two separate retirement systems which are cost-sharing, multiple-employer defined benefit pension plans.

***Net Pension Liability*** - The net pension liability is not reported in the accompanying financial statements. The net pension liability has been disclosed below. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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### **NOTE 8- DEFINED BENEFIT PENSION PLANS (Continued)**

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

|  | <u>SERS</u>        | <u>STRS</u>        | <u>Total</u> |
|--|--------------------|--------------------|--------------|
| Proportionate Share of the Net Pension Liability | \$6,143,973        | \$18,438,712       | \$24,582,685 |
| Proportion of the Net Pension Liability-2021     | 0.092891%          | 0.076204%          |              |
| Proportion of the Net Pension Liability-2020     | <u>0.098554%</u>   | <u>0.077566%</u>   |              |
| Change in Proportionate Share                    | <u>(0.005663%)</u> | <u>(0.001362%)</u> |              |

#### **A. School Employee Retirement System**

***Plan Description*** – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

### **NOTE 8- DEFINED BENEFIT PENSION PLANS (Continued)**

#### **A. School Employee Retirement System (Continued)**

Age and service requirements for retirement are as follows:

|                              | Eligible to<br>Retire on or before<br>August 1, 2017 *                          | Eligible to<br>Retire on or after<br>August 1, 2017                                  |
|------------------------------|---|--|
| Full Benefits                | Any age with 30 years of service credit   | Age 67 with 10 years of service credit; or<br>Age 57 with 30 years of service credit |
| Actuarially Reduced Benefits | Age 60 with 5 years of service credit<br>Age 55 with 25 years of service credit | Age 62 with 10 years of service credit; or<br>Age 60 with 25 years of service credit |

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Effective January 1, 2018, cost-of-living adjustment (COLA) changed from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%. The Board has enacted a three-year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018. HB 49 also provided the SERS Retirement Board with the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W; however, any adjustment above or below CPI-W could only be enacted if the system's actuary determines it would not materially impair the fiscal integrity of the system, or is necessary to preserve the fiscal integrity of the system.

**Funding Policy** – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 14 percent. No amount was allocated to the Health Care Fund.

The District's contractually required contribution to SERS was \$471,624 for fiscal year 2021.

**Actuarial Assumptions** - SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.



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## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 8- DEFINED BENEFIT PENSION PLANS (Continued)**

##### **A. School Employee Retirement System (Continued)**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

|  |   |
|--|---|
| Wage Inflation                               | 3.00 percent  |
| Future Salary Increases, including inflation | 3.50 percent to 18.20 percent                               |
| COLA or Ad Hoc COLA                          | 2.5 percent   |
| Investment Rate of Return                    | 7.50 percent net of investment expense, including inflation |
| Actuarial Cost Method                        | Entry Age Normal  |

For 2020, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disable members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed June 30, 2015.

Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

**EATON COMMUNITY SCHOOL DISTRICT, OHIO**

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**Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2021**

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**NOTE 8- DEFINED BENEFIT PENSION PLANS (Continued)**

**A. School Employee Retirement System (Continued)**

| <u>Asset Class</u>     | <u>Target<br/>Allocation</u> | <u>Long Term Expected<br/>Real Rate of Return</u> |
|------------------------|------------------------------|---|
| Cash                   | 2.00 %                       | 1.85 %  |
| US Stocks              | 22.50                        | 5.75  |
| Non-US Stocks          | 22.50                        | 6.50  |
| Fixed Income           | 19.00                        | 2.85  |
| Private Equity         | 12.00                        | 7.60  |
| Real Assets            | 17.00                        | 6.60  |
| Multi-Asset Strategies | 5.00                         | 6.65  |
| <b>Total</b>           | <b>100.00 %</b>              |   |

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

|   | <u>1% Decrease<br/>(6.50%)</u> | <u>Current<br/>Discount Rate<br/>(7.50%)</u> | <u>1% Increase<br/>(8.50%)</u> |
|---|--------------------------------|--|--------------------------------|
| School District's proportionate share<br>of the net pension liability | \$8,416,493                    | \$6,143,973                                  | \$4,237,286                    |

**Assumption and Benefit Changes Since the Prior Measurement Date** - There were no changes in assumptions or benefit terms since the prior measurement date.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 8- DEFINED BENEFIT PENSION PLANS (Continued)**

##### **B. State Teachers Retirement System**

***Plan Description*** –District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, cost-of-living adjustment (COLA) was reduced to 0%. Members are eligible to retire at age 60 with five year of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five year of service on August 1, 2026.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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### **NOTE 8- DEFINED BENEFIT PENSION PLANS (Continued)**

#### **B. State Teachers Retirement System (Continued)**

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

***Funding Policy*** – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2021, the employer rate was 14% and the member rate was 14% of covered payroll. The fiscal year 2021 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$1,287,768 for fiscal year 2021.

***Actuarial Assumptions*** - Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020 actuarial valuation, compared with July 1, 2019 are presented below:

|                                      | <u>July 1, 2020</u>  | <u>July 1, 2019</u>  |
|--------------------------------------|--|--|
| Inflation                            | 2.50 percent   | 2.50 percent   |
| Projected salary increases           | 12.50 percent at age 20 to<br>2.50 percent at age 65             | 12.50 percent at age 20 to<br>2.50 percent at age 65             |
| Investment Rate of Return            | 7.45 percent, net of investment<br>expenses, including inflation | 7.45 percent, net of investment<br>expenses, including inflation |
| Discount Rate                        | 7.45 percent   | 7.45 percent   |
| Payroll Increases                    | 3 percent  | 3 percent  |
| Cost-of-Living Adjustments<br>(COLA) | 0.0 percent, effective July 1, 2017                              | 0.0 percent, effective July 1, 2017                              |

# EATON COMMUNITY SCHOOL DISTRICT, OHIO

## Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

### NOTE 8- DEFINED BENEFIT PENSION PLANS (Continued)

#### B. State Teachers Retirement System (Continued)

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

| <u>Asset Class</u>   | <u>Target Allocation</u> | <u>Long Term Expected Rate of Return</u> |
|----------------------|--------------------------|--|
| Domestic Equity      | 28.00 %                  | 7.35 %                                   |
| International Equity | 23.00                    | 7.55                                     |
| Alternatives         | 17.00                    | 7.09                                     |
| Fixed Income         | 21.00                    | 3.00                                     |
| Real Estate          | 10.00                    | 6.00                                     |
| Liquidity Reserves   | 1.00                     | 2.25                                     |
| Total                | <u>100.00 %</u>          |  |

**Discount Rate** - The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2020.

**EATON COMMUNITY SCHOOL DISTRICT, OHIO**

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**Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2021**

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**NOTE 8- DEFINED BENEFIT PENSION PLANS (Continued)**

**B. State Teachers Retirement System (Continued)**

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

|  | 1% Decrease<br>(6.45%) | Current<br>Discount Rate<br>(7.45%) | 1% Increase<br>(8.45%) |
|--|------------------------|-------------------------------------|------------------------|
| District's proportionate share<br>of the net pension liability | \$26,253,516           | \$18,438,712                        | \$11,816,317           |

**Assumption and Benefit Changes Since the Prior Measurement Date** - There were no changes in assumptions or benefit terms since the prior measurement date.

**NOTE 9- OTHER POSTEMPLOYMENT BENEFITS**

**Net OPEB Liability (Asset)** - The net OPEB liability (asset) is not reported in the accompanying financial statements. The net OPEB liability (asset) has been disclosed below. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB is provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net OPEB liability (asset) represents the District's proportionate share of each plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each plan's fiduciary net position. The net OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including OPEB.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 9- OTHER POSTEMPLOYMENT BENEFITS (Continued)**

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability (asset). Resulting adjustments to the net OPEB liability (asset) would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The net OPEB liability (asset) was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability (asset) was based on the District's share of contributions to the pension and OPEB plans relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

|   | <u>SERS</u>        | <u>STRS</u>        | <u>Total</u> |
|---|--------------------|--------------------|--------------|
| Proportionate Share of the Net OPEB Liability (Asset) | \$2,051,667        | (\$1,339,288)      | \$712,379    |
| Proportion of the Net OPEB Liability (Asset) -2021    | 0.094402%          | 0.076204%          |              |
| Proportion of the Net OPEB Liability (Asset) -2020    | <u>0.097275%</u>   | <u>0.077566%</u>   |              |
| Change in Proportionate Share                         | <u>(0.002873%)</u> | <u>(0.001362%)</u> |              |

#### **A. School Employee Retirement System**

***Plan Description*** – The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 9- OTHER POSTEMPLOYMENT BENEFITS (Continued)**

##### **A. School Employee Retirement System (Continued)**

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

***Funding Policy*** – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2021, 0.0 percent of covered payroll was contributed to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer’s SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the District’s surcharge obligation was \$51,233.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District’s contractually required contribution to SERS was \$51,233 for fiscal year 2021.

***Actuarial Assumptions*** - SERS’ total OPEB liability was determined by their actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee’s entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.



## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 9- OTHER POSTEMPLOYMENT BENEFITS (Continued)**

##### **A. School Employee Retirement System (Continued)**

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

|  |   |
|--|---|
| Wage Inflation   | 3.00 percent  |
| Future Salary Increases, including inflation   | 3.50 percent to 18.20 percent                               |
| Investment Rate of Return  | 7.50 percent net of investment expense, including inflation |
| Municipal Bond Index Rate:   |   |
| Measurement Date   | 2.45 percent  |
| Prior Measurement Date   | 3.13 percent  |
| Single Equivalent Interest Rate, net of plan investment expense, including price inflation |   |
| Measurement Date   | 2.63 percent  |
| Prior Measurement Date   | 3.22 percent  |
| Medical Trend Assumption   |   |
| Medicare - Measurement Date  | 5.25 to 4.75 percent  |
| Pre-Medicare - Measurement Date  | 7.00 to 4.75 percent  |
| Medicare - Prior Measurement Date  | 5.25 to 4.75 percent  |
| Pre-Medicare - Prior Measurement Date  | 7.00 to 4.75 percent  |

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2021***

**NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**A. School Employee Retirement System (Continued)**

| <u>Asset Class</u>     | <u>Target<br/>Allocation</u> | <u>Long Term Expected<br/>Real Rate of Return</u> |
|------------------------|------------------------------|---|
| Cash                   | 2.00 %                       | 1.85 %  |
| US Stocks              | 22.50                        | 5.75  |
| Non-US Stocks          | 22.50                        | 6.50  |
| Fixed Income           | 19.00                        | 2.85  |
| Private Equity         | 12.00                        | 7.60  |
| Real Assets            | 17.00                        | 6.60  |
| Multi-Asset Strategies | 5.00                         | 6.65  |
| Total                  | <u>100.00 %</u>              |   |

***Discount Rate*** - The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63%. The discount rate used to measure the total OPEB liability at June 30, 2019 was 3.22%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45%, as of June 30, 2020 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

***Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rates*** – The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

|  | 1% Decrease<br>(1.63%) | Current<br>Discount Rate<br>(2.63%) | 1% Increase<br>(3.63%) |
|--|------------------------|-------------------------------------|------------------------|
| School District's proportionate share<br>of the net OPEB liability | \$2,511,189            | \$2,051,667                         | \$1,686,347            |

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

#### **NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (Continued)**

##### **A. School Employee Retirement System (Continued)**

|  | 1% Decrease<br>(6.00% Decreasing<br>to 3.75%) | Current<br>Trend Rate<br>(7.00% Decreasing<br>to 4.75%) | 1% Increase<br>(8.00% Decreasing<br>to 5.75%) |
|--|---|---|---|
| School District's proportionate share<br>of the net OPEB liability | \$1,615,531                                   | \$2,051,667   | \$2,634,891                                   |

##### **B. State Teachers Retirement System**

***Plan Description*** – The District contributes to the cost sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians’ fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

***Funding Policy*** – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2021, STRS Ohio allocated employer contributions equal to zero percent of covered payroll to the Health Care Stabilization Fund.

The District’s contractually required contribution to STRS was \$0 for fiscal year 2021.

***Actuarial Assumptions*** - The total OPEB liability in the June 30, 2020 and 2019 actuarial valuations was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                                      | June 30, 2020   | June 30, 2019   |
|--------------------------------------|---|---|
| Inflation                            | 2.50%   | 2.50%   |
| Projected salary increases           | 12.50% at age 20 to<br>2.50% at age 65                    | 12.50% at age 20 to<br>2.50% at age 65                    |
| Investment Rate of Return            | 7.45%, net of investment<br>expenses, including inflation | 7.45%, net of investment<br>expenses, including inflation |
| Payroll Increases                    | 3.00%   | 3.00%   |
| Cost-of-Living Adjustments<br>(COLA) | 0.0%, effective July 1, 2017                              | 0.0%, effective July 1, 2017                              |
| Blended Discount Rate of Return      | 7.45%   | 7.45%   |
| Health Care Cost Trends:             |   |   |
| Pre-Medicare                         | 5.00% to 6.50% initial, 4.0% ultimate                     | 5.87% to 7.73% initial, 4.0% ultimate                     |
| Medicare                             | (6.69%) to 11.87% initial, 4.0% ultimate                  | 4.93% to 9.62% initial, 4.0% ultimate                     |

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (Continued)**

##### **B. State Teachers Retirement System (Continued)**

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

**Benefit Term Changes Since the Prior Measurement Date** - There was no change to the claims costs process. Claim curves were updated to reflect the projected FYE 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

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**EATON COMMUNITY SCHOOL DISTRICT, OHIO**

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2021***

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**NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**B. State Teachers Retirement System (Continued)**

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| <u>Asset Class</u>   | <u>Target<br/>Allocation</u> | <u>Long-Term Expected<br/>Rate of Return *</u> |
|----------------------|------------------------------|--|
| Domestic Equity      | 28.00 %                      | 7.35 %   |
| International Equity | 23.00                        | 7.55   |
| Alternatives         | 17.00                        | 7.09   |
| Fixed Income         | 21.00                        | 3.00   |
| Real Estate          | 10.00                        | 6.00   |
| Liquidity Reserves   | 1.00                         | 2.25   |
| Total                | <u>100.00 %</u>              |  |

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

***Discount Rate*** - The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan assets of 7.45% was used to measure the total OPEB liability as of June 30, 2020.

**EATON COMMUNITY SCHOOL DISTRICT, OHIO**

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**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2021**

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**NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**B. State Teachers Retirement System (Continued)**

***Sensitivity of the District's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount and Health Care Cost Trend Rates*** – The net OPEB liability (asset) is sensitive to changes in the discount and health care cost trend rates. To illustrate the potential impact the following table presents the net OPEB liability (asset) calculated using the discount rate of 7.45 percent, as well as what the net OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent), or one percentage point higher (8.45 percent) than the current rate. Also shown is the net OPEB liability (asset) calculated using a health care cost trend rate this is one percentage point lower and one percentage point higher.

|   | 1% Decrease<br>(6.45%)       | Current<br>Discount Rate<br>(7.45%) | 1% Increase<br>(8.45%)       |
|---|------------------------------|-------------------------------------|------------------------------|
| School District's proportionate share of the net OPEB liability (asset) | (\$1,165,268)                | (\$1,339,288)                       | (\$1,486,938)                |
|   |                              |                                     |                              |
|   | 1% Decrease<br>in Trend Rate | Current<br>Trend Rate               | 1% Increase<br>in Trend Rate |
| School District's proportionate share of the net OPEB liability (asset) | (\$1,477,773)                | (\$1,339,288)                       | (\$1,170,593)                |

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***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2021***

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**NOTE 10 - LONG-TERM DEBT OBLIGATIONS**

Detail of the changes in the bonds of the District for the fiscal year ended June 30, 2021 is as follows:

|                                      |  | Balance<br>June 30, 2020 | Additions  | Deductions           | Balance<br>June 30, 2021 | Amount Due<br>Within<br>One Year |
|--------------------------------------|--|--------------------------|------------|----------------------|--------------------------|----------------------------------|
| <b>Governmental Activities:</b>      |  |                          |            |                      |                          |                                  |
| General Obligation Bonds:            |  |                          |            |                      |                          |                                  |
| 2014                                 | School Improvement Refunding Series    |                          |            |                      |                          |                                  |
|                                      | Serial Bonds                           | 1.00-4.00% \$1,060,000   | \$0        | (\$375,000)          | \$685,000                | \$265,000                        |
|                                      | Premium on Bond Refunding              | 73,183                   | 0          | (18,295)             | 54,888                   | 0                                |
|                                      | Total 2014 Refunding Bonds             | <u>1,133,183</u>         | <u>0</u>   | <u>(393,295)</u>     | <u>739,888</u>           | <u>265,000</u>                   |
| 2016                                 | School Improvement Refunding Series    |                          |            |                      |                          |                                  |
|                                      | Serial Bonds                           | 2.38% 19,570,000         | 0          | (1,215,000)          | 18,355,000               | 1,420,000                        |
|                                      | Premium on Bond Refunding              | 2,265,083                | 0          | (226,508)            | 2,038,575                | 0                                |
|                                      | Total 2016 Refunding Bonds             | <u>21,835,083</u>        | <u>0</u>   | <u>(1,441,508)</u>   | <u>20,393,575</u>        | <u>1,420,000</u>                 |
|                                      | Total General Obligation Bonds         | <u>22,968,266</u>        | <u>0</u>   | <u>(1,834,803)</u>   | <u>21,133,463</u>        | <u>1,685,000</u>                 |
| Qualified School Construction Bonds: |  |                          |            |                      |                          |                                  |
| 2011                                 | School Improvement                     | 5.39% 3,080,000          | 0          | 0                    | 3,080,000                | 0                                |
| 2011                                 | School Energy Conservation Improvement | 5.909% 2,030,000         | 0          | 0                    | 2,030,000                | 0                                |
|                                      | Total Governmental Activities          | <u>\$28,078,266</u>      | <u>\$0</u> | <u>(\$1,834,803)</u> | <u>\$26,243,463</u>      | <u>\$1,685,000</u>               |

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**EATON COMMUNITY SCHOOL DISTRICT, OHIO**

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**Notes to the Basic Financial Statements**  
**For the Fiscal Year Ended June 30, 2021**

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**NOTE 10 - LONG-TERM DEBT OBLIGATIONS (Continued)**

**A. Principal and Interest Requirements**

A summary of the District's future long-term debt funding requirements, including principal and interest payments as of June 30, 2021 follows:

| Fiscal<br>Years | General Obligation Bonds<br>School Improvement |                    |                     | Qualified School Construction Bonds<br>School Energy Conservation Improvement |                  |                    |
|-----------------|--|--------------------|---------------------|---|------------------|--------------------|
|                 | Principal                                      | Interest           | Total               | Principal   | Interest         | Total              |
| 2022            | \$1,685,000                                    | \$758,575          | \$2,443,575         | \$0   | \$119,953        | \$119,953          |
| 2023            | 1,760,000                                      | 691,000            | 2,451,000           | 0   | 119,953          | 119,953            |
| 2024            | 1,780,000                                      | 621,950            | 2,401,950           | 0   | 119,953          | 119,953            |
| 2025            | 1,865,000                                      | 541,475            | 2,406,475           | 0   | 119,953          | 119,953            |
| 2026            | 2,005,000                                      | 444,725            | 2,449,725           | 2,030,000   | 59,976           | 2,089,976          |
| 2027-2030       | 9,945,000                                      | 807,850            | 10,752,850          | 0   | 0                | 0                  |
| Totals          | <u>\$19,040,000</u>                            | <u>\$3,865,575</u> | <u>\$22,905,575</u> | <u>\$2,030,000</u>  | <u>\$539,788</u> | <u>\$2,569,788</u> |



## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 11 - STATUTORY RESERVES**

The District is required by state law to set aside certain General Fund revenue amounts, as defined, into various reserves. During the fiscal year ended June 30, 2021, the reserve activity (cash-basis) was as follows:

|  | Capital<br>Acquisition<br>Reserve |
|--|-----------------------------------|
| Set-aside Cash Balance as of June 30, 2020 | \$323,771                         |
| Current Year Set-Aside Requirement         | 367,075                           |
| Qualifying Disbursements                   | <u>(143,781)</u>                  |
| Cash Balance Carried Forward to FY 2022    | <u>\$547,065</u>                  |
| Amount Restricted for Capital Acquisition  | <u><u>\$547,065</u></u>           |

#### **NOTE 12 - RISK MANAGEMENT**

##### **A. Public Entity Risk Pool**

*Southwestern Ohio Educational Purchasing Cooperative Benefit Plan Trust* – The District participates in the Southwestern Ohio Educational Purchasing Cooperative Benefit Plan Trust (Trust), a public entity shared risk pool. The District pays monthly premiums to the Trust for employee medical and dental insurance benefits. The Trust is responsible for the management and operations of the program. Upon withdrawal from the Trust, a participant is responsible for the payment of all Trust liabilities to its employees, dependents, and designated beneficiaries accruing as a result of withdrawal.

The Trust is a public entity shared risk pool. The Trust is organized as a Voluntary Employee Benefit Association under Section 501(c)(9) of the Internal Revenue Code and provides medical, dental, and vision insurance benefits to the employees of the participants. The Trust is governed by the Southwestern Ohio Educational Purchasing Cooperative and its participating members. Each participant decides which plans offered by the Trust will be extended to its employees. Participation in the Trust is by written application subject to acceptance by the Trust and payment of the monthly premiums. Financial information can be obtained from the Southwestern Ohio Educational Purchasing Cooperative, 303 Corporate Center Drive, Suite 208, Vandalia, Ohio 45377.

# ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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### **NOTE 12 - RISK MANAGEMENT (Continued)**

#### **B. Other Insurance**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. During fiscal year 2021, the District contracted with Liberty Mutual Insurance Company for various insurance coverages, as follows:

| <u>Insurance Provider</u>        | <u>Coverage</u>              | <u>Deductible</u>                           |
|----------------------------------|------------------------------|---|
| Liberty Mutual Insurance Company | General Liability            | \$0   |
| Liberty Mutual Insurance Company | Sexual Misconduct            | \$1,000                                     |
| Liberty Mutual Insurance Company | Building                     | \$2,500                                     |
| Liberty Mutual Insurance Company | Inland Marine                | \$500                                       |
| Liberty Mutual Insurance Company | Crime                        | \$500                                       |
| Liberty Mutual Insurance Company | School Board Legal Liability | \$2,500                                     |
| Liberty Mutual Insurance Company | Automobile                   | \$1,000 Comprehensive;<br>\$1,000 Collision |

There has been no significant reduction in insurance coverages from coverages in the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

Workers' compensation claims are covered through the District's participation in the State of Ohio's program. The District pays the State Workers' Compensation System a premium based upon a rate per \$100 of payroll. The rate is determined based on accident history and administrative costs.

### **NOTE 13 - JOINTLY GOVERNED ORGANIZATIONS**

The Southwest Ohio Computer Association (SWOCA) is a jointly governed organization among a three county consortium of school districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the governments of these schools supports SWOCA based upon a per pupil charge dependent upon the software package utilized. SWOCA is governed by a Board of Directors consisting of the superintendents and treasurers of member school districts. The degree of control exercised by any participating school district is limited to its representation on the Board. The Board consists of one representative from each of the participating 30 school districts. During fiscal year 2021, the District paid \$296,535 to SWOCA. To obtain financial information write to SWOCA, 3611 Hamilton-Middletown Road, Hamilton, OH 45011.

The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of nearly 100 school districts in 12 counties. The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

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#### **NOTE 13- JOINTLY GOVERNED ORGANIZATIONS (Continued)**

All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member district. Any district withdrawing from the SOEPC forfeits its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations.

Payments to SOEPC are made from the General Fund. During fiscal year 2021, no payment to SOEPC was required. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive, Suite 208 Vandalia, Ohio 45377.

The District participates in the Educational Regional Service System (ERSS) Region 10, a jointly governed organization consisting of educational entities within Clark, Darke, Greene, Miami, Montgomery, and Preble counties. The purpose of the ERSS is to provide support services to school districts, community schools, and chartered nonpublic schools within the region by supporting State and school initiatives and efforts to improve school effectiveness and student achievement with a specific reference to the provision of special education and related services. The ERSS is governed by an advisory council, which is the policymaking body for the educational entities within the region, who identifies regional needs and priorities for educational services and develops corresponding policies to coordinate the delivery of services. They are also charged with the responsibility of monitoring the implementation of State and regional initiatives and school improvement efforts. The Advisory Council is made up of the director of the ERSS, the superintendent of each educational service center within the region, the superintendent of the region's largest and smallest school district, the director and an employee from each education technology center, one representative of a four-year institution of higher education and appointed by the Ohio Board of Regents, one representative of a two-year institution of higher education and appointed by the Ohio Association of Community Colleges, three board of education members (one each from a city, exempted village, and local school district within the region), and one business representative. The degree of control exercised by any participating educational entity is limited to its representation on the Advisory Council. Financial information can be obtained from the Montgomery County Educational Service Center, 200 S. Keowee Street, Dayton, Ohio 45402.

#### **NOTE 14 - CONTINGENCIES**

##### **A. Grants**

The District receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the District at June 30, 2021, if applicable, cannot be determined at this time.

##### **B. Litigation**

The District is not a party to various legal proceedings, which seek damages or injunctive relief generally incidental to its operations and pending projects as of June 30, 2021.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021***

#### **NOTE 15 – CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF NET POSITION/FUND BALANCE**

For fiscal year 2021, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 84, “Fiduciary Activities,” and Statement No. 90, “Majority Equity Interests—an amendment of GASB Statements No. 14 and No. 61.”

GASB Statement No. 84 establishes criteria for identifying fiduciary activities of all state and local governments.

GASB Statement No. 90 establishes criteria for reporting a government’s majority equity interest in a legally separate organization. This Statement had no effect on beginning net position/fund balance, or note disclosures.

The implementation of GASB 84 had the following effect on net position/fund balance as reported June 30, 2020:

|  | Governmental<br>Activities | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds | Fiduciary<br>Funds |
|--|----------------------------|--------------------------------|--------------------------------|--------------------|
| Net Position/Fund Balance June 30, 2020              | \$22,883,327               | \$1,536,918                    | \$22,399,432                   | \$218,386          |
| Adjustments:   |                            |                                |                                |                    |
| GASB 84 Fund Reclassification                        | 218,386                    | 218,386                        | 218,386                        | (218,386)          |
| Restated Net Position/<br>Fund Balance June 30, 2020 | <u>\$23,101,713</u>        | <u>\$1,755,304</u>             | <u>\$22,617,818</u>            | <u>\$0</u>         |

#### **NOTE 16 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio’s state of emergency ended in June of 2021 while the national state of emergency continues. During fiscal year 2021, the Educational Service Center received Coronavirus Aid, Relief, and Economic Security (CARES) Act funding. Additional funding has been made available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

#### **NOTE 17 – SUBSEQUENT EVENT**

For fiscal year 2022, District foundation funding received from the state of Ohio will be funded using a direct funding model. Under this new model, community school, STEM school, scholarship, and open enrollment funding will be directly funded by the State of Ohio to the respective educating schools. For fiscal year 2021 and prior, the amounts related to students who were residents of the District were funded to the District who, in turn, made the payment to the educating school. For fiscal year 2021, the District reported \$1,272,595 in revenues and expenditures/expenses related to these programs. Also during fiscal year 2021, the school district reported \$300,262 in tuition and fees from the resident school districts which will be direct funded to the District as the educating entity in fiscal year 2022. This new funding system calculates a unique base cost and a unique “per-pupil local capacity amount” for each District. The District’s state core foundation funding is then calculated. Any change in funding will be subject to a phase in percentage of 16.67 percent for fiscal year 2022 and 33.33 percent for fiscal year 2023.

*REQUIRED SUPPLEMENTARY INFORMATION*

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***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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***Schedule of the District's Proportionate Share of the Net Pension Liability  
Last Seven Fiscal Years***

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**State Teachers Retirement System**

| Fiscal Year  | <u>2015</u>  | <u>2016</u>  | <u>2017</u>  |
|--|--------------|--------------|--------------|
| District's proportion of the net pension liability (asset)   | 0.079031%    | 0.079688%    | 0.078121%    |
| District's proportionate share of the net pension liability (asset)  | \$19,223,135 | \$22,023,372 | \$26,149,460 |
| District's covered payroll   | \$8,017,629  | \$8,273,057  | \$8,572,029  |
| District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll | 239.76%      | 266.21%      | 305.06%      |
| Plan fiduciary net position as a percentage of the total pension liability                                 | 74.70%       | 72.10%       | 66.80%       |

Source: District Treasurer's Office and State Teachers Retirement System

**School Employees Retirement System**

| Fiscal Year  | <u>2015</u> | <u>2016</u> | <u>2017</u> |
|--|-------------|-------------|-------------|
| District's proportion of the net pension liability (asset)   | 0.094338%   | 0.099496%   | 0.097714%   |
| District's proportionate share of the net pension liability (asset)  | \$4,774,392 | \$5,677,338 | \$7,151,749 |
| District's covered payroll   | \$2,707,010 | \$2,924,915 | \$3,030,193 |
| District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll | 176.37%     | 194.10%     | 236.02%     |
| Plan fiduciary net position as a percentage of the total pension liability                                 | 71.70%      | 69.16%      | 62.98%      |

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 68 in 2015.

The schedule is intended to show ten years of information. Additional years will be displayed as they become available. Information prior to 2015 is not available.

The schedule is reported as of the measurement date of the Net Pension Liability, which is the prior year end.

See notes to the required supplementary information.

***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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| <u>2018</u>  | <u>2019</u>  | <u>2020</u>  | <u>2021</u>  |
|--------------|--------------|--------------|--------------|
| 0.078793%    | 0.079506%    | 0.077566%    | 0.076204%    |
| \$18,717,560 | \$17,481,542 | \$17,153,341 | \$18,438,712 |
| \$8,599,543  | \$8,902,371  | \$9,350,657  | \$9,149,657  |
| 217.66%      | 196.37%      | 183.45%      | 201.52%      |
| 75.30%       | 77.30%       | 77.40%       | 75.48%       |

| <u>2018</u> | <u>2019</u> | <u>2020</u> | <u>2021</u> |
|-------------|-------------|-------------|-------------|
| 0.097886%   | 0.104043%   | 0.098554%   | 0.092891%   |
| \$5,848,490 | \$5,958,730 | \$5,896,677 | \$6,143,973 |
| \$3,279,014 | \$3,347,170 | \$3,380,726 | \$3,257,829 |
| 178.36%     | 178.02%     | 174.42%     | 188.59%     |
| 69.50%      | 71.36%      | 70.85%      | 68.55%      |

***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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***Schedule of District Pension Contributions  
Last Seven Fiscal Years***

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**State Teachers Retirement System**

| Fiscal Year  | <u>2015</u>      | <u>2016</u>      | <u>2017</u>      |
|--|------------------|------------------|------------------|
| Contractually required contribution                                  | \$1,158,228      | \$1,200,084      | \$1,203,936      |
| Contributions in relation to the contractually required contribution | <u>1,158,228</u> | <u>1,200,084</u> | <u>1,203,936</u> |
| Contribution deficiency (excess)                                     | <u>\$0</u>       | <u>\$0</u>       | <u>\$0</u>       |
| District's covered payroll   | \$8,273,057      | \$8,572,029      | \$8,599,543      |
| Contributions as a percentage of covered payroll                     | 14.00%           | 14.00%           | 14.00%           |

Source: District Treasurer's Office and State Teachers Retirement System

**School Employees Retirement System**

| Fiscal Year  | <u>2015</u>    | <u>2016</u>    | <u>2017</u>    |
|--|----------------|----------------|----------------|
| Contractually required contribution                                  | \$394,154      | \$424,227      | \$459,062      |
| Contributions in relation to the contractually required contribution | <u>394,154</u> | <u>424,227</u> | <u>459,062</u> |
| Contribution deficiency (excess)                                     | <u>\$0</u>     | <u>\$0</u>     | <u>\$0</u>     |
| District's covered payroll   | \$2,924,915    | \$3,030,193    | \$3,279,014    |
| Contributions as a percentage of covered payroll                     | 13.48%         | 14.00%         | 14.00%         |

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 68 in 2015.

Information prior to 2015 is not available.

See notes to the required supplementary information.



***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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| <u>2018</u>      | <u>2019</u>      | <u>2020</u>      | <u>2021</u>      |
|------------------|------------------|------------------|------------------|
| \$1,246,332      | \$1,309,092      | \$1,280,952      | \$1,287,768      |
| <u>1,246,332</u> | <u>1,309,092</u> | <u>1,280,952</u> | <u>1,287,768</u> |
| <u>\$0</u>       | <u>\$0</u>       | <u>\$0</u>       | <u>\$0</u>       |
| \$8,902,371      | \$9,350,657      | \$9,149,657      | \$9,198,343      |
| 14.00%           | 14.00%           | 14.00%           | 14.00%           |

| <u>2018</u>    | <u>2019</u>    | <u>2020</u>    | <u>2021</u>    |
|----------------|----------------|----------------|----------------|
| \$451,868      | \$456,398      | \$456,096      | \$471,624      |
| <u>451,868</u> | <u>456,398</u> | <u>456,096</u> | <u>471,624</u> |
| <u>\$0</u>     | <u>\$0</u>     | <u>\$0</u>     | <u>\$0</u>     |
| \$3,347,170    | \$3,380,726    | \$3,257,829    | \$3,368,743    |
| 13.50%         | 13.50%         | 14.00%         | 14.00%         |

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Schedule of the District's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability (Asset) Last Five Fiscal Years***

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#### **State Teachers Retirement System**

| Fiscal Year   | <u>2017</u> | <u>2018</u> | <u>2019</u>   |
|---|-------------|-------------|---------------|
| District's proportion of the net OPEB liability (asset)   | 0.078121%   | 0.078793%   | 0.079506%     |
| District's proportionate share of the net OPEB liability (asset)  | \$4,213,896 | \$3,074,231 | (\$1,277,580) |
| District's covered payroll  | \$8,572,029 | \$8,599,543 | \$8,902,371   |
| District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll | 49.16%      | 35.75%      | (14.35%)      |
| Plan fiduciary net position as a percentage of the total OPEB liability                                 | 37.30%      | 47.10%      | 176.00%       |

Source: District Treasurer's Office and State Teachers Retirement System

#### **School Employees Retirement System**

| Fiscal Year   | <u>2017</u> | <u>2018</u> | <u>2019</u> |
|---|-------------|-------------|-------------|
| District's proportion of the net OPEB liability (asset)   | 0.097375%   | 0.099273%   | 0.105257%   |
| District's proportionate share of the net OPEB liability (asset)  | \$2,782,320 | \$2,664,224 | \$2,920,122 |
| District's covered payroll  | \$3,030,193 | \$3,279,014 | \$3,347,170 |
| District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll | 91.82%      | 81.25%      | 87.24%      |
| Plan fiduciary net position as a percentage of the total OPEB liability                                 | 11.49%      | 12.46%      | 13.57%      |

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 75 in 2018.

The schedule is intended to show ten years of information. Additional years will be displayed as they become available. Information prior to 2017 is not available.

The schedule is reported as of the measurement date of the Net OPEB Liability (Asset), which is the prior year end.

See notes to the required supplementary information.

***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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| <u>2020</u>   | <u>2021</u>   |
|---------------|---------------|
| 0.077566%     | 0.076204%     |
| (\$1,284,686) | (\$1,339,288) |
| \$9,350,657   | \$9,149,657   |
| (13.74%)      | (14.64%)      |
| 174.74%       | 182.13%       |

| <u>2020</u> | <u>2021</u> |
|-------------|-------------|
| 0.097275%   | 0.094402%   |
| \$2,446,262 | \$2,051,667 |
| \$3,380,726 | \$3,257,829 |
| 72.36%      | 62.98%      |
| 15.57%      | 18.17%      |

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***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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***Schedule of District Other Postemployment Benefit (OPEB) Contributions  
Last Seven Fiscal Years***

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**State Teachers Retirement System**

| Fiscal Year   | <u>2015</u> | <u>2016</u> | <u>2017</u> |
|---|-------------|-------------|-------------|
| Contractually required contribution                                     | \$0         | \$0         | \$0         |
| Contributions in relation to the<br>contractually required contribution | <u>0</u>    | <u>0</u>    | <u>0</u>    |
| Contribution deficiency (excess)  | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  |
| District's covered payroll  | \$8,273,057 | \$8,572,029 | \$8,599,543 |
| Contributions as a percentage of<br>covered payroll                     | 0.00%       | 0.00%       | 0.00%       |

Source: District Treasurer's Office and State Teachers Retirement System

**School Employees Retirement System**

| Fiscal Year   | <u>2015</u>   | <u>2016</u>   | <u>2017</u>   |
|---|---------------|---------------|---------------|
| Contractually required contribution                                     | \$70,407      | \$42,827      | \$48,974      |
| Contributions in relation to the<br>contractually required contribution | <u>70,407</u> | <u>42,827</u> | <u>48,974</u> |
| Contribution deficiency (excess)  | <u>\$0</u>    | <u>\$0</u>    | <u>\$0</u>    |
| District's covered payroll  | \$2,924,915   | \$3,030,193   | \$3,279,014   |
| Contributions as a percentage of<br>covered payroll                     | 2.41%         | 1.41%         | 1.49%         |

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 75 in 2018.

Information prior to 2015 is not available.

See notes to the required supplementary information.

***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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| <u>2018</u> | <u>2019</u> | <u>2020</u> | <u>2021</u> |
|-------------|-------------|-------------|-------------|
| \$0         | \$0         | \$0         | \$0         |
| <u>0</u>    | <u>0</u>    | <u>0</u>    | <u>0</u>    |
| <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  |
| \$8,902,371 | \$9,350,657 | \$9,149,657 | \$9,198,343 |
| 0.00%       | 0.00%       | 0.00%       | 0.00%       |

| <u>2018</u>   | <u>2019</u>   | <u>2020</u>   | <u>2021</u>   |
|---------------|---------------|---------------|---------------|
| \$70,671      | \$72,462      | \$41,922      | \$51,233      |
| <u>70,671</u> | <u>72,462</u> | <u>41,922</u> | <u>51,233</u> |
| <u>\$0</u>    | <u>\$0</u>    | <u>\$0</u>    | <u>\$0</u>    |
| \$3,347,170   | \$3,380,726   | \$3,257,829   | \$3,368,743   |
| 2.11%         | 2.14%         | 1.29%         | 1.52%         |

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2021***

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#### **NET PENSION LIABILITY**

##### **SERS**

*Changes in benefit terms* – For fiscal year 2021, 2020 and 2019, there were no changes to benefit terms. For fiscal year 2018, the following were the most significant changes in benefit that affected the total pension liability since the prior measurement date:

- The cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.5 percent with a floor of 0 percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendars 2018, 2019, and 2020.

*Changes in assumptions* – For fiscal years 2021 - 2018, there were no changes in assumptions.

##### **STRS**

*Changes in benefit terms* – For fiscal year 2021, 2020, and 2019, there were no changes to benefit terms. For fiscal year 2018, the cost of living adjustment (COLA) was reduced to 0 percent effective July 1, 2017.

*Changes in assumptions* – For fiscal year 2021, 2020, and 2019, there were no changes in assumptions. For fiscal year 2018, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Inflation assumptions were lowered from 2.75 percent to 2.50 percent.
- Investment return assumptions were lowered from 7.75 percent to 7.45 percent.
- Total salary increases rates were lowered by decreasing merit component of the individual salary increases, as well as by 0.25 percent due to lower inflation.
- Payroll growth assumptions were lowered to 3.00 percent.
- Updated the health and disability mortality assumption to the RP-2014 mortality tables with generational improvement scale MP-2016.
- Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2021***

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#### **NET OPEB LIABILITY (ASSET)**

##### **SERS**

*Changes in benefit terms* – For fiscal years 2021 - 2018, there were no changes to benefit terms.

*Changes in assumptions* – For fiscal year 2021, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The municipal bond index rate decreased from 3.13 percent to 2.45 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.22 percent to 2.63 percent.

For fiscal year 2020, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The municipal bond index rate decreased from 3.62 percent to 3.13 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.70 percent to 3.22 percent.
- The medical trend assumption rate changed as follows:
  - Medicare – 2019 – 5.375 to 4.75 percent, 2020 – 5.25 to 4.75 percent
  - Pre-Medicare – 2019 – 7.25 to 4.75 percent, 2020 – 7.00 to 4.75

For fiscal year 2019, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The municipal bond index rate increased from 3.56 percent to 3.62 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63 percent to 3.70 percent.
- The medical trend assumption rate changed as follows:
  - Medicare – 2018 – 5.50 to 5.00 percent, 2019 – 5.375 to 4.75 percent
  - Pre-Medicare – 2018 – 7.50 to 5.00 percent, 2019 – 7.25 to 4.75

For fiscal year 2018, the following was the most significant change of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was increased from 2.98 percent to 3.63.

##### **STRS**

*Changes in benefit terms* – For fiscal year 2021, the following was the most significant change in benefit terms that affected the total OPEB liability since the prior measurement date:

## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2021***

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#### **NET OPEB LIABILITY (ASSET)** (Continued)

##### **STRS** (Continued)

- The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2020, the following was the most significant change in benefit terms that affected the total OPEB liability since the prior measurement date:

- The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2019, the following was the most significant change in benefit terms that affected the total OPEB liability since the prior measurement date:

- The subsidy multiplier for non-Medicare benefit recipients increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020, though the STRS Board voted in June 2019 to extend the current Medicare Part B partial reimbursement for one year.

For fiscal year 2018, STRS has the following changes in benefit terms since the previous measurement date:

- The HealthSpan HMO plans were eliminated.
- The subsidy multiplier for non-Medicare benefit recipients was reduced to 1.9 percent per year of service from 2.1 percent.
- Medicare Part B premium reimbursements were discontinued for survivors and beneficiaries who were age 65 by 2008 and either receiving a benefit or named as a beneficiary as of January 1, 2008.
- The remaining Medicare Part B premium reimbursements will be phased out over a three-year period.

*Changes in assumptions* – For fiscal years 2021 and 2020, there were no changes in assumptions.



## ***EATON COMMUNITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2021***

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#### **NET OPEB LIABILITY (ASSET)** (Continued)

##### **STRS** (Continued)

For fiscal year 2019, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate increased from a 4.13 percent blended discount rate to 7.45 percent.
- The health care trend assumption rate changed from 6 to 11 percent initial, 4.5 percent ultimate to:
  - Medical Medicare – 6 percent initial, 4 percent ultimate
  - Medical Pre-Medicare – 5 percent initial, 4 percent ultimate
  - Prescription Drug Medicare – 8 percent initial, 4 percent ultimate
  - Prescription Drug Pre-Medicare – -5.23 percent initial, 4 percent ultimate

For fiscal year 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB 74.
- The long-term rate of return was reduced to 7.45 percent.
- Valuation-year per capita health costs were updated.
- The percentage of future retirees electing each option was updated based on current data.
- The assumed future trend rates were modified.
- Decrement rates including mortality, disability, retirement, and withdrawal were modified.
- The assumed percentage of future disabled retirees assumed to elect health coverage was decreased from 84 percent to 65 percent, and the assumed percentage of terminated vested participants assumed to elect health coverage at retirement was decreased from 47 percent to 30 percent.
- The assumed salary scale was modified.

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**EATON COMMUNITY SCHOOL DISTRICT  
PREBLE COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

| <b>FEDERAL GRANTOR<br/>Pass Through Grantor<br/>Program / Cluster Title</b> | <b>Assistance<br/>Listing<br/>Number</b> | <b>(1)(2)<br/>Total Federal<br/>Expenditures</b> | <b>Total Federal<br/>Noncash Expenditures</b> |
|---|--|--|---|
| <b>U.S. DEPARTMENT OF AGRICULTURE</b>                                       |  |  |   |
| <b>Passed Through Ohio Department of Education</b>                          |  |  |   |
| Child Nutrition Cluster:  |  |  |   |
| School Breakfast Program  | 10.553                                   | \$65,355   | \$23,197                                      |
| COVID-19 School Breakfast Program   | 10.553                                   | 5,214  |   |
| National School Lunch Program   | 10.555                                   | 475,306  | 61,462  |
| COVID-19 National School Lunch Program                                      | 10.555                                   | 41,175   |   |
| Total Child Nutrition Cluster   |  | <u>587,050</u>                                   | <u>84,659</u>                                 |
| Total U.S. Department of Agriculture  |  | <u>587,050</u>                                   | <u>84,659</u>                                 |
| <b>U.S. DEPARTMENT OF EDUCATION</b>   |  |  |   |
| <b>Passed Through Ohio Department of Education</b>                          |  |  |   |
| COVID-19 Coronavirus Relief Fund  | 21.019                                   | 121,519  |   |
| Title I Grants to Local Educational Agencies                                | 84.010                                   | 386,961  |   |
| Special Education Cluster (IDEA):   |  |  |   |
| Special Education Grants to States  | 84.027                                   | 413,343  |   |
| Special Education Preschool Grants  | 84.173                                   | 10,420   |   |
| Total Special Education Cluster (IDEA)                                      |  | <u>423,763</u>                                   |   |
| English Language Acquisition State Grants                                   | 84.365                                   | 4,175  |   |
| Supporting Effective Instruction State Grants                               | 84.367                                   | 56,502   |   |
| Student Support and Academic Enrichment Program                             | 84.424                                   | 27,394   |   |
| COVID-19 Education Stabilization Fund                                       | 84.425D                                  | 297,616  |   |
| COVID-19 Education Stabilization Fund                                       | 84.425U                                  | 301,652  |   |
| Total COVID-19 Education Stabilization Fund                                 |  | <u>599,268</u>                                   |   |
| Total U.S. Department of Education  |  | <u>1,619,582</u>                                 |   |
| Total Expenditures of Federal Awards  |  | <u>\$2,206,632</u>                               | <u>\$84,659</u>                               |

- (1) There were no pass through entity identifying numbers.  
(2) There were no amounts passed through to subrecipients.

*The accompanying notes are an integral part of this schedule.*

**EATON COMMUNITY SCHOOL DISTRICT  
PREBLE COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2021**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Eaton Community School District (the District's) under programs of the federal government for the fiscal year ended June 30, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - SUBRECIPIENTS**

The District did not provide funds to subrecipients during the audit period.

**NOTE E - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE F – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.



88 East Broad Street  
Columbus, Ohio 43215  
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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Eaton Community School District  
Preble County  
306 Eaton Lewisburg Road  
Eaton, Ohio 45320

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the modified cash-basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Eaton Community School District, Preble County, (the District) as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated February 28, 2022, wherein we noted the District uses a special purpose framework other than generally accepted accounting principles. We also noted the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, and the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statement. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2021-001.

***District's Response to Finding***

The District's response to the finding identified in our audit is described in the accompanying schedule of findings and corrective action plan. We did not subject the District's response to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 28, 2022



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO THE MAJOR FEDERAL PROGRAMS AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Eaton Community School District  
Preble County  
306 Eaton Lewisburg Road  
Eaton, Ohio 45320

To the Board of Education:

***Report on Compliance for the Major Federal Programs***

We have audited Eaton Community School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect Eaton Community School District's major federal programs for the fiscal year ended June 30, 2021. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal programs.

***Management's Responsibility***

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to opine on the District's compliance for the District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major programs. However, our audit does not provide a legal determination of the District's compliance.

***Opinion on the Major Federal Programs***

In our opinion, Eaton Community School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal programs for the fiscal year ended June 30, 2021.

**Report on Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 28, 2022



**EATON COMMUNITY LOCAL SCHOOL DISTRICT  
PREBLE COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2021**

|  |
|--|
| <b>1. SUMMARY OF AUDITOR'S RESULTS</b> |
|--|

|                     |   |   |
|---------------------|---|---|
| <b>(d)(1)(i)</b>    | <b>Type of Financial Statement Opinion</b>  | Unmodified  |
| <b>(d)(1)(ii)</b>   | <b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>      | No  |
| <b>(d)(1)(ii)</b>   | <b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b> | No  |
| <b>(d)(1)(iii)</b>  | <b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>                        | Yes   |
| <b>(d)(1)(iv)</b>   | <b>Were there any material weaknesses in internal control reported for major federal programs?</b>                    | No  |
| <b>(d)(1)(iv)</b>   | <b>Were there any significant deficiencies in internal control reported for major federal programs?</b>               | No  |
| <b>(d)(1)(v)</b>    | <b>Type of Major Programs' Compliance Opinion</b>   | Unmodified  |
| <b>(d)(1)(vi)</b>   | <b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>  | No  |
| <b>(d)(1)(vii)</b>  | <b>Major Programs (list):</b>   | Child Nutrition Cluster<br>Education Stabilization Fund |
| <b>(d)(1)(viii)</b> | <b>Dollar Threshold: Type A/B Programs</b>  | Type A: > \$ 750,000<br>Type B: all others              |
| <b>(d)(1)(ix)</b>   | <b>Low Risk Auditee under 2 CFR § 200.520?</b>  | No  |

**2. FINDING RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2021-001**

**Noncompliance – GAAP Reporting**

**Ohio Rev. Code §117.38(A)** provides that each public office “shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.”

**Ohio Admin. Code § 117-2-03(B)**, which further clarifies the requirements of Ohio Rev. Code § 117.38, requires the District to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

The District prepared financial statements that, although formatted similar to financial statements prescribed by the Governmental Accounting Standards Board, report on the cash basis of accounting rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time.

Pursuant to Ohio Rev. Code § 117.38 the District may be fined and subject to various other administrative remedies for its failure to file the required financial report. Failure to report on a GAAP basis compromises the District’s ability to evaluate and monitor the overall financial condition of the District. To help provide the users with more meaningful financial statements, the District should prepare its annual financial statements according to generally accepted accounting principles.

**Officials’ Response:**

The Board of Education voted to take the citation to save money with the preparation and audit of the school report.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.

BOARD OF EDUCATION  
**EATON COMMUNITY SCHOOLS**  
304 Eaton-Lewisburg Rd  
EATON, OHIO 45320-1105

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**2 CFR 200.511(b)**  
**JUNE 30, 2021**

| <b>Finding Number</b> | <b>Finding Summary</b>   | <b>Status</b> | <b>Additional Information</b>   |
|-----------------------|--|---------------|---|
| 2020-001              | Ohio Rev. Code Section 117.38 and Ohio Admin. Code Section 117-2-03(B) failure to report in accordance with generally accepted accounting principles | Not Corrected | Board of Education elects to take the citation to save money with the preparation and audit of the school report. Reissued as Finding 2021-001. |

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BOARD OF EDUCATION  
**EATON COMMUNITY SCHOOLS**  
304 Eaton-Lewisburg Rd  
EATON, OHIO 45320-1105

**CORRECTIVE ACTION PLAN**  
**2 CFR § 200.511(c)**  
**JUNE 30, 2021**

|                                     |   |
|-------------------------------------|---|
| <b>Finding Number:</b>              | 2021-001  |
| <b>Planned Corrective Action:</b>   | Board of Education elects to take the citation to save money with the preparation and audit of the school report. |
| <b>Anticipated Completion Date:</b> | N/A   |
| <b>Responsible Contact Person:</b>  | Treasurer Rachel Tait   |

# OHIO AUDITOR OF STATE KEITH FABER



**EATON COMMUNITY SCHOOL DISTRICT**

**PREBLE COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 3/29/2022**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)