





PAULDING COUNTY  
DECEMBER 31, 2021

TABLE OF CONTENTS

TITLE	PAGE
Independent Auditor's Report .....	1
Prepared by Management:	
Management's Discussion and Analysis .....	5
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position – Cash Basis .....	15
Statement of Activities – Cash Basis .....	16
Fund Financial Statements:	
Statement of Assets and Fund Balances – Cash Basis Governmental Funds.....	17
Statement of Receipts, Disbursements, and Changes in Fund Balances – Cash Basis Governmental Funds.....	18
Statement of Receipts, Disbursements, and Changes in Fund Balance – Budget and Actual – Budget Basis General Fund .....	19
Motor Vehicle Gasoline Tax Fund.....	20
Paulding County Board of Developmental Disabilities Fund.....	21
Statement of Fund Net Position – Cash Basis Proprietary Funds.....	22
Statement of Receipts, Disbursements, and Changes in Fund Net Position – Cash Basis Proprietary Funds .....	23
Statement of Fiduciary Net Position – Cash Basis Fiduciary Funds.....	24
Statement of Changes in Fiduciary Net Position – Cash Basis Fiduciary Funds.....	25
Notes to the Basic Financial Statements.....	26
Schedule of Expenditures of Federal Awards .....	60
Notes to the Schedule of Expenditures of Federal Awards.....	61
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	63

**PAULDING COUNTY  
DECEMBER 31, 2021**

**TABLE OF CONTENTS  
(Continued)**

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance .....	65
Schedule of Findings.....	69
Prepared by Management:	
Summary Schedule of Prior Audit Findings .....	72
Corrective Action Plan.....	73

# OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
(800) 282-0370

## INDEPENDENT AUDITOR’S REPORT

Paulding County  
115 North Williams Street  
Paulding, Ohio 45879-1284

To the Board of County Commissioners:

### **Report on the Audit of the Financial Statements**

#### **Adverse and Unmodified Opinions**

We have audited the cash-basis financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Paulding County, Ohio (the County), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County’s basic financial statements as listed in the table of contents.

#### *Summary of Opinions*

Opinion Unit	Opinion
Governmental Activities	Unmodified
Business-Type Activities	Unmodified
Discretely Presented Component Unit	Adverse
General Fund	Unmodified
Governmental Fund - Motor Vehicle Gasoline Tax	Unmodified
Governmental Fund - Paulding County Board of Developmental Disabilities	Unmodified
Aggregate Remaining Fund Information	Unmodified

#### *Adverse Opinion on the Discretely Presented Component Unit – Paulding County Hospital*

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse and Unmodified Opinions* section of our report, the accompanying financial statements referred to above do not present fairly the cash financial position of the discretely presented component unit – Paulding County Hospital of Paulding County, Ohio, as of December 31, 2021, or the changes in cash financial position or cash flows thereof for the year then ended in accordance with the accounting basis described in Note 2.

*Unmodified Opinions on Governmental Activities, Business-Type Activities, Each Major Fund, and Aggregate Remaining Fund Information*

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2021, and the respective changes in cash-basis financial position thereof and the respective budgetary comparison for the General, Motor Vehicle Gasoline Tax, and Paulding County Board of Developmental Disabilities Funds for the year then ended in accordance with the cash-basis accounting basis described in Note 2.

***Basis for Adverse and Unmodified Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

***Matter Giving Rise to Adverse Opinions on the Discretely Presented Component Unit – Paulding County Hospital***

The financial statements do not include financial data for the County's legally separate component unit – the Paulding County Hospital. Accounting principles generally accepted in the United States of America require the financial data for that component unit to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component unit. The County has not issued such reporting entity financial statements. The effects of not including the County's discretely presented legally separate component unit has not been determined.

***Emphasis of Matter – Accounting Basis***

Ohio Administrative Code § 117-2-03(B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

***Emphasis of Matter***

As discussed in Note 22 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the County. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash basis of accounting described in Note 2, and for determining that the cash basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Supplementary Information***

Our audit was conducted to opine on the financial statements as a whole that collectively comprise the County's basic financial statements.

The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied to the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements as a whole.

***Other Information***

We applied no procedures to management's discussion and analysis as listed in the table of contents. Accordingly, we express no opinion or any other assurance on it.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated August 24, 2022, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

August 24, 2022



**PAULDING COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
UNAUDITED**

The discussion and analysis of Paulding County's (the County) financial performance provides an overall review of the County's financial activities for the year ended December 31, 2021. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the County's financial performance.

**Financial Highlights**

Key financial highlights for 2021 are as follows:

- Net position increased \$1,767,283 which represents an 8.94 percent increase over 2020.
- The 2021 General Fund cash receipts exceeded cash disbursements and other financing uses by \$7,718.
- The 2021 General Fund beginning cash balance was \$3,785,069 whereas the ending cash balance was \$3,792,787.
- The County's major funds included the General Fund, Motor Vehicle Gasoline Tax Fund, and Paulding County Board of Developmental Disabilities (PCBDD) Fund.

**Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the County's cash basis of accounting.

The annual report consists of a series of financial statements and notes to these statements. The statements are organized so the reader can understand the County as a financial whole or as an entire operating entity.

**Report Components**

The Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the County's most significant funds, with all the other non-major funds presented in total in a single column. For the County, the General Fund is the most significant fund. The County's major funds are the General Fund, Motor Vehicle Gasoline Tax Fund, and Paulding County Board of Developmental Disabilities (PCBDD) Fund.

**Reporting the County as a Whole**

**Statement of Net Position – Cash Basis and Statement of Activities – Cash Basis**

The Statement of Net Position – Cash Basis and Statement of Activities – Cash Basis reflect how the County did financially during 2021. These statements include only net position using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid.

**PAULDING COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
UNAUDITED  
(Continued)**

As a result of the use of the cash basis of accounting, certain assets and their related receipts (such as accounts receivable and receipts for billed or provided services not collected) and liabilities and their related disbursements (such as accounts payable and disbursements for goods or services received but not yet paid and accrued disbursements and liabilities) are not recorded in these financial statements; therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

These statements report the County's net position and the changes in that net position. Keeping in mind the limitations of the cash basis of accounting, this change in net position is important because it is one way to measure the County's financial health. Over time, increases or decreases in the County's cash position is one indicator of whether the County's financial health is improving or deteriorating. When evaluating the County's financial condition, you should also consider other non-financial factors as well, such as the County's property tax base, the condition of the County's capital assets and infrastructure, the extent of the County's debt obligations, or reliance on non-local financial resources for operations.

In the Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis, the County discloses two distinct kinds of activities, governmental activities and business-type activities. Most of the County's programs and services are reported as governmental activities, which include legislative, executive, and judicial government, public safety, public works, health, and human services. State and federal grants and sales and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them. Business-type activities are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided.

**Reporting the County's Most Significant Funds**

**Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into governmental funds, proprietary funds, and fiduciary funds.

Fund financial statements provide detailed information about the County's major funds. While the County uses many funds to account for its financial transactions, the fund financial statements focus is on the County's most significant funds. The County's major funds are the General Fund, Motor Vehicle Gasoline Tax Fund, and Paulding County Board of Developmental Disabilities (PCBDD) Fund; all other governmental funds are considered non-major.

**Governmental Funds**

Most of the County's activities are reported in governmental funds which focus on how money flows into and out of these funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The governmental fund statements provide a detailed view of the County's general government operations and the basic services it provides. Governmental fund information helps you determine whether or not there are more or fewer cash basis financial resources that can be readily spent to finance various County programs.

**PAULDING COUNTY**

**MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
UNAUDITED  
(Continued)**

The County’s budgetary process accounts for certain transactions on a cash basis. The budgetary statements for the General Fund and all annually budgeted major Special Revenue Funds are presented to demonstrate the County’s compliance with annually adopted budgets.

**Proprietary Funds**

Enterprise funds use the same basis of accounting (cash basis) as business-type activities; therefore, these statements will essentially match the information provided in statements for the County as a whole. The County uses Enterprise funds to account for its various Auglaize sanitary sewer district operations.

**Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to the County’s own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Custodial funds are the County’s only fiduciary fund type.

**Notes to the Financial Statements**

The notes provide additional information that is essential to understanding the data provided in the government-wide and fund financial statements.

**Government-Wide Financial Analysis**

Recall that the *Statement of Net Position – Cash Basis* provides the perspective of the County as a whole.

Table 1 provides a summary of the County’s net position for 2021 compared to the prior year.

**Table 1 - Net Position (Cash Basis)**

	<b>Governmental Activities 2021</b>	<b>Governmental Activities 2020</b>	<b>Business-Type Activities 2021</b>	<b>Business-Type Activities 2020</b>	<b>Total 2021</b>	<b>Total 2020</b>
<b><u>Assets</u></b>						
Equity in Pooled Cash and Cash Equivalents	\$ 20,965,642	\$ 19,233,332	\$ 561,173	\$ 526,200	\$ 21,526,815	\$ 19,759,532
<b><u>Net Position</u></b>						
Restricted	16,172,782	14,948,189	-	-	16,172,782	14,948,189
Unrestricted	4,792,860	4,285,143	561,173	526,200	5,354,033	4,811,343
<b>Total Net Position</b>	<b>\$ 20,965,642</b>	<b>\$ 19,233,332</b>	<b>\$ 561,173</b>	<b>\$ 526,200</b>	<b>\$ 21,526,815</b>	<b>\$ 19,759,532</b>

The total net position of the County increased \$1,767,283. Net position of governmental activities increased \$1,732,310 which represents an increase of 9.01 percent over 2020.

Table 2, on the following pages, reflects the changes in net position for 2021 from the prior year.

PAULDING COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS  
 FOR THE YEAR ENDED DECEMBER 31, 2021  
 UNAUDITED  
 (Continued)

Table 2 - Change in Net Position (Cash Basis)

	<b>Governmental Activities 2021</b>	<b>Governmental Activities 2020</b>	<b>Business-Type Activities 2021</b>	<b>Business-Type Activities 2020</b>	<b>Total 2021</b>	<b>Total 2020</b>
<b>Cash Receipts:</b>						
Program Cash Receipts:						
Charges for Services	\$ 3,400,635	\$ 3,215,850	\$ 284,089	\$ 298,280	\$ 3,684,724	\$ 3,514,130
Operating Grants and Contributions	8,460,288	8,474,216	-	-	8,460,288	8,474,216
<b>Total Program Cash Receipts</b>	<b>11,860,923</b>	<b>11,690,066</b>	<b>284,089</b>	<b>298,280</b>	<b>12,145,012</b>	<b>11,988,346</b>
General Receipts:						
Property Taxes	3,773,488	4,113,248	-	-	3,773,488	4,113,248
Sales Taxes	2,697,244	2,538,943	-	-	2,697,244	2,538,943
Payments in Lieu of Taxes	885,341	891,565	-	-	885,341	891,565
Unrestricted Grants and Entitlements	1,025,892	917,132	-	-	1,025,892	917,132
Proceeds from Sale of Notes	74,000	76,000	-	-	74,000	76,000
Investment Income	154,807	285,426	-	-	154,807	285,426
Loan Repayments	12,496	32,374	-	-	12,496	32,374
Other	773,885	953,077	-	-	773,885	953,077
Proceeds from Sale of Capital Assets	741,764	27,481	-	-	741,764	27,481
<b>Total General Receipts</b>	<b>10,138,917</b>	<b>9,835,246</b>	<b>-</b>	<b>-</b>	<b>10,138,917</b>	<b>9,835,246</b>
<b>Total Cash Receipts</b>	<b>21,999,840</b>	<b>21,525,312</b>	<b>284,089</b>	<b>298,280</b>	<b>22,283,929</b>	<b>21,823,592</b>

(Continued on next page)

**PAULDING COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
UNAUDITED  
(Continued)**

**Table 2 - Change in Net Position (Cash Basis) (Continued)**

	<b>Governmental Activities 2021</b>	<b>Governmental Activities 2020</b>	<b>Business-Type Activities 2021</b>	<b>Business-Type Activities 2020</b>	<b>Total 2021</b>	<b>Total 2020</b>
<b>Cash Disbursements:</b>						
General Government	4,714,065	4,466,972	-	-	4,714,065	4,466,972
Public Safety	3,805,508	3,049,491	-	-	3,805,508	3,049,491
Public Works	6,292,992	4,571,493	-	-	6,292,992	4,571,493
Health	478,257	1,440,970	-	-	478,257	1,440,970
Human Services	2,522,249	2,748,640	-	-	2,522,249	2,748,640
Economic Promotion	203,846	434,589	-	-	203,846	434,589
Conservation/Recreation	124,500	110,500	-	-	124,500	110,500
Sanitary Sewer	-	-	249,116	270,069	249,116	270,069
Miscellaneous	897,040	967,841	-	-	897,040	967,841
Capital Outlay	898,755	241,139	-	-	898,755	241,139
Debt Service:						
Principal Retirement	287,894	286,789	-	-	287,894	286,789
Interest and Fiscal Charges	42,424	84,084	-	-	42,424	84,084
<b>Total Cash Disbursements</b>	<b>20,267,530</b>	<b>18,402,508</b>	<b>249,116</b>	<b>270,069</b>	<b>20,516,646</b>	<b>18,672,577</b>
Change in Net Position	1,732,310	3,122,804	34,973	28,211	1,767,283	3,151,015
Net Position Beginning of Year	19,233,332	16,110,528	526,200	497,989	19,759,532	16,608,517
Net Position End of Year	<b>\$ 20,965,642</b>	<b>\$ 19,233,332</b>	<b>\$ 561,173</b>	<b>\$ 526,200</b>	<b>\$ 21,526,815</b>	<b>\$ 19,759,532</b>

Program cash receipts of governmental activities increased \$170,857, or 1.46 percent from 2020. This was primarily attributed to the increase in charges for services for health services due to health insurance costs.

General receipts increased \$303,671, or 3.09 percent from 2020. This was primarily attributed to an increase in the collection of sales taxes and unrestricted grants and entitlements as well as proceeds from the sale of capital assets.

General government cash disbursements represent activities related to the governing body as well as activities that directly support County programs. In 2021, general government cash disbursements totaled \$4,714,065, or 23.26 percent of total governmental cash disbursements. General government Legislative, Executive, and Judicial programs were supported by \$2,639,295 in direct charges to users and operating grants and contributions.

The County program, Public Safety, accounted for \$3,805,508, or 18.78 percent of total governmental cash disbursements. Public Safety programs relate to police protection, emergency management services, and 911 services for County residents. Public Safety programs were supported by \$405,587 in direct charges to users and operating grants and contributions.

The County program, Public Works, accounted for \$6,292,992, or 31.05 percent of total governmental cash disbursements. Public Works programs relate to the betterment of County roads and related infrastructure. Public Works programs were supported by \$5,637,751 in direct charges to users and operating grants and contributions.

**PAULDING COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
UNAUDITED  
(Continued)**

The County program, Human Services, accounted for \$2,522,249, or 12.44 percent of total governmental cash disbursements. Human Services programs primarily include the Senior Center, Child Support Enforcement Agency (CSEA), and the Paulding County Board of Developmental Disabilities (PCBDD) related programs. Human Services programs were supported by \$946,542 in direct charges to users and operating grants and contributions.

Capital outlay disbursements accounted for \$898,755, or 4.43 percent of total governmental cash disbursements. Capital outlay disbursements are entirely supported by the County's general receipts.

Debt service disbursements accounted for \$330,318, or 1.63 percent of total governmental cash disbursements. Debt service disbursements are supported entirely by general receipts for the County Jail and Paulding County Hospital debt.

**Governmental Activities**

The Statement of Activities – Cash Basis shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services for 2021. It identifies the cost of these services supported by tax receipts and unrestricted state grants and entitlements.

**Table 3 - Governmental Activities (Cash Basis)**

	<u>Total Cost of Services</u>		<u>Net Cost of Services</u>	
	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>
<b>Cash Disbursements:</b>				
General Government	\$ 4,714,065	\$ 4,466,972	\$ 2,074,770	\$ 1,965,933
Public Safety	3,805,508	3,049,491	3,399,921	2,399,851
Public Works	6,292,992	4,571,493	655,241	(861,569)
Health	478,257	1,440,970	(1,523,739)	(211,015)
Human Services	2,522,249	2,748,640	1,575,707	1,716,413
Economic Promotion	203,846	434,589	75,134	113,367
Conservation/Recreation	124,500	110,500	124,500	110,500
Miscellaneous	897,040	967,841	796,000	866,950
Capital Outlay	898,755	241,139	898,755	241,139
<b>Debt Service:</b>				
Principal Retirement	287,894	286,789	287,894	286,789
Interest and Fiscal Charges	42,424	84,084	42,424	84,084
<b>Total Cash Disbursements</b>	<b><u>\$ 20,267,530</u></b>	<b><u>\$ 18,402,508</u></b>	<b><u>\$ 8,406,607</u></b>	<b><u>\$ 6,712,442</u></b>

The dependence upon general receipts for governmental activities is apparent, with 41.48 percent of cash disbursements supported through taxes and other general receipts during 2021.

**PAULDING COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
UNAUDITED  
(Continued)**

**Financial Analysis of the County's Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The County's governmental funds and business-type funds are accounted for using the cash basis of accounting.

The County's governmental funds and business-type funds reported a combined fund cash balance of \$21,526,815 which is \$1,767,283 above last year's total of \$19,759,532. The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2021 and December 31, 2020 for all major and non-major governmental funds and business-type funds.

	<u>Balance at</u> <u>12/31/21</u>	<u>Balance at</u> <u>12/31/20</u>	<u>Increase</u> <u>(Decrease)</u>
<b>Major Funds:</b>			
General Fund	\$ 3,792,787	\$ 3,785,069	\$ 7,718
Motor Vehicle Gasoline Tax Fund	2,767,601	3,407,529	(639,928)
Paulding County Board of Developmental Disabilities Fund	<u>5,099,252</u>	<u>5,021,640</u>	<u>77,612</u>
	11,659,640	12,214,238	(554,598)
Other Nonmajor Governmental Funds	9,306,002	7,019,094	2,286,908
Business-Type Activities	<u>561,173</u>	<u>526,200</u>	<u>34,973</u>
Total	<u>\$ 21,526,815</u>	<u>\$ 19,759,532</u>	<u>\$ 1,767,283</u>

The General Fund is the main operating fund of the County. For 2021, receipts of \$7,451,860 primarily consisted of property taxes, sales taxes, charges for services, and intergovernmental receipts. Disbursements and other financing uses of \$7,444,142 were primarily expended for legislative and executive, judicial, public safety, and miscellaneous. This resulted in a net increase of \$7,718 to the General Fund balance. Receipts increased by 0.78 percent and disbursements and other financing uses increased by 13.18 percent from 2020.

The Motor Vehicle Gasoline Tax Fund reported receipts of \$5,364,848 primarily from gasoline tax, motor vehicle registration fees, and charges for services. Disbursements of \$6,004,776 were expended for road and bridge repairs and maintenance payments. This resulted in a net decrease of \$639,928 in the Motor Vehicle Gasoline Tax Fund balance. Receipts increased by 3.73 percent and disbursements increased by 45.52 percent from 2020.

The Paulding County Board of Developmental Disabilities (PCBDD) Fund reported receipts of \$1,516,484 primarily from property taxes and intergovernmental receipts. Disbursements of \$1,438,872 were expended for services to provide assistance, care, and training to mentally challenged and developmentally disabled individuals in the County. This resulted in a net increase of \$77,612 to the PCBDD Fund balance. Receipts decreased by 19.68 percent and disbursements decreased by 14.91 percent from 2020.

**PAULDING COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
UNAUDITED  
(Continued)**

**Budgetary Highlights**

The County's appropriations are prepared according to Ohio law and are based on accounting for transactions on the basis of cash receipts, disbursements, and encumbrances. The General Fund is the most significant budgeted fund.

During each year, the General Fund budget is revised as needs arise. Records of revisions are found in the Commissioners' journals.

For the General Fund, there were no changes in estimated receipts from the original to final budget. There was an 8.09 percent increase in appropriations from the original to final budget. This was for expected increases in disbursements made to fund various expenses. Actual receipts exceeded final estimated receipts by 9.07 percent. Actual disbursements and other financing uses were 10.07 percent less than final appropriations.

For the Motor Vehicle Gasoline Tax Fund, there were no changes in estimated receipts from the original to final budget. There was a 34.94 percent increase in appropriations from the original to final budget. Actual receipts exceeded final estimated receipts by 18.27 percent. Actual disbursements were 1.91 percent less than final appropriations.

For the Paulding County Board of Developmental Disabilities Fund, there were no changes in estimated receipts or appropriations from the original to final budget. Actual receipts were less than final estimated receipts by 7.87 percent. Actual disbursements were 31.84 percent less than final appropriations. This was due to overestimating the amount of human service disbursements in 2021.

**Capital Assets and Debt Administration**

**Capital Assets**

The County does not record capital assets in the accompanying basic financial statements but records payments for capital assets as disbursements. The County had capital outlay disbursements of \$898,755.

**Debt Administration**

The County had the following long-term debt obligations outstanding at December 31, 2021:



**PAULDING COUNTY**

**MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
UNAUDITED  
(Continued)**

	<b>Long-Term Obligations</b>
<b>Governmental Activities</b>	
Various Purpose Refunding and Improvement Bonds, Series 2011 (Paulding Hospital and Jail Debt)	\$ 590,000
JFS Building Loan	342,475
Eagle Creek Ditch Loan	79,240
Total Governmental Activities Long-Term Obligations	1,011,715
<b>Business-Type Activities</b>	
United States Department of Agriculture (USDA) Sanitary Sewer Revenue Bonds	2,211,900
Ohio Water Development Authority (Auglaize River Area Sewers)	731,098
Total Business-Type Long-Term Obligations	2,942,998
Total	\$ 3,954,713

In addition, the County had short-term general obligation notes outstanding in the amounts of \$74,000.

**Economic Factors to be Considered for the Future**

The County’s Administration considered the impact of various economic factors when establishing the 2021 budget. Despite the uncertainty surrounding the economy, the County continues to carefully monitor its primary sources of revenue – real estate taxes, local sales taxes, various intergovernmental revenue sources (e.g. local government funds) and payments in lieu of taxes (PILOT). In order to stabilize the impact of the fluctuations in these revenue sources, the County continues to closely watch the delinquency rate of property tax payments; pursue economic development and job creation; and adopt and monitor the annual budget designed to promote long-term fiscal stability for the County. In order to help meet the objectives of the 2021 budget, the County emphasized various efforts to continue to control costs while still pursuing new sources of revenue. The County continues to evaluate and respond to the challenges the COVID-19 pandemic has placed on the County’s local economy. However, Coronavirus Relief Funds (CRF) and American Rescue Plan Act (ARPA) funding received during the COVID-19 pandemic have helped offset County expenses and have been used for various items, including capital related projects. The County’s Administration is committed to promote economic growth and development as the County continues to recover from the pandemic.

**PAULDING COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
UNAUDITED  
(Continued)**

**Requests for Information**

This financial report is designed to provide a general overview of Paulding County's finances for all those with an interest in county finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Claudia J. Fickel, Paulding County Auditor, at 115 North Williams Street, Paulding, Ohio 45879-1284.

PAULDING COUNTY

STATEMENT OF NET POSITION - CASH BASIS  
DECEMBER 31, 2021

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$ 20,965,642	\$ 561,173	\$ 21,526,815
<b>Net Position</b>			
Restricted for:			
Debt Service	345,596	-	345,596
Capital Projects	556,227	-	556,227
Other Purposes	15,270,959	-	15,270,959
Unrestricted	<u>4,792,860</u>	<u>561,173</u>	<u>5,354,033</u>
<i>Total Net Position</i>	<u>\$ 20,965,642</u>	<u>\$ 561,173</u>	<u>\$ 21,526,815</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS



PAULDING COUNTY

STATEMENT OF ASSETS AND FUND BALANCES - CASH BASIS  
 GOVERNMENTAL FUNDS  
 DECEMBER 31, 2021

	General Fund	Motor Vehicle Gasoline Tax Fund	Paulding County Board of Developmental Disabilities Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>					
Equity in Pooled Cash and Cash Equivalents	\$ 3,792,787	\$ 2,767,601	\$ 5,099,252	\$ 9,306,002	\$ 20,965,642
<b>Fund Balances</b>					
Nonspendable	\$ 110,663	\$ -	\$ -	\$ -	\$ 110,663
Restricted	-	2,767,601	5,099,252	8,305,928	16,172,781
Committed	-	-	-	1,000,074	1,000,074
Assigned	524,596	-	-	-	524,596
Unassigned	3,157,528	-	-	-	3,157,528
<i>Total Fund Balances</i>	<u>\$ 3,792,787</u>	<u>\$ 2,767,601</u>	<u>\$ 5,099,252</u>	<u>\$ 9,306,002</u>	<u>\$ 20,965,642</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

PAULDING COUNTY

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - CASH BASIS  
 GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	General Fund	Motor Vehicle Gasoline Tax Fund	Paulding County Board of Developmental Disabilities Fund	Other Governmental Funds	Total Governmental Funds
<b>Receipts</b>					
Property Taxes	\$ 1,436,516	\$ -	\$ 753,931	\$ 1,583,041	\$ 3,773,488
Sales Taxes	2,697,244	-	-	-	2,697,244
Payments in Lieu of Taxes	496,232	-	228,450	160,659	885,341
Charges for Services	1,325,447	323,673	-	942,182	2,591,302
Licenses and Permits	1,350	-	-	91,711	93,061
Fines and Forfeitures	51,837	39,895	-	379,176	470,908
Intergovernmental	1,025,892	4,987,909	405,251	3,067,128	9,486,180
Special Assessments	-	-	-	245,364	245,364
Investment Income	140,312	13,371	-	1,124	154,807
Loan Repayments	-	-	-	12,496	12,496
Other	277,030	-	128,852	368,003	773,885
<i>Total Receipts</i>	<u>7,451,860</u>	<u>5,364,848</u>	<u>1,516,484</u>	<u>6,850,884</u>	<u>21,184,076</u>
<b>Disbursements</b>					
Current:					
General Government:					
Legislative and Executive	2,253,839	-	-	883,556	3,137,395
Judicial	1,007,009	-	-	569,661	1,576,670
Public Safety	2,161,969	-	-	1,643,539	3,805,508
Public Works	49,795	6,004,776	-	238,421	6,292,992
Health	82,393	-	-	395,864	478,257
Human Services	242,421	-	1,438,872	840,956	2,522,249
Economic Promotion	71,373	-	-	132,473	203,846
Conservation-Recreation	124,500	-	-	-	124,500
Miscellaneous	821,438	-	-	75,602	897,040
Capital Outlay	123,955	-	-	774,800	898,755
Debt Service:					
Principal Retirement	-	-	-	287,894	287,894
Interest and Fiscal Charges	-	-	-	42,424	42,424
<i>Total Disbursements</i>	<u>6,938,692</u>	<u>6,004,776</u>	<u>1,438,872</u>	<u>5,885,190</u>	<u>20,267,530</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>513,168</u>	<u>(639,928)</u>	<u>77,612</u>	<u>965,694</u>	<u>916,546</u>
<b>Other Financing Sources (Uses)</b>					
Proceeds from Sale of Capital Assets	-	-	-	741,764	741,764
Proceeds from Sale of Notes	-	-	-	74,000	74,000
Transfers In	-	-	-	505,450	505,450
Transfers Out	(505,450)	-	-	-	(505,450)
<i>Total Other Financing Sources (Uses)</i>	<u>(505,450)</u>	<u>-</u>	<u>-</u>	<u>1,321,214</u>	<u>815,764</u>
<i>Net Change in Fund Balances</i>	<u>7,718</u>	<u>(639,928)</u>	<u>77,612</u>	<u>2,286,908</u>	<u>1,732,310</u>
<i>Fund Balances Beginning of Year</i>	<u>3,785,069</u>	<u>3,407,529</u>	<u>5,021,640</u>	<u>7,019,094</u>	<u>19,233,332</u>
<i>Fund Balances End of Year</i>	<u>\$ 3,792,787</u>	<u>\$ 2,767,601</u>	<u>\$ 5,099,252</u>	<u>\$ 9,306,002</u>	<u>\$ 20,965,642</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

PAULDING COUNTY

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Receipts</b>				
Property Taxes	\$ 1,353,500	\$ 1,353,500	\$ 1,436,516	\$ 83,016
Sales Taxes	2,500,300	2,500,300	2,697,244	196,944
Payments in Lieu of Taxes	646,750	646,750	496,232	(150,518)
Charges for Services	982,555	982,555	1,173,898	191,343
Licenses and Permits	1,000	1,000	1,350	350
Fines and Forfeitures	100,000	100,000	51,837	(48,163)
Intergovernmental	798,063	798,063	1,025,892	227,829
Investment Income	150,045	150,045	140,312	(9,733)
Other	135,300	135,300	249,042	113,742
<i>Total Receipts</i>	<u>6,667,513</u>	<u>6,667,513</u>	<u>7,272,323</u>	<u>604,810</u>
<b>Disbursements</b>				
Current:				
General Government:				
Legislative and Executive	2,271,727	2,267,770	2,115,859	151,911
Judicial	1,006,917	1,041,365	1,007,009	34,356
Public Safety	2,102,759	2,194,603	2,161,969	32,634
Public Works	50,227	50,227	49,795	432
Health	40,000	40,000	34,159	5,841
Human Services	374,328	329,330	242,421	86,909
Economic Promotion	71,400	71,400	71,373	27
Conservation/Recreation	124,500	124,500	124,500	-
Miscellaneous	816,563	870,795	812,084	58,711
Capital Outlay	99,071	565,200	123,955	441,245
<i>Total Disbursements</i>	<u>6,957,492</u>	<u>7,555,190</u>	<u>6,743,124</u>	<u>812,066</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>(289,979)</u>	<u>(887,677)</u>	<u>529,199</u>	<u>1,416,876</u>
<b>Other Financing Uses</b>				
Transfers Out	(500,000)	(505,450)	(505,450)	-
<i>Net Change in Fund Balance</i>	<u>(789,979)</u>	<u>(1,393,127)</u>	<u>23,749</u>	<u>1,416,876</u>
<i>Fund Balance Beginning of Year</i>	<u>2,906,366</u>	<u>2,906,366</u>	<u>2,906,366</u>	<u>-</u>
<i>Fund Balance End of Year</i>	<u>\$ 2,116,387</u>	<u>\$ 1,513,239</u>	<u>\$ 2,930,115</u>	<u>\$ 1,416,876</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

PAULDING COUNTY

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND  
 CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS  
 MOTOR VEHICLE GASOLINE TAX FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Receipts</b>				
Charges for Services	\$ 146,000	\$ 146,000	\$ 323,673	\$ 177,673
Fines and Forfeitures	35,000	35,000	39,895	4,895
Intergovernmental	4,350,000	4,350,000	4,987,909	637,909
Investment Income	5,000	5,000	13,371	8,371
<i>Total Receipts</i>	<u>4,536,000</u>	<u>4,536,000</u>	<u>5,364,848</u>	<u>828,848</u>
<b>Disbursements</b>				
Current:				
Public Works	<u>4,536,500</u>	<u>6,121,534</u>	<u>6,004,776</u>	<u>116,758</u>
<i>Net Change in Fund Balance</i>	(500)	(1,585,534)	(639,928)	945,606
<i>Fund Balance Beginning of Year</i>	<u>3,407,529</u>	<u>3,407,529</u>	<u>3,407,529</u>	-
<i>Fund Balance End of Year</i>	<u>\$ 3,407,029</u>	<u>\$ 1,821,995</u>	<u>\$ 2,767,601</u>	<u>\$ 945,606</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS



PAULDING COUNTY

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND  
 CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS  
 PAULDING COUNTY BOARD OF DEVELOPMENTAL DISABILITIES FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Receipts</b>				
Property Taxes	\$ 1,154,000	\$ 1,154,000	\$ 753,931	\$ (400,069)
Payments in Lieu of Taxes	230,066	230,066	228,450	(1,616)
Intergovernmental	235,000	235,000	405,251	170,251
Other	27,000	27,000	128,852	101,852
<i>Total Receipts</i>	<u>1,646,066</u>	<u>1,646,066</u>	<u>1,516,484</u>	<u>(129,582)</u>
<b>Disbursements</b>				
Current:				
Human Services	<u>2,111,025</u>	<u>2,111,025</u>	<u>1,438,872</u>	<u>672,153</u>
<i>Net Change in Fund Balance</i>	(464,959)	(464,959)	77,612	542,571
<i>Fund Balance Beginning of Year</i>	<u>5,021,640</u>	<u>5,021,640</u>	<u>5,021,640</u>	<u>-</u>
<i>Fund Balance End of Year</i>	<u>\$ 4,556,681</u>	<u>\$ 4,556,681</u>	<u>\$ 5,099,252</u>	<u>\$ 542,571</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**PAULDING COUNTY**

**STATEMENT OF FUND NET POSITION - CASH BASIS  
PROPRIETARY FUNDS  
DECEMBER 31, 2021**

	<b>Business Type Activities - Enterprise Funds</b>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$ 561,173
<b>Net Position</b>	
Unrestricted	\$ 561,173

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

PAULDING COUNTY

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND  
 CHANGES IN FUND NET POSITION - CASH BASIS  
 PROPRIETARY FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	<b>Business Type Activities - Enterprise Funds</b>
<b>Operating Receipts</b>	
Charges for Services	\$ 252,482
Special Assessments	31,553
Interest	54
	<hr/>
<i>Total Operating Receipts</i>	284,089
	<hr/>
<b>Operating Disbursements</b>	
Contractual Services	93,633
	<hr/>
<i>Operating Income</i>	190,456
	<hr/>
<b>Non-Operating Disbursements</b>	
Debt Service:	
Principal Retirement	(71,871)
Interest and Fiscal Charges	(83,612)
	<hr/>
<i>Total Non-Operating Disbursements</i>	(155,483)
	<hr/>
<i>Change in Net Position</i>	34,973
	<hr/>
<i>Net Position Beginning of Year</i>	526,200
	<hr/>
<i>Net Position End of Year</i>	\$ 561,173
	<hr/> <hr/>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

PAULDING COUNTY

STATEMENT OF FIDUCIARY NET POSITION - CASH BASIS  
FIDUCIARY FUNDS  
DECEMBER 31, 2021

	<u>Custodial</u>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$ 2,761,206
Equity in Cash and Investments in Segregated Accounts	<u>303,855</u>
<i>Total Assets</i>	<u>3,065,061</u>
<b>Net Position</b>	
Restricted for Individuals, Organizations, and Other Governments	<u><u>\$ 3,065,061</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**PAULDING COUNTY**

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - CASH BASIS  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2021**

	<b>Custodial</b>
<b>Additions</b>	
Property and Other Local Taxes Collected for Other Governments	\$ 16,975,615
Fines and Forfeitures for Other Governments	1,579,977
Intergovernmental for Other Governments	3,296,465
Amounts Received as Fiscal Agent	2,554,963
Permissive Tax Collected for Other Governments	399,504
Payments in Lieu of Taxes Collected for Other Governments	2,248,365
Licenses, Permits, and Fees for Other Governments	3,091,137
Special Assessment Collections for Other Governments	54,436
Amounts Held for Employees	274
Other Custodial Fund Collections	1,030,336
<i>Total Additions</i>	31,231,072
<b>Deductions</b>	
Distributions to the State of Ohio	105,844
Distributions of State Funds to Other Governments	3,279,993
Distributions as Fiscal Agent	2,354,670
Estate Tax Distributions to Other Governments	1,757
Permissive Tax Distributions to Other Governments	364,197
Property Tax Distributions to Other Governments	16,836,179
Payments in Lieu of Taxes Distributions to Other Governments	2,247,840
Licenses, Permits, and Fees Distributions to Other Governments	3,113,595
Fines and Forfeitures Distributions to Other Governments	1,415,146
Special Assessment Distributions to Other Governments	54,370
Other Custodial Fund Distributions	1,027,789
<i>Total Deductions</i>	30,801,380
<i>Net Change in Fiduciary Net Position</i>	429,692
<i>Net Position Beginning of Year</i>	2,635,369
<i>Net Position End of Year</i>	\$ 3,065,061

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

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**NOTE 1 – REPORTING ENTITY**

Paulding County, Ohio (the County) is a body politic and corporate body established in 1820 to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The County is governed by a board of three Commissioners elected by the voters of the County and serving for four year terms. Other officials elected by the voters of the County that manage various segments of the County’s operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, Common Pleas Court Judge, Probate/Juvenile Court Judge, and the Municipal Court Judge.

Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize cash disbursements as well as serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the entire County.

The reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements of the County are not misleading.

**A. PRIMARY GOVERNMENT**

The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the County. For Paulding County, this includes the Paulding County Board of Developmental Disabilities and all departments and activities that are directly operated by the elected County officials.

As custodian of public funds, the County Treasurer invests all public monies on deposit in the County treasury. In the case of the separate organizations listed below, the County serves as fiscal agent, but the organizations are not considered part of Paulding County. Accordingly, the activity of the following organizations is presented as custodial funds within the County’s financial statements:

Paulding County Health Department  
Paulding County Soil and Water Conservation District

**B. COMPONENT UNITS**

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization’s governing board; and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization’s resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County authorizes the issuance of debt or the levying of taxes or determines the budget if there is also the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the County. The County has two component units, the Paulding County Hospital and the Paulding County Land Reutilization Corporation.

**Discretely Presented Component Units**

The Paulding County Hospital (the Hospital) operates under the authority of Section 339 of the Ohio Revised Code. It is governed by a Board of Trustees appointed by the County Commissioners, the Probate Judge, and the Common Pleas Court Judge of Paulding County. The Hospital prepares its financial statements in accordance with a basis of accounting which is different from that used by the County to report, and consequently, has been excluded from these financial statements. In 2021, the County re-evaluated its relationship with the Hospital. The relationship was properly changed from being reported as a blended component unit to being reported as a discretely presented component unit.

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

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The Paulding County Land Reutilization Corporation (the Corporation) is a body corporate and politic authorized by the Board of County Commissioners of Paulding County on June 26, 2017, and incorporated on August 9, 2017, under Chapter 1724 of the Ohio Revised Code. The Corporation's governing body is a five member board of directors consisting of the County Treasurer, two County Commissioners, a representative from the Village of Paulding, and a representative from Paulding Township. The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, foreclosed, and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code.

The Corporation meets the requirements and qualifies as a discretely presented component unit of the County; however, it has not been presented in the financial statements or note disclosure as it is considered immaterial. Financial information can be obtained by writing to Paulding County Land Reutilization Corporation, 115 North Williams Street, Paulding, Ohio 45879-1284.

**C. JOINTLY GOVERNED ORGANIZATIONS, JOINT VENTURE WITHOUT EQUITY INTEREST, PUBLIC ENTITY RISK POOLS, AND RELATED ORGANIZATIONS**

A joint venture is a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility.

The County participates in several public entity risk pools and is associated with several jointly governed organizations, a joint venture without equity interest, and a related organization. These organizations are presented in Notes 16, 17, and 18. These organizations are:

- Maumee Valley Planning Organization
- Tri-County Alcohol, Drug Addiction and Mental Health Board of Mercer, Paulding and Van Wert Counties
- Northwest Ohio Waiver Administration Council
- Antwerp Community Improvement Corporation
- Community Improvement Corporation of Paulding
- Four County Solid Waste District
- Defiance-Paulding Consolidated Department of Job and Family Services
- County Risk Sharing Authority, Inc.
- County Commissioners Association of Ohio Service Corporation
- County Employee Benefit Consortium of Ohio, Inc.
- Paulding County Carnegie Library

The County's management believes these financial statements present all activities for which the County is financially accountable.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

As discussed further in the Basis of Accounting section of this Note, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. The following are the more significant of the County's accounting policies.

**A. BASIS OF PRESENTATION**

The County's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

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**Government-Wide Financial Statements**

The Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the County that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or part by fees charged to external parties for goods or services.

The Statement of Net Position – Cash Basis presents the cash balance of the governmental and business-type activities of the County at year end. The Statement of Activities – Cash Basis compares disbursements and program receipts for each program or function of the County’s governmental and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the County is responsible. Program receipts include charges paid by the recipient of goods or services offered by the program, grants and contributions that are restricted to meeting the operational requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program.

Receipts which are not classified as program receipts are presented as general receipts of the County, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program or business activity is self-financing on a cash basis or draws from the general receipts of the County.

**Fund Financial Statements**

During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the funds’ principal services. Operating disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as nonoperating.

**B. FUND ACCOUNTING**

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the County are presented in three categories: governmental, proprietary, and fiduciary.

**Governmental Funds** – Governmental funds are those through which most governmental functions of the County are financed. The following are the County’s major governmental funds:

**General Fund** – The General Fund accounts for and reports all financial resources not accounted for in another fund. The General Fund is available to the County for any purpose provided it is expended or transferred according to Ohio law.

**Motor Vehicle Gasoline Tax Fund** – This fund accounts for and reports State levied, shared monies derived from gasoline taxes and the sale of motor vehicle licenses. Disbursements are restricted by State statute to county road and bridge repair and improvement programs.



PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

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**Paulding County Board of Developmental Disabilities Fund** – This fund accounts for and reports the operation of a developmentally disabled facility, financed by a county-wide property tax levy and Federal and State grants. Disbursements are restricted by State statute and grant agreements to developmental disabilities programs.

The other governmental funds of the County account for and report grants and other resources whose use is restricted, committed or assigned to a particular purpose.

**Proprietary Funds** – The County classifies funds financed primarily from user charges for goods or services as proprietary. Proprietary funds are classified as enterprise funds.

**Enterprise Funds** – Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The County has no major Enterprise Funds.

**Fiduciary Funds** – Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the County under a trust agreement or equivalent arrangement that has certain characteristics, for individuals, private organizations, or other governments and are not available to support the County's own programs. The County has no trust funds. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The County's custodial funds account for amounts collected and distributed on behalf of another government or organization, including taxes, state-levied shared revenues, and fines and forfeitures.

**C. BASIS OF ACCOUNTING**

The County's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the County's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the County are described in the appropriate section in this note.

As a result of using of this cash basis of accounting, certain assets and their related receipts (such as accounts receivable and revenue billed or provided services not yet collected) and certain liabilities and their related disbursements (such as accounts payable and expenses for goods and services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

**D. BUDGETARY PROCESS**

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate.

The appropriations resolution is the County Commissioners' authorization to spend resources and set annual limits on cash disbursements plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by the County Commissioners at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the County Commissioners.

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

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The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

**E. CASH AND INVESTMENTS**

To improve cash management, cash received by the County is pooled and invested. Individual fund integrity is maintained through County records. Interest in the pool is presented as “Equity in Pooled Cash and Cash Equivalents.”

Cash and cash equivalents that are held separately within departments of the County are recorded as “Equity in Cash and Investments in Segregated Accounts.”

Investments of the cash management pool and investments with a maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2021, the County invested in a money market mutual fund, nonnegotiable and negotiable certificates of deposit, a repurchase agreement, U.S. government and federal agency obligations, municipal bonds, and STAR Ohio. Investments are reported at cost, except for the money market mutual fund and STAR Ohio. The County’s money market mutual fund investment is recorded at the amount reported by U.S. Bank at December 31, 2021.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer’s Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The County measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice is appreciated for deposits and withdrawals of \$100 million or more. STAR Ohio reserves the right to limit the transaction to \$250 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Investment income is allocated to County funds according to State statutes, grant requirements, or debt related restrictions. Interest income credited to the General Fund during 2021 were \$140,312, which includes \$121,683 assigned from other County funds.

**F. INVENTORY AND PREPAID ITEMS**

The County reports disbursements inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

**G. CAPITAL ASSETS**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

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**H. INTERFUND RECEIVABLES/PAYABLES**

The County reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

**I. ACCUMULATED LEAVE**

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the County's cash basis of accounting.

**J. EMPLOYER CONTRIBUTIONS TO COST-SHARING PENSION PLANS**

The County recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 9 and 10, the employer contributions include portions for pension benefits and for other postemployment benefits (OPEB).

**K. PENSIONS/OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

For purposes of measuring the net pension/OPEB liability, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**L. LONG TERM OBLIGATIONS**

The County's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither another financing source nor a capital outlay disbursement is reported at inception. Lease payments are reported when paid.

**M. NET POSITION**

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for, among other things, the upkeep of the County's roads and bridges, various mental health services, child support and welfare services, services for the handicapped and developmentally disabled, and activities of the County's courts. At December 31, 2021, there were no amounts restricted by enabling legislation.

The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

**N. FUND BALANCE**

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

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**Restricted** – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations or other governments, or is imposed by law through constitutional provisions.

**Committed** – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the County Commissioners or a County official delegated that authority by resolution or by State Statute.

**Unassigned** – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in other classifications. In other government funds, the unassigned classification is used only to report a deficit balance.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**O. INTERFUND ACTIVITY**

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general receipts.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchasing funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/cash disbursements in proprietary funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

**NOTE 3 – ACCOUNTABILITY AND COMPLIANCE**

**A. CHANGE IN ACCOUNTING PRINCIPLES**

For 2021, the County has implemented GASB Statement No. 89, “*Accounting for Interest Cost Incurred before the End of a Construction Period.*”

GASB Statement No. 89 establishes accounting requirements for interest cost incurred before the end of a construction period. GASB Statement No. 89 requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. GASB Statement No. 89 also reiterates that financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles. Since the County does not prepare financial statements using generally accepted accounting principles, the implementation of GASB Statement No. 89 did not have an effect on the financial statements of the County.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

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For 2021, the County has applied GASB Statement No. 95, “*Postponement of the Effective Dates of Certain Authoritative Guidance*” to GASB Statement Nos. 91, 92, and 93, which were originally due to be implemented in 2021 and to GASB Statement No. 87, which was originally due to be implemented in 2020. GASB Statement No. 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic.

This objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.

The following pronouncements are postponed by one year and the County has elected delaying implementation until the fiscal year ended December 31, 2022:

- Statement No. 91, *Conduit Debt Obligations*
- Statement No. 92, *Omnibus 2020*
- Statement No. 93, *Replacement of Interbank Offered Rates*

The following pronouncements are postponed by eighteen months and the County has elected delaying implementation until the fiscal year ended December 31, 2022:

- Statement No. 87, *Leases*
- Implementation Guide No. 2019-3, *Leases*

**B. COMPLIANCE**

Ohio Administrative Code, Section 117-2-03 (B), requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. However, the County prepared its basic financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying basic financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The County can be fined and various other administrative remedies may be taken against the County.

**NOTE 4 – BUDGETARY BASIS OF ACCOUNTING**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements, and Changes in Fund Balance – Budget and Actual – Budget Basis presented for the General Fund and each major special revenue fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis of accounting and the cash basis of accounting is that outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as restricted, committed or assigned fund balance (cash basis). There were no encumbrances outstanding at year end (budgetary basis).

In addition, as part of Governmental Accounting Standards Board Statement No. 54 “Fund Balance Reporting”, certain funds that are legally budgeted in separate funds (Unclaimed Monies, Recorder’s Supply Equipment, Certificate of Title, County Health Insurance, and Medicaid Sales Tax Transition Funds) are considered part of the General Fund on a cash basis.

The following table summarizes the adjustments necessary to reconcile the cash basis statement to the budgetary basis statement for the General, Motor Vehicle Gasoline Tax, and Paulding County Board of Developmental Disabilities Funds:

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

	Net Change in Fund Balance General Fund	Net Change in Fund Balance Motor Vehicle Gasoline Tax Fund	Net Change in Fund Balance Paulding County Board of DD Fund
Cash Basis	\$ 7,718	\$ (639,928)	\$ 77,612
Funds Budgeted Elsewhere	16,031	-	-
Budgetary Basis	\$ 23,749	\$ (639,928)	\$ 77,612

**NOTE 5 – DEPOSITS AND INVESTMENTS**

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Ohio Auditor of State:

- A. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States, or any book entry, zero-coupon United States Treasury security that is a direct obligation of the United States;
- B. Bonds, notes, debentures, or any other obligations or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- C. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- D. Bonds and other obligations of this state or the political subdivisions of this state, provided the bonds or other obligations of political subdivisions mature within ten years from the date of settlement;
- E. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts, in eligible institutions pursuant to Ohio Revised Code (ORC) sections 135.32;
- F. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service or consisting exclusively of obligations described in (A) or (B) above; commercial paper as described in ORC section 135.143 (6); and repurchase agreements secured by such obligations, provided these investments are made only through eligible institutions;
- G. The State Treasurer’s investment pool (STAR Ohio);
- H. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities or cash, equal value for equal value, within certain limitations;

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

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- I. Up to forty percent of the County's average portfolio, if training requirements have been met in either of the following:
  - 1. Commercial paper notes in entities incorporated under the laws of Ohio, or any other state, that have assets exceeding five hundred million dollars, which are rated in the highest classification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation, which mature within 270 days after purchase, and the investment in commercial paper notes of a single issuer shall not exceed the aggregate five percent of interim monies available for investment at the time of purchase.
  - 2. Bankers acceptances of banks that are insured by the Federal Deposit Insurance Corporation and that mature not later than 180 days after purchase.
- J. Up to fifteen percent of the County's average portfolio in notes issued by U.S. corporations or by depository institutions doing business under authority granted by the U.S. or any state, provided the notes are rated in the three highest categories by at least two nationally recognized standard rating services at the time of purchase and the notes mature not later than three years after purchase;
- K. A current unpaid or delinquent tax line of credit, provided certain conditions are met related to a County land reutilization corporation organized under ORC Chapter 1724; and,
- L. Up to two percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government, subject to certain limitations. All interest and principal shall be denominated and payable in United States funds.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of settlement, unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the County Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institution's participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

**Cash On Hand**

At December 31, 2021, the County had \$6,959 of undeposited cash on hand, which is included on the statement of net position of the County as part of "Equity in Pooled Cash and Cash Equivalents".

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

**Deposits**

At December 31, 2021, the carrying amount of all County deposits were \$17,564,275 and the bank balance was \$18,021,508. Of the County’s bank balance, \$15,948,606 was covered by Federal Deposit Insurance Corporation (FDIC), \$864,675 was covered by pooled collateral through the Ohio Pooled Collateral System (OPCS), and \$1,208,227 was covered by pledged collateral. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the County to a successful claim by the FDIC.

**Investments**

At December 31, 2021, the County had the following investments:

Investment Type	Cost Value	Investment Maturities (in Years)				
		Less than 1	1-2	2-3	3-4	4-5
Federal Home Loan Bank	\$ 1,195,000	\$ -	\$ -	\$ 880,000	\$ -	\$ 315,000
Federal Home Loan Mortgage Corporation	523,881	-	298,881	-	225,000	-
Federal National Mortgage Association	300,000	-	-	-	300,000	-
Federal Farm Credit Bank	249,848	249,848	-	-	-	-
Negotiable/Brokered CDs	2,933,819	744,243	1,694,127	248,627	246,822	-
Money Market Mutual Fund	24,056	24,056	-	-	-	-
Municipal Bonds	885,000	80,000	80,000	500,000	225,000	-
Repurchase Agreement	550,424	550,424	-	-	-	-
STAR Ohio	358,614	358,614	-	-	-	-
<b>Total Investments</b>	<b>\$ 7,020,642</b>	<b>\$ 2,007,185</b>	<b>\$ 2,073,008</b>	<b>\$ 1,628,627</b>	<b>\$ 996,822</b>	<b>\$ 315,000</b>

**Custodial Credit Risk** – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The negotiable CDs are covered by FDIC. The repurchase agreement and U.S. government and federal agency obligations are exposed to custodial credit risk as they are uninsured, unregistered, and held by the counterparty’s trust department or agent but not in the County’s name.

The County has no investment policy dealing with investment custodial risk beyond the requirements in ORC 135.14(M)(2) which states, “Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, governing board, or qualified trustee. If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee.”

**Interest Rate Risk** – For an investment, interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The County has no investment policy dealing with interest rate risks beyond the requirements of State statutes limiting investments by type and maturity. State statutes require that an investment mature within five years from the date of purchase, unless matched with a specific obligation or debt of the County and that an investment must be purchased with the expectation that it will be held to maturity. Repurchase agreements are limited to 30 days, and the market value of securities must exceed the principal value of the agreement by at least 2 percent and be marked to market daily.



PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

**Credit Risk** – The securities underlying the repurchase agreement and U.S. government and federal agency obligations carry a rating of AA+ and Aaa by Standard and Poor’s and Moody’s Investor Services, respectively. STAR Ohio carry a rating of AAAM by Standard and Poor’s. The money market mutual fund carries a rating of AAAM and Aaa by Standard and Poor’s and Moody’s, respectively. The County has no investment policy dealing with credit risk beyond the requirements in State statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market mutual funds be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.

**Concentration of Risk** – The County places no limit on the amount it may invest in any one issuer. The following table indicates the percentage of investments in the County’s portfolio held with various issuers as of December 31, 2021:

Investment Type	Cost Value	% of Total
Federal Home Loan Bank	\$ 1,195,000	17.02%
Federal Home Loan Mortgage Corporation	523,881	7.46%
Federal National Mortgage Association	300,000	4.27%
Federal Farm Credit Bank	249,848	3.56%
Negotiable/Brokered CDs	2,933,819	41.79%
Money Market Mutual Fund	24,056	0.34%
Municipal Bonds	885,000	12.61%
Repurchase Agreement	550,424	7.84%
STAR Ohio	358,614	5.11%
Total Investments	<u>\$ 7,020,642</u>	<u>100.00%</u>

**NOTE 6 – PROPERTY TAX**

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2021 for real and public utility property taxes represents collections of 2020 taxes.

2021 real property taxes are levied after October 1, 2021, on the assessed value as of January 1, 2021, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2021 real property taxes are collected in and intended to finance 2022.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2021 public utility property taxes which became a lien on December 31, 2020, are levied after October 1, 2021, and are collected in 2022 with real property taxes.

The County Treasurer collects property tax on behalf of all taxing districts within the County, including the County. The County Auditor periodically remits to the County its portion of the taxes collected.

The full tax rate for all County operations for the year ended December 31, 2021 was \$13.35 per \$1,000 of assessed valuation. After adjustment of the rate for inflationary increase in property values, the effective tax rate was \$10.73 per \$1,000 of assessed valuation of real property classified as residential/agricultural and \$12.11 per \$1,000 of assessed valuation for all other property. The assessed values of real property and public utility tangible property upon which 2020 property tax receipts were based are as follows:

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

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Real Property	
Residential/Agricultural	\$ 381,496,930
Commercial/Industrial	<u>36,716,170</u>
Total Real Property	418,213,100
Pubic Utility Personal Property	<u>80,798,180</u>
Total	<u>\$ 499,011,280</u>

The County Auditor reappraises all real property every six years with a triennial update. The last triennial update was completed for tax year 2019 and the reappraisal was completed for tax year 2016.

**NOTE 7 – PERMISSIVE SALES AND USE TAX**

The County Commissioners, by resolution, imposed a one percent tax on all retail sales made in the County, except sales of motor vehicles, and on the storage use, or consumption of tangible personal property in the County, including motor vehicles, not subject to the sales tax, and renewed a resolution to levy an additional one-half percent for permissive sales and use tax. The allocation of the sales tax is 100 percent to the County’s General Fund. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the Office of Budget and Management the amount of tax to be returned to the County. The Tax Commissioner’s certification must be made within forty-five days after the end of each month. The Tax Commissioner shall then, on or before the twentieth day of the month in which certification is made, provide for payment to the County. Permissive sales and use tax receipts for 2021 were \$2,697,244.

**NOTE 8 – RISK MANAGEMENT**

**A. PROPERTY AND LIABILITY**

The County is exposed to various risks of loss related to torts, theft or damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. During 2021, the County contracted with County Risk Sharing Authority (CORSA) for insurance coverage. The CORSA program has a \$2,500 deductible. CORSA provided coverage as follows:

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

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<u>Property</u>	
Building and Contents	Replacement Cost
Valuable Papers	\$2,500,000 Each Occurrence
Extra Expense/Business Income	\$2,500,000 Each Occurrence
Electronic Data Processing Equipment	\$250,000 Each Occurrence
Contractors Equipment	Replacement Cost
Flood and Earthquake	\$100,000,000 Annual Aggregate
Auto Physical Damage	Actual Cash Value or Cost of Repair
Sewer Lines	\$3,845,000
Electronic Data Media	\$250,000 Each Occurrence
Automatic Acquisition	\$5,000,000
Boiler and Machinery	\$100,000,000 Each Accident
Property in Transit	\$100,000 Each Occurrence
Unintentional Omissions	\$250,000 Each Occurrence
Pollutant Cleanup/Removal	\$10,000 Coverage Period
Law Enforcement Canines	\$150,000 Each Occurrence
 <u>Liability</u>	
Automobile Liability	\$1,000,000 Each Occurrence
Uninsured/Underinsured Motorists	\$250,000 Each Occurrence
General Liability	\$1,000,000 Each Occurrence
Excess Liability	\$9,000,000 Each Occurrence
Law Enforcement Liability	\$1,000,000 Each Occurrence
Errors and Omissions Liability	\$1,000,000 Annual Aggregate
Attorney Disciplinary Proceedings	\$25,000 Annual Aggregate
Cyber Liability and Expense	\$5,000,000 Annual Aggregate
 <u>Crime</u>	
Employee Dishonesty/Faithful Performance	\$1,000,000 Each Occurrence
Loss Inside the Premises (money and securities)	\$1,000,000 Each Occurrence
Loss Outside the Premises (money and securities)	\$1,000,000 Each Occurrence
Money Orders and Counterfeit Paper Currency	\$1,000,000 Each Occurrence
Depositors Forgery	\$1,000,000 Each Occurrence
Fund Transfer Fraud	\$500,000 Each Occurrence
Computer Fraud	\$500,000 Each Occurrence
Individual Public Official Bond Excess	\$250,000 Each Occurrence

With the exceptions of health insurance, life insurance, and workers' compensation, all insurance is held with CORSA. There has been no significant reduction in insurance coverage from 2020, and settled claims have not exceeded this coverage in the past three years. The County pays all elected officials' bonds by statute.

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

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**B. WORKERS' COMPENSATION GROUP RATING PROGRAM**

For 2021, the County participated in the County Commissioners Association of Ohio Service Corporation, a worker's compensation group rating plan (the Plan). The Plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all counties in the Plan. Each county pays its workers' compensation premium to the State based on the rate for the Plan rather than the county's individual rate.

In order to allocate the savings derived by the formation of the Plan, and to maximize the number of participants in the Plan, the Plan's executive committee annually calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan's executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Participation in the Plan is limited to counties that can meet the plan's selection criteria. The firm of Comp Management, Inc. provides administrative, cost control and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the County is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and any county leaving the Plan allows the representative of the Plan to access loss experience for three years following the last year of participation.

**NOTE 9 – DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability***

Pensions and OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability and the net OPEB liability represent the County's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost-of-living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

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GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible recipients.

The net pension/net OPEB liability (asset) are not reported on the face of the financial statements, but rather are disclosed in the notes because of the use of the cash basis framework.

The remainder of this note includes the pension disclosures. See Note 10 for the OPEB disclosures.

***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Plan Description – County employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan, and the Combined Plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan. While members (e.g. County employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the Traditional Pension Plan was categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS' Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

<b>Group A</b> Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	<b>Group B</b> 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	<b>Group C</b> Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Public Safety</b>	<b>Public Safety</b>	<b>Public Safety</b>
<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
<b>Law Enforcement</b>	<b>Law Enforcement</b>	<b>Law Enforcement</b>
<b>Age and Service Requirements:</b> Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
<b>Public Safety and Law Enforcement</b>	<b>Public Safety and Law Enforcement</b>	<b>Public Safety and Law Enforcement</b>
<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit payment for calculation of an annual cost-of-living adjustment.

When a Traditional Pension Plan benefit recipient has received benefits for 12 months, current law provides for an annual cost-of-living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3 percent. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

	<u>State and Local</u>	<u>Public Safety</u>	<u>Law Enforcement</u>
<b>2021 Statutory Maximum Contribution Rates</b>			
Employer	14.0 %	18.1 %	18.1 %
Employee *	10.0 %	**	***
<b>2021 Actual Contribution Rates</b>			
Employer:			
Pension *****	14.0 %	18.1 %	18.1 %
Post-employment Health Care Benefits *****	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Total Employer	<u>14.0 %</u>	<u>18.1 %</u>	<u>18.1 %</u>
Employee	<u>10.0 %</u>	<u>12.0 %</u>	<u>13.0 %</u>

- \* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.
- \*\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.
- \*\*\* This rate is also determined by OPERS' Board but is limited by ORC to not more than 2 percent greater than the Public Safety rate.
- \*\*\*\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The County's contractually required contributions for the Traditional Pension Plan were \$1,056,403 for year 2021.

***Pension Liability***

The net pension liability (asset) for OPERS was measured as of December 31, 2020. The total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of the measurement date. The County's proportion of the net pension liability (asset) was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	<u>OPERS Traditional Plan</u>
Proportion of the Net Pension Liability:	
Current Measurement Date	0.050564%
Prior Measurement Date	<u>0.049417%</u>
Change in proportionate share	<u>0.001147%</u>
Proportionate Share of the:	
Net Pension Liability	\$7,487,428

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
 DECEMBER 31, 2021  
 (Continued)

*Actuarial Assumptions – OPERS*

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2020, using the following actuarial assumptions, applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2020, are presented below.

	OPERS Traditional Plan
Wage Inflation	3.25 percent
Future Salary Increases, including inflation COLA or Ad Hoc COLA	3.25 to 10.75 percent including wage inflation
Pre-January 7, 2013 Retirees	3 percent, simple
Post-January 7, 2013 Retirees	0.5 percent, simple through 2021, then 2.15 percent, simple
Investment Rate of Return	7.2 percent
Actuarial Cost Method	Individual Entry Age

In October 2020, the OPERS Board adopted a change in COLA for Post-January 7, 2013 retirees, changing it from 1.4 percent simple through 2020 then 2.15 percent simple to 0.50 percent simple through 2021 then 2.15 percent simple.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic real rates of return were provided by the Board’s investment consultant. For each major asset class that is included in the Defined Benefit portfolio’s target asset allocation as of December 31, 2020, the best estimates are summarized in the following table:



PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	25.00 %	1.32 %
Domestic Equities	21.00	5.64
Real Estate	10.00	5.39
Private Equity	12.00	10.42
International Equities	23.00	7.36
Other Investments	9.00	4.75
Total	100.00 %	5.43 %

**Discount Rate** The discount rate used to measure the total pension liability was 7.20 percent for the Traditional Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the County’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the County’s proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.20 percent, as well as what the County’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.20 percent) or one-percentage-point higher (8.20 percent) than the current rate:

	1% Decrease (6.20%)	Current Discount Rate (7.20%)	1% Increase (8.20%)
County's proportionate share of the net pension liability OPERS Traditional Plan	\$14,282,307	\$7,487,428	\$1,837,496

**Changes between Measurement Date and Report Date** During 2021, the OPERS Board lowered the investment rate of return from 7.2 percent to 6.9 along with certain other changes to assumptions for the actuarial valuation as of December 31, 2021. The effects of these changes are unknown.

**NOTE 10 – DEFINED BENEFIT OPEB PLANS**

**Net OPEB Liability/(Asset)**

See Note 9 for a description of the net OPEB liability.

**Plan Description – Ohio Public Employees Retirement System**

Plan Description – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the Traditional Pension Plan, a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan, a defined contribution plan; and the Combined Plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

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OPERS maintains a cost-sharing, multiple-employer defined benefit postemployment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and Combined Plans. Currently, Medicare-eligible retirees are able to select medical and prescription drug plans from a range of options and may elect optional vision and dental plans. Retirees and eligible dependents enrolled in Medicare Parts A and B have the option to enroll in a Medicare supplemental plan with the assistance of the OPERS Medicare Connector. The OPERS Medicare Connector is a relationship with a vendor selected by OPERS to assist retirees, spouses and dependents with selecting a medical and pharmacy plan. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are deposited into an HRA. For non-Medicare retirees and eligible dependents, OPERS sponsors medical and prescription coverage through a professionally managed self-insured plan. An allowance to offset a portion of the monthly premium is offered to retirees and eligible dependents. The allowance is based on the retiree's years of service and age when they first enrolled in OPERS coverage.

Medicare-eligible retirees who choose to become re-employed or survivors who become employed in an OPERS-covered position are prohibited from participating in an HRA. For this group of retirees, OPERS sponsors secondary coverage through a professionally managed self-insured program. Retirees who enroll in this plan are provided with a monthly allowance to offset a portion of the monthly premium. Medicare-eligible spouses and dependents can also enroll in this plan as long as the retiree is enrolled.

OPERS provides a monthly allowance for health care coverage for eligible retirees and their eligible dependents. The base allowance is determined by OPERS.

The health care trust is also used to fund health care for Member-Directed Plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, Member-Directed Plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS will discontinue the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses. These changes are reflected in the December 31, 2020, measurement date health care valuation.

In order to qualify for postemployment health care coverage, age and service retirees under the Traditional Pension Plan must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. Current retirees eligible (or who become eligible prior to January 1, 2022) to participate in the OPERS health care program will continue to be eligible after January 1, 2022. Eligibility requirements will change for those retiring after January 1, 2022, with differing eligibility requirements for Medicare retirees and non-Medicare retirees. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS’ Board of Trustees, a portion of each employer’s contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its contributions to health care for the Traditional Pension Plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2021, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2021, OPERS did not allocate any employer contributions to health care for members in the Traditional Pension Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The County’s contractually required contribution was \$0 for 2021.

***Net OPEB Liability/(Asset)***

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2019, rolled forward to the measurement date of December 31, 2020, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The County’s proportion of the net OPEB liability (asset) was based on the County’s share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	OPERS Traditional Plan
Proportion of the Net OPEB Liability:	
Current Measurement Date	0.048557%
Prior Measurement Date	0.047295%
Change in proportionate share	0.001262%
Proportionate Share of the Net OPEB Liability (Asset)	(\$865,082)

***Actuarial Assumptions – OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2019, rolled forward to the measurement date of December 31, 2020. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
Single Discount Rate:	
Current measurement date	6.00 percent
Prior Measurement date	3.16 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate:	
Current measurement date	2.00 percent
Prior Measurement date	2.75 percent
Health Care Cost Trend Rate:	
Current measurement date	8.5 percent, initial 3.50 percent, ultimate in 2035
Prior Measurement date	10.5 percent, initial 3.50 percent, ultimate in 2030
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic rates of return were provided by OPERS investment consultant. For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2019, these best estimates are summarized in the following table:

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
 DECEMBER 31, 2021  
 (Continued)

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00 %	1.07 %
Domestic Equities	25.00	5.64
Real Estate Investment Trust	7.00	6.48
International Equities	25.00	7.36
Other investments	9.00	4.02
Total	100.00 %	4.43 %

**Discount Rate** A single discount rate of 6.00 percent was used to measure the total OPEB liability on the measurement date of December 31, 2020. A single discount rate of 3.16 percent was used to measure the OPEB liability on the measurement date of December 31, 2019. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 2.00 percent (Fidelity Index’s “20-Year Municipal GO AA Index”). The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2120. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2120, the duration of the projection period through which projected health care payments are fully funded.

**Sensitivity of the County’s Proportionate Share of the Net OPEB Liability/(Asset) to Changes in the Discount Rate** The following table presents the County’s proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 6.00 percent, as well as what the County’s proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (5.00 percent) or one-percentage-point higher (7.00 percent) than the current rate:

	1% Decrease 5.00%	Current Discount Rate 6.00%	1% Increase 7.00%
County’s proportionate share of the net OPEB liability/(asset)	(\$215,108)	(\$865,082)	(\$1,399,413)

**Sensitivity of the County’s Proportionate Share of the Net OPEB Liability/(Asset) to Changes in the Health Care Cost Trend Rate** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability (asset). The following table presents the net OPEB liability (asset) calculated using the assumed trend rates and the expected net OPEB liability (asset) if it were calculated using a health care cost trend rate that is 1.00 percent lower or 1.00 percent higher than the current rate.

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2021 is 8.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	<u>1% Decrease</u>	<u>Current Health Care Cost Trend Rate Assumption</u>	<u>1% Increase</u>
County's proportionate share of the net OPEB liability/(asset)	(\$886,165)	(\$865,082)	(\$841,493)

***Changes between Measurement Date and Reporting Date*** During 2021, the OPERS Board made various changes to assumptions for the actuarial valuation as of December 31, 2021. The effects of these changes are unknown.

**NOTE 11 – OTHER EMPLOYEE BENEFITS**

**A. INSURANCE BENEFITS**

The County provides employee vision and dental coverage through County Employee Benefit Consortium of Ohio, Inc. (CEBCO). The County provides life insurance and accidental death and dismemberment insurance to most employees through Mutual of Omaha. The County provides employee medical Aetna insurance through Wellnet Health Care. The premium varies with employees depending on the insurance coverage selected. The County pays a set portion of participating employees' health and life insurance premiums, with the balance being the individual employee's responsibility.

**B. SICK LEAVE AND VACATION LEAVE**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Employees earn ten to twenty-five days of vacation per year, depending upon length of service. Accumulated, unused vacation time up to the accrual for three years, is paid to employees upon termination of employment.

Employees earn sick leave at the rate of .0575 hours for each hour worked. Unused sick leave accumulates without limit. Non-bargaining unit employees employed before April 30, 2001 with 10 years or more of service may elect upon retirement to receive payment for one half of all accrued, but unused sick credit at the employee's pay rate at the time of retirement. Non-bargaining unit employees employed after April 30, 2001 with 10 years or more of service may elect upon retirement to receive payment for one fourth of all accrued, but unused sick leave credit at the employee's pay rate at the time of retirement.

**C. DEFERRED COMPENSATION**

Employees of the County may elect to participate in the Ohio Public Employees Deferred Compensation program or the County Commissioners Association of Ohio program. Under these programs, employees authorize a voluntary payroll deduction, which is invested in a plan of their choice. The accumulated value of the account is not distributed to the employee until a future date, usually after retirement. The deferred pay and any income on it is not subject to income taxation until the distribution is made to the employee. These assets are placed in trust by the respective programs to comply with Internal Revenue Code provisions. Accordingly, these assets are not reflected in the accompanying financial statements. Employees of the County deferred \$179,335 under these two plans during 2021.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

NOTE 12 – LEASES

A. CAPITAL LEASES

The County has entered into a capital lease for the purchase of three 2020 Western Star dump trucks. The lease meets the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13 "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are made from the Motor Vehicle Gasoline Tax Fund (public works account) which is designated as a major fund. The three trucks acquired by lease are recorded in the amount of \$515,802, which is equal to the present value of the future minimum lease payments at the time of acquisition. Principal and interest payments in 2021 were paid in the amount of \$110,230. Future minimum lease payments, including interest, are as follows:

Years Ended December 31	Payment Amount	Interest	Present Value of Net Minimum Lease Payments
2022	\$ 110,239	\$ 10,616	\$ 99,623
2023	110,239	7,196	103,043
2024	110,239	3,659	106,580
Total	\$ 330,717	\$ 21,471	\$ 309,246

B. OPERATING LEASES

The County leases four copiers for use by the Juvenile/Probate Court, Board of Elections, Clerk of Courts, and County Commissioners. All payments are made from the General Fund. Lease payments in the amount of \$6,060 were made in 2021. Future lease payments for 2022, 2023, 2024 and 2025 are \$6,060, \$6,060, \$6,060 and \$6,060, respectively.

In addition, the County leases postage meter equipment for use by the Municipal Court and County Commissioners. All payments are made from the General and Municipal Court Computer Project (MCCP) Funds. Lease payments in the amount of \$3,755 were made in 2021. Future lease payments for 2022, 2023, 2024, 2025, and 2026 are \$3,755, \$4,294, \$4,295, \$4,294, and \$1,074, respectively.

NOTE 13 – DEBT

A. SHORT-TERM DEBT

The changes in the County's short-term debt obligations during the year consist of the following:

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

	<u>Interest Rate</u>	<u>Outstanding 12/31/2020</u>	<u>Additions</u>	<u>Reductions</u>	<u>Outstanding 12/31/2021</u>
<b>Governmental Activities:</b>					
CIC # 1 - Gasser Road:					
<u>Antwerp Exchange Bank</u>					
General Obligation Notes	2.25 percent	\$ 50,000	\$ -	\$ 50,000	\$ -
<u>The Union Bank Company</u>					
General Obligation Notes	2.49 percent	-	48,000	-	48,000
		<u>50,000</u>	<u>48,000</u>	<u>50,000</u>	<u>48,000</u>
CIC # 2 - Gasser Road:					
<u>The Antwerp Exchange Bank</u>					
General Obligation Notes	3.25 percent	26,000	-	26,000	-
<u>Premier Bank</u>					
General Obligation Notes	1.25 percent	-	26,000	-	26,000
		<u>26,000</u>	<u>26,000</u>	<u>26,000</u>	<u>26,000</u>
Total		<u>\$ 76,000</u>	<u>\$ 74,000</u>	<u>\$ 76,000</u>	<u>\$ 74,000</u>

Back in the early 2000's, the Community Improvement Corporation of Paulding (CIC) purchased two parcels of land within Paulding County to promote future economic development, specifically land for industrial parks. The notes were taken out to help with the purchase of the land until they were purchased by another company. Notes are rolled over on an annual basis.

**B. LONG-TERM DEBT**

The original issue date, interest rate, original issue amount, and balance at December 31, 2021 for the County's long-term debt issues are as follows:

	<u>Original Issue Date</u>	<u>Interest Rate</u>	<u>Original Issue Amount</u>
Various Purpose Refunding and Improvement Bonds			
Unlimited Tax: Series 2011	2011	1.00-3.8 percent	\$ 2,230,000
United States Department of Agriculture:			
Sanitary Sewer Revenue Bonds, Series 2011	2011	3.38 percent	2,514,000
Ohio Water Development Authority:			
Auglaize River Area Sewers	2011	1.00 percent	959,608
JFS Building Loan	2014	3.10 percent	456,205
Eagle Creek Ditch Loan	2018	3.84 percent	<u>120,000</u>
Total			<u>\$ 6,279,813</u>

The County's long-term debt activity for the year ended December 31, 2021, was as follows:



**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

	<u>Principal Outstanding 12/31/2020</u>	<u>Additions</u>	<u>Reductions</u>	<u>Principal Outstanding 12/31/2021</u>	<u>Due Within One Year</u>
<b>Governmental Activities:</b>					
Various Purpose Refunding and Improvements Bonds, Series 2011	\$ 770,000	\$ -	\$ 180,000	\$ 590,000	\$ 165,000
JFS Building Loan	360,257	-	17,782	342,475	18,333
Eagle Creek Ditch Loan	93,352	-	14,112	79,240	14,662
Total Governmental Activities	<u>\$ 1,223,609</u>	<u>\$ -</u>	<u>\$ 211,894</u>	<u>\$ 1,011,715</u>	<u>\$ 197,995</u>
	<u>Principal Outstanding 12/31/2020</u>	<u>Additions</u>	<u>Reductions</u>	<u>Principal Outstanding 12/31/2021</u>	<u>Due Within One Year</u>
<b>Business-Type Activities:</b>					
United States Department of Agriculture (USDA) Sanitary Sewer Revenue Bonds	\$ 2,254,200	\$ -	\$ 42,300	\$ 2,211,900	\$ 43,800
Ohio Water Development Authority Auglaize River Area Sewers	760,669	-	29,571	731,098	29,867
Total Business-Type Activities	<u>\$ 3,014,869</u>	<u>\$ -</u>	<u>\$ 71,871</u>	<u>\$ 2,942,998</u>	<u>\$ 73,667</u>

The Various Purpose Refunding and Improvement Bonds, Series 2011 were issued to refinance the Paulding County Hospital Bonds and the voted Jail Bond Anticipation Note. The bonds, which were issued September 6, 2011, are payable from voted property tax revenues. At December 31, 2018, the bonds consisted of \$1,120,000 of term bonds. The term bonds, at various principal amounts and interest rates mature on December 1 annually starting December 1, 2018. These bonds are subject to mandatory sinking redemption at set amounts at a reduction price equal to 100 percent of the principal amount redeemed, plus accrued interest at the redemption date. Following is the schedule of the various bonds and their respective interest rates:

<u>Bond Maturity Date</u>	<u>Principal Redemption Date</u>	<u>Original Issue Amount</u>	<u>Interest Rate</u>
December 1, 2023	December 1, 2022	\$ 165,000	3.4 percent
	December 1, 2023	170,000	
		<u>335,000</u>	
December 1, 2026	December 1, 2024	75,000	3.8 percent
	December 1, 2025	90,000	
	December 1, 2026	90,000	
		<u>255,000</u>	
Total Term Bonds		<u>\$ 590,000</u>	

In 2014, the County obtained a 10 year, 3.1 percent loan in the amount of \$456,205 to refinance the mortgage on the Job and Family Services (JFS) building. The mortgage is payable from the Capital Projects JFS Building Fund with annual installments of \$28,950.

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

In 2018, initial proceeds from a General Obligation Note were used for the construction and reconstruction of the Eagle Creek Ditch. Property owners receiving the benefits of the construction or reconstruction of a ditch are assessed over an eight year period for their portion of the construction in an amount determined by the County Engineer. These special assessments collected are applied to the outstanding note in annual payments of \$17,747, including interest at a fixed rate of 3.84 percent starting on October 2019.

The United States Department of Agriculture (USDA) Sanitary Sewer Revenue bonds were issued to fund construction of the Paulding-Defiance Joint Sewer District sanitary sewer system in Auglaize Township of Paulding County. The bonds will be repaid by sewer usage charges paid by service recipients. The bonds, which were issued July 28, 2011, are payable, starting in July 2014 and continuing through July 2051, at a fixed rate of 3.375 percent. The bond issue was for \$2,514,000.

In 2014, the County obtained a 30 year, 1 percent loan for the construction, maintenance, and operation of the Auglaize River Sanitary Sewer District from the Ohio Water Development Authority (OWDA). The loan is repaid from the Enterprise Sanitary Sewer Bond Payment Fund. The loan was payable starting in July 2015 and continuing through July 2043 with semi-annual installments of \$18,552.

The following is a summary of the County's required future annual debt service payments for the long-term obligations:

Years Ended December 31	Various Purpose Refunding and Improvement Bonds		USDA Sanitary Sewer Revenue Bonds		Ohio Water Development Authority	
	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 165,000	\$ 21,080	\$ 43,800	\$ 74,652	\$ 29,867	\$ 7,236
2023	170,000	15,470	45,200	73,173	30,167	6,937
2024	75,000	9,690	46,600	71,648	30,469	6,635
2025	90,000	6,840	48,300	70,075	30,775	6,329
2026	90,000	3,420	50,000	68,445	31,083	6,021
2027-2031	-	-	276,200	315,769	160,153	25,366
2032-2036	-	-	325,900	265,917	168,343	17,176
2037-2041	-	-	384,900	207,061	176,952	8,567
2042 & beyond	-	-	991,000	193,110	73,289	918
<b>Total</b>	<b>\$ 590,000</b>	<b>\$ 56,500</b>	<b>\$ 2,211,900</b>	<b>\$ 1,339,850</b>	<b>\$ 731,098</b>	<b>\$ 85,185</b>

Years Ended December 31	JFS Building Loan		Eagle Creek Ditch Loan		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 18,333	\$ 10,617	\$ 14,662	\$ 3,085	\$ 271,662	\$ 116,670
2023	18,902	10,048	15,233	2,514	279,502	108,142
2024	305,240	9,488	15,821	1,927	473,130	99,388
2025	-	-	16,442	1,305	185,517	84,549
2026	-	-	17,082	665	188,165	78,551
2027-2031	-	-	-	-	436,353	341,135
2032-2036	-	-	-	-	494,243	283,093
2037-2041	-	-	-	-	561,852	215,628
2042 & beyond	-	-	-	-	1,064,289	194,028
<b>Total</b>	<b>\$ 342,475</b>	<b>\$ 30,153</b>	<b>\$ 79,240</b>	<b>\$ 9,496</b>	<b>\$ 3,954,713</b>	<b>\$ 1,521,184</b>

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
 DECEMBER 31, 2021  
 (Continued)

NOTE 14 – CONTINGENT LIABILITIES

A. GRANTS

Amounts grantor agencies pay to the County are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

B. LITIGATION

The County is defendant in a lawsuit. Although management cannot presently determine the outcome of the suit, they believe the resolution of this matter will not materially adversely affect the County’s financial condition.

NOTE 15 – FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other nonmajor governmental funds are presented below:

Fund Balances	General Fund	Motor Vehicle Gasoline Tax Fund	PCBDD Fund	Other Governmental Funds	Total Governmental Funds
Restricted For:					
Legislative and Executive Programs	\$ -	\$ -	\$ -	\$ 667,919	\$ 667,919
Judicial Programs	-	-	-	1,824,733	1,824,733
Public Safety Programs	-	-	-	1,718,310	1,718,310
Public Works Programs	-	2,767,601	-	233,576	3,001,177
Human Service Programs	-	-	5,099,252	1,106,800	6,206,052
Economic Development	-	-	-	299,502	299,502
Health Programs	-	-	-	1,787,539	1,787,539
Debt Service	-	-	-	345,596	345,596
Capital Projects	-	-	-	321,953	321,953
Total Restricted	-	2,767,601	5,099,252	8,305,928	16,172,781
Committed For:					
Capital Improvements	-	-	-	1,000,074	1,000,074
Non-Spendable for:					
Unclaimed Monies	110,663	-	-	-	110,663
Assigned for:					
Subsequent Year Appropriations	524,596	-	-	-	524,596
Unassigned	3,157,528	-	-	-	3,157,528
Total Fund Balances	\$ 3,792,787	\$ 2,767,601	\$ 5,099,252	\$ 9,306,002	\$ 20,965,642

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

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**NOTE 16 – JOINTLY GOVERNED ORGANIZATIONS AND JOINT VENTURE WITHOUT EQUITY INTEREST**

Maumee Valley Planning Organization (MVPO) is a jointly governed organization between Defiance, Fulton, Henry, Paulding, and Williams Counties and the respective townships and municipalities in each of those counties. Its purpose is to act as a joint regional planning commission to write and administer Community Development Block Grants and assist with housing rehabilitation in the area. MVPO is governed by a Board consisting of fifteen members. The Board is made up of one County Commissioner from each member County as well as one township representative and one municipal representative for each of the five member counties. The main sources of revenue are fees charged by MVPO to administer Community Development Block Grants and a per capita amount from each county. In 2021, the County paid administrative fees of \$16,800 to MVPO.

Tri-County Alcohol, Drug Addiction and Mental Health Board of Mercer, Paulding and Van Wert Counties is a jointly governed organization that provides leadership in planning for and supporting community based alcohol, drug addiction and mental health services in each member county in cooperation with public and private resources with emphasis on the development of prevention and early intervention programming while respecting, protecting, and advocating for the rights of persons as consumers of alcohol, drug addiction, and mental health services. The ability to influence operations depends on the County's representation on the Board.

The Board of Trustees consists of eighteen members: four members are appointed by the Director of the Ohio Department of Mental Health, four members are appointed by the Director of the Ohio Department of Alcohol and Drug Addiction Services and the remaining ten members are appointed by the County Commissioners of Mercer, Paulding and Van Wert Counties in the same proportion as the county's population bears to the total population of the three counties combined. The majority of the Tri-County Alcohol, Drug Addiction and Mental Health Board's revenue comes from a property tax levied by the organization. During 2021, the tax levy produced \$346,326 for the operations of the organization. These monies were collected and distributed by the County on behalf of the Board. In addition, \$53,128 in payment in lieu of taxes from the windfarms and solar farms were allocated to the organization.

Northwest Ohio Waiver Administration Council (NOWAC) is a jointly governed organization created under the provisions of Chapter 167 of the Ohio Revised Code. NOWAC is organized as a council of governments as a voluntary organization of local County Boards of Developmental Disabilities in Allen, Defiance, Fulton, Henry, Paulding, Van Wert, and Williams Counties. NOWAC's Board of Council Members consists of the Superintendents of the member County Boards of Developmental Disabilities (County Boards of DD). The member County Boards of DD include: Allen, Defiance, Fulton, Henry, Paulding, Van Wert, and Williams Counties. Each of the participating counties has equal representation and no financial responsibility. NOWAC's purpose is to foster a cooperative effort in regional planning, programming, and the implementation of regional plans and programs. Its primary function is to oversee and obtain contracted services for its clientele in member counties. These services include various types of assistance provided by outside individuals or health care organizations for living maintenance of disabled clients so they can remain in their homes. Paulding County contributed \$87,553 towards NOWAC operations in 2021. Complete financial statements can be obtained from the Northwest Ohio Waiver Administration Council, 815 East Second Street, Suite B, Defiance, Ohio 43512-2511.

Antwerp Community Improvement Corporation and Community Improvement Corporation of Paulding are jointly governed organizations representing the Village of Antwerp, Paulding County, its townships, and the Village of Paulding, respectively. Their purpose is to promote and encourage the establishment and growth of industrial, commercial and research facilities within member subdivisions. Their governing boards consist of approximately two-fifths public elected officials.

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

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Four County Solid Waste District is a joint venture between Defiance, Fulton, Paulding, and Williams Counties for the purpose of making waste disposal in the four county area more comprehensive in terms of recycling, incinerating and land filling. The District was created in 1989. The District is governed and operated through a twelve member Board of Directors, consisting of three commissioners from each member county. Financial records are maintained by the Williams County Auditor in Bryan, Ohio. The District's sole revenue source is a waste disposal fee for in-district and out-of-district waste. The County has an ongoing interest in the District. The County Commissioners are able to influence the Board of Directors to use the District's surplus resources to undertake special projects of interest of the County's citizens. In the event that a county withdraws from the District, this access to the net resources has not been explicitly defined, nor currently measurable. The County has no ongoing financial responsibility to the District. The District received \$100,000 from the County in 2021 to administer its local solid waste reduction program.

Defiance/Paulding Consolidated Department of Job and Family Services (DPCDJFS) On October 1, 2013, the Defiance/Paulding Consolidated Department of Job and Family Services (DPCDJFS) was established as a jointly governed organization among Defiance and Paulding Counties used to provide public assistance, children's services, and workforce innovation and opportunity act activities to individuals within the two counties. The Board of DPCDJFS consists of six members, with equal representation from both counties. The Board exercises total control over the operation of DPCDJFS including budgeting, contracting, and designating management. Defiance County acts as fiscal agent for DPCDJFS, but has no ongoing financial interest or responsibility for DPCDJFS. In 2021, Paulding County contributed \$37,116 for DPCDJFS' operations. Information can be obtained from Jill Little, Defiance County Auditor, 500 Second Street, Suite 301, Defiance, Ohio 43512.

**NOTE 17 – PUBLIC ENTITY RISK POOLS**

**A. COUNTY RISK SHARING AUTHORITY, INC.**

The County Risk Sharing Authority, Inc. (CORSA) is a jointly governed organization among sixty-six counties and forty-two county-affiliated public entities in Ohio. CORSA was formed as an Ohio not-for-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Members agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the Board of Trustees. No county may have more than one representative on the Board of Trustees at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the Board of Trustees.

**B. COUNTY COMMISSIONERS ASSOCIATION OF OHIO SERVICE CORPORATION**

The County participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association of Ohio Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as an insurance purchasing pool.

A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant, and performing any other acts and functions which may be delegated to it by the participants. The group executive committee consists of nine members. Two members are the president and treasurer of CCAOSC; the remaining seven members are representatives of the participants. These seven members are elected for the ensuing year by the participants at a meeting held in December of each year. No participant can have more than one member on the group executive committee in any year, and each elected member shall be a county commissioner.

**PAULDING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)**

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**C. COUNTY EMPLOYEE BENEFIT CONSORTIUM OF OHIO, INC. (CEBCO)**

The County participates in an insurance group purchasing pool for employee benefit plan costs which was established under the authority granted by Section 9.833 of the Ohio Revised Code. The County Employee Benefit Consortium of Ohio, Inc. (CEBCO) was established to assist political subdivisions of the State of Ohio in controlling employee benefit plan costs. The County pays, on a monthly basis, the annual actuarially determined funding rate. Components of the funding rate include the claims fund contribution, incurred but not reported claims, a claim contingency reserve fund, as well as the fixed costs of the consortium. In 2021, the County contributed a total of \$48,485 to CEBCO.

The business and affairs of CEBCO are managed by a board of not more than nine or more than fifteen directors that exercise all powers of the consortium. Two-thirds of the directors are County Commissioners of member counties and one-third are employees of the member counties. At all times, one director is required to be a member of the Board of Directors of the CCAO and another is required to be a Board Member of the County Risk Sharing Authority, Inc. (CORSA).

**NOTE 18 – RELATED ORGANIZATION**

Paulding County Carnegie Library is a distinct political subdivision of the state of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Paulding County Court of Common Pleas. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel, and does not depend on the County for operational subsidies. Although the County does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to an administrative function. The determination to request approval of a tax, the rate, and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Paulding County Carnegie Library, Bret Mack, Clerk/Treasurer, at 205 South Main Street, Paulding, Ohio 45879-1492.

**NOTE 19 – TAX ABATEMENTS**

The County is part of multiple Enterprise Zone tax abatement agreements with local businesses. Enterprise zones are designated areas of land in which businesses can receive tax incentives in the form of tax exemptions on eligible new investment. The Enterprise Zone Program provides tax exemptions for a portion of the value of new real property when the investment is made in conjunction with a project that includes job creation or job retention. These tax abatements reduced assessed value by a percentage agreed upon by all parties that authorize these types of agreements. Taxes can be abated up to 100 percent for up to fifteen years. A majority of the County's abatements are up to ten years or less and are 100 percent abated. The total value of real property subject to exemption for 2021 was \$1,429,376. The total value of taxes abated for 2021 was \$62,294.

The County is part of multiple Community Reinvestment Area (CRA) tax abatement agreements with local businesses. CRA areas are designated areas of land in which businesses can receive tax incentives in the form of tax exemptions on eligible new investment. The Community Reinvestment Area Program provides tax exemptions for a portion of the value of new real property when the investment is made in conjunction with a project that includes job creation or job retention. These tax abatements reduced assessed value by a percentage agreed upon by all parties that authorize these types of agreements. Taxes can be abated up to 100 percent for up to ten years. A majority of the County's abatements are up to ten years or less and are 100 percent abated. The total value of real property subject to exemption for 2021 was \$611,800. The total value of taxes abated for 2021 was \$34,641.

In addition, Haviland Village is a designated Community Reinvestment Area within the County with areas in which businesses and residences can receive tax incentives in the form of tax exemptions on eligible new investment. These tax abatements reduced assessed value by a percentage agreed upon by all parties that authorize these types of agreements. Businesses can be exempt up to 100 percent for ten years and residences 100 percent up to five years. The total value of real property subject to exemption for 2021 was \$2,654,610. The total value of taxes abated for 2021 was \$89,340.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021  
(Continued)

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**NOTE 20 – TRANSFERS**

Interfund transfers for the year ended December 31, 2021, consisted of the following, as reported on the fund statements:

<u>Transfers In</u>	<u>Transfers Out</u>	<u>Amount</u>
Other Governmental Funds	General Fund	<u>\$ 505,450</u>

Transfers are used to move receipts from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and to use unrestricted receipts collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**NOTE 21– OTHER REVENUE**

Other revenue in the Paulding County Board of Developmental Disabilities Fund and Other Governmental Funds primarily consisted of Ohio Bureau of Workers’ Compensation refunds and various types of reimbursements.

**NOTE 22 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio’s state of emergency ended in June 2021 while the national state of emergency continues. During 2021, the County received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the County. The impact of the County’s future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

The County’s investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined.

PAULDING COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2021

FEDERAL GRANTOR <i>Pass Through Grantor</i> Program / Cluster Title	Federal CFDA Number	Pass Through Entity Identifying Number	Total Federal Expenditures
<b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>			
<i>Passed Through Ohio Development Services Agency</i>			
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	14.228	B-D-20-1CF-4	\$ 35,965
COVID-19 Community Development Block Grants	14.228	B-F-20-1CF-1	105,189
Community Development Block Grant			<u>141,154</u>
Total U.S. Department of Housing and Urban Development			<u>141,154</u>
<b>U.S. DEPARTMENT OF JUSTICE</b>			
<i>Passed Through Ohio Office of Criminal Justice Services</i>			
COVID-19 Coronavirus Emergency Supplemental Funding Program	16.034	2020-CE-LEF-2106	5,685
COVID-19 Coronavirus Emergency Supplemental Funding Program	16.034	2020-CE-LEF-2363	6,254
COVID-19 Coronavirus Emergency Supplemental Funding Program	16.034	2020-CE-LEF-2362	2,366
Total COVID-19 Coronavirus Emergency Supplemental Funding Program			<u>14,305</u>
<i>Passed Through Ohio Attorney General</i>			
Crime Victim Assistance	16.575	2021-VOCA-134148747	23,086
Crime Victim Assistance	16.575	2022-VOCA-134718958	8,341
Total Crime Victim Assistance			<u>31,427</u>
Total U.S. Department of Justice			<u>45,732</u>
<b>U.S. DEPARTMENT OF TRANSPORTATION</b>			
<i>Passed Through Ohio Department of Public Safety</i>			
<u>Highway Safety Cluster:</u>			
State and Community Highway Safety	20.600	69A37521300004020OH0	1,493
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608	69A37521300001640OHA	2,237
Total U.S. Department of Transportation			<u>3,730</u>
<b>U.S. DEPARTMENT OF TREASURY</b>			
<i>Passed Through Ohio Office of Budget and Management</i>			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	2021	187,447
Total U.S. Department of Treasury			<u>187,447</u>
<b>U.S. DEPARTMENT OF ELECTION ASSISTANCE COMMISSION</b>			
<i>Passed Through Ohio Secretary of State</i>			
2018 HAVA Election Security Grants	90.404	2020	2,454
Total U.S. Department of Election Assistance Commission			<u>2,454</u>
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>			
<i>Passed Through Ohio Emergency Management Agency</i>			
Emergency Management Performance Grants	97.042	EMC-2019-EP-00005	1,310
Emergency Management Performance Grants	97.042	EMC-2020-EP-00014	25,880
Total U.S. Department of Homeland Security			<u>27,190</u>
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			
<i>Passed Through Area Office of Aging of Northwestern Ohio, Inc.</i>			
<u>Aging Cluster:</u>			
Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers	93.044	2021	10,651
COVID-19 Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers	93.044	2021	3,255
Total Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers			<u>13,906</u>
Special Programs for the Aging, Title III, Part C, Nutrition Services	93.045	2021	65,987
COVID-19 Special Programs for the Aging, Title III, Part C, Nutrition Services	93.045	2021	7,200
Total Special Programs for the Aging, Title III, Part C, Nutrition Services			<u>73,187</u>
Nutrition Services Incentive Program	93.053	2021	25,651
Total Aging Cluster			<u>112,744</u>
<i>Passed Through Ohio Department of Job and Family Services</i>			
Child Support Enforcement	93.563	G-2021-11-5976	104,611
Child Support Enforcement	93.563	G-2223-11-6974	98,546
Total Child Support Enforcement			<u>203,157</u>
<i>Passed Through Ohio Department of Developmental Disabilities</i>			
Social Services Block Grant	93.667	2101OHSOSR	13,898
<u>Medicaid Cluster:</u>			
Medical Assistance Program	93.778	2105OH5ADM	21,091
Medical Assistance Program	93.778	2205OH5ADM	7,468
Total Medicaid Cluster			<u>28,559</u>
Total U.S. Department of Health and Human Services			<u>358,358</u>
<b>Total Expenditures of Federal Awards</b>			<b><u>\$ 766,065</u></b>

The accompanying notes are an integral part of this schedule.



**PAULDING COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2021**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Paulding County, Ohio (the County) under programs of the federal government for the year ended December 31, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position or changes in net position of the County.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D – COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) and HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) GRANT PROGRAMS with REVOLVING LOAN CASH BALANCE**

The current cash balance on the County's CDBG local program income account as of December 31, 2021 is \$341,687.

The current cash balance on the County's HOME local program income account as of December 31, 2021 is \$101,098.

**NOTE E – MATCHING REQUIREMENTS**

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

**NOTE F – COST REPORT SETTLEMENTS**

During the calendar year, the County Board of Developmental Disabilities received a settlement payment for 2017 and 2018 Cost Reports from the Ohio Department of Developmental Disabilities for the Medicaid program (CFDA #93.778) in the amounts of \$728 and \$1,064, respectively. The Cost Report Settlement payments were for settlement of the differences between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. This revenue is not listed on the County's Schedule of Expenditures of Federal Awards since the underlying expenses occurred in the prior reporting periods.

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Paulding County  
115 North Williams Street  
Paulding, Ohio 45879-1284

To the Board of County Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the cash-basis financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Paulding County, Ohio (the County) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated August 24, 2022, wherein we noted the County uses a special purpose framework other than generally accepted accounting principles. We issued an adverse opinion on the discretely presented component unit due to the County's cash-basis financial statements omitting the amounts related to the Paulding County Hospital. We also noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the County.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings as item 2021-002 that we consider to be a material weakness.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings as item 2021-001.

***County's Responses to Findings***

*Government Auditing Standards* requires the auditor to perform limited procedures on the County's responses to the findings identified in our audit and described in the accompanying schedule of findings and corrective action plan. The County's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

***Purpose of this Report***

This purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

August 24, 2022

# OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
(800) 282-0370

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Paulding County  
115 North Williams Street  
Paulding, Ohio 45879-1284

To the Board of County Commissioners:

### **Report on Compliance for Each Major Federal Program**

#### ***Opinion on Each Major Federal Program***

We have audited Paulding County, Ohio's (the County) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Paulding County's major federal programs for the year ended December 31, 2021. Paulding County's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Paulding County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2021.

#### ***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

The County's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

August 24, 2022

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**PAULDING COUNTY**  
**SCHEDULE OF FINDINGS**  
**2 CFR § 200.515**  
**DECEMBER 31, 2021**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Adverse – Discretely Presented Component Unit – Paulding County Hospital Unmodified – Governmental Activities, Business-Type Activities, Each Major Fund, and Aggregate Remaining Fund Information
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii – CFDA #14.228 Child Support Enforcement – CFDA #93.563
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A\B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2021-001**

**Noncompliance Citation**

**Ohio Rev. Code § 117.38** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

**Ohio Admin. Code 117-2-03(B)**, which further clarifies the requirements of Ohio Rev. Code § 117.38, requires the County to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

The County prepared financial statements that, although formatted similar to financial statements prescribed by the Governmental Accounting Standards Board, report on the cash basis of accounting rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time.

Pursuant to Ohio Rev. Code § 117.38, the County may be fined and subject to various other administrative remedies for its failure to file the required financial report. Failure to report on a GAAP basis compromises the County's ability to evaluate and monitor the overall financial condition of the County. To help provide the users with more meaningful financial statements, the County should prepare its annual financial statements according to generally accepted accounting principles.

**Officials' Response:**

See Corrective Action Plan

**FINDING NUMBER 2021-002**

**Material Weakness – Financial Reporting**

In our audit engagement letter, as required by AU-C Section 210, *Terms of Engagement*, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

The following errors were identified in the accompanying financial statements:

- The activity of the Paulding County Hospital Discretely Presented Component Unit was omitted from the financial statements, resulting in an Adverse Opinion.
- Health disbursements and charges for services revenues were overstated in the amount of \$1,981,957 in the General Fund on the Statement of Receipts, Disbursements, and Changes in Fund Balances – Cash Basis – Governmental Funds and the Statement of Activities – Cash Basis.
- Proceeds from sale of capital assets were incorrectly classified as other revenue in the amount of \$741,764 in the Other Governmental Funds on the Statement of Receipts, Disbursements, and Changes in Fund Balances – Cash Basis – Governmental Funds and the Statement of Activities – Cash Basis.

- The Statement of Changes in Fiduciary Net Position – Cash Basis – Fiduciary Funds contained line item classification errors in amounts ranging from \$7,511 to \$634,756.
- Transfers out were incorrectly classified as legislative and executive disbursements in the General Fund in the amount of \$500,000 on the Statement of Receipts, Disbursements, and Changes in Fund Balances – Cash Basis – Governmental Funds and the Statement of Receipts, Disbursements, and Changes in Fund Balance – Budget and Actual – Budget Basis – General Fund. Transfers in were incorrectly classified as other receipts in the Other Governmental Funds in the amount of \$500,000 on the Statement of Receipts, Disbursements, and Changes in Fund Balances – Cash Basis – Governmental Funds. In addition, legislative and executive disbursements and other receipts were overstated by the same amount on the Statement of Activities – Cash Basis.
- Original and final budgeted receipts on the Statement of Receipts, Disbursements, and Changes in Fund Balance – Budget and Actual – Budget Basis – Paulding County Board of Developmental Disabilities Fund contained line item classification errors in amounts ranging from \$4,934 to \$125,000.

These errors were the result of inadequate policies and procedures in reviewing the financial statements. Failure to complete accurate financial statements could lead to the Board of Commissioners making misinformed decisions. The accompanying financial statements and notes to the financial statements have been adjusted to correct these and others errors ranging from \$2,000 to \$136,133 with exception to the Paulding County Hospital activity. In addition to the adjustments noted above, we also identified additional misstatements ranging from \$1 to \$335,107 which we have brought to the County's attention.

To help ensure the County's financial statements and notes to the financial statements are complete and accurate, the County should adopt policies and procedures, including a final review of the financial statements and notes to the financial statements by the County Auditor and the audit committee, to help identify and correct errors and omissions. In addition, the County should also include the activity of the Paulding County Hospital.

**Officials' Response:**

See Corrective Action Plan

<b>3. FINDINGS FOR FEDERAL AWARDS</b>
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None



# PAULDING COUNTY COMMISSIONERS

Courthouse - 115 N. Williams St. - Room B-1 • Paulding, Ohio 45879

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**2 CFR 200.511(b)**  
**DECEMBER 31, 2021**

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2020-001	This finding was first reported in 1998. Ohio Rev. Code § 117.38 and Ohio Admin. Code § 117-2-03(B) for reporting on a basis other than generally accepted accounting principles.	Not corrected and reissued as Finding 2021-001 in this report.	This finding reoccurred since management believes reporting on a basis other than generally accepted accounting principles (GAAP) is more cost efficient and does not present a higher risk for the County's assets. The Paulding County Auditor and management annually review the decision to prepare the financial statements on the cash basis of accounting.
2020-002	This finding was first reported in 2016. Material weakness for lack of monitoring of financial transactions resulting in errors in the financial statements.	Not corrected and reissued as Finding 2021-002 in this report.	This finding reoccurred since management believes reporting on a basis other than generally accepted accounting principles (GAAP) is more cost efficient and does not present a higher risk for the County's assets, they have elected not to include the Paulding County Hospital on its financial statements since it is a separate entity which reports on GAAP and has its own set of financial statements. The Paulding County Auditor and management annually review the decision not to include the Paulding County Hospital. In addition, the County lacked a policy regarding financial review which contributed to material posting discrepancies. The County Auditor, compiler, and departmental/elected officials will continue to monitor the County's financial statements and make changes as necessary.

Ph: 419.399.8215 \* Fax: 419.399.8299 E-mail: [pccommissioners@pauldingcountyoh.com](mailto:pccommissioners@pauldingcountyoh.com)

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# PAULDING COUNTY COMMISSIONERS

Courthouse - 115 N. Williams St. - Room B-1 • Paulding, Ohio 45879

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## CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) DECEMBER 31, 2021

<b>Finding Number:</b>	2021-001
<b>Planned Corrective Action:</b>	Management believes reporting on a basis other than generally accepted accounting principles (GAAP) is more cost efficient and does not present a higher risk for the County's assets. The Paulding County Auditor and management annually review the decision to prepare the financial statements on the cash basis of accounting.
<b>Anticipated Completion Date:</b>	N/A
<b>Responsible Contact Person:</b>	Claudia Fickel, County Auditor
<b>Finding Number:</b>	2021-002
<b>Planned Corrective Action:</b>	Since management believes reporting on a basis other than generally accepted accounting principles (GAAP) is more cost efficient and does not present a higher risk for the County's assets, they have elected not to include the Paulding County Hospital on its financial statements since it is a separate entity which reports on GAAP and has its own set of financial statements. The Paulding County Auditor and management annually review the decision not to include the Paulding County Hospital. In addition, the County lacked a policy regarding financial review which contributed to material posting discrepancies. The County Auditor, compiler, and departmental/elected officials will continue to monitor the County's financial statements and make changes as necessary.
<b>Anticipated Completion Date:</b>	December 31, 2022
<b>Responsible Contact Person:</b>	Claudia Fickel, County Auditor

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Ph: 419.399.8215 \* Fax: 419.399.8299 E-mail: [pccommissioners@pauldingcountyoh.com](mailto:pccommissioners@pauldingcountyoh.com)

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# OHIO AUDITOR OF STATE KEITH FABER



**PAULDING COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 9/6/2022**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)