



## AKRON CITY SCHOOL DISTRICT SUMMIT COUNTY JUNE 30, 2022

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### INDEPENDENT AUDITOR'S REPORT

Akron City School District Summit County 10 North Main Street Akron, Ohio 44308

To the Board of Education:

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Akron City School District, Summit County, Ohio (District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Akron City School District, Summit County, Ohio as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Emphasis of Matter**

As discussed in Note 22 to the financial statements the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding this matter.

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### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the District's ability to continue as a going concern for a reasonable
  period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Akron City School District Summit County Independent Auditor's Report Page 3

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Receipts and Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Receipts and Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 27, 2023, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

March 27, 2023

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

The discussion and analysis of the Akron City School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2022. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

## **Financial Highlights**

Key financial highlights for the fiscal year ended June 30, 2022 are as follows:

- Total net position increased \$15,684,234. This is 13.3 percent increase from fiscal year 2021.
- Total revenues on the statement of activities decreased to \$402,391,129 from \$455,515,231. This is a decrease of \$53,124,102 or 11.7 percent.
- Total program expenses were \$386,706,895. Total program expenses decreased from \$430,592,943 from fiscal year 2021. This is a decrease of \$43,886,048 or 10.2 percent.
- The fund balance in the general fund decreased \$5,883,296. This is a 7.2 percent decrease from fiscal year 2021.
- The net pension and net other postemployment benefits (OPEB) liability decreased \$185,531,922 from fiscal year 2021. This is due to the public retirement systems' projections and estimates, and changing enrollment and retirements. In addition to this, one retirement system is continuing to report an asset for their OPEB obligation.

### **Using this Annual Report**

This annual report consists of the basic financial statements and the notes to the basic financial statements. The basic financial statements are organized so the reader can understand the School District as a financial whole, an entire operating entity. The basic financial statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and the Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, the fund financial statements tell how services were financed in the short-term and what remains for future spending. Also, the fund financial statements look at the School District's most significant funds with all other nonmajor funds presented in total in one column. The School District has three major funds. They are the general fund, the permanent improvement capital projects fund and the classroom facilities capital projects fund.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

Reporting the School District as a Whole – Statement of Net Position and Statement of Activities

While the basic financial statements contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2022?" The Statement of Net Position and the Statement of Activities answer this question. These two statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting similar to the basis of accounting used by most companies in the private sector. This basis of accounting takes into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in that position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Nonfinancial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the activities of the School District's programs and services are accounted for as governmental activities. Thus, all of the School District's programs and services are reported here (excluding fiduciary funds) including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities and food service operations.

Reporting the School District's Most Significant Funds – Fund Financial Statements

The analysis of the School District's major funds begins on page 11. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund, the permanent improvement capital projects fund and the classroom facilities capital projects fund.

Most of the School District's activities are reported in the governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future fiscal years. These funds are reported using a basis of accounting method called the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund financial statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps a reader determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationships (or differences) between governmental *activities* (reported in the Statement of Net Position and Statement of Activities) and governmental *funds* are reconciled in the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

## The School District as a Whole

Recall that the Statement of Net Position provides perspective on the School District as a whole.

Table 1 provides a summary of the School District's net position for fiscal year 2022 compared to fiscal year 2021 as follows:

Table 1 Net Position Governmental Activities

	2022	2021
Assets:		
Current and other assets	\$ 364,362,355	\$ 381,081,804
Net OPEB asset	28,235,377	22,840,637
Capital assets, net of depreciation	 334,440,643	326,724,175
Total assets	 727,038,375	730,646,616
Deferred outflows of resources:		
Expense	33,000,000	36,000,000
Pension	95,020,999	71,215,690
OPEB	 8,390,496	9,708,505
Total deferred inflows of resources	 136,411,495	116,924,195
Liabilities:		
Current liabilities	94,222,456	96,297,956
Long-term liabilities:		
Due with in one year	3,112,838	3,034,702
Due in more than one year:		
Net pension liability	219,811,265	401,348,198
Net OPEB liability	24,908,625	28,903,614
Other amounts due in more than one year	 37,303,604	31,903,524
Total liabilities	 379,358,788	561,487,994
Deferred inflows of resources:		
Property taxes	121,984,039	114,929,911
Payments in lieu of taxes	4,489,243	4,205,598
Pension	175,998,138	5,428,181
OPEB	 47,857,486	43,441,185
Total deferred inflows of resources	 350,328,906	168,004,875
Net position:		
Net investment in capital assets	329,305,547	321,589,079
Restricted	53,719,508	62,233,242
Unrestricted	 (249,262,879)	(265,744,379)
Total net position	\$ 133,762,176	\$ 118,077,942

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

Net investment in capital assets reported on the government-wide statements represents a large component of net position. Capital assets include land and construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles which are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net position, \$53,719,508 represents resources that are subject to external restrictions on how the funds may be used. Of the total restricted assets; \$13,007 is restricted for debt service payments, \$24,591,406 is restricted for other purposes and \$29,115,095 is restricted for capital projects. The remaining significant balance of government-wide unrestricted net position happens to be a deficit of (\$249,262,879).

The net pension liability is the largest single liability reported by the School District at June 30, 2022. Users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

The School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB liability or asset, respectively, not accounted for as deferred inflows/outflows.

Intergovernmental receivable decreased \$19,285,192. The decrease in intergovernmental receivable was mostly attributed to the grants receivable. This decrease was mainly due to federal grant receivables related to emergency relief regarding the COVID-19 pandemic.

The self-insurance internal service fund's cash and cash equivalents decreased \$13,450,547 as compared to fiscal year 2021. This is due to a change in investment portfolio as total cash and investments increased \$8,268,717 compared to 2021. Expenses increased due to an increase in health care claim costs in the School District as a whole. Health insurance costs are projected to increase in fiscal year 2023. Revenues are receipted into this fund throughout the fiscal year based on that health insurance projection.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

In addition, capital assets increased \$7,716,468. The increase in capital assets was mainly due to the School District's increase in construction in progress. The change in capital assets will be discussed in greater detail later.

As indicated above, the net pension liabilities increased and net OPEB liabilities decreased in fiscal year 2022.

As a result of implementing the accounting standard for pension and OPEB, the School District is reporting a significant net pension liability, net OPEB liability, related deferred inflows of resources and an increase in pension expense for the fiscal year which have a negative effect on net position. In addition, the School District is reporting a net OPEB asset, deferred outflows of resources and a decrease in expenses related to OPEB, which have a positive impact on net position. The increase and decrease in pension and OPEB expense is the difference between the contractually required contributions and the pension and OPEB expense resulting from the change in the liability or asset that is not reported as deferred inflows or outflows. These amounts can be found in the reconciliation of the statement of revenues, expenditures and changes in fund balances of governmental funds to the statement of activities. To further explain the impact of these accounting standards on the School District's net position, additional information is presented below.

	<u>2022</u>		<u>2021</u>
Deferred outflows - pension	\$ 95,020,999	\$	71,215,690
Deferred outflows - OPEB	8,390,496		9,708,505
Deferred inflows - pension	(175,998,138)		(5,428,181)
Deferred inflows - OPEB	(47,857,486)		(43,441,185)
Net pension liability	(219,811,265)		(401,348,198)
Net OPEB liability	(24,908,625)		(28,903,614)
Net OPEB asset	 28,235,377	_	22,840,637
Impact of GASB 68 and GABB 75 on net position	\$ (336,928,642)	\$	(375,356,346)

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

Table 2 shows change in net position for fiscal years 2022 and 2021.

Table 2
Governmental Activities

	2022	2021
Revenue:		-
Program revenues:		
Charges for services and sales	\$ 4,983,967	\$ 8,638,036
Operating grants and contributions	115,940,359	115,305,754
Capital grants and contributions	48,478	172,238
General revenues:		
Property taxes	124,712,749	131,464,978
Grants and entitlements	151,264,568	193,813,361
Payment in lieu of taxes	6,023,254	4,802,687
Investment earnings	(2,380,430)	330,006
Miscellaneous	1,798,184	988,171
<b>Total revenues</b>	402,391,129	455,515,231
Expenses:		
Instruction:		
Regular	124,589,376	170,646,815
Special	56,823,402	70,288,416
Vocational	12,666,022	14,308,404
Adult/continuing	272,622	227,089
Other	8,267,816	7,193,078
Support services:		
Pupils	27,270,478	26,317,790
Instructional staff	25,754,071	24,932,809
Board of education	79,402	95,005
Administration	26,273,049	28,079,222
Fiscal	7,105,450	5,493,531
Business	3,163,135	2,768,416
Operation and maintenance of plant	45,171,440	42,414,604
Pupil transportation	14,858,030	7,151,944
Central	12,675,885	11,542,110
Operation of non-instructional services	4,727,696	5,218,686
Operation of food services	11,963,963	9,486,189
Extracurricular activities	5,045,058	4,428,835
Total expenses	386,706,895	430,592,943
Changes in net position	15,684,234	24,922,288
Beginning net position	118,077,942	93,155,654
Ending net position	\$ 133,762,176	\$ 118,077,942

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

While program revenues decreased for governmental activities from \$124,116,028 to \$120,972,804, the vast majority of revenues supporting governmental activities are general revenues. General revenues decreased from \$331,399,203 in fiscal year 2021 to \$281,418,325 in fiscal year 2022. General revenues comprised 69.9 percent of revenues supporting governmental activities. The primary source of the decrease in general revenues was an decrease in property taxes and grants and entitlements not restricted to specific programs in the amount of \$49,301,022.

Several revenue sources fund our governmental activities, with property taxes and State foundation revenues being the largest contributors. Property tax levies generated \$124,712,749 in 2022. The decrease in property tax is due partially to varying amounts available as an advance each year that are recognized as revenue. General revenues from grants and entitlements, such as the school foundation program, generated \$151,264,568. With the combination of taxes and intergovernmental funding 68.6% of all revenues, the School District monitors both of these revenue sources very closely for fluctuations.

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by the levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home was reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners), the effective tax rate would become 0.5 mills and the owner would still pay \$35.00. Thus, school districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service. Property taxes made up 44.3 percent of total general revenues for governmental activities for the School District in fiscal year 2022.

Overall, expenses for governmental activities decreased \$43,886,048 or 10.2% from fiscal year 2021 reported amounts. This is again due to changes in the net pension and net OPEB liabilities and the net OPEB asset.

The dependence upon tax revenues for governmental activities is apparent with only 31.3% of governmental expenses supported by program revenues. The community, as a whole, is by far the primary support for the School District students.

## **The School District's Funds**

Information about the School District's major funds begins on page 18. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$415,570,173 and expenditures of \$420,898,272. The net change in fund balances for the fiscal year was a decrease of \$5,328,099 for all governmental funds with the most significant decrease in the general fund.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

The general fund's net change in fund balance for fiscal year 2022 was a decrease of \$5,883,296. Revenues in the general fund decreased \$35,388,187 or 10.1 percent from fiscal year 2021 to fiscal year 2022. This was due to a decrease in taxes, intergovernmental, and interest revenue. In addition, expenditures in the general fund increased \$7,131,935 or 2.3 percent. Expenditures in the general fund increased over several different categories but not from any individually significant event. However, the largest increases were through regular instruction and administration support services.

The classroom facilities fund's net change in fund balance for fiscal year 2022 was an increase of \$1,176,310 or 10.6 percent. Revenues in the classroom facilities capital projects fund decreased \$9,033,487 or 46.9 percent. This decrease is due to a decrease in intergovernmental revenue from the State in connection with the OFCC construction project and expenditures did not exceed revenues resulting in an increase in fund balance.

The permanent improvement fund's net change in fund balance for fiscal year 2022 was a decrease of \$161,526. Expenditures in the permanent improvement capital projects fund exceeded the amount of revenue received during the year, this was mainly due from the annual contribution made to the City of Akron. See Note 2 for more information.

### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2022, the School District amended its general fund budget numerous times; however, none of these amendments were significant. The School District uses a modified site-based budgeting system designed to tightly control total site budgets but provide flexibility for site management.

Total actual expenditures and other financing uses on the budget basis (cash outlays plus encumbrances) were \$327,836,722, \$8,432,595 greater than actual revenues and other financing sources.

The School District's ending unobligated cash balance was \$12,371,147 above the final budgeted amount. This was attributed to the School District spending \$12,983,304 less in expenditures and other financing uses than what was budgeted. The \$2,437,170 variance in revenues was mostly because the School District received less than estimated for intergovernmental revenue. The \$10,532,568 variance in expenditures was mostly the result of the School District spending less than budgeted in nearly every program.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

## **Capital Assets**

At the end of fiscal year 2022, the School District had \$334,440,643 invested in capital assets. Table 4 shows fiscal year 2022 balances compared to fiscal year 2021 as follows:

Table 4
Capital Assets (Net of Depreciation)
Governmental Activities

	<u>2022</u>		<u>2021</u>
Land	\$ 6,773,043	\$	6,773,043
Construction in progress	31,015,336		21,142,082
Land improvements	5,474		-
Buildings and improvements	276,188,289		279,581,708
Furniture and equipment	13,709,810		12,786,568
Vehicles	6,748,691		6,440,774
Total Capital Assets, Net	\$ 334,440,643	\$	326,724,175

Capital assets increased \$7,716,468 from fiscal year 2021 to fiscal year 2022. The increase is mainly due to the increase in construction in progress of \$9,873,254 on continuing construction projects. Buildings and improvements had a net decrease \$3,393,419 due to current year depreciation. The remaining increases were offset by current year depreciation.

The construction in progress increase can be mostly attributed to the final construction of Ellet Community Learning Center.

For further information on capital assets, see Note 9 of the notes to the basic financial statements.

As of June 30, 2022, the School District had contractual commitments for construction projects with contractors in the amount of \$7,775,284. For further information, see Note 17 of the notes to the basic financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

### For the Future

As the preceding information shows, the School District heavily depends on its property taxpayers. Financially, the future is not without challenges.

Management must diligently plan expenses, staying carefully within the School District's five-year plan.

Additional revenues must not be treated as a windfall to expand programs but as an opportunity to extend the time horizon of the five-year plan.

The School District is projecting a increase in State funding for fiscal year 2023. Alron City School District management must plan carefully and prudently to provide the resources to meet student needs over the next several fiscal years.

Due to the unsettled issues in the school funding, management is required to plan carefully and prudently to provide the resources to meet student needs over the next several years. See Note 22 to the financial statements for more information about the potential impact from the global pandemic.

## **Contacting the School District's Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Todd Adkins, CFO/Treasurer, at Akron City School District, 70 North Broadway, Akron, Ohio 44308 or email at tadkins@akron.k12.oh.us.

## Akron City School District Statement of Net Position June 30, 2022

Assets:	Governmental Activities
Equity in pooled cash and cash equivalents	\$ 44,252,526
Cash and cash equivalents in segregated accounts	1,144,375
Investments in segregated accounts	113,514,165
Receivables:	
Accounts	1,583,033
Intergovernmental	28,274,911
Revenue in lieu of taxes	4,489,243
Taxes	162,120,431
Accrued interest	276,215
Due from the City of Akron	7,370,556
Prepaid items	218,264
Inventory held for resale	454,567
Materials and supplies inventory	664,069
Net OPEB asset	28,235,377
Capital assets:	
Nondepreciable capital assets	37,788,379
Depreciable capital assets	397,535,342
Accumulated depreciation	(100,883,078)
Total capital assets	334,440,643
Total assets	727,038,375
Defermed outflows of resources	
Deferred outflows of resources:	22 000 000
Deferred expense Pension	33,000,000 95,020,999
OPEB	8,390,496
Total deferred outflows of resources	136,411,495
Total deferred outflows of resources	150,411,475
<u>Liabilities:</u>	
Accounts payable	7,340,622
Accrued wages	22,509,911
Retainage payable	869,053
Intergovernmental payable	42,379,347
Matured compensated absences payable	686,821
Undistributed monies	588,037
Claims payable	6,945,889
Unearned revenue	5,844,299
Due to the City of Akron	7,058,477
Long-term liabilities:	
Due within one year	3,112,838
Due in more than one year:	
Net pension liability	219,811,265
Net OPEB liability	24,908,625
Other amounts due in more than one year	37,303,604
Total liabilities	379,358,788
Deferred inflows of resources:	
Property taxes	121,984,039
Payments in lieu of taxes	4,489,243
Pension	175,998,138
OPEB	47,857,486
Total deferred inflows of resources	350,328,906
Total deferred lilliows of resources	330,326,900

## Akron City School District Statement of Net Position June 30, 2022 (Continued)

T .	• . •
Net:	position:
1101	

Net investment in capital assets	329,305,547
Restricted for:	
Capital projects	29,115,095
Debt service	13,007
Other purposes	24,591,406
Unrestricted (deficit)	(249,262,879)
Total net position	\$ 133,762,176

										Revenue and
						_				Changes in
						gram Revenues				Net Position
			_			erating Grants,	_			~
		P.	(	Charges for	Cor	ntributions and	_	oital Grants	(	Governmental
	-	Expenses		Services		Interest	and C	Contributions		Activities
Governmental Activities:										
Instruction:	ď	124 590 276	¢	1 464 506	¢	22.460.246	¢.		ø	(100 (55 (24)
Regular	\$	124,589,376	\$	1,464,506	\$	22,469,246	\$	-	\$	(100,655,624)
Special Versional		56,823,402		459,574		32,386,717		-		(23,977,111)
Vocational		12,666,022		345,722		4,345,740		-		(7,974,560)
Adult/continuing Other		272,622		5,908		75,424		-		(191,290) (491,979)
		8,267,816		-		7,775,837		-		(491,979)
Support services:		27 270 479				5 002 097				(22.266.401)
Pupils Instructional staff		27,270,478 25,754,071		848,074		5,003,987		-		(22,266,491)
Board of education		79,402		040,074		11,345,872 365		-		(13,560,125)
Administration		26,273,049		-		1,807,765		-		(79,037) (24,465,284)
Fiscal		7,105,450		-		1,526,156		-		(5,579,294)
Business		3,163,135		-		272,731		_		(2,890,404)
Operation and maintenance of plant		45,171,440		140,504		4,432,365		48,478		(40,550,093)
Pupil transportation		14,858,030		236,542		867,411				(13,754,077)
Central		12,675,885		629,218		1,841,910		_		(10,204,757)
Operation of non-instructional services		4,727,696		027,210		4,483,241		_		(244,455)
Operation of food services		11,963,963		154,323		15,236,276		_		3,426,636
Extracurricular activities		5,045,058		699,596		2,069,316		_		(2,276,146)
Total governmental activities	\$	386,706,895	\$	4,983,967	\$	115,940,359	\$	48,478		(265,734,091)
Total governmental activities		380,700,893	<u> </u>	4,965,907	<u> </u>	113,940,339	<u> </u>	40,470		(203,/34,091)
	Ger	neral Revenues:								
	_	perty taxes levie	d for							
		General purposes								120,885,019
		Capital outlay	,							3,827,730
		ints and entitlem	ente n	ot restricted to	eneci	fic programs				151,264,568
		ment in lieu of t		of restricted to	speci	ne programs				6,023,254
	-	estment earnings								(2,380,430)
		scellaneous	,							1,798,184
	Tot	al general reven	ues							281,418,325
	Cha	ange in net positi	ion							15,684,234
	Net	position beginn	ing of	year						118,077,942
	Net	position end of	year						\$	133,762,176

Net (Expense)

## Akron City School District Balance Sheet Governmental Funds June 30, 2022

	General	Permanent Improvement	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Assets:					
Equity in pooled cash and cash equivalents	\$ 5,087,891	\$ 3,179	\$ 5,329,317	\$ 23,193,011	\$ 33,613,398
Cash and cash equivalents:	41 641		700.254	240.707	1 001 702
In segregated accounts	41,641	-	799,354	240,797	1,081,792
Investments in segregated accounts	88,841,199	-	-	14,275,818	103,117,017
Receivables:	157 107 752	4.022.679			172 120 421
Taxes	157,186,753	4,933,678	-	907.509	162,120,431
Accounts	668,331	-	9.770.667	897,508	1,565,839
Intergovernmental	3,133,542	-	8,779,667	16,361,702	28,274,911
Revenue in lieu of taxes	4,489,243	-	-	-	4,489,243
Interfund	12,265,742	-	15.500	- (0.721	12,265,742
Accrued interest	174,625	-	15,528	68,731	258,884
Due from the City of Akron	-	-	7,370,556	-	7,370,556
Inventory held for resale	-	-	-	454,567	454,567
Materials and supplies inventory	63,465				63,465
Total assets	271,952,432	4,936,857	22,294,422	55,492,134	354,675,845
Deferred outflows of resources:					
Deferred expense	-	33,000,000	-	-	33,000,000
Total assets and deferred					
outflows of resources	\$ 271,952,432	\$ 37,936,857	\$ 22,294,422	\$ 55,492,134	\$ 387,675,845
Liabilities:					
Accounts payable	\$ 3,307,343	\$ -	\$ 407,490	\$ 3,200,570	\$ 6,915,403
Accrued wages	21,225,728	_	-	1,284,183	22,509,911
Interfund payable	-	_	_	12,265,742	12,265,742
Intergovernmental payable	8,930,467	33,000,000	-	448,880	42,379,347
Matured compensated absences payable	686,821	-	_	-	686,821
Undistributed monies	588,037	_	_	_	588,037
Unearned revenue	5,816,779	_	_	27,520	5,844,299
Retainage payable	-	_	799,354	69,699	869,053
Due to the City of Akron	_	_	-	7,058,477	7,058,477
Total liabilities	40,555,175	33,000,000	1,206,844	24,355,071	99,117,090
Deferred inflows of resources:					<del></del>
Property taxes	118,216,641	3,767,398	_	_	121,984,039
Payments in lieu of taxes	4,489,243	5,707,570	_	_	4,489,243
Unavailable revenue	3,241,030	_	8,779,667	3,666,965	15,687,662
Unavailable revenue - delinquent property taxes	29,733,110	895,246	-	3,000,703	30,628,356
Total deferred inflows of resources	155,680,024	4,662,644	8,779,667	3,666,965	172,789,300
Fund balances:					
Nonspendable	63,465	<del>-</del>	-	281,304	344,769
Restricted		274,213	12,307,911	30,860,527	43,442,651
Committed	2,055,503	-	-	-	2,055,503
Assigned	11,984,972	-	-	-	11,984,972
Unassigned (deficit)	61,613,293			(3,671,733)	57,941,560
Total fund balances	75,717,233	274,213	12,307,911	27,470,098	115,769,455
Total liabilities, deferred inflows of					
resources and fund balances	\$ 271,952,432	\$ 37,936,857	\$ 22,294,422	\$ 55,492,134	\$ 387,675,845

# Akron City School District Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2022

Total governmental funds balances			\$ 115,769,455
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			334,440,643
Other long-term assets that are not available to pay for current-period expenditures and therefore are unavailable revenue in the funds:  Property taxes	\$	30,628,356	
Charges for services Intergovernmental		24,148 12,172,005	
Payments in lieu of taxes Tuition and fees		1,532,185 1,605,196	
Rent Gifts and donations Radio station charges for services		63,946 195,779 80,248	
Miscellaneous Total		14,155	46,316,018
Internal service funds are used by management to charge the costs of insurance, central supplies and workers' compensation to individual funds. The assets and liabilities of the internal service funds are			
included in governmental activities in the statement of net position.			14,581,144
The net pension liability and net OPEB liability are not due and payable in the current period; therefore, the liability, the asset and related deferred inflows/outflows are not reported in the funds:			
Deferred outflows - pension Deferred inflows - pension Net pension liability		95,020,999 (175,998,138) (219,811,265)	
Deferred outflows - OPEB Deferred inflows - OPEB		8,390,496 (47,857,486)	
Net OPEB liability Net OPEB asset Total		(24,908,625) 28,235,377	(336,928,642)
Long-term liabilities that are not due and payable in the current period and therefore are not reported in the funds:	e		
Compensated absences			(40,416,442)
Net position of governmental activities			\$ 133,762,176
See accompanying notes to the basic financial statements.			

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

## For the Fiscal Year Ended June 30, 2022

For the Fiscal Year Ended June 30, 202	2.2			041	T-4-1
	General	Permanent Improvement	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Revenues:	¢ 122 795 400	¢ 2.470.000	¢	¢ 1.410.660	¢ 127 77 140
Taxes Intergovernmental	\$ 122,785,490 181,548,697	\$ 2,470,990 390,255	\$ - 10,191,965	\$ 1,410,660 82,253,048	\$ 126,667,140 274,383,965
Interest	(2,293,991)	178	34,673	56,633	(2,202,507)
Tuition and fees	2,359,164	-	54,075	67	2,359,231
Extracurricular activities	182,971	_	_	481,526	664,497
Gifts and donations	61,566	-	_	2,307,678	2,369,244
Charges for services	373,990	-	-	1,007,285	1,381,275
Rent	208,332	-	-	-	208,332
Payment in lieu of taxes	7,366,301	-	-	-	7,366,301
Miscellaneous	2,366,979			5,716	2,372,695
Total revenues	314,959,499	2,861,423	10,226,638	87,522,613	415,570,173
Expenditures: Current: Instruction:				00.740.677	
Regular	112,517,700	-	-	20,549,677	133,067,377
Special	56,319,867	-	-	4,638,979	60,958,846
Vocational	11,539,903	-	-	1,870,055	13,409,958
Adult/continuing	207,938	-	-	100,394	308,332
Other	779,587	-	-	8,543,624	9,323,211
Support services:	22.077.770			5 420 776	20 416 455
Pupils	23,976,679	-	-	5,439,776	29,416,455
Instructional staff	13,955,206	-	-	12,192,371 745	26,147,577
Board of education	83,677	-	-		84,422
Administration Fiscal	26,617,453	114,221	-	1,715,485	28,332,938
Business	5,793,362 2,879,079	114,221	-	1,350,075 290,312	7,257,658 3,169,391
Operation and maintenance of plant	33,362,478	3,000,637	-	6,532,003	42,895,118
Pupil transportation	14,018,953	3,000,037	-	894,765	14,913,718
Central	11,733,937	-	-	1,698,521	13,432,458
Operation of non-instructional services	203,516		_	4,748,968	4,952,484
Operation of food services	203,310		_	12,700,186	12,700,186
Extracurricular activities	2,940,786	_	_	2,566,762	5,507,548
Capital outlay	3,685,770	-	9,050,328	2,284,497	15,020,595
Total expenditures	320,615,891	3,114,858	9,050,328	88,117,195	420,898,272
Excess of revenues over (under) expenditures	(5,656,392)	(253,435)	1,176,310	(594,582)	(5,328,099)
Other financing sources (uses):					
Transfers in	5	91,909	-	135,000	226,914
Transfers out	(226,909)			(5)	(226,914)
Total other financing sources (uses)	(226,904)	91,909		134,995	
Net change in fund balances	(5,883,296)	(161,526)	1,176,310	(459,587)	(5,328,099)
Fund balances beginning of year	81,600,529	435,739	11,131,601	27,929,685	121,097,554
Fund balances end of year	\$ 75,717,233	\$ 274,213	\$ 12,307,911	\$ 27,470,098	\$ 115,769,455

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2022

Net change in fund balances - total governmental funds			\$ (5,328,099)
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cos of capital assets is allocated over their estimated useful lives as depreciation expense.  In the current period, these amounts are:	t		
Capital asset additions	\$	15,020,595	
Depreciation expense	Ψ	(6,853,137)	
Excess of net capital asset additions over depreciation expense		(0,033,137)	8,167,458
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the			
sale. In the statement of activities, a gain or loss is reported for each disposal.			(450,990)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. These activities consist of:			
Property taxes	\$	(1,954,391)	
Charges for services		(1)	
Intergovernmental		(8,702,768)	
Payments in lieu of taxes		(1,343,047)	
Tuition and fees		(202,139)	
Rent		(2,828)	
Gifts and donations		(841,408)	
Radio station charges for services		(3,738)	
Net change in deferred inflows of resources during the year		(5,750)	(13,050,320)
Contractually required contributions are reported as expenditures in the governmental funds; however, the statement of activities reports these amounts as deferred outflows.			
Pension			31,903,537
OPEB			786,408
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability and OPEB asset are reported as pension/OPEB expense in the statement of activities.			
Pension			2,868,748
OPEB			2,869,011
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:			
Compensated absences			(5,478,216)
The internal service fund used by management to charge the costs of insurance, central supplies and workers' compensation to individual funds are not reported in the statement of activities.			
Governmental fund expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service funds are allocated among the governmental activities.			 (6,603,303)
Change in net position of governmental activities			\$ 15,684,234
See accompanying notes to the basic financial statements.			 

Akron City School District

## Statement of Revenues, Expenditures and Changes in Fund Balance-

**Budget (Non-GAAP Basis) and Actual** 

**General Fund** 

For the Fiscal Year Ended June 30, 2022

	Original	Final		ariance with Final Budget Positive
	Budget	Budget	Actual	(Negative)
Revenues:				
Taxes	\$ 120,499,047	\$ 122,797,036	\$ 123,532,729	\$ 735,693
Intergovernmental	185,525,073	185,525,073	181,504,306	(4,020,767)
Interest	528,626	528,626	389,876	(138,750)
Tuition and fees	5,543,629	5,543,629	2,382,789	(3,160,840)
Gifts and donations	11,548	11,548	11,497	(51)
Charges for services	414,453	414,453	373,214	(41,239)
Rent	22,745	22,745	138,652	115,907
Extracurricular activities	125,447	125,447	90,653	(34,794)
Payment in lieu of taxes	4,448,972	4,448,972	7,366,301	2,917,329
Miscellaneous	 541,485	 541,485	 1,731,827	 1,190,342
Total revenues	 317,661,025	 319,959,014	 317,521,844	 (2,437,170)
Expenditures: Current:				
Instruction:				
Regular	111,893,028	119,209,574	119,253,851	(44,277)
Special Special	54,280,625	57,019,934	56,291,069	728,865
Vocational	11,307,007	11,807,016	11,848,321	(41,305)
Adult/continuing	212,428	212,427	207,992	4,435
Other	801,309	958,527	781,660	176,867
Support services:	001,309	930,321	781,000	170,007
Pupils	23,321,430	24,099,470	23,482,698	616,772
Instructional staff	13,998,915	14,336,012	13,985,684	350,328
Board of education	179,706	131,755	84,717	47,038
Administration	27,090,970	27,640,149	26,505,716	1,134,433
Fiscal	6,721,277	11,615,890	5,799,123	5,816,767
Business	3,189,406	3,218,659	2,940,918	277,741
Operation and maintenance of plant	33,979,136	33,919,443	31,985,042	1,934,401
Pupil transportation	14,792,423	14,810,518	14,139,979	670,539
Central	10,752,870	10,669,316	9,983,310	686,006
Operation of non-instructional services	104,984	159,913	178,713	(18,800)
Extracurricular activities	3,171,109	3,343,980	3,064,660	279,320
Capital outlay	3,778,423	7,407,923	7,057,315	350,608
Total expenditures	 319,575,046	 340,560,506	 327,590,768	 12,969,738
Excess of revenues over (under) expenditures	 (1,914,021)	 (20,601,492)	 (10,068,924)	10,532,568
Other financing sources (uses):	 _	 	 	
Proceeds from the sale of capital assets	25,877	25,877	21,684	(4,193)
Refund of prior year expenditures	19,904	19,904	1,809,941	1,790,037
Transfers in	11,489	11,489	50,658	39,169
Transfers out	 (600,000)	(259,520)	 (245,954)	 13,566
Total other financing sources (uses)	 (542,730)	 (202,250)	 1,636,329	 1,838,579
Net change in fund balance	(2,456,751)	(20,803,742)	(8,432,595)	12,371,147
Fund balances at beginning of year	100,256,106	100,256,106	100,256,106	-
Prior year encumbrances appropriated	 2,542,901	 2,542,901	 2,542,901	 -
Fund balances at end of year	\$ 100,342,256	\$ 81,995,265	\$ 94,366,412	\$ 12,371,147

## Akron City School District Statement of Net Position Proprietary Fund June 30, 2022

	Internal Service Funds		
Assets:			
Equity in pooled cash and cash equivalents	\$	10,639,128	
Cash and cash equivalents in segregated accounts		62,583	
Investments in segregated accounts		10,397,148	
Accounts receivable		17,194	
Accrued interest receivable		17,331	
Prepaid items		218,264	
Materials and supplies inventory		600,604	
Total assets	\$	21,952,252	
Liabilities:			
Accounts payable	\$	441,719	
Claims payable		6,929,389	
Total liabilities		7,371,108	
27.			
Net position:			
Unrestricted		14,581,144	
Total liabilities and net position	\$	21,952,252	

## Statement of Revenues, Expenses and Changes in Net Position

## **Proprietary Fund**

## For the Fiscal Year Ended June 30, 2022

	Internal Service Funds		
Operating revenues: Charges for services Other	\$	55,174,387 65,087	
Total operating revenues		55,239,474	
Operating expenses:			
Purchased services		5,921,989	
Materials and supplies		837,918	
Claims Other		54,133,055 821,091	
Total operating expenses		61,714,053	
Operating loss		(6,474,579)	
Nonoperating revenues:			
Interest		(128,724)	
Change in net position		(6,603,303)	
Net position beginning of year		21,184,447	
Net position end of year	\$	14,581,144	

## Akron City School District Statement of Cash Flows Proprietary Fund For the Fiscal Year Ended June 30, 2022

	Self
	 Insurance
Cash flows from operating activities:	
Cash received from interfund services	\$ 55,234,396
Cash payments to suppliers for goods and services	(6,407,855)
Cash payments for claims	(53,008,005)
Cash payments for other operating expenses	 (860,426)
Net cash used for operating activities	 (5,041,890)
Cash flows from investing activities:	
Interest on investments	(139,940)
Sale of investments	2,128,431
Purchase of investments	(10,397,148)
Net cash provided by investing activities	 (8,408,657)
Net decrease in cash and cash equivalents	(13,450,547)
Cash and cash equivalents at beginning of year	 24,152,258
Cash and cash equivalents at end of year	\$ 10,701,711
Reconciliation of operating loss to net cash	
used for operating activities:	
Operating loss	\$ (6,474,579)
Adjustments to reconcile operating loss to net	
cash used for operating activities:	
Change in assets and liabilities:	
(Increase) decrease in assets:	
Accounts receivable	(5,078)
Prepaid items	(57,355)
Materials and supplies inventory	(50,078)
Increase (decrease) in liabilities:	
Accounts payable	420,150
Claims payable	 1,125,050
Total adjustments	 1,432,689
Net cash used for operating activities	\$ (5,041,890)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## Note 1 – Description of the School District and Reporting Entity

The Akron City School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of seven members elected at-large for staggered four-year terms. The School District provides educational services as authorized by State statute and federal guidelines.

The School District was established in 1847 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 54.4 square miles and is located in Summit County, and is within the City of Akron. The School District is the sixth largest in the State of Ohio (among 951 public school districts and community schools) in terms of enrollment. It is staffed by 571 full-time classified employees, 2,180 full-time certificated personnel, 215 administrative employees, and 1,651 part-time employees who provide services to 20,837 students and other community members. The School District currently operates 45 instructional buildings, three vacant buildings, three administrative buildings and one garage.

## Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the basic financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service, and student-related activities of the School District. The following activities are included within the reporting entity:

Non-Public Schools - Within the School District boundaries, St. Anthony of Padua School, St. Mary School, Julie Billiart, St. Sebastian School, St. Vincent DePaul Elementary, Our Lady of Elms School, Archbishop Hoban High School, and St. Vincent - St. Mary High School are operated through the Cleveland Catholic Diocese. Arlington Christian and Emmanuel Christian Academy are operated as private schools. Current State legislation provides funding to these non-public schools. These monies are received and disbursed on behalf of the non-public schools by the Treasurer of the School District, as directed by the non-public schools. These State transactions are reported as a governmental activity of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District does not have any component units.

The School District is associated with the Ohio Schools Council, which is defined as a jointly governed organization. Jointly governed organizations are governed by representatives from each of the governments that create the organization, but there is no ongoing financial interest or responsibility by the participating governments. Information regarding this organization is presented in Note 21.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## Note 2 – Summary of Significant Accounting Policies

The basic financial statements of the Akron City School District have been prepared in conformity with generally accepted accounting principles ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

## A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service funds is eliminated to avoid "doubling up" revenues and expenses.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department, and therefore, are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental activity is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

### B. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are divided into three categories: governmental, proprietary and fiduciary.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balances. The following are the School District's major governmental funds:

**General Fund** The general fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund.

**Permanent Improvement Fund** The permanent improvement capital projects fund accounts for financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary and trust funds.

Classroom Facilities Capital Fund The classroom facilities capital projects fund accounts for financial resources received and expended in connection with contracts entered into by the School District and the Ohio Facilities Construction Commission for the construction and renovation of school buildings.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Fund Type** Proprietary funds focus on the determination of operating income, changes in net position, financial position and cash flows and are classified as either enterprise or internal service. The School District only has internal service funds.

Internal Service Funds The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost-reimbursement basis. The School District's internal service funds account for the operation of the School District's central warehouse that provides goods to other departments and schools in the School District, the operation of the School District's self-insurance program for employee health benefits, a reserve established to pay for liability insurance claims over the School District's self-insured retention, and the operation of the School District's Workers' Compensation Retrospective Rating Plan.

Fiduciary Fund Types Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and custodial funds. Custodial funds are purely custodial in nature (assets equal liabilities) and are used to hold resources for individuals, organizations or other governments. Custodial funds do not involve measurement of results of operations. The School District's only custodial fund account for Ohio High School Athletic Association events, for 2022 this fund had no activity.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service funds are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its internal service funds.

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of fiscal year end.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, rentals, charges for services, sales, extracurricular activities and fees.

*Unearned Revenue* Unearned revenue arises when monies are received before revenue recognition criteria have been satisfied. Radio station charges for services received in the current fiscal year for underwriting spots that will occur in future fiscal years are recorded as unearned revenue. Revenue is recognized when the underwriting spot takes place. The School District has received an advance of revenue in lieu of taxes and shared revenue from the City of Akron from a compensation agreement. Revenue will be recognized based on the terms and conditions of the agreement.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position and/or the balance sheet will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources include the deferred expense of payments to the City of Akron (the "City") for the construction and renovation of school buildings, pension and other postemployment benefits (OPEB). In accordance with an agreement between the School District and the City, the City issued securities to assist in the School District's funding of its share of basic project costs and any locally funded initiatives for rebuilding and renovating the School District's school buildings into community learning centers. The securities were issued with a maturity life of 30 years. While the securities are outstanding, the School District will contribute \$3,000,000 each year from the permanent improvement capital projects fund to the City for the purpose of paying debt charges on those securities and other project costs. Payments due to the City for periods beyond June 30, 2022 are recorded as deferred outflows of resources with a corresponding intergovernmental payable on both the government-wide statement of net position and the governmental fund financial statements. Deferred outflows of resources related to pension and OPEB are reported on the government-wide statement of net position (See Note 11).

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

In addition to liabilities, the statements of financial position and/or the balance sheet will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2022, but which were levied to finance fiscal year 2023 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental grants, charges for services, tuition and fees, rentals and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position (See Note 11).

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

## E. Budgetary Data

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the alternative tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The alternative tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board of Education at the object level for the general fund and at the fund level for all other funds. The School District's Treasurer has been authorized to allocate Board appropriations to the function and object level within each fund, except for the general fund.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District's Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the final amended certificate in effect when the final appropriations were passed by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues by fund. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for the funds that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

### F. Cash, Cash Equivalents and Investments

To improve cash management, all cash received by the School District is pooled. Monies for all funds, including the internal service funds, are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements. The general fund provides advances to cover deficit cash balances at the end of the fiscal year. At the end of fiscal year 2022, the general fund advanced monies to several special revenue funds to cover negative cash balances. See Note 15 for additional information.

The School District has segregated bank accounts and investments for monies held separate from the School District's central bank account. These depository accounts and investments are presented on the statement of net position and the balance sheet as "cash and cash equivalents in segregated accounts" and "investments in segregated accounts" since they are not required to be deposited into the School District's treasury.

During fiscal year 2022, the School District's investments were limited to commercial paper, federal government sponsored enterprise securities, U.S. Treasury bonds and notes, Ohio municipal securities, certificates of deposit and an interest in STAR Ohio, the State Treasurer's Investment Pool. Except for investment contracts and money market investments that had a remaining maturity of one year or less at the time of purchase, investments are reported at fair value which is based on quoted market prices. Investment contracts and money market investments that had a remaining maturity of one year or less at the time of purchase are reported at cost or amortized cost.

The School District's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the School District. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For the fiscal year 2022, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice is appreciated 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest. Interest revenue credited to the general fund during fiscal year 2022 amounted to \$(2,293,991), which includes \$(327,438) assigned from other School District funds. For 2022, interest income reported in the general fund were negative amounts resulting from fluctuations in reporting investments at fair value

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the basic financial statements as cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are presented on the basic financial statements as investments.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2022 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which the services are consumed.

#### H. Inventory

Inventories consist of donated and purchased food, gasoline and diesel fuel, school and office supplies held for resale in the central warehouse, and non-food supplies held for consumption in the food service program.

Inventories are presented at the lower of cost or market on a first-in, first-out basis for food, non-food supplies in the food service program, and gasoline and diesel fuel and on an average-cost basis for supplies in the central warehouse. Inventories are expended/expensed when used.

#### I. Capital Assets

All capital assets of the School District are classified as general capital assets. These assets generally result from expenditures in the governmental funds. They are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their acquisition value as of the date received. The School District maintains a capitalization threshold of one thousand dollars for all assets except for assets capitalized in the food service nonmajor special revenue fund, which has a capitalization threshold of five hundred dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	20 years
Building and improvements	70 years
Furniture and equipment	5 - 30 years
Vehicles	7 - 15 years

# J. Interfund Balances

On the fund financial statements, outstanding interfund loans are classified as "interfund receivables/ payables". Interfund balances are eliminated in the statement of net position.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### K. Pension and other postemployment benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

The current accounting standard requires school districts to report their proportionate share of the net pension/OPEB liability using the earning approach to pension and OPEB accounting instead of the funding approach as previously used. The funding approach limited pension and postemployment costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. Under the new standards, the net pension/OPEB liability equals the School District's proportionate share of each plan's collective present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service minus plan assets available to pay these benefits.

Pension and OPEB obligations, whether funded or unfunded, are part of the employment exchange. The employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. The unfunded portion of this benefit of exchange is a liability of the School District. However, the School District is not responsible for key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Benefit provisions and both employer and employee contribution rates are determined by State statute. The employee and employer enter the employment exchange with the knowledge that the exchange is limited by law. The pension system is responsible for the administration of the pension and OPEB plans.

There is no repayment schedule for the net pension liability or the net OPEB liability. The School District has no control over the changes in the benefits, contribution rates, and return on investments affecting the balance of the liabilities. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not identify the responsible party for the unfunded portion. Due to the unique nature of how the pension liability and the OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

#### L. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employees who have accumulated leave are paid.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### M. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables and accrued liabilities from internal service funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the governmental fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### N. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws and regulations of other governments. Net position restricted for other purposes include special trust for scholarships, other local grants, and State and Federal programs.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### O. Fund Balances

In accordance with GASB Statement No, 54, "Fund Balance Reporting and Governmental Fund Type Definitions", the School District classifies its fund balances based on the purpose for which the resources were received and the level of constraint placed on the resources. The following categories can be used:

*Nonspendable* Resources that are not in spendable form (inventories, prepaid amounts and unclaimed funds) or have legal or contractual requirements to maintain the balance intact.

**Restricted** Resources that have external constraints imposed on them by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through enabling legislation.

**Committed** Resources that are constrained for specific purposes that are internally imposed by formal action (resolution) by the School District at its highest level of decision making authority, the Board of Education.

Assigned Resources that are constrained by the School District's intent to be used for specific purposes but are neither restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Board of Education. Through School District policies, the Board of Education has given the School District Treasurer the authority to constrain monies for intended purposes.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

**Unassigned** The residual fund balance with the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, this classification represents deficit fund balances resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The School District considers restricted amounts to have been spent first when expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned and unassigned) fund balances are available. Similarly, within unrestricted fund balances, committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

#### P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, these revenues are charges for services for self-insurance, workers' compensation and central supplies programs. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the funds. All revenues and expenses not meeting these definitions are reported as non-operating.

#### Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayment from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

#### R. Estimates

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### Note 3 – Accountability

As of June 30, 2022, several nonmajor special revenue funds had a deficit fund balance. These deficits were caused by the application of generally accepted accounting principles. The general fund provides transfers to cover deficit balances in other funds; however, this is done when cash is needed rather than when accruals occur. The following funds had a deficit at year-end:

Nonmajor special revenue funds:	<u>Deficit</u>
Public school preschool	\$ 56,194
High Schools That Work	6,365
ESS Emergency relief	1,488,755
Title VI-B special education	78,542
Vocational education	101,814
Title I school improvement	2,083
School improvement	461,253
Nutrition education and training	1
Title III	4,016
Title I	233,421
Title VI-A	9,710
Preschool handicapped	250
Title II-A improving teacher quality	56,736
Miscellaneous federal grants	1,172,593

## **Note 4 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis, as provided by law, is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual, for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as an assignment of fund balances (GAAP basis).
- 4. The revenues, expenditures and other financing sources and uses of the general fund include activity that is budgeted within special revenue funds (GAAP basis). However, on the budgetary basis, the activity of the special revenue funds is excluded resulting in perspective differences.

As part of GASB Statement No, 54, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the uniform school supplies fund, the public school support fund, the severance fund and other various activities.

The following tables summarize the adjustments necessary to reconcile the GAAP and budgetary basis statements.

## Net Change in Fund Balance

	<u>General</u>
GAAP basis	\$ (5,883,296)
Revenue accruals	5,186,666
Expenditure accruals	1,275,490
Budgeted as part of special revenue fund:	
Revenues	(783,176)
Net intrafund transfers	31,608
Expenditures	1,940,412
Encumbrances (Budget Basis)	
outstanding at year end	 (10,200,299)
Budget basis	\$ (8,432,595)

## **Note 5 - Deposits and Investments**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be invested in the following obligations provided they mature or are redeemable within five years from the date of settlement, unless the investment is matched to a specific obligation or debt of the School District and the investment is not a commercial paper note, a banker's acceptance or a repurchase agreement:

- 1. United States Treasury bills, notes, bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Commercial paper notes, limited to 40% (5% for a single issuer) in total of the interim monies available for investment at any one time and for a period not to exceed two hundred seventy days; and
- 8. Bankers acceptances, limited to 40% of the interim monies available for investment at any one time and for a period not to exceed one hundred eighty days.

According to state law, public depositories must provide security for the repayment of all public deposits. These institutions shall give security for all public funds on deposit in excess of those funds that are insured by the Federal Deposit Insurance Corporation (FDIC). The security for these deposits will be made under an agreement using a surety bond and/or by means of pledging allowable securities as collateral to be held by a qualified trustee. The pledged collateral can be held for each public depositor or in a pool for multiple public depositors and must have a market value of at least 105% of the total value of public monies on deposit at the institution. If the institution participates in the Ohio Pooled Collateral System (OPCS), the total market value of the securities pledged can be 102% or lower if permitted by the Treasurer of State. The School District's financial institution participates in the OPCS and was approved for a reduced collateral floor of 50 %.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Cash on Hand

At fiscal year-end, the School District had \$1,000 in undeposited cash on hand which is included as part of "equity in pooled cash and cash equivalents."

#### **Deposits**

<u>Custodial credit risk</u> is the risk that, in the event of a bank failure, the School District's deposits may not be returned. As of June 30, \$12,404,274 of the School District's bank balance of \$29,402,336 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized.

Also, included in the above deposits is \$99,896 in nonnegotiable certificates of deposit reported as part of "investments in segregated accounts".

*Investments* As of June 30, 2022, the School District had the following investments:

			Investment Maturities (in years)			
	Fair	Percentage of		·	,	
<u>Investment Type</u>	<u>Value</u>	Investments	< 1 year	<u>2-4 years</u>	>4 years	
First American government obligation fund	60,001	0.04%	60,001	-	-	
Federal Home Loan Bank bonds	486,240	0.36%	-	486,240	-	
US Treasury notes	2,945,980	2.17%	1,963,600	982,380	-	
Ohio municipal securities	447,863	0.33%	447,863	-	-	
Commerical paper	18,586,875	13.66%	18,586,875	-	-	
Reported in the general fund:						
First American government obligation fund	41,641	0.03%	41,641	-	-	
Federal National Mortgage Association bonds	4,082,390	3.00%	-	4,082,390	-	
Federal Farm Credit Bank bonds	5,273,830	3.88%	-	5,273,830	-	
Federal Home Loan Bank bonds	24,418,892	17.95%	998,390	21,541,032	1,879,470	
Federal Home Loan Mortgage Corporation bonds	6,830,909	5.02%	-	6,830,909	-	
US Treasury notes	15,131,767	11.12%	-	14,218,487	913,280	
Ohio municipal securities	5,694,423	4.18%	-	4,459,282	1,235,141	
Negotiable certificates of deposit	5,605,100	4.12%	743,023	4,862,077	-	
Commerical paper	21,803,888	16.01%	21,803,888			
	88,882,840		23,586,942	61,268,007	4,027,891	
Reported in the Classroom Facilities Capital Projects fund	:					
First American government obligation fund	22,654	0.02%	22,654	_	_	
Commerical paper	14,175,922	10.42%	14,175,922	_	_	
1 1	14,198,576		14,198,576			
Reported in an internal service fund:	(2.592	0.050/	(2.592			
First American government obligation fund	62,583	0.05%	62,583	1 110 710	-	
Federal Home Loan Bank bonds	1,118,718	0.82%	792.226	1,118,718	-	
US Treasury notes	2,386,518	1.75%	783,236	1,603,282	-	
Ohio municipal securities	697,266	0.51%	298,782	398,484	-	
Negotiable certificates of deposit Commerical paper	2,129,797	1.57% 2.99%	186,232	1,943,565	-	
Commerical paper	4,064,849	2.99%	4,064,849	-		
	10,459,731		5,395,682	5,064,049		
	136,068,106	100.00%	64,239,539	67,800,676	4,027,891	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. As previously discussed Star Ohio is reported at its net asset value. Other investments of the School District are valued using Level 2 inputs using valuation techniques that incorporate market data for similar investments, broker quotes and inactive transactions prices.

Custodial credit risk for an investment is the risk that in the event of failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The investments in Federal Home Loan Bank (FHLB), Federal Farm Credit Bank (FFCB), Federal National Mortgage Association (FNMA) and Federal Home Loan Mortgage Corporation (FHLMC) are held by the counterparty's trust department or agent and not in the School District's name. The School District's negotiable certificates of deposit are registered securities and covered in full by FDIC insurance. The School District's policy is to invest money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

*Interest rate risk* is the possibility that changes in interest rates will adversely affect the fair value of an investment. The School District's investment policy does not address limits on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk is the possibility that an issuer or other counterparty to an investment will not fulfill its obligation. Standard and Poor's has assigned STAR Ohio and the First American Government Obligation an AAAm rating, the FHLMC, FHLB, FFCB and FNMA bonds an AA+ rating, the U.S. Treasury notes have a AA+ rating, the U.S. Treasury bonds have a A-1+ rating and commercial paper an A-1 and A-1+ rating. Ohio Municipal securities carried a Moody's rating of Aa2. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard service rating. The School District's investment policy requires certain credit ratings for some investments as allowed by state law.

Concentration of credit risk is the possibility of loss attributed to the magnitude of the School District's investment in a single issuer. More than 5% of the School District's investments are in FHLMC bonds, FHLB bonds and commercial paper for the following; Citigroup Global and Nitixis NY. These investments are presented in the table on the previous page. The investment in STAR Ohio is a pooled investment and not of a single issuer. The School District's policy does not specify stricter limits than allowed by law.

#### **Note 6 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2022 represents collections of calendar year 2021 taxes. Real property taxes received in calendar year 2022 were levied after April 1, 2021, on the assessed value listed as of January 1, 2021, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable semi-annually with payments due in February and July. Under certain circumstances, State statute permits alternate payment dates to be established.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Public utility property tax revenue received in calendar year 2022 represents collections of calendar year 2021 taxes. Public utility real and personal property taxes received in calendar year 2022, which became a lien December 31, 2020, were levied after April 1, 2021 and are collected in calendar year 2022 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Summit County. The County Fiscal Officer periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2022, are available to finance fiscal year 2022 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2022 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset to deferred inflows of resources – property taxes.

The amount available as an advance at June 30, 2022 was \$9,237,002 in the general fund and \$271,034 in the permanent improvement capital projects fund. The amount available as an advance at June 30, 2021 was \$9,984,241 in the general fund and \$292,076 in the permanent improvement capital projects fund.

On a full accrual basis, collectible delinquent real property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The assessed values upon which the fiscal year 2022 taxes were collected are:

	2022		2021	
Property Category	Assessed Value		Assessed Value	
Real Property				
Residential and agricultural	\$	1,776,353,150	\$	1,780,052,020
Commercial, industrial				
and minerals		833,134,560		876,705,970
Public utilities		533,020		538,800
Tangible Personal Property				
Public utilities		174,372,860		164,022,330
Total	\$	2,784,393,590	\$	2,821,319,120

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### Note 7 – Receivables

Receivables at June 30, 2022 consisted of taxes, revenue in lieu of taxes, interest, interfund, accounts (student transportation fees, radio station charges for services, printing reimbursements, building rentals, senior dues, Akron Education Association salaries/fringe benefits reimbursement, substitute teacher cost reimbursements, Adult School of Practical Nursing tuition, Early College High School tuition reimbursements, post-secondary tuition reimbursements, food service sales, health/life insurance fees, juvenile detention center tuition, royalties, transcript fees, refunds, maintenance labor costs, vending machine sales and local grants), and intergovernmental (motor vehicle fuel tax reimbursement, JROTC, restitution, student transportation fees, juvenile detention center tuition, STEM Hub workshop registration fees, excess costs tuition reimbursements, building rentals, printing reimbursements, Ohio Bureau of Workers' Compensation premium rebate). All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. All receivables are expected to be collected within one fiscal year except for taxes and classroom facilities.

A summary of the items of intergovernmental receivables follows:

Governmental Activities	<b>Amounts</b>		
General:			
Tuition and fees	\$	1,317,845	
Income tax sharing		1,532,185	
State of Ohio		84,460	
ROTC		13,418	
Miscellaneous		185,634	
Total general	_	3,133,542	
Classroom facilities		8,779,667	
Other governmental funds:			
Grants		16,361,702	
Total	\$	28,274,911	

## **Note 8 - Contingencies**

#### A. Grants

The School District received financial assistance from federal and State agencies in the form of grants. The disbursements of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, the effect of any disallowed claims on the overall financial position of the School District at June 30, 2022, if applicable, cannot be determined at this time.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## B. Foundation Funding

School District foundation funding is based on the annualized full-time equivalent ("FTE") enrollment of each student. The Ohio Department of Education ("ODE") is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. ODE has finalized the impact of enrollment adjustments to the June 30, 2022 Foundation funding for the School District. These adjustments were insignificant for the School District for fiscal year 2022.

## C. Litigation

The School District is party to various legal proceedings. The amount of the liability, if any, cannot be reasonably estimated at this time. However, in the opinion of management, any such claim or lawsuit will not have a material adverse effect, if any, on the financial condition of the School District

## Note 9 – Capital Assets

Capital asset activity for the fiscal year ended June 30, 2022, was as follows:

	Balance 7/1/2021	Addition	Deletion	Balance 6/30/2022
Governmental Activities				
Capital assets, not being depreciated:				
Land	\$ 6,773,043	\$ -	\$ -	\$ 6,773,043
Construction in progress	21,142,082	9,873,255		31,015,337
Total capital assets, not being depreciated:	27,915,125	9,873,255		37,788,380
Total capital assets, not being depreciated.	27,913,123	9,673,233	<u>-</u>	37,788,380
Capital assets, being depreciated:				
Land improvements	_	5,474	_	5,474
Buildings and improvements	337,490,469	1,840,702	(2,472,047)	336,859,124
Furniture and equipment	43,576,530	2,261,824	(576,321)	45,262,033
Vehicles	14,405,427	1,039,341	(36,057)	15,408,711
Total capital assets, being depreciated	395,472,426	5,147,341	(3,084,425)	397,535,342
Less: Accumulated depreciation:				
Land improvements	_	_	_	_
Buildings and improvements	(57,908,761)	(4,810,026)	2,047,952	(60,670,835)
Furniture and equipment	(30,789,962)	(1,311,687)	549,426	(31,552,223)
Vehicles	(7,964,653)	(731,424)	36,057	(8,660,020)
Total accumulated depreciation	(96,663,376)	(6,853,137)	2,633,435	(100,883,078)
Total capital assets, being depreciated, net	298,809,050	(1,705,796)	(450,990)	296,652,264
Governmental Activities Capital Assets, Net	\$ 326,724,175	\$ 8,167,459	\$ (450,990)	\$ 334,440,644

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 349,328
Special	22,162
Vocational	291,334
Adult/continuing	243
Other	4,653
Support services:	
Pupil	15,307
Instructional staff	305,705
Administration	18,889
Fiscal	2,957
Business	156,330
Operation and maintenance of plant	5,068,124
Pupil transportation	500,600
Central	60,415
Operation of non-instructional services	2,434
Operation of food services	44,724
Extracurricular services	 9,932
Total depreciation expense	\$ 6,853,137

As of June 30, 2022, the District's capital assets included three vacant buildings with no immediate usage plans that have a carrying value of \$1,284,398.

## **Note 10 - Risk Management**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2022, the School District contracted for property, inland marine, crime, general liability, excess liability, educators legal liability, employment practices liability and automobile coverage.

Settled claims have not exceeded commercial coverage in any of the past three fiscal years, and there has not been a significant reduction in coverage from the prior fiscal year.

The School District began participating in the Ohio Bureau of Workers' Compensation Retrospective Rating Plan (the "Plan") for calendar year 2004. This Plan involves the payment of: (1) a minimum premium to cover safety and hygiene costs, surplus costs, premium payment security costs, and the costs of losses exceeding the per claim and the maximum premium limitations; (2) a premium based on covered claims for up to ten years; and, (3) a premium based on reserves for evaluated claims at the end of the tenth year.

The Plan is funded by charging each fund a percentage of payroll during the period. The Plan bills the School District based on a calendar year rather than a fiscal year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Medical/surgical insurance is offered to employees on a self-insured basis. The School District has various third-party administrators for the self-insurance activity. The claims liability of \$6,929,389 reported in the self-insurance internal service fund at June 30, 2022 is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 30, which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in the fund's claims liability amount follow for the last two fiscal years:

	Year ended 6/30/2022	Year ended 6/30/2021
Unpaid claims, beginning of fiscal year	\$ 5,804,339	\$ 5,213,800
Incurred claims (including IBNRs)	54,133,055	50,067,022
Claim payments	(53,008,005)	(49,476,483)
Unpaid claims, end of fiscal year	\$ 6,929,389	\$ 5,804,339

#### Note 11 – Defined Benefit Pension and OPEB Plans

#### Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are a component of exchange transactions between an employer and its employees of salaries and benefits for employee services. Pensions/OPEB are provided to an employee on a deferred-payment basis as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

#### A. DEFINED BENEFIT PENSION PLANS

Full benefits

#### **School Employee Retirement System (SERS)**

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Fligible to

Age and service requirements for retirement are as follows:

Lingible to	Ligible to
Retire on or before	Retire after
<u>August 1, 2017 *</u>	<u>August 1, 2017</u>
Age 65 with 5 years of service credit or	Age 67 with 10 years of service credit; or
Any age with 30 years of service credit	Age 57 with 30 years of service credit

Actuarially reduced benefits Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit

Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

Fligible to

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 0.5 percent COLA for calendar year 2021.

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2022, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$7,001,303 for fiscal year 2022. Of this amount \$786,408 is reported as an intergovernmental payable.

#### **State Teachers Retirement System (STRS)**

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 or later after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2022 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2022, the full employer contribution was allocated to pension

The School District's contractually required contribution to STRS was \$24,902,234 for fiscal year 2022. Of this amount \$3,108,061 is reported as an intergovernmental payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the net pension			
liability - prior measurement date	1.3136652%	1.2996110%	
Proportion of the net pension			
liability - current measurement date	1.3167942%	1.3391736%	
Change in proportionate share	0.0031290%	0.0395626%	
Proportionate share of the net			
pension liability	\$48,585,887	\$171,225,378	\$219,811,265
Pension expense	(\$1,244,176)	(\$1,624,572)	(\$2,868,748)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>			<u>STRS</u>		<u>Total</u>
Deferred outflows of resources						
Differences between expected and						
actual experience	\$	4,688	\$	5,290,039	\$	5,294,727
Changes of assumptions		1,023,075		47,500,989		48,524,064
Changes in proportionate share and difference						
between School District contributions						
and proportionate share of contributions		118,740		9,179,931		9,298,671
School District contributions subsequent to the						
measurement date		7,001,303		24,902,234		31,903,537
Total deferred outflows of resources	\$	8,147,806	\$	86,873,193	\$	95,020,999
Deferred inflows of resources						
Difference between expected and actual						
experience	\$	1,260,029	\$	1,073,233	\$	2,333,262
Net difference between projected and						
actual earnings on pension plan investments		25,023,151		147,563,503		172,586,654
Changes in proportionate share and difference						
between School District contributions and						
proportionate share of contributions		42,492		1,035,730		1,078,222
Total deferred inflows of resources	\$	26,325,672	\$	149,672,466	\$	175,998,138

\$31,903,537 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal			
<u>Year</u>	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
2023	\$ (6,129,051)	\$ (22,533,038)	\$ (28,662,089)
2024	(5,419,929)	(17,677,324)	(23,097,253)
2025	(5,949,601)	(19,966,738)	(25,916,339)
2026	(7,680,588)	(27,524,407)	(35,204,995)
Total	\$ (25,179,169)	\$ (87,701,507)	\$(112,880,676)

#### Actuarial Assumptions – SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2132.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, are presented below:

Wage inflation
Future salary increases, including inflation
COLA or Ad Hoc COLA

2.4 percent
3.25 percent to 13.58 percent
2.0 percent, on or after
April 1, 2018, COLAs for future retirees will be delayed for

Investment rate of return Actuarial cost method three years following commencement
7.0 percent net of system expense
Entry age normal

Mortality rates for 2021 were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00 %	(0.33) %
US equity	24.75	5.72
International equity developed	13.50	6.55
International equity emerging	6.75	8.54
Fixed income/Global bonds	19.00	1.14
Private equity	11.00	10.03
Real estate/Real assets	16.00	5.41
Multi-asset strategies	4.00	3.47
Private debt/Private credit	3.00	5.28
Total	100.00 %	

**Discount Rate** The total pension liability for 2021 was calculated using the discount rate of 7.00 percent. The discount rate for 2020 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	Current		
	1% Decrease	discount rate	1% Increase
	<u>(6.00%)</u>	<u>(7.00%)</u>	(8.00%)
School District's proportionate			
share of the net pension liability	\$ 80,834,194	\$48,585,887	\$21,388,815

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## Actuarial Assumptions – STRS

The total pension liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.5 percent	
Projected salary increases	12.5 percent at age 20 to 2.5 percent at age 65	
Investment rate of return	7.0 percent, net of investment expenses,	
	including inflation	
Discount rate of return	7.0 percent	
Payroll increases	3.0 percent	
Cost-of-Living Adjustment (COLA)	0.0 percent	

Post-retirement mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset	Target	Long term expected
<u>class</u>	allocation	real rate of return*
Domestic equity	28.00 %	7.35 %
International equity	23.00	7.55
Alternatives	17.00	7.09
Fixed income	21.00	3.00
Real estate	10.00	6.00
Liquidity reserves	1.00	2.25
Total	100.00 %	

<sup>\*10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30 year period, STRS's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	Current		
	1% Decrease	discount rate	1% Increase
	<u>(6.00%)</u>	<u>(7.00%)</u>	(8.00%)
School District's proportionate			
share of the net pension liability	\$320,641,052	\$171,225,378	\$44,969,457

Changes Between the Measurement Date and the Reporting date In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. These demographic measures include retirement, salary increase, disability/termination and mortality assumptions. In March 2022, the STRS Board approved benefit plan changes to take effect on July 1, 2022. These changes include a one-time three percent cost-of-living increase (COLA) to be paid to eligible benefit recipients and the elimination of the age 60 requirement for retirement age and service eligibility that was set to take effect in 2026. The effect on the net pension liability is unknown.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by SERS or STRS have an option to choose Social Security or SERS. As of June 30, 2022, one member of the Board of Education has elected Social Security.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### **B.** DEFINED BENEFIT OPEB PLANS

#### **School Employee Retirement System**

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the District's surcharge obligation was \$786,708.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$786,408 for fiscal year 2022. Of this amount \$786,408 is reported as a pension obligation payable.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## **State Teachers Retirement System**

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to post-employment health care.

# OPEB Liability or Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability or asset was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability or asset was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability or asset was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the net OPEB liability			
(asset) - prior measurement date	1.3299246%	1.2996110%	
Proportion of the net OPEB liability			
(asset) - current measurement date	1.3161187%	1.3391736%	
Change in proportionate share	-0.0138059%	0.0395626%	
Proportionate share of the net			
OPEB liability (asset)	\$24,908,625	(\$28,235,377)	(\$3,326,752)
OPEB expense	(\$576,429)	(\$2,292,582)	(\$2,869,011)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

# Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>	
Deferred outflows of resources				
Differences between expected and				
actual experience	\$ 265,508	\$ 1,005,371	\$ 1,270,879	
Changes of assumptions	3,907,574	1,803,559	5,711,133	
Changes in proportionate share and difference				
between School District contributions				
and proportionate share of contributions	536,980	85,096	622,076	
School District contributions subsequent to the				
measurement date	786,408	-	786,408	
T	<b></b>	<b></b>	<b>.</b>	
Total deferred outflows of resources	\$ 5,496,470	\$ 2,894,026	\$ 8,390,496	
Deferred inflows of resources				
Differences between expected and				
actual experience	\$12,405,618	\$ 5,173,228	\$ 17,578,846	
Changes of assumptions	3,411,028	16,844,460	20,255,488	
Net difference between projected and	#44.44Q	<b>7.006.25</b> 0	0.245.505	
actual earnings on pension plan investments	541,149	7,826,358	8,367,507	
Changes in proportionate share and difference				
between School District contributions and				
proportionate share of contributions	839,395	816,250	1,655,645	
Total deferred inflows of resources	\$17,197,190	\$30,660,296	\$47,857,486	

\$786,408 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal			
Year	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
2023	\$ (2,820,831)	\$ (8,032,694)	\$ (10,853,525)
2024	(2,824,625)	(7,836,821)	(10,661,446)
2025	(2,771,301)	(7,555,427)	(10,326,728)
2026	(2,396,970)	(3,264,332)	(5,661,302)
2027	(1,284,304)	(1,106,025)	(2,390,329)
2028	(389,097)	29,029	(360,068)
Total	\$(12,487,128)	\$(27,766,270)	\$ (40,253,398)

## **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2021, are presented below:

Wage Inflation

2.40 percent

Future Salary Increases, including inflation

3.25 percent to 13.58 percent

Investment Rate of Return

7.00 percent net of investments

expense, including inflation

Municipal Bond Index Rate:

Measurement Date 1.92 percent
Prior Measurement Date 2.45 percent

Single Equivalent Interest Rate, net of plan investment expense,

including price inflation

Measurement Date2.27 percentPrior Measurement Date2.63 percent

Medical Trend Assumption

Medicare5.125 to 4.40 percentPre-Medicare6.75 to 4.40 percent

For 2021, mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

The most recent experience study was completed for the five year period ended June 30, 2020.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 11 A.

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2021 was 2.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2020 and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021 and 2.45 percent at June 30, 2020.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.27%) and higher (3.27%) than the current discount rate (2.27%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (5.75% decreasing to 3.40%) and higher (7.75% decreasing to 5.40%) than the current rate.

		Current	
1	% Decrease	discount rate	1% Increase
	(1.27%)	(2.27%)	(3.27%)
\$	30,864,801	\$24,908,625	\$20,150,407
		Current	
1	% Decrease	trend rate	1% Increase
(5.7	5% decreasing	(6.75% decreasing	(7.75% decreasing
	to 3.40%)	to 4.40%)	to 5.40%)
\$	19,177,600	\$24,908,625	\$32,563,515
	\$ 1 (5.7	\$ 30,864,801 1% Decrease (5.75% decreasing to 3.40%)	1% Decrease discount rate (1.27%) (2.27%)  \$ 30,864,801 \$24,908,625  Current 1% Decrease trend rate (5.75% decreasing to 3.40%) (6.75% decreasing to 4.40%)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2021, actuarial valuation are presented below:

Projected salary increases 12.50 percent at age 20 to

2.50 percent at age 65

Investment Rate of Return 7.00 percent, net of investment

expenses, including inflation

Payroll Increases 3.00 percent
Discount rate of return 7.00 percent

Health Care Cost Trends:

Medical

Pre-Medicare 5.00 percent initial, 4.00 percent ultimate
Medicare -16.18 percent initial, 4.00 percent ultimate

Prescription Drug

Pre-Medicare 6.50 percent initial, 4.00 percent ultimate Medicare 29.98 percent initial, 4.00 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely. The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 11 A.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was used to measure the total OPEB liability as of June 30, 2021.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

		Current	
	1% Decrease	discount rate	1% Increase
	(6.00%)	<u>(7.00%)</u>	(8.00%)
School District's proportionate share of the net OPEB asset	\$(23,826,295)	(\$28,235,377)	(\$31,918,506)
		Current	
	1% Decrease	trend rate	1% Increase
School District's proportionate			
share of the net OPEB asset	\$(31,769,268)	(\$28,235,377)	(\$23,865,399)

## **Note 12 - Other Employee Benefits**

#### A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Employees working 52 weeks per year earn 1 day to 25 days of vacation per year, depending upon length of service. Accumulated, unused vacation time (up to 37.5 days) is paid upon termination of employment. Employees working less than 52 weeks per year do not earn vacation. Employees earn sick leave at the rate of one and one-fourth days per month or the equivalent in hours per month. Sick leave may be accumulated up to a maximum of 425 days. Upon retirement, payment is made for one-fourth of the total sick leave accumulation. Employees receive 1) two additional days for each year of perfect attendance commencing July 1, 1976 through June 30, 1981; and 2) one additional day for each year of perfect attendance commencing July 1, 1981.

## B. Insurance Benefits

The School District provides life insurance and accidental death and dismemberment insurance to most employees through The Hartford.

# **Note 13 - Long-Term Obligations**

The changes in the School District's long-term obligations during the fiscal year consist of the following

	Balance			Balance	Amount Due in
Governmental Activities	7/1/2021	Increases	Decreases	6/30/2022	One Year
Net pension liability:					
STRS	\$ 314,459,614	\$ -	\$ (143,234,236)	\$ 171,225,378	\$ -
SERS	86,888,584		(38,302,697)	48,585,887	
Total net pension liability	401,348,198	<u> </u>	(181,536,933)	219,811,265	<u> </u>
Net OPEB liability:					
SERS	28,903,614		(3,994,989)	24,908,625	
Total net OPEB liability	28,903,614	-	(3,994,989)	24,908,625	-
•	·				
Compensated absences	34,938,226	9,175,483	(3,697,267)	40,416,442	3,112,838
Total long-term obligations	\$ 465,190,038	\$ 9,175,483	\$ (189,229,189)	\$ 285,136,332	\$ 3,112,838

Compensated absences will be paid from the fund from which the employees' salaries are paid.

There is not a repayment schedule for the net pension liability and net OPEB liability; however the School District pays pension and OPEB obligations related to employee compensation from the fund benefitting from their service.

#### Note 14 – Interfund Transfers and Balances

## A. Transfers

Transfers are used to (1) move revenues from the fund that statue or budget requires to collect them to the fund that statue or budget requires to expend them, (2) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers made during the fiscal year ended June 30, 2022 were as follows:

		Transfers from Nonmajor							
	(	General	Governn	nental					
Transfers to	_	<u>Fund</u>	Func	<u>ls</u>	<u>Total</u>				
General fund	\$	-	\$	5	\$	5			
Nonmajor governmental funds		226,909		_		226,909			
Total	\$	226,909	\$	5	\$	226,914			

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

# B. Interfund balances

The general fund advanced funds to various special revenue funds to cover negative cash balances at the end of fiscal year 2022 as follows:

	Nonmajor		
	Governmenta		
Advanced to	<u>Funds</u>		
Public school preschool	\$	175,590	
High Schools That Work		6,365	
ESS Emergency relief		8,313,566	
Title VI-B		627,959	
Vocational education		182,957	
Title I school improvement stimulus A		9,666	
Title I school improvement stimulus G		461,253	
Nutrition education and training		64,284	
Title III limited english proficiency		44,793	
Title I		1,933,244	
Title IV-A		126,914	
Preschool handicapped		26,671	
Title II-A improving teacher quality		196,370	
Miscellaneous federal grants		96,110	
	\$	12,265,742	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### Note 15 – Set Asides

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. The amount not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years.

The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	Capital
	Improvement
Set aside balance as of June 30, 2021	\$ -
Current year set-aside requirement	3,599,752
Qualifying expenditures	(5,799,463)
Total	\$(2,199,711)
Cash balance carried forward to next year	\$ -

The School District had qualifying disbursements during the fiscal year that reduced the capital improvements set-aside amount below zero. Although the School District had qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital improvements set aside, this amount may not be used to reduce the set-aside requirement for future fiscal years. This negative balance is therefore not presented as being carried forward to future fiscal years.

#### Note 16 – Fund Balances

Fund balances can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on the fund balances for the major governmental funds and all other governmental funds are presented as follows:

Fund Balances	G	eneral	Permanent Improvement		Classroom Facilities		Other Governmental Funds		Total Governmental Funds	
Nonspendable	Ф	62.465	ф		Ф		Φ		Φ	62.465
Inventory Permanent fund principal	\$	63,465	\$	-	\$	-	\$	281,304	\$	63,465 281,304
		62.465					_		_	
Total nonspendable		63,465					_	281,304		344,769
Restricted for										
Scholarships		-		-		-		109,340		109,340
Various student activities		-		-		-		523,143		523,143
Food service		-		-		-		6,956,921		6,956,921
Instructional programs		-		-		-		112,389		112,389
Auxiliary services		-		-		-		287,276		287,276
Data communication		-		-		-		2,935		2,935
General operations of WAPS-FM		-		-		-		321,583		321,583
Other local grants		-		-		-		1,395,523		1,395,523
Debt service		-		-		-		13,007		13,007
Classroom facilities maintenance		-		-		-		14,280,352		14,280,352
Classroom facilities construction		-		-		12,307,911		-		12,307,911
Capital improvements				274,213			_	6,858,058		7,132,271
Total restricted				274,213		12,307,911	_	30,860,527		43,442,651
C										
Committed to:		11 000								11 000
Underground storage tanks		11,000		-		-		-		11,000
Severance payments		2,044,503			_	<u>-</u>	_	<u>-</u>	_	2,044,503
Total committed		2,055,503					_	<u>-</u>		2,055,503
Assigned										
Uniform school supplies		14,768		-		-		-		14,768
Public school support		572,377		-		_		-		572,377
Background checks		290		-		-		-		290
Consumer services from										
vocational education classes		256,829		-		-		-		256,829
Encumbrances	7	7,689,100		-		-		-		7,689,100
Next years budget	3	3,451,608		<u>-</u>		<u>-</u>		<u>-</u>		3,451,608
Total assigned	11	,984,972						_		11,984,972
Unassigned (deficit)	61	,613,293		<u>-</u>				(3,671,733)		57,941,560
Total fund balances	\$ 75	5,717,233	\$	274,213	\$	12,307,911	\$	27,470,098	\$ 1	15,769,455

Regarding the committed fund balances, the School District's Board of Education approves transfers to and from the underground storage tanks fund, approves the Superintendent's contract and approves the retirements of its employees before severance payments can be made.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The School District's Treasurer authorized the assignment of fund balances to encumbrances and public school support. The School District's Board of Education authorized the assignment of fund balances to uniform school supplies and consumer services from vocational education classes. The School District's Board of Education has established policies to collect tuition and fees for uniform school supplies.

#### **Note 17 – Construction Commitments**

The School District has active construction projects as of June 30, 2022. At fiscal year end, the School District's commitments with contractors are as follows:

	Spent to	Remaining Commitment		
<u>Project</u>	Date			
Case Community Learning Center Construction	\$ 14,277,504	\$ 48,926		
Ellet Community Learning Center Construction	54,260,485	17,442		
Firestone Community Learning Center Construction	81,421,819	12,356		
Old Roswell-Kent Middle School Demolition	548,658	1,003,821		
Garfield Community Learning Center Construction	58,604,845	4,475,177		
Old Garfield High School Demolition	2,275,393	17,210		
East Community Learning Center Roof Replacement Project	326,286	674,309		
National Inventors Hall of Fame Science, Technology, Engineering				
and Mathematics Middle School Roof Replacment Project	-	369,900		
National Inventors Hall of Fame Science, Technology, Engineering				
and Mathematics Middle School Security Fire Alarm System Replace	-	195,747		
Administration Building Boiler Replacement	172,300	49,145		
Administration Building Parking Lot Asphalt Pavement Repiir Proejct	387,495	51,386		
North High School Security Camera Additions and Upgrades	-	33,544		
Buildings & Grounds Facility Security System Installation	12,928	12,928		
I Promise School Security & Parking Lot Lighting Upgrade	-	43,149		
I Promise School Renovations	103,820	21,820		
Early Learning Program at Essex New Roof Installation	387,530	323,470		
Early Learning Program at Stewart New Roof Installation	341,026	369,974		
Early Learning Program at Stewart New Camera System Installation	-	34,980		
	\$213,120,089	\$ 7,755,284		

The commitments involving the construction and demolition of school buildings are being financed entirely with Ohio Facilities Construction Commission monies and proceeds from a municipal income tax levied by the City. The remaining projects are being financed mainly with property taxes, State monies and interest.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## Note 18 – Ohio Facilities Construction Commission Project

Voters in the City passed an ordinance in May of 2003 levying a 0.25 percent additional municipal income tax for the purpose of acquiring, constructing, renovating, and adding to interests in land and the School District's school buildings. This tax will last for 30 years and will raise \$284,208,394 in local funds needed to be eligible for \$408,982,810 of Ohio Facilities Construction Commission ("OFCC") monies. Also, this tax will raise \$80,706,348 in additional local funds for locally funded initiatives that are not eligible to be paid for with OFCC monies. Combined, these funds will rebuild and renovate the School District's school buildings into community learning centers for educating students during school hours while serving as community learning centers for recreation, education, after school and summer school programs, as well as community activities at other times, open to City residents and persons employed in the City.

The tax took effect January 1, 2004. As of June 30, 2022, the School District has received \$352,173,747 in local funds from the City by way of this tax to date. At June 30, 2021 the School District is reporting an asset, "due from City of Akron" in the amount of \$7,370,556 and a liability, "due to City of Akron" in the amount of \$7,058,477 as of June 30, 2022. The amount of this receivable and liability was determined by reducing the \$352,173,747 received as of June 30, 2022 by the amount of capital expenditures made by the School District using these local funds received from the City since the inception of this project. The School District has made a total of \$352,485,826 in capital expenditures using these local funds received from the City as of June 30, 2022. A liability was recorded for these monies because if the School District does not spend these local funds by the end of this project, these funds would have to be returned to the City in accordance with an agreement between the School District and the City.

The School District and the City share ownership of the new community learning centers equally. For completed community learning centers, the School District has recorded 50 percent of the capital expenditures as land capital assets in the amount of \$630,312 and as buildings capital assets in the amount of \$294,377,512 to date as of June 30, 2022. For community learning centers still under construction, the School District has recorded 50 percent of the capital expenditures as construction in progress capital assets. Construction in progress capital assets totaled \$31,015,336 as of June 30, 2022.

OFCC has determined that \$8,779,667 is available to the School District as of June 30, 2022. This represents the amount that OFCC has appropriated but not remitted to the School District as of June 30, 2022 over the entire life of this project. As a result, that amount was recorded as an intergovernmental receivable as of June 30, 2022. On the accrual basis, the entire amount was recorded as revenue because all of the eligibility requirements were satisfied for this nonexchange transaction. On the modified accrual basis, the entire amount was reported as deferred inflows of resources – unavailable revenue because it was not expected to be available.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### Note 19 – Tax abatements

Pursuant to Ohio Revised Code (ORC) Section 3735.66, the City of Akron established a Community Reinvestment Area (CRA) program. The CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRAs are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing has traditionally been discouraged. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for the renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

The total value of the School District's share of taxes abated for fiscal year 2022 was estimated at \$248,211.

## Note 20 - Bond held by the City of Akron

The School District and the City of Akron entered into compensation agreement in 1997. The compensation agreement provided for revenue to replace property taxes resulting from the City's tax incremental financing (TIF) and tax abatement agreements with developers. This agreement provided terms and conditions for sharing the City's TIF payments and a portion of income tax from a Joint Economic Development District (JEDD).

During 2018, the School District received \$10 million from a closed sale of a term bond that has a final maturity of December 1, 2028. The City of Akron acquired the bond as part of a Settlement and Purchase Agreement; to not require the bond be registered, to not sell the bond, to hold it as an investment and to forgive all debt service payments as they come due. In turn, the School District will accept a reduction of future TIF and JEDD receipts in the same periods and for the same amounts as the debt service requirements. These future TIF and JEDD receipts include the amounts that were already past due. As a result of this transaction, the bond will not be reported as debt and the \$10 million will be recognized as partially earned and unearned revenue. During the term of the bonds, the School District will continue to collect current amounts for the TIF and JEDD receipts. During fiscal year 2024, the debt service payments will be covered partially by the current and past due amounts. The debt service payments scheduled prior to fiscal year 2024, were covered by the past due amounts and the School District has recognized those amounts as revenue. The future amounts to be withheld are reported as unearned revenue in the general fund.

#### **Note 21 – Jointly Governed Organization**

The Ohio Schools Council (Council) is a jointly governed organization among 249 school districts, educational service centers, joint vocational school districts, and developmental disabilities boards in thirty-three northern Ohio counties. The jointly governed organization was formed to purchase quality products and services at the lowest possible cost to its members. Each member supports the Council by paying an annual participation fee. The Council's Board consists of nine superintendents of the participating districts whose term rotates every year. The degree of control exercised by any school district is limited to its representation on the Board. During fiscal year 2022, the School District paid the Council \$6,150 for

### Akron City School District

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

contracted services performed for school safety and security assessments and consulting, safety program fees and membership fees. Financial information can be obtained by contacting William Zelei, the Executive Director of the Ohio Schools Council at 6393 Oak Tree Blvd., Suite 377, Independence, Ohio 44131.

### **Note 22 – Coronavirus Pandemic 2019 (COVID-19)**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures have impacted the current period and will continue to impact subsequent periods of the School District. Furthermore, due to the dynamic environment and changes in fiscal policies, the exact impact on the School District's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be reasonably estimated.

Required Supplementary Information

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Akron City School District
Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net Pension Liability
Last Nine Fiscal Years (1)

	2022	2021	2020	2019
School Employees Retirement System (SERS) of Ohio				
School District's proportion of the net pension liability	1.316794%	1.313665%	1.316822%	1.297806%
School District's proportionate share of the net pension liability	\$ 48,585,887	\$ 86,888,584	\$ 78,787,787	\$ 74,327,776
School District's covered payroll	\$ 43,612,593	\$ 44,063,521	\$ 43,962,400	\$ 42,202,341
School District's proportionate share of the net pension liability as a percentage of its covered payroll	111.40%	197.19%	179.22%	176.12%
Plan fiduciary net position as a percentage of total pension liability	82.86%	68.55%	70.85%	71.36%
State Teachers Retirement System (STRS) of Ohio	2022	2021	2020	2019
School District's proportion of the net pension liability	1.3391736%	1.2996110%	1.2898175%	1.2758081%
School District's proportionate share of the net pension liability	\$ 171,225,378	\$ 314,459,614	\$ 285,235,396	\$ 280,521,562
School District's covered payroll	\$ 165,245,250	\$ 156,987,164	\$ 152,671,714	\$ 141,774,043
School District's proportionate share of the net pension liability as a percentage of its covered payroll	103.62%	200.31%	186.83%	197.87%
Plan fiduciary net position as a percentage of total pension liability	87.80%	75.50%	77.40%	77.30%

<sup>(1)</sup> Ten years of information will be presented as information becomes available. Information prior to 2014 is not available. The amounts presented are as of the School District's measurement date which is the prior fiscal year end.

2018	2017	2016	2015	2014
1.308332%	1.344926%	1.322210%	1.341774%	1.341774%
\$ 78,169,959	\$ 98,436,174	\$ 75,446,607	\$ 67,906,419	\$ 79,790,994
\$ 42,319,407	\$ 39,321,964	\$ 39,805,432	\$ 38,332,280	\$ 37,714,870
184.71%	250.33%	189.54%	177.15%	211.56%
69.50%	62.98%	69.16%	71.70%	65.52%
2018	2017	2016	2015	2014
2018 1.3036237%	1.3246609%	2016 1.3170370%	2015 1.2751098%	2014 1.0275110%
1.3036237%	1.3246609%	1.3170370%	1.2751098%	1.0275110%
1.3036237% \$ 309,678,611	1.3246609% \$ 443,386,470	1.3170370% \$ 363,990,523	1.2751098% \$ 310,150,834	1.0275110% \$ 369,449,645

# Akron City School District Required Supplementary Information Schedule of School District Contributions - Pension Last Ten Fiscal Years

		2022		2021		2020		2019
School Employees Retirement System (SERS) of Ohio								
Contractually required contribution	\$	7,001,303	\$	6,105,763	\$	6,168,893	\$	5,934,924
Contributions in relation to contractually required contribution		(7,001,303)		(6,105,763)		(6,168,893)		(5,934,924)
Contribution deficiency (excess)	\$		\$		\$		\$	
School District covered payroll	\$	50,009,307	\$	43,612,593	\$	44,063,521	\$	43,962,400
Contributions as a percentage of covered payroll		14.00%		14.00%		14.00%		13.50%
		2022		2021		2020		2019
State Teachers Retirement System (STRS) of Ohio								
Contractually required contribution	\$	24,902,234	\$	23,134,335	\$	21,978,203	\$	21,374,040
Contributions in relation to contractually required contribution		(24,902,234)		(23,134,335)		(21,978,203)		(21,374,040)
Contribution deficiency (excess)	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	
School District covered payroll	\$	177,873,100	\$	165,245,250	\$	156,987,164	\$	152,671,714
Contributions as a percentage of covered payroll		14.00%		14.00%		14.00%		14.00%

2018	2017		2016		2015		2014	2013				
\$ 5,697,316	\$ 5,924,717	\$	5,505,075	\$	5,246,356	\$	5,312,854	\$	5,219,738			
 (5,697,316)	(5,924,717)		(5,505,075)		(5,246,356)		(5,312,854)		(5,219,738)			
\$ 	\$ 	\$		\$		\$		\$	-			
\$ 42,202,341	\$ 42,319,407	\$	39,321,964	\$	39,805,432	\$	38,332,280	\$	37,714,870			
13.50%	14.00%	14.00% 14			14.00% 13.18% 13		0% 13.18% 1			13.84%		
 2018	2017		2016		2015		2014		2013			
\$ 19,848,366	\$ 20,204,994	\$	19,124,803	\$	19,337,400	\$	17,132,208	\$	17,493,610			
 (19,848,366)	 (20,204,994)		(19,124,803)		(19,337,400)		(17,132,208)		(17,493,610)			
\$ 	\$ 	\$		\$		\$		\$	-			
\$ 141,774,043	\$ 144,321,386	\$	136,605,736	\$	138,124,286	\$	131,786,215	\$	134,566,231			
14.00%	14.00%		14.00%		14.00%		13.00%		13.00%			

Akron City School District
Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)
Last Six Fiscal Years (1)

	2022		2021		2020		2019	
School Employees Retirement System (SERS) of Ohio								
School District's proportion of the net OPEB liability		1.316119%		1.329925%		1.349682%		1.316156%
School District's proportionate share of the net OPEB liability	\$	24,908,625	\$	28,903,614	\$	33,941,669	\$	36,513,714
School District's covered payroll	\$	43,612,593	\$	44,063,521	\$	43,962,400	\$	42,202,341
School District's proportionate share of the net OPEB liability as a percentage of its covered payroll		57.11%		65.60%		77.21%		86.52%
Plan fiduciary net position as a percentage of total OPEB liability		24.08%		18.17%		15.57%		13.57%
		2022		2021		2020		2019
State Teachers Retirement System (STRS) of Ohio								
School District's proportion of the net OPEB liability or asset		1.3391736%		1.2996110%		1.2898175%		1.2758081%
School District's proportionate share of the net OPEB liability (asset)	\$	(28,235,377)	\$	(22,840,637)	\$	(21,362,474)	\$	(20,500,935)
School District's covered payroll	\$	165,245,250	\$	156,987,164	\$	152,671,714	\$	141,774,043
School District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll		-17.09%		-14.55%		-13.99%		-14.46%
Plan fiduciary net position as a percentage of total OPEB liability		174.70%		182.10%		174.50%		176.00%

<sup>(1)</sup> Ten years of information will be presented as information becomes available. Information prior to 2017 is not available. The amounts presented are as of the School District's measurement date which is the prior fiscal year end.

	2018	2017						
	1.324397%		1.316097%					
\$	35,543,328	\$	38,810,913					
\$	42,319,407	\$	39,321,964					
	83.99%		98.70%					
	12.46%		11.49%					
	2018		2017					
	1.3036237%		1.3246087%					
\$		\$	1.3246087% 70,840,419					
\$ \$	50,862,588		70,840,419					
	50,862,588		70,840,419					
	50,862,588 144,321,386		70,840,419 136,605,736					

# Akron City School District Required Supplementary Information Schedule of School District Contributions - OPEB Last Ten Fiscal Years

	2022		 2021	2020			2019	
School Employees Retirement System (SERS) of Ohio								
Contractually required contribution (1)	\$	786,408	\$ 662,903	\$	697,045	\$	1,044,545	
Contributions in relation to contractually required contribution		(786,408)	(662,903)		(697,045)		(1,044,545)	
Contribution deficiency (excess)	\$		\$ 	\$		\$	<u>-</u>	
School District covered payroll	\$	50,009,307	\$ 43,612,593	\$	44,063,521	\$	43,962,400	
Contributions as a percentage of covered payroll	1.57%		1.52%		1.58%		2.38%	
		2022	2021		2020		2019	
State Teachers Retirement System (STRS) of Ohio							_	
Contractually required contribution	\$	-	\$ -	\$	-	\$	-	
Contributions in relation to contractually required contribution			 					
Contribution deficiency (excess)	\$		\$ 	\$		\$	<u>-</u>	
School District covered payroll	\$	177,873,100	\$ 165,245,250	\$	156,987,164	\$	152,671,714	
Contributions as a percentage of covered employee payroll		0.00%	0.00%		0.00%		0.00%	

<sup>(1)</sup> Includes surcharge, except for years 2015 through 2012 information not available.

	2018	2017	2016		2015	2014		2013		
\$	919,973	\$ 706,757	\$ 683,295	\$	326,405	\$	53,665	\$	60,344	
	(919,973)	(706,757)	(683,295)		(326,405)		(53,665)		(60,344)	
\$		\$ 	\$ 	\$		\$		\$		
\$	42,202,341	\$ 42,319,407	\$ 39,321,964	\$	39,805,432	\$	38,332,280	\$	37,714,870	
	2.18%	1.67%	1.74%		0.82%		0.14%		0.16%	
	2010	2017	2016		2015		2014		2012	
	2018	 2017	 2016		2015		2014		2013	
\$	-	\$ -	\$ -	\$	-	\$	1,317,862	\$	1,345,662	
-							(1,317,862)		(1,345,662)	
\$		\$ 	\$ 	\$		\$		\$		
\$	141,774,043	\$ 144,321,386	\$ 136,605,736	\$	138,124,286	\$	131,786,215	\$	134,566,231	
	0.00%	0.00%	0.00%		0.00%		1.00%		1.00%	

Akron City School District Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2022

### **Net Pension Liability**

### School Employees Retirement System (SERS) of Ohio

Changes in benefit terms: There was no change in benefit terms for fiscal year 2022. See the notes to the basic financial statements for benefit terms.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2022. See the notes to the basic financial statements for the methods and assumptions in this calculation.

### State Teachers Retirement System (STRS) of Ohio

Changes in benefit terms: There was no change in benefit terms for fiscal year 2022. See the notes to the basic financial statements for benefit terms.

Changes in assumptions: There was no change in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2022. See the notes to the basic financial statements for the methods and assumptions in this calculation.

### **Net OPEB Liability**

### School Employees Retirement System (SERS) of Ohio

Changes in benefit terms: There was no change in benefit terms for fiscal year 2022. See the notes to the basic financial statements for benefit terms.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2022. See the notes to the basic financial statements for the methods and assumptions in this calculation.

### State Teachers Retirement System (STRS) of Ohio

Changes in benefit terms: There was no change in benefit terms for fiscal year 2022. See the notes to the basic financial statements for benefit terms.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2022. See the notes to the basic financial statements for the methods and assumptions in this calculation.

# SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

FEDERAL GRANTOR  Pass Through Grantor  Program / Cluster Title	Assistance Listing Number	Pass-Through Entity Identifying Number	Total Federal Receipts	Total Federal Expenditures
U.S. DEPARTMENT OF EDUCATION				
Direct Impact Aid Total Impact Aid	84.041	N/A	50,427 50,427	50,427 50,427
Gaining Early Awareness and Readiness Undergraduate Programs  Total Gaining Early Awareness and Readiness Undergraduate Programs	84.334A	P334Z210174	528,353 528,353	607,249 607,249
Passed Through Ohio Department of Education Special Education Cluster: Special Education - Grants to States (IDEA-B) Special Education - Grants to States (IDEA-B) COVID-19 Special Education - Grants to States (ARP IDEA Part B)	84.027 84.027 84.027	043489-3M20-2021 043489-3M20-2022 043489-3IA0-2022	1,043,437 4,614,439 144,459	636,765 5,229,626 156,530
Special Education - Grants to States (Parent Mentor Project)  Total Special Education - Grants to States	84.027	043489-3M20-2022	1,381 5,803,716	2,082 6,025,003
Special Education - Preschool Grants Special Education - Preschool Grants COVID-19 Special Education - Preschool Grants (ARP IDEA) Total Special Education - Preschool Grants	84.173 84.173 84.173	043489-3C50-2021 043489-3C50-2022 043489-3IA0-2022	6,590 111,885 28,443 146,918	123,997 43,001 166,998
Total Special Education Cluster			5,950,633	6,192,001
Career and Technical Education - Basic Grants to States (Carl D. Perkins Secondary) Career and Technical Education -	84.048	043489-3L90-2021	193,056	113,542
Basic Grants to States (Carl D. Perkins Secondary)  Total Career and Technical Education - Basic Grants to States	84.048	043489-3L90-2022	605,949 799,005	788,905 902,447
Title I - Grants to Local Educational Agencies (Improving Basic Programs) Title I - Grants to Local Educational Agencies (Delinquent)	84.010 84.010	043489-3M00-2021 043489-3M00-2021	1,890,186 73,896	853,823 56,238
Title I - Grants to Local Educational Agencies (School Quality Improvement) Title I - Grants to Local Educational Agencies (Supplemental School	84.010A	043489-3M00-2021	815,970	371,960
Improvement) Title I - Grants to Local Educational Agencies	84.010A	043489-3M00-2021	21,597	20,772
(Expanding Opportunities for Each Child) Title I - Grants to Local Educational Agencies (Improving Basic Programs)	84.010A 84.010	043489-3M00-2021 043489-3M00-2022	117,434 10,075,154	102,685 11,491,231
Title I - Grants to Local Educational Agencies (Delinquent)	84.010	043489-3M00-2022	173,931	197,145
Title I - Grants to Local Educational Agencies (School Quality Improvement) Title I - Grants to Local Educational Agencies	84.010A	043489-3M00-2022	2,052,920	2,473,120
(Expanding Opportunities for Each Child) Title I - Grants to Local Educational Agencies (Supplemental School	84.010A	043489-3M00-2022	94,387	130,347
Improvement)  Total Title I - Grants to Local Educational Agencies	84.010A	043489-3M00-2022	9,375 15,324,850	19,041 15,716,362
•			13,324,030	13,7 10,302
Education for Homeless Children and Youth (McKinney-Vento Homeless Youth Assistance Program) Education for Homeless Children and Youth	84.196	043489-3EJ0-2021	97,314	56,340
(McKinney-Vento Homeless Youth Assistance Program)  Total Education for Homeless Children and Youth	84.196	043489-3EJ0-2022	198,410 295,724	236,204 292,544
English Language Acquisition State Grants (Title III) English Language Acquisition State Grants (Title III) Total English Language Acquisition State Grants	84.365 84.365	043489-3Y70-2021 043489-3Y70-2022	45,794 230,612 276,406	10,006 275,405 285,411
Student Support and Academic Enrichment Programs (Title IV-A) Student Support and Academic Enrichment Programs (Title IV-A) Total Student Support and Academic Enrichment Programs	84.424A 84.424A	043489-3HI0-2021 043489-3HI0-2022	378,711 779,764 1,158,475	273,169 906,677 1,179,846

### SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022 (CONTINUED)

FEDERAL GRANTOR  Pass Through Grantor  Program / Cluster Title	Assistance Listing Number	Pass-Through Entity Identifying Number	Total Federal Receipts	Total Federal Expenditures
U.S. DEPARTMENT OF EDUCATION (Continued)				
Passed Through Ohio Department of Education (continued)				
Supporting Effective Instruction State Grants (Title II-A)	84.367	043489-3Y60-2021	334,103	182,539
Supporting Effective Instruction State Grants (Title II-A) Supporting Effective Instruction State Grants	84.367	043489-3Y60-2022	1,131,976	1,327,592
(Expanding Human Capital)	84.367A	043489-3Y60-2021	1,502	_
Supporting Effective Instruction State Grants	01.00771	010100 0100 2021	1,002	
(Diversifying the Education Profession)	84.367A	043489-3Y60-2022	12,887	13,641
Total Supporting Effective Instruction State Grants			1,480,468	1,523,772
School Improvement Grants (Title I SIG 1003(g))	84.377A	043489-3AN0-2021	73,000	31,946
School Improvement Grants (Title I SIG 1003(g) Waiver)	84.377A	043489-3AN0-2022	-	461,253
Total School Improvement Grants			73,000	493,199
COVID-19 Education Stabilization Fund (ESSER)	84.425D	043489-3HS0-2020	591,199	384,200
COVID-19 Education Stabilization Fund (ESSER II)	84.425D	043489-3HS0-2022	33,046,193	16,245,443
COVID-19 Education Stabilization Fund				
(RemotEDx Ohio Collaborative Educating Remotely)	84.425D	043489-3HS0-2021	75,731	54,859
COVID-19 Education Stabilization Fund (ARP ESSER)	84.425U	043489-3HS0-2022	11,197,754	18,572,997
COVID-19 Education Stabilization Fund (ARP Homeless Round 1) COVID-19 Education Stabilization Fund (ARP Homeless Round II)	84.425W 85.425U	043489-3HZ0-2022 043489-3HZ0-2022	31,618 11,731	46,340 14,231
Total Education Stabilization Fund	65.4250	043409-3HZU-2UZZ	44,954,226	35,318,070
TOTAL U.S. DEPARTMENT OF EDUCATION			70,891,568	62,561,328
U.S. INSTITUTE OF MUSEUM AND LIBRARY SERVICES  Passed Through State Library of Ohio  COVID-19 Grants to States				
(Library Services and Technology Act CARES Act Grant) COVID-19 Grants to States	45.310	CARES - VIII - 1	-	351
(Library Services and Technology Act Grant - Services to Youth)	45.310	V-3-21		27,837
Total Grants to States				28,188
TOTAL U.S. INSTITUTE OF MUSEUM AND LIBRARY SERVICES			<u>-</u>	28,188
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES  Passed Through Ohio Department of Job and Family Services  Refugee and Entrant Assistance State/				
Replacement Designee Administered Programs Refugee and Entrant Assistance State/	93.566	G-2021-17-0043	8,976	-
Replacement Designee Administered Programs  Total Refugee and Entrant Assistance State/	93.566	G-2223-17-0476	76,813	94,027
Replacement Designee Administered Programs			85,789	94,027
TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			85,789	94,027
U.S. DEPARTMENT OF AGRICULTURE  Passed Through the Ohio Department of Education Child Nutrition Cluster:				
School Breakfast Program/Commodities	10.553	N/A	60,377	57,919
National School Lunch Program/Commodities	10.555	N/A	727,381	637,442
Total Food Distribution			787,758	695,361
School Breakfast Program (Seamless Summer Option)	10.553	043489-3L70-2022	2,575,449	2,575,449
National School Lunch Program	10.555	043489-3L60-2022	9,672,872	7,415,375
COVID-19 National School Lunch Program				
(Seamless Summer Option)	10.555	043489-3L60-2022	1,054,497	1,054,497
Summer Food Service Program for Children  Total Food Service Programs	10.559	043489-3GE0-2022	779,403 14,082,221	779,403 11,824,724
15tal 1 500 octation 1 tograms			17,002,221	11,024,124

### SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022 (CONTINUED)

FEDERAL GRANTOR  Pass Through Grantor  Program / Cluster Title	Assistance Listing Number	Pass-Through Entity Identifying Number	Total Federal Receipts	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE (Continued)  Passed Through the Ohio Department of Education (continued)  Fresh Fruit & Vegetable Program  Fresh Fruit & Vegetable Program  Total Fresh Fruit & Vegetable Program	10.582 10.582	043489-3GG0-2021 043489-3GG0-2022	2,096 213,314 215,410	277,597 277,597
Total Child Nutrition Cluster			15,085,389	12,797,682
Child Nutrition Discretionary Grants Limited Availability	10.579	043489-3670-2021	83,440	83,440
COVID-19 Pandemic EBT Administrative Costs	10.649	043489-3HF0-2022	5,814 89,254	5,814 89,254
TOTAL U.S. DEPARTMENT OF AGRICULTURE			15,174,643	12,886,936
U.S. DEPARTMENT OF DEFENSE  Direct				
Air Force R.O.T.C. Grant	12.xxx	N/A	62,648	62,648
Army R.O.T.C. Grant	12.xxx	N/A	78,787	78,787
Marines R.O.T.C. Grant	12.xxx	N/A	79,677	79,678
Navy R.O.T.C. Grant	12.xxx	N/A	62,335	62,335
Total R.O.T.C. Grants		-	283,447	283,448
TOTAL U.S. DEPARTMENT OF DEFENSE			283,447	283,448
TOTAL FEDERAL ASSISTANCE		-	86,435,447	75,853,927

The accompanying notes are an integral part of this schedule.

# NOTES TO THE SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2022

### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Receipts and Expenditures of Federal Awards (the Schedule) includes the federal award activity of Akron City School District (the District) under programs of the federal government for the year ended June 30, 2022. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

### **NOTE C - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

### NOTE D - FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.

### **NOTE E - MATCHING REQUIREMENTS**

Certain Federal programs require the District to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

### **NOTE F - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with ODE's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2022 to 2023 programs:

Program Title	AL Number	<u> </u>	Amt. Transferred
Title I Grants to Local Educational Agencies	84.010	\$	6,087,553
Title I Grants to Local Educational Agencies - Delinquent	84.010	\$	80,601
Title I Grants to Local Educational Agencies - School Imp.	84.010	\$	35,532
Title I - Grants to Local Educational Agencies (Expanding Opportunities for Each Child)	84.010A	\$	365,246
IDEA - B Special Education - Grants to States	84.027	\$	3,150,760
Special Education - Preschool Grants (ARP IDEA)	84.173	\$	1,283,029
Education for Homeless Children and Youth	84.196	\$	22,858
Title III (LEIL)	84.365	\$	129,138
Title II - A (SEI)	84.367	\$	435,443
Supporting Effective Instruction State Grants	84.367A	\$	26,194
School Quality Improvement	84.377A	\$	1,326,322
Title IV - A Student Support and Academic Enrichment	84.424	\$	392,674
Education Stabilization Fund (ESSER II)	84.425D	\$	592,041
Education Stabilization Fund (ARP ESSER)	84.425U	\$	70,840,399
Education Stabilization Fund (ARP Homeless Round 1)	84.425W	\$	120,462
Education Stabilization Fund (ARP Homeless Round II) 84	85.425U	\$	396,298



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Akron City School District Summit County 10 North Main Street Akron, Ohio 44308

### To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Akron City School District, Summit County, (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 27, 2023, wherein we noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the District.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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Akron City School District Summit County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

March 27, 2023



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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Akron City School District Summit County 10 North Main Street Akron, Ohio 44308

To the Board of Education:

### Report on Compliance for the Major Federal Program

### Opinion on each Major Federal Program

We have audited Akron City School District's, Summit County, (District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on Akron City School District's major federal programs for the year ended June 30, 2022. Akron City School District's major federal programs are identified in the Summary of Auditor's Results section of the accompanying schedule of findings.

In our opinion, Akron City School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal programs for the year ended June 30, 2022.

### Basis for Opinion on each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal programs. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

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Akron City School District
Summit County
Independent Auditor's Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

### Responsibilities of Management for Compliance

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the major federal programs as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Akron City School District
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Independent Auditor's Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
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Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

March 27, 2023

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### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2022

### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	COVID-19 Elementary and Secondary School Emergency Relief Fund (AL# 84.425) Child Nutrition Cluster Special Education Cluster (IDEA)
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$2,275,618 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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### **AKRON CITY SCHOOL DISTRICT**

### **SUMMIT COUNTY**

### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/30/2023

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