



**CLARK SCHAEFER HACKETT**  
BUSINESS ADVISORS

## **BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

### **BUTLER COUNTY**

SINGLE AUDIT

YEAR ENDED JUNE 30, 2022





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Governing Board  
Butler County Educational Service Center  
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We have reviewed the *Independent Auditor's Report* of the Butler County Educational Service Center, Butler County, prepared by Clark, Schaefer, Hackett & Co., for the audit period July 1, 2021 through June 30, 2022. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Butler County Educational Service Center is responsible for compliance with these laws and regulations.

Keith Faber  
Auditor of State  
Columbus, Ohio

December 27, 2022

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## INDEPENDENT AUDITORS' REPORT

To the Governing Board  
Butler County Educational Service Center:

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Butler County Educational Service Center (the Service Center), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Service Center's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Butler County Educational Service Center, as of June 30, 2022, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Butler County Educational Service Center and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Change in Accounting Principles*

As disclosed in Note 14 to the basic financial statements, during the year ended June 30, 2022, the Service Center adopted Governmental Accounting Standards Board Statement No. 87, *Leases*. Our opinions are not modified with respect to this matter.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Butler County Educational Service Center's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Butler County Educational Service Center internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Butler County Educational Service Center's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as listed in the tables of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Butler County Educational Service Center's basic financial statements. The accompanying schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and the budgetary comparison information are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards and budgetary comparison information are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2022 on our consideration of the Service Center's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Service Center's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Service Center's internal control over financial reporting and compliance.

*Clark, Schaefer, Hackett & Co.*

Cincinnati, Ohio  
December 6, 2022

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

This discussion and analysis provides key information from management highlighting the overall financial performance of the Butler County Educational Service Center (ESC) for the fiscal year ended June 30, 2022. This is meant to be an easily readable summary of the most important financial information regarding the accompanying financial statements. Please read it in conjunction with the ESC's financial statements.

### Financial Highlights

Major financial highlights for fiscal year 2022 are listed below:

- The liabilities and deferred inflows of resources of the ESC exceeded its assets and deferred outflows of resources at year-end by \$24,288,167. The deficit net position balance was driven by the recognition of the ESC's proportionate share of net pension liabilities of \$25,794,928 and net OPEB liability of \$8,195,063.
- In total, net position increased by \$5,053,904.
- The ESC had \$46,238,996 in expenses related to governmental activities; \$46,791,482 of these expenses were offset by program specific charges for services, grants or contributions. General revenue of \$4,501,418 provided additional funding.
- The General Fund balance increased by \$2,194,773 from \$10,443,467 at June 30, 2021 to \$12,638,240 at June 30, 2022.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the ESC's basic financial statements. The ESC's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the ESC's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the ESC's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between these reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the ESC is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal years (e.g. earned but unused vacation leave).

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Both of the government-wide financial statements distinguish functions of the ESC that are principally supported by contract services and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the ESC include instruction, support services, administration and operation and maintenance of plant. The ESC has no business-type activities.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The ESC uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the ESC can be divided into two categories: governmental funds and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for government activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between government funds and governmental activities.

The ESC accounts for its activities using many individual funds. The most significant funds are reported in separate columns in the governmental fund financial statements. These statements provide detailed information about the individual major funds – unlike the government-wide financial statements, which report on the ESC as a whole. Some funds are required to be established by State law. Also, the ESC may also establish separate funds to show that it is meeting legal requirements for using grants or other money.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the ESC's own programs.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

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**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**A. Net position at year-end**

The following table presents a condensed summary of the ESC's overall financial position at June 30, 2022 and 2021:

	<b>FY2022</b>	<i>Restated</i> <b>FY2021</b>
Current and other assets	\$ 24,972,261	\$ 22,424,988
Capital assets	<u>3,645,754</u>	<u>3,835,248</u>
Total assets	<u>28,618,015</u>	<u>26,260,236</u>
Deferred outflows of resources	<u>11,480,159</u>	<u>11,881,828</u>
Other liabilities	3,121,362	2,765,705
Long term liabilities:		
Net pension liability	25,794,928	45,392,919
Net OPEB liability	8,195,063	8,979,179
Other long term liabilities	<u>3,243,181</u>	<u>3,567,483</u>
Total liabilities	<u>40,354,534</u>	<u>60,705,286</u>
Deferred inflows of resources	<u>24,031,807</u>	<u>6,778,849</u>
Net position:		
Net investment in capital assets	1,479,134	1,356,187
Restricted	7,690,641	7,739,837
Unrestricted (deficit)	<u>(33,457,942)</u>	<u>(38,438,095)</u>
Total net position	<u>\$ (24,288,167)</u>	<u>\$ (29,342,071)</u>

The net pension liability is reported pursuant to GASB Statement No. 68, *Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement No. 27*. The net other postemployment benefits (OPEB) asset and liability are reported pursuant to GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the ESC's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and net OPEB liability to the reported net position and subtracting the net OPEB asset and deferred outflows related to pension and OPEB.

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Governmental Accounting Standards Board (GASB) standards are national and apply to all government financial reports prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). Prior accounting for pensions (GASB Statement No. 27) and OPEB (GASB Statement No. 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB Statement Nos. 68 and 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio statewide pension and OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

As required by GASB Statement Nos. 68 and 75, the required net pension liability and the net OPEB liability/(asset) equal the ESC's proportionate share of each plan's collective:

1. Present value of estimated future pension and OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the ESC is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

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Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e., sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension or net OPEB liabilities. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible part for the unfunded portion. Due to the unique nature of how the net pension and net OPEB liabilities are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB Statement Nos. 68 and 75, the ESC's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability, net OPEB liability and net OPEB asset, respectively, not accounted for as deferred inflows/outflows.

A significant portion of the ESC's positive net position (\$7,690,641) represents resources that are subject to external restrictions on how they may be used. A portion of the ESC's net position (\$1,479,134) reflects its net investment in capital assets. Capital assets are used to provide services to citizens and thus, these assets are not available for future spending. Unrestricted net position may be used to meet the ESC's ongoing obligations to students and creditors.

The unrestricted net position (deficit) at June 30, 2022 was (\$33,457,942). However, if the components of recording the net pension liability and net OPEB asset/liability are removed, the ESC's unrestricted net position would be a positive \$11,601,971. We feel this is important to mention as the management of the ESC has no control over the management of the State-wide retirement plans or the benefits offered; both of which control the net pension liability and net OPEB asset/liability that significantly impact the ESC's financial statements.

Total assets increased by \$2,357,779, or 9%. The increase in current and other assets was driven by an increase in cash and investments and receivables, due to the availability of COVID-relating monies to temporarily cover expenses normally paid from the General Fund and the timing of invoicing later than normal near fiscal year-end for services rendered.

Total liabilities, excluding the net pension and net OPEB liabilities, increased by only \$31,355, or less than 1%. The net pension liability decreased significantly due to strong investment performance; the School Employees Retirement System (SERS) reported an annual money-weighted rate of return of 28.18% while the State Teachers Retirement System (STRS) reported an annual money-weighted rate of return of 29.24%. The decrease in the net OPEB liability for SERS was also due to strong investment performance, with an annual money-weighted rate of return of 24.85%.

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**B. Governmental Activities during fiscal year 2022**

The following table presents a condensed summary of the ESC's activities during fiscal years 2022 and 2021 and the resulting change in net position:

	<u><b>FY2022</b></u>	<u><b>FY2021</b></u>
<b>Revenues:</b>		
Program revenues:		
Charges for services and sales	\$ 27,068,900	\$ 20,701,764
Operating grants and contributions	19,722,582	19,237,349
Total program revenues	<u>46,791,482</u>	<u>39,939,113</u>
General revenues:		
Grants and entitlements	1,478,003	1,468,630
Investment earnings	30,126	11,065
Miscellaneous	2,993,289	3,731,781
Total general revenues	<u>4,501,418</u>	<u>5,211,476</u>
<b>Total revenues</b>	<u>51,292,900</u>	<u>45,150,589</u>
<b>Expenses:</b>		
Instruction	14,929,900	14,423,991
Support services:		
Pupil	17,068,616	17,841,780
Instructional staff	1,148,973	1,250,856
Governing Board	21,647	20,397
Administration	4,100,538	4,488,843
Fiscal	760,017	863,706
Operation and maintenance of plant	2,166,646	2,385,901
Pupil transportation	102,455	129,705
Central	2,471,255	2,905,600
Community service	3,378,384	3,204,928
Interest and fiscal charges	90,565	80,203
<b>Total expenses</b>	<u>46,238,996</u>	<u>47,595,910</u>
Change in net position	5,053,904	(2,445,321)
Beginning net position	<u>(29,342,071)</u>	<u>(26,896,750)</u>
<b>Ending net position</b>	<u><u>\$ (24,288,167)</u></u>	<u><u>\$ (29,342,071)</u></u>

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Of the total governmental activities revenues of \$51,292,900, \$46,791,482 (91%) is from program revenue. This means that the ESC relies primarily on program revenue to fund the majority of the cost of services. General revenues provide the additional funding needed for the remaining cost of services provided to the citizens. Of those general revenues, \$1,478,003 (33%) is from state funding.

The ESC experienced an increase of about \$6.1 million, or 14%, in total revenue, while total expenses decreased approximately \$1.4 million, or 3%. The increase in revenue was driven by the significant increase charges for services and sales, as the ESC experienced an increased demand for contractual services with local schools and agencies and adding Eaton City Schools during the fiscal year. The increase was partially offset by a decrease in miscellaneous revenue, due to wind down of remote learning services as pandemic-related restrictions eased and in-person learning returned.

The decrease in expenses was primarily due to decreases in pension and OPEB expenses between fiscal years, with pension and OPEB expenses decreasing from \$7.6 million in fiscal year 2021 to \$1.2 million in fiscal year 2022. The financial performance of the state-wide retirement systems can vary significantly between years due to investment market fluctuations, changes in assumptions and differences between actuarial expectations compared to actual results, all of which are beyond the control of ESC’s management. The total decrease was partially offset by significant increase in personnel costs across multiple functions, due to the increase demand for contractual services.

***Governmental Activities***

The following table presents the total cost of each of the government’s primary services, and the comparative net cost after deducting the revenues generated by each function. Approximately 101.2% of the cost of the general government programs was recouped in program revenues. Support services costs were \$27,840,147, but program revenue contributed to fund 98.8% of those costs. Thus, general revenues were used to support of remainder of the support services costs.

<b>Governmental Activities</b>					
		<b>Total Cost of Services</b>	<b>Program Revenue</b>	<b>Revenues as a % of Total Costs</b>	<b>Net Cost of Services</b>
Instruction	\$	14,929,900	17,319,705	116.0%	(2,389,805)
Support services		27,840,147	27,511,938	98.8%	328,209
Community service		3,378,384	1,959,839	58.0%	1,418,545
Interest and fiscal charges		90,565	-	0.0%	90,565
<b>Total</b>	\$	<b>46,238,996</b>	<b>46,791,482</b>	<b>101.2%</b>	<b>(552,486)</b>



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**FINANCIAL ANALYSIS OF THE ESC'S INDIVIDUAL FUNDS**

**Governmental funds**

The ESC has three major governmental funds: the General Fund, the Federal Head Start Fund and the Miscellaneous Special Revenue Fund. Assets of these three funds comprise \$23,647,716 (95%) of the total \$24,896,092 in governmental funds' assets.

**General Fund.** Fund balance at June 30, 2022 was \$12,638,240, with an unassigned fund balance of \$12,407,248. The fund balance increased by \$2,194,773. The unassigned fund balance represents approximately 42% of current-year general fund expenditures. Total revenue increased by 21%, due to the increase in contractual services previously discussed. This also led to a 20% increase in expenditures.

**Federal Head Start Fund.** This fund is used to account for the activity related to the federal grant for the Head Start program. The fund balance at June 30, 2022 will be used to meet program requirements.

**Miscellaneous Special Revenue Fund.** This fund is used to account for miscellaneous local programs that are funded by grants and contributions. The fund experienced an increase in fund balance of \$131,473 due to expansions of existing programs, such as the Liaisons and Every Child Succeeds programs.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

There are no requirements for the ESC identified in the Ohio Revised Code nor does the State Department of Education specify any budgetary guidelines to be followed.

The annual appropriation resolution is legally enacted by the ESC at the fund level of expenditures, which is the legal level of budgetary control. Formal budgetary integration is employed as a management control device during the year for all funds consistent with statutory provisions.

The schedule comparing the ESC's original and final budgets and actual results is included in the supplementary information. Overall, the final budgets increased from the original budgets as the ESC received data on actual programs provided and adjusted accordingly.

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**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital assets.** At June 30, 2022, the ESC had invested in capital assets, including furniture, equipment, vehicles, buildings and improvements, and right-to-use office space. See Note 3 to the financial statements for more detail.

**Capital Assets at Year-End  
(Net of Depreciation)**

	<b>FY2022</b>	<i>Restated</i> <b>FY2021</b>
	<u>          </u>	<u>          </u>
Land	\$ 477,184	\$ 477,184
Equipment and furniture	1,198,448	1,179,041
Vehicles	226,918	168,679
Buildings and improvements	1,280,576	1,356,283
Right-to-use leased office space	<u>462,628</u>	<u>654,061</u>
Total	<u>\$ 3,645,754</u>	<u>\$ 3,835,248</u>

**Debt.** The ESC entered into a lease-purchase agreement for the purchase and improvement of new office facilities in October 2009 and is scheduled to mature in 2031. Additionally, the ESC leases office space for the Union Day Therapeutic School and is scheduled to expire in 2024. See Note 7 to the financial statements for more detail.

**ECONOMIC FACTORS**

The Ohio Department of Education released a second round of Emergency Assistance to Non-Public Schools (“EANS”) funds for the period July 1, 2022 through June 30, 2024. These funds will have to be used for expenses directly related to COVID 19. The ESC will receive a fiscal fee to do this work.

The Educational Service received additional one-time Governor’s Emergency Education Relief (“GEER”) monies from the state for the period July 1, 2022 through June 30, 2023.

Lastly, the ESC received Extended Learning and Recovery Grant funds effective July 1, 2022 to support our school districts for the learning loss that occurred during the pandemic.

**REQUESTS FOR ADDITIONAL INFORMATION**

This financial report is designed to provide our citizens, customers, and investors and creditors with a general overview of the ESC’s finances and to show the ESC’s accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Treasurer’s office at the Butler County Educational Service Center, 400 N. Erie Blvd. Suite A, Hamilton, Ohio 45011.

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## BUTLER COUNTY EDUCATIONAL SERVICE CENTER

Statement of Net Position

June 30, 2022

	<u>Governmental Activities</u>
<b>Assets:</b>	
Equity in pooled cash and investments	\$ 13,721,277
Receivables:	
Accounts	1,378,636
Interest	9,518
Intergovernmental	8,341,631
Leases	53,262
Prepays	37,968
Net OPEB asset	1,429,969
Nondepreciable capital assets	477,184
Depreciable capital assets, net	<u>3,168,570</u>
<b>Total assets</b>	<u>28,618,015</u>
<b>Deferred Outflows of Resources:</b>	
Pension	8,623,579
OPEB	<u>2,856,580</u>
Total deferred outflows of resources	<u>11,480,159</u>
<b>Liabilities:</b>	
Accounts payable	112,961
Accrued wages and benefits	2,859,164
Intergovernmental payable	143,424
Accrued interest payable	5,813
Noncurrent liabilities:	
Due within one year	489,306
Due within more than one year:	
Net pension liability	25,794,928
Net OPEB liability	8,195,063
Other amounts due more than one year	<u>2,753,875</u>
<b>Total liabilities</b>	<u>40,354,534</u>
<b>Deferred Inflows of Resources:</b>	
Pension	17,079,604
OPEB	6,900,446
Leases	<u>51,757</u>
Total deferred inflows of resources	<u>24,031,807</u>
<b>Net Position:</b>	
Net investment in capital assets	1,479,134
Restricted for:	
Head Start programs	6,108,118
OPEB benefits	204,216
Other purposes	1,378,307
Unrestricted (deficit)	<u>(33,457,942)</u>
<b>Total net position</b>	<u><u>\$ (24,288,167)</u></u>

See accompanying notes to the basic financial statements.

## BUTLER COUNTY EDUCATIONAL SERVICE CENTER

Statement of Activities  
Year Ended June 30, 2022

		Program Revenues		Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities:</b>				
Instruction:				
Regular	\$ 7,404,591	\$ 8,065,377	\$ 154,010	\$ 814,796
Special education	7,525,309	4,803,721	4,296,597	1,575,009
Support services:				
Pupil	17,068,616	8,888,325	9,625,966	1,445,675
Instructional staff	1,148,973	727,279	576,991	155,297
Governing Board	21,647	-	-	(21,647)
Administration	4,100,538	825,663	1,619,134	(1,655,741)
Fiscal	760,017	-	137,254	(622,763)
Operation and maintenance of plant	2,166,646	1,282,607	1,072,283	188,244
Pupil transportation	102,455	116,679	-	14,224
Central	2,471,255	2,359,249	280,508	168,502
Non-instructional services:				
Community service	3,378,384	-	1,959,839	(1,418,545)
Interest and fiscal charges	90,565	-	-	(90,565)
Total Governmental Activities	\$ 46,238,996	\$ 27,068,900	\$ 19,722,582	552,486
<b>General Revenues:</b>				
Grants and entitlements not restricted to specific programs				1,478,003
Investment earnings				30,126
Miscellaneous				2,993,289
Total general revenues				4,501,418
Change in net position				5,053,904
Net position beginning of year				(29,342,071)
Net position end of year				\$ (24,288,167)

See accompanying notes to the basic financial statements.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Balance Sheet

Governmental Funds

June 30, 2022

	General	Federal Head Start	Miscellaneous Special Revenue	Other Governmental Funds	Total Governmental Funds
<b>Assets:</b>					
Equity in pooled cash and investments	\$ 11,854,914	\$ 488,049	\$ 1,070,943	\$ 307,371	\$ 13,721,277
Receivables:					
Accounts	888,143	-	474,541	15,952	1,378,636
Interest	9,499	-	-	19	9,518
Intergovernmental	545,500	6,732,400	141,736	921,995	8,341,631
Leases	53,262	-	-	-	53,262
Prepaid items	23,022	8,750	3,157	3,039	37,968
Interfund receivable	1,353,800	-	-	-	1,353,800
<b>Total assets</b>	<u>14,728,140</u>	<u>7,229,199</u>	<u>1,690,377</u>	<u>1,248,376</u>	<u>24,896,092</u>
<b>Liabilities:</b>					
Accounts payable	68,987	11,778	17,851	14,345	112,961
Accrued wages and benefits	1,811,935	599,354	351,176	96,699	2,859,164
Intergovernmental payable	84,023	41,704	8,506	9,191	143,424
Interfund payable	-	99,000	651,100	603,700	1,353,800
Compensated absences payable	1,836	16,505	-	-	18,341
<b>Total liabilities</b>	<u>1,966,781</u>	<u>768,341</u>	<u>1,028,633</u>	<u>723,935</u>	<u>4,487,690</u>
<b>Deferred Inflows of Resources:</b>					
Unavailable revenue	71,362	5,210,541	-	359,722	5,641,625
Leases	51,757	-	-	-	51,757
<b>Total deferred inflows of resources</b>	<u>123,119</u>	<u>5,210,541</u>	<u>-</u>	<u>359,722</u>	<u>5,693,382</u>
<b>Fund Balances:</b>					
Nonspendable	23,022	8,750	3,157	3,039	37,968
Restricted	-	1,241,567	658,587	257,741	2,157,895
Assigned	207,970	-	-	-	207,970
Unassigned	12,407,248	-	-	(96,061)	12,311,187
<b>Total fund balances</b>	<u>12,638,240</u>	<u>1,250,317</u>	<u>661,744</u>	<u>164,719</u>	<u>14,715,020</u>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<u>\$ 14,728,140</u>	<u>\$ 7,229,199</u>	<u>\$ 1,690,377</u>	<u>\$ 1,248,376</u>	<u>\$ 24,896,092</u>

See accompanying notes to the basic financial statements.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
 Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 June 30, 2022

**Total Governmental Fund Balance** \$ 14,715,020

*Amounts reported for governmental activities in the statement of net position are different because:*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 3,645,754

Other long-term assets are not available to pay for current-period expenditures and therefore are unavailable in the funds. 5,641,625

Long-term liabilities, including the lease purchase agreement, lease liability, and compensated absences are not due and payable in the current period and therefore are not reported in the funds:

Lease purchase agreement	(1,693,000)	
Lease liabilities	(473,620)	
Accrued interest	(5,813)	
Compensated absences	<u>(1,058,220)</u>	(3,230,653)

The net pension and net OPEB liabilities are not due and payable in the current period. The net OPEB assets are not available to pay for current period expenditures. Therefore, the assets, liabilities and related deferred outflows and inflows of resources are not reported in the governmental funds:

Deferred outflows - pension and OPEB	11,480,159	
Deferred inflows - pension and OPEB	(23,980,050)	
Net OPEB asset	1,429,969	
Net pension liability	(25,794,928)	
Net OPEB liability	<u>(8,195,063)</u>	<u>(45,059,913)</u>

**Net Position of Governmental Activities** \$ (24,288,167)

See accompanying notes to the basic financial statements.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Statement of Revenues, Expenditures, and Changes in Fund Balances

Governmental Funds

Year Ended June 30, 2022

	General	Federal Head Start	Miscellaneous Special Revenue	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>					
Contractual services	\$ 26,683,865	\$ -	\$ -	\$ -	\$ 26,683,865
Tuition and fees	347,529	-	-	-	347,529
Interest	28,835	-	-	1,291	30,126
Intergovernmental	1,478,003	11,808,079	3,259,417	2,864,742	19,410,241
Other local revenues	2,965,143	-	2,156,174	130,331	5,251,648
<b>Total revenues</b>	<u>31,503,375</u>	<u>11,808,079</u>	<u>5,415,591</u>	<u>2,996,364</u>	<u>51,723,409</u>
<b>Expenditures:</b>					
Current:					
Instruction:					
Regular	7,478,861	-	76,894	91,136	7,646,891
Special education	4,286,049	2,571,887	269,128	777,804	7,904,868
Support services:					
Pupil	8,417,359	4,067,728	4,537,749	1,303,267	18,326,103
Instructional staff	677,516	516,195	-	47,096	1,240,807
Governing Board	22,878	-	-	-	22,878
Administration	2,239,120	1,389,469	77,091	495,917	4,201,597
Fiscal	614,216	151,952	-	61,473	827,641
Operation and maintenance of plant	1,182,881	1,054,760	-	79,440	2,317,081
Pupil transportation	110,062	-	-	900	110,962
Central	2,171,935	34,666	237,840	212,531	2,656,972
Non-instructional services:					
Community service	1,704,266	1,837,441	85,416	9,039	3,636,162
Debt Service:					
Principal	312,441	-	-	-	312,441
Interest and fiscal charges	91,018	-	-	-	91,018
<b>Total expenditures</b>	<u>29,308,602</u>	<u>11,624,098</u>	<u>5,284,118</u>	<u>3,078,603</u>	<u>49,295,421</u>
Net change in fund balance	2,194,773	183,981	131,473	(82,239)	2,427,988
Fund balance, beginning of year	10,443,467	1,066,336	530,271	246,958	12,287,032
Fund balance, end of year	<u>\$ 12,638,240</u>	<u>\$ 1,250,317</u>	<u>\$ 661,744</u>	<u>\$ 164,719</u>	<u>\$ 14,715,020</u>

See accompanying notes to the basic financial statements.



**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
 Reconciliation of the Statement of Revenues, Expenditures  
 and Changes in Fund Balances of Governmental Funds  
 to the Statement of Activities  
 Year Ended June 30, 2022

**Net Change in Fund Balances - Total Governmental Funds** \$ 2,427,988

*Amounts reported for governmental activities in the statement of activities are different because:*

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation and amortization expense:

Capital asset additions	567,585
Depreciation and amortization expense	(747,003)

Losses on the sale or disposal of capital assets are reported on the statement of activities and not as expenditures of the governmental funds.	(10,076)
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Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	312,441
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In the statement of activities, interest is accrued on the outstanding lease-purchase, whereas in governmental funds, an interest expenditure is reported when due.	453
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Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current resources and therefore are not reported as expenditures in governmental funds.	23,845
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.	(430,509)
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Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows of resources.	
Pension	3,983,464
OPEB	147,538

Except for amounts reported as deferred outflows or inflows of resources, changes in the net pension liabilities and net OPEB assets and liabilities are reported as pension expense and OPEB expense in the statement of activities:	
Pension	(1,111,205)
OPEB	(110,617)
	(1,221,822)

**Change in Net Position of Governmental Activities** \$ 5,053,904

See accompanying notes to the basic financial statements.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Statement of Net Position

Fiduciary Fund

June 30, 2022

	<u>Custodial</u>
<b>ASSETS</b>	
Equity in pooled cash and investments	\$ 710,370
Accounts receivable	19,694
Prepaid items	3,116
Intergovernmental receivable	<u>298,074</u>
Total assets	<u>1,031,254</u>
<b>LIABILITIES</b>	
Accounts payable	92,370
Due to other governments	<u>549,614</u>
Total liabilities	<u>641,984</u>
<b>NET POSITION</b>	
Restricted for other organizations	<u><u>\$ 389,270</u></u>

See accompanying notes to the basic financial statements.

# BUTLER COUNTY EDUCATIONAL SERVICE CENTER

## Statement of Changes in Fiduciary Net Position

Fiduciary Fund

Year Ended June 30, 2022

	<u>Custodial</u>
<b>Additions:</b>	
Intergovernmental funds for other organizations	\$ 1,889,683
Interest earnings for other organizations	551
Other amounts collected for other organizations	<u>770,719</u>
Total additions	<u>2,660,953</u>
<b>Deductions:</b>	
Distributions as fiscal agent	<u>2,757,699</u>
Total deductions	<u>2,757,699</u>
Change in net position	(96,746)
Net position, beginning of year	<u>486,016</u>
Net position, end of year	<u><u>\$ 389,270</u></u>

See accompanying notes to the basic financial statements.

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# **BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

## **Notes to the Basic Financial Statements**

**Year Ended June 30, 2022**

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### **1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Butler County Educational Service Center (the "ESC") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the ESC's accounting policies are described below.

#### **A. Reporting Entity**

Butler County Educational Service Center is the successor to the former Butler County Board of Education. County boards of education were formed in Ohio as a result of the passage of Senate Bill 9, in 1914. In 1995, Am. Sub. H.B. 117 authorized the creation of Educational ESCs and abolished county school districts. That legislation also changed the "Board of Education" to the "Governing Board".

The Governing Board consists of 5 members elected by the voters of the County. This board acts as the authorizing body for expenditures, policy and procedures, and approves all financial activities. The ESC provides services to approximately 53,000 students in nine school districts throughout the County.

The reporting entity is comprised of the primary government, which consists of all funds, departments, boards, and agencies that are not legally separate from the ESC. This includes general and preschool operations. Component units are legally separate organizations for which the ESC is financially accountable. The ESC is financially accountable for an organization if the ESC appoints a voting majority of the organization's governing board and (1) the ESC is able to significantly influence the programs or services performed or provided by the organization; or (2) the ESC is legally entitled to or can otherwise access the organization's resources; the ESC is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the ESC is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the ESC in that the ESC approves the budget, the issuance of debt, or the levying of taxes. The ESC has no component units.

The ESC serves as the fiscal agent for the Butler County Family and Children First Council but is not accountable as defined in GASB Statement No. 61 for this organization, so these activities have been included in the ESC's financial statements as a custodial fund. The Family and Children First Council is a separate agency, which provides services to qualified Butler County families and children.

The ESC is associated with two organizations, one of which is defined as an insurance purchasing pool and one is a jointly governed organization. These organizations are the Southwest Ohio Computer Association and the Butler Health Plan. The organizations are presented in Notes 10 and 11 to the basic financial statements.

# BUTLER COUNTY EDUCATIONAL SERVICE CENTER

## Notes to the Basic Financial Statements

Year Ended June 30, 2022

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### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(continued)*

#### B. Basis of Presentation

***Government-wide Financial Statements.*** The statement of net position and the statement of activities display information about the ESC as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The statements distinguish between those activities of the ESC that are governmental and those that are considered business-type activities. The ESC has no business-type activities.

The government-wide statements are prepared using the economic resources measurement focus, which differs from the manner in which the governmental fund financial statements are prepared. Therefore, the governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function of the ESC's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the ESC, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the ESC.

***Fund Financial Statements.*** Fund financial statements report detailed information about the ESC. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current liabilities, and deferred inflow of resources are generally included on the balance sheet. Operating statements of these funds present sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

Fiduciary funds are accounted for using a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. Fiduciary fund operating statements present additions to (i.e., revenues) and deductions from (i.e., expenses) net position.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

**Notes to the Basic Financial Statements**

**Year Ended June 30, 2022**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** *(continued)*

**C. Fund Accounting**

The ESC uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain ESC functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the ESC are grouped into the categories governmental and fiduciary.

**Governmental Funds** focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference of governmental fund assets less liabilities and deferred inflows of resources is reported as fund balance. The following are the ESC's major governmental funds:

**General Fund** - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the ESC for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Federal Head Start Fund** – This fund is used to account for the Federal Head Start grants.

**Miscellaneous Special Revenue Fund** – This fund is used to account for miscellaneous local programs funded grants and contributions.

**Fiduciary Funds** report on net position and changes in net position. The ESC's fiduciary funds consist of a custodial fund. These assets are not available for the ESC's use. Custodial funds are used to account for the ESC's fiscal agent activities for Butler County Family and Children First Council.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

**Notes to the Basic Financial Statements**

**Year Ended June 30, 2022**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** *(continued)*

**D. Basis of Accounting**

Basis of accounting refers to when revenues and expenses/expenditures are recognized in the accounts and reported in the financial statements and relates to the timing of the measurements made.

The modified accrual basis of accounting is used by the governmental funds. On a modified accrual basis, revenues are recorded when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. The available period for the ESC is sixty days after fiscal year end. Under the modified accrual basis, the following revenue sources are deemed both measurable and available: interest, accounts and grants.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in the governmental funds.

Government-wide financial statements are prepared using the accrual basis of accounting. Also, fiduciary funds utilize accrual accounting. Revenues are recognized when earned and expenses are recognized when incurred.

***Revenues - Exchange and Non-exchange transactions.*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Non-exchange transactions, in which the ESC receives value without directly giving value in return, include grants, entitlements and donations. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the ESC must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the ESC on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.



**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
**Notes to the Basic Financial Statements**  
**Year Ended June 30, 2022**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** *(continued)*

***Deferred Inflows of Resources.*** In addition to liabilities, the balance sheet reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources until that time. For the ESC, deferred inflows of resources represent receivables that will not be collected within the available period (sixty days after fiscal year-end), pension and OPEB. Deferred inflows of resources from unavailable revenue are reported only on the governmental funds' balance sheet. Deferred inflows of resources for leases are reported on the governmental funds' balance sheet and the government-wide statement of net position (see Note 4). Deferred inflows of resources from pension and OPEB are reported on the government-wide statement of net position (see Notes 5 and 6).

***Deferred Outflows of Resources.*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the ESC, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB (see Notes 5 and 6).

**E. Cash and Investments**

To improve cash management, all cash received by the ESC is pooled in central bank accounts. Monies for all funds are maintained in this pool and individual fund integrity is maintained through ESC records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the balance sheet.

During fiscal year 2022, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio). STAR Ohio is an investment pool managed by the State Treasurer's Office that allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. Investments in STAR Ohio are valued at the net asset value per share provide by STAR Ohio on an amortized cost basis at June 30, 2022, which approximates fair value.

For fiscal year 2022, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes, all investment earnings are assigned to the General Fund except for those specifically related to the private-purpose trust funds in accordance with Board policy.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
**Notes to the Basic Financial Statements**  
**Year Ended June 30, 2022**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** *(continued)*

**F. Capital Assets and Depreciation**

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements, as well as right-to-use leased assets. The ESC defines capital assets as those with an individual cost of more than \$500 and an estimated useful life in excess of one year. All capital assets are capitalized at cost or estimated historical cost where no historical records exist. Donated capital assets are recorded at their acquisition cost as of the date received. The ESC does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Right-to-use leased assets are amortized over the shorter of the lease term or the useful life of the underlying asset.

When capital assets are purchased, they are capitalized and depreciated in the government-wide statements. Capital assets are reported as expenditures of the current period in the governmental fund financial statements.

All reported capital assets are depreciated except for land. Depreciation is computed using the straight-line method over the following useful lives:

Vehicles	10 years
Equipment and furniture	5 years
Building and improvements	20-50 years

**G. Interfund Balances**

On fund financials, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities' column of the statement of net position.

**H. Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the ESC will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the ESC has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the ESC's termination policy.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
**Notes to the Basic Financial Statements**  
**Year Ended June 30, 2022**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** *(continued)*

The ESC records a liability for accumulated unused vacation time when earned for all employees with more than one year of service. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees age 50 or greater with at least 10 years of service and/or 20 years of service regardless of age were considered expected to retire.

The entire compensated absence liability is reported on the government-wide financial statements. For governmental fund financial statements, a liability is recorded only if they have matured, for example, as a result of employee resignations and retirements.

**I. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension and OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension and OPEB plans' fiduciary net position is not sufficient for payment of those benefits.

**J. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension and OPEB liabilities, the net OPEB assets, deferred outflows of resources and deferred inflows of resources related to pension and OPEB, and pension and OPEB expense, information about the fiduciary net position of the pension and OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the retirement systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The retirement systems report investments at fair value.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
**Notes to the Basic Financial Statements**  
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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** *(continued)*

**K. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the ESC is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** – The nonspendable fund balance category includes amounts that cannot be spent because they are not in a spendable form, or legally or contractually required to be maintained intact. The “not in a spendable form” criterion includes items that are not expected to be converted to cash.

***Restricted*** – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

***Committed*** – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the ESC Governing Board. Those committed amounts cannot be used for any other purpose unless the ESC Governing Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. The ESC did not have any committed fund balances at fiscal year-end.

***Assigned*** – Amounts in the assigned fund balance classification are intended to be used by the ESC for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the ESC Governing Board. The Board has authorized the Treasurer to assign fund balance for purchases on order provided those amounts have been lawfully appropriated.

***Unassigned*** – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** *(continued)*

The ESC applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**L. Net Position**

Net position represents the difference between assets and deferred outflows of resources, reduced by liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the ESC or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The ESC applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**M. Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**2. DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the ESC into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the ESC Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the ESC has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
**Notes to the Basic Financial Statements**  
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**2. DEPOSITS AND INVESTMENTS** *(continued)*

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts.

Protection of the ESC's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by Surety Company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution. Interim monies are permitted to be deposited or invested in the following securities:

1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by the federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
6. The State Treasurer's investment pool (STAR Ohio).
7. Commercial paper notes issued by any corporation for profit that is incorporated under the laws of the United States or any state pursuant to specifications within Ohio Revised Code.
8. Bankers' acceptances of banks that are members of the federal deposit insurance corporation to which obligations meet specifications within Ohio Revised Code.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
**Notes to the Basic Financial Statements**  
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**2. DEPOSITS AND INVESTMENTS** *(continued)*

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the ESC, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements" and amended by GASB Statement No. 40 "Deposit and Investment Risk Disclosures":

Deposits

*Custodial Credit Risk*

Custodial credit risk is the risk that in the event of a bank failure, the ESC's deposits may not be returned to it. The ESC does not have a custodial credit risk policy. At year-end, \$3,517,398 of the ESC's bank balance of \$3,767,398 was exposed to custodial credit risk since it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the ESC's name.

Investments

The ESC's investments at June 30, 2022 consist of an investment in STAR Ohio of \$11,209,350, which is valued at the net asset value per share provided by STAR Ohio on an amortized cost method which approximates fair value. Investments in STAR Ohio were rated AAAM by Standard & Poor's.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
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**Year Ended June 30, 2022**

**3. CAPITAL ASSETS**

Capital assets activity for the year ended June 30, 2022 was as follows:

	<i>Restated</i> Balance 7/1/21	Additions	Disposals	Balance 6/30/22
<b>Governmental Activities</b>				
<b>Nondepreciable:</b>				
Land	\$ 477,184	\$ -	\$ -	\$ 477,184
<b>Depreciable:</b>				
Equipment and furniture	4,136,033	468,838	(37,991)	4,566,880
Vehicles	466,362	98,049	(70,464)	493,947
Buildings and improvements	2,194,315	698	-	2,195,013
Right-to-use leased office space	654,061	-	-	654,061
Subtotal	<u>7,450,771</u>	<u>567,585</u>	<u>(108,455)</u>	<u>7,909,901</u>
Totals at historical cost	<u>7,927,955</u>	<u>567,585</u>	<u>(108,455)</u>	<u>8,387,085</u>
Less accumulated depreciation:				
Equipment and furniture	(2,956,992)	(442,242)	30,802	(3,368,432)
Vehicles	(297,683)	(36,923)	67,577	(267,029)
Buildings and improvements	(838,032)	(76,405)	-	(914,437)
Right-to-use leased office space	-	(191,433)	-	(191,433)
Total accumulated depreciation	<u>(4,092,707)</u>	<u>(747,003)</u>	<u>98,379</u>	<u>(4,741,331)</u>
Capital assets, net	<u>\$ 3,835,248</u>	<u>\$ (179,418)</u>	<u>\$ (10,076)</u>	<u>\$ 3,645,754</u>

Depreciation and amortization expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 23,567
Special	243,911
Support services:	
Pupil	118,889
Administration	320,335
Fiscal	178
Operation and maintenance of plant	14,250
Central	25,529
Community service	344
Total	<u>\$ 747,003</u>



**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
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**4. LEASE RECEIVABLE**

The ESC leases 3,931 square feet of the administrative building to Butler Advantage, LLC (the tenant). The lease agreement is for a five-year term that began on July 1, 2018 and expires on June 30, 2023. The tenant has a right to terminate the lease after completion of two years under the lease, with a ninety-day written notice. The tenant also has an option to renew for an additional five-year term. Rent was set at \$12.25 per square foot and increases annually by 3%. For fiscal year 2022, the ESC received \$50,251 in lease revenue and \$2,242 in interest revenue. At June 30, 2022, the ESC reported a lease receivable of \$53,262 and a deferred inflow of resources of \$51,757, which are due and will fully amortize, respectfully, in fiscal year 2023.

**5. DEFINED BENEFIT PENSION PLANS**

*Net Pension Liability*

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the ESC's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the ESC's obligation for this liability to annually required payments. The ESC cannot control benefit terms or the manner in which pensions are financed; however, the ESC does receive the benefit of employees' services in exchange for compensation including pension.

GASB Statement No. 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
**Notes to the Basic Financial Statements**  
**Year Ended June 30, 2022**

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**5. DEFINED BENEFIT PENSION PLANS** *(continued)*

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for contractually-required pension contributions outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

***Plan Description - School Employees Retirement System (SERS)***

***Plan Description*** – ESC non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

Benefits	Eligible to Retire on or before August 1, 2017*	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2% for the first 30 years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Prior to January 1, 2018, on the anniversary of the initial date of retirement, the allowances of all retirees and survivors are increased 3% of the base benefit. On and after January 1, 2018, the allowance of all retirees and survivors may be increased by the annual rate of increase in the CPI-W, measured as of the June preceding the beginning of the applicable calendar year. The annual rate of increase shall not be less than 0% nor greater than 2.5%. COLAs were suspended for calendar years 2018, 2019 and 2020. On and after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement. One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

## BUTLER COUNTY EDUCATIONAL SERVICE CENTER

### Notes to the Basic Financial Statements

Year Ended June 30, 2022

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#### 5. DEFINED BENEFIT PENSION PLANS *(continued)*

**Funding Policy** – Plan members are required to contribute 10% of their annual covered salary and the ESC is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the 14% was allocated to only three funds (Pension Trust Fund, Death Benefit Fund and Medicare B Fund).

The ESC's contractually required contribution to SERS was \$2,558,086 for fiscal year 2022.

#### **Plan Description - State Teachers Retirement System (STRS)**

**Plan Description** – ESC licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be 5 years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

The DC Plan allows members to place all their member contributions and 9.53% of the 14% employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS Ohio. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
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**5. DEFINED BENEFIT PENSION PLANS** *(continued)*

The CO Plan offers features of both the DB Plan and the DC Plan. In the CO Plan, 12% of the 14% member rate is deposited into the member's DC account and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the CO Plan payment is payable to a member on or after age 60 with 5 years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or CO Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS Ohio plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's CO Plan account to a lifetime benefit results in STRS Ohio bearing the risk of investment gain or loss on the account. STRS Ohio therefore has included all three plan options as one defined benefit plan for GASB Statement No. 68 reporting purposes.

A DB or CO Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013 must have at least 10 years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance.

Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

***Funding Policy*** – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2022, plan members were required to contribute 14% of their annual covered salary. The ESC was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2022 contribution rates were equal to the statutory maximum rates.

The ESC's contractually required contribution to STRS was \$1,425,378 for fiscal year 2022.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources for Pensions***

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The ESC's proportion of the net pension liability was based on the ESC's share of contributions to the pension plan relative to the projected contributions of all participating entities.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
**Notes to the Basic Financial Statements**  
**Year Ended June 30, 2022**

**5. DEFINED BENEFIT PENSION PLANS** *(continued)*

Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportionate Share of the Net Pension Liability	\$ 17,123,297	\$ 8,671,631	\$ 25,794,928
Proportion of the Net Pension Liability	0.464082%	0.067822%	
Change in Proportion	0.026799%	-0.000259%	
Pension Expense	\$ 786,516	\$ 324,689	\$ 1,111,205

At June 30, 2022, the ESC reported deferred outflows and inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$ 1,652	\$ 267,912	\$ 269,564
Change in assumptions	360,566	2,405,664	2,766,230
Change in ESC's proportionate share and difference in employer contributions	1,355,495	248,826	1,604,321
ESC contributions subsequent to the measurement date	<u>2,558,086</u>	<u>1,425,378</u>	<u>3,983,464</u>
Total Deferred Outflows of Resources	<u>\$ 4,275,799</u>	<u>\$ 4,347,780</u>	<u>\$ 8,623,579</u>
<b>Deferred Inflows of Resources</b>			
Net difference between projected and actual earnings on pension plan investments	\$ 8,818,998	\$ 7,473,286	\$ 16,292,284
Differences between expected and actual experience	444,076	54,354	498,430
Change in ESC's proportionate share and difference in employer contributions	<u>-</u>	<u>288,890</u>	<u>288,890</u>
Total Deferred Inflows of Resources	<u>\$ 9,263,074</u>	<u>\$ 7,816,530</u>	<u>\$ 17,079,604</u>

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
**Notes to the Basic Financial Statements**  
**Year Ended June 30, 2022**

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**5. DEFINED BENEFIT PENSION PLANS** *(continued)*

\$3,983,464 reported as deferred outflows of resources related to pension resulting from ESC contributions subsequent to the measurement date will be recognized as a reduction of net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year Ending June 30:	SERS	STRS	Total
2023	\$ (1,211,377)	\$ (1,157,853)	\$ (2,369,230)
2024	(1,530,248)	(1,108,904)	(2,639,152)
2025	(2,096,839)	(1,172,044)	(3,268,883)
2026	(2,706,897)	(1,455,327)	(4,162,224)
	<u>\$ (7,545,361)</u>	<u>\$ (4,894,128)</u>	<u>\$ (12,439,489)</u>

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
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**5. DEFINED BENEFIT PENSION PLANS** *(continued)*

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, are presented below:

Inflation:	
Current measurement period	2.40%
Prior measurement period	3.00%
Future Salary Increases, including Inflation:	
Current measurement period	3.25% to 13.58%
Prior measurement period	3.50% to 18.20%
COLA or Ad Hoc COLA:	
Current measurement period	2.00%, on and after April 1, 2018, COLA's for future retirees will be delayed for three years following retirement
Prior measurement period	2.50%, on and after April 1, 2018, COLA's for future retirees will be delayed for three years following retirement
Investment Rate of Return:	
Current measurement period	7.00% net of investment expense, including inflation
Prior measurement period	7.50% net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Health Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The actuarial assumptions used were based on the results of an actuarial experience study for the period ending July 1, 2015 to June 30, 2020 adopted by the Board on April 15, 2021.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
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**5. DEFINED BENEFIT PENSION PLANS** *(continued)*

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Cash	2.00%	(0.33%)
U.S. Equity	24.75%	5.72%
Non-U.S. Equity Developed	13.50%	6.55%
Non-U.S. Equity Emerging	6.75%	8.54%
Fixed Income/Global Bonds	19.00%	1.14%
Private Equity	11.00%	10.03%
Real Estate/Real Assets	16.00%	5.41%
Multi-Asset Strategy	4.00%	3.47%
Private Debt/Private Credit	3.00%	5.28%
	100.00%	

**Discount Rate** – Total pension liability was calculated using the discount rate of 7.0%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.0%). Based on those assumptions, the plan’s fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the ESC's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** – Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.0%, as well as what each plan’s net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.0%), or one percentage point higher (8.0%) than the current rate.

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
ESC's proportionate share of the net pension liability	\$28,488,960	\$17,123,297	\$7,538,136



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**5. DEFINED BENEFIT PENSION PLANS** *(continued)*

***Actuarial Assumptions - STRS***

The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increases	12.50% at age 20 to 2.50% at age 65
Payroll increases	3.00%
Investment rate of return:	
Current measurement period	7.00%, net of investment expenses, including inflation
Prior measurement period	7.45%, net of investment expenses, including inflation
Discount rate of return:	
Current measurement period	7.00%
Prior measurement period	7.45%
Cost-of-living adjustments (COLA)	0%

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disability mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions were based on the results of an actual experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return*</u>
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
	<u>100.00%</u>	

\* 10-year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25%, and is net of investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

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**5. DEFINED BENEFIT PENSION PLANS** *(continued)*

**Discount Rate** – The discount rate used to measure the total pension liability was 7.0% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS’ fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on pension plan investments of 7.0% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2021.

**Sensitivity of the ESC's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** – The following table presents the ESC's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.0%, as well as what the ESC's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.0%) or one-percentage-point higher (8.0%) than the current rate:

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
ESC's proportionate share of the net pension liability	\$16,238,720	\$8,671,631	\$2,277,458

**Social Security System**

All employees not covered by SERS or STRS have an option to choose Social Security or SERS/STRS. As of June 30, 2022, members of the Governing Board have elected social security. The Board's liability is 6.2% of wages paid.

**6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB)**

***Net OPEB Liability (Asset)***

The net OPEB liability (asset) reported on the statement of net position represents a liability to (or assets for) employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

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**6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)**

The net OPEB liability (asset) represents the ESC's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments, health care cost trend rates and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the ESC's obligation for this liability to annually required payments. The ESC cannot control benefit terms or the manner in which OPEB are financed; however, the ESC does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB Statement No. 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability (asset). Resulting adjustments to the net OPEB liability (asset) would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* or fully-funded benefits as a long-term *net OPEB asset* on the accrual basis of accounting. Any liability for contractually-required OPEB contributions outstanding at the end of the fiscal year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

***Plan Description - School Employees Retirement System (SERS)***

*Health Care Plan Description*—SERS' Health Care program provides health care benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986 need 10 years of service credit, exclusive of not types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and, therefore, enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute.

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**6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)**

*Funding Policy*—State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, there was no portion allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, the minimum compensation amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer’s SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the ESC’s surcharge obligation was \$147,538.

***Plan Description - State Teachers Retirement System (STRS)***

*Plan Description*—The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS Board to offer this plan.

Coverage under the current program includes hospitalization, physicians’ fees and prescription drugs for Medicare beneficiaries. This program allows STRS Ohio to recover part of the cost for providing prescription coverage since all eligible STRS health care plans include creditable prescription drug coverage. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

*Funding Policy*—Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The ESC's proportion of the net OPEB liability (asset) was based on the ESC's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

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**6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)**

Following is information related to the proportionate share and OPEB expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportionate Share of the Net OPEB Liability/(Asset)	\$ 8,195,063	\$ (1,429,969)	\$ 6,765,094
Proportion of the Net OPEB Liability/(Asset)	0.433010%	0.067822%	
Change in Proportion	0.019856%	-0.000259%	
(Negative) OPEB Expense	\$ 147,609	\$ (36,992)	\$ 110,617

At June 30, 2022, the ESC reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$ 87,353	\$ 50,917	\$ 138,270
Change in assumptions	1,285,613	91,340	1,376,953
Change in ESC's proportionate share and difference in employer contributions	1,043,181	150,638	1,193,819
ESC contributions subsequent to the measurement date	<u>147,538</u>	<u>-</u>	<u>147,538</u>
Total Deferred Outflows of Resources	<u>\$ 2,563,685</u>	<u>\$ 292,895</u>	<u>\$ 2,856,580</u>
<b>Deferred Inflows of Resources</b>			
Net difference between projected and actual earnings on OPEB plan investments	\$ 178,041	\$ 396,362	\$ 574,403
Differences between expected and actual experience	4,081,511	261,997	4,343,508
Change in assumptions	1,122,246	853,080	1,975,326
Difference between actual contributions and proportionate share of contributions	<u>-</u>	<u>7,209</u>	<u>7,209</u>
Total Deferred Inflows of Resources	<u>\$ 5,381,798</u>	<u>\$ 1,518,648</u>	<u>\$ 6,900,446</u>

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**6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)**

\$147,538 reported as deferred outflows of resources related to OPEB resulting from ESC contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/(asset) in the year ending June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30:	SERS	STRS	Total
2023	\$ (604,513)	\$ (327,699)	\$ (932,212)
2024	(605,761)	(317,780)	(923,541)
2025	(714,448)	(356,738)	(1,071,186)
2026	(654,722)	(167,938)	(822,660)
2027	(302,946)	(56,880)	(359,826)
2028	(83,261)	1,282	(81,979)
	<u>\$ (2,965,651)</u>	<u>\$ (1,225,753)</u>	<u>\$ (4,191,404)</u>

***Actuarial Assumptions – SERS***

The total OPEB liability is determined by SERS’ actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will consider the employee’s entire career with the employer and take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

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**6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)**

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation, prepared as of June 30, 2021, are presented below:

Investment Rate of Return:	
Current measurement period	7.00% net of investment expense, including inflation
Prior measurement period	7.50% net of investment expense, including inflation
Wage Inflation:	
Current measurement period	2.40%
Prior measurement period	3.00%
Future Salary Increases, including Inflation:	
Current measurement period	3.25% to 13.58%
Prior measurement period	3.50% to 18.20%
Municipal Bond Index Rate:	
Current measurement period	1.92%
Prior measurement period	2.45%
Single Equivalent Interest Rate, net of plan investment expense, including price inflation:	
Current measurement period	2.27%
Prior measurement period	2.63%
Medical Trend Assumption:	
Current measurement period:	
Pre-Medicare	6.750% to 4.400%
Medicare	5.125% to 4.400%
Prior measurement period:	
Pre-Medicare	7.00% to 4.75%
Medicare	5.25% to 4.75%

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Health Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The actuarial assumptions used were based on the results of an actuarial experience study for the period ending July 1, 2015 to June 30, 2020 adopted by the Board on April 15, 2021.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

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**6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)**

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00%	(0.33%)
U.S. Equity	24.75%	5.72%
Non-U.S. Equity Developed	13.50%	6.55%
Non-U.S. Equity Emerging	6.75%	8.54%
Fixed Income/Global Bonds	19.00%	1.14%
Private Equity	11.00%	10.03%
Real Estate/Real Assets	16.00%	5.41%
Multi-Asset Strategy	4.00%	3.47%
Private Debt/Private Credit	3.00%	5.28%
	100.00%	

**Discount Rate** – The discount rate used to measure the total OPEB liability at June 30, 2021 was 2.27%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and SERS at the state statute contribution rate of 1.5% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and no contributions from basic benefits plan. Based on these assumptions, the OPEB plan’s fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2042. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2041 and the Municipal Bond Index rate of 1.92% as of June 30, 2021 (i.e., municipal bond rate) was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the ESC’s Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and the Health Care Cost Trend Rates** – The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability calculated using the discount rate of 2.27%, as well as what the ESC’s net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.27%) and one percentage point higher (3.27%) than the current rate.

	1% Decrease (1.27%)	Current Discount Rate (2.27%)	1% Increase (3.27%)
ESC's proportionate share of the net OPEB liability	\$10,154,675	\$8,195,063	\$6,629,585



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**6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)**

The following table presents the net OPEB liability calculated using current health care cost trend rates, as well as what the ESC's net OPEB liability would be if it were calculated using health care cost trend rates that are one percentage point lower (5.75% decreasing to 3.40%) and one percentage point higher (7.75% decreasing to 5.40%) than the current rates.

	1% Decrease (5.75% decreasing to 3.40%)	Current Trend Rate (6.75% decreasing to 4.40%)	1% Increase (7.75% decreasing to 5.40%)
ESC's proportionate share of the net OPEB liability	\$6,309,527	\$8,195,063	\$10,713,560

***Actuarial Assumptions - STRS***

The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement:

Salary increases	12.50% at age 20 to 2.50% at age 65	
Payroll increases	3.00%	
Investment rate of return:		
Current measurement period	7.00%, net of investment expenses, including inflation	
Prior measurement period	7.45%, net of investment expenses, including inflation	
Discount rate of return:		
Current measurement period	7.00%	
Prior measurement period	7.45%	
Health care cost trends	<u>Initial</u>	<u>Ultimate</u>
Medical		
Pre-Medicare	5.00%	4.00%
Medicare	-16.18%	4.00%
Prescription Drug		
Pre-Medicare	6.50%	4.00%
Medicare	29.98%	4.00%

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

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**6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)**

STRS Ohio’s investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return*
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
	100.00%	

\* 10-year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25%, and is net of investment expenses. Over a 30-year period, STRS Ohio’s investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** – The discount rate used to measure the total OPEB liability was 7.0% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on OPEB plan assets of 7.0% was used to measure the total OPEB liability as of June 30, 2021.

**Sensitivity of the ESC's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and the Health Care Cost Trend Rates** – The following table presents the ESC's proportionate share of the net OPEB asset calculated using the current period discount rate assumption of 7.0%, as well as what the ESC's proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.0%) and one percentage point higher (8.0%) than the current rate. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower and one percentage point higher than the current health care cost trend rates:

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
ESC's proportionate share of the net OPEB (asset)	(\$1,206,672)	(\$1,429,969)	(\$1,616,498)

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**6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)**

	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
ESC's proportionate share of the net OPEB (asset)	(\$1,608,940)	(\$1,429,969)	(\$1,208,652)

**7. LONG-TERM OBLIGATIONS**

The changes in the ESC's long-term obligations during fiscal year 2022 were as follows:

	<i>Restated</i> Balance <u>7/1/21</u>	<u>Additions</u>	<u>Reductions</u>	Balance <u>6/30/22</u>	Due within <u>One Year</u>
<i>Direct borrowing:</i>					
Lease-purchase agreement	\$ 1,825,000	\$ -	\$ (132,000)	\$ 1,693,000	\$ 138,000
Lease liability	654,061	-	(180,441)	473,620	189,533
Compensated absences	<u>1,088,422</u>	<u>135,551</u>	<u>(147,412)</u>	<u>1,076,561</u>	<u>161,773</u>
Total	<u>\$ 3,567,483</u>	<u>\$ 135,551</u>	<u>\$ (459,853)</u>	<u>\$ 3,243,181</u>	<u>\$ 489,306</u>

In October, 2009, the ESC entered into a direct borrowing lease-purchase agreement in the amount of \$2,937,000 for the purchase of a building and improvements through U.S. Bank. The final payment will be made in December 2031. Principal and interest payments were made from the General Fund. The land, building, improvements, and equipment acquired by this lease-purchase agreement were \$2,900,000.

The ESC leases 19,800 square feet of office space in the Liberty Office Park to house the Union Day Therapeutic School. The lease agreement is for a ten-year term that began on January 1, 2015 and expires on December 1, 2024. Upon expiration and satisfaction of other lease requirements, the ESC has an option to renew for an additional five-year term. The base rent started at \$7 per square foot in year one and incrementally increases annually until \$10.40 per square foot in year ten.

Compensated absences will be paid from the funds from which the employees' salaries are paid.

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**7. LONG-TERM OBLIGATIONS** *(continued)*

The following is a schedule of future minimum payments required under the direct borrowing lease-purchase agreement and the lease liability as of June 30, 2022:

Fiscal Year Ending June 30,	<i>Direct Borrowing</i>		Lease Liability	
	Lease-Purchase Principal	Interest	Principal	Interest
2023	\$ 138,000	69,345	189,533	10,777
2024	145,000	63,303	198,880	5,390
2025	150,000	57,005	85,207	593
2026	157,000	50,450	-	-
2027	165,000	43,576	-	-
2028 - 2032	938,000	103,547	-	-
<b>Total</b>	<b>\$ 1,693,000</b>	<b>387,226</b>	<b>473,620</b>	<b>16,760</b>

**8. FUND BALANCES**

Fund balance is classified as restricted, assigned and/or unassigned based primarily on the extent to which the ESC is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Federal Head Start	Miscellaneous Special Revenue	Other Governmental Funds	Total Governmental Funds
<b><i>Nonspendable</i></b>					
Prepaid items	\$ 23,022	\$ 8,750	\$ 3,157	\$ 3,039	\$ 37,968
<b><i>Restricted for</i></b>					
Scholarships	-	-	-	20,644	20,644
Data Communications	-	-	-	11,881	11,881
Federal Head Start	-	1,241,567	-	-	1,241,567
Various Grants and Programs	-	-	658,587	225,216	883,803
<b><i>Total Restricted</i></b>	<b>-</b>	<b>1,241,567</b>	<b>658,587</b>	<b>257,741</b>	<b>2,157,895</b>
<b><i>Assigned to</i></b>					
Public School Support	64,921	-	-	-	64,921
Severances	20,000	-	-	-	20,000
Other	123,049	-	-	-	123,049
<b><i>Total Assigned</i></b>	<b>207,970</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>207,970</b>
<b><i>Unassigned (Deficit)</i></b>	<b>12,407,248</b>	<b>-</b>	<b>-</b>	<b>(96,061)</b>	<b>12,311,187</b>
<b><i>Total Fund Balance</i></b>	<b>\$ 12,638,240</b>	<b>\$ 1,250,317</b>	<b>\$ 661,744</b>	<b>\$ 164,719</b>	<b>\$ 14,715,020</b>

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
**Notes to the Basic Financial Statements**  
**Year Ended June 30, 2022**

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**8. FUND BALANCES** *(continued)*

At June 30, 2022, the ESC had a deficit balance in the following funds:

Early Childhood Education Grant Fund	\$34,971
Elementary and Secondary School Emergency Relief Fund	42,971
Title I Fund	18,119

The deficit fund balances were created by the application of generally accepted accounting principles. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

**9. INTERFUND TRANSACTIONS**

Interfund transactions at June 30, 2022 consisted of the following:

	Interfund	
	Receivable	Payable
General Fund	\$ 1,353,800	\$ -
Federal Head Start Fund	-	99,000
Miscellaneous Special Revenue Fund	-	651,100
Other Governmental Funds	-	603,700
Total	\$ 1,353,800	\$ 1,353,800

The interfund loans were made to provide operating capital for grant programs that operate on a reimbursement-basis.

**10. JOINTLY GOVERNED ORGANIZATION**

*Southwestern Ohio Computer Association*

The Southwestern Ohio Computer Association (SWOCA), a jointly governed organization, was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the member schools of the three-county consortium supports SWOCA based upon per pupil charge dependent upon the software package utilized. SWOCA is governed by a board of directors consisting of the superintendents and treasurers of member districts. The degree of control exercised by any participating district is limited to its representation on the Board. To obtain financial information, write to the Southwestern Ohio Computer Association, at 3603 Hamilton-Middletown, Hamilton, Ohio 45011.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
**Notes to the Basic Financial Statements**  
**Year Ended June 30, 2022**

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**11. INSURANCE PURCHASING POOL**

*Butler Health Plan*

The ESC participates in the Butler Health Plan (BHP), an insurance purchasing pool, formed to provide affordable and desirable dental, life, medical, and other disability group insurance for member's employees, eligible dependents and designated beneficiaries. The Board of Directors consists of one representative from each of the participating members and is elected by the vote of a majority of the member school districts. Financial information can be obtained from BHP at PO Box 526, Middletown, Ohio 45042.

**12. RISK MANAGEMENT**

The ESC maintains comprehensive insurance with private carriers for real property, building contents, vehicles and general liability insurance. Vehicle policies include liability coverage for bodily injury and property damage. Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

**13. CONTINGENCIES**

**Grants**

The ESC received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the ESC at June 30, 2022.

**Litigation**

As of the balance sheet date, the ESC was not party to legal proceedings.

**14. CHANGE IN ACCOUNTING PRINCIPLE**

For fiscal year 2022, the ESC implemented GASB Statement No. 87, *Leases*, and related guidance. This Statement revises lease guidance by establishing a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, lessees are required to recognize a lease liability and an intangible right-to-use lease asset, and lessors are required to recognize a lease receivable and a deferred inflow of resources. These changes were incorporated into the ESC's financial statements by recognizing, at July 1, 2021, a lease receivable and deferred inflow of resources of \$103,513 as a lessor, and a lease liability and right-to-use lease asset of \$654,061 as a lessee. The implementation of GASB Statement No. 87 did not have an effect on beginning fund balance or net position of the ESC as previously reported.

## **Required Supplementary Information**

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Required Supplementary Information

Schedules of ESC's Proportionate Share of the Net Pension Liability

and ESC Pension Contributions

School Employees Retirement System of Ohio

Measurement Date Fiscal Year (1)(2)	ESC's Proportion of the Net Pension Liability	ESC's Proportionate Share of the Net Pension Liability	ESC's Covered Payroll	ESC's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.289958%	\$ 17,242,872	\$ 8,123,931	212.25%	65.52%
2015	0.289958%	14,674,609	8,510,707	172.43%	71.70%
2016	0.331773%	18,931,306	9,025,015	209.76%	69.16%
2017	0.330768%	24,209,142	9,285,021	260.73%	62.98%
2018	0.359859%	21,500,774	10,855,943	198.06%	69.50%
2019	0.409893%	23,475,309	14,391,741	163.12%	71.36%
2020	0.416600%	24,925,929	13,829,719	180.23%	70.85%
2021	0.437283%	28,919,863	15,706,114	184.13%	68.55%
2022	0.464082%	17,123,297	16,565,850	103.37%	82.86%

(1) Information prior to 2014 is not available. The ESC will continue to present information for years available until a full ten-year trend is compiled.

(2) Amounts presented for each year were determined as of the ESC's measurement date, which is the prior fiscal year-end.

Fiscal Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	ESC's Covered Payroll	Contributions as a Percentage of Covered Payroll
2013	\$ 1,124,352	\$ (1,124,352)	\$ -	\$ 8,123,931	13.84%
2014	1,179,584	(1,179,584)	-	8,510,707	13.86%
2015	1,189,497	(1,189,497)	-	9,025,015	13.18%
2016	1,299,903	(1,299,903)	-	9,285,021	14.00%
2017	1,519,832	(1,519,832)	-	10,855,943	14.00%
2018	1,942,885	(1,942,885)	-	14,391,741	13.50%
2019	1,867,012	(1,867,012)	-	13,829,719	13.50%
2020	2,198,856	(2,198,856)	-	15,706,114	14.00%
2021	2,319,219	(2,319,219)	-	16,565,850	14.00%
2022	2,558,086	(2,558,086)	-	18,272,043	14.00%

See Notes to Required Supplementary Information.



**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Required Supplementary Information

Schedules of ESC's Proportionate Share of the Net Pension Liability

and ESC Pension Contributions

State Teachers Retirement System of Ohio

Measurement Date Fiscal Year (1)(2)	ESC's Proportion of the Net Pension Liability	ESC's Proportionate Share of the Net Pension Liability	ESC's Covered Payroll	ESC's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.056516%	\$ 16,375,008	\$ 5,581,162	293.40%	69.3%
2015	0.056516%	13,746,725	6,218,592	221.06%	74.7%
2016	0.061307%	16,943,404	6,816,764	248.55%	72.1%
2017	0.062300%	20,853,795	7,047,629	295.90%	66.8%
2018	0.068202%	16,201,496	8,032,100	201.71%	75.3%
2019	0.071595%	15,742,207	8,787,557	179.14%	77.3%
2020	0.070480%	15,586,147	8,873,621	175.65%	77.4%
2021	0.068080%	16,473,056	8,905,643	184.97%	75.5%
2022	0.067822%	8,671,631	9,703,286	89.37%	87.8%

(1) Information prior to 2014 is not available. The ESC will continue to present information for years available until a full ten-year trend is compiled.

(2) Amounts presented for each year were determined as of the ESC's measurement date, which is the prior fiscal year-end.

Fiscal Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	ESC's Covered Payroll	Contributions as a Percentage of Covered Payroll
2013	\$ 725,551	\$ (725,551)	\$ -	\$ 5,581,162	13.00%
2014	808,417	(808,417)	-	6,218,592	13.00%
2015	954,347	(954,347)	-	6,816,764	14.00%
2016	986,668	(986,668)	-	7,047,629	14.00%
2017	1,124,494	(1,124,494)	-	8,032,100	14.00%
2018	1,230,258	(1,230,258)	-	8,787,557	14.00%
2019	1,242,307	(1,242,307)	-	8,873,621	14.00%
2020	1,246,790	(1,246,790)	-	8,905,643	14.00%
2021	1,358,460	(1,358,460)	-	9,703,286	14.00%
2022	1,425,378	(1,425,378)	-	10,181,271	14.00%

See Notes to Required Supplementary Information.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**  
 Required Supplementary Information  
 Schedules of ESC's Proportionate Share of the Net OPEB Liability  
 and ESC OPEB Contributions  
 School Employees Retirement System of Ohio

Measurement Date Fiscal Year (1)(2)	ESC's Proportion of the Net OPEB Liability	ESC's Proportionate Share of the Net OPEB Liability	ESC's Covered Payroll	ESC's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
2017	0.323637%	\$ 9,224,851	\$ 9,285,021	99.35%	11.49%
2018	0.350075%	9,395,086	10,855,943	86.54%	12.46%
2019	0.395779%	10,979,989	14,391,741	76.29%	13.57%
2020	0.399328%	10,042,249	13,829,719	72.61%	15.57%
2021	0.413154%	8,979,179	15,706,114	57.17%	18.17%
2022	0.433010%	8,195,063	16,565,850	49.47%	24.08%

(1) Information prior to 2017 is not available. The ESC will continue to present information for years available until a full ten-year trend is compiled.

(2) Amounts presented for each year were determined as of the ESC's measurement date, which is the prior fiscal year-end.

Fiscal Year (3)	Contractually Required Contributions (4)	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	ESC's Covered Payroll	Contributions as a Percentage of Covered Payroll
2017	\$ 120,959	\$ (120,959)	\$ -	\$ 10,855,943	1.11%
2018	196,700	(196,700)	-	14,391,741	1.37%
2019	183,511	(183,511)	-	13,829,719	1.33%
2020	70,379	(70,379)	-	15,706,114	0.45%
2021	63,876	(63,876)	-	16,565,850	0.39%
2022	147,538	(147,538)	-	18,272,043	0.81%

(3) The ESC elected not to present information prior to 2017. The ESC will continue to present information for years available until a full ten-year trend is compiled.

(4) Includes Surcharge.

See Notes to Required Supplementary Information.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Required Supplementary Information

Schedules of ESC's Proportionate Share of the Net OPEB Liability/(Asset)  
and ESC OPEB Contributions

State Teachers Retirement System of Ohio

Measurement Date Fiscal Year (1)(2)	ESC's Proportion of the Net OPEB Liability/(Asset)	ESC's Proportionate Share of the Net OPEB Liability/(Asset)	ESC's Covered Payroll	ESC's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
2017	0.062300%	\$ 3,331,837	\$ 7,047,629	47.28%	37.3%
2018	0.068202%	2,660,984	8,032,100	33.13%	47.1%
2019	0.071593%	(1,150,464)	8,787,557	(13.09%)	176.0%
2020	0.070480%	(1,167,312)	8,873,621	(13.15%)	174.7%
2021	0.068080%	(1,196,513)	8,905,643	(13.44%)	182.1%
2022	0.067822%	(1,429,969)	9,703,286	(14.74%)	174.7%

(1) Information prior to 2017 is not available. The ESC will continue to present information for years available until a full ten-year trend is compiled.

(2) Amounts presented for each year were determined as of the ESC's measurement date, which is the prior fiscal year-end.

Fiscal Year (3)	Contractually Required Contributions (4)	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	ESC's Covered Payroll	Contributions as a Percentage of Covered Payroll
2017	\$ -	\$ -	\$ -	8,032,100	0.00%
2018	-	-	-	8,787,557	0.00%
2019	-	-	-	8,873,621	0.00%
2020	-	-	-	8,905,643	0.00%
2021	-	-	-	9,703,286	0.00%
2022	-	-	-	10,181,271	0.00%

(3) The ESC elected not to present information prior to 2017. The ESC will continue to present information for years available until a full ten-year trend is compiled.

(4) STRS allocated the entire 14% employer contribution rate toward pension benefits.

See Notes to Required Supplementary Information.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Required Supplementary Information

Notes to Required Supplementary Information

School Employees Retirement System of Ohio

Notes to Pension Information

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Changes of Benefit Terms

For measurement period 2017, the COLA was changed from a fixed 3.00% to a COLA that is indexed to CPI-W not greater than 2.50% with a floor of 0.0% beginning January 1, 2018. In addition, with the authority granted to the Board under Ohio House Bill 49, the Board enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

For measurement period 2018, with the authority granted to the Board under Ohio Senate Bill 8, the Board enacted a three-year COLA delay for future benefit recipients commencing on or after April 1, 2018.

Changes of Assumptions

For measurement period 2016, the assumed rate of inflation was reduced from 3.25% to 3.00%, the payroll growth assumption was reduced from 4.00% to 3.50%, the assumed real wage growth was reduced from 0.75% to 0.50%, the rates of withdrawal, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries, and disabled members were updated.

For measurement period 2020, the assumed rate of inflation was reduced from 3.00% to 2.40%, the assumed real wage growth was increased from 0.50% to 0.85%, the cost-of-living adjustments were reduced from 2.50% to 2.00%, the discount rate was reduced from 7.50% to 7.00%, the rates of withdrawal, compensation, participation, spouse coverage assumption, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries and disabled members were updated.

Notes to OPEB Information

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Changes of Benefit Terms

None noted.

Changes of Assumptions

For measurement period 2016, the assumed rate of inflation was reduced from 3.25% to 3.00%, the payroll growth assumption was reduced from 4.00% to 3.50%, the assumed real wage growth was reduced from 0.75% to 0.50%, the rates of withdrawal, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries, and disabled members were updated.

For measurement period 2020, the assumed rate of inflation was reduced from 3.00% to 2.40%, the assumed real wage growth was increased from 0.50% to 0.85%, the cost-of-living adjustments were reduced from 2.50% to 2.00%, the discount rate was reduced from 7.50% to 7.00%, the rates of withdrawal, compensation, participation, spouse coverage assumption, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries and disabled members were updated.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Required Supplementary Information

Notes to Required Supplementary Information

State Teachers Retirement System of Ohio

Notes to Pension Information

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Changes of Benefit Terms

For measurement period 2017, the COLA was reduced to zero.

Changes of Assumptions

For the measurement period 2017, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended June 30, 2016. Significant changes included a reduction of the discount rate from 7.75% to 7.45%, the inflation assumption was lowered from 2.75% to 2.50%, the payroll growth assumption was lowered to 3.00%, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation. The health and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

For measurement period 2021, the discount rate was adjusted to 7.00% from 7.45%.

Notes to OPEB Information

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Changes of Benefit Terms

For the measurement period 2017, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2019.

For the measurement period 2018, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For the measurement period 2019, there was no change to the claims cost process. Claims curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For measurement year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2021 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For measurement year 2021, the non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.10%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Required Supplementary Information

Notes to Required Supplementary Information

State Teachers Retirement System of Ohio

(continued)

Notes to OPEB Information (continued)

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Changes of Assumptions

For measurement year 2017, the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*, and the long-term expected rate of return was reduced from 7.75% to 7.45%. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trends were modified along with the portion of rebated prescription drug costs.

For measurement year 2018, the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74. Valuation year per capita health care costs were updated.

For measurement year 2021, the discount rate was adjusted to 7.00% from 7.45%.

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## **Supplementary Information**

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**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Schedule of Revenues, Expenditures and Changes in Fund  
Balance - Budget and Actual (Non-GAAP Budgetary Basis)

General Fund

Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance With Final Budget
<b>Revenues:</b>				
Contractual services	\$ 23,460,224	\$ 26,872,085	\$ 26,524,556	\$ (347,529)
Earnings on investments	10,320	17,094	17,094	-
Intergovernmental	1,422,278	1,478,003	1,478,003	-
Other local revenues	2,419,574	2,875,391	2,875,391	-
<b>Total revenues</b>	<u>27,312,396</u>	<u>31,242,573</u>	<u>30,895,044</u>	<u>(347,529)</u>
<b>Expenditures:</b>				
Current:				
Instruction:				
Regular	6,077,435	7,493,527	7,489,001	4,526
Special education	4,508,740	4,506,337	4,482,037	24,300
Support services:				
Pupil	7,790,383	8,365,466	8,306,808	58,658
Instructional staff	367,265	674,997	674,947	50
Governing Board	16,511	26,818	25,018	1,800
Administration	2,571,654	2,295,079	2,237,827	57,252
Fiscal	504,983	618,234	614,958	3,276
Operation and maintenance of plant	1,265,109	1,210,136	1,200,182	9,954
Pupil transportation	66,178	108,275	108,275	-
Central	2,403,274	2,238,968	2,214,148	24,820
Non-instructional services	1,233,673	1,591,951	1,589,051	2,900
Debt Service	207,109	207,109	207,109	-
<b>Total expenditures</b>	<u>27,012,314</u>	<u>29,336,897</u>	<u>29,149,361</u>	<u>187,536</u>
Excess revenues over expenditures	300,082	1,905,676	1,745,683	(159,993)
<b>Other financing sources (uses):</b>				
Advances in	1,265,000	1,727,305	1,727,305	-
Advances out	-	(1,998,800)	(1,998,800)	-
<b>Total other financing sources (uses):</b>	<u>1,265,000</u>	<u>(271,495)</u>	<u>(271,495)</u>	<u>-</u>
Change in fund balance	1,565,082	1,634,181	1,474,188	\$ (159,993)
Fund balance, beginning of year	9,626,029	9,626,029	9,626,029	
Prior year encumbrances appropriated	134,712	134,712	134,712	
Fund balance, end of year	<u>\$ 11,325,823</u>	<u>\$ 11,394,922</u>	<u>\$ 11,234,929</u>	

See accompanying notes to supplementary information.



**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Schedule of Revenues, Expenditures and Changes in Fund

Balance - Budget and Actual (Non-GAAP Budgetary Basis)

Federal Head Start Fund

Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance With Final Budget
<b>Revenues:</b>				
Intergovernmental	\$ 12,477,688	\$ 11,280,177	\$ 11,286,371	\$ 6,194
<b>Expenditures:</b>				
Current:				
Instruction:				
Special education	3,326,862	2,600,854	2,594,700	6,154
Support services:				
Pupil	3,773,750	3,690,150	3,675,048	15,102
Instructional staff	502,144	514,794	514,794	-
Administration	1,644,856	1,603,620	1,507,201	96,419
Fiscal	173,590	152,752	152,352	400
Operation and maintenance of plant	1,151,391	1,094,680	1,077,268	17,412
Central	38,532	35,072	35,072	-
Non-instructional services	2,057,444	1,827,136	1,827,136	-
<b>Total expenditures</b>	<u>12,668,569</u>	<u>11,519,058</u>	<u>11,383,571</u>	<u>135,487</u>
Excess (deficiency) of revenues over (under) expenditures	(190,881)	(238,881)	(97,200)	141,681
<b>Other financing sources (uses):</b>				
Advances in	-	99,000	99,000	-
Advances out	-	(51,000)	(51,000)	-
<b>Total other financing sources (uses):</b>	<u>-</u>	<u>48,000</u>	<u>48,000</u>	<u>-</u>
Change in fund balance	(190,881)	(190,881)	(49,200)	\$ 141,681
Fund balance, beginning of year	139,748	139,748	139,748	
Prior year encumbrances appropriated	51,133	51,133	51,133	
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 141,681</u>	

See accompanying notes to supplementary information.

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Schedule of Revenues, Expenditures and Changes in Fund

Balance - Budget and Actual (Non-GAAP Budgetary Basis)

Miscellaneous Special Revenue Fund

Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance With Final Budget
<b>Revenues:</b>				
Intergovernmental	\$ 3,379,725	\$ 2,496,823	\$ 2,496,823	\$ -
Other local revenues	3,480,754	2,807,826	2,807,826	-
<b>Total revenues</b>	<u>6,860,479</u>	<u>5,304,649</u>	<u>5,304,649</u>	<u>-</u>
<b>Expenditures:</b>				
Current:				
Instruction:				
Regular	-	76,663	76,663	-
Special education	58,544	261,735	261,735	-
Support services:				
Pupil	6,035,556	4,701,815	4,701,815	-
Administration	104,669	82,946	82,946	-
Operation and maintenance of plant	36	-	-	-
Central	190,255	231,156	231,156	-
Non-instructional services	77,949	85,525	85,525	-
<b>Total expenditures</b>	<u>6,467,009</u>	<u>5,439,840</u>	<u>5,439,840</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	393,470	(135,191)	(135,191)	-
<b>Other financing sources (uses):</b>				
Transfers in	-	71,768	71,768	-
Advances in	-	651,100	651,100	-
Transfers out	-	(71,768)	(71,768)	-
Advances out	(172,000)	(878,805)	(878,805)	-
<b>Total other financing sources (uses):</b>	<u>(172,000)</u>	<u>(227,705)</u>	<u>(227,705)</u>	<u>-</u>
Change in fund balance	221,470	(362,896)	(362,896)	\$ -
Fund balance, beginning of year	1,147,051	1,147,051	1,147,051	
Prior year encumbrances appropriated	85,747	85,747	85,747	
Fund balance, end of year	<u>\$ 1,454,268</u>	<u>\$ 869,902</u>	<u>\$ 869,902</u>	

See accompanying notes to supplementary information.

## BUTLER COUNTY EDUCATIONAL SERVICE CENTER

Notes to Supplementary Budgetary Information

Year Ended June 30, 2022

### Note A Budgetary Basis of Accounting

The ESC is no longer required under State statute to file budgetary information with the State Department of Education. However, the ESC's Board does follow the budgetary process for control purposes. This is done by adopting an annual appropriation resolution which is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the legal level of control. Appropriation amounts are as originally adopted, or as amended by the ESC through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the ESC during the current fiscal year. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated.

While the ESC is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

Certain funds accounted for as separate funds internally with legally adopted budgets (budget basis) do not meet definition of special revenue funds under GASB Statement No. 54 and were reported with the General Fund (GAAP basis).

Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).

Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).

Encumbrances are treated as expenditures for all funds (budget basis) rather than as restricted or assigned fund balance (GAAP basis).

The following tables summarize the adjustments necessary to reconcile the GAAP statements and the budgetary basis schedule:

	<u>General</u>	<u>Federal Head Start</u>	<u>Miscellaneous Special Revenue</u>
Net change in fund balance - GAAP Basis	\$ 2,194,773	\$ 183,981	\$ 131,473
Increase / (decrease):			
Due to inclusion of Public School Support Fund	(5,661)	-	-
Due to revenues	(602,670)	(521,708)	(110,942)
Due to expenditures	346,777	379,064	45,319
Due to other sources (uses)	(271,495)	48,000	(227,705)
Due to encumbrances	<u>(187,536)</u>	<u>(138,537)</u>	<u>(201,041)</u>
Net change in fund balance - Budget Basis	<u>\$ 1,474,188</u>	<u>\$ (49,200)</u>	<u>\$ (362,896)</u>

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Schedule of Expenditures of Federal Awards

Year Ended June 30, 2022

<u>Federal Grantor/Program Title</u>	<u>Pass-through Entity Number</u>	<u>Federal AL Number</u>	<u>Passed through to Subrecipients</u>	<u>Federal Revenues</u>	<u>Federal Expenditures</u>
<b>U.S. Department of Agriculture:</b>					
<i>(Passed through Ohio Department of Education)</i>					
Child Care and Adult Care Food Program	2021	10.558	\$	12,312	12,312
Child Care and Adult Care Food Program	2022	10.558		<u>635,555</u>	<u>635,555</u>
Total U.S. Department of Agriculture				<u>647,867</u>	<u>647,867</u>
<b>U.S. Department of Health and Human Services:</b>					
<i>(Passed through Ohio Department of Mental Health and Addiction Services)</i>					
Comprehensive Community Mental Health Services for Children with Serious Emotional Disturbances (SED)	2100400	93.104	<u>441,917</u>	<u>736,614</u>	<u>640,867</u>
			<u>441,917</u>	<u>736,614</u>	<u>640,867</u>
Child Abuse and Neglect State Grants	n/a	93.669		84,681	75,847
Child Abuse and Neglect State Grants	n/a	93.669		<u>-</u>	<u>37,698</u>
				<u>84,681</u>	<u>113,545</u>
<i>(Passed through Ohio Department of Health)</i>					
Maternal, Infant and Early Childhood Home Visiting	00950011MH0122	93.870		<u>90,511</u>	<u>172,665</u>
COVID-19 - Head Start - CARES Act	n/a	93.600		237,904	236,904
COVID-19 - Head Start - American Rescue Plan	n/a	93.600		398,458	398,501
Head Start	n/a	93.600		<u>10,428,560</u>	<u>10,387,010</u>
Head Start cluster				<u>11,064,922</u>	<u>11,022,415</u>
Substance Abuse and Mental Health Services Projects of Regional and National Significance	n/a	93.243		138,365	138,365
Substance Abuse and Mental Health Services Projects of Regional and National Significance	n/a	93.243		<u>112,033</u>	<u>121,367</u>
				<u>250,398</u>	<u>259,732</u>
Total U.S. Department of Health and Human Services			<u>441,917</u>	<u>12,227,126</u>	<u>12,209,224</u>
<b>U.S. Department of Education:</b>					
<i>(Passed through Ohio Department of Developmental Disabilities)</i>					
Special Education - Grants for Infants and Families (Help Me Grow)	H181A190024	84.181		<u>4,663</u>	<u>4,663</u>
<i>(Passed through Ohio Department of Education)</i>					
English Language Acquisition State Grants	S365A220035	84.365		<u>123,555</u>	<u>122,485</u>
COVID-19 Governors Emergency Education Relief Fund	S425C200035	84.425C		314,593	704,759
COVID-19 Governors Emergency Education Relief Fund	S425C210035	84.425C		62,669	74,999
COVID-19 Governors Emergency Education Relief Fund	S425U210035	84.425U		-	11,497
COVID-19 Elementary and Secondary School Emergency Relief Fund	S425D200035	84.425D		60,746	72,990
COVID-19 Elementary and Secondary School Emergency Relief Fund	S425D210035	84.425D		<u>160,500</u>	<u>160,500</u>
				<u>598,508</u>	<u>1,024,745</u>
Title I Grants to Local Educational Agencies (Title I Delinquent)	S010A220035	84.010		<u>170,262</u>	<u>178,339</u>
Supporting Effective Instruction State Grants	S010A220035	84.367		<u>7,353</u>	<u>7,353</u>
Total U.S. Department of Education				<u>904,341</u>	<u>1,337,585</u>
Total Federal Awards			\$	<u>441,917</u>	<u>13,779,334</u>
				<u>14,194,676</u>	

**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

Schedule of Expenditures of Federal Awards (continued)

Year Ended June 30, 2022

**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS:**

**NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the Butler County Educational Service Center (the "Center") under programs of the federal government for the year ended June 30, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"). Because the Schedule presents only a selected portion of the operations of the Center, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Center.

**NOTE B - SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Center has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

**NOTE C - MATCHING REQUIREMENTS**

Certain federal programs require the Center contribute non-federal funds (matching funds) to support the federally-funded programs. The Center has complied with the matching requirements. The expenditures of non-federal matching funds is not included on the schedule.

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS****INDEPENDENT AUDITORS' REPORT**

To the Governing Board  
Butler County Educational Service Center:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Butler County Educational Service Center ("Service Center") as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Service Center's basic financial statements, and have issued our report thereon dated December 6, 2022, wherein we noted the Service Center adopted Governmental Accounting Standards Board Statement No. 87, *Leases*.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Service Center's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Service Center's internal control. Accordingly, we do not express an opinion on the effectiveness of the Service Center's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Service Center's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Service Center's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Service Center's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Clark, Schaefer, Hackett & Co.*

Cincinnati, Ohio  
December 6, 2022

**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND  
ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE****INDEPENDENT AUDITORS' REPORT**

To the Governing Board  
Butler County Educational Service Center:

**Report on Compliance for Each Major Federal Program*****Opinion on Each Major Federal Program***

We have audited Butler County Educational Service Center's ("Service Center") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Service Center's major federal programs for the year ended June 30, 2022. The Service Center's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Service Center complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Service Center and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Service Center's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Service Center's federal programs.



## ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and to express an opinion on the Service Center's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Service Center's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Service Center's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Service Center's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Service Center's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Clark, Schaefer, Hackett & Co.*

Cincinnati, Ohio  
December 6, 2022

**Butler County Educational Service Center**  
 Schedule of Findings and Questioned Costs  
 Year Ended June 30, 2022

**Section I - Summary of Auditors' Results**

**Financial Statements**

Type of auditors' report issued :	unmodified
Internal control over financial reporting:	
• Material weakness(es) identified?	no
• Significant deficiency(ies) identified not considered to be material weaknesses?	none reported
Noncompliance material to financial statements noted?	no

**Federal Awards**

Internal Control over major programs:	
• Material weakness(es) identified?	no
• Significant deficiency(ies) identified not considered to be material weaknesses?	none reported

Type of auditors' report issued on compliance for major programs: unmodified

Any audit findings that are required to be reported in accordance with 2 CFR 200.516(a)? no

Identification of major programs:

*ALN 84.425 – Elementary and Secondary School and Emergency Relief*  
*ALN 93.600 – Head Start*

Dollar threshold to distinguish between Type A and Type B Programs: \$750,000

Auditee qualified as low-risk auditee? yes

**Section II - Financial Statement Findings**

None

**Section III – Federal Award Findings and Questioned Costs**

None

**Section IV – Schedule of Prior Year Findings**

None

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# OHIO AUDITOR OF STATE KEITH FABER



**BUTLER COUNTY EDUCATIONAL SERVICE CENTER**

**BUTLER COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 1/10/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)