



OHIO AUDITOR OF STATE  
**KEITH FABER**





**JEFFERSON COUNTY GENERAL HEALTH DISTRICT  
JEFFERSON COUNTY  
DECEMBER 31, 2022**

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**INDEPENDENT AUDITOR'S REPORT**

Jefferson County General Health District  
Jefferson County  
500 Market Street, 6<sup>th</sup> Floor  
Steubenville, Ohio 43952

To the Board of Directors:

***Report on the Audit of the Financial Statements***

***Unmodified and Adverse Opinions***

We have audited the financial statements of the Jefferson County General Health District, Jefferson County, Ohio (the District), which comprises the cash balances, receipts and disbursements for each governmental and proprietary fund type as of and for the year ended December 31, 2022, and the related notes to the financial statements.

***Unmodified Opinion on Regulatory Basis of Accounting***

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental and proprietary fund type as of and for the year ended December 31, 2022, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit, described in Note 2.

***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District, as of December 31, 2022, or the changes in financial position or, where applicable, cash flows thereof for the year then ended.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 2 of the financial statements, the financial statements are prepared by the District on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

***Emphasis of Matter***

As discussed in Note 12 to the December 31, 2022 financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.

- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 24, 2023, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

May 24, 2023

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**Jefferson County General Health District**  
*Jefferson County*  
**Combined Statement of Receipts, Disbursements**  
*and Changes in Fund Balances (Regulatory Cash Basis)*  
**All Governmental Fund Types**  
*For the Year Ended December 31, 2022*

	General	Special Revenue	Combined Total
<b>Cash Receipts</b>			
Charges for Services	\$302,122		302,122
Fines, Licenses and Permits		\$226,049	226,049
Intergovernmental:			
Apportionments	221,572		221,572
Grants		637,049	637,049
Other	168,103		168,103
Other Fees		1,273,301	1,273,301
Contract Services	125,093		125,093
Donations	25,207		25,207
Medicare	6,157		6,157
Miscellaneous	2,012	210	2,222
<i>Total Cash Receipts</i>	<u>850,266</u>	<u>2,136,609</u>	<u>2,986,875</u>
<b>Cash Disbursements</b>			
Current:			
Health:			
Salaries	305,738	532,477	838,215
Purchased and Contracted Services		23,580	23,580
Supplies and Materials	35,015	30,985	66,000
Travel	617	1,580	2,197
Certifications	97,758		97,758
Utilities and Rentals	2,459	3,047	5,506
Public Employees Retirement	42,119	72,051	114,170
Hospitalization	74,162	123,157	197,319
Medicare	4,365	7,533	11,898
Social Security	298		298
Other	73,730	1,165,629	1,239,359
<i>Total Cash Disbursements</i>	<u>636,261</u>	<u>1,960,039</u>	<u>2,596,300</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>214,005</u>	<u>176,570</u>	<u>390,575</u>
<b>Other Financing Receipts (Disbursements)</b>			
Transfers In	380,262	30,000	410,262
Transfers Out		(311,714)	(311,714)
Advances In	1,500	81,000	82,500
Advances Out	(127,000)		(127,000)
<i>Total Other Financing Receipts (Disbursements)</i>	<u>254,762</u>	<u>(200,714)</u>	<u>54,048</u>
<i>Net Change in Fund Cash Balances</i>	468,767	(24,144)	444,623
<i>Fund Cash Balances, January 1</i>	<u>61,958</u>	<u>929,343</u>	<u>991,301</u>
<i>Fund Cash Balances, December 31</i>	<u>\$530,725</u>	<u>\$905,199</u>	<u>\$1,435,924</u>

See accompanying notes to the basic financial statements

**Jefferson County General Health District**  
*Jefferson County*  
**Combined Statement of Receipts, Disbursements**  
*and Changes in Fund Balances (Regulatory Cash Basis)*  
**Proprietary Fund Type**  
*For the Year Ended December 31, 2022*

	Proprietary Fund Type
	Enterprise
<b>Operating Cash Receipts</b>	
Charges for Services	\$896
Fines, Licenses and Permits	191,775
Appraisal Fees	33,484
Miscellaneous	33
	226,188
<i>Total Operating Cash Receipts</i>	<i>226,188</i>
<b>Operating Cash Disbursements</b>	
Personal Services	171,726
Purchased and Contract Services	5,723
Supplies and Materials	412
Travel	4,308
Certifications	19,154
Utilities and Rentals	418
Public Employees Retirement	23,984
Hospitalization	61,694
Medicare	2,393
Other	15,529
	305,341
<i>Total Operating Cash Disbursements</i>	<i>305,341</i>
<i>Operating Income (Loss)</i>	<i>(79,153)</i>
<b>Non-Operating Receipts (Disbursements)</b>	
Intergovernmental Receipts	97,728
Principal Retirement	(13,242)
Interest and Other Fiscal Charges	(1,106)
	83,380
<i>Total Non-Operating Receipts (Disbursements)</i>	<i>83,380</i>
<i>Income (Loss) before Transfers and Advances</i>	<i>4,227</i>
Transfers Out	(98,548)
Advances In	44,500
	(49,821)
<i>Net Change in Fund Cash Balances</i>	<i>(49,821)</i>
<i>Fund Cash Balances, January 1</i>	<i>162,676</i>
	112,855
<i>Fund Cash Balances, December 31</i>	<i>\$112,855</i>

*See accompanying notes to the basic financial statements*

**Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2022*

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**Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Jefferson County General Health District, Jefferson County, (the District) as a body corporate and politic. A five-member Board and a Health Commissioner govern the District. The District's services include communicable disease investigations, immunization clinics, inspections, public health nursing services, and the District issues health-related licenses and permits.

The District's management believes these financial statements present all activities for which the District is financially accountable.

**Note 2 – Summary of Significant Accounting Policies**

***Basis of Presentation***

The District's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for the proprietary fund type organized on a fund type basis.

***Fund Accounting***

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are presented below:

***General Fund*** - The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

***Special Revenue Funds*** – These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The District had the following significant Special Revenue Funds:

***Construction Demolition and Debris Disposal Fund*** – This fund is established to account for receipts of tipping fees to be used for the sole purposes as defined by O.R.C. 3714.07(4).

***Women, Infants, and Children (WIC) Fund*** – This is a Federal grant fund that accounts for the Special Supplemental Nutrition Program.

***Enterprise Funds*** – These funds account for operations that are similar to private business enterprises where management intends to recover the significant costs of providing certain goods or services through user charges. The District had the following significant enterprise funds:

***Food Service Fund*** – This fund receives revenues related to food service licenses. It accounts for the cost of providing various services including site inspections.

**Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2022*

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***Environmental Health Fund*** – This fund receives fees for licenses and permits relating to sewage systems. It accounts for the cost of providing various services including site inspections.

***Basis of Accounting***

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

***Budgetary Process***

The Ohio Revised Code requires the District to budget each fund annually.

***Appropriations*** – Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The District Board must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

***Estimated Resources*** – Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

***Encumbrances*** – The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled and re-appropriated in the subsequent year.

A summary of 2022 budgetary activity appears in Note 3.

***Capital Assets***

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

***Accumulated Leave***

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

**Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2022*

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***Leases***

The District is the lessee in two leases (as defined by GASB 87) related to vehicles and other equipment under noncancelable leases. Lease disbursements are recognized when they are paid.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

***Non-spendable*** – The District classifies assets as *non-spendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, non-spendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the District and the non-spendable portion of the corpus in permanent funds.

***Restricted*** – Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

***Committed*** – The Board can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

***Assigned*** – Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

***Unassigned*** – Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 11.

**Jefferson County General Health District**  
*Jefferson County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2022*

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**Note 3 – Budgetary Activity**

Budgetary activity for the year ending December 31, 2022, follows:

2022 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	933,437	1,230,528	297,091
Special Revenue	2,350,654	2,166,610	(184,044)
Enterprise	396,413	323,917	(72,496)2
<b>Total</b>	<b>3,680,504</b>	<b>3,721,055</b>	<b>40,551</b>

  

2022 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	670,516	636,261	34,255
Special Revenue	2,028,955	2,271,753	(242,798)
Enterprise	339,105	418,237	(79,132)
<b>Total</b>	<b>3,038,576</b>	<b>3,326,251</b>	<b>(287,675)</b>

**Note 4 – Deposits and Investments**

As required by the Ohio Revised Code, the Jefferson County Treasurer is custodian for the District’s deposits. The County’s deposit and investment pool holds the District’s assets, valued at the Treasurer’s reported carrying amount.

**Note 5 – Intergovernmental Funding**

The County apportions the excess of the District’s appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts.

**Note 6 – Interfund Balances**

Outstanding advances at December 31, 2022, consisted of \$127,000 advanced to the following funds to provide working capital for operations or projects.

**Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2022*

<b>Advance Out</b>	<b>Amount</b>		<b>Advance In</b>	<b>Amount</b>
General	\$ 1,500		BCMh (Gen)	\$ 1,500
General	\$ 37,000		Sewage (Enterprise)	\$ 37,000
General	\$ 1,500		Swimming Pools (Enterprise)	\$ 1,500
General	\$ 4,000		Parks & Camps (Enterprise)	\$ 4,000
General	\$ 2,000		Tattoo (Enterprise)	\$ 2,000
General	\$ 15,000		Solid Waste (Spec. Rev.)	\$ 15,000
General	\$ 14,000		Rad-X (Spec. Rev.)	\$ 14,000
General	\$ 38,500		PHWF (Spec. Rev.)	\$ 38,500
General	\$ 12,000		Covid Needs CN 22 (Spec. Rev.)	\$ 12,000
General	\$ 1,500		Confinement Facilities CF 23 (Spec. Rev.)	\$ 1,500
<b>TOTAL</b>	<b>\$127,000</b>			<b>\$127,000</b>

In addition to the above advances, Interfund Transfers were made from various Special Revenue and Enterprise Funds to the General Fund upon the approval of the Jefferson County Tax Commission. These interfund transfers were made to properly return expenses that were paid initially from the General Fund in prior years but should have been paid from the various Special Revenue and Enterprise Funds.

**Note 7 – Risk Management**

***Commercial Insurance***

The District is covered as part of Jefferson County’s insurance coverage. County officials entered into an agreement with the County Risk Sharing Authority (CORSA), in conjunction with the County Commissioners Association of Ohio, to provide insurance coverage on property, buildings, vehicles, and equipment through a self-insurance program. Real property and contents are 100% insured.

The County Risk Sharing Authority, Inc. (CORSA) is a public entity shared risk pool among forty-one counties. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self Insurance program, a primary group and Excess Insurance/Self Insurance and Risk Management Program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage’s provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials’ error and omissions liability insurance.

**Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2022*

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Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of certificates. The County does not have an equity interest in or a financial responsibility.

***Worker's Compensation***

The District is covered through the County's workers' compensation program provided by the state of Ohio. Beginning in 2015, the County participated in the County Commissioners Association of Ohio (CCAO) Workers' Compensation Group Retrospective Rating Program (Program), an insurance purchasing pool.

The Program is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The participating Counties continue to pay their own individual premiums and have the opportunity to receive retrospective premium adjustments based upon the combined performance of the group. Depending on that performance, the participating employers can receive either a premium refund or assessment. Employers will pay experience – or base rated premium under the same terms as if they were not in a retro group. The total premium for the entire group is the standard premium of the group. The standard premium serves as the benchmark that is adjusted up and down retroactively. In order to allocate the savings derived by formation of the Program, the Program's executive committee annually calculates the group-retrospective premium based on developed incurred claim losses for the whole group. The new premium is compared to the standard premium. If the retrospective premium is lower than the standard premium, a refund will be distributed to the employers of the group. If the retrospective premium is higher, an assessment will be charged to each participant. Participation in the Program is limited to counties that can meet the Program's selection criteria.

**Note 8 – Debt**

Debt outstanding at December 31, 2022 was as follows:

<b>Principal</b>	<b>Item</b>	<b>Description</b>	<b>Interest Rate</b>
\$11,631	Vehicle	Ford Eco Sport and Ford F 150	5.75%
\$4,688	Equipment	Pitney Bowes SendPro C Lite Postage Meter	0.197%



**Jefferson County General Health District**

*Jefferson County*

*Notes to the Financial Statements*

*For the Year Ended December 31, 2022*

The General Health District entered into a lease-purchase agreement for a 2019 Ford Eco Sport and a 2019 Ford F-150 for 48 months. The 48<sup>th</sup> payment in the amount of \$1 will be due and after payment is made, both vehicles will be owned by the District.

The vehicles will be used for transportation while conducting food service inspections. In addition, the District entered in to a fair market value lease agreement for 63 months for a Pitney Bowes postage meter.

At lease end, the District has the option to enter into a new lease, purchase the equipment “as is, where is” for its fair market value; or return the equipment.

Amortization of the above debt, including interest, is scheduled as follows:

<b>Year Ending December 31</b>	<b>Description</b>	<b>Amount</b>	<b>Fund Paid From</b>
2023	2019 Ford Eco Sport & 2019 Ford F150	\$ 11,939	Food Service
2023	Pitney Bowes SendPro C Lite Postage Meter	\$ 942	General & Several Special Revenue and Enterprise Funds
2024	Pitney Bowes SendPro C Lite Postage Meter	\$ 942	General & Several Special Revenue and Enterprise Funds
2025	Pitney Bowes SendPro C Lite Postage Meter	\$ 942	General & Several Special Revenue and Enterprise Funds
2026	Pitney Bowes SendPro C Lite Postage Meter	\$ 942	General & Several Special Revenue and Enterprise Funds
2027	Pitney Bowes SendPro C Lite Postage Meter	\$ 942	General & Several Special Revenue and Enterprise Funds

**Note 9 – Defined Benefit Pension Plans**

***Ohio Public Employees Retirement System (OPERS)***

District employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan’s benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% percent of their gross salaries, and the District contributed an amount equaling 14% percent of participants’ gross salaries. The District has paid all contributions required through December 31, 2022.

**Jefferson County General Health District**  
*Jefferson County*  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2022*

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***Social Security***

Four of the five District Board members contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

The Board of Health members contributed 6.2 percent of their gross salaries. The District contributed an amount equal to 6.2 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2022.

**Note 10 – Postemployment Benefits**

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, that includes multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the traditional pension plan and combined plan was zero (0) percent during calendar year 2022. The portion of employer contributions allocated to health care for members in the member-directed plan was four (4) percent during calendar year 2022.

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

**Note 11 – Fund Balances**

Included in fund balance are amounts the District cannot spend, including the balance of unclaimed monies, which cannot be spent for five years and the unexpendable corpus of the permanent funds. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the District did not have any outstanding encumbrances.

The fund balance of special revenue funds is either restricted or committed. These restricted and committed amounts in the special revenue funds would include the outstanding encumbrances.

**Note 12 – Covid-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021, while the national state of emergency continues. During 2022, the District received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. The impact on the District's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

# OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
(800) 282-0370

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Jefferson County General Health District  
Jefferson County  
500 Market Street, 6<sup>th</sup> Floor  
Steubenville, Ohio 43952

To the Board of Directors:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the cash balances, receipts, and disbursements for each governmental and proprietary fund type as of and for the year ended December 31, 2022 and the related notes to the financial statements of the Jefferson County General Health District, Jefferson County, (the District) and have issued our report thereon dated May 24, 2023, wherein we noted the District followed financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit. We noted the financial impact of COVID-19 and the ensuing emergency measures may impact subsequent periods of the District.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

May 24, 2023



# JEFFERSON COUNTY General Health District

— Prevent. Promote. Protect. —

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

DECEMBER 31, 2022

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2015-001	<b>Material Weakness- Accurate Posting of Transactions</b>	Partially Corrected	Re-Issued in the management letter
2019-001	<b>Noncompliance – Expenditures Exceeding Appropriations</b>	Partially Corrected	Re-Issued in the management letter
2021-001	<b>Noncompliance &amp; Material Weakness – Finding for Recovery – Annette Stewart</b>	No Longer Warranting Further Action	Finding Not Repaid but is not part of the current audit opinion.
2021-002	<b>Noncompliance – Negative Fund Balances</b>	Fully Corrected	
2021-005	<b>Noncompliance &amp; Material Weakness – UG Policies 2 CFR Section 200.303</b>	Fully Corrected	
2021-006	<b>Noncompliance &amp; Material Weakness – 2 CFR Section 200.302(a)</b>	Fully Corrected	
2021-007	<b>Noncompliance &amp; Material Weakness – OGAAP Section E-2.1</b>	Fully Corrected	

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# OHIO AUDITOR OF STATE KEITH FABER



**JEFFERSON COUNTY GENERAL HEALTH DISTRICT**

**JEFFERSON COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 6/20/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)