



# Ohio & Fire Pension Police Fund

2022 ANNUAL  
COMPREHENSIVE  
FINANCIAL REPORT  
FOR YEAR ENDED DECEMBER 31, 2022



## **2022 Annual Comprehensive Financial Report**

For year ended Dec. 31, 2022

*Prepared through the combined efforts of OP&F staff*

### **Prudence • Integrity • Empathy**

*Securing the future for Ohio's police and firefighters*

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Columbus, Ohio 43215

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OHIO AUDITOR OF STATE  
KEITH FABER



88 East Broad Street  
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IPAReport@ohioauditor.gov  
(800) 282-0370

Members of the Board  
Ohio Police and Fire Pension Fund  
140 East Town Street  
Columbus, OH 43215

We have reviewed the *Independent Auditor's Report* of the Ohio Police and Fire Pension Fund, Franklin County, prepared by RSM US LLP, for the audit period January 1, 2022 through December 31, 2022. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Ohio Police and Fire Pension Fund is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

July 24, 2023

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# 2022

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR YEAR ENDED DEC. 31, 2022

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*PREPARED THROUGH THE COMBINED EFFORTS OF OHIO POLICE & FIRE PENSION FUND STAFF*

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# INTRODUCTION

2022 ANNUAL COMPREHENSIVE FINANCIAL REPORT



**BOARD OF TRUSTEES**

**ADMINISTRATIVE STAFF**

**PROFESSIONAL CONSULTANTS**

**AWARDS**

**LETTER OF TRANSMITTAL**

**DEMOGRAPHICS AND ECONOMIC IMPACT**

## BOARD OF TRUSTEES



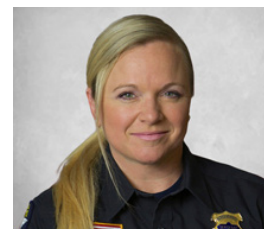
**Robert E. Britt, II**



**Marco J. Miller**



**Stephen A. Corvi**



**Tanya S. Czack**



**John R. Deal**



**Mark E. Drum**



**J. David Heller**



**Charles O. Moore**



**Karin Maloney Stifler**

### ABOUT THE BOARD OF TRUSTEES

Ohio law provides for the Ohio Police & Fire Pension Fund (OP&F) Board of Trustees to be comprised of nine members. There are six employee members elected to four-year terms by their respective member groups: two active representatives of police departments, two active representatives of fire departments, one retired police officer and one retired firefighter. The Board of Trustees also includes three statutory members. Each statutory member – one appointed by the Governor of Ohio, one by the Ohio Treasurer of State and one appointed jointly by the Ohio Senate President and the Ohio Speaker of the House – must have professional investment expertise.

The OP&F Board of Trustees appoints the Executive Director, an actuary and other advisors necessary for the transaction of business. By law, the Ohio Treasurer of State is custodian of OP&F's funds. The Board of Trustees meets monthly, except for two months each year. In 2022, the Board of Trustees did not meet in the month of July and November. In 2023, the Board of Trustees will not meet in the months of March, July and November. The Board of Trustees receives no compensation, but is reimbursed for necessary expenses.

### BOARD OF TRUSTEE MEMBERS

**Robert E. Britt, II, Chair**

Toledo Police

**Marco J. Miller, Chair-Elect**

Retired, Columbus Fire

**Stephen A. Corvi**

Columbus Fire

**Tanya S. Czack**

Parma Heights Police

**John R. Deal**

Cincinnati Fire

**Mark E. Drum**

Retired, Delaware Police

**J. David Heller**

Investment Expert Member, appointed by the Ohio Senate and the Ohio House of Representatives

**Charles O. Moore**

Investment Expert Member, appointed by the Governor of Ohio

**Karin Maloney Stifler**

Investment Expert Member, appointed by the Ohio Treasurer of State



## ADMINISTRATIVE STAFF



(L-R): Scott Miller, Caren Sparks, Brian O'Brien, Mary Beth Foley, Ted Hall, Keisha Proctor, Jennifer Harville, Pam Vest-Boratyn, David Graham, John Danish

### EXECUTIVE STAFF

**Mary Beth Foley**

Executive Director

**Pamela Vest-Boratyn**

Deputy Executive Director

**John J. Danish**

General Counsel

**Brian C. O'Brien**

Information Technology Solutions Director

**Theodore G. Hall**

Chief Investment Officer

**Jennifer L. Harville**

Member Services Director

**Scott K. Miller**

Chief Financial Officer

**Caren R. Sparks**

Chief Audit Executive/Privacy and Ethics Officer

**Keisha D. Proctor**

Human Resources Director

**David B. Graham**

Communications Director

### PROFESSIONAL CONSULTANTS

(NOT PICTURED)

**Actuary**

Cavanaugh Macdonald Consulting, LLC

**Legal Counsel**

Ohio Attorney General, the Honorable Dave Yost

**Custodian of OP&F's Funds**

Ohio Treasurer of State, Robert Sprague

**Custodial Banks**

The Huntington National Bank - Domestic  
Northern Trust - International

**Independent Accountants**

RSM US LLP

(Under contract with the Ohio Auditor of State)

**Health Care**

Alight Retiree Health Solutions

**Medical Advisors**

Joel S. Steinberg, M.D.

OP&F Board Medical Advisor

James B. Talmage, M.D.

Disability Evaluation Panel Medical Advisor

**Investment Consultants and Money Managers**

(See Page 65)

**Schedule of Brokers' Fees Paid**

(See Page 67)

# AWARDS

*OP&F has been recognized by financial experts for their commitment to the highest possible fiscal standards. OP&F is honored to have been recognized with the following:*



## 2021 CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

For 33 years, the Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to OP&F for its Annual Comprehensive Financial Report. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report that satisfies both generally accepted accounting principles and applicable legal requirements.



## 2022 DISTINGUISHED BUDGET PRESENTATION AWARD

OP&F was again recognized by GFOA’s Distinguished Budget Presentation Award in 2022, representing the 21st consecutive year OP&F has achieved this distinction. OP&F has received the award annually since 2002. The GFOA established the Distinguished Budget Presentation Awards Program (Budget Awards Program) in 1984 to encourage and assist state and local governments to prepare budget documents of the very highest quality that reflect both the guidelines established by the National Advisory Council on State and Local Budgeting and the GFOA’s best practices on budgeting and then to recognize individual governments that succeed in achieving that goal.



## 2021 AWARD FOR OUTSTANDING ACHIEVEMENT IN POPULAR ANNUAL FINANCIAL REPORTING

For 21 years, the GFOA has awarded a Certificate of Outstanding Achievement in Popular Annual Financial Reporting to OP&F for its Popular Annual Financial Report. This award is a prestigious national award recognizing conformance with the highest standards of creativity, presentation, understandability and reader appeal for preparation of governmental popular reports.



## 2022 PUBLIC PENSION STANDARDS AWARD

Awarded to OP&F by the Public Pension Coordinating Council (PPCC). OP&F has received the award annually since 2009. This award recognizes OP&F’s professional standards attained for administration. The PPCC’s standards were established in 2002 to promote excellence in pension plan design and administration. These standards serve as a benchmark by which to measure current practices of defined benefit plans.



## LETTER OF TRANSMITTAL



140 East Town Street / Columbus, Ohio 43215-5164 / Tel. (614) 228-2975 / www.op-f.org

June 30, 2023

Dear Chair and Members of the Board of Trustees:

We are pleased to submit to you the Annual Comprehensive Financial Report (ACFR) of the Ohio Police & Fire Pension Fund (OP&F) for the fiscal year ending Dec. 31, 2022. OP&F's management is responsible for the accuracy of the data presented here, as well as the completeness and fairness of the presentation. This ACFR was prepared to aid interested parties in assessing OP&F's financial status on Dec. 31, 2022 and its results for the year then ended.

### **ACCOUNTING SYSTEM AND INTERNAL CONTROLS**

The financial statements were prepared in accordance with accounting principles generally accepted in the United States of America (U.S.) applicable to governmental units, including the pronouncements of the Governmental Accounting Standards Board (GASB). Additional information on OP&F's significant accounting policies is contained in the Notes to the Basic Financial Statements in the Financial Section.

Management is responsible for establishing and maintaining an effective internal control structure designed to ensure that the assets of OP&F are protected from loss, theft, or misuse; and to ensure that adequate accounting data is compiled to allow for the preparation of Basic Financial Statements in conformity with accounting principles generally accepted in the U.S. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that:

- (1) the cost of a control should not exceed the benefits likely to be derived; and
- (2) the valuation of costs and benefits requires estimates and judgments by management.

Management believes its internal control structure meets these objectives.

### **OP&F HISTORY AND OVERVIEW**

OP&F is a cost-sharing, multiple-employer public employee retirement system and was created by the Ohio General Assembly in 1965, replacing 454 separate local police and firefighter relief and pension funds in Ohio. OP&F began operating as a statewide retirement fund on Jan. 1, 1967. On that date, the local pension funds transferred their assets and liabilities to OP&F. Assets transferred to OP&F totaled approximately \$75 million, while OP&F's actuary computed the liabilities accrued up to 1966 at approximately \$490 million. Employers are paying the remaining unfunded accrued liability, which began in 1969, over a 67-year period. As of Dec. 31, 2022, the balance totaled nearly \$16.1 million.

OP&F provides pension, disability, deferred retirement option plan (DROP) and health care stipend benefits to qualified members. In addition, OP&F provides survivor benefits, death benefits and health care stipend benefits for eligible survivors, spouses, children and dependent parents. Please refer to the Plan Summary in the Actuarial Section for further information on plan benefits.

Membership in OP&F is mandatory under Ohio law for all full-time police officers employed by Ohio municipalities and appointed under the required statutory provisions. Membership is also mandatory for all full-time firefighters employed by Ohio municipalities, townships (fire only), villages, joint fire districts or other political subdivisions. In order to become a member of OP&F, a full-time firefighter is required to satisfactorily complete or have satisfactorily completed a firefighter training course approved under former Section 3303.07, Section 4765.55, or conducted under Section 3737.33 of the Ohio Revised Code (ORC). The table below is a tabulation of current participating employers at Dec. 31, 2022:

#### **PARTICIPATING EMPLOYERS**

	<b>Police</b>	<b>Fire</b>	<b>Total</b>
Municipalities	250	205	455
Townships	–	190	190
Villages	281	42	323
<b>TOTAL</b>	<b>531</b>	<b>437</b>	<b>968</b>

#### **FINANCIAL OVERVIEW**

OP&F receives virtually all of its funds from the following sources: investment earnings, employer contributions, member contributions, state subsidies and reimbursements. Additions to the fiduciary net position were negative \$1,185.5 million in 2022 which included contributions received from employers and members as well as depreciation on investments due to a negative return of 8.73%.

Overall contributions increased by \$52.9 million or 5.9% in 2022. This increase is due to an increase in member and employer contributions and is offset slightly by the decrease in state subsidies.

The statutory employer contribution rate remained unchanged from the prior year at 19.5% for police employers and 24.0% for fire employers. The statutory member contribution rate also remained unchanged from the prior year at 12.25% for both police and fire members. Both member and employer contributions are due monthly.

Statutory penalties are assessed if payments and/or the member contribution reports are received late and if a pre-employment physical is received late. It is OP&F's goal to help employers avoid penalty situations through employer education, courtesy reminders and online tools. OP&F offers employers the ability to report electronically using OP&F's secured Employer Self-Serve Web and to pay electronically using the online Automated Clearing House (ACH) payment options. OP&F will continue promoting these options and train employers on how to use them.

<b>Additions to Fiduciary Net Position</b> (dollars in millions)	<b>2022</b>	
	<b>Amount</b>	<b>Percent</b>
Net Investment Loss	\$(2,128.5)	179.5%
Contributions	942.0	(79.4)%
Other Additions	1.0	(0.1)%
<b>TOTAL ADDITIONS</b>	<b>\$(1,185.5)</b>	<b>100.0%</b>

<b>Deductions to Fiduciary Net Position</b> (dollars in millions)	<b>2022</b>	
	<b>Amount</b>	<b>Percent</b>
Benefits	\$1,621.4	97.6%
Refund of Member Contributions	26.6	1.6%
Administrative Expenses	12.9	0.8%
<b>TOTAL DEDUCTIONS</b>	<b>\$1,660.9</b>	<b>100.0%</b>

Benefit payments represent the largest deduction and usage of the additions to fiduciary net position. In 2022, OP&F experienced:

- A 6.1% increase in service retirement benefits. This increase is due to a cost-of-living allowance (COLA) for eligible benefit recipients and a 3.7% increase in the number of service retirees receiving pension benefits.
- A 1.9% increase in the amount of health care benefit payments. This increase is due to an increase in the amount of stipend benefits paid to members and 1.6% increase in the number of beneficiaries participating in the stipend program.
- A 13.3% decrease in DROP benefits. DROP benefits paid out fluctuate from year-to-year based on the timing of member requests to withdraw their funds on account.
- A 10.3% increase in contributions refunded. Upon termination of active service in a police or fire department, a member may withdraw their accumulated employee contributions on deposit with OP&F. Similar to DROP benefits, contribution refunds paid out fluctuate from year-to-year based on the timing of member requests to withdraw their funds on account.
- A 30.9% increase in administrative services. This increase is primarily due to an increase of \$2.4 million in Pension and Other Post-Employment Benefit (OPEB) expenses compared to 2021. The Pension and OPEB expense recognized as part of OP&F's proportionate share of Ohio Public Employees Retirement System (OPERS) liabilities for Governmental Accounting Standards Board (GASB) Statement no. 68 pension expense and GASB Statement no. 75 OPEB expense was negative \$8.1 million in 2022 compared to negative \$10.5 million in 2021.
- Other deductions in 2022 were not material to the overall change in plan assets.

Please refer to the Management's Discussion and Analysis in the Financial Section for additional financial details.

#### **FUNDING PRACTICES AND ACTUARIAL OVERVIEW**

Funds are derived from the excess of additions over deductions and are accumulated by OP&F in order to meet current and future benefit obligations to retirees and other beneficiaries. OP&F experienced a \$2,846.4 million decrease in the 2022 fiduciary net position primarily due to the depreciation of the fair value of investments. In addition, a portion of employer contributions and a portion of investment income (and losses) are allocated to operate OP&F's health care stipend program.

In 2022, OP&F's investment portfolio returned a negative 8.73%. As of Dec. 31, 2022, total investments at fair value stood at \$16.85 billion.

In the annual actuarial report dated Jan. 1, 2022 completed by Cavanaugh Macdonald Consulting, OP&F achieved a 29-year amortization period. OP&F continues to be compliant with Ohio's requirement of a funding period of 30 years or less. A funding period is the amount of time it is estimated to pay off all unfunded obligations. The actuarial report also showed a slight decrease in the funded ratio as of Jan. 1, 2022 to 69.7% (compared to 71.2% as of Jan. 1, 2021). The funded ratio indicates the percentage of the actuarial value of assets available to pay off all pension obligations of the system. The actuarial valuation confirms that OP&F is able to meet its current and future pension obligations. For more information on actuarial assumptions please refer to the Actuarial Section.

OP&F is not required by statute or GASB to pre-fund health care. As of Jan. 1, 2022 OP&F's Health Care Stabilization Fund (HCSF) had a solvency period until December 2046, or approximately 24 more years, assuming 7.50% annual returns. Extending the solvency period of the HCSF can be attributed to the transition from a self-insured health care model to a stipend-based model for retirees and beneficiaries, which was implemented on Jan. 1, 2019.

A report by Wilshire Advisors LLC (Wilshire), an investment consultant, showed that OP&F's investment portfolio continues to weather challenging market fluctuations. In 2022, the total portfolio's investment return was negative 8.73% placing it in the top 14 percent of Wilshire's All Public Plans – Total Fund Universe, a common source to establish peer group rankings. With 2022's result, OP&F's three-year annualized return now stands at 6.25%, while the five-year annualized return was 6.76%. OP&F's 10-year annualized return was 8.24%, ahead of OP&F's 7.50% assumed rate of return. As mentioned earlier, the total portfolio's 2022 results ranked in the top 14 percent of Wilshire's All Public Plans – Total Fund Universe, while the three-year, five-year and 10-year results ranked even better in the top 10th, 8th and 10th percentiles, respectively, of that same peer universe.

Please see the Notes to the Basic Financial Statements, the Statistical Section and the Required Supplementary Information (RSI) Sections of this report for more detailed information.

### **INVESTMENT POLICY**

OP&F invests all available funds in order to maximize both current income and long-term appreciation. The primary objective of OP&F's investment policy is to ensure that OP&F meets its responsibilities for providing retirement and other benefits. The investment portfolio is diversified to provide adequate cash flow and to provide the highest possible total return for OP&F's assets while maintaining an acceptable level of risk. Over calendar year 2022, OP&F's total gross rate of return on its investment portfolio was a negative 8.73%.

Details of portfolio composition, rates of return, analysis of significant economic conditions, and additional information concerning OP&F's investment policy are provided in the Investment Section of this report.

### **MATERIAL PLAN AMENDMENTS**

There were no material plan amendments in 2022. See the Actuarial Section for the assumptions used within this report.

### **INDEPENDENT AUDIT**

RSM US LLP, independent certified public accountants, audited the financial statements of OP&F for the years ended Dec. 31, 2022, and their opinion thereon is included in the Financial Section.

### **NOTES TO BASIC FINANCIAL STATEMENTS**

The Notes to the Basic Financial Statements, which follow the Basic Financial Statements, contain additional information and are an integral part of such statements.

**CERTIFICATE OF ACHIEVEMENT**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to OP&F for its Annual Comprehensive Financial Report for the fiscal year ended Dec. 31, 2021. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Annual Report, whose contents conform to program standards. Such reports must satisfy both accounting principles generally accepted in the U.S. and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. OP&F believes the current report continues to conform to the Certificate of Achievement Program requirements and is submitting it to the GFOA to determine its eligibility for another certificate.

**ACKNOWLEDGMENTS**

The preparation and contents of this report reflect the combined efforts of OP&F's staff under the direction of the Board of Trustees and are the responsibility of OP&F's management. It is intended to provide complete and reliable information as a basis for making management decisions, to disclose compliance with legal provisions and as a means of demonstrating responsible stewardship for the assets contributed by the members and their employers.

The cooperation of OP&F's employers is vital to our success and is greatly appreciated.

Respectfully submitted,



Mary Beth Foley  
Executive Director

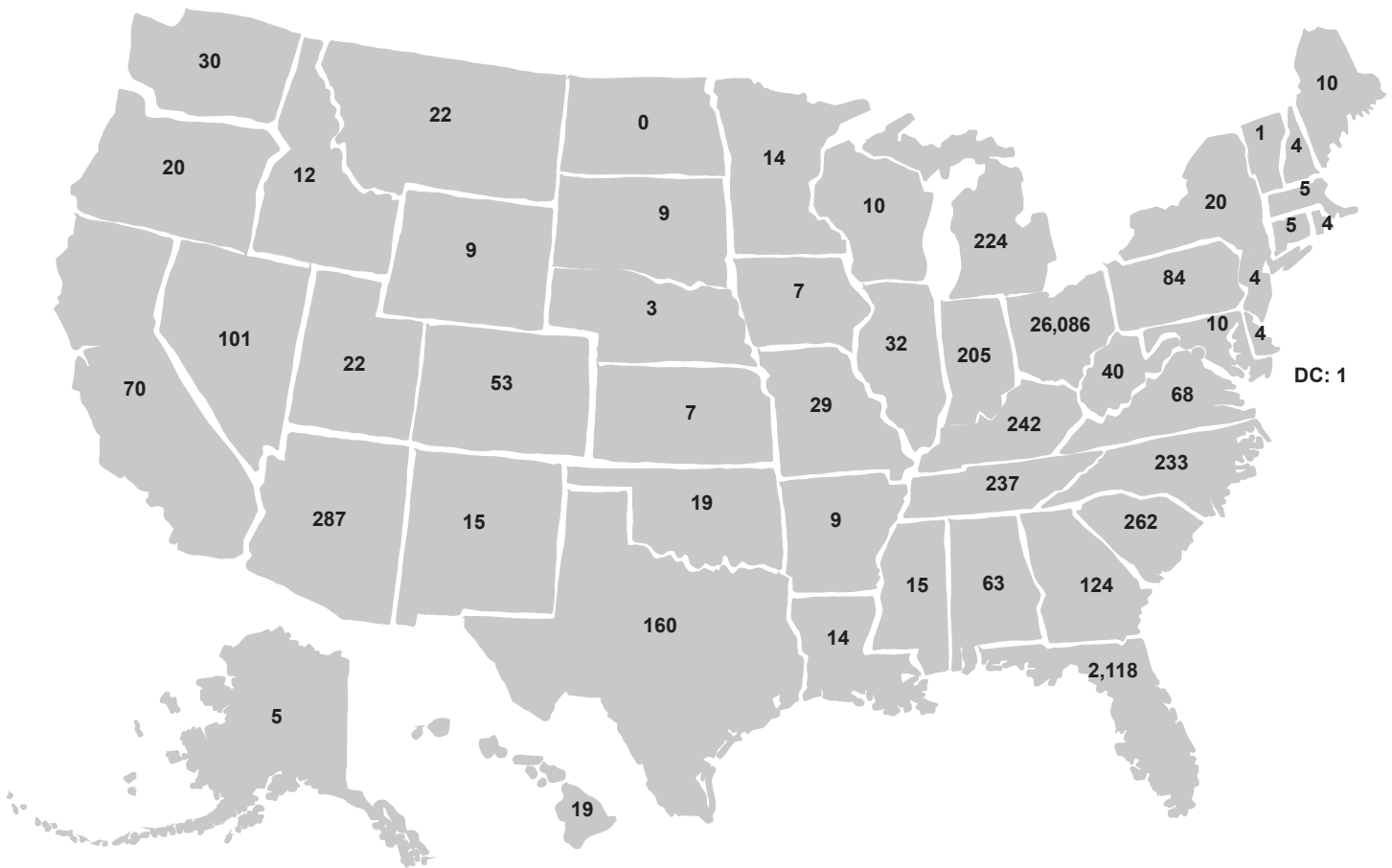


Scott K. Miller  
Chief Financial Officer





## BENEFICIARIES BY STATE



## BENEFICIARIES BY COUNTRY

Location	Retirees
United States	31,047
Canada	9
France	1
Ireland	1
Mexico	1
Philippines	5
Puerto Rico	1
Romania	1
South Africa	1
Spain	1
Thailand	1
Virgin Islands	3

## ECONOMIC IMPACT ANALYSIS

OP&F hired the University of Cincinnati Economics Center to conduct an economic impact analysis of the Ohio Police & Fire Pension Fund in 2018. The Economics Center calculated the economic and fiscal impacts of OP&F's operations and capital expenditures using salary, non-wage expenditure, and capital expenditure data provided. These data, provided by OP&F, were applied to Economic Modeling Specialists International (EMSI) input-output model multipliers. The EMSI model captures the interdependencies of an economy's various industries, quantifying how direct expenditures on goods or services by a particular industry (or to individuals in the form of wages) yield additional expenditures within that economy. The State of Ohio is the primary geographic area of analysis for this study.

OP&F provides vital pension and disability benefits to the State's full-time and retired police officers and firefighters, as well as their beneficiaries. OP&F members totaled approximately 59,000 individuals as of year-end 2018, with a nearly even split between active members and retirees and their beneficiaries. OP&F paid out \$1.17 billion in gross benefits to members worldwide in 2018, with approximately \$1.00 billion going to Ohio residents. Of this total, these Ohioans spent approximately \$811 million on products and services in the Ohio economy in 2018. This direct spending supported nearly 7,100 direct jobs and approximately \$276 million in employee earnings. The direct spending, in turn, generated indirect impacts of approximately \$871 million in spending, 6,885 jobs, and nearly \$312 million in earnings. The Economics Center estimates that household spending impacts in Ohio resulting from OP&F pension payments totaled \$1.68 billion in output, supported nearly 14,000 jobs, and more than \$587 million in employee earnings. OP&F operations and

capital spending also benefited the Ohio economy in 2018, with combined total economic impacts of approximately \$147 million in spending, 410 jobs, and nearly \$29 million in employee earnings. The Economics Center estimates that OP&F's total economic impact in 2018 to the Ohio economy included approximately \$1.83 billion in output, more than 14,000 jobs, and more than \$616 million in employee earnings.

OP&F's operations and pension distributions also generated substantial fiscal impacts to the State of Ohio, Ohio Counties and Transit Authorities, and the City of Columbus in 2018. OP&F distributions to Ohio residents generated approximately \$23.5 million in income tax revenues for the State of Ohio. In addition, beneficiaries' purchases of goods and services generated approximately \$13.8 million in State sales tax revenues, as well as \$2.7 million in County sales tax revenues and \$0.7 million in Transit Authority revenues. Earnings paid to OP&F employees in 2018 resulted in income tax collections of approximately \$338,000 by the State of Ohio and approximately \$266,000 by the City of Columbus. Total fiscal impacts of OP&F operations, pension distributions, and resulting household spending in 2018 totaled \$41.3 million which included approximately \$37.6 million to the State of Ohio, \$2.7 million to Ohio Counties, \$0.7 million to Ohio Transit Authorities, and \$0.3 million to the City of Columbus.

The complete report of the economic impact analysis of OP&F conducted by the University Of Cincinnati Economic Center can be found on [OP&F's website](#).

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# FINANCIAL

2022 ANNUAL COMPREHENSIVE FINANCIAL REPORT



**INDEPENDENT AUDITOR'S REPORT  
MANAGEMENT'S DISCUSSION AND  
ANALYSIS (UNAUDITED)**

**BASIC FINANCIAL STATEMENTS**

Statement of Fiduciary Net Position

Statement of Changes in Fiduciary  
Net Position

Notes to Basic Financial Statements

**REQUIRED SUPPLEMENTARY  
INFORMATION (UNAUDITED)**

Schedule of Changes in the Employers' Net Pension Liability

Schedule of Employers' Net Pension Liability (Asset)

Schedule of Employer Contributions - Pension Trust Fund

Schedule of Investment Returns

Notes to Required Supplementary Pension Information

Schedule of Changes in Net OPEB  
Liability and Related Ratios

Schedule of Net OPEB Liability (Asset)

Schedule of Employer Contributions - Retiree Health Care  
Trust Fund

Schedule of Investment Returns

Notes to Required Supplementary OPEB Information

Schedule of OP&F's Proportionate Share of the Net Pension  
Liability Ohio Public Employees Retirement Plan

Schedule of Contributions Ohio Public Employees  
Retirement Plan

Schedule of OP&F's Proportionate Share of the OPEB Liability  
Ohio Public Employees Retirement Plan

Schedule of OPEB Contributions Ohio Public Employees  
Retirement Plan

**ADDITIONAL INFORMATION**

Schedule of Administrative Expenses

Schedule of Investment Expenses

Combining Statement of Changes in Assets and Liabilities -  
Public Safety Officers Death Benefit Fund

# INDEPENDENT AUDITOR'S REPORT



RSM US LLP

## Independent Auditor's Report

Board of Trustees  
Ohio Police & Fire Pension Fund  
and The Honorable Keith Faber

### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the fiduciary net position, and the changes in fiduciary net position of the Ohio Police & Fire Pension Fund (Fund), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Fund as of December 31, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Fund and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



**Additional Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Fund's basic financial statements. The additional information comprised of the schedule of administrative expenses and schedule of investment expenses, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the additional information comprised of the schedule of administrative expenses and schedule of investment expenses is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introduction, investment, actuarial, and statistical sections, as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2023, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Fund's internal control over financial reporting and compliance.

*RSM US LLP*

Cleveland, Ohio  
June 26, 2023



# MANAGEMENT’S DISCUSSION AND ANALYSIS (UNAUDITED)

This Management Discussion and Analysis (MD&A) of OP&F’s financial performance provides a narrative overview of financial activities for the fiscal year ended Dec. 31, 2022. The MD&A is designed to focus on the current year’s activities, resulting changes and currently known facts. OP&F encourages reading this in conjunction with the Basic Financial Statements, Notes to the Basic Financial Statements and the Letter of Transmittal included in the Introductory Section of this Annual Report.

## FINANCIAL HIGHLIGHTS

Additions are received primarily from investment income and employer and member pension contributions. For fiscal year 2022, these additions totaled negative \$1,185.5 million compared to \$4,083.1 million in 2021, which is a 129.0% decrease. Investment income can fluctuate dramatically because it includes realized and unrealized investment gains and losses which are largely based on the performance of global capital markets.

The employer contribution rates of 19.5% for police and 24.0% for fire remained unchanged in both 2022 and 2021. The member contribution rate was 12.25% for both police and fire in 2022 and 2021.

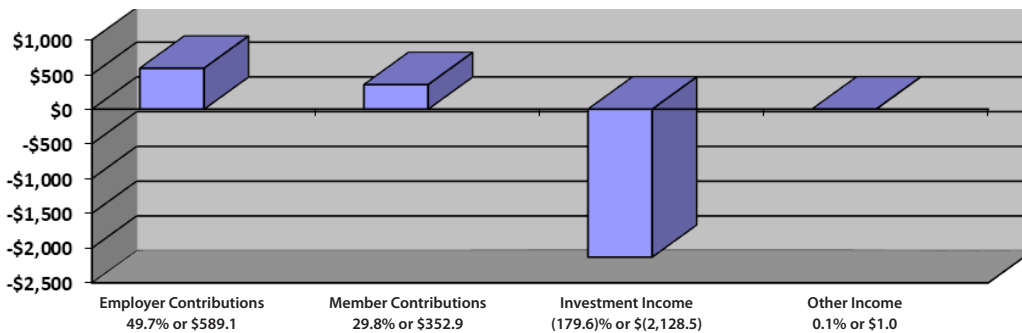
Deductions are incurred primarily for the purpose for which OP&F was created; the payment of pension, disability and survivor benefits to qualified members and survivors. Included in the deductions from OP&F’s fiduciary net position for 2022 were benefits for retirement, DROP, disability, health

care and survivors. Also included were contribution refunds, administrative and other expenses. Pension benefits are funded through a combination of investment earnings and employer and member contributions. Health care stipends are funded through an allocation of employer contributions and investment income. Deductions totaled \$1,660.9 million in 2022 and were \$1,632.2 million in 2021, which is a 1.8% increase over 2021. Please refer to the Plan Summary in the Actuarial Section for further information on plan benefits.

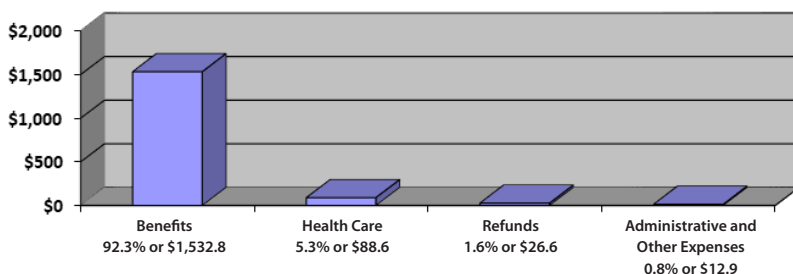
In February 2022, based on market data and in consultation with OP&F’s actuarial and investment consultants, the Board of Trustees reduced the actuarial assumption for the long-term expected rate of return from 8.00% to 7.50%. The long-term expected rate of return is also reviewed as part of the actuarial five-year experience study. The next review of the actuarial assumptions is to be completed for adoption with the Jan. 1, 2027 valuation, covering the five year period 2022-2026.

OP&F administers the Ohio Public Safety Officers Death Benefit Fund (DBF). This program was established by the State of Ohio to provide monthly benefit payments to eligible surviving family members of Ohio public safety officers who have been killed in the line of duty or die of a duty-related injury or illness. Funds are disbursed to OP&F on a quarterly basis and are paid monthly by OP&F to eligible recipients. Annually the unused balance is returned to the State of Ohio. The DBF assets and related liability for unpaid benefits were \$(0.03) million and \$0.7 at Dec. 31, 2022 and 2021, respectively. This fund is included in the accompanying financial statements.

### 2022 ADDITIONS (DOLLARS IN MILLIONS) \$(1,185.5)



### 2022 DEDUCTIONS (DOLLARS IN MILLIONS) \$ 1,660.9



## OVERVIEW OF FINANCIAL STATEMENTS

Following the MD&A are the Statements of Fiduciary Net Position and the Statements of Changes in Fiduciary Net Position. OP&F's financial statements are prepared using the accrual basis of accounting and are in compliance with applicable GASB Statements.

The Statement of Fiduciary Net Position provides a snapshot view at year-end for the amount OP&F has accumulated in assets to pay for benefits. The Statement of Changes in Fiduciary Net Position reflects what has happened to OP&F's assets during the fiscal year. If the fiduciary net position increased, then additions were greater than the deductions. If the fiduciary net position decreased, then additions were less than the deductions.

In addition to the Basic Financial Statements and accompanying Notes to the Basic Financial Statements, certain RSI is provided. The RSI consists of information pertaining to OP&F's actuarial methods and assumptions and provides data on the net pension liability and the changes in net pension liability. Also included in the RSI is data on contributions from employers, along with other information useful in evaluating the financial condition of OP&F. Following the RSI are the Schedule of Administrative Expenses and the Schedule of Investment Expenses.

In accordance with GASB Statement No. 68, Accounting and Financial Reporting for Pensions, which significantly revised accounting for pension costs and liabilities, OP&F recorded as a liability its proportionate share of the OPERS Net Pension Liability (NPL). However, OP&F is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer.

Employee contribution rates are set by Ohio law. State law permits the Board of Trustees to adjust the employee contribution rate if, in consultation with its actuary following an actuarial review, OP&F determines that an adjustment to the rate is appropriate. The Board of Trustees may increase the employee contribution rate if it determines that the increase is necessary to preserve the fiscal integrity of the pension fund. Likewise, the Board of Trustees may decrease the employee contribution rate if it determines that the decrease would not materially impair the fiscal integrity of the pension fund.

Employer contribution rates are also set by Ohio law. A change in the employer rates requires action by the General Assembly and approval by the Governor. OP&F's benefit provisions are also determined by state statute.

In Ohio, at this time it does not appear that there are any legal means to enforce payments of the net pension liability of the pension system by public employers. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave) are satisfied through paid time-off or termination payments. There is no repayment schedule for the NPL. Changes in pension benefits, contribution rates and return on investments affect the balance of the net pension liability, but are outside the control of the public employer. In the event that contributions, investment returns and other changes are insufficient to keep up with required pension payments, state statute does not assign/identify the responsible party for the unfunded portion.

In 2017, OP&F implemented GASB Statement No. 74, Financial Reporting for Post-Employment Benefit Plans Other Than Pension Plans, which resulted in an additional note disclosure to the financial statements and additional RSI related to OP&F's Retiree Health Care program. In 2018, OP&F implemented the provisions of GASB Statement No. 75, Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions, and recorded a liability representing OP&F's proportionate share of OPEB liability.

GASB Statement No. 75 is very similar to GASB Statement No. 68, in that, OP&F is not responsible for certain key factors affecting the balance of this OPEB liability. Both standards affect financial reporting only, not funding. The requirement to report these liabilities may represent a significant figure on OP&F's financial statements, but does not affect the amount OP&F is required to fund under Ohio law. In Ohio, governmental employers are not legally bound to pay off the unfunded liabilities of OPERS. The intent of the standards is to enhance both the pension and OPEB related information in financial reports by providing greater transparency and to standardize the valuation practices from entity to entity.

A condensed version of OP&F's financial information is being provided as part of this discussion.

**CONDENSED FIDUCIARY NET POSITION INFORMATION (DOLLARS IN MILLIONS)**

	2022	2021	2022 Change	
			Amount	Percent
Cash and Short-term Investments	\$1,384.5	\$2,026.5	\$(642.0)	(31.7)%
Receivables	342.2	145.1	197.1	135.8%
Investments, at Fair Value	15,878.0	18,394.0	(2,516.0)	(13.7)%
Capital Assets, Net of Depreciation	21.0	18.4	2.6	14.1%
Other Assets	0.3	0.3	-	-%
<b>TOTAL ASSETS</b>	<b>17,626.0</b>	<b>20,584.3</b>	<b>(2,958.3)</b>	<b>(14.4)%</b>
DEFERRED OUTFLOWS	5.8	2.9	2.9	100.0%
Benefits and Accounts Payable	70.1	69.8	0.3	0.4%
Investments Payable	656.0	765.0	(109.0)	(14.2)%
<b>TOTAL LIABILITIES</b>	<b>726.1</b>	<b>834.8</b>	<b>(108.7)</b>	<b>(13.0)%</b>
DEFERRED INFLOWS	8.5	8.8	(0.3)	(3.4)%
<b>FIDUCIARY NET POSITION, END OF YEAR</b>	<b>\$16,897.2</b>	<b>\$19,743.6</b>	<b>\$(2,846.4)</b>	<b>(14.4)%</b>

**CONDENSED CHANGES IN FIDUCIARY NET POSITION INFORMATION (DOLLARS IN MILLIONS)**

	2022	2021	2022 Change	
			Amount	Percent
Contributions	\$942.0	\$889.1	\$52.9	5.9%
Net Investment Gain/(Loss)	(2,128.5)	3,192.8	(5,321.3)	(166.7)%
Other Additions	1.0	1.2	(0.2)	(16.7)%
<b>TOTAL ADDITIONS</b>	<b>(1,185.5)</b>	<b>4,083.1</b>	<b>(5,268.6)</b>	<b>(129.0)%</b>
Benefits	1,621.4	1,598.2	23.2	1.5%
Refunds	26.6	24.1	2.5	10.4%
Administrative Expenses and Other	12.9	9.9	3.0	30.3%
<b>TOTAL DEDUCTIONS</b>	<b>1,660.9</b>	<b>1,632.2</b>	<b>28.7</b>	<b>1.8%</b>
<b>Net Increase/(Decrease)</b>	<b>(2,846.4)</b>	<b>2,450.9</b>	<b>(5,297.3)</b>	<b>(216.1)%</b>
<b>Fiduciary Net Position, Beginning of Year</b>	<b>19,743.6</b>	<b>17,292.7</b>	<b>2,450.9</b>	<b>14.2%</b>
<b>FIDUCIARY NET POSITION, END OF YEAR</b>	<b>\$16,897.2</b>	<b>\$19,743.6</b>	<b>\$(2,846.4)</b>	<b>(14.4)%</b>

## FINANCIAL ANALYSIS

### FIDUCIARY NET POSITION

The fiduciary net position available for benefits and expenses in 2022 was \$16,897.2 million versus \$19,743.6 million in 2021, which represents a 14.4% net decrease. The overall net decrease in 2022 can be primarily attributed to net depreciation on the fair value of investments. Please refer to the Investment Section for additional information on OP&F's investment activities in 2022.

### REVENUE ADDITIONS TO FIDUCIARY NET POSITION

Based on the numbers found on Page seven, overall contributions received by OP&F in 2022 increased 5.9% or \$52.9 million compared to 2021. This increase is primarily due to the increase in member and employer contributions received in 2022.

Pension contributions from employers increased \$37.0 million, or 6.7%, in 2022. Employer pension contribution increases are also due to an increase in the average annual salary and total annual payroll. Employer contributions are not impacted by DROP and the employer contributions associated with DROP participation are not allocated to the individual DROP accounts.

In 2022, pension contributions from members increased \$15.9 million, or 4.7%. The increase in 2022 can be attributed to the 4.2% increase in the average annual salary, from \$82,866 to \$86,333. The active member population, or contributing members, increased by 255, or 0.9%, to 29,618 in 2022.

In 2022, members purchasing service credit or transferring in their member contributions decreased by \$2.1 million, or 9.1% compared to 2021. These purchases and transfers-in fluctuate year-to-year based on the number and amount of the service credit being purchased by the membership and the number and amount of members transferring contributions from other retirement systems.

In 2022, contributions received through the state-subsidy decreased \$22,559, or 11%. The state-subsidy decreased from \$205,237 to \$182,678. This trend is due to a normal decline in the population of survivors receiving this subsidized benefit.

Investment net depreciation totaled \$2,128.5 million in 2022. The net depreciation of 2022 can be attributed to a negative gross return of 8.73% from OP&F's investment portfolio. In 2021, investment net appreciation totaled \$3,192.8 million. The net appreciation of 2021 can be attributed to a positive gross return of 20.48% from OP&F's investment portfolio.

### EXPENSE DEDUCTIONS FROM NET POSITION

Overall benefit deductions for service retirement, DROP, disability and survivors increased \$21.6 million or 1.4% in 2022. This increase in pension benefits is due to an increase in pension benefits paid to service and disability retirees, and survivors and beneficiaries of \$58.2 million or 4.7%. This increase was offset by a decrease in DROP benefit distributions of \$36.6 million or negative 13.3% in 2022 compared to 2021. Service retiree benefits increased \$53.6 million or 6.1% while the number of service retirees increased by 611 individuals, or 3.7% in 2022. Survivors and beneficiaries decreased by 52 individuals, or 0.7% and disability retirees decreased by 132 individuals, or 2.2%.

In 2022, health care benefits increased by 1.9% and gross health care payments totaled \$88.6 million and represented 5.3% of all plan deductions. In 2021, health care benefits totaled \$87.0 million and represented 5.3% of all plan deductions. The increases in health care benefits in 2022 can be attributed to the amount of stipend payments made to members and beneficiaries participating in the stipend program increasing by 398 participants, or 1.6%.

Refunds to members increased by \$2.5 million in 2022. These refunds include actual refunds of member contributions on deposit for inactive members.

Administrative expenses increased by \$3.0 million or 30% in 2022 compared to 2021. This increase is primarily due to an increase of \$2.4 million in Pension and OPEB expense compared to 2021. The Pension and OPEB expense recognized as part of OP&F's proportionate share of OPERS liabilities for GASB 68 pension expense and GASB 75 OPEB expense was negative \$8.1 million in 2022 compared to negative \$10.5 million in 2021.

# BASIC FINANCIAL STATEMENTS

## STATEMENT OF FIDUCIARY NET POSITION

AS OF DEC. 31, 2022

	Pensions	Post-Employment Health Care	2022 Total	Death Benefit Fund
<b>Assets:</b>				
Cash and Short-term Investments	\$1,319,736,254	\$64,789,780	\$1,384,526,034	\$(27,401)
<b>Receivables:</b>				
Employers' Contributions	52,709,098	1,206,697	53,915,795	-
Members' Contributions	30,235,413	-	30,235,413	-
Accrued Investment Income	41,198,556	2,022,560	43,221,116	-
Investment Sales Proceeds	189,408,980	9,298,651	198,707,631	-
Local Funds Receivable	16,077,596	-	16,077,596	-
<b>TOTAL RECEIVABLES</b>	<b>329,629,643</b>	<b>12,527,908</b>	<b>342,157,551</b>	-
<b>Investments, at fair value:</b>				
Bonds-Domestic	2,806,508,882	137,779,874	2,944,288,756	-
Bonds-International	29,502	1,448	30,950	-
Mortgage and Asset-Backed Securities	787,381,096	38,654,881	826,035,977	-
Stocks-Domestic	3,910,870,609	191,996,278	4,102,866,887	-
Stocks-International	2,133,720,413	104,750,685	2,238,471,098	-
Real Estate	1,839,811,077	90,321,801	1,930,132,878	-
Private Debt	411,945,973	20,223,654	432,169,627	-
Private Equity	1,393,634,070	68,417,644	1,462,051,714	-
Real Assets	898,497,413	44,109,912	942,607,325	-
Master Limited Partnerships	453,560,168	22,266,619	475,826,787	-
Derivatives-Domestic	(175,750)	(8,628)	(184,378)	-
Derivatives-International	1,023,779	50,260	1,074,039	-
<b>TOTAL INVESTMENTS</b>	<b>14,636,807,232</b>	<b>718,564,428</b>	<b>15,355,371,660</b>	-
Collateral on Loaned Securities	498,174,046	24,456,847	522,630,893	-
<b>Capital Assets, net of accumulated depreciation, where applicable:</b>				
Land	3,200,000	-	3,200,000	-
Building and Improvements	8,899,151	-	8,899,151	-
Furniture and Equipment	47,537	-	47,537	-
Computer Software and Hardware	8,850,455	-	8,850,455	-
<b>TOTAL CAPITAL ASSETS, NET</b>	<b>20,997,143</b>	<b>-</b>	<b>20,997,143</b>	<b>-</b>
Prepaid Expenses and Other	275,686	-	275,686	-
<b>TOTAL ASSETS</b>	<b>16,805,620,004</b>	<b>820,338,963</b>	<b>17,625,958,967</b>	<b>(27,401)</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred Outflows - Pension and OPEB	5,853,866	-	5,853,866	-
<b>Liabilities:</b>				
Investment Commitments Payable	127,124,870	6,240,938	133,365,808	-
Accrued Administrative Expenses	23,523,858	-	23,523,858	-
Due to State of Ohio	-	-	-	(27,401)
Obligations Under Securities Lending	498,174,046	24,456,847	522,630,893	-
Other Liabilities	46,539,634	-	46,539,634	-
<b>TOTAL LIABILITIES</b>	<b>695,362,408</b>	<b>30,697,785</b>	<b>726,060,193</b>	<b>(27,401)</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred Inflows - Pension and OPEB	8,537,162	-	8,537,162	-
<b>FIDUCIARY NET POSITION HELD IN TRUST FOR PENSION AND POST-EMPLOYMENT HEALTH CARE BENEFITS</b>	<b>\$16,107,574,300</b>	<b>\$789,641,178</b>	<b>\$16,897,215,478</b>	<b>\$-</b>

See the Notes to the Basic Financial Statements. The accompanying notes are an integral part of the financial statements.

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

### FOR THE YEAR ENDED DEC. 31, 2022

	Pensions	Post-Employment Health Care	2022 Total	Death Benefit Fund
<b>Additions:</b>				
From Contributions:				
Members'	\$352,964,203	\$-	\$352,964,203	\$-
Employers'	575,492,871	13,381,154	588,874,025	-
State of Ohio-Subsidies	182,678	-	182,678	-
State of Ohio-Death Benefit Fund	-	-	-	34,777,401
<b>TOTAL CONTRIBUTIONS</b>	<b>928,639,752</b>	<b>13,381,154</b>	<b>942,020,906</b>	<b>34,777,401</b>
<b>From Investment Income/(Loss):</b>				
Net Appreciation/(Depreciation)				
Value of Investments	(2,537,410,795)	(127,491,173)	(2,664,901,968)	-
Bond Interest	119,896,846	6,024,168	125,921,014	-
Dividends	87,859,591	4,414,469	92,274,060	-
Alternative Investment Income	302,028,842	15,175,316	317,204,158	-
Master Limited Partnerships Income	37,731,447	1,895,801	39,627,248	-
Other Investment Income	16,031,774	805,510	16,837,284	-
Less Investment Expenses	(55,480,506)	(2,787,596)	(58,268,102)	-
<b>NET INVESTMENT INCOME/(LOSS)</b>	<b>(2,029,342,801)</b>	<b>(101,963,505)</b>	<b>(2,131,306,306)</b>	<b>-</b>
<b>From Securities Lending Activities:</b>				
Securities Lending Income	13,665,044	686,595	14,351,639	-
Securities Lending Expense	(11,004,307)	(552,907)	(11,557,214)	-
<b>NET INCOME FROM SECURITIES LENDING</b>	<b>2,660,737</b>	<b>133,688</b>	<b>2,794,425</b>	<b>-</b>
Interest on Local Funds Receivable	706,219	-	706,219	-
Other Income	120,824	186,311	307,135	-
<b>TOTAL ADDITIONS</b>	<b>(1,097,215,269)</b>	<b>(88,262,352)</b>	<b>(1,185,477,621)</b>	<b>34,777,401</b>
<b>Deductions:</b>				
Service Retirement Benefits	932,368,722	-	932,368,722	-
Disability Benefits	260,063,356	-	260,063,356	-
Health Care Benefits	-	88,563,565	88,563,565	-
Survivor Benefits	101,970,902	-	101,970,902	-
Death Fund Benefits	-	-	-	34,777,401
DROP Withdrawals	238,409,694	-	238,409,694	-
Contribution Refunds	26,643,764	-	26,643,764	-
Administrative Expenses	12,574,505	235,504	12,810,009	-
Other Expenses	97,869	-	97,869	-
<b>TOTAL DEDUCTIONS</b>	<b>1,572,128,812</b>	<b>88,799,069</b>	<b>1,660,927,881</b>	<b>34,777,401</b>
CHANGE IN FIDUCIARY NET POSITION	(2,669,344,081)	(177,061,421)	(2,846,405,502)	-
<b>FIDUCIARY NET POSITION - BEG OF YEAR</b>	<b>18,776,918,381</b>	<b>966,702,599</b>	<b>19,743,620,980</b>	<b>-</b>
<b>FIDUCIARY NET POSITION - END OF YEAR</b>	<b>\$16,107,574,300</b>	<b>\$789,641,178</b>	<b>\$16,897,215,478</b>	<b>\$-</b>

See the Notes to the Basic Financial Statements. The accompanying notes are an integral part of the financial statements.



# NOTES TO BASIC FINANCIAL STATEMENTS

(DEC. 31, 2022)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following are the significant accounting policies followed by OP&F.

### BASIS OF ACCOUNTING

OP&F's financial statements have been prepared using the accrual basis of accounting. Revenues are recognized when earned and expenses are recorded when a liability is incurred. Contributions are earned based on statutory requirements under Chapter 742 of the ORC.

### NEW ACCOUNTING PRONOUNCEMENTS

During the year ended Dec. 31 2022, OP&F adopted the provisions of GASB Statement No. 91, Conduit Debt Obligations, GASB Statement No. 92, Omnibus 2020, GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statement No. 14 and No. 84, and a supersession of GASB Statement No. 32, and GASB Statement No. 99, Omnibus 2022's components that were effective upon issuance in April 2022. The adoption of these pronouncements had no material impact on the financial statements.

The GASB has issued the following pronouncements: GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, is effective for fiscal years beginning after June 15, 2022. GASB Statement No. 96, Subscription-Based Information Technology Arrangements, is effective for fiscal years beginning after June 15, 2022. GASB Statement No. 99, Omnibus 2022's components effective for fiscal years beginning after June 15, 2022 and June 15, 2023, GASB Statement No. 100, Accounting Changes and Error Corrections – an Amendment of GASB Statement No. 62, is effective for fiscal years beginning after June 15, 2023, and GASB Statement No. 101, Compensated Absences, effective for fiscal years beginning after Dec. 15, 2023. OP&F is analyzing the impact that these GASB pronouncements will have on the financial statements.

### MANAGEMENT USE OF ESTIMATES

The preparation of the financial statements requires management to make a number of estimates and assumptions relating to the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the period. Significant items subject to estimates and assumptions include the fair value of certain investments, carrying amount of capital assets and assets and obligations related to employee and member benefits. Actual results could differ from those estimates.

### INVESTMENTS

Investment purchases and sales are recorded on a trade-date basis. Dividend income is recognized on the ex-dividend date. Income on bonds, private equity, private debt, real estate funds and interest income are recognized when earned.

Investments are reported at fair value. Fair value is the amount reasonably expected to be received for an investment in a current sale between a willing buyer and a willing seller. Securities traded on a national or international exchange, including master limited partnerships, are valued at the last reported sales price at the then current exchange rates. Mortgages are valued on the basis of future principal payments discounted at prevailing interest rates for similar instruments. Commingled Assets that are not traded on a national exchange are valued by the commingled manager. The fair value of real estate and timber are based on independent appraisal or internal manager valuations. The value of OP&F's private interests are based on values established by each partnership's valuation committee. Investments, for which no national exchanges or pricing services exist, such as private equity assets are valued at fair value by the investment partnership based on the valuation methodology outlined in the partnership agreement.

OP&F performs due diligence reviews of the investment pricing, process and infrastructure of private investments to assure that asset values provided by the managers are reasonable. Investments that do not have an established market such as private markets, real estate, and private credit partnerships, along with other commingled assets, are reported at estimated fair value received from the investment managers.

Net appreciation/(depreciation) is determined by calculating the change in the fair value of investments between the end of the year and the beginning of the year, less the cost of investments purchased, plus reinvested proceeds from sales of investments at fair value. Investment expense consists of administrative expenses directly related to OP&F's investment operations and a proportional amount of all other administrative expenses allocated based on the ratio of OP&F's investment staff to total OP&F staff.

**FEDERAL INCOME TAX STATUS**

OP&F was determined to be a qualified trust under section 401(a) of the Internal Revenue Service (IRS) Code that is exempt from Federal income taxes under Section 501(a) of the IRS Code. OP&F's DROP plan was also determined to be part of the 401(a) trust. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

**ADMINISTRATIVE COSTS**

The cost of administering the plan is financed by investment income.

**CONTRIBUTIONS, BENEFITS AND REFUNDS**

Employer and member contributions are recognized when due or in the period the related member salaries are earned. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

**PROPERTY AND EQUIPMENT**

Capital projects related to the acquisition of property and equipment, greater than or equal to \$5,000, are capitalized and recorded at cost. Depreciation is computed using the straight-line method over the estimated useful life of the related assets. The range of estimated useful lives is as follows:

Buildings and Improvements:	40 years
Furniture and Equipment:	3 to 10 years
Computer Software and Hardware:	2 to 7 years

**CHANGES IN CAPITAL ASSETS\***

<b>Non-Depreciable Capital Assets</b>	<b>Jan. 1, 2022</b>	<b>Additions</b>	<b>Disposals</b>	<b>Dec. 31, 2022</b>
Land	\$3,200,000	\$-	\$-	\$3,200,000
<b>Depreciable Capital Assets</b>				
Building and Improvements	\$21,395,605	\$-	\$-	\$21,395,605
Furniture and Equipment	3,400,626	9,991	(37,690)	3,372,927
Computer Software and Hardware	23,422,593	5,297,746	(670,973)	28,049,366
<b>TOTAL DEPRECIABLE CAPITAL ASSETS</b>	<b>48,218,824</b>	<b>5,307,737</b>	<b>(708,663)</b>	<b>52,817,898</b>
<b>Accumulated Depreciation</b>				
Building and Improvements	11,971,224	525,230	-	12,496,454
Furniture and Equipment	3,329,283	33,797	(37,690)	3,325,390
Computer Software and Hardware	17,764,198	2,105,686	(670,973)	19,198,911
<b>TOTAL ACCUMULATED DEPRECIATION</b>	<b>33,064,705</b>	<b>2,664,713</b>	<b>(708,663)</b>	<b>35,020,755</b>
<b>TOTAL DEPRECIABLE CAPITAL ASSETS, NET</b>	<b>\$15,154,119</b>	<b>\$2,643,024</b>	<b>\$-</b>	<b>\$17,797,143</b>

\* Additions in capital assets are related to purchases of property and equipment in 2022. Increases in accumulated depreciation are a result of depreciation expensed over the useful life of the asset which was expensed in 2022. Decreases in both the capital assets and accumulated depreciation are related to the disposal of property and equipment in 2022.



## 2. DESCRIPTION OF THE SYSTEM

### ORGANIZATION

OP&F is a cost-sharing, multiple-employer public employee retirement system established by the ORC Chapter 742 in 1965 to consolidate the various individual local police and firefighter's relief and pension funds into one statewide plan. OP&F is administered by a nine member Board of Trustees, consisting of two active representatives of police departments, two active representatives of fire departments, one retired police officer and one retired firefighter. The Board of Trustees also includes three statutory members. Each statutory member—one appointed by the Governor of Ohio, one by the Ohio Treasurer of State and one appointed jointly by the Ohio Senate President and Ohio Speaker of the House of Representatives—must have professional investment expertise.

OP&F administers pension, disability, DROP and health care stipend benefits to qualified members. In addition, OP&F administers survivor benefits, death benefits and a health care stipend benefit for eligible survivors, spouses, children and dependent parents. OP&F is a separate financial reporting entity in accordance with criteria established by GASB Statement No. 14. Since OP&F is a legally separate entity, a voting majority of the governing board is not appointed by the state and it is fiscally independent of other state and local governments. OP&F also has a variety of professional consultants and money managers as listed on Page vii and Page 65.

### PLAN MEMBERSHIP

Employer and member data as of Jan. 1, 2022, based on the most recent actuarial valuation, is as follows:

Employee Members	2022		
	Police	Fire	Total
<b>Retirees and Beneficiaries</b>			
Currently receiving benefits	17,505	13,055	30,560
Terminated employees entitled to benefits but not yet receiving them	165	92	257
<b>TOTAL BENEFIT MEMBERS</b>	<b>17,670</b>	<b>13,147</b>	<b>30,817</b>
<b>Current Members</b>			
Vested*	6,762	6,350	13,112
Non-vested	8,817	7,689	16,506
<b>TOTAL CURRENT MEMBERS</b>	<b>15,579</b>	<b>14,039</b>	<b>29,618</b>
<b>TOTAL EMPLOYEE MEMBERS</b>	<b>33,249</b>	<b>27,186</b>	<b>60,435</b>
<b>Employer Members</b>			
Municipalities	250	205	455
Townships	-	190	190
Villages	281	42	323
<b>TOTAL EMPLOYER MEMBERS</b>	<b>531</b>	<b>437</b>	<b>968</b>

\* Includes Rehired Retirees.

### BENEFITS

Plan benefits are established under ORC Chapter 742. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's allowable average annual salary.

Since average annual salary is subject to certain statutory and administrative limitations, not all salary, earnings, or compensation may be used in the calculation. OP&F calculates allowable average annual salary as follows:

- For OP&F members with 15 or more years of service credit as of July 1, 2013, average annual salary is an average of the three years of highest allowable earnings, regardless of when in their career the highest years occurred.
- For OP&F members with less than 15 years of service credit as of July 1, 2013, average annual salary is an average of the five years of highest allowable earnings, regardless of when in their career the highest years occurred.
- A salary benchmark is established for members with 15 or more years of service credit as of July 1, 2013, under which certain increases are excluded from salary for the purpose of determining allowable average annual salary. This benchmarking does not apply to members with less than 15 years of service credit as of July 1, 2013.

### NORMAL SERVICE RETIREMENT

#### ELIGIBILITY

- For members hired into an OP&F-covered position after July 1, 2013, minimum retirement age is 52 with at least 25 years of service credit.
- For members hired into an OP&F-covered position on or before July 1, 2013, minimum retirement age is 48 with 25 years of service credit.

#### BENEFIT

An annual pension equal to a percentage of the allowable average annual salary. The percentage equals 2.5% for each of the first 20 years of service credit, 2.0% for each of the next five years of service credit and 1.5% for each year of service credit in excess of 25 years. The maximum pension of 72% of the allowable average annual salary is paid after 33 years of service credit.

## SERVICE COMMUTED RETIREMENT

### ELIGIBILITY

- For members hired into an OP&F-covered position after July 1, 2013, the minimum retirement age is 52, they must have at least 15 years of service credit and 25 years have elapsed from the date of their full-time hire.
- For members hired into an OP&F-covered position on or before July 1, 2013, the minimum retirement age is 48, they must have at least 15 years of service credit and 25 years have elapsed from the date of their full-time hire.

### BENEFIT

An annual pension equal to 1.5% of the allowable average annual salary multiplied by the number of full years of service credit (up to 25 years of service credit).

## AGE/SERVICE COMMUTED RETIREMENT

### ELIGIBILITY

Age 62, 15 years of service credit and still working as a full-time police officer or firefighter.

### BENEFIT

An annual pension that uses the same formula as the Normal Service Retirement benefit (up to 25 years of service credit).

## ACTUARIALLY REDUCED

### ELIGIBILITY

For members hired into an OP&F-covered position after July 1, 2013, age 48 with 25 years of service credit.

### BENEFIT

An annual pension reduced to the actuarial equivalent of the amount payable had the member retired at age 52.

## OTHER BENEFITS

In addition to retirement benefits, OP&F also provides disability, survivor and DBF benefits. Disability benefits are available to all members and vary by length of service and type of disability. Statutory survivor benefits are specified dollar amounts paid to an eligible surviving spouse, children and dependent parents upon the death of an active member or retiree. A one-time lump sum death benefit of \$1,000 is payable to the surviving spouse, designated beneficiary or estate, as applicable, of each deceased retired member.

OP&F also administers the DBF, which is funded by the State of Ohio and provides special benefits to eligible survivors of public safety officers who are killed in the line of duty or who

die from injuries or disease incurred in the performance of official duties. If the public safety officer had not qualified for age and service retirement these eligible survivors are entitled to receive the member's full base pay until the officer would have been eligible to retire as of the maximum age and service pension for the officer's position, which will be reduced at the member's maximum pension eligibility date. If the public safety officer would have qualified for maximum age and service retirement, the survivors are eligible for a transitional benefit equal to 75% of the monthly base pay. The transitional benefit is paid in addition to any other payment that they might be eligible to receive without offset.

## DEFERRED RETIREMENT OPTION PLAN (DROP)

Effective January 2003, DROP is an optional benefit that allows eligible police officers and firefighters to accumulate a lump sum of money for retirement, subject to the member meeting certain criteria.

At Dec. 31, 2022, 4,238 members were enrolled in the DROP program, with total values of the DROP accounts equaling \$2,000.8 million.

### ELIGIBILITY

A member is eligible to participate in DROP when he or she is eligible for a normal service retirement.

- For members hired into an OP&F-covered position after July 1, 2013, normal service retirement eligibility is age 52 with at least 25 years of service credit.
- For members hired into an OP&F-covered position on or before July 1, 2013, normal service retirement eligibility is age 48 with at least 25 years of service credit.

### BENEFIT

DROP is a cost neutral benefit offered by OP&F. Upon the DROP effective date, the member's pension is calculated as if that were their date of retirement. While the member continues to work and draw their normal salary, the amount they would have received in retirement benefits accumulates tax-deferred at OP&F on their behalf, as well as a portion of their OP&F employee contributions and interest. Since the member's pension has already been calculated:

- The years of DROP service do not apply towards the member's normal service retirement.

- If a member earns a higher salary after their DROP effective date due to a raise, job promotion, etc., it will not be used to recalculate their pension and, therefore, will not result in that member receiving a higher pension upon retirement.

The DROP interest rate is set by administrative rule and is subject to change at any time. OP&F credits interest to all DROP balances each month at a rate equal to the 10-year U.S. Treasury Note Business Day Series, as published by the U.S. Department of the Treasury, with a cap of 5.0% and a floor of 2.5%. This variable interest rate is compounded annually and adjusted quarterly to match the published 10-year U.S. Treasury Note Business Day Series rate for the last trading business day of the preceding quarter and is in effect for the subsequent quarter.

Members whose election to participate in DROP is effective after July 1, 2013 do not qualify for annual COLA at any time during DROP. Members whose election to participate in DROP is effective on or before July 1, 2013 will continue to receive a COLA during DROP, but only when they reach 55 years of age and have been participating in DROP for at least one year. Those members whose enrollment date into DROP qualifies them for a COLA during DROP will receive 3.0% of their base pension.

Member contributions are credited to their DROP account based on the number of years of DROP service. For those members whose election to participate in DROP is effective after July 1, 2013, OP&F applies contributions to DROP in the following manner:

Years of DROP Service	Percentage of Member Contributions
Years 1-3	50% of member's contributions
Years 4-5	75% of member's contributions
Years 6-8	100% of member's contributions

For this group of members, the minimum participation in DROP, without penalty, is five years and the maximum is eight years.

- If a member terminates employment within the first five years of electing to participate in DROP, then the member forfeits all of their DROP interest. In addition to losing their accumulated interest, members who choose to terminate employment before completing the required participation period cannot withdraw any of the funds in their DROP account until the minimum participation period has expired. The only exception to this rule is if the member dies during the DROP minimum participation period. The member's surviving spouse, designated beneficiary or estate,

as applicable, will receive the entire DROP account balance determined at time of death.

- If a member chooses to continue working after eight years in DROP, the member forfeits all DROP benefits and receives the Normal Service Retirement benefit upon retirement, which will be calculated to include the service credit and salary earned during the DROP participation period.

For those members whose election to participate in DROP was on or before July 1, 2013, member contributions are applied to DROP under the following schedule:

Years of DROP Service	Percentage of Member Contributions
Years 1-2	50% of member's contributions
Year 3	75% of member's contributions
Years 4-8	100% of member's contributions

For this group of members, the minimum participation in DROP, without penalty, is three years and the maximum is eight years.

- If a member terminates employment within the first three years of electing to participate in DROP, then the member forfeits all of their DROP interest. In addition to losing their accumulated interest, members who choose to terminate employment before completing the required participation period cannot withdraw any of the funds in their DROP account until the minimum participation period has expired. The only exception to this rule is if the member dies during the minimum participation period. The member's surviving spouse, designated beneficiary or estate, as applicable, will receive the entire DROP account balance determined at time of death.
- If a member chooses to continue working after eight years in DROP, the member forfeits all DROP benefits and receives the Normal Service Retirement benefit upon retirement, which will be calculated to include the service credit earned during the DROP participation period.

All DROP members retiring before the eight-year maximum participation period will receive their Normal Service Retirement benefit determined at the time of DROP entry, with the COLA adjustment (if applicable) to their date of retirement when eligible. These members will also receive the DROP account balance as a lump sum or monthly distribution.

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If a member dies while participating in DROP, the member's surviving spouse, designated beneficiary or estate will receive the entire DROP account balance determined at the time of death. Also, the member's surviving spouse or contingent dependent beneficiary will receive either a 50% joint and survivor annuity or the annuity plan selected by the member, whichever is greater. All other statutory death benefits will apply.

If the member becomes disabled while in DROP, and has not terminated employment, the member must choose between receiving a disability benefit or DROP and a service retirement benefit. If the member stays in DROP, the disability benefit is forfeited. If the member chooses the disability benefit, the member forfeits all DROP benefits and receives the disability benefit, with service credit during the DROP period included.

## REFUNDS

Upon separation from service, a member can receive the contributions that he or she made to the plan or the employee share of member contributions picked-up on the member's behalf by their employer. Acceptance of a refund of employee contributions cancels the member's rights, benefits and total service with OP&F. Employer contributions to OP&F are not refundable.

## HEALTH CARE

A stipend funded by OP&F via the HCSF is available to eligible members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses. This stipend model allows eligible members the option of choosing an appropriate health care plan on the insurance exchange. Implementation of the stipend model has helped OP&F meet the funding goal of a 15 year future solvency projection in the HCSF.

Health care costs paid from the funds of the plan are included in the employer contribution rates, which are currently 19.5% and 24.0% of salaries for police and fire employers, respectively. During 2022, the Board of Trustees has allocated employer contributions equal to 0.5% of annual covered payroll to the HCSF. The HCSF is part of the Pension Reserve Fund.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

### 3. CONTRIBUTIONS AND RESERVES

#### CONTRIBUTIONS

The ORC Chapter 742 requires contributions by active members and their employers. Contribution rates are subject to annual review by the Ohio Retirement Study Council (ORSC). Additionally, an actuary is used to determine the actuarial implications of the requirement. The adequacy of contribution rates is determined annually using the entry age normal actuarial cost method. Rates are at the statutory maximums and the maximum rates have been taken into consideration in the projection of pension benefits for financial accounting measurement purposes.

Rates established by the ORC Jan. 1, 2022 through Dec. 31, 2022:

Percentage of active member payroll	Police	Fire	Percent Contributed
Member	12.25%	12.25%	100%
Employer	19.50%	24.00%	100%
<b>TOTAL STATUTORY RATE*</b>	<b>31.75%</b>	<b>36.25%</b>	<b>100%</b>

\* Combined member and employer contributions as a percentage of the total active member payroll required and made Jan. 1, 2022 through Dec. 31, 2022.

The ORC establishes the length of the amortization period for unfunded pension liability as the primary measure of OP&F's financial status, with a period of 30 years or less being considered satisfactory. This 30-year target was to be attained by Dec. 31, 2006 and maintained thereafter. As of Jan. 1, 2022, OP&F's amortization period was 29 years.

In accordance with the ORC, the State of Ohio is required to contribute additional amounts to finance the cost of certain state-legislated benefit improvements. The total amount contributed by the State of Ohio was \$182,678 for the year ended Dec. 31, 2022.

The chart below summarizes the member and employer contributions for 2022:

#### SUMMARY OF MEMBER AND EMPLOYER CONTRIBUTIONS

Year Ending Dec. 31	Police Member Contributions	Police Employer Contributions	Percent Contributed	Fire Member Contributions	Fire Employer Contributions	Percent Contributed
2022	\$182,081,296	\$271,364,063	100%	\$170,882,907	\$317,509,962	100%

#### LOCAL FUNDS RECEIVABLE

Local governments are required by state statute to pay the unfunded portion of the actuarially-determined liability of the local police and firefighter's relief and pension funds that were merged to form OP&F in 1967. The ORC designates this obligation of the local governments to the Employers' Accrued Liability. Interest on the outstanding balance is being accrued at the rate of 4.25%, compounded semi-annually. Local governments began repayment in 1969 and payments are required to be made until 2035.

The following is a summary of the amounts due on the local funds receivable:

Local Funds Receivable	
Year ending December 2023	\$1,674,024
Year ending December 2024	1,671,698
Year ending December 2025	1,671,698
Year ending December 2026	1,671,698
Year ending December 2027	1,671,698
Thereafter	12,388,987
<b>TOTAL PROJECTED PAYMENTS</b>	<b>20,749,803</b>
Less future interest portion	(4,672,207)
<b>BALANCE AT DEC. 31, 2022*</b>	<b>\$16,077,596</b>

\* The Local Funds Receivable balance due at Dec. 31, 2022 includes \$19,026 due from two employers, which had previously underpaid their semi-annual payment.

#### RESERVES

The ORC requires that several reserve funds be maintained annually for tracking fund activities for both police and fire. Each year-end the reserve funds are managed and allocations are done to reflect the revenue and expense activities and funding balance transfers due to changes in membership status from active to retired.



The Guarantee Fund and Expense Fund are always zero at the end of each year as they are used to fund the Pension Reserve Fund from investment gains and losses and to account for the administrative operation expenses.

As required by the ORC, the following accounts have been established for the reserves held for current and future benefits and are separated between police and fire:

*The Police Officers’ and Firefighters’ Contribution Fund*

This fund accumulates the contributions deducted from the salaries of members. Upon retirement, a member’s accumulated contributions are transferred to the Police Officers’ or Firefighters’ Pension Reserve Fund.

*The Police Officers’ and Firefighters’ Employers’ Contribution Fund*

This fund is the depository for employer contributions. Based on actuarial valuations, amounts are transferred from this account to the Police Officers’ and Firefighters’ Pension Reserve Fund.

*The Police Officers’ and Firefighters’ Pension Reserve Fund*

This fund is the account from which all retirement, disability, DROP, health care stipend and survivor benefits are paid. Included in this Fund is the HCSF from which payments for the health care stipend payments are made. Amounts are transferred into the Pension Reserve Fund from the Contribution Funds and the Guarantee Fund.

*The Guarantee Fund*

This fund records all investment earnings of OP&F. In addition, contributions from the State of Ohio, exclusive of death benefit contributions, are recorded in this fund. Annually, investment earnings are transferred to the Pension Reserve Fund and the Expense Fund, as defined below.

Ohio law provides that any deficit occurring in any other fund that will not be covered by payments to that fund, as otherwise provided by sections 742.01 to 742.61 of the ORC, must be paid by transfers of amounts from the Guarantee Fund to such fund or funds. Should the amount in the Guarantee Fund be insufficient at any time to meet the amounts payable therefrom, the amount of such deficiency, with regular interest, must be paid by

an additional employer rate of current contributions as determined by the actuary and must be approved by the Board of Trustees of OP&F and the amount of such additional employer contribution will be credited to the Guarantee Fund.

*The Expense Fund*

This fund is used to record all expenses for the administration and management of OP&F. Annually funds are transferred from the Guarantee Fund to cover expenses incurred.

Fiduciary net position held in trust for benefits for the various funds were as follows:

	2022
Members’ Contribution	\$3,633,718,383
Employers’ Contribution	(1,309,656,905)
Pension Reserve	14,573,154,000
<b>TOTAL</b>	<b>\$16,897,215,478</b>

## 4. FAIR VALUE MEASUREMENT

OP&F measures and records its investments using fair value measurement guidelines established by the generally accepted accounting principles. These guidelines categorize the inputs to valuation techniques into three hierarchical levels, as follows:

**Level 1:** Quoted (unadjusted) prices for identical investments in active markets.

**Level 2:** Inputs other than quoted prices that are observable for the investments directly or indirectly. These inputs are quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active and observable inputs other than quoted prices. Such inputs may include interest rates, yield curves, implied volatilities and credit spreads.

**Level 3:** Inputs are prices based on unobservable sources. These inputs include the best information available under the circumstances, which can include OP&F's own data and takes into account all information about market participant assumptions.

The classification of the levels, within the hierarchy, is based on the asset type and the pricing transparency. Level 1 assets are valued based on prices quoted by external pricing vendors furnished to OP&F's custodial banks.

Level 2 securities in Cash and Short-Term Investments primarily consist of Commercial Paper which are reported at cost plus earned discount and approximates market or fair value. Equity securities in Level 2 are valued using bid evaluation while fair values for debt and derivative securities in Level 2 are based on bid evaluations or matrix pricing method. Bid evaluations are typically based on market quotations, yields, maturities, call features and ratings. The matrix pricing technique is used to value securities based on the securities relationship to benchmark quoted prices.

The Level 3 Real Assets securities consists primarily of investments in timberlands. Due to the significance of certain unobservable assumptions in the valuation of timberland this investment is valued using Income Capitalization, Sales Comparison or Cost methods. The Income Capitalization method involves using a range of discount rates to determine the present value of the future income that can be produced over the holding period. The sales comparison approach is a method of estimating the fair value based on open market prices recently paid for similar timberland properties in the market area. The cost approach is a method of estimating the fair value based on the concept that a market participant would pay no more than the real asset property than the cost to purchase and develop a comparable property having utility. The remainder of the assets are primarily securities which are in default and valued by the bank or manager using internally developed valuation estimates.

The fair value of investments in certain equity, fixed income and marketable alternative funds are based on the investments' net asset value. Investments that are measured at fair value using the net asset value as practical expedient are not classified in the fair value hierarchy.



The following table shows the classification of OP&F fair value measurement for its investments as of Dec. 31, 2022 (Dollars in thousands):

	Dec. 31, 2022	Fair Value Measurements Using:		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments by fair value level</b>				
Corporate Bond Obligations	\$1,811,954	\$-	\$1,810,887	\$1,067
Domestic Equities	1,386,977	1,377,902	3,138	5,937
International Equities	1,367,331	1,366,902	-	429
Master Limited Partnerships	475,827	475,827	-	-
Non-Agency Mortgage and Asset-Backed Securities	475,320	-	474,502	818
Municipal Bond Obligations	4,213	-	4,213	-
International Bonds	31	-	31	-
Real Assets	100,986	-	-	100,986
U.S. Agency Mortgage and Asset-Backed Securities	350,716	-	350,716	-
U.S. Government Treasury Obligations	181,967	-	181,967	-
U.S. Government Treasury STRIPS*	7,649	-	7,649	-
<b>TOTAL INVESTMENTS BY FAIR VALUE LEVEL</b>	<b>\$6,162,971</b>	<b>\$3,220,631</b>	<b>\$2,833,103</b>	<b>\$109,237</b>
<b>Investments measured at Net Asset Value (NAV)</b>				
Domestic Commingled Bonds	\$938,506			
Domestic Pooled Stocks	1,443,400			
Domestic Stocks	1,272,490			
International Equities	871,140			
Private Debt	432,170			
Private Equity	1,462,052			
Real Assets	841,621			
Real Estate	1,930,133			
<b>TOTAL INVESTMENTS MEASURED AT NAV</b>	<b>\$9,191,512</b>			
<b>Investment Derivatives</b>				
Futures	\$-	\$-	\$-	\$-
Options/Swaptions	(19)	-	(19)	-
Foreign Currency Forwards	1,077	-	1,077	-
Credit Default Swap - International	(3)	-	(3)	-
Credit Default Swaps - Domestic	(166)	-	(166)	-
<b>TOTAL INVESTMENT DERIVATIVES</b>	<b>\$889</b>	<b>\$-</b>	<b>\$889</b>	<b>\$-</b>
<b>TOTAL INVESTMENTS</b>	<b>\$15,355,372</b>			
<b>Securities not leveled in investment portfolio</b>				
<b>Cash Equivalents</b>	<b>\$1,383,343</b>			

\* Separate Trading of Registered Interest and Principal Securities (STRIPS).

## INVESTMENTS MEASURED AT THE NET ASSET VALUE (DOLLARS IN THOUSANDS)

	Dec. 31, 2022	Unfunded Commitments <sup>(1)</sup>	Redemption Frequency (If Currently Eligible)	Redemption Notice Period <sup>(2)</sup>
Bond/Credit Funds <sup>(3)</sup>	\$1,370,676	\$136,743	Daily, Not Eligible	1 Days - Not Eligible
Domestic Equity Funds <sup>(4)</sup>	694,281	-	Daily	0 Days
Hedge Funds <sup>(5)</sup>				
<i>Global Macro</i>	749,119	-	Monthly	5 Days
Hedge Fund of Funds <sup>(6)</sup>				
<i>Multi-Strategy</i>	1,272,258	-	Daily	5 Days
<i>Market Neutral</i>	232	-	Daily	0 Days
International Equity Funds <sup>(7)</sup>	871,140	-	Daily, Bi-monthly	0-9 Days
Private Equity/Venture Capital Funds <sup>(8)</sup>	1,462,052	320,371	Not Eligible	Not Eligible
Real Estate Funds				
<i>Open-End<sup>(9)</sup></i>	1,356,907	132,000	Quarterly	30-90 Days
<i>Closed-End<sup>(10)</sup></i>	573,226	356,494	Not Eligible	Not Eligible
Real Assets Funds				
<i>Open-End<sup>(11)</sup></i>	445,328	43,673	Annually, Quarterly	90 day period, 90 days
<i>Closed-End<sup>(12)</sup></i>	396,293	156,612	Not Eligible	Not Eligible
<b>TOTAL INVESTMENTS MEASURED AT THE NAV</b>	<b>\$9,191,512</b>			

(1) Unfunded Commitments do not include distributions subject to recall.

(2) Days = Business or Calendar Days.

(3) **Bond/Credit Funds:** Consisting of two credit/bond funds and 14 private debt funds. Each is valued at the net asset value at the end of the period based on the value of the underlying assets. Distributions from the private debt funds are received when the underlying assets are liquidated. This is estimated to occur from five to eight years.

(4) **Domestic Equity Funds:** Consists of one fund, which tracks the Russell 1000 Index. It is valued at net asset value on a daily basis. The fund is eligible for redemption on a daily basis.

(5) **Hedge Funds:** Consisting of one Global Macro commingled fund held in two separate accounts. This fund can be redeemed monthly with five days' notice.

(6) **Hedge Fund of Funds:** Consisting of one multi strategy and one market neutral fund. The multi strategy fund can be redeemed daily with five days' notice while the market neutral fund can be redeemed daily with zero days' notice. Both funds are subject to the liquidity of the underlying investments.

(7) **International Equity Funds:** Consisting of three commingled funds which invest in international developed and emerging markets equity securities. These investments are valued at net asset value on a daily basis. These funds are eligible for redemption on a daily to bi-monthly basis with zero to nine days' notice.

(8) **Private Equity/Venture Capital Funds:** Consisting of 65 commingled funds, fund-of-funds, and secondary funds involving domestic, international and global buyout, distressed debt, special situations, growth equity and venture capital funds. These are long-term lock-up vehicles, typically with 10-year terms plus available extensions. These investments are valued at net asset value, typically on a quarterly basis, as reported by the fund. The unfunded commitments can be called to make new investments or pay fees and expenses. Distributions are received when underlying assets are liquidated and this typically occurs from five to 15 years.

(9) **Open-End Real Estate Funds:** Consisting of 15 commingled funds which invest primarily in operating and substantially leased institutional quality properties located in the U.S. These investments are valued at net asset value, typically on a quarterly basis, as reported by the fund. The unfunded commitments can be called to make new investments or pay fees and expenses. These funds are eligible for redemption on a quarterly basis subject to available liquidity with thirty to ninety days' notice. In the one investment as footnoted, there is no lock-up period, however, redemption fee may apply. Limited partners redeeming before the second anniversary will be subject to redemption fees. Redemption fee is 2.0% in the first year after initial closing and 1.0% in the second year following the initial closing.

(10) **Closed-End Real Estate Funds:** Consisting of 42 commingled funds which invest in properties on a global basis having more risk and correspondingly higher expected returns than those in the Open-End Real Estate Funds. These are long-term lock-up vehicles, typically with 10-year terms plus available extensions. These investments are valued at net asset value, typically on a quarterly basis, as reported by the fund. The unfunded commitments can be called to make new investments or pay fees and expenses.

(11) **Open-End Real Assets Funds:** Consisting of three commingled funds, two of which invests primarily in a diversified portfolio of infrastructure assets on a global basis while the other invests primarily in a diversified portfolio of infrastructure assets in the U.S. These investments are valued at net asset value, typically on a quarterly basis, as reported by the fund. The unfunded commitments can be called to make new investments or pay fees and expenses. One fund is eligible for redemption on a quarterly basis subject to available liquidity with ninety days' notice. Once fund is eligible for redemption on an annual basis subject to a maximum of 20% of net asset value of the fund per year along with available liquidity. In addition, limited partners are subject to a redemption step-down discount on net asset value within the first five years (7.5% in Year One, with a 1.5% reduction in each subsequent year). Limited partners can submit redemption notices between April 1 and June 30 each year. One fund is eligible for redemption on a quarterly basis subject to available liquidity with ninety days' notice. In addition, a six-year look-up period applies to founding investors (three-years hard lock-up and three-years soft lock-up) and three-years soft lock-up for other investors commencing on the date of the first capital call. Redemptions can be requested during the soft lock-up, however, a 5.0% discount to net asset value would apply to the benefit of other existing investors.

(12) **Closed-End Real Assets Funds:** Consisting of nine commingled funds which invest either in timberland, agriculture or infrastructure assets on a global basis. These are long-term lock-up vehicles, typically with 10-year terms plus available extensions. These investments are valued at net asset value, typically on a quarterly basis, as reported by the fund. The unfunded commitments can be called to make new investments or pay fees and expenses. These funds are not eligible for redemption and distributions are received when underlying assets are liquidated and this occurs from five to 15 years.

## 5. CASH AND INVESTMENTS

A summary of cash and short-term securities and investments held at Dec. 31, 2022 is as follows:

Category	2022 Fair Value
Cash and Cash Equivalent*	\$1,383,343,075
Corporate Bond Obligations	1,811,953,755
Domestic and International Derivatives	889,661
Domestic Commingled Bonds	938,506,461
Domestic Equities	2,659,466,964
Domestic Pooled Equities	1,443,399,923
International Bonds	30,950
International Equities	2,238,471,098
Master Limited Partnerships	475,826,787
Municipal Bond Obligations	4,212,691
Non-Agency Mortgage and Asset-Backed Securities	475,320,229
Private Debt	432,169,627
Private Equity	1,462,051,714
Real Assets	942,607,325
Real Estate	1,930,132,878
U.S. Agency Mortgage and Asset-Backed Securities	350,715,748
U.S. Government Treasury Obligations	181,967,179
U.S. Government Treasury STRIPS**	7,648,670
<b>GRAND TOTAL</b>	<b>\$16,738,714,735</b>

The investment type classification is based on the characteristics of the individual securities.

\* Cash and cash equivalents are included in cash and short-term investments on the Statement of Fiduciary Net Position.

\*\* Separate Trading of Registered Interest and Principal Securities (STRIPS).

### MONEY WEIGHTED RETURN ON INVESTMENT

The money weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. For the year ended Dec. 31, 2022, the annual money weighted rate of return on investments, net of investment expense was negative 10.703%.

### CUSTODIAL CREDIT RISK

The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, an organization will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the failure of the counterparty to a transaction, an organization will not be able to recover the value of investment or collateral securities that are in the possession of an outside party.

In accordance with ORC 135.18, the Ohio Treasurer of State, the statutory custodian for OP&F, requires that the amount

in any demand deposit and securities lending account not covered by federal deposit insurance be collateralized with securities permitted under ORC 135.18 at 102% of the value of the cash. Collateral is held in the Ohio Treasurer of State's name by a third party trustee for the benefit of OP&F. All of OP&F's depository-eligible securities are held in the custodial bank or its agent's nominee, for the benefit of OP&F. Any physical securities are held in the vaults of the custodial bank, or its agent. The custodial bank provides book entry accounting for OP&F's real estate, private market assets, private credit and real assets. The custody agreement between the custodial bank and the Ohio Treasurer of State has historically restricted the right of the custodial bank or its agents from putting any right, charge, security interest, lien or claim of any kind on the securities they hold. Despite OP&F objections, the Ohio Treasurer of State allowed language in the custody agreement that grants a security interest in OP&F assets. The cash held in foreign local banks for immediate settlement of pending trade transactions are not collateralized.

## DEPOSITS EXPOSED TO CUSTODIAL CREDIT RISK AS OF DEC. 31, 2022

	2022
Uninsured deposits collateralized with securities held by the pledging financial institution	\$1,010,034
Uninsured and uncollateralized deposits	\$26,399

### CREDIT RISK

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation to the holder of the investment. This risk is measured by the assignment of a rating by a nationally recognized statistical rating organization. OP&F's risk management policy regarding credit risk is based on the type of fixed income instruments. For credit risk purposes, OP&F classifies its fixed income securities into four main types: core, high yield, private credit and short-term fixed income. The credit risk policies related to these types are as follows:

- Non-agency mortgage and asset-backed instruments refer to mortgage and asset-backed securities that are made up of mortgage loans not guaranteed by U.S. government supported agency.
- Corporate bonds consist of debt instruments issued by domestic corporations or U.S. dollar-denominated debt issued by foreign entities and managed by a U.S. based investment manager.

### CORE FIXED INCOME

OP&F's two core fixed income portfolios, all managed externally, contain government, mortgage and asset-backed securities, U.S. Agency and corporate bonds. These external managers invest in securities based on guidelines provided by the OP&F Board of Trustees. It is the policy of OP&F that a security in the core fixed income portfolio shall be rated BBB- or better by two standard rating services at the time of purchase. OP&F allows some of its investment managers to purchase securities that are "not rated" as long as they deem these securities to be at least equivalent to the minimum ratings at the time of purchase.

- Government instruments include those issued by the U.S. Treasury as well as fixed income instruments, other than mortgage-backed securities, of an agency or instrumentality of the U.S. government.
- Agency mortgage-backed instruments include collateralized mortgage obligations and Real Estate Mortgage Investment Conduits (REMIC's), whose payment of principal and interest is insured by the full faith and credit of the U.S. government, or an agency or instrumentality thereof. Also included in this category are secured assets issued by Government National Mortgage Association (GNMA) project loans, pools and participation certificates, Federal National Mortgage Association (FNMA) and Federal Home Loan Mortgage Corporation (FHLMC).

The following tables show ratings by asset class in OP&F's fixed income portfolio as of Dec. 31, 2022:

### RATINGS BY ASSET CLASS – 2022

S&P* Ratings	Corporate Bond Obligations	Domestic Commingled Bonds	Municipal Bond Obligations	International Bonds	U.S. Government Treasury Obligations	U.S. Government Treasury STRIPS	U.S. Agency Mortgage and Asset-Backed Securities	Non-Agency Mortgage and Asset-Backed Securities	GRAND TOTAL
AAA	\$1,256,572	\$-	\$765,767	\$-	\$-	\$-	\$1,249,786	\$375,000,064	\$378,272,189
AA+	5,793,335	938,506,461	82,775	-	-	-	330,602,290	2,420,993	1,277,405,854
AA	6,580,405	-	1,922,240	-	-	-	-	32,840,437	41,343,082
AA-	29,724,444	-	1,253,395	-	-	-	-	3,108,889	34,086,728
A+	53,419,152	-	-	-	-	-	-	1,920,826	55,339,978
A	47,658,900	-	-	-	-	-	-	23,667,081	71,325,981
A-	156,931,205	-	188,514	-	-	-	113,185	1,758,466	158,991,370
BBB+	106,779,061	-	-	-	-	-	-	1,431,839	108,210,900
BBB	136,204,664	-	-	-	-	-	673,699	4,400,388	141,278,751
BBB-	210,761,674	-	-	-	-	-	169,053	886,572	211,817,299
BB+	169,100,950	-	-	-	-	-	1,718,689	1,475,629	172,295,268
BB	181,171,049	-	-	-	-	-	-	2,366,764	183,537,813
BB-	235,311,567	-	-	-	-	-	3,379,973	838,484	239,530,024
B+	156,288,369	-	-	-	-	-	-	424,144	156,712,513
B	114,647,006	-	-	-	-	-	-	193,624	114,840,630
B-	95,906,924	-	-	-	-	-	-	1,975,672	97,882,596
CCC+	62,546,472	-	-	-	-	-	-	791,761	63,338,233
CCC	24,158,981	-	-	-	-	-	-	1,741,297	25,900,278
CCC-	445,352	-	-	-	-	-	-	2,251,549	2,696,901
CC	290,174	-	-	-	-	-	-	2,551,916	2,842,090
D	-	-	-	-	-	-	-	80,420	80,420
NR**	16,977,499	-	-	30,950	-	-	12,809,073	13,193,414	43,010,936
FF&C***	-	-	-	-	181,967,179	7,648,670	-	-	189,615,849
<b>GRAND TOTAL</b>	<b>\$1,811,953,755</b>	<b>\$938,506,461</b>	<b>\$4,212,691</b>	<b>\$30,950</b>	<b>\$181,967,179</b>	<b>\$7,648,670</b>	<b>\$350,715,748</b>	<b>\$475,320,229</b>	<b>\$3,770,355,683</b>

\* Standard & Poor's (S&P).

\*\* Not Rated (NR).

\*\*\* Full Faith and Credit (FF&C).

## HIGH YIELD FIXED INCOME

As of Dec. 31 2022, OP&F had three high yield fixed-income portfolios that invest in publicly traded securities. All these portfolios were managed externally. The high yield bond asset class consists of the portion of the U.S. corporate bond market that is rated below BBB- by S&P or below Baa3 by Moody's. Accordingly, credit risks associated with these bonds are greater than with core fixed income bonds. OP&F's policy is to invest in high yield bonds issued by U.S. corporations with a minimum credit rating of CCC or equivalent. OP&F allows some of its investment managers to purchase securities that are "not rated" as long as they deem these securities to be at least equivalent to the minimum ratings at the time of purchase. It is possible after purchase that the security is downgraded. In the event of an investment guideline violation and in the event of a security downgrade, such that the ratings (Moody's, S&P, or Fitch Investor's Service) are below the allowable minimum security quality, the investment manager will inform OP&F in writing within five business days of such violation. Such notice will include the action the manager intends to take with regard to the violation and over what time period that action will be taken. Both the method and timing of the violation resolution must be agreeable to OP&F.

## PRIVATE CREDIT

As of Dec. 31 2022, OP&F had 15 private credit strategies consisting of 14 limited partnership funds managed by 11 different investment firms. One of the private credit strategies is a common stock holding of an investment company that manages private credit strategies.

The limited partnership funds are not publicly listed and as such do not have specific credit rating. However, most of OP&F's private credit securities range from the equivalent of B to BB+ in terms of comparable S&P credit rating.

## SHORT-TERM INVESTMENTS

The short-term investment portfolio consists mainly of commercial paper and U.S. Treasury Bills. OP&F's policy is that, at the time of purchase, the short-term instrument must be rated within the two highest classifications established by two standard rating services. However, it is possible that after the purchase the ratings could change. The following table lists the commercial paper ratings as of Dec. 31, 2022:

S&P/Moody's Rating	Fair Value 2022	Percent 2022
A-1+/P-1	\$104,395,541	92.11%
A-1/P-1	8,936,754	7.89%
<b>GRAND TOTAL</b>	<b>\$113,332,295</b>	<b>100.00%</b>



## INTEREST RATE RISK

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of fixed income investments. This relationship can be measured using duration, which shows the sensitivity of the price of a fixed-income investment to a change in interest rates. OP&F uses effective duration to measure the interest rate risk of the core fixed income portfolio. The effective duration takes into account that expected cash flows will fluctuate as interest rates change.

All the core fixed income managers are also required to monitor and report the effective duration of their portfolio(s) on a monthly basis. As of Dec. 31 2022, the permissible ranges for the three core fixed income portfolio managers were:

Portfolio Benchmark	2022 Benchmark Duration (years)	Portfolio Manager	Portfolio Permissible Range
Bloomberg U.S. Government Inflation-Linked Bond Index	13.26	Bridgewater Associates*	Replicate benchmark
Bloomberg U.S. Aggregate Bond Index	6.17	PGIM Core Bond	Benchmark +/- 2 years
Bloomberg U.S. Aggregate Bond Index	6.17	Loomis Core Bond	Benchmark +/- 2 years

\* Bridgewater Associates holds a 2:1 levered portfolio.

Since portfolio level duration is the best measure of interest rate risk, OP&F does not require its managers to measure or report on the duration of each security sector. OP&F does not measure the duration of their high yield portfolios because interest rate risk is a very small part of the total risk of high yield securities. The major risks for high yield bonds are credit risk and interest rate spread risk.

The following table lists the effective duration for OP&F's fixed-income portfolio as of Dec. 31, 2022:

Investment Type	Fair Value 2022	Effective Duration (years)
U.S. Government Treasury Obligations	\$181,967,179	11.45
U.S. Government Treasury STRIPS	7,648,670	16.08
U.S. Agency Mortgage and Asset- Backed Securities	350,715,748	4.75
Non-Agency Mortgage and Asset-Backed Securities	475,320,229	2.16
Municipal Bond Obligations	4,212,691	13.45
Corporate Bond Obligations	1,811,953,755	4.12
International Bonds	30,950	-
Domestic Commingled Bonds	938,506,461	14.02
<b>TOTAL FIXED INCOME EFFECTIVE DURATION</b>	<b>\$3,770,355,683</b>	<b>6.78</b>

## COLLATERALIZED MORTGAGE OBLIGATIONS

In general, mortgage-backed securities entitle their holders to receive both principal and interest payments from the payments made by the borrowers of the underlying mortgages over the lives of those loans. The life of the mortgage that underlies a mortgage-backed security can be shortened by several economic events, including borrower refinancing. When interest rates fall and remain very low, a growing number of borrowers will refinance their existing loans causing mortgage-backed security holders to be repaid more quickly than anticipated. This early repayment is a form of market risk assumed by OP&F and other owners of mortgage-backed securities.

To the contrary, when interest rates begin to rise, the refinancing of existing mortgages begins to slow. If the rates remain high for long periods of time, fewer borrowers refinance their mortgages. This causes mortgage-backed security holders to be repaid over longer periods of time. This prolonged repayment is known as extension risk and is another form of market risk assumed by OP&F and other owners of mortgage-backed securities. These securities are based on cash flows from interest payments on underlying loans. Therefore, they are sensitive to prepayments by the debtor, which may result from a decline in interest rates.

**VARIABLE RATE SECURITIES**

OP&F's core fixed income and high yield managers are permitted to hold variable-rate coupons whose rates may vary directly or inversely with changes in a related interest rate. As of Dec. 31, 2022, OP&F did not hold any security with a variable-rate coupon that had a multiplier greater than one or any security with an inverse variable rate.

**CONCENTRATION OF CREDIT RISK**

Concentration of credit risk is the risk of loss attributed to the magnitude of an entity's investment in a single issuer. OP&F does not permit more than 10% of the core fixed income portfolio to be invested in the securities of any one issuer, and no more than 5.0% in any one issue on a dollar duration basis, with the exception of U.S. Government or Agency securities. For the high yield portfolio, no more than 10% of the entire portfolio at market shall be invested in securities of a single issue or issuer, unless otherwise approved by the Board of Trustees. At Dec. 31, 2022, OP&F did not hold investments in any one issuer that represented 5.0% or more of OP&F's net assets.

**SECURITIES LENDING**

As of Dec. 31, 2022, OP&F participates in securities lending program managed by one of its custody banks, as authorized by the Board of Trustees. Securities are loaned to investment broker/dealers (borrower). Securities loaned are collateralized by the borrower at 102% of the domestic and 105% of the international loaned securities' fair value. OP&F has minimized its exposure to credit risk due to borrower default by having the lending agent bank determine daily that the required collateral meets the specified collateral requirements. There are no restrictions on the amount of the securities that can be loaned. Contracts with lending agents require them to indemnify OP&F if the borrowers fail to return the securities or fail to pay OP&F for income distributions by the securities' issuer while the securities are on loan. All securities loans can be terminated on demand and the maturities of the investments made with an acceptable form of the collateral generally matches the maturities of the securities loans.

At year end, OP&F has no credit risk exposure to borrowers because the amounts that OP&F owes the borrowers exceed the amounts the borrowers owe OP&F.

OP&F does have the ability to pledge or sell collateral securities in case of a borrower default.

The following represents the balances relating to the securities lending transactions at Dec. 31, 2022:

**SECURITIES LENT AS OF DEC. 31, 2022**

<b>Securities Lent</b>	<b>Underlying Security</b>	<b>Collateral Received</b>	<b>Collateral Fair Value</b>	<b>Type of Collateral</b>
Domestic Corporate Fixed Income	\$262,473,331	\$267,952,744	\$267,952,744	Cash
Domestic Equities	78,870,250	80,880,355	80,880,355	Cash
U.S. Government and Treasuries	71,786,205	73,258,432	73,258,432	Cash
International Bonds	42,093,176	42,913,089	42,913,089	Cash
International Equities	55,710,685	57,626,273	57,626,273	Cash
<b>TOTAL SECURITIES LENT</b>	<b>\$510,933,647</b>	<b>\$522,630,893</b>	<b>\$522,630,893</b>	

**FOREIGN CURRENCY RISK**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. As of Dec. 31, 2022, OP&F is working towards its long-term target allocation of 12.4% to international equity. OP&F has no specific policy regarding the international custodial credit risk; however, the five international equity managers are allowed to hold 5.0% to 10% of their holdings in cash and cash equivalents.

Apart from cash needed for immediate settlement of pending trade transactions, (local cash awaiting repatriation), any excess cash received in OP&F's trust accounts is swept into designated money market funds. For the year ending Dec. 31, 2022, OP&F's exposure to foreign currency risk is as follows:

**2022 EXPOSURE TO CURRENCY RISK**

Currency	Fair Value (Cash Deposits)	Fair Value (Fixed Income)	Fair Value (Currency Contracts)	Fair Value (Equities)	Fair Value (Private Equity and Real Estate)	Fair Value (Derivatives)	Total Fair Value (Cash Deposits and Securities)
Australian Dollar	\$-	\$-	\$211,455	\$12,142,166	\$-	\$(281,072)	\$12,072,549
Brazilian Real	19,252	-	-	6,774,155	234,724	-	7,028,131
British Pound	-	-	781,381	171,594,308	-	(24,532)	172,351,157
Canadian Dollar	-	-	(3,389)	31,293,677	-	(731,701)	30,558,587
China Offshore Yuan	-	-	-	21,845,773	-	-	21,845,773
Danish Kroner	(239)	-	(58)	10,684,850	-	-	10,684,553
Euro	7,385	30,950	336,914	367,170,634	171,702,694	(3,392,286)	535,856,291
Hong Kong Dollar	-	-	24,490	96,159,594	-	60,004	96,244,088
Indonesian Rupiah	-	-	(656)	12,148,757	-	-	12,148,101
Japanese Yen	-	-	(434,955)	168,409,333	1,100,457	(1,079,297)	167,995,538
Mexican Peso	-	-	-	2,269,719	-	-	2,269,719
New Turkish Lira	-	-	(61)	2,043,115	-	-	2,043,054
Norwegian Kroner	-	-	-	2,379,019	-	-	2,379,019
Qatari Riyal	-	-	-	1,132,374	-	-	1,132,374
Singapore Dollar	-	-	(1,671)	21,732,399	-	-	21,730,728
South African Rand	-	-	743	3,387,266	-	-	3,388,009
South Korean Won	-	-	-	22,560,037	-	-	22,560,037
Swedish Kroner	-	-	146,747	74,397,617	-	(242,990)	74,301,374
Swiss Franc	-	-	2,384	72,470,606	-	-	72,472,990
Taiwanese New Dollar	-	-	208	9,949,203	-	-	9,949,411
Thai Baht	-	-	108	5,305,928	-	-	5,306,036
United Arab Emirates Dirham	-	-	-	3,083,356	-	-	3,083,356
<b>GRAND TOTAL</b>	<b>\$26,398</b>	<b>\$30,950</b>	<b>\$1,063,640</b>	<b>\$1,118,933,886</b>	<b>\$173,037,875</b>	<b>\$(5,691,874)</b>	<b>\$1,287,400,875</b>

## DERIVATIVES

Derivatives are generally defined as investment instruments whose value depends on, or is derived from, the value of an underlying asset, reference rate, or index.

OP&F has classified the following as derivatives:

- **Mortgage and Asset-Backed Securities:** OP&F invested in Planned Amortization Class and Sequential Pay Real Estate Mortgage Investment Conduit bonds issued by GNMA, FHLMC, and FNMA. Planned Amortization Class bonds are retired according to a payment schedule so as to have a stable average life and yield even if expected prepayment rates change within a specified broad range of prepayment possibilities. Sequential pay bonds begin to pay principal when classes with an earlier priority have paid to a zero balance. Such bonds enjoy uninterrupted payment of principal until paid to a zero balance. In terms of credit risk, the U.S. government explicitly backs GNMA mortgage securities programs and is viewed by the market as implicitly backing FHLMC and FNMA mortgage securities programs.
- **Futures Contracts:** Futures contracts are contracts to buy or sell units of an index or financial instrument on a specified future date at a price agreed upon when the contract is originated. OP&F had futures exposure with eight external managers constituting \$4.35 billion

of notional value as of Dec. 31, 2022. This amount represented 25.83% of the total portfolio. OP&F uses this exposure to synthetics to maintain market exposure while also increasing liquidity and flexibility.

- **Forward-Currency Contracts:** Forward currency contracts are legal agreements between two parties to purchase and sell a foreign currency, for a price specified at the contract date, with delivery and settlement in the future. OP&F, through its external investment managers, enters into forward currency contracts to hedge underlying foreign currency exposure in its non-U.S. equity and fixed income portfolios back to the U.S. dollar or to provide the quantity of foreign currency needed to settle trades.

All the contracts are valued at the spot foreign exchange rate at Dec. 31, 2022. The changes in the value of the open contracts are recognized as unrealized appreciation/(depreciation). A realized gain or loss is recorded at the time of the delivery/closing of the contract. The realized gain or loss is the difference between the value of the original contract and the closing/delivery value of such contracts. Both realized and unrealized gains and losses are included in the Statement of Changes in Fiduciary Net Position as net appreciation/(depreciation). The following tables represent the balances of the outstanding currency transactions as of Dec. 31, 2022:

### OPEN CURRENCY CONTRACTS AS OF DEC. 31, 2022

Purpose	Fair Value (Outstanding Purchases)	Fair Value (Outstanding Sales)	Unrealized Appreciation/ (Depreciation)
Trade Settlement	\$21,006,036	\$20,983,902	\$(22,134)
Position Hedging	187,614,145	188,699,918	1,085,773
<b>GRAND TOTAL</b>	<b>\$208,620,181</b>	<b>\$209,683,820</b>	<b>\$1,063,639</b>

On delivered/closed currency contracts OP&F had a realized loss of \$6,726,035 in 2022.

- **Options:** An option is the right, but not the obligation, to buy or sell a specific amount of a given security or other financial assets at a specified price during a specified period of time. OP&F invests in options as part of its portable alpha program. OP&F's exposure represented less than 1.0% of the total portfolio fair value at year-end.
- **Swaps:** A swap is a derivative contract through which two parties exchange financial instruments that involve cash flows based on a notional principal amount that both parties agree to. Usually, the principal does not change hands but each cash flow comprises one leg of the swap. One cash flow is generally fixed, while the other is variable and based on a benchmark interest rate, floating currency exchange rate or index price.

OP&F invested in interest rate and credit default swaps through one external managers. The fair value for the total swap position at Dec. 31, 2022 was:

#### SWAP HOLDINGS AS OF DEC. 31, 2022

Type of Swap	Fair Value (Receive Side)	Fair Value (Pay Side)	Fair Value (Total Swap Position)
Credit Default Swap	\$-	\$(169,130)	\$(169,130)
<b>Total Swap Position</b>	<b>\$-</b>	<b>\$(169,130)</b>	<b>\$(169,130)</b>

OP&F has not violated any legal, regulatory, or contractual provisions by its participation in these types of derivative instruments and there is no known undue credit, market, or legal risk. These instruments were purchased in order to enhance OP&F's overall rate of return.

## 6. DEFERRED COMPENSATION PLAN

OP&F does not sponsor a deferred compensation program. OP&F employees are eligible to participate in the deferred compensation plan sponsored by the State of Ohio. The state-sponsored plan was created in accordance with IRS Code Section 457. The plan is available to all OP&F employees and permits them to defer a portion of their salary until future years. Deferred compensation assets are not available to employees until termination, retirement, death, or unforeseeable emergency.

IRS Code Section 457 requires that the amount of compensation assets deferred under a plan, all property and rights and all income attributable to those amounts, property or rights, be held in trust for the benefit of the participants. This insulates IRS Code Section 457 benefits from the claims of an employer's general creditors. Accordingly, OP&F does not include the deferred compensation assets or liabilities of the Ohio Deferred Compensation Plan in its financial statements.

## 7. COMPENSATED ABSENCES

As of Dec. 31, 2022, \$2.9 million were accrued for unused vacation and sick leave for OP&F employees. To help OP&F reduce and manage the vacation liability, all employees with at least one year of continuous service as of the beginning of the current calendar year are required to use five consecutive workdays of vacation leave each year. Upon termination of employment, employees will be paid for unused vacation time that has been earned through the last day of work. Three-fourths of accrued but unused sick leave will be paid at the employee's base rate upon termination of employment.

## 8. SELF-INSURED HEALTH CARE FOR EMPLOYEES OF OP&F

OP&F is self-insured for employee benefits for medical, dental, vision and prescription coverage. A third-party administrator manages the program. OP&F holds a stop-loss policy per covered life per year with a \$100,000 specific deductible.

## 9. COMMITMENTS AND CONTINGENCIES

From time to time, OP&F is named as a defendant in lawsuits pertaining to matters that are incidental to performing routine business functions. OP&F's management is of the opinion that ultimate resolution of such claims will not result in a material, adverse effect on OP&F's financial position as of Dec. 31, 2022.

OP&F is committed to making additional capital contributions to the following investment types as of Dec. 31, 2022:

Asset Class	Unfunded Commitments	Fair Value At Dec. 31, 2022
Private Equity*	\$320,370,777	\$1,462,051,714
Private Debt	136,743,005	432,169,627
Real Estate	488,494,417	1,930,132,878
Real Assets	202,596,183	942,607,325
<b>TOTAL</b>	<b>\$1,148,204,382</b>	<b>\$4,766,961,544</b>

\*Included in the Private Equity are two Euro based unfunded commitments totaling as of Dec. 31, 2022: €388,320 (€ = Euro) (\$414,435 U.S.D.). Unfunded Commitments do not include distributions subject to recall.

## 10. STATE OF OHIO PUBLIC SAFETY OFFICERS DEATH BENEFIT FUND

Pursuant to ORC Section 742.62, the OP&F Board of Trustees administers the DBF. This program was established by the State of Ohio to provide monthly benefit payments to eligible surviving family members of Ohio public safety officers who have been killed in the line of duty or die of a duty-related injury or illness. Funds are disbursed to OP&F on a quarterly basis each state fiscal year (July 1-June 30) and are paid monthly by OP&F to eligible recipients. The unused balance at June 30 is returned to the state of Ohio. The DBF is considered to be a custodial fund administered by OP&F and, accordingly, its assets and related liabilities for unpaid benefits of \$(27,401) are included in the accompanying financial statements as of Dec. 31, 2022.



## 11. EMPLOYERS' NET PENSION LIABILITY (ASSET)

The components of the net pension liability of employers as of Dec. 31, 2022:

Year Ending Dec. 31	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a)-(b)=(c) Net Pension Liability (Asset)	(b) / (a) Plan Fiduciary Net Pension as a Percentage of Total Pension Liability	(d) Covered Payroll	(c) / (d) Net Pension Liability (Asset) as a Percentage of Covered Payroll
2022	\$25,606,604,961	\$16,107,574,300	\$9,499,030,661	62.90%	\$2,654,917,807	357.79%

The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

The Schedule of Employers' Net Pension Liability presents multi-year trend information about whether the fiduciary net positions are increasing or decreasing over time relative to the total pension liability. These schedules are presented in the RSI section. The total pension liability as of Dec. 31, 2022, is based on the results of an actuarial valuation date of Jan. 1, 2022 and rolled-forward using generally accepted actuarial procedures.

A summary of the actuarial assumptions as of the latest actuarial valuation (except see note on investment rate of return) is shown below.

### Actuarial Assumptions

Valuation date	Jan. 1, 2022
Actuarial cost method	Entry age
Investment rate of return	7.50%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25%
Inflation assumptions	2.75%
Cost-of-living adjustments	2.20% simple
Service Retiree and Vested Former Member Mortality	Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.
Disability Mortality	Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.
Contingent Annuitant Mortality	Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.
Pre-Retirement Mortality	Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Investment Policy and Guidelines Statement. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected real rates of return for each major asset class included in OP&F's target asset allocation as of Dec. 31, 2022 are summarized below:

#### TARGET ALLOCATIONS (SOURCE: WILSHIRE)

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return**
Domestic Equity	18.6%	4.8%
International Equity	12.4%	5.5%
Private Markets	10.0%	7.9%
Core Fixed Income*	25.0%	2.5%
High Yield Fixed Income	7.0%	4.4%
Private Credit	5.0%	5.9%
U.S. Inflation Linked Bonds*	15.0%	2.0%
Midstream Energy Infrastructure	5.0%	5.9%
Real Assets	8.0%	5.9%
Gold	5.0%	3.6%
Private Real Estate	12.0%	5.3%
Commodities	2.0%	3.6%
<b>TOTAL</b>	<b>125.0%</b>	

Note: Assumptions are geometric.

\* Levered 2.0x.

\*\* Geometric mean, net of expected inflation.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation and its overall asset allocation. Risk parity has a goal of reducing equity risk exposure, which reduces overall total portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the total portfolio may be levered up to 1.25 times due to the application of leverage in core fixed income and U.S. inflation linked bonds and the implementation approach for gold.

Total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows

from investment earnings were calculated using the longer-term assumed investment rate of return 7.50%. Based on those assumptions, OP&F's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Net pension liability is sensitive to changes in the discount rate. To illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1.0% lower, 6.50%, or 1.0% higher, 8.50%, than the current rate.

### CHANGES IN DISCOUNT RATE

Sensitivity of the Net Pension Liability to Changes in the Discount Rate at Dec. 31, 2022

	1.0% Decrease	Current Discount Rate	1.0% Increase
Discount Rate	6.50%	7.50%	8.50%
Total Pension Liability	\$28,638,628,515	\$25,606,604,961	\$23,086,083,532
Plan Fiduciary Net Position	16,107,574,300	16,107,574,300	16,107,574,300
<b>NET PENSION LIABILITY (ASSET)</b>	<b>\$12,531,054,215</b>	<b>\$9,499,030,661</b>	<b>\$6,978,509,232</b>

## 12. NET OTHER POST-EMPLOYMENT BENEFITS (OPEB) LIABILITY AND ACTUARIAL INFORMATION

### PLAN ADMINISTRATION

The OP&F Board of Trustees consists of four elected active members, two elected retired members and three state appointed professional investment experts. The OP&F Board of Trustees is responsible for administering the OP&F retiree health care stipend program, a cost-sharing, multiple-employer, defined benefit OPEB plan that provides various levels of health care to eligible benefit recipients and their eligible dependents.

### PLAN MEMBERSHIP

As of Jan. 1, 2022, OP&F's health care plan membership consisted of the following:

### PARTICIPANTS BY STATUS

Status	Number
Active Members*	29,384
Inactive Members Eligible for Allowances	257
Retiree Members or their Beneficiaries Currently Receiving Benefits	25,078
<b>TOTAL</b>	<b>54,719</b>

\* Excludes Rehired Retirees.

### BENEFITS PROVIDED

A stipend funded by OP&F via the Health Care Stabilization Fund (HCSF) is available to eligible members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses. This stipend model allows eligible members the option of choosing an appropriate health care plan on the insurance exchange. Implementation of the stipend model has helped OP&F meet the funding goal of a 15-year future solvency projection in the HCSF.

### CONTRIBUTIONS

OP&F's health care plan is financed through a combination of employer contributions and investment returns. A portion of OP&F's investment gain/(loss) is allocated to the HCSF. In 2022, OP&F's investment portfolio had an unfavorable gross return of negative 8.73%. During 2022, the Board of Trustees allocated employer contributions equal to 0.5% of annual covered payroll to the HCSF.

### INVESTMENT POLICY

The health care stipend program follows the same investment policy and guidelines as the pension plan.

### DISCOUNT RATE

The discount rate used to measure the total OPEB liability at Jan. 1, 2022 and rolled forward to Dec. 31, 2022 was 4.27% (using Dec. 31, 2022's S&P Municipal Bond 20-Year High Grade Rate Index of 3.65%). The discount rate used to measure the total OPEB liability as of Jan. 1, 2021 and rolled forward to Dec. 31, 2021 was 2.84% (using Dec. 31, 2021's S&P Municipal Bond 20-Year High Grade Rate Index of 2.05%). The projection of cash flows used to determine the discount rate assumed that OP&F will contribute at a rate equal to 0.50% of payroll. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees until 2036. After that time, the funding of benefit payments is uncertain. The discount rate is the single equivalent rate which results in the same present value as discounting future benefit payments made from assets at the long term expected rate of return and discounting future benefit payments funded on a pay-as-you-go basis on the municipal bond 20-year index rate.

### RATE OF RETURN

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covered fiscal years 2017 through 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, each major investment asset class and expected inflation. The long-term expected rate of return is 7.50% which was changed from 8.00% in 2022.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Investment Policy and Guidelines Statement. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

### PERIODS OF PROJECTED BENEFIT PAYMENTS

Future benefit payments for all current plan members were projected through 2122.

**ASSUMED ASSET ALLOCATION**

The target asset allocation and best estimates of geometric real rates of return for each major asset class is summarized as follows:

**TARGET ALLOCATIONS (SOURCE: WILSHIRE)**

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return**</b>
Domestic Equity	18.6%	4.8%
International Equity	12.4%	5.5%
Private Markets	10.0%	7.9%
Core Fixed Income*	25.0%	2.5%
High Yield Fixed Income	7.0%	4.4%
Private Credit	5.0%	5.9%
U.S. Inflation Linked Bonds*	15.0%	2.0%
Midstream Energy Infrastructure	5.0%	5.9%
Real Assets	8.0%	5.9%
Gold	5.0%	3.6%
Private Real Estate	12.0%	5.3%
Commodities	2.0%	3.6%
<b>TOTAL</b>	<b>125.0%</b>	

Note: Assumptions are geometric.

\* Levered 2.0x.

\*\* Geometric mean, net of expected inflation.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation and its overall asset allocation. Risk parity has a goal of reducing equity risk exposure, which reduces overall total portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the total portfolio may be levered up to 1.25 times due to the application of leverage in core fixed income and U.S. inflation linked bonds and the implementation approach of gold.

**NET OPEB LIABILITY OF OP&F**

The total OPEB liability as of Dec. 31, 2022 was determined based on a no gain/(loss) roll-forward of the Jan. 1, 2022 valuation. The components of the net OPEB liability of OP&F at Dec. 31, 2022, were as follows:

<b>Net OPEB Liability of OP&amp;F</b>	
Total OPEB Liability	\$1,501,612,290
Plan Fiduciary Net Position	789,641,178
<b>OP&amp;F'S NET OPEB LIABILITY</b>	<b>\$711,971,112</b>
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	52.59%
Net OPEB Liability as a Percentage of Covered Payroll	26.82%

**ACTUARIAL ASSUMPTIONS**

The actuarial assumptions used in the valuation were adopted as of Jan. 1, 2022 and were based on the results from the most recent actuarial experience review covering the period 2017 through 2021. The total OPEB liability as of Dec. 31, 2022, is based on the results of an actuarial valuation dated Jan. 1, 2022 and rolled-forward using generally accepted actuarial procedures.

The total OPEB liability used the following assumptions and other inputs:

<b>Actuarial Assumptions</b>	
Valuation Date	Jan. 1, 2022
Long-Term Return on Plan Assets	7.50%
Dec. 31, 2022 Discount Rate	4.27%
Dec. 31, 2022 Municipal Bond Index	3.65%
Actuarial Cost Method	Entry age normal cost.
Payroll Growth Rate	3.25% per annum
Stipend Increase Rate	The stipend is not assumed to increase over the projection period.
Projected Depletion Year of OPEB Assets	2036 (per GASB Statement No. 74 Report)
Health Care Cost Trend Rate	N/A* - based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate.
Service Retiree and Vested Former Member Mortality	Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.
Disabled Mortality	Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.
Contingent Annuitant Mortality	Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.
Pre-Retirement Mortality	Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.
Age of Spouse	Wives are assumed to be three years younger than their husbands.
Dependent Children	Each member is assumed to have two children, born when the member was age 26. Dependency is assumed to cease when the child is 22.

\* Not Applicable (N/A).



### SENSITIVITY OF THE NET OPEB LIABILITY TO CHANGES IN THE DISCOUNT RATE

The following table presents the net OPEB liability of OP&F as of Dec. 31, 2022, calculated using the discount rate of 4.27%, as well as what OP&F's net OPEB liability would be if it were calculated using a discount rate that is 1.0% lower, 3.27%, or 1.0% higher, 5.27%, than the current discount rate:

### CHANGES TO DISCOUNT RATE

#### SENSITIVITY OF THE NET OPEB LIABILITY TO CHANGES IN THE DISCOUNT RATE AT DEC. 31, 2022

	1.0% Decrease	Current Discount Rate	1.0% Increase
Discount Rate	3.27%	4.27%	5.27%
Total OPEB Liability	\$1,666,366,609	\$1,501,612,290	\$1,362,517,112
Fiduciary Net Position	789,641,178	789,641,178	789,641,178
<b>Net OPEB Liability</b>	<b>\$876,725,431</b>	<b>\$711,971,112</b>	<b>\$572,875,934</b>

### 13. PENSION PLANS FOR EMPLOYEES OF OP&F

All OP&F employees are required to participate in a contributory retirement plan administered by OPERS. OPERS is a cost-sharing, multi-employer public employee retirement system that administers three pension plans that include a defined benefit plan, a defined contribution plan and a combined plan. Participation in these plans is a choice members make at the time their employment commences.

The member and employer contribution rates are 10.0% and 14.0% of covered payroll, respectively. The required employer contributions for the current year and the two preceding years are shown in the table below.

OP&F's Required Employer Contributions to OPERS:

Year Ended Dec. 31	Annual Required Contributions	Percent Contributed
2022	\$1,267,313	100%
2021	\$1,357,430	100%
2020	\$1,378,535	100%

GASB Statement No. 68, Accounting and Financial Reporting for Pensions, requires OP&F to record a net pension liability based on its proportionate share of OPERS' total net pension liability. Likewise, OP&F's proportionate share of OPERS' deferred outflows and deferred inflows of resources related to pensions and pension expense are recorded in the Statements of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position for the fiscal year ending Dec. 31, 2022.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of OPERS and additions to/deductions from OPERS' fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefits and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

OPERS also provides post-employment health care coverage which is considered an OPEB as described in GASB Statement No. 75. OPERS has the discretion to direct a portion of employer contributions to fund retiree health care. The employer rate allocated to post employment health care in the defined benefit plan and combined plan was 0.0% in calendar year 2021. The portion of the employer rated allocation to post employment health care in the defined contribution plan was 4.0% in calendar year 2021.

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the OPEB fiduciary net position of OPERS and additions to/deductions from OPEB fiduciary net position of OPERS have been determined on the same basis as they are reported by OPERS. For this purpose, health care benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Historical trend information showing the progress of OPERS in accumulating sufficient assets to pay pension and OPEB benefits when due is presented in the OPERS ACFR. OPERS' ACFR is available on their website at [www.OPERS.org](http://www.OPERS.org).

## REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

### REQUIRED SUPPLEMENTARY PENSION INFORMATION SCHEDULE OF CHANGES IN THE EMPLOYERS' NET PENSION LIABILITY\*

Total Pension Liability	Year Ending Dec. 31, 2022	Year Ending Dec. 31, 2021	Year Ending Dec. 31, 2020	Year Ending Dec. 31, 2019	Year Ending Dec. 31, 2018
Service Cost	\$432,828,079	\$360,427,328	\$357,200,509	\$343,991,701	\$331,600,261
Interest	1,851,865,191	1,826,859,097	1,763,487,122	1,741,126,879	1,663,040,537
Plan Changes	-	-	-	-	-
Differences Between Expected and Actual Experience	80,765,641	(168,232,265)	134,816,300	(421,664,871)	322,601,323
Changes in Assumptions	(223,737,455)	1,312,414,800	-	-	-
Benefit Payments, Including Refunds of Member Contributions	(1,559,456,438)	(1,535,344,021)	(1,400,413,884)	(1,394,027,927)	(1,314,608,496)
<b>NET CHANGE IN TOTAL PENSION LIABILITY</b>	<b>582,265,018</b>	<b>1,796,124,939</b>	<b>855,090,047</b>	<b>269,425,782</b>	<b>1,002,633,625</b>
TOTAL PENSION LIABILITY - BEGINNING	25,024,339,943	23,228,215,004	22,373,124,957	22,103,699,175	21,101,065,550
<b>TOTAL PENSION LIABILITY - ENDING (a)</b>	<b>\$25,606,604,961</b>	<b>\$25,024,339,943</b>	<b>\$23,228,215,004</b>	<b>\$22,373,124,957</b>	<b>\$22,103,699,175</b>
<b>Plan Fiduciary Net Position:</b>					
Contributions - Employer	\$575,675,549	\$539,335,665	\$518,430,203	\$502,303,770	\$478,595,785
Contributions - Member	352,964,203	337,025,068	312,628,926	303,413,682	295,472,374
Net Investment Income/(Loss)	(2,025,855,021)	3,034,386,114	1,362,818,981	2,305,254,776	(458,734,784)
Benefit Payments, Including Refunds of Member Contributions	(1,559,456,438)	(1,535,344,021)	(1,400,413,884)	(1,394,027,927)	(1,314,608,496)
Administrative Expense	(12,672,374)	(9,609,702)	(18,929,776)	(21,410,301)	(16,234,396)
Other Changes	-	-	-	-	(7,047,680)
<b>NET CHANGES IN PLAN FIDUCIARY NET POSITION</b>	<b>(2,669,344,081)</b>	<b>2,365,793,124</b>	<b>774,534,450</b>	<b>1,695,534,000</b>	<b>(1,022,557,197)</b>
PLAN FIDUCIARY NET POSITION - BEGINNING	18,776,918,381	16,411,125,257	15,636,590,807	13,941,056,807	14,963,614,004
<b>PLAN FIDUCIARY NET POSITION - ENDING (b)</b>	<b>\$16,107,574,300</b>	<b>\$18,776,918,381</b>	<b>\$16,411,125,257</b>	<b>\$15,636,590,807</b>	<b>\$13,941,056,807</b>
<b>NET PENSION LIABILITY (SURPLUS) - ENDING (a)-(b)</b>	<b>\$9,499,030,661</b>	<b>\$6,247,421,562</b>	<b>\$6,817,089,747</b>	<b>\$6,736,534,150</b>	<b>\$8,162,642,368</b>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	62.90%	75.03%	70.65%	69.89%	63.07%
Covered Payroll	\$2,654,917,807	\$2,526,179,170	\$2,475,784,283	\$2,373,429,623	\$2,302,436,015
Net Pension Liability as a Percentage of Covered Payroll	357.79%	247.31%	275.35%	283.83%	354.52%

\* Schedule is intended to show information for 10-years. Additional years will be displayed as they become available.

## SCHEDULE OF CHANGES IN THE EMPLOYERS' NET PENSION LIABILITY\* (CONTINUED)

Total Pension Liability	Year Ending Dec. 31, 2017	Year Ending Dec. 31, 2016	Year Ending Dec. 31, 2015	Year Ending Dec. 31, 2014
Service Cost	\$289,911,106	\$273,592,476	\$267,624,727	\$262,846,976
Interest	1,623,441,004	1,570,560,385	1,519,848,287	1,472,778,463
Plan Changes	-	-	-	-
Differences Between Expected and Actual Experience	109,199,474	2,143,161	(21,544,278)	-
Changes in Assumptions	318,479,524	-	-	-
Benefit Payments, Including Refunds of Member Contributions	(1,256,254,446)	(1,187,020,466)	(1,170,476,866)	(1,126,154,321)
<b>NET CHANGE IN TOTAL PENSION LIABILITY</b>	<b>1,084,776,662</b>	<b>659,275,556</b>	<b>595,451,870</b>	<b>609,471,118</b>
TOTAL PENSION LIABILITY - BEGINNING	20,016,288,888	19,357,013,332	18,761,561,462	18,152,090,344
<b>TOTAL PENSION LIABILITY - ENDING (a)</b>	<b>\$21,101,065,550</b>	<b>\$20,016,288,888</b>	<b>\$19,357,013,332</b>	<b>\$18,761,561,462</b>
<b>Plan Fiduciary Net Position:</b>				
Contributions - Employer	\$462,394,203	\$455,143,532	\$428,972,949	\$418,493,468
Contributions - Member	282,006,793	268,594,295	245,834,623	223,989,055
Net Investment Income/(Loss)	1,812,565,572	1,240,580,488	(11,259,198)	786,522,451
Benefit Payments, Including Refunds of Member Contributions	(1,256,254,446)	(1,187,020,466)	(1,170,476,866)	(1,126,154,321)
Administrative Expense	(19,487,358)	(18,851,765)	(15,635,762)	(15,480,687)
Other Changes	-	-	(6,940,426)	-
<b>NET CHANGES IN PLAN FIDUCIARY NET POSITION</b>	<b>1,281,224,764</b>	<b>758,446,084</b>	<b>(529,504,680)</b>	<b>287,369,966</b>
PLAN FIDUCIARY NET POSITION - BEGINNING	13,682,389,240	12,923,943,156	13,453,447,836	13,166,077,870
<b>PLAN FIDUCIARY NET POSITION - ENDING (b)</b>	<b>\$14,963,614,004</b>	<b>\$13,682,389,240</b>	<b>\$12,923,943,156</b>	<b>\$13,453,447,836</b>
<b>NET PENSION LIABILITY (SURPLUS) - ENDING (a)-(b)</b>				
	<b>\$6,137,451,546</b>	<b>\$6,333,899,648</b>	<b>\$6,433,070,176</b>	<b>\$5,308,113,626</b>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	70.91%	68.36%	66.77%	71.71%
Covered Payroll	\$2,224,675,422	\$2,094,550,962	\$2,046,601,668	\$1,998,631,412
Net Pension Liability as a Percentage of Covered Payroll	275.88%	302.40%	314.33%	265.59%

\* Schedule is intended to show information for 10-years. Additional years will be displayed as they become available.

## SCHEDULE OF EMPLOYERS' NET PENSION LIABILITY (ASSET)

Year Ending Dec. 31	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a)-(b)=(c) Net Pension Liability (Surplus)	(b) / (a) Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	(d) Covered Payroll	(c) / (d) Net Pension Liability (Surplus) as a Percentage of Covered Payroll
2022	\$25,606,604,961	\$16,107,574,300	\$9,499,030,661	62.90%	\$2,654,917,807	357.79%
2021	25,024,339,943	18,776,918,381	6,247,421,562	75.03%	2,526,179,170	247.31%
2020	23,228,215,004	16,411,125,257	6,817,089,747	70.65%	2,475,784,283	275.35%
2019	22,373,124,957	15,636,590,807	6,736,534,150	69.89%	2,373,429,623	283.83%
2018	22,103,699,175	13,941,056,807	8,162,642,368	63.07%	2,302,436,015	354.52%
2017	21,101,065,550	14,963,614,004	6,137,451,546	70.91%	2,224,675,422	275.88%
2016	20,016,288,888	13,682,389,240	6,333,899,648	68.36%	2,094,550,962	302.40%
2015	19,357,013,332	12,923,943,156	6,433,070,176	66.77%	2,046,601,668	314.33%
2014	18,761,561,462	13,453,447,836	5,308,113,626	71.71%	1,998,631,412	265.59%
2013	18,152,090,344	13,166,077,870	4,986,012,474	72.53%		

## SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION TRUST FUND

Year Ended Dec. 31	(a) Statutorily Due Employer Contributions	(b) Actual Employer Contributions	(a)-(b)=(c) Contribution Deficiency (Excess)	(d) Covered Payroll*	(a) / (d) Contributions as a Percentage of Covered Payroll
2022	\$575,492,871	\$575,492,871	\$-	\$2,443,620,260	23.55%
2021	539,130,428	539,130,428	-	2,381,764,788	22.64%
2020	518,204,527	518,204,527	-	2,313,631,090	22.40%
2019	502,043,282	502,043,282	-	2,218,017,387	22.63%
2018	478,294,974	478,294,974	-	2,209,258,449	21.65%
2017	462,047,728	462,047,728	-	2,180,910,604	21.19%
2016	454,745,371	454,745,371	-	2,060,850,564	22.07%
2015	428,526,214	428,526,214	-	1,986,568,535	21.57%
2014	417,993,316	417,993,316	-	1,942,269,436	21.52%
2013	349,461,765	349,461,765	-	1,913,382,667	18.26%

\* Actuarial Estimate

## SCHEDULE OF INVESTMENT RETURNS\*

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Annual Money Weighted Rate of Return, Net of Investment Expenses	(10.703)%	19.230%	9.212%	17.279%	(2.854)%	13.867%	10.048%	0.187%	6.540%

\* Schedule is intended to show information for 10-years. Additional years will be displayed as they become available.

## NOTES TO REQUIRED SUPPLEMENTARY PENSION INFORMATION

### 1. SCHEDULE OF CHANGES IN THE EMPLOYERS' NET PENSION LIABILITY

The total pension liability contained in this schedule was provided by OP&F's actuary, Cavanaugh Macdonald Consulting, LLC. The net pension liability is measured as the total pension liability less the amount of OP&F's fiduciary net position.

### 2. SCHEDULE OF EMPLOYER CONTRIBUTIONS

The required employer contributions and percent of those contributions actually made are presented in the schedule of employer contributions.

### 3. ACTUARIAL ASSUMPTIONS

The actuarial assumptions, aside from the discount rate, were adopted as of Jan. 1, 2022, based on a five-year experience review covering the period of 2017 through 2021. The discount rate of 7.50% was adopted by the Board of Trustees in February 2022. The next review of actuarial assumptions is to be completed for adoption with the Jan. 1, 2027 valuation.

The information presented in the required supplementary schedules was used in the actuarial valuation for purposes of calculating the actuarially determined contribution rate. The assumptions and methods used for this actuarial valuation were recommended by the actuary and adopted by the Board of Trustees. Additional information as of the latest actuarial valuation follows.

### DEFINED BENEFIT PLAN – PENSION TRUST FUND

<b>Actuarial Assumptions</b>	
Valuation date	Jan. 1, 2022
Actuarial cost method	Entry age
Amortization method	Level percent of payroll, open
Amortization period	29-years
Asset valuation method	Four-year adjusted fair value with a corridor of 20% of the fair value.
Investment rate of return	7.50%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25%
Inflation assumptions	2.75%
Cost-of-living adjustments	2.20% simple



## REQUIRED SUPPLEMENTARY OPEB INFORMATION

### SCHEDULE OF CHANGES IN NET OTHER POST-EMPLOYMENT BENEFIT (OPEB) LIABILITY AND RELATED RATIOS\*

Total OPEB Liability	Year Ending Dec. 31, 2022	Year Ending Dec. 31, 2021	Year Ending Dec. 31, 2020	Year Ending Dec. 31, 2019
Service Cost	\$64,434,939	\$63,158,602	\$56,072,373	\$43,042,991
Interest	59,164,352	58,048,633	66,955,703	79,675,059
Changes of Benefit Terms	-	-	-	-
Differences Between Expected and Actual Experience	(29,034,862)	57,238,179	(98,438,400)	(99,155,482)
Changes in Assumptions	(567,177,221)	30,190,286	134,298,234	214,763,191
Net Benefit Payments	(88,563,565)	(86,947,802)	(84,249,181)	(76,303,134)
NET CHANGE IN TOTAL OPEB LIABILITY	(561,176,357)	121,687,898	74,638,729	162,022,625
TOTAL OPEB LIABILITY - BEGINNING	2,062,788,647	1,941,100,749	1,866,462,020	1,704,439,395
<b>TOTAL OPEB LIABILITY - ENDING (a)</b>	<b>\$1,501,612,290</b>	<b>\$2,062,788,647</b>	<b>\$1,941,100,749</b>	<b>\$1,866,462,020</b>
<b>Plan Fiduciary Net Position</b>				
Contributions - Employer	\$13,381,154	\$12,758,046	\$12,166,558	\$11,973,144
Net Investment Income/(Loss)	(101,643,506)	159,553,600	75,292,783	149,595,598
Benefit Payments	(88,563,565)	(86,947,802)	(84,249,181)	(76,303,134)
Administrative Expenses	(235,504)	(245,662)	(314,740)	(362,607)
NET CHANGE IN PLAN FIDUCIARY NET POSITION	(177,061,421)	85,118,182	2,895,420	84,903,001
PLAN FIDUCIARY NET POSITION - BEGINNING	966,702,599	881,584,417	878,688,997	793,785,996
<b>PLAN FIDUCIARY NET POSITION - ENDING (b)</b>	<b>\$789,641,178</b>	<b>\$966,702,599</b>	<b>\$881,584,417</b>	<b>\$878,688,997</b>
<b>NET OPEB LIABILITY (SURPLUS) - ENDING (a)-(b)</b>	<b>\$711,971,112</b>	<b>\$1,096,086,048</b>	<b>\$1,059,516,332</b>	<b>\$987,773,023</b>
Plan Fiduciary Net Position as a Percentage of the total OPEB Liability	52.59%	46.86%	45.42%	47.08%
Covered Payroll	\$2,654,830,178	\$2,526,179,170	\$2,475,784,283	\$2,373,429,623
Net OPEB Liability as a Percentage of Covered Payroll	26.82%	43.39%	42.80%	41.62%

\* Schedule is intended to show information for 10-years. Additional years will be displayed as they become available.

## SCHEDULE OF CHANGES IN NET OTHER POST-EMPLOYMENT BENEFIT (OPEB) LIABILITY AND RELATED RATIOS\* (CONTINUED)

	Year Ending Dec. 31, 2018	Year Ending Dec. 31, 2017
<b>Total OPEB Liability</b>		
Service Cost	\$269,913,915	\$230,753,065
Interest	220,193,164	220,886,126
Changes of Benefit Terms	(4,945,194,650)	-
Differences Between Expected and Actual Experience	-	(32,754,010)
Changes in Assumptions	(293,714,580)	633,696,010
Net Benefit Payments	(144,706,189)	(103,062,283)
NET CHANGE IN TOTAL OPEB LIABILITY	(4,893,508,340)	949,518,908
TOTAL OPEB LIABILITY - BEGINNING	6,597,947,735	5,648,428,827
<b>TOTAL OPEB LIABILITY - ENDING (a)</b>	<b>\$1,704,439,395</b>	<b>\$6,597,947,735</b>
<b>Plan Fiduciary Net Position</b>		
Contributions - Employer	\$11,337,852	\$18,894,974
Net Investment Income/(Loss)	(4,191,504)	115,417,360
Benefit Payments	(144,706,189)	(103,062,283)
Administrative Expenses	(741,952)	(815,977)
NET CHANGE IN PLAN FIDUCIARY NET POSITION	(138,301,793)	30,434,074
PLAN FIDUCIARY NET POSITION - BEGINNING	932,087,789	901,653,715
<b>PLAN FIDUCIARY NET POSITION - ENDING (b)</b>	<b>\$793,785,996</b>	<b>\$932,087,789</b>
<b>NET OPEB LIABILITY (SURPLUS) - ENDING (a)-(b)</b>	<b>\$910,653,399</b>	<b>\$5,665,859,946</b>
Plan Fiduciary Net Position as a Percentage of the total OPEB Liability	46.57%	14.13%
Covered Payroll	\$2,302,436,015	\$2,180,910,604
Net OPEB Liability as a Percentage of Covered Payroll	39.55%	259.79%

\* Schedule is intended to show information for 10-years. Additional years will be displayed as they become available.

## SCHEDULE OF NET OPEB LIABILITY (ASSET)\*

Year Ending Dec. 31	(a) Total OPEB Liability	(b) Plan Fiduciary Net Position	(a)-(b)=(c) Net OPEB Liability (Surplus)	(b) / (a) Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	(d) Covered Payroll	(c) / (d) Net OPEB Liability (Surplus) as a Percentage of Covered Payroll
2022	\$1,501,612,290	\$789,641,178	\$711,971,112	52.59%	\$2,654,830,178	26.82%
2021	2,062,788,647	966,702,599	1,096,086,048	46.86%	2,526,179,170	43.39%
2020	1,941,100,749	881,584,417	1,059,516,332	45.42%	2,475,784,283	42.80%
2019	1,866,462,020	878,688,997	987,773,023	47.08%	2,373,429,623	41.62%
2018	1,704,439,395	793,785,996	910,653,399	46.57%	2,302,436,015	39.55%
2017	6,597,947,735	932,087,789	5,665,859,946	14.13%	2,180,910,604	259.79%

\* Schedule is intended to show information for 10-years. Additional years will be displayed as they become available.

## SCHEDULE OF EMPLOYER CONTRIBUTIONS - RETIREE HEALTH CARE TRUST FUND

Year Ended Dec. 31	(a) Statutorily Due Employer Contributions	(b) Actual Employer Contributions	(a)-(b)=(c) Contribution Deficiency (Excess)	(d) Covered Payroll*	(a) / (d) Contributions as a Percentage of Covered Payroll
2022	\$13,381,154	\$13,381,154	\$-	\$2,443,620,260	0.55%
2021	12,758,046	12,758,046	-	2,381,764,788	0.54%
2020	12,166,558	12,166,558	-	2,313,631,090	0.53%
2019	11,973,144	11,973,144	-	2,218,017,387	0.54%
2018	11,337,852	11,337,852	-	2,209,258,449	0.51%
2017	10,871,479	10,871,479	-	2,180,910,604	0.50%
2016	10,708,739	10,708,739	-	2,060,850,584	0.52%
2015	10,211,723	10,211,723	-	1,986,568,535	0.51%
2014	9,895,274	9,895,274	-	1,942,269,436	0.51%
2013	68,720,879	68,720,879	-	1,913,382,667	3.59%

\* Actuarial Estimate.

## SCHEDULE OF INVESTMENT RETURNS\*

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Annual Money Weighted Rate of Return, Net of Investment Expenses	(10.703)%	19.230%	9.212%	17.279%	(2.854)%	13.867%	10.048%	0.187%	6.540%

\* Schedule is intended to show information for 10-years. Additional years will be displayed as they become available.

## NOTES TO REQUIRED SUPPLEMENTARY OPEB INFORMATION

### 1. SCHEDULE OF CHANGES IN THE EMPLOYERS' NET OPEB LIABILITY

The total OPEB liability contained in this schedule was provided by OP&F's actuary, Cavanaugh Macdonald Consulting, LLC. The net OPEB liability is measured as the total OPEB liability less the amount of OP&F's fiduciary net position.

### 2. SCHEDULE OF EMPLOYER CONTRIBUTIONS

The required employer contributions and percent of those contributions actually made are presented in the schedule of employer contributions.

### 3. ACTUARIAL ASSUMPTIONS

The actuarial assumptions, aside from the discount rate, were adopted as of Jan. 1, 2022, based on a five-year experience review covering the period of 2017 through 2021. The discount rate of 7.50% was adopted by the Board of Trustees in February 2022. The next review of actuarial assumptions is to be completed for adoption with the Jan. 1, 2027 valuation.

The information presented in the required supplementary schedules was used in the actuarial valuation for purposes of calculating the actuarially determined contribution rate. The assumptions and methods used for this actuarial valuation were recommended by the actuary and adopted by the Board of Trustees. Additional information as of the latest actuarial valuation follows.

### RETIREE HEALTH CARE BENEFITS – HEALTH CARE TRUST FUND

#### Actuarial Assumptions

Valuation date	Jan. 1, 2022
Actuarial cost method	Entry age
Amortization method	Level percent of payroll, open
Amortization period	29-years
Asset valuation method	Fair value
Investment rate of return	7.50%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25%
Inflation assumptions	2.75%

**OPERS RELATED REQUIRED SUPPLEMENTARY PENSION INFORMATION**  
**SCHEDULE OF OHIO POLICE & FIRE PENSION FUND'S (OP&F) PROPORTIONATE SHARE**  
**OF THE NET PENSION LIABILITY OF OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM**  
**(OPERS) PLAN**

**TRADITIONAL PENSION PLAN**  
**LAST 10 FISCAL YEARS\***

	2022	2021	2020	2019	2018	2017	2016	2015
OP&F's proportion of the net pension liability (asset)	\$5,780,636	\$9,451,241	\$12,222,305	\$17,148,431	\$9,597,642	\$13,874,911	\$10,779,540	\$7,534,305
OP&F's proportionate share of the net pension liability (asset)	0.066%	0.064%	0.062%	0.063%	0.061%	0.061%	0.062%	0.062%
OP&F's covered payroll	\$9,642,643	\$8,989,515	\$8,700,257	\$8,457,043	\$7,507,300	\$7,290,938	\$7,745,508	\$7,649,967
OP&F's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	59.95%	105.14%	140.48%	202.77%	127.84%	190.30%	139.17%	98.49%
Plan fiduciary net position as a percentage of the total pension liability	92.62%	86.88%	82.17%	74.70%	84.66%	77.25%	81.08%	86.45%

**COMBINED PENSION PLAN**  
**LAST 10 FISCAL YEARS\***

	2022	2021	2020	2019	2018	2017	2016	2015
OP&F's proportion of the net pension liability (asset)	\$(559,554)	\$(427,358)	\$(312,234)	\$(139,322)	\$(175,453)	\$(69,235)	\$(63,275)	\$(52,363)
OP&F's proportionate share of the net pension liability (asset)	0.142%	0.148%	0.150%	0.125%	0.129%	0.124%	0.130%	0.136%
OP&F's covered payroll	\$647,450	\$652,442	\$666,550	\$532,871	\$490,143	\$446,969	\$473,208	\$478,275
OP&F's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	(86.42)%	(65.50)%	(46.84)%	(26.15)%	(35.80)%	(15.49)%	(13.37)%	(10.95)%
Plan fiduciary net position as a percentage of the total pension liability	169.88%	157.67%	145.28%	126.64%	137.28%	116.55%	116.90%	114.83%

**MEMBER DIRECTED PLAN**  
**LAST 10 FISCAL YEARS\***

	2022	2021	2020	2019	2018	2017	2016	2015
OP&F's proportion of the net pension liability (asset)	\$(35,074)	\$(37,311)	\$(9,296)	\$(5,909)	\$(8,942)	\$(1,011)	\$(837)	\$(1,441)
OP&F's proportionate share of the net pension liability (asset)	0.193%	0.205%	0.246%	0.259%	0.256%	0.243%	0.219%	0.245%
OP&F's covered payroll	\$865,093	\$878,062	\$1,044,186	\$1,058,871	\$1,002,986	\$900,093	\$1,045,000	\$1,076,864
OP&F's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	(4.05)%	(4.25)%	(0.89)%	(0.56)%	(0.89)%	(0.11)%	(0.08)%	(0.13)%
Plan fiduciary net position as a percentage of the total pension liability	171.84%	188.21%	118.84%	113.42%	124.46%	103.40%	103.91%	N/A

\* The amounts presented were determined as of Dec. 31 of the prior calendar year. GASB 68 was implemented in 2015. This schedule is intended to show information for 10-years. Additional years will be displayed as they become available.

## SCHEDULE OF CONTRIBUTIONS OPERS PLAN

### TRADITIONAL PENSION PLAN LAST 10 FISCAL YEARS\*

	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contributions	\$1,349,970	\$1,258,532	\$1,218,036	\$1,183,986	\$1,051,022	\$947,822	\$929,461	\$917,996
Contributions in relation to the contractually required contributions	\$1,349,970	\$1,258,532	\$1,218,036	\$1,183,986	\$1,051,022	\$947,822	\$929,461	\$917,996
Contribution deficiency (excess)	\$-	\$-	\$-	\$-	\$-	\$-	\$-	\$-
OP&F's covered payroll	\$9,642,643	\$8,989,514	\$8,700,257	\$8,457,043	\$7,507,300	\$7,290,938	\$7,745,508	\$7,649,967
Contributions as a percentage of covered payroll	14%	14%	14%	14%	14%	13%	12%	12%

### COMBINED PENSION PLAN LAST 10 FISCAL YEARS\*

	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contributions	\$90,643	\$91,342	\$93,317	\$74,602	\$68,620	\$58,106	\$56,785	\$57,393
Contributions in relation to the contractually required contributions	\$90,643	\$91,342	\$93,317	\$74,602	\$68,620	\$58,106	\$56,785	\$57,393
Contribution deficiency (excess)	\$-	\$-	\$-	\$-	\$-	\$-	\$-	\$-
OP&F's covered payroll	\$647,450	\$652,443	\$666,550	\$532,871	\$490,143	\$446,969	\$473,208	\$478,275
Contributions as a percentage of covered payroll	14%	14%	14%	14%	14%	13%	12%	12%

### MEMBER DIRECTED PLAN LAST 10 FISCAL YEARS\*

	2022	2021	2020	2019	2018	2017	2016	2015
Contractually required contributions	\$121,113	\$122,929	\$146,186	\$148,242	\$140,418	\$126,013	\$146,300	\$150,761
Contributions in relation to the contractually required contributions	\$121,113	\$122,929	\$146,186	\$148,242	\$140,418	\$126,013	\$146,300	\$150,761
Contribution deficiency (excess)	\$-	\$-	\$-	\$-	\$-	\$-	\$-	\$-
OP&F's covered payroll	\$865,093	\$878,064	\$1,044,186	\$1,058,871	\$1,002,986	\$900,093	\$1,045,000	\$1,076,864
Contributions as a percentage of covered payroll	14%	14%	14%	14%	14%	14%	14%	14%

\* The amounts presented were determined as of Dec. 31 of the prior calendar year. GASB 68 was implemented in 2015. This schedule is intended to show information for 10-years. Additional years will be displayed as they become available.



## OPERS RELATED REQUIRED SUPPLEMENTARY OPEB INFORMATION

## SCHEDULE OF OP&amp;F'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OPERS PLAN

LAST 10 FISCAL YEARS\*

	2022	2021	2020	2019	2018	2017
OP&F's proportion of the net OPEB liability (asset)	\$(2,310,088)	\$(1,280,653)	\$9,900,318	\$9,413,176	\$7,679,441	\$7,047,680
OP&F's proportionate share of the net OPEB liability (asset)	0.074%	0.072%	0.072%	0.072%	0.071%	0.070%
OP&F's covered payroll**	\$10,290,093	\$9,641,957	\$9,366,807	\$8,989,914	\$7,997,443	\$7,737,907
OP&F's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll**	(22.45)%	(13.28)%	105.70%	104.71%	96.02%	91.08%
Plan fiduciary net position as a percentage of the total OPEB liability	128.23%	115.57%	47.80%	46.33%	54.14%	54.05%

## SCHEDULE OF OPEB CONTRIBUTIONS OPERS PLAN

LAST 10 FISCAL YEARS\*

	2022	2021	2020	2019	2018	2017
Contractually required contributions**	\$-	\$-	\$-	\$-	\$-	\$77,379
Contributions in relation to the contractually required contributions**	\$-	\$-	\$-	\$-	\$-	\$77,379
Contribution deficiency (excess)	\$-	\$-	\$-	\$-	\$-	\$-
OP&F's covered payroll**	\$10,290,093	\$9,641,957	\$9,366,807	\$8,989,914	\$7,997,443	\$7,737,907
Contributions as a percentage of covered payroll	-%	-%	-%	-%	-%	1.00%

\* The amounts presented were determined as of Dec. 31 of the prior calendar year. GASB 75 was implemented in 2018.

This schedule is intended to show information for 10-years. Additional years will be displayed as they become available.

\*\* Excludes contributions and covered payroll related to OPERS - Member Directed Plan.

## ADDITIONAL INFORMATION

### SCHEDULE OF ADMINISTRATIVE EXPENSES\*

For the year ended Dec. 31, 2022

<b>Personnel Services</b>	Salaries and Wages	\$11,525,524
	OPERS Contributions	(6,492,288)
	Insurance	3,098,529
	Fringe Benefits/Employee Recognition	9,896
	Tuition Reimbursement	31,155
	<b>TOTAL PERSONNEL SERVICES</b>	<b>8,172,816</b>
<b>Professional Services</b>	Actuarial	295,243
	Audit	162,161
	Custodial Banking Fees	437,592
	Investment Fees and Consulting	54,319,435
	Other Consulting (Disability, Software, Legal and Health Care)	1,416,976
	Banking Expense	69,754
	<b>TOTAL PROFESSIONAL SERVICES</b>	<b>56,701,161</b>
<b>Communications Expense</b>	Printing and Postage	276,819
	Telephone	66,294
	Member/Employer Education	-
	Other Communications	87,000
	<b>TOTAL COMMUNICATIONS EXPENSE</b>	<b>430,113</b>
<b>Other Operating Expense</b>	Conferences and Education	38,961
	Travel	57,361
	Computer Technology	1,362,740
	Other Operating	519,123
	Warrant Clearing	299
	ORSC Expense	44,763
	Depreciation Expense - Capital	2,444,405
	<b>TOTAL OTHER OPERATING EXPENSES</b>	<b>4,467,652</b>
<b>NET BUILDING EXPENSES (includes rent)</b>		<b>1,306,369</b>
<b>TOTAL OPERATING EXPENSES</b>		<b>71,078,111</b>
<b>INVESTMENT EXPENSES</b>		<b>(58,268,102)</b>
<b>NET ADMINISTRATIVE EXPENSES</b>		<b>\$12,810,009</b>

\* Includes investment related administrative expenses.

### SCHEDULE OF INVESTMENT EXPENSES\*\*

Category	2022
Investment Manager Services	\$52,523,036
Custodial Banking Fees	437,592
Investment Consulting Services	1,796,399
Other Direct Investment Expenses	2,592,709
Allocation of Other Administrative Expenses	918,366
<b>INVESTMENT EXPENSES</b>	<b>\$58,268,102</b>

\*\* A portion of the non-Investment Department administrative expenses is allocated to Investment Expense based on the ratio of investment staff to total OP&amp;F staff.

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# INVESTMENTS

2022 ANNUAL COMPREHENSIVE FINANCIAL REPORT



**INVESTMENT REPORT**

**INVESTMENT PORTFOLIO SUMMARY**

**TEN LARGEST COMMON STOCKS**

**TEN LARGEST BONDS AND OBLIGATIONS**

**TEN LARGEST REAL ESTATE HOLDINGS**

**SCHEDULE OF INVESTMENT RESULTS**

**INVESTMENT CONSULTANTS AND MONEY MANAGERS**

**SCHEDULE OF BROKERS' FEES PAID**

**INVESTMENT POLICY AND GUIDELINES**



## INVESTMENT REPORT

(PREPARED THROUGH A COMBINED EFFORT WITHIN THE INVESTMENT DEPARTMENT)

### INTRODUCTION

The investment authority of OP&F is specified in Chapter 742 of the ORC. Importantly, the ORC requires that the Board of Trustees and other fiduciaries discharge their duties solely in the interest of the participants and beneficiaries, for the exclusive purpose of providing benefits to participants and their beneficiaries and defraying reasonable expenses of administering OP&F. Within the guidelines of the ORC, OP&F has developed an Investment Policy and Guideline statement that provides for appropriate diversification of assets and an acceptable expected return on investments after consideration of investment risks. Investment performance returns are prepared by Wilshire. Investment activities are presented on a trade date basis and measurements are calculated using time weighted rates of return consistent with investment industry standards.

### SIGNIFICANT DEVELOPMENTS IN 2022

In early 2022, OP&F lowered its assumed rate of return from 8.0% to 7.5%. In conjunction, OP&F initiated a comprehensive asset liability study to determine if there was a more efficient asset mix available than was in place at the time. Prior to 2022, OP&F's last comprehensive asset liability study was conducted in 2017. In 2020, OP&F conducted an asset-only allocation study, which did not include liability projections. The role of asset allocation is to manage risk in order to fulfill the core mission of funding benefits promised to plan participants. OP&F utilizes a multi-dimensional view of risk integrating organizational and investment risks into a comprehensive framework for evaluating the strategic asset allocation decision. Asset allocation is the most important decision institutional investors make, accounting for 90% or more of a portfolio's variation in return. OP&F feels it is important to revisit asset allocation every three to five years, or sooner as market conditions warrant, to ensure that OP&F's policy is still appropriate for its long-term objectives. The focal points for the 2022 asset liability study were: (1) to continue to remain long-term focused and maintain a risk balanced approach, (2) to consider modestly increasing the overall level of private assets, specifically private markets, and (3) to consider adding commodities or additional gold exposure. After much discussion and analysis, OP&F adopted a new asset allocation policy in 2022 with the highlights being: (1) adding 2.0% to the private markets allocation, (2) reducing the U.S. Treasury Inflation Protected Securities (TIPS) allocation by 2.0% while adding a new 2.0% allocation to commodities, which maintains an overall target allocation to inflation-oriented assets of 47%, and (3) reducing targets to U.S. equity and Non-U.S. equity resulting in a modest reduction to total growth assets that is offset by a 2.0% increase in the target allocation to core fixed income and defensive assets. The expected return over

10 years for the new asset allocation policy was higher by 10 basis points versus the former policy while the expected risk, as measured by the standard deviation of returns, was lower by three basis points. As a result, portfolio efficiency, as measured by the Sharpe ratio, was improved. Additionally, OP&F was able to improve its risk balance by lowering the contribution to volatility from growth assets and increasing the contribution to volatility from defensive and inflation-sensitive assets. In conjunction with the approval of the new asset allocation policy, OP&F adopted a new total fund benchmark and transition implementation plan along with updated asset class rebalancing ranges. The implementation plan provides an outline for the gradual introduction of the new asset allocation policy in order to avoid buying/selling large allocations at one time while taking practical limitations into consideration and focusing on reducing tracking error over the implementation period. Other significant noteworthy investment endeavors and issues addressed last year include the following:

- Approved conducting a closed search to identify manager(s) for the new commodities allocation.
- Amended OP&F's Investment Policy and Guidelines statement.
- Amended OP&F's Proxy Voting Policy including adopting OP&F's International Proxy Voting Policy.
- Amended OP&F's Private Markets Investment Policy.
- Amended OP&F's Investment Manager Monitoring and Evaluation Policy.
- Approved the 2022 private markets investment plan update.
- Implemented the 2022 private markets investment plan:
  - Made commitments to Advent International GPE X, Francisco Partners VII, GTCR XIV, PSOO and The Veritas Capital Fund VIII.
- Approved the 2023 private markets investment plan.
- Reviewed OP&F's Private Credit Investment Policy for possible revisions.
- Approved the 2022-2023 private credit investment plan.
- Continued to work toward target allocation to private credit:
  - Made commitments to Comvest Credit Partners VI, HPS Specialty Loan Fund VI and Proterra Credit Fund 2 Direct Lending Fund.
- Approved the 2022 real assets investment plan and the 2022 real assets investment plan mid-year update.

- Continued to work toward target allocation to real assets:
  - Made a commitment to iCon Infrastructure Partners VI.
- Reviewed OP&F's Real Assets Investment Policy for possible revisions.
- Amended OP&F's Real Estate Investment Policy.
- Approved the 2022 real estate investment plan and the 2022 real estate investment plan mid-year update.
- Continued to work toward target allocation to real estate:
  - Made commitments to EQT Exeter Industrial Core Plus IV, EQT Exeter Industrial Value Fund VI and Fairfield U.S. Multifamily Core Plus Fund II.
- Approved the 2022 real estate open-end fund review:
  - Turned off the dividend reinvestment plans for Cortland Growth & Income, LaSalle Property Fund, Lion Industrial Trust, Morgan Stanley Prime Property Fund and Ventas Life Science and Healthcare Fund.
  - Submitted partial redemptions to Brookfield Premier Real Estate Partners, Heitman America Real Estate Trust, LaSalle Property Fund, Lion Industrial Trust, Manulife U.S. Real Estate Partners and Prudential PRISA .

income growth led to inflation running rampant in 2022, rising to an annual rate of 9.1% in June, a level not seen since late 1981, as measured by the U.S. Consumer Price Index (CPI). By year end, the annual rate had decelerated to 6.5% but still remain elevated. Furthermore, the Federal Reserve's (Fed) preferred inflation measure, the U.S. Personal Consumption Expenditure Core Price Index, rose by 4.6% last year, well above the Federal Open Market Committee's (FOMC) long-run target of 2.0%. Besides wage growth, rising rents along with increases in food and energy prices contributed to the inflation story. Consumer confidence ebbed and flowed in 2022, closely following the inverse of the trajectory of inflation. Confidence trended down in the first half of 2022 as the inflation story became more entrenched, hitting its low point during the year in July as inflation peaked one month prior. Confidence then rose during late summer with the hope that inflation had peaked in June but turned down late in the year as it became apparent that inflation remained sticky.

As 2022 began and it became more evident that inflation was not transitory and not related just to the supply and demand imbalances related to the pandemic and rising commodity prices due to invasion of Ukraine by Russia, the FOMC began to embark on one of its fastest hiking cycles in decades to combat broadening price pressures. As the year began, the federal funds target range stood at 0.0% to 0.25%. By year's end, the target range was 4.25% to 4.50%, accomplished through one 25 basis point hike, two 50 Basis Points (bps) hike and four 75 bps hikes during the year. Additionally, in June 2022, the Fed began reducing its holdings of Treasury securities and agency debt and agency mortgage-backed securities. Some parts of the economy felt the impacts of the FOMC tightening rather quickly such as the housing market given the significant rise in mortgage rates. Others, such as the labor market, still had not developed much slack. However, central bank policy typically works with a lag so the impacts of the tightening were mainly still not felt.

As for the rest of the world, much like in the U.S., growth slowed in 2022 compared to 2021. Eurozone real GDP in 2022 came in at 3.5%, down from an annual growth rate in 2021 of 5.3%. China registered a 3.0% annual growth rate in real GDP, down from 8.4% in 2021. COVID-19 related lockdowns in China in early 2022 weighed on growth. Japan's real GDP grew by 1.0% in 2022 compared to 2.3% in 2021. Similar to the slowdown in growth on a worldwide basis, inflation was not just a domestic problem. Global inflation rose considerably in 2022. As such, policy makers around the world increased their borrowing rates in 2022 to combat the rise in prices.

As 2023 began, the economy maintained its momentum from the second half of 2022 in terms of growth while the job market remained hot with the U.S. economy adding over 800,000 jobs in the first two months of the year. However, there

## ECONOMIC ENVIRONMENT

For all of 2022, U.S. real gross domestic product (GDP) rose by 2.1%, bolstered by increases in consumer spending, exports, inventory and non-residential investment. Although the first half of the year saw U.S. real GDP contract, the second half saw the economy grow at a healthy rate. Although positive in 2022, U.S. real GDP declined from the 5.9% increase in 2021 given the impacts of higher inflation and tighter monetary policy. The growth in 2021 was heavily influenced by the fiscal and monetary stimulus programs enacted during the pandemic. Similar to 2021, the consumer continued to play their part as consumer spending reached an all-time high in 2022.

Strong consumer balance sheets contributed to the record consumer spending. Balance sheets were strong due in part to the strength of the labor market. The U.S. economy added nearly 4.9 million new jobs in 2022. As such, the nation's unemployment rate ended the year at 3.5%. For the year, on average, there were nearly two job openings for every unemployed person. Not only were jobs plentiful in 2022, U.S. personal income increased by a healthy 5.6% on an annual basis in 2022. Coupling the tight labor market with strong



were pockets of the economy experiencing job layoffs such as information technology sector. More than 150,000 global technology sector layoffs had occurred in the first three months of the year from companies such as Amazon.com, Inc., Intel Corp., and Microsoft Corp., just to name a few. On the inflation front, inflation continued to cool registering an annual rate of 6.0% as of February 2023 but this was still at an elevated level than what is desired. As a result, the FOMC hiked an additional 25 bps in February and the same in March, bringing the federal funds target range to 4.75% - 5.00%. In March, further evidence of the impacts of the FOMC tightening appeared with the failure of Silicon Valley Bank and Signature Bank. Silicon Valley Bank and Signature Bank were two of the biggest banks to fail in U.S. history. These banks failed in most part due to an asset liability mismatch. The bank assets (i.e. bonds) became underwater as bond yields rose while the bank's liabilities increased (i.e. cost on their deposits). While only these two banks failed at this time, there was contagion fears that many similar sized banks would also fail given the same dynamics with respect to their assets and liabilities. As a result, the Fed increased their balance sheet by making loans to the banking industry. To date, it appears these efforts have been successful in keeping the contagion from spreading throughout the banking industry. The banking crisis has created a further dilemma for the FOMC by trying to balance bringing down inflation while at the same time avoiding a full blown crisis within the banking industry and its potential impact on the economy as a whole. These issues require competing FOMC actions whereas bringing down inflation requires higher interest rates and drawing liquidity out of the banking system while averting a banking crisis involves putting liquidity into the system and lowering interest rates. For now, the FOMC believes bringing down inflation is of more concern and thus has continued to raise rates in 2023 while believing the banking system is sound and the FOMC has the tools to contain any potential banking crisis. The markets, however, are pricing that the FOMC will begin to cut interest rates later in 2023 given the odds that the U.S. economy will enter a recession. One such reliable recession signal is an inverted yield curve, whereby shorted dated bonds yield more than longer dated bonds. The U.S. yield curve is currently in this state.

## TOTAL FUND

The total portfolio, on a trade date basis, was valued at \$16.85 billion at the end of 2022, down from \$19.71 billion at the end of 2021. Within OP&F's portfolio, very weak absolute returns in U.S. equity, Non-U.S. equity, U.S. TIPS and core fixed income were offset by strong returns in midstream energy infrastructure and real estate. Given the magnitude of the weak returns in the aforementioned asset classes, along with their weights within the total portfolio, combined to deliver a negative total portfolio return in 2022. For calendar year 2022, the total portfolio's investment return was negative 8.73% gross

of fees, and negative 9.38% net, compared to a policy index return of negative 10.79%. This represents an outperformance of the total portfolio's policy index by 206 bps gross and 141 bps net. OP&F's investments in real estate and cash were the only asset class composites to underperform their respective asset class benchmarks over the course of 2022. Also, the derivatives overlay strategy managed by Russell Investments subtracted 27 bps from the total fund performance.

Despite last year's negative absolute performance, OP&F experienced good relative peer group performance. The total portfolio's 2022 results ranked in the 14th percentile of Wilshire's All Public Plans – Total Fund Universe, while the three-year, five-year and 10-year results ranked in the 10th, 8th and 10th percentiles, respectively, of that same peer universe. With 2022's result, OP&F's three-year annualized gross of fees return now stands at 6.25%, and 5.56% net, while the five-year annualized gross of fees return is 6.76%, and 6.08% net. OP&F's 10-year gross of fees return is 8.24%, and 7.62% net. The strong outperformance versus the policy index in 2022 kept OP&F's three-year relative return above the policy index return of 4.45% for the same period, while OP&F's five-year return also beat the policy return of 5.25%. The 10-year return also bested the policy return of 6.78%.

Upon turning the calendar to 2023, investors maintained their attention on inflationary pressures and what that might mean for the FOMC and interest rates. In addition, the failure of several banks including Silicon Valley Bank and Signature Bank, are currently being evaluated for potential ripple effects throughout the U.S. economy and in particular, the U.S. banking industry. To date, the effects have been contained but fears of contagion remain.

The total portfolio value stood at approximately \$17.137 billion as of March 31, 2023, which equates to a gross of fees return of 3.64% for the first quarter of 2023 and 3.52% net of fees, compared to a policy index return of 4.00%. All asset classes except real estate contributed to the positive absolute return for OP&F's total portfolio in the first quarter of 2023. Among OP&F's asset class composites, on a net of fees basis, international equity led the way with an 8.30% return, with gold up 6.90%, U.S. equity up 6.28% and U.S. TIPS up 4.07% for the quarter. Core fixed income, high yield, Midstream, private credit, real assets, cash and private markets all turned in a positive quarter ranging, in that order, from 4.76% to 0.55%. As mentioned already, real estate, as expected, turned in a negative quarter with a 3.67% return with more downside expected ahead. Lastly, the derivatives overlay strategy detracted from the overall portfolio with a negative 32 bps return as the Chief Investment Officer (CIO) positioned the overlay to further reduce equity exposure, which has so far not paid off.

As mentioned earlier, in 2022, OP&F lowered its assumed rate of return from 8.0% to 7.5%, and conducted an asset liability study to determine if there was a more efficient asset mix available than was in place at the time. After analysis, OP&F adopted a new asset allocation policy in 2022 that (1) has a 10 bps higher expected return, and (2) has a three basis points lower expected risk than the former policy provided over 10 years. As a result, the new mix improved portfolio efficiency, as measured by the Sharpe ratio. OP&F also improved its risk balance by lowering the contribution of volatility from growth assets and increasing the contribution of volatility from defensive and inflation-sensitive assets.

The Board of Trustees and staff believe that a well-diversified portfolio will serve OP&F well over the long-term. As mentioned in prior reports, the Board of Trustees' 2010 adoption of risk parity at the asset allocation level and their ongoing reaffirmation and implementation of that approach demonstrate that OP&F is committed to creating and maintaining a well-diversified portfolio. The results of the 2022 asset liability study continue to display this commitment. Staff and consultants are constantly evaluating the environment and different approaches to maintain a risk-balanced portfolio within the risk parity construct. As in the past, OP&F has and will continue to evaluate non-correlated, non-traditional strategies and asset classes in its search for optimal risk-adjusted returns.

## EQUITIES – U.S. AND NON-U.S.

Equity prices in 2022 were broadly lower in the U.S. and international markets. The U.S. stock market had its worst year since 2008, as returns for the calendar year were negative 19.0% as measured by the Financial Times (FT) Wilshire 5000 Total Market Index and negative 18.11% for the S&P 500. The Russell 2000 Index, an index that tracks smaller capitalization companies, fell by 20.44%. Unlike the last few years, large cap growth stocks underperformed large cap value stocks in 2022, while small cap value stocks outperformed small cap growth stocks for the second year in a row. The large cap value vs. growth spread was 24.0% while small cap growth stocks underperformed value by approximately 9.0%. The large cap value spread benefitted from strong performance from energy stocks and a sharp decline in large cap technology stocks while small cap value stocks benefitted from continued gains in energy and basic materials stocks.

Non-U.S. equity returns outperformed those of domestic stocks. The Morgan Stanley Capital International All Country World Index excluding the U.S. Index (MSCI ACWI ex-U.S. Index), which includes both developed and emerging market companies, declined 15.6% (in U.S. dollar terms), beating the S&P 500 by 2.51%. Emerging markets, as measured by the MSCI Emerging Markets Index, declined 19.7%. In the U.S. and international

equity markets, stocks of high growth companies declined significantly while energy stocks advanced. The MSCI ACWI ex-U.S. Growth Index underperformed the value index by approximately 14.1%. For calendar 2022, major developed country currencies declined against the U.S. dollar, which was a modest negative factor for U.S. based investors in overseas markets, depending on the region or country.

Following strong equity market returns in 2021, the U.S. stock market declined by approximately 25.0% through the first three quarters of 2022, then rebounded in the fourth quarter and continued to advance into early 2023. The broad decline in equity market returns in 2022 was driven by a jump in inflation, several large interest rate increases and fears of an economic recession.

As mentioned previously, value stocks far outperformed growth stocks domestically and abroad. Value-oriented indices and managers outperformed in 2022 as they are often more heavily weighted in energy, financials and materials, and have less exposure to growth-focused areas like some consumer and technology companies. The primary driver of this value outperformance in the U.S. and abroad was the strong performance of energy companies and the big declines in high-growth technology stocks.

In calendar year 2022, OP&F's U.S. equity composite declined 17.60% (net of fees). This compared favorably to the FT Wilshire 5000 Total Market Index, which declined 19.04% and the S&P 500 which declined 18.11%.

The OP&F total international equity composite declined 16.10% (net of fees) in 2022 which outperformed the benchmark MSCI ACWI ex-U.S. Iran and Sudan Free Policy Index, which declined 16.58%, by 0.48%.

## MIDSTREAM ENERGY INFRASTRUCTURE

For a second consecutive year, midstream energy infrastructure (Midstream) significantly outperformed the broad equity markets in 2022. The Midstream asset class policy index returned 21.5% in 2022. OP&F's Midstream managers' blended composite outperformed the policy index in 2022 with a return of 30.8%.

In a year of economic uncertainty and geopolitical turbulence, when inflation reached its highest level in 40 years, Midstream's stable and inflation-protected revenue, high yield and strong free cash flow generation drove returns.

Over the last few years, management teams of Midstream companies have continued to implement investor friendly policies by reducing capital spending and increasing free cash flow generation. The improved free cash flow has been used to buy back stock and reduce leverage. This has resulted in

healthier balance sheets and improved financial flexibility. Additionally, the Midstream opportunity set has improved with significant Liquefied Natural Gas (LNG) export opportunities, as well as opportunities related to renewable energy.

As stated in prior OP&F ACFRs, there has been a structural shift in the Midstream space, with a gradual reduction of publicly traded Master Limited Partnerships (MLPs), to the point where MLP's make up less than half of the public Midstream market. As a result, in early 2019 the investment guidelines for our Midstream managers were amended to change the benchmark to the Alerian Midstream Energy Index, which broadened the universe of securities beyond MLPs and opened up allowable investments to securities traded in North America rather than just the U.S. This had the effect of improving the diversity, both geographically and by corporate structure, of the benchmark index and consequently the Midstream portfolios within this asset class.

Midstream energy companies often supply services under long-term contracts with annual inflation adjustments. These contracts usually obligate their upstream exploration and production customers to pay regardless of volume that goes through their pipelines. This results in a stable revenue stream with inflation protection. Given these factors, midstream securities' prices should not be particularly correlated with crude oil/natural gas prices in normal commodity environments.

The revised asset allocation approved by the Board of Trustees in August, 2022 maintained the target weight to Midstream at 5.0%. OP&F's actual weight to Midstream was 6.5% as of Dec. 31, 2022.

## FIXED INCOME – CORE AND TIPS

The economic rebound that started in 2020 continued into 2022 due to the continuation of global COVID-19 pandemic stimulus programs and strong consumer spending. This provided upward pressure on the 10-year U.S. Treasury yield during 2021 and into 2022. The 10-year Treasury yield ended 2021 at 1.51%, climbed to 3.88% by year-end 2022 then declined to 3.47% by March 31, 2023 as the bond market's focus turned to the prospects for higher interest rates and inflation in 2022, then to a potential economic slowdown and future Fed interest rate cuts.

The yield curve, as displayed by the difference between 10-year U.S. Treasury yields and two-year U.S. Treasury yields, inverted by 0.56% from March, 31, 2022 to March 31, 2023 as short-term interest rates increased significantly in 2022 while longer maturities declined as the market began pricing in a series of interest rate cuts by the Fed in 2023.

Inflation expectations also increased in 2022, as the inflation rate required to outperform nominal 10-year U.S. Treasury yields increased from 2.83% at March 31, 2022 to approximately 3.14% at March 31, 2023.

The OP&F core fixed income composite returned a negative 27.02% (2 times levered, net of fees) for the year, outperforming its benchmark return of negative 28.36% (2 times levered Bloomberg U.S. Aggregate Index, less financing cost) by 1.34%.

The OP&F U.S. TIPS composite declined in 2022 by 21.94% (net of fees) beating the TIPS policy benchmark of negative 25.71%.

## HIGH YIELD

After returning 5.0% (net of fees) in 2021, the multi-year rally in the U.S. high yield bond market ended in 2022 as the Bloomberg High Yield Bond Index fell 11.2%. High yield spreads increased by 186 basis points over the course of 2022. In 2021, relatively low interest rates, a benign credit environment and record low bond defaults provided a good environment for high yield bonds. In 2022, the environment changed as the Fed hiked short-term interest rates aggressively and the yield curve inverted, signaling growing chances of a recession.

Unlike in 2021, the higher quality end of the credit spectrum outperformed lower quality bonds. In 2022, lower quality, more leveraged company bonds such as CCCs significantly underperformed higher quality ones such as BBs. The energy sector was the best performer in 2022 followed by transportation and capital goods, while the retail, healthcare and media sectors were the worst performers.

The OP&F high yield composite declined by 9.87% (net of fees) in 2022, outperforming the negative 11.24% return of the Bank of America (BofA) U.S. High Yield Constrained Index by 1.37%.

## REAL ESTATE

For the year ended Dec. 31, 2022, OP&F's total real estate portfolio delivered a 20.66% return (net of fees). OP&F's net return was slightly below the Open-End Diversified Core Equity (ODCE) index net of fees by 0.30% during the year. The returns for real estate, like other private market asset classes, are lagged one quarter to accommodate slower reporting cycles by managers.

The portfolio is designed to exceed the ODCE index by 50 bps per year on a net basis over full market cycles. It has accomplished that goal over most long-term measurement periods. Over the trailing 10-year period, OP&F's portfolio exceeded its goal by approximately 156 bps per year (net of fees).

As the Board of Trustees have been discussing, private market values tend to lag public markets. This lag can be particularly pronounced during periods of rapid market change, as occurred during 2022. Reported values and returns will become more meaningful as that lag diminishes.

OP&F's real estate program is divided into a lower-risk, lower-return strategic portfolio and a higher-risk, higher-return tactical portfolio. At Dec. 31, 2022, based on manager submissions, OP&F's exposure to the strategic portfolio stood at 44.4% of the total real estate program, which was well within the permitted range. The lower-risk strategic portfolio is designed to deliver performance similar to the ODCE index.

In contrast, the tactical portfolio provides OP&F greater flexibility to deviate from the benchmark and to take calculated risk in pursuit of higher returns. The tactical portfolio is expected to deliver long-term performance that exceeds the ODCE index, while also introducing higher risk levels and short-term volatility. Within the higher-risk tactical portfolio, OP&F has sought to temper its overall level of downside exposure by blending in some moderate-risk core plus funds, by seeking funds with more durable capital structures, and through strategy and manager selection.

Past ACFRs have discussed a divergence among property types, with industrial (warehouse) performing well and with retail, traditional office, and hospitality lagging. These trends have generally continued. Apartment assets, along with some non-traditional sectors, have also performed very well. OP&F has maintained, and seeks to continue, an overweight to the industrial sector. OP&F has also maintained or added exposure to some non-traditional property-types such as self-storage, medical office, and the life science space.

OP&F's real estate portfolio is U.S. focused (approximately 94.7% as of 4Q22 based on manager submissions), with select investments in other parts of the world.

In addition to seeking to achieve its return target, OP&F remains focused on real estate's other strategic objectives: diversifying OP&F's broader portfolio and serving as a partial inflation hedge. Each investment is selected based on its risk/return profile and on its expected ability to advance these other goals.

At the end of 2022, OP&F's market exposure to real estate was 12.25%. Exposure was slightly above the 12% target allocation, but within the targeted range for real estate. OP&F is maintaining its philosophy of investing patiently and prioritizing attractive risk-adjusted returns.

## REAL ASSETS

OP&F established an allocation to real assets in 2016. The allocation currently covers timberland, agriculture, and infrastructure, and is distinct from the separate allocations that OP&F has established for real estate and for Midstream. The program is designed to provide diversification, to hedge against inflation, to preserve capital, and to generate attractive risk-adjusted returns through a combination of income and appreciation.

For the year ended Dec. 31, 2022, the portfolio delivered a 10.03% time-weighted return net of fees. For the trailing five-year period, the net return was 6.70% per year. The returns for real assets, like other private market asset classes, are lagged one quarter to accommodate slower reporting cycles by managers.

The real assets portfolio is designed to deliver a return that exceeds a custom benchmark, which is constructed by blending a private-market timberland index, a private-market farmland index, and a public market infrastructure index. The program does not yet have a sufficient history to measure a full market cycle. Based on the trailing five-year return, the real assets portfolio is outperforming the benchmark by 209 bps per year.

The real assets program is still in development. At the end of the year, the program represented 5.21% of OP&F's total portfolio relative to a long-term target of 8.0%. Unfunded commitments represented another 1.18% of OP&F's total portfolio. Portfolio development is progressing, with all three sub-asset classes now within targeted ranges for relative exposure based on current market value. The portfolio is tilted toward lower risk (and lower expected return) strategic investments, and away from higher risk (and higher expected return) tactical investments.

Ongoing portfolio construction objectives include building total exposure gradually; building diversification across the program's three main sectors; calibrating the appropriate balance between lower risk strategic and higher-risk tactical investments; maintaining a focus on developed markets; and building long-term returns while controlling risk.

## PRIVATE MARKETS

For the year ending Dec. 31, 2022 (private market returns are lagged by one quarter), OP&F's private markets portfolio provided a net return, on a time-weighted basis, of negative 9.91%. To note, evaluating private markets performance over short-time periods can be misleading. With that said, for the 10-year period ending Dec. 31, 2022, the portfolio provided an annualized net return of 15.93%.



In 2014, OP&F adopted changes to how it evaluates the performance of the private markets portfolio. The methodology evaluates the performance of the private markets program by developing a Public Markets Equivalent (PME) comparison. A PME comparison utilizes an Internal Rate of Return (IRR) calculation of all historical cash flows and compares the resulting performance to a public market proxy index, by assuming that all of the same cash flows are invested in the public market index. This methodology allows for the purest comparison of the private markets program performance to that of a public market alternative. Secondly, the performance of the private markets program is evaluated relative to the Refinitiv Thompson ONE Private Equity Pooled Horizon IRR: Net to Limited Partners peer universe, or equivalent. The peer universe data allows OP&F to compare the private markets program to other private markets programs and managers over specified time periods. For the 10-year period ending Sept. 30, 2022, OP&F's private markets program provided a net IRR of 16.5%, outperforming the Wilshire 5000 PME by 3.3% annualized. In addition, OP&F's private markets program has outperformed the Wilshire 5000 PME on a net of fee basis since inception. Relative to the Refinitiv Thompson ONE Private Equity Pooled Horizon IRR: Net to Limited Partners peer universe, as of Sept. 30, 2022, OP&F's private markets program's net of fee IRR ranks second quartile for the three-year, five-year, 10-year and since inception basis.

For the first half of 2022, private markets resembled the stand out year of 2021, which set records for fundraising, deal making, exit activity and strong returns. However, the second half of the year slowed significantly due to higher cost and lower availability of debt, rapidly declining public market valuations, and macroeconomic and geopolitical uncertainty. Fundraising fell in 2022 relative to the all-time high achieved in 2021. Heightened macroeconomic uncertainty had an impact on global financial markets and slowed fundraising efforts across private markets. Because of the uncertain environment, limited partners concentrated commitments among larger funds as many investors chose to re-up with known, tested names while forgoing commitments to smaller, newer managers. The denominator effect also played a role in the fundraising slowdown. As the value of institutional investors' public investments depreciated faster than their private holdings, private allocations increased as a percentage of overall portfolios. For some limited partners this dynamic reduced the allocation gap that had existed between their actual and target private markets allocation, leaving some limited partners over allocated to private markets. Deal activity slowed significantly in the second half of 2022 as debt availability declined, economic uncertainty intensified, and exits declined sharply as general partners struggled to find buyers in a liquidity-constrained environment or they chose to hold assets rather than sell into an uncertain market. The secondary market gained prominence as a liquidity tool for limited partners seeking to exit and/or rebalance portfolios and general partners continued to utilize

the secondary markets as a way to manage high-quality assets. Last year, Special Purpose Acquisition Companies (SPACs) shell or blank check companies that trade publicly, and Initial Public Offerings (IPOs) were the primary drivers for record year of exits in 2021. As for 2022, SPACs were absent from deal activity, while IPO volume dropped significantly.

In 2020, OP&F began implementation of a co-investment strategy that allows OP&F to opportunistically pursue co-investments alongside private markets funds. The strategy will allow OP&F to average down overall program costs, provide greater control over vintage year, geographical, and industry exposure and enhance program returns through proper deal selection.

Significant items to note in 2022, OP&F completed a secondary sale of a large portion of the underlying partnerships within the private markets program. Partnerships included in the sale were mainly tail-end and non-core partnerships. In addition, the long-term target allocation to private markets increased from 8.0% to 10%. On an invested basis, private markets comprised approximately of 8.67% of OP&F's total assets as of year-end. Given the newly approved long-term target allocation of 10%, private markets are below its target allocation. Although the year-end allocation is below the long-term target, the private markets program is well within the policy range of 7.4% to 12.6%. OP&F will continue to manage the private markets allocation to OP&F's long-term target by adopting annual private markets investment plans that allow OP&F the flexibility to manage the private markets portfolio based on suitable investment opportunities while also taking into consideration current market conditions. In addition, the annual private markets investment plans will seek to maintain appropriate vintage year diversification for the private markets portfolio. OP&F will mainly target commitments to primary partnerships, and on an opportunistic basis, co-investments and secondary partnerships. As always, OP&F and its dedicated private markets investment consultant will prudently recommend commitments that seek for the private markets portfolio to remain compliant with applicable policies and guidelines.

## PRIVATE CREDIT

Since the adoption of the private credit asset class, OP&F has focused on senior secured lending in the corporate middle market space, also known as direct lending. As has been the case for the prior couple of years, the private credit allocation will increase going forward as OP&F reduces its high yield bond allocation. Research has demonstrated that historically the relatively higher quality end of the direct lending market (direct loans to mostly private, corporate small and mid-sized companies) has provided better yields and returns, better loan covenant protections, lower default rates and higher recoveries than the public high yield bond market. Private lending became more aggressive in recent years so it will be interesting to see

if these dynamics unfold similarly to past recessions during the next economic slowdown.

As public high yield bond spreads are correlated to direct lending spreads, the increase in short-term interest rates and widening of credit spreads in 2022 may create some challenges for direct lending managers given their typically smaller-company borrower profile and higher yields than the public markets. As mentioned, some private credit managers relaxed covenant requirements and other terms in prior years to stay competitive. In 2022, lending standards became tighter and loan yields increased. OP&F works to reduce some of these risks by committing to strategies that are mostly senior secured, first lien loans and by investing with experienced managers with a history of operating in difficult environments while generating good overall returns through the cycle.

As described above in the private markets section, OP&F has also adopted a PME approach to evaluating the performance of its private credit portfolio. Since the initial investment in April of 2014 through Sept. 30, 2022, the net IRR for OP&F's private credit program was 6.2%. This compares very favorably to its benchmark's PME annualized return of 2.7%. favorably to its benchmark's PME annualized return of 2.7%. As of the end of 2022, the program had 15 different private credit strategies consisting of 14 limited partnership funds managed by 11 different investment firms. One of the private credit strategies is a common stock holding of an investment company that manages private credit strategies. In addition, in the first quarter of 2023, one fund was added with a new manager.

## 2023 DEVELOPMENTS AND CHALLENGES AHEAD

In early 2023, OP&F approved an updated total fund benchmark and transition implementation plan that is effective through March 31, 2024. The total fund benchmark will change at the start of each quarter during the implementation period. OP&F anticipates spending much time and attention in 2023 on shifting the portfolio toward the benchmark targets throughout the implementation period while intensely focusing on liquidity needs within the broader economic and capital markets environment. OP&F also expects to conduct a U.S. equity investment structure review in 2023. An investment structure review is the second most important decision an institutional investor makes, accounting for 5-7% of a portfolio's return variation. In addition to being the secondary driver of return variation, an investment structure review provides a platform for diversifying risk exposures within asset classes, addressing style and size factors, addressing active versus passive investment management issues, and establishing structural targets for controlling risk and capturing market opportunity. Below are some of the other items already addressed in 2023 and a number that still lie ahead:

- Amended OP&F's Investment Policy and Guidelines statement.
- Amended OP&F's U.S. Proxy Voting Policy.
- Amended OP&F's International Proxy Voting Policy.
- Amended the investment manager guidelines for the Western Asset Management Company U.S. Enhanced Cash Strategy.
- Approved the 2023 real assets investment plan.
- Began implementation of the 2023 real assets investment plan:
  - Made a commitment to Brookfield Infrastructure Partners V.
- Began implementation of the 2023 private markets investment plan:
  - Made a commitment to TA XV.
- Approved the 2023 real estate investment plan.
- Amended OP&F's Private Credit Investment Policy.
- Approved the amended Private Credit Co-Investment proposal.
- Hired Parametric Portfolio Associate to manage a commodities mandate.
- Implement the new commodities allocation.
- Implement the 2023 real estate investment plan.
- Complete implementation of the 2023 real assets investment plan.
- Complete implementation of the 2023 private markets investment plan.
- Complete implementation of the 2022-2023 private credit investment plan.
- Approve the 2023-2024 private credit investment plan.
- Begin implementation of the 2023-2024 private credit investment plan.
- Approve the 2023 real estate open-end fund review.
- Approve the 2024 private markets investment plan.
- Review OP&F's Real Estate Investment Policy for possible revisions.
- Review OP&F's Real Assets Investment Policy for possible revisions.
- Review OP&F's Private Markets Investment Policy for possible revisions.

Beyond the already mentioned initiatives, OP&F will continue to look for ways to reduce the costs of OP&F's operations as well as to compare OP&F's current procedures to other approaches or best practices for areas of improvement or better efficiencies.



## INVESTMENT PORTFOLIO SUMMARY

### INVESTMENT PORTFOLIO SUMMARY - AS OF DEC. 31, 2022

Investment Type	Percent of Net Investment Value	Fair Value
Cash and Cash Equivalents*	8.21%	\$1,383,343,075
Corporate Bond and Obligations	10.75%	1,811,953,755
Domestic and International Derivatives	0.01%	889,661
Domestic Commingled Bonds	5.57%	938,506,461
Domestic Equities	15.78%	2,659,466,964
Domestic Pooled Equities	8.57%	1,443,399,923
International Bonds	-%	30,950
International Equities	13.28%	2,238,471,098
Master Limited Partnerships	2.82%	475,826,787
Municipal Bond Obligations	0.03%	4,212,691
Non-Agency Mortgage and Asset-Backed Securities	2.82%	475,320,229
Private Debt	2.57%	432,169,627
Private Equity	8.68%	1,462,051,714
Real Assets	5.60%	942,607,325
Real Estate	11.45%	1,930,132,878
U.S. Agency Mortgage and Asset-Backed Securities	2.08%	350,715,748
U.S. Government Treasury Obligations	1.08%	181,967,179
U.S. Government Treasury STRIPS	0.05%	7,648,670
<b>TOTAL FAIR VALUE - CASH AND SECURITIES</b>	<b>99.35%</b>	<b>\$16,738,714,735</b>
Accrued Income	0.26%	43,221,116
Sales Receivable	1.18%	198,707,631
Purchases Payable	(0.79)%	(133,365,808)
<b>NET INVESTMENT VALUE (TRADE DATE BASIS)</b>	<b>100.00%</b>	<b>\$16,847,277,674</b>

\* Cash and cash equivalents are included in cash and short-term investments on the Statement of Fiduciary Net Position.

## TEN LARGEST COMMON STOCKS

(BY FAIR VALUE)

Stocks	Shares	Fair Value
Cheniere Energy Inc.	890,141	\$133,485,544
Targa Resources Corp	1,673,141	122,975,864
Western Midstream Partners	3,109,376	83,486,746
Owl Rock Capital Corp	4,891,679	56,498,892
Williams Cos.	1,716,064	56,458,506
Pembina Pipeline Corporation	1,447,627	49,146,937
Oneok Inc.	589,762	38,747,363
Kinder Morgan Inc.	1,644,276	29,728,510
Roche Holdings AG-Genusschein	93,322	29,301,817
Air Liquide	203,891	28,810,596

## TEN LARGEST BONDS AND OBLIGATIONS

(BY FAIR VALUE)

Description	Coupon	Maturity Date	Par Value	Fair Value
U.S. Treasury Bond	2.000	Nov. 15, 2041	\$38,820,000	\$27,921,588
U.S. Treasury Note	3.875	Nov. 30, 2027	23,695,000	23,604,293
U.S. Treasury Note	4.125	Oct. 31, 2027	17,830,000	17,924,722
U.S. Treasury Bond	2.250	May 14, 2041	20,810,000	15,755,446
Fannie Mae Pool	3.000	July 1, 2052	16,480,665	14,488,385
U.S. Treasury Bond	2.875	May 15, 2052	13,910,000	11,249,713
U.S. Treasury Bond	1.375	Nov. 15, 2040	17,015,000	11,145,490
U.S. Treasury Note	2.625	May 31, 2027	11,530,000	10,867,025
U.S. Treasury Note	4.125	Nov. 15, 2032	8,930,000	9,146,273
U.S. Treasury Bond	2.375	Nov. 15, 2049	11,685,000	8,523,203

## TEN LARGEST REAL ESTATE HOLDINGS

(BY FAIR VALUE)

Description	Fair Value
Prudential PRISA	\$259,848,385
Lion Industrial Trust	163,451,398
JP Morgan Strategic Property	148,271,129
Morgan Stanley Prime Property Fund	124,576,542
LaSalle Property Fund	109,919,704
Exeter Industrial Value Fund V	87,882,348
Heitman America Real Estate Trust	87,026,788
Cortland Growth and Income	80,504,340
Brookfield Premier Real Estate Partners	68,994,467
Jamestown Premier Property Fund	67,228,758

A complete listing of portfolio holdings is available upon request.

## SCHEDULE OF INVESTMENT RESULTS

### (Gross of fees) (FOR THE YEAR ENDED DEC. 31, 2022)

	Annualized Rates of Return		
	1-Year	3-Year	5-Year
<b>U.S. Equity</b>			
<b>OP&amp;F</b>	<b>(17.23)%</b>	<b>9.77%</b>	<b>11.01%</b>
FT Wilshire 5000 Total Market TR Index	(19.04)%	7.41%	8.99%
<b>International Equity</b>			
<b>OP&amp;F</b>	<b>(15.75)%</b>	<b>1.92%</b>	<b>1.55%</b>
MSCI ACWI ex-U.S. Iran/Sudan Free IMI Index (\$N)	(16.58)%	0.20%	0.85%
<b>Private Markets**</b>			
<b>OP&amp;F</b>	<b>(9.91)%</b>	<b>19.41%</b>	<b>18.31%</b>
Actual Private Markets Composite (NOF)	(9.91)%	19.41%	18.31%
<b>High Yield</b>			
<b>OP&amp;F</b>	<b>(9.57)%</b>	<b>0.56%</b>	<b>2.81%</b>
ICE BofA Merrill Lynch U.S. High Yield Master II Constrained Index	(11.24)%	(0.28)%	2.09%
<b>Private Credit**</b>			
<b>OP&amp;F</b>	<b>4.87%</b>	<b>6.14%</b>	<b>7.27%</b>
Morningstar LSTA U.S. Leveraged Loan Index + 2%	(0.63)%	4.24%	5.03%
<b>TIPS</b>			
<b>OP&amp;F</b>	<b>(21.16)%</b>	<b>3.02%</b>	<b>4.76%</b>
Bloomberg U.S. Gov't Inflation Linked Bond Index	(25.71)%	0.78%	2.27%
<b>Real Estate**</b>			
<b>OP&amp;F</b>	<b>23.99%</b>	<b>15.53%</b>	<b>13.78%</b>
NCREIF ODCE Index	20.96%	11.38%	9.27%
<b>Real Assets***</b>			
<b>OP&amp;F</b>	<b>11.37%</b>	<b>7.20%</b>	<b>8.08%</b>
Custom Index*	3.34%	3.52%	4.61%
<b>Midstream</b>			
<b>OP&amp;F</b>	<b>30.50%</b>	<b>10.80%</b>	<b>6.06%</b>
Alerian Midstream Energy Index*	21.53%	8.84%	5.77%
<b>Fixed Income</b>			
<b>OP&amp;F - Core</b>	<b>(17.89)%</b>	<b>(1.63)%</b>	<b>1.48%</b>
Bloomberg U.S. Aggregate	(13.01)%	(2.71)%	0.02%
<b>Total Portfolio</b>			
<b>OP&amp;F</b>	<b>(8.73)%</b>	<b>6.25%</b>	<b>6.76%</b>
Policy Index***	(10.79)%	4.45%	5.25%

\* a) Midstream benchmark is a blend of the Alerian MLP Index from July 1, 2013 through June 30, 2019, and the Alerian Midstream Energy Index from July 1, 2019 forward. b) Real Assets benchmark updated in 2020 and made retroactive - blend of 45% FTSE Dev. Core 50/50 Infrastructure Index, 35% NCREIF Timberland Index, and 20% NCREIF Farmland Index.

\*\* One quarter in arrears.

\*\*\* Interim Policy Index: 22.8% FT Wilshire 5000 Total Market TR Index, 14% MSCI ACWI ex-U.S. Iran/Sudan Free IMI Index (\$N), 23% Bloomberg U.S. Aggregate 2x (-) Cost of Financing, 8.5% ICE BofA Merrill Lynch U.S. High Yield Master II Constrained Index, 3.5% Morningstar LSTA U.S. Leveraged Loan Index + 2.0% Lagged, 17% Bloomberg U.S. Gov't Inflation Linked Bond Index X2 (-) Libor, 12% NCREIF ODCE Index (Net) Lagged, 8.0% Actual Private Markets Composite (NOF) Lagged, 5.0% Blend of 45% FTSE Dev. Core 50/50 Infrastructure Index, 35% NCREIF Timberland Index, and 20% NCREIF Farmland Index Lagged, 5.0% Alerian Midstream Energy Index, 6.2% S&P GSCI Gold Index (-) Cost of Financing.

Long-Term Policy: 21% FT Wilshire 5000 Total Market TR Index, 14% MSCI ACWI ex-U.S. Iran/Sudan Free IMI Index (\$N), 23% Bloomberg U.S. Aggregate X2 (-) Cost of Financing, 7.0% ICE BofA Merrill Lynch U.S. High Yield Master II Constrained Index, 5.0% Morningstar LSTA U.S. Leveraged Loan Index + 2.0% Lagged, 17% Bloomberg U.S. Gov't Inflation Linked Bond Index X2 (-) Libor, 12% NCREIF ODCE Index (Net) Lagged, 8.0% Actual Private Markets Composite (NOF) Lagged, 8.0% Blend of 45% FTSE Dev. Core 50/50 Infrastructure Index, 35% NCREIF Timberland Index, and 20% NCREIF Farmland Index Lagged, 5.0% Alerian Midstream Energy Index, 5.0% S&P GSCI Gold Index (-) Cost of Financing. (adds to 125% as "Risk Parity" approach uses 2x levered U.S. Gov't Inflation-Protected Securities and 2x levered Core Fixed Income).

Acronyms and abbreviations used in this chart are explained at the end of the Statistical Section, in the [List of Professional Acronyms, Symbols and Abbreviations](#).

## INVESTMENT CONSULTANTS AND MONEY MANAGERS

(FOR THE YEAR ENDED DEC. 31, 2022)

### INVESTMENT CONSULTANTS

Aksia CA, LLC  
(The) Townsend Group  
Wilshire Advisors, LLC

### INVESTMENT MANAGERS – U.S. EQUITY

Bridgewater Associates, LP  
Grosvenor Capital Management, LP  
Macquarie Investment Management  
N.A. Investcorp, LLC  
State Street Global Advisors

### INVESTMENT MANAGERS – INTERNATIONAL EQUITY

Arrowstreet Capital, LP  
Barings, LLC  
Causeway Capital Management, LLC  
Dimensional Fund Advisors  
Harding Loevner, LP

### INVESTMENT MANAGERS - REAL ESTATE

AEW Capital Management  
Almanac Realty Investors  
Aermont Capital, LLP  
Ares Management, LLC  
Asana Partners  
(The) Blackstone Group  
Brookfield Asset Management, Inc.  
Clarion Partners  
Cortland Partners  
DigitalBridge  
DivcoWest Real Estate Services, LLC  
EQT Exeter  
Fairfield Realty Advisors, LLC  
Fortress Japan Opportunity Management, LLC  
(The) Gerrity Group  
Greystar Investment Group, LLC  
Heitman Capital Management, LLC  
Jamestown Premier GP, LP  
JP Morgan Investment Management, Inc.  
LaSalle Investment Management  
Lone Star Funds  
Manulife Investment Management  
Morgan Stanley Real Estate Advisors, Inc.  
Oaktree Capital Management

Prologis Inc.  
Prudential Real Estate Investors  
Savanna Investment Management, LLC  
Starwood Capital Group  
Stockbridge Real Estate Fund  
Tricon Capital Group, Inc.  
TriGate Capital  
UBS Realty Investors, LLC  
USAA Eagle Real Estate GP, LLC  
VBI Real Estate  
Ventas Inc.  
Walton Street Capital, LLC  
Waterton Associates, LP  
Westbrook Partners, LLC

### INVESTMENT MANAGERS – MIDSTREAM ENERGY INFRASTRUCTURE

Harvest Fund Advisors, LLC  
Tortoise Capital Advisors, LLC  
Westwood Management Corp.

### INVESTMENT MANAGERS – REAL ASSETS

ACM Management Company, LLC  
Axiom Infrastructure Inc.  
Brookfield Asset Management, Inc.  
Brookfield Timberlands Management  
Forest Investment Associates  
Global Forest Partners  
Hancock Timber Resources Group  
iCon Infrastructure Inc, LLP  
IFM Investors  
Kohlberg, Kravis Roberts & Co., LP  
Meridiam Infrastructure North America Corporation

### INVESTMENT MANAGERS – FIXED INCOME

Bridgewater Associates, LP  
Loomis Sayles & Company, LP  
MacKay Shields, LLC  
Neuberger Berman  
Pacific Investment Management Company, LLC  
PGIM Inc.  
Western Asset Management

**INVESTMENT MANAGERS –  
PRIVATE CREDIT**

Annaly Capital Management Inc.  
 ArrowMark Partners  
 BlackRock, Inc.  
 CapitalSpring Direct Lending Partners  
 Comvest Credit Advisors, LLC  
 Crayhill Capital Management, LLC  
 GSO Capital Partners, LP  
 Kohlberg Kravis Roberts & Co., LP  
 MC Credit Partners, LP  
 Proterra Investment Partners, LP  
 Raven Capital Management, LLC  
 Tennenbaum Capital Partners, LLC

**INVESTMENT MANAGERS –  
PRIVATE EQUITY**

Abbott Capital Management, LLC  
 Adams Street Partners  
 Advent International  
 Aksia TorreyCove  
 Altaris Capital Partners, LLC  
 Apollo Management, LP  
 Blackstone Capital Partners  
 Blue Chip Venture Partners, LP  
 Blue Point Capital Partners, LP  
 Cinven  
 Clearlake Capital Group  
 Collier Capital  
 Cortec  
 EQT  
 Francisco Partners  
 Glendon Capital Management, LP  
 GTCR, LLC  
 HarbourVest Partners, LLC  
 Harvest Partners  
 Horsley Bridge Partners, LLC  
 (The) Jordan Company  
 Kohlberg Kravis Roberts & Co., LP  
 Landmark Equity Partners  
 Leonard Green & Partners, LP  
 Lexington Capital Partners  
 Linsalata Capital Partners  
 Littlejohn & Co., LLC  
 Marlin Equity Partners  
 MBK Partners  
 Montauk TriGuard Management, Inc.  
 Morgenthaler Venture Partners  
 NGP Energy Capital Management

Northgate Capital Group  
 Odyssey Investment Partners  
 Park Street Capital  
 Primus Venture Partners  
 Rhône Capital, LLC  
 (The) Riverside Company  
 Riverstone Investment Group, LLC  
 RRJ Capital  
 Stonepoint Capital  
 Summit Partners  
 TA Associates, LP  
 Tenex Capital Management, LP  
 Veritas Capital  
 Vista Equity Partners  
 Warburg Pincus  
 Wilshire Private Markets, LLC

**INVESTMENT MANAGERS-  
IMPLEMENTATION SERVICES**

Russell Investments Implementation  
 Services, LLC

**SECURITIES LENDING AGENTS**

Northern Trust

**OTHER PROFESSIONAL CONSULTANTS**

(see Page vii)

## SCHEDULE OF BROKERS' FEES PAID

(FOR THE YEAR ENDED DEC. 31, 2022)

Broker Name	Fees Paid	Units Traded	Average Cost Per Unit
Goldman Sachs	\$898,609	1,714,565	\$0.5241
B. Riley Securities Inc.	184,296	6,204,636	0.0297
Morgan Stanley	64,823	5,835,356	0.0111
UBS Securities	57,531	4,662,297	0.0123
Citigroup	55,115	11,741,927	0.0047
BOFA Securities Inc.	55,075	12,246,463	0.0045
Jefferies & Co., Inc.	46,954	5,001,929	0.0094
RBC Capital Markets	45,727	9,045,387	0.0051
JP Morgan	45,181	7,464,909	0.0061
Macquarie	44,975	24,703,284	0.0018
Instinet	42,199	14,149,762	0.0030
Sanford C. Bernstein	41,669	5,002,863	0.0083
CLSA Securities	37,723	14,336,337	0.0026
HSBC Securities Inc.	33,046	18,876,545	0.0018
Wells Fargo Securities	31,675	4,673,673	0.0068
Credit Suisse First Boston	28,075	3,913,189	0.0072
Barclays Capital Inc.	27,326	1,889,898	0.0145
Daiwa	25,243	454,350	0.0556
Cowen & Co.	24,640	2,899,940	0.0085
Stifel, Nicolaus & Co.	23,945	5,888,488	0.0041
BTIG LLC	22,624	1,130,424	0.0200
Brokers Less than \$20,000	173,490	22,265,987	0.0078
<b>TOTAL</b>	<b>\$2,009,941</b>	<b>184,102,209</b>	<b>\$0.0109</b>



# INVESTMENT POLICY AND GUIDELINES

*Minor formatting edits have been made to the Board of Trustee approved investment policy and guidelines in order to provide style consistency throughout the Annual Comprehensive Financial Report.*

## 1. INTRODUCTION

The purpose of this Investment Policy and Guidelines (Policy or Statement) is to define the framework for investing the assets (Total Portfolio) of the Ohio Police & Fire Pension Fund (OP&F or Plan). This Statement is intended to provide general principles for establishing the goals of OP&F, the allocation of assets and the employment of outside asset management. The statutory investment authority of the Board of Trustees (or the Board) is set forth in Sections 742.11 to 742.113 and Sections 742.114, 742.116 of the Ohio Revised Code (ORC), as amended from time to time. The Board may delegate these duties to an Investment Committee.

The objectives of OP&F have been established in conjunction with a comprehensive review of the current and projected financial requirements. These objectives are:

- To have the ability to pay all benefit and expense obligations when due.
- To maintain the purchasing power of the current assets and all future contributions by maximizing the rate of return on OP&F's assets at a reasonable level of risk.
- To maintain 30-year funding and achieve full funding on an actuarial accrued liability basis.
- To control the costs of administering OP&F and managing the investments.

The investment objectives of the Total Portfolio are:

- Long-term returns on Plan investments, in addition to contributions received from members and employers, should satisfy any current funding obligations of the Plan when and as prescribed by law and, once the Plan is fully funded, should keep pace with the growth of Plan liabilities.
- The investment performance goal for the Total Portfolio is to meet or exceed the return of the Total Portfolio policy benchmark over a full market cycle, generally measured over three-to five-years, without taking on additional risk as measured by standard deviation of returns. The Total Portfolio policy benchmark is a weighted average, based on the allocation target defined in Section three below, of each asset class benchmark.

In order to achieve these objectives, the Board of Trustees will conduct itself in accordance with ORC Section 742.11, which provides "The Board and other Fiduciaries shall discharge their duties with respect to OP&F solely in the interest of the participants and beneficiaries." These duties shall also be carried out "with care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and like aims", as referenced in ORC Section 742.11. All aspects of this Statement should be interpreted in a manner consistent with OP&F's objectives. At least annually, the Board shall review and adopt policies, objectives or criteria for the operation of the investment program and make such changes as appropriate.

Investment policies and Investment Manager(s) guidelines referenced in this document are separate policies governing specific aspects of managing the Total Portfolio and are not reproduced in this Statement, but are incorporated by reference as governing documents of the Plan.

## 2. DEFINITION OF RESPONSIBILITIES

### A. BOARD OF TRUSTEES/INVESTMENT COMMITTEE

The statutory investment authority of the Board with regard to the Plan is set forth in Chapter 742, as described above, provides that in its capacity as a fiduciary, the Board of Trustees/Investment Committee must discharge its duties in a prudent manner and for the exclusive benefit of the participants and beneficiaries of the Plan.

In discharging its duties, the responsibilities of the Board of Trustees/Investment Committee pursuant to this Policy include the following:

- Establish the strategic investment policy (Asset Allocation Policy) for OP&F in accordance with the above goals, and periodically review Asset Allocation Policy in light of any changes in actuarial variables and/or market conditions.
- Approve the investment structure for applicable asset classes identified in the Asset Allocation Policy.
- Select qualified Investment Consultant(s) and Investment Manager(s) to advise on and manage OP&F's assets recognizing the goals set forth in ORC Sections 742.11 and 742.116.
- Monitor and review the performance of selected Investment Manager(s) to determine achievement of goals and compliance with policy guidelines.

- Monitor the costs of the investment operations at least annually.
  - Review, at least annually, the current investment policies of OP&F and make such changes as appropriate.
  - Review applicable annual investment plan(s) prepared by the staff and/or Investment Consultant(s). As conditions warrant, revise the annual investment plan(s) as the year progresses.
  - Monitor investment activity for compliance with Board policies and adherence by Investment Manager(s) to strategy and direction.
  - Review the overall investment performance to determine whether it meets established benchmarks.
  - Evaluate and assign all Investment Manager(s) to a rating category as outlined in OP&F's Investment Manager Monitoring and Evaluation Policy.
  - Review suggested changes or additions to the functions and operations regarding the investment operations of similar institutional investors.
  - Review the proposed investment department annual operating budget and report its recommendations to the Finance Committee.
  - Fulfill any other responsibilities as provided in the ORC and Investment Committee Charter.
- Manage OP&F assets under its care and/or control in accordance with this Policy's objectives and guidelines set forth herein.
  - Implement Board decisions regarding asset allocation, investment structure, Investment Manager(s) selection, and portfolio rebalancing procedures.
  - Coordinate the Investment Manager(s) selection, evaluation, and retention decisions for the Plan's investments, consistent with OP&F's Investment Manager Search Policy and OP&F's Investment Manager Monitoring and Evaluation Policy.
  - Monitor both internally and externally managed assets to ensure compliance with guidelines set forth in this Policy.
  - Establish a process to promptly vote all proxies and related actions in a manner consistent with OP&F's long-term interests and objectives set forth herein and OP&F's Proxy Voting Policy. Maintain detailed records of said voting of proxies and related actions and comply with all regulatory objectives related thereto.
  - Manage the overall liquidity in the Total Portfolio to ensure timely payment of member benefit payments and Plan expenses and the investment of contributions consistent with established asset allocation and portfolio rebalancing policies.
  - Report to the Board at least quarterly regarding the status of the Total Portfolio and its performance for various time periods. Meet with the Board at least annually to report on Investment Manager(s) performance and compliance with goals and objectives.
  - Acknowledge and agree in writing to their fiduciary responsibility to fully comply with this Policy set forth herein, and as modified in the future.

The Board of Trustees/Investment Committee may authorize others such as OP&F staff, and may utilize the services of external advisors, such as actuaries, auditors, consultants and legal counsel, to implement decisions made by the Board. The comments and recommendations of such parties will be considered by the Board in conjunction with Board discussion of the issues for the purpose of making informed and prudent decisions.

## B. STAFF

Staff will be the primary liaison between the Board of Trustees/Investment Committee and the Investment Consultant(s), the Investment Manager(s), and the custodial bank(s). The Chief Investment Officer, Deputy Chief Investment Officer, Sr. Investment Officer or Sr. Investment Officer – Public Markets are authorized in between meetings of the Board to take such actions as necessary in the best interests of the Total Portfolio and the Plan in keeping with the policies, strictures and guidelines which apply to the Board of Trustees. Staff's transactional authority is limited to 10% of the Total Portfolio. In doing so, the staff will:

## C. INVESTMENT CONSULTANT(S)

The Board of Trustees/Investment Committee may retain an investment consulting organization or organizations (the Investment Consultant(s)) to assist in the overall strategic investment direction of the Total Portfolio, or specific asset classes, and its implementation. Each such Investment Consultant, in recognition of its role as a fiduciary of the Plan, will assume specific duties. These duties shall generally include the following:

- Provide independent and unbiased information.
- Assist in the development of this Policy and other policies that govern the Plan investments.
- Assist in monitoring compliance with this Policy.
- Assist in the development and recommendation of strategic asset allocation targets, investment structure,

and rebalancing procedures for the Total Portfolio or for a specified asset class.

- Assist in development of performance measurement standards.
- Assist in the Investment Manager(s) search and selection process consistent with OP&F's Investment Manager Search Policy.
- Monitor, evaluate and report to the Board on Total Portfolio and/or Asset Class and Investment Manager (s) performance on an ongoing basis.
- Conduct due diligence when an Investment Manager(s) fails to meet a standard.
- Establish a procedural due diligence search process.

#### **D. INVESTMENT MANAGER(S)**

The Board of Trustees/Investment Committee may, from time to time, cause the Plan to retain one or more qualified investment managers ("Investment Manager(s)") to manage a portion of the Plan assets. When applicable, the Board of Trustees/Investment Committee shall approve each Investment Manager's guidelines, which may set forth the purpose, Investment Manager(s) philosophy and approach, authorized investments, prohibitions, typical portfolio characteristics, performance objectives and evaluation, and Investment Manager(s) communications. The Investment Manager(s) have certain responsibilities that include the following:

- Manage OP&F assets under its care, custody, where applicable, and/or control in accordance with this Policy's objectives and guidelines set forth herein and its governing agreement with OP&F.
- Exercise full investment discretion over the assets in their care within the guidelines set forth in this Policy and, where applicable, the specific guidelines established for the Investment Manager(s) in the governing agreements with OP&F.
- Constructing a portfolio of securities that reflects the execution of a specific investment strategy.
- Promptly inform the Board and staff in writing regarding all changes of a material nature pertaining to the firm's organization and professional staff.
- If directed, promptly vote all proxies and related actions in a manner consistent with OP&F's long-term interests and objectives set forth herein and OP&F's Proxy Voting Policy. Each Investment Manager designated to vote shall keep detailed records of said voting of proxies and related actions and will comply with all regulatory obligations related thereto.

- Provide reporting to the Board or staff or Investment Consultant(s) quarterly regarding the status of the portion of the Total Portfolio managed by the Investment Manager(s) and its performance for various time periods. Meet or participate via teleconference or webcast with the Board or staff or Investment Consultant(s) annually or as needed to report on their performance and compliance with goals and objectives.
- Acknowledge and agree in writing to their fiduciary responsibility to fully comply with this Policy set forth herein, and as modified in the future.

#### **E. OFFICE OF THE OHIO TREASURER/BOARD OF DEPOSIT/CUSTODIAN(S)**

Per Section 742.11 of the ORC, the Treasurer of the State of Ohio (the Treasurer of State) is designated as custodian of investment assets. As custodian, the Treasurer of State or its designee (as described below) will be responsible for holding and safekeeping Plan assets, settling purchases and sales of securities; and identifying and collecting income which becomes due and payable on assets held. The Treasurer of State may engage a qualified bank or trust company, as authorized agent of the Treasurer of State, to perform certain services on behalf of the Treasurer of State to fulfill its responsibilities as custodian, including sweeping any available uninvested cash into designated money market funds.

### **3. ASSET ALLOCATION AND REBALANCING**

It is the responsibility of the Board to determine the allocation of assets among distinct public and private market asset classes. The allocation will be completed in a manner consistent with commonly recognized financial principles. Application of these principles is expected to lead to a portfolio with the highest level of return consistent with the risk tolerance of OP&F.

The procedure for determining the allocation will consider the relevant characteristics of the liabilities and potential assets of OP&F. The liability considerations shall include, but not be limited to, current and expected future values of the benefits, and future contributions. These factors are important for identifying the investment horizon of OP&F and its cash flow requirements. The asset characteristics considered shall include, but not be limited to, current asset value, the potential return relative to the potential risk, and diversification characteristics. The objectives and constraints contained within this Policy are also considered. It should also be noted that a multi-dimensional view of risk is integrated into the process where organizational (i.e. behavioral and shortfall) and investment (drawdown, inflation, liquidity, and active) risks are taken into account for determining the appropriate Asset Allocation Policy.

The asset allocation must be consistent with the investment standards specified in ORC Section 742.11.

The risk/return characteristics of OP&F shall be reviewed on a periodic basis (no less than every five years) through a comprehensive asset liability valuation study. On an interim basis, an asset-only allocation study may be conducted. OP&F recognizes the importance in understanding the critical asset class return, risk and correlation assumptions (i.e. the capital market assumptions) used in either an asset liability valuation study or asset-only allocation study given these assumptions are a critical input within the Asset Allocation Policy decision. For the assumptions used to determine the current Asset Allocation Policy, please see Appendix 1 and 2. Furthermore, OP&F understands that the Asset Allocation Policy decision is the most important investment decision the Plan undertakes, driving approximately 90% of the Plan's variation in returns. The goal of each study shall be to formulate an Asset Allocation Policy that improves the probabilities of funding OP&F's benefits over the long-term, while maximizing the safety of promised benefits and minimizing the cost of funding these benefits through the most efficient combination of acceptable asset classes under the prudent person standard. Given that short-term volatility is also important, OP&F evaluates the impact of the Asset Allocation Policy decision on funded ratios, annual contribution requirements and other relevant metrics over both short- and long-term time periods.

Based on an asset liability valuation study or asset-only allocation study, which analyzed the expected returns, risk and correlations of various asset classes, projected liabilities (only in the case of an asset liability valuation study), liquidity, and the risks associated with alternative asset mix strategies, the Board has established the following Asset Allocation Policy. The asset classes are "bucketed" or grouped together into macro-asset class buckets (i.e. Growth, Defensive Growth, Defensive and Inflation-Oriented) based on their expected correlations to one another to create a better understanding of risk and diversification, and based on asset class exposures to the economic factors of growth and inflation.

<b>Asset Class</b>	<b>Long-Term Target Allocation - Notional Exposure Range</b>	
Domestic Equity	18.6%	± 5.6%
Non-U.S. Equity	12.4%	± 3.7%
Private Markets	10.0%	± 3.0%
<b>TOTAL GROWTH ASSETS</b>	<b>41.0%</b>	<b>± 8.2%</b>
High Yield	7.0%	± 2.1%
Private Credit	5.0%	± 1.5%
<b>TOTAL DEFENSIVE GROWTH ASSETS</b>	<b>12.0%</b>	<b>± 2.4%</b>
Core Fixed Income	25.0%	± 5.0%
Cash	-	+ 6.3%
<b>TOTAL SAFETY-ORIENTED ASSETS</b>	<b>25.0%</b>	<b>- 5.0% / + 11.3%</b>
U.S. Inflation Linked Bonds	15.0%	± 3.0%
Real Estate	12.0%	± 3.6%
Real Assets	8.0%	± 2.4%
Midstream Energy Infrastructure	5.0%	± 1.5%
Commodities	2.0%	± 0.6%
Gold	5.0%	± 1.5%
<b>TOTAL INFLATION-ORIENTED ASSETS</b>	<b>47.0%</b>	<b>± 9.4%</b>
<b>TOTAL</b>	<b>125.0%</b>	<b>± 5.0%</b>

The most recent study has shown that this is a favorable asset mix for meeting longer-term goals under multiple market conditions. In addition, this study incorporates the "risk parity" concept into OP&F's asset allocation with the goal of balancing economic factor risk exposures. The Total Portfolio has long-term target allocations that total 125% due to the application of leverage in core fixed income and U.S. inflation linked bonds and the implementation approach for gold.

The Asset Allocation Policy represents a long-term strategy and thus, the Total Portfolio should strategically meet its performance objectives in the long-term but not necessarily every year. Please see Appendix 3 for the expected returns, risk, contribution to asset volatility, and other relevant metrics for the current Asset Allocation Policy.

Short term market shifts may cause the asset mix to drift from the allocation targets. Should the actual percentage fall out of the indicated range for a particular asset class, the staff shall direct rebalancing transactions to reallocate assets from the over-allocated asset class to the under-allocated asset class. In determining where to reallocate assets within asset classes, where applicable, actual percentages are compared to target weightings for each individual mandate. These rebalancing transactions are accomplished through the coordination of staff with the written directive executed by one or more of the



Executive Director, Chief Investment Officer, General Counsel, or Chief Financial Officer. This rebalancing discipline is intended to encourage “buying low” and “selling high” and to keep the Total Portfolio invested at an appropriate overall risk level. Except when there is a perceived extraordinary downside risk in a particular asset class, movement outside the normal ranges should be avoided.

Investments in private markets, private credit, private real estate and private real assets are generally less liquid than investments in public markets securities and are typically implemented via periodic commitments to funds with limited partnership structures. As a result, actual allocations to these asset classes may deviate from their strategic targets for extended periods. Actual vs. target deviations for these asset classes shall not be considered in violation of the Asset Allocation Policy. Under/overweights to these asset classes shall be invested in public markets securities with the most similar risk/return characteristics as a short-term proxy for the private asset classes. Similarly, resulting deviations to those public market asset classes shall not be considered in violation of the Asset Allocation Policy. However, broad economic factor bucket ranges of Growth, Defensive Growth, Defensive, and Inflation-Oriented Assets shall remain within their targeted ranges.

To assist in rebalancing, OP&F has retained a derivative overlay Investment Manager(s) which provides several benefits including: (1) reduce OP&F’s tracking error relative to target allocations; (2) improve Total Portfolio returns; (3) enhance liquidity, and (4) reduce the administrative burden associated with management of monthly cash flows.

The Board may adopt interim Asset Allocation Policy target allocations to reflect the transition from previous policy target allocations to new policy target allocations. The interim target allocations will reflect dollar cost averaging and/or opportunistic implementation to most prudently reach the new policy target allocations over time. Please see Appendix 4 for interim Asset Allocation Policy target allocations, if applicable.

## 4. INVESTMENT IMPLEMENTATION

The implementation of an investment portfolio designed to achieve the Total Portfolio objectives must be consistent with governing statutes as specified in Sections 742.11 to 742.113, 742.114, 742.116 and with the Ohio-Qualified Investment Manager Policy, the Ohio-Qualified Broker Policy, and OP&F’s Broker Policy.

Where appropriate, OP&F will invest assets through the use of qualified Investment Manager(s). The allocations to these Investment Manager(s) will be made in accordance with the results of the asset liability valuation study or asset-only allocation study, investment structure analysis, and established

procedures. For a complete description of the selection of Investment Manager(s), please see OP&F’s Investment Manager Search Policy.

## 5. ASSET CLASS OBJECTIVES, CHARACTERISTICS AND INVESTMENT STRUCTURE

Investment structure targets will be established within applicable asset classes to address risk and return factors present in the respective asset class. For example, the domestic equity composite portfolio structural targets will be established to ensure style (growth vs. value) and market capitalization neutrality relative to the overall market, and to address active versus passive implementation decisions. External Investment Manager(s) will be hired to implement the structural targets in a diversified manner and will therefore have derived target weightings within the overall investment program. Where applicable, these are set forth below. Furthermore, please see Appendix 5 for alpha expectations for the applicable asset classes.

### A. GROWTH ASSETS

#### 1. DOMESTIC EQUITY

##### *Investment Objectives*

Total return of the domestic equity composite portfolio should exceed the return of the FT Wilshire 5000 Total Market TR Index over a full market cycle on an annualized basis. Total return of each Investment Manager’s portfolio should rank above the median when compared to their peer group, if applicable, over a full market cycle on an annualized basis and should exceed their benchmark return as specified in each Investment Manager’s guidelines or applicable documentation.

##### *Investment Characteristics*

The main focus of investing will be on companies headquartered and/or domiciled in the United States. The domestic equity composite portfolio shall have similar portfolio characteristics as that of the FT Wilshire 5000 Total Market TR Index, and should not exhibit size (market capitalization) or style (value vs. growth) bias.

##### *Investment Structure*

The structure of the domestic equity composite portfolio will be diversified among passive and active investment strategies as follows:

##### *1. Passive Large Capitalization Core Exposure*

The passive large capitalization core component has a target allocation of 30% of the domestic equity composite

portfolio. This passive portfolio is intended to provide broad market exposure for and diversification to OP&F's domestic equity composite portfolio through holdings in large-and mid-capitalization equities or futures.

### 2. Active Large Capitalization Portable Alpha Exposure

The active large capitalization portable alpha component has a target allocation of 60% of the domestic equity composite portfolio. The implementation of this portable alpha component will not be considered leverage in relation to the long-term target allocations for the Total Portfolio. The overall objective is to provide risk-adjusted returns greater than the return of the Standard & Poor's (S&P) 500 Index. S&P 500 market exposure, obtained through the use of derivatives and/or physicals, will be combined with strategies that represent diversified sources of alpha with a broad range of risk characteristics. For a complete description of the appropriate use of derivatives, please see OP&F's Derivatives Policy Statement.

### 3. Active Small Capitalization Core Exposure

The active small capitalization core component has a target allocation of 7.5% of the domestic equity composite portfolio.

### 4. Synthetic Small Capitalization Exposure

The synthetic small capitalization component has a target allocation of 2.5% of the domestic equity composite portfolio.

## 2. NON-U.S. EQUITY

### Investment Objectives

Total return of the Non-U.S. equity composite portfolio should exceed the return of the Morgan Stanley Capital International All Country World Index ex-U.S. Investible Market Index – Iran and Sudan Free (\$ Net) (MSCI ACWI ex-U.S. IMI I/S Free Index) over a full market cycle on an annualized basis. Total return of each Investment Manager's portfolio should rank above the median when compared to their peer group, if applicable, over a full market cycle on an annualized basis and should exceed their benchmark return as specified in each Investment Manager's guidelines or applicable documentation.

### Investment Characteristics

The main focus of investing will be on companies headquartered or domiciled in the MSCI ACWI ex-U.S. IMI countries, which includes both developed and emerging markets. The Non-U.S. Equity composite portfolio shall have similar portfolio characteristics as that of the MSCI ACWI ex-U.S. IMI I/S Free Index.

### Investment Structure

Non-U.S. equity assets will be managed on an active basis in order to exploit the perceived inefficiencies in the Non-U.S. equity markets. The structure of the Non-U.S. equity composite portfolio will be diversified among active ACWI ex-U.S. strategies and dedicated ACWI ex-U.S. small capitalization strategies as follows:

#### 1. Active ACWI ex-U.S. Large and Mid Capitalization Exposure

The Active ACWI ex-U.S. Large and Mid Capitalization component has a target allocation of 85% of the Non-U.S. equity composite portfolio.

#### 2. Active ACWI ex-U.S. Small Capitalization Exposure

The dedicated Active ACWI ex-U.S. Small Capitalization component has a target allocation of 15% of the Non-U.S. equity composite portfolio.

## 3. PRIVATE MARKETS

### Investment Objectives

The performance objectives for the private markets composite portfolio and for individual investments are set forth in OP&F's Private Markets Investment Policy. Both the returns for the private markets composite portfolio and respective benchmark are lagged one quarter.

### Investment Characteristics

Investments will be diversified by certain criteria as set forth in OP&F's Private Markets Investment Policy.

### Investment Structure

The target allocation of Total Portfolio assets to private markets will be established by OP&F's long-term Asset Allocation Policy, including a range around the target allocation to allow flexibility as the underlying private markets investments are funded over time. In order to meet this allocation target, the Board of Trustees/Investment Committee approves a private markets investment plan setting forth the proposed investment activity for a specified period of time. The private markets investment plan shall be reviewed at least annually, and more frequently if necessary or appropriate, to reflect market conditions.

## B. DEFENSIVE GROWTH ASSETS

### 1. HIGH YIELD

#### Investment Objectives

Total return of the high yield fixed income composite portfolio should exceed the return of the ICE BofA ML U.S. High Yield



Master II Constrained Index over a full market cycle on an annualized basis. Total return of each Investment Manager's portfolio should rank above the median when compared to their peer group, if applicable, over a full market cycle on an annualized basis and should exceed their benchmark return as specified in each Investment Manager's guidelines or applicable documentation.

#### *Investment Characteristics*

The main focus of investing will be on below investment grade fixed income securities, those securities rated below BBB- or equivalent. Positions may include publicly traded high yield bonds as well as public and private bank loans. The high yield fixed income composite portfolio shall have similar portfolio characteristics as that of the ICE BofA ML U.S. High Yield Master II Constrained Index. Each Investment Manager's portfolio shall have similar portfolio characteristics as that of their respective benchmark.

#### *Investment Structure*

High yield fixed income assets will be managed solely on an active basis in order to exploit the perceived inefficiencies in the high yield fixed income markets and to minimize the probability of exposure to securities in default.

## **2. PRIVATE CREDIT**

#### *Investment Objectives*

The performance objectives for the private credit composite portfolio are set forth in OP&F's Private Credit Investment Policy. Both the returns for the private credit composite portfolio and respective benchmark are lagged one quarter.

#### *Investment Characteristics*

Investments will be diversified by certain criteria as set forth in OP&F's Private Credit Investment Policy.

#### *Investment Structure*

The target allocation of Total Portfolio assets to private credit will be established by OP&F's long-term Asset Allocation Policy, including a range around the target allocation to allow flexibility as the underlying private credit investments are funded over time. In order to meet this allocation target, the Board of Trustees/Investment Committee approves a private credit investment plan setting forth the proposed investment activity for a specified period of time. The private credit investment plan shall be reviewed at least annually, and more frequently if necessary or appropriate, to reflect market conditions.

## **C. DEFENSIVE ASSETS**

### **1. CORE FIXED INCOME**

#### *Investment Objectives*

Total return of the core fixed income composite should exceed the applicable levered return of the Bloomberg U.S. Aggregate Index minus the cost of financing over a full market cycle on an annualized basis. Total return of each Investment Manager's portfolio should rank above the median when compared to their peer group, if applicable, over a full market cycle on an annualized basis and exceed their benchmark return as specified in each Investment Manager's guidelines or applicable documentation.

#### *Investment Characteristics*

The main focus of investing will be a diversified mix of traditional fixed income securities. The core fixed income composite portfolio shall have similar portfolio characteristics as that of the Bloomberg U.S. Aggregate Index.

#### *Investment Structure*

Given the core fixed income allocation target set forth in the Asset Allocation Policy above, the core fixed income composite portfolio will be levered approximately 2.0x. The structure of the core fixed income composite portfolio shall be diversified among active investment strategies and synthetic overlays as follows:

#### 1. Active Core Fixed Income Exposure

The active core fixed income component has a target allocation of 50% of the core fixed income composite portfolio on a notional basis. The overall objective is to provide risk-adjusted returns greater than the return of the Bloomberg U.S. Aggregate Index.

#### 2. Synthetic Core Fixed Income Exposure

The synthetic core fixed income component has a target allocation of 50% of the core fixed income composite portfolio on a notional basis. The synthetic core fixed income component shall be implemented to provide either U.S. Treasury exposure or Bloomberg U.S. Aggregate exposure or some combination of both.

### **1. CASH**

#### *Investment Objectives*

Total return of the cash composite should exceed the return of the 90 Day U.S. Treasury Bill over a full market cycle on an annualized basis. Total return of each Investment Manager's portfolio should rank above the median when compared to their peer group, if applicable, over a full market cycle on an annualized basis and exceed their benchmark return as specified in each Investment Manager's guidelines or applicable documentation.

*Investment Characteristics*

Cash is managed with a focus on capital preservation and providing a high degree of liquidity to meet ongoing cash flow needs of the Plan. For the uninvested cash that is swept at OP&F custodial banks, the designated money market funds are government money market funds that invest within the limitations or guidelines prescribed for the funds. For externally managed cash, the portfolios are expected to be invested consistent with the Investment Manager's guidelines.

*Investment Structure*

For any available uninvested cash at OP&F's custodial banks, cash is swept into designated money market funds. For externally managed cash, the portfolios will be actively managed consistent with the individual Investment Manager's guidelines.

**D. INFLATION-ORIENTED ASSETS****1. U.S. INFLATION BONDS (TIPS)***Investment Objectives*

Total return of the TIPS composite portfolio should exceed two times the Bloomberg U.S. Government Inflation-Linked Bond Index minus the cost of financing over a full market cycle on an annualized basis. Total return of each Investment Manager's portfolio should exceed their benchmark return as specified in each Investment Manager's guidelines or applicable documentation. In addition, there is a portable alpha component to the TIPS composite portfolio whereas the overall objective is to provide risk-adjusted returns greater than two times the return of the Bloomberg U.S. Government Inflation-Linked Bond Index minus the cost of financing. The implementation of this portable alpha component will not be considered leverage in relation to the long-term target allocations for the Total Portfolio.

*Investment Characteristics*

The main focus of investing will be on U.S. inflation-linked securities. The TIPS composite portfolio, as well as each Investment Manager's portfolio, shall have similar portfolio characteristics as that of the Bloomberg U.S. Government Inflation-Linked Bond Index.

*Investment Structure*

The TIPS allocation will be managed on an active basis. Given the TIPS allocation target set forth in the Asset Allocation Policy above, the TIPS composite portfolio will be levered approximately 2.0x, excluding the portable alpha component. TIPS exposure, obtained through the use of derivatives and/or physical bonds, may be combined with a strategy that provides a diversified source of alpha with customized risk tolerances. Implementation of the TIPS composite portfolio will be consistent with OP&F's Derivatives Policy Statement, which

provides a complete description of the appropriate use of derivatives in the Plan.

**2. REAL ESTATE***Investment Objectives*

The performance objectives for the real estate composite portfolio are set forth in OP&F's Real Estate Investment Policy. Both the returns for the real estate composite portfolio and respective benchmark(s) are lagged one quarter.

*Investment Characteristics*

Investments will be diversified by certain criteria as set forth in OP&F's Real Estate Investment Policy.

*Investment Structure*

The target allocation of Total Portfolio assets to real estate will be established by OP&F's long-term Asset Allocation Policy, including a range around the target allocation to allow flexibility as the underlying private real estate investments are funded over time. In order to meet this allocation target, the Board of Trustees/Investment Committee approves a real estate investment plan setting forth the proposed investment activity for a specified period of time. The real estate investment plan shall be reviewed at least annually, and more frequently if necessary or appropriate, to reflect market conditions.

**3. REAL ASSETS***Investment Objectives*

The performance objectives for the real assets composite portfolio are set forth in OP&F's Real Assets Investment Policy. Both the returns for the real assets composite portfolio and respective benchmark are lagged one quarter.

*Investment Characteristics*

Real assets investments will be diversified by certain criteria as set forth in OP&F's Real Assets Investment Policy.

*Investment Structure*

The target allocation of Total Portfolio assets to real assets will be established by OP&F's long-term Asset Allocation Policy, including a range around the target allocation to allow flexibility as the underlying real assets investments are funded over time. In order to meet this allocation target, the Board of Trustees/Investment Committee approves a real assets investment plan setting forth the proposed investment activity for a specified period of time. The real assets investment plan shall be reviewed at least annually, and more frequently if necessary or appropriate, to reflect market conditions.

#### 4. MIDSTREAM ENERGY INFRASTRUCTURE

##### *Investment Objectives*

Total return of the midstream energy infrastructure composite portfolio should exceed the return of the Alerian Midstream Energy Index over a full market cycle on an annualized basis. Total return of each Investment Manager's portfolio should rank above the median when compared to their peer group, if applicable, over a full market cycle on an annualized basis and should exceed their benchmark return as specified in each Investment Manager's guidelines or applicable documentation.

##### *Investment Characteristics*

The main focus of investing will be on publicly traded midstream energy infrastructure opportunities. Investments may consist of master limited partnerships (MLPs) and securities of energy related C-corporations. The midstream energy infrastructure composite portfolio as well as each Investment Manager's portfolio shall have similar portfolio characteristics as that of the Alerian Midstream Energy Index.

##### *Investment Structure*

Midstream energy infrastructure assets will be managed solely on an active basis in order to exploit the perceived inefficiencies in the publicly traded midstream energy infrastructure markets.

#### 5. GOLD

##### *Investment Objectives*

Total return of the gold composite portfolio should match the return of the S&P GSCI Gold Index Total Return minus the cost of financing over a full market cycle on an annualized basis.

##### *Investment Characteristics*

The gold allocation will be implemented through the derivatives markets and will be unfunded with the exception of necessary cash collateral and where gold is used to address deviations in certain private market asset classes with similar risk/return characteristics. Gold has been identified as one of the asset classes to hold an underweight for the asset class of real assets. In these cases, the gold allocation will be fully funded with cash collateral so as not to increase the Total Portfolio leverage from this purpose.

##### *Investment Structure*

The gold allocation will be managed on a passive basis. Given the gold allocation target set forth in the Asset Allocation Policy above, the gold composite portfolio should be considered as leverage, except where gold is used to address deviations in certain private market asset classes with similar risk/return characteristics. Implementation of the gold composite portfolio will be consistent with OP&F's Derivatives Policy Statement, which provides a complete description of the appropriate use of derivatives in the Plan.

#### 6. COMMODITIES

##### *Investment Objectives*

Total return of the commodities composite portfolio should exceed the return of the Bloomberg Commodity Index over a full market cycle on an annualized basis. Total return of each Investment Manager's portfolio should rank above the median when compared to their peer group, if applicable, over a full market cycle on an annualized basis and should exceed their benchmark return as specified in each Investment Manager's guidelines or applicable documentation.

##### *Investment Characteristics*

The commodities allocation will be implemented through the derivatives markets and/or with commodity-linked equities. For a complete description of the appropriate use of derivatives, please see OP&F's Derivatives Policy Statement.

##### *Investment Structure*

The commodities allocation will be managed primarily on an active basis in order to exploit the perceived inefficiencies in the commodities markets; however, on an interim basis, a passive approach may be employed. Given the commodities allocation target set forth in the Asset Allocation Policy above, the commodities allocation will be fully funded with cash collateral and therefore the commodities composite portfolio will not be considered as leverage in relation to the long-term target allocations for the Total Portfolio.

#### 6. PROXY VOTING

OP&F's Board of Trustees believes that common stock proxies are valuable and should be voted in the long-term interests and objectives of the Plan set forth herein and OP&F's Proxy Voting Policy and International Proxy Voting Policy. Common stock proxies may be executed by the Sr. Investment Officer – Public Markets or the Chief Investment Officer, or their designees. Staff or their designee that exercises a proxy vote shall keep detailed records of said voting of proxies and related actions and will comply with all regulatory obligations related thereto and the policies set forth in OP&F's Proxy Voting Policy and International Proxy Voting Policy. Staff shall provide a semi-annual summary report of proxy voting actions to the Board of Trustees/ Investment Committee.

#### 7. SECURITIES LENDING

The investment objective for the securities lending program is to generate incremental income within a high quality investment program that safeguards the return of principal, maintains adequate daily liquidity, ensures diversification and tightly controls exposure to fluctuating interest rates. The program may be operated by a bank trustee or a third party lending agent. Marking to market shall be performed daily by the agent(s) and a minimum average of at least 102% for

domestic, and 105% for Non-U.S. collateral shall be diligently maintained. Securities lending reports shall be provided monthly by the agent(s) to staff. Staff will present a semi-annual summary report to Board of Trustees/ Investment Committee.

## 8. INVESTMENT MANAGER MONITORING AND EVALUATION POLICY

The purpose of OP&F's Investment Manager Monitoring and Evaluation Policy is to establish the process and discipline for managing the Investment Manager(s) relationship. The policy states the process, responsibilities and important factors for consideration in the monitoring and evaluation process. For a complete description of the monitoring and evaluation process, please see OP&F's Investment Manager Monitoring and Evaluation Policy.

## 9. COMMUNICATIONS

Each Investment Manager will provide hard copy reports at least quarterly, including performance measurement, asset inventories, transaction summaries, market commentary or anything else deemed significant at the time of reporting. Each Investment Manager is expected to meet or participate via teleconference or webcast with OP&F's Board or staff or Investment Consultant(s) annually or as needed.

## 10. INVESTMENT MANAGER SEARCH POLICY

When applicable, the selection of Investment Manager(s) will be conducted under a Request for Proposal (RFP) process and the search may be on a closed or open manager universe basis. For a complete description of the selection of Investment Manager(s), please see OP&F's Investment Manager Search Policy.

## 11. SECURITIES LITIGATION POLICY

The Securities Litigation Policy has been adopted to ensure that OP&F takes prudent, effective, appropriate, and efficient actions to protect and increase the value of OP&F investments and to ensure that OP&F receives all money or assets which are due it as a result of the resolution of class action suits in a cost effective manner consistent with the Board's fiduciary duties. For a complete description of the policy objectives, monitoring, reporting requirements, procedures, etc., please see OP&F's Securities Litigation Policy.

## 12. IRAN AND SUDAN DIVESTMENT POLICY

As required by uncodified provisions of Chapter 742 of the ORC, OP&F has adopted an Iran and Sudan Divestment Policy, the purpose of which is to divest and restrict the purchase of stocks and bonds issued by a publicly traded company with scrutinized business operations in Iran and Sudan, subject to the fiduciary responsibilities of the Board of Trustees, as set forth in Chapter 742 of the ORC. For a complete description of the responsibilities, process, reporting requirements, etc., please see OP&F's Iran and Sudan Divestment Policy and Iran and Sudan Divestment Processes.

## 13. DERIVATIVES POLICY STATEMENT

The Derivatives Policy Statement is intended to supplement this Statement and serves as the overall guideline on the use of derivatives within OP&F and its related investment manager guidelines. The Derivatives Policy Statement sets forth controls and risk management procedures for traditional investment strategies that may employ derivatives but are primarily invested in equity or fixed income securities, and separately for investment strategies which OP&F determines to be implemented primarily through the use of derivative securities.

## 14. BROKER POLICY AND OHIO-QUALIFIED BROKER POLICY

The Broker Policy sets forth the general and specific directions toward trading activities of all assets of OP&F. The Ohio-Qualified Broker Policy sets forth the specific criteria regarding OP&F's goal to increase the utilization of Ohio-qualified agents (brokers) for the execution of domestic equity and domestic fixed income trades.

## 15. OHIO-QUALIFIED INVESTMENT MANAGER POLICY

The Ohio-Qualified Investment Manager Policy sets forth the specific criteria regarding OP&F's goal to increase the utilization of Ohio-qualified investment managers.

## APPENDIX 1

### WILSHIRE'S JUNE 30, 2022 CAPITAL MARKET ASSUMPTIONS

The following capital market assumptions were used to determine the current Asset Allocation Policy adopted in August 2022 via a comprehensive asset liability study.

ASSET CLASSES	EXPECTED RETURN 10-YEARS	EXPECTED RETURN 20-YEARS	EXPECTED RETURN 30-YEARS	RISK	CASH YIELD	FACTOR EXPOSURE GROWTH	FACTOR EXPOSURE INFLATION	LIQUIDITY MARKET LEVEL	LIQUIDITY STRESSED METRIC
Domestic Equity	6.00%	6.50%	6.95%	17.00%	1.65%	8.00	(3.00)	100	-
Non-U.S. Equity	7.25%	7.50%	7.70%	19.10%	3.10%	8.00	1.50	90	-
Private Markets	10.05%	10.20%	10.35%	28.00%	-	13.50	(3.80)	-	-
High Yield	6.25%	6.45%	6.65%	10.00%	9.10%	4.00	(1.00)	80	-
Private Credit	8.25%	8.05%	7.85%	12.10%	11.80%	6.00	-	90	40
Core Fixed Income	4.05%	4.25%	4.45%	4.25%	4.55%	(0.85)	(2.50)	100	85
Cash	3.15%	3.20%	3.20%	0.75%	3.15%	-	-	100	100
U.S. TIPS	3.15%	3.60%	4.00%	6.00%	3.80%	(3.00)	2.50	90	85
Real Estate	7.20%	7.55%	7.85%	15.65%	1.90%	3.50	1.00	-	-
Real Assets	7.05%	7.65%	8.30%	16.95%	1.85%	4.60	5.60	-	-
Midstream Energy Infrastructure	7.80%	8.05%	8.30%	19.00%	6.05%	5.00	5.80	90	-
Commodities	5.50%	5.55%	5.65%	16.00%	3.15%	-	12.00	90	50
Gold	5.50%	5.55%	5.65%	18.00%	-	(5.00)	7.00	90	45
Leverage	3.40%	3.45%	3.45%	0.75%	3.40%	-	-	N/A	N/A

## APPENDIX 1 (CONTINUED)

ASSET CLASSES	DOMESTIC EQUITY	NON-U.S. EQUITY	PRIVATE MARKETS	HIGH YIELD	PRIVATE CREDIT	CORE FIXED INCOME	CASH	U.S. TIPS	REAL ESTATE	REAL ASSETS	MIDSTREAM ENERGY INFRASTRUCTURE	COMMODITIES	GOLD	LEVERAGE
Domestic Equity	1.00													
Non-U.S. Equity	0.83	1.00												
Private Markets	0.74	0.67	1.00											
High Yield	0.54	0.45	0.34	1.00										
Private Credit	0.50	0.46	0.22	0.64	1.00									
Core Fixed Income	0.28	0.09	0.31	0.25	0.04	1.00								
Cash	(0.05)	(0.08)	-	(0.10)	(0.13)	0.19	1.00							
U.S. TIPS	(0.05)	0.05	(0.03)	0.05	(0.01)	0.59	0.20	1.00						
Real Estate	0.53	0.47	0.51	0.57	0.56	0.19	(0.05)	0.07	1.00					
Real Assets	0.59	0.71	0.55	0.53	0.52	0.11	(0.06)	0.16	0.46	1.00				
Midstream Energy Infrastructure	0.40	0.39	0.44	0.50	0.45	0.13	-	0.20	0.45	0.56	1.00			
Commodities	0.25	0.38	0.27	0.29	0.30	(0.02)	-	0.25	0.24	0.49	0.35	1.00		
Gold	(0.05)	0.16	(0.02)	0.05	-	0.21	(0.05)	0.30	0.11	0.15	0.05	0.30	1.00	
Leverage	(0.05)	(0.08)	-	(0.10)	(0.13)	0.19	1.00	0.20	(0.05)	(0.06)	-	-	(0.05)	1.00

- Wilshire's asset class return, risk and correlation assumptions are developed on multi-year forward looking expected rates of return and historical risk and correlation, adjusted to incorporate recent trends.
- Public market return expectations represent a passive investment in the asset class (beta). They do not reflect value added from active management (alpha).



## APPENDIX 2

Following actuarial assumptions were used in the adoption of the Asset Allocation Policy in August 2022.

### ACTUARIAL ASSUMPTIONS

Valuation Date	Jan. 1, 2021
Actuarial Cost Method	Entry age
Investment Rate of Return	7.50%
Projected Salary Increases	3.75% - 10.50%
Payroll Increases	3.25%
Inflation Assumptions	2.75%
Cost-of-living Assumptions	2.20% simple
Amortization Method	Level percent of payroll, open
Amortization Period	25-years
Asset Valuation Method	Four-years adjusted fair value with a corridor of 20% of the fair value.
Healthy Mortality	Mortality for non-disability participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted accordingly and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.
Disability Mortality	Mortality for disabled participants is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted accordingly and projected with the Buck Modified 2016 Improvement Scale.

## APPENDIX 3

METRIC	CURRENT ASSET ALLOCATION POLICY
<b>RETURNS AND RISK (%)</b>	
Expected Return – 10-Years	7.38%
Expected Return – 20-Years	7.74%
Expected Return – 30-Years	7.96%
Standard Deviation of Return	11.75%
<b>CONTRIBUTION TO ASSET VOLATILITY (%)</b>	
Growth	60.5%
Defensive Growth	6.8%
Defensive/Rate Sensitive	3.5%
RA/Inflation Sensitive	29.2%
<b>ACTUARIAL ACCRUED LIABILITIES (AAL) MARKET VALUE OF ASSETS (MVA) FUNDED RATION (%)</b>	
Median (Expected) – 1-Year	71.13%
Median (Expected) – 3-Years	71.36%
Median (Expected) – 5-Years	72.25%
Median (Expected) – 10-Years	74.65%
<b>ACTUARIAL ACCRUED LIABILITIES (AAL) ACTUARIAL VALUE OF ASSETS (AVA) FUNDED RATIO (%)</b>	
Median (Expected) – 1-Year	73.36%
Median (Expected) – 3-Years	74.23%
Median (Expected) – 5-Years	72.53%
Median (Expected) – 10-Years	74.54%

- Figures were derived using Wilshire's June 30, 2022 capital market assumptions which are included in Appendix 1.

## APPENDIX 4

ASSET CLASS	BENCHMARK PERIOD START DATE					LONG-TERM TARGET ALLOCATION
	JAN. 1, 2023	APRIL 1, 2023	JULY 1, 2023	OCT. 1, 2023	JAN. 1, 2024	
Domestic Equity	21.50%	20.85%	20.70%	20.55%	20.40%	18.60%
Non-U.S. Equity	13.00%	13.00%	13.00%	13.00%	13.00%	12.40%
Private Markets	8.50%	8.50%	8.50%	8.50%	8.50%	10.00%
<b>TOTAL GROWTH ASSETS</b>	<b>43.00%</b>	<b>42.35%</b>	<b>42.20%</b>	<b>42.05%</b>	<b>41.90%</b>	<b>41.00%</b>
High Yield	8.50%	8.50%	8.50%	8.00%	8.00%	7.00%
Private Credit	3.50%	3.50%	3.50%	4.00%	4.00%	5.00%
<b>TOTAL DEFENSIVE GROWTH ASSETS</b>	<b>12.00%</b>	<b>12.00%</b>	<b>12.00%</b>	<b>12.00%</b>	<b>12.00%</b>	<b>12.00%</b>
Core Fixed Income	23.50%	24.00%	24.00%	25.00%	25.00%	25.00%
Cash	1.50%	1.00%	1.00%	-%	-%	-%
<b>TOTAL DEFENSIVE ASSETS</b>	<b>25.00%</b>	<b>25.00%</b>	<b>25.00%</b>	<b>25.00%</b>	<b>25.00%</b>	<b>25.00%</b>
U.S. TIPS	16.50%	16.00%	16.00%	15.00%	15.00%	15.00%
Real Estate	12.00%	12.00%	12.00%	12.00%	12.00%	12.00%
Real Assets	5.50%	5.75%	6.00%	6.25%	6.50%	8.00%
Midstream Energy Infrastructure	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%
Commodities	-%	1.00%	1.00%	2.00%	2.00%	2.00%
Gold	6.00%	5.90%	5.80%	5.70%	5.60%	5.00%
<b>TOTAL INFLATION-ORIENTED ASSETS</b>	<b>45.00%</b>	<b>45.65%</b>	<b>45.80%</b>	<b>45.95%</b>	<b>46.10%</b>	<b>47.00%</b>
<b>TOTAL NOTIONAL EXPOSURE</b>	<b>125.00%</b>	<b>125.00%</b>	<b>125.00%</b>	<b>125.00%</b>	<b>125.00%</b>	<b>125.00%</b>

## APPENDIX 5

ASSET CLASS	ALPHA EXPECTATION
Domestic Equity	1.00%
Non-U.S. Equity	1.00%
Private Markets	1.00%
High Yield	0.50%
Private Credit	0.50%
Core Fixed Income	0.40%
U.S. TIPS	1.00%
Midstream Energy Infrastructure	1.00%
Real Estate	1.00%
Real Assets	-%
Commodities	0.75%
Gold	-%

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# ACTUARIAL

2022 ANNUAL COMPREHENSIVE FINANCIAL REPORT



**REPORT OF ACTUARY**

**DESCRIPTION OF ACTUARIAL ASSUMPTIONS  
AND METHODS**

**PLAN SUMMARY**

**ANALYSIS OF FINANCIAL EXPERIENCE – PENSION  
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**SHORT-TERM SOLVENCY TEST – PENSION TRUST FUND**

**ACTIVE MEMBER VALUATION DATA – PENSION  
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**RETIREES AND BENEFICIARIES ADDED TO AND  
REMOVED FROM ROLLS – PENSION TRUST FUND**

**CALCULATION OF ACTUARIAL VALUE ASSETS –  
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**SCHEDULE OF FUNDING PROGRESS – PENSION  
TRUST FUND**

**EMPLOYER CONTRIBUTION RATES**

**MEMBER CONTRIBUTION RATES**



## REPORT OF ACTUARY

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Cavanaugh Macdonald

CONSULTING, LLC

*The experience and dedication you deserve*

October 26, 2022

Board of Trustees  
Ohio Police & Fire Pension Fund  
140 East Town Street  
Columbus, Ohio 43215

Members of the Board:

Cavanaugh Macdonald (CMC) is pleased to present this report on the results of the actuarial valuation of the Ohio Police & Fire Pension Fund (OP&F). This report presents the results of the triennial actuarial valuation of the assets and liabilities of OP&F as of January 1, 2022, prepared in accordance with Chapter 742 of the Ohio Revised Code (ORC), as amended by Senate Bill No. 340. The valuation takes into account all of the promised benefits to which members are entitled, including pension and survivor benefits.

The principal results of the valuation do not take into account Medicare Part B premium reimbursements or any other health care benefits. However, at the request of the Ohio Retirement Study Council (ORSC), supplemental results have been prepared that do take into account the liability for Medicare Part B premium reimbursements and are presented in Table 1A in the report.

The purpose of the valuation is to determine the financial status of OP&F on an actuarial basis. Use of this report for any other purpose may not be appropriate and may result in mistaken conclusions due to failure to understand applicable assumptions, methodologies, or inapplicability of the report for that purpose. CMC will not accept any liability for any statement made about the report without prior review by CMC.

Where presented, references to “funded ratio” and “unfunded accrued liability” typically are measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the plan if the plan were to settle (i.e. purchase annuities) for a portion or all of its liabilities.



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This report does not include accounting disclosure information under Governmental Accounting Standards Board (GASB) Statement Nos. 67 and 68. CMC will provide disclosure information under Statement Nos. 67 and 68 in a separate report after OP&F's 2022 year-end. CMC also prepares a separate valuation of OP&F retiree health care benefits.

The valuation was based on the actuarial assumptions and methods that have been adopted by the Board of Trustees, including a valuation interest rate of 7.50 percent per annum compounded annually. The assumptions are effective January 1, 2022 and recommended by the actuary based on a quinquennial experience review covering the period 2017-2021. The next experience review will cover the five-year period 2022-2026. Actuarial Standards of Practice require that the likelihood and extent of future mortality improvements be considered.

#### *Assets and Membership Data*

OP&F reported to the actuary the individual data for members as of the valuation date. While we did not verify the data at their source, we did perform tests for internal consistency and reasonableness. The amount of assets in the pension trust fund taken into account in the valuation was based on financial statements prepared for us by OP&F.

An assumption is made by CMC to account for salary adjustments reported by employers assumed to occur after the census information has been provided to CMC by OP&F.

#### *Funding Objectives and Progress*

The actuary uses an actuarial cost method to determine the portion of OP&F's liabilities accrued by the members as of the valuation date and the portion that is attributable to future years of service. The rate of contribution necessary to systematically fund the future service liabilities, the normal cost rate, is calculated under the cost method to be a level percentage of active member payroll. The portion of the liabilities accrued as of the valuation date, the actuarial accrued liability (AAL), is compared to a market-related, actuarial value of OP&F's assets. The amount of liabilities in excess of the assets is called the unfunded actuarial accrued liability (UAAL).

The actuary determines how many years are required by OP&F to completely amortize the UAAL (the funding period), using the member and employer contributions reduced by the amount allocated to health care and the amount of normal cost for the year. For 2003-2012, the funding period was infinite years, meaning the annual contribution toward the unfunded when compared to the unfunded amount was not sufficient to pay it off. As a result of benefit and member contribution changes under Senate Bill No. 340, changes to the DROP program, and a reduction in the contribution allocation to the Health Care Stabilization Fund by the Board of Trustees, and favorable asset investment gains, the pension funding period has decreased from 47 years as of January 1, 2013 to 25 years as of January 1, 2021. As of January 1, 2022, the funding period increased four years to 29 years primarily due to changes in assumptions implemented with the quinquennial experience review.



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Section 742.16 of the ORC, as adopted by Senate Bill No. 82, sets forth an objective that the funding period is no more than 30 years. If the funding period exceeds 30 years, a plan shall be developed and presented by the Board of Trustees to the ORSC to reduce the funding period to not more than 30 years. Section 742.14 of the ORC, as amended by Senate Bill No. 340, sets forth that the 30-year funding analysis be performed every three years and the 30-year funding plan, if necessary, be developed and presented not later than 90 days after the Board of Trustees' receipt of the actuarial valuation and 30-year funding analysis. The most recent triennial analysis is based on the January 1, 2022 actuarial valuation, and shows the funding period is 29 years, so no 30-year funding plan is required. The next analysis will be performed based on the January 1, 2025 actuarial valuation.

The funded ratio (i.e., the ratio of actuarial assets to the AAL) determined as of January 1, 2022 is 69.7 percent, compared to 71.2 percent as of as of January 1, 2021. If measured using the market value of assets, the funded ratio would be higher at 76.6 percent on account of net investment gains not yet reflected in the actuarial assets. Taking into account the AAL for Medicare Part B premium reimbursements, the funded ratio would be 69.1 percent using the actuarial assets and 75.9 percent using the market value of assets. The funded ratio is not intended to measure the adequacy of funding in any analysis of a possible settlement of plan liabilities.

### ***Supporting Schedules and Certification***

The valuation report shows detailed summaries of the financial results of the valuation and membership data used in preparing this valuation. The actuary prepared the following supporting schedules for inclusion in the Actuarial and Statistical Sections of the OP&F Comprehensive Annual Financial Report: Analysis of Financial Experience, Short-Term Solvency Test, Schedule of Funding Progress, Calculation of Actuarial Value of Assets, and Retirees and Beneficiaries Added to and Removed from the Rolls.

The valuation assumptions were chosen by the Board of Trustees with the advice of the actuary and first used in the January 1, 2022 valuation. The assumptions used to develop the January 1, 2022 valuation are individually reasonable and in combination represent our best estimate of anticipated experience under the plan.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the economic and demographic assumptions, increases or decreases expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. Because of limited scope, CMC performed no analysis of the potential range of such future differences.

During 2018 OP&F retained Cavanaugh Macdonald as their actuary. The January 1, 2019 valuation was the first valuation completed by Cavanaugh Macdonald. All results presented in this report for years prior to the December 31, 2018 were performed by the prior actuary(s).



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The consultants who worked on this assignment are pension actuaries. CMC's advice is not intended to be a substitute for qualified legal or accounting counsel.

This is to certify that the independent consulting actuaries are members of the American Academy of Actuaries, have experience in performing valuations for public retirement plans, and meet the qualification standards of the American Academy of Actuaries to render the actuarial opinion contained herein. The valuation was prepared in accordance with principles of practice prescribed by the Actuarial Standards Board and the actuarial calculations were performed by qualified actuaries in accordance with accepted actuarial procedures, based on the current provisions of the retirement plan and on actuarial assumptions that are internally consistent and reasonable based on the actual experience of the Fund and future expectations. However, the Board of Trustees has the final decision regarding the selection of the assumptions and adopted them as indicated in Appendix C.

Respectfully submitted,

Handwritten signature of Larry Langer in blue ink.

Larry Langer, ASA, EA, FCA, MAAA  
Principal and Consulting Actuary

Handwritten signature of Wendy T. Ludbrook in black ink.

Wendy T. Ludbrook, FSA, EA, FCA, MAAA  
Consulting Actuary

Handwritten signature of Ryan Gundersen in black ink.

Ryan Gundersen  
Senior Consultant

## DESCRIPTION OF ACTUARIAL ASSUMPTIONS AND METHODS

The actuarial assumptions were adopted as of January 1, 2022, based on a quinquennial experience review covering the period 2017 through 2021. The next review of the actuarial assumptions is to be completed for adoption with the January 1, 2027 valuation.

### INTEREST RATE

7.50% per annum, compounded annually.

### SALARY INCREASE RATES

Assumed annual salary increases are as follows:

Years of Service	Salary Increase Rate
Less than 1	10.50%
1	9.00%
2	8.00%
3	6.00%
4	4.50%
5 or more	3.75%

### PAYROLL GROWTH

3.25% per annum, compounded annually, consisting of inflation rate of 2.75% plus productivity increase rate of 0.5%.

### DROP INTEREST CREDITING RATE

3.75% per annum, compounded annually.

### CPI-BASED COLA

2.2% simple for increases based on the lesser of the increase in CPI and 3.0%.

### WITHDRAWAL RATES

The following sample withdrawal rates are based on age and service (for causes other than death, disability, or retirement):

Years of Service	Firefighters	Police
0	5.00%	14.00%
5	1.00%	2.00%
10	0.75%	1.50%
15	0.50%	1.00%
20	0.20%	0.65%
24	0.20%	0.25%

**RATES OF DISABILITY**

The following are sample rates of disability and occurrence of disability by type:

<b>Age</b>	<b>Firefighters</b>	<b>Police</b>
20	0.0004%	0.0005%
25	0.0020%	0.0032%
30	0.0088%	0.0401%
35	0.0364%	0.0693%
40	0.0816%	0.1814%
45	0.1388%	0.2399%
50	0.5348%	0.6080%
55	0.8100%	0.5036%
60	1.2240%	0.9351%
64	2.8760%	1.3946%

<b>Type of Disability</b>	
On duty permanent and total	17%
On duty partial	58%
Off duty patial	25%



**RETIREMENT RATES**

The following rates apply to members who are not currently in DROP, but either have reached DROP eligibility or may become eligible for DROP in the future. Upon first eligibility for retirement, the rate is 15% for Firefighters and 20% for Police. After first eligibility the rates are as follows:

<b>Years of Service</b>	<b>Firefighters</b>	<b>Police</b>
25	15%	20%
26	5%	8%
27	5%	8%
28	5%	8%
29	5%	8%
30	5%	8%
31	5%	15%
32	5%	15%
33	5%	15%
34	5%	15%
35+	100%	100%

The following rates apply to members who will not reach retirement eligibility prior to age 62:

<b>FIREFIGHTERS</b>			<b>POLICE</b>		
	<b>YEARS OF SERVICE</b>			<b>YEARS OF SERVICE</b>	
<b>Age</b>	<b>15-23</b>	<b>24</b>	<b>Age</b>	<b>15-23</b>	<b>24</b>
62	25%	25%	62	25%	20%
63	25%	25%	63	25%	20%
64	25%	25%	64	25%	20%
65	100%	100%	65	100%	100%

**DEFERRED RETIREMENT OPTION PLAN ELECTIONS**

80% of members who do not retire when first eligible are assumed to elect DROP.

**DROP RETIREMENT RATES**

The following rates of retirement apply to members in DROP as of the valuation date:

<b>YEARS OF SERVICE</b>	<b>FIREFIGHTERS</b>	<b>POLICE</b>
25	4.75%	7.25%
26	4.75%	6.00%
27	4.75%	6.25%
28	6.00%	6.00%
29	9.00%	8.50%
30	15.75%	16.75%
31	11.00%	16.25%
32	44.00%	50.00%
33+	100.00%	100.00%

**RETIREMENT AGE FOR INACTIVE VESTED PARTICIPANTS**

Commencement at age 48 and 25 years of service from full-time hire date, whichever is later.

### SERVICE RETIREE AND VESTED FORMER MEMBER MORTALITY

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

### DISABLED MORTALITY

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP- 2021 Improvement Scale.

### CONTINGENT ANNUITANT MORTALITY

Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

### PRE-RETIREMENT MORTALITY

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

### CREDITED SERVICE

Credited service on the valuation date, as provided by OP&F, includes all service credited under the plan, including service transferred from other municipal plans and purchased service. The valuation assumes future service will be credited at the rate of one year per year worked, with no assumed future crediting of transferred service or purchased service.

### 415 LIMITS

Benefits are limited by the Internal Revenue Code (IRC) Section 415, assumed to increase 2.75% per annum.

### FUTURE EXPENSES

The normal cost is increased by all administrative expenses budgeted, net of the State Subsidy received from the State of Ohio.

### UNKNOWN DATA FOR MEMBERS

Same as those exhibited by members with similar known characteristics. Deferred benefits are estimated at termination until OP&F has determined the actual amount at retirement. Reported salaries that are less than \$10,000 when annualized are assumed to be anomalous and are reset to \$60,000. The adjustment for late reported salaries is not applied in this case.

### LATE REPORTED SALARIES

A 1.191% load is added to the 2021 reported salaries to account for salaries accrued but not reported for the valuation. This adjustment is based on an average of plan experience from the prior three years. The raw adjustment rates for each year are as follows:

Pay for Calendar Year	Raw Adjustment
2021	1.418%
2020	0.820%
2019	1.335%

This adjustment will be reviewed annually for future late reported salaries.

### PERCENT MARRIED

80% of active members are assumed to be married.

### AGE OF SPOUSE

Wives are assumed to be three years younger than their husbands.

### OPTIONAL FORM ELECTION

40% of service retirees and 15% of disability retirees are assumed to elect a 45% Joint and Survivor pension at retirement. If the joint annuitant predeceases the retiree, the increase, or pop-up, in the retiree's benefit associated with the 45% Joint and Survivor pension is assumed to be 14.36% for disability retirees and 10.50% for all other retirees.

### DROP ACCOUNT DISTRIBUTIONS

For currently retired members who have an outstanding DROP balance we assume they will take their balance in installments over 10 years. For members who terminate DROP before the required three or five years, distribution of the account balance is assumed to be made in a lump sum payment at the end of the three- or five-year period. Distributions for active members are assumed to be made in a lump sum or installments at retirements in a pattern equivalent to 25% receiving lump sums, 30% receiving installments over two years, and 45% receiving installments over 10 years.

### DEPENDENT PARENTS

None anticipated, but dependency of any dependent parent in receipt of benefits is assumed to continue for the parent's lifetime.

## DEPENDENT CHILDREN

Each member is assumed to have two children, born when the member was age 26. Dependency is assumed to cease when the child is 22.

## MEDICARE PART B PREMIUM REIMBURSEMENT

For service and disability retirements, as well as survivors, Ohio Police & Fire reimburses the standard Medicare Part B premium (\$107.00 per month for 2022) provided the retiree is not eligible for reimbursement from any other sources.

It is assumed that 70% of members are eligible for reimbursement once they reach age 65.

The Medicare Part B Premium assumptions are only used to determine the cost if the Medicare Part B reimbursement payments were to be paid from the pension trust instead of the Health Care Stabilization Fund.

## CHANGES IN ACTUARIAL ASSUMPTIONS SINCE THE JANUARY 1, 2021 VALUATION:

The assumptions used for the January 1, 2022 actuarial valuation are based on the quinquennial experience review prepared as of December 31, 2021 and adopted by the Board of Trustees on October 26, 2022.

Material assumptions and methods that were changed since the prior valuation:

- The investment return assumption was lowered from 8.00% to 7.50%
- The DROP interest crediting rate was lowered from 4.00% to 3.75%
- The mortality assumption, withdrawal rates, retirement rates, and disability rates were changed
- The DROP participation rate was lowered from 90% to 80%
- The percent married assumption was changed from assuming 75% of members are married to 80%.
- The percentage of members assumed to elect a joint annuity was changed from 33% to 40% for service retirees and from 10% to 15% for disabled retirees. The percentage for the joint annuitant assumption was changed from 40% to 45%.

## METHODS

### ACTUARIAL COST METHOD

Projected benefit method with individual level percentage entry age normal cost and actuarial accrued liability. Gains and losses are reflected in the actuarial accrued liability. Prior to January 1, 2015, to be consistent with the asset methodology employed by OP&F, DROP balances were netted out of the liabilities.

### ADJUSTMENT FOR RE-EMPLOYED RETIREES

The present value of future benefits and the actuarial accrued liability are increased by an amount for the re-employed retirees' defined contribution plan benefit equal to two times the re-employed retirees' postretirement contribution balances on the valuation date.

### ADJUSTMENT FOR EMPLOYER ACCRUED LIABILITY

The actuarial accrued liability is reduced by the present value of special employer contributions -- referred to as "Local Funds." Local governments are required by state statute to pay the unfunded portion of the actuarially-determined liability of the local police and firefighter's relief and pension funds that were merged to form OP&F in 1967. The ORC designates this obligation of the local governments to the Employers' Accrued Liability. Interest on the outstanding balance is being accrued at the rate of 4.25%, compounded semiannually. Local governments began repayment in 1969 and payments are required to be made until 2035. The present value of the remaining payments on the valuation date is determined using the valuation interest rate.

### ASSET VALUATION METHOD

A four-year moving average market value of assets that spreads the difference between the actual investment income and the expected income on the market value (based on the valuation interest rate) over a period of four years. The actuarial value shall not be less than 80% or more than 120% of market value.

## DATA

### CENSUS AND ASSETS

The valuation was based on members of OP&F as of the valuation date and does not take into account future members. All census and asset data was supplied by OP&F. Salaries and benefits tabulated in the tables in this report were summed to pennies, but displayed to whole dollars, thus, totals may not be consistent with amounts displayed due to rounding.

## PLAN SUMMARY

### SUMMARY OF MAIN BENEFIT PROVISIONS

The following is intended to summarize the key provisions valued in this valuation. Members of OP&F and other parties should not rely on this summary as a substitute for or legal interpretation of the laws and rules covering this retirement plan.

### MEMBERSHIP

Membership in OP&F is mandatory under Ohio law for all full-time police officers employed by Ohio municipalities and appointed under the required statutory provisions. Membership is also mandatory for all full-time firefighters employed by Ohio municipalities, townships, villages, joint fire districts or other political subdivisions. In order to become members of OP&F, full-time firefighters are required to satisfactorily complete, or have satisfactorily completed, a firefighter training course approved under former Section 3303.07, or Section 4765.55 or conducted under Section 3737.33 of the ORC.

### ELIGIBILITY FOR MEMBERSHIP

Full-time police officers or firefighters are eligible for membership in OP&F immediately upon commencement of employment as a full-time police officer or firefighter.

### CONTRIBUTIONS

Employer and member contributions are established by statute and both are due monthly. Employers of police officers pay 19.5% of salary; employers of firefighters pay 24% of salary. The member contribution rate equaled 12.25% in 2022.

### EMPLOYER CONTRIBUTION RATES – PERCENTAGE OF ACTIVE MEMBER PAYROLL:

Time Frame of Rates	Police	Fire
Jan 1, 1986 thru Present	19.50%	24.00%

### MEMBER CONTRIBUTION RATES – PERCENTAGE OF ACTIVE MEMBER PAYROLL:

Time Frame of Rates	Police	Fire
July 2, 2015 and Thereafter	12.25%	12.25%

## BENEFITS

### SERVICE RETIREMENT

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary.

Since average annual salary is subject to certain statutory and administrative limitations, not all salary, earnings, or compensation may be used in the calculation. OP&F calculates allowable average annual salary as follows:

- For OP&F members with 15 or more years of service credit as of July 1, 2013, average annual salary is an average of the three years of highest allowable earnings, regardless of when in their career the highest years occurred.
- For OP&F members with less than 15 years of service credit as of July 1, 2013, average annual salary is an average of the five years of highest allowable earnings, regardless of when in their career the highest years occurred.
- A salary benchmark is established for members with 15 or more years of service credit as of July 1, 2013, under which certain increases are excluded from salary for the purpose of determining allowable average annual salary. This benchmarking does not apply to members with less than 15 years of service credit as of July 1, 2013.

### NORMAL SERVICE RETIREMENT

#### ELIGIBILITY

- For members hired into an OP&F-covered position after July 1, 2013, minimum retirement age is 52 with at least 25 years of service credit.
- For members hired into an OP&F-covered position on or before July 1, 2013, minimum retirement age is 48 with 25 years of service credit.

#### BENEFIT

An annual pension equal to a percentage of the allowable average annual salary. The percentage equals 2.5% for each of the first 20 years of service, 2.0% for each of the next five years of service, and 1.5% for each year of service in excess of 25 years. The maximum pension of 72% of the allowable average annual salary is paid after 33 years of service credit.

**SERVICE COMMUTED RETIREMENT****ELIGIBILITY**

- For members hired into an OP&F-covered position after July 1, 2013, the minimum retirement age is 52, they must have at least 15 years of service credit and 25 years have elapsed from the date of their full-time hire.
- For members hired into an OP&F-covered position on or before July 1, 2013, the minimum retirement age is 48, they must have at least 15 years of service credit and 25 years have elapsed from the date of their full-time hire.

**BENEFIT**

An annual pension equal to 1.5% of the allowable average annual salary multiplied by the number of full years of service credit (up to 25 years of service credit).

**AGE/SERVICE COMMUTED RETIREMENT****ELIGIBILITY**

Age 62, 15 years of service credit and still working as a full-time police officer or firefighter.

**BENEFIT**

An annual pension that uses the same formula as for the Normal Service Retirement benefit (up to 25 years of service credit).

**ACTUARIALLY REDUCED****ELIGIBILITY**

For members hired into an OP&F-covered position after July 1, 2013, age 48 with 25 years of service.

**BENEFIT**

An annual pension reduced to the actuarial equivalent of the amount payable had the member retired at age 52.

**RIGHTS UPON SEPARATION FROM SERVICE****DEFERRED PENSION**

If a member meets the years of service credit required for any of the service retirement pensions but leaves service before attaining the minimum retirement age, a pension becomes payable upon attainment of the qualifying age and filing the appropriate paperwork with OP&F.

**REFUND OF EMPLOYEE CONTRIBUTIONS**

Upon separation from service, a member can receive the contributions that he or she made to the plan or the employee share of member contributions picked-up on the member's behalf by their employer. Employer contributions are not refundable.

**TERMINATION BEFORE RETIREMENT WITH 25 YEARS OF SERVICE CREDIT****BENEFIT**

Same as the Normal Service Retirement benefit, except benefit commences once the member reaches minimum retirement age.

- For members hired into an OP&F-covered position after July 1, 2013, minimum retirement age is 52.
- For members hired into an OP&F-covered position on or before July 1, 2013, minimum retirement age is 48.

**TERMINATION BEFORE RETIREMENT WITH 15 YEARS OF SERVICE CREDIT****BENEFIT**

Same as the Service Commuted Retirement, except benefit commences once the member reaches minimum retirement age and 25 years have elapsed from the date of full-time hire.

- For members hired into an OP&F-covered position after July 1, 2013, the minimum retirement age is 52.
- For members hired into an OP&F-covered position on or before July 1, 2013, the minimum retirement age is 48.

**TERMINATION BEFORE RETIREMENT WITH LESS THAN 15 YEARS OF SERVICE CREDIT****BENEFIT**

A lump sum amount equal to the sum of the member's contributions to OP&F.



## DEFERRED RETIREMENT OPTION PLAN

### ELIGIBILITY

When a member is eligible for a normal service retirement they can enter DROP by delaying retirement and continuing to work as a full-time police officer or firefighter.

- For members hired into an OP&F-covered position after July 1, 2013, normal service retirement eligibility is age 52 with at least 25 years of service credit.
- For members hired into an OP&F-covered position on or before July 1, 2013, normal service retirement eligibility is age 48 with at least 25 years of service credit.

### BENEFIT

DROP is a cost neutral benefit offered by OP&F. Upon the DROP effective date, the member's pension is calculated as if that were their date of retirement. While the member continues to work and draw their normal salary, the amount they would have received in retirement benefits accumulates tax-deferred at OP&F on their behalf, as well as a portion of their OP&F employee contributions and interest. Since the member's pension has already been calculated:

- The years of DROP service do not apply towards the member's normal service retirement.
- If a member earns a higher salary after their DROP effective date due to a raise, job promotion, etc., it will not be used to recalculate their pension and, therefore, will not result in that member receiving a higher pension upon retirement.

The DROP interest rate is set by administrative rule and is subject to change at any time. OP&F credits interest to all DROP balances each month at a rate equal to the 10-year United States (U.S.) Treasury Note Business Day Series, as published by the U.S. Department of the Treasury, with a cap of 5% and a floor of 2.5%. This variable interest rate is compounded annually and adjusted quarterly to match the published 10-year U.S. Treasury Note rate for the last trading business day of the preceding quarter and is in effect for the subsequent quarter.

Members whose election to participate in DROP is effective after July 1, 2013 do not qualify for annual cost-of-living allowances (COLA) at any time during DROP. Members whose election to participate in DROP is effective on or before July 1, 2013 will continue to receive a cost-of-living allowance during DROP, but only when they reach 55 years of age and have been participating in DROP for at least one year. Those members whose enrollment date into DROP

qualify them for a cost-of-living allowance during DROP will receive 3.0% of their base pension.

Member contributions are credited to their DROP account based on the number of years of DROP service. For those members whose election to participate in DROP is effective after July 1, 2013, OP&F applies contributions to DROP in the following manner:

Years of DROP Service	Percentage of Member Contributions
Years 1-3	50% of member's contributions
Years 4-5	75% of member's contribution
Years 6-8	100% of member's contributions

For this group of members, the minimum participation in DROP, without penalty, is five years and the maximum is eight.

- If a member terminates employment within the first five years of electing to participate in DROP, then the member forfeits all of their DROP interest. In addition to losing their accumulated interest, members who choose to terminate employment before completing their required participation period cannot withdraw any of the funds in their DROP account until the minimum participation period has expired. The only exception to this rule is if the member dies during the minimum participation period. The member's surviving spouse, designated beneficiary or estate, as applicable, will receive the entire DROP account balance determined at the time of death.
- If a member chooses to continue working after eight years in DROP, the member forfeits all DROP benefits and receives the Normal Service Retirement benefit upon retirement, which will be calculated to include the service credit earned during the DROP participation period.

For those members whose election to participate in DROP was on or before July 1, 2013, member contributions are applied to DROP under the following schedule:

Years of DROP Service	Percentage of Member Contributions
Years 1-2	50% of member's contributions
Year 3	75% of member's contribution
Years 4-8	100% of member's contributions

For this group of members, the minimum participation in DROP, without penalty, is three years and the maximum is eight years.

- If a member terminates employment within the first three years of electing to participate in DROP, then the member forfeits all of their DROP interest. In addition to losing their accumulated interest, members who choose to terminate employment before completing their required participation period cannot withdraw any of the funds in their DROP account until the minimum participation period has expired. The only exception to this rule is if the member dies during the minimum participation period. The member's surviving spouse, designated beneficiary or estate, as applicable, will receive the entire DROP account balance determined at the time of death.
- If a member chooses to continue working after eight years in DROP, the member forfeits all DROP benefits and receives the Normal Service Retirement benefit upon retirement, which will be calculated to include the service credit earned during the DROP participation period.

All DROP members retiring before the eight-year max receive their Normal Service Retirement benefit determined at the time of DROP entry, with the COLA adjustment (if applicable) to their date of retirement when eligible. These members will also receive the DROP account balance as a lump sum or monthly distribution.

If a member dies while participating in DROP, the member's surviving spouse, designated beneficiary or estate will receive the entire DROP account balance determined at the time of death. Also, the member's surviving spouse or contingent dependent beneficiary will receive either a 50% joint and survivor annuity or the annuity plan selected by the member, whichever is greater. All other statutory death benefits will apply.

If the member becomes disabled while in DROP, and has not terminated employment, the member must choose either to receive a disability benefit or a service retirement with DROP. If the member chooses the disability benefit, the member forfeits all DROP benefits and receives the disability benefit, with service credit during the DROP period included.

## DISABILITY BENEFITS

Members who become unable to perform their official duties and whose earning capacities are impaired may qualify for disability benefits. Disability benefits are classified as either service-incurred (on-duty) or non-service-incurred (off-duty)

and differ in eligibility requirements and benefit formulas. Annual medical evaluations are required for disability benefit recipients who would not have met the age and service requirements for a Normal Service Retirement, unless the Board of Trustees waives this requirement based upon an OP&F physician's certification that the disability is ongoing and further evaluation would not be cost effective. Annual earnings statements are also required to be submitted to OP&F.

## PERMANENT AND TOTAL DISABILITY (ON-DUTY)

### ELIGIBILITY

No age or service requirement.

### BENEFIT

An annual benefit equal to 72% of the allowable average annual salary.

## PARTIAL DISABILITY (ON-DUTY)

### ELIGIBILITY

No age or service requirement.

### BENEFIT

If the member has less than 25 years of service credit, an annual benefit fixed by the Board of Trustees to be a certain percent up to 60% of the allowable average annual salary. If the member has 25 or more years of service credit, the annual disability benefit is equal to the Normal Service Retirement amount.

## NON-SERVICE INCURRED DISABILITY (OFF-DUTY)

### ELIGIBILITY

Any age and at least five years of service credit.

### BENEFIT

An annual amount is the percent awarded by the Board of Trustees and may not exceed 60% of the allowable average annual salary. Service over 25 years cannot be used in calculating an off-duty disability award.

## PRE-RETIREMENT SURVIVOR ANNUITY

### ELIGIBILITY

Upon death before retirement, but after having satisfied the requirements for a Normal Service Retirement or an Age/Service Commuted retirement.

### BENEFIT

The surviving spouse or contingent dependent beneficiary will receive the equivalent of a 50% joint and survivor annuity, calculated under the assumption that the decedent had retired effective the day following his/her death.

**STATUTORY SURVIVOR BENEFITS**

**ELIGIBILITY**

Upon death of any active or retired member of OP&F.

**BENEFIT**

*Surviving Spouse Benefit*

An annual amount equal to \$6,600 (\$550 monthly), plus an annual COLA of 3.0% of the original base benefit, paid each July 1, beginning July 1, 2000. The benefit is paid to the surviving spouse for life.

*Surviving Child Benefit*

An annual amount equal to \$1,800 (\$150 monthly), payable until such child attains age 22 or marries, whichever occurs first. A dependent disabled child, regardless of age at time of member's death, is entitled to a benefit until death or recovery from disability. A COLA of 3.0% of the original base benefit is payable each July 1.

*Dependent Parent Benefit*

If there is no surviving spouse or dependent children, an annual amount of \$2,400 (\$200 monthly) is payable to one dependent parent or \$1,200 (\$100 monthly) each to two dependent parents for life or until dependency ceases or remarriage. A COLA of 3.0% of the original base benefit is payable each July 1.

Survivors	Monthly Benefit	Causes of Termination
Widow / Widower	current amount + future COLA	Death
Child	current amount + future COLA	Death Marriage Attainment of age 22
Dependent disabled child	current amount + future COLA	Death Recovery from disability
One dependent parent	current amount + future COLA	Death Re-marriage
Two dependent parents	½ current amount (each) + future COLA	Termination of dependency

Benefit Type	Base Monthly Benefit Amount	Base Monthly Benefit Amount Plus Increases Through July 1, 2022	Monthly Increases Effective July 1, 2023
Spouse	\$550	\$925.10*	\$16.50
Child	150	252.30**	4.50
One Parent	200	336.40***	6.00
Two Parents	100	168.20	3.00

\* On July 1, 2000 the Statutory Surviving Spouse Benefit increased by \$12.10 per month. This increase was a percentage of the original benefit amount, equaling the percentage increase in the CPI plus unused prior increases, to a maximum of 3.0%. Every year after 2000, the monthly increase was \$16.50 or 3.0% of the base benefit.

\*\* On July 1, 2000 the Statutory Child Benefit increased by \$3.30 per month. This increase was a percentage of the original benefit amount, equaling the percentage increase in the CPI plus unused prior increases, to a maximum of 3.0%. Every year after 2000, the monthly increase was \$4.50 or 3.0% of base benefit.

\*\*\* On July 1, 2000 the Statutory Surviving One Parent Benefit increased by \$4.40 per month. This increase was a percentage of the original benefit amount, equaling the percentage increase in the CPI plus unused prior increases, to a maximum of 3.0%. Every year after 2000, the monthly increase was \$6.00 or 3.0% of base benefit.

## LUMP SUM DEATH BENEFIT

### ELIGIBILITY

Upon death of any retired or disabled member of OP&F.

### BENEFIT

A lump sum payment of \$1,000 is paid to the member's surviving spouse or, if no surviving spouse, to a designated beneficiary. If there is no surviving spouse or beneficiary, then it is paid to the member's estate.

entitled to receive and, upon the member's death, none of the pension or benefit is continued to any beneficiary.

## JOINT AND SURVIVOR ANNUITY (JSA)

Under this plan, a member designates that, upon his or her death, a certain percentage of the member's actuarially reduced benefit is continued to a surviving designated beneficiary for life.

Any percentage between 1.0% and 100% of the member's reduced pension may be continued to the surviving designated beneficiary, but the percent continued may be limited based on the beneficiary's age. If a member is married at the time benefits are elected, the standard plan is a 50% JSA continuing one-half of the member's reduced monthly benefit to his or her surviving spouse. If the member wants to select a plan which provides for the continuation of benefits for someone other than the spouse or less than 50% JSA to the spouse, the spouse must consent in writing to this choice. This plan automatically terminates upon death of the beneficiary, to be effective the month following OP&F's receipt of notice of death. Also, this plan may be cancelled upon divorce or dissolution of marriage with the consent of the member's spouse or a specific court order, at which point the annuity reverts to the single life annuity to the member. An elected option may be cancelled within one year after benefits commence, with the consent of the beneficiary.

## MULTIPLE BENEFICIARY ANNUITY

Under the multiple beneficiary annuity plan, a member may designate up to four beneficiaries at the time of retirement so that, upon death, a certain percentage of the member's actuarially reduced benefit is continued to the surviving beneficiaries for their lives. If the member is married at the time of retirement, the spouse must consent in writing for an annuity selection that provides for less than 50% JSA payable to the spouse.

## LIFE ANNUITY CERTAIN AND CONTINUOUS (LACC)

This plan provides a lifetime allowance to the member and will only be paid to a designated beneficiary if the member dies and the period elected by the member has not expired. The minimum guarantee period is five years and the maximum is 20 years. 100% of the member's reduced pension continues to the beneficiary for the guarantee period selected. An elected option may be cancelled within one-year after benefits commence, with the consent of the beneficiary. If the member is married at the time of retirement, the spouse must consent in writing for an annuity selection that provides for less than a 50% JSA payable to the spouse.

## STATE OF OHIO PUBLIC SAFETY OFFICERS DEATH BENEFIT FUND (DBF)

### BENEFIT

The Death Benefit Fund is funded by the State of Ohio and provides special benefits to eligible survivors of public safety officers who are killed in the line of duty or who die from injuries or disease incurred in the performance of official duties. These eligible survivors are entitled to receive the member's full monthly salary received by the public safety officer prior to his or her death in the line of duty, plus any increases in salary that would have been granted to the deceased public safety officer. The benefit is paid to the public safety officer's eligible survivors as a group until the public safety officer's maximum pension eligibility date. This is the date on which the deceased public safety officer would have become eligible for the maximum annual retirement allowance or pension that may be paid to a member from the member's retirement system (OP&F, OPERS, State Highway Patrol Retirement System or the Cincinnati Retirement System) had the member continued to accrue service credit from that system, which will be reduced at the member's maximum pension eligibility date. These death benefit payments are in addition to the statutory survivor benefit and any optional payment plan benefits elected by the member.

## ANNUITIES

Effective Feb. 28, 1980, for those members who are retiring on either a service pension or a disability benefit, optional annuity plans can be chosen, subject to certain limitations. The member can elect actuarially reduced benefits under a joint and survivor annuity, life annuity certain and continuous, or multiple beneficiary annuity plan. The optional annuity plans allow the member's beneficiary(ies) to receive a lifetime payment upon the member's death.

### ANNUITY TYPES

#### SINGLE LIFE ANNUITY

For unmarried members, this is the standard annuity plan. Married members may elect this plan only if the spouse consents to the selection in writing. This plan pays the maximum retirement allowance that the member is

### **TIERED RETIREMENT PLAN – COLA OR TERMINAL PAY (NON-COLA)**

Members retiring on or after July 24, 1986, who had 15 or more years of service credit as of January 1, 1989, are eligible to select between two different pension calculation plans. Under the terminal pay method, a member's monthly pension benefit is calculated using terminal payouts at the time of retirement such as accrued sick leave and vacation compensation to increase the amount of the average annual salary, but subject to certain limitations, and these members are not eligible to receive cost-of-living allowance adjustments. Under the COLA method, terminal payments are not included in the calculation of a member's average annual salary, but the member is eligible to receive COLA increases. The COLA method is the automatic calculation method for any active member with fewer than 15 years of service as of January 1, 1989.

Under the COLA method, members who are at least 55 years old and have been receiving OP&F pension benefits for at least one year are eligible for cost-of-living allowance adjustments. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries under optional plans and statutory survivors.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.0% of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.0% or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of 1.0%.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

### **RE-EMPLOYED RETIREE'S DEFINED CONTRIBUTION PLAN BENEFIT**

Effective June 30, 1991, every person who is retired under an Ohio public pension plan and who is re-employed in an OP&F covered position must contribute to OP&F at the same rate as other police officers or firefighters. The employer pays the normal rate as well. If the re-employed member terminates employment before age 60, Ohio law allows the member to receive a lump sum payment of postretirement employee contributions made

during the period of re-employment, plus interest. If the member waits until age 60 to receive this benefit, he or she can choose to receive either a lump sum payment in an amount equal to twice his or her contributions, plus interest, or a lifetime annuity paid monthly. If, after calculation, the member's lifetime monthly annuity is less than \$25, the member may only select the lump sum payment option. If the member is married, spousal consent is required before payment can occur.

### **HEALTH CARE STIPEND AND MEDICARE**

Although support for retiree health care is not a vested right and is a discretionary benefit from OP&F subject to change at any time, the Board of Trustees has elected to subsidize health care.

Beginning in 1974, OP&F sponsored a group health care program for retirees and their dependents by covering all or part of the plan premiums, in addition to paying all claims.

Effective July 1992, retirees and survivors made monthly medical benefit contributions which are credited to the Health Care Stabilization Fund. These contributions were reviewed on an annual basis to determine adequacy with the rising cost of health care. In 2004, a new contribution strategy was implemented. Retirees and survivors then paid a percentage of the full cost of the benefit based on the year of retirement. Due to the rising cost of health care and the primary source requirements of pension reform legislation enacted in 2013, OP&F is no longer able to offer a plan as in the past. On December 31, 2018, the group health care plan ended.

On January 1, 2019, a stipend-based health care model replaced the self-insured group health care plan. OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses. As a result of this change, it is expected that the solvency of the HCSF will be extended allowing OP&F to provide stipends to eligible participants.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment.

Note: This benefit is not included in the principal valuation results, but it is included in the results of the retiree health care valuation.



## ANALYSIS OF FINANCIAL EXPERIENCE - PENSION TRUST FUND

### GAIN/(LOSS) AS OF JAN. 1, 2022

Type of Activity	Experience Gain/(Loss)
<b>Plan experience:</b>	
<b>Turnover</b> If more liabilities are released by withdrawal separations from active membership than assumed, there is a gain. If smaller releases, there is a loss.	<b>\$(9,754,142)</b>
<b>Retirement</b> If members retire at older ages than assumed, there is a gain. If younger, there is a loss.	<b>(137,741,378)</b>
<b>Death among retired members and beneficiaries</b> If more deaths occur than assumed, there is a gain. If fewer deaths than assumed, there is a loss.	<b>69,847,648</b>
<b>Disability Retirements</b> If disability claims are less than assumed, there is a gain. If more claims, there is a loss.	<b>7,078,036</b>
<b>Salary increase/(decrease)</b> If there are smaller pay increases than assumed, there is a gain. If greater increases, there is a loss.	<b>(130,527,044)</b>
<b>Return to work</b> If participants return to work with previous service restored, there is a loss.	<b>(2,100,859)</b>
<b>New Entrants</b> If new entrants join OP&F, there is a loss.	<b>(9,571,474)</b>
<b>Deaths among actives</b> If claim costs are less than assumed, there is a gain. If more claim costs, there is a loss.	<b>987,118</b>
<b>Other Experience and Payroll Growth</b> If other experience, including less than expected payroll growth, increases the unfunded liability, there is a loss. Otherwise, there is a gain.	<b>(4,362,503)</b>
<b>Adjustment for Late Reported Pays</b> Change in liability due to the pay being loaded to reflect late reported pay.	<b>(3,671,160)</b>
<b>Investment</b> If there is a greater investment return than assumed, there is a gain. If less return, there is a loss.	<b>390,058,973</b>
<b>Special Events</b> Changes due to special events (2022 - Experience Study; 2019 - Change in Actuary).	<b>(1,076,240,098)</b>
<b>NET GAIN (OR LOSS) DURING THE YEAR DUE TO PLAN EXPERIENCE</b>	<b>\$(905,996,883)</b>



## SHORT-TERM SOLVENCY TEST

A short-term solvency test is one means of checking a system's progress under its funding program. In a short-term solvency test, the plan's valuation assets are compared with: (1) Active member contributions on deposit; (2) The liability for future benefits to present retired lives; (3) The liability for service already rendered by active members. In a system that has been following the discipline of level percent of payroll financing, the liability for active member contributions on deposit (Liability 1) and the liabilities for future benefits

to present retired lives (Liability 2) will be fully covered by present assets (except in rare circumstances). In addition, the liabilities for service already rendered by active members (Liability 3) will be partially covered by the remainder of present assets. Generally, if the system has been using level cost financing, the funding portion of the liability 3 will increase over time. Liability 3 being fully funded is very rare.

## SHORT-TERM SOLVENCY TEST - PENSION TRUST FUND

(DOLLARS IN THOUSANDS)

	Valuation as of Jan. 1	(1) Active Member Contributions	(2) Retirants and Beneficiaries	(3) Active Members (Employer Financed Portion)	Valuation Assets	Portion of Accrued Liabilities Covered by Valuation Assets		
						(1)	(2)	(3)
Police	2022	\$1,733,321	\$8,320,429	\$3,396,237	\$9,378,524	100%	92%	-%
Fire	2022	1,613,606	6,252,725	3,201,259	7,717,306	100%	98%	-%
Police	2021	1,703,012	7,687,534	3,015,833	8,833,660	100%	93%	-%
Fire	2021	1,552,817	5,881,373	2,788,022	7,278,477	100%	97%	-%
Police	2020	1,650,362	7,361,618	3,077,379	8,423,682	100%	92%	-%
Fire	2020	1,489,023	5,589,542	2,876,359	6,936,411	100%	97%	-%
Police	2019	1,584,057	7,107,922	2,987,107	8,102,788	100%	92%	-%
Fire	2019	1,423,619	5,373,749	2,788,255	6,650,372	100%	97%	-%
Police	2018	1,515,993	6,870,423	3,138,109	8,052,548	100%	95%	-%
Fire	2018	1,345,237	5,150,080	2,867,386	6,542,014	100%	100%	2%
Police	2017	1,451,473	6,576,192	3,184,383	7,825,895	100%	97%	-%
Fire	2017	1,276,582	4,922,990	2,878,774	6,336,593	100%	100%	5%
Police	2016	1,386,649	6,085,896	3,002,889	7,473,979	100%	100%	-%
Fire	2016	1,213,330	4,614,250	2,832,862	6,179,025	100%	100%	12%
Police	2015	1,210,400	5,857,146	3,015,390	7,141,575	100%	100%	2%
Fire	2015	1,062,097	4,337,819	2,912,741	5,887,716	100%	100%	17%
Police	2014	1,171,496	5,368,637	2,583,711	6,088,816	100%	92%	-%
Fire	2014	1,028,465	3,924,388	2,501,058	4,974,383	100%	100%	1%
Police	2013	1,131,664	5,166,808	2,532,580	5,670,069	100%	88%	-%
Fire	2013	974,362	3,751,279	2,451,195	4,607,962	100%	97%	-%

## ACTIVE MEMBER VALUATION DATA - PENSION TRUST FUND

Valuation as of Jan. 1	Number of Employers		Number of Active Members*		Average Annual Salary		Percentage of Average Annual Salary Increases		Annual Payroll (Millions)
	Police	Fire	Police	Fire	Police	Fire	Police	Fire	
2022	531	437	15,579	14,039	\$84,233	\$88,652	3.6%	4.7%	\$2,443.6
2021	527	426	15,620	13,743	81,303	84,632	2.2%	3.4%	2,381.8
2020	525	419	15,840	13,711	79,568	81,845	2.6%	2.8%	2,313.6
2019	526	408	15,630	13,457	77,544	79,579	1.5%	2.2%	2,218.0
2018	528	398	15,214	13,194	76,397	77,870	0.8%	0.4%	2,209.3
2017	530	396	15,205	12,970	75,772	77,583	3.8%	4.5%	2,180.9
2016	527	388	14,846	12,778	72,976	74,229	4.2%	4.2%	2,060.9
2015	529	388	14,919	12,850	70,033	71,228	1.9%	1.6%	1,986.6
2014	532	386	14,841	12,764	68,724	70,087	0.8%	1.0%	1,942.3
2013	531	380	14,745	12,699	68,163	69,360	1.6%	1.0%	1,913.4

\* Includes rehired retirees.

RETIREES AND BENEFICIARIES ADDED TO AND REMOVED FROM ROLLS - PENSION TRUST FUND  
(DOLLARS IN THOUSANDS)

Year Ended Dec. 31	Added to rolls		Removed from rolls		Rolls end of year		Percentage Change in Allowance	Average Annual Allowances	Percentage Change in Membership
	Number	Annual Allowances	Number	Annual Allowances	Number	Annual Allowances			
2021	2,136	\$139,896	1,328	\$39,601	31,180	\$1,251,020	4.31%	\$40.62	1.41%
2020	1,550	79,764	1,169	31,201	30,372	1,199,289	4.22%	39.49	1.27%
2019	1,552	73,909	1,127	29,045	29,991	1,150,725	4.06%	38.37	1.44%
2018	1,292	66,129	1,087	28,036	29,566	1,105,862	3.57%	37.40	0.70%
2017	1,458	50,476	1,010	24,321	29,361	1,067,769	4.53%	36.37	1.55%
2016	1,401	47,436	890	21,186	28,913	1,021,509	4.67%	35.33	1.80%
2015	1,450	48,864	1,011	22,141	28,402	975,929	4.81%	34.36	1.57%
2014	1,261	41,378	859	17,204	27,963	931,176	4.59%	33.30	1.46%
2013	1,362	44,842	1,044	23,851	27,561	890,288	4.42%	32.30	1.17%
2012	1,390	48,249	1,225	19,469	27,243	852,602	5.58%	31.30	0.61%

## CALCULATION OF ACTUARIAL VALUE OF ASSETS - PENSION TRUST FUND

Item	Amount				
1. Market Value of Assets as of Dec. 31, 2021	\$18,776,918,381				
2. Determination of Deferred Gain/(Loss)					
<b>Return on Market Value of Assets</b>					
Year	Actual	Expected	Gain/(Loss)	Percentage Deferred	Deferred Amount
2021	\$3,033,463,876	\$1,286,183,190	\$1,747,280,686	75%	\$1,310,460,515
2020	1,361,969,084	1,227,428,820	134,540,264	50%	67,270,132
2019	2,304,356,918	1,090,925,194	1,213,431,724	25%	303,357,931
2018	(460,216,086)	1,174,313,569	(1,634,529,655)	-%	-
Total Deferred Gain/(Loss)					1,681,088,578
Total Deferred Gain					1,681,088,578
3. Adjustment for 20% corridor					-
4. Actuarial Value of Assets available for benefits (1) - (2) + (3)					\$17,095,829,803

## SCHEDULE OF FUNDING PROGRESS - PENSION TRUST FUND

FOR THE VALUATION YEAR ENDING JAN. 1, 2022  
(DOLLARS IN MILLIONS)\*

Valuation Year Jan. 1	Valuation Assets*	Actuarial Accrued Liabilities (AAL)	Unfunded Actuarial Accrued Liabilities (UAAL)	Ratio of Assets to AAL	Active Member Payroll	UAAL as a Percentage of Active Member Payroll
2022	\$17,095.8	\$24,517.6	\$7,421.8	69.7%	\$2,443.6	303.7%
2021	16,112.1	22,628.6	6,515.5	71.2%	2,381.8	273.6%
2020	15,360.1	22,044.3	6,684.2	69.7%	2,313.6	288.9%
2019	14,753.2	21,264.7	6,511.5	69.4%	2,218.0	293.6%
2018	14,594.6	20,887.2	6,292.6	69.9%	2,209.3	284.8%
2017	14,162.5	20,290.4	6,127.9	69.8%	2,180.9	281.0%
2016	13,653.0	19,135.9	5,482.9	71.3%	2,060.9	266.1%
2015	13,029.3	18,395.6	5,366.3	70.8%	1,986.6	270.1%
2014	11,063.2	16,577.8	5,514.6	66.7%	1,942.3	283.9%
2013	10,278.0	16,007.9	5,729.9	64.2%	1,913.4	299.5%

\* The amounts reported in this schedule do not include assets or liabilities for post-employment health care benefits.

**EMPLOYER CONTRIBUTION RATES**

(1967 - PRESENT)\*

Time Frame of Rates	Employer Rates	
	Police	Fire
Jan. 1, 1986 thru Present	19.50%	24.00%
Jan. 1, 1985 thru Dec. 31, 1985	20.03%	24.59%
Jan. 1, 1984 thru Dec. 31, 1984	21.35%	24.59%
Jan. 1, 1983 thru Dec. 31, 1983	18.45%	23.57%
Jan. 1, 1982 thru Dec. 31, 1982	16.62%	22.39%
Jan. 1, 1981 thru Dec. 31, 1981	15.60%	20.72%
Jan. 1, 1980 thru Dec. 31, 1980	15.70%	19.87%
Jan. 1, 1979 thru Dec. 31, 1979	18.40%	20.11%
Jan. 1, 1978 thru Dec. 31, 1978	17.53%	18.90%
Jan. 1, 1977 thru Dec. 31, 1977	15.34%	16.77%
Jan. 1, 1976 thru Dec. 31, 1976	14.02%	15.57%
Jan. 1, 1975 thru Dec. 31, 1975	12.49%	13.78%
Jan. 1, 1974 thru Dec. 31, 1974	12.88%	13.60%
Jan. 1, 1973 thru Dec. 31, 1973	12.85%	13.41%
Jan. 1, 1972 thru Dec. 31, 1972	12.96%	13.26%
Jan. 1, 1971 thru Dec. 31, 1971	12.81%	12.96%
Jan. 1, 1970 thru Dec. 31, 1970	15.52%	15.52%
Jan. 1, 1969 thru Dec. 31, 1969	14.68%	14.49%
Jan. 1, 1968 thru Dec. 31, 1968	13.66%	13.50%
Jan. 1, 1967 thru Dec. 31, 1967	13.55%	13.13%

\* For employer billing purposes, the September 1988 billing was carried through Sept. 30, 1988 and was not cut off at Sept. 8, 1988. The same goes for the employee rates for the most part.

**MEMBER CONTRIBUTION RATES**

Time Frame of Rates	Member Rates	
	Police	Fire
July 2, 2015 thru Present	12.25%	12.25%
July 2, 2014 thru July 1, 2015	11.50%	11.50%
July 2, 2013 thru July 1, 2014	10.75%	10.75%
Sept. 9, 1988 thru July 1, 2013	10.00%	10.00%
Aug. 1, 1986 thru Sept. 8, 1988	9.50%	9.50%
March 1, 1980 thru July 31, 1986	8.50%	8.50%
Jan. 1, 1968 thru Feb. 28, 1980	7.00%	7.00%
Jan. 1, 1967 thru Dec. 31, 1967	6.00%	6.00%





# STATISTICAL

2022 ANNUAL COMPREHENSIVE FINANCIAL REPORT



## STATISTICAL OBJECTIVES

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Changes in Fiduciary Net Position  
Revenues by Source  
Expenses by Type  
Benefit Expenses by Type  
DROP Program Balances

### REVENUE CAPACITY INFORMATION

Active Member and Total Payroll Base Statistics  
Active Membership Data  
Retired Membership by Type of Benefits  
Retirees and Beneficiaries Statistics  
Average Monthly Benefit Payments  
Member Health Care Information  
State of Ohio Subsidy Payments  
OP&F's Cost-of-Living Allowance (COLA) History  
Employer Contribution Rates  
Member Contribution Rates  
Health Care Allocation Rates from Employer Contributions  
Actuarial Interest Rates

DROP and Re-employed Interest Rates

DROP Member Count Roll Forward

Actuarial Valuation Information – Pension Trust Fund

Historical Annual Investment Results

### DEBT CAPACITY INFORMATION

### DEMOGRAPHIC AND ECONOMIC INFORMATION

Number of Employer Units

### OPERATING INFORMATION

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Schedule of Average Benefits

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Personnel Salaries by Year

OP&F Budget

Other Operating Statistics

Death Benefit Fund

### LIST OF PROFESSIONAL ACRONYMS, SYMBOLS AND ABBREVIATIONS

## STATISTICAL OBJECTIVES

The objectives of the statistical section are to provide additional historical perspective, context and relevant details to assist readers in using information in the financial statements, notes to the financial statements and RSI in order to understand and assess OP&F's overall financial condition. In support of these objectives, OP&F reports information in this section in compliance with GASB Statement 44, Economic Condition Reporting: The Statistical Section. This statement establishes standardized reporting requirements relative to the supplementary information provided in this section.

The schedules that follow show financial trend information about the growth of OP&F's assets for the past 10 years. These schedules provide detailed information about the trends of key sources of additions and deductions to OP&F's assets, which assist in providing a context framing how OP&F's financial position has changed over time. The financial trend schedules presented are:

- Changes in Fiduciary Net Position.
- Revenues by Source.
- Expenses by Type.
- Benefit Expenses by Type.
- DROP Program Balances.

The schedules beginning on Page 115 show revenue capacity information, demographic and economic information and operating information. The demographic and economic information is designed to assist in understanding the environment in which OP&F operates. The operating information is intended to provide contextual information about OP&F's operations to assist in assessing OP&F's economic condition. The revenue capacity information, the demographic and economic information and the operating information presented include:

- Active Member and Total Payroll Base Statistics.
- Active Membership Data.
- Retired Membership by Type of Benefits.
- Retirees and Beneficiaries Statistics.
- Average Monthly Benefit Payments.
- Member Health Care Information.
- State of Ohio Subsidy Payments.
- OP&F's Cost-of-Living Allowance (COLA) History.
- Employer Contribution Rates.

- Member Contribution Rates.
- Health Care Allocation Rates from Employer Contributions.
- Actuarial Interest Rates.
- DROP and Re-employed Interest Rates.
- DROP Member Count Roll Forward.
- Actuarial Valuation Information – Pension Trust Fund.
- Historical Annual Investment Results.
- Number of Employer Units.
- Retired Membership by Type of Benefits and Average Annual Allowance.
- Schedule of Average Benefits.
- Principal Participating Employers.
- OP&F Employee Budgeted Position Counts.
- Personnel Salaries by Year.
- OP&F Budget.
- Other Operating Statistics.
- Death Benefit Fund.

To help readers of this ACFR, OP&F has added a List of Professional Acronyms, Symbols and Abbreviations at the end of the statistical section.



## FINANCIAL TRENDS

### CHANGES IN FIDUCIARY NET POSITION-COMBINED TRUST FUND (DOLLARS IN MILLIONS)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Additions</b>										
Employer Contributions	\$589.1	\$552.1	\$530.6	\$514.3	\$489.9	\$473.2	\$465.4	\$438.7	\$427.8	\$418.2
Member Contributions and Purchases	352.9	337.0	312.6	303.4	295.5	282.0	268.6	245.8	224.0	211.4
Investment Income/(Loss)	(2,128.5)	3,192.8	1,436.7	2,434.3	(487.9)	1,923.5	1,317.4	(10.0)	860.7	2,053.0
Health Care Contributions	-	-	-	0.5	73.2	74.5	73.2	71.2	70.0	66.6
Other Revenues	1.0	1.2	1.4	20.5	24.9	28.6	36.3	29.2	25.2	28.5
<b>TOTAL ADDITIONS</b>	<b>(1,185.5)</b>	<b>4,083.1</b>	<b>2,281.3</b>	<b>3,273.0</b>	<b>395.6</b>	<b>2,781.8</b>	<b>2,160.9</b>	<b>774.9</b>	<b>1,607.7</b>	<b>2,777.7</b>
<b>Deductions</b>										
Benefit Payments	1,621.4	1,598.2	1,467.2	1,457.1	1,514.1	1,429.2	1,396.4	1,369.9	1,310.5	1,302.5
Refund of Member Contributions	26.6	24.1	17.5	13.7	18.3	20.6	14.2	13.8	15.2	16.0
Administrative Expenses	12.9	9.9	19.2	21.8	17.0	20.3	19.6	16.3	16.2	15.9
<b>TOTAL DEDUCTIONS</b>	<b>1,660.9</b>	<b>1,632.2</b>	<b>1,503.9</b>	<b>1,492.6</b>	<b>1,549.4</b>	<b>1,470.1</b>	<b>1,430.2</b>	<b>1,400.0</b>	<b>1,341.9</b>	<b>1,334.4</b>
<b>CHANGES IN FIDUCIARY NET POSITION</b>	<b>(2,846.4)</b>	<b>2,450.9</b>	<b>777.4</b>	<b>1,780.4</b>	<b>(1,153.8)</b>	<b>1,311.7</b>	<b>730.7</b>	<b>(625.1)</b>	<b>265.8</b>	<b>1,443.3</b>
<b>FIDUCIARY NET POSITION - BEGINNING OF YEAR</b>	<b>\$19,743.6</b>	<b>\$17,292.7</b>	<b>\$16,515.3</b>	<b>\$14,734.9</b>	<b>\$15,888.7</b>	<b>\$14,577.0 *</b>	<b>\$13,853.3</b>	<b>\$14,478.4 **</b>	<b>\$14,219.6</b>	<b>\$12,776.3***</b>
<b>FIDUCIARY NET POSITION - END OF YEAR</b>	<b>\$16,897.2</b>	<b>\$19,743.6</b>	<b>\$17,292.7</b>	<b>\$16,515.3</b>	<b>\$14,734.9</b>	<b>\$15,888.7</b>	<b>\$14,584.0</b>	<b>\$13,853.3</b>	<b>\$14,485.4</b>	<b>\$14,219.6</b>
<b>Reserve Fund Balances:</b>										
Employers' Contribution Reserves	\$(1,309.7)	\$2,712.6	\$1,030.8	\$883.3	\$(291.5)	\$1,535.3	\$1,155.8	\$1,058.3	\$2,701.1	\$2,907.9
Members' Contribution Reserves	3,633.7	3,462.1	3,310.7	3,150.3	3,005.9	2,861.2	2,728.1	2,600.0	2,491.3	2,393.7
Health Care Contribution Reserves	789.6	966.7	881.6	878.7	793.8	932.1	901.6	929.4	1,031.9	1,053.5
Pension Reserves	13,783.6	12,602.2	12,069.6	11,603.0	11,226.7	10,560.1	9,798.5	9,265.6	8,261.1	7,864.5
<b>TOTAL FIDUCIARY NET POSITION</b>	<b>\$16,897.2</b>	<b>\$19,743.6</b>	<b>\$17,292.7</b>	<b>\$16,515.3</b>	<b>\$14,734.9</b>	<b>\$15,888.7</b>	<b>\$14,584.0</b>	<b>\$13,853.3</b>	<b>\$14,485.4</b>	<b>\$14,219.6</b>

\* Net Position was restated due to the implementation of GASB 75 during 2018.

\*\* Net Position was restated due to the implementation of GASB 68 during 2015.

\*\*\* Net Position was restated due to the implementation of GASB 67 during 2014.

## CHANGES IN FIDUCIARY NET POSITION-PENSION TRUST FUND (DOLLARS IN MILLIONS)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Additions</b>										
Employer Contributions	\$575.7	\$539.3	\$518.4	\$502.3	\$478.6	\$462.3	\$454.7	\$428.5	\$418.0	\$349.5
Member Contributions and Purchases	352.9	337.0	312.6	303.4	295.5	282.0	268.6	245.8	224.0	211.4
Investment Income/(Loss)	(2,026.6)	3,033.5	1,362.0	2,304.3	(460.3)	1,808.1	1,232.6	(16.7)	779.8	1,893.9
Health Care Contributions	-	-	-	-	-	-	-	-	-	-
Other Revenues	0.8	1.0	0.8	0.9	1.5	4.5	8.4	5.9	7.2	12.9
<b>TOTAL ADDITIONS</b>	<b>(1,097.2)</b>	<b>3,910.8</b>	<b>2,193.8</b>	<b>3,110.9</b>	<b>315.3</b>	<b>2,556.9</b>	<b>1,964.3</b>	<b>663.5</b>	<b>1,429.0</b>	<b>2,467.7</b>
<b>Deductions</b>										
Benefit Payments	1,532.8	1,511.2	1,382.9	1,380.3	1,296.2	1,235.6	1,172.8	1,156.7	1,110.9	1,111.2
Refund of Member Contributions	26.6	24.1	17.5	13.7	18.3	20.6	14.2	13.8	15.2	16.0
Administrative Expenses	12.7	9.7	18.9	21.4	16.3	19.5	18.8	15.6	15.5	15.1
<b>TOTAL DEDUCTIONS</b>	<b>1,572.1</b>	<b>1,545.0</b>	<b>1,419.3</b>	<b>1,415.4</b>	<b>1,330.8</b>	<b>1,275.7</b>	<b>1,205.8</b>	<b>1,186.1</b>	<b>1,141.6</b>	<b>1,142.3</b>
<b>CHANGES IN FIDUCIARY NET POSITION</b>	<b>(2,669.3)</b>	<b>2,365.8</b>	<b>774.5</b>	<b>1,695.5</b>	<b>(1,015.5)</b>	<b>1,281.2</b>	<b>758.5</b>	<b>(522.6)</b>	<b>287.4</b>	<b>1,325.4</b>
<b>FIDUCIARY NET POSITION - BEGINNING OF YEAR</b>	<b>\$18,776.9</b>	<b>\$16,411.1</b>	<b>\$15,636.6</b>	<b>\$13,941.1</b>	<b>\$14,956.6</b>	<b>\$13,675.4*</b>	<b>\$12,923.9</b>	<b>\$13,446.5**</b>	<b>\$13,166.1</b>	<b>\$11,840.7***</b>
<b>FIDUCIARY NET POSITION - END OF YEAR</b>	<b>\$16,107.6</b>	<b>\$18,776.9</b>	<b>\$16,411.1</b>	<b>\$15,636.6</b>	<b>\$13,941.1</b>	<b>\$14,956.6</b>	<b>\$13,682.4</b>	<b>\$12,923.9</b>	<b>\$13,453.5</b>	<b>\$13,166.1</b>
<b>Reserve Fund Balances:</b>										
Employers' Contribution Reserves	\$(1,309.7)	\$2,712.6	\$1,030.8	\$883.3	\$(291.5)	\$1,535.3	\$1,155.8	\$1,058.3	\$2,701.1	\$2,907.9
Members' Contribution Reserves	3,633.7	3,462.1	3,310.7	3,150.3	3,005.9	2,861.2	2,728.1	2,600.0	2,491.3	2,393.7
Pension Reserves	13,783.6	12,602.2	12,069.6	11,603.0	11,226.7	10,560.1	9,798.5	9,265.6	8,261.1	7,864.5
<b>TOTAL FIDUCIARY NET POSITION</b>	<b>\$16,107.6</b>	<b>\$18,776.9</b>	<b>\$16,411.1</b>	<b>\$15,636.6</b>	<b>\$13,941.1</b>	<b>\$14,956.6</b>	<b>\$13,682.4</b>	<b>\$12,923.9</b>	<b>\$13,453.5</b>	<b>\$13,166.1</b>

\* Net Position was restated due to the implementation of GASB 75 during 2018.

\*\* Net Position was restated due to the implementation of GASB 68 during 2015.

\*\*\* Net Position was restated due to the implementation of GASB 67 during 2014.

## CHANGES IN FIDUCIARY NET POSITION-RETIREE HEALTH CARE TRUST FUND (DOLLARS IN MILLIONS)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Additions</b>										
Employer Contributions	\$13.4	\$12.8	\$12.2	\$12.0	\$11.3	\$10.9	\$10.7	\$10.2	\$9.8	\$68.7
Member Contributions and Purchases	-	-	-	-	-	-	-	-	-	-
Investment Income/(Loss)	(101.9)	159.3	74.7	130.0	(27.6)	115.4	84.8	6.7	80.9	159.1
Health Care Contributions	-	-	-	0.5	73.2	74.5	73.2	71.2	70.0	66.6
Other Revenues	0.2	0.2	0.6	19.6	23.4	24.1	27.9	23.3	18.0	15.6
<b>TOTAL ADDITIONS</b>	<b>(88.3)</b>	<b>172.3</b>	<b>87.5</b>	<b>162.1</b>	<b>80.3</b>	<b>224.9</b>	<b>196.6</b>	<b>111.4</b>	<b>178.7</b>	<b>310.0</b>
<b>Deductions</b>										
Benefit Payments	88.6	87.0	84.3	76.8	217.9	193.6	223.6	213.2	199.6	191.3
Refund of Member Contributions	-	-	-	-	-	-	-	-	-	-
Administrative Expenses	0.2	0.2	0.3	0.4	0.7	0.8	0.8	0.7	0.7	0.8
<b>TOTAL DEDUCTIONS</b>	<b>88.8</b>	<b>87.2</b>	<b>84.6</b>	<b>77.2</b>	<b>218.6</b>	<b>194.4</b>	<b>224.4</b>	<b>213.9</b>	<b>200.3</b>	<b>192.1</b>
<b>CHANGES IN FIDUCIARY NET POSITION</b>	<b>(177.1)</b>	<b>85.1</b>	<b>2.9</b>	<b>84.9</b>	<b>(138.3)</b>	<b>30.5</b>	<b>(27.8)</b>	<b>(102.5)</b>	<b>(21.6)</b>	<b>117.9</b>
<b>FIDUCIARY NET POSITION - BEGINNING OF YEAR</b>	<b>\$966.7</b>	<b>\$881.6</b>	<b>\$878.7</b>	<b>\$793.8</b>	<b>\$932.1</b>	<b>\$901.6</b>	<b>\$929.4</b>	<b>\$1,031.9</b>	<b>\$1,053.5</b>	<b>\$935.6</b>
<b>FIDUCIARY NET POSITION - END OF YEAR</b>	<b>\$789.6</b>	<b>\$966.7</b>	<b>\$881.6</b>	<b>\$878.7</b>	<b>\$793.8</b>	<b>\$932.1</b>	<b>\$901.6</b>	<b>\$929.4</b>	<b>\$1,031.9</b>	<b>\$1,053.5</b>
<b>Reserve Fund Balances:</b>										
Health Care Contribution Reserves	\$789.6	\$966.7	\$881.6	\$878.7	\$793.8	\$932.1	\$901.6	\$929.4	\$1,031.9	\$1,053.5
<b>TOTAL FIDUCIARY NET POSITION</b>	<b>\$789.6</b>	<b>\$966.7</b>	<b>\$881.6</b>	<b>\$878.7</b>	<b>\$793.8</b>	<b>\$932.1</b>	<b>\$901.6</b>	<b>\$929.4</b>	<b>\$1,031.9</b>	<b>\$1,053.5</b>

## REVENUES BY SOURCE

(DOLLARS IN MILLIONS)

Year	Employer Contributions	Member Contributions and Purchases	Employer Contributions as a Percentage of Covered Payroll	Investment and Securities Lending Income/(Loss)	Health Care Contributions	Other Revenues	Total Revenues
2022	\$589.1	\$352.9	24.1%	\$(2,128.5)	\$-	\$1.0	\$(1,185.5)
2021	552.1	337.0	23.2%	3,192.8	-	1.2	4,083.1
2020	530.6	312.6	22.9%	1,436.7	-	1.4	2,281.3
2019	514.3	303.4	23.2%	2,434.3	0.5	20.5	3,273.0
2018	489.9	295.5	22.2%	(487.9)	73.2	24.9	395.6
2017	473.2	282.0	21.7%	1,923.5	74.5	28.6	2,781.8
2016	465.4	268.6	22.6%	1,317.4	73.2	36.3	2,160.9
2015	438.7	245.8	22.1%	(10.0)	71.2	29.2	774.9
2014	427.8	224.0	22.0%	860.7	70.0	25.2	1,607.7
2013	418.2	211.4	21.9%	2,053.0	66.6	28.5	2,777.7

## EXPENSES BY TYPE

(DOLLARS IN MILLIONS)

Year	Benefit Payments	Refund of Member Contributions	Administrative Expenses	Total Expenses
2022	\$1,621.4	\$26.6	\$12.9	\$1,660.9
2021	1,598.2	24.1	9.9	1,632.2
2020	1,467.2	17.5	19.2	1,503.9
2019	1,457.1	13.7	21.8	1,492.6
2018	1,514.1	18.3	17.0	1,549.4
2017	1,429.2	20.6	20.3	1,470.1
2016	1,396.4	14.2	19.6	1,430.2
2015	1,369.9	13.8	16.3	1,400.0
2014	1,310.5	15.2	16.2	1,341.9
2013	1,302.5	16.0	15.9	1,334.4

## BENEFIT EXPENSES BY TYPE

(DOLLARS IN MILLIONS)

Year	Service	Disability	Health Care	Survivor	DROP	Total Benefits
2022	\$932.4	\$260.0	\$88.6	\$102.0	\$238.4	\$1,621.4
2021	878.7	259.6	87.0	97.9	275.0	1,598.2
2020	828.6	258.8	84.3	94.8	200.7	1,467.2
2019	789.1	257.4	76.8	92.5	241.3	1,457.1
2018	749.2	254.3	217.9	89.7	203.0	1,514.1
2017	710.3	252.0	193.6	86.9	186.4	1,429.2
2016	672.6	248.9	223.6	84.6	166.7	1,396.4
2015	631.6	245.7	213.2	82.1	197.3	1,369.9
2014	598.8	242.1	199.6	79.6	190.4	1,310.5
2013	563.2	239.0	191.3	76.8	232.2	1,302.5

## DEFERRED RETIREMENT OPTION PLAN (DROP) PROGRAM BALANCES

(DOLLARS IN MILLIONS)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Police</b>										
DROP Program Beginning Balance	\$1,024.1	\$991.5	\$921.6	\$880.2	\$819.3	\$770.6	\$721.9	\$687.8	\$661.0	\$666.5
Accrued Pension and COLA	133.5	135.4	131.7	123.7	117.4	111.3	108.2	103.0	97.6	95.4
Accrued Member Share Contributions	20.1	19.8	19.1	18.1	17.3	16.8	18.7	15.2	12.3	11.9
Accrued Interest	28.3	23.1	22.5	18.8	22.4	18.2	13.8	14.6	15.1	14.2
Withdrawals	(130.1)	(145.7)	(103.4)	(119.2)	(96.2)	(97.6)	(92.0)	(98.7)	(98.2)	(127.0)
<b>DROP PROGRAM ENDING BALANCE - POLICE</b>	<b>1,075.9</b>	<b>1,024.1</b>	<b>991.5</b>	<b>921.6</b>	<b>880.2</b>	<b>819.3</b>	<b>770.6</b>	<b>721.9</b>	<b>687.8</b>	<b>661.0</b>
<b>Fire</b>										
DROP Program Beginning Balance	871.8	846.9	793.4	776.3	739.9	692.2	641.0	616.4	584.6	571.4
Accrued Pension and COLA	118.0	116.2	114.8	111.0	108.3	104.1	101.3	101.3	97.8	94.0
Accrued Member Share Contributions	18.6	18.2	17.3	16.4	16.2	15.9	17.2	14.9	12.9	12.0
Accrued Interest	25.0	20.1	19.2	16.5	20.2	16.5	12.2	13.1	13.3	12.4
Withdrawals	(108.5)	(129.6)	(97.8)	(126.8)	(108.3)	(88.8)	(79.5)	(104.7)	(92.2)	(105.2)
<b>DROP PROGRAM ENDING BALANCE - FIRE</b>	<b>924.9</b>	<b>871.8</b>	<b>846.9</b>	<b>793.4</b>	<b>776.3</b>	<b>739.9</b>	<b>692.2</b>	<b>641.0</b>	<b>616.4</b>	<b>584.6</b>
<b>Combined Police and Fire</b>										
DROP Program Beginning Balance	1,895.9	1,838.4	1,715.0	1,656.5	1,559.2	1,462.8	1,362.9	1,304.2	1,245.6	1,237.9
Accrued Pension and COLA	251.5	251.6	246.5	234.7	225.7	215.4	209.5	204.3	195.4	189.4
Accrued Member Share Contributions	38.7	38.0	36.4	34.5	33.5	32.7	35.9	30.1	25.2	23.9
Accrued Interest	53.3	43.2	41.7	35.3	42.6	34.7	26.0	27.7	28.4	26.6
Withdrawals	(238.6)	(275.3)	(201.2)	(246.0)	(204.5)	(186.4)	(171.5)	(203.4)	(190.4)	(232.2)
<b>DROP PROGRAM ENDING BALANCE - COMBINED</b>	<b>\$2,000.8</b>	<b>\$1,895.9</b>	<b>\$1,838.4</b>	<b>\$1,715.0</b>	<b>\$1,656.5</b>	<b>\$1,559.2</b>	<b>\$1,462.8</b>	<b>\$1,362.9</b>	<b>\$1,304.2</b>	<b>\$1,245.6</b>

## REVENUE CAPACITY INFORMATION

### ACTIVE MEMBER AND TOTAL PAYROLL BASE STATISTICS

(DOLLARS IN MILLIONS)

#### 10-YEAR HISTORY OF MEMBERSHIP DATA\*

Year	Total Annual Payroll	Member Contributions	Number of Active Members*	Percentage Change in Payroll	Percentage Change in Member Contributions	Percentage Change in Members
2022	\$2,443.6	\$352.9	29,618	2.6%	4.7%	0.9%
2021	2,381.8	337.0	29,363	2.9%	7.8%	(0.6)%
2020	2,313.6	312.6	29,551	4.3%	3.0%	1.6%
2019	2,218.0	303.4	29,087	0.4%	2.7%	2.4%
2018	2,209.3	295.5	28,408	1.3%	4.8%	0.8%
2017	2,180.9	282.0	28,175	5.8%	5.0%	2.0%
2016	2,060.9	268.6	27,624	3.7%	9.3%	(0.5)%
2015	1,986.6	245.8	27,769	2.3%	9.7%	0.6%
2014	1,942.3	224.0	27,605	1.5%	6.0%	0.6%
2013	1,913.4	211.4	27,444	0.8%	19.1%	(0.6)%

\* Includes rehired retirees.

### ACTIVE MEMBERSHIP DATA

#### NUMBER AND ALLOWABLE AVERAGE ANNUAL SALARY AS OF JAN. 1, 2022\*

Age	Years of Service									TOTAL	
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+		
Under 25	1,275	4									1,279
	\$58,044	\$74,782									\$58,096
25-29	3,075	585	1								3,661
	\$65,934	\$82,827	\$146,142								\$68,655
30-34	2,001	2,203	320								4,524
	\$67,313	\$83,880	\$92,441								\$77,158
35-39	979	1,524	1,471	402							4,376
	\$67,019	\$83,785	\$91,112	\$99,805							\$83,969
40-44	333	622	953	1,366	613	4					3,891
	\$67,856	\$84,056	\$90,203	\$96,482	\$102,075	\$117,262					\$91,410
45-49	132	173	389	879	1,972	586	11				4,142
	\$62,196	\$79,206	\$87,913	\$93,312	\$100,635	\$105,935	\$118,495				\$96,563
50-54	67	74	166	493	1,345	1,825	575	6			4,551
	\$59,426	\$75,089	\$87,934	\$89,875	\$97,320	\$103,000	\$108,028	\$99,687			\$98,885
55-59	29	27	56	136	404	792	765	67	4		2,280
	\$60,134	\$79,647	\$75,685	\$89,609	\$95,681	\$99,751	\$104,469	\$105,677	\$102,795		\$98,854
60-64	7	11	21	34	101	201	204	19	2		600
	\$55,803	\$72,660	\$79,120	\$84,547	\$91,317	\$95,320	\$98,949	\$109,742	\$103,491		\$94,310
Over 64	1	2	6	8	12	32	15	-	4		80
	\$38,072	\$63,812	\$58,986	\$83,629	\$83,724	\$96,518	\$91,508	\$-	\$85,541		\$87,459
<b>TOTAL</b>	<b>7,899</b>	<b>5,225</b>	<b>3,383</b>	<b>3,318</b>	<b>4,447</b>	<b>3,440</b>	<b>1,570</b>	<b>92</b>	<b>10</b>		<b>29,384</b>
	<b>\$65,063</b>	<b>\$83,416</b>	<b>\$90,087</b>	<b>\$94,628</b>	<b>\$99,143</b>	<b>\$102,259</b>	<b>\$105,030</b>	<b>\$106,126</b>	<b>\$96,032</b>		<b>\$86,333</b>

\* Excludes rehired retirees.



## RETIRED MEMBERSHIP BY TYPE OF BENEFITS

(SOURCE: ACTUARIAL VALUATION)

AS OF JAN. 1, 2022

Year	Service		Survivors		Disability		Total Beneficiaries
	Police	Fire	Police	Fire	Police	Fire	
2022	9,633	7,410	4,610	3,314	3,426	2,406	30,799
2021	9,270	7,162	3,515	2,449	4,624	3,352	30,372
2020	8,995	6,948	4,592	3,394	3,582	2,480	29,991
2019	8,729	6,759	4,560	3,398	3,634	2,486	29,566
2018	8,558	6,612	4,540	3,414	3,710	2,527	29,361
2017	8,307	6,406	4,484	3,433	3,732	2,551	28,913
2016	8,048	6,207	4,424	3,406	3,754	2,563	28,402
2015	7,842	5,972	4,403	3,386	3,784	2,576	27,963
2014	7,623	5,784	4,395	3,351	3,820	2,588	27,561
2013	7,459	5,683	4,352	3,321	3,834	2,594	27,243

## RETIREES AND BENEFICIARIES STATISTICS

(DOLLARS IN MILLIONS)

Year	Benefit Payments*	Refunds	Total Payments*	Number of Benefit Recipients**	Percentage Change in Benefit Recipients	Percentage Change in Total Benefit Payments
2022	\$1,532.8	\$26.6	\$1,559.4	30,817	1.3%	1.6%
2021	1,511.2	24.1	1,535.3	30,414	1.3%	9.6%
2020	1,382.9	17.5	1,400.4	30,014	0.7%	0.5%
2019	1,380.3	13.7	1,394.0	29,792	0.3%	6.0%
2018	1,296.2	18.3	1,314.5	29,707	2.0%	4.6%
2017	1,235.6	20.6	1,256.2	29,113	1.7%	5.8%
2016	1,172.8	14.2	1,187.0	28,638	1.8%	1.4%
2015	1,156.7	13.8	1,170.5	28,143	1.6%	3.9%
2014	1,110.9	15.2	1,126.1	27,703	1.2%	(0.1)%
2013	1,111.2	16.0	1,127.2	27,380	0.7%	4.8%

\* Excludes health care benefits.

\*\* Includes terminated employees entitled to benefits but not yet receiving them.

## AVERAGE MONTHLY BENEFIT PAYMENTS

(FOR MEMBERS PLACED ON RETIREMENT ROLLS)

### SERVICE RETIREMENT\*

Year	Normal	Service Commuted	Age Commuted	Age / Service
2022	\$4,352	\$1,661	\$-	\$2,858
2021	4,148	1,804	-	3,173
2020	3,931	1,520	-	2,773
2019	3,948	1,688	-	3,166
2018	3,859	1,445	-	3,061
2017	3,797	1,268	-	2,569
2016	3,681	1,444	-	2,724
2015	3,651	1,522	-	2,707
2014	3,606	1,698	-	2,455
2013	3,530	1,292	-	2,590

### DISABILITY RETIREMENT\*

Year	Permanent and Total	Permanent and Total Presumptive	Partial	Partial Presumptive	Off Duty
2022	\$5,132	\$5,395	\$3,623	\$4,020	\$3,455
2021	4,222	4,608	3,559	4,019	3,269
2020	4,422	4,767	3,321	4,229	3,508
2019	4,614	4,313	3,100	5,172	2,368
2018	4,618	4,295	3,299	3,465	3,222
2017	4,466	3,998	2,970	2,696	2,809
2016	4,681	4,074	2,882	3,047	2,563
2015	3,864	3,602	2,757	3,239	2,647
2014	3,642	4,252	3,040	3,147	2,258
2013	3,997	5,038	2,865	2,599	2,731

\* Source: Numbers calculated by taking an average of final placements for retirees as listed in OP&F Board of Trustees monthly reports.

## MEMBER HEALTH CARE INFORMATION

(DOLLARS IN MILLIONS)

Year	Premium Contributions	Percentage Change in Premium Contributions Received	Number of Covered Lives	Health Care Benefit Payments	Percentage of Benefit Payments Covered by Premium Contributions	Net Benefit Payment Per Covered Life
2022	\$-	-%	25,078	\$88.6	-%	\$0.004
2021	-	-%	24,680	87.0	-%	0.004
2020	-	(100)%	24,096	84.3	-%	0.003
2019	0.5	(99)%	24,969	76.8	1%	0.003
2018	73.2	(2)%	26,320	217.9	34%	0.005
2017	74.5	2%	26,587	193.6	38%	0.004
2016	73.2	3%	26,319	223.6	33%	0.006
2015	71.2	2%	26,822	213.2	33%	0.005
2014	70.0	5%	26,794	199.6	35%	0.005
2013	66.6	2%	26,723	191.3	35%	0.005

## STATE OF OHIO SUBSIDY PAYMENTS

Year	Subsidy Amount	Percentage Change
2022	\$182,678	(11)%
2021	205,237	(9)%
2020	225,676	(13)%
2019	260,488	(13)%
2018	300,811	(13)%
2017	346,475	(13)%
2016	398,161	(11)%
2015	446,735	(11)%
2014	500,152	(6)%
2013	530,573	(9)%

## OP&F'S COST-OF-LIVING ALLOWANCE (COLA) HISTORY

COLA Payment Dates	55 years old with <15 years on July 1, 2013 and COLA Paid	55 years old with 15> years on July 1, 2013 and COLA Paid	EDOR* July 1, 2000 to June 30, 2012 COLA Paid	EDOR* July 1, 1999 to June 30, 2000 COLA Paid	EDOR* July 1, 1998 to June 30, 1999 COLA Paid	EDOR* July 1, 1997 to June 30, 1998 COLA Paid
Nov. 1, 2022 thru Oct. 31, 2023	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%
Nov. 1, 2021 thru Oct. 31, 2022	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%
Nov. 1, 2020 thru Oct. 31, 2021	1.50%	3.00%	3.00%	3.00%	3.00%	3.00%
Nov. 1, 2019 thru Oct. 31, 2020	1.50%	3.00%	3.00%	3.00%	3.00%	3.00%
Nov. 1, 2018 thru Oct. 31, 2019	2.30%	3.00%	3.00%	3.00%	3.00%	3.00%
Nov. 1, 2017 thru Oct. 31, 2018	2.30%	3.00%	3.00%	3.00%	3.00%	3.00%
Nov. 1, 2016 thru Oct. 31, 2017	1.20%	3.00%	3.00%	3.00%	3.00%	3.00%
Nov. 1, 2015 thru Oct. 31, 2016	-%	3.00%	3.00%	3.00%	3.00%	3.00%
Nov. 1, 2014 thru Oct. 31, 2015	1.70%	3.00%	3.00%	3.00%	3.00%	3.00%
Nov. 1, 2013 thru Oct. 31, 2014	1.20%	3.00%	3.00%	3.00%	3.00%	3.00%
July 1, 2013 thru Oct. 31, 2013	2.00%	3.00%	3.00%	3.00%	3.00%	3.00%
July 1, 2012 thru June 30, 2013			3.00%	3.00%	3.00%	3.00%
July 1, 2011 thru June 30, 2012			3.00%	3.00%	3.00%	3.00%
July 1, 2010 thru June 30, 2011			3.00%	3.00%	3.00%	3.00%
July 1, 2009 thru June 30, 2010			3.00%	3.00%	3.00%	3.00%
July 1, 2008 thru June 30, 2009			3.00%	3.00%	3.00%	3.00%
July 1, 2007 thru June 30, 2008			3.00%	3.00%	3.00%	3.00%
July 1, 2006 thru June 30, 2007			3.00%	3.00%	3.00%	3.00%
July 1, 2005 thru June 30, 2006			3.00%	3.00%	3.00%	3.00%
July 1, 2004 thru June 30, 2005			3.00%	3.00%	3.00%	3.00%
July 1, 2003 thru June 30, 2004			3.00%	3.00%	3.00%	3.00%
July 1, 2002 thru June 30, 2003			3.00%	3.00%	3.00%	3.00%
July 1, 2001 thru June 30, 2002			3.00%	3.00%	3.00%	3.00%
July 1, 2000 thru June 30, 2001				2.20%	2.20%	2.20%
July 1, 1999 thru June 30, 2000					1.30%	1.30%
July 1, 1998 thru June 30, 1999						2.30%
July 1, 1997 thru June 30, 1998						
July 1, 1996 thru June 30, 1997						
July 1, 1995 thru June 30, 1996						
July 1, 1994 thru June 30, 1995						
July 1, 1993 thru June 30, 1994						
July 1, 1992 thru June 30, 1993						
July 1, 1991 thru June 30, 1992						
July 1, 1990 thru June 30, 1991						
July 1, 1989 thru June 30, 1990						
July 1, 1988 thru June 30, 1989						

\* Effective Date of Retirement (EDOR).

Additional Notes:

1) First COLAs were paid July 1, 1988 through June 30, 1989.

2) July 1, 2002 COLAs were a flat 3.0% (regardless of the CPI).

3) Beginning July 1, 2013:

A) Retired members who are at least 55 years old and have been receiving benefits for at least one year may be eligible for a cost-of-living allowance adjustment.

B) The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, statutory survivors and annuity beneficiaries.



## EMPLOYER CONTRIBUTION RATES (1967 - PRESENT)\*

Time Frame of Rates	Employer Rates	
	Police	Fire
Jan. 1, 1986 thru Present	19.50%	24.00%
Jan. 1, 1985 thru Dec. 31, 1985	20.03%	24.59%
Jan. 1, 1984 thru Dec. 31, 1984	21.35%	24.59%
Jan. 1, 1983 thru Dec. 31, 1983	18.45%	23.57%
Jan. 1, 1982 thru Dec. 31, 1982	16.62%	22.39%
Jan. 1, 1981 thru Dec. 31, 1981	15.60%	20.72%
Jan. 1, 1980 thru Dec. 31, 1980	15.70%	19.87%
Jan. 1, 1979 thru Dec. 31, 1979	18.40%	20.11%
Jan. 1, 1978 thru Dec. 31, 1978	17.53%	18.90%
Jan. 1, 1977 thru Dec. 31, 1977	15.34%	16.77%
Jan. 1, 1976 thru Dec. 31, 1976	14.02%	15.57%
Jan. 1, 1975 thru Dec. 31, 1975	12.49%	13.78%
Jan. 1, 1974 thru Dec. 31, 1974	12.88%	13.60%
Jan. 1, 1973 thru Dec. 31, 1973	12.85%	13.41%
Jan. 1, 1972 thru Dec. 31, 1972	12.96%	13.26%
Jan. 1, 1971 thru Dec. 31, 1971	12.81%	12.96%
Jan. 1, 1970 thru Dec. 31, 1970	15.52%	15.52%
Jan. 1, 1969 thru Dec. 31, 1969	14.68%	14.49%
Jan. 1, 1968 thru Dec. 31, 1968	13.66%	13.50%
Jan. 1, 1967 thru Dec. 31, 1967	13.55%	13.13%

\* For employer billing purposes, the September 1988 billing was carried through Sept. 30, 1988 and was not cut off at Sept. 8, 1988. The same goes for the employee rates for the most part.

## MEMBER CONTRIBUTION RATES

Time Frame of Rates	Member Rates	
	Police	Fire
July 2, 2015 thru Present	12.25%	12.25%
July 2, 2014 thru July 1, 2015	11.50%	11.50%
July 2, 2013 thru July 1, 2014	10.75%	10.75%
Sept. 9, 1988 thru July 1, 2013	10.00%	10.00%
Aug. 1, 1986 thru Sept. 8, 1988	9.50%	9.50%
March 1, 1980 thru July 31, 1986	8.50%	8.50%
Jan. 1, 1968 thru Feb. 28, 1980	7.00%	7.00%
Jan. 1, 1967 thru Dec. 31, 1967	6.00%	6.00%

## HEALTH CARE ALLOCATION RATES FROM EMPLOYER CONTRIBUTIONS

Time Frame of Rates	Percentage
Jan. 1, 2014 thru Present	0.50%
June 1, 2013 thru Dec. 31, 2013	2.85%
Jan. 1, 2013 thru May 31, 2013	4.69%
Jan. 1, 2007 thru Dec. 31, 2012	6.75%
Jan. 1, 2002 thru Dec. 31, 2006	7.75%
Jan. 1, 2001 thru Dec. 31, 2001	7.50%
Jan. 1, 2000 thru Dec. 31, 2000	7.25%
Jan. 1, 1999 thru Dec. 31, 1999	7.00%
Jan. 1, 1992 thru Dec. 31, 1998	6.50%
Jan. 1, 1974 thru Dec. 31, 1991	Rate equal to dollar of Benefits Paid



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## ACTUARIAL INTEREST RATES

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Time Frame of Rates	Actuarial Interest Rates	
	Police	Fire
Feb. 23, 2022 thru Present	7.500%	7.500%
Jan. 1, 2017 thru Feb. 22, 2022	8.000%	8.000%
Jan. 1, 1989 thru Dec. 31, 2016	8.250%	8.250%
Jan. 1, 1986 thru Dec. 31, 1988	7.750%	7.750%
Jan. 1, 1983 thru Dec. 31, 1985	7.500%	7.500%
Jan. 1, 1980 thru Dec. 31, 1982	6.375%	6.375%
Jan. 1, 1979 thru Dec. 31, 1979	6.000%	6.000%
Jan. 1, 1974 thru Dec. 31, 1978	5.000%	5.000%
Jan. 1, 1972 thru Dec. 31, 1973	4.750%	4.750%
Jan. 1, 1970 thru Dec. 31, 1971	4.625%	4.625%
Jan. 1, 1967 thru Dec. 31, 1969	4.250%	4.250%

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## DROP AND RE-EMPLOYED INTEREST RATES

Time Frame of Rates*	Member Rates		Time Frame of Rates*	Member Rates	
	DROP	Re-Employed		DROP	Re-Employed
April 1, 2023 thru June 30, 2023	3.48%	3.48%	July 1, 2017 thru Sept. 30, 2017	2.31%	2.31%
Jan. 1, 2023 thru March 31, 2023	3.88%	3.88%	April 1, 2017 thru June 30, 2017	2.40%	2.40%
Oct. 1, 2022 thru Dec. 31, 2022	3.83%	3.83%	Jan. 1, 2017 thru March 31, 2017	2.45%	2.45%
July 1, 2022 thru Sept. 30, 2022	2.98%	2.98%	Oct. 1, 2016 thru Dec. 31, 2016	1.60%	1.60%
April 1, 2022 thru June 30, 2022	2.50%	2.32%	July 1, 2016 thru Sept. 30, 2016	1.49%	1.49%
Jan. 1, 2022 thru March 31, 2022	2.50%	1.52%	April 1, 2016 thru June 30, 2016	1.78%	1.78%
Oct. 1, 2021 thru Dec. 31, 2021	2.50%	1.52%	Jan. 1, 2016 thru March 31, 2016	2.27%	2.27%
July 1, 2021 thru Sept. 30, 2021	2.50%	1.45%	Oct. 1, 2015 thru Dec. 31, 2015	2.06%	2.06%
April 1, 2021 thru June 30, 2021	2.50%	1.74%	July 1, 2015 thru Sept. 30, 2015	2.35%	2.35%
Jan. 1, 2021 thru March 31, 2021	2.50%	0.93%	April 1, 2015 thru June 30, 2015	1.94%	1.94%
Oct. 1, 2020 thru Dec. 31, 2020	2.50%	0.69%	Jan. 1, 2015 thru March 31, 2015	2.17%	2.17%
July 1, 2020 thru Sept. 30, 2020	2.50%	0.66%	Oct. 1, 2014 thru Dec. 31, 2014	2.52%	2.52%
April 1, 2020 thru June 30, 2020	2.50%	0.70%	July 1, 2014 thru Sept. 30, 2014	2.53%	2.53%
Jan. 1, 2020 thru March 31, 2020	2.50%	1.92%	April 1, 2014 thru June 30, 2014	2.73%	2.73%
Oct. 1, 2019 thru Dec. 31, 2019	1.68%	1.68%	Jan. 1, 2014 thru March 31, 2014	3.04%	3.04%
July 1, 2019 thru Sept. 30, 2019	2.00%	2.00%	Oct. 1, 2013 thru Dec. 31, 2013	2.64%	2.64%
April 1, 2019 thru June 30, 2019	2.41%	2.41%	July 1, 2013 thru Sept. 30, 2013	2.52%	2.52%
Jan. 1, 2019 thru March 31, 2019	2.69%	2.69%	April 1, 2013 thru June 30, 2013	1.87%	1.87%
Oct. 1, 2018 thru Dec. 31, 2018	3.05%	3.05%	Jan. 1, 2013 thru March 31, 2013	1.78%	1.78%
July 1, 2018 thru Sept. 30, 2018	2.85%	2.85%	Oct. 1, 2012 thru Dec. 31, 2012	1.65%	1.65%
April 1, 2018 thru June 30, 2018	2.74%	2.74%	July 1, 2012 thru Sept. 30, 2012	1.67%	1.67%
Jan. 1, 2018 thru March 31, 2018	2.40%	2.40%	April 2, 2012 thru June 30, 2012	2.23%	2.23%
Oct. 1, 2017 thru Dec. 31, 2017	2.33%	2.33%	Jan. 19, 2003 thru April 1, 2012	5.00%	5.00%

\* Effective April 2, 2012 the interest rate is equal to the 10-year U.S. Treasury Note Business Day Series, as published by the U.S. Department of the Treasury, with a cap of 5.0%. Effective Jan. 1, 2020 the Board of Trustees approved a floor for the DROP interest rate equal to 2.5%.

## DROP MEMBER COUNT ROLL FORWARD

(AS OF DEC. 31)

POLICE	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Balance Beginning of Year	2,373	2,270	2,331	2,245	2,158	2,050	2,001	1,918	1,883	1,795
Number of members that entered into DROP Increases	360	478	440	435	388	415	369	364	322	384
Number of members that terminated DROP Decreases	(501)	(375)	(501)	(349)	(301)	(307)	(320)	(281)	(287)	(296)
<b>SUB-TOTAL AT YEAR END - POLICE</b>	<b>2,232</b>	<b>2,373</b>	<b>2,270</b>	<b>2,331</b>	<b>2,245</b>	<b>2,158</b>	<b>2,050</b>	<b>2,001</b>	<b>1,918</b>	<b>1,883</b>
<b>FIRE</b>										
Balance Beginning of Year	2,023	1,975	2,026	2,028	1,996	1,902	1,887	1,907	1,862	1,741
Number of members that entered into DROP Increases	361	352	340	307	328	369	301	290	346	369
Number of members that terminated DROP Decreases	(378)	(304)	(391)	(309)	(296)	(275)	(286)	(310)	(301)	(248)
<b>SUB-TOTAL AT YEAR END - FIRE</b>	<b>2,006</b>	<b>2,023</b>	<b>1,975</b>	<b>2,026</b>	<b>2,028</b>	<b>1,996</b>	<b>1,902</b>	<b>1,887</b>	<b>1,907</b>	<b>1,862</b>
<b>COMBINED POLICE AND FIRE</b>										
Balance Beginning of Year	4,396	4,245	4,357	4,273	4,154	3,952	3,888	3,825	3,745	3,536
Number of members that entered into DROP Increases	721	830	780	742	716	784	670	654	668	753
Number of members that terminated DROP Decreases	(879)	(679)	(892)	(658)	(597)	(582)	(606)	(591)	(588)	(544)
<b>TOTAL AT YEAR END - COMBINED</b>	<b>4,238</b>	<b>4,396</b>	<b>4,245</b>	<b>4,357</b>	<b>4,273</b>	<b>4,154</b>	<b>3,952</b>	<b>3,888</b>	<b>3,825</b>	<b>3,745</b>

## ACTUARIAL VALUATION INFORMATION - PENSION TRUST FUND

(DOLLARS IN MILLIONS)\*

As of Jan. 1	Valuation Assets*	Actuarial Accrued Liabilities (AAL)*	Unfunded Actuarial Accrued Liabilities (UAAL)	Ratio of Assets to AAL	Active Member Payroll	UAAL as a Percentage of Active Member Payroll
2022	\$17,095.8	\$24,517.6	\$7,421.8	69.7%	\$2,443.6	303.7%
2021	16,112.1	22,628.6	6,516.5	71.2%	2,381.8	273.6%
2020	15,360.1	22,044.3	6,684.2	69.7%	2,313.6	288.9%
2019	14,753.2	21,264.7	6,511.5	69.4%	2,218.0	293.6%
2018	14,594.6	20,887.2	6,292.6	69.9%	2,209.3	284.8%
2017	14,162.5	20,290.4	6,127.9	69.8%	2,180.9	281.1%
2016	13,653.0	19,135.9	5,482.9	71.3%	2,060.9	266.1%
2015	13,029.3	18,395.6	5,366.3	70.8%	1,986.6	270.1%
2014	11,063.2	16,577.8	5,514.6	66.7%	1,942.3	283.9%
2013	10,278.0	16,007.9	5,729.9	64.2%	1,913.4	299.5%

\* The amounts reported in this schedule do not include assets or liabilities for post-employment health care benefits.

## HISTORICAL ANNUAL INVESTMENT RESULTS (Gross of Fees)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Domestic Equity</b>										
OP&F	(17.23)%	30.14%	22.80%	31.77%	(3.30)%	22.41%	15.60%	0.53%	11.27%	35.53%
<b>International Equity*</b>										
OP&F	(15.75)%	11.78%	12.42%	23.35%	(17.32)%	29.12%	2.75%	(0.77)%	(5.56)%	21.01%
<b>Private Markets**</b>										
OP&F	(9.91)%	54.51%	22.30%	13.65%	15.65%	21.80%	14.37%	12.06%	18.34%	11.50%
<b>High Yield*</b>										
OP&F - High Yield	(9.57)%	5.39%	6.71%	13.49%	(0.48)%	7.05%	12.80%	(0.95)%	2.81%	6.15%
<b>Private Credit**</b>										
OP&F	4.87%	15.80%	3.10%	11.62%	7.51%	N/A	N/A	N/A	N/A	N/A
<b>Treasury Inflation Protected Securities (TIPS)</b>										
OP&F - TIPS	(21.16)%	15.47%	20.11%	15.70%	(0.26)%	2.89%	18.76%	0.26%	19.43%	(10.62)%
<b>Real Estate**</b>										
OP&F	23.99%	24.22%	0.11%	8.76%	13.69%	10.30%	13.14%	16.83%	18.57%	15.11%
<b>Real Assets**</b>										
OP&F	11.37%	9.37%	1.15%	7.08%	11.81%	4.65%	2.99%	1.03%	8.99%	3.37%
<b>Midstream Energy Infrastructure*</b>										
OP&F	30.50%	41.02%	(26.09)%	13.46%	(13.06)%	(4.08)%	20.42%	(29.31)%	16.91%	32.25%
<b>Fixed Income</b>										
OP&F - Core	(17.89)%	(2.97)%	7.35%	8.13%	1.24%	4.26%	4.14%	1.45%	4.07%	(1.05)%
OP&F - Commercial Mortgages**	N/A	N/A	N/A	6.73%	5.29%	2.87%	5.63%	3.21%	8.56%	6.72%
<b>Total Portfolio</b>										
OP&F	(8.73)%	20.48%	9.21%	17.89%	(1.78)%	14.30%	11.51%	0.65%	6.79%	16.94%
Policy Index***	(10.79)%	16.27%	9.84%	16.32%	(2.67)%	12.41%	11.45%	(2.18)%	6.87%	14.61%

\* a) International Equity benchmark is a blend of the MSCI ACWI ex U.S. (Net) through June 30, 2011, the MSCI ACWI ex U.S. Iran/Sudan Free (I/S Free) from July 1, 2011 through Sept. 30, 2012 and the MSCI ACWI ex U.S. Iran/Sudan Free IMI Index (\$N) from Oct. 1, 2012 forward. b) High Yield benchmark is a blend of the CS First Boston Dev. Countries HY through Aug. 31, 2016, the CS First Boston High Yield from Sept. 1, 2016 through Nov. 30, 2016, and the ICE BofA Merrill Lynch U.S. High Yield Master II Constrained Index from Dec. 1, 2016 forward. c) Midstream Energy Infrastructure benchmark is a blend of the Alerian MLP Index from July 1, 2013 through June 30, 2019, and the Alerian Midstream Energy Index from July 1, 2019 forward. d) Real Assets benchmark updated in 2020 and made retroactive - blend of 45% FTSE Dev. Core 50/50 Infrastructure Index, 35% NCREIF Timberland Index, and 20% NCREIF Farmland Index.

\*\* One quarter in arrears.

\*\*\* Interim Policy Index: 22.8% FT Wilshire 5000 Total Market TR Index, 14% MSCI ACWI ex-U.S. Iran/Sudan Free IMI Index(\$N), 23% Bloomberg U.S. Aggregate 2x (-) Cost of Financing, 8.5% ICE BofA Merrill Lynch U.S. High Yield Master II Constrained Index, 3.5% Morningstar LSTA U.S. Leveraged Loan Index + 2.0% Lagged, 17% Bloomberg U.S. Gov't Inflation Linked Bond Index X2 (-) Libor, 12% NCREIF ODCE Index (Net) Lagged, 8.0% Actual Private Markets Composite (NOF) Lagged, 5.0% Blend of 45% FTSE Dev. Core 50/50 Infrastructure Index, 35% NCREIF Timberland Index, and 20% NCREIF Farmland Index Lagged, 5.0% Alerian Midstream Energy Index, 6.2% S&P GSCI Gold Index (-) Cost of Financing.

Long-Term Policy: 21% FT Wilshire 5000 Total Market TR Index, 14% MSCI ACWI ex-U.S. Iran/Sudan Free IMI Index (\$N), 23% Bloomberg U.S. Aggregate X2 (-) Cost of Financing, 7.0% ICE BofA Merrill Lynch U.S. High Yield Master II Constrained Index, 5.0% Morningstar LSTA U.S. Leverage Loan Index + 2.0% Lagged, 17% Bloomberg U.S. Gov't Inflation Linked Bond Index X2 (-) Libor, 12% NCREIF ODCE Index (Net) Lagged, 8.0% Actual Private Markets Composite (NOF) Lagged, 8.0% Blend of 45% FTSE Dev. Core 50/50 Infrastructure Index, 35% NCREIF Timberland Index, and 20% NCREIF Farmland Index Lagged, 5.0% Alerian Midstream Energy Index, 5.0% S&P GSCI Gold Index (-) Cost of Financing. (Adds to 125% as "Risk Parity" approach uses 2x levered U.S. Gov't Inflation-Protected Securities and 2x levered Core Fixed Income).

Time Weighted methodology, based upon fair values, is used when calculating performance.

Acronyms and abbreviations used in this chart are explained at the end of the Statistical Section, in the [List of Professional Acronyms, Symbols and Abbreviations](#).

## DEBT CAPACITY INFORMATION

OP&F does not have any outstanding debt, nor are there any plans to ever pursue issuing debt anytime in the future.

## DEMOGRAPHIC AND ECONOMIC INFORMATION

### NUMBER OF EMPLOYER UNITS\*

Year	Municipalities		Townships		Villages		Total		Total
	Police	Fire	Police	Fire	Police	Fire	Police	Fire	Combined
2022	250	205	-	190	281	42	531	437	968
2021	249	204	-	182	278	40	527	426	953
2020	248	204	-	178	277	37	525	419	944
2019	248	201	-	170	278	37	526	408	934
2018	248	197	-	161	280	40	528	398	926
2017	248	199	-	162	282	35	530	396	926
2016	248	221	-	130	279	37	527	388	915
2015	249	220	-	131	280	37	529	388	917
2014	249	221	-	129	283	36	532	386	918
2013	249	223	-	124	282	33	531	380	911

\* Beginning in 2017 OP&F reclassified Fire Districts under Townships.

## OPERATING INFORMATION

### RETIRED MEMBERSHIP BY TYPE OF BENEFITS AND AVERAGE ANNUAL ALLOWANCE

(SOURCE: ACTUARIAL VALUATION) AS OF JAN. 1, 2022

Age Last Birthday	Number	Annual Allowance	Average Annual Allowance
<b>Service Retirees</b>			
Under 60	3,195	\$158,652,300	\$49,656
60 - 64	3,079	171,935,867	55,841
65 - 69	3,413	194,874,726	57,098
70 - 74	2,939	165,398,087	56,277
75 - 79	2,236	116,800,902	52,237
Over 79	2,181	92,660,188	42,485
<b>TOTAL</b>	<b>17,043</b>	<b>\$900,322,070</b>	<b>\$52,827</b>
<b>Survivors and Beneficiaries</b>			
Under 60	1,180	\$12,152,089	\$10,298
60 - 64	497	7,127,199	14,340
65 - 69	777	10,356,895	13,329
70 - 74	1,175	15,361,709	13,074
75 - 79	1,195	14,491,039	12,126
Over 79	3,100	34,755,174	11,211
<b>TOTAL</b>	<b>7,924</b>	<b>\$94,244,105</b>	<b>\$11,894</b>
<b>Disability Retirees</b>			
Under 60	1,766	\$73,154,576	\$41,424
60 - 64	768	36,753,376	47,856
65 - 69	970	46,813,048	48,261
70 - 74	980	45,340,419	46,266
75 - 79	749	32,405,983	43,266
Over 79	599	21,986,400	36,705
<b>TOTAL</b>	<b>5,832</b>	<b>\$256,453,802</b>	<b>\$43,974</b>



## SCHEDULE OF AVERAGE BENEFITS\*

This schedule displays the number of new retirees each year, grouped by years of credited service. Prior year numbers are not adjusted as members roll off the rolls. Retirement benefits are calculated based on the Final Average Salary (FAS) of the member. For members with 15 years or more of service credit as of July 1, 2013, FAS represents the member's three highest years

of allowable earnings. For members with less than 15 years of service credit as of July 1, 2013, FAS represents the member's five highest years of allowable earnings.

The Total New Retirees column represents the average monthly benefit and average FAS for the retiree counts listed in each year.

RETIREMENT EFFECTIVE DATES		YEARS CREDITED SERVICE						TOTAL NEW RETIREES	
		0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29		30+
2022	Average Monthly Benefit	\$3,211	\$4,331	\$3,377	\$2,939	\$3,265	\$4,350	\$5,496	\$4,282
	Average Final Average Salary	\$85,487	\$78,331	\$74,290	\$78,733	\$77,254	\$86,845	\$97,030	\$86,337
	Number of Active Recipients	1	3	15	42	33	1,075	26	1,195
2021	Average Monthly Benefit	\$1,486	\$4,274	\$3,394	\$3,051	\$3,630	\$4,308	\$5,446	\$4,283
	Average Final Average Salary	\$59,442	\$74,899	\$70,148	\$75,490	\$84,296	\$84,481	\$90,595	\$84,353
	Number of Active Recipients	1	2	8	23	47	1,037	37	1,155
2020	Average Monthly Benefit	\$3,701	\$3,227	\$2,950	\$2,282	\$3,380	\$4,191	\$4,926	\$4,112
	Average Final Average Salary	\$61,675	\$71,464	\$65,660	\$72,417	\$83,497	\$81,323	\$80,717	\$80,941
	Number of Active Recipients	1	5	8	28	36	896	26	1,000
2019	Average Monthly Benefit	\$1,013	\$3,467	\$3,351	\$2,479	\$3,486	\$4,170	\$5,211	\$4,112
	Average Final Average Salary	\$51,667	\$70,342	\$69,191	\$71,050	\$77,710	\$79,431	\$81,773	\$79,011
	Number of Active Recipients	1	3	11	26	55	777	41	914
2018	Average Monthly Benefit	\$-	\$3,001	\$3,753	\$2,691	\$3,352	\$4,240	\$5,419	\$4,153
	Average Final Average Salary	\$-	\$60,515	\$78,920	\$73,634	\$76,564	\$79,029	\$84,710	\$78,769
	Number of Active Recipients	-	4	12	35	49	720	29	849
2017	Average Monthly Benefit	\$-	\$1,892	\$2,792	\$2,781	\$3,119	\$4,139	\$4,707	\$4,019
	Average Final Average Salary	\$-	\$46,107	\$68,897	\$69,634	\$70,690	\$77,000	\$74,777	\$76,051
	Number of Active Recipients	-	2	11	39	49	731	33	865
2016	Average Monthly Benefit	\$1,395	\$2,314	\$2,638	\$2,477	\$3,234	\$4,075	\$4,277	\$3,925
	Average Final Average Salary	\$34,158	\$59,041	\$59,716	\$63,590	\$73,762	\$75,132	\$69,681	\$73,889
	Number of Active Recipients	1	6	14	44	40	737	31	873
2015	Average Monthly Benefit	\$-	\$1,332	\$2,387	\$2,445	\$3,175	\$4,127	\$4,944	\$3,976
	Average Final Average Salary	\$-	\$49,515	\$59,939	\$64,106	\$71,568	\$75,267	\$77,280	\$74,128
	Number of Active Recipients	-	5	17	48	43	728	40	881
2014	Average Monthly Benefit	\$-	\$2,243	\$2,577	\$2,349	\$3,096	\$4,011	\$4,738	\$3,910
	Average Final Average Salary	\$-	\$62,465	\$58,188	\$62,903	\$72,772	\$72,161	\$76,831	\$71,822
	Number of Active Recipients	-	8	9	29	38	708	36	828
2013	Average Monthly Benefit	\$2,612	\$2,487	\$2,736	\$2,216	\$3,251	\$3,994	\$4,832	\$3,830
	Average Final Average Salary	\$52,748	\$69,490	\$61,462	\$61,232	\$71,553	\$71,014	\$74,792	\$70,293
	Number of Active Recipients	2	5	25	43	47	638	29	789

\* All years begin Jan. 1 and end Dec. 31.

## PRINCIPAL PARTICIPATING EMPLOYERS

AS OF DEC. 31, 2022

Employer Name	Covered Employees*	Rank	Percentage of Total Covered Members
City of Columbus	3,896	1	13.2%
City of Cleveland	2,295	2	7.7%
City of Cincinnati	1,902	3	6.4%
City of Toledo	1,287	4	4.3%
City of Akron	880	5	3.0%
City of Dayton	696	6	2.3%
City of Canton	354	7	1.2%
City of Springfield	287	8	1.0%
City of Youngstown	260	9	0.9%
City of Hamilton	242	10	0.8%
All Others	17,519		59.1%
<b>TOTAL</b>	<b>29,618</b>		<b>100.0%</b>

\* Total covered employees ties to the actuarial report.

## PRINCIPAL PARTICIPATING EMPLOYERS

AS OF DEC. 31, 2013

Employer Name	Covered Employees*	Rank	Percentage of Total Covered Members
City of Columbus	3,627	1	13.2%
City of Cleveland	2,390	2	8.7%
City of Cincinnati	1,832	3	6.7%
City of Toledo	1,275	4	4.6%
City of Akron	790	5	2.9%
City of Dayton	659	6	2.4%
City of Youngstown	309	7	1.1%
City of Canton	302	8	1.1%
City of Springfield	261	9	1.0%
City of Hamilton	214	10	0.8%
All Others	15,785		57.5%
<b>TOTAL</b>	<b>27,444</b>		<b>100.0%</b>

\* Total covered employees ties to the actuarial report.

## OP&F EMPLOYEE BUDGETED POSITION COUNTS

Department*	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Administration	19	19	19	19	19	20	19	36	48	47
Finance	23	24	25	25	24	21	21	21	21	22
Information Technology (IT)	28	39	40	41	41	45	44	26	25	24
Investments	16	17	17	17	16	16	15	14	14	14
Member Services	56	46	47	46	46	46	46	46	34	34
<b>TOTAL FULL-TIME POSITIONS</b>	<b>142</b>	<b>145</b>	<b>148</b>	<b>148</b>	<b>146</b>	<b>148</b>	<b>145</b>	<b>143</b>	<b>142</b>	<b>141</b>

\* In 2022, Calculations was transitioned to Finance from Member Services and Procurement was transitioned to Administration from Finance. Also in 2022, Records, Imaging, Mail Services and Disability Processing were transitioned to Administration from Member Services. In 2018, Procurement was transitioned to Finance from IT. In 2015, Customer Service was transitioned to Member Services and Procurement was transitioned to IT from Administration.

## PERSONNEL SALARIES BY YEAR (DOLLARS IN THOUSANDS)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Salaries and Wages	\$11,525.5	\$11,611.4	\$11,318.5	\$11,227.3	\$10,801.4	\$10,317.3	\$9,971.3	\$9,635.1	\$9,054.2	\$9,248.5
Average Salary per Budgeted Staff	\$81.2	\$80.1	\$76.5	\$75.9	\$74.0	\$69.7	\$68.8	\$67.4	\$63.8	\$65.6

## OP&F BUDGET (DOLLARS IN MILLIONS)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Administrative Expenses (Actual)*	\$68.6	\$66.1	\$68.8	\$75.9	\$67.3	\$70.3	\$63.6	\$59.4	\$61.6	\$59.4
Administrative Expenses (Budget)*	\$81.8	\$70.1	\$77.3	\$77.3	\$72.5	\$70.2	\$66.0	\$65.4	\$62.6	\$62.6
Percentage of Budget vs. Actual	84%	94%	89%	98%	93%	100%	96%	91%	98%	95%
Capital (Actual)	\$5.3	\$5.5	\$0.8	\$1.1	\$0.5	\$0.4	\$0.5	\$1.3	\$2.1	\$3.1
Capital (Budget)	\$9.5	\$11.4	\$4.3	\$3.1	\$2.9	\$4.3	\$4.6	\$3.0	\$2.8	\$3.4
Percentage of Budget vs. Actual	56%	48%	19%	35%	17%	9%	11%	43%	75%	91%
Operating Expenses (Actual)*	\$10.3	\$8.1	\$18.1	\$20.5	\$15.8	\$18.9	\$17.9	\$14.6	\$14.4	\$14.3
Investment Expenses (Actual)*	\$58.3	\$58.0	\$50.7	\$55.4	\$51.5	\$51.4	\$45.7	\$44.8	\$47.2	\$45.1

\* Excludes depreciation expense.

## OTHER OPERATING STATISTICS

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Total Staff	142	145	148	148	146	148	145	143	142	141
Investment Staff	16	17	17	17	16	16	15	14	14	14
Investment										
Actual Expenses	\$58.3	\$58.0	\$50.7	\$55.4	\$51.5	\$51.4	\$45.7	\$44.8	\$47.2	\$45.1
Investment Income/(Loss)	\$(2,128.5)	\$3,192.8	\$1,436.7	\$2,434.3	\$(487.9)	\$1,923.5	\$1,317.4	\$(10.0)	\$860.7	\$2,053.0
Investment Staff to										
Investment Expense Ratio	\$3.6	\$3.4	\$3.0	\$3.3	\$3.2	\$3.2	\$3.0	\$3.2	\$3.4	\$3.2
Total Staff to Investment										
Income/(Loss) Ratio	\$(15.0)	\$22.0	\$9.7	\$16.4	\$(3.3)	\$13.0	\$9.1	\$(0.1)	\$6.1	\$14.6
Investment Staff to										
Investment Income/(Loss) Ratio	\$(133.0)	\$187.8	\$84.5	\$143.2	\$(30.5)	\$120.2	\$87.8	\$(0.7)	\$61.5	\$146.6

## DEATH BENEFIT FUND

Pursuant to Section 742.62 of the Ohio Revised Code, the Board of Trustees of OP&F administers the State of Ohio DBF. This program was established by the State of Ohio to provide monthly benefit payments to surviving family members of Ohio fire fighters and law enforcement officers who have been killed in the line of duty or die of a duty-related accident or illness. Funds are disbursed to OP&F, on a quarterly basis, each state fiscal year (July 1-June 30) and benefits are paid monthly by OP&F to eligible recipients. The unused balance at June 30 is returned to the state. The assets and liabilities of the DBF are included in the OP&F's combining statement of plan net assets as of Dec. 31, 2022. The following is a schedule of DBF financial activity:

<b>Balance Jan. 1, 2022</b>	<b>\$ 697,078</b>
Less: Survivor Benefits Paid Jan. 1 thru June 30, 2022	(16,715,545)
Balance Returned to State of Ohio	(1,356,533)
State Funding Received	34,750,000
Less: Survivor Benefits Paid July 1 thru Dec. 31, 2022	(17,402,401)
<b>BALANCE DEC. 31, 2022</b>	<b>\$ (27,401)</b>

## LIST OF PROFESSIONAL ACRONYMS, SYMBOLS AND ABBREVIATIONS

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AAI = Actuarial Accrued Liabilities	FT = Financial Times
ACFR = Annual Comprehensive Financial Report	FTSE Dev. = Financial Times Stock Exchange and Developed
ACH = Automated Clearing House	GASB = Government Accounting Standards Board
ACWI Ex-U.S. = All Country World Index excluding the U.S.	GDP = Gross Domestic Product
AVA = Actuarial Value of Assets	GFOA = Government Finance Officers Association of the U.S. and Canada
Board = Board of Trustees	GNMA = Government National Mortgage Association
BofA = Bank of America	Gov't = Government
bps = Basis Points	GSCI = Goldman Sachs Commodity Index
CIO = Chief Investment Officer	HCSF = Health Care Stabilization Fund
CMC = Cavanaugh Macdonald	HY = High Yield
COLA = Cost-of-Living Allowance	ICE = Intercontinental Exchange
CPI = Consumer Price Index	IMI = Investible Market Index
CS = Credit Suisse	IPO = Initial Public Offering
DBF = Ohio Public Safety Officers Death Benefit Fund	IRC = Internal Revenue Code
Dev. = Developed	IRR = Internal Rate of Return
DROP = Deferred Retirement Option Plan	IRS = Internal Revenue Service
EDOR = Effective Date of Retirement	I/S Free = Iran and Sudan Free
EMSI = Economic Modeling Specialist International	IT = Information Technology
€ = Euro	JSA = Joint and Survivor Annuity
FAS = Final Average Salary	LACC = Life Annuity Certain and Continuous
FED = Federal Reserve	LIBOR = London Interbank Offered Rate
FF&C = Full Faith and Credit	LNG = Liquefied Natural Gas
FHLMC = Federal Home Loan Mortgage Corporation	LSTA = Loan Syndication and Trading Association
FNMA = Federal National Mortgage Association	MD&A = Management Discussion and Analysis
401(h) Account = 401(h) Health Care Account	Midstream = Midstream Energy Infrastructure
4Q22 = 4th Quarter 2022	MLPs = Master Limited Partnerships
FOMC = Federal Open Market Committee	MSCI = Morgan Stanley Capital International

## **LIST OF PROFESSIONAL ACRONYMS, SYMBOLS AND ABBREVIATIONS - CONTINUED**

MVA = Market Value of Assets	UAAL = Unfunded Actuarial Accrued Liabilities
N/A = Not Applicable	U.S. = United States of America
NAV = Net Asset Value	U.S.D. = United States Dollar
NCREIF = National Council of Real Estate Investment Fiduciaries	Vs. = Verses
NOF = Net of Fees	(\$N) = U.S.D. Net
NPL = Net Pension Liability	
NR = Not Rated	
ODCE = Open-End Diversified Core Equity	
OP&F = Ohio Police & Fire Pension Fund	
OPEB = Other Post-Employment Benefit	
OPERS = Ohio Public Employees Retirement System	
ORC = Ohio Revised Code	
ORSC = Ohio Retirement Study Council	
PME = Public Market Equivalent	
Policy or Statement = Investment Policy and Guidelines	
PPCC = Public Pension Coordination Council	
REMICs = Real Estate Mortgage Investment Conduits	
RFP = Request for Proposal	
RSI = Required Supplementary Information	
S&P = Standard and Poor's	
SPACs = Special Purpose Acquisition Company	
STRIPS = Separate Trading of Registered Interest and Principal Securities	
TIPS = Treasury Inflation Protected Securities	
X2 = Times Two	
2x = Two Times	
TTY = TeletypeWriter	







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RSM US LLP

**Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based  
on an Audit of Financial Statements Performed In Accordance With  
Government Auditing Standards**

***Independent Auditor's Report***

Board of Trustees  
Ohio Police & Fire Pension Fund  
and The Honorable Keith Faber

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Ohio Police & Fire Pension Fund, which comprise the statement of fiduciary net position as of December 31, 2022, and the related statement of changes in fiduciary net position for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise Ohio Police & Fire Pension Fund's basic financial statements, and have issued our report thereon dated June 26, 2023.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Ohio Police & Fire Pension Fund's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Ohio Police & Fire Pension Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of Ohio Police & Fire Pension Fund's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Compliance and Other Matter**

As part of obtaining reasonable assurance about whether Ohio Police & Fire Pension Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*RSM US LLP*

Cleveland, Ohio  
June 26, 2023

# OHIO AUDITOR OF STATE KEITH FABER



**OHIO POLICE AND FIRE PENSION FUND**

**FRANKLIN COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 8/3/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)