

WARREN LOCAL SCHOOL DISTRICT  
WASHINGTON COUNTY, OHIO

*SINGLE AUDIT*

FOR THE FISCAL YEAR ENDED  
JUNE 30, 2022



Rea & associates

[www.reacpa.com](http://www.reacpa.com)



OHIO AUDITOR OF STATE  
KEITH FABER



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Board of Education  
Warren Local School District  
220 Sweetapple Road  
Vincent, Ohio 45784

We have reviewed the *Independent Auditor's Report* of the Warren Local School District, Washington County, prepared by Rea & Associates, Inc., for the audit period July 1, 2021 through June 30, 2022. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Warren Local School District is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

**April 07, 2023**

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**Warren Local School District**  
**Washington County, Ohio**  
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## Independent Auditor's Report

To the Board of Education  
Warren Local School District  
Washington County, Ohio  
220 Sweetapple Road  
Vincent, OH 45784

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Warren Local School District, Washington County, Ohio, (the "School District"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2022, and the respective changes in financial position and, where applicable cash flows thereof and the budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Emphasis of Matter*

As described in Note 3, the School District restated fund balance/net position balances to correct an error in eligibility requirements regarding certain grant receivables. Our opinion is not modified with respect to this matter.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis, and pension and other post-employment benefit schedules*, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting



for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The *Schedule of Expenditures of Federal Awards*, as required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the *Schedule of Expenditures of Federal Awards* is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2023 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
New Philadelphia, Ohio  
February 28, 2023

**Warren Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
Unaudited

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The discussion and analysis of the Warren Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2022. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

**Financial Highlights**

Key financial highlights for the fiscal year 2022 are as follows:

- In total, net position increased \$6,887,473. Net position of governmental activities increased \$6,536,727, while the net position of the business-type activity increased \$350,746.
- General revenues accounted for \$22,954,921 in revenue or 79% of all revenues for governmental activities. Program specific revenues in the form of charges for services and sales, grants, contributions, and interest accounted for \$5,959,952 or 21% of total revenues of \$28,914,873.
- Total program expenses were \$23,473,779. \$22,378,146 in governmental activities and \$1,095,633 in the business-type activity.

**Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Warren Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

***Reporting the School District as a Whole***

*Statement of Net position and Statement of Activities*

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2022?" The Statement of Net position and the Statement of Activities answer this question. These statements include all position and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

**Warren Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
Unaudited

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These two statements report the School District's net position and changes in those assets. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, the School District is divided into two kinds of activities:

Governmental Activities - Most of the School District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, and extracurricular activities.

Business-Type Activity - Some services are provided on a charge for goods or services basis to recover all of the expenses of the good or services provided. The School District's food service program is reported as a business-type activity.

***Reporting the School District's Most Significant Funds***

*Fund Financial Statements*

The analysis of the School District's major funds begins on page 11. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds were the General Fund and the Ohio Facilities Construction Commission Fund.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial position that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Proprietary Funds*** Proprietary funds use the same basis of accounting as business-type activities (food service); therefore, these statements will essentially match.

**Warren Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
 Unaudited

**The School District as a Whole**

Recall that the Statement of Net position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2022 compared to 2021.

(Table 1)  
 Net Position

	Governmental Activities		Business-Type Activity		Total	
	2022	2021	2022	2021	2022	2021
<b>Assets</b>						
Current and Other Assets	\$32,572,075	\$46,629,412	\$1,064,723	\$749,466	\$33,636,798	\$47,378,878
Capital Assets, Net	76,958,408	66,180,085	3,362,187	3,387,038	80,320,595	69,567,123
<i>Total Assets</i>	<u>109,530,483</u>	<u>112,809,497</u>	<u>4,426,910</u>	<u>4,136,504</u>	<u>113,957,393</u>	<u>116,946,001</u>
<b>Deferred Outflows of Resources</b>						
Refunding	653,682	0	0	0	653,682	0
ARO	1,324	1,991	0	0	1,324	1,991
Pension and OPEB	5,652,661	4,971,056	87,311	125,394	5,739,972	5,096,450
<i>Total Deferred Outflows</i>	<u>6,307,667</u>	<u>4,973,047</u>	<u>87,311</u>	<u>125,394</u>	<u>6,394,978</u>	<u>5,098,441</u>
<b>Liabilities</b>						
Current and Other Liabilities	3,960,815	10,671,792	68,890	95,745	4,029,705	10,767,537
Long-term Liabilities						
Due Within One Year	1,467,327	1,069,028	0	0	1,467,327	1,069,028
Due in More Than One Year						
Net Pension Liability	13,486,934	25,059,556	299,918	532,676	13,786,852	25,592,232
Net OPEB Liability	1,820,505	2,092,173	158,306	181,928	1,978,811	2,274,101
Other Amounts	29,235,152	30,776,892	45,648	25,622	29,280,800	30,802,514
<i>Total Liabilities</i>	<u>49,970,733</u>	<u>69,669,441</u>	<u>572,762</u>	<u>835,971</u>	<u>50,543,495</u>	<u>70,505,412</u>
<b>Deferred Inflows of Resources</b>						
Property Taxes	11,127,863	10,463,629	0	0	11,127,863	10,463,629
Pension and OPEB	13,809,182	3,255,829	273,234	108,448	14,082,416	3,364,277
<i>Total Deferred Inflows of Resources</i>	<u>24,937,045</u>	<u>13,719,458</u>	<u>273,234</u>	<u>108,448</u>	<u>25,210,279</u>	<u>13,827,906</u>
<b>Net Position</b>						
Net Investment in Capital Assets	49,145,471	39,971,468	3,362,187	3,387,038	52,507,658	43,358,506
Restricted	4,965,284	11,561,317	0	0	4,965,284	11,561,317
Unrestricted	(13,180,383)	(17,139,140)	306,038	(69,559)	(12,874,345)	(17,208,699)
<i>Total Net Position</i>	<u>\$40,930,372</u>	<u>\$34,393,645</u>	<u>\$3,668,225</u>	<u>\$3,317,479</u>	<u>\$44,598,597</u>	<u>\$37,711,124</u>

**Warren Local School District, Ohio**  
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One of the largest impacts on the School District's financial statement in 2022 had absolutely no impact on the School District's financial condition; GASB 68, "Accounting and Financial Reporting for Pensions-an Amendment of GASB 27" and GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)" require the School District to recognize a net Pension and OPEB liability of \$15,765,663. For reasons discussed below, this liability serves only to distort the true financial position of the School District. Users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension/OPEB and the net pension/OPEB liability to the reported net position and subtracting deferred inflows related to pension/OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension and OPEB costs, GASB 27 and GASB 45 focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 and GASB 75 takes an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68 and GASB 75, the pension and OPEB liability equals the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension and OPEB benefit promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension and OPEB system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension and OPEB system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension and OPEB benefits, contribution rates, and return on investments affect the balance of the net pension and OPEB liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension and OPEB payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension and OPEB liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

**Warren Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
Unaudited

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In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension and OPEB expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68 and GASB 75, the School District is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting.

Total assets decreased \$2,988,608, with governmental assets decreasing \$3,279,014 and business-type assets increasing \$290,406.

Total liabilities decreased \$19,961,907, with governmental liabilities decreasing \$19,698,708 and business-type liabilities decreasing \$263,209.

Table 2 shows the changes in net position for the fiscal years ended June 30, 2022, compared to 2021.

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**Warren Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
 Unaudited

(Table 2)  
 Changes in Net Position

	Governmental Activities		Business-Type Activity		Total	
	2022	2021	2022	2021	2022	2021
<b>Revenues</b>						
Program Revenues:						
Charges for Services	\$585,124	\$1,666,453	\$155,828	\$91,459	\$740,952	\$1,757,912
Operating Grants, Contributions and Interest	5,374,828	3,592,431	1,287,554	788,738	6,662,382	4,381,169
Capital Grants and Contributions	0	0	0	2,450,664	0	2,450,664
Total Program Revenues	<u>5,959,952</u>	<u>5,258,884</u>	<u>1,443,382</u>	<u>3,330,861</u>	<u>7,403,334</u>	<u>8,589,745</u>
General Revenues:						
Property Taxes	9,601,035	10,451,032	0	0	9,601,035	10,451,032
Grants and Entitlements not Restricted to Specific Program	13,272,507	12,902,811	0	0	13,272,507	12,902,811
Investment Earnings	32,871	258,256	0	5,552	32,871	263,808
Insurance Recoveries	1,000	2,987	0	0	1,000	2,987
Miscellaneous	47,508	337,980	2,997	1,311	50,505	339,291
Total General Revenues	<u>22,954,921</u>	<u>23,953,066</u>	<u>2,997</u>	<u>6,863</u>	<u>22,957,918</u>	<u>23,959,929</u>
Total Revenues	<u>28,914,873</u>	<u>29,211,950</u>	<u>1,446,379</u>	<u>3,337,724</u>	<u>30,361,252</u>	<u>32,549,674</u>
<b>Program Expenses</b>						
Instruction:						
Regular	9,773,744	8,197,879	0	0	9,773,744	8,197,879
Special	3,272,916	3,934,350	0	0	3,272,916	3,934,350
Vocational	680,989	759,576	0	0	680,989	759,576
Intervention	0	3,021	0	0	0	3,021
Support Services:						
Pupils	843,894	1,067,369	0	0	843,894	1,067,369
Instructional Staff	699,597	818,850	0	0	699,597	818,850
Board of Education	103,120	95,530	0	0	103,120	95,530
Administration	1,679,301	2,144,018	0	0	1,679,301	2,144,018
Fiscal	773,768	742,583	0	0	773,768	742,583
Business	769	410	0	0	769	410
Operation and Maintenance of Plant	992,116	2,931,581	0	0	992,116	2,931,581
Pupil Transportation	1,866,440	2,192,304	0	0	1,866,440	2,192,304
Central	18,144	33,929	0	0	18,144	33,929
Operation of Non-Instructional Services	1,741	11,117	0	0	1,741	11,117
Extracurricular Activities	967,587	904,734	0	0	967,587	904,734
Interest and Fiscal Charges	704,020	989,653	0	0	704,020	989,653
Food Service	0	0	1,095,633	837,222	1,095,633	837,222
Total Expenses	<u>22,378,146</u>	<u>24,826,904</u>	<u>1,095,633</u>	<u>837,222</u>	<u>23,473,779</u>	<u>25,664,126</u>
Increase in Net Position	6,536,727	4,385,046	350,746	2,500,502	6,887,473	6,885,548
Net Position Beginning of Year (Restated)	34,393,645	30,008,599	3,317,479	816,977	37,711,124	30,825,576
Net Position End of Year	<u>\$40,930,372</u>	<u>\$34,393,645</u>	<u>\$3,668,225</u>	<u>\$3,317,479</u>	<u>\$44,598,597</u>	<u>\$37,711,124</u>

**Warren Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
Unaudited

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GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68 and 75, pension and OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense.

From fiscal year 2021 to fiscal year 2022, total revenues decreased \$2,188,422 and total expenses decreased \$2,190,347.

***Governmental Activities***

Property taxes made up approximately 33 percent of revenues for governmental activities for Warren Local School District. Of the remaining revenues, the School District receives 64 percent from state foundation, federal, and state grants; 2 percent from charges for services; and less than 1 percent from interest and local revenues.

Nearly 61 percent of the School District's budget is used to fund instructional expenses. Support services make up 31 percent of expenses and 8 percent is used for extracurricular activities, non-instructional services, and interest and fiscal charges.

***Business-Type Activity***

The business-type activity is the School District's food service operation. This program had total revenues of \$1,446,379 and total expenses of \$1,095,633 for fiscal year 2022. Program receipts for this activity consist of food service sales and state and federal grants for lunchroom programs. The food service activity has operated effectively enough to avoid operating transfers from the governmental activities.

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and investment earnings offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of those services supported by tax revenue and unrestricted State entitlements.



**Warren Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
 Unaudited

(Table 3)  
 Governmental Activities

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2022	2022	2021	2021
<b>Program Expenses</b>				
Instruction:				
Regular	\$9,773,744	\$7,194,202	\$8,197,879	\$6,318,855
Special	3,272,916	996,932	3,934,350	1,929,452
Vocational	680,989	454,075	759,576	592,445
Student Intervention Services	0	0	3,021	3,021
Support Services:				
Pupils	843,894	699,860	1,067,369	390,954
Instructional Staff	699,597	619,021	818,850	680,035
Board of Education	103,120	103,120	95,530	95,530
Administration	1,679,301	1,673,165	2,144,018	2,141,694
Fiscal	773,768	773,768	742,583	742,583
Business	769	769	410	410
Operation and Maintenance of Plant	992,116	965,140	2,931,581	2,728,843
Pupil Transportation	1,866,440	1,687,744	2,192,304	2,111,941
Central	18,144	18,144	33,929	33,929
Operation of Non-Instructional Services	1,741	0	11,117	2,723
Extracurricular Activities	967,587	528,234	904,734	658,983
Interest and Fiscal Charges	704,020	704,020	989,653	989,653
<b>Total</b>	<b>\$22,378,146</b>	<b>\$16,418,194</b>	<b>\$24,826,904</b>	<b>\$19,421,051</b>

The table above reflects how the School District funds its programs through program revenues. All programs rely heavily on general revenues during the fiscal year. The large decrease in instructional and support services is a byproduct of GASB 68 and 75 as previously discussed.

**The School District Funds**

All governmental funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$31,640,404 and expenditures of \$37,216,315. The School District's General Fund had a fund balance increase of \$431,551 and the Ohio Facilities Construction Commission Capital Projects Fund had a fund balance decrease of \$3,904,753.

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2022, the School District amended its General Fund budget, but not significantly. The School District uses a modified site-based budgeting technique which is designed to tightly control total site budgets but provide flexibility for site management.

For the General Fund, budget basis revenue was \$23,196,786, \$625,217 below final estimates of \$23,822,003. There was no change to Original budgeted revenue. Expenditures of \$20,856,314 were below final appropriations by \$3,092,482.

**Warren Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
 Unaudited

**Capital Assets**

At the end of fiscal year 2022, the School District had \$80,320,595 invested in land, construction in progress, buildings and improvements, furniture and equipment, and vehicles. Table 4 shows fiscal year 2022 balances compared to 2021.

(Table 4)  
 Capital Assets at June 30 (Net of Depreciation)

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Land	\$282,222	\$282,222	\$0	\$0	\$282,222	\$282,222
Construction in Progress	62,032,655	55,043,967	3,319,572	3,319,572	65,352,227	58,363,539
Buildings and Improvements	12,571,432	9,237,647	0	0	12,571,432	9,237,647
Furniture and Equipment	1,101,736	653,107	42,615	67,466	1,144,351	720,573
Vehicles	970,363	963,142	0	0	970,363	963,142
<b>Totals</b>	<b>\$76,958,408</b>	<b>\$66,180,085</b>	<b>\$3,362,187</b>	<b>\$3,387,038</b>	<b>\$80,320,595</b>	<b>\$69,567,123</b>

See Note 13 to the basic financial statements for more information on capital position.

**Debt Service**

At June 30, 2022, the School District had \$28,946,583 in bonds and financed purchases outstanding.

(Table 5)  
 Outstanding Debt, at Fiscal Year End  
 Governmental Activities

	2022	2021
2017 School Facilities		
Construction and Improvement Bonds	\$1,726,484	\$22,724,856
Refunding Bonds	20,701,099	0
Asset Retirement Obligation	20,000	20,000
Financed Purchases	6,499,000	7,107,000
<b>Totals</b>	<b>\$28,946,583</b>	<b>\$29,851,856</b>

See Notes 16 to the basic financial statements for more information on these obligations.

**Warren Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
Unaudited

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**Current Issues**

The continued attempt to control the inflationary raise in the school foundation formula and shifting of the tax base may contain the amount of payment the Legislature has to contribute to the school districts of the State. It will not contain the rising price of fuel for the buses, power and heating costs, the repair and maintenance of our facilities, the rising cost of benefits, and other contractual items. It is the stated goal of the Board of Education to ensure the School District operates such that its one-year budget and five-year forecast maintain a cash surplus equal to or greater than two months operating expenses and to use a ratio of 80% to the total annual budget/total annual revenue as a benchmark for determining the fiscal "health" of the School District. Maintaining these goals with the influence of the previously listed budgetary factors will become increasingly difficult.

One major challenge of the School District was the maintenance of old structures throughout the School District. The School District was successful in passing a bond levy in May 2017 which facilitated working with the Ohio Facilities Construction Commission to build a new high school, a new elementary school, renovations/additions to the current middle school, and upgrade the sports facilities. On August 8, 2017, the School District issued School Facilities Construction and Improvement Bonds consisting of \$4,825,000 in serial bonds and \$18,175,000 in term bonds. The bonds will mature on December 1, 2047. These bonds were issued to finance the construction of these new facilities. On March 3, 2022, the School District partially refunded the 2017 issue by issuing \$19,020,000 Refunding Bonds, Series 2022, also maturing December 1, 2047.

The challenge for all school districts is to provide a quality education to their students while staying within the restrictions imposed by limited, and in some cases, shrinking funding. The School District is reviewing its sources of revenue and has determined that increases will be difficult to obtain. We are currently reviewing our projected expenditures including benefits and staffing levels in an attempt to maintain our stated financial goals and the quality of education.

**Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Melcie Wells, Treasurer at Warren Local School District, 220 Sweetapple Road, Vincent, Ohio 45784, or e-mail at [melcie.wells@warrenlocal.org](mailto:melcie.wells@warrenlocal.org).

**Warren Local School District, Ohio**  
*Statement of Net Position*  
June 30, 2022

	Governmental Activities	Business-Type Activity	Total
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$17,386,083	\$1,039,579	\$18,425,662
Accrued Interest Receivable	6,572	0	6,572
Intergovernmental Receivable	1,297,973	0	1,297,973
Inventory Held for Resale	0	17,733	17,733
Materials and Supplies Inventory	332,413	5,108	337,521
Accounts Receivable	24,065	1,719	25,784
Prepaid Items	56,070	584	56,654
Property Taxes Receivable	11,813,636	0	11,813,636
Nondepreciable Capital Assets	62,314,877	3,319,572	65,634,449
Depreciable Capital Assets, Net	14,643,531	42,615	14,686,146
Net OPEB Asset	1,655,263	0	1,655,263
<i>Total Assets</i>	<u>109,530,483</u>	<u>4,426,910</u>	<u>113,957,393</u>
<b>Deferred Outflows of Resources</b>			
Deferred Charge on Refunding	653,682	0	653,682
Deferred Outflows - ARO	1,324	0	1,324
Pension	5,057,197	49,946	5,107,143
OPEB	595,464	37,365	632,829
Total Deferred Outflows of Resources	<u>6,307,667</u>	<u>87,311</u>	<u>6,394,978</u>
<b>Liabilities</b>			
Accounts Payable	64,903	2,267	67,170
Accrued Wages and Benefits Payable	2,098,425	52,562	2,150,987
Contracts Payable	319,897	0	319,897
Retainage Payable	182,615	0	182,615
Accrued Vacation Benefits Payable	99,352	0	99,352
Matured Compensated Absences Payable	204,251	0	204,251
Intergovernmental Payable	494,349	14,061	508,410
Accrued Interest Payable	61,737	0	61,737
Claims Payable	435,286	0	435,286
Long-Term Liabilities:			
Due Within One Year	1,467,327	0	1,467,327
Due In More Than One Year:			
Net Pension Liability	13,486,934	299,918	13,786,852
Net OPEB Liability	1,820,505	158,306	1,978,811
Other Amounts Due in More than One Year	29,235,152	45,648	29,280,800
<i>Total Liabilities</i>	<u>49,970,733</u>	<u>572,762</u>	<u>50,543,495</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	11,127,863	0	11,127,863
Pension	10,790,260	164,493	10,954,753
OPEB	3,018,922	108,741	3,127,663
<i>Total Deferred Inflows of Resources</i>	<u>24,937,045</u>	<u>273,234</u>	<u>25,210,279</u>
<b>Net Position</b>			
Net Investment in Capital Assets	49,145,471	3,362,187	52,507,658
Restricted for:			
Unclaimed Monies	36,615	0	36,615
Debt Service	847,190	0	847,190
Capital Projects	3,121,860	0	3,121,860
Community Involvement	34,398	0	34,398
Students	121,559	0	121,559
Athletic and Music	36,470	0	36,470
State Grants	5,158	0	5,158
Federal Grants	1,686	0	1,686
Classroom Facilities	760,348	0	760,348
Unrestricted (Deficit)	<u>(13,180,383)</u>	<u>306,038</u>	<u>(12,874,345)</u>
<i>Total Net Position</i>	<u>\$40,930,372</u>	<u>\$3,668,225</u>	<u>\$44,598,597</u>

**Warren Local School District, Ohio**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2022

	Program Revenues			Net (Expense)Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants, Contributions and Interest	Governmental Activities	Business-Type Activity	Total
<b>Governmental Activities</b>						
Instruction:						
Regular	\$9,773,744	\$97,341	\$2,482,201	(\$7,194,202)	\$0	(\$7,194,202)
Special	3,272,916	122,421	2,153,563	(996,932)	0	(996,932)
Vocational	680,989	0	226,914	(454,075)	0	(454,075)
Support Services:						
Pupils	843,894	0	144,034	(699,860)	0	(699,860)
Instructional Staff	699,597	0	80,576	(619,021)	0	(619,021)
Board of Education	103,120	0	0	(103,120)	0	(103,120)
Administration	1,679,301	4,189	1,947	(1,673,165)	0	(1,673,165)
Fiscal	773,768	0	0	(773,768)	0	(773,768)
Business	769	0	0	(769)	0	(769)
Operation and Maintenance of Plant	992,116	0	26,976	(965,140)	0	(965,140)
Pupil Transportation	1,866,440	0	178,696	(1,687,744)	0	(1,687,744)
Central	18,144	0	0	(18,144)	0	(18,144)
Operation of Non-Instructional Services	1,741	0	1,741	0	0	0
Extracurricular Activities	967,587	361,173	78,180	(528,234)	0	(528,234)
Interest and Fiscal Charges	704,020	0	0	(704,020)	0	(704,020)
<i>Total Governmental Activities</i>	<u>22,378,146</u>	<u>585,124</u>	<u>5,374,828</u>	<u>(16,418,194)</u>	<u>0</u>	<u>(16,418,194)</u>
<b>Business-Type Activity</b>						
Food Service	1,095,633	155,828	1,287,554	0	347,749	347,749
<i>Totals</i>	<u>\$23,473,779</u>	<u>\$740,952</u>	<u>\$6,662,382</u>	<u>(16,418,194)</u>	<u>347,749</u>	<u>(16,070,445)</u>
<b>General Revenues</b>						
Property Taxes Levied for:						
General Purposes				7,949,881	0	7,949,881
Classroom Facilities				165,034	0	165,034
Debt Service				1,486,120	0	1,486,120
Grants and Entitlements not Restricted to Specific Program				13,272,507	0	13,272,507
Investment Earnings				32,871	0	32,871
Insurance Recoveries				1,000	0	1,000
Miscellaneous				47,508	2,997	50,505
<i>Total General Revenues</i>				<u>22,954,921</u>	<u>2,997</u>	<u>22,957,918</u>
<i>Change in Net Position</i>				<u>6,536,727</u>	<u>350,746</u>	<u>6,887,473</u>
<i>Net Position Beginning of Year (Restated - See Note 3)</i>				<u>34,393,645</u>	<u>3,317,479</u>	<u>37,711,124</u>
<i>Net Position End of Year</i>				<u>\$40,930,372</u>	<u>\$3,668,225</u>	<u>\$44,598,597</u>

See accompanying notes to the basic financial statements

**Warren Local School District, Ohio**

*Balance Sheet*

*Governmental Funds*

*June 30, 2022*

	General	Ohio Facilities Construction Commission	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$8,912,898	\$3,418,235	\$4,517,014	\$16,848,147
Receivables:				
Property Taxes	10,043,197	0	1,770,439	11,813,636
Accounts	24,065	0	0	24,065
Interfund	493,368	0	0	493,368
Intergovernmental	21,144	216,000	1,060,829	1,297,973
Accrued Interest	0	0	6,572	6,572
Materials and Supplies Inventory	332,413	0	0	332,413
Prepaid Items	56,070	0	0	56,070
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	36,615	0	0	36,615
<i>Total Assets</i>	<u>\$19,919,770</u>	<u>\$3,634,235</u>	<u>\$7,354,854</u>	<u>\$30,908,859</u>
<b>Liabilities and Fund Balances</b>				
<b>Liabilities</b>				
Accounts Payable	\$52,614	\$0	\$12,289	\$64,903
Accrued Wages and Benefits Payable	1,553,539	0	544,886	2,098,425
Contracts Payable	1,175	38,126	280,596	319,897
Retainage Payable	0	175,460	7,155	182,615
Interfund Payable	0	0	493,368	493,368
Intergovernmental Payable	406,950	0	87,399	494,349
Matured Compensated Absences Payable	204,251	0	0	204,251
<i>Total Liabilities</i>	<u>2,218,529</u>	<u>213,586</u>	<u>1,425,693</u>	<u>3,857,808</u>
<b>Deferred Inflows of Resources</b>				
Deferred Inflows - Taxes	9,455,732	0	1,672,131	11,127,863
Unavailable Revenue	401,892	216,000	321,458	939,350
<i>Total Deferred Inflows of Resources</i>	<u>9,857,624</u>	<u>216,000</u>	<u>1,993,589</u>	<u>12,067,213</u>
<b>Fund Balances</b>				
Nonspendable	425,098	0	0	425,098
Restricted	0	3,204,649	2,017,764	5,222,413
Committed	70,259	0	490,261	560,520
Assigned	56,073	0	1,917,667	1,973,740
Unassigned (Deficit)	7,292,187	0	(490,120)	6,802,067
<i>Total Fund Balances</i>	<u>7,843,617</u>	<u>3,204,649</u>	<u>3,935,572</u>	<u>14,983,838</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$19,919,770</u>	<u>\$3,634,235</u>	<u>\$7,354,854</u>	<u>\$30,908,859</u>

See accompanying notes to the basic financial statements

**Warren Local School District, Ohio**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position Governmental Activities  
 June 30, 2022*

<b>Total Governmental Fund Balances</b>		<b>\$14,983,838</b>
 <i>Amounts reported for governmental activities in the statement of net position are different because</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		76,958,408
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:		
Delinquent Property Taxes	431,610	
Intergovernmental Revenues	477,802	
Tuition and Fees	29,543	
Interest	395	939,350
Deferred outflows of resources representing deferred charges on refundings do not provide current financial resources and therefore are not reported in the funds.		653,682
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal fund are included in governmental activities in the statement of net position.		66,035
Vacation Benefits Payable is recognized for earned vacation benefits that are to be used within one year but is not recognized on the balance sheet until due.		(99,352)
The asset retirement obligation, net pension liability, and net OPEB liability/asset are not due and payable in the current period; therefore, the liabilities, asset, and related deferred inflows/outflows are not reported in the funds:		
Deferred Outflows - Asset Retirement Obligation	1,324	
Net OPEB Asset	1,655,263	
Deferred Outflows - Pension and OPEB	5,652,661	
Deferred Inflows - Pension and OPEB	(13,809,182)	
Net Pension Liability	(13,486,934)	
Net OPEB Liability	(1,820,505)	(21,807,373)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
Asset Retirement Obligation	(20,000)	
Financed Purchase	(6,499,000)	
School Facilities Construction and Improvement Bonds	(1,726,484)	
Refunding Bonds	(20,701,099)	(28,946,583)
Interest Payable is accrued for outstanding long-term liabilities while interest is not reported until due on the balance sheet.		(61,737)
Sick Leave Benefits Payable which are long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.		(1,755,896)
Net Position of Governmental Activities		<b>\$40,930,372</b>

**Warren Local School District, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2022*

	General	Ohio Facilities Construction Commission	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Taxes	\$8,427,861	\$0	\$1,659,456	\$10,087,317
Intergovernmental	14,418,986	2,456,403	3,909,928	20,785,317
Interest	(32,701)	12,112	53,065	32,476
Tuition and Fees	192,107	0	0	192,107
Extracurricular Activities	69,813	0	298,463	368,276
Gifts and Donations	3,301	0	124,102	127,403
Miscellaneous	44,973	0	2,535	47,508
<i>Total Revenues</i>	<u>23,124,340</u>	<u>2,468,515</u>	<u>6,047,549</u>	<u>31,640,404</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	7,309,633	0	2,470,880	9,780,513
Special	2,369,222	0	1,295,402	3,664,624
Vocational	819,308	0	0	819,308
Intervention	17,563	0	0	17,563
Support Services:				
Pupils	501,673	0	442,084	943,757
Instructional Staff	791,004	0	81,535	872,539
Board of Education	103,120	0	0	103,120
Administration	1,900,987	0	0	1,900,987
Fiscal	823,936	0	33,478	857,414
Business	769	0	0	769
Operation and Maintenance of Plant	2,075,980	0	10,000	2,085,980
Pupil Transportation	2,069,101	0	90,126	2,159,227
Central	19,463	0	0	19,463
Operation of Non-Instructional Services	0	0	1,741	1,741
Extracurricular Activities	645,316	0	359,955	1,005,271
Capital Outlay	162,420	6,373,268	4,424,065	10,959,753
Debt Service:				
Principal Payments	608,000	0	425,000	1,033,000
Interest	139,294	0	607,982	747,276
Issuance Costs	0	0	244,010	244,010
<i>Total Expenditures</i>	<u>20,356,789</u>	<u>6,373,268</u>	<u>10,486,258</u>	<u>37,216,315</u>
<i>Excess of Revenues Over/(Under) Expenditures</i>	<u>2,767,551</u>	<u>(3,904,753)</u>	<u>(4,438,709)</u>	<u>(5,575,911)</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	0	2,337,000	2,337,000
Refunding Bonds Issued	0	0	19,020,000	19,020,000
Premium on Refunding Bonds Issued	0	0	1,703,083	1,703,083
Insurances Recoveries	1,000	0	0	1,000
Transfers Out	(2,337,000)	0	0	(2,337,000)
Payment to Refunded Bond Escrow Agent	0	0	(21,225,334)	(21,225,334)
<i>Total Other Financing Sources (Uses)</i>	<u>(2,336,000)</u>	<u>0</u>	<u>1,834,749</u>	<u>(501,251)</u>
<i>Net Change in Fund Balance</i>	431,551	(3,904,753)	(2,603,960)	(6,077,162)
<i>Fund Balances Beginning of Year (Restated - See Note 3)</i>	<u>7,412,066</u>	<u>7,109,402</u>	<u>6,539,532</u>	<u>21,061,000</u>
<i>Fund Balances End of Year</i>	<u>\$7,843,617</u>	<u>\$3,204,649</u>	<u>\$3,935,572</u>	<u>\$14,983,838</u>

See accompanying notes to the basic financial statements



**Warren Local School District, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2022*

**Net Change in Fund Balances - Total Governmental Funds** (\$6,077,162)

*Amounts reported for governmental activities in the statement of activities  
are different because*

Governmental funds report capital outlays as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation:

Capital Asset Additions	12,254,925	
Depreciation Expense	<u>(569,188)</u>	11,685,737

Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. The net effect is a decrease net position. (907,414)

Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Delinquent Property Taxes	(486,282)	
Intergovernmental Revenues	(2,265,385)	
Tuition and Fees	24,741	
Interest	<u>395</u>	(2,726,531)

Contractually required contributions are reported as expenditures in the governmental funds; however, the statement of net position reports these amounts as deferred outflows.

Pension	1,857,787	
OPEB	<u>58,943</u>	1,916,730

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.

Pension	197,848	
OPEB	<u>137,980</u>	335,828

Amortization of deferred inflows related to the asset retirement obligation is reported as an expense in the statement of activities. (667)

Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position:

Financed Purchase	608,000	
General Obligation Bonds	<u>19,485,000</u>	20,093,000

Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the statement of activities. Premiums are reported as revenues and expenditures when the debt is first issued; however, these amounts are deferred and amortized on the statement of activities:

Capital Appreciation Bond Premium	58,225	
Accrued Interest Payable	19,552	
Amortization of GO Bond Premiums	65,494	
Amortization of Deferred Amount on Refunding	(63,774)	
Annual Accretion	<u>(36,241)</u>	43,256

Long-term debt proceeds are other financing sources in the governmental funds, but the issuance increases long-term liabilities on the statement of net position:

Proceeds of Refunding Bonds	(18,515,000)	
Proceeds of Capital Appreciation Bonds	(505,000)	
Bond Premium	<u>(1,703,083)</u>	(20,723,083)

Payment to refunded bond escrow agent is an other financing use in the governmental funds, but the payment reduces long-term liabilities on the statement of net position. 2,165,334

Some expenses reported on the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Vacation Benefits Payable	23,400	
Sick Leave Benefits Payable	<u>238,168</u>	261,568

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities. 470,131

*Change in Net Position of Governmental Activities* \$6,536,727

See accompanying notes to the basic financial statements

**Warren Local School District, Ohio**  
*Statement of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget and Actual (Budget Basis)*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2022*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Taxes	\$8,970,073	\$8,970,073	\$8,439,158	(\$530,915)
Intergovernmental	13,407,330	13,407,330	14,397,266	989,936
Interest	35,000	35,000	64,842	29,842
Tuition and Fees	1,336,600	1,336,600	190,683	(1,145,917)
Extracurricular Activities	43,000	43,000	62,710	19,710
Miscellaneous	30,000	30,000	42,127	12,127
<i>Total Revenues</i>	<u>23,822,003</u>	<u>23,822,003</u>	<u>23,196,786</u>	<u>(625,217)</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	11,228,964	11,149,027	7,585,438	3,563,589
Special	2,711,938	2,711,938	2,351,143	360,795
Vocational	819,560	819,560	821,079	(1,519)
Student Intervention Services	8,118	8,118	12,444	(4,326)
Support Services:				
Pupils	521,756	518,756	496,697	22,059
Instructional Staff	740,162	839,662	760,627	79,035
Board of Education	178,829	185,029	104,165	80,864
Administration	1,928,147	1,930,447	1,931,874	(1,427)
Fiscal	745,807	788,807	819,269	(30,462)
Business	1,000	800	633	167
Operation and Maintenance of Plant	1,956,874	2,008,011	2,084,051	(76,040)
Pupil Transportation	2,078,181	2,078,181	2,150,375	(72,194)
Central	36,576	36,576	18,796	17,780
Extracurricular Activities	613,992	613,992	645,420	(31,428)
Capital Outlay	259,892	259,892	327,009	(67,117)
Debt Service:				
Principal Payments	0	0	608,000	(608,000)
Interest and Fiscal Charges	0	0	139,294	(139,294)
<i>Total Expenditures</i>	<u>23,829,796</u>	<u>23,948,796</u>	<u>20,856,314</u>	<u>3,092,482</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(7,793)</u>	<u>(126,793)</u>	<u>2,340,472</u>	<u>2,467,265</u>
<b>Other Financing Sources (Use)</b>				
Refund of Prior Year Expenditures	25,000	25,000	20,370	(4,630)
Insurance Recoveries	0	0	1,000	1,000
Transfers Out	(756,681)	(756,681)	(2,437,000)	(1,680,319)
<i>Total Other Financing Sources (Use)</i>	<u>(731,681)</u>	<u>(731,681)</u>	<u>(2,415,630)</u>	<u>(1,683,949)</u>
<i>Net Change in Fund Balance</i>	<u>(739,474)</u>	<u>(858,474)</u>	<u>(75,158)</u>	<u>783,316</u>
<i>Fund Balance Beginning of Year</i>	<u>9,033,085</u>	<u>9,033,085</u>	<u>9,033,085</u>	<u>0</u>
Prior Year Encumbrances Appropriated	<u>249,410</u>	<u>249,410</u>	<u>249,410</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$8,543,021</u>	<u>\$8,424,021</u>	<u>\$9,207,337</u>	<u>\$783,316</u>

See accompanying notes to the basic financial statements

**Warren Local School District, Ohio**

*Statement of Fund Position*

*Proprietary Funds*

*June 30, 2022*

	Business-Type Activity	Governmental Activities
	Food Service Enterprise Fund	Medical, Dental and Prescription Insurance Internal Service Fund
<b>Assets</b>		
Current Assets:		
Equity in Pooled Cash and Cash Equivalents	\$1,039,579	\$501,321
Inventory Held for Resale	17,733	0
Materials and Supplies Inventory	5,108	0
Accounts Receivable	1,719	0
Prepaid Items	584	0
<i>Total Current Assets</i>	<u>1,064,723</u>	<u>501,321</u>
Noncurrent Assets:		
Nondepreciable Capital Assets	3,319,572	0
Depreciable Capital Assets, net	42,615	0
<i>Total Noncurrent Assets</i>	<u>3,362,187</u>	<u>0</u>
<i>Total Assets</i>	<u>4,426,910</u>	<u>501,321</u>
<b>Deferred Outflows of Resources</b>		
Pension and OPEB	87,311	0
<b>Liabilities</b>		
Current Liabilities:		
Accounts Payable	2,267	0
Accrued Wages and Benefits Payable	52,562	0
Intergovernmental Payable	14,061	0
Claims Payable	0	435,286
<i>Total Current Liabilities</i>	<u>68,890</u>	<u>435,286</u>
Long-Term Liabilities:		
Sick Leave Benefits Payable	45,648	0
Net Pension Liability	299,918	0
Net OPEB Liability	158,306	0
<i>Total Long-Term Liabilities</i>	<u>503,872</u>	<u>0</u>
<i>Total Liabilities</i>	<u>572,762</u>	<u>435,286</u>
<b>Deferred Inflows of Resources</b>		
Pension and OPEB	273,234	0
<b>Net Position</b>		
Invested in Capital Assets	3,362,187	0
Unrestricted	306,038	66,035
<i>Total Net Position</i>	<u>\$3,668,225</u>	<u>\$66,035</u>

See accompanying notes to the basic financial statements

**Warern Local School District, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Proprietary Funds*  
*For the Fiscal Year Ended June 30, 2022*

	Business-Type Activity	Governmental Activities
	Food Service Enterprise Fund	Medical and Dental Insurance Internal Service Fund
<b>Operating Revenues</b>		
Sales	\$155,828	\$0
Charges for Services	0	4,498,614
Other Revenues	2,997	0
<i>Total Operating Revenues</i>	<u>158,825</u>	<u>4,498,614</u>
<b>Operating Expenses</b>		
Salaries	352,782	0
Fringe Benefits	101,803	0
Purchased Services	16,608	691,742
Materials and Supplies	486,158	0
Cost of Sales	78,750	0
Depreciation	2,872	0
Claims	0	3,337,082
<i>Total Operating Expenses</i>	<u>1,038,973</u>	<u>4,028,824</u>
<i>Operating Income (Loss)</i>	<u>(880,148)</u>	<u>469,790</u>
<b>Non-Operating Revenues (Expenses)</b>		
Federal Donated Commodities	71,842	0
Interest Income	0	341
Federal and State Subsidies	1,215,712	0
Loss on Sale of Capital Assets	(56,660)	0
<i>Total Non-Operating Revenues (Expenses)</i>	<u>1,230,894</u>	<u>341</u>
<i>Net Change in Net Position</i>	350,746	470,131
<i>Net Position Beginning of Year</i>	<u>3,317,479</u>	<u>(404,096)</u>
<i>Net Position End of Year</i>	<u><u>\$3,668,225</u></u>	<u><u>\$66,035</u></u>

See accompanying notes to the basic financial statements

**Warren Local School District, Ohio**  
*Statement of Cash Flows*  
*Proprietary Fund*  
For the Fiscal Year Ended June 30, 2022

	Business-Type Activity	Governmental Activities
	Food Service Enterprise Fund	Medical and Dental Insurance Internal Service Fund
<b>Increase (Decrease) in Cash and Cash Equivalents</b>		
<b>Cash Flows from Operating Activities</b>		
Cash Received from Customers	\$154,109	\$0
Cash Received from Transactions with Other Funds	0	4,498,614
Cash Payments to Suppliers for Goods and Services	(523,965)	(691,742)
Cash Payments for Employee Services	(329,508)	0
Cash Payments for Employee Benefits	(165,653)	0
Cash Received from Other Operating Revenues	2,997	0
Cash Payments for Claims	0	(3,378,300)
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>(862,020)</u>	<u>428,572</u>
<b>Cash Flows from Capital and Related Financing Activities</b>		
Payments for Capital Acquisitions	(34,681)	0
Operating Grants Received	1,318,818	0
<i>Net Cash Provided by Capital and Related Financing Activities</i>	<u>1,284,137</u>	<u>0</u>
<b>Cash Flows from Investing Activities</b>		
Interest Income	0	341
<i>Net Increase in Cash and Cash Equivalents</i>	422,117	428,913
<i>Cash and Cash Equivalents Beginning of Year</i>	617,462	72,408
<i>Cash and Cash Equivalents End of Year</i>	<u>\$1,039,579</u>	<u>\$501,321</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>		
Operating Income (Loss)	(\$880,148)	\$469,790
Adjustments:		
Depreciation	2,872	0
Donated Commodities Received During Year	71,842	0
Changes in Assets and Liabilities:		
Decrease in Inventory Held for Resale	6,908	0
Increase in Materials and Supplies Inventory	(1,377)	0
Increase in Accounts Receivable	(1,719)	0
Increase in Prepaid Items	(58)	0
Decrease in Deferred Outflows - Pension	22,529	0
Decrease in Deferred Outflows - OPEB	9,275	0
Increase in Accounts Payable	(17,768)	0
Increase in Accrued Wages and Benefits Payable	(6,570)	0
Increase in Contracts Payable	(2,054)	0
Decrease in Intergovernmental Payable	(463)	0
Increase in Compensated Absences Payable	20,026	0
Decrease in Deferred Inflows Pension	(71,393)	0
Decrease in Deferred Inflows OPEB	(26,782)	0
Decrease in Net Pension Liability	1,878	0
Decrease in OPEB Liability	10,982	0
Decrease in Claims Payable	0	(41,218)
<i>Net Cash Used for Operating Activities</i>	<u>(\$862,020)</u>	<u>\$428,572</u>

Non-Cash Non-Capital Financing Transactions: During fiscal year 2022, the Food Service Enterprise Fund received \$71,842 in donated commodities.

**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**Note 1 - Description of the School District and Reporting Entity**

Warren Local School District, Washington County (the School District), is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally elected Board form of government consisting of five members elected at-large for staggered four-year terms. The School District provides educational services as authorized by State and/or local guidelines. The School District is staffed by 127 certificated employees and 85 classified employees who provide services to 1,986 students. The School District currently operates six instructional/support facilities.

***Reporting Entity***

A reporting entity is composed of the stand-alone government, component units, and other organizations that are included to ensure that the financial statements of the School District are not misleading. The School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Warren Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The School District participates in three jointly governed organizations and two insurance purchasing pools. These organizations are Metropolitan Educational Technology Association (META), the Washington County Career Center, the Coalition of Rural and Appalachian Schools, the Ohio School Boards Association Workers' Compensation Group Rating Plan, and the Ohio School Plan. These organizations are presented in Notes 17 and 18 to the basic financial statements.

**Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

***A. Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid “doubling up” revenues and expenses. The statements distinguish between those activities of the School District that are governmental and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts, or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of net position presents the financial condition of the governmental and business-type activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District’s governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants, contributions, and interest that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

***B. Fund Accounting***

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are divided into two categories: governmental and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

The School District reports the following major governmental funds:

***General Fund*** The General Fund accounts for and reports all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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***Ohio Facilities Construction Commission Fund*** The Ohio Facilities Construction Commission Fund is used to account for and report financial resources that are restricted to expenditures related to the District's Ohio School Facilities construction project.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

***Proprietary Fund Types*** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service.

***Enterprise Fund*** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The School District's only enterprise fund accounts for the operation of the School District's food service program.

***Internal Service Fund*** The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operation of the School District's self-insurance program for employee medical and prescription drug claims.

***Fiduciary Fund Type*** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund. The School District has no fiduciary funds.

### ***C. Measurement Focus***

***Government-wide Financial Statements*** The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of net position.



**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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***D. Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows or outflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes and grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees, and charges for services.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding and asset retirement obligations; pension; and OPEB. Deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The deferred outflows of resources related to asset retirement obligation are originally measured at the amount of the corresponding liability. This amount is expensed in a systematic and rational manner over the tangible asset's useful life. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 14 and 15.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2022, but which were levied to finance year 2023 operations. These amounts have been recorded as deferred inflow

**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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on both the government-wide statement of net position and the government fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental revenues, tuition and fees, and interest. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 14 and 15)

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**E. Cash and Cash Equivalents**

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents".

During fiscal year 2022, the School District was invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2022, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice for deposits and withdrawals of \$100 million or more is encouraged. STAR Ohio reserves the right to limit the transaction to \$250 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the Permanent Improvement Fund during fiscal year 2022 amounted to \$38,184 which includes \$37,521 assigned from other School District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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***F. Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2022, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

***G. Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expensed/expended when used. Inventory consists of expendable supplies held for consumption and donated and purchased commodities held for resale.

***H. Capital Assets***

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported on the fund financial statements. Capital assets utilized by the Food Service Enterprise Fund are reported both in the business-type activity column of the government-wide statement of net position and in the fund.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. The School District was able to estimate the historical cost for the initial reporting of certain assets by back trending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated fixed assets are recorded at their acquisition cost as of the date received. The School District maintains a capitalization threshold of one thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets utilized by the enterprise fund is also capitalized.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and Improvements	20 – 80 years
Furniture and Equipment	5 – 20 years
Vehicles	10 – 20 years

***I. Restricted Assets***

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions or enabling legislation. Restricted assets include amounts required by statute to be set-aside by the School District for unclaimed monies.

**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
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***J. Interfund Balances***

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables". Interfund balance amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Deferred inflows of resources and deferred outflows of resources from the change in internal proportionate share related to pension and OPEB items are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position.

***K. Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The liability for vacation benefits is recorded as "vacation benefits payable", rather than long-term liabilities, as the balances for most employees are to be used by employees in the fiscal year following the fiscal year in which the benefit was earned.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for employees with seven years of service with the School District.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured sick leave benefits payable" in the funds from which these payments will be made.

***L. Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the enterprise fund are reported on the enterprise fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims, judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient

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for payment of those benefits. Bonds and financed purchases are recognized as a liability on the governmental fund financial statements when due.

***M. Internal Activity***

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments of interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***N. Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The “not in spendable form” includes items that are not expected to be converted to cash. It also includes prepaids, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

**Restricted:** The restricted fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation. Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for the use in satisfying those contractual requirements.

**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents

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the remaining amount that is not restricted or committed. These amounts are assigned by the School District's Board of Education. In the General Fund, the assigned amounts represent intended uses established by the policies of the School District's Board of Education or a School District official delegated that authority by resolution or by State Statute. State Statute authorizes the School District's Treasurer to assign fund balances for purchases on order provided such amounts have been lawfully appropriated. The School District has also assigned fund balances for capital improvements and public school support.

**Unassigned:** The unassigned fund balance is the residual classification for the General Fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which the amounts in any of the unrestricted fund balance classifications could be used.

***O. Net Position***

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

***P. Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Q. Bond Premiums and Issuance Costs***

On the government-wide financial statement, bond premiums are deferred and amortized over the term of the bonds using the effective interest method. Bond premiums are presented as an increase of the face amount of the bonds payable. Beginning February 6, 2014, under Ohio law, premiums on the original issuance of debt are to be deposited into the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law allows premiums on refunding debt to be used as part of the payment to the bond escrow agent.

Bond issuance costs are shown as expensed in the fiscal year of the debt issuance.

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***R. Deferred Charge on Refunding***

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. The deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

***S. Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred in fiscal year 2022.

***T. Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***U. Budgetary Process***

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer maintains budgetary information at the fund, function, and object level and has the authority to allocate appropriations to the function and object level.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the amended certificate in effect when final appropriations for the fiscal year were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from the prior year. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

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***V. Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, these revenues are charges for services for food service programs and self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. Revenues and expenses not meeting this definition are reported as non-operating.

**Note 3 - Changes in Accounting Principle and Restatement of Prior Year Balances**

For fiscal year 2022, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 87, Leases, and related guidance from (GASB) Implementation Guide No. 2019-3, *Leases*.

GASB Statement 87 enhances the relevance and consistency of information of the government’s leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The School District did not have any contracts that met the GASB 87 definition of a lease.

The School District is also implementing *Implementation Guide No. 2020-1*, GASB Statement No. 92 – *Omnibus 2020*, and GASB Statement No. 97 -- *Certain Component Unit Criteria, and Accounting and financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. Among other items, GASB 97 requires that a Section 457 plan be classified as either a pension plan or another employee benefit plan depending on whether the plan meets the definition of a pension plan. These changes were incorporated in the School District’s 2022 financial statements; however, there was no effect on beginning net position/fund balance.

For fiscal year 2022, the School District modified its approach related to the eligibility requirements of certain School District grants resulting in the following restatements to fund balance/net position at June 30, 2021:

	Governmental Activities			Total
	General Fund	Ohio Facilities		
		Commission Fund	Other Governmental Funds	
Fund Balances, June 30, 2021	\$7,412,066	\$7,109,402	\$6,548,227	\$21,069,695
Adjustment for Grant Modifications	0	0	(8,695)	(8,695)
Restated Fund Balances, June 30, 2021	<u>\$7,412,066</u>	<u>\$7,109,402</u>	<u>\$6,539,532</u>	<u>\$21,061,000</u>

	Governmental Activities
Net Position, June 30, 2021	\$34,540,614
Adjustment for Grant Modifications	(146,969)
Restated Net Position, June 30, 2021	<u>\$34,393,645</u>



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**Note 4 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

<u>Fund Balances</u>	General Fund	OFCC Fund	Other Governmental Funds	Total
<u><b>Nonspendable:</b></u>				
Inventories	\$332,413	\$0	\$0	\$332,413
Prepaid Items	56,070	0	0	56,070
Unclaimed Monies	36,615	0	0	36,615
<b>Total Nonspendable</b>	<u>425,098</u>	<u>0</u>	<u>0</u>	<u>425,098</u>
<u><b>Restricted for:</b></u>				
Community Involvement	0	0	34,398	34,398
Capital Projects	0	3,204,649	0	3,204,649
Classroom Facilities	0	0	754,253	754,253
Students	0	0	121,559	121,559
Athletic and Music	0	0	36,470	36,470
Student Wellness	0	0	22,976	22,976
State Grants	0	0	5,158	5,158
Federal Grants	0	0	1,686	1,686
Debt Service	0	0	1,041,264	1,041,264
<b>Total Restricted</b>	<u>0</u>	<u>3,204,649</u>	<u>2,017,764</u>	<u>5,222,413</u>
<u><b>Committed to:</b></u>				
Scholarships	0	0	1,000	1,000
Capital Purchases	43,773	0	489,261	533,034
Termination Benefits	15,486	0	0	15,486
Underground Storage Tar	11,000	0	0	11,000
<b>Total Committed</b>	<u>70,259</u>	<u>0</u>	<u>490,261</u>	<u>560,520</u>
<u><b>Assigned to:</b></u>				
Capital Projects	0	0	1,917,667	1,917,667
Purchases on Order	48,089	0	0	48,089
Public School Support	7,984	0	0	7,984
<b>Total Assigned</b>	<u>56,073</u>	<u>0</u>	<u>1,917,667</u>	<u>1,973,740</u>
Unassigned (Deficit)	<u>7,292,187</u>	<u>0</u>	<u>(490,120)</u>	<u>6,802,067</u>
<b>Total Fund Balances</b>	<u><u>\$7,843,617</u></u>	<u><u>\$3,204,649</u></u>	<u><u>\$3,935,572</u></u>	<u><u>\$14,983,838</u></u>

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**Note 5 - Fund Deficits**

At June 30, 2022, the following funds had deficit fund balances:

	<u>Deficit</u>
Special Revenue Funds:	
ESSER	\$240,980
Idea -B	21,974
Title I	20,993
Title II - A	3,909
Title I-Non Comp	520
Building Capital Projects Fund	201,744

These deficits are the result of the recognition of payables in accordance with generally accepted accounting principles as well as short-term interfund loans from the General Fund needed for operations until the receipt of grant monies. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

**Note 6 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).
4. Fair market value adjustments and prepaid items are reported on the balance sheet (GAAP) but not on the budgetary basis.
5. Budgetary revenues and expenditures of the Public School Support Fund are reclassified to the General Fund for GAAP reporting

The following tables summarize the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

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Net Change in Fund Balance

GAAP Basis	\$431,551
Net Adjustment for:	
Revenue Accruals	599,045
Expenditure Accruals	(597,674)
Beginning of Fiscal Year:	
Prepaid Items	25,852
Unreported Items	97,543
End of Fiscal Year:	
Prepaid Items	(56,070)
Advances to Other Funds for Cash Deficits	(493,368)
To reclassify excess of revenues over expenditures into financial statement fund types	12,329
Encumbrances	<u>(94,366)</u>
Budget Basis	<u><u>(\$75,158)</u></u>

**Note 7 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC) or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District can be deposited or invested in the following securities:

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1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations bonds and other obligations of political subdivisions of the State of Ohio;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAROhio); and
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian. At fiscal year end, the School District had \$2,595 in undeposited cash on hand which is included as part of "Equity in Pooled Cash and Cash Equivalents".

**Investments** As of June 30, 2022, the School District had the following investments as part of the internal investment pool:

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	Fair Value	Maturity	S&P Rating	Percent of Total Investments
STAROhio	\$67	6 months or less	AAAm	0.0%
Certificates of Deposits - various banks	2,135,081	various		22.3%
Commercial Paper - various banks	5,378,348	various	A-1 / A-1+	56.2%
US Treasury Notes	2,064,018	various	AA+/A-1+	21.6%
	<u>\$9,577,514</u>			<u>100%</u>

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the School District's recurring fair value measurements as of June 30, 2022. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

**Interest Rate Risk** Interest rate risk is the risk, that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the School District's investment policy limits investment portfolio maturities to five years or less. Commercial paper must mature within 270 days.

**Credit Risk** Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The School District limits its investments to those authorized by state statute in its investment policy.

**Custodial Credit Risk** For investments, custodial credit risk is the risk that, in the event of the failure of the counter party, the School District will not be able to recover the value of its investments or collateral securities in the possession of an outside party. District policy provides that investments be held in the name of the School District. All the School District's investments are held in the name of the School District.

**Note 8 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2021 represents collections of calendar year 2021 taxes. Real property taxes received in calendar year 2022 were levied after April 1, 2021, on the assessed value listed as of January 1, 2021, the lien date. Assessed values for real property taxes are established by State statute at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

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Public utility property tax revenue received in calendar 2022 represents collections of calendar year 2021 taxes. Public utility real property taxes received in calendar year 2022 became a lien December 31, 2020, were levied after April 1, 2021, and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Washington and Athens Counties. The Washington County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2022, are available to finance fiscal year 2023 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2022, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue.

The amount available as an advance at June 30, 2022, was \$215,116 in the General Fund; \$3,875 in the Classroom Facilities Fund; and \$35,172 in the Bond Retirement Fund. The amount available as an advance at June 30, 2021, was \$226,413 in the General Fund; \$3,957 in the Classroom Facilities Fund; and \$36,119 in the Bond Retirement Fund.

The assessed values upon which the fiscal year 2022 taxes were collected are:

	2021 Second- Half Collections		2022 First- Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential And Other Real Estate	\$307,553,670	89%	\$323,911,100	89%
Public Utility Personal	38,838,030	11%	41,882,990	11%
Total	\$346,391,700	100%	\$365,794,090	100%
Tax Rate per \$1,000 of assessed valuation	\$38.39		\$38.41	

**Note 9 – Interfund Activity**

***A. Transfers***

The General Fund transferred \$2,337,000 to the Capital Reserve Capital Projects Fund for building improvements.

***B. Interfund Balances***

Unpaid interfund advances due to cash deficits at June 30, 2022, were as follows:

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	Receivables	Payables
General Fund	\$493,368	\$0
Nonmajor Special Revenue Funds:		
Miscellaneous State Grants Fund	0	87,888
ESSERS Grant Fund	0	236,319
Title VI-B	0	41,292
Title I	0	83,306
Title IV	0	29,742
Title II-A	0	14,821
Total All Funds	\$493,368	\$493,368

**Note 10 - Receivables**

Receivables at June 30, 2022, consisted of property taxes, accounts (student fees and tuition), interfund, accrued interest, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. Delinquent property taxes deemed collectible by the County Auditor and recorded as a receivable in the amount of \$431,610 may not be collected within one year. All other receivables are expected to be collected within one year. A summary of principal items of intergovernmental receivables follows:

	Amounts
<b>Governmental Activities</b>	
ESSER	\$688,264
Ohio Facilities Construction Commission	216,000
School Bus Purchase	90,000
Agricultural Education	3,046
Title I	85,828
IDEA Part B	75,512
School Quality	51,080
Title II-A	23,777
Title IV-A	29,742
Expanding Opportunities	11,880
Title I Expanding Opportunities	1,700
Medicaid	4,501
Miscellaneous	16,643
Total	\$1,297,973

**Note 11 - Risk Management**

***A. Property and Liability***

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2022, the School District contracted with The Ohio School Plan for property insurance and boiler and machinery coverage. Property damage is on a replacement cost basis for a blanket amount of \$71,854,139 on buildings and contents. The policies include a \$1,000 deductible.

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Professional and general liability is protected by The Ohio School Plan with a \$3,000,000 single occurrence limit with a \$5,000,000 aggregate and no deductible. Vehicles are covered by The Ohio School Plan with a \$250 deductible for comprehensive and a \$1,000 deductible for collision for buses. Automobile liability has a \$3,000,000 combined single limit of liability.

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage from last fiscal year.

***B. Workers' Compensation***

For fiscal year 2022, the School District participated in the Ohio Association of School Business Officials Workers' Compensation Group Retrospective Rating Plan (GRP), an insurance purchasing pool (Note 19). The GRP is an alternative rating program to assist participants with controlling and reducing their workers' compensation premium. The program is designed to reward participants that can keep their claim costs below a predetermined amount. School districts join as a group; however, each continue to pay their own individual premium to the state. At the end of each of three evaluation periods, each school district has an opportunity to receive retrospect premium adjustments based on the combined performance of the group. The firm of Sedgwick Claims Management Services, Inc. provides administrative, cost control, and actuarial services to the GRP.

***C. Employee Medical, Dental and Prescription Benefits***

Medical insurance is offered to employees through a self-insurance internal service fund. UMR, Inc., the third-party administrator for medical reviews and processes the claims. Prescription drug insurance is offered to employees through a self-insurance internal service fund. Express Scripts, the third-party administrator for prescriptions, reviews and processes the claims which the School District then pays. The self-insurance internal service funds allocate the cost of providing claims servicing and claims payments by charging a monthly premium, per individual, to the various funds of the School District. These premiums go into the self-insurance internal service funds. Claims and services are paid from the self-insurance internal service fund. The claims liability of \$435,286 at June 30, 2022, is based on an estimate provided by the third party administrators and the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be disclosed. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in claims activity for the past two fiscal years are as follows:

	Balance at Beginning of Year	Current Year Claims	Claim Payments	Balance at End of Year
2021	\$433,572	\$4,364,936	\$4,322,004	\$476,504
2022	476,504	3,337,082	3,378,300	435,286



**Warren Local School District, Ohio**  
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**Note 12 - Employee Benefits**

***A. Compensated Absences***

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. Vacation days must be used by most employees in the fiscal year following the fiscal year in which the benefit was earned. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 215 days for classified employees and 245 for certified. Upon retirement, severance payments will be calculated upon twenty-five percent of the number of days of sick leave with a maximum of 215 days. Employees with 25 years or more of service with the School District will be eligible to receive fifty percent of unused sick leave as severance. Certified employees may also receive an additional severance pay with fifteen or more years in the Warren School District. Eligible certified employees will receive one additional severance day for every four days of unused sick leave remaining after the number of severance days received under the normal severance is subtracted from the total number of accumulated sick leave days. This additional severance amounts to severance payments being calculated upon 43.75% of the number of days of sick leave with a maximum of 215 days. Classified employees may also receive an additional severance pay with fifteen or more years in the Warren School District. Eligible classified employees will receive fifty percent of unused sick leave. Classified employees with 25 year or more of service with the School District will receive seventy-five percent of unused sick leave.

***B. Insurance***

The School District provides health major medical insurance for all eligible employees by contracting with United Health Care. The School District pays 80 percent of the monthly premiums.

The School District provides life insurance and accidental death dismemberment to most employees through One America, in the amount of \$30,000 for classified and certified employees, \$50,000 for administrators, and \$250,000 for the superintendent and treasurer.

**Note 13 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2022, was as follows:

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	Balance 6/30/21	Additions	Reductions	Balance 6/30/22
<b>Governmental Activities:</b>				
Capital assets not being depreciated				
Land	\$282,222	\$0	\$0	\$282,222
Construction in progress	55,043,967	10,675,400	(3,686,712)	62,032,655
Total capital assets not being depreciated	<u>55,326,189</u>	<u>10,675,400</u>	<u>(3,686,712)</u>	<u>62,314,877</u>
Capital assets being depreciated				
Buildings and Improvements	14,406,957	4,557,532	(1,363,132)	17,601,357
Furniture and Equipment	2,223,431	481,355	(231,984)	2,472,802
Vehicles	2,461,892	227,350	0	2,689,242
Total capital assets being depreciated	<u>19,092,280</u>	<u>5,266,237</u>	<u>(1,595,116)</u>	<u>22,763,401</u>
Accumulated depreciation				
Buildings and Improvements	(5,169,310)	(289,058)	428,443	(5,029,925)
Furniture and Equipment	(1,570,324)	(60,001)	259,259	(1,371,066)
Vehicles	(1,498,750)	(220,129)	0	(1,718,879)
Total accumulated depreciation	<u>(8,238,384)</u>	<u>(569,188) *</u>	<u>687,702</u>	<u>(8,119,870)</u>
Capital assets being depreciated, net	<u>10,853,896</u>	<u>4,697,049</u>	<u>(907,414)</u>	<u>14,643,531</u>
Governmental Activities capital assets, net	<u>\$66,180,085</u>	<u>\$15,372,449</u>	<u>(\$4,594,126)</u>	<u>\$76,958,408</u>
<b>Business-Type Activity:</b>				
Capital assets not being depreciated				
Construction in progress	\$3,319,572	\$0	\$0	\$3,319,572
Capital assets being depreciated				
Furniture and Fixtures	207,388	34,681	(180,141)	61,928
Less Accumulated Depreciation	(139,922)	(2,872)	123,481	(19,313)
Capital assets being depreciated, net	<u>67,466</u>	<u>31,809</u>	<u>(56,660)</u>	<u>42,615</u>
Business-Type Activity capital assets, net	<u>\$3,387,038</u>	<u>\$31,809</u>	<u>(\$56,660)</u>	<u>\$3,362,187</u>

\* Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$208,708
Special Instruction	50,677
Vocational	11,597
Support Services:	
Pupils	10,713
Instructional Staff	7,891
Administration	21,218
Fiscal	4,695
Operation and Maintenance of Plant	49,578
Pupil Transportation	156,720
Extracurricular Activities	47,391
Total Depreciation Expense	<u>\$569,188</u>

**Warren Local School District, Ohio**  
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**Note 14 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability (Asset)***

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 15 for the required OPEB disclosures.

**Warren Local School District, Ohio**  
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***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 0.5 percent COLA for calendar year 2021.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2022, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District’s contractually required contribution to SERS was \$510,635 for fiscal year 2022. Of this amount, \$59,413 is reported as an intergovernmental payable.

**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
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***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients’ base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member’s DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member’s defined contribution account or the defined contribution portion of a member’s Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

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A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2022 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2022, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,388,003 for fiscal year 2022. Of this amount, \$200,984 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	
Proportion of the Net Pension Liability:			
Current Measurement Date	0.101606400%	0.0785073430%	
Prior Measurement Date	<u>0.100668800%</u>	<u>0.0782502900%</u>	
Change in Proportionate Share	<u>0.000937600%</u>	<u>0.0002570530%</u>	
Proportionate Share of the Net			<u>Total</u>
Pension Liability	\$3,748,982	\$10,037,870	\$13,786,852
Pension Expense	(\$76,686)	(\$127,297)	(\$203,983)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$362	\$310,122	\$310,484
Changes of assumptions	78,942	2,784,684	2,863,626
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	34,395	0	34,395
School District contributions subsequent to the measurement date	<u>510,635</u>	<u>1,388,003</u>	<u>1,898,638</u>
Total Deferred Outflows of Resources	<u>\$624,334</u>	<u>\$4,482,809</u>	<u>\$5,107,143</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$97,226	\$62,917	\$160,143
Net difference between projected and actual earnings on pension plan investments	1,930,835	8,650,722	10,581,557
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>28,111</u>	<u>184,942</u>	<u>213,053</u>
Total Deferred Inflows of Resources	<u>\$2,056,172</u>	<u>\$8,898,581</u>	<u>\$10,954,753</u>

\$1,898,638 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2023	(\$481,892)	(\$1,517,290)	(\$1,999,182)
2024	(408,849)	(1,257,549)	(1,666,398)
2025	(459,083)	(1,313,483)	(1,772,566)
2026	<u>(592,649)</u>	<u>(1,715,453)</u>	<u>(2,308,102)</u>
Total	<u>(\$1,942,473)</u>	<u>(\$5,803,775)</u>	<u>(\$7,746,248)</u>

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, compared with June 30, 2020, are presented below:

	June 30, 2021	June 30, 2020
Inflation	2.4 percent	3.00 percent
Future Salary Increases, including inflation COLA or Ad Hoc COLA	3.25 percent to 13.58 percent 2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement	3.50 percent to 18.20 percent 2.5 percent
Investment Rate of Return	7.00 percent net of System expenses	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)	Entry Age Normal (Level Percent of Payroll)

Mortality rates for 2021 were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Mortality rates for 2020 were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five-year period ended June 30, 2020.



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The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategy	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability for 2021 was calculated using the discount rate of 7.00 percent. The discount rate for 2020 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
School District's proportionate share of the net pension liability	\$6,237,384	\$3,748,982	\$1,650,403

**Warren Local School District, Ohio**  
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***Actuarial Assumptions - STRS***

Key methods and assumptions used in the June 30, 2021, actuarial valuation compared to those used in the June 30, 2020, actuarial valuation are presented below:

	June 30, 2021	June 30, 2020
Inflation	2.50 percent	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent	7.45 percent
Payroll Increases	3.00 percent	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent	0.0 percent,

Post-retirement mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return *</u>
Domestic Equity	28.00%	7.35%
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	<u>100.00%</u>	

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Warren Local School District, Ohio**  
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**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2021.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$18,797,173	\$10,037,870	\$2,636,277

**Changes Between the Measurement Date and the Reporting Date** In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. These demographic measures include retirement, salary increase, disability/termination and mortality assumptions. In March 2022, the STRS Board approved benefit plan changes to take effect on July 1, 2022. These changes include a one-time three percent cost-of-living increase (COLA) to be paid to eligible benefit recipients and the elimination of the age 60 requirement for retirement age and service eligibility that was set to take effect in 2026. The effect on the net pension liability is unknown.

**B. Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2022, all five Board Members have elected Social Security. The contribution rate is 6.2 percent of wages.

**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
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**Note 15 - Postemployment Benefits**

See Note 14 for a description of the net OPEB liability.

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the School District's surcharge obligation was \$64,068.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$64,068 for fiscal year 2022. All of this amount is reported as an intergovernmental payable.

**Warren Local School District, Ohio**  
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***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.10455620%	0.07850734%	
Prior Measurement Date	0.10463680%	0.07825029%	
Change in Proportionate Share	-0.00008060%	0.00025705%	
Proportionate Share of the:			Total
Net OPEB Liability	\$1,978,811	\$0	\$1,978,811
Net OPEB (Asset)	\$0	(\$1,655,263)	(\$1,655,263)
OPEB Expense	(\$17,525)	(\$121,855)	(\$139,380)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

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	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$21,093	\$58,939	\$80,032
Changes of assumptions	310,428	105,732	416,160
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	71,492	1,077	72,569
School District contributions subsequent to the measurement date	64,068	0	64,068
<b>Total Deferred Outflows of Resources</b>	<b>\$467,081</b>	<b>\$165,748</b>	<b>\$632,829</b>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$985,538	\$303,274	\$1,288,812
Changes of assumptions	270,982	987,485	1,258,467
Net difference between projected and actual earnings on OPEB plan investments	42,990	458,810	501,800
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	59,752	18,832	78,584
<b>Total Deferred Inflows of Resources</b>	<b>\$1,359,262</b>	<b>\$1,768,401</b>	<b>\$3,127,663</b>

\$64,068 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2023	(\$219,117)	(\$458,361)	(\$677,478)
2024	(219,418)	(446,877)	(666,295)
2025	(209,911)	(440,257)	(650,168)
2026	(180,824)	(193,479)	(374,303)
2027	(97,704)	(65,210)	(162,914)
Thereafter	(29,275)	1,531	(27,744)
<b>Total</b>	<b>(\$956,249)</b>	<b>(\$1,602,653)</b>	<b>(\$2,558,902)</b>

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that

**Warren Local School District, Ohio**  
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point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2021, compared with June 30, 2020, are presented below:

	June 30, 2021	June 30, 2020
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation		
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate:		
Measurement Date	1.92 percent	2.45 percent
Prior Measurement Date	2.45 percent	3.13 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation		
Measurement Date	2.27 percent	2.63 percent
Prior Measurement Date	2.63 percent	3.22 percent
Medical Trend Assumption		
Medicare	5.125 to 4.40 percent	5.25 to 4.75 percent
Pre-Medicare	6.75 to 4.40 percent	7.00 to 4.75 percent

For 2021, mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

For 2020, mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2020.

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The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2015 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 14.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2021, was 2.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2020, and the June 30, 2021, total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021 and 2.45 percent at June 30, 2020.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.27%) and higher (3.27%) than the current discount rate (2.27%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (5.75% decreasing to 3.40%) and higher (7.75% decreasing to 5.40%) than the current rate.

	1% Decrease (1.27%)	Current Discount Rate (2.27%)	1% Increase (3.27%)
School District's proportionate share of the net OPEB liability	\$2,451,987	\$1,978,811	\$1,600,805
School District's proportionate share of the net OPEB liability	\$1,523,523	\$1,978,811	\$2,586,938



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***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2021, actuarial valuation and the June 30, 2020, actuarial valuation are presented below:

	June 30, 2021	June 30, 2020
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.45 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	5.00 percent initial, 4 percent ultimate	5.00 percent initial, 4 percent ultimate
Medicare	-16.18 percent initial, 4 percent ultimate	-6.69 percent initial, 4 percent ultimate
Prescription Drug		
Pre-Medicare	6.50 percent initial, 4 percent ultimate	6.50 percent initial, 4 percent ultimate
Medicare	29.98 initial, 4 percent ultimate	11.87 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

The non-Medicare subsidy percentage was increased effective January 1, 2022, from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 14.

***Discount Rate*** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return

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on health care plan investments of 7.00 percent was used to measure the total OPEB liability as of June 30, 2021.

***Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate*** The following table represents the net OPEB asset as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	<u>1% Decrease</u> <u>(6.00%)</u>	<u>Current</u> <u>Discount Rate</u> <u>(7.00%)</u>	<u>1% Increase</u> <u>(8.00%)</u>
School District's proportionate share of the net OPEB asset	(\$1,396,786)	(\$1,655,263)	(\$1,871,182)
	<u>1% Decrease</u>	<u>Current</u> <u>Trend Rate</u>	<u>1% Increase</u>
School District's proportionate share of the net OPEB asset	(\$1,862,433)	(\$1,655,263)	(\$1,399,079)

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**Warren Local School District, Ohio**  
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**Note 16 - Long-Term Obligations**

The changes in the School District's long-term obligations during the fiscal year consist of the following:

	Principal Outstanding 6/30/21	Additions	Reductions	Principal Outstanding 6/30/2022	Amounts Due in One Year
<b>Governmental Activities:</b>					
2017 School Facilities					
Construction and Improvement Bonds:					
Serial Bonds - 2-4%	\$2,840,000	\$0	\$1,310,000	\$1,530,000	\$450,000
Term Bonds - 4-5%	18,175,000	0	18,175,000	0	0
Premium	1,709,856	0	1,513,372	196,484	0
Total GO Bonds	<u>22,724,856</u>	<u>0</u>	<u>20,998,372</u>	<u>1,726,484</u>	<u>450,000</u>
2022 Refunding Bonds:					
Serial Bonds - 0.92-3.33%	0	12,415,000	0	12,415,000	410,000
Term Bonds - 3.45%	0	6,100,000	0	6,100,000	0
Original Issue of Capital Appreciation					
Bonds - 21.744-22.312%	0	505,000	0	505,000	0
Accretion on CABs	0	36,241	0	36,241	0
Premium on CABs	0	1,703,083	58,225	1,644,858	0
Total Refunding Bonds	<u>0</u>	<u>20,759,324</u>	<u>58,225</u>	<u>20,701,099</u>	<u>410,000</u>
Total Bonds	<u>22,724,856</u>	<u>20,759,324</u>	<u>21,056,597</u>	<u>22,427,583</u>	<u>860,000</u>
Net Pension Liability:					
STRS	18,933,785	0	8,895,915	10,037,870	0
SERS	6,125,771	0	2,676,707	3,449,064	0
Total Net Pension Liability	<u>25,059,556</u>	<u>0</u>	<u>11,572,622</u>	<u>13,486,934</u>	<u>0</u>
Net OPEB Liability - SERS	2,092,173	0	271,668	1,820,505	0
Financed Purchases	7,107,000	0	608,000	6,499,000	553,000
Asset Retirement Obligation	20,000	0	0	20,000	0
Sick Leave Benefits	1,994,064	(27,731)	210,437	1,755,896	54,327
Total Governmental Activities	<u>\$58,997,649</u>	<u>\$20,731,593</u>	<u>\$33,719,324</u>	<u>\$46,009,918</u>	<u>\$1,467,327</u>
<b>Business-Type Activity:</b>					
Net Pension Liability - SERS	\$532,676	\$0	\$232,758	\$299,918	\$0
Net OPEB Liability - SERS	181,928		23,622	158,306	0
Sick Leave Benefits	25,622	20,695	669	45,648	0
Total Business-Type Activities	<u>\$740,226</u>	<u>\$20,695</u>	<u>\$257,049</u>	<u>\$503,872</u>	<u>\$0</u>

Compensated absences will be paid from the General Fund and Food Service Enterprise Fund. There are no repayment schedules for the net pension and OPEB liabilities. However, employer pension contributions are made from the following funds: General Fund and the Food Service and Federal Grants Special Revenue Funds. For additional information related to the net pension and OPEB liabilities, see Notes 14 and 15. The financed purchase will be paid from the General Fund.

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On August 8, 2017, the School District issued School Facilities Construction and Improvement Bonds consisting of \$4,825,000 in serial bonds and \$18,175,000 in term bonds. These bonds were issued to finance the construction of a new high school, a new elementary school, renovate the middle school, and general site improvements.

On March 3, 2022, the School District issued \$19,020,000 in refunding bonds to advance refund \$19,060,000 of outstanding school improvement serial bonds of \$885,000 and term bonds of \$18,175,000 that had been issued in 2017. The refunding bond issue included serial, term, and capital appreciation bonds, in the amounts of \$12,415,000, \$6,100,000, and \$505,000, respectively. The refunding bonds will mature on December 1, 2047. The advance refunded portion of the bonds, as well as the unamortized premium of these advance refunded bonds, were removed from the financial statements of the School District. The refunding resulted in a difference between the net carrying amount of the debt and the acquisition price of \$717,456. This difference, reported in the accompanying financial statements as a deferred outflow of resources, is being amortized to interest expense over the life of the refunded bonds using the straight-line method. The amortization of this difference for 2022 was \$63,774. The issuance resulted in a difference (savings) between the cash flows required to service the old debt and the cash flows required to service the new debt of \$2,441,961. The issuance resulted in an economic gain of \$891,858. At the date of the refunding, \$21,225,334 (including underwriter fees and other issuance costs) was deposited in an irrevocable trust to provide for all future debt service payments on the refunded 2017 bonds. At June 30, 2022, \$20,838,922 remains in the trust. The refunded bonds will be repaid on December 1, 2025.

The capital appreciation bonds will mature in fiscal year 2032. The maturity amount of the bonds is \$2,765,000. For the fiscal year 2022, \$36,241 was accreted for a total bond value of \$541,241.

Principal and interest requirements to retire the 2017 serial construction bonds outstanding at June 30, 2022, are as follows:

Fiscal Year	2017 Bonds	
Ending June 30	Principal	Interest
2023	\$450,000	\$46,450
2024	350,000	34,450
2025	355,000	22,100
2026	375,000	7,500
	\$1,530,000	\$110,500

Principal and interest requirements to retire the 2022 refunding bonds outstanding at June 30, 2022, are as follows:

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Fiscal Year Ending June 30	Serial		Capital Appreciation		Term	
	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$410,000	\$553,993	\$0	\$0	\$0	\$0
2024	175,000	550,979	0	0	0	0
2025	175,000	548,546	0	0	0	0
2026	180,000	545,712	0	0	0	0
2027	615,000	538,463	0	0	0	0
2028-2032	630,000	2,101,731	505,000	2,765,000	0	0
2033-2037	4,115,000	2,340,599	0	0	0	0
2038-2042	5,015,000	1,653,228	0	0	0	0
2043-2047	1,100,000	228,765	0	0	4,795,000	517,930
2048	0	0	0	0	1,305,000	22,511
	<u>\$12,415,000</u>	<u>\$9,062,016</u>	<u>\$505,000</u>	<u>\$2,765,000</u>	<u>\$6,100,000</u>	<u>\$540,441</u>

The interest on the capital appreciation bonds represents the accretion of the deep-discounted bonds from the initial value at the time of issuance to their value at final maturity.

**Financed Purchase** - During fiscal year 2021, the School District entered into financed purchase agreements for building improvements. These agreements meet the criteria of a financed purchase which is defined as a financed purchase which transfers ownership to the lessee. Financed purchase payments are reflected as debt service expenditures in the fund financial statements. Principal payments made in fiscal year 2022 totaled \$608,000. Future payments are as follows:

Fiscal Year Ending June 30	Principal	Interest
2023	\$553,000	\$126,413
2024	561,000	115,619
2025	574,000	104,617
2026	582,000	93,405
2027	595,000	81,983
2028-2032	2,424,000	242,496
2033-2036	1,210,000	55,483
	<u>\$6,499,000</u>	<u>\$820,016</u>

The overall debt margin of the School District as of June 30, 2022, was \$11,468,311, with an unvoted debt margin of \$365,051.

**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**Note 17 - Jointly Governed Organizations**

***A. META Solutions***

The School District is a participant in Meta Solutions which is a computer consortium that was the result of a merger between Tri-Rivers Educational Computer Association (TRECA) and the Metropolitan Educational Council (MEC). META is a jointly governed organization, created as a regional council of governments pursuant to Chapter 167 of the Ohio Revised Code. META operates as, and has all the powers of, a data acquisition site/information technology center pursuant to applicable provisions of the Ohio Revised Code. The organization was formed for the purpose of identifying, developing, and providing to members and nonmembers innovative educational and technological services and products, as well as expanded opportunities for cooperative purchasing. The General Assembly of META consists of one delegate from every member school district. The delegate is the superintendent of the school district or the superintendent's designee. The degree of control exercised by any participating school district is limited to its representation on the General Assembly. The General Assembly exercises total control over the operation of META including budgeting, appropriating, contracting, and designating management. During 2022, the School District paid \$73,017 for services with META. Financial information can be obtained from Metropolitan Educational Technology Association at 100 Executive Drive, Marion, Ohio 43302.

***B. Washington County Career Center***

The Washington County Career Center, a joint vocational school, is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the six participating school districts' elected boards and one representative from the Ohio Valley Educational Service Center's Board. The Board possesses its own budgeting and taxing authority. To obtain financial information write to the Washington County Career Center, Joe Crone, Treasurer, at 21740 SR 676, Marietta, Ohio 45750.

***C. Coalition of Rural and Appalachian Schools***

The Coalition of Rural and Appalachian Schools is a jointly governed organization composed of over 130 school districts and other educational institutions in the 35-county region of Ohio designated as Appalachia. The Coalition is operated by a Board which is composed of seventeen members. One elected and one appointed from each of the seven regions into which the 35 Appalachian counties are divided; and three from Ohio University College of Education. The board exercised total control over the operations of CORAS including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the board. The Coalition provides various in-service training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Coalition is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Coalition. The School District's membership fee was \$325 for fiscal year 2022. Financial information can be obtained from Dick Fisher, Executive Director, at McCracken Hall, Ohio University, Athens, Ohio 45701.

**Note 18 - Insurance Purchasing Pools**

***A. Ohio Association of School Business Officials Workers' Compensation Group Retrospective Rating Plan***

The School District participates in the Ohio Association of School Business Officials Workers' Compensation Group Retrospective Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three-member Board of directors consisting of the President, the President-Elect and the Immediate Past President of the OASBO. The Executive Director of the OSABO, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

***B. Ohio School Plan***

The School District participates in the Ohio School Plan (Plan), an insurance purchasing pool established under Section 2744.081 of the Ohio Revised Code. The Plan is an unincorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program for maintaining adequate insurance protection and provides risk management programs and other administrative services. The Plan's business and affairs are conducted by a fifteen-member board consisting of superintendents, treasurers, the President of Harcum-Hyre Insurance Agency, Inc., and a member of the Hylant Group, Inc. The Hylant Group, Inc. is the Plan's administrator and is responsible for processing claims. Harcum-Hyre Insurance Agency serves as the sales and marketing representative which establishes agreements between the Plan and its members. Financial information can be obtained from Harcum-Hyre Insurance Agency, 246 East Sycamore Street, Columbus, Ohio 43206.

**Note 19 - Contingencies**

***A. Grants***

The School District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2022.

***B. Litigation***

The School District is currently party to legal proceedings but does not feel that the result of the proceedings will have a material impact to the financial position of the School District.

**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**Note 20 - Set-Asides**

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years. In prior fiscal years, the School District was also required to set-aside money for textbooks.

The following cash basis information describes the change in the fiscal year end set aside amounts for capital improvements. Disclosure of this information is required by State statute.

	Capital Improvements Reserve
Set-aside Reserve Balance as of June 30, 2021	\$0
Current Year Set-aside Requirement	382,545
Offsets	(165,953)
Qualifying Disbursements	(331,683)
Total	(\$115,091)
Set-aside Balance Carried Forward to Future Fiscal Years	\$0

The School District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount below zero. The excess in the capital maintenance set-aside may not be carried forward to reduce the set-aside requirement in future years.

**Note 21 - Significant Commitments**

**A. Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year end, the amount of governmental encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

General Fund	\$94,366
OFCC Fund	1,103,362
Other Governmental Funds	1,246,312
Food Service Enterprise Fund	30,000
Total	\$2,474,040



**Warren Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

**B. Contractual Commitments**

As of June 30, 2022, the School District has contractual purchase commitments for the following project:

Project	Contract Amount	Contract Expended	Balance at 6/30/22
School Facilities Construction:			
Governmental Funds	\$64,128,135	\$62,032,655	\$2,095,480
Enterprise Funds	3,618,314	3,319,572	298,742
Total	<u>\$67,746,449</u>	<u>\$65,352,227</u>	<u>\$2,394,222</u>

**Note 22 - Asset Retirement Obligation**

The Governmental Accounting Standard Board’s (GASB) Statement No. 83, *Certain Asset Retirement Obligations*, provides guidance related to asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. The Bureau of Underground Storage Tank Regulations (BUSTR) regulates petroleum and hazardous substances stored in underground storage tanks. These regulations are included in Ohio Administrative Code Section 1301-7-9 and require a School District classified as an “owner” or “operator,” to remove from the ground any underground storage tank (UST) that is not in use for a year or more. A permit must first be obtained for that year it is not being used. Once the UST is removed, the soil in the UST cavity and excavated material must be tested for contamination. This asset retirement obligation (ARO) of \$20,000 associated with the School Districts’ underground storage tank was estimated by the School Districts’ Buildings and Grounds Director and a local contractor. The remaining useful life of this UST is 3 years. The School District maintains insurance related to any potential pollution remediation associated with the USTs.

**Note 23 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. Ohio’s state of emergency ended in June 2021 while the national state of emergency continues. During fiscal year 2022, the School District received COVID-19 funding in the form of the Governors Emergency Education Relief funding. The financial impact of COVID-19 and the continuing recovery measures will impact subsequent periods of School District. The School District’s investment portfolio and the investments of the pensions and other employee benefit plans in which the School District participates have been affected by the pandemic; however, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined.

**Warren Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Nine Fiscal Years (1)\**

	2022	2021	2020	2019
School District's Proportion of the Net Pension Liability	0.101606400%	0.01006688%	0.10253330%	0.09870700%
School District's Proportionate Share of the Net Pension Liability	\$3,748,982	\$6,658,447	\$6,134,747	\$5,653,041
School District's Covered Payroll	\$3,497,814	\$3,567,400	\$3,520,341	\$3,115,548
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	107.18%	186.65%	174.27%	181.45%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.86%	68.55%	70.85%	71.36%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2018	2017	2016	2015	2014
0.10068200%	0.10000620%	0.09730800%	0.08868900%	0.08868900%
\$6,015,521	\$7,323,593	\$5,552,489	\$4,924,702	\$4,488,500
\$3,630,979	\$3,101,886	\$2,996,624	\$2,984,740	\$2,158,664
165.67%	236.10%	185.29%	165.00%	207.93%
69.50%	62.98%	69.16%	71.70%	65.52%

**Warren Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Nine Fiscal Years (1)\**

	2022	2021	2020	2019
School District's Proportion of the Net Pension Liability	0.078507343%	0.07825029%	0.07853249%	0.07952587%
School District's Proportionate Share of the Net Pension Liability	\$10,037,870	\$18,933,785	\$17,366,988	\$17,485,954
School District's Covered Payroll	\$9,687,900	\$9,547,386	\$9,223,079	\$9,099,771
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	103.61%	198.31%	188.30%	192.16%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.80%	75.50%	77.40%	77.30%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2018	2017	2016	2015	2014
0.08035024%	0.08028829%	0.07747167%	0.07838800%	0.07838800%
\$19,087,372	\$26,721,242	\$21,410,904	\$18,843,791	\$19,066,779
\$8,842,100	\$8,526,614	\$8,239,029	\$7,936,062	\$8,058,277
215.87%	313.39%	259.87%	237.45%	236.61%
75.30%	66.80%	72.10%	74.70%	69.30%

**Warren Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Six Fiscal Years (1)*

	2022	2021	2020	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.104556200%	0.10463680%	0.10509620%	0.10048900%	0.10206430%	0.10148120%
School District's Proportionate Share of the Net OPEB Liability	\$1,978,811	\$2,274,101	\$2,642,948	\$2,787,836	\$2,739,138	\$2,892,590
School District's Covered Payroll	\$3,497,814	\$3,567,400	\$3,520,341	\$3,115,548	\$3,630,979	\$3,101,886
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	56.57%	63.75%	75.08%	89.48%	75.44%	93.25%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	24.08%	18.17%	15.57%	13.57%	12.46%	11.49%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

**Warren Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*State Teachers Retirement System of Ohio*  
*Last Six Fiscal Years (1)*

	2022	2021	2020	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.078507343%	0.07825029%	0.07853249%	0.07952587%	0.08035024%	0.08028829%
School District's Proportionate Share of the Net OPEB Liability (Asset)	(\$1,655,263)	(\$1,375,247)	(\$1,300,687)	(\$1,277,900)	\$3,134,971	\$4,293,839
School District's Covered Payroll	\$9,687,900	\$9,547,386	\$9,223,079	\$9,099,771	\$8,842,100	\$8,526,614
School District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-17.09%	-14.40%	-14.10%	-14.04%	35.46%	50.36%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)	174.70%	182.10%	174.70%	176.00%	47.10%	37.30%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

**Warren Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2022	2021	2020	2019	2018
<b>Net Pension Liability</b>					
Contractually Required Contribution	\$510,635	\$489,694	\$499,436	\$475,246	\$420,599
Contributions in Relation to the Contractually Required Contribution	<u>(510,635)</u>	<u>(489,694)</u>	<u>(499,436)</u>	<u>(475,246)</u>	<u>(420,599)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$3,647,393	\$3,497,814	\$3,567,400	\$3,520,341	\$3,115,548
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.50%</u>	<u>13.50%</u>
<b>Net OPEB Liability</b>					
Contractually Required Contribution (2)	\$64,068	\$66,184	\$68,039	\$81,842	\$71,424
Contributions in Relation to the Contractually Required Contribution	<u>(64,068)</u>	<u>(66,184)</u>	<u>(68,039)</u>	<u>(81,842)</u>	<u>(71,424)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>1.76%</u>	<u>1.89%</u>	<u>1.91%</u>	<u>2.32%</u>	<u>2.29%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>15.76%</u>	<u>15.89%</u>	<u>15.91%</u>	<u>15.82%</u>	<u>15.79%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the required supplementary information



<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
\$508,337	\$434,264	\$391,001	\$413,685	\$298,759
<u>(508,337)</u>	<u>(434,264)</u>	<u>(391,001)</u>	<u>(413,685)</u>	<u>(298,759)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$3,630,979	\$3,101,886	\$2,996,624	\$2,984,740	\$2,158,664
<u>14.00%</u>	<u>14.00%</u>	<u>13.05%</u>	<u>13.86%</u>	<u>13.84%</u>
\$55,144	\$51,692	\$75,628	\$49,653	\$39,072
<u>(55,144)</u>	<u>(51,692)</u>	<u>(75,628)</u>	<u>(49,653)</u>	<u>(39,072)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>1.52%</u>	<u>1.67%</u>	<u>2.52%</u>	<u>1.66%</u>	<u>1.81%</u>
<u>15.52%</u>	<u>15.67%</u>	<u>15.57%</u>	<u>15.52%</u>	<u>15.65%</u>

**Warren Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2022	2021	2020	2019	2018
<b>Net Pension Liability</b>					
Contractually Required Contribution	\$1,388,003	\$1,356,306	\$1,336,634	\$1,291,231	\$1,273,968
Contributions in Relation to the Contractually Required Contribution	<u>(1,388,003)</u>	<u>(1,356,306)</u>	<u>(1,336,634)</u>	<u>(1,291,231)</u>	<u>(1,273,968)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll	\$9,914,307	\$9,687,900	\$9,547,386	\$9,223,079	\$9,099,771
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability</b>					
Contractually Required Contribution	\$0	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

See accompanying notes to the required supplementary information

2017	2016	2015	2014	2013
\$1,237,894	\$1,193,726	\$1,153,464	\$1,031,688	\$1,047,576
<u>(1,237,894)</u>	<u>(1,193,726)</u>	<u>(1,153,464)</u>	<u>(1,031,688)</u>	<u>(1,047,576)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$8,842,100	\$8,526,614	\$8,239,029	\$7,936,062	\$8,058,277
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.00%</u>	<u>13.00%</u>
\$0	\$0	\$0	\$79,361	\$80,583
<u>0</u>	<u>0</u>	<u>0</u>	<u>(79,361)</u>	<u>(80,583)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>1.00%</u>	<u>1.00%</u>
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

**Warren Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

**Net Pension Liability**

**Changes in Assumptions – SERS**

Beginning in fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc Cola. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in fiscal year 2016 and prior are presented below:

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

**Changes in Assumptions - STRS**

Beginning with fiscal year 2018, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuity Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages

**Warren Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

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70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

### **Net OPEB Liability**

#### **Changes in Assumptions – SERS**

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:	
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

#### **Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

**Warren Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

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**Changes in Benefit Terms – STRS OPEB**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Education  
Warren Local School District  
Washington County, Ohio  
220 Sweetapple Road  
Vincent, OH 45784

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Warren Local School District, Washington County, Ohio (the “School District”) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated February 28, 2023, in which we noted the School District restated fund balance/net position balances to correct an error in eligibility requirements regarding certain grant receivables.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
New Philadelphia, Ohio  
February 28, 2023



**INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

To the Board of Education  
Warren Local School District  
Washington County, Ohio  
220 Sweetapple Road  
Vincent, OH 45784

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Warren Local School District’s, Washington County, Ohio (the “School District”) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the School District’s major federal programs for the year ended June 30, 2022. The School District’s major federal programs are identified in the summary of auditor’s results section of the accompanying schedule of findings and questioned costs.

In our opinion, the School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor’s Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District’s compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of

laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the School District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with

a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
New Philadelphia, Ohio  
February 28, 2023

**WARREN LOCAL SCHOOL DISTRICT  
WASHINGTON COUNTY, OHIO  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022**

Federal Grantor/ Pass Through Grantor/ Program Title	ALN Number	Grant Number	Federal Disbursements	Passed Through to Subrecipients
<b>U. S. Department of Agriculture</b>				
<i>Passed Through Ohio Department of Education:</i>				
<i>Child Nutrition Cluster:</i>				
<i>Non-Cash Assistance:</i>				
School Breakfast Program	10.553	2022	\$ 21,876	\$ -
National School Lunch Program	10.555	2022	53,558	-
Total Non-Cash Assistance			<u>75,434</u>	<u>-</u>
<i>Cash Assistance:</i>				
School Breakfast Program	10.553	2022	305,604	-
National School Lunch Program	10.555	2022	748,204	-
Total Cash Assistance			<u>1,053,808</u>	<u>-</u>
<i>Total Child Nutrition Cluster</i>			<u>1,129,242</u>	<u>-</u>
COVID-19: PEBT Admin Cost Reimbursement	10.649	2022	614	-
<b>Total U.S. Department of Agriculture</b>			<u><b>1,129,856</b></u>	<u><b>-</b></u>
<b>U. S. Department of Education</b>				
<i>Passed Through Ohio Department of Education:</i>				
Title I Grants to Local Educational Agencies	84.010A	2021	86,163	-
Title I Grants to Local Educational Agencies	84.010A	2022	301,512	-
Expanding Opportunities for Each Child	84.010A	2021	23,364	-
Expanding Opportunities for Each Child	84.010A	2022	1,700	-
Expanding Opportunities for Each Child Non-Competitive Grant	84.010A	2022	11,880	-
School Quality Improvement	84.010A	2021	75,697	-
School Quality Improvement	84.010A	2022	86,459	-
Total Title I Grants to Local Educational Agencies			<u>586,775</u>	<u>-</u>
<i>Special Education Cluster:</i>				
Special Education Grants to States	84.027A	2021	51,903	-
Special Education Grants to States	84.027A	2022	414,031	-
COVID-19: Special Education Grants to States - ARP	84.027X	2022	1,494	-
Total Special Education Grants to States			<u>467,428</u>	<u>-</u>
Special Education Preschool Grants	84.173A	2022	13,175	-
<i>Total Special Education Cluster</i>			<u>480,603</u>	<u>-</u>
Equity for Each Grant	84.048A	2021	10,991	-
Title II-A Supporting Effective Instruction	84.367A	2021	9,603	-
Title II-A Supporting Effective Instruction	84.367A	2022	59,802	-
Total Title II-A Supporting Effective Instruction			<u>69,405</u>	<u>-</u>
Title IV-A Student Support and Academic Enrichment	84.424A	2021	15,000	-
Title IV-A Student Support and Academic Enrichment	84.424A	2022	36,722	-
Total Title IV-A Student Support and Academic Enrichment			<u>51,722</u>	<u>-</u>
<i>Education Stabilization Fund:</i>				
COVID-19: Elementary and Secondary School Emergency Relief Fund I	84.425D	2021	3,993	-
COVID-19: Elementary and Secondary School Emergency Relief Fund I	84.425D	2022	249,520	-
COVID-19: Elementary and Secondary School Emergency Relief Fund II	84.425D	2022	969,181	-
COVID-19: Elementary and Secondary School Emergency Relief Fund ARP	84.425U	2022	1,195,058	-
COVID-19: ARP Homeless Round II	84.425U	2022	5,473	-
Total Education Stabilization Fund			<u>2,423,225</u>	<u>-</u>
<b>Total U.S. Department of Education</b>			<u><b>3,622,721</b></u>	<u><b>-</b></u>
<b>Total Federal Assistance</b>			<u><b>\$ 4,752,577</b></u>	<u><b>\$ 0</b></u>

See accompanying notes to the schedule of expenditures of federal awards.

**Warren Local School District**  
**Washington County, Ohio**

*Notes to the Schedule of Expenditures of Federal Awards*  
*2 CFR 200.510(b)(6)*  
*For the Year Ended June 30, 2022*

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Warren Local School District (the School District) under programs of the federal government for the year ended June 30, 2022. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, or changes in net position of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.

**Warren Local School District**  
**Washington County, Ohio**  
*Schedule of Findings and Questioned Costs*  
*2 CFR Section 200.515*  
*June 30, 2022*

<b>1. SUMMARY OF AUDITOR'S RESULTS</b>
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(d) (1) (i)	Type of Financial Statement Opinion	Unmodified
(d) (1) (ii)	Were there any material control weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d) (1) (ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	None reported
(d) (1) (iii)	Was there any reported material non-compliance at the financial statement level (GAGAS)?	No
(d) (1) (iv)	Were there any material control weaknesses in internal control reported for major federal programs?	No
(d) (1) (iv)	Were there any significant deficiencies in internal control reported for major federal programs?	None reported
(d) (1) (v)	Type of Major Programs' Compliance Opinion	Unmodified
(d) (1) (vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d) (1) (vii)	Major Programs (list):  Nutrition Cluster School Breakfast Program National School Lunch Program  Education Stabilization Fund: COVID-19: ESSER I COVID-19: ESSER II COVID-19: ESSER ARP COVID-19: ARP Homeless Round II	ALN:  10.553 10.555  84.425D 84.425D 84.425U 84.425U
(d) (1) (viii)	Dollar Threshold: Type A/B Programs	Type A: > \$750,000 Type B: All others
(d) (1) (ix)	Low Risk Auditee?	No

<b>2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</b>
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None

<b>3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS</b>
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None  
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# OHIO AUDITOR OF STATE KEITH FABER



**WARREN LOCAL SCHOOL DISTRICT**

**WASHINGTON COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 5/4/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)