



**bhm cpa group, inc.**  
CERTIFIED PUBLIC ACCOUNTANTS

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ZANE STATE COLLEGE  
MUSKINGUM COUNTY

SINGLE AUDIT

FOR THE YEAR ENDED JUNE 30, 2022

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One East Campus View Blvd. Suite 300 • Columbus, OH 43235 • (614) 430-0590 • FAX (614) 448-4519  
PO Box 875 • 129 Pinckney Street • Circleville, OH 43113 • (740) 474-5210 • FAX (740) 474-7319  
PO Box 687 • 528 S. West Street • Piketon, OH 45661 • (740) 289-4131 • FAX (740) 289-3639

[www.bhmcpagroup.com](http://www.bhmcpagroup.com)



OHIO AUDITOR OF STATE  
KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
IPAReport@ohioauditor.gov  
(800) 282-0370

Board of Trustees  
Zane State College  
1555 Newark Road  
Zanesville, Ohio 43701

We have reviewed the *Independent Auditor's Report* of the Zane State College, Muskingum County, prepared by BHM CPA Group, Inc., for the audit period July 1, 2021 through June 30, 2022. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Zane State College is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

January 23, 2023

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**ZANE STATE COLLEGE  
MUSKINGUM COUNTY**  
*Fiscal Year Ended June 30, 2022*

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**INDEPENDENT AUDITOR'S REPORT**

Zane State College  
Muskingum County  
1555 Newark Road  
Zanesville, Ohio 43701

To the Board of Trustees:

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the financial statements of the business-type activities and the discretely presented component unit of Zane State College, Muskingum County, Ohio (the College), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the discretely presented component unit of the Zane State College, Muskingum County, Ohio as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the College, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Emphasis of Matter***

As discussed in Note 16 to the financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the College. We did not modify our opinion regarding this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis* and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the College's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2022, on our consideration of the College's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.



BHM CPA Group, Inc.  
Piketon, Ohio  
December 13, 2022

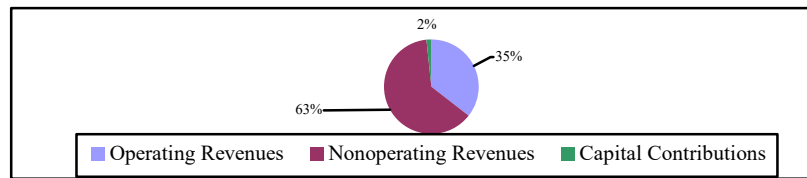
**Zane State College**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

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The discussion and analysis of Zane State College's financial statements provides an overview of the College's financial activities for the year ended June 30, 2022. The financial statements and the related footnote disclosures along with the discussion and analysis have been prepared based on information that is the representation of management. Responsibility for the completeness and fairness of this information rests with management. The discussion and analysis contains financial activities of Zane State College.

### Financial Highlights

Zane State College's financial position improved during the fiscal year ended June 30, 2022. The combined net position increased \$2,362,183 from the previous year. The following chart provides a graphic breakdown of revenues by category for the fiscal year ended June 30, 2022:



### Using This Annual Report

This report consists of three basic financial statements. The statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows provide information on the College as a whole and present a long-term view of the College's finances. The following activities are included in the College's financial statements:

- **College:** Most of the programs and services generally associated with the College fall into this category, including instruction, research, public service, and support services.
- **Component Unit (Zane State College Foundation):** Most of the College's fund raising and restricted scholarship activity fall into this category.

### The Statement of Net Position and the Statement of Revenues, Expenses, and Changes in Net Position

One of the most important questions asked about the College's finances is, "Is Zane State College as a whole better off or worse off as a result of the year's activities?" The statement of net position and the statement of revenues, expenses, and changes in net position report information on the College as a whole and on its activities in a way that helps to answer this question. When revenues and other support exceed expenses, the result is an increase in net position. When the reverse occurs, the result is a decrease in net position. The relationship between revenues and expenses may be thought of as the College's operating results.

These two statements report the College's net position and changes in them. The College's net position amount – the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources – is one way to measure the College's financial health, or financial position. Over time, increases or decreases in the College's net position are one indicator of whether its financial health is improving. However, several non-financial factors are relevant as well, such as the trend and quality of applicants, freshman class size, student retention, building condition, and campus safety, to assess the overall health of the College. These statements include all assets, liabilities, and deferred inflows/outflows of resources using the accrual basis of accounting, which is similar to the accounting used by most private and public sector institutions. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

**Zane State College**  
*Management's Discussion and Analysis*  
For the Fiscal Year Ended June 30, 2022  
(Unaudited)

**Net Position Changes- College**

	<u>6/30/2022</u>	<u>6/30/2021</u>	<u>Net Change</u>
<b>ASSETS</b>			
Current Assets:			
Cash, cash equivalents and investments	\$ 3,996,637	\$ 4,268,439	\$ (271,802)
Cash, cash equivalents and investments held in Escrow	190,440	186,716	3,724
Cash, cash equivalents and investments with Fiscal Agent	384,829	183,802	201,027
Accounts receivable - students, net	1,057,640	819,696	237,944
Accounts receivable - vendors	34,421	27,772	6,649
Grants receivable	140,658	66,261	74,397
Inventory	233,414	202,118	31,296
Total current assets	<u>6,038,039</u>	<u>5,754,804</u>	<u>283,235</u>
Noncurrent Assets:			
Capital assets, net of accumulated depreciation	30,788,525	31,664,006	(875,481)
Net OPEB Asset	656,657	574,210	82,447
Total noncurrent assets	<u>31,445,182</u>	<u>32,238,216</u>	<u>(793,034)</u>
<b>TOTAL ASSETS</b>	<u>37,483,221</u>	<u>37,993,020</u>	<u>(509,799)</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pensions and OPEB	2,621,286	2,677,939	(56,653)
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS</b>	<u>\$ 40,104,507</u>	<u>\$ 40,670,959</u>	<u>\$ (566,452)</u>
<b>LIABILITIES</b>			
Current Liabilities:			
Accrued wages and benefits	\$ 949,693	\$ 978,793	\$ (29,100)
Vouchers payable	307,394	420,309	(112,915)
Compensated absences payable - current portion	75,693	87,550	(11,857)
Claims payable	129,876	127,687	2,189
Accrued interest payable	14,814	15,896	(1,082)
Unearned tuition and fees revenue	250,050	294,410	(44,360)
Deposits held in custody for others	457,203	403,933	53,270
General improvement bond payable - current portion	235,000	235,000	0
Bond anticipation notes payable	150,000	125,000	25,000
Total current liabilities	<u>2,569,723</u>	<u>2,688,578</u>	<u>(118,855)</u>
Noncurrent Liabilities:			
Compensated absences payable	645,197	746,262	(101,065)
Bond anticipation notes payable	225,000	375,000	(150,000)
Net pension liability	7,326,923	13,979,408	(6,652,485)
Net OPEB liability	1,591,391	1,849,728	(258,337)
General improvement bonds payable	4,390,000	4,625,000	(235,000)
Total noncurrent liabilities	<u>14,178,511</u>	<u>21,575,398</u>	<u>(7,396,887)</u>
<b>TOTAL LIABILITIES</b>	<u>16,748,234</u>	<u>24,263,976</u>	<u>(7,515,742)</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pensions and OPEB	8,771,269	4,184,162	4,587,107
<b>NET POSITION</b>			
Net investment in capital assets	25,788,525	26,304,006	(515,481)
Restricted:			
Expendable:			
Instructional department uses	738,807	639,450	99,357
Capital projects	858,876	859,093	(217)
Unrestricted	(12,801,204)	(15,579,728)	2,778,524
Total net position	<u>14,585,004</u>	<u>12,222,821</u>	<u>2,362,183</u>
<b>TOTAL LIABILITIES, NET POSITION, AND DEFERRED INFLOWS</b>	<u>\$ 40,104,507</u>	<u>\$ 40,670,959</u>	<u>\$ (566,452)</u>

**Zane State College**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

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The net pension liability (NPL) is the largest single liability reported by the College at June 30, 2022 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other post-employment benefits (OPEB) liability is another significant liability reported by the School District at June 30, 2022 and is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the College's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability (asset) to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability (asset)*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability (asset) to equal the College's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the College is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position. If there is a net OPEB asset, it will be reported in the asset section of the statement of net position.

In accordance with GASB 68 and GASB 75, the College's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability (asset), respectively, not accounted for as deferred inflows/outflows.

**Zane State College**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

Total net position of the College as a whole increased \$2,362,183. The increase to current and other assets is primarily due to increases in cash and cash equivalents with fiscal agents, student accounts receivable, and grants receivable which were partially offset by decreases in cash, cash equivalents and investments. Deferred outflows of resources decreased slightly due to actuarial assumptions for pension and OPEB activity.

Current liabilities decreased slightly due to decreases in accrued wages and benefits, vouchers payable, and unearned tuition and fees revenue which were partially offset by increases in deposits held in custody for others. Long-term liabilities decreased primarily due to decreases in net pension liabilities, net OPEB liabilities, compensated absences, and principal payments on debt obligations.

Deferred inflows of resources increased due primarily to actuarial assumptions for pension and OPEB activity.

**Net Position Changes - Component Unit- Zane State College Foundation**

	6/30/2022	6/30/2021	Net Change
<b>ASSETS</b>			
Current Assets:			
Cash equivalents	\$ 22,108	\$ 17,344	\$ 4,764
Investments - Money Market	261,304	29,665	231,639
Total current assets	283,412	47,009	236,403
Noncurrent Assets:			
Endowment Investments	12,353,800	14,302,878	(1,949,078)
Total noncurrent assets	12,353,800	14,302,878	(1,949,078)
<b>TOTAL ASSETS</b>	<b>\$ 12,637,212</b>	<b>\$ 14,349,887</b>	<b>\$ (1,712,675)</b>
<b>NET POSITION</b>			
Nonexpendable:	\$ 7,796,592	\$ 7,752,979	\$ 43,613
Expendable	4,840,620	6,596,908	(1,756,288)
<b>TOTAL NET POSITION</b>	<b>\$ 12,637,212</b>	<b>\$ 14,349,887</b>	<b>\$ (1,712,675)</b>

The decrease to endowment investments is primarily due to the change in market value of investments which was partially offset by investment income during 2022. Net position decreased primarily due to the same reason for the decrease in endowment investments noted above.

**Zane State College**  
*Management's Discussion and Analysis*  
For the Fiscal Year Ended June 30, 2022  
(Unaudited)

**Operating Revenues and Expenses for FY2022 versus FY2021  
College**

	<u>6/30/2022</u>	<u>6/30/2021</u>	<u>Net Change</u>
Operating Revenues			
Tuition and fees (net of scholarship allowance)	\$ 4,631,119	\$ 5,053,325	\$ (422,206)
State grants and contracts	350,559	289,262	61,297
Federal grants and contracts	928,900	530,792	398,108
Local grants and contracts	3,333	-	3,333
Private gifts, grants and contributions	204,601	319,678	(115,077)
Auxiliary services	741,717	802,318	(60,601)
Other	435,449	200,629	234,820
Total operating revenues	<u>7,295,678</u>	<u>7,196,004</u>	<u>99,674</u>
Operating Expenses (Includes depreciation expense)	<u>17,994,241</u>	<u>16,766,770</u>	<u>1,227,471</u>
Operating Loss	(10,698,563)	(9,570,766)	(1,127,797)
Nonoperating Revenues (Expenses)			
State appropriations	7,115,284	7,175,047	(59,763)
Federal grants	5,786,895	3,894,321	1,892,574
Investment income (net of investment fees)	6,704	5,835	869
Change in market value of investments	(54,390)	-	(54,390)
Other nonoperating expenses	(133,219)	(139,703)	6,484
Net nonoperating revenues (expenses)	<u>12,721,274</u>	<u>10,935,500</u>	<u>1,785,774</u>
Income Before Other Revenues, Expenses, Gains, or Losses	2,022,711	1,364,734	657,977
Capital Contributions	<u>339,472</u>	<u>1,131,807</u>	<u>(792,335)</u>
Total Other Revenues	<u>339,472</u>	<u>1,131,807</u>	<u>(792,335)</u>
Increase (Decrease) in net position	2,362,183	2,496,541	(134,358)
Net Position, beginning of year	12,222,821	9,726,280	2,496,541
Net Position, end of year	<u>\$ 14,585,004</u>	<u>\$ 12,222,821</u>	<u>\$ 2,362,183</u>

Operating expenses increased due to increased pension and OPEB expenses from the prior year as well as monies expended due to additional federal grants received. Federal grants and contracts increased slightly from the prior year. Auxiliary service revenues decreased slightly in 2022. Federal grants increased as a result of COVID-19 stimulus funding, primarily from the HEERF to assist colleges and universities during the COVID-19 Global Pandemic, including funding awarded directly to students. State appropriations decreased slightly due to SSI. This decrease is due to the funding formula being an allocation model which bases most of the allocation on enrollment. Success metrics are still an integral part of the funding which allowed the College to increase its share in the past few years, but as enrollment has declined, SSI has followed. Additionally, other institutions are improving their success measures. Capital contributions declined primarily due to the timing of various capital projects.

**Zane State College**  
*Management's Discussion and Analysis*  
For the Fiscal Year Ended June 30, 2022  
(Unaudited)

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**Changes in Revenues and Expenses for FY2022 versus FY2021**  
**Component Unit- Zane State College Foundation**

	<u>6/30/2022</u>	<u>6/30/2021</u>	<u>Net Change</u>
Operating Revenues			
In-kind Contribution (ZSC)*	\$ 79,666	\$ 205,195	\$ (125,529)
Contributions	202,408	286,735	(84,327)
Total operating revenues	<u>282,074</u>	<u>491,930</u>	<u>(209,856)</u>
Operating Expenses	<u>107,831</u>	<u>207,476</u>	<u>(99,645)</u>
Operating Income	174,243	284,454	(110,211)
Nonoperating Revenues (Expenses)			
Investment income (net of investment fees)	187,124	218,159	(31,035)
Change in market value of investments	(1,714,992)	2,386,466	(4,101,458)
College support - capital	(10,000)	(229,005)	219,005
College support - learning and educational resources	(169,081)	(260,221)	91,140
Scholarships	(190,344)	(264,555)	74,211
Net nonoperating revenues (expenses)	<u>(1,897,293)</u>	<u>1,850,844</u>	<u>(3,748,137)</u>
Change in Net Position before Capital Contributions	(1,723,050)	2,135,298	(3,858,348)
Capital Contributions	<u>10,375</u>	<u>10,360</u>	<u>15</u>
Change in Net Position	(1,712,675)	2,145,658	(3,858,333)
Net Position, beginning of year	<u>14,349,887</u>	<u>12,204,229</u>	<u>2,145,658</u>
Net Position, end of year	<u>\$ 12,637,212</u>	<u>\$ 14,349,887</u>	<u>\$ (1,712,675)</u>

\*See Note 9, page 29.

Operating expenses decreased primarily due to the level of contributions received during the year. Scholarships decreased due to fewer scholarships awarded during the current fiscal year. Investment income decreased due to lower interest and dividends in the current year. The change in market value declined substantially due to decreases in market value of investments held by the Foundation.

**Zane State College**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

**Operating Expenses for FY2022 versus FY2021**  
**College**

	<u>6/30/2022</u>	<u>6/30/2021</u>	<u>Net Change</u>
Operating Expenses			
Educational and General			
Instructional	\$ 3,939,466	\$ 5,200,241	\$ (1,260,775)
Academic support	718,161	717,513	648
Student services	4,927,603	3,658,323	1,269,280
Institutional support	4,691,964	3,541,482	1,150,482
Depreciation	1,682,582	1,645,548	37,034
Operation and maintenance of plant	1,241,680	1,206,956	34,724
Total Educational and General	<u>17,201,456</u>	<u>15,970,063</u>	<u>1,231,393</u>
Auxiliary Enterprises			
Bookstore	651,229	741,979	(90,750)
Security and other auxiliary	141,556	54,728	86,828
Total Auxiliary Enterprises	<u>792,785</u>	<u>796,707</u>	<u>(3,922)</u>
Total Operating Expenses	<u>\$ 17,994,241</u>	<u>\$ 16,766,770</u>	<u>\$ 1,227,471</u>

Educational and General Expenses increased due to pension and OPEB activity as well as additional spending due to additional federal funding for programs. Bookstore expenses decreased as a result of lower enrollment which led to decreased cost of goods sold.

**Operating Expenses for FY2022 versus FY2021**  
**Component Unit- Zane State College Foundation**

	<u>6/30/2022</u>	<u>6/30/2021</u>	<u>Net Change</u>
Operating Expenses			
Educational and General			
General and administrative	\$ 107,831	\$ 207,476	\$ (99,645)
Total Educational and General	<u>107,831</u>	<u>207,476</u>	<u>(99,645)</u>
Total Operating Expenses	<u>\$ 107,831</u>	<u>\$ 207,476</u>	<u>\$ (99,645)</u>

**The Statement of Cash Flows**

Another way to assess the financial health of an institution is to look at the statement of cash flows. Its primary purpose is to provide relevant information about the cash receipts and cash payments of an entity during a period. The statement of cash flows also helps users assess:

- an entity's ability to generate future net cash flows
- its ability to meet its obligations as they come due
- its need for external financing



**Zane State College**  
*Management's Discussion and Analysis*  
For the Fiscal Year Ended June 30, 2022  
(Unaudited)

**Cash Flows**  
**FY 2022 Versus FY 2021**  
**College**

	<u>6/30/2022</u>	<u>6/30/2021</u>	<u>Net Change</u>
Cash provided (used) by:			
Operating activities	\$ (11,959,614)	\$ (8,565,563)	\$ (3,394,051)
Noncapital financing activities	12,902,179	11,069,368	1,832,811
Capital and related financing activities	(961,930)	(1,160,447)	198,517
Investing activities	(47,686)	5,835	(53,521)
Net increase (decrease) in cash	<u>(67,051)</u>	<u>1,349,193</u>	<u>(1,416,244)</u>
Cash, beginning of year	4,638,957	3,289,764	1,349,193
Cash, end of year	<u>\$ 4,571,906</u>	<u>\$ 4,638,957</u>	<u>\$ (67,051)</u>

Noncapital financing activities are comprised of state appropriations and certain federal grants which do not meet the definition of operating activities.

**Capital and Debt Administration**

*Capital Assets*

At June 30, 2022, the College had \$30,788,525 invested in capital assets, net of accumulated depreciation of \$29,788,217. Depreciation charges totaled \$1,682,582 for the current fiscal year. Details of these assets for the two years are shown below:

**Capital Assets, Net, at Year-End - College**

	<u>6/30/2022</u>	<u>6/30/2021</u>	<u>Net Change</u>
Land	\$ 413,225	\$ 413,225	\$ -
Construction in Progress	31,372	5,235	26,137
Buildings	27,067,834	28,083,491	(1,015,657)
General infrastructure	706,248	744,992	(38,744)
Machinery and equipment	2,061,036	1,917,834	143,202
Computers	414,410	425,718	(11,308)
Computer Software	13,805	939	12,866
Motor Vehicles	69,682	56,519	13,163
Library books	10,913	16,053	(5,140)
Total Capital Assets, Net	<u>\$ 30,788,525</u>	<u>\$ 31,664,006</u>	<u>\$ (875,481)</u>

The change in capital assets was attributable to current year depreciation which was partially offset by current year additions.

More detailed information regarding the College's capital assets is presented in Note 7 to the financial statements.

**Zane State College**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

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*Debt*

At June 30, 2022, the College had \$5,000,000 in debt outstanding versus \$5,360,000 in the previous year. The table below summarizes these amounts by type of debt instrument.

	<u>6/30/2022</u>	<u>6/30/2021</u>	<u>Net Change</u>
General Improvement Bonds	\$ 4,625,000	\$ 4,860,000	\$ (235,000)
Bond Anticipation Note Payable	375,000	500,000	(125,000)
	<u>\$ 5,000,000</u>	<u>\$ 5,360,000</u>	<u>\$ (360,000)</u>

More detailed information about the College's long-term liabilities is presented in Note 8 to the financial statements.

**Economic Factors that Will Affect the Future**

The bulk of the College's revenues come from the State (SSI) and from tuition & fees (enrollment). The SSI funding formula for distribution of funds to the two-year college sector focuses on completion and student success measures, areas where the College does better than the norm. However, the model is still based on enrollment. Other institutions are now progressing in success measures causing SSI distributions to shift to them and urban schools are able to maintain their enrollment levels. A recent change to the formula did benefit the College in FY22. The College continues to have the best student completion rate which is close to 50%.

The College continues to offer more online courses which could expand our enrollment base geographically and reach students who cannot attend a traditional classroom setting. The College is also adding industry recognized certificates that support the workforce needs of the state. With Intel moving into the region, it will be critical for the state to be able to provide the workforce Intel requires as well as the additional industries that will grow. Intel is working with Community Colleges to create an inclusive workforce development and training program to cultivate the next generation of skilled technical professionals for Ohio's emerging semiconductor industry.

**Contacting the College's Financial Management**

This financial report is designed to provide the Department of Higher Education, our citizens, taxpayers, investors and creditors with a general overview of the College's finances and to show the College's accountability for the money it receives. If you have questions about this report, or need additional financial information, contact Terri Baldwin, CFO, at Zane State College, 1555 Newark Road, Zanesville, Ohio 43701.

**Zane State College**  
*Statement of Net Position*  
As of June 30, 2022

	College	Component Unit
	Zane State College	Zane State College Foundation
<b><u>ASSETS</u></b>		
<i>Current Assets:</i>		
Cash, cash equivalents and investments	\$ 3,996,637	\$ 22,108
Cash, cash equivalents and investments held in Escrow	190,440	-
Cash, cash equivalents and investments with Fiscal Agent	384,829	-
Investments - Money Market	-	261,304
Accounts receivable - students, net	1,057,640	-
Accounts receivable - vendors	34,421	-
Grants receivable	140,658	-
Inventory	233,414	-
<b>Total current assets</b>	<b>6,038,039</b>	<b>283,412</b>
<i>Noncurrent Assets:</i>		
Capital assets, net	30,788,525	-
Net OPEB Asset	656,657	-
Endowment investments	-	12,353,800
<b>Total noncurrent assets</b>	<b>31,445,182</b>	<b>12,353,800</b>
<b>TOTAL ASSETS</b>	<b>37,483,221</b>	<b>12,637,212</b>
<b><u>DEFERRED OUTFLOWS OF RESOURCES</u></b>		
Pensions	2,252,777	-
OPEB	368,509	-
<b>Total deferred outflows of resources</b>	<b>2,621,286</b>	<b>-</b>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<b>\$ 40,104,507</b>	<b>\$ 12,637,212</b>
<b><u>LIABILITIES</u></b>		
<i>Current Liabilities:</i>		
Accrued wages and benefits	\$ 949,693	\$ -
Vouchers payable	307,394	-
Claims payable	129,876	-
Compensated absences payable	75,693	-
Accrued interest payable	14,814	-
Unearned tuition and fees revenue	250,050	-
Deposits held in custody for others	457,203	-
General improvement bonds payable	235,000	-
Bond anticipation notes payable	150,000	-
<b>Total current liabilities</b>	<b>2,569,723</b>	<b>-</b>
<i>Noncurrent Liabilities:</i>		
Compensated absences	645,197	-
General improvement bonds payable	4,390,000	-
Bond anticipation notes payable	225,000	-
Net Pension Liability	7,326,923	-
NET OPEB Liability	1,591,391	-
<b>Total noncurrent liabilities</b>	<b>14,178,511</b>	<b>-</b>
<b>TOTAL LIABILITIES</b>	<b>16,748,234</b>	<b>-</b>
<b><u>DEFERRED INFLOWS OF RESOURCES</u></b>		
Pensions	6,592,055	-
OPEB	2,179,214	-
<b>Total deferred inflows of resources</b>	<b>8,771,269</b>	<b>-</b>
<b><u>NET POSITION</u></b>		
Net investment in capital assets	25,788,525	-
<i>Restricted:</i>		
Instructional Department uses	738,807	-
Capital projects	858,876	-
Expendable	-	4,840,620
Nonexpendable	-	7,796,592
Unrestricted	(12,801,204)	-
<b>Total net position</b>	<b>14,585,004</b>	<b>12,637,212</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION</b>	<b>\$ 40,104,507</b>	<b>\$ 12,637,212</b>

See accompanying notes to the financial statements.

**Zane State College**  
*Statement of Revenues, Expenses, and Changes in Net Position*  
For the Fiscal Year Ended June 30, 2022

	College	Component Unit
	Zane State College	Zane State College Foundation
<b>REVENUE:</b>		
<i>Operating Revenues:</i>		
Student tuition and fees (net of scholarship allowances of \$1,248,140)	\$ 4,631,119	\$ -
In-kind contributions	-	79,666
Federal grants and contracts	928,900	-
State grants and contracts	350,559	-
Local grants and contracts	3,333	-
Private gifts and grants	204,601	-
Contributions	-	202,408
Auxiliary Enterprises:		
Bookstore	706,437	-
Campus security	35,280	-
Other sources	435,449	-
<b>Total Operating Revenues</b>	<b>7,295,678</b>	<b>282,074</b>
<b>EXPENSES:</b>		
<i>Operating Expenses:</i>		
Educational and General:		
Instructional	3,939,466	-
Academic support	718,161	-
Student services	4,927,603	-
Institutional support	4,691,964	-
Depreciation	1,682,582	-
Fundraising	-	22,477
General & administrative	-	85,354
Operation and maintenance of plant	1,241,680	-
<b>Total Educational and General</b>	<b>17,201,456</b>	<b>107,831</b>
Auxiliary Enterprises:		
Bookstore	651,229	-
Campus security and other auxiliary	141,556	-
<b>Total Operating Expenses</b>	<b>17,994,241</b>	<b>107,831</b>
<b>Operating Income (Loss)</b>	<b>(10,698,563)</b>	<b>174,243</b>
<b>NONOPERATING REVENUES (EXPENSES):</b>		
Federal grants	5,786,895	-
State appropriations	7,115,284	-
Investment income (net of investment fees)	6,704	187,124
Change in market value of investments	(54,390)	(1,714,992)
Loss on disposal of capital assets	0	-
Interest on capital asset-related debt	(133,219)	-
Scholarships	-	(190,344)
College support - capital	-	(10,000)
College support - learning and educational resources	-	(169,081)
Net nonoperating revenues (expenses)	<b>12,721,274</b>	<b>(1,897,293)</b>
<b>Income before other revenues, expenses, gains or losses</b>	<b>2,022,711</b>	<b>(1,723,050)</b>
Capital contributions	339,472	10,375
<b>Total other revenues</b>	<b>339,472</b>	<b>10,375</b>
<b>Increase (Decrease) in Net Position</b>	<b>2,362,183</b>	<b>(1,712,675)</b>
<b>Net Position, Beginning of Year</b>	<b>12,222,821</b>	<b>14,349,887</b>
<b>Net Position, End of Year</b>	<b>\$ 14,585,004</b>	<b>\$ 12,637,212</b>

See accompanying notes to the financial statements.

**Zane State College**  
*Statement of Cash Flows*  
For the Fiscal Year Ended June 30, 2022

	College	Component Unit
	Zane State College	Zane State College Foundation
<b><u>Cash Flows from Operating Activities:</u></b>		
Tuition and Fees	\$ 4,395,436	\$ -
Grants and Contracts	1,412,996	-
Payments to Suppliers	(7,647,574)	-
Payments to Employees for Wages and Benefits	(11,297,638)	-
Bookstore	706,437	-
Campus Security	35,280	-
Contributions	-	202,408
Other Receipts	435,449	-
Other Expenses	-	(28,165)
Net Cash Provided (Used) by Operating Activities	<u>(11,959,614)</u>	<u>174,243</u>
<b><u>Cash Flows from Non-Capital and Related Financing Activities:</u></b>		
State Appropriations	7,115,284	-
Federal Grants	5,786,895	-
College Support - learning and educational resources	-	(169,081)
Scholarships	-	(190,344)
Net Cash Provided (Used) by Non-Capital and Related Financing Activities	<u>12,902,179</u>	<u>(359,425)</u>
<b><u>Cash Flows from Capital and Related Financing Activities:</u></b>		
Purchases of Capital Assets	(807,101)	-
Capital Contributions	339,472	10,375
College Support - Capital	-	(10,000)
Principal Paid on Loans and Notes	(360,000)	-
Interest Paid	(134,301)	-
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>(961,930)</u>	<u>375</u>
<b><u>Cash Flows from Investing Activities:</u></b>		
Interest on Cash, Cash Equivalents and Investments	6,704	139
Change in Market Value of Cash, Cash Equivalents and Investments	(54,390)	-
Proceeds from Sales and Maturities of Investments	-	2,985,421
Purchase of Investments	-	(2,564,350)
Net Cash Provided by Investing Activities	<u>(47,686)</u>	<u>421,210</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	<b>(67,051)</b>	<b>236,403</b>
<b>Cash and Cash Equivalents at Beginning of Year</b>	<b>4,638,957</b>	<b>47,009</b>
<b>Cash and Cash Equivalents at End of Year</b>	<b>\$ 4,571,906</b>	<b>\$ 283,412</b>
<b><u>Reconciliation of Operating Income (Loss) to Net Cash Used by Operating Activities:</u></b>		
Operating Income (Loss)	\$ (10,698,563)	\$ 174,243
Adjustments to Reconcile Operating Income (Loss) to Net Cash Used by Operating Activities:		
Depreciation	1,682,582	-
Pension and OPEB Expense Adjustments Not Affecting Cash	(2,349,509)	-
<b><u>Change in Assets and Liabilities:</u></b>		
Accounts Receivable, net	(244,593)	-
Grants Receivable	(74,397)	-
Inventories	(31,296)	-
Claims Payable	2,189	-
Vouchers Payable (Operating)	(112,915)	-
Accrued Wages and Benefits	(29,100)	-
Compensated Absences	(112,922)	-
Unearned Tuitions and Fees Revenue	(44,360)	-
Deposits Held in Custody for Others	53,270	-
Net Cash Provided by (Used for) Operating Activities	<u>\$ (11,959,614)</u>	<u>\$ 174,243</u>
<b><u>Non-Cash Transactions:</u></b>		
In-kind Contributions	\$ -	\$ 79,666
In-kind Disbursements	-	(79,666)
Total Non-Cash Transactions	<u>\$ -</u>	<u>\$ -</u>

See accompanying notes to the financial statements.

**Zane State College**  
*Notes to the Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**NOTE 1 – DESCRIPTION OF THE COLLEGE AND REPORTING ENTITY**

On September 19, 1969, the State of Ohio Department of Higher Education approved the charter of the Muskingum Area Technical Institute. In 1975, the College name was changed to the Muskingum Area Technical College. In 2004, the College name was changed to Zane State College (the College). The College is a technical institute as defined by Section 3357.01 of the Ohio Revised Code and is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and the laws of the State of Ohio. The College exposes students to job training leading to employment upon graduation and prepares students for continuation of their education in obtaining a four-year degree.

The College's official service area consists of three counties: Muskingum, Guernsey, and Noble. However, a significant number of students also attend from Morgan, Coshocton, Licking and Perry counties.

In 1971, working with the Ohio Department of Higher Education, the Muskingum Area Technical Institute and the Ohio University began a cooperative effort to provide the community with a coordinated state-assisted higher education complex of academic-technical programs and physical facilities. Planning for a new campus was accelerated after the Ohio General Assembly, on June 12, 1972, approved a \$3 million appropriation for the construction of a new technical college facility. In March 1974 a master plan for the Muskingum Area Technical Institute and Ohio University-Zanesville campus was completed. This plan has guided campus development to the present time. An agreement for inter-institutional cooperation and coordination was signed on June 15, 1975, by Ohio University-Zanesville and Muskingum Area Technical Institute.

The College operates under a nine-member appointed Board of Trustees, of which three are appointed by the Governor of the State of Ohio, and is responsible for the provision of public education to its student body.

The Zane State College Foundation is not a part of the primary government of the College, but due to its relationship with the College, it is discretely presented as a component unit within the College's financial statements. The Foundation is a non-profit, tax-exempt organization operated exclusively to provide support for the general educational needs of the College. Specific disclosures relating to the component unit can be found in Note 9.

The College is associated with an insurance purchasing pool, the Ohio College Association Workers' Compensation Group Rating Program. This organization is presented in Note 12 to the financial statements.

Management believes the financial statements included in this report represent all of the funds of the College over which the College has the ability to exercise direct operating control.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Basis of Presentation**

The accompanying financial statements are presented in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB).

Pursuant to the provisions of GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments," as amended by GASB Statement No. 35, "Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities," the full scope of the College's activities is considered to be a single business-type activity (BTA) and accordingly, is reported within a single column in the basic financial statements.

**Zane State College**  
*Notes to the Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**

**B. Basis of Accounting**

The financial statements of the College have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the College must provide local resources to be used for a specified purpose, and expense requirements, in which the resources are provided to the College on a reimbursement basis.

**C. Cash and Cash Equivalents**

This classification appears on the statement of net position and the statement of cash flows and includes cash on deposit with private bank accounts and savings accounts. For purposes of the statement of cash flows and presentation on the statement of net position, all investments with original maturities of three months or less at the time they are purchased by the College are presented on the financial statements as cash equivalents.

**D. Investments**

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements are reported at cost.

**E. Receivables**

Receivables consist of tuition and fees and charges to students and charges for auxiliary enterprises' sales and services. Receivables also include amounts due from the Federal government, state and local governments, private sources in connections with reimbursements of allowable expenditures made pursuant to contracts and grants, and pledges that are verifiable, measurable, and expected to be collected and available for expenditures for which the resource provider's conditions have been satisfied. Receivables are recorded net of estimated uncollectible amounts.

**F. Inventories**

Inventories, consisting of expendable supplies and merchandise for resale, are stated at the lower of cost or market value using the first-in, first-out method.

**Zane State College**  
*Notes to the Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**

**G. Capital Assets**

Capital assets are stated at cost at date of acquisition or acquisition value at date of donation in the case of gifts. The College capitalizes assets that have a value or cost in excess of \$5,000 at the date of acquisition and an expected useful life of one or more years. Library books are significant in the aggregate and are therefore also capitalized. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets, generally 20 to 40 years for buildings and infrastructure, 5 to 10 years for equipment, 4 to 5 years for computer software, 5 years for vehicles, and 5 years for library books and materials. Improvements are depreciated over the remaining useful lives of the related capital assets.

The College's policy is to capitalize net interest on construction projects until substantial completion of the projects. The amount of capitalized interest equals the difference between the interest cost associated with the tax-exempt borrowing used to finance the project and the interest earned from temporary investments of the debt proceeds over the same period. Capitalized interest is amortized on a straight-line basis over the estimated useful life of the asset. For 2022, no material interest costs were incurred on construction projects for the College.

**H. Noncurrent Long-Term Liabilities**

Noncurrent long-term liabilities include bonds, notes, and compensated absences that will not be paid within the next fiscal year.

**I. Compensated Absences**

The College follows the provisions of Governmental Accounting Standards Board Statement No. 16, "Accounting for Compensated Absences."

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the College will compensate the employees for the benefits through paid time off or some other means. The College records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the College has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the College's termination policy. The College records a liability for accumulated unused sick leave for certified employees, administrators, and classified employees after five years of current service with the College.



**Zane State College**  
*Notes to the Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**

**J. Unearned Revenue**

Unearned tuition and fees revenue includes amounts received for tuition and fees and certain auxiliary activities prior to the end of the fiscal year, related to the subsequent accounting period.

**K. Net Position**

The College's net position is classified as follows:

**Net Investment in Capital Assets** – This represents the College's total investment in capital assets, net of accumulated depreciation and outstanding debt obligations related to those capital assets.

**Restricted Net Position – Expendable** – Expendable restricted net position includes resources in which the College is legally or contractually obligated to spend in accordance with restrictions imposed by external parties.

**Unrestricted Net Position** – Unrestricted net position includes resources derived from student tuition and fees, sales and services, unrestricted gifts, and interest income.

Restricted and unrestricted resources are tracked using a fund accounting system and are spent in accordance with established fund authorities. Fund authorities provide rules for the fund activity and are separately established for restricted and unrestricted activities. When both restricted and unrestricted funds are available for expenditure, the decision for funding is transactional based within the departmental management system in place at the College.

**L. Scholarship Allowances and Student Aid**

Student tuition and fees revenue and certain other revenues from College charges are reported net of scholarship allowances in the accompanying statement of revenues, expenses, and changes in net position. The scholarship allowance is the difference between the actual charge for goods and services provided by the College and the amount that is paid by students. Certain aid such as loans and funds provided to students as awarded by third parties, and Federal Direct Lending is accounted for as a third-party payment (credited to the student's account as if the student made the payment). All other aid is reflected in the financial statements as operating expenses, or scholarship allowances, which reduce revenues.

**M. Revenue and Expense Recognition**

The College presents its revenues and expenses as operating or nonoperating based on recognition definitions from GASB Statement No. 9, "Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting." Operating activities are those activities that are necessary and essential to the mission of the College. Operating revenues include activities that have the characteristics of exchange transactions such as (1) student tuition and fees, net of scholarship discounts and allowances, (2) sales and services of auxiliary enterprises, net of scholarship discounts and allowances, (3) certain federal and most state and local grants and contracts and federal appropriations, and (4) interest on institutional student loans. Nonoperating revenues include activities that have the characteristics of nonexchange transactions, such as state appropriations, certain federal grants, and investment income. Revenues received for capital financing activities, as well as related expenses, are considered neither operating nor nonoperating activities and are presented after nonoperating activities on the accompanying statement of revenues, expenses, and changes in net position.

The College's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**

**N. Budgetary Process**

Annually, the Business Office develops a balanced budget for the College based on projected expenditures from department directors and anticipated revenue, including tuition and fees and the subsidy from the Ohio Department of Higher Education. The Board of Trustees approves the budget.

**O. Income Taxes**

Income taxes have not been provided on the general operations of the College because, as a state institution, its income is exempt from Federal income taxes under Section 115 of the Internal Revenue Code.

**P. Use of Estimates**

Management of the College has made estimates and assumptions relating to the reporting of assets, deferred inflows/outflows of resources, and liabilities to prepare these financial statements in conformity with accounting principles generally accepted in the United States of America. Actual results could differ from those estimates.

**Q. Deferred Outflows and Deferred Inflows of Resources**

Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenses) until then. The College recorded a deferred outflow of resources for pensions and other postemployment benefits, which are explained in Notes 10 and 11. The College also reports a deferred inflow of resources which represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenues) until that time. For the College, these amounts consist of pensions and other postemployment benefits, which are explained in Notes 10 and 11.

**R. Pensions and Post-Employment Benefits (OPEB)**

For purposes of measuring the net pension liability, net OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**S. Self Insurance**

The College is self-insured for certain employee health programs. A liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, is recorded.

**Zane State College**  
*Notes to the Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**NOTE 3 – STATE SUPPORT**

The College is a state-assisted institution of higher education that receives a student-based subsidy from the State of Ohio. This subsidy is determined annually based upon a formula devised by the Ohio Department of Higher Education.

In addition to the student subsidies, the State of Ohio provides the funding for the construction and renovation of major plant facilities on the College's campus. The funding is obtained from the issuance of special obligation bonds issued by the Ohio Public Facilities Commission (OPFC), which proceeds in turn cause the construction and subsequent lease of the facility to the Ohio Department of Higher Education. Upon completion of a facility, the Ohio Department of Higher Education turns over control to the College, which capitalizes the cost thereof.

Neither the obligation for special obligation bonds issued by OPFC, nor the annual debt service charges for principal and interest on the bonds are reflected in the College's financial statements. These costs are currently being funded through appropriations to the Ohio Department of Higher Education by the General Assembly.

The facilities are not pledged as collateral for the special obligation bonds. Instead, the bonds are supported by a pledge of monies in the Higher Education Bond Service Fund established in the custody of the Treasurer of State. If sufficient monies are not available from this fund, a pledge exists to assess a special student fee uniformly applicable to students in state-assisted institutions of higher education throughout the State.

Outstanding debt issued by OPFC is not included on the College's statement of net position. In addition, the appropriations by the General Assembly to the Ohio Department of Higher Education for payment of debt service are not reflected as appropriation revenue received by the College, and the related debt service payments are not recorded in the College's accounts.

**NOTE 4 – DEPOSITS**

**Deposits** Custodial credit risk is the risk that in the event of bank failure, the College will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$660,945 of the College's bank balance of \$3,726,172 was exposed to custodial credit risk because those deposits were uninsured and collateralized. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the College to a successful claim by the Federal Deposit Insurance Corporation.

The College does not have a deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the College and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured;  
or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

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**NOTE 4 – DEPOSITS (Cont.)**

**Investments** At fiscal year end, the College had the following investments and maturities:

	Carrying/Fair Value	Weighted Average Maturity (Years)
Jefferson Health Plan Pool	\$ 384,826	<1
Money Markets	5,510	<1
Marketable Certificates of Deposit	678,357	2.81 Weighted Average
Total	\$ 1,068,693	

The College categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the College’s recurring fair value measurements as of June 30, 2022. All other investments of the College are valued using quoted market prices (Level 1 inputs).

**Interest rate risk** – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The College’s investment policy does not address interest rate risk beyond the requirements of the Ohio Revised Code.

**Credit Risk** – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The College limits their investments to negotiable certificates of deposit, the Jefferson Health Plan Pool, and a money market account. The investment in the Jefferson Health Plan Pool is unrated. Investments in money markets were rated AAAM by Standard & Poor’s and Aaa-mf by Moody’s. Investments in the marketable certificates of deposit are fully covered by FDIC. The College’s investment policy does not address credit risk beyond the requirements of the Ohio Revised Code.

**Concentration of credit risk** – Concentration of credit risk is the risk of loss attributed to the magnitude of a government’s investment in a single issuer. 36% of the College’s investments are in the Jefferson Health Plan Pool and 63% of the College’s investments are in marketable certificates of deposit. The College investment policy allows for a maximum of 75% of the College’s total investment portfolio to be invested in a single security type unless that security provides the highest rate of return at an acceptable level of safety for preservation of capital. There are no further restrictions on the amounts the College may invest in a single issuer beyond the requirements of the Ohio Revised Code.

**Custodial credit risk** - Custodial credit risk is the risk that in the event of the failure of the counterparty, the College will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the College’s securities are either insured and registered in the name of the College or at least registered in the name of the College. The College’s investment policy does not address custodial credit risk beyond the requirements of the Ohio Revised Code.

**Zane State College**  
*Notes to the Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**NOTE 5 - RECEIVABLES**

Receivables at June 30, 2022 were as follows:

	Gross Receivables	Allowance for Doubtful Accounts	Net Receivables
Current Receivables:			
Students	\$ 1,257,640	\$ (200,000)	\$ 1,057,640
Grants	140,658	-	140,658
Vendor	34,421	-	34,421
Total Accounts Receivable	\$ 1,432,719	\$ (200,000)	\$ 1,232,719

**NOTE 6 – DONOR RESTRICTED ENDOWMENTS**

If a donor has not provided specific instructions, state law permits the Board to authorize for expenditure the net appreciation (realized and unrealized) of the investments of endowment funds. When administering its power to spend net appreciation, the Board is required to consider the College’s “long- and short-term needs, present and anticipated financial requirements, expected total return on its investments, price-level trends, and general economic conditions.” Any net appreciation that is spent is required to be spent for the purposes for which the endowment was established. All expenditures must be approved by the Board.

At June 30, 2022, there was no net appreciation on donor-restricted assets available to be spent. There were no donor restricted endowments at June 30, 2022.

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 7 – CAPITAL ASSETS**

A summary of the changes in the capital assets is presented as follows:

	Balance at 6/30/2021	Increases	Decreases	Balance at 6/30/2022
<b>Capital Assets, Non-Depreciable:</b>				
Land	\$ 413,225	\$ -	\$ -	\$ 413,225
Construction in Progress	5,235	31,372	(5,235)	31,372
Total Non-Depreciable	<u>418,460</u>	<u>31,372</u>	<u>(5,235)</u>	<u>444,597</u>
<b>Capital Assets, Depreciable:</b>				
Buildings	48,855,522	215,919	-	49,071,441
General Infrastructure	1,066,217	3,928	-	1,070,145
Machinery and Equipment	5,091,205	461,569	-	5,552,774
Computers	3,076,813	50,312	-	3,127,125
Computer Software	446,116	15,469	-	461,585
Motor Vehicles	220,457	33,767	-	254,224
Library books	594,851	-	-	594,851
Total Depreciable	<u>59,351,181</u>	<u>780,964</u>	<u>-</u>	<u>60,132,145</u>
<b>Less Accumulated Depreciation:</b>				
Buildings	(20,772,031)	(1,231,576)	-	(22,003,607)
General Infrastructure	(321,225)	(42,672)	-	(363,897)
Machinery and Equipment	(3,173,371)	(318,367)	-	(3,491,738)
Computers	(2,651,095)	(61,620)	-	(2,712,715)
Computer Software	(445,177)	(2,603)	-	(447,780)
Motor Vehicles	(163,938)	(20,604)	-	(184,542)
Library books	(578,798)	(5,140)	-	(583,938)
Total Depreciation	<u>(28,105,635)</u>	<u>(1,682,582)</u>	<u>-</u>	<u>(29,788,217)</u>
Total Capital Assets, Depreciable, net	<u>31,245,546</u>	<u>(901,618)</u>	<u>-</u>	<u>30,343,928</u>
Capital Assets, net	<u>\$ 31,664,006</u>	<u>\$ (870,246)</u>	<u>\$ (5,235)</u>	<u>\$ 30,788,525</u>

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 8 – LONG-TERM LIABILITIES**

A summary of changes in long-term liabilities is as follows:

	Balance 6/30/2021	Additions	Reductions	Balance 6/30/2022	Amount Due Within One Year
Compensated Absences	\$ 833,812		\$ (112,922)	\$ 720,890	\$ 75,693
General Improvement Bond	4,860,000	-	(235,000)	4,625,000	235,000
Bond Anticipation Note	500,000	-	(125,000)	375,000	150,000
Net Pension Liability:					
STRS	7,905,459	-	(3,923,350)	3,982,109	-
SERS	6,073,949	-	(2,729,135)	3,344,814	-
Total Net Pension Liability	<u>13,979,408</u>	<u>-</u>	<u>(6,652,485)</u>	<u>7,326,923</u>	<u>-</u>
Net OPEB Liability:					
STRS	0	-	-	0 (a)	-
SERS	1,849,728	-	(258,337)	1,591,391	-
Total Net OPEB Liability	<u>1,849,728</u>	<u>-</u>	<u>(258,337)</u>	<u>1,591,391</u>	<u>-</u>
Long-Term Liabilities	<u>\$ 22,022,948</u>	<u>\$ -</u>	<u>\$ (7,383,744)</u>	<u>\$ 14,639,204</u>	<u>\$ 460,693</u>

(a) OPEB for STRS has a Net OPEB asset in the amount of \$656,657 as of June 30, 2022.

During fiscal year 2013, the College issued general obligation bonds in the amount of \$6,370,000 for the purpose of construction projects. The bond will mature in December 2037 and was issued with an interest rate of 2.8%. Payments are made into a sinking fund held in the name of the College and payments are made from the sinking fund when they come due.

During fiscal year 2016, the College issued long-term bond anticipation notes in the amount of \$1,300,000 with the Zane State College Foundation. The purpose of bond anticipation notes was to pay in full the bond anticipation note that was held by Fifth Third Securities. During fiscal year 2020, the College signed an amendment for an updated payment plan which is reflected in the following amortization schedule.

Principal and interest requirements to retire bonds and notes outstanding at June 30, 2022, are as follows:

Fiscal Year Ending June 30	General Obligation Bond		Bond Anticipation Note	
	Principal	Interest	Principal	Interest
2023	\$235,000	\$127,326	\$150,000	\$7,238
2024	245,000	122,105	225,000	4,343
2025	250,000	116,535	-	-
2026	255,000	110,664	-	-
2027	260,000	104,547	-	-
2028-2032	1,400,000	437,219	-	-
2033-2037	1,625,000	191,531	-	-
2038	355,000	5,769	-	-
	<u>\$ 4,625,000</u>	<u>\$ 1,215,696</u>	<u>\$ 375,000</u>	<u>\$ 11,581</u>

**Zane State College**  
*Notes to the Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**NOTE 9 – COMPONENT UNIT DISCLOSURES - ZANE STATE COLLEGE FOUNDATION**

**Description of the Foundation**

The Zane State College Foundation (hereinafter “the Foundation”) is a nonprofit organization as determined by Section 501(c)(3) of the Internal Revenue Code, further, the Foundation is organized under Section 509(a)(1) and 170(b)(1)(a)(iv) of the Internal Revenue Code.

The Foundation is organized and shall be operated exclusively for directorial, scientific or charitable purposes by conducting or supporting activities which benefit, or carry out the purpose of Zane State College, a state institution of higher learning, authorized under Chapter 3357 of the Ohio Revised Code including, but not limited to the creation of an endowment fund for annual scholarships in each technology program, the improvement of technical laboratory equipment, and opportunities for the professional development of College employees.

Solely for the above purpose, the Foundation is empowered to exercise all rights and powers conferred by the laws of the State of Ohio upon nonprofit corporations, including, but not limited to:

- A. To accept, acquire, receive, take, and hold by bequest, devise, grant, gift, purchase, exchange, lease, transfer, judicial order or decree, or otherwise, for any of its objects and purposes, any property, both real and personal, whatever kind, nature or description and wherever situated;
- B. To seal, exchange, convey, mortgage, lease, transfer, or otherwise dispose of any such property, both real and personal, as the objects and purposes of the Foundation may require, subject to such limitations as may be prescribed by law; and
- C. To invest and reinvest its funds in such savings accounts, stocks, bonds, debentures, mortgages, or in such other securities, investments, and property as the Board of Directors shall deem advisable, subject to the limitations and conditions contained in any bequest, devise, grant, or gift, provided such limitations and conditions are not in conflict with those provisions of the Internal Revenue Code and its regulations dealing with organizations exempt from taxation under Section 501(c)(3), as such provisions now exist or as they may hereafter be amended.

**Financial Statement Presentation**

The accompanying financial statements have been prepared on the accrual basis whereby all revenues are recorded when earned and all expenses are recorded when they have been reduced to a legal or contractual obligation to pay.

The financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America.

***Summary of Significant Accounting Policies***

**Net Position Classifications**

Restricted Net Position – Nonexpendable – Nonexpendable restricted net position includes endowments and similar type assets whose use is limited by donors or other outside sources and as a condition of the gift, the principal is to be maintained in perpetuity.

Restricted Net Position – Expendable – Expendable restricted net position includes resources in which the Foundation is legally or contractually obligated to spend the resources in accordance with restrictions imposed by external parties.



**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 9 – COMPONENT UNIT DISCLOSURES - ZANE STATE COLLEGE FOUNDATION (Cont.)**

**Income Tax Status**

The Foundation has been granted an exemption from federal income taxes under Section 501(c)(3) of the Internal Revenue Code.

**Cash and Investments**

Custodial credit risk for deposits is the risk that in the event of bank failure, the Foundation will not be able to recover deposits or collateral securities that are in the possession of an outside party.

At June 30, 2022, the carrying amount of the Foundation’s deposits was \$22,108 and the bank balance of the Foundation’s deposits was \$22,108. At June 30, 2022, the entire amount was covered by Federal Deposit Insurance.

The following summarizes the market value of investments at June 30, 2022:

Investment Type	Market Value	Years		
		Less than 1	1-3	3-5
Common Stock	\$ 4,115,647	\$ 4,115,647	\$ -	\$ -
Closely Held Stock	74,000	74,000	-	-
American Depository Share-Foreign Equities	352,644	352,644	-	-
Real Estate Investment Trusts	81,899	81,899	-	-
Marketable CD's	2,707,175	893,376	1,129,756	684,043
Mutual Funds	3,681,546	3,681,546	-	-
Exchange Traded Funds	474,220	474,220	-	-
Corporate Bonds	246,371	-	246,371	-
Federal Home Loan Bank Bonds	245,298	-	245,298	-
Zane State College	375,000			-
Money Markets	261,304	261,304	-	-
	<u>\$ 12,615,104</u>	<u>\$ 9,934,636</u>	<u>\$ 1,621,425</u>	<u>\$ 684,043</u>

**Interest Rate Risk-** Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

As a means of limiting its exposure to fair value losses arising from rising interest rates, the Foundation’s investment policy provides for management of the portfolio to minimize principal fluctuations with a long-term investment mix and with an initial target of 50% of its assets to be invested in Equities, 45% in Fixed Income and 5% in Cash Equivalents.

**Credit Risk-** Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

The Foundation’s investment policy limits investments to the following categories: Equities, Fixed Income and Cash Equivalents. The benchmark for the domestic equity portion of the portfolio will be the S&P 500 Equity Index. The fixed income portfolio should have an average credit quality of “A”. Cash equivalents, if not guaranteed by the U.S. Government, should be the equivalent of A-2 by Standard and Poor’s or P-2 by Moody’s. The money market funds were rated AAAM. The corporate bonds were rated A-2 by Moody’s. The Federal Home Loan Bank Bonds were rated P-1 by Moody’s. The mutual funds, exchange traded funds, common stocks, closely held stocks, American Depository Share-Foreign Equities, Real Estate Investment Trusts and investments in Zane State College were not rated. Investments in individual marketable certificates of deposit are fully insured by the Federal Deposit Insurance Corporation.

**Zane State College**  
*Notes to the Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**NOTE 9 – COMPONENT UNIT DISCLOSURES - ZANE STATE COLLEGE FOUNDATION (Cont.)**

**Concentration of credit risk-** Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in one single issuer.

The Foundation's investment policy calls for initial targets of asset categories along with acceptable ranges in order to balance the risks as follows: an initial target of 50% of its assets to be invested in Equities, 45% in Fixed Income and 5% in Cash Equivalents. It is the intent of the Foundation that as a general practice, the investment should remain in a range of +/- 5% of the target benchmarks.

*Diversification.* The equity portion will be diversified in terms of sector, industry, and company. No single equity position shall represent more than 10% of the equity investment fund. The fixed income portion should be properly diversified in terms of issuer, maturities/duration, and yield curve exposure. The fixed income portfolio may be invested in U.S. Government and agency obligations, marketable corporate bonds, mortgage-backed or asset-backed securities. The fixed income portfolio may include non-investment grade securities, with total exposure not to exceed 10% of the portfolio.

The Foundation's investments categories are diversified in common stocks (multiple equity positions – 32.6%), closely held stock (one equity position – 0.6%), American Depository Share-Foreign Equities (multiple equity positions – 2.8%), real estate investment trusts (multiple equity positions – 0.6%), marketable certificates of deposit (multiple equity positions – 21.5%), mutual funds (multiple equity positions – 29.2%), exchange traded funds (multiple equity positions – 2.0%), corporate bonds (single equity position – 2.0%), Federal Home Loan Bank Bonds (1.9%), Zane State College (3.0%), and money markets (multiple equity positions – 2.1%).

**Custodial credit risk-** For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. For deposits, custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it.

The Foundation's policy does not address custodial credit risk. All of the Foundation's investments are held in the name of the Foundation.

The Foundation determines the fair market values of its financial instruments based on the fair value hierarchy prescribed by Financial Accounting Standards Board Accounting Standards Codification (ASC) 825-10, which requires an entity to maximize the use of observable inputs and minimize the use of unobservable inputs when measuring fair value. Observable inputs are inputs that reflect the assumptions market participants would use in pricing the asset or liability developed based on market data obtained from sources independent of the reporting entity. Unobservable inputs are inputs that reflect the Foundation's own assumptions based on market data and on assumptions that market participants would use in pricing the asset or liability developed based on the best information available in the circumstances.

The Standard describes three levels within its hierarchy that may be used to measure fair value:

Level 1 Inputs: Quoted prices (unadjusted) for identical assets or liabilities in active markets that the entity has the ability to access as of the measurement date.

Level 2 Inputs: Significant other observable inputs other than Level 1 quoted prices such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data.

Level 3 Inputs: Significant unobservable inputs that reflect a reporting entity's own assumptions about the assumptions that market participants would use in pricing an asset or liability.

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 9 – COMPONENT UNIT DISCLOSURES - ZANE STATE COLLEGE FOUNDATION (Cont.)**

The fair value of investments held by the Foundation at June 30, 2022 is summarized as follows:

Investment Type	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Common Stock	\$ 4,115,647	\$ -	\$ -
Closely Held Stock	74,000	-	-
American Depository Share-Foreign Equities	352,644	-	-
Real Estate Investment Trusts	81,899	-	-
Marketable CD's	2,707,175	-	-
Mutual Funds	3,681,546	-	-
Exchange Traded Funds	474,220	-	-
Corporate Bonds	246,371	-	-
Federal Home Loan Bank Bonds	245,298	-	-
Zane State College	-	-	375,000
Money Markets	261,304	-	-
	<u>\$ 12,240,104</u>	<u>\$ -</u>	<u>\$ 375,000</u>

Interpretation of UPMIFA: The Foundation has interpreted the Uniform Prudent Management of Institutional Funds Act (“UPMIFA”) as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary.

As a result of this interpretation, the Foundation classifies as permanently restricted net assets (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment, and (c) accumulations to the permanent endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund. The remaining portion of the donor-restricted endowment fund that is not classified in permanently restricted net assets is classified as temporarily restricted net assets until those amounts are appropriated for expenditure by the Foundation in a manner consistent with the standard of prudence prescribed by UPMIFA. In accordance with UPMIFA, the Foundation considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- (1) The duration and preservation of the fund
- (2) The purposes of the organization and the donor-restricted endowment fund
- (3) General economic conditions
- (4) The possible effect of inflation and deflation
- (5) The expected total return from income and the appreciation of investments
- (6) Other resources of the organization
- (7) The investment policies of the organization

Funds with Deficiencies: From time to time, the fair value of assets associated with individual donor restricted endowment funds may fall below the level that the donor or UPMIFA requires the Foundation to retain as a fund of perpetual duration. Deficiencies of this nature that are in excess of related temporarily restricted amounts are reported in unrestricted net assets. The Foundation did not have any deficiencies of this nature as of June 30, 2022.

**Donated Facilities/Operating Expenses**

The Foundation occupies office space at Zane State College located at 1555 Newark Road, Zanesville, Ohio. No rent is paid by the Foundation. Zane State College pays operating expenses for the Foundation. The value of the operating expenses paid by the College was \$79,666. This amount has been recorded in the financial statements as a contribution to and an expense from unrestricted net position and is described in the revenue section as in-kind contributions (ZSC), see MD&A, page 9.

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 9 – COMPONENT UNIT DISCLOSURES - ZANE STATE COLLEGE FOUNDATION (Cont.)**

**Net Assets Released from Restrictions**

Net assets were released from donor restrictions in fiscal year 2022 by incurring expenses satisfying the restricted purpose or by the occurrence of other events specified by donors. The Foundation distributed \$190,344 in scholarships that related to the satisfaction of these donor restrictions.

**Revenues and Expenses**

The following table presents information about the component unit's statement of activities for the year ended June 30, 2022:

	Without Donor Restrictions	With Donor Restrictions	Total
<u>Revenues:</u>			
Contributions	\$ 74,104	\$ 128,304	\$ 202,408
In-kind Contributions	79,666	-	79,666
Capital Contributions	10,375	-	10,375
Interest Dividends (Net Fees & Expenses)	8,457	178,667	187,124
Change in Market Value of Investments	(77,499)	(1,637,493)	(1,714,992)
Net Assets Released from Restrictions	342,150	(342,150)	-
Total Support and Revenue	<u>437,253</u>	<u>(1,672,672)</u>	<u>(1,235,419)</u>
<u>Expenses:</u>			
Scholarship	190,344	-	190,344
Capital	10,000	-	10,000
Learning & Educational Resources	169,081	-	169,081
Administrative	5,688	-	5,688
Fundraising	22,477	-	22,477
In-kind Operating Expenses	79,666	-	79,666
	<u>477,256</u>	<u>-</u>	<u>477,256</u>
Change in Net Assets	(40,003)	(1,672,672)	(1,712,675)
Net Assets at Beginning of Period	<u>636,475</u>	<u>13,713,412</u>	<u>14,349,887</u>
Net Assets at End of Period	<u>\$ 596,472</u>	<u>\$ 12,040,740</u>	<u>\$ 12,637,212</u>

**NOTE 10 – DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension and other postemployment benefits (OPEB).

**Net Pension Liability/Net OPEB Liability (Asset)**

Pensions and OPEB are a component of exchange transactions between an employer and its employees of salaries and benefits for employee services. Pensions and OPEB are provided to an employee on a deferred payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions and OPEB are a present obligation because it was created as a result of employment exchanges that already have occurred.

**NOTE 10 – DEFINED BENEFIT PENSION PLANS (Cont.)**

**Net Pension Liability/Net OPEB Liability (Asset) (continued)**

The net pension/OPEB liability (asset) represent the College’s proportionate share of each pension and OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension and OPEB plan’s fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the College’s obligation for this liability to annually required payments. The College cannot control benefit terms or the manner in which pensions and OPEB are financed; however, the College does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

GASB Statements No. 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a long-term net pension/OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in accrued wages and benefits on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the required pension disclosures. See Note 11 for the required OPEB disclosures.

**Plan Description - School Employees Retirement System (SERS)**

Plan Description – College non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

**Zane State College**  
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**NOTE 10 – DEFINED BENEFIT PENSION PLANS (Cont.)**

**Plan Description - School Employees Retirement System (SERS) (continued)**

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 0.5 percent COLA for calendar year 2021.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the College is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, 14.0% was designated to pension, death benefits, and Medicare B. There was no amount allocated to the Health Care Fund for fiscal year 2022.

The College's contractually required contribution to SERS was \$422,048 for fiscal year 2022.

**Plan Description - State Teachers Retirement System (STRS)**

Plan Description – College licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

**NOTE 10 – DEFINED BENEFIT PENSION PLANS (Cont.)**

**Plan Description - State Teachers Retirement System (STRS) (continued)**

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 27 years of service, or 30 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60. Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until Aug. 1, 2026 when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory employer rate is 14% and the statutory member rate is 14% of covered payroll. The College was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2022 contribution rates were equal to the statutory maximum rates.

The College's contractually required contribution to STRS Ohio was \$532,238 for fiscal year 2022.

**Zane State College**  
*Notes to the Financial Statements*  
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**NOTE 10 – DEFINED BENEFIT PENSION PLANS (Cont.)**

**Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability reported as of June 30, 2022 was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The College's proportion of the net pension liability was based on the College's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportionate Share of the Net Pension Liability - Current Year	0.0906525%	0.03114454%	
Proportionate Share of the Net Pension Liability - Prior Year	<u>0.0918318%</u>	<u>0.03267199%</u>	
Change in Proportionate Share	<u>-0.0011793%</u>	<u>-0.00152745%</u>	
Proportion of the Net Pension Liability	\$3,344,814	\$3,982,109	\$7,326,923
Pension Expense (Gain)	(\$249,516)	(\$895,075)	(\$1,144,591)

At June 30, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b>Deferred Outflows of Resources</b>	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Differences between expected and actual economic experience	\$323	\$123,028	\$123,351
Changes of assumptions	70,432	1,104,708	1,175,140
College contributions subsequent to the measurement date	<u>422,048</u>	<u>532,238</u>	<u>954,286</u>
Total	<u>\$492,803</u>	<u>\$1,759,974</u>	<u>\$2,252,777</u>
<b>Deferred Inflows of Resources</b>	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Differences between expected and actual economic experience	\$86,745	\$24,960	\$111,705
Differences between projected and actual investment earnings	1,722,676	3,431,815	5,154,491
Difference from a change in proportion and differences between College contributions and proportionate share of contributions	<u>150,472</u>	<u>1,175,387</u>	<u>1,325,859</u>
Total	<u>\$1,959,893</u>	<u>\$4,632,162</u>	<u>\$6,592,055</u>

\$954,286 reported as deferred outflows of resources related to pension resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:



**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 10 – DEFINED BENEFIT PENSION PLANS (Cont.)**

**Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2023	(\$518,795)	(\$1,100,085)	(\$1,618,880)
2024	(431,995)	(821,494)	(1,253,489)
2025	(409,590)	(735,905)	(1,145,495)
2026	<u>(528,758)</u>	<u>(746,942)</u>	<u>(1,275,700)</u>
Total	<u>(\$1,889,138)</u>	<u>(\$3,404,426)</u>	<u>(\$5,293,564)</u>

**Actuarial Assumptions - SERS**

SERS’ total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee’s entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, compared with June 30, 2020, are presented below:

	<u>June 30, 2021</u>	<u>June 30, 2020</u>
Inflation	2.4 percent	3.00 percent
Future Salary Increases, including inflation COLA or Ad Hoc COLA	3.25 percent to 13.58 percent 2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement	3.50 percent to 18.20 percent 2.5 percent
Investment Rate of Return	7.00 percent net of System expenses	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)	Entry Age Normal (Level Percent of Payroll)

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 10 – DEFINED BENEFIT PENSION PLANS (Cont.)**

**Actuarial Assumptions – SERS (continued)**

Mortality rates for 2021 were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Mortality rates for 2020 were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in the SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategy	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability for 2021 was calculated using the discount rate of 7.00 percent. The discount rate for 2020 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Zane State College**  
*Notes to the Financial Statements*  
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**NOTE 10 – DEFINED BENEFIT PENSION PLANS (Cont.)**

**Actuarial Assumptions – SERS (continued)**

*Sensitivity of the College's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate* Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
College's proportionate share of the net pension liability	\$5,564,950	\$3,344,814	\$1,472,477

*Assumptions and Benefit Changes Since the Prior Measurement Date* - There were no changes in assumptions or benefits since the prior measurement date.

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the June 30, 2021, actuarial valuation compared to those used in the June 30, 2020, actuarial valuation are presented below

	June 30, 2021	June 30, 2020
Inflation	2.50 percent	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent	7.45 percent
Payroll Increases	3.00 percent	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent	0.0 percent,

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP- 2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

**Zane State College**  
*Notes to the Financial Statements*  
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**NOTE 10 – DEFINED BENEFIT PENSION PLANS (Cont.)**

**Actuarial Assumptions – STRS (Continued)**

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return *</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55 %
Alternatives	17.00	7.09 %
Fixed Income	21.00	3.00 %
Real Estate	10.00	6.00 %
Liquidity Reserves	1.00	2.25 %
 Total	 <u>100.00 %</u>	

\* 10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS Ohio’s investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.00% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described previously. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS Ohio’s fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on pension plan investments of 7.00% was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2021.

**Zane State College**  
*Notes to the Financial Statements*  
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**NOTE 10 – DEFINED BENEFIT PENSION PLANS (Cont.)**

**Actuarial Assumptions – STRS (continued)**

***Sensitivity of the College’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** The following table presents the College’s proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the College’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
College's proportionate share of the net pension liability	\$7,457,000	\$3,982,109	\$1,045,834

***Changes Between the Measurement Date and the Reporting Date*** In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. These demographic measures include retirement, salary increase, disability/termination and mortality assumptions. In March 2022, the STRS Board approved benefit plan changes to take effect on July 1, 2022. These changes include a one-time three percent cost-of-living increase (COLA) to be paid to eligible benefit recipients and the elimination of the age 60 requirement for retirement age and service eligibility that was set to take effect in 2026. The effect on the net pension liability is unknown.

**Alternative Retirement Plan**

The College offers a defined contribution plan as an alternative to participation with State mandated defined benefit plans in accordance with state law. Non-elective employee contributions and employer contributions are made to the plan in amounts equivalent to the participant’s compensation which would have otherwise been contributed to the State Retirement System that applies to the participant’s position. There was one participant in the program as of June 30, 2022. Contributions to the plan for the fiscal years ended June 30, 2022, 2021 and 2020 were \$8,800; \$17,168; and \$11,203, respectively.

**NOTE 11 – DEFINED BENEFIT OPEB PLANS**

See Note 10 for a description of the net OPEB liability (asset).

**School Employees Retirement System**

**Health Care Plan Description** - The College contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS’ Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS’ health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS’ health care coverage. Most retirees and dependents choosing SERS’ health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS’ website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

**NOTE 11 – DEFINED BENEFIT OPEB PLANS (Cont.)**

**School Employees Retirement System (continued)**

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, no allocation of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the College's surcharge obligation was \$6,411.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. No portion of covered payroll was allocated to the Health Care Fund in 2022. The College's contractually required contribution to SERS was \$6,411 for fiscal year 2022.

**State Teachers Retirement System**

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements were discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to post-employment health care.

**Net Other Post Employment Benefit (OPEB) Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB Liability (Asset)**

The net OPEB (asset) liability was measured as of June 30, 2021, and the total OPEB (asset) liability used to calculate the net OPEB (asset) liability was determined by an actuarial valuation as of that date. The College's proportion of the net OPEB (asset) liability was based on the College's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense (gain):

**Zane State College**  
*Notes to the Financial Statements*  
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**NOTE 11 – DEFINED BENEFIT OPEB PLANS (Cont.)**

**Net Other Post Employment Benefit (OPEB) Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB Liability (Asset) (continued)**

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportionate Share of the Net OPEB Liability (Asset) - Current Year	0.08408570%	0.03114454%	
Proportionate Share of the Net OPEB Liability (Asset) - Prior Year	<u>0.08511040%</u>	<u>0.03267199%</u>	
Change in Proportionate Share	<u>0.00102470%</u>	<u>0.00152745%</u>	
Proportion Share of the Net OPEB Liability	\$1,591,391	\$0	\$1,591,391
Proportion Share of the Net OPEB (Asset)	\$0	(\$656,657)	(\$656,657)
OPEB Expense (Gain)	(\$115,916)	(\$128,305)	(\$244,221)

At June 30, 2022, the College reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<b>Deferred Outflows of Resources</b>	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Differences between expected and actual economic experience	\$16,963	\$23,381	\$40,344
Difference from a change in proportion and differences between College contributions and proportionate share of contributions	30,157		30,157
Changes of assumptions	249,652	41,945	291,597
College contributions subsequent to the measurement date	6,411	0	6,411
Total	<u>\$303,183</u>	<u>\$65,326</u>	<u>\$368,509</u>
<b>Deferred Inflows of Resources</b>	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Differences between expected and actual economic experience	\$792,585	\$120,311	\$912,896
Differences between projected and actual investment earnings	34,574	182,014	216,588
Changes of assumptions	217,928	391,744	609,672
Difference from a change in proportion and differences between College contributions and proportionate share of contributions	220,826	219,232	440,058
Total	<u>\$1,265,913</u>	<u>\$913,301</u>	<u>\$2,179,214</u>

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 11 – DEFINED BENEFIT OPEB PLANS (Cont.)**

**Net Other Post Employment Benefit (OPEB) Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB Liability (Asset) (continued)**

\$6,411 reported as deferred outflows of resources related to OPEB resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (adjustment to net OPEB asset) in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2023	(\$224,322)	(\$261,800)	(\$486,122)
2024	(224,564)	(257,242)	(481,806)
2025	(229,969)	(214,380)	(444,349)
2026	(182,376)	(88,161)	(270,537)
2027	(82,981)	(26,860)	(109,841)
Thereafter	(24,929)	468	(24,461)
Total	(\$969,141)	(\$847,975)	(\$1,817,116)

**Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest two actuarial valuations are presented below:



**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 11 – DEFINED BENEFIT OPEB PLANS (Cont.)**

**Actuarial Assumptions – SERS (continued)**

	June 30, 2021	June 30, 2020
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation		
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate:		
Measurement Date	1.92 percent	2.45 percent
Prior Measurement Date	2.45 percent	3.13 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation		
Measurement Date	2.27 percent	2.63 percent
Prior Measurement Date	2.63 percent	3.22 percent
Medical Trend Assumption		
Medicare	5.125 to 4.40 percent	5.25 to 4.75 percent
Pre-Medicare	6.75 to 4.40 percent	7.00 to 4.75 percent

For 2021, mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

For 2020, mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2015 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 11 – DEFINED BENEFIT OPEB PLANS (Cont.)**

**Actuarial Assumptions – SERS (continued)**

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2020 five-year experience study, are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategy	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	<u>100.00 %</u>	

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2021 was 2.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan’s fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2020 and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021 and 2.45 percent at June 30, 2020.

**Sensitivity of the College’s Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.27%) and higher (3.27%) than the current discount rate (2.27%).

	1% Decrease (1.27%)	Current Discount Rate (2.27%)	1% Increase (3.27%)
College's proportionate share of the net OPEB liability	\$1,971,926	\$1,591,391	\$1,287,392

The following table presents the OPEB liability of SERS, what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate (7.00% decreasing to 4.75%).

	1% Decrease in Trend Rates	Current Trend Rate	1% Increase in Trend Rates
College's proportionate share of the net OPEB liability	\$1,225,241	\$1,591,391	\$2,080,455

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 11 – DEFINED BENEFIT OPEB PLANS (Cont.)**

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the June 30, 2021, actuarial valuation and the June 30, 2020 actuarial valuation are presented below:

	June 30, 2021	June 30, 2020
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.45 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	5.00 percent initial, 4 percent ultimate	5.00 percent initial, 4 percent ultimate
Medicare	-16.18 percent initial, 4 percent ultimate	-6.69 percent initial, 4 percent ultimate
Prescription Drug		
Pre-Medicare	6.50 percent initial, 4 percent ultimate	6.50 percent initial, 4 percent ultimate
Medicare	29.98 initial, 4 percent ultimate	11.87 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

**Mortality Rates** — For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

**Experience Studies** — Actuarial assumptions used in the June 30, 2021 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 11 – DEFINED BENEFIT OPEB PLANS (Cont.)**

**Actuarial Assumptions – STRS (continued)**

Investment Return Assumptions —STRS Ohio’s investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return *</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55 %
Alternatives	17.00	7.09 %
Fixed Income	21.00	3.00 %
Real Estate	10.00	6.00 %
Liquidity Reserves	1.00	2.25 %
Total	<u>100.00 %</u>	

\* 10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS Ohio’s investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** — The discount rate used to measure the total OPEB liability was 7.00% as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on health care fund investments of 7.00% was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2021.

**Sensitivity of the College’s Proportionate Share of the Net OPEB (Asset) Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The following table represents the net OPEB liability as of June 30, 2020, calculated using the current period discount rate assumption of 7.00%, as well as what the net OPEB (asset) liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption. Also shown is the net OPEB (asset) liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

**NOTE 11 – DEFINED BENEFIT OPEB PLANS (Cont.)**

**Actuarial Assumptions – STRS (Continued)**

	1% Decrease in Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase in Discount Rate (8.00%)
College's proportionate share of the net OPEB (asset) liability	(\$554,117)	(\$656,657)	(\$742,314)
	1% Decrease in Trend Rates	Current Trend Rate	1% Increase in Trend Rates
College's proportionate share of the net OPEB (asset) liability	(\$738,843)	(\$656,657)	(\$555,026)

**Changes Between the Measurement Date and the Reporting date** In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. The effect on the net OPEB liability is unknown.

**NOTE 12 – RISK MANAGEMENT**

**A. Property and Liability**

The College is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2022, the College contracted through the Young Insurance Agency for liability, property, vehicle insurance, and errors and omissions insurance with Ohio Casualty Company.

Coverage provided is as follows:

Umbrella Liability (No deductible)	\$ 4,000,000 limit
Building and Contents - replacement cost (\$10,000 deductible)	74,739,443 limit
Inland Marine Watercraft (\$500 deductible)	65,729 limit
Inland Marine Contractor Equipment (\$5,000 deductible)	232,703 limit
Inland Marine EDP coverage Main (\$10,000 deductible)	525,000 limit
Theft, Disappearance and Destruction (\$5,000 deductible)	100,000 limit
Employee Dishonesty Insurance (\$5,000 deductible)	inside and outside premises 100,000 limit each event
Automobile Liability - Bodily Injury and Property Damage (\$500 deductible)	1,000,000 each accident
General and Professional Liability Insurance	1,000,000 each occurrence 3,000,000 aggregate

Settled claims have not exceeded this commercial coverage in any of the past three years, except one relating to a cyber policy. The excess was under \$100,000. The College had no significant changes in insurance coverage from the prior year.

**Zane State College**  
*Notes to the Financial Statements*  
For the Fiscal Year Ended June 30, 2022

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**NOTE 12 – RISK MANAGEMENT (Cont.)**

**B. Workers’ Compensation and Healthcare**

For fiscal year 2022, the College participated in the Ohio College Association Workers’ Compensation Group Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the College by virtue of its grouping and representation with other participants in the GRP. The workers’ compensation experience of the participating colleges is calculated as one experience and a common premium rate is applied to all colleges in the GRP. Each participant pays its workers’ compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant’s individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the “Equity Pooling Fund”. This “equity pooling” arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to colleges that can meet the GRP’s selection criteria. The firm of Sedgwick Claims Management Services provides administrative, cost control and actuarial services to the GRP.

The College is self-insured for health claims. The College estimates the liability for health claims that have been incurred through the end of the fiscal year, including claims that have been reported as well as those that have not yet been reported. The liability is recorded within other accrued liabilities in the statement of net position. Changes in the estimated liability for fiscal years ended June 30, 2022 and 2021 was as follows:

	Health Claims	
	2022	2021
Unpaid claims – Beginning of year	\$127,687	\$171,100
Incurred claims, including claims incurred but not reported	950,831	905,229
Claims payments	(948,642)	(948,642)
Unpaid claims – End of year	\$129,876	\$127,687

**NOTE 13 – CONTINGENCIES**

**A. Grants**

The College received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the Current Unrestricted Educational and General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims would not have a material adverse effect on the overall financial position of the College at June 30, 2022.

**B. Litigation**

As of June 30, 2022 the College was not party to any legal proceedings. See Note 17 for litigation subsequent to the end of the fiscal year.

**NOTE 14 – NET POSITION RESTRICTED BY ENABLING LEGISLATION**

Of the College’s \$1,597,683 in restricted net position, none was restricted by enabling legislation.

**Zane State College**  
*Notes to the Financial Statements*  
*For the Fiscal Year Ended June 30, 2022*

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**NOTE 15 – NEW ACCOUNTING PRINCIPLES**

For the fiscal year ended June 30, 2022, the College implemented GASB Statement No. 87, Leases, GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, GASB Statement No. 92, Omnibus 2020, and GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans-an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32.

GASB Statement No. 87 establishes criteria for the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. GASB Statement No. 87 did not impact the College's financial statements as the existing leases have been deemed insignificant to the financial statements by management.

GASB Statement No. 89 requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. This statement had no effect on beginning net position.

GASB Statement No. 92 was issued to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This statement had no effect on beginning net position.

GASB Statement No. 97 requires that for purposes of determining whether a primary government is financially accountable for a potential component unit, the absence of a governing board should be treated the same as the appointment of a voting majority of a governing board if the primary government performs the duties that a governing board typically would perform. This statement had no effect on beginning net position.

**NOTE 16 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June of 2021 while the national state of emergency continues. During fiscal year 2022, the College received COVID-19 funding. The financial impact of COVID-19 and the continuing recovery measures will impact subsequent periods of the College. The impact on the College's future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.

**NOTE 17 – SUBSEQUENT EVENT**

The College engaged the Ohio Attorney General's Office to bring a lawsuit against three companies – Robertson Construction Services, Inc.; SHP Leading Design; and Quandel Construction Group, Inc. The lawsuit, filed October 19, 2022 in Muskingum County Common Pleas Court, explained that faulty design and construction of Zane State College's Advanced Science and Technology Center have caused the brick and stone façade to split and crumble on the building's south, east, and west sides. The cost to repair is estimated to be in excess of \$1.5 million.

**Zane State College**  
*Required Supplementary Information*  
*Schedule of the College's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Nine Years (1)*

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
Net pension liability	\$ 3,689,710,016	\$ 6,614,210,692	\$ 5,983,175,344	\$ 5,727,185,218	\$ 5,974,779,097	\$ 7,319,077,298	\$ 5,706,096,931	\$ 5,060,943,064	\$ 5,946,679,049
College's proportion of the net pension liability	0.0906525%	0.0918318%	0.0947653%	0.1070134%	0.1038891%	0.1207763%	0.1296965%	0.1231800%	0.1231800%
College's proportionate share of the net pension liability	\$ 3,344,814	\$ 6,073,949	\$ 5,669,974	\$ 6,128,856	\$ 6,207,144	\$ 8,839,711	\$ 7,400,608	\$ 6,234,070	\$ 7,325,119
College's covered payroll	\$ 3,129,093	\$ 3,219,421	\$ 3,257,141	\$ 3,586,533	\$ 3,485,664	\$ 3,750,864	\$ 3,904,423	\$ 3,579,380	\$ 3,412,970
College's proportionate share of the net pension liability as a percentage of its covered payroll	106.89%	188.67%	174.08%	170.89%	178.08%	235.67%	189.54%	174.17%	214.63%
Plan fiduciary net position as a percentage of the total pension liability	82.86%	68.55%	70.85%	71.36%	69.50%	62.98%	69.16%	71.70%	65.52%

(1) Information prior to 2013 is not available.  
Amounts presented as of the College's measurement date which is the prior fiscal year.

See accompanying notes to required supplementary information.



**Zane State College**  
*Required Supplementary Information*  
*Schedule of the College's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Nine Years (1)*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Net pension liability	\$ 12,785,898,787	\$ 24,196,441,793	\$ 22,114,399,045	\$ 21,987,754,722	\$ 23,755,214,343	\$ 33,473,014,305	\$ 27,637,075,008	\$24,323,460,773	\$ 28,973,947,372
College's proportion of the net pension liability	0.03114454%	0.03267199%	0.03645953%	0.03977556%	0.04487159%	0.05011378%	0.05499969%	0.05649551%	0.05649551%
College's proportionate share of the net pension liability	\$ 3,982,109	\$ 7,905,459	\$ 8,062,806	\$ 8,745,753	\$ 10,659,342	\$ 16,774,593	\$ 15,200,306	\$ 13,741,663	\$ 16,368,979
College's covered payroll	\$ 3,826,893	\$ 3,926,893	\$ 4,280,493	\$ 4,521,807	\$ 5,090,279	\$ 5,272,936	\$ 5,738,293	\$ 5,772,454	\$ 6,442,862
College's proportionate share of the net pension liability as a percentage of its covered payroll	104.06%	201.32%	188.36%	193.41%	209.41%	318.13%	264.89%	238.06%	254.06%
Plan fiduciary net position as a percentage of the total pension liability	87.80%	75.50%	77.40%	77.30%	75.30%	66.80%	72.10%	74.70%	69.30%

(1) Information prior to 2013 is not available.  
Amounts presented as of the College's measurement date which is the prior fiscal year.

See accompanying notes to required supplementary information.

**Zane State College**  
*Required Supplementary Information*  
*Schedule of College Pension Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Years*

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually required contribution	\$ 422,048	\$ 438,073	\$ 450,719	\$ 439,714	\$ 484,182	\$ 487,993	\$ 525,121	\$ 514,603	\$ 496,102	\$ 472,355
Contributions in relation to the contractually required contribution	<u>(422,048)</u>	<u>(438,073)</u>	<u>(450,719)</u>	<u>(439,714)</u>	<u>(484,182)</u>	<u>(487,993)</u>	<u>(525,121)</u>	<u>(514,603)</u>	<u>(496,102)</u>	<u>(472,355)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll	\$ 3,014,629	\$ 3,129,093	\$ 3,219,421	\$ 3,257,141	\$ 3,586,533	\$ 3,485,664	\$ 3,750,864	\$ 3,904,423	\$ 3,579,380	\$ 3,412,970
Contributions as a percentage of covered payroll	14.00%	14.00%	14.00%	13.50%	13.50%	14.00%	14.00%	13.18%	13.86%	13.84%

See accompanying notes to required supplementary information.

**Zane State College**  
*Required Supplementary Information*  
*Schedule of College Pension Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Years*

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually required contribution	\$ 532,238	\$ 535,765	\$ 549,765	\$ 599,269	\$ 633,053	\$ 712,639	\$ 738,211	\$ 803,361	\$ 750,419	\$ 837,572
Contributions in relation to the contractually required contribution	<u>(532,238)</u>	<u>(535,765)</u>	<u>(549,765)</u>	<u>(599,269)</u>	<u>(633,053)</u>	<u>(712,639)</u>	<u>(738,211)</u>	<u>(803,361)</u>	<u>(750,419)</u>	<u>(837,572)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College covered payroll	\$ 3,801,700	\$ 3,826,893	\$ 3,926,893	\$ 4,280,493	\$ 4,521,807	\$ 5,090,279	\$ 5,272,936	\$ 5,738,293	\$ 5,772,454	\$ 6,442,862
Contributions as a percentage of covered payroll	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	13.00%	13.00%

See accompanying notes to required supplementary information.

**Zane State College**  
*Required Supplementary Information*  
*Schedule of the College's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Six Years (1)*

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Net OPEB liability	\$ 1,892,581,965	\$ 2,173,327,272	\$ 2,514,789,694	\$ 2,774,270,132	\$ 2,683,737,261	\$ 2,850,369,919
College's proportion of the net OPEB liability	0.08408570%	0.08511040%	0.08677990%	0.09770460%	0.09498150%	0.11109230%
College's proportionate share of the net OPEB liability	\$ 1,591,391	\$ 1,849,728	\$ 2,182,332	\$ 2,710,590	\$ 2,549,054	\$ 3,166,542
College's covered payroll	\$ 3,129,093	\$ 3,219,421	\$ 3,257,141	\$ 3,586,833	\$ 3,485,664	\$ 3,750,864
College's proportionate share of the net OPEB liability as a percentage of its covered payroll	50.86%	57.46%	67.00%	75.57%	73.13%	84.42%
Plan fiduciary net position as a percentage of the total OPEB liability	24.08%	18.17%	15.57%	13.57%	12.46%	11.49%

(1) Information prior to 2016 is not available.  
Amounts presented as of the College's measurement date which is the prior fiscal year.

See accompanying notes to required supplementary information.

**Zane State College**  
*Required Supplementary Information*  
*Schedule of the College's Proportionate Share of the Net OPEB Liability (Asset)*  
*State Teachers Retirement System of Ohio*  
*Last Six Years (1)*

	<u>2020</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Net OPEB liability (asset)	\$ (2,108,418,000)	\$ (1,757,498,000)	\$ (1,656,240,000)	\$ (1,606,898,000)	\$ 3,901,631,000	\$ 5,348,026,000
College's proportion of the net OPEB liability (asset)	0.03114454%	0.03267199%	0.03645953%	0.03977556%	0.04487159%	0.05011378%
College's proportionate share of the net OPEB liability (asset)	\$ (656,657)	\$ (574,210)	\$ (603,857)	\$ (639,153)	\$ 1,750,724	\$ 2,680,098
College's covered payroll	\$ 3,826,893	\$ 3,926,893	\$ 4,280,493	\$ 4,521,807	\$ 5,090,279	\$ 5,272,936
College's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	-17.16%	-14.62%	-14.11%	-14.13%	34.39%	50.83%
Plan fiduciary net position as a percentage of the total OPEB liability	174.73%	182.13%	174.74%	176.00%	47.11%	37.33%

(1) Information prior to 2016 is not available.  
Amounts presented as of the College's measurement date which is the prior fiscal year.

See accompanying notes to required supplementary information.

**Zane State College**  
*Required Supplementary Information*  
*Schedule of College Contributions for OPEB*  
*School Employees Retirement System of Ohio*  
*Last Seven Years (1)*

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ 6,411	\$ 10,667	\$ 6,512	\$ 20,807	\$ 22,476	\$ 3,468	\$ -
Contributions in relation to the contractually required contribution	<u>(6,411)</u>	<u>(10,667)</u>	<u>(6,512)</u>	<u>(20,807)</u>	<u>(22,476)</u>	<u>(3,468)</u>	<u>-</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll	\$ 3,129,093	\$ 3,129,093	\$ 3,219,421	\$ 3,257,141	\$3,586,833	\$3,485,664	\$3,750,864
Contributions as a percentage of covered payroll	0.20%	0.34%	0.20%	0.64%	0.63%	0.10%	0.00%

(1) Information prior to 2016 is not available.

See accompanying notes to required supplementary information.

**Zane State College**  
*Required Supplementary Information*  
*Schedule of College Contributions for OPEB*  
*State Teachers Retirement System of Ohio*  
*Last Seven Years (1)*

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	-	-	-	-	-	-	-
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College covered payroll	\$ 3,826,893	\$ 3,826,893	\$ 3,926,893	\$ 4,280,493	\$ 4,521,807	\$ 5,090,279	\$ 5,272,936
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

(1) Information prior to 2016 is not available.

See accompanying notes to required supplementary information.

## **Pension**

### **School Employees Retirement System (SERS)**

#### Changes in benefit terms

2020-2022: There were no changes in benefit terms from the amounts reported for this fiscal year.

2019: With the authority granted the Board under Senate Bill 8, the Board has enacted a three-year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.

2018: SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the change in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.

#### Changes in assumptions

2022: The assumed rate of inflation was reduced from 3.00% to 2.40%, the assumed real wage growth was increased from 0.50% to 0.85%, the cost-of-living adjustments were reduced from 2.50% to 2.00%, the discount rate was reduced from 7.50% to 7.00%, the rates of withdrawal, compensation, participation, spouse coverage assumption, retirement, and disability were updated to reflect recent experience, and mortality among active members, service retirees and beneficiaries and disabled members were updated.

2018-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

2017: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,
- (6) Mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates,
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, and
- (8) The discount rate was reduced from 7.75% to 7.50%.

2014-2016: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

### **State Teachers Retirement System (STRS)**

#### Changes in benefit terms

2019-2022: There were no changes in benefit terms from the amounts reported for these fiscal years.

2018: STRS decreased the Cost of Living Adjustment (COLA) to zero.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.



**Pension (continued)**

**School Employees Retirement System (SERS) (continued)**

Changes in assumptions

2019-2022: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

2018: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The long term expected rate of return was reduced from 7.75% to 7.45%,
- (2) The inflation assumption was lowered from 2.75% to 2.50%,
- (3) The payroll growth assumption was lowered to 3.00%,
- (4) Total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation,
- (5) The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016, and
- (6) Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

2014-2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

**OPEB**

**School Employees Retirement System (SERS)**

Changes in benefit terms

2017-2022: There were no changes in benefit terms from the amounts reported for these fiscal years.

Changes in assumptions

2022 Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) The discount rate was changed from 2.63% to 2.27%
- (2) Municipal Bond Index Rate:

Prior Measurement Date	2.45%
Measurement Date	1.92%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Prior Measurement Date	2.63%
Measurement Date	2.27%

2021: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) The discount rate was changed from 3.22% to 2.63%
- (2) Municipal Bond Index Rate:

Prior Measurement Date	3.13%
Measurement Date	2.45%

2020: The discount rate was changed from 3.70% to 3.22%

**OPEB (continued)**

**School Employees Retirement System (SERS) (continued)**

**Changes in assumptions (continued)**

2019: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) The discount rate was changed from 3.63% to 3.70%
- (2) Municipal Bond Index Rate:
  - Prior Measurement Date 3.56%
  - Measurement Date 3.62%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:
  - Prior Measurement Date 3.63%
  - Measurement Date 3.70%

2018: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) Discount Rate:
  - Fiscal Year 2018 3.63%
  - Fiscal Year 2017 2.98%
- (2) Municipal Bond Index Rate:
  - Fiscal Year 2018 3.56%
  - Fiscal Year 2017 2.92%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:
  - Fiscal Year 2018 3.63%
  - Fiscal Year 2017 2.98%

2017: The following changes of assumptions affected the total OPEB liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,
- (6) Mortality among service retired members, and beneficiaries was updated to the following RP- 2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, and
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

**State Teachers Retirement System (STRS)**

**Changes in benefit terms**

2022: There was no change to the claims costs process. The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

**OPEB (continued)**

**State Teachers Retirement System (STRS) (Continued)**

Changes in benefit terms (continued)

2021: There was no change to the claims costs process. Claim curves were updated to reflect the projected FYE 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

2020: There was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

2019: The subsidy multiplier for non-Medicare benefit recipients was increased from 1.900% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020. The Board is extending the current Medicare Part B partial reimbursement program for one year. Under this program, benefit recipients currently enrolled in the STRS Ohio Health Care Program and Medicare Part B receive \$29.90 per month to reimburse a portion of the Medicare Part B premium. The reimbursement was set to be reduced to \$0 beginning January 1, 2020. This impacts about 85,000 benefit recipients.

2018: The subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2019.

2017: There were no changes in benefit terms from the amounts reported for this fiscal year.

Changes in assumptions

2022: The discount rate was reduced from 7.45% in the prior year to 7.00% in the current year.

2020-2021: There were no changes in assumptions since the prior measurement date of June 30, 2019.

2019: The discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capita health care costs were updated.

2018: The discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal year.

**Zane State College**  
*Schedule of Federal Awards, Receipts and Expenditures*  
For the Year Ended June 30, 2022

Federal Grantor/ Pass Through Grantor/ Program Title	Pass Through Entity Number	Federal AL Number	Receipts	Expenditures
<b>National Science Foundation</b>				
<i>Direct from the Federal Agency:</i>				
Mathematical and Physical Sciences	N/A	47.049	76,796	76,796
<b>Total National Science Foundation</b>			<u>76,796</u>	<u>76,796</u>
<b>United States Department of Education</b>				
<i>Direct from the Federal Agency:</i>				
Student Financial Assistance Cluster:				
Federal Direct Student Loans	N/A	84.268	749,241	749,241
Federal Work-Study Program	N/A	84.033	60,926	60,926
Federal Pell Grant Program	N/A	84.063	1,659,202	1,659,202
Total Student Financial Aid Cluster			<u>2,469,369</u>	<u>2,469,369</u>
Trio Student Support Services	N/A	84.042	197,262	197,262
Institutional Aid - Title III	N/A	84.031	588,263	588,263
Education Stabilization Fund:				
<i>Direct from the Federal Agency:</i>				
Higher Education Emergency Relief Fund - Student Portion	N/A	84.425E	1,800,660	1,800,660
Higher Education Emergency Relief Fund - Institutional Portion	N/A	84.425F	2,266,107	2,266,107
Total Education Stabilization Fund			<u>4,066,767</u>	<u>4,066,767</u>
<i>Passed through the Ohio Department of Education:</i>				
Career and Technical Education - Basic Grants to States - Title I	3L90	84.048	62,179	62,179
<b>Total United States Department of Education</b>			<u>7,383,840</u>	<u>7,383,840</u>
<b>United States Department of Labor</b>				
<i>Passed through Muskingum University:</i>				
Building Healthcare Pathways in Rural Appalachian Ohio	N/A	17.277	4,400	4,400
<b>Total United States Department of Labor</b>			<u>4,400</u>	<u>4,400</u>
<b>Total Federal Financial Assistance</b>			<u><u>7,465,036</u></u>	<u><u>7,465,036</u></u>

See the Notes to the Schedule of Federal Award Receipts and Expenditures

**ZANE STATE COLLEGE  
MUSKINGUM COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2022**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Zane State College (the College) under programs of the federal government for the year ended June 30, 2022. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the College, it is not intended to and does not present the financial position, changes in net position, or cash flows of the College.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The College has elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D – FEDERAL DIRECT LOANS PROGRAM**

The College participates in the Federal Direct Student Loan Program. The dollar amount listed in the Schedule represents new loans advanced during the fiscal year ended June 30, 2022. The College is a direct lender for these loan funds; however, they are not responsible for collecting these loans in future periods.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Zane State College  
Muskingum County  
1555 Newark Road  
Zanesville, Ohio 43701

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities, and the discretely presented component unit of Zane State College, Muskingum County, (the College) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Entity's basic financial statements and have issued our report thereon dated December 13, 2022, wherein we noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the College.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*BHM CPA Group*

BHM CPA Group Inc.  
Piketon, Ohio  
December 13, 2022



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED  
BY THE UNIFORM GUIDANCE**

Zane State College  
Muskingum County  
1555 Newark Road  
Zanesville, Ohio 43701

To the Board of Trustees:

**Report on Compliance for the Major Federal Program**

***Opinion on the Major Federal Program***

We have audited Zane State College's, Muskingum County, (College) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on Zane State College's major federal program for the year ended June 30, 2022. Zane State College's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Zane State College complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

***Basis for Opinion on the Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the College's compliance with the compliance requirements referred to above.



### ***Responsibilities of Management for Compliance***

The College's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the College's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the College's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the College's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the College's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the College's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "BHM CPA Group". The letters are cursive and somewhat stylized.

BHM CPA Group Inc.  
Piketon, Ohio  
December 13, 2022

**Zane State College  
Muskingum County, Ohio**

**Schedule of Findings  
2 CFR § 200.515  
June 30, 2022**

**1. SUMMARY OF AUDITOR'S RESULTS**

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Education Stabilization Fund; AL #84.425
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

**Zane State College  
Muskingum County, Ohio**

**Schedule of Findings  
2 CFR § 200.515  
June 30, 2022**

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**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**None noted**

**3. FINDINGS FOR FEDERAL AWARDS**

**None noted**

# OHIO AUDITOR OF STATE KEITH FABER



**ZANE STATE COLLEGE**

**MUSKINGUM COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 2/2/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)