



OHIO AUDITOR OF STATE  
**KEITH FABER**





**BROOKFIELD LOCAL SCHOOL DISTRICT  
TRUMBULL COUNTY  
JUNE 30, 2023**

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**BROOKFIELD LOCAL SCHOOL DISTRICT  
TRUMBULL COUNTY  
JUNE 30, 2023**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Brookfield Local School District  
Trumbull County  
614 Bedford Road SE  
Brookfield, Ohio 44403

To the Board of Education:

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Brookfield Local School District, Trumbull County, Ohio (District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Brookfield Local School District, Trumbull County, Ohio as of June 30, 2023, and the respective changes in financial position thereof and the respective budgetary comparisons for the General Fund and the Elementary and Secondary School Emergency Relief Fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 23, the financial impact of COVID-19 and the emergency measures may impact subsequent periods of the District. Our opinion is not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

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Efficient • Effective • Transparent

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic

financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 12, 2024, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

July 12, 2024

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**Brookfield Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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As management of the Brookfield Local School District (the School District), we offer readers of the School District's financial statements this narrative and analysis of the financial activities of the School District for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with financial statements and notes to the basic financial statements to enhance their understanding of the School District's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2023 are as follows:

- Net position increased in fiscal year 2023 due mainly to the special item, increases in grant and intergovernmental revenues, changes in the net pension liability and net OPEB (asset) liability and the deferred outflows/inflows of resources associated with these liabilities as well as an increase in capital assets from current year additions exceeding current year depreciation.
- Capital assets increased in fiscal year 2023 as current year additions outpaced depreciation. Capital asset additions included construction in progress, buildings, improvements and vehicles.
- Outstanding long-term obligations decreased during fiscal year 2023 due to continued pay down on debt.

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. The School District's basic financial statements are comprised of three components: (1) government-wide statements, (2) fund financial statements, and (3) notes to the basic financial statements.

***Government-wide Financial Statements*** The government-wide financial statements are designed to provide the reader with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the School District's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

**Brookfield Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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The government-wide financial statement distinguishes functions of the School District that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from those that are primarily supported through user charges (*business-type activities*). The School District has no business-type activities. The governmental activities of the School District include instruction, support services, extracurricular activities, operation of food services and interest and fiscal charges.

***Fund Financial Statements*** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like the State and local governments, uses fund accounting to ensure and demonstrate compliance with financial-related legal requirements. These fund financial statements focus on the School District's most significant funds. The School District's major governmental funds include the general fund, the Elementary and Secondary School Emergency Relief (ESSER) special revenue fund, the bond retirement debt service fund and the classroom facilities capital projects fund.

***Governmental Funds*** All of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Notes to the Basic Financial Statements*** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Table 1 provides a comparison of the School District's net position for 2023 compared to 2022.

**Brookfield Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

**Table 1**  
**Net Position**  
**Governmental Activities**

	2023	2022	Change
<b>Assets</b>			
Current and Other Assets	\$11,838,358	\$9,538,529	\$2,299,829
Net OPEB Asset	983,371	778,150	205,221
Capital Assets, Net	28,467,163	27,225,719	1,241,444
<i>Total Assets</i>	<u>41,288,892</u>	<u>37,542,398</u>	<u>3,746,494</u>
<b>Deferred Outflows of Resources</b>			
Deferred Charge on Refunding	203,877	220,293	(16,416)
Pension	2,642,038	2,429,710	212,328
OPEB	206,033	242,794	(36,761)
<i>Total Deferred Outflows of Resources</i>	<u>3,051,948</u>	<u>2,892,797</u>	<u>159,151</u>
<b>Liabilities</b>			
Current Liabilities	2,277,880	1,613,989	(663,891)
Long-Term Liabilities			
Due Within One Year	710,510	633,362	(77,148)
Due in More Than One Year:			
Net Pension Liability	10,247,895	5,973,113	(4,274,782)
Net OPEB Liability	480,896	664,634	183,738
Other Amounts	11,396,216	12,124,885	728,669
<i>Total Liabilities</i>	<u>25,113,397</u>	<u>21,009,983</u>	<u>(4,103,414)</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	4,538,676	4,461,074	(77,602)
Pension	1,036,541	5,078,986	4,042,445
OPEB	1,431,139	1,341,029	(90,110)
<i>Total Deferred Inflows of Resources</i>	<u>7,006,356</u>	<u>10,881,089</u>	<u>3,874,733</u>
<b>Net Position</b>			
Net Investment in Capital Assets	16,962,186	16,026,186	936,000
Restricted for:			
Capital Projects	2,114,560	536,444	1,578,116
Debt Service	593,180	601,156	(7,976)
OPEB Plan	191,305	4,603	186,702
Other Purposes	398,061	6,422	391,639
Unrestricted (Deficit)	<u>(8,038,205)</u>	<u>(8,630,688)</u>	<u>592,483</u>
<i>Total Net Position</i>	<u>\$12,221,087</u>	<u>\$8,544,123</u>	<u>\$3,676,964</u>

**Brookfield Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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The net pension liability (NPL) is one of the largest single liabilities reported by the School District at June 30, 2023. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

As noted earlier, net position may serve over time as a useful indicator of a government’s financial position. For the School District, total assets and deferred outflows of resources exceed total liabilities and deferred inflows of resources by \$12,221,087 in fiscal year 2023 and \$8,544,123 in fiscal year 2022.

A large portion of the School District’s net position reflects “Net Investment in Capital Assets” (i.e. land, construction in progress, buildings, improvements, furniture, equipment and vehicles) less any related debt to acquire those assets that are still outstanding. The School District uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the School District’s investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The School District continues to provide the services that the School District residents expect while maintaining the costs of providing those services. The most dramatic changes were increases to cash and cash equivalents and property tax receivables. Other changes included decreases in debt as a result of continued paydown on debt and the changes from net pension/OPEB noted above.

**Brookfield Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for fiscal years 2023 and 2022.

**Table 2**  
**Changes in Net Position**  
**Governmental Activities**

	2023	2022	Change
<b>Program Revenues</b>			
Charges for Services and Sales	\$443,142	\$202,091	\$241,051
Operating Grants, Interest and Contributions	4,195,989	3,377,018	818,971
Capital Grants and Contributions	780,997	188,130	592,867
<i>Total Program Revenues</i>	<u>5,420,128</u>	<u>3,767,239</u>	<u>1,652,889</u>
<b>General Revenues</b>			
Property Taxes	4,497,568	4,552,237	(54,669)
Grants and Entitlements	6,813,730	6,177,637	636,093
Unrestricted Contributions	1,350	16,169	(14,819)
Investment Earnings and Other Interest	93,918	5,059	88,859
Miscellaneous	200,322	125,574	74,748
<i>Total General Revenues</i>	<u>11,606,888</u>	<u>10,876,676</u>	<u>730,212</u>
<i>Total Revenues</i>	<u>17,027,016</u>	<u>14,643,915</u>	<u>2,383,101</u>
<b>Program Expenses</b>			
Instruction:			
Regular	5,789,330	5,142,962	(646,368)
Special	1,553,498	1,426,239	(127,259)
Vocational	302,198	574,646	272,448
Student Intervention Services	7,501	28,919	21,418
Support Services			
Pupil	849,235	731,537	(117,698)
Instructional Staff	435,552	276,559	(158,993)
Board of Education	13,909	32,574	18,665
Administration	1,289,326	2,068,337	779,011
Fiscal	334,553	350,069	15,516
Business	26,791	54,392	27,601
Operation and Maintenance of Plant	1,844,388	1,449,845	(394,543)
Pupil Transportation	705,147	748,021	42,874
Central	233,433	270,558	37,125
Operation of Food Services	568,520	416,378	(152,142)
Extracurricular Activities	420,617	425,154	4,537
Interest	426,054	454,937	28,883
<i>Total Program Expenses</i>	<u>14,800,052</u>	<u>14,451,127</u>	<u>(348,925)</u>
Special Item - Settlement	1,450,000	0	0
<i>Change in Net Position</i>	3,676,964	192,788	2,034,176
Net Position Beginning of Year	8,544,123	8,351,335	192,788
Net Position End of Year	<u>\$12,221,087</u>	<u>\$8,544,123</u>	<u>\$3,676,964</u>

**Brookfield Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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***Governmental Activities***

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by a voted levy does not increase solely as a result of inflation. It increases as a result of new construction or collection from a new voted levy. Although school districts experience inflationary growth in expenses, tax revenue does not keep pace with the increased expenses due to House Bill 920. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00 and the School District would collect the same dollar value the levy generated in the year it passed. The 10 percent rollback on all residential/agricultural property and the 2.5 percent rollback on all owner occupied homes would reduce the amount of taxes paid.

Thus, school districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service.

Revenue is divided into two major components: program revenues and general revenues. Program revenues are defined as fees, restricted grants and charges for services that are program specific. General revenues include taxes and unrestricted grants such as State Foundation support.

Program revenues increased for governmental activities in fiscal year 2023. Operating grants increased due to the School District seeking out restricted grant monies as additional sources of operating revenues along with new grants. General revenues increased in fiscal year 2023 resulting from increases in property taxes, grants and entitlements, investment earnings and miscellaneous revenues that were partially offset by a decrease to unrestricted contributions.

Instruction composes the most significant portion of governmental program expenses. The largest component of the increase in program expenses results from increases in general and special instruction and support services such as pupil, instructional staff, fiscal, operation and maintenance of plant, pupil transportation, operation of food services and extracurricular expenses.

The *Statement of Activities* shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

**Brookfield Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

(Table 3)  
 Total and Net Cost of Program Services  
 Governmental Activities

	Total Cost of Services 2023	Net Cost of Services 2023	Total Cost of Services 2022	Net Cost of Services 2022
Instruction	\$7,652,527	\$4,733,124	\$7,172,766	\$5,284,455
Support Services:				
Pupil and Instructional Staff	1,284,787	1,138,398	1,008,096	916,387
Board of Education and Administration	1,303,235	1,084,203	2,100,911	1,729,740
Fiscal and Business	361,344	361,344	404,461	404,461
Operation and Maintenance of Plant	1,844,388	492,804	1,449,845	1,104,786
Pupil Transportation	705,147	705,147	748,021	556,212
Central	233,433	185,564	270,558	217,357
Operation of Food Service	568,520	(17,907)	416,378	(283,280)
Extracurricular Activities	420,617	271,193	425,154	298,833
Interest	426,054	426,054	454,937	454,937
<i>Total Expenses</i>	<u>\$14,800,052</u>	<u>\$9,379,924</u>	<u>\$14,451,127</u>	<u>\$10,683,888</u>

The dependence upon general revenues for governmental activities is apparent from Table 3. The majority of instructional activities are supported through property taxes and other general revenues.

**Financial Analysis of the Government's Funds**

Information about the School District's major funds begins with the balance sheet. These funds are accounted for using the modified accrual basis of accounting. General fund revenues outpaced expenditures resulting in an increase in fund balance. The ESSER special revenue fund had an increase in fund balance due primarily to revenues and transfers in outpacing expenditures for the year. The bond retirement debt service fund had a decrease in fund balance due primarily to debt service payments outpacing property tax collections for the year. The classroom facilities capital project fund had an increase in fund balance due primarily to a special item for settlements during the year.

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant fund to be budgeted is the main operating fund of the School District, the general fund.

The School District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, the final budget basis revenue estimate was the same as the original budget estimate. The actual revenues were greater than the final budget basis revenues. This was the result of the School District receiving greater intergovernmental, interest, tuition and fees, rentals and miscellaneous revenues than anticipated.

**Brookfield Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2023*  
*Unaudited*

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The final budget appropriations were the same as the original budget appropriations of the general fund. The actual expenditures were less than the final budget appropriations. The change was attributed to less than anticipated operational expenditures as the School District's current year requirements became more apparent.

**Capital Assets and Debt**

***Capital Assets***

During fiscal year 2023, the School District's capital asset additions consisted of construction in progress, buildings, improvements and vehicles. The School District had a vehicle deletion for the current fiscal year. For more information about the School District's capital assets, see Note 9 to the basic financial statements.

***Debt***

On November 7, 2017, the School District issued \$11,530,000 in general obligation bonds to refund the 2008 general obligation bonds. This allowed the School District to decrease its total debt service payments by \$2,609,854. The school facilities construction bonds included serial and term bonds in the amounts of \$7,380,000 and \$4,150,000, respectively. In fiscal year 2020, the School District issued \$850,000 in financed purchase proceeds specific to acquiring energy efficient equipment and improvements. In fiscal year 2021, the School District issued \$980,800 in financed purchase proceeds specific to building and roof improvements. The School District's overall debt margin was \$4,508,939 with an unvoted debt margin of \$146,528 at June 30, 2023. For more information about the School District's long-term obligations, see Note 15 to the basic financial statements.

**Current Related Financial Activities**

The School District has continued to try and reduce expenditures through attrition and vendor contract negotiations. Savings have been allocated towards maintaining a healthy 60 day cash reserve in the general fund. The School District will soon begin a budget modification process through the Ohio Schools Facilities Commission to make needed repairs from the construction project. Depending on the outcome of this budget modification process, the School District may need to seek long term debt.

The School District remains dedicated to fiscal responsibility. The Board of Education and Administration continue to carefully plan in order to provide the resources and education required to meet student needs over the next several years.

**Contacting the School District's Financial Management Personnel**

This financial report is designed to provide our citizen's, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Jordan Weber, Treasurer, Brookfield Local School District, 614 Bedford Road, Brookfield, Ohio 44403.



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*Basic Financial Statements*

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**Brookfield Local School District***Statement of Net Position**June 30, 2023*

	<u>Governmental Activities</u>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$6,133,538
Accounts Receivable	972
Intergovernmental Receivable	496,534
Prepaid Items	8,149
Inventory Held for Resale	10,618
Materials and Supplies Inventory	3,247
Property Taxes Receivable	5,185,300
Net OPEB Asset (See Note 13)	983,371
Nondepreciable Capital Assets	2,518,227
Depreciable Capital Assets, Net	25,948,936
<i>Total Assets</i>	<u>41,288,892</u>
<b>Deferred Outflows of Resources</b>	
Deferred Charge on Refunding	203,877
Pension	2,642,038
OPEB	206,033
<i>Total Deferred Outflows of Resources</i>	<u>3,051,948</u>
<b>Liabilities</b>	
Accounts Payable	132,100
Accrued Wages and Benefits	996,269
Contracts Payable	423,587
Retainage Payable	69,280
Intergovernmental Payable	360,243
Matured Compensated Absences Payable	36,055
Unearned Revenue	65,431
Accrued Interest Payable	194,912
Long-Term Liabilities:	
Due Within One Year	710,510
Due In More Than One Year:	
Net Pension Liability (See Note 12)	10,247,895
OPEB (See Note 13)	480,896
Other Amounts	11,396,219
<i>Total Liabilities</i>	<u>25,113,397</u>
<b>Deferred Inflows of Resources</b>	
Property Taxes	4,538,676
Pension	1,036,541
OPEB	1,431,139
<i>Total Deferred Inflows of Resources</i>	<u>7,006,356</u>
<b>Net Position</b>	
Net Investment in Capital Assets	16,962,186
Restricted for:	
Capital Projects	2,114,560
Debt Service	593,180
OPEB Plan	191,305
Other Purposes	398,061
Unrestricted (Deficit)	(8,038,205)
<i>Total Net Position</i>	<u>\$12,221,087</u>

See accompanying notes to the basic financial statements

**Brookfield Local School District**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2023

	Program Revenues				Net (Expense)
	Expenses	Charges for Services and Sales	Operating Grants, Interest and Contributions	Capital Grants and Contributions	Revenue and Changes in Net Position
<b>Governmental Activities</b>					
Instruction:					
Regular	\$5,789,330	\$107,978	\$1,754,033	\$0	(\$3,927,319)
Special	1,553,498	0	924,488	0	(629,010)
Vocational	302,198	0	132,904	0	(169,294)
Student Intervention Services	7,501	0	0	0	(7,501)
Support Services:					
Pupil	849,235	0	52,733	0	(796,502)
Instructional Staff	435,552	0	93,656	0	(341,896)
Board of Education	13,909	0	0	0	(13,909)
Administration	1,289,326	0	219,032	0	(1,070,294)
Fiscal	334,553	0	0	0	(334,553)
Business	26,791	0	0	0	(26,791)
Operation and Maintenance of Plant	1,844,388	24,843	545,744	780,997	(492,804)
Pupil Transportation	705,147	0	0	0	(705,147)
Central	233,433	0	47,869	0	(185,564)
Operation of Food Services	568,520	176,919	409,508	0	17,907
Extracurricular Activities	420,617	133,402	16,022	0	(271,193)
Interest	426,054	0	0	0	(426,054)
<b>Totals</b>	<b>\$14,800,052</b>	<b>\$443,142</b>	<b>\$4,195,989</b>	<b>\$780,997</b>	<b>(9,379,924)</b>

**General Revenues**

Property Taxes Levied for:	
General Purposes	3,643,815
Debt Service	789,790
Other Purposes	63,963
Grants and Entitlements not	
Restricted to Specific Programs	6,813,730
Unrestricted Contributions	1,350
Investment Earnings and Other Interest	93,918
Miscellaneous	200,322
<i>Total General Revenues</i>	11,606,888
Special Item - Settlement	1,450,000
<i>Total General Revenues and Special Item</i>	13,056,888
Change in Net Position	3,676,964
<i>Net Position Beginning of Year</i>	8,544,123
<i>Net Position End of Year</i>	\$12,221,087

See accompanying notes to the basic financial statements

**Brookfield Local School District**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2023*

	General	Elementary and Secondary School Emergency Relief	Bond Retirement	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>						
Equity in Pooled Cash and						
Cash Equivalents	\$2,583,260	\$0	\$668,935	\$2,412,388	\$468,955	\$6,133,538
Accounts Receivable	972	0	0	0	0	972
Intergovernmental Receivable	62,784	339,798	0	0	93,952	496,534
Interfund Receivable	137,626	0	0	0	0	137,626
Prepaid Items	8,149	0	0	0	0	8,149
Inventory Held for Resale	0	0	0	0	10,618	10,618
Materials and Supplies Inventory	0	0	0	0	3,247	3,247
Property Taxes Receivable	4,190,157	0	929,465	0	65,678	5,185,300
<i>Total Assets</i>	<u>\$6,982,948</u>	<u>\$339,798</u>	<u>\$1,598,400</u>	<u>\$2,412,388</u>	<u>\$642,450</u>	<u>\$11,975,984</u>
<b>Liabilities</b>						
Accounts Payable	\$128,008	\$640	\$0	\$0	\$3,452	\$132,100
Contracts Payable	0	0	0	423,587	0	423,587
Retainage Payable	0	0	0	69,280	0	69,280
Accrued Wages and Benefits	670,844	236,773	0	0	88,652	996,269
Interfund Payable	0	137,626	0	0	0	137,626
Intergovernmental Payable	287,973	49,187	0	0	23,083	360,243
Unearned Revenue	0	0	0	0	65,431	65,431
Matured Compensated Absences Payable	36,055	0	0	0	0	36,055
<i>Total Liabilities</i>	<u>1,122,880</u>	<u>424,226</u>	<u>0</u>	<u>492,867</u>	<u>180,618</u>	<u>2,220,591</u>
<b>Deferred Inflows of Resources</b>						
Property Taxes	3,671,143	0	810,308	0	57,225	4,538,676
Unavailable Revenue	515,606	339,798	114,283	0	88,639	1,058,326
<i>Total Deferred Inflows of Resources</i>	<u>4,186,749</u>	<u>339,798</u>	<u>924,591</u>	<u>0</u>	<u>145,864</u>	<u>5,597,002</u>
<b>Fund Balances</b>						
Nonspendable	8,149	0	0	0	3,247	11,396
Restricted	0	0	673,809	1,919,521	401,950	2,995,280
Assigned	203,890	0	0	0	0	203,890
Unassigned (Deficit)	1,461,280	(424,226)	0	0	(89,229)	947,825
<i>Total Fund Balances (Deficit)</i>	<u>1,673,319</u>	<u>(424,226)</u>	<u>673,809</u>	<u>1,919,521</u>	<u>315,968</u>	<u>4,158,391</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$6,982,948</u>	<u>\$339,798</u>	<u>\$1,598,400</u>	<u>\$2,412,388</u>	<u>\$642,450</u>	<u>\$11,975,984</u>

See accompanying notes to the basic financial statements

**Brookfield Local School District**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 June 30, 2023*

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<b>Total Governmental Fund Balances</b>	<b>\$4,158,391</b>
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*Amounts reported for governmental activities in the statement of net position are different because*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	28,467,163
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Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable revenue in the funds.

Delinquent Property Taxes	620,173	
Intergovernmental	420,830	
Tuition and Fees	17,323	
<b>Total</b>		<b>1,058,326</b>

In the statement of activities, interest is accrued on outstanding debt, whereas in governmental funds, an interest expenditure is reported when due.	(194,912)
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The net pension liability and net OPEB asset/liability are not due and payable in the current period; therefore, the asset/liability and related deferred inflows/outflows are not reported in governmental funds.

Net OPEB Asset	983,371	
Deferred Outflows - Pension	2,642,038	
Deferred Outflows - OPEB	206,033	
Net Pension Liability	(10,247,895)	
Net OPEB Liability	(480,896)	
Deferred Inflows - Pension	(1,036,541)	
Deferred Inflows - OPEB	(1,431,139)	
<b>Total</b>		<b>(9,365,029)</b>

Long-term liabilities payable are not due and payable in the current period and therefore are not reported in the funds.

Deferred Charge on Refunding	203,877	
General Obligation Bonds	(9,966,364)	
Financed Purchases	(1,543,151)	
Asset Retirement Obligation	(28,500)	
Leases Payable	(4,613)	
Compensated Absences	(561,601)	
Special Termination Benefits	(2,500)	
<b>Total</b>		<b>(11,902,852)</b>

<i>Net Position of Governmental Activities</i>	<u><u>\$12,221,087</u></u>
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See accompanying notes to the basic financial statements

**Brookfield Local School District**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2023*

	General	Elementary and Secondary School Emergency Relief	Bond Retirement	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>						
Property Taxes	\$3,655,367	\$0	\$788,956	\$0	\$63,848	\$4,508,171
Intergovernmental	7,189,397	2,968,612	119,493	780,997	1,395,133	12,453,632
Investment Earnings and Other Interest	56,262	0	0	37,656	9,546	103,464
Tuition and Fees	56,157	0	0	0	0	56,157
Extracurricular Activities	34,498	0	0	0	133,402	167,900
Contributions and Donations	1,350	0	0	0	18,904	20,254
Charges for Services	0	0	0	0	176,919	176,919
Rentals	24,843	0	0	0	0	24,843
Miscellaneous	194,954	0	0	0	5,368	200,322
<i>Total Revenues</i>	<u>11,212,828</u>	<u>2,968,612</u>	<u>908,449</u>	<u>818,653</u>	<u>1,803,120</u>	<u>17,711,662</u>
<b>Expenditures</b>						
Current:						
Instruction:						
Regular	3,513,332	1,364,294	7,720	0	438,721	5,324,067
Special	1,194,804	14,607	0	0	435,619	1,645,030
Vocational	16,000	287,946	0	0	0	303,946
Student Intervention Services	0	7,501	0	0	0	7,501
Support Services:						
Pupil	857,898	52,733	0	0	1,690	912,321
Instructional Staff	367,867	0	0	0	80,233	448,100
Board of Education	13,986	0	0	0	500	14,486
Administration	1,135,421	219,032	0	0	20,475	1,374,928
Fiscal	366,002	0	0	0	0	366,002
Business	18,818	0	0	0	0	18,818
Operation and Maintenance of Plant	1,297,463	508,783	0	0	80,085	1,886,331
Pupil Transportation	663,110	0	0	0	0	663,110
Central	186,879	47,869	0	0	8,375	243,123
Operation of Food Services	0	0	0	0	607,800	607,800
Extracurricular Activities	245,791	0	0	0	172,323	418,114
Capital Outlay	0	0	0	1,609,838	0	1,609,838
Debt Service:						
Principal Retirement	100,812	0	505,000	0	0	605,812
Interest	64,811	0	417,088	0	0	481,899
<i>Total Expenditures</i>	<u>10,042,994</u>	<u>2,502,765</u>	<u>929,808</u>	<u>1,609,838</u>	<u>1,845,821</u>	<u>16,931,226</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>1,169,834</u>	<u>465,847</u>	<u>(21,359)</u>	<u>(791,185)</u>	<u>(42,701)</u>	<u>780,436</u>
<b>Other Financing Sources (Uses)</b>						
Transfers In	4,940	491,486	0	0	44,396	540,822
Transfers Out	(530,537)	0	0	0	(10,285)	(540,822)
<i>Total Other Financing Sources (Uses)</i>	<u>(525,597)</u>	<u>491,486</u>	<u>0</u>	<u>0</u>	<u>34,111</u>	<u>0</u>
Special Item - Settlement	0	0	0	1,450,000	0	1,450,000
<i>Net Change in Fund Balances</i>	<u>644,237</u>	<u>957,333</u>	<u>(21,359)</u>	<u>658,815</u>	<u>(8,590)</u>	<u>2,230,436</u>
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>1,029,082</u>	<u>(1,381,559)</u>	<u>695,168</u>	<u>1,260,706</u>	<u>324,558</u>	<u>1,927,955</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$1,673,319</u>	<u>(\$424,226)</u>	<u>\$673,809</u>	<u>\$1,919,521</u>	<u>\$315,968</u>	<u>\$4,158,391</u>

See accompanying notes to the basic financial statements

**Brookfield Local School District**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2023*

<b>Net Change in Fund Balances - Total Governmental Funds</b>	<b>\$2,230,436</b>
 <i>Amounts reported for governmental activities in the statement of activities are different because</i>	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense. This is the amount by which capital outlay exceeded depreciation/amortization in the current period.	
Capital Asset Additions	2,165,139
Current Year Depreciation/Amortization	<u>(923,695)</u>
Total	1,241,444
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
Delinquent Property Taxes	(10,603)
Intergovernmental	(691,366)
Tuition and Fees	<u>17,323</u>
Total	(684,646)
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	
	605,812
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Accrued Interest on Bonds	12,549
Amortization of Deferred Charge on Refunding	(16,416)
Amortization of Premium on Bonds	<u>59,712</u>
Total	55,845
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.	
Pension	960,026
OPEB	<u>27,122</u>
Total	987,148
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.	
Pension	(980,035)
OPEB	<u>234,966</u>
Total	(745,069)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Compensated Absences	(11,506)
Special Termination Benefits Payable	<u>(2,500)</u>
Total	<u>(14,006)</u>
<i>Change in Net Position of Governmental Activities</i>	<u><u>\$3,676,964</u></u>

See accompanying notes to the basic financial statements

**Brookfield Local School District**  
*Statement of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
For the Fiscal Year Ended June 30, 2023

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Property Taxes	\$4,102,114	\$4,102,114	\$3,648,197	(\$453,917)
Intergovernmental	5,320,737	5,320,737	7,155,900	1,835,163
Interest	44,017	44,017	57,803	13,786
Tuition and Fees	42,681	42,681	56,049	13,368
Contributions and Donations	267	267	350	83
Rentals	18,918	18,918	24,843	5,925
Miscellaneous	151,461	151,461	198,897	47,436
<i>Total Revenues</i>	<u>9,680,195</u>	<u>9,680,195</u>	<u>11,142,039</u>	<u>1,461,844</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	4,222,626	4,222,626	3,553,167	669,459
Special	1,438,677	1,438,677	1,235,070	203,607
Vocational	18,638	18,638	16,000	2,638
Support Services:				
Pupil	916,888	916,888	787,126	129,762
Instructional Staff	384,865	384,865	330,397	54,468
Board of Education	16,292	16,292	13,986	2,306
Administration	1,371,199	1,371,199	1,177,141	194,058
Fiscal	430,126	430,126	369,253	60,873
Business	26,399	26,399	22,663	3,736
Operation and Maintenance of Plant	1,447,919	1,447,919	1,243,004	204,915
Pupil Transportation	762,947	762,947	654,972	107,975
Central	217,379	217,379	186,615	30,764
Extracurricular Activities	286,311	286,311	245,791	40,520
Debt Service:				
Principal Retirement	85,884	85,884	73,726	12,158
Interest	59,316	59,316	50,924	8,392
<i>Total Expenditures</i>	<u>11,685,466</u>	<u>11,685,466</u>	<u>9,959,835</u>	<u>1,725,631</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(2,005,271)</u>	<u>(2,005,271)</u>	<u>1,182,204</u>	<u>3,187,475</u>
<b>Other Financing Sources (Uses)</b>				
Advances In	705,126	705,126	961,792	256,666
Advances Out	(160,314)	(160,314)	(137,626)	22,688
Transfers In	1,300	1,300	4,940	3,640
Transfers Out	0	0	(104,447)	(104,447)
<i>Total Other Financing Sources (Uses)</i>	<u>546,112</u>	<u>546,112</u>	<u>724,659</u>	<u>178,547</u>
<i>Net Change in Fund Balance</i>	(1,459,159)	(1,459,159)	1,906,863	3,366,022
<i>Fund Balance Beginning of Year</i>	435,703	435,703	435,703	0
Prior Year Encumbrances Appropriated	208,553	208,553	208,553	0
<i>Fund Balance (Deficit) End of Year</i>	<u>(\$814,903)</u>	<u>(\$814,903)</u>	<u>\$2,551,119</u>	<u>\$3,366,022</u>

See accompanying notes to the basic financial statements



**Brookfield Local School District**  
*Statement of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Elementary and Secondary School Emergency Relief Fund  
For the Fiscal Year Ended June 30, 2023*

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Intergovernmental	\$3,094,423	\$3,094,423	\$3,907,387	\$812,964
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	861,324	1,146,032	1,146,032	0
Special	2,088	3,263	3,263	0
Vocational	137,404	234,045	234,045	0
Student Intervention Services	4,800	7,501	7,501	0
Support Services:				
Pupil	17,525	27,388	27,388	0
Administration	128,977	201,559	201,559	0
Operation and Maintenance of Plant	325,568	508,783	508,783	0
Pupil Transportation	115,561	115,561	115,561	0
Central	30,768	48,082	48,082	0
<i>Total Expenditures</i>	1,624,015	2,292,214	2,292,214	0
<i>Excess of Revenues Over (Under) Expenditures</i>	1,470,408	802,209	1,615,173	812,964
<b>Other Financing Sources (Uses)</b>				
Advances In	0	0	137,626	137,626
Advances Out	0	0	(944,503)	(944,503)
<i>Total Other Financing Sources (Uses)</i>	0	0	(806,877)	(806,877)
<i>Net Change in Fund Balance</i>	1,470,408	802,209	808,296	6,087
<i>Fund Deficit Beginning of Year</i>	(1,466,620)	(1,466,620)	(1,466,620)	0
Prior Year Encumbrances Appropriated	523,447	523,447	523,447	0
<i>Fund Balance (Deficit) End of Year</i>	<u>\$527,235</u>	<u>(\$140,964)</u>	<u>(\$134,877)</u>	<u>\$6,087</u>

See accompanying notes to the basic financial statements

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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**Note 1 - Description of the School District**

Brookfield Local School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State and federal agencies. The Board of Education controls the School District's 3 instructional/support facilities staffed by 87 certified employees and 45 classified employees who provide services to 1,030 students and other community members.

***Reporting Entity***

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For the School District, this includes the agencies and departments that provide the following services: general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The School District is associated with two jointly governed organizations and two shared risk pools. These organizations are the North Eastern Ohio Management Information Network, the Trumbull County Career and Technical Center, the Trumbull County Schools Employee Insurance Benefits Consortium and the Schools of Ohio Risk Sharing Authority. These organizations are presented in Notes 16 and 17 to the basic financial statements.

**Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

***Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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**Government-wide Financial Statements** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the School District that are governmental and those that are considered business-type. The School District, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements** During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

**Fund Accounting**

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary. The School District has no proprietary or fiduciary funds.

**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid.

The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** The general fund is the operating fund of the School District and is used to account and report for all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Elementary and Secondary School Emergency Relief Special Revenue Fund** The elementary and secondary school emergency relief (ESSER) special revenue fund accounts for and reports restricted federal grant monies received in response for covid relief.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
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***Bond Retirement Fund*** The bond retirement debt service fund accounts for and reports property tax revenues that are restricted for the payment of principal and interest and fiscal charges on general obligation debt.

***Classroom Facilities Capital Projects Fund*** The capital facilities capital project fund accounts for and reports monies transferred from the general fund that are restricted for capital projects.

The other governmental funds of the School District account for grants and other resources whose uses are restricted, committed or assigned to a particular purpose.

***Measurement Focus***

***Government-wide Financial Statements*** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal values, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 7) Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the

**Brookfield Local School District**  
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School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, and fees and rentals.

***Unearned Revenues*** Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because the amounts have not yet been earned. The School District recognizes unearned revenue for intergovernmental revenue from grants received before the eligibility requirements are met.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net asset that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding and for pension and OPEB plans. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 12 and 13.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net asset that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB plans and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2023, but which were levied to finance fiscal year 2024 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental revenue and tuition and fees. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities fund on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 12 and 13)

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
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***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Budgetary Data***

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds. The treasurer has been given the authority to allocate Board appropriations to the function and object level within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original and final budgeted amounts in the budgetary statements reflect the amounts in the amended certificates that were in effect at the time when the original and final appropriations were passed by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

***Cash and Cash Equivalents***

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "equity in pooled cash and cash equivalents."

During fiscal year 2023, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For fiscal year 2023, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice for deposits and withdrawals of \$100 million or more is appreciated. STAR Ohio reserves the right to limit the transaction to \$250 million per day.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
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Under existing Ohio statutes all investment earning are assigned to the general fund unless statutorily required to be credited to a specific fund. Investment Earnings/Interest revenue credited to the general fund during fiscal year 2023 amounted to \$56,262, of which \$12,686 is assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents.

***Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Donated commodities are presented at their entitlement value. Inventories consist of donated and purchased food held for resale and materials and supplies held for consumption.

***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2023, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which the services are consumed.

***Capital Assets***

All capital assets of the School District are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets (except for intangible right-to-use lease assets which are discussed below) are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e. estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets, except land and construction in progress, are depreciated/amortized. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation/amortization is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
<b><i>Tangible Assets</i></b>	
Land Improvements	20 years
Buildings and Improvements	7 - 50 years
Furniture and Equipment	5 - 20 years
Vehicles	8 years
<b><i>Intangible Right to Use</i></b>	
Lease Assets - Equipment	3 - 5 years

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
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The School District is reporting intangible right to use assets related to lease equipment. These intangible right to use assets are being amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for all employees after ten years of service with the School District.

The entire compensated absence liability is reported on the governmental-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence or employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the fund from which the employee who has accumulated unpaid leave is paid.

***Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Bonds, leases, and long-term loans are recognized as a liability on the governmental fund financial statements when due.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.



**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the School District Board of Education. In the general fund, assigned amounts represent intended uses established by the School District Board of Education or a School District official delegated that authority by State statute. The Board of Education assigned fund balance for school support instruction and for fiscal year 2024 operations.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws, or regulations of other governments adopted by the School District. Restricted net position for OPEB plans represent the corresponding restricted asset amount after considering the related deferred outflows and deferred inflows. Net position restricted for other purposes include resources restricted for student and athletic activities and school lunch and breakfast programs.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

***Leases Payable***

The School District serves as lessee in various noncancellable leases which are accounted for as follows:

**Lessee** At the commencement of a lease, the School District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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amortized on a straight-line basis over its useful life. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

***Deferred Charge on Refunding***

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

***Bond Premium***

On the government-wide financial statements, bond premiums are deferred and amortized for the term of the bonds using the straight-line method since the results are not significantly different from the effective interest method. Bond premiums are presented as an increase of the face amount of the bonds payable. On governmental fund statements, bond premiums are receipted in the year the bonds are issued. Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

***Special Items***

Special items are transactions or events that are both unusual in nature and infrequent in occurrence. During fiscal year 2023, the School District received \$1,450,000 from the result of a settlement for the remediation of the problems with the new school.

***Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Interfund Balances***

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column of the statement of net position.

***Internal Activity***

Transfers between governmental activities are eliminated on the government wide financial statements. Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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**Note 3 – Accountability and Compliance**

**Accountability**

Fund balances at June 30, 2023, included the following individual fund deficits:

<i>Major Fund:</i>	
Elementary and Secondary School Emergency Relief	\$424,226
<i>Special Revenue Funds:</i>	
Title 6-b	20,768
Title I	60,438
Reducing Class Size	8,023

These deficits are the result of the recognition of payables in accordance with generally accepted accounting principles as well as short-term interfund loans from the general fund needed for operations until the receipt of grant monies. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

**Compliance**

As of June 30, 2023, the general fund had original and final appropriations of \$11,845,780 in excess of estimated resources plus carryover balances of \$11,030,877, in the amount of \$814,903, contrary to Ohio Revised Code Section 5705.39.

The elementary and secondary school emergency relief special revenue fund had final appropriations of \$2,292,214 in excess of estimates resources plus carryover balances of \$2,151,250, in the amount of \$140,964, contrary to Ohio Revised Code Section 5705.39.

Management has indicated that appropriations will be closely monitored to prevent future violations.

**Note 4 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
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Fund Balances	General	Elementary and Secondary School Emergency Relief	Bond Retirement	Classroom Facilities	Other Governmental Funds	Total
<b><i>Nonspendable</i></b>						
Materials and Supplies Inventory	\$0	\$0	\$0	\$0	\$3,247	\$3,247
Prepaid Items	8,149	0	0	0	0	8,149
<i>Total Nonspendable</i>	<u>8,149</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>3,247</u>	<u>11,396</u>
<b><i>Restricted</i></b>						
Food Service	0	0	0	0	310,434	310,434
Scholarships	0	0	0	0	1,385	1,385
Student Activities and Wellness	0	0	0	0	39,318	39,318
Data and Information Systems	0	0	0	0	24,762	24,762
Grants for Education	0	0	0	0	25,738	25,738
Debt Service Payments	0	0	673,809	0	0	673,809
Capital Improvements	0	0	0	1,919,521	313	1,919,834
<i>Total Restricted</i>	<u>0</u>	<u>0</u>	<u>673,809</u>	<u>1,919,521</u>	<u>401,950</u>	<u>2,995,280</u>
<b><i>Assigned to</i></b>						
Fiscal Year 2024 Operations	171,749	0	0	0	0	171,749
School Support Instruction	32,141	0	0	0	0	32,141
<i>Total Assigned</i>	<u>203,890</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>203,890</u>
<b><i>Unassigned (Deficit)</i></b>	<u>1,461,280</u>	<u>(424,226)</u>	<u>0</u>	<u>0</u>	<u>(89,229)</u>	<u>947,825</u>
<b><i>Total Fund Balances (Deficit)</i></b>	<u><u>\$1,673,319</u></u>	<u><u>(\$424,226)</u></u>	<u><u>\$673,809</u></u>	<u><u>\$1,919,521</u></u>	<u><u>\$315,968</u></u>	<u><u>\$4,158,391</u></u>

**Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the general fund and major special revenue fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Budgetary revenues and expenditures of the public school support special revenue fund is classified to the general fund for GAAP reporting.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
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4. Unrecorded cash represents amounts received but not reported by the School District on the operating statements (budget), but which is reported on the GAAP basis operating statements.
5. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP).

The following tables summarize the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and elementary and secondary school emergency relief special revenue fund.

Net Change in Fund Balance		
	General	Elementary and Secondary School Emergency Relief
GAAP Basis	\$644,237	\$957,333
Revenue Accruals	(70,542)	447,289
Advance In	961,792	137,626
Expenditure Accruals	445,697	345,428
Advance Out	(137,626)	(944,503)
Beginning unrecorded cash	35,251	0
Perspective Difference:		
Public School Support	28,054	0
Encumbrances	0	(134,877)
Budget Basis	\$1,906,863	\$808,296

**Note 6 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
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Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio), and;
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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***Investments***

As of June 30, 2023, the School District had STAR Ohio as an investment. STAR Ohio is being held with an amount of \$504,948 which is measured at net asset value per share. The average maturity is 38.5 days.

***Credit Risk*** Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

***Interest Rate Risk*** The School District has no investment policy that addresses interest rate risk. State statute requires that an investment mature within five years from the date purchased, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

**Note 7 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenues received in calendar year 2023 represent the collection of calendar year 2022 taxes. Real property taxes received in calendar year 2023 were levied after April 1, 2022, on the assessed values as of January 1, 2022, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2023 represent the collection of calendar year 2022 taxes. Public utility real and tangible personal property taxes received in calendar year 2021 became a lien on December 31, 2021, were levied after April 1, 2022, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The School District receives property taxes from Trumbull County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2023, are available to finance fiscal year 2023 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2023, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset to deferred inflows of resources – property taxes.

**Brookfield Local School District**  
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The amount available as an advance at June 30, 2023, was \$21,231 in the general fund, \$4,874 in the bond retirement debt service fund and \$346 in the classroom facilities maintenance special revenue fund. The amount available as an advance at June 30, 2022, was \$14,061 in the general fund, \$3,132 in the bond retirement debt service fund and \$221 in the classroom facilities maintenance special revenue fund.

On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The assessed values upon which the fiscal year 2023 taxes were collected are:

	2022 Second Half Collections		2023 First Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$126,325,240	87.84%	\$127,012,760	86.68%
Public Utility Personal	17,494,660	12.16	19,515,210	13.32
Total	\$143,819,900	100.00%	\$146,527,970	100.00%
Full Tax Rate per \$1,000 of assessed valuation	\$55.75		\$55.90	

**Note 8 - Receivables**

Receivables at June 30, 2023, consisted of accounts, taxes and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables except property taxes are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

Governmental Activities	Amounts
ESSER Grant	\$339,798
Title I Grant	60,438
State of Ohio	35,145
Title VI-B Grant	12,071
School Foundation Adjustments	17,931
Ohio Department of Education	13,420
SERS Overpayment Refund	9,182
Class Size Reduction Grant	8,023
Youngstown State University	526
Total	\$496,534



**Brookfield Local School District**  
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**Note 9 – Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2023, was as follows:

	Balance 6/30/2022	Additions	Deductions	Balance 6/30/2023
<b>Governmental Activities</b>				
<i><b>Nondepreciable Capital Assets</b></i>				
Land	\$776,351	\$0	\$0	\$776,351
Construction in Progress	165,145	1,576,731	0	1,741,876
<i>Total Nondepreciable Capital Assets</i>	<u>941,496</u>	<u>1,576,731</u>	<u>0</u>	<u>2,518,227</u>
<i><b>Depreciable Capital Assets</b></i>				
<i><b>Tangible Assets</b></i>				
Land Improvements	1,497,062	0	0	1,497,062
Buildings and Improvements	31,882,813	499,331	0	32,382,144
Furniture and Equipment	1,485,827	0	0	1,485,827
Vehicles	965,743	89,077	(93,630)	961,190
<i>Total Tangible Assets</i>	<u>35,831,445</u>	<u>588,408</u>	<u>(93,630)</u>	<u>36,326,223</u>
<i><b>Intangible Right to Use - Lease Assets</b></i>				
Intangible Right to Use - Equipment	5,794	0	0	5,794
<i>Total Depreciable Capital Assets</i>	<u>35,837,239</u>	<u>588,408</u>	<u>(93,630)</u>	<u>36,332,017</u>
<i><b>Less Accumulated Depreciation/Amortization</b></i>				
<i><b>Depreciation</b></i>				
Land Improvements	(883,626)	(71,573)	0	(955,199)
Buildings and Improvements	(7,467,875)	(644,497)	0	(8,112,372)
Furniture and Equipment	(512,615)	(116,103)	0	(628,718)
Vehicles	(688,321)	(90,363)	93,630	(685,054)
<i>Total Depreciation</i>	<u>(9,552,437)</u>	<u>(922,536)</u>	<u>93,630</u>	<u>(10,381,343)</u>
<i><b>Amortization</b></i>				
<i><b>Intangible Right to Use - Lease Assets</b></i>				
Intangible Right to Use - Equipment	(579)	(1,159)	0	(1,738)
<i>Total Accumulated Depreciation/Amortization</i>	<u>(9,553,016)</u>	<u>(923,695) *</u>	<u>93,630</u>	<u>(10,383,081)</u>
<i>Total Depreciable Capital Assets, Net</i>	<u>26,284,223</u>	<u>(335,287)</u>	<u>0</u>	<u>25,948,936</u>
<i>Governmental Activities Capital Assets, Net</i>	<u>\$27,225,719</u>	<u>\$1,241,444</u>	<u>\$0</u>	<u>\$28,467,163</u>

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
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\*Depreciation/Amortization expense was charged to governmental activities as follows:

	<u>Depreciation</u>	<u>Amortization</u>	<u>Total</u>
Instruction:			
Regular	\$689,174	\$0	\$689,174
Support Services:			
Business	7,564	1,159	8,723
Operation and Maintenance of Plant	89,679	0	89,679
Pupil Transportation	91,596	0	91,596
Food Service Operation	25,356	0	25,356
Extracurricular Activities	19,167	0	19,167
Total Depreciation/Amortization Expense	\$922,536	\$1,159	\$923,695

**Note 10 - Contingencies**

***Grants***

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2023, if applicable, cannot be determined at this time.

***School Foundation***

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, all ODE adjustments for fiscal year 2023 have been finalized.

***Litigation***

As of June 30, 2023, the School District was not party to any legal proceedings. The District accepted a remediation project settlement of \$1,450,000 paid to the District in fiscal year 2023 which ended ongoing legal proceedings for building issues with their Ohio Facilities Construction Commission (OFCC) Project.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
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**Note 11 - Risk Management**

***Property and Liability***

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2023, the School District contracted with Schools of Ohio Risk Sharing Association (SORSA) for property and liability insurance.

General liability insurance is maintained in the amount of \$15,000,000 for each occurrence and \$17,000,000 in the aggregate.

The School District maintains fleet insurance in the amount of \$15,000,000 for any one accident or loss.

The School District maintains replacement cost insurance on buildings and contents. There is no longer a defined dollar amount. The certificate reads, "Total insured value as reported to SORSA, subject to \$350,000,000 all members aggregate, any one occurrence."

Settled claims have not exceeded commercial coverage in any of the past three years. There have been no significant reductions in coverage from last year.

***Employee Health Benefits***

The School District has contracted with the Trumbull County Schools Employee Insurance Benefits Consortium to provide employee medical/surgical/prescription drug benefits. The Trumbull County Schools Employee Insurance Benefits Consortium is a shared risk pool comprised of sixteen Trumbull County school districts. Rates are set through a semi-annual calculation process. The School District pays a monthly contribution which is placed in a common fund from which claim payments are made for all participating school districts. Claims are paid for all participants regardless of claims flow. The board of directors has the right to return monies to an exiting district subsequent to the settlement of all expenses and claims. Employees can choose between two different medical/surgical/prescription plans. The School District provides full-time employees hired in July 2008 and prior with 95 percent Board paid hospitalization and prescription drugs. For full-time employees hired after July 2008, the Board paid 90 percent of the premiums for hospitalization and prescription drugs. If the School District were to withdraw from the consortium, the district is responsible depending upon the reserve vs. claims. The School District provides dental coverage through the Trumbull County School Employee Insurance Benefits Consortium. The School District pays 100 percent of the dental premium for full-time employees.

***Worker's Compensation***

The School District pays the Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

**Brookfield Local School District**  
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**Note 12 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability (Asset)***

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 13 for the required OPEB disclosures.

***School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend

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benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2023.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2023, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2023, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$199,742 for fiscal year 2023. Of this amount \$18,612 is reported as an intergovernmental payable.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
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***State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients’ base benefit and past cost-of living increases are not affected by this change. Effective July 1, 2022, an ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member’s DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member’s defined contribution account or the defined contribution portion of a member’s Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

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A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2023 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2023, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$760,284 for fiscal year 2023. Of this amount \$161,255 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability:			
Current Measurement Date	0.03337890%	0.03797775%	
Prior Measurement Date	<u>0.03399300%</u>	<u>0.03690684%</u>	
Change in Proportionate Share	<u>-0.00061410%</u>	<u>0.00107091%</u>	
Proportionate Share of the Net			
Pension Liability	\$1,805,392	\$8,442,503	\$10,247,895
Pension Expense	\$85,049	\$894,986	\$980,035

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At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$73,120	\$108,075	\$181,195
Changes of assumptions	17,815	1,010,314	1,028,129
Net difference between projected and actual earnings on pension plan investments	0	293,781	293,781
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	8,693	170,214	178,907
School District contributions subsequent to the measurement date	<u>199,742</u>	<u>760,284</u>	<u>960,026</u>
Total Deferred Outflows of Resources	<u><u>\$299,370</u></u>	<u><u>\$2,342,668</u></u>	<u><u>\$2,642,038</u></u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$11,852	\$32,295	\$44,147
Changes of assumptions	0	760,476	760,476
Net difference between projected and actual earnings on pension plan investments	63,000	0	63,000
Changes in proportionate share and Difference between School District contributions and proportionate share of contributions	<u>21,125</u>	<u>147,793</u>	<u>168,918</u>
Total Deferred Inflows of Resources	<u><u>\$95,977</u></u>	<u><u>\$940,564</u></u>	<u><u>\$1,036,541</u></u>

\$960,026 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2024	\$5,435	(\$10,849)	(\$5,414)
2025	(16,483)	(29,457)	(45,940)
2026	(89,996)	(174,081)	(264,077)
2027	<u>104,695</u>	<u>856,207</u>	<u>960,902</u>
Total	<u><u>\$3,651</u></u>	<u><u>\$641,820</u></u>	<u><u>\$645,471</u></u>

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities,



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retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee’s entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2022, are presented below:

	June 30, 2022
Inflation	2.4 percent
Future Salary Increases, including inflation COLA or Ad Hoc COLA	3.25 percent to 13.58 percent 2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement
Investment Rate of Return	7.00 percent net of System expenses
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS’ *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

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Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	(0.45) %
US Equity	24.75	5.37
Non-US Equity Developed	13.50	6.22
Non-US Equity Emerging	6.75	8.22
Fixed Income/Global Bonds	19.00	1.20
Private Equity	11.00	10.05
Real Estate/Real Assets	16.00	4.87
Multi-Asset Strategy	4.00	3.39
Private Debt/Private Credit	3.00	5.38
Total	100.00 %	

**Discount Rate** The total pension liability for 2022 was calculated using the discount rate of 7.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$2,657,449	\$1,805,392	\$1,087,543

**Actuarial Assumptions – STRS**

Key methods and assumptions used in the June 30, 2022, actuarial valuation are presented below:

	June 30, 2022
Inflation	2.50 percent
Salary increases	From 2.5 percent to 12.5 percent based on age
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent
Payroll Increases	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

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For 2022, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, post-retirement mortality rates are based on RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates, thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Rate of Return **</u>
Domestic Equity	26.00%	6.60%
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	100.00%	

\* Target allocation percentage is effective July 1, 2022.

Target weights were phased in over a 3 month period concluding on October 1, 2022

\*\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June

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30, 2022. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2022.

***Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$12,753,547	\$8,442,503	\$4,796,692

**Note 13 - Defined Benefit OPEB Plans**

See note 12 for a description of the net OPEB liability (asset).

***School Employees Retirement System (SERS)***

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

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Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2023, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2023, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2023, the School District's surcharge obligation was \$27,122.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$27,122 for fiscal year 2023. Of this amount \$27,122 is reported as an intergovernmental payable.

***State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2023, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

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	SERS	STRS	Total
Proportion of the Net OPEB Liability/Asset:			
Current Measurement Date	0.03425160%	0.03797775%	
Prior Measurement Date	0.03511780%	0.03690684%	
Change in Proportionate Share	<u>-0.00086620%</u>	<u>0.00107091%</u>	
Proportionate Share of the:			
Net OPEB Liability	\$480,896	\$0	\$480,896
Net OPEB (Asset)	\$0	(\$983,371)	(\$983,371)
OPEB Expense	(\$48,264)	(\$186,702)	(\$234,966)

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$4,043	\$14,255	\$18,298
Changes of assumptions	76,492	41,888	118,380
Net difference between projected and actual earnings on OPEB plan investments	2,499	17,118	19,617
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	22,096	520	22,616
School District contributions subsequent to the measurement date	27,122	0	27,122
Total Deferred Outflows of Resources	<u>\$132,252</u>	<u>\$73,781</u>	<u>\$206,033</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$307,617	\$147,683	\$455,300
Changes of assumptions	197,411	697,305	894,716
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	60,264	20,859	81,123
Total Deferred Inflows of Resources	<u>\$565,292</u>	<u>\$865,847</u>	<u>\$1,431,139</u>

\$27,122 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or an increase to the net OPEB asset in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

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Fiscal Year Ending June 30:	SERS	STRS	Total
2024	(\$112,132)	(\$235,034)	(\$347,166)
2025	(100,577)	(231,963)	(332,540)
2026	(85,310)	(106,567)	(191,877)
2027	(57,985)	(44,305)	(102,290)
2028	(39,588)	(57,562)	(97,150)
Thereafter	(64,570)	(116,635)	(181,205)
Total	<u>(\$460,162)</u>	<u>(\$792,066)</u>	<u>(\$1,252,228)</u>

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2022, are presented as follows:

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	June 30, 2022
Inflation	2.40 percent
Future Salary Increases, including inflation	
Wage Increases	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation
Fiduciary Net Position is Projected to be Depleted	2044
Municipal Bond Index Rate:	
Measurement Date	3.69 percent
Prior Measurement Date	1.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	4.08 percent
Prior Measurement Date	2.27 percent
Health Care Cost Trend Rate	
Medicare	5.125 to 4.40 percent
Pre-Medicare	6.75 to 4.40 percent
Medical Trend Assumption	7.00 to 4.40 percent

Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.



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The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 12.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2022 was 4.08 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.27 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2022, and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 3.69 percent at June 30, 2022 and 1.92 percent at June 30, 2021.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.08%) and higher (5.08%) than the current discount rate (4.08%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate.

	1% Decrease (3.08%)	Current Discount Rate (4.08%)	1% Increase (5.08%)
School District's proportionate share of the net OPEB liability	\$597,280	\$480,896	\$386,942
	1% Decrease (6.00% decreasing to 3.40%)	Current Trend Rate (7.00% decreasing to 4.40%)	1% Increase (8.00% decreasing to 5.40%)
School District's proportionate share of the net OPEB liability	\$370,857	\$480,896	\$624,625

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***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2022, actuarial valuation are presented below:

	June 30, 2022	June 30, 2021
Projected salary increases	Varies by service from 2.5 percent to 8.5 percent	Varies by age from 2.5 percent to 12.50 percent
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.00 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.00 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	7.50 percent initial 3.94 percent ultimate	5.00 percent initial 4 percent ultimate
Medicare	-68.78 percent initial 3.94 percent ultimate	-16.18 percent initial 4 percent ultimate
Prescription Drug		
Pre-Medicare	9.00 percent initial 3.94 percent ultimate	6.50 percent initial 4 percent ultimate
Medicare	-5.47 percent initial 3.94 percent ultimate	29.98 percent initial 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For 2022, healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022, valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 12.

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**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2022.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2022, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net OPEB (asset)	(\$909,100)	(\$983,371)	(\$1,046,989)
	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB (asset)	(\$1,019,994)	(\$983,371)	(\$937,142)

**Note 14 - Other Employee Benefits**

***Compensated Absences***

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn five to twenty days of vacation per year, depending upon length of service and hours worked. The Superintendent earns 20 days of vacation and the Treasurer earns 25 days of vacation annually. Accumulated, unused vacation is paid to employees upon termination of employment. Teachers do not earn vacation.

Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. Upon retirement, certificated employees with five or more years of service receive payment for twenty-five percent of the total sick leave accumulation up to a maximum of sixty days. Classified employees with ten or more years of service upon retirement may accumulate up to 380 days of unused sick leave and be paid 30 percent of accumulated, but unused, sick leave days up to a maximum of 100 equivalent days paid at the per diem rate of pay per employee.

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***Special Termination Benefits***

Per negotiated agreement, the School District offers a retirement notification incentive payment for eligible classified employees. An employee is eligible if the employee retires from the School Employee's Retirement System or other comparable retirement system. The incentive is \$2,500 per employee, if the School District is notified, in writing, by January 31, 2023 with a retirement date no later than June 30, 2023. One employee was eligible for the retirement incentive in fiscal year 2023.

***Life Insurance Benefits***

The School District provides life insurance to all employees through Ohio Schools Council life insurance in the amount of \$100,000 for the superintendent, \$70,000 for the treasurer, \$50,000 for other full-time employees and \$40,000 for part-time employees. Premiums are paid by the School District.

**Note 15 - Long-Term Obligations**

Original issue amounts and interest rates of the School District's debt issues were as follows:

Debt Issue	Interest Rate	Original Issue	Fiscal Year of maturity
2017 Refunding OSFC Various Purpose Imp Bonds:			
Serial Bonds	4.00% to 5.00%	\$7,380,000	2031
Term Bonds	3.25% to 3.375%	4,150,000	2036
Financed Purchase - 2018 Copiers	5.69%	55,585	2023
Financed Purchase - 2020 Copiers	5.01%	28,557	2023
Financed Purchase - 2020 Energy Conservation	3.88%	850,000	2035
Financed Purchase - 2021 Building - Direct Placement	4.00%	980,800	2036

Changes in long-term obligations of the School District during fiscal year 2023 were as follows:

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	Principal Outstanding 6/30/22	Additions	Deductions	Principal Outstanding 6/30/23	Amounts Due in One Year
<b>General Obligation Bonds</b>					
2017 Refunding OSFC Various Purpose					
Serial Bonds	\$5,580,000	\$0	(\$505,000)	\$5,075,000	\$530,000
Term Bonds	4,150,000	0	0	4,150,000	0
Unamortized Premium	801,076	0	(59,712)	741,364	0
<i>Total General Obligation Bonds</i>	<u>10,531,076</u>	<u>0</u>	<u>(564,712)</u>	<u>9,966,364</u>	<u>530,000</u>
<b>Other Long-Term Obligations</b>					
Net Pension Liability					
SERS	1,254,243	551,149	0	1,805,392	0
STRS	4,718,870	3,723,633	0	8,442,503	0
Total Net Pension Liability	5,973,113	4,274,782	0	10,247,895	0
Net OPEB Liability					
SERS	664,634	0	(183,738)	480,896	0
Lease Payable	5,439	0	(826)	4,613	1,008
Financed Purchases from Direct Borrowing					
2018 Copiers	2,118	0	(2,118)	0	0
2020 Copiers	1,701	0	(1,701)	0	0
2020 Energy Conservation	749,598	0	(45,318)	704,280	47,093
2021 Building - Direct Placement	889,720	0	(50,849)	838,871	52,904
Asset Retirement Obligation	28,500	0	0	28,500	0
Special Termination Benefits	0	2,500	0	2,500	2,500
Compensated Absences	550,095	39,056	(27,550)	561,601	77,005
<i>Total Other Long-Term Obligations</i>	<u>8,864,918</u>	<u>4,316,338</u>	<u>(312,100)</u>	<u>12,869,156</u>	<u>180,510</u>
<i>Total Governmental Activities</i>					
<i>Long-Term Liabilities</i>	<u>\$19,395,994</u>	<u>\$4,316,338</u>	<u>(\$876,812)</u>	<u>\$22,835,520</u>	<u>\$710,510</u>

The general obligation bonds will be paid from the bond retirement debt service fund. There are no repayment schedules for the net pension liability and net OPEB liability. However, employer pension and OPEB contributions are made from the following funds: the general fund and the food service, student wellness, ESSER and title I special revenue funds. Leases payable and financed purchases will be paid from the general fund. The asset retirement obligation will be paid from the general fund. Compensated absences will be paid from the general fund and the food service, ESSER, Title I and reducing class size special revenue funds. Special termination benefits will be paid from the general fund. For additional information related to the net pension/OPEB liability see Notes 12 and 13, respectively.

On November 7, 2017, the School District issued \$11,530,000 in general obligation bonds to refund 2008 general obligation bonds. The school facilities construction bonds included serial and term bonds in the amounts of \$7,380,000 and \$4,150,000, respectively. The bonds were issued for a nineteen year period with a final maturity at Jan 15, 2036.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

The refunding bonds were sold at a premium of \$1,074,756. Net proceeds of \$12,520,533 were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded portion of the various bonds. As a result, \$10,365,000 of these bonds is considered defeased and the liability of these bonds has been removed from the School District’s financial statements.

During fiscal year 2018, the School District entered into a finance purchase in the amount of \$55,585 for the purpose of acquiring copier equipment. This debt was fully repaid during fiscal year 2023.

During fiscal year 2020, the School District entered into a finance purchase in the amount of \$28,557 for the purpose of acquiring copier equipment. This debt was fully repaid during fiscal year 2023.

During fiscal year 2020, the School District entered into a lease purchase financing in the amount of \$850,000 for the purpose of acquiring energy efficiency equipment and improvements. This debt will be repaid over a fifteen year period with a final payment being made in fiscal year 2035. At June 30, 2023, all of the lease purchase proceeds have been spent.

On May 25, 2021, the School District entered into a \$980,800 base lease and lease-purchase agreement with Consumers National Bank for the construction, improvement, furnishing and equipping of project facilities related to the remediation and repair of School District buildings. The initial term of the lease expires on June 30, 2021, with the right to renew for successive one-year terms (with a final partial-year term through June 1, 2035). The lease payments will be paid from property taxes received in the general fund. The lease proceeds issued through a series of lease agreements and trust indentures in accordance with Section 3313.375 of the Ohio Revised Code. The lease proceeds have been designated to be “qualified tax exempt obligations” within the meaning of 265(b)(3) of the Ohio Revised Code. In accordance with the lease terms, the project assets are leased to Consumers National Bank, and then subleased back to the School District. The lease proceeds were issued through a series of annual leases with an initial lease term of one year which includes the right to renew for seven successive one-year terms through fiscal year 2035 subject to annual appropriations. To satisfy the trustee agreements, the School District is required to make annual base rent payments, subject to the lease terms and appropriations, semi-annually. The base rent includes an interest component of 4 percent. The School District has the option to purchase the renovations on any lease payment date by paying the amount necessary to defease the indenture.

The School District has an outstanding agreement to lease postage meters. The future lease payments were discounted based on the interest rate implicit in the lease or using the School District’s incremental borrowing rate. This discount is being amortized using the interest method over the life of the lease. A summary of the principal and interest amounts for the remaining leases is as follows:

Year	Principal	Interest
2024	\$1,008	\$869
2025	1,231	647
2026	1,503	375
2027	871	67
	\$4,613	\$1,958

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

The School District's overall debt margin was \$4,508,939 with an unvoted debt margin of \$146,528 at June 30, 2023. Principal and interest requirements to retire general obligation bonds and financed purchases are as follows:

	General Obligation Bonds		From Direct Borrowing			
			Financed Purchase		Direct Placement Financed Purchase	
	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$530,000	\$391,838	\$47,093	\$26,874	\$52,904	\$33,031
2025	560,000	365,336	48,938	25,028	55,041	30,894
2026	585,000	337,338	50,855	23,112	57,265	28,671
2027	615,000	308,088	52,848	21,119	59,578	26,357
2028	650,000	277,338	54,918	19,049	61,985	23,950
2029-2033	3,715,000	882,001	308,600	61,235	349,573	80,099
2034-2038	2,570,000	175,330	141,028	6,906	202,525	12,311
Total	<u>\$9,225,000</u>	<u>\$2,737,269</u>	<u>\$704,280</u>	<u>\$183,323</u>	<u>\$838,871</u>	<u>\$235,313</u>

**Note 16 - Jointly Governed Organizations**

**North Eastern Ohio Management Information Network (NEOMIN)** NEOMIN is a jointly governed organization among thirty school districts in Trumbull and Ashtabula Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the districts supports NEOMIN based upon a per pupil charge. The School District paid \$32,382 to NEOMIN during fiscal year 2023.

The Governing board consists of ten members: The Trumbull and Ashtabula County superintendents (permanent members), three superintendents from Ashtabula County participating school districts, three superintendents from Trumbull County participating school districts, the fiscal agent or NEOMIN). The School District was not represented on the Governing Board during fiscal year 2023. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. To obtain a copy of NEOMIN's financial statements, write to NEOMIN, 528 Educational Highway, Warren, Ohio 44483.

**Trumbull County Career and Technical Center** The Trumbull County Career and Technical Center is a distinct political subdivision of the State of Ohio providing vocational needs of the students. The center is operated under the direction of a Board consisting of one representative from each of the twenty participating school districts' elected boards, which exercises total control over the operations of the Trumbull County Career and Technical Center including budgeting, appropriating, contracting and designating management. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. The School District did not contribute any amounts to the Trumbull County Career and Technical Center during fiscal year 2023. To obtain financial information write to the Trumbull County Career and Technical Center, Cody Holecko, who serves as Treasurer, at 528 Educational Highway, Warren, Ohio 44483.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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**Note 17 – Shared Risk Pools**

**Trumbull County Schools Employee Insurance Benefits Consortium** The School District participates in the Trumbull County Schools Employee Insurance Consortium. This is a shared risk pool comprised of sixteen Trumbull County School Districts. The Consortium is governed by an assembly which consists of one representative from each participating school district (usually the superintendent or designee). The assembly elects officers for one year terms to serve as the Board of Directors. The assembly exercises control over the operation of the Consortium. Consortium revenues are generated from charges for services.

**Schools of Ohio Risk Sharing Authority** The School District participates in the Schools of Ohio Risk Sharing Authority (SORSA), a risk sharing pool with over 65 members. SORSA is a 100 percent member-owned, non-profit insurance risk pool owned and governed by the school district members. SORSA is governed by a Board of Directors comprised of representatives of school districts that participate in the program.

SORSA has agreements with several separate organizations whereby each provides certain administrative, executive, accounting, marketing, underwriting, claim settlement, legal counsel and other services to SORSA and its members. Pursuant to participation agreements with SORSA, each member school district agrees to pay all funding rates associated with the coverage elected. This coverage includes comprehensive general liability, property insurance and automobile liability insurance. To obtain a copy of the SORSA financial statements, write SORSA Executive Director at 8050 North High Street, Suite 160, Columbus, Ohio 43235-6483.

**Note 18 - Set-Aside Calculations**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year end set aside amount for capital acquisition. Disclosure of this information is required by State statute.

	Capital Improvements
Set-Aside Balance as of June 30, 2022	\$0
Current Year Set-aside Requirement	222,712
Current Year Offsets	(922,088)
Qualifying Disbursements	(274,721)
Total	(\$974,097)
Set-aside Balance Carried Forward to Future Fiscal Years	\$0
Set-Aside Balance as of June 30, 2023	\$0



**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

Although the School District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

**Note 19 – Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

<b>Governmental Funds</b>	
Elementary and Secondary School Emergency Relief	\$134,877
Classroom Facilities	156,458
Other Governmental Funds	73,554
<i>Total Governmental Funds</i>	<u><u>\$364,889</u></u>

**Note 20 - Interfund Transactions**

***Interfund Transfers***

Transfers made during the fiscal year ended June 30, 2023 were as follows:

Transfers To	Transfers From		
	General	Other Governmental Funds	Total
<b>Major Funds</b>			
General	\$0	\$4,940	\$4,940
Elementary and Secondary School Emergency Relief	491,486	0	491,486
<i>Total Major Funds</i>	<u>491,486</u>	<u>4,940</u>	<u>496,426</u>
<b>Other Governmental Funds</b>			
Athletics	39,051	0	39,051
Miscellaneous State Grants	0	5,345	5,345
<i>Total Other Governmental Funds</i>	<u>39,051</u>	<u>5,345</u>	<u>44,396</u>
<i>Total Transfers</i>	<u><u>\$530,537</u></u>	<u><u>\$10,285</u></u>	<u><u>\$540,822</u></u>

The general fund transfers to all funds were to provide additional resources for current operations. The other governmental funds transfer to the general fund was to close the remaining balance on an inactive program. The transfer to the miscellaneous state grant special revenue fund from other governmental funds was to correct an accounting error from the prior year.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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***Interfund Balances***

The interfund receivables and payables are advances due to the timing of the receipt of grant monies received by various funds. The general fund advanced \$137,626 to the ESSER special revenue fund. The general fund provides money to operate the programs until grants are received and the advances can be repaid. These advances are expected to be repaid within the next fiscal year.

**Note 21 – Change in Accounting Principle**

For fiscal year 2023, the School District implemented Governmental Accounting Standards Board (GASB) No. 91, *Conduit Debt Obligations*, Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, and GASB Statement No. 99, *Omnibus 2022*.

GASB 91 clarifies the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The School District did not have any debt that met the definition of conduit debt.

GASB Statement 94 improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The School District did not have any arrangements that met the GASB 94 definition of a PPP or an APA.

GASB Statement 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). These changes were incorporated in the School District's 2023 financial statements. The School District did not have any long-term contracts that met the GASB 96 definition of a SBITA.

GASB Statement 99 addresses various issues including items related to leases, PPPs, and SBITAs. The requirements related to PPPs and SBITAs were incorporated with the corresponding GASB 94 and GASB 96 changes identified above.

**Note 22 – Asset Retirement Obligation**

The Governmental Accounting Standard Board's (GASB) Statement No. 83, *Certain Asset Retirement Obligations*, provides guidance related to asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. The Bureau of Underground Storage Tank Regulations (BUSTR) regulates petroleum and hazardous substances stored in underground storage tanks. These regulations are included in Ohio Administrative Code Section 1301-7-9 and require a School District classified as an "owner" or "operator," to remove from the ground any underground storage tank (UST) that is not in use for a year or more. A permit must first be obtained for that year it is not being used. Once the UST is removed, the soil in the UST cavity and excavated material must be tested for contamination. This asset retirement obligation (ARO) of \$28,500 associated with the School District's underground storage tanks was estimated by the School District. These USTs are fully depreciated. The School District maintains insurance related to any potential pollution remediation associated with the USTs.

**Brookfield Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2023*

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**Note 23 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021 while the national state of emergency ended in April 2023. During fiscal year 2023, the School District received COVID-19 funding. The School District will continue to spend available COVID-19 funding consistent with the applicable program guidelines.

**Brookfield Local School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years \**

	2023	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.03337890%	0.03399300%	0.03338300%	0.03420910%
School District's Proportionate Share of the Net Pension Liability	\$1,805,392	\$1,254,243	\$2,208,022	\$2,046,791
School District's Covered Payroll	\$1,268,657	\$1,178,050	\$1,159,550	\$1,207,304
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	142.31%	106.47%	190.42%	169.53%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.82%	82.86%	68.55%	70.85%

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
0.03295040%	0.03654420%	0.03806610%	0.04081070%	0.04376100%	0.04376100%
\$1,887,131	\$2,183,434	\$2,786,088	\$2,328,699	\$2,214,720	\$2,602,326
\$1,126,674	\$1,151,514	\$1,186,893	\$1,226,579	\$1,279,581	\$1,308,885
167.50%	189.61%	234.74%	189.85%	173.08%	198.82%
71.36%	69.50%	62.98%	69.16%	71.70%	65.52%

**Brookfield Local School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Seven Fiscal Years (1)\**

	2023	2022	2021
School District's Proportion of the Net OPEB Liability	0.03425160%	0.03511780%	0.03479130%
School District's Proportionate Share of the Net OPEB Liability	\$480,896	\$664,634	\$756,128
School District's Covered Payroll	\$1,268,657	\$1,178,050	\$1,159,550
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	37.91%	56.42%	65.21%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	30.34%	24.08%	18.17%

(1) Information prior to 2017 is not available.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2020	2019	2018	2017
0.03505000%	0.03348760%	0.03711980%	0.03859410%
\$881,434	\$929,035	\$996,198	\$1,100,075
\$1,207,304	\$1,126,674	\$1,151,514	\$1,186,893
73.01%	82.46%	86.51%	92.69%
15.57%	13.57%	12.46%	11.49%

**Brookfield Local School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years \**

	2023	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.03797775%	0.03690684%	0.03652899%	0.03783620%
School District's Proportionate Share of the Net Pension Liability	\$8,442,503	\$4,718,870	\$8,838,717	\$8,367,249
School District's Covered Payroll	\$5,001,800	\$4,584,250	\$4,389,164	\$4,442,807
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	168.79%	102.94%	201.38%	188.33%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	78.90%	87.80%	75.50%	77.40%

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information



2019	2018	2017	2016	2015	2014
0.03853832%	0.03995084%	0.03990379%	0.03870039%	0.03868382%	0.03868382%
\$8,473,711	\$9,490,408	\$13,357,001	\$10,695,655	\$9,409,243	\$11,208,230
\$4,399,750	\$4,402,829	\$4,217,414	\$4,030,007	\$3,948,564	\$4,124,646
192.60%	215.55%	316.71%	265.40%	238.30%	271.74%
77.30%	75.30%	66.80%	72.10%	74.70%	69.30%

**Brookfield Local School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB (Asset) Liability*  
*State Teachers Retirement System of Ohio*  
*Last Seven Fiscal Years (1)\**

	2023	2022	2021
School District's Proportion of the Net OPEB Asset/Liability	0.03797775%	0.03690684%	0.03652899%
School District's Proportionate Share of the Net OPEB (Asset) Liability	(\$983,371)	(\$778,150)	(\$641,997)
School District's Covered Payroll	\$5,001,800	\$4,584,250	\$4,389,164
School District's Proportionate Share of the Net OPEB (Asset) Liability as a Percentage of its Covered Payroll	-19.66%	-16.97%	-14.63%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	230.70%	174.70%	182.10%

(1) Information prior to 2017 is not available.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2020	2019	2018	2017
0.03783620%	0.03853832%	0.03995084%	0.03990379%
(\$626,659)	(\$619,272)	\$1,558,733	\$2,134,065
\$4,442,807	\$4,399,750	\$4,402,829	\$4,217,414
-14.11%	-14.08%	35.40%	50.60%
174.70%	176.00%	47.10%	37.30%

**Brookfield Local School District**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$199,742	\$177,612	\$164,927	\$162,337
Contributions in Relation to the Contractually Required Contribution	<u>(199,742)</u>	<u>(177,612)</u>	<u>(164,927)</u>	<u>(162,337)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$1,426,729	\$1,268,657	\$1,178,050	\$1,159,550
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution (2)	\$27,122	\$22,989	\$22,868	\$23,059
Contributions in Relation to the Contractually Required Contribution	<u>(27,122)</u>	<u>(22,989)</u>	<u>(22,868)</u>	<u>(23,059)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>1.90%</u>	<u>1.81%</u>	<u>1.94%</u>	<u>1.99%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>15.90%</u>	<u>15.81%</u>	<u>15.94%</u>	<u>15.99%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
\$162,986	\$152,101	\$161,212	\$166,165	\$161,663	\$177,350
(162,986)	(152,101)	(161,212)	(166,165)	(161,663)	(177,350)
\$0	\$0	\$0	\$0	\$0	\$0
\$1,207,304	\$1,126,674	\$1,151,514	\$1,186,893	\$1,226,579	\$1,279,581
13.50%	13.50%	14.00%	14.00%	13.18%	13.86%
\$27,395	\$23,988	\$20,397	\$19,607	\$31,851	\$24,197
(27,395)	(23,988)	(20,397)	(19,607)	(31,851)	(24,197)
\$0	\$0	\$0	\$0	\$0	\$0
2.27%	2.13%	1.77%	1.65%	2.60%	1.89%
15.77%	15.63%	15.77%	15.65%	15.78%	15.75%

**Brookfield Local School District**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$760,284	\$700,252	\$641,795	\$614,483
Contributions in Relation to the Contractually Required Contribution	<u>(760,284)</u>	<u>(700,252)</u>	<u>(641,795)</u>	<u>(614,483)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$5,430,600	\$5,001,800	\$4,584,250	\$4,389,164
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
\$621,993	\$615,965	\$616,396	\$590,438	\$564,201	\$513,313
(621,993)	(615,965)	(616,396)	(590,438)	(564,201)	(513,313)
\$0	\$0	\$0	\$0	\$0	\$0
\$4,442,807	\$4,399,750	\$4,402,829	\$4,217,414	\$4,030,007	\$3,948,564
14.00%	14.00%	14.00%	14.00%	14.00%	13.00%
\$0	\$0	\$0	\$0	\$0	\$39,486
0	0	0	0	0	(39,486)
\$0	\$0	\$0	\$0	\$0	\$0
0.00%	0.00%	0.00%	0.00%	0.00%	1.00%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

**Brookfield Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

**Net Pension Liability**

**Changes in Assumptions – SERS**

Beginning in fiscal year 2018, on each anniversary of the initial retirement, the allowance of all retirees and survivors may be increased by the annual rate of increase in the CPI-W measured as of the June preceding the beginning of the applicable calendar year. The annual rate of increase shall not be less than 0 percent nor greater than 2.5 percent. The COLA was suspended for 2018-2020. Prior to 2018, an assumption of 3 percent was used.

Amounts reported in 2022 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in prior years are presented below:

	Fiscal Year 2022	Fiscal Years 2021-2017	Fiscal Year 2016 and Prior
Wage Inflation	2.4 percent	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.0 percent net of system expenses	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning in 2022, amounts reported use mortality rates based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Amounts report for 2017 through 2021 use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

**Changes in Assumptions - STRS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal years 2018-2021 and fiscal year 2017 and prior are presented as follows:



**Brookfield Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

	Fiscal Year 2022	Fiscal Years 2021-2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.50 percent	2.75 percent
Projected salary increases	From 2.5 percent to 12.5 percent based on age	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013 or later, 2 percent COLA commences on fifth anniversary of retirement date

Beginning with fiscal year 2022, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males’ ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

**Changes in Benefit Term – STRS**

For fiscal year 2023, the Board approved a one-time 3 percent COLA effective on the anniversary of a benefit recipient’s retirement date for those eligible during fiscal year 2023 and eliminated the age 60 requirement to receive unreduced retirement that was scheduled to go into effect August 1, 2026.

**Brookfield Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

**Net OPEB Liability/(Asset)**

**Changes in Assumptions – SERS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by SERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 and prior are presented below:

	2022	2021 and Prior
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation		
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:	
Fiscal year 2023	3.69 percent
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Fiscal year 2023	4.08 percent
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

**Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

**Brookfield Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2023*

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For fiscal year 2022, the discount rate was decreased from 7.45 percent to the long-term expected rate of return of 7.00.

For fiscal year 2023, the projected salary increases were changed from age based (2.5 percent to 12.50 percent) to service based (2.5 percent to 8.5 percent.)

**Changes in Benefit Terms – STRS**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2022, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2022 premium based on June 30, 2021 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2023, healthcare trends were updated to reflect emerging claims and recoveries experience.

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**BROOKFIELD LOCAL SCHOOL DISTRICT  
TRUMBULL COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2023**

<b>FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title</b>	<b>Federal AL Number</b>	<b>Total Federal Expenditures</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>		
<i>Passed Through Ohio Department of Education and Workforce</i>		
<b>Child Nutrition Cluster:</b>		
School Breakfast Program	10.553	100,384
School Breakfast Program (Prior Year)	10.553	48,035
National School Lunch Program	10.555	231,185
COVID-19 National School Lunch Program	10.555	28,812
National School Lunch Program (Prior Year)	10.555	115,126
Non-Cash Assistance (Food Distribution)	10.555	33,146
Fresh Fruit and Vegetable Program	10.582	28,050
Total Child Nutrition Cluster		<u>584,738</u>
COVID-19 Pandemic EBT Administrative Costs	10.649	628
Total U.S. Department of Agriculture		<u><b>585,366</b></u>
<b>U.S. DEPARTMENT OF TREASURY</b>		
<i>Passed Through Ohio Office of Budget and Management:</i>		
COVID-19 Coronavirus State and Local Fiscal Recovery Fund	21.027	161,379
Total U.S. Department of Treasury		<u><b>161,379</b></u>
<b>FEDERAL COMMUNICATIONS COMMISSION</b>		
<i>Passed Through Federal Communications Commission</i>		
COVID-19 Emergency Connectivity Fund Program	32.009	8,375
Total Federal Communications Commission		<u><b>8,375</b></u>
<b>U.S. DEPARTMENT OF ENERGY</b>		
<i>Passed Through Ohio Department of Development</i>		
State Energy Program	81.041	200,000
Total U.S. Department of Energy		<u><b>200,000</b></u>
<b>U.S. DEPARTMENT OF EDUCATION</b>		
<i>Passed Through Ohio Department of Education and Workforce</i>		
Title I Grants to Local Educational Agencies	84.010	146,622
<b>Special Education Cluster:</b>		
Special Education Grants to States (IDEA, Part B)	84.027	261,665
COVID-19 American Rescue Plan Act - Special Education Grants to States (IDEA, Part B)	84.027	40,186
Total Special Education Cluster		<u>301,851</u>
Supporting Effective Instruction	84.367	80,232
Student Support and Academic Enrichment Program	84.424	31,136
Rural and Low Income School Program	84.358	26,081
COVID-19 Education Stabilization Fund	84.425D	126,045
COVID-19 Education Stabilization Fund (Innovative Workforce Incentive Program)	84.425D	214,729
COVID-19 American Rescue Plan - Elementary and Secondary Schools Emergency Relief Fund	84.425U	1,849,119
COVID-19 American Rescue Plan – Elementary and Secondary School Emergency Relief Fund – Homeless Children and Youth	84.425W	3,263
Total COVID-19 ESSER		<u>2,193,156</u>
Total U.S. Department of Education		<u><b>2,779,078</b></u>
<b>Total Expenditures of Federal Awards</b>		<u><b>\$3,734,198</b></u>

*The accompanying notes are an integral part of this schedule.*

**BROOKFIELD LOCAL SCHOOL DISTRICT  
TRUMBULL COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2023**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Brookfield Local School District (the District) under programs of the federal government for the year ended June 30, 2023. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position and changes in net position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first. The District's Child Nutrition Cluster carried over \$221,200 from fiscal year 2022. For 2023, expenditures exceeded receipts by \$163,161. As a result, \$58,039 will be carried forward to the District's fiscal year 2024 Schedule.

**NOTE E – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

**NOTE F - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with DEW's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2023 to 2024 programs:

Program Title	AL Number	Amount Transferred
Title I-A Improving Basic Programs	84.010A	\$ 312,976.36
Title II-A Supporting Effective Education	84.367A	\$ 16,814.98
IDEA Early Childhood Special Education	84.173A	\$ 2,492.46
COVID-19 American Rescue Plan Elementary and Secondary School Emergency Relief Fund	84.425U	\$ 537,809.69
American Rescue Plan Homeless Targeted Support	84.425W	\$ 13,237.04

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Brookfield Local School District  
Trumbull County  
614 Bedford Road SE  
Brookfield, Ohio 44403

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Brookfield Local School District, Trumbull County, (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated July 12, 2024, wherein we noted a disclosure regarding the potential financial impact of COVID-19 and the ensuing emergency measures.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings as item 2023-001 that we consider to be a material weakness.



***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings as items 2023-002 and 2023-003.

***District's Response to Findings***

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's responses to the findings identified in our audit and described in the accompanying corrective action plan. The District's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

July 12, 2024

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Brookfield Local School District  
Trumbull County  
614 Bedford Road SE  
Brookfield, Ohio 44403

To the Board of Education:

### **Report on Compliance for the Major Federal Program**

#### ***Opinion on the Major Federal Program***

We have audited Brookfield Local School District's, Trumbull County, (District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the Brookfield Local School District's major federal program for the year ended June 30, 2023. Brookfield Local School District's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Brookfield Local School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2023.

#### ***Basis for Opinion on the Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

July 12, 2024

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**BROOKFIELD LOCAL SCHOOL DISTRICT  
TRUMBULL COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2023**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b> COVID-19 Education Stabilization Fund COVID-19 Education Stabilization Fund (Innovative Workforce Incentive Program) COVID-19 American Rescue Plan – Elementary and Secondary Schools Emergency Relief Fund COVID-19 American Rescue Plan – Elementary and Secondary Schools Emergency Relief Fund – Homeless Children and Youth	84.425D 84.425D 84.425U 84.425W
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2023-001**

**MATERIAL WEAKNESS**

**Financial Reporting**

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16. Governmental Accounting Standards Board (GASB) Cod. 1100 paragraph .101 states a governmental accounting system must make it possible both: (a) to present fairly and with full disclosure the funds and activities of the governmental unit in conformity with generally accepted accounting principles, and (b) to determine and demonstrate compliance with finance-related legal and contractual provisions.

The District posted manufactured home rollback from the State to the general fund in the amount of \$5,642. This amount should have been posted as intergovernmental revenue to the general, bond retirement, and classroom facilities maintenance funds in the amount of \$4,436, \$1,127, and \$79 respectively. The financial statements were not updated for these errors; however, the District did adjust their accounting system fund balances.

The District posted real estate rollback received from the state as property tax to the general fund, bond retirement, and classroom facilities maintenance funds in the amounts of \$231,139, \$60,187, and \$4,091 respectively. These amounts should have been posted as intergovernmental revenue.

The District made posting errors related to tax settlements, advances, and state rollback revenues. The posting errors had the following net effect on revenue, deduction expenditures, and cash balances:

- General fund tax revenue was overstated in the amount of \$91,430; deduction expenditures were overstated in the amount of \$7,226; cash was overstated in the amount of \$84,204.
- Bond retirement fund tax revenue was understated in the amount of \$75,801; deduction expenditure were understated in the amount of \$7,524; cash was understated in the amount of \$68,277.
- Classroom facilities maintenance fund tax revenue was understated in the amount of \$16,466; deduction expenditures were understated in the amount of \$538; cash was understated in the amount of \$15,928.
- General fund intergovernmental revenue was overstated in the amount of \$62,455; deduction expenditures were understated in the amount of \$774; cash was overstated in the amount of \$63,229.
- Bond retirement fund intergovernmental revenue was understated in the amount of \$59,306; deduction expenditures were understated in the amount of \$196; cash was understated in the amount of \$59,110.
- Classroom facilities maintenance fund intergovernmental revenue was understated in the amount of \$4,133; deduction expenditures were understated in the amount of \$14; cash was understated in the amount of \$4,119.
- The District received a U.S. Department of Energy grant in the amount of \$200,000. The District accounted for the grant revenues and expenditures in the ESSER fund. The grant should have been accounted for in the Miscellaneous Federal Grant Fund.

The District received a state grant in the amount of \$5,345 which was posted to the Miscellaneous Federal Grants fund. The District corrected the error by recording an interfund transfer to the Miscellaneous State Grants fund instead of making a correction to intergovernmental revenue. The District also used a transfer in the amount of \$4,398 between the Miscellaneous State Grant fund and the General Fund to make an accounting correction.

The District did not record disbursements related to the OFCC remediation project as capital asset additions to construction in progress in the amount of \$543,131.

The District did not record disbursements related to the energy controls upgrade project as capital asset additions in the amount of \$499,331.

The District lacked the internal control procedures to detect and correct the errors. The financial statements were updated for these errors. In addition, the District adjusted their accounting system fund balances accordingly.

The District should review the accounting system reports, GAAP compilation work papers, and basic financial statements as applicable to help ensure all amounts are properly classified and recorded.

**Officials' Response:** See Corrective Action Plan.

## FINDING NUMBER 2023-002

### NONCOMPLIANCE

#### Certificate of Estimated Resources

Ohio Rev. Code § 5705.36(A)(1) provides, in part, on or about the first day of each fiscal year, the fiscal officer of each subdivision and other taxing unit shall certify to the county auditor the total amount from all sources available for expenditures from each fund set up in the tax budget or, if adoption of a tax budget was waived under section 5705.281 of the Revised Code, from each fund created by or on behalf of the taxing authority.

The budget commission, taking into consideration the balances and revenues to be derived from taxation and other sources, shall revise its estimate of the amounts that will be credited to each fund from such sources, and shall certify to the taxing authority of each subdivision an amended official certificate of estimated resources.

The General Fund unencumbered fund balance at July 1, 2022 was not accurately reflected on the Certificate of Estimated Resources. The certificate was overstated in the amount of \$1,033,002. This was not detected by the District due to deficiencies in the budgetary compliance and monitoring control policies and procedures. Failure to obtain the required amended certificate of estimated resources can lead to improper budgeting and limits the effectiveness of management monitoring.

The District should, on or about the first day of each fiscal year, certify to the county auditor the total amount from all sources available for expenditures from each fund and obtain the approved amended certificate of estimated resources.

**Officials' Response:** See Corrective Action Plan.



**FINDING NUMBER 2023-003**

**NONCOMPLIANCE**

**Appropriations Exceeding Estimated Resources**

Ohio Rev. Code § 5705.39 provides that total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure there-from, as certified by the county budget commission, or in case of appeal, by the board of tax appeals. No appropriation measure shall become effective until the county auditor files with the appropriating authority a certificate that the total appropriations from each fund, taken together with all other outstanding appropriations, do not exceed such official estimate or amended official estimate. For purposes of this section of the Ohio Revised Code, estimated revenue is commonly referred to as “estimated resources” because it includes unencumbered fund balances.

At June 30, 2023 the District’s appropriations exceeded the amount certified as available by the budget commission in the General Fund by \$814,903 and in the Elementary and Secondary School Emergency Relief Fund by \$140,964.

Failure to limit appropriations to the amount certified by the budget commission due to deficiencies in the District’s compliance monitoring policies and procedures could result in overspending and negative cash fund balances.

The District should draft, approve, and implement procedures to compare appropriations to estimated resources and, if adequate resources are available for additional appropriations, the District should submit an amended certificate of estimated resources to the budget commission for certification. If the resources are not available to cover the appropriations, an amendment to the appropriation resolution should be passed by the District to reduce the appropriations.

**Officials’ Response:** See Corrective Action Plan.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.

**4. OTHER – FINDINGS FOR RECOVERY**

In addition, we identified the following other issue related to Findings for Recovery. This issue did not impact our GAGAS or Single Audit Compliance and Controls reports.

**FINDING NUMBER 2023-004**

**NONCOMPLIANCE**

**Payroll Overpayment – Finding for Recovery**

Kara Miller worked as an intervention specialist during the 2022-2023 school year but failed to timely obtain her license to serve as an intervention specialist. Therefore, Ms. Miller should not have been compensated as a licensed teacher at BA, Step 8 of the District’s master agreement with the teacher’s union. Ms. Miller should have been compensated at a substitute teacher rate for the first 60 days, then as a teacher BA, Step 0 for all days following. As a result, an overpayment of \$8,224 occurred.

In accordance with the forgoing facts, and pursuant to Ohio Rev. Code § 117.24, a Finding for Recovery for public money illegally expended may be hereby issued against Kara Miller, and the Schools of Ohio Risk Sharing Authority, the District's insurance company, for \$8,224 and in favor of the District's General Fund and IDEA Part B Special Education Fund \$3,616 and \$4,608, respectively.

Kara Miller should reimburse the District's General and IDEA Part B Special Education funds the amounts noted above.

**Officials' Response:** See Corrective Action Plan.

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# Brookfield Local School District

614 Bedford Road SE, Brookfield, Ohio 44403  
Superintendent's Office Phone: 330-448-4930  
Treasurer's Office Phone: 330-448-3000  
Fax Number: 330-448-5026

Superintendent  
Toby Gibson  
Toby.Gibson@Brookfieldschools.us



Treasurer  
Jordan Weber  
Jordan.Weber@Brookfieldschools.us

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2023

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2022-001	Appropriations Exceeded Estimated Resources	Not Corrected	Comment was repeated for fiscal year 2023. Reference finding number 2023-003.
2022-002	SEFA Understated	Not corrected	Repeated in Management Letter, non-compliance #2

# Brookfield Local School District

614 Bedford Road SE, Brookfield, Ohio 44403  
Superintendent's Office Phone: 330-448-4930  
Treasurer's Office Phone: 330-448-3000  
Fax Number: 330-448-5026

Superintendent  
Toby Gibson  
Toby.Gibson@Brookfieldschools.us



Treasurer  
Jordan Weber  
Jordan.Weber@Brookfieldschools.us

## CORRECTIVE ACTION PLAN JUNE 30, 2023

<b>Finding Number:</b>	2023-001
<b>Planned Corrective Action:</b>	Adjust funds in accounting system per calculations provided by the Auditor of State's office
<b>Anticipated Completion Date:</b>	06/30/2024
<b>Responsible Contact Person:</b>	Jordan Weber, Treasurer
<b>Finding Number:</b>	2023-002
<b>Planned Corrective Action:</b>	The district will certify the correct amount of unencumbered fund balances on their future certificates of estimated resources.
<b>Anticipated Completion Date:</b>	06/30/2024
<b>Responsible Contact Person:</b>	Jordan Weber, Treasurer
<b>Finding Number:</b>	2023-003
<b>Planned Corrective Action:</b>	The district will better monitor budget balances so appropriations do not exceed estimated resources.
<b>Anticipated Completion Date:</b>	06/30/2024
<b>Responsible Contact Person:</b>	Jordan Weber, Treasurer
<b>Finding Number:</b>	2023-004
<b>Planned Corrective Action:</b>	The district consulted with legal counsel and officials from the Auditor of State's office to initiate a finding for recovery from the overpaid employee in question.
<b>Anticipated Completion Date:</b>	06/30/2024
<b>Responsible Contact Person:</b>	Jordan Weber, Treasurer

# OHIO AUDITOR OF STATE KEITH FABER



**BROOKFIELD LOCAL SCHOOL DISTRICT**

**TRUMBULL COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 8/13/2024**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)