



City of Orrville, Ohio  
Annual Comprehensive  
Financial Report

For the Year Ended December 31, 2023





OHIO AUDITOR OF STATE  
KEITH FABER



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Columbus, Ohio 43215  
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Members of Council  
City of Orrville  
207 North Main Street  
Orrville, Ohio 44667

We have reviewed the *Independent Auditor's Report* of the City of Orrville, Wayne County, prepared by Zupka & Associates, for the audit period January 1, 2023 through December 31, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Orrville is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

October 08, 2024

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**CITY OF ORRVILLE, OHIO**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

**For the Year Ended December 31, 2023**

Janet L. Strimlan  
Finance Director

Prepared by the City Finance Department





# Introductory Section





**City of Orrville, Ohio**  
*Annual Comprehensive Financial Report*  
*For the Year Ended December 31, 2023*  
*Table of Contents*

	<u>Page</u>
<b>I. Introductory Section</b>	
Table of Contents .....	i
Letter of Transmittal.....	v
List of City Officials.....	xiii
Organizational Chart .....	xiv
GFOA Certificate of Achievement.....	xv
 <b>II. Financial Section</b>	
Independent Auditor’s Report .....	1
Management’s Discussion and Analysis .....	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position.....	15
Statement of Activities .....	16
Fund Financial Statements:	
Balance Sheet – Governmental Funds.....	18
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities .....	19
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds.....	20
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	21
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual: General Fund .....	22
Statement of Fund Net Position – Proprietary Funds .....	23
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds .....	24
Statement of Cash Flows – Proprietary Funds .....	25

**City of Orrville, Ohio**  
*Annual Comprehensive Financial Report*  
*For the Year Ended December 31, 2023*  
*Table of Contents (continued)*

	<u>Page</u>
Statement of Fiduciary Net Position – Private-Purpose Trust Fund .....	27
Statement of Changes in Fiduciary Net Position – Private-Purpose Trust Fund.....	28
Notes to the Basic Financial Statements .....	29
<b>Required Supplementary Information:</b>	
Schedule of the City’s Proportionate Share of the Net Pension Liability – Ohio Public Employees Retirement System – Traditional Plan – Last Ten Years .....	80
Schedule of the City’s Proportionate Share of the Net Pension Asset – Ohio Public Employees Retirement System – Combined Plan – Last Six Years .....	82
Schedule of the City’s Proportionate Share of the Net Pension Liability – Ohio Police and Fire Pension Fund – Last Ten Years .....	84
Schedule of the City’s Proportionate Share of the Net OPEB Liability – Ohio Public Employees Retirement System – Last Seven Years .....	86
Schedule of the City’s Proportionate Share of the Net OPEB Liability – Ohio Police and Fire Pension Fund – Last Seven Years.....	88
Schedule of the City’s Contributions – Ohio Public Employees Retirement System – Traditional Plan – Last Ten Years .....	90
Schedule of the City’s Contributions – Ohio Police and Fire Pension Fund – Last Ten Years...	92
Notes to the Required Supplementary Information .....	94
<b>Combining Statements and Individual Fund Schedules:</b>	
<b>Combining Statements – Nonmajor Governmental Funds:</b>	
Fund Descriptions.....	100
Combining Balance Sheet – Nonmajor Governmental Funds.....	102
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds.....	103
Combining Balance Sheet – Nonmajor Special Revenue Funds.....	104
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Special Revenue Funds.....	107

**City of Orrville, Ohio**  
*Annual Comprehensive Financial Report*  
*For the Year Ended December 31, 2023*  
*Table of Contents (continued)*

	<u>Page</u>
Combining Balance Sheet – Nonmajor Debt Service Funds.....	110
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Debt Service Funds.....	111
Combining Balance Sheet – Nonmajor Capital Projects Funds.....	112
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Capital Projects Funds.....	113
<b>Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in Fund Balances/Fund Equity – Budget (Non-GAAP Basis) and Actual:</b>	
<b>Major Funds:</b>	
General Fund.....	115
Capital Improvements Fund.....	119
Sewer Fund.....	120
Electric Fund.....	121
Water Fund.....	122
<b>NonMajor Funds:</b>	
Gas Tax Motor Vehicle License Fund.....	123
State Highway Fund.....	124
Permissive Motor Vehicle License Fund.....	125
Solid Waste Fund.....	126
Law Enforcement Fund.....	127
Enforcement and Education Fund.....	128
Cemetery Maintenance Fund.....	129
Permissive Fund.....	130
First Responders Fund.....	131
Blooming Orrville Fund.....	132
Emergency Medical Service Equipment Fund.....	133
Performing Arts Fund.....	134
American Rescue Plan Fund.....	135
Special Assessment Bond Retirement Fund.....	136
Park Improvement Fund.....	137
Fire Department Vehicle Replacement Fund.....	138
Recreation and Park Fund.....	139
Dental Health Insurance Fund.....	140
Cemetery Memorial Fund.....	141

**City of Orrville, Ohio**  
*Annual Comprehensive Financial Report*  
*For the Year Ended December 31, 2023*  
*Table of Contents (continued)*

---

	<u>Page</u>
<b>III. Statistical Section</b>	
Statistical Section Description.....	S1
Net Position by Component – Last Ten Years .....	S2
Changes in Net Position – Last Ten Years.....	S4
Fund Balances, Governmental Funds – Last Ten Years .....	S8
Changes in Fund Balances, Governmental Funds – Last Ten Years.....	S10
Income Tax Revenue Base and Collections – Last Ten Years.....	S12
Income Tax Filers by Income Level – Tax Years 2023 and 2014.....	S13
Electric Sold by Type of Customer – Last Ten Years .....	S14
Principal Electric Customers – 2023 and 2014 .....	S17
Electric Rates Per Month – Last Ten Years .....	S18
Ratios of Outstanding Debt – Last Ten Years.....	S20
Computation of Direct and Overlapping Governmental Activities Debt.....	S22
Pledged Revenue Coverage – Water and Sewer – Last Ten Years .....	S23
Legal Debt Margin – Last Ten Years .....	S24
Principal Employers – 2023 and 2014.....	S26
Demographic and Economic Statistics – Last Ten Years.....	S27
City Government Employees by Function/Program – Last Ten Years .....	S28
Operating Indicators by Function/Program – Last Ten Years.....	S30
Capital Assets Statistics by Function/Program – Last Ten Years .....	S34



207 North Main Street, Orrville, Ohio 44667-1639 Phone (330) 684-5000 Fax (330) 684-5039 www.orrville.com

August 29, 2024

To the Members of City Council, Members of the Public Utility Board, and Citizens of the City of Orrville, Ohio:

This report enables the City to comply with Ohio Administrative Code Section 117-2-03 (B), which requires reporting on a GAAP (Generally Accepted Accounting Principles) basis, and Ohio Revised Code Section 117.38, which requires the cities reporting on a GAAP basis to file an annual report with Auditor of State within 150 days of fiscal year end.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

State statutes require the City of Orrville (the City) to be subjected to an annual examination by the Auditor of State. Either the Auditor of State of Ohio or, if the Auditor permits, an independent public accounting firm conducts these audits. The City selected James G. Zupka, CPA, to perform these services for the year ended December 31, 2023. The Independent Auditor's Report on the basic financial statements is included in the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

### ***Profile of the Government***

The City, founded in 1864, is located in Wayne County in northeastern Ohio, approximately 50 miles south of the City of Cleveland. The City was incorporated as a Village in 1913 and later became a City in 1951. The City's 2023 population was 8,452, according to the U.S. Census.

The City operates under and is governed by its Charter, first adopted by the voters in 1975. The Charter became fully effective in 1976 and has been and may be amended by the voters from time to time. The City is also subject to some general laws that are applicable to all cities. Under the Ohio Constitution, the City may exercise all powers of local self-government, and police powers to the extent not in conflict with applicable general laws. The Charter provides for a Council-Mayor form of government.

Legislative authority is vested in a seven-member Council. Three members are elected at-large and four members are elected from wards, for staggered four-year terms. The Council fixes compensation of City officials and employees, and enacts ordinances and resolutions relating to City services, tax levies, appropriating and borrowing money, licensing, and regulating businesses and trades, and other municipal purposes. The presiding officer is the President of Council, who is elected by the electors of the City for a four-year term. The President of Council has no vote in Council except in the event of a tie. The Charter establishes certain administrative departments; the Council may establish divisions of those departments, and additional departments.

**Matthew R. Plybon, Mayor**

Steven M. Wheeler  
Safety-Service Director

Janet L. Strimlan  
Finance Director  
P.O. Box 61

Jeff A. Brediger  
Utility Director

Cheryl M. Kirkbride  
Law Director  
100 N. Vine St., 330-683-5010

Human Resource Manager

An Equal Opportunity Employer M/F/H/V

The City's chief executive and administrative officer is the Mayor, who is elected by the voters for a four-year term. The Mayor appoints the directors of the City's departments. The major appointed officials are the Director of Finance and the Director of Law, appointed with the approval of Council, and the Director of Public Safety and Service. The Public Utility Board is appointed by the Mayor with approval by Council. The Director of Utilities is appointed by the Public Utility Board. The Mayor also appoints members to a number of boards and commissions, and appoints and removes, in accordance with civil service requirements, all appointed officers, except Council officers and employees of the City's utilities, who are hired and removed by the Director of Utilities. The Director of Public Safety and Service and the Director of Finance have hiring authority for their respective departments. The Mayor may veto any legislation passed by the Council. A veto may be overridden by a two-thirds vote of all members of the Council.

The City provides a number of services to its citizens, including police and fire protection, emergency medical service, parks, and recreation, building inspection, street maintenance and repairs, water, electric, sewer, and refuse collection.

The Council is required to adopt a temporary appropriation measure in January and then, by April 1, a permanent appropriation measure for that year. This annual budget serves as the foundation for the City of Orrville's financial planning and control. The budget is prepared at the personal services and other object level within each fund. For the personal service object level, the Director of Finance has been authorized to allocate and maintain appropriations within each department. For the other object level the Director of Finance has been authorized to allocate appropriations within each department and any object level on which the books are maintained, other than personal services. Transfers between funds, however, need special approval from Council.

### ***Local Economy***

A number of major State highways traverse the County and link the City and the County to the markets of the metropolitan areas of Akron, Cleveland, and Columbus and also facilitate travel within the County. In addition, Interstate 71 provides access to other major thoroughfares such as I-76, I-80, and I-77, providing County residents with direct access to major economic centers. One advantage of having such access has been the development of trucking terminals within the County. Several major carriers with terminals are located in the County.

CSX provides rail service to the Orrville area and industrial park. These rail services provide local industries with easy access for transporting supplies and products.

Air service is easily accessible to both residents and industry through the Wayne County Airport, the Holmes County Airport, and the Wadsworth Municipal Airport (Medina County). All are easily reached and able to handle small aircraft traffic. Commercial passenger and air freight services are available through the Akron-Canton Regional Airport and the Cleveland Hopkins International Airport. Cleveland Hopkins Airport is located 50 miles from Orrville. It is the largest airport in Ohio and the 46<sup>th</sup> busiest airport in flights and 41<sup>st</sup> busiest in passengers in the nation. The airport had 9.8 million passengers in 2023 from nearly 100 thousand operations (takeoffs and landings). The airport handles 115 daily non-stop departures to 40 destinations. A total of nine carriers provide service to Cleveland Hopkins, including Aer Lingus, Air Canada, Alaska Airlines, American Airlines, Delta, Frontier Airlines, JetBlue, Southwest, Spirit, and United.

The Akron-Canton Airport is located 25 miles from Orrville. This airport offers the lowest average fare of any airport in Ohio. Four network carriers – American Airlines, Allegiant, Breeze, and United Airlines – offer nonstop or one-stop flights to destinations throughout the United States and the globe. Akron-Canton Airport offers flights to 18 nonstop destinations.

Orrville offers companies a number of competitive advantages including a skilled workforce with a heritage of substantial work ethic, perhaps passed down from the pioneering generations who started their farms and small businesses in the area more than 180 years ago and built the City into a prosperous center for commerce. Other advantages include the excellent Orrville City School District, proximity to numerous colleges and universities, the excellent City services, and infrastructure, municipally owned electric utility, affordable housing, and Aultman Orrville Hospital.

The City also offers several economic development tools to attract and retain business and industry. Enterprise zone benefits pursuant to Ohio Law may be offered by contract to entities who agree to make a capital investment to create and/or retain jobs. Orrville Job Creation Tax Credit has been established for newly created jobs for companies who qualify. Additionally, the City offers Utility Connection Fee Credits and an Economic Development Electric Rate to encourage capital investment and job creation within the City. All of these programs are administered by the Office of Economic Development.

For more than 100 years, Orrville has built a reputation as a flourishing community with a supportive business climate where major corporations, family businesses, and entrepreneurs can start and grow a business in the midst of strategic U.S. market areas. This long-standing focus on successful enterprises include several nationally prominent companies such as The J. M. Smucker Company, Incorporated (1897), Smith Foods (formally known as The Smith Dairy Products Company) (1909), Schantz Organ Company (1873), The Will-Burt Company (1918), and The Quality Castings Company, Incorporated (1933).

In fact, approximately 20 industries have been operating in Orrville since 1970 or earlier, demonstrating a well-established foundation for successful businesses. Today, new industries continue to call Orrville home, and the City's companies currently employ more than 4,000 people, who live primarily in Orrville and the surrounding Wayne County area.

Orrville also offers over 80 commercial businesses including many fine restaurants, florists, printing companies, barbers, hair stylists, gas stations, auto parts stores, veterinary clinics and spas, insurance services, chiropractic care, funeral planning, ophthalmology, jewelry stores, plumbing and heating services, roof repairs and renovation, tax preparation, appliance stores, dentists, medical, fitness and nursing facilities, retail tire services, furniture, floor coverings, financial services, and numerous banking centers.

Most of the industries located in Orrville provide products that end up all over the State, the region, the country, basically all over the world. The most long-standing companies in the City and the products they provide are listed as follows:

- For more than 120 years, The J.M. Smucker Company has been committed to offering consumers quality products that help families create memorable mealtime moments all over the world. Today, Smucker's is the leading marketer and manufacturer of fruit spreads, retail packaged coffee, peanut butter, ice cream toppings, pet food, health and natural foods, and beverages in North America. Those jars of fruit spreads made in Orrville, Ohio end up creating those mealtime moments in more countries than we can count.
- Since 1909, Smith Foods has been committed to producing dairy products of the highest quality. They make many delicious products ranging from milk and ice cream, cottage cheese and sour cream, to iced tea and juices, dips, and punches all with the highest quality and no compromises. All are delivered in packages designed to keep the products fresh. You no doubt recognize the Smith Dairy label when you shop, but do not forget that they are also producing delicious products for other brands and are sometimes "incognito."
- Painstaking attention to detail in all aspects of the design, physical layout, tonal composition, construction, installation, and tonal finishing ensure that every pipe organ created at the Schantz Organ Company meets their exacting standards. As a musical instrument, a Schantz pipe organ must possess the power and character to thrill and inspire. This can only be accomplished through careful scaling and pipe making followed by meticulous voicing and tonal finishing tailoring each instrument to its unique environment. When completed, the instrument is capable of serving in its myriad of roles of accompanying instruments and voices, as well as successfully rendering a broad cross section of the literature written for the "King of Instruments." One look at a Schantz Organ and you know you are seeing the best.

- In operation since 1933, The Quality Castings Company is a recognized leader in both high-volume and short-run production of the finest quality castings available in gray iron and ductile iron. Their experts offer casting engineering assistance to customers. Once the design is finalized, their outstanding engineers review the casting processes in every detail in order to meet the customer's specifications at the most economical price. Quality Castings parts and products can be found in construction machinery, compressors and pumps, electric motors, farm machinery, internal combustion engines, water and sewer fittings, axles, brackets, bearings, hubs, crankshafts, and transmissions to name just a few.
- The Will-Burt Company offers a broad array of telescoping masts and Nightscan light towers for fire and rescue professionals. With pneumatic and manual deployment designs, their telescoping masts provide solutions to elevate lights and camera equipment. When you see those on-site radio vans, those emergency lights on trucks, or those telecommunications masts, rest assured that they are being hoisted high by masts made in Orrville. Will-Burt's telescopic mast and tower systems provide intelligent solutions to everything from mobile communications to broadcast, cellular, and specific custom applications. Will-Burt masts have helped light the clean-up and reconstruction of Ground Zero since 9/11, as well as provided services for military applications.
- Take a moment and think about colored glass. We are talking about glass bottles, tableware, giftware, containers, architectural glass, and automotive glass. The color in all that glass was made right here in Orrville. Ferro Corporation develops, produces, and markets color stains, glazes, decoration colors, precious metal preparations, and special coating materials for the ceramic industry as well as pigments for the paint and plastic industries. Their color materials enhance the performance of products in electronics, solar energy, telecommunications, pharmaceuticals, building and renovation, appliances, automotive, household furnishings, and industrial markets. Ferro colorants have been used in the production of McDonald's Coca Cola glasses.

This is a small sampling of where Orrville, Ohio, manufactured products are distributed: Argentina, Aruba, Australia, Austria, Bahamas, Bahrain, Belgium, Bermuda, Brazil, British Columbia, Bulgaria, Cambodia, Canada, Caribbean Islands, Chile, China, Costa Rica, Croatia, Cyprus, Czech Republic and Slovakia, Denmark, Dominica, Dominican Republic, Egypt, El Salvador, England, Europe, Finland, France, Germany, Greece, Guam, Guatemala, Haiti, Hong Kong, India, Indonesia, Israel, Italy, Jamaica, Japan, Jordan, Korea, Kuwait, Latvia, Lebanon, Luxembourg, Malaysia, Mexico, Norway, Pakistan, Panama, Peru, Philippines, Puerto Rico, Qatar, Quebec, Romania, Russia, Saudi Arabia, Scotland, Singapore, South Africa, South America, South Korea, Spain, Sweden, Switzerland, Taiwan, Thailand, United Arab Emirates, United Kingdom, United States, Uruguay, Venezuela, and Vietnam.

These companies not only provide significant job opportunities to our community, they also provide over 70 percent of our income tax revenues, and you have now learned that products manufactured in Orrville, Ohio, end up everywhere in the world.

## *Utilities*

### *Wastewater*

The Wastewater Department of Orrville Utilities serves over 3,000 homes and more than 300 businesses and industries. The collection system includes 3 lift stations and more than 42 miles of sewer mains, ranging in size from 8 to 42 inches in diameter.

The Wastewater Department consists of ten employees. Eight are State Certified Wastewater Plant Operators. The staff operates the wastewater plant, maintains the collection system, and performs a wide variety of laboratory duties.

The wastewater facility treated 683 million gallons of wastewater and land applied 1.4 million gallons of bio-solids in 2023 to agricultural fields, returning their nutrients to the soil.



## *Electric*

The Electric Department of Orrville Utilities consists of the electric generating plant, transmission lines, and distribution lines. Started in 1917, the utility is one of only a few communities in Ohio that still generates its power in addition to investments in other long-term generation resources. As a public power utility, the electric department is community-owned and operated at not-for-profit rates.

In 2023, the power plant generated approximately 3 percent of the energy required for our customers. The Fremont gas plant delivered 36 percent, the open market 31 percent, Prairie State 11 percent, solar, wind, hydro and diesel 19 percent. At the end of 2023, 19 percent of our energy came from renewables, with the most coming from the hydro projects at 18 percent. The plant continues to generate a small percentage of our customer requirements due to EPA restrictions; however, the plant is capable of providing energy required during peak times or on an emergency basis. We will continue to explore new generation and/or power purchase agreements to meet long-term needs. We have begun work on the addition of a second interconnection to the grid to enhance reliability due to the operational changes at the plant.

The generating station and distribution system provide electricity to over 7,100 customers covering more than 100 square miles in Eastern Wayne County, including Orrville, Marshallville, Dalton, and Kidron areas.

The generation department is supported by 23 professional, technical, skilled maintenance, and operating personnel. In the distribution department, 14 highly trained employees are responsible for maintaining over 300 miles of overhead and underground lines and safely handling voltage systems up to 13,800 volts.

The electric utility operated at 2.3 percent of its capacity this year. The power plant burned 3,630 tons of coal in 2023.

## *Water*

The Water Department of Orrville Utilities was formed in 1894 to administer a waterworks for the Village of Orrville. With the continued growth in both industry and population, a decision was made to construct a new water treatment plant capable of taking Orrville well into the future.

The water treatment facility was upgraded in 1997. The plant is capable of treating 6 million gallons per day (MGD), with current usage of 1.43 MGD. The department is frequently recognized for its safe and high-quality water and programs.

The raw water is supplied from eleven wells, three elevated towers and a 61-mile distribution system. Water quality continues to meet or exceed all EPA requirements. The plant currently serves 3,280 residential customers and 472 industrial and commercial customers.

## *Education*

One of the key foundations for Orrville's successful industrial activities is in its exceptional educational system at all levels, from preschools through advanced degree and adult education programs. Each year, a significant number of Orrville's students achieve recognition for their scholastic accomplishments, including above-average scores in SATs, ACTs, and Ohio Tests of Scholastic Achievement.

Through the combined efforts of parents, teachers, students, and business and community leaders, Orrville's public schools continually attain excellent levels of academic performance and achievement. In the fall of 1991, the Heartland Education Community, Incorporated, was formed to encourage the participation of the whole community in the educational process. The highly successful program involves volunteers who devote their time and resources to bettering education, with a substantial focus on improving competency and literacy and increasing parental involvement. Ultimately, the project's goal is to foster citizenship, lifelong learning, and productive employment in Orrville. The City has been designated as a BEST (Building Excellent Schools for Today and the 21st Century) Community.

An enriched, expanded curriculum is available for students with exceptional ability, and Orrville schools feature computer education experiences from 1st through 12th grades. Full-time and part-time staffs assist those with special learning difficulties.

To complement the diverse range of advanced programming and early college placement opportunities with a number of local colleges, the Wayne County Schools Career Center in Smithville offers students 30 career and technical programs, from agriculture, construction, health, engineering, mechanics, public service, and technology just to name a few. In addition, Orrville Public Library represents a priceless community resource, which continues to grow as a member of the regional network and as a member of CLEVNET, a system that gives patrons access to more than a million titles from over two dozen Ohio libraries.

Wayne College, a branch campus of the University of Akron, was founded in 1972 on 160 acres located within the City. A mission of the University of Akron Wayne College is to prepare students to pursue and complete Bachelor Degrees at the University of Akron's main campus. Wayne College also has five associate degrees and four Bachelor Degrees, awarded by main campus, that allow for all coursework to be completed at the Wayne College Branch.

Just outside of Orrville, the College of Wooster and the OSU Agricultural Technical Institute, in Wooster, offer a wide selection of options for higher education, from a two-year technical degree to baccalaureate and graduate degrees. In all, 16 institutions of higher learning, covering the spectrum of private and public colleges and universities as well as branch campuses, are located within an hour's drive of Orrville.

### ***Recreational Facilities***

The Orrville Boys and Girls Club provides an ideal place for fun, friendship, and healthy physical endeavors for the children of Orrville. Their overall objective is to enable and develop youth and teens to reach their full potential. The club features a gymnasium, weight room, and game room, as well as art, computer, and learning centers. The Boys and Girls Club sponsors a full range of sports leagues, weekly summer trips, sports camps, and special interest and educational groups, as well as two service organizations.

The Orrville Branch of the YMCA of Wayne County boasts a large indoor swimming pool, smaller training pool, and a sun deck, as well as a full slate of fitness and athletic programs. Residents can take advantage of the YMCA's counseling programs, summer day camp, latchkey program, meeting rooms with catering, and parenting and Head Start classes.

Orr Park is the gem of a five-site City park system. Citizens have their choice of softball and baseball fields, batting cages, tennis and pickleball courts, playground equipment, swimming pool with a spacious bathhouse and a splash pad. They can also relax and enjoy the parks' picnic facilities or a concert and other entertainment activities at Rehm Performing Arts Pavilion. Citizens can enjoy summer concerts and movie nights at Rehm Performing Arts Pavilion.

The Orrville area abounds with other recreational opportunities as well, including everything from a bicycling club and radio-controlled and dirt track car racing to bowling, camping, swimming, tennis, and golf. Adults can participate in more than 40 different social clubs and organizations.

### ***Cultural Opportunities***

Should residents desire to seek one of the ample cultural or entertainment diversions offered by the Northeast Ohio region, they are just a one to two hour drive away from such major attractions as the Rock and Roll Hall of Fame and Museum, the NFL Football Hall of Fame, Cedar Point Amusement Park, historic West Side Market and The Great Lakes Science Center.

Symphony orchestras in Cleveland and Akron, the Ohio Ballet Troupe, Blossom Music Center, world-class art museums in Cleveland and Akron, the Cleveland Playhouse, Playhouse Square and E.J. Thomas Hall ensure a rich selection of cultural experiences.

The region is also home to a variety of fabulous museums, galleries, theaters, shopping centers, and state parks for outdoor pursuits, including the Cuyahoga Valley National Park, historic Hale Farm and Village, and of course, all of the opportunities available on Lake Erie.

For spectator sports enthusiasts, Northern Ohio is home to the Cleveland Guardians, Cleveland Cavaliers, and Cleveland Browns, as well as a minor league baseball team, the Akron Rubber Ducks, and many collegiate athletic programs throughout the region. One can also enjoy the Columbus Blue Jackets of the National Hockey League and the Columbus Crew of Major League Soccer. The area has more golf courses, public and private, per capita than many parts of the U.S., including Akron's Firestone Country Club.

The City's area is 6.13 square miles. Based on assessed valuation information provided by the County Auditor, 60 percent of the total assessed valuation is residential property and 40 percent is commercial and industrial property.

### ***City Employees***

The City has 118 full-time employees, 21 volunteer firemen (who are paid on a per-call basis), and 17 part-time positions (including City Council, Utility Board, and Civil Service Commission). A statewide public employee collective bargaining law applies generally to public employee relations and collective bargaining. Some full-time employees are represented by the following bargaining units:

<b><u>Bargaining Unit</u></b>	<b><u>Expiration Date of Current Agreement</u></b>	<b><u>Number of Employees</u></b>
United City Workers	December 31, 2023	50
Ohio Patrolmen's Benevolent Association	December 31, 2023	13

The remaining full-time City employees either are not authorized to join a bargaining unit or have elected not to do so.

City Council by ordinance establishes salary, wages and other economic benefits for City employees, the terms of which are the product of negotiations with representatives of the employees or bargaining units. Increases in economic benefits have been provided on an annual basis. In the judgment of the City, its employee relations have been and are currently considered to be excellent.

### ***Long-Term Financial Planning***

The City prefers to pay for its capital items from the capital improvement fund; however, in November of 2006, an increase of ¼ percent in the municipal income tax rate was defeated by the voters, thus restricting the amount of receipts into the capital improvement fund. The plan at present is to fund major capital expenditures by issuing debt. Economic Development Bonds were issued in 2007 to provide monies for the purchase of land and the development of a new industrial park. These bonds were retired in 2015. The only debt issued since then is the 2015 OPWC Concrete Streets Loan.

The City has debt for the Water Utility. Future borrowings are not anticipated for the sewer utility; however, borrowing may be required for the electric utility to meet future generation needs. The water and wastewater utility will rely on grants and loans for its future capital projects. Rate increases for the water and sewer utility are not expected in the near future; however, the electric utility may be subject to a rate increase if it is not capable of peak shaving, which offsets a significant portion of transmission costs.

### ***Relevant Financial Policies***

The City has ordinances in place that determine the split of the revenue received from the municipal income tax. The current split is 30 percent to the capital improvement fund and 70 percent to the general fund.

There are also ordinances in place to put a certain portion of cemetery receipts into the cemetery improvement fund. The interest from this fund will be used for cemetery maintenance. All emergency medical service revenues are placed in the emergency medical service equipment fund to purchase capital items used in the Fire Department for emergency medical service.

An ordinance is also in place to allocate the expenses/expenditures of the Finance, Law, and Personnel Departments among the various enterprise funds and the general fund.

### ***Major Initiatives***

The City completed a number of projects and major purchases in 2023. The Safety Services Department constructed a new skate park in Orr Park. The City also utilized capital funds and Ohio Public Works Commission (OPWC) grant monies to resurface Ella Street, Sunset Drive, and Elm Street. The City also utilized capital funds and manuscript bonds for the purchase of a new Heavy Rescue Fire Truck and Ladder Truck for our Fire Department.

### ***Awards and Acknowledgements***

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Orrville for its annual comprehensive financial report for the fiscal year ended December 31, 2022. This was the twenty-second consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current annual comprehensive report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

A special thank you is extended to the members of City Council and the Public Utility Board and to the Administration whose continued support is necessary for the City of Orrville to conform to reporting requirements established for municipal governments. Thanks also to my staff in the finance department for all their assistance and support.

A sincere thank you also to the Local Government Services Section of Auditor of State Keith Faber's Office for their assistance in the organization and final review of our 2023 Annual Comprehensive Financial Report.

Respectfully submitted,

*Janet L. Strimlan*

Janet L. Strimlan  
Director of Finance

# City of Orrville



Mayor

Matthew R. Plybon

City Council President

Paul Vance

City Council Members

Ricardo Aspiras, Jr.

Patricia Carr

CJ Handwerk

John Lorson

Darrell Mosley II

Kyle Shanklin

Bev Squirrell



Public Utility Board President

Michele Abel

Public Utility Board Members

Steve Combs

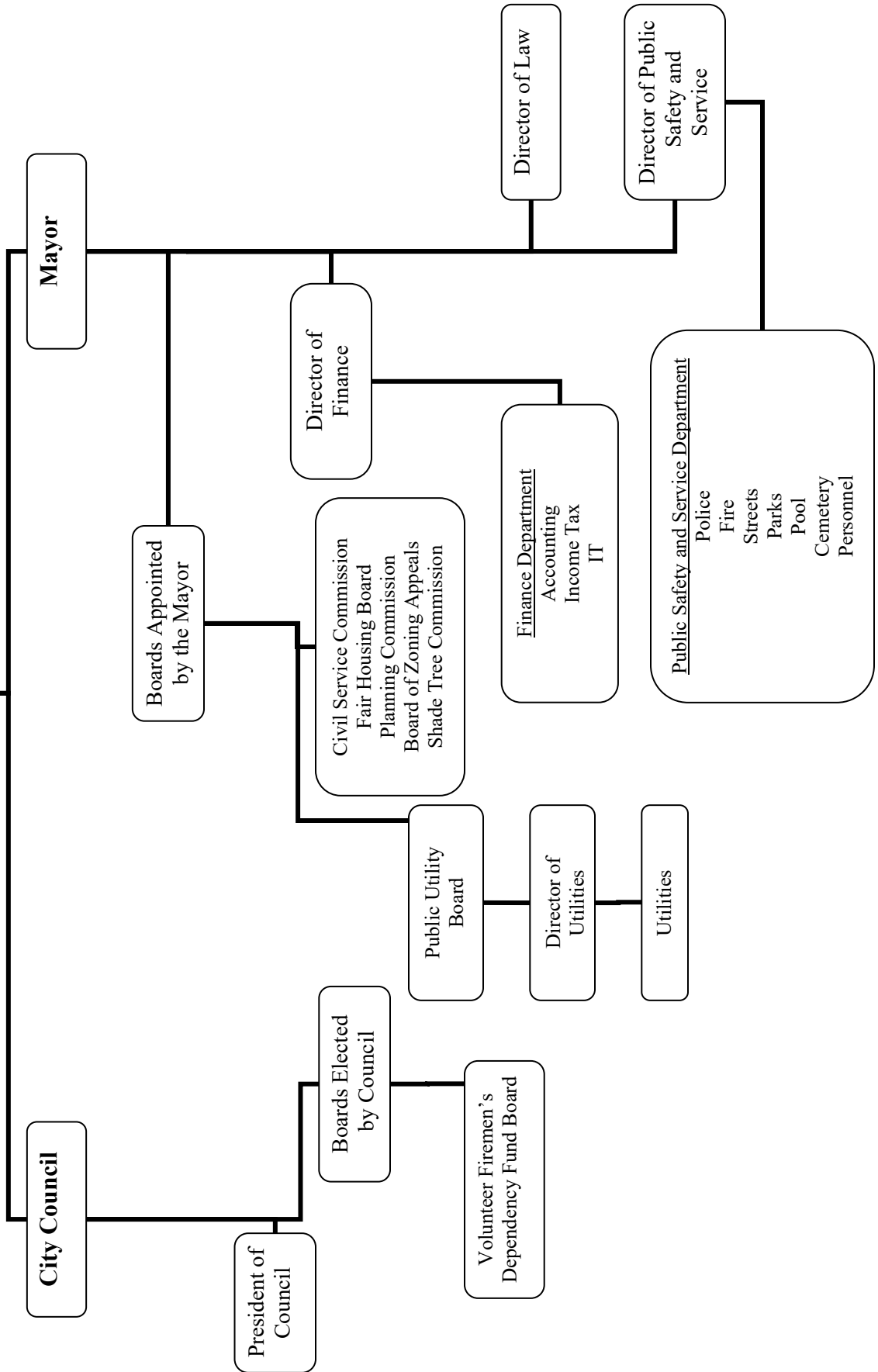
Rich Corfman

Joe Messenger

Russell Miller

December 31, 2023

# Citizens of Orrville (Voters)





Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Orrville  
Ohio**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2022

*Christopher P. Morill*

Executive Director/CEO

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# Financial Section



## INDEPENDENT AUDITOR'S REPORT

City of Orrville  
Wayne County  
207 North Main Street  
Orrville, Ohio 44667

To the Members of City Council:

### Report on the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Orrville, Wayne County, Ohio, (the City) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Orrville as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension and Postemployment Benefit Liabilities and Pension and Postemployment Benefit Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

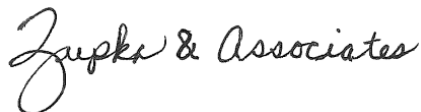
**Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated August 29, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Zupka & Associates  
Certified Public Accountants

August 29, 2024

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**City of Orrville, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

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The discussion and analysis for the City of Orrville's financial statements provides an overall review of the financial activity of the City for the twelve months ended December 31, 2023. The intent of this discussion is to provide a narrative that describes the City's performance as a whole. To obtain a more detailed understanding, one should also review the transmittal letter and the basic financial statements.

### **Financial Highlights**

Financial highlights for 2023 are as follows:

- The total assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of 2023 by \$166,922,439. Of this amount, the unrestricted balance is \$73,678,057. The unrestricted net position of the City's business-type activities is \$71,562,342 and may be used to meet the on-going obligations of business-type activities, including sanitary sewer, electricity, and water.
- The City's total net position increased by \$2,769,682. Net position of the governmental activities increased by \$2,318,672. Net position of the business-type activities increased by \$451,010, which combined with governmental, represented just under a 2 percent increase from 2022.
- The total cost of the City's programs increased by \$3,386,014. The cost of governmental activities increased by \$1,163,087, while the cost of business-type activities increased by \$2,222,927. The increase in expenses was mostly driven by changes in assumptions related to the OPERS pension and OPEB plans.
- At the close of the current year, the City's governmental funds reported a combined ending fund balance of \$8,620,077. The combined governmental funds' balance decreased by \$443,109 from the prior year's ending fund balance. Approximately 30 percent of this amount, \$2,589,972, is considered unassigned at December 31, 2023, and is available for spending at the City's discretion.
- The general fund reported an unassigned fund balance of \$2,589,972 at the end of 2023. This balance for the general fund was 39 percent of total general fund expenditures.

### **Using this Annual Financial Report**

This report consists of a series of financial statements and notes to those statements. These statements are prepared and organized in a manner that allows the reader to look at the financial activities of the City of Orrville as a whole. These statements also allow the reader to obtain a more detailed view of the City's operations.

The statement of net position and the statement of activities provide summarized information showing the effects of the operations for the year 2023 and how they effected the operations of the City as a whole.

Major fund financial statements provide the next level of detail. For governmental funds, these statements show how services were financed in the short-term as well as what dollars remain for future spending. The fund financial statements look at the City's most significant funds with all other nonmajor funds presented in total in one column.

**City of Orrville, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

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***Reporting the City of Orrville as a Whole***

*Statement of Net Position and Statement of Activities*

The statement of net position and the statement of activities provide summary information concerning the financial position and operations of the City as an entity. They provide a good resource for an overall evaluation of the City's financial performance "on one page." These statements include all assets and deferred outflows of resources and all liabilities and deferred inflows of resources using the accrual basis of accounting. This method takes into account all revenues when they are earned and all expenses when they are incurred. These transactions are booked as they occur, not when the actual cash is received for revenues or when invoices are paid for expenses.

These two statements report the City's net position and changes in that net position. The change in net position is important since it indicates whether the financial position of the City is improving or declining. However, to properly evaluate the operation of the City, certain non-cash items should be taken into consideration. These items include the current economic situation as a whole, the current tax base for the City and the age and condition of the City buildings and infrastructure.

In the statement of net position and the statement of activities, the City is divided into two major activities:

- **Governmental Activities** – Most of the City's programs and services are reported here including, general government, police, fire, transportation, public health and welfare, and leisure time activities.
- **Business-Type Activities** – These services are provided on a fee basis to recover all of the expenses of the goods or services provided. The City's business-type activities are sewer, electric, and water.

***Reporting on the Most Significant Funds of the City of Orrville***

*Fund Financial Statements*

The fund financial statements begin on page 18. Fund financial reports give a detailed report of the activities within the funds. These funds are in existence to provide a multitude of services to the citizens of Orrville. Some funds provide for safety forces, some provide for streets, some provide for electric service, some provide for water service, and some provide for sewer service. Some provide for purchase of capital assets and infrastructure. Each fund is in some way an entity unto itself. Each fund has a designated revenue stream and restricted, committed, or assigned uses for the monies within the fund.

In this report, the focus is on five major funds, the general fund, the capital improvements fund, the sewer fund, the electric fund, and the water fund.

***Governmental Funds*** All of the City's major activities (excluding the Utility Department) are reported in the governmental funds. This report shows how monies flow into and out of these funds as well as what balances are available for future expenditures. The accounting method used to report this activity is the modified accrual method. This method reports cash and like-cash items that can be converted into cash. This shows what level of financial resources is available or will be available to provide the services that the general government provides. These services include police and fire protection, as well as improving and maintaining the City's streets, parks, cemeteries, and City hall. The relationship between governmental activities (reported in the statement of net position and the statement of activities) and the governmental funds is reconciled in the financial statements.

***Proprietary Funds*** Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match, except for the internal service fund allocations.



**City of Orrville, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

**Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City's fiduciary fund is a private-purpose trust fund.

**The City of Orrville as a Whole**

The statement of net position provides an overall view of the City. Table 1 shows a summary of the City's net position for 2023 as it compares to 2022.

**Table 1**  
**Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
<b>Assets</b>						
Current and Other Assets	\$11,782,013	\$11,843,988	\$80,876,770	\$78,547,061	\$92,658,783	\$90,391,049
Net Pension Asset	35,682	61,555	119,451	206,068	155,133	267,623
Net OPEB Asset	0	358,542	0	1,200,333	0	1,558,875
Capital Assets, Net	59,588,995	57,186,740	32,173,126	34,624,341	91,762,121	91,811,081
<i>Total Assets</i>	<u>71,406,690</u>	<u>69,450,825</u>	<u>113,169,347</u>	<u>114,577,803</u>	<u>184,576,037</u>	<u>184,028,628</u>
<b>Deferred Outflows of Resources</b>						
Pension	2,836,571	1,470,960	4,392,708	1,452,648	7,228,587	2,915,175
OPEB	469,599	319,763	714,315	19,528	1,183,914	337,202
<i>Total Deferred Outflows of Resources</i>	<u>3,306,170</u>	<u>1,790,723</u>	<u>5,107,023</u>	<u>1,472,176</u>	<u>8,412,501</u>	<u>3,252,377</u>
<b>Liabilities</b>						
Current Liabilities	1,031,664	1,289,015	2,660,598	3,549,766	3,692,262	4,838,781
Long-Term Liabilities:						
Due Within One Year	234,193	243,749	424,096	376,064	658,289	619,813
Due in More Than One Year:						
Other Amounts	509,094	493,157	591,114	625,126	1,100,208	1,118,283
Net Pension Liability	7,792,350	4,123,197	10,610,570	3,197,112	18,402,920	7,320,309
Net OPEB Liability	416,654	555,821	234,903	0	651,557	555,821
<i>Total Liabilities</i>	<u>9,983,955</u>	<u>6,704,939</u>	<u>14,521,281</u>	<u>7,748,068</u>	<u>24,505,236</u>	<u>14,453,007</u>
<b>Deferred Inflows of Resources</b>						
Property Taxes	587,000	578,700	0	0	587,000	578,700
Pension	374,064	2,286,633	104,652	3,940,454	478,024	6,218,654
OPEB	417,682	639,789	78,157	1,240,187	495,839	1,877,887
<i>Total Deferred Inflows of Resources</i>	<u>1,378,746</u>	<u>3,505,122</u>	<u>182,809</u>	<u>5,180,641</u>	<u>1,560,863</u>	<u>8,675,241</u>
<b>Net Position</b>						
Net Investment in Capital Assets	59,250,758	56,685,489	31,890,487	34,338,508	91,141,245	91,023,997
Restricted for:						
Debt Service	224,526	220,572	0	0	224,526	220,572
Capital Projects	620,962	620,962	0	0	620,962	620,962
Street Repair and Maintenance	970,926	919,727	0	0	970,926	919,727
Law Enforcement and Education	26,497	25,806	0	0	26,497	25,806
Cemetery Maintenance	59,837	151,967	0	0	59,837	151,967
Opioid Settlement	20,306	774	0	0	20,306	774
Pension and OPEB Plans	35,682	420,097	119,451	1,406,401	155,133	1,826,498
Unclaimed Monies	22,059	9,657	0	0	22,059	9,657
Other Purposes	2,891	3,756	0	0	2,891	3,756
Unrestricted	2,115,715	1,972,680	71,562,342	67,376,361	73,678,057	69,349,041
<i>Total Net Position</i>	<u>\$63,350,159</u>	<u>\$61,031,487</u>	<u>\$103,572,280</u>	<u>\$103,121,270</u>	<u>\$166,922,439</u>	<u>\$164,152,757</u>

**City of Orrville, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

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The net pension liability (NPL) is one of the largest single liabilities reported by the City at December 31, 2023. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange; however, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained previously, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Total assets slightly increased during 2023 due to an increase in cash and cash equivalents which, which was largely offset by a decrease in accounts receivable. The increase in cash and cash equivalents was attributed to revenues outpacing operational needs for the City as a whole, along with a more favorable fair value related to the City’s investment portfolio. The City works hard to increase net position through its investment program. Total liabilities increased primarily as the result of incorporated changes affecting the net pension liability calculation.

Table 2 shows the changes in net position for the years ended December 31, 2023 and 2022, for both our governmental activities and our business-type activities.

**City of Orrville, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

**Table 2**  
**Change in Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
<b>Revenues</b>						
Program Revenues:						
Charges for Services and Operating Assessments	\$1,419,405	\$1,151,677	\$38,000,563	\$45,078,430	\$39,419,968	\$46,230,107
Operating Grants and Contributions	909,550	684,628	0	0	909,550	684,628
Capital Grants and Contributions	271,639	570,261	0	0	271,639	570,261
<b>Total Program Revenues</b>	<b>2,600,594</b>	<b>2,406,566</b>	<b>38,000,563</b>	<b>45,078,430</b>	<b>40,601,157</b>	<b>47,484,996</b>
General Revenues:						
Property Taxes	563,426	549,006	0	0	563,426	549,006
Income Taxes	8,081,447	5,194,990	0	0	8,081,447	5,194,990
Kilowatt Per Hour Tax	954,391	981,900	0	0	954,391	981,900
Permissive Motor Vehicle License Taxes	14,044	65,912	0	0	14,044	65,912
Grants and Entitlements	471,779	430,628	0	0	471,779	430,628
Gain on Sale of Capital Assets	0	27,668	1,203,603	29,392	1,203,603	57,060
Investment Earnings/Interest	1,316,718	(2,374,058)	862,078	459,030	2,178,796	(1,915,028)
Other	326,385	174,978	519,742	516,252	846,127	691,230
<b>Total General Revenues</b>	<b>11,728,190</b>	<b>5,051,024</b>	<b>2,585,423</b>	<b>1,004,674</b>	<b>14,313,613</b>	<b>6,055,698</b>
<b>Total Revenues</b>	<b>14,328,784</b>	<b>7,457,590</b>	<b>40,585,986</b>	<b>46,083,104</b>	<b>54,914,770</b>	<b>53,540,694</b>
<b>Program Expenses</b>						
General Government	673,994	1,637,122	0	0	673,994	1,637,122
Security of Persons and Property:						
Police	3,300,359	2,985,587	0	0	3,300,359	2,985,587
Fire	700,709	875,303	0	0	700,709	875,303
Transportation	4,327,666	2,752,589	0	0	4,327,666	2,752,589
Public Health and Welfare	556,021	287,637	0	0	556,021	287,637
Leisure Time Activities	621,646	763,251	0	0	621,646	763,251
Basic Utility Service	859,488	583,120	0	0	859,488	583,120
Interest	7,813	0	0	0	7,813	0
Enterprise Operations	0	0	41,097,392	38,874,465	41,097,392	38,874,465
<b>Total Program Expenses</b>	<b>11,047,696</b>	<b>9,884,609</b>	<b>41,097,392</b>	<b>38,874,465</b>	<b>52,145,088</b>	<b>48,759,074</b>
Increase (Decrease) in Net Position Before Transfers	3,281,088	(2,427,019)	(511,406)	7,208,639	2,769,682	4,781,620
Transfers	(962,416)	(981,900)	962,416	981,900	0	0
<b>Change in Net Position</b>	<b>2,318,672</b>	<b>(3,408,919)</b>	<b>451,010</b>	<b>8,190,539</b>	<b>2,769,682</b>	<b>4,781,620</b>
Net Position Beginning of Year	61,031,487	64,440,406	103,121,270	94,930,731	164,152,757	159,371,137
<b>Net Position End of Year</b>	<b>\$63,350,159</b>	<b>\$61,031,487</b>	<b>\$103,572,280</b>	<b>\$103,121,270</b>	<b>\$166,922,439</b>	<b>\$164,152,757</b>

***Governmental Activities***

Revenue for governmental activities comes from several different sources, the most significant being the municipal income tax. Other prominent sources are the kilowatt per hour tax, charges for services, grants and contributions, and property taxes. The City also receives money from grants which have limitations on how and where the dollars can be spent.

**City of Orrville, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

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General revenues increased in 2023, mainly due to increases in income tax and investment earnings/interest revenues. The increase in income tax revenue is attributable to a 16 percent rise in withholding, as well as a 57 percent increase in business net profit payments due to strong business performance in the City. Despite this increase in withholding, the City has not yet completely recovered from the downturn that followed the pandemic, with current collection still down 5.7 percent compared to the five- year average. The increase in investment earnings/interest revenue is due to the fair market valuation of the City's investments.

The City's income tax was established by ordinance to be effective January 1, 1961, at a rate of 0.6 percent. The rate was later increased by resolution to 1 percent effective October 1, 1970. The rate has remained at that level since then. This rate is much lower than the State average for municipalities that have an income tax. The income tax accounted for revenues of \$8,081,447 in 2023. These revenues were split between the general fund and the capital improvements fund with an allocation of 70 percent to the general fund and 30 percent to the capital improvements fund. The allocation percentage is set by resolution and historically has changed from time to time depending on the balances in the two aforementioned funds. The allocation has been 80 - 20 percent, 75 - 25 percent, 65 - 35 percent, as well as 60 - 40 percent. This practice of putting a percentage of income tax revenue into the capital improvements fund has been an excellent tool for the City in making capital improvements without the need to issue debt. In the last several years some major projects have been accomplished with monies from the capital improvements fund, such as the repaving and concrete reconstruction of multiple streets and the purchase of police and fire vehicles, and trailhead projects.

Program revenues for governmental activities increased in 2023, mainly due to increases in charges for services and operating assessments and operating grants and contributions. The increase for charges for services and operating assessments was primarily due to higher EMS transportation services. The increase in operating grants and contributions was due to more COVID-19 grant funding revenue being recognized over the prior year.

Total program expenses for governmental activities increased in 2023, mainly due to changes related to the pension and OPEB plans. Pension expense was (\$650,580) in 2022 compared to \$2,507,657 in 2023. OPEB expense was (\$1,393,502) in 2022 compared to (\$542,943) in 2023.

The Police Department is funded through the general fund. The department is a full-time 24-hours a day, 365-days a year department. These expenses are typically the largest of the City; however, they were not in 2023. The expenses for the department for 2023 increased from the prior year primarily due to personal services.

The Fire Department is a part-time department with a full-time Chief. The City is committed to maintaining a very efficient department. Regular meetings, drills, and training sessions are held. The department's functions include firefighting, emergency medical service including paramedic service, fire prevention education, and investigation. The department also contracts with surrounding townships to provide firefighting and emergency medical services. The revenues generated by these contracts are reported under the charges for services area. The expenses for the department primarily decreased from the prior year due to lower contractual services expense.

Transportation represented the largest expense of the governmental activities in 2023. These funds are used to maintain the streets and the equipment used for the streets. Transportation expenses increased in 2023, mainly due to having fewer capitalized expenses and increased depreciation expense.

**City of Orrville, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

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***Business-Type Activities***

The City operates a Utility Department that consists of three utilities. The largest from an asset and revenue standpoint is the electric utility. This utility consists of a mainly natural gas and coal-fired generation plant and distribution system that serves the City and surrounding area with reliable and competitively priced power. In 2023, the electric utility sold 290,389,664 KWH of electricity to generate \$30,926,803 in charges for services revenue. The utility burned 3,630 tons of coal. The plant produced 3 percent of the community's energy requirements, with 11 percent coming from our participation in the Prairie State Project and 36 percent coming from our participation in the Fremont Gas Project. Participation in diesel generated power, wind, solar, and hydro projects generated 19 percent of the power requirements, leaving 31 percent of power needs to open market purchases. All projects are through our association with American Municipal Power (AMP). Rates continued to be stable. The 2017 rate freeze remained in effect for 2023. The City continues to monitor and participate in Federal legislative efforts to mitigate the increasing transmission cost trends and environmental regulations that impact all US electric consumers.

The water utility treated an average of 1.43 million gallons of water per day in 2023. The water plant is the newest of the utility facilities. It was put into service in 1996. The raw water is supplied from various wells and the water plant continued to produce a high quality of water and operating at approximately 25 percent of its rated capacity while meeting or exceeding all EPA requirements. The plant currently serves approximately 3,200 residential customers and over 390 industrial and commercial customers.

The sewer facility treated 682 million gallons of sewage during 2023. Two hundred and fifty-six dry tons of residual solids were land applied in 2023 to agricultural fields, returning their nutrients to the soil. The facility is currently operating at approximately 47 percent of its rated capacity and continues to maintain its operations to assure reliable wastewater collection and treatment for Orrville's residents, businesses, and industries.

The revenues and expenses for all three of these utilities are reported under the business-type activities on Table 2. This table shows that the majority of the City's revenues and expenses flow through the Utility Department. The revenues for the Utility Department come primarily from charges for services. In 2023, this amount accounted for approximately 94 percent of the revenues. The decrease in the revenues in the utility funds during 2023 was primarily the result of less electric usage during the year. With the decrease in revenues, expenses increased, mainly due to the effect of the changes in assumptions related to the pension and OPEB plans, as mentioned previously. As a result, net position decreased by \$511,406 for business-type activities prior to transfers in from governmental activities for the Kilowatt-hour tax passed through the general fund to the electric fund. After the transfer, business-type activities had a positive net change of \$451,010.

**The City's Funds**

Information about the City's governmental funds begins on page 18. These funds are accounted for using the modified accrual method of accounting. The general fund revenues of \$9,125,204 increased from 2022 revenues, primarily for investment earnings/interest revenues related to the fair market value of investments at December 31, 2023, as well as income taxes, as discussed previously. Expenditures of \$6,572,265 were slightly higher than 2022 expenditures, mainly due to increases in expenditures for police and general government. Police expenditures increased as the department mainly had higher personal services expenditures. General government expenditures increased primarily to higher personal services and contractual services expenditures. Some of the revenue collected in the general fund is from the collection of the Kilowatt-hour tax that is then passed back through the electric fund by way of a transfer. The general fund also provides transfers for gas tax motor vehicle license fund operations. When these transfers are

**City of Orrville, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

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factored in, the net change in fund balance is an increase of \$1,101,704. The capital improvements fund revenues of \$2,725,160 are more than 2022, mainly due to increased income tax revenues due to an increase in withholding and business net profit tax. The expenditures of \$4,437,299 are higher than 2022 expenditures, due primarily to increases in expenditures related to the street and parks departments' contractual services for various projects. These factors are responsible for the decrease in the capital improvements fund's fund balance.

Information about the business-type funds starts on page 23. These funds are accounted for on an accrual basis. The sewer fund had operating revenues of \$2,885,527 and operating expenses of \$2,727,498; the electric fund had operating revenues of \$31,395,205 and operating expenses of \$34,936,155; and the water fund had operating revenues of \$4,076,336 and operating expenses of \$3,350,647. Only the electric fund had an operating loss due to less usage.

### ***Budgeting Highlights***

The City's budget is prepared according to the laws of the State of Ohio and is based on accounting for certain transactions on a cash basis for receipts, expenditures, and encumbrances. All recommendations for appropriation changes come to Council from the Director of Finance. The Finance Committee of Council reviews them and makes their recommendations to the Council as a whole.

For the general fund, the original budgeted revenues and the final budgeted revenues were \$6,476,350 and \$6,661,250, respectively. The actual revenues were \$8,077,128. The \$1,415,878 difference between final budgeted and actual revenues was primarily due to higher income tax revenues. The actual expenditures of \$6,717,059 compare favorably with the final budget figure of \$7,690,849. The final budget was higher than actual expenditures due to conservative budgeting by the City's administration.

Strong emphasis is placed on fund balances. The Director of Finance reviews fund balances on a weekly basis. Special attention is paid to the major operating funds, which are the general, capital improvements, electric, sewer and water funds. Council also receives a monthly report showing fund balance for all funds at the beginning of the year, the change in the balances thus far, and the current fund balance.

Line item reports are reviewed regularly by the Director of Finance to ensure spending is within the legal level of control. The managers and superintendents, as well as the Utility and Safety Service Directors, also monitor their appropriations and fund balances to ensure the entire operation of the City operates within the appropriations.

### **Capital Assets and Debt Administration**

#### ***Capital Assets***

Total City capital assets slightly decreased in 2023 due to depreciation and deletions exceeding capital outlay. Several projects continued in 2023, including the Heartland Trail/Property acquisition and Phase IV sidewalks. Several new projects were initiated in 2023 including ordering a Pierce 100-foot ladder truck and the development of the Depot Park. These projects are reflected as construction in progress.

The City has a formal capital asset policy, which outlines the procedures for purchasing, receiving, and disposing of capital assets. The policy contains forms and includes a tagging process, which was instituted in 2005. For additional information see Note 11 to the basic financial statements.

**City of Orrville, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

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***Debt Administration***

The governmental activities' only debt outstanding at December 31, 2023, is an Ohio Public Works Commission (OPWC) Loan, which was incurred to help finance the concrete streets improvement project begun in 2015. Principal payments for governmental activities totaled \$24,022 for 2023.

The Utility Department carries the majority of the debt, which is in the water fund. The water utility has two interest-free loans from the OPWC. These two loans, which were issued in 2007, are scheduled to be paid off in 2027 and 2037, respectively. Principal payments for the water utility totaled \$21,667 in 2023.

The administration and City Council are both very committed to controlling and managing the debt. In 2015, the economic development bonds, held as manuscript debt, associated with the Industrial Park were retired early. In 2023, the City issued fire truck acquisition bonds, held as manuscript, for a period of 10 years at 4.75 percent. Over the last ten years, the City has been able to manage the cash balances of the City to a point that debt issuance is not necessary for capital improvement except in extreme cases or instances where it is fiscally better to issue debt rather than spend reserves. For additional information see Note 12 to the basic financial statements.

**Current Financial Issues**

The City's most significant revenue source is municipal income taxes. In 2023, income tax revenue increased for several reasons. There appears to be a slight increase in employees spending more time in the office, wages have increased, and several businesses within the City are doing well and have increased their workforce. Despite this increase in withholding, the City has not yet completely recovered from the downturn that followed the pandemic, with current collections still down 5.7 percent, compared to the five-year average.

The Safety Services Department operates under a comprehensive plan. This plan is reviewed periodically to ensure it provides a feasible structure for development within the City. During the initial planning process, the Safety Service Director, the Mayor, City Council, and the citizens spent a great deal of time working with a planning consultant to develop the plan for the next ten to fifteen years. The plan deals with land use, economic development, transportation, and community facilities/parks and recreation. From time to time, the City will create comprehensive plans that focus on specific services provided by the City. In 2022, a Comprehensive Park Plan was created, with input from the citizens and approved by City Council. This document provides the framework for future park improvements and development.

The City continues with its sidewalk improvement plan that requires sidewalks on every street throughout the City. This plan has been very successful, and in 2022, City Council approved the final phase of sidewalk construction and preliminary engineering was completed in 2023. The City also has a long-range street-paving plan, which will result in all curbed streets within the City being either asphalt or concrete.

The Mayor, Directors, and Council work very hard to keep the City's debt low. In 2023, it was prudent to issue debt for the purchase of a 100-foot ladder truck, which is crucial for ensuring the safety and efficiency of our fire department in responding to emergencies. The majority of routine capital expenditures will continue to come from reserve funds. To complete special projects, the City may need to explore the possibility of debt financing. The City watches its funds closely and makes sure monies are budgeted to provide for proper maintenance of its equipment and facilities. The City's Superintendents, Managers, and Directors are all involved in the budget process. The budget is developed from the bottom up with the emphasis of good stewardship of our ratepayers' and taxpayers' money.

**City of Orrville, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

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**Contacting the City's Finance Department**

This report is intended to provide our citizens and anyone interested in the financial aspects of the City of Orrville a general overview of our financial operation. If there are questions, please contact the Director of Finance Janet L. Strimlan, City of Orrville, 207 North Main Street, P.O. Box 61, Orrville, Ohio 44667, telephone 330-684-5007 or website at [www.orrville.com](http://www.orrville.com).



**City of Orrville, Ohio**  
*Statement of Net Position*  
*December 31, 2023*

	Governmental Activities	Business-Type Activities *	Total *
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$9,875,681	\$71,100,590	\$80,976,271
Materials and Supplies Inventory	109,706	4,427,099	4,536,805
Accrued Interest Receivable	25,742	193,391	219,133
Accounts Receivable	153,120	3,612,188	3,765,308
Internal Balances	(1,395,323)	1,395,323	0
Intergovernmental Receivable	482,056	0	482,056
Prepaid Items	34,140	148,179	182,319
Income Taxes Receivable	1,875,498	0	1,875,498
Property Taxes Receivable	595,637	0	595,637
Permissive Motor Vehicle License Taxes Receivable	3,632	0	3,632
Special Assessments Receivable	22,124	0	22,124
Net Pension Asset (See Note 14)	35,682	119,451	155,133
Nondepreciable Capital Assets	6,638,522	5,465,943	12,104,465
Depreciable Capital Assets, Net	52,950,473	26,707,183	79,657,656
<i>Total Assets</i>	<u>71,406,690</u>	<u>113,169,347</u>	<u>184,576,037</u>
<b>Deferred Outflows of Resources</b>			
Pension	2,836,571	4,392,708	7,228,587
OPEB	469,599	714,315	1,183,914
<i>Total Deferred Outflows of Resources</i>	<u>3,306,170</u>	<u>5,107,023</u>	<u>8,412,501</u>
<b>Liabilities</b>			
Accounts Payable	143,138	1,858,312	2,001,450
Accrued Wages	268,715	393,594	662,309
Intergovernmental Payable	102,551	166,810	269,361
Deposits Held Payable	70,285	0	70,285
Accrued Interest Payable	7,813	0	7,813
Vacation Benefits Payable	180,797	241,882	422,679
Unearned Revenue	258,365	0	258,365
Long-Term Liabilities:			
Due Within One Year	234,193	424,096	658,289
Due in More Than One Year:			
Other Amounts	509,094	591,114	1,100,208
Net Pension Liability (See Note 14)	7,792,350	10,610,570	18,402,920
Net OPEB Liability (See Note 15)	416,654	234,903	651,557
<i>Total Liabilities</i>	<u>9,983,955</u>	<u>14,521,281</u>	<u>24,505,236</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	587,000	0	587,000
Pension	374,064	104,652	478,024
OPEB	417,682	78,157	495,839
<i>Total Deferred Inflows of Resources</i>	<u>1,378,746</u>	<u>182,809</u>	<u>1,560,863</u>
<b>Net Position</b>			
Net Investment in Capital Assets	59,250,758	31,890,487	91,141,245
Restricted for:			
Debt Service	224,526	0	224,526
Capital Projects	620,962	0	620,962
Street Repair and Maintenance	970,926	0	970,926
Law Enforcement and Education	26,497	0	26,497
Cemetery Maintenance	59,837	0	59,837
Opioid Settlement	20,306	0	20,306
City Beautification	2,891	0	2,891
Pension Plan	35,682	119,451	155,133
Unclaimed Monies	22,059	0	22,059
Unrestricted	2,115,715	71,562,342	73,678,057
<i>Total Net Position</i>	<u>\$63,350,159</u>	<u>\$103,572,280</u>	<u>\$166,922,439</u>

See accompanying notes to the basic financial statements

\* After deferred outflows of resources and deferred inflows of resources related to the change in internal proportionate share of pension and OPEB related items have been eliminated.

**City of Orrville, Ohio**  
*Statement of Activities*  
For the Year Ended December 31, 2023

	Program Revenues			
	Expenses	Charges for Services and Operating Assessments	Operating Grants and Contributions	
<b>Governmental Activities:</b>				
General Government	\$673,994	\$160,843	\$3,275	\$0
Security of Persons and Property:				
Police	3,300,359	226,610	0	0
Fire	700,709	33,652	0	0
Transportation	4,327,666	34,591	622,682	36,368
Public Health and Welfare	556,021	327,128	0	0
Leisure Time Activities	621,646	41,121	24,247	235,271
Basic Utility Service	859,488	595,460	259,346	0
Interest	7,813	0	0	0
<i>Total Governmental Activities</i>	<u>11,047,696</u>	<u>1,419,405</u>	<u>909,550</u>	<u>271,639</u>
<b>Business-Type Activities:</b>				
Sewer	2,743,286	2,876,960	0	0
Electric	34,987,671	31,028,010	0	0
Water	3,366,435	4,095,593	0	0
<i>Total Business-Type Activities</i>	<u>41,097,392</u>	<u>38,000,563</u>	<u>0</u>	<u>0</u>
<i>Total - Primary Government</i>	<u>\$52,145,088</u>	<u>\$39,419,968</u>	<u>\$909,550</u>	<u>\$271,639</u>

**General Revenues**

Property Taxes Levied for:

    General Purposes

Income Tax Levied for:

    General Purposes

    Capital Outlay

Kilowatt per Hour Taxes Levied for:

    General Purposes

Permissive Motor Vehicle License Taxes

Grants and Entitlements

    not Restricted to Specific Programs

Gain on Sale of Capital Assets

Investment Earnings/Interest

Other

*Total General Revenues*

Transfers

*Total General Revenues and Transfers*

Change in Net Position

*Net Position Beginning of Year*

*Net Position End of Year*

See accompanying notes to the basic financial statements

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business-Type Activities	Total
(\$509,876)	\$0	(\$509,876)
(3,073,749)	0	(3,073,749)
(667,057)	0	(667,057)
(3,634,025)	0	(3,634,025)
(228,893)	0	(228,893)
(321,007)	0	(321,007)
(4,682)	0	(4,682)
(7,813)	0	(7,813)
(8,447,102)	0	(8,447,102)
0	133,674	133,674
0	(3,959,661)	(3,959,661)
0	729,158	729,158
0	(3,096,829)	(3,096,829)
(8,447,102)	(3,096,829)	(11,543,931)
563,426	0	563,426
5,689,647	0	5,689,647
2,391,800	0	2,391,800
954,391	0	954,391
14,044	0	14,044
471,779	0	471,779
0	1,203,603	1,203,603
1,316,718	862,078	2,178,796
326,385	519,742	846,127
11,728,190	2,585,423	14,313,613
(962,416)	962,416	0
10,765,774	3,547,839	14,313,613
2,318,672	451,010	2,769,682
61,031,487	103,121,270	164,152,757
<u>\$63,350,159</u>	<u>\$103,572,280</u>	<u>\$166,922,439</u>

**City of Orrville, Ohio**

*Balance Sheet*

*Governmental Funds*

*December 31, 2023*

	General	Capital Improvements	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$4,995,281	\$2,093,060	\$2,694,996	\$9,783,337
Materials and Supplies Inventory	109,706	0	0	109,706
Accrued Interest Receivable	24,138	0	1,604	25,742
Accounts Receivable	25,082	0	128,038	153,120
Intergovernmental Receivable	177,718	0	304,338	482,056
Prepaid Items	34,140	0	0	34,140
Income Taxes Receivable	1,312,849	562,649	0	1,875,498
Property Taxes Receivable	595,637	0	0	595,637
Permissive Motor Vehicle License Taxes Receivable	0	0	3,632	3,632
Special Assessments Receivable	0	0	22,124	22,124
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	92,344	0	0	92,344
<i>Total Assets</i>	<u>\$7,366,895</u>	<u>\$2,655,709</u>	<u>\$3,154,732</u>	<u>\$13,177,336</u>
<b>Liabilities</b>				
Accounts Payable	\$55,734	\$32,604	\$54,800	\$143,138
Accrued Wages	195,026	0	73,689	268,715
Intergovernmental Payable	78,944	0	23,607	102,551
Accrued Interest Payable	0	7,813	0	7,813
Interfund Payable	0	1,700,000	0	1,700,000
Unearned Revenue	0	0	258,365	258,365
Deposits Held Payable From Restricted Assets	70,285	0	0	70,285
<i>Total Liabilities</i>	<u>399,989</u>	<u>1,740,417</u>	<u>410,461</u>	<u>2,550,867</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes	587,000	0	0	587,000
Unavailable Revenue	857,408	308,920	253,064	1,419,392
<i>Total Deferred Inflows of Resources</i>	<u>1,444,408</u>	<u>308,920</u>	<u>253,064</u>	<u>2,006,392</u>
<b>Fund Balances</b>				
Nonspendable	165,905	0	0	165,905
Restricted	0	0	1,826,627	1,826,627
Committed	0	606,372	618,982	1,225,354
Assigned	2,766,621	0	45,598	2,812,219
Unassigned	2,589,972	0	0	2,589,972
<i>Total Fund Balances</i>	<u>5,522,498</u>	<u>606,372</u>	<u>2,491,207</u>	<u>8,620,077</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$7,366,895</u>	<u>\$2,655,709</u>	<u>\$3,154,732</u>	<u>\$13,177,336</u>

See accompanying notes to the basic financial statements

**City of Orrville, Ohio**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 December 31, 2023*

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**Total Governmental Fund Balance** \$8,620,077

*Amounts reported for governmental activities in the  
 statement of net position are different because:*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 59,588,995

Other long-term assets are not available to pay for current-period expenditures and therefore are unavailable revenues in the funds:

Delinquent Property Taxes	8,637	
Income Taxes	1,029,734	
Delinquent Special Assessments	22,124	
Intergovernmental	338,335	
Fines, Licenses, Permits, and Settlements	17,862	
Charges for Services	2,700	
Total	1,419,392	1,419,392

The accumulated overpayments to the internal service fund. 304,677

Vacation benefits payable is a contractually required benefit not expected to be paid with expendable available financial resources and therefore not reported in the funds. (180,797)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:

Compensated Absences	(430,998)	
OPWC Loan	(312,289)	
Total	(743,287)	(743,287)

The net pension asset and net pension/OPEB liabilities are not due and payable in the current period; therefore, the asset, liabilities and related deferred inflows/outflows are not reported in the funds:

Net Pension Asset	35,682	
Deferred Outflows - Pension	2,836,571	
Deferred Outflows - OPEB	469,599	
Net Pension Liability	(7,792,350)	
Net OPEB Liability	(416,654)	
Deferred Inflows - Pension	(374,064)	
Deferred Inflows - OPEB	(417,682)	
Total	(5,658,898)	(5,658,898)

*Net Position of Governmental Activities* \$63,350,159

See accompanying notes to the basic financial statement

**City of Orrville, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2023*

	General	Capital Improvements	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$563,687	\$0	\$0	\$563,687
Income Taxes	5,252,335	2,204,381	0	7,456,716
Kilowatt Per Hour Tax	954,391	0	0	954,391
Permissive Motor Vehicle License Taxes	0	0	43,346	43,346
Intergovernmental	472,622	270,739	881,958	1,625,319
Investment Earnings/Interest	1,309,769	0	6,949	1,316,718
Fines, Licenses, Permits, and Settlements	39,965	0	2,945	42,910
Rentals	506	0	0	506
Charges for Services	455,990	0	903,521	1,359,511
Contributions and Donations	0	0	28,422	28,422
Other	75,939	250,040	406	326,385
<i>Total Revenues</i>	<u>9,125,204</u>	<u>2,725,160</u>	<u>1,867,547</u>	<u>13,717,911</u>
<b>Expenditures</b>				
Current:				
General Government	1,848,151	0	6,964	1,855,115
Security of Persons and Property:				
Police	3,004,882	0	84	3,004,966
Fire	448,333	0	0	448,333
Transportation	459,800	0	1,054,974	1,514,774
Public Health and Welfare	253,375	0	251,562	504,937
Leisure Time Activities	533,702	0	23,993	557,695
Basic Utility Service	0	0	859,488	859,488
Capital Outlay	0	4,429,486	0	4,429,486
Debt Service:				
Principal Retirement	24,022	0	0	24,022
Interest	0	7,813	0	7,813
<i>Total Expenditures</i>	<u>6,572,265</u>	<u>4,437,299</u>	<u>2,197,065</u>	<u>13,206,629</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>2,552,939</u>	<u>(1,712,139)</u>	<u>(329,518)</u>	<u>511,282</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	0	496,844	496,844
Transfers Out	(1,451,235)	0	0	(1,451,235)
<i>Total Other Financing Sources (Uses)</i>	<u>(1,451,235)</u>	<u>0</u>	<u>496,844</u>	<u>(954,391)</u>
<i>Net Change in Fund Balances</i>	1,101,704	(1,712,139)	167,326	(443,109)
<i>Fund Balances Beginning of Year</i>	4,420,794	2,318,511	2,323,881	9,063,186
<i>Fund Balances End of Year</i>	<u>\$5,522,498</u>	<u>\$606,372</u>	<u>\$2,491,207</u>	<u>\$8,620,077</u>

See accompanying notes to the basic financial statements

**City of Orrville, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended December 31, 2023*

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**Net Change in Fund Balances - Total Governmental Funds** (\$443,109)

*Amounts reported for governmental activities in the  
statement of activities are different because:*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period:

Capital Asset Additions	4,528,648	
Current Year Depreciation	<u>(2,117,913)</u>	
Total		2,410,735

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. (8,480)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds:

Delinquent Property Taxes	(261)	
Income Taxes	624,731	
Permissive Motor Vehicle License Taxes	(29,302)	
Delinquent Special Assessments	1,698	
Intergovernmental	(773)	
Fines, Licenses, Permits, and Settlements	17,862	
Charges for Services	<u>(3,082)</u>	
Total		610,873

Repayment of loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. 24,022

The change in the accumulated overpayments to the internal service fund for governmental funds is reported for the year. 37,258

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Compensated Absences	(30,403)	
Vacation Benefits Payable	<u>(17,946)</u>	
Total		(48,349)

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:

Pension	554,006	
OPEB	<u>13,384</u>	
Total		567,390

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liabilities are reported as pension/OPEB expense in the statement of activities:

Pension	(970,852)	
OPEB	<u>139,184</u>	
Total		<u>(831,668)</u>

*Change in Net Position of Governmental Activities* \$2,318,672

See accompanying notes to the basic financial statements

**City of Orrville, Ohio**  
*Statement of Revenues, Expenditures and Changes in  
Fund Balance - Budget (Non-GAAP Basis) and Actual  
General Fund  
For the Year Ended December 31, 2023*

	<u>Budgeted Amounts</u>			Variance with Final Budget
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Property Taxes	\$479,000	\$535,000	\$563,687	\$28,687
Income Taxes	4,200,000	4,200,000	5,377,374	1,177,374
Kilowatt Per Hour Tax	1,120,000	1,200,000	954,391	(245,609)
Intergovernmental	281,500	360,000	479,804	119,804
Interest	61,250	61,250	113,439	52,189
Fines, Licenses, Permits, and Settlements	12,700	12,700	40,348	27,648
Rentals	400	800	506	(294)
Charges for Services	310,500	280,500	470,005	189,505
Other	11,000	11,000	75,939	64,939
<i>Total Revenues</i>	<u>6,476,350</u>	<u>6,661,250</u>	<u>8,075,493</u>	<u>1,414,243</u>
<b>Expenditures</b>				
Current:				
General Government	2,173,924	2,290,674	1,894,000	396,674
Security of Persons and Property:				
Police	3,100,952	3,137,952	3,041,310	96,642
Fire	619,528	616,778	491,277	125,501
Transportation	765,360	762,560	475,146	287,414
Public Health and Welfare	263,058	277,158	259,341	17,817
Leisure Time Activities	494,227	569,627	531,963	37,664
Debt Service:				
Principal Retirement	36,100	36,100	24,022	12,078
<i>Total Expenditures</i>	<u>7,453,149</u>	<u>7,690,849</u>	<u>6,717,059</u>	<u>973,790</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(976,799)	(1,029,599)	1,358,434	2,388,033
<b>Other Financing Sources (Uses)</b>				
Transfers Out	(1,700,000)	(1,700,000)	(1,451,235)	248,765
<i>Net Change in Fund Balance</i>	(2,676,799)	(2,729,599)	(92,801)	2,636,798
<i>Fund Balance Beginning of Year</i>	6,001,550	6,001,550	6,001,550	0
Prior Year Encumbrances Appropriated	197,649	197,649	197,649	0
<i>Fund Balance End of Year</i>	<u>\$3,522,400</u>	<u>\$3,469,600</u>	<u>\$6,106,398</u>	<u>\$2,636,798</u>

See accompanying notes to the basic financial statements



**City of Orrville, Ohio**  
*Statement of Fund Net Position*  
*Proprietary Funds*  
*December 31, 2023*

	Business-Type Activities				Business-Type Activity - Internal Service Fund
	Sewer	Electric	Water	Total	
<b>Assets</b>					
<i>Current Assets:</i>					
Equity in Pooled Cash and Cash Equivalents	\$5,439,653	\$55,467,024	\$9,180,858	\$70,087,535	\$1,013,055
Receivables:					
Accounts	323,396	2,850,042	438,750	3,612,188	0
Accrued Interest	13,794	153,887	23,175	190,856	2,535
Materials and Supplies Inventory	210,607	3,925,396	291,096	4,427,099	0
Prepaid Items	7,318	133,543	7,318	148,179	0
Interfund Receivable	0	1,700,000	0	1,700,000	0
<i>Total Current Assets</i>	<u>5,994,768</u>	<u>64,229,892</u>	<u>9,941,197</u>	<u>80,165,857</u>	<u>1,015,590</u>
<i>Non-Current Assets:</i>					
Restricted Assets:					
Net Pension Asset	23,269	80,669	15,513	119,451	0
Nondepreciable Assets	344,836	4,379,785	741,322	5,465,943	0
Depreciable Capital Assets, Net	2,844,833	13,878,306	9,984,044	26,707,183	0
<i>Total Non-Current Assets</i>	<u>3,212,938</u>	<u>18,338,760</u>	<u>10,740,879</u>	<u>32,292,577</u>	<u>0</u>
<i>Total Assets</i>	<u>9,207,706</u>	<u>82,568,652</u>	<u>20,682,076</u>	<u>112,458,434</u>	<u>1,015,590</u>
<b>Deferred Outflows of Resources</b>					
Pension	870,449	2,983,428	571,786	4,425,663	0
OPEB	142,027	485,269	92,700	719,996	0
<i>Total Deferred Outflows of Resources</i>	<u>1,012,476</u>	<u>3,468,697</u>	<u>664,486</u>	<u>5,145,659</u>	<u>0</u>
<b>Liabilities</b>					
<i>Current Liabilities:</i>					
Accounts Payable	35,139	1,738,196	84,977	1,858,312	0
Accrued Wages	75,785	260,785	57,024	393,594	0
Intergovernmental Payable	32,343	110,503	23,964	166,810	0
Vacation Benefits Payable	45,336	146,273	50,273	241,882	0
Compensated Absences Payable	61,877	284,782	55,771	402,430	0
Loans Payable	0	0	21,666	21,666	0
<i>Total Current Liabilities</i>	<u>250,480</u>	<u>2,540,539</u>	<u>293,675</u>	<u>3,084,694</u>	<u>0</u>
<i>Long-Term Liabilities (net of current portion):</i>					
Compensated Absences Payable	86,248	225,989	36,377	348,614	0
Loans Payable	0	0	242,500	242,500	0
Net Pension Liability	2,067,000	7,165,574	1,377,996	10,610,570	0
Net OPEB Liability	45,759	158,637	30,507	234,903	0
<i>Total Long-Term Liabilities</i>	<u>2,199,007</u>	<u>7,550,200</u>	<u>1,687,380</u>	<u>11,436,587</u>	<u>0</u>
<i>Total Liabilities</i>	<u>2,449,487</u>	<u>10,090,739</u>	<u>1,981,055</u>	<u>14,521,281</u>	<u>0</u>
<b>Deferred Inflows of Resources</b>					
Pension	20,678	70,611	46,318	137,607	0
OPEB	15,226	52,781	15,831	83,838	0
<i>Total Deferred Inflows of Resources</i>	<u>35,904</u>	<u>123,392</u>	<u>62,149</u>	<u>221,445</u>	<u>0</u>
<b>Net Position</b>					
Net Investment in Capital Assets	3,189,669	18,239,618	10,461,200	31,890,487	0
Restricted for Pension Plan	23,269	80,669	15,513	119,451	0
Unrestricted	4,521,853	57,502,931	8,826,645	70,851,429	1,015,590
<i>Total Net Position</i>	<u>\$7,734,791</u>	<u>\$75,823,218</u>	<u>\$19,303,358</u>	<u>102,861,367</u>	<u>\$1,015,590</u>

Some amounts reported for business-type activities in the statement of net position are different because internal service fund assets and liabilities are included with business-type activities.

	710,913
Net position of business-type activities	\$103,572,280

See accompanying notes to the basic financial statements

**City of Orrville, Ohio**  
*Statement of Revenues,  
Expenses and Changes in Fund Net Position  
Proprietary Funds  
For the Year Ended December 31, 2023*

	Business-Type Activities				Business-Type Activity - Internal Service Fund
	Sewer	Electric	Water	Total	
<b>Operating Revenues</b>					
Charges for Services	\$2,845,945	\$30,926,803	\$4,064,578	\$37,837,326	\$233,195
Other	39,582	468,402	11,758	519,742	0
<i>Total Operating Revenues</i>	<u>2,885,527</u>	<u>31,395,205</u>	<u>4,076,336</u>	<u>38,357,068</u>	<u>233,195</u>
<b>Operating Expenses</b>					
Personal Services	1,799,920	6,058,492	1,217,087	9,075,499	0
Purchased Services	207,757	2,825,259	594,672	3,627,688	7,527
Materials and Supplies	399,606	23,844,613	503,209	24,747,428	0
Utilities	119,921	640,350	224,090	984,361	0
Depreciation	200,294	1,567,441	811,589	2,579,324	0
Claims	0	0	0	0	111,174
<i>Total Operating Expenses</i>	<u>2,727,498</u>	<u>34,936,155</u>	<u>3,350,647</u>	<u>41,014,300</u>	<u>118,701</u>
<i>Operating Income (Loss)</i>	<u>158,029</u>	<u>(3,540,950)</u>	<u>725,689</u>	<u>(2,657,232)</u>	<u>114,494</u>
<b>Non-Operating Revenues (Expenses)</b>					
Investment Earnings/Interest	63,239	690,055	101,995	855,289	9,698
Gain on Sale of Capital Assets	0	1,203,603	0	1,203,603	0
<i>Total Non-Operating Revenues (Expenses)</i>	<u>63,239</u>	<u>1,893,658</u>	<u>101,995</u>	<u>2,058,892</u>	<u>9,698</u>
<i>Income (Loss) Before Capital Contributions and Transfers</i>	<u>221,268</u>	<u>(1,647,292)</u>	<u>827,684</u>	<u>(598,340)</u>	<u>124,192</u>
Capital Contributions	0	8,025	0	8,025	0
Transfers In	0	954,391	0	954,391	0
<i>Change in Net Position</i>	<u>221,268</u>	<u>(684,876)</u>	<u>827,684</u>	<u>364,076</u>	<u>124,192</u>
<i>Net Position Beginning of Year</i>	<u>7,513,523</u>	<u>76,508,094</u>	<u>18,475,674</u>		<u>891,398</u>
<i>Net Position End of Year</i>	<u><u>\$7,734,791</u></u>	<u><u>\$75,823,218</u></u>	<u><u>\$19,303,358</u></u>		<u><u>\$1,015,590</u></u>
Some amounts reported for business-type activities in the statement of activities are different because the net expense of the internal service fund is reported with business-type activities.				<u>86,934</u>	
					<u><u>\$451,010</u></u>

See accompanying notes to the basic financial statements

**City of Orrville, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds*  
For the Year Ended December 31, 2023

	Business-Type Activities				Business-Type Activities - Internal Service Fund
	Sewer	Electric	Water	Total	
<b>Increase (Decrease) in Cash and Cash Equivalents</b>					
<b>Cash Flows from Operating Activities</b>					
Cash Received from Customers	\$2,844,396	\$34,347,775	\$4,121,613	\$41,313,784	\$0
Cash Received from Transactions with Other Funds	0	0	0	0	233,195
Other Cash Receipts	39,582	468,402	11,758	519,742	0
Cash Payments to Employees for Services	(1,655,208)	(5,745,318)	(1,282,098)	(8,682,624)	0
Cash Payments for Goods and Services	(705,282)	(28,656,551)	(1,313,074)	(30,674,907)	(7,527)
Cash Payments for Claims	0	0	0	0	(111,174)
<i>Net Cash Provided by (Used in) Operating Activities</i>	<u>523,488</u>	<u>414,308</u>	<u>1,538,199</u>	<u>2,475,995</u>	<u>114,494</u>
<b>Cash Flows from Noncapital Financing Activities</b>					
Interfund Activity - Manuscript Bonds - Electric	0	(1,700,000)	0	(1,700,000)	0
Transfers In	0	954,391	0	954,391	0
<i>Net Cash Provided by (Used In) Noncapital Financing Activities</i>	<u>0</u>	<u>(745,609)</u>	<u>0</u>	<u>(745,609)</u>	<u>0</u>
<b>Cash Flows from Capital and Related Financing Activities</b>					
Sale of Capital Assets	0	2,380,054	0	2,380,054	0
Principal Paid on OPWC Loan	0	0	(21,667)	(21,667)	0
Payments for Capital Acquisitions	(324,776)	(770,337)	(182,949)	(1,278,062)	0
<i>Net Cash Provided by (Used) in Capital and Related Financing Activities</i>	<u>(324,776)</u>	<u>1,609,717</u>	<u>(204,616)</u>	<u>1,080,325</u>	<u>0</u>
<b>Cash Flows from Investing Activities</b>					
Interest on Investments	62,119	667,043	97,750	826,912	12,402
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	<u>260,831</u>	<u>1,945,459</u>	<u>1,431,333</u>	<u>3,637,623</u>	<u>126,896</u>
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>5,178,822</u>	<u>53,521,565</u>	<u>7,749,525</u>	<u>66,449,912</u>	<u>886,159</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$5,439,653</u></u>	<u><u>\$55,467,024</u></u>	<u><u>\$9,180,858</u></u>	<u><u>\$70,087,535</u></u>	<u><u>\$1,013,055</u></u>

(continued)

**City of Orrville, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds (continued)*  
For the Year Ended December 31, 2023

	Business-Type Activities				Business-Type Activities - Internal Service Fund
	Sewer	Electric	Water	Total	
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities</b>					
Operating Income (Loss)	\$158,029	(\$3,540,950)	\$725,689	(\$2,657,232)	\$114,494
Adjustments:					
Depreciation	200,294	1,567,441	811,589	2,579,324	0
(Increase) Decrease in Assets:					
Accounts Receivable	(1,549)	3,420,972	57,035	3,476,458	0
Materials and Supplies Inventory	7,573	(285,085)	(46,543)	(324,055)	0
Prepaid Items	(826)	(27,526)	(826)	(29,178)	0
Net Pension Asset	2,102	7,285	1,401	10,788	0
(Increase) Decrease in Deferred Outflows of Resources:					
Pension	436,548	1,357,419	249,929	2,043,896	0
OPEB	106,773	318,567	60,077	485,417	0
Increase (Decrease) in Liabilities:					
Accounts Payable	15,255	(1,033,718)	56,266	(962,197)	0
Accrued Wages	10,120	32,024	11,703	53,847	0
Intergovernmental Payable	806	(400)	2,219	2,625	0
Vacation Benefits Payable	3,976	(2,661)	(3,231)	(1,916)	0
Compensated Absences Payable	(706)	45,290	(8,897)	35,687	0
Net Pension Liability	66,790	231,540	44,527	342,857	0
Net OPEB Liability	700	2,423	466	3,589	0
Increase (Decrease) in Deferred Inflows of Resources:					
Pension	(308,851)	(1,072,664)	(291,814)	(1,673,329)	0
OPEB	(173,546)	(605,649)	(131,391)	(910,586)	0
<i>Net Cash Provided by (Used in) Operating Activities</i>	<u>\$523,488</u>	<u>\$414,308</u>	<u>\$1,538,199</u>	<u>\$2,475,995</u>	<u>\$114,494</u>

**Non Cash Transactions:**

At December 31, 2023, the City had accounts payable related to the acquisition of capital assets of \$18,473 in the electric fund.

During 2023, the City transferred assets to the electric enterprise fund with a net book value of \$8,025.

See accompanying notes to the basic financial statements

**City of Orrville, Ohio**  
*Statement of Fiduciary Net Position*  
*Private-Purpose Trust Fund*  
*December 31, 2023*

	Private-Purpose Trust
	Cemetery Memorial
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$4,373
Accrued Interest Receivable	10
<i>Total Assets</i>	4,383
<b>Net Position</b>	
Restricted for Individuals:	
Expendable	356
Non-Expendable	4,027
<i>Total Net Position</i>	\$4,383

See accompanying notes to the basic financial statements

**City of Orrville, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Private-Purpose Trust Fund*  
*For the Year Ended December 31, 2023*

	Private-Purpose Trust
	Cemetery Memorial
<b>Additions</b>	
Investment Earnings/Interest	\$47
<b>Deductions</b>	0
<i>Change in Fiduciary Net Position</i>	47
<i>Net Position Beginning of Year</i>	4,336
<i>Net Position End of Year</i>	\$4,383

See accompanying notes to the basic financial statements

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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**Note 1 – Description of the City and Reporting Entity**

The City of Orrville (the City) is a home rule municipal corporation established under the laws of the State of Ohio. The City operates under its own Charter made effective January 1, 1976. The Charter, as amended, provides for a Council-Mayor form of government. Four council members are elected from wards for four year terms. The Mayor, President of Council and three council members are elected by separate ballot from the municipality at large for four-year terms. The Mayor may veto any legislation passed by the Council. In addition to establishing City policies, Council is responsible for passing ordinances, adopting the budget, and appointing boards and commissions. The Mayor is responsible for carrying out the policies and ordinances of Council, for overseeing the day-to-day operations of the City and for appointing the heads of the various City departments.

***Reporting Entity***

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the City. The primary government provides the following services to its citizens: police and fire/emergency medical services protection, parks and recreation, building inspection, street maintenance and repairs, water, electric, sewer and refuse collection. Council has direct responsibility for these activities.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board; and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organizations. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The City has no component units.

The City participates in one jointly governed organization, the Regional Income Tax Agency (RITA). This organization is described in Note 19 to the basic financial statements. The City also participates in one joint venture, the Wooster-Ashland Regional Council of Governments. This organization is described in Note 20 to the basic financial statements.

**Note 2 – Summary of Significant Accounting Policies**

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described as follows.

***Basis of Presentation***

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid “doubling up” revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City’s governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

***Fund Financial Statements*** During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

***Fund Accounting***

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the City’s major governmental funds:

***General Fund*** The general fund accounts for and reports all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the Charter of the City of Orrville and/or the general laws of Ohio.

***Capital Improvements Fund*** The capital improvements fund accounts for and reports that portion of municipal income tax committed by Council for the purpose of improving, constructing, maintaining, and purchasing those items necessary to enhance the operation of the City.



**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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The other governmental funds of the City account for grants and other resources whose use is restricted, committed, or assigned to a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service.

**Enterprise Funds** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

**Sewer Fund** The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

**Electric Fund** The electric fund accounts for the provision of electric power service to the residents and commercial users located within the City.

**Water Fund** The water fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

**Internal Service Fund** The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports on a self-insurance program for employee dental benefits and on claims dated prior to February 1, 2014, for a self-insurance program for dental health benefits. For additional information, see Note 10.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics. The City's only trust fund is a private-purpose trust fund established to account for funds given by individuals with the interest specifically designated to be used for the decoration of individually named graves. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The City has no custodial funds.

**Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources, generally, are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For proprietary funds, the statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from investment trust, private purpose trust, and custodial funds.

***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues – Exchange and Nonexchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 8). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: Income tax, State-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and rentals.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 14 and 15.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, unavailable revenue, pension, and OPEB. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2023, but which were levied to finance 2024 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City unavailable revenue includes delinquent property taxes, income taxes, delinquent special assessments, intergovernmental revenue, fines, licenses, permits, and settlements, and charges for services. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balances to net position of governmental activities found on page 19. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (see Notes 14 and 15).

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Cash and Cash Equivalents***

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. Interest in the pool is presented as “equity in pooled cash and cash equivalents”.

During 2023, investments were limited to commercial paper, STAR Ohio (the State Treasury Asset Reserve of Ohio), a money market account, United States Treasury notes, negotiable certificates of deposit, federal farm credit bank bonds, federal home loan bank bonds, federal home loan mortgage corporation bonds, federal national mortgage association bonds, federal agricultural mortgage corporation bonds, private export funding corporation bonds, and Tennessee Valley Authority Power bonds.

Except for commercial paper and STAR Ohio, investments are reported at fair value, which is based on quoted market prices. The fair value of the money market fund is determined by the fund’s current share price. The City’s commercial paper is measured at amortized cost as it is a highly liquid debt instrument with a remaining maturity at the time of purchase of less than one year.

STAR Ohio (the State Treasury Asset Reserve of Ohio) is an investment pool managed by the State Treasurer’s Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2023, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates; however, 24 hours advance notice for deposits and withdrawals of \$100 million or more is appreciated. STAR Ohio reserves the right to limit the transaction to \$250 million per day.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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Following the Charter and Codified Ordinances of the City as well as Ohio statutes, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest is distributed to the general fund, gas tax motor vehicle license, state highway, coronavirus relief, and performing arts special revenue funds, the special assessment bond retirement debt service fund, the park improvement capital projects fund, the employee self-insurance internal service fund, the cemetery memorial private-purpose trust fund, and the sewer, electric, and water enterprise funds. Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Investment earnings/interest revenue credited to the general fund during 2023 amounted to \$1,309,769, which includes \$1,172,700 assigned from other City funds.

Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are presented on the financial statements as cash equivalents.

The City reports the change in fair value of investments. The calculation of realized gains/losses is independent of the calculation of the change in the fair value of investments. The realized gains/losses of the current period include unrealized amounts from prior periods.

***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond December 31, 2023, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which the services are consumed.

***Inventory***

Inventories are presented at cost on a weighted average basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

***Restricted Assets***

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the general fund represent money set aside for unclaimed monies and amounts held on deposit. Restricted assets in the enterprise funds represent amounts held in trust by the pension plan for future benefits.

***Capital Assets***

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of one thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City’s historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Buildings and Improvements	15-40 years	20-45 years
Equipment	5-10 years	6-20 years
Vehicles	10 years	10 years
Electric - Generation/Transmission/Distribution	N/A	30-65 years
Infrastructure	60 years	30-65 years

The City’s reported infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, and water and sewer lines and includes infrastructure acquired prior to December 31, 1980.

***Contributions of Capital***

Contributions of capital in proprietary fund financial statements arise from contributions of capital assets from governmental activities.

***Interfund Balances***

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as “interfund receivables/payables.” Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Deferred inflows of resources and deferred outflows of resources from the change in internal proportionate share related to pension and OPEB items are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position.

***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees with more than one year of service. Since the City’s policy limits the accrual of vacation time to one year from the employee’s anniversary date, the outstanding liability is recorded as “vacation benefits payable” on the statement of net position rather than as a long-term liability.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination payments and those the City has identified as probable of receiving payment in the future (those employees who will be eligible to receive termination payments within the next ten years). The amount is based on accumulated sick leave and employees’ wage rates at year end, taking into consideration any limits specified in the City's termination policy.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Bonds and long-term loans are recognized as a liability on the governmental fund financial statements when due.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds.

The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party, such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level of formal action (ordinance or resolution, as both are equally legally binding) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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In contrast to fund balance that is restricted by enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by City Council. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter, ordinance or State statute. State statute authorizes the Director of Finance to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. City Council also assigned fund balance for parking meters and to cover a gap between estimated revenues and appropriations for 2024 operations.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Restricted net position for one pension plan represents the corresponding restricted asset amount held in trust by the pension plan for future benefits.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

***Reclassifications***

Certain amounts in the prior year financial statements have been reclassified to conform with the presentation in the current year financial statements.

***Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for electric, sewer treatment and water services and self-insurance programs. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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***Unearned Revenue***

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. The City recognizes unearned revenue for intergovernmental revenue from grants received before the eligibility requirements are met.

***Internal Activity***

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenue. Transfers between governmental activities are eliminated on the governmental-wide financial statements. Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***Estimates***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Budgetary Process***

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the personal services and other object level within each fund. For the personal service object level the Director of Finance has been authorized to allocate and maintain appropriations within each department. For the other object level the Director of Finance has been authorized to allocate appropriations within each department and any object level maintained on the books, other than personal services.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Director of Finance. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time original and final appropriations were passed by Council.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.



**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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**Note 3 – Change in Accounting Principles**

For 2023, the City implemented Governmental Accounting Standards Board (GASB) No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, and GASB Statement No. 99, *Omnibus 2022*.

GASB Statement 94 improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The City did not have any arrangements that met the GASB 94 definition of a PPP or an APA.

GASB Statement 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). The City did not have any contracts that met the GASB 96 definition of a SBITA, other than short-term SBITAs.

GASB Statement 99 addresses various issues including items related to leases, PPPs, and SBITAs. The requirements related to PPPs and SBITAs were incorporated with the corresponding GASB 94 and GASB 96 changes identified above.

For 2023, the City also implemented the guidance in GASB's Implementation Guide No. 2021-1, *Implementation Guidance Update—2021* (other than question 5.1).

**Note 4 – Asset Retirement Obligations**

The Governmental Accounting Standard Board's (GASB) Statement No. 83, *Certain Asset Retirement Obligations*, provides guidance related to asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. The Ohio Revised Code Section 6111.44 requires the City to submit any changes to their sewerage and electric systems to the Ohio EPA for approval. Through this review process, the City may be responsible to address any public safety issues associated with their lift stations, requiring the City to record an asset retirement obligation (ARO). There may be additional AROs related to public safety issues; however, these amounts are not reasonably estimable. Currently, there is significant uncertainty as to what items would need to be addressed; therefore, a reliable estimated amount could not be determined.

**Note 5 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

Fund Balances	General	Capital Improvements	Other Governmental Funds	Total
<b><u>Nonspendable:</u></b>				
Inventory	\$109,706	\$0	\$0	\$109,706
Prepays	34,140	0	0	34,140
Unclaimed Monies	22,059	0	0	22,059
<i>Total Nonspendable</i>	<u>165,905</u>	<u>0</u>	<u>0</u>	<u>165,905</u>
<b><u>Restricted for:</u></b>				
Police Department	0	0	26,497	26,497
Cemetery Maintenance	0	0	59,837	59,837
Debt Service	0	0	202,402	202,402
Street Maintenance	0	0	1,532,556	1,532,556
Community Development	0	0	2,891	2,891
Opioid Settlement	0	0	2,444	2,444
<i>Total Restricted</i>	<u>0</u>	<u>0</u>	<u>1,826,627</u>	<u>1,826,627</u>
<b><u>Committed to:</u></b>				
Capital Improvements	0	606,372	0	606,372
Solid Waste Management	0	0	128,586	128,586
First Responders Program	0	0	20,285	20,285
Fire and EMS Department	0	0	458,922	458,922
Performing Arts	0	0	11,189	11,189
<i>Total Committed</i>	<u>0</u>	<u>606,372</u>	<u>618,982</u>	<u>1,225,354</u>
<b><u>Assigned to:</u></b>				
2024 Operations	2,590,560	0	0	2,590,560
Parking Meters	312	0	0	312
<b><u>Purchases on Order:</u></b>				
City Administration	54,295	0	0	54,295
Police Department	57,020	0	0	57,020
Fire Department	33,077	0	0	33,077
Street Maintenance	18,536	0	0	18,536
Recreation Department	8,556	0	45,598	54,154
Public Health	4,265	0	0	4,265
<i>Total Assigned</i>	<u>2,766,621</u>	<u>0</u>	<u>45,598</u>	<u>2,812,219</u>
Unassigned	2,589,972	0	0	2,589,972
<b>Total Fund Balances</b>	<b><u>\$5,522,498</u></b>	<b><u>\$606,372</u></b>	<b><u>\$2,491,207</u></b>	<b><u>\$8,620,077</u></b>

**Note 6 – Budgetary Basis of Accounting**

While the City is reporting financial position, results of operations and changes in fund balance/net position on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Investments are reported at fair value (GAAP) rather than cost (budget).
3. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
4. Encumbrances are treated as expenditures (budget) rather than restricted, committed, or assigned fund balance (GAAP).

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund:

Net Change in Fund Balance	
GAAP Basis	\$1,101,704
Net Adjustment for Revenue Accruals	141,098
Beginning Fair Value Adjustments for Investments	(2,441,376)
Ending Fair Value Adjustments for Investments	1,250,567
Net Adjustment for Expenditure Accruals	86,688
Encumbrances	<u>(231,482)</u>
Budget Basis	<u><u>(\$92,801)</u></u>

**Note 7 – Deposits and Investments**

The City is a charter City and has adopted an investment policy through City Ordinance. The City has elected to follow the provision of State statute. State statutes classify monies held by the City into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the City treasury. Active monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the City can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
5. Bonds and other obligations of the State of Ohio, and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The City has passed an ordinance allowing the City to invest monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and
3. Obligations of the City.

### **Deposits**

***Custodial credit risk*** for deposits is the risk that in the event of a bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2023, \$3,725,902 of the City's total bank balance of \$27,232,984 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. One of the City's financial institutions participates in the Ohio Pooled Collateral System (OPCS) and was approved for a reduced collateral floor of 50 percent, resulting in the uninsured and uncollateralized balance.

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

**Investments**

As of December 31, 2023, the City had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's Rating	Percent of Total Investments
<b>Amortized Cost:</b>				
Commercial Paper	\$1,078,616	Less Than One Year	A-1/A-1+	N/A
<b>Net Asset Value Per Share:</b>				
STAR Ohio	2,454	Less Than One Year	AAAm	N/A
<b>Fair Value - Level 1 Inputs:</b>				
Money Market Account	1,206,759	Less Than One Year	N/A	N/A
<b>Fair Value - Level 2 Inputs:</b>				
United States Treasury Notes	12,840,491	Less Than Five Years	N/A	23.56 %
Negotiable Certificates of Deposit	1,214,937	Less Than Five Years	N/A	N/A
Federal Farm Credit Bank Bonds	13,431,709	Less Than Five Years	AA+	24.65
Federal Home Loan Bank Bonds	14,738,687	Less Than Five Years	AA+	27.04
Federal Home Loan Mortgage Corporation Bonds	2,012,931	Less Than Two Years	AA+	N/A
Federal National Mortgage Association Bonds	4,196,355	Less Than Two Years	AA+	7.70
Federal Agricultural Mortgage Corporation Bonds	1,444,320	Less Than Five Years	AA+	N/A
Private Export Funding Corporation Bonds	611,178	Less Than Five Years	AA+	N/A
Tennessee Valley Authority Power Bonds	1,718,633	Less Than Five Years	AA+	N/A
<b>Total Investments</b>	<u>\$54,497,070</u>			

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The preceding chart identifies the City's recurring fair value measurements as of December 31, 2023. The money market account is measured at fair value and is valued using quoted market prices (Level 1 inputs). The City's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

**Interest Rate Risk** As a means of limiting its exposure to fair value losses caused by rising interest rates, the City purchases all investments with the intention to hold them until maturity. The City also generally limits security purchases to those that mature within five years of the settlement date.

**Credit Risk** for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized statistical rating organization and that the money market mutual fund be rated in the highest category at the time of purchase by at least one nationally recognized statistical rating organization. The City has no investment policy that addresses credit risk.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

**Custodial Credit Risk** for an investment is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The federal farm credit bank bonds, federal home loan bank bonds, federal home loan mortgage corporation bonds, federal national mortgage association bonds, and Tennessee Valley Authority Power bonds are exposed to custodial credit risk in that they are uninsured, unregistered, and held by the counterparty. The City has no investment policy dealing with investment custodial risk beyond the requirement in state statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Finance Director or qualified trustee.

**Concentration of Credit Risk** is defined as having five percent or more of the City’s investments invested in the securities of a single issuer. The City’s investment policy requires diversification of the portfolio but only states that the investments should be distributed as evenly as possible among the various instruments and institutions.

**Note 8 – Receivables**

Receivables at December 31, 2023, consisted primarily of municipal income taxes, property taxes, intergovernmental receivables arising from grants, entitlements and shared revenues, special assessments, accrued interest on investments, and accounts (billings for refuse and utility services and Opioid settlement monies). All allowances for uncollectibles represent estimates of uncollectible receivables in the accounts receivable classification. Taxes, intergovernmental, special assessments and interest receivable are deemed collectible in full. All receivables except property taxes and special assessments that are addressed as follows, are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

	Accounts Receivable	Allowance for Uncollectibles	Net Accounts Receivable
Governmental	\$153,158	\$38	\$153,120
Business-Type	3,613,885	1,697	3,612,188
Total	\$3,767,043	\$1,735	\$3,765,308

The amount of delinquent special assessments outstanding at year-end is \$22,124. Special assessments, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

**Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2023 for real and public utility property taxes represents collections of 2022 taxes.

2023 real property taxes were levied after October 1, 2023, on the assessed value as of January 1, 2023, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2023 real property taxes are collected in and intended to finance 2024.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2022 public utility property taxes, which became a lien December 31, 2022, are levied after October 1, 2023, and are collected in 2024 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2023, was \$2.80 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2023 property tax receipts were based are as follows:

Real Property	\$217,341,000
Public Utility Property	1,007,540
Total	\$218,348,540

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2023, and for which there was an enforceable legal claim. In governmental funds, the portion of receivable not levied to finance 2023 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

***Intergovernmental Receivables***

A summary of intergovernmental receivables follows:

	Amount
<b>Governmental Activities</b>	
Gasoline Tax	\$281,490
Local Government	145,748
Homestead and Rollback	27,682
Auto Regulation	22,823
Lodging Tax	2,997
Stark-Tuscarawas-Wayne Joint Solid Waste District Grant	1,291
Miscellaneous	25
Total	\$482,056

***Income Taxes***

The City levies a one percent income tax on substantially all income earned within the City. In addition, City residents employed in municipalities having an income tax less than one percent must pay the difference to the City of Orrville. Additional increases in the income tax rate require voter approval. Employers within the City withhold income tax on employee compensation and remit at least quarterly. Corporations and other individual taxpayers pay estimated taxes quarterly and file an annual declaration.

The Regional Income Tax Agency administers and collects income taxes for the City. Payments are remitted monthly net of collection fees of approximately 1.5 percent. Income tax proceeds are received by the general fund and the capital improvements capital projects fund.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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The City's income tax ordinance requires thirty percent of the income tax revenues to be used to finance governmental and business-type capital improvements. As a result, this portion of the revenue is allocated to the capital improvements capital projects fund each year. The remaining income tax proceeds are to be used to pay the cost of administering the tax, general fund operations, capital improvements, debt service and other governmental functions when needed, as determined by Council.

***Opioid Settlement Monies***

During 2021, Ohio reached an agreement with the three largest distributors of opioids. Subsequently, settlements have been reached with other distributors. As contingencies related to timing and measurement are resolved, a receivable will be reported in accompanying financial statements as a part of accounts receivable. As a participating subdivision, the City reported \$17,897 as an accounts receivable related to opioid settlement monies in the OneOhio special revenue fund in the accompanying financial statements. Collections of these settlement monies are expected to extend through 2038 with \$1,947 expected to be collected in 2024.

**Note 9 – Tax Abatements**

As of December 31, 2023, the City provides tax abatements through three programs: The Community Reinvestment Area Tax Abatements (CRA), Local Job Creation Tax Credit (JCTC), and Enterprise Zone Tax Exemptions (EZ).

***Community Reinvestment Area Tax Abatements (CRA)***

Pursuant to Ohio Revised Code Chapter 5709, the City established a Community Reinvestment Area to provide property tax abatements to encourage revitalization of existing buildings and new commercial construction. Any commercial or industrial entity or residential property owner located within the CRA is eligible to apply for tax incentives under this program. Available incentives and conditions are listed as follows:

- 50 percent for 10 years, (the term the same for all) for the remodeling of dwellings containing not more than two housing units.
- Up to 75 percent (for up to 12 years) for existing commercial and industrial facilities shall be negotiated on a case-by-case basis in advance of construction or remodeling occurring.
- Up to 75 percent (for up to 12 years) for new commercial or industrial facilities shall be negotiated on a case- by-case basis in advance of construction occurring.
- Multi-family housing units (3 or more) shall be exempt.

Only taxes on new investments within a CRA are considered. Existing real estate taxes in effect at the time a project is implemented must be maintained throughout the terms of any agreement. No incentives are available for land or building that already exists prior to the application. Abatements are obtained through application by the property owner and approval by all applicable governing bodies. The amount of the abatement is deducted from the recipient's tax bill.



**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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***Local Job Creation Tax Credit (JCTC)***

Pursuant to Ohio Revised Code Chapter 718, the City established a Local Job Creation Tax Credit to provide City of Orrville employee withholding income tax abatements to encourage creation of new and preservation of existing employment opportunities and improve the economic climate of the City of Orrville. The maximum Job Creation Tax Credit will be 25 percent of the City Income Tax withheld on the qualifying new jobs; with a maximum Job Creation Tax Credit of 10 percent of the City Income Tax withheld on qualifying new jobs if the participant also has an accompanying Enterprise Zone Agreement. The job creation tax credit shall be consistent with the job creation tax credit granted by the State of Ohio. Abatements are obtained through application by the business owner and approval by the applicable governing bodies. The amount of the abatement is refunded to the business owner.

***Enterprise Zone Tax Exemptions (EZ)***

Pursuant to Ohio Revised Code Chapter 5709, the City established an Enterprise Zone to provide property tax abatements to encourage industrial investment in buildings, machinery, and increased employment. In exchange for the significant capital investment resulting in the creation of new employment opportunities, a business may qualify for one or more of the following incentives:

- **Inventory:** Partial exemption for a specified number of years, not to exceed ten, of up to 50 percent of personal property tax on inventory, first used in this business at the project site as a result of the agreement.
- **Machinery/Equipment:** Partial exemption for a specified number of years, not to exceed ten, of up to 50 percent of personal property tax on machinery/equipment, first used in this business at the project site as a result of the agreement.
- **Real Estate:** Partial exemption for a specified number of years, not to exceed ten, of a specified portion up to 50 percent of the new tax value added to the project site as a result of the agreement.

In order to minimize the loss of tax revenues, only taxes on new investments within an Enterprise Zone will be considered. Existing personal property and/or real estate taxes in effect at the time a project is implemented must be maintained throughout the terms of any agreement. No incentives will be available for land, buildings, equipment, or inventory that already exists prior to the application. If a business has taxes abated for so many years, they must stay for an additional amount of years equaling the amount of years taxes were abated; otherwise they are subject to recapture provisions.

Real property, machinery/equipment, and inventory are considered separate categories subject to individual consideration. Each will be determined based upon the benefits derived by the City due to the project.

The "first-used-in-business" standard is defined in ORC Section 5709.61(O) and states "that the property referred to has not been used in business in this State by the enterprise that owns it, or by an enterprise that is a related member or predecessor enterprise of such an enterprise, other than as inventory prior to being used in business at a facility as the result of a project." Any purchase of used assets must be an "arms-length" transaction.

Abatements are obtained through application by the property owner and approval by the applicable governing bodies. The amount of the abatement is deducted from the recipient's tax bill. The City also contracts with the overlapping school district for payments in lieu of taxes when required by Ohio Revised Code.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

Information relevant to the disclosure of these programs for the year ended December 31, 2023, is as follows:

<b>Tax Abatement Program</b>	<b>Amount of 2023 Taxes Abated</b>
<b><i>Community Reinvestment Area (CRA):</i></b>	
Retail	\$147,622
<b><i>Enterprise Zone Tax Exemptions (EZ):</i></b>	
Manufacturing	502,458
Total	\$650,080

**Note 10 – Risk Management**

***Property and Liability***

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2023, the City contracted with several companies for various types of insurance as follows:

Company	Type of Coverage	Coverage
EMC Insurance:	Property	\$71,988,799
	Auto Liability	1,000,000
	General Liability	1,000,000/2,000,000
	Umbrella Liability	10,000,000
	Inland Marine	546,382
	Terrorism - Power Plant	50,000,000
	Public Officials Liability	1,000,000
Aegis and RSUI	Power Plant Property/Equipment Breakdown	76,392,627
Hudson/Selective/Travelers (Combined):	Commercial Property (\$500 deductible)	20,193,192
	Commercial General Liability:	
	General Aggregate Limit (Other Than Products)	2,000,000
	Business Automobile Liability	1,000,000
	Public Officials Liability	1,000,000
	Inland Marine	1,000,000
	Commercial Umbrella Liability Coverage (Aggregate)	10,000,000
Travelers Insurance:	Cyber Liability	1,000,000
	Employee Theft - Single Loss (\$25,000 Retention)	1,000,000

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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***Workers' Compensation***

The City participates in the Ohio Association of Public Treasurers (OAPT) Ohio Bureau of Workers Compensation Group-Experience Rating Program for workers' compensation. The intent of the OAPT Group Rating Program is to achieve the benefit of a reduced premium for the participants, foster safe working environments and foster cost-effective claims management skills by virtue of its grouping and representation with other participants in the OAPT. The workers' compensation experience of the participating agencies is calculated as one experience and a common premium rate is applied to all agencies participating in the OAPT Group. Each participant pays its workers' compensation premium to the State based on the rate for the OAPT rather than its own individual rate. Participation in the OAPT Group is limited to agencies that can meet the OAPT's selection criteria. The firm of Comp Management is the third party administrator of the OAPT Group providing administrative, cost control, and actuarial services to the OAPT Group.

***Self-Insurance***

The City continues to manage employee dental benefits on a self-insured basis. AultCare serves as the third party administrator of the program, which reviews and pays the claims. The City's portions of the monthly premiums for employee, employee plus one, and family are \$15, \$32, and \$50, respectively, for the regular dental plan, or \$10, \$22, and \$34, respectively, for the alternative dental plan.

The claims liability of \$0 reported in the self-insurance fund at December 31, 2023, is estimated by the third-party administrator and is based on the requirements of Governmental Accounting Standards Board Statement No. 30, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claims adjustments expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in the internal services funds' claims liability amounts in the last two years are as follows:

Year	Balance at Beginning of Year	Current Year Claims	Claim Payments	Balance at End of Year
2022	\$0	\$87,698	\$87,698	\$0
2023	0	111,174	111,174	0

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

**Note 11 – Capital Assets**

Capital asset activity for the year ended December 31, 2023, was as follows:

	Balance 12/31/22	Additions	Deductions	Transfers	Balance 12/31/23
<b>Governmental Activities:</b>					
Capital Assets, not being Depreciated:					
Land	\$1,877,734	\$0	\$0	\$0	\$1,877,734
Construction in Progress	3,770,599	3,121,822	(2,131,633)	0	4,760,788
Total Capital Assets, not being Depreciated	<u>5,648,333</u>	<u>3,121,822</u>	<u>(2,131,633)</u>	<u>0</u>	<u>6,638,522</u>
Capital Assets, being Depreciated					
Buildings and Improvements	9,936,237	436,834	(166,615)	0	10,206,456
Equipment	4,784,172	79,767	(371,878)	37,365	4,529,426
Vehicles	4,569,663	91,191	(255,412)	0	4,405,442
Infrastructure	75,605,414	2,930,667	0	(9,727)	78,526,354
Total Capital Assets, being Depreciated	<u>94,895,486</u>	<u>3,538,459</u>	<u>(793,905)</u>	<u>27,638</u>	<u>97,667,678</u>
Less Accumulated Depreciation:					
Buildings and Improvements	(5,991,058)	(244,143)	166,615	0	(6,068,586)
Equipment	(3,475,502)	(256,221)	371,423	(37,365)	(3,397,665)
Vehicles	(3,059,956)	(210,218)	255,412	0	(3,014,762)
Infrastructure	(30,830,563)	(1,407,331)	0	1,702	(32,236,192)
Total Accumulated Depreciation	<u>(43,357,079)</u>	<u>(2,117,913) *</u>	<u>793,450 *</u>	<u>(35,663)</u>	<u>(44,717,205)</u>
Total Capital Assets, being Depreciated, net	<u>51,538,407</u>	<u>1,420,546</u>	<u>(455)</u>	<u>(8,025)</u>	<u>52,950,473</u>
Governmental Activities Capital Assets, Net	<u>\$57,186,740</u>	<u>\$4,542,368</u>	<u>(\$2,132,088)</u>	<u>(\$8,025)</u>	<u>\$59,588,995</u>

The City transferred assets to the electric enterprise fund with a net book value of \$8,025.

\* Depreciation expense was charged to governmental activities as follows:

General Government	\$105,567
Security of Persons and Property:	
Police	91,678
Fire	228,959
Transportation	1,472,747
Public Health and Welfare	43,845
Leisure Time Activities	175,117
Total Depreciation Expense	<u>\$2,117,913</u>

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

	Balance 12/31/22	Additions	Deductions	Transfers	Balance 12/31/23
<b>Business-Type Activities:</b>					
Capital Assets, not being Depreciated:					
Land	\$1,139,783	\$0	\$0	\$0	\$1,139,783
Construction In Progress	4,299,954	338,974	(312,768)	0	4,326,160
Total Capital Assets, not being Depreciated	5,439,737	338,974	(312,768)	0	5,465,943
Capital Assets, being Depreciated					
Buildings and Improvements	25,077,930	157,054	(720)	0	25,234,264
Equipment	20,328,000	958,989	(69,593)	(37,365)	21,180,031
Vehicles	2,602,376	32,500	(30,622)	0	2,604,254
Electric - Generation/Transmission/Distribution	67,908,616	0	(1,626,930)	0	66,281,686
Infrastructure	31,170,402	121,786	0	9,727	31,301,915
Total Capital Assets, being Depreciated	147,087,324	1,270,329	(1,727,865)	(27,638)	146,602,150
Less Accumulated Depreciation:					
Buildings and Improvements	(18,918,075)	(657,348)	660	0	(19,574,763)
Equipment	(17,076,647)	(842,572)	69,593	37,365	(17,812,261)
Vehicles	(1,849,983)	(141,755)	30,622	0	(1,961,116)
Electric - Generation/Transmission/Distribution	(56,728,162)	(597,410)	450,539	0	(56,875,033)
Infrastructure	(23,329,853)	(340,239)	0	(1,702)	(23,671,794)
Total Accumulated Depreciation	(117,902,720)	(2,579,324)	551,414	35,663	(119,894,967)
Total Capital Assets, being Depreciated, net	29,184,604	(1,308,995)	(1,176,451)	8,025	26,707,183
Business-Type Activities Capital Assets, Net	\$34,624,341	(\$970,021)	(\$1,489,219)	\$8,025	\$32,173,126

**Note 12 – Long-Term Debt**

Debt Issue	Interest Rate	Original Issue Amount
<b>Governmental Activities:</b>		
<i>Loan from Direct Borrowing:</i>		
OPWC Concrete Streets Loan - 2015	0.000 %	\$480,445
<b>Business-Type Activities:</b>		
<i>Loans from Direct Borrowing:</i>		
OPWC Water System Improvement Loan - 2007 A	0.000	500,000
OPWC Water System Improvement Loan - 2007 B	0.000	100,000

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

A schedule of changes in bonds and other long-term obligations of the City during 2023 follows:

	Amount Outstanding 12/31/22	Additions	Deletions	Amount Outstanding 12/31/23	Amounts Due in One Year
<b>Governmental Activities:</b>					
OPWC Loan from Direct Borrowing:					
Concrete Streets Loan - 2015	\$336,311	\$0	\$24,022	\$312,289	\$24,022
Compensated Absences	400,595	250,130	219,727	430,998	210,171
Net Pension Liability:					
OPERS	955,155	2,214,408	0	3,169,563	0
OP&F	3,168,042	1,454,745	0	4,622,787	0
Total Net Pension Liability	4,123,197	3,669,153	0	7,792,350	0
Net OPEB Liability:					
OPERS	0	70,167	0	70,167	0
OP&F	555,821	0	209,334	346,487	0
Total Net OPEB Liability	555,821	70,167	209,334	416,654	0
Total Governmental Activities	\$5,415,924	\$3,989,450	\$453,083	\$8,952,291	\$234,193
<b>Business-Type Activities:</b>					
OPWC Loans from Direct Borrowing:					
Water System Improvement Loan - 2007 A	\$258,333	\$0	\$16,667	\$241,666	\$16,666
Water System Improvement Loan - 2007 B	27,500	0	5,000	22,500	5,000
Total OPWC Loans from Direct Borrowing	285,833	0	21,667	264,166	21,666
Compensated Absences	715,357	390,084	354,397	751,044	402,430
Net Pension Liability - OPERS:					
Sewer	622,820	1,444,180	0	2,067,000	0
Electric	2,159,083	5,006,491	0	7,165,574	0
Water	415,209	962,787	0	1,377,996	0
Total Net Pension Liability - OPERS	3,197,112	7,413,458	0	10,610,570	0
Net OPEB Liability - OPERS:					
Sewer	0	45,759	0	45,759	0
Electric	0	158,637	0	158,637	0
Water	0	30,507	0	30,507	0
Total Net OPEB Liability - OPERS	0	234,903	0	234,903	0
Total Business-Type Activities	\$4,198,302	\$8,038,445	\$376,064	\$11,860,683	\$424,096

The City pays obligations related to employee compensation from the fund benefitting from their service. There is no repayment schedule for the net pension/OPEB liabilities; however, employer pension, OPEB, and compensated absences will be paid from the general fund, the gas tax motor vehicle license special revenue fund and the sewer, electric, and water enterprise funds. For additional information related to the net pension liability and net OPEB liability, see Notes 14 and 15.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

The City has entered into contractual agreements for construction loans from the Ohio Public Works Commission (OPWC). Under the terms of these agreements, the OPWC will reimburse, advance or directly pay the construction costs of approved projects. The OPWC loans are interest free. These loans from direct borrowing of \$312,289 related to governmental activities and \$264,166 related to business-type activities contain provisions that in the event of default (1) OPWC may apply late fees of 8 percent per year, (2) loans more than 60 days late will be turned over to the Attorney General’s office for collection, and as provided by law, OPWC may require that such payment be taken from the City’s share of the county undivided local government fund, and (3) the outstanding amounts shall, at OPWC’s option, become immediately due and payable.

The 2015 OPWC Concrete Streets Loan will be paid from the general fund. The OPWC loans for business-type activities will be paid from the water fund.

The City has pledged future water customer revenues to repay the Ohio Public Works Commission Water Systems Loans. The loans are payable solely from net revenues and are payable through 2038. Proceeds of these loans provided financing for various water projects. Annual principal payments on the loans are expected to require less than 2 percent of net revenues and less than 1 percent of total revenues. The total principal remaining to be paid on the loans is \$264,166. Principal paid for the current year was \$21,667, total net revenues were \$1,639,273, and total revenues were \$4,178,331.

As of December 31, 2023, the City's overall legal debt margin (the ability to issue additional amounts of general obligation bonded debt) was \$22,926,597 and the unvoted legal debt margin was \$12,009,170. Principal and interest requirements to retire the City’s long-term obligations outstanding at December 31, 2023, are as follows:

Year Ending December 31	Governmental Activities	Business-Type Activities
	OPWC Loans from Direct Borrowing	
	Principal	Principal
2024	\$24,022	\$21,666
2025	24,022	21,667
2026	24,022	21,666
2027	24,022	21,667
2028	24,022	19,166
2029-2033	120,110	83,334
2034-2038	72,069	75,000
Total	\$312,289	\$264,166

***Conduit Debt***

To further economic development in the City, the City authorized the issuance of industrial development revenue bonds for two commercial entities. The properties financed are pledged as collateral, and the bonds are payable solely from payments received from the private-sector entities on the underlying mortgage or promissory notes. In addition, no commitments beyond the collateral, the payments from the private-sector entities, and maintenance of the tax-exempt status of the conduit debt obligation were extended by the City for any of those bonds. At December 31, 2023, the bonds have an aggregate outstanding principal amount payable of \$1,500,000.

### **Note 13 – Contingent Liabilities**

#### ***Litigation***

The City management is of the opinion that the ultimate disposition of claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

#### ***Federal and State Grants***

The City participates in several Federal and State assisted programs. These programs are subject to financial and compliance audits by the grantor or their representative. As of December 31, 2023, the audits of certain of these programs have not been completed. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.

### **Note 14 – Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### ***Net Pension Liability (Asset)/Net OPEB Liability***

The net pension liability (asset) and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions/OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculations are dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost-of-living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.



**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits but does not require the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net pension asset* or a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable*. The remainder of this note includes the required pension disclosures. See Note 15 for the required OPEB disclosures.

***Plan Description – Ohio Public Employees Retirement System (OPERS)***

City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2022, new members may no longer select the Combined Plan, and current members may no longer make a plan change to this plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced previously for additional information, including requirements for reduced and unreduced benefits):

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

<b>Group A</b> Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	<b>Group B</b> 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	<b>Group C</b> Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests upon receipt of the initial benefit payment.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost-of-living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local	
	Traditional	Combined
<b>2023 Statutory Maximum Contribution Rates</b>		
Employer	14.0 %	14.0 %
Employee *	10.0 %	10.0 %
 <b>2023 Actual Contribution Rates</b>		
Employer:		
Pension **	14.0 %	12.0 %
Post-employment Health Care Benefits **	0.0	2.0
Total Employer	14.0 %	14.0 %
Employee	10.0 %	10.0 %

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension; however, effective July 1, 2022, a portion of the health care rate is funded with reserves.

Employer contribution rates are actuarially determined within the constraints of statutory limits for each division and expressed as a percentage of covered payroll.

For 2023, the City’s contractually required contribution was \$1,016,208 for the traditional plan, \$39,107 for the combined plan and \$54,552 for the member-directed plan. Of these amounts, \$197,138 is reported as an intergovernmental payable for the traditional plan, \$7,593 for the combined plan, and \$10,579 for the member-directed plan.

***Plan Description – Ohio Police & Fire Pension Fund (OP&F)***

City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced previously for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, statutory survivors and annuity beneficiaries. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.0 percent of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.0 percent or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
<b>2023 Statutory Maximum Contribution Rates</b>		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
 <b>2023 Actual Contribution Rates</b>		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
 Employee	 12.25 %	 12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City’s contractually required contribution to OP&F was \$311,284 for 2023. Of this amount, \$38,491 is reported as an intergovernmental payable.

***Pension Assets and Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability (asset) for OPERS was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F’s total pension liability was measured as of December 31, 2022, and was determined by rolling forward the total pension liability as of January 1, 2022, to December 31, 2022. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the City’s defined benefit pension plans:

	OPERS Traditional Plan	OPERS Combined Plan	OP&F	Total
Proportion of the Net Pension Liability/Asset:				
Current Measurement Date	0.04664900%	0.06582100%	0.04866590%	
Prior Measurement Date	0.04772500%	0.06792300%	0.05070958%	
Change in Proportionate Share	-0.00107600%	-0.00210200%	-0.00204368%	
Proportionate Share of the:				
Net Pension Liability	\$13,780,133	\$0	\$4,622,787	\$18,402,920
Net Pension (Asset)	\$0	(\$155,133)	\$0	(\$155,133)
Pension Expense	\$1,910,249	\$27,434	\$569,974	\$2,507,657

2023 pension expense for the member-directed defined contribution plan was \$51,615. The aggregate pension expense for all pension plans was \$2,559,273 for 2023.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to defined benefit pensions from the following sources:

	OPERS Traditional Plan	OPERS Combined Plan	OP&F	Total
<b>Deferred Outflows of Resources</b>				
Differences between expected and actual experience	\$457,718	\$9,538	\$69,340	\$536,596
Changes of assumptions	145,577	10,270	416,960	572,807
Net difference between projected and actual earnings on pension plan investments	3,927,771	56,537	673,021	4,657,329
Changes in proportion and differences between City contributions and proportionate share of contributions	14,056	29,074	52,126	95,256
City contributions subsequent to the measurement date	<u>1,016,208</u>	<u>39,107</u>	<u>311,284</u>	<u>1,366,599</u>
<b>Total Deferred Outflows of Resources</b>	<u><u>\$5,561,330</u></u>	<u><u>\$144,526</u></u>	<u><u>\$1,522,731</u></u>	<u><u>\$7,228,587</u></u>
<b>Deferred Inflows of Resources</b>				
Differences between expected and actual experience	\$0	\$22,166	\$105,321	\$127,487
Changes of assumptions	0	0	90,143	90,143
Changes in proportion and differences between City contributions and proportionate share of contributions	<u>113,615</u>	<u>309</u>	<u>146,470</u>	<u>260,394</u>
<b>Total Deferred Inflows of Resources</b>	<u><u>\$113,615</u></u>	<u><u>\$22,475</u></u>	<u><u>\$341,934</u></u>	<u><u>\$478,024</u></u>

\$1,366,599 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability or increase to the net pension asset in 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional Plan	OPERS Combined Plan	OP&F	Total
Year Ending December 31:				
2024	\$470,400	\$6,910	\$91,345	\$568,655
2025	880,878	15,011	211,920	1,107,809
2026	1,156,133	19,043	234,176	1,409,352
2027	1,924,096	29,014	361,501	2,314,611
2028	0	4,497	(29,429)	(24,932)
Thereafter	<u>0</u>	<u>8,469</u>	<u>0</u>	<u>8,469</u>
<b>Total</b>	<u><u>\$4,431,507</u></u>	<u><u>\$82,944</u></u>	<u><u>\$869,513</u></u>	<u><u>\$5,383,964</u></u>

***Actuarial Assumptions – OPERS***

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2022, using the following key actuarial assumptions and methods applied to all periods included in the measurement in accordance with the requirements of GASB 67:

	<u>OPERS Traditional Plan</u>	<u>OPERS Combined Plan</u>
Wage Inflation	2.75 percent	2.75 percent
Future Salary Increases, including inflation	2.75 to 10.75 percent including wage inflation	2.75 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3.0 percent, simple	3.0 percent, simple
Post-January 7, 2013 Retirees	3.0 percent, simple through 2023, then 2.05 percent, simple	3.0 percent, simple through 2023, then 2.05 percent, simple
Investment Rate of Return	6.9 percent	6.9 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

Pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 12.1 percent for 2022.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric rates of return were provided by the Board's investment consultant. For each major class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2022, these best estimates are summarized as follows:

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	22.00%	2.62%
Domestic Equities	22.00	4.60
Real Estate	13.00	3.27
Private Equity	15.00	7.53
International Equities	21.00	5.51
Risk Parity	2.00	4.37
Other Investments	5.00	3.27
Total	100.00%	

**Discount Rate** The discount rate used to measure the total pension liability for the current year was 6.9 percent for the traditional plan and the combined plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City’s Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate** The following table presents the City’s proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 6.9 percent, as well as what the City’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.9 percent) or one percentage point higher (7.9 percent) than the current rate:

	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
<b>City's proportionate share of the net pension liability (asset):</b>			
OPERS Traditional Plan	\$20,642,183	\$13,780,133	\$8,072,143
OPERS Combined Plan	(80,960)	(155,133)	(213,918)

**Actuarial Assumptions – OP&F**

OP&F’s total pension liability as of December 31, 2022, is based on the results of an actuarial valuation date of January 1, 2022, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements, and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered are withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.



**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2022, are presented as follows:

Valuation Date	January 1, 2022, with actuarial liabilities rolled forward to December 31, 2022
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.5 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent per annum, compounded annually, consisting of Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Cost-of-Living Adjustments	2.2 percent simple per year

For 2022, mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2 percent for males and 98.7 percent for females. All rates are projected using the MP-2021 Improvement Scale.

For 2022, mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135 percent for males and 97.9 percent for females. All rates are projected using the MP-2021 Improvement Scale.

For 2022, mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9 percent for males and 131 percent for females. All rates are projected using the MP-2021 Improvement Scale.

For 2022, Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

For 2021, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

For 2021, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2022, are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	18.60 %	4.80 %
Non-US Equity	12.40	5.50
Private Markets	10.00	7.90
Core Fixed Income *	25.00	2.50
High Yield Fixed Income	7.00	4.40
Private Credit	5.00	5.90
U.S. Inflation Linked Bonds *	15.00	2.00
Midstream Energy Infrastructure	5.00	5.90
Real Assets	8.00	5.90
Gold	5.00	3.60
Private Real Estate	12.00	5.30
Commodities	2.00	3.60
<b>Total</b>	<b>125.00 %</b>	

Note: Assumptions are geometric.

\* levered 2.5x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective in the previous table, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** For 2022, the total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return of 7.50 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

***Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share of the net pension liability	\$6,098,350	\$4,622,787	\$3,396,154

**Note 15 – Defined Benefit OPEB Plans**

See Note 14 for a description of the net OPEB liability.

***Plan Description – Ohio Public Employees Retirement System (OPERS)***

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. Medicare-enrolled retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice selected with the assistance of an OPERS vendor. Non-Medicare retirees have converted to an arrangement similar to the Medicare-enrolled retirees and are no longer participating in OPERS-provided self-insured group plans.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to traditional pension plan and combined plan benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

**Medicare Retirees** Medicare-eligible with a minimum of 20 years of qualifying service credit.

**Non-Medicare Retirees** Non-Medicare retirees qualify based on the following age-and-service criteria:

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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**Group A** 30 years of qualifying service credit at any age;

**Group B** 32 years of qualifying service credit at any age or 31 years of qualifying service credit and minimum age 52;

**Group C** 32 years of qualifying service credit and minimum age 55; or,

A retiree from groups A, B or C who qualifies for an unreduced pension, but a portion of their service credit is not health care qualifying service, can still qualify for health care at age 60 if they have at least 20 years of qualifying health care service credit.

Retirees who don't meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50 percent of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

The health care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

The Ohio Revised Code permits but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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Funding Policy – The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer’s contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2023, state and local employers contributed at a rate of 14.0 percent of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2023, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan, and beginning July 1, 2022, there was a 2 percent allocation to health care for the Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2022 was 4.0 percent; however, effective July 1, 2022, a portion of the health care rate was funded with reserves.

Employer contribution rates are expressed as a percentage of covered payroll. The City’s contractually required contribution was \$23,143 for 2023. Of this amount, \$4,489 is reported as an intergovernmental payable.

***Plan Description – Ohio Police & Fire Pension Fund (OP&F)***

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient’s participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient’s next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2023, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$8,062 for 2023. Of this amount, \$997 is reported as an intergovernmental payable.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2021, rolled forward to the measurement date of December 31, 2022, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2022, and was determined by rolling forward the total OPEB liability as of January 1, 2022, to December 31, 2022. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.04838400%	0.04866590%	
Prior Measurement Date	<u>0.04977000%</u>	<u>0.05070970%</u>	
Change in Proportionate Share	<u>-0.00138600%</u>	<u>-0.00204380%</u>	
Proportionate Share of the Net OPEB Liability	\$305,070	\$346,487	\$651,557
OPEB Expense	(567,637)	24,694	(542,943)

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$0	\$20,676	\$20,676
Changes of assumptions	297,969	172,670	470,639
Net difference between projected and actual earnings on OPEB plan investments	605,881	29,718	635,599
Changes in proportion and differences between City contributions and proportionate share of contributions	689	25,106	25,795
City contributions subsequent to the measurement date	<u>23,143</u>	<u>8,062</u>	<u>31,205</u>
Total Deferred Outflows of Resources	<u>\$927,682</u>	<u>\$256,232</u>	<u>\$1,183,914</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$76,096	\$68,320	\$144,416
Changes of assumptions	24,518	283,399	307,917
Changes in proportion and differences between City contributions and proportionate share of contributions	<u>887</u>	<u>42,619</u>	<u>43,506</u>
Total Deferred Inflows of Resources	<u>\$101,501</u>	<u>\$394,338</u>	<u>\$495,839</u>

\$31,205 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

Year Ending December 31:	OPERS	OP&F	Total
2024	\$100,171	(\$8,806)	\$91,365
2025	221,243	(7,598)	213,645
2026	188,935	(16,235)	172,700
2027	292,689	(9,288)	283,401
2028	0	(30,790)	(30,790)
Thereafter	0	(73,451)	(73,451)
Total	<u>\$803,038</u>	<u>(\$146,168)</u>	<u>\$656,870</u>

***Actuarial Assumptions – OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2021, rolled forward to the measurement date of December 31, 2022. The actuarial valuation used the following key actuarial assumptions and methods applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	2.75 percent
Projected Salary Increases	2.75 to 10.75 percent including wage inflation
Single Discount Rate	5.22 percent
Prior Year Single Discount Rate	6.00 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate	4.05 percent
Prior Year Municipal Bond Rate	1.84 percent
Health Care Cost Trend Rate	5.5 percent, initial 3.50 percent, ultimate in 2036
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.



**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, if any contributions are made into the plans, the contributions are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made. Health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was 15.6 percent for 2022.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2022, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	34.00%	2.56%
Domestic Equities	26.00	4.60
Real Estate Investment Trust	7.00	4.70
International Equities	25.00	5.51
Risk Parity	2.00	4.37
Other Investments	6.00	1.84
Total	100.00%	

**Discount Rate** A single discount rate of 5.22 percent was used to measure the OPEB liability on the measurement date of December 31, 2022; however, the single discount rate used at the beginning of the year was 6 percent. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 4.05 percent (Fidelity Index's "20-Year Municipal GO AA Index"). The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2054. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2054, and the municipal bond rate was applied to all health care costs after that date.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

***Sensitivity of the City’s Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate*** The following table presents the City’s proportionate share of the net OPEB liability calculated using the single discount rate of 5.22 percent, as well as what the City’s proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (4.22 percent) or one percentage point higher (6.22 percent) than the current rate:

	1% Decrease (4.22%)	Current Discount Rate (5.22%)	1% Increase (6.22%)
City's proportionate share of the net OPEB liability (asset)	\$1,038,321	\$305,070	(\$299,981)

***Sensitivity of the City’s Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate*** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2023 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB liability	\$285,949	\$305,070	\$326,592

***Actuarial Assumptions – OP&F***

OP&F’s total OPEB liability as of December 31, 2022, is based on the results of an actuarial valuation date of January 1, 2022, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented as follows:

Valuation Date	January 1, 2022, with actuarial liabilities rolled forward to December 31, 2022
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.5 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent
Blended Discount Rate:	
Current measurement date	4.27 percent
Prior measurement date	2.84 percent
Cost-of-Living Adjustments	2.2 percent simple per year
Projected Depletion Year of OPEB Assets	2036

For 2022, mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2 percent for males and 98.7 percent for females. All rates are projected using the MP-2021 Improvement Scale.

For 2022, mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135 percent for males and 97.9 percent for females. All rates are projected using the MP-2021 Improvement Scale.

For 2022, mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9 percent for males and 131 percent for females. All rates are projected using the MP-2021 Improvement Scale.

For 2022, mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

For 2021, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

For 2021, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five-year period ended December 31, 2021.

The OP&F health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 14.

**Discount Rate** For 2022, the total OPEB liability was calculated using the discount rate of 4.27 percent. For 2021, the total OPEB liability was calculated using the discount rate of 2.84 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 7.5 percent. Based on those assumptions, OP&F’s fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, for 2022, the long-term assumed rate of return on investments of 7.50 percent was applied to periods before December 31, 2035, and the Municipal Bond Index Rate of 3.65 percent was applied to periods on and after December 31, 2035, resulting in a discount rate of 4.27 percent. For 2021, a municipal bond rate of 2.05 percent at December 31, 2021, was blended with the long-term rate of 7.5 which resulted in a blended discount rate of 2.84. The municipal bond rate was determined using the Bond Buyers General Obligation 20-year Municipal Bond Index Rate.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.27 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.27 percent), or one percentage point higher (5.27 percent) than the current rate.

	1% Decrease (3.27%)	Current Discount Rate (4.27%)	1% Increase (5.27%)
City's proportionate share of the net OPEB liability	\$426,666	\$346,487	\$278,795

**Note 16 – Other Employee Benefits**

***Compensated Absences***

City employees earn vacation leave at varying rates based upon length of service, from one to five weeks per year. Vacation is required to be taken within one year of the date it is earned for hourly employees. Other employees may carry up to 320 hours. In the event of a termination of employment, death, or retirement, employees (or their estates) are paid for unused vacation leave. Outstanding unused vacation is reflected as vacation benefits payable on the statement of net position.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

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City employees earn sick leave at the rate of eight hours per each month worked. Sick leave accrual is limited to 1,440 hours for employees hired prior to January 1, 2007, and is limited to 960 hours for employees hired after January 1, 2007, and is limited to 480 hours for employees hired after January 1, 2019. In the case of death or retirement, employees (or the employees' estates) are paid a maximum of 80 percent of accumulated, unused sick leave.

From time to time, employees may need, with prior approval from their supervisors, to work overtime. These overtime hours will usually be paid at the appropriate overtime rate; however, with permission of the supervisor, an employee may have the option of taking the overtime in compensatory time at one and one half times the amount of hours worked. In the event of termination of employment, death, or retirement, employees (or their estates) are paid for unused compensatory time.

***Insurance Benefits***

For 2023, the City provided medical insurance to its employees through AultCare. The City's portions of the monthly premiums for employee, employee plus one, and family were \$572.42, \$1,174.92, and \$1,810.27. The City's premium share for the plan made available to the members of the OPBA had monthly premiums for employee, employee plus one, and family of \$547.19, \$1,122.94, and \$1,730.06. The City's premium share for the plan made available to non-bargaining employees had monthly premiums for employee, employee plus one, and family of \$553.21, \$1,135.28, and \$1,749.08.

***Deferred Compensation***

City employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 456 and is considered an other employee benefit plan. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plans, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

**Note 17 – Interfund Transfers and Balances**

***Interfund Transfers***

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and to move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed.

The general fund made transfers of \$496,844 to the gas tax motor vehicle license fund to supplement the funds available for maintaining City streets. The general fund also made a transfer of \$954,391 to give the electric enterprise fund the kilowatt per hour taxes. In total, general fund transfers out were \$1,451,235.

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

***Interfund Balances***

On November 2, 2023, the City issued fire truck acquisition bonds for a 10 year period at 4.75 percent interest. The City has purchased this bond. The City has identified the capital improvements capital projects fund as the fund that received the proceeds and the electric enterprise fund as the fund that purchased the bond. For reporting purposes, these transactions are reflected as an interfund receivable and an interfund payable in the respective funds.

	Interfund Receivable
Interfund Payable	Electric
Capital Improvements	\$1,700,000

Principal and interest requirements to maturity on this fire truck acquisition bond are as follows:

	Fire Truck Acquisition		
	Years	Principal	Interest
2024	\$0	\$87,255	\$87,255
2025	100,000	80,750	180,750
2026	105,000	76,000	181,000
2027	110,000	71,012	181,012
2028	110,000	65,788	175,788
2029-2033	1,040,000	210,663	1,250,663
2034	235,000	11,162	246,162
Total	\$1,700,000	\$602,630	\$2,302,630

***Internal Balances – Change in Proportionate Share***

The City uses an internal proportionate share to allocate its net pension/OPEB liability/(asset) and corresponding deferred outflows/inflows of resources and pension/OPEB expense to its various funds. This allocation creates a change in internal proportionate share. The effects of the internal proportionate share are eliminated from the pension/OPEB deferred outflows/inflows of resources in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position, thus allowing the total column to present the change in proportionate share for the City as a whole.

Balances related to the internal proportionate share for pension at December 31, 2023, were as follows:

	Pension	
	Deferred Outflows	Deferred Inflows
Governmental Activities	\$24	\$668
Business-Type Activities:		
Sewer	16,096	273
Electric	17,527	0
Water	0	32,706
<i>Total Enterprise Funds/Business-Type Activities</i>	33,623	32,979
Elimination from Proprietary Fund Statements	(32,955)	(32,955)
Total Business-Type	668	24
Total	\$692	\$692

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2023

Balances related to the internal proportionate share for OPEB at December 31, 2023, were as follows:

	OPEB	
	Deferred Outflows	Deferred Inflows
Governmental Activities	\$0	\$0
Business-Type Activities:		
Sewer	2,840	0
Electric	2,841	0
Water	0	5,681
<i>Total Enterprise Funds/Business-Type Activities</i>	5,681	5,681
Elimination from Proprietary Fund Statements	(5,681)	(5,681)
Total Business-Type	0	0
Total	\$0	\$0

**Note 18 – Donor Restricted Endowments**

The City’s private-purpose trust fund includes donor restricted endowments. Non-expendable net position, in the amount of \$4,027, represents the principal portion. The amount of interest on donor restricted investments that is available for expenditures by the City is \$356 and is included as expendable net position. State law permits the City to appropriate, for purposes consistent with the endowment’s intent, net appreciation, realized and unrealized, unless the endowment terms specify otherwise. The endowments indicate that the interest should be used for the decoration of specifically named graves.

**Note 19 – Jointly Governed Organization**

The Regional Income Tax Agency (RITA) is a regional council of governments formed to establish a central collection facility for the purpose of administering the income tax laws of the members and for the purpose of collection income taxes on behalf of each member. RITA currently has approximately 350 members in the council of governments. Each member has one representative to the council of governments and is entitled to one vote on items under consideration. RITA is administered by a nine-member board of trustees elected by the members of the council of governments. The board exercises total control over RITA’s operation including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the council. For 2023, the City paid RITA \$52,484 for income tax collection services.

**Note 20 – Joint Venture**

The City participates in the Wooster-Ashland Regional Council of Governments (the Council) which is a statutorily created political subdivision of the State. The Council is a joint venture between the City of Orrville, the City of Wooster and the City of Ashland. The Council is controlled by a Board of Directors which is composed of at least one elected public official of each municipal corporation which is a founding member (for a municipal corporation this is the mayor). Two additional directors are appointed by each founding member, plus an additional director appointed in alternate years beginning first with the City of Wooster, then the City of Ashland, and then the City of Orrville. There are three additional Directors, with one each appointed by the respective Presidents of the Council of the cities of Wooster, Orrville, and Ashland. Officers of the Council include a President, at least one Vice-President, a Secretary, a Treasurer and such other officers as the Directors deem advisable and appoint. Officers are chosen by the Directors. Each member’s control over the operation of the Council is limited to its

**City of Orrville, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2023*

representation on the board. The Council was formed to plan for, create, and operate a joint dispatching system for police, fire, emergency medical services, and other related public safety services, and receive and expend funds, grants, or other contributions. Continued existence of the Council is dependent on the City's continued participation; however, the City does not have an equity interest in the Council. The Council is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the City. In 2023, the City did not make any contributions to the Council.

**Note 21 – Significant Commitments**

***Contractual Commitments***

At December 31, 2023, the City had a contractual commitment with the following:

Vendor	Contract Amount	Amount Paid	Remaining on Contract
Atlantic Emergency Solutions, Incorporated	\$1,243,936	\$0	\$1,243,936
Shaffer, Johnson, Lichtenwalter & Associates, Incorporated	105,794	84,556	21,238
The EDGE Group, Incorporated	31,500	5,450	26,050
Bowman Appraisal Services, Incorporated	1,900	0	1,900
Total	<u>\$1,383,130</u>	<u>\$90,006</u>	<u>\$1,293,124</u>

Remaining commitment amounts were encumbered at year end. The amounts of \$25,948 and \$18,473 in accounts payable for governmental and business-type activities, respectively, have been capitalized.

***Encumbrances***

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year or soon thereafter were as follows:

<b><i>Governmental Funds:</i></b>		<b><i>Proprietary Funds:</i></b>	
General	\$231,482	Sewer	\$173,172
Capital Improvements	1,207,008	Electric	5,331,412
Other Governmental Funds	<u>245,065</u>	Water	<u>196,895</u>
Total	<u>\$1,683,555</u>	Total	<u>\$5,701,479</u>

**Note 22 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021 while the national state of emergency ended in April 2023. The City will continue to spend available COVID-19 funding consistent with the applicable program guidelines.



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## **Required Supplementary Information**

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**City of Orrville, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the Net Pension Liability*  
*Ohio Public Employees Retirement System - Traditional Plan*  
*Last Ten Years \**

	2023	2022	2021	2020
City's Proportion of the Net Pension Liability	0.04664900%	0.04772500%	0.04732900%	0.04837200%
City's Proportionate Share of the Net Pension Liability	\$13,780,133	\$4,152,267	\$7,008,394	\$9,561,056
City's Covered Payroll	\$7,231,236	\$6,926,300	\$6,661,236	\$6,810,693
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	190.56%	59.95%	105.21%	140.38%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.74%	92.62%	86.88%	82.17%

\* Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
0.05051700%	0.05410100%	0.05573600%	0.05926100%	0.06203000%	0.06203000%
\$13,835,581	\$8,487,398	\$12,656,878	\$10,264,754	\$7,481,513	\$7,312,530
\$6,823,100	\$7,149,454	\$7,201,433	\$7,375,667	\$7,605,008	\$7,443,364
202.78%	118.71%	175.75%	139.17%	98.38%	98.24%
74.70%	84.66%	77.25%	81.08%	86.45%	86.36%

**City of Orrville, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the Net Pension Asset*  
*Ohio Public Employees Retirement System - Combined Plan*  
*Last Six Years (1) \**

	2023	2022	2021	2020
City's Proportion of the Net Pension Asset	0.06582100%	0.06792300%	0.07866800%	0.08453300%
City's Proportionate Share of the Net Pension Asset	\$155,133	\$267,623	\$227,088	\$176,272
City's Covered Payroll	\$305,421	\$309,657	\$346,693	\$376,300
City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	-50.79%	-86.43%	-65.50%	-46.84%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	137.14%	169.88%	157.67%	145.28%

(1) Amounts for the Combined Plan are not presented prior to 2018 as the City's participation in this plan was considered immaterial in previous years.

\* Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

See accompanying notes to the required supplementary information

2019	2018
0.08478500%	0.08653800%
\$94,809	\$117,805
\$362,621	\$354,415
-26.15%	-33.24%
126.64%	137.28%

**City of Orrville, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the Net Pension Liability*  
*Ohio Police and Fire Pension Fund*  
*Last Ten Years \**

	2023	2022	2021	2020
City's Proportion of the Net Pension Liability	0.04866590%	0.05070958%	0.05000290%	0.05083120%
City's Proportionate Share of the Net Pension Liability	\$4,622,787	\$3,168,042	\$3,408,742	\$3,424,264
City's Covered Payroll	\$1,448,919	\$1,414,075	\$1,386,158	\$1,324,168
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	319.05%	224.04%	245.91%	258.60%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	62.90%	75.03%	70.65%	69.89%

\* Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
0.04980800%	0.05134300%	0.04985000%	0.05046300%	0.04987180%	0.04987180%
\$4,065,651	\$3,151,152	\$3,157,449	\$3,246,319	\$2,583,567	\$2,428,913
\$1,262,592	\$1,188,680	\$1,169,147	\$1,104,590	\$1,076,865	\$1,074,614
322.01%	265.10%	270.06%	293.89%	239.92%	226.03%
63.07%	70.91%	68.36%	66.77%	71.71%	73.00%

**City of Orrville, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the Net OPEB Liability (Asset)*  
*Ohio Public Employees Retirement System - OPEB Plan*  
*Last Seven Years (1) \**

	2023	2022	2021	2020
City's Proportion of the Net OPEB Liability/Asset	0.04838400%	0.04977000%	0.04965100%	0.05089000%
City's Proportionate Share of the Net OPEB Liability (Asset)	\$305,070	(\$1,558,875)	(\$884,571)	\$7,029,231
City's Covered Payroll	\$8,052,807	\$7,761,082	\$7,504,179	\$7,693,018
City's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	3.79%	-20.09%	-11.79%	91.37%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	94.79%	128.23%	115.57%	47.80%

(1) Although this schedule is intended to show information for ten years, information prior to 2017 is not available. An additional column will be added each year.

\* Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

See accompanying notes to the required supplementary information



2019	2018	2017
0.05267500%	0.05608000%	0.05779000%
\$6,867,578	\$6,089,873	\$5,836,985
\$7,640,396	\$7,944,294	\$7,983,000
89.89%	76.66%	73.12%
46.33%	54.14%	54.04%

**City of Orrville, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the Net OPEB Liability*  
*Ohio Police and Fire Pension Fund*  
*Last Seven Years (1) \**

	2023	2022	2021	2020
City's Proportion of the Net OPEB Liability	0.04866590%	0.05070970%	0.05000290%	0.05083120%
City's Proportionate Share of the Net OPEB Liability	\$346,487	\$555,821	\$529,789	\$502,096
City's Covered Payroll	\$1,448,919	\$1,414,075	\$1,386,158	\$1,324,168
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	23.91%	39.31%	38.22%	37.92%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	52.59%	46.90%	45.40%	47.08%

(1) Although this schedule is intended to show information for ten years, information prior to 2017 is not available. An additional column will be added each year.

\* Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

See accompanying notes to the required supplementary information

2019	2018	2017
0.04980800%	0.05134300%	0.04985000%
\$453,579	\$2,909,024	\$2,366,267
\$1,262,592	\$1,188,680	\$1,169,147
35.92%	244.73%	202.39%
46.57%	14.13%	15.96%

**City of Orrville, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Contributions*  
*Ohio Public Employees Retirement System*  
*Last Ten Years*

	2023	2022	2021	2020
<b>Net Pension Liability - Traditional Plan</b>				
Contractually Required Contribution	\$1,016,208	\$1,012,373	\$969,682	\$932,573
Contributions in Relation to the Contractually Required Contribution	<u>(1,016,208)</u>	<u>(1,012,373)</u>	<u>(969,682)</u>	<u>(932,573)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$7,258,629	\$7,231,236	\$6,926,300	\$6,661,236
Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net Pension Asset - Combined Plan (2)</b>				
Contractually Required Contribution	\$39,107	\$42,759	\$43,352	\$48,537
Contributions in Relation to the Contractually Required Contribution	<u>(39,107)</u>	<u>(42,759)</u>	<u>(43,352)</u>	<u>(48,537)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$325,892	\$305,421	\$309,657	\$346,693
Pension Contributions as a Percentage of Covered Payroll	<u>12.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability - OPEB Plan (3)</b>				
Contractually Required Contribution	\$23,143	\$20,646	\$21,005	\$19,850
Contributions in Relation to the Contractually Required Contribution	<u>(23,143)</u>	<u>(20,646)</u>	<u>(21,005)</u>	<u>(19,850)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll (1)	\$8,092,931	\$8,052,807	\$7,761,082	\$7,504,179
OPEB Contributions as a Percentage of Covered Payroll	<u>0.29%</u>	<u>0.26%</u>	<u>0.27%</u>	<u>0.26%</u>

(1) The OPEB plan includes the members from the traditional plan, the combined plan, and the member directed plan. The member directed pension plan is a defined contribution pension plan; therefore, the pension side is not included above.

(2) Information prior to 2017 is not available.

(3) Information prior to 2016 is not available.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
\$953,497	\$955,234	\$929,429	\$864,172	\$885,080	\$912,601
(953,497)	(955,234)	(929,429)	(864,172)	(885,080)	(912,601)
\$0	\$0	\$0	\$0	\$0	\$0
\$6,810,693	\$6,823,100	\$7,149,454	\$7,201,433	\$7,375,667	\$7,605,008
14.00%	14.00%	13.00%	12.00%	12.00%	12.00%
\$52,682	\$50,767	\$46,074			
(52,682)	(50,767)	(46,074)			
\$0	\$0	\$0			
\$376,300	\$362,621	\$354,415			
14.00%	14.00%	13.00%			
\$20,241	\$18,187	\$92,656	\$168,679		
(20,241)	(18,187)	(92,656)	(168,679)		
\$0	\$0	\$0	\$0		
\$7,693,018	\$7,640,396	\$7,944,294	\$7,983,000		
0.26%	0.24%	1.17%	2.11%		

**City of Orrville, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Contributions*  
*Ohio Police and Fire Pension Fund*  
*Last Ten Years*

	2023	2022	2021	2020
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$311,284	\$279,888	\$273,068	\$267,510
Contributions in Relation to the Contractually Required Contribution	<u>(311,284)</u>	<u>(279,888)</u>	<u>(273,068)</u>	<u>(267,510)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$1,612,417	\$1,448,919	\$1,414,075	\$1,386,158
Contributions as a Percentage of Covered Payroll	<u>19.31%</u>	<u>19.32%</u>	<u>19.31%</u>	<u>19.30%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution	\$8,062	\$7,244	\$7,070	\$6,931
Contributions in Relation to the Contractually Required Contribution	<u>(8,062)</u>	<u>(7,244)</u>	<u>(7,070)</u>	<u>(6,931)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>
Total Contributions as a Percentage of Covered Payroll	<u>19.81%</u>	<u>19.82%</u>	<u>19.81%</u>	<u>19.80%</u>

(1) The City's covered payroll is the same for pension and OPEB.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
\$255,476	\$243,654	\$229,748	\$226,450	\$214,063	\$208,710
(255,476)	(243,654)	(229,748)	(226,450)	(214,063)	(208,710)
\$0	\$0	\$0	\$0	\$0	\$0
\$1,324,168	\$1,262,592	\$1,188,680	\$1,169,147	\$1,104,590	\$1,076,865
19.29%	19.30%	19.33%	19.37%	19.38%	19.38%
\$6,621	\$6,313	\$5,943	\$5,846	\$5,523	\$5,384
(6,621)	(6,313)	(5,943)	(5,846)	(5,523)	(5,384)
\$0	\$0	\$0	\$0	\$0	\$0
0.50%	0.50%	0.50%	0.50%	0.50%	0.50%
19.79%	19.80%	19.83%	19.87%	19.88%	19.88%

**City of Orrville, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2023*

**Changes in Assumptions – OPERS Pension – Traditional Plan**

Amounts reported beginning in 2022 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in prior years are presented as follows:

	2022	2019 through 2021	2018 and 2017	2016 and prior
Wage Inflation	2.75 percent	3.25 percent	3.25 percent	3.75 percent
Future Salary Increases	2.75 to 10.75 percent including wage inflation	3.25 to 10.75 percent including wage inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:				
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	see below	see below	see below	see below
Investment Rate of Return	6.9 percent	7.2 percent	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age	Individual Entry Age

The assumptions related to COLA or Ad Hoc COLA for Post-January 7, 2013, Retirees are as follows:

2023	3.0 percent, simple through 2023 then 2.05 percent, simple
2022	3.0 percent, simple through 2022 then 2.05 percent, simple
2021	0.5 percent, simple through 2021 then 2.15 percent, simple
2020	1.4 percent, simple through 2020 then 2.15 percent, simple
2017 through 2019	3.0 percent, simple through 2018 then 2.15 percent, simple
2016 and prior	3.0 percent, simple through 2018 then 2.80 percent, simple

Amounts reported beginning in 2022 use pre-retirement mortality rates based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all these tables.

Amounts reported for 2017 through 2021 use mortality rates based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males



**City of Orrville, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2023*

and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the previously described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

**Changes in Assumptions – OPERS Pension – Combined Plan**

	<u>2022</u>	<u>2019 through 2021</u>	<u>2018</u>
Wage Inflation	2.75 percent	3.25 percent	3.25 percent
Future Salary Increases	2.75 to 8.25 percent including wage inflation	3.25 to 8.25 percent including wage inflation	3.25 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:			
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	see below	see below	see below
Investment Rate of Return	6.9 percent	7.2 percent	7.5 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age

For 2022, 2021 and 2020, the Combined Plan had the same change in COLA or Ad Hoc COLA for Post-January 2, 2013, retirees as the Traditional Plan.

**Changes in Assumptions – OP&F Pension**

Amounts reported beginning in 2018 incorporate changes in assumptions used by OP&F in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2017 and prior are presented as follows:

	<u>Beginning in 2018</u>	<u>2017 and Prior</u>
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.0 percent	8.25 percent
Projected Salary Increases	3.75 percent to 10.5 percent	4.25 percent to 11 percent
Payroll Growth	3.25 percent per annum, compounded annually, consisting of inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent	Inflation rate of 3.25 percent plus productivity increase rate of 0.5 percent
Cost-of-Living Adjustments	2.2 percent simple for increases based on the lesser of the increase in CPI and 3 percent	3.00 percent simple; 2.6 percent simple for increases based on the lesser of the increase in CPI and 3 percent

**City of Orrville, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2023*

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Beginning in 2022, the OP&F Board adopted a change in the investment rate of return, changing it from 8 percent for 2018 through 2021 to 7.5 percent for 2022 and forward.

Beginning in 2023, mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2 percent for males and 98.7 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Beginning in 2023, mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135 percent for males and 97.9 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Beginning in 2023, mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9 percent for males and 131 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Beginning in 2023, mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

Prior to 2023, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Prior to 2023, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

**City of Orrville, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2023*

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**Changes in Assumptions – OPERS OPEB**

Wage Inflation:	
2023 and 2022	2.75 percent
2021 and prior	3.25 percent
Projected Salary Increases (including wage inflation):	
2023 and 2022	2.75 to 10.75 percent
2021 and prior	3.25 to 10.75 percent
Investment Return Assumption:	
Beginning in 2019	6.00 percent
2018	6.50 percent
Municipal Bond Rate:	
2023	4.05 percent
2022	1.84 percent
2021	2.00 percent
2020	2.75 percent
2019	3.71 percent
2018	3.31 percent
Single Discount Rate:	
2023	5.22 percent
2022	6.00 percent
2021	6.00 percent
2020	3.16 percent
2019	3.96 percent
2018	3.85 percent
Health Care Cost Trend Rate:	
2023	5.5 percent, initial 3.5 percent, ultimate in 2036
2022	5.5 percent, initial 3.5 percent, ultimate in 2034
2021	8.5 percent, initial 3.5 percent, ultimate in 2035
2020	10.5 percent, initial 3.5 percent, ultimate in 2030
2019	10.0 percent, initial 3.25 percent, ultimate in 2029
2018	7.5 percent, initial 3.25 percent, ultimate in 2028

**Changes in Assumptions – OP&F OPEB**

Blended Discount Rate:	
2023	4.27 percent
2022	2.84 percent
2021	2.96 percent
2020	3.56 percent
2019	4.66 percent
2018	3.24 percent

For 2022, the OP&F Board adopted a change in the investment rate of return, changing it from 8 percent for 2018 through 2021 to 7.5 percent for 2022 and 2023.

**City of Orrville, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2023*

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**Changes in Benefit Terms – OPERS OPEB**

On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022, and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in 2021.

**Changes in Benefit Terms – OP&F OPEB**

For 2019, OP&F recognized a change in benefit terms. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements. This new model replaced the self-insured health care plan used in prior years.

**Combining and Individual  
Fund Statements and Schedules**

## Fund Descriptions – Nonmajor Governmental Funds

### *Nonmajor Special Revenue Funds*

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

***Gas Tax Motor Vehicle License Fund*** – Required by the Ohio Revised Code to account for and report State gasoline tax and motor vehicle registration fees restricted for maintenance of streets within the City.

***State Highway Fund*** – Required by the Ohio Revised Code to account for and report State gasoline tax and motor vehicle registration fees restricted for maintenance of State highways within the City.

***Permissive Motor Vehicle License Fund*** – To account for and report the City’s share of the restricted motor vehicle license tax levied by the County.

***Solid Waste Fund*** – To account for and report committed revenues received from citizens for the City’s solid waste collection service.

***Law Enforcement Fund*** – To account for and report restricted monies received from the sale or disposition of seized contraband. Expenditures from this fund are made for law enforcement purposes.

***Enforcement and Education Fund*** – To account for and report fines imposed under Section 4511.99 (A) of the Ohio Revised Code. These monies are restricted to pay costs incurred in enforcing Section 4511.19 of the Ohio Revised Code, and to educate the public about the laws against and the dangers of operating a motor vehicle while under the influence of alcohol.

***Cemetery Maintenance Fund*** – To account for and report monies restricted for cemetery services and used for the upkeep and beautification of the cemetery.

***Permissive Fund*** – To account for and report the permissive motor vehicle license fee collected by the City which is restricted to street maintenance and repair.

***First Responders Fund*** – To account for and report the contributions and donations which are committed to the Orrville First Responders Shop with a Cop program.

***Blooming Orrville Fund*** – To account for and report restricted contributions and donations for the purpose of beautifying downtown with sponsored planters and flowers.

***Emergency Medical Service Equipment Fund*** – To account for and report committed revenue received from EMS transportation services and used for the purchase of EMS materials and supplies.

***Performing Arts Fund*** – To account for and report donations committed for performing arts activities in the City.

***Continuing Professional Training Grant Fund*** – To account for and report State reimbursements restricted for police officer training. The fund did not have any budgetary activity in 2023; therefore, budgetary information is not provided.

(continued)

## **Fund Descriptions – Nonmajor Governmental Funds**

### ***Nonmajor Special Revenue Funds (continued)***

***American Rescue Plan Fund*** – This fund accounts for and reports restricted Federal and State grant monies to assist the City in areas affected by the impact of COVID-19.

***OneOhio Opioid Settlement Fund*** – This fund accounts for and reports the Opioid settlement distributions received through the OneOhio funds of the Nation Opioid Settlement agreement and expenses restricted to assist with abating the opioid epidemic. The fund did not have any budgetary activity in 2023; therefore, budgetary information is not provided.

***Parking Meter Fund*** – To account for and report assigned parking fees collected from City parking meters. This fund is included with the general fund for GAAP reporting as it does not have a restricted or committed revenue source. The fund did not have any budgetary activity in 2023; therefore, budgetary information is not provided.

### ***Nonmajor Debt Service Funds***

The debt service funds are used to account for and report financial resources that are restricted to expenditures for principal and interest.

***General Obligation Bond Retirement Fund*** – To account for and report tax levies that are restricted for the repayment of general obligation bonds of the City. The fund did not have any budgetary activity in 2023; therefore, budgetary information is not provided.

***Special Assessment Bond Retirement Fund*** – To account for and report the collection of special assessments levied against benefited properties restricted for the payment of special assessment bonds and related interest.

### ***Nonmajor Capital Projects Funds***

Capital projects funds are used to account for and report financial resources that are restricted or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

***Park Improvement Fund*** – To account for and report monies assigned for the purpose of improving existing park and recreation facilities.

***Fire Department Vehicle Replacement Fund*** – To account for and report monies committed to the replacement of vehicles within the fire department.

***Recreation and Park Fund*** – To account for and report monies assigned for new capital facilities built within the City's parks and recreation facilities.

***Grants Fund*** – To account for and report grant monies received from the Ohio Public Works Commission plus City matching funds. Expenditures are restricted to specific street projects within the City. The fund did not have any budgetary activity in 2023; therefore, budgetary information is not provided.

**City of Orrville, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Governmental Funds*  
*December 31, 2023*

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$1,701,555	\$201,901	\$791,540	\$2,694,996
Accrued Interest Receivable	1,083	501	20	1,604
Accounts Receivable	128,038	0	0	128,038
Intergovernmental Receivable	304,338	0	0	304,338
Permissive Motor Vehicle License Taxes Receivable	3,632	0	0	3,632
Special Assessments Receivable	0	22,124	0	22,124
<i>Total Assets</i>	<u>\$2,138,646</u>	<u>\$224,526</u>	<u>\$791,560</u>	<u>\$3,154,732</u>
<b>Liabilities</b>				
Accounts Payable	\$54,800	\$0	\$0	\$54,800
Accrued Wages	73,689	0	0	73,689
Intergovernmental Payable	23,607	0	0	23,607
Unearned Revenue	258,365	0	0	258,365
<i>Total Liabilities</i>	<u>410,461</u>	<u>0</u>	<u>0</u>	<u>410,461</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	230,940	22,124	0	253,064
<b>Fund Balances</b>				
Restricted	1,003,263	202,402	620,962	1,826,627
Committed	493,982	0	125,000	618,982
Assigned	0	0	45,598	45,598
<i>Total Fund Balances</i>	<u>1,497,245</u>	<u>202,402</u>	<u>791,560</u>	<u>2,491,207</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$2,138,646</u>	<u>\$224,526</u>	<u>\$791,560</u>	<u>\$3,154,732</u>



**City of Orrville, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Governmental Funds*  
*For the Year Ended December 31, 2023*

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Revenues</b>				
Permissive Motor Vehicle License Taxes	\$43,346	\$0	\$0	\$43,346
Intergovernmental	881,958	0	0	881,958
Investment Earnings/Interest	4,553	2,306	90	6,949
Fines, Licenses, Permits, and Settlements	2,445	0	500	2,945
Charges for Services	903,521	0	0	903,521
Contributions and Donations	27,522	0	900	28,422
Other	406	0	0	406
<i>Total Revenues</i>	<u>1,863,751</u>	<u>2,306</u>	<u>1,490</u>	<u>1,867,547</u>
<b>Expenditures</b>				
Current:				
General Government	6,914	50	0	6,964
Security of Persons and Property:				
Police	84	0	0	84
Transportation	1,054,974	0	0	1,054,974
Public Health and Welfare	251,562	0	0	251,562
Leisure Time Activities	23,993	0	0	23,993
Basic Utility Service	859,488	0	0	859,488
<i>Total Expenditures</i>	<u>2,197,015</u>	<u>50</u>	<u>0</u>	<u>2,197,065</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(333,264)	2,256	1,490	(329,518)
<b>Other Financing Sources (Uses)</b>				
Transfers In	496,844	0	0	496,844
<i>Net Change in Fund Balances</i>	163,580	2,256	1,490	167,326
<i>Fund Balances Beginning of Year</i>	<u>1,333,665</u>	<u>200,146</u>	<u>790,070</u>	<u>2,323,881</u>
<i>Fund Balances End of Year</i>	<u>\$1,497,245</u>	<u>\$202,402</u>	<u>\$791,560</u>	<u>\$2,491,207</u>

**City of Orrville, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds*  
*December 31, 2023*

	Gas Tax Motor Vehicle License	State Highway	Permissive Motor Vehicle License	Solid Waste
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$58,813	\$357,289	\$58,003	\$99,714
Accrued Interest Receivable	149	906	0	0
Accounts Receivable	0	0	0	78,891
Intergovernmental Receivable	281,490	22,823	0	0
Permissive Motor Vehicle License Taxes Receivable	0	0	0	0
<i>Total Assets</i>	<u>\$340,452</u>	<u>\$381,018</u>	<u>\$58,003</u>	<u>\$178,605</u>
<b>Liabilities</b>				
Accounts Payable	\$4,508	\$0	\$0	\$50,019
Accrued Wages	50,730	0	0	0
Intergovernmental Payable	21,991	0	0	0
Unearned Revenue	0	0	0	0
<i>Total Liabilities</i>	<u>77,229</u>	<u>0</u>	<u>0</u>	<u>50,019</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	197,097	15,981	0	0
<b>Fund Balances</b>				
Restricted	66,126	365,037	58,003	0
Committed	0	0	0	128,586
<i>Total Fund Balances</i>	<u>66,126</u>	<u>365,037</u>	<u>58,003</u>	<u>128,586</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$340,452</u>	<u>\$381,018</u>	<u>\$58,003</u>	<u>\$178,605</u>

Law Enforcement	Enforcement and Education	Cemetery Maintenance	Permissive	First Responders	Blooming Orrville	Emergency Medical Service Equipment
\$6,970	\$4,265	\$59,837	\$418,796	\$22,174	\$2,891	\$325,631
0	0	0	0	0	0	0
0	0	0	0	0	0	31,250
0	25	0	0	0	0	0
0	0	0	3,632	0	0	0
<u>\$6,970</u>	<u>\$4,290</u>	<u>\$59,837</u>	<u>\$422,428</u>	<u>\$22,174</u>	<u>\$2,891</u>	<u>\$356,881</u>
\$0	\$0	\$0	\$0	\$273	\$0	\$0
0	0	0	0	0	0	22,959
0	0	0	0	1,616	0	0
0	0	0	0	0	0	0
0	0	0	0	1,889	0	22,959
0	0	0	0	0	0	0
6,970	4,290	59,837	422,428	0	2,891	0
0	0	0	0	20,285	0	333,922
6,970	4,290	59,837	422,428	20,285	2,891	333,922
<u>\$6,970</u>	<u>\$4,290</u>	<u>\$59,837</u>	<u>\$422,428</u>	<u>\$22,174</u>	<u>\$2,891</u>	<u>\$356,881</u>

(continued)

**City of Orrville, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds (continued)*  
*December 31, 2023*

	Performing Arts	Continuing Professional Training Grant	American Rescue Plan	OneOhio Opioid Settlement	Total Nonmajor Special Revenue Funds
<b>Assets</b>					
Equity in Pooled Cash and Cash Equivalents	\$11,161	\$15,237	\$258,365	\$2,409	\$1,701,555
Accrued Interest Receivable	28	0	0	0	1,083
Accounts Receivable	0	0	0	17,897	128,038
Intergovernmental Receivable	0	0	0	0	304,338
Permissive Motor Vehicle License Taxes Receivable	0	0	0	0	3,632
<i>Total Assets</i>	<u>\$11,189</u>	<u>\$15,237</u>	<u>\$258,365</u>	<u>\$20,306</u>	<u>\$2,138,646</u>
<b>Liabilities</b>					
Accounts Payable	\$0	\$0	\$0	\$0	\$54,800
Accrued Wages	0	0	0	0	73,689
Intergovernmental Payable	0	0	0	0	23,607
Unearned Revenue	0	0	258,365	0	258,365
<i>Total Liabilities</i>	<u>0</u>	<u>0</u>	<u>258,365</u>	<u>0</u>	<u>410,461</u>
<b>Deferred Inflows of Resources</b>					
Unavailable Revenue	0	0	0	17,862	230,940
<b>Fund Balances</b>					
Restricted	0	15,237	0	2,444	1,003,263
Committed	11,189	0	0	0	493,982
<i>Total Fund Balances</i>	<u>11,189</u>	<u>15,237</u>	<u>0</u>	<u>2,444</u>	<u>1,497,245</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$11,189</u>	<u>\$15,237</u>	<u>\$258,365</u>	<u>\$20,306</u>	<u>\$2,138,646</u>

**City of Orrville, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds*  
*For the Year Ended December 31, 2023*

	Gas Tax Motor Vehicle License	State Highway	Permissive Motor Vehicle License	Solid Waste	Law Enforcement
<b>Revenues</b>					
Permissive Motor Vehicle License Taxes	\$0	\$0	\$0	\$0	\$0
Intergovernmental	555,321	45,026	0	0	0
Investment Earnings/Interest	412	4,006	0	0	0
Fines, Licenses, Permits, and Settlements	0	0	0	0	539
Charges for Services	0	0	0	595,460	0
Contributions and Donations	0	0	0	0	0
Other	406	0	0	0	0
<i>Total Revenues</i>	<u>556,139</u>	<u>49,032</u>	<u>0</u>	<u>595,460</u>	<u>539</u>
<b>Expenditures</b>					
Current:					
General Government	0	0	0	0	0
Security of Persons and Property:					
Police	0	0	0	0	0
Transportation	1,054,974	0	0	0	0
Public Health and Welfare	0	0	0	0	0
Leisure Time Activities	0	0	0	0	0
Basic Utility Service	0	0	0	600,142	0
<i>Total Expenditures</i>	<u>1,054,974</u>	<u>0</u>	<u>0</u>	<u>600,142</u>	<u>0</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(498,835)	49,032	0	(4,682)	539
<b>Other Financing Sources (Uses)</b>					
Transfers In	496,844	0	0	0	0
<i>Net Change in Fund Balances</i>	(1,991)	49,032	0	(4,682)	539
<i>Fund Balances Beginning of Year</i>	<u>68,117</u>	<u>316,005</u>	<u>58,003</u>	<u>133,268</u>	<u>6,431</u>
<i>Fund Balances End of Year</i>	<u>\$66,126</u>	<u>\$365,037</u>	<u>\$58,003</u>	<u>\$128,586</u>	<u>\$6,970</u>

(continued)

**City of Orrville, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds (continued)*  
*For the Year Ended December 31, 2023*

	Enforcement and Education	Cemetery Maintenance	Permissive	First Responders	Blooming Orrville
<b>Revenues</b>					
Permissive Motor Vehicle License Taxes	\$0	\$0	\$43,346	\$0	\$0
Intergovernmental	0	0	22,265	0	0
Investment Earnings/Interest	0	0	0	0	0
Fines, Licenses, Permits, and Settlements	236	0	0	0	0
Charges for Services	0	21,846	0	0	0
Contributions and Donations	0	0	0	3,275	19,176
Other	0	0	0	0	0
<i>Total Revenues</i>	<u>236</u>	<u>21,846</u>	<u>65,611</u>	<u>3,275</u>	<u>19,176</u>
<b>Expenditures</b>					
Current:					
General Government	0	0	0	6,914	0
Security of Persons and Property:					
Police	84	0	0	0	0
Transportation	0	0	0	0	0
Public Health and Welfare	0	102,876	0	0	0
Leisure Time Activities	0	0	0	0	20,041
Basic Utility Service	0	0	0	0	0
<i>Total Expenditures</i>	<u>84</u>	<u>102,876</u>	<u>0</u>	<u>6,914</u>	<u>20,041</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	152	(81,030)	65,611	(3,639)	(865)
<b>Other Financing Sources (Uses)</b>					
Transfers In	0	0	0	0	0
<i>Net Change in Fund Balances</i>	152	(81,030)	65,611	(3,639)	(865)
<i>Fund Balances Beginning of Year</i>	<u>4,138</u>	<u>140,867</u>	<u>356,817</u>	<u>23,924</u>	<u>3,756</u>
<i>Fund Balances End of Year</i>	<u>\$4,290</u>	<u>\$59,837</u>	<u>\$422,428</u>	<u>\$20,285</u>	<u>\$2,891</u>

Emergency Medical Service Equipment	Performing Arts	Continuing Professional Training Grant	American Rescue Plan	OneOhio Opioid Settlement	Total Nonmajor Special Revenue Funds
\$0	\$0	\$0	\$0	\$0	\$43,346
0	0	0	259,346	0	881,958
0	135	0	0	0	4,553
0	0	0	0	1,670	2,445
286,215	0	0	0	0	903,521
0	5,071	0	0	0	27,522
0	0	0	0	0	406
<u>286,215</u>	<u>5,206</u>	<u>0</u>	<u>259,346</u>	<u>1,670</u>	<u>1,863,751</u>
0	0	0	0	0	6,914
0	0	0	0	0	84
0	0	0	0	0	1,054,974
148,686	0	0	0	0	251,562
0	3,952	0	0	0	23,993
0	0	0	259,346	0	859,488
<u>148,686</u>	<u>3,952</u>	<u>0</u>	<u>259,346</u>	<u>0</u>	<u>2,197,015</u>
137,529	1,254	0	0	1,670	(333,264)
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>496,844</u>
137,529	1,254	0	0	1,670	163,580
<u>196,393</u>	<u>9,935</u>	<u>15,237</u>	<u>0</u>	<u>774</u>	<u>1,333,665</u>
<u>\$333,922</u>	<u>\$11,189</u>	<u>\$15,237</u>	<u>\$0</u>	<u>\$2,444</u>	<u>\$1,497,245</u>

**City of Orrville, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Debt Service Funds*  
*December 31, 2023*

	General Obligation Bond Retirement	Special Assessment Bond Retirement	Total Nonmajor Debt Service Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$4,152	\$197,749	\$201,901
Accrued Interest Receivable	0	501	501
Special Assessments Receivable	0	22,124	22,124
<i>Total Assets</i>	<u>\$4,152</u>	<u>\$220,374</u>	<u>\$224,526</u>
<b>Deferred Inflows of Resources</b>			
Unavailable Revenue	\$0	\$22,124	\$22,124
<b>Fund Balances</b>			
Restricted	<u>4,152</u>	<u>198,250</u>	<u>202,402</u>
<i>Total Deferred Inflows of Resources and Fund Balances</i>	<u>\$4,152</u>	<u>\$220,374</u>	<u>\$224,526</u>



**City of Orrville, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Debt Service Funds*  
*For the Year Ended December 31, 2023*

	General Obligation Bond Retirement	Special Assessment Bond Retirement	Total Nonmajor Debt Service Funds
<b>Revenues</b>			
Investment Earnings/Interest	\$0	\$2,306	\$2,306
<b>Expenditures</b>			
Current:			
General Government	0	50	50
<i>Net Change in Fund Balances</i>	0	2,256	2,256
<i>Fund Balances Beginning of Year</i>	4,152	195,994	200,146
<i>Fund Balances End of Year</i>	<u>\$4,152</u>	<u>\$198,250</u>	<u>\$202,402</u>

**City of Orrville, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Capital Projects Funds*  
*December 31, 2023*

	Park Improvement	Fire Department Vehicle Replacement	Recreation and Park	Grants	Total Nonmajor Capital Projects Funds
<b>Assets</b>					
Equity in Pooled Cash and Cash Equivalents	\$7,693	\$125,000	\$37,885	\$620,962	\$791,540
Accrued Interest Receivable	20	0	0	0	20
<i>Total Assets</i>	<u>\$7,713</u>	<u>\$125,000</u>	<u>\$37,885</u>	<u>\$620,962</u>	<u>\$791,560</u>
<b>Fund Balances</b>					
Restricted	\$0	\$0	\$0	\$620,962	\$620,962
Committed	0	125,000	0	0	125,000
Assigned	7,713	0	37,885	0	45,598
<i>Total Fund Balances</i>	<u>\$7,713</u>	<u>\$125,000</u>	<u>\$37,885</u>	<u>\$620,962</u>	<u>\$791,560</u>

**City of Orrville, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Capital Projects Funds*  
*For the Year Ended December 31, 2023*

	Park Improvement	Fire Department Vehicle Replacement	Recreation and Park	Grants	Total Nonmajor Capital Projects Funds
<b>Revenues</b>					
Investment Earnings/Interest	\$90	\$0	\$0	\$0	\$90
Fines, Licenses, Permits, and Settlements	0	0	500	0	500
Contributions and Donations	900	0	0	0	900
<i>Total Revenues</i>	990	0	500	0	1,490
<b>Expenditures</b>	0	0	0	0	0
<i>Net Change in Fund Balances</i>	990	0	500	0	1,490
<i>Fund Balances Beginning of Year</i>	6,723	125,000	37,385	620,962	790,070
<i>Fund Balances End of Year</i>	<u>\$7,713</u>	<u>\$125,000</u>	<u>\$37,885</u>	<u>\$620,962</u>	<u>\$791,560</u>

**Individual Fund Schedules of Revenues, Expenditures/Expenses  
and Changes in Fund Balances/Fund Equity -  
Budget (Non-GAAP Basis) and Actual**

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
General Fund  
For the Year Ended December 31, 2023*

	<u>Budgeted Amounts</u>			Variance with Final Budget
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Property Taxes	\$479,000	\$535,000	\$563,687	\$28,687
Income Taxes	4,200,000	4,200,000	5,377,374	1,177,374
Kilowatt Per Hour Tax	1,120,000	1,200,000	954,391	(245,609)
Intergovernmental	281,500	360,000	479,804	119,804
Interest	61,250	61,250	113,439	52,189
Fines, Licenses, Permits, and Settlements	12,700	12,700	40,348	27,648
Rentals	400	800	506	(294)
Charges for Services	310,500	280,500	470,005	189,505
Other	11,000	11,000	75,939	64,939
<i>Total Revenues</i>	<u>6,476,350</u>	<u>6,661,250</u>	<u>8,075,493</u>	<u>1,414,243</u>
<b>Expenditures</b>				
Current:				
General Government:				
City Council:				
Personal Services	47,300	50,800	49,974	826
Materials and Supplies	0	100	0	100
Total City Council	<u>47,300</u>	<u>50,900</u>	<u>49,974</u>	<u>926</u>
City Hall:				
Personal Services	260,400	219,400	189,792	29,608
Purchased Services	40,403	52,203	25,664	26,539
Materials and Supplies	8,272	10,072	3,133	6,939
Utilities	14,119	14,119	6,133	7,986
Total City Hall	<u>323,194</u>	<u>295,794</u>	<u>224,722</u>	<u>71,072</u>
Finance Department:				
Personal Services	116,800	124,050	114,829	9,221
Purchased Services	50,927	52,427	39,076	13,351
Materials and Supplies	3,577	3,577	1,453	2,124
Utilities	353	353	353	0
Total Finance Department	<u>171,657</u>	<u>180,407</u>	<u>155,711</u>	<u>24,696</u>
Personnel:				
Personal Services	138,200	184,500	125,975	58,525
Purchased Services	11,568	11,568	9,621	1,947
Materials and Supplies	6,188	6,188	2,838	3,350
Utilities	1,428	1,428	1,067	361
Total Personnel	<u>\$157,384</u>	<u>\$203,684</u>	<u>\$139,501</u>	<u>\$64,183</u>

(continued)

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
General Fund (continued)  
For the Year Ended December 31, 2023*

	<u>Budgeted Amounts</u>			Variance with Final Budget
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Data Processing:				
Personal Services	\$32,200	\$32,200	\$28,124	\$4,076
Purchased Services	25,546	41,146	38,243	2,903
Materials and Supplies	21,800	21,800	2,836	18,964
Utilities	10,026	10,026	10,026	0
<b>Total Data Processing</b>	<b>89,572</b>	<b>105,172</b>	<b>79,229</b>	<b>25,943</b>
Income Tax:				
Personal Services	117,516	54,316	54,316	0
Purchased Services	301,800	365,700	192,910	172,790
Materials and Supplies	4,251	3,551	270	3,281
Utilities	1,071	1,071	472	599
<b>Total Income Tax</b>	<b>424,638</b>	<b>424,638</b>	<b>247,968</b>	<b>176,670</b>
Law Department:				
Personal Services	50,500	50,500	44,925	5,575
Purchased Services	66,682	54,682	31,769	22,913
<b>Total Law Department</b>	<b>117,182</b>	<b>105,182</b>	<b>76,694</b>	<b>28,488</b>
Mayor's Office:				
Personal Services	40,700	40,700	36,460	4,240
Purchased Services	350	350	0	350
Utilities	551	551	445	106
<b>Total Mayor's Office</b>	<b>41,601</b>	<b>41,601</b>	<b>36,905</b>	<b>4,696</b>
Administrative:				
Personal Services	486,585	531,485	531,485	0
Purchased Services	235,252	261,752	261,752	0
Materials and Supplies	55,159	55,659	55,659	0
Other	24,400	34,400	34,400	0
<b>Total Administrative</b>	<b>801,396</b>	<b>883,296</b>	<b>883,296</b>	<b>0</b>
<b>Total General Government</b>	<b>2,173,924</b>	<b>2,290,674</b>	<b>1,894,000</b>	<b>396,674</b>
Security of Persons and Property:				
Police:				
Law Enforcement:				
Personal Services	2,536,600	2,536,600	2,485,701	50,899
Purchased Services	384,559	404,559	393,315	11,244
Materials and Supplies	131,382	144,382	113,721	30,661
Utilities	48,411	52,411	48,573	3,838
<b>Total Police</b>	<b>\$3,100,952</b>	<b>\$3,137,952</b>	<b>\$3,041,310</b>	<b>\$96,642</b>

(continued)

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund (continued)*  
*For the Year Ended December 31, 2023*

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Fire:				
Fire Department:				
Personal Services	\$406,950	\$403,900	\$325,245	\$78,655
Purchased Services	88,411	89,211	64,965	24,246
Materials and Supplies	105,401	105,901	86,111	19,790
Utilities	18,766	17,766	14,956	2,810
Total Fire	619,528	616,778	491,277	125,501
Total Security of Persons and Property	3,720,480	3,754,730	3,532,587	222,143
Transportation:				
Street:				
Personal Services	494,656	491,856	280,806	211,050
Purchased Services	45,700	45,700	42,737	2,963
Materials and Supplies	225,004	225,004	151,603	73,401
Total Transportation	765,360	762,560	475,146	287,414
Public Health and Welfare:				
Animal Control:				
Purchased Services	15,500	15,500	12,090	3,410
Materials and Supplies	25,000	25,000	20,558	4,442
Total Animal Control	40,500	40,500	32,648	7,852
Cemetery:				
Personal Services	162,194	171,694	171,694	0
Purchased Services	13,770	16,870	16,870	0
Materials and Supplies	41,546	41,546	32,791	8,755
Utilities	5,048	6,548	5,338	1,210
Total Cemetery	222,558	236,658	226,693	9,965
Total Public Health and Welfare	263,058	277,158	259,341	17,817
Leisure Time Activities:				
Park:				
Personal Services	229,842	240,942	240,942	0
Purchased Services	21,580	32,080	9,371	22,709
Materials and Supplies	56,999	69,999	62,518	7,481
Utilities	9,841	10,841	9,860	981
Total Park	\$318,262	\$353,862	\$322,691	\$31,171

(continued)

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
General Fund (continued)  
For the Year Ended December 31, 2023*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Pool:				
Personal Services	\$126,307	\$113,807	\$113,807	\$0
Purchased Services	5,000	5,500	2,655	2,845
Materials and Supplies	11,174	22,474	18,832	3,642
Utilities	30,984	71,484	71,484	0
<b>Total Pool</b>	<b>173,465</b>	<b>213,265</b>	<b>206,778</b>	<b>6,487</b>
Recreation:				
Materials and Supplies	2,500	2,500	2,494	6
<b>Total Leisure Time Activities</b>	<b>494,227</b>	<b>569,627</b>	<b>531,963</b>	<b>37,664</b>
Debt Service:				
Principal Retirement	36,100	36,100	24,022	12,078
<b>Total Expenditures</b>	<b>7,453,149</b>	<b>7,690,849</b>	<b>6,717,059</b>	<b>973,790</b>
<i>Excess of Revenues Over (Under) Expenditures</i>	(976,799)	(1,029,599)	1,358,434	2,388,033
<b>Other Financing Sources (Uses)</b>				
Transfers Out	(1,700,000)	(1,700,000)	(1,451,235)	248,765
<b>Net Change in Fund Balance</b>	<b>(2,676,799)</b>	<b>(2,729,599)</b>	<b>(92,801)</b>	<b>2,636,798</b>
<i>Fund Balance Beginning of Year</i>	6,001,550	6,001,550	6,001,550	0
Prior Year Encumbrances Appropriated	197,649	197,649	197,649	0
<b>Fund Balance End of Year</b>	<b>\$3,522,400</b>	<b>\$3,469,600</b>	<b>\$6,106,398</b>	<b>\$2,636,798</b>



**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Capital Improvements Fund  
For the Year Ended December 31, 2023*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Income Taxes	\$1,920,000	\$2,200,000	\$2,257,970	\$57,970
Intergovernmental	0	777,371	613,739	(163,632)
Other	0	0	250,040	250,040
<i>Total Revenues</i>	<u>1,920,000</u>	<u>2,977,371</u>	<u>3,121,749</u>	<u>144,378</u>
<b>Expenditures</b>				
Capital Outlay	<u>2,143,730</u>	<u>5,970,703</u>	<u>5,763,582</u>	<u>207,121</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(223,730)</u>	<u>(2,993,332)</u>	<u>(2,641,833)</u>	<u>351,499</u>
<b>Other Financing Sources (Uses)</b>				
Fire Truck Acquisition Bonds Issued	0	1,700,000	1,700,000	0
Transfers Out	<u>(300,000)</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Total Other Financing Sources (Uses)</i>	<u>(300,000)</u>	<u>1,700,000</u>	<u>1,700,000</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	<u>(523,730)</u>	<u>(1,293,332)</u>	<u>(941,833)</u>	<u>351,499</u>
<i>Fund Balance Beginning of Year</i>	1,306,155	1,306,155	1,306,155	0
Prior Year Encumbrances Appropriated	<u>521,730</u>	<u>521,730</u>	<u>521,730</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,304,155</u></u>	<u><u>\$534,553</u></u>	<u><u>\$886,052</u></u>	<u><u>\$351,499</u></u>

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*in Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Sewer Fund*  
*For the Year Ended December 31, 2023*

	<u>Budgeted Amounts</u>			Variance with Final Budget
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Interest	\$25,300	\$28,000	\$62,119	\$34,119
Charges for Services	2,442,500	2,692,600	2,844,396	151,796
Fines, Licenses, Permits, and Settlements	100	100	98	(2)
Other	300	300	39,484	39,184
<i>Total Revenues</i>	<u>2,468,200</u>	<u>2,721,000</u>	<u>2,946,097</u>	<u>225,097</u>
<b>Expenses</b>				
Personal Services	1,812,000	2,053,600	1,655,208	398,392
Purchased Services	366,294	355,294	286,699	68,595
Materials and Supplies	396,052	410,052	442,274	(32,222)
Utilities	180,585	147,585	138,290	9,295
Capital Outlay	652,617	986,617	335,967	650,650
<i>Total Expenses</i>	<u>3,407,548</u>	<u>3,953,148</u>	<u>2,858,438</u>	<u>1,094,710</u>
<i>Net Change in Fund Equity</i>	(939,348)	(1,232,148)	87,659	1,319,807
<i>Fund Equity Beginning of Year</i>	4,999,124	4,999,124	4,999,124	0
Prior Year Encumbrances Appropriated	<u>179,698</u>	<u>179,698</u>	<u>179,698</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$4,239,474</u>	<u>\$3,946,674</u>	<u>\$5,266,481</u>	<u>\$1,319,807</u>

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*in Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Electric Fund*  
*For the Year Ended December 31, 2023*

	<u>Budgeted Amounts</u>			Variance with Final Budget
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Interest	\$266,000	\$308,000	\$667,043	\$359,043
Charges for Services	31,022,000	32,235,000	34,347,775	2,112,775
Sale of Capital Assets	0	2,000,000	2,380,054	380,054
Other	376,200	376,200	468,402	92,202
<i>Total Revenues</i>	<u>31,664,200</u>	<u>34,919,200</u>	<u>37,863,274</u>	<u>2,944,074</u>
<b>Expenses</b>				
Personal Services	6,405,550	6,586,250	5,745,318	840,932
Purchased Services	3,622,816	3,545,616	3,372,624	172,992
Materials and Supplies	30,344,874	31,520,968	26,850,763	4,670,205
Utilities	3,370,289	2,677,489	842,101	1,835,388
Capital Outlay	7,880,387	6,957,387	3,692,812	3,264,575
<i>Total Expenses</i>	<u>51,623,916</u>	<u>51,287,710</u>	<u>40,503,618</u>	<u>10,784,092</u>
<i>Excess of Revenues Over (Under) Expenses before Transfers</i>	(19,959,716)	(16,368,510)	(2,640,344)	13,728,166
Transfers In	0	849,897	954,391	104,494
<i>Net Change in Fund Equity</i>	(19,959,716)	(15,518,613)	(1,685,953)	13,832,660
<i>Fund Equity Beginning of Year</i>	47,397,899	47,397,899	47,397,899	0
Prior Year Encumbrances Appropriated	6,123,666	6,123,666	6,123,666	0
<i>Fund Equity End of Year</i>	<u>\$33,561,849</u>	<u>\$38,002,952</u>	<u>\$51,835,612</u>	<u>\$13,832,660</u>

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*in Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Water Fund*  
*For the Year Ended December 31, 2023*

	<u>Budgeted Amounts</u>			Variance with Final Budget
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Interest	\$25,300	\$25,000	\$97,750	\$72,750
Charges for Services	3,695,950	3,727,200	4,121,613	394,413
Other	3,500	3,500	11,758	8,258
<i>Total Revenues</i>	<u>3,724,750</u>	<u>3,755,700</u>	<u>4,231,121</u>	<u>475,421</u>
<b>Expenses</b>				
Personal Services	1,682,500	1,693,500	1,282,098	411,402
Purchased Services	791,461	791,461	645,738	145,723
Materials and Supplies	491,340	540,990	599,613	(58,623)
Utilities	304,368	304,368	233,453	70,915
Capital Outlay	1,237,770	1,636,770	214,114	1,422,656
Debt Service:				
Principal Retirement	43,500	43,500	21,667	21,833
<i>Total Expenses</i>	<u>4,550,939</u>	<u>5,010,589</u>	<u>2,996,683</u>	<u>2,013,906</u>
<i>Net Change in Fund Equity</i>	(826,189)	(1,254,889)	1,234,438	2,489,327
<i>Fund Equity Beginning of Year</i>	7,613,836	7,613,836	7,613,836	0
Prior Year Encumbrances Appropriated	135,689	135,689	135,689	0
<i>Fund Equity End of Year</i>	<u><u>\$6,923,336</u></u>	<u><u>\$6,494,636</u></u>	<u><u>\$8,983,963</u></u>	<u><u>\$2,489,327</u></u>

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Gas Tax Motor Vehicle License Fund*  
*For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$493,000	\$554,097	\$61,097
Interest	50	374	324
Reimbursements	0	406	406
<i>Total Revenues</i>	<u>493,050</u>	<u>554,877</u>	<u>61,827</u>
<b>Expenditures</b>			
Current:			
Transportation:			
Street Repair and Maintenance:			
Personal Services	962,000	950,725	11,275
Purchased Services	10,795	10,795	0
Materials and Supplies	107,513	76,564	30,949
Utilities	18,505	14,560	3,945
<i>Total Expenditures</i>	<u>1,098,813</u>	<u>1,052,644</u>	<u>46,169</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(605,763)	(497,767)	107,996
<b>Other Financing Sources (Uses)</b>			
Transfers In	600,000	496,844	(103,156)
<i>Net Change in Fund Balance</i>	(5,763)	(923)	4,840
<i>Fund Balance Beginning of Year</i>	29,729	29,729	0
Prior Year Encumbrances Appropriated	15,713	15,713	0
<i>Fund Balance End of Year</i>	<u>\$39,679</u>	<u>\$44,519</u>	<u>\$4,840</u>

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
State Highway Fund  
For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$35,500	\$44,927	\$9,427
Interest	1,500	3,855	2,355
<i>Total Revenues</i>	37,000	48,782	11,782
<b>Expenditures</b>			
Current:			
Transportation:			
Street Repair and Maintenance:			
Materials and Supplies	25,000	0	25,000
<i>Net Change in Fund Balance</i>	12,000	48,782	36,782
<i>Fund Balance Beginning of Year</i>	308,505	308,505	0
<i>Fund Balance End of Year</i>	\$320,505	\$357,287	\$36,782

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Permissive Motor Vehicle License Fund  
For the Year Ended December 31, 2023*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>	\$0	\$0	\$0
<b>Expenditures</b>			
Current:			
Transportation:			
Street Repair and Maintenance:			
Materials and Supplies	<u>5,000</u>	<u>0</u>	<u>5,000</u>
<i>Net Change in Fund Balance</i>	(5,000)	0	5,000
<i>Fund Balance Beginning of Year</i>	<u>58,003</u>	<u>58,003</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$53,003</u></u>	<u><u>\$58,003</u></u>	<u><u>\$5,000</u></u>

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Solid Waste Fund*  
*For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Charges for Services	\$600,000	\$598,389	(\$1,611)
<b>Expenditures</b>			
Current:			
Basic Utility Service:			
Solid Waste Services:			
Purchased Services	614,018	598,769	15,249
<i>Excess of Revenues Over (Under) Expenditures</i>	(14,018)	(380)	13,638
<b>Other Financing Sources (Uses)</b>			
Transfers In	14,000	0	(14,000)
<i>Net Change in Fund Balance</i>	(18)	(380)	(362)
<i>Fund Balance Beginning of Year</i>	100,068	100,068	0
Prior Year Encumbrances Appropriated	18	18	0
<i>Fund Balance End of Year</i>	<u>\$100,068</u>	<u>\$99,706</u>	<u>(\$362)</u>



**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Law Enforcement Fund  
For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Fines, Licenses, Permits, and Settlements	\$1,500	\$539	(\$961)
<b>Expenditures</b>			
Current:			
Security of Persons and Property:			
Police:			
Law Enforcement:			
Materials and Supplies	2,000	0	2,000
<i>Net Change in Fund Balance</i>	(500)	539	1,039
<i>Fund Balance Beginning of Year</i>	6,431	6,431	0
<i>Fund Balance End of Year</i>	\$5,931	\$6,970	\$1,039

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Enforcement and Education Fund  
For the Year Ended December 31, 2023*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines, Licenses, Permits, and Settlements	\$200	\$211	\$11
<b>Expenditures</b>			
Current:			
Security of Persons and Property:			
Police:			
Law Enforcement:			
Materials and Supplies	<u>3,659</u>	<u>1,209</u>	<u>2,450</u>
<i>Net Change in Fund Balance</i>	(3,459)	(998)	2,461
<i>Fund Balance Beginning of Year</i>	4,104	4,104	0
Prior Year Encumbrances Appropriated	<u>1,159</u>	<u>1,159</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,804</u></u>	<u><u>\$4,265</u></u>	<u><u>\$2,461</u></u>

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Cemetery Maintenance Fund*  
*For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Charges for Services	\$17,000	\$21,846	\$4,846
<b>Expenditures</b>			
Current:			
Public Health and Welfare:			
Cemetery Maintenance:			
Purchased Services	17,450	8,950	8,500
Materials and Supplies	151,025	105,026	45,999
<i>Total Expenditures</i>	168,475	113,976	54,499
<i>Net Change in Fund Balance</i>	(151,475)	(92,130)	59,345
<i>Fund Balance Beginning of Year</i>	38,492	38,492	0
Prior Year Encumbrances Appropriated	113,475	113,475	0
<i>Fund Balance End of Year</i>	\$492	\$59,837	\$59,345

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Permissive Fund*  
*For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Permissive Motor Vehicle License Taxes	\$44,595	\$44,595	\$0
Intergovernmental	15,405	22,265	6,860
<i>Total Revenues</i>	<u>60,000</u>	<u>66,860</u>	<u>6,860</u>
<b>Expenditures</b>			
Current:			
Transportation:			
Street Repair and Maintenance:			
Purchased Services	50,000	0	50,000
Materials and Supplies	25,000	0	25,000
<i>Total Expenditures</i>	<u>75,000</u>	<u>0</u>	<u>75,000</u>
<i>Net Change in Fund Balance</i>	(15,000)	66,860	81,860
<i>Fund Balance Beginning of Year</i>	<u>351,936</u>	<u>351,936</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$336,936</u></u>	<u><u>\$418,796</u></u>	<u><u>\$81,860</u></u>

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
First Responders Fund  
For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Contributions and Donations	\$3,500	\$3,275	(\$225)
<b>Expenditures</b>			
Current:			
General Government:			
Administrative:			
Materials and Supplies	7,000	5,298	1,702
<i>Net Change in Fund Balance</i>	(3,500)	(2,023)	1,477
<i>Fund Balance Beginning of Year</i>	23,924	23,924	0
<i>Fund Balance End of Year</i>	\$20,424	\$21,901	\$1,477

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Blooming Orrville Fund*  
*For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Contributions and Donations	\$17,500	\$19,176	\$1,676
<b>Expenditures</b>			
Current:			
Leisure Time Activities:			
Street Repair and Maintenance:			
Purchased Services	21,000	20,041	959
<i>Net Change in Fund Balance</i>	(3,500)	(865)	2,635
<i>Fund Balance Beginning of Year</i>	3,756	3,756	0
<i>Fund Balance End of Year</i>	\$256	\$2,891	\$2,635

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Emergency Medical Service Equipment Fund  
For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Charges for Services	\$190,000	\$266,266	\$76,266
<b>Expenditures</b>			
Current:			
Public Health and Welfare:			
Emergency Medical Service:			
Personal Services	200,000	114,404	85,596
Materials and Supplies	25,118	13,896	11,222
<i>Total Expenditures</i>	225,118	128,300	96,818
<i>Net Change in Fund Balance</i>	(35,118)	137,966	173,084
<i>Fund Balance Beginning of Year</i>	179,974	179,974	0
Prior Year Encumbrances Appropriated	5,118	5,118	0
<i>Fund Balance End of Year</i>	\$149,974	\$323,058	\$173,084

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Performing Arts Fund  
For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Interest	\$50	\$131	\$81
Contributions and Donations	5,450	5,071	(379)
<i>Total Revenues</i>	<u>5,500</u>	<u>5,202</u>	<u>(298)</u>
<b>Expenditures</b>			
Current:			
Leisure Time Activities:			
Performing Arts:			
Purchased Services	6,000	3,780	2,220
Materials and Supplies	750	173	577
<i>Total Expenditures</i>	<u>6,750</u>	<u>3,953</u>	<u>2,797</u>
<i>Net Change in Fund Balance</i>	(1,250)	1,249	2,499
<i>Fund Balance Beginning of Year</i>	<u>9,911</u>	<u>9,911</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$8,661</u></u>	<u><u>\$11,160</u></u>	<u><u>\$2,499</u></u>



**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*American Rescue Plan Fund*  
*For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property:			
Police:			
Law Enforcement:			
Purchased Services	0	47,033	(47,033)
Materials and Supplies	0	55,883	(55,883)
Total Police	<u>0</u>	<u>102,916</u>	<u>(102,916)</u>
Basic Utility Service:			
Wastewater Department:			
Purchased Services	357,710	108,851	248,859
Materials and Supplies	160,000	150,495	9,505
Total Wastewater Department	<u>517,710</u>	<u>259,346</u>	<u>258,364</u>
<i>Total Expenditures</i>	<u>517,710</u>	<u>362,262</u>	<u>155,448</u>
<i>Net Change in Fund Balance</i>	(517,710)	(362,262)	155,448
<i>Fund Balance Beginning of Year</i>	<u>517,711</u>	<u>517,711</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$1</u>	<u>\$155,449</u>	<u>\$155,448</u>

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Special Assessment Bond Retirement Fund  
For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Special Assessments	\$500	\$0	(\$500)
Interest	2,000	2,283	283
<i>Total Revenues</i>	2,500	2,283	(217)
<b>Expenditures</b>			
Current:			
General Government:			
Purchased Services	1,000	50	950
<i>Net Change in Fund Balance</i>	1,500	2,233	733
<i>Fund Balance Beginning of Year</i>	195,516	195,516	0
<i>Fund Balance End of Year</i>	\$197,016	\$197,749	\$733

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Park Improvement Fund  
For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Interest	\$25	\$90	\$65
Contributions and Donations	0	900	900
<i>Total Revenues</i>	25	990	965
<b>Expenditures</b>			
Capital Outlay	6,723	0	6,723
<i>Net Change in Fund Balance</i>	(6,698)	990	7,688
<i>Fund Balance Beginning of Year</i>	6,703	6,703	0
<i>Fund Balance End of Year</i>	\$5	\$7,693	\$7,688

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Fire Department Vehicle Replacement Fund  
For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>	\$0	\$0	\$0
<b>Expenditures</b>			
Capital Outlay	125,000	125,000	0
<i>Net Change in Fund Balance</i>	(125,000)	(125,000)	0
<i>Fund Balance Beginning of Year</i>	125,000	125,000	0
<i>Fund Balance End of Year</i>	\$0	\$0	\$0

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Recreation and Park Fund  
For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Fines, Licenses, Permits, and Settlements	\$200	\$500	\$300
<b>Expenditures</b>			
Capital Outlay	500	0	500
<i>Net Change in Fund Balance</i>	(300)	500	800
<i>Fund Balance Beginning of Year</i>	37,385	37,385	0
<i>Fund Balance End of Year</i>	\$37,085	\$37,885	\$800

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*in Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Dental Health Insurance Fund*  
*For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Interest	\$5,000	\$12,402	\$7,402
Charges for Services	241,087	233,195	(7,892)
<i>Total Revenues</i>	<u>246,087</u>	<u>245,597</u>	<u>(490)</u>
<b>Expenses</b>			
Purchased Services	62,491	7,527	54,964
Claims	195,396	111,174	84,222
<i>Total Expenses</i>	<u>257,887</u>	<u>118,701</u>	<u>139,186</u>
<i>Net Change in Fund Equity</i>	(11,800)	126,896	138,696
<i>Fund Equity Beginning of Year</i>	<u>886,159</u>	<u>886,159</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$874,359</u></u>	<u><u>\$1,013,055</u></u>	<u><u>\$138,696</u></u>

**City of Orrville, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*in Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Cemetery Memorial Fund*  
*For the Year Ended December 31, 2023*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Interest	\$20	\$47	\$27
<b>Expenses</b>			
Materials and Supplies	50	0	50
<i>Net Change in Fund Equity</i>	(30)	47	77
<i>Fund Equity Beginning of Year</i>	4,326	4,326	0
<i>Fund Equity End of Year</i>	\$4,296	\$4,373	\$77

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# Statistical Section

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## Statistical Section

This part of the City of Orrville, Ohio's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City's overall financial health.

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<b>Contents</b>	<b>Page(s)</b>
<b><i>Financial Trends</i></b> .....	<b><i>S2 – S11</i></b>
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
<b><i>Revenue Capacity</i></b> .....	<b><i>S12 – S19</i></b>
These schedules contain information to help the reader assess the City's most significant local revenue, the municipal income tax and electric charges for services.	
<b><i>Debt Capacity</i></b> .....	<b><i>S20 – S25</i></b>
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
<b><i>Economic and Demographic Information</i></b> .....	<b><i>S26 – S27</i></b>
These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	
<b><i>Operating Information</i></b> .....	<b><i>S28 – S35</i></b>
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

**Sources:** Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant year.

**City of Orrville, Ohio**  
*Net Position By Component*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2023	2022	2021	2020
<b>Governmental Activities</b>				
Net Investment in Capital Assets	\$59,250,758	\$56,685,489	\$55,515,574	\$53,657,045
Restricted:				
Debt Service	224,526	220,572	218,720	217,893
Capital Projects	620,962	620,962	509,830	351,574
Street Repair and Maintenance	970,926	919,727	1,095,980	1,078,659
Law Enforcement and Education	26,497	25,806	19,298	19,911
Cemetery Maintenance	59,837	151,967	162,010	315,560
Opioid Settlement	20,306	774	0	0
Pension and OPEB Plans	35,682	420,097	255,685	0
Unclaimed Monies	22,059	9,657	9,356	0
Other Purposes	2,891	3,756	4,498	4,600
Unrestricted (Deficit) (1)	2,115,715	1,972,680	6,649,455	4,829,767
<i>Total Governmental Activities Net Position</i>	<u>63,350,159</u>	<u>61,031,487</u>	<u>64,440,406</u>	<u>60,475,009</u>
<b>Business Type - Activities</b>				
Net Investment in Capital Assets	31,890,487	34,338,508	32,519,265	34,247,646
Restricted:				
Pension and OPEB Plans	119,451	1,406,401	855,974	0
Unrestricted (1)	71,562,342	67,376,361	61,555,492	52,764,636
<i>Total Business-Type Activities Net Position</i>	<u>103,572,280</u>	<u>103,121,270</u>	<u>94,930,731</u>	<u>87,012,282</u>
<b>Primary Government</b>				
Net Investment in Capital Assets	91,141,245	91,023,997	88,034,839	87,904,691
Restricted	2,103,137	3,779,719	3,131,351	1,988,197
Unrestricted (1)	73,678,057	69,349,041	68,204,947	57,594,403
<i>Total Primary Government Net Position</i>	<u>\$166,922,439</u>	<u>\$164,152,757</u>	<u>\$159,371,137</u>	<u>\$147,487,291</u>

(1) The City reported the impact of GASB Statement No. 68 and 75 beginning in 2014 and 2017, respectively.

2019	2018	2017 (1)	2016	2015	2014 (1)
\$52,790,227	\$51,484,576	\$51,042,719	\$50,035,165	\$47,803,815	\$46,651,815
216,939	211,619	200,513	210,411	201,248	206,850
569,590	406,222	246,852	264,380	340,136	234,932
1,077,857	1,182,095	1,018,093	1,026,796	865,725	699,840
22,026	20,666	23,167	16,112	13,410	15,242
294,586	335,285	363,798	420,852	402,807	387,038
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
5,460	0	0	0	0	0
4,321,589	(186,087)	(1,123,311)	2,895,418	4,708,457	3,763,350
59,298,274	53,454,376	51,771,831	54,869,134	54,335,598	51,959,067
34,817,797	33,609,805	35,568,935	36,134,763	33,514,348	34,331,464
0	0	0	0	0	0
48,522,021	44,598,705	40,562,421	40,625,054	38,787,351	34,747,551
83,339,818	78,208,510	76,131,356	76,759,817	72,301,699	69,079,015
87,608,024	85,094,381	86,611,654	86,169,928	81,318,163	80,983,279
2,186,458	2,155,887	1,852,423	1,938,551	1,823,326	1,543,902
52,843,610	44,412,618	39,439,110	43,520,472	43,495,808	38,510,901
<u>\$142,638,092</u>	<u>\$131,662,886</u>	<u>\$127,903,187</u>	<u>\$131,628,951</u>	<u>\$126,637,297</u>	<u>\$121,038,082</u>

**City of Orrville, Ohio**  
*Changes in Net Position*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2023	2022	2021	2020
<b>Program Revenues</b>				
Governmental Activities:				
Charges for Services:				
General Government	\$160,843	\$115,923	\$106,780	\$118,989
Security of Persons and Property:				
Police	226,610	196,508	212,448	179,439
Fire	33,652	43,521	63,822	24,926
Transportation	34,591	28,908	126,245	109,723
Public Health and Welfare	327,128	132,277	132,843	140,329
Leisure Time Activities	41,121	37,571	29,324	19,903
Basic Utility Service	595,460	596,969	596,728	475,506
Subtotal - Charges for Services	<u>1,419,405</u>	<u>1,151,677</u>	<u>1,268,190</u>	<u>1,068,815</u>
Operating Grants and Contributions:				
General Government	3,275	3,774	56,993	164,864
Security of Persons and Property:				
Police	0	76,145	337,586	150,855
Fire	0	0	114,137	126,127
Transportation	622,682	578,130	604,833	614,207
Leisure Time Activities	24,247	26,579	20,844	15,549
Basic Utility Service	259,346	0	5,110	120,187
Subtotal - Operating Grants and Contributions	<u>909,550</u>	<u>684,628</u>	<u>1,139,503</u>	<u>1,191,789</u>
Capital Grants and Contributions:				
Transportation	36,368	225,000	334,395	568,913
Leisure Time Activities	235,271	345,261	1,000	992
Subtotal - Capital Grants and Contributions	<u>271,639</u>	<u>570,261</u>	<u>335,395</u>	<u>569,905</u>
<i>Total Governmental Activities Program Revenues</i>	<u>2,600,594</u>	<u>2,406,566</u>	<u>2,743,088</u>	<u>2,830,509</u>
Business-Type Activities:				
Charges for Services:				
Sewer	2,876,960	2,666,838	2,572,656	2,397,948
Electric	31,028,010	38,365,765	33,689,650	30,973,855
Water	4,095,593	4,045,827	3,825,371	3,553,626
Subtotal - Charges for Services	<u>38,000,563</u>	<u>45,078,430</u>	<u>40,087,677</u>	<u>36,925,429</u>
Capital Grants and Contributions				
Water	0	0	0	4,113
<i>Total Business-Type Activities Program Revenues</i>	<u>38,000,563</u>	<u>45,078,430</u>	<u>40,087,677</u>	<u>36,929,542</u>
<i>Total Primary Government Program Revenues</i>	<u>40,601,157</u>	<u>47,484,996</u>	<u>42,830,765</u>	<u>39,760,051</u>
<b>Expenses</b>				
Governmental Activities:				
General Government	673,994	1,637,122	816,703	1,964,057
Security of Persons and Property:				
Police	3,300,359	2,985,587	2,876,816	2,786,501
Fire	700,709	875,303	358,184	582,112
Transportation	4,327,666	2,752,589	1,292,035	2,761,440
Public Health and Welfare	556,021	287,637	544,834	275,055
Leisure Time Activities	621,646	763,251	341,244	289,767
Basic Utility Service	859,488	583,120	569,128	630,747
Interest	7,813	0	0	0
<i>Total Governmental Activities Expenses</i>	<u>\$11,047,696</u>	<u>\$9,884,609</u>	<u>\$6,798,944</u>	<u>\$9,289,679</u>

2019	2018 (1)	2017	2016	2015 (1)	2014
\$147,141	\$105,259	\$165,112	\$75,424	\$122,519	\$161,761
74,401	30,096	8,015	11,255	9,414	11,473
125,406	109,507	92,475	85,579	62,813	59,193
62,436	66,071	65,313	96,369	168,085	673,483
149,269	173,486	158,260	144,051	114,464	114,070
84,459	86,157	101,221	72,747	77,883	77,503
450,453	444,561	440,163	437,097	424,502	425,837
<u>1,093,565</u>	<u>1,015,137</u>	<u>1,030,559</u>	<u>922,522</u>	<u>979,680</u>	<u>1,523,320</u>
18,274	26,631	17,457	22,453	36,606	20,923
0	0	8,929	0	2,120	1,676
4,210	590	6,700	0	21,516	21,483
516,071	454,235	445,373	480,954	616,218	412,876
29,179	6,417	4,520	4,963	5,012	6,235
0	0	0	0	0	0
<u>567,734</u>	<u>487,873</u>	<u>482,979</u>	<u>508,370</u>	<u>681,472</u>	<u>463,193</u>
1,566,742	903,100	452,870	1,289,750	877,275	968,753
0	0	0	0	0	0
<u>1,566,742</u>	<u>903,100</u>	<u>452,870</u>	<u>1,289,750</u>	<u>877,275</u>	<u>968,753</u>
<u>3,228,041</u>	<u>2,406,110</u>	<u>1,966,408</u>	<u>2,720,642</u>	<u>2,538,427</u>	<u>2,955,266</u>
2,357,134	2,314,263	2,116,127	2,370,897	2,242,742	2,022,412
32,105,319	33,132,516	34,017,923	34,171,289	32,203,765	35,801,650
3,361,995	3,252,082	2,954,895	3,228,704	3,229,736	3,294,770
<u>37,824,448</u>	<u>38,698,861</u>	<u>39,088,945</u>	<u>39,770,890</u>	<u>37,676,243</u>	<u>41,118,832</u>
370,553	82,023	0	0	0	0
<u>38,195,001</u>	<u>38,780,884</u>	<u>39,088,945</u>	<u>39,770,890</u>	<u>37,676,243</u>	<u>41,118,832</u>
<u>41,423,042</u>	<u>41,186,994</u>	<u>41,055,353</u>	<u>42,491,532</u>	<u>40,214,670</u>	<u>44,074,098</u>
1,741,446	1,591,910	1,455,297	1,415,466	1,235,682	1,284,010
716,168	2,686,829	2,376,973	2,395,000	2,137,154	2,168,366
405,203	516,725	620,786	613,209	534,086	607,537
3,478,029	2,792,254	2,650,728	1,915,963	2,464,622	2,737,924
397,117	367,466	313,670	334,538	238,586	199,487
461,524	379,058	400,247	1,130,301	359,038	389,909
481,223	460,069	446,518	418,166	400,247	436,292
0	0	0	0	23,532	32,354
<u>\$7,680,710</u>	<u>\$8,794,311</u>	<u>\$8,264,219</u>	<u>\$8,222,643</u>	<u>\$7,392,947</u>	<u>\$7,855,879</u>

(continued)

**City of Orrville, Ohio**  
*Changes in Net Position (continued)*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2023	2022	2021	2020
<b>Business-Type Activities:</b>				
Sewer	\$2,743,286	\$2,317,992	\$1,472,904	\$2,523,654
Electric	34,987,671	33,985,493	30,510,878	30,192,642
Water	3,366,435	2,570,980	2,011,122	2,849,447
<i>Total Business-Type Activities Expenses</i>	<u>41,097,392</u>	<u>38,874,465</u>	<u>33,994,904</u>	<u>35,565,743</u>
<i>Total Primary Government Program Expenses</i>	<u>52,145,088</u>	<u>48,759,074</u>	<u>40,793,848</u>	<u>44,855,422</u>
<b>Net (Expense)/Revenue</b>				
Governmental Activities	(8,447,102)	(7,478,043)	(4,055,856)	(6,459,170)
Business-Type Activities	<u>(3,096,829)</u>	<u>6,203,965</u>	<u>6,092,773</u>	<u>1,363,799</u>
<i>Total Primary Government Net Expense</i>	<u>(11,543,931)</u>	<u>(1,274,078)</u>	<u>2,036,917</u>	<u>(5,095,371)</u>
<b>General Revenues and Other Changes in Net Position</b>				
Governmental Activities:				
Taxes:				
Property and Other Local Taxes Levied for:				
General Purposes	563,426	549,006	547,530	488,958
Municipal Income Taxes Levied for:				
General Purposes	5,689,647	3,701,091	5,356,085	4,213,767
Capital Outlay	2,391,800	1,493,899	2,256,241	1,756,399
Kilowatt per Hour Taxes Levied for:				
General Purposes	954,391	981,900	887,390	858,760
Permissive Motor Vehicle License Taxes	14,044	65,912	0	0
Grants and Entitlements not Restricted to Specific Programs	471,779	430,628	414,293	297,684
Gain on Sale of Capital Assets	0	27,668	0	0
Unrestricted Contributions	0	0	0	6,500
Investment Earnings/Interest	1,316,718	(2,374,058)	(641,663)	567,591
Other	326,385	174,978	88,767	305,006
Transfers	<u>(962,416)</u>	<u>(981,900)</u>	<u>(887,390)</u>	<u>(858,760)</u>
<i>Total Governmental Activities</i>	<u>10,765,774</u>	<u>4,069,124</u>	<u>8,021,253</u>	<u>7,635,905</u>
Business-Type Activities:				
Gain on Sale of Capital Assets	1,203,603	29,392	0	0
Investment Earnings/Interest	862,078	459,030	358,393	586,058
Other	519,742	516,252	579,893	863,847
Transfers	962,416	981,900	887,390	858,760
Extraordinary Items	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Total Business-Type Activities</i>	<u>3,547,839</u>	<u>1,986,574</u>	<u>1,825,676</u>	<u>2,308,665</u>
<i>Total Primary Government General Revenues and Other Changes in Net Position</i>	<u>14,313,613</u>	<u>6,055,698</u>	<u>9,846,929</u>	<u>9,944,570</u>
<b>Change in Net Position</b>				
Governmental Activities	2,318,672	(3,408,919)	3,965,397	1,176,735
Business-Type Activities	<u>451,010</u>	<u>8,190,539</u>	<u>7,918,449</u>	<u>3,672,464</u>
<i>Total Primary Government Change in Net Position</i>	<u>\$2,769,682</u>	<u>\$4,781,620</u>	<u>\$11,883,846</u>	<u>\$4,849,199</u>

(1) Expenses are first impacted by the implementation of GASB Statement No. 68 and 75 beginning in 2015 and 2018, respectively.



2019	2018 (1)	2017	2016	2015 (1)	2014
\$2,845,543	\$2,554,122	\$2,653,891	\$2,210,618	\$2,712,050	\$2,516,612
29,679,207	33,553,708	34,648,875	32,019,658	30,796,025	31,828,365
2,928,814	2,825,115	3,011,661	2,803,493	2,831,465	2,656,914
35,453,564	38,932,945	40,314,427	37,033,769	36,339,540	37,001,891
43,134,274	47,727,256	48,578,646	45,256,412	43,732,487	44,857,770
(4,452,669)	(6,388,201)	(6,297,811)	(5,502,001)	(4,854,520)	(4,900,613)
2,741,437	(152,061)	(1,225,482)	2,737,121	1,336,703	4,116,941
(1,711,232)	(6,540,262)	(7,523,293)	(2,764,880)	(3,517,817)	(783,672)
486,041	483,583	459,213	447,328	440,314	433,672
6,172,655	5,002,790	4,251,620	3,695,374	3,985,729	3,884,203
2,589,159	2,092,900	1,790,831	1,555,310	2,469,190	2,081,797
911,934	861,307	916,592	920,114	988,499	917,051
0	0	0	0	0	0
301,720	247,738	258,486	212,873	262,761	266,350
0	0	62,503	31,859	0	0
30,025	0	600	280	500	600
578,761	72,186	(26,698)	(45,800)	17,964	16,398
138,206	171,549	28,029	138,313	54,593	89,440
(911,934)	(861,307)	(916,592)	(920,114)	(988,499)	(917,052)
10,296,567	8,070,746	6,824,584	6,035,537	7,231,051	6,772,459
0	0	104,381	14,715	0	0
806,454	596,511	396,252	227,924	209,879	162,258
671,483	771,397	597,386	558,244	687,603	641,980
911,934	861,307	916,592	920,114	988,499	917,052
0	0	3,062,987	0	0	0
2,389,871	2,229,215	5,077,598	1,720,997	1,885,981	1,721,290
12,686,438	10,299,961	11,902,182	7,756,534	9,117,032	8,493,749
5,843,898	1,682,545	526,773	533,536	2,376,531	1,871,846
5,131,308	2,077,154	3,852,116	4,458,118	3,222,684	5,838,231
\$10,975,206	\$3,759,699	\$4,378,889	\$4,991,654	\$5,599,215	\$7,710,077

**City of Orrville, Ohio**  
*Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified Accrual Basis of Accounting)*

	2023	2022	2021	2020
<b>General Fund</b>				
Nonspendable	\$165,905	\$167,495	\$160,582	\$121,327
Assigned	2,766,621	2,864,967	2,569,866	3,124,711
Unassigned	2,589,972	1,388,332	5,106,103	4,921,116
Total General Fund	5,522,498	4,420,794	7,836,551	8,167,154
<b>All Other Governmental Funds</b>				
Restricted	\$1,826,627	\$1,791,253	\$1,826,255	\$1,653,591
Committed	1,225,354	2,807,031	4,048,127	3,610,727
Assigned	45,598	44,108	41,451	39,930
Total All Other Governmental Funds	3,097,579	4,642,392	5,915,833	5,304,248
<b>Total Governmental Funds</b>	\$8,620,077	\$9,063,186	\$13,752,384	\$13,471,402

2019	2018	2017	2016	2015	2014
\$115,351	\$117,682	\$91,153	\$111,330	\$104,828	\$97,710
2,374,560	1,941,612	1,861,536	1,566,460	1,898,352	2,486,039
4,127,313	3,167,371	2,723,467	2,898,898	2,598,193	2,134,860
6,617,224	5,226,665	4,676,156	4,576,688	4,601,373	4,718,609
\$1,610,627	\$1,905,049	\$1,759,580	\$1,766,139	\$1,673,767	\$1,410,482
2,449,190	2,063,371	1,885,288	1,925,192	2,951,029	2,043,936
38,213	36,929	36,251	31,783	31,471	30,660
4,098,030	4,005,349	3,681,119	3,723,114	4,656,267	3,485,078
\$10,715,254	\$9,232,014	\$8,357,275	\$8,299,802	\$9,257,640	\$8,203,687

**City of Orrville, Ohio**  
*Changes in Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified Accrual Basis of Accounting)*

	2023	2022	2021	2020
<b>Revenues</b>				
Property Taxes	\$563,687	\$549,931	\$548,958	\$490,172
Income Taxes	7,456,716	5,952,350	7,428,639	7,192,772
Kilowatt Per Hour Tax	954,391	981,900	887,390	858,760
Permissive Motor Vehicle License Taxes	43,346	65,912	0	0
Special Assessments	0	0	242	2,094
Intergovernmental	1,625,319	1,582,329	1,848,978	1,955,112
Investment Earnings/Interest	1,316,718	(2,374,058)	(641,663)	567,591
Fines, Licenses, Permits, and Settlements	42,910	91,673	121,041	109,286
Rentals	506	1,155	852	595
Charges for Services	1,359,511	1,116,431	1,143,150	961,325
Contributions and Donations	28,422	31,840	50,852	32,698
Other	326,385	174,978	88,767	305,006
<i>Total Revenues</i>	<u>13,717,911</u>	<u>8,174,441</u>	<u>11,477,206</u>	<u>12,475,411</u>
<b>Expenditures</b>				
Current:				
General Government	1,855,115	1,743,964	1,417,631	1,721,672
Security of Persons and Property:				
Police	3,004,966	2,891,273	3,001,491	2,440,971
Fire	448,333	639,869	920,612	454,021
Transportation	1,514,774	1,677,782	1,635,505	1,482,315
Public Health and Welfare	504,937	296,049	694,627	240,169
Leisure Time Activities	557,695	560,222	382,486	269,536
Basic Utility Service	859,488	583,120	569,128	630,747
Capital Outlay	4,429,486	3,502,116	1,651,321	1,613,943
Debt Service:				
Principal Retirement	24,022	24,023	36,033	12,011
Interest	7,813	0	0	0
<i>Total Expenditures</i>	<u>13,206,629</u>	<u>11,918,418</u>	<u>10,308,834</u>	<u>8,865,385</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>511,282</u>	<u>(3,743,977)</u>	<u>1,168,372</u>	<u>3,610,026</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	0	36,679	0	4,882
OPWC Loan Issued	0	0	0	0
Transfers In	496,844	491,202	417,506	227,140
Transfers Out	(1,451,235)	(1,473,102)	(1,304,896)	(1,085,900)
<i>Total Other Financing Sources (Uses)</i>	<u>(954,391)</u>	<u>(945,221)</u>	<u>(887,390)</u>	<u>(853,878)</u>
<i>Net Change in Fund Balances</i>	<u>(\$443,109)</u>	<u>(\$4,689,198)</u>	<u>\$280,982</u>	<u>\$2,756,148</u>
Debt Service as a Percentage of Noncapital Expenditures	0.37%	0.28%	0.55%	0.17%

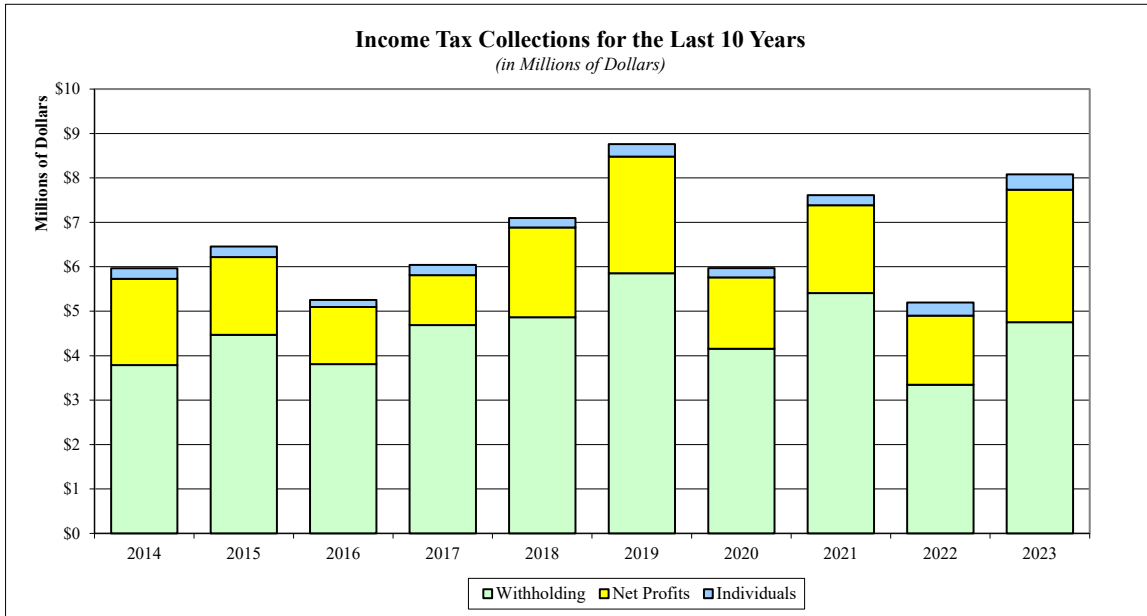
2019	2018	2017	2016	2015	2014
\$488,361	\$479,207	\$460,007	\$446,795	\$456,735	\$431,947
7,497,519	6,566,266	5,978,951	5,993,991	6,227,814	6,119,991
911,934	861,307	916,592	920,114	988,499	917,051
0	0	0	0	0	0
214	8,030	19,309	8,846	19,183	22,907
2,375,680	1,606,577	1,155,382	2,011,077	1,778,787	1,698,141
578,761	72,186	(26,698)	(45,800)	17,964	16,398
92,549	92,392	96,194	98,562	100,704	102,280
165	399	552	557	1,689	4,739
1,001,462	912,438	932,886	790,115	872,860	1,364,068
76,092	23,452	20,580	28,274	29,911	19,718
138,206	171,549	28,029	138,313	54,593	89,440
13,160,943	10,793,803	9,581,784	10,390,844	10,548,739	10,786,680
1,347,530	1,319,706	1,230,154	1,204,905	1,197,106	1,185,189
2,451,829	2,302,573	2,186,585	2,248,782	2,059,944	2,113,519
412,049	373,975	564,278	461,229	435,938	463,480
1,931,984	1,530,995	1,407,662	1,375,018	1,562,128	1,246,065
349,568	333,674	291,842	313,286	222,964	178,694
370,586	315,011	335,684	344,920	299,276	306,991
481,223	460,069	446,518	418,166	400,247	436,292
3,396,978	2,751,052	2,321,686	4,550,785	2,492,178	3,884,488
24,022	24,022	24,023	0	9,630	9,030
0	0	0	0	23,587	32,406
10,765,769	9,411,077	8,808,432	10,917,091	8,702,998	9,856,154
2,395,174	1,382,726	773,352	(526,247)	1,845,741	930,526
0	353,320	200,713	79,300	125,489	0
0	0	0	409,223	71,222	0
496,279	580,737	475,360	495,134	493,653	981,385
(1,408,213)	(1,442,044)	(1,391,952)	(1,415,248)	(1,482,152)	(1,898,437)
(911,934)	(507,987)	(715,879)	(431,591)	(791,788)	(917,052)
\$1,483,240	\$874,739	\$57,473	(\$957,838)	\$1,053,953	\$13,474
0.33%	0.37%	0.39%	0.00%	0.57%	0.65%

**City of Orrville, Ohio**  
*Income Tax Revenue Base and Collections*  
*Last Ten Years*

Tax Year	Tax Rate	Total Tax Collected (1)	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes From Net Profits	Percentage of Taxes from Net Profits	Taxes From Individuals	Percentage of Taxes from Individuals
2023	1.00%	\$8,081,447	\$4,754,315	58.83%	\$2,980,438	36.88%	\$346,694	4.29%
2022	1.00	5,194,990	3,347,132	64.43	\$1,555,900	29.95	291,958	5.62
2021	1.00	7,612,326	5,406,273	71.02	1,978,444	25.99	227,609	2.99
2020	1.00	5,970,166	4,157,026	69.63	1,601,199	26.82	211,941	3.55
2019	1.00	8,761,814	5,852,892	66.80	2,628,544	30.00	280,378	3.20
2018	1.00	7,095,690	4,864,805	68.56	2,020,143	28.47	210,742	2.97
2017	1.00	6,042,451	4,688,942	77.60	1,122,687	18.58	230,822	3.82
2016	1.00	5,250,684	3,811,997	72.60	1,280,642	24.39	158,046	3.01
2015	1.00	6,454,919	4,469,386	69.24	1,746,701	27.06	238,832	3.70
2014	1.00	5,966,000	3,790,200	63.53	1,936,564	32.46	239,237	4.01

(1) Accrual Basis

Note: The City is prohibited by statute from presenting information regarding individual taxpayers.



**City of Orrville, Ohio**  
*Income Tax Filers by Income Level (1)*  
*Tax Years 2023 and 2014*

Tax Year 2023				
Income Range	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
Over \$100,000	273	12.01 %	\$42,202,426	34.63 %
75,001-100,000	254	11.17	21,743,430	17.84
50,001-75,000	437	19.22	26,573,306	21.80
25,000-50,000	620	27.26	23,552,395	19.33
Under 25,000	690	30.34	7,802,843	6.40
Total	<u>2,274</u>	<u>100.00 %</u>	<u>\$121,874,400</u>	<u>100.00 %</u>

Tax Year 2014				
Income Range	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
Over \$100,000	234	6.87 %	\$38,681,073	31.21 %
75,001-100,000	249	7.31	21,428,370	17.29
50,001-75,000	436	12.79	26,848,572	21.67
25,000-50,000	705	20.69	25,577,374	20.64
Under 25,000	1,047	30.71	11,385,138	9.19
Zero File	737	21.63	0	0.00
Total	<u>3,408</u>	<u>100.00 %</u>	<u>\$123,920,527</u>	<u>100.00 %</u>

Source: City Income Tax Department

(1) Includes individual filers only.

Note: In 2008, the City began mandatory filing of income tax returns.

**City of Orrville, Ohio**  
*Electric Sold by Type of Customer*  
*Last Ten Years*

<b>Type of Customer:</b>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Residential	\$8,218,688	\$10,229,590	\$9,084,851	\$8,519,103
Industrial	13,735,032	17,233,645	14,865,380	12,656,788
Commercial	8,671,754	10,498,517	9,274,320	9,406,071
Government	<u>301,329</u>	<u>368,248</u>	<u>339,299</u>	<u>307,783</u>
<b>Total</b>	<u><u>\$30,926,803</u></u>	<u><u>\$38,330,000</u></u>	<u><u>\$33,563,850</u></u>	<u><u>\$30,889,745</u></u>



2019	2018	2017	2016	2015	2014
\$8,468,372	\$8,794,878	\$8,619,074	\$9,110,174	\$8,697,723	\$9,773,938
13,553,450	14,135,949	15,345,556	14,549,480	13,876,876	15,053,766
9,673,101	9,781,197	9,535,165	9,974,771	9,208,787	10,549,154
329,961	342,939	372,172	456,521	420,379	424,792
<u>\$32,024,884</u>	<u>\$33,054,962</u>	<u>\$33,871,967</u>	<u>\$34,090,946</u>	<u>\$32,203,765</u>	<u>\$35,801,650</u>

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**City of Orrville, Ohio**  
*Principal Electric Customers*  
2023 and 2014

<i>2023</i>		
Customer	Electric Charges for Services	Percentage of Total Electric Charges for Services
Quality Castings Company	\$5,309,598	17.17 %
J.M. Smucker Company	3,721,949	12.03
SmithFoods, Incorporated	1,715,159	5.55
Bekaert Corporation	1,229,878	3.98
Orrvilon	987,258	3.19
Marshallville Corporation	599,558	1.94
Venture Products	434,421	1.40
Will-Burt Company, Incorporated	397,224	1.28
Aultman Orrville Hospital	378,891	1.23
Morgan Corporation	338,870	1.10
<b>Total</b>	<b>\$15,112,806</b>	<b>48.87 %</b>
<b>Total Electric Charges for Services</b>	<b>\$30,926,803</b>	

<i>2014</i>		
Customer	Electric Charges for Services	Percentage of Total Electric Charges for Services
Quality Castings Company	\$5,231,163	14.61 %
J.M. Smucker Company	3,182,721	8.89
SmithFoods, Incorporated	1,676,873	4.68
Bekaert Corporation	1,280,139	3.58
JLG	697,852	1.95
Marshallville Corporation	665,717	1.86
Orrvilon	529,191	1.48
Will-Burt Company, Incorporated	502,353	1.40
Aultman Orrville Hospital	413,087	1.15
Buehler's	253,303	0.71
<b>Total</b>	<b>\$14,432,399</b>	<b>40.31 %</b>
<b>Total Electric Charges for Services</b>	<b>\$35,801,650</b>	

Source: City Records

**City of Orrville, Ohio**  
*Electric Rates Per Month*  
*Last Ten Years*

	2023	2022	2021	2020
<b>Residential:</b>				
First 50 KWH	\$8.2400	\$8.2400	\$8.2400	\$8.2400
Next 250 KWH - per KWH	0.1004	0.1004	0.1004	0.1004
Next 750 KWH - per KWH	0.0936	0.0936	0.0936	0.0936
All Over 1050 KWH - per KWH	0.0877	0.0877	0.0877	0.0877
<b>General Service:</b>				
<b>Small:</b>				
Minimum Charge	13.3700	13.3700	13.3700	13.3700
First 100 KWH - per KWH	0.1334	0.1334	0.1334	0.1334
Next 200 KWH - per KWH	0.1123	0.1123	0.1123	0.1123
All Over 300 KWH - per KWH	0.1013	0.1013	0.1013	0.1013
<b>Medium (per KVA):</b>				
Minimum Charge - per KVA	1.7600	1.7600	1.7600	1.7600
First 60 KWH Block - per KWH	0.1422	0.1422	0.1422	0.1422
Second 60 KWH Block - per KWH	0.1182	0.1182	0.1182	0.1182
Third 80 KWH Block - per KWH	0.0936	0.0936	0.0936	0.0936
Fourth 100 KWH Block - per KWH	0.0861	0.0861	0.0861	0.0861
All Over 300 KWH - per KWH	0.0805	0.0805	0.0805	0.0805
<b>Large (per KVA):</b>				
Minimum Charge - per KVA	1.6200	1.6200	1.6200	1.6200
First 50 KWH Block - per KWH	0.1383	0.1383	0.1383	0.1383
Second 50 KWH Block - per KWH	0.0984	0.0984	0.0984	0.0984
Over 100 KWH Block but not				
Exceeding 100,000 KWH - per KWH	0.0822	0.0822	0.0822	0.0822
All Over Sum of Prior Amounts - per KWH	0.0774	0.0774	0.0774	0.0774
<b>Industrial (per KVA):</b>				
Minimum Charge - per KVA	3.2000	3.2000	3.2000	3.2000
First 30 KWH Block - per KWH	0.1622	0.1622	0.1622	0.1622
Second 170 KWH Block per KVA:				
2,000 KWH - per KWH	0.1148	0.1148	0.1148	0.1148
8,000 KWH - per KWH	0.1054	0.1054	0.1054	0.1054
90,000 KWH - per KWH	0.0936	0.0936	0.0936	0.0936
Over 100,000 KWH - per KWH	0.0811	0.0811	0.0811	0.0811
Third Block Over 200,000 KWH - per KWH	0.0741	0.0741	0.0741	0.0741
All Over Sum of Prior Amounts - per KWH	0.0733	0.0733	0.0733	0.0733

Note: Rates can be changed by the Public Utilities Board with approval and passage by City Council

Source: City Records

2019	2018	2017	2016	2015	2014
\$8.2400	\$8.2400	\$8.2400	\$8.2400	\$8.2400	\$8.2400
0.1004	0.1004	0.1004	0.1004	0.1004	0.1004
0.0936	0.0936	0.0936	0.0936	0.0936	0.0936
0.0877	0.0877	0.0877	0.0877	0.0877	0.0877
13.3700	13.3700	13.3700	13.3700	13.3700	13.3700
0.1334	0.1334	0.1334	0.1334	0.1334	0.1334
0.1123	0.1123	0.1123	0.1123	0.1123	0.1123
0.1013	0.1013	0.1013	0.1013	0.1013	0.1013
1.7600	1.7600	1.7600	1.7600	1.7600	1.7600
0.1422	0.1422	0.1422	0.1422	0.1422	0.1422
0.1182	0.1182	0.1182	0.1182	0.1182	0.1182
0.0936	0.0936	0.0936	0.0936	0.0936	0.0936
0.0861	0.0861	0.0861	0.0861	0.0861	0.0861
0.0805	0.0805	0.0805	0.0805	0.0805	0.0805
1.6200	1.6200	1.6200	1.6200	1.6200	1.6200
0.1383	0.1383	0.1383	0.1383	0.1383	0.1383
0.0984	0.0984	0.0984	0.0984	0.0984	0.0984
0.0822	0.0822	0.0822	0.0822	0.0822	0.0822
0.0774	0.0774	0.0774	0.0774	0.0774	0.0774
3.2000	3.2000	3.2000	3.2000	3.2000	3.2000
0.1622	0.1622	0.1622	0.1622	0.1622	0.1622
0.1148	0.1148	0.1148	0.1148	0.1148	0.1148
0.1054	0.1054	0.1054	0.1054	0.1054	0.1054
0.0936	0.0936	0.0936	0.0936	0.0936	0.0936
0.0811	0.0811	0.0811	0.0811	0.0811	0.0811
0.0741	0.0741	0.0741	0.0741	0.0741	0.0741
0.0733	0.0733	0.0733	0.0733	0.0733	0.0733

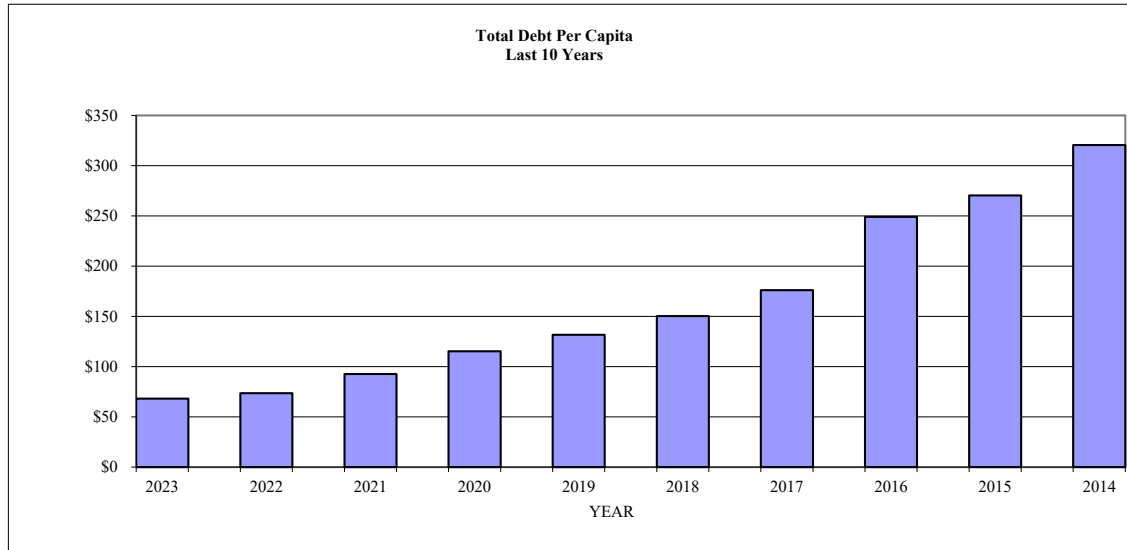
**City of Orrville, Ohio**  
*Ratios of Outstanding Debt*  
*Last Ten Years*

Year	General Obligation Bonds (1)	Estimated Actual Taxable Value of Property (2)	Percentage of Estimated Actual Taxable Value of Property	Per Capita (3)	Governmental Activities	
					Special Assessment Bonds	OPWC Loans
2023	\$0	\$622,119,218	0.00 %	\$0	\$0	\$312,289
2022	0	613,513,645	0.00	0	0	336,311
2021	115,000	608,475,393	0.02	14	0	360,334
2020	230,000	550,999,509	0.04	27	0	396,367
2019	345,000	546,170,760	0.06	41	0	408,378
2018	455,000	534,698,867	0.09	54	0	432,400
2017	565,000	511,762,098	0.11	67	0	456,422
2016	670,000	505,740,476	0.13	80	0	480,445
2015	775,000	510,614,807	0.15	92	0	71,222
2014	875,000	504,526,529	0.17	104	9,630	0

(1) Although the general obligation bond retirement fund is restricted for debt service, it is not specifically restricted to the payment of principal. Therefore, these resources are not shown as a deduction from general obligation bonded debt.

(2) Taxable property information obtained from the Wayne County Auditor.

(3) Population and personal income data are presented on page S25.



Business-Type Activities					
Notes	General Obligation Bonds	OPWC Loans	Total Debt	Percentage of Personal Income (3)	Per Capita (3)
\$0	\$0	\$264,166	\$576,455	0.25 %	\$68
0	0	285,833	622,144	0.27	74
0	115,000	307,500	782,834	0.34	93
0	230,000	340,000	966,367	0.57	115
0	345,000	350,834	1,104,212	0.65	132
0	455,000	372,500	1,259,900	0.74	150
0	565,000	454,610	1,476,032	0.86	176
400,000	670,000	536,718	2,087,163	1.22	249
800,000	775,000	618,824	2,265,046	1.32	270
1,100,000	875,000	700,933	2,685,563	1.57	320

**City of Orrville, Ohio**  
*Computation of Direct and Overlapping Governmental Activities Debt*  
*December 31, 2023*

Jurisdiction	Governmental Activities Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City
<b>Direct - City of Orrville</b>			
OPWC Loans	\$312,289	100 %	\$312,289
<b>Overlapping</b>			
Orrville City School District:			
General Obligation Bonds	9,666,487	80.39	7,770,889
School Facilities Construction and Improvement Note	624,000	80.39	501,634
Certificates of Participation	7,080,000	80.39	5,691,612
Wayne County:			
OPWC Loans	157,272	8.74	13,746
Financed Purchase	312,755	8.74	27,335
Subscriptions Payable	932,971	8.74	81,542
<i>Total Overlapping Debt</i>	<u>18,773,485</u>		<u>14,086,757</u>
Total	<u>\$19,085,774</u>		<u>\$14,399,046</u>

Source: County Auditor

(1) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation.



**City of Orrville, Ohio**  
*Pledged Revenue Coverage*  
*Water (1)*  
*Last Ten Years*

Water						
Year	Water Operating Revenues (2)	Water Operating Expenses (3)	Net Available Revenues	Debt Service		Coverage
				Principal	Interest	
2023	\$4,178,331	\$2,539,058	\$1,639,273	\$21,667	\$0	75.66
2022	4,091,158	1,756,032	2,335,126	21,667	0	107.77
2021	3,830,186	1,070,011	2,760,175	32,500	0	84.93
2020	3,643,023	2,053,618	1,589,405	10,834	0	146.71
2019	3,425,517	2,094,709	1,330,808	21,666	0	61.42
2018	3,337,846	1,949,927	1,387,919	82,110	0	16.90
2017	2,974,184	2,094,716	879,468	82,108	0	10.71
2016	3,240,535	1,885,953	1,354,582	82,106	0	16.50
2015	3,263,671	1,908,147	1,355,524	82,109	0	16.51
2014	3,324,760	1,756,658	1,568,102	82,109	0	19.10

- (1) Includes water OPWC loans.
- (2) Operating revenues include interest revenue.
- (3) Operating expenses do not include depreciation.

**City of Orrville, Ohio**  
*Legal Debt Margin*  
*Last Ten Years*

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Total Assessed Property Value	<u>\$218,348,540</u>	<u>\$215,319,160</u>	<u>\$213,605,200</u>	<u>\$193,414,790</u>
Overall Legal Debt Limit (10 ½ % of Assessed Valuation)	<u>22,926,597</u>	<u>22,608,512</u>	<u>22,428,546</u>	<u>20,308,553</u>
Debt Outstanding:				
Refunding General Obligation Bonds	\$0	\$0	\$115,000	\$230,000
Special Assessment Bonds	0	0	0	0
Bond Anticipation Notes	0	0	0	0
OPWC Loans	<u>576,455</u>	<u>622,144</u>	<u>667,834</u>	<u>736,367</u>
Total Gross Indebtedness	576,455	622,144	782,834	966,367
Less:				
Special Assessment Bonds	0	0	0	0
Bond Anticipation Notes	0	0	0	0
OPWC Loans	<u>(576,455)</u>	<u>(622,144)</u>	<u>(667,834)</u>	<u>(736,367)</u>
Total Net Debt Applicable to Debt Limit	<u>0</u>	<u>0</u>	<u>115,000</u>	<u>230,000</u>
Legal Debt Margin Within 10 ½ % Limitations	<u>\$22,926,597</u>	<u>\$22,608,512</u>	<u>\$22,313,546</u>	<u>\$20,078,553</u>
Legal Debt Margin as a Percentage of the Debt Limit	100.00%	100.00%	99.49%	98.87%
Unvoted Debt Limitation (5 ½ % of Assessed Valuation)	<u>\$12,009,170</u>	<u>\$11,842,554</u>	<u>\$11,748,286</u>	<u>\$10,637,813</u>
Total Gross Indebtedness	576,455	622,144	782,834	966,367
Less:				
Special Assessment Bonds	0	0	0	0
Bond Anticipation Notes	0	0	0	0
OPWC Loans	<u>(576,455)</u>	<u>(622,144)</u>	<u>(667,834)</u>	<u>(736,367)</u>
Net Debt Within 5 ½ % Limitations	<u>0</u>	<u>0</u>	<u>115,000</u>	<u>230,000</u>
Unvoted Legal Debt Margin Within 5 ½ % Limitations	<u>\$12,009,170</u>	<u>\$11,842,554</u>	<u>\$11,633,286</u>	<u>\$10,407,813</u>
Unvoted legal Debt Margin as a Percentage of the Unvoted Debt Limitation	100.00%	100.00%	99.02%	97.84%

Source: City Financial Records

2019	2018	2017	2016	2015	2014
<u>\$191,579,520</u>	<u>\$187,578,300</u>	<u>\$179,536,940</u>	<u>\$177,580,850</u>	<u>\$179,137,960</u>	<u>\$176,987,320</u>
20,115,850	19,695,722	18,851,379	18,645,989	18,809,486	18,583,669
\$345,000	\$455,000	\$565,000	\$670,000	\$775,000	\$875,000
0	0	0	0	0	9,630
0	0	0	400,000	800,000	1,100,000
759,212	804,900	911,032	1,017,163	690,046	700,933
1,104,212	1,259,900	1,476,032	2,087,163	2,265,046	2,685,563
0	0	0	0	0	(9,630)
0	0	0	(400,000)	(800,000)	(1,100,000)
(759,212)	(804,900)	(911,032)	(1,017,163)	(690,046)	(700,933)
345,000	455,000	565,000	670,000	775,000	875,000
<u>\$19,770,850</u>	<u>\$19,240,722</u>	<u>\$18,286,379</u>	<u>\$17,975,989</u>	<u>\$18,034,486</u>	<u>\$17,708,669</u>
98.28%	97.69%	97.00%	96.41%	95.88%	95.29%
<u>\$10,536,874</u>	<u>\$10,316,807</u>	<u>\$9,874,532</u>	<u>\$9,766,947</u>	<u>\$9,852,588</u>	<u>\$9,734,303</u>
1,104,212	1,259,900	1,476,032	2,087,163	2,265,046	2,685,563
0	0	0	0	0	(9,630)
0	0	0	(400,000)	(800,000)	(1,100,000)
(759,212)	(804,900)	(911,032)	(1,017,163)	(690,046)	(700,933)
345,000	455,000	565,000	670,000	775,000	875,000
<u>\$10,191,874</u>	<u>\$9,861,807</u>	<u>\$9,309,532</u>	<u>\$9,096,947</u>	<u>\$9,077,588</u>	<u>\$8,859,303</u>
96.73%	95.59%	94.28%	93.14%	92.13%	91.01%

**City of Orrville, Ohio**  
*Principal Employers*  
 2023 and 2014

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2023

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Employer	Employees
J.M. Smucker Company	1,874
Aultman Orrville Hospital	458
SmithFoods, Incorporated	384
Venture Products	334
Will-Burt Company, Incorporated	276
Jarrett Companies	226
Orrville City School District	219
City of Orrville/Orrville Utilities	156
Orrvilon	152
Scotts Industries	130
Total	4,209
Total Employment within the City	n/a

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2014

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Employer	Employees
J.M. Smucker Company	1,800
JLG	551
Quality Castings Company	343
SmithFoods, Incorporated	271
Will-Burt Company, Incorporated	264
Aultman Orrville Hospital	198
Bekaert Corporation	192
Orrville City School District	189
City of Orrville/Orrville Utilities	136
Scott Industries	90
Total	4,034
Total Employment within the City	n/a

Source: Wayne County Auditor

n/a - Information not available

**City of Orrville, Ohio**  
*Demographic and Economic Statistics*  
*Last Ten Years*

Year	Population (1)	Total Personal Income (3)	Personal Income Per Capita (1)	Median Household Income (1)	Median Age (1)	Wayne County Unemployment Rate (2)
2023	8,452	\$229,404,184	\$27,142	\$58,211	37.1	2.8%
2022	8,452	229,404,184	27,142	58,211	37.1	3.2
2021	8,452	229,404,184	27,142	58,211	37.1	3.3
2020	8,380	170,952,000	20,400	39,565	40.1	3.8
2019	8,380	170,952,000	20,400	39,565	40.1	3.3
2018	8,380	170,952,000	20,400	39,565	40.1	3.9
2017	8,380	170,952,000	20,400	39,565	40.1	3.9
2016	8,380	170,952,000	20,400	39,565	40.1	4.0
2015	8,380	170,952,000	20,400	39,565	40.1	3.9
2014	8,380	170,952,000	20,400	39,565	40.1	4.6

(1) 2023-2021 from 2020 Federal Census; 2020-2014 from 2010 Federal Census

(2) U.S. Bureau of Labor Statistics

(3) Computation of per capita personal income multiplied by population

**City of Orrville, Ohio**  
*City Government Employees by Function/Program*  
*Last Ten Years*

Function/Program	2023	2022	2021	2020
<b>General Government</b>				
City Council	9.0	9.0	9.0	9.0
Finance	2.0	2.0	2.0	2.0
Tax	1.0	1.0	1.0	1.0
Law	1.0	1.0	1.0	1.0
Administration	21.0	19.0	16.0	20.0
Custodial	1.0	1.0	1.0	1.0
Civil Service	3.0	3.0	3.0	3.0
Utility Board	5.0	5.0	5.0	5.0
<b>Security of Persons and Property</b>				
Police	18.0	16.0	18.0	17.0
Police - Dispatchers	0.0	0.0	0.0	0.0
School Crossing Guards	1.0	1.0	3.0	3.0
Fire	22.0	24.0	23.0	27.0
<b>Community Development</b>				
Economic Development	1.0	1.0	1.0	1.0
<b>Transportation</b>				
Street, Park & Cemetery	14.0	14.0	14.0	15.0
<b>Basic Utility Services</b>				
Electric - Meter Readers	1.0	1.0	1.0	1.0
Electric - Operations	0.0	0.0	0.0	7.0
Electric - Maintenance	23.0	22.0	24.0	16.0
Electric - Distribution	14.0	15.0	12.0	16.0
Electric - Fiber Optics	1.0	2.0	2.0	2.0
Water - Operations	5.0	5.0	6.0	6.0
Water - Maintenance	3.0	2.0	2.0	2.0
Sewer - Operations	8.0	8.0	7.0	7.0
Sewer - Maintenance	2.0	2.0	2.0	2.0
<b>Totals:</b>	<u>156.0</u>	<u>154.0</u>	<u>153.0</u>	<u>164.0</u>

Source: City Payroll Department Quarterly Multiple Worksite Report Method: Using 1.0 for each employee of the City at December 31.

2019	2018	2017	2016	2015	2014
9.0	9.0	9.0	9.0	9.0	9.0
2.0	2.0	2.0	2.0	2.0	2.0
1.0	1.0	1.0	1.0	1.0	1.0
1.0	1.0	1.0	1.0	1.0	1.0
20.0	20.0	19.0	19.0	18.0	17.0
1.0	1.0	1.0	1.0	1.0	1.0
3.0	3.0	3.0	3.0	3.0	3.0
5.0	5.0	5.0	5.0	5.0	5.0
17.0	16.0	14.0	15.0	15.0	14.0
0.0	1.0	1.0	1.0	5.0	6.0
3.0	3.0	3.0	3.0	3.0	3.0
28.0	26.0	28.0	28.0	28.0	28.0
1.0	1.0	1.0	1.0	1.0	1.0
15.0	14.0	15.0	15.0	15.0	15.0
1.0	1.0	1.0	1.0	1.0	1.0
7.0	9.0	12.0	13.0	15.0	19.0
16.0	17.0	17.0	18.0	21.0	21.0
16.0	16.0	15.0	17.0	17.0	18.0
2.0	2.0	2.0	2.0	2.0	3.0
6.0	5.0	5.0	5.0	5.0	5.0
2.0	2.0	2.0	3.0	3.0	3.0
7.0	7.0	7.0	7.0	7.0	8.0
2.0	2.0	2.0	1.0	1.0	1.0
<u>165.0</u>	<u>164.0</u>	<u>166.0</u>	<u>171.0</u>	<u>179.0</u>	<u>185.0</u>

**City of Orrville, Ohio**  
*Operating Indicators by Function/Program*  
*Last Ten Years*

Function/Program	2023	2022	2021	2020
<b>General Government</b>				
<i>Council and Clerk</i>				
Number of Ordinances Passed	9	5	16	5
Number of Resolutions Passed	45	54	52	49
Number of Planning Commission Docket Items	23	23	24	26
Zoning Board of Appeals Docket Items	2	2	3	2
<i>Finance Department</i>				
Number of Checks/Vouchers Issued	3,506	3,332	3,255	3,426
Amount of Checks Written	\$45,411,306	\$45,968,318	\$40,198,327	\$36,459,160
Interest Earnings for Fiscal Year (Cash Basis)	\$959,533	\$523,222	\$438,523	\$764,235
Number of Receipts Issued	2,243	1,893	2,311	1,945
Number of Journal Entries Issued	601	590	876	965
Number of Budget Adjustments Issued	4	2	3	5
<i>Income Tax Department</i>				
Number of Individual Returns	3,103	3,256	2,354	2,368
Number of Business Returns	713	546	833	564
Number of Business Withholding Accounts	1,031	986	1,094	921
Amount of Penalties and Interest Collected	\$41	\$0	\$237	\$547
Annual Number of Corporate Withholding Forms Processed	10,815	9,278	5,934	5,299
Annual Number of Balance Due Statement Forms Processed	632	433	88	82
Annual Number of Estimated Payment Forms Processed	163	83	856	738
Annual Number of Reconciliations of Withholdings Processed	887	522	646	650
<i>Civil Service</i>				
Number of Police Entry Tests Administered	1	1	0	0
Number of Police Promotional Tests Administered	1	0	0	0
Number of Hires of Police Officers from Certified Lists	2	1	0	0
Number of Promotions from Police Certified Lists	0	0	0	0
<i>Building Department Indicators</i>				
New Construction Permits Issued	40	22	40	55
Estimated Value of Construction	\$4,723,158	\$18,404,400	\$4,723,158	\$4,926,838
Number of Permits Issued	128	106	128	125
Amount of Revenue Generated from Permits	\$2,910	\$3,280	\$4,410	\$3,503
<b>Security of Persons and Property</b>				
<i>Police</i>				
Total Calls for Services	10,979	11,256	10,971	9,138
Number of Traffic Citations Issued	N/A	N/A	N/A	N/A
Number of Criminal Arrests	122	102	71	90
Number of Accident Reports Completed	92	118	100	85
Part 1 Offenses (Major Offenses)	63	83	129	85
DUI Arrests	19	8	3	7
Motor Vehicle Accidents	92	118	100	85
Fatalities from Motor Vehicle Accidents	0	0	0	0
<i>Fire</i>				
EMS Calls	931	909	938	774
Ambulance Billing Collections (Net)	\$242,767	\$207,618	\$209,449	\$171,342
Fire Calls	231	213	234	215
Fires With Loss	10	4	10	8
Fire Losses	\$242,767	\$1,008,900	\$231,500	\$347,400
Fire Safety Inspections	63	43	64	38
Number of Times Mutual Aid Given to Fire and EMS	54	51	50	28
Number of Times Mutual Aid Received for Fire and EMS	8	9	9	6



2019	2018	2017	2016	2015	2014
6	13	4	4	8	8
48	46	55	48	54	54
15	19	39	33	31	34
2	5	4	3	4	5
3,783	3,693	4,127	4,685	4,486	4,865
\$36,952,789	\$37,902,862	\$39,366,438	\$52,726,352	\$51,850,129	\$49,034,188
\$932,018	\$660,548	\$406,502	\$185,825	\$271,001	\$195,009
2,203	2,284	2,032	1,882	1,970	2,005
762	568	531	539	544	509
5	2	3	1	2	3
2,611	2,488	2,479	2,832	3,433	3,408
579	626	628	593	602	589
713	679	770	708	595	554
\$1,056	\$654	\$266	\$570	\$385	\$1,226
5,087	5,164	5,325	5,108	3,094	3,098
366	209	52	69	374	402
772	684	687	691	544	619
609	686	676	520	606	611
0	2	0	0	1	1
0	0	0	3	0	1
0	2	0	0	1	1
0	0	0	3	0	1
43	59	91	42	39	51
\$6,544,658	\$10,727,713	\$16,661,982	\$30,700,214	\$7,178,303	\$46,838,201
92	127	153	91	96	114
\$2,712	\$7,655	\$4,561	\$2,430	\$2,795	\$2,865
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	566	785	656	563
157	227	177	147	219	164
121	153	144	160	162	156
95	124	144	124	92	140
13	12	22	22	31	18
121	153	144	160	162	156
0	0	0	0	0	1
740	819	727	622	460	492
\$163,947	\$166,991	\$141,018	\$117,702	\$96,847	\$110,797
234	221	198	180	161	143
11	19	22	13	13	17
\$605,230	\$761,450	\$468,847	\$108,174	\$287,775	\$325,395
85	87	57	55	63	74
64	28	28	49	45	33
9	7	6	11	6	8

(continued)

**City of Orrville, Ohio**  
*Operating Indicators by Function/Program (continued)*  
*Last Ten Years*

Function/Program	2023	2022	2021	2020
<b>Public Health and Welfare</b>				
Cemetery Burials	66	74	71	87
Cemetery Sale of Lots	82	52	74	66
Cemetery Receipts	\$45,789	\$61,362	\$55,410	\$77,847
<b>Leisure Time Activities</b>				
<i>Recreation</i>				
Recreation Swimming Pool Receipts	\$55,181	\$42,717	\$36,802	\$16,451
<b>Economic Development</b>				
Grant Amounts Received Due to Economic Development Department	\$0	\$225,000	\$189,095	\$311,116
<b>Basic Utility Services</b>				
Refuse Disposal Per Year (In Tons)	3,488	3,273	3,389	3,132
Refuse Disposal Costs Per Year	\$655,580	\$636,207	\$601,583	\$463,482
Annual Recycling Tonnage (Excluding Leaf and Compost Items)	470	470	513	560
Percentage of Waste Recycled	13.47%	12.50%	14.90%	15.20%
<b>Transportation</b>				
Street Improvements - Asphalt Overlay (Linear Feet)	3,020	2,990	8,395	24,410
Street Repair (Curbs, Aprons, Berms, Asphalt) (Hours)	1,100	1,085	750	974
Paint Striping (Hours)	90	26	0	0
Street Sweeper (Hours)	186	190	260	319
Cold Patch (Hours)	32	53	41	48
Snow & Ice Removal Regular Hours	443	1,551	779	183
Snow & Ice Removal Overtime Hours	29	491	337	137
Sewer Crew (Hours)	524	131	455	511
Sewer Jet, Vac-All, Other Services (Hours)	1,101	456	589	256
Landscaping Stump-Chipper Service (Hours)	1,485	1,161	1,497	844
Leaf Collection (Hours)	1,217	1,173	1,539	1,240
Holiday Lights Setup (Hours)	110	101	270	112
Equipment Repair/Body Shop (Hours)	887	1,055	1,008	1,006
Sign Department (Hours)	224	216	340	2,634
Number of Trees Planted Per Year	12	10	50	114
Tons of Snow Melting Salt Purchased (November - March)	749	1,077	997	1,097
Cost of Salt Purchased	\$40,038	\$49,545	\$45,129	\$98,232
Vehicle Repair/Body Shop (Hours)	2,294	2,317	766	911
<b>Water Department</b>				
Water Rates Per 1st 100 Cu. Ft. of Water Used	\$4.76	\$4.76	\$4.76	\$4.23
Average Number of Water Accounts Billed Monthly (Cu. Ft.)	53,351	52,816	51,436	51,862
Total Water Collections Annually (Including P&I)	\$4,231,121	\$4,048,126	\$3,760,751	\$3,530,706
<b>Sewer Department</b>				
Sewer Rates Per 1st 100 Cu. Ft. of Water Used	\$3.81	\$3.81	\$3.59	\$3.39
Total Flow of Sewer Treatment Plant (Millions of Gallons)	683	786	826	843
Average Daily Flow (Millions of Gallons Per Day)	1.87	2.15	2.26	2.31
Tons of Dry Sludge Removed	256	308	300	445

Source: City Records

2019	2018	2017	2016	2015	2014
72	61	80	77	59	59
51	72	75	76	79	30
\$51,395	\$56,469	\$59,313	\$57,676	\$46,832	\$42,349
\$47,303	\$50,413	\$60,545	\$37,333	\$47,461	\$43,927
\$768,864	\$279,305	\$292,379	\$1,133,879	\$1,343,527	\$806,529
3,024	2,897	2,875	2,710	2,707	2,677
\$479,813	\$445,637	\$446,263	\$416,358	\$400,271	\$433,295
560	543	540	554	549	465
15.70%	15.80%	16.00%	17.00%	17.00%	14.80%
10,572	27,112	14,500	14,157	21,000	4,916
1,595	1,453	1,644	1,835	1,907	1,657
149	124	341	161	226	0
428	324	350	353	280	332
95	204	100	68	239	157
497	496	271	540	1,228	909
523	320	132	388	1,237	756
934	938	1,029	1,224	1,495	1,050
557	473	456	258	319	281
1,648	1,547	920	2,857	1,384	923
1,471	1,482	1,398	1,619	1,251	1,608
80	98	129	106	76	141
1,172	1,219	2,439	826	1,018	1,121
913	4,327	3,309	386	280	195
30	10	31	34	36	1
1,194	1,050	898	982	50	375
\$74,522	\$38,577	\$34,919	\$56,477	\$69,437	\$12,870
789	928	1,516	1,320	1,793	2,015
\$3.99	\$3.73	\$3.49	\$3.23	\$3.23	\$3.23
50,853	54,871	58,448	72,654	73,210	75,321
\$3,343,069	\$3,232,974	\$3,027,637	\$3,224,102	\$3,326,271	\$3,296,454
\$3.20	\$3.02	\$2.82	\$2.64	\$2.64	\$2.64
927	898	804	734	763	756
2.54	2.46	2.20	2.01	2.09	2.07
297	345	252	459	441	387

**City of Orrville, Ohio**  
*Capital Assets Statistics by Function/Program*  
*Last Ten Years*

Function/Program	2023	2022	2021	2020
<b>General Government</b>				
Square Footage Occupied	71,554	71,554	71,554	71,554
Administrative Vehicles	3	2	3	3
Inspection Vehicles	1	0	2	2
<b>Police</b>				
Stations	1	1	1	1
Square Footage of Building	11,700	11,700	11,700	11,700
Vehicles	16	15	18	16
<b>Fire</b>				
Stations	2	2	2	2
Square Footage of Building	12,436	12,436	10,900	10,900
Vehicles	12	12	14	13
<b>Recreation</b>				
Number of Parks	6	6	6	6
Number of Pools	1	1	1	1
Number of Tennis Courts	6	6	6	6
Number of Baseball Diamonds	7	7	7	7
Vehicles	2	2	1	1
Pickle Ball Courts	2	2	2	0
Splash Pad	1	1	0	0
<b>Transportation</b>				
Streets (miles)	51	51	51	51
Storm Sewers (miles)	11	11	151	151
Service Vehicles	25	25	27	27
<b>Sewer Department</b>				
Sanitary Sewers (miles)	42	42	42	42
Vehicles	7	7	7	6
<b>Water Department</b>				
Water Lines (miles)	61	61	61	61
Vehicles	10	9	10	10
<b>Electric Department</b>				
Electric Lines (miles)	334	334	334	334
Vehicles	21	22	26	25

Source: City Records

2019	2018	2017	2016	2015	2014
71,554	71,554	71,554	71,554	71,554	71,554
3	3	3	4	4	4
1	1	1	0	0	0
1	1	1	1	1	1
11,700	11,700	11,700	11,700	11,700	11,700
14	14	14	11	10	10
2	2	2	2	2	2
10,900	10,900	10,900	10,900	10,900	10,900
14	14	14	13	13	12
6	6	6	6	6	6
1	1	1	1	1	1
6	6	6	6	6	6
7	7	7	7	7	7
1	1	1	1	1	1
0	0	0	0	0	0
0	0	0	0	0	0
51	51	50	50	50	47
151	151	151	151	151	151
26	26	26	23	23	23
42	42	42	42	42	42
6	6	6	6	6	6
61	61	61	61	61	61
10	10	9	10	10	10
300	300	300	300	300	300
24	24	24	24	24	24

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**CITY OF ORRVILLE  
WAYNE COUNTY, OHIO**

**AUDIT REPORT**

**FOR THE YEAR ENDED  
DECEMBER 31, 2023**

***Zupka & Associates***  
Certified Public Accountants

**CITY OF ORRVILLE  
WAYNE COUNTY, OHIO  
AUDIT REPORT  
FOR THE YEAR ENDED DECEMBER 31, 2023**

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TABLE OF CONTENTS

	<u>PAGE</u>
Independent Auditor's Report	Under Separate Cover
Annual Comprehensive Financial Report	Under Separate Cover
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	1-2
Schedule of Prior Audit Findings and Recommendations	3



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

City of Orrville  
Wayne County  
207 North Main Street  
Orrville, Ohio 44667

To the Members of City Council:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Orrville, Wayne County, Ohio, (the City) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated August 29, 2024.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

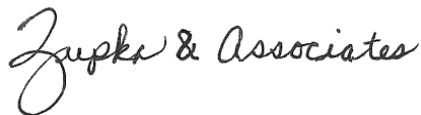
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Zupka & Associates  
Certified Public Accountants

August 29, 2024

**CITY OF ORRVILLE  
WAYNE COUNTY, OHIO  
SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS  
FOR THE YEAR ENDED DECEMBER 31, 2023**

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The prior issued audit report, as of December 31, 2022, included no citations or instances of noncompliance. Management letter recommendations have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.

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# OHIO AUDITOR OF STATE KEITH FABER



**CITY OF ORRVILLE**

**WAYNE COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 10/22/2024**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)