

WOOD COUNTY

SINGLE AUDIT

FOR THE YEAR ENDED DECEMBER 31, 2023





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Members of Council City of Perrysburg 201 W. Indiana Avenue Perrysburg, Ohio 43551

We have reviewed the *Independent Auditors' Report* of the City of Perrysburg, Wood County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2023 through December 31, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Perrysburg is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

July 26, 2024

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INDEPENDENT AUDITORS' REPORT

To the City Council City of Perrysburg, Ohio:

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Perrysburg, Ohio (the "City"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Correction of an Error

As described in Note 2 to the financial statements, the City is reporting a prior period adjustment to correct for errors and omissions in the amounts previously reported in capital assets. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, required pension and OPEB schedules and budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Clark, Schaefer, Hackett & Co.

Maumee, Ohio June 27, 2024

Management's Discussion and Analysis For the Year Ended December 31, 2023

Unaudited

The discussion and analysis of the City of Perrysburg's financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2023. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for 2023 are as follows:

- □ In total, net position increased \$10,159,688. Net position of governmental activities increased \$6,829,700, an increase of 5.1% from 2022. Net position of business-type activities increased \$3,329,988 or 3.3% from 2022.
- □ General revenues accounted for \$35,775,095 in revenue or 60.5% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for 39.5% of total revenues of \$59,092,090.
- □ The City had \$34,217,393 in expenses related to governmental activities; only \$5,346,998 of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$35,775,095 were adequate to provide for these programs.
- □ Among major funds, the general fund had \$34,646,946 in revenues and other financing sources, including \$348,395 in transfers in from other funds. The general fund had \$24,541,306 in expenditures and other financing uses, including \$1,087,500 in transfers out to other funds. The general fund's fund balance increased \$10,105,640 to \$32,009,840.
- Net position for enterprise funds increased by \$3,181,915. Proprietary funds are very capital-intensive in their nature. The City of Perrysburg continues to experience steady growth and is committed to keeping pace with the infrastructure needs of the community. The City has numerous projects on the horizon, most notably, the replacement of old water lines within the City, upgrades to the wastewater treatment plant and a new campus for the department.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of two parts – *management's discussion and analysis* and the *basic financial statements*. The basic financial statements include two kinds of statements that present different views of the City:

These statements are as follows:

- 1. <u>*The Government-Wide Financial Statements*</u> These statements provide both long-term and short-term information about the City's overall financial status.
- 2. <u>*The Fund Financial Statements*</u> These statements focus on individual parts of the City, reporting the City's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

Management's Discussion and Analysis For the Year Ended December 31, 2023

Unaudited

Government-wide Statements

The government-wide statements report information about the City as a whole using accepted methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how they have changed. Netposition (the difference between the City's assets plus deferred outflows of resources and liabilities plus deferred inflows of resources) is one way to measure the City's financial health or position.

- Over time, increases or decreases in the City's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such as property tax base, current property tax laws, conditions of the City's streets and continued growth within the City.

The government-wide financial statements of the City are divided into two categories:

- <u>Governmental Activities</u> Most of the City's programs and services are reported here including security of persons and property, public health and welfare services, leisure time activities, community environment, transportation and general government.
- <u>Business-Type Activities</u> These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The City's water, sewer and utility collection services are reported as business-type activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

Governmental Funds – Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis For the Year Ended December 31, 2023 Unaudited

Proprietary Funds – Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. All of the City's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

The following table provides a comparison of net position between 2023 and 2022:

| | Governmental Activities | | | Business-type Activities | | Total | |
|----------------------------------|----------------------------|---------------|---------------|-----------------------------|---------------|---------------|--|
| | 2023 | Restated 2022 | 2023 | Restated 2022 | 2023 | Restated 2022 | |
| Current and other assets | \$54,700,827 | \$47,057,803 | \$43,432,157 | \$40,904,471 | \$98,132,984 | \$87,962,274 | |
| Capital assets, Net | 119,223,086 | 119,298,943 | 78,483,806 | 78,373,391 | 197,706,892 | 197,672,334 | |
| Total assets | 173,923,913 | 166,356,746 | 121,915,963 | 119,277,862 | 295,839,876 | 285,634,608 | |
| Deferred outflows of resources | 13,966,253 | 7,670,284 | 2,068,086 | 823,303 | 16,034,339 | 8,493,587 | |
| Net pension liability | 32,660,936 | 17,124,506 | 3,728,117 | 1,030,717 | 36,389,053 | 18,155,223 | |
| Net OPEB liability | 1,843,871 | 2,418,008 | 80,256 | 0 | 1,924,127 | 2,418,008 | |
| Other long-term liabilities | 1,663,512 | 1,455,006 | 13,544,483 | 14,983,413 | 15,207,995 | 16,438,419 | |
| Other liabilities | 2,449,063 | 3,375,024 | 2,430,732 | 1,605,416 | 4,879,795 | 4,980,440 | |
| Total liabilities | 38,617,382 | 24,372,544 | 19,783,588 | 17,619,546 | 58,400,970 | 41,992,090 | |
| Deferred inflows of resources | 8,003,136 | 15,214,538 | 29,098 | 1,640,244 | 8,032,234 | 16,854,782 | |
| Net position: | | | | | | | |
| Net investment in capital assets | 119,006,752 | 119,278,188 | 65,429,249 | 63,927,431 | 184,436,001 | 183,205,619 | |
| Restricted | 9,312,253 | 9,447,860 | 0 | 0 | 9,312,253 | 9,447,860 | |
| Unrestricted | 12,950,643 | 5,713,900 | 38,742,114 | 36,913,944 | 51,692,757 | 42,627,844 | |
| Total net position | \$141,269,648 | \$134,439,948 | \$104,171,363 | \$100,841,375 | \$245,441,011 | \$235,281,323 | |

The net pension liability (NPL) is reported by the City pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For fiscal year 2018, the City adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach.

Management's Discussion and Analysis For the Year Ended December 31, 2023

Unaudited

This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*.

GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows. As a result of implementing GASB 75, the City is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting.

Management's Discussion and Analysis For the Year Ended December 31, 2023

Unaudited

Changes in Net position – The following table shows the changes in net position for the fiscal year 2023 and 2022:

| | Governmental Activities | | Business-type Activities | | Total | |
|--|----------------------------|---------------|-----------------------------|---------------|---------------|---------------|
| | 2023 | Restated 2022 | 2023 | Restated 2022 | 2023 | Restated 2022 |
| Revenues | | | | | | |
| Program Revenues: | | | | | | |
| Charges for Services and Sales | \$2,785,342 | \$2,243,517 | \$17,969,997 | \$17,000,996 | \$20,755,339 | \$19,244,513 |
| Operating Grants and Contributions | 2,088,013 | 1,943,790 | 0 | 0 | 2,088,013 | 1,943,790 |
| Capital Grants and Contributions | 473,643 | 547,104 | 0 | 305,865 | 473,643 | 852,969 |
| Total Program Revenues | 5,346,998 | 4,734,411 | 17,969,997 | 17,306,861 | 23,316,995 | 22,041,272 |
| General revenues: | | <u> </u> | | | | |
| Property Taxes | 3,943,735 | 3,900,215 | 0 | 0 | 3,943,735 | 3,900,215 |
| Income Taxes | 25,649,217 | 23,676,367 | 0 | 0 | 25,649,217 | 23,676,367 |
| Intergovernmental Revenues, Unrestricted | 2,482,532 | 2,972,464 | 0 | 0 | 2,482,532 | 2,972,464 |
| Investment Earnings | 3,273,497 | (271,837) | 0 | 0 | 3,273,497 | (271,837) |
| Miscellaneous | 426,114 | 1,111,608 | 0 | 0 | 426,114 | 1,111,608 |
| Total General Revenues | 35,775,095 | 31,388,817 | 0 | 0 | 35,775,095 | 31,388,817 |
| Total Revenues | 41,122,093 | 36,123,228 | 17,969,997 | 17,306,861 | 59,092,090 | 53,430,089 |
| Program Expenses: | | | | | | |
| Security of Persons and Property | 15,514,157 | 13,823,493 | 0 | 0 | 15,514,157 | 13,823,493 |
| Public Health and Welfare Services | 25,941 | 25,236 | 0 | 0 | 25,941 | 25,236 |
| Leisure Time Activities | 1,592,045 | 3,194,199 | 0 | 0 | 1,592,045 | 3,194,199 |
| Community Development | 564,539 | 460,345 | 0 | 0 | 564,539 | 460,345 |
| Basic Utility Service | 1,502,957 | 1,458,376 | 0 | 0 | 1,502,957 | 1,458,376 |
| Transportation | 7,077,642 | 6,205,621 | 0 | 0 | 7,077,642 | 6,205,621 |
| General Government | 7,932,476 | 7,073,030 | 0 | 0 | 7,932,476 | 7,073,030 |
| Interest and Fiscal Charges | 7,636 | 620 | 0 | 0 | 7,636 | 620 |
| Sewer | 0 | 0 | 6,713,684 | 9,487,462 | 6,713,684 | 9,487,462 |
| Water | 0 | 0 | 7,995,414 | 7,591,240 | 7,995,414 | 7,591,240 |
| Utility Collection | 0 | 0 | 5,911 | 0 | 5,911 | 0 |
| Total Expenses | 34,217,393 | 32,240,920 | 14,715,009 | 17,078,702 | 48,932,402 | 49,319,622 |
| Change in Net Position before Transfers | 6,904,700 | 3,882,308 | 3,254,988 | 228,159 | 10,159,688 | 4,110,467 |
| Transfers | (75,000) | (75,000) | 75,000 | 75,000 | 0 | 0 |
| Total Change in Net Position | 6,829,700 | 3,807,308 | 3,329,988 | 303,159 | 10,159,688 | 4,110,467 |
| Beginning Net Position, as Restated | 134,439,948 | 130,632,640 | 100,841,375 | 100,538,216 | 235,281,323 | 231,170,856 |
| Ending Net Position | \$141,269,648 | \$134,439,948 | \$104,171,363 | \$100,841,375 | \$245,441,011 | \$235,281,323 |

Management's Discussion and Analysis For the Year Ended December 31, 2023

Unaudited

The net position of the City's governmental activities increased by \$6,829,700, which represents a 5.1% increase from to 2022. Much of this increase was due to continued strong revenues from income taxes and investment earnings. The increase was less than the previous year, as operational costs continued to rise.

The City receives an income tax, which is based on 1.5% of all salaries, wages, commissions and other compensation earned from residents living within the City and from nonresidents for work done or services performed or rendered in the City.

Property taxes and income taxes made up 9.6% and 62.4% respectively of revenues for governmental activities for the City in fiscal year 2023. The City's reliance upon tax revenues is demonstrated by the following graph indicating 72.0% of total revenues from general tax revenues:

| | | Percent | |
|-----------------------------|--------------|----------|---------|
| Revenue Sources | 2023 | of Total | 13.00% |
| Intergovernmental Revenues, | | | 13.00 % |
| Unrestricted | \$2,482,532 | 6.04% | |
| Program Revenues | 5,346,998 | 13.00% | 9.00% |
| General Tax Revenues | 29,592,952 | 71.96% | |
| General Other | 3,699,611 | 9.00% | 6.04% |
| Total Revenue | \$41,122,093 | 100.00% | 71 |

| Management's Discussion and Analysis | |
|--------------------------------------|-----------|
| For the Year Ended December 31, 2023 | Unaudited |

Business-Type Activities

Net position of the business-type activities increased by \$3,329,988. This is a reflection of consistent year over year revenues exceeding operating expenditures. Excess revenue is used to finance large capital projects. Although there might not be large capital projects each year, there are numerous projects on the horizon for the City of Perrysburg.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City's governmental funds reported a combined fund balance of \$43,681,903, which is an increase from last year's balance of \$35,523,718. The schedule below indicates the fund balance and the total change in fund balance by fund type as of December 31, 2023 and 2022:

| | Fund Balance | Fund Balance | Increase |
|-----------------------------|-------------------|-------------------|--------------|
| | December 31, 2023 | December 31, 2022 | (Decrease) |
| General | \$32,009,840 | \$21,904,200 | \$10,105,640 |
| Police Pension | 1,357,952 | 1,415,977 | (58,025) |
| Capital Improvements | 2,495,429 | 4,513,989 | (2,018,560) |
| Nonmajor Governmental Funds | 7,818,682 | 7,689,552 | 129,130 |
| Total | \$43,681,903 | \$35,523,718 | \$8,158,185 |

General Fund – The City's General Fund balance increase is due to many factors. The tables that follow assist in illustrating the financial activities and balance of the General Fund:

| | 2023 | 2022 | Increase |
|-----------------------------|--------------|--------------|-------------|
| | Revenues | Revenues | (Decrease) |
| Taxes | \$27,254,259 | \$24,836,541 | \$2,417,718 |
| Intergovernmental Revenue | 1,113,721 | 972,171 | 141,550 |
| Charges for Services | 1,028,071 | 1,163,368 | (135,297) |
| Fines, Licenses and Permits | 664,922 | 651,203 | 13,719 |
| Investment Earnings | 2,955,391 | (467,360) | 3,422,751 |
| Special Assessments | 212,238 | 216,538 | (4,300) |
| All Other Revenue | 754,420 | 510,902 | 243,518 |
| Total | \$33,983,022 | \$27,883,363 | \$6,099,659 |

General Fund revenues in 2023 increased by \$6,099,659 compared to revenues in fiscal year 2022. There were several factors affecting this total. The most significant factor contributing to this increase was investment earnings, due to market conditions. Taxes also had an increase due to an increase in the amount of Income Tax received during 2023.

| For the Year Ended December 31, 2023 | | l | Inaudited |
|--------------------------------------|----------------------|----------------------|------------------------|
| | 2023 Expenditures | 2022 Expenditures | Increase (Decrease) |
| Security of Persons and Property | \$12,083,831 | \$11,527,404 | \$556,427 |
| Public Health and Welfare Services | 25,941 | 25,236 | 705 |
| Leisure Time Activities | 2,130,395 | 1,864,778 | 265,617 |
| Community Development | 482,173 | 444,713 | 37,460 |
| Transportation | 2,190,118 | 2,227,464 | (37,346) |
| General Government | 6,411,084 | 5,962,439 | 448,645 |
| Debt Service: | | | |
| Principal Retirement | 128,707 | 0 | 128,707 |
| Interest and Fiscal Charges | 1,557 | 0 | 1,557 |
| Total | \$23,453,806 | \$22,052,034 | \$1,401,772 |

Management's Discussion and Analysis For the Year Ended December 31, 2023

General Fund expenditures increased by \$1,401,772 or 6.4% from the prior year. The largest increases were in security of persons and property and general government. Most of the increase in security of persons and property can be attributed to an increase in personnel expenses driven by union contracts and salary equity adjustments. The increase in general government is related to personnel expenses and services. Additional positions were added to the Engineering and Information Technology departments. During 2023 the use of outside legal services was increased during the process of hiring for the open Law Director position. The finance department had increased software service expenses in 2023 while implementing additional modules of the financial software.

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2023 the City amended its General Fund budget several times. Revenue increased by \$3.6 million, This was mostly related to income tax revenue.

For the General Fund, final budget basis revenue of \$31.1 million increased from the original budget estimates of \$27.5 million as a result of various adjustments to revenues throughout the year. The City has taken a very cautious approach to the creation of new positions, and other on-going expenses.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of fiscal 2023 the City had \$197,706,892 net of accumulated depreciation invested in land, improvements, infrastructure, buildings, machinery and equipment and construction in progress. Of this total, \$119,223,086 was related to governmental activities and \$78,483,806 to the business-type activities. The following table shows fiscal year 2023 and 2022 balances:

Management's Discussion and Analysis For the Year Ended December 31, 2023

Unaudited

| _ | Govern Activ | Increase (Decrease) | |
|-----------------------------------|-----------------|------------------------|-------------|
| | 2023 | Restated 2022 | |
| Land | \$10,586,544 | \$10,586,544 | \$0 |
| Construction in Progress | 3,376,292 | 2,116,569 | 1,259,723 |
| Buildings | 27,929,911 | 27,877,515 | 52,396 |
| Improvements Other Than Buildings | 14,726,424 | 14,726,424 | 0 |
| Machinery and Equipment | 23,913,908 | 20,425,521 | 3,488,387 |
| Leased Machinery and Equipment | 13,482 | 0 | 13,482 |
| Subscription Based IT Agreements | 374,508 | 0 | 374,508 |
| Infrastructure | 102,363,675 | 102,363,675 | 0 |
| Less: Accumulated Depreciation | (64,061,658) | (58,797,305) | (5,264,353) |
| Totals | \$119,223,086 | \$119,298,943 | (\$75,857) |

Much of the activity in the governmental activities type capital assets is attributed to three park renovations to be all-inclusive being completed in 2023. The increase in construction in progress is attributed to the continued construction of the 2023 resurfacing program, multi-use paths, and a storage facility at Fire Station 39. The increase was offset by additional accumulated depreciation related to CIP being moved to completion. Additional information on the City's capital assets can be found in Note 10.

| | Business | Increase (Decrease) | |
|-----------------------------------|--------------|------------------------|-------------|
| - | 2023 | Restated 2022 | |
| Land | \$268,733 | \$268,733 | \$0 |
| Construction in Progress | 1,296,821 | 738,158 | 558,663 |
| Buildings | 33,066,482 | 33,066,482 | 0 |
| Improvements Other Than Buildings | 77,390,534 | 77,166,089 | 224,445 |
| Machinery and Eqiupment | 21,255,635 | 19,759,780 | 1,495,855 |
| Subscription Based IT Agreements | 58,220 | 0 | 58,220 |
| Less: Accumulated Depreciation | (54,852,619) | (52,625,851) | (2,226,768) |
| Totals | \$78,483,806 | \$78,373,391 | \$110,415 |

The primary cost related increase in the business-type capital assets occurred in improvements and machinery and equipment. This increase was due to purchasing a variety of equipment items including front end loader, excavator, vactor, multiple trucks, leak detection equipment, and solar bees and updates to water and sewer lines. Additional information on the City's capital assets can be found in Note 10.

| Management's Discussion and Analysi | S |
|--------------------------------------|---|
| For the Year Ended December 31, 2023 | 3 |

Unaudited

Debt

The following table summarizes the City's debt outstanding as of December 31, 2023 and 2022:

| | 2023 | 2022 |
|--------------------------------|--------------|--------------|
| Governmental Activities: | | |
| Compensated Absences | 1,447,641 | 1,434,871 |
| Financing Obligations | 13,278 | 20,135 |
| Subscriptions Payable | 202,593 | 0 |
| Net Pension Liability | 32,660,936 | 17,124,506 |
| Net OPEB Liability | 1,843,871 | 2,418,008 |
| Total Governmental Activities | 36,168,319 | 20,997,520 |
| Business-Type Activities: | | |
| OWDA Loans Payable | 9,515,123 | 10,118,243 |
| General Obligation Bonds | 3,790,418 | 4,688,022 |
| Subscriptions Payable | 37,192 | 0 |
| Compensated Absences | 201,750 | 177,148 |
| Net Pension Liability | 3,728,117 | 1,030,717 |
| Net OPEB Liability | 80,256 | 0 |
| Total Business-Type Activities | 17,352,856 | 16,014,130 |
| Totals | \$53,521,175 | \$37,011,650 |

State statutes limit the amount of unvoted general obligation debt the City may issue. The aggregate amount of the City's unvoted debt is also subject to overlapping debt restrictions with other political subdivisions. The actual aggregate amount of the City's unvoted debt, when added to that of other political subdivisions within the respective counties in which Perrysburg lies, is limited to ten mills. At December 31, 2023, the City's outstanding debt was below the legal limit. Additional information on the City's long-term debt can be found in Notes 13 and 15.

ECONOMIC FACTORS

The City of Perrysburg continues to be a vibrant, growing community. Business and industry have established offices and plants in the City due in part to its proximity to major east/west and north/south highways, as well as major rail systems and airports. The City is home to the Owens-Illinois World Headquarters and Levis Commons Towne Center, a 400+ acre open air lifestyle shopping center. During 2023 the City has continued to see steady development in both the residential and commercial areas. The City looks forward to continued development into 2024.

The City uses many economic development tools to encourage economic growth. The City currently has a JEDZ with the City of Toledo, a TIF within the area of the Owens-Illinois /Levis Towne Center, and multiple Community Reinvestment Areas (CRA) Enterprise Zones (EZ). These tools have been used judiciously to encourage specific industries which provide the types of employment that mesh with the existing development in the City. As a means of fostering business growth without sacrificing school district revenues through tax abatement, the City initiated in 2005, a Job Creation and Retention Grant program. The Program rebates 1/3 of annual withholdings for a period of 5 years. Businesses must meet certain job creation and payroll criteria to be eligible for the program.

Management's Discussion and Analysis For the Year Ended December 31, 2023

Unaudited

Some of the largest employers in the City of Perrysburg include: Owens Illinois, Owens Brockway, First Solar, ProMedica, Bon Secours Mercy, Perrysburg Schools and Costco Wholesale.

The City of Perrysburg has taken a conservative approach to budgeting for many years. The City's largest source of revenue is an income tax of 1.5% levied by the City. On a cash basis, the City's income tax revenue increased by 8% in 2023. In 2022 income tax collections increased by 2% from 2021. The City continues to monitor tax collections. Perrysburg is a thriving community, experiencing growth in both residential and commercial construction. The City remains vigilant in containing its operational costs. To support the growth of the community and improve accessibility to the public, in 2024 the City plans to purchase and renovate a building to house various City departments and divisions.

The City has been able to balance its tax burden between residents and business/commercial taxpayers and continues to experience significant growth in both of these sectors. There are several potential projects on the horizon. The City continues work on several large projects related to its water and sewer facilities.

In 2022 the City received the second half of its funding from the American Rescue Plan Act, a COVIDrelated federal response bill which was enacted on March 11, 2021. The City allocated most of this funding to park improvements including all-inclusive playground equipment at three parks which were installed in 2023.

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact the Finance Department by calling 419-872-8030 or writing to City of Perrysburg Finance Department, 201 West Indiana Avenue, Perrysburg, Ohio 43551.

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Statement of Net Position December 31, 2023

| Receivables: Taxes 8,542,950 0 8,542,95 Accounts 406,703 2,063,993 2,470,69 Intergovernmental 1,655,407 0 1,655,40 Intergovernmental 1,655,407 0 3,74,80 Special Assessments 286,735 209,314 496,04 Loans 24,333 0 24,33 Leases 234,117 0 234,117 Internal Balances (627,434) 627,434 Inventory of Supplies at Cost 122,530 908,848 1,031,37 Prepaid Items 563,232 108,707 671,93 Restricted Assets: Capital Assets 757,727 0 757,72 Capital Assets 105,260,250 76,918,252 182,178,50 Total Assets 173,923,913 121,915,963 295,839,87 Deferred Outflows of Resources: 1 23,66,253 2,068,086 16,034,33 Deferred Outflows of Resources 13,962,253 2,068,086 16,034,33 Deferred Outflows of Resources | | Governmental Activities | Business-Type Activities | Total | | |
|---|---|----------------------------|-----------------------------|---------------|--|--|
| Receivables: Intervention of the second | Assets: | | | | | |
| Taxes 8,542,950 0 8,542,95 Accounts 406,703 2,063,993 2,470,69 Intergovernmental 1,655,407 0 1,655,40 Interest 374,803 0 374,80 Special Assessments 286,735 209,314 496,04 Loans 24,333 0 24,33 Leases 234,117 0 234,11 Internal Balances (627,434) 627,434 10,01,01 Inventory of Supplies at Cost 122,530 908,848 1,031,37 Prepaid Items 563,222 108,707 671,93 Restricted Assets: Capital Assets 2 2 2 Capital Assets 105,260,250 76,918,252 182,178,50 Total Assets 173,923,913 121,915,963 295,839,87 Deferred Outflows of Resources: 2 2 27,780 2,154,10 Total Assets 13,962,253 2,068,086 16,034,33 Deferred Outflows of Resources 13,966,253 2,068,086 | Equity in Pooled Cash and Investments | \$ 42,359,724 | \$ 39,513,861 | \$ 81,873,585 | | |
| Accounts 106,703 2,063,993 2,470,69 Intergovernmental 1,655,407 0 1,655,40 Interest 374,803 0 374,80 Special Assessments 286,735 209,314 449,604 Loans 24,333 0 24,333 0 24,333 Leases 234,117 0 234,117 0 234,117 Internal Balances (627,434) 627,434 10 234,117 0 234,117 Inventory of Supplies at Cost 122,530 908,848 1,031,37 7 671,93 Restricted Assets: Cash and Cash Equivalents with Fiscal Agent 757,727 0 757,727 Capital Assets 13,962,836 1,565,554 15,528,39 Capital Assets 173,923,913 121,915,963 295,839,87 Total Assets 173,923,913 121,915,963 295,839,87 294,443 294,444 Pension 12,049,931 1,535,863 13,585,79 2,154,100 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 OPEB 13,966,253 < | Receivables: | | | | | |
| Intergovernmental 1,655,407 0 1,655,407 Interest 374,803 0 374,803 Special Assessments 286,735 209,314 496,04 Loans 24,333 0 24,333 Leases 234,117 0 234,11 Inventory of Supplies at Cost 122,530 908,848 1,031,37 Prepaid Items 563,232 108,707 671,933 Restricted Assets: 2 2 77,72 0 757,72 Capital Assets Not Being Depreciated 13,962,836 1,565,554 15,528,39 295,839,87 Capital Assets Not Being Depreciated, Net 105,260,250 76,918,252 182,178,50 Total Assets 173,923,913 121,915,963 295,839,87 Deferred Outflows of Resources: 2 237,780 2,154,10 Total Assets 13,962,533 2,068,086 16,034,33 OPEB 1,916,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 | Taxes | 8,542,950 | 0 | 8,542,950 | | |
| Interest 374,803 0 374,80 Special Assessments 286,735 209,314 496,04 Loans 24,333 0 24,33 Leases 234,117 0 234,11 Internal Balances (627,434) 627,434 Inventory of Supplies at Cost 122,530 908,848 1,031,37 Prepaid Items 563,232 108,707 671,93 Restricted Assets: Capital Assets 757,727 0 757,72 Capital Assets 105,260,250 76,918,252 182,178,50 Capital Assets 105,260,250 76,918,252 182,178,50 Capital Assets 173,923,913 121,915,963 295,839,87 Deferred Outflows of Resources: 12,049,931 1,535,863 13,585,79 OPEB 1.916,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: 1.916,322 237,780 2,154,10 Accounts Payable 863,797 1,944,693 | Accounts | 406,703 | 2,063,993 | 2,470,696 | | |
| Special Assessments 286,735 209,314 496,04 Loans 24,333 0 24,33 Leases 234,117 0 234,11 Internal Balances (627,434) 627,434 1 Inventory of Supplies at Cost 122,530 908,848 1,031,37 Prepaid Items 563,232 108,707 671,93 Restricted Assets: Cash and Cash Equivalents with Fiscal Agent 757,727 0 757,727 Capital Assets Capital Assets 13,962,836 1,565,554 15,528,39 Capital Assets 105,260,250 76,918,252 182,178,50 Total Assets 173,923,913 121,915,963 295,839,87 Deferred Outflows of Resources: Deferred Outflows of Resources: 237,780 2,154,10 Total Assets 19,16,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: Accounts Payable 863,797 1,944,693 2,808,49 Accrued Wages and Benefits 739,121 | Intergovernmental | 1,655,407 | 0 | 1,655,407 | | |
| Loans 24,333 0 24,333 Leases 234,117 0 234,11 Internal Balances (627,434) 627,434 Inventory of Supplies at Cost 122,530 908,848 1,031,37 Prepaid Items 563,232 108,707 671,93 Restricted Assets: | Interest | 374,803 | 0 | 374,803 | | |
| Leases 234,117 0 234,117 Internal Balances (627,434) 627,434 Inventory of Supplies at Cost 122,530 908,848 1,031,37 Prepaid Items 563,232 108,707 671,93 Restricted Assets: | Special Assessments | 286,735 | 209,314 | 496,049 | | |
| Internal Balances (627,434) 627,434 Inventory of Supplies at Cost 122,530 908,848 1,031,37 Prepaid Items 563,232 108,707 671,93 Restricted Assets: | Loans | 24,333 | 0 | 24,333 | | |
| Inventory of Supplies at Cost 122,530 908,848 1,031,37 Prepaid Items 563,232 108,707 671,93 Restricted Assets: | Leases | 234,117 | 0 | 234,117 | | |
| Prepaid Items 563,232 108,707 671,93 Restricted Assets: | Internal Balances | (627,434) | 627,434 | 0 | | |
| Restricted Assets: 757,727 0 757,727 Capital Assets: 13,962,836 1,565,554 15,528,39 Capital Assets Not Being Depreciated 13,962,836 1,565,554 15,528,39 Capital Assets Being Depreciated, Net 105,260,250 76,918,252 182,178,50 Total Assets 173,923,913 121,915,963 295,839,87 Deferred Outflows of Resources: 0 294,443 294,444 Pension 12,049,931 1,535,863 13,585,79 OPEB 1,916,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: 1 2,968,086 16,034,33 14,003,233 Accounts Pay able 863,797 1,944,693 2,808,49 Accrued Wages and Benefits 739,121 78,792 817,91 Intergovernmental Pay able 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,888 Accrued Interest Pay able 5,694 6,967 12,66 Long-Term Liabilities: Ue within One Year 766,487 | Inventory of Supplies at Cost | 122,530 | 908,848 | 1,031,378 | | |
| Cash and Cash Equivalents with Fiscal Agent 757,727 0 757,727 Capital Assets: Capital Assets Not Being Depreciated 13,962,836 1,565,554 15,528,39 Capital Assets Being Depreciated, Net 105,260,250 76,918,252 182,178,50 Total Assets 173,923,913 121,915,963 295,839,87 Deferred Outflows of Resources: 12,049,931 1,535,863 13,585,79 OPEB 1,916,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: Accounts Payable 863,797 1,944,693 2,808,49 Accrued Wages and Benefits 739,121 78,792 817,91 Intergovernmental Payable 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,88 Accrued Interest Payable 5,694 6,967 12,66 Long-Term Liabilities: 10 10 12,464,76 Due Within One Year 766,487 1,698,281 2,464,76 Due in More Than One Yea | Prepaid Items | 563,232 | 108,707 | 671,939 | | |
| Capital Assets: Capital Assets Not Being Depreciated 13,962,836 1,565,554 15,528,39 Capital Assets Being Depreciated, Net 105,260,250 76,918,252 182,178,50 Total Assets 173,923,913 121,915,963 295,839,87 Deferred Outflows of Resources: 12,049,931 1,535,863 13,585,79 OPEB 1,916,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: Accounts Payable 863,797 1,944,693 2,808,49 Accound Wages and Benefits 739,121 78,792 817,91 Intergovernmental Payable 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,884 Accrued Interest Payable 5,694 6,967 12,66 Long-Term Liabilities: Due Within One Year 766,487 1,698,281 2,464,76 Due in More Than One Year 897,025 11,846,202 12,743,22 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Restricted Assets: | | | | | |
| Capital Assets Not Being Depreciated 13,962,836 1,565,554 15,528,39 Capital Assets Being Depreciated, Net 105,260,250 76,918,252 182,178,50 Total Assets 173,923,913 121,915,963 295,839,87 Deferred Outflows of Resources: 0 294,443 294,443 Pension 12,049,931 1,535,863 13,585,79 OPEB 1,916,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: Accounts Payable 863,797 1,944,693 2,808,49 Accrued Wages and Benefits 739,121 78,792 817,91 Intergovernmental Payable 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,88 Accrued Interest Payable 5,694 6,967 12,666 Long-Term Liabilities: 10 12,648,76 12,666 Due within One Year 766,487 1,698,281 2,464,76 Due in More Than One Year 897,025 11,846,202 | Cash and Cash Equivalents with Fiscal Agent | 757,727 | 0 | 757,727 | | |
| Capital Assets Being Depreciated, Net 105,260,250 76,918,252 182,178,50 Total Assets 173,923,913 121,915,963 295,839,87 Deferred Outflows of Resources: 0 294,443 294,443 294,444 Pension 12,049,931 1,535,863 13,585,79 0 0 294,443 294,443 294,444 Pension 12,049,931 1,535,863 13,585,79 0 2,154,10 0 2,154,10 OPEB 1,916,322 237,780 2,154,10 0 2,808,49 0 4,693 2,808,49 0 4,6034,33 0 4,6034,33 0 4,6034,33 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 4,66,88,49 0 | Capital Assets: | | | | | |
| Total Assets 173,923,913 121,915,963 295,839,87 Deferred Outflows of Resources: 0 294,443 294,443 Pension 12,049,931 1,535,863 13,585,79 OPEB 1,916,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: Accounts Pay able 863,797 1,944,693 2,808,49 Accrued Wages and Benefits 739,121 78,792 817,91 Intergovernmental Pay able 373,567 400,280 773,84 Uncarned Revenue 466,884 0 466,884 Accrued Interest Pay able 5,694 6,967 12,666 Long-Term Liabilities: Due Within One Year 766,487 1,698,281 2,464,766 Due in More Than One Year 897,025 11,846,202 12,743,222 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Capital Assets Not Being Depreciated | 13,962,836 | 1,565,554 | 15,528,390 | | |
| Deferred Outflows of Resources: Deferred Loss on Debt Refunding 0 294,443 294,443 Pension 12,049,931 1,535,863 13,585,79 OPEB 1,916,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: Accounts Payable 863,797 1,944,693 2,808,49 Accrued Wages and Benefits 739,121 78,792 817,91 Intergovernmental Payable 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,88 Accrued Interest Payable 5,694 6,967 12,666 Long-Term Liabilities: Due Within One Year 766,487 1,698,281 2,464,766 Due in More Than One Year 897,025 11,846,202 12,743,222 12,743,222 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Capital Assets Being Depreciated, Net | 105,260,250 | 76,918,252 | 182,178,502 | | |
| Deferred Loss on Debt Refunding 0 294,443 294,44 Pension 12,049,931 1,535,863 13,585,79 OPEB 1,916,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: Accounts Payable 863,797 1,944,693 2,808,49 Accrued Wages and Benefits 739,121 78,792 817,91 Intergovernmental Payable 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,88 Accrued Interest Payable 5,694 6,967 12,66 Long-Term Liabilities: Due Within One Year 766,487 1,698,281 2,464,76 Due in M ore Than One Year 897,025 11,846,202 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Total Assets | 173,923,913 | 121,915,963 | 295,839,876 | | |
| Pension 12,049,931 1,535,863 13,585,79 OPEB 1,916,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: Accounts Payable 863,797 1,944,693 2,808,49 Accrued Wages and Benefits 739,121 78,792 817,91 Intergovernmental Payable 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,88 Accrued Interest Payable 5,694 6,967 12,66 Long-Term Liabilities: Due Within One Year 766,487 1,698,281 2,464,76 Due in More Than One Year 897,025 11,846,202 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Deferred Outflows of Resources: | | | | | |
| OPEB 1,916,322 237,780 2,154,10 Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: Accounts Payable 863,797 1,944,693 2,808,49 Accrued Wages and Benefits 739,121 78,792 817,91 Intergovernmental Payable 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,88 Accrued Interest Payable 5,694 6,967 12,66 Long-Term Liabilities: 766,487 1,698,281 2,464,76 Due within One Year 766,487 1,698,281 2,464,76 Due in More Than One Year 897,025 11,846,202 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Deferred Loss on Debt Refunding | 0 | 294,443 | 294,443 | | |
| Total Deferred Outflows of Resources 13,966,253 2,068,086 16,034,33 Liabilities: Accounts Payable 863,797 1,944,693 2,808,49 Accrued Wages and Benefits 739,121 78,792 817,91 Intergovernmental Payable 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,88 Accrued Interest Payable 5,694 6,967 12,66 Long-Term Liabilities: 0 466,487 1,698,281 2,464,76 Due within One Year 766,487 1,698,281 2,464,76 Due in M ore Than One Year 897,025 11,846,202 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Pension | 12,049,931 | 1,535,863 | 13,585,794 | | |
| Liabilities: Accounts Payable 863,797 1,944,693 2,808,49 Accrued Wages and Benefits 739,121 78,792 817,91 Intergovernmental Payable 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,88 Accrued Interest Payable 5,694 6,967 12,66 Long-Term Liabilities: 0 466,487 1,698,281 2,464,76 Due Within One Year 766,487 1,698,281 2,464,76 Due in More Than One Year 897,025 11,846,202 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | OPEB | 1,916,322 | 237,780 | 2,154,102 | | |
| Accounts Payable863,7971,944,6932,808,49Accrued Wages and Benefits739,12178,792817,91Intergovernmental Payable373,567400,280773,84Unearned Revenue466,8840466,88Accrued Interest Payable5,6946,96712,66Long-Term Liabilities:5551,698,281Due Within One Year766,4871,698,2812,464,76Due in More Than One Year897,02511,846,20212,743,22Net Pension Liability32,660,9363,728,11736,389,05 | Total Deferred Outflows of Resources | 13,966,253 | 2,068,086 | 16,034,339 | | |
| Accrued Wages and Benefits 739,121 78,792 817,91 Intergovernmental Pay able 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,88 Accrued Interest Pay able 5,694 6,967 12,66 Long-Term Liabilities: 5 5 5 1,698,281 2,464,76 Due Within One Year 766,487 1,698,281 2,464,76 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Liabilities: | | | | | |
| Intergovernmental Pay able 373,567 400,280 773,84 Unearned Revenue 466,884 0 466,88 Accrued Interest Pay able 5,694 6,967 12,66 Long-Term Liabilities: 5 5 5 16,98,281 2,464,76 Due Within One Year 766,487 1,698,281 2,464,76 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Accounts Payable | 863,797 | 1,944,693 | 2,808,490 | | |
| Unearned Revenue 466,884 0 466,88 Accrued Interest Pay able 5,694 6,967 12,66 Long-Term Liabilities: 5 5 1,698,281 2,464,76 Due Within One Year 766,487 1,698,281 2,464,76 Due in More Than One Year 897,025 11,846,202 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Accrued Wages and Benefits | 739,121 | 78,792 | 817,913 | | |
| Accrued Interest Pay able 5,694 6,967 12,66 Long-Term Liabilities: 766,487 1,698,281 2,464,76 Due Within One Year 766,487 1,698,281 2,464,76 Due in More Than One Year 897,025 11,846,202 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Intergovernmental Payable | 373,567 | 400,280 | 773,847 | | |
| Long-Term Liabilities: 766,487 1,698,281 2,464,76 Due Within One Year 766,487 11,846,202 12,743,22 Due in More Than One Year 897,025 11,846,202 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Unearned Revenue | 466,884 | 0 | 466,884 | | |
| Due Within One Year766,4871,698,2812,464,76Due in More Than One Year897,02511,846,20212,743,22Net Pension Liability32,660,9363,728,11736,389,05 | Accrued Interest Payable | 5,694 | 6,967 | 12,661 | | |
| Due in More Than One Year 897,025 11,846,202 12,743,22 Net Pension Liability 32,660,936 3,728,117 36,389,05 | Long-Term Liabilities: | | | | | |
| Net Pension Liability 32,660,936 3,728,117 36,389,05 | Due Within One Year | 766,487 | 1,698,281 | 2,464,768 | | |
| • | Due in More Than One Year | 897,025 | 11,846,202 | 12,743,227 | | |
| Net OPEB Liability 1,843,871 80,256 1,924,12 | Net Pension Liability | 32,660,936 | 3,728,117 | 36,389,053 | | |
| | Net OPEB Liability | 1,843,871 | 80,256 | 1,924,127 | | |
| Total Liabilities 38,617,382 19,783,588 58,400,97 | Total Liabilities | 38,617,382 | 19,783,588 | 58,400,970 | | |

(Continued)

| | Governmental Activities | Business-Type Activities | Total |
|---|----------------------------|-----------------------------|----------------|
| Deferred Inflows of Resources: | | | |
| Property Tax Levy for Next Fiscal Year | 4,811,975 | 0 | 4,811,975 |
| Pension | 1,023,117 | 2,185 | 1,025,302 |
| OPEB | 1,933,927 | 26,913 | 1,960,840 |
| Deferred Revenue - Lease Revenue | 234,117 | 0 | 234,117 |
| Total Deferred Inflows of Resources | 8,003,136 | 29,098 | 8,032,234 |
| Net Position: | | | |
| Net Investment in Capital Assets | 119,006,752 | 65,429,249 | 184,436,001 |
| Restricted For: | | | |
| Street Construction, Maintenance and Repair | 2,169,213 | 0 | 2,169,213 |
| State Highway Improvement | 1,023,500 | 0 | 1,023,500 |
| Police Pension | 1,417,638 | 0 | 1,417,638 |
| Garbage and Refuse | 131,624 | 0 | 131,624 |
| Public Transportation | 392,364 | 0 | 392,364 |
| Other Purposes | 4,177,914 | 0 | 4,177,914 |
| Unrestricted | 12,950,643 | 38,742,114 | 51,692,757 |
| Total Net Position | \$ 141,269,648 | \$ 104,171,363 | \$ 245,441,011 |

Statement of Activities For the Year Ended December 31, 2023

| | | Program Revenues | | | | |
|------------------------------------|---------------|------------------|-----------------------|------------|--|--|
| | | Charges for | Operating | Capital | | |
| | | Services and | Grants and | Grants and | | |
| | Expenses | Sales | Sales Contributions C | | | |
| Governmental Activities: | | | | | | |
| Current: | | | | | | |
| Security of Persons and Property | \$ 15,514,157 | \$ 847,427 | \$ 20,808 | \$ 401,653 | | |
| Public Health and Welfare Services | 25,941 | 0 | 0 | 0 | | |
| Leisure Time Activities | 1,592,045 | 278,794 | 36,251 | 0 | | |
| Community Development | 564,539 | 224,667 | 0 | 71,990 | | |
| Basic Utility Services | 1,502,957 | 26,498 | 37,562 | 0 | | |
| Transportation | 7,077,642 | 17,463 | 1,993,392 | 0 | | |
| General Government | 7,932,476 | 1,390,493 | 0 | 0 | | |
| Interest and Fiscal Charges | 7,636 | 0 | 0 | 0 | | |
| Total Governmental Activities | 34,217,393 | 2,785,342 | 2,088,013 | 473,643 | | |
| Business-Type Activities: | | | | | | |
| Sewer | 6,713,684 | 9,075,122 | 0 | 0 | | |
| Water | 7,995,414 | 8,876,714 | 0 | 0 | | |
| Utility Collection | 5,911 | 18,161 | 0 | 0 | | |
| Total Business-Type Activities | 14,715,009 | 17,969,997 | 0 | 0 | | |
| Totals | \$ 48,932,402 | \$ 20,755,339 | \$ 2,088,013 | \$ 473,643 | | |

General Revenues

Property Taxes Municipal Income Taxes Grants and Entitlements not Restricted to Specific Programs Investment Earnings Miscellaneous Transfers Total General Revenues and Transfers Change in Net Position Net Position Beginning of Year, as Restated

Net Position End of Year

| Net (Expense) Revenue | | | | | |
|-----------------------|-------------------|----------------|--|--|--|
| and C | Changes in Net Po | sition | | | |
| ~ . | Business- | | | | |
| Governmental | Туре | T 1 | | | |
| Activities | Activities | Total | | | |
| | | | | | |
| \$(14,244,269) | \$ 0 | \$(14,244,269) | | | |
| (25,941) | 0 | (25,941) | | | |
| (1,277,000) | 0 | (1,277,000) | | | |
| (267,882) | 0 | (267,882) | | | |
| (1,438,897) | 0 | (1,438,897) | | | |
| (5,066,787) | 0 | (5,066,787) | | | |
| (6,541,983) | 0 | (6,541,983) | | | |
| (7,636) | 0 | (7,636) | | | |
| (28,870,395) | 0 | (28,870,395) | | | |
| | | | | | |
| 0 | 2,361,438 | 2,361,438 | | | |
| 0 | 881,300 | 881,300 | | | |
| 0 | 12,250 | 12,250 | | | |
| 0 | 3,254,988 | 3,254,988 | | | |
| (28,870,395) | 3,254,988 | (25,615,407) | | | |
| | | | | | |
| 3,943,735 | 0 | 3,943,735 | | | |
| 25,649,217 | 0 | 25,649,217 | | | |
| 2,482,532 | 0 | 2,482,532 | | | |
| 3,273,497 | 0 | 3,273,497 | | | |
| 426,114 | 0 | 426,114 | | | |
| (75,000) | 75,000 | 0 | | | |
| 35,700,095 | 75,000 | 35,775,095 | | | |
| 6,829,700 | 3,329,988 | 10,159,688 | | | |
| 134,439,948 | 100,841,375 | 235,281,323 | | | |
| \$141,269,648 | \$104,171,363 | \$245,441,011 | | | |

Balance Sheet Governmental Funds December 31, 2023

| | General | Police Pension | | C Police Pension Impre | | | Nonmajor overnmental Funds |
|--|---------------|----------------|-----------|---------------------------|-----------|----|----------------------------------|
| Assets: Equity in Pooled Cash and Investments | \$ 28,510,234 | \$ | 1,467,808 | \$ | 2,643,530 | \$ | 7,826,858 |
| Receivables: | \$ 28,310,234 | φ | 1,407,608 | φ | 2,045,550 | φ | 7,820,838 |
| Taxes | 5,539,011 | | 1,638,024 | | 0 | | 1,365,915 |
| Accounts | 369,746 | | 1,050,024 | | 0 | | 3,928 |
| Intergovernmental | 578,779 | | 53,770 | | 0 | | 1,022,858 |
| Interest | 374,803 | | 0 | | 0 | | 0 |
| Special Assessments | 215,506 | | 0 | | 0 | | 71,229 |
| Loans | 0 | | 0 | | 0 | | 24,333 |
| Leases | 234,117 | | 0 | | 0 | | 0 |
| Inventory of Supplies, at Cost | 0 | | 0 | | 0 | | 122,530 |
| Prepaid Items | 502,398 | | 0 | | 0 | | 60,781 |
| Restricted Assets: | | | | | | | |
| Cash and Cash Equivalents with Fiscal Agent | 0 | | 0 | | 0 | | 757,727 |
| Total Assets | \$ 36,324,594 | \$ | 3,159,602 | \$ | 2,643,530 | \$ | 11,256,159 |
| Liabilities: | | | | | | | |
| Accounts Payable | 190,204 | | 0 | | 148,101 | | 524,492 |
| Accrued Wages and Benefits Payable | 423,177 | | 109,856 | | 0 | | 13,581 |
| Intergovernmental Payable | 373,567 | | 0 | | 0 | | 0 |
| Interfund Loans Payable | 0 | | 0 | | 0 | | 343,000 |
| Unearned Revenue | 0 | | 0 | | 0 | | 466,884 |
| Compensated Absences Payable | 3,118 | | 0 | | 0 | | 0 |
| Total Liabilities | 990,066 | | 109,856 | | 148,101 | | 1,347,957 |
| Deferred Inflows of Resources: | | | | | | | |
| Unavailable Amounts | 1,270,695 | | 59,686 | | 0 | | 729,529 |
| Property Tax for Next Fiscal Year | 1,819,876 | | 1,632,108 | | 0 | | 1,359,991 |
| Deferred Revenue - Lease Revenue | 234,117 | | 0 | | 0 | | 0 |
| Total Deferred Inflows of Resources | 3,324,688 | | 1,691,794 | | 0 | | 2,089,520 |
| Fund Balances: | | | | | | | |
| Nonspendable | 502,398 | | 0 | | 0 | | 183,311 |
| Restricted | 0 | | 1,357,952 | | 0 | | 7,212,680 |
| Committed | 0 | | 0 | | 2,495,429 | | 421,928 |
| Assigned | 5,601,339 | | 0 | | 0 | | 763 |
| Unassigned | 25,906,103 | | 0 | | 0 | | 0 |
| Total Fund Balances | 32,009,840 | | 1,357,952 | | 2,495,429 | | 7,818,682 |
| Total Liabilities, Deferred Inflows of Resources | | | | | | | |
| and Fund Balances | \$ 36,324,594 | \$ | 3,159,602 | \$ | 2,643,530 | \$ | 11,256,159 |

| Total |
|--------------------|
| Governmental |
| Funds |
| |
| \$ 40,448,430 |
| |
| 8,542,950 |
| 373,674 |
| 1,655,407 |
| 374,803 |
| 286,735 24,333 |
| , |
| 234,117 122,530 |
| 563,179 |
| 505,179 |
| 757,727 |
| \$ 53,383,885 |
| ¢ 55,565,665 |
| |
| 862,797 |
| 546,614 |
| 373,567 |
| 343,000 |
| 466,884 |
| 3,118 |
| 2,595,980 |
| |
| 2,059,910 |
| 4,811,975 |
| 234,117 |
| 7,106,002 |
| |
| 685,709 |
| 8,570,632 |
| 2,917,357 |
| 5,602,102 |
| 25,906,103 |
| 43,681,903 |
| 15,001,705 |
| \$ 53,383,885 |
| |

Reconciliation Of Total Governmental Fund Balances To Net Position Of Governmental Activities December 31, 2023

| Total Governmental Fund Balances | \$ 43,681,903 |
|---|-------------------|
| Amounts reported for governmental activities in the statement of net position are different because | |
| Capital Assets used in governmental activities are not resources and therefore are not reported in the funds. | 119,223,086 |
| Other long-term assets are not available to pay for current- | |
| period expenditures and therefore are deferred in the funds. Income Taxes 314.039 | |
| | |
| Property Taxes 18,555 Interest 338,786 | |
| | |
| Intergovernmental 1,101,795 | 2 050 010 |
| Special Assessments 286,735 | 2,059,910 |
| The net pension/OPEB liability is not due and payable in the current period; | |
| therefore, the liability and related deferred inflows/outflows are not | |
| reported in governmental funds. | |
| Deferred Outflows - Pension 12,049,931 | |
| Deferred Inflows - Pension (1,023,117) | |
| Deferred Outflows - OPEB 1,916,322 | |
| Deferred Inflows - OPEB (1,933,927) | |
| Net Pension Liability (32,660,936) | |
| Net OPEB Liability (1,843,871) | (23,495,598) |
| Accrued interest on outstanding debt is not due and payable in | |
| the current period and, therefore, is not reported in the funds: | |
| it is reported when due. | (5,694) |
| | (,,,,,,) |
| Internal service funds are used by management to charge | |
| the costs of insurance to individual funds. The assets | |
| and liabilities of the internal service funds are included in | |
| governmental activities in the statement of net position. | 1,466,435 |
| Long-term liabilities, including bonds payable, are not due | |
| and payable in the current period and therefore are not | |
| reported in the funds. | |
| Financing Obligation Payable (13,278) | |
| Subscriptions Payable (202,593) | |
| Compensated Absences Payable (1,444,523) | (1,660,394) |
| Net Position of Governmental Activities | \$ 141,269,648 |

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Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2023

| Revenues: | General | Po | lice Pension | Im | Capital provements | | Nonmajor overnmental Funds |
|--------------------------------------|---------------|----|--------------|----|-----------------------|----|----------------------------------|
| Property Taxes | \$ 1,393,055 | \$ | 1,249,814 | \$ | 0 | \$ | 1,301,345 |
| Municipal Income Tax | 25,861,204 | φ | 1,249,814 | φ | 0 | φ | 1,301,343 |
| Intergovernmental Revenues | 1,113,721 | | 113,363 | | 0 | | 3,796,758 |
| Charges for Services | 1,028,071 | | 0 | | 0 | | 84,473 |
| Licenses and Permits | 135,944 | | 0 | | 0 | | 66,625 |
| Investment Earnings | 2,955,391 | | 0 | | 0 | | 145,870 |
| Special Assessments | 212,238 | | 0 | | 0 | | 70,761 |
| Fines and Forfeitures | 528,978 | | 0 | | 0 | | 192,716 |
| All Other Revenue | 754,420 | | 0 | | 0 | | 136,791 |
| Total Revenue | 33,983,022 | | 1,363,177 | | 0 | _ | 5,795,339 |
| Expenditures: | | | | | | | |
| Current: | | | | | | | |
| Security of Persons and Property | 12,083,831 | | 1,421,202 | | 0 | | 282,122 |
| Public Health and Welfare Services | 25,941 | | 0 | | 0 | | 0 |
| Leisure Time Activities | 2,130,395 | | 0 | | 0 | | 0 |
| Community Development | 482,173 | | 0 | | 0 | | 110,215 |
| Basic Utility Services | 0 | | 0 | | 0 | | 1,287,126 |
| Transportation | 2,190,118 | | 0 | | 0 | | 2,510,628 |
| General Government | 6,411,084 | | 0 | | 0 | | 1,625,323 |
| Capital Outlay | 0 | | 0 | | 2,551,083 | | 0 |
| Debt Service: | | | | | | | |
| Principal Retirement | 128,707 | | 0 | | 6,857 | | 7,816 |
| Interest & Fiscal Charges | 1,557 | | 0 | | 620 | | 385 |
| Total Expenditures | 23,453,806 | | 1,421,202 | | 2,558,560 | | 5,823,615 |
| Excess (Deficiency) of Revenues | | | | | | | |
| Over Expenditures | 10,529,216 | | (58,025) | | (2,558,560) | | (28,276) |
| Other Financing Sources (Uses): | | | | | | | |
| Proceeds from Subscription | 315,529 | | 0 | | 0 | | 23,587 |
| Transfers In | 348,395 | | 0 | | 540,000 | | 472,500 |
| Transfers Out | (1,087,500) | | 0 | | 0 | | (348,395) |
| Total Other Financing Sources (Uses) | (423,576) | | 0 | | 540,000 | | 147,692 |
| Net Change in Fund Balances | 10,105,640 | | (58,025) | | (2,018,560) | | 119,416 |
| Fund Balances at Beginning of Year | 21,904,200 | | 1,415,977 | | 4,513,989 | | 7,689,552 |
| Increase in Inventory Reserve | 0 | | 0 | | 0 | | 9,714 |
| Fund Balances End of Year | \$ 32,009,840 | \$ | 1,357,952 | \$ | 2,495,429 | \$ | 7,818,682 |

| Total Governmental Funds |
|--------------------------------|
| \$ 3,944,214 |
| 25,861,204 |
| 5,023,842 |
| 1,112,544 |
| 202,569 |
| 3,101,261 |
| 282,999 |
| 721,694 |
| 891,211 |
| 41,141,538 |
| |
| 13,787,155 |
| 25,941 |
| 2,130,395 |
| 592,388 |
| 1,287,126 |
| 4,700,746 |
| 8,036,407 |
| 2,551,083 |
| 143,380 |
| 2,562 |
| 33,257,183 |
| |
| 7,884,355 |
| 339,116 |
| 1,360,895 |
| (1,435,895) |
| 264,116 |
| 8,148,471 |
| 35,523,718 |
| 9,714 |
| \$ 43,681,903 |

Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For The Year Ended December 31, 2023

| Net Change in Fund Balances - Total Governmental Funds | | \$ 8,148,471 |
|---|---------------------|--------------|
| Amounts reported for governmental activities in the statement of activities are different because | | |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period. Capital Outlay | 5,484,633 | (70,522) |
| Depreciation | (5,555,155) | (70,522) |
| Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the loss on the disposal of capital assets net of proceeds received. | | (5,335) |
| Revenues in the statement of activities that do not provide current | | |
| financial resources are not reported as revenues in the funds. | | |
| Income Taxes | (211,987) | |
| Property Taxes | (479) | |
| Interest | 172,236 | |
| Intergovernmental | 20,346 | |
| Special Assessments | 681 | (19,203) |
| Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows: Pension OPEB | 2,265,585 32,743 | 2,298,328 |
| Except for amounts reported as deferred inflows/outflows, changes in the net pension and OPEB liabilities are reported as pension/OPEB expense in the statement of activities: | | 2,270,320 |
| Pension | (4,380,757) | |
| OPEB | 377,831 | (4,002,926) |
| | | (Continued) |

| The repayment of bond, note and financing principal is an expenditure in the | | |
|--|-----------|--------------|
| governmental funds, but the repayment reduces long-term liabilities in the | | |
| statement of net position. | | |
| Subscriptions Issued | (339,116) | |
| Financing Obligation Principal | 6,857 | |
| Subscriptions Principal | 136,523 | (195,736) |
| Interest is reported as an expenditure when due in the governmental | | |
| funds but is accrued on outstanding debt on the statement of net position. | | |
| Premiums are reported as revenues when the debt is first issued; | | |
| however, these amounts are deferred and amortized on the | | |
| statement of net position. | | |
| Accrued Interest Payable | | (5,074) |
| Some expenses reported on the statement of activities do not | | |
| require the use of current financial resources and, therefore, are | | |
| not reported as expenditures in governmental funds. | | |
| Increase in Supplies Inventory | 9,714 | |
| Increase in Compensated Absences Payable | (9,652) | 62 |
| The internal service funds are used by management to charge the costs of | | |
| services to individual funds and is not reported in the statement of activities. | | |
| Governmental fund expenditures and related internal service fund | | |
| revenues are eliminated. The net revenue (expense) of the internal | | |
| service funds are allocated among the governmental activities. | | 681,635 |
| | | |
| Change in Net Position of Governmental Activities | | \$ 6,829,700 |
| | | |

Statement of Net Position Proprietary Funds December 31, 2023

| | Bu | siness-Type Activ | vities | | |
|--|---------------|-------------------|------------------------|---------------|--|
| | | Enterprise Funds | 5 | | |
| | Sewer | Water | Nonmajor Enterprise | Total | |
| Assets: | | | | | |
| Current Assets: | | | | | |
| Equity in Pooled Cash and Investments | \$ 28,613,326 | \$ 10,573,098 | \$ 327,437 | \$ 39,513,861 | |
| Receivables: | | | | | |
| Accounts | 918,400 | 913,288 | 232,305 | 2,063,993 | |
| Special Assessments | 193,067 | 16,247 | 0 | 209,314 | |
| Interfund Loans Receivable | 343,000 | 0 | 0 | 343,000 | |
| Inventory of Supplies at Cost | 0 | 908,848 | 0 | 908,848 | |
| Prepaid Items | 59,964 | 48,743 | 0 | 108,707 | |
| Total Current Assets | 30,127,757 | 12,460,224 | 559,742 | 43,147,723 | |
| Non Current Assets: | | | | | |
| Capital Assets Not Being Depreciated | 911,361 | 654,193 | 0 | 1,565,554 | |
| Capital Assets Being Depreciated, Net | 60,291,210 | 16,627,042 | 0 | 76,918,252 | |
| Total Assets | 91,330,328 | 29,741,459 | 559,742 | 121,631,529 | |
| Deferred Outflows of Resources: | | | | | |
| Deferred Loss on Debt Refunding | 294,443 | 0 | 0 | 294,443 | |
| Pension | 1,021,578 | 514,285 | 0 | 1,535,863 | |
| OPEB | 158,160 | 79,620 | 0 | 237,780 | |
| Total Deferred Outflows of Resources | 1,474,181 | 593,905 | 0 | 2,068,086 | |
| Liabilities: | | | | | |
| Current Liabilities: | | | | | |
| Accounts Payable | 872,636 | 1,072,057 | 0 | 1,944,693 | |
| Accrued Wages and Benefits | 52,559 | 26,233 | 0 | 78,792 | |
| Intergovernmental Payable | 0 | 0 | 400,280 | 400,280 | |
| Accrued Interest Payable | 6,617 | 350 | 0 | 6,967 | |
| Compensated Absences Payable - Current | 77,624 | 36,093 | 0 | 113,717 | |
| Subscriptions Payable - Current | 14,237 | 14,237 | 0 | 28,474 | |
| General Obligation Bonds - Current | 910,000 | 0 | 0 | 910,000 | |
| OWDA Loans - Current | 646,090 | 0 | 0 | 646,090 | |
| Total Current Liabilities | 2,579,763 | 1,148,970 | 400,280 | 4,129,013 | |
| | | | | | |

| Go | Governmental | | | | |
|-----|--------------|--|--|--|--|
| A | Activities | | | | |
| | Internal | | | | |
| Ser | vice Funds | | | | |
| | | | | | |
| | | | | | |
| \$ | 1,911,294 | | | | |
| | 22.020 | | | | |
| | 33,029 0 | | | | |
| | 0 | | | | |
| | 0 | | | | |
| | 53 | | | | |
| | | | | | |
| | 1,944,376 | | | | |
| | | | | | |
| | 0 | | | | |
| | 0 | | | | |
| | 1,944,376 | | | | |
| | | | | | |
| | 0 | | | | |
| | 0 | | | | |
| | 0 | | | | |
| | 0 | | | | |
| | 0 | | | | |
| | | | | | |
| | | | | | |
| | 1,000 | | | | |
| | 192,507 | | | | |
| | 0 | | | | |
| | 0 | | | | |
| | 0 | | | | |
| | 0 | | | | |
| | 0 | | | | |
| | 0 | | | | |
| | 193,507 | | | | |
| | | | | | |

(Continued)

Statement of Net Position Proprietary Funds December 31, 2023

| | Bu | Business-Type Activities Enterprise Funds | | | | | | |
|---|---------------|--|----|------------|-------------|--|--|--|
| | | | | | | | | |
| | | | | | | | | |
| | Sewer | Water | E | Enterprise | Total | | | |
| Long Term Liabilities: | | | | | | | | |
| Compensated Absences Payable | 55,495 | 32,538 | | 0 | 88,033 | | | |
| Subscriptions Payable | 4,359 | 4,359 | | 0 | 8,718 | | | |
| Net Pension Liability | 2,479,755 | 1,248,362 | | 0 | 3,728,117 | | | |
| Net OPEBLiability | 53,382 | 26,874 | | 0 | 80,256 | | | |
| General Obligation Bonds Payable | 2,880,418 | 0 | | 0 | 2,880,418 | | | |
| OWDA Loans Payable | 8,869,033 | 0 | | 0 | 8,869,033 | | | |
| Total Liabilities | 16,922,205 | 2,461,103 | _ | 400,280 | 19,783,588 | | | |
| Deferred Inflows of Resources: | | | | | | | | |
| Pension | 1,464 | 721 | | 0 | 2,185 | | | |
| OPEB | 17,904 | 9,009 | | 0 | 26,913 | | | |
| Total Deferred Inflows of Resources | 19,368 | 9,730 | _ | 0 | 29,098 | | | |
| Net Position: | | | | | | | | |
| Net Investment in Capital Assets | 48,166,610 | 17,262,639 | | 0 | 65,429,249 | | | |
| Unrestricted | 27,696,326 | 10,601,892 | | 159,462 | 38,457,680 | | | |
| Total Net Position | \$ 75,862,936 | \$ 27,864,531 | \$ | 159,462 | 103,886,929 | | | |
| Adjustment to reflect the consolidation of | internal | | | | | | | |
| service fund activities related to the enterp | | | | | 284,434 | | | |
| | | | | | ¢104 171 26 | | | |

Net Position of Business-type Activities

\$104,171,363

| Governmental | | | | |
|---------------|--|--|--|--|
| Activities | | | | |
| Internal | | | | |
| Service Funds | | | | |
| | | | | |
| 0 | | | | |
| 0 | | | | |
| 0 | | | | |
| 0 | | | | |
| 0 | | | | |
| 0 | | | | |
| 193,507 | | | | |
| | | | | |
| | | | | |
| 0 | | | | |
| 0 | | | | |
| 0 | | | | |
| | | | | |
| - | | | | |
| 0 | | | | |
| 1,750,869 | | | | |
| \$ 1,750,869 | | | | |
| | | | | |

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2023

| | Business-Type Activities Enterprise Funds | | | |
|--|--|---------------|------------------------|---------------|
| | Sewer | Water | Nonmajor Enterprise | Total |
| Operating Revenues: | | | | |
| Charges for Services | \$ 8,827,993 | \$ 8,876,714 | \$ 18,161 | \$ 17,722,868 |
| Other Operating Revenue | 247,129 | 0 | 0 | 247,129 |
| Total Operating Revenues | 9,075,122 | 8,876,714 | 18,161 | 17,969,997 |
| Operating Expenses: | | | | |
| Personal Services | 2,361,920 | 1,215,435 | 0 | 3,577,355 |
| Contractual Services | 1,979,335 | 5,859,269 | 5,911 | 7,844,515 |
| Materials and Supplies | 408,559 | 293,651 | 0 | 702,210 |
| Depreciation | 1,601,081 | 680,586 | 0 | 2,281,667 |
| Total Operating Expenses | 6,350,895 | 8,048,941 | 5,911 | 14,405,747 |
| Operating Income | 2,724,227 | 827,773 | 12,250 | 3,564,250 |
| Nonoperating Revenue (Expenses): | | | | |
| Investment Earnings | 0 | 0 | 0 | 0 |
| Interest Expense | (456,611) | (724) | 0 | (457,335) |
| Total Nonoperating Revenues (Expenses) | (456,611) | (724) | 0 | (457,335) |
| Income Before Transfers | 2,267,616 | 827,049 | 12,250 | 3,106,915 |
| Transfers In | 75,000 | 0 | 0 | 75,000 |
| Change in Net Position | 2,342,616 | 827,049 | 12,250 | 3,181,915 |
| Net Position Beginning of Year, as Restated | 73,520,320 | 27,037,482 | 147,212 | 100,705,014 |
| Net Position End of Year | \$ 75,862,936 | \$ 27,864,531 | \$ 159,462 | 103,886,929 |
| Change in Net Position - Total Enterprise Funds | | | | 3,181,915 |
| Adjustment to reflect the consolidation of internal | | | | |
| service fund activities related to the enterprise funds. | | | | 148,073 |
| Change in Net Position - Business-type Activities | | | | \$ 3,329,988 |
| | | | | |

| A | vernmental ctivities - Internal vice Funds |
|----|---|
| \$ | 4,171,006 0 |
| | 4,171,006 |
| | 3,366,177 4,146 21,531 0 |
| _ | 3,391,854 |
| | 779,152 |
| | 50,556 0 |
| | 50,556 |
| | 829,708 |
| | 0 |
| | 829,708 |
| | 921,161 |
| \$ | 1,750,869 |

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2023

| | Business-Type Activities | | | |
|---|--------------------------|--------------|------------------------|--|
| |] | | | |
| | Sewer | Water | Nonmajor Enterprise | |
| Cash Flows from Operating Activities: | | | | |
| Cash Received from Customers | \$9,083,800 | \$8,914,168 | \$1,650,159 | |
| Cash Payments for Goods and Services | (2,582,465) | (6,745,388) | (1,662,800 | |
| Cash Payments to Employees | (2,205,559) | (1,123,481) | 0 | |
| Net Cash Provided (Used) by Operating Activities | 4,295,776 | 1,045,299 | (12,641 | |
| Cash Flows from Noncapital Financing Activities: | | | | |
| Transfers In from Other Funds | 75,000 | 0 | 0 | |
| Advances Out to Other Funds | (343,000) | 0 | 0 | |
| Net Cash Used by Noncapital Financing Activities | (268,000) | 0 | 0 | |
| Cash Flows from Capital and Related Financing Activities: | | | | |
| Acquisition and Construction of Assets | (815,597) | (290,179) | 0 | |
| Subscriptons Payable Issued | 26,289 | 26,289 | 0 | |
| Principal Paid on General Obligation Bonds | (890,000) | 0 | 0 | |
| Principal Paid on Subscriptions Payable | (7,693) | (7,693) | 0 | |
| Principal Paid on Ohio Water Development Authority Loans | (603,120) | 0 | C | |
| Interest Paid on All Debt | (391,736) | (374) | 0 | |
| Net Cash Used for | | | | |
| Capital and Related Financing Activities | (2,681,857) | (271,957) | 0 | |
| Cash Flows from Investing Activities: | | | | |
| Receipts of Interest | 0 | 0 | 0 | |
| Net Cash Provided by Investing Activities | 0 | 0 | 0 | |
| Net Increase (Decrease) in Cash and Cash Equivalents | 1,345,919 | 773,342 | (12,641 | |
| Cash and Cash Equivalents at Beginning of Year | 27,267,407 | 9,799,756 | 340,078 | |
| Cash and Cash Equivalents at End of Year | \$28,613,326 | \$10,573,098 | \$327,437 | |

| Governmental Activities Internal Service Totals Funds \$19,648,127 \$4,304,884 (10,990,653) (27,677) (3,329,040) (3,438,287) |
|--|
| Totals Funds \$19,648,127 \$4,304,884 (10,990,653) (27,677) |
| Totals Funds \$19,648,127 \$4,304,884 (10,990,653) (27,677) |
| \$19,648,127 (10,990,653) \$4,304,884 (27,677) |
| (10,990,653) (27,677) |
| (10,990,653) (27,677) |
| |
| (3.329.040) $(3.438.287)$ |
| (3,+30,207) |
| 5,328,434 838,920 |
| |
| |
| 75,000 0 |
| (343,000) 0 |
| (268,000) 0 |
| |
| (1.105.75.6) |
| (1,105,776) 0 |
| 52,578 0 |
| (890,000) 0 (15,386) 0 |
| (-)) |
| (|
| (392,110) 0 |
| (2.953.814) 0 |
| (2,953,814) 0 |
| |
| 0 50,556 |
| 0 50,556 |
| |
| 2,106,620 889,476 |
| 37,407,241 1,021,818 |
| \$39,513,861 \$1,911,294 |
| |

(Continued)

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2023

| | Business-Type Activities | | | |
|---|--------------------------|-------------|------------|--|
| | Enterprise Funds | | | |
| | k | | Nonmajor | |
| | Sewer | Water | Enterprise | |
| Reconciliation of Operating Income to Net Cash | | | | |
| Provided (Used) by Operating Activities: | | | | |
| Operating Income | \$2,724,227 | \$827,773 | \$12,250 | |
| Adjustments to Reconcile Operating Income to | | | | |
| Net Cash Provided (Used) by Operating Activities: | | | | |
| Depreciation Expense | 1,601,081 | 680,586 | 0 | |
| Changes in Assets and Liabilities: | | | | |
| Decrease (Increase) in Accounts Receivable | 29,073 | 1,306 | (18,161) | |
| Increase in Special Assessments Receivable | (23,019) | (4,968) | 0 | |
| Decrease (Increase) in Inventory | 8,355 | (277,736) | 0 | |
| Increase in Prepaid Items | (8,027) | (7,337) | 0 | |
| Increase in Deferred Outflows of Resources | (874,532) | (443,863) | 0 | |
| Decrease in Net OPEB Asset | 248,395 | 122,126 | 0 | |
| Decrease in Accounts Payable | (192,275) | (266,279) | 0 | |
| Decrease in Intergovernmental Payables | 0 | 0 | (6,730) | |
| Increase in Accrued Wages and Benefits | 3,484 | 1,593 | 0 | |
| Increase in Net Pension Liability | 1,788,768 | 908,632 | 0 | |
| Increase in Net OPEB Liability | 53,382 | 26,874 | 0 | |
| Decrease in Deferred Inflows of Resources | (1,080,240) | (530,906) | 0 | |
| Increase in Compensated Absences | 17,104 | 7,498 | 0 | |
| Total Adjustments | 1,571,549 | 217,526 | (24,891) | |
| Net Cash Provided (Used) by Operating Activities | \$4,295,776 | \$1,045,299 | (\$12,641) | |

Schedule of Noncash Investing, Capital and Financing Activities:

As of December 31, 2023, the Sewer Fund and Water Fund had outstanding liabilities of \$770,889 and \$515,417, respectively for the purchase of certain capital assets.

| | Governmental |
|-------------|------------------|
| | Activities |
| | Internal Service |
| Totals | Funds |
| Totals | T unus |
| | |
| \$3,564,250 | \$779,152 |
| | |
| | |
| 2,281,667 | 0 |
| 12.218 | (3,070) |
| (27,987) | (0,070) |
| (269,381) | 0 |
| (15,364) | (53) |
| (1,318,395) | 0 |
| 370,521 | 0 |
| (458,554) | (2,000) |
| (6,730) | 0 |
| 5,077 | 64,891 |
| 2,697,400 | 0 |
| 80,256 | 0 |
| (1,611,146) | 0 |
| 24,602 | 0 |
| 1,764,184 | 59,768 |
| \$5,328,434 | \$838,920 |

Statement of Fiduciary Net Position Fiduciary Funds December 31, 2023

| | | Custodial Funds | |
|---------------------------|-----------|--------------------|--|
| Assets: | | | |
| Cash and Cash Equivalents | \$ | 75,802 | |
| Receivables: | | | |
| Taxes | | 310,910 | |
| Intergovernmental | | 22,255 | |
| Payments in Lieu of Taxes | | 2,094,937 | |
| Special Assessments | | 78,156 | |
| Total Assets | | 2,582,060 | |
| Liabilities: | | | |
| Intergovernmental Payable | | 2,582,060 | |
| Total Liabilities | 2,582,060 | | |
| Net Position: | | | |
| Total Net Position | \$ | 0 | |

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended December 31, 2023

| | Custodial Funds | |
|--|--------------------|-----------|
| Additions: | | |
| Property Taxes Collected for Distribution | \$ | 264,391 |
| Payments in Lieu of Taxes Collected for Distribution | | 2,004,037 |
| Special Assessments Collected for Distribution | | 78,156 |
| Fines, Licenses and Permits for Distribution | | 1,478,209 |
| Total Contributions | | 3,824,793 |
| Deductions: | | |
| Distributions to Other Governments | | 3,824,793 |
| Total Deductions | | 3,824,793 |
| Change in Net Position | | 0 |
| Net Position at Beginning of Year | | 0 |
| Net Position End of Year | \$ | 0 |

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Perrysburg, Ohio (the "City") was incorporated in 1816 under the laws of the State of Ohio. The City operates under its own Charter. The current Charter, which provides for a Mayor/Council form of government, was adopted in 1960 and has been amended several times, most recently in 2008.

A. <u>Reporting Entity</u>

The accompanying basic financial statements of the City present the financial position of the various fund types and, the results of operations of the various fund types and the cash flows of the proprietary funds. The financial statements are presented as of December 31, 2023 and for the year then ended and have been prepared in conformity with generally accepted accounting principles (GAAP) applicable to local governments. The Governmental Accounting Standards Board (the "GASB") is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's <u>Codification of Governmental Accounting and Financial Reporting Standards</u> (GASB Codification).

The accompanying basic financial statements comply with the provisions of GASB Statement No. 14, "*The Financial Reporting Entity*," as amended by GASB Statement No. 61 "*The Financial Reporting Entity: Omnibus; an amendment of GASB Statements No. 14 and No. 34*," in that the financial statements include all organizations, activities, functions and component units for which the City (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the City's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to, or impose a financial burden on, the City.

Based on the foregoing, the City's financial reporting entity has no component units but includes all funds, agencies, boards and commissions that are part of the primary government, which includes the following services: public safety, highways and streets, water, sanitation, health and social services, culture-recreation, public improvements, planning and zoning and general administrative services. In addition, the City maintains water, sewer and utility collections operations which are reported as enterprise funds.

The accounting policies and financial reporting practices of the City conform to GAAP as applicable to governmental units. The following is a summary of its significant accounting policies.

B. Basis of Presentation - Fund Accounting

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditures (expenses). The various funds are summarized by type in the basic financial statements. The following fund types are used by the City:

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation - Fund Accounting (Continued)

Governmental Funds

Governmental Funds - Governmental funds are those funds through which most governmental functions are typically financed. Governmental funds are reported using the flow of current financial resources measurement focus. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities and deferred inflows of resources (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of "financial flow" (sources, uses and balances of financial resources). The following are the City's major governmental funds:

<u>General Fund</u> – This fund is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio and the limitations of the City Charter.

<u>Police Pension Fund</u> - This fund is used to account for financial resources to be used for the police pension.

<u>Capital Improvements Fund</u> - This fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

Other governmental funds of the City are used to account for (a) financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed or assigned to expenditures for principal and interest.

Proprietary Funds

All proprietary funds are reported using the flow of "economic resources" measurement focus. This measurement focus provides that all assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the balance sheet. Proprietary fund type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Enterprise Funds - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City's major enterprise funds are:

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. <u>Basis of Presentation - Fund Accounting</u> (Continued)

Water Fund – This fund is used to account for the operation of the City's water service.

<u>Sewer Fund</u> – This fund is used to account for the operation of the City's sanitary sewer service.

The nonmajor enterprise fund of the City is used to account for utility collections.

<u>Internal Service Funds</u> - These funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governments, on a cost-reimbursement basis. The City has two internal service funds, the Employees Health and Welfare Fund, which is used to account for monies received from City departments to cover the cost of health care for employees of the City's departments and the Postage Meter Fund, which is used to account for postage used by the various City departments.

Fiduciary Funds

These funds are used to account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The City's only fiduciary fund is a custodial fund. This fund is used to account for the collection and distribution of municipal court fines and forfeitures and various other outside entities.

C. <u>Basis of Presentation – Financial Statements</u>

<u>Government-wide Financial Statements</u> – The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities. The internal service funds are eliminated to avoid "doubling up" revenues and expenses; however, the interfund services provided and used are not eliminated in the process of consolidation.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Presentation – Financial Statements (Continued)

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

<u>Fund Financial Statements</u> – Fund financial statements report detailed information about the City. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Basis of Accounting

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses reported in the financial statements. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the City is 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which is recognized when due.

Revenues resulting from exchange transactions in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. Revenues considered susceptible to accrual at year end include income taxes withheld by employers, interest on investments, and state levied locally shared taxes (including motor vehicle license fees, and local government assistance). Other revenues, including licenses, permits, certain charges for services, income taxes other than those withheld by employers and miscellaneous revenues are recorded as revenue when received in cash because generally these revenues are not measurable until received.

Special assessment installments, which are measurable, but not available at December 31, are recorded as deferred inflow of resources – unavailable amount. Property taxes measurable as of December 31, 2023, but which are not intended to finance 2023 operations and delinquent property taxes, whose availability is indeterminate, are recorded as deferred inflow of resources as further described in Note 6.

The accrual basis of accounting is utilized for reporting purposes by the proprietary funds and fiduciary funds. Revenues are recognized when they are earned and expenses recognized when incurred. Government-Wide Statements are also prepared using the accrual basis of accounting.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Deferred Inflows/Outflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expenses/expenditures) until then. For the City, deferred outflows of resources have been reported for the following items related to the City's net pension and other postemployment benefits (OPEB) liability: (1) net difference between projected and actual investment earnings on pension plan investments, (2) the City's contributions to the pension systems subsequent to the measurement date and (3) differences between the City's contributions and the City's proportionate share of contributions. The City also reports deferred outflows related to the deferred loss on debt refunding. The City's deferred outflows of resources related to pension and OPEB are further discussed in Notes 11 and 12.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows. In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, *unavailable amounts*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for delinquent property taxes, income taxes, special assessments, and state levied shared taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

The City also reports deferred inflows of resources for the differences between expected and actual experience related to the City's net pension and OPEB liability. This deferred inflows of resources are only reported on the government-wide statement of net position and in the proprietary funds financial statements. The deferred inflows of resources related to pension and OPEB are further discussed in Notes 11 and 12.

The City also reports deferred inflows of resources for the collection of lease revenues. This represents an acquisition of net assets that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. This deferred inflows of resources are reported on the governmental funds balance sheet, and the government-wide statement of net position.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits. The City pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and investments represents the balance on hand as if each fund maintained its own cash and investment account. See Note 5, "Cash, Cash Equivalents and Investments."

For purposes of the statement of cash flows and for the presentation on the statement of net position, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

G. Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. The City allocates interest among certain funds based upon the fund's cash balance at the date of investment. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", the City records all its investments at fair value except for nonparticipating investment contracts (repurchase agreements) which are reported at cost. See Note 5, "Cash, Cash Equivalents and Investments."

H. Inventory

Inventory is stated at cost (first-in, first-out) in the governmental funds and at the lower of cost or market in the proprietary funds. The costs of inventory items are recorded as expenditures in the governmental funds when purchased and as expenses in the proprietary funds when used.

I. <u>Prepaid Items</u>

Payments made to vendors for services that will benefit periods beyond December 31, 2023, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

J. Capital Assets and Depreciation

Capital assets are defined by the City as assets with an initial, individual cost of more than \$10,000.

1. Property, Plant and Equipment - Governmental Activities

Governmental activities capital assets are those not directly related to the business type activities. These generally are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost (or estimated historical cost for assets not purchased in recent years). These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Position, but they are not reported in the Fund Financial Statements. All infrastructure acquired prior to the implementation of GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments", has been reported.

Contributed capital assets are measured at their acquisition value at the date received. Capital assets include land, buildings, building improvements, machinery, equipment and infrastructure. Infrastructure is defined as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significant number of years. Examples of infrastructure include roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems. Estimated historical costs for governmental activities capital asset values were initially determined by identifying historical costs when such information was available. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition.

2. Property, Plant and Equipment – Business Type Activities

Property, plant and equipment acquired by the proprietary funds are stated at cost (or estimated historical cost), and architectural and engineering fees where applicable. Contributed capital assets are recorded at acquisition value at the date received. These assets are reported in both the Business-Type Activities column of the Government-wide Statement of Net Position and in the respective proprietary funds.

3. Depreciation

All capital assets are depreciated, excluding land and construction in progress. Depreciation has been provided using the straight-line method over the following estimated useful lives:

| | Governmental and Business-Type Activities |
|-----------------------------------|--|
| Description | Estimated Lives (in years) |
| Buildings | 30 - 40 |
| Improvements other than Buildings | 50 |
| Infrastructure | 10-50 |
| Machinery and Equipment | 5 - 15 |

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

K. Long-Term Obligations

Long-term liabilities are being repaid from the following funds:

| Obligation | Fund |
|--|--|
| General Obligation Bond | Sewer Fund |
| Ohio Water Development Authority Loans | Sewer Fund |
| Compensated Absences | General Fund Income Tax Fund Litter Control Fund Water Fund Sewer Fund |
| Financing Obligations | General Fund |
| Pension/OPEB Liabilities | General Fund Water Fund Sewer Fund |

L. Compensated Absences

In accordance with GASB Statement No. 16, "*Accounting for Compensated Absences*," vacation and compensatory time are accrued as liabilities when an employee's right to receive compensation is attributable to services already rendered and it is probable that the employee will be compensated through paid time off or some other means, such as cash payments at termination or retirement. Leave time that has been earned but is unavailable for use as paid time off or as some other form of compensation because an employee has not met the minimum service time requirement is accrued to the extent that it is considered probable that the conditions for compensation will be met in the future.

Sick leave is accrued using the vesting method, whereby the liability is recorded on the basis of leave accumulated by employees eligible to receive termination payments as of the balance sheet date, and on leave balances accumulated by other employees expected to become eligible to receive such payments in the future.

For governmental funds, that portion of unpaid compensated absences that has matured and is expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account "Compensated Absences Payable." In the government wide statement of net position, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account. Compensated absences are expensed in the proprietary funds when earned and the related liability is reported within the fund.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

M. Net Position

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflow of resources. Net investment in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction of improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

N. Fund Balances

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

Nonspendable – Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally contractually required to be maintained intact.

Restricted – Restricted fund balance consists of amounts that have constraints placed on them either externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the City to assess, levy, charge or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement (compelled by external parties) that those resources be used only for the specific purposes stipulated in the legislation.

Committed – Committed fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority. For the City, these constraints consist of ordinances and resolutions passed by City Council. Committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action (ordinance, resolution) it employed previously to commit those amounts.

Assigned – Assigned fund balance consists of amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed.

Unassigned – Unassigned fund balance consists of amounts that have not been restricted, committed or assigned to specific purposes within the General Fund as well as negative fund balances in all other governmental funds.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

N. <u>Fund Balances</u> (Continued)

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted (committed, assigned and unassigned) resources as they are needed.

O. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net positon have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

P. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. In addition, interfund transfers between governmental funds are eliminated for reporting on the government-wide financial statements. Only transfers between governmental activities and business-type activities are reported on the statement of activities.

Q. Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

R. <u>Restricted Assets</u>

Cash with fiscal agent amounts are classified as restricted assets on the balance sheet because these funds are being held for specified purposes.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

S. Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water treatment and distribution and wastewater collection and treatment. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

T. <u>Contributions of Capital</u>

Contributions of capital in proprietary fund financial statements and for governmental activities arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction. Capital contributions are reported as revenue in the proprietary fund financial statements and on the statement of activities.

U. <u>Fair Value</u>

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Active markets are those in which transactions for the asset or liability occur in sufficient frequency and volume to provide pricing information on an ongoing basis. Quoted prices are available in active markets for identical assets or liabilities as of the reporting date. Level 2 inputs are significant other observable inputs. Investments classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Level 3 inputs are significant unobservable inputs.

NOTE 2 – RESTATEMENT OF NET POSITION/FUND BALANCE

During 2023, it was discovered that there was an error in the reporting of capital assets for the City.

The correction of this error had the following effect on net position/fund balance as reported December 31, 2022:

| | Governmental Activities | Business-type Activities | Water Fund | Sewer Fund |
|--|----------------------------|-----------------------------|---------------|---------------|
| Net Position/Fund Balance December 31, 2022 | \$139,629,446 | \$105,221,625 | \$27,008,289 | \$77,929,763 |
| Adjustments: | | | | |
| Correction of Capital Asset Cost | (3,939,318) | (366,136) | 55,194 | (421,330) |
| Correction of Capital Asset Depreciation | (1,250,180) | (4,014,114) | (26,001) | (3,988,113) |
| Restated Net Position/Fund Balance December 31, 2022 | \$134,439,948 | \$100,841,375 | \$27,037,482 | \$73,520,320 |

NOTE 3 - COMPLIANCE AND ACCOUNTABILITY

<u>Fund Deficits</u> - The accumulated deficit at December 31, 2023 of \$986 in the Postage Meter Fund (internal service fund) arose from the recognition of expenses on the accrual basis of accounting which are greater than expenses on the cash basis of accounting. Deficits do not exist under the budgetary/cash basis of accounting. The general fund provides transfers when cash is required, not when accruals occur.

NOTE 4 – FUND BALANCE CLASSIFICATION

Fund balance is classified as nonspendable, restricted, committed, assigned and unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

| Fund Balances | General Fund | Police Pension Fund | Capital Improvements Fund | Other Governmental Funds | Total Governmental Funds |
|--|-----------------|---------------------------|---------------------------------|--------------------------------|--------------------------------|
| Nonspendable: | | | | | |
| Supplies Inventory | \$0 | \$0 | \$0 | \$122,530 | \$122,530 |
| Prepaid Items | 502,398 | 0 | 0 | 60,781 | 563,179 |
| Total Nonspendable | 502,398 | 0 | 0 | 183,311 | 685,709 |
| Restricted: | | | | | |
| Hotel/Motel Tax | 0 | 0 | 0 | 59,073 | 59,073 |
| Street Construction and Maintenance | 0 | 0 | 0 | 1,691,512 | 1,691,512 |
| State Highway Improvements | 0 | 0 | 0 | 984,768 | 984,768 |
| Police Pension | 0 | 1,357,952 | 0 | 0 | 1,357,952 |
| Garbage and Refuse | 0 | 0 | 0 | 172,399 | 172,399 |
| Motor Vehicle License Tax | 0 | 0 | 0 | 1,291,093 | 1,291,093 |
| ASR Radio | 0 | 0 | 0 | 50,678 | 50,678 |
| Street Trees | 0 | 0 | 0 | 583,275 | 583,275 |
| Public Transportation | 0 | 0 | 0 | 363,703 | 363,703 |
| Municipal Court Computer | 0 | 0 | 0 | 172,134 | 172,134 |
| Municipal Court Probation Services | 0 | 0 | 0 | 69,568 | 69,568 |
| Municipal Court Special Projects | 0 | 0 | 0 | 244,629 | 244,629 |
| One Ohio | 0 | 0 | 0 | 9,022 | 9,022 |
| Fire Loss | 0 | 0 | 0 | 3,231 | 3,231 |
| Federal Law Enforcement Trust | 0 | 0 | 0 | 150,395 | 150,395 |
| CDBG Revolving Loan | 0 | 0 | 0 | 782,060 | 782,060 |
| DUI Indigent Drivers Alcohol Treatment | 0 | 0 | 0 | 329,170 | 329,170 |
| Indigent Drivers | 0 | 0 | 0 | 223,021 | 223,021 |
| Match Surplus | 0 | 0 | 0 | 32,949 | 32,949 |
| Total Restricted | 0 | 1,357,952 | 0 | 7,212,680 | 8,570,632 |
| Committed: | | | | | |
| Capital Improvements | 0 | 0 | 2,495,429 | 0 | 2,495,429 |
| Parkland Acquisition and Development | 0 | 0 | 0 | 421,928 | 421,928 |
| Total Committed | 0 | 0 | 2,495,429 | 421,928 | 2,917,357 |
| Assigned | | | | | |
| Encumbrances for Purchase Orders | 837,292 | 0 | 0 | 0 | 837,292 |
| Budget Resource | 4,764,047 | 0 | 0 | 0 | 4,764,047 |
| Debt Service | 0 | 0 | 0 | 763 | 763 |
| Total Assigned | 5,601,339 | 0 | 0 | 763 | 5,602,102 |
| Unassigned | 25,906,103 | 0 | 0 | 0 | 25,906,103 |
| Total Fund Balances | \$32,009,840 | \$1,357,952 | \$2,495,429 | \$7,818,682 | \$43,681,903 |

NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents and investments. In addition, investments are separately held by a number of individual funds.

Statutes require the classification of funds held by the City into three categories:

Category 1 consists of "active" funds - those funds required to be kept in "cash" or "near cash" status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories.

Category 3 consists of "interim" funds - those funds not needed for immediate use but needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and
- The State Treasury Asset Reserve of Ohio (STAR Ohio).

NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

A. Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits may not be returned. The City's policy is to place deposits with major local banks.

Ohio law requires that deposits be either insured or be protected by eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

At year end the carrying amount of the City's deposits was \$10,709,612 and the bank balance was \$11,108,821. Federal depository insurance covered \$500,000 of the bank balance and \$10,608,821 was exposed to custodial risk and was collateralized with securities held by the pledging financial institutions trust department or agent but not in the City's name and securities held in the Ohio Pooled Collateral System.

B. Investments

The City's investments at December 31, 2023 are summarized below:

| | | Credit | t Fair Value | Investments Maturities (in Years) | | |
|---------------------|--------------|-------------------|--------------|--------------------------------------|--------------|-------------|
| | Fair Value | Rating | Hierarchy | less than 1 | 1-3 | 3-5 |
| Negotiable CD's | \$8,988,466 | N/A | Level 1 | \$3,408,157 | \$4,003,757 | \$1,576,552 |
| STAR Ohio | 22,274,368 | N/A | | 22,274,368 | 0 | 0 |
| FFCB | 11,460,581 | $AA+^{1}/Aaa^{2}$ | Level 2 | 3,080,065 | 8,348,493 | 32,023 |
| FHLMC | 2,814,065 | AAA^{1}/Aaa^{2} | | 0 | 2,814,065 | 0 |
| FHLB | 11,397,984 | $AA+^{1}/Aaa^{2}$ | Level 2 | 967,260 | 7,736,462 | 2,694,262 |
| U.S. Treasury Notes | 15,062,038 | N/A | Level 1 | 7,738,420 | 6,980,546 | 343,072 |
| Total Investments | \$71,997,502 | | | \$37,468,270 | \$29,883,323 | \$4,645,909 |

NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

B. <u>Investments</u> (Continued)

Interest Rate Risk – The City's investment policy limits security purchases to those that mature within five years of settlement date with an average weighted maturity not to exceed two years.

Custodial Credit Risk – The City's investments in Negotiable CD's, FFCB, FHLMC, FHLB and U.S. Treasury Notes securities in the amounts of \$8,988,466, \$11,460,581, \$2,814,065, \$11,397,984 and \$15,062,038, respectively, are uninsured and unregistered with securities held by the counterparty's trust department or agent in the City's name.

Concentration of Credit Risk – The City places no limit on the amount the City may invest in one issuer.

C. Reconciliation of Cash and Cash Equivalents

A reconciliation between cash and cash equivalents on the financial statements and classification per item A of this note is as follows:

| | Deposits | Investments |
|---|--------------|--------------|
| Statement of Net Position | | |
| cash and investments | \$81,873,585 | \$0 |
| Restricted Assets: Cash and | 757,727 | 0 |
| cash equivalents with fiscal agent | | |
| Statement of Fiduciary Net | | 0 |
| Position cash and cash equivalents | 75,802 | |
| Investments | (71,997,502) | 71,997,502 |
| Total | \$10,709,612 | \$71,997,502 |
| Position cash and cash equivalents Investments | (71,997,502) | , , |

NOTE 6 - TAXES

A. Property Taxes

Property taxes include amounts levied against all real estate and public utility property, and tangible personal property used in business and located in the City. Real property taxes (other than public utility) collected during 2023 were levied after October 1, 2022 on assessed values as of January 1, 2022, the lien date. Assessed values were established by the County Auditor at 35% of appraised market value. All property is required to be reappraised every six years and equalization adjustments made in the third year following reappraisal. The last revaluation was completed during 2023 and the last equalization adjustment was completed in 2020. Real property taxes are payable annually or semi-annually. The first payment is due January 20; the remainder payable by June 20.

NOTE 6 - TAXES (Continued)

A. <u>Property Taxes</u> (Continued)

Public utility real property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100% of its true value. Public utility property taxes are payable on the same dates as real property described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County including the City of Perrysburg. The County Auditor periodically remits to the City its portion of the taxes collected. The full tax rate for all City operations for the year ended December 31, 2023 was \$5.65 per \$1,000 of assessed value. The assessed value upon which the 2023 receipts were based was \$825,445,040. This amount constitutes \$815,215,480 in real property assessed value and \$10,229,560 in public utility assessed value.

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the City's share is .565% (5.65 mills) of assessed value.

B. Income Tax

The City levies a tax of 1.5% on all salaries, wages, commissions and other compensation and on net profits earned within the City as well as on incomes of residents earned outside the City. In the latter case, the City allows a credit of 50% of the tax paid to another municipality to a maximum of 50% of the total amount assessed.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

NOTE 7 – TAX ABATEMENT DISCLOSURES

Real Estate Tax Abatements

As of December 31, 2023, the City of Perrysburg provides tax incentives under three programs: Tax Increment Financing (TIF), Jobs Grant, and Community Reinvestment Area (CRA).

Real Estate Tax Abatement

Pursuant to Ohio Revised Code Chapter 5709, the City established a Community Reinvestment Area. The City authorizes incentives through passage of public ordinances, based upon each businesses investment criteria and through a contractual application process with each business. The abatement equals an agreed upon percentage of the additional property tax resulting from the increase in assessed value as a result of the improvements. The amount of the abatement is deducted from the recipient's property tax bill. The establishment of the Community Reinvestment Area gave the City the ability to maintain and expand business located within the City and created new jobs by abating or reducing assessed valuation of properties, resulting in abated taxes, from new or improved business real estate and includes major housing improvements in specified areas.

The City has offered the CRA abatements to encourage economic stability, maintain property values, and generate new employment opportunities and population growth.

Below is the information relevant to the disclosure of those programs for the year ending December 31, 2023.

| | Total Amount of Taxes Abated (Incentives Abated For the Year 2023 |
|--|--|
| Property Tax Abatement | In Actual Dollars) |
| York Automotive (2021 - 2030) (CRA) - Gross Dollar amount of taxes abated during 2023 | \$95,477 |
| OI Levis Park STS (2015 - 2024) (CRA) - Gross Dollar amount of taxes abated during 2023 | \$22,114 |
| SEP Perrysburg MOB LLC (2019 - 2028) (CRA) - Gross Dollar amount of taxes abated during 2023 | 25,835 |
| Cutting Edge Countertops (2019 - 2032) (CRA) - Gross Dollar amount of taxes abated during 2023 | 65,880 |
| Ohio CAT (2022 - 2031) (CRA) - Gross Dollar amount of taxes abated during 2023 | 80,212 |
| All Others (CRA) - Gross Dollar amount of taxes abated during 2023 | 59,669 |
| Mercy Health North (Jobs Grant) - Gross Dollar amount of taxes abated during 2023 | 157,939 |
| Ohio Machinery Co., DBA Ohio CAT (Jobs Grant) - Gross Dollar amount of taxes abated during 2023 | 38,600 |
| Total | \$545,726 |

NOTE 8 - RECEIVABLES

Receivables at December 31, 2023 consisted of taxes, loans, leases, special assessments, interest receivable, accounts receivable and intergovernmental receivables.

NOTE 9 - TRANSFERS

Following is a summary of transfers in and out for all funds for 2023:

| | Transfers In: | | | | |
|--------------------------|---------------|--------------|--------------|----------|-------------|
| | | Capital | Other | | |
| | General | Improvements | Governmental | Sewer | |
| Transfers Out: | Fund | Fund | Funds | Fund | Total |
| General Fund | \$0 | \$540,000 | \$472,500 | \$75,000 | \$1,087,500 |
| Other Governmental Funds | 348,395 | 0 | 0 | 0 | 348,395 |
| | \$348,395 | \$540,000 | \$472,500 | \$75,000 | \$1,435,895 |

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorization.

NOTE 10 - CAPITAL ASSETS

A. Governmental Activities Capital Assets

Summary by category of changes in governmental activities capital assets for the year ended December 31, 2023 was as follows:

Historical Cost:

| Restated | | | |
|---------------|---|---|--|
| | | | |
| December 31, | | | December 31, |
| 2022 | Additions | Deletions | 2023 |
| | | | |
| \$10,586,544 | \$0 | \$0 | \$10,586,544 |
| 2,116,569 | 2,141,340 | (881,617) | 3,376,292 |
| 12,703,113 | 2,141,340 | (881,617) | 13,962,836 |
| | | | |
| 27,877,515 | 52,396 | 0 | 27,929,911 |
| 14,726,424 | 0 | 0 | 14,726,424 |
| 20,425,521 | 3,784,524 | (296,137) | 23,913,908 |
| 0 | 13,482 | 0 | 13,482 |
| 0 | 374,508 | 0 | 374,508 |
| 102,363,675 | 0 | 0 | 102,363,675 |
| 165,393,135 | 4,224,910 | (296,137) | 169,321,908 |
| \$178,096,248 | \$6,366,250 | (\$1,177,754) | \$183,284,744 |
| | 2022 \$10,586,544 2,116,569 12,703,113 27,877,515 14,726,424 20,425,521 0 0 102,363,675 165,393,135 | 2022 Additions \$10,586,544 \$0 2,116,569 2,141,340 12,703,113 2,141,340 27,877,515 52,396 14,726,424 0 20,425,521 3,784,524 0 13,482 0 374,508 102,363,675 0 165,393,135 4,224,910 | $\begin{array}{c c c c c c c c c c c c c c c c c c c $ |

Accumulated Depreciation:

| | Restated | | | |
|--|----------------|-----------------|-----------|----------------|
| | December 31, | | | December 31, |
| Class | 2022 | Additions | Deletions | 2023 |
| Buildings | (\$10,684,537) | (\$679,672) | \$0 | (\$11,364,209) |
| Improvements Other than Buildings | (3,693,353) | (303,388) | 0 | (3,996,741) |
| Machinery and Equipment | (13,335,332) | (1,164,894) | 290,802 | (14,209,424) |
| Leased Machinery and Equipment | 0 | (3,905) | 0 | (3,905) |
| Subscription Based IT Agreements | 0 | (141,088) | 0 | (141,088) |
| Infrastructure | (31,084,083) | (3,262,208) | 0 | (34,346,291) |
| Total Depreciation | (\$58,797,305) | (\$5,555,155) * | \$290,802 | (\$64,061,658) |
| Capital assets being depreciated, net: | 106,595,830 | (1,330,245) | (5,335) | 105,260,250 |
| Total Net Value: | \$119,298,943 | | | \$119,223,086 |

NOTE 10 - CAPITAL ASSETS (Continued)

A. Governmental Activities Capital Assets (Continued)

* Depreciation expenses were charged to governmental functions as follows:

| Security of Persons and Property | \$834,952 |
|----------------------------------|-------------|
| Leisure Time Activities | 113,420 |
| Community Development | 17,257 |
| Basic Utility Services | 193,035 |
| Transportation | 4,043,442 |
| General Government | 353,049 |
| Total Depreciation Expense | \$5,555,155 |

B. Business-Type Activities Capital Assets

Summary by category of changes in business- type activities capital assets for the year ended December 31, 2023 was as follows:

Historical Cost:

| Class | Restated December 31, 2022 | Additions | Deletions | December 31, 2023 |
|--|----------------------------------|---------------|-------------|----------------------|
| Capital assets not being depreciated: | | | | |
| Land | \$268,733 | \$0 | \$0 | \$268,733 |
| Construction in Progress | 738,158 | 892,145 | (333,482) | 1,296,821 |
| Subtotal | 1,006,891 | 892,145 | (333,482) | 1,565,554 |
| Capital assets being depreciated: | | | | |
| Buildings | 33,066,482 | 0 | 0 | 33,066,482 |
| Improvements Other than Buildings | 77,166,089 | 224,445 | 0 | 77,390,534 |
| Machinery and Equipment | 19,759,780 | 1,550,754 | (54,899) | 21,255,635 |
| Subscription Based IT Agreements | 0 | 58,220 | 0 | 58,220 |
| Subtotal | 129,992,351 | 1,833,419 | (54,899) | 131,770,871 |
| Total Cost | \$130,999,242 | \$2,725,564 | (\$388,381) | \$133,336,425 |
| Accumulated Depreciation: | | | | |
| | Restated | | | |
| | December 31, | | | December 31, |
| Class | 2022 | Additions | Deletions | 2023 |
| Buildings | (\$10,132,248) | (\$817,532) | \$0 | (\$10,949,780) |
| Improvements Other than Buildings | (29,302,475) | (938,684) | 0 | (30,241,159) |
| Machinery and Equipment | (13,191,128) | (508,569) | 54,899 | (13,644,798) |
| Subscription Based IT Agreements | 0 | (16,882) | 0 | (16,882) |
| Total Depreciation | (\$52,625,851) | (\$2,281,667) | \$54,899 | (\$54,852,619) |
| Capital assets being depreciated, net: | 77,366,500 | (448,248) | 0 | 76,918,252 |
| Total Net Value: | \$78,373,391 | | | \$78,483,806 |

NOTE 11 – DEFINED BENEFIT PENSION PLANS

Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions--between an employer and its employees— of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. Effective January 1, 2022, the Combined Plan is no longer available for member selection. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

| Group A | Group B | Group C |
|---|---|--|
| Eligible to retire prior to | 20 years of service credit prior to | Members not in other Groups |
| January 7, 2013 or five years | January 7, 2013 or eligible to retire | and members hired on or after |
| after January 7, 2013 | ten years after January 7, 2013 | January 7, 2013 |
| State and Local | State and Local | State and Local |
| Age and Service Requirements: | Age and Service Requirements: | Age and Service Requirements: |
| Age 60 with 60 months of service credit | Age 60 with 60 months of service credit | Age 57 with 25 years of service credit |
| or Age 55 with 25 years of service credit | or Age 55 with 25 years of service credit | or Age 62 with 5 years of service credit |
| Formula: | Formula: | Formula: |
| 2.2% of FAS multiplied by years of | 2.2% of FAS multiplied by years of | 2.2% of FAS multiplied by years of |
| service for the first 30 years and 2.5% | service for the first 30 years and 2.5% | service for the first 35 years and 2.5% |
| for service years in excess of 30 | for service years in excess of 30 | for service years in excess of 35 |

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit payment for calculation of an annual cost-of-living adjustment.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

| | State |
|---|-----------|
| | and Local |
| 2023 Statutory Maximum Contribution Rates | |
| Employer | 14.0 % |
| Employee | 10.0 % |
| 2023 Actual Contribution Rates | |
| Employer: | |
| Pension | 14.0 % |
| Post-employment Health Care Benefits | 0.0 |
| Total Employer | 14.0 % |
| Employee | 10.0 % |

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$1,183,078 for 2023.

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NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

Plan Description – Ohio Police & Fire Pension Fund (OPF)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at <u>www.op-f.org</u> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit. (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either 3.00% or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to 3.00% of their base pension or disability benefit.

Members who retired prior to July 24, 1986 or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows: Dal

C 1.4

| | Police | Firefighters |
|---|---------|--------------|
| 2023 Statutory Maximum Contribution Rates | | |
| Employer | 19.50 % | 24.00 % |
| Employee | 12.25 % | 12.25 |
| 2023 Actual Contribution Rates | | |
| Employer: | | |
| Pension | 19.00 % | 23.50 % |
| Post-employment Health Care Benefits | 0.50 | 0.50 |
| Total Employer | 19.50 % | 24.00 % |
| Employee | 12.25 % | 12.25 % |

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$1,375,843 for 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of **Resources Related to Pensions**

The net pension liability for OPERS was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2022, and was determined by rolling forward the total pension liability as of January 1, 2022, to December 31, 2022. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

| | OPERS | OP&F | Total |
|--|--------------|--------------|--------------|
| Proportionate Share of the Net Pension Liability | \$15,036,170 | \$21,352,883 | \$36,389,053 |
| Proportion of the Net Pension Liability-2023 | 0.050901% | 0.224790% | |
| Proportion of the Net Pension Liability-2022 | 0.050264% | 0.220604% | |
| Percentage Change | 0.000637% | 0.004186% | |
| Pension Expense | \$2,261,827 | \$2,773,850 | \$5,035,677 |

NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | OPERS | OP&F | Total |
|---|-------------|-------------|--------------|
| Deferred Outflows of Resources | | | |
| Net difference between projected and | | | |
| actual earnings on pension plan investments | \$4,285,783 | \$3,108,712 | \$7,394,495 |
| Changes in assumptions | 158,848 | 1,925,956 | 2,084,804 |
| Differences between expected and | | | |
| actual experience | 499,439 | 320,282 | 819,721 |
| Change in proportionate share | 67,261 | 660,592 | 727,853 |
| City contributions subsequent to the | | | |
| measurement date | 1,183,078 | 1,375,843 | 2,558,921 |
| Total Deferred Outflows of Resources | \$6,194,409 | \$7,391,385 | \$13,585,794 |
| Deferred Inflows of Resources | | | |
| Changes in assumptions | \$0 | \$416,353 | \$416,353 |
| Differences between expected and | | | |
| actual experience | 0 | 486,481 | 486,481 |
| Change in proportionate share | 9,266 | 113,202 | 122,468 |
| Total Deferred Inflows of Resources | \$9,266 | \$1,016,036 | \$1,025,302 |

\$2,558,921 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

| | OPERS | OP&F | Total |
|--------------------------|-------------|-------------|--------------|
| Year Ending December 31: | | | |
| 2024 | \$619,576 | \$666,185 | \$1,285,761 |
| 2025 | 1,021,502 | 1,233,847 | 2,255,349 |
| 2026 | 1,261,516 | 1,280,172 | 2,541,688 |
| 2027 | 2,099,471 | 1,823,887 | 3,923,358 |
| 2028 | 0 | (4,585) | (4,585) |
| Total | \$5,002,065 | \$4,999,506 | \$10,001,571 |

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation.

NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| | December 31, 2022 | |
|--|--|--|
| Wage Inflation | 2.75 percent | |
| Future Salary Increases, including inflation | 2.75 to 10.75 percent including wage inflation | |
| COLA or Ad Hoc COLA (Pre 1/7/13 retirees) | 3 percent simple | |
| COLA or Ad Hoc COLA (Post 1/7/13 retirees) | 3 percent simple through 2023. 2.05 percent simple, thereafter | |
| Investment Rate of Return | 6.9 percent | |
| Actuarial Cost Method | Individual Entry Age | |

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five year period ended December 31, 2020.

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 12.1 percent for 2022.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real estate rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric rates of return were provided by the Board's investment consultant.

NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)

For each major class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2022, these best estimates are summarized below:

| Asset Class | Target Allocation | Long-Term Expected Real Rate of Return (Geometric) |
|------------------------|----------------------|--|
| Fixed Income | 22.00 % | 2.62 % |
| Domestic Equities | 22.00 | 4.60 |
| Real Estate | 13.00 | 3.27 |
| Private Equity | 15.00 | 7.53 |
| International Equities | 21.00 | 5.51 |
| Risk Parity | 2.00 | 4.37 |
| Other Investments | 5.00 | 3.27 |
| Total | 100.00 % | |

Discount Rate The discount rate used to measure the total pension liability was 6.9 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount *Rate* The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 6.9 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (5.9 percent) or one-percentage-point higher (7.9 percent) than the current rate:

| | Current | | |
|------------------------------|--------------|---------------|-------------|
| | 1% Decrease | Discount Rate | 1% Increase |
| | (5.90%) | (6.90%) | (7.90%) |
| City's proportionate share | | | |
| of the net pension liability | \$22,523,693 | \$15,036,170 | \$8,807,909 |

NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

Actuarial Assumptions – OPF

OPF's total pension liability as of December 31, 2022 is based on the results of an actuarial valuation date of January 1, 2022, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2022 are presented below.

| | January 1, 2022 |
|----------------------------|---|
| Valuation Date | January 1, 2022, with actuarial liabilities |
| | rolled forward to December 31, 2022 |
| Actuarial Cost Method | Entry Age Normal |
| Investment Rate of Return | 7.5 percent |
| Projected Salary Increases | 3.75 percent to 10.5 percent |
| Payroll Growth | Inflation rate of 2.75 percent plus |
| | productivity increase rate of 0.5 |
| Cost of Living Adjustments | 2.2 percent simple |

For the January 1, 2022 valuation, mortality for non-disabled participants is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

For the January 1, 2022 valuation, mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

For the January 1, 2022 valuation, mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

For the January 1, 2022 valuation, mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

CITY OF PERRYSBURG, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2023

NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

The most recent experience study was completed for the five year period ended December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2022 are summarized below:

| Asset Class | Target Allocation | Long Term Expected Real Rate of Return | |
|---------------------------------|----------------------|---|--|
| | | | |
| Cash and Cash Equivalents | 0.00 % | 0.00 % | |
| Domestic Equity | 18.60 | 4.80 | |
| Non-US Equity | 12.40 | 5.50 | |
| Private Markets | 10.00 | 7.90 | |
| Core Fixed Income * | 25.00 | 2.50 | |
| High Yield Fixed Income | 7.00 | 4.40 | |
| Private Credit | 5.00 | 5.90 | |
| U.S. Inflation Linked Bonds* | 15.00 | 2.00 | |
| Midstream Energy Infrastructure | 5.00 | 5.90 | |
| RealAssets | 8.00 | 5.90 | |
| Gold | 5.00 | 3.60 | |
| Private Real Estate | 12.00 | 5.30 | |
| Commodities | 2.00 | 3.60 | |
| Total | 125.00 % | | |

* levered 2.5x

Note: Assumptions are geometric

OPF's Board of Trustees has incorporated the "risk parity" concept into OPF's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)

Discount Rate For 2022, the total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 7.50 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount *Rate* Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

| | Current | | |
|------------------------------|--------------|---------------|--------------|
| | 1% Decrease | Discount Rate | 1% Increase |
| | (6.50%) | (7.50%) | (8.50%) |
| City's proportionate share | | | |
| of the net pension liability | \$28,168,544 | \$21,352,883 | \$15,686,984 |

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NOTE 12 - DEFINED BENEFIT OPEB PLANS

Net OPEB Liability

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

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NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have 20 or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. Current retirees eligible (or who become eligible prior to January 1, 2022) to participate in the OPERS health care program will continue to be eligible after January 1, 2022. Eligibility requirements will change for those retiring after January 1, 2022, with differing eligibility requirements for Medicare retirees and non-Medicare retirees. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2023, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan was 0 percent and Combined Plan was 2 percent during calendar year 2023. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2023 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$0 for 2023.

NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements. OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Even if an OP&F member or their dependents are not eligible for a stipend, they can use the services of the third-party administrator to select and enroll in a plan. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75. OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at <u>www.op-f.org</u> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2023, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$32,743 for 2023.

OPEB Liabilities, **OPEB** Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to **OPEB**

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2021, rolled forward to the measurement date of December 31, 2022, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2022, and was determined by rolling forward the total OPEB liability as of January 1, 2022, to December 31, 2022. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

| | OPERS | OP&F | Total |
|---|-------------|-------------|-------------|
| Proportionate Share of the Net OPEB Liability | \$323,688 | \$1,600,439 | \$1,924,127 |
| Proportion of the Net OPEB Liability - 2023 | 0.051337% | 0.224790% | |
| Proportion of the Net OPEB Liability - 2022 | 0.050191% | 0.220604% | |
| Percentage Change | 0.001146% | 0.004186% | |
| OPEB Expense | (\$578,632) | \$57,853 | (\$520,779) |

NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | OPERS | OP&F | Total |
|---|-----------|-------------|-------------|
| Deferred Outflows of Resources | | | |
| Net difference between projected and | | | |
| actual earnings on pension plan investments | \$642,860 | \$137,263 | \$780,123 |
| Changes in assumptions | 316,155 | 797,577 | 1,113,732 |
| Differences between expected and | | | |
| actual experience | 0 | 95,504 | 95,504 |
| Change in proportionate share | 0 | 132,000 | 132,000 |
| City contributions subsequent to the | | | |
| measurement date | 0 | 32,743 | 32,743 |
| Total Deferred Outflows of Resources | \$959,015 | \$1,195,087 | \$2,154,102 |
| Deferred Inflows of Resources | | | |
| Changes in assumptions | \$26,210 | \$1,309,024 | \$1,335,234 |
| Differences between expected and | | | |
| actual experience | 80,741 | 315,578 | 396,319 |
| Change in proportionate share | 1,679 | 227,608 | 229,287 |
| Total Deferred Inflows of Resources | \$108,630 | \$1,852,210 | \$1,960,840 |

\$32,743 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| | OPERS | OP&F | Total |
|--------------------------|-----------|-------------|-----------|
| Year Ending December 31: | | | |
| 2024 | \$104,461 | (\$97,360) | \$7,101 |
| 2025 | 235,098 | (85,430) | 149,668 |
| 2026 | 200,465 | (54,773) | 145,692 |
| 2027 | 310,361 | (20,958) | 289,403 |
| 2028 | 0 | (122,270) | (122,270) |
| 2029 | 0 | (140,754) | (140,754) |
| 2030 | 0 | (161,841) | (161,841) |
| 2031 | 0 | (6,480) | (6,480) |
| Total | \$850,385 | (\$689,866) | \$160,519 |

NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2021, rolled forward to the measurement date of December 31, 2022. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

| Wage Inflation | 2.75 percent |
|------------------------------|------------------------------|
| Projected Salary Increases, | 2.75 to 10.75 percent |
| including inflation | including wage inflation |
| Single Discount Rate: | |
| Current measurement date | 5.22 percent |
| Prior measurement date | 6.00 percent |
| Investment Rate of Return: | |
| Current measurement date | 6.00 percent |
| Prior measurement date | 6.00 percent |
| Municipal Bond Rate: | |
| Current measurement date | 4.05 percent |
| Prior measurement date | 1.84 percent |
| Health Care Cost Trend Rate: | |
| Current measurement date | 5.5 percent initial, |
| | 3.5 percent ultimate in 2036 |
| Prior measurement date | 5.5 percent initial, |
| | 3.5 percent ultimate in 2034 |
| Actuarial Cost Method | Individual Entry Age Normal |

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five year period ended December 31, 2020.

NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, if any contributions are made into the plans, the contributions are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made. Health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 15.6 percent for 2022.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric rates of return were provided by OPERS investment consultant. For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2022, these best estimates are summarized in the following table:

| | | Weighted Average Long-Term Expected |
|------------------------------|------------|--|
| | Target | Real Rate of Return |
| Asset Class | Allocation | (Geometric) |
| Fixed Income | 34.00 % | 2.56 % |
| Domestic Equities | 26.00 | 4.60 |
| Real Estate Investment Trust | 7.00 | 4.70 |
| International Equities | 25.00 | 5.51 |
| Risk Parity | 2.00 | 4.37 |
| Other investments | 6.00 | 1.84 |
| Total | 100.00 % | |

Discount Rate A single discount rate of 5.22 percent was used to measure the OPEB liability on the measurement date of December 31, 2022. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 4.05 percent (Fidelity Index's "20-Year Municipal GO AA Index").

NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2054. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2054, the duration of the projection period through which projected health care payments are fully funded.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount *Rate* The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 5.22 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (4.22 percent) or one-percentage-point higher (6.22 percent) than the current rate:

| | Current | | |
|-----------------------------------|-------------|---------------|-------------|
| | 1% Decrease | Discount Rate | 1% Increase |
| | (4.22%) | (5.22%) | (6.22%) |
| City's proportionate share | | | |
| of the net OPEB liability (asset) | \$1,101,692 | \$323,688 | (\$318,289) |

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2023 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

| | Current Health Care | | |
|----------------------------|---------------------|------------|-------------|
| | Cost Trend Rate | | |
| | 1% Decrease | Assumption | 1% Increase |
| City's proportionate share | | | |
| of the net OPEB liability | \$303,402 | \$323,688 | \$346,525 |

NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

Actuarial Assumptions – OP&F

OP&F's total OPEB liability as of December 31, 2022, is based on the results of an actuarial valuation date of January 1, 2022, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

| Valuation Date | January 1, 2022, with actuarial liabilities | January 1, 2021, with actuarial liabilities |
|----------------------------|---|---|
| | rolled forward to December 31, 2022 | rolled forward to December 31, 2021 |
| Actuarial Cost Method | Entry Age Normal | Entry Age Normal |
| Investment Rate of Return | 7.5 percent | 7.5 percent |
| Projected Salary Increases | 3.75 percent to 10.5 percent | 3.75 percent to 10.5 percent |
| Payroll Growth | Inflation rate of 2.75 percent plus | Inflation rate of 2.75 percent plus |
| | productivity increase rate of 0.5 | productivity increase rate of 0.5 |
| Single discount rate | 4.27 percent | 2.84 percent |
| Municipal bond rate: | | |
| Current measurement period | d 3.65 percent | 3.65 percent |
| Prior measurement period | 2.05 percent | 2.05 percent |
| Cost of Living Adjustments | 2.2 percent simple | 2.2 percent simple |

For the January 1, 2022 valuation, mortality for non-disabled participants is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

For the January 1, 2022 valuation, mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

For the January 1, 2022 valuation, mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

For the January 1, 2022 valuation, mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

The most recent experience study was completed for the five year period ended December 31, 2021.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as a baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2022 are summarized below:

| Asset Class | Target Allocation | Long Term Expected Real Rate of Return |
|---------------------------------|----------------------|---|
| | | |
| Cash and Cash Equivalents | 0.00 % | 0.00 % |
| Domestic Equity | 18.60 | 4.80 |
| Non-US Equity | 12.40 | 5.50 |
| Private Markets | 10.00 | 7.90 |
| Core Fixed Income * | 25.00 | 2.50 |
| High Yield Fixed Income | 7.00 | 4.40 |
| Private Credit | 5.00 | 5.90 |
| U.S. Inflation Linked Bonds* | 15.00 | 2.00 |
| Midstream Energy Infrastructure | 5.00 | 5.90 |
| Real Assets | 8.00 | 5.90 |
| Gold | 5.00 | 3.60 |
| Private Real Estate | 12.00 | 5.30 |
| Commodities | 2.00 | 3.60 |
| Total | 125.00 % | |
| * Increased 0.5- | | |

* levered 2.5x

Note: Assumptions are geometric

NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

Discount Rate For 2022, the total OPEB liability was calculated using the discount rate of 4.27 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 7.50 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 3.65 percent at December 31, 2022, was blended with the long-term rate of 7.50 percent, which resulted in a blended discount rate of 4.27 percent. The municipal bond rate was determined using the Bond Buyers General Obligation 20-year Municipal Bond Index Rate. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2035. The long-term expected rate of return on health care investments was applied to projected costs through 2035, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount *Rate* The net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.27 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.27 percent), or one percentage point higher (5.27 percent) than the current rate.

| | | Current | | | | |
|----------------------------|-------------|---------------|-------------|--|--|--|
| | 1% Decrease | Discount Rate | 1% Increase | | | |
| | (3.27%) | (4.27%) | (5.27%) | | | |
| City's proportionate share | | | | | | |
| of the net OPEB liability | \$1,970,790 | \$1,600,439 | \$1,287,767 | | | |

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

NOTE 13 - COMPENSATED ABSENCES

Employees are eligible for vacation at varying rates depending on their years of service to the City. Any vacation earned during the year must be taken during the subsequent year. Unless requested by the City, no employee will receive vacation pay in lieu of vacation time off with pay.

Sick leave is accrued by all employees at the rate of .0577 hours for each hour worked for a total of 120 hours in an employee's anniversary year. A percentage of accrued sick leave time is liquidated in cash upon normal retirement under the appropriate State of Ohio retirement system after ten years of credited service, or upon death, or upon termination of employment other than for disciplinary reasons after fifteen years of service with the City. The rate of cash compensation for sick leave payout varies within specified limits under collective bargaining agreements or under law. Generally, employees may receive 50% of their sick leave accrued prior to September 14, 1976, up to 720 hours, 25% of their sick leave accrued after September 14, 1976, up to 1,000 hours and 50% of their sick leave thereafter, after meeting the minimum service time requirement. Cash compensation for sick leave is paid at the employee's full rate of pay at the time of termination or retirement.

At December 31, 2023, the City's accumulated, unpaid compensated absences amounted to \$1,649,391, of which \$1,447,641 is recorded as a liability of the Governmental Activities and \$201,750 is recorded as a liability of the Business-Type Activities.

NOTE 14 – LEASES

The City of Perrysburg (Landlord) has entered into a lease agreement with T-Mobile Central LLC (Tenant). The lease was for space to place a cell tower for T-Mobile to provide cell phone service to the surrounding area. As part of the lease agreement, T-Mobile has agreed to pay the City annually through 2029. The lease can be renewed with both parties' agreement to do so.

The City of Perrysburg (Landlord) has entered into a lease agreement with Crown Castle LLC (Tenant). The lease was for space to place a cell tower for Crown Castle to provide cell phone service to the surrounding area. As part of the lease agreement, Crown Castle has agreed to pay the City a monthly fee through April 30, 2028. The lease can be renewed with both parties' agreement to do so.

The City of Perrysburg (Landlord) has entered into a lease agreement with Verizon LLC (Tenant). The lease was for space to place a cell tower for Verizon to provide cell phone service to the surrounding area. As part of the lease agreement, Verizon has agreed to pay the City a monthly fee through December 31, 2028. The lease can be renewed with both parties' agreement to do so.

A summary of future lease payments to be received by the City, including lease revenue and interest payments as of December 31, 2023, follows:

| Years | Lease Revenue | Interest | Total |
|--------|------------------|----------|-----------|
| 2024 | \$51,467 | \$1,156 | \$52,623 |
| 2025 | 52,048 | 868 | 52,916 |
| 2026 | 52,338 | 577 | 52,915 |
| 2027 | 52,631 | 284 | 52,915 |
| 2028 | 24,623 | 40 | 24,663 |
| 2029 | 1,010 | 0 | 1,010 |
| Totals | \$234,117 | \$2,925 | \$237,042 |

NOTE 15 - LONG-TERM LIABILITIES

Long-term liabilities of the City at December 31, 2023 was as follows:

| | Balance December 31, 2022 | Additions | (Reductions) | Balance December 31, 2023 | Due Within One Year |
|---|---------------------------------|--------------|---------------|---------------------------------|---------------------------|
| Governmental Activities: | | | | | |
| Compensated Absences | \$1,434,871 | \$1,447,641 | (\$1,434,871) | \$1,447,641 | \$619,667 |
| Financing Obligations | 20,135 | 0 | (6,857) | 13,278 | 3,717 |
| Subscriptions Payable | 0 | 339,116 | (136,523) | 202,593 | 143,103 |
| Net Pension Liability | 17,124,506 | 15,536,430 | 0 | 32,660,936 | 0 |
| Net OPEB Liability | 2,418,008 | 0 | (574,137) | 1,843,871 | 0 |
| Total Governmental Activities Long-Term Liabilities | \$20,997,520 | \$17,323,187 | (\$2,152,388) | \$36,168,319 | \$766,487 |

| | | Balance December 31, 2022 | Additions | (Reductions) | Balance December 31, 2023 | Due Within One Year |
|---|---------|---------------------------------|-------------|---------------------------------------|---------------------------------|---------------------------|
| Business-Type Activities: | | | | · · · · · · · · · · · · · · · · · · · | | |
| Direct Borrowings | | | | | | |
| Ohio Water Development Authority (O.W.D.A.) | Loan: | | | | | |
| 3.37% Waste Water Treatment Plant | 2014 | \$10,118,243 | \$0 | (\$603,120) | \$9,515,123 | \$646,090 |
| General Obligation Bonds: | | | | | | |
| 2.00% Refunding Various Purpose Sewer | 2016 | 4,650,000 | 0 | (890,000) | 3,760,000 | 910,000 |
| Premium | | 38,022 | 0 | (7,604) | 30,418 | 0 |
| Total General Obligation Bonds | | 4,688,022 | 0 | (897,604) | 3,790,418 | 910,000 |
| Compensated Absences | | 177,148 | 201,750 | (177,148) | 201,750 | 113,717 |
| Subscriptons Payable | | 0 | 52,578 | (15,386) | 37,192 | 28,474 |
| Net Pension Liability | | 1,030,717 | 2,697,400 | 0 | 3,728,117 | 0 |
| Net OPEB Liability | | 0 | 80,256 | 0 | 80,256 | 0 |
| Total Business-Type Long-Term Liab | ilities | \$16,014,130 | \$3,031,984 | (\$1,693,258) | \$17,352,856 | \$1,698,281 |

NOTE 15 - LONG-TERM LIABILITIES (Continued)

A summary of the City's future long-term debt funding requirements, including principal and interest payments as of December 31, 2023 follows:

| | OWDA | A Loans | General Oblig | General Obligation Bonds | | bligations | Subscription | ns Payable |
|-----------|-------------|-------------|---------------|--------------------------|-----------|------------|--------------|------------|
| Years | Principal | Interest | Principal | Interest | Principal | Interest | Principal | Interest |
| 2024 | \$646,090 | \$290,936 | \$910,000 | \$75,200 | \$3,717 | \$463 | \$171,577 | \$5,930 |
| 2025 | 668,047 | 271,390 | 935,000 | 57,000 | 3,869 | 312 | 56,873 | 1,764 |
| 2026 | 690,751 | 251,179 | 950,000 | 38,300 | 4,026 | 154 | 11,335 | 346 |
| 2027 | 714,225 | 230,282 | 965,000 | 19,300 | 1,666 | 15 | 0 | 0 |
| 2028 | 738,496 | 208,675 | 0 | 0 | 0 | 0 | 0 | 0 |
| 2029-2033 | 4,086,438 | 692,677 | 0 | 0 | 0 | 0 | 0 | 0 |
| 2034-2035 | 1,971,076 | 105,290 | 0 | 0 | 0 | 0 | 0 | 0 |
| Totals | \$9,515,123 | \$2,050,429 | \$3,760,000 | \$189,800 | \$13,278 | \$944 | \$239,785 | \$8,040 |

In 2019 and 2022, the City entered into financing obligations with Pitney Bowes and Mail Finance for the use of two postage machines by the City. The six year financing obligations have been included as part of the long-term liabilities in the Government-Wide Statement of Net Position with a remaining balance of \$13,278.

In 2023, the City entered into subscription agreements with Laserfiche Cloud, ArcGIS Enterprise, IamResponding, Right Stuff Software, Roadway Centerline Mileage, VIP Archive Database, West Proflex, Revize Web – CMS Services, Utility Cash Receipting, West Complete and VIP for the use of various software applications by the City. The subscriptions payable have been included as part of the long-term liabilities in the Government-Wide Statement of Net Position with a remaining balance of \$202,593 in the Governmental Activities and \$37,192 in the Business-Type Activities.

The City's direct borrowings from OWDA in the amount of \$9,515,123 contains a provision that in the event of default, the amount of such default shall bear interest at the default rate from the due date until the date of the payment. In addition to the interest, a late charge of one percent on the amount of each default shall also be paid to OWDA by the City.

2016 Sewer System General Obligation Refunding Bonds

The Sewer System General Obligation Bonds are term bonds issued to advance refund \$7,985,000, including a call premium of \$173,951, of general obligation bonds issued in 2009. Refinancing of the bonds resulted in a cash savings of \$2,047,743 (net present value savings of \$1,607,092) or 7.75%. The amount of \$8,868,339 from the 2009 bonds was placed in an escrow fund to defease the 2009 bonds. The bonds bear an interest rate of 2.00%. These bonds will be retired from the City's Sewer Fund. The refunding bonds are not included in the City's debt since the City has in-substance satisfied its obligations through the advance refunding. The refunding bonds had an outstanding principal balance of \$5,165,000 as of December 31, 2023.

NOTE 16 - INSURANCE AND RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In 1989, the City joined the Ohio Government Risk Management Plan (the "OGRMP"), a public entity risk plan formed under Section 2744.081 of the Ohio Revised Code that operates as a common risk management and insurance program for 585 member political subdivisions. The City pays an annual premium to the OGRMP for its general insurance coverage. The agreement for formation of the OGRMP provides that the organization will be self-sustaining through member premiums and will reinsure all claims in excess of a member's deductible through commercial insurance and reinsurance companies.

The City pays the State Workers' Compensation System a premium based upon a rate per \$100 of payroll. The rate is determined based on accident history and administrative costs.

The City also pays unemployment claims to the State of Ohio as incurred.

The City maintains a self-funded health insurance program with claims processed by NFP Benefit Alliance on behalf of the City. A separate Self Insurance Fund (an internal service fund) was created in 1980 to account for and finance the health insurance program. As an integral part of the health insurance program, a reinsurance policy has been purchased covering claims in excess of \$35,000 per individual per year up to a maximum of \$1,000,000 per individual per lifetime. Settled claims have not exceeded the commercial coverage limits in any of the past five fiscal years.

All funds of the City from which employee salaries are paid participate in the health insurance program and make payments to the Self Insurance Fund based on actuarial estimates of the amounts needed to pay prior and current year claims and to establish a reserve for catastrophic losses. Total contributions to the program during the year were \$4,143,405. The claims liability of \$192,507 reported in the Self Insurance Fund at December 31, 2023 is based on the requirements of GASB Statement No. 10, "*Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*," as amended by GASB Statement No. 30 "*Risk Management Omnibus*," which requires that a liability for claims be reported if information prior to issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and if the amount of the loss can be reasonably estimated. Changes in the Fund's claims liability amount in fiscal 2022 and 2023 were:

| | | Current Year | | |
|-------------|--------------|--------------|---------------|------------|
| | Beginning of | Claims and | | Balance at |
| | Fiscal Year | Changes in | Claims | Fiscal |
| Fiscal Year | Liability | Estimates | Payments | Year End |
| 2022 | \$265,380 | \$3,055,893 | (\$3,193,657) | \$127,616 |
| 2023 | 127,616 | 3,431,068 | (3,366,177) | 192,507 |

NOTE 17 - CONTINGENCIES

The City is a party to various legal proceedings which seek damages or injunctive relief generally incidental to its operations and pending projects. The City's management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

The City has received several federal and state grants for specific purposes which are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to grantor agencies for expenditures disallowed under the terms of the grant. Based upon prior experience, City management believes such disallowances, if any, will be immaterial.

NOTE 18 - RELATED ORGANIZATION

<u>Perrysburg Public Library (Library)</u> - The Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Perrysburg City Council. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the City for operational subsidies. Although the City does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Perrysburg Public Library, Clerk/Treasurer, 101 East Indiana Avenue, Perrysburg, Ohio 43551.

NOTE 19 – CHANGE IN ACCOUNTING PRINCIPLE

For 2023 the City implemented Governmental Accounting Standards Board (GASB) Statement No. 94, "Public-Private and Public-Public Partnerships and Availability Payment Arrangements," and Statement No. 96, "Subscription-Based Information Technology Arrangements."

GASB Statement No. 94 clarifies accounting and financial reporting requirements for public-private and public-public partnership arrangements and availability payment arrangements.

GASB Statement No. 96 provides guidance on accounting and financial reporting for subscription-based information technology arrangements for government end users.

The implementation of these Statements had no effect on beginning net position/fund balance.

NOTE 20 - SUBSEQUENT EVENT

On May 2, 2024 the City issued \$4,000,000 in one year General Obligation Notes to pay for the purchase of a building within the City. The notes, which mature on May 2, 2025, have an interest rate of 5.00%.

REQUIRED SUPPLEMENTARY **I**NFORMATION

CITY OF PERRYSBURG, OHIO

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2023

| Description | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|---------------------------------------|---------------------|---------------|--------------------|---|
| Revenues: | * 1.25 0.000 | ф 1,550,654 | • 1 202 055 | ¢ (150,500) |
| Property Taxes | \$ 1,370,000 | \$ 1,552,654 | \$ 1,393,055 | \$ (159,599) |
| Municipal Income Tax | 22,150,000 | 25,580,115 | 25,861,921 | 281,806 |
| Intergovernmental Revenue | 930,600 | 930,600 | 1,008,926 | 78,326 |
| Charges for Services | 740,200 | 740,200 | 863,312 | 123,112 |
| Licenses and Permits | 152,700 | 152,700 | 133,168 | (19,532) |
| Investment Earnings | 800,000 | 800,000 | 2,358,156 | 1,558,156 |
| Special Assessments | 214,000 | 214,000 | 212,238 | (1,762) |
| Fines and Forfeitures | 607,900 | 607,900 | 529,730 | (78,170) |
| All Other Revenues | 569,550 | 568,550 | 746,921 | 178,371 |
| Total Revenues | 27,534,950 | 31,146,719 | 33,107,427 | 1,960,708 |
| Expenditures: Current: | | | | |
| Security of Persons and Property | 12,656,308 | 13,782,058 | 12,446,173 | 1,335,885 |
| Public Health and Welfare Services | 27,000 | 27,000 | 25,941 | 1,059 |
| Leisure Time Activities | 2,508,825 | 2,558,939 | 2,146,262 | 412,677 |
| Community Development | 589,600 | 641,341 | 602,322 | 39,019 |
| Transportation | 2,414,375 | 2,494,376 | 2,217,788 | 276,588 |
| General Government | 7,365,570 | 8,261,542 | 6,561,645 | 1,699,897 |
| Total Expenditures | 25,561,678 | 27,765,256 | 24,000,131 | 3,765,125 |
| Excess (Deficiency) of Revenues | | | | |
| Over (Under) Expenditures | 1,973,272 | 3,381,463 | 9,107,296 | 5,725,833 |
| Other Financing Sources (Uses): | | | | |
| Transfers In | 275,000 | 275,000 | 348,395 | 73,395 |
| Transfers Out | (9,062,500) | (9,044,500) | (1,087,500) | 7,957,000 |
| Total Other Financing Sources (Uses): | (8,787,500) | (8,769,500) | (739,105) | 8,030,395 |
| Net Change In Fund Balance | (6,814,228) | (5,388,037) | 8,368,191 | 13,756,228 |
| Fund Balance at Beginning of Year | 18,526,618 | 18,526,618 | 18,526,618 | 0 |
| Prior Year Encumbrances | 846,199 | 846,199 | 846,199 | 0 |
| Fund Balance at End of Year | \$ 12,558,589 | \$ 13,984,780 | \$ 27,741,008 | \$ 13,756,228 |

CITY OF PERRYSBURG, OHIO

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Special Revenue Fund – Police Pension Fund For the Year Ended December 31, 2023

| | Original Budget | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|-----------------------------------|-----------------|--------------|--------------|---|
| Revenues: | | | | |
| Property Taxes | \$ 1,224,000 | \$ 1,362,702 | \$ 1,249,814 | \$ (112,888) |
| Intergovernmental Revenue | 110,000 | 110,000 | 113,363 | 3,363 |
| Total Revenues | 1,334,000 | 1,472,702 | 1,363,177 | (109,525) |
| Expenditures: | | | | |
| Current: | | | | |
| Security of Persons and Property | 1,532,500 | 1,575,750 | 1,413,186 | 162,564 |
| Total Expenditures | 1,532,500 | 1,575,750 | 1,413,186 | 162,564 |
| Excess (Deficiency) of Revenues | | | | |
| Over (Under) Expenditures | (198,500) | (103,048) | (50,009) | 53,039 |
| Fund Balance at Beginning of Year | 1,517,817 | 1,517,817 | 1,517,817 | 0 |
| Fund Balance at End of Year | \$ 1,319,317 | \$ 1,414,769 | \$ 1,467,808 | \$ 53,039 |

See accompanying notes to the basic financial statements

Schedule of City's Proportionate Share of the Net Pension Liability Last Ten Years

Ohio Public Employees Retirement System

| Year | 2014 | 2015 | 2016 | 2017 |
|--|-------------|-------------|-------------|--------------|
| City's proportion of the net pension liability | 0.046948% | 0.046948% | 0.046239% | 0.045699% |
| City's proportionate share of the net pension liability | \$5,534,558 | \$5,662,454 | \$8,009,242 | \$10,377,558 |
| City's covered payroll | \$6,702,723 | \$5,878,717 | \$6,544,450 | \$5,907,617 |
| City's proportionate share of the net pension liability as a percentage of its covered payroll | 82.57% | 96.32% | 122.38% | 175.66% |
| Plan fiduciary net position as a percentage of the total pension liability | 86.36% | 86.45% | 81.08% | 77.25% |

Source: Finance Director's Office and the Ohio Public Employees Retirement System

Ohio Police and Fire Pension Fund

| Year | 2014 | 2015 | 2016 | 2017 |
|--|--------------|--------------|--------------|--------------|
| City's proportion of the net pension liability | 0.2170836% | 0.2170836% | 0.216954% | 0.220121% |
| City's proportionate share of the net pension liability | \$10,572,652 | \$11,245,835 | \$13,956,817 | \$13,942,265 |
| City's covered payroll | \$5,344,502 | \$4,461,974 | \$4,631,832 | \$4,973,360 |
| City's proportionate share of the net pension liability as a percentage of its covered payroll | 197.82% | 252.04% | 301.32% | 280.34% |
| Plan fiduciary net position as a percentage of the total pension liability | 73.00% | 72.20% | 66.77% | 68.36% |

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 68 in 2015.

The schedule is reported as of the measurement date of the Net Pension Liability, which is the prior year end.

| 2018 | 2019 | 2020 | 2021 | 2022 | 2023 |
|--------------|--------------|--------------|--------------|--------------|--------------|
| 0.049169% | 0.047354% | 0.049293% | 0.050525% | 0.050264% | 0.050901% |
| \$7,713,620 | \$12,969,295 | \$9,743,089 | \$7,481,645 | \$4,373,165 | \$15,036,170 |
| \$6,611,185 | \$6,396,243 | \$6,935,207 | \$7,125,436 | \$7,294,836 | \$7,885,071 |
| | | | | | |
| 116.68% | 202.76% | 140.49% | 105.00% | 59.95% | 190.69% |
| | | | | | |
| 84.66% | 74.70% | 82.17% | 86.88% | 92.62% | 75.74% |
| | | | | | |
| | | | | | |
| 2018 | 2019 | 2020 | 2021 | 2022 | 2023 |
| 0.220481% | 0.208040% | 0.214628% | 0.218421% | 0.220604% | 0.224790% |
| \$13,531,924 | \$16,981,562 | \$14,458,484 | \$14,889,985 | \$13,782,058 | \$21,352,883 |
| \$5,073,783 | \$4,959,418 | \$5,368,074 | \$5,315,746 | \$5,589,221 | \$6,055,371 |
| | | | | | |
| 266.70% | 342.41% | 269.34% | 280.11% | 246.58% | 352.63% |
| | | | | | |
| 70.91% | 63.07% | 69.89% | 70.65% | 75.03% | 62.90% |

Schedule of City Pension Contributions Last Ten Years

Ohio Public Employees Retirement System

| Year | 2014 | 2015 | 2016 | 2017 |
|--|-------------|-------------|-------------|-------------|
| Contractually required contribution | \$705,446 | \$785,334 | \$708,914 | \$859,454 |
| Contributions in relation to the contractually required contribution | 705,446 | 785,334 | 708,914 | 859,454 |
| Contribution deficiency (excess) | \$0 | \$0 | \$0 | \$0 |
| City's covered payroll | \$5,878,717 | \$6,544,450 | \$5,907,617 | \$6,611,185 |
| Contributions as a percentage of covered payroll | 12.00% | 12.00% | 12.00% | 13.00% |

Source: Finance Director's Office and the Ohio Public Employees Retirement System

Ohio Police and Fire Pension Fund

| Year | 2014 | 2015 | 2016 | 2017 |
|--|-------------|-------------|-------------|-------------|
| Contractually required contribution | \$908,458 | \$930,535 | \$999,148 | \$1,019,323 |
| Contributions in relation to the contractually required contribution | 908,458 | 930,535 | 999,148 | 1,019,323 |
| Contribution deficiency (excess) | \$0 | \$0 | \$0 | \$0 |
| City's covered payroll | \$4,461,974 | \$4,631,832 | \$4,973,360 | \$5,073,783 |
| Contributions as a percentage of covered payroll | 20.36% | 20.09% | 20.09% | 20.09% |

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 68 in 2015.

| 2018 | 2019 | 2020 | 2021 | 2022 | 2023 |
|-------------|-------------|-------------|-------------|-------------|-------------|
| \$895,474 | \$970,929 | \$997,561 | \$1,021,277 | \$1,103,910 | \$1,183,078 |
| | | | | | |
| 895,474 | 970,929 | 997,561 | 1,021,277 | 1,103,910 | 1,183,078 |
| \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| \$6,396,243 | \$6,935,207 | \$7,125,436 | \$7,294,836 | \$7,885,071 | \$8,450,557 |
| 14.00% | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% |

| 2018 | 2019 | 2020 | 2021 | 2022 | 2023 |
|-------------|-------------|-------------|-------------|-------------|-------------|
| \$996,347 | \$1,078,446 | \$1,132,254 | \$1,190,504 | \$1,289,794 | \$1,375,843 |
| | | | | | |
| 996,347 | 1,078,446 | 1,132,254 | 1,190,504 | 1,289,794 | 1,375,843 |
| \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| \$4,959,418 | \$5,368,074 | \$5,315,746 | \$5,589,221 | \$6,055,371 | \$6,459,357 |
| 20.09% | 20.09% | 21.30% | 21.30% | 21.30% | 21.30% |

Schedule of City's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability/(Asset) Last Seven Years

Ohio Public Employees Retirement System

| Year | 2017 | 2018 | 2019 |
|---|-------------|-------------|-------------|
| City's proportion of the net OPEB liability (asset) | 0.048113% | 0.051968% | 0.050087% |
| City's proportionate share of the net OPEB liability (asset) | \$4,859,594 | \$5,643,310 | \$6,530,154 |
| City's covered payroll | \$5,907,617 | \$6,611,185 | \$6,396,243 |
| City's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll | 82.26% | 85.36% | 102.09% |
| Plan fiduciary net position as a percentage of the total OPEB liability (asset) | 54.50% | 54.14% | 46.33% |

Source: Finance Director's Office and the Ohio Public Employees Retirement System

Ohio Police and Fire Pension Fund

| Year | 2017 | 2018 | 2019 |
|---|--------------|--------------|-------------|
| City's proportion of the net OPEB liability (asset) | 0.220121% | 0.220481% | 0.208040% |
| City's proportionate share of the net OPEB liability (asset) | \$10,448,664 | \$12,492,152 | \$1,894,522 |
| City's covered payroll | \$4,973,360 | \$5,073,783 | \$4,959,418 |
| City's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll | 210.09% | 246.21% | 38.20% |
| Plan fiduciary net position as a percentage of the total OPEB liability | 15.96% | 14.13% | 46.57% |

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 75 in 2018.

Information prior to 2017 is not available.

The schedule is reported as of the measurement date of the Net OPEB Liability.

| 2020 | 2021 | 2022 | 2023 |
|-------------|-------------|---------------|-------------|
| 0.050318% | 0.050481% | 0.050191% | 0.051337% |
| \$6,950,215 | (\$899,360) | (\$1,572,060) | \$323,688 |
| \$6,935,207 | \$7,125,436 | \$7,294,836 | \$7,885,071 |
| 100.22% | (12.62%) | (21.55%) | 4.11% |
| 47.80% | 115.57% | 128.23% | 94.79% |

| 2020 | 2021 | 2022 | 2023 |
|-------------|-------------|-------------|-------------|
| 0.214628% | 0.218421% | 0.220604% | 0.224790% |
| \$2,120,036 | \$2,314,210 | \$2,418,008 | \$1,600,439 |
| \$5,368,074 | \$5,315,746 | \$5,589,221 | \$6,055,371 |
| 39.49% | 43.53% | 43.26% | 26.43% |
| 47.08% | 45.42% | 46.86% | 52.59% |

Schedule of City's Other Postemployment Benefit (OPEB) Contributions Last Ten Years

Ohio Public Employees Retirement System

| Year | 2014 | 2015 | 2016 | 2017 |
|--|-------------|-------------|-------------|-------------|
| Contractually required contribution | \$117,574 | \$130,889 | \$118,152 | \$66,112 |
| Contributions in relation to the contractually required contribution | 117,574 | 130,889 | 118,152 | 66,112 |
| Contribution deficiency (excess) | \$0 | \$0 | \$0 | \$0 |
| City's covered payroll | \$5,878,717 | \$6,544,450 | \$5,907,617 | \$6,611,185 |
| Contributions as a percentage of covered payroll | 2.00% | 2.00% | 2.00% | 1.00% |

Source: Finance Director's Office and the Ohio Public Employees Retirement System

Ohio Police and Fire Pension Fund

| Year | 2014 | 2015 | 2016 | 2017 |
|--|-------------|-------------|-------------|-------------|
| Contractually required contribution | \$22,310 | \$23,159 | \$24,867 | \$24,128 |
| Contributions in relation to the contractually required contribution | 22,310 | 23,159 | 24,867 | 24,128 |
| Contribution deficiency (excess) | \$0 | \$0 | \$0 | \$0 |
| City's covered payroll | \$4,461,974 | \$4,631,832 | \$4,973,360 | \$5,073,783 |
| Contributions as a percentage of covered payroll | 0.50% | 0.50% | 0.50% | 0.50% |

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 75 in 2018.

| | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 |
|---|-------------|-------------|-------------|-------------|-------------|-------------|
| | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| - | 0 | 0 | 0 | 0 | 0 | 0 |
| ; | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| | \$6,396,243 | \$6,935,207 | \$7,125,436 | \$7,294,836 | \$7,885,071 | \$8,450,557 |
| | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |

| 2018 | 2019 | 2020 | 2021 | 2022 | 2023 |
|-------------|-------------|-------------|-------------|-------------|-------------|
| \$23,632 | \$25,466 | \$26,684 | \$28,122 | \$30,617 | \$32,743 |
| | | | | | |
| 23,632 | 25,466 | 26,684 | 28,122 | 30,617 | 32,743 |
| \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| \$4,959,418 | \$5,368,074 | \$5,315,746 | \$5,589,221 | \$6,055,371 | \$6,459,357 |
| 0.50% | 0.50% | 0.50% | 0.50% | 0.50% | 0.50% |

Notes to the Required Supplementary Information For the Year Ended December 31, 2023

NOTE 1 – BUDGETARY PROCESS

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the certificate of estimated resources and the appropriation ordinance, both of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year.

All funds other than agency funds are legally required to be budgeted and appropriated; however, only governmental funds are required to be reported. The primary level of budgetary control is at the object level within each department. Budgetary modifications may only be made by ordinance of the City Council.

A. Estimated Resources

The County Budget Commission reviews estimated revenue and determines if the budget substantiates a need to levy all or part of previously authorized taxes. The Budget Commission then certifies its actions to the City by September 1 of each year. As part of the certification process, the City receives an official certificate of estimated resources stating the projected receipts by fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year do not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during 2023.

B. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 through March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 through December 31. The appropriation ordinance establishes spending controls at the fund, department and object level. The appropriation ordinance may be amended during the year as additional information becomes available, provided that total fund appropriations do not exceed the current estimated resources as certified. The allocation of appropriations among departments and objects within a fund may be modified during the year by an ordinance of City Council. During 2023, several supplemental appropriations were necessary to budget for unanticipated expenditures. Administrative control is maintained through the establishment of more detailed line-item budgets. The budgetary figures which appear in the "Statement of Revenues, Expenditures, and Changes in Fund Balances--Budget and Actual—General Fund Local Fiscal Recovery Fund," are provided on the budgetary basis to provide a comparison of actual results to the final budget, including all amendments and modifications.

CITY OF PERRYSBURG, OHIO

Notes to the Required Supplementary Information For the Year Ended December 31, 2023

NOTE 1 – BUDGETARY PROCESS (Continued)

C. Encumbrances

As part of formal budgetary control, purchase orders, contracts and other commitments for expenditures are encumbered and recorded as the equivalent of expenditures (budget basis) in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. However, on the GAAP basis of accounting, encumbrances do not constitute expenditures or liabilities and are reported as reservations of fund balances for governmental funds in the accompanying basic financial statements.

D. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

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Notes to the Required Supplementary Information For the Year Ended December 31, 2023

NOTE 1 – BUDGETARY PROCESS (Continued)

E. Budgetary Basis of Accounting

The City's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on a cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statement for the General Fund and major special revenue funds:

| Net Change In Fund Balance | | | | |
|----------------------------|-----------------|---------------------------|--|--|
| | General Fund | Police Pension Fund | | |
| GAAP Basis (as reported) | \$10,105,640 | (\$58,025) | | |
| Increase (Decrease): | | | | |
| Accrued Revenues at | | | | |
| December 31, 2023 | | | | |
| received during 2024 | (4,016,129) | 0 | | |
| Accrued Revenues at | | | | |
| December 31, 2022 | | | | |
| received during 2023 | 3,791,142 | 0 | | |
| Accrued Expenditures at | | | | |
| December 31, 2023 | | | | |
| paid during 2024 | 616,503 | 109,856 | | |
| Accrued Expenditures at | | | | |
| December 31, 2022 | | | | |
| paid during 2023 | (635,617) | (101,840) | | |
| 2022 Prepaids for 2023 | 516,206 | 0 | | |
| 2023 Prepaids for 2024 | (502,398) | 0 | | |
| 2022 Mark to Market | (1,140,347) | 0 | | |
| 2023 Mark to Market | 534,658 | 0 | | |
| Outstanding Encumbrances | (901,467) | 0 | | |
| Budget Basis | \$8,368,191 | (\$50,009) | | |

Notes to the Required Supplementary Information For the Year Ended December 31, 2023

NET PENSION LIABILITY

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms for the period 2014-2023.

Changes in assumptions:

2014-2016: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2017: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.00% to 7.50%

- Decrease in wage inflation from 3.75% to 3.25%

- Change in future salary increases from a range of 4.25%-10.02% to 3.25%-10.75%

- Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table.

2018: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2019: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 7.50% to 7.20%

2020: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Change in COLA from 3.00% to 1.4% for post 1/7/13 retirees.

2021: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Change in COLA from 1.4% to 0.5% for post 1/7/13 retirees.

2022: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Change in COLA from 0.5% to 3.00% for post 1/7/13 retirees.

- Reduction in actuarial assumed rate of return from 7.20% to 6.90%.

- Pre-retirement mortality rates are based on Pub-2010 General Employee/Safety Employee mortality tables.

- Post-retirement mortality rates are based on PubG-2010 Retiree mortality tables.

- Post-retirement mortality rates for disabled retirees are based on PubNS-2010 Disabled Retiree mortality tables for all divisions.

2023: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

<u>NET PENSION LIABILITY</u> (Continued)

OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms for the period 2014-2023.

Changes in assumptions:

2014-2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2018: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.25% to 8.00%
- Decrease salary increases from 3.75% to 3.25%
- Change in payroll growth from 3.75% to 3.25%
- Reduce DROP interest rate from 4.5% to 4.0%
- Reduce CPI-based COLA from 2.6% to 2.2%
- Inflation component reduced from 3.25% to 2.75%

- For the January 1, 2017, valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006

- For the January 1, 2017, valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006

2019-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2022: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.00% to 7.50%

2023: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Mortality for non-disabled participants is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table

- Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table

- Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table

- Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table

NET OPEB LIABILITY (ASSET)

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms for the periods 2018-2021, and 2023.

2022: Group plans for non-Medicare retirees and re-employed retirees replaced with individual medical plans. OPERS will provide a subsidy or allowance via an HRA.

Changes in assumptions:

For 2018, the single discount rate changed from 4.23% to 3.85%.

2019: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.85% to 3.96%.
- Reduction in actuarial assumed rate of return from 6.50% to 6.00%
- Change in health care cost trend rate from 7.5% to 10%
- The Municipal Bond Rate changed from 3.31% to 3.71%

2020: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.96% to 3.16%.
- Change in health care cost trend rate from 10.0% to 10.5%
- The Municipal Bond Rate changed from 3.71% to 2.75%

2021: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.16% to 6.00%.

- Change in health care cost trend rate from 10.5% to 8.5%

- The Municipal Bond Rate changed from 2.75% to 2.00%

2022: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- Change in health care cost trend rate from 8.5% to 5.5%

- The Municipal Bond Rate changed from 2.00% to 1.84%

- Pre-retirement mortality rates are based on Pub-2010 General Employee/Safety Employee mortality tables.

- Post-retirement mortality rates are based on PubG-2010 Retiree mortality tables.

- Post-retirement mortality rates for disabled retirees are based on PubNS-2010 Disabled Retiree mortality tables for all divisions.

<u>NET OPEB LIABILITY (ASSET)</u> (Continued)

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) (Continued)

2023: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The Municipal Bond Rate changed from 1.84% to 4.05%

- The single discount rate changed from 6.00% to 5.22%.

OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms:

2018: There were no changes in benefit terms.

2019: The retiree health care model and the current self-insured health care plan were replaced with a stipend-based health care model.

2020 - 2023: There were no changes in benefit terms.

Changes in assumptions:

2018: The single discount rate changed from 3.79% to 3.24%.

2019: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.24% to 4.66%.

2020: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 4.66% to 3.56%.

2021: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.56% to 2.96%.

- The payroll growth rate changed from 2.75% to 3.25%.

2022: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 2.96% to 2.84%.

- The investment rate of return changed from 8.0% to 7.5%.

NET OPEB LIABILITY (ASSET) (Continued)

OHIO POLICE AND FIRE (OP&F) PENSION FUND (Continued)

2023: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 2.84% to 4.27%.

- Mortality for non-disabled participants is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table

- Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table

- Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table

- Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table

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CITY OF PERRYSBURG, OHIO

Schedule of Expenditures of Federal Awards

For the Year Ended December 31, 2023

| Federal Agency / Cluster / Program Title | CFDA Number | Passed Through | Pass-through/ Grantor Number | Passed- Through to Subrecipients | | Federal Expenditures | |
|--|------------------|-------------------|---------------------------------|--|---|-------------------------|---------------------|
| U.S. Department of Transportation, Federal Highway Administration Highway Planning and Construction: SR25 & Indiana Avenue | 20.205 | ODOT | 108456 | \$ | - | \$ | 30,210 |
| Total U.S. Department of Transportation, Federal Highway Administration | | | | \$ | - | \$ | 30,210 |
| U.S. Department of Treasury Equitable Sharing | 21.016 | Direct | | \$ | - | \$ | 206,799 |
| COVID-19 - Coronavirus State and Local Fiscal Recovery Funds COVID-19 - Ambulance Transportation | 21.027 21.027 | | | \$ \$ | - | \$ \$ | 1,491,542 20,000 |
| | | | Total CFDA 21.027: | \$ | - | \$ | 1,511,542 |
| Total U.S. Department of Treasury | | | | \$ | - | \$ | 1,718,341 |
| Total Expenditures of Federal Awards | | | | \$ | - | \$ | 1,748,551 |

CITY OF PERRYSBURG, OHIO

Notes to Schedule of Expenditures of Federal Awards

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of the City of Perrysburg, Ohio (the "City") under programs of the federal government for the year ended December 31, 2023. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position or cash flows of the City.

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance or other applicable guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

2. 10% DE MINIMUS COST RATE

For purposes of charging indirect costs to federal awards, the City has not elected to use the 10 percent de minimis cost rate as permitted by §200.414 of the Uniform Guidance.

3. PASS-THROUGH AGENCIES

The City receives certain federal grants as subawards from non-federal entities. Pass-through entities, where applicable, have been identified in the Schedule with an abbreviation, defined as follows:

| Pass-through Agency Abbreviation | Pass-through Agency Name |
|-------------------------------------|--------------------------------------|
| ODOT | Ohio Department of Transportation |
| OBM | Ohio Office of Budget and Management |



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the City Council City of Perrysburg, Ohio:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Perrysburg, Ohio ("the City"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 27, 2024, wherein we noted the City restated beginning net position for a correction of an error.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompany schedule of findings and questions costs as item 2023-001, that we considered to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that were required to be reported under *Governmental Auditing Standards*.

City's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Maumee, Ohio June 27, 2024



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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the City Council City of Perrysburg, Ohio:

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the City of Perrysburg, Ohio's (the "City") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2023. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in
 order to design audit procedures that are appropriate in the circumstances and to test and report
 on internal control over compliance in accordance with the Uniform Guidance, but not for the
 purpose of expressing an opinion on the effectiveness of the City's internal control over
 compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiency, or a combination of deficiency, or a material weakness in internal control over compliance with a type of compliance with a type of compliance with a type of detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Maumee, Ohio June 27, 2024

City of Perrysburg, Ohio Schedule of Findings and Questioned Costs Year Ended December 31, 2023

Section I - Summary of Auditors' Results

Financial Statements

| Type of auditors' report issued : Internal control over financial reporting: | unmodified |
|---|---------------|
| Material weakness(es) identified? Significant deficiency(ies) identified not | yes |
| considered to be material weaknesses? | none reported |
| Noncompliance material to financial statements noted? | no |
| Federal Awards | |
| Internal Control over major program: Material weakness(es) identified? Significant deficiency(ies) identified | no |
| not considered to be material weaknesses? | none reported |
| Type of auditors' report issued on compliance for major program: | unmodified |
| Any audit findings that are required to be reported in accordance with 2 CFR 200.516(a)? | no |
| Identification of major program: | |
| ALN 21.027 – COVID-19 Coronavirus State and Local Fiscal Recovery Fund | |
| Dollar threshold to distinguish between Type A and Type B Programs: | \$750,000 |
| Auditee qualified as low-risk auditee? | yes |

City of Perrysburg, Ohio

Schedule of Findings and Questioned Costs Year Ended December 31, 2023 (continued)

Section II - Financial Statement Findings

Finding 2023-001 – Material Weakness/Financial Reporting

| Condition: | During the course of our audit, we identified misstatements in the financial statements that were not initially identified by the City's internal control over financial reporting. A deficiency in internal control exists when the design of operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. In this case, the internal controls over the preparation and review of the City's financial statements did not operate as designed and we consider this a material weakness. |
|---------------------------------------|---|
| | Audit adjustments were necessary to correct issues with the City's capital assets and restate prior year net position. |
| Recommendation: | We recommend the City enhance its internal controls over financial reporting with steps such as management's analysis of the financials compared to prior years to ensure the preparation of complete, accurate and reliable financial statements in accordance with generally accepted accounting principles. |
| Views of Responsible Officials: | See Corrective Action Plan. |

Section III – Federal Award Findings and Questioned Costs

None

AMBER RATHBURN DIRECTOR OF FINANCE

201 W. Indiana Avenue | Perrysburg, OH 43551 | Office 419 872 7882 | www.ci.perrysburg.oh.us

June 27, 2024

CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) December 31, 2023

| Finding Number | Planned Corrective Action | Anticipated Completion Date | Responsible Contact Person |
|-------------------|--|-----------------------------------|-------------------------------------|
| 2023-001 | The City will enhance its internal controls over financial reporting with steps such as management's analysis of the financials compared to prior years to ensure the preparation of complete, accurate and reliable financial statements in conformity with generally accepted accounting principles. | 9-30-2024 | Amber Rathburn, Finance Director |



CITY OF PERRYSBURG

WOOD COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 8/8/2024

65 East State Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370