

# COMBINED ALLEN COUNTY GENERAL HEALTH DISTRICT ALLEN COUNTY, OHIO

SINGLE AUDIT FOR THE YEAR ENDED DECEMBER 31, 2023





65 East State Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov 800-282-0370

Members of the Board Combined Allen County General Health District 219 E. Market St. Lima, OH 45801

We have reviewed the *Independent Auditor's Report* of the Combined Allen County General Health District, Allen County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2023 through December 31, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Combined Allen County General Health District is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

June 12, 2024

This page intentionally left blank.

## **Table of Contents**

Independent Auditors' Report	1 - 3
Basic Financial Statements:	
Statement of Net Position – Cash Basis	4
Statement of Activities – Cash Basis	5
Statement of Assets and Fund Balances – Cash Basis – Governmental Funds	6
Statement of Receipts, Disbursements and Changes in Fund Balances – Cash Basis – Governmental Funds	7
Statement of Receipts, Disbursements and Changes in Fund Balance Budget and Actual – Budget Basis – General Fund	8
Statement of Receipts, Disbursements and Changes in Fund Balance Budget and Actual – Budget Basis – COVID-19: Congregate Living Fund	9
Statement of Receipts, Disbursements and Changes in Fund Balance Budget and Actual – Budget Basis – Women, Infants and Children Fund	10
Notes to the Basic Financial Statements	11 - 26
Supplementary Information:	
Schedule of Expenditures of Federal Awards	27 - 28
Notes to the Schedule of Expenditures of Federal Awards	29 - 30
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	31 - 32
Independent Auditors' Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance	
Schedule of Findings and Questioned Costs	
Corrective Action Plan	

This page intentionally left blank.



#### INDEPENDENT AUDITORS' REPORT

Combined Allen County General Health District Board of Health 219 E. Market Street PO Box 1503 Lima, Ohio 45801

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the cash basis financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Combined Allen County General Health District (the "Health District"), as of and for the year ended December 31, 2023, and related notes to the financial statements, which collectively comprise the Health District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Health District, as of December 31, 2023, and the respective changes in cash-basis financial position and the respective budgetary comparison for the General Fund, COVID-19: Congregate Living Fund, and Women, Infant and Children Fund for the year then ended in accordance with the cash-basis of accounting described in Note 2.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the *Auditors' Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Health District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter - Accounting Basis**

We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 2, and for determining that the cash basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Health District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Health District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Health District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Health District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2024, on our consideration of the Health District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Health District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Health District's internal control over financial reporting and compliance.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio May 31, 2024

Statement of Net Position - Cash Basis December 31, 2023

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$ 1,096,245
Total Assets	1,096,245
Net Position	
Restricted for:	
Specific Health Programs (see Note 13)	408,867
Unrestricted	687,378
Total Net Position	\$ 1,096,245

**Combined Allen County General Health District** Statement of Activities - Cash Basis For the Year Ended December 31, 2023

				Program C	ash Re	ceipts	Rece	(Disbursements) ipts and Changes n Net Position				
	Di	Cash Disbursements						Charges or Services and Sales	(	Operating Grants and ontributions	(	Governmental Activities
<b>Governmental Activities</b> Current: Health:												
Public Health	\$	7,899,030	\$	1,571,433	\$	3,318,239	\$	(3,009,358)				
Debt Service:												
Principal Retirement		42,643		-		-		(42,643)				
Interest and Fiscal Charges		16,141		-		-		(16,141)				
Total Governmental Activities		7,957,814		1,571,433		3,318,239		(3,068,142)				
	Gen	eral Receipts:										
		ubdivision						751,727				
		ounty Payroll S	Subsid	v				2,108,955				
		liscellaneous		5				49,146				
	Tota	l General Rec	eipts					2,909,828				
	Cha	nge in Net Pos	ition					(158,314)				
	Net	Position Begin	ning c	of Year				1,254,559				
	Net	Position End o	f Year				\$	1,096,245				

Statement of Assets and Fund Balances- Cash Basis Governmental Funds December 31, 2023

	 General	Co	OVID-19: ongregate Living	Inf	Vomen, ants, and hildren	Building provement Fund	Gov	Other vernmental Funds	Go	Total overnmental Funds
Assets Equity in Pooled Cash and Cash Equivalents	\$ 544,515	\$	72,094	\$	14,960	\$ 142,863	\$	321,813	\$	1,096,245
Total Assets	\$ 544,515	\$	72,094	\$	14,960	\$ 142,863	\$	321,813	\$	1,096,245
Fund Balances										
Restricted	\$ -	\$	72,094	\$	14,960	\$ -	\$	321,813	\$	408,867
Committed	51,354		-		-	-		-		51,354
Assigned	-		-		-	142,863		-		142,863
Unassigned	 493,161		-		-	 -		-		493,161
Total Fund Balances	\$ 544,515	\$	72,094	\$	14,960	\$ 142,863	\$	321,813	\$	1,096,245

**Combined Allen County General Health District** Statement of Receipts, Disbursements and Changes in Fund Balances - Cash Basis Governmental Funds For the Year Ended December 31, 2023

For the 1	Year Ended	December	31, 2023

	General Fund	COVID-19: Congregate Living	Women, Infants, and Children	Building Improvement Fund	Other Governmental Funds	Total Governmental Funds
Receipts	¢ 751 707	¢	¢	¢	¢	¢ 751 707
Subdivision Fees	\$ 751,727	\$ -	\$ -	\$ - 751	\$ - 504.726	\$ 751,727
Fees, Licenses and Permits	935,664	-	-	/51	594,736	1,531,151
Contractual Services Intergovernmental	40,282 293,075	- 844,317	- 578,560	-	- 1,602,287	40,282 3,318,239
Miscellaneous	49,146	844,317	578,500	-	1,002,287	5,518,239 49,146
County Payroll Subsidy	2,108,955	-	-	-	-	
County Payron Subsidy	2,108,933					2,108,955
Total Receipts	4,178,849	844,317	578,560	751	2,197,023	7,799,500
Disbursements						
Current:						
Salary	2,519,206	2,997	333,456	-	1,138,582	3,994,241
Benefits	959,028	1,166	129,677	-	442,782	1,532,653
Materials & Supplies	371,711	-	9,981	-	58,927	440,619
Services & Charges	323,330	768,060	99,682	-	453,800	1,644,872
State Remittances	161,272	-	-	-	34,939	196,211
Equipment	66,826	-	5,000	-	18,608	90,434
Debt Service:						
Principal Retirement	42,643	-	-	-	-	42,643
Interest and Fiscal Charges	16,141					16,141
Total Disbursements	4,460,157	772,223	577,796		2,147,638	7,957,814
Excess of Receipts Over (Under)						
Disbursements	(281,308)	72,094	764	751	49,385	(158,314)
Other Financing Sources (Uses)						
Transfers In	87,441	-	-	-	-	87,441
Transfers Out	-	-	-	-	(87,441)	(87,441)
Advances In	325,000	-	55,000	-	230,000	610,000
Advances Out	(285,000)		(55,000)		(270,000)	(610,000)
Total Other Financing Sources (Uses)	127,441				(127,441)	
Net Change in Fund Balances	(153,867)	72,094	764	751	(78,056)	(158,314)
Fund Balances Beginning of Year	698,382		14,196	142,112	399,869	1,254,559
Fund Balances End of Year	\$ 544,515	\$ 72,094	\$ 14,960	\$ 142,863	\$ 321,813	\$ 1,096,245

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual - Budget Basis General Fund For the Year Ended December 31, 2023

	 Budgeted	Amo	unts		Fin	ince with al Budget Positive
	 Original		Final	 Actual		legative)
Receipts Subdivision Fees Fines, Licenses and Permits Contractual Services Intergovernmental Miscellaneous County Payroll Subsidy	\$ 751,727 912,500 53,954 244,500 10,000 2,288,174	\$	751,727 987,500 53,954 244,500 10,000 2,288,174	\$ 751,727 935,664 40,282 293,075 49,146 2,098,281	\$	(51,836) (13,672) 48,575 39,146 (189,893)
Total Receipts	4,260,855		4,335,855	 4,168,175		(167,680)
Disbursements Current: Salary Benefits Materials & Supplies Services & Charges State Remittances Equipment Debt Service: Principal Retirement Interest and Fiscal Charges	 2,743,262 1,088,564 327,000 322,378 187,500 60,000 39,420 17,946		2,737,662 1,052,564 387,030 358,348 204,500 70,000 43,020 17,946	 2,513,853 958,866 371,711 323,330 161,272 66,826 42,643 16,141		223,809 93,698 15,319 35,018 43,228 3,174 - - - - - - - - - - - - - - - - - - -
Total Disbursements Excess of Receipts Over (Under) Disbursements	 4,786,070		4,871,070 (535,215)	 4,454,642 (286,467)		416,428 248,748
<b>Other Financing Sources (Uses)</b> Transfers In Transfers Out Advances In Advances Out	 (525,215) (30,000) 270,000 (250,000)		87,441 270,000 (285,000)	 87,441 325,000 (285,000)		
Total Other Financing Sources (Uses)	 (10,000)		72,441	 127,441		55,000
Net Change in Fund Balances	(535,215)		(462,774)	(159,026)		303,748
Unencumbered Fund Balance Beginning of Year	 652,186		652,186	 652,186		-
Unencumbered Fund Balance End of Year	\$ 116,971	\$	189,412	\$ 493,160	\$	303,748

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual - Budget Basis COVID-19: Congregate Living Fund For the Year Ended December 31, 2023

	Budgeted Amounts						Fin	nce with al Budget Positive
	(	Original	Final		Actual			legative)
Receipts Intergovernmental	\$	675,000	\$	844,317	\$	844,317	\$	
Total Receipts		675,000		844,317		844,317		-
Disbursements Current: Salary Benefits Services & Charges		- - 675,000		5,040 1,960 837,317		2,997 1,166 768,060		2,043 794 69,257
Total Disbursements		675,000		844,317		772,223		72,094
Excess of Receipts Over (Under) Disbursements		-		-		72,094		72,094
Net Change in Fund Balances		-		-		72,094		72,094
Unencumbered Fund Balance Beginning of Year				-		-		-
Unencumbered Fund Balance End of Year	\$	-	\$		\$	72,094	\$	72,094

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual - Budget Basis Women, Infants, and Children Fund For the Year Ended December 31, 2023

	Budgeted Amounts						Variance with Final Budget Positive	
	Original Final		Actual		-	Positive Vegative)		
Receipts				(0= 000	<u>_</u>			(50.0.00)
Intergovernmental	\$	637,929	\$	637,929	\$	578,560	\$	(59,369)
Total Receipts		637,929		637,929		578,560		(59,369)
Disbursements								
Current: Salary		365,908		362,236		333,456		28,780
Benefits		142,298		140,870		129,677		11,192
Materials & Supplies		18,209		18,209		9,981		8,228
Services & Charges		111,514		111,514		99,682		102,383
Equipment				5,100		5,000		100
Total Disbursements		637,929		637,929		577,796		60,133
Excess of Receipts Over (Under) Disbursements						764		764
Other Financing Sources (Uses)								
Advances In		65,000		65,000		55,000		(10,000)
Advances Out		(65,000)		(65,000)		(55,000)		10,000
Total Other Financing Sources (Uses)		-		-		-		-
Net Change in Fund Balances		-		-		764		764
Unencumbered Fund Balance Beginning of Year		14,196		14,196		14,196		-
Unencumbered Fund Balance End of Year	\$	14,196	\$	14,196	\$	14,960	\$	764

#### **Note 1 – Reporting Entity**

The Combined Allen County General Health District (the Health District), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A seven-member Board of Health appointed by the District Advisory Council governs the Health District. The Board appoints a health commissioner and all employees of the Health District.

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements of the Health District are not misleading. The Health District's reporting entity does not include component units or other organizations.

#### **Primary Government**

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Health District. The Health District's services include vital statistics, communicable disease investigations, immunization clinics, inspections, public health nursing services, the issuance of health-related licenses and permits, and emergency response planning.

#### Joint Ventures, Jointly Governed Organizations, Public Entity Risk Pools and Related Organizations

The Health District participates in a public entity risk pool. Note 7 to the financial statements provide additional information for this entity.

The Health District's management believes these financial statements present all activities for which the Health District is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

As discussed further in the "Basis of Accounting" section of this note, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the Health District's accounting policies.

#### **Basis of Presentation**

The Health District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-Wide Financial Statements* The statement of net position and the statement of activities display information about the Health District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the Health District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The Health District has no fiduciary funds or business-type activities.

Notes to the Basic Financial Statements For the Year Ended December 31, 2023

The statement of net position presents the cash balance of the governmental activities of the Health District at year end. The statement of activities compares disbursements and program receipts for each program or function of the Health District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Health District is responsible. Program receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts of interest earned on grants that are required to be used to support a particular program. Receipts which are not classified as program receipts are presented as general receipts of the Health District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing on a cash basis or draws from the general receipts of the Health District.

*Fund Financial Statements* During the year, the Health District segregates transactions related to certain Health District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Health District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

### Fund Accounting

The Health District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Health District are presented as governmental.

*Governmental Funds* Governmental funds are those through which governmental functions of the Health District are financed. The following are the Health District's major governmental funds:

*General* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Health District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**COVID-19 Congregate Living Special Revenue Fund** This fund accounts for and reports federal grant monies restricted to the COVID-19 Detection and Mitigation in Congregate Living Settings program. This grant was awarded by the Ohio Department of Health and all funds are federal funds.

*Women, Infants, and Children Special Revenue Fund* This fund accounts for and reports federal grant monies restricted to the Women, Infants, and Children program. This grant is awarded annually by the Ohio Department of Health and all funds are federal funds.

**Building Improvement Capital Projects Fund** This fund accounts for a reserve for major building improvements or repairs. The balance of the fund includes transfers from the general fund with the sole purpose of expenses related to major improvements or repairs to our building located at 219 E. Market Street.

The other governmental funds of the Health District account for and report grants and other resources whose use is restricted, committed or assigned to a particular purpose.

#### **Basis of Accounting**

The Health District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the Health District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

#### **Budgetary Process**

All governmental funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Health may appropriate.

The appropriations resolution is the Board of Health's authorization to spend resources and sets annual limits on disbursements plus encumbrances at the level of control selected by the Board of Health. The legal level of control has been established by the Board of Health at the fund, department, and object level for all funds.

ORC Section 5705.28(C)(1) requires the Health District to file an estimate of contemplated revenue and expenses with the municipalities and townships within the Health District by about June 1 (forty-five days prior to July 15). The County Auditor cannot allocate property taxes from the municipalities and townships within the Health District if the filing has not been made.

ORC Section 3709.28 establishes budgetary requirements for the Health District, which are similar to ORC Chapter 5705 budgetary requirements. On or about the first Monday of April, the Health District must adopt an itemized appropriation measure. The appropriation measure, together with an itemized estimate of revenues to be collected during the next fiscal year, shall be certified to the county budget commission. Subject to estimated resources, the Board of Health may, by resolution, transfer appropriations from one appropriation item to another, reduce or increase any item, create new items, and make additional appropriations or reduce the total appropriation. Such appropriation modifications shall be certified to the county budget commission for approval.

The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources in effect when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board of Health.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budget reflect the first appropriation resolution that covered the entire year, including amounts automatically carried forward from prior years. The amount reported as the final budgeted amounts represents the final appropriations passed by the Board of Health during the year.

#### Cash and Investments

The County Treasurer is the custodian for the Health District's cash and investments. The County's cash and investment pool holds the Health District's cash and investments, which are reported at the County Treasurer's carrying amount. Deposits and investments disclosures for the County as a whole may be obtained from the County. The Allen County Treasurer is Krista Bohn, 301 N Mail St., Suite 203, Lima, OH 45801, phone 419-223-8515, email kbohn@allencountyohio.com.

#### Inventory and Prepaid Items

The Health District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### Interfund Receivables/Payables

The Health District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Health District's cash basis of accounting.

#### **Employer Contributions to Cost-Sharing Pension Plans**

The Health District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for other postemployment benefits (OPEB).

#### Long-Term Obligations

The Health District's cash basis financial statements do not report liabilities for long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither another financing source nor a capital outlay expenditure is reported at inception. Lease, SBITA, and financed purchase payments are reported when paid.

#### Leases and SBITAs

For 2023, GASB Statement No. 96, *Subscription-Based Technology Arrangements*, was effective. This GASB pronouncement had no effect on beginning net position/fund balance.

The Health District is the lessee (as defined by GASB 87) in various leases related to a building and other equipment under noncancelable leases. Lease payable is not reflected under the Health District's cash basis of accounting. Lease disbursements are recognized when they are paid.

The Health District has entered into noncancelable Subscription-Based Information Technology Arrangements (SBITA) contracts (as defined by GASB 96) for several types of software including contracts related to cloud-based storage, and various other software. Subscription liabilities are not reflected under the Health District's modified cash basis of accounting. Subscription disbursements are recognized when they are paid.

#### Net Position

Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for congregate living, improving nutrition among women, infants and children, water pollution control, operation and maintenance of household sewage treatment systems, safe sleep for infant, and naloxone access and infrastructure.

The Health District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Health District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the Board of Health. Those committed amounts cannot be used for any other purpose unless the Board of Health removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* Amounts in the assigned fund balance classification are intended to be used by the Health District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board of Health or a Health District official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Health District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Internal Activity

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements. Advances represent a temporary advance of resources from one fund to another with the expectation of subsequent repayment and are reported in the same manner as transfers within the financial statement.

#### Note 3 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund, the COVID-19: Congregate Living, and the Women, Infants, and Children fund are prepared on the budgetary basis to provide meaningful comparison of the actual results with the budget. The severance reserve fund is included in the general fund (cash basis), but has a separate legally adopted budget (budget basis).

The \$5,159 difference in the results of operations reported for the General Fund on the budget basis to cash basis reported on the Statement of Receipts, Disbursements, and Changes in Fund Balances for all governmental funds resulted from the Severance Reserve Fund being legally budgeted as a separate fund but combined with the General Fund for reporting purposes.

#### Note 4 – Deposits and Investments

As required by the Ohio Revised Code, the Allen County Treasurer is custodian for the Health District's deposits. The County's deposit and investment pool holds the Health District's assets, valued at the Treasurer's reported carrying amount.

#### Note 5 – Intergovernmental Funding

The County apportions the excess of the Health District's appropriations over estimated receipts among the townships and municipalities composing the Health District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the Health District. The financial statements present these amounts as subdivision fee revenue.

#### Note 6 – Advances and Transfers

#### Advances Outstanding

As of December 31, 2023, the following funds had advances from the General Fund outstanding:

	-	dvances Owed to	Advances Due from		
Major Funds					
General Fund	\$	255,000			
Women, Infants and Children Fund			\$	55,000	
Other Governmental Funds					
Get Vaccinated Fund				10,000	
Cribs for Kids Fund				15,000	
Public Health Workforce Fund				20,000	
Creating Healthy Communities Fund				15,000	
Reproductive Health and Wellness Fund				15,000	
Integrated Naloxone Fund				30,000	
Public Health Emergency Preparedness Fund				25,000	
STI Prevention Fund				35,000	
HIV Prevention Fund				20,000	
COVID-19 Enhanced Operations Fund				15,000	
Total Governmental Funds	\$	255,000	\$	255,000	

The prior year amount of advances outstanding was \$295,000 with the General Fund making \$285,000 of additional advances during the current year and receiving repayment of \$325,000 of advances from other governmental funds during the year.

During 2023, the General Fund received \$87,441 of transfers from non-major governmental funds and represent earned revenue transfers to the General Fund. Non-routine transfers from non-major governmental funds complied with requirements established by the granting agency and accounting policies adopted by the Health District.

#### Note 7 – Risk Management

The Health District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2023, the Health District contracted with several companies for various types of insurance as follows:

Type of Coverage	Coverage	Deductible
Grange Insurance Company		
Blanket Property and Contents, Replacement	\$935,000	\$1,000
Building Coverage	\$1,731,000	\$1,000
Spoilage Coverage	\$100,000	\$500
Building Earthquake	\$1,731,000	10%
Contents Earthquake	\$857,000	10%
Furniture and Fixtures	\$10,000	\$1,000
Employee Theft	\$10,000	\$250
Other Theft	\$10,000	\$250
Outside Premises	\$10,000	\$250
Automobile Liability	\$1,000,000	\$500

Settled claims have not exceeded this commercial coverage in any of the past three years and there was no significant reduction in coverage from the prior year.

During 2023, the Health District offered health insurance to employees working on average 30 hours or more during the look back period, October 1, 2021 to September 30, 2022. Health insurance offered by the Health District is through the Allen County Commissioners, contracting with County Employee Benefit Consortium of Ohio (CEBCO). The Health District pays 88% of monthly premiums for employees working 37.50 hours per week and, 78% of the monthly premiums for employees that average 30 or more hours per week, but under 37.50 hours.

The Health District insures against injuries to employees through the Ohio Bureau of Worker's Compensation. This coverage is obtained through the Allen County Commissioners.

This space intentionally left blank.

#### **Risk Pool Membership**

The Health District is a member of the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the Health District's policy. The Pool covers the following risks:

- Casualty
- Legal Defense and Claim Payment
- Cyber Breach
- Pollution liability
- Active Assailant
- Law enforcement liability
- Automobile liability
- Property
- Public Officials Wrongful Acts
- Equipment Breakdown
- Telecommunications Fraud
- Sewer Back-up

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31, 2022: (most recent available information)

Cash and investments	\$42,310,794
Actuarial liabilities	\$15,724,479

#### Note 8 – Defined Benefit Pension Plans

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – Health District employees, other than board of health members, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan, and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Notes to the Basic Financial Statements For the Year Ended December 31, 2023

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three-member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A	Group B	Group C				
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups				
January 7, 2013, or five years	January 7, 2013, or eligible to retire	and members hired on or after				
after January 7, 2013	ten years after January 7, 2013	January 7, 2013				
State and Local	State and Local	State and Local Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit				
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit					
<b>Traditional Plan Formula:</b>	<b>Traditional Plan Formula:</b>	<b>Traditional Plan Formula:</b>				
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of				
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%				
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35				
<b>Combined Plan Formula:</b>	<b>Combined Plan Formula:</b>	<b>Combined Plan Formula:</b>				
1% of FAS multiplied by years of	1% of FAS multiplied by years of	1% of FAS multiplied by years of				
service for the first 30 years and 1.25%	service for the first 30 years and 1.25%	service for the first 35 years and 1.25%				
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35				

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests upon receipt of the initial benefit payment. The options for Public Safety and Law Enforcement permit early retirement under qualifying circumstances as early as age 48 with a reduced benefit.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost-of-living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment of the defined benefit portion of their pension benefit. For those retiring prior to January 7, 2013, current law provides for a 3 percent COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution plan service to apply for retirement benefits.

#### **Combined Allen County General Health District** Notes to the Basic Financial Statements For the Year Ended December 31, 2023

employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State
	and Local
2023 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee *	10.0 %
2023 Actual Contribution Rates	
Employer:	
Pension **	14.0 %
Post-employment Health Care Benefits **	0.0
Total Employer	14.0 %
Employee	10.0 %

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2023, the Health District's contractually required contribution was \$351,706.

#### **Social Security**

Three members of the Health District Board of Health contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participant.

Employees contributed 6.2 percent of their gross salaries. The Health District contributed an amount equal to 6.2 percent of participants' gross salaries. The Health District has paid all contributions required through December 31, 2023.

#### Note 9 – Postemployment Benefits

#### **Ohio Public Employees Retirement System**

Plan Description – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. Medicare-enrolled retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice selected with the assistance of an OPERS vendor. Non-Medicare retirees have converted to an arrangement similar to the Medicare-enrolled retirees, and are no longer participating in OPERS provided self-insured group plans.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to traditional pension plan and combined plan benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

Medicare Retirees: Medicare-eligible with a minimum of 20 years of qualifying service credit.

**Non-Medicare Retirees:** Non-Medicare retirees qualify based on the following age-and-service criteria:

- *Group A:* 30 years of qualifying service credit at any age;
- *Group B:* 32 years of qualifying service credit at any age or 31 years of qualifying

service credit and minimum age 52;

Group C: 32 years of qualifying service credit and minimum age 55; or,

A retiree from groups A, B or C who qualifies for an unreduced pension, but a portion of their service credit is not health care qualifying service, can still qualify for health care at age 60 if they have at least 20 years of qualifying health care service credit.

Retirees who don't meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022 who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022,

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50 percent of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

The heath care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2023, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2023, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and beginning July 1, 2022, there was a two percent allocation to health care for the Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2022 was 4.0 percent; however, effective July 1, 2022, a portion of the health care rate was funded with reserves.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Health District's made no contractually required contribution for the year 2023.

#### Note 10 – Debt

#### Loans Payable

The Health District's long-term loan activity for the year ended December 31, 2023, was as follows:

		Principal		Principal		Principal		Principal			
		Ou	tstanding	Iss	Issued		Retired		Outstanding		e Within
Debt Type		1	/1/2023	During Year		During Year		12/31/2023		One Year	
Building Mortgage	4.25%	\$	390,631	\$	-	\$	42,643	\$	347,988	\$	43,263
Total		\$	390,631	\$	-	\$	42,643	\$	347,988	\$	43,263

The Health District secured a mortgage loan from the Union Bank Company in the amount of \$800,000, bearing a variable interest rate of 4.67%, subject to change every 5 years, to complete the purchase and renovation of its office building. Effective 2/18/2021 the interest rate decreased from 4.67% to 4.25%. The interest rate is subject to change again on 2/18/2026. The Health District principal and interest payments are due monthly with final payment due January 18, 2031. The loan is collateralized by the property located at 219 E. Market Street, Lima, Ohio.

The following is a summary of the Health District's future annual debt service requirements:

Year	Principal		Interest		<u>Total</u>		
2024	\$ 43,263	\$	14,103	\$	57,366		
2025	45,121		12,245		57,366		
2026	47,104		10,262		57,366		
2027	49,174		8,192		57,366		
2028	51,317		6,049		57,366		
2029-2031	112,009		5,203		117,212		
	\$ 347,988	\$	56,054	\$	404,042		

#### Lease Obligations

In November 2019, the Health District entered into a lease agreement for office space designated for use by the Women, Infants, and Children (WIC) Division. The Health District signed a Letter of Intent with C & C Property Management (formerly known as 2200 Allentown Rd, LLC) in November 2019 for office space to house the WIC Division located at 2200 Allentown Rd., Lima, OH. The initial term of the lease was May 1, 2020 through September 30, 2020 at the monthly rate of \$4,050, with the option to renew for six years. The monthly rate from October 1, 2020 through September 30, 2022 was \$4,050. The monthly rate from October 1, 2022 to September 2024 is \$4,200. The monthly rate from October 1, 2024 through September 30, 2026 is \$4,350. In September 2023, the Health District renewed the lease for the period October 1, 2023 through September 30, 2024 at the rate of \$4,200 per month. Effective August 21, 2023, the property was sold by AMERCO Real Estate Company; no changes were made to lease term or monthly rate.

### **Office Equipment**

In September 2022, the Health District entered into a five-year equipment lease with US Bank. This lease covers four Konica Minolta bizhubs/copiers. The Health District leases the equipment under non-cancellable leases. The final lease payment for the new lease is 2027, with a total lease cost of \$55,800. The Health District entered into two lease agreements with Quadient (formerly known as Mail Finance) for postage meter equipment. Postage Meter 1 is a five-year lease which commenced April 2018 and ended on July 2023. Postage Meter 2 is a five-year lease which commenced January 2019 and ends March 2024. The Health District leases the equipment under non-cancellable leases. The leases are for a total cost of \$6,174 and \$11,277 respectively.

Future lease payments for the above leases are as follows:

	τ	JS Bank	Postage Meter 2			
Year	An	nount Due	Amount Due			
2024	\$	11,160	\$ 537			
2025		11,160		-		
2026		11,160		-		
2027		11,160		-		
	\$	44,640	\$	537		

#### Note 11 – Contingent Liabilities

Amounts grantor agencies pay to the Health District are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, the Health District believes any refunds would be immaterial to its financial position.

#### Note 12 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Health District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented on the following page:

Fund Balances	Ge	neral Fund	COVID-19:Women, Infants,Congregateand ChildrenLivingFund		Building Improvement Fund		Other Governmental Funds		Total		
Restricted for COVID-19 Congregate Living Women, Infants and Children Get Vaccinated Cribs for Kids Moms & Babies First Food Service Public Health Workforce Campgrounds Community Water Creating Healthy Communities Reproductive Health and Wellness Pools Naloxone Public Health Emergency Preparedness STI Prevention Program			\$	72,094	\$	14,960		\$	16,166 14,796 10 19,810 24,813 16,421 49,077 23,161 3,903 22,182 15,817 4,018	\$	72,094 14,960 16,166 14,796 10 19,810 24,813 16,421 49,077 23,161 3,903 22,182 15,817 4,018
Water Pollution Control Loan Fund Sewage Program HIV Prevention COVID-19 Enhanced Operations COVID-19 Confinement Facilities									5,163 71,223 11,184 8,173 15,896		5,163 71,223 11,184 8,173 15,896
Total Restricted		-		72,094		14,960	-		321,813		408,867
<b>Committed to</b> Sick & Vacation Leave Payout <i>Total Committed</i>	\$	51,354 51,354					 				51,354 51,354
Assigned to Future Capital Improvements Total Assigned	_				·		\$ 142,863 142,863				142,863 142,863
Unassigned Total Fund Balances	\$	493,161 544,515	\$	72,094	\$	14,960	\$ 142,863	\$	321,813	\$	493,161 1,096,245

#### Combined Allen County General Health District Allen County

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2023

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal AL Number	Pass Through Entity Identifying Number	Total Federal Expenditures	Passed Through to Sub-recipients	
U.S. DEPARTMENT OF AGRICULTURE					
Passed Through Ohio Department of Health					
Special Supplemental Nutrition Program for Women,					
Infants, and Children (WIC)					
WIC Administration	10.557	WA-16-23	\$ 399,791	\$ -	
		WA-17-24	178,005		
Total AL # 10.557			577,796	-	
Total U.S. Department of Agriculture			577,796		
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed Through Ohio Department of Health					
Immunization Cooperative Agreements					
Get Vaccinated Ohio - Public Health Initiative	93.268	GV-05-23	29,990	-	
		GV-06-24	22,791		
Total AL # 93.268			52,781	-	
Family Planning - Services					
Reproductive Health and Wellness	93.217	RH-12-23	51,735	-	
1		RH-13-24	175,636	-	
Total AL # 93.217			227,371	-	
Maternal and Child Health Services Block Grant to the States		511.40.00	04.475		
Reproductive Health and Wellness	93.994	RH-12-23	24,475	-	
Cribs for Kids and Safe Sleep	93.994	CK-05-23	26,290	-	
	00.001	CK-06-24	14,270	-	
Total AL # 93.994			65,035	-	
Public Health Emergency Response: Cooperative Agreement for					
Emergency Response: Public Health Crisis Response Public Health Workforce	93.354	WF-01-22	126,160	_	
	33.334	WF-02-23	5,000	-	
Total AL # 93.354			131,160	-	
Activities to Support State, Tribal, Local, and Territorial (STLT) Health					
Department Response to Public Health or Healthcare Crises	00.004		5 000		
Public Health Workforce Total AL # 93.391	93.391	WF-02-23	5,000		
1 Otal AL # 55.591			5,000		
Centers for Disease Control and Prevention					
Collaboration with Academia to Strengthen Public Health					
Public Health Workforce	93.967	WF-02-23	78,814	-	
Total AL # 93.967			78,814	-	
Preventive Health and Health Services Block Grant					
Creating Healthy Communities	93.991	CC-14-23	98,394	_	
Total AL # 93.991	00.001	001120	98,394	-	
Opioid STR					
Integrated Naloxone Access and Infrastructure	93.788	IN-01-23	30,000	-	
Total AL # 02 700		IN-02-24	37,158	-	
Total AL # 93.788			67,158	-	

(continued)

#### Combined Allen County General Health District Allen County

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2023

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal AL Number	Pass Through Entity Identifying Number	Total Federal Expenditures	Passed Through to Sub-recipients
Epidemiology and Laboratory Capacity for Infectious				
Diseases (ELC)				
COVID-19 Enhanced Operations	93.323	EO-02-22	36,922	-
		EO-03-23	22,216	-
COVID-19 Detection & Mitigation in Confinement Facilities				
Confinement Facilities	93.323	CF-01-23	182,104	178,200
COVID-19 Detection & Mitigation in Congregate Living				
Congregate Living	93.323	LV-01-23	772,223	768,060
Total AL # 93.323			1,013,465	946,260
Public Health Emergency Preparedness				
Public Health Emergency Preparedness	93.069	PH-14-23	37,388	-
		PH-15-24	38,090	-
Total AL # 93.069			75,478	-
Sexually Transmitted Diseases (STD) Prevention and				
Control Grants				
STI Prevention	93.977	ST-06-23	309,021	
Total AL # 93.977			309,021	-
HIV Prevention Activities Health Department Based				
HIV Prevention	93.940	HP-05-23	100,842	
Total AL # 93.940			100,842	-
Total U.S. Department of Health and Human Services			2,224,519	946,260
Total Expenditures of Federal Awards			\$ 2,802,315	\$ 946,260

The accompanying notes are an integral part of this schedule.

#### COMBINED ALLEN COUNTY GENERAL HEALTH DISTRICT ALLEN COUNTY

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Combined Allen County General Health District (the Health District) under programs of the federal government for the year ended December 31, 2023. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Health District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Health District.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### **NOTE C – INDIRECT COST RATE**

The Health District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - SUBRECIPIENTS**

The Health District passes certain federal awards received from Ohio Department of Health to other governments or not-for-profit agencies (subrecipients). As Note B describes, the County reports expenditures of Federal awards to subrecipients when paid in cash.

As a pass-through entity, the Health District has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

#### **NOTE E - MATCHING REQUIREMENTS**

Certain Federal programs require the Health District to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The Health District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

#### COMBINED ALLEN COUNTY GENERAL HEALTH DISTRICT ALLEN COUNTY

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

#### NOTE F – MEDICAID ADMINISTRATIVE CLAIMS

During the calendar year, the Health District received a deferred payment from the Ohio Department of Health for the Medicaid program (ALN 93.778) in the amount of \$106,055. The deferred payment was for Medicaid Administrative Claims (MAC) expenses the Health District incurred in prior reporting periods. The Ohio Department of Health receives federal funding to reimburse these expenses according to the Health District's Medicaid Eligibility Rate (MER) for certain activity codes within the MAC program. MAC receipts are not listed on the Health District's Schedule of Expenditures of Federal Awards as the underlying expenses are on a cost reimbursement basis incurred in prior reporting periods.



#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Combined Allen County General Health District Board of Health 219 E. Market Street PO Box 1503 Lima, Ohio 45801

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Combined Allen County General Health District (the "Health District") as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Health District's basic financial statements, and have issued our report thereon dated May 31, 2024, wherein we noted the Health District reported on the cash basis of accounting.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Health District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Health District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Health District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2023-001 which we consider to be a material weakness.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Health District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Health District's Response to Finding

*Government Auditing Standards* requires the auditor to perform limited procedures on the Health District's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. The Health District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Health District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Health District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio May 31, 2024



#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Combined Allen County General Health District Board of Health 219 E. Market Street PO Box 1503 Lima, Ohio 45801

#### **Report on Compliance for Each Major Federal Program**

#### **Opinion on Each Major Federal Program**

We have audited the Combined Allen County General Health District's (the "the Health District") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Health District's major federal programs for the year ended December 31, 2023. The Health District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Health District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Health District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Health District's compliance with the compliance requirements referred to above.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Health District's federal programs.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Health District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Health District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on
  a test basis, evidence regarding the Health District's compliance with the compliance
  requirements referred to above and performing such other procedures as we considered
  necessary in the circumstances.
- obtain an understanding of the Health District's s internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for
  the purpose of expressing an opinion on the effectiveness of the Health District's internal control
  over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficience, yet and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficience, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio May 31, 2024

Combined Allen County General Health District Schedule of Findings and Questioned Costs Year Ended December 31, 2023

## Section I – Summary of Auditors' Results

#### **Financial Statements**

Type of auditors' report issued: Internal control over financial reporting:	Unmodified
Material weakness(es) identified?	Yes
<ul> <li>Significant deficiency(ies) identified not considered to be material weakness(es)?</li> </ul>	None reported
Noncompliance material to financial statements noted?	No
Federal Awards	
Internal control over major programs: • Material weakness(es) identified? • Significant deficiency(ies) identified not	No
considered to be material weakness(es)?	None reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of major programs:	
ALN 93.323 – COVID-19: Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	
ALN 93.217 – Family Planning Services	
Dollar threshold to distinguish between Type A and Type B programs:	\$750,000
Auditee qualified as low-risk auditee?	No

Combined Allen County General Health District Schedule of Findings and Questioned Costs Year Ended December 31, 2023 (Continued)

#### Section II – Financial Statement Findings

2023-001: Material Weakness – Financial Reporting

As the result of audit procedures performed, it was determined that the Health District did not appropriately present the Building Improvement Fund as a major fund. A major fund is defined as those funds whose revenues, expenditures/expenses, assets and deferred outflows of resources or liabilities and deferred inflows of resources, are at least 10 percent of the total for their fund category (governmental or enterprise) and 5 percent of the aggregate of all governmental and enterprise funds in total.

The Health District should ensure financial reporting procedures are implemented to detect errors and omissions in the financial statements prior to presenting them for audit.

Health District's Response: The Health District acknowledges the errors noted above. We will continue to improve financial reporting procedures to ensure such issues are not repeated in the future.

#### Section III – Federal Awards Findings and Questioned Costs

None noted.



Combined Allen County Health District Corrective Action Plan Year Ended December 31, 2023

Finding Number:	2023-001
Planned Corrective Action:	The Health District concurs with the finding. Additional financial statement review will be performed and verified by upper management to ensure the financial statements presented for audit is complete and accurate.
Anticipated Completion Date:	06/01/2024
Responsible Contact Person:	Melissa Rayle, Finance Director



219 E. Market Street, P.O. Box 1503, Lima, Ohio 45802-1503 | Phone: 419-228-4457 | Fax: 419-224-4161









#### COMBINED ALLEN COUNTY GENERAL HEALTH DISTRICT

### ALLEN COUNTY

#### AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 6/25/2024

65 East State Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370