



OHIO AUDITOR OF STATE  
**KEITH FABER**





**PERRY COUNTY  
DECEMBER 31, 2022**

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**PERRY COUNTY  
DECEMBER 31, 2022**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Perry County  
P.O. Box 127  
212 South Main Street  
New Lexington, Ohio 43764

To the Board of County Commissioners:

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the modified cash-basis financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Perry County, Ohio (the County), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective modified cash-basis financial position of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2022, and the respective changes in modified cash-basis financial position and where applicable cash flows thereof and the respective budgetary comparison for the General, Job and Family Services, Board of Developmental Disabilities, Auto License and Gasoline Tax, Children Services, and ARPA Funds for the year then ended in accordance with the modified cash-basis of accounting described in Note 2.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter - Accounting Basis**

Ohio Administrative Code 117-2-03(B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 2, and for determining that the modified cash basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Supplementary Information***

Our audit was conducted to opine on the financial statements as a whole that collectively comprise the County's basic financial statements.

The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied to the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this Schedule is fairly stated in all material respects in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated August 1, 2024, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

August 1, 2024

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**Perry County**  
*Statement of Net Position - Modified Cash Basis*  
*As of December 31, 2022*

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Perry County Land Reutilization Corporation
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$45,072,606	\$450,758	\$45,523,364	\$0
Cash and Cash Equivalents in Segregated Accounts	926,780	2,218	928,998	10,678
Cash and Cash Equivalents with Fiscal Agents	600,331	0	600,331	0
<i>Total Assets</i>	<u>46,599,717</u>	<u>452,976</u>	<u>47,052,693</u>	<u>10,678</u>
<b>Net Position</b>				
Restricted for:				
Job and Family Services Operations	722,789	0	722,789	0
Auto License and Gasoline Tax Operations	4,017,440	0	4,017,440	0
Board of Developmental Disabilities Operations	3,343,877	0	3,343,877	0
County Home Operations	2,156,413	0	2,156,413	0
Dog and Kennel Operations	15,206	0	15,206	0
Mental Health Operations	157,116	0	157,116	0
Public Transportation	191,905	0	191,905	0
Child Support Enforcement	837,188	0	837,188	0
Children Services Operations	4,970,537	0	4,970,537	0
Senior Center Operations	629,410	0	629,410	0
Real Estate Assessment	938,850	0	938,850	0
Court Operations	961,406	0	961,406	0
Public Safety Operations	719,279	0	719,279	0
Community and Economic Development	334,228	0	334,228	0
Youth Service Subsidy	251,994	0	251,994	0
Deputy Registrar Operations	352,899	0	352,899	0
Multi-Co Juvenile Operations	319,167	0	319,167	0
Election Operations	68,419	0	68,419	0
DD Reserve	1,000,000	0	1,000,000	0
Wireless 911	835,163	0	835,163	0
American Rescue Plan Act Grant	6,917,623	0	6,917,623	0
Unclaimed Monies	141,988	0	141,988	0
Debt Service	24,660	0	24,660	0
Capital Outlay	54,104	0	54,104	0
Other Purposes	481,884	0	481,884	0
Unrestricted	16,156,172	452,976	16,609,148	10,678
<i>Total Net Position</i>	<u>\$46,599,717</u>	<u>\$452,976</u>	<u>\$47,052,693</u>	<u>\$10,678</u>

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

**Perry County**  
*Statement of Activities - Modified Cash Basis*  
*For the Year Ended December 31, 2022*

	Program Receipts			
	Disbursements	Charges for Services	Operating Grants, Contributions, and Interest	Capital Grants, Contributions, and Interest
<b>Governmental Activities</b>				
Current:				
General Government:				
Legislative and Executive	\$5,702,933	\$2,847,492	\$3,625,454	\$0
Judicial	2,516,504	557,700	381,985	0
Public Safety	7,559,072	419,000	2,532,334	0
Public Works	12,616,615	2,377,445	7,463,008	0
Health	5,630,726	270,429	1,684,586	0
Human Services	14,624,002	980,877	9,770,925	0
Conservation and Recreation	411,645	1,743	0	0
Community and Economic Development	1,002,723	0	1,069,555	0
Capital Outlay	4,154,576	246,975	0	2,753,044
Intergovernmental	223,974	0	0	0
Debt Service:				
Principal	478,790	4,835	0	0
Interest on Long-Term Debt	75,015	1,208	0	0
<i>Total Governmental Activities</i>	<u>54,996,575</u>	<u>7,707,704</u>	<u>26,527,847</u>	<u>2,753,044</u>
<b>Business-Type Activities</b>				
Northern Perry County Water	2,039,972	1,043,168	0	219,434
Northern Perry County Wastewater	1,105,396	889,414	0	165,393
<i>Total Business-Type Activities</i>	<u>3,145,368</u>	<u>1,932,582</u>	<u>0</u>	<u>384,827</u>
<i>Total Primary Government</i>	<u>\$58,141,943</u>	<u>\$9,640,286</u>	<u>\$26,527,847</u>	<u>\$3,137,871</u>
<b>Component Unit</b>				
Perry County Land Reutilization Corporation	\$163,003	\$0	\$42,230	\$0
<i>Total Component Unit</i>	<u>\$163,003</u>	<u>\$0</u>	<u>\$42,230</u>	<u>\$0</u>

**General Receipts and Advances**

Property Taxes Levied for:  
  General Purposes  
  Board of Developmental Disabilities  
  Community Mental Health  
  Children Services  
  County Home  
  Senior Center  
  911 Wireless Services  
Sales Taxes Levied for General Purposes  
Other Local Taxes  
Grants and Entitlements not Restricted to Specific Programs  
Gifts and Donations not Restricted to Specific Programs  
Interest  
Miscellaneous  
Proceeds of OWDA Loans  
Proceeds from Sale of Capital Assets  
Advances  
*Total General Receipts and Advances*

*Change in Net Position*

*Net Position Beginning of Year*

*Net Position End of Year*

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

Net (Disbursements) Receipts and Changes in Net Position

Primary Government			Component Unit
Governmental Activities	Business-Type Activities	Total	Perry County Land Reutilization Corporation
\$770,013	\$0	\$770,013	\$0
(1,576,819)	0	(1,576,819)	0
(4,607,738)	0	(4,607,738)	0
(2,776,162)	0	(2,776,162)	0
(3,675,711)	0	(3,675,711)	0
(3,872,200)	0	(3,872,200)	0
(409,902)	0	(409,902)	0
66,832	0	66,832	0
(1,154,557)	0	(1,154,557)	0
(223,974)	0	(223,974)	0
(473,955)	0	(473,955)	0
(73,807)	0	(73,807)	0
(18,007,980)	0	(18,007,980)	0
0	(777,370)	(777,370)	0
0	(50,589)	(50,589)	0
0	(827,959)	(827,959)	0
(18,007,980)	(827,959)	(18,835,939)	0
			(120,773)
			(120,773)
3,556,977	0	3,556,977	0
3,530,056	0	3,530,056	0
490,835	0	490,835	0
1,664,722	0	1,664,722	0
1,842,682	0	1,842,682	0
447,073	0	447,073	0
914,293	0	914,293	0
5,893,199	0	5,893,199	0
18,222	0	18,222	0
1,802,845	0	1,802,845	0
625	0	625	0
308,169	0	308,169	0
874,077	181,422	1,055,499	0
0	835,628	835,628	0
6,611	0	6,611	0
92,700	(92,700)	0	0
21,443,086	924,350	22,367,436	0
3,435,106	96,391	3,531,497	(120,773)
43,164,611	356,585	43,521,196	131,451
\$46,599,717	\$452,976	\$47,052,693	\$10,678

**Perry County**  
*Statement of Modified Cash Basis Assets and Fund Balances*  
 Governmental Funds  
 As of December 31, 2022

	General	Job and Family Services	Board of Developmental Disabilities
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$7,838,309	\$722,789	\$2,743,546
Cash and Cash Equivalents in Segregated Accounts	33,671	0	0
Cash and Cash Equivalents with Fiscal Agents	0	0	600,331
Restricted Cash and Cash Equivalents	141,988	0	0
<i>Total Assets</i>	<u>\$8,013,968</u>	<u>\$722,789</u>	<u>\$3,343,877</u>
<b>Fund Balances</b>			
Nonspendable	\$141,988	\$0	\$0
Restricted	0	722,789	3,343,877
Committed	0	0	0
Assigned	434,542	0	0
Unassigned	7,437,438	0	0
<i>Total Fund Balances</i>	<u>\$8,013,968</u>	<u>\$722,789</u>	<u>\$3,343,877</u>

*Reconciliation of Total Governmental Fund Balances to Net Position of Governmental  
 Activities - Modified Cash Basis*

**Total Governmental Fund Balances** \$45,880,112

*Amounts reported for governmental activities in the statement of net position are different because:*

An internal service fund is used by management to charge the cost of insurance to individual funds. The assets of the internal service fund are included in governmental activities in the statement of net position.

719,605

**Net Position of Governmental Activities**

\$46,599,717

See accompanying notes to the basic financial statements.  
 See independent accountant's compilation report.

Auto License and Gasoline Tax	Children Services	ARPA	Nonmajor Governmental Funds	Total Governmental Funds
\$4,017,130	\$4,970,537	\$6,917,623	\$17,720,385	\$44,930,319
310	0	0	173,493	207,474
0	0	0	0	600,331
0	0	0	0	141,988
<u>\$4,017,440</u>	<u>\$4,970,537</u>	<u>\$6,917,623</u>	<u>\$17,893,878</u>	<u>\$45,880,112</u>
\$0	\$0	\$0	\$0	\$141,988
4,017,440	4,970,537	6,917,623	10,329,291	30,301,557
0	0	0	7,564,587	7,564,587
0	0	0	0	434,542
0	0	0	0	7,437,438
<u>\$4,017,440</u>	<u>\$4,970,537</u>	<u>\$6,917,623</u>	<u>\$17,893,878</u>	<u>\$45,880,112</u>

**Perry County**  
*Statement of Modified Cash Receipts, Disbursements and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2022*

	General	Job and Family Services	Board of Developmental Disabilities
<b>Receipts</b>			
Property Taxes	\$3,556,977	\$0	\$3,530,056
Sales Taxes	5,893,199	0	0
Other Local Taxes	0	0	0
Charges for Services	2,004,378	528,599	7,262
Licenses and Permits	1,563	0	0
Fines and Forfeitures	247,442	0	0
Intergovernmental	1,519,614	6,334,306	1,821,159
Interest	302,689	0	0
Rent	0	0	0
Contributions and Donations	4,165	0	0
Miscellaneous	296,298	11,199	11,914
<i>Total Receipts</i>	<u>13,826,325</u>	<u>6,874,104</u>	<u>5,370,391</u>
<b>Disbursements</b>			
Current:			
General Government:			
Legislative and Executive	4,329,326	0	0
Judicial	1,921,851	0	0
Public Safety	4,205,700	0	0
Public Works	75,258	0	0
Health	118,048	0	4,779,971
Human Services	618,628	7,169,756	0
Conservation and Recreation	196,448	0	0
Community and Economic Development	0	0	0
Capital Outlay	0	0	541,093
Intergovernmental	223,974	0	0
Debt Service:			
Principal	0	0	0
Interest	0	0	0
<i>Total Disbursements</i>	<u>11,689,233</u>	<u>7,169,756</u>	<u>5,321,064</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	2,137,092	(295,652)	49,327
<b>Other Financing Sources (Uses)</b>			
Transfers In	0	0	65,694
Proceeds from Sale of Capital Assets	6,611	0	0
Advances In	485,068	0	0
Transfers Out	(6,377,232)	0	(703,080)
Advances Out	(259,276)	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>(6,144,829)</u>	<u>0</u>	<u>(637,386)</u>
<i>Net Change in Fund Balances</i>	(4,007,737)	(295,652)	(588,059)
<i>Fund Balances at Beginning of Year</i>	<u>12,021,705</u>	<u>1,018,441</u>	<u>3,931,936</u>
<i>Fund Balances at End of Year</i>	<u>\$8,013,968</u>	<u>\$722,789</u>	<u>\$3,343,877</u>

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

Auto License and Gasoline Tax	Children Services	ARPA	Nonmajor Governmental Funds	Total Governmental Funds
\$0	\$1,664,722	\$0	\$3,694,883	\$12,446,638
0	0	0	0	5,893,199
0	0	0	18,222	18,222
985,657	0	0	3,059,800	6,585,696
0	0	0	444,621	446,184
6,420	0	0	415,919	669,781
7,765,111	2,235,462	3,508,995	7,754,976	30,939,623
15,342	0	86,430	35	404,496
0	0	0	6,043	6,043
0	2,745	0	36,021	42,931
37,743	132,768	0	384,155	874,077
8,810,273	4,035,697	3,595,425	15,814,675	58,326,890
0	0	188,000	1,183,464	5,700,790
0	0	0	593,123	2,514,974
0	0	0	3,351,393	7,557,093
8,623,651	0	0	3,915,676	12,614,585
0	0	0	730,421	5,628,440
0	3,004,387	0	3,826,038	14,618,809
0	0	0	215,197	411,645
0	0	0	1,002,723	1,002,723
253,598	0	0	3,359,885	4,154,576
0	0	0	0	223,974
258,790	45,000	0	175,000	478,790
0	31,290	0	43,725	75,015
9,136,039	3,080,677	188,000	18,396,645	54,981,414
(325,766)	955,020	3,407,425	(2,581,970)	3,345,476
0	0	0	7,270,957	7,336,651
0	0	0	0	6,611
0	0	0	253,736	738,804
0	(15,645)	0	(240,694)	(7,336,651)
0	0	0	(392,368)	(651,644)
0	(15,645)	0	6,891,631	93,771
(325,766)	939,375	3,407,425	4,309,661	3,439,247
4,343,206	4,031,162	3,510,198	13,584,217	42,440,865
\$4,017,440	\$4,970,537	\$6,917,623	\$17,893,878	\$45,880,112

**Perry County**  
*Reconciliation of the Statement of Modified Cash Receipts, Disbursements and Changes in Fund  
Balances - Governmental Funds to the Statement of Activities - Modified Cash Basis  
For the Year Ended December 31, 2022*

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**Net Change in Fund Balances - Total Governmental Funds** \$3,439,247

*Amounts reported for governmental activities in the statement of activities are different because:*

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the government-wide statement of activities. Governmental fund disbursements and the related internal service fund receipts are eliminated. The net receipt (disbursement) of the internal service fund is allocated among the governmental activities. (4,141)

**Net Change in Net Position of Governmental Activities** \$3,435,106

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.



**Perry County**  
*Statement of Receipts, Disbursements and Change in Fund Balance - Budget and Actual (Budget Basis)*  
*General Fund*  
*For the Year Ended December 31, 2022*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Receipts</b>				
Property Taxes	\$3,225,000	\$3,225,000	\$3,372,419	\$147,419
Sales Taxes	4,900,000	4,900,000	5,893,199	993,199
Charges for Services	1,313,030	1,313,030	1,733,991	420,961
Licenses and Permits	1,350	1,350	1,563	213
Fines and Forfeitures	210,000	210,000	252,748	42,748
Intergovernmental	1,320,000	1,320,000	1,519,614	199,614
Interest	225,000	225,000	452,242	227,242
Contributions and Donations	0	0	625	625
Miscellaneous	83,060	83,060	265,424	182,364
<i>Total Receipts</i>	11,277,440	11,277,440	13,491,825	2,214,385
<b>Disbursements</b>				
Current:				
General Government:				
Legislative and Executive	3,658,877	4,337,471	4,011,998	325,473
Judicial	1,945,947	1,988,167	1,917,221	70,946
Public Safety	4,652,138	4,496,440	4,367,972	128,468
Public Works	23,877	79,258	75,258	4,000
Health	201,196	199,996	128,984	71,012
Human Services	761,529	753,288	721,715	31,573
Conservation and Recreation	195,968	197,710	197,651	59
Intergovernmental	131,500	231,257	223,974	7,283
<i>Total Disbursements</i>	11,571,032	12,283,587	11,644,773	638,814
<i>Excess of Receipts Over (Under) Disbursements</i>	(293,592)	(1,006,147)	1,847,052	2,853,199
<b>Other Financing Sources (Uses)</b>				
Proceeds from Sale of Capital Assets	5,000	5,000	6,611	1,611
Advances In	0	0	485,068	485,068
Transfers Out	0	(3,082,075)	(3,089,675)	(7,600)
Advances Out	0	(5,540)	(259,276)	(253,736)
<i>Total Other Financing Sources (Uses)</i>	5,000	(3,082,615)	(2,857,272)	225,343
<i>Net Change in Fund Balances</i>	(288,592)	(4,088,762)	(1,010,220)	3,078,542
<i>Fund Balances at Beginning of Year</i>	7,191,828	7,191,828	7,191,828	0
<i>Prior Year Encumbrances Appropriated</i>	318,688	318,688	318,688	0
<i>Fund Balances at End of Year</i>	\$7,221,924	\$3,421,754	\$6,500,296	\$3,078,542

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

**Perry County**  
*Statement of Receipts, Disbursements and Change in Fund Balance - Budget and Actual (Budget Basis)*  
*Job and Family Services Fund*  
*For the Year Ended December 31, 2022*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Receipts</b>				
Charges for Services	\$950,000	\$950,000	\$528,599	(\$421,401)
Intergovernmental	7,797,000	7,592,000	6,334,306	(1,257,694)
Miscellaneous	2,000	250	250	0
<i>Total Receipts</i>	8,749,000	8,542,250	6,863,155	(1,679,095)
<b>Disbursements</b>				
Current:				
Human Services	8,806,546	8,396,546	7,364,449	1,032,097
<i>Total Disbursements</i>	8,806,546	8,396,546	7,364,449	1,032,097
<i>Net Change in Fund Balances</i>	(57,546)	145,704	(501,294)	(646,998)
<i>Fund Balances at Beginning of Year</i>	496,658	496,658	496,658	0
<i>Prior Year Encumbrances Appropriated</i>	150,367	150,367	150,367	0
<i>Fund Balances at End of Year</i>	\$589,479	\$792,729	\$145,731	(\$646,998)

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

**Perry County**  
*Statement of Receipts, Disbursements and Change in Fund Balance - Budget and Actual (Budget Basis)*  
*Board of Developmental Disabilities Funds*  
*For the Year Ended December 31, 2022*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Receipts</b>				
Property Taxes	\$2,896,920	\$3,439,000	\$3,351,712	(\$87,288)
Charges for Services	163,000	5,000	7,262	2,262
Intergovernmental	1,820,799	1,978,799	1,499,650	(479,149)
Miscellaneous	11,000	11,000	9,396	(1,604)
<i>Total Receipts</i>	<u>4,891,719</u>	<u>5,433,799</u>	<u>4,868,020</u>	<u>(565,779)</u>
<b>Disbursements</b>				
Current:				
Health	4,992,912	4,992,912	4,582,619	410,293
Capital Outlay	963,383	1,023,383	567,083	456,300
<i>Total Disbursements</i>	<u>5,956,295</u>	<u>6,016,295</u>	<u>5,149,702</u>	<u>866,593</u>
<i>Excess of Receipts Under Disbursements</i>	(1,064,576)	(582,496)	(281,682)	300,814
<b>Other Financing Sources (Uses)</b>				
Transfers In	50,000	500,000	565,694	65,694
Transfers Out	(1,000,000)	(1,000,000)	(1,203,080)	(203,080)
<i>Total Other Financing Sources (Uses)</i>	<u>(950,000)</u>	<u>(500,000)</u>	<u>(637,386)</u>	<u>(137,386)</u>
<i>Net Change in Fund Balances</i>	(2,014,576)	(1,082,496)	(919,068)	163,428
<i>Fund Balances at Beginning of Year</i>	3,093,410	3,093,410	3,093,410	0
<i>Prior Year Encumbrances Appropriated</i>	105,217	105,217	105,217	0
<i>Fund Balances at End of Year</i>	<u>\$1,184,051</u>	<u>\$2,116,131</u>	<u>\$2,279,559</u>	<u>\$163,428</u>

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

**Perry County**  
*Statement of Receipts, Disbursements and Change in Fund Balance - Budget and Actual (Budget Basis)*  
*Auto License and Gasoline Tax Fund*  
*For the Year Ended December 31, 2022*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Receipts</b>				
Charges for Services	\$415,000	\$415,000	\$985,657	\$570,657
Fines and Forfeitures	6,000	6,000	6,553	553
Intergovernmental	4,650,800	6,870,905	7,511,513	640,608
Interest	6,000	6,000	15,569	9,569
Miscellaneous	2,200	2,200	35,194	32,994
<i>Total Receipts</i>	5,080,000	7,300,105	8,554,486	1,254,381
<b>Disbursements</b>				
Current:				
Public Works	3,250,624	9,333,310	8,682,623	650,687
Debt Service:				
Principal	120,000	260,000	258,790	1,210
<i>Total Disbursements</i>	3,370,624	9,593,310	8,941,413	651,897
<i>Net Change in Fund Balances</i>	1,709,376	(2,293,205)	(386,927)	1,906,278
<i>Fund Balances at Beginning of Year</i>	4,126,856	4,126,856	4,126,856	0
<i>Prior Year Encumbrances Appropriated</i>	128,174	128,174	128,174	0
<i>Fund Balances at End of Year</i>	\$5,964,406	\$1,961,825	\$3,868,103	\$1,906,278

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

**Perry County**  
*Statement of Receipts, Disbursements and Change in Fund Balance - Budget and Actual (Budget Basis)*  
*Children Services Fund*  
*For the Year Ended December 31, 2022*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Receipts</b>				
Property Taxes	\$1,605,500	\$1,605,500	\$1,580,896	(\$24,604)
Intergovernmental	1,813,027	1,813,027	2,235,462	422,435
Donations	1,000	1,000	2,745	1,745
Miscellaneous	0	0	131,410	131,410
<i>Total Receipts</i>	3,419,527	3,419,527	3,950,513	530,986
<b>Disbursements</b>				
Current:				
Human Services	3,159,138	3,421,339	3,230,859	190,480
Debt Service:				
Principal	47,200	556,252	45,000	511,252
Interest	32,800	386,548	31,290	355,258
<i>Total Disbursements</i>	3,239,138	4,364,139	3,307,149	1,056,990
<i>Excess of Receipts Over (Under) Disbursements</i>	180,389	(944,612)	643,364	1,587,976
<b>Other Financing Uses</b>				
Transfers Out	0	0	(15,645)	(15,645)
<i>Total Other Financing Uses</i>	0	0	(15,645)	(15,645)
<i>Net Change in Fund Balances</i>	180,389	(944,612)	627,719	1,572,331
<i>Fund Balances at Beginning of Year</i>	3,720,754	3,720,754	3,720,754	0
<i>Prior Year Encumbrances Appropriated</i>	226,853	226,853	226,853	0
<i>Fund Balances at End of Year</i>	\$4,127,996	\$3,002,995	\$4,575,326	\$1,572,331

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

**Perry County**  
*Statement of Receipts, Disbursements and Change in Fund Balance - Budget and Actual (Budget Basis)*  
*ARPA Fund*  
*For the Year Ended December 31, 2022*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Receipts</b>				
Intergovernmental	\$0	\$0	\$3,508,995	\$3,508,995
Interest	0	0	62,210	62,210
<i>Total Receipts</i>	0	0	3,571,205	3,571,205
<b>Disbursements</b>				
Current:				
General Government:				
Legislative and Executive	0	3,509,900	188,000	3,321,900
<i>Total Disbursements</i>	0	3,509,900	188,000	3,321,900
<i>Net Change in Fund Balances</i>	0	(3,509,900)	3,383,205	6,893,105
<i>Fund Balances at Beginning of Year</i>	3,509,900	3,509,900	3,509,900	0
<i>Fund Balances at End of Year</i>	\$3,509,900	\$0	\$6,893,105	\$6,893,105

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

**Perry County**  
*Statement of Fund Net Position - Modified Cash Basis*  
*Proprietary Funds*  
*As of December 31, 2022*

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	Business-Type Activities	Governmental Activities
	Nonmajor Enterprise Funds	Internal Service
<b>Assets</b>		
Equity in Pooled Cash and Cash Equivalents	\$450,758	\$299
Cash and Cash Equivalents in Segregated Accounts	2,218	719,306
<i>Total Assets</i>	452,976	719,605
<b>Net Position</b>		
Unrestricted	452,976	719,605
<i>Total Net Position</i>	\$452,976	\$719,605

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

**Perry County**  
*Statement of Modified Cash Receipts, Disbursements and Changes in Fund Net Position*  
*Proprietary Funds*  
*For the Year Ended December 31, 2022*

	Business-Type Activities	Governmental Activities
	Nonmajor Enterprise Funds	Internal Service
<b>Operating Receipts</b>		
Charges for Services	\$1,932,582	\$6,052,993
Miscellaneous	181,422	0
<i>Total Operating Receipts</i>	<u>2,114,004</u>	<u>6,052,993</u>
<b>Operating Disbursements</b>		
Personal Services	279,389	5,957,117
Contractual Services	198,098	111,037
Materials and Supplies	145,778	0
Capital Outlay	1,472,493	0
<i>Total Operating Disbursements</i>	<u>2,095,758</u>	<u>6,068,154</u>
<i>Operating Income (Loss)</i>	18,246	(15,161)
<b>Nonoperating Receipts (Disbursements)</b>		
Interest	0	5,480
Capital Grants	384,827	0
Proceeds of OWDA Loans	835,628	0
Debt Service:		
Principal	(850,282)	0
Interest on Long-Term Debt	(199,328)	0
<i>Total Nonoperating Receipts (Disbursements)</i>	<u>170,845</u>	<u>5,480</u>
<i>Income Before Advances</i>	189,091	(9,681)
Advances In	0	5,540
Advances Out	(92,700)	0
<i>Change in Net Position</i>	96,391	(4,141)
<i>Net Position Beginning of Year</i>	<u>356,585</u>	<u>723,746</u>
<i>Net Position End of Year</i>	<u>\$452,976</u>	<u>\$719,605</u>

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.



**Perry County**  
*Statement of Cash Flows - Modified Cash Basis*  
*Proprietary Funds*  
*For the Year Ended December 31, 2022*

	Business-Type Activities	Governmental Activities
	Nonmajor Enterprise Funds	Internal Service
<b><i>Increase (Decrease) in Cash and Cash Equivalents</i></b>		
<b>Cash Flows from Operating Activities</b>		
Cash Received from Customers	\$1,932,582	\$0
Cash Received from Transactions with Other Funds	0	6,052,993
Cash Payments for Employee Services and Benefits	(279,389)	(5,957,117)
Cash Payments to Suppliers for Goods and Services	(1,816,369)	(111,037)
Other Operating Receipts	181,422	0
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>18,246</u>	<u>(15,161)</u>
<b>Cash Flows from Noncapital Financing Activities</b>		
Advances from Other Funds	0	5,540
Return of Advances from Other Funds	(92,700)	0
<i>Net Cash Provided by (Used for) Used for Noncapital Financin</i>	<u>(92,700)</u>	<u>5,540</u>
<b>Cash Flows from Capital and Related Financing Activities</b>		
Capital Grants	384,827	0
Proceeds from OWDA Loans	835,628	0
Principal Paid on Debt	(850,282)	0
Interest Paid on Debt	(199,328)	0
<i>Net Cash Provided by Noncapital Financing Activities</i>	<u>170,845</u>	<u>0</u>
<b>Cash Flows from Investing Activities</b>		
Investment Earnings	0	5,480
<i>Net Cash Provided by Investing Activities</i>	<u>0</u>	<u>5,480</u>
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	96,391	(4,141)
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>356,585</u>	<u>723,746</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$452,976</u></u>	<u><u>\$719,605</u></u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>		
Operating Income (Loss)	<u>\$18,246</u>	<u>(\$15,161)</u>
<b>Net Cash Provided by (Used for) Operating Activities</b>	<u><u>\$18,246</u></u>	<u><u>(\$15,161)</u></u>

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

**Perry County**  
*Statement of Fiduciary Net Position - Modified Cash Basis*  
*Custodial Funds*  
*As of December 31, 2022*

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<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$9,406,929
Cash and Cash Equivalents in Segregated Accounts	<u>883,955</u>
<i>Total Assets</i>	<u>10,290,884</u>
<b>Net Position</b>	
Restricted for Individuals, Organizations, and Other Governments	<u>10,290,884</u>
<i>Total Net Position</i>	<u><u>\$10,290,884</u></u>

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

**Perry County**  
*Statement of Changes in Fiduciary Net Position - Modified Cash Basis*  
*Custodial Funds*  
*For the Year Ended December 31, 2022*

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<b>Additions</b>	
Intergovernmental	\$4,101,815
Amounts Received as Fiscal Agent	8,650,616
Licenses and Permits and Fees for Other Governments	3,509,131
Fines and Forfeitures for Other Governments	658,819
Property Tax Collections for Other Governments	31,922,586
Sheriff Sale Collections for Others	1,094,747
<i>Total Additions</i>	<u>49,937,714</u>
<b>Deductions</b>	
Distributions as Fiscal Agent	7,960,534
Distributions of State Funds to Other Governments	4,295,349
Distributions to the State of Ohio	196,470
Licenses and Permits Distributions to Other Governments	3,252,119
Fines and Forfeitures Distributions to Other Governments	603,403
Property Tax Distributions to Other Governments	31,032,902
Sheriff Sale Distributions to Others	1,084,777
<i>Total Deductions</i>	<u>48,425,554</u>
 <i>Change in Net Position</i>	 1,512,160
 <i>Net Position at Beginning of Year</i>	 <u>8,778,724</u>
 <i>Net Position at End of Year</i>	 <u><u>\$10,290,884</u></u>

See accompanying notes to the basic financial statements.  
See independent accountant's compilation report.

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**Perry County**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2022*

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**Note 1 – Reporting Entity**

Perry County, Ohio (the County) is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The County is governed by a board of three County Commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County’s operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, a Common Pleas Court Judge, and a Probate/Juvenile Court Judge.

Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize cash disbursements as well as serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the entire County.

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements of the County are not misleading.

**Primary Government**

The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the County. For Perry County, this includes the Perry County Board of Developmental Disabilities (BDD), Perry County Home, Children Services Board, and departments and activities that are directly operated by the elected County officials.

**Component Units**

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization’s governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the County in that the County approves the budget, the issuance of debt or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. In the past, the County has reported the Perry County Airport Authority as a component unit. With the implementation of Governmental Accounting Standard Board (GASB) Statement No. 61, “The Financial Reporting Entity: Omnibus”, the County determined it is not misleading to exclude the Perry County Airport Authority as it does not have a measurable influence on the County’s financial statements for the year.

The Perry County Land Reutilization Corporation (the Corporation) was created in 2016 for the purposes of facilitating the reclamation, rehabilitation, and reutilization of vacant, abandoned, tax-foreclosed, or other real property within Perry County; efficiently holding and managing vacant, abandoned, or tax-foreclosed real property pending its reclamation, rehabilitation, and reutilization; assisting governmental entities and other nonprofit or for-profit persons to assemble, clear, and clear the title of property described in division (B)(2) of Section 1724.01 of the Ohio Revised Code in a coordinated manner; and promoting economic and housing development in Perry County. In furtherance thereof, the Corporation shall have and may exercise all the powers of a “county land reutilization corporation,” as defined in Section 1724.01 of the Ohio Revised Code, to the extent such powers are granted to a county land reutilization corporation and are set forth in Section 1724.02 of the Ohio Revised Code, Chapter 5722 of the Ohio Revised Code, or another section of the Ohio Revised Code expressly applicable to a county land reutilization corporation, now in effect and as may hereafter be amended (and to the corresponding provisions of any similar laws subsequently enacted). The Corporation is classified as a component unit of Perry County for reporting purposes, in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14, as amended by GASB Statements No. 39 and 61, and has incorporated the financial activity of the Corporation within its financial statements.

**Perry County**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2022*

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As custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards, and commissions listed below, the County serves as fiscal agent but is not financially accountable for their operations. Accordingly, the activity of the following districts and agencies is presented as custodial funds within the County's financial statements:

- Perry County Soil and Water Conservation District – The Soil and Water Conservation District is statutorily created as a separate and distinct political subdivision of the State. The five supervisors of the Soil and Water Conservation District are elected officials authorized to contract and sue on behalf of the District. The supervisors adopt their own budget, authorize District expenditures, hire and fire staff, and do not rely on the County to finance deficits.
- Perry County Health Department – The Department is governed by the Board of Health which oversees the operation of the Department and is elected by a regional advisory council comprising township trustees, mayors of participating municipalities, and one County Commissioner. The council adopts its own budget and operates autonomously from the County. Funding is based on a rate per taxable valuation, along with State and federal grants applied for by the District.
- Perry County Family and Children First Council – The Perry County Family and Children First Council is created under Ohio Revised Code Section 121.37. Permanent members of the Council are those individuals, public officials, and organizations that are mandated per Ohio Revised Code Section 121.37. The Council may include additional permanent or temporary members from any local public or private agency or group that funds, advocates, or provides services to children. Currently, the Council is made up of representatives from the Mental Health and Recovery Services Board, the County Children Services Board, the County Juvenile Court, the County Health Department, the County Board of Developmental Disabilities, each school district within the County, the County Department of Human Services, the Regional Office of Department of Youth Services, the City of New Lexington, the County Board of Commissioners, the County Head Start Agency, the County's Early Intervention Collaborative, and at least three individuals representing the interests of families in the County. When possible, the number of members representing families shall be equal to twenty percent of the Council's remaining membership. The Council's revenues will consist of operating grants along with pooled funding from other government sources. During 2022, the County paid \$34,112 to the Council. The Board exercises total control over the operations of the Council including budgeting, appropriating, contracting, and designating management.

The County participates in eight jointly governed organizations, one related organization, two joint ventures, and two insurance purchasing pools. These organizations are presented in notes 15 through 18 to the basic financial statements. These organizations are:

- Buckeye Hills Resource Conservation and Development Council (RC&D)
- Buckeye Hills Regional Council
- Coshocton-Fairfield-Licking-Perry Solid Waste District
- Mental Health and Recovery Services Board of Muskingum County
- Mid-East Ohio Regional Council (MEORC)
- Perry County Family and Children First Council
- Local Workforce Investment Board
- Mid-Ohio Regional Planning Commission (MORPC)
- Perry Metropolitan Housing Authority
- Corrections Commission of Southeastern Ohio
- Fairfield, Hocking, Licking, and Perry Multi-County Juvenile Detention System
- County Risk Sharing Authority, Inc. (CORSA)
- County Employee Benefits Consortium of Ohio, Inc. (CEBCO)

The financial statements exclude the following entities which perform activities within the County's boundaries for the benefit of its residents because the County is not financially accountable for these entities nor are they fiscally dependent on the County:

- Muskingum Valley Educational Service Center

**Perry County**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2022*

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- Hocking Technical College (Perry County Branch)

The County's management believes these financial statements present all activities for which the County is financially accountable.

**Note 2 – Summary of Significant Accounting Policies**

As discussed further in the Basis of Accounting section of this note, these financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the modified cash basis of accounting. The following are the more significant of the County's accounting policies.

**Basis of Presentation**

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-Wide Financial Statements*

The statement of net position-modified cash basis and the statement of activities-modified cash basis display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" receipts and cash disbursements. The statements distinguish between those activities of the County that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts, or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services, if any.

The statement of net position-modified cash basis presents the cash balance of the governmental and business-type activities of the County at year-end. The statement of activities-modified cash basis compares disbursements and program receipts for each program or function of the County's governmental activities and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the County is responsible. Program receipts include charges paid by the recipient of the goods or services offered by the program, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program.

Receipts which are not classified as program receipts are presented as general receipts of the County, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program or business activity is self-financing on a modified cash basis or draws from the general receipts of the County.

*Fund Financial Statements*

During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column.

Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the funds' principal services. Operating

**Perry County**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2022*

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disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as nonoperating.

**Fund Accounting**

The County uses funds to maintain its financial records during the year. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in self-balancing group of accounts. The County classifies each fund as either governmental, proprietary, or fiduciary.

*Governmental Funds*

Governmental funds are those through which most governmental functions of the County are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. The following are the County's major governmental funds:

- General – The general fund accounts for and reports all financial resources, except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose, provided it is expended or transferred according to the general laws of Ohio.
- Job and Family Services – This fund accounts for various federal and state grants as well as transfers from the general fund restricted to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.
- Board of Developmental Disabilities – This fund accounts for assistance for the mentally handicapped and developmentally disabled. A county-wide property tax levy, along with federal and state grants, provides the revenues for this fund.
- Auto License and Gasoline Tax – This fund accounts for State levied, shared monies derived from gasoline taxes and the sale of motor vehicle licenses. Disbursements are restricted by State law to County road and bridge repair/improvements programs.
- Children Services – This fund accounts for support programs and activities for children and families. A county-wide property tax levy, along with federal and state grants, provide the revenues for this fund.
- American Rescue Plan Act Fund (ARPA) – This fund accounts for resources received from the federal government under the American Rescue Plan Act restricted to expenditures to support the County during the Coronavirus public health emergency.

The nonmajor governmental funds of the County account for grants and other resources whose use is restricted for a particular purpose.

*Proprietary Funds*

The County classifies funds financed primarily from user charges for goods or services as proprietary. Proprietary funds are classified as either enterprise funds or internal service funds.

Enterprise Funds – Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The County did not have any major enterprise funds.

The nonmajor enterprise funds are used to account for the revenues generated from the charges for distribution of water and sanitary sewer services to residential and commercial users within the County. The costs of providing these services are financed primarily through user charges.

Internal Service Fund – The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service fund accounts for monies received for the activities of the insurance program for employee health benefits.



**Perry County**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2022*

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*Fiduciary Funds*

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. The County did not have any trust funds during the year. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The County's custodial funds account for amounts collected and distributed on behalf of another government or organization, such as activity for which the County acts as fiscal agent and for taxes, state-levied shared revenues, and fines and forfeitures collected and distributed to other political subdivisions.

**Basis of Accounting**

The County's financial statements are prepared using the modified cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the County's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the County are described in the appropriate section in this note.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

**Budgetary Process**

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by County Commissioners at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources in effect at the time final appropriations were passed by the County Commissioners.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year, including all supplemental appropriations.

**Cash and Cash Equivalents**

To improve cash management, cash received by the County is pooled and invested. Individual fund integrity is maintained through the County's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents."

Cash and cash equivalents that are held separately within departments of the County are recorded as "cash and cash equivalents in segregated accounts".

**Perry County**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2022*

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Cash that is held by Mid-East Ohio Regional Council (MEORC) is recorded as “cash with fiscal agents.” (See note 15)

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2022, the County invested in nonnegotiable certificates of deposit, negotiable certificates of deposit, money market funds, federal agency securities, federal government securities, municipal bonds, and STAR Ohio. Investments are reported at cost, except for STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer’s Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, “Certain External Investment Pools and Pool Participants.” The County measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2022, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hour advance notice is appreciated for deposits and withdrawals of \$100 million or more. STAR Ohio reserves the right to limit the transaction to \$250 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Interest earnings are allocated to County funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the general fund during 2022 amounted to \$302,689, which includes \$264,580 assigned from other County funds.

**Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Unclaimed monies that are required to be held for five years before they may be utilized by the County are reported as restricted.

**Inventory and Prepaid Items**

The County reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

**Capital Assets**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

**Interfund Receivables/Payables**

The County reports advances in and advances out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

### **Accumulated Leave**

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the County's modified cash basis of accounting.

### **Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liabilities (assets), information about the fiduciary net position of the pension/OPEB plan and additions to/deductions from its fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB system. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB system reports investments at fair value.

### **Interfund Transactions**

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general receipts. Transfers within governmental activities on the government-wide statements are eliminated. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as receipts in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### **Long-Term Obligations**

The County's modified cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a lease or financed purchase is not the result of a cash transaction, neither 'other financing source' or 'capital outlay' are reported at inception. Lease payments and financed purchase payments are reported when paid.

### **Leases**

For 2022, GASB Statement No. 87, "Leases" was effective. This GASB pronouncement had no effect on beginning net position/fund balance.

The County is the lessee (as defined by GASB 87) in various leases related to equipment under noncancelable leases. Lease payables are not reflected under the County's cash basis of accounting. Lease disbursements are recognized when they are paid.

### **Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

- Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Perry County**  
*Notes to the Basic Financial Statements*  
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- Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions or enabling legislation (County resolutions). Enabling legislation authorizes the County to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the County can be compelled by an external party, such as citizens, public interest groups, or the judiciary, to use resources created by enabling legislation only for the purposes specified by the legislation.
- Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes determined by formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commission removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the County Commissioners, separate from the authorization to raise the underlying revenue, therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- Assigned – Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the County Commissioners through resolutions or by State statute. State statute authorizes the County Auditor to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. The County Commissioners assigned fund balance to cover a gap between estimated revenue and appropriations in 2023’s appropriated budget.
- Unassigned – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**Net Position**

Net position represents the difference between all other elements in a statement of financial position. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**Note 3 – Accountability and Compliance**

**Compliance**

Ohio Administrative Code, Section 117-2-03 (B), requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. However, the County prepared its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The County can be fined and various other administrative remedies may be taken against the County.

**Perry County**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2022*

**Note 4 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other nonmajor governmental funds are presented as follows:

	General	Job and Family Services	Board of Developmental Disabilities	Auto License and Gasoline Tax	Children Services	ARPA	Nonmajor Governmental Funds	Total Governmental Funds
<i>Nonspendable</i>								
Unclaimed Monies	\$141,988	\$0	\$0	\$0	\$0	\$0	\$0	\$141,988
<i>Restricted</i>								
County Home	0	0	0	0	0	0	2,156,413	2,156,413
Job and Family Services	0	722,789	0	0	0	0	0	722,789
Auto License and Gasoline Tax	0	0	0	4,017,440	0	0	0	4,017,440
Public Transportation	0	0	0	0	0	0	191,905	191,905
Board of Developmental Disabilities	0	0	3,343,877	0	0	0	1,000,000	4,343,877
Mental Health	0	0	0	0	0	0	157,116	157,116
Children Services	0	0	0	0	4,970,537	0	0	4,970,537
Senior Center	0	0	0	0	0	0	629,410	629,410
Capital Improvements	0	0	0	0	0	0	54,104	54,104
Debt Service	0	0	0	0	0	0	24,660	24,660
Public Safety	0	0	0	0	0	0	2,478,502	2,478,502
Child Support Enforcement	0	0	0	0	0	0	837,188	837,188
Courts	0	0	0	0	0	0	961,406	961,406
Community and Economic Development	0	0	0	0	0	0	334,228	334,228
ARPA	0	0	0	0	0	6,917,623	0	6,917,623
Real Estate Assessments	0	0	0	0	0	0	938,850	938,850
Elections Operations	0	0	0	0	0	0	68,419	68,419
Other Purposes	0	0	0	0	0	0	497,090	497,090
<i>Total Restricted</i>	0	722,789	3,343,877	4,017,440	4,970,537	6,917,623	10,329,291	30,301,557
<i>Committed</i>								
Capital Improvements	0	0	0	0	0	0	7,564,587	7,564,587
<i>Assigned</i>								
Purchases on Order	434,542	0	0	0	0	0	0	434,542
<i>Unassigned</i>								
	7,437,438	0	0	0	0	0	0	7,437,438
<i>Total</i>	\$8,013,968	\$722,789	\$3,343,877	\$4,017,440	\$4,970,537	\$6,917,623	\$17,893,878	\$45,880,112

**Note 5 – Budgetary Basis of Accounting**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The statement of receipts, disbursements and changes in fund balance – budget and actual (budget basis) presented for the general and each major special revenue fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the modified cash

**Perry County**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2022*

basis is (are) outstanding year end encumbrances, unreported cash, segregated cash accounts, cash held with fiscal agents, and perspective differences. Encumbrances are treated as expenditures (budgetary basis) rather than as a restriction, commitment, or assignment of fund balance (modified cash basis). Unreported cash, including cash held in custodial funds on behalf of County funds, are reported on the statement of modified cash receipts, disbursements, and changes in fund balances (modified cash basis), but not on the budgetary basis. Cash that is held by the Mid-East Ohio Regional Council on behalf of the County Board of Developmental Disabilities are reported on the modified cash basis. Cash is held in segregated accounts by certain departments within the County. These funds are reported on the modified cash basis but are not budgeted and therefore are not reported on the budgetary basis. Certain funds are included as part of the general fund for modified cash reporting purposes but are excluded for budgetary purposes. These funds include the unclaimed monies fund, records equipment needs fund, certificate of title fund, sheriff donation fund, reserve balance fund, and Medicaid transition fund.

Adjustments necessary to convert the results of operations at the end of the year on the budget basis to the cash basis are as follows:

	General	Job and Family Services	Board of Developmental Disabilities	Auto License and Gasoline Tax	Children Services	ARPA
Modified Cash Basis	(\$4,007,737)	(\$295,652)	(\$588,059)	(\$325,766)	\$939,375	\$3,407,425
Beginning of Year:						
Unrecorded Cash	35,582	0	0	227	0	298
Segregated Cash	22,178	0	0	443	0	0
Fiscal Agent Cash	0	0	568,661	0	0	0
Custodial Fund Distribution	399,145	371,416	164,648	87,506	83,554	0
End of Year:						
Unrecorded Cash	113,971	0	(9,646)	0	0	(24,518)
Segregated Cash	(16,872)	0	0	(310)	0	0
Fiscal Agent Cash	0	0	(600,331)	0	0	0
Custodial Fund Distribution	(445,133)	(309,941)	(247,340)	(73,983)	(121,548)	0
Encumbrances	(404,898)	(267,117)	(207,001)	(75,044)	(273,662)	0
Perspective Differences	3,293,544	0	0	0	0	0
Budget Basis	(\$1,010,220)	(\$501,294)	(\$919,068)	(\$386,927)	\$627,719	\$3,383,205

**Note 6 – Deposits and Investments**

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Ohio Auditor of State:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States, or any book entry, zero-coupon United States treasury security that is a direct obligation of the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

**Perry County**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2022*

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3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of this state or the political subdivisions of this state, provided the bonds or other obligations of political subdivisions mature within ten years from the date of settlement;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts, in eligible institutions pursuant to ORC sections 135.32;
6. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service or consisting exclusively of obligations described in (1) or (2) above; commercial paper as described in ORC section 135.143 (6); and repurchase agreements secured by such obligations, provided these investments are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities or cash, equal value for equal value, within certain limitations;
9. Up to forty percent of the County's average portfolio, if training requirements have been met in either of the following:
  - a. Commercial paper notes in entities incorporated under the laws of Ohio, or any other State, that have assets exceeding five hundred million dollars, which are rated in the highest classification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation, which mature within 270 days after purchase, and the investment in commercial paper notes of a single issuer shall not exceed the aggregate five percent of interim monies available for investment at the time of purchase.
  - b. Bankers acceptances of banks that are insured by the federal deposit insurance corporation and that mature not later than 180 days after purchase.
10. Up to fifteen percent of the County's average portfolio in notes issued by U.S. corporations or by depository institutions doing business under authority granted by the U.S. or any state provided the notes are rated in the three highest categories by at least two nationally recognized standard rating services at the time of purchase and the notes mature not later than three years after purchase;
11. A current unpaid or delinquent tax line of credit, provided certain conditions are met related to a County land reutilization corporation organized under ORC Chapter 1724; and,
12. Up to two percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government, subject to certain limitations. All interest and principal shall be denominated and payable in United States funds.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

*Cash on Hand* – At year end, the County had \$1,500 in undeposited cash on hand which is included in the financial statements of the County as part of “equity in pooled cash and cash equivalents.”

*Cash with Fiscal Agents* – At year end, the County's Board of Developmental Disabilities special revenue fund had “cash and cash equivalents with fiscal agents” held by MEORC in the amount of \$600,331.

*Deposits* – Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions' participation in the

**Perry County**  
*Notes to the Basic Financial Statements*  
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Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

*Investments* – The fair value of these investments is not materially different than measurement value. As of December 31, 2022, the County had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Credit Rating	Percent of Total Investments
<i>Net Asset Value Per Share:</i>				
STAR Ohio	\$13,473,532	<1 Year	AAAm	59.12%
<i>Fair Value:</i>				
Federated Hermes Government Obligations Money Market	1,072,566	<1 Year	AAAm	4.71%
Negotiable Certificates of Deposit	1,197,063	<1 Year	N/A	5.25%
Negotiable Certificates of Deposit	2,560,932	1-3 Years	N/A	11.24%
Municipal Bonds	313,787	<1 Year	Aaa	1.38%
Federal Farm Credit Bank Bonds	717,638	<1 Year	AA+	3.15%
US Treasury Notes	3,135,113	<1 Year	Aaa	13.76%
Federal Home Loan Bank	317,244	<1 Year	AA+	1.39%
Total	<u>\$22,787,875</u>			<u>100.00%</u>

All credit ratings are issued by Standard and Poor’s except municipal bonds and Federal Home Loan Mortgage Corporation Notes, which is provided by Moody’s. The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above chart identifies the County’s recurring fair value measurements as of December 31, 2022. Investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs). With the exception of STAR Ohio, which, as discussed in note 2, is reported at its share price, all of the County’s investments measured at fair value are valued using other significant observable inputs (Level 2 inputs).

*Interest Rate Risk* – As a means of limiting its exposure to fair value losses caused by rising interest rates, the County’s investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the County’s investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The Treasurer cannot make investments which she does not reasonably believe can be held until the maturity date.

*Credit Risk* – The County has no investment policy that would further limit its investment choices other than what has been approved by State statute.

*Custodial Credit Risk* – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The County has no investment policy dealing with investment custodial credit risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.



**Perry County**  
*Notes to the Basic Financial Statements*  
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*Concentration of Credit Risk* – Concentration of credit risk is defined by the Governmental Accounting Standards Board as having five percent or more invested in the securities of a single issuer. The County places no limit on the amount it may invest in any one issuer. The percentage that each investment represents of total investments is listed in the table above.

**Discretely Presented Component Unit**

The carrying balance of the Perry County Land Reutilization Corporation’s deposits at year-end was \$10,678. There are no statutory guidelines regarding the deposit and investment of funds for this not-for-profit corporation.

**Note 7 – Permissive Sales and Use Tax**

The County Commissioners, by resolution, imposed a 1.50 percent tax on all retail sales made in the County, except sales of motor vehicles, and on the storage, use, or consumption of tangible personal property in the County, including motor vehicles not subject to the sales tax. Proceeds of the tax are credited to the general fund. Vendor collections of the permissive sales tax are paid into the State Treasury by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the Office of Budget Management the amount of the tax to be returned to the County. The Tax Commissioner’s certification must be made within forty-five days after the end of each month. The Tax Commissioner shall then, on or before the twentieth day of the month in which certification is made, provide for payment to the County.

**Note 8 – Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2022 for real and public utility property taxes represents collections of 2021 taxes.

2022 real property taxes are levied after October 1, 2022, on the assessed value as of January 1, 2022, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2022 real property taxes are collected in and intended to finance 2023.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility property tax revenues received in 2022 represent the collection of 2021 taxes. Public utility property taxes received in 2022 became a lien on December 31, 2021, were levied after October 1, 2022, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The full tax rate for all County operations for the year ended December 31, 2022 was \$19.70 per \$1,000 of assessed value. The assessed values of real and public utility property upon which 2022 property tax receipts were based are as follows:

Real Property	\$640,501,180
Public Utility Tangible Personal Property	<u>331,617,730</u>
Total Assessed Value	<u>\$972,118,910</u>

The County Treasurer collects property taxes on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected. The collection and distribution of taxes for all subdivisions within the County, excluding the County itself, is accounted for through custodial funds. The amount of the County’s tax collections is accounted for within the applicable funds.

**Perry County**  
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**Note 9 – Risk Management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2022, the County contracted with the County Risk Sharing Authority, Inc. (CORSA) for insurance coverage. Coverage provided by CORSA is as follows:

	Coverage	Deductible
General Liability	\$1,000,000	\$2,500
Law Enforcement Liability	1,000,000	2,500
Automobile Liability	1,000,000	2,500
Errors and Omissions Liability	1,000,000	2,500
Excess Liability	5,000,000	0
Property	96,646,411	2,500
Equipment Breakdown	100,000,000	2,500
Crime	1,000,000	2,500
Uninsured Motorists Liability	250,000	0

With the exception of medical coverage and worker’s compensation, all insurance is held with CORSA. There has been no significant reduction in insurance coverage from the prior year and settled claims have not exceeded this coverage in the past three years. The County pays all elected officials’ bonds by statute.

For 2022, the County participated in the County Commissioners Association of Ohio Service Corporation, a worker’s compensation group rating plan (Plan). The Plan is intended to achieve lower workers’ compensation rates while establishing safer working conditions and environments for the participants. The workers’ compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all counties in the Plan. Each county pays its workers’ compensation premium to the State based on the rate for the Plan rather than the County’s individual rate.

In order to allocate the savings derived by the formation of the Plan, and to maximize the number of participants in the Plan, the Plan’s executive committee annually calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan’s executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Participation in the Plan is limited to counties that can meet the Plan’s selection criteria. Sedgwick provides administrative, cost control and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers’ Compensation. However, the County is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and any county leaving the Plan allows the representative of the Plan to access loss experience for three years following the last year of participation.

The County participates in the County Employee Benefits Consortium of Ohio, Inc. (CEBCO), a risk-sharing pool, to provide health insurance benefits for employees. CEBCO charges a fixed premium per month per enrolled employee. The premiums, along with an administrative charge, are paid into the medical insurance internal service fund by participating funds and, in turn, the premiums are paid to CEBCO. Premiums charged by CEBCO are based upon the County’s claims experience. An excess coverage policy covers annual individual claims in excess of \$100,000 with an unlimited maximum. CEBCO retains liability between \$100,000 and \$500,000. Any claim over \$500,000 is covered by stop loss with no maximum.

**Perry County**  
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A comparison of medical insurance fund cash and investments to the actuarially-measured liability as of December 31 follows:

	2022	2021
Cash and Investments	\$719,605	\$723,746
Actuarial liabilities	13,300	12,500

**Note 10 – Defined Benefit Pension Plans**

The statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

**Net Pension Liability (Asset)/Net OPEB Asset**

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the County’s proportionate share of each pension/OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan’s fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County’s obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the County does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients.

The net pension/net OPEB liability (asset) are not reported on the face of the financial statements, but rather are disclosed in the notes because of the use of the cash basis framework.

The remainder of this note includes the pension disclosures. See note 11 for the OPEB disclosures.

**Ohio Public Employees Retirement System (OPERS)**

Plan Description – County employees, other than certified teachers with the board of developmental disabilities, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into State, local, law enforcement and public safety divisions.

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While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Comprehensive Annual Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

<b>Group A</b> Eligible to retire prior to January 7, 2013, or five years after January 7, 2013	<b>Group B</b> 20 years of service credit prior to January 7, 2013, or eligible to retire ten years after January 7, 2013	<b>Group C</b> Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35
<b>Public Safety</b>	<b>Public Safety</b>	<b>Public Safety</b>
<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
<b>Law Enforcement</b>	<b>Law Enforcement</b>	<b>Law Enforcement</b>
<b>Age and Service Requirements:</b> Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
<b>Public Safety and Law Enforcement</b>	<b>Public Safety and Law Enforcement</b>	<b>Public Safety and Law Enforcement</b>
<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

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Final Average Salary (FAS) represents the average of the three highest years of earnings over a member’s career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member’s career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member’s pension benefit vests upon receipt of the initial benefit payment. The options for Public Safety and Law Enforcement permit early retirement under qualifying circumstances as early as age 48 with a reduced benefit.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member’s contributions plus or minus the investment gains or losses resulting from the member’s investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members’ contributions, vested employer contributions and investment gains or losses resulting from the members’ investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Effective January 1, 2022, the Combined Plan is no longer available for member selection.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local	Public Safety	Law Enforcement
<i>Statutory Maximum Contribution Rates</i>			
Employer	14.0 %	18.1 %	18.1 %
Employee*	10.0 %	**	***
 <i>Actual Contribution Rates</i>			
Employer:			
Pension****	14.0 %	18.1 %	18.1 %
Post-employment Health Care Benefits*****	0.0	0.0	0.0
Total Employer	14.0 %	18.1 %	18.1 %
Employee	10.0 %	12.0 %	13.0 %

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\*Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\*This rate is determined by OPERS' Board and has no maximum rate established by ORC.

\*\*\*This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the public safety rate.

\*\*\*\*These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated at 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution to OPERS was \$2,376,143 for fiscal year 2022.

**Net Pension Liability (Asset)**

The net pension liability (asset) for OPERS and STRS was measured as of December 31, 2021 and June 30, 2022, respectively, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of the respective measurement date. The County's proportion of the net pension liability (asset) was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	<u>OPERS</u> <u>Traditional Plan</u>	<u>OPERS</u> <u>Combined Plan</u>
Proportion of the Net Pension Liability (Asset):		
Current Measurement Date	0.1075000%	0.0890040%
Prior Measurement Date	<u>0.1017130%</u>	<u>0.0763410%</u>
Change in Proportionate Share	<u>0.0057870%</u>	<u>0.0126630%</u>
Proportionate Share of the:		
Net Pension Liability	\$9,352,935	\$0
Net Pension Asset	0	(350,680)

**Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2021, using the following key actuarial assumptions and methods applied to all periods included in the measurement in accordance with the requirements of GASB 67. In 2021, the Board's actuarial consultants conducted an experience study for the period 2016 through 2020, comparing assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions, with the most notable being a reduction in the actuarially assumed rate of return from 7.2 percent down to 6.9 percent, for the defined benefit investments. Key actuarial assumptions and methods used in the latest actuarial valuation, prepared as of December 31, 2021, reflecting experience study results, are presented below:

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	OPERS Traditional Plan	OPERS Combined Plan
Wage Inflation	2.75 percent	2.75 percent
Future Salary Increases, including inflation	2.75 to 10.75 percent including wage inflation	2.75 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3.0 percent, simple	3.0 percent, simple
Post-January 7, 2013 Retirees	3.0 percent, simple through 2022, then 2.05 percent, simple	3.0 percent, simple through 2022, then 2.05 percent, simple
Investment Rate of Return	6.9 percent	6.9 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

Key actuarial assumptions and methods used in the prior actuarial valuation, prepared as of December 31, 2020, are presented below:

	OPERS Traditional Plan	OPERS Combined Plan
Wage Inflation	3.25 percent	3.25 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	3.25 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3.0 percent, simple	3.0 percent, simple
Post-January 7, 2013 Retirees	0.5 percent, simple through 2021, then 2.15 percent, simple	0.5 percent, simple through 2021, then 2.15 percent, simple
Investment Rate of Return	7.2 percent	7.2 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

For 2021, pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170 percent of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all these tables.

For 2020, pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all the above-described tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2021, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for

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all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 15.3 percent for 2021.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric rates of return were provided by the Board's investment consultant. For each major class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2021, these best estimates are summarized below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)</u>
Fixed Income	24.00 %	1.03 %
Domestic Equities	21.00	3.78
Real Estate	11.00	3.66
Private Equity	12.00	7.43
International Equities	23.00	4.88
Risk Parity	5.00	2.92
Other investments	4.00	2.85
<b>Total</b>	<b>100.00 %</b>	<b>4.21 %</b>

*Discount Rate* – The discount rate used to measure the total pension liability for the current year was 6.9 percent for the traditional plan and the combined plan. The discount rate for the prior year was 7.2 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate* The following table presents the County's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 6.9 percent, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (5.9 percent) or one-percentage-point higher (7.9 percent) than the current rate:

	<u>1% Decrease (5.90%)</u>	<u>Discount Rate (6.90%)</u>	<u>1% Increase (7.90%)</u>
County's proportionate share of the net pension liability (asset)			
OPERS Traditional Plan	\$24,659,425	\$9,352,935	(\$3,384,100)
OPERS Combined Plan	(261,672)	(350,680)	(420,099)



**Note 11 – Defined Benefit OPEB Plans**

See note 10 for a description of the net OPEB asset.

**Ohio Public Employees Retirement System (OPERS)**

*Plan Description* – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement (HRA) to qualifying benefit recipients of both the traditional pension and the combined plans. Currently, Medicare-eligible retirees are able to select medical and prescription drug plans from a range of options and may elect optional vision and dental plans. Retirees and eligible dependents enrolled in Medicare Parts A and B have the option to enroll in a Medicare supplemental plan with the assistance of the OPERS Medicare Connector. The OPERS Medicare Connector is a relationship with a vendor selected by OPERS to assist retirees, spouses and dependents with selecting a medical and pharmacy plan. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are deposited into an HRA. For non-Medicare retirees and eligible dependents, OPERS sponsors medical and prescription coverage through a professionally managed self-insured plan. An allowance to offset a portion of the monthly premium is offered to retirees and eligible dependents. The allowance is based on the retiree's years of service and age when they first enrolled in OPERS coverage.

OPERS provides a monthly allowance for health care coverage for eligible retirees and their eligible dependents. The base allowance is determined by OPERS. For those retiring on or after January 1, 2015, the allowance has been determined by applying a percentage to the base allowance. The percentage applied is based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51 percent and 90 percent of the base allowance. Those who retired prior to January 1, 2015, will have an allowance of at least 75 percent of the base allowance.

The health care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses. These changes are reflected in the December 31, 2020, measurement date health care valuation.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. Current retirees eligible (or who become eligible prior to January 1, 2022) to participate in the OPERS health care program will continue to be eligible after January 1, 2022. Eligibility requirements will change for those retiring after January 1, 2022, with differing eligibility requirements for Medicare retirees and non-Medicare retirees. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

The Ohio Revised Code permits but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

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Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

*Funding Policy* – The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS’ Board of Trustees, a portion of each employer’s contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2022, state and local employers contributed at a rate of 14.0 percent of earnable salary and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2022, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2022 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County’s contractually required contribution was \$7,724 for 2022.

**Net OPEB Asset**

The net OPEB asset and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2020, rolled forward to the measurement date of December 31, 2021, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The County's proportion of the net OPEB asset was based on the County's share of contributions to the retirement system relative to the contributions of all participating entities. Following is information related to the proportionate share:

	OPERS
Proportion of the Net OPEB Asset:	
Current Measurement Date	0.1037280%
Prior Measurement Date	0.0982630%
Change in Proportionate Share	0.0054650%
Proportionate Share of the Net OPEB Asset	(\$3,248,920)

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**Actuarial Assumptions – OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. In 2021, the Board's actuarial consultants conducted an experience study for the period 2016 through 2020, comparing historical assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions. The actuarial valuation used for 2021 compared to those used for 2020 are as follows:

	December 31, 2021	December 31, 2020
Wage Inflation	2.75 percent	3.25 percent
Projected Salary Increases,	2.75 to 10.75 percent	3.25 to 10.75 percent
	including wage inflation	including wage inflation
Single Discount Rate	6.00 percent	6.00 percent
Investment Rate of Return	6.00 percent	6.00 percent
Municipal Bond Rate	1.84 percent	2.00 percent
Health Care Cost Trend Rate	5.5 percent, initial	8.5 percent, initial
	3.50 percent, ultimate in 2034	3.50 percent, ultimate in 2035
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

For 2021, pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170 percent of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all these tables.

For 2020, pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all the above-described tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2021, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, if any contributions are made into the plans, the contributions are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made. Health care-related payments are assumed to occur

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mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was 14.3 percent for 2021.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2021, these best estimates are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)</u>
Fixed Income	34.00 %	0.91 %
Domestic Equities	25.00	3.78
Real Estate Investment Trust	7.00	3.71
International Equities	25.00	4.88
Risk Parity	2.00	2.92
Other Investments	7.00	1.93
<b>Total</b>	<b>100.00 %</b>	<b>3.45 %</b>

*Discount Rate* A single discount rate of 6.0 percent was used to measure the OPEB liability on the measurement date of December 31, 2021. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 1.84 percent (Fidelity Index's "20-Year Municipal GO AA Index"). The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2121. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2121, the duration of the projection period through which projected health care payments are fully funded.

*Sensitivity of the County's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates* The following table presents the County's proportionate share of the net OPEB asset calculated using the single discount rate of 6.00 percent, as well as what the County's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (5.00 percent) or one-percentage-point higher (7.00 percent) than the current rate:

	<u>1% Decrease (5.00%)</u>	<u>Current Discount Rate (6.00%)</u>	<u>1% Increase (7.00%)</u>
County's proportionate share of the net OPEB asset	(\$1,910,670)	(\$3,248,920)	(\$4,359,688)

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*Sensitivity of the County's Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate –* Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2022 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
County's proportionate share of the net OPEB asset	(\$3,284,028)	(\$3,248,920)	(\$3,207,270)

**Note 12 – Long-Term Obligations**

Changes in the County's long-term obligations during the year consisted of the following:

	Principal Outstanding 12/31/21	Additions	Deductions	Principal Outstanding 12/31/22	Amount Due Within One Year
<b><i>Governmental Activities:</i></b>					
<i>General Obligation Bonds:</i>					
<i>2019 Children Services Capital Facilities Bonds</i>					
2.98%	\$1,005,000	\$0	(\$45,000)	\$960,000	\$0
2021 Capital Facilities Bond 1.60%	1,755,000	0	(175,000)	1,580,000	180,000
<b><i>Total General Obligation Bonds</i></b>	2,760,000	0	(220,000)	2,540,000	180,000
 <i>Ohio Public Works Commission Loans:</i>					
2019 County/Township/Village Coop Paving 0%	108,000	0	(108,000)	0	0
2019 County Road Paving 0%	108,000	0	(108,000)	0	0
2020 County Road Paving 0%	121,500	0	(13,500)	108,000	13,500
2021 County Road Paving Coop Paving 0%	157,903	0	(15,790)	142,113	7,895
2021 County Road Paving Project 0%	135,000	0	(13,500)	121,500	6,750
<b><i>Total Ohio Public Works Commission Loans</i></b>	630,403	0	(258,790)	371,613	28,145
<b><i>Total Governmental Activities</i></b>	\$3,390,403	\$0	(\$478,790)	\$2,911,613	\$208,145

**General Obligation Bonds**

On July 29, 2019, the County issued \$1,140,000 of Capital Facilities Bonds to retire \$1,100,000 of bond anticipation notes issued in 2018 for the purpose of paying the costs of renovating, reconstructing, and otherwise improving the existing Children Services building and to cover issuance costs of \$40,000. The bonds were issued for a twenty year period with a final maturity of December 1, 2039. These bonds will be repaid from the debt service fund.

On February 3, 2021, the County issued \$1,900,000 of Capital Facilities Bonds to retire \$1,900,000 of bond anticipation notes issued in 2020 for the purpose of paying the costs of constructing a building for use by the County Board of Developmental Disabilities. The bonds were issued for a ten year period with a final maturity of December 1, 2030. These bonds will be repaid from the debt service fund.

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Annual debt service requirements to maturity for the Various Purpose Improvement and Capital Facilities Bonds are as follows:

Year Ended December 31,	Children Services Capital Facilities		Developmental Disabilities Capital Facilities	
	Principal	Interest	Principal	Interest
2023	\$0	\$0	\$180,000	\$25,280
2024	50,000	28,608	185,000	22,400
2025	50,000	27,118	190,000	19,440
2026	50,000	25,628	195,000	16,400
2027	50,000	24,138	200,000	13,280
2028-2032	285,000	96,701	630,000	20,320
2033-2037	330,000	51,852	0	0
2038-2039	145,000	6,556	0	0
Total	<u>\$960,000</u>	<u>\$260,601</u>	<u>\$1,580,000</u>	<u>\$117,120</u>

**Ohio Public Works Commission (OPWC) Loans – Governmental Funds**

During 2019, the County issued an OPWC loan in the amount of \$135,000. The loan was issued for a County/Township/Village Cooperative Paving Project. The loan was issued at zero percent interest was paid in full during 2022.

During 2019, the County issued an OPWC loan in the amount of \$135,000. The loan was issued for a County Road Paving Project. The loan was issued at zero percent interest and was paid in full during 2022.

During 2020, the County issued an OPWC loan in the amount of \$135,000. The loan was issued for a County Road Paving Project. The loan was issued at zero percent interest and will mature in 2031.

During 2021, the County issued an OPWC loan in the amount of \$157,903. The loan was issued for a County Road Cooperative Paving Project. The loan was issued at zero percent interest and will mature in 2032.

During 2021, the County issued an OPWC loan in the amount of \$135,000. The loan was issued for a County Road Paving Project. The loan was issued at zero percent interest and will mature in 2032.

Annual debt service requirements to maturity for these loans is as follows:

Year Ended December 31,	Principal
2023	\$28,145
2024	42,790
2025	42,790
2026	42,790
2027	42,790
2028-2032	172,308
Total	<u>\$371,613</u>

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	Restated Principal Outstanding 12/31/21	Additions	Deductions	Principal Outstanding 12/31/22	Amount Due Within One Year
<b><i>Business-Type Activities:</i></b>					
<i>Ohio Public Works Commission Loans:</i>					
2002 Water Systems Improvement Project 2%	\$23,153	\$0	(\$3,545)	\$19,608	\$1,799
2002 Sanitary Sewer Improvements II Project 2%	80,212	0	(12,724)	67,488	6,458
2009 Thornport-Thornville Wastewater Improvements Project 0%	230,424	0	(11,240)	219,184	5,620
2011 Waterline Extension Phase II 0%	34,534	0	(1,535)	32,999	767
<b><i>Total Ohio Public Works Commission Loans</i></b>	<b>368,323</b>	<b>0</b>	<b>(29,044)</b>	<b>339,278</b>	<b>14,644</b>
<i>Ohio Water Development Authority Loans:</i>					
2000 Water Line Construction 6.41%	25,214	0	(7,881)	17,333	4,131
2000 Robinwood Estates Sewer Improvements 6.03%	16,765	0	(3,825)	12,940	2,000
2000 Crown Wehrle Sewer Improvements 6.03%	9,032	0	(2,061)	6,971	1,077
2001 Water Meter Installation 1.5%	113,594	0	(10,611)	102,983	5,365
2002 Ceramic Road Area Sewers 1%	312,628	0	(25,784)	286,844	12,989
2003 Northern Perry Sewers Phase I 1%	495,743	0	(39,083)	456,660	19,688
2004 Waterline Extension 1%	238,963	0	(16,619)	222,344	8,372
2004 Waterline Extension Phase 1B 1%	255,101	0	(16,433)	238,668	8,278
2005 Waterline Extension Phase 1C 1%	1,551,277	0	(96,354)	1,454,923	48,539
2007 Sewer Extension Phase II 1.5%	5,313,790	0	(230,878)	5,082,912	117,807
2007 BORWD Waterline Extension 1%	655,419	0	(34,450)	620,969	17,354
2012 Waterline Extension Phase II 0%-2%	553,682	0	(20,260)	533,422	10,282
2016 Scioto Youth Camp Waterline Extension 0%	24,665	0	(987)	23,678	987
2018 Moore's Junction Sanitary Sewers 0%	0	21,074	(21,074)	0	0
2018 Northern Perry Water Phase III Waterline Extension 0%	995,098	0	(36,185)	958,913	36,185
2018 Rehoboth Sanitary Sewers 8259 0%	0	39,319	(39,319)	0	0
2021 Water System Improvements Phase 4 9411 0%	7,564	555,801	0	563,365	0
2021 Water Systems Improvement Phase 4 9617 0%	0	219,434	(219,434)	0	0
<b><i>Total Ohio Water Development Authority Loans</i></b>	<b>10,568,535</b>	<b>835,628</b>	<b>(821,238)</b>	<b>10,582,925</b>	<b>293,054</b>
<b><i>Total Business-Type Activities</i></b>	<b>\$10,936,858</b>	<b>\$835,628</b>	<b>(\$850,282)</b>	<b>\$10,922,204</b>	<b>\$307,698</b>

**Ohio Public Works Commission (OPWC) Loans – Water Enterprise Fund**

The Ohio Public Works Commission (OPWC) Water Systems Improvement Project Loan was entered into in 2002 in the amount of \$65,903 for the purpose of financing improvements to the water system. Although the loan was entered into in 2002, the principal payments did not begin until 2007. The loan will be repaid in semiannual installments of \$2,007, including interest, over 20 years. This loan is collateralized by utility receipts. The County has agreed to set utility rates sufficient to cover OPWC debt service requirements.

The Ohio Public Works Commission (OPWC) Waterline Extension Phase II Project Loan was entered into in 2011 for the purpose of financing an extension to the County's waterlines. The loan will be repaid in semiannual installments of \$767 over 30 years. This loan is collateralized by utility receipts. The County has agreed to set utility rates sufficient to cover OPWC debt service requirements.

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Annual debt service requirements to maturity for the remaining Ohio Public Works Commission Loans in the Water Fund are as follows:

Year Ended December 31,	Principal	Interest
2023	\$2,566	\$208
2024	5,187	362
2025	5,261	289
2026	5,335	214
2027	5,412	137
2028-2032	10,429	59
2033-2037	7,675	0
2038-2042	7,672	0
2043-2044	3,070	0
Total	<u>\$52,607</u>	<u>\$1,269</u>

**Ohio Public Works Commission (OPWC) Loan – Sewer Enterprise Fund**

The Ohio Public Works Commission (OPWC) Sanitary Sewer Improvements II Project Loan was entered into in 2002 in the amount of \$236,555 for the purpose of financing improvements to the sewer system. Although the loan was entered into in 2002, the principal payments did not begin until 2007. The loan will be repaid in semiannual installments of \$7,204, including interest, over 20 years. This loan is collateralized by utility receipts. The County has agreed to set utility rates sufficient to cover debt service requirements.

The Ohio Public Works Commission (OPWC) Thornport-Thornville Wastewater Improvements Project Loan was entered into in 2009 in the amount of \$337,206 for the purpose of financing improvements to the sewer system. This loan will be repaid in semiannual installments of \$5,620 over twenty years and the County has agreed to set utility rates sufficient to cover debt service requirements.

Annual debt service requirements to maturity for the Ohio Public Works Commission Loans in the Sewer Fund are as follows:

Year Ended December 31,	Principal	Interest
2023	\$12,078	\$747
2024	24,349	1,300
2025	24,613	1,036
2026	24,882	767
2027	25,156	493
2028-2032	63,190	213
2033-2037	56,201	0
2038-2042	56,203	0
Total	<u>\$286,672</u>	<u>\$4,556</u>

The OPWC loans are subject to default stipulations. According to the OPWC loan agreements, if the County fails to make any payment due and is not corrected within thirty days, the amount in default shall bear interest thereafter at the default rate of 8 percent per annum from the date of default until the date of payment. In addition, the entire principal remaining unpaid, together with accrued interest and other charges shall, at OPWC's option, become immediately due and payment.



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**Ohio Water Development Authority (OWDA) Loans –Water Enterprise Fund**

The Ohio Water Development Authority (OWDA) Water Line Construction Loan relates to the extension of water lines of the water system. This loan will be repaid in semiannual installments of \$4,686, including interest, over twenty five years. In 2004, OWDA lowered the principal amount of this loan by \$6,493. The County has agreed to set utility rates sufficient to cover debt service requirements. In 2005, late fees of \$79 were added to the total principal amount of this loan and subsequently paid within the year.

The Ohio Water Development Authority (OWDA) Water Meter Installation Loan relates to a loan to install water meters in the Northern Perry County Water District. This loan will be paid in semiannual installments of \$6,138, including interest, over thirty years. The County has agreed to set utility rates sufficient to cover debt service requirements. In 2004, late fees of \$51 were added to the total principal amount of this loan and subsequently paid within the year.

The Ohio Water Development Authority (OWDA) Waterline Extension, Waterline Extension Phase 1B, Waterline Extension Phase 1C, and BORWD Waterline Extension Loans relate to planning loans for extending water lines. These loans will be paid in semiannual installments of \$9,483, \$9,472, \$55,813, and \$20,459 respectively, including interest, over thirty years. The County has agreed to set utility rates sufficient to cover the debt service requirements of these loans.

The Ohio Water Development Authority (OWDA) Waterline Extension Phase II Loan relates to the extension of waterlines. A portion of this loan was repaid through principal forgiveness. The remaining portion of the loan will be repaid in semiannual installments of \$15,616, including interest, over thirty years. The County has agreed to set utility rates sufficient to cover the debt service requirements of this loan.

The Ohio Water Development Authority (OWDA) Scioto Youth Camp Waterline Extension Loan relates to the extension of waterlines. A portion of this loan was repaid through principal forgiveness. The remaining portion of the loan will be repaid in semiannual installments of \$493 over thirty years. The County has agreed to set utility rates sufficient to cover the debt service requirements of this loan.

The Ohio Water Development Authority (OWDA) Northern Perry County Water Phase III Waterline Extension Loan relates to the extension of Waterlines. A portion of this loan was repaid through principal forgiveness. The remaining portion of the loan will be repaid in semiannual installments over thirty years. The County has agreed to set utility rates sufficient to cover the debt service requirements of this note. As of December 31, 2022, the County had drawn down \$1,085,561, net of loan forgiveness. The loan will be repaid in semiannual installments of \$18,093 over a thirty year period.

The Ohio Water Development Authority (OWDA) ARC Water Systems Improvements Phase 4 Loan relates to the improvements of water systems. This loan will be repaid through principal forgiveness. \$250,000 has been awarded for this loan. As of December 31, 2022, the County had drawn down \$219,434.

The Ohio Water Development Authority (OWDA) Water Systems Improvements Phase 4 Loan relates to the improvements of water system. This loan will be repaid over thirty years. The County has agreed to set utility rates sufficient to cover debt service requirements. As of December 31, 2022, the County had drawn down \$563,365. As of December 31, 2022, no amortization schedule has been established.

The County has pledged future water customer revenues, net of specified operating expenses, to repay \$4,736,598 in OWDA loans issued from 2000 to 2021. Proceeds from these loans provided financing for various water projects. The loans are payable solely from customer net revenues and are payable through 2047. Net revenues include all revenues received by the water utility less all operating expenses. Annual principal and interest payments on the loans are compared to net future revenues are not estimable but are expected to be less than net revenues in the years the loans are outstanding. The total principal and interest remaining to be paid on the loans is \$5,061,273. Principal and interest payments for the current year were \$499,381, net revenues were \$683,748, and total revenues were \$2,219,259.

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The OWDA loans listed above, except for the Water System Improvements Phase 4 Loan, are included in the following amortization schedule. The Water System Improvements Phase 4 Loan is not yet included as OWDA has not established a payment schedule.

Year Ended December 31,	Principal	Interest	Subsidy
2023	\$139,493	\$19,138	\$209
2024	243,887	36,355	267
2025	242,012	33,751	55
2026	239,752	31,383	0
2027	242,059	29,078	0
2028-2032	1,239,748	109,789	0
2033-2037	1,130,965	50,641	0
2038-2042	410,235	13,619	0
2043-2047	230,794	921	0
2048	54,288	0	0
Total	<u>\$4,173,233</u>	<u>\$324,675</u>	<u>\$531</u>

**Ohio Water Development Authority (OWDA) Loans – Sewer Enterprise Fund**

The Ohio Water Development Authority (OWDA) Robinwood Estates Sewer Improvement Loan relates to a project to reline the sanitary sewers serving the Robinwood Estates Subdivision. This loan will be repaid in semiannual installments of \$2,390, including interest, over twenty five years. The County has agreed to set utility rates sufficient to cover debt service requirements. In 2004, late fees of \$37 were added to the total principal amount of this loan and subsequently paid within the year.

The Ohio Water Development Authority (OWDA) Crown Wehrle Sewer Improvements Loan is for improvements at the wastewater treatment plant mandated by the Ohio Environmental Protection Agency. This loan will be repaid in annual installments of \$1,287, including interest, over twenty five years. In 2004, OWDA lowered the principal amount of this loan by \$7,335. The County has agreed to set utility rates sufficient to cover debt service requirements.

The Ohio Water Development Authority (OWDA) Ceramic Road Area Sewers Loan relates to a project to construct a conventional gravity collection system and sewage treatment plant in the Ceramic Road area. This loan will be repaid in semiannual installments of \$14,423, including interest, over thirty years. The County has agreed to set utility rates sufficient to cover debt service requirements. In 2005, late fees of \$66 were added to the total principal amount of this loan and subsequently paid within the year.

The Ohio Water Development Authority (OWDA) Northern Perry Sewers Phase I Loan relates to the construction of collection sewers to serve the northern part of the County surrounding Thornport. This loan will be repaid in semiannual installments of \$21,972, including interest, over the next twenty nine years. The County has agreed to set utility rates sufficient to cover debt service requirements. In 2005, late fees of \$101 were added to the total principal amount of this loan and subsequently paid within the year.

The Ohio Water Development Authority (OWDA) Sewer Extension Phase II Loan relates to a project for the installation of sewage lines located in the Buckeye Lake vicinity and the sewage will be sent to the Crown Wehrle Wastewater Treatment Plant. This loan will be repaid in semiannual installments of \$189,729, including interest, over the next thirty years. The County has agreed to set utility rates sufficient to cover debt service requirements.

The Ohio Water Development Authority (OWDA) Moore’s Junction Sanitary Sewers Loan relates to the sewer expansion in Moore’s Junction. This loan is being repaid through principal forgiveness. As of December 31, 2022, the County has drawn down \$2,197,062. This project is still ongoing.

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The Ohio Water Development Authority (OWDA) Rehoboth Sanitary Sewer Loan relates to the sewer expansion in Rehoboth. This loan is being retired through grant proceeds. As of December 31, 2022, the County has drawn down \$675,819. This project is still ongoing.

The County has pledged future sewer customer revenues, net of specified operating expenses, to repay \$5,846,327 in OWDA loans issued from 2000 to 2019. Proceeds from these loans provided financing for various sewer projects. The loans are payable solely from customer net revenues and are payable through 2040. Net revenues include all revenues received by the sewer utility less all operating expenses. Annual principal and interest payments on the loans are compared to net future revenues are not estimable but are expected to be less than net revenues in the years the loans are outstanding. The total principal and interest remaining to be paid on the loans is \$7,258,381. Principal and interest payments for the current year were \$519,500, net revenues were \$554,953, and total revenues were \$1,115,200.

The OWDA loans listed above are included in the following amortization schedule.

Year Ended December 31,	Principal	Interest	Subsidy
2023	\$153,561	\$76,037	\$202
2024	312,755	146,537	309
2025	320,459	138,965	177
2026	324,729	131,161	37
2027	328,913	123,335	0
2028-2032	1,769,265	491,968	0
2033-2037	1,727,921	264,130	0
2038-2040	908,724	39,921	0
Total	<u>\$5,846,327</u>	<u>\$1,412,054</u>	<u>\$725</u>

**Debt Margin**

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total valuation of the County. The Code further provides that the total voted and unvoted net debt of the County less the same exempt debt shall never exceed a sum equal to \$6,000,000 plus two and one-half percent of the amount of the tax valuation in excess of \$300,000,000. The County's total debt margin was \$20,287,633 and the unvoted debt margin was \$7,205,849 at December 31, 2022.

**Note 13 – Transfers and Advances**

At December 31, 2022, the sewer and nonmajor governmental funds owed the general fund \$950,350 due to grant monies and OWDA loan proceeds not being received prior to disbursements being made.

Advances for the year ended December 31, 2022 consisted of the following:

	Advances In	Advances Out
<i>Major Governmental Fund:</i>		
General	\$485,068	\$259,276
Nonmajor Governmental Funds	253,736	392,368
Total Governmental Funds	<u>738,804</u>	<u>651,644</u>
Internal Service Fund	5,540	0
Enterprise Funds	0	92,700
Total All Funds	<u>\$744,344</u>	<u>\$744,344</u>

**Perry County**  
*Notes to the Basic Financial Statements*  
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Interfund transfers for the year ended December 31, 2022 consisted of the following:

	Transfers In	Transfers Out
<i>Major Governmental Funds:</i>		
General	\$0	\$6,377,232
Board of Developmental Disabilities	65,694	703,080
Children Services	0	15,645
Nonmajor Governmental Funds	7,270,957	240,694
Total All Funds	\$7,336,651	\$7,336,651

Transfers are used to move revenues from the fund that collects them in accordance with statute or budget to the fund that is required to expend them in accordance with statute or budget; to segregate money for anticipated capital projects; to provide resources for current operations; or to service debt. Transfers from the general fund to nonmajor governmental funds were to help support those funds. Transfers from the nonmajor enterprise fund to nonmajor governmental funds were for debt service.

**Note 14 – Significant Commitments**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

General	\$417,467
Job and Family Services	267,117
Board of Developmental Disabilities	207,001
Auto License and Gasoline Tax	75,044
Children Services	273,662
Nonmajor Governmental Funds	981,444
Total	\$2,221,735

**Note 15 – Jointly Governed Organizations**

**Buckeye Hills Resource Conservation and Development Council (RC&D)**

The Buckeye Hills Resource Conservation and Development Council (RC&D) is a 501(c)(3) non-profit entity, serving a nine county region in southeastern Ohio including Athens, Belmont, Hocking, Meigs, Monroe, Morgan, Noble, Perry, and Washington Counties. The Council was created to identify and solve problems in rural communities including human, economic, natural resources and environmental issues. The RC&D is sponsored by the Boards of County Commissioners and the Soil and Water Conservation Districts in the nine counties, along with the Muskingum Watershed Conservancy District and the Rush Creek Conservancy District. The governing body of RC&D is the Executive Council, made up of 29 members that include three representatives from each county and one representative from each conservancy district. The Executive Council exercises total control over the operations of RC&D including budgetary, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the Executive Council. The continued existence of the RC&D is not dependent on the County's continued participation and no equity interest exists. During 2022, the RC&D received \$0 in membership fees from Perry County. Financial information can be obtained by contacting RC&D at 344 Muskingum Drive, Suite A, Marietta, Ohio 45750.

**Buckeye Hills Regional Council**

The Buckeye Hills Regional Council (Council) serves as the Area Agency on Aging for Washington, Athens, Hocking, Meigs, Monroe, Morgan, Noble, and Perry Counties. The Council was created to foster a cooperative effort in regional planning, programming, and implementing plans and programs. The Council is governed by a fifteen member board of

**Perry County**  
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directors. The board has 15 members composed of four non-elected representatives, Mayors of the two largest cities in the Council, and eight county representatives appointed by the county commissioners. The Board exercises total control over the operations of the Council including budgeting, appropriating, contracting, and designating management. Each participant's degree of control is limited to its representation on the Board. The Council administers Community Development Block Grants and Issue II monies. During 2022, the County contributed \$10,000 to the Council. The continued existence of the Council is not dependent on the County's continued participation and no equity interest exists. Financial information can be obtained by contacting the Buckeye Hills Regional Council office at 1400 Pike Street, Marietta, Ohio 45750.

**Coshocton-Fairfield-Licking-Perry Solid Waste District**

The County is a member of the Coshocton-Fairfield-Licking-Perry Solid Waste District (District). The purpose of the District is to make disposal of waste in the four-county area more comprehensive in terms of recycling, incinerating, and land filling. The District was created in 1989 as required by the Ohio Revised Code. The District is governed and operated through three groups. A twelve member board of directors, composed of the three commissioners from each county, is responsible for the District's financial matters. Financial records are maintained by the Licking County Auditor. The District's sole revenue source is a waste disposal fee for in-district and out-of-district waste. Although the County contributed amounts to the District at the time of its creation, no additional contributions from the County are anticipated. A twenty five member policy committee, composed of seven members from each county and one at-large member appointed by the policy committee, is responsible for preparing the solid waste management plan of the District in conjunction with a sixteen-member Technical Advisory Council, whose members are appointed by the policy committee. The continued existence of the District is not dependent upon the County's continued participation. Each participant's degree of control is limited to its representation on the Board. During 2022, the County paid \$64,676 to the District. Financial information can be obtained by contacting the Coshocton-Fairfield-Licking-Perry Solid Waste District office at 675 Price Road, Newark, Ohio 43055.

**Mental Health and Recovery Services Board of Muskingum County**

The Mental Health and Recovery Services Board of Muskingum County (Board) provides alcohol, drug addiction and mental health services and programs, primarily through contracts with private and public agencies. The Board also provides forensic evaluation services to adult felony courts, and residential services to youth experiencing emotional problems which prevent them from living at home. The Board serves Coshocton, Guernsey, Morgan, Muskingum, Noble, and Perry Counties and operates under the direction of a fourteen member appointed Board. Each participating county has agreed to levy a tax within their county to assist in the operation of the Board. The Board also directly receives state and federal funding for its operations. Although the Muskingum County Auditor and Muskingum County Treasurer are responsible for fiscal control of the resources of the Board, the Board is responsible for budgeting and accounting for the resources at its disposal. Membership on the Board is based upon Ohio law. The Board exercises total control over the operations of the Program including budgeting, appropriating, contracting, and designating management. Each participant's degree of control is limited to its representation on the Board. During 2022, the County only contributed tax revenue money. Financial information can be obtained by contacting the Board at 1500 Coal Run Road, Zanesville, Ohio 43701.

**Mid-East Ohio Regional Council (MEORC)**

The Mid-East Ohio Regional Council (MEORC) is a jointly governed organization which serves eighteen counties in Ohio. MEORC provides services to the developmentally disabled residents in the participating counties. The Council is made up of the superintendents of each county's Board of Developmental Disabilities. Revenues are generated by fees and state grants. The Board exercises total control over the operations of MEORC including budgeting, contracting, appropriating, and designating management. Each participant's degree of control is limited to its representation on the Board. The County reports "cash and cash equivalents with fiscal agents" in the amount of \$600,331 for monies held by the organization. During 2022, the County paid \$438,846 to MEORC. Financial information can be obtained by contacting the Mid-East Ohio Regional Council at 1 Avalon Road, Mt. Vernon, Ohio 43050.

**Perry County Family and Children First Council**

The Perry County Family and Children First Council (Council) is a jointly governed organization created under Ohio Rev. Code Section 121.37. Permanent members of the Council are those individuals, public officials, and organizations that are mandated per Ohio Rev. Code Section 121.37. The Council may include additional permanent or temporary members from any local public or private agency or group that funds, advocates, or provides services to children. Currently, the Council is made up of representatives from the Mental Health and Recovery Services Board, the County Children Services Board, the County Juvenile Court, the County Health Department, the County Board of Developmental Disabilities, each school district within the County, the County Department of Humans Services, the Regional Office of Department of Youth Services, the City of New Lexington, the County Board of Commissioners, the County Head Start Agency, the County's Early Intervention Collaborative, and at least three individuals representing the interests of families in the County. The Perry County Auditor serves as the fiscal agent for the Council. The Perry County Board of Development Disabilities serves as the administrative agent for the Council. The Board exercises total control over the operations of the Council including budgeting, appropriating, contracting, and designating management. Each participant's degree of control is limited to its representation on the Board. During 2022, the County paid \$34,112 to the Council. Financial information can be obtained by contacting the Council at P.O. Box 895, Logan, Ohio 43138.

**Local Workforce Investment Board**

The Area #14 Local Workforce Investment Board (LWIB) was established July 1, 2004 to aid in the integration of Ohio's workforce development, pursuant to House Bill 470 and the Federal Workforce Investment Act of 1998. This is accomplished by bringing together business, education, and labor leaders to access workforce needs of employers and training/education needs of job seekers. The LWIB is also charged with establishing fiscal control and fund account procedures to ensure the proper disbursement of an accounting for all funds received through the Workforce Investment Act. The LWIB Board consists of 19 members representing the following counties: Athens, Meigs, and Perry. Each county has a minimum of one Chief Elected Official (CEO) and his/her appointees to the Board. Appointees of the CEO are local business leaders and educators, as well as State mandated representatives from each respective county. The Board exercises total control over the operations of the Board including budgeting, appropriating, contracting, and designating management. Each participant's degree of control is limited to its representation on the Board. During 2022, the County made no payments to the Board. Financial information can be obtained by contacting the Board at 184 North Lancaster St., Records Center, Suite 209, Athens, Ohio 45701.

**Mid-Ohio Regional Planning Commission (MORPC)**

The County is a participant in the Mid-Ohio Regional Planning Commission (MORPC), a jointly governed organization. The organization is composed of 74 representatives appointed by member governments who make up the Commission, the policy-making body of the organization, and the oversight board. MORPC is an association of local governments in central and south central Ohio and a regional planning agency. The purpose of the organization is to improve the quality of life for member communities by improving housing conditions, to promote and support livability/sustainability measures as a means of addressing regional growth challenges, and to administer and facilitate the availability of regional environmental infrastructure program funding to the full advantage of MORPC's members. Each participant's degree of control is limited to its representation on the Board. During 2022, the County paid \$29,986 to MORPC. Financial information can be obtained by contacting the Board at 111 Liberty St, Suite 100, Columbus, Ohio 43215.

**Note 16 – Related Organization**

**Perry Metropolitan Housing Authority**

The Perry Metropolitan Housing Authority (Authority) currently operates pursuant to Ohio Revised Code Section 3735.27. The Authority is governed by a five member board. Perry County appoints three members, the Village of New Lexington appoints one member, and the Village of Crooksville appoints one member. The board adopts their own appropriations, is their own contracting authority, hires and fires their own staff, authorizes all expenditures, and does not rely on the County or

**Perry County**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2022*

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the Villages to finance deficits. The Authority receives funding from the federal government in the form of grants. All monies are received directly by the Authority in the Authority's name. Financial information can be obtained by contacting the Authority at 26 Brown Circle Dr, Crooksville, Ohio 43731.

**Note 17 – Joint Ventures**

**Corrections Commission of Southeastern Ohio**

The Corrections Commission of Southeastern Ohio (Commission) is a joint venture of which Athens, Hocking, Morgan, Perry and Vinton Counties are members. The Commission is a body politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Commission was established to use the authority common to the members to develop, construct, operate, and administer a multi-county correctional center to augment county jail programs and facilities.

The Commission is directed by one commissioner from each participating county, along with the sheriff and the presiding judge of the court of common pleas of each participating county. Any of these may name other representatives to fulfill this duty. Each county is obligated to provide financial support to this entity through per diem charges and assessments that are based on the number of beds contractually assigned to each county in proportion to the total number of beds of all participating counties. Each member county is financially responsible for a portion of the capital and operating budget. During 2022, the financial responsibility was as follows: Athens County represents 28 percent, Hocking County represents 24 percent, Morgan County represents 9 percent, Perry County represents 26 percent, and Vinton County represents 13 percent. Complete financial statements can be obtained from the Corrections Commission of Southeastern Ohio, 16677 Riverside Drive, Nelsonville, Ohio 45764. Under the modified cash basis of accounting, the County does not report assets for equity interests in joint ventures.

**Fairfield, Hocking, Licking, and Perry Multi-County Juvenile Detention System**

The Fairfield, Hocking, Licking, and Perry Multi-County Juvenile Detention System (District) is a statutorily created political subdivision of the State. The District is a joint venture operated by Fairfield, Hocking, Licking and Perry Counties for the purpose of providing a detention home to treat juvenile offenders and their families in a community setting in such a manner as to reduce the probability of the youth reentering the juvenile justice system. Basic to the philosophy of the District is the idea that every young person is an individual who is unique and worthy of respect. The operation of the District is controlled by a joint board of commissioners consisting of the three commissioners from each participating county. The joint board of commissioners exercises total control over the operation of the District, including budgeting, appropriation, contracting, and designating management. The joint board of commissioners appoints a board of twelve trustees to operate the District. The District is not accumulating significant financial resources or experiencing fiscal stress that would cause additional financial benefit to, or burden on, the counties involved.

Each county will be contributing to the District in the form of a local share as a match for the grant revenues from the Ohio Department of Youth Services. The contribution will be based on the number of children from each county who are maintained in the home during the year. In addition to the initial contribution, there will be an annual contribution by each county for operational expenses. The counties are responsible for all major capital improvements based on population of each county. The District's continued existence is dependent upon the County's participation. The County has an ongoing financial responsibility and an equity interest exists. If the County would withdraw, upon the recommendation of the County Juvenile Court Judge, it may sell or lease their interest in the District to another participating county. Each member county made contributions as follows: Fairfield County contributed 43 percent, Licking County contributed 42 percent, Perry County contributed 7 percent, and Hocking County contributed 8 percent.

Complete financial information can be obtained from the Fairfield, Hocking, Licking, and Perry Multi-County Juvenile Detention District, 923 Liberty Drive, Lancaster, Ohio 43130. Under the modified cash basis of accounting, the County does not report assets for equity interests in joint ventures.

**Note 18 – Insurance Purchasing Pools**

**County Risk Sharing Authority, Inc.**

The County Risk Sharing Authority, Inc. (CORSA) is a shared risk pool among sixty-five counties in Ohio. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA. The coverage includes comprehensive general liability, automobile liability, certain property insurance, and public officials' errors and omissions liability insurance.

Each member County has one vote, on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only County Commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates. The County does not have an equity interest in CORSA. Requests for financial information should be directed to the CORSA Managing Director, County Risk Sharing Authority, Inc., 209 East State Street, Columbus, Ohio, 43215.

**County Employee Benefits Consortium of Ohio, Inc.**

The County participates in the County Employee Benefits Consortium of Ohio, Inc. (CEBCO), an Ohio not-for-profit corporation with membership open to Ohio political subdivisions to collectively pool resources to purchase employee benefits. The County pays, on a monthly basis, the annual actuarially determined funding rate. Components of the funding rate include the claims fund contribution, incurred but not reported claims, a claims contingency reserve fund, as well as the fixed costs of the consortium.

The business and affairs of the consortium are managed by a board of not less than nine nor more than fifteen directors that exercise all powers of the consortium. Two-thirds of the directors are county commissioners of the member counties and one-third are employees of the member counties. Each member of the consortium is entitled to one vote. At all times, one director is required to be a member of the board of directors of the County Commissioners' Association of Ohio and another is required to be a board member of the County Risk Sharing Authority, Inc.

**Note 19 – Contingencies**

**Grants**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

**Litigation**

The County is a defendant in several lawsuits. Although management cannot presently determine the outcome of these lawsuits, they believe the resolution of these matters will not materially adversely affect the County's financial condition.



**Note 20 – Asset Retirement Obligations**

Ohio Revised Code Section 6111.44 requires the County to submit any changes to their sewerage system to the Ohio EPA for approval. Through this review process, the County would be responsible to address any public safety issues associated with their waste water treatment facilities. Due to the County’s application of the modified cash basis of accounting, this long-term obligation is not reported as a liability in the financial statements.

**Note 21 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio’s state of emergency ended in June 2021 while the national state of emergency ended in April 2023. During 2022, the County received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the County. The impact on the County’s future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.

**Note 22 – Component Unit Disclosures – Perry County Land Reutilization Corporation**

**Note 22.1 – Description of the Reporting Entity**

The Perry County Land Reutilization Corporation (the Corporation) is a body corporate and politic authorized by the Board of County Commissioners of Perry County on August 18, 2016 and incorporated on August 31, 2016 under Chapter 1724 of the Ohio Revised Code.

The Corporation’s governing body is a nine-member Board of Directors, consisting of the County Treasurer, County Auditor, two County Commissioners, one representative of the Village of New Lexington, one member representing the largest township located in Perry County, and three residents from Perry County appointed at-large.

The Corporation was established for the purposes of facilitating the reclamation, rehabilitation, and reutilization of vacant, abandoned, tax-foreclosed, or other real property within Perry County; efficiently holding and managing vacant, abandoned, or tax-foreclosed real property pending its reclamation, rehabilitation, and reutilization; assisting governmental entities and other nonprofit or for-profit persons to assemble, clear, and clear the title of property described in division (B)(2) of Section 1724.01 of the Ohio Revised Code in a coordinated manner; and promoting economic and housing development in Perry County. In furtherance thereof, the Corporation shall have and may exercise all the powers of a “county land reutilization corporation,” as defined in Section 1724.01 of the Ohio Revised Code, to the extent such powers are granted to a county land reutilization corporation and are set forth in Section 1724.02 of the Ohio Revised Code, Chapter 5722 of the Ohio Revised Code, or another section of the Ohio Revised Code expressly applicable to a county land reutilization corporation, now in effect and as may hereafter be amended (and to the corresponding provisions of any similar laws subsequently enacted). The Corporation is classified as a component unit of Perry County for reporting purposes, in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14, as amended by GASB Statements No. 39 and 61.

The financial statements include all agencies, divisions, and operations for which the Corporation is financially accountable. Financial accountability exists if a primary government/component unit appoints a majority of an organization’s governing board and is able to impose its will on that organization. Financial accountability may also be deemed to exist if there is a potential for the organization to provide financial benefits to, or impose financial burdens on, the primary government/component unit. On this basis, no governmental organization other than the Corporation itself is included in the financial reporting entity.

**Note 22.2 – Summary of Significant Accounting Policies**

**Basis of Presentation**

The Corporation's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-Wide Financial Statements**

The statement of net position and the statement of activities display information about the Corporation as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the Corporation that are governmental and those that are business-type. The Corporation, however, does not have any business-type activities.

The statement of net position presents the financial condition of the governmental activities of the Corporation at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Corporation's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Corporation, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the Corporation.

**Fund Accounting**

The Corporation uses fund accounting to segregate cash and investments that are restricted as to use. A fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and attaining certain objectives in accordance with special regulations, restrictions or limitations.

For financial statement presentation purposes, the Corporation's fund is classified as a governmental fund. However, as a component unit of Perry County, the Corporation only presents government-wide statements for its governmental activities.

**Measurement Focus**

**Government-Wide Financial Statements**

The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

**Basis of Accounting**

Basis of accounting determines when transactions are recorded on the financial records and reported on the financial statements. Government-wide statements are prepared using the accrual basis of accounting. However, adjustments to the accrual basis are made to conform to the County's cash basis of accounting for financial reporting purposes.

**Budgetary Process**

The Corporation is not bound by the budgetary laws prescribed by the Ohio Revised Code for purely governmental entities. However, the Board of Directors of the Corporation adopted an annual budget for the fiscal year.

**Federal Income Tax**

The Corporation is exempt from federal income tax under Section 115(1) of the Internal Revenue Code.

**Cash**

All monies received by the Corporation are deposited in a demand deposit account. The Corporation had no investments during the year or at the end of the year.

**Restricted Assets**

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. The Corporation held no restricted assets at December 31, 2022.

**Net Position**

Net position represents cash assets of the Corporation. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Corporation had no restricted net position at December 31, 2022.

**Note 22.3 – Deposits**

At December 31, 2022, the entire amount of the Corporation's bank balance of \$10,928 was covered by Federal Deposit Insurance Corporation (FDIC).

**Note 22.4 – Risk Management**

The Corporation is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2022, the Corporation did not have liability or other insurance coverage.

**Note 22.5 – Contingent Liabilities**

**Litigation**

The Corporation is not currently a party to any legal proceedings.

**Grants**

The Corporation receives financial assistance from local agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund. However, the effect of any such disallowed claims on the overall financial position of the Corporation at December 31, 2022, if applicable, cannot be determined at this time.

**Note 23 – Subsequent Event**

In June 2023, Perry County Transit was awarded \$3.5 million as part of the Ohio Zero Emission Ready Ohio project. In May 2024, the County entered into a loan agreement with the Ohio Water Development Authority (OWDA) for Phase V Waterline Extension Project in the amount of \$1,339,833.

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**Perry County**  
*Schedule of Expenditures of Federal Awards*  
*For the Year Ended December 31, 2022*

Federal Grantor Pass-Through Grantor Program Title	Pass-Through Entity Identifying Number	Federal Assistance Listing Number	Provided to Subrecipients	Total Federal Expenditures
<b>United States Department of Agriculture</b>				
<i>Passed Through Ohio Department of Education and Workforce:</i>				
Child Nutrition Cluster:				
School Breakfast Program	122325	10.553	\$0	\$8,898
School Breakfast Program	122333	10.553	0	9,118
Total School Breakfast Program			0	18,016
National School Lunch Program	122325	10.555	0	17,222
National School Lunch Program	122333	10.555	0	15,560
Total National School Lunch Program			0	32,782
Total Child Nutrition Cluster			0	50,798
<i>Passed Through Ohio Department of Job and Family Services:</i>				
Supplemental Nutrition Assistance Program (SNAP/Food Assistance) Cluster:				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	G-2223-11-6975	10.561	0	410,597
COVID-19 State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	G-2223-11-6975	10.561	0	16,385
Total SNAP Cluster			0	426,982
<b>Total United States Department of Agriculture</b>			<b>0</b>	<b>477,780</b>
<b>United States Department of Housing and Urban Development</b>				
<i>Passed Through Ohio Department of Development:</i>				
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-F-19-1CG-1	14.228	0	109,363
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-F-21-1CG-1	14.228	0	21,134
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-W-17-1CG-1	14.228	0	85,600
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-W-19-1CG-1	14.228	0	30,300
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-X-20-1CG-1	14.228	0	468,348
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-X-21-1CG-1	14.228	0	25,181
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-C-21-1CG-1	14.228	0	58,563
Total Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii			0	798,489
Home Investment Partnerships Program	B-C-21-1CG-2	14.239	0	15,750
<b>Total United States Department of Housing and Urban Development</b>			<b>0</b>	<b>814,239</b>
<b>United States Department of Labor</b>				
<i>Passed Through Area 14 Workforce Development Board:</i>				
Employment Service Cluster:				
Employment Service/Wagner-Peyser Funded Activities	N/A	17.207	0	23,017
Total Employment Service Cluster			0	23,017
Unemployment Insurance	N/A	17.225	0	56,528
Trade Adjustment Assistance	N/A	17.245	0	3,612
Workforce Innovation and Opportunity Act (WIOA) Cluster:				
WIOA Adult Program	N/A	17.258	0	421,446
WIOA Youth Activities	N/A	17.259	5,724	93,005
WIOA Dislocated Worker Formula Grants	N/A	17.278	0	61,090
Total Workforce Innovation and Opportunity Act (WIOA) Cluster			5,724	575,541
WIOA National Dislocated Worker Grants/WIA National Emergency Grants	N/A	17.277	0	171,463
Registered Apprenticeship	N/A	17.285	0	10,072
<b>Total United States Department of Labor</b>			<b>5,724</b>	<b>840,233</b>
<b>United States Department of Transportation</b>				
<i>Direct from the Federal Government:</i>				
Airport Improvement Program, Airports Programs, and Infrastructure Investment and Jobs Act Programs	N	20.106	0	390,113
<i>Passed Through Ohio Department of Transportation:</i>				
Formula Grants for Rural Areas and Tribal Transit Program	PID #112300	20.509	0	70,306
Formula Grants for Rural Areas and Tribal Transit Program	PID #112310	20.509	0	1,001,858
Formula Grants for Rural Areas and Tribal Transit Program	PID #115366	20.509	0	131,928
Total Formula Grants for Rural Areas and Tribal Transit Program			0	1,204,092
<b>Total United States Department of Transportation</b>			<b>0</b>	<b>1,594,205</b>
<b>United States Department of the Treasury</b>				
<i>Direct from the Federal Government:</i>				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	N	21.027	0	188,000
<b>Total United States Department of the Treasury</b>			<b>0</b>	<b>188,000</b>

(Continued)

**Perry County**  
*Schedule of Expenditures of Federal Awards (Continued)*  
For the Year Ended December 31, 2022

Federal Grantor Pass-Through Grantor Program Title	Pass-Through Entity Identifying Number	Federal Assistance Listing Number	Provided to Subrecipients	Total Federal Expenditures
<b>United States Election Assistance Commission (EAC)</b>				
<i>Passed Through Ohio Secretary of State:</i>				
HAVA Election Security Grants	N/A	90.404	\$0	\$10,000
<b>Total United States Election Assistance Commission (EAC)</b>			<b>0</b>	<b>10,000</b>
<b>United States Department of Health and Human Services</b>				
<i>Passed through the Buckeye Hill Regional Council/Area Agency on Aging:</i>				
<i>Aging Cluster:</i>				
Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers	N/A	93.044	0	42,315
Special Programs for the Aging, Title III, Part C, Nutrition Services	N/A	93.045	0	85,823
Nutrition Services Incentive Program	N/A	93.053	0	6,827
Total Aging Cluster			0	134,965
<i>Passed Through Ohio Department of Job and Family Services:</i>				
MaryLee Allen Promoting Safe and Stable Families Program	G-2223-11-6975	93.556	26,364	26,364
MaryLee Allen Promoting Safe and Stable Families Program	G-2223-11-6976	93.556	0	43,745
Total MaryLee Allen Promoting Safe and Stable Families Program			26,364	70,109
<i>Temporary Assistance for Needy Families:</i>				
COVID-19 Temporary Assistance for Needy Families	G-2223-11-6947	93.558	0	88,861
Temporary Assistance for Needy Families	G-2223-11-6947	93.558	641,097	1,896,205
Total Temporary Assistance for Needy Families			641,097	1,985,066
Child Support Services	G-2223-11-6975	93.563	0	552,900
Child Support Services Research	G-2223-11-6975	93.564	0	117,336
<i>Child Care Development Fund Cluster:</i>				
Child Care and Development Block Grant	G-2223-11-6975	93.575	0	61,532
Total Child Care Development Fund Cluster			0	61,532
Stephanie Tubbs Jones Child Welfare Services Program	G-2223-11-6975	93.645	2,202	2,202
Stephanie Tubbs Jones Child Welfare Services Program	G-2223-11-6976	93.645	0	47,951
Foster Care, Title IV-E	G-2223-11-6976	93.658	0	749,332
Adoption Assistance	G-2223-11-6976	93.659	0	380,483
John H. Chafee Foster Care Program for Successful Transition to Adulthood	G-2223-11-6976	93.674	0	5,484
COVID-19 Elder Abuse Prevention Interventions Program	G-2223-11-6975	93.747	0	20,893
<i>Social Services Block Grant:</i>				
<i>Passed Through Ohio Department of Job and Family Services:</i>				
Social Services Block Grant	G-2223-11-6975	93.667	0	98,633
<i>Passed Through Ohio Department of Developmental Disabilities:</i>				
Social Services Block Grant	2201OHSOSR	93.667	0	25,033
Total Social Services Block Grant			0	123,666
<i>Medicaid Cluster:</i>				
<i>Passed Through Ohio Department of Job and Family Services:</i>				
Medical Assistance Program	G-2223-11-6975	93.778	0	1,030,588
Medical Assistance Program	G-2223-11-6976	93.778	0	705
Total Medicaid Cluster			0	1,031,293
<b>Total United States Department of Health and Human Services</b>			<b>669,663</b>	<b>5,283,212</b>
<b>Corporation for National and Community Service</b>				
<i>Direct from Federal Government:</i>				
AmeriCorps Retired and Senior Volunteer Program (RSVP)	N	94.002	0	41,356
<b>Total Corporation for National and Community Service</b>			<b>0</b>	<b>41,356</b>
<b>United States Department of Homeland Security</b>				
<i>Passed Through Ohio Emergency Management Agency:</i>				
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	127-10261-00	97.036	0	998,344
<i>Passed Through Ohio Emergency Management Agency:</i>				
Emergency Management Performance Grants	EMC-2021-EP-00002	97.042	0	19,104
Emergency Management Performance Grants	EMC-2021-EP-00006	97.042	0	60,294
Total Emergency Management Performance Grants			0	79,398
<b>Total United States Department of Homeland Security</b>			<b>0</b>	<b>1,077,742</b>
<b>Total Federal Awards Expenditures</b>			<b>\$675,387</b>	<b>\$10,326,767</b>

N - direct from federal government.

N/A - pass-through entity number not available.

See the accompanying Notes to the Schedule of Expenditures of Federal Awards.

**Perry County**  
*Notes to the Schedule of Expenditures of Federal Awards*  
*For the Year Ended December 31, 2022*

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**Note 1 – Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Perry County (the County) under programs of the federal government for the year ended December 31, 2022. The information on this schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position or changes in net position of the County.

**Note 2 – Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**Note 3 – Indirect Cost Rate**

The County has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**Note 4 – Subrecipients**

The County passes certain federal awards received from the Area 14 Workforce Development Board and the Ohio Department of Job and Family Services to other governments or not-for-profit agencies (subrecipients). As note 2 describes, the County reports expenditures of federal awards to subrecipients when paid in cash.

As a pass-through entity, the County has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award’s performance goals.

**Note 5 – Child Nutrition Cluster**

The County commingles cash receipts from the U.S. Department of Agriculture with similar state grants. When reporting expenditures on this schedule, the County assumes it expends federal monies first.

**Note 6 – Matching Requirements**

Certain federal programs require that the County contribute non-federal funds (matching funds) to support the federally-funded programs. The County has complied with applicable matching requirements. The expenditure on non-federal matching funds is not included in the Schedule.

**Note 7 – FY 2018-2020 Schedule**

Federal expenditures associated with Disaster Grants - Public Assistance (Presidentially Declared Disasters) were not accounted for in the FY 2018-2020 Schedules. The federal program and original federal expenditures reported are presented below:

<u>Program Title</u>	<u>AL Number</u>	<u>2018 Schedule Expenditures</u>	<u>2019 Schedule Expenditures</u>	<u>2020 Schedule Expenditures</u>
Diaster Grants - Public Assistance	97.036	\$26,690	\$134,830	\$297,256

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# OHIO AUDITOR OF STATE KEITH FABER



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Perry County  
P.O. Box 127  
212 South Main Street  
New Lexington, Ohio 43764

To the Board of County Commissioners:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the modified cash-basis financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Perry County, Ohio (the County), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated August 1, 2024, wherein we noted the County uses a special purpose framework other than generally accepted accounting principles.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying Schedule of Findings as item 2022-002 that we consider to be a material weakness.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings as item 2022-001.

***County's Response to Findings***

*Government Auditing Standards* requires the auditor to perform limited procedures on the County's response to the findings identified in our audit and described in the accompanying Corrective Action Plan. The County's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

August 1, 2024

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Perry County  
P.O. Box 127  
212 South Main Street  
New Lexington, Ohio 43764

To the Board of County Commissioners:

### **Report on Compliance for Each Major Federal Program**

#### ***Opinion on Each Major Federal Program***

We have audited Perry County's, Ohio (the County), compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Perry County's major federal programs for the year ended December 31, 2022. Perry County's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying Schedule of Findings.

In our opinion, Perry County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2022.

#### ***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

The County's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

August 1, 2024

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**PERRY COUNTY**  
**SCHEDULE OF FINDINGS**  
**2 CFR § 200.515**  
**DECEMBER 31, 2022**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b> <ul style="list-style-type: none"> <li>• Formula Grants for Rural Areas and Tribal Transit Program, AL #20.509</li> <li>• COVID-19 Coronavirus State and Local Fiscal Recovery Funds, AL #21.027</li> <li>• COVID-19 Temporary Assistance for Needy Families, AL #93.558</li> <li>• Disaster Grants – Public Assistance (Presidentially Declared Disasters), AL #97.036</li> </ul>	
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2022-001**

**Noncompliance**

**Ohio Rev. Code § 117.38** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

**PERRY COUNTY**  
**SCHEDULE OF FINDINGS**  
**2 CFR § 200.515**  
**DECEMBER 31, 2022**  
**(Continued)**

<b>2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)</b>
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**FINDING NUMBER 2022-001 (Continued)**

**Noncompliance (Continued)**

The report shall be filed with the Auditor of State within sixty days after the close of the fiscal year, except that public offices reporting pursuant to generally accepted accounting principles shall file their reports within one hundred fifty days after the close of the fiscal year. The Auditor of State may extend the deadline for filing a financial report and establish terms and conditions for any such extension.

**Ohio Admin. Code 117-2-03(B)**, which further clarifies the requirements of Ohio Rev. Code § 117.38, requires the County to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

The County prepared financial statements that, although formatted similar to financial statements prescribed by the Governmental Accounting Standards Board, report on the cash basis of accounting, rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time. The County's cash basis annual financial report for the year ended December 31, 2022 was due by March 1, 2023, however was not filed with the Auditor of State until January 29, 2024. In addition, the County did not include the activity of the component unit in its annual financial report pursuant to Governmental Accounting Standards Board Codification (GASB) Section 2100. The financial statements and note disclosures of the Perry County Regional Airport Authority were excluded as they were immaterial.

Pursuant to Ohio Rev. Code § 117.38 the County may be fined and subject to various other administrative remedies for its failure to file the required financial report. Failure to report on a GAAP basis compromises the County's ability to evaluate and monitor the overall financial condition of the County. To help provide the users with more meaningful financial statements, the County should prepare its annual financial statements according to generally accepted accounting principles. Furthermore, the County should implement procedures to verify its annual financial report is filed with the Auditor of State by the required deadline. If the County is unable to meet the deadline, the County should file an extension request through the Auditor of State. Failure to file a complete report by the established deadline, without an extension, could result in the assessment of penalties against the County.

**Officials' Response:** See Corrective Action Plan.

**FINDING NUMBER 2022-002**

**Material Weakness**

When designing the public office's system of internal control and the specific control activities, management should plan for adequate segregation of duties or compensating controls. The small size of the Perry County Land Reutilization Corporation (the Corporation), the County's component unit, did not allow for an adequate segregation of duties; the Corporation does not employ an individual responsible for day-to-day financial activities. Rather, various employees of the County handled these functions as needed and available. It is therefore important the Board of Directors be integrally involved and monitor financial activity closely.



PERRY COUNTY

SCHEDULE OF FINDINGS

2 CFR § 200.515

DECEMBER 31, 2022

(Continued)

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)**

**FINDING NUMBER 2022-002 (Continued)**

**Material Weakness (Continued)**

The Corporation's Board of Directors did not meet during fiscal year 2022, therefore there were no formal reviews and approvals of monthly financial reports, bank reconciliations and other operating activity and decisions surrounding the Corporation.

Failure to review and approve monthly financial statements and bank reconciliations increases the possibility the Board of Directors does not have a complete understanding of the Corporation's financial position when deciding on the various operations of the Corporation. In addition, the Board of Directors' review and approval of monthly financial reports would serve to mitigate risks for a lack of segregation of duties and inconsistency of a responsible individual.

The Board of Directors should review and approve various financial reports at regular monthly or quarterly meetings. Reports should include, but are not limited to, the following:

- Bank to book reconciliation;
- Check Detail Report;
- Deposit Detail Report;
- Budget versus Actual Reports, should the Board enact a budget.

This will help to mitigate risks of incorrectly reporting financial activity as well as provide the Board better oversight. Regular review of this information is a valuable tool for management to identify and react to unexpected activity and to identify and correct errors in a timely manner. These reviews and specific reports and information should be evidenced by documentation in the Corporation's minutes.

**Officials' Response:** See Corrective Action Plan.

**3. FINDINGS FOR FEDERAL AWARDS**

None.

**Derek Householder**  
**Perry County Auditor**

**Auditor Office**  
PO BOX 127 • 212 S MAIN STREET  
NEW LEXINGTON, OHIO 43764-0127  
Phone (740) 342-2074 • Fax (740) 342-1627



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Auditor Website: [perrycountyauditor.us](http://perrycountyauditor.us)

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**2 CFR 200.511(b)**  
**December 31, 2022**

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2021-001	Ohio Rev. Code §117.38 requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. The County filed its report using the cash basis of accounting.	Not Corrected	The County is still not able to make the corrective action. County intends to take corrective action in the near future.

**Derek Householder**  
**Perry County Auditor**

**Auditor Office**  
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Auditor Website: [perrycountyauditor.us](http://perrycountyauditor.us)

**CORRECTIVE ACTION PLAN**  
**2 CFR § 200.511(c)**  
**December 31, 2022**

**Finding Number:** 2022-001

**Planned Corrective Action:** The County has not reported on a GAAP basis due to financial concerns. While the financial condition of the County has improved there are currently more pressing needs financially. The benefit of GAAP reporting does not outweigh the expense of having a GAAP report prepared. However, we believe this an obtainable goal in the near future.

**Anticipated Completion Date:** No Estimated Date

**Responsible Contact Person:** Derek Householder, County Auditor  
County Commissioners:  
Ben Carpenter  
Dan Kinsel  
Scott Owen

**Finding Number:** 2022-002

**Planned Corrective Action:** Establishing a responsible person to handle financial activity. Schedule regular meetings.

**Anticipated Completion Date:** 1/1/2024

**Responsible Contact Person:** David Hansen Land Bank President

# OHIO AUDITOR OF STATE KEITH FABER



**PERRY COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 8/13/2024**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)