

## OHIO AUDITOR OF STATE KEITH FABER

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY <br> JUNE 30, 2023 

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## STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT <br> STARK COUNTY <br> JUNE 30, 2023

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## INDEPENDENT AUDITOR'S REPORT

Stark County Area Vocational School District<br>Stark County<br>2800 Richville Drive SE<br>Massillon, Ohio 44646

To the Board of Education:

## Report on the Audit of the Financial Statements

## Opinions

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Stark County Area Vocational School District, Stark County, Ohio (District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Stark County Area Vocational School District, Stark County, Ohio as of June 30, 2023, and the respective changes in financial position thereof and the budgetary comparison for the General fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

## Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated May 20, 2024, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.


Keith Faber

Auditor of State
Columbus, Ohio
May 20, 2024

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# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

The management's discussion and analysis of the Stark County Area Vocational School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2023. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

## Financial Highlights

Key financial highlights for fiscal year 2023 are as follows:

- Net position of governmental activities increased $\$ 1,148,650$ from fiscal year 2022's net position.
- General revenues accounted for $\$ 9,296,303$ or $79.56 \%$ of all revenues. Program specific revenues in the form of charges for services and sales and grants and contributions accounted for $\$ 2,388,056$ or $20.44 \%$ of total revenues of $\$ 11,684,359$.
- The District had $\$ 10,535,709$ in expenses related to governmental activities; $\$ 2,388,056$ of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of $\$ 9,296,303$ were adequate to provide for these programs.
- The District's major governmental fund is the general fund. The general fund had $\$ 10,767,276$ in revenues and other financing sources and $\$ 9,607,108$ in expenditures. During fiscal year 2023, the general fund's fund balance increased from $\$ 8,259,847$ to $\$ 9,420,015$.


## Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund is by far the most significant fund, and the only governmental fund reported as a major fund.

## Reporting the District as a Whole

## Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2023?" The statement of net position and the statement of activities answer this question. These statements include all non-fiduciary assets, deferred outflows, liabilities, deferred inflows, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net position and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

In the statement of net position and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, extracurricular activities, and food service operations.

## Reporting the District's Most Significant Funds

## Fund Financial Statements

The analysis of the District's major governmental funds begins on page 12. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's only major governmental fund is the general fund.

## Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the basic financial statements.

## Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## Required Supplementary Information

The required supplementary information provides detailed information regarding the District's proportionate share of the net pension liability and net OPEB liability/asset of the retirement systems and a ten year schedule of Districts contributions to the retirement systems to fund pension and OPEB obligations.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## The District as a Whole

Recall that the statement of net position provides the perspective of the District as a whole. The following table provides a summary of the District's net position at June 30, 2023 and June 30, 2022.

|  | Net Position |  |
| :---: | :---: | :---: |
|  | Governmental Activities 2023 | Governmental Activities 2022 |
| Assets |  |  |
| Current and other assets | \$ 15,161,475 | \$ 13,618,230 |
| Capital assets, net | 10,621,052 | 10,953,665 |
| Total assets | 25,782,527 | 24,571,895 |
| Deferred Outflows of Resources |  |  |
| Pension | 2,006,049 | 1,937,649 |
| OPEB | 153,836 | 180,925 |
| Total deferred outflows of resources | 2,159,885 | 2,118,574 |
| Liabilities |  |  |
| Current liabilities | 1,097,000 | 1,003,995 |
| Long-term liabilities: |  |  |
| Due within one year | 121,096 | 114,532 |
| Due in more than one year: |  |  |
| Net pension liability | 7,826,534 | 4,545,240 |
| Net OPEB liability | 274,813 | 395,101 |
| Other amounts | 635,643 | 724,267 |
| Total liabilities | 9,955,086 | 6,783,135 |

## Deferred Inflows of Resources

| Property taxes levied for the next fiscal year | $2,930,993$ | $3,005,524$ |
| :--- | ---: | ---: |
| Pension | 803,468 | $3,852,101$ |
| OPEB | $1,048,427$ | 993,921 |
| Total deferred inflows of resources | $4,782,888$ | $7,851,546$ |
| Net Position |  |  |
| Net investment in capital assets | $10,534,397$ | $10,830,332$ |
| Restricted | 343,076 | 201,861 |
| Unrestricted | $2,326,965$ | $1,023,595$ |
| Total net position | $\$ 13,204,438$ | $\$ 12,055,788$ |

The net pension liability (NPL) is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensionsan Amendment of GASB Statement 27 " and the net OPEB liability/asset is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and net OPEB asset.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability/asset. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability/asset. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2023, the District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by $\$ 13,204,438$.

The net pension liability increased $\$ 3,281,294$ or $72.20 \%$ and deferred inflows of resources related to pension decreased $\$ 3,048,633$ or $79.14 \%$. These changes were the result of changes at the pension system level for the State Teachers Retirement System (STRS) and the School Employees Retirement System (SERS). Primarily, net investment income at both pension systems were negative for the fiscal year 2022 measurement date that are used for the fiscal year 2023 reporting. This caused a large decrease in their respective fiduciary net positions which was a drastic change from the previous fiscal year's large positive investment returns.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

At year-end, capital assets represented $41.19 \%$ of total assets. Capital assets include land, land improvements, buildings and improvements, furniture, equipment and vehicles, and intangible right to use assets for leased equipment. These capital assets are used to provide services to the students and are not available for future spending.

The graph below illustrates the District's governmental activities assets and deferred outflows, liabilities and deferred inflows and net position at June 30, 2023 and 2022.

Governmental Activities


The following table shows the change in net position for fiscal years 2023 and 2022.

## Change in Net Position

| Governmental | Governmental |
| :---: | :---: |
| Activities | Activities |
| 2023 | 2022 |

## Revenues

Program revenues:

Charges for services and sales
Operating grants and contributions
General revenues:
Property taxes
Grants and entitlements
Investment earnings
Miscellaneous
Total revenues
\$ 1,079,254
1,308,802

3,835,567
5,357,839
79,439 23,458

11,684,359
\$ 205,867
1,424,702

3,647,584
5,087,223 $(284,837)$

22,375
10,102,914
-Continued

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

| Change in Net Position - (Continued) |  |
| :---: | :---: |
| Governmental | Governmental |
| Activities | Activities |
| 2023 | 2022 |

## Expenses

Program expenses:
Instruction:
Regular
Special

Vocational
Support services: Pupil
Instructional staff
Board of education
Administration
Fiscal
Business
Operations and maintenance
Pupil transportation
Central
Operation of non-instructional services:
Food service operations
Other non-instructional services
Extracurricular activities
Interest and fiscal charges
Total expenses
Change in net position
Net position at beginning of year
Net position at end of year

1,717,016
377,246
4,467,140
857,806
413,370
10,644
459,929
213,808
37,488
939,507
37,794
543,849
306,758
47,477
102,679

| 3,198 |
| ---: |

10,535,709
1,148,650
12,055,788
\$ 13,204,438

1,421,687
270,513
3,436,820

843,230
303,625
13,606
363,089
193,618
37,488
815,969
35,294
414,203

283,475
3,213
91,561
3,884
8,531,275
1,571,639
10,484,149
$\$ 12,055,788$

## Governmental Activities

Net position of the District's governmental activities increased $\$ 1,148,650$. Total governmental expenses of $\$ 10,535,709$ were offset by program revenues of $\$ 2,388,056$ and general revenues of $\$ 9,296,303$. Program revenues supported $22.67 \%$ of the total governmental expenses. The primary sources of revenue for governmental activities are derived from property taxes and unrestricted grants and entitlements. These revenue sources represent $78.68 \%$ of total governmental revenue. The largest expense of the District is for instructional programs. Instruction expenses totaled $\$ 6,561,402$ or $62.28 \%$ of total governmental expenses for fiscal year 2023.

Total revenues increased in fiscal year 2023. The increase in charges for services and sales and increase in general grants and entitlements is primarily due to a change in the state foundation funding model. Property taxes revenue increased as a result of higher assessed property values and subsequent increase in collections. Finally, another significant change in revenues was investment earnings. This is largely due to fluctuations in the fair value of the District's investments; any increase or decrease in fair value is reflected as an addition to or reduction of investment earnings revenue.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Total expenses for fiscal year 2023 amounted to $\$ 10,535,709$ or $23.49 \%$ higher than the prior year, which is primarily the result of an increase in pension expense. This was the result of an increase in expenses incurred at the pension system level for the State Teachers Retirement System (STRS) and the School Employees Retirement System (SERS) due to a decrease in net investment income compared to previous years.

The graph below presents the District's governmental activities revenue and expenses for fiscal year 2023 and 2022.

Governmental Activities - Revenues and Expenses


The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted grants and entitlements.

## Governmental Activities



# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

MANAGEMENT'S DISCUSSION AND ANALYSIS<br>FOR THE FISCAL YEAR ENDED JUNE 30, 2023

The graph below presents the District's governmental activities revenue for fiscal year 2023 and 2022.

Governmental Activities - General and Program Revenues


## The District's Funds

The District's governmental funds reported a combined fund balance of $\$ 9,679,352$, an increase of $\$ 1,151,733$ compared to the prior year. The following schedule indicates the fund balance and the total change in fund balance as of June 30, 2023 and 2022.

|  | Fund Balance <br> June 30, 2023 | Fund Balance <br> June 30, 2022 |  |  | Percentage <br> Change |
| :--- | :--- | :--- | :--- | :--- | :--- |
| General | $\$ 9,420,015$ |  |  |  |  |

## General Fund

The following table assists in illustrating the revenues of the general fund.

|  | 2023 <br> Amount |  |  | 2022 <br> Amount |  | Increase <br> (Decrease) |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |

As the table above illustrates, there several notable increases in general fund revenues. See page 10 for a discussion of those changes.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## MANAGEMENT'S DISCUSSION AND ANALYSIS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

The following table assists in illustrating the expenditures of the general fund.

|  | 2023 <br> Amount |  | 2022 <br> Amount |  | Increase (Decrease) |  | Percentage Change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Expenditures |  |  |  |  |  |  |  |
| Instruction | \$ | 6,250,500 | \$ | 5,339,150 | \$ | 911,350 | 17.07 \% |
| Support services |  | 3,206,716 |  | 2,955,925 |  | 250,791 | 8.48 \% |
| Non-instructional services |  | 45,902 |  | 1,581 |  | 44,321 | 2,803.35 \% |
| Extracurricular activities |  | 22,847 |  | 23,218 |  | (371) | (1.60) \% |
| Facilities acquisition and construction |  | 41,267 |  | 2,978 |  | 38,289 | 1,285.73 \% |
| Debt service |  | 39,876 |  | 39,876 |  | - | \% |
| Total | \$ | 9,607,108 | \$ | 8,362,728 | \$ | 1,244,380 | 14.88 \% |

The overall increase in general fund expenditures is due in part to normal wages and salary increases, as well as an increase in fringe benefits costs, including employee health insurance premiums and retirement system contributions. In addition, general inflationary increases contributed to higher costs of purchased services and supplies and materials.

## General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

There were no amendments to the District's general fund budget during fiscal year 2023. Original and final budgeted revenues and other financing sources totaled $\$ 10,120,359$. Actual revenues and other financing sources amounted to $\$ 10,688,424$ or $\$ 568,065$ more than the final budget. This variance is primarily due to an increase in tuition and fees.

Original budget appropriations (expenditures plus other financing uses) totaled $\$ 9,736,954$ and final budget appropriations were $\$ 9,936,954$. The actual budget basis expenditures for fiscal year 2023 amounted to $\$ 9,921,505$ or $\$ 15,449$ less than the final budget.

## Capital Assets and Debt Administration

## Capital Assets

At the end of fiscal year 2023, the District had $\$ 10,621,052$ invested in capital assets, net of accumulated depreciation/amortization. This entire amount is reported in governmental activities.

The following table shows fiscal year 2023 balances compared to 2022:

## Capital Assets at June 30 (Net of Depreciation/Amortization)

|  | Governmental Activities |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2023 |  | 2022 |  |
| Land | \$ | 144,865 | \$ | 144,865 |
| Land improvements |  | 913,005 |  | 926,762 |
| Buildings and improvements |  | 7,920,819 |  | 8,257,802 |
| Furniture, equipment and vehicles |  | 1,558,014 |  | 1,502,399 |
| Intangible right to use - leased equipment |  | 84,349 |  | 121,837 |
| Total | \$ | 10,621,052 | \$ | 10,953,665 |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023
The overall decrease in capital assets is due to depreciation/amortization expense of $\$ 559,758$ and net disposals of $\$ 65,902$ exceeding capital asset additions of $\$ 293,047$.

See Note 8 in the notes to the basic financial statements for additional information on the District's capital assets.

## Long-term Debt

At June 30, 2023, the District's only debt outstanding is leases payable of $\$ 86,655$. Of this total, $\$ 37,793$ is due within one year and $\$ 48,862$ is due in greater than one year. There were no additions to debt during fiscal year 2023 and the District made principal payments of $\$ 36,678$.

See Note 9 in the notes to the basic financial statements for additional information on the District's long-term obligations.

## Current Financial Related Activities

The District's current financial forecast supports financial stability, and there are currently no anticipated needs for any additional operating levies if the assumptions in the five-year forecast prove to be correct. A large part of the District's funding comes from the State of Ohio; for fiscal year 2023, State funding accounted for approximately $58 \%$ of total general fund cash receipts.

The other main source of revenue for the District is property taxes, which accounted for approximately $33 \%$ of the general fund's total cash receipts in fiscal year 2023. Property tax receipts for the District increased $\$ 231,102$ over fiscal year 2022. The Stark County Auditor conducts a reappraisal of property every six years, the latest of which occurred in 2018. The result of this appraisal was an overall increase in property values throughout the District of about $24.3 \%$.

## Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Jason Schatzel, Treasurer, Stark County Area Vocational School District, 2800 Richville Drive SE, Massillon, Ohio 44646-9433.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

STATEMENT OF NET POSITION
JUNE 30, 2023

|  | Governmental Activities |  |
| :---: | :---: | :---: |
| Assets: |  |  |
| Equity in pooled cash and investments | \$ | 10,498,808 |
| Receivables: |  |  |
| Property taxes |  | 3,822,067 |
| Accrued interest |  | 27,981 |
| Intergovernmental |  | 572 |
| Prepayments |  | 12,150 |
| Inventory held for resale |  | 12,967 |
| Net OPEB asset |  | 786,930 |
| Capital assets: |  |  |
| Not being depreciated/amortized |  | 144,865 |
| Being depreciated/amortized, net |  | 10,476,187 |
| Capital assets, net |  | 10,621,052 |
| Total assets |  | 25,782,527 |
| Deferred outflows of resources: |  |  |
| Pension |  | 2,006,049 |
| OPEB |  | 153,836 |
| Total deferred outflows of resources |  | 2,159,885 |
| Liabilities: |  |  |
| Accounts payable |  | 103,984 |
| Accrued wages and benefits payable |  | 871,616 |
| Intergovernmental payable |  | 15,209 |
| Pension obligation payable |  | 106,191 |
| Long-term liabilities: |  |  |
| Due within one year |  | 121,096 |
| Due in more than one year: |  |  |
| Net pension liability |  | 7,826,534 |
| Net OPEB liability |  | 274,813 |
| Other amounts due in more than one year |  | 635,643 |
| Total liabilities |  | 9,955,086 |
| Deferred inflows of resources: |  |  |
| Property taxes levied for the next fiscal year |  | 2,930,993 |
| Pension |  | 803,468 |
| OPEB |  | 1,048,427 |
| Total deferred inflows of resources |  | 4,782,888 |
| Net position: |  |  |
| Investment in capital assets |  | 10,534,397 |
| Restricted for: |  |  |
| OPEB |  | 138,327 |
| Food service operations |  | 82,197 |
| Extracurricular activities |  | 56,528 |
| Other purposes |  | 66,024 |
| Unrestricted |  | 2,326,965 |
| Total net position | \$ | 13,204,438 |

[^0]
# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

|  | Expenses |  | Program Revenues |  |  |  | Net (Expense) Revenue and Changes in Net Position Governmental Activities |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | $\begin{gathered} \hline \text { Charges for } \\ \text { Services and Sales } \\ \hline \end{gathered}$ |  | Operating Grants and Contributions |  |  |  |
| Governmental activities: |  |  |  |  |  |  |  |  |
| Instruction: |  |  |  |  |  |  |  |  |
| Regular | \$ | 1,717,016 | \$ | - | \$ | - | \$ | $(1,717,016)$ |
| Special |  | 377,246 |  | - |  | 92,364 |  | $(284,882)$ |
| Vocational |  | 4,467,140 |  | 855,044 |  | 816,923 |  | $(2,795,173)$ |
| Support services: |  |  |  |  |  |  |  |  |
| Pupil |  | 857,806 |  | - |  | 202,436 |  | $(655,370)$ |
| Instructional staff |  | 413,370 |  | - |  | - |  | $(413,370)$ |
| Board of education |  | 10,644 |  | - |  | - |  | $(10,644)$ |
| Administration |  | 459,929 |  | - |  | - |  | $(459,929)$ |
| Fiscal |  | 213,808 |  | - |  | - |  | $(213,808)$ |
| Business |  | 37,488 |  | - |  | - |  | $(37,488)$ |
| Operations and maintenance |  | 939,507 |  | 21,840 |  | - |  | $(917,667)$ |
| Pupil transportation |  | 37,794 |  | - |  | - |  | $(37,794)$ |
| Central |  | 543,849 |  | - |  | - |  | $(543,849)$ |
| Operation of non-instructional services: |  |  |  |  |  |  |  |  |
| Food service operations |  | 306,758 |  | 126,634 |  | 182,018 |  | 1,894 |
| Other non-instructional services |  | 47,477 |  | 2,028 |  | - |  | $(45,449)$ |
| Extracurricular activities |  | 102,679 |  | 73,708 |  | 15,061 |  | $(13,910)$ |
| Interest and fiscal charges |  | 3,198 |  | - |  | - |  | $(3,198)$ |
| Totals | \$ | 10,535,709 | \$ | 1,079,254 | \$ | 1,308,802 |  | $(8,147,653)$ |

$\left.\begin{array}{lrr}\text { General revenues: } \\ \text { Property taxes levied for: } \\ \text { General purposes }\end{array} \quad \begin{array}{r} \\ \text { Grants and entitlements not restricted } \\ \text { to specific programs }\end{array}\right)$

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2023

|  | General |  | Nonmajor Governmental Funds |  | Total Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Assets: |  |  |  |  |  |  |
| Equity in pooled cash and investments | \$ | 10,233,006 | \$ | 265,802 | \$ | 10,498,808 |
| Receivables: |  |  |  |  |  |  |
| Property taxes |  | 3,822,067 |  | - |  | 3,822,067 |
| Accrued interest |  | 27,981 |  | - |  | 27,981 |
| Intergovernmental |  | 572 |  | - |  | 572 |
| Prepayments |  | 12,150 |  | - |  | 12,150 |
| Inventory held for resale |  | - |  | 12,967 |  | 12,967 |
| Total assets | \$ | 14,095,776 | \$ | 278,769 | \$ | 14,374,545 |
| Liabilities: |  |  |  |  |  |  |
| Accounts payable | \$ | 103,823 | \$ | 161 | \$ | 103,984 |
| Accrued wages and benefits payable |  | 861,946 |  | 9,670 |  | 871,616 |
| Compensated absences payable |  | 26,132 |  | - |  | 26,132 |
| Intergovernmental payable |  | 15,077 |  | 132 |  | 15,209 |
| Pension obligation payable |  | 96,722 |  | 9,469 |  | 106,191 |
| Total liabilities |  | 1,103,700 |  | 19,432 |  | 1,123,132 |
| Deferred inflows of resources: |  |  |  |  |  |  |
| Property taxes levied for the next fiscal year |  | 2,930,993 |  | - |  | 2,930,993 |
| Delinquent property tax revenue not available |  | 628,963 |  | - |  | 628,963 |
| Intergovernmental revenue not available |  | 572 |  | - |  | 572 |
| Accrued interest not available |  | 11,533 |  | - |  | 11,533 |
| Total deferred inflows of resources |  | 3,572,061 |  | - |  | 3,572,061 |
| Fund balances: |  |  |  |  |  |  |
| Nonspendable: |  |  |  |  |  |  |
| Prepayments |  | 12,150 |  | - |  | 12,150 |
| Unclaimed monies |  | 12,509 |  | - |  | 12,509 |
| Restricted: |  |  |  |  |  |  |
| Food service operations |  | - |  | 82,197 |  | 82,197 |
| Extracurricular activities |  | - |  | 56,528 |  | 56,528 |
| Other purposes |  | - |  | 53,515 |  | 53,515 |
| Committed: |  |  |  |  |  |  |
| Adult education |  | - |  | 67,097 |  | 67,097 |
| Assigned: |  |  |  |  |  |  |
| Student instruction |  | 191,403 |  | - |  | 191,403 |
| Student and staff support |  | 225,014 |  | - |  | 225,014 |
| Extracurricular activities |  | 7,378 |  | - |  | 7,378 |
| Facilities acquisition and construction |  | 25,461 |  | - |  | 25,461 |
| Other purposes |  | 93,489 |  | - |  | 93,489 |
| Unassigned |  | 8,852,611 |  | - |  | 8,852,611 |
| Total fund balances |  | 9,420,015 |  | 259,337 |  | 9,679,352 |
| Total liabilities, deferred inflows and fund balances | \$ | 14,095,776 | \$ | 278,769 | \$ | 14,374,545 |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES <br> JUNE 30, 2023

| Total governmental fund balances |  |  | \$ | 9,679,352 |
| :---: | :---: | :---: | :---: | :---: |
| Amounts reported for governmental activities on the statement of net position are different because: |  |  |  |  |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. |  |  |  | 10,621,052 |
| Other long-term assets are not available to pay for currentperiod expenditures and therefore are deferred inflows in the funds. |  |  |  |  |
| Property taxes receivable | \$ | 628,963 |  |  |
| Accrued interest receivable |  | 11,533 |  |  |
| Intergovernmental receivable |  | 572 |  |  |
| Total |  |  |  | 641,068 |
| The net pension/OPEB assets \& liabilities are not due and payable in the current period; therefore, the assets, liabilities and related deferred inflows/outflows are not reported in governmental funds. |  |  |  |  |
| Deferred outflows - pension |  | 2,006,049 |  |  |
| Deferred inflows - pension |  | $(803,468)$ |  |  |
| Net pension liability |  | $(7,826,534)$ |  |  |
| Deferred outflows - OPEB |  | 153,836 |  |  |
| Deferred inflows - OPEB |  | $(1,048,427)$ |  |  |
| Net OPEB asset |  | 786,930 |  |  |
| Net OPEB liability |  | $(274,813)$ |  |  |
| Total |  |  |  | $(7,006,427)$ |
| Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. |  |  |  |  |
| Compensated absences |  | $(643,952)$ |  |  |
| Leases payable |  | $(86,655)$ |  |  |
| Total |  |  |  | $(730,607)$ |
| Net position of governmental activities |  |  | \$ | 13,204,438 |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS<br>FOR THE FISCAL YEAR ENDED JUNE 30, 2023

|  | General |  | Nonmajor Governmental Funds |  | Total Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |  |  |
| Property taxes | \$ | 3,621,905 | \$ | - | \$ | 3,621,905 |
| Intergovernmental |  | 6,172,859 |  | 476,712 |  | 6,649,571 |
| Investment earnings |  | 74,999 |  | 1,437 |  | 76,436 |
| Tuition and fees |  | 734,484 |  | - |  | 734,484 |
| Extracurricular |  | - |  | 73,708 |  | 73,708 |
| Rental income |  | 21,840 |  | - |  | 21,840 |
| Charges for services |  | 120,560 |  | 128,662 |  | 249,222 |
| Contributions and donations |  | - |  | 15,061 |  | 15,061 |
| Miscellaneous |  | 20,579 |  | 2,879 |  | 23,458 |
| Total revenues |  | 10,767,226 |  | 698,459 |  | 11,465,685 |
| Expenditures: |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |
| Instruction: |  |  |  |  |  |  |
| Regular |  | 1,719,301 |  | - |  | 1,719,301 |
| Special |  | 302,279 |  | 93,498 |  | 395,777 |
| Vocational |  | 4,228,920 |  | 133,614 |  | 4,362,534 |
| Support services: |  |  |  |  |  |  |
| Pupil |  | 753,530 |  | 72,042 |  | 825,572 |
| Instructional staff |  | 354,921 |  | - |  | 354,921 |
| Board of education |  | 10,696 |  | - |  | 10,696 |
| Administration |  | 435,401 |  | - |  | 435,401 |
| Fiscal |  | 216,377 |  | - |  | 216,377 |
| Operations and maintenance |  | 880,403 |  | - |  | 880,403 |
| Pupil transportation |  | 37,794 |  | - |  | 37,794 |
| Central |  | 517,594 |  | - |  | 517,594 |
| Operation of non-instructional services: |  |  |  |  |  |  |
| Food service operations |  | - |  | 326,324 |  | 326,324 |
| Other non-instructional services |  | 45,902 |  | 1,584 |  | 47,486 |
| Extracurricular activities |  | 22,847 |  | 79,832 |  | 102,679 |
| Facilities acquisition and construction |  | 41,267 |  | - |  | 41,267 |
| Debt service: |  |  |  |  |  |  |
| Principal retirement |  | 36,678 |  | - |  | 36,678 |
| Interest and fiscal charges |  | 3,198 |  | - |  | 3,198 |
| Total expenditures |  | 9,607,108 |  | 706,894 |  | 10,314,002 |
| Excess of revenues over expenditures |  | 1,160,118 |  | $(8,435)$ |  | 1,151,683 |
| Other financing sources: |  |  |  |  |  |  |
| Proceeds from sale of assets |  | 50 |  | - |  | 50 |
| Total other financing sources |  | 50 |  | - |  | 50 |
| Net change in fund balances |  | 1,160,168 |  | $(8,435)$ |  | 1,151,733 |
| Fund balances at beginning of year |  | 8,259,847 |  | 267,772 |  | 8,527,619 |
| Fund balances at end of year | \$ | 9,420,015 | \$ | 259,337 | \$ | 9,679,352 |

## SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES <br> AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS <br> TO THE STATEMENT OF ACTIVITIES <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## Net change in fund balances - total governmental funds

\$
$1,151,733$
Amounts reported for governmental activities in the
statement of activities are different because:
Governmental funds report capital outlays as expenditures.
However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense.
Capital asset additions 293,047
Current year depreciation/amortization $\quad(559,758)$

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position.

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

| Property taxes | 213,662 |
| :--- | ---: |
| Earnings on investments | 4,440 |
| Intergovernmental | 572 |

Total
Repayment of lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.

| 674,965 |  |
| :--- | ---: |
| Pension | 12,694 |
| OPEB |  |

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability/asset are reported as pension/OPEB expense in the statement of activities.

| Pension | $(839,226)$ |
| :--- | ---: |
| OPEB | 189,602 |

Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

GENERAL FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

|  | Budgeted Amounts |  |  |  | Actual |  | Variance with Final Budget Positive (Negative) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Original |  | Final |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |
| Property taxes | \$ | 3,641,954 | \$ | 3,641,954 | \$ | 3,565,365 | \$ | $(76,589)$ |
| Intergovernmental |  | 6,257,205 |  | 6,257,205 |  | 6,172,715 |  | $(84,490)$ |
| Investment earnings |  | 150,000 |  | 150,000 |  | 151,718 |  | 1,718 |
| Tuition and fees |  | - |  | - |  | 734,484 |  | 734,484 |
| Rental income |  | 21,000 |  | 21,000 |  | 21,840 |  | 840 |
| Miscellaneous |  | 40,200 |  | 40,200 |  | 20,412 |  | $(19,788)$ |
| Total revenues |  | 10,110,359 |  | 10,110,359 |  | 10,666,534 |  | 556,175 |
| Expenditures: |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |
| Instruction: |  |  |  |  |  |  |  |  |
| Regular |  | 1,886,951 |  | 1,790,912 |  | 1,710,529 |  | 80,383 |
| Special |  | 250,416 |  | 276,432 |  | 288,860 |  | $(12,428)$ |
| Vocational |  | 4,052,269 |  | 4,147,014 |  | 4,305,223 |  | $(158,209)$ |
| Support services: |  |  |  |  |  |  |  |  |
| Pupil |  | 840,358 |  | 856,246 |  | 859,632 |  | $(3,386)$ |
| Instructional staff |  | 382,162 |  | 346,812 |  | 350,087 |  | $(3,275)$ |
| Board of education |  | 12,653 |  | 11,440 |  | 15,198 |  | $(3,758)$ |
| Administration |  | 480,504 |  | 434,847 |  | 424,589 |  | 10,258 |
| Fiscal |  | 214,406 |  | 209,909 |  | 215,454 |  | $(5,545)$ |
| Business |  | 44,261 |  | 40,018 |  | 39,704 |  | 314 |
| Operations and maintenance |  | 1,059,119 |  | 1,040,807 |  | 914,973 |  | 125,834 |
| Pupil transportation |  | 39,835 |  | 76,328 |  | 37,794 |  | 38,534 |
| Central |  | 443,413 |  | 503,772 |  | 617,151 |  | $(113,379)$ |
| Operation of non-instructional services: |  |  |  |  |  |  |  |  |
| Other non-instructional services |  | 1,586 |  | 1,434 |  | 45,058 |  | $(43,624)$ |
| Extracurricular activities |  | 25,682 |  | 23,220 |  | 30,525 |  | $(7,305)$ |
| Facilities acquisition and construction |  | 3,339 |  | 177,763 |  | 66,728 |  | 111,035 |
| Total expenditures |  | 9,736,954 |  | 9,936,954 |  | 9,921,505 |  | 15,449 |
| Excess (deficiency) of revenues over (under) expenditures |  | 373,405 |  | 173,405 |  | 745,029 |  | 571,624 |
| Other financing sources (uses): |  |  |  |  |  |  |  |  |
| Refund of prior year's expenditures |  | 10,000 |  | 10,000 |  | 2,024 |  | $(7,976)$ |
| Advances in |  | - |  | - |  | 19,816 |  | 19,816 |
| Proceeds from sale of assets |  | - |  | - |  | 50 |  | 50 |
| Total other financing sources (uses) |  | 10,000 |  | 10,000 |  | 21,890 |  | 11,890 |
| Net change in fund balance |  | 383,405 |  | 183,405 |  | 766,919 |  | 583,514 |
| Fund balance at beginning of year |  | 8,971,281 |  | 8,971,281 |  | 8,971,281 |  | - |
| Prior year encumbrances appropriated |  | 205,871 |  | 205,871 |  | 205,871 |  | - |
| Fund balance at end of year | \$ | 9,560,557 | \$ | 9,360,557 | \$ | 9,944,071 | \$ | 583,514 |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

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# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

NOTES TO THE BASIC FINANCIAL STATEMENTS<br>FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Stark County Area Vocational Board of Education was formed on June 30, 1970. The Stark County Area Vocational School District (the "District") is a joint vocational school district as defined by Section 3311.18 of the Ohio Revised Code and is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A vocational school exposes students to job training leading to employment upon graduation from high school. The District includes six member schools: Brown Local, Fairless Local, Louisville City, Minerva Local, Northwest Local and Tuslaw Local.

The District operates under a seven-member Board of Education consisting of 1 member from each member school's Board of Education and 1 additional rotating member allowing each member school to have 2 members every 7 years. The District provides educational services as authorized and mandated by State or federal agencies.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

## A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

## JOINTLY GOVERNED ORGANIZATION


#### Abstract

The District is a member of the Stark-Portage Area Computer Consortium (SPARCC), a jointly governed organization, which provides computer services to the school districts within the boundaries of Stark and Portage Counties. Each District's superintendent serves as a representative on the Board, which consists of approximately 30 member districts. However, SPARCC is primarily governed by a five-member executive board, which is made up of two representatives from Stark County, two from Portage County and a Treasurer. The Board meets monthly to address any current issues.


## INSURANCE PURCHASING POOLS

The District is a member of the Stark County Schools Council of Government (the "Council"), which is a shared risk pool. The District also participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. SchoolComp is jointly sponsored by the Ohio Association of School Business Officials (OASBO) and the Ohio School Board Association (OSBA) as a group purchasing pool. See Note 11 for more information on these entities.

## B. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary. The District's only funds are governmental funds.

## GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows less liabilities and deferred inflows is reported as fund balance. The following is the District's major governmental fund:

General fund - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for specific revenue sources that are restricted, committed or assigned to an expenditure for specified purposes other than debt service or capital projects.

## C. Basis of Presentation and Measurement Focus

Government-Wide Financial Statements - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position.

Fund Financial Statements - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column and all nonmajor funds are aggregated into one column.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

## D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting.

Revenues - Exchange and Nonexchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Notes 12 and 13 for deferred outflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2023, but which were levied to finance fiscal year 2024 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. Unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

See Notes 12 and 13 for deferred inflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively. These deferred inflows of resources are only reported on the government-wide statement of net position.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

## E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds, except custodial funds. The specific timetable is as follows:

1. On October 25, 2005, the Stark County Budget Commission voted to waive the requirement that school districts adopt a tax budget as required by section 5705.28 of the Ohio Revised Code, by January 15 and the filing by January 20. The Budget Commission now requires an alternate tax budget be submitted by January 20 which no longer requires specific Board approval.
2. By no later than January 20, the Board-adopted budget is filed with the Stark County Budget Commission for tax rate determination.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources, which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts set forth in the original and final certificates of estimated resources issued for fiscal year 2023.
4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures for all funds, which is the legal level of budgetary control. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the District. Appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals at any level of control.
5. Any revisions that alter the legal level of budgetary control must be approved by the Board of Education.
6. Formal budgetary integration is employed as a management control device during the year for all funds, other than custodial funds, consistent with statutory provisions.
7. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. All supplemental appropriations were legally enacted by the Board during fiscal year 2023. The amounts reported in the budgetary statement reflect the original and final appropriations approved by the Board of Education during fiscal year 2023.
8. Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the legal level of budgetary control.

## F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During fiscal year 2023, investments were limited to federal agency securities, negotiable certificates of deposit (CDs), Municipal Bonds, U.S. Treasury notes, U.S. Government money market funds, and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for STAR Ohio as discussed below, investments are reported at fair value, which is based on quoted market prices.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours notice in advance of all deposits and withdrawals exceeding $\$ 100$ million is encouraged. STAR Ohio reserves the right to limit the transaction to $\$ 250$ million, requiring the excess amount to be transacted the following business day(s), but only to the $\$ 250$ million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes, all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Investment earnings credited to the general fund during fiscal year 2023, including changes in fair value of investments, amounted to $\$ 74,999$, which includes $\$ 1,472$ assigned from other funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at fiscal year end is provided in Note 4.

## G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expended/expensed when used. Inventories are accounted for using the consumption method.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

## H. Capital Assets

General capital assets are those assets specifically related to activities reported in the governmental activities. These assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The District's capitalization threshold is $\$ 5,000$. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated/amortized. Improvements are depreciated over the remaining useful lives of the related capital assets. The District is reporting intangible right to use assets for leased equipment. The intangible assets are being amortized in a systematic and rational manner of the shorter of the lease term or the useful life of the underlying asset. Depreciation/amortization is computed using the straight-line method over the following useful lives:

| Description | Governmental <br> Activities <br> Estimated Lives |
| :--- | :---: |
| Land improvements | 50 years |
| Buildings and improvements | $15-50$ years |
| Furniture, equipment and vehicles | $5-20$ years |
| Intangible right to use - leased equipment | 5 years |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

## I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable/payable". These amounts are eliminated in the governmental activities column on the statement of net position. The District had no interfund balances at June 30, 2023.

## J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and $b$ ) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2023, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees with ten years of service are considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2023 and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.
For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources upon the occurrence of relevant events. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

## K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.
In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

## L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

Restricted - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## M. Net Position

Net position represents the difference between assets plus deferred outflows of resources less liabilities and deferred inflows of resources. The net position component "investment in capital assets," consists of capital assets, net of accumulated depreciation. Deferred outflows of resources, deferred inflows of resources and liabilities that are attributable to the acquisition, construction or improvement of those assets, including contracts payable, and related debt also are included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

## N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the statement of net position and balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

## O. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

## P. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

## Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. During fiscal year 2023, the District had no extraordinary or special items.

## R. Fair Value

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

## A. Change in Accounting Principles

For fiscal year 2023, the District has implemented GASB Statement No. 91, "Conduit Debt Obligations", GASB Statement No. 94, "Public-Private and Public-Public Partnerships and Availability Payment Arrangements", GASB Statement No. 96, "Subscription Based Information Technology Arrangements", certain questions and answers of GASB Implementation Guide 2021-1 and certain paragraphs of GASB Statement No. 99, "Omnibus 2022".

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 91 provides a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The implementation of GASB Statement No. 91 did not have an effect on the financial statements of the District.

GASB Statement No. 94 is to improve financial reporting by addressing issues related to public-private and public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. The implementation of GASB Statement No. 94 did not have an effect on the financial statements of the District.

GASB Statement No. 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset-an intangible assetand a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The implementation of GASB Statement No. 96 did not have an effect on the financial statements of the District.

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on the financial statements of the District.

GASB Statement No. 99 to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the District.

## NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Certain bankers' acceptances for a period not to exceed one hundred eighty days and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and,
9. Under limited circumstances, corporate note interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

## A. Cash on Hand

At fiscal year end, the District had \$200 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and investments".

## B. Deposits with Financial Institutions

At June 30, 2023, the carrying amount of all District deposits was $\$ 1,287,628$ and the bank balance of all District deposits was $\$ 1,417,456$. Of the bank balance, $\$ 250,095$ was covered by the FDIC and $\$ 1,167,361$ was potentially exposed to custodial credit risk as discussed below because those deposits were uninsured and could be uncollateralized. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the District to a successful claim by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by: (1) eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured; or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

## C. Investments

As of June 30, 2023, the District had the following investments and maturities:

| Measurement/ <br> Investment/Type | Measurement Value |  | Investment Maturities |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | $\begin{gathered} 6 \text { months or } \\ \text { less } \\ \hline \end{gathered}$ |  | 7 to 12 months |  | 13 to 18 months |  | 19 to 24 months |  | Greater than 24 months |  |
| Fair value: |  |  |  |  |  |  |  |  |  |  |  |  |
| FAMC Notes | \$ | 146,241 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 146,241 |
| TVA Notes |  | 127,906 |  | - |  | - |  | - |  | - |  | 127,906 |
| FFCB Notes |  | 519,746 |  | - |  |  |  | - |  | 121,261 |  | 398,485 |
| FHLB Notes |  | 1,083,931 |  | 172,954 |  |  |  | - |  |  |  | 910,977 |
| FNMA Notes |  | 566,346 |  | - |  | - |  | - |  | - |  | 566,346 |
| Negotiable CDs |  | 2,629,759 |  | 493,316 |  | 677,145 |  | 582,276 |  | 235,258 |  | 641,764 |
| Municipal Bonds |  | 610,452 |  | 367,228 |  | - |  | 243,224 |  | - |  | - |
| U.S. Treasury Notes |  | 1,186,848 |  | - |  | - |  | - |  | - |  | 1,186,848 |
| U.S. Government money market funds |  | 47,196 |  | 47,196 |  | - |  | - |  | - |  |  |
| Amortized cost: |  |  |  |  |  |  |  |  |  |  |  |  |
| STAR Ohio |  | 2,292,555 |  | 2,292,555 |  | - |  | - |  | - |  | - |
| Total | \$ | 9,210,980 | \$ | 3,373,249 | \$ | 677,145 | \$ | 825,500 | \$ | 356,519 | \$ | 3,978,567 |

The weighted average maturity of investments is 1.77 years.
The District's investments in U.S. Government money market funds are valued using quoted market prices in active markets (Level 1 inputs). The District's other investments measured at fair value are valued using quoted market prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Interest Rate Risk: Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: STAR Ohio and U.S. Government money market mutual funds carry a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. All other District investments were rated AA+ and Aaa by Standard and Poor's and Moody's Investor Services, respectively, except for the negotiable CDs which were not rated. The District's investment policy does not specifically address credit risk beyond requiring the District to only invest in securities authorized by State statute.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities and U.S. Government obligations are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agency, but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement of the State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2023:

| Measurement/ <br> Investment Type | Measurement$\qquad$ |  | \% of Total |
| :---: | :---: | :---: | :---: |
| Fair value: |  |  |  |
| FAMC Notes | \$ | 146,241 | 1.59 |
| TVA Notes |  | 127,906 | 1.39 |
| FFCB Notes |  | 519,746 | 5.64 |
| FHLB Notes |  | 1,083,931 | 11.77 |
| FNMA Notes |  | 566,346 | 6.15 |
| Negotiable CDs |  | 2,629,759 | 28.55 |
| Municipal Bonds |  | 610,452 | 6.63 |
| U.S. Treasury Notes |  | 1,186,848 | 12.89 |
| U.S. Government money market funds |  | 47,196 | 0.51 |
| Amortized cost: |  |  |  |
| STAR Ohio |  | 2,292,555 | 24.88 |
| Total | \$ | 9,210,980 | 100.00 |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

## D. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2023:

Cash and investments per note
Carrying amount of deposits \$ 1,287,628
Investments 9,210,980
Cash on hand
200
Total
$\$ 10,498,808$

Cash and cash equivalents per statement of net position
Governmental activities
$\$ 10,498,808$

## NOTE 5 - INTERFUND TRANSACTIONS

The primary purpose of interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. Interfund balances between governmental funds are eliminated on the government-wide financial statements. There were no interfund balances at June 30, 2023.

## NOTE 6 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2023 represent the collection of calendar year 2022 taxes. Real property taxes received in calendar year 2023 were levied after April 1, 2022, on the assessed values as of January 1, 2022, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2023 represent the collection of calendar year 2022 taxes. Public utility real and personal property taxes received in calendar year 2023 became a lien on December 31, 2021, were levied after April 1, 2022, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The District receives property taxes from Stark, Carroll, Summit, Tuscarawas, Columbiana and Wayne Counties. The County Auditors/Fiscal Officers periodically advance to the District their portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2023, are available to finance fiscal year 2023 operations. The amount available as an advance at June 30,2023 was $\$ 262,111$ in the general fund. This amount is recorded as revenue. The amount available as an advance at June 30,2022 was $\$ 205,571$ in the general fund. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 6 - PROPERTY TAXES - (Continued)

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2023 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as deferred inflows of resources.

The assessed values upon which the fiscal year 2023 taxes were collected are:

|  | 2022 Second Half Collections |  |  | 2023 First <br> Half Collections |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Amount | Percent |  | Amount | Percent |
| Agricultural/residential and other real estate | \$ | 1,743,802,070 | 85.54 | \$ | 1,809,056,030 | 85.60 |
| Public utility personal |  | 294,790,520 | 14.46 |  | 304,235,200 | 14.40 |
| Total | \$ | 2,038,592,590 | 100.00 | \$ | 2,113,291,230 | 100.00 |
| Tax rate per $\$ 1,000$ of assessed valuation |  | \$2.00 |  |  | \$2.00 |  |

## NOTE 7 - RECEIVABLES

Receivables at June 30, 2023 consisted of property taxes, intergovernmental grants and entitlements, and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds.

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 8 - CAPITAL ASSETS

Capital asset activity for governmental activities for the fiscal year ended June 30, 2023, was as follows:

|  |  | $\begin{gathered} \text { Balance } \\ 06 / 30 / 22 \\ \hline \end{gathered}$ |  | dditions | Deductions |  | $\begin{gathered} \text { Balance } \\ 06 / 30 / 23 \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |
| Capital assets, not being depreciated/amortized: Land | \$ | 144,865 | \$ | - | \$ | - | \$ | 144,865 |
| Total capital assets, not being depreciated/amortized |  | 144,865 |  | - |  | - |  | 144,865 |
| Capital assets, being depreciated/amortized: |  |  |  |  |  |  |  |  |
| Land improvements |  | 1,033,210 |  | - |  | - |  | 1,033,210 |
| Buildings and improvements |  | 16,904,927 |  | - |  | - |  | 16,904,927 |
| Furniture, equipment and vehicles |  | 3,265,564 |  | 293,047 |  | $(161,376)$ |  | 3,397,235 |
| Intangible right to use - leased equipment |  | 159,325 |  | - |  | - |  | 159,325 |
| Total capital assets, being depreciated/amortized |  | 21,363,026 |  | 293,047 |  | $(161,376)$ |  | 21,494,697 |
| Less: accumulated depreciation/amortization |  |  |  |  |  |  |  |  |
| Land improvements |  | $(106,448)$ |  | $(13,757)$ |  | - |  | $(120,205)$ |
| Buildings and improvements |  | $(8,647,125)$ |  | $(336,983)$ |  | - |  | $(8,984,108)$ |
| Furniture, equipment and vehicles |  | $(1,763,165)$ |  | $(171,530)$ |  | 95,474 |  | $(1,839,221)$ |
| Intangible right to use - leased equipment |  | $(37,488)$ |  | $(37,488)$ |  | - |  | $(74,976)$ |
| Total accumulated depreciation/amortization |  | (10,554,226) |  | $(559,758)$ |  | 95,474 |  | $(11,018,510)$ |
| Governmental activities capital assets, net |  | 10,953,665 | \$ | $(266,711)$ | \$ | $(65,902)$ | \$ | 10,621,052 |

Depreciation/amortization expense was charged to governmental functions as follows:

| Instruction: |  |
| :--- | ---: |
| Vocational | $\$ 356,364$ |
| Support services: | 2,653 |
| Pupil | 69,975 |
| Instructional staff | 2,436 |
| Administration | 2,436 |
| Fiscal | 37,488 |
| Business | 56,069 |
| Operations and maintenance | 26,255 |
| Central | $\underline{6,082}$ |
| Food service operations | $\underline{\underline{\$ 559,758}}$ |
| Total |  |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 9 - LONG-TERM OBLIGATIONS

A. During fiscal year 2023, the following activity occurred in governmental activities long-term obligations:

|  | Balance Outstanding 06/30/22 |  | Additions |  | Reductions |  | Balance Outstanding 06/30/23 |  | Amounts Due in One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |  |  |
| Compensated absences payable | \$ | 715,466 | \$ | 32,472 | \$ | $(77,854)$ | \$ | 670,084 | \$ | 83,303 |
| Leases payable |  | 123,333 |  | - |  | $(36,678)$ |  | 86,655 |  | 37,793 |
| Net pension liability |  | 4,545,240 |  | 3,281,294 |  | - |  | 7,826,534 |  |  |
| Net OPEB liability |  | 395,101 |  | - |  | $(120,288)$ |  | 274,813 |  | - |
| Total long-term obligations, governmental activities |  | 5,779,140 |  | 3,313,766 | \$ | $(234,820)$ | \$ | 8,858,086 | \$ | 121,096 |

Compensated absences, the net pension liability and net OPEB liability will be paid from the fund from which the employee is paid, which is primarily the general fund. See Notes 12 and 13 for more detail on the net pension liability and net OPEB liability, respectively.

The District has entered into a lease agreement for the right to use copier equipment. The District entered into the lease with ComDoc for a term of 62 months on August 1, 2020. Payments are due monthly with the final payment due on September 1, 2025. Lease payments have been reclassified and are reflected as debt service expenditures for the general fund in the basic financial statements. These expenditures are reflected as program/function expenditures on a budgetary basis.

The following is a schedule of future lease payments under the agreement:

| Fiscal Year | Principal |  | Interest |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2024 | \$ | 37,793 | \$ | 2,083 | \$ | 39,876 |
| 2025 |  | 38,943 |  | 933 |  | 39,876 |
| 2026 |  | 9,919 |  | 50 |  | 9,969 |
| Total | \$ | 86,655 | \$ | 3,066 | \$ | 89,721 |

## B. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9\% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed $1 / 10$ of $1 \%$ of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed $9 / 10$ of $1 \%$ of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530, which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2023 are a voted debt margin of $\$ 190,196,211$ and an unvoted debt margin of $\$ 2,113,291$.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 10 - EMPLOYEE BENEFITS

## A. Compensated Absences

The criteria for determining vested vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees and administrators earn 10 to 20 days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated to a maximum of 350 days. Upon retirement, payment is made for $25 \%$ of the total sick leave accumulation, up to a maximum accumulation of 73 days severance pay at the daily rate of the employee. In addition, upon retirement the District Superintendent receives a payment of $\$ 5,000$ for each year of service.

## B. Retirement Incentive Bonus

The District offers a retirement incentive bonus for certified employees in the amount of \$17,500 and for classified employees in the amount of $\$ 12,500$. Employees retiring the first time they are eligible to retire based on the State Teachers Retirement System of Ohio and School Employees Retirement System eligibility criteria will receive the bonus. The retirement incentive bonus is based on the negotiated agreements.

## C. Life Insurance

The District provides life insurance and accidental death and dismemberment insurance to most employees. Life insurance is provided through the Stark County Schools Council of Government Health Benefits Program.

## NOTE 11 - RISK MANAGEMENT

## A. Comprehensive

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2023, the District contracted with Leonard Insurance. Buildings are $100 \%$ co-insured. A summary of coverages provided are as follows:

|  | Coverage |  | Deductible |
| :--- | ---: | ---: | ---: |
| Buildings, Contents and Boiler |  |  |  |
| Public Employees Dishonesty | $\$ 35,618,613$ |  | 5,000 |
| Automobile Liability | $1,000,000$ |  | $-0,000$ |
| Uninsured Motorists | $1,000,000$ | - |  |
| General Liability: | 100,000 | - |  |
| Per Occurrence |  |  | - |
| Aggregate | $1,000,000$ | - |  |
| Excess Liability | $2,000,000$ | 10,000 |  |
| Computer Fraud | $10,000,000$ | 1,000 |  |
| Funds Transfer Fraud | $1,000,000$ | 10,000 |  |

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant reduction in coverage from the prior year.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 11 - RISK MANAGEMENT - (Continued)

## B. Employee Health, Dental and Vision

The District participates in the Stark County Schools Council of Government (Council) Health Benefits Program to provide employee medical/surgical, dental and vision benefits. The Council's Health Benefits Program is a shared risk pool comprised of member school districts, educational service centers and related agencies. The Council is governed by an assembly, which consists of one representative from each participating member. The assembly exercises control over the operation of the Council. Council members pay monthly premiums that are placed in a common fund from which all eligible claims are paid for member employees and their covered dependents. The Council can be terminated by a two-thirds vote of the participating members. Upon such termination, the net reserve balance will be transferred to the members in proportion to their fiscal year premium deposits divided by the total deposits of all members. The Board of Directors has the right to return monies to an exiting District subsequent to the settlements of all expenses and claims. The District pays $80 \%$ of the premium for medical and dental coverage and $100 \%$ of the premium for vision coverage. Employees pay the remaining 20\% of the premium for medical and dental coverage. The following amounts are the total monthly premiums paid in fiscal year 2023:

|  | Family | Single |
| :--- | ---: | ---: |
| Medical | $\$ 2,151.62$ | $\$ 885.72$ |
| Dental | 230.56 | 93.46 |
| Vision | 48.97 | 19.72 |

## C. Workers' Compensation

The District participates in a workers' compensation program jointly sponsored by the Ohio Association of School Business Officials (OASBO) and the Ohio School Board Association (OSBA), known as SchoolComp (see Note 2). CompManagement, Inc. (CMI) is the program's third party administrator. SchoolComp serves to group its members' risks for the purpose of obtaining a favorable experience rating to determine its premium liability to the Ohio Bureau of Workers' Compensation (OBWC) and the Ohio Workers' Compensation Fund. This may be accomplished through participation in a group rating program or through group retrospective rating. The District has chosen to participate in the group rating program for the current fiscal year. Participation in SchoolComp is restricted to members who meet enrollment criteria and are jointly in good standing with OASBO and OSBA. OASBO and OSBA are certified sponsors recognized by OBWC.

## NOTE 12 - DEFINED BENEFIT PENSION PLANS

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

## Net Pension Liability/Net OPEB Liability/Asset

The net pension liability and the net OPEB liability/asset reported on the statement of net position represents a liability or asset to employees for pensions and OPEB, respectively.

Pensions and OPEB are a component of exchange transactions-between an employer and its employees-of salaries and benefits for employee services. Pensions/OPEB are provided to an employee-on a deferred-payment basis-as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See Note 13 for the required OPEB disclosures.
The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually required pension contribution outstanding at the end of the year is included on both the accrual and modified accrual bases of accounting.

## Plan Description - School Employees Retirement System (SERS)

Plan Description - The District's non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

|  | Eligible to <br> Retire on or before <br> August $1,2017 *$ |  | Eligible to <br> Retire after |
| :--- | :---: | :---: | :---: |
| Full benefits | August 1, 2017 |  |  |

[^1]
# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; $2.2 \%$ for the first thirty years of service and $2.5 \%$ for years of service credit over 30 . Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed $2.5 \%$ and with a floor of $0 \%$. In 2022, the Board of Trustees approved a $2.5 \%$ cost-of-living adjustment (COLA) for eligible retirees and beneficiaries in 2023.

Funding Policy - Plan members are required to contribute $10.00 \%$ of their annual covered salary and the District is required to contribute $14.00 \%$ of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of $10.00 \%$ for plan members and $14.00 \%$ for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2023, the allocation to pension, death benefits, and Medicare B was $14.00 \%$. For fiscal year 2023, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The District's contractually required contribution to SERS was $\$ 108,248$ for fiscal year 2023. Of this amount, $\$ 10,497$ is reported as a liability.

## Plan Description - State Teachers Retirement System (STRS)

Plan Description - Licensed teachers participate in STRS, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is $2.20 \%$ of final average salary for the five highest years of earnings multiplied by all years of service. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65 , or 35 years of service credit and at least age 60 .

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023 when retirement eligibility will be five years of qualifying service credit and age 60 , or 30 years of service credit regardless of age.

The DC Plan allows members to place all of their member contributions and $9.53 \%$ of the $14 \%$ employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS Ohio. The remaining $4.47 \%$ of the $14 \%$ employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, $12 \%$ of the $14 \%$ member rate goes to the DC Plan and the remaining $2 \%$ is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service, who is determined to be disabled, may qualify for a disability benefit. New members, on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2023 employer and employee contribution rate of $14 \%$ was equal to the statutory maximum rates. For fiscal year 2023, the full employer contribution was allocated to pension.

The District's contractually required contribution to STRS was $\$ 566,717$ for fiscal year 2023. Of this amount, $\$ 82,009$ is reported as a liability.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

|  | SERS | STRS |  | Total |
| :---: | :---: | :---: | :---: | :---: |
| Proportion of the net pension |  |  |  |  |
| liability prior measurement date | 0.020740200\% | 0.029563718\% |  |  |
| Proportion of the net pension |  |  |  |  |
| liability current measurement date | 0.019792400\% | 0.030391220\% |  |  |
| Change in proportionate share | -0.000947800\% | 0.000827502\% |  |  |
| Proportionate share of the net pension liability | \$ 1,070,527 | \$ 6,756,007 | \$ | 7,826,534 |
| Pension expense | \$ 71,098 | \$ 768,128 | \$ | 839,226 |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | SERS |  | STRS |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Deferred outflows of resources |  |  |  |  |  |  |
| Differences between expected and actual experience | \$ | 43,357 | \$ | 86,485 | \$ | 129,842 |
| Net difference between projected and actual earnings on pension plan investments |  | - |  | 235,096 |  | 235,096 |
| Changes of assumptions |  | 10,564 |  | 808,491 |  | 819,055 |
| Difference between employer contributions and proportionate share of contributions/ change in proportionate share |  | 19,529 |  | 127,562 |  | 147,091 |
| Contributions subsequent to the measurement date |  | 108,248 |  | 566,717 |  | 674,965 |
| Total deferred outflows of resources | \$ | 181,698 | \$ | $\underline{1,824,351}$ | \$ | 2,006,049 |
|  |  | ERS |  | STRS |  | Total |
| Deferred inflows of resources |  |  |  |  |  |  |
| Differences between expected and actual experience | \$ | 7,027 | \$ | 25,843 | \$ | 32,870 |
| Net difference between projected and actual earnings on pension plan investments |  | 37,358 |  | - |  | 37,358 |
| Changes of assumptions |  | - |  | 608,561 |  | 608,561 |
| Difference between employer contributions and proportionate share of contributions/ change in proportionate share |  | 35,489 |  | 89,190 |  | 124,679 |
| Total deferred inflows of resources | \$ | 79,874 | \$ | 723,594 | \$ | 803,468 |

$\$ 674,965$ reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

| Fiscal Year Ending June 30: | SERS |  | STRS |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |
| 2024 | \$ | 5,941 | \$ | 36,844 | \$ | 42,785 |
| 2025 |  | $(21,082)$ |  | $(7,382)$ |  | $(28,464)$ |
| 2026 |  | $(53,365)$ |  | $(180,589)$ |  | $(233,954)$ |
| 2027 |  | 62,082 |  | 685,167 |  | 747,249 |
| Total | \$ | $(6,424)$ | \$ | 534,040 | \$ | 527,616 |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

## Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2022, are presented below:

| Wage inflation: | $2.40 \%$ |
| :--- | :---: |
| Current measurement date | $2.40 \%$ |
| Prior measurement date |  |
| Future salary increases, including inflation: | $3.25 \%$ to $13.58 \%$ |
| Current measurement date | $3.25 \%$ to $13.58 \%$ |
| Prior measurement date | $2.00 \%$ |
| COLA or ad hoc COLA: | $2.00 \%$ |
| Current measurement date |  |
| Prior measurement date | $7.00 \%$ net of system expenses |
| Investment rate of return: | $7.00 \%$ net of system expenses |
| Current measurement date | $7.00 \%$ |
| Prior measurement date | $7.00 \%$ |
| Discount rate: | Entry age normal (level percent of payroll) |
| Current measurement date |  |

In 2022, mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted $94.20 \%$ for males and set forward 2 years and adjusted $81.35 \%$ for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted $103.3 \%$ for males and set forward 3 years and adjusted $106.8 \%$ for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

In the prior measurement date, mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted $94.20 \%$ for males and set forward 2 years and adjusted $81.35 \%$ for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3\% for males and set forward 3 years and adjusted $106.8 \%$ for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.
The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:
$\left.\begin{array}{lccc} & & \begin{array}{c}\text { Target } \\ \text { Allocation }\end{array} & \end{array} \begin{array}{c}\text { Long-Term Expected } \\ \text { Real Rate of Return }\end{array}\right]$.

Discount Rate - The total pension liability was calculated using the discount rate of $7.00 \%$. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00\%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of $7.00 \%$, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower ( $6.00 \%$ ), or one percentage point higher ( $8.00 \%$ ) than the current rate.

District's proportionate share of the net pension liability


# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

## Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2022, actuarial valuation are presented below:

|  | June 30, 2022 | June 30, 2021 |
| :---: | :---: | :---: |
| Inflation | 2.50\% | 2.50\% |
| Projected salary increases | Varies by service from $2.50 \%$ to $8.50 \%$ | $12.50 \%$ at age 20 to $2.50 \%$ at age 65 |
| Investment rate of return | $7.00 \%$, net of investment expenses, including inflation | $7.00 \%$, net of investment expenses, including inflation |
| Discount rate of return | 7.00\% | 7.00\% |
| Payroll increases | 3.00\% | 3.00\% |
| Cost-of-living adjustments (COLA) | 0.00\% | 0.00\% |

For the June 30, 2022 actuarial valuation, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted $110 \%$ for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted $95 \%$ for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For the prior measurement date, post-retirement mortality rates are based on the RP-2014 Annuitant Mortality Tables with $50 \%$ of rates through age $69,70 \%$ of rates between ages 70 and $79,90 \%$ of rates between ages 80 and 84 , and $100 \%$ of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Tables, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Tables with $90 \%$ of rates for males and $100 \%$ of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class | Target Allocation* | Long-Term Expected Real Rate of Return ** |
| :---: | :---: | :---: |
| Domestic Equity | 26.00 \% | 6.60 \% |
| International Equity | 22.00 | 6.80 |
| Alternatives | 19.00 | 7.38 |
| Fixed Income | 22.00 | 1.75 |
| Real Estate | 10.00 | 5.75 |
| Liquidity Reserves | 1.00 | 1.00 |
| Total | 100.00 \% |  |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

* Target allocation percentage is effective as of July 1, 2022. Target weights were phased in over a 3-month period concluding on October 1, 2022.
**10-Year annualized geometric nominal returns, which include the real rate of return and inflation of $2.25 \%$ and is net of investment expenses. Over a 30 -year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate - The discount rate used to measure the total pension liability was $7.00 \%$ as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described previously. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS Ohio's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on pension plan investments of $7.00 \%$ was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2022.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table represents the net pension liability as of June 30, 2022, calculated using the current period discount rate assumption of $7.00 \%$, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower $(6.00 \%)$ or one percentage point higher $(8.00 \%)$ than the current assumption:

|  |  | Decrease |  | rrent <br> unt Rate |  | crease |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| District's proportionate share of the net pension liability | \$ | 10,205,866 | \$ | 6,756,007 | \$ | 3,838,493 |

Changes Between Measurement Date and Reporting Date - STRS approved a one-time 1.00\% cost-of-living adjustment to eligible benefit recipients effective July 1, 2023. It is unknown what effect this change will have on the net pension liability.

## NOTE 13 - DEFINED BENEFIT OPEB PLANS

## Net OPEB Liability/Asset

See Note 12 for a description of the net OPEB liability (asset).

## Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for noncertificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1,1986 , need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of $14 \%$ of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2023, SERS did not allocate any employer contributions to post-employment health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2023, this amount was $\$ 25,000$. Statutes provide that no employer shall pay a health care surcharge greater than $2 \%$ of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than $1.5 \%$ of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2023, the District's surcharge obligation was \$12,694.

The surcharge added to the allocated portion of the $14 \%$ employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was $\$ 12,694$ for fiscal year 2023, which is reported as a liability.

## Plan Description - State Teachers Retirement System (STRS)

Plan Description - The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently $14 \%$ of covered payroll. For the fiscal year ended June 30, 2023, STRS did not allocate any employer contributions to post-employment health care.

## OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability/asset was measured as of June 30, 2022, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability/asset was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

Following is information related to the proportionate share and OPEB expense:

|  | SERS | STRS |  | Total |
| :---: | :---: | :---: | :---: | :---: |
| Proportion of the net OPEB |  |  |  |  |
| liability/asset prior measurement date | 0.020876300\% | 0.029563718\% |  |  |
| Proportion of the net OPEB |  |  |  |  |
| liability/asset current measurement date | 0.019573400\% | $\underline{0.030391220 \%}$ |  |  |
| Change in proportionate share | -0.001302900\% | 0.000827502\% |  |  |
| Proportionate share of the net OPEB liability | \$ 274,813 | \$ | \$ | 274,813 |
| Proportionate share of the net OPEB asset | \$ | \$ $(786,930)$ | \$ | $(786,930)$ |
| OPEB expense | \$ $(22,259)$ | \$ $(167,343)$ | \$ | $(189,602)$ |

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|  | SERS |  | STRS |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Deferred outflows of resources |  |  |  |  |  |  |
| Differences between expected and actual experience | \$ | 2,312 | \$ | 11,409 | \$ | 13,721 |
| Net difference between projected and actual earnings on OPEB plan investments |  | 1,432 |  | 13,700 |  | 15,132 |
| Changes of assumptions |  | 43,710 |  | 33,522 |  | 77,232 |
| Difference between employer contributions and proportionate share of contributions/ change in proportionate share |  | 34,147 |  | 910 |  | 35,057 |
| Contributions subsequent to the measurement date |  | 12,694 |  | - |  | 12,694 |
| Total deferred outflows of resources | \$ | 94,295 | \$ | 59,541 | \$ | 153,836 |
|  |  | ERS |  | TRS |  | Total |
| Deferred inflows of resources |  |  |  |  |  |  |
| Differences between expected and actual experience | \$ | 175,792 | \$ | 118,184 | \$ | 293,976 |
| Changes of assumptions |  | 112,813 |  | 558,012 |  | 670,825 |
| Difference between employer contributions and proportionate share of contributions/ change in proportionate share |  | 51,678 |  | 31,948 |  | 83,626 |
| Total deferred inflows of resources | \$ | 340,283 | \$ | 708,144 | \$ | 1,048,427 |

\$12,694 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the fiscal year ending June 30, 2024.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:


## Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2022 are presented below:

| Wage inflation: | $2.40 \%$ |
| :--- | :---: |
| Current measurement date | $2.40 \%$ |
| Prior measurement date |  |
| Future salary increases, including inflation: | $3.25 \%$ to $13.58 \%$ |
| Current measurement date | $3.25 \%$ to $13.58 \%$ |
| Prior measurement date | $7.00 \%$ net of investment |
| Investment rate of return: |  |
| Current measurement date | expense, including inflation <br>  <br> Prior measurement date <br> expense, including inflation |
| Municipal bond index rate: | $3.69 \%$ |
| Current measurement date | $1.92 \%$ |
| Prior measurement date |  |
| Single equivalent interest rate, net of plan investment expense, | $4.08 \%$ |
| including price inflation: | $2.27 \%$ |
| Current measurement date | 7.00 to $4.40 \%$ |
| Prior measurement date | 5.125 to $4.400 \%$ |
| Medical trend assumption: | 6.750 to $4.400 \%$ |

In 2022, mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted $94.20 \%$ for males and set forward 2 years and adjusted $81.35 \%$ for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted $103.3 \%$ for males and set forward 3 years and adjusted $106.8 \%$ for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

In the prior measurement date, mortality rates were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted $94.20 \%$ for males and set forward 2 years and adjusted $81.35 \%$ for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3\% for males and set forward 3 years and adjusted $106.8 \%$ for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

The long-term expected rate of return on plan assets is reviewed as part of the actuarial 5 -year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, $7.00 \%$, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized as follows:

|  |  | Target <br> Allocation |  | Long-Term Expected <br> Real Rate of Return |
| :--- | :---: | :---: | :---: | :---: |
| Cash |  | $2.00 \%$ |  | $(0.45) \%$ |
| US Equity |  | 24.75 | 5.37 |  |
| Non-US Equity Developed |  | 13.50 | 6.22 |  |
| Non-US Equity Emerging |  | 6.75 | 8.22 |  |
| Fixed Income/Global Bonds |  | 19.00 | 1.20 |  |
| Private Equity |  | 11.00 | 10.05 |  |
| Real Estate/Real Assets |  | 16.00 | 4.87 |  |
| Multi-Asset Strategy |  | 3.00 | 3.39 |  |
| Private Debt/Private Credit | 3.00 | 5.38 |  |  |
| Total |  | $100.00 \%$ |  |  |

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2022, was 4.08\%. The discount rate used to measure total OPEB liability prior to June 30, 2022, was $2.27 \%$. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of $1.50 \%$ of projected covered payroll each year, which includes a $1.50 \%$ payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2022 and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is $3.69 \%$ at June 30, 2022 and 1.92\% at June 30, 2021.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability, what the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower ( $3.08 \%$ ) and higher ( $5.08 \%$ ) than the current discount rate $(4.08 \%)$. Also shown is what the net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower ( $6.00 \%$ decreasing to $3.40 \%$ ) and higher ( $8.00 \%$ decreasing to $5.40 \%$ ) than the current rate (7.00\% decreasing to $4.40 \%$ ).

|  | 1\% Decrease |  | Current |  | 1\% Increase |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| District's proportionate share of the net OPEB liability | \$ | 341,321 | \$ | 274,813 | \$ | 221,122 |
|  |  | 1\% Decrease |  | Current <br> Trend Rate |  | 1\% Increase |
| District's proportionate share of the net OPEB liability | \$ | 211,930 | \$ | 274,813 | \$ | 356,948 |

## Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2022 actuarial valuation, compared with June 30, 2021 actuarial valuation, are presented below:

|  | June 30, 2022 |  | June 30, 2021 |  |
| :---: | :---: | :---: | :---: | :---: |
| Inflation | 2.50\% |  | 2.50\% |  |
| Projected salary increases | Varies by service from $2.50 \%$ to $8.50 \%$ |  | $12.50 \%$ at age 20 to <br> $2.50 \%$ at age 65 |  |
| Investment rate of return | $7.00 \%$, net of investment expenses, including inflation |  | $7.00 \%$, net of investment expenses, including inflation |  |
| Payroll increases | 3.00\% |  | 3.00\% |  |
| Cost-of-living adjustments (COLA) | 0.00\% |  | 0.00\% |  |
| Discount rate of return | 7.00\% |  | 7.00\% |  |
| Blended discount rate of return | N/A |  | N/A |  |
| Health care cost trends | Initial | Ultimate |  |  |
|  |  |  | Initial | Ultimate |
| Medical |  |  |  |  |
| Pre-Medicare | 7.50\% | 3.94\% | 5.00\% | 4.00\% |
| Medicare | -68.78\% | 3.94\% | -16.18\% | 4.00\% |
| Prescription Drug |  |  |  |  |
| Pre-Medicare | 9.00\% | 3.94\% | 6.50\% | 4.00\% |
| Medicare | -5.47\% | 3.94\% | 29.98\% | 4.00\% |

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

For the June 30, 2022 actuarial valuation, for healthy retirees the post-retirement mortality rates are based on the Pub2010 Teachers Healthy Annuitant Mortality Table, adjusted $110 \%$ for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted $95 \%$ for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For the prior measurement date, for healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Tables with $50 \%$ of rates through age $69,70 \%$ of rates between ages 70 and $79,90 \%$ of rates between ages 80 and 84 , and $100 \%$ of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Tables with $90 \%$ of rates for males and $100 \%$ of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

Assumption Changes Since the Prior Measurement Date - The discount rate remained unchanged at $7.00 \%$ for the June 30, 2022 valuation.

Benefit Term Changes Since the Prior Measurement Date - Salary increase rates were updated based on the actuarial experience study for the period July 1, 2015 through June 30, 2021 and were changed from age based to service based.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class | Target Allocation* | Long-Term Expected Real Rate of Return ** |
| :---: | :---: | :---: |
| Domestic Equity | 26.00 \% | 6.60 \% |
| International Equity | 22.00 | 6.80 |
| Alternatives | 19.00 | 7.38 |
| Fixed Income | 22.00 | 1.75 |
| Real Estate | 10.00 | 5.75 |
| Liquidity Reserves | 1.00 | 1.00 |
| Total | 100.00 \% |  |

* Target allocation percentage is effective as of July 1, 2022. Target weights were phased in over a 3-month period concluding on October 1, 2022.
** 10 -Year annualized geometric nominal returns, which include the real rate of return and inflation of $2.25 \%$ and is net of investment expenses. Over a 30 -year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate - The discount rate used to measure the total OPEB liability was $7.00 \%$ as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed STRS Ohio continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on health care fund investments of $7.00 \%$ was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2022.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

## Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care

Cost Trend Rate - The following table represents the net OPEB asset as of June 30, 2022, calculated using the current period discount rate assumption of $7.00 \%$, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower $(6.00 \%)$ or one percentage point higher $(8.00 \%)$ than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

| District's proportionate share of the net OPEB asset | 1\% Decrease |  | Discount Rate | ent nt Rate |  | crease |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | 727,496 | \$ | 786,930 | \$ | 837,840 |
|  | 1\% Decrease | crease | Trend Rate |  | 1\% Increase | crease |
| District's proportionate share of the net OPEB asset | \$ | 816,238 | \$ | 786,930 | \$ | 749,936 |

## NOTE 14 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:
(a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
(b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
(c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to an assignment or restriction of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
(d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
(e) Investments are reported at fair value (GAAP basis) as opposed to cost (budget basis); and,
(f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 14 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund are as follows:

## Net Change in Fund Balance

|  | General fund |  |
| :--- | ---: | ---: |
| Budget basis | $\$$ | 766,919 |
| Net adjustment for revenue accruals | $(20,035)$ |  |
| Net adjustment for expenditure accruals | $(80,427)$ |  |
| Net adjustment for other sources/uses | $(21,840)$ |  |
| Funds budgeted elsewhere | $(2,652)$ |  |
| Adjustment for encumbrances | 518,203 |  |
| GAAP basis | $\underline{\$ 1,160,168}$ |  |

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the special rotary fund, special trust fund and uniform school supplies fund.

## NOTE 15-CONTINGENCIES

## A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District at June 30, 2023.

## B. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

## C. Foundation Funding

Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Traditional districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the District, which can extend past the fiscal year-end. The final adjustments were not material and are not reflected in the accompanying financial statements.

## NOTE 16 - STATUTORY RESERVES

The District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2023

## NOTE 16 - STATUTORY RESERVES - (Continued)

The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

Capital
Improvements
Set-aside balance June 30, 2022
Current year set-aside requirement
\$

Current year qualifying expenditures
Total
154,753

Curent year qualifying expenditures
$(621,385)$

Balance carried forward to fiscal year 2024
Set-aside balance June 30, 2023


## NOTE 17-COMMITMENTS

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

| Fund Type | Year-End <br> Encumbrances |
| :--- | :--- | ---: |
| General fund | $\$ 449,256$ |
| Nonmajor governmental funds | 198 |
|  | $\$ 449,454$ |

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## REQUIRED SUPPLEMENTARY INFORMATION

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION<br>SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF<br>THE NET PENSION LIABILITY<br>SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TEN FISCAL YEARS

|  | 2023 |  | 2022 |  | 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| District's proportion of the net pension liability |  | .01979240\% |  | 0.02074020\% |  | 0.01936250\% |  | .01929250\% |
| District's proportionate share of the net pension liability | \$ | 1,070,527 | \$ | 765,253 | \$ | 1,280,677 | \$ | 1,154,304 |
| District's covered payroll | \$ | 738,779 | \$ | 720,829 | \$ | 685,657 | \$ | 662,800 |
| District's proportionate share of the net pension liability as a percentage of its covered payroll |  | 144.90\% |  | 106.16\% |  | 186.78\% |  | 174.16\% |
| Plan fiduciary net position as a percentage of the total pension liability |  | 75.82\% |  | 82.86\% |  | 68.55\% |  | 70.85\% |

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

|  | 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 0.01909930\% |  | 0.01995000\% |  | 0.02038280\% |  | 0.02274660\% |  | 0.02358200\% |  | 0.02358200\% |
| \$ | 1,093,852 | \$ | 1,191,968 | \$ | 1,491,833 | \$ | 1,297,943 | \$ | 1,193,472 | \$ | 1,402,346 |
| \$ | 645,681 | \$ | 648,257 | \$ | 630,514 | \$ | 684,795 | \$ | 685,238 | \$ | 663,013 |
|  | 169.41\% |  | 183.87\% |  | 236.61\% |  | 189.54\% |  | 174.17\% |  | 211.51\% |
|  | 71.36\% |  | 69.50\% |  | 62.98\% |  | 69.16\% |  | 71.70\% |  | 65.52\% |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION<br>SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF<br>THE NET PENSION LIABILITY<br>STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN FISCAL YEARS

|  | 2023 |  | 2022 |  | 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| District's proportion of the net pension liability |  | 03039122\% |  | 0.02956372\% |  | 0.03014770\% |  | 0.02984272\% |
| District's proportionate share of the net pension liability | \$ | 6,756,007 | \$ | 3,779,987 | \$ | 7,294,671 | \$ | 6,599,538 |
| District's covered payroll | \$ | 3,983,100 | \$ | 3,656,207 | \$ | 3,699,664 | \$ | 3,489,450 |
| District's proportionate share of the net pension liability as a percentage of its covered payroll |  | 169.62\% |  | 103.39\% |  | 197.17\% |  | 189.13\% |
| Plan fiduciary net position as a percentage of the total pension liability |  | 78.88\% |  | 87.78\% |  | 75.48\% |  | 77.40\% |

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

|  | 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 0.02962547\% |  | 0.03058590\% |  | 0.03315728\% |  | 0.03314357\% |  | 0.03417967\% |  | 0.03417967\% |
| \$ | 6,513,976 | \$ | 7,265,746 | \$ | 11,098,741 | \$ | 9,159,913 | \$ | 8,313,679 | \$ | 9,903,200 |
| \$ | 3,381,764 | \$ | 3,353,386 | \$ | 3,477,836 | \$ | 3,465,100 | \$ | 3,492,223 | \$ | 3,693,646 |
|  | 192.62\% |  | 216.67\% |  | 319.13\% |  | 264.35\% |  | 238.06\% |  | 268.11\% |
|  | 77.31\% |  | 75.30\% |  | 66.80\% |  | 72.10\% |  | 74.70\% |  | 69.30\% |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

|  |  | TEN FISC |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2023 |  | 2022 |  | 2021 |  | 020 |
| Contractually required contribution | \$ | 108,248 | \$ | 103,429 | \$ | 100,916 | \$ | 95,992 |
| Contributions in relation to the contractually required contribution |  | $(108,248)$ |  | $(103,429)$ |  | $(100,916)$ |  | $(95,992)$ |
| Contribution deficiency (excess) | \$ | - | \$ | - | \$ | - | \$ | - |
| District's covered payroll | \$ | 773,200 | \$ | 738,779 | \$ | 720,829 | \$ | 685,657 |
| Contributions as a percentage of covered payroll |  | 14.00\% |  | 14.00\% |  | 14.00\% |  | 14.00\% |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

| 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 89,478 | \$ | 87,167 | \$ | 90,756 | \$ | 88,272 | \$ | 90,256 | \$ | 94,974 |
|  | $(89,478)$ |  | $(87,167)$ |  | $(90,756)$ |  | $(88,272)$ |  | $(90,256)$ |  | $(94,974)$ |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| \$ | 662,800 | \$ | 645,681 | \$ | 648,257 | \$ | 630,514 | \$ | 684,795 | \$ | 685,238 |
|  | 13.50\% |  | 13.50\% |  | 14.00\% |  | 14.00\% |  | 13.18\% |  | 13.86\% |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

|  |  | T TEN FISC |  | ARS |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2023 |  | 2022 |  | 2021 |  | 2020 |
| Contractually required contribution | \$ | 566,717 | \$ | 557,634 | \$ | 511,869 | \$ | 517,953 |
| Contributions in relation to the contractually required contribution |  | $(566,717)$ |  | $(557,634)$ |  | $(511,869)$ |  | $(517,953)$ |
| Contribution deficiency (excess) | \$ | - | \$ | - | \$ | - | \$ | - |
| District's covered payroll | \$ | 4,047,979 | \$ | 3,983,100 | \$ | 3,656,207 | \$ | 3,699,664 |
| Contributions as a percentage of covered payroll |  | 14.00\% |  | 14.00\% |  | 14.00\% |  | 14.00\% |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

| 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 488,523 | \$ | 473,447 | \$ | 469,474 | \$ | 486,897 | \$ | 485,114 | \$ | 453,989 |
|  | $(488,523)$ |  | $(473,447)$ |  | $(469,474)$ |  | $(486,897)$ |  | $(485,114)$ |  | $(453,989)$ |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| \$ | 3,489,450 | \$ | 3,381,764 | \$ | 3,353,386 | \$ | 3,477,836 | \$ | 3,465,100 | \$ | 3,492,223 |
|  | 14.00\% |  | 14.00\% |  | 14.00\% |  | 14.00\% |  | 14.00\% |  | 13.00\% |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION <br> SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY <br> SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO <br> LAST SEVEN FISCAL YEARS 

|  | 2023 |  | 2022 |  | 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| District's proportion of the net OPEB liability |  | 1957340\% |  | 2087630\% |  | 1916850\% |  | 929710\% |
| District's proportionate share of the net OPEB liability | \$ | 274,813 | \$ | 395,101 | \$ | 416,594 | \$ | 485,281 |
| District's covered payroll | \$ | 738,779 | \$ | 720,829 | \$ | 685,657 | \$ | 662,800 |
| District's proportionate share of the net OPEB liability as a percentage of its covered payroll |  | 37.20\% |  | 54.81\% |  | 60.76\% |  | 73.22\% |
| Plan fiduciary net position as a percentage of the total OPEB liability |  | 30.34\% |  | 24.08\% |  | 18.17\% |  | 15.57\% |

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

|  | 2019 | 2018 | 2017 |
| :---: | :---: | :---: | :---: |
|  | 0.01896740\% | 0.01971850\% | 0.02040141\% |
| \$ | 526,207 | \$ 529,193 | \$ 581,516 |
| \$ | 645,681 | \$ 648,257 | \$ 630,514 |
|  | 81.50\% | 81.63\% | 92.23\% |
|  | 13.57\% | 12.46\% | 11.49\% |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION<br>SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF<br>THE NET OPEB LIABILITY/ASSET<br>STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST SEVEN FISCAL YEARS

|  | 2023 |  | 2022 |  | 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| District's proportion of the net OPEB liability/asset |  | .03039122\% |  | .02956372\% |  | . $3014770 \%$ |  | 2984272\% |
| District's proportionate share of the net OPEB liability/(asset) | \$ | $(786,930)$ | \$ | $(623,327)$ | \$ | $(529,846)$ | \$ | $(494,267)$ |
| District's covered payroll | \$ | 3,983,100 | \$ | 3,656,207 | \$ | 3,699,664 | \$ | 3,489,450 |
| District's proportionate share of the net OPEB liability/asset as a percentage of its covered payroll |  | 19.76\% |  | 17.05\% |  | 14.32\% |  | 14.16\% |
| Plan fiduciary net position as a percentage of the total OPEB liability/asset |  | 230.73\% |  | 174.73\% |  | 182.10\% |  | 174.70\% |

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

|  | 2019 |  | 2018 |  | 2017 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 0.02962547\% |  | 0.03058590\% |  | 0.03315728\% |
| \$ | $(476,051)$ | \$ | 1,193,349 | \$ | 1,773,260 |
| \$ | 3,381,764 | \$ | 3,353,386 | \$ | 3,477,836 |
|  | 14.08\% |  | 35.59\% |  | 50.99\% |
|  | 176.00\% |  | 47.10\% |  | 37.30\% |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TEN FISCAL YEARS

|  | 2023 |  | 2022 |  | 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Contractually required contribution | \$ | 12,694 | \$ | 9,384 | \$ | 11,058 | \$ | 7,946 |
| Contributions in relation to the contractually required contribution |  | $(12,694)$ |  | $(9,384)$ |  | $(11,058)$ |  | $(7,946)$ |
| Contribution deficiency (excess) | \$ | - | \$ | - | \$ | - | \$ | - |
| District's covered payroll | \$ | 773,200 | \$ | 738,779 | \$ | 720,829 | \$ | 685,657 |
| Contributions as a percentage of covered payroll |  | 1.64\% |  | 1.27\% |  | 1.53\% |  | 1.16\% |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

| 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 12,871 | \$ | 11,659 | \$ | 8,313 | \$ | 8,024 | \$ | 15,237 | \$ | 8,495 |
|  | $(12,871)$ |  | $(11,659)$ |  | $(8,313)$ |  | $(8,024)$ |  | $(15,237)$ |  | $(8,495)$ |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| \$ | 662,800 | \$ | 645,681 | \$ | 648,257 | \$ | 630,514 | \$ | 684,795 | \$ | 685,238 |
|  | 1.94\% |  | 1.81\% |  | 1.28\% |  | 1.27\% |  | 2.23\% |  | 1.24\% |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO
LAST TEN FISCAL YEARS

| 2023 |  | 2022 |  | 2021 |  | 2020 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | - | \$ | - | \$ | - | \$ | - |
|  | - |  | - |  | - |  | - |
| \$ | - | \$ | - | \$ | - | \$ | - |
| \$ | 4,047,979 | \$ | 3,983,100 | \$ | 3,656,207 | \$ | 3,699,664 |
|  | 0.00\% |  | 0.00\% |  | 0.00\% |  | 0.00\% |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

| 2019 |  | 2018 |  | 2017 |  | 2016 |  | 2015 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 36,452 |
|  | - |  | - |  | - |  | - |  | - |  | $(36,452)$ |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| \$ | 3,489,450 | \$ | 3,381,764 | \$ | 3,353,386 | \$ | 3,477,836 | \$ | 3,465,100 | \$ | 3,492,223 |
|  | 0.00\% |  | 0.00\% |  | 0.00\% |  | 0.00\% |  | 0.00\% |  | 1.00\% |

# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2023

PENSION

## SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms:

- There were no changes in benefit terms from the amounts reported for fiscal year 2014.
- There were no changes in benefit terms from the amounts reported for fiscal year 2015.
- There were no changes in benefit terms from the amounts reported for fiscal year 2016.
- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- For fiscal year 2018, SERS changed from a fixed $3 \%$ annual increase to a Cost of Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of $2.5 \%$ and a floor of $0 \%$.
- For fiscal year 2019, with the authority granted the Board under Senate Bill 8, the Board has enacted a three year COLA delay for future benefit receipients commencing benefits on or after April 1, 2018.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2020.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2021.
- For fiscal year 2022, SERS changed from a Cost of Living Adjustment (COLA) of 2.5\% to 2.0\%.
- There were no changes in benefit terms from the amounts reported for fiscal year 2023.

Changes in assumptions :

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2014.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2015.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2016.
- For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from $3.25 \%$ to $3.00 \%$, (b) payroll growth assumption was reduced from $4.00 \%$ to $3.50 \%$, (c) assumed real wage growth was reduced from $0.75 \%$ to $0.50 \%$, (d) rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, $120 \%$ of male rates and $110 \%$ of female rates, ( g ) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, $90 \%$ for male rates and $100 \%$ for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from $7.75 \%$ to $7.50 \%$.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2018.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2020.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2021.
- For fiscal year 2022, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) wage inflation decreased from $3.00 \%$ to $2.40 \%$, (b) future salary increases changed from $3.50 \%-18.20 \%$ to $3.25 \%-13.58 \%$, (c) investment rate of return decreased from $7.50 \%$ to $7.00 \%$, (d) discount rate decreased from $7.50 \%$ to $7.00 \%$ and (e) mortality tables changed from the RP. 2014 Blue Collar mortality table to the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2023.


# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2023

PENSION (CONTINUED)

## STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

## Changes in benefit terms:

- There were no changes in benefit terms from the amounts reported for fiscal year 2014.
- There were no changes in benefit terms from the amounts reported for fiscal year 2015.
- There were no changes in benefit terms from the amounts reported for fiscal year 2016.
- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2019.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2020.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2021.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2022.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2023.


## Changes in assumptions :

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2014.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2015.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2016.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017.
- For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from $7.75 \%$ to $7.45 \%$, (b) the inflation assumption was lowered from $2.75 \%$ to $2.50 \%$, (c) the payroll growth assumption was lowered to $3.00 \%$, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of $0.25 \%$ due to lower inflation, (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2020.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2021.
- For fiscal year 2022, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from $7.45 \%$ to $7.00 \%$ and (b) the discount rate of return was reduced from $7.45 \%$ to $7.00 \%$.
- For fiscal year 2023, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the projected salary increases went from $12.50 \%$ at age 20 to $2.50 \%$ at age 65 to varies by service from $2.50 \%$ to $8.50 \%$.

OTHER POSTEMPLOYMENT BENEFITS (OPEB)

## SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

## Changes in benefit terms:

- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- There were no changes in benefit terms from the amounts reported for fiscal year 2018.
- There were no changes in benefit terms from the amounts reported for fiscal year 2019.
- There were no changes in benefit terms from the amounts reported for fiscal year 2020.
- There were no changes in benefit terms from the amounts reported for fiscal year 2021.
- There were no changes in benefit terms from the amounts reported for fiscal year 2022.
- There were no changes in benefit terms from the amounts reported for fiscal year 2023.


# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)<br>FOR THE FISCAL YEAR ENDED JUNE 30, 2023

OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO (CONTINUED)
Changes in assumptions:

- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from $3.25 \%$ to $3.00 \%$, (b) payroll growth assumption was reduced from $4.00 \%$ to $3.50 \%$, (c) assumed real wage growth was reduced from $0.75 \%$ to $0.50 \%$, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, $120 \%$ of male rates, and $110 \%$ of female rates, ( g ) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, $90 \%$ for male rates and $100 \%$ for female rates, set back five years is used for the period after disability retirement, (h) the municipal bond index rate increased from $2.92 \%$ to $3.56 \%$ and (i) the single equivalent interest rate, net of plan investment expense, including price inflation increased from $2.98 \%$ to $3.63 \%$.
- For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate increased from $3.63 \%$ to $3.70 \%$, (b) the health care cost trend rates for Medicare were changed from a range of $5.50 \%$ $5.00 \%$ to a range of $5.375 \%-4.75 \%$ and Pre-Medicare were changed from a range of $7.50 \%-5.00 \%$ to a range of $7.25 \%-4.75 \%$, (c) the municipal bond index rate increased from $3.56 \%$ to $3.62 \%$ and (d) the single equivalent interest rate, net of plan investment expense, including price inflation increased from $3.63 \%$ to $3.70 \%$.
- For fiscal year 2020, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from $3.70 \%$ to $3.22 \%$, (b) the health care cost trend rates for Medicare were changed from a range of $5.375 \%$ $4.75 \%$ to a range of $5.25 \%-4.75 \%$ and Pre-Medicare were changed from a range of $7.25 \%-4.75 \%$ to a range of $7.00 \%-4.75 \%$, (c) the municipal bond index rate decreased from $3.62 \%$ to $3.13 \%$ and (d) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from $3.70 \%$ to $3.22 \%$.
- For fiscal year 2021, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from $3.22 \%$ to $2.63 \%$ and (b) the municipal bond index rate decreased from $3.13 \%$ to $2.45 \%$, and (c) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from $3.22 \%$ to $2.63 \%$.
- For fiscal year 2022, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) wage inflation decreased from $3.00 \%$ to $2.40 \%$, (b) future salary increases changed from $3.50 \%-18.20 \%$ to $3.25 \%-13.58 \%$, (c) investment rate of return decreased from $7.50 \%$ to $7.00 \%$, (d) discount rate decreased from $7.50 \%$ to $7.00 \%$ and (e) mortality tables changed from the RP. 2014 Blue Collar mortality table to the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table.
- For fiscal year 2023, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) municipal bond index rate went from $1.92 \%$ to $3.69 \%$, (b) single equivalent interest rate when from $2.27 \%$ to $4.08 \%$ and (c) medical trend assumptions went from $5.125 \%$ to $4.40 \%$ Medicare and $6.75 \%$ to $4.40 \%$ Pre-Medicare to $7.00 \%$ to $4.40 \%$.


# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2023

OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

## Changes in benefit terms:

- There were no changes in benefit terms from the amounts previously reported for fiscal year 2017.
- For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from $2.1 \%$ to $1.9 \%$ per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.
- For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from $1.9 \%$ to $1.944 \%$ per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.
- For fiscal year 2020, STRS increased the subsidy percentage from $1.944 \%$ to $1.984 \%$ effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to $2.1 \%$ for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.
- For fiscal year 2021, the non-Medicare subsidy percentage was increased effective January 1, 2021 from $1.984 \%$ to $2.055 \%$ per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to $2.1 \%$ for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.
- For fiscal year 2022, the non-Medicare subsidy percentage was increased effective January 1, 2022 from $2.055 \%$ to $2.100 \%$. The nonMedicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2023.

Changes in assumptions:

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017.
- For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from $3.26 \%$ to $4.13 \%$ based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from $7.75 \%$ to $7.45 \%$, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.
- For fiscal year 2019, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the discount rate was increased from the blended rate of $4.13 \%$ to the long-term expected rate of return of $7.45 \%$ based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and (b) decrease in health care cost trend rates from $6.00 \%-11.00 \%$ initial; $4.50 \%$ ultimate down to Medical Pre-Medicare $6.00 \%$ and Medicare $5.00 \%$ initial; $4.00 \%$ ultimate and Prescription Drug Pre-Medicare $8.00 \%$ and Medicare (5.23\%) initial; $4.00 \%$ ultimate.
- For fiscal year 2020, health care cost trend rates were changed to the following: medical pre-Medicare from $6.00 \%$ initial $-4.00 \%$ ultimate down to $5.87 \%$ initial $-4.00 \%$ ultimate; medical Medicare from $5.00 \%$ initial $-4.00 \%$ ultimate down to $4.93 \%$ initial $-4.00 \%$ ultimate; prescription drug pre-Medicare from $8.00 \%$ initial - $4.00 \%$ ultimate down to $7.73 \%$ initial - $4.00 \%$ ultimate and ( $5.23 \%$ ) initial $4.00 \%$ ultimate up to $9.62 \%$ initial $-4.00 \%$ ultimate.


# STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT STARK COUNTY, OHIO 

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2023

OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

> STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO (CONTINUED)

Changes in assumptions (continued) :

- For fiscal year 2021, health care cost trend rates were changed to the following: medical pre-Medicare from $5.87 \%$ initial $-4.00 \%$ ultimate down to $5.00 \%$ initial $-4.00 \%$ ultimate; medical Medicare from $4.93 \%$ initial $-4.00 \%$ ultimate down to $-6.69 \%$ initial $-4.00 \%$ ultimate; prescription drug pre-Medicare from $7.73 \%$ initial $-4.00 \%$ ultimate down to $6.50 \%$ initial $-4.00 \%$ ultimate; prescription drug Medicare from $9.62 \%$ initial - $4.00 \%$ ultimate up to $11.87 \%$ initial - $4.00 \%$ ultimate.
- For fiscal year 2022, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the longterm expected rate of return was reduced from $7.45 \%$ to $7.00 \%$, (b) the discount rate of return was reduced from $7.45 \%$ to $7.00 \%$ and (c) health care cost trend rates were changed to the following: medical Medicare from $-6.69 \%$ initial $-4.00 \%$ ultimate down to $-16.18 \%$ initial $-4.00 \%$ ultimate; prescription drug Medicare from $11.87 \%$ initial $-4.00 \%$ ultimate up to $29.98 \%$ initial $-4.00 \%$ ultimate.
- For fiscal year 2023, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) projected salary increase went from $12.50 \%$ at age 20 to $2.50 \%$ at age 65 to varies by services from $2.50 \%$ to $8.50 \%$ and (b) health care cost trend rates were changed to the following: Pre-Medicare from $5.00 \%$ initial $-4.00 \%$ ultimate to $7.50 \%$ initial - $3.94 \%$ ultimate; medical Medicare from $-16.18 \%$ initial - $4.00 \%$ ultimate to $-68.78 \%$ initial $-3.94 \%$ ultimate; prescription drug Pre-Medicare from $6.50 \%$ initial $4.00 \%$ ultimate to $9.00 \%$ initial - $3.94 \%$ ultimate; Medicare from $29.98 \%$ initial $-4.00 \%$ ultimate to $-5.47 \%$ initial $-3.94 \%$ ultimate.

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS 

Stark County Area Vocational School District<br>Stark County<br>2800 Richville Drive SE<br>Massillon, Ohio 44646

To the Board of Education:
We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards), the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Stark County Area Vocational School District, Stark County, (the District) as of and for the year ended June 30,2023 , and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated May 20, 2024.

## Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Stark County Area Vocational School District
Stark County
Independent Auditor's Report on Internal Control Over
Financial Report and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber
Auditor of State
Columbus, Ohio

May 20, 2024

# OHIO AUDITOR OF STATE KEITH FABER 

STARK COUNTY AREA VOCATIONAL SCHOOL DISTRICT
STARK COUNTY

## AUDITOR OF STATEOF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.


Certified for Release 6/4/2024


[^0]:    SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

[^1]:    * Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

