

**CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

SINGLE AUDIT REPORT

**FOR THE FISCAL YEAR
ENDED JUNE 30, 2025**

Zupka & Associates
Certified Public Accountants



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Columbus, Ohio 43215
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800-282-0370

Board Members
Citizens Academy Southeast
15700 Lotus Drive
Cleveland, Ohio 44128

We have reviewed the *Independent Auditor's Report* of the Citizens Academy Southeast, Cuyahoga County, prepared by Zupka & Associates, for the audit period July 1, 2024 through June 30, 2025. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Citizens Academy Southeast is responsible for compliance with these laws and regulations.

KEITH FABER
Ohio Auditor of State

Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

April 11, 2026

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**CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO
SINGLE AUDIT REPORT
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

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INDEPENDENT AUDITOR'S REPORT

Citizens Academy Southeast
Cuyahoga County
15700 Lotus Drive
Cleveland, Ohio 44128

To the Members of the Board:

Report on the Financial Statements

Opinion

We have audited the accompanying financial statements of the Citizens Academy Southeast, Cuyahoga County, Ohio, (the School) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the School's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Citizens Academy Southeast as of June 30, 2025, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the School's basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2025, on our consideration of the School's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School's internal control over financial reporting and compliance.



Zupka & Associates
Certified Public Accountants

December 19, 2025

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**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)*

The management's discussion and analysis of Breakthrough Public Schools: Citizens Academy Southeast's (the "School") financial performance provides an overall review of the School's financial activities for the fiscal year ended June 30, 2025. The intent of this discussion and analysis is to look at the School's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School's financial performance.

Financial Highlights

Key financial highlights for 2025 are as follows:

- In total, net position decreased by \$899,292 from a deficit of \$2,895,362 to a deficit of \$3,794,654.
- The School had operating revenues of \$5,975,843 and operating expenses of \$12,817,587 for fiscal year 2025. The School also had \$6,370,066 in non-operating revenues and \$427,614 in non-operating expenses during fiscal year 2025.
- Enrollment decreased from 662 students to 656 students.

Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School's financial activities. The statement of net position and statement of revenues, expenses and changes in net position provide information about the activities of the School, including all short-term and long-term financial resources and obligations.

Reporting the School Financial Activities

Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position and the Statement of Cash Flows

These documents answer the question, "How did we do financially during 2025?" These statements include all assets, liabilities, deferred outflows/inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)*

These statements report the School's net position and changes in that position. This change in net position is important because it tells the reader that, for the School as a whole, the financial position of the School has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. These statements can be found on pages 13 and 14 of this report.

The statement of cash flows provides information about how the School's finances are meeting the cash flow needs of its operations. The statement of cash flows can be found on page 15 of this report.

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes to the basic financial statements, can be found on pages 17-52 of this report.

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the School's net pension liability and net OPEB liability/asset, which can be found on pages 54-74 of this report.

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**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)*

The table below provides a summary of the School's net position for the fiscal years 2025 and 2024:

Table 1 - Net Position		
	2025	2024
ASSETS		
Current Assets	\$ 1,942,532	\$ 2,140,061
Net OPEB Asset	561,810	563,577
Capital Assets, Net	6,288,539	6,999,167
Total Assets	8,792,881	9,702,805
DEFERRED OUTFLOWS OF RESOURCES		
Pensions	2,923,254	3,617,415
OPEB	372,497	320,973
Total Deferred Outflows of Resources	3,295,751	3,938,388
LIABILITIES		
Current Liabilities	872,132	762,509
Long-term liabilities:		
Due within one year	621,789	588,594
Due in more than one year		
Net Pension Liability	6,507,819	6,917,407
Net OPEB Liability	164,461	202,145
Other Amounts	6,285,066	6,883,672
Total Liabilities	14,451,267	15,354,327
DEFERRED INFLOWS OF RESOURCES		
Pensions	741,409	436,387
OPEB	690,610	745,841
Total Deferred Inflows of Resources	1,432,019	1,182,228
NET POSITION		
Net Investment in Capital Assets	(595,133)	(473,099)
Restricted	607,934	655,768
Unrestricted	(3,807,455)	(3,078,031)
Total Net Position	\$ (3,794,654)	\$ (2,895,362)

The net pension liability (NPL), the net OPEB liability (NOL) and the net OPEB asset reported by the School at fiscal year end, are reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27", and GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions."

For reasons discussed on the next page, many end users of this financial statement will gain a clearer understanding of the School's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting net OPEB asset and deferred outflows related to pension and OPEB.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)*

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/asset to equal the School's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*.

State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans. Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments.

**BREAKTHROUGH PUBLIC SCHOOLS:
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CUYAHOGA COUNTY, OHIO**

*Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)*

There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

At June 30, 2025, the School's net position totaled a deficit of \$3,794,654. The significant changes in deferred outflows and inflows of resources, net OPEB asset, net pension liability, and net OPEB liability are due to the reporting of GASB 68 and 75. Current assets decreased mainly due to the decrease in cash and cash equivalents.

The implementation of GASB Statement No. 68 and 75 requires the reader to perform additional calculations to determine the School's Total Net Position at June 30, 2025 without the implementation of GASB Statement No. 68 and 75. This is an important exercise, as the State Pension Systems (SERS & STRS) collect, hold, invest, and distribute pensions to our employees, not the School.

Total Net Position including GASB 68 and GASB 75	\$ (3,794,654)
Add:	
Net Pension Liability	6,507,819
Net OPEB Liability	164,461
Deferred Inflows- Pension	741,409
Deferred Inflows- OPEB	690,610
Less:	
Net OPEB Asset	(561,810)
Deferred Outflows- Pension	(2,923,254)
Deferred Outflows- OPEB	(372,497)
Total Net Position without GASB 68 and GASB 75	<u>\$ 452,084</u>

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)*

The table below provides a summary of the School's net position for the fiscal years 2025 and 2024:

Table 2 - Change in Net Position

	2025	2024
OPERATING REVENUES		
Program Revenues:		
State Foundation *	\$ 5,929,943	\$ 6,051,223
Other Unrestricted Grants-In-Aid *	43,097	44,559
Other Operating Revenues	2,803	160,249
Total Operating Revenues	<u>5,975,843</u>	<u>6,256,031</u>
OPERATING EXPENSES		
Salaries and Wages	5,001,381	4,651,842
Fringe Benefits	1,726,182	1,893,232
Purchased Services	4,554,389	4,272,308
Materials and Supplies	750,663	435,501
Depreciation	710,628	710,628
Other	74,344	49,064
Total Operating Expenses	<u>12,817,587</u>	<u>12,012,575</u>
Operating Loss	(6,841,744)	(5,756,544)
NON-OPERATING REVENUES (EXPENSES)		
Interest Income	41,753	77,873
Interest and Fiscal Charges	(427,614)	(425,219)
Tax Distribution	1,150,191	965,432
Federal and State Grants *	4,411,556	3,525,379
Contributions and Donations	766,566	1,628
Total Non-Operating Revenues (Expenses)	<u>5,942,452</u>	<u>4,145,093</u>
Change in Net Position	(899,292)	(1,611,451)
Net Position - Beginning of Year	(2,895,362)	(1,283,911)
Net Position - End of Year	<u>\$ (3,794,654)</u>	<u>\$ (2,895,362)</u>

* Certain reclassifications were made for comparability

The revenue generated by community schools is heavily dependent upon per-pupil allotment given by the State foundation program and federal entitlement programs. Foundation payments attributed to 48 percent of total operating and non-operating revenues during fiscal year 2025. The decrease in state foundation is due to the decrease in enrollment.

The increase federal and state grants is due to the increase in grant funding.

**BREAKTHROUGH PUBLIC SCHOOLS:
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*Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)*

The decrease in fringe benefits expense was due mainly to an decrease in pension and OPEB expenses. Below is a comparison of fringe benefits expense without GASB 68 and GASB 75.

	<u>2025</u>	<u>2024</u>
Fringe Benefits	\$ 1,279,259	\$ 1,196,150

See Notes 11 and 12 in the notes to the basic financial statements for more detail on GASB 68 and 75.

Capital Assets

At June 30, 2025, the School had \$6,288,539 invested in leasehold improvements, furniture, fixtures and equipment, and intangible right-to-use leased building and equipment, net of accumulated depreciation. See Note 8 in the notes to the basic financial statements for more detail on the School's capital assets.

Long-Term Debt

At June 30, 2025, the School had \$6,883,672 in leases payable with \$621,789 due within one year. The School entered into leases agreement for the rental of the School building and copiers. The School reports an intangible right to use capital asset and corresponding liability for the future scheduled payments under the lease.

See note 13 in the notes to the basic financial statements for more detail on long-term debt activity.

Current Financial Related Activities

The School has a fiscal agent relationship with Breakthrough Public Schools, a Public Management Organization. During the 2024-2025 fiscal school year, there were 1,145 students enrolled in the School. The School relies on the State Foundation Funds, State and Federal Sub-Grants and private donors to provide the monies necessary to operate the School.

Contacting the School's Financial Management

This financial report is designed to provide our clients and creditors with a general overview of the School's finances and to show the School's accountability for the money it receives. If you have questions about this report or need additional financial information contact Celeste Farmer, Treasurer, 3615 Superior Avenue, Suite 4403A, Cleveland, Ohio 44114 or email celeste@mangen1.com.

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**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Statement of Net Position
June 30, 2025*

ASSETS	
Current Assets:	
Cash and Cash Equivalents	\$ 1,325,969
Receivables:	
Intergovernmental	608,562
Prepaid Items	8,001
Total Current Assets	<u>1,942,532</u>
Noncurrent Assets:	
Net OPEB Asset	561,810
Capital Assets:	
Depreciable Capital Assets, Net of Depreciation/Amortization	6,288,539
Total Noncurrent Assets	<u>6,850,349</u>
Total Assets	<u>8,792,881</u>
DEFERRED OUTFLOWS OF RESOURCES	
Pension	2,923,254
OPEB	372,497
Total Deferred Outflows of Resources	<u>3,295,751</u>
LIABILITIES	
Current Liabilities:	
Accounts Payable	278,266
Accrued Wages and Benefits	338,473
Compensated Absences Payable	34,629
Intergovernmental Payable	155,453
Accrued Interest Payable	65,311
Leases Payable	621,789
Total Current Liabilities	<u>1,493,921</u>
Noncurrent Liabilities:	
Compensated Absences Payable	23,183
Leases Payable	6,261,883
Net Pension Liability	6,507,819
Net OPEB Liability	164,461
Total Noncurrent Liabilities	<u>12,957,346</u>
Total Liabilities	<u>14,451,267</u>
DEFERRED INFLOWS OF RESOURCES	
Pension	741,409
OPEB	690,610
Total Deferred Inflows of Resources	<u>1,432,019</u>
NET POSITION	
Net Investment in Capital Assets	(595,133)
Restricted for:	
Federally Funded Programs	46,124
OPEB	561,810
Unrestricted	(3,807,455)
Total Net Position	<u>\$ (3,794,654)</u>

See accompanying notes to the basic financial statements

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Statement of Revenues, Expenses and Changes in Net Position
For the Fiscal Year Ended June 30, 2025*

OPERATING REVENUES

State Foundation	\$ 5,929,943
Other Unrestricted Grants-In-Aid	43,097
Other Operating Revenues	2,803
Total Operating Revenues	<u>5,975,843</u>

OPERATING EXPENSES

Salaries and Wages	5,001,381
Fringe Benefits	1,726,182
Purchased Services	4,554,389
Materials and Supplies	750,663
Depreciation/Amortization	710,628
Other	74,344
Total Operating Expenses	<u>12,817,587</u>
Operating Loss	<u>(6,841,744)</u>

NON-OPERATING REVENUES (EXPENSES)

Interest Income	41,753
Interest and Fiscal Charges	(427,614)
Tax Distribution	1,150,191
Federal and State Grants	4,411,556
Contributions and Donations	766,566
Total Non-operating Revenues (Expenses)	<u>5,942,452</u>

Change in Net Position	(899,292)
Net Position - Beginning of Year	<u>(2,895,362)</u>
Net Position - End of Year	<u><u>\$ (3,794,654)</u></u>

See accompanying notes to the basic financial statements

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Statement of Cash Flows
For the Fiscal Year Ended June 30, 2025*

CASH FLOWS FROM OPERATING ACTIVITIES	
Cash Received from State of Ohio	\$ 5,956,356
Cash Received from Other Operations	83,489
Cash Payments for Salaries and Wages	(5,007,396)
Cash Payments for Fringe Benefits	(1,279,751)
Cash Payments for Purchased Services	(4,546,917)
Cash Payments for Materials and Supplies	(781,743)
Cash Payments for Other Expenses	(74,063)
Net Cash Used in Operating Activities	<u>(5,650,025)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Federal and State Grants	4,205,115
Tax Distribution	1,150,191
Contributions and Donations	766,566
Net Cash Provided by Noncapital Financing Activities	<u>6,121,872</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Principal Paid on Long-term Debt	(588,594)
Interest Paid on Long-term Debt	(396,268)
Net Cash Used in Capital and Related Financing Activities	<u>(984,862)</u>
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest on Investments	41,753
Net Cash Provided by Investing Activities	<u>41,753</u>
Net Decrease in Cash and Cash Equivalents	(471,262)
Cash and Cash Equivalents - Beginning of Year	1,797,231
Cash and Cash Equivalents - End of Year	<u><u>\$ 1,325,969</u></u>
RECONCILIATION OF OPERATING LOSS TO NET CASH USED IN OPERATING ACTIVITIES	
Operating Loss	\$ (6,841,744)
Adjustments:	
Depreciation/Amortization	710,628
(Increase) Decrease in Assets and Deferred Outflows:	
Intergovernmental Receivable	(107,162)
Other Receivable	41,739
Prepaid Items	(1,869)
Deferred Outflows - Pension	694,161
Deferred Outflows - OPEB	(51,524)
Net OPEB Asset	1,767
Increase (Decrease) in Liabilities and Deferred Inflows:	
Accounts Payable	(34,296)
Accrued Wages and Benefits	(37,463)
Intergovernmental Payable	115,407
Compensated Absences Payable	57,812
Net Pension Liability	(409,588)
Net OPEB Liability	(37,684)
Deferred Inflows - Pension	305,022
Deferred Inflows - OPEB	(55,231)
Net Cash Used in Operating Activities	<u><u>\$ (5,650,025)</u></u>

See accompanying notes to the basic financial statements

Notes to the Basic Financial Statements

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 1 – DESCRIPTION OF THE SCHOOL

Breakthrough Public Schools: Citizens Academy Southeast (the "School") is a nonprofit corporation established pursuant to Ohio Revised Code Chapters 3314 and 1702. The School is an approved tax-exempt organization under Section 501(c)(3) of the Internal Revenue Code exclusively for educational purposes. Management is not aware of any course of action or series of events that have occurred that might adversely affect the School's tax-exempt status. The School's mission is to provide students of kindergarten to grade eight the knowledge, skills and habits to be effective and empowered stewards of their community. The School, which is part of the State's education program, is independent of any School District and is nonsectarian in its programs, admission policies, employment practices and all other operations. The School may sue and be sued, acquire facilities as needed and contract for any services necessary for the operation of the School.

The School began operations at the beginning of the 2015-2016 school year. The School was approved for operation under a contract with the Cleveland Municipal School District (the "Sponsor") for a period of five years commencing July 1, 2015, and subsequently extended through June 30, 2029. The Sponsor is responsible for evaluating the performance of the School and has the authority to deny renewal of the contract at its expiration or terminate the contract prior to its expiration.

The School contracted with Breakthrough Public Schools for academic and business services beginning in 2014 for five years and is automatically renewed for an additional two-year renewal term ending on June 30th of each subsequent two-year period unless written notice of its intent to consider termination is given by either Party no later than September 30th prior to the end of the Term and final notice of termination is given no later than December 31st prior to the end of the Term. This agreement has been extended through June 30, 2026.

The School operates under the direction of the Board of Trustees. The Board of Trustees is responsible for carrying out the provisions of the contract, which include but are not limited to, State-mandated provisions regarding student population, curriculum, academic goals, performance standards, admission standards and qualifications of teachers. The Board of Trustees controls the School's one instructional/support facility staffed by 43 non-certified and 72 certificated full-time teaching personnel who provide services to 656 students (includes summer school).

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the School have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School's significant accounting policies are described starting on the next page.

A. Basis of Presentation

The School's basic financial statements consist of a statement of net position, a statement of revenues, expenses and changes in net position, and a statement of cash flows.

Enterprise reporting focuses on the determination of the change in net position, financial position, and cash flows.

B. Measurement Focus

Enterprise accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred outflows/inflows of resources are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the School finances and meets the cash flow needs of its enterprise activities.

C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. The School's basic financial statements are prepared using the accrual basis of accounting.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded upon the accrual basis when the exchange takes place.

Non-exchange transactions, in which the School receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School on a reimbursement basis. Grants and entitlements received before the eligibility requirements are met are recorded as deferred inflow.

**BREAKTHROUGH PUBLIC SCHOOLS:
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CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Accounting (Continued)

Deferred Outflows/Inflows of Resources - In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net asset that applies to a future period and will not be recognized as an outflow of resources (expense) until then. For the School, deferred outflows of resources are reported on the statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB are explained in Notes 11 and 12.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net asset that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School, deferred inflows of resources include pension and OPEB. The deferred inflows of resources related to pension and OPEB are explained in Notes 11 and 12.

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

D. Budgetary Process

Community schools are statutorily required to adopt a budget by Ohio Revised Code 3314.032(C). However, unlike traditional public schools located in the State of Ohio, community schools are not required to follow the specific budgetary process and limits set forth in the Ohio Revised Code Chapter 5705, unless specifically provided in the contract between the School and its Sponsor. The contract between the School and its Sponsor does not require the School to follow the provisions Ohio Revised Code Chapter 5705; therefore, no budgetary information is presented in the basic financial statements.

E. Cash and Cash Equivalents

All monies received by the School are accounted for by the School's fiscal agent, Breakthrough Public Schools. All cash is received and deposited by the School. Separate accounts are maintained in the School's name. Monies for the School are maintained in these accounts.

During fiscal year 2025, investments were limited to investments in State Treasury Asset Reserve of Ohio (STAR Ohio). The School's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the School.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Cash and Cash Equivalents (Continued)

The School measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value. For the fiscal year 2025, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

For the purposes of the statement of cash flows and the presentation on the statement of net position, investments with original maturities of three months or less at the time they are purchased by the School are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

F. Capital Assets

All capital assets are capitalized at cost and updated for additions and reductions during the fiscal year. Donated capital assets are recorded at their acquisition value on the date donated. The School does not have any infrastructure. The School maintains a capitalization threshold at \$5,000. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. All reported capital assets are depreciated or amortized. Depreciation and amortization are computed using the straight-line method over the remaining useful life of the related capital assets. Leasehold improvements are depreciated over twenty years. Furniture, fixtures, and equipment are depreciated five to twenty years.

The School is reporting intangible right to use assets related to a leased building and copiers. The intangible assets are being amortized in a systematic and rational manner of the shorter of the lease term or the useful life of the underlying asset.

G. Net Position

Net position represents the difference between assets and deferred outflows of resources compared to liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Net Position (Continued)

The School applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

H. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity. For the School, these revenues are payments from the State Foundation Program, and other revenues. Operating expenses are necessary costs incurred to provide goods or services that are the primary activities of the School. All revenues and expenses not meeting this definition are reported as non-operating.

I. Prepaid Items

Payments made to vendors for services that will benefit fiscal years beyond June 30, 2025 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expense is reported in the fiscal year ended in which services are consumed.

J. Intergovernmental Revenue

The School currently participates in the State Foundation Basic Aid, Title I, Title II, Title IDEA B, Expanding Opportunities for Each Child, various state grants, and Nutrition. The State Foundation Basic Aid (which includes casino and facilities revenue) is recognized as operating revenue. All of the other grant revenues received from these programs are recognized as non-operating revenues in the accounting period in which all eligibility requirements have been met.

Eligibility includes timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School on a reimbursement basis. Amounts recognized under the above named programs for the 2025 fiscal school year totaled \$10,341,499.

K. Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

L. Compensated Absences

The School recognizes a liability for compensated absences for leave that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled during or upon separation from employment. The liability for compensated absences includes salary-related benefits, where applicable.

Each full-time employee is given up to 15 paid days per year personal time off (PTO). Each employee's allotment of PTO time is accrued on a prorated basis throughout the year and begins accruing upon commencement of employment. At the close of each fiscal year, employees may choose to apply up to 10 of their unused PTO days to their respective PTO bank. Employees may do so up to a maximum of 40 days banked total. Employees who are terminated are not paid for unused PTO time.

M. Contributions and Donations

Non-cash contributions and donations are recorded at their fair market value on the date donated.

N. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES

During the fiscal year, the School implemented the following Governmental Accounting Standards Board (GASB) Statements and Guides:

GASB Statement No. 102, Certain Risk Disclosures – an Amendment of GASB Statement No. 62. GASB 100 The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. The implementation of the GASB pronouncement did not have any impact on beginning net position.

**BREAKTHROUGH PUBLIC SCHOOLS:
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CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES (Continued)

GASB Statement No. 101, Compensated Absences The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. For the School, GASB 101 did not have any impact on beginning net position.

NOTE 4 – SPONSORSHIP AND MANAGEMENT AGREEMENTS

The School entered into an agreement with the Cleveland Municipal School District for a period of five years commencing July 1, 2015. Sponsorship fees are calculated as 2.0 percent of the fiscal year 2025 foundation payments received by the School, from the State of Ohio. The total amount due from the School for fiscal year 2025 was \$118,326, of which \$28,343 remained outstanding as of June 30, 2025 and is recorded as a liability. Sponsorship fees are recorded as professional and technical services within the purchased services expense on the Statement of Revenues, Expenses, and Changes in Net Position.

The School contracted with Breakthrough Public Schools to provide academic and business services beginning July 1, 2014 for five years and the agreement automatically renewed for an additional two-year renewal term ending June 30th of each subsequent two-year period unless written notice of its intent to consider termination is given by either party no later than September 30th prior to the end of the term and final notice of termination is given no later than December 31st prior to the end of the term. The total amount due from the School for fiscal year ending June 30, 2025 was \$2,138,701. Management fees are recorded as professional and technical services within purchased services on the Statement of Revenues, Expenses, and Changes in Net Position.

NOTE 5 – DEPOSITS

Deposits with Financial Institutions

At June 30, 2025, the carrying amount of all School's deposits was \$271,391. Based on the criteria described in GASB Statement No. 40, *Deposits, and Investment Risk Disclosures*, as of June 30, 2025, the School's bank balance of \$307,016 was fully covered by FDIC.

Investments

STAR Ohio is measured at net asset value per share. The School categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 5 – DEPOSITS (Continued)

The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The below tables identify the School's recurring fair value measurement as of June 30, 2025. As previously discussed, Star Ohio is reported at its net asset value.

<u>Investment Type</u>	<u>Net Asset Value</u>	<u>Investment Maturities</u>
		<u>6 months or less</u>
STAR Ohio	<u>\$ 1,054,578</u>	<u>\$ 1,054,578</u>

Interest Rate Risk: Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the School's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: The weighted average of maturity of the portfolio held by STAR Ohio as of June 30, 2025 is 30.4 days and carries a rating of AAAM by S&P Global Ratings. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School's investment policy does not specifically address credit risk beyond requiring the School to only invest in securities authorized by State statute.

Concentration of Credit Risk: The School investment policy places no limits on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the School at June 30, 2025:

<u>Investment Type</u>	<u>Net Asset Value</u>	<u>% of Total</u>
	<u>\$</u>	<u></u>
STAR Ohio	<u>1,054,578</u>	<u>100%</u>

NOTE 6 – RECEIVABLES

Receivables at June 30, 2025, consisted of intergovernmental receivables arising from grants and entitlements, pension receivable, and other receivable. Intergovernmental receivables are considered collectible in full due to the current year guarantee of federal funds and the stable condition of state programs.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 6 – RECEIVABLES (Continued)

A summary of the principal items of receivables follows:

	<u>Receivables</u>
Intergovernmental	
21st Century	\$ 24,528
Title I	223,664
Title II	22,530
IDEA-B	35,625
Title IV	13,934
Medicaid	125,169
Shared Staffing	105,112
Other	58,000
Total Intergovernmental	<u>608,562</u>

NOTE 7 – TAX DISTRIBUTION

The Breakthrough network of schools participate in a partnership with the Cleveland Municipal School District (CMSD) for a property tax levy of 1 mill based on the assessed real property value within the School District. The original levy was for four years and was passed in November 2012. On November 8, 2016, this levy was renewed for an additional four years. On November 3, 2020, this levy was renewed for a period of 10 years (2021-2030) at a rate of 1.5 mills of the assessed real property value within the School District.

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**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 8 – CAPITAL ASSETS

A summary of the School's capital assets at June 30, 2025, follows:

	Balance 6/30/2024	Additions	Deletions	Balance 6/30/2025
Capital Assets:				
<u>Depreciable/Amortized Capital Assets:</u>				
Leasehold Improvements	\$ 25,000	\$ -	\$ -	\$ 25,000
Furniture, Equipment, and Computers	9,804	-	-	9,804
Intangible Right-to-use Lease - Building	8,990,604	-	-	8,990,604
Intangible Right-to-use Lease - Equipment	86,514	-	-	86,514
Total Depreciable/Amortized Capital Assets	<u>9,111,922</u>	<u>-</u>	<u>-</u>	<u>9,111,922</u>
<u>Less Accumulated Depreciation/Amortization:</u>				
Leasehold Improvements	(9,996)	(1,250)	-	(11,246)
Furniture, Equipment, and Computers	(2,001)	(490)	-	(2,491)
Intangible Right-to-use Lease - Building	(2,074,755)	(691,585)	-	(2,766,340)
Intangible Right-to-use Lease - Equipment	(26,003)	(17,303)	-	(43,306)
Total Accumulated Depreciation/Amortization	<u>(2,112,755)</u>	<u>(710,628)</u>	<u>-</u>	<u>(2,823,383)</u>
Total Capital Assets, Net	<u><u>\$ 6,999,167</u></u>	<u><u>\$(710,628)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 6,288,539</u></u>

NOTE 9 – RISK MANAGEMENT

A. Insurance Coverage

The School is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

For the fiscal year ended 2025, the School contracted with the Philadelphia Insurance Company with the following insurance coverage:

Commercial General Liability per Occurrence	\$1,000,000
Commercial General Liability Aggregate	3,000,000
Umbrella Coverage per Occurrence	10,000,000
Umbrella Coverage per Aggregate	10,000,000
Commercial Property (\$5,000 Deductible)	68,894,761
Crime Coverage (\$500 Deductible) Each Employee	1,000,000
Computer Coverage (\$500 Deductible)	250,000
Employee Benefits Liability (\$2,500 Deductible) Each Employee	1,000,000
Employee Benefits Liability (\$2,500 Deductible) Aggregate	3,000,000
Employers Stop Gap Liability	1,000,000
School Board Legal Liability per Aggregate (\$2,500 Deductible)	3,000,000
School Board Legal Liability per Occurrence (\$2,500 Deductible)	3,000,000

**BREAKTHROUGH PUBLIC SCHOOLS:
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*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 9 – RISK MANAGEMENT (Continued)

A. Insurance Coverage (Continued)

Settled claims have not exceeded this commercial coverage in any of the past three years, nor has there been any significant reduction in coverage from the prior year. The School owns no property, but leases a facility located at 15700 Lotus Drive, Cleveland, OH 44128 (See Note 13).

B. Workers' Compensation

The School makes premium payments to the Ohio Workers' Compensation System for employee injury coverage. The premium is calculated by multiplying the monthly total gross payroll by a factor that is calculated by the State.

C. Employees Medical, Dental, Vision, Life and Disability Benefits

Breakthrough Public Schools (BCS) values the health and well-being of all of our teachers, leaders and support staff. The BCS Network contracts through an independent carrier to provide insurance to all active, full-time employees scheduled to work at least 30 hours per week.

Vision insurance and voluntary life is paid by the employee. Long-term disability insurance, short-term disability, and basic life insurance benefits are paid by the School.

NOTE 10 – CONTINGENCIES

A. Grants

The School received financial assistance from State agencies in the form of grants. The expense of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School at June 30, 2025.

**BREAKTHROUGH PUBLIC SCHOOLS:
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*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 10 – CONTINGENCIES (Continued)

B. Litigation

The School is not involved in any litigation that, in the opinion of management, would have material effect on the financial statements.

C. State Foundation Funding

School foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. However, there is an important nexus between attendance and enrollment for Foundation funding purposes. Community schools must provide documentation that clearly demonstrates students have participated in learning opportunities. The Ohio Department of Education and Workforce (DEW) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end.

Under Ohio Rev. Code Section 3314.08 DEW may also perform a FTE review for the fiscal year that may result in an additional adjustment to the enrollment information as well as claw backs of Foundation funding due to a lack of evidence to support student participation and other matters of noncompliance. DEW has not performed such a review on the School for fiscal year 2025.

As of the date of this report, all DEW adjustments for fiscal year 2025 have been finalized.

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**BREAKTHROUGH PUBLIC SCHOOLS:
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CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 11 – DEFINED BENEFIT PENSION PLAN

A. Net Pension Liability

The net pension liability reported on the Statement of Net Position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School's obligation for this liability to annually required payments. The School cannot control benefit terms or the manner in which pensions are financed; however, the School does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable*.

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*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)

B. Plan Description - School Employees Retirement System (SERS)

Plan Description – School non-teaching employees participate in SERS, a cost-sharing, multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability, and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries.

Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information, and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0.0 percent. A three-year COLA suspension was in effect for all benefit recipients for calendar years 2018, 2019, and 2020. The Retirement Board approved a 2.5% COLA for calendar year 2023 and 2024.

**BREAKTHROUGH PUBLIC SCHOOLS:
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*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)

B. Plan Description - School Employees Retirement System (SERS) (Continued)

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2025, the allocation to pension, death benefits, and Medicare B was the entire 14.0 percent.

The School's contractually required contribution to SERS was \$87,817 for fiscal year 2025.

C. Plan Description - State Teachers Retirement System (STRS)

Plan Description – School licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing, multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. The calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective August 1, 2023, any member can retire with unreduced benefits with 34 years of services credit at any age; or five years of service credit and age 65. Effective June 1, 2025 – July 1, 2027, any member can retire with unreduced benefits with 33 years of service credit at any age; or five years of service credit and age 65. Effective on or after Aug. 1, 2027, any member can retire with unreduced benefits with 34 years of service credit at any age; or give years of service credit and age 65.

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NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)

C. Plan Description State Teachers Retirement System (STRS) (Continued)

Eligibility changes for DB Plan members who retire with actuarially reduced benefits effective Aug. 1, 2023, can retire with 29 years of service credit at any age; or five years of service credit and age 60.

Effective June 1, 2025 - July 1, 2027, retirement eligibility for reduced benefits is 28 years of service credit at any age; or five years of service credit and age 60. Effective on or after Aug. 1, 2027, retirement eligibility for reduced benefits is 29 years of service credit at any age; or five years of service credit and age 60.

The DC Plan allows members to place all of their member contributions and 11.09 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 2.91 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12.0 of the 14.0 percent member rates goes to the DC Plan and the remaining 2.0 percent goes to the DB plan. Member contributions to the DC plan are allocated among investment choices by the member, and contributions to the DB plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options in the GASB 68 schedules of employer allocation and pension amounts by employer.

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NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)

C. Plan Description State Teachers Retirement System (STRS) (Continued)

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2025, plan members were required to contribute 14 percent of their annual covered salary. The School was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2025 contribution rates were equal to the statutory maximum rates.

The School's contractually required contributions to STRS was \$628,883 for fiscal year 2025.

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School's proportion of the net pension liability was based on the School's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability			
Prior Measurement Date	0.0122535%	0.02897774%	
Proportion of the Net Pension Liability			
Current Measurement Date	<u>0.0158084%</u>	<u>0.02961874%</u>	
Change in Proportionate Share	<u>0.0035549%</u>	<u>0.00064100%</u>	
Proportionate Share of the Net Pension			
Liability	\$ 808,694	\$ 5,699,125	\$ 6,507,819
Pension Expense	\$ 185,264	\$ 1,121,031	\$ 1,306,295

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*Notes to the Basic Financial Statements
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NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At June 30, 2025, the School reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$ 30,876	\$ 358,896	\$ 389,772
Changes of assumptions	7,235	262,647	269,882
Changes in proportion and differences between School contributions and proportionate share of contributions	254,201	1,292,699	1,546,900
School contributions subsequent to the measurement date	87,817	628,883	716,700
Total Deferred Outflows of Resources	<u>\$ 380,129</u>	<u>\$ 2,543,125</u>	<u>\$ 2,923,254</u>
Deferred Inflows of Resources			
Differences between expected and actual experience	\$ -	\$ 3,120	\$ 3,120
Changes of assumptions	-	197,697	197,697
Net difference between projected and actual earnings on pension plan investments	50,584	490,008	540,592
Total Deferred Inflows of Resources	<u>\$ 50,584</u>	<u>\$ 690,825</u>	<u>\$ 741,409</u>

\$716,700 reported as deferred outflows of resources related to pension resulting from School contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2026	\$81,006	\$306,930	\$387,936
2027	147,248	838,643	985,891
2028	28,349	170,888	199,237
2029	(14,875)	(93,044)	(107,919)
Total	<u>\$241,728</u>	<u>\$1,223,417</u>	<u>\$1,465,145</u>

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NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)

E. Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67 as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2137.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2024, are presented below:

Wage Inflation	2.40 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
COLA or Ad Hoc COLA	2.00 percent, on and after April 1, 2018, COLA's for future retirees will be delayed for three years following commencement
Investment Rate of Return	7.00 percent net of investment expenses, including inflation
Actuarial Cost Method	Entry Age Normal

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females.

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NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)

E. Actuarial Assumptions - SERS (Continued)

Mortality among disable members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	3.00 %	0.97 %
US Equity	22.00	4.68
Non-US Equity Developed	12.00	4.96
Non-US Equity Emerging	6.00	5.66
Fixed Income/Global Bonds	18.00	2.38
Private Equity	14.00	7.10
Real Estate/Real Assets	13.00	3.64
Infrastructure	7.00	4.80
Private Debt/Private Credit	5.00	5.86
Total	<u>100.00 %</u>	

Discount Rate The total pension liability was calculated using the discount rate of 7.00 percent. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 20-year amortization period of the unfunded actuarial accrued liability. The actuarially determined rate of fiscal year 2024 was 14 percent. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.00 percent).

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NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)

E. Actuarial Assumptions - SERS (Continued)

Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability. The annual money weighted rate of return, calculated as the internal rate of return on pension plan investments, for fiscal year 2024 was 9.31 percent.

Sensitivity of the School's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School's proportionate share of the net pension liability	\$1,237,190	\$808,694	\$447,924

F. Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2024, actuarial valuation.

Inflation	2.50 percent
Projected salary increases	Varies by service from 2.5% to 8.5%
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments	0.0 percent

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NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)

F. Actuarial Assumptions – STRS (Continued)

Post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return *</u>
Domestic Equity	26.00 %	6.90 %
International Equity	22.00	7.70
Alternatives	19.00	9.10
Fixed Income	22.00	4.50
Real Estate	10.00	5.10
Liquidity Reserves	<u>1.00</u>	2.40
Total	<u>100.00 %</u>	

* Final target weights reflected at October 1, 2022.

** 10-Year -Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.4% and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2024. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included.

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NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)

F. Actuarial Assumptions – STRS (Continued)

Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2024.

Sensitivity of the School's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School's proportionate share of the net pension liability	\$9,193,686	\$5,699,125	\$2,743,325

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*Notes to the Basic Financial Statements
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NOTE 12 – DEFINED BENEFIT OPEB PLANS

A. Net OPEB Liability/Asset

The net OPEB liability and net OPEB asset reported on the statement of net position represents a liability or asset to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability and net OPEB asset represent the School's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability and net OPEB asset calculations are dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost-of-living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School's obligation for this liability to annually required payments. The School cannot control benefit terms or the manner in which OPEB are financed; however, the School does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability and net OPEB asset. Resulting adjustments to the net OPEB liability and net OPEB asset would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable*.

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NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

B. Plan Description – School Employees Retirement System (SERS)

Health Care Plan Description - The School contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage.

In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2025, there was no contribution made to health care. A health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2025, this amount was \$30,000.

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NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

B. Plan Description – School Employees Retirement System (SERS) (Continued)

Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge.

The surcharge, is the total amount assigned to the Health Care Fund. The School's contractually required contribution to SERS was \$11,832 for fiscal year 2025, and is reported as an intergovernmental payable.

C. Plan Description – State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B monthly reimbursement elimination date was postponed indefinitely. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2025, STRS did not allocate any employer contributions to post-employment health care.

D. OPEB Liabilities, OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and net OPEB asset were measured as of June 30, 2024, and the total OPEB liability and asset used to calculate the net OPEB liability and net OPEB asset were determined by an actuarial valuation as of that date. The School's proportion of the net OPEB liability and net OPEB asset were based on the School's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

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NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

D. OPEB Liabilities, OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net OPEB Liability/asset Prior Measurement Date	0.0122702%	0.02897774%	
Proportion of the Net OPEB Liability/asset Current Measurement Date	<u>0.0161474%</u>	<u>0.02961874%</u>	
Change in Proportionate Share	<u>0.0038772%</u>	<u>0.00064100%</u>	
Proportionate Share of the Net OPEB Liability	\$ 164,461	\$ -	\$ 164,461
Proportionate Share of the Net OPEB (Asset)	\$ -	\$ (561,810)	\$ (561,810)
OPEB Expense	\$ (12,192)	\$ (118,648)	\$ (130,840)

At June 30, 2025, the School reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Deferred Outflows of Resources			
Differences between expected and actual experience	\$ -	\$ 24,423	\$ 24,423
Changes of assumptions	70,589	69,146	139,735
Net difference between projected and actual earnings on pension plan investments	805	-	805
Changes in proportion and difference between School contributions and proportionate share of contributions	192,993	2,709	195,702
School contributions subsequent to the measurement date	<u>11,832</u>	<u>-</u>	<u>11,832</u>
Total Deferred Outflows of Resources	<u>\$ 276,219</u>	<u>\$ 96,278</u>	<u>\$ 372,497</u>
Deferred Inflows of Resources			
Differences between expected and actual experience	\$ 177,334	\$ 60,547	\$ 237,881
Changes of assumptions	75,548	253,374	328,922
Net difference between projected and actual earnings on OPEB plan investments	-	24,124	24,124
Changes in proportion and difference between School contributions and proportionate share of contributions	<u>63,071</u>	<u>36,612</u>	<u>99,683</u>
Total Deferred Inflows of Resources	<u>\$ 315,953</u>	<u>\$ 374,657</u>	<u>\$ 690,610</u>

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NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

D. OPEB Liabilities, OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

\$11,832 reported as deferred outflows of resources related to OPEB resulting from School contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or an increase to the net OPEB asset in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2026	\$ (44,298)	\$ (90,681)	\$ (134,979)
2027	(32,861)	(42,764)	(75,625)
2028	(14,863)	(54,278)	(69,141)
2029	2,613	(51,131)	(48,518)
2030	2,854	(42,557)	(39,703)
Thereafter	<u>34,989</u>	<u>3,032</u>	<u>38,021</u>
Total	<u>\$ (51,566)</u>	<u>\$ (278,379)</u>	<u>\$ (329,945)</u>

E. Actuarial Assumptions – SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

E. Actuarial Assumptions – SERS (Continued)

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2024, are presented below:

Wage Inflation	2.40 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investments expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	3.93 percent
Prior Measurement Date	3.86 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	4.88 percent
Prior Measurement Date	4.27 percent
Medical Trend Assumption	
Measurement Date	7.00 to 4.40 percent
Prior Measurement Date	6.75 to 4.40 percent

Base Mortality: Healthy Retirees - PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Disabled Retirees - PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Contingent Survivors - PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females. Actives - PUB-2010 General Amount Weighted Below Median Employee mortality table.

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*Notes to the Basic Financial Statements
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NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

E. Actuarial Assumptions – SERS (Continued)

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2020 five-year experience study, are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	3.00 %	0.97 %
US Equity	22.00	4.68
Non-US Equity Developed	12.00	4.96
Non-US Equity Emerging	6.00	5.66
Fixed Income/Global Bonds	18.00	2.38
Private Equity	14.00	7.10
Real Estate/Real Assets	13.00	3.64
Infrastructure	7.00	4.80
Private Debt/Private Credit	5.00	5.86
	<u>100.00 %</u>	

**BREAKTHROUGH PUBLIC SCHOOLS:
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CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
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NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

E. Actuarial Assumptions – SERS (Continued)

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2024 was 4.88 percent. The discount rate used to measure total OPEB liability prior to June 30, 2024 was 4.27 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 1.50 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2059 by SERS' actuaries. The Fidelity General Obligation 20-year Municipal Bond Index Rate was used in the determination for the SEIR for both the June 30, 2023 and the June 30, 2024 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index rate is 3.93 % at June 30, 2024 and 3.86 % at June 30, 2023.

Sensitivity of the School's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.88%) and higher (5.88%) than the current discount rate (4.88%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate (7.00% decreasing to 4.40%)

	1% Decrease (3.88%)	Current Discount Rate (4.88%)	1% Increase (5.88%)
School's proportionate share of the net OPEB liability	\$ 219,302	\$ 164,461	\$ 120,881

	1% Decrease (6.00 % decreasing to 3.40%)	Current Trend Rate (7.00 % decreasing to 4.40%)	1% Increase (8.00 % decreasing to 5.40%)
School's proportionate share of the net OPEB liability	\$ 111,169	\$ 164,461	\$ 234,508

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

F. Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2024, actuarial valuation is presented below:

Projected salary increases	Varies by service from 2.5 percent to 8.5 percent	
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	
Payroll Increases	3 percent	
Discount Rate of Return	7.00 percent	
Health Care Cost Trends	Initial	Ultimate
Medical		
Pre-Medicare	7.50 percent	3.94 percent
Medicare	-112.22 percent	3.94 percent
Prescription Drug		
Pre-Medicare	8.00 percent	3.94 percent
Medicare	-15.14 percent	3.94 percent

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024 valuation is based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

F. Actuarial Assumptions – STRS (Continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation *	Long-Term Expected Rate of Return **
Domestic Equity	26.00 %	6.90 %
International Equity	22.00	7.70
Alternatives	19.00	9.10
Fixed Income	22.00	4.50
Real Estate	10.00	5.10
Liquidity Reserves	1.00	2.40
Total	100.00 %	

* Final Target weights reflected at October 1, 2022

** 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.4 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2024. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was used to measure the total OPEB liability as of June 30, 2024.

Sensitivity of the School's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2024, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

F. Actuarial Assumptions – STRS (Continued)

Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School's proportionate share of the net OPEB (asset)	(\$456,789)	(\$561,810)	(\$653,203)
	1% Decrease	Current Trend Rate	1% Increase
School's proportionate share of the net OPEB (asset)	(\$659,376)	(\$561,810)	(\$444,476)

Benefit Term Changes Since the Prior Measurement Date Healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2025. The larger Medicare trends for Years 2027 and 2028 reflect the assumed impact of the expiration of current Medicare Advantage contract on December 31, 2028.

**BREAKTHROUGH PUBLIC SCHOOLS:
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CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 13 – LONG TERM OBLIGATIONS

The changes in the School's long-term obligations during fiscal year 2025 were as follows:

	Balance as of 6/30/2024	Additions	Deletions	Balance as of 6/30/2025	Due within one year
Net Pension Liability:					
STRS	\$ 6,240,338	\$ -	\$ (541,213)	\$ 5,699,125	\$ -
SERS	677,069	131,625	-	808,694	-
Total Net Pension Liability	6,917,407	131,625	(541,213)	6,507,819	
Net OPEB Liability - SERS	202,145	-	(37,684)	164,461	-
Leases Payable	7,472,266	-	(588,594)	6,883,672	621,789
Compensated Absences*	-	57,812	-	57,812	34,629
Total Long-Term Obligations	<u>\$ 14,591,818</u>	<u>\$ 189,437</u>	<u>\$ (1,167,491)</u>	<u>\$ 13,613,764</u>	<u>\$ 656,418</u>

*- The change in compensated absences above is a net change of the year

There is no repayment schedule for the net pension liability and net OPEB liability. For additional information related to the net pension liability and net OPEB liability see Notes 11 and 12.

Leases Payable

Previously, the School entered into a lease agreement for the right to use a building and copiers. The School reports an intangible right to use capital asset and corresponding lease liability for the future scheduled payments under the lease agreements.

Beginning July 1, 2018, the School entered into a lease agreement with Friends of Breakthrough Schools for the property located at 15700 Lotus Drive, Cleveland, OH 44128. The School shall pay monthly payments in the amount of \$80,428 and the term of the lease to end June 30, 2029 with an opportunity to extend the lease for an additional five years. The School is reasonably certain it will exercise this option with a final lease date of June 30, 2034.

In previous years, Breakthrough Public Schools entered into a copier lease with Comdoc and Blue Technologies that was assigned to the School based on the copiers located at and used by the School. The School makes monthly payments of \$1,644 and has a term of 60 months with the maturity date of November 30, 2027.

**BREAKTHROUGH PUBLIC SCHOOLS:
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CUYAHOGA COUNTY, OHIO**

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2025*

NOTE 13 – LONG TERM OBLIGATIONS (Continued)

The following is a schedule of future lease payments under the lease agreements:

Fiscal Year Ending	Leases Payable		
	Principal	Interest	Total
2026	\$ 621,789	\$ 363,073	\$ 984,862
2027	656,857	328,005	984,862
2028	682,238	291,117	973,355
2029	712,157	252,979	965,136
2030	752,328	215,808	968,136
2031-2034	3,458,303	399,241	3,857,544
Total	<u>\$6,883,672</u>	<u>\$1,850,223</u>	<u>\$ 8,733,895</u>

NOTE 14 – PURCHASED SERVICES

For the fiscal year ended June 30, 2025, purchased service expenses were payments for services rendered by various vendors, and are as follows:

Professional and Technical Services	\$ 3,446,921
Property Services	347,065
Communications	14,311
Utilities	119,362
Contracted Craft or Trade Service	525,227
Pupil Transportation	20,941
Other	80,562
Total	<u>\$ 4,554,389</u>

NOTE 15 – FISCAL AGENT

The Academic and Business Services Agreement states Breakthrough Public Schools (BPS) shall be responsible and accountable for the following financial functions:

- Provision of a licensed fiscal officer (treasurer);
- Payment of school expenditures with school funds;
- Maintenance of adequate cash balances to cover payroll and payments to vendors; and
- Payroll.

NOTE 16- SUBSEQUENT EVENT NOTES

On July 1, 2025, Citizens Leadership Academy East will merge with Citizens Academy Southeast, and Citizens Academy Southeast is the surviving entity.

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**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information
Schedule of School's Proportionate Share of the Net Pension Liability
School Employees Retirement System of Ohio
Last Nine Fiscal Years (1)*

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
School's Proportion of the Net Pension Liability	0.0158084%	0.0122535%	0.0069299%	0.0073342%
School's Proportionate Share of the Net Pension Liability	\$ 808,694	\$ 677,069	\$ 374,824	\$ 270,610
School's Covered Payroll	\$ 496,629	\$ 493,986	\$ 257,943	\$ 244,793
School's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	162.84%	137.06%	145.31%	110.55%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	78.52%	76.06%	75.82%	82.86%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional information will be displayed as it becomes available.

Amounts presented as of the School's measurement date
which is the prior fiscal period end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017
0.0117176%	0.0113028%	0.0108912%	0.0087004%	0.0052936%
\$ 775,027	\$ 676,266	\$ 623,759	\$ 519,830	\$ 387,444
\$ 412,736	\$ 403,311	\$ 365,956	\$ 276,250	\$ 164,400
187.78%	167.68%	170.45%	188.17%	235.67%
68.55%	70.85%	71.36%	69.50%	62.98%

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information
Schedule of School's Proportionate Share of the Net Pension Liability
State Teachers Retirement System of Ohio
Last Nine Fiscal Years (1)*

	2025	2024	2023	2022
School's Proportion of the Net Pension Liability	0.02961874%	0.02897774%	0.02161558%	0.01777293%
School's Proportionate Share of the Net Pension Liability	\$ 5,699,125	\$ 6,240,338	\$ 4,805,171	\$ 2,272,429
School's Covered Payroll	\$ 4,110,936	\$ 3,913,971	\$ 2,810,129	\$ 2,193,064
School's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	138.63%	159.44%	170.99%	103.62%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.50%	80.00%	78.90%	87.80%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional information will be displayed as it becomes available.

Amounts presented as of the School's measurement date which is the prior fiscal period end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017
0.01489807%	0.01090232%	0.01077237%	0.00932954%	0.00550075%
\$ 3,604,803	\$ 2,410,983	\$ 2,368,603	\$ 2,216,251	\$ 1,841,266
\$ 1,797,964	\$ 1,279,971	\$ 1,224,636	\$ 1,025,671	\$ 578,786
200.49%	188.36%	193.41%	216.08%	318.13%
75.50%	77.40%	77.31%	75.29%	66.80%

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information
Schedule of School's Contributions - Pension
School Employees Retirement System of Ohio
Last Ten Fiscal Years*

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually Required Contribution	\$ 87,817	\$ 69,528	\$ 69,158	\$ 36,112
Contributions in Relation to the Contractually Required Contribution	<u>(87,817)</u>	<u>(69,528)</u>	<u>(69,158)</u>	<u>(36,112)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School Covered Payroll	\$ 627,264	\$ 496,629	\$ 493,986	\$ 257,943
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

See accompanying notes to the required supplementary information

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ 34,271	\$ 57,783	\$ 54,447	\$ 49,404	\$ 38,675	\$ 23,016
<u>(34,271)</u>	<u>(57,783)</u>	<u>(54,447)</u>	<u>(49,404)</u>	<u>(38,675)</u>	<u>(23,016)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$244,793	\$412,736	\$403,311	\$365,956	\$276,250	\$164,400
14.00%	14.00%	13.50%	13.50%	14.00%	14.00%

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information
Schedule of School's Contributions- Pension
State Teachers Retirement System of Ohio
Last Ten Fiscal Years*

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually Required Contribution	\$ 628,883	\$ 575,531	\$ 547,956	\$ 393,418
Contributions in Relation to the Contractually Required Contribution	<u>(628,883)</u>	<u>(575,531)</u>	<u>(547,956)</u>	<u>(393,418)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School Covered Payroll	\$ 4,492,021	\$4,110,936	\$3,913,971	\$2,810,129
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

See accompanying notes to the required supplementary information

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ 307,029	\$ 251,715	\$ 179,196	\$ 171,449	\$ 143,594	\$ 81,030
<u>(307,029)</u>	<u>(251,715)</u>	<u>(179,196)</u>	<u>(171,449)</u>	<u>(143,594)</u>	<u>(81,030)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$2,193,064	\$1,797,964	\$1,279,971	\$1,224,636	\$1,025,671	\$578,786
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information
Schedule of School's Proportionate Share of the Net OPEB Liability
School Employees Retirement System of Ohio
Last Nine Fiscal Years (1)*

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
School's Proportion of the Net OPEB Liability	0.0161474%	0.0122702%	0.0071035%	0.0066388%
School's Proportionate Share of the Net OPEB Liability	\$ 164,461	\$ 202,145	\$ 99,734	\$ 125,645
School's Covered Payroll	\$ 496,629	\$ 493,986	\$ 257,943	\$ 244,793
School's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	33.12%	40.92%	38.67%	51.33%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	44.50%	30.02%	30.34%	24.08%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional information will be displayed as it becomes available.

Amounts presented as of the School's measurement date, which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017
0.0120974%	0.0113440%	0.0110308%	0.0083711%	0.0053761%
\$ 262,916	\$ 285,278	\$ 306,025	\$ 224,658	\$ 153,238
\$ 412,736	\$ 403,311	\$ 365,956	\$ 276,250	\$ 164,400
63.70%	70.73%	83.62%	81.32%	93.21%
18.17%	15.57%	13.57%	12.46%	11.49%

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information
Schedule of School's Proportionate Share of the Net OPEB Liability/Asset
State Teachers Retirement System of Ohio
Last Nine Fiscal Years (1)*

	2025	2024	2023	2022
School's Proportion of the Net OPEB Liability/Asset	0.02961874%	0.02897774%	0.02161558%	0.01777293%
School's Proportionate Share of the Net OPEB Liability/(Asset)	\$ (561,810)	\$ (563,577)	\$ (559,700)	\$ (374,727)
School's Covered Payroll	\$ 4,110,936	\$ 3,913,971	\$ 2,810,129	\$ 2,193,064
School's Proportionate Share of the Net OPEB Liability/Asset as a Percentage of its Covered Payroll	-13.67%	-14.40%	-19.92%	-17.09%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/Asset	158.01%	168.52%	230.73%	174.73%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional information will be displayed as it becomes available.

Amounts presented as of the School's measurement date, which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017
0.01489807%	0.01090232%	0.01077237%	0.00932954%	0.00550075%
\$ (261,834)	\$ (180,569)	\$ (173,101)	\$ 364,004	\$ 294,182
\$ 1,797,964	\$ 1,279,971	\$ 1,224,636	\$ 1,025,671	\$ 578,786
-14.56%	-14.11%	-14.13%	35.49%	50.83%
182.13%	174.74%	176.00%	47.11%	37.30%

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information
Schedule of School's Contributions - OPEB
School Employees Retirement System of Ohio
Last Ten Fiscal Years*

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually Required Contribution (1)	\$ 11,832	\$ 11,832	\$ 7,142	\$ 4,729
Contributions in Relation to the Contractually Required Contribution	<u>(11,832)</u>	<u>(11,832)</u>	<u>(7,142)</u>	<u>(4,729)</u>
Contribution Deficiency (Excess)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
School Covered Payroll	\$ 627,264	\$ 496,629	\$ 493,986	\$ 257,943
OPEB Contributions as a Percentage of Covered Payroll (1)	1.89%	2.38%	1.45%	1.83%

(1) Includes Surcharge

See accompanying notes to the required supplementary information

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ -	\$ 7,479	\$ 7,820	\$ 7,708	\$ 5,442	\$ 2,770
<u>-</u>	<u>(7,479)</u>	<u>(7,820)</u>	<u>(7,708)</u>	<u>(5,442)</u>	<u>(2,770)</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
\$244,793	\$412,736	\$403,311	\$365,956	\$276,250	\$164,400
0.00%	1.81%	1.94%	2.11%	1.97%	1.68%

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

*Required Supplementary Information
Schedule of School's Contributions - OPEB
State Teachers Retirement System of Ohio
Last Ten Fiscal Years*

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually Required Contribution	\$ -	\$ -	\$ -	\$ -
Contributions in Relation to the Contractually Required Contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School Covered Payroll	\$ 4,492,021	\$ 4,110,936	\$ 3,913,971	\$ 2,810,129
Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%

See accompanying notes to the required supplementary information

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$2,193,064	\$1,797,964	\$1,279,971	\$1,224,636	\$1,025,671	\$578,786
0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

Notes to Required Supplementary Information

Net Pension Liability

Changes of benefit terms- SERS

There were no changes in benefit terms from the amounts reported for fiscal years 2016-2017, 2020-2021, and 2024-2025.

For fiscal year 2018, the Cost-of-Living Adjustment (COLA) was changed from a fixed 3.00% to a COLA that is indexed to CPI-W not greater than 2.5% with a floor of 0%.

For fiscal year 2019, with the authority granted the Board under Senate Bill 8, the Board has enacted a three-year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.

For fiscal year 2022, SERS changed from a COLA of 2.5% to 2.0%.

For fiscal year 2023, SERS changed from a COLA of 2.0% to 2.5%.

Changes in assumptions- SERS

There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2016, 2018-2021, and 2023-2025.

For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates and (g) mortality among disable member was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement (h) change in discount rate from 7.75% to 7.5%.

For fiscal year 2022, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.00% to 2.40%, (b) assumed real wage growth was reduced from 0.% to 0.85%, (c) Cost-of-Living-Adjustments was reduced from 2.50% to 2.00% (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality amount active members, service retirees and beneficiaries, and disabled members were updated (i) change in discount rate from 7.50% to 7.00%. For fiscal year 2023, Cost-of-Living-Adjustments were increased from 2.00% to 2.50%.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

Notes to Required Supplementary Information

Changes in benefit terms – STRS

There were no changes in benefit terms from the amounts reported for fiscal years 2016-2017 and 2019-2025.

For fiscal year 2018, STRS decreased the Cost-of Living Adjustment (COLA) to zero.

Changes in assumptions – STRS

There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2016-2017, 2019-2021, and 2024-2025.

For fiscal year 2018, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) inflation assumption lowered from 2.75% to 2.50%, (b) investment return assumption lowered from 7.75% to 7.45%, (c) total salary increases rates lowered by decreasing the merit component of the individual salary increases, as well as by 0.25% due to lower inflation, (d) payroll growth assumption lowered to 3.00%, (e) updated the healthy and disable mortality assumption to the “RP-2014” mortality tables with generational improvement scale MP-2016, (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience.

For fiscal year 2022, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) investment return assumption lowered from 7.45% to 7.00%, (b) discount rate of return reduced from 7.45% to 7.00%.

For fiscal year 2023, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) projected salary increases changed from, 12.50% at age 20 to 2.50% at age 65, to, varies by service from 2.50% to 8.50% (b) post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Net OPEB Liability

Changes of benefit terms- SERS

There were no changes in benefit terms from the amounts reported for fiscal years 2017-2025.

Changes in Assumptions – SERS

Amounts reported for fiscal years 2017-2025 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

Notes to Required Supplementary Information

Municipal Bond Index Rate:

Fiscal year 2025	3.93 percent
Fiscal year 2024	3.86 percent
Fiscal year 2023	3.69 percent
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

**Single Equivalent Interest Rate, net of plan investment expense,
including price inflation**

Fiscal year 2025	4.88 percent
Fiscal year 2024	4.27 percent
Fiscal year 2023	4.08 percent
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

Medicare Trend Assumption

Medicare

Fiscal year 2025	7.00 percent decreasing to 4.40 percent
Fiscal year 2024	6.75 percent decreasing to 4.40 percent
Fiscal year 2023	7.00 percent decreasing to 4.40 percent
Fiscal year 2022	5.125 percent decreasing to 4.40 percent
Fiscal year 2020	5.25 percent decreasing to 4.75 percent
Fiscal year 2019	5.375 percent decreasing to 4.75 percent
Fiscal year 2018	5.50 percent decreasing to 5.00 percent

Pre – Medicare

Fiscal year 2025	7.00 percent decreasing to 4.40 percent
Fiscal year 2024	7.00 percent decreasing to 4.40 percent
Fiscal year 2023	7.00 percent decreasing to 4.40 percent
Fiscal year 2022	6.75 percent decreasing to 4.40 percent
Fiscal year 2020	7.00 percent decreasing to 4.75 percent
Fiscal year 2019	7.25 percent decreasing to 4.75 percent
Fiscal year 2018	7.50 percent decreasing to 5.00 percent

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

Notes to Required Supplementary Information

Changes in Assumptions – STRS

There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017.

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

For fiscal years 2020 and 2021, the health care cost trend rates were modified.

For fiscal year 2022, the discount rate was decreased from 7.45 percent to 7.00 percent. The health care cost trend rates modified.

For fiscal year 2023, projected salary increases changed from, 12.50% at age to 2.50% at age 65, to, varies by service from 2.50% to 8.50%. The health care cost trend rates were modified.

For fiscal year 2024, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: Pre-Medicare from 7.50% initial - 3.94% ultimate to 7.50% initial - 4.14% ultimate; medical Medicare from -68.78% initial - 3.94% ultimate to -10.94% initial - 4.14% ultimate; prescription drug Pre-Medicare from 9.00% initial - 3.94% ultimate to -11.95% initial - 4.14% ultimate; Medicare from -5.47% initial - 3.94% ultimate to 1.33% initial - 4.14% ultimate.

For fiscal year 2025, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: medical Pre-Medicare from 7.50% initial - 4.14% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from -10.94% initial - 4.14% ultimate to -112.22% initial - 3.94% ultimate; prescription drug Pre-Medicare from -11.95% initial - 4.14% ultimate to 8.00% initial - 3.94% ultimate; and prescription drug Medicare from 1.33% initial - 4.14% ultimate to -15.14% initial - 3.94% ultimate.

**BREAKTHROUGH PUBLIC SCHOOLS:
CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO**

Notes to Required Supplementary Information

Changes in Benefit Terms – STRS

There were no changes in benefit terms from the amounts reported for fiscal year 2017.

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, claims curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984 per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, Claim curves were updated to reflect the projected fiscal year end 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2022, the non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.100%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

There was no benefit term changes from the amounts reported for fiscal year 2023-2025.

**CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Assistance Listing Number	Expenditures
<u>U.S. Department of Agriculture</u>		
<i>Passed through Ohio Department of Education and Workforce</i>		
Child Nutrition Cluster:		
School Breakfast Program	10.553	\$ 146,030
National School Lunch Program	10.555	355,169
Total Child Nutrition Cluster		501,199
Total U.S. Department of Agriculture		501,199
<u>U.S. Department of Education</u>		
<i>Passed through Ohio Department of Education and Workforce</i>		
Title I - Grants to Local Educational Agencies	84.010	534,469
Special Education Cluster (IDEA):		
Special Education - Grants to States	84.027	120,681
Total Special Education Cluster		120,681
Supporting Effective Instruction State Grants	84.367	53,140
Student Support and Academic Enrichment Program	84.424	32,773
21st Century Grant	84.287	233,870
Total U.S. Department of Education		974,933
TOTAL EXPENDITURES OF FEDERAL AWARDS		\$ 1,476,132

See accompanying notes to the Schedule of Expenditures of Federal Awards.

**CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

NOTE 1: BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Citizens Academy Southeast under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Citizens Academy Southeast, it is not intended to and does not present the financial position, changes in net position, or cash flows of Citizens Academy Southeast.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 3: INDIRECT COST RATE

Citizens Academy Southeast has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

NOTE 4: CHILD NUTRITION CLUSTER

Citizens Academy Southeast commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, Citizens Academy Southeast assumes it expends federal monies first.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Citizens Academy Southeast
Cuyahoga County
15700 Lotus Drive
Cleveland, Ohio 44128

To the Members of the Board:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Citizens Academy Southeast, Cuyahoga County, Ohio, (the School) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the School's basic financial statements, and have issued our report thereon dated December 19, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School's internal control. Accordingly, we do not express an opinion on the effectiveness of the School's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

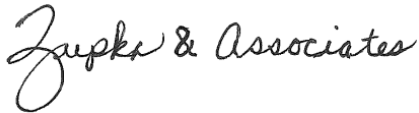
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Zupka & Associates".

Zupka & Associates
Certified Public Accountants

December 19, 2025

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR
FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE
REQUIRED BY THE UNIFORM GUIDANCE**

Citizens Academy Southeast
Cuyahoga County
15700 Lotus Drive
Cleveland, Ohio 44128

To the Members of the Board:

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Citizens Academy Southeast, Cuyahoga County, Ohio's (the School) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on the School's major federal program for the year ended June 30, 2025. The School's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the Citizens Academy Southeast complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted an audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements to the School's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the School's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

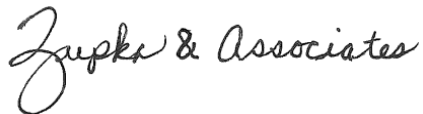
Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Zupka & Associates".

Zupka & Associates
Certified Public Accountants

December 19, 2025

**CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
UNIFORM GUIDANCE
JUNE 30, 2025**

1. SUMMARY OF AUDITOR'S RESULTS

2025(i)	Type of Financial Statement Opinion	Unmodified
2025(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
2025(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
2025(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
2025(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
2025(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
2025(v)	Type of Major Programs' Compliance Opinions	Unmodified
2025(vi)	Are there any reportable findings under 2 CFR 200.516(a)?	No
2025(vii)	Major Programs (list):	
	Title I - Grants to Local Education Agencies - ALN #84.010	
2025(viii)	Dollar Threshold: A/B Program	Type A: \$750,000 Type B: All Others
2025(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

**CITIZENS ACADEMY SOUTHEAST
CUYAHOGA COUNTY, OHIO
SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

The prior audit report, as of June 30, 2024, included no findings.

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OHIO AUDITOR OF STATE KEITH FABER



CITIZENS ACADEMY SOUTHEAST

CUYAHOGA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 4/21/2026

65 East State Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov