



OHIO AUDITOR OF STATE  
**KEITH FABER**





**CLARK-SHAWNEE LOCAL SCHOOL DISTRICT  
CLARK COUNTY  
JUNE 30, 2025**

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CLARK COUNTY  
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65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT

Clark-Shawnee Local School District  
Clark County  
3680 Selma Road  
Springfield, Ohio 45502

To the Board of Education:

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Clark-Shawnee Local School District, Clark County, Ohio (the School District), as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Clark-Shawnee Local School District, Clark County, Ohio as of June 30, 2025, and the respective changes in financial position thereof and the budgetary comparison for the General fund for the fiscal year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter***

As discussed in Note 21 to the financial statements, during 2025, the School District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 23, 2026, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

February 23, 2026

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**Clark-Shawnee Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2025*  
*(Unaudited)*

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The discussion and analysis of Clark-Shawnee Local School District's (the School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2025. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

Key financial highlights for 2025 are as follows:

- In total, net position for governmental activities increased \$1,056,416.
- General revenues accounted for \$26,234,157 in revenue or 87.3 percent of governmental revenues. Program specific revenues in the form of charges for services and sales and operating grants, contributions and interest accounted for \$3,824,768 or 12.7 percent of governmental revenues of \$30,058,925.
- The School District had \$29,002,509 in governmental expenses, down from \$29,455,279 in 2024.
- The General Fund's balance increased \$162,963 from 2024.

### **Using this Generally Accepted Accounting Principles Report (GAAP)**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Clark-Shawnee Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

### **Reporting the School District as a Whole**

#### *Statement of Net Position and the Statement of Activities*

While this document contains the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2025?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and deferred outflows and liabilities and deferred inflows using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

**Clark-Shawnee Local School District**  
*Management's Discussion and Analysis*  
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*(Unaudited)*

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These two statements report the School District's net position and the change in that position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, and some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility condition, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the School District reports governmental activities where most of the School District's programs and services are reported including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities. The School District does not have any business-type activities.

### **Reporting the School District's Most Significant Funds**

#### *Fund Financial Statements*

The analysis of the School District's major funds begins on page 13. Fund financial statements provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund and the Bond Retirement Fund.

#### *Governmental Funds*

All of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in the future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Clark-Shawnee Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2025*  
(Unaudited)

**The School District as a Whole**

Table 1 provides a summary of the School District's net position for fiscal year 2024 compared to fiscal year 2025:

Table 1  
Net Position

|                                       | Governmental Activities |                     |
|---------------------------------------|-------------------------|---------------------|
|                                       | 2024                    | 2025                |
| <b>Assets</b>                         |                         |                     |
| Current and Other Assets              | \$28,085,006            | \$24,845,572        |
| Capital Assets                        | 55,464,504              | 54,478,540          |
| Net OPEB Asset                        | 1,491,910               | 1,439,683           |
| Total Assets                          | <u>85,041,420</u>       | <u>80,763,795</u>   |
| <b>Deferred Outflows of Resources</b> |                         |                     |
| Pension                               | 4,654,159               | 4,124,894           |
| OPEB                                  | 973,625                 | 814,022             |
| Total Deferred Outflows of Resources  | <u>5,627,784</u>        | <u>4,938,916</u>    |
| <b>Liabilities</b>                    |                         |                     |
| Current and Other Liabilities         | 3,086,804               | 3,390,096           |
| Long-Term Liabilities                 |                         |                     |
| Due Within One Year                   | 721,161                 | 1,196,609           |
| Due in More Than One Year             |                         |                     |
| Net Pension Liability                 | 21,110,682              | 18,507,218          |
| Net OPEB Liability                    | 1,405,566               | 790,853             |
| Other Amounts                         | 34,658,667              | 34,585,360          |
| Unamortized Bond Premium              | 2,155,741               | 2,085,061           |
| Total Liabilities                     | <u>63,138,621</u>       | <u>60,555,197</u>   |
| <b>Deferred Inflows of Resources</b>  |                         |                     |
| Pension                               | 1,443,095               | 2,474,614           |
| OPEB                                  | 2,450,443               | 2,351,541           |
| Other Inflows                         | 11,364,281              | 8,283,077           |
| Total Deferred Inflows of Resources   | <u>15,257,819</u>       | <u>13,109,232</u>   |
| <b>Net Position</b>                   |                         |                     |
| Net Investment in Capital Assets      | 19,945,767              | 19,922,922          |
| Restricted                            | 4,987,311               | 5,224,231           |
| Unrestricted                          | (12,660,314)            | (13,108,871)        |
| Total Net Position                    | <u>\$12,272,764</u>     | <u>\$12,038,282</u> |

**Clark-Shawnee Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2025*  
*(Unaudited)*

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For 2025, the School District implemented GASB Statement No. 101, Compensated Absences. GASB Statement No. 100, Accounting Changes and Error Corrections, does not require Management's Discussion and Analysis information for years prior to periods presented in the basic financial statements to be restated for changes in accounting principles.

The implementation of GASB 101 resulted in recognizing additional long-term compensated absences liabilities of \$1,141,993 in governmental activities at June 30, 2024. These amounts also impacted beginning net position for the cumulative effect of additional compensated absences expense (See Note 21).

The net pension liability (NPL) is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an amendment of GASB Statement 27". The School District reports other postemployment benefits (OPEB) in accordance with GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly changed accounting for costs and liabilities related to other postemployment benefits. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability(asset) to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension/OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 takes an earnings approach to pension/OPEB accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/(asset) equal the School District's proportionate share of each plan's collective:

- 1 Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute.

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*(Unaudited)*

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The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans. Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in pension benefits, contributions rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB liability/(asset), respectively, not accounted for as deferred inflows/outflows.

Unrestricted net position decreased \$448,557 due to the changes in the pension and OPEB liabilities and deferred inflows. Unrestricted net position is the part of net position that can be used to finance day-to-day activities without constraints established by grants or legal requirements.

Deferred outflows related to pension decreased primarily due to changes in projected and actual earnings on investment by the State Teachers Retirement System (STRS). See Note 10 for more detail.

Capital assets represent 67.45% of total assets. These capital assets are used to provide services to the students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

Long-term liabilities decreased primarily due to an decrease in net pension and OPEB liabilities and the School District's continued payments on its bonds. The decrease in net pension liability and net OPEB liability are outside the control of the School District. The School District contributes its statutorily required contributions to the retirement systems; however, it's the retirement systems that collect, hold and distribute pensions and OPEB to School District retirees, not the School District.

The net pension liability decreased \$2,603,464 or 12.3% and deferred inflows of resources related to pension increased \$1,031,519. These changes were the result of changes at the retirement system level for the State Teachers Retirement System (STRS) and the School Employees Retirement System (SERS).

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(Unaudited)

Table 2 shows the change in net position for governmental activities for fiscal year 2024 and 2025.

Table 2  
Change in Net Position

| <b>Revenues</b>                                   | <b>Governmental Activities</b> |              | <b>Change</b> |
|---------------------------------------------------|--------------------------------|--------------|---------------|
|                                                   | <b>2024</b>                    | <b>2025</b>  |               |
| Program Revenues:                                 |                                |              |               |
| Charges for Services and Sales                    | \$1,021,791                    | \$1,002,500  | (1.89%)       |
| Operating Grants, Contributions and Interest      | 4,220,544                      | 2,822,268    | (33.13)       |
| Total Program Revenues                            | 5,242,335                      | 3,824,768    | (27.04)       |
| General Revenues                                  |                                |              |               |
| Property Taxes                                    | 17,230,556                     | 17,337,350   | 0.62          |
| Grants and Entitlements Not Restricted            | 7,367,640                      | 7,438,072    | 0.96          |
| Other                                             | 908,107                        | 1,458,735    | 60.63         |
| Total General Revenues                            | 25,506,303                     | 26,234,157   | 2.85          |
| Total Revenues                                    | 30,748,638                     | 30,058,925   | (2.24)        |
| Program Expenses                                  |                                |              |               |
| Instruction                                       | 14,310,183                     | 13,648,220   | (4.63)        |
| Support Services:                                 |                                |              |               |
| Pupils and Instructional Staff                    | 2,972,444                      | 2,794,089    | (6.00)        |
| Board of Education, Administration,<br>and Fiscal | 3,115,603                      | 3,186,332    | 2.27          |
| Operation and Maintenance of Plant                | 4,165,266                      | 3,906,253    | (6.22)        |
| Pupil Transportation                              | 1,653,668                      | 2,231,081    | 34.92         |
| Operation of Non-Instructional Services           | 968,698                        | 944,023      | (2.55)        |
| Extracurricular Activities                        | 934,620                        | 980,950      | 4.96          |
| Interest and Fiscal Charges                       | 1,334,797                      | 1,311,561    | (1.74)        |
| Total Expenses                                    | 29,455,279                     | 29,002,509   | (1.54)        |
| Special Item                                      | 99,189                         | -            |               |
| Change in Net Position                            | 1,392,548                      | 1,056,416    | (24.14)       |
| Net Position, Beginning of Year (Restated 2025)   | 10,880,216                     | 10,981,866   |               |
| Net Position, End of Year                         | \$12,272,764                   | \$12,038,282 | (1.91)        |

Net Position, Beginning of Year was restated (\$1,141,993) for 2025 due to the implementation of GASB Statement No. 101, *Compensated Absences*. GASB Statement No. 100, *Accounting Changes and Error Corrections* does not require Management Discussion and Analysis information for years prior to periods presented in the basic financial statements to be restated for changes in accounting principles. The 2024 information does not reflect activity related to the additional compensated absences expenses required under

**Clark-Shawnee Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2025*  
*(Unaudited)*

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GASB 101, *Compensated Absences*. (See also explanation of new accounting pronouncements provided related to Net Position - Table 1 and explanation provided in Note 21.)

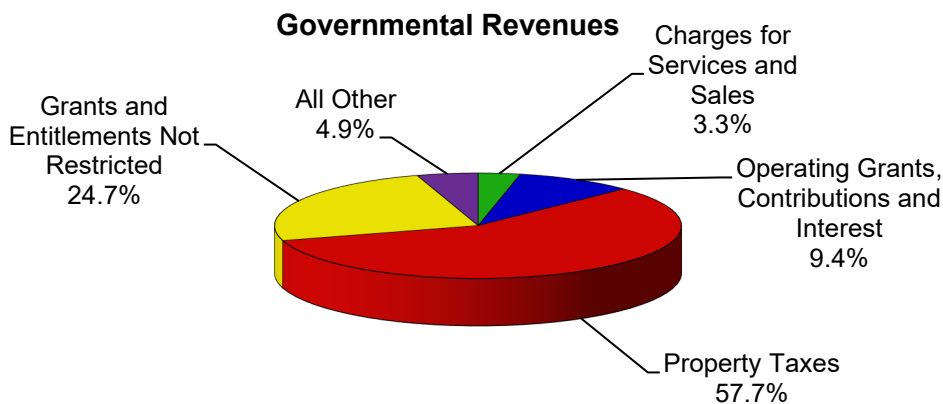
In addition to compensated absences, Net Position, Beginning of Year was restated (\$148,905) due to a change in the capital asset threshold from \$2,500 to \$5,000.

A decrease in charges for services from athletics contributed in part to the decrease in charges for services and sales.

Operating grants, contributions and interest decreased due to grant revenue received for ESSER federal grant decreased.

Other revenue increased due to the release of contingency funds for the state and local share of the OFCC project.

**Governmental Activities**

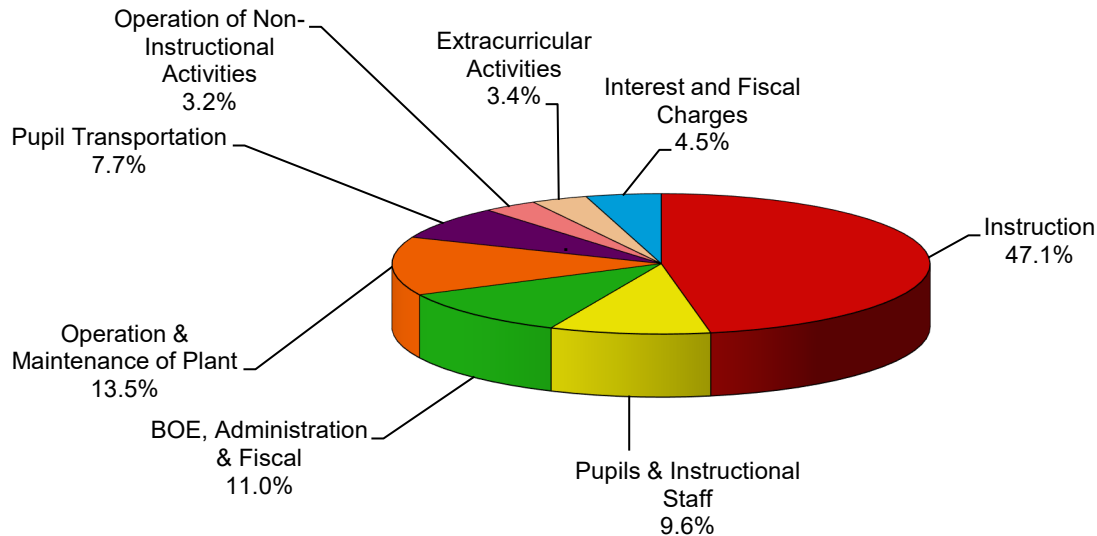


The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for the School District operations. The overall revenue generated by a levy does not increase solely as a result of inflation. Property taxes made up 57.7 percent of revenues for governmental activities for the Clark-Shawnee Local School District for fiscal year 2025 and 56% for fiscal year 2024.

Instruction comprises 47.1 percent of district expenses. Support services expenses make up 41.8 percent of expenses.

**Clark-Shawnee Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2025*  
*(Unaudited)*

### Governmental Expenses



The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services.

Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3

|                                                   | Total Cost of<br>Services 2024 | Net Cost of<br>Services 2024 | Total Cost of<br>Services 2025 | Net Cost of<br>Services 2025 |
|---------------------------------------------------|--------------------------------|------------------------------|--------------------------------|------------------------------|
| Instruction                                       | \$14,310,183                   | (\$11,782,763)               | \$13,648,220                   | (\$11,478,981)               |
| Support Services:                                 |                                |                              |                                |                              |
| Pupils and Instructional Staff                    | 2,972,444                      | (2,438,043)                  | 2,794,089                      | (2,700,609)                  |
| Board of Education, Administration,<br>and Fiscal | 3,115,603                      | (3,078,432)                  | 3,186,332                      | (3,186,143)                  |
| Operation and Maintenance of Plant                | 4,165,266                      | (3,572,511)                  | 3,906,253                      | (3,800,135)                  |
| Pupil Transportation                              | 1,653,668                      | (1,503,148)                  | 2,231,081                      | (2,111,340)                  |
| Operation of Non-Instructional Services           | 968,698                        | 78,383                       | 944,023                        | 72,144                       |
| Extracurricular Activities                        | 934,620                        | (581,633)                    | 980,950                        | (661,116)                    |
| Interest & Fiscal Charges                         | 1,334,797                      | (1,334,797)                  | 1,311,561                      | (1,311,561)                  |
| <b>Total Expenses</b>                             | <b>\$29,455,279</b>            | <b>(\$24,212,944)</b>        | <b>\$29,002,509</b>            | <b>(\$25,177,741)</b>        |

The dependence upon tax revenues is apparent, as 86.8% of all governmental activities are dependent upon general revenue support. For instruction, 84.1% of instruction activities are supported through taxes and other general revenues. The community, as a whole, is the primary support for the Clark-Shawnee Local School District.

**Clark-Shawnee Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2025*  
(Unaudited)

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### **The School District's Funds**

Information about the School District's major funds starts on page 18. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$30,095,584 and expenditures of \$30,463,511. The net change in fund balance for fiscal year 2025 in the General Fund was an increase of \$162,963. The General Fund transferred \$655,648 to the Permanent Improvement Fund to support capital projects.

Revenues collected for bond retirement exceeded required debt payments resulting in a net change of fund balance for the bond retirement fund of \$294,424.

### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

Final appropriations were \$24,690,853, an increase of \$133,330. The increase was mostly for special instruction expenditures. The School District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the General Fund, the final budget basis revenue was \$23,030,517, an increase of \$808,066. Increases in intergovernmental revenues and payments in lieu of taxes contributed to the increase.

### **Capital Assets**

At the end of fiscal year 2025, the School District had \$54,478,540 invested in governmental capital assets. Table 4 shows fiscal year 2024 balances compared to fiscal year 2025.

| Table 4                                          |                 |              |
|--------------------------------------------------|-----------------|--------------|
| Capital Assets (Net of Depreciation) at June 30, |                 |              |
|                                                  | 2024 (Restated) | 2025         |
| Land                                             | \$641,103       | \$641,103    |
| Buildings and Improvements                       | 62,411,576      | 62,747,370   |
| Infrastructure                                   | 811,557         | 811,557      |
| Site Improvements                                | 1,989,908       | 2,004,138    |
| Furniture and Equipment                          | 530,898         | 584,919      |
| Vehicles                                         | 2,067,243       | 2,377,348    |
| Intangible - right to use: leased equipment      | 287,474         | 287,474      |
| Less: Accumulated Depreciation                   | (13,424,160)    | (14,975,369) |
| Total                                            | \$55,315,599    | \$54,478,540 |

**Clark-Shawnee Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2025*  
*(Unaudited)*

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Overall, capital assets decreased \$837,059 from fiscal year 2024 to fiscal year 2025. The decrease resulted from depreciation expense exceeding capital asset additions for fiscal year 2025. The School District capital assets additions included six school buses and the high school renovation/movement of water heaters. For more information on capital assets, see Note 8 of the Basic Financial Statements.

### **Debt Administration**

At June 30, 2025, the School District had the following outstanding long-term debt:

|                                      | Amount<br>Outstanding<br>6/30/2024 | Amount<br>Outstanding<br>6/30/2025 |
|--------------------------------------|------------------------------------|------------------------------------|
| <b>Governmental Activities</b>       |                                    |                                    |
| General Obligation Bonds 2017 & 2018 | \$33,395,000                       | \$32,915,000                       |
| Financed Purchases                   | 440,566                            | 322,495                            |
| Leases Payable                       | 245,239                            | 191,675                            |
|                                      | <hr/>                              | <hr/>                              |
| Total Governmental Activities        | <u>\$34,080,805</u>                | <u>\$33,429,170</u>                |

During fiscal year 2018, the School District issued general obligation bonds for the construction of a new elementary building and renovation of the middle school and high school. \$480,000 in principal payments were made in fiscal year 2025 on the bonds. \$505,000 in principal is due on the bonds in fiscal year 2026. The School District entered into financed purchases for the acquisition of five school buses. The School District has leases payable for copiers and postage equipment.

For more information on the School District's debt, see Note 13 of the Basic Financial Statements.

### **Current Financial Issues and Concerns**

The Clark-Shawnee Local School District continues to keep a watchful eye on the finances of the School District.

On August 8, 2017, the voters of the School District approved a \$37 million bond issue to build a new elementary school across the street from the high school and renovate the high school. The bond issue is \$5.3 mills and is for 37 years. The State of Ohio will contribute approximately \$15 million towards the project.

On May 6, 2014, the voters of the School District approved a ten-year, 6.95 mill levy to provide operating funds for the school district. The levy is anticipated to provide \$2,257,998 in tax revenues to the School District.

On November 2, 2021, residents of Clark-Shawnee Local School District rejected a proposed substitute levy that combined two existing levies. The proposed 12.5-mill measure combined two existing levies — one that generates \$2.4 million annually and another that brings in about \$2.2 million a year. Both levies were first passed in 2012 and 2014, respectively. Both current levies are used for operating costs for the district, including materials, supplies, salaries, benefits, programs, classes, and more. On August 2, 2022, the voters approved the substitute levy.

**Clark-Shawnee Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2025*  
*(Unaudited)*

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On November 4, 2025, the voters of the School District rejected a 1% five year, earned income tax levy which was anticipated to raise \$3.1 million per year. Residents last approved a new operating levy in 2014, which was projected to support district operations for 4 years.

**Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Thomas Faulkner, Treasurer at Clark-Shawnee Local School District, 3680 Selma Road, Springfield, Ohio 45502 or email at [tom.faulkner@cslocal.org](mailto:tom.faulkner@cslocal.org).

**Clark-Shawnee Local School District**

*Statement of Net Position*

*June 30, 2025*

|                                                              | GOVERNMENTAL<br>ACTIVITIES |
|--------------------------------------------------------------|----------------------------|
| <b>Assets:</b>                                               |                            |
| Equity in Pooled Cash and Cash Equivalents                   | \$8,983,594                |
| Accounts Receivable                                          | 75,604                     |
| Intergovernmental Receivable                                 | 153,104                    |
| Inventory of Supplies and Materials                          | 3,531                      |
| Prepaid Items                                                | 21,218                     |
| Property Taxes Receivable                                    | 15,603,521                 |
| Cash and Cash Equivalents                                    |                            |
| With Fiscal Agents                                           | 5,000                      |
| Depreciable Capital Assets, Net                              | 53,837,437                 |
| Land                                                         | 641,103                    |
| Net OPEB Asset                                               | 1,439,683                  |
| Total Assets                                                 | <u>80,763,795</u>          |
| <b>Deferred Outflows of Resources</b>                        |                            |
| Pension                                                      | 4,124,894                  |
| OPEB                                                         | 814,022                    |
| Total Deferred Outflows of Resources                         | <u>4,938,916</u>           |
| <b>Liabilities:</b>                                          |                            |
| Accounts Payable                                             | 74,408                     |
| Accrued Wages and Benefits Payable                           | 2,224,414                  |
| Intergovernmental Payable                                    | 437,368                    |
| Accrued Interest Payable                                     | 111,625                    |
| Matured Compensated Absences Payable                         | 441,938                    |
| Vacation Leave Payable                                       | 95,343                     |
| Matured Bond Payable                                         | 5,000                      |
| Long Term Liabilities:                                       |                            |
| Due Within One Year                                          | 1,196,609                  |
| Due In More Than One Year:                                   |                            |
| Net Pension Liability                                        | 18,507,218                 |
| Net OPEB Liability                                           | 790,853                    |
| Other Amounts Due In More Than One Year                      | 34,585,360                 |
| Unamortized Premium on Bonds                                 | 2,085,061                  |
| Total Liabilities                                            | <u>60,555,197</u>          |
| <b>Deferred Inflows of Resources:</b>                        |                            |
| Property Taxes not Levied to Finance Current Year Operations | 8,283,077                  |
| Pension                                                      | 2,474,614                  |
| OPEB                                                         | 2,351,541                  |
| Total Deferred Inflows of Resources                          | <u>13,109,232</u>          |
| <b>Net Position:</b>                                         |                            |
| Net Investment in Capital Assets                             | 19,922,922                 |
| Restricted for:                                              |                            |
| Capital Projects                                             | 958,612                    |
| Debt Service                                                 | 1,775,654                  |
| OPEB                                                         | 1,439,683                  |
| Other Purposes                                               | 1,050,282                  |
| Unrestricted                                                 | (13,108,871)               |
| Total Net Position                                           | <u><u>12,038,282</u></u>   |

See Accompanying Notes to the Basic Financial Statements

**Clark-Shawnee Local School District**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2025

|                                                        |                     | PROGRAM REVENUES   |                    | NET (EXPENSE)       |
|--------------------------------------------------------|---------------------|--------------------|--------------------|---------------------|
|                                                        |                     | CHARGES FOR        | OPERATING GRANTS   | REVENUE AND CHANGE  |
|                                                        |                     | SERVICES           | CONTRIBUTIONS      | IN NET POSITION     |
|                                                        | EXPENSES            | AND SALES          | AND INTEREST       | TOTAL               |
|                                                        |                     |                    |                    | GOVERNMENTAL        |
|                                                        |                     |                    |                    | ACTIVITIES          |
| <b>Governmental Activities</b>                         |                     |                    |                    |                     |
| Instruction:                                           |                     |                    |                    |                     |
| Regular                                                | \$8,821,682         | \$332,183          | \$1,391            | (\$8,488,108)       |
| Special                                                | 4,554,478           | 20,750             | 1,802,949          | (2,730,779)         |
| Vocational                                             | 96,788              | -                  | 11,966             | (84,822)            |
| Adult/Continuing                                       | 49,780              | -                  | -                  | (49,780)            |
| Student Intervention Services                          | 32,390              | -                  | -                  | (32,390)            |
| Other                                                  | 93,102              | -                  | -                  | (93,102)            |
| Support Services:                                      |                     |                    |                    |                     |
| Pupils                                                 | 1,791,693           | -                  | 17,842             | (1,773,851)         |
| Instructional Staff                                    | 1,002,396           | -                  | 75,638             | (926,758)           |
| Board of Education                                     | 193,888             | -                  | -                  | (193,888)           |
| Administration                                         | 2,279,563           | -                  | -                  | (2,279,563)         |
| Fiscal                                                 | 712,881             | 189                | -                  | (712,692)           |
| Operation and Maintenance of Plant                     | 3,906,253           | 18,469             | 87,649             | (3,800,135)         |
| Pupil Transportation                                   | 2,231,081           | 49,737             | 70,004             | (2,111,340)         |
| Operation of Non-Instructional Services                | 944,023             | 269,587            | 746,580            | 72,144              |
| Extracurricular Activities                             | 980,950             | 311,585            | 8,249              | (661,116)           |
| Interest and Fiscal Charges                            | 1,311,561           | -                  | -                  | (1,311,561)         |
| Total                                                  | <u>\$29,002,509</u> | <u>\$1,002,500</u> | <u>\$2,822,268</u> | <u>(25,177,741)</u> |
| General Revenues:                                      |                     |                    |                    |                     |
| Property Taxes Levied for:                             |                     |                    |                    |                     |
| General Purposes                                       |                     |                    |                    | 15,288,564          |
| Debt Service                                           |                     |                    |                    | 2,048,786           |
| Payment in Lieu of Taxes                               |                     |                    |                    | 170,061             |
| Grants and Entitlements not Restricted to              |                     |                    |                    |                     |
| Specific Programs                                      |                     |                    |                    | 7,438,072           |
| Investment Earnings/Change in Fair Value               |                     |                    |                    | 473,807             |
| Miscellaneous                                          |                     |                    |                    | 814,867             |
| Total General Revenues                                 |                     |                    |                    | <u>26,234,157</u>   |
| Change in Net Position                                 |                     |                    |                    | 1,056,416           |
| Net Position Beginning of Year, as previously reported |                     |                    |                    | 12,272,764          |
| Restatement - change in accounting estimate            |                     |                    |                    | (148,905)           |
| Restatement - change in accounting principle           |                     |                    |                    | <u>(1,141,993)</u>  |
| Net Position Beginning of Year, Restated               |                     |                    |                    | <u>10,981,866</u>   |
| Net Position End of Year                               |                     |                    |                    | <u>12,038,282</u>   |

See Accompanying Notes to the Basic Financial Statements

**Clark-Shawnee Local School District**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2025*

|                                                                        | GENERAL             | BOND<br>RETIREMENT | OTHER<br>GOVERNMENTAL<br>FUNDS | TOTAL<br>GOVERNMENTAL<br>FUNDS |
|------------------------------------------------------------------------|---------------------|--------------------|--------------------------------|--------------------------------|
| <b>Assets:</b>                                                         |                     |                    |                                |                                |
| Equity in Pooled Cash and<br>Cash Equivalents                          | \$4,518,414         | \$1,110,958        | \$3,354,222                    | \$8,983,594                    |
| Receivables:                                                           |                     |                    |                                |                                |
| Property Taxes                                                         | 13,696,133          | 1,907,388          | -                              | 15,603,521                     |
| Accounts                                                               | 74,167              | -                  | 1,437                          | 75,604                         |
| Intergovernmental                                                      | -                   | -                  | 153,104                        | 153,104                        |
| Interfund                                                              | 111,000             | -                  | -                              | 111,000                        |
| Inventory of Supplies and Materials                                    | 3,531               | -                  | -                              | 3,531                          |
| Prepaid Items                                                          | 21,218              | -                  | -                              | 21,218                         |
| Cash and Cash Equivalents<br>With Fiscal Agents                        | -                   | 5,000              | -                              | 5,000                          |
| Total Assets                                                           | <u>\$18,424,463</u> | <u>\$3,023,346</u> | <u>\$3,508,763</u>             | <u>\$24,956,572</u>            |
| <b>Liabilities:</b>                                                    |                     |                    |                                |                                |
| Accounts Payable                                                       | \$9,653             | \$0                | \$64,755                       | \$74,408                       |
| Accrued Wages and Benefits Payable                                     | 2,069,717           | -                  | 154,697                        | 2,224,414                      |
| Interfund Payable                                                      | -                   | -                  | 111,000                        | 111,000                        |
| Intergovernmental Payable                                              | 412,978             | -                  | 24,390                         | 437,368                        |
| Matured Compensated Absences Payable                                   | 433,034             | -                  | 8,904                          | 441,938                        |
| Matured Bond Payable                                                   | -                   | 5,000              | -                              | 5,000                          |
| Total Liabilities                                                      | <u>2,925,382</u>    | <u>5,000</u>       | <u>363,746</u>                 | <u>3,294,128</u>               |
| <b>Deferred Inflows of Resources:</b>                                  |                     |                    |                                |                                |
| Property Taxes not Levied to Finance Current Year<br>Operations        | 7,040,385           | 1,242,692          | -                              | 8,283,077                      |
| Unavailable Revenue                                                    | 395,986             | 32,139             | 93,573                         | 521,698                        |
| Total Deferred Inflows of Resources                                    | <u>7,436,371</u>    | <u>1,274,831</u>   | <u>93,573</u>                  | <u>8,804,775</u>               |
| <b>Fund Balances:</b>                                                  |                     |                    |                                |                                |
| Nonspendable                                                           | 24,749              | -                  | -                              | 24,749                         |
| Restricted                                                             | -                   | 1,743,515          | 2,094,071                      | 3,837,586                      |
| Assigned                                                               | 1,310,764           | -                  | 1,099,819                      | 2,410,583                      |
| Unassigned (Deficit)                                                   | 6,727,197           | -                  | (142,446)                      | 6,584,751                      |
| Total Fund Balances                                                    | <u>8,062,710</u>    | <u>1,743,515</u>   | <u>3,051,444</u>               | <u>12,857,669</u>              |
| Total Liabilities, Deferred Inflows of Resources, and<br>Fund Balances | <u>\$18,424,463</u> | <u>\$3,023,346</u> | <u>\$3,508,763</u>             | <u>\$24,956,572</u>            |

See Accompanying Notes to the Basic Financial Statements

**Clark-Shawnee Local School District**  
*Reconciliation of Total Governmental Fund Balances to*  
*Net Position of Governmental Activities*  
*June 30, 2025*

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|                                  |              |
|----------------------------------|--------------|
| Total Governmental Fund Balances | \$12,857,669 |
|----------------------------------|--------------|

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:

|                                              |                     |            |
|----------------------------------------------|---------------------|------------|
| Land                                         | 641,103             |            |
| Buildings and Improvements                   | 62,747,370          |            |
| Site Improvements                            | 2,004,138           |            |
| Infrastructure                               | 811,557             |            |
| Furniture and Equipment                      | 584,919             |            |
| Vehicles                                     | 2,377,348           |            |
| Intangible - right to use - leased equipment | 287,474             |            |
| Accumulated Depreciation                     | <u>(14,975,369)</u> | 54,478,540 |
| Total Capital Assets                         |                     |            |

Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:

|                              |               |         |
|------------------------------|---------------|---------|
| Property Taxes Receivable    | 353,958       |         |
| Accounts Receivable          | 75,604        |         |
| Intergovernmental Receivable | <u>92,136</u> | 521,698 |

The net pension/OPEB liabilities/(asset) are not due and payable in the current period; therefore, the liabilities/(asset) and related deferred inflows/outflows are not reported in governmental funds:

|                             |                |              |
|-----------------------------|----------------|--------------|
| Deferred Outflows - Pension | 4,124,894      |              |
| Deferred Outflows - OPEB    | 814,022        |              |
| Deferred Inflows - Pension  | (2,474,614)    |              |
| Deferred Inflows - OPEB     | (2,351,541)    |              |
| Net Pension Liability       | (18,507,218)   |              |
| Net OPEB Liability/(Asset)  | <u>648,830</u> | (17,745,627) |

Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:

|                                   |                    |              |
|-----------------------------------|--------------------|--------------|
| Financed Purchases Payable        | (322,495)          |              |
| Leases Payable                    | (191,675)          |              |
| General Obligations Bonds Payable | (32,915,000)       |              |
| Unamortized Premium on Bonds      | (2,085,061)        |              |
| Accrued Interest Payable          | (111,625)          |              |
| Vacation Leave Payable            | (95,343)           |              |
| Compensated Absences Payable      | <u>(2,352,799)</u> | (38,073,998) |

|                                         |                            |
|-----------------------------------------|----------------------------|
| Net Position of Governmental Activities | <u><u>\$12,038,282</u></u> |
|-----------------------------------------|----------------------------|

See Accompanying Notes to the Basic Financial Statements

**Clark-Shawnee Local School District**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2025*

|                                              | GENERAL      | BOND<br>RETIREMENT | OTHER<br>GOVERNMENTAL<br>FUNDS | TOTAL<br>GOVERNMENTAL<br>FUNDS |
|----------------------------------------------|--------------|--------------------|--------------------------------|--------------------------------|
| <b>Revenues:</b>                             |              |                    |                                |                                |
| Property Taxes                               | \$15,321,665 | \$2,052,307        | \$0                            | \$17,373,972                   |
| Payment in Lieu of Taxes                     | 153,111      | 16,950             | -                              | 170,061                        |
| Tuition and Fees                             | 343,860      | -                  | -                              | 343,860                        |
| Interest                                     | 345,669      | 53,901             | 88,002                         | 487,572                        |
| Intergovernmental                            | 8,432,302    | 34,025             | 1,786,555                      | 10,252,882                     |
| Extracurricular Activities                   | 42,627       | -                  | 268,958                        | 311,585                        |
| Charges for Services                         | 39,538       | -                  | 234,214                        | 273,752                        |
| Rent                                         | 9,378        | -                  | -                              | 9,378                          |
| Miscellaneous                                | 98,913       | -                  | 773,609                        | 872,522                        |
| Total Revenues                               | 24,787,063   | 2,157,183          | 3,151,338                      | 30,095,584                     |
| <b>Expenditures:</b>                         |              |                    |                                |                                |
| Current:                                     |              |                    |                                |                                |
| Instruction:                                 |              |                    |                                |                                |
| Regular                                      | 9,505,321    | -                  | 9,868                          | 9,515,189                      |
| Special                                      | 3,829,065    | -                  | 895,216                        | 4,724,281                      |
| Vocational                                   | 150,967      | -                  | -                              | 150,967                        |
| Adult/Continuing                             | 49,780       | -                  | -                              | 49,780                         |
| Student Intervention Services                | 32,390       | -                  | -                              | 32,390                         |
| Other                                        | 96,261       | -                  | -                              | 96,261                         |
| Support Services:                            |              |                    |                                |                                |
| Pupils                                       | 1,941,985    | -                  | 14,419                         | 1,956,404                      |
| Instructional Staff                          | 1,000,094    | -                  | 74,208                         | 1,074,302                      |
| Board of Education                           | 195,195      | -                  | -                              | 195,195                        |
| Administration                               | 2,514,904    | -                  | 253                            | 2,515,157                      |
| Fiscal                                       | 694,572      | 30,659             | 189                            | 725,420                        |
| Operation and Maintenance of Plant           | 1,824,683    | -                  | 708,398                        | 2,533,081                      |
| Pupil Transportation                         | 1,334,597    | -                  | 834,760                        | 2,169,357                      |
| Operation of Non-Instructional Services      | 45,978       | -                  | 929,411                        | 975,389                        |
| Extracurricular Activities                   | 687,896      | -                  | 318,987                        | 1,006,883                      |
| Capital Outlay                               | -            | -                  | 707,579                        | 707,579                        |
| Debt Service:                                |              |                    |                                |                                |
| Principal Retirement                         | 53,564       | 480,000            | 118,071                        | 651,635                        |
| Interest and Fiscal Charges                  | 11,200       | 1,352,100          | 20,941                         | 1,384,241                      |
| Total Expenditures                           | 23,968,452   | 1,862,759          | 4,632,300                      | 30,463,511                     |
| Excess of Revenues Over (Under) Expenditures | 818,611      | 294,424            | (1,480,962)                    | (367,927)                      |
| <b>Other Financing Sources (Uses):</b>       |              |                    |                                |                                |
| Transfers In                                 | -            | -                  | 1,573,696                      | 1,573,696                      |
| Transfers Out                                | (655,648)    | -                  | (918,048)                      | (1,573,696)                    |
| Total Other Financing Sources (Uses)         | (655,648)    | -                  | 655,648                        | -                              |
| Net Change in Fund Balances                  | 162,963      | 294,424            | (825,314)                      | (367,927)                      |
| Fund Balances at Beginning<br>Of Year        | 7,899,747    | 1,449,091          | 3,876,758                      | 13,225,596                     |
| Fund Balances at End of Year                 | \$8,062,710  | \$1,743,515        | \$3,051,444                    | \$12,857,669                   |

See Accompanying Notes to the Basic Financial Statements

**Clark-Shawnee Local School District**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
In Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2025*

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Net Change in Fund Balances - Total Governmental Funds (\$367,927)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:

|                                                    |             |           |
|----------------------------------------------------|-------------|-----------|
| Capital Outlay                                     | 1,123,187   |           |
| Depreciation Expense                               | (1,960,246) |           |
| Excess of Capital Outlay over Depreciation Expense |             | (837,059) |

The issuance of long-term debt provides current financial resources to governmental funds, but in the statement of net position, the debt is reported as a liability:

|                                         |         |         |
|-----------------------------------------|---------|---------|
| General Obligation Bonds Payments       | 480,000 |         |
| Amortization of Premium on Bonds Issued | 70,680  |         |
| Lease Payments                          | 53,564  |         |
| Financed Purchases Payments             | 118,071 |         |
| Total long-term debt repayment          |         | 722,315 |

Some revenues that will not be collected for several months after the School District's fiscal year-end are not considered "available" revenues and are deferred in the governmental funds. Deferred revenues increased/decreased by this amount this year.

|                          |          |          |
|--------------------------|----------|----------|
| Property Taxes           | (36,621) |          |
| Tuition and Fees         | 6,269    |          |
| Intergovernmental Grants | (6,307)  |          |
|                          |          | (36,659) |

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows. 2,101,536

Except for amounts reported as deferred inflows/outflows, changes in net pension/OPEB liability/(asset) are reported as pension/OPEB expense in the statement of activities. (557,071)

Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:

|                                      |        |        |
|--------------------------------------|--------|--------|
| Decrease in Compensated Absences     | 28,387 |        |
| Decrease in Accrued Interest Payable | 2,000  |        |
| Decrease in Vacation Leave Payable   | 894    |        |
|                                      |        | 31,281 |

Change in Net Position of Governmental Activities \$1,056,416

See Accompanying Notes to the Basic Financial Statements

**Clark-Shawnee Local School District**  
*Statement of Revenues, Expenditures and Changes in Fund Balance*  
*Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2025*

|                                              | BUDGETED AMOUNTS   |                    |                    | VARIANCE WITH<br>FINAL BUDGET<br>POSITIVE<br>(NEGATIVE) |
|----------------------------------------------|--------------------|--------------------|--------------------|---------------------------------------------------------|
|                                              | ORIGINAL           | FINAL              | ACTUAL             |                                                         |
| <b>Revenues:</b>                             |                    |                    |                    |                                                         |
| Property Taxes                               | \$13,498,558       | \$13,584,367       | \$12,467,768       | (\$1,116,599)                                           |
| Payment in Lieu of Taxes                     | 83,717             | 173,899            | 153,111            | (20,788)                                                |
| Intergovernmental                            | 8,035,380          | 8,685,315          | 8,449,059          | (236,256)                                               |
| Interest                                     | 175,000            | 162,500            | 301,010            | 138,510                                                 |
| Tuition and Fees                             | 393,973            | 385,720            | 343,860            | (41,860)                                                |
| Charges for Services                         | 4,400              | 4,200              | 223                | (3,977)                                                 |
| Rent                                         | 9,000              | 9,116              | 9,378              | 262                                                     |
| Miscellaneous                                | 22,423             | 25,400             | 22,181             | (3,219)                                                 |
| Total Revenues                               | <u>22,222,451</u>  | <u>23,030,517</u>  | <u>21,746,590</u>  | <u>(1,283,927)</u>                                      |
| <b>Expenditures:</b>                         |                    |                    |                    |                                                         |
| Current:                                     |                    |                    |                    |                                                         |
| Instruction:                                 |                    |                    |                    |                                                         |
| Regular                                      | 9,724,935          | 9,724,891          | 9,666,048          | 58,843                                                  |
| Special                                      | 3,683,582          | 3,895,899          | 3,808,496          | 87,403                                                  |
| Vocational                                   | 132,374            | 132,374            | 130,926            | 1,448                                                   |
| Adult/Continuing                             | 54,000             | 54,000             | 49,780             | 4,220                                                   |
| Student Intervention Services                | 23,478             | 27,987             | 34,386             | (6,399)                                                 |
| Other                                        | 142,020            | 137,511            | 97,381             | 40,130                                                  |
| Support Services:                            |                    |                    |                    |                                                         |
| Pupils                                       | 1,867,481          | 1,867,481          | 1,915,315          | (47,834)                                                |
| Instructional Staff                          | 1,086,779          | 1,081,579          | 1,064,867          | 16,712                                                  |
| Board of Education                           | 253,099            | 253,099            | 194,910            | 58,189                                                  |
| Administration                               | 2,392,035          | 2,311,292          | 2,415,798          | (104,506)                                               |
| Fiscal                                       | 692,401            | 692,401            | 697,700            | (5,299)                                                 |
| Operation and Maintenance of Plant           | 1,747,243          | 1,747,243          | 1,860,428          | (113,185)                                               |
| Pupil Transportation                         | 1,379,408          | 1,379,408          | 1,340,405          | 39,003                                                  |
| Extracurricular Activities                   | 619,040            | 619,040            | 632,710            | (13,670)                                                |
| Total Expenditures                           | <u>23,797,875</u>  | <u>23,924,205</u>  | <u>23,909,150</u>  | <u>15,055</u>                                           |
| Excess of Revenues Over (Under) Expenditures | <u>(1,575,424)</u> | <u>(893,688)</u>   | <u>(2,162,560)</u> | <u>(1,268,872)</u>                                      |
| <b>Other Financing Sources (Uses):</b>       |                    |                    |                    |                                                         |
| Transfers In                                 | -                  | 11,000             | 11,000             | -                                                       |
| Advance In                                   | 97,340             | 100,000            | 100,000            | -                                                       |
| Refund of Prior Year Expenditure             | 180,000            | 145,000            | 76,722             | (68,278)                                                |
| Transfers Out                                | (655,648)          | (655,648)          | (655,648)          | -                                                       |
| Advances Out                                 | (104,000)          | (111,000)          | (111,000)          | -                                                       |
| Total Other Financing Sources (Uses)         | <u>(482,308)</u>   | <u>(510,648)</u>   | <u>(578,926)</u>   | <u>(68,278)</u>                                         |
| Net Change in Fund Balances                  | (2,057,732)        | (1,404,336)        | (2,741,486)        | (1,337,150)                                             |
| Fund Balance at Beginning of Year            | 6,650,496          | 6,650,496          | 6,650,496          | -                                                       |
| Prior Year Encumbrances Appropriated         | 124,005            | 124,005            | 124,005            | -                                                       |
| Fund Balance at End of Year                  | <u>\$4,716,769</u> | <u>\$5,370,165</u> | <u>\$4,033,015</u> | <u>(\$1,337,150)</u>                                    |

See Accompanying Notes to the Basic Financial Statements

**Clark-Shawnee Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

Clark-Shawnee Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government and provides educational services as mandated by State statute and federal guidelines.

The School District was established in 1858 through the consolidation of existing land areas and school districts. It was formerly named Springfield Local School District. The School District serves an area of approximately 36 square miles. It is located in Clark County, and includes all of Springfield Township. The School District provides services to approximately 1,660 students and other community members. The School District currently operates one elementary school (K-6) and a middle/high school (7-12).

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Clark-Shawnee Local School District, this includes general operations, food service, and student related activities of the School District. The following activities are also included within the reporting entity:

*Parochial Schools* - Within the School District boundaries, Risen Christ Lutheran School is operated as a private school. Current State legislation provides funding to this parochial school. The monies are received and disbursed on behalf of the parochial school by the Treasurer of the School District, as directed by the parochial school. This activity is reflected as a government activity for financial reporting purposes.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. The School District is also financially accountable for any organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the School District, are accessible to the School District and are significant in amount to the School District. The School District has no component units.

The School District participates in three jointly governed organizations and an insurance purchasing pool. These organizations are discussed in Note 15 to the basic financial statements. These organizations are:

Jointly Governed Organizations:  
Miami Valley Educational Computer Association  
Clark County Family and Children First Council  
Springfield-Clark Career Technology Center

**Clark-Shawnee Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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Insurance Purchasing Pool:  
Southwestern Ohio Educational Purchasing Council

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of Clark-Shawnee Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

**A. Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-wide Financial Statements:*

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The government-wide financial statements distinguish between those activities that are governmental and those that are business-type. The School District, however, has no activities which are reported as business-type.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

*Fund Financial Statements:*

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

**B. Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The School District only has governmental funds.

**Clark-Shawnee Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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*Governmental Funds:*

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows and liabilities and deferred inflows is reported as fund balance. The following are the School District's major governmental funds:

*General Fund* - The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Bond Retirement Fund* – The Bond Retirement Fund is used to account for the accumulation of resources for, and the repayment of, the School District's general obligation debt, including the voter approved general obligations bonds.

The other governmental funds of the School District account for grants and other resources whose use is restricted or assigned to a particular purpose.

**C. Measurement Focus**

*Government-wide Financial Statements:*

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows and liabilities and deferred inflows associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities accounts for increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

*Fund Financial Statements:*

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows and current liabilities and deferred inflows generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue and in the presentation of expenses versus expenditures.

**Clark-Shawnee Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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*Revenues - Exchange and Non-exchange Transactions:*

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, grants, tuition, and student fees.

*Deferred Outflows/Inflows of Resources*

In addition to assets, the statement of net position and balance sheet will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension/OPEB. The deferred outflows of resources to pension/OPEB are explained in Note 10 and Note 11.

In addition to liabilities, the statement of net position and balance sheet report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes, pension/OPEB, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2025, but which were levied to finance fiscal year 2026 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables, which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, tuition/fees and unavailable grant revenue. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension/OPEB are reported on the government-wide statement of net position. (See Note 10 and Note 11.)

**Clark-Shawnee Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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*Expenses/Expenditures:*

The measurement focus of the accrual basis of accounting utilized on the government-wide financial statements recognizes revenues when they are earned, and expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of costs, such as depreciation and amortization are not recognized in governmental funds.

**E. Cash and Cash Equivalents**

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as “Equity in Pooled Cash and Cash Equivalents.”

The School District utilizes a financial institution to service bonded debt as principal and interest payments come due. The balance in this account is presented as “Cash and Cash Equivalents with Fiscal Agents” and represents deposits.

Investments are reported at fair value.

The School District’s investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer’s Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company but has adopted GASB Statement No. 79, “Certain External Investment Pools and Pool Participants”. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For the fiscal year 2025, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24-hour advance notice is appreciated for all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

The School District had investments in Federally backed Agency securities, commercial paper, money market funds and negotiable certificates of deposit (CDs) at June 30, 2025, which are reported at fair value.

The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue/change in fair value credited to the General Fund during fiscal year 2025 amounted to \$345,669, which includes \$172,653 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are reported as cash equivalents.

**Clark-Shawnee Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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**F. Inventory**

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used.

Inventory consists of expendable supplies held for consumption and purchased and donated food held for resale.

**G. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2025, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

**H. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**I. Capital Assets**

The School District's only capital assets are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. Donated fixed assets are recorded at their fair market values as of the date received. For fiscal year 2025, the School District increased its capitalization threshold to \$5,000 from \$2,500.

Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except for land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

| Description                | Estimated Lives |
|----------------------------|-----------------|
| Buildings and Improvements | 20-40 years     |
| Site Improvements          | 20-25 years     |
| Infrastructure             | 30 years        |
| Furniture and Equipment    | 5-20 years      |
| Vehicles                   | 8 years         |

**Clark-Shawnee Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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**J. Accrued Liabilities and Long-term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, payables and accrued liabilities that once incurred are paid in a timely manner and in full from current financial resources are reported as obligations of the governmental funds. However, compensated absences and contractually required pension and OPEB contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year.

**K. Compensated Absences**

The School District recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, two types of leave qualify for liability recognition for compensated absences – vacation and sick leave.

A key component in determining the estimate of the amount of accumulated compensated absences that will be used as time off is the flows assumption. The flows assumption determines whether leave used by employees will be attributed first to (a) the recognized liability at the date of the financial statements (a first-in, first-out (FIFO) flows assumption) or (b) the leave earned in the next reporting period (a last-in, first-out (LIFO) flows assumption). The School District uses the LIFO flows assumption.

The liability for compensated absences is reported as incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

**Vacation Leave**

The School District's policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment at the employee's current pay rate upon separation from employment.

**Sick Leave**

The School District's policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employment of the School District and, upon separation from service, the employee receives compensation in accordance with the severance policy. A liability for the estimated value of sick leave that will be used by employees as time off and at separation is included in the liability for compensated absences.

**Clark-Shawnee Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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**L. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

Non-spendable – The non-spendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The ‘not in spendable form’ includes items that are not expected to be converted to cash.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the Board of Education. The committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Education.

Unassigned – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

Within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

**M. Net Position**

Net position represents the difference between assets, liabilities and deferred outflows/inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include activities for food service operations, music and athletic programs, and federal and state grants restricted to expenditures for specified purposes.

**Clark-Shawnee Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available. None of the restricted net position amounts were restricted by enabling legislation.

**N. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and are eliminated on the Statement of Activities. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as interfund receivables/payables. These amounts are eliminated in the Statement of Net Position.

**O. Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**P. Budgetary Data**

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the final amended certificate issued during fiscal year 2025.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

**NOTE 3 - FUND DEFICITS**

The Athletics, Special Education IDEA, Title I, and Title II-A special revenue funds had deficit fund balances at June 30, 2025, of \$62,444, \$24,939, \$48,251, and \$6,812, respectively. The General Fund is

**Clark-Shawnee Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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liable for any deficit in these funds and will provide operating transfers when cash is required, not when accruals occur.

**NOTE 4 – BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budgetary basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budgetary) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budgetary) as opposed to when the fund liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budgetary) rather than as assigned fund balance (GAAP).
4. Perspective differences as a result of fund structure.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the General Fund.

Net Change in Fund Balance

|                                            | <u>General</u>              |
|--------------------------------------------|-----------------------------|
| GAAP Basis                                 | \$162,963                   |
| Net Adjustment for Revenue Accruals        | (2,924,650)                 |
| Net Adjustment for Expenditure Accruals    | 328,576                     |
| Perspective Differences                    | 24,856                      |
| Prepays                                    | 3,828                       |
| Advances                                   | (11,000)                    |
| Change in Fair Market Value of Investments | 42,851                      |
| Encumbrances                               | <u>(368,910)</u>            |
| Budgetary Basis                            | <u><u>(\$2,741,486)</u></u> |

**NOTE 5 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

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Inactive monies are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including but not limited to passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies must be evidenced by time certificates of deposit maturing not more than five years from the date of deposit or by savings accounts including but not limited to passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), or by the financial institution's participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies are to be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio and with certain limitations including a requirement for maturity within ten years from the date of the settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Certain bankers' acceptances and commercial paper notes for a period not to exceed 180 and 270 days, respectively, from the purchase date in an amount not to exceed 40 percent of the interim monies available for investment at any one time; if training requirements are met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of

**Clark-Shawnee Local School District**  
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purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### ***Deposits***

Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in possession of an outside party. The School District has no deposit policy for custodial risk beyond the requirements of State statute.

Ohio law requires that deposits be either insured or be protected by (1) eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of deposits being secured (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of the State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of the State. For 2025, one of the School District's financial institutions participating in the OPCS was approved for a reduced collateral rate.

At fiscal year-end, the carrying amount of the School District's deposits was \$875,815 and the bank balance was \$910,803. \$567,528 of the School District's deposits was insured by federal depository insurance, \$343,275 was collateralized through the OPCS.

### ***Investments***

Investments are reported at fair value. The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. At June 30, 2025, the School had the following investments:

| <b>Investment</b>                        | <b>Investment Maturity</b> |                  |                    | <b>Total</b>       | <b>Credit Rating</b> |
|------------------------------------------|----------------------------|------------------|--------------------|--------------------|----------------------|
|                                          | <b>Less than 1 Yr</b>      | <b>1-2 Years</b> | <b>3-5 Years</b>   |                    | <b>Moody's</b>       |
| First American Treasury Obligations Fund | \$177,278                  | \$0              | \$0                | \$177,278          | AAAmf                |
| US Government Agency Notes               | 138,743                    | -                | 453,217            | 591,960            | Aa1                  |
| Variable Rate US Agency Notes            | 99,256                     | -                | -                  | 99,256             | Aa1                  |
| US Treasury Notes                        | -                          | -                | 710,001            | 710,001            | Aa1                  |
| Negotiable Certificates of Deposit       | 575,079                    | 678,443          | -                  | 1,253,522          | NA                   |
| Commercial Paper                         | 1,453,702                  | -                | -                  | 1,453,702          | P-1                  |
| STAR Ohio                                | 3,827,060                  | -                | -                  | 3,827,060          | AAAm                 |
|                                          | <u>\$ 6,271,118</u>        | <u>\$678,443</u> | <u>\$1,163,218</u> | <u>\$8,112,779</u> |                      |

**Interest Rate Risk** -Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The School District's investment policy does not further limit its investment choices.

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*Credit Risk* – The School District’s investment policy limits investments to those authorized by State statute. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.

*Concentration of Credit Risk* - The School District places no limits on the amount the School District may invest in any one issuer. The School District’s investments are as follows:

| <u>Investment</u>                       | <u>Percent</u> |
|-----------------------------------------|----------------|
| First American Treasury Obligation Fund | 2.2%           |
| US Government Agency Notes              | 7.3%           |
| Variable Rate US Agency Notes           | 1.2%           |
| US Treasury Notes                       | 8.8%           |
| Negotiable CDs                          | 15.4%          |
| Commercial Paper                        | 17.9%          |
| STAR Ohio                               | 47.2%          |
| Total                                   | <u>100.0%</u>  |

*Custodial Credit Risk* – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The federal agency securities are exposed to custodial credit risk as they are uninsured, unregistered, and held by the counterparty’s trust department or agent but not in the School District’s name.

The School District has no investment policy dealing with custodial credit risk beyond the requirements of State statute which prohibit payment for investments prior to the delivery of the securities representing the investments to the Treasurer or qualified trustee.

**NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2025 represents collections of calendar year 2024 taxes. Real property taxes received in calendar year 2025 were levied after April 1, 2024, on the assessed value listed as of January 1, 2024, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2025 represents collections of calendar year 2024 taxes. Public utility real and tangible personal property taxes received in calendar year 2025 became a lien December 31, 2023, were levied after April 1, 2024 and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

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The School District receives property taxes from Clark County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2025, are available to finance fiscal year 2025 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2025, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflow of resources.

The amount available as an advance is recognized as revenue. On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The amount available as an advance at June 30, 2025, was \$6,333,929 in the General Fund and \$632,557 in the Bond Retirement Fund. The amount available as an advance at June 30, 2024, was \$3,480,032 in the General Fund and \$484,997 in the Bond Retirement Fund.

The assessed values upon which the fiscal year 2025 taxes were collected are:

|                                                | 2024 Second-Half Collections |                | 2025 First-Half Collections |                |
|------------------------------------------------|------------------------------|----------------|-----------------------------|----------------|
|                                                | Amount                       | Percent        | Amount                      | Percent        |
| Agricultural/Residential and Other Real Estate | \$411,620,990                | 91.16%         | 411,903,830                 | 90.45%         |
| Public Utility Personal                        | 39,920,120                   | 8.84           | 43,498,160                  | 9.55           |
| Total                                          | <u>\$451,541,110</u>         | <u>100.00%</u> | <u>\$455,401,990</u>        | <u>100.00%</u> |
| Tax Rate per \$1,000 of Assessed Valuation     | \$46.66                      |                | \$46.57                     |                |

**NOTE 7 - RECEIVABLES**

Receivables at June 30, 2025, consisted of property taxes, accounts (tuition and student fees) and intergovernmental grants. All receivables are considered collectible in full and will be received within one year. A summary of the principal items of intergovernmental receivables are as follows:

| <u>Intergovernmental Receivable</u> | <u>Amounts</u>   |
|-------------------------------------|------------------|
| Governmental Activities:            |                  |
| Special Education IDEA              | \$20,210         |
| Title I                             | 58,241           |
| Title IV-A                          | 4,745            |
| Title II-A                          | 8,940            |
| Food Service                        | 60,968           |
| Total                               | <u>\$153,104</u> |

**Clark-Shawnee Local School District**  
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**NOTE 8 - CAPITAL ASSETS**

Capital asset activity for governmental activities the fiscal year ended June 30, 2025, was as follows:

|                                                     | Restated<br>Balance<br>6/30/2024 | Additions   | Deletions | Balance<br>6/30/2025 |
|-----------------------------------------------------|----------------------------------|-------------|-----------|----------------------|
| <b>Governmental Assets</b>                          |                                  |             |           |                      |
| <i><b>Capital Assets, not being depreciated</b></i> |                                  |             |           |                      |
| Land                                                | \$641,103                        | \$0         | \$0       | \$641,103            |
| Total Capital Assets, not being depreciated         | 641,103                          | -           | -         | 641,103              |
| <i><b>Capital Assets, being depreciated</b></i>     |                                  |             |           |                      |
| Buildings and Improvements                          | 62,411,576                       | 335,794     | -         | 62,747,370           |
| Infrastructure                                      | 811,557                          | -           | -         | 811,557              |
| Site Improvements                                   | 1,989,908                        | 14,230      | -         | 2,004,138            |
| Furniture and Equipment                             | 530,898                          | 54,021      | -         | 584,919              |
| Vehicles                                            | 2,067,243                        | 719,142     | (409,037) | 2,377,348            |
| Intangible - right to use: leased equipment         | 287,474                          | -           | -         | 287,474              |
| Total Capital Assets, being depreciated             | 68,098,656                       | 1,123,187   | (409,037) | 68,812,806           |
| Less: Accumulated Depreciation                      |                                  |             |           |                      |
| Buildings and Improvements                          | (10,106,266)                     | (1,559,699) | -         | (11,665,965)         |
| Infrastructure                                      | (112,165)                        | (27,052)    | -         | (139,217)            |
| Site Improvements                                   | (1,343,279)                      | (55,021)    | -         | (1,398,300)          |
| Furniture and Equipment                             | (256,148)                        | (34,418)    | -         | (290,566)            |
| Vehicles                                            | (1,564,067)                      | (230,492)   | 409,037   | (1,385,522)          |
| Intangible - right to use: leased equipment         | (42,235)                         | (53,564)    | -         | (95,799)             |
| Total Accumulated Depreciation                      | (13,424,160)                     | (1,960,246) | 409,037   | (14,975,369)         |
| Total Capital Assets, being depreciated, net        | 54,674,496                       | (837,059)   | -         | 53,837,437           |
| Governmental Activities Capital Assets, net         | 55,315,599                       | (837,059)   | -         | 54,478,540           |

\* Depreciation expense was charged to governmental functions as follows:

|                                    |                    |
|------------------------------------|--------------------|
| Instruction:                       |                    |
| Regular                            | \$10,031           |
| Support Services:                  |                    |
| Instructional Staff                | 51,919             |
| Operation and Maintenance of Plant | 1,669,025          |
| Pupil Transportation               | 222,967            |
| Extracurricular Activities         | 6,304              |
|                                    | <u>\$1,960,246</u> |

**Clark-Shawnee Local School District**  
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**NOTE 9 - RISK MANAGEMENT**

**A. Property and Liability**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2025, the School District contracted with World Risk Management through the Southwestern Ohio Educational Purchasing Council for liability, property, crime, and fleet insurance. Coverage provided is as follows:

|                                            |               |
|--------------------------------------------|---------------|
| Building and Contents-replacement cost     | \$350,000,000 |
| Boiler and Machinery (\$10,000 deductible) | 350,000,000   |
| Crime Insurance                            | 1,000,000     |
| Automobile Liability (\$1,000 deductible)  | 1,000,000     |
| General Liability                          |               |
| Per occurrence                             | 1,000,000     |
| Total per year                             | 3,000,000     |

Settled claims have not exceeded this commercial coverage in the past three fiscal years. There has been no significant reduction in insurance coverage from last fiscal year.

**B. Workers' Compensation**

For fiscal year 2025, the School District participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), a workers' compensation insurance purchasing pool (Note 15). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Hunter Consulting provides administrative, cost control, and actuarial services to the GRP.

**NOTE 10 - DEFINED BENEFIT PENSION PLANS**

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

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The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

|                              | Eligible to<br>Retire on or before<br>August 1, 2017 *                          | Eligible to<br>Retire on or after<br>August 1, 2017                                  |
|------------------------------|---------------------------------------------------------------------------------|--------------------------------------------------------------------------------------|
| Full Benefits                | Any age with 30 years of service credit                                         | Age 67 with 10 years of service credit; or<br>Age 57 with 30 years of service credit |
| Actuarially Reduced Benefits | Age 60 with 5 years of service credit<br>Age 55 with 25 years of service credit | Age 62 with 10 years of service credit; or<br>Age 60 with 25 years of service credit |

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

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Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2024.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2025, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2025, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$486,072 for fiscal year 2025. Of this contribution, \$47,838 is shown as intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. The calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of credited service. Effective August 1, 2023, any member can retire with unreduced benefits with 34 years of services credit at any age; or five years of service credit and age 65. Effective June 1, 2025 - July 1, 2027, any member can retire with unreduced benefits with 33 years of service credit at any age; or five years of service credit and age 65. Effective on or after August 1, 2027, any member can retire with unreduced benefits with 34 years of service credit at any age; or five years of service credit and age 65.

In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this

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change. Effective July 1, 2022, an ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Effective July 1, 2023, a permanent 1 percent COLA of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2024 as long as they retired prior to July 1, 2019.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits effective August 1, 2023, can retire with 29 years of service credit at any age; or five years of service credit and age 60. Effective June 1, 2025 - July 1, 2027, retirement eligibility for reduced benefits is 28 years of service credit at any age; or five years of service credit and age 60. Effective on or after August 1, 2027, retirement eligibility for reduced benefits is 29 years of service credit at any age; or five years of service credit and age 60.

The DC Plan allows members to place all their member contributions and 11.09 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 2.91 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2025 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2025, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,556,343 fiscal year 2025. Of this amount \$301,668 is reported as an intergovernmental payable.

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***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

|                                                  | <u>SERS</u>        | <u>STRS</u>         | <u>Total</u> |
|--------------------------------------------------|--------------------|---------------------|--------------|
| Proportionate Share of the Net Pension Liability | \$3,902,786        | \$14,604,432        | \$18,507,218 |
| Proportion of the Net Pension Liability          |                    |                     |              |
| Prior Measurement Date                           | 0.0830902%         | 0.076710320%        |              |
| Current Measurement Date                         | <u>0.0762919%</u>  | <u>0.075900240%</u> |              |
| Change in Proportionate Share                    | <u>-0.0067983%</u> | <u>-0.00081008%</u> |              |
| Pension Expense                                  | \$380,172          | \$619,563           | \$999,735    |

At June 30, 2025, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|                                                                                            | <u>SERS</u>      | <u>STRS</u>        | <u>Total</u>       |
|--------------------------------------------------------------------------------------------|------------------|--------------------|--------------------|
| <b>Deferred Outflows of Resources</b>                                                      |                  |                    |                    |
| Differences between expected and actual experience                                         | \$149,005        | \$919,697          | \$1,068,702        |
| Changes of assumptions                                                                     | 34,913           | 673,053            | 707,966            |
| Differences between School District contributions and proportionate share of contributions | 203,599          | 102,212            | 305,811            |
| School District contributions subsequent to the measurement date                           | <u>486,072</u>   | <u>1,556,343</u>   | <u>2,042,415</u>   |
| Total Deferred Outflows of Resources                                                       | <u>\$873,589</u> | <u>\$3,251,305</u> | <u>\$4,124,894</u> |
| <b>Deferred Inflows of Resources</b>                                                       |                  |                    |                    |
| Differences between expected and actual experience                                         | \$0              | \$7,997            | \$7,997            |
| Changes of assumptions                                                                     | 0                | 506,615            | 506,615            |
| Net difference between projected and actual earnings on pension plan investments           | 244,117          | 1,255,684          | 1,499,801          |
| Difference between School District contributions and proportionate share of contributions  | <u>255,373</u>   | <u>204,828</u>     | <u>460,201</u>     |
| Total Deferred Inflows of Resources                                                        | <u>\$499,490</u> | <u>\$1,975,124</u> | <u>\$2,474,614</u> |

\$2,042,415 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension

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liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

| Fiscal Year Ending June 30: | SERS               | STRS               | Total              |
|-----------------------------|--------------------|--------------------|--------------------|
| 2026                        | (\$162,149)        | (\$906,510)        | (\$1,068,659)      |
| 2027                        | \$233,635          | 1,331,755          | 1,565,390          |
| 2028                        | (111,675)          | (379,413)          | (491,088)          |
| 2029                        | (71,784)           | (325,994)          | (397,778)          |
| Total                       | <u>(\$111,973)</u> | <u>(\$280,162)</u> | <u>(\$392,135)</u> |

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2137.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2024, are presented below:

|                                              |                                                                                                                                   |
|----------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------|
| Inflation                                    | 2.4 percent                                                                                                                       |
| Future Salary Increases, including inflation | 3.25 percent to 13.58 percent                                                                                                     |
| COLA or Ad Hoc COLA                          | 2.0 percent, on or after<br>April 1, 2018, COLAs for future<br>retirees will be delayed for three<br>years following commencement |
| Investment Rate of Return                    | 7.00 percent net of<br>System expenses                                                                                            |
| Actuarial Cost Method                        | Entry Age Normal<br>(Level Percent of Payroll)                                                                                    |

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Mortality rates were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. ORC 3309.15 and the SERS Board-adopted Investment Policy govern investment activity. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. As of June 30, 2024:

| Asset Class                 | Target<br>Allocation | Long-Term Expected<br>Real Rate of Return<br>(geometric) |
|-----------------------------|----------------------|----------------------------------------------------------|
| Cash                        | 3.00 %               | 0.97 %                                                   |
| US Equity                   | 22.00                | 4.68                                                     |
| Non-US Equity Developed     | 12.00                | 4.96                                                     |
| Non-US Equity Emerging      | 6.00                 | 5.66                                                     |
| Fixed Income/Global Bonds   | 18.00                | 2.38                                                     |
| Private Equity              | 14.00                | 7.10                                                     |
| Real Estate                 | 13.00                | 3.64                                                     |
| Infrastructure              | 7.00                 | 4.80                                                     |
| Private Debt/Private Credit | 5.00                 | 5.86                                                     |
| Total                       | <u>100.00 %</u>      |                                                          |

**Discount Rate** The total pension liability for 2024 was calculated using the discount rate of 7.00 percent. The discount rate determination did not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 20-year amortization period of the unfunded actuarial accrued liability. The actuarially determined contribution rate for fiscal year 2024 was 14 percent. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability. The annual money-weighted rate of return, calculated as the internal rate of return on pension plan investments, for fiscal year 2024 was 9.31 percent.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it

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were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

|                                                                       | 1% Decrease | Current<br>Discount Rate | 1% Increase |
|-----------------------------------------------------------------------|-------------|--------------------------|-------------|
| School District's proportionate share<br>of the net pension liability | \$5,970,722 | \$3,902,786              | \$2,161,695 |

***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2024, actuarial valuation are presented below:

|                                   |                                                                  |
|-----------------------------------|------------------------------------------------------------------|
| Inflation                         | 2.50 percent                                                     |
| Salary increases                  | From 2.5 percent to 8.5 percent<br>based on service              |
| Investment Rate of Return         | 7.00 percent, net of investment<br>expenses, including inflation |
| Discount Rate of Return           | 7.00 percent                                                     |
| Payroll Increases                 | 3.00 percent                                                     |
| Cost-of-Living Adjustments (COLA) | 0.0 percent, effective July 1, 2017                              |

Post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

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| Asset Class          | Target<br>Allocation * | Long-Term Expected<br>Rate of Return ** |
|----------------------|------------------------|-----------------------------------------|
| Domestic Equity      | 26.00%                 | 6.90%                                   |
| International Equity | 22.00                  | 7.70                                    |
| Alternatives         | 19.00                  | 9.10                                    |
| Fixed Income         | 22.00                  | 4.50                                    |
| Real Estate          | 10.00                  | 5.10                                    |
| Liquidity Reserves   | 1.00                   | 2.40                                    |
| Total                | <u>100.00%</u>         |                                         |

\* Final target weights reflected at October 1, 2022.

\*\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.4 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocation should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2024. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2024.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

|                                                                    | 1% Decrease  | Current<br>Discount Rate | 1% Increase |
|--------------------------------------------------------------------|--------------|--------------------------|-------------|
| School District's proportionate share of the net pension liability | \$23,559,509 | \$14,604,432             | \$7,029,976 |

**Changes Between Measurement Date and Reporting Date** – The discount rate remained at 7.00% for June 30, 2024 valuation. Retirement rates were extended to younger ages intended to ensure that the ranges in retirement eligibility impacted participants at such ages. Demographic assumptions were changed based on the actuarial experience study for the period July 1, 2015 through June 30, 2021.

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**NOTE 11 – DEFINED BENEFIT OPEB PLANS**

The net OPEB liability (asset) reported on the statement of net position represents a liability (asset) to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability (asset) represents the School District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability (asset) to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability (asset) is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability (asset). Resulting adjustments to the net OPEB liability (asset) would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term net OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the fiscal year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial

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report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

The Health Care program is financed through a combination of employer contributions, recipient premiums, investment returns, and any funds received on behalf of SERS' participation in Medicare programs. The System's goal is to maintain a health care reserve account with a 20-year solvency period in order to ensure that fluctuations in the cost of health care do not cause an interruption in the program. However, during any period in which the 20-year solvency period is not achieved, the System shall manage the Health Care Fund on a pay-as-you-go basis.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2025, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2025, this amount was \$30,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2025, the School District's surcharge obligation was \$59,121.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$59,121 for fiscal year 2025.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Health care premiums were reduced by a Medicare Part B premium credit beginning in 2023. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Medicare Part D is a federal program to help cover the costs of prescription drugs for Medicare beneficiaries. This program allows STRS Ohio to recover part of the cost for providing prescription coverage since all eligible STRS Ohio health care plans include creditable prescription drug coverage.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-

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employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2025, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liability/(Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

|                                              | <u>SERS</u>         | <u>STRS</u>         |             |
|----------------------------------------------|---------------------|---------------------|-------------|
| Proportion of the Net OPEB Liability/(Asset) |                     |                     |             |
| Prior Measurement Date                       | 0.08531790%         | 0.076710320%        |             |
| Current Measurement Date                     | <u>0.07764920%</u>  | <u>0.075900240%</u> |             |
| Change in Proportionate Share                | <u>-0.00766870%</u> | <u>-0.00081008%</u> |             |
|                                              |                     |                     |             |
| Proportionate Share of the Net               |                     |                     |             |
| OPEB Liability/(Asset)                       | \$790,853           | (\$1,439,683)       | (\$648,830) |
| OPEB Expense                                 | (\$125,266)         | (\$317,398)         | (\$442,664) |

At June 30, 2025, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

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|                                                                                                                              | SERS               | STRS             | Total              |
|------------------------------------------------------------------------------------------------------------------------------|--------------------|------------------|--------------------|
| <b>Deferred Outflows of Resources</b>                                                                                        |                    |                  |                    |
| Differences between expected and actual experience                                                                           | \$0                | \$62,586         | \$62,586           |
| Changes of assumptions                                                                                                       | 339,434            | 177,205          | 516,639            |
| Net difference between projected and actual earnings on pension plan investments                                             | 3,860              | 0                | 3,860              |
| Changes in proportionate share and difference between School District contributions and proportionate share of contributions | 169,922            | 1,894            | 171,816            |
| School District contributions subsequent to the measurement date                                                             | 59,121             | 0                | 59,121             |
| Total Deferred Outflows of Resources                                                                                         | <u>\$572,337</u>   | <u>\$241,685</u> | <u>\$814,022</u>   |
| <b>Deferred Inflows of Resources</b>                                                                                         |                    |                  |                    |
| Differences between expected and actual experience                                                                           | \$852,746          | \$155,148        | \$1,007,894        |
| Changes of assumptions                                                                                                       | 363,289            | 649,288          | 1,012,577          |
| Net difference between projected and actual earnings on OPEB plan investments                                                | 0                  | 61,816           | 61,816             |
| Changes in proportionate share and difference between School District contributions and proportionate share of contributions | 264,923            | 4,331            | 269,254            |
| Total Deferred Inflows of Resources                                                                                          | <u>\$1,480,958</u> | <u>\$870,583</u> | <u>\$2,351,541</u> |

\$59,121 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/(asset) in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

|                             | SERS               | STRS               | Total                |
|-----------------------------|--------------------|--------------------|----------------------|
| Fiscal Year Ending June 30: |                    |                    |                      |
| 2026                        | (\$245,208)        | (\$223,638)        | (\$468,846)          |
| 2027                        | (179,905)          | (97,589)           | (277,494)            |
| 2028                        | (138,171)          | (123,739)          | (261,910)            |
| 2029                        | (106,980)          | (115,080)          | (222,060)            |
| 2030                        | (297,478)          | (93,108)           | (390,586)            |
| Thereafter                  | 0                  | 24,256             | 24,256               |
| Total                       | <u>(\$967,742)</u> | <u>(\$628,898)</u> | <u>(\$1,596,640)</u> |

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***Actuarial Assumptions – SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2024, are presented below:

|                                                       | <u>June 30, 2024</u>                           |
|-------------------------------------------------------|------------------------------------------------|
| Inflation                                             | 2.40 percent                                   |
| Future Salary Increases, including inflation          | 3.25 percent to 13.58 percent                  |
| Investment Rate of Return                             | 7.00 percent net of<br>investment expense      |
| Actuarial Cost Method                                 | Entry Age Normal<br>(Level Percent of Payroll) |
| Fiduciary Net Position is Projected<br>to be Depleted | 2059                                           |
| Municipal Bond Index Rate:                            |                                                |
| Measurement Date                                      | 3.93 percent                                   |
| Prior Measurement Date                                | 3.86 percent                                   |
| Single Equivalent Interest Rate,                      |                                                |
| Measurement Date                                      | 4.88 percent                                   |
| Prior Measurement Date                                | 4.27 percent                                   |
| Health Care Cost Trend Rate                           |                                                |
| Medical Trend Assumption                              |                                                |
| Measurement Date                                      | 7.00 to 4.40 percent                           |
| Prior Measurement Date                                | 6.75 to 4.40 percent                           |

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Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table. Mortality rates are projected using a fully generational projection with Scale MP-2020.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board on April 15, 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. As of June 30, 2024:

| Asset Class                 | Target<br>Allocation | Long-Term Expected<br>Real Rate of Return<br>(geometric) |
|-----------------------------|----------------------|----------------------------------------------------------|
| Cash                        | 3.00 %               | 0.97 %                                                   |
| US Equity                   | 22.00                | 4.68                                                     |
| Non-US Equity Developed     | 12.00                | 4.96                                                     |
| Non-US Equity Emerging      | 6.00                 | 5.66                                                     |
| Fixed Income/Global Bonds   | 18.00                | 2.38                                                     |
| Private Equity              | 14.00                | 7.10                                                     |
| Real Estate                 | 13.00                | 3.64                                                     |
| Infrastructure              | 7.00                 | 4.80                                                     |
| Private Debt/Private Credit | 5.00                 | 5.86                                                     |
| Total                       | 100.00 %             |                                                          |

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2024, was 4.88 percent. The discount rate used to measure total OPEB liability prior to June 30, 2024, was 4.27 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2059

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by SERS' actuaries. The Fidelity General Obligation 20-year Municipal Bond Index Rate was used in the determination of the single equivalent interest rate for both the June 30, 2023, and the June 30, 2024, total OPEB liability. The Municipal Bond Index Rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate was 3.93 percent at June 30, 2024, and 3.86 percent at June 30, 2023.

***Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates*** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the School District's proportionate share of the net OPEB liability, what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.88%) and higher (5.88%) than the current discount rate (4.88%). Also shown is what the School District's proportionate share of the net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate.

|                                                                    | <u>1% Decrease</u> | <u>Current<br/>Discount Rate</u> | <u>1% Increase</u> |
|--------------------------------------------------------------------|--------------------|----------------------------------|--------------------|
| School District's proportionate share<br>of the net OPEB liability | \$1,054,575        | \$790,853                        | \$581,291          |

|                                                                    | <u>1% Decrease</u> | <u>Current<br/>Discount Rate</u> | <u>1% Increase</u> |
|--------------------------------------------------------------------|--------------------|----------------------------------|--------------------|
| School District's proportionate share<br>of the net OPEB liability | \$534,587          | \$790,853                        | \$1,127,695        |

***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2024 actuarial valuation compared to the prior year are presented below:

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|                            | June 30, 2024                                                 | June 30, 2023                                                 |
|----------------------------|---------------------------------------------------------------|---------------------------------------------------------------|
| Projected salary increases | Varies by service from 2.5 percent to 8.5 percent             | Varies by service from 2.5 percent to 8.5 percent             |
| Investment Rate of Return  | 7.00 percent, net of investment expenses, including inflation | 7.00 percent, net of investment expenses, including inflation |
| Payroll Increases          | 3 percent                                                     | 3 percent                                                     |
| Discount Rate of Return    | 7.00 percent                                                  | 7.00 percent                                                  |
| Health Care Cost Trends    |                                                               |                                                               |
| Medical                    |                                                               |                                                               |
| Pre-Medicare               | 7.50 percent initial<br>3.94 percent ultimate                 | 7.50 percent initial<br>4.14 percent ultimate                 |
| Medicare                   | -112.22 percent initial<br>3.94 percent ultimate              | -10.94 percent initial<br>4.14 percent ultimate               |
| Prescription Drug          |                                                               |                                                               |
| Pre-Medicare               | 8.00 percent initial<br>3.94 percent ultimate                 | -11.95 percent initial<br>4.14 percent ultimate               |
| Medicare                   | -15.14 percent initial<br>3.94 percent ultimate               | 1.33 percent initial<br>4.14 percent ultimate                 |

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

Healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

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| Asset Class          | Target<br>Allocation * | Long-Term Expected<br>Rate of Return ** |
|----------------------|------------------------|-----------------------------------------|
| Domestic Equity      | 26.00%                 | 6.90%                                   |
| International Equity | 22.00                  | 7.70                                    |
| Alternatives         | 19.00                  | 9.10                                    |
| Fixed Income         | 22.00                  | 4.50                                    |
| Real Estate          | 10.00                  | 5.10                                    |
| Liquidity Reserves   | 1.00                   | 2.40                                    |
| Total                | <u>100.00%</u>         |                                         |

\* Final target weights reflected at October 1, 2022.

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.4 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2024. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2024.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the School District's proportionate share of the net OPEB asset as of June 30, 2024, calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the School District's proportionate share of the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

|                                                               | 1% Decrease<br>(6.00%) | Current<br>Discount Rate<br>(7.00%) | 1% Increase<br>(8.00%) |
|---------------------------------------------------------------|------------------------|-------------------------------------|------------------------|
| School District's proportionate share of the net OPEB (asset) | (\$1,170,557)          | (\$1,439,683)                       | (\$1,673,880)          |

|                                                               | 1% Decrease<br>In Trend Rate | Current<br>Trend Rate | 1% Increase<br>in Trend Rate |
|---------------------------------------------------------------|------------------------------|-----------------------|------------------------------|
| School District's proportionate share of the net OPEB (asset) | (\$1,689,700)                | (\$1,439,683)         | (\$1,139,004)                |

**Clark-Shawnee Local School District**  
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***Assumption Changes Since the Prior Measurement Date*** - The discount rate remained unchanged at 7.00% for the June 30, 2024 valuation.

***Benefit Term Changes Since the Prior Measurement Date*** – Healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2025. The larger Medicare trends for Years 2027 and 2028 reflect the assumed impact of the expiration of current Medicare Advantage contract on December 31, 2028.

**NOTE 12 – OTHER EMPLOYEE BENEFITS**

**A. Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Vacation leave must be used by each employee prior to the end of their contract year; any remaining balance at that time is forfeited. Unused vacation time, earned within a contract year, is paid to classified employees and administrators upon retirement. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 270 days for all personnel. Upon retirement, payment is made for twenty-six percent of accumulated sick leave up to a maximum of 265 days.

**B. Insurance Benefits**

The School District provides life insurance and accidental death and dismemberment insurance to most employees through Assurant Insurance Company. Medical/surgical benefits are provided through Anthem through the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (See Note 15).

**NOTE 13 - LONG-TERM OBLIGATIONS**

The changes in the School District's long-term obligations during fiscal year 2025 were as follows:

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|                                  | Restated<br>Amount<br>Outstanding<br>6/30/2024 | Additions | Deletions     | Amount<br>Outstanding<br>6/30/2025 | Amount<br>Due in<br>One Year |
|----------------------------------|------------------------------------------------|-----------|---------------|------------------------------------|------------------------------|
| <b>Governmental Activities</b>   |                                                |           |               |                                    |                              |
| General Obligation Bonds - 2017  | \$23,755,000                                   | \$0       | (\$480,000)   | \$23,275,000                       | \$505,000                    |
| General Obligation Bonds - 2018  | 9,640,000                                      | -         | -             | 9,640,000                          | -                            |
| Total General Obligation Bonds   | 33,395,000                                     | -         | (480,000)     | 32,915,000                         | 505,000                      |
| Unamortized Bond Premium         | 2,155,741                                      | -         | (70,680)      | 2,085,061                          | -                            |
| Net Pension Liability            |                                                |           |               |                                    |                              |
| STRS                             | 16,519,520                                     | -         | (1,915,088)   | 14,604,432                         | -                            |
| SERS                             | 4,591,162                                      | -         | (688,376)     | 3,902,786                          | -                            |
| Total Net Pension Liability      | 21,110,682                                     | -         | (2,603,464)   | 18,507,218                         | -                            |
| Net OPEB Liability/(Asset)       |                                                |           |               |                                    |                              |
| STRS                             | (1,491,910)                                    | 52,227    | -             | (1,439,683)                        | -                            |
| SERS                             | 1,405,566                                      | -         | (614,713)     | 790,853                            | -                            |
| Total Net OPEB Liability/(Asset) | (86,344)                                       | 52,227    | (614,713)     | (648,830)                          | -                            |
| Financed Purchases               | 440,566                                        | -         | (118,071)     | 322,495                            | 124,157                      |
| Leases Payable                   | 245,239                                        | -         | (53,564)      | 191,675                            | 56,336                       |
| Compensated Absences *           | 2,381,186                                      | -         | (28,387)      | 2,352,799                          | 511,116                      |
| Total                            | \$59,642,070                                   | \$52,227  | (\$3,968,879) | \$55,725,418                       | \$1,196,609                  |

\*Increases and decreases to compensated absences are presented net.

Compensated absences will be paid from the General Fund and the Food Service special revenue fund. There are no repayment schedules for the net pension and OPEB liabilities.

**General Obligation Bonds** - During fiscal year 2018, the School District issued \$25,800,000 in School Facilities Construction and Improvement, Series 2017 general obligation bonds. \$9,140,000 is serial bonds with interest rates ranging from 2-5% and \$16,660,000 are term bonds with interest rates ranging from 3.375-5%. The bonds have a final maturity date of November 1, 2054. The terms bonds are subject to mandatory sinking fund requirements.

Also, during fiscal year 2018, the School District issued \$9,640,000 in School Facilities Construction and Improvement, Series 2018 general obligation bonds. \$9,640,000 is serial bonds with interest rates ranging from 3.25-4%.

General obligation bonds will be paid from property taxes levied for debt service.

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The School District's overall debt margin was \$9,182,136 at June 30, 2025, and its unvoted debt margin was \$455,402.

The School District's debt service requirements at June 30, 2025, were as follows:

| Fiscal Year<br>Ending June 30, | Principal    | Interest     | Total        |
|--------------------------------|--------------|--------------|--------------|
| 2026                           | \$505,000    | \$1,326,875  | \$1,831,875  |
| 2027                           | 585,000      | 1,299,625    | 1,884,625    |
| 2028                           | 615,000      | 1,269,625    | 1,884,625    |
| 2029                           | 645,000      | 1,241,350    | 1,886,350    |
| 2030                           | 730,000      | 1,213,850    | 1,943,850    |
| 2031-2035                      | 4,120,000    | 5,597,650    | 9,717,650    |
| 2036-2040                      | 5,165,000    | 4,676,688    | 9,841,688    |
| 2041-2045                      | 6,000,000    | 3,548,926    | 9,548,926    |
| 2046-2050                      | 6,565,000    | 2,317,243    | 8,882,243    |
| 2051-2055                      | 7,985,000    | 851,000      | 8,836,000    |
|                                | \$32,915,000 | \$23,342,832 | \$56,257,832 |

**Financed Purchases** - The School District entered into financed purchases for the acquisition of buses. The terms of the agreements provide options to purchase the equipment. Financed purchases payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reported as program/function expenditures on a budgetary basis. Principal payments in fiscal year 2025 totaled \$118,071.

Financed purchases are being paid from the Permanent Improvement Fund. The following is a schedule of future payments under the financed-purchase agreements:

| Fiscal Year<br>Ending June 30, | Principal | Interest | Total     |
|--------------------------------|-----------|----------|-----------|
| 2026                           | \$124,157 | \$14,855 | \$139,012 |
| 2027                           | 130,557   | 8,455    | 139,012   |
| 2028                           | 67,781    | 1,725    | 69,506    |
|                                | \$322,495 | \$25,035 | \$347,530 |

**Leases Payable**

The School District has entered into lease agreements for the right to use equipment. The School District reports an intangible capital asset and corresponding liability for the future scheduled payments under the leases. The lease payments will be paid from the general fund.

The School District has entered into lease agreements for copier and postage equipment with the following terms:

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| Company      | Lease<br>Commencement<br>Date | Years | Lease<br>End<br>Date | Payment<br>Amount | Payment<br>Method |
|--------------|-------------------------------|-------|----------------------|-------------------|-------------------|
| ProSource    | Oct-23                        | 5     | Sep-28               | 5,245             | monthly           |
| Pitney Bowes | Jul-22                        | 5     | May-27               | 456               | quarterly         |

The following is a schedule of future lease payments under the lease agreements.

| Fiscal Year     | Leases Payable   |                 |                  |
|-----------------|------------------|-----------------|------------------|
| Ending June 30, | Principal        | Interest        | Total            |
| 2026            | \$56,336         | \$8,429         | \$64,765         |
| 2027            | 59,250           | 5,515           | 64,765           |
| 2028            | 60,465           | 2,475           | 62,940           |
| 2029            | 15,624           | 133             | 15,757           |
|                 | <u>\$191,675</u> | <u>\$16,552</u> | <u>\$208,227</u> |

**NOTE 14 – FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

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| Fund Balance             | General      | Bond<br>Retirement | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--------------------------|--------------|--------------------|--------------------------------|--------------------------------|
| Nonspendable:            |              |                    |                                |                                |
| Prepays                  | \$ 21,218    | \$ -               | \$ -                           | \$ 21,218                      |
| Inventories              | 3,531        | -                  | -                              | 3,531                          |
| Total Nonspendable       | 24,749       | -                  | -                              | 24,749                         |
| Restricted for:          |              |                    |                                |                                |
| Food Service Operations  | -            | -                  | 279,162                        | 279,162                        |
| Service & Kindness Award | -            | -                  | 36,829                         | 36,829                         |
| Capital Improvements     | -            | -                  | 958,612                        | 958,612                        |
| Debt Service             | -            | 1,743,515          | -                              | 1,743,515                      |
| State and Federal Grants | -            | -                  | 47,649                         | 47,649                         |
| Scholarships             | -            | -                  | 23,903                         | 23,903                         |
| Student Activities       | -            | -                  | 60,734                         | 60,734                         |
| Capital Maintenance      | -            | -                  | 687,182                        | 687,182                        |
| Total Restricted         | -            | 1,743,515          | 2,094,071                      | 3,837,586                      |
| Assigned for:            |              |                    |                                |                                |
| Unpaid Obligations       | 359,589      | -                  | -                              | 359,589                        |
| FY 26 Appropriations     | 885,890      | -                  | -                              | 885,890                        |
| Latchkey                 | 11,675       | -                  | -                              | 11,675                         |
| Capital Improvements     | -            | -                  | 1,099,819                      | 1,099,819                      |
| Public School Support    | 53,610       | -                  | -                              | 53,610                         |
| Total Assigned           | 1,310,764    | -                  | 1,099,819                      | 2,410,583                      |
| Unassigned (Deficit)     | 6,727,197    | -                  | (142,446)                      | 6,584,751                      |
| Total Fund Balance       | \$ 8,062,710 | \$ 1,743,515       | \$ 3,051,444                   | \$ 12,857,669                  |

**NOTE 15 - JOINTLY GOVERNED ORGANIZATIONS AND INSURANCE PURCHASING POOL**

**A. Jointly Governed Organizations**

*Miami Valley Educational Computer Association* - The School District is a participant in the Miami Valley Educational Computer Association (MVECA) which is a computer consortium. MVECA is an association of public-school districts within the boundaries of Clark, Clinton, Fayette, Greene, Madison, Highland, Ross, and Montgomery Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of MVECA consists of seven representatives from the member districts elected by majority vote of the General Assembly, which consists of representatives from the member school districts. The School District paid MVECA \$93,544 for services provided during the fiscal year. Financial information can be obtained from Thor Sage, Executive Director, at MVECA at 888 Dayton Street, Suite 102, Yellow Springs, Ohio 45387.

*Clark County Family and Children First Council* - The Clark County Family and Children First Council (FCFC) is a voluntary association established with the purpose to coordinate and integrate those services within Clark County which are available for families and to establish a comprehensive, coordinated, multi-disciplinary, interagency system for the delivery of such services in order to more effectively meet the needs of families and children.

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The Board of Trustees is comprised of representatives of each of the members of the Council, and representatives of those additional entities required to be represented on the Council pursuant to Section 121.37 of the Ohio Revised Code. The school districts in Clark County must appoint a superintendent of one of the schools to represent them on the eighteen-member Board. Currently, the superintendent of the Clark County Educational Service Center serves as this representative. All members are obligated to pay all dues as established by the Council to aid the financing of the operations and programs of the Council. The Clark Shawnee School District did not have any payments to the FCFC during fiscal year 2025. Any member withdrawing from the Council must give one hundred eighty days written notice to the Council after formal action of the member's governing board. To obtain financial information, write to the Clark County Family and Children First Council, Dr. Robert Hill, who serves as President, at 1345 Lagonda Avenue, Springfield, Ohio 45503.

*Springfield-Clark Career Technology Center* - The Springfield-Clark Career Technology Center (CTC) is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one or two representatives from each of the eight participating school districts' and educational service center's elected boards, which possesses its own budgeting and taxing authority. One member is appointed from the following: Tecumseh Local School District, Greenon Local School District, Northeastern Local School District, Northwestern Local School District, Southeastern Local School District, Clark-Shawnee Local School District, and the Clark County Educational Service Center. Two members are appointed from the Springfield City School District. The School District made financial contributions totaling \$96 to the CTC during fiscal year 2025. To obtain financial information, write to the Springfield-Clark Career Technology Center, Julie Wallace, who serves as Treasurer, 1901 Selma Road, Springfield, Ohio 45505-4239.

**B. Insurance Purchasing Pool**

*Southwestern Ohio Educational Purchasing Council* - The district participates in the Southwestern Ohio Educational Purchasing Council (SOEPC), an insurance purchasing pool, for workers' compensation and medical insurance. The SOEPC was established under Section 2744.081 of the Ohio Revised Code. SOEPC is an incorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program for maintaining adequate insurance protection and provides risk management programs and other administrative services. SOEPC's business and affairs are conducted by a board consisting of seven school administrators, who are elected by the membership each year.

In addition, the cooperative hires attorneys, auditors and actuaries to assist in running the day-to-day program. Gallagher is responsible for the insurance program administration. JWF Specialty Company is responsible for processing claims between SOEPC and its members. Payments to SOEPC are made from the General Fund. During fiscal year 2025, the School District paid \$3,068,158 to SOEPC for medical, dental and vision benefits. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive, Suite 208, Vandalia, OH 45377.

**NOTE 16 - SET-ASIDE CALCULATIONS**

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end. These amounts must be carried forward and used for the same purposes in future years.

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The following cash basis information identifies the changes in the fund balance reserve for capital acquisition during fiscal year 2025.

|                                                           | Capital<br>Acquisitions |
|-----------------------------------------------------------|-------------------------|
| Set-aside Reserve Balance as of June 30, 2024             | \$0                     |
| Current Year Set-aside Requirement                        | 408,328                 |
| Current Year Offsets - transfer from General Fund         | (655,648)               |
| Totals                                                    | <u>(\$247,320)</u>      |
| Set-aside Balances Carried Forward to Future Fiscal Years | <u><u>\$0</u></u>       |

The School District had offsets during the fiscal year that reduced the capital acquisitions amounts below zero. This extra amount may not be used to reduce the set-aside requirements in future fiscal years.

**NOTE 17– INTERFUND ACTIVITY**

During fiscal year 2025, the General Fund transferred \$655,648 to the Permanent Improvement Fund to be set aside for future capital improvements or assets. The Permanent Improvement Fund transferred \$171,908 to the OFCC Maintenance Fund to provide future maintenance of new building. The Title IV fund transferred \$38,588 to the Title I fund. The OFCC Construction fund transferred \$673,369 to the Permanent Improvement Fund and \$34,183 the Building Fund as the OFCC project was closed out.

During fiscal year 2024, the General Fund advanced \$100,000 to the Athletic Department and was repaid during fiscal year 2025. During fiscal year 2025, the General Fund advanced \$111,000 to the Athletic Department and it was outstanding at fiscal year-end and is anticipated to be repaid during fiscal year 2026.

**NOTE 18 - CONTINGENCIES**

**Grants**

The School District receives financial assistance from federal and State agencies in the form of grants. Disbursing grant funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2025.

**Full-Time Equivalency Review**

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education and Workforce (DEW) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, DEW has finalized the impact of enrollment adjustments to the June 30, 2025 foundation for the School District and they were not significant.

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**NOTE 19 - PURCHASE COMMITMENTS**

As of June 30, 2025, the School District had contractual purchase commitments (encumbrances) as follows:

| Fund                              | Year-End<br>Encumbrances |
|-----------------------------------|--------------------------|
| General                           | \$ 359,589               |
| Other nonmajor governmental funds | 384,641                  |
|                                   | <u>\$ 744,230</u>        |

**NOTE 20 – TAX ABATEMENTS**

Pursuant to Governmental Accounting Standards Board (GASB) Statement No. 77, Tax Abatement Disclosures, the District is required to disclose certain information about tax abatements as defined in the Statement. For purposes of GASB Statement 77, a tax abatement is a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the local government or its citizens.

***Enterprise Zone Program***

The Ohio Enterprise Zone Program is an economic development tool administered by municipal and county governments that provides real property tax exemptions to businesses making investments in Ohio. Enterprise zones are designated areas of land in which businesses can receive tax incentives in the form of tax exemptions on eligible new investment. The Enterprise Zone Program can provide tax exemptions for a portion of the value of new real property investment when the investment is made in conjunction with a project that includes job creation. Existing land values and existing building values are not eligible. The zone's geographic area is identified by the local communities involved in the creation of the zone. Once a zone is defined, the local legislative authority participating in the creation must petition the Director of ODSA. The Director must then certify the area for it to become an active Enterprise Zone. Local communities may offer tax incentives for non-retail projects that are establishing or expanding operations in the State of Ohio. Tax incentives are negotiated at the local level, and an enterprise zone agreement must be in place before the project begins.

Businesses located in an Enterprise Zone may negotiate exemptions on new property tax from investment for up to seventy-five percent for ten years. For commercial projects, job retention and/or creation is also required. Taxes are abated as the increase in assessed value resulting from the investment is not included (or included at a lesser amount) in the assessed value used for property tax computation for the taxpayer. Agreements must be in place before the project begins. Pursuant to the terms of such agreements, if the actual number of employee positions created or retained by the business in any three-year period during which the agreement is in effect is not equal to or greater than seventy-five percent of the number of employee positions estimated to be created or retained under the agreement, the business shall repay the amount of taxes on the property that would have been payable had the property not been exempted. In addition, the local governments may terminate or modify the exemptions from taxation granted under the agreement if the terms of the agreement are not met.

**Clark-Shawnee Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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Clark-Shawnee Local School District falls within an enterprise zone created by City of Springfield. In 2015, Fibricon Enterprises II, Inc. entered into an agreement for an 8 year, 60% tax abatement. The agreement expires December 31, 2023. In August 2021, the School District approved the Gabriel Brothers, Inc. for a 15 year, 100% tax abatement. The agreement expires December 31, 2037. Finally, Springfield Industrial Owner LLC has an agreement through 2032. Taxes foregone by the School District was \$760,526 for tax year 2024.

In addition, taxes forgone by the School District from The Mountain Agency Springfield, LLC for an Ohio Air Quality tax abatement was \$19,809.

**NOTE 21 – CHANGE IN ACCOUNTING PRINCIPLE, CHANGE IN ACCOUNTING ESTIMATE, AND RESTATEMENT OF NET POSITION**

For fiscal year 2025, the School District has implemented GASB Statement No. 101, “*Compensated Absences*” and GASB Statement No. 102, “*Certain Risk Disclosures*”.

GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

GASB Statement No. 102 improves financial reporting by providing users with timely information regarding certain concentrations or constraints and related events that have occurred or have begun to occur that make a government vulnerable to a substantial impact. As a result, users will have better information with which to understand and anticipate certain risks to a government’s financial condition. The implementation of GASB Statement No. 102 did not have an effect on the financial statements of the School District.

During fiscal year 2025, there was a change in accounting principle related to the implementation of GASB Statement No. 101, “*Compensated Absences*”. The effect of changing the accounting principle is to decrease net position as previously reported as a result of increasing the compensated absences liability and vacation leave payable liability previously reported. This is displayed where applicable in the financial statements as “restatement - change in accounting principle”.

During fiscal year 2025, the School District increased its capital asset threshold from \$2,500 to \$5,000. The effect of changing the capital asset threshold is to decrease net position as previously reported as a result of decreasing the capital assets previously reported. This is displayed where applicable in the financial statements as “restatement – change in accounting estimate”.

**Clark-Shawnee Local School District**  
**Required Supplementary Information**  
*Schedules of the School District's Proportionate Share of the Net Pension Liability*  
*and School District Pension Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

| Measurement Date Fiscal Year (1) | School District's Proportion of the Net Pension Liability | School District's Proportionate Share of the Net Pension Liability | School District's Covered Employee Payroll | School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total Pension Liability |
|----------------------------------|-----------------------------------------------------------|--------------------------------------------------------------------|--------------------------------------------|-----------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------|
| 2016                             | 0.0767176%                                                | \$4,377,581                                                        | \$2,453,293                                | 178.44%                                                                                                   | 69.16%                                                                     |
| 2017                             | 0.0795260%                                                | \$5,820,833                                                        | \$2,469,893                                | 235.67%                                                                                                   | 62.98%                                                                     |
| 2018                             | 0.0783956%                                                | \$4,683,964                                                        | \$2,489,929                                | 188.12%                                                                                                   | 69.50%                                                                     |
| 2019                             | 0.0804469%                                                | \$4,607,343                                                        | \$2,587,163                                | 178.08%                                                                                                   | 71.36%                                                                     |
| 2020                             | 0.0764863%                                                | \$4,576,309                                                        | \$2,718,585                                | 168.33%                                                                                                   | 70.85%                                                                     |
| 2021                             | 0.0786047%                                                | \$5,199,080                                                        | \$2,563,864                                | 202.78%                                                                                                   | 68.55%                                                                     |
| 2022                             | 0.0742981%                                                | \$2,741,384                                                        | \$2,661,864                                | 102.99%                                                                                                   | 82.86%                                                                     |
| 2023                             | 0.0744886%                                                | \$4,028,923                                                        | \$2,782,571                                | 144.79%                                                                                                   | 75.82%                                                                     |
| 2024                             | 0.0830902%                                                | \$4,591,162                                                        | \$3,173,550                                | 144.67%                                                                                                   | 76.06%                                                                     |
| 2025                             | 0.0762919%                                                | \$3,902,786                                                        | \$3,320,114                                | 117.55%                                                                                                   | 78.52%                                                                     |

(1) Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

| Fiscal Year | Contractually Required Contributions | Contributions in Relation to the Contractually Required Contributions | Contribution Deficiency (Excess) | School District's Covered Payroll | Contributions as a Percentage of Covered Payroll |
|-------------|--------------------------------------|-----------------------------------------------------------------------|----------------------------------|-----------------------------------|--------------------------------------------------|
| 2016        | \$345,785                            | (\$345,785)                                                           | \$0                              | \$2,469,893                       | 14.00%                                           |
| 2017        | \$348,590                            | (\$348,590)                                                           | \$0                              | \$2,489,929                       | 14.00%                                           |
| 2018        | \$349,267                            | (\$349,267)                                                           | \$0                              | \$2,587,163                       | 13.50%                                           |
| 2019        | \$367,009                            | (\$367,009)                                                           | \$0                              | \$2,718,585                       | 13.50%                                           |
| 2020        | \$358,941                            | (\$358,941)                                                           | \$0                              | \$2,563,864                       | 14.00%                                           |
| 2021        | \$372,661                            | (\$372,661)                                                           | \$0                              | \$2,661,864                       | 14.00%                                           |
| 2022        | \$389,560                            | (\$389,560)                                                           | \$0                              | \$2,782,571                       | 14.00%                                           |
| 2023        | \$444,297                            | (\$444,297)                                                           | \$0                              | \$3,173,550                       | 14.00%                                           |
| 2024        | \$464,816                            | (\$464,816)                                                           | \$0                              | \$3,320,114                       | 14.00%                                           |
| 2025        | \$486,072                            | (\$486,072)                                                           | \$0                              | \$3,471,943                       | 14.00%                                           |

See notes to required supplementary information.

**Clark-Shawnee Local School District**  
*Required Supplementary Information*  
*Schedules of the School District's Proportionate Share of the Net Pension Liability*  
*and School District Pension Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

| Measurement Date Fiscal Year (1) | School District's Proportion of the Net Pension Liability | School District's Proportionate Share of the Net Pension Liability | School District's Covered Employee Payroll | School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total Pension Liability |
|----------------------------------|-----------------------------------------------------------|--------------------------------------------------------------------|--------------------------------------------|-----------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------|
| 2016                             | 0.08687380%                                               | \$24,009,377                                                       | \$10,104,414                               | 237.61%                                                                                                   | 72.10%                                                                     |
| 2017                             | 0.08796015%                                               | \$29,442,914                                                       | \$11,513,807                               | 255.72%                                                                                                   | 66.80%                                                                     |
| 2018                             | 0.08625644%                                               | \$20,490,402                                                       | \$12,371,736                               | 165.62%                                                                                                   | 75.30%                                                                     |
| 2019                             | 0.08624263%                                               | \$18,962,818                                                       | \$13,371,386                               | 141.82%                                                                                                   | 77.30%                                                                     |
| 2020                             | 0.08315897%                                               | \$18,390,106                                                       | \$13,645,186                               | 134.77%                                                                                                   | 77.40%                                                                     |
| 2021                             | 0.07908902%                                               | \$19,136,729                                                       | \$13,034,214                               | 146.82%                                                                                                   | 75.50%                                                                     |
| 2022                             | 0.079099998%                                              | \$10,113,646                                                       | \$13,393,721                               | 75.51%                                                                                                    | 87.78%                                                                     |
| 2023                             | 0.07571943%                                               | \$16,832,525                                                       | \$9,859,300                                | 170.73%                                                                                                   | 78.88%                                                                     |
| 2024                             | 0.07671032%                                               | \$16,519,520                                                       | \$10,125,821                               | 163.14%                                                                                                   | 80.02%                                                                     |
| 2025                             | 0.07590024%                                               | \$14,604,432                                                       | \$10,470,607                               | 139.48%                                                                                                   | 82.55%                                                                     |

(1) Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

| Fiscal Year | Contractually Required Contributions | Contributions in Relation to the Contractually Required Contributions | Contribution Deficiency (Excess) | School District's Covered Payroll | Contributions as a Percentage of Covered Payroll |
|-------------|--------------------------------------|-----------------------------------------------------------------------|----------------------------------|-----------------------------------|--------------------------------------------------|
| 2016        | \$1,611,933                          | (\$1,611,933)                                                         | \$0                              | \$11,513,807                      | 14.00%                                           |
| 2017        | \$1,732,043                          | (\$1,732,043)                                                         | \$0                              | \$12,371,736                      | 14.00%                                           |
| 2018        | \$1,871,994                          | (\$1,871,994)                                                         | \$0                              | \$13,371,386                      | 14.00%                                           |
| 2019        | \$1,910,326                          | (\$1,910,326)                                                         | \$0                              | \$13,645,186                      | 14.00%                                           |
| 2020        | \$1,824,790                          | (\$1,824,790)                                                         | \$0                              | \$13,034,214                      | 14.00%                                           |
| 2021        | \$1,875,121                          | (\$1,875,121)                                                         | \$0                              | \$13,393,721                      | 14.00%                                           |
| 2022        | \$1,380,302                          | (\$1,380,302)                                                         | \$0                              | \$9,859,300                       | 14.00%                                           |
| 2023        | \$1,417,615                          | (\$1,417,615)                                                         | \$0                              | \$10,125,821                      | 14.00%                                           |
| 2024        | \$1,465,885                          | (\$1,465,885)                                                         | \$0                              | \$10,470,607                      | 14.00%                                           |
| 2025        | \$1,556,343                          | (\$1,556,343)                                                         | \$0                              | \$11,116,736                      | 14.00%                                           |

See notes to required supplementary information.

**Clark-Shawnee Local School District**  
*Required Supplementary Information*  
*Schedules of the School District's Proportionate Share of the Net OPEB Liability*  
*and School District OPEB Contributions*  
*School Employees Retirement System of Ohio*  
*Last Nine and Ten Fiscal Years*

| Measurement<br>Date Fiscal<br>Year (1) (2) | School District's<br>Proportion of the<br>Net OPEB<br>Liability | School District's<br>Proportionate<br>Share of the Net<br>OPEB Liability | School District's<br>Covered<br>Employee Payroll | School District's<br>Proportionate<br>Share of the Net<br>OPEB Liability<br>as a Percentage<br>of its Covered<br>Payroll | Plan Fiduciary<br>Net Position as a<br>Percentage of the<br>Total OPEB<br>Liability |
|--------------------------------------------|-----------------------------------------------------------------|--------------------------------------------------------------------------|--------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------|
| 2017                                       | 0.0789685%                                                      | \$2,250,894                                                              | \$2,469,893                                      | 91.13%                                                                                                                   | 11.49%                                                                              |
| 2018                                       | 0.0789685%                                                      | \$2,119,307                                                              | \$2,489,929                                      | 85.12%                                                                                                                   | 12.46%                                                                              |
| 2019                                       | 0.0812677%                                                      | \$2,254,586                                                              | \$2,587,163                                      | 87.15%                                                                                                                   | 13.57%                                                                              |
| 2020                                       | 0.0785776%                                                      | \$1,976,061                                                              | \$2,718,585                                      | 72.69%                                                                                                                   | 15.57%                                                                              |
| 2021                                       | 0.0810486%                                                      | \$1,761,451                                                              | \$2,563,864                                      | 68.70%                                                                                                                   | 18.17%                                                                              |
| 2022                                       | 0.0769853%                                                      | \$1,457,010                                                              | \$2,661,864                                      | 54.74%                                                                                                                   | 24.08%                                                                              |
| 2023                                       | 0.0762223%                                                      | \$1,070,169                                                              | \$2,782,571                                      | 38.46%                                                                                                                   | 30.34%                                                                              |
| 2024                                       | 0.0853179%                                                      | \$1,405,566                                                              | \$3,173,550                                      | 44.29%                                                                                                                   | 30.02%                                                                              |
| 2025                                       | 0.0776492%                                                      | \$790,853                                                                | \$3,320,114                                      | 23.82%                                                                                                                   | 44.50%                                                                              |

(1) Information prior to 2017 is not available. The School District will continue to present information for years available until a full ten-year trend is compiled.

(2) Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

| Fiscal Year | Contractually<br>Required<br>Contributions | Contributions in<br>Relation to the<br>Contractually<br>Required<br>Contributions | Contribution<br>Deficiency<br>(Excess) | School District's<br>Covered Payroll | Contributions as<br>a Percentage of<br>Covered Payroll |
|-------------|--------------------------------------------|-----------------------------------------------------------------------------------|----------------------------------------|--------------------------------------|--------------------------------------------------------|
| 2016        | \$38,862                                   | (\$38,862)                                                                        | \$0                                    | \$2,469,893                          | 1.57%                                                  |
| 2017        | \$40,334                                   | (\$40,334)                                                                        | \$0                                    | \$2,489,929                          | 1.62%                                                  |
| 2018        | \$55,305                                   | (\$55,305)                                                                        | \$0                                    | \$2,587,163                          | 2.14%                                                  |
| 2019        | \$62,464                                   | (\$62,464)                                                                        | \$0                                    | \$2,718,585                          | 2.30%                                                  |
| 2020        | \$49,611                                   | (\$49,611)                                                                        | \$0                                    | \$2,563,864                          | 1.94%                                                  |
| 2021        | \$51,184                                   | (\$51,184)                                                                        | \$0                                    | \$2,661,864                          | 1.92%                                                  |
| 2022        | \$50,069                                   | (\$50,069)                                                                        | \$0                                    | \$2,782,571                          | 1.80%                                                  |
| 2023        | \$61,386                                   | (\$61,386)                                                                        | \$0                                    | \$3,173,550                          | 1.93%                                                  |
| 2024        | \$55,294                                   | (\$55,294)                                                                        | \$0                                    | \$3,320,114                          | 1.67%                                                  |
| 2025        | \$59,121                                   | (\$59,121)                                                                        | \$0                                    | \$3,471,943                          | 1.70%                                                  |

See notes to required supplementary information.

**Clark-Shawnee Local School District**  
*Required Supplementary Information*  
*Schedules of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*and School District OPEB Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Nine and Ten Fiscal Years*

| Measurement<br>Date Fiscal<br>Year (1) (2) | School District's<br>Proportion of the<br>Net OPEB<br>Liability | School District's<br>Proportionate<br>Share of the Net<br>OPEB Liability<br>(Asset) | School District's<br>Covered<br>Employee Payroll | School District's<br>Proportionate<br>Share of the Net<br>OPEB Liability<br>(Asset) as a<br>Percentage of its<br>Covered Payroll | Plan Fiduciary<br>Net Position as a<br>Percentage of the<br>Total OPEB<br>Liability |
|--------------------------------------------|-----------------------------------------------------------------|-------------------------------------------------------------------------------------|--------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------|
| 2017                                       | 0.08625644%                                                     | \$4,613,017                                                                         | \$11,513,807                                     | 40.07%                                                                                                                           | 37.30%                                                                              |
| 2018                                       | 0.08625644%                                                     | \$3,365,408                                                                         | \$12,371,736                                     | 27.20%                                                                                                                           | 47.10%                                                                              |
| 2019                                       | 0.08624263%                                                     | (\$1,385,831)                                                                       | \$13,371,386                                     | -10.36%                                                                                                                          | 176.00%                                                                             |
| 2020                                       | 0.08315897%                                                     | (\$1,377,312)                                                                       | \$13,645,186                                     | -10.09%                                                                                                                          | 174.70%                                                                             |
| 2021                                       | 0.07908902%                                                     | (\$1,389,988)                                                                       | \$13,034,214                                     | -10.66%                                                                                                                          | 182.10%                                                                             |
| 2022                                       | 0.07910000%                                                     | (\$1,667,759)                                                                       | \$13,393,721                                     | -12.45%                                                                                                                          | 174.73%                                                                             |
| 2023                                       | 0.07571943%                                                     | (\$1,960,628)                                                                       | \$9,859,300                                      | -19.89%                                                                                                                          | 230.73%                                                                             |
| 2024                                       | 0.07671032%                                                     | (\$1,491,910)                                                                       | \$10,125,821                                     | -14.73%                                                                                                                          | 168.52%                                                                             |
| 2025                                       | 0.07590024%                                                     | (\$1,439,683)                                                                       | \$10,470,607                                     | -13.75%                                                                                                                          | 158.01%                                                                             |

(1) Information prior to 2017 is not available. The School District will continue to present information for years available until a full ten-year trend is compiled.

(2) Amounts presented for each year were determined as of the School District's measurement date, which is the prior fiscal year-end.

| Fiscal Year | Contractually<br>Required<br>Contributions | Contributions in<br>Relation to the<br>Contractually<br>Required<br>Contributions | Contribution<br>Deficiency<br>(Excess) | School District's<br>Covered Payroll | Contributions as<br>a Percentage of<br>Covered Payroll |
|-------------|--------------------------------------------|-----------------------------------------------------------------------------------|----------------------------------------|--------------------------------------|--------------------------------------------------------|
| 2016        | \$0                                        | \$0                                                                               | \$0                                    | \$11,513,807                         | 0.00%                                                  |
| 2017        | \$0                                        | \$0                                                                               | \$0                                    | \$12,371,736                         | 0.00%                                                  |
| 2018        | \$0                                        | \$0                                                                               | \$0                                    | \$13,371,386                         | 0.00%                                                  |
| 2019        | \$0                                        | \$0                                                                               | \$0                                    | \$13,645,186                         | 0.00%                                                  |
| 2020        | \$0                                        | \$0                                                                               | \$0                                    | \$13,034,214                         | 0.00%                                                  |
| 2021        | \$0                                        | \$0                                                                               | \$0                                    | \$13,393,721                         | 0.00%                                                  |
| 2022        | \$0                                        | \$0                                                                               | \$0                                    | \$9,859,300                          | 0.00%                                                  |
| 2023        | \$0                                        | \$0                                                                               | \$0                                    | \$10,125,821                         | 0.00%                                                  |
| 2024        | \$0                                        | \$0                                                                               | \$0                                    | \$10,470,607                         | 0.00%                                                  |
| 2025        | \$0                                        | \$0                                                                               | \$0                                    | \$11,116,736                         | 0.00%                                                  |

See notes to required supplementary information.

**Clark-Shawnee Local School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2025*

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**Notes to Pension Information - SERS**

*Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for fiscal year 2016.
- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost-of-Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%.
- For fiscal year 2019, with the authority granted the Board under Senate Bill 8, the Board has enacted a three-year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2020.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2021.
- For fiscal year 2022, SERS changed from a Cost-of-Living Adjustment (COLA) of 2.5% to 2.0%.
- For fiscal year 2023, SERS changed from a Cost-of-Living Adjustment (COLA) of 2.0% to 2.5%.
- There were no changes in benefit terms from the amounts reported for fiscal year 2024.
- There were no changes in benefit terms from the amounts reported for fiscal year 2025.

*Change in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2016.
- For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates and 110% of female rates, (g) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from 7.75% to 7.50%.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2018.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2020.

**Clark-Shawnee Local School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2025*

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- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2021.
- For fiscal year 2022, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) wage inflation decreased from 3.00% to 2.40%, (b) future salary increases changed from 3.50% - 18.20% to 3.25% - 13.58%, (c) investment rate of return decreased from 7.50% to 7.00%, (d) discount rate decreased from 7.50% to 7.00% and (e) mortality tables changed from the RP-2014 Blue Collar mortality table to the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2023.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2024.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2025.

**Notes to Pension Information - STRS**

*Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for fiscal year 2016.
- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- For fiscal year 2018, STRS decreased the Cost-of-Living Adjustment (COLA) to zero.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2019.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2020.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2021.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2022.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2023.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2024.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2025.

*Changes in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2016.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017.

**Clark-Shawnee Local School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2025*

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- For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation, (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2020.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2021.
- For fiscal year 2022, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.45% to 7.00% and (b) the discount rate of return was reduced from 7.45% to 7.00%.
- For fiscal year 2023, the following changes of assumption affected the total pension liability since the prior measurement date: the projected salary increases went from 12.50% at age 20 to 2.50% at age 65 to varies by service from 2.50% to 8.50%.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2024.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2025.

**Notes to OPEB Information – SERS**

*Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- There were no changes in benefit terms from the amounts reported for fiscal year 2018.
- There were no changes in benefit terms from the amounts reported for fiscal year 2019.
- There were no changes in benefit terms from the amounts reported for fiscal year 2020.
- There were no changes in benefit terms from the amounts reported for fiscal year 2021.
- There were no changes in benefit terms from the amounts reported for fiscal year 2022.
- There were no changes in benefit terms from the amounts reported for fiscal year 2023.
- There were no changes in benefit terms from the amounts reported for fiscal year 2024.
- There were no changes in benefit terms from the amounts reported for fiscal year 2025.

**Clark-Shawnee Local School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2025*

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*Change in assumptions:*

- For fiscal year 2017, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.
- For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the municipal bond index rate increased from 2.92% to 3.56% and (b) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 2.98% to 3.63%.
- For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate increased from 3.63% to 3.70%, (b) the health care cost trend rates for Medicare were changed from a range of 5.50% - 5.00% to a range of 5.375% - 4.75% and Pre-Medicare were changed from a range of 7.50% - 5.00% to a range of 7.25% - 4.75%, (c) the municipal bond index rate increased from 3.56% to 3.62% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation increased 3.63 to 3.70%.
- For fiscal year 2020, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.70% to 3.22%, (b) the health care cost trend rates for Medicare were changed from a range of 5.375% - 4.75% to a range of 5.25% - 4.75% and Pre-Medicare were changed from a range of 7.25% - 4.75% to a range of 7.00% - 4.75%, (c) the municipal bond index rate decreased from 3.62% to 3.13% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.70% to 3.22%.
- For fiscal year 2021, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.22% to 2.63% and (b) the municipal bond index rate decreased from 3.13% to 2.45%, and (c) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.22% to 2.63%.
- For fiscal year 2022, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) wage inflation decreased from 3.00% to 2.40%, (b) future salary increases changed from 3.50% - 18.20% to 3.25% - 13.58%, (c) investment rate of return decreased from 7.50% to 7.00%, (d) discount rate decreased from 7.50% to 7.00% and (e) mortality tables changed from the RP-2014 Blue Collar mortality table to the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table.

**Clark-Shawnee Local School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2025*

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- For fiscal year 2023, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) municipal bond index rate went from 1.92% to 3.69%, (b) single equivalent interest rate went from 2.27% to 4.08% and (c) medical trend assumptions went from 5.125% to 4.40% Medicare and 6.75% to 4.40% Pre-Medicare to 7.00% to 4.40%.
- For fiscal year 2024, the following changes of assumptions affect the total OPEB liability since the prior measurement date: (a) municipal bond index rate went from 3.69% to 3.86%, (b) single equivalent interest rate went from 4.08% to 4.27% and (c) medical trend assumptions went from 7.00% to 4.40% to 6.75% to 4.40%.
- For fiscal year 2025, the following changes of assumptions affect the total OPEB liability since the prior measurement date: (a) municipal bond index rate went from 3.86% to 3.93%, (b) single equivalent interest rate went from 4.27% to 4.88% and (c) medical trend assumptions went from 6.75% to 4.40% to 7.00% to 4.40%.

**Notes to OPEB Information – STRS**

*Change in benefit terms:*

- There were no changes in benefit terms from the amounts previously reported for fiscal year 2017.
- For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.
- For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.
- For fiscal year 2020, STRS increased the non-Medicare subsidy percentage from 1.944% to 1.984% effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.
- For fiscal year 2021, the non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.
- For fiscal year 2022, the non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.100%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2023.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2024.

**Clark-Shawnee Local School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2025*

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- There were no changes in benefit terms from the amounts previously reported for fiscal year 2025.

*Change in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017.
- For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, "*Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*," (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.
- For fiscal year 2019, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, "*Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*" and (b) decrease in health care cost trend rates from 6.00% - 11.00% initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate.
- For fiscal year 2020, health care cost trend rates were changed to the following: medical pre-Medicare from 6.00% initial - 4.00% ultimate down to 5.87% initial - 4.00% ultimate; medical Medicare from 5.00% initial - 4.00% ultimate down to 4.93% initial - 4.00% ultimate; prescription drug pre-Medicare from 8.00% initial - 4.00% ultimate down to 7.73% initial - 4.00% ultimate; and prescription drug Medicare from (5.23%) initial - 4.00% ultimate up to 9.62% initial - 4.00% ultimate.
- For fiscal year 2021, health care cost trend rates were changed to the following: medical pre-Medicare from 5.87% initial - 4.00% ultimate down to 5.00% initial - 4.00% ultimate; medical Medicare from 4.93% initial - 4.00% ultimate down to - 6.69% initial - 4.00% ultimate; prescription drug pre-Medicare from 7.73% initial - 4.00% ultimate down to 6.50% initial - 4.00% ultimate; prescription drug Medicare from 9.62% initial - 4.00% ultimate up to 11.87% initial - 4.00% ultimate.
- For fiscal year 2022, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.45% to 7.00%, (b) the discount rate of return was reduced from 7.45% to 7.00% and (c) health care cost trend rates were changed to the following: medical Medicare from - 6.69% initial - 4.00% ultimate down to - 16.18% initial - 4.00% ultimate; prescription drug Medicare from 11.87% initial - 4.00% ultimate up to 29.98% initial - 4.00% ultimate.

**Clark-Shawnee Local School District**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2025*

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- For fiscal year 2023, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) projected salary increase went from 12.50% at age 20 to 2.50% at age 65 to varies by services from 2.50% to 8.50% and (b) health care cost trend rates were changed to the following: Pre-Medicare from 5.00% initial - 4.00% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from - 16.18% initial - 4.00% ultimate to - 68.78% initial - 3.94% ultimate; prescription drug Pre-Medicare from 6.50% initial - 4.00% ultimate to 9.00% initial - 3.94% ultimate; Medicare from 29.98% initial - 4.00% ultimate to - 5.47% initial - 3.94% ultimate.
- For fiscal year 2024, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: medical Pre-Medicare from 7.50% initial - 3.94% ultimate to 7.50% initial - 4.14% ultimate; medical Medicare from - 68.78% initial - 3.94% ultimate to - 10.94% initial - 4.14% ultimate; prescription drug Pre-Medicare from 9.00% initial - 3.94% ultimate to - 11.95% initial - 4.14% ultimate; and prescription drug Medicare from - 5.47% initial - 3.94% ultimate to 1.33% initial - 4.14% ultimate.
- For fiscal year 2025, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: medical Pre-Medicare from 7.50% initial - 4.14% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from - 10.94% initial - 4.14% ultimate to - 112.22% initial - 3.94% ultimate; prescription drug Pre-Medicare from - 11.95% initial - 4.14% ultimate to 8.00% initial - 3.94% ultimate; and prescription drug Medicare from 1.33% initial - 4.14% ultimate to - 15.14% initial - 3.94% ultimate.

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**CLARK-SHAWNEE LOCAL SCHOOL DISTRICT  
CLARK COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

| <b>FEDERAL GRANTOR<br/>Pass Through Grantor<br/>Program / Cluster Title</b>                        | <b>Federal<br/>AL<br/>Number</b> | <b>Pass Through<br/>Entity Identifying<br/>Number</b> | <b>(1)<br/>Total Federal<br/>Expenditures</b> |
|----------------------------------------------------------------------------------------------------|----------------------------------|-------------------------------------------------------|-----------------------------------------------|
| <b>U.S. DEPARTMENT OF AGRICULTURE</b>                                                              |                                  |                                                       |                                               |
| <i>Passed Through Ohio Department of Education and Workforce</i>                                   |                                  |                                                       |                                               |
| Child Nutrition Cluster:                                                                           |                                  |                                                       |                                               |
| School Breakfast Program                                                                           | 10.553                           | N/A                                                   | \$ 199,988                                    |
| National School Lunch Program:                                                                     |                                  |                                                       |                                               |
| Cash Assistance:                                                                                   |                                  |                                                       |                                               |
| National School Lunch Program                                                                      | 10.555                           | N/A                                                   | 394,411                                       |
| Noncash Assistance:                                                                                |                                  |                                                       |                                               |
| National School Lunch Program                                                                      | 10.555                           | N/A                                                   | 42,704                                        |
| Total National School Lunch Program                                                                |                                  |                                                       | <u>437,115</u>                                |
| Total Child Nutrition Cluster                                                                      |                                  |                                                       | 637,103                                       |
| Total U.S. Department of Agriculture                                                               |                                  |                                                       | <u><b>637,103</b></u>                         |
| <b>U.S. DEPARTMENT OF EDUCATION</b>                                                                |                                  |                                                       |                                               |
| <i>Passed Through Ohio Department of Education and Workforce</i>                                   |                                  |                                                       |                                               |
| Title I Grants to Local Educational Agencies                                                       | 84.010                           | N/A                                                   | 407,836                                       |
| Special Education Cluster (IDEA)                                                                   |                                  |                                                       |                                               |
| Special Education Grants to States                                                                 | 84.027                           | N/A                                                   | 491,771                                       |
| Special Education Preschool Grants                                                                 | 84.173                           | N/A                                                   | 10,910                                        |
| Total Special Education Cluster (IDEA)                                                             |                                  |                                                       | <u>502,681</u>                                |
| Supporting Effective Instruction State Grants<br>(formerly Improving Teacher Quality State Grants) | 84.367                           | N/A                                                   | 70,269                                        |
| Student Support and Academic Enrichment Program                                                    | 84.424F                          | N/A                                                   | 15,245                                        |
| COVID-19 Education Stabilization Fund:                                                             |                                  |                                                       |                                               |
| COVID-19 Education Stabilization Fund                                                              | 84.425U                          | N/A                                                   | 541                                           |
| COVID-19 Education Stabilization Fund                                                              | 84.425W                          | N/A                                                   | 9,383                                         |
| Total COVID-19 Education Stabilization Fund:                                                       |                                  |                                                       | <u>9,924</u>                                  |
| Total U.S. Department of Education                                                                 |                                  |                                                       | <u><b>1,005,955</b></u>                       |
| <b>Total Expenditures of Federal Awards</b>                                                        |                                  |                                                       | <u><b>\$ 1,643,058</b></u>                    |

(1) There were no amounts passed through to subrecipients.

*The accompanying notes are an integral part of this schedule.*

**CLARK-SHAWNEE LOCAL SCHOOL DISTRICT  
CLARK COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR §200.510(b)(6)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Clark-Shawnee Local School District (the School District's) under programs of the federal government for the fiscal year ended June 30, 2025. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position or change in net position of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The School District has elected not to use the 15-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D- CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

**NOTE F - TRANSFERS BETWEEN FEDERAL PROGRAMS**

During fiscal year 2025, the School District made allowable transfers of \$38,588 from the Student Support and Academic Enrichment (AL #84.424) program to the Title I Grants to Local Educational Agencies (AL #84.010) program. The amount transferred to the Title I Grants to Local Educational Agencies program is included as Title I Grants to Local Educational Agencies expenditures when disbursed.



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Clark-Shawnee Local School District  
Clark County  
3680 Selma Road  
Springfield, Ohio 45502

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Clark-Shawnee Local School District, Clark County, Ohio (the School District) as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated February 23, 2026, wherein we noted the School District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

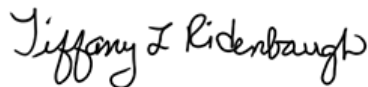
***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

February 23, 2026



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Clark-Shawnee Local School District  
Clark County  
3680 Selma Road  
Springfield, Ohio 45502

To the Board of Education:

**Report on Compliance for the Major Federal Program**

***Opinion on the Major Federal Program***

We have audited Clark-Shawnee Local School District's, Clark County, Ohio (the School District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the Clark-Shawnee Local School District's major federal program for the fiscal year ended June 30, 2025. Clark-Shawnee Local School District's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Clark-Shawnee Local School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the fiscal year ended June 30, 2025.

***Basis for Opinion on the Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

The School District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

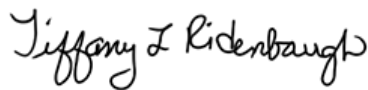
A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

February 23, 2026

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**CLARK-SHAWNEE LOCAL SCHOOL DISTRICT  
CLARK COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2025**

**1. SUMMARY OF AUDITOR'S RESULTS**

|                     |                                                                                                                       |                                           |
|---------------------|-----------------------------------------------------------------------------------------------------------------------|-------------------------------------------|
| <b>(d)(1)(i)</b>    | <b>Type of Financial Statement Opinion</b>                                                                            | Unmodified                                |
| <b>(d)(1)(ii)</b>   | <b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>      | No                                        |
| <b>(d)(1)(ii)</b>   | <b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b> | No                                        |
| <b>(d)(1)(iii)</b>  | <b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>                        | No                                        |
| <b>(d)(1)(iv)</b>   | <b>Were there any material weaknesses in internal control reported for major federal programs?</b>                    | No                                        |
| <b>(d)(1)(iv)</b>   | <b>Were there any significant deficiencies in internal control reported for major federal programs?</b>               | No                                        |
| <b>(d)(1)(v)</b>    | <b>Type of Major Programs' Compliance Opinion</b>                                                                     | Unmodified                                |
| <b>(d)(1)(vi)</b>   | <b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>                                                    | No                                        |
| <b>(d)(1)(vii)</b>  | <b>Major Programs (list):</b>                                                                                         | Special Education Cluster (IDEA)          |
| <b>(d)(1)(viii)</b> | <b>Dollar Threshold: Type A\B Programs</b>                                                                            | Type A: > \$750,000<br>Type B: all others |
| <b>(d)(1)(ix)</b>   | <b>Low Risk Auditee under 2 CFR § 200.520?</b>                                                                        | Yes                                       |

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.

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# OHIO AUDITOR OF STATE KEITH FABER



**CLARK-SHAWNEE LOCAL SCHOOL DISTRICT**

**CLARK COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 3/24/2026**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)