

EAST HOLMES LOCAL  
SCHOOL DISTRICT  
HOLMES COUNTY, OHIO

*SINGLE AUDIT*

FOR THE FISCAL YEAR ENDED  
JUNE 30, 2025







65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

Board of Education  
East Holmes Local School District  
4535 Township Road 367  
Millersburg, OH 44654

We have reviewed the *Independent Auditor's Report* of the East Holmes Local School District, Holmes County, prepared by Rea & Associates, Inc., for the audit period July 1, 2024 through June 30, 2025. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The East Holmes Local School District is responsible for compliance with these laws and regulations.

KEITH FABER  
Ohio Auditor of State

Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

February 11, 2026

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**Holmes County, Ohio**  
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## INDEPENDENT AUDITOR'S REPORT

To the Board of Education  
East Holmes Local School District  
4535 TR 367  
Millersburg, OH 44654

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the East Holmes Local School District (the "School District"), Holmes County, Ohio, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the East Holmes Local School District, Holmes County, Ohio, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the general fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and pension and other post-employment benefit schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and

comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 1, 2025 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
Millersburg, Ohio  
December 1, 2025

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**Holmes County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2025*

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The discussion and analysis of the East Holmes Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2025. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

***Financial Highlights***

Key financial highlights for 2025 are as follows:

- Net position increased \$7,580,734 from fiscal year 2024.
- Capital assets increased \$587,670 during fiscal year 2025.

***Using this Annual Report***

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the School District as a whole entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position and Statement of Activities* provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the East Holmes Local School District, the general fund and the capital projects fund are by far the most significant funds.

***Reporting the School District as a Whole***

***Statement of Net Position and the Statement of Activities***

While the basic financial statements contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2025?" The *Statement of Net Position* and the *Statement of Activities* answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

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In the *Statement of Net Position* and the *Statement of Activities*, governmental activities include the School District's programs and services, including instruction, support services, extracurricular activities, and non-instructional services, i.e., food service operations.

***Reporting the School District's Most Significant Funds***

***Fund Financial Statements***

Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund and the capital projects fund.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the *Statement of Net Position* and the *Statement of Activities*) and governmental funds is reconciled in the financial statements.

***Proprietary Fund*** The School District maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the School District's various functions. The School District uses an internal service fund to account for its health insurance benefits. Because this service predominately benefits governmental functions, it has been included within the governmental activities in the government-wide financial statements.

***Reporting the School District's Fiduciary Responsibilities***

The School District acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in a custodial fund. The School District's fiduciary activities are reported in separate *Statements of Fiduciary Net Position* and *Changes in Fiduciary Net Position*. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

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**The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2025 compared to 2024:

**Table 1**  
**Net Position**

|                                            | Governmental Activities |                      |                     |
|--------------------------------------------|-------------------------|----------------------|---------------------|
|                                            | 2025                    | 2024                 | Change              |
| <b>Assets</b>                              |                         |                      |                     |
| Current & Other Assets                     | \$ 57,222,145           | \$ 51,724,048        | \$ 5,498,097        |
| Net OPEB Asset                             | 1,348,090               | 1,366,427            | (18,337)            |
| Capital Assets                             | 13,636,732              | 13,049,062           | 587,670             |
| <i>Total Assets</i>                        | <i>72,206,967</i>       | <i>66,139,537</i>    | <i>6,067,430</i>    |
| <b>Deferred Outflows of Resources</b>      |                         |                      |                     |
| Pension & OPEB                             | 4,271,567               | 4,687,246            | (415,679)           |
| <b>Liabilities</b>                         |                         |                      |                     |
| Current & Other Liabilities                | 3,238,019               | 3,768,626            | (530,607)           |
| Long-Term Liabilities:                     |                         |                      |                     |
| Due Within One Year                        | 108,676                 | 47,042               | 61,634              |
| Due In More Than One Year:                 |                         |                      |                     |
| Pension & OPEB                             | 17,962,388              | 20,394,329           | (2,431,941)         |
| Other Amounts                              | 1,322,140               | 1,076,093            | 246,047             |
| <i>Total Liabilities</i>                   | <i>22,631,223</i>       | <i>25,286,090</i>    | <i>(2,654,867)</i>  |
| <b>Deferred Inflows of Resources</b>       |                         |                      |                     |
| Property Taxes                             | 14,945,845              | 14,789,607           | 156,238             |
| Pension & OPEB                             | 4,364,105               | 3,794,459            | 569,646             |
| <i>Total Deferred Inflows of Resources</i> | <i>19,309,950</i>       | <i>18,584,066</i>    | <i>725,884</i>      |
| <b>Net Position</b>                        |                         |                      |                     |
| Net Investment in Capital Assets           | 13,566,768              | 12,831,949           | 734,819             |
| Restricted                                 | 2,167,691               | 1,994,049            | 173,642             |
| Unrestricted                               | 18,802,902              | 12,130,629           | 6,672,273           |
| <i>Total Net Position</i>                  | <i>\$ 34,537,361</i>    | <i>\$ 26,956,627</i> | <i>\$ 7,580,734</i> |

Collectively, the net pension liability (NPL), reported pursuant to GASB Statement 68, *Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27* and the net OPEB liability, pursuant to GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, are the largest liabilities reported by the School District. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and

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the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and net OPEB asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these assets/liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. For STRS, the plan's fiduciary net OPEB position was sufficient to cover the plan's total OPEB liability resulting in a net OPEB asset that is allocated to each school based on its proportionate share. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability reported by the retirement boards. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

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In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB asset/liability, respectively, not accounted for as deferred inflows/outflows.

Capital assets include land, construction in progress, land improvements, buildings and building improvements, furniture, and machinery and equipment. These capital assets are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets may be reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net position represents resources that are subject to external restrictions on how they may be used.

Current and other assets increased with the most significant increase being pooled cash and investments as a result of revenues continuing to outpace expenditures, as well as increased interest revenue from improving investments markets, increased property taxes from property value increases, and proceeds from the sale of capital assets. Additionally, current and other liabilities decreased resulting primarily from reductions in accounts payable, accrued wages and benefits, and contracts payable. These reflect the timing of payments, as outstanding vendor invoices, payroll obligations, and project-related contract costs were satisfied before year-end.

Annually, there are changes in net pension/OPEB asset/liability for the School District. These fluctuations are due to changes in the retirement systems unfunded liabilities/assets that are passed through to the School District's financial statements. All components of pension and OPEB accruals contribute to the fluctuations in deferred outflows/inflows and NPL/NOL/NOA and are described in more detail in their respective notes.

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In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2025 and 2024.

**Table 2**  
**Changes in Net Position**

|                                                 | Governmental Activities |                      |                     |
|-------------------------------------------------|-------------------------|----------------------|---------------------|
|                                                 | 2025                    | 2024                 | Change              |
| <b>Revenues</b>                                 |                         |                      |                     |
| <i>Program Revenues</i>                         |                         |                      |                     |
| Charges for Services                            | \$ 1,199,190            | \$ 1,231,406         | \$ (32,216)         |
| Operating Grants                                | 1,806,117               | 3,165,948            | (1,359,831)         |
| Capital Grants                                  | 520,000                 | -                    | 520,000             |
| <i>Total Program Revenues</i>                   | <u>3,525,307</u>        | <u>4,397,354</u>     | <u>(872,047)</u>    |
| <b>General Revenues</b>                         |                         |                      |                     |
| Property Taxes                                  | 17,561,091              | 16,257,683           | 1,303,408           |
| Grants & Entitlements                           | 7,552,508               | 7,448,713            | 103,795             |
| Other                                           | 2,478,030               | 1,818,019            | 660,011             |
| <i>Total General Revenues</i>                   | <u>27,591,629</u>       | <u>25,524,415</u>    | <u>2,067,214</u>    |
| <i>Total Revenues</i>                           | <u>31,116,936</u>       | <u>29,921,769</u>    | <u>1,195,167</u>    |
| <b>Program Expenses</b>                         |                         |                      |                     |
| Instruction:                                    |                         |                      |                     |
| Regular                                         | 8,465,332               | 9,057,685            | (592,353)           |
| Special                                         | 3,098,076               | 3,351,852            | (253,776)           |
| Vocational                                      | 176,809                 | 175,146              | 1,663               |
| Student Intervention Services                   | 388,702                 | 10,855               | 377,847             |
| Other                                           | 145,122                 | 463,519              | (318,397)           |
| Support Services:                               |                         |                      |                     |
| Pupils                                          | 1,527,258               | 1,128,842            | 398,416             |
| Instructional Staff                             | 1,168,880               | 1,091,019            | 77,861              |
| Board of Education                              | 66,180                  | 60,178               | 6,002               |
| Administration                                  | 1,801,390               | 1,946,705            | (145,315)           |
| Fiscal                                          | 740,830                 | 762,246              | (21,416)            |
| Business                                        | 16,899                  | 18,592               | (1,693)             |
| Operation and Maintenance of Plant              | 2,742,290               | 2,539,324            | 202,966             |
| Pupil Transportation                            | 1,165,216               | 981,353              | 183,863             |
| Central                                         | 210,175                 | 235,122              | (24,947)            |
| Operation of Non-Instructional/Shared Services: |                         |                      |                     |
| Food Service Operations                         | 1,025,990               | 1,075,691            | (49,701)            |
| Extracurricular Activities                      | 797,053                 | 681,822              | 115,231             |
| <i>Total Expenses</i>                           | <u>23,536,202</u>       | <u>23,579,951</u>    | <u>(43,749)</u>     |
| <i>Change in Net Position</i>                   | <u>7,580,734</u>        | <u>6,341,818</u>     | <u>1,238,916</u>    |
| <i>Net Position Beginning of Year</i>           | <u>26,956,627</u>       | <u>20,614,809</u>    | <u>6,341,818</u>    |
| <i>Net Position End of Year</i>                 | <u>\$ 34,537,361</u>    | <u>\$ 26,956,627</u> | <u>\$ 7,580,734</u> |

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Program revenues decreased primarily due to a decrease in operating grants from ESSER grants offset by donations and capital contributions related to donated synthetic turf for the baseball and softball fields. General revenues increased overall in fiscal year 2025 primarily due to increased interest revenue resulting from improved investment markets in addition to increased property taxes resulting from increasing property values. In addition, other revenues increased due to the sale of capital assets. Overall program expenses decreased slightly. Fluctuations in instructional and support services expenses were caused by changes in the School District's pension and OPEB accruals as previously discussed in addition to ongoing projects and asset acquisitions.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

The dependence upon general revenues for governmental activities is apparent. The majority of governmental activities are supported through taxes and other general revenues. The community, as a whole, is by far the primary support for the School District students.

***Governmental Funds***

The School District's major funds are accounted for using the modified accrual basis of accounting.

The general fund's fund balance decreased for fiscal year 2025. This decrease is primarily due to increased transfers to the capital projects fund to provide additional resources for projects.

The capital projects fund balance increased due to a transfer from the general fund for additional funding for ongoing and future projects.

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

***Original Budget Compared to Final Budget*** During the course of the fiscal year, the School District had no need to amend its general fund budget for estimated revenues and other financing sources. The School District increased estimated expenditures and other financing uses. The most significant change to estimated expenditures and other financing uses was an increase of transfers out for additional resources to the capital projects fund.

***Final Budget Compared to Actual Results*** Actual budget basis revenue and other financing sources were higher than the final budget basis revenue and other financing sources, as there were no individually significant variances.

Final estimated expenditure appropriations and other financing uses were higher than actual expenditures and other financing uses, as cost savings were recognized throughout the year.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2025*

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***Capital Assets and Debt Administration***

**Capital Assets**

The increase in capital assets was primarily attributable to acquisitions for bus purchases, the completion of multiple projects including two roof replacements, and donated synthetic baseball and softball turf exceeding current year depreciation and disposals. See Note 5 for more information about the capital assets of the School District.

**Debt**

The School District currently has no debt.

***School District Outlook***

The Board of Education and administration closely monitor its revenues and expenditures in accordance with its financial forecast and the School District Continuous Improvement Plan.

The challenges faced by the School District are both internal and external in nature. The internal challenges will continue to exist as the School District relies heavily on local real property taxes to fund its operations. External challenges will be impacted by the new Fair School Funding Plan that was passed in June of 2021.

The community support for the schools has been quite strong. The East Holmes voters renewed a Permanent Improvement levy in November 2016, and in November 2018 the School District exchanged an existing emergency levy (expiring December 31, 2018) with a substitute levy (starting tax year 2019 with collections starting in 2020). The substitute levy still collects \$643,100 annually for all property currently taxed in the School District. It also allows for growth by applying the millage rate to new construction after the substitute levy was approved.

The School District has communicated to the community that they rely upon their continued support for the majority of its operations, and will continue to work diligently to plan expenses, staying carefully within the School District's financial five-year plan. With 65 percent of general fund revenue for the School District coming from property taxes, it is imperative that there be continued strong support from the community in order to continue providing excellent educational services. The School District's management is constantly looking for alternate sources of income, as well as searching for ways to provide a more efficient means of doing business in order to maximize revenues before needing to go back on the ballot.

As a result of the challenges mentioned above, the School District's management will continue to carefully and prudently plan in order to provide the resources required to meet student needs over the next several years.

***Contacting the School District's Financial Management***

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Daniel Reiman, Treasurer of East Holmes School District, 4535 TR 367, Millersburg, OH 44654, or email at [daniel.reiman@eastholmes.org](mailto:daniel.reiman@eastholmes.org).

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Statement of Net Position*  
*June 30, 2025*

|                                             | <u>Governmental<br/>Activities</u> |
|---------------------------------------------|------------------------------------|
| <b>Assets</b>                               |                                    |
| Equity in Pooled Cash and Investments       | \$ 39,841,368                      |
| Intergovernmental Receivable                | 377,851                            |
| Property Taxes Receivable                   | 17,002,926                         |
| Net OPEB Asset                              | 1,348,090                          |
| Non-Depreciable Capital Assets              | 2,293,608                          |
| Depreciable Capital Assets, net             | <u>11,343,124</u>                  |
| <i>Total Assets</i>                         | <u>72,206,967</u>                  |
| <b>Deferred Outflows of Resources</b>       |                                    |
| Pension                                     | 3,639,122                          |
| OPEB                                        | <u>632,445</u>                     |
| <i>Total Deferred Outflows of Resources</i> | <u>4,271,567</u>                   |
| <b>Liabilities</b>                          |                                    |
| Accounts Payable                            | 87,340                             |
| Accrued Wages and Benefits                  | 2,340,940                          |
| Contracts Payable                           | 69,964                             |
| Intergovernmental Payable                   | 435,816                            |
| Claims Payable                              | 117,208                            |
| Matured Compensated Absences Payable        | 186,751                            |
| Long-Term Liabilities:                      |                                    |
| Due Within One Year                         | 108,676                            |
| Due In More Than One Year:                  |                                    |
| Net Pension Liability                       | 17,235,452                         |
| Net OPEB Liability                          | 726,936                            |
| Other Amounts Due in More Than One Year     | <u>1,322,140</u>                   |
| <i>Total Liabilities</i>                    | <u>22,631,223</u>                  |
| <b>Deferred Inflows of Resources</b>        |                                    |
| Property Taxes Levied for the Next Year     | 14,945,845                         |
| Pension                                     | 2,218,016                          |
| OPEB                                        | <u>2,146,089</u>                   |
| <i>Total Deferred Inflows of Resources</i>  | <u>19,309,950</u>                  |
| <b>Net Position</b>                         |                                    |
| Net Investment in Capital Assets            | 13,566,768                         |
| Restricted for:                             |                                    |
| Capital Outlay                              | 611,814                            |
| OPEB Asset                                  | 1,348,090                          |
| Other Purposes                              | 207,787                            |
| Unrestricted                                | <u>18,802,902</u>                  |
| <i>Total Net Position</i>                   | <u>\$ 34,537,361</u>               |

See accompanying notes to the basic financial statements.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2025

|                                                             | Program Revenues     |                                      |                                                       |                                        | Net (Expense)<br>Revenue and Changes<br>in Net Position |
|-------------------------------------------------------------|----------------------|--------------------------------------|-------------------------------------------------------|----------------------------------------|---------------------------------------------------------|
|                                                             | Expenses             | Charges for<br>Services<br>and Sales | Operating<br>Grants,<br>Contributions<br>and Interest | Capital<br>Grants and<br>Contributions | Governmental<br>Activities                              |
| <b>Governmental Activities</b>                              |                      |                                      |                                                       |                                        |                                                         |
| Instruction:                                                |                      |                                      |                                                       |                                        |                                                         |
| Regular                                                     | \$ 8,465,332         | \$ 30,109                            | \$ 111,116                                            | \$ -                                   | \$ (8,324,107)                                          |
| Special                                                     | 3,098,076            | 355,024                              | 873,632                                               | -                                      | (1,869,420)                                             |
| Vocational                                                  | 176,809              | -                                    | -                                                     | -                                      | (176,809)                                               |
| Student Intervention Services                               | 388,702              | -                                    | -                                                     | -                                      | (388,702)                                               |
| Other                                                       | 145,122              | -                                    | -                                                     | -                                      | (145,122)                                               |
| Support Services:                                           |                      |                                      |                                                       |                                        |                                                         |
| Pupils                                                      | 1,527,258            | 133,757                              | 195,106                                               | -                                      | (1,198,395)                                             |
| Instructional Staff                                         | 1,168,880            | 4,084                                | 202,256                                               | -                                      | (962,540)                                               |
| Board of Education                                          | 66,180               | -                                    | -                                                     | -                                      | (66,180)                                                |
| Administration                                              | 1,801,390            | -                                    | 79,773                                                | -                                      | (1,721,617)                                             |
| Fiscal                                                      | 740,830              | -                                    | -                                                     | -                                      | (740,830)                                               |
| Business                                                    | 16,899               | -                                    | -                                                     | -                                      | (16,899)                                                |
| Operation and Maintenance of Plant                          | 2,742,290            | -                                    | -                                                     | -                                      | (2,742,290)                                             |
| Pupil Transportation                                        | 1,165,216            | -                                    | -                                                     | -                                      | (1,165,216)                                             |
| Central                                                     | 210,175              | 3,570                                | -                                                     | -                                      | (206,605)                                               |
| Operation of Non-Instructional/Shared Services:             |                      |                                      |                                                       |                                        |                                                         |
| Food Service Operations                                     | 1,025,990            | 485,907                              | 340,352                                               | -                                      | (199,731)                                               |
| Extracurricular Activities                                  | 797,053              | 186,739                              | 3,882                                                 | 520,000                                | (86,432)                                                |
| <b>Total</b>                                                | <b>\$ 23,536,202</b> | <b>\$ 1,199,190</b>                  | <b>\$ 1,806,117</b>                                   | <b>\$ 520,000</b>                      | <b>(20,010,895)</b>                                     |
| <b>General Revenues</b>                                     |                      |                                      |                                                       |                                        |                                                         |
| Property Taxes Levied for:                                  |                      |                                      |                                                       |                                        |                                                         |
| General Purposes                                            |                      |                                      |                                                       |                                        | 17,058,100                                              |
| Capital Outlay                                              |                      |                                      |                                                       |                                        | 502,991                                                 |
| Grants and Entitlements not Restricted to Specific Programs |                      |                                      |                                                       |                                        | 7,552,508                                               |
| Gain on Sale of Capital Assets                              |                      |                                      |                                                       |                                        | 401,944                                                 |
| Investment Earnings                                         |                      |                                      |                                                       |                                        | 1,983,333                                               |
| Miscellaneous                                               |                      |                                      |                                                       |                                        | 92,753                                                  |
| <b>Total General Revenues</b>                               |                      |                                      |                                                       |                                        | <b>27,591,629</b>                                       |
| <b>Change in Net Position</b>                               |                      |                                      |                                                       |                                        | <b>7,580,734</b>                                        |
| <b>Net Position Beginning of Year</b>                       |                      |                                      |                                                       |                                        | <b>26,956,627</b>                                       |
| <b>Net Position End of Year</b>                             |                      |                                      |                                                       |                                        | <b>\$ 34,537,361</b>                                    |

See accompanying notes to the basic financial statements.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2025*

|                                                                               | General              | Capital<br>Projects  | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|-------------------------------------------------------------------------------|----------------------|----------------------|--------------------------------|--------------------------------|
| <b>Assets</b>                                                                 |                      |                      |                                |                                |
| Equity in Pooled Cash and Investments                                         | \$ 8,326,758         | \$ 29,169,304        | \$ 749,642                     | \$ 38,245,704                  |
| Interfund Receivable                                                          | 152,105              | -                    | -                              | 152,105                        |
| Intergovernmental Receivable                                                  | -                    | -                    | 377,851                        | 377,851                        |
| Property Taxes Receivable                                                     | 16,516,941           | -                    | 485,985                        | 17,002,926                     |
| <b>Total Assets</b>                                                           | <b>\$ 24,995,804</b> | <b>\$ 29,169,304</b> | <b>\$ 1,613,478</b>            | <b>\$ 55,778,586</b>           |
| <b>Liabilities</b>                                                            |                      |                      |                                |                                |
| Accounts Payable                                                              | \$ 54,309            | \$ -                 | \$ 33,031                      | \$ 87,340                      |
| Accrued Wages and Benefits                                                    | 2,096,638            | -                    | 244,302                        | 2,340,940                      |
| Contracts Payable                                                             | -                    | 69,964               | -                              | 69,964                         |
| Intergovernmental Payable                                                     | 397,359              | -                    | 38,457                         | 435,816                        |
| Interfund Payable                                                             | -                    | -                    | 152,105                        | 152,105                        |
| Matured Compensated Absences Payable                                          | 186,751              | -                    | -                              | 186,751                        |
| <b>Total Liabilities</b>                                                      | <b>2,735,057</b>     | <b>69,964</b>        | <b>467,895</b>                 | <b>3,272,916</b>               |
| <b>Deferred Inflows of Resources</b>                                          |                      |                      |                                |                                |
| Property Taxes Levied for the Next Year                                       | 14,519,421           | -                    | 426,424                        | 14,945,845                     |
| Unavailable Revenue                                                           | 174,574              | -                    | 130,888                        | 305,462                        |
| <b>Total Deferred Inflows of Resources</b>                                    | <b>14,693,995</b>    | <b>-</b>             | <b>557,312</b>                 | <b>15,251,307</b>              |
| <b>Fund Balances</b>                                                          |                      |                      |                                |                                |
| Restricted                                                                    | -                    | -                    | 726,777                        | 726,777                        |
| Committed                                                                     | 170,393              | -                    | -                              | 170,393                        |
| Assigned                                                                      | 231,164              | 29,099,340           | -                              | 29,330,504                     |
| Unassigned                                                                    | 7,165,195            | -                    | (138,506)                      | 7,026,689                      |
| <b>Total Fund Balance</b>                                                     | <b>7,566,752</b>     | <b>29,099,340</b>    | <b>588,271</b>                 | <b>37,254,363</b>              |
| <b>Total Liabilities, Deferred Inflows of<br/>Resources and Fund Balances</b> | <b>\$ 24,995,804</b> | <b>\$ 29,169,304</b> | <b>\$ 1,613,478</b>            | <b>\$ 55,778,586</b>           |

See accompanying notes to the basic financial statements.

East Holmes Local School District  
Holmes County, Ohio  
*Reconciliation of Total Governmental Fund Balances to  
Net Position of Governmental Activities  
June 30, 2025*

|                                                                                                                                                                                                                                                                                |                    |                             |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|-----------------------------|
| <b>Total Governmental Fund Balances</b>                                                                                                                                                                                                                                        |                    | \$ 37,254,363               |
| <i>Amounts reported for governmental activities in the statement of net position are different because:</i>                                                                                                                                                                    |                    |                             |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.                                                                                                                                                        |                    | 13,636,732                  |
| Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:                                                                                                                                                       |                    |                             |
| Intergovernmental                                                                                                                                                                                                                                                              | \$ 125,712         |                             |
| Delinquent Property Taxes                                                                                                                                                                                                                                                      | <u>179,750</u>     | 305,462                     |
| An internal service fund is used by management to charge the costs of insurance to individual funds.<br>The assets, liabilities, deferred outflows/inflows of resources of the internal service fund are included in governmental activities in the statement of net position. |                    | 1,478,456                   |
| The net pension liability and net OPEB liability/asset are not due and payable in the current period, therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.                                                                   |                    |                             |
| Net OPEB Asset                                                                                                                                                                                                                                                                 | 1,348,090          |                             |
| Deferred Outflows - Pension                                                                                                                                                                                                                                                    | 3,639,122          |                             |
| Deferred Outflows - OPEB                                                                                                                                                                                                                                                       | 632,445            |                             |
| Net Pension Liability                                                                                                                                                                                                                                                          | (17,235,452)       |                             |
| Net OPEB Liability                                                                                                                                                                                                                                                             | (726,936)          |                             |
| Deferred Inflows - Pension                                                                                                                                                                                                                                                     | (2,218,016)        |                             |
| Deferred Inflows - OPEB                                                                                                                                                                                                                                                        | <u>(2,146,089)</u> | (16,706,836)                |
| Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:                                                                                                                                                               |                    |                             |
| Compensated Absences                                                                                                                                                                                                                                                           |                    | <u>(1,430,816)</u>          |
| <i>Net Position of Governmental Activities</i>                                                                                                                                                                                                                                 |                    | <u><u>\$ 34,537,361</u></u> |

See accompanying notes to the basic financial statements.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2025*

|                                                     | General             | Capital<br>Projects  | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|-----------------------------------------------------|---------------------|----------------------|--------------------------------|--------------------------------|
| <b>Revenues</b>                                     |                     |                      |                                |                                |
| Property and Other Local Taxes                      | \$ 17,045,931       | \$ -                 | \$ 502,546                     | \$ 17,548,477                  |
| Intergovernmental                                   | 7,451,551           | -                    | 1,813,128                      | 9,264,679                      |
| Investment Income                                   | 1,983,333           | -                    | -                              | 1,983,333                      |
| Tuition and Fees                                    | 381,355             | -                    | -                              | 381,355                        |
| Extracurricular Activities                          | 144,786             | -                    | 183,364                        | 328,150                        |
| Charges for Services                                | -                   | -                    | 485,907                        | 485,907                        |
| Rent                                                | 3,778               | -                    | -                              | 3,778                          |
| Contributions and Donations                         | 58,800              | -                    | 3,882                          | 62,682                         |
| Miscellaneous                                       | 77,672              | -                    | 15,081                         | 92,753                         |
| <b>Total Revenues</b>                               | <b>27,147,206</b>   | <b>-</b>             | <b>3,003,908</b>               | <b>30,151,114</b>              |
| <b>Expenditures</b>                                 |                     |                      |                                |                                |
| Current:                                            |                     |                      |                                |                                |
| Instruction:                                        |                     |                      |                                |                                |
| Regular                                             | 8,644,961           | -                    | 82,582                         | 8,727,543                      |
| Special                                             | 2,396,138           | -                    | 873,592                        | 3,269,730                      |
| Vocational                                          | 183,338             | -                    | -                              | 183,338                        |
| Student Intervention Services                       | 388,702             | -                    | -                              | 388,702                        |
| Other                                               | 42,358              | -                    | -                              | 42,358                         |
| Support Services:                                   |                     |                      |                                |                                |
| Pupils                                              | 1,314,412           | -                    | 215,814                        | 1,530,226                      |
| Instructional Staff                                 | 916,763             | -                    | 200,835                        | 1,117,598                      |
| Board of Education                                  | 66,180              | -                    | -                              | 66,180                         |
| Administration                                      | 1,781,443           | -                    | 81,666                         | 1,863,109                      |
| Fiscal                                              | 774,907             | -                    | 10,283                         | 785,190                        |
| Business                                            | 16,899              | -                    | -                              | 16,899                         |
| Operation and Maintenance of Plant                  | 1,883,451           | 513,518              | 236,219                        | 2,633,188                      |
| Pupil Transportation                                | 1,276,886           | -                    | 274,568                        | 1,551,454                      |
| Central                                             | 210,175             | -                    | -                              | 210,175                        |
| Operation of Non-Instructional/Shared Services:     |                     |                      |                                |                                |
| Food Service Operations                             | 16,025              | -                    | 1,033,783                      | 1,049,808                      |
| Extracurricular Activities                          | 379,405             | -                    | 237,931                        | 617,336                        |
| Capital Outlay                                      | -                   | 414,519              | -                              | 414,519                        |
| <b>Total Expenditures</b>                           | <b>20,292,043</b>   | <b>928,037</b>       | <b>3,247,273</b>               | <b>24,467,353</b>              |
| <b>Excess of Revenues Over (Under) Expenditures</b> | <b>6,855,163</b>    | <b>(928,037)</b>     | <b>(243,365)</b>               | <b>5,683,761</b>               |
| <b>Other Financing Sources (Uses)</b>               |                     |                      |                                |                                |
| Proceeds from Sale of Capital Assets                | 471                 | -                    | 401,473                        | 401,944                        |
| Transfers In                                        | 4,156               | 20,000,000           | 100,000                        | 20,104,156                     |
| Transfers Out                                       | (20,100,000)        | -                    | (4,156)                        | (20,104,156)                   |
| <b>Total Other Financing Sources (Uses)</b>         | <b>(20,095,373)</b> | <b>20,000,000</b>    | <b>497,317</b>                 | <b>401,944</b>                 |
| <b>Net Change in Fund Balances</b>                  | <b>(13,240,210)</b> | <b>19,071,963</b>    | <b>253,952</b>                 | <b>6,085,705</b>               |
| <b>Fund Balances Beginning of Year</b>              | <b>20,806,962</b>   | <b>10,027,377</b>    | <b>334,319</b>                 | <b>31,168,658</b>              |
| <b>Fund Balances End of Year</b>                    | <b>\$ 7,566,752</b> | <b>\$ 29,099,340</b> | <b>\$ 588,271</b>              | <b>\$ 37,254,363</b>           |

See accompanying notes to the basic financial statements.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2025*

|                                                                                                                                                                                                                                                                                                                                               |                    |                            |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|----------------------------|
| <b>Net Change in Fund Balances - Total Governmental Funds</b>                                                                                                                                                                                                                                                                                 |                    | <b>\$ 6,085,705</b>        |
| <i>Amounts reported for governmental activities in the statement of activities are different because:</i>                                                                                                                                                                                                                                     |                    |                            |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.                                                                                                                                          |                    |                            |
| Capital Asset Additions                                                                                                                                                                                                                                                                                                                       | \$ 1,751,768       |                            |
| Current Year Depreciation                                                                                                                                                                                                                                                                                                                     | <u>(1,141,668)</u> | 610,100                    |
| Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.                                                                                                                                                |                    | (22,430)                   |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.                                                                                                                                                                                                            |                    |                            |
| Intergovernmental                                                                                                                                                                                                                                                                                                                             | 31,264             |                            |
| Delinquent Property Taxes                                                                                                                                                                                                                                                                                                                     | <u>12,614</u>      | 43,878                     |
| Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.                                                                                                                                                      |                    |                            |
| Pension                                                                                                                                                                                                                                                                                                                                       | 1,893,703          |                            |
| OPEB                                                                                                                                                                                                                                                                                                                                          | <u>54,242</u>      | 1,947,945                  |
| Except for amount reported as deferred inflows/outflows, changes in the net pension/OPEB liability/asset are reported as pension/OPEB expense in the statement of activities.                                                                                                                                                                 |                    |                            |
| Pension                                                                                                                                                                                                                                                                                                                                       | (972,568)          |                            |
| OPEB                                                                                                                                                                                                                                                                                                                                          | <u>452,902</u>     | (519,666)                  |
| The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the statement of activities. Governmental expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities. |                    | (292,418)                  |
| Some expenses reported in the statement of activities, do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.                                                                                                                                                          |                    |                            |
| Accrued Vacation Leave Payable                                                                                                                                                                                                                                                                                                                | 35,301             |                            |
| Compensated Absences                                                                                                                                                                                                                                                                                                                          | <u>(307,681)</u>   | (272,380)                  |
| <i>Change in Net Position of Governmental Activities</i>                                                                                                                                                                                                                                                                                      |                    | <u><u>\$ 7,580,734</u></u> |

See accompanying notes to the basic financial statements.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Statement of Revenues, Expenditures and Changes in*  
*Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2025*

|                                       | Budgeted Amounts     |                     | Actual              | Variance with<br>Final Budget |
|---------------------------------------|----------------------|---------------------|---------------------|-------------------------------|
|                                       | Original             | Final               |                     |                               |
| Revenues and Other Financing Sources  | \$ 25,563,777        | \$ 25,563,777       | \$ 26,162,528       | \$ 598,751                    |
| Expenditures and Other Financing Uses | 25,685,938           | 42,285,938          | 40,806,933          | 1,479,005                     |
| Net Change in Fund Balance            | (122,161)            | (16,722,161)        | (14,644,405)        | 2,077,756                     |
| <i>Fund Balance Beginning of Year</i> | 21,490,075           | 21,490,075          | 21,490,075          | -                             |
| Prior Year Encumbrances Appropriated  | 495,322              | 495,322             | 495,322             | -                             |
| <i>Fund Balance End of Year</i>       | <u>\$ 21,863,236</u> | <u>\$ 5,263,236</u> | <u>\$ 7,340,992</u> | <u>\$ 2,077,756</u>           |

See accompanying notes to the basic financial statements.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Statement of Fund Net Position*  
*Proprietary Fund*  
*June 30, 2025*

|                                       | Governmental<br>Activities |
|---------------------------------------|----------------------------|
|                                       | <hr/>                      |
|                                       | Internal Service<br>Fund   |
|                                       | <hr/>                      |
| <b>Assets</b>                         |                            |
| <i>Current Assets:</i>                |                            |
| Equity in Pooled Cash and Investments | \$ 1,595,664               |
|                                       | <hr/>                      |
| <i>Current Liabilities:</i>           |                            |
| Claims Payable                        | 117,208                    |
|                                       | <hr/>                      |
| <b>Net Position</b>                   |                            |
| Unrestricted                          | 1,478,456                  |
|                                       | <hr/>                      |
| <b>Total Net Position</b>             | \$ 1,478,456               |
|                                       | <hr/> <hr/>                |

See accompanying notes to the basic financial statements.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Statement of Revenues, Expenses and Changes in Fund Net Position*  
*Proprietary Fund*  
*For the Fiscal Year Ended June 30, 2025*

|                                       | Governmental<br>Activities |
|---------------------------------------|----------------------------|
|                                       | Internal Service<br>Fund   |
| <b>Operating Revenues</b>             |                            |
| Charges for Services                  | \$ 2,381,687               |
| <b>Operating Expenses</b>             |                            |
| Purchased Services                    | 191,927                    |
| Claims                                | 2,480,753                  |
| Other                                 | 1,425                      |
| <i>Total Operating Expenses</i>       | 2,674,105                  |
| <i>Operating Income (Loss)</i>        | (292,418)                  |
| <i>Change in Net Position</i>         | (292,418)                  |
| <i>Net Position Beginning of Year</i> | 1,770,874                  |
| <i>Net Position End of Year</i>       | \$ 1,478,456               |

See accompanying notes to the basic financial statements.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Statement of Cash Flows*  
*Proprietary Fund*  
For the Fiscal Year Ended June 30, 2025

|                                                                                                                  | Governmental<br>Activities |
|------------------------------------------------------------------------------------------------------------------|----------------------------|
|                                                                                                                  | Internal Service<br>Fund   |
| <b>Cash Flows from Operating Activities</b>                                                                      |                            |
| Cash Received from Customers                                                                                     | \$ 2,381,687               |
| Cash Payments to Suppliers for Goods and Services                                                                | (191,927)                  |
| Cash Payments for Claims                                                                                         | (2,545,938)                |
| Other Cash Payments                                                                                              | (1,425)                    |
| <i>Net Cash Provided by (Used for) Operating Activities</i>                                                      | <u>(357,603)</u>           |
| <br><i>Net Increase (Decrease) in Cash and Investments</i>                                                       | <br>(357,603)              |
| <br><i>Cash and Investments Beginning of Year</i>                                                                | <br><u>1,953,267</u>       |
| <br><i>Cash and Investments End of Year</i>                                                                      | <br><u>\$ 1,595,664</u>    |
| <br><b>Reconciliation of Operating Income (Loss) to Net Cash<br/>Provided by (Used for) Operating Activities</b> |                            |
| Operating Income (Loss)                                                                                          | \$ (292,418)               |
| Adjustments:                                                                                                     |                            |
| Increase (Decrease) in Liabilities and Deferred Inflows:                                                         |                            |
| Claims Payable                                                                                                   | <u>(65,185)</u>            |
| <br><i>Net Cash Provided by (Used For) Operating Activities</i>                                                  | <br><u>\$ (357,603)</u>    |

See accompanying notes to the basic financial statements.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Fiduciary Fund*  
*For the Fiscal Year Ended June 30, 2025*

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|                                                         | <u>Custodial</u> |
|---------------------------------------------------------|------------------|
| <b>Additions</b>                                        |                  |
| Extracurricular Amounts Collected for Other Governments | \$ 4,077         |
| <b>Deductions</b>                                       |                  |
| Extracurricular Distributions to Other Governments      | \$ 4,077         |
| <i>Change in Net Position</i>                           | -                |
| <i>Net Position Beginning of Year</i>                   | -                |
| <i>Net Position End of Year</i>                         | \$ -             |

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See accompanying notes to the basic financial statements.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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**NOTE 1: NATURE OF BASIC OPERATIONS AND DESCRIPTION OF THE ENTITY**

The East Holmes Local School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. East Holmes Local School District is a local school district as defined by Section 3311.03 of the Ohio Revised Code. The School District operates under an elected Board of Education (5 members) and is responsible for the provision of public education to residents of the School District.

The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For East Holmes Local School District, this includes general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and 1) the School District is able to significantly influence the programs or services performed or provided by the organization; or 2) the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provided financial support to the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The School District is involved with the following, which are defined as jointly governed organizations:

***Tri-County Computer Service Association (TCCSA)*** TCCSA is a jointly governed organization comprised of 28 school districts, created as a regional council of governments pursuant to State statute. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions for member School Districts. Each of the governments of these School District support TCCSA based on a per pupil charge dependent upon the software package utilized. The TCCSA assembly consists of a superintendent or designated representative from each participating School District and a representative from the fiscal agent. TCCSA is governed by a board of directors chosen from the general membership of the TCCSA assembly. The board of directors consists of a representative from the fiscal agent, the chairman of each operating committee and at least an assembly member from each county from which participating school districts are located.

***Buckeye Career Center (Career Center)*** The Career Center, a joint vocational school established by the Ohio Revised Code, is a jointly governed organization providing vocational services to its eleven-member school districts. The Career Center is governed by a board of education comprised of eleven members appointed by the participating schools. The Board controls the financial activity of the Career center and reports to the Ohio Department of Education and Workforce (DEW) and the Auditor of the State of Ohio. The continued existence of the Career Center is not dependent on the School District's continued participation and measurable equity interest exists.

Management believes the financial statements included in the report represent all of the funds of the School District over which the School District has the ability to exercise direct operating control.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the School District's accounting policies are described below.

***Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses.

The statement of net position presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

***Fund Accounting***

The School District used funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** The general fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided if it is expended or transferred according to general laws of Ohio.

**Capital Projects Fund** The capital projects fund accounts for monies accumulated for the acquisition, construction, and improvement of fixed assets throughout the School District.

The other governmental funds of the School District account for grants and other resources to which the School District is bound to observe constraints imposed upon the use of the resources.

**Proprietary Fund Types** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service; the School District has no enterprise funds.

**Internal Service Fund** The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operation of the School District's self-insurance program for employee medical benefits.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund. The School District's fiduciary fund is a custodial fund to account for Ohio High School Athletic Association (OHSAA) activity.

**Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the proprietary type is accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. For proprietary funds the statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its internal service fund activity.

***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows/outflows of resources, and in the presentation of expenses versus expenditures.

***Revenues – Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of the fiscal year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 8.) Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 10 and 11.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2025, but which were levied to finance fiscal year 2026 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue may include delinquent property taxes, grants and entitlements and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 10 and 11).

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Budgetary Data***

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of budgetary control established by the Board of Education is at the fund level for all funds. The Treasurer has been authorized to allocate Board appropriations to the function and object level within each fund.

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the Holmes County Budget Commission for rate determination.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during the fiscal year.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

***F. Cash and Investments***

To improve cash management, all cash received by the School District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "equity in pooled cash and investments."

Investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash and investments. Investments with an original maturity of more than three months that are not made from the pool are reported as investments.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice for deposits and withdrawals of \$100 million or more is appreciated. STAR Ohio reserves the right to limit the transaction to \$250 million per day.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest. Interest revenue credited to the general fund during fiscal year 2025 amounted to \$1,983,333, which includes \$1,203,123 assigned from other School District funds.

***Capital Assets***

All capital assets of the School District are classified as general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The School District's capitalization threshold is \$5,000 for its general capital assets. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

| Description                         | Governmental<br>Activities |
|-------------------------------------|----------------------------|
|                                     | Estimated Lives            |
| Land Improvements                   | 5 - 50 years               |
| Buildings and Building Improvements | 8 - 50 years               |
| Machinery and Equipment             | 5 - 20 years               |

***Compensated Absences***

The School District recognizes a liability for compensated absences for the leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled during or upon separation from employment under the last-in-first-out flow assumption. The liability for compensated absences is reported as incurred in the government-wide statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements.

***Pensions and Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense; information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements; and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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***Net Position***

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. At June 30, 2025, there was no net position restricted by enabling legislation.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

***Fund Balance***

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the School District classifies its fund balance based on the purpose for which the resources were received and the level of the constraint placed on the resources. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the School District’s Board of Education. In the general fund, assigned amounts represent intended uses established by policies of the Board of Education or a School District official delegated by that authority by resolution or by State Statute. State statute authorizes the Treasurer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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***Unassigned*** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the funds. All revenues and expenses not meeting these definitions are reported as non-operating.

***Interfund Activity***

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***Extraordinary and Special Items***

Extraordinary and special items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the fiscal year.

***Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

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**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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**NOTE 3: BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations and changes in fund balances on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis, as provided by law, is based upon accounting for transactions on a basis of cash receipts, disbursements and encumbrances. Accordingly, the "Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual" is presented for the general fund on the budgetary basis to provide a meaningful comparison of actual results with the budget and demonstrate compliance with the state statute. The major differences between the budget basis and the modified accrual basis of generally accepted accounting principles are that:

1. Revenues are recorded when received (budget basis) rather than when susceptible to accrual (GAAP basis)
2. Expenditures are recorded when paid or encumbered (budget basis) rather than when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than as an assignment of fund balance (GAAP basis).
4. Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements on a fund type basis for the general fund.

**Net Change in Fund Balance**

|                                         | <u><b>General</b></u>         |
|-----------------------------------------|-------------------------------|
| GAAP Basis                              | \$ (13,240,210)               |
| Net Adjustment for Revenue Accruals     | (736,872)                     |
| Net Adjustment for Expenditure Accruals | (511,245)                     |
| Funds Budgeted Elsewhere**              | 127,529                       |
| Adjustment for Encumbrances             | <u>(283,607)</u>              |
| Budget Basis                            | <u><u>\$ (14,644,405)</u></u> |

\*\*As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the termination benefits and public school support funds.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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**NOTE 4: DEPOSITS AND INVESTMENTS**

Monies held by the School District are classified by State statute into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive monies are public deposits that the School District's Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;

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5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days and two hundred seventy days, respectively, in an amount not to exceed 40 percent of the interim moneys available for investment at any on time; and,
8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Deposits** - Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$940,004 of the School District's bank balance of \$1,346,097 was exposed to custodial credit risk because it was uninsured and collateralized.

**Investments**

As of June 30, 2025, the School District had the following investments:

| S&P<br>Global<br>Ratings | Investment Type                    | Measurement<br>Value | Investment Maturities |                    |                        | Percent<br>of Total |
|--------------------------|------------------------------------|----------------------|-----------------------|--------------------|------------------------|---------------------|
|                          |                                    |                      | 12 Months<br>or Less  | 12 to 36<br>Months | More Than 36<br>Months |                     |
|                          | Net Asset Value (NAV):             |                      |                       |                    |                        |                     |
| AAAm                     | STAR Ohio                          | \$ 14,729,111        | \$ 14,729,111         | \$ -               | \$ -                   | 38.16%              |
| AAAm                     | Money Market                       | 141,240              | 141,240               | -                  | -                      | 0.37%               |
|                          | Fair Value:                        |                      |                       |                    |                        |                     |
| AA+                      | Federal Agency Securities          | 9,422,623            | 2,729,752             | 5,208,732          | 1,484,139              | 24.41%              |
| AA+                      | US Treasury Note                   | 11,386,464           | 910,471               | 6,737,523          | 3,738,470              | 29.50%              |
| N/A                      | Negotiable Certificates of Deposit | 1,600,256            | 405,875               | 457,195            | 737,186                | 4.15%               |
| A1/A-1                   | Commercial Paper                   | 1,315,331            | 1,315,331             | -                  | -                      | 3.41%               |
|                          | Total Investments                  | \$ 38,595,025        | \$ 20,231,780         | \$ 12,403,450      | \$ 5,959,795           | 100.00%             |

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The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of June 30, 2025. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

**Interest Rate Risk** The School District's investment policy addresses interest rate risk to the extent that it allows the Treasurer to invest funds to a maximum maturity of five years, and allows for the withdrawal of funds from approved public depositories or sale of negotiable instruments prior to maturity. State statute requires that an investment mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio to maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of June 30, 2025, is 30 days.

**Credit Risk** The School District's investments at June 30, 2025 are rated as shown above by S&P Global Rating. The School District has no investment policy that would further limit its investment choices.

**Concentration of Credit Risk** The School District places no limit on the amount that may be invested in any one issuer.

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**NOTE 5: CAPITAL ASSETS AND ACCUMULATED DEPRECIATION**

Capital asset activity for the fiscal year ended June 30, 2025, was as follows:

|                                                           | Balance<br>6/30/2024 | Additions            | Deletions           | Balance<br>6/30/2025 |
|-----------------------------------------------------------|----------------------|----------------------|---------------------|----------------------|
| <b>Governmental Activities</b>                            |                      |                      |                     |                      |
| <b><i>Capital Assets not being depreciated</i></b>        |                      |                      |                     |                      |
| Land                                                      | \$ 1,809,431         | \$ -                 | \$ (22,430)         | \$ 1,787,001         |
| Construction in Progress                                  | 245,348              | 549,995              | (288,736)           | 506,607              |
| <b><i>Total Capital Assets not being Depreciated</i></b>  | <b>2,054,779</b>     | <b>549,995</b>       | <b>(311,166)</b>    | <b>2,293,608</b>     |
| <b><i>Capital Assets being Depreciated</i></b>            |                      |                      |                     |                      |
| Land Improvements                                         | 2,904,129            | 520,000              | (12,279)            | 3,411,850            |
| Buildings and Building Improvements                       | 19,442,973           | 397,739              | (149,318)           | 19,691,394           |
| Machinery and Equipment                                   | 6,619,922            | 572,770              | (4,619)             | 7,188,073            |
| <b><i>Total Capital Assets being Depreciated</i></b>      | <b>28,967,024</b>    | <b>1,490,509</b>     | <b>(166,216)</b>    | <b>30,291,317</b>    |
| <b><i>Less Accumulated Depreciation:</i></b>              |                      |                      |                     |                      |
| Land Improvements                                         | (1,633,761)          | (144,298)            | 12,279              | (1,765,780)          |
| Buildings and Building Improvements                       | (13,073,305)         | (502,139)            | 149,318             | (13,426,126)         |
| Machinery and Equipment                                   | (3,265,675)          | (495,231)            | 4,619               | (3,756,287)          |
| <b><i>Total Accumulated Depreciation</i></b>              | <b>(17,972,741)</b>  | <b>(1,141,668) *</b> | <b>166,216</b>      | <b>(18,948,193)</b>  |
| <b><i>Total Capital Assets being Depreciated, net</i></b> | <b>10,994,283</b>    | <b>348,841</b>       | <b>-</b>            | <b>11,343,124</b>    |
| <b><i>Governmental Activities Capital Assets, Net</i></b> | <b>\$ 13,049,062</b> | <b>\$ 898,836</b>    | <b>\$ (311,166)</b> | <b>\$ 13,636,732</b> |

\*Depreciation expense was charged to governmental functions as follows:

|                                          |                     |
|------------------------------------------|---------------------|
| Instruction:                             |                     |
| Regular                                  | \$ 160,199          |
| Special                                  | 4,985               |
| Vocational                               | 656                 |
| Support Services:                        |                     |
| Pupils                                   | 1,340               |
| Instructional Staff                      | 70,272              |
| Administration                           | 2,259               |
| Operation and Maintenance of Plant       | 545,413             |
| Pupil Transportation                     | 174,935             |
| Operation of Non-Instructional Services: |                     |
| Food Service Operations                  | 4,910               |
| Extracurricular Activities               | 176,699             |
| <b>Total Depreciation Expense</b>        | <b>\$ 1,141,668</b> |

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**NOTE 6: RECEIVABLES**

Receivables at June 30, 2025, consisted of interfund, taxes, and intergovernmental. All receivables are considered collectible in full due to the ability for foreclose for the nonpayment of taxes, the stable condition of State programs and the current fiscal year guarantee of federal funds. All receivables are expected to be collected within one year.

**NOTE 7: LONG-TERM OBLIGATIONS**

|                                         | Outstanding<br>Balance<br>6/30/2024 | Additions         | Reductions            | Outstanding<br>Balance<br>6/30/2025 | Amount<br>Due in<br>One Year |
|-----------------------------------------|-------------------------------------|-------------------|-----------------------|-------------------------------------|------------------------------|
| Net Pension/OPEB Liability:             |                                     |                   |                       |                                     |                              |
| Pension                                 | \$ 19,162,376                       | \$ -              | \$ (1,926,924)        | \$ 17,235,452                       | \$ -                         |
| OPEB                                    | 1,231,953                           | -                 | (505,017)             | 726,936                             | -                            |
| <i>Total Net Pension/OPEB Liability</i> | <u>20,394,329</u>                   | <u>-</u>          | <u>(2,431,941)</u>    | <u>17,962,388</u>                   | <u>-</u>                     |
| Compensated Absences*                   | 1,123,135                           | 307,681           | -                     | 1,430,816                           | 108,676                      |
| <i>Total Governmental Activities</i>    |                                     |                   |                       |                                     |                              |
| <i>Long-Term Liabilities</i>            | <u>\$ 21,517,464</u>                | <u>\$ 307,681</u> | <u>\$ (2,431,941)</u> | <u>\$ 19,393,204</u>                | <u>\$ 108,676</u>            |

\*The change in compensated absences above is a net change for the year.

There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are primarily made from the General Fund. For additional information related to the net pension liability and net OPEB liability see Notes 10 and 11.

**NOTE 8: PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2025 represents collections of calendar year 2024 taxes. Real property taxes received in calendar year 2025 were levied after April 1, 2024, on the assessed value listed as of January 1, 2024, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2025 represents collections of calendar year 2024 taxes. Public utility real and tangible personal property taxes received in calendar year 2025 became a lien December 31, 2023, were levied after April 1, 2024, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

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The School District receives property taxes from Holmes County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2025, are available to finance fiscal year 2026 operations. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2025, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

The assessed values upon which the fiscal year 2025 taxes were collected are:

|                                                    | 2024 Second<br>Half Collections |             | 2025 First<br>Half Collections |             |
|----------------------------------------------------|---------------------------------|-------------|--------------------------------|-------------|
|                                                    | Amount                          | Percent     | Amount                         | Percent     |
| Real Estate                                        | \$ 838,492,420                  | 97%         | \$ 865,464,950                 | 97%         |
| Public Utility Personal Property                   | 27,932,750                      | 3%          | 26,236,740                     | 3%          |
| Total                                              | <u>\$ 866,425,170</u>           | <u>100%</u> | <u>\$ 891,701,690</u>          | <u>100%</u> |
| Full Tax Rate Per \$1,000<br>of assessed valuation | <u>\$ 24.25</u>                 |             | <u>\$ 24.25</u>                |             |

**NOTE 9: RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. The School District has a comprehensive property and casualty policy. All vehicles are insured. All board members, administrators and employees are covered under a school district liability policy. The Treasurer is covered under a surety bond. There has been no significant reduction in amounts of insurance coverage from the prior year.

The School District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. The School District is a member of the Ohio School Board Association Group Rating System. This rate is calculated based on accident history and administrative costs. The group presently consists of over 400 school districts.

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The School District maintains a health insurance plan for its employees. The monthly insurance premiums are paid to the Plan Administrator, Aultcare Corporation, and recorded as an expense on the School District's books. The School District accounts for this activity in an Internal Service Fund. The plan includes stop loss coverage with a limit of \$170,000 per individual. Aggregating Specific Deductible amount is \$25,000.

|      | Balance<br>Beginning of Year | Current<br>Year Claims | Claims<br>Payments | Balance<br>End of Year |
|------|------------------------------|------------------------|--------------------|------------------------|
| 2024 | \$ 99,424                    | \$ 2,608,899           | \$ 2,525,930       | \$ 182,393             |
| 2025 | 182,393                      | 2,480,753              | 2,545,938          | 117,208                |

**NOTE 10: DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability (Asset)***

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients.

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The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the required pension disclosures. See Note 11 for the required OPEB disclosures.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

|                              | Eligible to<br>Retire on or before<br>August 1, 2017 *                          | Eligible to<br>Retire on or after<br>August 1, 2017                                  |
|------------------------------|---------------------------------------------------------------------------------|--------------------------------------------------------------------------------------|
| Full Benefits                | Any age with 30 years of service credit                                         | Age 67 with 10 years of service credit; or<br>Age 57 with 30 years of service credit |
| Actuarially Reduced Benefits | Age 60 with 5 years of service credit<br>Age 55 with 25 years of service credit | Age 62 with 10 years of service credit; or<br>Age 60 with 25 years of service credit |

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2024.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B

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Fund, and Health Care Fund). For the fiscal year ended June 30, 2025, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2025, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$448,669 for fiscal year 2025.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. The calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of credited service. Effective August 1, 2023, any member can retire with unreduced benefits with 34 years of services credit at any age; or five years of service credit and age 65. Effective June 1, 2025 - July 1, 2027, any member can retire with unreduced benefits with 33 years of service credit at any age; or five years of service credit and age 65. Effective on or after August 1, 2027, any member can retire with unreduced benefits with 34 years of service credit at any age; or five years of service credit and age 65.

In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Effective July 1, 2022, an ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Effective July 1, 2023, a permanent 1 percent COLA of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2024 as long as they retired prior to July 1, 2019.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits effective August 1, 2023, can retire with 29 years of service credit at any age; or five years of service credit and age 60. Effective June 1, 2025 - July 1, 2027, retirement eligibility for reduced benefits is 28 years of service credit at any age; or five years of service credit and age 60. Effective on or after August 1, 2027, retirement eligibility for reduced benefits is 29 years of service credit at any age; or five years of service credit and age 60.

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The DC Plan allows members to place all their member contributions and 11.09 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 2.91 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2025 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2025, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,445,034 for fiscal year 2025.

***Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions***

The net pension liability (asset) was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

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|                                          | SERS               | STRS               | Total         |
|------------------------------------------|--------------------|--------------------|---------------|
| Proportion of the Net Pension Liability: |                    |                    |               |
| Current Measurement Date                 | 0.0695941%         | 0.07107148%        |               |
| Prior Measurement Date                   | 0.0729760%         | 0.07025828%        |               |
| Change in Proportionate Share            | <u>-0.0033819%</u> | <u>0.00081320%</u> |               |
| Proportionate Share of the Net           |                    |                    |               |
| Pension Liability                        | \$ 3,560,151       | \$ 13,675,301      | \$ 17,235,452 |
| Pension Expense                          | \$ 253,936         | \$ 718,632         | \$ 972,568    |

Other than contributions made subsequent to the measurement date and differences between projected and actual earnings on investments; deferred inflows/outflows of resources are recognized in pension expense beginning in the current period, using a straight-line method over a closed period equal to the average of the expected remaining services lives of all employees that are provided with pensions, determined as of the beginning of the measurement period. Net deferred inflows/outflows of resources pertaining to the differences between projected and actual investment earnings are similarly recognized over a closed five-year period.

At June 30, 2025, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|                                                 | SERS              | STRS                | Total               |
|-------------------------------------------------|-------------------|---------------------|---------------------|
| <b>Deferred Outflows of Resources</b>           |                   |                     |                     |
| Differences between Expected and                |                   |                     |                     |
| Actual Experience                               | \$ 135,923        | \$ 861,187          | \$ 997,110          |
| Changes of Assumptions                          | 31,849            | 630,233             | 662,082             |
| Changes in Proportion and Differences between   |                   |                     |                     |
| School District Contributions and Proportionate |                   |                     |                     |
| Share of Contributions                          | 10,022            | 76,205              | 86,227              |
| School District Contributions Subsequent to the |                   |                     |                     |
| Measurement Date                                | 448,669           | 1,445,034           | 1,893,703           |
| <b>Total Deferred Outflows of Resources</b>     | <u>\$ 626,463</u> | <u>\$ 3,012,659</u> | <u>\$ 3,639,122</u> |
| <b>Deferred Inflows of Resources</b>            |                   |                     |                     |
| Differences between Expected and                |                   |                     |                     |
| Actual Experience                               | \$ -              | \$ 7,487            | \$ 7,487            |
| Net Difference between Projected and            |                   |                     |                     |
| Actual Earnings on Pension Plan Investments     | 222,685           | 1,175,801           | 1,398,486           |
| Changes of Assumptions                          | -                 | 474,385             | 474,385             |
| Changes in Proportion and Differences between   |                   |                     |                     |
| School District Contributions and Proportionate |                   |                     |                     |
| Share of Contributions                          | 135,789           | 201,869             | 337,658             |
| <b>Total Deferred Inflows of Resources</b>      | <u>\$ 358,474</u> | <u>\$ 1,859,542</u> | <u>\$ 2,218,016</u> |

\$1,893,703 reported as deferred outflows of resources related to pension resulting from School contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

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|                             | SERS                | STRS                | Total               |
|-----------------------------|---------------------|---------------------|---------------------|
| Fiscal Year Ending June 30: |                     |                     |                     |
| 2026                        | \$ (216,935)        | \$ (966,164)        | \$ (1,183,099)      |
| 2027                        | 175,110             | 1,269,961           | 1,445,071           |
| 2028                        | (73,375)            | (332,345)           | (405,720)           |
| 2029                        | (65,480)            | (263,369)           | (328,849)           |
| Total                       | <u>\$ (180,680)</u> | <u>\$ (291,917)</u> | <u>\$ (472,597)</u> |

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2137.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2024, are presented below:

|                                              |                                                                                                                          |
|----------------------------------------------|--------------------------------------------------------------------------------------------------------------------------|
| Inflation                                    | 2.40 percent                                                                                                             |
| Future Salary Increases, including inflation | 3.25 percent to 13.58 percent                                                                                            |
| Investment Rate of Return                    | 7.00 percent net of System expenses                                                                                      |
| Actuarial Cost Method                        | Entry Age Normal (Level Percent of Payroll)                                                                              |
| COLA or Ad Hoc COLA                          | 2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement |

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Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. ORC 3309.15 and the SERS Board-adopted Investment Policy govern investment activity. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. As of June 30, 2024:

| Asset Class                 | Target<br>Allocation | Long-Term Expected<br>Real Rate of Return<br>(geometric) |
|-----------------------------|----------------------|----------------------------------------------------------|
| Cash                        | 3.00 %               | 0.97 %                                                   |
| US Equity                   | 22.00                | 4.68                                                     |
| Non-US Equity Developed     | 12.00                | 4.96                                                     |
| Non-US Equity Emerging      | 6.00                 | 5.66                                                     |
| Fixed Income/Global Bonds   | 18.00                | 2.38                                                     |
| Private Equity              | 14.00                | 7.10                                                     |
| Real Estate                 | 13.00                | 3.64                                                     |
| Infrastructure              | 7.00                 | 4.80                                                     |
| Private Debt/Private Credit | 5.00                 | 5.86                                                     |
| Total                       | 100.00 %             |                                                          |

**Discount Rate** The total pension liability for 2024 was calculated using the discount rate of 7.00 percent. The discount rate determination did not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 20-year amortization period of the unfunded actuarial accrued liability. The actuarially determined contribution rate for fiscal year 2024 was 14 percent. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability. The annual money-weighted rate of return, calculated as the internal rate of return on pension plan investments, for fiscal year 2024 was 9.31 percent.

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***Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

|                                                                       | <u>1% Decrease</u> | <u>Current<br/>Discount Rate</u> | <u>1% Increase</u> |
|-----------------------------------------------------------------------|--------------------|----------------------------------|--------------------|
| School District's Proportionate Share<br>of the Net Pension Liability | \$ 5,446,542       | \$ 3,560,151                     | \$ 1,971,916       |

***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2024, actuarial valuation are presented below:

|                                   |                                                               |
|-----------------------------------|---------------------------------------------------------------|
| Inflation                         | 2.50 percent                                                  |
| Salary Increases                  | From 2.5 percent to 8.5 percent, based on service             |
| Investment Rate of Return         | 7.00 percent, net of investment expenses, including inflation |
| Discount Rate of Return           | 7.00 percent                                                  |
| Payroll Increases                 | 3.00 percent                                                  |
| Cost-of-Living Adjustments (COLA) | 0.00 percent, effective July 1, 2017                          |

Post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

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STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| <u>Asset Class</u>   | <u>Target<br/>Allocation *</u> | <u>Long-Term Expected<br/>Rate of Return **</u> |
|----------------------|--------------------------------|-------------------------------------------------|
| Domestic Equity      | 26.00%                         | 6.90%                                           |
| International Equity | 22.00                          | 7.70                                            |
| Alternatives         | 19.00                          | 9.10                                            |
| Fixed Income         | 22.00                          | 4.50                                            |
| Real Estate          | 10.00                          | 5.10                                            |
| Liquidity Reserves   | 1.00                           | 2.40                                            |
| Total                | <u>100.00%</u>                 |                                                 |

\*Final target weights reflected at October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and is net of investment expenses. Over a 30-year period, STRS investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2024. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2024.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

|                                                                       | <u>1% Decrease</u> | <u>Current<br/>Discount Rate</u> | <u>1% Increase</u> |
|-----------------------------------------------------------------------|--------------------|----------------------------------|--------------------|
| School District's Proportionate Share<br>of the Net Pension Liability | \$ 22,060,657      | \$ 13,675,301                    | \$ 6,582,730       |

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**NOTE 11 - DEFINED BENEFIT OPEB PLANS**

See Note 10 for a description of the net OPEB liability (asset).

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

The Health Care program is financed through a combination of employer contributions, recipient premiums, investment returns, and any funds received on behalf of SERS' participation in Medicare programs. The System's goal is to maintain a health care reserve account with a 20-year solvency period in order to ensure that fluctuations in the cost of health care do not cause an interruption in the program. However, during any period in which the 20-year solvency period is not achieved, the System shall manage the Health Care Fund on a pay-as-you-go basis.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2025, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2025, this amount was \$30,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2025, the School District's surcharge obligation was \$54,242, which is reported as an intergovernmental payable.

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The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was equal to its surcharge obligation for fiscal year 2025.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Health care premiums were reduced by a Medicare Part B premium credit beginning in 2023. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Medicare Part D is a federal program to help cover the costs of prescription drugs for Medicare beneficiaries. This program allows STRS Ohio to recover part of the cost for providing prescription coverage since all eligible STRS Ohio health care plans include creditable prescription drug coverage.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2025, STRS did not allocate any employer contributions to post-employment health care.

***Net OPEB Liability (Asset)***

The net OPEB liability (asset) was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

|                                               | SERS               | STRS               | Total        |
|-----------------------------------------------|--------------------|--------------------|--------------|
| Proportion of the Net OPEB Liability (Asset): |                    |                    |              |
| Current Measurement Date                      | 0.0713735%         | 0.07107148%        |              |
| Prior Measurement Date                        | 0.0747796%         | 0.07025828%        |              |
| Change in Proportionate Share                 | <u>-0.0034061%</u> | <u>0.00081320%</u> |              |
| Proportionate Share of the Net                |                    |                    |              |
| OPEB Liability (Asset)                        | \$ 726,936         | \$ (1,348,090)     |              |
| OPEB Expense                                  | \$ (122,836)       | \$ (330,066)       | \$ (452,902) |

Other than contributions made subsequent to the measurement date and differences between projected and actual earnings on investments; deferred inflows/outflows of resources are recognized in OPEB expense beginning in the current period, using a straight-line method over a closed period equal to the average of the expected remaining services lives of all employees that are provided with pensions, determined as of the beginning of the measurement period. Net deferred inflows/outflows of resources pertaining to the differences between projected and actual investment earnings are similarly recognized over a closed five-year period.

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At June 30, 2024, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|                                                                                                                      | SERS                | STRS              | Total               |
|----------------------------------------------------------------------------------------------------------------------|---------------------|-------------------|---------------------|
| <b>Deferred Outflows of Resources</b>                                                                                |                     |                   |                     |
| Differences between Expected and Actual Experience                                                                   | \$ -                | \$ 58,605         | \$ 58,605           |
| Net Difference between Projected and Actual Earnings on OPEB Plan Investments                                        | 3,549               | -                 | 3,549               |
| Changes of Assumptions                                                                                               | 311,997             | 165,928           | 477,925             |
| Changes in Proportion and Differences between School District Contributions and Proportionate Share of Contributions | 35,913              | 2,211             | 38,124              |
| School District Contributions Subsequent to the Measurement Date                                                     | 54,242              | -                 | 54,242              |
| <b>Total Deferred Outflows of Resources</b>                                                                          | <u>\$ 405,701</u>   | <u>\$ 226,744</u> | <u>\$ 632,445</u>   |
| <b>Deferred Inflows of Resources</b>                                                                                 |                     |                   |                     |
| Differences between Expected and Actual Experience                                                                   | \$ 783,824          | \$ 145,276        | \$ 929,100          |
| Net Difference between Projected and Actual Earnings on OPEB Plan Investments                                        | -                   | 57,886            | 57,886              |
| Changes of Assumptions                                                                                               | 333,926             | 607,983           | 941,909             |
| Changes in Proportion and Differences between School District Contributions and Proportionate Share of Contributions | 198,006             | 19,188            | 217,194             |
| <b>Total Deferred Inflows of Resources</b>                                                                           | <u>\$ 1,315,756</u> | <u>\$ 830,333</u> | <u>\$ 2,146,089</u> |

\$54,242 reported as deferred outflows of resources related to OPEB resulting from School contributions subsequent to the measurement date will be recognized as a reduction/addition to the net OPEB liability/asset in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

|                             | SERS                | STRS                | Total                 |
|-----------------------------|---------------------|---------------------|-----------------------|
| Fiscal Year Ending June 30: |                     |                     |                       |
| 2026                        | \$ (227,076)        | \$ (218,392)        | \$ (445,468)          |
| 2027                        | (160,788)           | (91,387)            | (252,175)             |
| 2028                        | (131,033)           | (117,022)           | (248,055)             |
| 2029                        | (119,247)           | (108,854)           | (228,101)             |
| 2030                        | (118,180)           | (88,284)            | (206,464)             |
| Thereafter                  | (207,973)           | 20,350              | (187,623)             |
| Total                       | <u>\$ (964,297)</u> | <u>\$ (603,589)</u> | <u>\$ (1,567,886)</u> |

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***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2024, are presented below:

|                                                    | <u>June 30, 2024</u>                        |
|----------------------------------------------------|---------------------------------------------|
| Inflation                                          | 2.40 percent                                |
| Future Salary Increases, including Inflation       | 3.25 percent to 13.58 percent               |
| Investment Rate of Return                          | 7.00 percent net of investment expense      |
| Actuarial Cost Method                              | Entry Age Normal (Level Percent of Payroll) |
| Fiduciary Net Position is Projected to be Depleted | 2059                                        |
| Municipal Bond Index Rate                          |                                             |
| Measurement Date                                   | 3.93 percent                                |
| Prior Measurement Date                             | 3.86 percent                                |
| Single Equivalent Interest Rate                    |                                             |
| Measurement Date                                   | 4.88 percent                                |
| Prior Measurement Date                             | 4.27 percent                                |
| Health Care Cost Trend Rate                        |                                             |
| Medical Trend Assumption                           |                                             |
| Measurement Date                                   | 7.00 to 4.40 percent                        |
| Prior Measurement Date                             | 6.75 to 4.40 percent                        |

Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010

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General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table. Mortality rates are projected using a fully generational projection with Scale MP-2020.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board on April 15, 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. As of June 30, 2024:

| <u>Asset Class</u>          | <u>Target<br/>Allocation</u> | <u>Long-Term Expected<br/>Real Rate of Return<br/>(geometric)</u> |
|-----------------------------|------------------------------|-------------------------------------------------------------------|
| Cash                        | 3.00 %                       | 0.97 %                                                            |
| US Equity                   | 22.00                        | 4.68                                                              |
| Non-US Equity Developed     | 12.00                        | 4.96                                                              |
| Non-US Equity Emerging      | 6.00                         | 5.66                                                              |
| Fixed Income/Global Bonds   | 18.00                        | 2.38                                                              |
| Private Equity              | 14.00                        | 7.10                                                              |
| Real Estate                 | 13.00                        | 3.64                                                              |
| Infrastructure              | 7.00                         | 4.80                                                              |
| Private Debt/Private Credit | 5.00                         | 5.86                                                              |
| Total                       | <u>100.00 %</u>              |                                                                   |

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**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2024, was 4.88 percent. The discount rate used to measure total OPEB liability prior to June 30, 2024, was 4.27 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2059 by SERS' actuaries. The Fidelity General Obligation 20-year Municipal Bond Index Rate was used in the determination of the single equivalent interest rate for both the June 30, 2023, and the June 30, 2024, total OPEB liability. The Municipal Bond Index Rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate was 3.93 percent at June 30, 2024, and 3.86 percent at June 30, 2023.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.88%) and higher (5.88%) than the current discount rate (4.88%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate.

|                                                                    | <u>1% Decrease</u> | <u>Current<br/>Discount Rate</u> | <u>1% Increase</u> |
|--------------------------------------------------------------------|--------------------|----------------------------------|--------------------|
| School District's Proportionate Share<br>of the Net OPEB Liability | \$ 969,343         | \$ 726,936                       | \$ 534,310         |
|                                                                    | <u>1% Decrease</u> | <u>Current<br/>Trend Rate</u>    | <u>1% Increase</u> |
| School District's Proportionate Share<br>of the Net OPEB Liability | \$ 491,381         | \$ 726,936                       | \$ 1,036,553       |

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**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

**Actuarial Assumptions – STRS**

Key methods and assumptions used in the June 30, 2024, actuarial valuation compared to the prior year are presented below:

|                            | June 30, 2024                                                 | June 30, 2023                                                 |
|----------------------------|---------------------------------------------------------------|---------------------------------------------------------------|
| Projected salary increases | Varies by service from 2.5 percent to 8.5 percent             | Varies by service from 2.5 percent to 8.5 percent             |
| Investment Rate of Return  | 7.00 percent, net of investment expenses, including inflation | 7.00 percent, net of investment expenses, including inflation |
| Payroll Increases          | 3 percent                                                     | 3 percent                                                     |
| Discount Rate of Return    | 7.00 percent                                                  | 7.00 percent                                                  |
| Health Care Cost Trends    |                                                               |                                                               |
| Medical                    |                                                               |                                                               |
| Pre-Medicare               | 7.50 percent initial<br>3.94 percent ultimate                 | 7.50 percent initial<br>4.14 percent ultimate                 |
| Medicare                   | -112.22 percent initial<br>3.94 percent ultimate              | -10.94 percent initial<br>4.14 percent ultimate               |
| Prescription Drug          |                                                               |                                                               |
| Pre-Medicare               | 8.00 percent initial<br>3.94 percent ultimate                 | -11.95 percent initial<br>4.14 percent ultimate               |
| Medicare                   | -15.14 percent initial<br>3.94 percent ultimate               | 1.33 percent initial<br>4.14 percent ultimate                 |

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

Healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class          | Target<br>Allocation * | Long-Term Expected<br>Rate of Return ** |
|----------------------|------------------------|-----------------------------------------|
| Domestic Equity      | 26.00%                 | 6.90%                                   |
| International Equity | 22.00                  | 7.70                                    |
| Alternatives         | 19.00                  | 9.10                                    |
| Fixed Income         | 22.00                  | 4.50                                    |
| Real Estate          | 10.00                  | 5.10                                    |
| Liquidity Reserves   | 1.00                   | 2.40                                    |
| Total                | <u>100.00%</u>         |                                         |

\*Final target weights reflected at October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and is net of investment expenses. Over a 30-year period, STRS investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2024. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2024.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2024, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

|                                                                  | 1% Decrease    | Current<br>Discount Rate | 1% Increase    |
|------------------------------------------------------------------|----------------|--------------------------|----------------|
| School District's Proportionate Share<br>of the Net OPEB (Asset) | \$ (1,096,157) | \$ (1,348,090)           | \$ (1,567,388) |
|                                                                  | 1% Decrease    | Current<br>Trend Rate    | 1% Increase    |
| School District's Proportionate Share<br>of the Net OPEB (Asset) | \$ (1,582,202) | \$ (1,348,090)           | \$ (1,066,541) |

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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**NOTE 12: CONTINGENCIES AND SIGNIFICANT COMMITMENTS**

**A. Grants**

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2025, if applicable, cannot be determined at this time.

**B. Litigation**

The School District is not party to any claims or lawsuits that would, in the School District's opinion, have a material effect of the basic financial statements.

**C. Other Commitments**

The School District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At fiscal year end, the School District's commitments for encumbrances in the governmental funds were as follows:

| <u>Fund</u>           | <u>Amount</u>       |
|-----------------------|---------------------|
| General               | \$ 231,164          |
| Capital Projects      | 803,914             |
| Nonmajor Governmental | 59,087              |
|                       | <u>\$ 1,094,165</u> |

**D. School District Funding**

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education and Workforce (DEW) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, DEW adjustments for fiscal year 2025 are finalized.

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**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

**NOTE 13: FUND BALANCE**

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental fund.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

|                      | General      | Capital<br>Projects | Other<br>Governmental<br>Funds | Total         |
|----------------------|--------------|---------------------|--------------------------------|---------------|
| Restricted for:      |              |                     |                                |               |
| Capital Improvements | \$ -         | \$ -                | \$ 536,674                     | \$ 536,674    |
| Other Purposes       | -            | -                   | 99                             | 99            |
| Student Activities   | -            | -                   | 190,002                        | 190,002       |
| Federally Funded     | -            | -                   | 2                              | 2             |
| Total Restricted     | -            | -                   | 726,777                        | 726,777       |
| Committed for:       |              |                     |                                |               |
| Severance            | 170,393      | -                   | -                              | 170,393       |
| Assigned for:        |              |                     |                                |               |
| Instruction          | 132,774      | -                   | -                              | 132,774       |
| Support Services     | 90,896       | -                   | -                              | 90,896        |
| Extracurricular      | 7,494        | -                   | -                              | 7,494         |
| Capital Outlay       | -            | 29,099,340          | -                              | 29,099,340    |
| Total Assigned       | 231,164      | 29,099,340          | -                              | 29,330,504    |
| Unassigned           | 7,165,195    | -                   | (138,506)                      | 7,026,689     |
| Total Fund Balance   | \$ 7,566,752 | \$ 29,099,340       | \$ 588,271                     | \$ 37,254,363 |

\*Unassigned fund balance due to deficit fund balances in the following funds:

|                                            | Deficit           |
|--------------------------------------------|-------------------|
| <b><i>Non-Major Governmental Funds</i></b> |                   |
| LUNCHROOM FUND                             | 42,391            |
| IDEA-B GRANTS                              | 36,415            |
| TITLE III GRANTS                           | 2,514             |
| TITLE I GRANTS                             | 48,235            |
| TITLE II-A GRANTS                          | 8,951             |
| Total                                      | <u>\$ 138,506</u> |

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

**NOTE 14: INTERFUND ACTIVITY**

**A. Interfund Balances**

As of June 30, 2025, the School District had the following interfund balances:

| Fund                        | Receivable        | Payable           |
|-----------------------------|-------------------|-------------------|
| General Fund                | \$ 152,105        | \$ -              |
| Nonmajor Governmental Funds | -                 | 152,105           |
| Total                       | <u>\$ 152,105</u> | <u>\$ 152,105</u> |

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30, 2025. The outstanding advances are expected to be repaid once the anticipated revenues are received.

**B. Interfund Transfers**

During the fiscal year, the general fund transferred \$20,000,000 to the capital projects fund to provide additional resources for the acquisition, construction, or improvement of capital projects. The general fund also transferred \$100,000 to the lunchroom fund to provide additions resourced for current operations. The student managed activities fund public school support fund transferred \$4,156 of unused monies to the public school support fund to close out accounts of graduated classes.

**NOTE 15: SET-ASIDES**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year-end. These amounts must be carried forward to be used for the same purposes in future years.

The following cash basis information describes the changes in the year-end set-aside amounts for capital acquisitions. Disclosure of this information is required by State statute.

|                                                  | Capital<br>Acquisition |
|--------------------------------------------------|------------------------|
| Set-Aside Restricted Balance as of June 30, 2024 | \$ -                   |
| Current Year Set-Aside Requirement               | 365,544                |
| Current Year Offsets                             | (535,439)              |
| Totals                                           | <u>\$ (169,895)</u>    |
| Balance Carried Forward to Fiscal Year 2026      | <u>\$ -</u>            |
| Set-Aside Restricted Balance as of June 30, 2025 | <u>\$ -</u>            |

Although the School District had offsets during the fiscal year that reduced the set-aside amount below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement of future years.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2025*

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**NOTE 16: IMPLEMENTATION OF NEW ACCOUNTING POLICIES**

For the fiscal year ended June 30, 2025, the School District has implemented GASB Statement No. 101, *Compensated Absences* and GASB Statement No. 102, *Certain Risk Disclosures*.

GASB Statement No. 101 updates the recognition and measurement guidance for compensated absences to promote consistency and better meet the information needs of financial statement users. The unified recognition and measurement model in this Statement will result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation. These changes were incorporated into the School District's fiscal year 2025 financial statements; however, there was no effect on beginning net position.

GASB Statement No. 102 provides users of governmental financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints as concentrations and constraints may limit a government's ability to acquire resources or control spending. The implementation of GASB Statement No. 102 did not have an effect on the financial statements of the School District.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*Last Ten Fiscal Years*

| Year                                                    | School District's<br>Proportion of the<br>Net Pension<br>Liability | School District's<br>Proportionate Share<br>of the Net Pension<br>Liability | School District's<br>Covered Payroll | School District's<br>Proportionate Share<br>of the Net Pension<br>Liability as a<br>Percentage of its<br>Covered Payroll | Plan Fiduciary Net<br>Position as a<br>Percentage of the<br>Total Pension<br>Liability |
|---------------------------------------------------------|--------------------------------------------------------------------|-----------------------------------------------------------------------------|--------------------------------------|--------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------|
| <b><i>School Employees Retirement System (SERS)</i></b> |                                                                    |                                                                             |                                      |                                                                                                                          |                                                                                        |
| 2025                                                    | 0.0695941%                                                         | \$ 3,560,151                                                                | \$ 3,029,757                         | 117.51%                                                                                                                  | 78.52%                                                                                 |
| 2024                                                    | 0.0729760%                                                         | 4,032,298                                                                   | 2,870,079                            | 140.49%                                                                                                                  | 76.06%                                                                                 |
| 2023                                                    | 0.0729760%                                                         | 4,032,298                                                                   | 2,870,079                            | 140.49%                                                                                                                  | 76.06%                                                                                 |
| 2022                                                    | 0.0725522%                                                         | 3,924,187                                                                   | 2,816,143                            | 139.35%                                                                                                                  | 75.82%                                                                                 |
| 2021                                                    | 0.0749743%                                                         | 2,766,334                                                                   | 2,551,571                            | 108.42%                                                                                                                  | 82.86%                                                                                 |
| 2020                                                    | 0.0721162%                                                         | 4,769,917                                                                   | 2,614,963                            | 182.41%                                                                                                                  | 68.55%                                                                                 |
| 2019                                                    | 0.0721235%                                                         | 4,315,275                                                                   | 2,475,119                            | 174.35%                                                                                                                  | 70.85%                                                                                 |
| 2018                                                    | 0.0750274%                                                         | 4,296,958                                                                   | 2,510,585                            | 171.15%                                                                                                                  | 71.36%                                                                                 |
| 2017                                                    | 0.0786610%                                                         | 4,699,821                                                                   | 2,566,036                            | 183.15%                                                                                                                  | 69.50%                                                                                 |
| 2016                                                    | 0.0810195%                                                         | 5,929,880                                                                   | 3,104,657                            | 191.00%                                                                                                                  | 62.98%                                                                                 |
| <b><i>State Teachers Retirement System (STRS)</i></b>   |                                                                    |                                                                             |                                      |                                                                                                                          |                                                                                        |
| 2025                                                    | 0.07107148%                                                        | \$ 13,675,301                                                               | \$ 10,034,150                        | 136.29%                                                                                                                  | 82.55%                                                                                 |
| 2024                                                    | 0.07025828%                                                        | 15,130,078                                                                  | 9,587,443                            | 157.81%                                                                                                                  | 80.02%                                                                                 |
| 2023                                                    | 0.07025828%                                                        | 15,130,078                                                                  | 9,587,443                            | 157.81%                                                                                                                  | 80.02%                                                                                 |
| 2022                                                    | 0.06963600%                                                        | 15,480,172                                                                  | 8,849,093                            | 174.94%                                                                                                                  | 78.90%                                                                                 |
| 2021                                                    | 0.07265551%                                                        | 9,289,660                                                                   | 9,169,236                            | 101.31%                                                                                                                  | 87.80%                                                                                 |
| 2020                                                    | 0.07329912%                                                        | 17,735,779                                                                  | 8,997,993                            | 197.11%                                                                                                                  | 75.48%                                                                                 |
| 2019                                                    | 0.07219030%                                                        | 15,964,451                                                                  | 8,271,707                            | 193.00%                                                                                                                  | 77.40%                                                                                 |
| 2018                                                    | 0.07531423%                                                        | 16,559,908                                                                  | 8,622,414                            | 192.06%                                                                                                                  | 77.31%                                                                                 |
| 2017                                                    | 0.07934782%                                                        | 18,849,245                                                                  | 8,735,036                            | 215.79%                                                                                                                  | 75.30%                                                                                 |
| 2016                                                    | 0.08117806%                                                        | 27,172,744                                                                  | 8,787,200                            | 309.23%                                                                                                                  | 66.80%                                                                                 |

The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

See accompanying notes to the required supplementary information.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*Last Nine Fiscal Years (1)*

| Year                                                    | School District's<br>Proportion of the<br>Net OPEB Liability<br>(Asset) | School District's<br>Proportionate Share<br>of the Net OPEB<br>Liability (Asset) | School District's<br>Covered Payroll | School District's<br>Proportionate Share<br>of the Net OPEB<br>Liability (Asset) as<br>a Percentage of its<br>Covered Payroll | Plan Fiduciary Net<br>Position as a<br>Percentage of the<br>Total OPEB<br>Liability |
|---------------------------------------------------------|-------------------------------------------------------------------------|----------------------------------------------------------------------------------|--------------------------------------|-------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------|
| <b><i>School Employees Retirement System (SERS)</i></b> |                                                                         |                                                                                  |                                      |                                                                                                                               |                                                                                     |
| 2025                                                    | 0.0713735%                                                              | \$ 726,936                                                                       | \$ 3,029,757                         | 23.99%                                                                                                                        | 44.50%                                                                              |
| 2024                                                    | 0.0747796%                                                              | 1,231,953                                                                        | 2,870,079                            | 42.92%                                                                                                                        | 30.02%                                                                              |
| 2023                                                    | 0.0747796%                                                              | 1,231,953                                                                        | 2,870,079                            | 42.92%                                                                                                                        | 30.02%                                                                              |
| 2022                                                    | 0.0747415%                                                              | 1,049,378                                                                        | 2,816,143                            | 37.26%                                                                                                                        | 30.34%                                                                              |
| 2021                                                    | 0.0773230%                                                              | 1,463,399                                                                        | 2,551,571                            | 57.35%                                                                                                                        | 24.08%                                                                              |
| 2020                                                    | 0.0750440%                                                              | 1,630,943                                                                        | 2,614,963                            | 62.37%                                                                                                                        | 18.17%                                                                              |
| 2019                                                    | 0.0736620%                                                              | 1,852,437                                                                        | 2,475,119                            | 74.84%                                                                                                                        | 15.57%                                                                              |
| 2018                                                    | 0.0765490%                                                              | 2,123,684                                                                        | 2,510,585                            | 84.59%                                                                                                                        | 13.57%                                                                              |
| 2017                                                    | 0.0797552%                                                              | 2,140,420                                                                        | 2,566,036                            | 83.41%                                                                                                                        | 12.46%                                                                              |
| 2016                                                    | n/a                                                                     | n/a                                                                              | n/a                                  | n/a                                                                                                                           | n/a                                                                                 |
| <b><i>State Teachers Retirement System (STRS)</i></b>   |                                                                         |                                                                                  |                                      |                                                                                                                               |                                                                                     |
| 2025                                                    | 0.07107148%                                                             | \$ (1,348,090)                                                                   | \$ 10,034,150                        | -13.44%                                                                                                                       | 158.01%                                                                             |
| 2024                                                    | 0.07025828%                                                             | (1,366,427)                                                                      | 9,587,443                            | -14.25%                                                                                                                       | 168.52%                                                                             |
| 2023                                                    | 0.07025828%                                                             | (1,366,427)                                                                      | 9,587,443                            | -14.25%                                                                                                                       | 168.52%                                                                             |
| 2022                                                    | 0.06963600%                                                             | (1,803,108)                                                                      | 8,849,093                            | -20.38%                                                                                                                       | 230.73%                                                                             |
| 2021                                                    | 0.07265600%                                                             | (1,531,892)                                                                      | 9,169,236                            | -16.71%                                                                                                                       | 174.73%                                                                             |
| 2020                                                    | 0.07329900%                                                             | (1,288,228)                                                                      | 8,997,993                            | -14.32%                                                                                                                       | 182.13%                                                                             |
| 2019                                                    | 0.07219000%                                                             | (1,195,640)                                                                      | 8,271,707                            | -14.45%                                                                                                                       | 174.70%                                                                             |
| 2018                                                    | 0.07531400%                                                             | (1,210,223)                                                                      | 8,622,414                            | -14.04%                                                                                                                       | 176.00%                                                                             |
| 2017                                                    | 0.07934782%                                                             | 3,095,859                                                                        | 8,735,036                            | 35.44%                                                                                                                        | 47.10%                                                                              |
| 2016                                                    | n/a                                                                     | n/a                                                                              | n/a                                  | n/a                                                                                                                           | n/a                                                                                 |

The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

(1) Information prior to 2017 is not available.

See accompanying notes to the required supplementary information.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Required Supplementary Information*  
*Schedule of School District Contributions*  
*Last Ten Fiscal Years*

| Year                                                    | Contractually<br>Required<br>Contribution -<br>Pension (1) | Contractually<br>Required<br>Contribution -<br>OPEB (1)(2) | School District's<br>Covered Payroll | Pension<br>Contributions as<br>a Percentage of<br>Covered Payroll | OPEB<br>Contributions as a<br>Percentage of<br>Covered Payroll (2) |
|---------------------------------------------------------|------------------------------------------------------------|------------------------------------------------------------|--------------------------------------|-------------------------------------------------------------------|--------------------------------------------------------------------|
| <b><i>School Employees Retirement System (SERS)</i></b> |                                                            |                                                            |                                      |                                                                   |                                                                    |
| 2025                                                    | \$ 448,669                                                 | \$ 54,242                                                  | \$ 3,204,779                         | 14.00%                                                            | 1.69%                                                              |
| 2024                                                    | 424,166                                                    | 53,944                                                     | 3,029,757                            | 14.00%                                                            | 1.78%                                                              |
| 2023                                                    | 424,166                                                    | 53,944                                                     | 3,029,757                            | 14.00%                                                            | 1.78%                                                              |
| 2022                                                    | 401,811                                                    | 52,977                                                     | 2,870,079                            | 14.00%                                                            | 1.85%                                                              |
| 2021                                                    | 394,260                                                    | 51,655                                                     | 2,816,143                            | 14.00%                                                            | 1.83%                                                              |
| 2020                                                    | 357,220                                                    | 49,740                                                     | 2,551,570                            | 14.00%                                                            | 1.95%                                                              |
| 2019                                                    | 353,020                                                    | 49,197                                                     | 2,614,963                            | 14.00%                                                            | 1.88%                                                              |
| 2018                                                    | 334,141                                                    | 56,162                                                     | 2,475,119                            | 13.50%                                                            | 2.27%                                                              |
| 2017                                                    | 338,929                                                    | 55,836                                                     | 2,510,585                            | 13.50%                                                            | 2.22%                                                              |
| 2016                                                    | 359,245                                                    | 43,156                                                     | 2,566,036                            | 14.00%                                                            | 1.68%                                                              |
| <b><i>State Teachers Retirement System (STRS)</i></b>   |                                                            |                                                            |                                      |                                                                   |                                                                    |
| 2025                                                    | \$ 1,445,034                                               | \$ -                                                       | \$ 10,321,671                        | 14.00%                                                            | 0.00%                                                              |
| 2024                                                    | 1,404,781                                                  | -                                                          | 10,034,150                           | 14.00%                                                            | 0.00%                                                              |
| 2023                                                    | 1,404,781                                                  | -                                                          | 10,034,150                           | 14.00%                                                            | 0.00%                                                              |
| 2022                                                    | 1,342,242                                                  | -                                                          | 9,587,443                            | 14.00%                                                            | 0.00%                                                              |
| 2021                                                    | 1,238,873                                                  | -                                                          | 8,849,093                            | 14.00%                                                            | 0.00%                                                              |
| 2020                                                    | 1,283,693                                                  | -                                                          | 9,169,236                            | 14.00%                                                            | 0.00%                                                              |
| 2019                                                    | 1,259,719                                                  | -                                                          | 8,997,993                            | 14.00%                                                            | 0.00%                                                              |
| 2018                                                    | 1,158,039                                                  | -                                                          | 8,271,707                            | 14.00%                                                            | 0.00%                                                              |
| 2017                                                    | 1,207,138                                                  | -                                                          | 8,622,414                            | 14.00%                                                            | 0.00%                                                              |
| 2016                                                    | 1,222,905                                                  | -                                                          | 8,735,036                            | 14.00%                                                            | 0.00%                                                              |

(1) The contributions in relation to the contractually required contributions are equal to the contractually required contributions, resulting in zero contribution deficiency/excess.

(2) SERS contributions include surcharge

See accompanying notes to the required supplementary information.

**East Holmes School District**  
**Holmes County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2025*

There were no changes in assumptions or benefit terms for the fiscal years reported unless otherwise stated below:

**NOTE 1 - NET PENSION LIABILITY**

***Changes in Assumptions - SERS***

Amounts reported in 2022 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in prior years are presented as follows:

|                                                 | <u>Fiscal Years 2025-2022</u>   | <u>Fiscal Years 2021-2017</u>                            | <u>Fiscal Years 2016 and Prior</u>                       |
|-------------------------------------------------|---------------------------------|----------------------------------------------------------|----------------------------------------------------------|
| Wage Inflation                                  | 2.40%                           | 3.00%                                                    | 3.25%                                                    |
| Future Salary Increases,<br>including inflation | 3.25% to 13.58%                 | 3.50% to 18.20%                                          | 4.00% to 22.00%                                          |
| Investment Rate of Return                       | 7.00% net of<br>system expenses | 7.50% net of investment<br>expenses, including inflation | 7.75% net of investment<br>expenses, including inflation |

Beginning in 2022, amounts reported use mortality rates based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP2020 projection scale generationally.

Beginning in fiscal year 2018, on each anniversary of the initial retirement, the allowance of all retirees and survivors may be increased by the annual rate of increase in the CPI-W measured as of the June preceding the beginning of the applicable calendar year. The annual rate of increase shall not be less than 0 percent nor greater than 2.5 percent.

Amounts report for 2017 through 2021 use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

***Changes in Benefit Terms - SERS***

For fiscal year 2022, COLA was increased from 2.00 percent to 2.50 percent.

For fiscal year 2021, COLA was reduced from 2.50 percent to 2.00 percent.

For fiscal year 2018, the cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.50 percent with a floor of zero percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

**East Holmes School District**  
**Holmes County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2025*

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***Changes in Assumptions – STRS***

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal years 2018-2021 and fiscal year 2017 and prior are presented as follows:

|                                                 | <u>Fiscal Years 2025-2022</u> | <u>Fiscal Years 2021-2018</u> | <u>Fiscal Years 2017 and Prior</u> |
|-------------------------------------------------|-------------------------------|-------------------------------|------------------------------------|
| Inflation                                       | 2.50%                         | 2.50%                         | 2.75%                              |
|                                                 | Varies by service from        | From 12.50% at age 20 to      | From 12.25% at age 20 to           |
| Projected Salary Increases                      | 2.50% 8.50%                   | 2.50% at age 65               | 2.75% at age 70                    |
| Investment Rate of Return,<br>net of investment | 7.00%                         | 7.45%                         | 7.75%                              |
| Payroll Increases                               | 3.00%                         | 3.00%                         | 3.50%                              |

Beginning with fiscal year 2022, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees were based on the RP2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

***Changes in Benefit Terms - STRS***

For fiscal year 2023, the Board approved a one-time 3 percent COLA effective on the anniversary of a benefit recipient's retirement date for those eligible during fiscal year 2023 and eliminated the age 60 requirement to receive unreduced retirement that was scheduled to go into effect August 1, 2026.

For fiscal year 2018, the COLA was reduced to zero.

Fiscal year 2017 and prior, COLA was 2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013 or later, 2 percent COLA commences on fifth anniversary of retirement date.

**East Holmes School District**  
**Holmes County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2025*

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**NOTE 2 - NET OPEB LIABILITY (ASSET)**

***Changes in Assumptions – SERS***

Amounts reported incorporate changes in assumptions and changes in benefit terms used by SERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 and prior are presented below:

|                                                                                  | <u>Fiscal Years 2025-2022</u> | <u>Fiscal Years 2021-2017</u> |
|----------------------------------------------------------------------------------|-------------------------------|-------------------------------|
| Inflation                                                                        | 2.40%                         | 3.00%                         |
| Future Salary Increases,<br>including inflation                                  | 3.25% to 13.58%               | 3.50% to 18.20%               |
| Investment Rate of Return,<br>net of investment expenses,<br>including inflation | 7.00%                         | 7.50%                         |

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented as follows:

|                                                                                                  | <u>Fiscal Year</u> |             |             |             |             |             |             |             |             |  |
|--------------------------------------------------------------------------------------------------|--------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|--|
| <u>Assumption</u>                                                                                | <u>2025</u>        | <u>2024</u> | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> |  |
| Municipal Bond Index Rate                                                                        | 3.93%              | 3.86%       | 3.69%       | 1.92%       | 2.45%       | 3.13%       | 3.62%       | 3.56%       | 2.92%       |  |
| Single Equivalent Interest Rate,<br>net of plan investment expense,<br>including price inflation | 4.88%              | 4.27%       | 4.08%       | 2.27%       | 2.63%       | 3.22%       | 3.70%       | 3.63%       | 2.98%       |  |

***Changes in Assumptions – STRS***

For fiscal year 2023, the projected salary increases were changed from age based (2.5 percent to 12.50 percent) to service based (2.5 percent to 8.5 percent).

For fiscal year 2022, the discount rate was decreased from 7.45 percent to the long-term expected rate of return of 7.00.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

For fiscal year 2018, the blended discount rate was increased from 3.26 percent to 4.13 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

**East Holmes School District**  
**Holmes County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2025*

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***Changes in Benefit Terms – STRS***

For fiscal year 2025, healthcare trends were updated to reflect emerging claims and recoveries experience.

For fiscal year 2024, healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2024.

For fiscal year 2023, health care trends were updated to reflect emerging claims and recoveries experience

For fiscal year 2022, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2022, premium based on June 30, 2021, enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2022, from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in calendar year 2022. The Part B monthly reimbursement elimination date was postponed indefinitely

For fiscal year 2021, there were no changes to the claims costs process. Claim curves were updated to reflect the projected fiscal year 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to .1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. This was subsequently extended, see above paragraph.

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**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT  
AUDITING STANDARDS**

To the Board of Education  
East Holmes Local School District  
4535 TR 367  
Millersburg, OH 44654

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of East Holmes Local School District, Holmes County, Ohio (the “School District”) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the School District’s basic financial statements, and have issued our report thereon dated December 1, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District’s internal control. Accordingly, we do not express an opinion on the effectiveness of the School District’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
Millersburg, Ohio  
December 1, 2025

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**INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

To the Board of Education  
East Holmes Local School District  
4535 TR 367  
Millersburg, OH 44654

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited East Holmes Local School District’s (the “School District”), Holmes County, Ohio, compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the School District’s major federal programs for the year ended June 30, 2025. The School District’s major federal programs are identified in the summary of auditor’s results section of the accompanying *Schedule of Findings and Questioned Costs*.

In our opinion, the School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District’s compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

The School District’s management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the School District’s federal programs.

### ***Auditor's Responsibility for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material

weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
Millersburg, Ohio  
December 1, 2025

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Schedule of Expenditures of Federal Awards*  
*For the Fiscal Year Ended June 30, 2025*

| Federal Grantor/<br>Pass Through Grantor/<br>Program Title            | AL<br>Number | Grant<br>Year | Federal<br>Disbursements | Passed Through<br>to Subrecipients |
|-----------------------------------------------------------------------|--------------|---------------|--------------------------|------------------------------------|
| <b>U. S. Department of Education</b>                                  |              |               |                          |                                    |
| <b>(Passed Through Ohio Department of Education and Workforce):</b>   |              |               |                          |                                    |
| Title I                                                               | 84.010A      | 2024          | 108,460                  | 0                                  |
| Title I                                                               | 84.010A      | 2025          | 596,398                  | 0                                  |
| Total Title I                                                         |              |               | 704,858                  | 0                                  |
| <i>Special Education Cluster:</i>                                     |              |               |                          |                                    |
| IDEA-B                                                                | 84.027A      | 2024          | 57,018                   | 0                                  |
| IDEA-B                                                                | 84.027A      | 2025          | 368,586                  | 0                                  |
| Total IDEA-B                                                          |              |               | 425,604                  | 0                                  |
| Total Special Education Cluster                                       |              |               | 425,604                  | 0                                  |
| Title III                                                             | 84.365A      | 2025          | 57,578                   | 0                                  |
| Total Title III                                                       |              |               | 57,578                   | 0                                  |
| Title II-A                                                            | 84.367A      | 2024          | 16,114                   | 0                                  |
| Title II-A                                                            | 84.367A      | 2025          | 136,426                  | 0                                  |
| Total Title II-A                                                      |              |               | 152,540                  | 0                                  |
| Title IV-A                                                            | 84.424A      | 2025          | 54,754                   | 0                                  |
| Total Title IV-A                                                      |              |               | 54,754                   | 0                                  |
| COVID-19 Education Stabilization Fund (ARP Homeless Targeted Support) | 84.425W      | 2023          | 3,500                    | 0                                  |
| Total Education Stabilization Fund                                    |              |               | 3,500                    | 0                                  |
| Total U.S. Department of Education                                    |              |               | 1,398,834                | 0                                  |
| <b>U. S. Department of Treasury</b>                                   |              |               |                          |                                    |
| <b>(Passed Through Ohio Facilities Construction Commission):</b>      |              |               |                          |                                    |
| COVID-19: SLFRF - K12 School Safety Grant                             | 21.027       | 2023          | 3,430                    | 0                                  |
| Total SLFRF - K12 School Safety Grant                                 |              |               | 3,430                    | 0                                  |
| Total U. S. Department of Treasury                                    |              |               | 3,430                    | 0                                  |
| <b>U. S. Department of Agriculture</b>                                |              |               |                          |                                    |
| <b>(Passed Through Ohio Department of Education and Workforce):</b>   |              |               |                          |                                    |
| <i>Child Nutrition Cluster:</i>                                       |              |               |                          |                                    |
| School Breakfast Program                                              | 10.553       | 2025          | 75,009                   | 0                                  |
| Total School Breakfast Program                                        |              |               | 75,009                   | 0                                  |
| National School Lunch Program (Non-Cash Assistance)                   | 10.555       | 2025          | 65,352                   | 0                                  |
| National School Lunch Program                                         | 10.555       | 2025          | 189,724                  | 0                                  |
| Total National School Lunch Program:                                  |              |               | 255,076                  | 0                                  |
| Total Child Nutrition Cluster                                         |              |               | 330,085                  | 0                                  |
| Total U.S. Department of Agriculture                                  |              |               | 330,085                  | 0                                  |
| Total Federal Assistance                                              |              |               | \$ 1,732,349             | \$ 0                               |

See accompanying notes to the Schedule of Expenditures of Federal Awards

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Notes to the Schedule of Expenditures of Federal Awards*  
*2 CFR 200.510(b)(6)*  
*For the Fiscal Year Ended June 30, 2025*

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**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of East Holmes Local School District (the School District) under programs of the federal government for the year ended June 30, 2025. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The Government has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective programs that benefited from the use of those donated food commodities.

**East Holmes Local School District**  
**Holmes County, Ohio**  
*Schedule of Findings and Questioned Costs*  
*2 CFR Section 200.515*  
*June 30, 2025*

**1. SUMMARY OF AUDITOR'S RESULTS**

|                |                                                                                                                   |                                           |
|----------------|-------------------------------------------------------------------------------------------------------------------|-------------------------------------------|
| (d) (1) (i)    | Type of Financial Statement Opinion                                                                               | Unmodified                                |
| (d) (1) (ii)   | Were there any material control weaknesses in internal control reported at the financial statement level (GAGAS)? | No                                        |
| (d) (1) (ii)   | Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?    | None reported                             |
| (d) (1) (iii)  | Was there any reported material non-compliance at the financial statement level (GAGAS)?                          | No                                        |
| (d) (1) (iv)   | Were there any material control weaknesses in internal control reported for major federal programs?               | No                                        |
| (d) (1) (iv)   | Were there any significant deficiencies in internal control reported for major federal programs?                  | None reported                             |
| (d) (1) (v)    | Type of Major Programs' Compliance Opinion                                                                        | Unmodified                                |
| (d) (1) (vi)   | Are there any reportable findings under 2 CFR § 200.516(a)?                                                       | No                                        |
| (d) (1) (vii)  | Major Programs (list):<br>Title I                                                                                 | AL #<br>84.010A                           |
| (d) (1) (viii) | Dollar Threshold: Type A/B Programs                                                                               | Type A: > \$750,000<br>Type B: All others |
| (d) (1) (ix)   | Low Risk Auditee?                                                                                                 | Yes                                       |

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED  
TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None were noted

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None were noted

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# OHIO AUDITOR OF STATE KEITH FABER



**EAST HOLMES LOCAL SCHOOL DISTRICT**

**HOLMES COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 2/24/2026**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

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