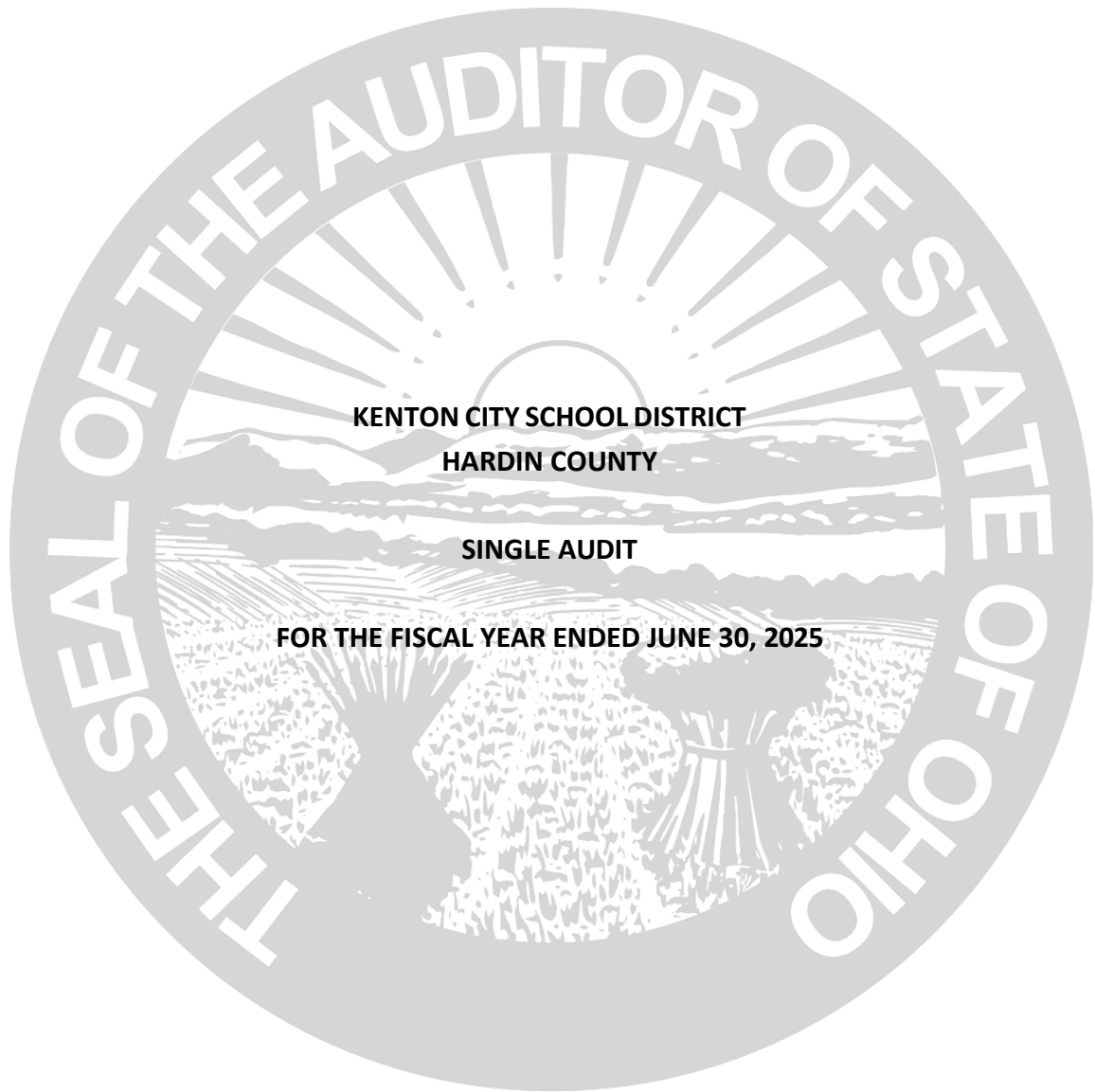




**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY**

**SINGLE AUDIT**

**FOR THE FISCAL YEAR ENDED JUNE 30, 2025**



**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY  
JUNE 30, 2025**

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KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY  
JUNE 30, 2025

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## INDEPENDENT AUDITOR'S REPORT

Kenton City School District  
Hardin County  
222 West Carrol Street  
Kenton, Ohio 43326

To the Board of Education:

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Kenton City School District, Hardin County, Ohio (the District), as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Kenton City School District, as of June 30, 2025, and the respective changes in cash-basis financial position thereof for the fiscal year then ended in accordance with the cash-basis of accounting described in Note 2.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Emphasis of Matter - Accounting Basis***

Ohio Administrative Code § 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash-basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash-basis of accounting described in Note 2, and for determining that the cash-basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.

- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements.

The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the Schedule of Receipts, Disbursements, and Changes in Fund Balances – Budget and Actual (Budgetary Basis) for the General fund are presented for purposes of additional analysis and are not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, these schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

***Other Information***

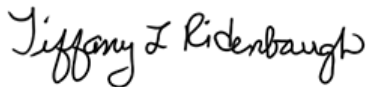
Management is responsible for the other information included in the annual financial report. The other information comprises the management's discussion and analysis but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 16, 2026, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

April 16, 2026

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

The management's discussion and analysis of the Kenton City School District's (the "District") financial performance provides an overall review of the District's financial activities for the year ended June 30, 2025, within the limitations of the District's cash basis of accounting. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the cash-basis financial statements and the notes to the financial statements to enhance their understanding of the District's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2025 are as follows:

- The total net cash position of the District decreased \$12,795,381 or 26.07% from fiscal year 2024 net cash position.
- General cash receipts accounted for \$40,003,348 or 80.09% of total governmental activities cash receipts. Program specific cash receipts accounted for \$9,941,559 or 19.91% of total governmental activities cash receipts.
- The District had \$62,740,288 in cash disbursements related to governmental activities; \$9,941,559 of these cash disbursements were offset by program specific charges for services, grants or contributions. General cash receipts (primarily taxes and OFCC money) of \$40,003,348 were not adequate to provide for these programs.
- The District's major funds are the general fund, the permanent improvement fund, the building fund, the classroom facilities fund and the capital projects fund. The general fund had cash receipts of \$26,568,291 in fiscal year 2025. The cash disbursements and other financing uses of the general fund totaled \$32,841,801 in fiscal year 2025. The general fund's fund cash balance decreased \$6,273,510 from a balance of \$12,286,363 to \$6,012,853.
- The permanent improvement fund had cash receipts and other financing sources of \$4,026,376 in fiscal year 2025. The cash disbursements of the permanent improvement fund totaled \$966,936 in fiscal year 2025. The permanent improvement fund cash balance increased \$3,059,440 from a balance of \$1,832,572 to \$4,892,012 at the end of fiscal year 2025.
- The building fund had cash receipts of \$645,887 in fiscal year 2025. The cash disbursements of the building fund totaled \$9,364,562 in fiscal year 2025. The building fund cash balance decreased \$8,718,675 from a balance of \$14,654,485 to \$5,935,810 at the end of fiscal year 2025.
- The classroom facilities fund had cash receipts of \$14,172,543 in fiscal year 2025. The cash disbursements of the classroom facilities fund totaled \$18,875,147 in fiscal year 2025. The classroom facilities fund cash balance decreased \$4,702,604 from a balance of \$16,331,515 to \$11,628,911 at the end of fiscal year 2025.
- The capital projects fund had other financing sources of \$4,750,000 in fiscal year 2025. The capital projects fund cash balance increased \$4,750,000 from a balance of zero to \$4,750,000 at the end of fiscal year 2025.

**Using this Cash Basis Basic Financial Statements (BFS)**

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the District's cash basis of accounting.

The statement of net position - cash basis and statement of activities - cash basis provide information about the activities of the whole District, presenting an aggregate view of the District's cash basis finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, there are five major governmental funds.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

**Reporting the District as a Whole**

***Statement of Net Position and the Statement of Activities***

The statement of net position - cash basis and the statement of activities - cash basis answer the question, "How did we do financially during fiscal year 2025?" These statements include *only net cash position* using the *cash basis of accounting*, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP). This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid.

These two statements report the District's net position and changes in the position on a cash basis. This change in net cash position is important because it tells the reader that, for the District as a whole, the cash basis financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, mandated federal and state programs and other factors.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

In the statement of net position - cash basis and the statement of activities - cash basis, the governmental activities include District's programs and services including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The statement of net position - cash basis and the statement of activities - cash basis can be found on pages 15-16 of this report.

**Reporting the District's Most Significant Funds**

***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into two categories: governmental funds and fiduciary funds.

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are general fund, the permanent improvement fund, the building fund, the classroom facilities fund and the capital projects fund. The analysis of the District's major governmental funds begins on page 11.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

***Governmental Funds***

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than GAAP. The governmental fund statements provide a detailed view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer cash basis financial resources that can be readily spent to finance various District programs. Since the District is reporting on the cash basis of accounting, there are no differences in the net cash position and fund cash balances or changes in net cash position and changes in fund cash balances. Therefore, no reconciliation is necessary between such financial statements.

***Fiduciary Funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs. The District's only fiduciary funds is a custodial fund.

***Notes to the Financial Statements***

The notes provide additional information that is essential to full understanding of the data provided in the government-wide and fund financial statements.

***Supplementary Information***

In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information concerning the District's general fund budgetary information.

**Government-Wide Financial Analysis**

Recall that the statement of net position - cash basis provides the perspective of the District as a whole.

The table below provides a summary of the District's net position at June 30, 2025 and 2024.

|                                               | <b>Net Position</b>                       |                                           |
|-----------------------------------------------|-------------------------------------------|-------------------------------------------|
|                                               | Governmental<br>Activities<br><u>2025</u> | Governmental<br>Activities<br><u>2024</u> |
| <u><b>Assets</b></u>                          |                                           |                                           |
| Equity in pooled cash and<br>cash equivalents | \$ 36,287,750                             | \$ 49,082,906                             |
| Cash in segregated accounts                   | <u>1,081</u>                              | <u>1,306</u>                              |
| Total assets                                  | <u>36,288,831</u>                         | <u>49,084,212</u>                         |
| <u><b>Net Position</b></u>                    |                                           |                                           |
| Restricted                                    | 20,648,081                                | 34,965,277                                |
| Unrestricted                                  | <u>15,640,750</u>                         | <u>14,118,935</u>                         |
| Total net position                            | <u>\$ 36,288,831</u>                      | <u>\$ 49,084,212</u>                      |

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

The total net position of the District decreased \$12,795,381, which represents a 26.07% decrease below fiscal year 2024's balance.

The balance of government-wide unrestricted net position of \$15,640,750 may be used to meet the District's ongoing obligations to citizens and creditors.

The table below shows the changes in net cash position for fiscal year 2025 and 2024.

|                                              | <b>Change in Net Position</b>             |                                           |
|----------------------------------------------|-------------------------------------------|-------------------------------------------|
|                                              | Governmental<br>Activities<br><u>2025</u> | Governmental<br>Activities<br><u>2024</u> |
| <b>Cash Receipts:</b>                        |                                           |                                           |
| Program cash receipts:                       |                                           |                                           |
| Charges for services                         | \$ 905,392                                | \$ 981,049                                |
| Operating grants, contributions and interest | 7,795,425                                 | 6,348,684                                 |
| Capital grants and contributions             | <u>1,240,742</u>                          | <u>52,575</u>                             |
| Total program cash receipts                  | <u>9,941,559</u>                          | <u>7,382,308</u>                          |
| General cash receipts:                       |                                           |                                           |
| Property taxes                               | 9,037,991                                 | 7,595,320                                 |
| Payment in lieu of taxes                     | 119,496                                   | 91,244                                    |
| Income taxes                                 | 2,928,074                                 | 2,808,563                                 |
| Unrestricted grants                          | 13,160,398                                | 12,655,692                                |
| Restricted grants                            | 12,513,000                                | 9,320,207                                 |
| Investment earnings                          | 2,183,131                                 | 2,531,011                                 |
| Miscellaneous                                | <u>61,258</u>                             | <u>262,219</u>                            |
| Total general cash receipts                  | <u>40,003,348</u>                         | <u>35,264,256</u>                         |
| Total cash receipts                          | <u><u>\$ 49,944,907</u></u>               | <u><u>\$ 42,646,564</u></u>               |

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

**Change in Net Position (Continued)**

|                                          | Governmental<br>Activities<br><u>2025</u> | Governmental<br>Activities<br><u>2024</u> |
|------------------------------------------|-------------------------------------------|-------------------------------------------|
| <b>Cash Disbursements:</b>               |                                           |                                           |
| Instruction:                             |                                           |                                           |
| Regular                                  | \$ 9,556,343                              | \$ 9,140,466                              |
| Special                                  | 6,051,981                                 | 5,729,186                                 |
| Vocational                               | 449,680                                   | 502,652                                   |
| Other                                    | 22,866                                    | -                                         |
| Support services:                        |                                           |                                           |
| Pupil                                    | 1,657,866                                 | 1,536,813                                 |
| Instructional staff                      | 452,217                                   | 450,029                                   |
| Board of education                       | 103,586                                   | 131,054                                   |
| Administration                           | 1,986,908                                 | 1,995,714                                 |
| Fiscal                                   | 1,316,516                                 | 590,179                                   |
| Operations and maintenance               | 2,514,911                                 | 2,422,980                                 |
| Pupil transportation                     | 1,236,794                                 | 1,064,178                                 |
| Central                                  | 1,113,324                                 | 916,493                                   |
| Operation of non instructional services: |                                           |                                           |
| Food service operations                  | 1,272,520                                 | 1,273,199                                 |
| Other non instructional services         | 14,764                                    | -                                         |
| Extracurricular activities               | 1,311,718                                 | 1,040,116                                 |
| Facilities acquisition and construction  | 30,432,083                                | 18,997,027                                |
| Debt service:                            |                                           |                                           |
| Principal retirement                     | 1,860,000                                 | 1,734,474                                 |
| Interest                                 | 1,386,211                                 | 1,447,155                                 |
| Accretion on capital appreciation bonds  | -                                         | 380,526                                   |
| Total cash disbursements                 | <u>\$ 62,740,288</u>                      | <u>\$ 49,352,241</u>                      |

**Governmental Activities**

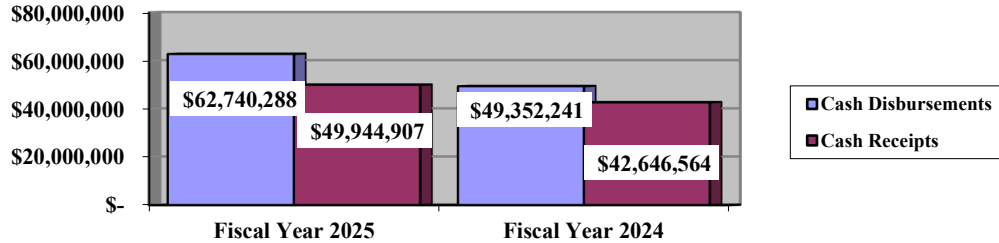
Governmental assets decreased by \$12,795,381 in fiscal year 2025 from fiscal year 2024 net cash position. Total governmental disbursements of \$62,740,288 were offset by program receipts of \$9,941,559 and general receipts of \$40,003,348. Program receipts supported 15.85% of the total governmental disbursements.

The primary sources of receipts for governmental activities are derived from property taxes, payment in lieu of taxes, income taxes, and grants and entitlements. These receipt sources represent 75.60% of total governmental receipts. Real estate property is reappraised every six years.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)

**Governmental Activities - Total Cash Receipts vs. Total Cash Disbursements**



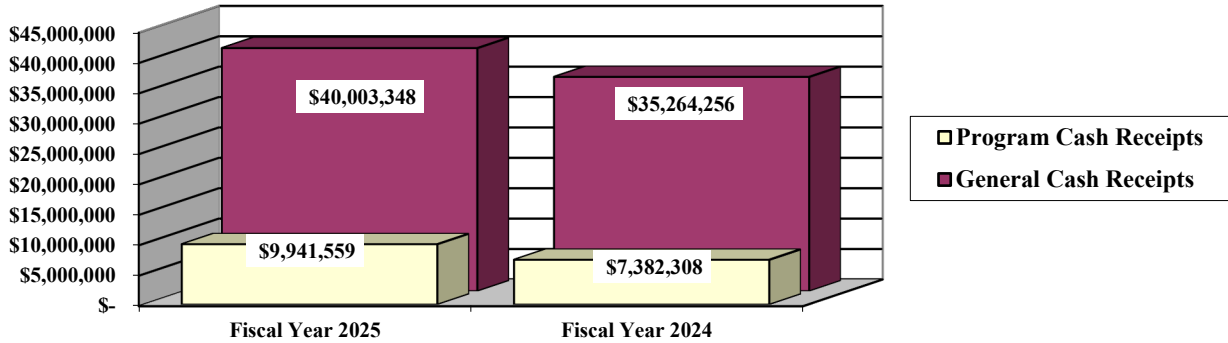
|                                          | <b>Governmental Activities</b>           |                                        |                                          |                                        |
|------------------------------------------|------------------------------------------|----------------------------------------|------------------------------------------|----------------------------------------|
|                                          | Total Cost of<br>Services<br><u>2025</u> | Net Cost of<br>Services<br><u>2025</u> | Total Cost of<br>Services<br><u>2024</u> | Net Cost of<br>Services<br><u>2024</u> |
| Cash disbursements:                      |                                          |                                        |                                          |                                        |
| Instruction:                             |                                          |                                        |                                          |                                        |
| Regular                                  | \$ 9,556,343                             | \$ 9,243,802                           | \$ 9,140,466                             | \$ 8,084,570                           |
| Special                                  | 6,051,981                                | 2,517,040                              | 5,729,186                                | 2,084,439                              |
| Vocational                               | 449,680                                  | 391,323                                | 502,652                                  | 447,598                                |
| Other                                    | 22,866                                   | 22,866                                 | -                                        | -                                      |
| Support services:                        |                                          |                                        |                                          |                                        |
| Pupil                                    | 1,657,866                                | 1,237,541                              | 1,536,813                                | 1,131,070                              |
| Instructional staff                      | 452,217                                  | 309,547                                | 450,029                                  | 319,829                                |
| Board of education                       | 103,586                                  | 103,586                                | 131,054                                  | 131,054                                |
| Administration                           | 1,986,908                                | 1,965,501                              | 1,995,714                                | 1,974,330                              |
| Fiscal                                   | 1,316,516                                | 1,299,976                              | 590,179                                  | 589,551                                |
| Operations and maintenance               | 2,514,911                                | 2,428,813                              | 2,422,980                                | 2,315,836                              |
| Pupil transportation                     | 1,236,794                                | 1,113,290                              | 1,064,178                                | 939,633                                |
| Central                                  | 1,113,324                                | 1,107,351                              | 916,493                                  | 884,126                                |
| Operation of non instructional services: |                                          |                                        |                                          |                                        |
| Food service operations                  | 1,272,520                                | (32,796)                               | 1,273,199                                | (46,578)                               |
| Other non instructional services         | 14,764                                   | 6,696                                  | -                                        | -                                      |
| Extracurricular activities               | 1,311,718                                | 788,064                                | 1,040,116                                | 555,293                                |
| Facilities acquisition and construction  | 30,432,083                               | 27,049,918                             | 18,997,027                               | 18,997,027                             |
| Debt service:                            |                                          |                                        |                                          |                                        |
| Principal retirement                     | 1,860,000                                | 1,860,000                              | 1,734,474                                | 1,734,474                              |
| Interest                                 | 1,386,211                                | 1,386,211                              | 1,447,155                                | 1,447,155                              |
| Accretion on capital appreciation bonds  | -                                        | -                                      | 380,526                                  | 380,526                                |
| <b>Total</b>                             | <b>\$ 62,740,288</b>                     | <b>\$ 52,798,729</b>                   | <b>\$ 49,352,241</b>                     | <b>\$ 41,969,933</b>                   |

The dependence upon general cash receipts for governmental activities is apparent; with 84.15% of cash disbursements supported through taxes and other general cash receipts during fiscal year 2025.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

**Governmental Activities - General and Program Cash Receipts**



**Financial Analysis of the Government's Funds**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

***Governmental Funds***

The District's governmental funds are accounted for using the cash basis of accounting.

The District's governmental funds reported a combined fund cash balance of \$36,288,831, which is \$12,795,381 lower than last year's total balance of \$49,084,212. The schedule below indicates the fund cash balance and the total change in fund cash balance as of June 30, 2025 and June 30, 2024, for all major and nonmajor governmental funds.

|                             | Fund Balance<br>June 30, 2025 | Fund Balance<br>June 30, 2024 | Change                 |
|-----------------------------|-------------------------------|-------------------------------|------------------------|
| Major funds:                |                               |                               |                        |
| General                     | \$ 6,012,853                  | \$ 12,286,363                 | \$ (6,273,510)         |
| Permanent improvement       | 4,892,012                     | 1,832,572                     | 3,059,440              |
| Building                    | 5,935,810                     | 14,654,485                    | (8,718,675)            |
| Classroom facilities        | 11,628,911                    | 16,331,515                    | (4,702,604)            |
| Capital projects            | 4,750,000                     | -                             | 4,750,000              |
| Nonmajor governmental funds | <u>3,069,245</u>              | <u>3,979,277</u>              | <u>(910,032)</u>       |
| Total                       | <u>\$ 36,288,831</u>          | <u>\$ 49,084,212</u>          | <u>\$ (12,795,381)</u> |

***General Fund***

The general fund had cash receipts of \$26,568,291 in fiscal year 2025. The cash disbursements and other financing uses of the general fund totaled \$32,841,801 in fiscal year 2025. The general fund's cash balance decreased \$6,273,510 from a balance of \$12,286,363 to \$6,012,853 primarily due to \$8,539,000 in transfers out.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)

The table that follows assists in illustrating the cash receipts of the general fund.

|                              | <u>2025</u><br><u>Amount</u> | <u>2024</u><br><u>Amount</u> | <u>Percentage</u><br><u>Change</u> |
|------------------------------|------------------------------|------------------------------|------------------------------------|
| <b><u>Cash Receipts:</u></b> |                              |                              |                                    |
| Taxes                        | \$ 9,550,361                 | \$ 8,209,591                 | 16.33 %                            |
| Tuition                      | 194,998                      | 415,505                      | (53.07) %                          |
| Earnings on investments      | 844,836                      | 708,815                      | 19.19 %                            |
| Other revenues               | 318,975                      | 342,981                      | (7.00) %                           |
| Intergovernmental            | <u>15,659,121</u>            | <u>15,000,145</u>            | 4.39 %                             |
| Total                        | <u>\$ 26,568,291</u>         | <u>\$ 24,677,037</u>         | 7.66 %                             |

The District's general fund cash receipts increased \$1,891,254 or 7.66%. Taxes increased \$1,340,770 or 16.33% due to an increase in property and income taxes. Earnings on investment receipts increased \$136,021 or 19.19% due to an increase in the amount invested and the earnings on those investments. Tuition receipts decreased \$220,507 or 53.07% due to a decrease in tuition related to special education.

The table that follows assists in illustrating the disbursements of the general fund.

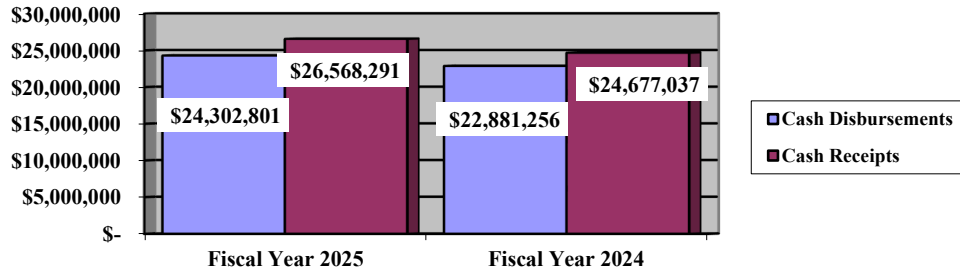
|                                         | <u>2025</u><br><u>Amount</u> | <u>2024</u><br><u>Amount</u> | <u>Percentage</u><br><u>Change</u> |
|-----------------------------------------|------------------------------|------------------------------|------------------------------------|
| <b><u>Cash Disbursements</u></b>        |                              |                              |                                    |
| Instruction                             | \$ 14,644,725                | \$ 13,813,819                | 6.02 %                             |
| Support services                        | 8,953,411                    | 8,502,745                    | 5.30 %                             |
| Operation of non instruction            | 6,696                        | -                            | 100.00 %                           |
| Extracurricular                         | 694,900                      | 562,192                      | 23.61 %                            |
| Facilities acquisition and construction | <u>3,069</u>                 | <u>2,500</u>                 | 22.76 %                            |
| Total                                   | <u>\$ 24,302,801</u>         | <u>\$ 22,881,256</u>         | 6.21 %                             |

The District's general fund cash disbursements increased \$1,421,545 or 6.21%. The largest dollar increase was in the area of instruction and support services, which increased \$1,281,572. This increase was primarily due in wage and benefit fluctuations.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

**General Fund - Total Cash Receipts vs. Total Cash Disbursements**



***Permanent Improvement Fund***

The permanent improvement fund had cash receipts and other financing sources of \$4,026,376 in fiscal year 2025. The cash disbursements of the permanent improvement fund totaled \$966,936 in fiscal year 2025. The permanent improvement fund cash balance increased \$3,059,440 from a balance of \$1,832,572 to \$4,892,012 at the end of fiscal year 2025 primarily due to a transfer in of \$3,775,000 from the general fund.

***Building Fund***

The building fund had cash receipts of \$645,887 in fiscal year 2025. The cash disbursements of the building fund totaled \$9,364,562 in fiscal year 2025. The building fund cash balance decreased \$8,718,675 from a balance of \$14,654,485 to \$5,935,810 at the end of fiscal year 2025.

***Classroom Facilities Fund***

The classroom facilities fund had cash receipts and of \$14,172,543 in fiscal year 2025. The cash disbursements of the classroom facilities fund totaled \$18,875,147 in fiscal year 2025. The classroom facilities fund cash balance decreased \$4,702,604 from a balance of \$16,331,515 to \$11,628,911 at the end of fiscal year 2025.

***Capital Projects Fund***

The capital projects fund had other financing sources of \$4,750,000 in fiscal year 2025. The capital projects fund cash balance increased \$4,750,000 from a balance of zero to \$4,750,000 at the end of fiscal year 2025.

***Budgeting Highlights - General Fund***

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

For the general fund, final budget basis receipts and other financing sources were \$26,612,000 which were \$775,000 more than the original budget estimates of \$25,837,000. Actual cash receipts and other financing sources of \$26,523,642 were less than final budget estimates by \$88,358. The final budget basis disbursements and other financing uses of \$32,781,002 were \$8,590,000 more than the original budget basis disbursements and other financing uses. The actual budgetary basis disbursements and other financing uses of \$32,918,246 were \$137,244 more than the final budget estimates.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

**Capital Assets and Debt Administration**

***Capital Assets***

The District does not record capital assets in the accompanying cash basis basic financial statements, but records payments for capital assets as disbursements.

***Debt Administration***

The District had the following long-term debt outstanding at June 30, 2025 and 2024:

|                                             | Governmental<br>Activities<br><u>2025</u> | Governmental<br>Activities<br><u>2024</u> |
|---------------------------------------------|-------------------------------------------|-------------------------------------------|
| FY 2021 refunding bonds                     |                                           |                                           |
| Serial, term and capital appreciation bonds | \$ 8,930,000                              | \$ 9,455,000                              |
| Premiums                                    | 554,404                                   | 592,859                                   |
| FY 2022 school facilities construction and  |                                           |                                           |
| Serial, term and capital appreciation bonds | 30,730,000                                | 32,065,000                                |
| Premiums                                    | <u>3,259,140</u>                          | <u>3,356,670</u>                          |
| Total long-term obligations                 | <u>\$ 43,473,544</u>                      | <u>\$ 45,469,529</u>                      |

**Current Issues**

The District continues to partner with Health Partners of Northwest Ohio to make health clinics and social workers accessible at each building. The Wildcat Clinics are open to students, staff and the community.

Through the District's grant writing efforts, Kenton Elementary School has become a "Leader in Me" building. The program includes professional development and programming for students, staff and parents. The District has also been able to make Kenton Middle and High School a "Leader in Me" building.

Design labs and innovation opportunities continue to be developed for our students in grades 7-12. Our Art Department has expanded to include graphic design. We continue to work with Ohio Hi-Point Career Center to develop this into another of our career tech pathways.

The District has become a site for Inventionland. This curriculum is taught in grades 4-8 and pathways are being developed this year for students in grades 9-12 support entrepreneurial innovation.

Health insurance costs will continue to be minimized. In July 2025, health insurance premiums stayed the same, there was a 0% increase as well as dental and vision had a zero percent increase. The District will have these rates in effect for 12 months, through June 30, 2026. Effective, January 1, 2021, Hardin County Health Insurance Consortium joined the Jefferson Health Plan Consortium. There will potentially be an increase in July 2026 as the consortium is planning on changing the medical insurance plan. We will monitor for any future impact that it may have on staffing levels and whether or not hiring replacement staff will be possible.

**Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ms. Jill Smith, Treasurer, Kenton City School District, 222 West Carrol Street, Kenton, Ohio 43326.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

STATEMENT OF NET POSITION - CASH BASIS  
JUNE 30, 2025

|                                            | <b>Governmental<br/>Activities</b> |
|--------------------------------------------|------------------------------------|
| <b>Assets:</b>                             |                                    |
| Equity in pooled cash and cash equivalents | \$ 36,287,750                      |
| Cash in segregated accounts                | 1,081                              |
| Total assets                               | <u>36,288,831</u>                  |
| <b>Net cash position:</b>                  |                                    |
| Restricted for:                            |                                    |
| Debt service                               | 1,402,481                          |
| Capital improvements                       | 17,564,721                         |
| Classroom facilities maintenance           | 727,477                            |
| Food service operations                    | 666,375                            |
| State funded programs                      | 8,500                              |
| Federally funded programs                  | 1,845                              |
| Extracurricular                            | 268,437                            |
| Other purposes                             | 8,245                              |
| Unrestricted                               | <u>15,640,750</u>                  |
| Total net cash position                    | <u><u>\$ 36,288,831</u></u>        |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

STATEMENT OF ACTIVITIES - CASH BASIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

|                                                                                |                      |                           | <b>Program Receipts</b>  |                          | <b>Net (Disbursements)<br/>Receipts and Changes<br/>in Net Position</b> |
|--------------------------------------------------------------------------------|----------------------|---------------------------|--------------------------|--------------------------|-------------------------------------------------------------------------|
|                                                                                | <b>Cash</b>          | <b>Charges for</b>        | <b>Operating Grants</b>  | <b>Capital Grants</b>    | <b>Governmental</b>                                                     |
|                                                                                | <b>Disbursements</b> | <b>Services and Sales</b> | <b>and Contributions</b> | <b>and Contributions</b> | <b>Activities</b>                                                       |
| <b>Governmental activities:</b>                                                |                      |                           |                          |                          |                                                                         |
| Instruction:                                                                   |                      |                           |                          |                          |                                                                         |
| Regular                                                                        | \$ 9,556,343         | \$ 291,566                | \$ 20,975                | \$ -                     | \$ (9,243,802)                                                          |
| Special                                                                        | 6,051,981            | 36,373                    | 3,498,568                | -                        | (2,517,040)                                                             |
| Vocational                                                                     | 449,680              | -                         | 58,357                   | -                        | (391,323)                                                               |
| Other                                                                          | 22,866               | -                         | -                        | -                        | (22,866)                                                                |
| Support services:                                                              |                      |                           |                          |                          |                                                                         |
| Pupil                                                                          | 1,657,866            | -                         | 420,325                  | -                        | (1,237,541)                                                             |
| Instructional staff                                                            | 452,217              | -                         | 142,670                  | -                        | (309,547)                                                               |
| Board of education                                                             | 103,586              | -                         | -                        | -                        | (103,586)                                                               |
| Administration                                                                 | 1,986,908            | -                         | 21,407                   | -                        | (1,965,501)                                                             |
| Fiscal                                                                         | 1,316,516            | -                         | 219                      | 16,321                   | (1,299,976)                                                             |
| Operations and maintenance                                                     | 2,514,911            | 8,826                     | 13,393                   | 63,879                   | (2,428,813)                                                             |
| Pupil transportation                                                           | 1,236,794            | -                         | 87,979                   | 35,525                   | (1,113,290)                                                             |
| Central                                                                        | 1,113,324            | -                         | 5,973                    | -                        | (1,107,351)                                                             |
| Operation of non-instructional services:                                       |                      |                           |                          |                          |                                                                         |
| Food service operations                                                        | 1,272,520            | 233,392                   | 1,071,924                | -                        | 32,796                                                                  |
| Other non-instructional services                                               | 14,764               | -                         | 8,068                    | -                        | (6,696)                                                                 |
| Extracurricular activities                                                     | 1,311,718            | 335,235                   | 151,878                  | 36,541                   | (788,064)                                                               |
| Facilities acquisition and construction                                        | 30,432,083           | -                         | 2,293,689                | 1,088,476                | (27,049,918)                                                            |
| Debt service:                                                                  |                      |                           |                          |                          |                                                                         |
| Principal retirement                                                           | 1,860,000            | -                         | -                        | -                        | (1,860,000)                                                             |
| Interest                                                                       | 1,386,211            | -                         | -                        | -                        | (1,386,211)                                                             |
| <b>Total governmental activities</b>                                           | <b>\$ 62,740,288</b> | <b>\$ 905,392</b>         | <b>\$ 7,795,425</b>      | <b>\$ 1,240,742</b>      | <b>(52,798,729)</b>                                                     |
| <b>General receipts:</b>                                                       |                      |                           |                          |                          |                                                                         |
| Property taxes levied for:                                                     |                      |                           |                          |                          |                                                                         |
| General purposes                                                               |                      |                           |                          |                          | 6,622,287                                                               |
| Classroom facilities maintenance                                               |                      |                           |                          |                          | 103,865                                                                 |
| Debt service                                                                   |                      |                           |                          |                          | 2,311,839                                                               |
| Payments in lieu of taxes                                                      |                      |                           |                          |                          | 119,496                                                                 |
| Income taxes levied for:                                                       |                      |                           |                          |                          |                                                                         |
| General purposes                                                               |                      |                           |                          |                          | 2,928,074                                                               |
| Grants and entitlements not restricted to specific programs                    |                      |                           |                          |                          | 13,160,398                                                              |
| Grants and entitlements restricted for Ohio Facilities Construction Commission |                      |                           |                          |                          | 12,513,000                                                              |
| Investment earnings                                                            |                      |                           |                          |                          | 2,183,131                                                               |
| Miscellaneous                                                                  |                      |                           |                          |                          | 61,258                                                                  |
| Total general receipts                                                         |                      |                           |                          |                          | 40,003,348                                                              |
| Change in net position                                                         |                      |                           |                          |                          | (12,795,381)                                                            |
| <b>Net cash position at beginning of year</b>                                  |                      |                           |                          |                          | <b>49,084,212</b>                                                       |
| <b>Net cash position at end of year</b>                                        |                      |                           |                          |                          | <b>\$ 36,288,831</b>                                                    |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

STATEMENT OF ASSETS AND FUND CASH BALANCES - CASH BASIS  
GOVERNMENTAL FUNDS  
JUNE 30, 2025

|                                         | <u>General</u>      | <u>Permanent<br/>Improvement</u> | <u>Building</u>     | <u>Classroom<br/>Facilities</u> | <u>Capital<br/>Projects</u> |
|-----------------------------------------|---------------------|----------------------------------|---------------------|---------------------------------|-----------------------------|
| <b>Assets:</b>                          |                     |                                  |                     |                                 |                             |
| Equity in pooled cash                   |                     |                                  |                     |                                 |                             |
| and cash equivalents                    | \$ 6,011,772        | \$ 4,892,012                     | \$ 5,935,810        | \$ 11,628,911                   | \$ 4,750,000                |
| Cash in segregated accounts             | 1,081               | -                                | -                   | -                               | -                           |
| Total assets                            | <u>\$ 6,012,853</u> | <u>\$ 4,892,012</u>              | <u>\$ 5,935,810</u> | <u>\$ 11,628,911</u>            | <u>\$ 4,750,000</u>         |
| <b>Fund cash balances:</b>              |                     |                                  |                     |                                 |                             |
| Restricted:                             |                     |                                  |                     |                                 |                             |
| Debt service                            | -                   | -                                | -                   | -                               | -                           |
| Capital improvements                    | -                   | -                                | 5,935,810           | 11,628,911                      | -                           |
| Classroom facilities maintenance        | -                   | -                                | -                   | -                               | -                           |
| Food service operations                 | -                   | -                                | -                   | -                               | -                           |
| State funded programs                   | -                   | -                                | -                   | -                               | -                           |
| Federally funded programs               | -                   | -                                | -                   | -                               | -                           |
| Extracurricular                         | -                   | -                                | -                   | -                               | -                           |
| Other purposes                          | -                   | -                                | -                   | -                               | -                           |
| Committed:                              |                     |                                  |                     |                                 |                             |
| FSA accounts                            | 1,081               | -                                | -                   | -                               | -                           |
| Assigned:                               |                     |                                  |                     |                                 |                             |
| Student instruction                     | 13,176              | -                                | -                   | -                               | -                           |
| Student and staff support               | 114,559             | -                                | -                   | -                               | -                           |
| Extracurricular activities              | 50,809              | -                                | -                   | -                               | -                           |
| Facilities acquisition and construction | 2,800               | -                                | -                   | -                               | -                           |
| Capital improvements                    | -                   | 4,892,012                        | -                   | -                               | 4,750,000                   |
| Unassigned (deficit)                    | 5,830,428           | -                                | -                   | -                               | -                           |
| Total fund cash balances                | <u>\$ 6,012,853</u> | <u>\$ 4,892,012</u>              | <u>\$ 5,935,810</u> | <u>\$ 11,628,911</u>            | <u>\$ 4,750,000</u>         |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

| <b>Nonmajor<br/>Governmental<br/>Funds</b> | <b>Total<br/>Governmental<br/>Funds</b> |
|--------------------------------------------|-----------------------------------------|
| \$ 3,069,245                               | \$ 36,287,750                           |
| -                                          | 1,081                                   |
| <u>\$ 3,069,245</u>                        | <u>\$ 36,288,831</u>                    |

|                     |                      |
|---------------------|----------------------|
| 1,402,481           | 1,402,481            |
| -                   | 17,564,721           |
| 727,477             | 727,477              |
| 666,375             | 666,375              |
| 8,500               | 8,500                |
| 1,845               | 1,845                |
| 268,437             | 268,437              |
| 8,245               | 8,245                |
| -                   | 1,081                |
| -                   | 13,176               |
| -                   | 114,559              |
| -                   | 50,809               |
| -                   | 2,800                |
| -                   | 9,642,012            |
| (14,115)            | 5,816,313            |
| <u>\$ 3,069,245</u> | <u>\$ 36,288,831</u> |

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN  
FUND CASH BALANCES - CASH BASIS GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

|                                                                            | General             | (Formerly<br>Nonmajor)<br>Permanent<br>Improvement | Building            | Classroom<br>Facilities | Capital<br>Projects |
|----------------------------------------------------------------------------|---------------------|----------------------------------------------------|---------------------|-------------------------|---------------------|
| <b>Cash receipts:</b>                                                      |                     |                                                    |                     |                         |                     |
| Property taxes                                                             | \$ 6,622,287        | \$ -                                               | \$ -                | \$ -                    | \$ -                |
| Income taxes                                                               | 2,928,074           | -                                                  | -                   | -                       | -                   |
| Intergovernmental                                                          | 15,659,121          | -                                                  | -                   | 12,513,000              | -                   |
| Investment earnings                                                        | 844,836             | -                                                  | 645,887             | 678,097                 | -                   |
| Tuition and fees                                                           | 194,998             | -                                                  | -                   | -                       | -                   |
| Extracurricular                                                            | 6,837               | -                                                  | -                   | -                       | -                   |
| Rental income                                                              | 8,826               | -                                                  | -                   | -                       | -                   |
| Charges for services                                                       | 135,691             | -                                                  | -                   | -                       | -                   |
| Contributions and donations                                                | 13,674              | 251,376                                            | -                   | -                       | -                   |
| Payment in lieu of taxes                                                   | 106,363             | -                                                  | -                   | -                       | -                   |
| Miscellaneous                                                              | 47,584              | -                                                  | -                   | 981,446                 | -                   |
| Total receipts                                                             | <u>26,568,291</u>   | <u>251,376</u>                                     | <u>645,887</u>      | <u>14,172,543</u>       | <u>-</u>            |
| <b>Cash disbursements:</b>                                                 |                     |                                                    |                     |                         |                     |
| Current:                                                                   |                     |                                                    |                     |                         |                     |
| Instruction:                                                               |                     |                                                    |                     |                         |                     |
| Regular                                                                    | 9,530,631           | -                                                  | -                   | -                       | -                   |
| Special                                                                    | 4,641,548           | -                                                  | -                   | -                       | -                   |
| Vocational                                                                 | 449,680             | -                                                  | -                   | -                       | -                   |
| Other                                                                      | 22,866              | -                                                  | -                   | -                       | -                   |
| Support services:                                                          |                     |                                                    |                     |                         |                     |
| Pupil                                                                      | 1,619,366           | -                                                  | -                   | -                       | -                   |
| Instructional staff                                                        | 304,354             | -                                                  | -                   | -                       | -                   |
| Board of education                                                         | 103,586             | -                                                  | -                   | -                       | -                   |
| Administration                                                             | 1,965,501           | -                                                  | -                   | -                       | -                   |
| Fiscal                                                                     | 574,247             | -                                                  | 385,749             | 313,887                 | -                   |
| Operations and maintenance                                                 | 2,178,861           | 215,250                                            | -                   | -                       | -                   |
| Pupil transportation                                                       | 1,100,145           | 136,649                                            | -                   | -                       | -                   |
| Central                                                                    | 1,107,351           | -                                                  | -                   | -                       | -                   |
| Operation of non-instructional services:                                   |                     |                                                    |                     |                         |                     |
| Food service operations                                                    | -                   | -                                                  | -                   | -                       | -                   |
| Other non-instructional services                                           | 6,696               | -                                                  | -                   | -                       | -                   |
| Extracurricular activities                                                 | 694,900             | 140,558                                            | -                   | -                       | -                   |
| Facilities acquisition and construction                                    | 3,069               | 474,479                                            | 8,978,813           | 18,561,260              | -                   |
| Debt service:                                                              |                     |                                                    |                     |                         |                     |
| Principal retirement                                                       | -                   | -                                                  | -                   | -                       | -                   |
| Interest                                                                   | -                   | -                                                  | -                   | -                       | -                   |
| Total disbursements                                                        | <u>24,302,801</u>   | <u>966,936</u>                                     | <u>9,364,562</u>    | <u>18,875,147</u>       | <u>-</u>            |
| Excess (deficiency) of receipts over (under) disbursements                 | <u>2,265,490</u>    | <u>(715,560)</u>                                   | <u>(8,718,675)</u>  | <u>(4,702,604)</u>      | <u>-</u>            |
| <b>Other financing sources (uses):</b>                                     |                     |                                                    |                     |                         |                     |
| Transfers in                                                               | -                   | 3,775,000                                          | -                   | -                       | 4,750,000           |
| Transfers (out)                                                            | (8,539,000)         | -                                                  | -                   | -                       | -                   |
| Total other financing sources (uses)                                       | <u>(8,539,000)</u>  | <u>3,775,000</u>                                   | <u>-</u>            | <u>-</u>                | <u>4,750,000</u>    |
| Net change in fund cash balances                                           | (6,273,510)         | 3,059,440                                          | (8,718,675)         | (4,702,604)             | 4,750,000           |
| <b>Fund cash balances at beginning of year,<br/>as previously reported</b> | 12,286,363          | -                                                  | 14,654,485          | 16,331,515              | -                   |
| Adjustment - changes in nonmajor fund to major fund                        | -                   | 1,832,572                                          | -                   | -                       | -                   |
| <b>Fund cash balances at beginning of year, as adjusted</b>                | <u>12,286,363</u>   | <u>1,832,572</u>                                   | <u>14,654,485</u>   | <u>16,331,515</u>       | <u>-</u>            |
| <b>Fund cash balances at end of year</b>                                   | <u>\$ 6,012,853</u> | <u>\$ 4,892,012</u>                                | <u>\$ 5,935,810</u> | <u>\$ 11,628,911</u>    | <u>\$ 4,750,000</u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

| <b>Nonmajor<br/>Governmental<br/>Funds</b> | <b>Total<br/>Governmental<br/>Funds</b> |
|--------------------------------------------|-----------------------------------------|
| \$ 2,415,704                               | \$ 9,037,991                            |
| -                                          | 2,928,074                               |
| 5,145,632                                  | 33,317,753                              |
| 14,311                                     | 2,183,131                               |
| -                                          | 194,998                                 |
| 325,648                                    | 332,485                                 |
| -                                          | 8,826                                   |
| 233,392                                    | 369,083                                 |
| 151,726                                    | 416,776                                 |
| 13,133                                     | 119,496                                 |
| 7,264                                      | 1,036,294                               |
| <u>8,306,810</u>                           | <u>49,944,907</u>                       |

|                     |                      |
|---------------------|----------------------|
| 25,712              | 9,556,343            |
| 1,410,433           | 6,051,981            |
| -                   | 449,680              |
| -                   | 22,866               |
| 38,500              | 1,657,866            |
| 147,863             | 452,217              |
| -                   | 103,586              |
| 21,407              | 1,986,908            |
| 42,633              | 1,316,516            |
| 120,800             | 2,514,911            |
| -                   | 1,236,794            |
| 5,973               | 1,113,324            |
| 1,272,520           | 1,272,520            |
| 8,068               | 14,764               |
| 476,260             | 1,311,718            |
| 2,414,462           | 30,432,083           |
| 1,860,000           | 1,860,000            |
| 1,386,211           | 1,386,211            |
| <u>9,230,842</u>    | <u>62,740,288</u>    |
| <u>(924,032)</u>    | <u>(12,795,381)</u>  |
| 14,000              | 8,539,000            |
| -                   | (8,539,000)          |
| <u>14,000</u>       | <u>-</u>             |
| (910,032)           | (12,795,381)         |
| 5,811,849           | 49,084,212           |
| <u>(1,832,572)</u>  | <u>-</u>             |
| 3,979,277           | 49,084,212           |
| <u>\$ 3,069,245</u> | <u>\$ 36,288,831</u> |

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

STATEMENT OF CASH BASIS FIDUCIARY NET CASH POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2025

|                                                                 | <u><b>Custodial</b></u> |
|-----------------------------------------------------------------|-------------------------|
| <b>Assets:</b>                                                  |                         |
| Current assets:                                                 |                         |
| Equity in pooled cash<br>and cash equivalents                   | <u>\$ 55,870</u>        |
| Total assets                                                    | <u>55,870</u>           |
| <b>Net cash position:</b>                                       |                         |
| Restricted for individuals, organizations and other governments | <u>55,870</u>           |
| Total cash net position                                         | <u><u>\$ 55,870</u></u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

STATEMENT OF CASH BASIS CHANGE IN FIDUCIARY NET CASH POSITION  
FIDUCIARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

|                                               | <u><b>Custodial</b></u> |
|-----------------------------------------------|-------------------------|
| <b>Additions:</b>                             |                         |
| Contributions and donations                   | \$ 25,450               |
| Total additions                               | <u>25,450</u>           |
| <b>Deductions:</b>                            |                         |
| Scholarships awarded                          | <u>19,900</u>           |
| Total deductions                              | <u>19,900</u>           |
| Excess of additions over deductions           | 5,550                   |
| <b>Net cash position at beginning of year</b> | <u>50,320</u>           |
| <b>Net cash position at end of year</b>       | <u><u>\$ 55,870</u></u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 1 - DESCRIPTION OF THE DISTRICT**

Kenton City School District (the “District”) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The District provides educational services as authorized by state and federal guidelines.

The District was established in 1888. The District serves an area of approximately one-hundred- twelve square miles. It is located in Hardin and Wyandot Counties and includes all of Pleasant Township, portions of Cessna, Dudley, Goshen, Lynn, McDonald, and Taylor Creek Townships, and the City of Kenton. The District is staffed by 102 classified employees, 140 certified teaching personnel, and 23 administrative employees who provide services to 1,807 students and other community members. The District currently operates eight instructional/support buildings.

**Reporting Entity**

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For Kenton City School District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization’s governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization’s resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the District. There are no component units of the Kenton City School District.

The District participates in two jointly governed organizations and three insurance pools. These organizations are the Ohio Hi-Point Career Center, Western Ohio Computer Organization, Ohio School Plan, Hardin County School Employees’ Health and Welfare Benefit Plan and Trust, and the Better Business Bureau of Central Ohio Workers’ Compensation Group Rating Plan. These organizations are presented in Notes 14 and 15 to the basic financial statements.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

These financial statements are presented on a cash basis of accounting. This basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the District’s accounting policies.

**A. Basis of Presentation**

The District’s basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-Wide Financial Statements* - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The statement of net position presents the cash balance of the governmental activities of the District at fiscal year-end. The statement of activities compares disbursements with program receipts for each function or program of the District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the District's general receipts.

Fund Financial Statements - During the fiscal year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

**B. Fund Accounting**

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are divided into two categories, governmental and fiduciary.

*GOVERNMENTAL FUNDS*

The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The District's major governmental funds are the General Fund, Permanent Improvement Fund, Building Fund, Classroom Facilities Fund and the Capital Projects Fund.

General Fund - The general fund is used to account for all financial resources, except those required to be accounted for in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Permanent Improvement Fund - The permanent improvement fund is used to account for the acquisition and construction of permanent improvements.

Building Fund - The building fund is used to account for resources that are restricted for capital outlays including the acquisition or construction of capital facilities and other capital assets. This fund accounts for receipts and expenditures related to all special bond funds in the District. Expenditures recorded here represent the costs of acquiring capital facilities including real property.

Classroom Facilities Fund - The classroom facilities fund is used to account for monies received and expended in connection with contracts entered into by the school district for the building and equipping of classroom facilities.

Capital Projects Fund - The capital projects fund is used to accumulate money for one or more capital projects.

Other governmental funds of the District are used to account for:

Nonmajor special revenue funds - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Nonmajor debt service funds - Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

***FIDUCIARY FUNDS***

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are not available to support the District's own programs. Custodial funds are custodial in nature. The District's custodial fund account for scholarship programs for students.

**C. Basis of Accounting**

The District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received, but not yet paid, and accrued expenses and liabilities) are not recorded in the financial statements.

**D. Budgetary Process**

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are an alternative tax budget (consists of a five-year forecast), the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The alternative tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund level for all funds. The Board approves subsequent appropriation modifications at the object level for all funds.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary schedules reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary schedules reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriations resolution is subject to amendment throughout the fiscal year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**E. Cash and Investments**

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

During the fiscal year, the District had investments in municipal bonds, the State Treasury Asset Reserve of Ohio (STAR Ohio), commercial paper, U.S. Government money market, and U.S. Treasury Notes.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2025 was \$844,836, which includes \$380,484 assigned from other District funds. Investments of the District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

STAR Ohio reserves the right to limit participant transactions to \$250 million per day. Transactions in all of a participant's accounts will be combined for this purpose. Twenty-four hours advance notice to STAR Ohio is appreciated for purchases or redemptions of \$100 million or more. For fiscal year 2025, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

**F. Capital Assets**

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

**G. Accumulated Leave**

For fiscal year 2025, GASB Statement No. 101, "Compensated Absences", was effective. GASB 101 defines a compensated absence as leave for which employees may receive cash payments when the leave is used for time off or receive cash payments for unused leave upon termination of employment. These payments could occur during employment or upon termination of employment. Compensated absences generally do not have a set payment schedule. The District does not offer noncash settlements.

District employees earn sick, vacation and personal time that can be used for time off. In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

This GASB pronouncement had no effect on beginning net position/fund balance as unpaid leave is not reflected as a liability under the District's cash basis of accounting.

**H. Long-Term Obligations**

The District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset (including the intangible right to use) when entering into a lease, or financed purchase transaction is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure is reported at inception. Lease and financed purchase payments are reported when paid.

**I. Subscription Based Information Technology Arrangements (SBITAs)**

The District has Subscription Based Information Technology Arrangements (SBITAs) under noncancelable arrangements. SBITA payables are not reflected under the District's cash basis of accounting. SBITA disbursements are recognized when they are received/paid.

**J. Net Position**

Net position is reported as restricted when there are limitations imposed on its use either through external restrictions imposed by creditors, grantors, laws or regulations of other governments. Net position restricted for other purposes includes resources restricted for music and athletic programs and federal and state grants. The District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**K. Interfund Activity**

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the basic financial statements.

**L. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

*Restricted* - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or are imposed by law through constitutional provisions.

*Committed* - The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Education. The committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

*Assigned* - Amounts in the assigned classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. Assigned amounts represent intended uses established by the Board of Education. Fund balance policy of the Board of Education has authorized the Treasurer to assign fund balance for purchases on order provided those amounts have been lawfully appropriated. The Board may also assign fund balances as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriation budget.

*Unassigned* - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

**M. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability and net OPEB asset, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

**A. Change in Accounting Principles**

For fiscal year 2025, the District has implemented GASB Statement No. 101, "Compensated Absences" and GASB Statement No. 102, "Certain Risk Disclosures".

GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The implementation of GASB Statement No. 101 did not have an effect on the financial statements of the District.

GASB Statement No. 102 improves financial reporting by providing users with timely information regarding certain concentrations or constraints and related events that have occurred or have begun to occur that make a government vulnerable to a substantial impact. As a result, users will have better information with which to understand and anticipate certain risks to a government's financial condition. The implementation of GASB Statement No. 102 did not have an effect on the financial statements of the District.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)**

**B. Compliance**

Ohio Administrative Code Section 117-2-03(B) requires the District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the District prepared its basic financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying basic financial statements omit assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

**C. Change within the Financial Reporting Entity**

For fiscal year 2025, the District's Permanent Improvement Fund presentation was adjusted from nonmajor to major due to now meeting the quantitative threshold for major funds. This change is separately displayed in the financial statements.

**D. Deficit Fund Balances**

Fund balances at June 30, 2025 included the following individual fund deficit:

| <u>Nonmajor governmental fund</u> | <u>Deficit</u> |
|-----------------------------------|----------------|
| Supporting Effective Instruction  | \$ 14,115      |

The deficit fund balance resulted from a lag between disbursements made by the District and reimbursements from grantors and is allowable under Ohio Revised Code Section 3315.20.

**NOTE 4 - DEPOSITS AND INVESTMENTS**

Monies held by the District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Interim monies held by the District may be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio or Ohio local governments and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**A. Cash in Segregated Accounts**

At June 30, 2025, the District had \$1,081 in cash in segregated accounts held for a flex spending account and a health reimbursement account. These amounts are included in "deposits with financial institutions" below.

**B. Deposits**

At June 30, 2025, the carrying amount of all District deposits was \$6,022,046 and the bank balance of all District deposits was \$6,049,266. Of the bank balance, \$5,243,423 was covered by the FDIC and \$805,843 was covered by collateral as described below.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial credit risk is the risk that, in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a reduced rate set by the Treasurer of State.

**C. Investments**

As of June 30, 2025, the District had the following investments:

| <u>Investment type</u>       | <u>Cost</u>          | <u>Investment Maturities</u> |                       |
|------------------------------|----------------------|------------------------------|-----------------------|
|                              |                      | <u>6 months or less</u>      | <u>7 to 12 months</u> |
| Municipal bonds              | \$ 1,506,795         | \$ -                         | \$ 1,506,795          |
| U.S. Treasury Note           | 4,232,359            | 4,232,359                    | -                     |
| Commercial Paper             | 2,788,131            | 2,788,131                    | -                     |
| U.S. Government money market | 2,994,028            | 2,994,028                    | -                     |
| STAR Ohio                    | 18,801,342           | 18,801,342                   | -                     |
| Total                        | <u>\$ 30,322,655</u> | <u>\$ 28,815,860</u>         | <u>\$ 1,506,795</u>   |

The weighted average maturity of investments is 0.10 years.

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* STAR Ohio carried a rating of AAAM by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The District's investment policy does not address credit risk beyond the adherence to Chapter 135 of the Ohio Revised Code. The U.S. Government money market and the U.S. Treasury notes have been assigned a rating of AA+ by Standard & Poor's and a rating of Aa1 by Moody's. The District's investments in commercial paper were rated A-1 and P-1 by Standard & Poor's and Moody's Investor Services, respectively. The municipal bonds were rated SP1+ by Standard & Poor's.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer other than for commercial paper and banker's acceptances. The following table includes the percentage of each investment type held by the District at June 30, 2025:

| <u>Investment type</u>       | <u>Cost</u>          | <u>% of Total</u> |
|------------------------------|----------------------|-------------------|
| Municipal bonds              | \$ 1,506,795         | 4.98              |
| U.S. Treasury Note           | 4,232,359            | 13.96             |
| Commercial Paper             | 2,788,131            | 9.19              |
| U.S. Government money market | 2,994,028            | 9.87              |
| STAR Ohio                    | <u>18,801,342</u>    | <u>62.00</u>      |
| Total                        | <u>\$ 30,322,655</u> | <u>100.00</u>     |

**D. Reconciliation of Cash and Investments to the Statement of Net Position - Cash Basis**

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position - cash basis as of June 30, 2025:

|                                                     |                      |
|-----------------------------------------------------|----------------------|
| <u>Cash and investments per note</u>                |                      |
| Carrying amount of deposits                         | \$ 6,022,046         |
| Investments                                         | <u>30,322,655</u>    |
| Total                                               | <u>\$ 36,344,701</u> |
| <u>Cash and investments per financial statement</u> |                      |
| Governmental activities                             | \$ 36,288,831        |
| Custodial fund                                      | <u>55,870</u>        |
| Total                                               | <u>\$ 36,344,701</u> |

**NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis, while the District's fiscal year runs from July through June. First-half tax distributions are received by the District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the District. Real property tax revenues received in calendar year 2025 represent the collection of calendar year 2024 taxes. Real property taxes received in calendar year 2025 were levied after April 1, 2024, on the assessed values as of January 1, 2024, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised fair value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2025 represent the collection of calendar year 2024 taxes. Public utility real and tangible personal property taxes received in calendar year 2025 became a lien on December 31, 2023, were levied after April 1, 2024, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

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**NOTE 5 - PROPERTY TAXES - (Continued)**

The District receives property taxes from Hardin and Wyandot Counties. The County Auditors periodically advance to the District its portion of the taxes collected. Second-half real property tax payments collected by the counties by June 30, 2025, are available to finance fiscal year 2025 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which fiscal year 2025 taxes were collected are:

|                                                    | 2024 Second<br>Half Collections |                | 2025 First<br>Half Collections |                |
|----------------------------------------------------|---------------------------------|----------------|--------------------------------|----------------|
|                                                    | <u>Amount</u>                   | <u>Percent</u> | <u>Amount</u>                  | <u>Percent</u> |
| Agricultural/residential<br>and other real estate  | \$ 287,425,110                  | 91.24          | \$ 287,876,000                 | 90.58          |
| Public utility personal                            | <u>27,587,990</u>               | <u>8.76</u>    | <u>29,926,980</u>              | <u>9.42</u>    |
| Total                                              | <u>\$ 315,013,100</u>           | <u>100.00</u>  | <u>\$ 317,802,980</u>          | <u>100.00</u>  |
| Tax rate per \$1,000 of<br>assessed valuation for: |                                 |                |                                |                |
| General operations                                 |                                 | 34.2           |                                | 34.2           |
| Bond retirement                                    |                                 | 7.4            |                                | 7.4            |
| Classroom facilities maintenance                   |                                 | 0.5            |                                | 0.5            |

**NOTE 6 - INCOME TAXES**

The District levies a voted tax of 1.0 percent for general operations on the income of residents and of estates. A portion of the tax (1 percent) was effective on January 1, 1996, and is for a continuing period. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the general fund.

**NOTE 7 - INTERFUND TRANSACTIONS**

Interfund transfers for the year ended June 30, 2025, consisted of the following, as reported on the fund financial statement:

|                                            | <u>Amount</u>       |
|--------------------------------------------|---------------------|
| <u>Transfers from the general fund to:</u> |                     |
| Permanent improvement fund                 | \$ 3,775,000        |
| Capital projects fund                      | 4,750,000           |
| Nonmajor governmental funds                | <u>14,000</u>       |
|                                            | <u>\$ 8,539,000</u> |

Transfers are used to move revenues from the fund that statute or budget required to collect them to the fund that statute or (1) budget requires to expend them and (2) to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transfers between governmental funds are eliminated for reporting purposes in the statement of activities - cash basis. All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

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**NOTE 8 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2025, the District contracted for the following insurance coverage.

Coverage provided by the Ohio School Plan is as follows:

|                      |                |
|----------------------|----------------|
| Property             | \$ 123,312,389 |
| General Liability    |                |
| Per Occurrence       | 3,000,000      |
| Aggregate            | 5,000,000      |
| Automobile Liability | 3,000,000      |
| Uninsured Motorists  | 1,000,000      |

Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in insurance coverage from the prior fiscal year.

For fiscal year 2025, the District participated in the Ohio School Plan (OSP) an insurance purchasing pool and is administered by Hylant Administrative Services, LLC (HAS). Each participant enters into an individual agreement with OSP for insurance coverage and pays annual premiums to OSP based on the types and limits of coverage and deductibles selected by the participant.

The District participates in the Hardin County School Employees' Health and Welfare Benefit Plan and Trust (Trust), a public entity shared risk pool consisting of six Districts, the Hardin County Educational Service Center, and the Ada Public Library. The Trust is responsible for the management and operations of the program. Upon withdrawal from the Trust, a participant is responsible for the payment of all Trust liabilities to its employees, dependents, and designated beneficiaries accruing as a result of withdrawal.

The District participates in the Better Business Bureau of Central Ohio Workers' Compensation Group Rating Plan (the Plan), an insurance purchasing pool. The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. The third party administrator, CompManagement, a Sedgwick Company, reviews each participants' claims experience and determines the rating tier for that participant. A common premium rate is applied to all participants in a given rating tier. Each participant pays its workers' compensation premium to the State based on the rate for their rating tier rather than its individual rate. CompManagement provides administrative, cost control, and actuarial services to the Plan.

**NOTE 9 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability/Asset***

Pensions and OPEB are a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions/OPEB are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The net pension/OPEB liability/asset represent the District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability/asset. Resulting adjustments to the net pension/OPEB liability/asset would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients.

The net pension/net OPEB liability/asset are not reported on the face of the financial statements, but rather are disclosed in the notes because of the use of the cash basis framework.

The remainder of this note includes the required pension disclosures. See Note 10 for the required OPEB disclosures.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description - The District's non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

|                              | Eligible to<br>Retire on or before<br>August 1, 2017 *                              | Eligible to<br>Retire after<br>August 1, 2017                                        |
|------------------------------|-------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------|
| Full benefits                | Any age with 30 years of service credit                                             | Age 67 with 10 years of service credit; or<br>Age 57 with 30 years of service credit |
| Actuarially reduced benefits | Age 60 with 5 years of service credit; or<br>Age 55 with 25 years of service credit | Age 62 with 10 years of service credit; or<br>Age 60 with 25 years of service credit |

\* Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

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**NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5% and with a floor of 0%. In 2023, the Board of Trustees approved a 2.5% cost-of-living adjustment (COLA) for eligible retirees and beneficiaries in 2024. In 2024, the Board of Trustees approved a 2.5% cost-of-living adjustment (COLA) for eligible retirees and beneficiaries in 2025.

Funding Policy - Plan members are required to contribute 10.00% of their annual covered salary and the District is required to contribute 14.00% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10.00% for plan members and 14.00% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2025, the allocation to pension, death benefits, and Medicare B was 14.00%. For fiscal year 2025, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The District's contractually required contribution to SERS was \$524,663 for fiscal year 2025.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description - Licensed teachers participate in STRS, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. The calculation is 2.20% of final average salary for the five highest years of earnings multiplied by all years of service. Effective June 1, 2025 - July 1, 2027, any member can retire with unreduced benefits with 33 years of service credit at any age; or five years of service credit and age 65. Effective on or after August 1, 2027, any member can retire with unreduced benefits with 34 years of service credit at any age; or five years of service credit and age 65.

In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Effective July 1, 2022, a one-time ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Effective July 1, 2023, a one-time ad-hoc COLA of 1 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2024 as long as they retired prior to July 1, 2019. Pursuant to Ohio Revised Code 3307.67E the STRS Ohio Retirement Board may adjust the COLA upon a determination by the board's actuary that a change will not materially impair the fiscal integrity of the system or is necessary to preserve the fiscal integrity of the system.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Eligibility changes for DB Plan members who retire with actuarially reduced benefits effective August 1, 2023, can retire with 29 years of service credit at any age; or five years of service credit and age 60. Effective June 1, 2025 - July 1, 2027, retirement eligibility for reduced benefits is 28 years of service credit at any age; or five years of service credit and age 60. Effective on or after August 1, 2027, retirement eligibility for reduced benefits is 29 years of service credit at any age; or five years of service credit and age 60.

The DC Plan allows members to place all of their member contributions and 11.09% of the 14% employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 2.91% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service, who is determined to be disabled, may qualify for a disability benefit. New members, on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2025 employer and employee contribution rate of 14% was equal to the statutory maximum rates. For fiscal year 2025, the full employer contribution was allocated to pension.

The District's contractually required contribution to STRS was \$1,575,654 for fiscal year 2025.

***Net Pension Liability***

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Following is information related to the proportionate share:

|                                                                  | <u>SERS</u>         | <u>STRS</u>         | <u>Total</u>  |
|------------------------------------------------------------------|---------------------|---------------------|---------------|
| Proportion of the net pension liability prior measurement date   | 0.081087400%        | 0.073813340%        |               |
| Proportion of the net pension liability current measurement date | <u>0.084059700%</u> | <u>0.077438300%</u> |               |
| Change in proportionate share                                    | <u>0.002972300%</u> | <u>0.003624960%</u> |               |
| Proportionate share of the net pension liability                 | \$ 4,300,154        | \$ 14,900,380       | \$ 19,200,534 |

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2137.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2024 and June 30, 2023, are presented below:

|                                              | <u>June 30, 2024</u>                                                                                          | <u>June 30, 2023</u>                                                                                          |
|----------------------------------------------|---------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------|
| Wage inflation                               | 2.40%                                                                                                         | 2.40%                                                                                                         |
| Future salary increases, including inflation | 3.25% to 13.58%                                                                                               | 3.25% to 13.58%                                                                                               |
| COLA or ad hoc COLA                          | 2.00% on or after April 1, 2018, COLAs for future retirees will be delayed for 3 years following commencement | 2.00% on or after April 1, 2018, COLAs for future retirees will be delayed for 3 years following commencement |
| Investment rate of return                    | 7.00% net of system expenses                                                                                  | 7.00% net of system expenses                                                                                  |
| Discount rate                                | 7.00%                                                                                                         | 7.00%                                                                                                         |
| Actuarial cost method                        | Entry age normal                                                                                              | Entry age normal                                                                                              |

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

In 2024, mortality rates were based on the following:

**Service Retirement:** PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

**Disabled Retirement:** PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

**Contingent Survivor:** PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

In the prior measurement date, mortality rates were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. Ohio Revised Code Section 3309.15 and the Board-adopted Investment Policy govern investment activity at SERS. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

As of June 30, 2024:

| <u>Asset Class</u>          | <u>Target<br/>Allocation</u> | <u>Long-Term Expected Real<br/>Rate of Return (geometric)</u> |
|-----------------------------|------------------------------|---------------------------------------------------------------|
| Cash                        | 3.00 %                       | 0.97 %                                                        |
| US Equity                   | 22.00                        | 4.68                                                          |
| Non-US Equity Developed     | 12.00                        | 4.96                                                          |
| Non-US Equity Emerging      | 6.00                         | 5.66                                                          |
| Fixed Income/Global Bonds   | 18.00                        | 2.38                                                          |
| Private Equity              | 14.00                        | 7.10                                                          |
| Real Estate                 | 13.00                        | 3.64                                                          |
| Infrastructure              | 7.00                         | 4.80                                                          |
| Private Debt/Private Credit | 5.00                         | 5.86                                                          |
| Total                       | <u>100.00 %</u>              |                                                               |

**KENTON CITY SCHOOL DISTRICT  
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**NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

**Discount Rate** - Total pension liability for 2024 was calculated using the discount rate of 7.00%. The discount rate determination did not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 20-year amortization period of the unfunded actuarial accrued liability. The actuarially determined contribution rate of fiscal year 2024 was 14%. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return, 7.00%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability. The annual money weighted rate of return, calculated as the internal rate of return on pension plan investments, for fiscal year 2024 was 9.31%.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what each the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%), or one percentage point higher (8.00%) than the current rate.

|                                                                | 1% Decrease  | Current<br>Discount Rate | 1% Increase  |
|----------------------------------------------------------------|--------------|--------------------------|--------------|
| District's proportionate share<br>of the net pension liability | \$ 6,578,642 | \$ 4,300,154             | \$ 2,381,792 |

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2024 and June 30, 2023, actuarial valuations are presented below:

|                                      | June 30, 2024                                             | June 30, 2023                                             |
|--------------------------------------|-----------------------------------------------------------|-----------------------------------------------------------|
| Inflation                            | 2.50%                                                     | 2.50%                                                     |
| Projected salary increases           | Varies by service from 2.50% to 8.50%                     | Varies by service from 2.50% to 8.50%                     |
| Investment rate of return            | 7.00%, net of investment<br>expenses, including inflation | 7.00%, net of investment<br>expenses, including inflation |
| Discount rate of return              | 7.00%                                                     | 7.00%                                                     |
| Payroll increases                    | 3.00%                                                     | 3.00%                                                     |
| Cost-of-living adjustments<br>(COLA) | 0.00%                                                     | 0.00%                                                     |

For the June 30, 2024 actuarial valuation, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For the prior measurement date, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

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HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Actuarial assumptions used in the June 30, 2024 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class          | Target<br>Allocation* | Long-Term Expected<br>Real Rate of Return ** |
|----------------------|-----------------------|----------------------------------------------|
| Domestic Equity      | 26.00 %               | 6.90 %                                       |
| International Equity | 22.00                 | 7.70                                         |
| Alternatives         | 19.00                 | 9.10                                         |
| Fixed Income         | 22.00                 | 4.50                                         |
| Real Estate          | 10.00                 | 5.10                                         |
| Liquidity Reserves   | 1.00                  | 2.40                                         |
| Total                | 100.00 %              |                                              |

\* Final target weights reflected at October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.40% and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total pension liability was 7.00% as of June 30, 2024. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described previously. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on pension plan investments of 7.00% was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2024.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - The following table represents the proportionate share of the net pension liability as of June 30, 2023, calculated using the current period discount rate assumption of 7.00%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption:

|                                                                | 1% Decrease   | Current<br>Discount Rate | 1% Increase  |
|----------------------------------------------------------------|---------------|--------------------------|--------------|
| District's proportionate share<br>of the net pension liability | \$ 24,036,924 | \$ 14,900,380            | \$ 7,172,433 |

**Assumption and Benefit Changes Since the Prior Measurement Date** - The discount rate remained at 7.00% for June 30, 2024 valuation.

Retirement rates were extended to younger ages intended to ensure that the ranges in retirement eligibility impacted participants at such ages.

Demographic assumptions were changed based on the actuarial experience study for the period July 1, 2015 through June 30, 2021.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 10 - DEFINED BENEFIT OPEB PLANS**

***Net OPEB Liability/Asset***

See Note 9 for a description of the net OPEB liability/asset.

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

The Health Care program is financed through a combination of employer contributions, recipient premiums, investment returns, and any funds received on behalf of SERS' participation in Medicare programs. The System's goal is to maintain a health care reserve account with a 20-year solvency period in order to ensure that fluctuations in the cost of health care do not cause an interruption in the program. However, during any period in which the 20-year solvency period is not achieved, the System shall manage the Health Care Fund on a pay-as-you-go basis.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2025, SERS did not allocate any employer contributions to post-employment health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2025, this amount was \$30,000. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2025, the District's surcharge obligation was \$58,252.

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$58,252 for fiscal year 2025.

**KENTON CITY SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

**NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)**

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description - The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Health care premiums were reduced by a Medicare Part B premium credit beginning in 2023. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Medicare Part D is a federal program to help cover the costs of prescription drugs for Medicare beneficiaries. This program allows STRS Ohio to recover part of the cost for providing prescription coverage since all eligible STRS Ohio health care plans include creditable prescription drug coverage.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2025, STRS did not allocate any employer contributions to post-employment health care.

***Net OPEB Liability/Asset***

The net OPEB liability/asset was measured as of June 30, 2024, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability/asset was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

Following is information related to the proportionate share:

|                                                                     | SERS                | STRS                | Total          |
|---------------------------------------------------------------------|---------------------|---------------------|----------------|
| Proportion of the net OPEB liability/asset prior measurement date   | 0.083169200%        | 0.073813340%        |                |
| Proportion of the net OPEB liability/asset current measurement date | <u>0.085142700%</u> | <u>0.077438300%</u> |                |
| Change in proportionate share                                       | <u>0.001973500%</u> | <u>0.003624960%</u> |                |
| Proportionate share of the net OPEB liability                       | \$ 867,174          | \$ -                | \$ 867,174     |
| Proportionate share of the net OPEB asset                           | \$ -                | \$ (1,468,857)      | \$ (1,468,857) |

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

**KENTON CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2024 and June 30, 2023 are presented below:

|                                                                                               | June 30, 2024                                           | June 30, 2023                                           |
|-----------------------------------------------------------------------------------------------|---------------------------------------------------------|---------------------------------------------------------|
| Wage inflation                                                                                | 2.40%                                                   | 2.40%                                                   |
| Future salary increases, including inflation                                                  | 3.25% to 13.58%                                         | 3.25% to 13.58%                                         |
| Investment rate of return                                                                     | 7.00% net of investment<br>expense, including inflation | 7.00% net of investment<br>expense, including inflation |
| Municipal bond index rate                                                                     | 3.93%                                                   | 3.86%                                                   |
| Single equivalent interest rate, net of plan<br>investment expense, including price inflation | 4.88%                                                   | 4.27%                                                   |
| Medical trend assumption                                                                      | 7.00 to 4.40%                                           | 6.75 to 4.40%                                           |

In 2024, the following mortality assumptions were used:

**Healthy Retirees** - PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females.

**Disabled Retirees** - PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females.

**Contingent Survivors** - PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females.

**Actives** - PUB-2010 General Amount Weighted Below Median Employee mortality table.

**Mortality Projection** - Mortality rates are projected using a fully generational projection with Scale MP-2020.

In the prior measurement date, the following mortality assumptions were used:

**Healthy Retirees** - PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females.

**Disabled Retirees** - PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)**

**Contingent Survivors** - PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females.

**Actives** - PUB-2010 General Amount Weighted Below Median Employee mortality table.

**Mortality Projection** - Mortality rates are projected using a fully generational projection with Scale MP-2020.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term expected rate on plan assets of return on plan assets is reviewed as part of the regular experience studies prepared every five years for SERS. The most recent five-year experience study was performed for the period covering fiscal years 2016 through 2020, and was adopted by the Board on April 15, 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class as June 30, 2024 are summarized as follows:

| <u>Asset Class</u>          | <u>Target<br/>Allocation</u> | <u>Long-Term Expected Real<br/>Rate of Return (geometric)</u> |
|-----------------------------|------------------------------|---------------------------------------------------------------|
| Cash                        | 3.00 %                       | 0.97 %                                                        |
| US Equity                   | 22.00                        | 4.68                                                          |
| Non-US Equity Developed     | 12.00                        | 4.96                                                          |
| Non-US Equity Emerging      | 6.00                         | 5.66                                                          |
| Fixed Income/Global Bonds   | 18.00                        | 2.38                                                          |
| Private Equity              | 14.00                        | 7.10                                                          |
| Real Estate                 | 13.00                        | 3.64                                                          |
| Infrastructure              | 7.00                         | 4.80                                                          |
| Private Debt/Private Credit | 5.00                         | 5.86                                                          |
| Total                       | <u>100.00 %</u>              |                                                               |

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

**NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)**

**Discount Rate** - The discount rate used to measure the total OPEB liability at June 30, 2024, was 4.88%. The discount rate used to measure total OPEB liability prior to June 30, 2024, was 4.27%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50% of projected covered payroll each year, which includes a 1.50% payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position is projected to be depleted in 2059 by SERS' actuaries. The Fidelity General Obligation 20-year Municipal Bond Index Rate was used in the determination of the single equivalent interest rate for both the June 30, 2023 and the June 30, 2024 total OPEB liability. The Municipal Bond Index Rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate was 3.93% at June 30, 2024 and 3.86% at June 30, 2023.

**Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the proportionate share of the net OPEB liability, what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.88%) and higher (5.88%) than the current discount rate (4.88%). Also shown is what the proportionate share of the net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 5.00%) and higher (8.00% decreasing to 7.00%) than the current rate (7.00% decreasing to 6.00%).

|                                                             | <u>1% Decrease</u> | <u>Current<br/>Discount Rate</u> | <u>1% Increase</u> |
|-------------------------------------------------------------|--------------------|----------------------------------|--------------------|
| District's proportionate share<br>of the net OPEB liability | \$ 1,156,346       | \$ 867,174                       | \$ 637,388         |

|                                                             | <u>1% Decrease</u> | <u>Current<br/>Trend Rate</u> | <u>1% Increase</u> |
|-------------------------------------------------------------|--------------------|-------------------------------|--------------------|
| District's proportionate share<br>of the net OPEB liability | \$ 586,177         | \$ 867,174                    | \$ 1,236,522       |

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

**NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)**

***Actuarial Assumptions - STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2024 actuarial valuation, compared with June 30, 2023 actuarial valuation, are presented below:

|                                 | June 30, 2024                                          |          | June 30, 2023                                          |          |
|---------------------------------|--------------------------------------------------------|----------|--------------------------------------------------------|----------|
| Inflation                       | 2.50%                                                  |          | 2.50%                                                  |          |
| Projected salary increases      | Varies by service from 2.50% to 8.50%                  |          | Varies by service from 2.50% to 8.50%                  |          |
| Investment rate of return       | 7.00%, net of investment expenses, including inflation |          | 7.00%, net of investment expenses, including inflation |          |
| Payroll increases               | 3.00%                                                  |          | 3.00%                                                  |          |
| Discount rate of return         | 7.00%                                                  |          | 7.00%                                                  |          |
| Blended discount rate of return | N/A                                                    |          | N/A                                                    |          |
| Health care cost trends         |                                                        |          |                                                        |          |
|                                 | Initial                                                | Ultimate | Initial                                                | Ultimate |
| Medical                         |                                                        |          |                                                        |          |
| Pre-Medicare                    | 7.50%                                                  | 3.94%    | 7.50%                                                  | 4.14%    |
| Medicare                        | -112.22%                                               | 3.94%    | -10.94%                                                | 4.14%    |
| Prescription Drug               |                                                        |          |                                                        |          |
| Pre-Medicare                    | 8.00%                                                  | 3.94%    | -11.95%                                                | 4.14%    |
| Medicare                        | -15.14%                                                | 3.94%    | 1.33%                                                  | 4.14%    |

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For the June 30, 2024 actuarial valuation, for healthy retirees the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For the prior measurement date, for healthy retirees the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

***Assumption Changes Since the Prior Measurement Date*** - The discount rate remained unchanged at 7.00% for the June 30, 2024 valuation.

***Benefit Term Changes Since the Prior Measurement Date*** - Healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2025. The larger Medicare trends for Years 2027 and 2028 reflect the assumed impact of the expiration of current Medicare Advantage contract on December 31, 2028.

**KENTON CITY SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

**NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)**

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class          | Target<br>Allocation* | Long-Term Expected<br>Real Rate of Return ** |
|----------------------|-----------------------|----------------------------------------------|
| Domestic Equity      | 26.00 %               | 6.90 %                                       |
| International Equity | 22.00                 | 7.70                                         |
| Alternatives         | 19.00                 | 9.10                                         |
| Fixed Income         | 22.00                 | 4.50                                         |
| Real Estate          | 10.00                 | 5.10                                         |
| Liquidity Reserves   | 1.00                  | 2.40                                         |
| Total                | 100.00 %              |                                              |

\* Final target weights reflected at October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.40% and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total OPEB liability was 7.00% as of June 30, 2024. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on health care fund investments of 7.00% was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2024.

**Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** - The following table represents the net OPEB asset as of June 30, 2024, calculated using the current period discount rate assumption of 7.00%, as well as what the proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption. Also shown is the proportionate share of the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

|                                                         | 1% Decrease    | Current<br>Discount Rate | 1% Increase    |
|---------------------------------------------------------|----------------|--------------------------|----------------|
| District's proportionate share<br>of the net OPEB asset | \$ (1,194,277) | \$ (1,468,857)           | \$ (1,707,800) |
|                                                         | 1% Decrease    | Current<br>Trend Rate    | 1% Increase    |
| District's proportionate share<br>of the net OPEB asset | \$ (1,723,941) | \$ (1,468,857)           | \$ (1,162,085) |

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 11 - OTHER EMPLOYEE BENEFITS**

**A. Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Teachers and administrators, except for the superintendent and treasurer, do not earn vacation time.

Teachers, administrators and classified employees earn sick leave at a rate of one and one-fourth days per month. Sick leave may be accumulated up to two hundred twenty five days for teachers and two-hundred-fifty days for classified employees. Sick leave for administrators may be accumulated to a maximum of 15 days beyond the employee's contract year. Upon retirement, teachers and administrative staff will be paid one-fourth of the total sick leave accumulation, not to exceed fifty-six (56) with five years of service. Payment is made for one-fourth of the total sick leave accumulation, not to exceed forty-six (46) days for classified employees. In addition all classified employees will be paid for one (1) day for each day over one-hundred-ninety-nine (199) accrued, unused days, but no more than ten (10) days. Payment is based upon the employee's salary at the time of retirement.

**B. Health Care Benefits**

The District offers medical, dental, vision, and life insurance benefits to most employees through the Hardin County School Employees' Health and Welfare Benefit Plan and Trust. Depending upon the plan chosen, the employees share the cost of the monthly premium with the Board. The premium varies with employee depending on the terms of the union contract.

**NOTE 12 - LONG-TERM OBLIGATIONS**

Changes in the District's long-term obligations during fiscal year 2025 were as follows:

|                                       | Balance<br>06/30/24  | <u>Additions</u> | <u>Reductions</u>     | Balance<br>06/30/25  | Due Within<br>One Year |
|---------------------------------------|----------------------|------------------|-----------------------|----------------------|------------------------|
| <b>Governmental activities:</b>       |                      |                  |                       |                      |                        |
| General Obligation Bonds              |                      |                  |                       |                      |                        |
| FY2021 Refunding Bonds                |                      |                  |                       |                      |                        |
| Serial Bonds 0.931 - 2.143%           | \$ 6,175,000         | \$ -             | \$ (525,000)          | \$ 5,650,000         | \$ 535,000             |
| Term Bonds 2.5%                       | 3,280,000            | -                | -                     | 3,280,000            | -                      |
| Premium                               | 592,859              | -                | (38,455)              | 554,404              | -                      |
| FY2022 School Facilities Construction |                      |                  |                       |                      |                        |
| Serial Bonds 4%                       | 7,200,000            | -                | (1,335,000)           | 5,865,000            | 405,000                |
| Term Bonds 3 - 4%                     | 24,865,000           | -                | -                     | 24,865,000           | -                      |
| Premium                               | 3,356,670            | -                | (97,530)              | 3,259,140            | -                      |
| <b>Total General Obligation Bonds</b> | <b>\$ 45,469,529</b> | <b>\$ -</b>      | <b>\$ (1,995,985)</b> | <b>\$ 43,473,544</b> | <b>\$ 940,000</b>      |

FY 2021 Refunding Bonds - On August 27, 2020, the District issued bonds, in the amount of \$10,023,403, to refund bonds previously issued in fiscal year 2012 for constructing and equipping school facilities. The bond issue consists of serial, term, and capital appreciation bonds, in the original amount of \$6,175,000, \$3,280,000, and \$568,404, respectively. The bonds were issued for a twenty fiscal year period, with final maturity in fiscal year 2040. The bonds are being repaid from the bond retirement fund.

**KENTON CITY SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

**NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)**

FY 2022 School Facilities Construction and Improvement Bonds - On March 1, 2022, the District issued \$35,000,000 in voted general obligation bonds for constructing and equipping school facilities. The bond issue consists of serial and term bonds, in the original amount of \$10,135,000 and \$24,865,000, respectively. The bonds were issued for a thirty-six-year period, with final maturity in fiscal year 2058. The bonds are being repaid from the bond retirement fund.

Principal and interest requirements to retire the general obligation bonds outstanding at June 30, 2025, were as follows:

| Fiscal Year<br>Ending<br>June 30, | General Obligation Bonds |                      |                      |
|-----------------------------------|--------------------------|----------------------|----------------------|
|                                   | Serial and Term          |                      |                      |
|                                   | Principal                | Interest             | Total                |
| 2026                              | \$ 940,000               | \$ 1,346,343         | \$ 2,286,343         |
| 2027                              | 955,000                  | 1,324,137            | 2,279,137            |
| 2028                              | 980,000                  | 1,300,475            | 2,280,475            |
| 2029                              | 1,000,000                | 1,275,263            | 2,275,263            |
| 2030                              | 1,030,000                | 1,248,310            | 2,278,310            |
| 2031 - 2035                       | 5,925,000                | 5,753,857            | 11,678,857           |
| 2036 - 2040                       | 6,955,000                | 4,788,350            | 11,743,350           |
| 2041 - 2045                       | 4,305,000                | 3,940,025            | 8,245,025            |
| 2046 - 2050                       | 5,205,000                | 3,009,900            | 8,214,900            |
| 2051 - 2055                       | 6,330,000                | 1,859,600            | 8,189,600            |
| 2056 - 2059                       | 6,035,000                | 494,700              | 6,529,700            |
| Total                             | <u>\$ 39,660,000</u>     | <u>\$ 26,340,960</u> | <u>\$ 66,000,960</u> |

**NOTE 13 - SET-ASIDES**

The District is required by State law to annually set aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

|                                             | Capital<br>Improvements |
|---------------------------------------------|-------------------------|
| Set-aside balance June 30, 2024             | \$ -                    |
| Current year set-aside requirement          | 416,631                 |
| Current year offsets                        | (113,971)               |
| Prior year offset from bond proceeds        | <u>(302,660)</u>        |
| Total                                       | <u>\$ -</u>             |
| Balance carried forward to fiscal year 2026 | <u>\$ -</u>             |
| Set-aside balance June 30, 2025             | <u>\$ -</u>             |

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 13 - SET-ASIDES - (Continued)**

During prior fiscal years, the District issued a total of \$48,604,587 in capital related school improvement bonds. These proceeds may be used to reduce capital acquisition below zero for future years. The amount presented for Prior Year Offset from Bond Proceeds is limited to an amount needed to reduce the reserve for capital improvement to \$0. The District is responsible for tracking the amount of the bond proceeds that may be used as an offset in future periods, which was \$46,404,779 at June 30, 2025.

**NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS**

**A. Ohio Hi-Point Career Center**

The Ohio Hi-Point Career Center (Career Center) (formerly the Ohio Hi-Point Joint Vocational School) is a distinct political subdivision of the State of Ohio which provides vocational education to students. The Career Center is operated under the direction of a Board consisting of one representative from each of the eleven participating Districts' elected boards. The Board possesses its own budgeting and taxing authority. The degree of control exercised by the District is limited to its representation on the Board. Financial information can be obtained from the Ohio Hi-Point Career Center, 2280 State Route 540, Bellefontaine, Ohio 43311.

**B. Western Ohio Computer Organization**

The District is a participant in the Western Ohio Computer Organization (WOCO). WOCO is a council of governments within the boundaries of Auglaize, Champaign, Hardin, Logan, Miami, and Shelby Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member Districts. The governing board of WOCO consists of two representatives from each county elected by majority vote of all charter member Districts within each county plus a representative from the fiscal agent District. During fiscal year 2025, the District paid \$122,320 to WOCO for various services. Financial information can be obtained from WOCO, 129 East Court Street, Sidney, Ohio 45365.

**NOTE 15 - INSURANCE POOLS**

**A. Ohio School Plan**

The District participates in the Ohio School Plan (OSP), an insurance purchasing pool established under Section 2744.081 of the Ohio Revised Code. OSP is an unincorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program for maintaining adequate insurance protection and provides risk management programs and other administrative services. OSP's business and affairs are conducted by a board consisting of thirteen superintendents, treasurers and business managers, representing a diverse group of school districts throughout the state. Hylant Administrative Services, LLC (HAS) is responsible for processing claims and establishes agreements between OSP and its members. Financial information can be obtained from Ohio School Plan c/o Hylant Administrative Services, 811 Madison Avenue, Toledo, Ohio 43604.

**B. Hardin County School Employees' Health and Welfare Benefit Plan and Trust**

The Hardin County School Employees' Health and Welfare Benefit Plan and Trust (Trust) is a public entity shared risk pool consisting of seven school districts and the Ada Public Library. The Trust is organized as a Voluntary Employee Benefit Association under Section 501 (c)(9) of the Internal Revenue Code and provides medical, dental, vision, and life insurance benefits to the employees of the participants. Each participant appoints an individual to an Administrative Committee which advises the Trustee, Huntington Bank, concerning aspects of the administration of the Trust.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 15 - INSURANCE POOLS – (Continued)**

Each participant decides which plans offered by the Administrative Committee will be extended to its employees. Participation in the Trust is by written application subject to acceptance by the Administrative Committee and payment of the monthly premiums. Financial information can be obtained from the Jefferson Health Plan. Contact Mark Schlagheck, Chief Fiscal Officer, 2023 Sunset Boulevard, Steubenville, OH 43952, or visit [thejeffersonhealthplan.org](http://thejeffersonhealthplan.org) or call (740) 792-4010.

**C. Better Business Bureau of Central Ohio Workers' Compensation Group Rating Plan**

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Better Business Bureau of Central Ohio Workers' Compensation Group Rating Plan (Plan) was established through the Better Business Bureau of Ohio as an insurance purchasing pool. Each year, the participants pay an enrollment fee to the Plan to cover the costs of administering the program.

**NOTE 16 - CONTINGENCIES**

**A. Grants**

The District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2025.

**B. Litigation**

There are currently no matters in litigation with the District as defendant.

**C. Foundation Funding**

Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Traditional districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education and Workforce (ODEW) is legislatively required to follow will continue to adjust as enrollment information is updated by the District, which can extend past the fiscal year-end. ODEW has finalized the impact of enrollment adjustments to the June 30, 2025 Foundation Funding for the District, which did not result in material adjustments.

**NOTE 17 - TAX ABATEMENTS ENTERED INTO BY OTHER GOVERNMENTS**

The City of Kenton entered into a tax abatement agreement with International Paper for the abatement of property taxes to bring jobs and economic development into the City. The agreement affects the property tax receipts collected and distributed to the District. Under the agreement, the District property taxes were reduced by \$139,925 during fiscal year 2025.

The Hardin County Board of Commissioners entered into a tax abatement agreement with Properties for the abatement of property taxes to bring jobs and economic development into the Township. The agreement affects the property tax receipts collected and distributed to the District. Under the agreement, the District property taxes were reduced by \$17,252 during fiscal year 2025.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN  
FUND BALANCES - BUDGET AND ACTUAL (BUDGETARY BASIS)  
GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

|                                                    | <b>Budgeted Amounts</b> |                     | <b>Actual Amounts<br/>Budgetary<br/>Basis</b> | <b>Variance with<br/>Final Budget -<br/>Over (Under)<br/>Actual Amounts</b> |
|----------------------------------------------------|-------------------------|---------------------|-----------------------------------------------|-----------------------------------------------------------------------------|
|                                                    | <b>Original</b>         | <b>Final</b>        |                                               |                                                                             |
| Budgetary receipts and other financing sources     | \$ 25,837,000           | \$ 26,612,000       | \$ 26,523,642                                 | \$ (88,358)                                                                 |
| Budgetary disbursements and other financing uses   | 24,191,002              | 32,781,002          | 32,918,246                                    | 137,244                                                                     |
| Net change in fund balance                         | 1,645,998               | (6,169,002)         | (6,394,604)                                   | (225,602)                                                                   |
| <b>Budgetary fund balance at beginning of year</b> | 11,894,742              | 11,894,742          | 11,894,742                                    | -                                                                           |
| <b>Prior year encumbrances appropriated</b>        | 251,582                 | 251,582             | 251,582                                       | -                                                                           |
| <b>Budgetary fund balance at end of year</b>       | <u>\$ 13,792,322</u>    | <u>\$ 5,977,322</u> | <u>\$ 5,751,720</u>                           | <u>\$ (225,602)</u>                                                         |

SEE ACCOMPANYING NOTES TO THE SUPPLEMENTARY INFORMATION

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY, OHIO**

NOTES TO THE SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

**NOTE 1 - BUDGETARY PROCESS**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Schedule of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budgetary Basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis are as follows:

1. Outstanding year end encumbrances are treated as a cash disbursements (budgetary basis) rather than as restricted, committed or assigned fund balance (cash basis).
2. Some funds are included in the general fund (cash basis) but have separate legally adopted budgets (budgetary basis).

Adjustments necessary to convert the results of operations at the end of the year on the budgetary basis to the cash basis are as follows:

|                          | <u>General</u>               |
|--------------------------|------------------------------|
| Budgetary basis          | \$ (6,394,604)               |
| Funds budgeted elsewhere | (14,321)                     |
| Encumbrances             | <u>135,415</u>               |
| Cash basis               | <u><u>\$ (6,273,510)</u></u> |

As part of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting", certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund. This includes the uniform school supplies fund and the public school support fund.

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

| <b>Federal Grantor<br/>Pass Through Grantor<br/>Program /Cluster Title</b> | <b>Federal<br/>Assistance<br/>Listing Number</b> | <b>Expenditures</b>       |
|----------------------------------------------------------------------------|--------------------------------------------------|---------------------------|
| <b>U.S. DEPARTMENT OF AGRICULTURE</b>                                      |                                                  |                           |
| <i><b>Passed through Ohio Department of Education and Workforce</b></i>    |                                                  |                           |
| Child Nutrition Cluster:                                                   |                                                  |                           |
| Non-Cash Assistance (Food Distribution)                                    |                                                  |                           |
| National School Lunch Program                                              | 10.555                                           | \$82,090                  |
| Cash Assistance:                                                           |                                                  |                           |
| School Breakfast Program                                                   | 10.553                                           | 269,396                   |
| National School Lunch Program                                              | 10.555                                           | 631,123                   |
| Summer Food Services Program for Children                                  | 10.559                                           | <u>160,168</u>            |
| Total Cash Assistance                                                      |                                                  | 1,060,687                 |
| Total Child Nutrition Cluster                                              |                                                  | <u>1,142,777</u>          |
| Total U.S. Department of Agriculture                                       |                                                  | <u>1,142,777</u>          |
| <b>U.S. DEPARTMENT OF THE TREASURY</b>                                     |                                                  |                           |
| <i><b>Passed through Ohio Facilities Construction Commission</b></i>       |                                                  |                           |
| COVID-19 Coronavirus State and Local Fiscal Recovery Funds                 | 21.027                                           | <u>3,274</u>              |
| Total U.S. Department of the Treasury                                      |                                                  | <u>3,274</u>              |
| <b>U.S. DEPARTMENT OF EDUCATION</b>                                        |                                                  |                           |
| <i><b>Passed through Ohio Department of Education and Workforce</b></i>    |                                                  |                           |
| Title I Grants to Local Educational Agencies                               | 84.010                                           | 761,284                   |
| Special Education Cluster (IDEA):                                          |                                                  |                           |
| Special Education Grants to States                                         | 84.027                                           | 489,390                   |
| Special Education Preschool Grants                                         | 84.173                                           | <u>12,614</u>             |
| Total Special Education Cluster (IDEA)                                     |                                                  | 502,004                   |
| Rural Education                                                            | 84.358                                           | 7,575                     |
| Supporting Effective Instruction State Grants                              | 84.367                                           | 132,252                   |
| Student Support and Academic Enrichment Program                            | 84.424                                           | 66,119                    |
| COVID-19 Education Stabilization Fund                                      | 84.425U                                          | <u>2,277,467</u>          |
| Total U.S. Department of Education                                         |                                                  | <u>3,746,701</u>          |
| Total Expenditures of Federal Awards                                       |                                                  | <u><u>\$4,892,752</u></u> |

*The accompanying notes are an integral part of this schedule.*

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**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR § 200.510(b)(6)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Kenton City School District, Hardin County (the District) under programs of the federal government for the fiscal year ended June 30, 2025. The information on this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 15-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - SUBRECIPIENTS**

The District did not provide funds to subrecipients during the fiscal year ended June 30, 2025.

**NOTE E - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE F – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.

**NOTE G - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with Ohio Department of Education and Workforce's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2025 to 2026 programs:

| <b><u>Program Title</u></b>                     | <b><u>AL Number</u></b> | <b><u>Amt.</u></b><br><b><u>Transferred</u></b> |
|-------------------------------------------------|-------------------------|-------------------------------------------------|
| Title I Grants to Local Educational Agencies    | 84.010                  | \$ 52,895                                       |
| Special Education - Grants to States            | 84.027                  | \$ 4,874                                        |
| Supporting Effective Instruction State Grants   | 84.367                  | \$ 6,274                                        |
| Student Support and Academic Enrichment Program | 84.424                  | \$ 10,697                                       |



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Kenton City School District  
Hardin County  
222 West Carrol Street  
Kenton, Ohio 43326

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Kenton City School District, Hardin County, Ohio (the District) as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated April 16, 2026, wherein we noted the District uses a special purpose framework other than generally accepted accounting principles.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings as item 2025-001.

### ***District's Response to Findings***

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the finding identified in our audit and described in the accompanying schedule of findings and corrective action plan. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### ***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

April 16, 2026



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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Kenton City School District  
Hardin County  
222 West Carrol Street  
Kenton, Ohio 43326

To the Board of Education

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Kenton City School District's, Hardin County, Ohio (the District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Kenton City School District's major federal programs for the fiscal year ended June 30, 2025. Kenton City School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Kenton City School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the fiscal year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.

- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

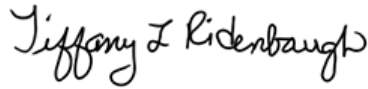
Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Kenton City School District  
Hardin County  
Independent Auditor's Report on Compliance with Requirements  
Applicable to Each Major Federal Program and on Internal Control Over  
Compliance Required by the Uniform Guidance  
Page 4

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State

A handwritten signature in black ink that reads "Tiffany L. Ridenbaugh". The signature is written in a cursive, flowing style.

Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

April 16, 2026

**KENTON CITY SCHOOL DISTRICT  
HARDIN COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2025**

**1. SUMMARY OF AUDITOR'S RESULTS**

|                     |                                                                                                                       |                                                                                      |
|---------------------|-----------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------|
| <b>(d)(1)(i)</b>    | <b>Type of Financial Statement Opinion</b>                                                                            | Unmodified                                                                           |
| <b>(d)(1)(ii)</b>   | <b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>      | No                                                                                   |
| <b>(d)(1)(ii)</b>   | <b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b> | No                                                                                   |
| <b>(d)(1)(iii)</b>  | <b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>                        | Yes                                                                                  |
| <b>(d)(1)(iv)</b>   | <b>Were there any material weaknesses in internal control reported for major federal programs?</b>                    | No                                                                                   |
| <b>(d)(1)(iv)</b>   | <b>Were there any significant deficiencies in internal control reported for major federal programs?</b>               | No                                                                                   |
| <b>(d)(1)(v)</b>    | <b>Type of Major Programs' Compliance Opinion</b>                                                                     | Unmodified                                                                           |
| <b>(d)(1)(vi)</b>   | <b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>                                                    | No                                                                                   |
| <b>(d)(1)(vii)</b>  | <b>Major Programs (list):</b>                                                                                         | Special Education Cluster<br><br>COVID-19 Education Stabilization Fund (ALN 84.425U) |
| <b>(d)(1)(viii)</b> | <b>Dollar Threshold: Type A\B Programs</b>                                                                            | Type A: > \$750,000<br>Type B: all others                                            |
| <b>(d)(1)(ix)</b>   | <b>Low Risk Auditee under 2 CFR § 200.520?</b>                                                                        | No                                                                                   |

|                                                                                                             |
|-------------------------------------------------------------------------------------------------------------|
| <b>2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS<br/>REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</b> |
|-------------------------------------------------------------------------------------------------------------|

**FINDING NUMBER 2025-001**

**Noncompliance**

**Ohio Rev. Code §117.38** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

**Ohio Admin. Code 117-2-03(B)** requires the District to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

The District prepared financial statements that, although formatted similar to financial statements prescribed by the Governmental Accounting Standards Board, report on the cash basis of accounting rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time.

Pursuant to Ohio Rev. Code § 117.38 the District may be fined for its failure to file the required financial report. Failure to report on a GAAP basis compromises the District's ability to evaluate and monitor the overall financial condition of the District. To help provide the users with more meaningful financial statements, the District should prepare its annual financial statements according to generally accepted accounting principles.

**Officials' Response:**

GAAP statements have not been filed since the Board agreed with the Treasurer to suspend such preparation due to its high cost and limited usage. It is not anticipated that GAAP statements will be filed in the future.

|                                                            |
|------------------------------------------------------------|
| <b>3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS</b> |
|------------------------------------------------------------|

None



# KENTON CITY SCHOOLS

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## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

2 CFR § 200.511(b)

June 30, 2025

| Finding Number | Finding Summary                                                                                                                                                                                                                                                           | Status                                        | Additional Information     |
|----------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------|----------------------------|
| 2024-001       | <b>Noncompliance Finding – Ohio Rev. Code § 117.38</b> – The Financial statements were not prepared in accordance with accounting principles general accepted in the United States of America.<br><br>First reported in the audit for the fiscal year ended June 30, 2013 | Not Corrected<br>Repeated as Finding 2025-001 | See Corrective Action Plan |



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## CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) June 30, 2025

**Finding Number:** 2025-001  
**Planned Corrective Action:** GAAP statements have not been filed since the Board agreed with the Treasurer to suspend such preparation due to its high cost and limited usages. It is not anticipated that GAAP statements will be filed in the future.  
**Anticipated Completion Date:** N/A  
**Responsible Contact Person:** Jill Smith, Treasurer

# OHIO AUDITOR OF STATE KEITH FABER



**KENTON CITY SCHOOL DISTRICT**

**HARDIN COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 5/7/2026**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)