

**SANDUSKY CITY SCHOOL DISTRICT
ERIE COUNTY**



**SINGLE AUDIT
FOR THE YEAR ENDED JUNE 30, 2025**



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Columbus, Ohio 43215
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800-282-0370

Board of Education
Sandusky City School District
407 Decatur Street
Sandusky, Ohio 44870

We have reviewed the *Independent Auditor's Report* of Sandusky City School District, Erie County, prepared by Plattenburg & Associates, Inc., for the audit period July 1, 2024 through June 30, 2025. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Sandusky City School District is responsible for compliance with these laws and regulations.

KEITH FABER
Ohio Auditor of State

Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

March 06, 2026

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**SANDUSKY CITY SCHOOL DISTRICT
ERIE COUNTY
FOR THE YEAR ENDED JUNE 30, 2025**

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**SANDUSKY CITY SCHOOL DISTRICT
ERIE COUNTY
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED JUNE 30, 2025**

Federal Grant/ Pass Through Grantor Program Title	Pass Through Entity Number	Assistance Listing Number	Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE			
Passed Through Ohio Department of Education and Workforce:			
Child Nutrition Cluster:			
Non-Cash Assistance (Food Distribution):			
School Breakfast Program	3L70	10.553	\$30,375
National School Lunch Program	3L60	10.555	72,940
Total Non-Cash Assistance			<u>103,315</u>
Cash Assistance:			
School Breakfast Program	3L70	10.553	469,499
National School Lunch Program	3L60	10.555	1,125,179
Total Cash Assistance			<u>1,594,678</u>
Total Child Nutrition Cluster			<u>1,697,993</u>
Total U.S. Department of Agriculture			<u>1,697,993</u>
U.S. DEPARTMENT OF EDUCATION			
Direct Assistance:			
Student Financial Assistance Cluster:			
Federal Pell Grant Program	N/A	84.063	458,798
Federal Direct Student Loans	N/A	84.268	575,626
Total Student Financial Assistance Cluster			<u>1,034,424</u>
Passed Through Ohio Board of Regents:			
Adult Education - Basic Grants to States	3120	84.002	170,220
Passed Through Ohio Department of Education and Workforce:			
Special Education Cluster:			
Special Education-Grants to States	3M20	84.027	854,347
Special Education-Preschool Grants	3C50	84.173	51,090
Total Special Education Cluster			<u>905,437</u>
COVID-19 American Rescue Plan - Elementary and Secondary School			
Emergency Relief Fund	3HS0	84.425U	2,561,793
Career and Technical Education - Basic Grants to States	3L90	84.048	87,507
English Language Acquisition State Grants	3Y70	84.365	10,182
Title I Grants to Local Educational Agencies	3M00	84.010	2,760,841
Student Support and Academic Enrichment Program	3HI0	84.424	242,366
Supporting Effective Instruction State Grants	3Y60	84.367	285,111
Title V-B Rural Education	3Y80	84.358	212,409
Passed Through Ashland County-West Holmes Career Center:			
Career and Technical Education - Basic Grants to States	N/A	84.048	<u>35,125</u>
Total U.S. Department of Education			<u>8,305,415</u>
Total Expenditures of Federal Awards			<u>\$10,003,408</u>

See accompanying notes to the schedule of expenditures of federal awards.

**SANDUSKY CITY SCHOOL DISTRICT
ERIE COUNTY
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
2 CFR 200.510(b)(6)
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Sandusky City School District (the School District) under programs of the federal government for the fiscal year ended June 30, 2025. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position or changes in net position of the School District.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C – INDIRECT COST RATE

The School District has elected not to use the 15-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE D - CHILD NUTRITION CLUSTER

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

NOTE E – FOOD DONATION PROGRAM

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.

NOTE F – FEDERAL DIRECT LOAN PROGRAM

The School District participates in the William D. Ford Federal Direct Loan Program. The School District originates the loans which are then funded through the U.S. Department of Education.

ALN	Program Name	Amount
84.268	Federal Subsidized Loans	\$222,301
84.268	Federal Unsubsidized Loans	353,325
	Total Federal Direct Student Loans	<u>\$575,626</u>

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

Board of Education and Management
Sandusky City School District
Erie County, Ohio
407 Decatur Street
Sandusky, Ohio 44870

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Sandusky City School District (the District), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 26, 2025. We noted the District adopted new accounting guidance in Government Accounting Standards Board (GASB) Statement No. 101, Compensated Absences.

Required by Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Required by Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Plattenburg & Associates, Inc.

Plattenburg & Associates, Inc.
Cincinnati, Ohio
December 26, 2025

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH
MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE AND ON THE
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE**

Board of Education and Management
Sandusky City School District
Erie County, Ohio
407 Decatur Street
Sandusky, Ohio 44870

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Sandusky City School District's (the District) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2025. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We issued our report thereon dated December 26, 2025, which contained unmodified opinions on those financial statements, wherein we noted the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, Compensated Absences. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Plattenburg & Associates, Inc.

Plattenburg & Associates, Inc.
Cincinnati, Ohio
December 26, 2025

**SANDUSKY CITY SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED JUNE 30, 2025**

Section I – Summary of Auditor’s Results

Financial Statements

Type of auditor’s report issued on whether the financial statements audited were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? No
- Significant Deficiency(s) identified? None reported

Noncompliance material to financial statements noted?

No

Federal Awards

Internal control over major federal programs:

- Material weakness(es) identified? No
- Significant Deficiency(s) identified? None reported

Type of auditor’s report issued on compliance for major federal programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

No

Identification of major federal programs:

Title 1 ALN 84.010

Student Financial Assistance Cluster

Dollar threshold used to distinguish between Type A and Type B Programs

\$750,000

Auditee qualified as low-risk auditee?

Yes

Section II – Findings Related to the Financial Statements Required to be reported in Accordance with GAGAS

None

Section III – Federal Award Findings and Questioned Costs

None



**SANDUSKY CITY SCHOOL DISTRICT
SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS
2 CFR 200.511(b)
JUNE 30, 2025**

None Noted.

Annual Comprehensive Financial Report

for the year ended June 30, 2025



**Sandusky City Schools
Erie County, Ohio**

SANDUSKY CITY SCHOOL DISTRICT

ERIE COUNTY, OHIO

ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2025

Prepared by:
Yvonne Anderson, CFO/Treasurer
And Treasurer's Office Staff

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INTRODUCTORY SECTION



Sandusky City Schools

407 Decatur Street, Sandusky, OH 44870-2442 • 419-984-1005 • www.scs-kl2.net

Office of the Treasurer/CFO

Yvonne Anderson

December 26, 2025

Members of the Board of Education and Residents of the Sandusky City School District

The Annual Comprehensive Financial Report (ACFR) of the Sandusky City School District (the "School District") for the fiscal year ended June 30, 2025 is hereby submitted. This report was prepared by the Treasurer's Office in conformance with generally accepted accounting principles (GAAP) as set forth by the Governmental Accounting Standards Board (GASB) and includes an unmodified opinion from the Auditor of State. Responsibility for accurate, complete, and fair representation of data, including all disclosures, rests with the District. This report will provide the taxpayers of the District with comprehensive financial data in a format that will enable them to gain an understanding of the District's financial affairs. Copies will be available upon request to taxpayers, financial rating services, banking institutions, and other interested parties.

Generally Accepted Accounting Principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the independent auditor's report.

As a part of the School District's independent audit, tests are made to determine the adequacy of the internal control structure, including that portion related to federal financial assistance programs, as well as to determine that the School District has complied with applicable laws and regulations. The results of the School District's independent audit for the fiscal year ended June 30, 2025 provided no instances of material weaknesses in the internal control structure or significant violations of applicable laws and regulations.

Copies of this report will be widely available through the District's and the Auditor of State of Ohio website. Copies will be available upon request to taxpayers, financial rating services, banking institutions and other interested parties as needed. It is located at www.ohioauditor.gov, in the Audit Search section of the website.

THE REPORTING ENTITY AND SERVICES PROVIDED

The District provides a full range of educational programs and services. These include elementary and secondary curriculum offerings at the general, college preparatory, advanced placement, college, gifted, special education and vocational levels. The District offers a broad range of co-curricular and extra-curricular activities in the areas of academics, athletics, music, and clubs.

THE DISTRICT AND ITS FACILITIES

The School District operates 1 pre-K to K school, 1 first to second grade school, 1 third to sixth grade school, 1 middle school, and 1 comprehensive high school. The School District operates under current standards as prescribed by the State of Ohio Board of Education, as provided in Division (D) of Section 3301.07 and Section 110.01 of the Ohio Revised Code.

The School District ranks as 128th largest by total enrollment among the 612 public school districts in the state and is the largest in Erie County. As of the current school year (2024-2025), the average daily membership (ADM) was 3,052 students. The School District enrollment, has experienced slight decreases over the last few years, due to a charter school opening within the city.

The School District has 436 full time and 52 part time employees. The School District employs 262 certified staff members and 36 administrators. Additionally, the School District employs 6 full-time adult education instructors and 186 full-time and part-time non-teaching staff members.

<i>Constructed</i>	<i>School</i>	<i>Enrollment</i>
1957	Sandusky High School	1,056
1867	Adams Jr. High- RCAAS	116
1898	Jackson Jr. High-Digital Academy	367
2020	Sandusky Primary	389
2020	Sandusky Intermediate	748
2021	Sandusky Early Learning Academy	376

See schedule 20 for additional information (age, capacity, etc.) on the District's school buildings.

SERVICES PROVIDED

The School District offers a wide variety of educational programs for all segments of the community. Sandusky High School is one of the few comprehensive high schools in Ohio, containing eleven (11) career technical education programs as well as a wide range of college preparatory offerings. Additionally, the adult continuing education program serves nearly 120 adults each year in degree programs. The School District provides extensive special education services and offers a kindergarten through twelfth grade accelerated and gifted program. All School District kindergarten students attend all-day, every day kindergarten classes and benefit from a full day of instruction.

A full range of extracurricular programs and activities is available to students beginning with the elementary grades. All School District schools have libraries, special purpose rooms, including computer labs and unique curricular offerings designed by the individual building staff and administration.

An active Council of local neighborhood Parent Councils provides for articulation, cooperation, and communication and partnership between parents, community members, and school officials.

The School District cooperates with the City of Sandusky Recreation and Parks Department, churches and a number of community and civic organizations in making school facilities available for athletic, recreational and enrichment activities.

Classroom teachers at all levels are supported by specialists in media, guidance, art, instrumental and vocal music, physical education and curriculum development. A comprehensive interscholastic and intramural sports program is offered to students at select grade levels of the School District. All elementary schools have full-time media aides and secondary schools are staffed by a certified media specialist. School nurses, psychologists, speech therapists, one media coordinator, counselors, specific coordinators for Title I (a federally funded reading and mathematics program), and gifted programs offer direction, support and coordination of services for all students.

Overlapping Governmental Entities

The major political subdivisions or other governmental entities that overlap the territory of the School District are listed below. The stated percentage is that percentage of the tax valuation of the overlapping entity that is located within the School District.

1. A portion (22% - approximately) of Erie County functions allocated to counties by Ohio law, such as elections, health and human services, and judicial.
2. The City of Sandusky (100%) has municipal corporation responsibilities.

Each of these entities operates independently, with its own separate budget, taxing power, and sources of revenue. Both Erie County and the City of Sandusky levy ad valorem property taxes within the ten-mill limitation (subject to available statutory allocation of the 10 mills). The School District also acts as fiscal agent for local tax revenues distributed to the Sandusky Library, located within the School District's boundaries, with this revenue reported in the custodial fund. The School District is not considered a component unit of another government.

The School District is an active member of the Enterprise Zone Negotiating Committee, along with the City of Sandusky and Erie County. The Enterprise Zone offers tax abatements for real and personal property improvements and additions to businesses located within the city. A number of local companies have been granted partial tax abatements on additions made during the last several years. The City of Sandusky and the School District have also benefited from these expansions through additional tax revenues from the unabated portion of valuation increases on the property and from improved economic conditions resulting from growth in employment of city residents.

Parochial Schools

The School District acts as fiscal agent for state funds distributed to parochial schools, with revenue reported in special revenue funds. The Early Childhood Center (Kindergarten Readiness and Preschool), St. Mary Elementary and Jr. High School (K-8) and St. Mary's Central Catholic High School (9-12) are all reported as a single entity under one IRN, are all located within the School District and serve students who reside both inside and outside the School District.

EMPLOYEE RELATIONS

A statewide public employee bargaining law applies generally to public employee relations and collective bargaining. The starting salary (2024-2025 school year) for a teacher with a bachelor's degree is \$43,722, and the maximum salary for a teacher with a master's degree plus 24 graduate hours and 35 years of experience is \$107,166.

The School District's certificated employees, excluding administration, are members of the Sandusky Education Association (S.E.A.), a labor organization affiliated with the Ohio Education Association. The current contract between the Board of Education and the S.E.A. expires June 30, 2027.

All of the School District's support staff employees, including secretarial, custodial, maintenance, transportation, and teacher aides, are represented for bargaining purposes by the Sandusky Non-Teaching Employees Association (S.N.T.E.A.), a labor organization affiliated with the Ohio Education Association. The current S.N.T.E.A. contract expires June 30, 2025.

The School District has never experienced any work stoppage or job actions. In the judgment of the Board and administration, labor relations between the School District and its employees remain excellent.

ECONOMIC CONDITION AND OUTLOOK

The School District is located in Erie County, in Northwest Ohio, approximately sixty miles west of Cleveland and sixty miles east of Toledo. All of the School District is located within Erie County and falls entirely within the corporate boundaries of the City of Sandusky, which lies on the shores of Sandusky Bay and Lake Erie.

The School District is served by diversified transportation facilities including immediate access to four State highways and Interstate 80 (Ohio Turnpike). The School District is served by CSX, Norfolk and Southern, and Amtrak Rail Services.

Major commercial banks with offices within the School District include US Bank, Key Bank, Fifth Third Bank and Civista Bank.

Two daily newspapers serve the School District. The School District falls within the broadcast area of seven television stations and numerous AM/FM radio stations. One television station is located within the city limits as are two AM/FM radio stations. The School District has a cable television license and broadcasts school information on cable Channel 81.

Within commuting distance of the School District are numerous public and private two and four-year colleges and universities including Bowling Green State University Firelands Campus, Ashland University, Cleveland State University, Toledo University, Bowling Green State University, Terra Community College, and Lorain Community College. Bowling Green State University, Terra Community College and Owens Community College utilize School District facilities and staff for course offerings to area residents and students.

The School District is served with a wide range of recreational offerings through school and City recreation and park programs. One of the things that make the School District an attractive place to live is its unique location. It is located on both Sandusky Bay and Lake Erie with over twenty-two (22) miles of shoreline within the city limits. The close association with the water and the inherent access to boating, sailing, fishing, and swimming, etc. gives this School District an atmosphere of a coastal city. Lake freighters, ferry boats, commercial fishing boats and pleasure boats are commonplace. The lake and bay along with Cedar Point Amusement Park, many fine golf courses, restaurants, motels, shops, and business enterprises have resulted in a booming tourist trade and have given the School District's area the reputation of being one of the premier places in the country to live. The School District offers the advantages of a small town, a reasonable cost of living, and excellent medical facilities (including Firelands Regional Medical Center in Sandusky).

The local economy has been in a gradual decline for several years. A number of businesses have closed or left Sandusky, taking with them a significant number of manufacturing jobs. The Erie County unemployment rate in June of 2025 was 4.7%, compared with state and national unemployment rates of 5.1% and 4.1% respectively. The City of Sandusky has been involved with redevelopment through interested investors, slowly increasing the local economy. In 2020, the City of Sandusky was voted the best small coastal town in the United States of America from U.S.A. Today.

As further evidence of a struggling economy in Sandusky, according to the U.S. Census Bureau the median family income in the City was \$59,914 in the year 2024, compared with \$80,520 and \$83,730 state and national averages, respectively. Additionally, the median home value in Sandusky in 2024 was \$225,000, compared with \$291,062 and \$419,300 median home values in the state and the nation, respectively.

RELEVANT FINANCIAL POLICIES AND LONG-TERM FINANCIAL PLANNING

The School District prepares a five-year financial forecast annually for use as a tool for long range planning. The five-year forecast contains projected local and state revenues, spending patterns within each area of the budget, and cash balances in the School District's operating fund. The five-year forecast provides early warning signs of potential financial problems.

The School District regularly updates the five-year forecast for use as a basis for making financial decisions, including the construction of the annual budget, adjustments to staffing levels, collective bargaining, and the placement of tax levies on the ballot. Specific examples of recent decisions that have resulted in improvements in the School District's financial condition include the approval of a 4.9 mill operating levy in 2012, the closure of school buildings due to decreased enrollment which has resulted in the net reduction of paid staff positions, the combination of 7th and 8th grade students into a separate section of Sandusky High School, the successful replacement of a 2.0 mill permanent improvement levy in 2009, the successful renewal of a five-year, \$1.5 million emergency levy in November, 2018, and a successful passage of a bond issue levy in November, 2016 for the construction of new school buildings. The school district recently completed construction of three new school buildings for grades PK-K, 1-2, and 3-6. The PK-K building was opened during the 2021-2022 school year. The 1-2 and 3-6 buildings opened in the 2020-2021 school year.

The School District continues to monitor its finances, planning for long-term viability and financial responsibility, but the uncertainty of state funding due to consistent changes in the state funding formula and current funding for open enrollment, community and non-public schools, especially scholarship funding, creates a situation where the state funding for the future is unknown and future planning becomes reactionary based on the direction of state policy and legislation.

MAJOR CURRENT AND FUTURE INITIATIVES

Major Initiatives for the Year

The School District implemented and continued a number of significant programs during the past year to meet student and community needs.

The School District continued to invest in technology in the 2024-2025 school year. The School District employs a computer technician and an instructional technology facilitator to provide support to School District staff. In addition, the School District contracts for additional technician services with outside companies.

During the 2014-2015 school year, the Sandusky City School District unveiled its latest drop-out prevention/student retention program, the Sandusky Digital Academy, an alternative high school option. Initial enrollment at the Academy was approximately 110 students and that figure has increased since the program opening.

Major Initiatives for the Future

The School District will continue to upgrade all areas of technology and beyond to meet demands of a global focused 21st century education. Our priority will be to enhance hardware and software upgrades that promote seamless technology integration into our instructional and systemic deliveries.

The Sandusky City School District launched The Great Lakes Visual and Performing Arts Academy during the 2015-2016 school year. The academy will provide students with a variety of personally relevant arts opportunities which will help cultivate the whole child as they discover and develop their unique skills and talents.

The School District also rolled out its Global Experience Program which will offer our senior students the opportunity to intern with local businesses, industries, colleges, non-profits and the military in their career choice and Blue Streak University which provided and organized system for our students to complete their high school education while earning college credits with the potential of acquiring up to an associates degree.

The School District has instituted a rolling open-enrollment time frame policy and intends to expand awareness of the positive academic program offered by the School District.

FINANCIAL INFORMATION

The District's accounting system is organized on a "fund" basis. Each fund is a distinct, self-balancing entity. Records for general governmental operations are maintained on a budgetary basis system of accounting as prescribed by State statute. The Budgetary basis accounting differs from generally accepted accounting principles [GAAP] as promulgated by the Governmental Accounting Standards Board [GASB].

INTERNAL ACCOUNTING AND BUDGETARY CONTROL

In developing the District's accounting system, much consideration was given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of internal accounting controls should not exceed the benefits expected to be derived from their implementation.

The District utilizes a fully automated accounting system as well as an automated system of control for capital assets and payroll. These systems, coupled with the manual auditing of each voucher prior to payment, ensures that the financial information generated is both accurate and reliable.

All funds, other than the custodial funds, are legally required to be budgeted and appropriated. The legal level of control has been established by the Board at the fund level. At the beginning of each fiscal year, the Board adopts either a temporary appropriation measure or a permanent appropriation measure for that fiscal year. Appropriations are monitored, changed, and amended/adopted continually.

Annual appropriations may not exceed the County Budget Commission's official estimate of resources. The County Auditor must certify that the Board's appropriation measures, including any supplements or amendments, do not exceed the amount set forth in the latest of those official estimates.

All disbursements and transfers of cash between funds require appropriation authority from the Board. Budgets are controlled at the fund level. All purchase order requests must be approved by the individual administrators/supervisors and certified by the Treasurer; necessary funds are then encumbered and purchase orders are released to vendors.

The basis of accounting and the various funds utilized by the District are fully described in the notes to the basic financial statements. Additional information on the District's budgetary accounts can also be found in the notes to the required supplementary information.

RELEVANT FINANCIAL POLICIES

The State of Ohio developed a new funding formula for funding public education in the state. The new formula allocates funding based on the number and demographic makeup of the School District's student population as well as the relative wealth (both property and income based) for a district. In addition to the formula aid, districts are guaranteed to not receive less funding than they did in the base year or are capped on their growth.

Another significant change in the budget bill was the restructuring of Tangible Personal Property (TPP) and Electric Deregulation Property Tax reimbursements. These reimbursements were restructured such that, for fiscal year 2017, the reduction in the School District's phase out for each reimbursement is limited to 5/8 mil. Legislation was also passed in the fall of 2016 to hold harmless thus providing the School District with TPP supplement via the state funding formula. These funding limits, spending mandates and deduction increases all have to be taken into account in monitoring the operation of the Sandusky City School District and future decisions on pursuing additional revenue or expenditure reductions.

INDEPENDENT AUDIT

The State of Ohio requires an annual audit by either the Auditor of State or by an independent public accounting firm. Plattenburg & Associates, Inc. performed the audit for the fiscal year which ended June 30, 2025. The auditor's unmodified opinion rendered on the District's basic financial statements is included in the financial section of this Annual Comprehensive Financial Report.

AWARDS

GFOA Certificate of Achievement for Excellence in Financial Reporting

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Sandusky City School District for its annual comprehensive financial report for the fiscal year ended June 30, 2024. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principals and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

ASBO Certificate of Excellence in Financial Reporting

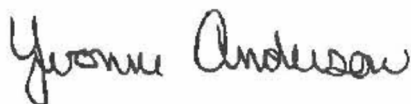
The School District has also received a Certificate of Excellence in Financial Reporting in School Districts from the Association of School Business Officials (ASBO) for the School District's annual comprehensive financial report for the fiscal year ended June 30, 2024. The award is granted only after an intensive review of financial reports by an expert panel of certified public accountants and practicing school business officials. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to ASBO to determine its eligibility for another certificate.

ACKNOWLEDGEMENTS

The preparation of the ACFR on a timely basis was made possible by the dedicated services of the Treasurer's office staff. In addition, we acknowledge the outstanding services of our data processing department in meeting the vast informational requirements. Our consultant, Plattenburg & Associates, Inc., provided us with expert technical assistance in all phases of preparing the report. The assistance of the Erie County Auditor's office in providing information is also appreciated. Finally, we wish to acknowledge the cooperation of the team from Plattenburg & Associates, Inc., who conducted a thorough audit of our finances.

In closing, without the leadership and support of the Board of Education of the School District, preparation of this report would not have been possible.

Sincerely,



Treasurer & CFO



Superintendent & CEO

SANDUSKY CITY SCHOOL DISTRICT

ERIE COUNTY, OHIO

LIST OF PRINCIPAL OFFICERS

JUNE 30, 2025

<u>Name</u>	Board of Education		<u>Vocation in Private Life</u>
	Began Service as a Board Member	Present Term Expires	
	<u>January 1</u>	<u>December 31</u>	
Ms. Ebony Sizemore	2020	2027	Nurse
Mrs. Martha Murray* *	2012	2025	Homemaker
Mr. Thomas Patterson	2014	2027	Businessman
Mrs. Jennifer Chapman*	2022	2025	Homemaker
Mrs. Shelisa Johnson	2023+	2027	Probation Officer

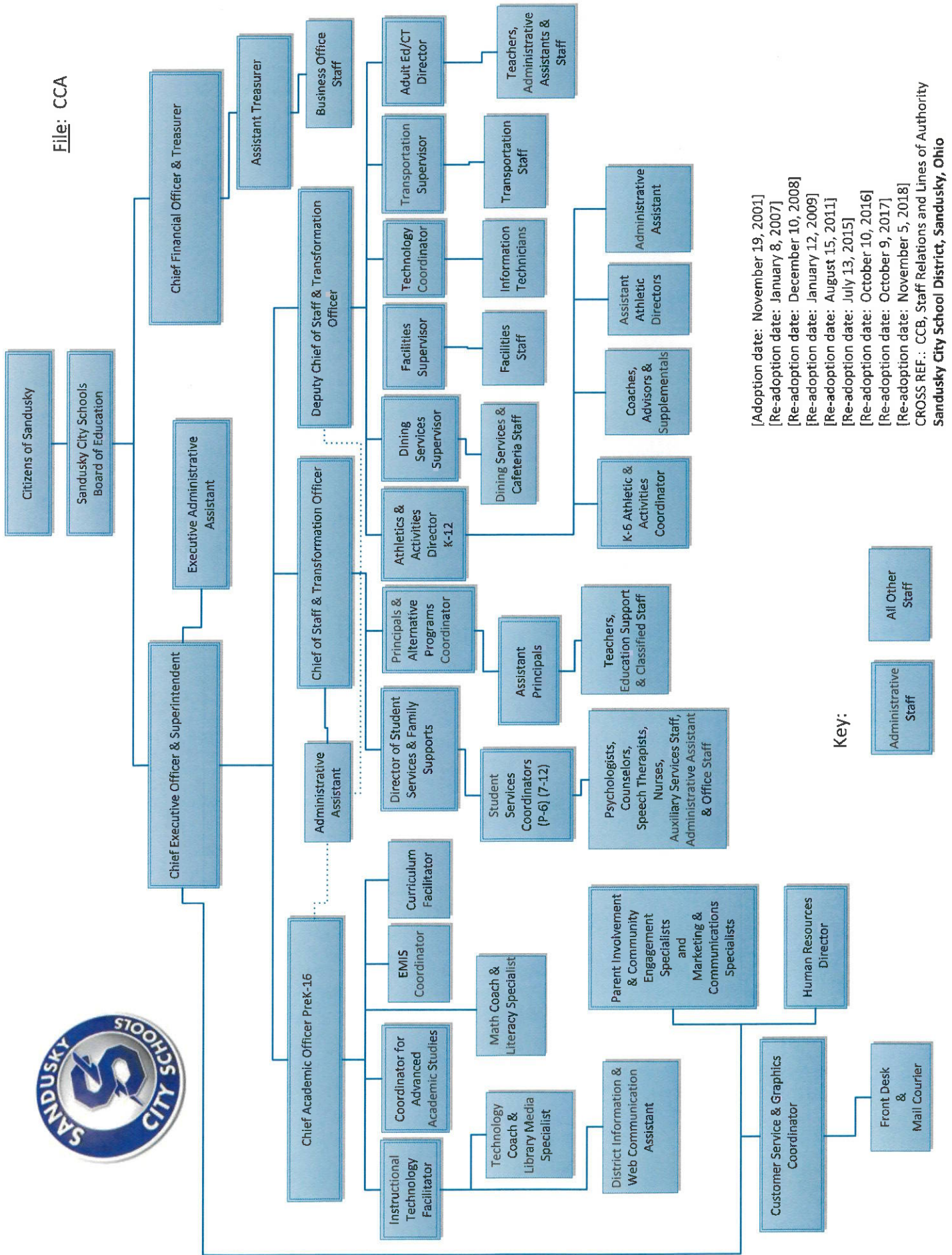
** President

* Vice President

+ Appointed to fill unexpired term due to a resignation

Central Office Administrative Staff

Mr. Dan Rambler	Superintendent/CEO
Mrs. Yvonne Anderson	Treasurer/CFO
Mr. Dennis Muratori	Chief of Staff/Transformation Officer
Mrs. Christine Norwell-Fisher	Chief Academic Officer
Mr. Zachary Meyers	Assistant Treasurer
Mrs. Christine Stark	Director of Adult & Vocational Education
Ms. Megan Peugeot	Director of Student Services
Melanie Thorbahn	Executive Assistant to Superintendent/CEO
Mr. Antwon Hunter	Food Services Supervisor
Mrs. Jerralina Shafrath	Transportation Supervisor
Mr. Kevin Toms	Supervisor of Building Services



Key:



[Adoption date: November 19, 2001]
[Re-adoption date: January 8, 2007]
[Re-adoption date: December 10, 2008]
[Re-adoption date: January 12, 2009]
[Re-adoption date: August 15, 2011]
[Re-adoption date: July 13, 2015]
[Re-adoption date: October 10, 2016]
[Re-adoption date: October 9, 2017]
[Re-adoption date: November 5, 2018]
CROSS REF.: CCB, Staff Relations and Lines of Authority
Sandusky City School District, Sandusky, Ohio



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Sandusky City School District
Ohio**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2024

Christopher P. Morill

Executive Director/CEO



ASSOCIATION OF
SCHOOL BUSINESS OFFICIALS
INTERNATIONAL

**The Certificate of Excellence in Financial Reporting
is presented to**

Sandusky City School District

**for its Annual Comprehensive Financial Report
for the Fiscal Year Ended June 30, 2024.**

The district report meets the criteria established for
ASBO International's Certificate of Excellence in Financial Reporting.



Ryan S. Stechschulte
President

James M. Rowan, CAE, SFO
CEO/Executive Director

FINANCIAL SECTION

INDEPENDENT AUDITOR'S REPORT

Board of Education and Management
Sandusky City School District
Erie County, Ohio
407 Decatur Street
Sandusky, Ohio 44870

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Sandusky City School District (the District) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Notes to the financial statements, during 2025, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, Compensated Absences. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, and schedules of pension information and other postemployment information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual nonmajor fund financial statements and schedules, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 26, 2025, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Plattenburg & Associates, Inc.

Plattenburg & Associates, Inc.
Cincinnati, Ohio
December 26, 2025

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Sandusky City School District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)

The discussion and analysis of Sandusky City School District, Ohio's (the District) financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2025. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's performance.

Financial Highlights

Key financial highlights for 2025 are as follows:

- Net Position of governmental activities increased \$12,477,564 which represents a 47% increase from 2024.
- General revenues accounted for \$52,491,896 in revenue or 70% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$22,812,141 or 30% of total revenues of \$75,304,037.
- The District had \$62,826,473 in expenses related to governmental activities; \$22,812,141 of these expenses were offset by program specific charges for services, grants or contributions. General revenues of \$52,491,896 were also used to provide for these programs.

Overview of the Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position* and the *Statement of Activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. The General Fund and Scholarship Endowment Fund are the major funds of the District.

Government-wide Financial Statements

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2025?" The Government-wide Financial Statements answer this question. These statements include *all assets and deferred outflows of resources, and liabilities and deferred inflows of resources* using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Sandusky City School District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)

These two statements report the District's *net position* and changes in net position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position has improved or diminished. The causes of this change may be the result of many factors, both financial and non-financial. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Government-wide Financial Statements, the overall financial position of the District is presented as Governmental Activities. The District's programs and services include instruction, support services, operation of non-instructional services, extracurricular activities, and interest and fiscal charges.

Fund Financial Statements

The analysis of the District's major funds are presented in the Fund Financial Statements. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* is reconciled in the financial statements.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs. The accounting used for fiduciary funds is similar to proprietary funds.

The District as a Whole

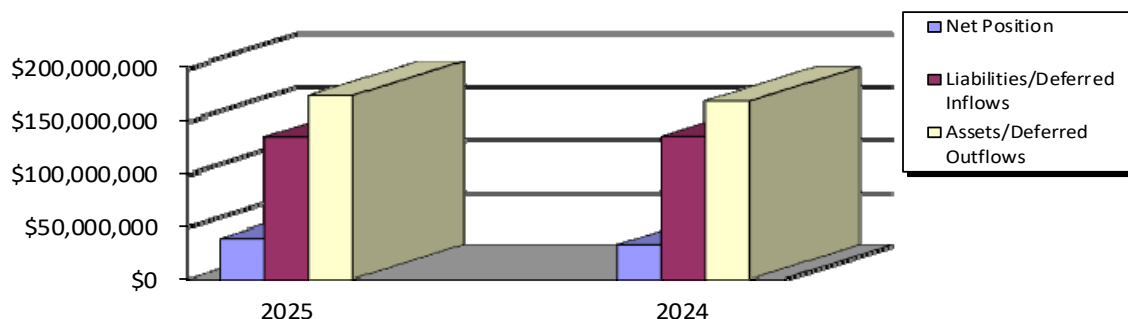
As stated previously, the Statement of Net Position looks at the District as a whole. Table 1 provides a summary of the District's net position for 2025 compared to 2024:

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Sandusky City School District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)

Table 1
Net Position

	Governmental Activities	
	2025	2024
Assets:		
Current and Other Assets	\$72,821,532	\$73,416,790
Net OPEB Asset	3,364,539	3,458,014
Capital Assets	86,408,824	79,023,777
Total Assets	162,594,895	155,898,581
Deferred Outflows of Resources:		
OPEB	1,715,318	2,040,143
Pension	9,150,685	10,172,747
Total Deferred Outflows of Resources	10,866,003	12,212,890
Liabilities:		
Other Liabilities	9,643,919	11,782,194
Long-Term Liabilities	91,362,179	91,053,741
Total Liabilities	101,006,098	102,835,935
Deferred Inflows of Resources:		
Property Taxes	22,150,703	22,651,637
Revenue in Lieu of Taxes	126,323	138,015
OPEB	5,496,508	5,715,924
Pension	5,815,371	3,731,613
Total Deferred Inflows of Resources	33,588,905	32,237,189
Net Position:		
Net Investment in Capital Assets	53,744,674	44,907,440
Restricted	30,741,630	30,225,614
Unrestricted	(45,620,409)	(42,094,707)
Total Net Position	\$38,865,895	\$33,038,347



Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2025, the District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$38,865,895.

Sandusky City School District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)

At year-end, capital assets represented 53% of total assets. Capital assets include land, land improvements, buildings and improvements, equipment, and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2025, was \$53,744,674. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net position, \$30,741,630 represents resources that are subject to external restriction on how they must be used. The external restriction will not affect the availability of fund resources for future use.

Capital Assets increased mainly due to current year additions being more than current year depreciation expense. Long-Term Liabilities increased mainly due to changes in compensated absences liability.

Table 2 shows the changes in net position for fiscal years 2025 and 2024.

Table 2
Changes in Net Position

	Governmental Activities	
	2025	2024
Revenues:		
Program Revenues		
Charges for Services	\$2,568,996	\$2,730,759
Operating Grants, Contributions	16,596,458	18,311,158
Capital Grants, Contributions	3,646,687	1,215,563
General Revenues:		
Property Taxes	24,981,839	22,463,481
Grants and Entitlements	22,046,925	20,676,659
Other	5,463,132	6,336,591
Total Revenues	75,304,037	71,734,211
Program Expenses:		
Instruction	36,300,413	35,093,251
Support Services:		
Pupil and Instructional Staff	6,374,307	6,012,685
School Administrative, General		
Administration, Fiscal, and Business	5,955,905	5,925,030
Operations and Maintenance	4,998,545	5,710,156
Pupil Transportation	2,267,938	2,613,202
Central	1,025,654	924,422
Operation of Non-Instructional Services	3,312,386	3,316,626
Extracurricular Activities	1,827,817	1,743,188
Interest and Fiscal Charges	763,508	979,893
Total Program Expenses	62,826,473	62,318,453
Change in Net Position	12,477,564	9,415,758
Net Position - Beginning of Year, Restated	26,388,331	23,622,589
Net Position - End of Year	\$38,865,895	\$33,038,347

Sandusky City School District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)

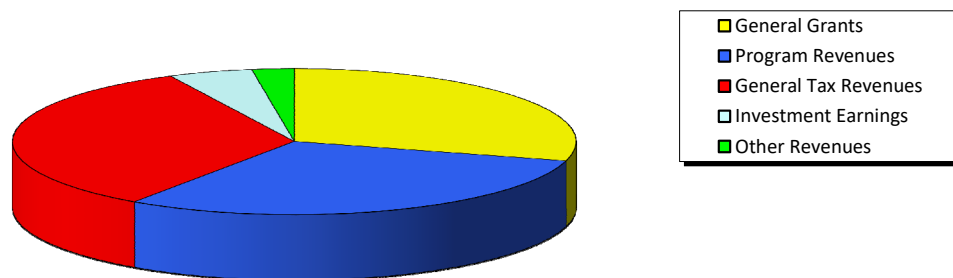
The District revenues are mainly from two sources. Property taxes levied for general, special revenue purposes, debt service, and capital project purposes and grants and entitlements comprised 62% of the District's revenues for governmental activities.

The District depends greatly on property taxes as a revenue source. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenues generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Thus, Ohio districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service. Property taxes made up 33% of revenue for governmental activities for the District in fiscal year 2025.

The District's reliance upon tax revenues is demonstrated in the following graph:

Revenue Sources	2025	Percent of Total
General Grants	\$22,046,925	29.3%
Program Revenues	22,812,141	30.3%
General Tax Revenues	24,981,839	33.2%
Investment Earnings	3,634,698	4.8%
Other Revenues	1,828,434	2.4%
Total Revenue Sources	<u>\$75,304,037</u>	<u>100.0%</u>



Total expenses increased mainly due to an increase in instruction expenses and pupil and instructional staff support services.

Instruction comprises 58% of governmental program expenses. Support services expenses were 33% of governmental program expenses. All other expenses including interest expense were 9%. Interest expense was attributable to the outstanding bond and borrowing for capital projects.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Sandusky City School District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2025	2024	2025	2024
Instruction	\$36,300,413	\$35,093,251	(\$21,772,018)	(\$22,565,332)
Support Services:				
Pupil and Instructional Staff	6,374,307	6,012,685	(3,216,070)	(2,088,838)
School Administrative, General				
Administration and Fiscal	5,955,905	5,925,030	(5,761,704)	(5,454,338)
Operations and Maintenance	4,998,545	5,710,156	(4,121,410)	(5,399,155)
Pupil Transportation	2,267,938	2,613,202	(1,833,015)	(1,293,917)
Central	1,025,654	924,422	(1,016,418)	(840,339)
Operation of Non-Instructional Services	3,312,386	3,316,626	(106,976)	(137,085)
Extracurricular Activities	1,827,817	1,743,188	(1,423,213)	(1,302,076)
Interest and Fiscal Charges	763,508	979,893	(763,508)	(979,893)
Total Expenses	<u>\$62,826,473</u>	<u>\$62,318,453</u>	<u>(\$40,014,332)</u>	<u>(\$40,060,973)</u>

The District's Funds

The District has two major governmental funds: the General Fund, and the Scholarship Endowment Fund. Assets of these funds comprised \$51,797,147 (73%) of the total \$71,260,726 governmental funds' assets.

General Fund: Fund balance at June 30, 2025 was \$10,766,774, an increase in fund balance of \$433,991 from 2024. The fund balance increased due to property tax revenues increased during the year due to the revised and increased property tax values for real property (tax bills) from the County Auditor. Some of the increases in property taxes are the result of mandatory updates (revaluations) by the County Auditor, while other increases are the result of recent property sales in the area. The District also seen an increase in grant monies received during the fiscal year.

Scholarship Endowment Fund: Fund balance at June 30, 2025 was \$14,777,736, an increase in fund balance of \$2,779,240 from 2024. The primary reason for the increase in fund balance was due to an increase in investment earnings due to favorable market conditions during the fiscal year.

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2025, the District amended its general fund budget. The District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the General Fund, the original budget basis revenue (not including other financing sources) was \$50,387,108, compared to final budget estimates (not including other financing sources) of \$52,875,537. The difference between the original and final budget was \$2,488,429, primarily due to underestimated intergovernmental revenues.

The District's ending unobligated cash balance was \$14,123,396.

Sandusky City School District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2025, the District had \$86,408,824 invested in land, land improvements, construction in progress, buildings and improvements, equipment, and vehicles. Table 4 shows fiscal year 2025 balances compared to fiscal year 2024:

Table 4
Capital Assets, Net of Depreciation

	Governmental Activities	
	2025	2024
Land	\$3,616,991	\$3,616,991
Construction in Progress	11,391,722	3,540,513
Land Improvements	183,853	98,876
Building and Improvements	68,209,685	69,015,755
Equipment	1,775,839	1,696,634
Vehicles	1,230,734	1,055,008
Total Net Capital Assets	<u>\$86,408,824</u>	<u>\$79,023,777</u>

Capital Assets increased mainly due to current year additions exceeding current year depreciation expense and disposals. See Note 8 to the basic financial statements for further details on the District's capital assets.

Debt

At June 30, 2025, the District had \$32,502,780 in debt outstanding and \$358,427 due within one year. Table 5 summarizes outstanding debt at year end.

Table 5
Outstanding Debt

	Governmental Activities	
	2025	2024
ClassroomFacilities Refunding Bonds Series 2020-1		
Term and Serial Bonds	\$22,150,000	\$22,150,000
Capital Appreciation Bonds	11,117	35,877
Accretion on Capital Appreciation Bonds	283,183	485,232
Unamortized Premium	754,203	1,114,231
ClassroomFacilities Refunding Bonds Series 2020-2		
Term and Serial Bonds	8,975,000	8,975,000
Capital Appreciation Bonds	3,274	13,628
Accretion on Capital Appreciation Bonds	148,111	262,961
Unamortized Premium	177,892	423,641
Long-Term Debt	<u>\$32,502,780</u>	<u>\$33,460,570</u>

See Note 9 to the basic financial statements for further details on the District's outstanding debt.

Sandusky City School District, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2025
(Unaudited)

For the Future

The District is projecting and continues to project general fund cash reserves over the next 5 fiscal years. The District has experienced limited increases in state revenue from the Ohio Department of Education. Sandusky City Schools is projected to receive maximum amount of revenue with continued gain limitations permitted. The funding limits, continued spending mandates, and deduction increases are all taken into consideration for the overall operation of the Districts. The management team will monitor line 6.01 of the five year financial forecast to ensure revenues continue to align within expenditures.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Treasurer, Sandusky City School District, 407 Decatur Street, Sandusky, Ohio 44870.

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Sandusky City School District
Statement of Net Position
June 30, 2025

	Governmental Activities
Assets:	
Equity in Pooled Cash and Investments	\$30,284,502
Cash and Investments in Segregated Accounts	15,298,076
Receivables (Net):	
Taxes	24,643,910
Accounts	427,551
Interest	11,667
Intergovernmental	1,985,019
Prepaid Assets	70,326
Inventory Held for Resale	100,481
Net OPEB Asset	3,364,539
Nondepreciable Capital Assets	15,008,713
Depreciable Capital Assets, Net	71,400,111
Total Assets	162,594,895
Deferred Outflows of Resources:	
Pension	9,150,685
OPEB	1,715,318
Total Deferred Outflows of Resources	10,866,003
Liabilities:	
Accounts Payable	351,316
Accrued Wages and Benefits	6,396,751
Contracts Payable	561,950
Retainage Payable	46,258
Accrued Interest Payable	169,383
Claims Payable	773,000
Unearned Revenue	1,345,261
Long-Term Liabilities:	
Due Within One Year	2,143,998
Due In More Than One Year:	
Net Pension Liability	44,257,208
Net OPEB Liability	2,037,673
Other Amounts	42,923,300
Total Liabilities	101,006,098
Deferred Inflows of Resources:	
Property Taxes	22,150,703
Payment in Lieu of Taxes	126,323
Pension	5,815,371
OPEB	5,496,508
Total Deferred Inflows of Resources	33,588,905
Net Position:	
Net Investment in Capital Assets	53,744,674
Restricted for:	
Debt Service	2,248,086
Capital Projects	5,260,463
Food Service Operations	1,237,971
Classroom Facilities Maintenance	1,502,033
Student Activities	352,188
Locally Funded Programs	747,405
State Funded Programs	33,601
Federally Funded Programs	3,223
Net OPEB Asset	3,364,539
Scholarships:	
Expendable	5,660,457
Nonexpendable	10,042,168
Perpetual Care:	
Expendable	15,401
Nonexpendable	126,459
Other Purposes	147,636
Unrestricted	(45,620,409)
Total Net Position	\$38,865,895

See accompanying notes to the basic financial statements.

Sandusky City School District
Statement of Activities
For the Fiscal Year Ended June 30, 2025

		Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for	Operating Grants	Capital Grants	Governmental
	Expenses	Services and Sales	and Contributions	and Contributions	Activities
Governmental Activities:					
Instruction:					
Regular	\$19,840,373	\$137,515	\$815,381	\$0	(\$18,887,477)
Special	12,826,060	610,707	6,711,659	0	(5,503,694)
Vocational	1,527,698	0	1,237,358	3,646,687	3,356,347
Adult/Continuing	2,093,136	1,253,824	115,264	0	(724,048)
Student Intervention Services	13,146	0	0	0	(13,146)
Support Services:					
Pupil	4,164,307	1,011	1,946,939	0	(2,216,357)
Instructional Staff	2,210,000	0	1,210,287	0	(999,713)
General Administration	349,725	424	0	0	(349,301)
School Administration	4,173,203	0	187,706	0	(3,985,497)
Fiscal	901,605	0	6,071	0	(895,534)
Business	531,372	0	0	0	(531,372)
Operations and Maintenance	4,998,545	84,688	792,447	0	(4,121,410)
Pupil Transportation	2,267,938	0	434,923	0	(1,833,015)
Central	1,025,654	0	9,236	0	(1,016,418)
Operation of Non-Instructional Services	3,312,386	76,223	3,129,187	0	(106,976)
Extracurricular Activities	1,827,817	404,604	0	0	(1,423,213)
Debt Service:					
Interest on Long-Term Debt	763,508	0	0	0	(763,508)
Totals	<u>\$62,826,473</u>	<u>\$2,568,996</u>	<u>\$16,596,458</u>	<u>\$3,646,687</u>	<u>(40,014,332)</u>

General Revenues:

Property Taxes Levied for:

General Purposes	21,976,821
Special Revenue Purposes	248,271
Debt Service Purposes	1,831,955
Capital Projects Purposes	924,792
Grants and Entitlements, Not Restricted	22,046,925
Revenue in Lieu of Taxes	126,324
Unrestricted Contributions	718,739
Investment Earnings	3,634,698
Other Revenues	983,371

Total General Revenues 52,491,896

Changes in Net Position 12,477,564

Net Position - Beginning of Year, as Previously Reported 33,038,347

Change in Accounting Principle (6,650,016)

Net Position - Beginning of Year, Restated 26,388,331

Net Position - End of Year \$38,865,895

See accompanying notes to the basic financial statements.

Sandusky City School District
Balance Sheet
Governmental Funds
June 30, 2025

	General	Scholarship Endowment	Other Governmental Funds	Total Governmental Funds
Assets:				
Equity in Pooled Cash and Investments	\$14,549,146	\$3,776,045	\$11,959,311	\$30,284,502
Cash and Investments in Segregated Accounts	0	11,001,663	1,904,422	12,906,085
Receivables (Net):				
Taxes	21,332,688	0	3,311,222	24,643,910
Accounts	84,280	0	326,592	410,872
Interest	0	28	11,639	11,667
Intergovernmental	142,562	0	1,842,457	1,985,019
Interfund	847,864	0	0	847,864
Prepaid Assets	62,871	0	7,455	70,326
Inventory Held for Resale	0	0	100,481	100,481
Total Assets	37,019,411	14,777,736	19,463,579	71,260,726
Liabilities:				
Accounts Payable	202,009	0	141,770	343,779
Accrued Wages and Benefits	5,694,471	0	702,280	6,396,751
Compensated Absences	465,906	0	5,075	470,981
Contracts Payable	0	0	561,950	561,950
Retainage Payable	0	0	46,258	46,258
Interfund Payable	0	0	847,864	847,864
Unearned Revenue	0	0	1,345,261	1,345,261
Total Liabilities	6,362,386	0	3,650,458	10,012,844
Deferred Inflows of Resources:				
Property Taxes	19,763,928	0	3,078,664	22,842,592
Payment in Lieu of Taxes	126,323	0	0	126,323
Unavailable Revenue	0	0	277,599	277,599
Total Deferred Inflows of Resources	19,890,251	0	3,356,263	23,246,514
Fund Balances:				
Nonspendable	62,871	10,042,168	133,914	10,238,953
Restricted	0	4,735,568	12,428,262	17,163,830
Assigned	1,359,337	0	26,673	1,386,010
Unassigned (Deficit)	9,344,566	0	(131,991)	9,212,575
Total Fund Balances	10,766,774	14,777,736	12,456,858	38,001,368
Total Liabilities, Deferred Inflows and Fund Balances	\$37,019,411	\$14,777,736	\$19,463,579	\$71,260,726

See accompanying notes to the basic financial statements.

Sandusky City School District
Reconciliation of Total Governmental Fund Balance to
Net Position of Governmental Activities
June 30, 2025

Total Governmental Fund Balance		\$38,001,368
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Amounts reported for governmental activities in the
statement of net position are different because:

Capital assets used in governmental activities are not financial
resources and, therefore, are not reported in the funds.

Capital assets used in the operation of Governmental Funds		86,408,824
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Other long-term assets are not available to pay for current-
period expenditures and, therefore, are unavailable in the funds.

Delinquent Property Taxes	691,889	
Intergovernmental	<u>277,599</u>	
		969,488

An internal service fund is used by management to charge
back costs to individual funds. The assets and
liabilities of the internal service fund are included in
governmental activities in the statement of net position.

Internal Service Net Position		1,628,133
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In the statement of net position interest payable is accrued when
incurred; whereas, in the governmental funds interest is
reported as a liability only when it will require the use of
current financial resources.

(169,383)

Some liabilities reported in the statement of net position do not
require the use of current financial resources and, therefore,
are not reported as liabilities in governmental funds.

Compensated Absences		(12,093,537)
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Deferred outflows and inflows or resources related to pensions and OPEB
are applicable to future periods and, therefore, are not
reported in the funds.

Deferred outflows of resources related to pensions	9,150,685	
Deferred inflows of resources related to pensions	(5,815,371)	
Deferred outflows of resources related to OPEB	1,715,318	
Deferred inflows of resources related to OPEB	<u>(5,496,508)</u>	
		(445,876)

Long-term liabilities and net OPEB assets are not available to pay for
current period expenditures and are not due and payable in the
current period and, therefore, are not reported in the funds.

Net OPEB Asset	3,364,539	
Net Pension Liability	(44,257,208)	
Net OPEB Liability	(2,037,673)	
Other Amounts	<u>(32,502,780)</u>	
		(75,433,122)

Net Position of Governmental Activities		<u>\$38,865,895</u>
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See accompanying notes to the basic financial statements.

Sandusky City School District
Statement of Revenues, Expenditures
and Changes in Fund Balance
Governmental Funds
For the Fiscal Year Ended June 30, 2025

	General	Scholarship Endowment	Other Governmental Funds	Total Governmental Funds
Revenues:				
Property and Other Taxes	\$21,936,682	\$0	\$3,006,133	\$24,942,815
Tuition and Fees	1,962,540	0	0	1,962,540
Investment Earnings	539,214	2,919,005	176,479	3,634,698
Intergovernmental	29,130,517	0	13,806,086	42,936,603
Extracurricular Activities	38,695	0	400,469	439,164
Charges for Services	0	0	84,128	84,128
Revenue in Lieu of Taxes	126,324	0	0	126,324
Gifts and Donations	0	0	641,500	641,500
Other Revenues	526,199	72,935	544,639	1,143,773
Total Revenues	54,260,171	2,991,940	18,659,434	75,911,545
Expenditures:				
Current:				
Instruction:				
Regular	19,101,262	0	919,937	20,021,199
Special	10,886,388	0	2,275,326	13,161,714
Vocational	1,644,556	0	6,736	1,651,292
Adult/Continuing	2,074,108	0	116,590	2,190,698
Student Intervention Services	13,146	0	0	13,146
Support Services:				
Pupil	3,750,536	0	574,539	4,325,075
Instructional Staff	1,134,080	0	1,234,870	2,368,950
General Administration	350,068	0	656	350,724
School Administration	4,398,245	0	188,522	4,586,767
Fiscal	874,244	0	59,622	933,866
Business	293,653	212,700	42,915	549,268
Operations and Maintenance	5,064,689	0	88,874	5,153,563
Pupil Transportation	2,006,485	0	235,778	2,242,263
Central	877,565	0	208,077	1,085,642
Operation of Non-Instructional Services	59,608	0	3,295,302	3,354,910
Extracurricular Activities	1,281,151	0	531,053	1,812,204
Capital Outlay	16,396	0	8,570,416	8,586,812
Debt Service:				
Principal Retirement	0	0	35,114	35,114
Interest and Fiscal Charges	0	0	1,686,184	1,686,184
Total Expenditures	53,826,180	212,700	20,070,511	74,109,391
Changes in Fund Balance	433,991	2,779,240	(1,411,077)	1,802,154
Fund Balance - Beginning of Year	10,332,783	11,998,496	13,867,935	36,199,214
Fund Balance - End of Year	\$10,766,774	\$14,777,736	\$12,456,858	\$38,001,368

See accompanying notes to the basic financial statements.

Sandusky City School District
Reconciliation of the Statement of Revenues, Expenditures, and Changes
in Fund Balance of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended June 30, 2025

Net Change in Fund Balance - Total Governmental Funds	\$1,802,154
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Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital asset additions as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of the difference between capital asset additions and depreciation in the current period.

Capital assets used in governmental activities	8,780,499	
Depreciation Expense	<u>(1,331,603)</u>	
		7,448,896

Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. The amount of the proceeds must be removed and the gain or loss on the disposal of capital assets must be recognized. This is the amount of the difference between the proceeds and the gain or loss.

(63,849)

Governmental funds report district pension and OPEB contributions as expenditures. However in the Statement of Activities, the cost of pension and OPEB benefits earned net of employee contributions are reported as pension and OPEB expenses.

District pension contributions	4,761,819	
Cost of benefits earned net of employee contributions - Pensions	(2,445,331)	
District OPEB contributions	139,133	
Cost of benefits earned net of employee contributions - OPEB	<u>1,008,509</u>	
		3,464,130

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Delinquent Property Taxes	39,024	
Intergovernmental	<u>(646,532)</u>	
		(607,508)

Repayment of general obligation and capital appreciation bonds principal payments, and accreted interest payments are reported as an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

705,000

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Compensated Absences	(1,231,447)	
Amortization of Bond Premium	605,777	
Bond Accretion	<u>(352,987)</u>	
		(978,657)

The internal service fund used by management to charge back costs to individual funds is not reported in the entity-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.

Change in Net Position - Internal Service Funds	<u>707,398</u>
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Change in Net Position of Governmental Activities	<u><u>\$12,477,564</u></u>
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See accompanying notes to the basic financial statements.

Sandusky City School District
Statement of Net Position
Proprietary Fund
June 30, 2025

	Governmental Activities- Internal Service Fund
Assets:	
Current Assets:	
Cash and Investments in Segregated Accounts	\$2,391,991
Receivables (Net):	
Accounts	<u>16,679</u>
Total Current Assets	<u>2,408,670</u>
Liabilities:	
Current Liabilities:	
Accounts Payable	7,537
Claims Payable	<u>773,000</u>
Total Current Liabilities	<u>780,537</u>
Net Position:	
Unrestricted	<u>1,628,133</u>
Total Net Position	<u><u>\$1,628,133</u></u>

See accompanying notes to the basic financial statements.

Sandusky City School District
Statement of Revenues, Expenses
and Changes in Fund Net Position
Proprietary Fund
For the Fiscal Year Ended June 30, 2025

	Governmental Activities- Internal Service Fund
Operating Revenues:	
Charges for Services	\$9,335,791
Other Revenues	674,212
Total Operating Revenues	10,010,003
Operating Expenses:	
Purchased Services	1,110,599
Materials and Supplies	7,581
Claims	8,192,371
Total Operating Expenses	9,310,551
Operating Income	699,452
Non-Operating Revenues:	
Investment Earnings	7,946
Total Non-Operating Revenues	7,946
Changes in Fund Net Position	707,398
Net Position - Beginning of Year	920,735
Net Position - End of Year	\$1,628,133

See accompanying notes to the basic financial statements.

Sandusky City School District
Statement of Cash Flows
Proprietary Fund
For the Fiscal Year Ended June 30, 2025

	Governmental Activities- Internal Service Fund
Cash Flows from Operating Activities:	
Cash Received from Customers	\$9,335,791
Other Cash Receipts	1,160,351
Cash Payments for Claims	(8,253,371)
Cash Payments to Suppliers for Goods and Services	(1,178,788)
Other Cash Payments	(7,581)
Net Cash Provided (Used) by Operating Activities	1,056,402
Cash Flows from Investing Activities:	
Earnings on Investments	7,946
Net Cash Provided (Used) by Cash Flows from Investing Activities	7,946
Net Increase (Decrease) in Cash and Cash Equivalents	1,064,348
Cash and Cash Equivalents - Beginning of Year	1,327,643
Cash and Cash Equivalents - End of Year	2,391,991
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities	
Operating Income (Loss)	699,452
Changes in Assets & Liabilities:	
(Increase) Decrease in Receivables	486,139
Increase (Decrease) in Payables	(68,189)
Increase (Decrease) in Claims Payables	(61,000)
Net Cash Provided (Used) by Operating Activities	\$1,056,402

See accompanying notes to the basic financial statements.

Sandusky City School District
Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2025

	<u>Custodial</u>
Assets:	
Receivables (Net):	
Taxes	<u>\$258,730</u>
Total Assets	<u>258,730</u>
Deferred Inflows of Resources:	
Property Taxes	<u>206,574</u>
Total Deferred Inflows of Resources	206,574
Net Position:	
Restricted for Individuals, Organizations and Other Governments	<u>52,156</u>
Total Net Position	<u><u>\$52,156</u></u>

See accompanying notes to the basic financial statements.

Sandusky City School District
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Fiscal Year Ended June 30, 2025

	<u>Custodial</u>
Additions:	
Extracurricular Amounts Collected for Other Governments	\$25,414
Property Tax Collections for Other Governments	<u>759,176</u>
Total Additions	<u>784,590</u>
Deductions:	
Extracurricular Distributions to Other Governments	25,414
Property Tax Distributions to Other Governments	728,196
Distributions of State Funds to Other Governments	<u>13,119</u>
Total Deductions	<u>766,729</u>
Changes in Fiduciary Net Position	17,861
Net Position - Beginning of Year	<u>34,295</u>
Net Position - End of Year	<u><u>\$52,156</u></u>

See accompanying notes to the basic financial statements.

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

Note 1 - Description of the School District

The Sandusky City School District (the "District") is located in northern Erie County and is within the corporate boundaries of the City of Sandusky, which lies on the shores of Sandusky Bay and Lake Erie. The District serves an area of approximately 15 square miles.

The District is organized under Sections 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws, there is no authority for a school district to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four-year terms.

The District ranks as the 128th largest by total enrollment among the 612 public school districts in the State. It currently operates 1 pre-K to K school, 1 first to second grade school, 1 third to sixth grade school, 1 middle school and 1 comprehensive high school. The District employs 181 classified employees, 260 certified employees, 8 full-time adult education instructors and 37 administrators, to provide services to approximately 3,040 students in grades pre-K through 12, 160 adult education students and various community groups.

Note 2 - Summary of Significant Accounting Policies

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

Reporting Entity

The reporting entity has been defined in accordance with the appropriate GASB Statement. The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

The following organizations are described due to their relationship to the District:

Jointly Governed Organization

Northern Ohio Educational Computer Association (NOECA) – The District participated in NOECA, a computer consortium. NOECA is an association made up of various public school districts formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The NOECA Board of Directors consists of representatives from each county in which participating school districts are located, the chairman of each of the operating committees and a representative from the fiscal agent. Financial information can be obtained from the Director, 219 Howard Drive, Sandusky, Ohio 44870.

Related Organization

Sandusky Library Association – The Sandusky Library Association is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the District for operational subsidies. Although the District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Sandusky Library Association at 114 W. Adams Street, Sandusky, Ohio 44870.

Public Entity Risk Pool

Workers' Compensation – The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP) was established through the Ohio Association of School Business Officials (OASBO) as a group purchasing pool.

The Executive Director of the OASBO, or his designee, serves as coordinator of the GRP. Each year, the participating school district pays an enrollment fee to the GRP to cover the costs of administering the program.

Fund Accounting

The District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

Governmental Funds

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows, and liabilities and deferred inflows is reported as fund balance. The following are the District's major governmental funds:

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

General Fund - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Scholarship Endowment – This fund accounts for monies set aside from endowments for scholarships for students enrolled in the School District. The income from such a fund may be expended, but the principal must remain intact.

Other governmental funds of the District are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities; and (c) for grants and other resources whose use is restricted to a particular purpose.

Proprietary Funds

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. The District has no enterprise funds. The following is a description of the District's internal service fund:

Internal Service Fund - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the district, or to other governments, on a cost-reimbursement basis. The internal service fund of the District accounts for a self-insurance program which provides medical, dental and vision benefits to employees.

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into two classifications: private-purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. The School District does not have a private purpose trust fund. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund. The District's fiduciary funds are custodial funds. Custodial funds are used to account for assets held by the District as fiscal agent for athletic tournaments and the Sandusky Library Association.

Basis of Presentation

Government-wide Financial Statements - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. Interfund services provided and used are not eliminated in the process of consolidation.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements, but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, current liabilities, and deferred inflow of resources and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

The proprietary fund type is accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of the proprietary fund are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service fund is charges for services. Operating expenses for the internal service fund include claims and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Custodial funds are reported using the economic resources measurement focus with the implementation of GASB Statement 84.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting on the fund financial statements. Proprietary and fiduciary funds also use the accrual basis of accounting.

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

Revenues - Exchange and Nonexchange Transactions – Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

Deferred Outflows / Inflows of Resources - In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows of resources includes pension and other post employment benefits. These amounts are reported on the government-wide statement of net position. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 11 and 12.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, payment in lieu of taxes, OPEB, unavailable revenue, and pension. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2025, but which were levied to finance year 2026 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District, unavailable revenue may include delinquent property taxes, and grants and entitlements. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position, see Notes 11 and 12 for explanation.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Equity in Pooled Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements and non-negotiable certificates of deposit, are reported at cost.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2025 amounted to \$539,214, \$2,919,005 was credited to Scholarship Endowment, and \$176,479 was credited to Other Governmental Funds.

While common stock is not an allowable investment according to Ohio Statute, the District has been endowed with gifts of stock to its private-purpose trust fund. No public funds were used to acquire the stock. At the time the common stock was endowed to the District its value was \$11,001,663. The amount of common stock available for expenditure is reported in net position available in trust for scholarships on the statement of fiduciary net position. A committee has been created to authorize the spending of the investment income.

For presentation on the financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

Capital Assets

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives (with an estimated 10% salvage value):

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

<u>Description</u>	<u>Estimated Lives</u>
Land Improvements	25 years
Buildings & Improvements	25 - 100 years
Furniture & Equipment	3 - 20 years
Vehicles	5 - 15 years

Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventories are accounted for using the purchase method on the fund level statements and using the consumption method on the government-wide statements.

On the fund financial statements, reported material and supplies inventory is equally offset by a fund balance assignment in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2025 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and expenditure/expense is reported in the year in which services are consumed.

Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities column on the Statement of Net Position.

As a general rule the effect of interfund (internal) activity has been eliminated from the government-wide statement of activities. The interfund services provided and used are not eliminated in the process of consolidation.

Compensated Absences

The District recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled during or upon separation from employment. Based on the criteria listed, two types of leave qualify for liability recognition for compensated absences – vacation and sick leave. The liability for compensated absences is reported as incurred in the government-wide financial statements. A liability for compensated absences

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

The District has entered into a First Opportunity Retirement Incentive (FORI) whereby, upon election, a Classified employee reaching their first year of retirement eligibility (with a minimum age of 60 years or 30 or more years of service with a minimum of five (5) years in district employment. First retirement eligibility for full benefits or for reduced benefits shall be in accordance with STRS rules in the event the years of service or ages above are incorrectly stated) is entitled to receive an additional 30 days of sick leave pay or 12% of their unused sick leave balance, whichever is greater. A Certified employee reaching their first year of retirement eligibility (with a minimum age of 65 years or 30 or more years of service with a minimum of five (5) years in district employment) is entitled to receive an additional 30 days of sick leave pay or 12% of their unused sick leave balance, whichever is greater. The corresponding liability for the FORI has been recorded for employees who have elected to retire under the terms of the FORI and is reported as a component of “future retirement obligation” in the governmental fund balance sheet and as a component of long-term liabilities in the statement of net position. Amounts for FORI represent liabilities at June 30, 2025 on the fund financial statements.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2025 and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the internal service fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, and future retirement obligations that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Capital leases and contractually required pension obligations are recognized as a liability in the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan’s fiduciary net position is not sufficient for payment of those benefits.

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The following categories are used:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – resources that can be used only for the specific purposes imposed by a formal action (board resolution) of the District’s Board of Education. The Board of Education is the highest level of decision making authority for the District. Those committed resources cannot be used for any other purpose unless the District’s Board of Education removes or changes the specified use by taking the same type of action (board resolution) it employed to previously commit those resources.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education. The Board of Education has by resolution authorized the Treasurer to assign fund balance. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year’s appropriated budget.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Net Position

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes represents the amount restricted for auxiliary service funds established to support District programs.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Of the District's \$30,741,630 in restricted net position, none were restricted by enabling legislation.

Parochial Schools

Within the District boundaries, St. Mary's, Saints Peter and Paul and Holy Angels Elementary Schools and St. Mary's Central Catholic High School are operated through the Toledo Catholic Diocese. Current State legislation provides funding to these parochial schools. These monies are received and disbursed on behalf of the parochial schools by the Treasurer of the District, as directed by the parochial school. These activities are reported as a governmental activity of the District.

Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the District, these revenues are charges for services for self-insurance programs. Operating expenses are claims and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating.

Note 3 - Accountability

Fund balances at June 30, 2025 included the following individual fund deficits:

<u>Fund</u>	<u>Deficit</u>
Other Governmental Funds:	
Public School Preschool	\$11,611
Adult Basic Education	16,699
Title IV-A	16,933
Title VI-B	24,144
Improving Teachers Quality	2,356
IDEA Preschool for the Handicapped	2,158
Vocational Education	8,113
Building	45,767

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

Note 4 – Equity in Pooled Cash and Investments

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain banker's acceptance for a period not to exceed one hundred eighty days and commercial paper notes for a period not to exceed two hundred seventy days from the purchase date in an amount not to exceed forty percent of the interim monies available for investment at any one time; and,
8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial

Sandusky City School District, Ohio
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For The Fiscal Year Ended June 30, 2025

institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. As of June 30, 2025, \$10,978,111 of the District's bank balance of \$11,731,588 was exposed to custodial credit risk.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105% of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102% of the deposits being secured or a rate set by the Treasurer of State.

Investments

As of June 30, 2025, the District had the following investments and maturities:

	Fair Value	Fair Value Hierarchy	Weighted Average Maturity (Years)
Money Market Funds	\$3,931,370	N/A	0.00
Negotiable CDs	189,213	Level 2	0.16
STAR Ohio	19,880,652	N/A	0.08
Stock	10,273,634	Level 1	0.00
	<u>\$34,274,869</u>		
Portfolio Weighted Average Maturity			0.05

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The

Sandusky City School District, Ohio
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above table identifies the District's recurring fair value measurements as of June 30, 2025. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

Interest Rate Risk: The Ohio Revised Code general limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The District's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Credit Risk: The District's stocks were rated ranging from AA- to D, Aa3 to C and AA to C by Standard & Poor's, Moody's Investor Services and Fitch Ratings, respectively. The District's investments in StarOhio were rated AAAM by Standard & Poor's. Negotiable CDs and Money Market Funds were not rated.

Concentration of Credit Risk: The District's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The District had invested 1% in Negotiable CDs, 11% in Money Market Funds, 30% in Stock, and 58% in STAROhio.

Note 5 - Interfund Transactions

Interfund transactions at June 30, 2025, consisted of the following interfund payables and receivables:

	Interfund	
	Receivable	Payable
General Fund	\$847,864	\$0
Other Governmental Funds	0	847,864
Total All Funds	<u>\$847,864</u>	<u>\$847,864</u>

Interfund balance/transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budget authorizations; to segregate and to return money to the fund from which it was originally provided once a project is completed.

Note 6 - Property Taxes

Real property taxes collected in 2025 were levied after April 1, 2024 on the assessed values as of January 1, 2024, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised

Sandusky City School District, Ohio
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For The Fiscal Year Ended June 30, 2025

market value. A re-evaluation of real property is required to be completed no less than every six years, with a statistical update ever third year.

Public utility personal property taxes received in calendar year 2025 were levied after April 1, 2024, on the value as of December 31, 2023. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

Real property taxes are payable annually or semi-annually. In 2025, if paid annually, payment was due by January 20th. If paid semi-annually, the first payment (at least 1/2 amount billed) was due January 20th with the remainder due on June 20th.

The District receives property taxes from Erie County. The County Auditor remits portions of the taxes collected to all taxing districts with periodic settlements of real and public utility property taxes in February and August. The District records billed but uncollected property taxes as receivables at their estimated net realizable value.

On a full-accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, personal property and public utility taxes which became measurable at June 30, 2025. Delinquent property taxes collected within 60 days are included as a receivable and tax revenue as of June 30, 2025 on the fund statements. The entire amount of delinquent taxes receivable is recognized as a revenue on the government-wide financial statements. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is available to finance current year operations. The receivable is, therefore, offset by a credit to deferred inflows of resources for that portion not intended to finance current year operations. The amount available as an advance at June 30, 2025, was \$1,568,760 for General Fund and \$284,714 for Other Governmental Funds and is recognized as revenue.

The assessed values upon which the fiscal year 2025 taxes were collected are:

	Amount
Agricultural/Residential and Other Real Estate	\$667,827,690
Public Utility Personal	35,870,610
Total	<u>\$703,698,300</u>

Note 7 – Receivables

Receivables at June 30, 2025 consisted of taxes, accounts, interest, intergovernmental, and interfund are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds, with the possible exception of accounts receivable related to the District's adult education services.

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

Note 8 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2025, was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental Activities				
<i>Capital Assets, not being depreciated:</i>				
Land	\$3,616,991	\$0	\$0	\$3,616,991
Construction in Progress	3,540,513	7,851,209	0	11,391,722
Subtotal Non-Depreciable Assets	7,157,504	7,851,209	0	15,008,713
<i>Capital Assets, being depreciated:</i>				
Land Improvements	393,047	97,112	0	490,159
Buildings & Improvements	81,499,465	83,702	0	81,583,167
Furniture & Equipment	4,728,761	358,170	212,399	4,874,532
Vehicles	3,234,006	390,306	159,188	3,465,124
Subtotal Depreciable Assets	89,855,279	929,290	371,587	90,412,982
Totals at Historical Cost	97,012,783	8,780,499	371,587	105,421,695
Less Accumulated Depreciation:				
Land Improvements	294,171	12,135	0	306,306
Buildings & Improvements	12,483,710	889,772	0	13,373,482
Furniture & Equipment	3,032,127	232,903	166,337	3,098,693
Vehicles	2,178,998	196,793	141,401	2,234,390
Total Accumulated Depreciation	17,989,006	1,331,603	307,738	19,012,871
Governmental Activities Capital Assets, Net	<u>\$79,023,777</u>	<u>\$7,448,896</u>	<u>\$63,849</u>	<u>\$86,408,824</u>

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$997,991
Special	4,918
Vocational	13,910
Adult	5,221
Support Services:	
Pupil	6,823
Business	301
Operations and Maintenance	35,232
Pupil Transportation	174,134
Central	29,880
Operation of Non-Instructional Services	39,169
Extracurricular Activities	24,024
Total Depreciation Expense	<u>\$1,331,603</u>

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

Note 9 - Long-Term Obligations

The changes in the District's long-term obligations during the year consist of the following:

	Restated Beginning Balance	Issued	Retired	Ending Balance	Due In One Year
Governmental Activities:					
Bonds Payable:					
Classroom Facilities Refunding Bonds Series 2020-1					
Term and Serial Bonds	\$22,150,000	\$0	\$0	\$22,150,000	\$0
Capital Appreciation Bonds	35,877	0	24,760	11,117	5,153
Accretion on Capital Appreciation Bonds	485,232	208,191	410,240	283,183	0
Unamortized Premium	1,114,231	0	360,028	754,203	0
Classroom Facilities Refunding Bonds Series 2020-2					
Term and Serial Bonds	8,975,000	0	0	8,975,000	350,000
Capital Appreciation Bonds	13,628	0	10,354	3,274	3,274
Accretion on Capital Appreciation Bonds	262,961	144,796	259,646	148,111	0
Unamortized Premium	423,641	0	245,749	177,892	0
Subtotal Bonds	33,460,570	352,987	1,310,777	32,502,780	358,427
Compensated Absences	11,179,472	1,385,046 *	0	12,564,518	1,785,571
Subtotals Bonds & Other Amounts	44,640,042	1,738,033	1,310,777	45,067,298	2,143,998
Net Pension Liability	49,679,516	0	5,422,308	44,257,208	0
Net OPEB Liability	3,384,199	0	1,346,526	2,037,673	0
Total Long-Term Obligations	<u>\$97,703,757</u>	<u>\$1,738,033</u>	<u>\$8,079,611</u>	<u>\$91,362,179</u>	<u>\$2,143,998</u>

*-net change

There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are primarily made from the General Fund and Food Service Fund. For additional information related to the net pension liability and net OPEB liability see Notes 11 and 12.

Compensated absences and the future retirement obligation will be paid from the fund from which the employee is paid. The payments will be made from the general fund and various other governmental funds.

Classroom Facilities Bonds - Series 2017-1 Classroom Facilities general obligation bonds were issued for \$24,935,000 on May 9, 2017 and bear an average interest rate of 3.5%. The bonds purpose is for constructing, furnishing and equipping new elementary school buildings and otherwise constructing, adding to, renovating, remodeling, furnishing, equipping and improving school district buildings and facilities and acquiring, clearing, improving and equipping their sites. The bonds mature on November 1, 2050. Principal and interest are paid from the debt service and building funds.

On January 22, 2020, the School District refunded \$22,640,000 of Classroom Facilities Bonds Series 2017-1. The unrefunded bonds mature on November 1, 2022. Principal and interest are paid from the debt service fund.

Classroom Facilities Bonds – Series 2017-2 Classroom Facilities general obligation bonds were issued for \$9,215,000 on May 9, 2017 and bear an average interest rate of 3.0%. The bonds purpose is for constructing, furnishing and equipping new elementary school buildings and otherwise constructing, adding to, renovating, remodeling, furnishing, equipping and improving school district buildings and

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
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facilities and acquiring, clearing, improving and equipping their sites. The bonds mature on November 1, 2037. Principal and interest are paid from the debt service fund.

On November 19, 2020, the School District refunded \$9,095,000 of Classroom Facilities Bonds Series 2017-2. The unrefunded bonds matured on November 1, 2021. Principal and interest are paid from the debt service fund.

Classroom Facilities Refunding Bonds Series 2020 – On January 22, 2020, the District issued \$22,634,051 of general obligation bonds, which consisted of term, serial and capital appreciation bonds. The bonds were issued to partially refund the Series 2017-1 Classroom Facilities Bonds. The bonds were issued for a twenty-eight year period with final maturity at May 1, 2048. The term and serial bonds had an interest rate of 2.97 percent to 3.85 percent.

At the date of refunding, \$24,818,315 (including premium and after underwriting fees, and other issuance costs) was received to pay off old debt. At a result, \$22,640,000 of the Series 2017-1 Classroom Facilities Bonds are considered to be defeased and the liability for those bonds has been removed from the financial statements. The defeased bonds in the amount of \$22,640,000 were refunded on May 1, 2022.

The bonds were issued with a premium of \$2,184,264, which was reported as an increase to bonds payable. The amounts are being amortized to interest expense over the life of the bonds using the straight-line method. The issuance costs reported as an expenditure. The issuance resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$5,000,985. The issuance resulted in an economic gain of \$2,766,538.

The capital appreciation bonds have a final maturity date of November 1, 2031. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases the accretion is reflected as a liability. The final maturity amount of the bonds is \$3,030,000.

Classroom Facilities Refunding Bonds Series 2020 – On November 19, 2020 the District issued \$9,091,341 of general obligation bonds, which consisted of term, serial and capital appreciation bonds. The bonds were issued to partially refund the Series 2017-2 Classroom Facilities Bonds. The bonds were issued for a seventeen year period with final maturity at November 1, 2037. The term and serial bonds had an interest rate of 1.122 percent to 2.8 percent.

At the date of refunding, \$9,814,845 (including premium and after underwriting fees, and other issuance costs) was received to pay off old debt. At a result, \$9,095,000 of the Series 2017-2 Classroom Facilities Bonds are considered to be defeased and the liability for those bonds has been removed from the financial statements. The defeased bonds in the amount of \$9,095,000 were refunded on May 1, 2022.

The bonds were issued with a premium of \$723,503, which was reported as an increase to bonds payable. The amounts are being amortized to interest expense over the life of the bonds using the straight-line method. The issuance costs reported as an expenditure. The issuance resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$986,339. The issuance resulted in an economic gain of \$790,557.

The capital appreciation bonds have a final maturity date of November 1, 2025. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases the accretion is reflected as a liability. The final maturity amount of the bonds is \$875,000.

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The following is a summary of the District's future annual debt service requirements to maturity for bonds:

Fiscal Year Ending June 30	General Obligation Bonds		Capital Appreciation Bonds		Total
	Principal	Interest	Principal	Interest	
2026	\$350,000	\$1,014,334	\$8,427	\$351,573	\$1,724,334
2027	535,000	1,008,529	2,827	162,173	1,708,529
2028	580,000	1,000,233	3,137	651,863	2,235,233
2029	595,000	990,385	0	0	1,585,385
2030	600,000	979,253	0	0	1,579,253
2031-2035	4,385,000	4,624,253	0	0	9,009,253
2036-2040	5,655,000	3,918,719	0	0	9,573,719
2041-2045	7,190,000	2,814,478	0	0	10,004,478
2046-2050	9,160,000	1,296,773	0	0	10,456,773
2051	2,075,000	39,954	0	0	2,114,954
Total	<u>\$31,125,000</u>	<u>\$17,686,911</u>	<u>\$14,391</u>	<u>\$1,165,609</u>	<u>\$49,991,911</u>

Note 10 - Risk Management

Comprehensive

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During fiscal year 2025, the District has contracted with Indiana Insurance Company to provide insurance coverage in the amounts below.

<u>Limits of Coverage</u>	<u>Coverage</u>	<u>Deductible</u>
General Liability		
Each Occurrence	\$1,000,000	\$2,500
Aggregate	2,000,000	0
Fleet:		
Comprehensive/Collision	1,000,000	1,000
Umbrella Liability and Fleet	3,000,000	10,000
Buildings and Contents	107,890,481	10,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There was no significant reduction in coverage from the prior fiscal year.

Health Benefits

The District has established a risk management fund (an internal service fund) to account for and finance its uninsured risks of loss. Under this program, the risk management fund provides coverage for up to a maximum of \$175,000 for each health benefits claim. The District purchases commercial insurance for claims in excess of coverage provided by the fund and for all other risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

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All funds of the District participate in the program and make payments to the Risk Management Fund based on actuarial estimates of the amounts needed to pay claims and actual amounts needed to pay fixed costs (premiums for stop-loss coverage and medical conversion and administrative fees and services).

The claims liability of \$773,000 reported in the basic financial statements at June 30, 2025, is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. The claims liability is expected to be paid in the next fiscal year.

Changes in claims activity for the current and previous fiscal years are as follows:

	Beginning Balance	Current Year Claims	Claims Payments	Balance End of Year
2025	\$834,000	\$8,192,371	\$8,253,371	\$773,000
2024	\$772,000	\$8,038,536	\$7,976,536	\$834,000

Workers' Compensation Rating Program

The District participates in the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP), a public entity risk pool (Note 2). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. Participants in the GRP are placed on tiers according to their loss history. Participants with low loss histories are rewarded with greater savings than participants with higher loss histories. Each participant pays its workers' compensation premium to the state based on the rate for its GRP tier rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of MinuteMen OhioComp. provides administrative, cost control, assistance with safety programs, and actuarial services to the GRP.

Note 11 - Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Sandusky City School District, Ohio
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Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See Note 12 for the required OPEB disclosures.

Plan Description - School Employees Retirement System (SERS)

Plan Description

District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

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An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2024.

Funding Policy

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2025, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2025, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The District's contractually required contribution to SERS was \$1,172,043 for fiscal year 2025. Of this amount \$145,415 is reported as accrued wages and benefits.

Plan Description - State Teachers Retirement System (STRS)

Plan Description

District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. The calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of credited service. Effective August 1, 2023, any member can retire with unreduced benefits with 34 years of services credit at any age; or five years of service credit and age 65. Effective June 1, 2025 - July 1, 2027, any member can retire with unreduced benefits with 33 years of service credit at any age; or five years of service credit and age 65. Effective on or after August 1, 2027, any member can retire with unreduced benefits with 34 years of service credit at any age; or five years of service credit and age 65.

In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Effective July 1, 2022, an ad-hoc COLA of 3 percent of the base benefit was granted to

Sandusky City School District, Ohio
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eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Effective July 1, 2023, a permanent 1 percent COLA of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2024 as long as they retired prior to July 1, 2019.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits effective August 1, 2023, can retire with 29 years of service credit at any age; or five years of service credit and age 60. Effective June 1, 2025 - July 1, 2027, retirement eligibility for reduced benefits is 28 years of service credit at any age; or five years of service credit and age 60. Effective on or after August 1, 2027, retirement eligibility for reduced benefits is 29 years of service credit at any age; or five years of service credit and age 60.

The DC Plan allows members to place all their member contributions and 11.09 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 2.91 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy

Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2025 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2025, the full employer contribution was allocated to pension.

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The District's contractually required contribution to STRS was \$3,589,776 for fiscal year 2025. Of this amount \$598,296 is reported as accrued wages and benefits.

Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportion of the Net Pension Liability:			
Current Measurement Date	0.19795610%	0.17737893%	
Prior Measurement Date	<u>0.20613190%</u>	<u>0.17780254%</u>	
Change in Proportionate Share	<u>-0.00817580%</u>	<u>-0.00042361%</u>	
Proportionate Share of the Net Pension Liability	\$10,126,636	\$34,130,572	\$44,257,208
Pension Expense	\$1,015,265	\$1,430,066	\$2,445,331

At June 30 2025, reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
<u>Deferred Outflows of Resources</u>			
Differences between expected and actual experience	\$386,626	\$2,149,334	\$2,535,960
Changes of assumptions	90,590	1,572,924	1,663,514
Changes in proportionate share and difference between employer contributions and proportionate share of contributions	91,327	98,065	189,392
Contributions subsequent to the measurement date	<u>1,172,043</u>	<u>3,589,776</u>	<u>4,761,819</u>
Total Deferred Outflows of Resources	<u>\$1,740,586</u>	<u>\$7,410,099</u>	<u>\$9,150,685</u>
<u>Deferred Inflows of Resources</u>			
Differences between expected and actual experience	\$0	\$18,689	\$18,689
Changes of assumptions	0	1,183,960	1,183,960
Net difference between projected and actual earnings on pension plan investments	633,415	2,934,535	3,567,950
Changes in proportionate share and difference between employer contributions and proportionate share of contributions	<u>350,061</u>	<u>694,711</u>	<u>1,044,772</u>
Total Deferred Inflows of Resources	<u>\$983,476</u>	<u>\$4,831,895</u>	<u>\$5,815,371</u>

\$4,761,819 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date was recognized as a reduction of the net pension liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

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Fiscal Year Ending June 30:	SERS	STRS	Total
2026	(\$567,316)	(\$2,281,280)	(\$2,848,596)
2027	536,739	3,000,636	3,537,375
2028	(198,096)	(998,365)	(1,196,461)
2029	(186,260)	(732,563)	(918,823)
Total	(\$414,933)	(\$1,011,572)	(\$1,426,505)

Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2137.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2024, and compared with June 30, 2023, are presented below:

	June 30, 2024	June 30, 2023
Inflation	2.40%	2.40%
Future Salary Increases, including inflation	3.25% to 13.58%	3.25% to 13.58%
COLA or Ad Hoc COLA	2.0%, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement	2.00%, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement
Investment Rate of Return	7.00% net of system expenses	7.00% net of system expenses
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)	Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8

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percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. ORC 3309.15 and the SERS Board-adopted Investment Policy govern investment activity. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. As of June 30, 2024:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (geometric)
Cash	3.00 %	0.97 %
US Equity	22.00	4.68
Non-US Equity Developed	12.00	4.96
Non-US Equity Emerging	6.00	5.66
Fixed Income/Global Bonds	18.00	2.38
Private Equity	14.00	7.10
Real Estate	13.00	3.64
Infrastructure	7.00	4.80
Private Debt/Private Credit	5.00	5.86
Total	<u>100.00 %</u>	

Discount Rate

The total pension liability for 2024 was calculated using the discount rate of 7.00 percent. The discount rate determination did not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 20-year amortization period of the unfunded actuarial accrued liability. The actuarially determined contribution rate for fiscal year 2024 was 14 percent. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability. The annual money-weighted rate of return, calculated as the internal rate of return on pension plan investments, for fiscal year 2024 was 9.31 percent.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

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	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
District's proportionate share of the net pension liability	\$15,492,350	\$10,126,636	\$5,608,993

Changes Between the Measurement Date and the Report Date

The pension information is measured as of June 30, 2024 (measurement date) and used for the fiscal year ending June 30, 2025 (reporting date). There were no changes between the measurement date and the reporting date.

Actuarial Assumptions – STRS

Key methods and assumptions used in the June 30, 2024, actuarial valuation compared to those used in the June 30, 2023, actuarial valuation are presented below:

	June 30, 2024	June 30, 2023
Inflation	2.50%	2.50%
Salary increases	From 2.50% to 8.50% based on service	From 2.50% to 8.50% based on service
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.00% net of investments expense, including inflation
Discount Rate of Return	7.00 percent	7.00%
Payroll Increases	3.00 percent	3.00%
Cost-of-Living Adjustments (COLA)	0.0%, effective July 1, 2017	0.0%, effective July 1, 2017

Post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

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<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Rate of Return **</u>
Domestic Equity	26.00%	6.90%
International Equity	22.00	7.70
Alternatives	19.00	9.10
Fixed Income	22.00	4.50
Real Estate	10.00	5.10
Liquidity Reserves	1.00	2.40
Total	<u>100.00%</u>	

* Final target weights reflected at October 1, 2022.

** 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.4 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate

The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2024. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2024.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
District's proportionate share of the net pension liability	\$55,058,594	\$34,130,572	\$16,429,061

Changes Between the Measurement Date and the Report Date

At the April 2025 STRS Board meeting, they approved the following change:

1. Beginning July 1, 2025, approve a 1.5% cost-of-living increase be paid to eligible benefit recipients on their anniversary date in fiscal year 2026; and
2. Temporarily make thirty-two years of service credit the minimum requirement for unreduced benefits and adjust the years of service credit required for reduced retirement benefits to twenty-seven or more years of service credit at any age for the period effective June 1, 2025 through May 1, 2030, then temporarily make thirty-three years of service credit the minimum requirement for unreduced benefits and adjust the years of service

credit required for reduced retirement benefits to twenty-eight or more years of service at any age from June 1, 2030 through May 1, 2032, with a return to a minimum of thirty-four years of service credit (twenty-nine years or more for reduced retirement benefits) effective June 1, 2032 going forward.

Any effect on the net pension liability is unknown.

Note 12 - Defined Benefit OPEB Plans

See Note 11 for a description of the net OPEB liability (asset).

Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description

The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

The Health Care program is financed through a combination of employer contributions, recipient premiums, investment returns, and any funds received on behalf of SERS' participation in Medicare programs. The System's goal is to maintain a health care reserve account with a 20-year solvency period in order to ensure that fluctuations in the cost of health care do not cause an interruption in the program. However, during any period in which the 20-year solvency period is not achieved, the System shall manage the Health Care Fund on a pay-as-you-go basis.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy

State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in

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accordance with the funding policy. For fiscal year 2025, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2025, this amount was \$30,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2025, the District's surcharge obligation was \$139,133.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$139,133 for fiscal year 2025.

Plan Description - State Teachers Retirement System (STRS)

Plan Description

The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Health care premiums were reduced by a Medicare Part B premium credit beginning in 2023. the Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Medicare Part D is a federal program to help cover the costs of prescription drugs for Medicare beneficiaries. This program allows STRS Ohio to recover part of the cost for providing prescription coverage since all eligible STRS Ohio health care plans include creditable prescription drug coverage.

Funding Policy

Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2025, STRS did not allocate any employer contributions to post-employment health care.

Net OPEB Liabilities (Assets), OPEB Expense (Income), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability (asset) was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

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	SERS	STRS	Total
Proportion of the Net OPEB Liability/Asset:			
Current Measurement Date	0.20006700%	0.17737893%	
Prior Measurement Date	0.20542100%	0.17780254%	
Change in Proportionate Share	-0.00535400%	-0.00042361%	
Proportionate Share of the:			
Net OPEB Liability	\$2,037,673	\$0	\$2,037,673
Net OPEB (Asset)	\$0	(\$3,364,539)	(\$3,364,539)
OPEB Expense	(\$267,675)	(\$740,835)	(\$1,008,509)

At June 30 2025, reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
<u>Deferred Outflows of Resources</u>			
Differences between expected and actual experience	\$0	\$146,264	\$146,264
Changes of assumptions	874,568	414,127	1,288,695
Net difference between projected and actual earnings on OPEB plan investments	9,949	0	9,949
Changes in proportionate share and difference between employer contributions and proportionate share of contributions	118,686	12,591	131,277
Contributions subsequent to the measurement date	139,133	0	139,133
Total Deferred Outflows of Resources	<u>\$1,142,336</u>	<u>\$572,982</u>	<u>\$1,715,318</u>
<u>Deferred Inflows of Resources</u>			
Differences between expected and actual experience	\$2,197,141	\$362,588	\$2,559,729
Changes of assumptions	936,032	1,517,386	2,453,418
Net difference between projected and actual earnings on OPEB plan investments	0	144,463	144,463
Changes in proportionate share and difference between employer contributions and proportionate share of contributions	334,912	3,986	338,898
Total Deferred Inflows of Resources	<u>\$3,468,085</u>	<u>\$2,028,423</u>	<u>\$5,496,508</u>

\$139,133 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date was recognized as a reduction of the net OPEB liability (adjustment to net OPEB asset) in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year			
Ending June 30:	SERS	STRS	Total
2026	(\$632,139)	(\$515,238)	(\$1,147,377)
2027	(463,030)	(225,277)	(688,307)
2028	(330,978)	(287,763)	(618,741)
2029	(264,014)	(267,710)	(531,724)
2030	(261,019)	(216,370)	(477,389)
Thereafter	(513,702)	56,917	(456,785)
Total	<u>(\$2,464,882)</u>	<u>(\$1,455,441)</u>	<u>(\$3,920,323)</u>

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Actuarial Assumptions – SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2024, compared with June 30, 2023, are presented below:

	June 30, 2024	June 30, 2023
Inflation	2.40%	2.40%
Future Salary Increases, including inflation	3.25% to 13.58%	3.25% to 13.58%
Investment Rate of Return	7.00% net of investment expense	7.00% net of investment expense
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)	Entry Age Normal (Level Percent of Payroll)
Fiduciary Net Position is Projected to be Depleted	2059	2048
Municipal Bond Index Rate:		
Measurement Date	3.93%	3.86%
Prior Measurement Date	3.86%	3.69%
Single Equivalent Interest Rate,		
Measurement Date	4.88%	4.27%
Prior Measurement Date	4.27%	4.08%
Health Care Cost Trend Rate:		
Medical Trend Assumption		
Measurement Date	7.00% to 4.40%	6.75% to 4.40%
Prior Measurement Date	6.75% to 4.40%	7.00% to 4.40%

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Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table. Mortality rates are projected using a fully generational projection with Scale MP-2020.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board on April 15, 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. As of June 30, 2024:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (geometric)
Cash	3.00 %	0.97 %
US Equity	22.00	4.68
Non-US Equity Developed	12.00	4.96
Non-US Equity Emerging	6.00	5.66
Fixed Income/Global Bonds	18.00	2.38
Private Equity	14.00	7.10
Real Estate	13.00	3.64
Infrastructure	7.00	4.80
Private Debt/Private Credit	5.00	5.86
Total	100.00 %	

Discount Rate

The discount rate used to measure the total OPEB liability at June 30, 2024, was 4.88 percent. The discount rate used to measure total OPEB liability prior to June 30, 2024, was 4.27 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2059 by SERS'

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

actuaries. The Fidelity General Obligation 20-year Municipal Bond Index Rate was used in the determination of the single equivalent interest rate for both the June 30, 2023, and the June 30, 2024, total OPEB liability. The Municipal Bond Index Rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate was 3.93 percent at June 30, 2024, and 3.86 percent at June 30, 2023.

Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates

The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.88%) and higher (5.88%) than the current discount rate (4.88%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate.

	1% Decrease (3.88%)	Current Discount Rate (4.88%)	1% Increase (5.88%)
District's proportionate share of the net OPEB liability	\$2,717,164	\$2,037,673	\$1,497,725
	1% Decrease (6.00% decreasing to 3.40%)	Current Trend Rate (7.00% decreasing to 4.40%)	1% Increase (8.00% decreasing to 5.40%)
District's proportionate share of the net OPEB liability	\$1,377,391	\$2,037,673	\$2,905,561

Changes Between the Measurement Date and the Report Date

The OPEB information is measured as of June 30, 2024 (measurement date) and used for the fiscal year ending June 30, 2025 (reporting date). There were no changes between the measurement date and the reporting date.

Actuarial Assumptions – STRS

Key methods and assumptions used in the June 30, 2024, actuarial valuation compared to the prior year are presented below:

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Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

	June 30, 2024	June 30, 2023
Projected salary increases	Varies by service from 2.50% to 8.50%	Varies by service from 2.50% to 8.50%
Investment Rate of Return	7.00%, net of investment expenses, including inflation	7.00%, net of investment expenses, including inflation
Payroll Increases	3.00%	3.00%
Discount Rate of Return	7.00%	7.00%
Health Care Cost Trends		
Medical		
Pre-Medicare	7.50% initial 3.94% ultimate	7.50% initial 4.14% ultimate
Medicare	(112.22%) initial 3.94% ultimate	(10.94%) initial 4.14% ultimate
Prescription Drug		
Pre-Medicare	8.00% initial 3.94% ultimate	(11.95%) initial 4.14% ultimate
Medicare	(15.14%) initial 3.94% ultimate	1.33% initial 4.14% ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

Healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

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Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Rate of Return **</u>
Domestic Equity	26.00%	6.90%
International Equity	22.00	7.70
Alternatives	19.00	9.10
Fixed Income	22.00	4.50
Real Estate	10.00	5.10
Liquidity Reserves	1.00	2.40
Total	<u>100.00%</u>	

* Final target weights reflected at October 1, 2022.

** 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.4 percent, and is net of investment expenses. Over a 30-year period, STRS investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

Discount Rate

The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2024. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2024.

Sensitivity of the Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate

The following table represents the net OPEB asset as of June 30, 2024, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
District's proportionate share of the net OPEB asset	(\$2,735,593)	(\$3,364,539)	(\$3,911,860)

	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
District's proportionate share of the net OPEB asset	(\$3,948,831)	(\$3,364,539)	(\$2,661,853)

Changes Between the Measurement Date and the Report Date

At the May 2025 STRS Board meeting, the Board approved the following change: Increasing the health

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

care subsidy for twenty-seven years of service to the maximum subsidy minus the subsidy for three years of service for anyone who retires between August 1, 2023, and July 1, 2032, effective June 1, 2025 through July 1, 2032. After that the maximum subsidy for Healthcare Plan participants who retire August, 1, 2032 or later will align with the eligibility for unreduced pensions, and all others eligible for subsidies receive one less year of subsidy for each year below the minimum years of service required to receive unreduced subsidy at any age. Any effect on the net OPEB asset is unknown.

Note 13 – Contingencies

School District Funding

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Department of Education & Workforce's (DEW) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. The final adjustment was not material and is not reflected in the accompanying financial statements.

Grants

The District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements, and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2025, if applicable, cannot be determined at this time.

Litigation

The District is party to legal proceedings, but management believes that any liability not covered by insurance would be immaterial to the District.

Note 14 - Statutory Reserves

The District is required by State law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2025, the reserve activity was as follows:

	Capital Acquisition
Set Aside Reserve Balance as of June 30, 2024	\$0
Current Year Set Aside Requirements	727,322
Qualified Disbursements	(327,816)
Current Year Offsets	(399,506)
Set Aside Reserve Balance as of June 30, 2025	0
Restricted Cash as of June 30, 2025	\$0

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

Although the District had offsets and qualifying disbursements during the year that reduced the set-aside amounts below zero for the capital acquisition reserve, this extra amount may not be used to reduce the set-aside requirement for future years. The negative amount is therefore not presented as being carried forward to the next fiscal year.

Note 15 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Scholarship Endowment	Other Governmental Funds	Total
Nonspendable:				
Scholarship Endowment	\$0	\$10,042,168	\$0	\$10,042,168
Permanent Fund	0	0	126,459	126,459
Prepays	62,871	0	7,455	70,326
Total Nonspendable	62,871	10,042,168	133,914	10,238,953
Restricted for:				
Other Grants	0	0	747,391	747,391
Special Trust	0	0	924,889	924,889
Education Foundation Fund	0	0	147,636	147,636
Classroom Facilities Maintenance	0	0	1,495,053	1,495,053
District Managed Student Activity	0	0	217,612	217,612
Basic PELL Grant Program	0	0	3,061	3,061
Auxiliary Services	0	0	14	14
Data Communications	0	0	33,587	33,587
Food Service	0	0	1,323,061	1,323,061
ESSER	0	0	162	162
Student Managed Activity	0	0	134,576	134,576
Scholarships	0	4,735,568	0	4,735,568
Permanent Fund	0	0	15,401	15,401
Debt Service	0	0	2,365,527	2,365,527
Permanent Improvement	0	0	2,399,249	2,399,249
Classroom Facilities	0	0	2,621,043	2,621,043
Total Restricted	0	4,735,568	12,428,262	17,163,830
Assigned to:				
Public Schools	86,089	0	0	86,089
Capital Asset Replacement	0	0	26,673	26,673
Budgetary Resource	1,273,248	0	0	1,273,248
Total Assigned	1,359,337	0	26,673	1,386,010
Unassigned (Deficit)	9,344,566	0	(131,991)	9,212,575
Total Fund Balance	\$10,766,774	\$14,777,736	\$12,456,858	\$38,001,368

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

Note 16 – Construction and other Commitments

Construction Commitments

At year end, the District’s construction commitments were as follows:

<u>Project</u>	<u>Contractual Commitment</u>	<u>Expended</u>	<u>Remaining Commitment</u>
Pool Project	\$8,000,000	\$7,759,551	\$240,449
Welding Lab Project	4,900,000	3,039,507	1,860,493
Total	\$12,900,000	\$10,799,058	\$2,100,942

Based on timing of when contracts are encumbered, contractual commitments identified above may or may not be included in the following outstanding encumbrance commitments disclosed in this note.

Other Commitments

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the District’s commitments for encumbrances in the governmental funds were as follows:

<u>Description</u>	<u>Remaining Commitment</u>
General	\$137,908
All Other Governmental	2,590,530

Note 17 – Tax Abatements entered Into By Other Governments

Other governments entered into property tax abatement agreements with property owners under the Ohio Community Reinvestment Area (“CRA”) and Enterprise Zone Agreement (“EZA”) programs with the taxing districts of the District. The CRA program is a directive incentive tax exemption program benefiting property owners who renovate or construct new buildings. Under this program, the other governments designated areas to encourage revitalization of the existing housing stock and the development of new structures. The EZA program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in the community. Within the taxing districts of the District, The City of Sandusky has entered into CRA and EZA agreements. Under these agreements the District’s property taxes were reduced by \$1,968,664 in 2025. None of these agreements are individually significant to require disclosure individually.

Note 18 – Related Party Disclosures

The District has evaluated its financial transactions, arrangements, and relationships in accordance with the requirements of the U.S. Department of Education (34 CFR §668.23(d)(1)) and Auditor of State Technical Bulletin 2025-001, which extend beyond the disclosure requirements of GASB Codification Section 2250, Related Party Transactions.

Management has determined that, for the fiscal year ended June 30, 2025, the District had no related party relationships, related entities, related party transactions, or related party outstanding balances that

Sandusky City School District, Ohio
Notes to the Basic Financial Statements
For The Fiscal Year Ended June 30, 2025

are required to be disclosed. Accordingly, no related party disclosures are presented in these financial statements.

Note 19 – Implementation of New Accounting Principles

New Accounting Principles

For fiscal year 2025, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 101, Compensated Absences, GASB Statement No. 102, Certain Risk Disclosures, and GASB Implementation Guide No. 2025-1.

GASB Statement No. 102 addresses the variety of risks that state and local governments face that could negatively affect the level of service they provide or their ability to meet obligations as they come due. Although governments are required to disclose information about their exposure to some of those risks, essential information about other risks that are prevalent among state and local governments is not routinely disclosed because it is not explicitly required. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. The implementation of GASB Statement No. 102 did not have an effect on the financial statements of the District.

GASB Implementation Guide No. 2025-1 includes providing clarity on a range of accounting issues for state and local governments. These topics under GASB Implementation Guide No. 2025-1 provisions were implemented and did not have an effect on the financial statements of the District.

GASB Statement No. 101 sets out to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The implementation of GASB Statement No. 101 had the following effect on net position as reported June 30, 2024, by opinion unit affected:

	<u>Government-Wide</u>
	<u>Governmental</u>
	<u>Activities</u>
Net Position-Beginning of Year, as Previously Presented	\$33,038,347
Change in Accounting Principal- Adoption of GASB 101	<u>(6,650,016)</u>
Net Position-Beginning of Year, as Restated or Adjusted	<u><u>\$26,388,331</u></u>

REQUIRED SUPPLEMENTARY INFORMATION

Sandusky City School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net Pension Liability
School Employees Retirement System of Ohio
Last Ten Fiscal Years (1)

Year	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2025	0.19795610%	\$10,126,636	\$8,295,993	122.07%	78.52%
2024	0.20613190%	11,389,850	8,178,329	139.27%	76.06%
2023	0.20242390%	10,948,659	7,814,879	140.10%	75.82%
2022	0.19440240%	7,172,885	6,778,686	105.82%	82.86%
2021	0.20025030%	13,244,977	6,914,064	191.57%	68.55%
2020	0.20945920%	12,532,311	6,492,304	193.03%	70.85%
2019	0.20345190%	11,652,067	6,547,600	177.96%	71.36%
2018	0.19197120%	11,469,855	6,432,664	178.31%	69.50%
2017	0.18762710%	13,732,572	6,591,600	208.33%	62.98%
2016	0.18504840%	10,559,041	6,815,053	154.94%	69.16%

(1) Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Sandusky City School District
Required Supplementary Information
Schedule of the District's Contributions for Net Pension Liability
School Employees Retirement System of Ohio
Last Ten Fiscal Years

Year	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2025	\$1,172,043	(\$1,172,043)	\$0	\$8,371,736	14.00%
2024	1,161,439	(1,161,439)	0	8,295,993	14.00%
2023	1,144,966	(1,144,966)	0	8,178,329	14.00%
2022	1,094,083	(1,094,083)	0	7,814,879	14.00%
2021	949,016	(949,016)	0	6,778,686	14.00%
2020	967,969	(967,969)	0	6,914,064	14.00%
2019	876,461	(876,461)	0	6,492,304	13.50%
2018	883,926	(883,926)	0	6,547,600	13.50%
2017	900,573	(900,573)	0	6,432,664	14.00%
2016	922,824	(922,824)	0	6,591,600	14.00%

See accompanying notes to the required supplementary information.

Sandusky City School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net Pension Liability
State Teachers Retirement System of Ohio
Last Ten Fiscal Years (1)

Year	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2025	0.17737893%	\$34,130,572	\$24,311,829	140.39%	82.55%
2024	0.17780254%	38,289,666	24,574,286	155.81%	80.02%
2023	0.17928211%	39,854,638	23,428,657	170.11%	78.88%
2022	0.18535773%	23,699,652	23,105,629	102.57%	87.78%
2021	0.18311074%	44,306,284	21,672,021	204.44%	75.48%
2020	0.18673206%	41,294,673	22,479,821	183.70%	77.40%
2019	0.18912689%	41,584,757	21,520,200	193.24%	77.31%
2018	0.19024870%	45,193,986	21,212,829	213.05%	75.30%
2017	0.18973511%	63,510,061	20,499,943	309.81%	66.80%
2016	0.18915164%	52,275,981	20,033,743	260.94%	72.10%

(1) Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Sandusky City School District
Required Supplementary Information
Schedule of the District's Contributions for Net Pension Liability
State Teachers Retirement System of Ohio
Last Ten Fiscal Years

Year	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2025	\$3,589,776	(\$3,589,776)	\$0	\$25,641,257	14.00%
2024	3,403,656	(3,403,656)	0	24,311,829	14.00%
2023	3,440,400	(3,440,400)	0	24,574,286	14.00%
2022	3,280,012	(3,280,012)	0	23,428,657	14.00%
2021	3,234,788	(3,234,788)	0	23,105,629	14.00%
2020	3,034,083	(3,034,083)	0	21,672,021	14.00%
2019	3,147,175	(3,147,175)	0	22,479,821	14.00%
2018	3,012,828	(3,012,828)	0	21,520,200	14.00%
2017	2,969,796	(2,969,796)	0	21,212,829	14.00%
2016	2,869,992	(2,869,992)	0	20,499,943	14.00%

See accompanying notes to the required supplementary information.

Sandusky City School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net OPEB Liability
School Employees Retirement System of Ohio
Last Nine Fiscal Years (1) (2)

Year	District's Proportion of the Net OPEB Liability	District's Proportionate Share of the Net OPEB Liability	District's Covered Payroll	District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
2025	0.20006700%	\$2,037,673	\$8,295,993	24.56%	44.50%
2024	0.20542100%	3,384,199	8,178,329	41.38%	30.02%
2023	0.20588730%	2,890,679	7,814,879	36.99%	30.34%
2022	0.20019250%	3,788,807	6,390,857	59.28%	24.08%
2021	0.20711920%	4,501,378	6,914,064	65.10%	18.17%
2020	0.21291890%	5,354,463	6,492,304	82.47%	15.57%
2019	0.20490540%	5,684,629	6,547,600	86.82%	13.57%
2018	0.19439700%	5,217,105	6,432,664	81.10%	12.46%
2017	0.18953099%	5,402,334	6,591,600	81.96%	11.49%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

(2) Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Sandusky City School District
Required Supplementary Information
Schedule of the District's Contributions for Net OPEB Liability
School Employees Retirement System of Ohio
Last Ten Fiscal Years (1)

Year	District's Contractually Required Contribution (2)	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2025	\$139,133	(\$139,133)	\$0	\$8,371,736	1.66%
2024	134,333	(134,333)	0	8,295,993	1.62%
2023	114,077	(114,077)	0	8,178,329	1.39%
2022	110,004	(110,004)	0	7,814,879	1.41%
2021	106,706	(106,706)	0	6,390,857	1.67%
2020	129,841	(129,841)	0	6,914,064	1.88%
2019	121,825	(121,825)	0	6,492,304	1.88%
2018	136,790	(136,790)	0	6,547,600	2.09%
2017	104,057	(104,057)	0	6,432,664	1.62%
2016	93,289	(93,289)	0	6,591,600	1.42%

(1) Includes surcharge.

See accompanying notes to the required supplementary information.

Sandusky City School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net OPEB (Asset)/Liability
State Teachers Retirement System of Ohio
Last Nine Fiscal Years (1) (2)

Year	District's Proportion of the Net OPEB (Asset)/Liability	District's Proportionate Share of the Net OPEB (Asset)/Liability	District's Covered Payroll	District's Proportionate Share of the Net OPEB (Asset)/Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB (Asset)/Liability
2025	0.17737893%	(\$3,364,539)	\$24,311,829	(13.84%)	158.01%
2024	0.17780254%	(3,458,014)	24,574,286	(14.07%)	168.52%
2023	0.17928211%	(4,642,210)	23,428,657	(19.81%)	230.73%
2022	0.18535696%	(3,908,100)	23,105,629	(16.91%)	174.73%
2021	0.18311085%	(3,218,172)	21,672,021	(14.85%)	182.13%
2020	0.18673201%	(3,092,730)	22,479,821	(13.76%)	174.74%
2019	0.18912689%	(3,039,076)	21,520,200	(14.12%)	176.00%
2018	0.19024870%	7,422,802	21,212,829	34.99%	47.10%
2017	0.18973511%	10,147,083	20,499,943	49.50%	37.30%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

(2) Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Sandusky City School District
Required Supplementary Information
Schedule of the District's Contributions for Net OPEB (Asset)/Liability
State Teachers Retirement System of Ohio
Last Ten Fiscal Years

Year	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2025	\$0	\$0	\$0	\$25,641,257	0.00%
2024	0	0	0	24,311,829	0.00%
2023	0	0	0	24,574,286	0.00%
2022	0	0	0	23,428,657	0.00%
2021	0	0	0	23,105,629	0.00%
2020	0	0	0	21,672,021	0.00%
2019	0	0	0	22,479,821	0.00%
2018	0	0	0	21,520,200	0.00%
2017	0	0	0	21,212,829	0.00%
2016	0	0	0	20,499,943	0.00%

See accompanying notes to the required supplementary information.

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	General Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Taxes	\$20,861,337	\$21,891,600	\$21,672,165	(\$219,435)
Revenue in lieu of taxes	121,598	127,603	126,324	(1,279)
Tuition and Fees	676,498	709,908	702,792	(7,116)
Investment Earnings	584,305	613,161	607,015	(6,146)
Intergovernmental	28,041,667	29,426,539	29,131,576	(294,963)
Other Revenues	101,703	106,726	105,656	(1,070)
Total Revenues	50,387,108	52,875,537	52,345,528	(530,009)
Expenditures:				
Current:				
Instruction:				
Regular	18,400,207	19,947,935	19,360,705	587,230
Special	10,361,256	11,232,789	10,902,117	330,672
Vocational	1,559,963	1,691,179	1,641,394	49,785
Other	7,931	8,598	8,345	253
Support Services:				
Pupil	3,526,792	3,823,447	3,710,892	112,555
Instructional Staff	1,045,915	1,133,892	1,100,512	33,380
General Administration	348,601	377,923	366,798	11,125
School Administration	4,174,897	4,526,067	4,392,828	133,239
Fiscal	865,444	938,241	910,621	27,620
Business	282,232	305,972	296,965	9,007
Operations and Maintenance	4,914,342	5,327,711	5,170,873	156,838
Pupil Transportation	1,964,116	2,129,327	2,066,644	62,683
Central	852,056	923,727	896,534	27,193
Operation of Non-Instructional Services	56,804	61,582	59,769	1,813
Extracurricular Activities	1,177,732	1,276,797	1,239,210	37,587
Total Expenditures	49,538,288	53,705,187	52,124,207	1,580,980
Excess of Revenues Over (Under) Expenditures	848,820	(829,650)	221,321	1,050,971
Other Financing Sources (Uses):				
Advances In	234,292	245,862	243,398	(2,464)
Advances (Out)	(756,577)	(820,217)	(796,071)	24,146
Total Other Financing Sources (Uses)	(522,285)	(574,355)	(552,673)	21,682
Changes in Fund Balance	326,535	(1,404,005)	(331,352)	1,072,653
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	14,454,748	14,454,748	14,454,748	0
Fund Balance - End of Year	\$14,781,283	\$13,050,743	\$14,123,396	\$1,072,653

See accompanying notes to the required supplementary information.

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Scholarship Endowment Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Investment Earnings	\$22,664	\$308,809	\$271,908	(\$36,901)
Other Revenues	226,722	3,089,134	2,720,004	(369,130)
Total Revenues	249,386	3,397,943	2,991,912	(406,031)
Expenditures:				
Current:				
Support Services:				
Business	180,587	244,813	212,700	32,113
Total Expenditures	180,587	244,813	212,700	32,113
Changes in Fund Balance	68,799	3,153,130	2,779,212	(373,918)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	11,998,497	11,998,497	11,998,497	0
Fund Balance - End of Year	\$12,067,296	\$15,151,627	\$14,777,709	(\$373,918)

See accompanying notes to the required supplementary information.

Sandusky City School District
Notes to the Required Supplementary Information
For The Fiscal Year Ended June 30, 2025

Note 1 - Budgetary Process

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriations resolution and the certificate of estimated resources which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Board. The legal level of control has been established by Board at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education. During the course of fiscal year 2025, the School District amended its budget at several times, however none were significant.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during fiscal year 2025.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Board during the year. At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Non-GAAP Budgetary Basis) is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as an assignment of fund balance for governmental fund types and expendable trust funds (GAAP basis).
4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions.
5. Some funds are reported as part of the general fund (GAAP basis) as opposed to the general fund being reported alone (budget basis).

Sandusky City School District
Notes to the Required Supplementary Information
For The Fiscal Year Ended June 30, 2025

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and scholarship endowment fund.

Net Change in Fund Balance

	General	Scholarship Endowment
GAAP Basis	\$433,991	\$2,779,240
Revenue Accruals	(1,914,643)	(28)
Expenditure Accruals	1,839,881	0
Advances In	243,398	0
Advances Out	(796,071)	0
Encumbrances	(137,908)	0
Budget Basis	<u>(\$331,352)</u>	<u>\$2,779,212</u>

Note 2 - Net Pension Liability

School Employees Retirement System (SERS)

Changes in Benefit Terms:

2025: Effective August 1, 2024, HB 33 established a Contribution-Based Benefit Cap (CBBC). Under this provision, a member's retirement allowance (and any survivor benefit derived from that allowance) will be limited if the calculated benefit under the statutory formula exceeds the CBBC amount.

2023-2024: There were no changes in benefit terms since the prior measurement period.

2022: Cost of Living Adjustments (COLA) increased from 0.50% to 2.50%.

2020-2021: There were no changes in benefit terms from the amounts reported for this fiscal year.

2019: With the authority granted the Board under Senate Bill 8, the Board has enacted a three year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.

2018: SERS changed from a fixed 3.00% annual increase to a Cost of Living Adjustments (COLA) based on the changed in the Consumer Price Index Index (CPI-W), with a cap of 2.50% and a floor of 0.00%.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.

Changes in Assumptions:

2023-2025: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) Cost of Living Adjustments (COLA) was increased from 2.00% to 2.50% for calendar years 2025, 2024 and 2023.

2022: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.00% to 2.40%,
- (2) Payroll growth assumption was reduced from 3.50% to 1.75%,
- (3) Assumed real wage growth was increased from 0.50% to 0.85%,
- (4) Cost of Living Adjustments (COLA) was reduced from 2.50% to 2.00%,

Sandusky City School District
Notes to the Required Supplementary Information
For The Fiscal Year Ended June 30, 2025

- (5) The discount rate was reduced from 7.50% to 7.00%,
- (6) Rates of withdrawal, compensation, participation, spouse coverage assumption, retirement, and disability were updated to reflect recent experience, and,
- (7) Mortality among active members, service retirees and beneficiaries, and disabled members were updated.

2018-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

2017: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,
- (6) Mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates,
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, and
- (8) The discount rate was reduced from 7.75% to 7.50%.

2014-2016: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

State Teachers Retirement System (STRS)

Changes in Benefit Terms:

2025: In March 2024, the Board adopted a change in the service retirement eligibility requirements for both unreduced and actuarially reduced benefits. This change is effective for retirements beginning June 1, 2024. The change allows for unreduced retirement at 34 years of service indefinitely (was previously set to increase to 35 years beginning August 1, 2029). The change also allows for an actuarially reduced retirement at any age with 29 years of service.

2019-2024: There were no changes in benefit terms from the amounts reported for these fiscal years.

2018: STRS decreased the Cost of Living Adjustment (COLA) to zero.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.

Changes in Assumptions:

2025: Retirement rates were extended to younger ages intended to ensure that the ranges in retirement eligibility impacted participants at such ages. Demographic assumptions were changed based on the actuarial experience study for the period July 1, 2015 through June 30, 2021.

2024: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal year.

Sandusky City School District
Notes to the Required Supplementary Information
For The Fiscal Year Ended June 30, 2025

2023: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) Post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table:
 - a. Adjusted 110.0% for males, projected forward generationally using mortality improvement scale MP-2020
- (2) Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table:
 - a. Adjusted 95.0% for females, projected forward generationally using mortality improvement scale MP-2020
- (3) Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table:
 - a. Projected forward generationally using mortality improvement scale MP-2020
- (4) Projected salary increases changed from 2.50% to 12.50% to 2.50% to 8.50%

2022: There were changes in assumptions since the prior measurement date, which the discount rate was adjusted to 7.00% from 7.45%.

2019-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

2018: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The long term expected rate of return was reduced from 7.75% to 7.45%,
- (2) The inflation assumption was lowered from 2.75% to 2.50%,
- (3) The payroll growth assumption was lowered to 3.00%,
- (4) Total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation,
- (5) The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016, and
- (6) Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

2014-2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

Note 3 - Net OPEB (Asset)/Liability

School Employees Retirement System (SERS)

Changes in Benefit Terms:

2025: The SERS Board increased the minimum compensation used for determining the health care surcharge from \$25,000 to \$30,000.

2024: Effective January 1, 2024, the non-Medicare disability health care subsidy amounts will change to reflect amounts equal to that of service retirees by years of service.

2017-2023: There were no changes in benefit terms from the amounts reported for these fiscal years.

Changes in Assumptions:

2025: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in

Sandusky City School District
Notes to the Required Supplementary Information
For The Fiscal Year Ended June 30, 2025

calculating the total OPEB liability as presented below:

- (1) Discount Rate:
 - Prior Measurement Date 4.27%
 - Measurement Date 4.88%
- (2) Municipal Bond Index Rate:
 - Prior Measurement Date 3.86%
 - Measurement Date 3.93%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:
 - Prior Measurement Date 4.27%
 - Measurement Date 4.88%
- (4) Health care trend rates were updated.
- (5) Fiduciary Net Position projected depletion changed from 2048 to 2059.

2024: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) Discount Rate:
 - Prior Measurement Date 4.08%
 - Measurement Date 4.27%
- (2) Municipal Bond Index Rate:
 - Prior Measurement Date 3.69%
 - Measurement Date 3.86%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:
 - Prior Measurement Date 4.08%
 - Measurement Date 4.27%
- (4) The assumption for percent of pre-Medicare eligible retirees who choose the Wraparound plan increased from 10% to 20%.
- (5) The health care trend assumption on retiree premiums was updated to not apply trend to the \$35 surcharge.
- (6) The morbidity factors were updated based on the Society of Actuaries' June 2013 research report Health Care Costs—From Birth to Death by Dale Yamamoto and from the ASOP 6 practice note developed by the American Academy of Actuaries.
- (7) An assumption was added to assume that 15% of pre-65 retirees who waive will elect coverage upon Medicare eligibility.

2023: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) Discount Rate:
 - Prior Measurement Date 2.27%
 - Measurement Date 4.08%
- (2) Municipal Bond Index Rate:
 - Prior Measurement Date 1.92%
 - Measurement Date 3.69%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:
 - Prior Measurement Date 2.27%
 - Measurement Date 4.08%
- (4) Health care trend rates were updated.

2022: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Sandusky City School District
Notes to the Required Supplementary Information
For The Fiscal Year Ended June 30, 2025

- (1) Discount Rate:
 - Prior Measurement Date 2.63%
 - Measurement Date 2.27%
- (2) Investment Rate of Return:
 - Prior Measurement Date 7.50%
 - Measurement Date 7.00%
- (3) Assumed Rate of Inflation:
 - Prior Measurement Date 3.00%
 - Measurement Date 2.40%
- (4) Payroll Growth Assumption:
 - Prior Measurement Date 3.50%
 - Measurement Date 1.75%
- (5) Assumed Real Wage Growth:
 - Prior Measurement Date 0.50%
 - Measurement Date 0.85%
- (6) Municipal Bond Index Rate:
 - Prior Measurement Date 2.45%
 - Measurement Date 1.92%
- (7) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:
 - Prior Measurement Date 2.63%
 - Measurement Date 2.27%
- (8) Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- (9) Rate of health care participation for future retirees and spouses was updated to reflect recent.
- (10) Mortality among active members was updated to the following:
 - a. PUB-2010 General Amount Weighted Below Median Employee mortality table.
- (11) Mortality among service retired members was updated to the following:
 - a. PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females.
- (12) Mortality among beneficiaries was updated to the following:
 - a. PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females.
- (13) Mortality among disabled member was updated to the following:
 - a. PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females.
- (14) Mortality rates are projected using a fully generational projection with Scale MP-2020.

2021: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) Discount Rate:
 - Prior Measurement Date 3.22%
 - Measurement Date 2.63%
- (2) Municipal Bond Index Rate:
 - Prior Measurement Date 3.13%
 - Measurement Date 2.45%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Sandusky City School District
Notes to the Required Supplementary Information
For The Fiscal Year Ended June 30, 2025

Prior Measurement Date	3.22%
Measurement Date	2.63%

2020: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) Discount Rate:

Prior Measurement Date	3.70%
Measurement Date	3.22%
- (2) Municipal Bond Index Rate:

Prior Measurement Date	3.62%
Measurement Date	3.13%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Prior Measurement Date	3.70%
Measurement Date	3.22%

2019: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) Discount Rate:

Prior Measurement Date	3.63%
Measurement Date	3.70%
- (2) Municipal Bond Index Rate:

Prior Measurement Date	3.56%
Measurement Date	3.62%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Prior Measurement Date	3.63%
Measurement Date	3.70%

2018: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

- (1) Discount Rate:

Fiscal Year 2018	3.63%
Fiscal Year 2017	2.98%
- (2) Municipal Bond Index Rate:

Fiscal Year 2018	3.56%
Fiscal Year 2017	2.92%
- (3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Fiscal Year 2018	3.63%
Fiscal Year 2017	2.98%

2017: The following changes of assumptions affected the total OPEB liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,

Sandusky City School District
Notes to the Required Supplementary Information
For The Fiscal Year Ended June 30, 2025

- (6) Mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, and
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

State Teachers Retirement System (STRS)

Changes in Benefit Terms:

2025: Healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2025. The larger Medicare trends for Years 2027 and 2028 reflect the assumed impact of the expiration of current Medicare Advantage contract on December 31, 2028.

2024: Healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2024. The change in the subsidy percentage and the base amount for all retiree Non-Medicare Eligible (NME) participants, from 2.2% per year in last year's valuation to 2.5% per year, capped at 75%, as well as the unfreezing of the NME subsidy, the removal of the 6% cap on the year over year subsidy increase for Medicare Eligible (ME) participants, the changes in deductible and office visits copays for Aetna's Medicare Advantage plan, and updates in the medical and PBM vendor contracts. In addition, there were benefit changes related to the change in eligibility for unreduced Pension benefits.

2023: Salary increase rates were updated based on the actuarial experience study for the period July 1, 2015 through June 30, 2021 and were changed from age based to service based. Healthcare trends were updated to reflect emerging claims and recoveries experience.

2022: The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.100%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

2021: There was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year end 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

2020: There was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

2019: The subsidy multiplier for non-Medicare benefit recipients was increased from 1.900% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020. The Board is extending the current Medicare Part B partial

Sandusky City School District
Notes to the Required Supplementary Information
For The Fiscal Year Ended June 30, 2025

reimbursement program for one year. Under this program, benefit recipients currently enrolled in the STRS Ohio Health Care Program and Medicare Part B receive \$29.90 per month to reimburse a portion of the Medicare Part B premium. The reimbursement was set to be reduced to \$0 beginning January 1, 2020. This impacts about 85,000 benefit recipients.

2018: The subsidy multiplier for non-Medicare benefit recipients was reduced from 2.10% to 1.90% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2019.

2017: There were no changes in benefit terms from the amounts reported for this fiscal year.

Changes in Assumptions:

2025: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal year.

2024: Healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2024. The change in the subsidy percentage and the base amount for all retiree Non-Medicare Eligible (NME) participants, from 2.2% per year in last year's valuation to 2.5% per year, capped at 75%, as well as the unfreezing of the NME subsidy, the removal of the 6% cap on the year over year subsidy increase for Medicare Eligible (ME) participants, the changes in deductible and office visits copays for Aetna's Medicare Advantage plan, and updates in the medical and PBM vendor contracts. In addition, there were benefit changes related to the change in eligibility for unreduced Pension benefits.

2023: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal years.

2022: There were changes in assumptions since the prior measurement date, which the discount rate was adjusted to 7.00% from 7.45%.

2021: There were changes in assumptions during the measurement year, which decreased the total OPEB liability by approximately \$0.26 billion. The assumption changes included changes in healthcare costs and trends.

2020: There were changes in assumptions during the measurement year, which increased the total OPEB liability by approximately \$0.04 billion. The assumption changes included changes in healthcare costs and trends.

2019: The discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capita health care costs were updated.

2018: The discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75% to 7.45%. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled

Sandusky City School District
Notes to the Required Supplementary Information
For The Fiscal Year Ended June 30, 2025

retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal year.

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COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES

NONMAJOR GOVERNMENTAL FUNDS

Fund Descriptions

Special Revenue Funds - are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The term *proceeds of specific revenue sources* establishes that one or more specific restricted or committed revenues should be the foundation for a special revenue fund.

Debt Service Fund - is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. Debt service funds should be used to report resources if legally mandated (i.e. debt payable from property taxes). Financial resources that are being accumulated for principal and interest maturing in future years also should be reported in the debt service fund. The District has only one Debt Service Fund.

Capital Projects Funds - are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital projects funds exclude those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments.

Permanent Fund - The Permanent fund should be used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for the purposes that support the reporting government's programs – that is, for the benefit of the government or its citizenry. The Permanent fund does not include private-purpose trust funds, which should be used to report situations in which the government is required to use the principal or earnings for the benefit of individuals, private organizations, or other governments. The District has only one Permanent Fund.

Sandusky City School District
Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2025

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Nonmajor Permanent Fund	Total Other (Nonmajor) Governmental Funds
Assets:					
Equity in Pooled Cash and Investments	\$4,747,397	\$2,221,494	\$4,848,560	\$141,860	\$11,959,311
Cash and Investments in Segregated Accounts	147,650	0	1,756,772	0	1,904,422
Receivables (Net):					
Taxes	642,130	1,796,511	872,581	0	3,311,222
Accounts	26,592	0	300,000	0	326,592
Interest	0	0	11,639	0	11,639
Intergovernmental	1,627,988	0	214,469	0	1,842,457
Prepaid Assets	7,455	0	0	0	7,455
Inventory Held for Resale	100,481	0	0	0	100,481
Total Assets	<u>7,299,693</u>	<u>4,018,005</u>	<u>8,004,021</u>	<u>141,860</u>	<u>19,463,579</u>
Liabilities:					
Accounts Payable	141,770	0	0	0	141,770
Accrued Wages and Benefits	702,280	0	0	0	702,280
Compensated Absences	5,075	0	0	0	5,075
Contracts Payable	0	0	561,950	0	561,950
Retainage Payable	0	0	46,258	0	46,258
Interfund Payable	796,070	0	51,794	0	847,864
Unearned Revenue	19,952	0	1,325,309	0	1,345,261
Total Liabilities	<u>1,665,147</u>	<u>0</u>	<u>1,985,311</u>	<u>0</u>	<u>3,650,458</u>
Deferred Inflows of Resources:					
Property Taxes	623,143	1,652,478	803,043	0	3,078,664
Unavailable Revenue	63,130	0	214,469	0	277,599
Total Deferred Inflows of Resources	<u>686,273</u>	<u>1,652,478</u>	<u>1,017,512</u>	<u>0</u>	<u>3,356,263</u>
Fund Balances:					
Nonspendable	7,455	0	0	126,459	133,914
Restricted	5,027,042	2,365,527	5,020,292	15,401	12,428,262
Assigned	0	0	26,673	0	26,673
Unassigned (Deficit)	(86,224)	0	(45,767)	0	(131,991)
Total Fund Balances	<u>4,948,273</u>	<u>2,365,527</u>	<u>5,001,198</u>	<u>141,860</u>	<u>12,456,858</u>
Total Liabilities, Deferred Inflows and Fund Balances	<u>\$7,299,693</u>	<u>\$4,018,005</u>	<u>\$8,004,021</u>	<u>\$141,860</u>	<u>\$19,463,579</u>

Sandusky City School District
Combining Statement of Revenues, Expenditures
and Changes in Fund Balance
Nonmajor Governmental Funds
For the Fiscal Year Ended June 30, 2025

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Nonmajor Permanent Fund	Total Other (Nonmajor) Governmental Funds
Revenues:					
Property and Other Taxes	\$248,295	\$1,833,089	\$924,749	\$0	\$3,006,133
Investment Earnings	11,314	8,404	154,959	1,802	176,479
Intergovernmental	10,221,738	42,488	3,541,860	0	13,806,086
Extracurricular Activities	400,469	0	0	0	400,469
Charges for Services	84,128	0	0	0	84,128
Gifts and Donations	0	0	641,500	0	641,500
Other Revenues	532,170	0	0	12,469	544,639
Total Revenues	11,498,114	1,883,981	5,263,068	14,271	18,659,434
Expenditures:					
Current:					
Instruction:					
Regular	463,289	0	456,648	0	919,937
Special	2,275,326	0	0	0	2,275,326
Vocational	6,335	0	401	0	6,736
Adult/Continuing	116,590	0	0	0	116,590
Support Services:					
Pupil	574,539	0	0	0	574,539
Instructional Staff	1,196,472	0	38,398	0	1,234,870
General Administration	656	0	0	0	656
School Administration	188,522	0	0	0	188,522
Fiscal	9,085	33,044	17,493	0	59,622
Business	42,915	0	0	0	42,915
Operations and Maintenance	88,874	0	0	0	88,874
Pupil Transportation	0	0	235,778	0	235,778
Central	72,564	0	135,513	0	208,077
Operation of Non-Instructional Services	3,295,302	0	0	0	3,295,302
Extracurricular Activities	531,053	0	0	0	531,053
Capital Outlay	2,056,168	0	6,514,248	0	8,570,416
Debt Service:					
Principal Retirement	0	35,114	0	0	35,114
Interest and Fiscal Charges	0	1,686,184	0	0	1,686,184
Total Expenditures	10,917,690	1,754,342	7,398,479	0	20,070,511
Changes in Fund Balance	580,424	129,639	(2,135,411)	14,271	(1,411,077)
Fund Balance - Beginning of Year	4,367,849	2,235,888	7,136,609	127,589	13,867,935
Fund Balance - End of Year	\$4,948,273	\$2,365,527	\$5,001,198	\$141,860	\$12,456,858

NONMAJOR SPECIAL REVENUE FUNDS

Fund Descriptions

Food Service - To account for all revenues and expenditures related to the provision of food services, including breakfast and lunch, for the School District students and staff.

Special Trust - This fund accounts for monies from local donations for the purpose of scholarships for students.

Other Grants - This fund accounts for proceeds of specific revenue sources, except for State and Federal grants that are legally restricted to expenditures for specified purposes.

Education Foundation - This fund accounts for local monies received for specific grant requests made by staff members to the Educational Foundation.

Classroom Facilities Maintenance - This fund accounts for proceeds of levy for maintenance of facilities.

Student Activities - This fund accounts for student activity programs which have student participation in the activity and have students involved in the management of the program.

District Managed Student Activity - This fund accounts for gate receipts and other revenues from athletic events and all costs (except supplemental coaching contracts) of the School District's athletic program and transportation of the band to and from athletic events.

Auxiliary Services - This fund accounts for State monies used to provide services and materials for pupils attending non-public schools within the School District.

Public School Preschool - This fund assists in paying the cost of preschool programs for three and four olds.

Data Communications - This fund accounts for State monies appropriated for Ohio Educational Computer Network Connections.

Miscellaneous State Grants – This fund accounts for other State Grants which are not required to be accounted for in a separate fund.

Adult Basic Education - This fund accounts for the Federal money used to provide programs in reading, writing and math competency for adults who have not earned a high school diploma.

Elementary and Secondary School Emergency Relief (ESSER) - A fund used to account for state funds used to aid districts that have been impacted and continue to be impacted by the Novel Coronavirus Disease 2019 (COVID-19).

NONMAJOR SPECIAL REVENUE FUNDS

Fund Descriptions, Continued

Title VI-B - This fund accounts for Federal monies used to assist schools in the identification of handicapped children, development of procedural safeguards, and provision of full educational opportunities to handicapped children at the preschool, elementary, and secondary levels.

Vocational Education - This fund accounts for monies to boards of education, teacher training institutions, and the state administering agency for cooperating in development of vocational education programs in the following categories: secondary, post-secondary, adult, disadvantage and handicapped persons, exemplary programs, cooperative education, construction of area vocational schools, ancillary services, research, advisory committees, and work-study projects, including sex equity grants. Funds are administered by the Ohio Department of Education, Division of Vocational and Career Education.

Title I School Improvement - This fund accounts for grant monies to help raise the achievement of students in the School District.

Title III Limited English Proficiency – To account for funds used to develop and carry out elementary and secondary school programs, including activities at the pre-school level, to meet the educational needs of children of limited English proficiency. These programs provide structured English language instruction, with respect to the years of study to which the program is applicable, and instruction in the child's native language to the extent necessary to allow a child to achieve competence in English. The instruction must incorporate the cultural heritage of these children and of other children in American society. The instruction must be, to the extent necessary, in all courses or subjects of study which will allow a child to meet grade promotion and graduation standards.

Title I - To account for federal funds for services provided to meet special educational needs of educationally deprived children.

Title IV-A - A fund to improve students' academic achievement by increasing the capacity of states, local education agencies, schools, and local communities to (1) provide all students with access to a well-rounded education, (2) improve school conditions for student learning, and (3) improve the use of technology in order to improve the academic achievement and digital literacy of all students.

NONMAJOR SPECIAL REVENUE FUNDS

Fund Descriptions, Continued

IDEA Preschool for the Handicapped - This fund accounts for Federal monies for improvement and expansion of services for handicapped children ages three through five years of age.

Improving Teachers Quality - This fund accounts for Federal monies to hire additional classroom teachers in grades 1-3, so that the number of students per teacher will be reduced.

Miscellaneous Federal Grants - This fund accounts for other Federal Grants which are not required to be accounted for in a separate fund.

Basic PELL Grant Program - This fund accounts for funds used for undergraduate post-secondary students who have demonstrated financial need with grant assistance to help meet educational expenses.

Sandusky City School District
Combining Balance Sheet
Nonmajor Special Revenue Funds
June 30, 2025

	Food Service	Special Trust	Other Grants	Education Foundation	Classroom Facilities Maintenance
Assets:					
Equity in Pooled Cash and Investments	\$984,809	\$914,389	\$761,137	\$0	\$1,476,066
Cash and Investments in Segregated Accounts	0	0	0	147,636	0
Receivables (Net):					
Taxes	0	0	0	0	642,130
Accounts	500	10,500	4,000	0	0
Intergovernmental	406,113	0	0	0	0
Prepaid Assets	1,310	0	14	0	0
Inventory Held for Resale	100,481	0	0	0	0
Total Assets	1,493,213	924,889	765,151	147,636	2,118,196
Liabilities:					
Accounts Payable	17,988	0	16,513	0	0
Accrued Wages and Benefits	145,779	0	1,233	0	0
Compensated Absences	5,075	0	0	0	0
Interfund Payable	0	0	0	0	0
Unearned Revenue	0	0	0	0	0
Total Liabilities	168,842	0	17,746	0	0
Deferred Inflows of Resources:					
Property Taxes	0	0	0	0	623,143
Unavailable Revenue	0	0	0	0	0
Total Deferred Inflows of Resources	0	0	0	0	623,143
Fund Balances:					
Nonspendable	1,310	0	14	0	0
Restricted	1,323,061	924,889	747,391	147,636	1,495,053
Unassigned (Deficit)	0	0	0	0	0
Total Fund Balances	1,324,371	924,889	747,405	147,636	1,495,053
Total Liabilities, Deferred Inflows and Fund Balances	\$1,493,213	\$924,889	\$765,151	\$147,636	\$2,118,196

Continued

Sandusky City School District
Combining Balance Sheet
Nonmajor Special Revenue Funds
June 30, 2025

	Student Activities	District Managed Student Activity	Auxiliary Services	Public School PreSchool	Data Communications
Assets:					
Equity in Pooled Cash and Investments	\$149,209	\$225,564	\$0	\$745	\$33,587
Cash and Investments in Segregated Accounts	0	0	14	0	0
Receivables (Net):					
Taxes	0	0	0	0	0
Accounts	4,990	6,602	0	0	0
Intergovernmental	0	0	0	45,598	0
Prepaid Assets	0	0	0	493	0
Inventory Held for Resale	0	0	0	0	0
Total Assets	154,199	232,166	14	46,836	33,587
Liabilities:					
Accounts Payable	19,623	14,554	0	200	0
Accrued Wages and Benefits	0	0	0	44,629	0
Compensated Absences	0	0	0	0	0
Interfund Payable	0	0	0	1,514	0
Unearned Revenue	0	0	0	0	0
Total Liabilities	19,623	14,554	0	46,343	0
Deferred Inflows of Resources:					
Property Taxes	0	0	0	0	0
Unavailable Revenue	0	0	0	12,104	0
Total Deferred Inflows of Resources	0	0	0	12,104	0
Fund Balances:					
Nonspendable	0	0	0	493	0
Restricted	134,576	217,612	14	0	33,587
Unassigned (Deficit)	0	0	0	(12,104)	0
Total Fund Balances	134,576	217,612	14	(11,611)	33,587
Total Liabilities, Deferred Inflows and Fund Balances	\$154,199	\$232,166	\$14	\$46,836	\$33,587

Continued

Sandusky City School District
Combining Balance Sheet
Nonmajor Special Revenue Funds
June 30, 2025

	Miscellaneous State Grants	Adult Basic Education	ESSER	Title VI-B	Vocational Education
Assets:					
Equity in Pooled Cash and Investments	\$56,652	\$18,416	\$162	\$0	\$2,333
Cash and Investments in Segregated Accounts	0	0	0	0	0
Receivables (Net):					
Taxes	0	0	0	0	0
Accounts	0	0	0	0	0
Intergovernmental	0	46,020	0	118,996	71,946
Prepaid Assets	0	0	0	1,308	0
Inventory Held for Resale	0	0	0	0	0
Total Assets	56,652	64,436	162	120,304	74,279
Liabilities:					
Accounts Payable	10,870	12,911	0	0	2,405
Accrued Wages and Benefits	0	0	0	118,493	0
Compensated Absences	0	0	0	0	0
Interfund Payable	25,830	51,525	0	503	77,366
Unearned Revenue	19,952	0	0	0	0
Total Liabilities	56,652	64,436	0	118,996	79,771
Deferred Inflows of Resources:					
Property Taxes	0	0	0	0	0
Unavailable Revenue	0	16,699	0	25,452	2,621
Total Deferred Inflows of Resources	0	16,699	0	25,452	2,621
Fund Balances:					
Nonspendable	0	0	0	1,308	0
Restricted	0	0	162	0	0
Unassigned (Deficit)	0	(16,699)	0	(25,452)	(8,113)
Total Fund Balances	0	(16,699)	162	(24,144)	(8,113)
Total Liabilities, Deferred Inflows and Fund Balances	\$56,652	\$64,436	\$162	\$120,304	\$74,279

Continued

Sandusky City School District
Combining Balance Sheet
Nonmajor Special Revenue Funds
June 30, 2025

	Title I School Improvement	Title III Limited English Proficiency	Title I	Title IV-A	IDEA Preschool For The Handicapped
Assets:					
Equity in Pooled Cash and Investments	\$0	\$322	\$119,193	\$241	\$66
Cash and Investments in Segregated Accounts	0	0	0	0	0
Receivables (Net):					
Taxes	0	0	0	0	0
Accounts	0	0	0	0	0
Intergovernmental	0	10,711	710,018	20,170	6,604
Prepaid Assets	0	0	3,390	417	76
Inventory Held for Resale	0	0	0	0	0
Total Assets	0	11,033	832,601	20,828	6,746
Liabilities:					
Accounts Payable	0	319	42,510	0	0
Accrued Wages and Benefits	0	0	306,990	37,761	6,922
Compensated Absences	0	0	0	0	0
Interfund Payable	0	10,714	479,711	0	0
Unearned Revenue	0	0	0	0	0
Total Liabilities	0	11,033	829,211	37,761	6,922
Deferred Inflows of Resources:					
Property Taxes	0	0	0	0	0
Unavailable Revenue	0	0	1,469	0	1,982
Total Deferred Inflows of Resources	0	0	1,469	0	1,982
Fund Balances:					
Nonspendable	0	0	3,390	417	76
Restricted	0	0	0	0	0
Unassigned (Deficit)	0	0	(1,469)	(17,350)	(2,234)
Total Fund Balances	0	0	1,921	(16,933)	(2,158)
Total Liabilities, Deferred Inflows and Fund Balances	\$0	\$11,033	\$832,601	\$20,828	\$6,746

Continued

Sandusky City School District
Combining Balance Sheet
Nonmajor Special Revenue Funds
June 30, 2025

	Improving Teachers Quality	Miscellaneous Federal Grants	Basic PELL Grant Program	Total Nonmajor Special Revenue Funds
Assets:				
Equity in Pooled Cash and Investments	\$4,500	\$6	\$0	\$4,747,397
Cash and Investments in Segregated Accounts	0	0	0	147,650
Receivables (Net):				
Taxes	0	0	0	642,130
Accounts	0	0	0	26,592
Intergovernmental	83,742	105,009	3,061	1,627,988
Prepaid Assets	447	0	0	7,455
Inventory Held for Resale	0	0	0	100,481
Total Assets	88,689	105,015	3,061	7,299,693
Liabilities:				
Accounts Payable	3,877	0	0	141,770
Accrued Wages and Benefits	40,473	0	0	702,280
Compensated Absences	0	0	0	5,075
Interfund Payable	43,892	105,015	0	796,070
Unearned Revenue	0	0	0	19,952
Total Liabilities	88,242	105,015	0	1,665,147
Deferred Inflows of Resources:				
Property Taxes	0	0	0	623,143
Unavailable Revenue	2,803	0	0	63,130
Total Deferred Inflows of Resources	2,803	0	0	686,273
Fund Balances:				
Nonspendable	447	0	0	7,455
Restricted	0	0	3,061	5,027,042
Unassigned (Deficit)	(2,803)	0	0	(86,224)
Total Fund Balances	(2,356)	0	3,061	4,948,273
Total Liabilities, Deferred Inflows and Fund Balances	\$88,689	\$105,015	\$3,061	\$7,299,693
				Concluded

Sandusky City School District
Combining Statement of Revenues, Expenditures
and Changes in Fund Balance
Nonmajor Special Revenue Funds
For the Fiscal Year Ended June 30, 2025

	Food Service	Special Trust	Other Grants	Education Foundation	Classroom Facilities Maintenance
Revenues:					
Property and Other Taxes	\$0	\$0	\$0	\$0	\$248,295
Investment Earnings	0	5,090	0	937	5,287
Intergovernmental	2,015,805	0	0	0	33,599
Extracurricular Activities	0	0	0	0	0
Charges for Services	77,747	0	0	0	0
Other Revenues	267	98,404	229,957	6,104	0
Total Revenues	2,093,819	103,494	229,957	7,041	287,181
Expenditures:					
Current:					
Instruction:					
Regular	0	0	27,241	0	0
Special	0	0	62,296	0	0
Vocational	0	0	6,335	0	0
Adult/Continuing	0	0	225	0	0
Support Services:					
Pupil	0	0	21,045	0	0
Instructional Staff	0	0	220	0	0
General Administration	0	0	0	0	0
School Administration	0	0	0	0	0
Fiscal	0	0	0	0	9,085
Business	0	19,100	0	23,815	0
Operations and Maintenance	39,798	0	0	0	41,192
Central	0	0	59,207	0	0
Operation of Non-Instructional Services	2,148,618	0	28,974	0	0
Extracurricular Activities	0	40,201	0	0	0
Capital Outlay	0	0	0	0	0
Total Expenditures	2,188,416	59,301	205,543	23,815	50,277
Changes in Fund Balance	(94,597)	44,193	24,414	(16,774)	236,904
Fund Balance - Beginning of Year	1,418,968	880,696	722,991	164,410	1,258,149
Fund Balance - End of Year	\$1,324,371	\$924,889	\$747,405	\$147,636	\$1,495,053

Continued

Sandusky City School District
Combining Statement of Revenues, Expenditures
and Changes in Fund Balance
Nonmajor Special Revenue Funds
For the Fiscal Year Ended June 30, 2025

	Student Activities	District Managed Student Activity	Auxiliary Services	Public School PreSchool	Data Communications
Revenues:					
Property and Other Taxes	\$0	\$0	\$0	\$0	\$0
Investment Earnings	0	0	0	0	0
Intergovernmental	0	0	468,889	295,187	9,956
Extracurricular Activities	104,900	255,969	0	0	0
Charges for Services	0	6,381	0	0	0
Other Revenues	8,786	67,141	0	0	0
Total Revenues	113,686	329,491	468,889	295,187	9,956
Expenditures:					
Current:					
Instruction:					
Regular	0	0	0	239,263	0
Special	0	0	0	0	0
Vocational	0	0	0	0	0
Adult/Continuing	0	0	0	0	0
Support Services:					
Pupil	0	0	0	2,002	0
Instructional Staff	0	0	0	1,132	0
General Administration	0	656	0	0	0
School Administration	0	0	0	0	0
Fiscal	0	0	0	0	0
Business	0	0	0	0	0
Operations and Maintenance	0	0	0	0	0
Central	0	0	0	0	13,357
Operation of Non-Instructional Services	0	0	445,576	0	0
Extracurricular Activities	107,774	383,078	0	0	0
Capital Outlay	0	0	0	0	0
Total Expenditures	107,774	383,734	445,576	242,397	13,357
Changes in Fund Balance	5,912	(54,243)	23,313	52,790	(3,401)
Fund Balance - Beginning of Year	128,664	271,855	(23,299)	(64,401)	36,988
Fund Balance - End of Year	\$134,576	\$217,612	\$14	(\$11,611)	\$33,587

Continued

Sandusky City School District
Combining Statement of Revenues, Expenditures
and Changes in Fund Balance
Nonmajor Special Revenue Funds
For the Fiscal Year Ended June 30, 2025

	Miscellaneous State Grants	Adult Basic Education	ESSER	Title VI-B	Vocational Education
Revenues:					
Property and Other Taxes	\$0	\$0	\$0	\$0	\$0
Investment Earnings	0	0	0	0	0
Intergovernmental	37,666	190,444	1,572,538	967,807	187,616
Extracurricular Activities	39,600	0	0	0	0
Charges for Services	0	0	0	0	0
Other Revenues	0	0	121,511	0	0
Total Revenues	77,266	190,444	1,694,049	967,807	187,616
Expenditures:					
Current:					
Instruction:					
Regular	0	0	0	0	74,793
Special	24,175	0	0	515,985	0
Vocational	0	0	0	0	0
Adult/Continuing	0	110,300	0	0	6,065
Support Services:					
Pupil	596	0	0	253,032	28,809
Instructional Staff	0	67,049	0	2,046	7,671
General Administration	0	0	0	0	0
School Administration	0	5,784	0	0	0
Fiscal	0	0	0	0	0
Business	0	0	0	0	0
Operations and Maintenance	0	0	0	0	0
Central	0	0	0	0	0
Operation of Non-Instructional Services	0	0	0	75,078	0
Extracurricular Activities	0	0	0	0	0
Capital Outlay	52,495	0	2,003,673	0	0
Total Expenditures	77,266	183,133	2,003,673	846,141	117,338
Changes in Fund Balance	0	7,311	(309,624)	121,666	70,278
Fund Balance - Beginning of Year	0	(24,010)	309,786	(145,810)	(78,391)
Fund Balance - End of Year	\$0	(\$16,699)	\$162	(\$24,144)	(\$8,113)

Continued

Sandusky City School District
Combining Statement of Revenues, Expenditures
and Changes in Fund Balance
Nonmajor Special Revenue Funds
For the Fiscal Year Ended June 30, 2025

	Title I School Improvement	Title III Limited English Proficiency	Title I	Title IV-A	IDEA Preschool For The Handicapped
Revenues:					
Property and Other Taxes	\$0	\$0	\$0	\$0	\$0
Investment Earnings	0	0	0	0	0
Intergovernmental	188,469	10,711	2,920,401	262,776	55,777
Extracurricular Activities	0	0	0	0	0
Charges for Services	0	0	0	0	0
Other Revenues	0	0	0	0	0
Total Revenues	188,469	10,711	2,920,401	262,776	55,777
Expenditures:					
Current:					
Instruction:					
Regular	0	0	4,088	16,070	0
Special	0	3,268	1,547,118	0	31,579
Vocational	0	0	0	0	0
Adult/Continuing	0	0	0	0	0
Support Services:					
Pupil	0	0	23,230	223,049	22,776
Instructional Staff	156,688	0	723,278	0	0
General Administration	0	0	0	0	0
School Administration	0	4,328	172,970	0	0
Fiscal	0	0	0	0	0
Business	0	0	0	0	0
Operations and Maintenance	0	0	0	7,884	0
Central	0	0	0	0	0
Operation of Non-Instructional Services	0	0	85,883	21,683	0
Extracurricular Activities	0	0	0	0	0
Capital Outlay	0	0	0	0	0
Total Expenditures	156,688	7,596	2,556,567	268,686	54,355
Changes in Fund Balance	31,781	3,115	363,834	(5,910)	1,422
Fund Balance - Beginning of Year	(31,781)	(3,115)	(361,913)	(11,023)	(3,580)
Fund Balance - End of Year	\$0	\$0	\$1,921	(\$16,933)	(\$2,158)

Continued

Sandusky City School District
Combining Statement of Revenues, Expenditures
and Changes in Fund Balance
Nonmajor Special Revenue Funds
For the Fiscal Year Ended June 30, 2025

	Improving Teachers Quality	Miscellaneous Federal Grants	Basic PELL Grant Program	Total Nonmajor Special Revenue Funds
Revenues:				
Property and Other Taxes	\$0	\$0	\$0	\$248,295
Investment Earnings	0	0	0	11,314
Intergovernmental	322,242	212,402	469,453	10,221,738
Extracurricular Activities	0	0	0	400,469
Charges for Services	0	0	0	84,128
Other Revenues	0	0	0	532,170
Total Revenues	322,242	212,402	469,453	11,498,114
Expenditures:				
Current:				
Instruction:				
Regular	0	101,834	0	463,289
Special	0	90,905	0	2,275,326
Vocational	0	0	0	6,335
Adult/Continuing	0	0	0	116,590
Support Services:				
Pupil	0	0	0	574,539
Instructional Staff	238,388	0	0	1,196,472
General Administration	0	0	0	656
School Administration	3,600	1,840	0	188,522
Fiscal	0	0	0	9,085
Business	0	0	0	42,915
Operations and Maintenance	0	0	0	88,874
Central	0	0	0	72,564
Operation of Non-Instructional Services	23,098	0	466,392	3,295,302
Extracurricular Activities	0	0	0	531,053
Capital Outlay	0	0	0	2,056,168
Total Expenditures	265,086	194,579	466,392	10,917,690
Changes in Fund Balance	57,156	17,823	3,061	580,424
Fund Balance - Beginning of Year	(59,512)	(17,823)	0	4,367,849
Fund Balance - End of Year	(\$2,356)	\$0	\$3,061	\$4,948,273
				Concluded

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Food Service Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$2,692,846	\$1,624,917	(\$1,067,929)
Charges for Services	128,163	77,336	(50,827)
Other Revenues	442	267	(175)
Total Revenues	2,821,451	1,702,520	(1,118,931)
Expenditures:			
Current:			
Support Services:			
Operations and Maintenance	43,161	40,505	2,656
Operation of Non-Instructional Services	2,318,834	2,176,162	142,672
Total Expenditures	2,361,995	2,216,667	145,328
Changes in Fund Balance	459,456	(514,147)	(973,603)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	1,348,888	1,348,888	0
Fund Balance - End of Year	\$1,808,344	\$834,741	(\$973,603)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Special Trust Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Investment Earnings	\$48	\$5,090	\$5,042
Other Revenues	1,037	110,179	109,142
Total Revenues	1,085	115,269	114,184
Expenditures:			
Current:			
Support Services:			
Business	20,025	19,100	925
Extracurricular Activities	42,201	40,251	1,950
Total Expenditures	62,226	59,351	2,875
Excess of Revenues Over (Under) Expenditures	(61,141)	55,918	117,059
Other Financing Sources (Uses):			
Transfers (Out)	(14,967)	(14,275)	692
Total Other Financing Sources (Uses)	(14,967)	(14,275)	692
Changes in Fund Balance	(76,108)	41,643	117,751
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	872,741	872,741	0
Fund Balance - End of Year	\$796,633	\$914,384	\$117,751

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Other Grants Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Other Revenues	\$236,448	\$226,448	(\$10,000)
Total Revenues	236,448	226,448	(10,000)
Expenditures:			
Current:			
Instruction:			
Regular	30,005	28,154	1,851
Special	74,696	70,088	4,608
Vocational	6,751	6,335	416
Adult/Continuing	240	225	15
Support Services:			
Pupil	29,498	27,678	1,820
Instructional Staff	234	220	14
Central	63,099	59,207	3,892
Operation of Non-Instructional Services	32,209	30,222	1,987
Total Expenditures	236,732	222,129	14,603
Changes in Fund Balance	(284)	4,319	4,603
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	731,663	731,663	0
Fund Balance - End of Year	\$731,379	\$735,982	\$4,603

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Education Foundation Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Investment Earnings	\$1,460	\$937	(\$523)
Other Revenues	9,514	6,104	(3,410)
Total Revenues	10,974	7,041	(3,933)
Expenditures:			
Current:			
Support Services:			
Business	25,973	23,931	2,042
Total Expenditures	25,973	23,931	2,042
Changes in Fund Balance	(14,999)	(16,890)	(1,891)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	164,527	164,527	0
Fund Balance - End of Year	\$149,528	\$147,637	(\$1,891)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Classroom Facilities Maintenance Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Taxes	\$324,422	\$241,808	(\$82,614)
Investment Earnings	7,093	5,287	(1,806)
Intergovernmental	45,078	33,599	(11,479)
Total Revenues	376,593	280,694	(95,899)
Expenditures:			
Current:			
Support Services:			
Fiscal	18,170	9,085	9,085
Operations and Maintenance	98,944	49,472	49,472
Total Expenditures	117,114	58,557	58,557
Changes in Fund Balance	259,479	222,137	(37,342)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	1,245,650	1,245,650	0
Fund Balance - End of Year	\$1,505,129	\$1,467,787	(\$37,342)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Student Activities Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Extracurricular Activities	\$146,267	\$107,269	(\$38,998)
Other Revenues	13,495	9,897	(3,598)
Total Revenues	159,762	117,166	(42,596)
Expenditures:			
Current:			
Extracurricular Activities	231,852	106,570	125,282
Total Expenditures	231,852	106,570	125,282
Changes in Fund Balance	(72,090)	10,596	82,686
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	129,331	129,331	0
Fund Balance - End of Year	\$57,241	\$139,927	\$82,686

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	District Managed Student Activity Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Extracurricular Activities	\$253,946	\$242,003	(\$11,943)
Charges for Services	6,696	6,381	(315)
Other Revenues	73,920	70,443	(3,477)
Total Revenues	334,562	318,827	(15,735)
Expenditures:			
Current:			
Support Services:			
General Administration	1,094	1,070	24
Extracurricular Activities	476,717	466,130	10,587
Total Expenditures	477,811	467,200	10,611
Excess of Revenues Over (Under) Expenditures	(143,249)	(148,373)	(5,124)
Other Financing Sources (Uses):			
Transfers In	11,866	11,308	(558)
Total Other Financing Sources (Uses)	11,866	11,308	(558)
Changes in Fund Balance	(131,383)	(137,065)	(5,682)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	301,386	301,386	0
Fund Balance - End of Year	\$170,003	\$164,321	(\$5,682)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Auxiliary Services Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$470,900	\$468,889	(\$2,011)
Total Revenues	470,900	468,889	(2,011)
Expenditures:			
Current:			
Operation of Non-Instructional Services	447,391	445,576	1,815
Total Expenditures	447,391	445,576	1,815
Excess of Revenues Over (Under) Expenditures	23,509	23,313	(196)
Other Financing Sources (Uses):			
Advances (Out)	(23,420)	(23,325)	95
Total Other Financing Sources (Uses)	(23,420)	(23,325)	95
Changes in Fund Balance	89	(12)	(101)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	26	26	0
Fund Balance - End of Year	\$115	\$14	(\$101)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Public School PreSchool Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$329,181	\$261,693	(\$67,488)
Total Revenues	329,181	261,693	(67,488)
Expenditures:			
Current:			
Instruction:			
Regular	241,347	241,347	0
Support Services:			
Instructional Staff	959	959	0
Total Expenditures	242,306	242,306	0
Excess of Revenues Over (Under) Expenditures	86,875	19,387	(67,488)
Other Financing Sources (Uses):			
Advances In	1,904	1,514	(390)
Advances (Out)	(20,901)	(20,901)	0
Total Other Financing Sources (Uses)	(18,997)	(19,387)	(390)
Changes in Fund Balance	67,878	0	(67,878)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance - End of Year	\$67,878	\$0	(\$67,878)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Data Communications Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$10,000	\$9,956	(\$44)
Total Revenues	10,000	9,956	(44)
Expenditures:			
Current:			
Support Services:			
Central	33,509	23,433	10,076
Total Expenditures	33,509	23,433	10,076
Changes in Fund Balance	(23,509)	(13,477)	10,032
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	36,988	36,988	0
Fund Balance - End of Year	\$13,479	\$23,511	\$10,032

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Miscellaneous State Grants Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$60,454	\$56,876	(\$3,578)
Extracurricular Activities	42,091	39,600	(2,491)
Total Revenues	102,545	96,476	(6,069)
Expenditures:			
Current:			
Instruction:			
Special	30,766	39,600	(8,834)
Support Services:			
Pupil	463	596	(133)
Capital Outlay	53,513	68,880	(15,367)
Total Expenditures	84,742	109,076	(24,334)
Excess of Revenues Over (Under) Expenditures	17,803	(12,600)	(30,403)
Other Financing Sources (Uses):			
Advances In	27,455	25,830	(1,625)
Total Other Financing Sources (Uses)	27,455	25,830	(1,625)
Changes in Fund Balance	45,258	13,230	(32,028)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	742	742	0
Fund Balance - End of Year	\$46,000	\$13,972	(\$32,028)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Adult Basic Education Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$191,691	\$161,123	(\$30,568)
Total Revenues	191,691	161,123	(30,568)
Expenditures:			
Current:			
Instruction:			
Adult/Continuing	188,156	115,806	72,350
Support Services:			
Instructional Staff	70,241	67,048	3,193
School Administration	6,059	5,784	275
Total Expenditures	264,456	188,638	75,818
Excess of Revenues Over (Under) Expenditures	(72,765)	(27,515)	45,250
Other Financing Sources (Uses):			
Advances In	61,300	51,525	(9,775)
Advances (Out)	(25,153)	(24,010)	1,143
Total Other Financing Sources (Uses)	36,147	27,515	(8,632)
Changes in Fund Balance	(36,618)	0	36,618
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance - End of Year	(\$36,618)	\$0	\$36,618

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	ESSER Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$5,107,730	\$1,683,480	(\$3,424,250)
Total Revenues	5,107,730	1,683,480	(3,424,250)
Expenditures:			
Current:			
Instruction:			
Regular	2,292	1,833	459
Special	2,201	1,760	441
Support Services:			
Pupil	32,794	26,225	6,569
Operations and Maintenance	31,262	25,000	6,262
Capital Outlay	3,134,947	2,506,975	627,972
Total Expenditures	3,203,496	2,561,793	641,703
Changes in Fund Balance	1,904,234	(878,313)	(2,782,547)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	878,474	878,474	0
Fund Balance - End of Year	\$2,782,708	\$161	(\$2,782,547)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Title VI-B Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$899,482	\$874,263	(\$25,219)
Total Revenues	899,482	874,263	(25,219)
Expenditures:			
Current:			
Instruction:			
Special	509,859	509,859	0
Support Services:			
Pupil	267,064	267,064	0
Instructional Staff	2,346	2,346	0
Operation of Non-Instructional Services	75,078	75,078	0
Total Expenditures	854,347	854,347	0
Excess of Revenues Over (Under) Expenditures	45,135	19,916	(25,219)
Other Financing Sources (Uses):			
Advances In	518	503	(15)
Advances (Out)	(20,419)	(20,419)	0
Total Other Financing Sources (Uses)	(19,901)	(19,916)	(15)
Changes in Fund Balance	25,234	0	(25,234)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance - End of Year	\$25,234	\$0	(\$25,234)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Vocational Education Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$181,375	\$118,291	(\$63,084)
Total Revenues	181,375	118,291	(63,084)
Expenditures:			
Current:			
Instruction:			
Regular	98,835	77,697	21,138
Adult/Continuing	9,926	7,803	2,123
Support Services:			
Pupil	40,445	31,795	8,650
Instructional Staff	9,758	7,671	2,087
Total Expenditures	158,964	124,966	33,998
Excess of Revenues Over (Under) Expenditures	22,411	(6,675)	(29,086)
Other Financing Sources (Uses):			
Advances In	118,625	77,366	(41,259)
Advances (Out)	(89,923)	(70,691)	19,232
Total Other Financing Sources (Uses)	28,702	6,675	(22,027)
Changes in Fund Balance	51,113	0	(51,113)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance - End of Year	\$51,113	\$0	(\$51,113)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Title I School Improvement Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$223,275	\$188,469	(\$34,806)
Total Revenues	223,275	188,469	(34,806)
Expenditures:			
Current:			
Instruction:			
Special	1,281	1,281	0
Support Services:			
Instructional Staff	187,188	187,188	0
Total Expenditures	188,469	188,469	0
Changes in Fund Balance	34,806	0	(34,806)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance - End of Year	\$34,806	\$0	(\$34,806)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Title III Limited English Proficiency Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$10,884	\$8,261	(\$2,623)
Total Revenues	10,884	8,261	(2,623)
Expenditures:			
Current:			
Instruction:			
Special	3,522	3,268	254
Support Services:			
School Administration	7,799	7,236	563
Total Expenditures	11,321	10,504	817
Excess of Revenues Over (Under) Expenditures	(437)	(2,243)	(1,806)
Other Financing Sources (Uses):			
Advances In	14,116	10,714	(3,402)
Advances (Out)	(9,130)	(8,471)	659
Total Other Financing Sources (Uses)	4,986	2,243	(2,743)
Changes in Fund Balance	4,549	0	(4,549)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance - End of Year	\$4,549	\$0	(\$4,549)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Title I Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$2,878,321	\$2,221,021	(\$657,300)
Total Revenues	2,878,321	2,221,021	(657,300)
Expenditures:			
Current:			
Instruction:			
Regular	4,195	4,088	107
Special	1,573,139	1,532,864	40,275
Support Services:			
Pupil	25,097	24,454	643
Instructional Staff	773,124	753,331	19,793
School Administration	179,246	174,657	4,589
Operations and Maintenance	203,059	197,860	5,199
Total Expenditures	2,757,860	2,687,254	70,606
Excess of Revenues Over (Under) Expenditures	120,461	(466,233)	(586,694)
Other Financing Sources (Uses):			
Advances In	621,679	479,711	(141,968)
Advances (Out)	(9,410)	(9,169)	241
Total Other Financing Sources (Uses)	612,269	470,542	(141,727)
Changes in Fund Balance	732,730	4,309	(728,421)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance - End of Year	\$732,730	\$4,309	(\$728,421)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Title IV-A Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$269,948	\$242,606	(\$27,342)
Total Revenues	269,948	242,606	(27,342)
Expenditures:			
Current:			
Instruction:			
Regular	16,886	16,070	816
Support Services:			
Pupil	199,576	189,933	9,643
Operations and Maintenance	13,761	13,096	665
Operation of Non-Instructional Services	24,449	23,268	1,181
Total Expenditures	254,672	242,367	12,305
Changes in Fund Balance	15,276	239	(15,037)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance - End of Year	\$15,276	\$239	(\$15,037)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	IDEA Preschool For The Handicapped Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$119,641	\$51,155	(\$68,486)
Total Revenues	119,641	51,155	(68,486)
Expenditures:			
Current:			
Instruction:			
Special	28,314	28,314	0
Support Services:			
Pupil	22,776	22,776	0
Total Expenditures	51,090	51,090	0
Changes in Fund Balance	68,551	65	(68,486)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	1	1	0
Fund Balance - End of Year	\$68,552	\$66	(\$68,486)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Improving Teacher Quality Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$308,673	\$241,303	(\$67,370)
Total Revenues	308,673	241,303	(67,370)
Expenditures:			
Current:			
Support Services:			
Instructional Staff	296,464	257,294	39,170
School Administration	4,148	3,600	548
Operation of Non-Instructional Services	33,089	28,717	4,372
Total Expenditures	333,701	289,611	44,090
Excess of Revenues Over (Under) Expenditures	(25,028)	(48,308)	(23,280)
Other Financing Sources (Uses):			
Advances In	56,146	43,892	(12,254)
Total Other Financing Sources (Uses)	56,146	43,892	(12,254)
Changes in Fund Balance	31,118	(4,416)	(35,534)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	4,416	4,416	0
Fund Balance - End of Year	\$35,534	\$0	(\$35,534)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Miscellaneous Federal Grants Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$311,537	\$173,805	(\$137,732)
Total Revenues	311,537	173,805	(137,732)
Expenditures:			
Current:			
Instruction:			
Regular	101,834	101,834	0
Special	101,137	101,137	0
Support Services:			
Pupil	2,000	2,000	0
School Administration	1,840	1,840	0
Total Expenditures	206,811	206,811	0
Excess of Revenues Over (Under) Expenditures	104,726	(33,006)	(137,732)
Other Financing Sources (Uses):			
Advances In	188,235	105,015	(83,220)
Advances (Out)	(66,412)	(66,412)	0
Total Other Financing Sources (Uses)	121,823	38,603	(83,220)
Changes in Fund Balance	226,549	5,597	(220,952)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	(5,591)	(5,591)	0
Fund Balance - End of Year	\$220,958	\$6	(\$220,952)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Basic PELL Grant Program Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$466,392	\$466,392	\$0
Total Revenues	466,392	466,392	0
Expenditures:			
Current:			
Operation of Non-Instructional Services	466,392	466,392	0
Total Expenditures	466,392	466,392	0
Changes in Fund Balance	0	0	0
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance - End of Year	\$0	\$0	\$0

NONMAJOR DEBT SERVICE FUND

Fund Description

Debt Service Fund - The Debt Service Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. Debt service funds should be used to report resources if legally mandated (i.e. debt payable from property taxes). Financial resources that are being accumulated for principal and interest maturing in future years also should be reported in the debt service fund. The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance for the Debt Retirement Fund has been included in the Nonmajor Governmental Funds Combining Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balance. The Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) follows this page.

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Debt Service Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Taxes	\$1,795,138	\$1,783,864	(\$11,274)
Investment Earnings	8,457	8,404	(53)
Intergovernmental	42,757	42,488	(269)
Total Revenues	1,846,352	1,834,756	(11,596)
Expenditures:			
Current:			
Support Services:			
Fiscal	33,044	33,044	0
Debt Service:			
Principal Retirement	705,000	705,000	0
Interest and Fiscal Charges	1,016,298	1,016,298	0
Total Expenditures	1,754,342	1,754,342	0
Changes in Fund Balance	92,010	80,414	(11,596)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	2,141,079	2,141,079	0
Fund Balance - End of Year	\$2,233,089	\$2,221,493	(\$11,596)

NONMAJOR CAPITAL PROJECT FUNDS

Fund Descriptions

Permanent Improvement - The permanent improvement fund accounts for property taxes levied to be used for various capital improvements within the School District.

Building - A fund used to account for the receipts and expenditures related to all specific bond funds in the district. All proceeds from the sale of bonds, notes, or certificates of indebtedness, except premium and accrued interest, must be paid into this fund. Expenditures recorded here represent the costs of acquiring capital facilities including real property.

Replacement - The fund accounts for monies used in the building, restoration or improvement of property which has been totally or partially destroyed due to any cause. Such property may have become unfit for use necessitating its demolition in whole or in part, and may require repair or restoration before it can be used.

Classroom Facilities - A fund provided to account for monies received and expended in connection with contracts entered into by the school district and the Ohio School Facilities Commission for the building and equipping of classroom facilities.

Career Technical Construction – a fund to account for grant monies received through the Ohio Facilities Construction Commission (OFCC) to assist with facilities construction projects that support establishing or expanding career-technical education programs under OFCC's Career Technical Construction Program.

Sandusky City School District
Combining Balance Sheet
Nonmajor Capital Projects Funds
June 30, 2025

	Permanent Improvement	Building	Replacement	Classroom Facilities	Career Technical Construction	Total Nonmajor Capital Projects Funds
Assets:						
Equity in Pooled Cash and Investments	\$2,131,035	\$0	\$26,673	\$858,659	\$1,832,193	\$4,848,560
Cash and Investments in Segregated Accounts	0	0	0	1,756,772	0	1,756,772
Receivables (Net):						
Taxes	872,581	0	0	0	0	872,581
Accounts	300,000	0	0	0	0	300,000
Interest	0	6,027	0	5,612	0	11,639
Intergovernmental	0	0	0	214,469	0	214,469
Total Assets	<u>3,303,616</u>	<u>6,027</u>	<u>26,673</u>	<u>2,835,512</u>	<u>1,832,193</u>	<u>8,004,021</u>
Liabilities:						
Contracts Payable	101,324	0	0	0	460,626	561,950
Retainage Payable	0	0	0	0	46,258	46,258
Interfund Payable	0	51,794	0	0	0	51,794
Unearned Revenue	0	0	0	0	1,325,309	1,325,309
Total Liabilities	<u>101,324</u>	<u>51,794</u>	<u>0</u>	<u>0</u>	<u>1,832,193</u>	<u>1,985,311</u>
Deferred Inflows of Resources:						
Property Taxes	803,043	0	0	0	0	803,043
Unavailable Revenue	0	0	0	214,469	0	214,469
Total Deferred Inflows of Resources	<u>803,043</u>	<u>0</u>	<u>0</u>	<u>214,469</u>	<u>0</u>	<u>1,017,512</u>
Fund Balances:						
Restricted	2,399,249	0	0	2,621,043	0	5,020,292
Assigned	0	0	26,673	0	0	26,673
Unassigned (Deficit)	0	(45,767)	0	0	0	(45,767)
Total Fund Balances	<u>2,399,249</u>	<u>(45,767)</u>	<u>26,673</u>	<u>2,621,043</u>	<u>0</u>	<u>5,001,198</u>
Total Liabilities, Deferred Inflows and Fund Balances	<u>\$3,303,616</u>	<u>\$6,027</u>	<u>\$26,673</u>	<u>\$2,835,512</u>	<u>\$1,832,193</u>	<u>\$8,004,021</u>

Sandusky City School District
Combining Statement of Revenues, Expenditures
and Changes in Fund Balance
Nonmajor Capital Projects Funds
For the Fiscal Year Ended June 30, 2025

	Permanent Improvement	Building	Replacement	Classroom Facilities	Career Technical Construction	Total Nonmajor Capital Projects Funds
Revenues:						
Property and Other Taxes	\$924,749	\$0	\$0	\$0	\$0	\$924,749
Investment Earnings	0	78,360	0	76,599	0	154,959
Intergovernmental	87,444	0	0	0	3,454,416	3,541,860
Gifts and Donations	641,500	0	0	0	0	641,500
Total Revenues	1,653,693	78,360	0	76,599	3,454,416	5,263,068
Expenditures:						
Current:						
Instruction:						
Regular	456,648	0	0	0	0	456,648
Vocational	401	0	0	0	0	401
Support Services:						
Instructional Staff	38,398	0	0	0	0	38,398
Fiscal	17,493	0	0	0	0	17,493
Pupil Transportation	235,778	0	0	0	0	235,778
Central	135,513	0	0	0	0	135,513
Capital Outlay	1,455,061	1,598,954	0	5,817	3,454,416	6,514,248
Total Expenditures	2,339,292	1,598,954	0	5,817	3,454,416	7,398,479
Changes in Fund Balance	(685,599)	(1,520,594)	0	70,782	0	(2,135,411)
Fund Balance - Beginning of Year	3,084,848	1,474,827	26,673	2,550,261	0	7,136,609
Fund Balance - End of Year	\$2,399,249	(\$45,767)	\$26,673	\$2,621,043	\$0	\$5,001,198

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Permanent Improvement Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Taxes	\$2,255,849	\$900,936	(\$1,354,913)
Intergovernmental	218,951	87,444	(131,507)
Other Revenues	855,080	341,500	(513,580)
Total Revenues	3,329,880	1,329,880	(2,000,000)
Expenditures:			
Current:			
Instruction:			
Regular	640,162	574,714	65,448
Vocational	447	401	46
Support Services:			
Instructional Staff	42,771	38,398	4,373
Fiscal	19,485	17,493	1,992
Pupil Transportation	262,628	235,778	26,850
Central	150,945	135,513	15,432
Capital Outlay	3,015,038	2,706,789	308,249
Total Expenditures	4,131,476	3,709,086	422,390
Changes in Fund Balance	(801,596)	(2,379,206)	(1,577,610)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	4,233,567	4,233,567	0
Fund Balance - End of Year	\$3,431,971	\$1,854,361	(\$1,577,610)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Building Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Investment Earnings	\$577,340	\$86,631	(\$490,709)
Total Revenues	577,340	86,631	(490,709)
Expenditures:			
Capital Outlay	1,644,274	1,609,978	34,296
Total Expenditures	1,644,274	1,609,978	34,296
Changes in Fund Balance	(1,066,934)	(1,523,347)	(456,413)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	1,535,158	1,535,158	0
Fund Balance - End of Year	\$468,224	\$11,811	(\$456,413)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Replacement Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Taxes	\$0	\$0	\$0
Total Revenues	0	0	0
Expenditures:			
Capital Outlay	0	0	0
Total Expenditures	0	0	0
Changes in Fund Balance	0	0	0
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	26,673	26,673	0
Fund Balance - End of Year	\$26,673	\$26,673	\$0

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Classroom Facilities Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Investment Earnings	\$177,500	\$84,299	(\$93,201)
Total Revenues	177,500	84,299	(93,201)
Expenditures:			
Capital Outlay	8,923	5,817	3,106
Total Expenditures	8,923	5,817	3,106
Changes in Fund Balance	168,577	78,482	(90,095)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	2,596,172	2,596,172	0
Fund Balance - End of Year	\$2,764,749	\$2,674,654	(\$90,095)

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Career Technical Construction Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$4,000,000	\$3,646,687	(\$353,313)
Total Revenues	4,000,000	3,646,687	(353,313)
Expenditures:			
Capital Outlay	4,858,460	4,858,460	0
Total Expenditures	4,858,460	4,858,460	0
Changes in Fund Balance	(858,460)	(1,211,773)	(353,313)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	1,215,563	1,215,563	0
Fund Balance - End of Year	\$357,103	\$3,790	(\$353,313)

NONMAJOR PERMANENT FUND

Fund Description

Permanent Fund - The Permanent fund should be used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for the purposes that support the reporting government's programs – that is, for the benefit of the government or its citizenry. The Permanent fund does not include private-purpose trust funds, which should be used to report situations in which the government is required to use the principal or earnings for the benefit of individuals, private organizations, or other governments. The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance are included in the Nonmajor Governmental Funds Combining Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance. The Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) follows this page.

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Permanent Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Investment Earnings	\$14,271	\$14,271	\$0
Total Revenues	14,271	14,271	0
Expenditures:			
Current:			
Support Services:			
Business	0	0	0
Total Expenditures	0	0	0
Changes in Fund Balance	14,271	14,271	0
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	127,591	127,591	0
Fund Balance - End of Year	\$141,862	\$141,862	\$0

OTHER GENERAL FUNDS

With the implementation of GASB Statement No. 54, certain funds that the District prepares legally adopted budgets for no longer meet the definition to be reported as Special Revenue funds and have been included with the General Fund in the governmental fund financial statements. The District has only presented the budget schedules for these funds.

Fund Descriptions

Adult Education Fund – This fund accounts for transactions made in connection with adult education classes

Rotary Fund – This fund accounts for monies from local sources which provides for field trips for the students.

Public School Support Fund – This fund accounts for school site sales revenue and expenditures for field trips, assemblies, and other activity costs.

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Adult Education Fund (1)		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Tuition and Fees	\$1,544,817	\$1,210,194	(\$334,623)
Intergovernmental	649,855	509,090	(140,765)
Other Revenues	415,327	325,363	(89,964)
Total Revenues	2,609,999	2,044,647	(565,352)
Expenditures:			
Current:			
Instruction:			
Adult/Continuing	2,348,220	2,061,103	287,117
Support Services:			
School Administration	570	500	70
Total Expenditures	2,348,790	2,061,603	287,187
Changes in Fund Balance	261,209	(16,956)	(278,165)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	16,956	16,956	0
Fund Balance - End of Year	\$278,165	\$0	(\$278,165)

(1) This fund is combined with the General fund in GAAP Statements.

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Rotary Fund (1)		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Extracurricular Activities	\$14,703	\$11,152	(\$3,551)
Other Revenues	21,174	16,060	(5,114)
Total Revenues	35,877	27,212	(8,665)
Expenditures:			
Current:			
Instruction:			
Regular	41,589	36,595	4,994
Extracurricular Activities	11,421	10,050	1,371
Total Expenditures	53,010	46,645	6,365
Changes in Fund Balance	(17,133)	(19,433)	(2,300)
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	270,795	270,795	0
Fund Balance - End of Year	\$253,662	\$251,362	(\$2,300)

(1) This fund is combined with the General fund in GAAP Statements.

Sandusky City School District, Ohio
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Non-GAAP Budgetary Basis)
For the Fiscal Year Ended June 30, 2025

	Public School Support Fund (1)		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Extracurricular Activities	\$31,171	\$27,758	(\$3,413)
Other Revenues	60,163	53,576	(6,587)
Total Revenues	91,334	81,334	(10,000)
Expenditures:			
Current:			
Extracurricular Activities	164,243	83,933	80,310
Total Expenditures	164,243	83,933	80,310
Changes in Fund Balance	(72,909)	(2,599)	70,310
Fund Balance - Beginning of Year (includes prior year encumbrances appropriated)	83,738	83,738	0
Fund Balance - End of Year	\$10,829	\$81,139	\$70,310

(1) This fund is combined with the General fund in GAAP Statements.

CUSTODIAL FUNDS

Fiduciary Funds

Fiduciary fund types are used to account for assets held by the District in a trustee capacity or as an agent for individuals, private organizations, other governmental unites and/or other funds.

Fund Descriptions

Association Library Fund – This fund accounts for the collection and remittance of the local library tax levy.

Athletic Tournaments Fund – This accounts for the OHSAA tournament monies.

Sandusky City School District
Combining Statement of Fiduciary Net Position
Custodial Funds
June 30, 2025

	Association Library	Athletic Tournaments	Total
Assets:			
Receivables (Net):			
Taxes	\$258,730	\$0	\$258,730
Total Assets	258,730	0	258,730
Deferred Inflows of Resources:			
Property Taxes	206,574	0	206,574
Total Deferred Inflows of Resources	206,574	0	206,574
Net Position:			
Restricted for Individuals, Organizations and Other Governments	52,156	0	52,156
Total Net Position	\$52,156	\$0	\$52,156

Sandusky City School District
Combining Statement of Changes in Fiduciary Net Position
Custodial Funds
For the Fiscal Year Ended June 30, 2025

	Association Library	Athletic Tournaments	Total
Additions:			
Extracurricular Amounts Collected for Other Governments	\$0	\$25,414	\$25,414
Property Tax Collections for Other Governments	759,176	0	759,176
Total Additions	759,176	25,414	784,590
Deductions:			
Extracurricular Distributions to Other Governments	0	25,414	25,414
Property Tax Distributions to Other Governments	728,196	0	728,196
Distributions of State Funds to Other Governments	13,119	0	13,119
Total Deductions	741,315	25,414	766,729
Changes in Fiduciary Net Position	17,861	0	17,861
Net Position - Beginning of Year	34,295	0	34,295
Net Position - End of Year	\$52,156	\$0	\$52,156

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STATISTICAL SECTION

STATISTICAL SECTION

This part of the District's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

CONTENTS

FINANCIAL TRENDS: These schedules contain trend information to help the reader understand how the District's financial position has changed over time.

REVENUE CAPACITY: These schedules contain information to help the reader understand and assess the factors affecting the School District's ability to generate its most significant local revenue source(s), the property tax.

DEBT CAPACITY: These schedules present information to help the reader assess the affordability of the School District's current levels of outstanding debt and the School District's ability to issue additional debt in the future.

ECONOMIC AND DEMOGRAPHIC INFORMATION: These schedules offer economic and demographic indicators to help the reader understand the environment within which the School District's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.

OPERATING INFORMATION: These schedules contain service and infrastructure data to help the reader understand how the information in the School District's financial report relates to the services the School District provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

Sandusky City School District, Ohio
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)
Schedule 1

	2016	2017 (1)	2018	2019	2020 (2)
Governmental Activities					
Net Investment in Capital Assets	\$10,691,843	\$10,627,825	\$8,723,039	\$16,849,363	\$32,937,677
Restricted	2,354,770	37,925,259	41,346,946	35,973,442	31,267,192
Unrestricted	(52,967,354)	(71,703,704)	(47,214,912)	(43,800,436)	(50,353,108)
Total Governmental Activities Net Position	<u>(\$39,920,741)</u>	<u>(\$23,150,620)</u>	<u>\$2,855,073</u>	<u>\$9,022,369</u>	<u>\$13,851,761</u>

Source: District Records

(1) - Due to implementation of GASB 75 in fiscal year 2018, fiscal year 2017 has been restated to reflect changes. However, we are unable to restate numbers for fiscal years 2014 to 2016 due to information not being available.

(2) - Due to implementation of GASB 84 in fiscal year 2021, fiscal year 2020 has been restated to reflect changes.

2021	2022	2023	2024	2025
\$45,137,012	\$43,232,957	\$43,408,024	\$44,907,440	\$53,744,674
18,763,417	22,842,484	28,728,513	30,225,614	30,741,630
(48,750,531)	(43,228,449)	(48,513,948)	(42,094,707)	(45,620,409)
<u>\$15,149,898</u>	<u>\$22,846,992</u>	<u>\$23,622,589</u>	<u>\$33,038,347</u>	<u>\$38,865,895</u>

Sandusky City School District, Ohio
Expenses, Program Revenues and Net (Expense)/Revenue
Last Ten Fiscal Years
(accrual basis of accounting)
Schedule 2

	2016	2017	2018	2019	2020
Expenses					
Governmental Activities:					
Instruction	\$31,824,045	\$36,502,846	\$22,476,864	\$32,264,034	\$39,691,907
Pupil	2,478,935	2,645,569	1,480,059	2,428,648	3,092,367
Instructional Staff	2,008,040	2,242,858	626,711	1,564,929	1,965,197
General Administration	182,920	204,630	344,959	308,466	190,761
School Administration	3,206,215	3,437,227	589,210	3,243,804	4,014,354
Fiscal	888,242	895,004	625,243	898,763	874,902
Business	174,113	195,897	94,905	249,977	325,643
Operations and Maintenance	3,160,807	3,349,576	1,944,026	4,598,614	3,988,666
Pupil Transportation	1,997,595	2,058,289	838,067	1,996,342	2,125,788
Central	524,488	718,953	301,687	871,834	950,666
Operation of Non-Instructional Services	3,039,467	3,373,837	2,571,647	3,421,467	3,247,340
Extracurricular Activities	1,111,967	1,362,308	626,236	1,293,630	1,479,342
Interest on Long-Term Debt	23,994	957,888	1,501,259	1,498,633	1,433,486
Total Primary Government Expenses	<u>\$50,620,828</u>	<u>\$57,944,882</u>	<u>\$34,020,873</u>	<u>\$54,639,141</u>	<u>\$63,380,419</u>

Source: District Records

2021	2022	2023	2024	2025
\$42,706,598	\$30,477,691	\$36,210,492	\$35,093,251	\$36,300,413
4,099,163	3,200,817	4,133,642	3,753,764	4,164,307
2,220,080	1,867,911	2,434,633	2,258,921	2,210,000
159,203	305,498	248,322	317,618	349,725
4,101,182	3,477,906	4,264,371	4,259,783	4,173,203
845,024	840,232	900,732	847,286	901,605
483,450	351,203	429,098	500,343	531,372
4,418,791	4,298,728	5,005,864	5,710,156	4,998,545
1,712,788	2,621,630	2,040,183	2,613,202	2,267,938
1,127,368	1,029,747	819,271	924,422	1,025,654
2,930,815	3,013,604	3,339,124	3,316,626	3,312,386
996,690	1,473,162	1,642,731	1,743,188	1,827,817
1,370,984	1,383,757	1,088,960	979,893	763,508
<u>\$67,172,136</u>	<u>\$54,341,886</u>	<u>\$62,557,423</u>	<u>\$62,318,453</u>	<u>\$62,826,473</u>

Sandusky City School District, Ohio
Expenses, Program Revenues and Net (Expense)/Revenue
Last Ten Fiscal Years
(accrual basis of accounting)
Schedule 2 (Continued)

	2016	2017	2018	2019	2020
Program Revenues					
Governmental Activities:					
Charges for Services:					
Instruction	\$1,360,636	\$1,448,617	\$2,077,702	\$2,561,534	\$2,059,126
Pupil	0	0	0	0	0
General Administration	0	0	0	0	0
Operations and Maintenance	80,554	49,153	13,471	646	1,174
Operation of Non-Instructional Services	104,431	105,070	82,284	89,243	51,488
Extracurricular Activities	224,213	271,479	270,534	287,050	218,041
Operating Grants and Contributions	10,961,374	10,347,117	11,177,521	9,799,829	11,136,811
Capital Grants and Contributions	0	0	0	0	0
Total Primary Government Program Revenues	<u>\$12,731,208</u>	<u>\$12,221,436</u>	<u>\$13,621,512</u>	<u>\$12,738,302</u>	<u>\$13,466,640</u>
Net (Expense)/Revenue					
Total Government Net Expense	<u>(\$37,889,620)</u>	<u>(\$45,723,446)</u>	<u>(\$20,399,361)</u>	<u>(\$41,900,839)</u>	<u>(\$49,913,779)</u>

Source: District Records

2021	2022	2023	2024	2025
\$2,714,388	\$1,627,860	\$2,300,335	\$2,093,269	\$2,002,046
0	0	0	0	1,011
0	0	0	0	424
170	1,112	123,999	104,049	84,688
17,329	69,199	93,439	92,329	76,223
125,469	413,931	468,169	441,112	404,604
18,426,233	12,256,249	15,005,640	18,311,158	16,596,458
1,925	25,822	0	1,215,563	3,646,687
<u>\$21,285,514</u>	<u>\$14,394,173</u>	<u>\$17,991,582</u>	<u>\$22,257,480</u>	<u>\$22,812,141</u>
<u>(\$45,886,622)</u>	<u>(\$39,947,713)</u>	<u>(\$44,565,841)</u>	<u>(\$40,060,973)</u>	<u>(\$40,014,332)</u>

Sandusky City School District, Ohio
General Revenues and Total Change in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)
Schedule 3

	2016	2017	2018	2019	2020
Net (Expense)/Revenue	(\$37,889,620)	(\$45,723,446)	(\$20,399,361)	(\$41,900,839)	(\$49,913,779)
General Revenues and Other Changes in Net Position					
Governmental Activities:					
Taxes					
Property Taxes Levied for General Purposes	19,740,487	17,187,235	19,438,510	19,053,400	19,111,641
Property Taxes Levied for Special Revenue Purposes	0	165,834	219,185	232,623	211,403
Property Taxes Levied for Debt Service Purposes	0	1,339,894	1,770,975	1,888,813	1,707,766
Property Taxes Levied for Capital Projects Purposes	855,061	744,731	839,651	820,602	809,172
Grants and Entitlements Not Restricted	21,933,538	22,660,493	22,788,223	24,468,154	22,489,251
Payment in Lieu of Taxes	34,951	31,517	20,490	43,950	2,271
Unrestricted Contributions	100,065	146,995	84,378	0	0
Investment Earnings	19,599	67,359	390,086	980,444	601,232
Grants and Entitlements for Capital Construction	0	35,207,198	0	0	0
Other Revenues	597,022	387,671	853,556	580,149	428,681
Total Governmental Activities General Revenues	43,280,723	77,938,927	46,405,054	48,068,135	45,361,417
Change in Net Position	\$5,391,103	\$32,215,481	\$26,005,693	\$6,167,296	(\$4,552,362)

Source: District Records

2021	2022	2023	2024	2025
(\$45,886,622)	(\$39,947,713)	(\$44,565,841)	(\$40,060,973)	(\$40,014,332)
20,020,831	21,372,060	19,289,445	19,758,427	21,976,821
235,040	240,468	224,725	223,530	248,271
2,004,076	1,942,921	1,661,504	1,649,649	1,831,955
860,067	904,403	730,869	831,875	924,792
23,005,519	22,081,926	19,953,537	20,676,659	22,046,925
55,429	157,268	20,608	140,989	126,324
0	0	65,858	2,092,758	718,739
46,019	11,730	927,939	2,470,499	3,634,698
0	0	214,469	0	0
957,778	934,031	2,252,484	1,632,345	983,371
47,184,759	47,644,807	45,341,438	49,476,731	52,491,896
\$1,298,137	\$7,697,094	\$775,597	\$9,415,758	\$12,477,564

Sandusky City School District, Ohio
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)
Schedule 4

	2016	2017	2018	2019	2020 (1)
General Fund					
Nonspendable	\$30,961	\$0	\$4,671	\$64,763	\$63,801
Assigned	318,814	304,845	120,547	1,546,763	2,669,162
Unassigned	6,364,340	6,030,338	7,612,818	7,252,256	4,361,725
Total General Fund	<u>\$6,714,115</u>	<u>\$6,335,183</u>	<u>\$7,738,036</u>	<u>\$8,863,782</u>	<u>\$7,094,688</u>
All Other Governmental Funds					
Nonspendable	13,452	10,000	10,594	15,785	8,566,066
Restricted	1,995,607	39,634,666	42,045,745	30,989,911	14,650,569
Assigned	26,673	26,673	26,673	26,673	26,673
Unassigned	(27,891)	(328,622)	(294,611)	(162,908)	(246,393)
Total All Other Governmental Funds	<u>\$2,007,841</u>	<u>\$39,342,717</u>	<u>\$41,788,401</u>	<u>\$30,869,461</u>	<u>\$22,996,915</u>

Source: District Records

(1) - Due to the implementation of GASB 84 in fiscal year 2021, fiscal year 2020 has been restated to reflect changes.

2021	2022	2023	2024	2025
\$83,731	\$40,039	\$89,514	\$61,501	\$62,871
3,020,484	5,222,962	9,209,212	83,738	1,359,337
7,544,424	5,613,892	0	10,187,544	9,344,566
<u>\$10,648,639</u>	<u>\$10,876,893</u>	<u>\$9,298,726</u>	<u>\$10,332,783</u>	<u>\$10,766,774</u>
10,169,767	10,168,627	10,174,571	10,500,201	10,176,082
10,223,685	12,365,623	13,834,697	16,184,920	17,163,830
26,673	26,673	26,673	26,673	26,673
(275,880)	(2,154,181)	(802,579)	(845,363)	(131,991)
<u>\$20,144,245</u>	<u>\$20,406,742</u>	<u>\$23,233,362</u>	<u>\$25,866,431</u>	<u>\$27,234,594</u>

Sandusky City School District, Ohio
Governmental Funds Revenues
Last Ten Fiscal Years
(modified accrual basis of accounting)
Schedule 5

	2016	2017	2018	2019	2020
Revenues:					
Taxes	\$21,221,664	\$19,719,291	\$22,425,968	\$22,325,941	\$21,984,724
Tuition and Fees	1,348,300	1,417,570	2,063,686	2,352,254	2,229,295
Investment Earnings	19,599	67,017	416,541	975,834	598,921
Intergovernmental	32,759,032	32,912,425	42,398,993	33,875,149	44,816,887
Extracurricular Activities	220,360	293,590	267,030	281,773	221,329
Charges for Services	120,622	114,348	99,806	105,503	56,936
Revenue in Lieu of Taxes	34,951	31,517	20,490	23,240	20,117
Rent	0	0	0	10,363	10,843
Gifts and Donations	150,000	142,994	340,837	613,894	423,555
Other Revenues	627,639	373,496	584,112	485,789	525,905
Total Revenues	<u>\$56,502,167</u>	<u>\$55,072,248</u>	<u>\$68,617,463</u>	<u>\$61,049,740</u>	<u>\$70,888,512</u>

Source: District Records

2021	2022	2023	2024	2025
\$23,120,115	\$24,611,898	\$21,552,822	\$22,426,897	\$24,942,815
2,709,423	1,596,680	2,292,333	2,090,261	1,962,540
2,335,986	(613,370)	927,940	2,470,499	3,634,698
47,698,543	37,265,007	37,380,869	40,163,357	42,936,603
127,581	405,152	468,971	436,762	439,164
18,099	82,254	102,090	101,730	84,128
55,429	157,268	20,608	140,989	126,324
2,253	28,016	0	0	0
983,143	671,806	0	2,000,000	641,500
957,778	903,213	2,440,890	1,827,110	1,143,773
<u>\$78,008,350</u>	<u>\$65,107,924</u>	<u>\$65,186,523</u>	<u>\$71,657,605</u>	<u>\$75,911,545</u>

Sandusky City School District, Ohio
Governmental Funds Expenditures and Debt Service Ratio
Last Ten Fiscal Years
(modified accrual basis of accounting)
Schedule 6

	2016	2017	2018	2019	2020
Instruction	\$32,050,211	\$34,562,996	\$35,467,908	\$36,199,438	\$37,197,883
Pupil	2,488,927	2,527,682	2,743,797	2,781,640	3,069,603
Instructional Staff	2,074,358	2,010,985	1,870,311	1,814,406	1,754,077
General Administration	183,299	203,529	356,839	308,466	190,761
School Administration	3,260,548	3,051,312	3,521,258	3,603,362	3,615,191
Fiscal	896,818	859,360	982,380	864,824	829,512
Business	175,532	187,197	190,215	236,786	275,998
Operation and Maintenance	3,151,264	3,268,133	3,240,959	3,676,774	3,438,225
Pupil Transportation	1,824,172	1,916,040	1,883,377	1,992,016	1,871,478
Central	481,530	625,776	645,043	794,326	812,306
Operation of Non-Instructional Services	3,012,464	3,296,384	3,081,942	3,412,419	3,073,266
Extracurricular Activities	1,118,836	1,264,795	1,343,161	1,403,424	1,367,627
Capital Outlay	776,465	453,540	6,940,545	11,905,228	30,900,166
Debt Service					
Principal Retirement	135,966	116,922	975,000	345,000	355,000
Interest and Fiscal Charges	23,994	668,033	1,550,659	1,504,825	1,440,192
Total Expenditures	<u>\$51,654,384</u>	<u>\$55,012,684</u>	<u>\$64,793,394</u>	<u>\$70,842,934</u>	<u>\$90,191,285</u>
Debt Service as a Percentage of					
Noncapital Expenditures	0.31%	1.44%	4.39%	3.12%	3.04%

Source: District Records

2021	2022	2023	2024	2025
\$38,245,125	\$33,159,009	\$35,662,992	\$35,842,781	\$37,038,049
3,758,150	3,617,513	4,136,887	4,041,399	4,325,075
2,155,211	2,062,802	2,573,819	2,091,553	2,368,950
159,203	305,498	248,920	317,938	350,724
3,717,022	3,927,318	4,558,630	4,424,568	4,586,767
814,712	890,347	889,228	884,064	933,866
462,695	374,758	453,587	509,711	549,268
3,847,860	4,378,652	5,122,872	5,813,835	5,153,563
1,387,260	2,676,839	2,012,501	2,523,860	2,242,263
1,016,767	1,122,287	949,255	927,809	1,085,642
2,815,392	3,115,066	3,365,601	3,292,117	3,354,910
914,694	1,559,562	1,667,926	1,803,268	1,812,204
16,186,673	5,737,806	614,554	3,935,908	8,586,812
594,231	502,652	127,201	66,803	35,114
1,426,700	1,217,882	1,554,097	1,614,495	1,686,184
<u>\$77,501,695</u>	<u>\$64,647,991</u>	<u>\$63,938,070</u>	<u>\$68,090,109</u>	<u>\$74,109,391</u>

3.26%	2.90%	2.67%	2.62%	2.63%
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Sandusky City School District, Ohio
Other Financing Sources and Uses and Net Change in Fund Balances
Governmental Funds,
Last Ten Fiscal Years
(modified accrual basis of accounting)
Schedule 7

	2016	2017	2018	2019	2020
Other Financing Sources (Uses):					
Premium on Bonds Sold	\$0	\$2,733,858	\$0	\$0	\$2,184,264
Proceeds From Sale of Bonds	0	34,150,000	0	0	22,634,051
Payment To Refunding Bond Escrow Agent	0	0	0	0	(24,538,936)
Proceeds from Sale of Capital Assets	3,199	12,522	24,468	0	0
Transfers In	16,513	19,999,836	110,240	114,590	0
Transfers (Out)	(16,513)	(19,999,836)	(110,240)	(114,590)	0
Total Other Financing Sources (Uses)	3,199	36,896,380	24,468	0	279,379
Net Change in Fund Balances	<u>\$4,850,982</u>	<u>\$36,955,944</u>	<u>\$3,848,537</u>	<u>(\$9,793,194)</u>	<u>(\$19,023,394)</u>

Source: District Records

2021	2022	2023	2024	2025
\$723,503	\$0	\$0	\$0	\$0
9,091,341	0	0	0	0
(9,620,218)	0	0	0	0
0	30,818	0	99,630	0
116,959	0	156,377	0	0
(116,959)	0	(156,377)	0	0
194,626	30,818	0	99,630	0
<u>\$701,281</u>	<u>\$490,751</u>	<u>\$1,248,453</u>	<u>\$3,667,126</u>	<u>\$1,802,154</u>

Sandusky City School District, Ohio
Assessed Value and Actual Value of Taxable Property
Last Ten Calendar Years (1)
Schedule 8

Calendar Year	Real Property Assessed Value	Public Utilities Personal Assessed Value	Total Assessed Value	Total Estimated Actual Value	Total Direct Rate
2015	\$434,803,970	\$24,933,580	\$459,737,550	\$1,313,535,857	82.03
2016	439,675,310	20,622,650	460,297,960	1,315,137,029	86.57
2017	439,938,320	21,783,450	461,721,770	1,319,205,057	86.57
2018	443,557,540	23,240,630	466,798,170	1,333,709,057	86.52
2019	445,778,720	24,480,490	470,259,210	1,343,597,743	86.45
2020	448,323,270	26,302,380	474,625,650	1,356,073,286	85.00
2021	487,739,590	28,018,530	515,758,120	1,473,594,629	84.35
2022	504,101,740	29,182,770	533,284,510	1,523,670,029	83.80
2023	515,942,470	32,205,060	548,147,530	1,566,135,800	83.81
2024	667,827,690	35,870,610	703,698,300	2,010,566,571	82.49

Source: County Auditor

Note: The assessed value of real property (including public utility real property) is 35 percent of estimated true value. Personal property tax is assessed on all tangible personal property used in business in Ohio. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property is assessed at 25 percent for everything except inventories, which are assessed at 23 percent. Property is assessed annually.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue to be received in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10 percent, 2 1/2 percent and homestead exemptions before being billed.

Sandusky City School District, Ohio
Direct and Overlapping Property Tax Rates
Last Ten Calendar Years
Schedule 9

Calendar Year	District Direct Rates (1)	Overlapping Rates (1)		
		Erie County	City of Sandusky	Library
2015	82.03	9.10	5.25	1.50
2016	86.57	9.10	5.25	1.50
2017	86.57	9.10	5.25	1.50
2018	86.52	9.00	5.25	1.50
2019	86.45	7.60	5.18	1.50
2020	85.00	7.60	5.18	1.50
2021	84.35	8.60	5.11	1.50
2022	83.80	9.10	5.06	1.50
2023	83.81	9.10	5.51	1.50
2024	82.49	6.93	5.51	1.50

Source: County Auditor

(1) - The components that make up the District Direct Rate were not available from the County Auditor, only the Total Direct Rate is available.

Note: Rates may only be raised by obtaining the approval of a majority of the voters at a public election.

Sandusky City School District, Ohio
Principal Property Tax Payers
Current and Nine Calendar Years Ago
Schedule 10

2024		
Taxpayer	Assessed Value	Percentage of Total Assessed Value
Cedar Point Park LLC	\$61,514,910	8.74%
Ohio Edison Company	18,368,390	2.61%
Norfolk Southern Combined Railroad	9,852,200	1.40%
American Transmission Systems Inc.	8,867,620	1.26%
Columbia Gas of Ohio	8,407,220	1.19%
Fireland Regional Medical Center	5,724,440	0.81%
S&S Reality Ltd.	4,488,890	0.64%
Cooke Buildings LLC	3,511,200	0.50%
K&M Interiors Ltd.	3,397,620	0.48%
Ranchview Gardens II LLC	2,547,080	0.36%
	<u>\$126,679,570</u>	<u>18.00%</u>
2015		
Taxpayer	Assessed Value	Percentage of Total Assessed Value
Cedar Point Park LLC	\$38,465,620	8.37%
Ohio Edison Company	12,388,700	2.69%
Norfolk & Western Railway Company	6,281,870	1.37%
Fireland Regional Medical Center	3,683,020	0.80%
Key Real Estate Ltd	3,675,960	0.80%
Columbia Gas of Ohio	3,515,440	0.76%
American Transmission Systems Inc	2,749,460	0.60%
S&S Reality Ltd.	2,588,440	0.56%
Myers Industries Inc.	2,055,720	0.45%
Sandusky Housing and Trust	1,841,850	0.40%
	<u>\$77,246,080</u>	<u>16.80%</u>

Source: County Auditor

Sandusky City School District, Ohio
Property Tax Levies and Collections
Last Ten Calendar Years
Schedule 11

Calendar Year (1)	Taxes Levied for the Calendar Year	Collected within the Calendar Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount (2)	Percentage of Levy		Amount	Percentage of Levy
2015	\$25,790,953	\$22,562,329	87.48%	\$1,024,376	\$23,586,705	91.45%
2016	25,907,539	23,418,250	90.39%	1,077,727	24,495,977	94.55%
2017	26,786,094	24,784,097	92.53%	1,143,322	25,927,419	96.79%
2018	26,725,443	23,730,473	88.79%	1,301,382	25,031,855	93.66%
2019	26,862,866	24,076,381	89.63%	1,119,174	25,195,555	93.79%
2020	25,269,439	24,239,827	95.93%	699,685	24,939,512	98.69%
2021	25,664,405	24,572,343	95.74%	1,075,610	25,647,953	99.94%
2022	25,862,749	24,802,514	95.90%	962,839	25,765,353	99.62%
2023	25,825,980	24,817,302	96.09%	906,759	25,724,061	99.61%
2024	26,508,253	25,306,173	95.47%	940,132	26,246,305	99.01%

Source: County Auditor

(1) - Taxes levied and collected are presented on a cash basis

(2) - State reimbursements of rollback and homestead exemptions are included

Sandusky City School District, Ohio
Outstanding Debt by Type
Last Ten Fiscal Years
Schedule 12

Fiscal Year	Governmental Activities		Restricted For Debt Service (1)	Net Bonded General Obligation Bonds	Net Bonded Debt Per Capita
	General Obligation Bonds	Notes Payable			
2016	\$0	\$116,922	\$0	\$0	\$0
2017	36,883,858	0	2,000,011	34,883,847	1,352
2018	35,897,929	0	1,312,883	34,585,046	1,341
2019	35,547,895	0	1,379,197	34,168,698	1,325
2020	35,517,382	0	1,648,334	33,869,048	1,379
2021	35,089,675	0	1,876,858	33,212,817	1,323
2022	34,754,312	0	2,113,862	32,640,450	1,302
2023	34,161,975	0	2,114,731	32,047,244	1,279
2024	33,460,570	0	2,119,581	31,340,989	1,293
2025	32,502,780	0	2,248,086	30,254,694	1,248

Source: District Records

(1) - Restricted balance on the Statement of Net Position

(2) - On the calendar year basis

N/A - Information is not available

Ratio of Net Bonded Debt to Actual Value of Taxable Property (2)	Total Outstanding Debt	Percentage of Total Debt to Personal Income (2)	Total Debt Per Capita (2)
0.00%	\$116,922	0.00%	\$5
2.65%	36,883,858	1.06%	1,430
2.62%	35,897,929	0.75%	1,392
2.56%	35,547,895	0.76%	1,378
2.52%	35,517,382	0.77%	1,446
2.45%	35,089,675	0.84%	1,398
2.22%	34,754,312	0.77%	1,387
2.10%	34,161,975	0.78%	1,363
1.99%	33,460,570	0.73%	1,380
1.51%	32,502,780	N/A	1,341

Sandusky City School District, Ohio
Direct and Overlapping Governmental Activities Debt
As of June 30, 2025
Schedule 13

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable (1)	Estimated Share of Direct and Overlapping Debt
Erie County	\$4,246,561	21.11%	\$896,449
Sandusky City	470,000	100.00%	470,000
Ehove Career Center JVC	12,720,000	0.03%	3,816
Subtotal, Overlapping Debt	17,436,561		1,370,265
District Direct Debt, Sandusky City Schools	32,502,780	100.00%	32,502,780
Total Direct and Overlapping Debt	\$49,939,341		\$33,873,045

Source: Ohio Municipal Advisory Council

(1) - Percentages were determined by dividing the assessed valuation of the overlapping government located within the boundaries of the School District by the total assessed valuation of the government.

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Sandusky City School District, Ohio
Legal Debt Margin Information
Last Ten Fiscal Years
Schedule 14

	2016	2017	2018	2019	2020
Debt Limit	\$41,376,380	\$41,426,816	\$41,554,959	\$42,011,835	\$42,323,329
Total Net Debt Applicable to Limit	0	34,883,847	34,585,046	34,168,698	33,869,048
Legal Debt Margin	<u>\$41,376,380</u>	<u>\$6,542,969</u>	<u>\$6,969,913</u>	<u>\$7,843,137</u>	<u>\$8,454,281</u>
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	0.00%	84.21%	83.23%	81.33%	80.02%

Source: District Records

(1) - Assessed values are on a calendar year basis (i.e. fiscal year 2018 is calendar year 2017)

Legal Debt Margin Calculation for Fiscal Year 2025

Assessed value (1)	\$703,698,300
Debt limit (9% of assessed value)	63,332,847
Debt applicable to limit	<u>30,254,694</u>
Net Debt Applicable to Limit	<u>30,254,694</u>
Legal debt margin	<u><u>\$33,078,153</u></u>

<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
\$42,716,309	\$46,418,231	\$47,995,606	\$49,333,278	\$63,332,847
<u>33,212,817</u>	<u>32,640,450</u>	<u>32,047,244</u>	<u>31,224,682</u>	<u>30,254,694</u>
<u><u>\$9,503,492</u></u>	<u><u>\$13,777,781</u></u>	<u><u>\$15,948,362</u></u>	<u><u>\$18,108,596</u></u>	<u><u>\$33,078,153</u></u>
77.75%	70.32%	66.77%	63.29%	47.77%

Sandusky City School District, Ohio
Demographic and Economic Statistics
Last Ten Calendar Years
Schedule 15

Calendar Year	Population (1)	Personal Income (Thousands of Dollars) (2)	Per Capita Personal Income (3)	Unemployment Rate (4)
2015	25,793	\$3,723,307	\$49,283	5.0%
2016	25,793	3,471,576	46,222	5.9%
2017	25,793	4,799,998	64,157	5.0%
2018	25,793	4,670,236	62,591	4.0%
2019	24,564	4,591,197	61,821	5.2%
2020	25,095	4,182,256	56,732	8.7%
2021	25,066	4,539,350	58,239	4.6%
2022	25,060	4,384,754	58,855	4.7%
2023	24,241	4,587,497	61,964	3.7%
2024	24,241	N/A	N/A	4.8%

Sources:

- (1) - Population estimates provided by U.S. Census Bureau
- (2) - Personal Income information provided by Bureau of Economic Analysis: Regional Economic Accounts for Erie County
- (3) - Per Capita Personal Income information provided by Bureau of Economic Analysis: Regional Economic Accounts for Erie County
- (4) - Ohio Department of Job and Family Services - Office of Workforce Development - Bureau of Labor Market Information -- Annual Average for Erie County

Sandusky City School District, Ohio
Major Employers (1)
Current and Nine Calendar Years Ago
Schedule 16

2024			
Major Employers	Type	Number of Employees	Employer's Percentage of Total Employment
Cedar Fair L.P./Magnum	Entertainment	6,500	18.21%
Firelands Regional Medical Center	Hospital	2,069	5.80%
Ventra (was ACH)	Automotive	1,120	3.14%
Kalahari Resort	Entertainment	996	2.79%
Erie County	Government	935	2.62%
Ohio Veterans Home	Health Care	699	1.96%
Sandusky City School District	Education	577	1.62%
Meijer Department Store	Retail	475	1.33%
Corso's Flower & Garden Center	Florist	400	1.12%
Walmart	Retail	350	0.98%
Total		14,121	39.57%
Total Employment within Erie County		35,700	

2015			
Major Employers (2)	Type	Number of Employees	Employer's Percentage of Total Employment
Cedar Fair/Cedar Point	Service	5,000	14.09%
Firelands Regional Medical Center	Service	2,091	5.89%
Ventra (was ACH)	Automotive	1,754	4.94%
Kalahari Resort	Entertainment	1,300	3.66%
Erie County Government	Government	684	1.93%
International Automotive Components (was Lear)	Automotive	675	1.90%
Ohio Veterans Home	Health Care	480	1.35%
Sandusky City Schools	Government	449	1.26%
Kyklos Bearing Inc	Manufacturing	370	1.04%
Freudenberg-NOK	Manufacturing	260	0.73%
Total		13,063	36.79%
Total Employment within Erie County		35,500	

Source: Erie County, Ohio, Annual Comprehensive Financial Report for 2024

(1) - Major Employers for all of Erie County

(2) - Only top 10 employers were reported in 2015

Sandusky City School District, Ohio
 Certificated Staff Training
 Last Ten Fiscal Years
 Schedule 17

	2016	2017	2018	2019	2020
Certificated Staff Training					
Bachelors Degree	30	35	40	35	31
Bachelors Degree +12	11	18	20	19	18
Bachelors Degree +24	37	41	15	30	34
Masters Degree	54	62	73	48	42
Masters Degree +12	51	59	35	52	53
Masters Degree +24	76	88	90	73	77
Total Certificated Staff Training	259	303	273	257	255

Source: District Records

2021	2022	2023	2024	2025
32	40	31	38	45
17	17	20	16	18
39	35	27	30	26
55	56	52	59	59
48	43	40	35	28
87	83	76	82	89
278	274	246	260	265

Sandusky City School District, Ohio
Full Time Equivalents (FTE) by Function/Program
Last Ten Fiscal Years
Schedule 18

	2016	2017	2018	2019	2020
Administration:	28	32	30	35	34
Adult Education:	5	4	7	6	6
Certificated Staff:					
Teaching Staff:					
Preschool	6	7	7	7	7
Elementary School K-6	120	120	128	119	117
Jr. High School 7-8	29	35	32	31	31
High School 9-12	63	66	61	62	62
Tutors	15	20	21	13	13
Others	9	0	0	7	7
Auxiliary Positions:					
Counselors	7	7	7	7	7
Speech Therapists	6	6	6	7	7
Psychologists	4	6	4	4	4
Total Certified Staff	259	267	266	257	255
Support Staff:					
Secretarial	26	37	37	32	32
Teacher Aides	50	50	55	60	58
Technical	1	1	1	3	3
Cafeteria Workers	25	25	27	29	29
Custodial	23	25	23	26	26
Maintenance	4	4	3	4	4
Bus Driver	25	28	26	26	26
Mechanics	2	2	2	2	2
Total Support Staff	156	172	174	182	180
Grand Total	448	475	477	480	475

Source: District Records

2021	2022	2023	2024	2025
36	41	36	36	37
6	5	5	6	8
7	9	8	8	8
128	126	121	111	127
33	38	34	30	37
66	70	63	63	62
9	7	3	1	1
11	11	14	12	13
6	7	7	7	7
8	8	6	8	8
4	4	4	4	3
272	280	260	244	266
27	21	28	25	22
69	69	60	51	55
4	6	9	9	9
28	26	26	26	26
31	31	29	30	31
4	5	5	5	5
25	29	28	27	32
2	2	2	2	1
190	189	187	175	181
504	515	488	461	492

Sandusky City School District, Ohio
Operating Statistics
Last Ten Fiscal Years
Schedule 19

Fiscal Year	Enrollment	Operating Expenditure (1)	Expenses (2)	Cost Per Pupil (3)	Percentage Change	Teaching Staff
2016	3,877	\$50,717,959	\$50,620,828	\$13,082	(13.12%)	259
2017	3,760	53,774,189	57,944,882	14,302	9.33%	267
2018	3,755	55,327,190	34,020,873	14,736	3.03%	266
2019	3,220	57,087,881	54,639,141	17,729	20.31%	257
2020	3,234	57,495,927	63,380,419	17,779	0.28%	255
2021	3,220	59,294,091	67,172,136	18,414	3.57%	272
2022	3,822	57,189,651	54,341,886	14,963	(18.74%)	280
2023	3,183	61,642,218	62,557,423	19,366	29.43%	260
2024	3,076	62,472,903	62,318,453	20,310	4.87%	244
2025	3,052	63,801,281	62,826,473	20,905	2.93%	266

Source: District Records

(1) - Operating Expenditure is Total Expenditures minus Capital Outlay and Debt Service from Schedule 6

(2) - Expenses is Total Expenses from Schedule 2

(3) - Operating Expenditure by Enrollment.

(4) - Information not available

Pupil- Teacher Ratio	Student Attendance Percentage	Percentage of Students Receiving Free or Reduced-Price Meals
15	94.30%	100.00%
14	95.80%	100.00%
14	93.20%	100.00%
13	92.40%	100.00%
13	94.50%	100.00%
12	(4)	100.00%
14	(4)	100.00%
12	(4)	100.00%
13	(4)	100.00%
11	(4)	100.00%

Sandusky City School District, Ohio
School Building Information
Last Ten Fiscal Years
Schedule 20

	2016	2017	2018	2019	2020
<u>School</u>					
Hancock Elementary (3)					
Constructed in 1923 with an addition in 1928, 1931, 1949, and 1966					
Square feet	47,223	47,223	47,223	47,223	47,223
Capacity	525	525	525	525	525
Enrollment	496	485	423	403	403
Percent of Capacity (1)	94%	92%	81%	77%	77%
Mills Elementary-Early Learning Academy (2)					
Constructed in 1939 with an addition in 1991					
Square feet	38,605	38,605	38,605	38,605	38,605
Capacity	475	475	475	475	475
Enrollment	424	412	378	364	364
Percent of Capacity (1)	89%	87%	80%	77%	77%
Ontario Elementary (3)					
Constructed in 1952 with additions in 1968					
Square feet	42,347	42,347	(3)	(3)	(3)
Capacity	500	500	(3)	(3)	(3)
Enrollment	420	396	(3)	(3)	(3)
Percent of Capacity (1)	84%	79%	(3)	(3)	(3)
Osborne Elementary (2)					
Constructed in 1952 with additions in 1968					
Square feet	43,842	43,842	43,842	43,842	43,842
Capacity	375	375	375	375	375
Enrollment	384	383	353	353	353
Percent of Capacity (1)	102%	102%	94%	94%	94%
Venice Heights Elementary (4)					
Constructed in 1970					
Square feet	43,740	43,740	43,740	43,740	43,740
Capacity	550	550	550	550	550
Enrollment	390	345	279	282	282
Percent of Capacity (1)	70.9%	62.0%	50.7%	51.0%	51.3%

Source: District Records

(1) - Enrollment divided by Capacity

(2) - School closed

(3) - School was demolished in 2018 as part of the new construction project

(4) - School was Closed for k12 education and opened for adult education

2021	2022	2023	2024	2025
(3)	(3)	(3)	(3)	(3)
(3)	(3)	(3)	(3)	(3)
(3)	(3)	(3)	(3)	(3)
(3)	(3)	(3)	(3)	(3)
38,605	38,605	38,605	38,605	38,605
475	(2)	(2)	(2)	(2)
355	(2)	(2)	(2)	(2)
75%	(2)	(2)	(2)	(2)
(3)	(3)	(3)	(3)	(3)
(3)	(3)	(3)	(3)	(3)
(3)	(3)	(3)	(3)	(3)
(3)	(3)	(3)	(3)	(3)
43,842	43,842	43,842	43,842	43,842
(2)	(2)	(2)	(2)	(2)
(2)	(2)	(2)	(2)	(2)
(2)	(2)	(2)	(2)	(2)
43,740	43,740	43,740	43,740	43,740
(2)	(2)	(2)	(2)	(2)
(2)	(2)	(2)	(2)	(2)
(2)	(2)	(2)	(2)	(2)

Sandusky City School District, Ohio
School Building Information
Last Ten Fiscal Years
Schedule 20 (continued)

School	2016	2017	2018	2019	2020
Adams Jr. High-RCAAS					
Constructed in 1867 with additions in 1914 and 1977					
Square feet	(2)	(2)	91,935	91,935	91,935
Capacity	(2)	(2)	500	500	500
Enrollment	(2)	(2)	367	348	348
Percent of Capacity (1)	(2)	(2)	73.4%	69.6%	69.6%
Jackson Jr. High-Digital Academy					
Constructed in 1898 with additions in 1927 and 1937					
Square feet	(2)	(2)	86,994	86,994	86,994
Capacity	(2)	(2)	500	500	500
Enrollment	(2)	(2)	102	102	102
Percent of Capacity (1)	(2)	(2)	20.4%	20.4%	20.4%
Sandusky High School					
Constructed in 1957 with additions in 1967, 1970, 1973, and 2019					
Square feet	370,000	370,000	370,000	370,000	370,000
Capacity	2,250	2,250	2,250	2,250	2,250
Enrollment	1,219	1,323	848	725	725
Percent of Capacity (1)	54.2%	59.0%	37.7%	32.2%	32.2%
Sandusky Primary					
Constructed in 2020					
Square feet	-	-	-	-	-
Capacity	-	-	-	-	-
Enrollment	-	-	-	-	-
Percent of Capacity (1)	-	-	-	-	-
Sandusky Intermediate					
Constructed in 2020					
Square feet	-	-	-	-	-
Capacity	-	-	-	-	-
Enrollment	-	-	-	-	-
Percent of Capacity (1)	-	-	-	-	-
Sandusky Early Learning Academy					
Constructed in 2021					
Square feet	-	-	-	-	-
Capacity	-	-	-	-	-
Enrollment	-	-	-	-	-
Percent of Capacity (1)	-	-	-	-	-

Source: District Records

(1) - Enrollment divided by Capacity

(2) - School closed

(3) - School was demolished in 2018 as part of the new construction project

(4) - School was Closed for k12 education and opened for adult education

2021	2022	2023	2024	2025
91,935	91,935	91,935	91,935	91,935
500	500	500	500	500
88	88	104	108	116
17.6%	17.6%	20.8%	21.6%	23.2%
86,994	86,994	86,994	86,994	86,994
500	500	500	500	500
102	102	355	371	367
20.4%	20.4%	71.0%	74.2%	73.4%
370,000	370,000	370,000	370,000	370,000
2,250	2,250	2,250	2,250	2,250
941	1,800	1,182	1,097	1,056
41.8%	80.0%	0.0%	0.0%	0.0%
67,282	67,282	67,282	67,282	67,282
548	548	548	548	548
482	528	433	427	389
88.0%	96.4%	79.0%	77.9%	71.0%
141,591	141,591	141,591	141,591	141,591
990	990	990	990	990
894	898	753	716	748
90.3%	90.7%	76.1%	72.3%	75.6%
-	56,646	56,646	56,646	56,646
-	400	400	400	400
-	406	356	357	376
-	101.5%	89.0%	89.3%	94.0%

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OHIO AUDITOR OF STATE KEITH FABER



SANDUSKY CITY SCHOOL DISTRICT

ERIE COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/19/2026

65 East State Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

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