



**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY**

SINGLE AUDIT

FOR THE FISCAL YEAR ENDED JUNE 30, 2025

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
JUNE 30, 2025**

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OHIO AUDITOR OF STATE KEITH FABER

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INDEPENDENT AUDITOR'S REPORT

Tiffin City School District
Seneca County
244 South Monroe Street
Tiffin, Ohio 44883

To the Board of Education:

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Tiffin City School District, Seneca County, Ohio (the District), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Tiffin City School District, Seneca County, Ohio as of June 30, 2025, and the respective changes in financial position thereof and the budgetary comparison for the General Fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 3 to the financial statements, during 2025, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 20, 2026, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

KEITH FABER
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

March 20, 2026

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**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
UNAUDITED**

The management's discussion and analysis of Tiffin City School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2025. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

Financial Highlights

Key financial highlights for fiscal year 2025 are as follows:

- In total, net position of governmental activities increased \$17,095 from fiscal year 2024's restated net position.
- General revenues accounted for \$26,873,769 in revenue or 69.98 percent of all revenues. Program specific revenues in the form of charges for services, grants and contributions accounted for \$11,526,250 or 30.02 percent of total revenues of 38,400,019.
- The District had \$38,382,924 in expenses related to governmental activities; \$11,526,250 of these expenses was offset by program specific charges for services, and grants and contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$26,873,769 was adequate to provide for these programs.

Using the Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. The District's only major fund is the General Fund.

Reporting the District as a Whole

Statement of Net Position and Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2025?" The statement of net position and the statement of activities answer this question.

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These statements include all assets, deferred outflows, liabilities, deferred inflows, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net position and changes in net position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

Reporting the District's Most Significant Funds

Fund Financial Statements

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's only major governmental fund is the General Fund.

Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the basic financial statements.

Reporting the District's Fiduciary Responsibilities

The District acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in the custodial fund. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations. The District's only custodial fund accounts for athletic tournaments.

**TIFFIN CITY SCHOOL DISTRICT
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Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's net pension and OPEB liability/asset.

Governmental Activities

The table below provides a summary of the District's net position for governmental activities for fiscal year 2025 and 2024.

	Net Position	
	Governmental Activities	
	2025	2024
ASSETS		
Current and other assets	\$ 38,825,814	\$ 39,230,333
Capital assets, net	16,901,936	17,270,141
Total Assets	55,727,750	56,500,474
DEFERRED OUTFLOWS OF RESOURCES		
Pension	6,369,887	6,044,061
OPEB	1,202,429	1,311,633
Total Deferred Outflows of Resources	7,572,316	7,355,694
LIABILITIES		
Current and other liabilities	3,791,479	4,669,577
Long-term liabilities:		
Due within one year	1,314,488	461,796
Due in more than one year:		
Net Pension Liability	26,662,055	28,122,279
Net OPEB Liability	1,378,093	2,104,394
Other Amounts	4,707,405	2,885,739
Total Liabilities	37,853,520	38,243,785
DEFERRED INFLOWS OF RESOURCES		
Property Taxes	14,800,670	13,271,219
Lease	-	24,538
Pension	3,088,899	2,072,591
OPEB	3,391,244	3,328,267
Total Deferred Inflows of Resources	21,280,813	18,696,615
NET POSITION		
Net Investment in Capital Assets	15,183,916	14,912,539
Restricted	6,090,656	7,095,258
Unrestricted (deficit)	(17,108,839)	(15,092,029)
Total Net Position	\$ 4,165,733	\$ 6,915,768

**TIFFIN CITY SCHOOL DISTRICT
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MANAGEMENT'S DISCUSSION AND ANALYSIS
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The net pension liability (NPL) and the net OPEB liability (NOL) are the largest single liabilities reported by the District and are reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27", and GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

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Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position. In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2025, the District's assets and deferred outflows exceeded liabilities and deferred inflows by \$4,165,733. The changes in deferred outflows and inflows of resources, net pension liability, net OPEB liability and current and other assets (net OPEB asset) are due to the recording of GASB 68 and 75 as previously discussed. Current and other assets decreased due to a decrease in equity in pooled cash and cash equivalents and taxes receivables.

At year-end, capital assets represented 30.33 percent of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment, vehicles, and intangible right-to-use leased assets. The District's net investment in capital assets at June 30, 2025, was \$15,183,916. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities. A portion of the District's net position, \$6,090,656 represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is a deficit of \$17,108,839.

The recording of GASB Statement No. 68 and 75 requires the readers to perform additional calculations to determine the District's total Net Position at June 30, 2025 without the recording of GASB Statement No. 68 and 75. This is an important exercise, as the State Pension Systems (SERS & STRS) collect, hold, invest, and distribute pensions to our employee, not the District. These calculations are as follows:

Total Net Position including GASB 68 and GASB 75	\$ 4,165,733
Add:	
Net Pension liability	26,662,055
Net OPEB Liability	1,378,093
Deferred Inflows - Pension	3,088,899
Deferred Inflows - OPEB	3,391,244
Less:	
Net OPEB Asset	(1,953,389)
Deferred Outflows - Pension	(6,369,887)
Deferred Outflows - OPEB	(1,202,429)
Total Net Position without GASB 68 and GASB 75	<u>\$ 29,160,319</u>

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The table below shows the changes in net position for governmental activities for fiscal years 2025 and 2024.

Changes in Net Position		
	Governmental Activities	
	2025	2024
REVENUES		
Program Revenues:		
Charges for services	\$ 2,267,201	\$ 2,404,910
Operating grants and contributions	8,977,702	8,977,413
Capital grants and contributions	281,347	128,923
Total Program Revenues	11,526,250	11,511,246
General Revenues:		
Property taxes	13,905,995	15,262,693
Payments in lieu of taxes	2,576	2,363
Grants and entitlements		
not restricted to specific programs	11,735,245	12,019,979
Gain on Sale of Capital assets	-	29,290
Investment income	861,395	1,108,189
Miscellaneous	368,558	449,718
Total General Revenues	26,873,769	28,872,232
Total Revenues	38,400,019	40,383,478
EXPENSES		
Program Expenses:		
Instruction:		
Regular	11,035,423	11,554,596
Special	10,503,075	7,663,869
Other	1,300,103	2,248,127
Supporting Services:		
Pupils	2,171,553	2,476,371
Instructional Staff	1,108,045	1,496,797
Board of Education	45,716	53,518
Administration	2,783,540	3,003,115
Fiscal Services	1,063,654	1,033,844
Business	106,914	174,577
Operation and Maintenance of Plant	3,676,097	3,837,614
Pupil Transportation	1,773,711	1,790,762
Central	161,525	217,090
Operation of Non-Instructional Services	1,589,760	3,057,189
Extracurricular Activities	989,248	859,424
Interest and Fiscal Charges	74,560	78,402
Total Expenses	38,382,924	39,545,295
Change in Net Position	17,095	838,183
Net Position - Beginning of Year, as previously reported	6,915,768	6,077,585
Change in accounting principal (GASB 101)	(2,767,130)	-
Net Position - Beginning of Year, as adjusted	4,148,638	-
Net Position - End of Year	\$ 4,165,733	\$ 6,915,768

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MANAGEMENT'S DISCUSSION AND ANALYSIS
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Net position of the District's governmental activities increased \$17,095. Total governmental expenses of \$38,382,924 were offset by program revenues of \$11,526,250 and general revenues of \$26,873,769.

Program revenues supported 30.03 percent of the total governmental activities' expenses.

The primary sources of revenue for governmental activities are derived from property taxes and unrestricted grants and entitlements from the State of Ohio. These revenue sources represent 66.78 percent of total governmental revenue. Real estate property is reappraised every six years.

Total revenues decreased by \$1,983,459 or 4.91 percent in fiscal year 2025. Investment income decreased due to a change of rate. Property taxes decreased due to a decrease in amount available for advance at fiscal year-end. Grants and entitlements decreased due to the decrease in state funding.

Total expenses decreased by \$1,162,371. The effects of GASB 68 and 75 distort the comparative analysis of expenses due to the significant changes made by the pension systems in recording the aforementioned GASBs. As a result of the significant adjustments to program expenses for GASB 68 and GASB 75, the following adjustments are needed:

Total 2025 program expenses under GASB 68 and 75	\$ 38,382,924
NPL expense under GASB 68	(1,929,606)
2025 contractually required contribution - Pension	2,699,348
OPEB expense under GASB 75	496,000
2025 contractually required contribution - OPEB	94,844
Adjusted 2025 program expenses	<u>39,743,510</u>
 Total 2024 program expenses under GASB 68 and 75	 39,545,295
NPL expense under GASB 68	(2,472,212)
2024 contractually required contribution - Pension	2,731,686
OPEB expense under GASB 75	145,974
2024 contractually required contribution - OPEB	91,104
Adjusted 2024 program expenses	<u>40,041,847</u>
 Decrease in program expenses	 <u><u>\$ (298,337)</u></u>

See Notes 12 and 13 for more information regarding net pension liability and net OPEB liability and the related pension expense.

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The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The table below shows, for governmental activities, the total cost of services and the net cost of services for fiscal years 2025 and 2024. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

Total and Net Cost of Program Services				
	Governmental Activities			
	Total Cost of Services	Total Cost of Services	Net Cost of Services	Net Cost of Services
	2025	2024	2025	2024
Instruction	\$ 22,838,601	\$ 21,466,592	\$ 17,069,879	\$ 14,707,098
Supporting Services:				
Pupils and Instructional Staff	3,279,598	3,973,168	610,908	2,435,818
Board of Education, Administration, Fiscal, and Business Services	3,999,824	4,265,054	3,999,824	3,795,778
Operation and Maintenance of Plant	3,676,097	3,837,614	3,359,021	3,397,028
Pupil Transportation	1,773,711	1,790,762	876,290	1,070,963
Central	161,525	217,090	161,525	217,090
Operation of Non-Instructional Services	1,589,760	3,057,189	161,939	1,875,529
Extracurricular Activities	989,248	859,424	542,728	456,343
Interest and Fiscal Charges	74,560	78,402	74,560	78,402
Total Cost of Services	\$ 38,382,924	\$ 39,545,295	\$ 26,856,674	\$ 28,034,049

The dependence upon tax revenues during fiscal year 2025 for governmental activities is apparent, as 74.74 percent of 2025 instruction activities are supported through taxes and other general revenues. The large increase in instruction activities is due to GASB 68 and 75 as previously discussed.

The District's Governmental Funds

The District's governmental funds (as presented on the balance sheet on page 21) reported a combined fund balance of \$17,309,056, which is \$662,600 less than last year's total of \$17,971,656. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2025 and 2024.

Governmental Fund Balances				
	Fund Balance June 30, 2025	Fund Balance June 30, 2024	(Decrease)	Percentage Change
General	\$ 13,285,667	\$ 14,457,155	\$ (1,171,488)	-8.10%
Other Governmental	4,023,389	3,514,501	508,888	14.48%
Total	\$ 17,309,056	\$ 17,971,656	\$ (662,600)	-3.69%

**TIFFIN CITY SCHOOL DISTRICT
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General Fund

The District's General Fund balance decreased \$1,171,488 during 2025.

The following table assists in illustrating the revenues and expenditures of the General Fund.

General Fund			
	2025	2024	Change
REVENUES			
Property Taxes	\$ 12,706,779	\$ 14,235,540	-10.74%
Intergovernmental	17,205,153	15,777,926	9.05%
Interest	710,858	918,149	-22.58%
Tuition	1,814,013	1,801,666	0.69%
Extracurricular Activities	21,170	22,905	-7.57%
Rentals	35,682	17,609	102.64%
Contributions and Donations	26,351	69,161	-61.90%
Transportation Fees	20,647	30,002	-31.18%
Classroom Materials and Fees	5,671	4,964	14.24%
Payments in Lieu of Taxes	2,576	2,363	9.01%
Contract Services	137,416	63,708	115.70%
Lease	24,538	16,358	50.01%
Miscellaneous	267,262	351,809	-24.03%
Total Revenues	\$ 32,978,116	\$ 33,312,160	-1.00%
EXPENDITURES			
Instruction	\$ 22,429,382	\$ 19,467,919	15.21%
Supporting Services	10,758,071	11,635,119	-7.54%
Operation of Non-Instructional Services	16,528	1,678,282	100.00%
Extracurricular Activities	602,737	489,401	23.16%
Capital Outlay	358,226	-	100.00%
Debt Service	218,458	144,446	51.24%
Total Expenditures	\$ 34,383,402	\$ 33,415,167	2.90%

Property taxes decreased on an accrual basis due to the amount available for advance as of June 30, 2024 was significantly greater than the amount available for advance at June 30, 2025. Interest decreased due to a change in rate. Contributions and donations decreased mostly due to a one-time donation of art display cases to the District in fiscal year 2024. Contract services increased due to the increase in Medicaid revenue received in fiscal year 2025. Miscellaneous revenues increased due to one-time prior year expenditure refunds in fiscal year 2024.

Instructional services increased mainly due to the student populations needs; especially in the area of special education.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
UNAUDITED
(Continued)**

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

For the General Fund, original and final budgeted revenues and other financing sources were \$30,496,439 and \$32,348,037, respectively. Final budgeted revenues and other financing sources were \$1,745,621 less than actual revenues and other financing sources of \$34,093,658 mainly due to grant revenue.

General Fund original appropriations were \$37,308,912. General Fund final appropriations were \$37,328,161. The actual budget basis expenditures and other financing uses for fiscal year 2025 totaled \$35,352,293 which was \$1,975,868 less than the final budget appropriations, which was mainly due to the operation of non-instructional services.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal 2025, the District had \$16,901,936 invested in land, land improvements, buildings and improvements, furniture and equipment, vehicles, and intangible right-to-use lease equipment.

The following table shows the capital asset fiscal 2025 balances compared to 2024:

	Capital Assets	
	Governmental Activities	
	2025	2024
Land	\$ 1,912,088	\$ 1,596,328
Construction in Progress	320,000	794,059
Land Improvements	1,552,705	1,113,394
Buildings and Improvements	9,740,048	10,225,310
Furniture and Equipment	1,850,930	1,946,650
Vehicles	1,075,279	1,321,853
Intangible right-to-use lease - Equipment	450,886	272,547
Total Capital Assets	\$ 16,901,936	\$ 17,270,141

See Note 8 to the basic financial statements for detail on the District's capital assets.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
UNAUDITED
(Continued)**

Debt Administration

At June 30, 2025, the District had \$210,000 in energy conservation bonds, \$275,000 in certificate of participation outstanding, \$843,900 in financed purchases payable, and \$389,120 in leases payable. Of the total outstanding debt, \$301,130 is due within one year and \$1,416,890 is due in greater than one year. The table below summarizes the bonds, certificates of participation, financed purchases payable, and lease obligations outstanding.

Outstanding Debt at Year End		
	Governmental Activities	
	2025	2024
Energy Conservation Bonds	\$ 210,000	\$ 255,000
Certificates of Participation	275,000	345,000
Financed Purchase Payable	843,900	932,100
Leases Payable	389,120	185,842
Total Outstanding Debt	\$ 1,718,020	\$ 1,717,942

See Note 9 to the basic financial statements for detail on the District's debt administration.

Current Financial Related Activities

Economic Outlook

Persistently high inflation continues to impact our state, country, and broader globalized economy. Costs in fiscal year 2025 were notably impacted in areas such as capital and durable goods, diesel fuel for buses, electric, natural gas, and building materials for facility maintenance and repair. Increased inflation affecting district costs is expected to continue in fiscal year 2026. It remains to be seen if the cumulative cost increases over the past two years are transitory in goods and services or will last over several years, which could adversely impact our forecast.

The state of Ohio has enjoyed economic growth over the past four years. School funding cuts made previously have been fully restored, and a new state funding formula is in the fifth and final year of the phase-in. While increased inflation impacting district costs is expected to continue over the next few years, the state's economy has grown. Regardless, the state is well-positioned to continue state aid payments to Ohio's school districts. However the district's new concerns focus on many current legislative discussions around changing or eliminating the 20mil floor, reducing real estate taxes, and/or eliminating them all together. All of these considerations would be devastating to Ohio School District funding.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
UNAUDITED
(Continued)**

Forecast Risks and Uncertainty:

A financial forecast has risks and uncertainty not only due to economic delays noted above but also due to state legislative changes that will occur in the spring of 2027 due to deliberation of the following two (2) state biennium budgets for FY26-27 and FY28-29, both of which affect this forecast. We have estimated revenues and expenses based on the best data available and the laws currently in effect. The items below give a short description of the current issues and how they may affect our forecast in the long term:

1) Property tax collections are among the largest revenue sources for the school system. The housing market in our district is stable and growing. We project growth in appraised values every three (3) years, and new construction growth with modest increases in local taxes as the economy continues its recovery as anticipated. Total local revenues, predominately local taxes, equating to 49% of the district's resources. Our tax collections in the March 2024 and August 2024 settlements showed a slight increase in collection trends due to hitting the 20-mill floor during the reappraisal, which occurred in tax year 2023, with collections starting in tax year 2024.

2) Seneca Counties reappraisal occurred in the tax year 2023 for collection in FY24. We anticipate continued value increases for Class I and II property including new construction, and a decrease in Public Utility Personal Property (PUPP) collections and State Aid, due predominately to enrollment numbers, for a total revenue of \$31.9 million.

3) The state budget represents 51% of district revenues, which means it is a significant area of risk to the revenue. The future risk comes in FY26 and beyond if the state economy stalls due to the high inflation we are witnessing at this time or the Fair School Funding Plan is not funded in future state budgets due to an economic recession. In this forecast, two future and unknown State Biennium Budgets cover FY26-27 and FY28-29. Future uncertainty in the state foundation funding formula and the state's economy make this area an elevated risk to district funding long-range through FY29. We have projected our state funding in FY25 and FY26 based on the additional phase-in of HB33 (the fair school funding plan) based on the Department of Education simulations. This forecast reflects state revenue to align with the FY25 funding levels through FY29, which is conservative, however necessary due to changes in enrollment. We will adjust the forecast in future years as we have data to help guide this decision.

4) HB33, the current state budget, continues to phase in what has been referred to as the Fair School Funding Plan (FSFP) for FY26. The FSFP has made many significant changes to how foundation revenues are calculated for school districts and how expenses are charged off. State foundation basic aid will be calculated on a base cost methodology with funding paid to the district where a student is enrolled to be educated. We have used the most recent simulations published by the Department of Education and Workforce for our forecasted revenues in FY25 and FY26.

5) HB33 continues to directly pay costs associated with open enrollment, community and STEM schools, and all scholarships, including Ed Choice Scholarships. These costs are no longer deducted from our state aid. However, education option programs such as College Credit Plus continue to be removed from state aid, increasing costs to the district. Expansion or creation of programs not directly paid by the state of Ohio can expose the district to new expenditures currently outside the forecast. We closely monitor any new threats to our state aid and increased costs as new proposed laws are introduced in the legislature.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
UNAUDITED
(Continued)**

6) Labor relations in our district have been amicable with all parties working for the best interest of students and realizing the resource challenges we face. We believe as we move forward our positive working relationship will continue and will only grow stronger. In FY26 the district was able to negotiate a three (3) year contract with increased benefit costs and a slight cost of living increase.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Anne Spence, Treasurer, Tiffin City School District, 244 South Monroe Street, Tiffin, Ohio 44883.

BASIC FINANCIAL STATEMENTS

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
STATEMENT OF NET POSITION
JUNE 30, 2025**

	Governmental Activities
ASSETS	
Equity in Pooled Cash and Cash Equivalents	\$ 20,447,773
Taxes Receivable	15,619,308
Accounts Receivable	18,574
Accrued Interest Receivable	17,708
Intergovernmental Receivable	543,847
Inventory Held for Resale	24,559
Materials and Supplies Inventory	26,213
Prepaid Items	174,443
Net OPEB Asset	1,953,389
Nondepreciable Capital Assets	2,232,088
Depreciable Capital Assets, Net	14,669,848
Total Assets	55,727,750
DEFERRED OUTFLOWS OF RESOURCES	
Pension	6,369,887
OPEB	1,202,429
Total Deferred Outflows of Resources	7,572,316
LIABILITIES	
Accounts Payable	112,947
Accrued Wages and Benefits	2,843,817
Intergovernmental Payable	607,784
Accrued Interest Payable	5,004
Matured Compensated Absences Payable	221,927
Long-term Liabilities:	
Due within one year	1,314,488
Due in more than one year:	
Net Pension Liability	26,662,055
Net OPEB Liability	1,378,093
Other Amounts	4,707,405
Total Liabilities	37,853,520
DEFERRED INFLOWS OF RESOURCES	
Property Taxes	14,800,670
Pension	3,088,899
OPEB	3,391,244
Total Deferred Inflows of Resources	21,280,813
NET POSITION	
Net Investment in Capital Assets	15,183,916
Restricted:	
Capital Projects	2,154,894
Debt Service	228,447
Classroom Facilities Maintenance	1,008,897
Locally Funded Programs	81,677
State Funded Programs	55,089
Federally Funded Programs	23,531
Student Activities	368,131
Food Service	167,194
OPEB	1,953,389
Other Purpose	49,407
Unrestricted (deficit)	(17,108,839)
Total Net Position	\$ 4,165,733

See accompanying notes to the basic financial statements.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

		Program Revenues		Capital	Net (Expense)
		Charges for	Operating	Grants and	Revenue and
	Expenses	Services	Grants and	Contributions	Changes in
			Contributions		Net Position
					Governmental
					Activities
Governmental activities:					
Instruction:					
Regular	\$ 11,035,423	\$ 122,099	\$ 68,759	\$ -	\$ (10,844,565)
Special	10,503,075	1,697,585	3,872,027	-	(4,933,463)
Vocational	-	-	8,252	-	8,252
Other	1,300,103	-	-	-	(1,300,103)
Supporting Services:					
Pupils	2,171,553	26,500	2,495,996	-	350,943
Instructional Staff	1,108,045	-	146,194	-	(961,851)
Board of Education	45,716	-	-	-	(45,716)
Administration	2,783,540	-	-	-	(2,783,540)
Fiscal Services	1,063,654	-	-	-	(1,063,654)
Business	106,914	-	-	-	(106,914)
Operation and Maintenance of Plant	3,676,097	35,682	47	281,347	(3,359,021)
Pupil Transportation	1,773,711	3,002	894,419	-	(876,290)
Central	161,525	-	-	-	(161,525)
Operation of Non-Instructional Services	1,589,760	23,554	1,404,267	-	(161,939)
Extracurricular Activities	989,248	358,779	87,741	-	(542,728)
Interest and Fiscal Charges	74,560	-	-	-	(74,560)
Total Governmental activities	\$ 38,382,924	\$ 2,267,201	\$ 8,977,702	\$ 281,347	\$ (26,856,674)
General Revenues:					
Property Taxes levied for:					
General Purposes					13,066,882
Capital Outlay					839,113
Payments in Lieu of Taxes					2,576
Grants & Entitlements not restricted to specific programs					11,735,245
Investment Income					861,395
Miscellaneous					368,558
Total General Revenues					26,873,769
Change in Net Position					17,095
Net Position - Beginning of Year, as previously reported					6,915,768
Change in accounting principal (GASB 101)					(2,767,130)
Net Position - Beginning of Year, as adjusted					4,148,638
Net Position - End of Year					\$ 4,165,733

See accompanying notes to the basic financial statements.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2025**

	General	Other Governmental Funds	Total Governmental Funds
ASSETS			
Equity in Pooled Cash and Cash Equivalents	\$ 16,293,118	\$ 4,154,655	\$ 20,447,773
Inventory Held for Resale	-	24,559	24,559
Materials and Supplies Inventory	-	26,213	26,213
Accrued Interest Receivable	17,708	-	17,708
Accounts Receivable	18,574	-	18,574
Interfund Receivable	103,350	-	103,350
Intergovernmental Receivable	-	543,847	543,847
Prepaid Items	174,443	-	174,443
Taxes Receivable	14,681,814	937,494	15,619,308
Total Assets	\$ 31,289,007	\$ 5,686,768	\$ 36,975,775
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES			
LIABILITIES			
Accounts Payable	\$ 95,273	\$ 17,674	\$ 112,947
Accrued Wages and Benefits	2,608,020	235,797	2,843,817
Intergovernmental Payable	552,384	55,400	607,784
Matured Compensated Absences Payable	219,358	2,569	221,927
Interfund Payable	-	103,350	103,350
Total Liabilities	3,475,035	414,790	3,889,825
DEFERRED INFLOWS OF RESOURCES			
Property Taxes	13,909,849	890,821	14,800,670
Unavailable Revenue-Delinquent Property Taxes	599,882	36,269	636,151
Unavailable Revenue - Grants	-	321,499	321,499
Unavailable Revenue-Other	18,574	-	18,574
Total Deferred Inflows of Resources	14,528,305	1,248,589	15,776,894
FUND BALANCES			
Nonspendable	180,117	50,772	230,889
Restricted	-	4,138,956	4,138,956
Committed	700,000	-	700,000
Assigned	5,908,868	-	5,908,868
Unassigned (Deficits)	6,496,682	(166,339)	6,330,343
Total Fund Balances	13,285,667	4,023,389	17,309,056
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 31,289,007	\$ 5,686,768	\$ 36,975,775

See accompanying notes to the basic financial statements.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO
NET POSITION OF GOVERNMENTAL ACTIVITIES
JUNE 30, 2025**

Total Governmental Fund Balances	\$ 17,309,056
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Amounts reported for Governmental Activities in the Statement of Net Position are different because:

Capital Assets used in Governmental Activities are not financial resources and, therefore, are not reported in the funds	16,901,936
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Other long-term assets are not available to pay for current-period expenditures and, therefore, are unavailable revenue in the funds:

Delinquent Property Taxes	\$ 636,151	
Intergovernmental	321,499	
Other Revenues	18,574	
Total		976,224

In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds, an interest expenditure is not reported.	(5,004)
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The net pension liability and net OPEB liability is not due and payable in the current period; and the net OPEB asset is not available for spending in the current period; therefore, the asset, liability and related deferred outflows/inflows are not reported in governmental funds:

Deferred Outflows - Pension	6,369,887	
Deferred Inflows - Pension	(3,088,899)	
Net Pension Liability	(26,662,055)	
Net OPEB Asset	1,953,389	
Deferred Outflows - OPEB	1,202,429	
Deferred Inflows - OPEB	(3,391,244)	
Net OPEB Liability	(1,378,093)	
Total		(24,994,586)

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds:

Energy Conservation Bond	(210,000)	
Certificates of Participation	(275,000)	
Financed Purchases	(843,900)	
Leases	(389,120)	
Compensated Absences	(4,303,873)	
Total		(6,021,893)

Net Position of Governmental Activities	\$ 4,165,733
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See accompanying notes to the basic financial statements.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND
BALANCES -
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

	General	Other Governmental Funds	Total Governmental Funds
REVENUES			
Property Taxes	\$ 12,706,779	\$ 817,349	\$ 13,524,128
Intergovernmental	17,205,153	4,200,062	21,405,215
Interest	710,858	150,537	861,395
Tuition	1,814,013	-	1,814,013
Extracurricular Activities	21,170	337,609	358,779
Rentals	35,682	-	35,682
Charges for Services	-	23,554	23,554
Contributions and Donations	26,351	133,040	159,391
Transportation Fees	20,647	-	20,647
Classroom Materials and Fees	5,671	-	5,671
Payments in Lieu of Taxes	2,576	-	2,576
Contract Services	137,416	26,500	163,916
Lease	24,538	-	24,538
Miscellaneous	267,262	72,278	339,540
Total Revenues	<u>32,978,116</u>	<u>5,760,929</u>	<u>38,739,045</u>
EXPENDITURES			
Current:			
Instruction:			
Regular	11,517,557	70,592	11,588,149
Special	9,619,108	1,124,753	10,743,861
Other	1,292,717	32,990	1,325,707
Supporting Services:			
Pupils	1,794,387	548,825	2,343,212
Instructional Staff	949,973	282,783	1,232,756
Board of Education	46,260	-	46,260
Administration	2,746,396	54,929	2,801,325
Fiscal Services	1,058,275	17,382	1,075,657
Operation and Maintenance of Plant	2,463,936	974,561	3,438,497
Pupil Transportation	1,537,346	126,193	1,663,539
Central	161,498	-	161,498
Operation of Non-Instructional Services:			
Food Service Operations	-	1,120,444	1,120,444
Other Non-Instructional Services	16,528	397,042	413,570
Extracurricular Activities	602,737	381,160	983,897
Capital Outlay	358,226	32,279	390,505
Debt Service:			
Principal Retirement	195,306	162,842	358,148
Interest and Fiscal Charges	23,152	52,144	75,296
Total Expenditures	<u>34,383,402</u>	<u>5,378,919</u>	<u>39,762,321</u>
Excess of Revenues Over (Under) Expenditures	<u>(1,405,286)</u>	<u>382,010</u>	<u>(1,023,276)</u>
OTHER FINANCING SOURCES (USES)			
Sale of Capital Assets	126	2,324	2,450
Issuance of Lease	358,226	-	358,226
Transfers In	-	124,554	124,554
Transfers Out	(124,554)	-	(124,554)
Total Other Financing Sources (Uses)	<u>233,798</u>	<u>126,878</u>	<u>360,676</u>
Net Change in Fund Balances	<u>(1,171,488)</u>	<u>508,888</u>	<u>(662,600)</u>
Fund Balances - Beginning of Year	14,457,155	3,514,501	17,971,656
Fund Balances - End of Year	<u>\$ 13,285,667</u>	<u>\$ 4,023,389</u>	<u>\$ 17,309,056</u>

See accompanying notes to the basic financial statements.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

Net Change in Fund Balances-Total Governmental Funds **\$ (662,600)**

Amounts reported for Governmental Activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation/amortization exceeded capital outlay in the current period.

Capital Outlay	\$	864,187	
Depreciation/Amortization		<u>(1,168,051)</u>	
Total			(303,864)

In the Statement of Activities, only the loss on the disposal of capital assets is reported, whereas, in the Governmental Funds, the proceeds from the disposals increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the capital assets. (64,341)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.

Delinquent Property Taxes	381,867		
Intergovernmental		(774,896)	
Other revenues		<u>(13,165)</u>	
Total			(406,194)

Repayment of bond, lease, and financed purchase principal are expenditures in the Governmental funds, but the repayments reduce long-term liabilities in the Statement of Net Position. 358,148

Issuance of leases increases liabilities in the Statement of Net Position are not reported in the governmental funds. (358,226)

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows

Pension		2,699,348
OPEB		94,844

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability and net OPEB asset are reported as pension/OPEB expense in the Statement of Activities.

Pension		(1,929,606)
OPEB		496,000

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental funds.

Compensated Absences	92,850		
Accrued Interest		<u>736</u>	
Total			<u>93,586</u>

Change in Net Position of Governmental Activities **\$ 17,095**

See accompanying notes to the basic financial statements.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND
BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$ 12,515,620	\$ 13,672,551	\$ 13,936,969	\$ 264,418
Intergovernmental	15,283,553	15,876,518	17,140,320	1,263,802
Interest	649,790	675,000	675,998	998
Tuition	1,701,486	1,767,500	1,814,013	46,513
Extracurricular Activities	1,326	1,377	600	(777)
Rentals	37,072	38,510	35,682	(2,828)
Contributions and Donations	-	-	250	250
Transportation Fees	50,750	52,719	20,647	(32,072)
Payments in Lieu of Taxes	2,130	2,213	2,576	363
Classroom Materials and Fees	10	10	15	5
Contract Services	151,196	157,062	178,497	21,435
Miscellaneous	27,606	28,677	261,490	232,813
Total Revenues	30,420,539	32,272,137	34,067,057	1,794,920
Expenditures				
Current:				
Instruction				
Regular	13,329,749	13,336,639	11,545,434	1,791,205
Special	8,171,957	8,176,181	9,752,244	(1,576,063)
Vocational	73,770	73,808	-	73,808
Other	1,071,963	1,072,515	1,274,947	(202,432)
Supporting Services				
Pupils	1,450,023	1,450,772	1,712,252	(261,480)
Instructional Staff	1,107,756	1,108,328	969,154	139,174
Board of Education	74,247	74,286	52,277	22,009
Administration	3,000,962	3,002,512	2,779,934	222,578
Fiscal Services	1,184,242	1,184,854	1,160,551	24,303
Operation and Maintenance of Plant Services	3,061,261	3,062,843	2,826,254	236,589
Pupil Transportation	1,876,300	1,877,269	1,555,273	321,996
Central	218,084	218,197	181,796	36,401
Operation of Non-Instructional Services	1,968,426	1,969,442	27,148	1,942,294
Extracurricular Activities	665,172	665,515	606,720	58,795
Capital Outlay/Other	-	-	83,755	(83,755)
Total Expenditures	37,253,912	37,273,161	34,527,739	2,745,422
Excess of Revenues Over (Under) Expenditures	(6,833,373)	(5,001,024)	(460,682)	4,540,342
Other Financing Sources (Uses)				
Sale of Capital Assets	150	150	126	(24)
Refund of Prior Year Expenditures	75,750	75,750	26,475	(49,275)
Transfers Out	(55,000)	(55,000)	(824,554)	(769,554)
Total Other Financings Sources (Uses)	20,900	20,900	(797,953)	(818,853)
Net Change in Fund Balance	(6,812,473)	(4,980,124)	(1,258,635)	3,721,489
Fund Balance - Beginning of Year	14,239,113	14,239,113	14,239,113	-
Prior Year Encumbrances Appropriated	1,826,289	1,826,289	1,826,289	-
Fund Balance - End of Year	\$ 9,252,929	\$ 11,085,278	\$ 14,806,767	\$ 3,721,489

See accompanying notes to the basic financial statements.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
STATEMENT OF FIDUCIARY NET POSITION
JUNE 30, 2025**

	Custodial Fund
ASSETS	
Equity in Pooled Cash and Cash Equivalents	\$ 12,835
Total Assets	<u>12,835</u>
LIABILITIES	
Due to External Parties	-
Total Liabilities	<u>-</u>
NET POSITION	
Restricted For:	
Individuals, Organizations, and Other Governments	12,835
Total Net Position	<u>\$ 12,835</u>

See accompany notes to the basic financial statements.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

	Custodial Fund
ADDITIONS	
Collections for Other Organizations	\$ 39,940
Total Additions	<u>39,940</u>
DEDUCTIONS	
Distributions to Other Organizations	<u>33,110</u>
Total Deductions	<u>33,110</u>
Net Increase in Fiduciary Net Position	6,830
Net Position - Beginning of Year	<u>6,005</u>
Net Position - End of Year	<u><u>\$ 12,835</u></u>

See accompany notes to the basic financial statements.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

NOTE 1: DESCRIPTION OF THE SCHOOL DISTRICT

The Tiffin City School District (the “District”) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under an elected Board of Education (5 members) elected at-large for staggered four year terms. The District provides educational services as authorized by State statute and/or federal guidelines. Average daily membership (ADM) was 2,204. The District employed 188 certified employees and 199 non-certified employees.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District’s significant accounting policies are described below:

A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, *The Financial Reporting Entity* as amended by GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units* and GASB Statement No. 61, *The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34*. The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization’s governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization’s resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government’s financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

A. **Reporting Entity** (Continued)

JOINTLY GOVERNED ORGANIZATIONS

Northwest Ohio Area Computer Services Cooperative (NOACSC)

The District is a participant in the Northwest Ohio Area Computer Services Cooperative (NOACSC), which is a computer consortium. NOACSC is an association of public school districts within the boundaries of Allen, Auglaize, Hancock, Hardin, Mercer, Paulding, Putnam, Seneca, Van Wert, Wood and Wyandot counties. The organization was formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions among member school districts.

The Governing Board of NOACSC consists of two representatives from each county, elected by majority vote of all charter member school districts within each county, plus one representative from the fiscal agent school district. Financial information is available from Ray Burden, Executive Director, at 645 South Main Street, Lima, Ohio 45804.

North Central Ohio Regional Council of Governments (NCORcog)

NCORcog is a legally separate body politic and corporate served by a eight-member Board of Directors that meets the definition of regional council of governments under Chapter 167 of the Ohio Revised Code. NCORcog is a regional source for shared services. Cost savings achieved are designed to not only maintain existing essential services, but to enhance them as well.

The current Board of Directors are North Central Ohio ESC, Seneca County, the City of Tiffin, Clinton Township, Seneca County Regional Planning Commission, North Central Academy, Tiffin City School District, and Seneca East Local School District. The Superintendent of North Central Ohio ESC serves as Chair of the Board. The Chair is a non-voting member and shall only vote in the event of a tie. The Treasurer of North Central Ohio ESC serves as ex-officio/advisor for fiscal matters and is also a non-voting member. Membership is voluntary pursuant to resolution, ordinance, or other appropriate action. Application of membership shall be subject to approval by the Board of Directors. Each political subdivision shall be entitled to one vote.

North Central Ohio ESC serves as the fiscal agent. NCORcog issues a publicly available, stand-alone financial report. The report may be obtained by writing to the Treasurer of the North Central Ohio ESC, 928 West Market Street, Tiffin, Ohio 44883.

INSURANCE PURCHASING POOLS

North Central Ohio Trust Regional Council of Governments (NCOT)

NCOT is a legally separate body politic and corporate organized as a regional council of governments under Chapter 167 of the Ohio Revised Code. NCOT is governed by an Assembly which consists of one representative from each participating school district (usually the superintendent or designee).

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

A. **Reporting Entity** (Continued)

INSURANCE PURCHASING POOLS (Continued)

The Assembly elects officers for one year terms to serve as the Board of Directors. The Assembly exercises control over the operation of the NCOT. All NCOT revenues are generated from charges for services. NCOT was formed for the purpose of providing and administering health insurance benefits for member governments. Each participating member decides which plans offered by the Board of Directors will be extended to its employees. Participation in the Association is by written application subject to the acceptance by the Board of Directors and payment of monthly premiums. See Note 11.B. for additional information about NCOT.

Workers' Compensation Group Rating Program

The District participates in the Ohio Association of School Business Officials/ School Boards Association (OASBO/OSBA), Ohio Workers' Compensation Group Retrospective-Rating Program (GRP). The GRP is sponsored by OASBO/OSBA and administered by Sedgwick. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The District pays a fee to the GRP to cover the costs of administering the program. Refer to Note 11.C. for further information on the GRP.

B. **Fund Accounting**

The District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary, and fiduciary. Each category is divided into separate fund types.

GOVERNMENTAL FUNDS

Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following is the District's major governmental fund:

General Fund - The General Fund is used to account for and report all financial resources not accounted for and reported in another fund. The General Fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

B. **Fund Accounting** (Continued)

GOVERNMENTAL FUNDS (Continued)

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects, and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. The District has no proprietary funds.

FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The District's only custodial fund accounts for athletic tournaments.

C. **Basis of Presentation and Measurement Focus**

Government-wide Financial Statements - The Statement of Net Position and the Statement of Activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide Statement of Activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

C. **Basis of Presentation and Measurement Focus** (Continued)

Government-wide Financial Statements (Continued)

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the District are included on the Statement of Net Position.

Fund Financial Statements - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current deferred outflows of resources and current liabilities and current deferred inflows of resources generally are included on the balance sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

D. **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting on the fund financial statements.

Revenues - Exchange and Nonexchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within thirty days of fiscal year end.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

D. Basis of Accounting (Continued)

Revenues - Exchange and Nonexchange Transactions (Continued)

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, payments in lieu of taxes, interest, tuition, grants, student fees, and rentals.

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide Statement of Net Position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows of resources are reported on the government-wide Statement of Net Position for pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 12 and 13.

In addition to liabilities, both the government-wide Statement of Net Position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, leases, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2025, but which were levied to finance fiscal year 2026 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide Statement of Net Position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the District, unavailable revenue includes, but is not limited to, delinquent property taxes, intergovernmental grants, and other revenue.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

D. **Basis of Accounting** (Continued)

Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)

These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenue are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities fund on page 22. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. See Notes 12 and 13)

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the Statement of Revenues, Expenditures, and Changes in Fund Balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. **Budgets**

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original and final budgeted amounts in the budgetary statements reflect the amounts in the certificate of estimated resources when the original and final appropriations were adopted.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation amount that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

F. Cash and Investments

To improve cash management, cash received by the District, other than amounts held by a fiscal agent, are pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During fiscal year 2025, investments were limited to investments in U.S. Government Agency Securities, money market mutual fund and State Treasury Asset Reserve of Ohio (STAR Ohio).

The School District's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the School District. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For the fiscal year 2025, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Under existing State statutes, all investment earnings are assigned to the General Fund unless statutorily required to be credited to a specific fund or the Board of Education has, by resolution, specified funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2025 amounted to \$710,858, which includes \$24,484 assigned from other District funds.

For presentation on the Statement of Net Position, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at fiscal year end is provided in Note 5.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On the fund financial statements, reported material and supplies inventory is equally offset by a nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

H. Capital Assets

General capital assets are those related to government activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets, except land and construction in progress, are depreciated or amortized. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation and amortization is computed using the straight-line method over the following useful lives:

Description	Governmental
	Activities Useful Lives
Land Improvements	15 years
Buildings and Improvements	40 years
Furniture and Equipment	8 years
Vehicles	8 years

The District is reporting intangible right to use assets related to a leased copiers and modular classrooms. The intangible assets are being amortized in a systematic and rational manner of the shorter of the lease term or the useful life of the underlying asset.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

I. Interfund Balances

On the governmental fund financial statements, receivables and payables resulting from short-term interfund loans are classified as “interfund receivables/payables”. These amounts are eliminated in the governmental activities column of the Statement of Net Position.

J. Compensated Absences

The District recognizes a liability for compensated absences for leave that that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled during or upon separation from employment. The liability is incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Vacation - The Districts’s policy permits employees to accumulate earned but unused benefits, which are eligible for payments at the employee’s current pay rate upon separation from employment.

Sick - The District’s policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employment of the District and, upon separation from service, no monetary obligation exists. The amount is based on accumulated sick leave and employees’ wage rates at year end, taking into consideration any limits specified in the District’s termination policy.

K. Accrued Liabilities and Long-Term Liabilities

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and capital leases are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan’s fiduciary net position is not sufficient for payment of those benefits.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

L. Issuance Costs/Unamortized Bond Premium and Discount/Accounting Gain or Loss

On the government-wide financial statements, issuance costs are expensed during the year in which they are incurred.

Bond premiums and discounts are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds. Bond discounts are presented as a reduction to the face amount of the bonds.

For advance refundings resulting in the defeasance of debt reported on the government-wide financial statements, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred outflow of resources on the Statement of Net Position on the government-wide financial statements.

On the governmental fund financial statements, bond premiums and discounts are recognized in the current period. The reconciliation between the bonds face value and the amount reported on the Statement of Net Position is presented in Note 9.

M. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

Restricted - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District’s Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District’s Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

M. **Fund Balance** (Continued)

Assigned - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

Unassigned - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

N. **Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. The net position component “net investment in capital assets,” consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The amount restricted for other purposes represents amounts restricted for mental health. The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

O. **Prepayments**

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the financial statements using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

P. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

R. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2025.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 3: CHANGE IN ACCOUNTING PRINCIPLES

During the fiscal year, the District implemented the following Governmental Accounting Standards Board (GASB) Statements and Guides:

GASB Statement No. 102, Certain Risk Disclosures. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. The implementation of the GASB pronouncement did not have any impact on beginning net position or fund balance.

GASB Statement No. 101, Compensated Absences The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. For the District, GASB 101 increased the liability and the cumulative effects of compensated absence related expense on net position as shown on the table below.

	Governmental Activities
Net Position June 30, 2024	\$ 6,915,768
Adjustments:	
Change in Accountin Principle -	
Compensated Absences - GASB Statement No. 101	(2,767,130)
Restated Net Position June 30, 2024	<u>\$ 4,148,638</u>

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**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 4: ACCOUNTABILITY

Deficit Fund Balances

Fund balances at June 30, 2025 included the following individual fund deficits:

<u>Nonmajor Funds</u>	
IDEA	\$ 78,175
Title I	77,467
IDEA Preschool	10,697
	<u>\$ 166,339</u>

The General Fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

NOTE 5: DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 5: DEPOSITS AND INVESTMENTS (Continued)

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in such securities described are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.
8. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institution participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 5: DEPOSITS AND INVESTMENTS (Continued)

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Cash on Hand

At fiscal year end, the District had \$2,700 in undeposited cash on hand which is included on the financial statements of the District as part of “equity in pooled cash and cash equivalents”.

B. Deposits with Financial Institutions

At June 30, 2025, the carrying amount of all District deposits was \$2,043,222. Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, as of June 30, 2025, \$450,000 of the District’s bank balance of \$2,156,340 was covered by Federal Depository Insurance and \$1,602,416 was uninsured and collateralized with securities held by the pledging financial institution’s trust department or agent, but not in the District’s name, and \$103,924 was uninsured and uncollateralized. The District’s financial institution was approved for a reduced collateral rate of fifty percent through the Ohio Pooled Collateral System, resulting in the uninsured and uncollateralized balance.

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. Protection of the District's cash and deposits is provided by the Federal Deposit Insurance Corporation (FDIC), as well as qualified securities pledged by the institution holding the assets. Ohio law requires that deposits either be insured or protected by:

Eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 50 percent of the deposits being secured or a rate set by the Treasurer of State. The District’s financial institution is enrolled in OPCS.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 5: DEPOSITS AND INVESTMENTS (Continued)

C. Investments

STAR Ohio is measured at net asset value per share. The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs). The below tables identify the District's recurring fair value measurement as of June 30, 2025. As previously discussed, Star Ohio is reported at its net asset value.

<u>Measurement/Investment Type</u>	<u>Fair Value of Investments</u>	<u>Investment Maturities (in Years)</u>	<u>Standard & Poor's Rating</u>
<i>Net Asset Value per Share:</i>			
STAR Ohio	\$ 12,401,726	< 1	AAAm
First American Government Obligation Fund	93	< 1	AAAm
<i>Fair Value - Level Two Inputs:</i>			
U.S. Government Agency Securities	6,012,867	1 - 3.5	Aa1
Total Investments	<u><u>\$ 18,414,686</u></u>		

Interest Rate Risk: Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District's investments in money market mutual funds and U.S. Treasury securities are exposed to custodial credit risk in that it is uninsured, unregistered, and held by the counterparty's trust department or agent but not in the District's name.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 5: DEPOSITS AND INVESTMENTS (Continued)

Concentration of Credit Risk: The District investment policy places no limits on the amount that may be invested in any one issuer.

D. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2025:

<u>Cash and Investments Per Note</u>	
Carrying Amount of Deposits	\$ 2,043,222
Investments	18,414,686
Cash on Hand	2,700
Total	<u><u>\$ 20,460,608</u></u>
 <u>Cash and Investments per Statement of Net Position</u>	
Governmental Activities	\$ 20,447,773
Custodial Funds	12,835
Total	<u><u>\$ 20,460,608</u></u>

NOTE 6: PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the District's fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2025 represent the collection of calendar year 2024 taxes. Real property taxes received in calendar year 2025 were levied after April 1, 2024, on the assessed values as of January 1, 2024, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2024 represent the collection of calendar year 2024 taxes. Public utility real and personal property taxes received in calendar year 2025 became a lien on December 31, 2023, were levied after April 1, 2024, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The District receives property taxes from Seneca County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2025, are available to finance fiscal year 2025 operations.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 6: PROPERTY TAXES (Continued)

The amount available as an advance at June 30, 2025 was \$172,803 in the General Fund and \$10,404 in the Permanent Improvement Fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available as an advance at June 30, 2024 was \$1,402,273 in the General Fund and \$84,825 in the Permanent Improvement Fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property, and delinquent tangible personal property taxes which are measurable as of June 30, 2025, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows. On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow.

The assessed values upon which the fiscal year 2025 taxes were collected are:

	2024 Second Half Collections		2025 First Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$ 474,454,810	88.53%	\$ 474,717,180	87.78%
Public Utility Personal	61,490,850	11.47%	66,079,350	12.22%
Total	<u>\$ 535,945,660</u>	<u>100.00%</u>	<u>\$ 540,796,530</u>	<u>100.00%</u>
Tax Rate per \$1,000 of Assessed Valuation	\$ 54.50		\$ 54.47	

NOTE 7: RECEIVABLES

Receivables at June 30, 2025, consisted of taxes, accounts (billings for user charged services and student fees), interest, and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 7: **RECEIVABLES** (Continued)

A summary of the principal items of receivables reported on the Statement of Net Position follows:

<u>Governmental Activities</u>	
Taxes	\$ 15,619,308
Accounts	18,574
Intergovernmental	543,847
Interest	17,708
Total Governmental Activities	<u>\$ 16,199,437</u>

Receivables have been disaggregated on the face of the basic financial statements. All receivables, except the lease receivable, are expected to be collected in the subsequent year.

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**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 8: CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2025, was as follows:

	Balance 7/1/2024	Additions	Deletions	Balance 6/30/2025
<u>Governmental Activities</u>				
Capital Assets, not being depreciated:				
Land	\$ 1,596,328	\$ 315,760	\$ -	\$ 1,912,088
Construction in Progress	794,059	408,880	(882,939)	320,000
Total Capital Assets, not being depreciated	<u>2,390,387</u>	<u>724,640</u>	<u>(882,939)</u>	<u>2,232,088</u>
Capital Assets, being depreciated/amortized:				
Land Improvements	3,761,324	567,179	-	4,328,503
Buildings and Improvements	25,552,509	52,614	-	25,605,123
Furniture and Equipment	3,523,244	14,467	(5,216)	3,532,495
Vehicles	3,018,384	30,000	(61,707)	2,986,677
Intangible right-to-use lease - Equipment	481,265	358,226	(224,505)	614,986
Total Capital Assets, being depreciated/amortized	<u>36,336,726</u>	<u>1,022,486</u>	<u>(291,428)</u>	<u>37,067,784</u>
Less Accumulated Depreciation/Amortization:				
Land Improvements	(2,647,930)	(127,868)	-	(2,775,798)
Buildings and Improvements	(15,327,199)	(541,611)	3,735	(15,865,075)
Furniture and Equipment	(1,576,594)	(166,678)	61,707	(1,681,565)
Vehicles	(1,696,531)	(214,867)	-	(1,911,398)
Intangible right-to-use lease - Equipment	(208,718)	(117,027)	161,645	(164,100)
Total Accumulated Depreciation/Amortization	<u>(21,456,972)</u>	<u>(1,168,051)</u>	<u>227,087</u>	<u>(22,397,936)</u>
Total Capital Assets being depreciated/amortized, Net	<u>14,879,754</u>	<u>(145,565)</u>	<u>(64,341)</u>	<u>14,669,848</u>
Governmental Activities				
Capital Assets, Net	<u>\$ 17,270,141</u>	<u>\$ 579,075</u>	<u>\$ (947,280)</u>	<u>\$ 16,901,936</u>

Depreciation/Amortization expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 58,422
Supporting Services:	
Administration	7,809
Business	106,914
Operation and Maintenance of Plant	779,700
Pupil Transportation	195,768
Operation of Non-Instructional Services:	
Food Service Operations	19,438
Total Depreciation Expense	<u>\$ 1,168,051</u>

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 9: LONG-TERM OBLIGATIONS

During fiscal year 2025, the following activity occurring in the governmental activities long-term obligations.

	Restated Balance as of 6/30/2024	Issuances	Retirements	Balance as of 6/30/2025	Amounts Due In One Year
Energy Conservation Bonds	\$ 255,000	\$ -	\$ (45,000)	\$ 210,000	\$ 50,000
Certificates of Participation - Direct Borrowings	345,000	-	(70,000)	275,000	75,000
Total Net Pension Liability	28,122,279	-	(1,460,224)	26,662,055	-
Total Net OPEB Liability	2,104,394	-	(726,301)	1,378,093	-
Financed Purchase Payable	932,100	-	(88,200)	843,900	77,000
Leases Payable - Direct Borrowings	185,842	358,226	(154,948)	389,120	99,130
Compensated Absences *	4,396,723	(92,850)	-	4,303,873	1,013,358
Total Long-Term Obligations	<u>\$ 36,341,338</u>	<u>\$ 265,376</u>	<u>\$ (2,544,673)</u>	<u>\$34,062,041</u>	<u>\$ 1,314,488</u>

* Amounts are reported net

There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the General Fund. For additional information related to the net pension liability and net OPEB liability see Notes 12 and 13.

On December 12, 2013, the District issued \$645,000 in energy conservation bonds (federally taxable qualified school construction bonds). The proceeds of these bonds were used for building improvements intended to increase the energy efficiency of the District's buildings. These bonds bear an annual interest rate of 3.60 percent, mature on December 1, 2028 and will be paid from the Bond Retirement Fund. Principal and interest payments on the bonds are due on June 1 and December 1 of each year.

The following is a summary of future debt service requirements to maturity for the energy conservation bonds outstanding at June 30, 2025:

Fiscal Year Ending June 30,	Energy Conservation Bonds		
	Principal	Interest	Total
2026	\$ 50,000	\$ 6,660	\$ 56,660
2027	50,000	4,860	54,860
2028	55,000	2,970	57,970
2028	55,000	990	55,990
	<u>\$ 210,000</u>	<u>\$ 15,480</u>	<u>\$ 225,480</u>

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 9: LONG-TERM OBLIGATIONS (Continued)

On December 20, 2013, the District entered into a lease agreement (direct borrowing) to provide \$955,000 for the improvement and equipping of certain school buildings of the District by installations, modifications, and remodeling to reduce energy consumption. Under that agreement, which provides for fifteen consecutive one-year terms and contemplates annual renewals, the District is to make payments on June 1 and December 1 of each year through 2028 to provide for the leasing and eventual acquisition of the leased improvements and equipment. Those rental payments, which are anticipated to be made from the District's General Fund, include both principal components and interest components reflecting an interest rate of 4.20 percent per year.

The following is a summary of the future rental payments to be made under the agreement and the related principal and interest components:

Fiscal Year Ending June 30,	Certificates of Participation - Direct Borrowings		
	Principal	Interest	Total
2026	\$ 75,000	\$ 10,815	\$ 85,815
2027	80,000	7,560	87,560
2028	80,000	4,200	84,200
2029	40,000	840	40,840
	<u>\$ 275,000</u>	<u>\$ 23,415</u>	<u>\$ 298,415</u>

The renewal of the lease agreement beyond the current term and for each renewal term, and the District's obligation to pay rental payments, are subject to and dependent upon annual appropriations by the District sufficient to pay the lease payments due during that term. The District's obligation to make rental payments under the lease agreement does not constitute a debt of the District within the meaning of any constitutional or statutory limitation.

The District's outstanding certificate of participation is secured with windows installed at the District to reduce energy consumption. The outstanding certificate of participation contain provision that in an event of default, the (a) lessor may declare all rental payments and other amounts payable by Lessee to be due, (b) lessor may terminate the equipment schedules and retake possession of the equipment, (c) lessor may take any action that is permitted by applicable law to enforce or to protect any of its rights under the equipment schedule and master lease

On April 4, 2024, the District entered into a lease-purchase financing agreement to provide \$932,100 for the purpose of resurfacing the high school track with related site improvements. Under that agreement, which provides for ten consecutive one-year terms and contemplates annual renewals, the District is to make payments on June 1 and December 1 of each year through 2034. Those rental payments, which are anticipated to be made from the District's General Fund, include both principal components and interest components reflecting an interest rate of 4.85 percent per year.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 9: LONG-TERM OBLIGATIONS (Continued)

The District's outstanding financed purchase is secured with the project site and project facilities. The agreement contains a provision that in an event of default, the (a) lessor may declare all rental payments and other amounts payable by Lessee to be due, (b) lessor may retake possession of the project site and project facilities, (c) lessor may take any action that is permitted by applicable law to enforce or to protect any of its rights under the equipment schedule and master lease.

The following is a summary of future debt service requirements to maturity for the financing agreement outstanding at June 30, 2025:

Fiscal year Ending June 30,	Principal	Interest	Total
2026	\$ 77,000	\$ 39,062	\$ 116,062
2027	80,700	35,238	115,938
2028	84,600	31,229	115,829
2029	88,800	27,024	115,824
2030	93,100	22,613	115,713
20301-2034	419,700	41,916	461,616
	<u>\$ 843,900</u>	<u>\$ 197,082</u>	<u>\$ 1,040,982</u>

During fiscal year 2025, the District entered into a lease agreement for new copiers. In previous years, the District entered into lease agreements for copiers and a modular classroom. For the modular classroom, the District makes monthly payments of \$2,529, with the maturity date of July 3, 2028. For the copier lease, the District makes monthly payments of \$6,437, with the maturity date of July 2029.

The following is a summary of future debt service requirements to maturity for the leases payable outstanding at June 30, 2025:

Fiscal Year Ended	Principal	Interest	Total Payments
2026	\$ 99,130	\$ 8,461	\$ 107,591
2027	101,432	6,159	107,591
2028	103,799	3,791	107,590
2029	78,340	1,432	79,772
2030	6,419	16	6,435
Total Future Payments	<u>\$ 389,120</u>	<u>\$ 19,859</u>	<u>\$ 408,979</u>

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 9: **LONG-TERM OBLIGATIONS** (Continued)

Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9 percent of the total assessed valuation of the District. The Code further provides that unvoted indebtedness shall not exceed 1/10 of 1 percent of the property valuation of the District. The Ohio Revised Code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1 percent of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2025, are a voted debt margin of \$48,900,135 (including available funds of \$228,447), an unvoted debt margin of \$540,797 and an unvoted energy conservation debt margin of \$4,657,169.

NOTE 10: **COMPENSATED ABSENCES**

A. **Vacation**

Employees earn vacation at rates specified under State of Ohio law and based on credited service. Certified and classified employees with one or more years of service are entitled to vacation ranging from 10 to 20 days. Custodial employees who are not full-time employees will earn vacation days with pay based on the number of hours worked in a given year. Employees are permitted to carry over vacation leave earned in the current year into the next year.

B. **Sick Leave**

Each full time professional staff member is entitled to 15 days sick leave with pay for each year under contract and accrues sick leave at the rate of 1 ¼ days for each calendar month under contract. Sick leave is cumulative to 260, 265, or 270 days based upon the employee's union agreement.

C. **Service Retirement**

Certified employees with at least 10 years of District service, are eligible for service retirement pay after the Board of Education accepts the employee's resignation. Service retirement pay is the certified employee's accrued but unused sick leave days at the time of retirement based on 25 percent of accumulative sick leave to a maximum of 65 or 67.5 days, based upon the employee's union agreement. Non-certified employees with at least 10 years of District service, are eligible for service retirement pay after the Board of Education accepts the employee's resignation. Service retirement pay is the non-certified employee's accrued but unused sick leave days at the time of retirement based on 25 percent of accumulative sick leave to a maximum of 65 or 66.25 days, based upon the employee's union agreement.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 11: RISK MANAGEMENT

A. Property and Liability

The District maintains comprehensive insurance coverage with a private carrier for liability, real property, building contents, boiler/machinery, and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. In addition, real property contents are 100 percent coinsured. Real property contents are fully registered. The District has entered into contracts with various insurance agencies for the following amounts of coverage and deductions. The following is a description of the District's insurance coverages and deductibles.

<u>Type of Coverage</u>		<u>Coverage</u>	<u>Deductible</u>
General Liability	\$ 17,000,000	General Aggregate	
	15,000,000	Products/Completed Ops. Aggregate	
	15,000,000	Personal & Advertising Injury	
	500,000	Fire Damage	
	10,000	Medical Expense	
Business Auto	15,000,000	Liability (Combined Single Limit)	
	10,000/25,000	Medical Payments Per person/each accident	
Commercial Property	350,000,000	Building & Business Personal Property	\$ 5,000
Employers Liability	15,000,000	Each Accident	
	15,000,000	Disease - Policy Limit	
	15,000,000	Disease - Each Employee	
Employee Benefits Liability	15,000,000	Aggregate	
Errors & Omissions	1,000,000	Each Wrongful Act	1,000
Equipment Breakdown	350,000,000	Hardware/Breakdown	5,000
Crime	1,000,000	Employee Dishonesty	1,000
Flood Limit (Zone A or V Excluded)	2,000,000	Building	50,000
Cyber Liability	2,000,000	Aggregate	
	2,000,000	Policy Limit	10,000

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 11: **RISK MANAGEMENT** (Continued)

A. **Property and Liability** (Continued)

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There has been no significant reduction in coverage from the prior year.

B. **Health Insurance**

The District participates in NCOT, a regional council of governments consisting of member school districts (See Note 2.A.). Each participating member pays premiums to NCOT for employee medical, dental, life and vision coverage. NCOT is responsible for the management and operation of the program. Upon withdrawal, the District is responsible for the payment of all NCOT liabilities to its employees, dependents, and designated beneficiaries accruing as a result of the withdrawal. Upon termination of NCOT, all member's claims are paid without regard to the members account balance. NCOT Board of Directors has the right to return or not return monies to an existing participating member subsequent to the settlement of all expenses and claims.

C. **Workers' Compensation**

For fiscal year 2025, the District participated in the OASBO/OSBA Workers' Compensation Group Retrospective-Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is tiered into groups based upon past workers' compensation experience. Within each tiered group, a common premium rate is applied to all school districts within that group. Each participant pays its workers' compensation premium to the state based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of their tiered group. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Sedgwick, Inc. provides administrative, cost control, and actuarial services to the GRP.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 12: DEFINED BENEFIT PENSION PLAN

A. Net Pension Liability

The net pension liability reported on the Statement of Net Position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years.

If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

B. Plan Description - School Employees Retirement System (SERS)

Plan Description –District non-teaching employees participate in SERS, a cost-sharing, multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability, and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 12: DEFINED BENEFIT PENSION PLAN (Continued)

B. Plan Description - School Employees Retirement System (SERS) (Continued)

Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information, and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources. Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5% and with a floor of 0.0%. A three-year COLA suspension was in effect for all benefit recipients for calendar years 2018, 2019, and 2020. The Retirement Board approved a 2.5% COLA for calendar year 2023 through 2025.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2025, the allocation to pension, death benefits, and Medicare B was the entire 14.0 percent and did not allocation any employer contributions to the Health Care Fund.

The District's contractually required contribution to SERS was \$795,896 for fiscal year 2025. Of this amount \$179,678 is reported as an intergovernmental payable.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 12: **DEFINED BENEFIT PENSION PLAN** (Continued)

C. **Plan Description - State Teachers Retirement System (STRS)**

Plan Description –District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing, multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org. New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. The calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective August 1, 2023, any member can retire with unreduced benefits with 34 years of services credit at any age; or five years of service credit and age 65. Effective June 1, 2025 – July 1, 2027, any member can retire with unreduced benefits with 33 years of service credit at any age; or five years of service credit and age 6. Effective on or after Aug. 1, 2027, any member can retire with unreduced benefits with 34 years of service credit at any age; or give years of service credit and age 65.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits effective Aug. 1, 2023, can retire with 29 years of service credit at any age; or five years of service credit and age 60. Effective June 1, 2025 - July 1, 2027, retirement eligibility for reduced benefits is 28 years of service credit at any age; or five years of service credit and age 60. Effective on or after Aug. 1, 2027, retirement eligibility for reduced benefits is 29 years of service credit at any age; or five years of service credit and age 60.

The DC Plan allows members to place all their member contributions and 11.09 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 2.91 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12.0 of the 14.0 percent member rates goes to the DC Plan and the remaining 2.0 percent goes to the DB plan. Member contributions to the DC plan are allocated among investment choices by the member, and contributions to the DB plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 12: DEFINED BENEFIT PENSION PLAN (Continued)

C. Plan Description - State Teachers Retirement System (STRS) (Continued)

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options in the GASB 68 schedules of employer allocation and pension amounts by employer.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2025, plan members were required to contribute 14 percent of their annual covered salary. The District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2025 contribution rates were equal to the statutory maximum rates.

The District's contractually required contributions to STRS was \$1,903,452 for fiscal year 2025. Of this amount \$303,178 is reported as an intergovernmental payable.

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportion of the Net Pension Liability			
Prior Measurement Date	0.1248672%	0.09855020%	
Proportion of the Net Pension Liability			
Current Measurement Date	0.1338358%	0.10298281%	
Change in Proportionate Share	0.0089686%	0.00443261%	
Proportionate Share of the Net Pension			
Liability	\$ 6,846,500	\$ 19,815,555	\$ 26,662,055
Pension Expense	\$ 710,177	\$ 1,219,429	\$ 1,929,606

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 12: **DEFINED BENEFIT PENSION PLAN** (Continued)

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$ 261,394	\$ 1,247,860	\$ 1,509,254
Changes of assumptions	61,248	913,209	974,457
Changes in proportion and differences between contributions and proportionate share of contributions	340,637	846,191	1,186,828
District contributions subsequent to the measurement date	795,896	1,903,452	2,699,348
Total Deferred Outflows of Resources	<u>\$ 1,459,175</u>	<u>\$ 4,910,712</u>	<u>\$ 6,369,887</u>
Deferred Inflows of Resources			
Differences between expected and actual experience	\$ -	\$ 10,850	\$ 10,850
Changes of assumptions	-	687,383	687,383
Net difference between projected and actual earnings on pension plan investments	428,242	1,703,734	2,131,976
Changes in proportion and differences between contributions and proportionate share of contributions	-	258,690	258,690
Total Deferred Inflows of Resources	<u>\$ 428,242</u>	<u>\$ 2,660,657</u>	<u>\$ 3,088,899</u>

\$2,699,348 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2026	\$ (203,870)	\$ (1,172,281)	\$ (1,376,151)
2027	544,445	2,034,056	2,578,501
2028	20,389	(287,686)	(267,297)
2029	(125,927)	(227,486)	(353,413)
Total	<u>\$ 235,037</u>	<u>\$ 346,603</u>	<u>\$ 581,640</u>

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 12: DEFINED BENEFIT PENSION PLAN (Continued)

E. Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67 as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2137.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2024, are presented below:

Wage Inflation	2.40 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
COLA or Ad Hoc COLA	2.00 percent, on and after April 1, 2018, COLA's for future retirees will be delayed for three years following commencement
Investment Rate of Return	7.00 percent net of investment expenses, including inflation
Actuarial Cost Method	Entry Age Normal

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disable members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five year period ended June 30, 2020.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 12: DEFINED BENEFIT PENSION PLAN (Continued)

E. Actuarial Assumptions – SERS (Continued)

The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	3.00 %	1.00 %
US Equity	22.00	5.81
Non-US Equity Developed	12.00	6.64
Non-US Equity Emerging	6.00	8.56
Fixed Income/Global Bonds	18.00	2.60
Private Equity	14.00	9.89
Real Estate/Real Assets	13.00	4.94
Infrastructure	7.00	6.12
Private Debt/Private Credit	5.00	6.65
Total	<u>100.00 %</u>	

Discount Rate The total pension liability was calculated using the discount rate of 7.00 percent. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 20-year amortization period of the unfunded actuarial accrued liability. The actuarially determined rate of fiscal year 2024 was 14 percent. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability. The annual money weighted rate of return, calculated as the internal rate of return on pension plan investments, for fiscal year 2024 was 9.31 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
District's proportionate share of the net pension liability	\$10,474,196	\$6,846,500	\$3,792,174

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 12: DEFINED BENEFIT PENSION PLAN (Continued)

F. Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2024, actuarial valuation:

Inflation	2.50 percent
Projected salary increases	Varies by service from 2.5% to 8.5%
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments	0.0 percent

Post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return *</u>
Domestic Equity	26.00 %	6.90 %
International Equity	22.00	7.70
Alternatives	19.00	9.10
Fixed Income	22.00	4.50
Real Estate	10.00	5.10
Liquidity Reserves	1.00	2.40
Total	<u>100.00 %</u>	

* Final target weights reflected at October 1, 2022.

* 10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.4% and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 12: **DEFINED BENEFIT PENSION PLAN** (Continued)

F. **Actuarial Assumptions – STRS** (Continued)

Discount Rate The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2024. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2024.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
District's proportionate share of the net pension liability	\$ 31,965,965	\$ 19,815,555	\$ 9,538,398

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**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 13: DEFINED BENEFIT OPEB PLANS

A. Net OPEB Liability/Asset

The net OPEB liability and net OPEB asset reported on the statement of net position represents a liability or asset to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability and net OPEB asset represent the District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability and net OPEB asset calculations are dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost-of-living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability and net OPEB asset. Resulting adjustments to the net OPEB liability and net OPEB asset would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

B. Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan.

The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2025, there was no contributions made to health care. A health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2025, this amount was \$30,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge.

The surcharge is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$94,844 for fiscal year 2025. The full amount is reported as an intergovernmental payable.

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SENECA COUNTY
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(CONTINUED)**

NOTE 13: DEFINED BENEFIT OPEB PLANS (Continued)

C. Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2025, STRS did not allocate any employer contributions to post-employment health care.

D. OPEB Liabilities, OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and net OPEB asset were measured as of June 30, 2024, and the total OPEB liability and asset used to calculate the net OPEB liability and net OPEB asset were determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability and net OPEB asset were based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	Total
Proportion of the Net OPEB Liability/asset			
Prior Measurement Date	0.1277368%	0.09855020%	
Proportion of the Net OPEB Liability/asset			
Current Measurement Date	0.1353066%	0.10298281%	
Change in Proportionate Share	0.0075698%	0.00443261%	
Proportionate Share of the Net OPEB Liability	\$ 1,378,093	\$ -	\$ 1,378,093
Proportionate Share of the Net OPEB Asset	\$ -	\$ (1,953,389)	\$ (1,953,389)
OPEB Expense	\$ (100,449)	\$ (395,551)	\$ (496,000)

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NOTES TO THE BASIC FINANCIAL STATEMENTS
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(CONTINUED)**

NOTE 13: DEFINED BENEFIT OPEB PLANS (Continued)

D. OPEB Liabilities, OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$ -	\$ 84,917	\$ 84,917
Changes of assumptions	591,471	240,435	831,906
Net difference between projected and actual earnings on OPEB plan investments	6,730	-	6,730
Changes in proportion and differences between contributions and proportionate share of contributions	176,835	7,197	184,032
District contributions subsequent to the measurement date	94,844	-	94,844
Total Deferred Outflows of Resources	<u>\$ 869,880</u>	<u>\$ 332,549</u>	<u>\$ 1,202,429</u>
Deferred Inflows of Resources			
Differences between expected and actual experience	\$ 1,485,940	\$ 210,510	\$ 1,696,450
Changes of assumptions	633,046	880,967	1,514,013
Net difference between projected and actual earnings on OPEB plan investments	-	83,871	83,871
Changes in proportion and differences between contributions and proportionate share of contributions	63,977	32,933	96,910
Total Deferred Inflows of Resources	<u>\$ 2,182,963</u>	<u>\$ 1,208,281</u>	<u>\$ 3,391,244</u>

\$94,844 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or an increase to the net OPEB asset in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2026	\$ (344,905)	\$ (299,104)	\$ (644,009)
2027	(264,148)	(135,280)	(399,428)
2028	(210,013)	(172,762)	(382,775)
2029	(172,077)	(160,962)	(333,039)
2030	(170,052)	(131,159)	(301,211)
Thereafter	(246,732)	23,535	(223,197)
Total	<u>\$ (1,407,927)</u>	<u>\$ (875,732)</u>	<u>\$ (2,283,659)</u>

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NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

E. Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2024, are presented below:

Wage Inflation	2.40 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investments expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	3.93 percent
Prior Measurement Date	3.86 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	4.88 percent
Prior Measurement Date	4.27 percent
Medical Trend Assumption	
Measurement Date	7.00 to 4.40 percent
Prior Measurement Date	6.75 to 4.40 percent

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SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
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(CONTINUED)**

NOTE 13: DEFINED BENEFIT OPEB PLANS (Continued)

E. Actuarial Assumptions – SERS (Continued)

Base Mortality: Healthy Retirees - PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Disabled Retirees - PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Contingent Survivors - PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females. Actives - PUB-2010 General Amount Weighted Below Median Employee mortality table.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2020 five-year experience study, are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	3.00 %	0.97 %
US Equity	22.00	4.68
Non-US Equity Developed	12.00	4.96
Non-US Equity Emerging	6.00	5.66
Fixed Income/Global Bonds	18.00	2.38
Private Equity	14.00	7.10
Real Estate/Real Assets	13.00	3.64
Infrastructure	7.00	4.80
Private Debt/Private Credit	5.00	5.86
	<u>100.00 %</u>	

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 13: DEFINED BENEFIT OPEB PLANS (Continued)

E. Actuarial Assumptions – SERS (Continued)

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2024 was 4.88 percent. The discount rate used to measure total OPEB liability prior to June 30, 2024 was 4.27 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 1.50 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2059 by SERS' actuaries. The Fidelity General Obligation 20-year Municipal Bond Index Rate was used in the determination for the SEIR for both the June 30, 2023 and the June 30, 2024 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index rate is 3.93 % at June 30, 2024 and 3.86 % at June 30, 2023.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.88%) and higher (5.88%) than the current discount rate (4.88%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate (7.00% decreasing to 4.40%)

	1% Decrease (3.88%)	Current Discount Rate (4.88%)	1% Increase (5.88%)
District's proportionate share of the net OPEB liability	\$ 1,837,636	\$ 1,378,093	\$ 1,012,921

	1% Decrease (6.00 % decreasing to 3.40%)	Current Trend Rate (7.00 % decreasing to 4.40%)	1% Increase (8.00 % decreasing to 5.40%)
District's proportionate share of the net OPEB liability	\$ 931,538	\$ 1,378,093	\$ 1,965,049

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 13: DEFINED BENEFIT OPEB PLANS (Continued)

F. Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2024, actuarial valuation is presented below:

Projected salary increases	Varies by service from 2.5 percent to 8.5 percent	
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	
Payroll Increases	3 percent	
Discount Rate of Return	7.00 percent	
Health Care Cost Trends	Initial	Ultimate
Medical		
Pre-Medicare	7.50 percent	3.94 percent
Medicare	-112.22 percent	3.94 percent
Prescription Drug		
Pre-Medicare	8.00 percent	3.94 percent
Medicare	-15.14 percent	3.94 percent

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024, valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021.

**TIFFIN CITY SCHOOL DISTRICT
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NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

F. **Actuarial Assumptions – STRS** (Continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Rate of Return **</u>
Domestic Equity	26.00 %	6.90 %
International Equity	22.00	7.70
Alternatives	19.00	9.10
Fixed Income	22.00	4.50
Real Estate	10.00	5.10
Liquidity Reserves	1.00	2.40
Total	<u>100.00 %</u>	

* Final Target weights reflected at October 1, 2022

** 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.4 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total OPEB asset was 7.00 percent as of June 30, 2024. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was used to measure the total OPEB asset as of June 30, 2024.

Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2024, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

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SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 13: DEFINED BENEFIT OPEB PLANS (Continued)

F. Actuarial Assumptions – STRS (Continued)

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
District's proportionate share of the net OPEB (asset)	\$ (1,588,233)	\$ (1,953,389)	\$ (2,271,151)
	1% Decrease	Current Trend Rate	1% Increase
District's proportionate share of the net OPEB (asset)	\$ (2,292,616)	\$ (1,953,389)	\$ (1,545,421)

Benefit Term Changes Since the Prior Measurement Date Healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2025. The larger Medicare trends for Years 2027 and 2028 reflect the assumed impact of the expiration of current Medicare Advantage contract on December 31, 2028.

NOTE 14: BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Statement of Revenue, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and,

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NOTES TO THE BASIC FINANCIAL STATEMENTS
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(CONTINUED)**

NOTE 14: BUDGETARY BASIS OF ACCOUNTING (Continued)

- (d) Some funds are included in the General Fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the General Fund is as follows:

Net Change in Fund Balance	
GAAP Basis	\$ (1,171,488)
Net Adjustment for Revenue Accruals	819,759
Net Adjustment for Expenditure Accruals	561,177
Funds with Separate Legally Adopted Budgets	(699,644)
Adjustment for Encumbrances	(768,439)
Budget Basis	<u>\$ (1,258,635)</u>

Certain funds that are legally budgeted in separate special revenue funds are considered part of the General Fund on a GAAP basis. This includes the Uniform School Supplies Fund and the Public School Support Fund.

NOTE 15: CONTINGENCIES

A. Grants

The District receives significant financial assistance from numerous federal, State, and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

B. Litigation

The District is not a party to legal proceedings that would have a material effect on the financial condition of the District.

C. Foundation Funding

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education and Workforce (DEW) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end.

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NOTES TO THE BASIC FINANCIAL STATEMENTS
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(CONTINUED)**

NOTE 15: CONTINGENCIES (Continued)

C. Foundation Funding (Continued)

As a result of the final fiscal year 2025 FTE reviews, an immaterial intergovernmental payable is due to DEW from the District.

NOTE 16: SET-ASIDES

The District is required by State law to annually set aside certain General Fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year. The following cash basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	Capital Improvements
Set-Aside Balance as of June 30, 2024	\$ -
Current Year Set-Aside Requirements	564,529
Qualifying Disbursements	(585,462)
Qualifying Offsets	(925,539)
Total	<u>\$ (946,472)</u>
Set-Aside Balance Carried Forward to Future Fiscal Years	<u>\$ -</u>
Set-Aside Balance as of June 30, 2025	<u>\$ -</u>

NOTE 17: OTHER COMMITMENTS

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

	Outstanding Encumbrances
General Fund	\$ 698,480
Nonmajor governmental funds	429,423
	<u>\$ 1,127,903</u>

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NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025
(CONTINUED)**

NOTE 18: INTERFUND TRANSACTIONS

A. Interfund Transfers

During fiscal year 2025, \$124,554 was transferred from the General Fund to Other Governmental Funds to provide additional resources for current operations and to pay for the energy conservation debt. On the government-wide financial statements, the transfers between governmental funds were eliminated since they were within governmental activities.

B. Interfund Receivables and Payables

The composition of interfund balances as of June 30, 2025, is as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Other Governmental Funds	<u>\$ 103,350</u>

On the fund financial statements, the General Fund reported an interfund receivable and the nonmajor governmental fund reported an interfund payable of \$103,350. The General Fund provided loans to the nonmajor governmental funds to eliminate negative cash balances and to provide short-term funding of operations for federal grants. The General Fund covered the cash deficits in the nonmajor governmental funds until funds are received from the grantor. The District anticipates received reimbursements from the grantor shortly after year-end.

NOTE 19: FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily in the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on the fund balance for the major governmental funds and all other governmental funds are presented on the next page:

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(CONTINUED)**

NOTE 19: **FUND BALANCES** (Continued)

Fund Balances	General	Other Governmental Funds	Total Governmental Funds
<i>Nonspendable</i>			
Inventories	\$ -	\$ 50,772	\$ 50,772
Prepays	174,443	-	174,443
Unclaimed Funds	5,674	-	5,674
<i>Total Nonspendable</i>	180,117	50,772	230,889
<i>Restricted for</i>			
Food Service Operations	-	188,446	188,446
State Grants	-	20,544	20,544
Federal Programs	-	5,613	5,613
Capital Projects	-	2,122,036	2,122,036
Classroom Facilities Maintenance	-	1,008,897	1,008,897
Debt Service	-	228,447	228,447
Auxiliary Services	-	92,258	92,258
District Managed Activities	-	294,497	294,497
Student Activities	-	73,634	73,634
Private Purpose Trust	-	9,036	9,036
Endowment	-	13,871	13,871
Other Grants	-	81,677	81,677
<i>Total Restricted</i>	-	4,138,956	4,138,956
<i>Committed to</i>			
Termination Benefits	700,000		700,000
<i>Total Committed</i>	700,000	-	700,000
<i>Assigned to</i>			
Subsequent Year Appropriations	5,112,637	-	5,112,637
Student Instruction	242,605	-	242,605
Student Staff and Support	553,626	-	553,626
<i>Total Assigned</i>	5,908,868	-	5,908,868
<i>Unassigned (Deficit)</i>	6,496,682	(166,339)	6,330,343
Total Fund Balances	\$ 13,285,667	\$ 4,023,389	\$ 17,309,056

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE BASIC FINANCIAL STATEMENTS
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(CONTINUED)**

NOTE 20: TAX ABATEMENTS

The City of Tiffin was part of multiple Enterprise Zone (EZ) tax abatement agreements with local businesses. Under the authority of ORC Sections 5709.62 and 5709.63, the EZ program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in Ohio. An EZ is a designated area of land in which businesses can receive tax incentives in the form of tax exemptions on qualifying new investment. An EZ's geographic area is identified by the local government involved in the creation of the zone. Once the zone is defined, the local legislative authority participating in the creation must petition the OSDA. The OSDA must then certify the area for it to become an active Enterprise Zone. The local legislative authority negotiates the terms of the Enterprise Zone Agreement (the "Agreement") with the business, which may include tax sharing with the Board of Education. Legislation must then be passed to approve the Agreement. All Agreements must be finalized before the project begins and may contain provisions for the recoupment of taxes should the individual or entity fail to perform. The amount of the abatement is deducted from the business's property tax bill. For the fiscal year 2025, the District's value of the property taxes forgone amount to \$4,377.

The City of Tiffin entered into multiple property tax abatement agreements with property owners under The Ohio Community Reinvestment Area (CRA) program. Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill. For tax year 2025, the District's value of the property taxes forgone amount to \$177,798.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULES OF THE DISTRICT'S PROPORTIONATE SHARE OF
THE NET PENSION LIABILITY
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO
LAST TEN FISCAL YEARS**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
District's Proportion of the Net Pension Liability	0.1338358%	0.1248672%	0.1228571%	0.1244874%
District's Proportionate Share of the Net Pension Liability	\$ 6,846,500	\$ 6,899,555	\$ 6,645,068	\$ 4,593,225
District's Covered Payroll	\$ 5,003,829	\$ 4,990,257	\$ 4,555,993	\$ 4,274,050
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	136.83%	138.26%	145.85%	107.47%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	78.52%	76.06%	75.82%	82.86%

Amounts presented as of the District's measurement date
which is the prior fiscal period end.

See accompanying notes to the required supplementary information

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
0.1252387%	0.1194159%	0.1133458%	0.1105214%	0.1022243%	0.0971476%
\$ 8,283,550	\$ 7,144,863	\$ 6,491,523	\$ 6,603,409	\$ 7,481,876	\$ 5,543,336
\$ 4,432,543	\$ 4,160,993	\$ 3,889,333	\$ 3,562,900	\$ 3,142,907	\$ 2,924,651
186.88%	171.71%	166.91%	185.34%	238.06%	189.54%
68.55%	70.85%	71.36%	69.50%	62.98%	69.16%

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULES OF THE DISTRICT'S PROPORTIONATE SHARE OF
THE NET PENSION LIABILITY
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO
LAST TEN FISCAL YEARS**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
District's Proportion of the Net Pension Liability	0.10298281%	0.09855020%	0.09681125%	0.10142738%
District's Proportionate Share of the Net Pension Liability	\$ 19,815,555	\$ 21,222,724	\$ 21,521,263	\$ 12,968,402
District's Covered Payroll	\$ 14,508,214	\$ 13,477,386	\$ 12,618,250	\$ 12,520,057
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	136.58%	157.47%	170.56%	103.58%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.50%	80.00%	78.90%	87.80%

Amounts presented as of the District's measurement date which is the prior fiscal period end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017	2016
0.10199256%	0.09892473%	0.09561069%	0.09044814%	0.09178093%	0.09017372%
\$ 24,678,571	\$ 21,876,609	\$ 21,022,643	\$ 21,486,150	\$ 30,721,844	\$ 24,921,378
\$ 12,557,636	\$ 11,612,850	\$ 11,137,136	\$ 9,988,007	\$ 9,725,186	\$ 9,408,114
196.52%	188.38%	188.76%	215.12%	315.90%	264.89%
75.50%	77.40%	77.31%	75.29%	66.80%	72.10%

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF DISTRICT CONTRIBUTIONS - PENSION
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO
LAST TEN FISCAL YEARS**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually Required Contribution	\$ 795,896	\$ 700,536	\$ 698,636	\$ 637,839
Contributions in Relation to the Contractually Required Contribution	<u>(795,896)</u>	<u>(700,536)</u>	<u>(698,636)</u>	<u>(637,839)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District Covered Payroll	\$ 5,684,971	\$ 5,003,829	\$ 4,990,257	\$ 4,555,993
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

See accompanying notes to the required supplementary information

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ 598,367	\$ 620,556	\$ 561,734	\$ 525,060	\$ 498,806	\$ 440,007
<u>(598,367)</u>	<u>(620,556)</u>	<u>(561,734)</u>	<u>(525,060)</u>	<u>(498,806)</u>	<u>(440,007)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 4,274,050	\$ 4,432,543	\$ 4,160,993	\$ 3,889,333	\$ 3,562,900	\$ 3,142,907
14.00%	14.00%	13.50%	13.50%	14.00%	14.00%

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF DISTRICT CONTRIBUTIONS - PENSION
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO
LAST TEN FISCAL YEARS**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually Required Contribution	\$ 1,903,452	\$ 2,031,150	\$ 1,886,834	\$ 1,766,555
Contributions in Relation to the Contractually Required Contribution	<u>(1,903,452)</u>	<u>(2,031,150)</u>	<u>(1,886,834)</u>	<u>(1,766,555)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District Covered Payroll	\$ 13,596,086	\$ 14,508,214	\$ 13,477,386	\$ 12,618,250
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

See accompanying notes to the required supplementary information

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ 1,752,808	\$ 1,758,069	\$ 1,625,799	\$ 1,559,199	\$ 1,398,321	\$ 1,361,526
<u>(1,752,808)</u>	<u>(1,758,069)</u>	<u>(1,625,799)</u>	<u>(1,559,199)</u>	<u>(1,398,321)</u>	<u>(1,361,526)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 12,520,057	\$ 12,557,636	\$ 11,612,850	\$ 11,137,136	\$ 9,988,007	\$ 9,725,186
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULES OF THE DISTRICT'S PROPORTIONATE SHARE OF
THE NET OPEB LIABILITY
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO
LAST EIGHT FISCAL YEARS (1)**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
District's Proportion of the Net OPEB Liability	0.1353066%	0.1277368%	0.1250939%	0.1276913%
District's Proportionate Share of the Net OPEB Liability	\$ 1,378,093	\$ 2,104,394	\$ 1,756,331	\$ 2,416,664
District's Covered Payroll	\$ 5,003,829	\$ 4,990,257	\$ 4,555,993	\$ 4,274,050
District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	27.54%	42.17%	38.55%	56.54%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	44.50%	30.02%	30.34%	24.08%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional information will be displayed as it becomes available.

Amounts presented as of the District's measurement date, which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017
0.1296790%	0.1216520%	0.1144820%	0.1113918%	0.1029457%
\$ 2,818,349	\$ 3,059,291	\$ 3,176,040	\$ 2,989,463	\$ 2,934,333
\$ 4,432,543	\$ 4,160,993	\$ 3,889,333	\$ 3,562,900	\$ 3,142,907
63.58%	73.52%	81.66%	83.91%	93.36%
18.17%	15.57%	13.57%	12.46%	11.49%

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULES OF THE DISTRICT'S PROPORTIONATE SHARE OF
THE NET OPEB LIABILITY/ASSET
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO
LAST EIGHT FISCAL YEARS (1)**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
District's Proportion of the Net OPEB Liability/Asset	0.10298281%	0.09855020%	0.09681125%	0.10142738%
District's Proportionate Share of the Net OPEB Liability/(Asset)	\$ (1,953,389)	\$ (1,916,665)	\$ (2,506,766)	\$ (2,138,514)
District's Covered Payroll	\$ 14,508,214	\$ 13,477,386	\$ 12,618,250	\$ 12,520,057
District's Proportionate Share of the Net OPEB Liability/Asset as a Percentage of its Covered Payroll	-13.46%	-14.22%	-19.87%	-17.08%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/Asset	158.01%	168.52%	230.73%	174.73%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional information will be displayed as it becomes available.

Amounts presented as of the District's measurement date, which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017
0.10199256%	0.09892473%	0.09561069%	0.09044814%	0.09178093%
\$ (1,792,517)	\$ (1,638,432)	\$ (1,536,367)	\$ 3,528,952	\$ 4,908,468
\$ 12,557,636	\$ 11,612,850	\$ 11,137,136	\$ 9,988,007	\$ 9,725,186
-14.27%	-14.11%	-13.79%	35.33%	50.47%
182.13%	174.74%	176.00%	47.11%	37.30%

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF DISTRICT CONTRIBUTIONS - OPEB
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO
LAST TEN FISCAL YEARS**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually Required Contribution (1)	\$ 94,844	\$ 91,104	\$ 89,321	\$ 78,990
Contributions in Relation to the Contractually Required Contribution	<u>(94,844)</u>	<u>(91,104)</u>	<u>(89,321)</u>	<u>(78,990)</u>
Contribution Deficiency (Excess)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
District Covered Payroll	\$ 5,684,971	\$ 5,003,829	\$ 4,990,257	\$ 4,555,993
OPEB Contributions as a Percentage of Covered Payroll (1)	1.67%	1.82%	1.79%	1.73%

(1) Includes Surcharge

See accompanying notes to the required supplementary information

<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
\$ 78,930	\$ 81,980	\$ 91,656	\$ 79,042	\$ 72,420	\$ 49,313
<u>(78,930)</u>	<u>(81,980)</u>	<u>(91,656)</u>	<u>(79,042)</u>	<u>(72,420)</u>	<u>(49,313)</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
\$ 4,274,050	\$ 4,432,543	\$ 4,160,993	\$ 3,889,333	\$ 3,562,900	\$ 3,142,907
1.85%	1.85%	2.20%	2.03%	2.03%	1.57%

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF DISTRICT CONTRIBUTIONS - OPEB
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO
LAST TEN FISCAL YEARS**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually Required Contribution	\$ -	\$ -	\$ -	\$ -
Contributions in Relation to the Contractually Required Contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District Covered Payroll	\$ 13,596,086	\$ 14,508,214	\$ 13,477,386	\$ 12,618,250
Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017	2016
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 12,520,057	\$ 12,557,636	\$ 11,612,850	\$ 11,137,136	\$ 9,988,007	\$ 9,725,186
0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

Net Pension Liability

Changes of benefit terms- SERS

There were no changes in benefit terms from the amounts reported for fiscal years 2016-2017, 2020-2021, and 2024-2025.

For fiscal year 2018, the Cost-of-Living Adjustment (COLA) was changed from a fixed 3.00% to a COLA that is indexed to CPI-W not greater than 2.5% with a floor of 0%.

For fiscal year 2019, with the authority granted the Board under Senate Bill 8, the Board has enacted a three-year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.

For fiscal year 2022, SERS changed from a COLA of 2.5% to 2.0%.

For fiscal year 2023, SERS changed from a COLA of 2.0% to 2.5%.

Changes in assumptions- SERS

There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2016, 2018-2021, and 2023-2025.

For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates and (g) mortality among disable member was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement (h) change in discount rate from 7.75% to 7.5%.

For fiscal year 2022, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.00% to 2.40%, (b) assumed real wage growth was reduced from 0.85% to 0.85%, (c) Cost-of-Living-Adjustments was reduced from 2.50% to 2.00% (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality amount active members, service retirees and beneficiaries, and disabled members were updated (i) change in discount rate from 7.50% to 7.00%. For fiscal year 2023, Cost-of-Living-Adjustments were increased from 2.00% to 2.50%.

Changes in benefit terms – STRS

There were no changes in benefit terms from the amounts reported for fiscal years 2016-2017 and 2019-2025.

For fiscal year 2018, STRS decreased the Cost-of Living Adjustment (COLA) to zero.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

Changes in assumptions – STRS

There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2016-2017, 2019-2021, and 2024-2025.

For fiscal year 2018, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) inflation assumption lowered from 2.75% to 2.50%, (b) investment return assumption lowered from 7.75% to 7.45%, (c) total salary increases rates lowered by decreasing the merit component of the individual salary increases, as well as by 0.25% due to lower inflation, (d) payroll growth assumption lowered to 3.00%, (e) updated the healthy and disable mortality assumption to the “RP-2014” mortality tables with generational improvement scale MP-2016, (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience.

For fiscal year 2022, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) investment return assumption lowered from 7.45% to 7.00%, (b) discount rate of return reduced from 7.45% to 7.00%.

For fiscal year 2023, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) projected salary increases changed from, 12.50% at age 20 to 2.50% at age 65, to, varies by service from 2.50% to 8.50% (b) post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Net OPEB Liability

Changes of benefit terms- SERS

There were no changes in benefit terms from the amounts reported for fiscal years 2017-2025.

Changes in Assumptions – SERS

Amounts reported for fiscal years 2017-2025 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:

Fiscal year 2025	3.93 percent
Fiscal year 2024	3.86 percent
Fiscal year 2023	3.69 percent
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

Single Equivalent Interest Rate, net of plan investment expense,
including price inflation

Fiscal year 2025	4.88 percent
Fiscal year 2024	4.27 percent
Fiscal year 2023	4.08 percent
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

Medicare Trend Assumption

Medicare

Fiscal year 2025	7.00 percent decreasing to 4.40 percent
Fiscal year 2024	6.75 percent decreasing to 4.40 percent
Fiscal year 2023	7.00 percent decreasing to 4.40 percent
Fiscal year 2022	5.125 percent decreasing to 4.40 percent
Fiscal year 2020	5.25 percent decreasing to 4.75 percent
Fiscal year 2019	5.375 percent decreasing to 4.75 percent
Fiscal year 2018	5.50 percent decreasing to 5.00 percent

Pre – Medicare

Fiscal year 2025	7.00 percent decreasing to 4.40 percent
Fiscal year 2024	7.00 percent decreasing to 4.40 percent
Fiscal year 2023	7.00 percent decreasing to 4.40 percent
Fiscal year 2022	6.75 percent decreasing to 4.40 percent
Fiscal year 2020	7.00 percent decreasing to 4.75 percent
Fiscal year 2019	7.25 percent decreasing to 4.75 percent
Fiscal year 2018	7.50 percent decreasing to 5.00 percent

Changes in Assumptions – STRS

There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017.

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

For fiscal years 2020 and 2021, the health care cost trend rates were modified.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

For fiscal year 2022, the discount rate was decreased from 7.45 percent to 7.00 percent. The health care cost trend rates modified.

For fiscal year 2023, projected salary increases changed from, 12.50% at age to 2.50% at age 65, to, varies by service from 2.50% to 8.50%. The health care cost trend rates were modified.

For fiscal year 2024, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: Pre-Medicare from 7.50% initial - 3.94% ultimate to 7.50% initial - 4.14% ultimate; medical Medicare from -68.78% initial - 3.94% ultimate to -10.94% initial - 4.14% ultimate; prescription drug Pre-Medicare from 9.00% initial - 3.94% ultimate to -11.95% initial - 4.14% ultimate; Medicare from -5.47% initial - 3.94% ultimate to 1.33% initial - 4.14% ultimate.

For fiscal year 2025, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: medical Pre-Medicare from 7.50% initial - 4.14% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from -10.94% initial - 4.14% ultimate to -112.22% initial - 3.94% ultimate; prescription drug Pre-Medicare from -11.95% initial - 4.14% ultimate to 8.00% initial - 3.94% ultimate; and prescription drug Medicare from 1.33% initial - 4.14% ultimate to -15.14% initial - 3.94% ultimate.

Changes in Benefit Terms – STRS

There were no changes in benefit terms from the amounts reported for fiscal year 2017.

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, claims curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, Claim curves were updated to reflect the projected fiscal year end 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

For fiscal year 2022, the non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.100%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

There was no benefit term changes from the amounts reported for fiscal year 2023-2025.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal AL Number	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE		
Passed Through Ohio Department of Education and Workforce		
Child Nutrition Cluster:		
School Breakfast Program		
Cash Assistance	10.553	\$ 144,327
National School Lunch Program		
Non-Cash Assistance (Food Distribution)	10.555	96,019
Cash Assistance	10.555	644,922
Total National School Lunch Program		<u>740,941</u>
Total Child Nutrition Cluster		<u>885,268</u>
Total U.S. Department of Agriculture		<u>885,268</u>
U.S. DEPARTMENT OF TREASURY		
Passed Through Ohio Facilities Construction Commission		
Coronavirus State and Local Fiscal Recovery funds		
COVID-19 Ohio K-12 School Safety Grant Program	21.027	<u>333,815</u>
U.S. DEPARTMENT OF EDUCATION		
Passed Through Ohio Department of Education and Workforce		
Title I Grants to Local Educational Agencies	84.010	571,751
Special Education Cluster (IDEA):		
Special Education Grants to States	84.027	838,821
Special Education Preschool Grants	84.173	<u>41,569</u>
Total Special Education Cluster (IDEA)		<u>880,390</u>
Supporting Effective Instruction State Grants	84.367	207,346
Student Support and Academic Enrichment Program	84.424	104,883
Education Stabilization Fund:		
COVID-19 American Rescue Plan Elementary and Secondary School Emergency Relief Fund	84.425U	<u>522,792</u>
Total U.S. Department of Education		<u>2,287,162</u>
Total Expenditures of Federal Awards		<u>\$ 3,506,245</u>

The accompanying notes are an integral part of this schedule.

**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
2 CFR 200.510(b)(6)
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Tiffin City School District, Seneca County, Ohio (the District) under programs of the federal government for the year ended June 30, 2025. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C – INDIRECT COST RATE

The District has elected not to use the 15-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE D – CHILD NUTRITION CLUSTER

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

NOTE E – FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

NOTE F – TRANSFERS BETWEEN PROGRAM YEARS

Federal regulations require schools to obligate certain federal awards by June 30. However, with Ohio Department of Education and Workforce's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amount from 2025 to 2026 programs:

<u>Program Title</u>	<u>AL Number</u>	<u>Amt. Transferred</u>
Title I Grants to Local Educational Agencies	84.010	\$ 5,447
Special Education-Grants to States (IDEA, Part B)	84.027	1,971
Supporting Effective Instruction State Grants	84.367	7,136
Student Support and Academic Enrichment Program	84.424	158



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Tiffin City School District
Seneca County
244 South Monroe Street
Tiffin, Ohio 44883

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Tiffin City School District, Seneca County, Ohio (the District) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 20, 2026, wherein we noted the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

March 20, 2026



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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS
APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Tiffin City School District
Seneca County
244 South Monroe Street
Tiffin, Ohio 44883

To the Board of Education:

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Tiffin City School District, Seneca County, Ohio's (the District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Tiffin City School District's major federal programs for the year ended June 30, 2025. Tiffin City School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Tiffin City School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

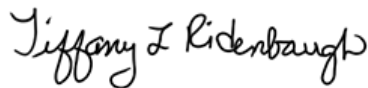
A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

KEITH FABER
Ohio Auditor of State

A handwritten signature in black ink, reading "Tiffany L. Ridenbaugh". The signature is written in a cursive, flowing style.

Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

March 20, 2026

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**TIFFIN CITY SCHOOL DISTRICT
SENECA COUNTY**

**SCHEDULE OF FINDINGS
2 CFR § 200.515
JUNE 30, 2025**

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster (IDEA) Child Nutrition Cluster
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

3. FINDINGS FOR FEDERAL AWARDS

None



SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
2 CFR § 200.511(b)
JUNE 30, 2025

Finding Number	Finding Summary	Status	Additional Information
2024-001	Material weakness due to errors in financial reporting.	Fully corrected.	

OHIO AUDITOR OF STATE KEITH FABER



TIFFIN CITY SCHOOL DISTRICT

SENECA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/26/2026

65 East State Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
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