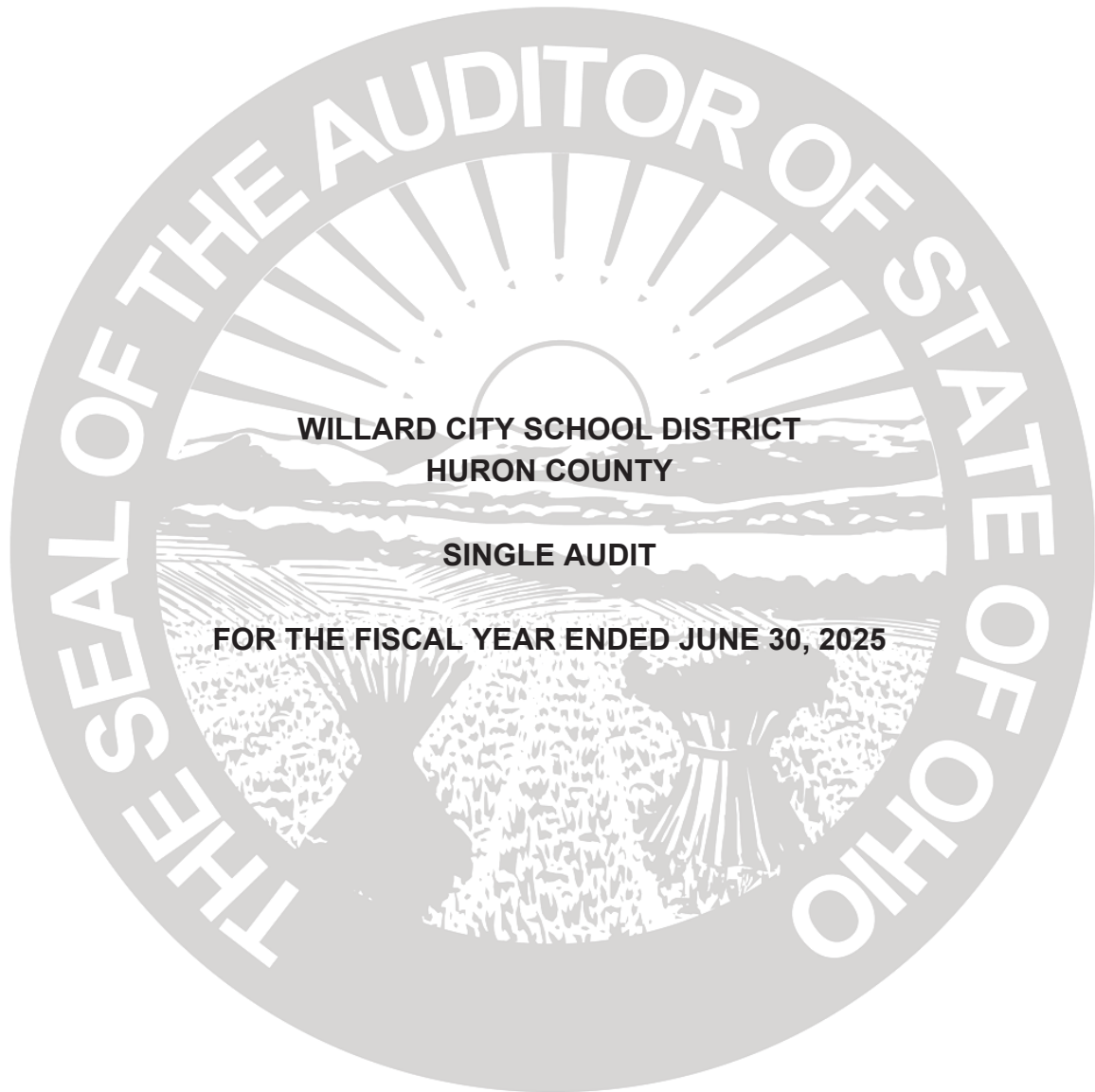




**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY**

**SINGLE AUDIT**

**FOR THE FISCAL YEAR ENDED JUNE 30, 2025**



**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY  
JUNE 30, 2025**

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WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY  
JUNE 30, 2025

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Willard City School District  
Huron County  
123 West Whisler Drive  
Willard, Ohio 44890-0150

To the Board of Education:

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Willard City School District, Huron County, Ohio (the District), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Willard City School District, Huron County, Ohio as of June 30, 2025, and the respective changes in financial position thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter***

As discussed in Note 3 to the financial statements, during 2025, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, required budgetary comparison schedule, and schedules of net pension and other post-employment benefit liabilities (asset) and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 18, 2026, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

March 18, 2026

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**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

The discussion and analysis of the Willard City School District's (the District) financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2025. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

**Financial Highlights**

Key financial highlights for 2025 are as follows:

- In total, net position of governmental activities increased \$1,625,964 which represents a 22.77% increase from 2024's restated net position.
- General revenues accounted for \$18,484,505 in revenue or 76.49% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$5,682,732 or 23.51% of total revenues of \$24,167,237.
- The District had \$22,541,273 in expenses related to governmental activities; only \$5,682,732 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$18,484,505 were adequate to provide for these programs.
- The District's major governmental fund is the general fund. The general fund had \$19,495,362 in revenues and \$18,715,895 in expenditures and other financing uses. During fiscal 2025, the general fund's fund balance increased \$779,467 from a balance of \$6,421,706 to a balance of \$7,201,173.

**Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *statement of net position* and *statement of activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund is the most significant fund, and the only governmental fund reported as a major fund.

**Reporting the District as a Whole**

***Statement of Net Position and the Statement of Activities***

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2025?" The statement of net position and the statement of activities answer this question. These statements include *all assets plus deferred outflows of resources, liabilities plus deferred inflows of resources, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This accrual basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

These two statements report the District's *net position* and changes in net position. This change in net position is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the statement of net position and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

**Reporting the District's Most Significant Funds**

***Fund Financial Statements***

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant fund. The District's major governmental fund is the general fund.

***Governmental Funds***

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net position and the statement of activities) and governmental *funds* is reconciled in the basic financial statements.

***Reporting the District's Fiduciary Responsibilities***

Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the District's own programs.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

***Required Supplementary Information***

The required supplementary information provides detailed information regarding the District's general fund budgetary information, the District's proportionate share of the net pension liability and net OPEB liability (asset) of the retirement system, and a ten year schedule of the District's contributions to the retirement systems to fund pension and OPEB obligations.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

**The District as a Whole**

The statement of net position provides the perspective of the District as a whole. For the table below, amounts for fiscal year 2025 have been presented in accordance with the provisions of GASB Statement No. 101 (see Note 3) while amounts for fiscal year 2024 have been presented in accordance with previous guidance.

The table below provides a summary of the District's net position at June 30, 2025 and June 30, 2024.

|                                              | <b>Net Position</b>                |                                    |
|----------------------------------------------|------------------------------------|------------------------------------|
|                                              | Governmental<br>Activities<br>2025 | Governmental<br>Activities<br>2024 |
| <b><u>Assets</u></b>                         |                                    |                                    |
| Current and other assets                     | \$ 20,148,242                      | \$ 18,233,699                      |
| Capital assets, net                          | <u>37,990,270</u>                  | <u>39,539,388</u>                  |
| Total assets                                 | <u>58,138,512</u>                  | <u>57,773,087</u>                  |
| <b><u>Deferred outflows of resources</u></b> | <u>3,930,822</u>                   | <u>4,043,362</u>                   |
| <b><u>Liabilities</u></b>                    |                                    |                                    |
| Current liabilities                          | 2,760,558                          | 2,666,912                          |
| Long-term liabilities:                       |                                    |                                    |
| Due within one year                          | 1,427,902                          | 871,357                            |
| Due in more than one year:                   |                                    |                                    |
| Net pension liability                        | 15,385,490                         | 16,726,675                         |
| Net OPEB liability                           | 596,101                            | 952,926                            |
| Other amounts                                | <u>22,160,435</u>                  | <u>18,821,062</u>                  |
| Total liabilities                            | <u>42,330,486</u>                  | <u>40,038,932</u>                  |
| <b><u>Deferred inflows of resources</u></b>  | <u>10,971,329</u>                  | <u>9,664,411</u>                   |
| <b><u>Net Position</u></b>                   |                                    |                                    |
| Net investment in capital assets             | 20,950,445                         | 21,593,420                         |
| Restricted                                   | 2,747,499                          | 3,148,393                          |
| Unrestricted (deficit)                       | <u>(14,930,425)</u>                | <u>(12,628,707)</u>                |
| Total net position                           | <u>\$ 8,767,519</u>                | <u>\$ 12,113,106</u>               |

The net pension liability (NPL) is the largest single liability reported by the District at June 30, 2025 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement 27." The District adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

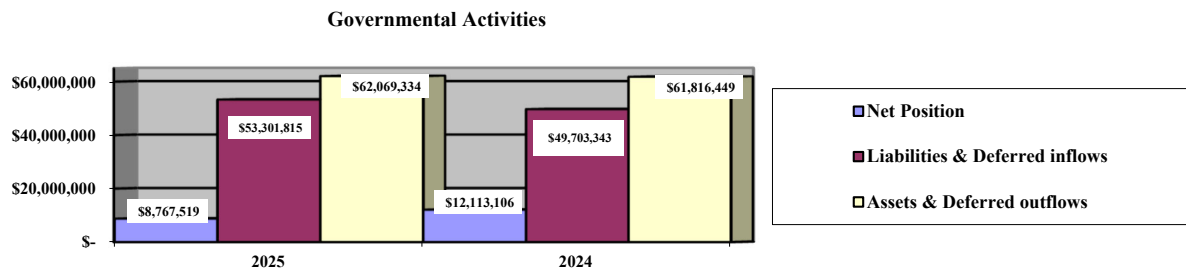
**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2025, the District assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources by \$8,767,519.

At year-end, capital assets represented 65.34% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment, vehicles, educational media, and right-to-use equipment and software. Net investment in capital assets was \$20,950,445. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net position, \$2,747,499, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is a deficit of \$14,930,425.

During fiscal year 2025, the District implemented GASB Statement No. 101 (see Note 3). For the table below, the implementation has been reported as a change in accounting principle. The graph below shows the District's assets and deferred outflows, liabilities and deferred inflows and net position at June 30, 2025 and 2024.



The table below shows the change in net position for fiscal years 2025 and 2024.

|                                    | <b>Change in Net Position</b>      |                                    |
|------------------------------------|------------------------------------|------------------------------------|
|                                    | Governmental<br>Activities<br>2025 | Governmental<br>Activities<br>2024 |
| <b><u>Revenues</u></b>             |                                    |                                    |
| Program revenues:                  |                                    |                                    |
| Charges for services and sales     | \$ 670,708                         | \$ 671,267                         |
| Operating grants and contributions | 5,012,024                          | 6,314,987                          |
| Capital grants and contributions   | -                                  | 99,954                             |
| General revenues:                  |                                    |                                    |
| Property taxes                     | 7,634,822                          | 6,547,781                          |
| Income taxes                       | 1,844,136                          | 1,706,990                          |
| Grants and entitlements            | 8,724,867                          | 8,670,957                          |
| Investment earnings                | 74,387                             | 76,723                             |
| Other                              | 206,293                            | 200,920                            |
| Total revenues                     | <u>24,167,237</u>                  | <u>24,289,579</u>                  |

-Continued

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)

|                                                              | <b>Change in Net Position</b>             |                                           |
|--------------------------------------------------------------|-------------------------------------------|-------------------------------------------|
|                                                              | Governmental<br>Activities<br><u>2025</u> | Governmental<br>Activities<br><u>2024</u> |
| <b><u>Expenses</u></b>                                       |                                           |                                           |
| Program expenses:                                            |                                           |                                           |
| Instruction:                                                 |                                           |                                           |
| Regular                                                      | 7,929,123                                 | 8,241,127                                 |
| Special                                                      | 2,715,705                                 | 2,845,651                                 |
| Vocational                                                   | 286,665                                   | 278,795                                   |
| Other                                                        | 1,433,930                                 | 1,190,407                                 |
| Support services:                                            |                                           |                                           |
| Pupil                                                        | 846,582                                   | 872,553                                   |
| Instructional staff                                          | 936,275                                   | 855,700                                   |
| Board of education                                           | 353,340                                   | 377,292                                   |
| Administration                                               | 2,079,099                                 | 2,112,400                                 |
| Fiscal                                                       | 599,363                                   | 587,232                                   |
| Business                                                     | 45,718                                    | 43,173                                    |
| Operations and maintenance                                   | 1,723,950                                 | 1,790,269                                 |
| Pupil transportation                                         | 1,068,868                                 | 951,046                                   |
| Central                                                      | 2,667                                     | 2,478                                     |
| Operations of non-instructional services:                    |                                           |                                           |
| Other non-instructional services                             | 269,502                                   | 236,331                                   |
| Food service operations                                      | 877,525                                   | 887,834                                   |
| Extracurricular activities                                   | 934,515                                   | 859,610                                   |
| Interest                                                     | <u>438,446</u>                            | <u>462,953</u>                            |
| Total expenses                                               | <u>22,541,273</u>                         | <u>22,594,851</u>                         |
| Change in net position                                       | 1,625,964                                 | 1,694,728                                 |
| Net position at beginning of year,<br>as previously reported | 12,113,106                                | 10,418,378                                |
| Restatement - change in accounting principle                 | (4,971,551)                               | -                                         |
| Net position at beginning of year,<br>as restated            | <u>7,141,555</u>                          | <u>10,418,378</u>                         |
| Net position at end of year                                  | <u><u>\$ 8,767,519</u></u>                | <u><u>\$ 12,113,106</u></u>               |

**Governmental Activities**

The net position of the District's governmental activities increased \$1,625,964. Total governmental expenses of \$22,541,273 were offset by program revenues of \$5,682,732 and general revenues of \$18,484,505. Program revenues supported 25.21% of the total governmental expenses.

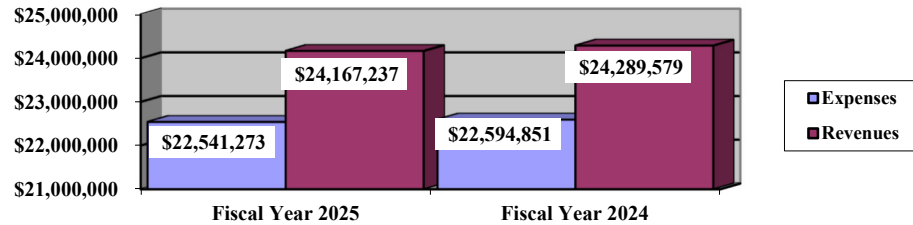
The primary sources of revenue for governmental activities are derived from property taxes, income taxes, and unrestricted grants and entitlements. These revenue sources represent 75.32% of total governmental revenue. Real estate property is reappraised every six years.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2025 and 2024.

**Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

**Governmental Activities**

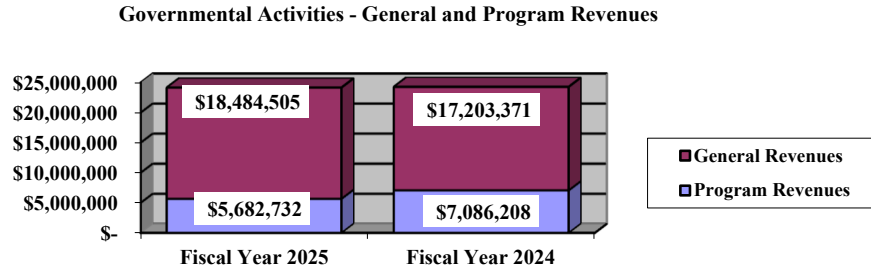
|                                          | Total Cost of<br>Services<br>2025 | Net Cost of<br>Services<br>2025 | Total Cost of<br>Services<br>2024 | Net Cost of<br>Services<br>2024 |
|------------------------------------------|-----------------------------------|---------------------------------|-----------------------------------|---------------------------------|
| <b>Program expenses</b>                  |                                   |                                 |                                   |                                 |
| Instruction:                             |                                   |                                 |                                   |                                 |
| Regular                                  | \$ 7,929,123                      | \$ 6,560,782                    | \$ 8,241,127                      | \$ 6,899,453                    |
| Special                                  | 2,715,705                         | 795,028                         | 2,845,651                         | 782,037                         |
| Vocational                               | 286,665                           | 153,206                         | 278,795                           | 132,771                         |
| Other                                    | 1,433,930                         | 1,242,440                       | 1,190,407                         | 858,481                         |
| Support services:                        |                                   |                                 |                                   |                                 |
| Pupil                                    | 846,582                           | 569,230                         | 872,553                           | 389,808                         |
| Instructional staff                      | 936,275                           | 927,761                         | 855,700                           | 718,794                         |
| Board of education                       | 353,340                           | 353,340                         | 377,292                           | 377,292                         |
| Administration                           | 2,079,099                         | 2,068,816                       | 2,112,400                         | 1,493,014                       |
| Fiscal                                   | 599,363                           | 581,464                         | 587,232                           | 458,007                         |
| Business                                 | 45,718                            | 45,718                          | 43,173                            | 24,843                          |
| Operations and maintenance               | 1,723,950                         | 1,664,809                       | 1,790,269                         | 1,782,457                       |
| Pupil transportation                     | 1,068,868                         | 985,123                         | 951,046                           | 765,746                         |
| Central                                  | 2,667                             | 2,667                           | 2,478                             | 2,478                           |
| Operations of non-instructional services |                                   |                                 |                                   |                                 |
| Other non-instructional services         | 269,502                           | (11,017)                        | 236,331                           | (32,835)                        |
| Food service operations                  | 877,525                           | (19,568)                        | 887,834                           | 33,512                          |
| Extracurricular activities               | 934,515                           | 500,296                         | 859,610                           | 359,832                         |
| Interest                                 | 438,446                           | 438,446                         | 462,953                           | 462,953                         |
| <b>Total expenses</b>                    | <b>\$ 22,541,273</b>              | <b>\$ 16,858,541</b>            | <b>\$ 22,594,851</b>              | <b>\$ 15,508,643</b>            |

The dependence upon tax and other general revenues for governmental activities is apparent, as 70.77% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 74.79%. The District's taxpayers and unrestricted grants and entitlements from the State of Ohio are the primary support for the District's students.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

The graph below presents the District's governmental activities revenue for fiscal years 2025 and 2024.



**The District's Funds**

The District's governmental funds reported a combined fund balance of \$9,048,060, which is \$704,664 more than last year's total of \$8,343,396. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2025 and 2024.

|                    | Fund Balance<br><u>June 30, 2025</u> | Fund Balance<br><u>June 30, 2024</u> | Increase /<br><u>(Decrease)</u> |
|--------------------|--------------------------------------|--------------------------------------|---------------------------------|
| General            | \$ 7,201,173                         | \$ 6,421,706                         | \$ 779,467                      |
| Other governmental | <u>1,846,887</u>                     | <u>1,921,690</u>                     | <u>(74,803)</u>                 |
| Total              | <u>\$ 9,048,060</u>                  | <u>\$ 8,343,396</u>                  | <u>\$ 704,664</u>               |

***General Fund***

The District's general fund's fund balance increased by \$779,467. The following table assists in illustrating the financial activities and fund balance of the general fund.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)

|                            | <u>2025</u><br><u>Amount</u> | <u>2024</u><br><u>Amount</u> | <u>Percentage</u><br><u>Change</u> |
|----------------------------|------------------------------|------------------------------|------------------------------------|
| <b><u>Revenues</u></b>     |                              |                              |                                    |
| Taxes                      | \$ 8,791,501                 | \$ 7,626,323                 | 15.28 %                            |
| Tuition and fees           | 237,214                      | 143,256                      | 65.59 %                            |
| Earnings on investments    | 74,387                       | 76,723                       | (3.04) %                           |
| Intergovernmental          | 10,105,570                   | 10,071,739                   | 0.34 %                             |
| Other revenues             | <u>286,690</u>               | <u>278,335</u>               | 3.00 %                             |
| Total                      | <u>\$ 19,495,362</u>         | <u>\$ 18,196,376</u>         | 7.14 %                             |
| <b><u>Expenditures</u></b> |                              |                              |                                    |
| Instruction                | \$ 9,769,959                 | \$ 9,064,873                 | 7.78 %                             |
| Support services           | 7,697,938                    | 7,403,676                    | 3.97 %                             |
| Extracurricular activities | 527,077                      | 449,836                      | 17.17 %                            |
| Capital outlay             | -                            | 208,627                      | (100.00) %                         |
| Debt service               | <u>43,721</u>                | <u>57,204</u>                | (23.57) %                          |
| Total                      | <u>\$ 18,038,695</u>         | <u>\$ 17,184,216</u>         | 4.97 %                             |

The District tax revenues increased \$1,165,178 or 15.28% due to an increase of the assessed values upon which the fiscal year 2025 taxes were collected. The District's expenditures remained relatively stable. Overall, revenues increased by 7.14% and expenditures increased by 4.97%.

***General Fund Budgeting Highlights***

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

During the course of fiscal 2025, the District amended its general fund budget several times. For the general fund, final budgeted revenues and other financing sources were \$19,681,099, which was \$1,048,559 more than the original budgeted revenues and other financing sources estimate of \$18,632,540. Actual revenues and other financing sources for fiscal 2025 were \$19,681,099, which was equal to the final budgeted revenues and other financing sources.

General fund final appropriations (appropriated expenditures plus other financing uses) were \$20,607,102, which was \$2,567,341 more than the original appropriations estimate of \$18,039,761. The actual budget basis expenditures and other financing uses for fiscal year 2025 totaled \$20,574,600, which was \$32,502 less than the final budget appropriations.

**Capital Assets and Debt Administration**

***Capital Assets***

At the end of fiscal 2025, the District had \$37,990,270 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, vehicles, educational media, and intangible right to use equipment. This entire amount is reported in governmental activities. The following table shows fiscal 2025 balances compared to 2024:

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)

**Capital Assets at June 30  
(Net of Depreciation/Amortization)**

|                                | <u>Governmental Activities</u> |                      |
|--------------------------------|--------------------------------|----------------------|
|                                | <u>2025</u>                    | <u>2024</u>          |
| Land                           | \$ 684,568                     | \$ 684,568           |
| Construction in progress       | -                              | 15,560               |
| Land improvements              | 2,274,574                      | 2,510,875            |
| Building and improvements      | 32,944,560                     | 34,094,727           |
| Furniture and equipment        | 1,098,813                      | 1,235,889            |
| Vehicles                       | 752,139                        | 747,544              |
| Educational media              | 37,085                         | 42,412               |
| Intangible right to use assets | <u>198,531</u>                 | <u>207,813</u>       |
| Total                          | <u>\$ 37,990,270</u>           | <u>\$ 39,539,388</u> |

The District acquired \$396,671 in capital assets during fiscal 2025. The District recorded \$1,930,229 in depreciation/amortization expense for fiscal 2025.

See Note 9 to the basic financial statements for additional information on the District's capital assets.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

***Debt Administration***

At June 30, 2025, the District had \$15,958,161 in general obligation bonds and lease obligations outstanding. Of this total, \$877,413 is due within one year and \$15,080,748 is due in greater than one year.

The following table summarizes the bonds and lease obligations outstanding.

**Outstanding Debt, at Year End**

|                           | Governmental<br>Activities<br><u>2025</u> | Governmental<br>Activities<br><u>2024</u> |
|---------------------------|-------------------------------------------|-------------------------------------------|
| General obligation bonds: |                                           |                                           |
| Series 2020A              | \$ 9,645,000                              | \$ 9,855,000                              |
| Series 2020B              | 5,680,000                                 | 6,140,000                                 |
| Series 2020C              | 490,000                                   | 590,000                                   |
| Lease obligations         | <u>143,161</u>                            | <u>178,753</u>                            |
| Total                     | <u>\$ 15,958,161</u>                      | <u>\$ 16,763,753</u>                      |

At June 30, 2025, the District's overall legal debt margin was \$14,244,689, with an unvoted debt margin of \$318,953 and an energy conservation debt margin of \$2,870,576.

See Note 10 to the basic financial statements for additional information on the District's debt administration.

**Current Financial Related Activities**

The City of Willard is just completing a restructuring and revitalization of the industrial base for the Willard community. Willard has a rich tradition of educational excellence, outstanding performing arts, and strong athletic teams. The Willard City School district is approximately eighty-eight square miles in size and has an enrollment of 1,214 students.

The Willard City School District is continually striving for excellence. After receiving a 3.5-star rating on the 2023–24 state report card, the district successfully maintained that rating for the 2024–25 school year. Our ongoing goal is to reach a 4.5-star rating by fostering a culture of high expectations, implementing application-based lessons aligned with the UDL framework, and strengthening communication between students, staff, and the community. The district's primary focus areas continue to be literacy, numeracy, and graduation rates, with an emphasis on improving reading and math achievement for all students. To support this work, schedules at the elementary and middle school levels have been adjusted to allow for more individualized literacy intervention. PBIS remains in full force across all buildings, helping to build consistency and support student growth. The district mission, Flashes Pride, District Wide—We Lead, We Encourage, We Achieve, We Discover—guides our daily efforts. In addition, a new STEAM lab has been added to increase student engagement, strengthen applied learning, and expand technology opportunities. The administration continues to refine the walk-through evaluation process to strengthen instruction and provide meaningful feedback for teachers. At the same time, the district is using the Ohio Improvement Process to monitor available data and set educational goals that align with state standards. Looking ahead, the district remains committed to focusing on student engagement, applied learning, and technology as the foundation for continued growth and long-term success.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025  
(UNAUDITED)**

**Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mrs. Beth Lykins, Treasurer, 123 Dr. H L Whisler Drive Willard, Ohio, 44890-0150.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

STATEMENT OF NET POSITION  
JUNE 30, 2025

|                                                | <b>Governmental<br/>Activities</b> |
|------------------------------------------------|------------------------------------|
| <b>Assets:</b>                                 |                                    |
| Equity in pooled cash and cash equivalents     | \$ 9,881,465                       |
| Receivables:                                   |                                    |
| Property taxes                                 | 8,222,168                          |
| Income taxes                                   | 657,598                            |
| Accounts                                       | 15,805                             |
| Accrued interest                               | 5,780                              |
| Intergovernmental                              | 79,933                             |
| Prepayments                                    | 52,623                             |
| Materials and supplies inventory               | 525                                |
| Inventory held for resale                      | 5,888                              |
| Net OPEB asset                                 | 1,226,457                          |
| Capital assets:                                |                                    |
| Nondepreciable/nonamortizable capital assets   | 684,568                            |
| Depreciable/amortizable capital assets, net    | 37,305,702                         |
| Capital assets, net                            | 37,990,270                         |
| Total assets                                   | 58,138,512                         |
| <b>Deferred outflows of resources:</b>         |                                    |
| Pension                                        | 3,415,668                          |
| OPEB                                           | 515,154                            |
| Total deferred outflows of resources           | 3,930,822                          |
| <b>Liabilities:</b>                            |                                    |
| Accounts payable                               | 109,780                            |
| Accrued wages and benefits payable             | 2,023,027                          |
| Matured compensated absences payable           | 6,559                              |
| Intergovernmental payable                      | 89,560                             |
| Pension and postemployment obligation payable  | 306,056                            |
| Accrued interest payable                       | 225,576                            |
| Long-term liabilities:                         |                                    |
| Due within one year                            | 1,427,902                          |
| Due in more than one year:                     |                                    |
| Net pension liability                          | 15,385,490                         |
| Net OPEB liability                             | 596,101                            |
| Other amounts due in more than one year        | 22,160,435                         |
| Total liabilities                              | 42,330,486                         |
| <b>Deferred inflows of resources:</b>          |                                    |
| Property taxes levied for the next fiscal year | 6,956,093                          |
| Unamortized deferred charges                   | 199,301                            |
| Pension                                        | 2,004,053                          |
| OPEB                                           | 1,811,882                          |
| Total deferred inflows of resources            | 10,971,329                         |
| <b>Net position:</b>                           |                                    |
| Net investment in capital assets               | 20,950,445                         |
| Restricted for:                                |                                    |
| Capital projects                               | 47,418                             |
| Permanent fund - nonexpendable                 | 81,593                             |
| Classroom facilities maintenance               | 257,542                            |
| Debt service                                   | 656,172                            |
| OPEB                                           | 1,226,457                          |
| Federally funded programs                      | 17,415                             |
| Food service operations                        | 183,583                            |
| Extracurricular                                | 257,598                            |
| Other purposes                                 | 19,721                             |
| Unrestricted (deficit)                         | (14,930,425)                       |
| Total net position                             | \$ 8,767,519                       |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

|                                             |                      | <b>Program Revenues</b>                   |                                               | <b>Net (Expense)<br/>Revenue and<br/>Changes in<br/>Net Position</b> |
|---------------------------------------------|----------------------|-------------------------------------------|-----------------------------------------------|----------------------------------------------------------------------|
|                                             | <b>Expenses</b>      | <b>Charges for<br/>Services and Sales</b> | <b>Operating Grants<br/>and Contributions</b> | <b>Governmental<br/>Activities</b>                                   |
| <b>Governmental activities:</b>             |                      |                                           |                                               |                                                                      |
| Instruction:                                |                      |                                           |                                               |                                                                      |
| Regular                                     | \$ 7,929,123         | \$ 250,618                                | \$ 1,117,723                                  | \$ (6,560,782)                                                       |
| Special                                     | 2,715,705            | 26,518                                    | 1,894,159                                     | (795,028)                                                            |
| Vocational                                  | 286,665              | -                                         | 133,459                                       | (153,206)                                                            |
| Other                                       | 1,433,930            | -                                         | 191,490                                       | (1,242,440)                                                          |
| Support services:                           |                      |                                           |                                               |                                                                      |
| Pupil                                       | 846,582              | -                                         | 277,352                                       | (569,230)                                                            |
| Instructional staff                         | 936,275              | -                                         | 8,514                                         | (927,761)                                                            |
| Board of education                          | 353,340              | -                                         | -                                             | (353,340)                                                            |
| Administration                              | 2,079,099            | -                                         | 10,283                                        | (2,068,816)                                                          |
| Fiscal                                      | 599,363              | -                                         | 17,899                                        | (581,464)                                                            |
| Business                                    | 45,718               | -                                         | -                                             | (45,718)                                                             |
| Operations and maintenance                  | 1,723,950            | 8,800                                     | 50,341                                        | (1,664,809)                                                          |
| Pupil transportation                        | 1,068,868            | 5,130                                     | 78,615                                        | (985,123)                                                            |
| Central                                     | 2,667                | -                                         | -                                             | (2,667)                                                              |
| Operation of non-instructional<br>services: |                      |                                           |                                               |                                                                      |
| Food service operations                     | 877,525              | 61,994                                    | 835,099                                       | 19,568                                                               |
| Other non-instructional services            | 269,502              | -                                         | 280,519                                       | 11,017                                                               |
| Extracurricular activities                  | 934,515              | 317,648                                   | 116,571                                       | (500,296)                                                            |
| Interest                                    | 438,446              | -                                         | -                                             | (438,446)                                                            |
| <b>Totals</b>                               | <b>\$ 22,541,273</b> | <b>\$ 670,708</b>                         | <b>\$ 5,012,024</b>                           | <b>(16,858,541)</b>                                                  |

**General revenues:**

|                                                                |                   |
|----------------------------------------------------------------|-------------------|
| Property taxes levied for:                                     |                   |
| General purposes                                               | 6,985,449         |
| Debt service                                                   | 551,386           |
| Classroom facilities maintenance                               | 97,987            |
| Income taxes levied for:                                       |                   |
| General purposes                                               | 1,844,136         |
| Grants and entitlements not restricted<br>to specific programs | 8,724,867         |
| Investment earnings                                            | 74,387            |
| Miscellaneous                                                  | 206,293           |
| <b>Total general revenues</b>                                  | <b>18,484,505</b> |

Change in net position 1,625,964

**Net position at beginning of year,  
as previously reported** 12,113,106

Restatement - change in accounting principle (4,971,551)

**Net position at beginning of year,  
as restated** 7,141,555

**Net position at end of year** \$ 8,767,519

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2025

|                                                       | <u>General</u>       | <u>Nonmajor<br/>Governmental<br/>Funds</u> | <u>Total<br/>Governmental<br/>Funds</u> |
|-------------------------------------------------------|----------------------|--------------------------------------------|-----------------------------------------|
| <b>Assets:</b>                                        |                      |                                            |                                         |
| Equity in pooled cash<br>and cash equivalents         | \$ 7,963,360         | \$ 1,918,105                               | \$ 9,881,465                            |
| Receivables:                                          |                      |                                            |                                         |
| Property taxes                                        | 7,645,157            | 577,011                                    | 8,222,168                               |
| Income taxes                                          | 657,598              | -                                          | 657,598                                 |
| Accounts                                              | 14,612               | 1,193                                      | 15,805                                  |
| Accrued interest                                      | 5,780                | -                                          | 5,780                                   |
| Interfund loans                                       | 93,112               | -                                          | 93,112                                  |
| Intergovernmental                                     | 16,704               | 63,229                                     | 79,933                                  |
| Prepayments                                           | 35,173               | 17,450                                     | 52,623                                  |
| Materials and supplies inventory                      | -                    | 525                                        | 525                                     |
| Inventory held for resale                             | -                    | 5,888                                      | 5,888                                   |
| Total assets                                          | <u>\$ 16,431,496</u> | <u>\$ 2,583,401</u>                        | <u>\$ 19,014,897</u>                    |
| <b>Liabilities:</b>                                   |                      |                                            |                                         |
| Accounts payable                                      | \$ 90,654            | \$ 19,126                                  | \$ 109,780                              |
| Accrued wages and benefits payable                    | 1,924,248            | 98,779                                     | 2,023,027                               |
| Matured compensated absences payable                  | 297                  | 6,262                                      | 6,559                                   |
| Intergovernmental payable                             | 88,162               | 1,398                                      | 89,560                                  |
| Pension and postemployment obligation payable         | 293,860              | 12,196                                     | 306,056                                 |
| Interfund loans payable                               | -                    | 93,112                                     | 93,112                                  |
| Total liabilities                                     | <u>2,397,221</u>     | <u>230,873</u>                             | <u>2,628,094</u>                        |
| <b>Deferred inflows of resources:</b>                 |                      |                                            |                                         |
| Property taxes levied for the next fiscal year        | 6,472,228            | 483,865                                    | 6,956,093                               |
| Delinquent property tax revenue not available         | 226,064              | 17,821                                     | 243,885                                 |
| Income tax revenue not available                      | 134,810              | -                                          | 134,810                                 |
| Intergovernmental revenue not available               | -                    | 3,955                                      | 3,955                                   |
| Total deferred inflows of resources                   | <u>6,833,102</u>     | <u>505,641</u>                             | <u>7,338,743</u>                        |
| <b>Fund balances:</b>                                 |                      |                                            |                                         |
| Nonspendable:                                         |                      |                                            |                                         |
| Materials and supplies inventory                      | -                    | 525                                        | 525                                     |
| Prepays                                               | 35,173               | 17,450                                     | 52,623                                  |
| Permanent fund                                        | -                    | 81,593                                     | 81,593                                  |
| Restricted:                                           |                      |                                            |                                         |
| Debt service                                          | -                    | 863,927                                    | 863,927                                 |
| Capital improvements                                  | -                    | 47,418                                     | 47,418                                  |
| Classroom facilities maintenance                      | -                    | 257,542                                    | 257,542                                 |
| Food service operations                               | -                    | 284,140                                    | 284,140                                 |
| Non-public schools                                    | -                    | 1,512                                      | 1,512                                   |
| Extracurricular                                       | -                    | 257,598                                    | 257,598                                 |
| Other purposes                                        | -                    | 19,721                                     | 19,721                                  |
| Committed:                                            |                      |                                            |                                         |
| Capital improvements                                  | -                    | 19,416                                     | 19,416                                  |
| Assigned:                                             |                      |                                            |                                         |
| Student instruction                                   | 547,789              | -                                          | 547,789                                 |
| Student and staff support                             | 1,130,249            | -                                          | 1,130,249                               |
| Unassigned (deficit)                                  | <u>5,487,962</u>     | <u>(3,955)</u>                             | <u>5,484,007</u>                        |
| Total fund balances                                   | <u>7,201,173</u>     | <u>1,846,887</u>                           | <u>9,048,060</u>                        |
| Total liabilities, deferred inflows and fund balances | <u>\$ 16,431,496</u> | <u>\$ 2,583,401</u>                        | <u>\$ 19,014,897</u>                    |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES  
JUNE 30, 2025

|                                                                                                                                                                                                           |              |                     |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|---------------------|
| <b>Total governmental fund balances</b>                                                                                                                                                                   |              | \$ 9,048,060        |
| <i>Amounts reported for governmental activities on the statement of net position are different because:</i>                                                                                               |              |                     |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.                                                                                   |              | 37,990,270          |
| Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows in the funds.                                                                          |              |                     |
| Property taxes receivable                                                                                                                                                                                 | \$ 243,885   |                     |
| Income taxes receivable                                                                                                                                                                                   | 134,810      |                     |
| Intergovernmental receivable                                                                                                                                                                              | 3,955        |                     |
| Total                                                                                                                                                                                                     |              | 382,650             |
| Unamortized premiums on bonds issued are not recognized in the funds.                                                                                                                                     |              | (1,372,363)         |
| Unamortized amounts on refundings are not recognized in the funds.                                                                                                                                        |              | (199,301)           |
| Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.                                                                                         |              | (225,576)           |
| The net pension/OPEB assets & liabilities are not due and payable in the current period; therefore, the assets, liabilities and related deferred inflows/outflows are not reported in governmental funds. |              |                     |
| Deferred outflows - pension                                                                                                                                                                               | 3,415,668    |                     |
| Deferred inflows - pension                                                                                                                                                                                | (2,004,053)  |                     |
| Net pension liability                                                                                                                                                                                     | (15,385,490) |                     |
| Deferred outflows - OPEB                                                                                                                                                                                  | 515,154      |                     |
| Deferred inflows - OPEB                                                                                                                                                                                   | (1,811,882)  |                     |
| Net OPEB asset                                                                                                                                                                                            | 1,226,457    |                     |
| Net OPEB liability                                                                                                                                                                                        | (596,101)    |                     |
| Total                                                                                                                                                                                                     |              | (14,640,247)        |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.                                                                |              |                     |
| General obligation bonds                                                                                                                                                                                  | (15,815,000) |                     |
| Lease obligations                                                                                                                                                                                         | (143,161)    |                     |
| Compensated absences                                                                                                                                                                                      | (6,257,813)  |                     |
| Total                                                                                                                                                                                                     |              | (22,215,974)        |
| <b>Net position of governmental activities</b>                                                                                                                                                            |              | <u>\$ 8,767,519</u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

|                                                              | <b>General</b>      | <b>Nonmajor<br/>Governmental<br/>Funds</b> | <b>Total<br/>Governmental<br/>Funds</b> |
|--------------------------------------------------------------|---------------------|--------------------------------------------|-----------------------------------------|
| <b>Revenues:</b>                                             |                     |                                            |                                         |
| Property taxes                                               | \$ 6,950,578        | \$ 646,745                                 | \$ 7,597,323                            |
| Income taxes                                                 | 1,840,923           | -                                          | 1,840,923                               |
| Intergovernmental                                            | 10,105,570          | 3,468,183                                  | 13,573,753                              |
| Investment earnings                                          | 74,387              | 70                                         | 74,457                                  |
| Tuition and fees                                             | 237,214             | -                                          | 237,214                                 |
| Extracurricular                                              | 45,052              | 317,648                                    | 362,700                                 |
| Rental income                                                | 8,800               | -                                          | 8,800                                   |
| Charges for services                                         | 43,551              | 61,994                                     | 105,545                                 |
| Contributions and donations                                  | 26,545              | 108,546                                    | 135,091                                 |
| Miscellaneous                                                | 162,742             | 30,953                                     | 193,695                                 |
| Total revenues                                               | <u>19,495,362</u>   | <u>4,634,139</u>                           | <u>24,129,501</u>                       |
| <b>Expenditures:</b>                                         |                     |                                            |                                         |
| Current:                                                     |                     |                                            |                                         |
| Instruction:                                                 |                     |                                            |                                         |
| Regular                                                      | 6,125,197           | 1,089,958                                  | 7,215,155                               |
| Special                                                      | 2,104,454           | 904,324                                    | 3,008,778                               |
| Vocational                                                   | 293,522             | 2,479                                      | 296,001                                 |
| Other                                                        | 1,246,786           | 191,251                                    | 1,438,037                               |
| Support services:                                            |                     |                                            |                                         |
| Pupil                                                        | 880,805             | 8,735                                      | 889,540                                 |
| Instructional staff                                          | 899,218             | 9,024                                      | 908,242                                 |
| Board of education                                           | 344,222             | 3,487                                      | 347,709                                 |
| Administration                                               | 2,186,778           | 18,539                                     | 2,205,317                               |
| Fiscal                                                       | 581,384             | 25,569                                     | 606,953                                 |
| Business                                                     | 7,105               | -                                          | 7,105                                   |
| Operations and maintenance                                   | 1,664,780           | 125,011                                    | 1,789,791                               |
| Pupil transportation                                         | 1,130,979           | 3,896                                      | 1,134,875                               |
| Central                                                      | 2,667               | -                                          | 2,667                                   |
| Operation of non-instructional services:                     |                     |                                            |                                         |
| Food service operations                                      | -                   | 900,667                                    | 900,667                                 |
| Other non-instructional services                             | -                   | 336,706                                    | 336,706                                 |
| Extracurricular activities                                   | 527,077             | 473,581                                    | 1,000,658                               |
| Debt service:                                                |                     |                                            |                                         |
| Principal retirement                                         | 35,592              | 770,000                                    | 805,592                                 |
| Interest and fiscal charges                                  | 8,129               | 522,915                                    | 531,044                                 |
| Total expenditures                                           | <u>18,038,695</u>   | <u>5,386,142</u>                           | <u>23,424,837</u>                       |
| Excess (deficiency) of revenues over<br>(under) expenditures | <u>1,456,667</u>    | <u>(752,003)</u>                           | <u>704,664</u>                          |
| <b>Other financing sources (uses):</b>                       |                     |                                            |                                         |
| Transfers in                                                 | -                   | 677,200                                    | 677,200                                 |
| Transfers (out)                                              | (677,200)           | -                                          | (677,200)                               |
| Total other financing sources (uses)                         | <u>(677,200)</u>    | <u>677,200</u>                             | <u>-</u>                                |
| Net change in fund balances                                  | 779,467             | (74,803)                                   | 704,664                                 |
| <b>Fund balances at beginning of year</b>                    | <u>6,421,706</u>    | <u>1,921,690</u>                           | <u>8,343,396</u>                        |
| <b>Fund balances at end of year</b>                          | <u>\$ 7,201,173</u> | <u>\$ 1,846,887</u>                        | <u>\$ 9,048,060</u>                     |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

|                                                               |    |         |
|---------------------------------------------------------------|----|---------|
| <b>Net change in fund balances - total governmental funds</b> | \$ | 704,664 |
|---------------------------------------------------------------|----|---------|

*Amounts reported for governmental activities in the  
statement of activities are different because:*

Governmental funds report capital outlays as expenditures.  
However, in the statement of activities, the cost of those  
assets is allocated over their estimated useful lives as  
depreciation/amortization expense.

|                                        |             |                    |
|----------------------------------------|-------------|--------------------|
| Capital asset additions                | \$ 381,111  |                    |
| Current year depreciation/amortization | (1,930,229) |                    |
| <b>Total</b>                           |             | <b>(1,549,118)</b> |

Revenues in the statement of activities that do not provide  
current financial resources are not reported as revenues in  
the funds.

|                   |         |               |
|-------------------|---------|---------------|
| Property taxes    | 37,499  |               |
| Income taxes      | 3,213   |               |
| Intergovernmental | (2,976) |               |
| <b>Total</b>      |         | <b>37,736</b> |

Repayment of bond and lease principal is an expenditure in the  
governmental funds, but the repayment reduces long-term liabilities  
on the statement of net position.

805,592

In the statement of activities, interest is accrued on outstanding bonds,  
whereas in governmental funds, an interest expenditure is reported  
when due. The following items resulted in additional interest being  
reported in the statement of activities

|                                      |        |               |
|--------------------------------------|--------|---------------|
| Decrease in accrued interest payable | 11,654 |               |
| Amortization of bond premiums        | 70,680 |               |
| Amortization of deferred charges     | 10,264 |               |
| <b>Total</b>                         |        | <b>92,598</b> |

Contractually required contributions are reported as expenditures in  
governmental funds; however, the statement of net position reports  
these amounts as deferred outflows.

|              |           |                  |
|--------------|-----------|------------------|
| Pension      | 1,635,168 |                  |
| OPEB         | 43,863    |                  |
| <b>Total</b> |           | <b>1,679,031</b> |

Except for amounts reported as deferred inflows/outflows, changes  
in the net pension/OPEB liability/asset are reported as  
pension/OPEB expense in the statement of activities.

|              |           |                  |
|--------------|-----------|------------------|
| Pension      | (700,342) |                  |
| OPEB         | 364,018   |                  |
| <b>Total</b> |           | <b>(336,324)</b> |

Some expenses reported in the statement of activities,  
such as compensated absences, do not require the use of current  
financial resources and therefore are not reported as expenditures  
in governmental funds.

191,785

|                                                          |           |                  |
|----------------------------------------------------------|-----------|------------------|
| <b>Change in net position of governmental activities</b> | <b>\$</b> | <b>1,625,964</b> |
|----------------------------------------------------------|-----------|------------------|

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

|                                          | <u>Custodial</u>   |
|------------------------------------------|--------------------|
| <b>Additions:</b>                        |                    |
| Extracurricular collections for OHSAA    | <u>\$ 6,587</u>    |
| <b>Deductions:</b>                       |                    |
| Extracurricular distributions to OHSAA   | <u>6,587</u>       |
| Change in net position                   | -                  |
| <b>Net position at beginning of year</b> | <u>-</u>           |
| <b>Net position at end of year</b>       | <u><u>\$ -</u></u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT**

The Willard City School District (the District) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under a locally elected Board form of government consisting of five members elected at-large for staggered four-year terms. The District provides educational services as authorized by State statute and/or federal guidelines.

The District was established in 1961 through the consolidation of existing land areas and school districts. The District serves an area of approximately 90 square miles. It is located in Huron County, and includes the City of Willard, and the Villages of Plymouth, New Haven and Steuben and portions of Richmond, Greenfield, Auburn, Norwich, and New Haven Townships. The District is staffed by 66 non-certified employees, 100 certified full-time teaching personnel, and 11 administrators who provide services to 1,214 students and other community members. The District currently operates one instructional building and one garage.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

**A. Reporting Entity**

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The following organizations are described due to their relationship to the District:

*JOINTLY GOVERNED ORGANIZATIONS*

Bay Area Council of Governments (the BACG)

The BACG is a jointly governed organization. Members of the BACG consist of various school districts representing seven counties (Ottawa, Sandusky, Seneca, Erie, Huron, Wood and Crawford). The BACG was formed for the purpose of purchasing goods and services at a lower cost. The items currently being purchased through the BACG are natural gas and insurance. The cost to the District is an administrative charge, assessed only if it participates. The Board of Directors of the BACG consists of one elected representative of each county, the superintendent of the fiscal agent and two non-voting members (administrator and fiscal agent). Members of the Board serve two-year terms, which are staggered. The District pays an administrative fee to the BACG. Financial information can be obtained by contacting the North Point Educational Service Center, Matt Bauer, who serves as controller, 4918 Milan Road, Sandusky, Ohio 44870.

Metropolitan Regional Service Council (MRSC) / Northeast Ohio Network for Educational Technology (NEOnet)

The Metropolitan Regional Service Council (MRSC), Summit County, is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio as defined by Section 167.04 of the Ohio Revised Code.

MRSC is a Council of Governments owned and operated by various districts in the Ohio counties of Crawford, Cuyahoga, Geauga, Huron, Medina, Morrow, Portage, Richland and Summit. The Superintendents of these member districts comprise MRSC's assembly. From the Assembly, members will be elected to a Board of Directors to make decisions on the operation of the consortium for those powers not specifically allocated to the Assembly. The Board of Directors consists of five Superintendents, three Treasurers, and one Technology Director.

The MRSC is one of several regional service organizations serving public school districts, career centers, educational service centers, community schools and other local educational entities in the State of Ohio that make up the Ohio Educational Computer Network (OECN). These service organizations are known as Information Technology Centers (ITC). The OECN is a collective group of ITCs, authorized pursuant to Section 3301.075 of the Ohio Revised Code, and their member school districts. Such sites, in conjunction with the Ohio Department of Education, comprise a statewide delivery system to provide comprehensive, cost-efficient accounting, and other administrative and instructional computer services for participating Ohio school districts. Funding for this network, which includes MRSC, is primarily derived from user fees assessed to the respective member districts and from the State of Ohio.

The primary program of MRSC known as the Northeast Ohio Network for Educational Technology (NEOnet) was established in 1995. Its purpose is to improve student education through the use of technology. NEOnet represents over 190,000 students and provides services to several educational entities that include various school districts, career centers, private schools, educational service centers, community schools, stem school, non-profit entities, and city governments. NEOnet's mission is to provide internet, network, and application service and support. During the fiscal year, the District paid \$271,395 to NEOnet. Financial information can be obtained from the treasurer for the Metropolitan Regional Service Council, who serves as fiscal agent, at 700 Graham Road, Cuyahoga Falls, Ohio 44221.

Pioneer Career and Technology Center (PCTC)

The PCTC is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the participating school districts' elected boards, which possesses its own budgeting and taxing authority. To obtain financial information write to the Treasurer of the Pioneer Career and Technology Center at 27 Ryan Road, Shelby, Ohio 44875-0309.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

*PUBLIC ENTITY RISK POOLS*

Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the Plan) was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

Huron-Erie School Employees Insurance Association

The Huron-Erie School Employees Insurance Association (the Association) is a public entity risk pool comprised of several districts. The Association assembly consists of a superintendent or designated representative from each participating district and the program administrator. The Association is governed by a Board of Directors chosen from the general membership. The degree of control exercised by any participating district is limited to its representation on the Board. Financial information can be obtained by the North Point Educational Service Center, which serves as fiscal agent, at 4918 Milan Road, Sandusky, Ohio 44870.

Schools of Ohio Risk Sharing Authority - The District participates in the Schools of Ohio Risk Sharing Authority (SORSA), which was established in 2002 pursuant to Articles of Incorporation filed under Chapter 1702 of the Ohio Revised Code - Non-Profit Corporations and functioning under authority granted by Section 2744.081 of the Ohio Revised Code. SORSA's purpose is to provide a joint self-insurance pool and to assist member school districts in preventing and reducing losses and injuries to property and persons, which might result in claims being made against members of SORSA, their employees or officers.

A nine-person Board of Directors manages the business and affairs of SORSA and is elected annually by the members of the pool. The Board of Directors consists of superintendents, treasurers, or business managers from the participating school districts. SORSA employs an Executive Director and a Member Services Coordinator to administer the pool while claims are processed by Avizent. Financial information can be obtained from SORSA at 8050 North High Street, Suite 160, Columbus, Ohio 43235-6483 or by calling 866-767-7299.

*RELATED ORGANIZATION*

Huron County Community Library

The Huron County Community Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Willard City School District Board of Education.

The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel, and does not depend on the District for operational subsidies. Although the District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Huron County Community Library, Josh Figley, Fiscal Officer, at 6 West Emerald Street, Willard, Ohio 44890.

**B. Fund Accounting**

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING PLICIES - (Continued)**

*GOVERNMENTAL FUNDS*

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows and liabilities plus deferred inflows is reported as fund balance. The following is the District's major governmental fund:

General fund - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for:

***Nonmajor special revenue funds*** – Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

***Nonmajor capital projects funds*** – Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

***Nonmajor debt service funds*** – Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

***Nonmajor permanent funds*** – Permanent funds are used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs – that is, for the benefit of the government or its citizenry.

*PROPRIETARY FUNDS*

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no proprietary funds.

*FIDUCIARY FUNDS*

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The District has one custodial fund to account for tournament money held on behalf of Ohio High School Athletic Association.

**C. Basis of Presentation and Measurement Focus**

Government-Wide Financial Statements - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows and all liabilities and deferred inflows associated with the operation of the District are included on the statement of net position.

Fund Financial Statements - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows and current liabilities and deferred inflows generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

Revenues - Exchange and Nonexchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements, income taxes and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from income taxes is recognized in the fiscal year in which the underlying exchange transaction occurred (Note 8). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, income taxes, interest, tuition, grants, student fees, and rentals.

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Notes 13 and 14 for deferred outflows of resources related to net pension liability and net OPEB liability/asset, respectively.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2025, but which were levied to finance fiscal year 2026 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. Unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

See Notes 13 and 14 for deferred inflows of resources related to net pension liability and net OPEB liability/asset, respectively. These deferred inflows of resources are only reported on the government-wide statement of net position. In addition, deferred outflows of resources include a deferred gain on debt refunding. A deferred gain on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded debt or refunding debt.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the fund financial statements as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**E. Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than custodial funds, are legally required to be budgeted and appropriated. The legal level of budgetary control has been established at the fund level for all funds. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**Tax Budget:**

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the Huron County Budget Commission for rate determination.

**Estimated Resources:**

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commissions' certificate of estimated resources, which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary schedule reflect the amounts from the certificate of amended resources that was in effect at the time the original and final appropriations were passed by the Board of Education.

**Appropriations:**

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a Certificate saying no new certificate is necessary, the annual appropriation resolution is enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the District. The appropriation resolution, at the fund level for all funds, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals at any level of budgetary control. Any revisions that alter the level of budgetary control must be approved by the Board of Education.

The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the year, all supplemental appropriations were legally enacted.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budget amounts reflect the first appropriation for that fund covering the entire fiscal year, including amounts automatically carried over from prior year. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

**Lapsing of Appropriations:**

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

**F. Cash and Investments**

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours notice in advance of all deposits and withdrawals exceeding \$100 million is encouraged. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2025 amounted to \$74,387 of which \$15,360 was assigned from other funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at fiscal year-end is provided in Note 4.

**G. Inventory**

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On the fund financial statements, reported material and supplies inventory is equally offset by a nonspendable fund balance in the governmental funds, which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food, purchased food, and non-food supplies.

**H. Capital Assets**

General capital assets are those assets specifically related to governmental activities. These assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The District's capitalization threshold is \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized. In addition, assets having an estimated useful life of more than one year that are below the capitalization threshold and not considered repair or maintenance costs are collectively capitalized on the financial statements when the aggregate of those assets are considered significant.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

| <u>Description</u>         | Governmental<br>Activities<br><u>Estimated Lives</u> |
|----------------------------|------------------------------------------------------|
| Land improvements          | 7 - 30 years                                         |
| Buildings and improvements | 7 - 50 years                                         |
| Furniture and equipment    | 5 - 30 years                                         |
| Vehicles                   | 7 - 15 years                                         |
| Educational media          | 4 years                                              |
| Intangible leased assets   | 5 years                                              |

The District is reporting intangible right to use assets related to leased equipment and software. The intangible assets are being amortized in a systematic and rational manner of the shorter of the lease term or the useful life of the underlying asset.

**I. Compensated Absences**

The District recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, three types of leave qualify for liability recognition for compensated absences - vacation, sick leave and personal time. The liability for compensated absences is reported as incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Vacation

The District's policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment at the employee's current pay rate upon separation from employment.

Sick Leave

The District's policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employ of the District and, upon separation from service, the employee receives compensation in accordance with the severance policy. A liability for estimated value of sick leave that will be used by employees as time off and at separation is included in the liability for compensated absences.

Personal Time

The District awards full time employees three personal days per year. The District's policy is that these days are to be only used in the year they are granted. There is no carryover or accumulation of personal time from one contract year to another so there is no payout upon retirement or separation of accumulated personal time.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**J. Unamortized Bond Premium and Discount/Accounting Gain or Loss**

Bond premiums are deferred and amortized over the term of the bonds using the straight-line method which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds.

For bond refundings resulting in the defeasance of debt reported in the government-wide financial statements, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter and is presented as a deferred outflow or deferred inflow of resources.

On the governmental fund financial statements, bond premiums are recognized in the current period. A reconciliation between the bonds face value and the amount reported on the statement of net position is presented in Note 10.A.

**K. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and loans are recognized on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**L. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable in the general fund.

*Restricted* - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

*Committed* - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Assigned - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**M. Net Position**

Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes represents amounts restricted for a special trust fund.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**N. Prepayments**

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

On the fund financial statements, reported prepayments are equally offset by a nonspendable fund balance in the governmental funds, which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

**O. Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**P. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

Interfund activity between governmental funds is eliminated in the statement of activities.

**Q. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**R. Nonpublic Schools**

Within the District boundaries, St. Francis Xavier Elementary School is operated through the Toledo Catholic Diocese; Celeryville Christian School is operated as a private school by the Celeryville Christian School and is governed by a Board of six members. Current State legislation provides funding to these parochial schools. These monies are received and disbursed on behalf of the parochial schools by the Treasurer of the District, as directed by the parochial schools. The activity of these State monies by the District is reflected in a nonmajor governmental fund for financial reporting purposes.

**S. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. The District did not have any extraordinary or special items during fiscal year 2025.

**T. Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans between governmental funds are classified as "interfund loan receivable/payable". These amounts are eliminated in the governmental activities column on the statement of net position.

**U. Fair Value**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

**A. Change in Accounting Principles**

For fiscal year 2025, the District has implemented GASB Statement No. 101, "Compensated Absences" and GASB Statement No. 102, "Certain Risk Disclosures".

GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

GASB Statement No. 102 improves financial reporting by providing users with timely information regarding certain concentrations or constraints and related events that have occurred or have begun to occur that make a government vulnerable to a substantial impact. As a result, users will have better information with which to understand and anticipate certain risks to a government's financial condition. The implementation of GASB Statement No. 102 did not have an effect on the financial statements of the District.

**B. Deficit Fund Balances**

Fund balances at June 30, 2025 included the following individual fund deficit:

| <u>Nonmajor governmental fund</u> | <u>Deficit</u> |
|-----------------------------------|----------------|
| Improving Teacher Quality         | \$ 3,955       |

The general fund is liable for any deficit in this fund and provides transfers when cash is required, not when accruals occur. The deficit fund balance resulted from adjustments for accrued liabilities.

**C. Restatement of Net Position**

During fiscal year 2025, there was a change in accounting principle related to the implementation of GASB Statement No. 101, "Compensated Absences". The effect of changing the accounting principle is to decrease net position as previously reported. This is displayed where applicable in the financial statements as "restatement - change in accounting principle".

**NOTE 4 - DEPOSITS AND INVESTMENTS**

The District maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the basic financial statements as "equity in pooled cash and cash equivalents". Statutes require the classification of monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2% and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and,
8. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days and two hundred seventy days, respectively, from the purchase date in an amount not to exceed forty percent of the interim monies available for investment at any one time.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the finance institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by the financial institution participating in the Ohio Pooled Collateral System, a single collateral pool established to secure the repayment of all public monies deposited.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

**A. Cash on Hand**

At fiscal year end, the District had \$7,075 in undeposited cash on hand which is included on the financial statements of the District as part of “equity in pooled cash and cash equivalents”.

**B. Deposits with Financial Institutions**

At June 30, 2025, the carrying amount of all District deposits was \$9,787,055. Based on the criteria described in GASB Statement No. 40, “Deposits and Investment Risk Disclosures”, as of June 30, 2025, none of the District’s bank balance of \$9,915,193 was exposed to custodial risk as discussed below.

Custodial credit risk is the risk that, in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a reduced rate set by the Treasurer of State. Financial institutions which have received an extension (the “grace period”) from the Ohio Treasurer of State to participate in the OPCS beyond June 30, 2025 may also pledge a single pool of eligible securities to secure the repayment of all public moneys deposited in the institution and not otherwise secured pursuant to law, provided that at all times the total fair value of the securities so pledged is at least equal to 105 percent of the total amount of all public deposits to be secured by the pooled securities that are not covered by any federal deposit insurance. For 2025, none of the District’s financial institutions participated in the OPCS.

**C. Investments**

As of June 30, 2025, the District had the following investments and maturities:

| Measurement/<br><u>Investment type</u> | Measurement<br>Value | Investment Maturities |
|----------------------------------------|----------------------|-----------------------|
|                                        |                      | 6 months or<br>less   |
| <i>Amortized Cost:</i>                 |                      |                       |
| STAR Ohio                              | \$ 87,335            | \$ 87,335             |

*Credit Risk:* The District’s investments in STAR Ohio obtained an AAAM money market rating by Standard & Poor’s. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized rating agency. The District’s investment policy does not specifically address credit risk beyond requiring the District to only invest in securities authorized by State Statute.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2025:

| <u>Measurement/<br/>Investment type</u> | <u>Measurement</u> |                   |
|-----------------------------------------|--------------------|-------------------|
|                                         | <u>Value</u>       | <u>% of Total</u> |
| <i>Amortized Cost:</i>                  |                    |                   |
| STAR Ohio                               | \$ 87,335          | 100.00            |

**D. Reconciliation of Cash and Investments to the Statement of Net Position**

The following is a reconciliation of cash as reported in the note above to cash as reported on the statement of net position as of June 30, 2025:

|                                                           |                     |
|-----------------------------------------------------------|---------------------|
| <u>Cash and investments per note</u>                      |                     |
| Carrying amount of deposits                               | \$ 9,787,055        |
| Cash on hand                                              | 7,075               |
| Investments                                               | 87,335              |
| Total                                                     | <u>\$ 9,881,465</u> |
| <u>Cash and cash equivalents per financial statements</u> |                     |
| Governmental activities                                   | <u>\$ 9,881,465</u> |

**NOTE 5 - INTERFUND TRANSACTIONS**

- A. Interfund transfers for the fiscal year ended June 30, 2025, consisted of the following, as reported on the fund statements:

|                                            |                   |
|--------------------------------------------|-------------------|
| <u>Transfers from the general fund to:</u> | <u>Amount</u>     |
| Nonmajor governmental funds                | <u>\$ 677,200</u> |

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transfers between governmental funds are eliminated for reporting in the statement of activities.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

- B.** Interfund loans receivable/payable consisted of the following at June 30, 2025, as reported on the fund financial statements:

| <u>Receivable Fund</u> | <u>Payable Fund</u>         | <u>Amount</u>    |
|------------------------|-----------------------------|------------------|
| General                | Nonmajor governmental funds | \$ <u>93,112</u> |

The primary purpose of the interfund balances is to cover the costs in specific funds where revenues were not received by June 30. The interfund balances will be repaid once the anticipated revenues are received.

Interfund balances between governmental funds are eliminated on the government-wide financial statements.

**NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2025 represent the collection of calendar year 2024 taxes. Real property taxes received in calendar year 2025 were levied after April 1, 2024, on the assessed values as of January 1, 2024, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2025 represent the collection of calendar year 2024 taxes. Public utility real and personal property taxes received in calendar year 2024 became a lien on December 31, 2023, were levied after April 1, 2024, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The District receives property taxes from Huron County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2025, are available to finance fiscal year 2025 operations. The amount available as an advance at June 30, 2025 and 2024 were:

|                              | <u>June 30, 2025</u> | <u>June 30, 2024</u> |
|------------------------------|----------------------|----------------------|
| Major governmental funds:    |                      |                      |
| General fund                 | \$ 946,865           | \$ 672,280           |
| Nonmajor governmental funds: |                      |                      |
| Bond retirement fund         | 75,325               | 56,801               |

The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property, and delinquent tangible personal property taxes which are measurable as of June 30, 2025 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 6 - PROPERTY TAXES - (Continued)**

The assessed values upon which the fiscal year 2025 taxes were collected are:

|                                                   | 2024 Second<br>Half Collections |                | 2025 First<br>Half Collections |                |
|---------------------------------------------------|---------------------------------|----------------|--------------------------------|----------------|
|                                                   | <u>Amount</u>                   | <u>Percent</u> | <u>Amount</u>                  | <u>Percent</u> |
| Agricultural/residential<br>and other real estate | \$ 226,622,340                  | 92.34          | \$ 298,347,660                 | 93.54          |
| Public utility personal                           | <u>18,805,530</u>               | <u>7.66</u>    | <u>20,605,250</u>              | <u>6.46</u>    |
| Total                                             | <u>\$ 245,427,870</u>           | <u>100.00</u>  | <u>\$ 318,952,910</u>          | <u>100.00</u>  |
| Tax rate per \$1,000 of<br>assessed valuation     | \$48.10                         |                | \$46.65                        |                |

**NOTE 7 - RECEIVABLES**

Receivables at June 30, 2025 consisted of taxes, accrued interest, accounts and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net position follows:

**Governmental activities:**

|                   |                     |
|-------------------|---------------------|
| Taxes             | \$ 8,879,766        |
| Accrued interest  | 5,780               |
| Accounts          | 15,805              |
| Intergovernmental | <u>79,933</u>       |
| Total             | <u>\$ 8,981,284</u> |

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

**NOTE 8 - INCOME TAX**

The District levies a voted tax of .75 percent on income tax of residents residing within the District. The tax was effective on January 1, 2012 and is a continuing tax. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax revenue was credited to the general fund.

**WILLARD CITY SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

**NOTE 9 - CAPITAL ASSETS**

Capital asset activity for governmental activities for the fiscal year ended June 30, 2025, was as follows:

|                                                         | Balance<br>06/30/24  | Additions             | Deductions         | Balance<br>06/30/25  |
|---------------------------------------------------------|----------------------|-----------------------|--------------------|----------------------|
| <b>Governmental activities:</b>                         |                      |                       |                    |                      |
| <i>Capital assets, not being depreciated/amortized:</i> |                      |                       |                    |                      |
| Land                                                    | \$ 684,568           | \$ -                  | \$ -               | \$ 684,568           |
| Construction in progress                                | 15,560               | -                     | (15,560)           | -                    |
| Total capital assets, not being depreciated/amortized   | <u>700,128</u>       | <u>-</u>              | <u>(15,560)</u>    | <u>684,568</u>       |
| <i>Capital assets, being depreciated/amortized:</i>     |                      |                       |                    |                      |
| Land improvements                                       | 4,018,153            | 32,830                | -                  | 4,050,983            |
| Buildings and improvements                              | 46,703,282           | 107,478               | -                  | 46,810,760           |
| Furniture and equipment                                 | 3,845,882            | 53,440                | -                  | 3,899,322            |
| Vehicles                                                | 2,160,831            | 145,940               | -                  | 2,306,771            |
| Educational media                                       | 1,452,319            | 7,547                 | -                  | 1,459,866            |
| Intangible right to use:                                |                      |                       |                    |                      |
| Equipment                                               | 193,067              | -                     | -                  | 193,067              |
| Software                                                | 96,864               | 49,436                | (17,240)           | 129,060              |
| Total capital assets, being depreciated/amortized       | <u>58,470,398</u>    | <u>396,671</u>        | <u>(17,240)</u>    | <u>58,849,829</u>    |
| <i>Less: accumulated depreciation/amortization:</i>     |                      |                       |                    |                      |
| Land improvements                                       | (1,507,278)          | (269,131)             | -                  | (1,776,409)          |
| Buildings and improvements                              | (12,608,555)         | (1,257,645)           | -                  | (13,866,200)         |
| Furniture and equipment                                 | (2,609,993)          | (190,516)             | -                  | (2,800,509)          |
| Vehicles                                                | (1,413,287)          | (141,345)             | -                  | (1,554,632)          |
| Educational media                                       | (1,409,907)          | (12,874)              | -                  | (1,422,781)          |
| Intangible right to use:                                |                      |                       |                    |                      |
| Equipment                                               | (16,089)             | (38,613)              | -                  | (54,702)             |
| Software                                                | (66,029)             | (20,105)              | 17,240             | (68,894)             |
| Total accumulated depreciation/amortization             | <u>(19,631,138)</u>  | <u>(1,930,229)</u>    | <u>17,240</u>      | <u>(21,544,127)</u>  |
| Governmental activities capital assets, net             | <u>\$ 39,539,388</u> | <u>\$ (1,533,558)</u> | <u>\$ (15,560)</u> | <u>\$ 37,990,270</u> |

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 9 - CAPITAL ASSETS - (Continued)**

Depreciation/amortization expense was charged to governmental functions as follows:

Instruction:

|            |              |
|------------|--------------|
| Regular    | \$ 1,458,022 |
| Vocational | 100          |

Support services:

|                                         |                     |
|-----------------------------------------|---------------------|
| Instructional staff                     | 58,217              |
| Board of education                      | 6,396               |
| Administration                          | 3,408               |
| Business                                | 38,613              |
| Operations and maintenance              | 195,342             |
| Pupil transportation                    | 133,305             |
| Extracurricular activities              | 13,603              |
| Food service operations                 | 23,223              |
| Total depreciation/amortization expense | <u>\$ 1,930,229</u> |

**NOTE 10 - LONG-TERM OBLIGATIONS**

- A. Due to the implementation of GASB Statement No. 101 (See Note 3 for detail), the District has restated compensated absences as of June 30, 2024 which is reflected in the schedule below. During the fiscal year 2025, the following changes occurred in governmental activities long-term obligations.

|                                    | Issued | Due  | Interest<br>Rate | (Restated)<br>Balance<br>06/30/24 | Increase | Decrease       | Balance<br>06/30/25  | Amount<br>Due in<br>One Year |
|------------------------------------|--------|------|------------------|-----------------------------------|----------|----------------|----------------------|------------------------------|
| <u>G.O. Bonds Payable</u>          |        |      |                  |                                   |          |                |                      |                              |
| Refunding bonds Series 2020A       | 2021   | 2044 | Variable         | \$ 9,855,000                      | \$ -     | \$ (210,000)   | \$ 9,645,000         | \$ 265,000                   |
| Refunding bonds Series 2020B       | 2021   | 2035 | Variable         | 6,140,000                         | -        | (460,000)      | 5,680,000            | 475,000                      |
| Refunding bonds Series 2020C       | 2021   | 2030 | Variable         | 590,000                           | -        | (100,000)      | 490,000              | 100,000                      |
| Total G.O. bonds                   |        |      |                  | <u>16,585,000</u>                 | -        | (770,000)      | 15,815,000           | 840,000                      |
| <u>Other Long-Term Obligations</u> |        |      |                  |                                   |          |                |                      |                              |
| Lease obligation                   |        |      |                  | 178,753                           | -        | (35,592)       | 143,161              | 37,413                       |
| Net pension liability              |        |      |                  | 16,726,675                        | -        | (1,341,185)    | 15,385,490           | -                            |
| Net OPEB liability                 |        |      |                  | 952,926                           | -        | (356,825)      | 596,101              | -                            |
| Compensated absences *             |        |      |                  | 6,457,174                         | -        | (199,361)      | 6,257,813            | 550,489                      |
| Total other long-term obligations  |        |      |                  | <u>24,315,528</u>                 | -        | (1,932,963)    | 22,382,565           | 587,902                      |
| Total governmental activities      |        |      |                  | <u>\$ 40,900,528</u>              | \$ -     | \$ (2,702,963) | 38,197,565           | \$ 1,427,902                 |
| Add: unamortized premium on bonds  |        |      |                  |                                   |          |                | 1,372,363            |                              |
| Total on statement of net position |        |      |                  |                                   |          |                | <u>\$ 39,569,928</u> |                              |

\* The change in compensated absences is netted

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

Compensated absences will be paid from the fund from which the employee is paid (which is primarily the general fund).

Net Pension Liability - The District's net pension liability is described in Note 13. The District pays obligations related to employee compensation from the fund benefitting from their service.

Net OPEB Liability - The District's net OPEB liability is described in Note 14. The District pays obligations related to employee compensation from the fund benefitting from their services.

Leases Payable - The District has entered into lease agreements for the use of right to use equipment. Due to the implementation of GASB Statement No. 87, the District will report an intangible capital asset and corresponding liability for the future scheduled payments under the leases. The lease payments will be paid from the general fund.

The District has entered into a lease agreement for copier equipment for a five year term beginning in 2024 with monthly payments for a five year term.

The following is a schedule of future lease payments under the lease agreements:

| <u>Fiscal Year</u> | <u>Principal</u>  | <u>Interest</u>  | <u>Total</u>      |
|--------------------|-------------------|------------------|-------------------|
| 2026               | \$ 37,413         | \$ 6,308         | \$ 43,721         |
| 2027               | 39,327            | 4,394            | 43,721            |
| 2028               | 41,339            | 2,382            | 43,721            |
| 2029               | <u>25,082</u>     | <u>420</u>       | <u>25,502</u>     |
| Total              | <u>\$ 143,161</u> | <u>\$ 13,504</u> | <u>\$ 156,665</u> |

*School Facilities Construction and Improvement Bonds - Series 2020A and 2020B:* On March 21, 2020, the District issued Series 2020A current interest bonds, par value \$10,245,000 and Series 2020B current interest bonds, par value \$7,485,000, to advance refund \$10,410,000 of the Series 2011A and \$8,215,000 of the Series 2011B bonds. The interest rates on the current interest bonds range from 2.35% to 4.0%.

The net proceeds of the refunding bond issue were used to purchase U.S. government securities. The securities were deposited in an irrevocable trust with an escrow agent to provide for future debt service payments on the Series 2011A and Series 2011B School Facilities Construction and Improvement Bonds. As a result, the Series 2011A and Series 2011B School Facilities Construction and Improvement Bonds are considered to be defeased and the liability for the bonds has been removed from the District's financial statements.

These bonds are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Accordingly, such unmatured obligations of the District are accounted for in the statement of net position. Payments of principal and interest relating to this bond will be recorded as an expenditure in the bond retirement fund.

Interest payments on the current interest bonds are due on July 15 and January 15 of each year. The final maturity stated in the issues is January 15, 2044.

For the Series 2011A refunding, the District decreased the debt service payments by \$4,131,160 over the next twenty four years and obtained an economic gain (difference between present values of the old and new debt service payments) of \$3,260,930.

**WILLARD CITY SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

**NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

For the Series 2011B refunding, the District decreased the debt service payments by \$1,905,024 over the next fifteen years and obtained an economic gain (difference between present values of the old and new debt service payments) of \$1,623,782.

*Library Improvement Refunding Bonds Series 2020C:* On March 21, 2010, the District issued \$890,000 in Library Improvement Refunding Bonds Series 2020C. The proceeds of these bonds were to refund the Series 2015 Library Bonds that were used for the Huron County Community Library (the Library) for the purpose of expanding, renovating, and improving library facilities. The improvements are owned by the Library. The bonds are tax-exempt general obligation bonds. The payments are semi-annual on June 1 and December 1 with interest rates ranging from 3.0 to 4.0 percent. Payments of principal and interest relating to this bond will be recorded as an expenditure in the bond retirement fund.

This refunding decreased the debt service payments by \$107,549 over the next nine years and obtained an economic gain (difference between present values of the old and new debt service payments) of \$109,654.

Principal and interest requirements to retire general obligation bonds and loans outstanding at June 30, 2025, are as follows:

| Fiscal Year<br>Ending June 30, | General Obligation Bonds |                     |                      |
|--------------------------------|--------------------------|---------------------|----------------------|
|                                | Principal                | Interest            | Total                |
| 2026                           | \$ 840,000               | \$ 506,566          | \$ 1,346,566         |
| 2027                           | 870,000                  | 472,966             | 1,342,966            |
| 2028                           | 910,000                  | 438,166             | 1,348,166            |
| 2029                           | 960,000                  | 401,864             | 1,361,864            |
| 2030                           | 1,005,000                | 363,466             | 1,368,466            |
| 2031 - 2035                    | 5,295,000                | 1,267,174           | 6,562,174            |
| 2036 - 2040                    | 2,955,000                | 599,014             | 3,554,014            |
| 2041 - 2044                    | 2,980,000                | 191,376             | 3,171,376            |
| Total                          | <u>\$ 15,815,000</u>     | <u>\$ 4,240,592</u> | <u>\$ 20,055,592</u> |

**B. Legal Debt Margin**

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2025, are a voted debt margin of \$14,244,689 (including available funds of \$863,927), an unvoted debt margin of \$318,953 and an unvoted energy conservation debt margin of \$2,870,576.

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 11 - OTHER EMPLOYEE BENEFITS**

**A. Compensated Absences**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Upon retirement, payment is made to certified and classified employees for one-fourth of accrued, but unused sick leave credit up to a maximum of 65 days.

**B. Insurance Benefits**

The District provides life insurance and accidental death and dismemberment insurance to most employees through the Ohio Schools Council Life Insurance Program underwritten by American United Life.

**NOTE 12 - RISK MANAGEMENT**

**A. Comprehensive**

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The District participates in the Schools of Ohio Risk Sharing Authority, Inc. (SORSA) for insurance coverage. Coverages provided are as follows:

|                                            |               |
|--------------------------------------------|---------------|
| Pool Limit for SORSA                       | \$350,000,000 |
| Building and Personal Property Insurance   | 95,714,963    |
| Equipment Breakdown Pool Limit             | 350,000,000   |
| Crime Coverage                             | 1,000,000     |
| General Liability:                         |               |
| Per Occurrence                             | 15,000,000    |
| General Annual Aggregate                   | 17,000,000    |
| Educators' Legal Liability - Wrongful Acts | 15,000,000    |
| Automobile Liability                       | 15,000,000    |

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There was no significant reduction in coverage from the prior year.

**B. Employee Health Benefits**

The District has contracted with the Huron-Erie School Employees Insurance Association (Association) to provide medical/surgical and life insurance benefits for its employees and their covered dependents. Health insurance is provided through Medical Mutual of Ohio, dental benefits are provided through Delta Dental and vision insurance is provided through VSP. The Association is a shared risk pool comprised of various school districts that provide public education within Erie and Huron Counties. The Districts pay monthly contributions that are placed in a common fund from which eligible claims and expenses are paid for employees of participating school districts and their covered dependents. Claims are paid for all participants regardless of claims flow.

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 12 - RISK MANAGEMENT - (Continued)**

In the event of withdrawal, the District shall assume and be responsible for payment of all claims of its eligible employees, families, and dependents from the effective date of withdrawal, regardless of when such claims were incurred, processed, or presented to the Association, insurance provider, insurance consultant, or any other appropriate or authorized person or representative; provided further, any such claims, which are paid after the effective date of withdrawal by the Association insurance provider or insurance consultant, or charged to such parties, shall be reimbursed in full by any withdrawing member upon demand of the Association.

**C. Workers' Compensation**

For fiscal year 2025, the District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the state based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Comp Management provides administrative, cost control and actuarial services to the GRP.

**NOTE 13 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability/Asset***

The net pension liability and the net OPEB liability/asset reported on the statement of net position represents a liability or asset to employees for pensions and OPEB, respectively.

Pensions and OPEB are a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions/OPEB are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually required pension contribution outstanding at the end of the year is included in pension and postemployment benefits payable on both the accrual and modified accrual basis of accounting.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description - The District's non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

|                              | Eligible to<br>Retire before<br>August 1, 2017 *                                    | Eligible to<br>Retire on or after<br>August 1, 2017                                  |
|------------------------------|-------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------|
| Full benefits                | Any age with 30 years of service credit                                             | Age 67 with 10 years of service credit; or<br>Age 57 with 30 years of service credit |
| Actuarially reduced benefits | Age 60 with 5 years of service credit; or<br>Age 55 with 25 years of service credit | Age 62 with 10 years of service credit; or<br>Age 60 with 25 years of service credit |

\* Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5% and with a floor of 0%. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5% cost-of-living adjustment (COLA) for calendar year 2024.

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Funding Policy - Plan members are required to contribute 10.00% of their annual covered salary and the District is required to contribute 14.00% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10.00% for plan members and 14.00% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2025, the allocation to pension, death benefits, and Medicare B was 14.00%. For fiscal year 2025, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The District's contractually required contribution to SERS was \$392,307 for fiscal year 2025. Of this amount, \$55,105 is reported as pension and postemployment benefits payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description - Licensed teachers and other faculty members participate in STRS, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. The calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of credited service. Effective August 1, 2023, any member can retire with unreduced benefits with 34 years of services credit at any age; or five years of service credit and age 65. Effective June 1, 2025 - July 1, 2027, any member can retire with unreduced benefits with 33 years of service credit at any age; or five years of service credit and age 65. Effective on or after August 1, 2027, any member can retire with unreduced benefits with 34 years of service credit at any age; or five years of service credit and age 65.

In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Effective July 1, 2022, an ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Effective July 1, 2023, a permanent 1 percent COLA of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2024 as long as they retired prior to July 1, 2019.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits effective Aug. 1, 2023, can retire with 29 years of service credit at any age; or five years of service credit and age 60. Effective June 1, 2025 - July 1, 2027, retirement eligibility for reduced benefits is 28 years of service credit at any age; or five years of service credit and age 60. Effective on or after Aug. 1, 2027, retirement eligibility for reduced benefits is 29 years of service credit at any age; or five years of service credit and age 60.

The DC Plan allows members to place all of their member contributions and 11.09% of the 14% employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 2.91% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate is deposited into the member's DC account and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service, who is determined to be disabled, may qualify for a disability benefit. New members, on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2025 employer and employee contribution rate of 14% was equal to the statutory maximum rates. For fiscal year 2025, the full employer contribution was allocated to pension.

The District's contractually required contribution to STRS was \$1,242,861 for fiscal year 2025. Of this amount, \$207,088 is reported as pension and postemployment benefits payable.

***Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

|                                                                  | <u>SERS</u>         | <u>STRS</u>         | <u>Total</u>  |
|------------------------------------------------------------------|---------------------|---------------------|---------------|
| Proportion of the net pension liability prior measurement date   | 0.056147500%        | 0.063265730%        |               |
| Proportion of the net pension liability current measurement date | <u>0.057550700%</u> | <u>0.064658950%</u> |               |
| Change in proportionate share                                    | <u>0.001403200%</u> | <u>0.001393220%</u> |               |
| Proportionate share of the net pension liability                 | \$ 2,944,063        | \$ 12,441,427       | \$ 15,385,490 |
| Pension expense                                                  | \$ 229,387          | \$ 470,955          | \$ 700,342    |

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|                                                                                                                   | <u>SERS</u>       | <u>STRS</u>         | <u>Total</u>        |
|-------------------------------------------------------------------------------------------------------------------|-------------------|---------------------|---------------------|
| <b>Deferred outflows of resources</b>                                                                             |                   |                     |                     |
| Differences between expected and actual experience                                                                | \$ 112,402        | \$ 783,482          | \$ 895,884          |
| Changes of assumptions                                                                                            | 26,337            | 573,371             | 599,708             |
| Difference between employer contributions and proportionate share of contributions/ change in proportionate share | 64,482            | 220,426             | 284,908             |
| Contributions subsequent to the measurement date                                                                  | <u>392,307</u>    | <u>1,242,861</u>    | <u>1,635,168</u>    |
| Total deferred outflows of resources                                                                              | <u>\$ 595,528</u> | <u>\$ 2,820,140</u> | <u>\$ 3,415,668</u> |
|                                                                                                                   | <u>SERS</u>       | <u>STRS</u>         | <u>Total</u>        |
| <b>Deferred inflows of resources</b>                                                                              |                   |                     |                     |
| Differences between expected and actual experience                                                                | \$ -              | \$ 6,812            | \$ 6,812            |
| Net difference between projected and actual earnings on pension plan investments                                  | 184,151           | 1,069,708           | 1,253,859           |
| Changes of assumptions                                                                                            | -                 | 431,583             | 431,583             |
| Difference between employer contributions and proportionate share of contributions/ change in proportionate share | <u>26,590</u>     | <u>285,209</u>      | <u>311,799</u>      |
| Total deferred inflows of resources                                                                               | <u>\$ 210,741</u> | <u>\$ 1,793,312</u> | <u>\$ 2,004,053</u> |

\$1,635,168 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

|                             | <u>SERS</u>       | <u>STRS</u>         | <u>Total</u>        |
|-----------------------------|-------------------|---------------------|---------------------|
| Fiscal Year Ending June 30: |                   |                     |                     |
| 2026                        | \$ (137,446)      | \$ (848,224)        | \$ (985,670)        |
| 2027                        | 192,907           | 1,145,383           | 1,338,290           |
| 2028                        | (8,832)           | (312,350)           | (321,182)           |
| 2029                        | <u>(54,149)</u>   | <u>(200,842)</u>    | <u>(254,991)</u>    |
| Total                       | <u>\$ (7,520)</u> | <u>\$ (216,033)</u> | <u>\$ (223,553)</u> |

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2137.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2024 and June 30, 2023, are presented below:

|                                              | June 30, 2024                                                                                                 | June 30, 2023                                                                                                 |
|----------------------------------------------|---------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------|
| Inflation                                    | 2.40%                                                                                                         | 2.40%                                                                                                         |
| Future salary increases, including inflation | 3.25% to 13.58%                                                                                               | 3.25% to 13.58%                                                                                               |
| COLA or ad hoc COLA                          | 2.00% on or after April 1, 2018, COLAs for future retirees will be delayed for 3 years following commencement | 2.00% on or after April 1, 2018, COLAs for future retirees will be delayed for 3 years following commencement |
| Investment rate of return                    | 7.00% net of system expenses                                                                                  | 7.00% net of system expenses                                                                                  |
| Actuarial cost method                        | Entry age normal (level percent of payroll)                                                                   | Entry age normal (level percent of payroll)                                                                   |

In 2024, mortality rates were based on the following:

**Service Retirement:** PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

**Disabled Retirement:** PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

**Contingent Survivor:** PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

In the prior measurement date, mortality rates were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. Ohio Revised Code Section 3309.15 and the Board-adopted Investment Policy govern investment activity at SERS. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

As of June 30, 2024:

| <u>Asset Class</u>          | <u>Target<br/>Allocation</u> | <u>Long-Term Expected Real<br/>Rate of Return (geometric)</u> |
|-----------------------------|------------------------------|---------------------------------------------------------------|
| Cash                        | 3.00 %                       | 0.97 %                                                        |
| US Equity                   | 22.00                        | 4.68                                                          |
| Non-US Equity Developed     | 12.00                        | 4.96                                                          |
| Non-US Equity Emerging      | 6.00                         | 5.66                                                          |
| Fixed Income/Global Bonds   | 18.00                        | 2.38                                                          |
| Private Equity              | 14.00                        | 7.10                                                          |
| Real Estate                 | 13.00                        | 3.64                                                          |
| Infrastructure              | 7.00                         | 4.80                                                          |
| Private Debt/Private Credit | 5.00                         | 5.86                                                          |
| Total                       | <u>100.00 %</u>              |                                                               |

**Discount Rate** - Total pension liability for 2024 was calculated using the discount rate of 7.00%. The discount rate determination did not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 20-year amortization period of the unfunded actuarial accrued liability. The actuarially determined contribution rate for fiscal year 2024 was 14%. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return, 7.00%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability. The annual money-weighted rate of return, calculated as the internal rate of return on pension plan investments, for fiscal year 2024 was 9.31%.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%), or one percentage point higher (8.00%) than the current rate.

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

|                                                                | 1% Decrease  | Current<br>Discount Rate | 1% Increase  |
|----------------------------------------------------------------|--------------|--------------------------|--------------|
| District's proportionate share<br>of the net pension liability | \$ 4,504,007 | \$ 2,944,063             | \$ 1,630,672 |

***Actuarial Assumptions - STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2024 and June 30, 2023, actuarial valuations are presented below:

|                                      | June 30, 2024                                             | June 30, 2023                                             |
|--------------------------------------|-----------------------------------------------------------|-----------------------------------------------------------|
| Inflation                            | 2.50%                                                     | 2.50%                                                     |
| Projected salary increases           | Varies by service from 2.50% to 8.50%                     | Varies by service from 2.50% to 8.50%                     |
| Investment rate of return            | 7.00%, net of investment<br>expenses, including inflation | 7.00%, net of investment<br>expenses, including inflation |
| Discount rate of return              | 7.00%                                                     | 7.00%                                                     |
| Payroll increases                    | 3.00%                                                     | 3.00%                                                     |
| Cost-of-living adjustments<br>(COLA) | 0.00%, effective July 1, 2017                             | 0.00%, effective July 1, 2017                             |

For the June 30, 2024 actuarial valuation, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For the prior measurement date, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class          | Target<br>Allocation* | Long-Term Expected<br>Real Rate of Return ** |
|----------------------|-----------------------|----------------------------------------------|
| Domestic Equity      | 26.00 %               | 6.90 %                                       |
| International Equity | 22.00                 | 7.70                                         |
| Alternatives         | 19.00                 | 9.10                                         |
| Fixed Income         | 22.00                 | 4.50                                         |
| Real Estate          | 10.00                 | 5.10                                         |
| Liquidity Reserves   | 1.00                  | 2.40                                         |
| Total                | <u>100.00 %</u>       |                                              |

\* Final target weights reflected at October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.40% and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total pension liability was 7.00% as of June 30, 2024. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described previously. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on pension plan investments of 7.00% was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2024.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - The following table represents the proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption:

|                                                                | 1% Decrease   | Current<br>Discount Rate | 1% Increase  |
|----------------------------------------------------------------|---------------|--------------------------|--------------|
| District's proportionate share<br>of the net pension liability | \$ 20,070,202 | \$ 12,441,427            | \$ 5,988,794 |

**Assumption and Benefit Changes Since the Prior Measurement Date** - The discount rate remained at 7.00% for June 30, 2024 valuation.

Retirement rates were extended to younger ages intended to ensure that the ranges in retirement eligibility impacted participants at such ages.

Demographic assumptions were changed based on the actuarial experience study for the period July 1, 2015 through June 30, 2021.

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 14 - DEFINED BENEFIT OPEB PLANS**

***Net OPEB Liability/Asset***

See Note 13 for a description of the net OPEB liability (asset).

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

The Health Care program is financed through a combination of employer contributions, recipient premiums, investment returns, and any funds received on behalf of SERS' participation in Medicare programs. The System's goal is to maintain a health care reserve account with a 20-year solvency period in order to ensure that fluctuations in the cost of health care do not cause an interruption in the program. However, during any period in which the 20-year solvency period is not achieved, the System shall manage the Health Care Fund on a pay-as-you-go basis.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2025, SERS did not allocate any employer contributions to post-employment health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2025, this amount was \$30,000. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2025, the District's surcharge obligation was \$43,863.

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$43,863 for fiscal year 2025. Of this amount, \$43,863 is reported as pension and postemployment benefits payable.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

**NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description - The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Health care premiums were reduced by a Medicare Part B premium credit beginning in 2023. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Medicare Part D is a federal program to help cover the costs of prescription drugs for Medicare beneficiaries. This program allows STRS Ohio to recover part of the cost for providing prescription coverage since all eligible STRS Ohio health care plans include creditable prescription drug coverage.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2025, STRS did not allocate any employer contributions to post-employment health care.

***Net OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability/asset was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability/asset was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

Following is information related to the proportionate share and OPEB expense:

|                                          | SERS                | STRS                | Total          |
|------------------------------------------|---------------------|---------------------|----------------|
| Proportion of the net OPEB               |                     |                     |                |
| liability/asset prior measurement date   | 0.057842600%        | 0.063265730%        |                |
| Proportion of the net OPEB               |                     |                     |                |
| liability/asset current measurement date | <u>0.058527600%</u> | <u>0.064658950%</u> |                |
| Change in proportionate share            | <u>0.000685000%</u> | <u>0.001393220%</u> |                |
| Proportionate share of the net           |                     |                     |                |
| OPEB liability                           | \$ 596,101          | \$ -                | \$ 596,101     |
| Proportionate share of the net           |                     |                     |                |
| OPEB asset                               | \$ -                | \$ (1,226,457)      | \$ (1,226,457) |
| OPEB expense                             | \$ (69,184)         | \$ (294,834)        | \$ (364,018)   |

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|                                                                                                                      | SERS                | STRS              | Total               |
|----------------------------------------------------------------------------------------------------------------------|---------------------|-------------------|---------------------|
| <b>Deferred outflows of resources</b>                                                                                |                     |                   |                     |
| Differences between expected and actual experience                                                                   | \$ -                | \$ 53,316         | \$ 53,316           |
| Net difference between projected and actual earnings on OPEB plan investments                                        | 2,909               | -                 | 2,909               |
| Changes of assumptions                                                                                               | 255,845             | 150,958           | 406,803             |
| Difference between employer contributions and proportionate share of contributions/<br>change in proportionate share | 8,263               | -                 | 8,263               |
| Contributions subsequent to the measurement date                                                                     | 43,863              | -                 | 43,863              |
| Total deferred outflows of resources                                                                                 | <u>\$ 310,880</u>   | <u>\$ 204,274</u> | <u>\$ 515,154</u>   |
|                                                                                                                      | SERS                | STRS              | Total               |
| <b>Deferred inflows of resources</b>                                                                                 |                     |                   |                     |
| Differences between expected and actual experience                                                                   | \$ 642,752          | \$ 132,175        | \$ 774,927          |
| Net difference between projected and actual earnings on OPEB plan investments                                        | -                   | 52,656            | 52,656              |
| Changes of assumptions                                                                                               | 273,827             | 553,124           | 826,951             |
| Difference between employer contributions and proportionate share of contributions/<br>change in proportionate share | 146,411             | 10,937            | 157,348             |
| Total deferred inflows of resources                                                                                  | <u>\$ 1,062,990</u> | <u>\$ 748,892</u> | <u>\$ 1,811,882</u> |

\$43,863 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the fiscal year ending June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

|                             | SERS                | STRS                | Total                 |
|-----------------------------|---------------------|---------------------|-----------------------|
| Fiscal Year Ending June 30: |                     |                     |                       |
| 2026                        | \$ (200,733)        | \$ (189,937)        | \$ (390,670)          |
| 2027                        | (151,873)           | (84,750)            | (236,623)             |
| 2028                        | (111,866)           | (107,288)           | (219,154)             |
| 2029                        | (93,556)            | (99,590)            | (193,146)             |
| 2030                        | (92,682)            | (80,873)            | (173,555)             |
| Thereafter                  | (145,263)           | 17,820              | (127,443)             |
| Total                       | <u>\$ (795,973)</u> | <u>\$ (544,618)</u> | <u>\$ (1,340,591)</u> |

**WILLARD CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2024 and June 30, 2023 are presented below:

|                                                                                               | June 30, 2024                                           | June 30, 2023                                           |
|-----------------------------------------------------------------------------------------------|---------------------------------------------------------|---------------------------------------------------------|
| Inflation                                                                                     | 2.40%                                                   | 2.40%                                                   |
| Future salary increases, including inflation                                                  | 3.25% to 13.58%                                         | 3.25% to 13.58%                                         |
| Investment rate of return                                                                     | 7.00% net of investment<br>expense, including inflation | 7.00% net of investment<br>expense, including inflation |
| Actuarial cost method                                                                         | Entry Age Normal (Level<br>Percent of Payroll)          | Entry Age Normal (Level<br>Percent of Payroll)          |
| Fiduciary net position is projected to be depleted                                            | 2059                                                    | 2048                                                    |
| Municipal bond index rate                                                                     | 3.93%                                                   | 3.86%                                                   |
| Single equivalent interest rate, net of plan<br>investment expense, including price inflation | 4.88%                                                   | 4.27%                                                   |
| Medical trend assumption                                                                      | 7.00 to 4.40%                                           | 6.75 to 4.40%                                           |

In 2024, the following mortality assumptions were used:

**Healthy Retirees** - PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females.

**Disabled Retirees** - PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females.

**Contingent Survivors** - PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females.

**Actives** - PUB-2010 General Amount Weighted Below Median Employee mortality table.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

**Mortality Projection** - Mortality rates are projected using a fully generational projection with Scale MP-2020.

In the prior measurement date, the following mortality assumptions were used:

**Healthy Retirees** - PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females.

**Disabled Retirees** - PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females.

**Contingent Survivors** - PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females.

**Actives** - PUB-2010 General Amount Weighted Below Median Employee mortality table.

**Mortality Projection** - Mortality rates are projected using a fully generational projection with Scale MP-2020.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term expected rate on plan assets of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent five-year experience study was performed for the period covering fiscal years 2016 through 2020, and was adopted by the Board on April 15, 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

As of June 30, 2024:

| <u>Asset Class</u>          | <u>Target<br/>Allocation</u> | <u>Long-Term Expected Real<br/>Rate of Return (geometric)</u> |
|-----------------------------|------------------------------|---------------------------------------------------------------|
| Cash                        | 3.00 %                       | 0.97 %                                                        |
| US Equity                   | 22.00                        | 4.68                                                          |
| Non-US Equity Developed     | 12.00                        | 4.96                                                          |
| Non-US Equity Emerging      | 6.00                         | 5.66                                                          |
| Fixed Income/Global Bonds   | 18.00                        | 2.38                                                          |
| Private Equity              | 14.00                        | 7.10                                                          |
| Real Estate                 | 13.00                        | 3.64                                                          |
| Infrastructure              | 7.00                         | 4.80                                                          |
| Private Debt/Private Credit | 5.00                         | 5.86                                                          |
| Total                       | <u>100.00 %</u>              |                                                               |

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

**Discount Rate** - The discount rate used to measure the total OPEB liability at June 30, 2024, was 4.88%. The discount rate used to measure total OPEB liability prior to June 30, 2024, was 4.27%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50% of projected covered payroll each year, which includes a 1.50% payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position is projected to be depleted in 2059 by SERS' actuaries. The Fidelity General Obligation 20-year Municipal Bond Index Rate was used in the determination of the single equivalent interest rate for both the June 30, 2023 and the June 30, 2024 total OPEB liability. The Municipal Bond Index Rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate was 3.93% at June 30, 2024 and 3.86% at June 30, 2023.

**Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the proportionate share of the net OPEB liability, what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.88%) and higher (5.88%) than the current discount rate (4.88%). Also shown is what the proportionate share of the net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate (7.00% decreasing to 4.40%).

|                                                             | 1% Decrease | Current<br>Discount Rate | 1% Increase |
|-------------------------------------------------------------|-------------|--------------------------|-------------|
| District's proportionate share<br>of the net OPEB liability | \$ 794,879  | \$ 596,101               | \$ 438,145  |

|                                                             | 1% Decrease | Current<br>Trend Rate | 1% Increase |
|-------------------------------------------------------------|-------------|-----------------------|-------------|
| District's proportionate share<br>of the net OPEB liability | \$ 402,942  | \$ 596,101            | \$ 849,993  |

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2024 actuarial valuation, compared with June 30, 2023 actuarial valuation, are presented below:

|                            | June 30, 2024                                          |          | June 30, 2023                                          |          |
|----------------------------|--------------------------------------------------------|----------|--------------------------------------------------------|----------|
| Projected salary increases | Varies by service from 2.50% to 8.50%                  |          | Varies by service from 2.50% to 8.50%                  |          |
| Investment rate of return  | 7.00%, net of investment expenses, including inflation |          | 7.00%, net of investment expenses, including inflation |          |
| Payroll increases          | 3.00%                                                  |          | 3.00%                                                  |          |
| Discount rate of return    | 7.00%                                                  |          | 7.00%                                                  |          |
| Health care cost trends    |                                                        |          |                                                        |          |
|                            | Initial                                                | Ultimate | Initial                                                | Ultimate |
| Medical                    |                                                        |          |                                                        |          |
| Pre-Medicare               | 7.50%                                                  | 3.94%    | 7.50%                                                  | 4.14%    |
| Medicare                   | -112.22%                                               | 3.94%    | -10.94%                                                | 4.14%    |
| Prescription Drug          |                                                        |          |                                                        |          |
| Pre-Medicare               | 8.00%                                                  | 3.94%    | -11.95%                                                | 4.14%    |
| Medicare                   | -15.14%                                                | 3.94%    | 1.33%                                                  | 4.14%    |

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For the June 30, 2024 actuarial valuation, for healthy retirees the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For the prior measurement date, for healthy retirees the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2024 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

***Assumption Changes Since the Prior Measurement Date*** - The discount rate remained unchanged at 7.00% for the June 30, 2024 valuation.

***Benefit Term Changes Since the Prior Measurement Date*** - Healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2025. The larger Medicare trends for Years 2027 and 2028 reflect the assumed impact of the expiration of current Medicare Advantage contract on December 31, 2028.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class          | Target<br>Allocation* | Long-Term Expected<br>Real Rate of Return ** |
|----------------------|-----------------------|----------------------------------------------|
| Domestic Equity      | 26.00 %               | 6.90 %                                       |
| International Equity | 22.00                 | 7.70                                         |
| Alternatives         | 19.00                 | 9.10                                         |
| Fixed Income         | 22.00                 | 4.50                                         |
| Real Estate          | 10.00                 | 5.10                                         |
| Liquidity Reserves   | 1.00                  | 2.40                                         |
| Total                | <u>100.00 %</u>       |                                              |

\* Final target weights reflected at October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.40% and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

**Discount Rate** - The discount rate used to measure the total OPEB liability was 7.00% as of June 30, 2024. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2024. Therefore, the long-term expected rate of return on health care plan investments of 7.00% was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2024.

**Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** - The following table represents the net OPEB asset as of June 30, 2024, calculated using the current period discount rate assumption of 7.00%, as well as what the proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption. Also shown is the proportionate share of the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

|                                                         | 1% Decrease  | Current<br>Discount Rate | 1% Increase  |
|---------------------------------------------------------|--------------|--------------------------|--------------|
| District's proportionate share<br>of the net OPEB asset | \$ 997,190   | \$ 1,226,457             | \$ 1,425,968 |
|                                                         | 1% Decrease  | Current<br>Trend Rate    | 1% Increase  |
| District's proportionate share<br>of the net OPEB asset | \$ 1,439,445 | \$ 1,226,457             | \$ 970,310   |

**NOTE 15 - CONTINGENCIES**

**A. Grants**

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

**B. Litigation**

The District is involved in no material litigation as either plaintiff or defendant.

**C. Foundation Funding**

Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Traditional districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education and Workforce (ODEW) is legislatively required to follow will continue to adjust as enrollment information is updated by the District, which can extend past the fiscal year-end. As a result of the final fiscal year 2025 FTE reviews, an immaterial intergovernmental receivable was due from the Ohio Department of Education and Workforce to the District.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 16 - SET-ASIDES**

The District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

During fiscal year 2012, the District issued \$20,850,000 in capital related school improvement bonds. These proceeds may be used to reduce the capital improvements set-aside amount to below zero for future years. The amount presented for prior year offset from bond proceeds is limited to an amount needed to reduce the capital improvement set-aside balance to \$0. The District is responsible for tracking the amount of bond proceeds that may be used as an offset in future periods, which was \$20,206,484 at June 30, 2025.

The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

|                                             | <u>Capital<br/>Improvements</u> |
|---------------------------------------------|---------------------------------|
| Set-aside balance June 30, 2024             | \$ -                            |
| Current year set-aside requirement          | 293,751                         |
| Current year qualifying expenditures        | (117,029)                       |
| Current year offsets                        | (97,987)                        |
| Prior year offset from bond proceeds        | <u>(78,735)</u>                 |
| Total                                       | <u>\$ -</u>                     |
| Balance carried forward to fiscal year 2026 | <u>\$ -</u>                     |
| Set-aside balance June 30, 2025             | <u>\$ -</u>                     |

**NOTE 17 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. Committed and assigned classifications of fund balance cannot be reported in the general fund if the result is an unassigned deficit. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

| <u>Fund</u>                 | <u>Fiscal Year-End<br/>Encumbrances</u> |
|-----------------------------|-----------------------------------------|
| General                     | \$ 1,571,609                            |
| Nonmajor governmental funds | <u>173,387</u>                          |
| Total                       | <u>\$ 1,744,996</u>                     |

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

|                                                    | <u>Budgeted Amounts</u> |                     | <u>Actual Amounts</u> | <u>Variance with</u>  |
|----------------------------------------------------|-------------------------|---------------------|-----------------------|-----------------------|
|                                                    | <u>Original</u>         | <u>Final</u>        | <u>Budgetary</u>      | <u>Final Budget -</u> |
|                                                    |                         |                     | <u>Basis</u>          | <u>over (under)</u>   |
|                                                    |                         |                     |                       | <u>Actual Amounts</u> |
| Budgetary revenues and other financing sources     | \$ 18,632,540           | \$ 19,681,099       | \$ 19,681,099         | \$ -                  |
| Budgetary expenditures and other financing uses    | 18,039,761              | 20,607,102          | 20,574,600            | (32,502)              |
| Net change in fund balance                         | 592,779                 | (926,003)           | (893,501)             | 32,502                |
| <b>Budgetary fund balance at beginning of year</b> | 5,920,186               | 5,920,186           | 5,920,186             | -                     |
| <b>Prior year encumbrances appropriated</b>        | 1,139,764               | 1,139,764           | 1,139,764             | -                     |
| <b>Budgetary fund balance at end of year</b>       | <u>\$ 7,652,729</u>     | <u>\$ 6,133,947</u> | <u>\$ 6,166,449</u>   | <u>\$ 32,502</u>      |

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY AND  
DISTRICT PENSION CONTRIBUTIONS  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TEN FISCAL YEARS

| <b>Fiscal<br/>Year (1)</b> | <b>District's<br/>Proportion<br/>of the Net<br/>Pension Liability</b> | <b>District's<br/>Proportionate<br/>Share of the Net<br/>Pension Liability</b> | <b>District's<br/>Covered<br/>Payroll</b> | <b>District's<br/>Proportionate<br/>Share of the Net<br/>Pension Liability as<br/>a Percentage of its<br/>Covered Payroll</b> | <b>Plan Fiduciary<br/>Net Position as a<br/>Percentage of the<br/>Total Pension<br/>Liability</b> |
|----------------------------|-----------------------------------------------------------------------|--------------------------------------------------------------------------------|-------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------|
| 2025                       | 0.057550700%                                                          | \$ 2,944,063                                                                   | \$ 2,505,064                              | 117.52%                                                                                                                       | 78.52%                                                                                            |
| 2024                       | 0.056147500%                                                          | 3,102,440                                                                      | 2,266,836                                 | 136.86%                                                                                                                       | 76.06%                                                                                            |
| 2023                       | 0.057316800%                                                          | 3,100,138                                                                      | 2,153,807                                 | 143.94%                                                                                                                       | 75.82%                                                                                            |
| 2022                       | 0.059516100%                                                          | 2,195,972                                                                      | 1,877,307                                 | 116.97%                                                                                                                       | 82.86%                                                                                            |
| 2021                       | 0.060172900%                                                          | 3,979,962                                                                      | 2,287,579                                 | 173.98%                                                                                                                       | 68.55%                                                                                            |
| 2020                       | 0.063742500%                                                          | 3,813,826                                                                      | 2,093,044                                 | 182.21%                                                                                                                       | 70.85%                                                                                            |
| 2019                       | 0.060231400%                                                          | 3,449,564                                                                      | 2,052,326                                 | 168.08%                                                                                                                       | 71.36%                                                                                            |
| 2018                       | 0.064473000%                                                          | 3,852,119                                                                      | 2,030,007                                 | 189.76%                                                                                                                       | 69.50%                                                                                            |
| 2017                       | 0.063674700%                                                          | 4,660,401                                                                      | 2,108,336                                 | 221.05%                                                                                                                       | 62.98%                                                                                            |
| 2016                       | 0.061396600%                                                          | 3,503,350                                                                      | 1,963,354                                 | 178.44%                                                                                                                       | 69.16%                                                                                            |

| <b>Fiscal<br/>Year</b> | <b>Contractually<br/>Required<br/>Contributions</b> | <b>Contributions in<br/>Relation to the<br/>Contractually<br/>Required<br/>Contributions</b> | <b>Contribution<br/>Deficiency<br/>(Excess)</b> | <b>District's<br/>Covered<br/>Payroll</b> | <b>Contributions<br/>as a Percentage<br/>of Covered<br/>Payroll</b> |
|------------------------|-----------------------------------------------------|----------------------------------------------------------------------------------------------|-------------------------------------------------|-------------------------------------------|---------------------------------------------------------------------|
| 2025                   | \$ 392,307                                          | \$ (392,307)                                                                                 | \$ -                                            | \$ 2,802,193                              | 14.00%                                                              |
| 2024                   | 350,709                                             | (350,709)                                                                                    | -                                               | 2,505,064                                 | 14.00%                                                              |
| 2023                   | 317,357                                             | (317,357)                                                                                    | -                                               | 2,266,836                                 | 14.00%                                                              |
| 2022                   | 301,533                                             | (301,533)                                                                                    | -                                               | 2,153,807                                 | 14.00%                                                              |
| 2021                   | 262,823                                             | (262,823)                                                                                    | -                                               | 1,877,307                                 | 14.00%                                                              |
| 2020                   | 320,261                                             | (320,261)                                                                                    | -                                               | 2,287,579                                 | 14.00%                                                              |
| 2019                   | 282,561                                             | (282,561)                                                                                    | -                                               | 2,093,044                                 | 13.50%                                                              |
| 2018                   | 277,064                                             | (277,064)                                                                                    | -                                               | 2,052,326                                 | 13.50%                                                              |
| 2017                   | 284,201                                             | (284,201)                                                                                    | -                                               | 2,030,007                                 | 14.00%                                                              |
| 2016                   | 295,167                                             | (295,167)                                                                                    | -                                               | 2,108,336                                 | 14.00%                                                              |

(1) Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY AND  
DISTRICT PENSION CONTRIBUTIONS  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN FISCAL YEARS

| <b>Fiscal<br/>Year (1)</b> | <b>District's<br/>Proportion<br/>of the Net<br/>Pension Liability</b> | <b>District's<br/>Proportionate<br/>Share of the Net<br/>Pension Liability</b> | <b>District's<br/>Covered<br/>Payroll</b> | <b>District's<br/>Proportionate<br/>Share of the Net<br/>Pension Liability as<br/>a Percentage of its<br/>Covered Payroll</b> | <b>Plan Fiduciary<br/>Net Position as a<br/>Percentage of the<br/>Total Pension<br/>Liability</b> |
|----------------------------|-----------------------------------------------------------------------|--------------------------------------------------------------------------------|-------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------|
| 2025                       | 0.064658950%                                                          | \$ 12,441,427                                                                  | \$ 9,064,771                              | 137.25%                                                                                                                       | 82.55%                                                                                            |
| 2024                       | 0.063265730%                                                          | 13,624,235                                                                     | 8,585,286                                 | 158.69%                                                                                                                       | 80.02%                                                                                            |
| 2023                       | 0.063913270%                                                          | 14,208,000                                                                     | 8,370,143                                 | 169.75%                                                                                                                       | 78.88%                                                                                            |
| 2022                       | 0.062958364%                                                          | 8,049,793                                                                      | 7,848,707                                 | 102.56%                                                                                                                       | 87.78%                                                                                            |
| 2021                       | 0.066794270%                                                          | 16,161,837                                                                     | 8,143,350                                 | 198.47%                                                                                                                       | 75.48%                                                                                            |
| 2020                       | 0.069135570%                                                          | 15,288,916                                                                     | 7,756,014                                 | 197.12%                                                                                                                       | 77.40%                                                                                            |
| 2019                       | 0.069474540%                                                          | 15,275,891                                                                     | 8,208,586                                 | 186.10%                                                                                                                       | 77.31%                                                                                            |
| 2018                       | 0.074047710%                                                          | 17,590,192                                                                     | 8,064,550                                 | 218.12%                                                                                                                       | 75.30%                                                                                            |
| 2017                       | 0.071544350%                                                          | 23,948,051                                                                     | 7,604,571                                 | 314.92%                                                                                                                       | 66.80%                                                                                            |
| 2016                       | 0.072167720%                                                          | 19,945,047                                                                     | 7,573,943                                 | 263.34%                                                                                                                       | 72.10%                                                                                            |

| <b>Fiscal<br/>Year</b> | <b>Contractually<br/>Required<br/>Contributions</b> | <b>Contributions in<br/>Relation to the<br/>Contractually<br/>Required<br/>Contributions</b> | <b>Contribution<br/>Deficiency<br/>(Excess)</b> | <b>District's<br/>Covered<br/>Payroll</b> | <b>Contributions<br/>as a Percentage<br/>of Covered<br/>Payroll</b> |
|------------------------|-----------------------------------------------------|----------------------------------------------------------------------------------------------|-------------------------------------------------|-------------------------------------------|---------------------------------------------------------------------|
| 2025                   | \$ 1,242,861                                        | \$ (1,242,861)                                                                               | \$ -                                            | \$ 8,877,579                              | 14.00%                                                              |
| 2024                   | 1,269,068                                           | (1,269,068)                                                                                  | -                                               | 9,064,771                                 | 14.00%                                                              |
| 2023                   | 1,201,940                                           | (1,201,940)                                                                                  | -                                               | 8,585,286                                 | 14.00%                                                              |
| 2022                   | 1,171,820                                           | (1,171,820)                                                                                  | -                                               | 8,370,143                                 | 14.00%                                                              |
| 2021                   | 1,098,819                                           | (1,098,819)                                                                                  | -                                               | 7,848,707                                 | 14.00%                                                              |
| 2020                   | 1,140,069                                           | (1,140,069)                                                                                  | -                                               | 8,143,350                                 | 14.00%                                                              |
| 2019                   | 1,085,842                                           | (1,085,842)                                                                                  | -                                               | 7,756,014                                 | 14.00%                                                              |
| 2018                   | 1,149,202                                           | (1,149,202)                                                                                  | -                                               | 8,208,586                                 | 14.00%                                                              |
| 2017                   | 1,129,037                                           | (1,129,037)                                                                                  | -                                               | 8,064,550                                 | 14.00%                                                              |
| 2016                   | 1,064,640                                           | (1,064,640)                                                                                  | -                                               | 7,604,571                                 | 14.00%                                                              |

(1) Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY AND  
DISTRICT OPEB CONTRIBUTIONS  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST NINE AND TEN FISCAL YEARS

| <b>Fiscal<br/>Year (1) (2)</b> | <b>District's<br/>Proportion<br/>of the Net<br/>OPEB Liability</b> | <b>District's<br/>Proportionate<br/>Share of the Net<br/>OPEB Liability</b> | <b>District's<br/>Covered<br/>Payroll</b> | <b>District's<br/>Proportionate<br/>Share of the Net<br/>OPEB Liability as<br/>a Percentage of its<br/>Covered Payroll</b> | <b>Plan Fiduciary<br/>Net Position as a<br/>Percentage of the<br/>Total OPEB<br/>Liability</b> |
|--------------------------------|--------------------------------------------------------------------|-----------------------------------------------------------------------------|-------------------------------------------|----------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------|
| 2025                           | 0.058527600%                                                       | \$ 596,101                                                                  | \$ 2,505,064                              | 23.80%                                                                                                                     | 44.50%                                                                                         |
| 2024                           | 0.057842600%                                                       | 952,926                                                                     | 2,266,836                                 | 42.04%                                                                                                                     | 30.02%                                                                                         |
| 2023                           | 0.058701800%                                                       | 824,179                                                                     | 2,153,807                                 | 38.27%                                                                                                                     | 30.34%                                                                                         |
| 2022                           | 0.061375400%                                                       | 1,161,580                                                                   | 1,877,307                                 | 61.87%                                                                                                                     | 24.08%                                                                                         |
| 2021                           | 0.062672500%                                                       | 1,362,079                                                                   | 2,287,579                                 | 59.54%                                                                                                                     | 18.17%                                                                                         |
| 2020                           | 0.065140300%                                                       | 1,638,142                                                                   | 2,093,044                                 | 78.27%                                                                                                                     | 15.57%                                                                                         |
| 2019                           | 0.061265700%                                                       | 1,699,676                                                                   | 2,052,326                                 | 82.82%                                                                                                                     | 13.57%                                                                                         |
| 2018                           | 0.065350700%                                                       | 1,753,841                                                                   | 2,030,007                                 | 86.40%                                                                                                                     | 12.46%                                                                                         |
| 2017                           | 0.064586740%                                                       | 1,840,961                                                                   | 2,108,336                                 | 87.32%                                                                                                                     | 11.49%                                                                                         |

| <b>Fiscal<br/>Year</b> | <b>Contractually<br/>Required<br/>Contributions</b> | <b>Contributions in<br/>Relation to the<br/>Contractually<br/>Required<br/>Contributions</b> | <b>Contribution<br/>Deficiency<br/>(Excess)</b> | <b>District's<br/>Covered<br/>Payroll</b> | <b>Contributions<br/>as a Percentage<br/>of Covered<br/>Payroll</b> |
|------------------------|-----------------------------------------------------|----------------------------------------------------------------------------------------------|-------------------------------------------------|-------------------------------------------|---------------------------------------------------------------------|
| 2025                   | \$ 43,863                                           | \$ (43,863)                                                                                  | \$ -                                            | \$ 2,802,193                              | 1.57%                                                               |
| 2024                   | 41,406                                              | (41,406)                                                                                     | -                                               | 2,505,064                                 | 1.65%                                                               |
| 2023                   | 42,643                                              | (42,643)                                                                                     | -                                               | 2,266,836                                 | 1.88%                                                               |
| 2022                   | 38,821                                              | (38,821)                                                                                     | -                                               | 2,153,807                                 | 1.80%                                                               |
| 2021                   | 39,459                                              | (39,459)                                                                                     | -                                               | 1,877,307                                 | 2.10%                                                               |
| 2020                   | 41,356                                              | (41,356)                                                                                     | -                                               | 2,287,579                                 | 1.81%                                                               |
| 2019                   | 49,366                                              | (49,366)                                                                                     | -                                               | 2,093,044                                 | 2.36%                                                               |
| 2018                   | 10,262                                              | (10,262)                                                                                     | -                                               | 2,052,326                                 | 0.50%                                                               |
| 2017                   | 35,273                                              | (35,273)                                                                                     | -                                               | 2,030,007                                 | 1.74%                                                               |
| 2016                   | 32,936                                              | (32,936)                                                                                     | -                                               | 2,108,336                                 | 1.56%                                                               |

(1) Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY/(ASSET) AND  
DISTRICT OPEB CONTRIBUTIONS  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST NINE AND TEN FISCAL YEARS

| <b>Fiscal<br/>Year (1) (2)</b> | <b>District's<br/>Proportion<br/>of the Net OPEB<br/>Liability/(Asset)</b> | <b>District's<br/>Proportionate<br/>Share of the Net<br/>OPEB<br/>Liability/(Asset)</b> | <b>District's<br/>Covered<br/>Payroll</b> | <b>District's<br/>Proportionate<br/>Share of the Net<br/>OPEB<br/>Liability/(Asset) as<br/>a Percentage of its<br/>Covered Payroll</b> | <b>Plan Fiduciary<br/>Net Position as a<br/>Percentage of the<br/>Total OPEB<br/>Liability/(Asset)</b> |
|--------------------------------|----------------------------------------------------------------------------|-----------------------------------------------------------------------------------------|-------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------|
| 2025                           | 0.064658950%                                                               | \$ (1,226,457)                                                                          | \$ 9,064,771                              | 13.53%                                                                                                                                 | 158.01%                                                                                                |
| 2024                           | 0.063265730%                                                               | (1,230,431)                                                                             | 8,585,286                                 | 14.33%                                                                                                                                 | 168.52%                                                                                                |
| 2023                           | 0.063913270%                                                               | (1,654,928)                                                                             | 8,370,143                                 | 19.77%                                                                                                                                 | 230.73%                                                                                                |
| 2022                           | 0.062958364%                                                               | (1,327,426)                                                                             | 7,848,707                                 | 16.91%                                                                                                                                 | 174.73%                                                                                                |
| 2021                           | 0.066794270%                                                               | (1,173,909)                                                                             | 8,143,350                                 | 14.42%                                                                                                                                 | 182.10%                                                                                                |
| 2020                           | 0.069135570%                                                               | (1,145,051)                                                                             | 7,756,014                                 | 14.76%                                                                                                                                 | 174.74%                                                                                                |
| 2019                           | 0.069474540%                                                               | (1,116,385)                                                                             | 8,208,586                                 | 13.60%                                                                                                                                 | 176.00%                                                                                                |
| 2018                           | 0.074047710%                                                               | 2,889,068                                                                               | 8,064,550                                 | 35.82%                                                                                                                                 | 47.10%                                                                                                 |
| 2017                           | 0.071544350%                                                               | 3,826,210                                                                               | 7,604,571                                 | 50.31%                                                                                                                                 | 37.30%                                                                                                 |

| <b>Fiscal<br/>Year</b> | <b>Contractually<br/>Required<br/>Contributions</b> | <b>Contributions in<br/>Relation to the<br/>Contractually<br/>Required<br/>Contributions</b> | <b>Contribution<br/>Deficiency<br/>(Excess)</b> | <b>District's<br/>Covered<br/>Payroll</b> | <b>Contributions<br/>as a Percentage<br/>of Covered<br/>Payroll</b> |
|------------------------|-----------------------------------------------------|----------------------------------------------------------------------------------------------|-------------------------------------------------|-------------------------------------------|---------------------------------------------------------------------|
| 2025                   | \$ -                                                | \$ -                                                                                         | \$ -                                            | \$ 8,877,579                              | 0.00%                                                               |
| 2024                   | -                                                   | -                                                                                            | -                                               | 9,064,771                                 | 0.00%                                                               |
| 2023                   | -                                                   | -                                                                                            | -                                               | 8,585,286                                 | 0.00%                                                               |
| 2022                   | -                                                   | -                                                                                            | -                                               | 8,370,143                                 | 0.00%                                                               |
| 2021                   | -                                                   | -                                                                                            | -                                               | 7,848,707                                 | 0.00%                                                               |
| 2020                   | -                                                   | -                                                                                            | -                                               | 8,143,350                                 | 0.00%                                                               |
| 2019                   | -                                                   | -                                                                                            | -                                               | 7,756,014                                 | 0.00%                                                               |
| 2018                   | -                                                   | -                                                                                            | -                                               | 8,208,586                                 | 0.00%                                                               |
| 2017                   | -                                                   | -                                                                                            | -                                               | 8,064,550                                 | 0.00%                                                               |
| 2016                   | -                                                   | -                                                                                            | -                                               | 7,604,571                                 | 0.00%                                                               |

(1) Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 1 - BUDGETARY PROCESS**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Schedule of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual – (Non-GAAP Budgetary Basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and
- (d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis is as follows:

**Net Change in Fund Balance**

|                                                                  | <u>General fund</u> |
|------------------------------------------------------------------|---------------------|
| Budget basis                                                     | \$ (893,501)        |
| Net adjustment for revenue accruals and other financing sources  | (270,780)           |
| Net adjustment for expenditure accruals and other financing uses | 271,770             |
| Funds budgeted elsewhere                                         | 27,538              |
| Adjustments for encumbrances                                     | <u>1,644,440</u>    |
| GAAP Basis                                                       | <u>\$ 779,467</u>   |

As part of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting", certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund. This includes the uniform school supplies fund and the public school fund.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

**PENSION**

*SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO*

*Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for fiscal year 2016.
- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%.
- For fiscal year 2019, with the authority granted the Board under Senate Bill 8, the Board has enacted a three year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2020.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2021.
- For fiscal year 2022, SERS changed from a Cost of Living Adjustment (COLA) of 2.5% to 2.0%.
- For fiscal year 2023, SERS changed from a Cost of Living Adjustment (COLA) of 2.0% to 2.5%.
- There were no changes in benefit terms from the amounts reported for fiscal year 2024.
- There were no changes in benefit terms from the amounts reported for fiscal year 2025.

*Change in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2016.
- For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates and 110% of female rates, (g) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from 7.75% to 7.50%.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2018.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2020.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2021.
- For fiscal year 2022, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) wage inflation decreased from 3.00% to 2.40%, (b) future salary increases changed from 3.50% - 18.20% to 3.25% - 13.58%, (c) investment rate of return decreased from 7.50% to 7.00%, (d) discount rate decreased from 7.50% to 7.00% and (e) mortality tables changed from the RP-2014 Blue Collar mortality table to the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2023.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2024.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)**

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2025.

*STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO*

*Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for fiscal year 2016.
- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2019.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2020.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2021.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2022.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2023.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2024.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2025.

*Changes in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2016.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017.
- For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation, (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2020.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2021.
- For fiscal year 2022, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.45% to 7.00% and (b) the discount rate of return was reduced from 7.45% to 7.00%.
- For fiscal year 2023, the following changes of assumption affected the total pension liability since the prior measurement date: the projected salary increases went from 12.50% at age 20 to 2.50% at age 65 to varies by service from 2.50% to 8.50%.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2024.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2025.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)**

**OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

*SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO*

*Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- There were no changes in benefit terms from the amounts reported for fiscal year 2018.
- There were no changes in benefit terms from the amounts reported for fiscal year 2019.
- There were no changes in benefit terms from the amounts reported for fiscal year 2020.
- There were no changes in benefit terms from the amounts reported for fiscal year 2021.
- There were no changes in benefit terms from the amounts reported for fiscal year 2022.
- There were no changes in benefit terms from the amounts reported for fiscal year 2023.
- There were no changes in benefit terms from the amounts reported for fiscal year 2024.
- There were no changes in benefit terms from the amounts reported for fiscal year 2025.

*Change in assumptions:*

- For fiscal year 2017, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.
- For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, (h) the municipal bond index rate increased from 2.92% to 3.56% and (i) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 2.98% to 3.63%.
- For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate increased from 3.63% to 3.70%, (b) the health care cost trend rates for Medicare were changed from a range of 5.50% - 5.00% to a range of 5.375% - 4.75% and Pre-Medicare were changed from a range of 7.50% - 5.00% to a range of 7.25% - 4.75%, (c) the municipal bond index rate increased from 3.56% to 3.62% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63% to 3.70%.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)**

- For fiscal year 2020, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.70% to 3.22%, (b) the health care cost trend rates for Medicare were changed from a range of 5.375% - 4.75% to a range of 5.25% - 4.75% and Pre-Medicare were changed from a range of 7.25% - 4.75% to a range of 7.00% - 4.75%, (c) the municipal bond index rate decreased from 3.62% to 3.13% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.70% to 3.22%.
- For fiscal year 2021, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.22% to 2.63% and (b) the municipal bond index rate decreased from 3.13% to 2.45%, and (c) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.22% to 2.63%.
- For fiscal year 2022, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) wage inflation decreased from 3.00% to 2.40%, (b) future salary increases changed from 3.50% - 18.20% to 3.25% - 13.58%, (c) investment rate of return decreased from 7.50% to 7.00%, (d) discount rate decreased from 7.50% to 7.00% and (e) mortality tables changed from the RP-2014 Blue Collar mortality table to the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table.
- For fiscal year 2023, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) municipal bond index rate went from 1.92% to 3.69%, (b) single equivalent interest rate when from 2.27% to 4.08% and (c) medical trend assumptions went from 5.125% to 4.40% Medicare and 6.75% to 4.40% Pre-Medicare to 7.00% to 4.40%.
- For fiscal year 2024, the following changes of assumptions affect the total OPEB liability since the prior measurement date: (a) municipal bond index rate went from 3.69% to 3.86%, (b) single equivalent interest rate when from 4.08% to 4.27% and (c) medical trend assumptions went from 7.00% to 4.40% to 6.75% to 4.40%.
- For fiscal year 2025, the following changes of assumptions affect the total OPEB liability since the prior measurement date: (a) municipal bond index rate went from 3.86% to 3.93%, (b) single equivalent interest rate when from 4.27% to 4.88% and (c) medical trend assumptions went from 6.75% to 4.40% to 7.00% to 4.40%.

**STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO**

*Change in benefit terms:*

- There were no changes in benefit terms from the amounts previously reported for fiscal year 2017.
- For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.
- For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.
- For fiscal year 2020, STRS increased the non-Medicare subsidy percentage from 1.944% to 1.984% effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.
- For fiscal year 2021, the non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)**

- For fiscal year 2022, the non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.100%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2023.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2024.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2025.

*Change in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017.
- For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)," (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.
- For fiscal year 2019, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)" and (b) decrease in health care cost trend rates from 6.00% - 11.00% initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate.
- For fiscal year 2020, health care cost trend rates were changed to the following: medical pre-Medicare from 6.00% initial - 4.00% ultimate down to 5.87% initial - 4.00% ultimate; medical Medicare from 5.00% initial - 4.00% ultimate down to 4.93% initial - 4.00% ultimate; prescription drug pre-Medicare from 8.00% initial - 4.00% ultimate down to 7.73% initial - 4.00% ultimate; and prescription drug Medicare from (5.23%) initial - 4.00% ultimate up to 9.62% initial - 4.00% ultimate.
- For fiscal year 2021, health care cost trend rates were changed to the following: medical pre-Medicare from 5.87% initial - 4.00% ultimate down to 5.00% initial - 4.00% ultimate; medical Medicare from 4.93% initial - 4.00% ultimate down to - 6.69% initial - 4.00% ultimate; prescription drug pre-Medicare from 7.73% initial - 4.00% ultimate down to 6.50% initial - 4.00% ultimate; prescription drug Medicare from 9.62% initial - 4.00% ultimate up to 11.87% initial - 4.00% ultimate.
- For fiscal year 2022, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.45% to 7.00%, (b) the discount rate of return was reduced from 7.45% to 7.00% and (c) health care cost trend rates were changed to the following: medical Medicare from - 6.69% initial - 4.00% ultimate down to - 16.18% initial - 4.00% ultimate; prescription drug Medicare from 11.87% initial - 4.00% ultimate up to 29.98% initial - 4.00% ultimate.
- For fiscal year 2023, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) projected salary increase went from 12.50% at age 20 to 2.50% at age 65 to varies by services from 2.50% to 8.50% and (b) health care cost trend rates were changed to the following: Pre-Medicare from 5.00% initial - 4.00% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from - 16.18% initial - 4.00% ultimate to - 68.78% initial - 3.94% ultimate; prescription drug Pre-Medicare from 6.50% initial - 4.00% ultimate to 9.00% initial - 3.94% ultimate; Medicare from 29.98% initial - 4.00% ultimate to - 5.47% initial - 3.94% ultimate.

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY, OHIO**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)**

- For fiscal year 2024, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: medical Pre-Medicare from 7.50% initial - 3.94% ultimate to 7.50% initial - 4.14% ultimate; medical Medicare from - 68.78% initial - 3.94% ultimate to - 10.94% initial - 4.14% ultimate; prescription drug Pre-Medicare from 9.00% initial - 3.94% ultimate to - 11.95% initial - 4.14% ultimate; and prescription drug Medicare from - 5.47% initial - 3.94% ultimate to 1.33% initial - 4.14% ultimate.
- For fiscal year 2025, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) health care cost trend rates were changed to the following: medical Pre-Medicare from 7.50% initial - 4.14% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from - 10.94% initial - 4.14% ultimate to - 112.22% initial - 3.94% ultimate; prescription drug Pre-Medicare from - 11.95% initial - 4.14% ultimate to 8.00% initial - 3.94% ultimate; and prescription drug Medicare from 1.33% initial - 4.14% ultimate to - 15.14% initial - 3.94% ultimate.

WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025

| FEDERAL GRANTOR<br><i>Pass Through Grantor</i><br>Program / Cluster Title                       | Federal<br>AL<br>Number | Total Federal<br>Expenditures |
|-------------------------------------------------------------------------------------------------|-------------------------|-------------------------------|
| <b>U.S. DEPARTMENT OF AGRICULTURE</b>                                                           |                         |                               |
| <i>Passed Through Ohio Department of Education and Workforce</i>                                |                         |                               |
| <u>Child Nutrition Cluster:</u>                                                                 |                         |                               |
| School Breakfast Program                                                                        | 10.553                  | \$ 162,003                    |
| National School Lunch Program                                                                   | 10.555                  | 572,233                       |
| Non-Cash Assistance (Food Distribution)                                                         | 10.555                  | 88,465                        |
| Total National School Lunch Program                                                             |                         | 660,698                       |
| Special Milk Program for Children                                                               | 10.556                  | 846                           |
| Total Child Nutrition Cluster                                                                   |                         | 823,547                       |
| <b>Total U.S. Department of Agriculture</b>                                                     |                         | <b>823,547</b>                |
| <b>U.S. DEPARTMENT OF EDUCATION</b>                                                             |                         |                               |
| <i>Passed Through Ohio Department of Education and Workforce</i>                                |                         |                               |
| Title I Grants to Local Educational Agencies                                                    | 84.010A                 | 610,741                       |
| Migrant Education State Grant Program                                                           | 84.011A                 | 110,403                       |
| <u>Special Education Cluster (IDEA):</u>                                                        |                         |                               |
| Special Education Grant to States                                                               | 84.027A                 | 405,748                       |
| Special Education Preschool Grants                                                              | 84.173A                 | 11,970                        |
| Total Special Education Cluster (IDEA)                                                          |                         | 417,718                       |
| Rural Education                                                                                 | 84.358B                 | 34,456                        |
| English Language Acquisition State Grants                                                       | 84.365A                 | 33,321                        |
| Supporting Effective Instruction State Grants                                                   | 84.367A                 | 84,466                        |
| <u>Student Support and Academic Enrichment Program:</u>                                         |                         |                               |
| Student Support and Academic Enrichment Program                                                 | 84.424A                 | 36,018                        |
| Student Support and Academic Enrichment Program - Stronger Connections Grant                    | 84.424F                 | 1,675                         |
| Total Student Support and Academic Enrichment Program                                           |                         | 37,693                        |
| <u>Education Stabilization Fund:</u>                                                            |                         |                               |
| COVID-19 American Rescue Plan Elementary and Secondary School Emergency Relief (ARP ESSER) Fund | 84.425U                 | 1,071,247                     |
| Total Education Stabilization Fund                                                              |                         | 1,071,247                     |
| <b>Total U.S. Department of Education</b>                                                       |                         | <b>2,400,045</b>              |
| <b>Total Expenditures of Federal Awards</b>                                                     |                         | <b>\$ 3,223,592</b>           |

*The accompanying notes are an integral part of this schedule.*

**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR § 200.510(b)(6)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Willard City School District, Huron County, Ohio (the District) under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar state grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

**NOTE F - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with the Ohio Department of Education and Workforce's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2025 to 2026 programs:

| <u>Program Title</u>                          | <u>AL Number</u> | <u>Amt.</u><br><u>Transferred</u> |
|-----------------------------------------------|------------------|-----------------------------------|
| Migrant Education State Grant Program         | 84.011A          | \$ 6,671                          |
| Supporting Effective Instruction State Grants | 84.367A          | \$ 12                             |
| Rural Education                               | 84.358B          | \$ 268                            |



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Willard City School District  
Huron County  
123 West Whisler Drive  
Willard, Ohio 44890-0150

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Willard City School District, Huron County, Ohio (the District) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 18, 2026, wherein we noted the District adopted Governmental Accounting Standards Board (GASB) Statement No. 101, "Compensated Absences".

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

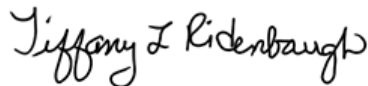
***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

March 18, 2026



65 East State Street  
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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Willard City School District  
Huron County  
123 West Whisler Drive  
Willard, Ohio 44890-0150

To the Board of Education:

**Report on Compliance for the Major Federal Program**

***Opinion on the Major Federal Program***

We have audited Willard City School District, Huron County, Ohio's (the District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on Willard City School District's major federal program for the year ended June 30, 2025. Willard City School District's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Willard City School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2025.

***Basis for Opinion on the Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

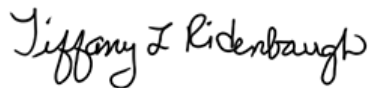
A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

March 18, 2026

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**WILLARD CITY SCHOOL DISTRICT  
HURON COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2025**

**1. SUMMARY OF AUDITOR'S RESULTS**

|                     |                                                                                                                       |                                           |
|---------------------|-----------------------------------------------------------------------------------------------------------------------|-------------------------------------------|
| <b>(d)(1)(i)</b>    | <b>Type of Financial Statement Opinion</b>                                                                            | Unmodified                                |
| <b>(d)(1)(ii)</b>   | <b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>      | No                                        |
| <b>(d)(1)(ii)</b>   | <b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b> | No                                        |
| <b>(d)(1)(iii)</b>  | <b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>                        | No                                        |
| <b>(d)(1)(iv)</b>   | <b>Were there any material weaknesses in internal control reported for major federal programs?</b>                    | No                                        |
| <b>(d)(1)(iv)</b>   | <b>Were there any significant deficiencies in internal control reported for major federal programs?</b>               | No                                        |
| <b>(d)(1)(v)</b>    | <b>Type of Major Programs' Compliance Opinion</b>                                                                     | Unmodified                                |
| <b>(d)(1)(vi)</b>   | <b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>                                                    | No                                        |
| <b>(d)(1)(vii)</b>  | <b>Major Programs (list):</b>                                                                                         | Child Nutrition Cluster                   |
| <b>(d)(1)(viii)</b> | <b>Dollar Threshold: Type A/B Programs</b>                                                                            | Type A: > \$750,000<br>Type B: all others |
| <b>(d)(1)(ix)</b>   | <b>Low Risk Auditee under 2 CFR § 200.520?</b>                                                                        | Yes                                       |

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS FOR FEDERAL AWARDS**

None

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# OHIO AUDITOR OF STATE KEITH FABER



**WILLARD CITY SCHOOL DISTRICT**

**HURON COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 3/26/2026**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)