



OHIO AUDITOR OF STATE  
**KEITH FABER**





**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

City of Mentor-on-the-Lake  
Lake County  
5860 Andrews Road  
Mentor-on-the-Lake, Ohio 44060

To the City Council:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mentor-on-the-Lake, Lake County, Ohio (the City), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mentor-on-the-Lake, Lake County, Ohio, as of December 31, 2019, and the respective changes in financial position thereof and the respective budgetary comparisons for the General Fund and Safety Forces Levy Fund, Police Levy Fund and Fire Levy Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated August 13, 2020, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

August 13, 2020

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(UNAUDITED)**

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The management's discussion and analysis of the City of Mentor-on-the-Lake's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2019. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

**Financial Highlights**

Key financial highlights for 2019 are as follows:

- The total net position of the City increased \$1,922,274.
- General revenues accounted for \$3,979,845 or 73.88 percent of total governmental activities revenue. Program specific revenues accounted for \$1,407,205 or 26.12 percent of total governmental activities revenue of \$5,387,050.
- The City had \$3,464,776 in expenses related to governmental activities; \$1,407,205 of these expenses were offset by program specific charges for services, grants and contributions.
- The City had six major funds consisting of the General Fund, the Safety Forces Levy Fund, the Police Levy Fund, the Fire Levy Fund, the Stormwater Grants Fund and General Bond Retirement Fund.
- The General Fund had total revenues (including other financing sources) of \$2,426,027 in 2019. This represents a decrease of \$240,769 from 2018 revenues. The expenditures (including other financing uses) of the General Fund, which totaled \$2,111,322 in 2019, decreased \$424,825 from the same amount in 2018. The net increase in fund balance for the General Fund was \$314,705.
- The Safety Forces Levy Fund had revenues of \$645,438 in 2019, which is an increase of \$63,211 from 2018 revenues. The expenditures in the Safety Forces Levy Fund totaled \$644,352 in 2019, which increased \$41,818 from 2018. The net increase in fund balance was \$1,086, resulting in an ending fund balance of \$3,510.
- The Police Levy Fund had revenues of \$418,094 in 2019, which is a decrease of \$3,680 from 2018 revenues. The expenditures totaled \$394,279 in 2019, which increased \$1,650 from 2018 expenditures. The net increase in fund balance was \$23,815, resulting in an ending fund balance of \$79,484.

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LAKE COUNTY, OHIO  
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- The Fire Levy Fund had revenues of \$353,530 in 2019, which is an decrease of \$3,263 from 2018 revenues. The expenditures totaled \$344,787 in 2019, which increased \$28,627 from 2018 expenditures. The net increase in fund balance was \$8,743, resulting in an ending fund balance of \$72,702.
- General Bond Retirement Fund had revenues and other financing sources of \$1,635,000 in 2019 which is an increase of \$1,355,000 from 2018 revenues. The expenditures and other financing uses totaled of \$1,727,782 in 2019, which is an increase of \$1,471,319 from 2018 expenditures. The net decrease in fund balance was \$92,782, resulting in an ending deficit fund balance of \$57,710.
- The Stormwater Grants Fund had revenues and other financing sources of \$601,301 in 2019, which is a decrease of \$809,255 from 2018 revenues and other financing sources. The expenditures and other financing uses totaled \$601,291 in 2019, which is an decrease of \$1,201,006 from 2018 expenditures and other financing uses. The net increase in fund balance was \$10, resulting in an ending fund balance of \$23,210

**The Basic Financial Statements**

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City’s finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City’s most significant funds with all other nonmajor funds presented in total in one column.

**Reporting the City as a Whole**

*Statement of Net Position and Statement of Activities*

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, “How did we do financially during 2019?” The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues, and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year’s revenues and expenses regardless of when cash is received or paid.

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LAKE COUNTY, OHIO  
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These two statements report the City's net position and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs, and other factors.

*Governmental Activities* - All of the City's programs and services are reported here, including police, fire and rescue, street maintenance, capital improvements, and general administration. These services are funded primarily by property and income taxes, and intergovernmental revenues including Federal and State grants and other shared revenues.

The City's statement of net position and statement of activities can be found on pages 22-23 of this report.

### **Reporting the City's Most Significant Funds**

#### ***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental funds begins on page 13.

#### ***Governmental Funds***

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

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LAKE COUNTY, OHIO  
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Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the General Fund, the Safety Forces Levy Fund, the Police Levy Fund, the Fire Levy Fund, the Stormwater Grants Fund and General Bond Retirement Fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The governmental fund financial statements can be found on pages 24-34 of this report.

***Fiduciary Funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City does not have any fiduciary funds.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 35-96 of this report.

***Required Supplementary Information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's net pension and net OPEB liability. The required supplementary information can be found on pages 97-104 of this report.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
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**Government-wide Financial Analysis**

The table below provides a summary of the City's net position for 2019 and 2018.

	Net Position	
	2019	2018
<b>ASSETS</b>		
Current and other assets	\$ 4,392,432	\$ 3,853,639
Capital assets, net	10,755,399	10,629,905
<b>Total Assets</b>	<b>15,147,831</b>	<b>14,483,544</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Pension	1,594,029	788,937
OPEB	340,883	270,574
<b>Total Deferred Outflows of Resources</b>	<b>1,934,912</b>	<b>1,059,511</b>
<b>LIABILITIES</b>		
Current liabilities	544,024	316,577
Long-term liabilities		
Due within one year	1,564,820	1,804,634
Due in more than one year:		
Net Pension Liability	5,121,107	3,505,701
Net OPEB Liability	1,325,307	2,905,622
Other Amounts	877,282	966,134
<b>Total Liabilities</b>	<b>9,432,540</b>	<b>9,498,668</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Property taxes	2,033,902	2,028,252
Pension	250,910	591,362
OPEB	220,741	202,397
<b>Total Deferred Inflows of Resources</b>	<b>2,505,553</b>	<b>2,822,011</b>
<b>NET POSITION</b>		
Net investment in capital assets	8,493,017	8,157,516
Restricted	766,341	578,912
Unrestricted	(4,114,708)	(5,514,052)
<b>Total Net Position</b>	<b>\$ 5,144,650</b>	<b>\$ 3,222,376</b>

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2019 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The City previously adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

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Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan’s *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio’s statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the City’s proportionate share of each plan’s collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees’ past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer’s promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
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Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2019, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$5,144,650. At year-end, unrestricted net position had a deficit of \$4,114,708. A portion of the City's net position, \$766,341, represents resources that are subject to external restriction on how they may be used.

During 2019, the City had an increase in deferred outflows of resources and net pension liability respectively by \$875,401 and \$1,615,406, while the deferred inflows of resources and net OPEB liability decreased respectively by \$316,458 and \$1,580,315. These changes were due to recording GASB Statement No 68 and 75 as previously discussed.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year-end, capital assets represented 71.00 percent of total assets. Capital assets include land, construction in progress, land improvements, buildings, furniture, fixtures and equipment, vehicles, and infrastructure. The net investment in capital assets component of net position at December 31, 2019, was \$8,493,017 for governmental activities. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
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The table below shows the changes in net position for fiscal year 2019 and 2018.

	<b>Changes in Net Position</b>	
	<u>2019</u>	<u>2018</u>
<b>REVENUES</b>		
Program Revenues:		
Charges for services	\$ 394,380	\$ 387,432
Operating grants and contributions	411,524	405,148
Capital grants and contributions	601,301	591,333
Total Program Revenues	<u>1,407,205</u>	<u>1,383,913</u>
General Revenues:		
Property taxes	2,100,864	1,985,309
Municipal Income taxes	1,179,411	1,158,683
Unrestricted grants and entitlements	599,845	560,372
Investment income	15,244	10,598
Gain on sale of capital assets	2,627	10,622
All other revenues	81,854	89,402
Total General Revenues	<u>3,979,845</u>	<u>3,814,986</u>
<b>Total Revenues</b>	<u>5,387,050</u>	<u>5,198,899</u>
<b>EXPENSES</b>		
Program Expenses:		
General government	831,872	764,985
Security of persons and property	1,327,074	2,911,132
Public health services	71,574	69,477
Transportation	1,139,736	1,149,505
Leisure time activities	27,151	74,803
Other	12,681	50
Interest and fiscal charges	54,688	51,952
<b>Total Expenses</b>	<u>3,464,776</u>	<u>5,021,904</u>
Change in Net Position	1,922,274	176,995
Net Position - Beginning of Year, Restated	<u>3,222,376</u>	<u>3,045,381</u>
<b>Net Position - End of Year</b>	<u>\$ 5,144,650</u>	<u>\$ 3,222,376</u>

Governmental activities' net position increased \$1,922,274 in 2019. This increase is primarily due to the City's increase in grants and contributions and decrease in expense.

The state and federal government, along with similar agencies, contributed to the City a total of \$1,012,825 in operating/capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the operating/capital grants and contributions received, \$988,726 subsidized transportation programs.

General revenues totaled \$3,979,845 and amounted to 73.88 percent of total governmental revenues. These revenues primarily consist of property and municipal income tax revenue of \$3,280,275. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government and local government revenue assistance, making up \$599,845.

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The provisions of GASB Statements 68 and 75 require the City to recognize a pension/OPEB adjustment that reduces expenses by \$1,162,418 in 2019 and increase expenses by \$391,185 in 2018. As a result, it is difficult to ascertain the true operational cost of services and the changes in cost of service from year to year. The table below shows the total cost of services by function with the GASB Statements 68 and 75 pension and OPEB costs removed.

	Governmental Activities	
	2019	2018
<b>EXPENSES</b>		
Program Expenses:		
Security of persons and property	\$ 2,638,980	\$ 2,605,601
Public health services	71,574	69,477
Leisure time activities	27,151	74,803
Transportation	1,065,531	1,093,206
General government	756,589	735,630
Interest and fiscal charges	54,688	51,952
Other	12,681	50
<b>Total Expenses</b>	<b>\$ 4,627,194</b>	<b>\$ 4,630,719</b>

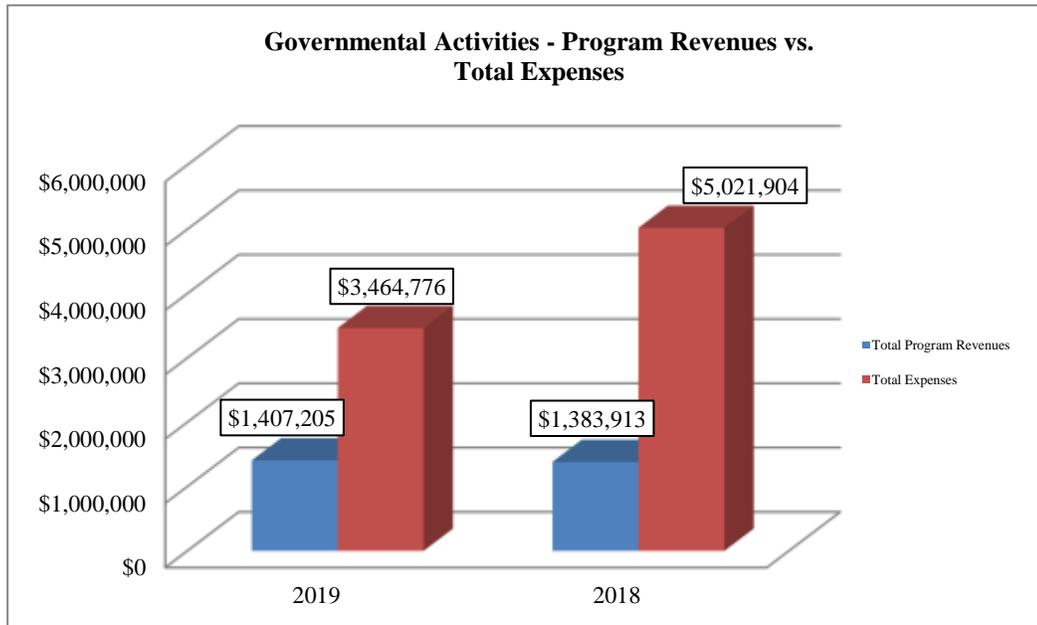
Security of persons and property, which primarily supports the operations of the police and fire departments, had expenses of \$2,638,380, which accounted for 57.03 percent of the total expenses of the City. These expenses were partially funded by \$219,440 in direct charges to users of the services.

Transportation expenses totaled \$1,065,531, which accounted for 23.03 percent of the total expenses of the City. For 2019, depreciation expense of \$466,193 was 43.75 percent of the total Transportation expenses. General government expenses totaled \$756,589, which was partially funded by \$188,479 in direct charges to users of the services and operating grants and contributions.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

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LAKE COUNTY, OHIO  
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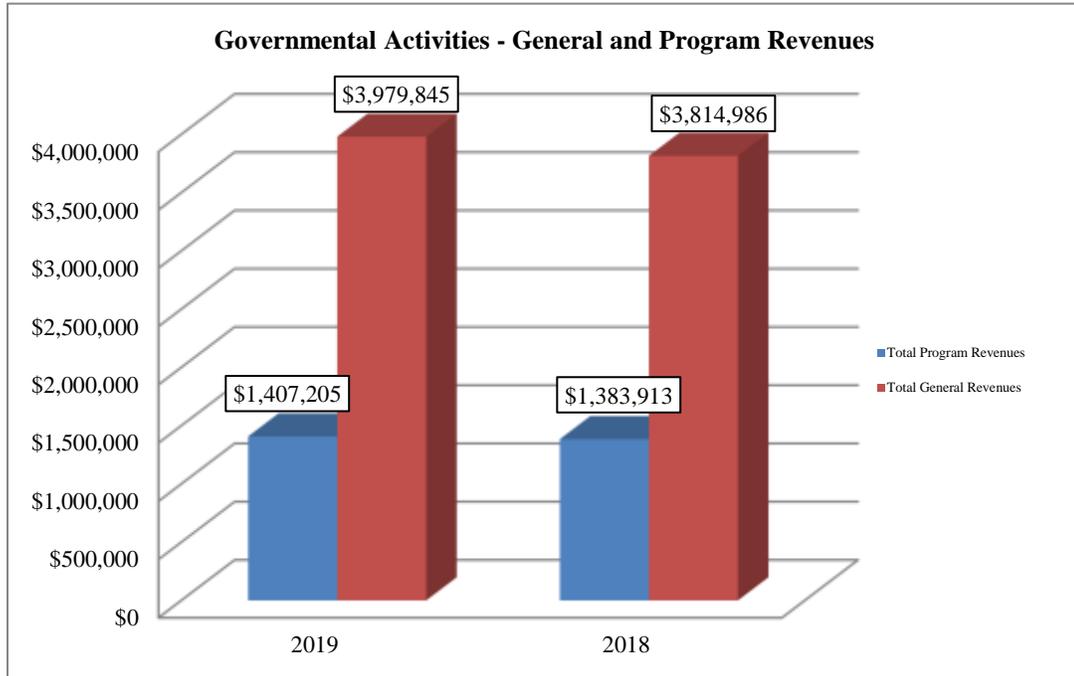
As can be seen in the graph below, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.



	<b>Governmental Activities</b>			
	Total Cost of Services 2019	Net Cost of Services 2019	Total Cost of Services 2018	Net Cost of Services 2018
General government	\$ 831,872	\$ 643,393	\$ 764,985	\$ 609,710
Security of persons and property	1,327,074	1,107,634	2,911,132	2,651,987
Public health services	71,574	71,574	69,477	69,477
Transportation	1,139,736	151,010	1,149,505	244,198
Leisure time activities	27,151	16,591	74,803	10,617
Other	12,681	12,681	50	50
Interest and fiscal charges	54,688	54,688	51,952	51,952
<b>Total cost of service</b>	<b>\$ 3,464,776</b>	<b>\$ 2,057,571</b>	<b>\$ 5,021,904</b>	<b>\$ 3,637,991</b>

The City's dependence upon general revenues for governmental activities is apparent, with 51.70 percent of expenses supported through taxes and other general revenues.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(UNAUDITED)**



**Financial Analysis of the City's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at year end.

The City's governmental funds (as presented on the balance sheet on pages (24-25) reported a combined fund balance of \$1,171,980, which is \$369,179 greater than last year's combined fund balance of \$802,801.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(UNAUDITED)**

The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2019, for all major and nonmajor governmental funds.

	Fund Balances 12/31/2019	Fund Balances 12/31/2018	Increase (Decrease)
Major funds:			
General	\$ 745,015	\$ 430,310	\$ 314,705
Safety forces levy	3,510	2,424	1,086
Police levy	79,484	55,669	23,815
Fire levy	72,702	63,959	8,743
General Bond Retirement	(57,710)	35,072	(92,782)
Stormwater grants	23,210	23,200	10
Other nonmajor governmental funds	305,769	192,167	113,602
Total	<u>\$ 1,171,980</u>	<u>\$ 802,801</u>	<u>\$ 369,179</u>

**General Fund**

The City's General Fund balance increased \$314,705, primarily due to increase in revenues and the continuation of the trend of revenues exceeding expenditures. The table that follows assists in illustrating the revenues of the General Fund.

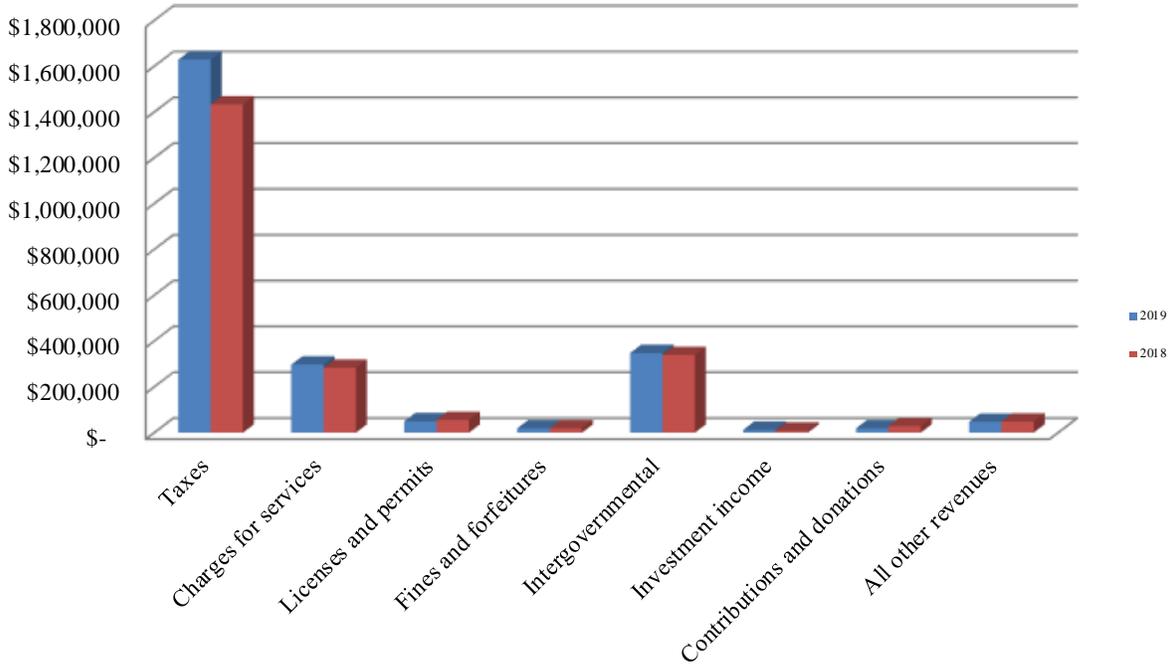
	2019 Amount	2018 Amount	Percentage Change
<b><u>Revenues</u></b>			
Taxes	\$ 1,629,160	\$ 1,433,382	13.66%
Charges for services	297,540	283,282	5.03%
Licenses and permits	50,123	55,764	-10.12%
Fines and forfeitures	19,301	19,284	0.09%
Intergovernmental	347,688	339,199	2.50%
Investment income	12,566	9,378	33.99%
Contributions and donations	19,548	28,500	-31.41%
All other revenues	47,474	48,420	-1.95%
Total	<u>\$ 2,423,400</u>	<u>\$ 2,217,209</u>	<u>9.30%</u>

Tax revenue represents 67.23 percent of all General Fund revenue. Income tax and property tax revenues experienced an increase during 2019.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(UNAUDITED)**

The following graphs show the breakdown of General Fund revenues for 2019 and 2018:

**2019 vs. 2018 Revenue Comparison**



The table that follows assists in illustrating the expenditures of the General Fund.

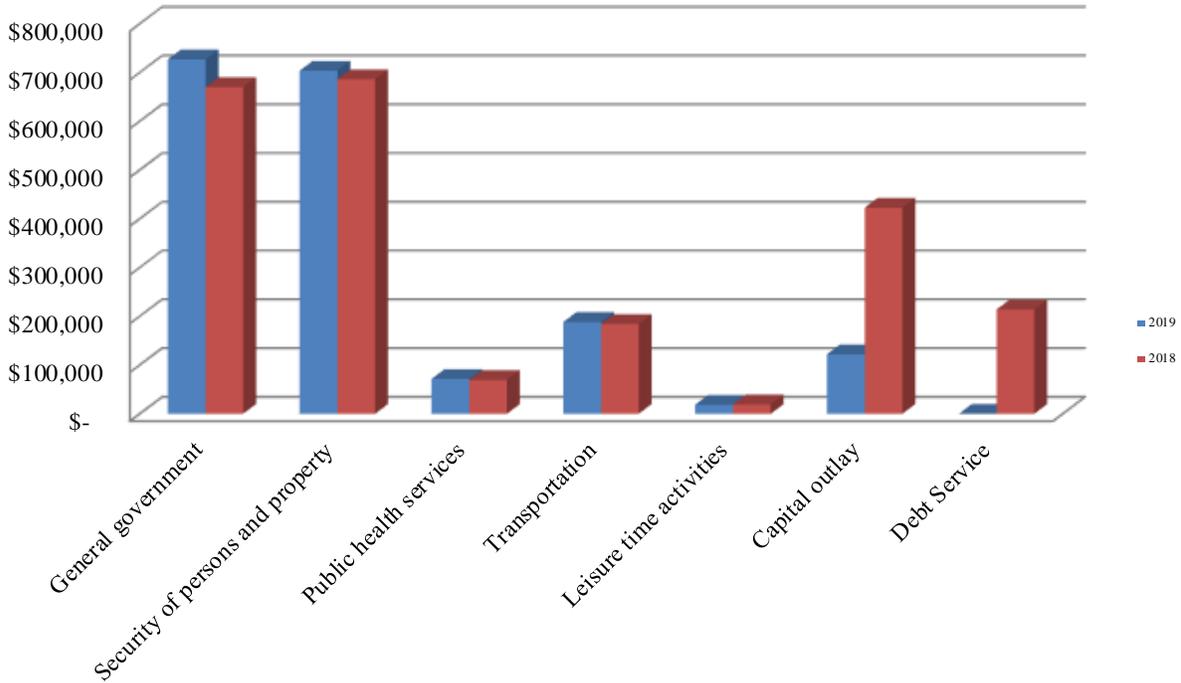
<b><u>Expenditures</u></b>	<u>2019</u> Amount	<u>2018</u> Amount	<u>Percentage</u> <u>Change</u>
General government	\$ 726,992	\$ 670,272	8.46%
Security of persons and property	703,653	686,251	2.54%
Public health services	71,574	69,477	3.02%
Transportation	188,448	184,225	2.29%
Leisure time activities	18,617	19,318	-3.63%
Capital outlay	122,038	422,666	-71.13%
Debt Service	-	213,938	-100.00%
<b>Total</b>	<b><u>\$ 1,831,322</u></b>	<b><u>\$ 2,266,147</u></b>	<b><u>-19.19%</u></b>

The most significant decrease was in the area of debt service because the City pay off a debt during 2019.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(UNAUDITED)**

The following graphs show the breakdown of General Fund expenditures for 2019 and 2018:

**2019 vs. 2018 Expenditures Comparison**



***Safety Forces Levy Fund***

The fund balance of the City’s Safety Forces Levy Fund increased by \$1,086, primarily due to increased expenses exceeding the slight increase revenues. Revenues increased from \$528,227 in 2018 to \$645,438 in 2019. Revenues consist primarily of property tax revenues and related reimbursements from the State. These property tax revenues are generated by a 4.5 mil tax levy. Expenditures increased from \$602,534 in 2018 to \$644,352 in 2019 because of an increase in payroll expenses.

***Police Levy Fund***

The fund balance of the City’s Police Levy Fund increased by \$23,815. Revenues decreased from \$421,774 in 2018 to \$418,094 in 2019. Revenues consist primarily of property tax revenues and related reimbursements from the State. These property tax revenues are generated by two tax levies totaling 9.20 mils. Expenditures increased from \$392,629 in 2018 to \$394,279 in 2019.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(UNAUDITED)**

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***Fire Levy Fund***

The fund balance of the City's Fire Levy Fund increased \$8,743, primarily due to a decrease in expenditures. Revenues increased from \$356,793 in 2018 to \$353,530 in 2019. Revenues consist primarily of property tax revenues and related reimbursements from the State. These property tax revenues are generated by two tax levies totaling 7.30 mils. Expenditures increased from \$316,160 in 2018 to \$344,787 in 2019.

***General Bond Retirement Fund***

The fund balance of the City's General Bond Retirement Fund decreased by \$92,782 from a fund balance of \$35,072 in 2018 to a deficit fund balance of \$57,710 in 2019.

***Stormwater Grants Fund***

The fund balance of the City's Stormwater Grants Fund increased by \$10 from a fund balance of \$23,200 in 2018 to a fund balance of \$23,210 in 2019. The increase is due to the activity related to the Miami Storm Trunk project.

***Budgeting Highlights***

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated resources certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted resources are adjusted due to actual activity, then the appropriations can be adjusted accordingly.

Budgetary information is presented for the General Fund, the Safety Forces Levy Fund, the Police Levy Fund, and Fire Levy Fund. In the General Fund, actual revenues and other financing sources of \$2,333,644 were more than final budgeted revenues and other financing sources by \$11,456. Actual expenditures and other financing uses of \$2,195,441 were \$85,463 lower than the final budgeted amounts.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(UNAUDITED)**

**Capital Assets and Debt Administration**

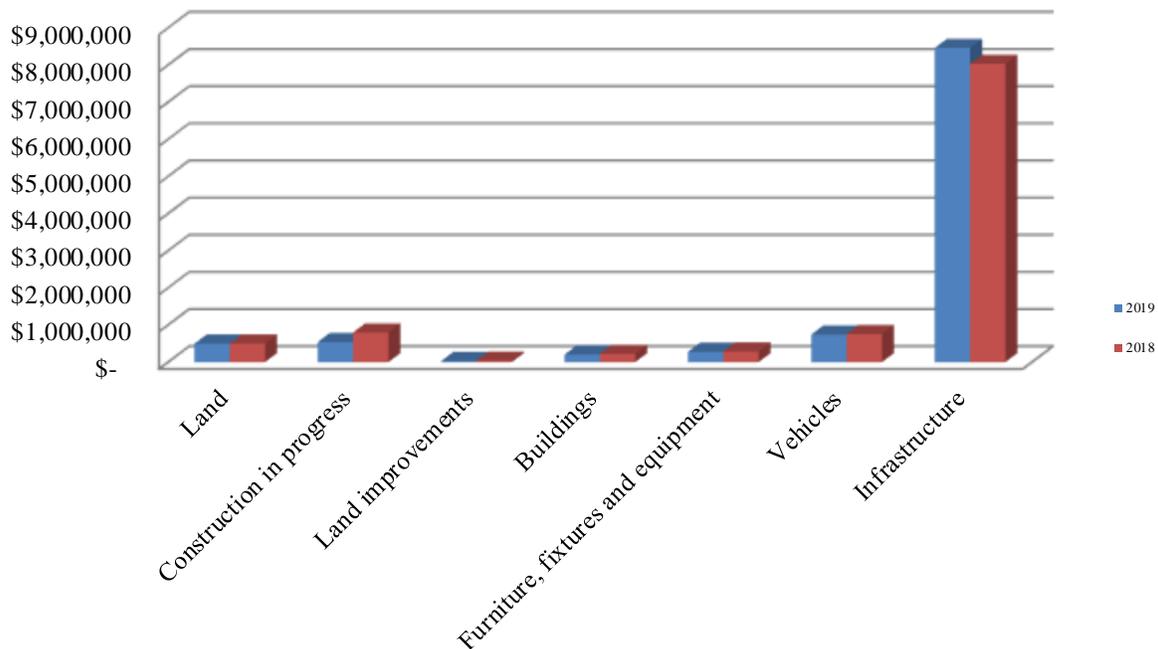
*Capital Assets*

At the end of 2019, the City had \$10,755,399 (net of accumulated depreciation) invested in land, construction in progress, buildings, land improvements, furniture, fixtures and equipment, vehicles, and infrastructure. See Note 7 for details regarding the City's capital assets. The following table shows fiscal year 2019 balances compared to 2018:

	Governmental Activities	
	2019	2018
Land	\$ 497,654	\$ 497,654
Construction in progress	541,617	796,171
Land improvements	29,604	41,270
Buildings	203,957	221,784
Furniture, fixtures and equipment	281,236	286,345
Vehicles	741,970	756,172
Infrastructure	8,459,361	8,030,509
<b>Total Capital Assets</b>	<b>\$ 10,755,399</b>	<b>\$ 10,629,905</b>

The following graphs show the breakdown of governmental capital assets by category for 2019 and 2018:

**2019 vs. 2018 Capital Assets - Governmental Activities**



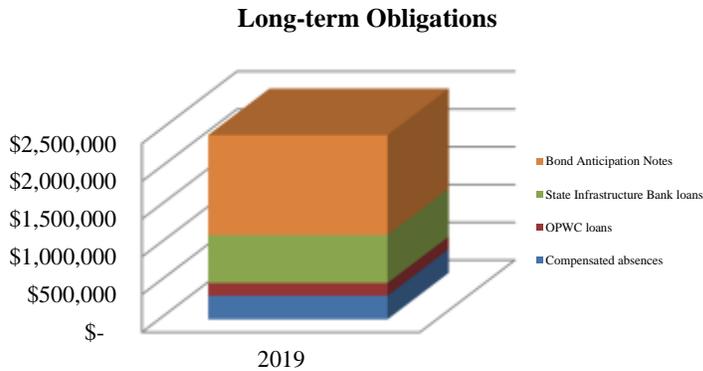
**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(UNAUDITED)**

***Debt Administration***

The City had the following long-term obligations outstanding at December 31, 2019 and 2018. See Note 10 for details regarding the City's long-term obligations.

	2019	2018
Compensated absences	\$ 314,720	\$ 298,379
OPWC loans	167,605	192,953
State Infrastructure Bank loans	634,777	699,436
Bond Anticipation Notes	1,325,000	1,580,000
Total outstanding debt	\$ 2,442,102	\$ 2,770,768

A comparison of the long-term obligations of 2019 by category is depicted in the chart below.



**Economic Conditions and Outlook**

The City of Mentor-on-the-Lake is a bedroom community with only 18 percent of our tax base being retail and commercial. We are located approximately twenty-five miles east of Cleveland and we enjoy a Lake Erie shoreline of two and one half miles. The City is 98 percent developed and all roads are paved with sanitary sewers and waterlines. The City's unexpended cash fund balances for the Operational Funds which include the General Fund, Police Pension Fund, Police Levy Fund, Fire Levy Fund, Safety Forces Fund, SCMR, Charter Police Levy Fund, Charter Fire Levy Fund, Charter Road Levy Fund and the State Highway Fund for the period ending December 31, 2019 increased from 2018. This increase in fund balance was due mostly from continued cost cutting and spending reductions, however, an increase in income tax collections, and property revaluations helped propel revenues.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(UNAUDITED)**

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The income tax collections realized an increase during the 2019 fiscal year due in part to the internal tax audit performed by the Central Collections Agency, CCA. CCA is contracted by the City to oversee all income tax related collections and processing for the residents.

The audit, which began in the end of 2017, has identified numerous misfiling and non-filers, resulting in increased and overdue income to the City.

The City has a small material increase in real estate tax revenue resulting from the 2018 sexennial property reappraisal, performed by the County auditor. Overall property value increase for the City of approximately 11 million, or an 11% increase.

**Contacting the City's Financial Management:** This financial report is designed to provide our citizen's, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact Hollie R. Bartone, Director of Administration and Finance, City of Mentor-on-the-Lake, 5860 Andrews Rd., Mentor-on-the-Lake, Ohio 44060.

## ***BASIC FINANCIAL STATEMENTS***

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
STATEMENT OF NET POSITION  
DECEMBER 31, 2019**

	Governmental Activities
<b>ASSETS</b>	
Equity in Pooled Cash and Cash Equivalents	\$ 1,393,735
Cash and Cash Equivalents:	
In Segregated Accounts	8,662
Materials and Supplies Inventory	29,155
Accounts Receivable	27,971
Intergovernmental Receivable	482,158
Prepaid Items	15,964
Municipal Income Taxes Receivable	306,454
Property Taxes Receivable	2,126,871
Special Assessments Receivable	1,462
Nondepreciable Capital Assets	1,039,271
Depreciable Capital Assets	9,716,128
<b>Total Assets</b>	<b>15,147,831</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension	1,594,029
OPEB	340,883
<b>Deferred Outflows of Resources</b>	<b>1,934,912</b>
<b>LIABILITIES</b>	
Accounts Payable	30,026
Accrued Wages and Benefits	103,853
Intergovernmental Payable	4,646
Pension Obligation Payable	27,160
Accrued Interest Payable	21,550
Unearned Revenue	221,789
Notes Payable	135,000
Long-term Liabilities:	
Due within one year	1,564,820
Due in more than one year:	
Net Pension Liability (See Note 11)	5,121,107
Net OPEB Liability (See Note 12)	1,325,307
Other amounts	877,282
<b>Total Liabilities</b>	<b>9,432,540</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Property Taxes	2,033,902
Pension	250,910
OPEB	220,741
<b>Deferred Inflows of Resources</b>	<b>2,505,553</b>
<b>NET POSITION</b>	
Net Investment in Capital Assets	8,493,017
Restricted for:	
Debt Services	76,286
Capital Projects	28,752
Street Construction, Maintenance and Repair	403,142
Fire and Safety Services	239,247
Other Purposes	18,914
Unrestricted	(4,114,708)
<b>Total Net Position</b>	<b>\$ 5,144,650</b>

The notes to the basic financial statements are an integral part of this statement

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2019**

<b>Functions</b>	<b>Expenses</b>	<b>Program Revenues</b>			<b>Net (Expense) Revenue and Changes in Net Position Governmental Activities</b>
		<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>	
Governmental activities:					
Security of Persons and Property	\$ 1,327,074	\$ 219,440	\$ -	\$ -	\$ (1,107,634)
Public Health Services	71,574	-	-	-	(71,574)
Leisure Time Activities	27,151	10,560	-	-	(16,591)
Transportation	1,139,736	-	387,425	601,301	(151,010)
General Government	831,872	164,380	24,099	-	(643,393)
Other	12,681	-	-	-	(12,681)
Interest and Fiscal Charges	54,688	-	-	-	(54,688)
<b>Total Governmental activities</b>	<b>\$ 3,464,776</b>	<b>\$ 394,380</b>	<b>\$ 411,524</b>	<b>\$ 601,301</b>	<b>(2,057,571)</b>
<b>General Revenues:</b>					
Property Taxes levied for:					
General Purposes 332,022					
Other Purposes 1,768,842					
Municipal Income Taxes levied for:					
General Purposes 1,179,411					
Grants & Entitlements not restricted to specific programs 599,845					
Investment Income 15,244					
Gain on Sale of Capital Assets 2,627					
All Other Revenues 81,854					
Total General Revenues 3,979,845					
Change in Net Position 1,922,274					
Net Position - Beginning of Year 3,222,376					
<b>Net Position - End of Year \$ 5,144,650</b>					

The notes to the basic financial statements are an integral part of this statement

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
BALANCE SHEET – GOVERNMENTAL FUNDS  
DECEMBER 31, 2019**

	<b>General</b>	<b>Safety Forces Levy</b>	<b>Police Levy</b>
<b>ASSETS</b>			
Equity in Pooled Cash and Cash Equivalents	\$ 601,416	\$ 32,230	\$ 75,428
Cash and Cash Equivalents:			
In Segregated Accounts	3,466	3,466	730
Materials and Supplies Inventory	-	-	5,082
Accounts Receivable	23,970	-	1,459
Intergovernmental Receivable	170,661	41,815	23,356
Prepaid Items	13,393	-	2,571
Municipal Income Taxes Receivable	306,454	-	-
Property Taxes Receivable	336,188	560,314	369,364
Special Assessments Receivable	1,462	-	-
<b>Total Assets</b>	<b><u>\$1,457,010</u></b>	<b><u>\$637,825</u></b>	<b><u>\$477,990</u></b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			
<b>Liabilities:</b>			
Accounts Payable	\$ 18,647	\$ 3,466	\$ 1,258
Accrued Wages and Benefits	32,695	28,720	4,528
Intergovernmental Payable	4,646	-	-
Pension Obligation Payable	17,802	-	-
Accrued Interest Payable	-	-	-
Notes Payable	-	-	-
Unearned Revenue	6,765	-	-
<i>Total Liabilities</i>	<b><u>80,555</u></b>	<b><u>32,186</u></b>	<b><u>5,786</u></b>
<b>Deferred Inflows of Resources:</b>			
Property Taxes	320,898	534,830	354,729
Unavailable Revenue - Delinquent Property Taxes	15,290	25,484	14,635
Unavailable Revenue - Income Taxes	126,228	-	-
Unavailable Revenue - Other	169,024	41,815	23,356
<i>Total Deferred Inflows of Resources</i>	<b><u>631,440</u></b>	<b><u>602,129</u></b>	<b><u>392,720</u></b>
<b>Fund Balances:</b>			
Nonspendable	13,393	-	7,653
Restricted	-	3,510	71,831
Committed	-	-	-
Unassigned (Deficit)	731,622	-	-
<i>Total Fund Balances</i>	<b><u>745,015</u></b>	<b><u>3,510</u></b>	<b><u>79,484</u></b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b><u>\$1,457,010</u></b>	<b><u>\$637,825</u></b>	<b><u>\$477,990</u></b>

The notes to the basic financial statements are an integral part of this statement

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
BALANCE SHEET – GOVERNMENTAL FUNDS  
DECEMBER 31, 2019  
(CONTINUED)**

<u>Fire Levy</u>	<u>General Bond Retirement</u>	<u>Stormwater Grants</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
\$107,693	\$ 78,862	\$ 23,210	\$ 474,896	\$ 1,393,735
-	-	-	1,000	8,662
992	-	-	23,081	29,155
550	-	-	1,992	27,971
18,590	-	-	227,736	482,158
-	-	-	-	15,964
-	-	-	-	306,454
294,574	-	-	566,431	2,126,871
-	-	-	-	1,462
<u>\$422,399</u>	<u>\$ 78,862</u>	<u>\$ 23,210</u>	<u>\$ 1,295,136</u>	<u>\$ 4,392,432</u>
\$ 1,351	\$ -	\$ -	\$ 5,304	\$ 30,026
29,082	-	-	8,828	103,853
-	-	-	-	4,646
6,100	-	-	3,258	27,160
-	1,572	-	-	1,572
-	135,000	-	-	135,000
-	-	-	215,024	221,789
<u>36,533</u>	<u>136,572</u>	<u>-</u>	<u>232,414</u>	<u>524,046</u>
282,927	-	-	540,518	2,033,902
11,647	-	-	25,913	92,969
-	-	-	-	126,228
18,590	-	-	190,522	443,307
<u>313,164</u>	<u>-</u>	<u>-</u>	<u>756,953</u>	<u>2,696,406</u>
992	-	-	23,081	45,119
71,710	-	23,210	290,687	460,948
-	-	-	11,786	11,786
-	(57,710)	-	(19,785)	654,127
<u>72,702</u>	<u>(57,710)</u>	<u>23,210</u>	<u>305,769</u>	<u>1,171,980</u>
<u>\$422,399</u>	<u>\$ 78,862</u>	<u>\$ 23,210</u>	<u>\$ 1,295,136</u>	<u>\$ 4,392,432</u>

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2019**

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**Total Governmental Fund Balances** \$ 1,171,980

*Amounts reported for Governmental Activities in the Statement of Net Position are different because:*

Capital Assets used in Governmental Activities are not financial resources and, therefore, are not reported in the funds. 10,755,399

Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenues in the funds:

Delinquent property taxes	92,969	
Municipal Income taxes	126,228	
Intergovernmental revenues	443,307	
Total		662,504

In the Statement of Activities, interest is accrued on outstanding bonds, whereas in Governmental funds, an interest expenditure is reported when due. (19,978)

The net pension/OPEB liability are not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:

Deferred Outflows - Pension	1,594,029	
Deferred Inflows - Pension	(250,910)	
Net Pension Liability	(5,121,107)	
Deferred Outflows - OPEB	340,883	
Deferred Inflows - OPEB	(220,741)	
Net OPEB Liability	(1,325,307)	
Total		(4,983,153)

Long-term liabilities, including loans payable, are not due and payable in the current period and therefore are not reported in the funds:

OPWC loans	(167,605)	
Compensated absences	(314,720)	
SIB loan	(634,777)	
Bond anticipation notes	(1,325,000)	
Total		(2,442,102)

**Net Position of Governmental Activities** \$ 5,144,650

The notes to the basic financial statements are an integral part of this statement

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**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**

	<u>General Fund</u>	<u>Safety Forces Levy</u>	<u>Police Levy</u>
<b>REVENUES</b>			
Property Taxes	\$ 337,057	\$561,761	\$370,161
Municipal Income Taxes	1,292,103	-	-
Intergovernmental	347,688	83,630	46,711
Investment Income	12,566	47	612
Licenses and Permits	50,123	-	-
Fines and Forfeitures	19,301	-	-
Charges for Services	297,540	-	-
Contributions and Donations	19,548	-	-
All Other Revenues	47,474	-	610
<b>Total Revenues</b>	<u>2,423,400</u>	<u>645,438</u>	<u>418,094</u>
<b>EXPENDITURES</b>			
Security of Persons and Property	703,653	644,352	388,735
Public Health Services	71,574	-	-
Leisure Time Activities	18,617	-	-
Transportation	188,448	-	-
General Government	726,992	-	-
Capital Outlay	122,038	-	5,544
Debt Service:			
Principal Retirement	-	-	-
Interest and Fiscal Charges	-	-	-
Other	-	-	-
<b>Total Expenditures</b>	<u>1,831,322</u>	<u>644,352</u>	<u>394,279</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>592,078</u>	<u>1,086</u>	<u>23,815</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Sale of Capital Assets	2,627	-	-
Bond Anticipation Note Issued	-	-	-
Transfers In	-	-	-
Transfers Out	(280,000)	-	-
<b>Total Other Financing Sources (Uses)</b>	<u>(277,373)</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	314,705	1,086	23,815
Fund Balances - Beginning of Year	430,310	2,424	55,669
<b>Fund Balances - End of Year</b>	<u>\$ 745,015</u>	<u>\$ 3,510</u>	<u>\$ 79,484</u>

The notes to the basic financial statements are an integral part of this statement

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES - GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

<u>Fire Levy</u>	<u>General Bond Retirement</u>	<u>Stormwater Grants</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
\$294,413	\$ -	\$ -	\$ 562,670	\$ 2,126,062
-	-	-	-	1,292,103
37,180	-	601,301	400,972	1,517,482
696	-	-	1,323	15,244
-	-	-	-	50,123
-	-	-	2,405	21,706
-	-	-	25,011	322,551
-	-	-	60	19,608
21,241	-	-	12,529	81,854
<u>353,530</u>	<u>-</u>	<u>601,301</u>	<u>1,004,970</u>	<u>5,446,733</u>
328,297	-	-	420,199	2,485,236
-	-	-	-	71,574
-	-	-	-	18,617
-	-	-	433,456	621,904
-	4,260	-	-	731,252
16,490	-	581,291	15,032	740,395
-	1,670,007	-	-	1,670,007
-	53,515	-	-	53,515
-	-	-	12,681	12,681
<u>344,787</u>	<u>1,727,782</u>	<u>581,291</u>	<u>881,368</u>	<u>6,405,181</u>
<u>8,743</u>	<u>(1,727,782)</u>	<u>20,010</u>	<u>123,602</u>	<u>(958,448)</u>
-	-	-	-	2,627
-	1,325,000	-	-	1,325,000
-	310,000	-	-	310,000
-	-	(20,000)	(10,000)	(310,000)
-	1,635,000	(20,000)	(10,000)	1,327,627
8,743	(92,782)	10	113,602	369,179
<u>63,959</u>	<u>35,072</u>	<u>23,200</u>	<u>192,167</u>	<u>802,801</u>
<u>\$ 72,702</u>	<u>\$ (57,710)</u>	<u>\$ 23,210</u>	<u>\$ 305,769</u>	<u>\$ 1,171,980</u>

The notes to the basic financial statements are an integral part of this statement

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE  
STATEMENT OF ACTIVITIES  
DECEMBER 31, 2019**

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**Net Change in Fund Balances--Total Governmental Funds** \$ 369,179

*Amounts reported for Governmental Activities in the Statement of Activities are different because:*

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.

Capital outlay	711,689	
Depreciation	<u>(584,695)</u>	
Total		126,994

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the Statement of Activities, a gain or (loss) is reported for each disposal. (1,500)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.

Delinquent property taxes	(25,198)	
Municipal Income taxes	(112,692)	
Intergovernmental revenues	<u>75,580</u>	
Total		(62,310)

Other financing sources in the Governmental funds increase long-term liabilities in the Statement of Net Position. These sources were attributed to the issuance of notes. (1,325,000)

Repayment of long-term debt are expenditures in the Governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. 1,670,007

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows

Pension		330,652
OPEB		7,410

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension and OPEB expense in the statement of activities.

Pension		(800,514)
OPEB		1,624,870

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental funds.

Compensated absences	(16,341)	
Accrued interest on bonds	<u>(1,173)</u>	
Total		<u>(17,514)</u>

**Change in Net Position of Governmental Activities** \$ 1,922,274

The notes to the basic financial statements are an integral part of this statement

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property Taxes	\$ 320,000	\$ 337,056	\$ 337,057	\$ 1
Municipal Income Taxes	1,250,000	1,173,523	1,173,524	1
Intergovernmental	341,221	370,018	370,020	2
Charges for Services	270,946	289,616	297,035	7,419
Licenses and Permits	41,700	51,037	54,013	2,976
Investment Earnings	3,500	11,510	12,566	1,056
Contributions and Donations	19,548	19,548	19,548	-
Fines and Forfeitures	20,000	19,840	19,840	-
All Other Revenues	44,356	47,413	47,414	1
<b>TOTAL REVENUES</b>	<u>2,311,271</u>	<u>2,319,561</u>	<u>2,331,017</u>	<u>11,456</u>
<b>EXPENDITURES</b>				
Current:				
Security of Persons and Property	747,727	755,187	741,006	14,181
Public Health Services	72,500	75,890	71,574	4,316
Leisure Time Activities	22,300	22,300	17,631	4,669
Transportation	213,772	211,272	196,667	14,605
General Government	761,780	769,380	728,539	40,841
Capital Outlay	164,375	166,875	160,024	6,851
<b>TOTAL EXPENDITURES</b>	<u>1,982,454</u>	<u>2,000,904</u>	<u>1,915,441</u>	<u>85,463</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>328,817</u>	<u>318,657</u>	<u>415,576</u>	<u>96,919</u>
<b>OTHER FINANCING SOURCES ( USES)</b>				
Sale of Assets	2,000	2,627	2,627	-
Transfers - Out	(280,000)	(280,000)	(280,000)	-
<b>Total Other Financing Sources (Uses)</b>	<u>(278,000)</u>	<u>(277,373)</u>	<u>(277,373)</u>	<u>-</u>
Net Change in Fund Balance	50,817	41,284	138,203	96,919
Fund Balance - Beginning of Year	418,637	418,637	418,637	-
Prior Year Encumbrances Appropriated	41,002	41,002	41,002	-
<b>Fund Balance - End of Year</b>	<u>\$ 510,456</u>	<u>\$ 500,923</u>	<u>\$ 597,842</u>	<u>\$ 96,919</u>

The notes to the basic financial statements are an integral part of this statement

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
SAFETY FORCES LEVY FUND  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property Taxes	\$ 528,000	\$ 561,761	\$ 561,761	\$ -
Intergovernmental	87,000	83,659	83,630	(29)
Investment Income	150	35	47	12
<b>TOTAL REVENUES</b>	<u>615,150</u>	<u>645,455</u>	<u>645,438</u>	<u>(17)</u>
<b>EXPENDITURES</b>				
Current:				
Security of Persons and Property	652,300	652,300	650,774	1,526
<b>TOTAL EXPENDITURES</b>	<u>652,300</u>	<u>652,300</u>	<u>650,774</u>	<u>1,526</u>
Net Change in Fund Balance	(37,150)	(6,845)	(5,336)	1,509
Fund Balance - Beginning of Year	37,566	37,566	37,566	-
<b>Fund Balance - End of Year</b>	<u>\$ 416</u>	<u>\$ 30,721</u>	<u>\$ 32,230</u>	<u>\$ 1,509</u>

The notes to the basic financial statements are an integral part of this statement

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
POLICE LEVY FUND  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property Taxes	\$ 350,000	\$ 370,160	\$ 370,161	\$ 1
Intergovernmental	47,500	46,711	46,711	-
Investment Income	50	534	612	78
All Other Revenues	50	634	635	1
<b>TOTAL REVENUES</b>	<u>397,600</u>	<u>418,039</u>	<u>418,119</u>	<u>80</u>
<b>EXPENDITURES</b>				
Current:				
Security of Persons and Property	447,941	447,941	399,018	48,923
Capital Outlay	10,000	10,000	5,544	4,456
<b>TOTAL EXPENDITURES</b>	<u>457,941</u>	<u>457,941</u>	<u>404,562</u>	<u>53,379</u>
Net Change in Fund Balance	(60,341)	(39,902)	13,557	53,459
Fund Balance - Beginning of Year	56,620	56,620	56,620	-
Prior Year Encumbrances Appropriated	4,226	4,226	4,226	-
<b>Fund Balance - End of Year</b>	<u>\$ 505</u>	<u>\$ 20,944</u>	<u>\$ 74,403</u>	<u>\$ 53,459</u>

The notes to the basic financial statements are an integral part of this statement

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
FIRE LEVY FUND  
FOR THE YEAR ENDED DECEMBER 31, 2019**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property Taxes	\$ 298,000	\$ 294,412	\$ 294,413	\$ 1
Intergovernmental	36,900	37,179	37,180	1
Investment Income	100	618	696	78
All Other Revenues	-	20,936	20,936	-
<b>TOTAL REVENUES</b>	<u>335,000</u>	<u>353,145</u>	<u>353,225</u>	<u>80</u>
<b>EXPENDITURES</b>				
Current:				
Security of Persons and Property	367,426	367,426	310,387	57,039
Capital Outlay	26,400	26,400	16,490	9,910
<b>TOTAL EXPENDITURES</b>	<u>393,826</u>	<u>393,826</u>	<u>326,877</u>	<u>66,949</u>
Net Change in Fund Balance	(58,826)	(40,681)	26,348	67,029
Fund Balance - Beginning of Year	72,338	72,338	72,338	-
Prior Year Encumbrances Appropriated	5,603	5,603	5,603	-
<b>Fund Balance - End of Year</b>	<u>\$ 19,115</u>	<u>\$ 37,260</u>	<u>\$ 104,289</u>	<u>\$ 67,029</u>

The notes to the basic financial statements are an integral part of this statement

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019**

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**NOTE 1: DESCRIPTION OF THE CITY**

The City of Mentor-on-the-Lake, Lake County, Ohio (the “City”) functions as a home-rule City in accordance with Article XVIII of the Constitution of the State of Ohio under a city charter originally adopted on January 1, 1967. The City operates under a Council-Mayor form of government. The City provides the following services: public safety, highways, street and maintenance, health and social services, culture-recreation, public improvements, planning and zoning, and general administrative services.

The City participates in the Northeast Ohio Public Energy Council (NOPEC), a jointly governed organization. Note 19 to the financial statements provides additional information for this entity.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City’s accounting policies are described below.

**A. Reporting Entity**

For financial reporting purposes, the City’s BFS include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization’s governing board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected governing board, a governing board appointed by another government, or a jointly appointed board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City’s basic financial statements to be misleading or incomplete.

The primary government consists of all funds and departments which provide various services, including police protection, fire and rescue protection, street maintenance and repair, parks, recreation, and planning and zoning. Council and the Mayor are directly responsible for these activities. The accompanying financial statements present the City, which has no component units.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**B. Basis of Presentation – Fund Accounting**

The City's BFS consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-wide Financial Statements* - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which governmental functions are self-financing or draw from the general revenues of the City.

*Fund Financial Statements* - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**C. Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

*Governmental Funds* - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources compared to liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

*General Fund* - The General Fund accounts for all financial resources except those required to be accounted for in another fund. This includes, but is not limited to, police and fire protection, public health activities, and the general administration of City functions.

*Safety Forces Levy Fund* - The Safety Forces Levy Fund accounts for all transactions relating to the tax levy revenues related to the safety forces tax levy and restricted for related expenditures.

*Police Levy Fund* - The Police Levy Fund accounts for all transactions relating to the police tax levy and restricted for related expenditures.

*Fire Levy Fund* - The Fire Levy Fund accounts for all transactions relating to the fire tax levy and restricted for related expenditures.

*General Bond Retirement Fund*- The Obligation Bond Retirement Fund accounts for all transactions relating to the City's debt financing for capital improvements and asset purchases.

*Stormwater Grants Fund* - The Stormwater Grants Fund accounts for all activity related to the Lake Street Storm construction project, including the bond anticipation note and construction expenditures.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

C. **Fund Accounting** (Continued)

Other governmental funds of the City are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest, and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities; and (c) for grants and other resources whose use is restricted or committed to a particular purpose.

*Proprietary Funds* - Proprietary fund reporting focuses on changes in net position, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no proprietary funds.

*Fiduciary Funds* - *Fiduciary* fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The City has no fiduciary funds.

D. **Measurement Focus and Basis of Accounting**

*Government-wide Financial Statements* - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

*Fund Financial Statements* - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**E. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Agency funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-exchange Transactions*** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty-one days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements, and donations. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 5). Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: state-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, fees, and special assessments.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

E. **Basis of Accounting** (Continued)

*Unearned Revenue* - Unearned revenue arises when revenues are received in advance of the fiscal year which they were intended to finance.

*Deferred Outflows/Inflows of Resources* - In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the governmental-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB are explained in Note 10 and Note 11.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenues. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance year 2020 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, municipal income taxes, and intergovernmental grants. These amounts are deferred and recognized as inflows of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position (See Note 10 and Note 11).

*Expenses/Expenditures* - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**F. Budgetary Data**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the Certificate of Estimated Resources, and the Appropriations Ordinance, all of which are prepared on the budgetary basis of accounting. The Certificate of Estimated Resources and the Appropriations Ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The legal level of control has been established by Council at the personal services and other expenditures object levels within each department for all funds. Budgetary modifications may only be made by resolution of the City Council at the legal level of control.

***Tax Budget*** - During the first Council meeting in July, the Mayor presents the following fiscal year's annual operating budget to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

***Estimated Resources*** - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official Certificate of Estimated Resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the Certificate of Estimated Resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the Certificate of Estimated Resources is amended to include unencumbered cash balances at December 31 of the preceding year. The certificate may be further amended during the year if the Finance Director determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased.

The amounts reported on the budgetary statements reflect the amounts in the original and final amended official Certificate of Estimated Resources issued during 2019.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

F. **Budgetary Data** (Continued)

*Appropriations* - A temporary Appropriation Ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual Appropriation Ordinance must be passed by April 1 of each year for the period January 1 to December 31. The Appropriation Ordinance fixes spending authority at the legal level of control. The Appropriation Ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The appropriations for a fund may only be modified during the year by an ordinance of Council. The amounts on the budgetary statements reflect the original and final appropriation amounts, including all amendments and modifications legally enacted by Council.

*Lapsing of Appropriations* - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. Encumbrances are carried forward and are not reappropriated as part of the subsequent year appropriations.

G. **Cash and Cash Equivalents**

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

During 2019, the City's investments were limited to State Treasury Asset Reserve of Ohio (STAR Ohio). The City's investment in State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the City. The City measures their investment in STAR Ohio as the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

G. **Cash and Cash Equivalents** (Continued)

For 2019, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

The City's policy is to hold investments until maturity or until market values equal or exceed cost.

Following Ohio statutes, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2019 amounted to \$12,566, which includes \$5,988 assigned from other funds.

The City has segregated bank accounts for monies held separate from the City's bank account. These interest bearing depository accounts are presented on the balance sheet as "Cash Equivalents in Segregated Accounts" since they are not required to be deposited into the City's treasury.

H. **Capital Assets**

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of roads and storm sewers. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

H. **Capital Assets** (Continued)

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>
Land Improvements	20 years
Buildings	30-50 years
Furniture, Fixtures, and Equipment	10-40 years
Vehicles	6-25 years
Infrastructure	25-50 years

I. **Compensated Absences**

The City follows the provisions of Governmental Accounting Standards Board (GASB) Statement No. 16, *Accounting for Compensated Absences*. Vacation and compensatory time benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time and compensatory time when earned for all employees with more than one year of service.

Sick leave benefits are accrued using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation and sick leave at various rates.

The entire compensated absence liability is reported on the government-wide financial statements.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
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**(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

I. **Compensated Absences** (Continued)

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “matured compensated absences payable” in the fund from which the employees who have accumulated leave are paid. There was no short-term compensated absences payable at December 31, 2019.

J. **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond December 31, 2019, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of the purchase and the expenditure/expense in the year in which services are consumed.

K. **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefits payments are due and payable and the pension/OPEB plan’s fiduciary net position is not sufficient for payment of those benefits.

L. **Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**M. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

**N. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* – The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or is imposed by law through constitutional provisions.

*Committed* – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of the City’s Council. Those committed amounts cannot be used for any other purpose unless the City’s Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

N. **Fund Balance** (Continued)

*Assigned* – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts would represent intended uses established by City Council.

*Unassigned* – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In the other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

O. **Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

Net Position is the residual amount when comparing assets and deferred outflows of resources to liabilities and deferred inflows of resources. The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. The restricted component of net position is reported when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 2: **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

P. **Net Position**

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted components of net position are available.

Q. **Extraordinary and/or Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Council and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2019

NOTE 3: **CHANGE IN ACCOUNTING PRINCIPLES**

During the year, the City implemented the following Governmental Accounting Standards Board (GASB) Statements:

GASB Statement No. 90, *Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61*). The primary objectives of this Statement are to improve the consistency and comparability of reporting a government’s majority equity interest in a legally separate organization and to improve the relevance of financial statements information for certain component units. The implementation of this Statement did not have an effect on the financial statements of the City.

GASB Statement No. 84, *Fiduciary Activities*. This Statement established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the City will no longer be reporting agency funds. The City reviewed its fiduciary funds and moved all to governmental funds. These changes were incorporated in the City’s 2019 financial statements; however, there was no effect on the beginning net position/fund balance.

GASB Statement No. 95, *Postponement of the Effect Dates of Certain Authoritative Guidance*. The primary objective of this Statement is to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. That objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later. The City has postponed the implementation of GASB Statement No. 83 and GASB Statement No. 88.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 4: **DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 4: **DEPOSITS AND INVESTMENTS** (Continued)

3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
6. The State Treasurer's investment pool State Treasury Asset Reserve of Ohio (STAR Ohio).

The City may also invest any monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, city, county, township, or other political subdivision of this State, as to which there is no default principal, interest, or coupons; and
3. Obligations to the City.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Historically, the City has not purchased these types of investments or issued these types of notes. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC) by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 4: **DEPOSITS AND INVESTMENTS** (Continued)

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Administrative Director or, if the securities are not represented by a certificate, upon receipt of confirmation of the transfer from the custodian.

**A. Cash on Hand**

At year-end, the City had \$610 in undeposited cash on hand which is included on the financial statements as part of "Equity in Pooled Cash and Cash Equivalents".

**B. Deposits with Financial Institutions**

At December 31, 2019, the carrying amount of the City's deposits was \$1,041,439 (including \$8,662 in cash in segregated accounts of the court). Based on criteria described in GASB Statement No. 40, *Deposits and Investments Risk Disclosures*, as of December 31, 2019, \$527,175 of the City's bank balance of \$1,041,154 was covered by Federal Depository Insurance and \$343,675 was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the City's name, and \$170,304 was uninsured and uncollateralized. The City's financial institutions were approved for a reduced collateral rate of 50 percent through the Ohio Pooled Collateral System, resulting in the uninsured and uncollateralized balance.

Custodial credit risk for deposits is the risk that in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. Protection of the City's cash and deposits is provided by the Federal Deposit Insurance Corporation (FDIC), as well as qualified securities pledged by the institution holding the assets. Ohio law requires that deposits either be insured or protected by:

Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institutions. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. All of the City's financial institutions had enrolled in OPCS as of December 31, 2019.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 4: **DEPOSITS AND INVESTMENTS** (Continued)

C. **Investments**

The City has a formal investment policy and utilizes a pooled investment concept for all its funds to maximize its investment program. STAR Ohio is measured at net asset value per share while all other investments are measured at fair value. Fair value is determined by quoted market prices and acceptable other pricing methodologies. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The following table identify the City's recurring fair value measurement as of December 31, 2019. As previously discussed STAR Ohio is reported at its net asset value.

As of December 31, 2019, the City had the following investments and maturities:

<u>Investment Type</u>	<u>NAV</u>	<u>Investment Maturities 6 Months or Less</u>
STAR Ohio	<u>\$ 360,348</u>	<u>\$ 360,348</u>

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the City's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* Standard & Poor's has assigned STAR Ohio an AAAM money market rating.

*Concentration of Credit Risk:* The City places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the City at December 31, 2019:

<u>Investment Type</u>	<u>NAV</u>	<u>% of Total</u>
STAR Ohio	<u>\$ 360,348</u>	<u>100.00 %</u>

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 4: **DEPOSITS AND INVESTMENTS** (Continued)

**D. Reconciliation of Cash and Investments to the Statements**

The following is a reconciliation of cash and investments as reported in the note above to cash and cash equivalents as reported on the statement of net position as of December 31, 2019:

<u>Cash and Investments per Note</u>	
Cash on Hand	\$ 610
Carrying Amount of Deposits	1,041,439
Investments	<u>360,348</u>
<b>Total Cash and Investments per Note</b>	<b><u>\$ 1,402,397</u></b>
 <u>Cash and Cash Equivalents per Statements</u>	
Governmental Activities	<u>\$ 1,402,397</u>
<b>Total Cash and Investments per Statements</b>	<b><u>\$ 1,402,397</u></b>

NOTE 5: **TAXES**

**A. Property Taxes**

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2018 public utility property taxes became a lien December 31, 2018, are levied after October 1, 2019, and are collected in 2020 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 5: **TAXES** (Continued)

A. **Property Taxes** (Continued)

The County Treasurer collects property taxes on behalf of all taxing entities in the County, including the City. The County Auditor periodically remits to the City its portion of the taxes collected.

The full tax rate for all City operations for the year ended December 31, 2019, was \$27.80 per \$1,000 of assessed value. The assessed values of real and public utility tangible personal property upon which 2019 property tax receipts were based are as follows:

Real Property Tax	\$ 136,746,350
Public Utility Tangible Personal Property Tax	<u>6,415,840</u>
<b>Total Assessed Valuation</b>	<b><u>\$ 143,162,190</u></b>

Property taxes receivables represent real and public utility taxes, and outstanding delinquencies which are measurable as of December 31, 2019. Although total property tax collections for the next year are measurable, they are generally not collected during the available period. The exception to this is any delinquencies received by the City in the first thirty-one days of the year are credited as property tax revenues with the remainder being credited to deferred inflows of resources on the modified accrual basis of accounting.

B. **Income Taxes**

The City levies a tax of 2 percent on all salaries, wages, commissions, and other compensation and net profits earned within the City as well as incomes to residents earned outside the City. In the latter case, the City allows a credit of 100 percent of the tax paid to another municipality to a maximum of the total amount assessed. Income tax revenue is credited to the General Fund and totaled \$1,292,103 on the modified accrual basis for fiscal year 2019.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 6: **RECEIVABLES**

Receivables at December 31, 2019, consisted of taxes, accounts (billings for user charged services), and intergovernmental receivables arising from grants, entitlements, and shared revenue. Receivables have been recorded to the extent that they are measurable at December 31, 2019.

A summary of the items of receivables reported on the statement of net position follows:

<u>Governmental Activities</u>	
Property Taxes	\$ 2,126,871
Municipal Income Taxes	306,454
Accounts	27,971
Special Assessments	1,462
Intergovernmental:	
Homestead & Rollback Reimbursements	120,336
Local Government	143,935
Gasoline & Excise Taxes/Auto Registration	216,025
Other	1,862

Receivables have been disaggregated on the face of the financial statements. All receivables are expected to be collected within the subsequent year.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

**NOTE 7: CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2019 was as follows:

	Balances 12/31/2018	Additions	Disposals	Balances 12/31/2019
<b>Governmental Activities</b>				
Nondepreciable Assets:				
Land	\$ 497,654	\$ -	\$ -	\$ 497,654
Construction in progress	796,171	581,291	(835,845)	541,617
Total Nondepreciable Assets	<u>1,293,825</u>	<u>581,291</u>	<u>(835,845)</u>	<u>1,039,271</u>
Depreciable Assets:				
Land Improvements	234,577	-	-	234,577
Buildings	695,387	-	-	695,387
Furniture, fixtures and equipment	639,305	17,800	-	657,105
Vehicles	1,607,168	92,678	(52,422)	1,647,424
Infrastructure:				
Roads	8,964,294	19,920	-	8,984,214
Storm sewers	1,868,636	835,845	-	2,704,481
Total Depreciable Assets	<u>14,009,367</u>	<u>966,243</u>	<u>(52,422)</u>	<u>14,923,188</u>
Less Accumulated Depreciation				
Land Improvements	(193,307)	(11,666)	-	(204,973)
Buildings	(473,603)	(17,827)	-	(491,430)
Furniture, fixtures and equipment	(352,960)	(22,909)	-	(375,869)
Vehicles	(850,996)	(105,380)	50,922	(905,454)
Infrastructure:				
Roads	(2,562,188)	(379,795)	-	(2,941,983)
Storm sewers	(240,233)	(47,118)	-	(287,351)
Total Accumulated Depreciation	<u>(4,673,287)</u>	<u>(584,695) *</u>	<u>50,922</u>	<u>(5,207,060)</u>
Total Depreciable Assets, Net	<u>9,336,080</u>	<u>381,548</u>	<u>(1,500)</u>	<u>9,716,128</u>
<b>Governmental Activities Capital Assets, Net</b>	<u><u>\$ 10,629,905</u></u>	<u><u>\$ 962,839</u></u>	<u><u>\$ (837,345)</u></u>	<u><u>\$ 10,755,399</u></u>

\* Depreciation expense was charged to functions/programs of the City as follows:

Security of Persons and Property:	\$ 88,787
Leisure Time Activities	8,534
Transportation	466,193
General Government	21,181
Total Depreciation Expense	<u><u>\$ 584,695</u></u>

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

**NOTE 8: INTERFUND TRANSFERS**

Interfund transfers for the year ended December 31, 2019, consisted of the following, as reported on the fund financial statements:

<u>Transfers to:</u>	<u>Transfers from:</u>			<u>Total</u>
	<u>General Fund</u>	<u>Stormwater Grant</u>	<u>Nonmajor Governmental Funds</u>	
General Bond Retirement	\$ 280,000	\$ 20,000	\$ 10,000	\$ 310,000
	<u>\$ 280,000</u>	<u>\$ 20,000</u>	<u>\$ 10,000</u>	<u>\$ 310,000</u>

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund or to the funds that report the debt obligations as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers between governmental funds are eliminated on the statement of activities.

All transfers were made in accordance with Ohio Revised Code Sections 5705.14, 5705.15, and 5705.16.

**NOTE 9- SHORT-TERM OBLIGATIONS**

The original issue date, interest rate, original issuance amount and maturity date for the City's short-term obligations follows:

	<u>Interest Rate</u>	<u>Balance 12/31/2018</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/2019</u>	<u>Amounts Due in One Year</u>
Various purpose improvements						
Bond anticipation note, 2019	2.54%	\$ -	\$ 135,000	\$ -	\$ 135,000	\$ 135,000
Total Notes Payable		<u>\$ -</u>	<u>\$ 135,000</u>	<u>\$ -</u>	<u>\$ 135,000</u>	<u>135,000</u>

On June 12, 2019, the City issued \$1,460,000 in various purpose and refunding bond anticipation notes at 2.54 percent that will mature June 12, 2020. The proceeds were used to retire previously issued notes within the Governmental Activities Fund. \$135,000 of these notes is considered short-term and the remaining \$1,325,000 is considered long-term.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

**NOTE 10: LONG-TERM OBLIGATIONS**

**A. Changes in Governmental Activities' Long-Term Obligations**

During the fiscal year 2019, the following changes occurred in the City's governmental activities' long-term obligations:

	Interest Rate	Balance 12/31/2018	Additions	Reductions	Balance 12/31/2019	Amounts Due in One Year
<b>Governmental Activities:</b>						
<u>Bond Anticipation Notes</u>						
Various Purpose Improvement Anticipation Notes, 2018,	1.99%	\$ 1,580,000	\$ -	\$ (1,580,000)	\$ -	\$ -
Various Purpose Improvement Anticipation Notes, 2019,	2.54%	-	1,325,000	-	1,325,000	1,325,000
Total Bond Anticipation Notes		<u>1,580,000</u>	<u>1,325,000</u>	<u>(1,580,000)</u>	<u>1,325,000</u>	<u>1,325,000</u>
<u>OPWC Loans:</u>						
2000 - 20 years OPWC 99 (Reynolds Rd.)	0%	11,250	-	(7,500)	3,750	3,750
2004 - 20 years OPWC 04 (Holly Dr.)	0%	39,513	-	(6,586)	32,927	6,585
2005 - 20 years OPWC 05 (Weber Area)	0%	15,780	-	(2,254)	13,526	2,254
2007 - 20 years OPWC 07 (SR 283)	0%	71,250	-	(7,500)	63,750	7,500
2018 - 20 years OPWC 18 (Pinehurst Dr.)	0%	50,000	-	(1,250)	48,750	2,500
2018 - 20 years OPWC 18 (Lake St. Trunk)	0%	5,160	-	(258)	4,902	258
Total OPWC Loans		<u>192,953</u>	<u>-</u>	<u>(25,348)</u>	<u>167,605</u>	<u>22,847</u>
<u>Other Long-Term Obligations:</u>						
SIB Loan # 070B10	3%	699,436	-	(64,659)	634,777	66,610
Compensated absences		298,379	150,969	(134,628)	314,720	150,363
Net Pension Liability:						
OPERS		1,289,872	760,939	-	2,050,811	-
OP&F		2,215,829	854,467	-	3,070,296	-
Total Net Pension Liability		<u>3,505,701</u>	<u>1,615,406</u>	<u>-</u>	<u>5,121,107</u>	<u>-</u>
Net OPEB Liability:						
OPERS		860,054	122,723	-	982,777	-
OP&F		2,045,568	-	(1,703,038)	342,530	-
Total Net OPEB Liability		<u>2,905,622</u>	<u>122,723</u>	<u>(1,703,038)</u>	<u>1,325,307</u>	<u>-</u>
Total Other Long-Term Obligations		<u>7,409,138</u>	<u>1,889,098</u>	<u>(1,902,325)</u>	<u>7,395,911</u>	<u>216,973</u>
<b>Total Governmental Activities Long-Term Obligations</b>		<u>\$ 9,182,091</u>	<u>\$ 3,214,098</u>	<u>\$ (3,507,673)</u>	<u>\$ 8,888,516</u>	<u>\$ 1,564,820</u>

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**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
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NOTE 10: **LONG-TERM OBLIGATIONS** (Continued)

A. **Changes in Governmental Activities Long-Term Obligations** (Continued)

*Compensated Absences:* Compensated absences reported in the “compensated absences payable” account will be paid from the funds from which the employees’ salaries are paid, which are primarily the General, Policy Levy, SCMR, and Safety Forces Levy funds. There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the General Fund, Fire Levy and SCMR. For additional information related to the net pension liability and net OPEB liability see Notes 11 and 12.

*OPWC Loans:* The City has entered into six debt financing arrangements through the Ohio Public Works Commission (OPWC). These loans are to fund various street improvements. The amounts due to the OPWC are payable solely from general revenues. The loan agreements function similar to a line-of-credit agreement. Each of the OPWC loans is being repaid from the Debt Service Fund. The loan agreements require semi-annual payments based on the actual amount loaned. The OPWC loans are interest free.

*State Infrastructure Bank (SIB) Loans:* In prior years, the City had entered into a SIB loan provided by the Ohio Department of Transportation (ODOT), which was originally issued in the amount of \$624,284. This loan was provided to assist with the costs in the State Route 283 Reconstruction project within the City. During 2013, ODOT and the City completed this project. After final closure and review of this project, ODOT increased the original SIB loan by \$586,670 and extended the maturity date to June 2028. The City has pledged its general obligation to repay 100 percent of the loan. The City’s Debt Service Fund will be used to repay the required debt service on this loan

*Bond Anticipation Note:* During 2018, the City issued \$1,580,000 in bond anticipation notes. The 2018 bond anticipation note issuance is broken down as follows: \$400,000 was issued for the State Route 283 project; \$25,000 was issued for the Holly Drive project; \$345,000, and \$40,000 were issued for the purchase of dump trucks, and 911 system, respectively, in the General Fund; \$390,000 was issued for the Lake Street Storm Sewer project; \$350,000 was issued for the Pinehurst Drive Storm Sewer project; and \$30,000 was issued for the purchase of radio equipment. The proceeds of the bond anticipation notes were recorded in the Andrews Road Construction Fund (a nonmajor governmental fund), the OPWC Holly Drive Fund (a nonmajor governmental fund), the General Fund (a major fund), the Stormwater Grants Fund (a major fund), and the Radio Equipment Fund (a nonmajor governmental fund), respectively. The notes have a 1.99 percent interest rate and are scheduled to mature on June 14, 2019.

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LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

NOTE 10: **LONG-TERM OBLIGATIONS** (Continued)

A. **Changes in Governmental Activities Long-Term Obligations** (Continued)

On June 12, 2019, the City issued \$1,460,000 in various purpose and refunding bond anticipation notes at 2.54 percent that will mature June 12, 2020. The proceeds were used to retire previously issued notes within the Governmental Activities Fund \$135,000 of these notes is considered short-term and the remaining \$1,325,000 is considered long-term.

Principal requirements to retire the long-term loans outstanding at December 31, 2019, are as follows:

Year	OPWC Loans	SIB Loan	
	Principal	Principal	Interest
2020	\$ 22,847	\$ 66,610	\$ 18,547
2021	19,098	68,626	16,534
2022	19,098	70,702	14,460
2023	19,098	72,838	12,323
2024	19,092	75,039	10,121
2025-2029	42,297	280,962	17,108
2030-2034	13,790	-	-
2035-2039	12,285	-	-
Total	<u>\$ 167,605</u>	<u>\$ 634,777</u>	<u>\$ 89,093</u>

B. **Legal Debt Margin**

The Ohio Revised Code provides that the net debt of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5 percent of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5 percent of the total taxation value of property. The assessed valuation used in determining the City's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the City's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. At December 31, 2019, the City's total debt margin was \$12,867,484 and the unvoted debt margin was \$5,709,374.

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**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
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**(CONTINUED)**

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NOTE 11: **PENSION PLAN**

**A. Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City’s proportionate share of each pension plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan’s fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City’s obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 11: **PENSION PLAN** (Continued)

**B. Plan Description – Ohio Public Employees Retirement System (OPERS)**

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information):

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

NOTE 11: **PENSION PLAN** (Continued)

**B. Plan Description – Ohio Public Employees Retirement System (OPERS)**  
(Continued)

Group A	Group B	Group C
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 62 with 60 months of service credit or Age 57 with 25 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The base amount of a member's pension benefit is locked in upon receipt of the initial benefit payment for calculation of the annual cost-of-living adjustment.

When a traditional plan benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 11: **PENSION PLAN** (Continued)

**B. Plan Description – Ohio Public Employees Retirement System (OPERS)**  
(Continued)

A death benefit of \$500-2,500, determined by the number of years of service credit of the retiree, is paid to the beneficiary of a deceased retiree or disability benefit recipient under the Traditional pension plan and Combined plan.

The OPERS Board of Trustees approved a proposal at its October 2019 meeting to create a new tier of membership in the OPERS traditional pension plan. OPERS currently splits its non-retired membership into Group A, B or C depending on age and service criteria. Retirement Group D would consist of OPERS contributing members hired in 2022 and beyond. Group D will have its own eligibility standards, benefit structure and unique member features designed to meet the changing needs of Ohio public workers. It also will help OPERS address expected investment market volatility and adjust to the lack of available funding for health care.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the members' contributions plus or minus the investment gains or losses resulting from the members' investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 11: **PENSION PLAN** (Continued)

**B. Plan Description – Ohio Public Employees Retirement System (OPERS)**  
(Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
<b>2019 Statutory Maximum Contribution Rates</b>	
Employer	14.0 %
Employee *	10.0 %
 <b>2019 Actual Contribution Rates</b>	
Employer:	
Pension **	14.0 %
Post-Employment Health Care Benefits **	0.0
Total Employer	14.0 %
 Employee	 10.0 %

\* Member contributions within combined plan are not used to fund the defined benefit retirement allowance

\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with remainder going to pension.

The portion of employer contributions used to fund pension benefits is net of postemployment health care benefits. The portion of the employer's contribution allocated to health care was 0% for 2019 for the Traditional and Combined plans. The portion of the employer's contribution allocated to health care was 4% for the Member-Directed plan for 2019.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contributions was \$146,434 for 2019. Of this amount, \$12,087 is reported as pension obligation payable.

**C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)**

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

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NOTE 11: **PENSION PLAN** (Continued)

**C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)** (Continued)

Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164. Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will receive a COLA equal to a percentage of the members' base pension benefit where the percentage is the lesser of three percent or the percentage increase in the consumer price index, if any, over the 12 month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

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NOTE 11: **PENSION PLAN** (Continued)

**C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)** (Continued)

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5% for each of the first 20 years. The maximum pension of 72% of the allowable average annual salary is paid after 33 years of service credit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
<b>2019 Statutory Maximum Contribution Rates</b>		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
 <b>2019 Actual Contribution Rates</b>		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$184,218 for 2019. Of this amount, \$18,402 is reported as pension obligation payable.

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability for OPERS was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2018, and was determined by rolling forward the total pension liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
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(CONTINUED)**

NOTE 11: **PENSION PLAN** (Continued)

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (Continued)

Following is information related to the proportionate share and pension expense:

	OPERS Traditional Pension Plan	OP&F Police	OP&F Fire	Total
Proportion of the Net Pension Liability Prior Measurement Date	0.0082220%	0.022483%	0.013620%	
Proportion of the Net Pension Liability Current Measurement Date	<u>0.0074880%</u>	<u>0.023915%</u>	<u>0.013699%</u>	
Change in Proportionate Share	<u>-0.000734%</u>	<u>0.001432%</u>	<u>0.000079%</u>	
Proportionate Share of the Net Pension Liability	\$ 2,050,811	\$ 1,952,096	\$ 1,118,200	\$ 5,121,107
Pension Expense	\$ 364,942	\$ 246,513	\$ 189,059	\$ 800,514

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS	OP&F Police	OP&F Fire	Total
<b>Deferred Outflows of Resources</b>				
Net difference between projected and actual earnings on pension plan investments	\$ 278,354	\$ 240,500	\$ 137,762	\$ 656,616
Changes of assumptions	178,528	51,752	29,645	259,925
Differences between expected and actual experience	95	80,204	45,943	126,242
Changes in proportion and differences between City contributions and proportionate share of contributions	43	107,430	113,121	220,594
City contributions subsequent to the measurement date	<u>146,434</u>	<u>112,898</u>	<u>71,320</u>	<u>330,652</u>
Total Deferred Outflows of Resources	<u>\$ 603,454</u>	<u>\$ 592,784</u>	<u>\$ 397,791</u>	<u>\$ 1,594,029</u>
<b>Deferred Inflows of Resources</b>				
Differences between expected and actual experience	\$ 26,928	\$ 1,824	\$ 1,043	\$ 29,795
Changes in proportion and differences between City contributions and proportionate share of contributions	<u>126,258</u>	<u>75,277</u>	<u>19,580</u>	<u>221,115</u>
Total Deferred Inflows of Resources	<u>\$ 153,186</u>	<u>\$ 77,101</u>	<u>\$ 20,623</u>	<u>\$ 250,910</u>

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
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(CONTINUED)**

NOTE 11: **PENSION PLAN** (Continued)

**D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (Continued)

\$330,652 reported as deferred outflows of resources related to pension resulting from City’s contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	<u>OPERS</u>	<u>OP&amp;F Police</u>	<u>OP&amp;F Fire</u>	<u>Total</u>
2020	\$ 98,501	\$ 129,842	\$ 106,413	\$ 334,756
2021	50,053	63,057	76,289	189,399
2022	25,824	83,615	59,843	169,282
2023	129,456	122,443	60,638	312,537
2024	-	3,828	2,665	6,493
Total	<u>\$ 303,834</u>	<u>\$ 402,785</u>	<u>\$ 305,848</u>	<u>\$ 1,012,467</u>

**E. Actuarial Assumptions – OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

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NOTE 11: **PENSION PLAN** (Continued)

E. **Actuarial Assumptions – OPERS** (Continued)

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below:

Wage Inflation	3.25 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
COLA or Ad Hoc COLA	Pre 1/7/2013 retirees: 3 percent, simple Post 1/7/2013 retirees: 3 percent, simple through 2018, then 2.15 percent simple
Investment Rate of Return	7.2 percent
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the previously described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

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LAKE COUNTY, OHIO  
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NOTE 11: **PENSION PLAN** (Continued)

E. **Actuarial Assumptions – OPERS** (Continued)

OPERS manages investments in investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money weighted rate of return expressing investment performance, net of investments expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was at a loss of 2.94 percent for 2018.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)</u>
Fixed Income	23.00 %	2.79 %
Domestic Equities	19.00	6.21
Real Estate	10.00	4.90
Private Equity	10.00	10.81
International Equities	20.00	7.83
Other investments	18.00	5.50
Total	<u>100.00 %</u>	<u>5.95 %</u>

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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NOTE 11: **PENSION PLAN** (Continued)

E. **Actuarial Assumptions – OPERS** (Continued)

*Discount Rate* The discount rate used to measure the total pension liability was 7.2 percent, post-experience study results. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate* The following table presents the City’s proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.2 percent, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

	1% Decrease (6.20%)	Current Discount Rate (7.20%)	1% Increase (8.20%)
City's proportionate share of the net pension liability	\$ 3,029,645	\$ 2,050,811	\$ 1,237,392

F. **Actuarial Assumptions – OP&F**

OP&F’s total pension liability as of December 31, 2018 is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 11: **PENSION PLAN** (Continued)

F. **Actuarial Assumptions – OP&F** (Continued)

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2018, are presented below:

Valuation Date	January 1, 2018, with actuarial liabilities rolled forward to December 31, 2018
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.00 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Increases	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple, 2.2 percent simple for increases based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Mortality rates for active members were based on the RP2014 Total employee and Healthy Annuitant Mortality Tables rolled back to 2006, and projected with the Conduent Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed January 1, 2016.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

NOTE 11: **PENSION PLAN** (Continued)

F. **Actuarial Assumptions – OP&F** (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F’s target asset allocation as of December 31, 2018 are summarized below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>30 year Expected Real Rate of Return **</u>
Cash and Cash Equivalents	0.00 %	0.80 %
Domestic Equity	16.00	5.50
Non-US Equity	16.00	5.90
Core Fixed Income *	23.00	2.60
US Inflation Linked Bonds *	17.00	2.30
High Yield Fixed Income	7.00	4.80
Real Estate	12.00	6.10
Private Markets	8.00	8.40
Private Credit	5.00	7.50
Real Assets	8.00	7.00
Master Limited Partnerships	8.00	6.40
Total	<u>120.00 %</u>	

Note: Assumptions are geometric  
\* levered 2x  
\*\* numbers are net of expected inflation

OP&F’s Board of Trustees has incorporated the “risk parity” concept into OP&F’s asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** The total pension liability was calculated using the discount rate of 8.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 11: **PENSION PLAN** (Continued)

F. **Actuarial Assumptions – OP&F** (Continued)

Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00 percent. Based on those assumptions, the plan’s fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

*Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate* Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
City's proportionate share of the net pension liability	\$ 4,035,693	\$ 3,070,296	\$ 2,263,568

NOTE 12: **DEFINED BENEFIT OPEB PLANS**

A. **Net OPEB Liability**

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the City’s proportionate share of each OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan’s fiduciary net position.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
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**(CONTINUED)**

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NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

A. **Net OPEB Liability** (Continued)

The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

B. **Plan Description – Ohio Public Employees Retirement System (OPERS)**

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

**B. Plan Description – Ohio Public Employees Retirement System (OPERS)**  
(Continued)

This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. During 2019, health care is not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

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NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

**B. Plan Description – Ohio Public Employees Retirement System (OPERS)**  
(Continued)

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 0 percent during calendar year 2019.

The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2019 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$2,922 for 2019.

**C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)**

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

**C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)** (Continued)

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2019, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

**C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)** (Continued)

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

On January 1, 2019, OP&F changed its retiree health care model and the current self-insured health care plan will no longer be offered. In its place is a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses.

The City's contractually required contribution to OP&F was \$4,488 for 2019.

**D. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2018, and was determined by rolling forward the total OPEB liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
Proportion of the Net OPEB Liability			
Prior Measurement Date	0.007920%	0.036103%	
Proportion of the Net OPEB Liability			
Current Measurement Date	<u>0.007538%</u>	<u>0.037614%</u>	
Change in Proportionate Share	<u>-0.000382%</u>	<u>0.001511%</u>	
Proportionate Share of the Net OPEB			
Liability	\$ 982,777	\$ 342,530	\$ 1,325,307
OPEB Expense	\$ 62,406	\$ (1,687,276)	\$ (1,624,870)

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
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(CONTINUED)**

NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

**D. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$ 333	\$ -	\$ 333
Changes of assumptions	31,686	177,550	209,236
Net difference between projected and actual earnings on pension plan investments	45,055	11,595	56,650
Changes in proportion and differences between City contributions and proportionate share of contributions	-	67,254	67,254
City contributions subsequent to the measurement date	2,922	4,488	7,410
Total Deferred Outflows of Resources	<u>\$ 79,996</u>	<u>\$ 260,887</u>	<u>\$ 340,883</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$ 2,667	\$ 9,178	\$ 11,845
Changes of assumptions	-	94,829	94,829
Changes in proportion and differences between City contributions and proportionate share of contributions	43,579	70,488	114,067
Total Deferred Inflows of Resources	<u>\$ 46,246</u>	<u>\$ 174,495</u>	<u>\$ 220,741</u>

\$7,410 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
Year Ending December 31:			
2020	\$6,690	\$14,234	\$20,924
2021	(5,576)	14,234	8,658
2022	7,017	14,234	21,251
2023	22,697	17,741	40,438
2024	-	12,212	12,212
Thereafter	-	9,249	9,249
Total	<u>\$30,828</u>	<u>\$81,904</u>	<u>\$112,732</u>

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
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(CONTINUED)**

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NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

**E. Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
Single Discount Rate:	
Current measurement date	3.96 percent
Prior Measurement date	3.85 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate	3.71 percent
Health Care Cost Trend Rate	10.0 percent, initial 3.25 percent, ultimate in 2029
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
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(CONTINUED)**

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NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

E. **Actuarial Assumptions – OPERS** (Continued)

Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for a five year period ending December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio.

The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 5.60 percent for 2018.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

E. **Actuarial Assumptions – OPERS** (Continued)

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00 %	2.42 %
Domestic Equities	21.00	6.21
Real Estate Investment Trust	6.00	5.98
International Equities	22.00	7.83
Other investments	17.00	5.57
Total	100.00 %	5.16 %

***Discount Rate*** A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.71 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

E. **Actuarial Assumptions – OPERS** (Continued)

Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

***Sensitivity of the City’s Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate*** The following table presents the City’s proportionate share of the net OPEB liability calculated using the single discount rate of 3.96 percent, as well as what the City’s proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96 percent) or one-percentage-point higher (4.96 percent) than the current rate:

	1% Decrease (2.96%)	Current Discount Rate (3.96%)	1% Increase (4.96%)
City’s proportionate share of the net OPEB liability	\$ 1,257,338	\$ 982,777	\$ 764,429

***Sensitivity of the City’s Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate*** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

E. **Actuarial Assumptions – OPERS** (Continued)

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB liability	\$ 944,662	\$ 982,777	\$ 1,026,676

***Assumption Changes Since the Prior Measurement Date*** The OPERS Board voted to lower the investment return assumption for its health care investment portfolio from 6.5% to 6.00%. municipal bond rate increased from 3.31% to 3.71% and the single discount rate increased from 3.85% to 3.96%. the health care cost trend rate also increased from 7.50% initial, 3.25% unlimited in 2028 to 10.00% initial, 3.25% ultimate in 2019.

OP&F's total OPEB liability as of December 31, 2018, is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

E. **Actuarial Assumptions – OPERS** (Continued)

The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee’s entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant.

F. **Actuarial Assumptions– OP&F**

In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2018, with actuarial liabilities rolled forward to December 31, 2018
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Single discount rate:	
Current measurement date	4.66 percent
Prior measurement date	3.24 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

F. **Actuarial Assumptions – OP&F** (Continued)

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2018, are summarized below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>30 year Expected Real Rate of Return **</u>
Cash and Cash Equivalents	0.00 %	0.80 %
Domestic Equity	16.00	5.50
Non-US Equity	16.00	5.90
Core Fixed Income *	23.00	2.60
U.S. Inflation Linked Bonds *	17.00	2.30
High Yield Fixed Income	7.00	4.80
Real Estate	12.00	6.10
Private Markets	8.00	8.40
Master Limited Partnerships	8.00	6.40
Real Assets	8.00	7.00
Private Credit	5.00	7.50
Total	<u>120.00 %</u>	

Note: Assumptions are geometric

\* levered 2x

\*\* numbers are net of expected inflation

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

F. **Actuarial Assumptions – OP&F** (Continued)

OP&F’s Board of Trustees has incorporated the risk parity concept into OP&F’s asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

***Discount Rate*** The total OPEB liability was calculated using the discount rate of 4.66 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8.00 percent. Based on those assumptions, OP&F’s fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 4.13 percent at December 31, 2018 and 3.16 percent at December 31, 2017, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 4.66 percent. The municipal bond rate was determined using the S&P Municipal Bond 20 Year High Grade Rate Index.

The OPEB plan’s fiduciary net position was projected to be available to make all projected OPEB payments until 2025. The long-term expected rate of return on health care investments was applied to projected costs through 2025, and the municipal bond rate was applied to all health care costs after that date.

***Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate*** Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.66 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.66 percent), or one percentage point higher (5.66 percent) than the current rate.

	1% Decrease (3.66%)	Current Discount Rate (4.66%)	1% Increase (5.66%)
City's proportionate share of the net OPEB liability	\$ 417,295	\$ 342,530	\$ 279,771

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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NOTE 12: **DEFINED BENEFIT OPEB PLANS** (Continued)

F. **Actuarial Assumptions– OP&F** (Continued)

*Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate* Net OPEB liability is sensitive to changes in the health care cost trend rate because it is based on a medical benefit that is a flat dollar amount

*Changes between Measurement Date and Report Date* Beginning January 1, 2019 OP&F is changing its retiree health care model and the current self-insured health care plan will no longer be offered. In its place will be a stipend-based health care model. OP&F has contracted with a vendor who will assist eligible retirees in choosing health care plans from their marketplace (both Medicare-eligible and pre-Medicare populations). A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current health care model to the stipend-based health care model, management expects that it will be able to provide stipends to eligible participants for the next 15 years.

NOTE 13: **OTHER EMPLOYEE BENEFITS**

A. **Deferred Compensation Plan**

City employees may participate in the Ohio Municipal League Master Deferred Compensation Plan through the Ohio Public Employees Deferred Compensation Program, the Aetna Life Insurance and Annuity Company, the Equitable Financial Companies Deferred Compensation Plan or the Security Benefit Life Insurance Company/Financial Network of America, in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plans permit deferral of compensation until future years. According to the plans, the deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

B. **Compensated Absences**

Employees earn vacation and sick leave at varying rates depending on the duration of employment. Vacation leave can be carried over for use in the following year. Sick leave accrual is continuous, without limit. Overtime worked is always paid to employees in the paycheck for the period in which it was earned, or it may be taken in the form of compensatory time, not to exceed 48 hours for non-union employees, 60 hours for union employees. Upon retirement or death employees are paid one-half of their leave balance, not to exceed a maximum of 480 hours of sick leave, except fire department employees who can receive a maximum of 600 hours of sick leave pay.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 13: **OTHER EMPLOYEE BENEFITS** (Continued)

**B. Compensated Absences**

Upon retirement, termination, or death of the employee all compensatory time is paid and vacation leave balance is paid at his/her current rate of pay but not to exceed any accumulation greater than one week above their current accrued compensation step.

The current portion of unpaid compensated absences, for governmental funds, is recorded as a current liability in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported on the statement of net position.

NOTE 14: **CONTINGENCIES**

**A. Grants**

The City receives financial assistance from numerous federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2019.

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

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**NOTE 15: RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has obtained risk management by traditional means of insuring through a commercial company. With the exception of a deductible, the risk of loss transfers entirely from the City to the commercial company. The City continues to carry commercial insurance for other risks of loss, including employee health, dental, life, and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance in any of the past three fiscal years. There has been no significant reduction in insurance from prior year.

The City participates in the Ohio Municipal League (OML) public risk pool for workers' compensation. The Group Rating Plan is administered by CompManagement, Inc, who acts as the City's third party administrator. University Hospitals CompCare acts as the City's Managed Care Organization (MCO). The OML Group Rating Plan is intended to achieve lower workers' compensation premium rates for the participants, and result in the establishment of a safer working environment. There are no additional contributions required by a participant other than their annual fee.

**NOTE 16: BUDGETARY BASIS OF ACCOUNTING**

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) presented for the General Fund and major special revenue funds is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP);
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP); and
3. Encumbrances are treated as expenditures (budget) rather than as a part of restricted, committed, and assigned fund balances (GAAP);

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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NOTE 16: **BUDGETARY BASIS OF ACCOUNTING** (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented.

	<u>General</u>	<u>Safety Forces Levy</u>	<u>Police Levy</u>	<u>Fire Levy</u>
Budget basis	\$ 138,203	\$ (5,336)	\$ 13,557	\$ 26,348
Net adjustment of revenue accruals	92,383	-	(25)	305
Net adjustment of expenditure accruals	80,545	6,422	9,258	(21,314)
Adjustment for encumbrances	3,574	-	1,025	3,404
GAAP basis	<u>\$ 314,705</u>	<u>\$ 1,086</u>	<u>\$ 23,815</u>	<u>\$ 8,743</u>

**CITY OF MENTOR-ON-THE-LAKE**  
**LAKE COUNTY, OHIO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**  
**(CONTINUED)**

**NOTE 17: FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Safety Forces Levy	Police Levy	Fire Levy	General Bond Retirement	Stormwater Grants	Other Governmental Funds	Total
<i>Nonspendable</i>								
Prepaid Items	\$ 13,393	\$ -	\$ 2,571	\$ -	\$ -	\$ -	\$ -	\$ 15,964
Materials and Supplies Inventory	-	-	5,082	992	-	-	23,081	29,155
<i>Total Nonspendable</i>	<u>13,393</u>	<u>-</u>	<u>7,653</u>	<u>992</u>	<u>-</u>	<u>-</u>	<u>23,081</u>	<u>45,119</u>
<i>Restricted for</i>								
Police Pension	-	-	-	-	-	-	3,166	3,166
Safety Services	-	3,510	71,831	71,710	-	-	17,269	164,320
Other Law Enforcement	-	-	-	-	-	-	7,280	7,280
EMS Grant	-	-	-	-	-	-	14	14
FEMA Grants	-	-	-	-	-	-	1	1
ODNR Grant	-	-	-	-	-	-	422	422
Streets and Highways	-	-	-	-	-	-	228,628	228,628
Stormwater Grants	-	-	-	-	-	23,210	-	23,210
Fire Grants	-	-	-	-	-	-	9,392	9,392
Debt Service	-	-	-	-	-	-	18,974	18,974
OPWC Capital Projects	-	-	-	-	-	-	5,541	5,541
<i>Total Restricted</i>	<u>-</u>	<u>3,510</u>	<u>71,831</u>	<u>71,710</u>	<u>-</u>	<u>23,210</u>	<u>290,687</u>	<u>460,948</u>
<i>Committed to</i>								
McMinn Memorial Park	-	-	-	-	-	-	413	413
Labor Day Parade	-	-	-	-	-	-	1,119	1,119
Toys for Kids Program	-	-	-	-	-	-	9,665	9,665
Municipal Complex Renovations	-	-	-	-	-	-	1	1
Radio Equipment	-	-	-	-	-	-	588	588
<i>Total Committed</i>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>11,786</u>	<u>11,786</u>
<i>Unassigned (Deficit)</i>	<u>731,622</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(57,710)</u>	<u>-</u>	<u>(19,785)</u>	<u>654,127</u>
<b>Total Fund Balances</b>	<u><u>\$ 745,015</u></u>	<u><u>\$ 3,510</u></u>	<u><u>\$ 79,484</u></u>	<u><u>\$ 72,702</u></u>	<u><u>\$ (57,710)</u></u>	<u><u>\$ 23,210</u></u>	<u><u>\$ 305,769</u></u>	<u><u>\$ 1,171,980</u></u>

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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**NOTE 18: OTHER COMMITMENTS**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end are components of fund balance for subsequent year expenditures and may be reported as part of restricted, committed, or assigned classifications of fund balance. As of December 31, 2019, the City's commitments for encumbrances in the governmental funds were as follows:

	Encumbrances Outstanding
Major Funds:	
General	\$ 3,574
Police Levy	1,025
Fire Levy	3,404
Nonmajor Funds:	
Special Revenue Funds	45,220
Total	\$ 53,223

**NOTE 19: JOINTLY GOVERNED ORGANIZATION**

The City is a member of the Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of 173 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities. NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the ten-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. Financial information can be obtained by contacting Chuck Keiper, Executive Director, 31360 Solon Road, Suite 33, Solon, Ohio 44139.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)**

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**NOTE 19: ACCOUNTABILITY**

Fund balances at December 31, 2019 included the following individual fund deficit:

	Deficit
Major Governmental Fund:	
General Bond Retirement	\$ 57,710
Other Governmental Funds	
Fire Equipment Fund	19,785
Total Governmental Funds:	\$ 77,495

The General Fund is liable for any deficits in this fund and provides transfers when cash is required not when accruals occur. The deficit fund balance resulted from adjustments for accrued liabilities in accordance with generally accepted accounting principles (GAAP).

**NOTE 20: SUBSEQUENT EVENT**

In 2020 the City issued \$1,310,000 in bond anticipation notes maturing in 2021 for capital projects and equipment purchases.

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City. The impact on the City's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE  
NET PENSION LIABILITY  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM  
LAST SIX YEARS (1)**

<b>Traditional Plan</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
City's Proportion of the Net Pension Liability	0.007488%	0.008222%	0.008703%	0.020318%	0.020421%	0.020421%
City's Proportionate Share of the Net Pension Liability	\$2,050,811	\$1,289,872	\$1,976,303	\$1,505,391	\$1,072,354	\$1,048,133
City's Covered Payroll	\$1,011,407	\$1,089,638	\$1,125,100	\$1,081,725	\$1,093,650	\$1,167,546
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	202.77%	118.38%	175.66%	139.17%	98.05%	89.77%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.70%	84.66%	77.25%	81.08%	86.45%	86.36%

(1) Information prior to 2014 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE  
NET PENSION LIABILITY  
OHIO POLICE AND FIRE PENSION FUND  
LAST SIX YEARS (1)**

<b>Police</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
City's Proportion of the Net Pension Liability	0.023915%	0.0224830%	0.0239790%	0.0231850%	0.0241208%	0.0241208%
City's Proportionate Share of the Net Pension Liability	\$1,952,096	\$1,379,896	\$1,518,808	\$1,491,501	\$1,249,558	\$1,174,759
City's Covered Payroll	\$600,863	\$545,668	\$572,858	\$544,053	\$499,816	\$523,204
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	324.88%	252.88%	265.13%	274.15%	250.00%	224.53%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	63.07%	70.91%	68.36%	66.77%	71.71%	73.00%
<b>Fire</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
City's Proportion of the Net Pension Liability	0.013699%	0.0136200%	0.0141250%	0.0123310%	0.0090013%	0.0090013%
City's Proportionate Share of the Net Pension Liability	\$1,118,200	\$835,933	\$894,691	\$793,237	\$466,305	\$438,392
City's Covered Payroll	\$279,643	\$268,583	\$274,183	\$223,694	\$184,698	\$188,843
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	399.87%	311.24%	326.31%	354.61%	252.47%	232.15%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	63.07%	70.91%	68.36%	66.77%	71.71%	73.00%

(1) Information prior to 2014 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY CONTRIBUTIONS - PENSION  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM  
LAST SEVEN YEARS (1)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually Required Contributions	\$146,434	\$141,597	\$141,653	\$135,012	\$129,807	\$131,238	\$151,781
Contributions in Relation to the Contractually Required Contribution	<u>(\$146,434)</u>	<u>(\$141,597)</u>	<u>(\$141,653)</u>	<u>(\$135,012)</u>	<u>(\$129,807)</u>	<u>(\$131,238)</u>	<u>(\$151,781)</u>
Contribution Deficiency / (Excess)	<u>\$0</u>						
City's Covered Payroll	\$1,045,957	\$1,011,407	\$1,089,638	\$1,125,100	\$1,081,725	\$1,093,650	\$1,167,546
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	13.00%	12.00%	12.00%	12.00%	13.00%

(1) Information prior to 2013 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

See accompanying notes to the required supplementary information

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY CONTRIBUTIONS - PENSION  
OHIO POLICE AND FIRE PENSION FUND  
LAST TEN YEARS**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
<u>Contractually Required Contributions</u>										
Police	\$112,898	\$114,164	\$103,677	\$108,843	\$103,370	\$94,965	\$82,300	\$65,564	\$73,458	\$82,362
Fire	\$71,320	\$65,716	\$63,117	\$64,433	\$52,568	\$43,404	\$38,203	\$32,272	\$34,333	\$41,669
Total Required Contributions	\$184,218	\$179,880	\$166,794	\$173,276	\$155,938	\$138,369	\$120,503	\$97,836	\$107,791	\$124,031
Contributions in Relation to the Contractually Required Contribution	(\$184,218)	(\$179,880)	(\$166,794)	(\$173,276)	(\$155,938)	(\$138,369)	(\$120,503)	(\$97,836)	(\$107,791)	(\$124,031)
Contribution Deficiency / (Excess)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
<u>City's Covered Payroll</u>										
Police	\$594,200	\$600,863	\$545,668	\$572,858	\$544,053	\$499,816	\$523,204	\$514,227	\$576,141	\$645,976
Fire	\$303,489	\$279,643	\$268,583	\$274,183	\$223,694	\$184,698	\$188,843	\$187,084	\$199,032	\$241,559
<u>Pension Contributions as a Percentage of Covered Payroll</u>										
Police	19.00%	19.00%	19.00%	19.00%	19.00%	19.00%	[1]	12.75%	12.75%	12.75%
Fire	23.50%	23.50%	23.50%	23.50%	23.50%	23.50%	[1]	17.25%	17.25%	17.25%

[1] – The portion of the City's contributions to fund pension obligations from January 1, 2013 thru May 31, 2013, for both police officers and firefighters was 14.81 percent and 19.31 percent, respectively. The portion of the City's contributions to fund pension obligations from June 1, 2013 thru December 31, 2013 for both police officers and firefighters was 16.65 percent and 21.15 percent, respectively.

See accompanying notes to the required supplementary information

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE  
NET OPEB LIABILITY  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM  
LAST THREE YEARS (1)**

	2019	2018	2017
City's Proportion of the Net OPEB Liability	0.007538%	0.007920%	0.008310%
City's Proportionate Share of the Net OPEB Liability	\$ 982,777	\$ 860,054	\$ 839,338
City's Covered Payroll	\$ 1,093,334	\$ 1,121,459	\$ 1,148,293
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	89.89%	76.69%	73.09%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.33%	54.14%	54.04%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date, which is the prior calendar year end.

See accompanying notes to the required supplementary information

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE  
NET OPEB LIABILITY  
OHIO POLICE AND FIRE PENSION FUND  
LAST THREE YEARS (1)**

	2019	2018	2017
City's Proportion of the Net OPEB Liability	0.037614%	0.036103%	0.038100%
City's Proportionate Share of the Net OPEB Liability	\$ 342,530	\$ 2,045,568	\$ 1,808,521
City's Covered Payroll	\$ 880,506	\$ 814,251	\$ 847,041
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	38.90%	251.22%	213.51%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.57%	14.13%	15.96%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date, which is the prior calendar year end.

See accompanying notes to the required supplementary information

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CITY CONTRIBUTIONS - OPEB  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM  
LAST FIVE YEARS (1)**

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	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually Required Contribution	\$ 2,922	\$ 3,277	\$ 4,574	\$ 23,430	\$ 21,634
Contributions in Relation to the Contractually Required Contribution	<u>(2,922)</u>	<u>(3,277)</u>	<u>(4,574)</u>	<u>(23,430)</u>	<u>(21,634)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City Covered Payroll	\$ 1,127,571	\$ 1,093,334	\$ 1,121,459	\$ 1,148,293	\$ 1,105,186
Contributions as a Percentage of Covered Payroll	0.26%	0.30%	0.41%	2.04%	1.96%

(1) Information prior to 2015 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

See accompanying notes to the required supplementary information

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY CONTRIBUTIONS - OPEB  
OHIO POLICE AND FIRE PENSION FUND  
LAST TEN YEARS**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Contractually Required Contribution	\$ 4,488	\$ 4,402	\$ 4,071	\$ 4,235	\$ 4,154	\$ 4,024	\$ 25,596	\$ 47,338	\$ 52,325	\$ 59,909
Contributions in Relation to the Contractually Required Contribution	<u>(4,488)</u>	<u>(4,402)</u>	<u>(4,071)</u>	<u>(4,235)</u>	<u>(4,154)</u>	<u>(4,024)</u>	<u>(25,596)</u>	<u>(47,338)</u>	<u>(52,325)</u>	<u>(59,909)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>						
City Covered Payroll	\$ -	\$ 880,506	\$ 814,251	\$ 847,041	\$ 767,747	\$ 684,514	\$ 712,047	\$ 701,311	\$ 775,173	\$ 887,535
Contributions as a Percentage of Covered Payroll	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%	3.62%	6.75%	6.75%	6.75%

See accompanying notes to the required supplementary information

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR YEAR ENDED DECEMBER 31, 2019**

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***OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)***

***Net Pension Liability***

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2014-2019.

*Changes in assumptions:* There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016 and 2018. For 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 8.00% to 7.50%, (b) the expected long-term average wage inflation rate was reduced from 3.75% to 3.25%, (c) the expected long-term average price inflation rate was reduced from 3.00% to 2.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality rates were updated to the RP-2014 Health Annuitant Mortality Table, adjusted for mortality improvement back to the observant period base year of 2006 and then established the base year as 2015 (f) mortality rates used in evaluating disability allowances were updated to the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and a base year of 2015 for males and 2010 for females (g) Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables. For 2019, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 7.50% to 7.20%.

***Net OPEB Liability***

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2018-2019.

*Changes in assumptions:* For 2018, the single discount rate changed from 4.23% to 3.85%. For 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the expected investment return was reduced from 6.50% to 6.00% (b) In January 2020, the Board adopted changes to health care coverage for Medicare and pre-Medicare retirees. It will include discontinuing the PPO plan for pre-Medicare retirees and replacing it with a monthly allowance to help participants pay for a health care plan of their choosing. The base allowance for Medicare eligible retirees will be reduced. The specific effect of these changes on the net OPEB liability and OPEB expense are unknown at this time.

**CITY OF MENTOR-ON-THE-LAKE  
LAKE COUNTY, OHIO  
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR YEAR ENDED DECEMBER 31, 2019**

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**OHIO POLICE AND FIRE (OP&F) PENSION FUND**

***Net Pension Liability***

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2014-2019.

*Changes in assumptions:* There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. For 2018, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the investment rate of return was reduced from 8.25 percent to 8.00 percent (b) the projected salary increases was reduced from 4.25% to 3.75% (c) the payroll increases was reduced from 3.75% to 3.25% (d) the inflation assumptions was reduced from 3.25% to 2.75% (e) the cost of living adjustments was reduced from 2.60% to 2.20% (f) rates of withdrawal, disability and service retirement were updated to reflect recent experience (g) mortality rates were updated to the RP-2014 Total Employee and Health Annuitant Mortality Table, adjusted for mortality improvement back to the observant period base year of 2006 and then established the base year as 2016 (h) mortality rates used in evaluating disability allowances were updated to the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and a base year of 2016. For 2019, there have been no OP&F pension plan amendments adopted or changes in assumptions between the measurement date and the report date that would have impacted the actuarial valuation of the pension plan as of the measurement date.

***Net OPEB Liability***

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2018. For 2019, see below regarding changes to stipend-based model.

*Changes in assumptions:* For 2018, the single discount rate changed from 3.79 percent to 3.24 percent. For 2019, the changes of assumptions were: (a) beginning January 1, 2019 OP&F changed its retiree health care model and the current self-insured health care plan is no longer offered. In its place will be a stipend-based health care model. OP&F has contracted with a vendor who will assist eligible retirees in choosing health care plans from their marketplace (both Medicare-eligible and pre-Medicare populations). A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current health care model to the stipend based health care model, management expects that it will be able to provide stipends to eligible participants for the next 15 years (b) beginning in 2020 the Board approved a change to the Deferred Retirement Option Plan. The minimum interest rate accruing will be 2.5%

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Mentor-on-the-Lake  
Lake County  
5860 Andrews Road  
Mentor-on-the-Lake, Ohio 44060

To the City Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mentor-on-the-Lake, Lake County, Ohio (the City) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated August 13, 2020.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

August 13, 2020



# City of Mentor-on-the-Lake

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## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

December 31, 2019

Finding Number	Finding Summary	Status	Additional Information
2018-001	<b>Material Weakness – Pension and OPEB Liability Calculations A</b> child code omitted from the Original calculation	Fully Corrected	

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# OHIO AUDITOR OF STATE KEITH FABER



**CITY OF MENTOR ON THE LAKE**

**LAKE COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 8/25/2020**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)