# AUDITOR

# AYERSVILLE LOCAL SCHOOL DISTRICT DEFIANCE COUNTY

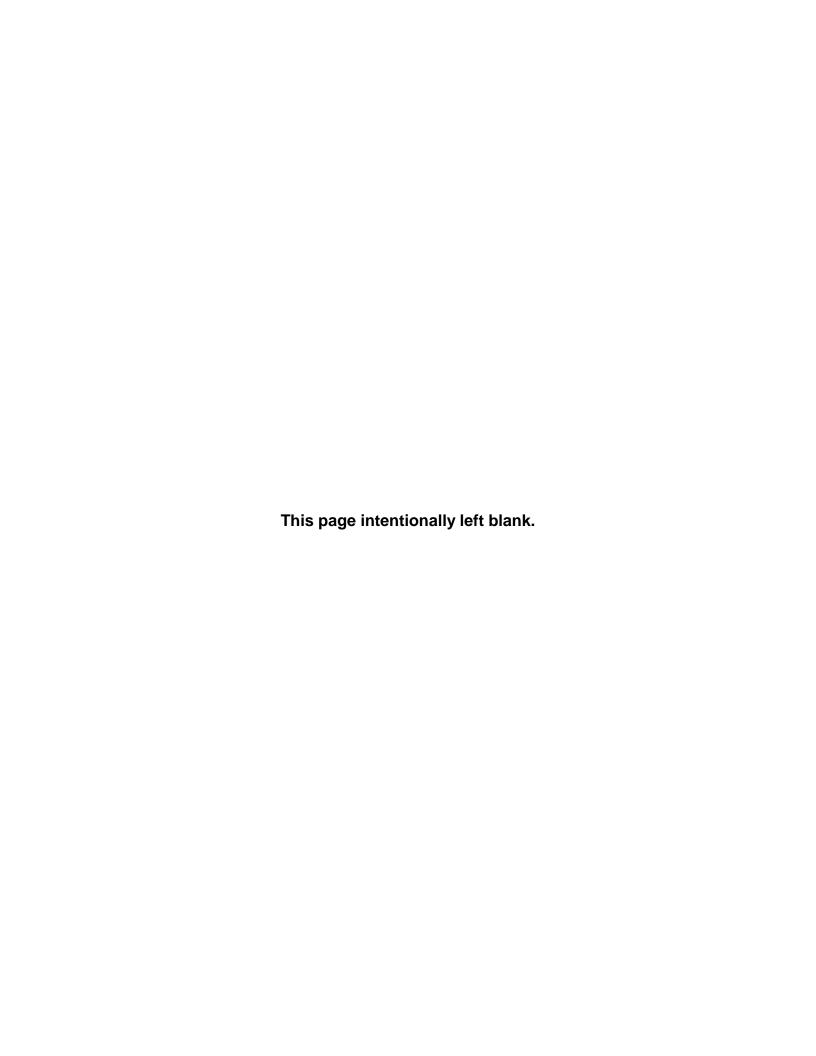
**REGULAR AUDIT** 

FOR THE YEAR ENDED JUNE 30, 1999



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One Government Center Room 1420 Toledo, Ohio 43604-2246 Telephone 419-245-2811

Facsimile 419-245-2484 www.auditor.state.oh.us

800-443-9276

### REPORT OF INDEPENDENT ACCOUNTANTS

Ayersville Local School District Defiance County 28046 Watson Road Defiance, Ohio 43512-8756

#### To the Board of Education:

We have audited the accompanying general-purpose financial statements of the Ayersville Local School District, Defiance County, (the District) as of and for the year ended June 30, 1999, as listed in the table of contents. These general-purpose financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the Ayersville Local School District, Defiance County, as of June 30, 1999, and the results of its operations and the cash flows of its proprietary fund type and nonexpendable trust fund for the year then ended in conformity with generally accepted accounting principles.

As discussed in Note 3 to the general-purpose financial statements, during the year ended June 30, 1999, the District changed its method of accounting for the deferred compensation program.

Ayersville Local School District Defiance County Report of Independent Accountants Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated November 27, 2000 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

**Jim Petro** Auditor of State

November 27, 1999

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# COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS AS OF JUNE 30, 1999

	Governmental Fund Types				
ACCETS AND CTUED DEDITO:	General	Special Revenue	Debt Service	Capital Projects	
ASSETS AND OTHER DEBITS:					
Assets:  Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents with Fiscal Agent Receivables:	\$886,475	\$108,300 2,903		\$141,655	
Taxes Accounts Intergovernmental	2,534,781 229 100	123,176 1,344	\$63,792	102,723	
Prepaid Items Restricted Assets:	29,847	978			
Equity in Pooled Cash and Cash Equivalents Materials and Supplies Inventory Fixed Assets (Net, where applicable) Other Debits: Amount to be Provided from	31,333 17,568	1,631			
General Governmental Resources					
Total Assets and Other Debits	\$3,500,333	\$238,332	\$63,792	\$244,378	
LIABILITIES, FUND EQUITY AND OTHER CREDITS:					
Liabilities: Accounts Payable Accrued Wages and Benefits Compensated Absences Payable Intergovernmental Payable	\$3,669 548,749 32,711 82,452	\$2,104 22,356 3,674			
General Obligation Bonds Payable Deferred Revenue Undistributed Monies Due to Students	2,445,654	118,897	\$63,792	\$97,545	
Total Liabilities	3,113,235	147,031	63,792	97,545	
Fund Equity and Other Credits: Investment in General Fixed Assets Retained Earnings: Unreserved Fund Balance:					
Reserved for Encumbrances Reserved for Bus Purchase	24,876 11,750	14,361		123,097	
Reserved for Inventory Reserved for Prepaid Items HB 412 Budget Reserve Reserved for Contributions	17,568 29,847 19,583	1,631 978			
Reserved for Property Taxes	78,257	3,740		4,529	
Unreserved: Undesignated	205,217	70,591		19,207	
Total Fund Equity and Other Credits	387,098	91,301		146,833	
Total Liabilities, Fund Equity and Other Credits	\$3,500,333	\$238,332	\$63,792	\$244,378	

Proprietary	Fiduciary	Account	Crauna	
Fund Type	Fund Type	Account General	General	Totals
	Trust and	Fixed	Long-Term	(Memorandum
Enterprise	Agency	Assets	Obligations	Only)
\$27,011	\$48,101			\$1,211,542
, , ,	<b>,</b> -, -			2,903
420	650			2,824,472
430 7,691	659			2,662 7,791
1,345				32,170
				31,333
6,654		<b>AF 075 000</b>		25,853
21,709		\$5,275,666		5,297,375
			\$736,506	736,506
\$64,840	\$48,760	\$5,275,666	\$736,506	\$10,172,607
\$17,303 12,296	\$112		\$422,595	\$5,773 588,520 467,602
3,137			42,335	131,598
			271,576	271,576
2,967	2,200			2,728,855 2,200
	33,287			33,287
35,703	35,599		736,506	4,229,411
		\$5,275,666		5,275,666
29,137		ψο,Σ. ο,σσσ		29,137
_0,.0.				
				162,334
				11,750
				19,199 30,825
				19,583
	10,098			10,098
				86,526
	3,063			298,078
29,137	13,161	5,275,666		5,943,196
\$64,840	\$48,760	\$5,275,666	\$736,506	\$10,172,607

# COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - ALL GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 1999

	Governmental	Governmental Fund Types		
Davanasa	General	Special Revenue		
Revenues: Taxes Intergovernmental Interest Rent	\$2,532,786 1,731,607 73,265	\$122,876 125,644 2,280 544		
Gifts and Donations Payment in Lieu of Taxes Tuition and Fees	4,435 215,775 3,080	10,077		
Extracurricular Activities Miscellaneous	11,146	92,193 18,889		
Total revenues	4,572,094	372,503		
Expenditures:				
Instruction: Regular Special Vocational Adult/Continuing Other	2,429,718 326,994 237,472 1,326 10,920	63,502 73,906		
Support Services: Pupils Instructional Staff Board of Education Administration Fiscal Operation and Maintenance of Plant Pupil Transportation	153,308 158,397 22,777 421,921 305,528 369,432 161,802	22,969 10,592 1,632 6,288 60		
Central Non-Instructional Services Extracurricular Activities Capital Outlay Debt Service - Principal Debt Service - Interest	15,110 148,564 52,432	89,599 118,466		
Total Expenditures	4,815,701	387,014		
Excess of Revenues Over (Under) Expenditures	(243,607)	(14,511)		
Other Financing Sources: Proceeds from Sale of Long-Term Notes Proceeds from Sale of Fixed Assets	75			
Total Other Financing Sources				
·	75			
Excess of Revenues and Other Financing Sources Over (Under) Expenditures	(243,532)	(14,511)		
Fund Balance, July 1 Decrease in Reserve for Inventory	633,884 (3,254)	105,941 (129)		
Fund Balances, June 30	\$387,098	\$91,301		

Governmental	Fund Types	Fiduciary Fund Type	
Debt Service	Capital Projects	Expendable Trust	Totals (Memorandum Only)
\$40,382	\$121,614 10,158	\$108	\$2,817,658 1,867,409 75,653 544
		1,618	16,130 215,775 3,080 92,193 30,035
40,382	131,772	1,726	5,118,477
	101,091		2,594,311 400,900 237,472 1,326 10,920
	3,901 234,135		176,277 168,989 22,777 423,553 315,717 603,627 161,802 15,110 89,599
30,000 10,382		200	267,230 52,432 30,000 10,382
40,382	339,127	200	5,582,424
	(207,355)	1,526	(463,947)
	181,576		181,576 
	181,576		181,651
	(25,779)	1,526	(282,296)
	172,612	806	913,243 (3,383)
	\$146,833	\$2,332	\$627,564

# COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 1999

	General Fund Type			Special Revenue Fund Type		
	Revised Budget	Actual	Variance: Favorable (Unfavorable)	Revised Budget	Actual	Variance: Favorable (Unfavorable)
Revenues:			,			,
Taxes	\$2,539,656	\$2,555,223	\$15,567	\$118,408	\$124,046	\$5,638
Intergovernmental	1,741,640	1,731,507	(10,133)	99,286	87,920	(11,366)
Interest Rent	72,000	73,265	1,265	1,900	2,280 544	380
Gifts and Donations	1,000 3,500	4,435	(1,000) 935	2,000 8,500	10,077	(1,456) 1,577
Payment in Lieu of Taxes	61,791	215,775	153,984	0,500	10,077	1,577
Tuition and Fees	2,200	3,080	880			
Extracurricular Activities	_,	0,000	333	84,600	90,853	6,253
Miscellaneous	7,600	9,296	1,696	23,051	18,885	(4,166)
Total revenues	4,429,387	4,592,581	163,194	337,745	334,605	(3,140)
Expenditures:						
Instruction:						
Regular	2,423,004	2,384,848	38,156	63,132	62,682	450
Special	378,855	325,888	52,967	71,695	59,965	11,730
Vocational	226,748	225,106	1,642			
Adult/Continuing	1,470	1,203	267			
Other	12,500	12,045	455			
Support Services: Pupils	156,200	154,066	2,134	4,745	4,651	94
Instructional Staff	164,305	158.730	5,575	4,745 4,159	4,068	91
Board of Education	34,490	22,779	11,711	4,100	4,000	31
Administration	433,050	423,824	9,226	1,290	1,288	2
Fiscal	319,342	305,435	13,907	9,222	6,222	3,000
Operation and Maintenance of Plant	430,675	385,356	45,319	•	•	,
Pupil Transportation	173,039	163,021	10,018			
Central	17,000	15,110	1,890			
Non-Instructional Services				101,893	95,816	6,077
Extracurricular Activities	150,567	148,390	2,177	137,931	129,844	8,087
Capital Outlay	52,432	52,432				
Debt Service - Principal Debt Service - Interest						
Total Expenditures	4,973,677	4,778,233	195,444	394,067	364,536	29,531
Excess of Revenues Over						
(Under) Expenditures	(544,290)	(185,652)	358,638	(56,322)	(29,931)	26,391
Other Financing Sources (Uses): Proceeds from Sale of Long-Term Notes						
Proceeds from Sale of Fixed Assets	100	75	(25)			
Refund of Prior Year Expenditures	2,500	2,555	55			
Pass-Through	_,000	_,000				
Advances In						
Refund of Prior Year Receipts				(10,000)	(10,000)	
Advances Out	(500)		500			
Operating Transfers Out						
Total Other Financing Sources (Uses)	2,100	2,630	530	(10,000)	(10,000)	
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	(542,190)	(183,022)	359,168	(66,322)	(39,931)	26,391
Fund Balance, July 1 Prior Year Encumbrances Appropriated	1,003,391 68,893	1,003,391 68,893		113,517 18,249	113,517 18,249	_
Fund Balances, June 30	\$530,094	\$889,262	\$359,168	\$65,444	\$91,835	\$26,391

Debt S	Service Fund	Туре	Capital	Projects Fun	d Type	Totals (Memorandum Only)		n Only)
Revised Budget	Actual	Variance: Favorable (Unfavorable)	Revised Budget	Actual	Variance: Favorable (Unfavorable)	Revised Budget	Actual	Variance: Favorable (Unfavorable)
\$40,382	\$40,382		\$116,811 10,000	\$123,249 10,158	\$6,438 158	\$2,815,257 1,850,926 73,900 3,000 12,000	\$2,842,900 1,829,585 75,545 544 14,512	\$27,643 (21,341) 1,645 (2,456) 2,512
						61,791 2,200 84,600 30,651	215,775 3,080 90,853 28,181	153,984 880 6,253 (2,470)
40,382	40,382		126,811	133,407	6,596	4,934,325	5,100,975	166,650
			111,692	110,091	1,601	2,597,828 450,550 226,748 1,470 12,500	2,557,621 385,853 225,106 1,203 12,045	40,207 64,697 1,642 267 455
			5,000 354,216	3,901 348,233	1,099 5,983	160,945 168,464 34,490 439,340 682,780 430,675 173,039 17,000 101,893 288,498 52,432	158,717 162,798 22,779 429,013 659,890 385,356 163,021 15,110 95,816 278,234 52,432	2,228 5,666 11,711 10,327 22,890 45,319 10,018 1,890 6,077 10,264
30,000 10,382	30,000 10,382					30,000 10,382	30,000 10,382	
40,382	40,382		470,908	462,225	8,683	5,879,034	5,645,376	233,658
			(344,097)	(328,818)	15,279	(944,709)	(544,401)	400,308
			181,576	181,576		181,576 100 2,500	181,576 75 2,555	(25) 55
						(10,000) (500)	(10,000)	500
			181,576	181,576		173,676	174,206	530
			(162,521)	(147,242)	15,279	(771,033)	(370,195)	400,838
			101,559 64,240	101,559 64,240		1,218,467 151,382	1,218,467 151,382	
			\$3,278	\$18,557	\$15,279	\$598,816	\$999,654	\$400,838

# COMBINED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN RETAINED EARNINGS/FUND BALANCES PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 1999

	Proprietary Fund Type	Fiduciary Fund Type	
	Enterprise	Nonexpendable Trust	Totals (Memorandum Only)
Operating Revenues: Charges for Services Classroom Materials and Fees Other Operating Revenues	\$191,972 32,953	\$705	\$191,972 32,953 705
Total Operating Revenues	224,925	705	225,630
Operating Expenses: Salaries and Wages Fringe Benefits Purchased Services Supplies and Materials Cost of Sales Depreciation Expense Other Operating Expenses  Total Operating Expenses	87,541 29,136 6,283 5,436 135,250 2,142	<u>550</u> 550	87,541 29,136 6,283 5,436 135,250 2,142 550 266,338
Operating Income (Loss)	(40,863)	155	(40,708)
Nonoperating Revenues: Intergovernmental Revenues Interest  Total Nonoperating Revenues	42,851 636 43,487		42,851 636 43,487
Net Income	2,624	155	2,779
Retained Earnings/Fund Balances, July 1	26,513	10,674	37,187
Retained Earnings/Fund Balances, June 30	\$29,137	\$10,829	\$39,966

# COMBINED STATEMENT OF CASH FLOWS PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES AS OF JUNE 30, 1999

Cash flows from operating activities:         Enterprise         Nonexpendable (Memorandum only)           Cash received from students         \$191,400         \$191,400           Cash received from tultion and fees         32,842         32,842           Cash received from tultion and fees         260         \$705         968           Cash received from tultion and fees         260         \$705         968           Cash received from tultion and fees         260         \$705         968           Cash payments to suppliers for goods and services         (130,981)         (550)         (131,531)           Cash payments to employee benefits         (25,905)         155         (16,829)           Net cash provided (used) by operating activities:         22,016         22,016         22,016           Cash flows from noncapital financing activities:         22,016         22,016         22,016           Miscellaneous non-operating revenue         635         635         22,851           Net cash provided by noncapital financing activities:         22,136         22,136         22,016           Cash flows for capital and related financing activities:         23,474         10,674         34,149           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840		Proprietary Fund Type	Fiduciary Fund Type	
Cash flows from operating activities:         Enterprise         Trust         Only)           Cash received from students         \$191,400         \$191,400         \$191,400           Cash received from students         32,842         32,842         32,842           Cash received from other operating sources         260         \$705         965           Cash payments to suppliers for goods and services         (84,594)         (84,594)         (84,594)           Cash payments to employee benefits         (25,905)         (25,905)         (25,905)           Net cash provided (used) by operating activities:         22,016         22,016         22,016           Cash flows from noncapital financing activities:         22,651         22,055         22,055           Net cash provided by noncapital financing activities:         22,2651         22,016         22,016           Miscellaneous non-operating revenue         635         635         635           Net cash provided by noncapital financing activities:         22,651         22,651           Payments for capital acquisitions         (2,136)         (2,136)           Reincrease in cash and cash equivalents, end of year         3,537         155         3,692           Cash and cash equivalents, end of year         \$27,011         \$10,674         34,148 </th <th></th> <th>T una Type</th> <th></th> <th></th>		T una Type		
Cash flows from operating activities:         \$191,400         \$191,400           Cash received from tuition and fees         32,842         32,842           Cash received from tuition and fees         32,842         32,842           Cash received from tuition and fees         260         \$705         965           Cash payments to suppliers for goods and services         (84,594)         (550)         (131,531)           Cash payments to employee sherifits         (25,905)         (25,905)         (25,905)           Net cash provided (used) by operating activities         (16,978)         155         (16,823)           Cash flows from noncapital financing activities:           Operating grants received         22,016         22,016           Miscellaneous non-operating revenue         635         635           Net cash provided by noncapital financing activities:         22,651         22,651           Cash flows for capital and related financing activities:           Payments for capital acquisitions         (2,136)         (2,136)           Net increase in cash and cash equivalents         3,537         155         3,692           Cash and cash equivalents, pedinning of year         \$2,444         10,674         3,418 <t< th=""><th></th><th>Enternrise</th><th></th><th>•</th></t<>		Enternrise		•
Cash received from students         \$191,400         \$191,400           Cash received from uition and fees         32,842         32,842           Cash received from other operating sources         260         \$705         965           Cash payments to supplies for goods and services         (130,981)         (550)         (131,531)           Cash payments to employee benefits         (25,905)         (25,905)         (25,905)           Cash payments for employee benefits         (25,905)         (25,905)         (25,905)           Net cash provided (used) by operating activities         (20,106)         (16,878)         155         (16,823)           Cash flows from noncapital financing activities:         22,016         22,016         22,016         Miscellaneous non-operating revenue         635	Cash flows from operating activities:	Litterprise	Hust	Only
Cash received from other operating sources         260         \$705         965           Cash payments to suppliers for goods and services         (130,981)         (550)         (131,531)           Cash payments to employees for services         (84,594)         (84,594)         (68,595)           Cash payments for employee benefits         (25,905)         (25,905)         (25,905)           Net cash provided (used) by operating activities         (16,978)         155         (16,823)           Cash flows from noncapital financing activities:         22,016         22,016         3635         635 <td></td> <td>\$191,400</td> <td></td> <td>\$191,400</td>		\$191,400		\$191,400
Cash payments to suppliers for goods and services         (130,981)         (550)         (131,531)           Cash payments to employee benefits         (25,905)         (25,905)         (25,905)           Net cash provided (used) by operating activities         (16,978)         155         (16,823)           Cash flows from noncapital financing activities:           Operating grants received         22,016         22,016           Miscellaneous non-operating revenue         635         635           Net cash provided by noncapital financing activities:         22,651         22,651           Cash flows for capital and related financing activities:           Payments for capital and related financing activities:           Cash and cash equivalents, beginning of year         3,537         155         3,692           Cash and cash equivalents, beginning of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss)         (\$40,863)         \$155         (\$40,708)				
Cash payments to employees for services         (84,594)         (84,594)           Cash payments for employee benefits         (25,905)         (25,905)           Net cash provided (used) by operating activities         (16,978)         155         (16,828)           Cash flows from noncapital financing activities:         22,016         22,016           Miscellaneous non-operating revenue         635         635           Net cash provided by noncapital financing activities:         22,651         22,651           Cash flows for capital and related financing activities:         22,651         22,651           Payments for capital and related financing activities:         (2,136)         (2,136)           Net increase in cash and cash equivalents         3,537         155         3,692           Cash and cash equivalents, beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss)         (\$40,863)         \$155         (\$40,708)           Adjustments to reconcile operating income to net cash provided (used) by operating activities:         2         2         2         2         2         2         4         2         4         4         4         6         6 <td></td> <td></td> <td></td> <td></td>				
Cash payments for employee benefits         (25,905)         (25,905)           Net cash provided (used) by operating activities:         (16,978)         155         (16,823)           Cash flows from noncapital financing activities:         22,016         22,016           Operating grants received         635         635           Net cash provided by noncapital financing activities         22,651         22,651           Net cash provided by noncapital financing activities:         22,651         22,651           Payments for capital and related financing activities:         22,651         22,651           Net increase in cash and cash equivalents         3,537         155         3,692           Net increase in cash and cash equivalents, beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss)         (\$40,863)         \$155         (\$40,708)           Adjustments to reconcile operating income to net cash provided (used) by operating activities:         2,142         2,142           Operating income (loss)         (\$40,863)         \$155         (\$40,708)           Adjustments to reconcile operating income to net cash provided (used) by operating activities:         2,142         2,142		· · · · · · · · · · · · · · · · · · ·	(550)	• • • • •
Net cash provided (used) by operating activities         (16,978)         155         (16,823)           Cash flows from noncapital financing activities:         22,016         22,016           Miscellaneous non-operating revenue         635         635           Net cash provided by noncapital financing activities         22,651         22,651           Cash flows for capital and related financing activities:         22,651         22,651           Payments for capital and related financing activities:         2,136)         (2,136)           Net increase in cash and cash equivalents         3,537         155         3,692           Cash and cash equivalents, beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss)         (\$40,863)         \$155         (\$40,708)           Adjustments to reconcile operating income to net cash provided (used) by operating activities:         2         2         142         2         142           Depreciation         2,142         2         142         2         142         2         142         2         142         2         142         2         142         2         142         2         142		, , ,		
Cash flows from noncapital financing activities:         22,016         22,016           Operating grants received         635         635           Miscellaneous non-operating revenue         635         635           Net cash provided by noncapital financing activities:         22,651         22,651           Cash flows for capital and related financing activities:         Value         2,136         (2,136)           Net increase in cash and cash equivalents         3,537         155         3,692           Cash and cash equivalents, beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss)           to net cash provided by (used for) operating activities:           Operating income (loss)         (\$40,863)         \$155         (\$40,708)           Adjustments to reconcile operating income to net cash provided (used) by operating activities:           Depreciation         2,142         2,142         2,142           Depreciation         2,142         2,142         2,142           Depreciation in prepaid items         (391)         (391)         (10,12)         (10,12)         (10,12)	1,		155	
Operating grants received Miscellaneous non-operating revenue         22,016 (355)         22,016 (355)           Net cash provided by noncapital financing activities:         22,651         22,651           Cash flows for capital and related financing activities:         (2,136)         (2,136)           Payments for capital acquisitions         (2,136)         155         3,692           Cash and cash and cash equivalents beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:           Operating income (loss)         (\$40,863)         \$155         (\$40,708)           Adjustments to reconcile operating income to net cash provided (used) by operating activities:           Depreciation         2,142         2,142         2,142           Donated commodities revenue         15,664         15,664         15,664           (Increase)/decrease in accounts receivable         (423)         (423)         (423)           (Increase)/decrease in inventory of supplies         668         668         668         668           Increase/(decrease) in compensated absences payable         3,040         3,040         150         150 </th <th></th> <th>(10,370)</th> <th>100</th> <th>(10,023)</th>		(10,370)	100	(10,023)
Miscellaneous non-operating revenue         635         635           Net cash provided by noncapital financing activities         22,651         22,651           Cash flows for capital and related financing activities:         Teach flows for capital and related financing activities:         (2,136)           Net increase in cash and cash equivalents         3,537         155         3,692           Cash and cash equivalents, beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconcilitation of operating income (loss)         (\$40,863)         \$155         (\$40,708)           Adjustments to reconcile operating income to net cash provided (used) by operating activities:         2,142         2,142           Depreciation         2,142         2,142         2,142           Donated commodities revenue         15,664         15,664         15,664           (Increase)/decrease in accounts receivable         (423)         (423)         (423)           (Increase)/decrease in inventory of supplies         668         668         668           Increase/(decrease) in compensated absences payable         3,035         3,035           Increase/(decrease) in intergovernmental payable         150         150		22.046		22.046
Net cash provided by noncapital financing activities:         22,651         22,651           Cash flows for capital and related financing activities:         (2,136)         (2,136)           Payments for capital acquisitions         (2,136)         (2,136)           Net increase in cash and cash equivalents         3,537         155         3,692           Cash and cash equivalents, beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss)           to net cash provided by (used for) operating activities:         Value of the cash provided (used) by operating activities:           Operating income (loss)         (\$40,863)         \$155         (\$40,708)           Adjustments to reconcile operating income to net cash provided (used) by operating activities:         Value of the cash provided (used) by operating activities:         Value of the cash of the cash operating activities:         Value of the cash of the cash operating activities:         Value of the cash of the cash operating activities:         Value of the cash operating activities of the cash ope				
Cash flows for capital and related financing activities:         (2,136)         (2,136)           Payments for capital acquisitions         (2,136)         (2,136)           Net increase in cash and cash equivalents         3,537         155         3,692           Cash and cash equivalents, beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss)           to net cash provided by (used for) operating activities:           Operating income (loss)         (\$40,863)         \$155         (\$40,708)           Adjustments to reconcile operating income to net cash provided (used) by operating activities:           Depreciation         2,142         2,142           Donated commodities revenue         15,664         15,664           (Increase)/decrease in accounts receivable         (423)         (423)           (Increase)/decrease in inventory of supplies         668         668           Increase/(decrease) in incentory of supplies         668         668           Increase/(decrease) in compensated absences payable         3,035         3,035           Increase/(decrease) in compensated absences payable         150         150	·			
Payments for capital acquisitions         (2,136)         (2,136)           Net increase in cash and cash equivalents         3,537         155         3,692           Cash and cash equivalents, beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss)           to net cash provided by (used for) operating activities:           Operating income (loss)         (\$40,863)         \$155         (\$40,708)           Adjustments to reconcile operating income to net cash provided (used) by operating activities:         User cash decrease in accounts receivable         2,142         <		22,651		22,651
Net increase in cash and cash equivalents         3,537         155         3,692           Cash and cash equivalents, beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss)           to net cash provided by (used for) operating activities:           Operating income (loss)         (\$40,863)         \$155         (\$40,708)           Adjustments to reconcile operating income to net cash provided (used) by operating activities:         2,142         2,142           Depreciation         2,142         2,142         2,142           Donated commodities revenue         15,664         15,664         15,664           (Increase)/decrease in accounts receivable         (423)         (423)         (423)           (Increase)/decrease in inventory of supplies         668         668         668           Increase//decrease in inventory of supplies         668         668         668           Increase//decrease) in compensated absences payable         3,035         3,035           Increase/(decrease) in compensated absences payable         150         150           Total adjustments         23,885         23,885		(0.400)		(2.426)
Cash and cash equivalents, beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:         \$155         \$40,708           Adjustments to reconcile operating income to net cash provided (used) by operating activities:         \$155         \$40,708           Depreciation         2,142         2,142         2,142           Donated commodities revenue         15,664         15,664         16,664           (Increase)/decrease in accounts receivable         (423)         (423)         (423)           (Increase)/decrease in inventory of supplies         668         668         668         668           Increase/(decrease) in accrued wages         3,040         3,040         3,040         3,040         3,040         3,040         3,040         3,040         1,00         3,035         3,03	Payments for capital acquisitions	(2,136)		(2,136)
Cash and cash equivalents, beginning of year         23,474         10,674         34,148           Cash and cash equivalents, end of year         \$27,011         \$10,829         \$37,840           Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:         \$155         \$40,708           Adjustments to reconcile operating income to net cash provided (used) by operating activities:         \$155         \$40,708           Depreciation         2,142         2,142         2,142           Donated commodities revenue         15,664         15,664         16,664           (Increase)/decrease in accounts receivable         (423)         (423)         (423)           (Increase)/decrease in inventory of supplies         668         668         668         668           Increase/(decrease) in accrued wages         3,040         3,040         3,040         3,040         3,040         3,040         3,040         3,040         1,00         3,035         3,03	Net increase in cash and cash equivalents	3,537	155	3,692
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:  Operating income (loss) (\$40,863) \$155 (\$40,708)  Adjustments to reconcile operating income to net cash provided (used) by operating activities:  Depreciation 2,142 2,142  Donated commodities revenue 15,664 15,664 15,664 (Increase)/decrease in accounts receivable (423) (423) (100,000)  (Increase)/decrease in inventory of supplies 668 668 668 668 100,000  Increase/(decrease) in accrued wages 3,040 3,040 3,040 10,000  Increase/(decrease) in compensated absences payable 3,035 3,035 3,035 10,000  Increase/(decrease) in intergovernmental payable 150 150 150  Total adjustments 23,885 23,885  Net cash provided (used) by operating activities (\$16,978) \$155 (\$16,823)  Reconciliation of Nonexpendable Trust Fund Cash and Cash Equivalents to Balance Sheet:  Cash and cash equivalents - Agency Funds and Expendable Trust Funds 37,272		•	10,674	
to net cash provided by (used for) operating activities:  Operating income (loss) (\$40,863) \$155 (\$40,708)  Adjustments to reconcile operating income to net cash provided (used) by operating activities:  Depreciation 2,142 2,142  Donated commodities revenue 15,664 15,664 15,664 (Increase)/decrease in accounts receivable (423) (423) (1016) (101	Cash and cash equivalents, end of year	\$27,011	\$10,829	\$37,840
Adjustments to reconcile operating income to net cash provided (used) by operating activities:  Depreciation 2,142 2,142  Donated commodities revenue 15,664 15,664 (Increase)/decrease in accounts receivable (423) (423) (Increase)/decrease in prepaid items (391) (391) (Increase)/decrease in inventory of supplies 668 668 Increase/(decrease) in accrued wages 3,040 3,040 Increase/(decrease) in compensated absences payable 3,035 3,035 Increase/(decrease) in intergovernmental payable 150 150  Total adjustments 23,885 23,885  Net cash provided (used) by operating activities (\$16,978) \$155 (\$16,823)  Reconciliation of Nonexpendable Trust Fund Cash and Cash Equivalents to Balance Sheet:  Cash and cash equivalents - Agency Funds and Expendable Trust Funds 37,272				
Depreciation 2,142 2,142  Donated commodities revenue 15,664 15,664 (Increase)/decrease in accounts receivable (423) (423) (10crease)/decrease in prepaid items (391) (391) (10crease)/decrease in inventory of supplies 668 688 1ncrease//decrease) in accrued wages 3,040 3,040 1ncrease//decrease) in compensated absences payable 3,035 1ncrease//decrease) in intergovernmental payable 150 150  Total adjustments 23,885 23,885  Net cash provided (used) by operating activities (\$16,978) \$155 (\$16,823)  Reconciliation of Nonexpendable Trust Fund Cash and Cash equivalents - Nonexpendable Trust Fund \$10,829 Cash and cash equivalents - Agency Funds and Expendable Trust Funds 37,272	Operating income (loss)	(\$40,863)	\$155	(\$40,708)
Depreciation         2,142         2,142           Donated commodities revenue         15,664         15,664           (Increase)/decrease in accounts receivable         (423)         (423)           (Increase)/decrease in prepaid items         (391)         (391)           (Increase)/decrease in inventory of supplies         668         668           Increase/(decrease) in accrued wages         3,040         3,040           Increase/(decrease) in compensated absences payable         3,035         3,035           Increase/(decrease) in intergovernmental payable         150         150           Total adjustments         23,885         23,885           Net cash provided (used) by operating activities         (\$16,978)         \$155         (\$16,823)           Reconciliation of Nonexpendable Trust Fund         Cash and Cash Equivalents to Balance Sheet:         \$10,829           Cash and cash equivalents - Nonexpendable Trust Fund         \$10,829           Cash and cash equivalents - Agency Funds and Expendable Trust Funds         37,272				
Donated commodities revenue 15,664 (Increase)/decrease in accounts receivable (423) (423) (423) (Increase)/decrease in prepaid items (391) (391) (10 (10 cease)/decrease in inventory of supplies 668 668 668 Increase/(decrease) in accrued wages 3,040 3,040 Increase/(decrease) in compensated absences payable 3,035 3,035 Increase/(decrease) in intergovernmental payable 150 150 150 Total adjustments 23,885 23,885 23,885				
(Increase)/decrease in accounts receivable(423)(423)(Increase)/decrease in prepaid items(391)(391)(Increase)/decrease in inventory of supplies668668Increase/(decrease) in accrued wages3,0403,040Increase/(decrease) in compensated absences payable3,0353,035Increase/(decrease) in intergovernmental payable150150Total adjustments23,88523,885Net cash provided (used) by operating activities(\$16,978)\$155(\$16,823)Reconciliation of Nonexpendable Trust FundCash and Cash Equivalents to Balance Sheet:Cash and cash equivalents - Nonexpendable Trust Fund\$10,829Cash and cash equivalents - Agency Funds and Expendable Trust Funds37,272	·			
(Increase)/decrease in prepaid items(391)(391)(Increase)/decrease in inventory of supplies668668Increase/(decrease) in accrued wages3,0403,040Increase/(decrease) in compensated absences payable3,0353,035Increase/(decrease) in intergovernmental payable150150Total adjustments23,88523,885Net cash provided (used) by operating activities(\$16,978)\$155(\$16,823)Reconciliation of Nonexpendable Trust FundCash and Cash Equivalents to Balance Sheet:Cash and cash equivalents - Nonexpendable Trust Fund\$10,829Cash and cash equivalents - Agency Funds and Expendable Trust Funds37,272		·		
(Increase)/decrease in inventory of supplies668668Increase/(decrease) in accrued wages3,0403,040Increase/(decrease) in compensated absences payable3,0353,035Increase/(decrease) in intergovernmental payable150150Total adjustments23,88523,885Net cash provided (used) by operating activities(\$16,978)\$155(\$16,823)Reconciliation of Nonexpendable Trust Fund Cash and Cash Equivalents to Balance Sheet:Cash and cash equivalents - Nonexpendable Trust Fund\$10,829Cash and cash equivalents - Agency Funds and Expendable Trust Funds37,272	· · · · · · · · · · · · · · · · · · ·			
Increase/(decrease) in accrued wages 3,040 3,040 Increase/(decrease) in compensated absences payable 3,035 Increase/(decrease) in intergovernmental payable 150 150  Total adjustments 23,885  Net cash provided (used) by operating activities (\$16,978) \$155 (\$16,823)  Reconciliation of Nonexpendable Trust Fund Cash and Cash Equivalents to Balance Sheet:  Cash and cash equivalents - Nonexpendable Trust Fund Cash and cash equivalents - Agency Funds and Expendable Trust Funds 37,272				
Increase/(decrease) in compensated absences payable 3,035 Increase/(decrease) in intergovernmental payable 150 150  Total adjustments 23,885  Net cash provided (used) by operating activities (\$16,978) \$155  Reconciliation of Nonexpendable Trust Fund Cash and Cash Equivalents to Balance Sheet:  Cash and cash equivalents - Nonexpendable Trust Fund Cash and cash equivalents - Agency Funds and Expendable Trust Funds 37,272				
Increase/(decrease) in intergovernmental payable 150 150  Total adjustments 23,885 23,885  Net cash provided (used) by operating activities (\$16,978) \$155 (\$16,823)  Reconciliation of Nonexpendable Trust Fund Cash and Cash Equivalents to Balance Sheet: Cash and cash equivalents - Nonexpendable Trust Fund \$10,829 Cash and cash equivalents - Agency Funds and Expendable Trust Funds 37,272				
Net cash provided (used) by operating activities(\$16,978)\$155(\$16,823)Reconciliation of Nonexpendable Trust Fund Cash and Cash Equivalents to Balance Sheet:Cash and cash equivalents - Nonexpendable Trust Fund Cash and cash equivalents - Agency Funds and Expendable Trust Funds\$10,829Cash and cash equivalents - Agency Funds and Expendable Trust Funds37,272				
Reconciliation of Nonexpendable Trust Fund Cash and Cash Equivalents to Balance Sheet: Cash and cash equivalents - Nonexpendable Trust Fund Cash and cash equivalents - Agency Funds and Expendable Trust Funds 37,272	Total adjustments	23,885		23,885
Cash and Cash Equivalents to Balance Sheet:Cash and cash equivalents - Nonexpendable Trust Fund\$10,829Cash and cash equivalents - Agency Funds and Expendable Trust Funds37,272	Net cash provided (used) by operating activities	(\$16,978)	\$155	(\$16,823)
Equity in Pooled Cash and Cash Equivalents - Fiduciary Fund Types \$48,101	Cash and Cash Equivalents to Balance Sheet: Cash and cash equivalents - Nonexpendable Trust Fund			
	Equity in Pooled Cash and Cash Equivalents - Fiduciary Fund Ty	pes		\$48,101

The Food Service Fund consumed donated commodities with a value of \$15,664. The use of these commodities is reflected as an operating expense.

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### NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30. 1999

#### 1. DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

Ayersville Local School District (the School District) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and/or Federal guidelines.

The School District was established in 1938 through the consolidation of existing land areas and school districts. The School District serves an area of approximately fifty-five square miles. It is located in Defiance County. The School District is the 543rd largest in the State of Ohio (among 611 school districts) in terms of enrollment. It is staffed by thirty-three classified employees, sixty certified teaching personnel, and four administrative employees who provide services to nine hundred two students and other community members. The School District currently operates two instructional buildings and one bus garage.

### **Reporting Entity:**

The reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Ayersville Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; (3) the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; (4) or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. There are no component units of the Ayersville Local School District.

The School District is associated with six organizations which are defined as jointly governed organizations, and group purchasing pools. These organizations include the Northwest Ohio Computer Association, the Northern Buckeye Education Council, the Four County Joint Vocational School, the Northern Buckeye Education Council Employee Insurance Benefits Program, and the Northern Buckeye Education Council Workers' Compensation Group Rating Plan. These organizations are presented in Notes 16 and 17 to the general purpose financial statements.

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Ayersville Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its proprietary activities provided they do not conflict with or contradict

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

GASB pronouncements. The more significant of the School District's accounting policies are described below.

### A. Basis of Presentation - Fund Accounting

The School District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain School District functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special restrictions or limitations. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities not recorded in the funds because they do not directly affect net available expendable resources.

For financial statement presentation purposes, the various funds of the School District are grouped into the following generic fund types under the broad fund categories governmental, proprietary, and fiduciary.

### 1. Governmental Fund Types:

Governmental funds are those through which most governmental functions of the School District are financed. The acquisition, use, and balances of the School District's expendable financial resources and the related current liabilities (except those accounted for in proprietary funds and trust funds) are accounted for through governmental funds. The following are the School District's governmental fund types:

General Fund -The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds -Special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects or expendable trusts) that are legally restricted to expenditure for specified purposes.

Capital Projects Funds - Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds).

Debt Service Funds - The funds used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs. According to the governmental accounting principles, the debt service fund accounts for the payment of long-term debt for governmental funds only. Under Ohio law, the debt service fund might also be used to account for the payment of debt for proprietary funds and the short-term debt of both governmental and proprietary funds.

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

### 2. Proprietary Fund Types:

Proprietary funds are used to account for the School District's ongoing activities which are similar to those found in the private sector. The following are the School District's proprietary fund types:

Enterprise Funds - Enterprise funds are used to account for School District activities that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

### 3. Fiduciary Fund Types:

Fiduciary funds are used to account for assets held by the School District in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The School District's fiduciary funds include an expendable trust fund and agency funds. The expendable trust fund is accounted for in essentially the same manner as governmental funds. The nonexpendable trust funds are accounted for in essentially the same manner as proprietary funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

### 4. Account Groups:

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of a general nature, the following account groups are used:

General Fixed Assets Account Group - This account group is established to account for all fixed assets of the School District, other than those accounted for in proprietary funds or trust funds.

General Long-Term Obligations Account Group -This account group is established to account for all long-term obligations of the School District except those accounted for in proprietary funds or trust funds.

### B. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types and the expendable trust fund are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary fund types and nonexpendable trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earnings components. Proprietary fund type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made.

The modified accrual basis of accounting is followed for the governmental, expendable trust, and agency funds. Under this basis, revenues are recognized in the accounting period when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. The available period for the School District is sixty days after fiscal year end. In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: grants, interest, tuition, student fees, and rent.

The School District reports deferred revenues on its combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the measurable and available criteria for recognition in the current period. In the subsequent period, when both revenue recognition criteria are met, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized. Property taxes measurable as of June 30, 1999, and delinquent property taxes, whose availability is indeterminable and which are intended to finance fiscal year 2000 operations, have been recorded as deferred revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

The accrual basis of accounting is utilized for reporting purposes by the proprietary fund types. Revenues are recognized in the accounting period in which they are earned and expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported on the operating statement as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred revenue.

### C. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the object level within each function. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

The Eisenhower, Drug Free Schools, Preschool Disabilities and Title VI-B special revenue funds are pass through grants in which the Northwest Ohio Educational Service Center is the primary recipient. Budgetary information for these funds are not included within the School District's reporting entity for which the "appropriated budget" is adopted, and the School District does not maintain separate budgetary records.

### 1. Tax Budget

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing or increased tax rates.

By no later than January 20, the Board-adopted budget is filed with the Defiance County Budget Commission for rate determination.

#### 2. Estimated Resources

Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the School District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 1999.

#### 3. Appropriations

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution must be legally enacted by the Board of Education at the fund, function, and object level of expenditures, which are the legal levels of budgetary control. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the School District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals at any level of control. Any revisions that alter the total of any fund appropriation, or alter total function appropriations within a fund, or alter object appropriations within functions, must be approved by the Board of Education.

The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

resources. During the year, several supplemental appropriation resolutions were legally enacted; however, none of these amendments were significant.

The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds, except agency funds, consistent with statutory provisions.

#### 4. Encumbrances

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. Expenditures plus encumbrances may not legally exceed appropriations. On the GAAP basis, encumbrances outstanding at fiscal year end are reported as a reservation of fund balance for subsequent-year expenditures for governmental funds and reported in the notes to the financial statements for proprietary funds.

### 5. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

#### D. Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled in a central bank account. Monies for all funds, including proprietary funds, are maintained in this account. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the balance sheet. Investments are stated at cost or amortized cost. Investment earnings are allocated based upon School District policy.

The District's investments were limited to the State Treasurer Asset Reserve of Ohio (STAR Ohio) during fiscal year 1999. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on June 30, 1999.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 1999 amounted to \$73,265.

For purposes of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with an original

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents.

#### E. Restricted Assets

Restricted assets in the general fund represent cash and cash equivalents set aside to establish a budget stabilization reserve and amounts to be used for bus purchases. The budget stabilization reserve is required by State statute and can be used only after receiving approval from the State Superintendent of Public Instruction. Fund balance reserves have been established in the accompanying financial statements for budget stabilization set-aside and bus purchases.

#### F. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 1999, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

#### G. Inventory

Inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available expendable resources even though it is a component of net current assets. Inventories of proprietary funds consist of donated food, purchased food, and school supplies held for resale and are expensed when used.

### H. Fixed Assets and Depreciation

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction costs are reflected as expenditures in governmental funds, and the related assets are reported in the general fixed assets account group. Fixed assets utilized in the proprietary funds are capitalized in the fund. All fixed assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of two hundred fifty dollars except for the cost of books. The District does not have any infrastructure.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Improvements are capitalized. Improvements to proprietary fund fixed assets are depreciated over the remaining useful lives of the related fixed assets.

Assets in the general fixed assets account group are not depreciated. Depreciation of furniture and equipment in the proprietary funds is computed using the straight-line method over an estimated useful life of five to twenty years.

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

### I. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination method. An accrual for sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

For governmental funds, the current portion of unpaid compensated absences is the amount expected to be paid using available expendable resources. These amounts are recorded in the account "Compensated Absences Payable" in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the general long-term obligations account group. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

### J. Accrued Liabilities and Long-Term Obligations

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the general long-term obligations account group to the extent that they will not be paid with current available expendable financial resources. Payments made more than sixty days after fiscal year end are considered not to have used current available resources. Bonds are reported as a liability of the general long-term obligations account group until due.

Long-term debt and other obligations financed by proprietary funds are reported as liabilities in the appropriate proprietary funds.

### K. Intergovernmental Revenues

For governmental funds, intergovernmental revenues, such as grants awarded on a non-reimbursement basis, entitlements, and shared revenues are recorded as receivables and revenues when measurable and available. Reimbursement type grants are recorded as receivables and revenues when the related expenditures are incurred. Other than commodities, grants and entitlements for proprietary fund operations are recognized as non-operating revenues in the accounting period in which they are earned and become measurable.

The School District currently participates in several State and Federal programs, categorized as follows:

### **Entitlements**

**General Fund** 

State Foundation Program School Bus Purchase Reimbursement State Property Tax Relief

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

#### Non-Reimbursable Grants

Special Revenue Funds

Educational Management Information Systems (EMIS)

Chapter I / Title I

Chapter II / Title VI

Professional Development Grant

Drug Free School Grant (Through Northwest Ohio Educational Service Center)

Handicapped Preschool (Through Northwest Ohio Educational Service Center)

Title VI-B Flow Through (Through Northwest Ohio Educational Service Center)

Eisenhower Grant Fund (Through Northwest Ohio Educational Service Center)

E-Rate

Capital Projects Funds

SchoolNet Plus

#### **Reimbursable Grants**

General Fund

**Driver Education Reimbursement** 

Vocational Mileage Reimbursement (C. Perkins Grant)

Enterprise Fund

National School Lunch Program

**Government Donated Commodities** 

Grants and entitlements amounted to approximately 38 percent of the School District's operating revenue during the 1999 fiscal year.

### L. Interfund Transactions

Quasi-external transactions are accounted for as revenues and expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

Nonrecurring or non-routine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

#### M. Fund Balance Reserves

The School District records reservations for portions of fund equity which are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves are established for property taxes, inventories of supplies and materials, prepaid items, budget stabilization, contributions, bus purchases, and encumbrances. The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriation under State statute.

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

### N. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### O. Total Columns on General Purpose Financial Statements

Total columns on the general purpose financial statements are captioned "Totals (Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or cash flows in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

#### 3. ACCOUNTABILITY

#### A. Change in Accounting Principles

For fiscal year 1999, the School District has implemented GASB Statement No. 32, "Accounting and Financial Reporting For Internal Revenue Code Section 457 Deferred Compensation Plans" for its deferred compensation plan through the Ohio Public Employees Deferred Compensation Program. During fiscal year 1999, Ohio Public Employees Deferred Compensation Program created a trust for the assets of the plan for which the School District has no fiduciary responsibility, and accordingly, plan assets which totaled \$40,204 as of June 30, 1999 have been excluded from the School District's financial statements.

### B. Restatements

Accumulated depreciation from fiscal year 1998 in the food service funds has been restated as follows:

Restatement of Prior Year Proprietary Fund Retained Earn	<u>nings</u>
Retained Earnings, June 30, 1998	\$30,582
Restatement of Accrued Depreciation	(4,069)
Restated 6/30/98 Retained Earnings	\$26,513
-	
Change in Prior Year Proprietary Fund Net Income	
Net Income for the Year ended June 30, 1998	\$3,649
Depreciation Expense	(1,296)
Restated Net Income	\$2,353

### 4. BUDGETARY BASIS OF ACCOUNTING

While the School District is reporting financial position, results of operations, and changes in fund balances/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Combined Statement of Revenues, Expenditures, and Changes in Fund Balances -Budget (Non-GAAP Basis) and Actual-All

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

Governmental Fund Types are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures/expenses for all funds (budget basis) rather than as a reservation of fund balance for the governmental fund types.
- 4. Although not part of the appropriated budget, the Drug Free Schools Grant, Preschool Disabilities Grant, Eisenhower Grant and Title VI-B special revenue funds are included as part of the reporting entity when preparing financial statements that conform with GAAP.

An analysis of the difference between GAAP and budgetary basis for all governmental fund types follows.

Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses

		Special	Debt	Capital
	General	Revenue	Service	Projects
Budget Basis	(\$183,022)	(\$39,931)	_	(\$147,242)
Revenue Accruals:	,			
FY 1998	(112,498)	(5,450)		(6,813)
FY 1999	89,456	43,347		5,179
Expenditure Accruals:				
FY 1998	571,719	37,570		
FY 1999	(637,733)	(66,512)		
Encumbrances - Budgetary Basis	28,546	16,465		123,097
GAAP Basis	(\$243,532)	(\$14,511)		(\$25,779)

### 5. DEPOSITS AND INVESTMENTS

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts.

Protection of School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States.
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities
- Written repurchase agreements in the securities listed above provided that the market value of
  the securities subject to the repurchase agreement must exceed the principal value of the
  agreement by at least two percent and be marked to market daily, and that the term of the
  agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
- 6. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

During fiscal year 1999, investments were limited to STAR Ohio. All investments of the School District had a maturity of two years or less.

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

At fiscal year end, the School District had \$2,903 in cash and cash equivalents held by the Northwest Educational Service Center which is included on the balance sheet as "Cash and Cash Equivalents with Fiscal Agent".

#### A. Cash on Hand

For years ending June 30, 1999 the District had cash on hand of \$610.

### **B.** Deposits

At fiscal year end, the carrying amount of the School District's deposits was \$670,715 and the bank balance was \$766,106. Of the bank balance, \$200,000 was covered by federal depository insurance and \$566,106 was uninsured and uncollateralized. Although the securities serving as collateral were held by the pledging financial institution's trust department in the School District's name and all State statutory requirements for the deposit of money had been followed, noncompliance with federal requirements would potentially subject the School District to a successful claim by the FDIC.

#### C. Investments

GASB Statement No. 3, "Deposits with Financial Institutions, Investments, and Reverse Repurchase Agreements" requires the disclosure of the carrying amount and market value of investments, classified by risk. Category 1 includes investments that are insured or registered for which the securities are held by the School District or the School District's agent in the School District's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the School District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the School District's name. The School District's investment in STAR Ohio, an investment pool operated by the Ohio State Treasurer, is unclassified since it is not evidenced by securities that exist in physical or book entry form. At June 30, 1999, the carrying value and market value of the funds on deposit with STAR Ohio, the School District's only investment, was \$571,550.

The classification of cash and cash equivalents and investments on the combined financial statements is based on criteria set forth in GASB Statement No. 9, "Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting". A reconciliation between the classifications of cash and investments on the combined financial statements and the classifications of deposits and investments according to GASB Statement No. 3 is as follows:

	Cash and Cash Equivalents	Investments
GASB Statement No. 9	\$1,242,875	
Cash on Hand	(610)	
Investments:		
STAR Ohio	(571,550)	\$571,550
GASB Statement No. 3	\$670,715	\$571,550

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

#### 6. PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis. Second half distributions occur in a new fiscal year. Property taxes include amounts levied against all real, public utility, and tangible personal (used in business) property located in the School District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year, were levied April 1 and are collected with real property taxes.

Assessed values for real property taxes are established by State law at 35 percent of appraised market value. All property is required to be revalued every six years. Public utility property taxes are assessed on tangible personal property at 88 percent of true value (with certain exceptions) and on real property at 35 percent of true value. Tangible personal property taxes are levied after April 1 on the value listed as of December 31 of the current year. Tangible personal property assessments are 25 percent of true value.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due February 9; if paid semi-annually, the first payment is due February 9 with the remainder payable by July 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

The School District receives property taxes from Defiance County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 1999, are available to finance fiscal year 1999 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, tangible personal property, and public utility property taxes which became measurable as of June 30, 1999. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amount available as an advance at June 30, 1999, was \$78,257 in the General Fund, \$4,529 in the Permanent Improvement Fund, and \$3,740 in the Natatorium Special Levy Fund.

The assessed values upon which fiscal years 1999 taxes were collected are:

	1998 Second Half Collections	1999 First Half Collections
Agricultural/Residential	\$37,956,140	\$38,696,390
Commercial/Industrial	13,245,220	13,409,780
Public Utility Real Property	71,070	78,450
Public Utility Personal Property	5,297,980	5,213,180
General Personal Property	34,460,530	32,961,413
Total Valuation	\$91,030,940	\$90,359,213

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

### 7. RECEIVABLES

Receivables at June 30, 1999, consisted of property taxes, accounts (student fees and billings for user charged services), and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds.

A summary of the principal items of intergovernmental receivables follows:

Department of Education	\$100
State School Lunch Program	258
National School Lunch Program	7,433
Total Intergovernmental Receivables	\$7,791

#### 8. FIXED ASSETS

A summary of changes in the General Fixed Assets Account Group is as follows:

Asset Category	Balance at 6/30/98	Adjustments	Additions	Disposals	Balance at 6/30/99
Land and Improvements	\$165,857		\$109,899		\$275,756
Buildings and Improvements	2,712,042		89,477		2,801,519
Furniture, Fixtures, and Equipment	1,356,738		160,660	\$29,461	1,487,937
Vehicles	383,463		2,750	11,890	374,323
Text and Library Books	226,858	\$87,860	21,413		336,131
Total	\$4,844,958	\$87,860	\$384,199	\$41,351	\$5,275,666

The District restated the historical value of textbooks as of June 30, 1998 as a result of a inventory count that was performed.

A summary of Enterprise Fund fixed assets follows:

	Balance at
	June 30, 1999
Furniture, Fixtures, and Equipment	\$73,071
Less Accumulated Depreciation	(51,362)
Total	\$21,709

### 9. RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 1999, the School District contracted with the following insurance companies for the listed insurance coverages.

\$18,563,903 80,000

### Nationwide Insurance:

Building and Contents - Replacement cost (\$1000 deductible)	
Inland Marine Coverage (\$100 deductible)	
General Liability	

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

2,000,000
5,000,000
2,000,000
500,000
5,000

Cincinnati Insurance Company:

Boiler and Machinery Coverage (\$250 deductible) \$300,000

Auto-Owners Mutual Insurance Company:

Employee Dishonesty Bond - Blanket (\$0 deductible) 10.000

Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in insurance coverages from last year.

The School District participates in the Northern Buckeye Education Council Employee Insurance Benefits Program (the Program), a public entity shared risk pool consisting of educational entities within Defiance, Fulton, Henry, and Williams Counties. The School District pays monthly premiums to the Northern Buckeye Education Council for the benefits offered to its employees including health, dental, and life insurance. The Northern Buckeye Education Council is responsible for the management and operations of the Program. The agreement for the Program provides for additional assessments to participants if the premiums are insufficient to pay the program costs for the fiscal year. Upon withdrawal from the Program, a participant is responsible for any claims not processed and paid and any related administrative costs.

The School District participates in the Northern Buckeye Education Council Workers' Compensation Group Rating Plan (the Plan), an insurance purchasing pool. The Plan is intended to reduce premiums for the participants. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. Participation in the Plan is limited to educational entities that can meet the Plan's selection criteria. Each participant must apply annually. The Plan provides the participants with a centralized program for the processing, analysis, and management of workers' compensation claims and a risk management program to assist in developing safer work environments. Each participant must pay its premiums, enrollment or other fees, and perform its obligations in accordance with the terms of the agreement.

### 10. DEFINED BENEFIT PENSION PLANS

### A. School Employees Retirement System

The Ayersville Local School District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer public employee retirement system administered by the School Employees Retirement Board. SERS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

available financial report that includes financial statements and required supplementary information for SERS. The report may be obtained by writing to the School Employees Retirement System, 45 North Fourth Street, Columbus, Ohio 43215-3634.

Plan members are required to contribute 9 percent of their annual covered salary and the Ayersville Local School District is required to contribute 14 percent; 7.7 percent was the portion used to fund pension obligations for fiscal year 1999. The contribution rates are not determined actuarially, but are established by SERS's Retirement Board within the rates allowed by State statute. The adequacy of the contribution rates is determined annually. The School District's required contribution for pension obligations to SERS for the fiscal years ending June 30, 1999, 1998, and 1997, were \$41,813, \$48,224 and \$46,376 respectively; 43.1 percent has been contributed for fiscal year 1999 and 100 percent for fiscal years 1998 and 1997. The unpaid contribution for fiscal year 1999, in the amount of \$23,793, is recorded as a liability within the respective funds and the general long-term obligations account group.

### **B.** State Teachers Retirement System

The Ayersville Local School District contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available financial report that includes financial statements and required supplementary information for STRS. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771.

Plan members are required to contribute 9.3 percent of their annual covered salary and the Ayersville Local School District is required to contribute 14 percent; 6 percent was the portion used to fund pension obligations. Contribution rates are established by STRS, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. The School District's required contribution for pension obligations to STRS for the fiscal years ending June 30, 1999, 1998, and 1997, were \$163,527, \$304,044, \$290,832 respectively; 83 percent has been contributed for fiscal year 1999 and 100 percent for fiscal years 1998 and 1997. The unpaid contribution for fiscal year 1999, in the amount of \$27,657 is recorded as a liability within the respective funds.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 1999, three members of the Board of Education have elected Social Security. The Board's liability is 7.5 percent of wages paid.

#### 11. POSTEMPLOYMENT BENEFITS

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired classified

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

For STRS, all benefit recipients are required to pay a portion of health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 1999, the Retirement Board allocated employer contributions equal to 8 percent of covered payroll to the Health Care Reserve Fund. For the School District, this amount equaled \$218,036 during the 1999 fiscal year. As of June 30, 1999, eligible benefit recipients totaled 95,796. For the fiscal year ended June 30, 1999, net health care costs paid by STRS were \$249,929,000.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, disability, and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

For this fiscal year, employer contributions to fund health care benefits were 6.3 percent of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 1999, the minimum pay has been established at \$12,400. For the School District, this amount equaled \$13,495 during the 1999 fiscal year. The number of participants currently receiving health care benefits is 51,000. For the fiscal year ended June 30, 1999 net health care costs paid by SERS were \$126,380,984.

#### 12. EMPLOYEE BENEFITS

#### A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn five to twenty days of vacation per fiscal year, depending upon length of service. Up to three years' vacation time may be accumulated. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of two hundred days for both classified and certified employees. Upon retirement, payment is made for twenty-five percent of accrued plus three days if notice of retirement is received by the superintendent prior to April 1, to a maximum of fifty-three days.

### **B.** Other Employee Benefits

The School District provides life, health, and dental insurance to most employees through the Northern Buckeye Education Council Employee Insurance Benefits Program.

#### 13. LONG-TERM OBLIGATIONS

The changes in the School District's long-term obligations during fiscal year 1999 were as follows:

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

	Balance at			Balance at
	7/1/98	Additions	Reductions	6/30/99
General Obligation Bonds	\$120,000	\$181,576	(\$30,000)	\$271,576
Intergovernmental Payables	40,980	42,335	(40,980)	42,335
Compensated Absences Payable	345,654	76,941		422,595
Total	\$506,634	\$300,852	(\$70,980)	\$736,506

Compensated absences and intergovernmental payables will be paid from the fund from which the employees' salaries are paid.

The School District's voted legal debt margin was \$8,132,329 with an unvoted debt margin of \$90,359 at June 30, 1999.

The scheduled payments of principal and interest on the bonds outstanding as of June 30, 1999 (assuming an interest rate of 5.43%) are as follows:

For the years			
ending June 30	Principal	Interest	Total
2000	\$49,576	\$14,254	\$63,830
2001	48,000	12,299	60,299
2002	48,000	9,327	57,327
2003	18,000	6,354	24,354
2004	18,000	5,377	23,377
2005 - 2009	90,000	12,224	102,224
Total	\$271,576	\$59,835	\$331,411

### 14. SEGMENT INFORMATION FOR ENTERPRISE FUNDS

The School District maintains two enterprise funds to account for the operations of food service and uniform school supplies. The table below reflects the more significant financial data relating to the enterprise funds of the Ayersville Local School District as of and for the fiscal year ended June 30, 1999.

		Uniform	Total
	Lunchroom/	School	Enterprise
	Cafeteria	Supply	Fund
Operating revenues	\$191,972	\$32,953	\$224,925
Depreciation	2,142		2,142
Operating (loss)	(38,731)	(2,132)	(40,863)
Operating grants, entitlements and shared revenues	42,851		42,851
Net income(loss)	4,756	(2,132)	2,624
Fixed Asset Additions	2,136		2,136
Net working capital	3,915	3,513	7,428
Total assets	61,327	3,513	64,840
Total liabilities	35,703	3,513	35,703
Total equity	25,624	3,513	29,137

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

#### 15. RESERVATIONS OF FUND BALANCE

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the purchase of textbooks and other instructional materials, and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end. These amounts must be carried forward and used for the same purposes in future years. In addition, the School District is required to set aside money for budget stabilization.

The School District also receives resources from the State of Ohio which are restricted by State law to the purchase of school buses. The balance of this allocation is also reflected as a reservation of fund balance in the General Fund at fiscal year end.

The changes in the fund balance reserves for textbooks, capital improvements, and budget stabilization during fiscal year 1999 as well as the balance of the bus purchase allocation are as follows:

	Textbooks	Capital Acquisition	Budget Stabilization	Totals
Set-aside Cash Balance as of June 30, 1998			\$19,583	\$19,583
Current Year Set-aside Requirement	68,826	68,826		137,652
Current Year Offsets	12,131	68,826		80,957
Qualifying Disbursements	101,240			101,240
Total	(\$44,545)		\$19,583	(\$24,962)
Cash Balance Carried Forward to FY 1999			\$19,583	\$19,583
Amount Restricted for Bus Purchase				11,750
Total Restricted Assets				\$31,333

### 16. JOINTLY GOVERNED ORGANIZATIONS

#### A. Northwest Ohio Computer Association

The District is a participant in the Northwest Ohio Computer Association (NWOCA). NWOCA is an association of public school districts within the boundaries of Defiance, Fulton, Henry, and Williams Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. NWOCA is governed by the Northern Buckeye Education Council and its participating members. Financial information can be obtained from Cindy Siler, who serves as treasurer, at 22-900 State Route 34, Archbold, Ohio 43502.

### **B. Northern Buckeye Education Council**

The Northern Buckeye Education Council (NBEC) was established in 1979 to foster cooperation among various educational entities located in Defiance, Fulton, Henry, and Williams counties. NBEC is organized under Ohio laws as a regional council of governments pursuant to a written agreement entered into by its member educational entities and bylaws adopted by the representatives of the member educational entities. NBEC is governed by an elected Board consisting of two representatives from each of the four counties in which the member educational entities are located. The Board is elected from an Assembly consisting of a representative from each participating educational entity. To obtain financial information write to the Northern

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

Buckeye Education Council, Cindy Siler, who serves as treasurer, at 22-900 State Route 34, Archbold, Ohio 43502.

### C. Four County Joint Vocational School

The Four County Joint Vocational School is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the educational service centers from the counties of Defiance, Fulton, Henry, and Williams; one representative from each of the city school districts; one representative from each of the exempted village school districts; and one additional representative from Fulton County educational service center. The Four County Joint Vocational School possesses its own budgeting and taxing authority. To obtain financial information write to the Four County Joint Vocational School, Michele Zeedyk, who serves as treasurer, at Route 1, Box 245A, Archbold, Ohio 43502.

#### 17. GROUP PURCHASING POOLS

### A. Northern Buckeye Education Council's Employee Insurance Benefits Program

Northern Buckeye Education Council Employee Insurance Benefits Program (the Pool) is a public entity shared risk pool consisting of educational entities located in Defiance, Fulton, Henry, and Williams counties. The Pool is governed by the Northern Buckeye Education Council and its participating members. Total disbursements made by the District to NBEC for employee insurance benefits during fiscal years ending June 30, 1999 were \$314,657. Financial information can be obtained from Northern Buckeye Education Council, Cindy Siler, who serves as treasurer, at 22-900 State Route 34, Archbold, Ohio 43502.

### B. Northern Buckeye Education Council's Worker's Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Northern Buckeye Education Council Workers' Compensation Group Rating Plan (WCGRP) was established through the Northern Buckeye Education Council (NBEC) as an insurance purchasing pool. The WCGRP is governed by the Northern Buckeye Education Council and the participating members of the WCGRP. The Executive Director of the NBEC coordinates the management and administration of the program. Each year, the participating members pay an enrollment fee to the WCGRP to cover the costs of administering the program. During fiscal year ending June 30, 1999, the District paid an enrollment fee of \$671 to the WCGRP to cover the costs of administering the program.

#### 18. CONTINGENCIES

#### A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such

# NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999 (Continued)

disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 1999.

### **B.** Litigation

There are currently no matters in litigation with the School District as defendant.

### C. State School Funding Decision

On March 24, 1997, the Ohio Supreme Court rendered a decision declaring certain portions of the Ohio school funding plan unconstitutional. The Court stayed the effect of its ruling for one year to allow the State's legislature to design a plan to remedy the perceived defects in the system. Declared unconstitutional was the State's "school foundation program", which provides significant amounts of monetary support to the School District. During the fiscal year ended June 30, 1999, the School District received \$1,557,330 of school foundation support for its general fund.

Since the Supreme Court ruling, numerous pieces of legislation have been passed by the State General Assembly in an attempt to address the issues identified by the Court. The Court of Common Pleas in Perry County reviewed the new laws and, in a decision issued on February 26, 1999, determined they are not sufficiently responsive to the constitutional issues raised under the "thorough and efficient" clause of the Ohio Constitution. The State appealed the decision made by the Court of Common Pleas to the Ohio Supreme Court. On May 11, 2000, the Ohio Supreme Court rendered an opinion on this issue. The Court concluded, "...the mandate of the [Ohio] Constitution has not been fulfilled." The Court's majority recognized efforts by the Ohio General Assembly taken in response to the Court's March 24, 1997, decision, however, it found seven "...major areas warrant further attention, study, and development by the General Assembly...", including the State's reliance on local property tax funding, the state's basic aid formula, the school foundation program, as discussed above, the mechanism for, and adequacy of, funding for school facilities, and the existence of the State's School Solvency Assistance Fund, which the Court found took the place of the unconstitutional emergency school loan assistance program.

The Court decided to maintain jurisdiction over these issues and continued the case at least until June 15, 2001.

As of the date of these financial statements, the School District is unable to determine what effect, if any, this ongoing litigation will have on its future State funding under this program and on its financial operations.



One Government Center Room 1420 Toledo, Ohio 43604-2246 Telephone 419-245-2811

Facsimile 419-245-2484 www.auditor.state.oh.us

800-443-9276

### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Ayersville Local School District Defiance County 28046 Watson Road Defiance, Ohio 43512-8756

### To the Board of Education:

We have audited the financial statements of Ayersville Local School District, Defiance County, (the District) as of and for the year ended June 30, 1999, and have issued our report thereon dated November 27, 2000, which report noted a change in accounting for the deferred compensation plan. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted a certain immaterial instance of noncompliance that we have reported to management of the District in a separate letter dated November 27, 2000.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the District in a separate letter dated November 27, 2000.

Ayersville Local School District
Defiance County
Report of Independent Accountants on Compliance and on
Internal Control Required by *Government Auditing Standards*Page 2

This report is intended for the information and use of management and the Board of Education, and is not intended to be and should not be used by anyone other than these specified parties.

**Jim Petro** Auditor of State

November 27, 2000



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514

800-282-0370

Facsimile 614-466-4490

# AYERSVILLE LOCAL SCHOOL DISTRICT DEFIANCE COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBE 28, 2000