# AUDITOR O

#### BRUSHCREEK TOWNSHIP HIGHLAND COUNTY

**REGULAR AUDIT** 

FOR THE YEARS ENDED DECEMBER 31, 1999-1998



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#### REPORT OF INDEPENDENT ACCOUNTANTS

Brushcreek Township Highland County P.O. Box 1 Sinking Spring, Ohio 45172

#### To the Board of Trustees:

We have audited the accompanying financial statements of Brushcreek Township, Highland County, Ohio (the Township), as of and for the years ended December 31, 1999 and 1998. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 1999 and 1998, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 27, 2000 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

This report is intended solely for the information and use of management, the Board and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

**Jim Petro**Auditor of State

March 27, 2000

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

|  | Govern  | mental Fund        | Types           | Fiduciary<br>Fund Type |                                |
|--|---------|--------------------|-----------------|------------------------|--------------------------------|
| -<br>-                                     | General | Special<br>Revenue | Debt<br>Service | Nonexpendable<br>Trust | Totals<br>(Memorandum<br>Only) |
| Cash Receipts:                             |         |                    |                 |                        |                                |
| Local Taxes                                | \$7,428 | \$32,367           | \$10,887        | \$0                    | \$50,682                       |
| Intergovernmental                          | 16,807  | 68,891             | 1,167           | 0                      | 86,865                         |
| Earnings on Investments                    | 195     | 627                | 0               | 111                    | 933                            |
| Other Revenue                              | 14      | 10,380             | 0               | 0                      | 10,394                         |
| Total Cash Receipts                        | 24,444  | 112,265            | 12,054          | 111                    | 148,874                        |
| Cash Disbursements:                        |         |                    |                 |                        |                                |
| Current:                                   |         |                    |                 |                        |                                |
| General Government                         | 21,976  | 0                  | 0               | 0                      | 21,976                         |
| Public Safety                              | 0       | 18,596             | 0               | 0                      | 18,596                         |
| Public Works                               | 175     | 72,697             | 0               | 0                      | 72,872                         |
| Health                                     | 1,920   | 7,435              | 0               | 0                      | 9,355                          |
| Debt Service:                              |         |                    |                 |                        |                                |
| Redemption of Principal                    | 0       | 4,694              | 1,424           | 0                      | 6,118                          |
| Interest and Fiscal Charges                | 0       | 556                | 745             | 0                      | 1,301                          |
| Capital Outlay _                           | 0       | 13,192             | 0               | 0                      | 13,192                         |
| Total Cash Disbursements                   | 24,071  | 117,170            | 2,169           | 0                      | 143,410                        |
| Total Receipts Over/(Under) Disbursements_ | 373     | (4,905)            | 9,885           | 111                    | 5,464                          |
| Fund Cash Balances, January 1              | 9,479   | 43,948             | 20,709          | 3,629                  | 77,765                         |
| Fund Cash Balances, December 31            | \$9,852 | \$39,043           | \$30,594        | \$3,740                | \$83,229                       |

The notes to the financial statements are an integral part of this statement.

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## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1998

|  |                         |                    |                 | Fiduciary              |                                |
|--|-------------------------|--------------------|-----------------|------------------------|--------------------------------|
| _  | Governmental Fund Types |                    |                 | Fund Type              |                                |
| -  | General                 | Special<br>Revenue | Debt<br>Service | Nonexpendable<br>Trust | Totals<br>(Memorandum<br>Only) |
| Cash Receipts:                             |                         |                    |                 |                        |                                |
| Local Taxes                                | \$6,894                 | \$29,620           | \$10,097        | \$0                    | \$46,611                       |
| Intergovernmental                          | 15,458                  | 67,785             | 1,138           | 0                      | 84,381                         |
| Earnings on Investments                    | 220                     | 757                | 0               | 132                    | 1,109                          |
| Other Revenue                              | 1,235                   | 6,837              | 0               | 0                      | 8,072                          |
| Total Cash Receipts                        | 23,807                  | 104,999            | 11,235          | 132                    | 140,173                        |
| Cash Disbursements:                        |                         |                    |                 |                        |                                |
| Current:                                   |                         |                    |                 |                        |                                |
| General Government                         | 23,381                  | 0                  | 0               | 0                      | 23,381                         |
| Public Safety                              | 0                       | 10,203             | 0               | 0                      | 10,203                         |
| Public Works                               | 202                     | 70,131             | 0               | 0                      | 70,333                         |
| Health                                     | 1,779                   | 7,693              | 0               | 0                      | 9,472                          |
| Debt Service:                              |                         |                    |                 |                        |                                |
| Redemption of Principal                    | 0                       | 7,754              | 1,314           | 0                      | 9,068                          |
| Interest and Fiscal Charges                | 0                       | 1,028              | 831             | 0                      | 1,859                          |
| Capital Outlay _                           | 0                       | 2,000              | 0               | 1,241                  | 3,241                          |
| Total Cash Disbursements                   | 25,362                  | 98,809             | 2,145           | 1,241                  | 127,557                        |
| Total Receipts Over/(Under) Disbursement:_ | (1,555)                 | 6,190              | 9,090           | (1,109)                | 12,616                         |
| Other Financing Receipts:                  |                         |                    |                 |                        |                                |
| Other Sources                              | 0                       | 5,000              | 0               | 0                      | 5,000                          |
| Excess of Cash Receipts and Other Financir | ng                      |                    |                 |                        |                                |
| Receipts Over/(Under) Cash Disbursement    | (1,555)                 | 11,190             | 9,090           | (1,109)                | 17,616                         |
| Fund Cash Balances, January 1              | 11,034                  | 32,758             | 11,619          | 4,738                  | 60,149                         |
| Fund Cash Balances, December 31            | \$9,479                 | \$43,948           | \$20,709        | \$3,629                | \$77,765                       |

The notes to the financial statements are an integral part of this statement.

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#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999 AND 1998

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Brushcreek Township, Highland County, Ohio (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services, including road and bridge maintenance, cemetery maintenance, and fire protection.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash Deposits

The Township Clerk invests all available funds in a public funds interest checking account and certificates of deposit with a local commercial bank. Certificates of deposit are valued at cost.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Motor Vehicle License Tax Fund - This fund receives motor vehicle tax money for constructing, maintaining and repairing Township roads.

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

Road and Bridge Fund - This fund receives proceeds from the property tax levy for constructing, maintaining and repairing Township roads.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Cemetery Levy Fund - This fund receives proceeds from the property tax levy for cemetery maintenance.

*Fire Levy Fund* - This fund receives proceeds from the property tax levy for fire protection to Township residents.

Permissive Motor Vehicle License Tax Fund - This fund received the proceeds from the tax levied by the Township and by Highland County on motor vehicle licenses sold for road maintenance.

#### 3. Debt Service Fund

*Debt Service* - This fund receives proceeds from the tax levy for the retirement of note principal and interest.

#### 4. Fiduciary Funds (Nonexpendable Trust Fund)

This fund is used to account for resources restricted by legally binding trust agreements. The agreement requires the Township to maintain the corpus of the trust; therefore, the fund is classified as a nonexpendable trust fund. The Township's nonexpendable trust fund is used to account for the funds held in trust for specific uses in the cemetery. Only the interest earnings can be expended.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. However, the Township had no outstanding encumbrances at December 31, 1999 or 1998.

A summary of 1999 and 1998 budgetary activity appears in Note 3.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### 2. EQUITY IN POOLED CASH AND DEPOSITS

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

|  | <u>1999</u>              | <u>1998</u>              |
|--|--------------------------|--------------------------|
| Demand deposits<br>Certificates of deposit | \$80,707<br><u>2,522</u> | \$75,242<br><u>2,523</u> |
| Total Deposits                             | \$83,229                 | \$77,765                 |

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 1999 and 1998 follows:

1999 Budgeted vs. Actual Receipts

|   |       | Budgeted                             | Actual                               |                                  |
|---|-------|--------------------------------------|--------------------------------------|----------------------------------|
| Fund Type   |       | Receipts                             | Receipts                             | Variance                         |
| General<br>Special Revenue<br>Debt Service<br>Fiduciary |       | \$21,160<br>111,450<br>10,920<br>300 | \$24,444<br>112,265<br>12,054<br>111 | \$3,284<br>815<br>1,134<br>(189) |
|   | Total | \$143,830                            | \$148,874                            | \$5,044                          |
|   |       |                                      |                                      |                                  |

1999 Budgeted vs. Actual Budgetary Basis Expenditures

| Fund Type   |       | Appropriation Authority                | Budgetary<br>Expenditures         | Variance                             |
|---|-------|--|-----------------------------------|--------------------------------------|
| General<br>Special Revenue<br>Debt Service<br>Fiduciary |       | \$30,639<br>155,399<br>31,629<br>3,929 | \$24,071<br>117,170<br>2,169<br>0 | \$6,568<br>38,229<br>29,460<br>3,929 |
|   | Total | \$221,596                              | \$143,410                         | \$78,186                             |

#### 3. **BUDGETARY ACTIVITY (Continued)**

1998 Budgeted vs. Actual Receipts

|   |       | Budgeted                             | Actual                               |                                    |
|---|-------|--------------------------------------|--------------------------------------|------------------------------------|
| Fund Type   |       | Receipts                             | Receipts                             | Variance                           |
| General<br>Special Revenue<br>Debt Service<br>Fiduciary |       | \$25,366<br>104,909<br>10,580<br>300 | \$23,807<br>109,999<br>11,235<br>132 | (\$1,559)<br>5,090<br>655<br>(168) |
|   | Total | \$141,155                            | \$145,173                            | \$4,018                            |

1998 Budgeted vs. Actual Budgetary Basis Expenditures

| Fund Type   |       | Appropriation Authority                | Budgetary<br>Expenditures            | Variance                              |
|---|-------|--|--------------------------------------|---------------------------------------|
| General<br>Special Revenue<br>Debt Service<br>Fiduciary |       | \$36,400<br>135,094<br>22,199<br>5,038 | \$25,362<br>98,809<br>2,145<br>1,241 | \$11,038<br>36,285<br>20,054<br>3,797 |
|   | Total | \$198,731                              | \$127,557                            | \$71,174                              |

#### 4. DEBT

Debt outstanding at December 31, 1999 was as follows:

General Obligation Notes Principal \$3,237 Interest Rate 8%

The general obligation notes were issued in 1992 for the storage building addition. Amortization of the notes, including interest, is scheduled as follows:

| Year e       | nding                              |
|--------------|------------------------------------|
| Decem        | nber 31                            |
| 2000<br>2001 | \$1,815<br><u>1,815</u><br>\$3,630 |

#### 5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

#### 5. PROPERTY TAX (Continued)

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 6. RETIREMENT SYSTEMS

The Township's elected officials and part-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. The plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 1999 and 1998, members of PERS contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 1999.

#### 7. RISK MANAGEMENT

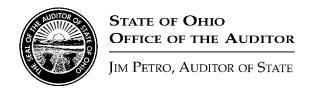
The Township has obtained commercial insurance for the comprehensive property and general liability risks.

The Township is a member of the Ohio Township Association Risk Management Authority (the Pool), a local government risk pool. The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool may assess supplemental premiums. The following risks are covered by the Pool:

- General liability and casualty
- Public official's liability
- Real and Personal Property

The Township also provides life insurance to the Township officials through Lonestar Life Insurance Company.

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### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Brushcreek Township Highland County P.O. Box 1 Sinking Spring, Ohio 45172

To the Board of Trustees:

We have audited the accompanying financial statements of Brushcreek Township, Highland County, Ohio (the Township), as of and for the years ended December 31, 1999 and 1998, and have issued our report thereon dated March 27, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated March 27, 2000.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated March 27, 2000.

Brushcreek Township
Highland County
Report of Independent Accountants on Compliance and on
Internal Control Required by *Government Auditing Standards*Page 2

This report is intended for the information and use of the management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

March 27, 2000



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#### **BRUSHCREEK TOWNSHIP**

#### **HIGHLAND COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 2, 2000