AUDITED FINANCIAL STATEMENTS AND AUDITOR'S REPORT

FOR THE YEAR ENDED DECEMBER 31, 1999

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ELECTED OFFICIALS AS OF DECEMBER 31, 1999

Elected Officials	Title	Term Of Office
Douglas E. Cellar	Mayor	1/1/98 - 12/31/01
William E. Strine	Director of Finance	1/1/96 - 12/31/99
Richard P. Wolfe II	Director of Law	1/1/96 - 12/31/99
Jacob Fridline	Judge	1/1/94 - 12/31/99
J. Hugh Metcalf	Council President	1/1/98 - 12/31/01
James Heichel	Council Member	1/1/96 - 12/31/99
Lowell Bender	Council Member	1/1/96 - 12/31/99
James Molnar	Council Member	1/1/98 - 12/31/01
Paul E. Wertz	Council Member	1/1/98 - 12/31/01

<u>Surety</u>	Amount	Period Covered
Spreng - Smith Agency	\$ 250,000	12/31/97 - 12/31/99

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ADMINISTRATIVE PERSONNEL AS OF DECEMBER 31, 1999

<u>Personnel</u> <u>Title</u>

Elaine Hootman Clerk of Council

William Miracle Police Chief

Mark Burgess Fire Chief

Cheryl Helterbridle Personnel / Labor Relations

Roger Gordon Building and Zoning Director

Warren D. Strine Water Distribution Director

James Greener City Engineer

Larry Rose Income Tax Administrator

Jan W. Howe Street Superintendent

Nancy Boyd Director of Accounting

Al Sanders Health Administration

Dr. Daniel Daugherty, MD Health Commissioner

Jill Welch Clerk of Courts

Robert Swinehart Wastewater Treatment Manager

Tim Clingan Park Superintendent and Golf Course

Director

CITY OF ASHLAND ASHLAND COUNTY INDEX OF FUNDS

GOVERNMENTAL FUND TYPES:

General Fund Type:

General Fund

Special Revenue Fund Types:

Street Construction, Maintenance and Repair Fund

State Highway Improvement Fund

Permissive Tax Fund

City Permissive Tax Fund

Park and Recreation Fund

Fire and Emergency Squad Equipment Fund

Fire and Emergency Squad Training Fund

Community Development Block Grant Fund

Kate Myers Fund

Police Pension Fund

Firemen's Pension Fund

Bandshell Improvements Fund

Drug Law Enforcement Fund

Ohio Elderly and Handicap Transit Fare Assistance Program Fund

DARE Fund

Municipal Court Computer

Indigent Drivers

Municipal Probation

Police Donations

Home Arrest Fund

Law Enforcement Block Grant

Community Corrections

Municipal Court Special Projects

Ohio Housing Grant

Enforcement and Education

Debt Service Fund Type:

General Obligation Bond Retirement Fund

Special Assessment Debt Retirement Fund

Note Retirement

Capital Projects Fund Types:

Capital Improvement Investment Fund

Reserve for Expansion

CITY OF ASHLAND ASHLAND COUNTY INDEX OF FUNDS (Continued)

Capital Projects Fund Types: (Continued)

Downtown Beautification
Police/Court Facility
George Road Improvement
Westlake Drive Reconstruction
Ford/Wells Reconstruction
250 East Intersection

PROPRIETARY FUND TYPES:

Enterprise Fund Types:

Water and Water Treatment Fund
Water Development Income Tax Fund
Sewer Revenue Fund
Brookside Pool Fund
Brookside Golf Course Fund
Sanitation Fund
1990 Bond Sewerage System Reserve Fund
1990 Bond, Bond Reserve & Rebate Fund
1990 Replacement and Improvement Fund
Storm Drainage

North Truck Sewer

Internal Service Fund Class:

City Maintenance Division Fund City Income Tax Administration Fund Health Care Insurance Fund Section 125 Fund

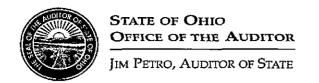
FIDUCIARY FUND TYPES:

Agency Fund Class:

Ashland Municipal Court Fund Municipal Income Tax Transfer Performance Bond Fund State Patrol Transfer Fund Deferred Compensation Fund

ACCOUNT GROUPS:

General Fixed Assets
General Long Term Obligations



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Honorable City Council City of Ashland 206 Claremont Avenue Ashland, Ohio 44805

We have reviewed the independent auditor's report of the City of Ashland, Ashland County, prepared by Guillan & Company, for the audit period January 1, 1999 through December 31, 1999. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Ashland is responsible for compliance with these laws and regulations.

NM PETRO Auditor of State

July 13, 2000



CERTIFIED PUBLIC ACCOUNTANT
Wales Office Building
2137 Wales Ave. N.W. • Massillon, Ohio 44646
Telephone (330) 837-0046
FAX (330) 837-1563

Independent Auditor's Report

Honorable City Council City of Ashland

We have audited the accompanying general-purpose financial statements of the City of Ashland, Ohio as of and for the year ended December 31, 1999. These general-purpose financial statements are the responsibility of the management of the City of Ashland. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the City of Ashland, Ohio as of December 31, 1999, and the results of its operations and the cash flows of its proprietary fund types for the year then ended in conformity with generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 27, 2000 on our consideration of the City of Ashland's internal control structure and a report dated on its compliance with laws and regulations.

June 27, 2000

Guillan & Company

COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS AS OF DECEMBER 31, 1999

	GOVERNMENTAL FUND TYPES							
		GENERAL		SPECIAL REVENUE		DEBT SERVICE		CAPITAL ROJECTS
ASSETS AND OTHER DEBITS	Şe a e.	Lys 14						"
Equity in pooled cash and cash equivalents Cash with fiscal agent Receivable:	\$	1,651,769	\$	2,137,014 -	\$	233,975 9,595	\$	5,331,997 -
Accounts		78,253		4,189		_		650
Taxes-property		795,556		255,181		-		-
Taxes-income		482,736		233,323		-		48,274
Accrued interest		-		_		-		201,276
Special assessments		_		_		47		-
Due from other governments		113,023		87,604		=		-
Inventories		-		83,372		-		-
Prepaid expenses		35,119		31,013		-		_
Due from other funds		-		u		-		163,049
Property, plant, and equipment (net of accumulated depreciation)		-		-		-		_
Amount available for retirement of general								
long-term obligations Amount to be provided for		-		-		· -		-
retirement of general long-term obligations						<u> </u>		<u>-</u> _
TOTAL ASSETS AND OTHER DEBITS	\$	3,156,456	\$	2,831,696	\$	243,617	\$	5,745,246

	FIDUCIARY	ACC/	OUNT		
PROPRIETARY FUND TYPE	ESFUND		DUPS	TOTALS	
INTERNAI ENTERPRISE SERVICE		GENERAL FIXED ASSETS	GENERAL LONG-TERM OBLIGATIONS	(MEMO- RANDUM ONLY)	·
5 10,427,486 \$ 289, 455,613	,025 \$ 64,868	\$ - -	\$ - -	\$ 20,136,134 465,208	
447,465	219 -	-	-	530,776	
-	-	_		1,050,737	
40,228	_		· ·	_804,561	
34,523	-	-	·	235,799	• •
-	•	-	-	47	
7,407	- 9,073	-	-	217,107	
160,403	-	_ -	-	243,775	
29,994	351 -	_	-	96,477	
-		-	, -	163,049	
26,219,280 75,	,116 -	14,629,347	-	40,923,743	
-			233,975	233,975	
	<u> </u>	<u> </u>	5,895,939	5,895,939	
37,822,399 \$ 364,	,711 \$ 73,941	\$ 14,629,347	\$ 6,129,914	\$ 70,997,327	

COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS AS OF DECEMBER 31, 1999 (Continued)

	GOVERNMENTAL FUND TYPES								
	GENERAL	SPECIAL REVENUE	DEBT SERVICE	CAPITAL PROJECTS					
LIABILITIES, EQUITY AND OTHER CREDITS	•		,						
LIABILITIES:			- ^						
Accounts payable	\$ 77,975	\$ 99,635	\$ -	\$ 344,710					
Accrued wages and benefits	194,612	64,896	_	-					
Claims payable	-								
Compensated absences payable	~	_	·	-					
Due to other governments	2,090	4,697	_	10,810					
Due to others	_,			-					
Accrued interest payable	_								
Deferred revenue	795,556	255,181	47	-					
Due to other funds	· <u>-</u>	19,250	-	90,158					
Notes payable	-	· -	-	· .					
Matured bonds / interest	-	-	9,595	-					
Ohio water development authority loan payable	-	-	-	-					
General obligation bonds payable	-	-	_	-					
Revenue bonds payable				<u> </u>					
TOTAL LIABILITIES	1,070,233	443,659	9,642	445,678					
EQUITY AND OTHER CREDITS:				e e e e e e e e e e e e e e e e e e e					
Contributed capital	_	_	-	-					
Investment in general fixed assets			_	-					
Retained earnings:				••					
Reserved for debt service	-	-							
Unreserved		_		-					
Fund balances:									
Reserved for debt service	-	_	233,975	-					
Reserved for encumbrances	63,335	64,235	-	1,280,120					
Reserved for inventory	-	83,372	-	-					
Reserved for prepaid items	35,119	31,013	-	-					
Unreserved - undesignated	1,987,769	2,209,417		4,019,448					
TOTAL EQUITY AND OTHER CREDITS	2,086,223	2,388,037	233,975	5,299,568					
TOTAL LIABILITIES AND EQUITY	\$ 3,156,456	\$ 2,831,696	\$ 243,617	\$ 5,745,246					

FIDUCIARY

\$ 3	7,822,399	\$ 364,711	\$ 73,941	\$	14,629,347	\$ 6,129,914	\$	70,997,327		
3	30,366,021	169,906_			14,629,347			55,173,077		
			- <u> </u>	764	<u></u>			8,216,634		
	-	-	-		<u>-</u>	_		66,132		
	_	-	- -		-			83,372		
	-	-	<u>-</u>		~	-		233,975 1,407,690		
1	4,246,140	86,111	-	-	-	-		14,332,251		
	30,633	_		_	_	·		30,633		
1	6,089,248	83,795	· - ·	-	-14,629,347	-		16,173,043 14,629,347		
										
	7,456,378	194,805	73,941		_	6,129,914		15,824,250		
	2,120,000	<u> </u>	<u> </u>			· · <u>-</u>		2,120,000		
	240,000	-	-		_	360,000		600,000		
	2,798,546	_	-	_	· -	-		2,798,546		
	-	-	-					9,595		
	1,750,000	_	-			5,203,000		6,953,000		
	53,641	-	-		-	_		163,049		
	J1,333	_	<u>-</u>			<u>.</u>		1,050,784		
	31,993	-	64,868		-			64,868 31,993		
	2,395	27	9,073		-	-	-	29,092		
	197,641	19,000	- ^ ^7^		-	566,914		783,555		
		142,463	-		-	-		142,463		
	86,128	8,569	-			-		354,205		
\$	176,034	\$ 24,746	\$ -	\$	-	\$ -	\$	723,100		
ENT	ERPRISE	SERVICE	AGENCY		ASSETS	OBLIGATIONS		ONLY)		
		INTERNAL			FIXED LONG-TERM		RANDUM			
					GENERAL GENERAL			(MEMO-		
PRO	OPRIETAR'	Y FUND TYPES	FUND	ACCOUNT GROUPS			TOTALS			

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 1999

	GOVERNMENTAL FUND TYPES								
				SPECIAL	DEBT		CAPITAL		
		SENERAL	F	REVENUE		SERVICE	P	ROJECTS	
REVENUES	•		•						
Local taxes	.\$	4,992,244	\$	2,151,482	\$	504	\$	928,014	
Intergovernmental		1,058,640		1,324,319		_		636,091	
Special assessments		-		_		2,388		-	
Charges for services		496,432		239,129		-		49,575	
Fees, licenses, permits		39,126		345		_		_	
Investment income		-		1,829		-		1,024,663	
Fines and forfeitures		410,540		283,057		-		-	
Other		74,465		45,425		64,900		167,595	
		-							
TOTAL REVENUES		7,071,447		4,045,586	_	67,792		2,805,938	
<u>EXPENSES</u>				-	-				
Public safety		4,528,851		778,668		-		_	
Health		217,162		_		_		-	
Leisure time activities		-	-	1,044,513		-		··· ·· -	
Community development		105,456		88,216		-		_	
Transportation		-		1,725,972		-		_	
General government		1,809,826		395,204		-		-	
Capital outlay		-		-		_		5,430,339	
Debt services:	_								
Principal retirement		169,967		10,000		7,172,000		-	
Interest and fiscal charges		5,105		5,910	_	232,756		1,762	
TOTAL EXPENSES	\$	6,836,367	\$	4,048,483	\$	7,404,756	\$	5,432,101	

(ME	TOTALS MORANDUM ONLY)			·	-		
	ONLI				*		
\$	8,072,244			-		-	
	3,019,050 2,388						
	785,136				-		
	39,471						
	1,026,492			-			
	693,597						
	352,385			·		-	-
	13,990,763						
	5,307,519						
	217,162			-	-		-
	1,044,513						
	193,672			-			
	1,725,972						
	2,205,030						
	5,430,339						
	7,351,967						
	245,533		·= · · · ·			• •	-
\$	23,721,707						
		= -		•	•	- E-C	

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 1999

(Continued)

	GOVERNMEN					TAL FUND TYPES			
				SPECIAL	DEBT			CAPITAL	
	GENERAL		F	REVENUE		SERVICE	Р	ROJECTS	
Excess (Deficit) of Revenues Over (Under) Expenditures	\$	235,080	\$	(2,897)	\$	(7,336,964)	\$	(2,626,163)	
OTHER FINANCING SOURCES/(USES):	,			r					
Operating transfers in		300		500,207		350,042		1,099,189	
Operating transfers out		(497,807)		(612,633)		-		(922,930)	
Proceeds from sale of notes	<u> </u>					6,953,000			
TOTAL OTHER FINANCING									
SOURCES (USES)		(497,507)		(112,426)		7,303,042		176,259	
Excess (Deficit) of Revenues and Other Financing Sources Over (Under)									
Expenditures and Other Financing Uses		(262,427)		(115,323)		(33,922)		(2,449,904)	
FUND BALANCES-JANUARY 1, 1999		2,348,650		2,503,360		267,897		7,749,472	
FUND BALANCES-DECEMBER 31, 1999	\$	2,086,223	\$	2,388,037	\$_	233,975	\$	5,299,568	

TOTALS MORANDUM ONLY)		 	·	77.3			
\$ (9,730,944)			-				
1,949,738 (2,033,370) 6,953,000					/ // 2 -2		
 6,869,368	ara an	 	-	V2 1.			
 (2,861,576)						 -	
 12,869,379							
\$ 10,007,803	_						

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES, BUDGET - ACTUAL (BUDGETARY BASIS) ALL GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 1999

	GENERAL FUND							
	REVISED BUDGET			ACTUAL		VARIANCE FAVORABLE / NFAVORABLE)		
REVENUES:		~		<u> </u>				
Local taxes Intergovernmental Charges for services Special assessments	\$	4,457,423 869,900 339,600	\$	4,678,151 1,055,401 551,821	\$	220,728 185,501 212,221		
Fees, licenses, and permits Investment income		21,750		40,683		18,933		
Fines and forfeitures Other		399,500 51,560		407,136 90,226		7,636 38,666		
TOTAL REVENUES		6,139,733		6,823,418		683,685		
EXPENDITURES:	-	. •						
Public safety Health		4,643,203 224,420		4,586,805 219,972		56,398 4,448		
Leisure time activities Community development Transportation		118,650 -		107,227		- 11,423 ~		
General government Capital outlay		3,329,704 -		2,453,483 -		876,221 -		
Debt service: Principal retirement Interest and fiscal charges		2,956 10,592		169,967 5,105		(1 6 7,011) 5,487		
TOTAL EXPENDITURES	\$_	8,329,525	\$	7,542,559	\$	786,966		

SPECIAL REVENUE FUNDS						DEBT SERVICE FUND					
	REVISED BUDGET		ACTUAL_	FA'	'ARIANCE VORABLE / FAVORABLE)	REVISED BUDGET ACTUAL			VARIANCE FAVORABLE / (UNFAVORABLE)		
\$	1,972,678 1,480,726 262,900	\$	1,979,391 1,391,150 238,321	\$	6,713 (89,576) (24,579)	\$	- - - 2,391	\$	504 - - 2,388	\$	504 - - (3)
	1,300 295,000 25,500		1,949 281,723 45,813		649 (13,277) 20,313		64,900	-	64,900		
	4,038,104		3,938,347		(99,757)		67,291		67,792	<u></u>	501
	1,176,940		947,926		229,014		-		-		-
	1,311,720 449,950 2,981,392 501,317		1,103,448 262,350 2,189,138 426,366		208,272 187,600 792,254 74,951		- - - -		- - - -		-
	10,000 5,910		- 10,000 5,910		- - -		7,422,001 313,386	,	7,422,000 311,736		1 1,650
\$	6,437,229	\$	4,945,138	\$	1,492,091	_\$_	7,735,387	\$	7,733,736	\$	1,651

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES, BUDGET - ACTUAL (BUDGETARY BASIS) ALL GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 1999 (Continued)

	GENERAL FUND						
		REVISED BUDGET		ACTUAL	FA	VARIANCE VORABLE / IFAVORABLE)	
Excess (Deficit) of Revenues Over (Under) Expenditures	\$	(2,189,792)	\$	(719,141)	\$	1,470,651	
OTHER FINANCING SOURCES / (USES):	•	. =					
Proceeds from sale of notes Transfers in Transfers out	M	538,668 (513,945)		547,552 (446,882)		8,884 67,063	
TOTAL OTHER FINANCING SOURCES / (USES)		24,723		100,670		75,947	
Excess (Deficit) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses		(2,165,069)		(618,471)		1,546,598	
FUND BALANCES - January 1, 1999		2,089,837		2,089,837		-	
PRIOR YEAR ENCUMBRANCES APPROPRIATED		98,788		98,788			
FUND BALANCES - December 31, 1999	\$	23,556	\$	1,570,154	\$	1,546,598	

	SPEC	SPECIAL REVENUE FUNDS			D)				
	REVISED BUDGET	ACTUAL	VARIANCE FAVORABLE / (UNFAVORABLE)	_	REVISED BUDGET		ACTUAL		VARIANCE FAVORABLE / INFAVORABLE)	
\$	(2,399,125)	\$ (1,006,791)) \$1,392,334	\$	(7,668,096)	_\$_	(7,665,944)	\$	2,152	
 -	801,120 (131,117)	- 671,791 (132,446)	(129,329)) (1,329)		6,953,000 680,670		6,953,000 679,022		(1,648) -	
	670,003	539,345	(130,658)		7,633,670		7,632,022		(1,648)	
	(1,729,122)	(467,446)) 1,261,676		(34,426)		(33,922)		504	
	2,382,263	2,382,263	-		267,897		267,897		-	
	131,706	131,706				_	· .			
\$	784,847	\$ 2,046,523	\$ 1,261,676	\$	233,471_	\$	233,975	\$_	504	,

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES, BUDGET - ACTUAL (BUDGETARY BASIS) ALL GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 1999 (Continued)

	CAPITAL PROJECTS FUND						
REVENUES:		EVISED UDGET		ACTUAL	FA	ARIANCE VORABLE / FAVORABLE)	
Local taxes Intergovernmental Charges for services Special assessments Fees, licenses, and permits Investment income Fines and forfeitures Other	\$	360,000 1,723,224 50,000 - - 380,000	\$	896,615 715,547 48,925 - - 1,061,921 - 168,428	\$	536,615 (1,007,677) (1,075) - - 681,921 - 168,428	
TOTAL REVENUES		2,513,224		2,891,436		378,212	
EXPENDITURES:							
Public safety Health Leisure time activities Community development Transportation General government Capital outlay Debt service: Principal retirement Interest and fiscal charges		- - - - 9,018,132 - 500		6,800,882 - 1,762		2,217,250 - (1,262)	
TOTAL EXPENDITURES	\$	9,018,632	\$	6,802,644	\$	2,215,988	

	TOTALS (MEMORANDUM ONLY)										
	REVISED BUDGET		ACTUAL	FAVO	RIANCE DRABLE /						
	DODGE!		ACTUAL	(UNFAVORABL							
\$	6,790,101	\$	7,554,661	\$	764,560						
	4,073,850		3,162,098		(911,752)						
	652,500		839,067		186,567						
	2,391		2,388		(3)						
	21,750		40,683		18,933						
	381,300		1,063,870		682,570						
	694,500		688,859		(5,641)						
	141,960		369,367		227,407						
12,758,352			13,720,993		962,641						
	5,820,143		5,534,731		285,412						
	224,420		219,972		4,448						
	1,311,720		1,103,448		208,272						
	568,600		369,577		199,023						
	2,981,392		2,189,138		792,254						
	3,831,021		2,879,849		951,172						
	9,018,132		6,800,882		2,217,250						
	7,434,957		7,601,967		(167,010)						
	330,388		324,513		5,875						
\$	31.520.773	\$	27.024.077	\$	4.496.696						

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES, BUDGET - ACTUAL (BUDGETARY BASIS) ALL GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 1999 (Continued)

		CAPIT	AL PROJECTS	FUND	
		REVISED BUDGET	ACTUAL	FA۱	ARIANCE VORABLE / AVORABLE)
Excess (Deficit) of Revenues Over (Under) Expenditures	_\$_	(6,505,408)	\$ (3,911,208)	\$	2,594,200
OTHER FINANCING SOURCES / (USES):					
Proceeds from sale of notes Transfers in Transfers out		2,485,426 (2,004,733)	2,244,912 (2,088,562)		(240,514) (83,829)
TOTAL OTHER FINANCING SOURCES / (USES)		480,693	156,350		(324,343)
Excess (Deficit) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses		(6,024,715)	(3,754,858)		2,269,857
FUND BALANCES - January 1, 1999		6,371,468	6,371,468		-
PRIOR YEAR ENCUMBRANCES APPROPRIATED		1,076,347	1,076,347	-	
FUND BALANCES - December 31, 1999	\$	1,423,100	\$ 3,692,957	\$	2,269,857

 TOTA	LS (MEMORANI		
			RIANCE
REVISED			ORABLE /
 BUDGET	ACTUAL	(UNFA	VORABLE)
\$ (18,762,421) \$	(13,303,084)	\$	5,459,337
6,953,000	6,953,000		-
4,505,884	4,143,277		(362,607)
 (2,649,795)	(2,667,890)		(18,095)
8,809,089	8,428,387		(380,702)
 			<u> </u>
(9,953,332)	(4,874,697)		5,078,635
, , , ,	,		•
11,111,465	11,111,465		-
 1,306,841	1,306,841		_ _
\$ 2,464,974 \$	7,543,609	\$	5,078,635

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COMBINED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN RETAINED EARNINGS - ALL PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 1999

	EN	TERPRISE FUND	INTERNAL SERVICE FUND	TOTALS (MEMORANDUM ONLY)		
OPERATING REVENUES:	-					
Charges for services		6,224,239 \$	1,578,654	\$ 7,802,893		
Total Operating Revenues		6,224,239	1,578,654	7,802,893		
OPERATING EXPENSES:						
Personal services		2,794,955	252,706	3,047,661		
Utilities		464,591	4,236	468,827		
Contractual services		322,062	8,733	330,795		
Materials and supplies		1,304,066	34,598	1,338,664		
Claims		=	768,234	768,234		
Depreciation and amortization		828,282	4,923	833,205		
Others		150,077	273,898	423,975		
Total Operating Expenses		5,864,033	1,347,328	7,211,361		
Operating Income		360,206	231,326	591,532		
NONOPERATING REVENUES/ (EXPENSES):						
Interest	• •-	(383,560)	-	(383,560)		
Investment income		213,438	6,821	220,259		
Gain (loss) on sale of assets		(56,707)	(74,551)	(131,258)		
Other nonoperating revenues		335,771	843	336,614		
Total Non-Operating Revenues/						
(Expenses)	\$	108,942 \$	(66,887)	\$ 42,055		

COMBINED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN RETAINED EARNINGS - ALL PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 1999 (Continued)

			INTERNAL		TOTALS	
	EN	ITERPRISE	SERVICE		MORANDUM	
	,	FUND	FUND	ONLY)		
		TOND	 1 0145	·	ONET	
Excess of Revenues Over/(Under)						
Expenses Before Interfund Transfers		469,148	\$ 164,439	\$	633,587	
Transfers in		443,334	-		443,334	
Transfers out		(359,702)	 		(359,702)	
Net Income		552,780	164,439		717,219	
Retained Earnings - January 1, 1999		13,723,993	 (78,328)		13,645,665	
Retained Earnings - December 31, 1999		14,276,773	 86,111		14,362,884	
Contributed Capital - January 1, 1999		15,945,365	66,295		16,011,660	
Contributions		143,883	 17,500		161,383	
Contributed Capital - December 31, 1999		16,089,248	83,795		16,173,043	
TOTAL FUND EQUITY - December 31, 1999	\$	30,366,021	\$ 169,906	\$	30,535,927	

COMBINED STATEMENT OF CASH FLOWS ALL PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 1999

	ENTERPRISE FUND		INTERNAL SERVICE FUND			TOTALS (MEMORANDUM ONLY)	
CASH FLOWS FROM OPERATING ACTIVITIES:				- Norm		-·	
Operating Income	\$	360,206	\$	231,326	\$	591,532	
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:		•					
(Gain) loss on disposal of asset Depreciation and amortization		56,707 828,282		74,551 4,923		131,258 833,205	
Change in assets and liabilities: (Increase) decrease in:							
Taxes receivable		(26,166)		-		(26,166)	
Accounts receivable		27,383		5,981		33,364	
Inventories		(15,812)		· -		(15,812)	
Prepaid expenses		(7,452)		119		(7,333)	
Accrued interest		(21,545)				(21,545)	
Due form other governments		(6,822)		276		(6,546)	
Increase (decrease) in:							
Accounts payable		21,651		5,487		27,138	
Claims payable		_		13,196		13,196	
Accrued interest payable		(3,574)		-		(3,574)	
Compensated absences payable		(72,069)		(5,647)		(77,716)	
Accrued wages and benefits		(35,075)		(3,892)		(38,967)	
Due to other governments		(408)		27		(381)	
Total Adjustments	\$	745,100	\$	95,021	\$	840,121	

COMBINED STATEMENT OF CASH FLOWS ALL PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 1999 (Continued)

	ENTERPRISE FUND	INTERNAL SERVICE FUND	TOTALS (MEMORANDUM ONLY)
Net cash provided by operating activities	\$ 1,105,306	\$ 326,347	\$ 1,431,653
Net nonoperating revenues including operating transfers	192,574	(66,887)	125,687
Net cash provided by operating activities, net nonoperating revenues, and operating transfers	1,297,880	259,460	1,557,340
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Acquisition of capital assets Contributed capital Principal paid on bonds and notes	(585,676) 143,883 (581,879)	17,500	(649,553) 161,383 (581,879)
Net cash provided by (used in) capital and related financing activities	(1,023,672)) (46,377)	(1,070,049)
Net increase in cash and cash equivalents	274,208	213,083	487,291
Cash and cash equivalents - January 1, 1999	10,608,891	75,942	10,684,833
Cash and cash equivalents - December 31, 1999	\$ 10,883,099	\$ 289,025	\$ 11,172,124

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. REPORTING ENTITY

For financial reporting purposes, the City of Ashland, Ohio (the "City"), includes all funds, account groups, agencies, boards, commissions, and authorities that are controlled by the City's executive or legislative branches (the Mayor or the Council, respectively). Control by the City was determined on the basis of budget adoption, taxing authority, outstanding debt secured by revenues or general obligations of the City, obligations of the City to finance any deficits that may occur, or receipt of significant subsidies from the City.

On this basis, the "reporting entity" of the City includes police and fire protection, street maintenance, parks and recreation, health and certain social services and general administration services. In addition, the City owns and operates several enterprise activities, including a waste collection, a golf course, a swimming pool, a water system, and a local sewer system.

The Ashland County Municipal Court is also included in the reporting entity within the agency funds. The Court's jurisdiction includes the City and certain other local governments and agencies within Ashland County. The Court is included since its operations are financed primarily through the budget of the City's General Fund.

The Samaritan Hospital and the Community Improvement Corporation, which are associated with the City are excluded from the accompanying general purpose financial statements. Although they perform activities within the City's boundaries and for the benefit of the City and/or its residents, they are excluded from the accompanying general purpose financial statements because the City does not exercise significant control over their operations.

B. BASIS OF PRESENTATION

<u>Fund Accounting</u>: The accounting policies of the City conform to generally accepted accounting principles applicable to governments as prescribed by the Governmental Accounting Standards Board (GASB). Following is a summary of the more significant policies.

The financial transactions of the City are recorded in individual funds and account groups. The various funds and account groups are recorded by type in the general purpose financial statements. Amounts in the "total - memorandum only" columns in the general purpose financial statements represents a summation of the combined financial statement line items of the fund types and account groups and are presented

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. BASIS OF PRESENTATION (Continued)

Fund Accounting: (Continued)

only for analytical purposes. The summation includes fund types and account groups that use different bases of accounting, both restricted and unrestricted amounts, interfund transactions that have not been eliminated, and the caption "amounts to be provided", which is not an asset in the usual sense. Consequently, amounts shown in the "total-memorandum only" columns are not comparable to a consolidation and do not represent the total resources available or total revenues and expenditures/ expenses of the City.

The various funds of the City are grouped into the following generic funds under the broad fund type categories governmental, proprietary, and fiduciary for financial statement presentation purposes:

<u>GOVERNMENTAL FUNDS</u> - These are the funds through which most governmental functions typically are financed. The funds included in this category are as follows:

General Fund: This is the general operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund.

<u>Special Revenue Funds</u>: These funds are used to account for revenues derived from specific taxes, grants or other restricted revenue sources (other than expendable trust or major capital projects) that are legally restricted to expenditures for specified purposes.

<u>Debt Service Fund</u>: To account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related cost.

<u>Capital Projects Fund</u>: This fund is used to account for financial resources used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

<u>PROPRIETARY FUNDS</u>: These funds account for operations that are organized to be self-supporting through user charges. The funds included in this category are the Enterprise Funds and Internal Service Funds.

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

B. BASIS OF PRESENTATION (Continued)

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PROPRIETARY FUNDS: (Continued)

<u>Enterprise Funds</u>: These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

Internal Service Fund: To account for the financing of goods and services provided by one department to other departments of the City on a cost reimbursement basis.

Under the guidelines of Governmental Accounting Standards Board (GASB) Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Units That Use Proprietary Fund Accounting, the City has elected not to apply Financial Accounting Standard Board Statements and Interpretations issued after November 30, 1989 to proprietary activities. The adoption of this approach to accounting for proprietary activities by the City required no change from prior years.

<u>FIDUCIARY FUNDS</u>: These funds account for assets held by the City as a trustee or agent for individuals, private organizations, and other units of governments. These funds are as follows.

Agency Funds: Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

<u>ACCOUNT GROUPS</u> - To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of general government, the following account groups are used:

General Fixed Assets Account Group: This group is used to account for all fixed assets required for general City purposes, excluding fixed assets of proprietary or trust funds.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. BASIS OF PRESENTATION (Continued)

ACCOUNT GROUPS (Continued)

General Long-Term Obligations Account Group: This group is used to account for all long-term obligations of the City, except those accounted for in proprietary or trust funds.

C. BASIS OF ACCOUNTING

Governmental and fiduciary fund types are accounted for on the modified accrual basis of accounting. Governmental revenues are recognized when they become measurable and available to finance expenditures of the current period. Revenue items, which are recognized before the related cash is received and are recorded as receivable, include income taxes arising from payroll tax withholding during the year. Expenditures are recognized when the related fund liability is incurred, with the exception of accumulated unpaid employee compensation and the principal and interest of general long-term obligations, which are reported when due in conformity with generally accepted accounting principles.

Proprietary funds are accounted for on the accrual basis of accounting. Their revenues are recognized in the accounting period earned and expenses are recognized in the period incurred.

D. BUDGETARY ACCOUNTING

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable.

The major documents prepared are the budget, the certificate of estimated resources, and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting.

The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are required to be budgeted and appropriated. The primary level of budgetary control is at the departmental level or by projects.

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

D. <u>BUDGETARY ACCOUNTING</u> (Continued)

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- (1) The City must submit a budget of estimated cash receipts and disbursements to the County Auditor, as a Secretary of the County Budget Commission, by July 20 of each year for the following calendar year.
- (2) The County Budget Commission certifies its actions by September 1, and issues a "Certificate of Resources" limiting the maximum amount the City may expend from a given fund during the year.
- (3) About January 1, this Certificate is amended to include any unencumbered balances from the preceding year. The City must prepare its appropriations so that the total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the Certificate of Resources.
- (4) A temporary appropriation measure may be passed for the period January 1 through March 31. If a temporary appropriation is made, a permanent appropriation measure must be passed before April 1, for the period January 1 through December 31. The permanent appropriations may not exceed estimated resources certified by the County Budget Commission.
- (5) Unused appropriations lapse at year-end and encumbrances are added to the ensuing year's appropriations.
- (6) All funds have annual budgets legally adopted by City Council.

As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at year-end in governmental fund types are reported as a reservation of fund balances.

The City's budgetary process is based upon accounting for transactions on the cash (budgetary) basis. The difference between cash basis (budgetary basis) and the modified accrual (GAAP) basis are that revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP), and expenditures are recorded when paid in cash (budgetary) as opposed to when incurred (GAAP), and outstanding year end encumbrances are treated as expenditures (budgetary) rather than as a reservation of fund balance (GAAP).

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. <u>BUDGETARY ACCOUNTING</u> (Continued)

The adjustments necessary to convert the results of operations for the year ended December 31, 1999, on the GAAP basis to the budget basis are as follows:

Excess (Deficiency) of Revenues and Other Financing Sources <u>Over Expenditures and Other Financing Uses</u>

	General	Special <u>Revenue</u>	Debt <u>Service</u>	Capital <u>Projects</u>
GAAP Basis Net Revenue Adjustments Net Expenditure Adjustments Encumbrances	\$ (262,427) (248,031) (26,398) (81,615)	\$ (115,323) (107,239) (154,524) (90,361)	\$ (33,922) - - -	\$(2,449,904) 1,101,655 (772,280) (1,634,327)
Budget Basis	\$(618,471)	\$ (467,446)	\$ (33,922)	\$ (3,754,858)

E. Cash and Cash Equivalents

Cash balances of all City funds are pooled and invested in order to improve cash management. Investments are recorded at cost, which approximates market value. The City concedes certificates of deposit with a maturity of three months or less to be cash equivalents. Unless otherwise restricted, interest income is allocated to the Capital Improvement Investment Fund, a Capital Projects Fund.

F. Inventory

Inventory is valued at cost using the first-in/first-out (FIFO) method. The costs of inventory items are recognized as expenditures or expensed when used.

G. Prepaid Expenditures

Payments made to vendors for services that will benefit beyond year-end are recorded as prepaid expenditures. Additionally, bond issuance costs amortized over the life of the bonds are recorded as prepaid expenditures in the Enterprise Fund.

(Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

H. Fixed Assets

Fixed assets include land, utilities, buildings, and machinery and equipment owned by the City. Infrastructure including streets, bridges, and sidewalks is not included.

Fixed assets acquired or constructed for general governmental purposes are reported as expenditures in the fund that financed the asset acquisition and capitalized in the General Fixed Assets Account Group.

Property and equipment acquired by proprietary funds are capitalized in those funds. All fixed assets are recorded at cost or estimated historical cost or at estimated fair market value at the time of donation.

Depreciation

Depreciation of fixed assets is calculated and recorded using the straight-line method over the estimated useful lives of the fixed assets in proprietary funds. Assets in the General Fixed Assets Account Group are not depreciated.

The estimated useful lives of the various classes of fixed assets range as follows:

Class	Estimated useful Life
Utilities	45 to 80 years
Buildings and Improvements	20 to 50 years
Machinery and Equipment	6 to 15 years

J. Encumbrances

On the GAAP basis, purchase orders, contracts, and other commitments for expenditures are encumbered and reported as reservations of fund balances for subsequent year expenditures in governmental funds.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

K. Compensated Absences

The City records a liability for sick leave and other compensated absences when the obligation is attributable to services previously rendered, the obligation relates to rights that vest or accumulate, payment of the obligation is probable and the amount of the obligations can be reasonably determinable. For governmental funds, the portion of unpaid sick leave that is to be paid using current available financial resources is reported as an expenditure in the fund from which the individuals earning the vacation or sick leave are paid, with a corresponding liability reflected in the account "compensated absences payable". The long-term debt portion of the liability is reported in the General Long-Term Obligations Account Group.

In the proprietary funds, compensated absences are expensed when earned and the related liability reported within the fund.

L. Fund Balance Reserves

Reserves of fund balance in governmental fund types indicate a portion of fund balance is not available for current appropriation or is legally segregated for a specific future use. Fund balances are reserved for encumbrances, inventories of supplies and materials, prepaid expenditures, debt service-principal and debt service-interest.

M. Grants and Other Intergovernmental Revenues

Federal grants and assistance awards made on the basis of entitlement periods are recorded as intergovernmental receivables and revenues when entitlement occurs. All other federal reimbursement-type grants are recorded as intergovernmental receivables and revenues when the related expenditures/expenses are incurred.

N. Contributed Capital

Contributed capital was estimated as the amount of federal grant monies received by the City which were used to purchase enterprise fund fixed assets, plus the amount of net fixed assets of the enterprise funds acquired through capital contributions by the City or others.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

O. Total Columns on Combined Statements

Total columns on the Combined Statements are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations or cash flows in conformity with Generally Accepted Accounting Principles, nor is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

P. Revenues and Expenditures/Expenses

Revenues for governmental funds are recorded when they are determined to be both measurable and available. Generally, tax revenues, fees, and non-tax revenues are recognized when received. Grants from other governments are recognized when qualifying expenditures are incurred. Expenditures for governmental funds are recorded when the related liability is incurred.

Q. Proceeds of General Obligation Bonds and Notes

The proceeds of those general obligation bonds and notes which are accounted for in the General Long -Term Obligation Account Group are reported as "other financing sources" in the funds receiving the proceeds.

R. Interfund Transactions

During the course of normal operations, the City has numerous transactions between funds, including the expenditures and transfers of resources to provide services and service outstanding debt. Operating subsidies are recorded as operating transfers. The classification of amounts, if any, recorded as subsidies, advances, or equity contributions is based on the intent of the City at the time of the transactions.

(Continued)

2. POOLED CASH DEPOSITS AND INVESTMENTS

The Charter of the City of Ashland specifies that a Director of Finance has responsibility for selecting depositories and investing idle funds. The Director of Finance also has the authority to choose the types of deposits and investments made by the City.

The City's policy is to limit deposits and investments to insured and/or collateralized demand deposit accounts, the State Treasurer's investment pool, certificates of deposit, U.S. Treasury bills, or obligations of other U.S. Agencies for which the principal and interest is guaranteed by the U.S. Government. The City does not enter into reverse repurchase agreements.

Legal Requirements

Statutes require the classification of monies held by the City into three categories:

Category 1 consists of "active" monies, those monies required to be kept in a "cash" or "near-cash" status for immediate use by the City. Such monies must be maintained either as cash in the City's treasury or in depository accounts payable or with drawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" monies, those monies not required for use within the current two-year period of designation of depositories. Inactive monies may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories.

Category 3 consists of "interim" monies, those monies that are not needed for immediate use but which will be needed before the end of the current period of depositories. Interim monies may be invested or deposited in the following securities:

Interim monies may be invested in the following obligations. In general, investments must be mature or redeemable within five years from the date of purchase:

- 1. Bonds, notes, or other obligations of or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest;
- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency, or the Export Import Bank of Washington;

2. POOLED CASH DEPOSITS AND INVESTMENTS (Continued)

Legal Requirements (Continued)

- 3. Repurchase agreements in the securities enumerated above;
- 4. Interim deposits in the eligible institutions applying for interim monies;
- 5. Bonds and other obligations of the State of Ohio; and
- 6. The State Treasurer's investment pool.

Deposits

At December 31, 1999, the carrying amount of the City's cash deposits was \$(88,932) and the bank balance was \$639,629. In addition to deposits, the City had cash with fiscal agents in the amount of \$465,208 at year-end. Federal depository insurance covered \$200,000 of the bank balance, and all remaining deposits were covered by pooled collateral.

Investments

Investments are classified into three categories to give an indication of the level of risk assumed by the City at year-end. Category 1 includes investments that are insured or registered or for which the securities are held by the City or its agent in the City's name. Category 2 includes uninsured and unregistered investments for which securities are held by the broker's of dealer's trust department or agent in the City's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the broker or agent, or by its trust department or agent, but not in the City's name. The City's investments at December 31, 1999 have been classified as follows:

Description	Category 1	Category 3	Carrying <u>Amount</u>	Fair <u>Value</u>
U.S. Securities	\$17,367,076	\$ -	\$17,367,076	\$17,367,076
Repurchase Agreement		1,089,059	1,089,059	1,089,059
Star Ohio			<u>1,768,931</u>	<u>1,768,931</u>
Total Investments	\$17,367,076	\$1,089,059	\$20,225,066	\$20,225,066

(Continued)

2. POOLED CASH DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

A reconciliation between classifications of cash and investments on the combined financial statements and the classifications per GASB statement No. 3 is as follows:

	Cash and Cash Equivalents	Investments
Per Combined Balance Sheet Investments:	\$20,136,134	\$ -
U.S. securities	(17,367,076)	17,367,076
Repurchase agreement	(1,089,059)	1,089,059
STAR Ohio	<u>(1,768,931)</u>	<u>1,768,931</u>
Carrying Amount	\$ (88,932)	\$20,225 <u>,066</u>

The City has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during fiscal year 1999. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 1999.

3. PROPERTY TAXES

Real property taxes are levied on October 1 of the preceding calendar year on assessed values equal to 35% of appraised values as of January 1 of that preceding year, the lien date. The County Auditor re-appraises all real property every six years with a triennial update. The last appraisal was completed for tax year 1999.

Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with remainder payable by June 20 of the following year. Under certain circumstances, state statute permits later payment dates to be established.

3. PROPERTY TAXES (Continued)

The full tax rate applied to real property for the fiscal year ended December 31, 1999, was \$5.70 per \$1000 of assessed valuation. After adjustment of the rate for inflationary increases in property values, the effective tax rate was \$4.55 per \$1000 of assessed valuation for real property classified as residential / agricultural and \$4.87 per \$1000 of assessed valuation for all other real property. Real property owners' tax bills are further reduced by homestead and rollback deductions, when applicable. The amount of these homestead and rollback reductions is reimbursed to the City by the State of Ohio.

Owners of tangible personal property are required to file a list of such property including costs, by April 30 of each year. The property is assessed for tax purposes at varying statutory percentages of cost. The tax rate applied to tangible personal property for the fiscal year ended December 31, 1999 was \$5.70 per \$1000 of assessed valuation.

Real Property - 1998 Valuation:

Residential / Agricultural \$ 144,290,970 Other Real Property 55,657,030

Tangible Personal Property - 1999

Valuation:

 General
 72,512,939

 Public Utilities
 14,259,620

 Total Assessed Valuation
 \$ 286,720,559

The Ashland County Treasurer collects property tax on behalf of all tax districts within the County. The County Auditor periodically remits to the taxing district their portion of the taxes collected.

Accrued taxes receivable includes delinquent taxes on outstanding and real property, personal property and public utility taxes which became measurable as of December 31, 1999.

4. MUNICIPAL INCOME TAX

This locally levied tax of 1.5 percent is applied to gross salaries, wages and other personal services compensation earned by residents both in and out of the City and to earnings of non-residents (except certain transients) earned in the City. It also applies to net income of business organizations conducted within the City.

4. MUNICIPAL INCOME TAX (Continued)

Income tax revenues are distributed among the General Fund (60%), Streets and Highway Fund, a Special Revenue Fund (18%), the Park and Recreation Fund, a Special Revenue Fund (11%), and the Water Fund, an Enterprise Fund (3%), Storm Water Drainage, an Enterprise Fund (2%) and Building Expansion Fund, a capital improvement fund (6%), The distribution was change by ordinance 96-99 to General fund (60%) and Building Expansion (40%).

5. INTERFUND RECEIVABLES AND PAYABLES

The following balances at December 31, 1999 represent individual fund interfund receivables and payables.

<u>Fund</u>	Interfund <u>Receivables</u>	Interfund <u>Payables</u>
Capital Improvement	\$163,049	\$ ~
Downtown Beautification	-	35,000
Community Block Grant	_	19,250
George Road Improvements	-	55,158
Brookside Golf Course		53,641
	<u>\$163,049</u>	<u>\$163,049</u>

6. ACCUMULATED UNPAID EMPLOYEE BENEFITS

City employees generally earn vacation ranging from two to five weeks per year based on length of service. Accumulated vacation leave can not be carried over from one year to another without the express written authorization of the Mayor. Sick leave is generally earned at the rate of 4.6 hours for every 80 hours worked and employees may accumulate on a continuing basis. Sick Leave is fully vested when earned. 25% of unused sick leave, up to the following maximums for employees who complete ten years of service plus any accumulated vacation leave, is paid at retirement or death. Sick leave accumulates up to a maximum of 624 hours for members of the Northern Ohio Patrolmen's Benevolent Association, 624 hours for police dispatchers and 624 hours for fire dispatchers, 811 hours for members of The International Association of Fire Fighters Local 1386, AFL-CIO, 624 hours for all non-union City employees and 470 hours for AFSCME employees. For governmental fund types, accumulated vacation leave approximated \$73,279 and 25% of accumulated sick leave approximated \$493,635 at December 31, 1999. These amounts are recorded as liabilities in the General Long-Term For proprietary funds, accumulated vacation leave Obligation Account Group. approximated \$19,571 and 25% of accumulated sick leave approximated \$197,069 as of December 31, 1999. These amounts are recorded as liabilities in the respective enterprise fund. -31-

PENSION PLANS

7.

A. Police and Fireman's Disability and Pension Fund (PFDPF)

The City of Ashland contributes to the Police and Firemen's Disability and Pension Fund (PFDPF), a cost-sharing multiple-employer defined benefit pension plan. PFDPF provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Contribution requirements and benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. The PFDPF issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to PFDPF, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10% of their annual covered salary, while employers are required to contribute 19.5% and 24% respectively for police officers and firefighters. The City of Ashland's contributions to PFDPF for the years ending December 31, 1999, 1998, and 1997 were \$624,473, \$587,761, and \$547,906 respectively, equal to the required contributions for each year.

The Fund provides post retirement health care coverage to any person who received or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22 if attending school full-time or on a 2/3 basis. The health care coverage provided by the retirement system is considered an Other Post Employment Benefit (OPEB) as described in GASB Statement No. 12. The Ohio Revised Code provides that health care cost paid from the funds of the Police and Firemen's Disability and Pension Fund shall be included in the employer's contribution rate. The total police employer contribution rate in 19.5% of covered payroll and the total firefighter employer contribution rate is 24% of covered payroll.

The Ohio Revised Code provides the statutory authority allowing the Fund's Board of Trustees to provide health care coverage to all eligible individuals.

Health care funding and accounting is on a pay-as-you-go basis. Currently 6.5% of covered payroll, the board defined allocation, is used to pay retiree health care expenses. In addition, since July 1, 1992 most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment.

7. PENSION PLANS (Continued))

A. Police and Fireman's Disability and Pension Fund (PFDPF)

The City's contribution to fund PFDPF pension benefit obligation was \$217,243 for police and \$279,878 for fire, .780 and .809 of the current year employer contributions, respectively. In addition, police employees contributed \$111,407 and fire contributed \$116,617, .780 and .809, respectively, of the current year employee contribution.

PFDPF, as of December 31, 1999, has 11,424 and 9,186 participants eligible to receive health care benefits for police and firemen, respectively. The City contribution made to fund post employment benefits under the PFDPF during 1999 was \$99,988 for police and \$101,019 for fire to post employment benefits.

B. Public Employees Retirement System (PERS)

Public Employees Retirement System of Ohio is a cost-sharing multiple-emplyer defined benefit plan. PERS provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code. The Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the fund. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 466-2085.

The Ohio Revised Code provides statutory authority for employee and employer contributions. Plan members are required to contribute 8.5% of their annual covered salary and the City is required to contribute 13.55%. The City's contributions to the plan for the years ending 1999 and 1998 and 1997 were \$842,169 and \$790,407 and \$771,161 respectively, equal to the required contributions for the year.

The Public Employees Retirement System of Ohio provides post-employment health care coverage to age and service retirants with ten or more years of qualifying Ohio service credits. Health care coverage for disability recipients and primary survivor recipients is available. A portion of each employer's contribution to the System is set aside for the funding of post retirement health care based on the authority granted by State statute. The employer contribution rate was 13.55% of covered payroll.

(Continued)

7. PENSION PLANS (Continued)

B. Public Employees Retirement System (PERS)

Public Employees Retirement System of Ohio provides postretirement health care coverage to age and service retirants with 10 or more years of qualifying Ohio service credit and to primary survivor recipients of such retirants. Health care coverage for disabliity recipients is available. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB No. 12. A portion of each employer's contribution to PERS is set aside for the funding of post retirement health care. The Ohio Revised Code provides statutory authority for employer contributions. The 1999 employer contribution rate was 13.55% of covered payroll; 4.2% was the portion that was used to fund health care for the year 1999.

OPEB is financed through employer contributions and investment earnings there on. The contributions allocated to retiree health and Medicare, along with investment income on allocated assets and periodic adjustments in health care provisions are expected to be sufficient to sustain the program indefinitely. Expenditures for OPEB during 1999 were \$523,599,349. As of December 31, 1999, the unaudited estimated net assets available for future OPEB payments were \$9,870,285,641. The number of benefits recipients eligible for OPEB at December 31, 1999 was 118,062. During 1997, the Retirement Board adopted a new calculation method for determining employer contributions applied OPEB. Under the new method, effective January 1, 1998, employer contributions, equal to 4.2% of member covered payroll, are used to fund health care expenses. Under the prior method, accrued liabilities and normal cost rates were determined for retiree health care coverage.

8. <u>DEBT AND OTHER LONG-TERM OBLIGATIONS</u>

A summary of notes payable and other long-term obligations follows:

	Balance	J		Balance
	01/01/99	<u>Additions</u>	<u>Reductions</u>	12/31/99
Enterprise Funds:			=	
1991 Issue Pool	260,000	-	(20,000)	240,000
1990 Issue Sanitary Sewer	2,245,000	-	(125,000)	2,120,000
1990 Issue OWDA	2,985,425	-	(186,879)	2,798,546
1997 Issue Notes Payable	2,000,000		(250,000)	<u>1,750,000</u>
•				
	<u>\$7,490,425</u>	<u>\$ -</u>	<u>\$ (581,879)</u>	<u>\$6,908,546</u>

(Continued)

8. <u>DEBT AND OTHER LONG-TERM OBLIGATIONS</u> (Continued)

General Long Term Obligation	<u>s</u>					ž		
Account Group:	_					•		
1991 Issue Municipal Bldg.	\$	185,000	\$	-	\$	(15,000)	\$	170,000
1991 Salt Storage Building		90,000		-		(10,000)		80,000
1978 Hospital Improvement		165,000		_		(55,000)		110,000
1979 Street Improvement		9,000		-		(9,000)		-
1998 Issue Notes		5,343,000		-	,	(5,343,000)		-
1999 Issue Notes		-		6,953,000	((1,750,000)		5,203,000
Police / Fire Past Service		249,951				(249,951)		-
Compensated Absences	_	<u>771,032</u>				(204,118)		<u>566,914</u>
		6,812,983	_	6,953,000]	(7,636,069)	-	6,129,914
TOTAL DEBT	<u>\$</u> :	14,303,408	<u>\$</u>	6,953,000	<u>\$</u>	(8,217,948)	<u>\$</u>	13,038,460

The City issued the 1978 hospital improvement bonds on behalf of Samaritan Hospital. The City retires these bonds through payments received from the hospital. The assets of certain hospital funds are pledged to repay these debts. The City would assume the responsibility for funding the payments to retire these bonds in the event of default by the hospital.

Notes payable are general obligation bond anticipation notes in which the full faith, credit, and general revenues of the City are irrevocably pledged. Such notes are issued by the City with one-year maturity. Ohio law permits the issuance and renewal of bond anticipation notes consecutively before such notes must be retired either from available funds of the City or from the proceeds of bonds issued to redeem the anticipation notes.

Bonds payable, except the water and sewer related bonds, are general obligation bonds in which the full faith, credit, and general revenues of the City are irrevocably pledged. Water and sewer related bonds are for sewer and water utility construction projects. Property and revenues of these utility facilities have been pledged to repay this debt.

(Continued)

8. <u>DEBT AND OTHER LONG-TERM OBLIGATIONS</u> (Continued)

It is the intention of the City that all enterprise fund obligations be paid from their operations.

A summary of annual requirements to pay principal and interest on debt outstanding at December 31, 1999 is as follows:

	Enterprise Funds		General Long-1 Account	Ferm Obligation Group	
	<u>Principal</u>		Interest	Principal	<u>Interest</u>
2000	\$2,106,340	\$	383,883	\$5,283,000	\$ 221,316
2001	376,279		285,041	85,000	18,412
2002	396,743		262,873	30,000	13,223
2003	417,694		239,374	30,000	11,303
2004	449,200		214,432	30,000	9,247
2005-2010	3,162,290		666,962	<u>105,000</u>	<u> 14,385</u>
	\$ 6,908,546	\$	2,052,565	\$ 5,563,000	\$287,886

9. CHANGES IN GENERAL FIXED ASSETS

A summary of changes in general fixed assets follows:

	Balance <u>01/01/99</u>	Additions	Deletions	Balance 12/31/99
Land and Land Improvements	\$ 3,431,285	\$ 98,935	\$ (3,915)	\$ 3,526,305
Buildings and improvements Machinery and Equipment	3,417,262 4,434,732	69,866 409,327	(40,409) (141,940)	3,446,719 4,702,119
Construction in Progress	<u> </u>	2,954,204		2,954,204
Total	<u>\$11,283,279</u>	\$3,532,332	\$(186,264)	<u>\$14,629,347</u>

A summary of proprietary fund property, plant, and equipment at December 31, 1999 by class and by individual Fund is as follows:

9. CHANGES IN GENERAL FIXED ASSETS (Continued)

ENTERPRISE					
		<u> Water</u>	\$	<u>Sewer</u>	Sanitation
Land and Land Improvements	\$	50,676	\$ 1	01,740	\$ 25,000
Buildings and Improvements	1	30,645		37,315	150,000
Utility Plant in Service	12,0	84,646	22,0	82,405	~
Construction-in-Progress		-		53,814	~
Machinery and Equipment	5	<u>07,966</u>	8	77,6 <u>35</u>	<u>614,804</u>
Total	12,7	73,933	23,1	52,909	789,804
Less Accumulated Depreciation	<u>(5,3</u>	09,628)	<u>(6,3</u>	3 <u>25,486)</u>	<u>(476,654)</u>
Net Fixed Assets	<u>\$ 7.4</u>	64,305	<u>\$16,</u> 8	827,423	<u>\$ 313,150</u>
	Sv	vimming		Golf	
	•	Pool		course	Total
Land and Land Improvements	\$ 3	37,120	_	85,461	\$ 900,197
Buildings and Improvements		93,525		15,685	1,327,170
Utility Plant in Service		_		-	34,167,051
Construction in Progress		-		73,459	127,273
Machinery and Equipment		19,9 <u>57</u>	5	27,802	2,548,164
Total	8	50,602	1,5	502,607	39,069,853
Less Accumulated Depreciation	_(2	57,175)	_(2	<u>81,632)</u>	(12,850,573)
Net Fixed Assets	<u>\$ 5</u>	93,427	<u>\$ 1.</u> 1	020,975	<u>\$26,219,280</u>
INTERNAL SERVICE				Total	
				Interna	
	<u>Tax</u>	<u>Mainten</u>	<u>ance</u>	Service	
Land and Land Improvements	\$ -	\$ -		\$ -	\$ 900,197
Buildings and Improvements	63,877	-		63,877	
Utility Plant in Service	-	-		-	34,167,051
Construction in Progress	4 4 004	- 0.40	•	47.000	127,273
Machinery and Equipment	<u>14,831</u>	<u>2,46</u>		<u>17,293</u>	
Total	78,708 (5,007)	2,46		81,170	
Less Accumulated Depreciation	(5,007)	_(1,04	<u>10</u>]	<u>(6,054</u>	+) (12,000,029)
Net Fixed Assets	\$ 73,701	<u>\$ 1,41</u>	<u>6</u>	\$ 75,11	6 \$ 26,294,396

10. SEGMENT INFORMATION FOR ENTERPRISE FUNDS (Continued)

The following is a summary of Proprietary fixed assets by category at December 31, 1999:

	Historical	Accumulated	Book
	Cost	Depreciation	<u>Value</u>
Land and Land Improvements	\$ 900,197	\$ -	\$ 900,197
Buildings and Improvements	1,391,047	(496,785)	894,262
Utility Plant in Service	34,167,051	(10,730,061)	23,436,990
Construction in Progress	127,273	-	127,273
Machinery and Equipment	2,565,457	(1,629,783)	935,675
Total	<u>\$ 39,151,025</u>	<u>\$ (12,856,629)</u>	\$26,294,396

The City maintains five enterprise activities, which provide water, sewer, and sanitation and recreational services. Information for the year ended December 31, 1999 for these enterprise activities is summarized as follows:

	<u>Water</u>	<u>Sewer</u>	Sanitation
Operating revenue	\$ 2,026,457	\$ 2,493,274	\$1,084,334
Depreciation expense	258,996	467,333	45,630
Operating income (loss)	19,405	565,021	(114,339)
Net Income (loss)	312,397	415,740	(132,652)
Total Assets	12,126,410	22,607,737	1,327,271
Net Working Capital	4,512,726	5,131,966	913,302
Property, plant, & equipment:			
Additions	124,273	309,829	87,801
Deletions	(13,354)	(18,445)	-
Bonds, notes and loans payable	-	6,668,546	-
Total Equity	11,977,030	15,746,456	1,226,453
	Swimming	g Golf	
	Swimming <u>Pool</u>	Course	<u>Total</u>
Operating revenue	·		<u>Total</u> \$ 6,224,239
Operating revenue Depreciation expense	<u>Pool</u>	Course	
	<u>Pool</u> \$ 82,982	<u>Course</u> \$ 537,192	\$ 6,224,239
Depreciation expense Operating income (loss) Net Income (loss)	<u>Pool</u> \$ 82,982 19,377	<u>Course</u> \$ 537,192 36,946	\$ 6,224,239 828,282
Depreciation expense Operating income (loss) Net Income (loss) Total Assets	<u>Pool</u> \$ 82,982 19,377 (20,194)	Course \$ 537,192 36,946 (89,687)	\$ 6,224,239 828,282 360,206
Depreciation expense Operating income (loss) Net Income (loss)	<u>Pool</u> \$ 82,982 19,377 (20,194) 189	Course \$ 537,192 36,946 (89,687) (42,894)	\$ 6,224,239 828,282 360,206 552,780
Depreciation expense Operating income (loss) Net Income (loss) Total Assets	Pool \$ 82,982 19,377 (20,194) 189 616,029	Course \$ 537,192 36,946 (89,687) (42,894) 1,144,952	\$ 6,224,239 828,282 360,206 552,780 37,822,399
Depreciation expense Operating income (loss) Net Income (loss) Total Assets Net Working Capital	Pool \$ 82,982 19,377 (20,194) 189 616,029	Course \$ 537,192 36,946 (89,687) (42,894) 1,144,952	\$ 6,224,239 828,282 360,206 552,780 37,822,399
Depreciation expense Operating income (loss) Net Income (loss) Total Assets Net Working Capital Property, plant, & equipment:	Pool \$ 82,982 19,377 (20,194) 189 616,029	Course \$ 537,192 36,946 (89,687) (42,894) 1,144,952 20,438	\$ 6,224,239 828,282 360,206 552,780 37,822,399 10,599,674
Depreciation expense Operating income (loss) Net Income (loss) Total Assets Net Working Capital Property, plant, & equipment: Additions	Pool \$ 82,982 19,377 (20,194) 189 616,029	Course \$ 537,192 36,946 (89,687) (42,894) 1,144,952 20,438	\$ 6,224,239 828,282 360,206 552,780 37,822,399 10,599,674 585,676
Depreciation expense Operating income (loss) Net Income (loss) Total Assets Net Working Capital Property, plant, & equipment: Additions Deletions	Pool \$ 82,982 19,377 (20,194) 189 616,029 21,242	Course \$ 537,192 36,946 (89,687) (42,894) 1,144,952 20,438	\$ 6,224,239 828,282 360,206 552,780 37,822,399 10,599,674 585,676 (31,799)

(Continued)

11. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 1999, the City contracted with private carriers for property and fleet insurance, liability insurance, and inland marine coverage. Coverage provided is as follows:

Building and Contents - replacement cost (\$500 deductible) - \$37,572,270

Automobile Liability (\$250 deductible) - \$1,000,000

Uninsured Motorists - \$25,000

General Liability - \$2,000,000

Public Officials Liability (\$7,000 deductible) - \$1,000,000

Umbrella Coverage - \$10,000

Settled claims have not exceeded this commercial coverage in any of the past three years

12. CONTRIBUTED CAPITAL

Changes in contributed capital during the year were as follows:

Contributed Capital, January 1, 1999	\$16,011,660
From other funds	81,030
Development	80,353
Contributed Capital, December 31, 1999	\$16,173,043

13. <u>SELF-INSURANCE</u>

The City participates in a self - insurance plan for health care benefits with Professional Claims Management. The activity of the plan is recorded in the City's Internal Service Fund. Funds are transferred on a monthly basis to the Internal Service Fund from the other participating funds and paid monthly to Professional Claims Management. The claims liability of \$142,463 reported in the Internal Service Fund at December 31, 1999 is based on an estimate provided by the third party administrator and meets the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for unpaid claim cost, including estimates of cost relating to incurred but not reported claims, be reported. Changes in claims activity for the past year are as follows:

	Claims Payable	Current Year	Current Year	Claims Payable
	December 31,	<u>Claims</u>	<u>Payments</u>	December 31,
1998	\$ 69,886	\$939,670	\$(880,289)	\$129,267
1999	129,267	781,430	(768,234)	142,463

14. <u>DEFERRED REVENUES</u>

Certain revenues, such as property taxes, that are measurable and available at year end but not received during the available period of sixty days after year end are recorded as a receivable and deferred revenue. The revenue is recognized in the subsequent year in which it is received.

15. CONTINGENT LIABILITIES

The City received financial assistance from federal and state agencies in the form of grants. The disbursement of funds under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims would not have a material adverse effect on the overall financial position of the City at December 31, 1999.

The City is a party to several legal proceedings seeking damages or injunctive relief generally incidental to its operations. The City's management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

Guillan & Company

CERTIFIED PUBLIC ACCOUNTANT

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REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

City Of Ashland Ashland County

We have audited the financial statements of the City Of Ashland, as of and for the year ended December 31, 1999, and have issued our report thereon dated June 27, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the City of Ashland's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level

City Of Ashland Ashland County

the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to management in a separate letter dated June 27, 2000.

This report is intended for the information and use of the audit committee, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Guillan + Company

June 27, 2000

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CITY OF ASHLAND ASHLAND COUNTY

GENERAL COMMENTS

The report was reviewed with and acknowledged by the following officials on June 27, 2000:

Director of Finance:

William Strine

Director of Accounting:

Nancy Boyd

Accounting Specialist:

Lee Yarman

These officials were informed that they had five working days for the Auditor of State and sixty days for the federal government from the date of the post audit conference to respond to, or contest, in writing, the report contents. No such response was received.

City personnel were cooperative and available for questions and assistance during regular working hours.



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Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

CITY OF ASHLAND ASHLAND COUNTY

CLERK'S CERTIFICATION

By: Susan Babbitt

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Date: JUL 272000