## CITY OF BAY VILLAGE CUYAHOGA COUNTY

**REGULAR AUDIT** 

FOR THE YEAR ENDED DECEMBER 31, 1999



Jim Petro Auditor of State

STATE OF OHIO

## CITY OF BAY VILLAGE TABLE OF CONTENTS

TITLE	PAGE
Report of Independent Accountants	1
Combined Balance Sheet - All Fund Types and Account Groups	4
Combined Statement of Revenues, Expenditures, and Changes in Fund Balances - All Governmental Fund Types	8
Combined Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual - All Governmental Fund Types	10
Combined Statement of Revenues, Expenses, and Changes in Fund Equity / Fund Balance - All Proprietary Fund Types and Nonexpendable Trust Fund	14
Combined Statement of Revenues, Expenses, and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual - All Proprietary Fund Types and Nonexpendable Trust Fund	15
Combined Statement of Cash Flows - All Proprietary Fund Types and Nonexpendable Trust Fund	18
Notes to the General Purpose Financial Statements	21
Report on Compliance and on Internal Control Required by Government Auditing Standards	49
Schedule of Finding	51

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#### **REPORT OF INDEPENDENT ACCOUNTANTS**

Members of City Council City of Bay Village Cuyahoga County 350 Dover Center Road Bay Village, Ohio 44116

We have audited the accompanying general-purpose financial statements of the City of Bay Village, Cuyahoga County, Ohio, (the City) as of and for the year ended December 31, 1999, as listed in the table of contents. These general-purpose financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the City of Bay Village, Cuyahoga County, Ohio, as of December 31, 1999, and the results of its operations and the cash flows of its proprietary fund types and its nonexpendable trust fund for the year then ended in conformity with generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 18, 2000, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

**Jim Petro** Auditor of State

September 18, 2000

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## **City of Bay Village** Combined Balance Sheet All Fund Types and Account Groups December 31, 1999

	Governmental Fund Types			
	General	Special Revenue	Debt Service	Capital Projects
Assets and Other Debits				<u> </u>
Assets				
Equity in Pooled Cash and				
Cash Equivalents	\$1,035,350	\$1,223,335	\$509,458	\$830,179
Investments	6,000	0	0	0
Receivables:				
Taxes	3,145,046	854,486	1,134,496	12,103
Accounts	21,212	0	0	0
Special Assessments	0	0	376,206	0
Accrued Interest	30,555	8,665	20,054	0
Investment in Joint Venture	0	0	0	0
Interfund Receivable	47,439	0	0	0
Intergovernmental Receivable	309,541	38,014	0	0
Fixed Assets (net, where applicable,				
of accumulated depreciation)	0	0	0	0
Other Debits				
Amount Available in Debt				
Service Fund For Retirement				
of General Obligation Bonds	0	0	0	0
Amount Available in Debt				
Service Fund For Retirement				
of Special Assessment Bonds	0	0	0	0
Amount Available for				
Compensated Absences	0	0	0	0
Amount to be Provided from				
General Government Resources	0	0	0	0
Total Assets and Other Debits	\$4,595,143	\$2,124,500	\$2,040,214	\$842,282

Proprietary F	und Types	Fiduciary Fund Types	Account	Groups	
11001100013	und Types	Trust	General	General	Totals
	Internal	and	Fixed	Long-Term	(Memorandum
Enterprise	Service	Agency	Assets	Obligations	Only)
\$1,052,518	\$680,834	\$249,155	\$0	\$0	\$5,580,829
0	0	0	0	0	6,000
0	0	0	0	0	5,146,131
87,515	0	0	0	0	108,727
0	0	0	0	0	376,206
0	7,484	7,572	0	0	74,330
5,820,399	0	0	0	0	5,820,399
0	0	0	0	0	47,439
0	0	0	0	0	347,555
6,474,306	0	0	11,481,264	0	17,955,570
0	0	0	0	249,127	249,127
0	0	0	0	280,385	280,385
0	0	0	0	472,387	472,387
0	0	0	0	4,792,557	4,792,557
\$13,434,738	\$688,318	\$256,727	\$11,481,264	\$5,794,456	\$41,257,642
					(continued)

## **City of Bay Village** Combined Balance Sheet All Fund Types and Account Groups (continued) December 31, 1999

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Capital Projects	
Liabilities, Fund Equity					
and Other Credits					
Liabilities					
Accounts Payable	\$54,044	\$48,328	\$0	\$12,264	
Accrued Wages	29,474	46,048	0	0	
Compensated Absences Payable	20,916	110	0	0	
Interfund Payable	0	47,439	0	0	
Intergovernmental Payable	6,359	2,690	0	0	
Deferred Revenue	2,860,619	848,434	1,510,702	0	
Undistributed Assets	0	0	0	0	
Claims Payable	0	0	0	0	
General Obligation Bonds Payable	0	0	0	0	
Special Assessment Debt with					
Governmental Commitment	0	0	0	0	
Total Liabilities	2,971,412	993,049	1,510,702	12,264	
Fund Equity and Other Credits					
Investment in General Fixed Assets	0	0	0	0	
Contributed Capital	0	0	0	0	
Retained Earnings:					
Unreserved (Deficit)	0	0	0	0	
Fund Balance:					
Reserved for Encumbrances	30,636	5,265	0	80,383	
Reserved for Endowment	0	0	0	0	
Unreserved, Undesignated	1,593,095	1,126,186	529,512	749,635	
Total Fund Equity and Other Credits	1,623,731	1,131,451	529,512	830,018	
Total Liabilities, Fund Equity					
and Other Credits	\$4,595,143	\$2,124,500	\$2,040,214	\$842,282	

See accompanying notes to the general purpose financial statements

Proprietary F	Fiduciary Proprietary Fund Types Fund Types Account Groups				
		Trust	General	General	Totals
	Internal	and	Fixed	Long-Term	(Memorandum
Enterprise	Service	Agency	Assets	Obligations	Only)
\$5,209	\$71,219	\$4,831	\$0	\$0	\$195,895
4,022	0	0	0	0	79,544
1,044	0	0	0	2,178,778	2,200,848
0	0	0	0	0	47,439
11,349	127,592	0	0	296,678	444,668
0	0	0	0	0	5,219,755
0	0	35,273	0	0	35,273
0	145,139	0	0	0	145,139
0	0	0	0	3,052,765	3,052,765
0	0	0	0	266,235	266,235
21,624	343,950	40,104	0	5,794,456	11,687,561
0 13,825,637	0 0	0 0	11,481,264 0	0 0	11,481,264 13,825,637
(412,523)	344,368	0	0	0	(68,155)
0	0	0	0	0	116,284
0	0	163,623	0	0	163,623
0	0	53,000	0	0	4,051,428
13,413,114	344,368	216,623	11,481,264	0	29,570,081
\$13,434,738	\$688,318	\$256,727	\$11,481,264	\$5,794,456	\$41,257,642

**City of Bay Village** Combined Statement of Revenues, Expenditures and Changes in Fund Balances All Governmental Fund Types For the Year Ended December 31, 1999

		Governmental
		Special
Revenues	General	Revenue
Municipal Income Tax	\$3,727,437	\$79,308
Property and Other Taxes	2,637,493	904,306
Charges for Services	75,379	152,201
Fines, Licenses and Permits	159,692	8,737
Intergovernmental	2,673,904	512,275
Special Assessments	0	0
Interest	126,348	35,400
Donations	14,200	38,304
Other	138,273	96,807
Total Revenues	9,552,726	1,827,338
Expenditures		
Current:		
General Government	2,098,322	0
Security of Persons and Property	3,332,360	1,116,327
Public Health and Welfare	202,282	66,109
Transportation	371,174	1,716,398
Community Environment	523,792	7,543
Economic Development	0	56,568
Basic Utility Services	1,595,957	0
Leisure Time Activities	0	614,813
Capital Outlay	0	0
Debt Service:	0	0
Principal Retirement	0	0
Interest and Fiscal Charges	0	0
Total Expenditures	8,123,887	3,577,758
Excess of Revenues Over (Under) Expenditures	1,428,839	(1,750,420)
Other Financing Sources (Uses)	_	
Proceeds of Bonds	0	700,000
Sale of Fixed Assets	0	0
Operating Transfers In	0	944,500
Operating Transfers Out	(1,379,500)	0
Total Other Financing Sources (Uses)	(1,379,500)	1,644,500
Excess of Revenues and Other Financing Sources		
Over (Under) Expenditures and Other Financing Uses	49,339	(105,920)
Fund Balances Beginning of Year	1,574,392	1,237,371
Fund Balances End of Year	\$1,623,731	\$1,131,451

See accompanying notes to the general purpose financial statements

Fund Types		
Debt	Capital	Totals
Service	Projects	(Memorandum Only)
\$0	\$158,614	\$3,965,359
1,284,489	0	4,826,288
0	0	227,580
0	0	168,429
177,192	0	3,363,371
168,833	34,762	203,595
85,703	0	247,451
0	1,600	54,104
3,475	0	238,555
1,719,692	194,976	13,294,732
28,954	0	2,127,276
0	0	4,448,687
0	0	268,391
0	0	2,087,572
0	0	531,335
0	0	56,568
0	0	1,595,957
0	0	614,813
0	853,860	853,860
1,826,000	0	1,826,000
210,125	0	210,125
2,065,079	853,860	14,620,584
(345,387)	(658,884)	(1,325,852)
200.000		1 000 000
300,000	0	1,000,000
0	470,999	470,999
0	410,000	1,354,500
0	0	(1,379,500)
300,000	880,999	1,445,999
(45,387)	222,115	120,147
574,899	607,903	3,994,565
\$529,512	\$830,018	\$4,114,712

# **City of Bay Village** Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual All Governmental Fund Types For the Year Ended December 31, 1999

		General Fund	
			Variance
	Revised		Favorable
Decement	Budget	Actual	(Unfavorable)
Revenues Municipal Income Tax	\$3,614,950	\$2 652 701	\$27.841
Property and Other Taxes	2,636,575	\$3,652,791 2,637,493	\$37,841 918
Charges for Services	67,500	73,241	5,741
Fines, Licenses and Permits	148,500	157,569	9,069
Intergovernmental	2,498,708	2,537,756	39,048
Special Assessments	0	0	0
Interest	115,000	118,993	3,993
Donations	15,000	14,200	(800)
Other	157,000	139,295	(17,705)
Total Revenues	9,253,233	9,331,338	78,105
Expenditures			
Current:			
General Government	2,142,202	2,116,583	25,619
Security of Persons and Property	3,307,711	3,389,515	(81,804)
Public Health and Welfare	202,640	202,282	358
Transportation	413,173	377,759	35,414
Community Environment	607,709	574,125	33,584
Econonic Development	0	0	0
Basic Utility Services	1,634,467	1,606,411	28,056
Leisure Time Activities	0	0	0
Capital Outlay	0	0	0
Debt Service:	0	0	0
Principal Retirement	0 0	0 0	0 0
Interest and Fiscal Charges	0	0	0
Total Expenditures	8,307,902	8,266,675	41,227
Excess of Revenues Over (Under) Expenditures	945,331	1,064,663	119,332
Other Financing Sources (Uses)			
Proceeds of Bonds	0	0	0
Sale of Fixed Assets	0	0	0
Operating Transfers In	0	0	0
Operating Transfers Out	(1,379,500)	(1,379,500)	0
Total Other Financing Sources (Uses)	(1,379,500)	(1,379,500)	0
Excess of Revenues and Other			
Financing Sources Over (Under) Expenditures and Other Financing Uses	(434,169)	(314,837)	119,332
Fund Balances Beginning of Year	1,228,362	1,228,362	0
Prior Year Encumbrances Appropriated	128,537	128,537	0
Fund Balances End of Year	\$922,730	\$1,042,062	\$119,332
1 and Dalances Lind Of Ical	ψ722,130	ψ1,072,002	ψ119,552

	bt Service Funds	De	ds	cial Revenue Fun	Spe
Variance Favorable (Unfavorable)	Actual	Revised Budget	Variance Favorable (Unfavorable)	Actual	Revised Budget
\$0	\$0	\$0	\$804	\$77,719	\$76,915
(279,397)	1,284,489	1,563,886	13,388	904,306	890,918
0	0	0	(7,599)	152,201	159,800
0	0	0	7,832	8,832	1,000
(5,281)	180,294	185,575	13,206	513,906	500,700
3,833	168,833	165,000	0	0	0
13,091	70,591	57,500	4,054	33,804	29,750
0	0	0	19,954	38,304	18,350
0	0	0	20,357	96,807	76,450
(267,754)	1,704,207	1,971,961	71,996	1,825,879	1,753,883
46	28,954	29,000	30,000	0	30,000
0	0	0	12,419	1,172,166	1,184,585
0	0	0	4,039	66,361	70,400
0	0	0	84,100	1,736,419	1,820,519
0	0	0	7,457	7,543	15,000
0	0	0	3,099	60,821	63,920
0	0	0	0	0	0
0 0	0 0	0 0	29,815 0	615,894 0	645,709 0
3,000	1 826 000	1,829,000	0	0	0
885	1,826,000 210,125	211,010	0	0	0 0
3,931	2,065,079	2,069,010	170,929	3,659,204	3,830,133
(263,823)	(360,872)	(97,049)	242,925	(1,833,325)	(2,076,250)
0	300,000	300,000	0	700,000	700,000
0	0	0	0	0	0
0	0	0	0	944,500	944,500
0	0	0	0	0	0
0	300,000	300,000	0	1,644,500	1,644,500
(263,823)	(60,872)	202,951	242 025	(188,825)	(431,750)
(203,623)			242,925	(100,023)	
0	571,251	571,251	0	1,175,188	1,175,188
0	0	0	0	152,823	152,823
(\$263,823)	\$510,379	\$774,202	\$242,925	\$1,139,186	\$896,261
(continued)					

# **City of Bay Village** Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual All Governmental Fund Types (continued) For the Year Ended December 31, 1999

	Capital Projects Funds			
D	Revised Budget	Actual	Variance Favorable (Unfavorable)	
<b>Revenues</b> Municipal Income Tax Property and Other Taxes	\$153,825 0	\$155,438 0	\$1,613 0	
Charges for Services Licenses and Permits	0 0	0 0	0 0	
Intergovernmental Special Assessments Interest	0 35,000 0	0 34,762 0	0 (238) 0	
Donations Other	0	1,600 0	1,600 0	
Total Revenues	188,825	191,800	2,975	
Expenditures Current:				
General Government Security of Persons and Property	0 0	0 0	0 0	
Public Health and Welfare Transportation Community Environment	0 0 0	0 0 0	0 0 0	
Basic Utility Services	0 0	0 0	0 0	
Leisure Time Activities Capital Outlay Debt Service:	0 1,109,280	0 941,119	0 168,161	
Principal Retirement Interest and Fiscal Charges	0	0	0	
Total Expenditures	1,109,280	941,119	168,161	
Excess of Revenues Over (Under) Expenditures	(920,455)	(749,319)	171,136	
Other Financing Sources (Uses) Proceeds of Bonds Sale of Fixed Assets Operating Transfers In Operating Transfers Out	0 450,000 410,000 0	0 470,999 410,000 0	0 20,999 0 0	
Total Other Financing Sources (Uses)	860,000	880,999	20,999	
Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses	(60,455)	131,680	192,135	
Fund Balances Beginning of Year	461,272	461,272	0	
Prior Year Encumbrances Appropriated	144,580	144,580	0	
Fund Balances End of Year	\$545,397	\$737,532	\$192,135	

Totals (Memorandum Only)					
		Variance			
Revised	A / 1	Favorable			
Budget	Actual	(Unfavorable)			
\$3,845,690	\$3,885,948	\$40,258			
5,091,379	4,826,288	(265,091)			
227,300	225,442	(1,858)			
149,500	166,401	16,901			
3,184,983	3,231,956	46,973			
200,000	203,595	3,595			
202,250	223,388	21,138			
33,350	54,104	20,754			
233,450	236,102	2,652			
13,167,902	13,053,224	(114,678)			
2,201,202	2,145,537	55,665			
4,492,296	4,561,681	(69,385)			
273,040	268,643	4,397			
2,233,692	2,114,178	119,514			
622,709	581,668	41,041			
63,920	60,821	3,099			
1,634,467	1,606,411	28,056			
645,709	615,894	29,815			
1,109,280	941,119	168,161			
1,829,000	1,826,000	3,000			
211,010	210,125	885			
15,316,325	14,932,077	384,248			
(2,148,423)	(1,878,853)	269,570			
1,000,000	1,000,000	0			
450,000	470,999	20,999			
1,354,500	1,354,500	0			
(1,379,500)	(1,379,500)	0			
1,425,000	1,445,999	20,999			
		_			
(723,423)	(432,854)	290,569			
3,436,073	3,436,073	0			
425,940	425,940	0			
\$3,138,590	\$3,429,159	\$290,569			

# **City of Bay Village** Combined Statement of Revenues, Expenses and Changes in Fund Equity All Proprietary Fund Types and Nonexpendable Trust Fund For the Year Ended December 31, 1999

	Proprietary F	Fund Types	Fiduciary Fund Type	
	Enterprise	Internal Service	Non- Expendable Trust	Totals (Memorandum Only)
Operating Revenues	Linterprise	Bervice	11450	Ollyy
Charges for Services	\$1,581,175	\$802,798	\$0	\$2,383,973
Interest	0	0	1,877	1,877
Other	40,708	28,443	0	69,151
Total Operating Revenues	1,621,883	831,241	1,877	2,455,001
Operating Expenses				
Personal Services	515,351	0	0	515,351
Contractual Services	674,809	259,996	18,724	953,529
Materials and Supplies	49,352	0	0	49,352
Claims	0	709,315	0	709,315
Depreciation	245,787	0	0	245,787
Other	5,628	0	0	5,628
Total Operating Expenses	1,490,927	969,311	18,724	2,478,962
Operating Income (Loss)	130,956	(138,070)	(16,847)	(23,961)
Non-Operating Revenues (Expenses)				
Interest	0	29,138	0	29,138
Equity in Income of Joint Venture	22,060	0	0	22,060
Total Non-Operating Revenues (Expenses)	22,060	29,138	0	51,198
Net Income (Loss ) Before Operating Transfers	153,016	(108,932)	(16,847)	27,237
Operating Transfers In	25,000	0	0	25,000
Net Income (Loss)	178,016	(108,932)	(16,847)	52,237
Retained Earnings/Fund Balance (Deficit) Beginning of Year (Restated - Note 3)	(590,539)	453,300	233,470	96,231
Retained Earnings/Fund Balance (Deficit) End of Year	(412,523)	344,368	216,623	148,468
Contributed Capital at Beginning and End of Year	13,825,637	0	0	13,825,637
Total Fund Equity End of Year	\$13,413,114	\$344,368	\$216,623	\$13,974,105
10th I with Equity Entry of ICul	ψ10,110,111	φστ1,500	<i>\\\\</i>	ψ13,771,10J

See accompanying notes to the general purpose financial statements

**City of Bay Village** Combined Statement of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual All Proprietary Fund Types and Nonexpendable Trust Fund For the Year Ended December 31, 1999

		Enterprise Funds	
	Revised Budget	Actual	Variance Favorable (Unfavorable)
Revenues Charges for Services Interest Other	\$1,491,000 0 40,500	\$1,580,703 0 40,708	\$89,703 0 208
Total Revenues	1,531,500	1,621,411	89,911
Expenses Personal Services Contractual Service Materials and Supplies Claims Capital Outlay Other	550,045 861,031 84,616 0 292,201 5,850	514,477 790,118 81,649 0 182,298 5,628	35,568 70,913 2,967 0 109,903 222
Total Expenses	1,793,743	1,574,170	219,573
Excess of Revenues Over (Under) Expenses Operating Transfers In	(262,243)	47,241 25,000	309,484
Excess of Revenues and Operating Transfers Over (Under) Expenses	(237,243)	72,241	309,484
Fund Equity Beginning of Year	549,888	549,888	0
Prior Year Encumbrances Appropriated	223,923	223,923	0
Fund Equity End of Year	\$536,568	\$846,052	\$309,484 (continued)
			(commund)

# **City of Bay Village** Combined Statement of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual2 All Proprietary Fund Types and Non-Expendable Trust Fund (continued) For the Year Ended December 31, 1999

	Internal Service Funds			
	Revised Budget	Actual	Variance Favorable (Unfavorable)	
Revenues				
Charges for Services	\$770,455	\$802,798	\$32,343	
Interest	19,000	26,429	7,429	
Other	37,745	28,961	(8,784)	
Total Revenues	827,200	858,188	30,988	
Expenses				
Personal Services	0	0	0	
Contractual Services	214,250	192,643	21,607	
Materials and Supplies	0	0	0	
Claims	676,400	657,127	19,273	
Capital Outlay	0	0	0	
Other	0	0	0	
Total Expenses	890,650	849,770	40,880	
Excess of Revenues Over (Under) Expenses	(63,450)	8,418	71,868	
Operating Transfers In	0	0	0	
Excess of Revenues and Operating Transfers Over (Under) Expenses	(63,450)	8,418	71,868	
Fund Equity Beginning of Year	742,059	742,059	0	
Prior Year Encumbrances Appropriated	0	0	0	
Fund Equity End of Year	\$678,609	\$750,477	\$71,868	

See accompanying notes to the general purpose financial statements

None	expendable Trust Fi	und	Тс	otals (Memorandur	n Only)
Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)
\$0 5,750 5,000	\$0 3,886 4,922	\$0 (1,864) (78)	\$2,261,455 24,750 83,245	\$2,383,501 30,315 74,591	\$122,046 5,565 (8,654)
10,750	8,808	(1,942)	2,369,450	2,488,407	118,957
0 15,000 0	0 15,004 0	0 (4) 0	550,045 1,090,281 84,616	514,477 997,765 81,649	35,568 92,516 2,967
0 0 0	0 0 0	0 0 0	676,400 292,201 5,850	657,127 182,298 5,628	19,273 109,903 222
15,000	15,004	(4)	2,699,393	2,438,944	260,449
(4,250)	(6,196)	(1,946)	(329,943)	49,463	379,406
0	0	0	25,000	25,000	0
(4,250)	(6,196)	(1,946)	(304,943)	74,463	379,406
221,600	221,600	0	1,513,547	1,513,547	0
0	0	0	223,923	223,923	0
\$217,350	\$215,404	(\$1,946)	\$1,432,527	\$1,811,933	\$379,406

## **City of Bay Village** Combined Statement of Cash Flows All Proprietary Fund Types and Nonexpendable Trust Fund For the Year Ended December 31, 1999

	Proprietary Fund Types		Fiduciary Fund Type	Totals	
	Enterprise	Internal Service	Nonexpendable Trust	(Memorandum Only)	
Increase (Decrease) in Cash and Cash Equivalents	<u>_</u>				
<b>Cash Flows from Operating Activities</b> Cash Received from Customers Cash Received from Quasi-External	\$1,583,938	\$0	\$0	\$1,583,938	
Transactions With Other Funds Other Cash Receipts Cash Paid to Suppliers	0 40,708 (752,020)	802,798 30,912 (192,643)	0 0 (15,004)	802,798 71,620 (959,667)	
Cash Paid to Employees Other Cash Payments	(514,477) (5,628)	0 0	0 0	(514,477) (5,628)	
Cash Payments for Claims	0	(627,553)	0	(627,553)	
Net Cash Provided by (Used for) Operating Activities	352,521	13,514	(15,004)	351,031	
<b>Cash Flows from</b> <b>Noncapital Financing Activities</b> Operating Transfers In	25,000	0	0_	25,000	
<b>Cash Flows from Capital</b> <b>and Related Financing Activities</b> Purchase of Fixed Assets	(23,195)	0	0	(23,195)	
<b>Cash Flows from Investing Activities</b> Capital Contributed to Joint Venture Change in Fair Value of Investments Interest on Investments	(75,396) 0 0	0 (344) 25,523	0 (5,958) <u>8,808</u>	(75,396) (6,302) 34,331	
Net Cash Provided by (Used for) Investing Activities	(75,396)	25,179	2,850	(47,367)	
Net Increase in Cash and Cash Equivalents	278,930	38,693	(12,154)	305,469	
Cash and Cash Equivalents Beginning of Year	773,588	642,141	226,036	1,641,765	
Cash and Cash Equivalents End of Year	\$1,052,518	\$680,834	\$213,882	\$1,947,234	
				(continued)	

## **City of Bay Village** Combined Statement of Cash Flows All Proprietary Fund Types and Nonexpendable Trust Fund (continued) For the Year Ended December 31, 1999

	Proprietary Fu	and Types Internal Service	Fiduciary Fund Type Nonexpendable Trust	Totals (Memorandum Only)
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities				
Operating Income (Loss)	\$130,956	(\$138,070)	(\$16,847)	(\$23,961)
Adjustments				
Depreciation	245,787	0	0	245,787
Interest	0	0	(1,877)	(1,877)
(Increase) Decrease in Assets: Accounts Receivable Increase (Decrease) in Liabilities:	2,763	2,469	0	5,232
Accounts Payable	(27,859)	71,169	3,720	47,030
Accrued Wages	48	0	0	48
Compensated Absences Payable	759	0	0	759
Intergovernmental Payable	67	(3,816)	0	(3,749)
Claims Payable	0	81,762	0	81,762
Net Cash Provided by				
(Used for) Operating Activities	\$352,521	\$13,514	(\$15,004)	\$351,031

#### Reconciliation of Cash and Cash Equivalents of Nonexpendable Trust Funds to Balance Sheet:

Cash and Cash Equivalents - All Fiduciary Funds	\$249,155
Cash and Cash Equivalents - All Agency Funds	(35,273)
Cash and Cash Equivalents - Nonexpendable Trust Fund	\$213,882

See accompanying notes to the general purpose financial statements

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## Note 1 - Description of the City and Reporting Entity

The City of Bay Village (the "City") was incorporated in 1908 and became a city in 1946. Under the City Charter adopted in April 1949, the City has an elected council-mayor form of government with six council members and a council president who are all elected to two year terms. The Mayor is elected for a four year term. The Director of Law and the Director of Finance are appointed by the Mayor.

In evaluating how to define the City for financial reporting purposes, management has considered all agencies, departments, and organizations making up the City of Bay Village (the primary government) and its potential component units consistent with Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity."

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City.

The City, in order to provide the necessary services to its citizens, is segmented into many different departments. Among these are a police force, a fire fighting force, a street maintenance force, sanitation services, planning and zoning departments, a human resources department, a parks and recreation system, a sewage system, and a general administrative staff to provide support to the service groups. The operation of these departments is directly controlled by the council through the budgetary process. These departments do not have separate legal standing and are, therefore, included as part of the primary government.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and the City is able to significantly influence the programs or services performed or provided by the organization; or the City is legally entitled to or can otherwise access the organization's resources; or the City is legally obligated or has otherwise assumed the responsibility to finance deficits of or provide financial support to the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt, or the levying of taxes. The City does not have any component units.

The Rocky River Wastewater Treatment Plant is a joint venture among the cities of Bay Village, Westlake, Rocky River, and Fairview Park. The Rocky River Wastewater Treatment Plant is governed by a management board consisting of the elected mayors of the four member cities and a fifth person nominated and elected by the mayors. The board has complete authority over all aspects of the plant's operation.

The City has an explicit and measurable equity interest in the Rocky River Wastewater Treatment Plant. There exists a residual interest in the assets upon dissolution of the joint venture. The City also has an ongoing financial responsibility for its share of the joint venture liabilities. (See Note 16).

The City is associated with the Westshore Council of Governments, Safe Air For Environment (S.A.F.E.) Council of Governments and the West Shore Area Rescue Association as jointly governed organizations. These organizations are presented in Note 17 to the City's financial statements.

## Note 2 - Summary of Significant Accounting Policies

The significant accounting policies followed in the preparation of these financial statements are summarized below. These policies conform to generally accepted accounting principles (GAAP) for local governmental units as prescribed in statements issued by the Governmental Accounting Standards Board (GASB) and other recognized authoritative sources. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued prior to November 30, 1989 to its proprietary activities, provided they do not conflict with or contradict GASB pronouncements.

#### A. Basis of Presentation - Fund Accounting

The City uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain City functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

For financial statement presentation purposes, the various funds of the City are grouped into the following generic fund types under the broad fund categories governmental, proprietary, and fiduciary.

**Governmental Fund Types** Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities (except for those accounted for in proprietary funds) are accounted for through governmental funds. The following are the City's governmental fund types:

**General Fund** This fund is the operating fund of the City and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds are established to account for the proceeds of specific revenue sources (other than amounts relating to major capital projects) that are legally restricted to expenditure for specified purposes.

**Debt Service Funds** These funds are used to account for the accumulation of resources for, and the payment of, general and special assessment long-term debt principal, interest, and related costs.

*Capital Projects Funds* These funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

**Proprietary Fund Types** Proprietary funds are used to account for the City's ongoing activities which are similar to those often found in the private sector. The following are the City's proprietary fund types:

**Enterprise Funds** The enterprise funds are used to account for the City's sewer and swimming pool funds. They are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

*Internal Service Funds* The internal service funds are used to account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis.

*Fiduciary Fund Types* Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The City's fiduciary funds include a nonexpendable trust fund and agency funds.

*Nonexpendable Trust Fund* This fund is accounted for in essentially the same manner as proprietary funds.

*Agency Funds* These funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

**Account Groups** To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of a general nature, the following account groups are used:

*General Fixed Assets Account Group* This account group is used to account for all fixed assets of the City other than those accounted for in proprietary funds.

**General Long-Term Obligations Account Group** This account group is used to account for all unmatured long-term indebtedness of the City that is not a specific liability of proprietary funds, including special assessment debt for which the City is obligated in some manner.

#### B. Measurement Focus and Basis of Accounting

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary funds and the nonexpendable trust fund are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earnings components. Proprietary fund type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made.

### B. Measurement Focus and Basis of Accounting (Continued)

All governmental fund types and agency funds are accounted for using the modified accrual basis of accounting. Under this basis, revenues are recognized in the accounting period when they become both measurable and available. Measurable means the amount of the transaction can be determined and available means collectible within the current year or soon enough thereafter to be used to pay liabilities of the current year. The available period for the City is thirty-one days after year-end.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: interest, state-levied locally shared taxes (including gasoline tax), fines and forfeitures, and income tax withheld by employers.

The City reports deferred revenue on its combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the measurable and available criteria for recognition in the current period. In the subsequent period, when both revenue recognition criteria are met, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized. Current and delinquent property taxes measurable as of December 31, 1999, whose availability is indeterminate and which are not intended to finance current period obligations, have been recorded as a receivable and deferred revenue. Levied special assessments are measurable, and have been recorded as a receivable. Since all assessments are due outside of the available period, the entire amount has been deferred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

The accrual basis of accounting is utilized for reporting purposes by the proprietary fund types and the nonexpendable trust fund. Revenues are recognized when they are earned and become measurable and expenses are recognized when they are incurred, if measurable. Unbilled service charges receivable are recognized as revenue at year-end.

### C. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the object level within each department. Any budgetary modifications at this level may only be made by resolution of the City Council.

*Tax Budget* At the first Council meeting in July, the Mayor presents the annual operating budget for the following year to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

**Estimated Resources** The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then

#### C. Budgetary Process (Continued)

serves as the basis for the annual appropriation ordinance. On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31 of the preceding year. The certificate may be further amended during the year if the Finance Director determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statements reflect the amounts in the final amended official certificate of estimated resources issued during 1999.

**Appropriations** A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the fund, department and object level. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The allocation of appropriations among departments and objects within a fund may be modified during the year by an ordinance of Council. During the year, several supplemental appropriation measures were passed. None of these supplemental appropriations had any significant affect on the original appropriations. The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts, including all amendments and modifications.

*Lapsing of Appropriations* At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and is not reappropriated.

**Encumbrances** As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. The Ohio Revised Code prohibits expenditures plus encumbrances from exceeding appropriations at the object level within each department. On the GAAP basis, encumbrances outstanding at year end are reported as reservations of fund balances for subsequent-year expenditures for governmental funds and are disclosed in the notes to the financial statements for proprietary funds.

#### D. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the combined balance sheet.

During 1999, investments were limited to certificates of deposit, U.S. Treasury Bills and Notes, governmental agency securities and manuscript bonds.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost.

#### D. Cash and Cash Equivalents (Continued)

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 1999 amounted to \$126,348, which includes \$102,722 assigned from other City funds.

For purposes of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an original maturity of more than three months are reported as investments.

#### E. Fixed Assets and Depreciation

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead capital acquisition and construction are reflected as expenditures in governmental funds, and the related assets are reported in the general fixed assets account group. Fixed assets utilized in proprietary funds are capitalized in the funds.

All purchased fixed assets are valued at cost where historical records are available and at an estimated historical cost when no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received.

Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of general fixed assets is also not capitalized.

Public domain ("infrastructure") general fixed assets consisting of roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems are not capitalized, as these assets are immovable and of value only to the City.

Assets in the general fixed assets account group are not depreciated. Depreciation of buildings, equipment, vehicles, and sewer lines in the proprietary fund types is computed using the straight-line method over an estimated useful life. Improvements to fund fixed assets are depreciated over the useful lives of the related fixed assets. The estimated useful lives are as follows:

20 - 45 years
5 - 20 years
3 - 12 years
50 years

#### F. Investment in Joint Venture

The investment in the joint venture is reported using the equity method of accounting.

#### G. Compensated Absences

The City reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

### G. Compensated Absences (Continued)

Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at December 31 by those employees who are currently eligible to receive termination payments and those the City has identified as probable of receiving payment in the future. All employees are vested after ten years of service.

For governmental funds, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the general long-term obligations account group. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

#### H. Accrued Liabilities and Long-term Obligations

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, claims and judgements, compensated absences and contractually required pension obligations are reported as a liability in the general long-term obligations account group to the extent that they will not be paid with current expendable available financial resources.

Payments made more than thirty-one days after year end are considered not to have been paid with current available financial resources. Bonds are recognized as a liability of the general long-term obligations account group until due or until resources have been accumulated in the fund for payment early in the following year.

Long-term debt and other obligations financed by proprietary funds are reported as liabilities in the appropriate proprietary funds.

### I. Interfund Transactions

Quasi-external transactions are accounted for as revenues and expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

#### J. Interfund Assets and Liabilities

Receivables and payables resulting from transactions between funds for services provided or goods received and agency fund assets due to operating funds are classified as "due from other funds" or "due to other funds" on the balance sheet. Short-term interfund loans are classified as "interfund receivables/payables".

### K. Contributed Capital

Contributed capital represents resources provided to the enterprise funds from other governments and contributions from developers, customers, or other funds that are not subject to repayment.

#### L. Reserves of Fund Equity

Reserves of fund balance are established to identify the existence of assets that, because of their nonmonetary nature or lack of liquidity, represent financial resources not available for current appropriation or expenditure including amounts legally segregated for a specific future use. Fund balances are reserved for encumbrances. Fund balance has also been reserved for endowments to indicate that the principal is legally restricted.

#### M. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### N. Total Columns on General Purpose Financial Statements

Total columns on the general purpose financial statements are captioned "Total (Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations or cash flows in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

#### Note 3 - Restatement of Prior Year Balances

The amount of liability for compensated absences in the General Long-Term Obligations Account Group was understated in the prior year. The balance of \$1,655,303 at December 31, 1998 was increased by \$335,681 to \$1,990,984.

The Rocky River Wastewater Treatment Plant restated their fund balance at December 31, 1998, resulting in a change to the "investment in joint venture" in the enterprise funds.

The restatement of the fund balance for the Rocky River Wastewater Treatment Plant had the following effect on the enterprise retained earnings for the various fund types as it was previously reported as of December 31, 1998.

	Enterprise
Retained Earnings at	
December 31, 1998	(\$674,969)
Rocky River Wastewater	
Treatment Plant	84,430
Retained Earnings at	
January 1, 1999	(\$590,539)

## Note 4 - Budgetary Basis of Accounting

While reporting financial position, results of operations, and changes in fund balance/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for transactions on a basis of cash receipts, disbursements, and encumbrances.

The Combined Statement of Revenues, Expenditures and Changes in Fund Balances -Budget (Non-GAAP) and Actual - All Governmental Fund Types and the Combined Statement of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP) and Actual - All Proprietary Fund Types and the Nonexpendable Trust Fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget and to demonstrate compliance with State statute. The major differences between the budget basis and the GAAP basis are:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Outstanding year end encumbrances are treated as expenditures/expenses (budget) rather than as a reservation of fund balance for governmental fund types or as note disclosure in the proprietary fund types (GAAP).
- 4. Proceeds from and principal payment on short-term note obligations are reported on the operating statement (budget) rather than on the balance sheet (GAAP).
- 5. For the proprietary funds, the acquisition and construction of capital assets are reported on the operating statement (budget) rather than as balance sheet transactions (GAAP).
- 6. Unreported cash represents amounts received/paid but not included as revenue/expenditure on the budget basis operating statements. These amounts are included as revenue/expenditure on the GAAP basis operating statements.

The following tables summarize the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements on a fund type basis:

#### Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses All Governmental Fund Types

	General	Special Revenue	Debt Service	Capital Projects
GAAP Basis	\$49,339	(\$105,920)	(\$45,387)	\$222,115
Net Adjustment for				
Revenue Accruals	(225,470)	(1,857)	(15,485)	(3,176)
Cash Adjustments	2,637	0	0	0
Change in Fair Value	1,403	398	921	0
Net Adjustment for				
Expenditure Accruals	(97,253)	(44,338)	(921)	5,388
Encumbrances	(45,493)	(37,108)	0	(92,647)
Budget Basis	(\$314,837)	(\$188,825)	(\$60,872)	\$131,680

#### **CITY OF BAY VILLAGE** NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 1999

## Note 4 - Budgetary Basis of Accounting (Continued)

Net Income(Loss)/Excess of Revenues
and Operating Transfers Over (Under) Expenses
All Proprietary Fund Types and Nonexpendable Trust Fund

	Enterprise	Internal Service	Nonexpendable Trust
GAAP Basis	\$178,016	(\$108,932)	(\$16,847)
Net Adjustment for			
Revenue Accruals	(3,484)	(2,535)	5,349
Cash Adjustment	2,825	0	0
Change in Fair Value	0	344	1,582
Capital Contributed to Joint Venture	(75,396)		
Income from Joint Venture	(22,060)	0	0
Net Adjustment for			
Expense Accruals	(28,611)	119,541	3,720
Depreciation Expense	245,787	0	0
Encumbrances	(201,641)	0	0
Capital Outlay	(23,195)	0	0
Budget Basis	\$72,241	\$8,418	(\$6,196)

### Note 5 - Accountability and Compliance

#### A. Fund Deficits

The following funds had a deficit balance at December 31, 1999:

Play in Bay Special Revenue Fund	\$45
Community Development Block Grant Special Revenue Fund	50,896
Sewer Enterprise Fund	445,310

The deficit in the play in bay special revenue fund is caused by the application of generally accepted accounting principles to this fund. The deficit in the community development block grant special revenue fund is caused by expenditures exceeding revenues. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

The sewer enterprise fund deficit is caused by including depreciation when reporting on a GAAP basis. Management is currently analyzing the sewer operation to determine appropriate steps to alleviate the deficit.

#### B. Legal Compliance

Contrary to section 5705.39, Ohio Revised Code, the following funds had appropriations in excess of revenues and carryover balances:

	Estimated		
Fund	Resources	Appropriations	Excess
Special Revenue Fund:			
Community Development Block Grant	\$34,083	\$63,920	(\$29,837)

Contrary to section 5705.41B, Ohio Revised Code, the following accounts had expenditures plus encumbrances in excess of appropriations:

Fund/Program	Appropriations	Expenditures	Excess
General Fund			
General Government			
Council			
Personal Services	\$42,805	\$42,883	\$78
Materials and Supplies	7,000	8,382	1,382
Council Clerk			
Personal Services	19,500	20,608	1,108
Finance Department			
Materials and Supplies	7,500	9,827	2,327
General Admission			
Materials and Supplies	9,205	9,485	280
Civil Service			
Personal Services	\$3,500	\$3,844	\$344

### **CITY OF BAY VILLAGE** NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 1999

Fund/Program	Appropriations	Expenditures	Excess
Other	10,000	10,660	660
Service Director			
Personal Services	617,850	633,284	15,434
Public Buildings			
Personal Services	170,700	198,114	27,414
Security of Persons and Property			
Police Department			
Personal Services	1,688,590	1,750,175	61,585
Materials and Supplies	77,234	77,714	480
Animal Control			
Personal Services	26,425	26,754	329
Fire Department			
Personal Services	1,429,455	1,467,172	37,717
Street Lighting			
Contractual Services	175,000	175,090	90
Public Health and Welfare			
Community Services			
Personal Services	187,590	190,330	2,740
Transportation			
Street Signs			
Personal Services	98,450	104,709	6,259
Contractual Services	23,500	23,534	34
Leaf Collection			
Contractual Services	50,000	74,927	24,927
Community Environment			
Building Department			
Materials and Supplies	19,535	20,268	733
Trees			
Personal Services	107,000	113,151	6,151
Basic Utility Services			
Rubbish/Garbage			
Personal Services	69,100	72,315	3,215
Special Revenue Funds:			
Emergency Paramedic Fund			
Security of Persons and Property			
Personal Services	504,235	537,865	33,630
Parks and Recreation			
Leisure Time Activities			
Personal Services	\$287,065	\$295,726	\$8,661

#### **CITY OF BAY VILLAGE** NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 1999

Fund/Program	Appropriations	Expenditures	Excess	
Youth Activity Fund				
Leisure Time Activities				
Personal Services	50,910	52,204	1,294	
Play in Bay Fund				
Leisure Time Activities				
Material and Supplies	0	28	28	
Dwyer Fund				
Public Health and Welfare				
Other	35,600	41,829	6,229	
Cahoon Trust Fund				
Leisure Time Activities				
Personal Services	11,550	11,768	218	
Enterprise Fund:				
Swimming Pool Fund				
Personal Services	99,325	100,190	865	

In order to eliminate the budgetary violations, appropriations will be more closely monitored to ensure appropriations will cover year end encumbrances.

The City had negative cash balances in the following funds indicating that revenues from other sources were used to pay obligations of these funds contrary to Ohio Revised Code Section 5705.10:

Community Development Block Grant	(\$47,394)
Fund	
Play in Bay Fund	(\$45)

#### Note 6 - Deposits and Investments

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

## Note 6 - Deposits and Investments (Continued)

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including pass book accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution. Interim monies may be deposited or invested in the following securities :

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
- 6. The State Treasurer's investment pool (STAROhio).

## Note 6 - Deposits and Investments (Continued)

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 7. Bonds of the State of Ohio;
- 8. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and
- 9. Obligations of the City.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Historically, the City has not purchased these types of investments or issued these types of notes. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements."

## A. Deposits

At year-end, the carrying amount of the City's deposits was \$1,896,532 and the bank balance was \$1,665,088. Of the bank balance:

- 1. \$375,766 was covered by federal depository insurance; and
- 2. \$1,289,322 was uninsured and uncollateralized. Although all statutory requirements for the deposit of money had been followed, non compliance with federal requirements could potentially subject the City to a successful claim by the FDIC.

## B. Investments

The City's investments are required to be categorized to give an indication of the level of risk assumed by the City at year end. Category 1 includes investments that are insured or registered or are held by the City or its agent in the City's name. Category 2 includes uninsured and unregistered investments which are held by the counterparty's trust department or agent in the City's name. Category 3 includes uninsured and unregistered investments which are held by the counterparty, or by its trust department or agent but not in the City's name.

## Note 6 - Deposits and Investments (Continued)

#### B. Investments (Continued)

	Category	Category	Fair	
	1	3	Value	
Manuscript Bonds	\$6,000	\$0	\$6,000	
U. S. Treasury Notes	0	180,886	180,886	
U. S. Treasury Bills	0	993,277	993,277	
Federal Home Loan Notes	0	1,231,035	1,231,035	
Federal National Mortgage Note	0	1,279,099	1,279,099	
Total Investments	\$6,000	\$3,684,297	\$3,690,297	

The classification of cash and cash equivalents, and investments on the combined financial statements is based on criteria set forth in GASB Statement No. 9. A reconciliation between the classifications of cash and investments on the combined financial statements and the classification per GASB Statement No. 3, is as follows:

	Cash and	
	Cash Equivalents	Investments
GASB Statement 9	\$5,580,829	\$6,000
Investments which are part of		
a cash management pool:		
U. S. Treasury Notes	(180,886)	180,886
U. S. Treasury Bills	(993,277)	993,277
Federal Home Loan Notes	(1,231,035)	1,231,035
Federal National Mortgage Note	(1,279,099)	1,279,099
GASB Statement 3	\$1,896,532	\$3,690,297

#### Note 7 - Receivables

Receivables at December 31, 1999, consist primarily of taxes, accounts (billings for utility services), special assessments, accrued interest, and intergovernmental receivables arising from grants, entitlements, and shared revenues. All receivables are considered fully collectible.

## A. Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Property tax revenue during 1999 for real and public utility property taxes represents collections of 1998 taxes. Property tax payments received during 1999 for tangible personal property (other than public utility property) is for 1999 taxes.

1999 real property taxes are levied after October 1, 1999 on the assessed value as of January 1, 1999, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 1999 real property taxes are collected in and intended to finance 2000.

#### Note 7 - Receivables (Continued)

#### A. Property Taxes (Continued)

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 1999 public utility property taxes became a lien December 31, 1998, are levied after October 1, 1999, and are collected in 2000 with real property taxes.

1999 tangible personal property taxes are levied after October 1, 1998, on the value as of December 31, 1998. Collections are made in 1999. Tangible personal property assessments are 25 percent of the true value.

The full tax rate for all City operations for the year ended December 31, 1999, was \$15.10 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 1999 property tax receipts were based are as follows:

Real Estate:	
Residential/Agricultural	\$341,173,110
Commercial/Industrial	9,026,220
Tangible Personal Property:	
General	2,409,425
Public Utilities	8,256,050
Total	\$360,864,805

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable at September 20.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Bay Village. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represent real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 1999. Although total property tax collections for the next year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31, nor are they intended to finance 1999 operations. The receivable is offset by deferred revenue.

#### B. Income Taxes

The City levies a municipal income tax of one and one-half percent on substantially all earned income within the City. In addition, residents of the City are required to pay the City income tax on income earned outside the City; however, a credit is allowed for income taxes paid to other municipalities which reduces the effective tax rate to one percent for such earnings.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. By City ordinance, income tax proceeds are credited to the following funds: ninety-four percent to the general fund, two percent to the accrued benefits special revenue fund, and four percent to the equipment replacement capital projects fund.

## Note 7 - Receivables (Continued)

#### B. Income Taxes (Continued)

The Regional Income Tax Collection Agency administers and collects income taxes for the City. Amounts collected are remitted monthly to the City.

#### C. Intergovernmental Receivables

A summary of intergovernmental receivables at December 31, 1999, follows:

	Amount
General Fund:	
Estate Tax	246,599
Local Government Tax	62,856
Permissive Tax	86
Total General Fund	309,541
Special Revenue Funds:	
Street Construction, Maintenance and Repair	34,947
State Highway	2,834
Grants Commission	233
Total Special Revenue Funds	38,014
Total All Funds	\$347,555

#### **Note 8 - Fixed Assets and Depreciation**

A summary of the enterprise fund's fixed assets at December 31, 1999, follows:

	Enterprise
Land	\$50,000
Buildings	709,062
Equipment	284,376
Vehicles	973,514
Sewer Lines	7,495,194
Total	9,512,146
Less: Accumulated Depreciation	(3,037,840)
Net Fixed Assets	\$6,474,306

## Note 8 - Fixed Assets and Depreciation (Continued)

	Balance January 1, 1999	Additions	Deductions	Balance December 31, 1999
Land and Improvements Buildings Machinery and Equipment Vehicles	573,181 4,827,360 2,078,754 3,161,879	102,313 377,623 202,490 461,475	25,000 102,313 0 176,498	\$650,494 5,102,670 2,281,244 3,446,856
Total	\$10,641,174	\$1,143,901	\$303,811	\$11,481,264

A summary of changes in general fixed assets during 1999 follows:

## Note 9 - Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 1999, the City has entered into contracts with various insurance companies for insurance. The following table lists the types of insurance, amount of coverage and the insurer:

Company	Type of Coverage	Coverage
CNA	Property/Inland Marine	\$9,644,800
National Casualty	Public Official and Liability	1,000,000/1,000,000
CNA	Boiler	5,000,000
CNA	General Liability	1,000,000/2,000,000
CNA	Automobile Liability, Comprehensive and Collision	1,000,000
National Casualty	Law Enforcement	1,000,000/1,000,000
CNA	Umbrella	10,000,000

Claims have not exceeded coverage in any of the last three years and there were no significant reductions in commercial coverage from the prior year.

Workers compensation is provided by the State. The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The City belongs to the retrospective rating plan by the State Workers' Compensation System.

## Note 9 - Risk Management (Continued)

The City has elected to provide health care coverage to its employees through a self-insured program. The City maintains a self-insurance internal service fund to account for and finance its uninsured risks of loss in this program. A third party administrator processes and pays all claims. The City purchases stop-loss coverage to insure against catastrophic claims.

The claims liability of \$145,139 reported in the internal service funds at December 31, 1999 was estimated based on the billings for January and February of 2000 and is based on the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was based on an analysis of the claims paid in 2000 by the third party administrator that were unpaid claims costs for 1999. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in the fund's claims liability amount for the last three years follows:

	Balance at			
	Beginning	Current Year	Claim	Balance at
	of Year	Claims	Payments	End of Year
1997	\$82,267	\$578,619	\$610,680	\$50,206
1998	50,206	560,365	547,194	63,377
1999	63,377	709,315	627,553	145,139

## **Note 10 - Defined Benefit Pension Plans**

## A. Public Employees Retirement System

All City full-time employees, other than Police and Firemen, participate in the Public Employees Retirement System of Ohio (PERS), a cost sharing multiple-employer public employee retirement system administered by the Public Employees Retirement Board. PERS provides basic retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 145 of the Ohio Revised Code. PERS issues a stand-alone financial report which may be obtained by writing to the Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642.

Plan members are required to contribute 8.5 percent of their annual covered salary to fund pension obligations and the City is required to contribute 9.35 percent. Contributions are authorized by State statute. The contribution rates are determined actuarially. The City's required contributions to PERS for the years ended December 31, 1999, 1998, and 1997 were \$319,001, \$290,054, and \$243,665, respectively. The full amount has been contributed for 1998 and 1997. 71.70 percent has been contributed for 1999 with the remainder being reported as a liability within the enterprise fund and the general long-term obligations account group.

## Note 10 - Defined Benefit Pension Plans (Continued)

## B. Police and Firemen's Disability and Pension Fund

The City contributes to the Police and Firemen's Disability and Pension Fund of Ohio (PFDPF), a cost-sharing multiple employer public employee retirement system administered by the PFDPF's Board of Trustees. PFDPF provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and by Chapter 742 of the Ohio Revised Code. PFDPF issues a publicly available financial report that includes financial information and required supplementary information. That report may be obtained by writing to the Police and Firemen's Disability and Pension Fund of Ohio, 140 East Town Street, Columbus, Ohio 43215.

Police and firefighters are required to contribute 10 percent of their annual covered salary to fund pension obligations and for 1999 the City is required to contribute 12.5 percent for police and 17 percent for firefighters. For 1998 the City contributions were 13 percent for police and 17.5 percent for firefighters. Contributions are authorized by State statute. The City's contributions to PFDPF for police and firefighters were \$147,439 and \$257,133 for the year ended December 31, 1999, \$147,471 and \$220,673 for the year ended December 31, 1998, and \$142,609 and \$229,329 for 1997. The full amount has been contributed for 1998 and 1997. 70.52 percent and 71.84 percent, respectively, have been contributed for 1999 with the remainder being reported as a liability within the general long-term obligations account group.

## Note 11 - Postemployment Benefits

## A. Public Employees Retirement System

The Public Employees Retirement System of Ohio (PERS) provides postretirement health care coverage to age and service employees with ten or more years of qualifying Ohio service credit and to primary survivor recipients of such retirees. Health care coverage for disability recipients is available. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12. A portion of each employer's contribution to PERS is set aside for the funding of postretirement health care based on authority granted by State statute. The 1999 employer contribution rate was 13.55 percent of covered payroll; 4.2 percent was the portion that was used to fund health care.

Benefits are funded on a pay-as-you-go basis. OPEB are financed through employer contributions and investment earnings. The contributions allocated to retiree health care and Medicare, along with investments income on allocated assets and periodic adjustments in health care provisions, are expected to be sufficient to sustain the program indefinitely. During 1999, OPEB expenditures made by PERS were \$523,599,349. As of December 31, 1999, the unaudited estimated net assets available for future OPEB payments were \$9,870,285,641. At December 31, 1999, the total number of benefit recipients eligible for OPEB through PERS was 118,062. The City's actual contributions for 1999 which were used to fund OPEB were \$143,295.

During 1997, PERS adopted a new calculation method for determining employer contributions applied to OPEB. Under the new method, effective January 1, 1998, employer contributions, equal to 4.2 percent of member covered payroll, are used to fund health care expenses. Under the prior method, accrued liabilities and normal cost rates were determined for retirees health coverage.

## Note 11 - Postemployment Benefits (Continued)

## B. Police and Firemen's Disability and Pension Fund

The Police and Firemen's Disability and Pension Fund (PFDPF) provides postretirement health care coverage to any person who receives or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22 if attending school full-time or on a 2/3 basis.

The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12. The Ohio Revised Code provides the authority allowing the Police and Firemen's Disability and Pension Fund's board of trustees to provide health care coverage and states that health care cost paid from the Police and Firemen's Disability and Pension Fund shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis. The total police employer contribution is 19.5 percent of covered payroll and the total firefighter employer contribution rate is 24 percent of covered payroll, of which 7 percent of covered payroll is applied to the postemployment health care program during 1999. For 1998 the percent used to fund healthcare was 6.5 percent. This allocation will be raised to 7.25 percent in 2000. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment.

The City's actual contributions for 1999 that were used to fund postemployment benefits were \$82,566 for police and \$105,878 for fire. PFDPF's total health care expenses for the year ended December 31, 1998, (the latest information available) were \$78,596,790, which was net of member contributions of \$5,331,515. The number of PFDPF participants eligible to receive health care benefits as of December 31, 1998, was 11,424 for police and 9,186 for firefighters.

## Note 12 - Other Employee Benefits

The criteria for determining vacation and sick leave components are derived from negotiated agreements and state laws. Employees earn vacation at different rates, depending upon length of service. In general, vacation earned in any one year must be used in the following year, and cannot be carried over except with the written approval of the Mayor. At the time of separation the employee is entitled to payment for any earned but unused vacation within statutory limits. Fire Department employees are limited to the payment of six weeks of accumulated but unused vacation by collective bargaining agreement. Overtime is paid in the period in which it was worked, except for the Police and Fire Department employees, who may accumulate overtime within statutory limits. At the time of separation, these employees are entitled to payment for any accumulated but unpaid overtime.

Sick leave may be accrued without limit. Upon retirement or death, employees are entitled to payment of any accumulated but unused sick leave as follows: Police (including dispatchers and jailers) and Fire Department employees at 50 percent and 40 percent, respectively, provided the employee has at least 15 years of service. All other employees at 25 percent of accumulated but unused sick leave after 10 years, 40 percent after 15 years, and 50 percent after 20 years. As of December 31, 1999, the liability for unpaid compensated absences was \$2,200,848 for the entire City.

## Note 13 - Long-term Obligations

A summary of changes in long-term obligations of the City during 1999 were as follows:

	Original Issue	Outstanding			Outstanding
GENERAL LONG-TERM OBLIGATIONS:	Amount	12/31/98	Additions	(Reductions)	12/31/99
GENERAL OBLIGATION BONDS					
1979 6.250% Public Library Construction	\$1,140,000	60,000	\$0	\$60,000	0
1993 3.675% Various Improvements	1,050,000	250,000	0	50,000	200,000
1994 4.670% Street Improvements (Queenswood)	563,100	215,550	0	71,850	143,700
1994 4.670% Various Improvements	479,650	102,000	0	102,000	0
1995 4.728% Sewer Improvements (Bruce, Russell, and Douglas)	400,000	160,000	0	80,000	80,000
	,	,		00,000	
1995 4.728% Street Improvements (Kenilworth)	497,375	198,930	0	99,465	99,465
1995 4.728% Street Improvements (Concrete Streets)	250,000	100,000	0	50,000	50,000
1996 4.618% Street Improvements (Kenilworth)	608,250	364,950	0	121,650	243,300
1996 4.618% Street Improvements (Municipal Program)	600,000	360,000	0	120,000	240,000
1996 4.618% Various Improvements	153,250	91,950	0	30,650	61,300
1997 4.494% Various Improvements	700,000	630,000	0	70,000	560,000
1997 4.494% Various Improvements	625,000	500,000	0	125,000	375,000
1999 4.080% Street Improvements	1,000,000	0	1,000,000	0	1,000,000
TOTAL GENERAL OBLIGATION BONDS		3,033,380	1,000,000	980,615	3,052,765
SPECIAL ASSESSMENT BONDS 1987 7.750% Street Improvements (Cahoon Road)	120,000	54,000	0	6,000	48,000
1989 7.107% Street Improvements (Series 1989-2)	280,000	15,000	0	15,000	0
1991 5.736% Street Improvements (Series 1991-3)	82,000	9,000	0	3,000	6,000
1992 4.718% Street Improvements (Series 1992-2)	70,000	10,000	0	10,000	0

#### **CITY OF BAY VILLAGE** NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 1999

	Original Issue Amount	Outstanding 12/31/98	Additions	(Reductions)	Outstanding 12/31/99
1994 4.670% Street Improvements	\$142,250	\$54,450	\$0	\$18,150	\$36,300
1995 4.728% Street Improvements	103,700	41,480	0	20,740	20,740
1995 4.728% Street Improvements	98,925	39,590	0	19,795	19,795
1996 4.618% Street Improvements	138,500	83,100	0	27,700	55,400
1997 4.494% Sidewalk Improvements	130,000	105,000	0	25,000	80,000
ASSESSMENT BONDS		411,620	0	145,385	266,235
BOND ANTICIPATION NOTES 1998 3.79% Street Improvements		700,000	0	700,000	0
COMPENSATED ABSENCES		1,990,984	187,794	0	2,178,778
PENSION OBLIGATIONS		281,745	296,678	281,745	296,678
TOTAL GENERAL LONG-TERM OBLIGATIONS		\$6,417,729	\$1,484,472	\$2,107,745	\$5,794,456

General obligation bonds will be paid from tax money receipted into the debt service fund. Special assessment bonds will be paid from the proceeds of special assessments levied against benefitted property owners. In the event that a property owner would fail to pay the assessment, payment would be made by the City. Compensated absences reported in the "compensated absences payable" account and the pension liability reported in the "intergovernmental payable" account will be paid from the fund from which the employees' salaries are paid.

The City's overall legal debt margin was \$35,087,167 at December 31, 1999. Principal and interest requirements to retire long-term obligations outstanding at December 31, 1999, are as follows:

	General Obligation	Special Assessment	
	Bonds	Bonds	Totals
2000	1,152,251	135,306	1,287,557
2001	877,032	84,877	961,909
2002	497,930	32,230	530,160
2003	354,070	10,775	364,845
2004	290,760	10,220	300,980
2005-2007	228,900	27,330	256,230
Sub-totals	3,400,943	300,738	3,701,681
Less: Interest	348,178	34,503	382,681
Total Principal	\$3,052,765	\$266,235	\$3,319,000

## Note 14 - Litigation

The City of Bay Village is a party to legal proceedings. The City management is of the opinion that ultimate disposition of these claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the City believes such disallowance, if any, will be immaterial.

#### Note 15 - Segment Information

The City's enterprise funds account for sewer services and the operation of a public swimming pool. Segment information for these operations as of and for the year ended December 31, 1999, was as follows:

	Sewer	Swimming Pool	Total
	Sewei	FUUI	TOLAI
Operating Revenues	\$1,479,331	\$142,552	\$1,621,883
Operating Expenses (Before Depreciation)	1,073,403	171,737	1,245,140
Depreciation Expense	238,406	7,381	245,787
Operating Income (Loss)	167,522	(36,566)	130,956
Income from Joint Venture	22,060	0	22,060
Operating Transfers In	0	25,000	25,000
Net Income (Loss)	189,582	(11,566)	178,016
Fixed Assets Additions	23,195	0	23,195
Net Working Capital	1,101,665	16,744	1,118,409
Total Assets	13,390,626	44,112	13,434,738
Total Fund Equity	13,369,002	44,112	13,413,114
Encumbrances at December 31, 1999	\$201,641	\$0	\$201,641

#### Note 16 - Joint Venture - Rocky River Wastewater Treatment Plant

The Rocky River Wastewater Treatment Plant (the "Plant") is a joint venture among the cities of Rocky River, Bay Village, Fairview Park, and Westlake. The Plant is governed by a management board consisting of the elected mayors of the four member cities and a fifth person nominated and elected by the mayors. The board has complete authority over all aspects of the Plant's operation. The Plant supplies all participating residents of the member cities with sewer services. Each city owns the sewage lines located in its city and bills its residents for usage. Continued existence of the Plant is dependent on the City's continued participation, and the City does have an equity interest in the Plant. The City's equity interest is \$5,820,399 which represents 18.99 percent of the total equity in the Plant. The Plant is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the City. Complete financial statements can be obtained from the City of Rocky River, 21012 Hilliard, Rocky River, Ohio 44116.

#### Note 17 - Jointly Governed Organizations

#### A. Westshore Council of Governments

The Westshore Council of Governments helps foster cooperation between municipalities in areas effecting health, safety, welfare, education, economic conditions and regional development. The board is comprised of one member from each of the sixteen participating entities. The board exercises control over the operation of the Council including budgeting, appropriating, contracting and designating management. Budgets are adopted by the board. Each city's degree of control is limited to its representation on the board. During 1999, the City contributed \$29,442 which represents 10.3 percent of total contributions. Complete financial statements can be obtained from the City of Rocky River, 21012 Hilliard, Rocky River, Ohio 44116.

The council has established two subsidiary organizations, the Westshore Hazardous Materials Committee ("HAZ MAT") which provides hazardous material protection and assistance, and the Westshore Enforcement Bureau which provides extra assistance to cities in the form of a Swat Team.

## B. S.A.F.E. Council of Governments

The S. A. F. E. Council of Governments was formed between municipalities to oppose changes to Cleveland Hopkins International Airport traffic pattern. The cities of Rocky River, Bay Village, Fairview Park, and Westlake govern by a board consisting of the elected mayors. The board exercises total control over the operation of the Council including budgeting, appropriating, contracting and designating management. Budgets are adopted by the board. Each city's degree of control is limited to its representation on the board. Currently, the Council is fully funded and no contributions are being assessed to the participating cities. Complete financial statements can be obtained from the City of Rocky River, 21012 Hilliard, Rocky River, Ohio 44116.

## Note 17 - Jointly Governed Organizations (Continued)

#### C. WestShore Area Rescue Association

The West Shore Area Rescue Association (WESHARE) helps foster cooperation between municipalities and hospitals to provide optimum emergency medical services. The Board is comprised of one member from each of the nine participating entities. The Board exercises total control over the operation of the Council including budgeting, contracting, and designating management. Budgets are adopted by the Board. Each city's degree of control is limited to its representation on the Board. In 1999, the City contributed \$300 to the association.

#### Note 18 - Interfund Transactions

At December 31, 1999, interfund receivables/interfund payables consist of an interfund receivable of \$47,439 in the general fund and interfund payables of \$47,439 in various funds. The following table shows the interfund payables:

Community Development Block Grant Special Revenue	\$47,394
Play in Bay Special Revenue Fund	45

#### Note 19 - Subsequent Event

On June 5, 2000 the City issued five year bond anticipation notes with interest rates of 5.00 percent in the amount of \$4,000,000 for various improvements which will mature on June 5, 2001.

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STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

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## REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Members of City Council City of Bay Village Cuyahoga County 350 Dover Center Road Bay Village, Ohio 44116

We have audited the financial statements of the City of Bay Village, Cuyahoga County, Ohio, (the City) as of and for the year ended December 31, 1999, and have issued our report thereon dated September 18, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## Compliance

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to the management of the City in a separate letter dated September 18, 2000.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. A reportable condition is described in the accompanying schedule of findings as item 1999-20818-001.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we do not believe the reportable condition described above is a material weakness. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the City in a separate letter dated September 18, 2000.

City of Bay Village Cuyahoga County Report on Compliance and on Internal Control Required by *Government Auditing Standards* 

Page -2-

This report is intended for the information and use of management and City Council, and is not intended to be and should not be used by anyone other than these specified parties.

**Jim Petro** Auditor of State

September 18, 2000

## City of Bay Village

December 31, 1999

## SCHEDULE OF FINDING

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#### **Budgetary Process**

The City's legal level of budget adoption is at the fund, function, and object level. The results of our budgetary test at December 31, 1999 showed a total of 97 instances where expenditures exceeded appropriations at this level. These budgetary violations resulted from a breakdown in the City's monitoring controls. We recommend the City review its monitoring procedures over the budgetary process and modify them as necessary to prevent any budgetary violations from occurring that would significantly impact the City's financial statements. This review should include procedures to anticipate necessary amendments and request Council to approve appropriation amendments before the line item expenditures exceed approved appropriations.



STATE OF OHIO OFFICE OF THE AUDITOR

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# CITY OF BAY VILLAGE

# **CUYAHOGA COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED OCTOBER 17, 2000