Guillan & Company

AUDITED GENERAL PURPOSE FINANCIAL STATEMENTS AND AUDITORS' REPORT

> FOR THE YEAR ENDED DECEMBER 31, 1998

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## CITY OF GALION CRAWFORD COUNTY

## ELECTED OFFICIALS AS OF DECEMBER 31, 1998

Elected Officials/Title	Term of Office
Pauline Eaton Council President	01/01/98 - 12/31/01
Mohsen Ressallat Council Member	01/01/98 - 12/31/01
Dave Dayne Council Member	01/01/96 - 12/31/99
Sharon Barnes Council Member	01/01/96 - 12/31/99
Don Diosi Council Member	01/01/98 - 12/31/01
Ken Swain Council Member	01/01/98 - 12/31/01
Joe Kleinknecht Council Member	01/01/98 - 12/31/01

### ADMINISTRATIVE PERSONNEL AS OF DECEMBER 31, 1998

<u>Personnel</u> <u>Title</u>

Phil Honsey City Manager

Bill Bauer Director of Finance

Lonna L. Harter Deputy Director of Finance

Dean Cobern Electrical Distribution Superintendent

George Ayers Water/Sewer Operations Superintendent

Leslie Spring Street Superintendent

William Nedolast Building Inspector

Rick Shifley Police Chief

Robert Keyes Fire Chief

Garland Gledhill Clerk of Council

Reese F. Mills Law Director

David Keller Assistant Law Director

Surety	<u>Amount</u>	Period Covered
Western Surety Company	\$50,000	07/01/97 - 07/01/01
Western Surety Company	\$10,000	01/01/96 - 01/01/00

\_\_\_\_\_

#### INDEX OF FUNDS

#### **GOVERNMENTAL FUND TYPES:**

General Fund Class:

General Fund

#### Special Revenue Fund Class:

Street Construction, Maintenance and Repair Fund State Highway Fund Street Improvement Fund Airport Fund Community Development Block Grant Fund Community Development Block Grant Escrow Fund Police Pension Fund Fire Pension Fund

#### Debt Service Fund Class:

Bond Retirement Fund

#### PROPRIETARY FUND TYPES:

#### Enterprise Fund Class:

Water Operating Fund
Water Improvement Fund
Sewer Operating Fund
Sewer Improvement Fund
Electric Operating Fund
Electric Improvement Fund
Utility Deposit Fund

#### Internal Service Fund Class:

Self Insurance Fund

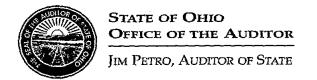
#### **FIDUCIARY FUND TYPES:**

#### Expendable Trust:

Egbert M. Freese Foundation

#### **ACCOUNT GROUPS:**

General Fixed Assets
General Long-Term Obligations



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City Mayor Members of City Council City of Galion, Ohio

We have reviewed the independent auditor's report of the City of Galion, Crawford County, prepared by Guillan & Company, Certified Public Accountant, for the audit period January 1, 1998 through December 31, 1998. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Galion is responsible for compliance with these laws and regulations.

JM PETRO
Auditor of State

January 10, 2000



#### CERTIFIED PUBLIC ACCOUNTANT

Wales Office Building 2137 Wales Ave. N.W. • Massillon, Ohio 44646 Telephone (330) 837-0046 FAX (330) 837-1563

#### **Independent Auditor's Report**

City Mayor Members of City Council City of Galion, Ohio

We have audited the accompanying general-purpose financial statements of the City of Galion, Ohio, as of and for the year ended December 31, 1998, as listed in the table of contents. These general-purpose financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the City of Galion, as of December 31, 1998, and the results of its operations and the cash flows of its proprietary fund types for the year then ended in conformity with generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 27, 1999 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provision of laws, regulations, contracts and grants.

Dullan & Company

October 27, 1999

## COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS AS OF DECEMBER 31, 1998

	GOVERNMENTAL FUND TYPES						
		ENERAL	SPECIAL REVENUE			DEBT ERVICE	
Assets and Other Debits							
Equity in pooled cash and cash equivalents	\$	69,189	\$	961	\$	87,267	
Cash and cash equivalents in segregated accounts Receivables (net of allowance for uncollectible):		900		-		-	
Taxes		900,478		51,000		97,000	
Accounts		3,786		800		-	
Accrued interest		352		-		-	
Contributions		-		-		-	
Due from other funds		-		-			
Due from other governments		230,968		51,772		_	
Loans receivable		_		655,274		-	
Loans receivable - current		-		132,656		-	
Prepaid expenditures		3,538		-		-	
Inventories of supplies at cost Fixed assets		25,137		44,742		-	
(net of accumulated depreciation) Restricted assets: Cash and cash equivalents		-		-		-	
in segregated accounts		_		327,221		_	
Amount available in debt service fund		_		J2.7 ,2.2.1		_	
Amount available to provide for retirement		-		-		_	
of general long-term debt							
Total Assets and Other Debits	\$	1,234,348	\$	1,264,426	\$	184,267	

FIDUCIARY

P	ROPRIETARY	FUND TYPES	FUND TYPES		ACCOUNT GE	TOTALS		
E	NTERPRISE	INTERNAL SERVICE	TRUST AND AGENCY		GENERAL GENERAL FIXED LONG-TERM ASSETS OBLIGATIONS			(MEMO- RANDUM ONLY)
\$	275,447	\$ -	\$ -	\$	- \$	-	\$	432,864
	1,200	(9,933)	-		-	-		(7,833)
	-	_			-	<b></b>		1,048,478
	1,613,762	=	-		-	-		1,618,348
	-	_	-		-			352
	-	-	8,272,338		-	-		8,272,338
	-	97,693	••		-	-		97,693
	-	-	-		🐂 :===	<u>.</u>		282,740
	-	-	-		- 😅	-		655,274
	-	-	-		- ·	-		132,656
	10,614	-	-		-			14,152
	1,016,631	-	-		<b>*</b>	-		1,086,510
	22,915,216	-	-		7,792,987	-		30,708,203
								327,221
	-	-	-		_ · .	87,267		87,267
	_	-				1,251,427		1,251,427
\$	25,832,870	\$ 87,760	\$ 8,272,338	\$	7,792,987 \$	1,338,694_	\$	46,007,690

# COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS AS OF DECEMBER 31, 1998 (Continued)

	GOVERNMENTAL FUND TYPES				
Liabilities, Equity and Other Credits	GENERAL	SPECIAL REVENUE	s	DEBT ERVICE	
Liabilities					
<u>Liabilities</u> Accounts payable	\$ 25.20	34 <b>\$</b>	20.045	ø	
	•	•	•	\$	-
Accrued interest payable	6,6		3,191		_
Accrued wages and benefits	79,12		13,618		-
Due to other funds	40,39		9,901		-
Due to other governments	71,1		16,378		07.000
Deferred revenue	337,42	21	51,000		97,000
Claims payables		-	-		
Deposits Held and Due to Others	000.0	-	005 000		-
General obligation note payable	600,0	JU	225,000		-
Bonds payable		-	-		-
Fire/Police pension accrued liability		-	0.744		_
Compensated absences	26,2	88	6,714		
Total Liabilities	1,186,2	53	355,847		97,000
Equity and Other Credits					
Investment in general fixed assets		_	_		_
Contributed capital					_
Retained earnings		_	_		
Fund balances:		_	_		_
Reserved for encumbrances	45,9	4.4	678		_
Reserved for inventory	25,1		44,742		_
Reserved for prepaid expenditures	3,5		- 11,7 12		_
Reserved for debt service	0,0	_	_		87,267
Reserved for loans receivable		_	787,930		01,201
Unreserved - undesignated	(26,5	24)	75,229		_
· <b>y</b> ······			;		
Total Equity and Other Credits	48,0	95	908,579		87 <u>,</u> 267
Total Liabilities, Equity and Other Credits	\$ 1,234,348 \$ 1,264,426 \$ 18				184,267

 OPRIETARY I TERPRISE	FUND TYPES INTERNAL SERVICE	FIDUCIARY FUND TYPES TRUST AND AGENCY		ES ACCOUNT GROUPS  GENERAL GENERAL  FIXED LONG-TERM			TOTALS (MEMO- RANDUM ONLY)
 72141402	OLI (FIOL	7(02.101		7.002.0	022,07,77,07,0		<u> </u>
\$ 1,147,806	\$ -	\$ -	\$	- 5	5 -	\$	1,203,115
49,246	-	-		-	-		59,088
65,708	-	_		-	i <del>a</del>		158,451
47,398	-	-		-	-		97,693
149,554	~	-		-	113,806		350,848
~	44	8,272,338		-	-		8,757,759
	87,760	-		-	<b>-</b>	-	87,760
170,937	-	-		-	-		170,937
1,473,801	-	-		-	154,979		2,453,780
1,300,000	-	-		-	605,000		1,905,000
-	-	-		-	148,548		148,548
 295,904					316,361		645,267
 4,700,354	87,760	8,272,338			1,338,694		16,038,246
	_	_		7,792,987	_		7,792,987
8,062,659	_			1,102,001	_		8,062,659
13,069,857	-	-		-	-		13,069,857
_	_			_	_		46,622
_	_	_		_	_		69,879
_	_	_			_	-	3,538
_	244	_		_	-		87,267
-		_		-	_		787,930
 -	<del></del>						48,705
 21,132,516				7,792,987			29,969,444
\$ 25,832,870	\$ 87,760	\$ 8,272,338	\$	7,792,987	\$ 1,338,694	\$	46,007,690

### COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

#### ALL GOVERNMENTAL AND EXPENDABLE TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 1998

	GOVERNMENTAL FUND TYPES						
	 	-	SPECIAL		DEBT		
	 SENERAL	R	REVENUE	S	ERVICE		
REVENUES	-						
Local taxes	\$ 3,177,505	\$	55,319	\$	42,063		
Intergovernmental revenues	684,052		732,902		13,893		
Charges for services	228,311		-		-		
Fines, licenses, permits	54,890				-		
Investment Income	20,188		44,551		_		
Rent	· <u>-</u>		64,244		_		
Other	 140,955		158,716		_		
TOTAL REVENUES	4,305,901		1,055,732		55,956		
EXPENDITURES		_					
Security of persons and property	2,279,361		409,055		_		
Public health services	308,796		-		-		
Leisure time activities	339,266		-		_		
Community environment	-		218,362		-		
Transportation	-		928,605		-		
General government	460,752		1,464		3,051		
Capital Outlay	126,947		61,253		_		
Debt service	 27,610		62,587		78,413		
TOTAL EXPENDITURES	\$ 3,542,732	\$	1,681,326	\$	81,464		

TOTALS (MEMORANDUM ONLY)						
\$	3,274,887 1,430,847 228,311 54,890 64,739 64,244 299,671 <b>5,417,589</b>					
	2,688,416 308,796 339,266 218,362 928,605 465,267 188,200 168,610					

\$ 5,305,522

## COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL AND EXPENDABLE TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 1998

(Continued)

	GOVERNMENTAL FUND TYPES					
	SPECIAL GENERAL REVENUE					DEBT ERVICE
Excess (Deficit) of Revenues Over (Under) Expenditures	\$	763,169	\$	(625,594)	\$	(25,508)
Other financing sources Operating transfers in		<b>,</b>		662,455		-
Operating transfers out Other financing sources		(740,017) 33,491		-		<u>-</u>
TOTAL OTHER FINANCING SOURCES/(USES)		(706,526)		662,455		
(Deficit) of revenues and other financing sources (under)						
expenditures and other financing uses		_ 56,643		36,861		(25,508)
FUND BALANCES - January 1, 1998		8,028		871,087		112,775
Increase (decrease) in reserve for inventory		(16,576)		631		
FUND BALANCES - December 31, 1998	\$	48,095	\$	908,579	\$	87,267

TOTALS (MEMORANDUM ONLY)						
\$	112,067					
662,455 (740,017) 33,491						
•	(44,071)					
	67,996					
	991,890					
	(15,945)					
\$	1,043,941					

## COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES, BUDGET - ACTUAL (BUDGETARY BASIS) ALL GOVERNMENTAL AND EXPENDABLE TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 1998

	GENERAL FUND							
	REVISED BUDGET ACTUAL				VARIANCE FAVORABLE / (UNFAVORABL			
REVENUES					,			
Local taxes Intergovernmental revenues Charges for services Fines, licenses, and permits Miscellaneous	\$	3,516,357 486,847 225,466 79,576 214,837	\$	3,025,213 656,393 228,311 52,920 162,915	\$	(491,144) 169,546 2,845 (26,656) (51,922)		
TOTAL REVENUES	4,523,083			4,125,752	(397,331)			
EXPENDITURES						-		
Security of persons and property Public health services Leisure time activities Community environment Transportation General government		2,351,460 360,589 340,500 - 305,700 458,056		2,225,078 303,129 339,959 - 458,029		126,382 57,460 541 - 305,700 27		
Capital outlay Debt service		159,000 174,888		158,219 174,888		781 		
TOTAL EXPENDITURES	\$	4,150,193	\$	3,659,302	\$	490,891		

SPECIAL REVENUE FUNDS					DEBT SERVICE FUND					
REVISED BUDGET		ACTUAL	FA'	VARIANCE VORABLE / FAVORABLE)		EVISED UDGET		ACTUAL	FA	ARIANCE VORABLE / FAVORABLE)
				· · · · · · · · · · · · · · · · · · ·						<del></del>
\$ 49,500	\$	55,319	\$	5,819	\$	90,270	\$	115,248	\$	24,978
1,531,730		730,401		(801,329)		11,730		13,893		2,163
-		_		-		-				- -
 319,510		222,160		(97,350)		-		-		<u></u>
 1,900,740		1,007,880		(892,860)		102,000		129,141		27,141
440,000		409,055		30,945		~		-		-
_		-		-		-		<del>-</del>	-	<del>-</del> . <b>-</b>
783,000		208,840		574,160		_		-		-
974,232		927,415		46,817		-		-		_
-		1,464		(1,464)		-		3,051		(3,051)
261,593		61,253 312,953		(61,253) (51,360)		- 599,223		601,598		(2,375)
 201,090		312,833		(31,300)		J33,223		001,090		(2,573)
\$ 2,458,825	\$	1,920,980	\$	537,845	\$	599,223	\$	604,649	\$	(5,426)

# COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES, BUDGET - ACTUAL (BUDGETARY BASIS) ALL GOVERNMENTAL AND EXPENDABLE TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 1998 (Continued)

	GENERAL FUND						
	REVISED BUDGET			ACTUAL	RIANCE RABLE / VORABLE)		
Excess (Deficit) of Revenues Over (Under) Expenditures		372,890	\$	466,450	\$	93,560	
OTHER FINANCING SOURCES / (USES):							
Proceeds from sale of notes Operating transfers in		320,000		320,000		- -	
Operating transfers out Other financing sources		(460,000) 50,417		(740,017) 33,491		(280,017) (16,926)	
TOTAL OTHER FINANCING SOURCES / (USES)		(89,583)		(386,526)		(296,943)	
(Deficit) of revenues and other financing sources (under)		000 007		70.004		(000,000)	
expenditures and other financing uses		283,307		79,924		(203,383)	
FUND BALANCES - January 1, 1998		(44,664)		(44,664)		-	
Prior Year Encumbrances Appropriated		22,586		22,586			
FUND BALANCES - December 31, 1998	\$	261,229	\$	57,846	\$	(203,383)	

	SPEC	IAL REVENUE	FUNDS	DEBT SERVICE FUND					
	REVISED BUDGET	ACTUAL	VARIANCE FAVORABLE / (UNFAVORABLE)		REVISED BUDGET	_	ACTUAL	F	VARIANCE AVORABLE / IFAVORABLE)
\$	(558,085)	\$ (913,100)	\$ (355,015)	\$	(497,223)	\$	(475,508)	\$	21,715
						<del></del> -		. <u> </u>	
	225,000 1,129,260	225,000 662,455	(466,805)		450,000		450,000		-
	- -	-	-		-		-		~
<del></del>	1,354,260	887,455	(466,805)		450,000		450,000		
	796,175	(25,645)	(821,820)		(47,223)		(25,508)		21,715
	4,424	4,424	-		112,775		112,775		~
	19,232	19,232							
\$	819,831	\$ (1,989)	\$ (821,820)	\$	65,552	\$	87,267	\$	21,715

# COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES, BUDGET - ACTUAL (BUDGETARY BASIS) ALL GOVERNMENTAL AND EXPENDABLE TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 1998 (Continued)

	TOTALS (MEMORANDUM ONLY)						
	REVISED BUDGET			ACTUAL	VARIANCE FAVORABLE CTUAL (UNFAVORAB		
REVENUES		-					
Local taxes	\$	3,656,127	\$	3,195,780	\$	(460,347)	
Intergovernmental revenues		2,030,307		1,400,687		(629,620)	
Charges for services		225,466		228,311		2,845	
Fines, licenses, and permits		79,576		52,920		(26,656)	
Miscellaneous		534,347		385,075		(149,272)	
TOTAL REVENUES	6,525,823		5,262,773			(1,263,050)	
EXPENDITURES		-					
Security of persons and property		2,791,460		2,634,133		157,327	
Public health services		360,589		303,129		57,460	
Leisure time activities		340,500		339,959		541	
Community environment		783,000		208,840		574,160	
Transportation		1,279,932		927,415		352,517	
General government		458,056		462,544		(4,488)	
Capital outlay		159,000		219,472		(60,472)	
Debt service		1,035,704		1,089,439		(53,735)	
TOTAL EXPENDITURES	_\$	7,208,241	\$	6,184,931	\$_	1,023,310	

# COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES, BUDGET - ACTUAL (BUDGETARY BASIS) ALL GOVERNMENTAL AND EXPENDABLE TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 1998 (Continued)

	TOTALS (MEMORANDUM ONLY)						
			·- ·- · · · · · · · · · · · · · · · · ·	VARIANCE			
		REVISED			FAVORABLE /		
		BUDGET		ACTUAL	(UNF	AVORABLE)	
Excess (Deficit) of Revenues							
Over (Under) Expenditures	\$	(682,418)	\$	(922,158)	\$	(239,740)	
( ( )				<u> </u>	· ·		
OTHER FINANCING SOURCES / (USES):	=						
Proceeds from sale of notes		995,000		995.000		_	
Operating transfers in		1,129,260		662,455		(466,805)	
Operating transfers out		(460,000)		(740,017)		(280,017)	
Other financing sources		50,417		33,491		(16,926)	
Other infancing sources		50,411		33,481		(10,320)	
TOTAL OTHER FINANCING							
SOURCES / (USES)		1,714,677		950,929		(763,748)	
(Deficit) of revenues and other							
financing sources (under)							
expenditures and other financing uses		1,032,259		28,771		(1,003,488)	
expenditures and other manoring does		1,002,200		20,771		(1,000,400)	
FUND BALANCES - January 1, 1998		72,535		72,535		_	
-							
Prior Year Encumbrances Appropriated		41,818		41,818		-	
FUND BALANCES - December 31, 1998	\$	1,146,612	\$	143,124	\$	(1,003,488)	
			· -				

## COMBINED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN RETAINED EARNINGS - ALL PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 1998

	ENTERPRISE FUND		INTERNAL SERVICE FUND	(ME	TOTALS MORANDUM ONLY)
Operating Revenues					· · · · · · · · · · · · · · · · · · ·
Charges for services Other	\$	9,512,045 78,582	\$ 565,120 718	\$	10,077,165 79,300
Total Operating Revenues		9,590,627	 565,838		10,156,465
Operating Expenses					
Personal services Contractual services Materials and supplies Employees fringe benefits Depreciation		1,931,742 5,522,811 651,283 784,751 1,020,254	565,838 - - -		1,931,742 6,088,649 651,283 784,751 1,020,254
Total Operating Expenses		9,910,841	565,838		10,476,679
Operating Income		(320,214)	-		(320,214)
Nonoperating Expenses					
Interest Expense		(142,570)	 ж		(142,570)
Total Nonoperating Expenses	\$	(142,570)	\$ -	\$	(142,570)
Net Income (Loss) Before Operating Transfers		(462,784)	-		(462,784)
Tranfers-in		77,562	_		77,562
Net (Loss)	\$	(385,222)	\$ -	\$	(385,222)
Retained Earnings, restated - January 1, 1998		21,517,738	_		21,517,738
Retained Earnings - December 31, 1998	\$	21,132,516	\$ -	\$	21,132,516

## COMBINED STATEMENT OF CASH FLOWS ALL PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 1998

·	ERPRISE FUND	 INTERNAL SERVICE FUND	TOTALS (MEMORANDUM ONLY)	
CASH FLOWS FROM OPERATING ACTIVITIES:				
Operating Income	\$ (320,214)	\$ -	\$	(320,214)
Adjustments to reconcile operating (loss) to net cash provided by (used in) operating activities:				
Depreciation	1,020,254	-		1,020,254
(Increase) decrease in Assets: Receivables Inventories Prepaid expenses Due from other funds Due from other Govrnments	(225,335) 121,810 (843) - 334,078	- - - (36,057) -		(225,335) 121,810 (843) (36,057) 334,078
Increase (decrease) in Liabilities:  Accounts payable Accrued interest payable Claims Payable Accrued wages and benefits Compensated absences payable Due to other governments Due to other funds Deposits held and Due to Others	244,944 30,319 - 9,058 (9,198) 44,272 17,875 16,388	31,189 - - - - - -		244,944 30,319 31,189 9,058 (9,198) 44,272 17,875 16,388
Total Adjustments	\$ 1,283,408	\$ (4,868)	\$	1,278,540

## COMBINED STATEMENT OF CASH FLOWS ALL PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 1998 (Continued)

	ENTERPRISE FUND			INTERNAL SERVICE FUND	(ME	TOTALS MORANDUM ONLY)
Net cash provided by (used in) operating activities	\$	1,283,408	\$	(4,868)	\$	1,278,540
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
Proceeds from debt issue		601,728		944		601,728
Principal paid on bonds and notes		(942,734)		_		(942,734)
Operating Transfer in		77,562		-		77,562
Acquisition of capital assets		(447,562)		-		(447,562)
Interest paid		(142,570)		_		(142,570)
Net cash used in capital and related						
financing activities		(853,576)				(853,576)
Net (decrease) in cash and cash equivalents		429,832		(4,868)		424,964
Cash and cash equivalents - January 1, 1998		(153,185)		(5,065)		(158,250)
Cash and cash equivalents - December 31, 1998	\$	276,647	\$	(9,933)	\$	266,714

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. REPORTING ENTITY

The City of Galion, Ohio, (the "City") was incorporated in 1842 under the laws of the State of Ohio. The City's population is approximately 11,859 people within an area of about 5 square miles. The City now operates under a charter adopted January 1, 1986 which provides for a Council-Manager form of government.

For financial reporting purposes the City of Galion includes public safety (police and fire protection), public services, health, recreation and development. In addition, the City maintains and operates its own electric distribution, water, and sewer utility systems.

Health care services are provided by the Galion Community Hospital. The Court system is provided through Crawford County. The Hospital and Court are separate entities whose financial statements are not included herein.

The Galion City School District, located within the boundaries of the City of Galion, is a political subdivision of the State of Ohio. The District operates under the direction of an elected school board, which exercises its own budgetary, taxing and fiscal management authority. Accordingly, the Galion City School District is not considered a part of the City and its operations will not be reflected in the City's financial statements.

The Galion Public Library is an association library established under the rules of the Ohio State Library Board. Since the City is not responsible for authorizing budgets, supervising accounting functions and financing deficits, the library will not be considered a component unit of the reporting entity.

This report includes all activities considered by management to be part of the City by virtue of Section 2100 of the Codification of Governmental Accounting and Financial Reporting Standards.

Section 2100 indicates that the reporting entity consists of (a) primary government, (b) organizations for which the primary governments financially accountable, and (c) other organizations for which the nature and significance of their relationships with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### A. REPORTING ENTITY (Continued)

The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial burdens on the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, or activities of, or the level of services provided by, the organization. A financial benefit or burden relationship exists if the primary government (a) is entitled to the organization's resources; (b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or is obligated in some manner for the debt of the organization.

The financial statements of the reporting entity allow the users to distinguish between the primary government and its component units. Most component units are included in the financial reporting entity by discrete presentation (one or more columns separate from the financial data of the primary government). Some component units are so intertwined with the primary government that they are reported in a manner similar to the balances and transactions of the primary government itself (this method is known as blending).

Management believes the financial statements included in this report represent all of the funds of the City over which the City has the ability to exercise direct operating control.

#### B. BASIS OF PRESENTATION

<u>Fund Accounting</u>: The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### B. BASIS OF PRESENTATION (Continued)

The various funds and account groups are reported by type columns in the financial statements. Amounts in the "total--memorandum only" columns in the financial statements represent a summation of the combined financial statement line items of the fund types and account groups and are presented only for analytical purposes. The summation includes fund types and account groups that use different basis of accounting, both restricted and unrestricted amounts, interfund transactions that have not been eliminated, and the caption "amounts to be provided," which is not an asset in the usual sense. Consequently, amounts shown in the "total-memorandum only" columns are not comparable to a consolidation and do not represent the total resources available or total revenues and expenditures/expenses of the City. The City uses the following fund categories, fund types and account groups:

#### Governmental Funds

<u>General Fund</u> - to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the Charter of the City of Galion and/or the general laws of Ohio.

<u>Special Revenue Funds</u> - limited by state and/or federal law for the financing of certain governmental functions (other than expendable trusts, or for major capital projects) that is legally restricted to expenditures for specified purposes.

<u>Debt Service Fund</u> - to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

#### Proprietary Funds

<u>Enterprise Funds</u> - to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis (water, sewer, and electric) be financed or recovered primarily through user charges; or (b) where it has been decided that periodic determination of revenues earned, expenses incurred, and/or income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

<u>Internal Service Funds</u> - to account for the financing of goods and services provided by one department to other departments of the City on a cost reimbursement basis.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. <u>BASIS OF PRESENTATION</u> (Continued)

#### Fiduciary Funds

<u>Trust and Agency Funds</u> - to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments and/or other funds. These include Expendable Trust Funds and an Agency Fund.

#### **Account Groups**

<u>General Fixed Assets Account Group</u> - to account for fixed assets other than those accounted for in the proprietary funds.

<u>General Long-Term Obligations Account Group</u> - to account for all long-term obligations of the City that are not a specific liability of any proprietary fund.

#### C. BASIS OF ACCOUNTING AND MEASUREMENT FOCUS

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and are reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The modified accrual basis of accounting is followed in the governmental fund types. Revenues are recognized when they become both measurable and available, while expenditures are generally recognized when the related fund liability is incurred, with the exception of unmatured interest on general long-term debt which is recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis of accounting, the following major revenue sources are deemed both measurable and available: City income taxes, and corporate and individual estimated and withheld, utility billings unpaid and unbilled, and interest earnings. Property taxes are levied on January 1 of each year upon the assessed value at the preceding January 1, and the lien date. Property taxes are due in the calendar year levied. Property taxes are payable to the County Treasurer in two equal installments in January and July of the year levied and, if not paid, become delinquent after December 31, of the year levied. Accordingly, at December 31, 1998, only delinquent property taxes meet the susceptible to accrual criteria. Other revenues are recorded as revenue when received, as they are generally not measurable until actually received.

The accrual basis of accounting is followed in the proprietary fund types. Accordingly, revenues are recognized when they are earned and expenses, including depreciation, are recognized when they are incurred.

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### C. BASIS OF ACCOUNTING (Continued)

Under the guidelines of Governmental Accounting Standards Board Statement No. 20, the City has elected to apply Financial Accounting Standards Board statements and interpretations issued on or before November 30, 1989, to its proprietary activities provided they do not conflict with or contradict GASB pronouncements.

<u>Measurement Focus</u>: The accounting and reporting treatment applied to a fund is determined by its measurement focus. All Governmental Funds and Expendable Trust Funds are accounted for on a spending or 'financial flow' measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

All Proprietary Funds are accounted for on a cost of services measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with this activity are included on their balance sheets. Their reported fund equity (net total assets) is segregated into contributed capital and retained earnings components. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in net total assets.

#### D. BUDGETARY PROCESS

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinances. The tax budget, certificate of estimated resources, and appropriation ordinance is prepared on the cash basis as required by the County Budget Commission. The certificate of estimated resources and the appropriation ordinances are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources as certified. All changes in appropriated amounts require action by the City Council.

<u>Tax Budget</u>: A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. **BUDGETARY PROCESS** (Continued)

<u>Estimated Resources</u>: The County Budget Commission certifies its actions to the City by September 1. As part of this process, the City receives the official certificate of estimated resources, which states the projected cash receipts of each Fund. On or about January 1, this certificate is amended to include any unencumbered cash balances from the preceding year.

<u>Appropriations:</u> A temporary appropriation ordinance to control expenditures or expenses, as appropriate, may be passed on or about January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance may be amended during the year as new information becomes available provided that total appropriations do not exceed estimated resources, as certified.

At the end of the fiscal year, all unexpended and unencumbered balances of operating appropriations revert to the Fund from which the appropriation was initially made, where they become subject to future appropriation. The unexpended balances of capital projects appropriations continue until the project is completed at which time any remaining appropriation reverts to the Fund from which the appropriation was originally made.

Annual appropriation ordinances are adopted for all funds.

<u>Budgeted Level of Expenditures:</u> It is the City's policy to formally budget an appropriate those funds which derive their primary revenues from levied taxes, other governments or user charges.

Budget control is exercised at the department total level. Reported budgeted amounts are as originally adopted and amended by appropriation resolutions of the Council. Departmental budgets are represented by appropriations and can only be modified by Council resolution. Unencumbered appropriations lapse at year end. Expenditures plus encumbrances may not legally exceed appropriations at the level of appropriations adopted by the Council.

<u>Encumbrances</u>: As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are encumbered and recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. <u>BUDGETARY PROCESS</u> (Continued)

Encumbrances: (Continued)

On a GAAP basis, encumbrances outstanding at year end are reported as reservations of fund balances for subsequent year expenditures for governmental funds and reported in the notes to the financial statements for Enterprise Funds.

<u>Lapsing of Appropriations:</u> At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and is not reappropriated.

<u>Budgetary Basis of Accounting</u>: While reporting financial position, results of operations and changes in fund balance and retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law and described above is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

The Combined Statement of Revenues, Expenditures and Changes in Fund Balances-Budget (Budgetary Basis) and Actual, All Governmental and Expendable Trust Fund Types are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major difference between the budget basis and the GAAP basis are that:

- 1. Revenues are recorded when received in cash (budgetary basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures/expenses are recorded when paid in cash (budgetary basis) as opposed to when the liability is incurred (GAAP basis).
- Outstanding year end encumbrances are treated as expenditure equivalents (budgetary basis) rather than as a reservation of fund balance for governmental fund types (GAAP basis).

A reconciliation of the results of operations for the year form the GAAP basis to the budget basis follows:

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### D. <u>BUDGETARY PROCESS</u> (Continued)

Excess (Deficit) of Revenues and Other Financing Sources Over/(Under) Expenditures and other Financing Uses

_			
		Special	Debt
	General	Revenue	Service
	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>
GAAP Basis	\$ 56,643	\$ 36,861	\$(25,508)
Net Revenue Accruals	139,851	177,148	_
Net Expenditure Accruals	(105,227)	(236,704)	-
Encumbrances	(11,343)	(2,950)	
Budget Basis	\$ 79,924	\$ (25,645)	\$(25,508)

#### E. CASH AND CASH EQUIVALENTS

Cash balances of the City's funds, except cash held by a trustee or fiscal agent and in segregated accounts, are pooled and invested in short-term investments in order to provide improved cash management. Each fund type's share of the pool is presented on the balance sheet in the account "Equity in pooled cash and cash equivalents." Investments are stated at cost, which approximates market value except for investments for deferred compensation, which are stated at market value.

For purposes of the combined statement of cash flows and for presentation on the combined balance sheet, funds included within the cash management pool and investments with original maturities of three months or less are considered to be cash and cash equivalents.

Cash and cash equivalents that are held separately within departments of the City are recorded on the balance sheet as "cash and cash equivalents with fiscal and escrow agents."

#### F. INVENTORY OF SUPPLIES

Inventory of governmental funds are stated at cost while inventories of enterprise funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. The costs of inventory items are recorded as expenditures in the governmental fund types when purchased and as expenses in the enterprise funds when used. Reported supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that is does not constitute available expendable resources even though it is a component of net current assets.

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### G. PREPAID ITEMS

Payments made to vendors for services that will benefit periods beyond December 31, 1998 are recorded as prepaid items by using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure is reported in the year in which services are consumed.

#### H. FIXED ASSETS AND DEPRECIATION

The fixed asset values were initially determined at December 31, 1986, assigning original acquisition costs for the majority of assets. For certain assets where the original costs were not practicably determinable, other methods were used to estimate and assign costs. During the initial development of the fixed asset records, it was not practical to determine the source of the fixed asset financing, other than for certain capital contributions in the Enterprise Funds. Additionally, at the present time, it is not practical to allocate the individual fixed assets within the individual functions or programs.

Public domain ("infrastructure") general fixed assets consisting of streets, sidewalks and storm sewers are not capitalized by the City since they are immovable and of value only to the City. Electric Fund and Water and Sewer Fund infrastructures were determined in 1986 and 1995, respectively, and are all capitalized.

The City has elected not to record depreciation in the General Fixed Assets Account Group in accordance with generally accepted accounting principles for governmental entities. Depreciation is recorded in the proprietary fund types using straight-line basis over the estimated useful lives of the related assets.

Interest expenses associated with the financing of fixed assets has not been recorded by the City as a component of the cost of these fixed assets for assets constructed prior to 1986. In accordance with the Financial Accounting Standards Board Statement No. 62 (Capitalization of Interest Cost in Situations Involving Certain Gifts and Grants), the City intends to capitalize the interest cost of borrowings made to finance fixed assets, net of the related interest earned on interest-bearing investments, acquired with the proceeds of borrowings.

#### I. CONTRIBUTED CAPITAL

Assets constructed or acquired by the governmental fund types and transferred to the Enterprise Funds, or assets partially financed through grants to the Enterprise Funds, or assets partially

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### I. CONTRIBUTED CAPITAL (Continued)

financed through grants to the Enterprise Funds from other government entities, represent contributed capital, the City performed a review of financial data in the Enterprise Funds for approximately the proceeding 10-year period. This was done as part of the fiscal year 1986 audit. Contributed capital identified during this review and recorded in the accompanying financial statements represents grants received toward construction of the Water Pollution Control Plant. There were no other material capital contributions identified in this review.

The portion of total retained earnings that represents capital contributions to the Enterprise Funds made prior to that time is not practically determinable.

#### J. COMPENSATED ABSENCES

The City accrues compensated absences in accordance with the provisions of GASB Statement No. 16, <u>Accounting for Compensated Absences</u>. Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate employees for the benefits through time off or some other means. Sick leave benefits are accrued using the vesting method. An accrual for earned sick leave is made for those employees who presently meet, or in the future probably will meet, the conditions to receive termination payments. The liability is an estimate based on the City's past experience of making termination payments based on years or service and employee's age.

For governmental funds, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available financial resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the General Long-Term Debt Account Group. In Enterprise Funds, compensated absences are expensed when earned and the entire amount of compensated absences are expensed when earned and the entire amount of compensated absences is reported as a fund liability.

#### K. INTERGOVERNMENTAL REVENUES

For governmental funds, intergovernmental revenues, such as grants awarded on a non-reimbursement basis, and shared revenues, are recorded as receivables and revenues when measurable and available. Reimbursement-type grants are recorded as receivables and revenues when the related expenditures are incurred. Grants or shared revenues received

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# K. <u>INTERGOVERNMENTAL REVENUES</u> (Continued)

for the enterprise fund operating purposes are recognized as non-operating revenues in the accounting period in which they are earned and become measurable. Such resources restricted for the construction of capital assets are recorded as contributed capital.

#### L. ACCRUED AND LONG-TERM LIABILITIES

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences, pension obligations, and special termination benefits are reported as a liability in the General Long-Term Debt Account Group until due. Long-term debt and other obligations financed by proprietary funds are reported as liabilities in the appropriate proprietary funds.

Under Ohio law, a debt retirement fund must be created and used for the payment of all debt principal and interest. Generally accepted accounting principles require the allocation of a debt liability among the capital projects, enterprise funds, agency funds, and the general long-term debt account group. Principal and interest payments on matured general obligation long-term debt being reported in the debt retirement fund has been split among the appropriate funds and account groups. Debt service fund resources used to pay both principal and interest have also been allocated accordingly.

#### M. RESERVES OF FUND EQUITY

The City records reservations for portions of fund balance which are legally segregated for specific future use of which do not represent available, expendable resources and, therefore, are not available for appropriations for expenditure. Undesignated fund balance indicates that portion of fund equity that is available for appropriation in future periods. Fund balance reserves have been established for prepaid expense, debt service, inventory, encumbrances, and loans receivable.

#### N. INTERFUND TRANSACTIONS

During the course of normal operations the City has numerous transactions between funds. The most significant are in the form of transfers of resources to provide services, construct assets and service debt. The accompanying financial statements generally reflect such transactions as operating transfers. Operating subsides are also recorded as operating transfers.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### N. INTERFUND TRANSACTIONS (Continued)

Nonrecurring and nonroutine transfers of equity between funds and the transfer of residual balances of the discontinued funds or projects to the general fund, capital projects funds, or debt service funds (when financed with debt proceeds) are classified as residual equity transfers.

Transactions that constitute reimbursements for expenditures or expenses initially made from a fund that are properly allocable to another fund are recorded as expenditures or expenses in the reimbursing fund and as reductions of the expenditures and expenses in the fund that is reimbursed.

### O. TOTAL COLUMNS ON GENERAL PURPOSE FINANCIAL STATEMENTS

Total columns on the general purpose financial statements are captioned "Total Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or cash flows in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

#### 2. ACCOUNTABILITY AND COMPLIANCE

## A. ACCOUNTABILITY - FUND BALANCE DEFICITS

Fund balance at December 31, 1998, included the following individual fund deficits:

Special Revenue Fund Airport Fund

\$242,428

The Special Revenue deficit fund balance is the result of the City obtaining a short-term note payable of \$250,000 to purchase and improve the City's airport.

#### 3. CHANGE IN ACCOUNTING PRINCIPLE

The City has implemented GASB Statement No. 32, "Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans" for its deferred compensation plans. The City's deferred compensation assets are now held in trust for the exclusive benefit of plan participants and beneficiaries. Therefore, these assets are no longer shown in the City's financial statements. At December 31, 1997, the City had assets of \$643,730 and corresponding liabilities of \$643,730 on its balance sheet that will no longer be shown.

### 4. DEPOSITS AND INVESTMENTS

The City maintains a cash pool used by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Equity in pooled cash and cash equivalents."

<u>Legal Requirements</u> - Statutes require the classification of monies held by the City into three categories.

Category 1 consists of "active" monies, those monies required to be kept in a "cash" or "near-cash" status for immediate use by the municipality. Such monies must be maintained either as cash in the Municipal treasury or in depository accounts payable or withdrawable on demand, including negotiable order withdrawal (NOW) accounts.

Category 2 consists of "inactive" monies, those monies not required for uses within the current two year period of designation of depositories. Inactive monies may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

Category 3 consists of "interim" monies, those monies which are not needed for immediate use but which will be needed before the end of the current period of depositories. Interim monies may be invested or deposited in the following securities:

- 1. Bonds, notes, or other obligations of or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest;
- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency, or the Export-Import Bank of Washington;
- 3. Repurchase agreements in the securities enumerated above;
- 4. Interim deposits in the eligible institutions applying for interim monies;
- 5. Bonds and other obligations of the State of Ohio; and
- 6. The State Treasurer's investment pool.

At year-end, the City had \$2,100 in petty cash which is included on the balance sheet as part of "Cash and cash equivalents in segregated accounts". This amount is uninsured and uncollateralized.

### 4. <u>DEPOSITS AND INVESTMENTS</u> (Continued)

<u>Deposits</u> At year end, the carrying amount of the City's deposits was \$205,152 and the bank balance was \$367,076. Of the bank balance:

- 1. \$133,722 was covered by federal depository insurance, by collateral held by the City or by collateral held by a qualified third party trustees in the name of the City;
- 2. \$233,354 was collateralized through pool pledged securities held by third party trustees.

Collateral is required for demand deposits and certificates of deposits at 110 percent of all deposits not covered by federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities, school districts, and district corporations.

Obligations pledged to secure deposits must be delivered to a bank other than the institution in which the deposit is made. Written custodial agreements are required.

<u>Investments</u> - Investment procedures are restricted by provisions of the City code and Ohio Revised Code. Investment earnings are allocated to the General Fund. The City has an investment on deposit in a local savings and loan which is comprised of employee contributions for deferred compensation.

The City's investments are categorized to give an indication of the level of risk assumed by the entity at year-end.

Category 1 includes investments that are insured or registered or for which the securities are held by the City or its agent in the City's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the Trust department or agent in the City's name. Category 3 includes uninsured and unregistered investments for which securities are held by the Trust department but not in the City's name. The following investments are unclassified investments since they are not evidenced by securities that exist in physical or book entry form.

				Carrying	Market
	_1_	_2_	3_	Value	<u>Value</u>
Repurchase Agreement	<u>\$</u> _	<u>\$</u>	<u>\$ -</u>	\$545,000	<u>\$545,000</u>
Total	<u>\$</u> _	<u>s - </u>	\$ -	\$545,000	\$545,000

### 4. DEPOSITS AND INVESTMENTS (Continued)

### Investments (Continued)

The classification of cash and cash equivalents and investments on the combined financial statements is based on criteria set forth is GASB Statement No. 9. Cash and cash equivalents are defined to include within the City's cash management pool.

A reconciliation between the classification of cash and investments on the combined financial statements and the classifications per GASB Statement No. 3 is as follows:

	Cash and Cash	
	<u>Equivalents</u>	<u>Investments</u>
GASB- Statement – 9	\$ 752,252	\$ -
Cash on hand	(2,100)	~
Repurchase Agreement	(545,000)	545,000
GASB Statement - 3	<u>\$ 205,152</u>	<u>\$545,000</u>

<u>Restricted Cash</u> - The City has received Community Development Block Grants in the past for the purpose of making business loans in the community. Cash and cash equivalents of \$327,221 are held for this purpose at December 31, 1998. This is reported as a restricted asset on the balance sheet.

#### 5. TAXES

<u>Property Tax</u> - Property taxes include amounts levied against all real and public utility property and tangible personal property (used in business) located in the City. Real property taxes are levied each January 1 on the assessed value as of the prior January 1, the lien date. Assessed values are established by the County Auditor at 35% of appraised market value. A revaluation of all property is required to be completed not less than every six years.

A triennial update was completed in 1997. The assessed value upon which the 1998 levy was based \$101,910,663. The tax rate applicable to 1998 was 5.15 mills.

# 5. TAXES (Continued)

Property Tax (Continued)

Real Property – 1998 Valuation
Residential/Agricultural \$57,846,500
Commercial/Industrial 20,277,350
Tangible Personal Property – 1998 Valuation
General 19,151,773
Public Utilities 4,635,040
Total Valuation \$101,910,663

The Crawford County Treasurer collects property tax on behalf of all taxing districts within Crawford County including the City of Galion. Taxes are payable to the County in two equal installments in January and July and, if not paid, become delinquent after December 31 of the year they are due. The Crawford County Auditor periodically remits to the City its portion of the taxes collected. Such collections are available only to pay current period liabilities.

Collection of delinquent property taxes is the responsibility of the County. The County Auditor's records as the delinquencies are maintained on a total county basis. The delinquent property taxes related to an individual subdivision within the County are not practically determinable from the County records. Accordingly, delinquent property taxes are only reflected in the accompanying financial statements to the extent they are collected.

<u>City Income Tax</u> - The City levies an income tax of 1.50% on the gross salaries, wages and other personal service compensation earned by residents of the City and to the earnings for nonresidents working within the City. This tax also applies to the net income of businesses operating within the City. A portion of the City's 1998 income tax (.39%) is to be used exclusively for increased Police Protection Services, increased fire Protection Services, Fire Suppression equipment and structures, and an ambulance subsidy. A .11% portion of the 1998 income tax is to be exclusively for the reconstruction of the Heise Park Swimming Pool Facility, and repairing the bathhouse to meet code requirements.

# 5. TAXES (Continued)

### City Income Tax (Continued)

The Receipts of the City income tax and the administrative costs associated with their collection are accounted for in the General Fund. Income tax receipts, net of the related administrative costs, are disbursed and appropriated 100% to the General Fund in accordance with City Ordinance #86-5593, #89-5749, and #90-5821.

Residents of the City are granted a full credit for taxes paid to other Ohio Municipalities.

#### 6. RECEIVABLES

The City's receivables at December 31, 1998, by fund type consist of the following:

		Special	<u>Debt</u>		
	General	Revenue	Service	Enterprise	<u>Total</u>
City Income Taxes	\$ 603,087	\$ -	\$ -	\$ -	\$ 603,087
Property Taxes	267,000	51,000	97,000	-	415,000
Delinquent					
Property Taxes	30,391				30,391
Total Taxes	900,478	51,000	97,000	-	1,048,478
CDBG	-	787,930	-	-	787,930
Accounts	3,786	800	_	1,613,762	1,618,348
Due from other					
Governments	230,968	51,772			282,740
Total	\$1,135,232	\$ 891,502	\$ 97,000	\$1,613,762	\$3,737,496

The above receivable amounts are net of the applicable allowance for uncollectibles, which are not material in relation to the respective receivable balances.

City income taxes are accrued at December 31, 1998, to the extent of individual estimates and employee withholdings for the last quarter of 1998, which are due by April 15, 1999.

# 6. RECEIVABLES (Continued)

Residents are billed on a monthly basis for water, sewer and electric service, based upon the actual cycle billings prorated by the various reading dates at the end of the year.

The current portion of the \$787,930 Community Development Block Grant Loans is \$132,656.

### 7. INTERFUND TRANSACTIONS

Amounts due to/from other funds as of December 31, 1998 are:

RECEIVABLE	PAYABLE
<b>Due From Other Funds</b>	Due to other Funds
\$ -	\$ 40,394
-	9,901
-	47,398
<u>97,693</u>	<u></u>
<u>\$97,693</u>	<u>\$ 97,693</u>
	Due From Other Funds \$ 97,693

### 8. FIXED ASSETS

The property, plant and equipment values were initially determined at December 31, 1986, assigning original acquisition costs for the majority of assets. In cases where information supporting original costs was not practically determinable, estimated costs were developed using various valuation methods.

Costs in the amount of \$500 or more, associated with the construction and acquisition of general fixed assets are included in the Capital Outlay amount within the accompanying financial statements.

Costs associated with the construction of infrastructure fixed assets are not capitalized in the General Fixed Assets Account Group in accordance with the City's accounting policy and, accordingly, are not reflected as additions in the General Fixed Assets Account Group.

# 8. FIXED ASSETS (Continued)

A summary of general fixed assets at December 31, 1998, by class and the changes therein during 1998, is as follows:

	Balance			Balance
	<u>1/01/98</u>	<u>Additions</u>	Retirements	<u>12/31/98</u>
Land	\$ 962,374	\$ -	\$ -	\$ 962,374
Land Improvements	1,820,956	95,711	-	1,916,667
Buildings	2,273,992	152,901	-	2,426,893
Equipment	2,424,734	100,998	38,679	2,487,053
Construction in				
Progress	<u> 149,590</u>		<u>149,590</u>	
Total	<u>\$7,631,646</u>	<u>\$ 349,610</u>	\$ 188,269	\$7,792,987

A summary of proprietary fund property, plant and equipment at December 31, 1998 by class and by individual fund is as follows:

Land	Electric \$ 16,145	<u>Water</u> \$ 124,178	<u>Sewer</u> \$ 78,889	<u>Total</u> \$ 219,212
Land Improvements Utility Plant	369,605	255,137	28,212	652,954
In Service	3,418,870	5,631,064	9,495,140	18,545,074
Machinery & Equipment	1,504,732	498,916	1,283,070	3,286,718
Utility Line in Service	9,027,033	6,950,839	<u>8,444,697</u>	<u>24,422,569</u>
Totals	14,336,385	13,460,134	19,330,008	47,126,527
Less-Accumulated				
Depreciation	( 9,289,534)	( 6,626,729)	( 8,295,048)	(24,211,311)
Net Property, Plant and Equipment	<u>\$ 5,046,851</u>	<u>\$ 6,833,405</u>	<u>\$11,034,960</u>	\$22,915,216

# 8. FIXED ASSETS (Continued)

Depreciation is provided using the straight-line basis over the estimated useful lives of the assets. Depreciable lives used for property items within each property classification are as follows:

Classification	<u>Life</u>
Utility plant in service	40-80 Years
Improvements other than buildings	20-50 Years
Machinery and equipment	5-20 Years
Utility Line in Service	25-50 Years

## 9. **DEBT OBLIGATIONS**

A listing of the changes in the debt of the City for the year ended December 31, 1998 follows:

Balance 12/31/98
-
\$ -
605,000
154,979
3759,979

# 9. <u>DEBT OBLIGATIONS</u> (continued)

	Balance <u>1/01/98</u>	Additions	Retirements	Balance 12/31/98
Enterprise Debt: 9.625% General Obligation WWPT Bonds, due through 2004 4.60% to 5.50% General Obligation Sewer	\$ 700,000	\$ -	\$ -	\$ 700,000
System Improvement Bonds, due through 2000 4.65% to 5.20% General Obligation Water System	500,000	-	100,000	400,000
Improvement Bond, due through 2000 0% Ohio Public Works Commission Cherry	300,000	-	100,000	200,000
Street Sanitation Sewer Promissory Note, due through 2014 2% Ohio Water Development Authority	443,968	-	26,907	417,061
Water Promissory Note, due through 2022 2% Ohio Water Development Authority	372,464	1,728	12,532	361,660
Sewer Promissory Note, due through 2022 Total Enterprise Debt Total Long-Term Debt	98,375 2,414,807 \$3,254,159	1,728 \$ 1,728	3,295 242,734 \$ 322,107	95,080 2,173,801 \$2,933,780

The City has pledged its full faith and credit as collateral for the tax supported General Obligation Bonds and Notes. These notes and bonds are to be retired by the Debt Service Fund or the General Fund, if necessary.

# 9. <u>DEBT OBLIGATIONS</u> (continued)

The City has the ability to issue \$4.02 million of additional debt without obtaining voter approval.

A summary of the City's future debt service requirements for long-term debt follows:

Future	General L	ong Term		
Payments	Obligations A	ccount Group	<u>Enterpris</u>	se Debt
<u>Due In</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
1999	\$ 49,372	\$ 46,238	\$ 440,903	\$130,577
2000	54,372	44,063	342,683	73,030
2001	54,372	41,438	242,999	55,214
2002	59,372	38,812	243,320	39,843
2003	64,372	35,813	143,649	27,139
Thereafter	<u>478,119</u>	<u> 140,937</u>	<u>760,247</u>	<u>87,576</u>
TOTAL	<u>\$ 759,979</u>	<u>\$ 347,301</u>	<u>\$2,173,801</u>	<u>\$413,379</u>

A summary of the short-term note activity for the year ended December 31, 1998 follows:

	Interest Rate	Outstanding 1/01/98	Issued	Retired	Outstanding 12/31/98
General Fund		<u>—</u> ——	<del></del>	<u> </u>	
General Obligation:					
Park and Recreation					
Improvement	4.60%	\$ 500,000	\$ 450,000	\$ 500,000	\$ 450,000
Fire Truck Renovation	4.30%	-	320,000	170,000	150,000
Special Revenue Fund	-				
General Obligation:					
Airport	4.60%	250,000	225,000	250,000	225,000
Proprietary Fund					
General Obligation:					
Water System					
Improvement	4.30%	700,000	600,000	700,000	600,000
Total Short-Term Notes					
Payable		<u>\$1,450,000</u>	<u>\$1,595,000</u>	<u>\$1,620,000</u>	<u>\$1,425,000</u>

All of the notes are bond anticipation notes and backed by the full faith and credit of the City. The note liability is reflected in the fund that received the proceeds.

### 10. LEASES

The City is not currently involved in any leasing arrangements as a lessee. However, as lessor, the City is party to the following agreements:

<u>Lessee</u>	Property	<u>Amount</u>
Galion City Board of Education	City Land Parcel	\$ 1 per year
Crawford County Commissioners	Municipal Government	\$ 225 per month
Galion Jaycees	Old Waterworks Plant	\$ 1 per year
Various	Airport Hangars	\$4,148 per month

The City's leasing operations include leasing of space for a courtroom to the Crawford County Commissioners for \$225 a month and leasing hangars at the municipal airport. The airport hangars are leased to various individuals and businesses for varying amounts. The leases are cancelable by either party upon thirty days of written notice.

### 11. SEGMENT INFORMATION FOR ENTERPRISE FUNDS

The City maintains three Enterprise Funds, which provide electric, water, and wastewater treatment/sewer services. The operations of these Funds are accounted for, financed and recorded in a manner similar to that of private enterprises whereby it is the City's intent that the costs of providing these goods or services be financed primarily through user charges.

Segment information for the year ended December 31, 1998, is as follows:

	Electric	Water	Sewer	Utility Deposit	Total Enterprise <u>Fund</u>
Operating Revenues	\$ 6,715,284	\$1,406,716	\$1,468,627	\$ -	\$ 9,590,627
Operating Expenses	6,321,122	1,349,375	1,220,090	-	8,890,587
Depreciation and Amortization		• •	, ,		, ,
Expenses	551,349	193,494	275,411	<del>-</del>	1,020,254
Operating Income					
(Loss)	( 157,187)	( 136,153)	( 26,874)	-	(320,214)
Nonoperating Revenue					
(Expense)	-	( 51,296)	( 91,274)	~	( 142,570)
Operating Transfer in (out)	~	77,562	-	-	77,562
Income after Operating		(400.007)	(1.40.4.40)		( 005 000)
Transfer	( 157,187)	. , ,	(118,148)	-	( 385,222)
Net Income (Loss)	( 157,187)	(109,887)	(118,148)	-	( 385,222)

# 11. SEGMENT INFORMATION FOR ENTERPRISE FUNDS (continued)

					Total
				Utility	Enterprise
	<b>Electric</b>	<u>Water</u>	<u>Sewer</u>	<u>Deposit</u>	<u>Funds</u>
Capital Acquisition	422,779	24,783	-	-	447,562
Net Working Capital	870,289	(410,593)	( 213,594)	-	246,102
Total Asset	7,112,994	7,238,356	11,310,583	170,937	25,832,870
Total Fund Equity	\$5,776,676	\$5,891,288	\$ 9,464,552	-	\$21,132,516

## 12. PENSION AND RETIREMENT PLANS

#### A. Police and Firemen's Disability and Pension Fund

The City of Galion contributes to the Police and Firemen's Disability and Pension Fund (PFDPF), a cost-sharing multiple-employer defined benefit pension plan. PFDPF provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Contribution requirements and benefit provision are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. The PFDPF issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to PFDPF, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10.0% of their annual covered salary, while employers are required to contribute 19.5% and 24.0% respectively for police officers and firefighters.

The City of Galion required contributions:

Fiscal	Required	Percentage
<u>Year</u>	<u>Contributions</u>	<u>Contributed</u>
1997	\$232,269	100%
1998	\$257,109	100%
1999	\$278,545	100%

# 12. PENSION AND RETIREMENT PLANS (Continued)

### A. Police and Fireman's Disability and Pension Fund (Continued)

The required contributions listed above include the amount to fund postemployment benefits.

The PFDPF provides postretirement health care coverage to any person who received or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22 if attending full-time or on a 2/3 basis. The health care coverage provided by the retirement system is considered an Other Post employment Benefit (OPEB) as described is GASB Statement No. 12. The Ohio Revised Code provides that health care cost paid from the funds of the Police and Firemen's Disability and Pension Fund shall be included in the employer's contribution rate. The total police employer contribution rate is 19.5% of covered payroll and the total firefighter employer contribution rate is 24% of covered payroll. The Ohio Revised Code provides the statutory authority allowing the Fund's board of trustees to provide health care coverage to all eligible individuals. Health care funding and accounting is on a pay-as-you-go basis. Currently, 6.5% of covered payroll, the Board-defined allocation, is used to pay retiree health care expenses. In addition, since July 1, 1992 most retirees have been required to contribute a portion of the cost of the health care coverage through a deduction from their monthly benefit payment.

PFDPF, as of December 31, 1997, has 11,239 and 9,025 participants eligible to receive health care benefits for police and firemen, respectively.

The City contribution made to fund postemployment benefits under the PFDPF during 1999 was \$41,567 for police and \$41,657 for fire to postemployment benefits.

The PFDPF's total health care expenses for the year ended December 31, 1997 was \$76,459,832.

The City is required to make payments to the Police and Firemen's Disability and Pension Fund to fund the City's accrued liability established at the time the City joined the Fund. The City paid \$8,051 in 1998 relating to this liability. The unpaid balance is payable in equal semi-annual installments of \$4,026 through the year 2035. This liability is recorded in the general long-term debt account group of the City.

# 12. <u>PENSION AND RETIREMENT PLANS</u> - (Continued)

#### B. Public Employees Retirement System (PERS)

The Public Employees Retirement System of Ohio (PERS) is a cost-sharing multiple-employer defined benefit pension plan created by the State of Ohio.

PERS provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code.

The Public Employees Retirement System issues a stand-alone financial report. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 466-2085 or 1-800-222-PERS.

The Ohio Revised Code provides statutory authority for employee and employer contributions. The rate set for employee contributions for 1998 was 8.5 percent for employees other than law enforcement employees. Law enforcement employees contributed 9.0 percent of covered salary. The employer contribution rate for all employees other than law enforcement was 13.55 percent of covered payroll. The law enforcement employer rate was 16.70 percent of covered payroll.

Employer Contributions required by the Ohio Revised Code:

Fiscal	Required	Percentage
<u>Year</u>	<b>Contributions</b>	<u>Contributed</u>
1997	\$354,832	100%
1998	\$370,748	100%
1999	\$378,893	100%

The above chart includes the amount to fund postretirement benefits.

The Public Employees Retirement System of Ohio provides postretirement health care coverage to age and service retirants with ten or more years of qualifying Ohio service credit. Health care coverage for disability recipients and primary survivor recipients is available. The health care coverage provided by the retirement system is considered an Other Post-employment Benefit as described in GASB Statement No. 12. A portion of each employer's contribution to PERS is set aside for the funding of postretirement health care. The Ohio Revised Code provides statutory authority for employer contributions. The 1998 employer contribution rate was 13.55 percent of covered payroll; 4.2 percent was the portion that was used to fund health care for the year 1998.

### 12. PENSION AND RETIREMENT PLANS (Continued)

### B. Public Employees Retirement System (PERS) Continued)

The Ohio Revised Code provides the statutory authority requiring public employers to fund postretirement health care through their contributions to PERS. OPEB are financed through employer contributions and investment earnings there on. The contributions allocated to retiree health care, along with investment income on allocated assets and periodic adjustments in health care provisions are expected to be sufficient to sustain the program indefinitely.

Expenditures for OPEB during 1998 were \$440,596,663. As of December 31, 1998, the unaudited estimated net assets available for future OPEB payments were \$9,447,325,318. The number of benefits recipients eligible for OPEB at December 31, 1998 was 115,579.

During 1997, the Retirement Board adopted a new calculation method for determing employer contributions applied to OPEB. Under the new method, effective January 1, 1998, employer contributions, equal to 4.2% of new member covered payroll, are used to fund health care expenses. Under the prior method, accrued liabilities and normal cost rates were determined for retiree health care coverage.

### 13. COMPENSATED ABSENCES

Sick leave accumulates at the rate of 4.6 hours of sick leave for 80 hours of work completed. Sick leave is accumulated and may be converted into cash upon retirement with three years of service at the rate of sixty-six and two-thirds percent (66 2/3 percent). Individuals leaving the employment of the City prior to retirement or at retirement with less than three years of service lose their accumulated sick leave. A liability has been recognized in the accompanying financial statements for the vested portions of these sick and vacation leave amounts in the amount of \$645,267. Vacation is earned by City employees based on years of service, as established in the various Negotiated Agreements. Vacation is accumulated on a bi-weekly basis.

### 14. FEDERAL GRANTS (INTERGOVERNMENTAL RECEIPTS)

For the year ending December 31, 1998, the district received federal grants amounting to \$146,600.

#### 15. RISK MANAGEMENT

<u>Comprehensive</u> -The City maintains comprehensive insurance coverage with Public Entities Pool of Ohio for employee liability, real property, building contents and vehicles. Vehicle policies include liability coverage for bodily injury and property damage, as well as coverage for uninsured and underinsured motorists. The maximum coverage for the vehicle policy is \$2,000,000 combined single limit of bodily injury and property damage for each occurrence, accident, or claim; and \$100,000 for uninsured and underinsured motorists.

<u>Self-Insurance</u> - On July 1, 1988, the City established a self-insurance program for medical benefits that is reported in the Self-Insurance Fund (an internal service fund). This program is administered by an independent company, which furnishes verification, processing and payment services. A specific excess major medical reinsurance policy indemnifies the City for any amount over \$30,000 per individual or \$538,651 total paid in any fiscal year. The maximum this policy will pay is \$1,000,000 in any fiscal year. In accordance with GASB Statement No. 10, the total amount charged to other funds is equal to the total expenses of the Self-Insurance Fund. The estimated accrued liability for claims is also determined by the independent company by examining 1999 payments and accruing all expenses incurred in 1998. Changes in the Funds claims liability amounts were as follows:

	Beginning	Current Year Claims		Ending
	Claims	And Changes in	Claim	Claims
	<u>Liability</u>	<u>Estimates</u>	<u>Payments</u>	<u>Liability</u>
1998	\$104,319	\$640,088	\$687,836	\$ 56,571
1999	\$ 56,571	\$565,838	\$534,649	\$ 87,760

### 16. CONTINGENT LIABILITIES

The City is a party to several legal proceedings seeking damages or injunctive relief generally incidental to its operations. The City management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

### 17. PRIOR PERIOD ADJUSTMENTS

An understatement of previously reported net fixed assets was discovered during the current year. Accordingly, an adjustment of \$107,781 was made during 1998 to increase net fixed assets as of the beginning of the year in the Enterprise Fund. A corresponding entry was made to increase previously reported retained earnings by \$107,781. The effect of the error was to understate 1997 net income by \$47,655 and understate January 1, 1997 retained earnings by \$60,126.

It was discovered that the contribution for the Egbert M. Freese Foundation should not have been recognized as current period revenue at December 31, 1997. GASB Cod. Sec. 1600.106 states that, under the modified accrual bases of accounting, revenues are recognized in the accounting period in which they become susceptible to accrual that is when they become both measurable and available to finance expenditures of the current period. GASB Cod. Sec. 1600.106 states that "available" means that the amount is "collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period." The contribution for the Egbert M. Freese Foundation did not meet the "available" criteria. Accordingly, an adjustment of \$7,058,448 was made during 1998 to reduce previously reported fund balance and to increase deferred revenue.

#### 18. SUBSEQUENT EVENTS

On May 12, 1999 the Common Pleas Court of Crawford County, Ohio, Probate Division ordered, adjudged and decreed that the City of Galion be declared to have the authority to establish the Egbert M. Freese Foundation. It was also ordered that the property comprising the trust estate under the Will of Horace E. Freese be distributed to said Foundation upon completing the actions necessary to establish said Foundation as a legal entity. The Egbert M. Freese Foundation shall hold, manage, invest and distribute the funds held in said trust from time to time for the benefit of the people of the city of Galion. It was valued at \$7,058,448 at December 31, 1997. On December 31, 1998 it was valued at \$8,272,338.

### 19. YEAR 2000 ISSUE

The year 2000 issue is the result of shortcomings in many electronic data processing systems and other equipment that may adversely affect the government's operations as early as fiscal 1999.

Galion City has completed an inventory of computer systems and other equipment necessary to conducting City operations. The City has identified the following systems requiring year 2000 remediation are accounting and financial reporting, payroll/employee benefits, utility department billing system, tax collection, building operations, and water treatment and wastewater treatment plant operatioons.

Accounting and Financial Reporting, Payroll/Employee Benefits, and Utility Department Billing System – The City utilizes Software Solutions for all applications, including financial reporting, payroll/employee benefits, and the utility department billing system. As of the date of the compilation letter, the City has either already installed or expects to install very soon "Millenium releases" of software provided by the manufacturer.

<u>Tax Collection</u> – Crawford County collects various taxes (property, sales, gasoline, and estate) for distribution to the City of Galion. Crawford County is responsible for remediating their tax collection system. In addition, the State of Ohio forwards the City's share of various tax payments to the City. Like Crawford County, the State of Ohio is responsible for remediating their tax collection system.

<u>Building Operations</u> – The City currently is assessing the changes needed in the power systems. Systems may have to be remediated, tested, and validated. In any event, the City is prepared to manually override computer systems for short-term operations if problems are encountered.

Water Treatment and Wastewater Treatment Plants Operations – The City has assessed water treatment and wastewater treatment plant operations, including the distribution of water and treatment of sewage, and does not anticipate any difficulties related to year 2000. In any event, the City has made contingency plans and is prepared to manually override computer systems for short-term operations if problems and/or difficulties are encountered.

Remaining contracted amounts of \$56,427 are committed to this project as of December 31, 1998; this amount was spent by September 1999.

Because of the unprecedented nature of the Year 2000 issue, its effects and the success of related remediation efforts will not be fully determinable until the year 2000 and thereafter. Management cannot assure that the City is or will be Year 2000 ready, that the City's remediation efforts will be successful in whole or in part, or that parties with whom the City does business will be year 2000 ready.

# CITY OF GALION, OHIO CRAWFORD COUNTY

### STATUS OF PRIOR AUDIT CITATIONS AND RECOMMENDATIONS

The audit report for the period ending December 31, 1997 included various citations and recommendations. Each of these citations and recommendations have either been satisfied or corrected, or are reflected in the appropriate section of this report. Such citations and recommendations are denoted by an asterisk.



#### **CERTIFIED PUBLIC ACCOUNTANT**

Wales Office Building 2137 Wales Ave. N.W. • Massillon, Ohio 44646 Telephone (330) 837-0046 FAX (330) 837-1563

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

City Mayor Members of City Council City of Galion, Ohio

We have audited the financial statements of the City of Galion, Ohio, as of and for the year ended December 31, 1998, and have issued our report thereon date October 27, 1999. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

### **Compliance**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u> which are described in the accompanying schedule of findings and questioned costs as items 98-2, 98-3, 98-4, and 98-5.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgement, could adversely affect The City's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. The reportable condition is described in the accompanying schedule of findings and questioned costs as item 98-1

# City of Galion Crawford County

A material weakness is a condition in which the design or operation of one or more in the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe none of the reportable conditions described above is a material weakness.

This report is intended for the information and use of the audit committee, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Dullar & confing

October 27, 1999

# CITY OF GALION CRAWFORD COUNTY

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS DECEMBER 31, 1998

# A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unqualified opinion on the general purpose financial statements of the City of Galion.
- 2. One reportable conditions were disclosed during the audit of the financial statements of the City of Galion.
- 3. Four instances of noncompliance material to the financial statements of the City of Galion were disclosed during the audit.

#### **B. FINDINGS – FINANCIAL STATEMENT AUDIT**

#### 98-1 Fixed Assets \*

The City's fixed assets listing has not been properly maintained since 1990. The City has a \$500 minimum for items on their Fixed Asset List, however, there are many items on the list under \$100. Items are not always in the location stated on the Fixed Asset List. Items are not deleted or added in a timely manner.

Without an accurate Fixed Asset List, City property could be lost, stolen, or misplaced without being detected within a timely period. To correct these weaknesses, we recommend the City update their Fixed Asset List and maintain it on a regular basis.

#### 98-2 \*

Ohio Revised Code Section 5705.39, stipulates that the total appropriations from a fund cannot exceed the estimated resources as certified by the County Auditor. The City's appropriations exceeded the estimated revenue in the following funds:

Special Revenue Fund Police Pension Fund Fire Pension Fund

Enterprise Fund
Electric Fund
Utility Deposit Fund

# City of Galion Crawford County

Additionally, the City did not receive the County Auditor's certificate stating that the total appropriations from each fund did not exceed the total estimated revenues.

#### 98-3 \*

Ohio Revised Code Section 5705.41(B), stipulates that no expenditure of money shall be made unless the funds have been appropriated. The City's expenditures exceeded appropriations in the following funds:

General Fund

Special Revenue Funds
Street Highway Fund
Street Improvement Fund
Airport Fund

<u>Debt Service Fund</u> Debt Retirement Fund

Enterprise Fund Water Fund

Internal Service Fund
Health Insurance Fund

#### 98-4 \*

Ohio Revised Code Section 5705.40, states that any appropriations measure may be amended or supplemented as long as the entity complies with the same provisions of law as are used in making the original appropriation. The City passed amended appropriation ordinances without filing them with the County Auditor.

#### <u>98-5 \*</u>

Ohio Revised Code Section 5705.36 (A)(1), requires that on or about the first day of each fiscal year, subdivisions and other taxing units are to certify to the County Auditor the total amount from all sources which is available for expenditures from each fund in the tax budget along with any balance that existed at the end of the preceding year. The City was unable to verify that the required certificate was sent to the County Auditor.

# CITY OF GALION, OHIO CRAWFORD COUNTY

### **GENERAL COMMENTS**

The audit report was reviewed with and acknowledged by the following officials on October 27, 1999:

Finance Director: Bill Bauer

These officials were informed that they have five working days for the Auditor of State from the date of the post audit conference to respond to, or contest, in writing, the contents of this report. No such response was received.

City personnel were cooperative and available for questions and assistance during regular working hours.



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# CITY OF GALION CRAWFORD COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

By: Susan Babbitt

Date: JAN 2 0 2000