AUDITOR C

CLARK COUNTY COMBINED HEALTH DISTRICT CLARK COUNTY

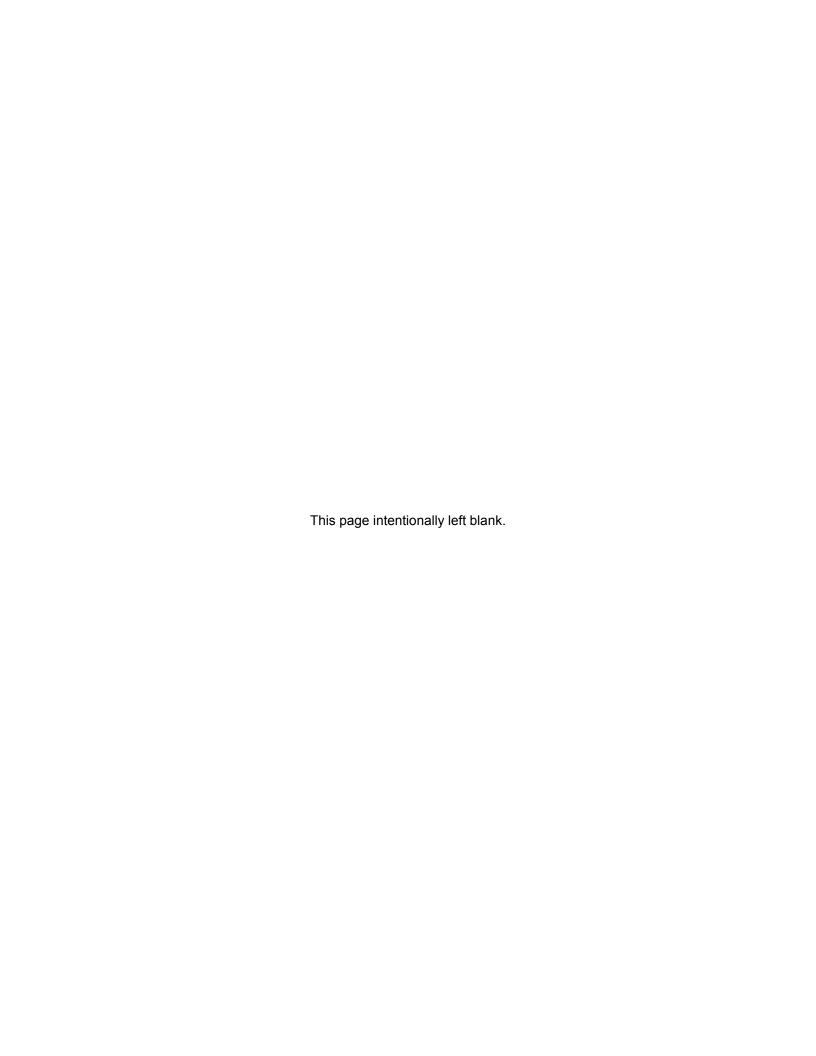
SINGLE AUDIT

FOR THE YEAR ENDED DECEMBER 31, 1999



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REPORT OF INDEPENDENT ACCOUNTANTS

Clark County Combined Health District Clark County 529 East Home Road Springfield, OH 45503

To Members of the Board:

We have audited the accompanying financial statements of the Clark County Combined Health District (the District) as of and for the year ended December 31, 1999. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the District prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Clark County Combined Health District, as of December 31, 1999, and its combined cash receipts and disbursements for the year then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 14, 2000, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

Our audit was performed for the purpose pf forming an opinion on the District's financial statements, taken as a whole. The accompanying schedule of federal awards expenditures is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of the audit committee, management, the Board and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other then these specified parties.

Jim Petro Auditor of State

July 14, 2000

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COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES AND SIMILAR FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 1999

				(Memorandum Only)
	General	Special Revenue	Expendable Trust	Total
Cash Receipts:				
Federal Funds		\$417,086		\$417,086
State Funds	\$155,746	419,062		574,808
Local Funds	633,123	96,180		729,303
Tax Levies	728,592	,		728,592
Vital Statistics Fees	144,879			144,879
Permits	600	266,200		266,800
Fees	778	73,457		74,235
Licenses		207,324		207,324
Nursing Fees	102,931			102,931
Contractual Service	5,196	210,295		215,491
Other Receipts	25,857	39,209		65,066
Total Cash Receipts	1,797,702	1,728,813		3,526,515
Cash Disbursements:				
Salaries - Employees	810,575	1,156,602		1,967,177
Supplies	58,483	128,093		186,576
Equipment	45,099	23,406		68,505
Remittance - State		31,124		31,124
Contracts-Services	68,924	317,440		386,364
Administrative Costs	E4 00E	9,851		9,851
Travel and Expenses	54,385	37,258		91,643
Lactation Subsidies/Contributions	8,216			8,216
Vital Statistics	43,522			43,522
Client Services	45,522	75,609		75,609
Advertising and Printing	16,552	1,904		18,456
Public Employees Retirement	144,050	145,179		289,229
Workers Compensation	3,389	3,993		7,382
Fringe Benefits	147,320	136,103		283,423
Capital Outlay	746	.00,.00		746
Other Expenses	59,242	16,194		75,436
Total Cash Disbursements	1,460,503	2,082,756		3,543,259
Total Receipts Over Disbursements	337,199	(353,943)		(16,744)
Other Financing Receipts/(Disbursements):				
Transfers In		313,908		313,908
Transfers Out	(313,908)	•		(313,908)
Advances In	61,825	184,825		246,650
Advances Out	(184,825)	(61,825)		(246,650)
Total Other Financing Receipts/(Disbursements)	(436,908)	436,908		
Excess of Cash Receipts and Other Financing				
Receipts Over Cash Disbursements				
and Other Financing Disbursements	(99,709)	82,965		(16,744)
Fund Cash Balances, January 1	610,941	662,970	90,769	1,364,680
Fund Cash Balances, December 31	\$511,232	\$745,935	\$90,769	\$1,347,936
Reserve for Encumbrances, December 31	\$28,639	\$92,292		\$120,931

The Notes to the Financial Statements are an integral part of this statement.

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NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Clark County Combined Health District, Clark County, (the District) operates pursuant to Ohio Rev. Code Section 3709.02. It is responsible for health services in all of Clark County, including cities and villages. The District operates under the direction of a seven-member Board. The County Auditor and County Treasurer are responsible for fiscal control of the resources of the District. Services provided by the District include: prevention and restriction of diseases, sanitation, vital statistics, abatement and removal of nuisances, and air pollution control.

The District's management believes these financial statements present all activities for which the District is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash

As required by Ohio Revised Code, the District's cash is held and invested by the Clark County Treasurer, who acts as custodian for District monies. The District's assets are held in the County's cash and investment pool, and are valued at the County Treasurer's reported carrying amount.

D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Funds:

Plumbing Fund - This fund's revenue is derived from licenses and permits. Revenue supports the salaries for inspectors to carry out non-mandated environmental programs.

TB Fund - This fund receives a federal grant to provide consulting services to other health districts.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

3. Fiduciary Funds (Trust and Agency Funds)

These funds are used to account for resources restricted by legally binding trust agreements and funds for which the District is acting in an agency capacity. The District had the following significant Fiduciary Fund:

Expendable Trust Fund - The Board of Health holds, in trusts, funds from Clark County and the City of Springfield to pay former workers' severance when they retire or separate from the District.

E. Budgetary Process

An itemized appropriation measure is required to be adopted by the Board of Health on or before the first Monday in April. This appropriation measure, together with an estimate in itemized form, of the several sources of revenue available to the Board of Health is certified to the Clark County Auditor and by him submitted to the County Budget Commission for their approval and/or possible changes.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 1999 budgetary activity appears in Note 2.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the District.

2. BUDGETARY ACTIVITY

Budgetary activity for the year ending December 31, 1999 follows:

1999 Budgeted vs. Actual Receipts

Fund Type		Budgeted Receipts	Actual Receipts	Variance
General Special Revenue Fiduciary		\$1,784,266 3,335,973 0	\$1,859,527 2,227,546 0	\$75,261 (1,108,427) 0
	Total	\$5,120,239	\$4,087,073	(\$1,033,166)

1999 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue Fiduciary		\$1,750,711 2,209,061 0	\$1,987,875 2,236,873 0	(\$237,164) (27,812) 0
	Total	\$3,959,772	\$4,224,748	(\$264,976)

3. RETIREMENT SYSTEMS

The District's full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 1999, PERS members contributed 8.5% of their gross salaries. The District contributed an amount equal to 13.55% of participants' gross salaries. The District has paid all contributions required through December 31, 1999.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999 (Continued)

4. RISK MANAGEMENT

The District has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Errors and omissions

The District also provides health insurance and dental and vision coverage to full-time employees through a private carrier.

5. CONTINGENT LIABILITIES

The District is defendant in one lawsuit. Although the outcome of this suit is not presently determinable, counsel believes that the resolution of this matter will not materially adversely affect the District's financial condition.

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material

CLARK COUNTY COMBINED HEALTH DISTRICT CLARK COUNTY

SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 1999

Federal Grantor/Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
U.S. Department of Health and Human Services (Passed through Ohio Department of Health)			
TB Prevention and Control/Outreach Total	12-0-01-P-CK-392/99 12-0-01-P-CK-392/00	93.119	\$34,465 36,338 70,803
Lead Poisoning Prevention Grant Total	12-0-01-F-BD-392/99 12-0-01-F-BD-392/00	93.197	26,531 45,598 72,129
Immunization Action Plan	12-1-01-P-AZ-392	93.268	25,000
Helmet Safety Program Total	12-1-01-P-BP-387/99 12-1-01-P-BP-387/00	93.991	18,146 10,764 28,910
Total U.S. Department of Health and Human Services	s		196,842
U.S. Department of Public Safety Occupant Protection Program	GR-1-AGR-1081.0	20.600	3,642
U.S. Department of Education (Passed through Ohio Department of Health) Early Intervention	12-0-01-F-AN-392	84.181	99,274
U.S. Department of Housing and Urban Developm (Passed through the City of Springfield) HUD Lead Grant	nent N/A	14.900	141,058
Total			\$440,816

The accompanying note to this schedule is an integral part of this schedule.

NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES FISCAL YEAR ENDED DECEMBER 31, 1999

NOTE A--SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.

NOTE B -- MATCHING REQUIREMENTS

Certain Federal programs require that the District contribute non-Federal funds (matching funds) to support the Federally-funded programs. The District has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.



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REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Combined Health District Clark County 529 East Home Road Springfield, OH 45503

To Members of the Board:

We have audited the financial statements of the Clark County Combined Health District, (the District) as of and for the year ended December 31, 1999, and have issued our report thereon dated July 14, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the District's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted an immaterial instance of noncompliance that we have reported to management of the District in a separate letter dated July 14, 2000.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the District's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying schedule of findings as items 1999-60312-001 and 1999-60312-002.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe none of the reportable conditions described above is a material weakness. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Board in a separate letter dated July 14, 2000.

Combined Health District

Clark County
Report of Independent Accountants on Compliance and
on Internal Control Required by *Government Auditing Standard*Page 2

This report is intended for the information and use of the audit committee, management, the Board, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

July 14, 2000



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REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO ITS MAJOR FEDERAL PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Combined Health District Clark County 529 East Home Road Springfield, OH 45503

To Members of the Board:

Compliance

We have audited the compliance of the Clark County Combined Health District (the District), with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended December 31, 1999. The District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 1999.

Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Combined Health District
Clark County
Report of Independent Accountants on Compliance With Requirements Applicable to
Each Major Federal Program and Internal Control Over
Compliance in Accordance With OMB Circular A-133
Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of the audit committee, management, the Board, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

July 14, 2000

SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 1999

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	Yes
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	HUD Lead Grant, CFDA# 14.900
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 1999-60312-001

Reportable Condition

Postings

When reporting receipt and expenditure activity to its fiscal agent (i.e., the County Auditor) the Health District did not always use the correct account codes. For example:

- Welcome Home Grant reimbursements were posted, at times, to the General Fund;
- Certain TANF Grant reimbursements were posted to the Early Start Grant;

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999 (Continued)

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 1999-60312-001 (Continued)

Postings (Continued)

- Disbursements were posted as 'other or maintenance expenditures' when more appropriate accounts should have been used to report the particular type of District activity;
- Homestead, Rollback, and \$10,000 Exemption State Revenue was classified as taxes rather than intergovernmental revenue;
- Revenue from the same source was not consistently posted to the same account throughout the year;
- Certain Medicaid reimbursements were posted as other receipts rather than contractual service receipts; and
- PERS and Medicare disbursements were classified as insurance disbursements.

As a result, the District's unaudited financial report prepared by the District's fiscal agent was misstated and several audit adjustments were required, which are reflected in the accompanying combined financial statement.

The District should implement procedures to post items in an appropriate and consistent manner. The chart of accounts prescribed by the fiscal agent should be reviewed and utilized to accurately report the activity of the District.

FINDING NUMBER 1999-60312-002

Reportable Condition

Reconciliation

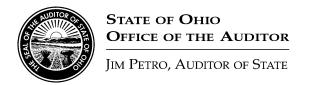
One of the internal control procedures established by the District is to reconcile expenditures recorded in the District's manual record to the expenditures posted to the detail expense report by the County.

During fiscal year 1999, the District did not reconcile the manual record with the records of the County Auditor. If a proper reconciliation is not performed, expenditures posted by the County Auditor could be overlooked by the District preventing the District from adequately monitoring their actual expenditures and could cause unfavorable variances in the District's budget.

The District should implement procedures to reconcile expenditure's in the Manual Record to the records of the County.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.



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CLARK COUNTY COMBINED HEALTH DISTRICT CLARK COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 26, 2000