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# **Cleveland State University**

Report on Expenditures of Federal Awards in Accordance with OMB Circular A-133 Federal Identification Number 1-34-096-6056-A-1V Office of Postsecondary Education Identification Number 00303200 DUNS Number 010841617 for the year ended June 30, 1999 1.1

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# **Cleveland State University**

Report on Expenditures of Federal Awards in Accordance with OMB Circular A-133 Federal Identification Number 1-34-096-6056-A-1V Office of Postsecondary Education Identification Number 00303200 DUNS Number 010841617 for the year ended June 30, 1999



PricewaterhouseCoopers LLP 1500 One Cleveland Center 1375 East Ninth Street Cleveland OH 44114-1700 Telephone (216) 875 3000 Facsimile (216) 575 0170

December 23, 1999

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To the Board of Trustees Cleveland State University:

We are pleased to submit the Report on Expenditures of Federal Awards in accordance with OMB Circular A-133 of Cleveland State University (the "University") for the year ended June 30, 1999.

The audit was conducted as a condition of the University's receipt of federal awards and the requirement to have an organization-wide audit under U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.

All operations related to the University's federal grant programs are included in the scope of the OMB Circular A-133 Audit. The U.S. Department of Education has been designated as the University's oversight agency for audits carried out in accordance with the circular.

The objectives of our audit were to ensure:

- The financial statements of the University present fairly, in all material respects, its financial position and the results of its financial operations in accordance with generally accepted accounting principles.
- The University has an internal control structure to (a) provide reasonable assurance that it is managing federal awards in compliance with applicable laws and regulations, and (b) ensure compliance with laws and regulations that could have a material impact on the financial statements.
- The University has complied with laws and regulations that may have a direct and material effect on its financial statement amounts and those that may have a direct and material effect on each major federal program.

Our review of the system and procedures of the University as they relate to financial accounting, internal control and compliance, revealed certain matters involving the internal control structure and its operation that we have communicated to the management of the University in a separate letter dated October 22, 1999.

We would be pleased to respond to any questions or comments.

Very truly yours,

Pricewaterhouse Coopers LLP

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**INTRODUCTION** 

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### CLEVELAND STATE UNIVERSITY

# Report on Expenditures of Federal Awards in Accordance with OMB Circular A-133

for the year ended June 30, 1999

#### Additional Information

Lead Auditor:Donald DaileyTelephone Number:(216) 687-4341

Our audit was performed between the months of August 1999 and November 1999 at the following facilities:

Location			<b>Description of Facility</b>			

Cleveland State University 1983 East 24<sup>th</sup> Street Cleveland, Ohio 44115 Fenn Tower and other administrative offices

Accrediting Organization: North Central Association of Colleges and Secondary Schools

Cleveland State University utilizes a SFA Consultant/Servicer:

University Accounting Services, Inc. 180 North Executive Drive Brookfield, Wisconsin 53005

The Servicer provides the following functions:

- > Periodic billing
- Payment processing
- > File maintenance
- > Past-due and delinquent accounts follow-up
- > Maintaining repayment records

Copies of the Control Procedures Reports, performed by Deloitte and Touche L.L.P, for the Servicer were obtained. The reports for the year ended June 30, 1999, gave unqualified opinions.

Records for the accounting and administration of the SFA programs are located at Cleveland State University.

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REPORTS

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PricewaterhouseCoopers LLP 1500 One Cleveland Center 1375 East Ninth Street Cleveland OH 44114-1700 Telephone (216) 875 3000 Facsimile (216) 575 0170

#### Independent Accountants' Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed In Accordance With Government Auditing Standards

The Board of Trustees of Cleveland State University:

We have audited the financial statements of Cleveland State University as of and for the year ended June 30, 1999, and have issued our report thereon dated October 22, 1999. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether Cleveland State University's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Cleveland State University's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the University's ability to record, process, summarize, and report financial data consistent with the assertion of management in the financial statements. Reportable conditions are described in the accompanying schedule of findings and questioned costs as item 99-1.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly,

would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness. We also noted other matters involving the internal control over financial reporting that, along with the material weaknesses, were reported to management of Cleveland State University in a separate letter dated October 22, 1999.

This report is intended solely for the information and use of the Board of Trustees, management and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties

Pricewaterhouse Coopers LLP

October 22, 1999

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# PriceWaterhouseCoopers 🖻

PricewaterhouseCoopers LLP 1500 One Cleveland Center 1375 East Ninth Street Cleveland OH 44114-1700 Telephone (216) 875 3000 Facsimile (216) 575 0170

#### Report Of Independent Accountants On Compliance With Requirements Applicable To Each Major Program And Internal Control Over Compliance In Accordance With OMB Circular A-133

To the Board of Trustees of Cleveland State University

#### **Compliance**

We have audited the compliance of Cleveland State University (the "University") with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 1999. The University's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the University's management. Our responsibility is to express an opinion on the University's compliance based on our audit. We did not audit the University's compliance with the billing, recordkeeping, collection, payment processing, reporting and due diligence compliance requirements specified by the Perkins Federal Loan program ("Perkins Loan"), and described in the OMB Circular A-133 Compliance Supplement. Compliance with these requirements was examined by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the University's compliance with those requirements, is based solely on the report of the other auditors.

We conducted our audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the University's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the University's compliance with those requirements.

As described in items 99-2 and 99-3 in the accompanying schedule of findings and questioned costs, the University did not comply with requirements regarding eligibility and refunds that are applicable to its student financial aid programs. Compliance with such requirements is necessary, in our opinion, for the University to comply with the requirements applicable to those programs.

In our opinion, based on our audit and the report of the other auditors, except for the noncompliance described in the preceding paragraph, the University complied, in all material

respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 1999. On August 30, 1999, the University was notified of the Department of Education Office of Inspector General's intent to conduct an audit to determine whether the University administers its student financial aid programs according to applicable laws and regulations authorized by Title IV of the Higher Education Act of 1964, as amended. As the scope of the Department of Education's audit is significantly broader than that of an audit conducted in accordance with OMB Circular A-133, it is possible that their audit will identify other instances of noncompliance not contained within this report.

#### Internal Control Over Compliance

The management of the University is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, except as noted in the following paragraph, we considered the University's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

We did not consider internal control over compliance with the loan billing and collection compliance requirements specified by the Perkins Loan program and described in the OMB Circular A-133 Compliance Supplement. Internal control over these compliance requirements was considered by the other auditors referred to above; and our report, insofar as it relates to the University's internal control over those compliance requirements, is based solely upon that report of the other auditors.

We noted certain matters involving the internal control over compliance and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over compliance that, in our judgment, could adversely affect the University's ability to administer a major federal program in accordance with the applicable requirements of laws, regulations, contracts, and grants. Reportable conditions are described in the accompanying schedule of findings and questioned costs as item 99-1.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with the applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our and the other auditors' consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness. The report of the other auditors noted no matters involving the internal control over compliance and its operation that they considered to be a material weakness.

#### Schedule of Expenditures of Federal Awards

We have audited the basic financial statements of the University as of and for the year ended June 30, 1999, and have issued our report thereon dated October 22, 1999. Our audit was performed for the purpose of forming an opinion on the basic financial statements taken as a

whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of Trustees, management, the Auditor of the State of Ohio, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties

Prixewaterhonse Coopers LLP

December 1, 1999

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SUPPLEMENTAL FINANCIAL INFORMATION

#### Cleveland State University Schedule of Expenditures of Federal Awards for the year ended June 30, 1999

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FEDERAL GRANTOR/PROGRAM TITLE	Catalog of Federal Domestic Assistance	
FEDERAL GRANTOR/PROGRAM TITLE	Number	Expa,
Student Financial Ald		
Department of Education Direct programs		
Federal Pell Grant Program	84.063	6,507
Federal Work-Study Program	84.033	620
Federal Supplemental Educational Opportunity Grants	84.007	639
Federal Perkins Loan Program Department of Education Subtotal	84.038	<u>402</u> 8,170
Deapriment of Health and Human Services		
Direct programs		
Scholarships for Health Professions Students from Disadvantaged Backgrounds Department of Health and Human Services Subtotal	93.925	14,6: 14,6:
Total Student Financial Aid		8,185,34
Research and Development		
Despriment of Health and Human Services		
Direct programs Human Genome Research	93,172	179,913
Research Related to Deafness and Communication Disorders	93.173	28,467
Drug Abuse Research Programs	93.279	271,275
Blood Diseases and Resources Research	93.839	155,105
Microbiology and Infectious Diseases Research	93.856	78,618
Genetics and Developmental Biology Research Center for Research for Mothers and Children	93.862 93.865	24,337 77,049
Aging Research	93.866	225,706
Pass Through Programs		
Case Western Reserve University-Maternal and Child Health Federal Consolidated Programs	93.110	26,280
Case Western Reserve University-Alcohol Research Programs	93.273	5,885
Telepractice, IncDrug Abuse Research Programs	93.279	(1,583)
MetroHealth Medical Center-Drug Abuse Research Programs HHS Cleveland Clinic Foundation-Clinical Research	93.279 93.333	42,251 11,804
Case Western Reserve University-Center for Research for Mothers and Children	93.865	48,114
Department of Health and Human Services Subtotal		1,173,241
National Aeronautics and Space Administration		
Direct programs		
Technology Transfer	43.002	1,779,803
Pass Through Programs	40.000	(0.450)
University of Iowa-Technology Transfer Analex Corporation-Technology Transfer	43,002 43,002	(8,153) 46,668
Science Applications International CorpTechnology Transfer	43,002	17,250
National Aeronautics and Space Administration Subtotal		1,835,568
National Science Foundation		
Direct programs		
Engineering Grants Social, Behavioral, and Economic Sciences	47.041	73.086
Pass Through Programs	47.075	4,303
Case Western Reserve University-Engineering Grants	47,041	8,597
CAMP-Engineering Grants	47.041	215
D.L. Greist & Associates-Engineering Grants	47.041	12,500
National Science Foundation Subtotal		98,701

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United States Department of Agriculture		
Pass Through Programs American Association for the Advancement of Science-Agricultural and Rural Economic Research	10.250	20,500
United States Department of Agriculture Subtotal		20,500
Economic Development Administration Direct programs		
Economic Development Technical Assistance	11.303	5,884
Pass Through Programs		
National Association of State Development Agencies-Research and Evaluation Program	11.312	20,355
Economic Development Administration Subtotal		26,239
Inited States Department of Housing and Urban Development		
Direct programs		
Suportive Housing Program	14,235	21,823
Community Outreach Partnership Center Program	14.511	95,710
Pass Through Programs	_*	
PEW Chartable Trust through State University of New York-Empowerment Zones Program	14.24-3	20
ABT Associates Inc. Empowerment Zones Program	14.244	6,256
Cuyahoga Metropolitan Housing Authority-Community Outreach Partnership Center Program	14.511	11,139
United States Department of Housing and Urban Development Subtotal		134,948
National Institutes of Justice		
Pass Through Programs		
ABT Associates, IncJustice Research, Development, and Evaluation Project Grants	16.560	27,165
University of Akron-Justice Research, Development, and Evaluation Project Grants	16.560	8.841
National Institutes Of Justice Subtotal		36,006
National Endowment for the Humanities		
Direct programs		,
Promotion of the Humanities-Interpretive Research Program Pass Through Programs	45,140	9,571
San Diego Community College District-Promotion of the Humanities-Interpretive Research Program	45,140	984
University Of Denver-Promotion of the Humanities_Division of Preservation and Access	45.149	21,741
National Endowment for the Humanities Subtotal	-	32,296
Environmental Protection Agency		
Pass Through Programs		
Mangi Environmental Group-Water Quality Management Planning	66.454	101
Case Western Reserve University-Surveys, Studies, Investigations and Special Purpose Grants	66.606	250
Kent State University-Surveys, Studies, Investigations and Special Purpose Grants	66.606	23,185
Environmental Protection Agency Subtotal		23,536
Department Of Energy		
Pass Through Programs		
Clemson University-Office of Energy Research Financial Assistance Program	81.049	124,071
Department Of Energy Subtotal		124,071
United States Information Agency		
Pass Through Programs		
Council for International Exchange-Educational Exchange_University Lecturers (Professors) and Research Scholars	82.002	18,000
United States Information Agency Subtotal		18,000
United States Agency for International Development		
Pass Through Programs		
Johns Hopkins University-Teacher Exchange_New Independent States (NIS)	82.012	11,214
United States Agency for International Development Subtotal		11,214
Department Of Education		
Pass Through Programs		
	84.027	36,585
Onio Department Of Education-Special Education Grants to States	-	
University Of Itlinois-Urban Community Service	84.252	55,437
	-	55,437 27,969 119,991

Corporation for National and Community Service Pass Through Programs		
Ohio Campus Compact-Learn and Serve America-Higher Education	94.005	944
Corporation for National and Community Service Subtotal		944
Total Research and Development		
		3,655,255
OTHER FINANCIAL ASSISTANCE		
United States Department of Agriculture Pass Through Programs		
Ohio Department of Education-Summer Food Service Program for Children	10.559	20,872
United States Department of Agriculture Subtotal	· •	20,872
Economic Development Administration		
Direct programs		
Economic Development Technical Assistance	11.303	17,591
Economic Development Administration Subtotal	-	17,591
United States Department of Housing and Urban Development		
Direct programs	44 540	
Community Development Work-Study Program Pass Through Programs	14.512	(3,123
Cuyahoga Metropolitan Housing Authority-Community Development Block Grants	14,218	39,525
Case Western Reserve University-Community Outreach Partnership Center Program	14.511	38,290
United States Department of Housing and Urban Development Subtotal		74,692
Department of Labor		
Pass Through Programs		
Youth Opportunities Unlimited-Employment Services and Job Training_Pilot and Demonstration Programs	17.249	27,67
Ohio State University-Employment Services and Job Training_Pilot and Demonstration Programs	17.249	6,825
Ohio School to Work-Employment Services and Job Training_Pilot and Demonstration Programs	17.249	50,740
Department of Labor Subtotal		85,243
National Aeronautics and Space Administration		
Direct programs Aerospace Education Services Program	43.001	372
Pass Through Programs		
Ohio Space Grant Consortium-Aerospace Education Services Program	43.001	7.601
Cuyahoga Community College-Aerospace Education Services Program	43.001	21,885
National Aeronautics and Space Administration Subtotal		- 29,860
National Endowment for the Arts		
Direct programs		
Promotion of the Arts_Partnership Agreements National Endowment for the Arts Subtotal	45.025	25.000
National Endowment for the Arts Subtotal		25,000
National Labor Relations Board Pass Through Programs		
Pass Inrough Programs Washington D.CLabor Management Relations	46.001	637 A.
National Labor Relations Board Subtotal	40.00 l	237,01
National Science Foundation		
Direct programs		
Engineering Grants	47.041	269,75
Pass Through Programs		
CAMP, IncEngineering Grants	47.041	90,17
Cuyahoga Community College-Engineering Grants	47.041	11,32
Lakeland Community College-Engineering Grants	47.041	25.86
Lorain County Community College-Engineering Grants	47.041	62.23
Youth Opportunities Unlimited-Engineering Grants	47.041	56,47
National Science Foundation Subtotal		515,841

Environmental Protection Agency		
Direct programs		
Surveys, Studies, Investigations and Special Purpose Grants	66.606	78,404
Superfund Innovative Technology Evaluation Program	66.807	60,643
Environmental Education Grants	66.951	17.261
Pass Through Programs		
C.Derk Janssen, Janssen & Associates-Surveys, Studies, investigations and Special Purpose Grants	66.606	3,712
Kirsten Toth-Superfund Innovative Technology Evaluation Program	66.807	9,202
Environmental Protection Agency Subtotal		169,222
United States information Agency		
Direct programs		
College and University Partnerships Program	82.010	65.274
Pass Through Programs		
New York Botanical Gardens-Educational Exchange_Graduate Students	82.001	2,400
NAFSA-Professional Development_International	82.009	3.983
United States Information Agency Subtotal		72,657
Department Of Education		
	84.016	30.258
Undergraduate International Studies and Foreign Language Programs	84.042	328,735
TRIO Student Support Services	84.116	2.399
Fund for the Improvement of Postsecondary Education Pass Through Programs	04.110	2,399
	84.276	283.870
Ohio Department Of Education-Goals 2000_State and Local Education Systemic Improvement Grants Euclid City Schools-Goals 2000_State and Local Education Systemic Improvement Grants	84.276	79,293
Chio Board of Regents-Eisenhower Professional Development State Grants	84,281	44.323
Alimi University-Eisenhower Regional Mathematics and Science Education Consortia	84.319	<del>44</del> ,323 601
Department Of Education Subtotal	04.319	769,479
Deapriment of Health and Human Services		
Direct programs		
Drug Abuse Scientist Development Awards, Research Scientist Development Awards, and Research Scientist Awards	_93.277	12,363
Health Careers Opportunity Program	93.822	164,778
Health Administration Traineeships and Special Projects Program	93.962	31,796
Pass Through Programs		
National Youth Sports Program-President's Council on Physical Fitness and Sports	93.289	47,860
Cuyahoga County-Job Opportunities for Low-Income Individuals	93.593	13,438
Department of Health and Human Services Subtotal		270,235
Corporation for National and Community Service		
Pass Through Programs	-	
Onio Department of Education-Learn and Serve America_School and Community Based Programs	94.004	91.455
Corporation for National and Community Service Subtotal		91,455
Total Other Financial Assistance		2,379,164
Total Federal Awards		14,219,761

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## Cleveland State University Notes to Schedule of Expenditures of Federal Awards for the year ended June 30, 1999

#### 1. Summary of Significant Accounting Policies:

#### a. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant transactions of Cleveland State University (the "University") recorded on the accrual basis of accounting.

#### b. <u>Subrecipients</u>

Certain funds are passed through to subgrantee organizations by the University. Expenditures incurred by the subgrantees and reimbursed by the University are presented in the Schedule of Expenditures of Federal Awards. The University is also the subrecipient of federal funds which have been subject to testing and are reported as expenditures and listed separately as Pass Through Programs.

#### 2. Indirect Cost Rates:

The University recovers indirect costs by means of predetermined fixed indirect cost rates. The predetermined fixed rates are a result of negotiated agreements with the Department of Health and Human Services. The predetermined fixed rates effective for the year ending June 30, 1999 are 63% for on-campus research and 23.1% for off-campus research. The base for the predetermined fixed rates is salaries and wages.

#### 3. Loan Advances:

The following schedule represents total Perkins loans advanced to students by the University and outstanding balances for the Perkins program as of and for the year ended June 30, 1999.

	CFDA	Amounts	Outstanding
	<u>Number</u>	<u>Advanced</u>	<u>Balance</u>
Perkins Loan program	84.038	\$2,567,316	\$10,871,977

#### 4. Federal Family Education Loan Program:

During the fiscal year ended June 30, 1999, the University processed \$ \$31,337,001 in new loans under the Federal Family Education Loan Program, CFDA Number 84.032.

# Cleveland State University Schedule of Findings and Questioned Costs for the year ended June 30, 1999

# Section I - Summary of Auditor's Results

#### **Financial Statements:**

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Type of auditor's report issued: Internal Control over financial reporting:	Unqualified	
Material weakness(es) identified? Reportable condition(s) identified not	X yes	no
to be material weaknesses	yes	X none reported
Noncompliance material to financial statements noted?	yes	$\frac{X}{X}$ none reported
Federal Awards:		
Internal Control over major programs:		
Material weakness(es) identified	X yes	no
Reportable condition(s) identified not considered to be material weaknesses?	yes	X none reported
Type of auditor's report issued on compliance for major programs?	Qualified	
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section .510(a)?	X yes	no
Identification of major programs:		
CFDA Number Name of Federal Program or Cluster		
See Schedule of Student Financial Aid,		
Expenditures of Research and Development Federal Awards		
Dollar threshold used to distinguish between Type A and		
Type B programs:	\$ 427,363	
Auditee qualified as low-risk auditee	X Yes	no

## Cleveland State University Schedule of Findings and Questioned Costs Section II - Financial Statement Findings for the year ended June 30, 1999

#### Finding #99-1: Lack of Monitoring Controls over Student Accounts Receivable and Insufficient Controls over PeopleSoft Student Finance and Student Financial Aid Modules

#### **Condition**

During our assessment of monitoring controls, we noted that there were insufficient controls over student accounts receivable. Specifically, the student accounts receivable general ledger account balances were not reconciled to the subledger from the date of the PeopleSoft Student Finance module implementation through year-end. Additionally during this time, no aging report was generated. As a result, the student accounts receivable aging deteriorated and no accounts were referred to collection agencies.

During our review of the PeopleSoft Student Finance and Student Financial Aid modules, we noted several items indicating the lack of controls over these modules:

- 1. Controls were not in place to ensure the accuracy, completeness and validity of refunds.
- 2. The "Fee Calculation Error Report" was not being generated to ensure tuition and fees were calculated accurately and completely.
- 3. Balancing and transmission of interfaced files were not systematically controlled through the use of header or trailer records, hash totals or date/time stamping.
- 4. Reconciliations were not performed to ensure converted data from legacy systems were tested.
- 5. Weaknesses existed in the training of users prior to going live on the new system.
- 6. Segregation of duties involving access to both the general ledger and student financial processing environments should be enhanced.
- 7. Access to system control settings involving definition of business processing rules and correction functionality should be restricted and monitored.

#### Cause

The Open Item report and aging report had to be written and programmed by the University, as they were not generated by the PeopleSoft system. These reports were written in August 1999.

Due to the time required to convert to the PeopleSoft system and acquire the functionality necessary to process student accounts receivable, the University addressed items considered most critical to carrying out normal business functions. As a result, items 1 - 7 above were not addressed during the current fiscal year.

## Cleveland State University Schedule of Findings and Questioned Costs Section II - Financial Statement Findings for the year ended June 30, 1999

#### Finding #99-1: Lack of Monitoring Controls over Student Accounts Receivable and Insufficient Controls over PeopleSoft Student Finance and Student Financial Aid Modules, Continued

#### Recommendation

The student accounts receivable Open Items Report should be generated and reconciled to the general ledger account balances as part of the month-end closing procedures. The aging report should also be generated on a monthly basis.

Action should be taken to address the lack of controls described as items 1-7 above.

#### Management Response

The Open Item report is being generated at the end of each month effective September 1999 and will be reconciled to the general ledger monthly. The aging report is being run on a monthly basis and utilized by the Bursar's Office to monitor accounts receivable balances.

The following action has been taken to address controls over the Student Finance and Student Financial Aid modules:

- 1. Controls have been established to ensure the accuracy, completeness and validity of refunds.
- 2. The University utilizes a query process to ensure that tuition and fees are calculated accurately and completely.
- 3. Manual processes are in place to monitor and control interface runs. A request for automation of these controls will be sent to PeopleSoft.
- 4. The University has performed reconciliations to ensure converted data is complete.
- 5. A training manager has been identified to develop standard PeopleSoft training courses.
- 6. Access has been reviewed by the University.
- 7. Access will be reviewed by the University and modified as appropriate.

## Cleveland State University Schedule of Findings and Questioned Costs, Continued Section III - Summary Schedule of Current Year Findings and Questioned Costs for the year ended June 30, 1999

#### Finding #99-2: Pell Award Amounts were Based on Incorrect Enrollment Information

**Ouestioned** Costs

\$4,250

#### **Condition**

During our testing of Pell Grant awards, it was noted that the University did not properly account for enrollment status when calculating awards. As a result, four of twenty students tested received amounts in excess of what they were eligible for based on the number of hours enrolled during the current year. Although the University identified students receiving excess awards, no adjustment was made to subsequent financial aid payments in the 1998-99 award year.

#### Criteria

34CFR690.63 provides guidance as to the calculation of a Federal Pell Grant for a payment period. The University must first determine the student's enrollment status for the term and determine his or her annual award based on that enrollment status.

#### Cause/Effect

The University did not monitor enrollment status of recipients prior to disbursing awards.

#### Recommendation

The University should implement established procedures to ensure that awards are properly calculated based on enrollment status.

#### Management Response

The 1998-99 award year was the first year CSU utilized the PeopleSoft system. One area of concern was monitoring enrollment status for purposes of financial aid, which had to be done different than under the legacy system. These student awards were corrected as part of the institution's year end review, July 1999. Currently, in order to conform to 34CFR690.63, the Cleveland State University Financial Aid Office now assesses enrollment status for student financial aid awarding on the second day of classes. The second day of class report identifies those students who have financial aid awards and are attending less than full time. Financial Aid staff makes adjustments to those less than fulltime student awards as required for compliance.

## Cleveland State University Schedule of Findings and Questioned Costs, Continued Section III - Summary Schedule of Current Year Findings and Questioned Costs for the year ended June 30, 1999

#### Finding #99-3: Refunds to Title IV Programs Were Not Processed

**Ouestioned** Costs

\$1,691

#### Condition

During our testing of students subject to refunds, we noted that while refund calculations were prepared, no refunds were returned to the Title IV programs. Of five students tested, three were calculated as having refunds due but not processed. The students were identified and refunds were calculated subsequent to June 30, 1999.

#### <u>Criteria</u>

34CFR668.22 requires that refunds to Title IV program accounts at the institution be returned within 30 days of the date that the student officially withdraws, or, in the case of an unofficial withdrawal, within 30 days of the date of determination by the school that the student ceased attending.

#### Cause/Effect

The University did not identify students subject to Federal refunds during the 1998-99 award year.

#### Recommendation

We recommend that the University ensure that established procedures are followed relating to refund processing.

## Cleveland State University Schedule of Findings and Questioned Costs, Continued Section III - Summary Schedule of Current Year Findings and Questioned Costs for the year ended June 30, 1999

#### Finding #99-3: Refunds to Title IV Programs Were Not Processed, Continued

#### Management Response

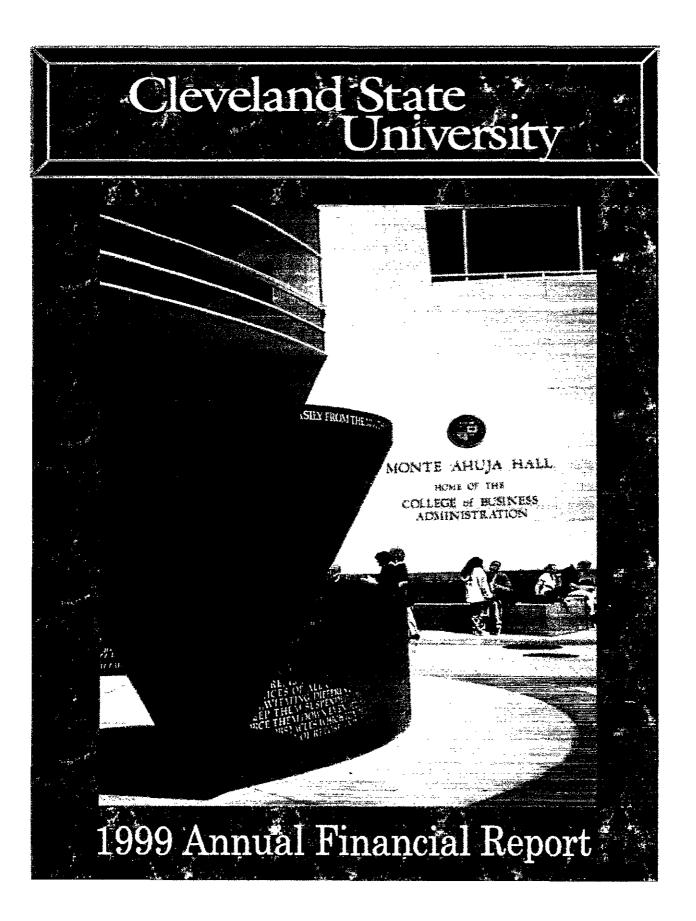
The 1998-99 award year was the first year CSU utilized the PeopleSoft system, therefore refunds were not timely completed. One area of concern during that first year was meeting the requirement that refunds to Title IV program accounts be returned within thirty days. The three student refunds were correctly calculated as of September 29, 1999.

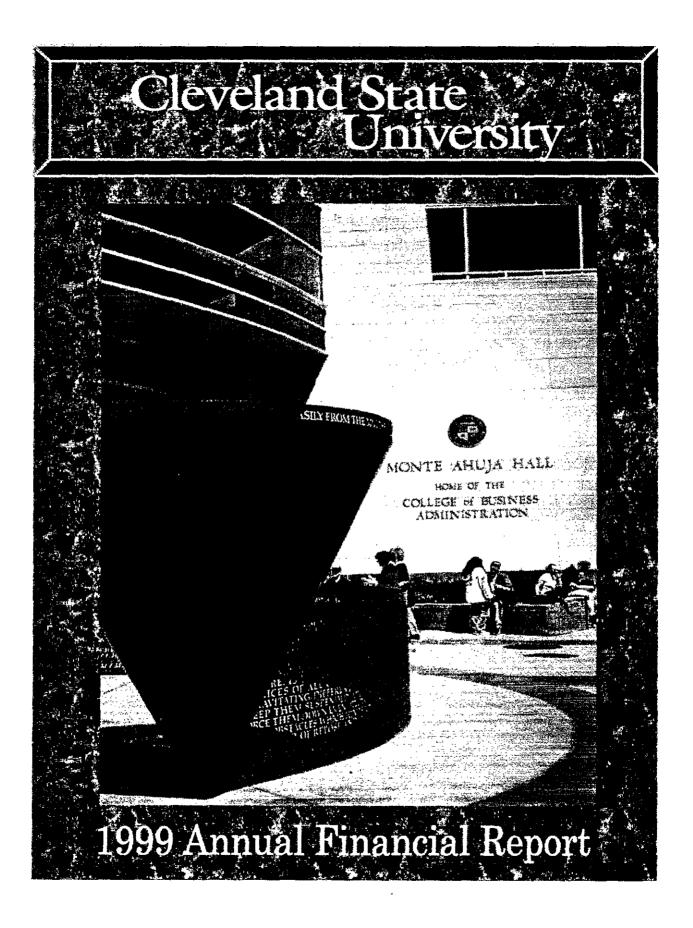
CSU has established and put into place a process where the Bursars Office runs a query to the PeopleSoft computer system to generate a list of students receiving title IV who have dropped classes/credit hours to zero. Segregation is also made of first time students receiving title IV aid. For first time students CSU uses the federal pro rata method to calculate refunds. This method is determined by the student withdraw date and determination of time remaining in the enrollment period. From the refund calculation is deducted 5% of the tuition amount for administrative expenses. For the first time students two calculations are made for the student by way of the CSU policy and by way of the federal method. A comparison is made of the two and the method yielding the greater refund is given the student. The Bursars advises the Student Financial Aid Office when refunds are calculated. The Financial Aid Office identifies which program receives the refunds.

# Cleveland State University Section IV - Summary Schedule of Prior Year Findings and Questioned Costs for the year ended June 30, 1999

No matters were reported.

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Annual Report cover designed by Daisy Douglas, Controller's Office Administrative Secretary.

Photograph of the new College of Business Administration building, courtesy of the Cleveland State University Public Relations and Publications Department.

No person will be denied opportunity for employment or education or be subject to discrimination in any project, program, or activity because of race, color, religion, sex, sexual orientation, national origin, age, handicap or disability, disabled veteran or Vietnam era vetern status.

#### **BOARD OF TRUSTEES**

	Date of Appointment	Expiration <u>of Term</u>
William F. Patient, Chairman	September 1, 1993	May 1, 2002
David G. Hill, Vice Chairman	March 25, 1996	May 1, 2001
Michael L. Climaco, Treasurer	January 23, 1997	May 1, 2006
Monte Ahuja	May 1, 1991	May 1, 2000
Timothy J. Cosgrove	October 20, 1997	May 1, 2007
Edward F. Crawford	January 23, 1997	May 1, 2005
Sally Florkiewicz	June 26, 1998	May 1, 2003
Carl D. Glickman	June 4, 1999	May 1, 2008
Samuel H. Miller	May 7, 1999	May 1, 2004

Joyce M. Mastboom, Faculty Representative Donna B. Phillips, Faculty Representative Nancy J. Cribbs, Secretary

#### OFFICERS

Claire A. Van Ummersen, President Harold L. Allen, Provost and Senior Vice President for Academic and Student Affairs Christine A. Jackson, Vice President for Finance and Administration Joseph S. Nolan, Vice President for Human Resources Development and Labor Relations Njeri Nuru-Holm, Vice President for Minority Affairs and Community Relations and Vice Provost for Student Affairs

#### **FINANCIAL ADMINISTRATION**

Christine A. Jackson, Vice President for Finance and Administration Brian Cook, Controller David Lubera, Assistant Controller Amy J. Petrus, Manager of General Accounting George Chromik, Manager of Grant Accounting Richard L. Rummel, Director of Budget and Financial Analysis Jack B. Ganz, Bursar Judith A. Richards, Director of Audits

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STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

Board of Trustees Cleveland State University Cleveland, Ohio

We have reviewed the Independent Auditor's Report of Cleveland State University, Cuyahoga County, prepared by PricewaterhouseCoopers LLP, for the audit period July 1, 1998 to June 30, 1999. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Cleveland State University is responsible for compliance with these laws and regulations.

M PETRO itor of State

January 12, 2000

# PRICEWATERHOUSE COPERS I

PricewaterhouseCoopers LLP 1500 One Cleveland Center 1375 East Ninth Street Cleveland OH 44114-1700 Telephone (216) 875 3000 Facsimile (216) 575 0170

# **Report of Independent Accountants**

The Board of Trustees of Cleveland State University:

In our opinion, the accompanying balance sheet and the related statements of changes in unallocated fund balances, current funds unallocated revenues, expenditures and other changes and changes in allocated fund balances present fairly, in all material respects, the financial position of Cleveland State University ("University") as of June 30, 1999, and the changes in unallocated fund balances, current funds unallocated revenues, expenditures and other changes and changes in allocated fund balances for the year then ended, in conformity with generally accepted accounting principles. These financial statements are the responsibility of the University's management; our responsibility is to express an opinion on these financial statements based on our audit. The prior year summarized comparative information has been derived from the University's 1998 financial statements; and in our report dated October 15, 1998 we expressed an unqualified opinion on those statements. We conducted our audit of these statements in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States which require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for the opinion expressed above.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 22, 1999 on our consideration of Cleveland State University's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

Pricewaterhouse Coopers LLP

October 22, 1999

	June 30, 1898	15,223,594 75,278 7,530,631	18,427,405 \$44,989,343	383,541 239,399 484,923	(121,739) 1,124,078 \$2,090,205	\$47,079,548 1,104,683 796,179 6,896,297	\$8,797,159 \$55,876,707	7,901,150 1,392,401 4,186
D BALANCES	June 30, 1999 56 729 947	12,752,791 117,772 8,700,243	14,445,717 \$42,246,470	486,621 275,251 270,159	(09, 900) 1,388,764 \$2,330,835	\$44,577,305 197,381 754,144 7,940,080	\$8,891,605 \$53,468,910	8,413,530 2,228,121 4,189
LIABILITIES AND FUND BALANCES	Current Funds Unrestricted Educational and General Arcounte Pavable	Accured Liabilities Deposits Deferred income Event Balances	Allocated Total Educational and General	Auxiliary Enterprises Accounts Payable Accrued Liabilities Deposits and Deferred Income Fund Balances:	unatiocated Unatiocated Total Auxiliary Enterprises	Total Unrestricted Restricted Accounts Payable Accrued Liabilities Fund Balances	Total Restricted Total Current Funds	Loan Funds Fund Balances: U.S. Government Grants: Perkins Loan University Funds: Restricted Unrestricted
	June 30, 1998 137 041 424	5,254,339 547,745 167 534	1,983,301 \$44,989,343	820,349 835,107 528,654 2.2	zd,303 81,792 \$2,090,205	\$47,079,548 4,186,408 1,139,450 3,451,301	\$8,797,159 \$65,878,707	5,757 8,913,168 153,688 225,104
	June 30, 1998	7,991,041 258,082 150,584	3,910,365 \$42,246,470	661,356 878,874 702,413	30,587 57,806 \$2,330,835	<b>\$44</b> ,577,305 <b>4,4</b> 81,291 1,328,507 3,101,807	\$8,891,605 \$53,468,910	65,107 10,150,035 146,088 284,610
ASSETS	Current Funds Unrestricted Educational and General	Investments Accounts Receivable, Less Allowance of \$2,492,923 in 1999 and \$788,698 in 1998 Accured Interest Receivable	Prepaid Expenses and Deferred Charges Total Educational and General	Auxitiary Enterprises Cash Investments Accounts Receivable, Less Allowance of \$194,141 in 1999 and \$55,141 in 1998	Inventories, at Cost Prepaid Expenses and Deferred Charges Total Auxiliary Enterprises	Total Unrestricted Restricted Investments Accounts Receivable Unbilled Charges	Total Restricted Total Current Funds	Loan Funds Cash Notes Receivable. Less Allowance of \$753,228 in 1999 and \$633,622 in 1998 Accounts Receivable Accrued Interest Receivable

See accompanying notes to financial statements.

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\$9,297,737

\$10,645,840

Total Loan Funds

\$9,297.737

\$10,645,840

Total Loan Funds

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		June 30, 1998	\$ 1,202,269 59,518 411,419 836,319	\$ 2,509,545	214,830 214,830 0 167,779 30,297 123,673	\$536,579	34,138 1,861,814	\$1,895,952	57,341	\$57,387	3,471,178 0 13,072,221 444,445,512	\$490,988,911	\$483,478,829	4,816 299,118	\$303,934
	IS, CONTINUED	June 30, 1899	\$ 1,337,380 63,889 340,079 818,304	\$ 2,569,632	1,541 17,006,451 167,779 247,647 149	\$17,425,567	34,138 1,861,814	\$1,895,952	467,904	\$467,850	2,661,577 1,491,549 12,277,221 438,114,131	\$454,534,478	\$474,323,947	2,369	\$1,358,060
CLEVELAND STATE UNIVERSITY Balance Sheet June 30, 1989 (Mith competative figures at June 30, 1988)	LIABILITIES AND FUND BALANCES, CONTINUED		Endowment and Similar Funds Fund Balances: Endowment-Restricted Endowment-Unrestricted Quest-endowment-Unrestricted Quest-endowment-Unrestricted	Total Endownest and Sintler Funds	Plant Funds Uhexpended Accounts Payable Bonds Payable Fund Balances: Restricted Unrestricted - Allocated	Total Unexpended	Renewals and Replacements Fund Balances: Restricted Unrestricted - Allocated	Total Renewaits and Replacements	Retirement of Indebiedness Interest Peyable Fund Batence:	Total Retirement of Indebtedness	knvestment in Plant Obligations Under Capital Leases Notes Payable Bonds Payable Net investment in Plant	Total hrvestment in Plant	Total Plant Funds	Agency Funds Accounts Payable Deposits Held in Custody for Others	Total Agency Funds
CLEVELAND S' Balan June (With comparative fi		June 30, 1998	\$ 2,509,545	\$ 2,509,545	53 <b>8</b> ,579	\$536,579	1,887,811 8,141	\$1,895,952	21,387	\$57,387	50,830,008 14,304,211 293,121,733 102,632,899	5460,988,911	\$463,478,829	303,834	\$303,934
	Q	June 30, 1998	\$ 2,559,632	\$ 2,559,632	17,425,567	\$17,425,567	1,890,788 5,164	\$1,895,952	467,950	\$467,950	51,717,320 14,933,778 297,737,340 89,314,752 1,771,278	\$454,504,478	\$474,323,947	1,358,060	\$1,358,080
	ASSETS, CONTINUED		Endownent and Similar Funds Investments	Total Endowment and Skinitar Funds	Plank Funds Unrexpended Investments	Total Unexpended	Renewels and Replacements investments inventories, at Cost	Total Renewals and Replacements	Retirement of Indebtedness Investments	Total Retirement of Indebledness	Investment in Plant Land Improvements Other Than Buildings Buildings Movable Equipment, Furniture, Library Books Construction in Progress	Total investment in Plant	Total Plant Funds	Agency Funds Cash	Total Agency Funds

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# See accompanying notes to financial statements.

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CLEVELAND STATE UNIVERSITY Statement of Changes in Unallocated Fund Balances Year Ended June 30, 1999 CURRENT FUNDS

Current Funds (1,480,049) 677,245 1,170,914 (881,890) 1,308,469 \$142,439,588 3,989,410 14,308,434 6,265,661 4,599,254 172,414,173 159,076,104 12,635,069 172,882,087 3,929,912 208,410 1,776,383 8,020,375 \$9,328,844 134,581 Unallocated Total 692,762 \$7,940,080 29,974,585 o 0 0 ន 3,989,410 27,280,686 1,170,914 0 14,308,434 4,599,254 677.245 29,144,362 213,560 213,560 1,043,783 6,265,661 134,581 6,896,297 Restricted Total 00000 564,511 0 692,762 0 0 (128,251) 143,696 C 00 000 \$15,445 564,511 692.762 Enterprises Restricted Auxiliary 677,245 0 0 0 0 8 14,308,434 134,581 4,034,743 213,560 \$7,924,635 3,989,410 29,410,074 27,280,686 1,170,914 28,451,600 213,560 1,172,034 6,752,601 6,265,661 Educational and General \$1,388,764 (881,890) (5, 150)00000 0 131,795,418 (1,480,049) 0 O 3,929,912 1,562,823 \$142,439,588 142,439,588 11,942,307 143,737,725 264,686 1,124,078 Unrestricted Total (1,254,845) (51,776) 264,686 1,124,078 \$9,616,346 000 00 0 C 0 c 9,616,346 11,942,307 2,590,647 3,897,268 \$1,388,764 11,942,307 Enterprises Unrestricted Auxiliary (225,204) (881,890) (5, 150)(3,897,268) (1,027,824) 0 000 00 o C Ο \$132,823,242 o 132,823,242 131,795,418 131,795,418 3,981,688 8 Educational and General Transfers (To)/From Endowments/Quasi-endowments Total Expenditures and Other Deductions Private Gifts, Grants and Contracts - Restricted Transfers Among Funds - Additions/(Deductions) Total Revenues and Other Additions Federal Grants and Contracts - Restricted State Grants and Contracts - Restricted Local Grants and Contracts - Restricted Educational and General Expenditures Unrestricted Current Fund Revenues Support to Auxiliary Enterprises Auxiliary Enterprises Expenditures State Appropriations - Restricted Expenditures and Other Deductions Allocated Fund Balance - Net Endowment Income - Restricted Fund Balance at Beginning of Year Loan Fund Matching Grant Net Increase/(Decrease) for Year Revenues and Other Additions Fund Balance at End of Year Indirect Costs Recovered Principal and Interest **Total Transfers** Nonmandatory Mandatory

See accompanying notes to financial statements.

Continued

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CLEVELAND STATE UNIVERSITY Statement of Changes in Unallocated Fund Balances (Continued) Year Ended June 30, 1999

					PLANT FUNDS		
	LOAN FUNDS	ENDOWMENT AND SIMILAR FUNDS	Unexpended	Renewais and Replacements	Retirement of Indebtedness	Investment In Plant	Total Plant Funds
Reverues and Other Additions State Anonomiations - Restricted	<b>2</b> 0	<b>\$</b> 0	20	<b>2</b> 0	\$0	\$6,604,068	\$6,604,068
Federal Grants and Contracts - Restricted	402,900	0	0	0	0	0	0
State Grants and Contracts - Restricted	0	0	2,482,855	0	0	0	2,482,855
Private Gifts. Grants and Contracts - Restricted	2,569	46,140	0	0	•	129,967	129,967
investment Income - Restricted	0	212,357	0	0	0	o	0
Interest on Loans Receivable	329,290	0	0	0	0	0	0
Expended for Plant Facilities (Including \$6,390,502				0			
Charged to Current Funds Expenditures)	0	•	0	0	0	6,296,675	6,296,675
Retirement of Indebtedness	•	o	0	0	0	795,000	795,000
Other Sources	0	0	493,368	0	0	0	493,368
Total Revenues and Other Additions	734,759	258,497	2,976,223	٥	0	13,825,710	16,801,933
Expenditures and Other Deductions	150 036	c	c	c	c	c	0
Advinistrative and Collection Crete	118,510			• -	• •	• •	
Expended for Plant Facilities (Including		5	>	•	1	,	1
Non-Capitalized Expenditures of \$2,482,855)	0	0	2,882,396	0	0	0	2,882,396
Retirement of Indebtedness	0	0	0	0	795,000	0 '	795,000
Interest on Indebtedness	0	0	0	0	685,048	0	685,049
Disposats and Write-offs of Plant Facilities	0	0	0	0	0	20,157,091	20,157,091
Total Expenditures and Other Deductions	268,546	0	2,882,396	0	1,480,049	20,157,091	24,519,536
Transfers Among Funds - Additions/(Deductions)							
Mandatory Drivvinal and Interact	c	c	C	C	1.480.049	0	1.480.049
Loan Fund Matching Grant	881,890	0	0	0	0	o	0
Nonmandatory Altocated Fund Balance - Net	0	0	123.523	0	Q	o	123,523
Deductions from Endowments/Quasi-endowments	0	(208,410)	0	0	0	0	0
Total Transfers	881,890	(208,410)	123,523	0	1,480,049	0	1,603,572
Net Increase/(Decrease) for Year Fund Batance at Beginning of Year	1,348,103 9,297,737	50,087 2,509,545	217,350 30,297	0 34,138	ο. Å	(6,331,381) 444,445,512	(6,114,031) 444,509,993
Ernel Delence of End of Veen	STO RAF RAD	C7 550 637	7247 647	<b>S</b> 34 138	S46	\$438,114,131	<b>\$4</b> 38.395.962
	A 10,010,010	401000140					

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See accompanying notes to financial statements.

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Statem	hent of Current F (With cor	CLEVELAN unds Unatiocat Year Er nperative totats	CLEVELAND STATE UNIVERSITY ts Unatiocated Revenues, Expendit Year Ended June 30, 1899 trative totals for the year ended Jun	CLEVELAND STATE UNIVERSITY Statement of Current Funds Unallocated Revenues, Expenditures, and Other Changes Year Ended June 30, 1899 (With comparative totals for the year ended June 30, 1998)	her Changes			
		Unrestricted			Restricted			
	Educational and General	Aunditary Enterprises	Total Unrestricted	Educational and General	Auxiliary Enterprises	Total Restricted	Lotal Current Funds June 30, 1999	Fotal Current Funds June 30, 1998
Revenues: Tuition. Fees and Other Student Charges	\$62,184,541	0\$	\$62,184,541	8	<b>S</b>	\$0	\$62,184,541 -	\$61,102,122
State Appropriations	64,860,790	0	64,860,790	3,825,645	٥	3,825,645	68,686,435	67,201,826
Federal Grants and Contracts	898,680	0	698,680 52,530	12,933,704	5,366	12,939,070	13,837,750	13,446,208 7 NES NES
State Grants and Contracts	124,844	5 <b>c</b>	124,844	0,240,467 181 675	- c	5,245,407 161.675	a, 37 U, 33 I 175 683	275,005
Local Grants and Contracts Private Grifts. Grants and Contracts	157,017	0	157,017	4,265,934	687,396	4,953,330	5,110,347	4,580,660
Endowment Income	0 1 0,80 307	0 9.616.346	0 11 596 743	848,241 0	• •	848,241 0	848,241 11,596,743	350,510 10.720.659
Other Sources	2,602,965	0	2,002,965	0	0	•	2,602,965	2,982,533
Total Revenues	132,823,242	9,616,346	142,439,588	27,280,686	692,762	27,973,448	170,413,036	167,717,581
Expenditures and Mandatory Transfers: Educational and Gendrad								
Instruction and Departmental Research	59,561,408	0	59,561,408	3,712,395	•	3,712,395	63,273,803	60,880,590
Separately Budgeted Research	2,264,627	0	2,264,627	7,824,901	0	7,824,901	10,089,528	9,845,116 5 700 804
Public Service	2,227,754	00	2,227,754 16.486.530	2,9/3,16U 867 362	<b>.</b>	2,9/3,160	0,200,914 17 353 912	5,702,001 16,818,120
Academic Support	14 131, 131	0	14.131.131	164.548	0	164,548	14,295,679	15,081,865
otudent der vices Institutional Support	19,740,129	• •	19,740,129	433,857	o	433,857	20,173,986	17,735,875
Operation and Maintenance of Plant	14,943,762 2 440 077	00	14,943,762 2 440 077	420,641 10.883 802	o c	420,641 10 883 802	15,364,403 13.323.879	14,188,406 12,052,918
Scholarships and reliowstips	1 Jalottalia		1 10 101 112	4000 loop loo				
Total Educational and General Expenditures	131,795,418	0	131,795,418	27,280,686	0	27,230,686	159,076,104	152,365,551
Auxiliary Errterprises	0	11,942,307	11,942,307	0	692,762	692,762	12,635,069	11,114,451
Mandatory Transfers: Principal and Interest Loan Fund Matching Grant	225,204 881,890	1,254,845 0	1,480,049 881,890	00	00	00	1,480,049 881,890	1,493,554 153,706
Total Expenditures and Mandatory Transfers	132,902,512	13,197,152	146,099,664	27,280,686	692,762	27,973,448	174,073,112	165,127,261
Nonmandatory Transfers and Additions/(Deductions): Normandatory Transfers								
Capital Improvements	0	0 0	00	00	00	00	• •	(303,464) D
Support to Auxiliary Enterprises Oursent Altonated Fund Ralance-Met	(3,897,200) 3,981,688	3,031,200 (51.776)	3,929,912	00	<b>.</b>	0	3,929,912	(1,939,953)
Transfers (To)/From Endowments/Quasi-endowments	(5,150)	0	(5, 150)	213,560	0	213,560	208,410	215,648
Excess of Restricted Receipts Over Transfers to Revenue	• •	00	00	2,129,388 (1,170,914)	(128,251) 0	2,001,137 (1,170,914)	2,001,137 (1,170,914)	1,501,330
Refunded to Grantor		0	0		•	0	0	(3,480)
Net Increase/(Decrease) in Fund Batance	<b>9</b>	\$264,686	\$264,686	\$1,172,034	(\$128,251)	<b>\$1,043</b> ,783	\$1,308,469	\$989,153

See accompanying notes to financial statements.

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#### CLEVELAND STATE UNIVERSITY Statement of Changes in Current Funds Allocated Fund Balances Year Ended June 30, 1999

	Balance June 30, 1998	Transferred from Unallocated	Returned to Unallocated	Balance June 30, 1999
Educational and General:				
Student General Fee	527,603	199,017	0	726,620
University Reserve	9,064,144	. 0	(1,752,554)	7,311,590
Encumbrances	3,423,072	1,109,191	(3,423,072)	1,109,191
Department Carry Over	4,334,706	4,437,039	(4,334,706)	4,437,039
Faculty Center	150,000	0	0	150,000
Advertising	216,603	0	(216,603)	0
Fringe Benefits	711,277	0	0	711,277
Total Educational and General	18,427,405	5,745,247	(9,726,935)	14,445,717
Auxiliary Enterprises:				
Encumbrances	7,595	50,624	(7,595)	50,624
Department Carry Over	(129,331)	(120,584)	129,331	(120,584)
Total Auxiliary Enterprises	(121,736)	(69,960)	121,736	(69,960)
Plant Funds:				
Unexpended	123,673	0	(123,524)	149
Renewals & Replacements	1,861,814	0_	0	1,861,814
Total Plant Funds	1,985,487	0	(123,524)	1,861,963

See accompanying notes to financial statements.

### CLEVELAND STATE UNIVERSITY

### NOTES TO FINANCIAL STATEMENTS June 30, 1999

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#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Organization

Cleveland State University (the University) was established by the General Assembly of the State of Ohio in 1964 by statutory act under Chapter 3344 of the Revised Code of the State of Ohio. As such, it is a component unit of the State of Ohio. The University is exempt from federal income taxes under Section 115 of the Internal Revenue Code, except for unrelated business income.

#### Accrual and Fund Accounting

The financial statements of the University have been prepared on the accrual basis and are in accordance with generally accepted accounting principles and the principles of fund accounting for governmental educational institutions. Under these accounting methods, resources for various purposes are classified into funds in accordance with specific activities or objectives, with separate accounts maintained for each fund. For reporting purposes, funds with similar characteristics are combined into fund groups, and financial transactions are recorded and reported by such fund groups.

Within each fund group, fund balances restricted by outside sources are so indicated and are distinguished from internally designated and unrestricted funds. Restricted funds may only be utilized in accordance with the purposes established by the source of such funds. Internally designated funds are unrestricted funds that, at the discretion of the Board of Trustees, have been designated for specific purposes.

Unrestricted and internally designated funds are accounted for initially in the unrestricted current fund group, and then in the fund group designated by the Board of Trustees. Restricted revenues are accounted for in the appropriate restricted fund and are reported as revenues when utilized for current operating purposes. All gains and losses arising from the sale, collection or other disposition of investments and noncash assets are accounted for in the fund which owned such assets. Ordinary income derived from investments and receivables is accounted for in the fund owning such assets, except for income derived from investments of endowments which income is accounted for in the fund to which it is restricted or, if unrestricted, as revenues in unrestricted current funds.

To the extent current funds are used to finance plant assets, the amounts so provided are accounted for as (1) current fund expenditures in the case of normal replacement of moveable equipment, library books, and furniture, (2) mandatory transfers to the plant fund groups in the case of required provisions for principal and interest, and (3) nonmandatory transfers to the plant fund groups in all other cases.

#### Loan Funds

The portion of loan fund balances identified as University Funds-Unrestricted consists primarily of the University's matching funds provided in accordance with the requirements of the Perkins Loan program. These funds must be retained in the Loan Fund as long as the University participates in the program.

#### Endowment and Similar Funds

Endowment funds are subject to the restrictions of gift instruments, requiring in perpetuity that the principal be invested and the income only be utilized. The University may set aside other assets for the same purposes as Endowment Funds (quasi-endowment); the University may expend the principal of quasi-endowments at any time.

#### Property, Plant and Equipment

Property, plant and equipment are recorded at cost or, if acquired by gift, at an estimated fair value at the date of the gift. The University follows the general governmental educational institution practice of not providing for depreciation.

#### **Financial Statements**

The statement of current funds unallocated revenues, expenditures and other changes is a statement of financial activity of current funds related to the current reporting period. This statement is presented in two sections to separately account for unrestricted funds, over which the Board of Trustees has full control as to use in achieving any of its institutional purposes, in contrast to restricted current funds, which use is limited to specified activities or objectives. Unrestricted revenues reported in this statement represent funds available for current operating needs, while restricted revenues represent only those restricted funds utilized for current year expenditures. Certain other current restricted fund expendable resources, received during the year, will be reported as revenues as expended in future periods in accordance with their terms.

#### **Compensated Absences**

Classified employees earn vacation at rates specified under State of Ohio law. Full time administrators and twelve-month faculty earn vacation at a rate of 22 days per year. The maximum amount of vacation that an employee can carry over from one fiscal year to the next is 30 days.

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All University employees are entitled to a sick leave credit equal to 10 hours for each month of service (earned on a pro rata basis for less than full time employees). This sick leave will either be absorbed by time off due to illness or injury or be paid to the employee upon retirement. The amount paid to an employee upon retirement is limited to one-quarter of the accumulated sick leave to a maximum of 240 hours.

The University has accrued a liability for all accumulated vacation hours, plus an estimate of the amount of sick leave that will be paid upon retirement. Salary-related fringe benefits have also been accrued. The balance in the liability for compensated absences was \$4,812,579 at June 30, 1999.

## NOTE 2 - CASH AND INVESTMENTS

In accordance with the Board of Trustees' resolution, the University is authorized to invest non-endowment short-term funds in certificates of deposit, commercial paper, repurchase agreements, short-term United States treasury securities or federal government agency securities. Endowment and restricted quasi-endowment funds may also be invested in equities.

<u>Cash</u>: Cash and cash equivalents are combined into one pool for making daily cash and investment transactions and the pool is allocated to the respective fund groups for financial statement presentation. At year end, the carrying amount of the cash and cash equivalents in all funds showed an overdraft of \$2,043,858, as compared to bank balances of \$1,519,870. The difference in carrying amount and bank balance was caused by items in transit. Of the bank balance, \$319,619 was covered by federal depository insurance, and \$1,200,251 was covered by collateral held by the trust department of a bank other than the pledging bank in the name of the pledging bank.

Investments: The University records its investments at fair value with all related investment income, including the change in the fair value of investments and realized gains and losses, reflected in the University's current operations.

The University's investment portfolio consists of U.S. Government Securities; the State Treasury Asset Reserve; and stock and bond mutual funds.

Fair value is based on quoted market prices. Investments held by the University at June 30, 1999 were as follows:

	Market	Cost
State Treasury Asset Reserve	\$ 34,917,274	\$34,917,274
U.S. Government Securities	20,133,394	20,200,000
Bond Mutual Funds	818,304	838,313
Stock Mutual Funds	1,741,328	1,519,271
Total	\$57,610,300	\$57,474,858

All United States government securities are uninsured, unregistered, and held either by the safekeeping or trust departments of the University's various banks in the names of the respective banks.

#### NOTE 3 - STATE SUPPORT

The University is a state-assisted institution of higher education, which receives a student-based subsidy from the State of Ohio. This subsidy is determined annually, based upon a formula devised by the Ohio Board of Regents. The University also receives restricted funding from the State.

In addition, the State of Ohio provides the funding and constructs major plant facilities on the University's campus. The funding is obtained from the issuance of revenue bonds by the Ohio Public Facilities Commission (OPFC), which in turn causes the construction and subsequent lease of the facility, by the Ohio Board of Regents. Upon completion, the Board of Regents turns over control of the facility to the University. Neither the obligation for the revenue bonds issued by OPFC nor the annual debt service charges for principal and interest on the bonds are reflected in the University's financial statements. These are currently being funded through appropriations to the Board of Regents by the General Assembly.

The facilities are not pledged as collateral for the revenue bonds. Instead, the bonds are supported by a pledge of monies in the Higher Education Bond Service Fund established in the custody of the Treasurer of State. If sufficient monies are not available from this fund, a pledge exists to assess a special student fee uniformly applicable to students in state-assisted institutions of higher education throughout the State.

#### NOTE 4 – PLANT FUND ADJUSTMENT

Effective July 1, 1998 the University revised its policy for movable equipment by changing the minimum asset value for capitalization from \$500 to \$2,500. The policy was revised in order to reduce the administrative costs associated with maintaining the furniture and movable equipment inventory records. The revised policy has been applied retroactively to assets under \$2,500 acquired in previous years resulting in a \$19,464,613 write-off which is included in the statement of changes in fund balances under "disposals and write-offs of plant facilities". The write-off is not considered material to the Investment in Plant fund balance or the University's financial statements taken as a whole.

#### NOTE 5 - OBLIGATIONS UNDER CAPITAL LEASES

The University leases various pieces of equipment, which have been recorded as capital leases in amounts representing the present value of future minimum lease payments. The original obligation under all capital leases was \$6,347,410. The obligation as of June 30, 1999, was \$2,651,577.

Future minimum lease payments under capital leases together with the present value of the net minimum lease payments as of June 30, 1999 are as follows:

Fiscal year ending	
June 30,	Amount
2000	\$874,227
2001	850,663
2002	801,810
2003	341,916
2004	133
Total minimum lease payments	\$2,868,749
Less amount representing interest	217,172
Present value of net	
minimum lease payments	\$ <u>2,651,577</u>

## **NOTE 6 - NOTES PAYABLE**

Notes payable consists of a \$18,500,000 bond anticipation note bearing interest at varying rates from 3.80% to 3.85%. It was issued on January 26, 1999. The proceeds are being used to fund the construction a new building for the College of Urban Affairs. The University anticipates that the principal of the Notes will be paid from State appropriations to be made to the University specifically for the project. Principal amounts payable in fiscal years ending June 30, 2000 and June 30, 2001 are \$9,250,000 and \$9,250,000, respectively.

## NOTE 7 - BONDS PAYABLE

The University has two general receipt bond issues outstanding. The Bonds were issued May 1, 1993 and November 1, 1996. The proceeds were used to refinance existing debt and to renovate existing buildings. There are various call provisions and interest is paid semi-annually.

The original principal amount for series 1993 General Receipts Bond was \$12,840,000. The amount outstanding at June 30, 1999 was \$9,525,000. Interest rates on the bonds vary from 2.8% to 5.5%. Principal amounts payable for fiscal years ending June 30, 2000 through June 30, 2004 are \$520,000, \$550,000, \$575,000, \$600,000, and \$635,000, respectively.

The original principal amount for series 1996 General Receipts Bond was \$3,430,000. The amount outstanding at June 30, 1999 was \$2,920,000. Interest rates vary from 3.9% to 5.25%. Principal amounts payable to fiscal years ending June 30, 2000 through June 30, 2004 are \$185,000, \$195,000, \$200,000, \$210,000, and \$220,000, respectively.

## **NOTE 8 - RETIREMENT PLANS**

Substantially all non-student University employees are covered by either the State Teachers Retirement System of Ohio (STRS) or the Public Employees Retirement System of Ohio (PERS). Both systems are cost-sharing multiple-employer public employees retirement systems.

STRS is a statewide retirement plan for certified teachers. STRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by state statute. Contribution rates are established by the State Teachers Retirement Board, not to exceed the statutory maximum rates of 10% for employees and 14% for employers. Currently, employees contribute 9.3% of covered payroll and employers contribute 14% of covered payroll. The University's contributions to STRS for the years ending June 30, 1999, 1998, and 1997 were \$6,347,615, \$5,974,185, and \$5,650,628, respectively, equal to the required contributions for each year. STRS issues a stand-alone financial report. The report may be obtained by writing to STRS, 275 East Broad Street, Columbus, OH 43215-3771, or by calling (614) 227-4050.

PERS is a statewide retirement plan, which covers non-teaching University employees. PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by state statute. Contribution rates are established by the Public Employee Retirement Board, not to exceed the statutory maximum rates of 10% for employees and 14% for employers. Currently, employees contribute 8.5% of covered payroll and employers contribute 13.31% of covered payroll. The University's contributions to PERS for the years ending June 30, 1999, 1998, and 1997 were \$4,594,604, \$4,414,869, and \$4,243,356, respectively, equal to the required contributions for each year. PERS issues a standalone financial report. The report may be obtained by writing to PERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling (614) 466-2085.

In addition to pension benefits, STRS and PERS provide postretirement health care benefits to retirees. Statutory authority for employer contributions to fund postretirement health care benefits is provided by the Ohio Revised Code.

STRS allocates one-seventh of employer contributions to a health care reserve fund. The portion of the University's fiscal year 1999 contribution allocated by STRS to the health care reserve fund was approximately \$907,000. The balance in the health care reserve fund at June 30, 1998 was \$2,156,000,000.

PERS allocates a portion of each employer's contribution to fund postretirement health care benefits; for the year ended December 31, 1998 the state employers rate was 4.2% and the law enforcement employers rate was 4.2%. The portion of the University's fiscal year 1999 contribution allocated by PERS to fund postretirement health care benefits was approximately \$1,449,000. At December 31, 1998 the unaudited estimated net assets

available for future postretirement benefit payments were \$9,447,325,318.

#### NOTE 9 - RISK MANAGEMENT

The University is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The University maintains a self-insured dental plan for its employees. A liability for unpaid dental claims (including estimated incurred but not reported claims) in the amount of \$100,000 has been accrued as of June 30, 1999.

On July 1, 1993, the University joined with eleven other state-assisted universities in Ohio to form an insurance-purchasing pool for the acquisition of commercial property insurance. The University pays an annual premium to the pool for its property insurance coverage. The University carries commercial insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## NOTE 10 - RELATED ORGANIZATIONS

The University is the sole beneficiary of the Cleveland State University Foundation, Inc. (the Foundation), and of the Cleveland-Marshall Fund (the Fund). The Foundation is a separate not-for-profit entity organized for the purpose of providing support for the general educational needs of the University. The Fund is an independent trust formed to provide for the general enrichment of the legal education program at the University's Cleveland-Marshall College of Law. The University has determined that neither the Foundation nor the Fund is a component unit of the University as defined in Statement Number 14 of the Governmental Accounting Standards Board, *The Financial Reporting Entity*, and therefore financial activity of the Foundation and of the Fund are not included in the University's financial statements. Assets of the Foundation and of the Fund at June 30, 1999, were \$24,645,852 and \$5,652,986, respectively. Amounts received in 1999 by the University from the Foundation and from the Fund are restricted and are included in private gifts, grants and contracts in the accompanying financial statements in the amount of \$3,332,551 and \$174,200, respectively.

During 1992, costs aggregating \$720,000 associated with the Foundation's fund raising campaign were paid by the University, and are reflected as a receivable in the unrestricted Educational and General fund. The balance of the receivable, which was \$280,613 at June 30, 1999, will be repaid by the Foundation in future years.

As authorized by the Board of Trustees, beginning in Fiscal Year 1998, the University placed Endowment and Quasi-Endowment funds on deposit with the Foundation for investment. As of June 30, 1999, the amount on deposit totaled \$2,559,632.

## **NOTE 11 - LITIGATION AND CONTINGENCIES**

#### Grants

The University receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the Current Fund or other applicable funds. However, in the opinion of the University administration, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the University at June 30, 1999.

#### Litigation

During the normal course of its operations, the University has become a defendant in various legal actions. It is not possible to estimate the outcome of these legal actions; however, in the opinion of legal counsel and the University administration, the disposition of these pending cases will not have a material adverse effect on the financial condition or operations of the University.

#### **Department of Education Audit**

On August 30, 1999, the University was notified of the Department of Education Office of Inspector General's intent to conduct an audit to determine whether the University administers its student financial aid programs according to applicable laws and regulations authorized by Title IV of the Higher Education Act of 1964, as amended. The Department of Education has the authority to impose fines as a result of its audit; however, the amount of such fines, if any, cannot be estimated at this time.

# PRICEWATERHOUSE COOPERS I

## **Report on Supplementary Information**

PricewaterhouseCoopers LLP 1500 One Cleveland Center 1375 East Ninth Street Cleveland OH 44114-1700 Telephone (216) 875 3000 Facsimile (216) 575 0170

The Board of Trustees of Cleveland State University:

Our report on the audit of the financial statements of the University as of June 30, 1999 and for the year then ended is presented in the first section of this document. Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The following year 2000 supplementary information is not a required part of the financial statements but is supplementary information required by the Governmental Accounting Standards Board, and we did not audit and do not express an opinion on such information. Further, we were unable to apply to the information certain procedures prescribed by professional standards because the disclosure criteria specified by Technical Bulletin 98-1, as amended, are not sufficiently specific and, therefore, preclude the prescribed procedures from providing meaningful results. In addition, we do not provide assurance that the University is or will become year 2000 compliant, that the University's year 2000 remediation efforts will be successful in whole or in part, or that parties with which the University does business are or will become year 2000 compliant.

Princewaterhouse Coopens LLP

October 22, 1999

#### DISCLOSURES ABOUT YEAR 2000 ISSUES

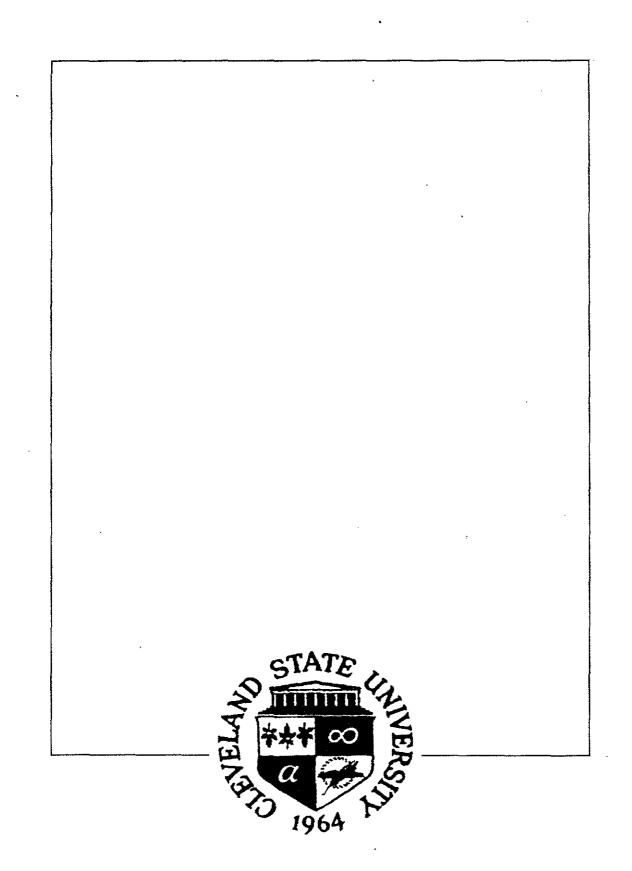
Many electronic processing systems and related equipment, as well as scientific equipment with embedded chips, were not originally developed or programmed to anticipate the new century. This issue is commonly referred to as the "Year 2000" or "Y2K" problem. If not corrected the year 2000 problem could wreck havoc with networks, communications systems, administrative management systems, research and academic computing activities. Cleveland State University has been working for some time to assess, correct and test its information systems for year 2000 readiness.

In September of 1996, Cleveland State University signed an agreement with PeopleSoft to purchase replacement software for Human Resources, Finance and Student Administration. Cleveland State University became a "Charter" PeopleSoft institution. In December, 1997 Cleveland State purchased and installed a SUN E10000 computer to replace a non-year 2000 complaint mainframe. As of October 1, 1999, all the administrative systems (Human Resources, Payroll, Position Management, Benefits, Budget Encumbrance, Campus Community, Admissions, Student Records, Student Finance, Financial Aid, General Ledger, Asset Management, and JSI/Millenium) had been replaced. Accounts Payable and Purchasing continue to operate on a non-year 2000 compliant system and it is anticipated these will be in production in the PeopleSoft environment by December 1, 1999.

Environmental and application testing has been conducted on all operating systems and databases. All other systems have either been replaced (Parking, Physical Plant, Scheduling, Viking Card) or upgraded (Telco, Conference Services, Library, Campus Kiosks). As the result of a three-year purchase plan, almost 99 percent of the desktop equipment used for academic purposes have been upgraded for year 2000 compliance.

The project budget for the completion of the "core implementation" of PeopleSoft is \$11.2 million dollars. Approximately \$10.8 million has been incurred and paid from the project's inception to date. Included in the \$11.2 million dollar figure is \$2.6 million for replacement on the non-compliant mainframe. Hardware and software upgrades or replacements for the remainder of the implementation are being funded as part of the University's regular budget process.

Cleveland State University's Board of Trustees and administration have recognized the importance of addressing the year 2000 issue and have directed significant attention and resources toward prioritizing and correcting the University's systems. Although the final outcome of these efforts will not be fully determined until after January 1, 2000, it is the University's intent to be prepared for the year 2000 in all its operations.





STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

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Facsimile 614-466-4490

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## **CLEVELAND STATE UNIVERSITY**

## **CUYAHOGA COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

By: Susan Babbitt Date: JAN 27 2000

Date: