## EAST GUERNSEY LOCAL SCHOOL DISTRICT GUERNSEY COUNTY

SINGLE AUDIT

FOR THE YEAR ENDED JUNE 30, 1999

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#### REPORT OF INDEPENDENT ACCOUNTANTS

East Guernsey Local School District Guernsey County 229 National Road Old Washington, Ohio 43768

To the Board of Education:

We have audited the accompanying general-purpose financial statements of the East Guernsey Local School District, Guernsey County, (the School District) as of and for the year ended June 30, 1999, as listed in the table of contents. These general-purpose financial statements are the responsibility of the School District's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the East Guernsey Local School District, as of June 30, 1999, and the results of its operations and the cash flows of its proprietary fund types and nonexpendable trust funds for the year then ended in conformity with generally accepted accounting principles.

in accordance with *Government Auditing Standards*, we have also issued our report dated November 5, 1999 on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

Our audit was performed for the purpose of forming an opinion on the general-purpose financial statements of the School District, taken as a whole. The accompanying schedule of federal awards receipts and expenditures is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the general-purpose financial statements. Such information has been subjected to the auditing procedures applied in the audit of the general-purpose financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the general-purpose financial statements taken as a whole.

Jim Petro Auditor of State

November 5, 1999

### EAST GUERNSEY LOCAL SCHOOL DISTRICT

229 Old National Road Old Washington, Ohio 43768

### **GENERAL PURPOSE FINANCIAL STATEMENTS**

As of June 30, 1999

Issued by:

Gaye Lodge, Treasurer

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## Combined Balance Sheet All Fund Types and Account Groups For the Fiscal Year Ended June 30, 1999

	Governmental Fund Types						
	General Fund	Special Revenue	Debt Service	Capital Projects			
Assets and Other Debits:							
Assets:	· · · · · · · · · · · · · · · · · · ·						
Equity in Pooled Cash		<del></del>					
and Cash Equivalents Cash and Cash Equivalents:	<b>\$</b> 1,8 <b>49</b> ,133	\$151,868	\$394,399	\$522,621			
With Fiscal Agents	0	0	0	. 0			
Investments Receivables:	0	0	Ô	0			
Property & Other Local Taxes	2,466,697	39,054	294,977	0			
Accounts	1,320	1,226	0	0			
Intergovernmental	17,908	28,944	0	287,376			
Interfund Receivable	330,454	0	0	. 0			
Inventory Held for Resale	0	0	0	0			
Materials/Supplies Inventory	34,946	0	0	0			
Prepaid Items	52,746	3,058	0	0			
Restricted Equity in Pooled							
Cash and Cash Equivalents	75,007	0	. 0	0			
Fixed Assets	0	0	0	0			
Accumulated Depreciation	0	0	0	0			
Other Debits:							
Amount Available in Debt Service Fund for Retirement of			<del></del>				
General Obligation Debt	a	O	0	0			
Amount to be Provided from							
General Government Resources	0	0	0	0			
Total Assets and Other Debits:	\$4,828,211	\$224,150	\$689,376	\$809,997			

Proprietary F	und Types	— Fiduciary —	Account G		·	
Enterprise	Internal Service	Trust and Agency	General Fixed Assets	General Long Term Obligation	Totals (Memorandum Only)	·
<b>\$46,</b> 315	\$0	\$63,401	\$0	\$0	\$3,027,737	
0	858,814	0	0	0	858,814	
Ö	0	44,537	ō	0	44,537	
0	0	0	0	0	2,800,728	
0	0	0	0	0	2,546	
22,867	0	0	0	0	357,095	
0	0	0	0	0	330,454	
7,520	0	0	0	0	7,520	
1,366	0	0	0	0	36,312	
2,719	0	0	0	0	58,523	
0	0	0	0	0	75,007	
152,927	0	0	9,377,965	0	9,530,892	
(143,693)	0	0	0	0	(143,693)	
a	o	0	0	489,065	489,0 <del>6</del> 5	
0	0	0	0	1,389,097	1,389,097	
\$90,021	\$858,814	\$107,938	\$9,377,965	\$1,878,162	\$18,864,634	-
ψου,υz ι ————————————————————————————————————	φυυσ,σ14 ————————————————————————————————————	ψ107,800	Ψσ,511,805	φ1,070,102	ψ10,004,004	

(Continued)

## Combined Balance Sheet All Fund Types and Account Groups For the Fiscal Year Ended June 30, 1999

Capital   Capital   Capital   Capital   Capital   Capital   Projects   Capital   Cap		Governmental Fund Types						
Liabilities:   Section			•					
Liabilities:   Accounts Payable   \$45,267   \$14,645   \$0   \$0   \$0   \$16,108     Accounts Payable   \$0   \$0   \$0   \$0   \$16,108     Account Wages and Benefits   \$48,310   \$3,941   \$0   \$0   \$0   \$16,108     Account Wages and Benefits   \$48,310   \$3,941   \$0   \$0   \$0   \$0   \$16,108     Account Wages and Benefits   \$548,310   \$3,941   \$0   \$0   \$0   \$0   \$0   \$0   \$10,391   \$0   \$320,063     Intergovernmental Payable   \$19,395   \$5,140   \$0   \$0   \$0   \$0   \$0   \$0   \$0	Liabilities, Fund Equity	<del>-</del>	. ,					
Accounts Payable \$45,267 \$14,645 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0	and Other Credits:		•	-				
Contracts Psyable         0         0         0         116,108           Accrued Wages and Benefits         548,310         32,941         0         0           Compensated Absences Psyable         10,742         0         0         30           Interfund Psyable         119,995         5,140         0         0         0           Long Term Pension Obligation         0 <t< td=""><td>Liabilities:</td><td></td><td></td><td>- <del></del></td><td></td></t<>	Liabilities:			- <del></del>				
Accrued Wages and Benefits 548,310 32,941 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Accounts Payable	\$45,267	\$14,645	<b>\$</b> 0 ¯				
Compensated Absences Payable interfund Payable		0	0	0	116,108			
Interfund Payable 0 10,391 0 320,083 Intergovernmental Payable 119,395 5,140 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Accrued Wages and Benefits	5 <del>4</del> 8,310	32,941	0	0			
Intergovernmental Payable 119,395 5,140 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		10,742	0	0				
Long Term Persion Obligation         0			10,391	=	320,063			
Deferred Revenue		119,395	5,140	0	0			
Due to Students         0	Long Term Pension Obligation	_		•				
Accrued Interest Payable 1,068 0 0 0 0 0 0 1 0 1 0 1 0 1 0 1 0 0 0 0		1,736,412	27,536					
Claims Payable         0         0         0         0           Capital Leases Payable         0         0         0         0           Energy Conservation Loan Payable         260,000         0         0         0           General Obligation Bonds Payable         0         0         0         0           Total Liabilities:         2,721,194         90,653         200,311         436,171           Fund Equity and Other Credits:           Investment in           General Fixed Assets         0         0         0         0         0           General Fixed Assets         0		_	_	_				
Capital Leases Payable         0		1,068	-	0				
Energy Conservation Loan Payable 260,000 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		•		-				
General Obligation Bonds Payable         0         0         0         0           Total Liabilities:         2,721,194         90,653         200,311         436,171           Fund Equity and Other Credits:         Investment in General Fixed Assets         0		_	<del>-</del>	0				
Total Liabilities: 2,721,194 90,653 200,311 436,171  Fund Equity and Other Credits:  Investment in General Fixed Assets 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0				<del>-</del>				
Fund Equity and Other Credits:  Investment in  General Fixed Assets 0 0 0 0 0 0 0  Contributed Capital 0 0 0 0 0 0 0  Retained Earnings:  Unreserved 0 0 0 0 0 0 0  Fund Balances:  Reserved:  Reserved for Encumbrances 313,709 35,816 0 204,717  Reserved for Inventory 34,946 0 0 0 0  Reserved for Endowments 0 0 0 0 0  Reserved for Endowments 0 0 0 0 0  Reserved for Property Taxes 730,285 11,518 94,666 0  Reserved:  Unreserved:  Unreserved:  Unreserved:  Unreserved:  Unreserved.  Undesignated 953,070 86,163 394,399 169,109  Total Fund Equity  and Other Credits: 2,107,017 133,497 489,065 373,826	General Obligation Bonds Payable	0	0	0	0			
Investment in General Fixed Assets  0 0 0 0 0 0 Contributed Capital 0 0 0 0 0 0 Contributed Earnings: Unreserved 0 0 0 0 0 0 0 Fund Balances: Reserved: Reserved for Encumbrances 313,709 35,816 0 204,717 Reserved for Inventory 34,946 0 0 0 0 Reserved for Endowments 0 0 0 0 0 Reserved for Property Taxes 730,285 11,518 94,666 0 Reserved for Budget Stabilization 75,007 0 0 0 Unreserved: Unreserved: Unreserved: Unreserved: Unreserved, Undesignated 953,070 86,163 394,399 169,109  Total Fund Equity and Other Credits: 2,107,017 133,497 489,065 373,826	Total Liabilities:	2,721,194	90,653	200,311	436,171			
General Fixed Assets         0         0         0         0           Contributed Capital         0         0         0         0           Retained Earnings:         Unreserved         0         0         0         0           Fund Balances:         Reserved:           Reserved:         Reserved for Encumbrances         313,709         35,816         0         204,717           Reserved for Inventory         34,946         0         0         0         0           Reserved for Endowments         0         0         0         0         0           Reserved for Property Taxes         730,285         11,518         94,666         0           Reserved:         Unreserved:         Unreserved:         Unreserved, Undesignated         953,070         86,163         394,399         169,109           Total Fund Equity         and Other Credits:         2,107,017         133,497         489,065         373,826           Total Liabilities, Fund Equity         Total Liabilities, Fund Equity	Fund Equity and Other Credits:	-		<del></del>	·			
Contributed Capital 0 0 0 0 0 0 0 Retained Earnings:  Unreserved 0 0 0 0 0 0 0 0 Fund Balances:  Reserved:  Reserved for Encumbrances 313,709 35,816 0 204,717 Reserved for Inventory 34,946 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Investment in		•••					
Retained Earnings: Unreserved	General Fixed Assets	0	0	0	0			
Unreserved 0 0 0 0 0 0 0 Fund Balances:  Reserved: Reserved for Encumbrances 313,709 35,816 0 204,717 Reserved for Inventory 34,946 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Contributed Capital	0	0	0	0			
Fund Balances: Reserved: Reserved for Encumbrances 313,709 35,816 0 204,717 Reserved for Inventory 34,946 0 0 0 0 Reserved for Endowments 0 0 0 0 0 Reserved for Property Taxes 730,285 11,518 94,666 0 Reserved for Budget Stabilization 75,007 0 0 0 Unreserved: Unreserved, Undesignated 953,070 86,163 394,399 169,109  Total Fund Equity and Other Credits: 2,107,017 133,497 489,065 373,826	Retained Earnings:							
Reserved:       Reserved for Encumbrances       313,709       35,816       0       204,717         Reserved for Inventory       34,946       0       0       0       0         Reserved for Endowments       0       0       0       0       0         Reserved for Property Taxes       730,285       11,518       94,666       0         Reserved for Budget Stabilization       75,007       0       0       0         Unreserved:       Unreserved, Undesignated       953,070       86,163       394,399       169,109         Total Fund Equity       2,107,017       133,497       489,065       373,826         Total Liabilities, Fund Equity	Unreserved	0	0	0	0			
Reserved for Encumbrances       313,709       35,816       0       204,717         Reserved for Inventory       34,946       0       0       0         Reserved for Endowments       0       0       0       0         Reserved for Property Taxes       730,285       11,518       94,666       0         Reserved for Budget Stabilization       75,007       0       0       0         Unreserved:       Unreserved, Undesignated       953,070       86,163       394,399       169,109         Total Fund Equity and Other Credits:       2,107,017       133,497       489,065       373,826	Fund Balances:							
Reserved for Inventory       34,946       0       0       0         Reserved for Endowments       0       0       0       0         Reserved for Property Taxes       730,285       11,518       94,666       0         Reserved for Budget Stabilization       75,007       0       0       0         Unreserved:       Unreserved, Undesignated       953,070       86,163       394,399       169,109         Total Fund Equity and Other Credits:       2,107,017       133,497       489,065       373,826         Total Liabilities, Fund Equity	Reserved:							
Reserved for Endowments         0         0         0         0           Reserved for Property Taxes         730,285         11,518         94,666         0           Reserved for Budget Stabilization         75,007         0         0         0           Unreserved:         Unreserved, Undesignated         953,070         86,163         394,399         169,109           Total Fund Equity and Other Credits:         2,107,017         133,497         489,065         373,826           Total Liabilities, Fund Equity	Reserved for Encumbrances		35,816	0	204,717			
Reserved for Property Taxes       730,285       11,518       94,666       0         Reserved for Budget Stabilization       75,007       0       0       0         Unreserved:       Unreserved, Undesignated       953,070       86,163       394,399       169,109         Total Fund Equity and Other Credits:       2,107,017       133,497       489,065       373,826         Total Liabilities, Fund Equity	Reserved for Inventory	34,946		0	0			
Reserved for Budget Stabilization         75,007         0         0         0           Unreserved:         Unreserved, Undesignated         953,070         86,163         394,399         169,109           Total Fund Equity and Other Credits:         2,107,017         133,497         489,065         373,826           Total Liabilities, Fund Equity         100,000 <td></td> <td><del>-</del></td> <td>Ó</td> <td> O</td> <td>0</td>		<del>-</del>	Ó	O	0			
Unreserved:         Unreserved, Undesignated         953,070         86,163         394,399         169,109           Total Fund Equity and Other Credits:         2,107,017         133,497         489,065         373,826           Total Liabilities, Fund Equity         394,399         489,065         373,826	Reserved for Property Taxes	730,285	11,518	94,666	O			
Unreserved, Undesignated 953,070 86,163 394,399 169,109  Total Fund Equity and Other Credits: 2,107,017 133,497 489,065 373,826  Total Liabilities, Fund Equity	Reserved for Budget Stabilization	75,007	0	0	0			
Total Fund Equity and Other Credits: 2,107,017 133,497 489,065 373,826  Total Liabilities, Fund Equity	**************************************							
and Other Credits: 2,107,017 133,497 489,065 373,826  Total Liabilities, Fund Equity	Unreserved, Undesignated	953,070	86,163	394,399	169,109			
Total Liabilities, Fund Equity	Total Fund Equity	<u> </u>						
	and Other Credits:	2,107,017	133,497	489,065	373,826			
and Other Credits \$4,828,211 \$224,150 \$689,376 \$809,997								
	and Other Credits	\$4,828,211	\$224,150	\$689,376	\$809,997			

	roups	Fiduciary — ———— Account Groups ———			Proprietary Fund Types	
Totals (Memorandum Only)	General Long Term Obligation	General Fixed Assets	Trust and Agency	Internal Service	Enterprise	
Continued)	(0					
<b>\$67,9</b> 5	\$0	<b>\$</b> 0	\$0	\$8,040	\$0	
\$116,10	φυ 0	φυ 0	0	φο,υ÷υ 0	0	
601,05	0	0	0	0	19,801	
377,03	359,203	0	0	0	7,091	
377,03 330,45	0	0	0	Ö	7,031	
136,72	ő	ő	ő	ŏ	12,187	
60,10	60,101	ō	ő	ō	,	
1,969,62	00,101	ŏ	ŏ	ŏ	5,365	
54,74	ő	ő	54,747	ŏ	0	
1,06	ō	ō	0 0	ō	ŏ	
105,55	ō	ō	ō	105,558	Ö	
8,64	8,641	ŏ	Ö	0	ō	
260,00	0	Ō	Ō	ō	ō	
1,450,21	1,450,217	ō	0	ō	Ö	
\$5,539,28	1,878,162	0	54,747	113,598	44,444	
					<del></del>	
9,377,96	0	9,377,965	0	0	0	
144,92	0	0	0	0	144,920	
645,87	0	0	0	745,216	(99,343)	
554,24	0	0	0	0	0	
34,94	0	0	0	Ô	Ō	
49,47	0	Ö	49,477	0	0	
836,46	0	0	0	0	0	
75,00	0	0	0	0	0	
1,606,45	0	0	3,714	0	0	
\$13,325,35	0	9,377,965	53,191	745,216	45,577	
\$18,864,63	\$1,878,162	\$9,377,965	\$107,938	\$858,814	\$90,021	

## Combined Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund Types and Expendable Trust Fund For the Fiscal Year Ended June 30, 1999

		Fiduciary	~~			
-	General Fund	Special Revenue	Debt Service	Capital Projects	Expendable Trust	(Memorandum Only)
Revenues (Governmental):				The state of the s	4 % <del>3 4 4 4 4 4 4 4</del> 4 4 4 4 4 4 4 4 4 4 4 4	
Property and Other Local Taxes	\$1,825,255	\$29,369	\$217,708	\$0	\$0	\$2,072,332
Intergovernmental	4,655,137	399,949	26,269	437,608	10	5,518,963
Interest	149,845	1,798	20,203	1,414	4	153,061
Tuition and Fees	67,856	0	ů .	1,717	Ö	67,856
Rent	9,093	0		<u> </u>	<u>.</u>	9,093
Extracurricular Activities	950	_	0	250	0	,
		168,227	_		_	169,427
Gifts and Donations	5	10,188	0	3,523	225	13,941
Miscellaneous	12,400	200	0	0		12,600
Total Revenues:	6,720,541	609,731	243,977	442,795	229	8,017,273
Expenditures:					1 Maria 18 1 I Section 18 19 19	La Tala Latin
	2,641,940	97,944	0	100,835	0	9 6 4 6 7 4 6
Regular						2,840,719
Special	380,714	218,541	0	. 0	0	599,255
Vocational	249,727	0	0	0	0	249,727
Other	10,824	0	0	0	200	11,024
Support services:			-			
Pupils	285,914	71,923	0	. 0	0	357,837
Instructional Staff	194,831	50,009	0	40,537	0	285,377
Board of Education	15,025	0	0	0	0	15,025
Administration	709,552	16,471	0	0	0	725,023
Fiscal	196,436	878	6,009	. 0	. 0	203,323
Operation/Maintenance of Plant	556,715	14,856	0	1,541	0	573,112
Pupil Transportation	667,511	0	0	0	0	667,511
Central	782	-· o	0	0	0	782
Non Instructional Services	4,285	ā	. 0	ō	ō	4,285
Extracumcular activities	91,590	103,596	Ŏ		· ·· 0	195,186
Capital Outlay	0,,000	9,812	ŏ	151,020	0	160,832
Debt Service - Principal	3,965	0	115,000	0	Ö	118,965
Debt Service - Interest	16,861	ŏ	80,518	· o	- 0	97,379
Dent Salvice - fliglest	10,001	<del></del>	90,516		· · · · · · · · · · · · · · · · · · ·	91,379
Total Expenditures:	6,026,672	584,030	201,527	293,933	200	7,106,362
Excess of Revenues Over						
(Under) Expenditures:	693,869	25,701	42,450	148,862	29	910,911
Other Financing Sources (Uses):				7 Table 1 Tabl	enante <del>Wester Langue</del> ria	<del></del> =9
Operating Transfers In	٥	O	O	51,415	٥	51,415
Proceeds from Sale of Fixed Assets	7148	C	0	0	a	7,148
Operating Transfers Out	(51,415)	0	0	0	0	(51,415)
Total Other Financing Sources (Uses)	(44,267)	0	0	51,415	0	7,148
_			- : ,		2 LIFE 1 2 C. L.	
Excess of Revenues and Other Financing						
Sources Over (Under) Expenditures	649,602	25,701	42,450	200,277	29	918,059
Fund Balances (Deficits) at Beginning	<del></del>					- A
of Year	1,452,855	107,796	446,615	173,549	213	2,181,028
Increase in Reserve for Inventory	4,560	0	o	O	0	4,560
Fund Balance at End of Year	\$2,107,017	\$133,497	\$489,065	\$373,826	\$242	\$3,103,647
			*********	*********		

#### Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget vs. Actual (Budget Basis) Governmental Fund Types and Expendable Trust Fund For the Fiscal Year Ended June 30, 1999

	- '	General Fund		· ·	Variance		
	Revised Budget	Actual	Favorable (Unfavorable)	Revised Budget	Actual	Favorable (Unfavorable)	
evenues:		<del></del>					7 <del>4</del> ,
Taxes	\$1,791,448	\$1,791,450	\$2	\$30,500	\$29,506	(\$994)	
ntergovernmental	4,387,607	4 841 155	253,548	379,538	369,906	(9,630)	
Interest	102,300	149,845	47,545	- 1,135	1,798	663	
Tuition and Fees	36,076	66,745	30,669	0	.,,,,,	- 00 .	
Rent	10,100	9,093	(1,007)	o ·	- · ŏ	ū	
Extracurricular Activities	10,100	0	(1,551)	168,890	168,100	(790)	
Giffs and Donations	ŏ	5	5	11,300	10,188	(1,112)	
discellaneous	2,700	12,400	9,700	200	200	(1,11,2)	
otal Revenues;	6,330,231	6,670,893	340,482	591,581	579,698	(11,863)	85 1 Like
operatures:	**********	***************************************	<del></del>	The second secon	<u> </u>		
current							
nstruction:							
Regular	2,685,241	2,688,019	17,222	111,983	107,750	4,233	
Special	378,563	378,451	112	250,435	216,249	34,186	
Vocational	253,192	252,522	<del>-</del> 670 -	<del></del>	··	5-,100	
Other	25,040	25,014	26	ŏ	ő	ŏ	
Support services;		Augu				-	
Support services. Publis	317.818	317,081	737	89,420	84,049	5.371	
Instructional Staff	200,712	199,426	1,286	59,353	49,604	9,749	
Instructional State Board of Education	200,712 15,305	199,426	1,206 545	5¥,333 0	49,5U4 D	9,749 D	
Administration	15,305 734,966	14,760 728,915	545 6,051	18,489	16,600	1,889	
Fiscal	196,876	195,712	1,164	1,050	878	172	
Operation/Maintenance of Plant	630,439	616,136	14,303	22,160	17,080	5,080	
Pupil Transportation	751,392	739,735	11,657	0	0	0	
Central	1,288	782	506	o	0	ø	
Non-Instructional Services	4,285	4,285	0	,0	0	0	
Extracurricular activities	93,755	92,738	1,017	125,026	116,310	8,716	
Capital Outlay	36,559	36,559	Ö	9,812	9,812	0	
Debt Service - Principal	45,000	45,000	Ō	0	0	0	
- Interest	15,323	15,323	Ď	0	ō	0	
otal Expenditures;	6,385,754	6,330,458	55,296	687,728	618,332	69,396	-
Excess of Revenues Over							
(Under) Expenditures:	(55,523)	340,235	395,758	(96,167)	(38,634)	57,533	_
Other Financing Sources (Uses)					The second second	<u> </u>	-
Operating Transfers in	0	0	0	0	0	0	
Proceeds from Sale of Fixed Assets	Ó	7,148	7,148	0	0	0	
Advances in	ō	a	Ď	ס	10,391	10,391	
Operating Transfers Out	(51,415)	(51,415)	Ď	ō	0	Ö	
Advances Out	0	(330,454)	(330,454)	ō	0	ō	
Total Other Financing Sources (Uses)	(51,415)	(374,721)	(323,306)	0	10,391	10,391	
Excess of Revenues and Other		**********					
Financing Sources Over (Under)							
Expenditures and Other Uses	(106,938)	(34,486)	72,452	(96,167)	(28,243)	67,924	
Fund Balances at Beginning of Year	1,299,637	1,299,637	0	80,011	80,011	0	
Prior Yr Encumbrances Appropriated	289,402	289,402	D	49,948	49,948	0	
Fund Balance at End of Year	\$1,482,101	\$1,554,563	\$72,452	\$33,792	\$101,716	\$57,924	
				***************************************		•	

#### Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget vs. Actual (Budget Basis) Governmental Fund Types and Expendable Trust Fund For the Fiscal Year Ended June 30, 1999

				(Continued)			
		rvice Fund		Capital Projects Fund			
			Variance			Variance	
	Revised		Favorable	Revised		Favorabie	
	Budget	Actuel	(Unfavorable)	Budget	Actual	(Unfavorable)	
Revenues:				A To the state of the state of	A. VERNING THE T.	* 1.00 Te 1.00 Te 1.00	
2005	\$200,000	\$204,627	\$4,627	\$0	\$0	\$0	
	22,000		4,269	817,587	150,232	(667,355)	
nterpovernmental		26,269					
rterest	o o	0	0	500	1,41 <del>4</del> 0	914 D	
uition and Fees		_	-	0	_	_	
Rent	0	0	0	0	0	0	
beracumcular Activities	0	0	0	10,000	250	(9,750)	
Gifts and Donations	0	Û	0	10,000	3,523	(6,477)	
liscellaneous	0	0	0	0	0	0	
otal Revenues:	222,000	230,896	8,898	838,087	155,419	(682,668)	
_							
opendures:							
Current							
nstruction:	_	-			4		
Regular	О	0	0	106,308	101,337	4,969	
Special	0	0	0	0	0	0	
Vocational	0	ρ	O	٥	ø	9	
Other	0	0	0	0	. 0 .	0	
Support services:							
Pupils	0	a	0	O O	Đ	0	
Instructional Staff	Ď	ō	Đ	129,537	40,537	<b>36,000</b>	
Board of Education	ū	ŏ	Ō	0	0	0	
Administration	ŏ	ō	ő	o o	å	ŏ	
Fiscal	7,800	6,009	1,791	·- n	ő	Ö	
Operation/Maintenance of Plant	7,000	0,003	- 1,781	1,541	1,541	ő	
	0	0	0	1 <del>,24</del> ,1 0	1,341	۵	
Pupil Transportation			_	=	-	_	
Central	0	0	0	0	0	0	
Von-Instructional Services	0	0	0	0	0	0	
Extracumousur activities	0	0	ō	200	0	200	
apital Outlay	0	0	0	369,459	355,236	14,223	
rebt Service - Principal	115,000	115,000	0	0	0	Ö	
- Interest	80,518	80,518	a	0	0	0	
otal Expenditures:	203,318	201,527	1,791	604,043	498,651	105,392	
cess of Revenues Over			- · · · · · · · · · · · · · · · · · · ·	- Land Trendstead			
Under) Expenditures:	16,682	29,369	10,687	234,044	(343,232)	(ETT-276)	
onder expenses es.	10,002	28,008	10,001	234,044	(043,602)	(577,276)	
her Financing Sources (Uses)	-		<del></del>				
Operating Transfers in	0	0	0	a	51,415	51,415	
roceeds from Sale of Flood Assets	o	0	0	o o	Ö	0	
dvences (n	ō	ā	0	O	320,063	320,063	
Operating Transfers Out	ō	ā	ō	ō	0	0	
Advances Out	ŏ	ŏ	Ď	Ď	Ğ	ō	
ntal Other Financine Sources (1 tree)			0		371,478	371,478	
otal Other Financing Sources (Uses)	U			·	,		
cess of Revenues and Other		•	mau.	<u>ئىسىنى</u> د. <u>ئى</u> دە-تىرىكا	1000		
inancing Sources Over (Under)							
openditures and Other Uses	18,682	29,369	10,687	234,044	28,246	(205,798)	
nd Belances of Basinsian of Vegs	365,033	365,033	٥	155,983	155,983	o	
and Balances at Beginning of Year	365,033 0	302,033	-			ů ů	
for Yr Encumbrances Appropriated	ū	O	0	17,567	17,567	ŭ	
and Balance at End of Vens	\$202 715	\$394,402	T10 807	\$407,594	\$201,796	(\$205,798)	
and Balance at End of Year	\$383,715	\$384,4U2	\$10,687	\$4U7,5 <del>U</del> 4	¥201,796	(\$205,798)	

, i

Expendable	Trust Fund		Totals (Men	norandum Only)	·	E
Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)	
<del></del>	<del></del>					The state of the s
\$0	\$0	<b>\$0</b>	\$2,021,948	\$2,025,583	3,635	
0	0	Q	5,606,730	5,187,562	(419,168)	
10	4	(6)	103,945	153,061	49,116	
0	0	0	36,076	66,745	30,669	
O	0	O	10,100	9,093	(1,007)	
0	0	G	176,890	168,350	(10,540)	
200	225	25	21,500	13,941	(7,559)	
0	0		2,900	12,600	9,700	and the state of t
210	229	19	7,982,089	7,636,935	(345,154)	
<del></del>	<del></del>					The state of the s
0	0	0	2,903,530	2,877,106	26,424	
O	Ò	٥	628,998	594,700	34,298	
0	0	0	253,192	252,522	<b>6</b> 70	
200	200	0	25,240	25,214	26	The state of the s
0	0	0	407,238	401,130	6,108	
ő	ŏ	ā	386,602	289,567	97,035	
ă	ŏ	ŏ	15,305	14,760	545	
ă	ő	ő	753,455	745,515	7,940	
ō	ő	Ö	205,726	202,599	3,127	
ŏ	ŏ	ŏ	654,140	634,757	19,383	
0	Ď	ő	751,392	739,735	11,657	
0	Ö	Ö	1,268	782	506	•
0	ŏ	ŏ	4,285	4,285	300	•
Ó	ő	0	218,981	209,04B	9,933	
0	0	0	415,830	401,607	14,223	
0	o o	D	160,000	160,000	- 0	. •
ő	ŏ	0	95,841	95,841	ő	-
			***************************************	<del></del>		<u> </u>
200	200	<u> </u>	7,881,043	7,649,168	231,875	
40	~~	19	101,046	Ma 632)	(442.070)	
10	59		101,040	(12,233)	(113,279)	
0	0	G	0	51,415	51,415	
Ō	ō	Ō	Ō	7,148	7,148	
ā	ō	ō	ō	330,454	330,454	
ā	ō	0	(51,415)	(51,415)	Ó	
O	0	0	Ó	(330,454)	(330,454)	•
0	0	0	(51,415)	7,148	58,563	and the same of th
<del></del>		<del></del>			<del></del>	
10	29	19	49,631	(5,085)	(54,716)	
213	213	0	1,900,877	1,900,877	0	
0	0	ā	356,917	356,917	ō	
\$223	\$242	\$19	\$2,307,425	\$2,252,709	(\$54,716)	·

East Guernsey Local School District

# Combined Statement of Revenues, Expenses and Changes in Fund Equity Proprietary Fund Types and Non-Expendable Trust Funds For the Fiscal Year Ended June 30, 1999

	Proprietary	Proprietary Fund Types		***************
	Enterprise	Internal Service	Non-Expendable Trust	Memorandum Only)
Operating Personner				<del></del>
Operating Revenues: Sales	<b>\$</b> 15 <b>7</b> , <b>40</b> 1	\$0	\$0	\$157,401
	- 0 - 401,401	495,511	φυ 0	495,511
Charges for Services Interest	0	485,511	2,875	•
Contributions and Donations	0	0	300	2,875 300
	. 0			
Refund of Prior Years Expense	<del></del>	1,879	0	1,879
Total Operating Revenues:	157,401	497,390	3,175	657,966
Operating Expenses:	- <del></del>		<del></del>	<u> </u>
Salaries	96,998	0	0	96,998
Fringe Benefits	43,340	7,128	0	50,468
Purchased Services	2,301	89,728	0	92,029
Materials and Supplies	14,201	0	0	14,201
Cost of Sales	161,961	0	0	161,961
Depreciation	1,380	0	0	1,380
Claims	0	534,455	0	534,455
Other Operating Expenses	1,062	0	3,000	4,062
Total Operating Expenses:	321,243	631,311	3,000	955,554
Operating Income (Loss):	(163,842)	(133,921)	175	(297,588)
Non-Operating Revenues (Expenses):	-			<u></u>
Federal Donated Commodities	41,252	0	O	41,252
Interest	2,915	45,895	ō	48,810
Federal and State Subsidies	139,141	0	0	139,141
Total Non-Oper. Revenues (Expenses)	183,308	45,895	0	229,203
Net Income (Loss)	19,466	(88,026)	175	(68,385)
Retained Earnings/Fund Balance	(118,809)	833,242	52,774	767,207
(Deficit) at Beginning of Year				
Retained Earnings/Fund Balance				
(Deficit) at End of Year	(99,343)	745,216	52,949	698,822
Contributed Capital at Beginning of Year	144,920	0	0	144,920
Capital Contributions During the Year	0	ō	ō	0
Contributed Capital at End of Year	144,920	0	0	144,920
Total Fund Equity at End of Year	<b>\$45,577</b>	\$745,216	\$52,949	\$843,742

#### Combined Statement of Revenues, Expenses and Changes in Fund Equity - Budget vs. Actual (Budget Basis) Proprietary Fund Types and Non-Expendable Trust Funds For the Fiscal Year Ended June 30, 1999

			Proprietary Fund		······	e see e e e
	<del></del>	interprise			ternal Service	\$ #=7
	Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)
Operating Revenues:			The second secon	**************************************	or Market Table 1.	7.11.00 ± 7.11.
Sales	150,850	157,401	\$6,551	0	0	a
Charges for Services	150,000	0	φο,35 <i>1</i> \$0	430,000	495,511	65,511
Interest	ő	ő	<b>\$</b> 0	0	400,011	00,511
Contributions and Donations	0	0	\$0 \$0	0	o o	0
				_	-	•
Refund of Prior Year Expense	0	0	\$0	0	1,879	1,879
Total Operating Revenues:	150,850	157,401	6,551	430,000	497,390	67,390
Operating Expenses:	<del> </del>		· <del></del>			- V
Salaries	95,892	94,225	1,667		. 0	0
Fringe Benefits	52,009	44,868	7,141	ō	ō	0
Purchased Services	3,533	2,948	585	94,600	95,525	(925
Materials and Supplies	142,245	137,089	5,156	0	00,020	(920
Claims	0	0	0,100	624,900	546,016	78,884
Other	1,070	1,062	8	024,000	0	7 0,007
Capital Outlay	2,095	1,114	981	ŏ	ŏ	0
Total Operating Expenses:	296,844	281,306	15,538	719,500	641,541	77,959
Operating Income (Loss):	(145,994)	(123,905)	22,089	(289,500)	(144,151)	145,349
Other Financing Sources (Uses):						
Non-Operating Revenues						
Interest	0	2,915	2,915	45,000	45,895	895
Federal and State Subsidies	134,300	116,274	(18,026)	0	O	. 0
Total Other Financing Sources (Uses):	134,300	119,189	(15,111)	45,000	45,895	895
Excess of Revenues Over (Under)				<u></u>		Enter the second
Expenses:	(11,694)	(4,716)	6,978	(244,500)	(98,256)	146,244
Fund Equity at Beginning of Year	45,820	45,820	o	957,068	957,068	O
Prior Year Encumbrances Appropriated	1,393	1,393	o	. 0	0	o
Fund Equity at End of Year	\$35,519	\$42,497	\$6,978	\$712,568	\$858,812	\$146,244

#### Combined Statement of Revenues, Expenses and Changes in Fund Equity - Budget vs. Actual (Budget Basis) Proprietary Fund Types and Non-Expendable Trust Funds For the Fiscal Year Ended June 30, 1999

(Continued)

	Fiduciary Fund Type  Non-Expendable Trust			(Memorandum Only)		
	Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)
Operating Revenues:			· · · · · · · · · · · · · · · · · · ·		ب يه دي پينو، حاد ديجيمو مسيولاته	The Bullet of the Park of
Sales	0	D	0	150,850	157,401	6,551
Charges for Services	Ŏ	ō	ō	430,000	495,511	65,511
Interest	2,800	3,522	<b>722</b> -	2,800	3,522	722
Contributions and Donations	300	300	0	300	300	0
Refund of Prior Year Expense	0	0	0	0	1,879	1,879
Total Operating Revenues:	3,100	3,822	722	583,950	658,613	74,663
Operating Expenses:		<del></del>			t. <del>1222 - 72</del>	Suc in consertable
Salaries	0	a	0	\$95,892	\$94,225	\$1,667
Fringe Benefits	0	0	Ö	52,009	44,868	7.141
Purchased Services	a	Ö	Ö	98,133	98,473	(340)
Materials and Supplies	G	a	ő	142,245	137,089	5,156
Claims	0	0	ő	624,900	546,016	78,884
Other	3,000	3,000	0	4,070	4,062	8
Capital Outlay	0	0	ō	2,095	1,114	981
Total Operating Expenses:	3,000	3,000	0	1,019,344	925,847	93,497
Operating Income (Loss):	100	822	722	(435,394)	(267,234)	168,160
Other Financing Sources (Uses):						
Non-Operating Revenues			•	•	==	
Interest	0	0	0	45,000	48,810	3,810
Federal and State Subsidies	0	0	0	134,300	116,274	(18,026)
Total Other Financing Sources (Uses):	0	0	0	179,300	165,084	(14,216)
Excess of Revenues Over (Under)		<del></del> ,				130
Expenses:	100	822	722	(256,094)	(102,150)	153,944
Fund Equity at Beginning of Year	52,127	52,127	o	1,055,015	1,055,015	0
Prior Year Encumbrances Appropriated	0	. 0	. 0	1,393	1,393	0
Fund Equity at End of Year	\$52,227	\$52,949	\$722	\$800,314	\$954,258	\$153,944

#### Combined Statement of Cash Flows All Proprietary Fund Types and Non-Expendable Trust Funds For the Fiscal Year Ended June 30, 1999

	Proprietary Fund Types		Fiduciary	Totals	
	Enterprise	Internal Service	Nonexpendable Trust	(Memorandum Only)	
Increase (Decrease) in Cash and Cash Equivalents:					
Cash Flows from Operating Activities:		. – –		· · · · · · · · · · · · · · · · · · ·	
Cash Received from Customers	\$157,401	\$0	\$0	\$157,401	
Cash Received from Contributions	0	0	300	300	
Cash Received from Quasi-External					
Transactions with Other Funds	O	495,511	0	495,511	
Cash Payments to Suppliers for Goods and Services	(138,394)	(95,525)	0	(233,919)	
Cash Payments to Employees for Services	(94,225)	o o	0	(94,225)	
Cash Payments for Employee Benefits	(44,868)	0	0	(44,868)	
Cash Payments for Claims	o	(546,016)	0	(546,016)	
Cash Payments for Scholarships	o	o	(3,000)	(3,000)	
Other Non-Operating Revenues	0	1,879	0	1,879	
•		·			
Net Cash (Used for) Operating Activities	(120,086)	(144,151)	(2,700)	(266,937)	
Cash Flows from Non-capital Financing Activities:					
Operating Grants Received	116,274	0	. 0	116,274	
operating creates to serve					
Net Provided by Non-capital Financing Activities	116,274	0	0	116,274	
A F PR CONTRACTOR SON	<del></del>		<del></del>	~ ·	
Cash Flows from Investing Activities:			_		
Interest on Investments	2,915	45,895	3,522	52,332	
Net Cash Provided by Investing Activities	2,915	45,895	3,522	52,332	
Net Increase (Decrease) in Cash and Cash Equivalents	(897)	(98,256)	822	(98,331)	
Cash and Cash Equivalents at Beginning of Year	47,212	957,070	52,127	1,056,409	
•					
Cash and Cash Equivalents at End of Year	\$46,315	\$858,814	\$52,949	\$958,078	
Reconcitiation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:					
Operating Income (Loss)	(\$163,842)	(133,921)	175	(297,588)	
Adjustments to Reconcile Operating Income (Loss) to					
Net Cash Provided by (Used for) Operating Activities					
Depreciation	1,380	0	0	1,380	
Donated Commodities Used During Year	41,252	0	0	41,252	
Interest	-1,202 0	0	(3,522)	(3,522)	
Changes in Assets and Liabilities:	•	U	(3,522)	(3,342)	
Decrease in Accrued Interest Receivable	0	0	647	647	
	_	0			
Increase in Prepaid Items	(128)	<del>-</del>	0	(128)	
Decrease in Inventory Held for Resale	725	0		725	
Increase in Materials and Supplies Inventory	· <del>· · (</del> 76)	0	0	(76)	
Increase in Accounts Payable	0	1,331	0	1,331	
Increase in Accrued Wages	2,256	0	0	2,256	
Increase in Compensated Absences Payable	517	0	0	517	
Decrease in Intergovernmental Payable	(1,400)	0	0	(1,400)	
Decrease in Claims Payable	_0	(11,561)	0	(11,561)	
Decrease in Deferred Revenue	(770)	0	a	(770)	
Total Adjustments	43,756	(10,230)	(2,875)	30,651	
			<del></del>		
Net Cash (Used for) Operating Activities	(\$120,086)	(\$144,151)	(\$2,700)	(\$266,937)	

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The East Guernsey Local School District was formed in 1976 with the consolidation of Zane Trace Local Schools and Madison Consolidated Local Schools. The School District is located in southeastern Ohio and encompasses the eastern 45% of Guernsey County.

The East Guernsey Local School District operates under a locally elected five member board form of government and provides educational services as authorized and mandated by state and federal agencies. The School Board controls the School District's five instructional/support facilities, which are staffed by 57 classified employees, 81 certified teaching employees, and six administrators, who provide services to approximately 1,251 students and other community members.

#### A. Reporting Entity

The financial reporting entity may consist of: a) the primary government, b) component units which are legally separate organizations which are fiscally dependent on the School District or for which the School District is financially accountable, and c) governmental organizations for which the primary government is not financially accountable, but for which the nature and significance of their financial relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. In this School District, no separate governmental units meet the criteria for inclusion as a component unit.

The East Guernsey Local School District provides more than instruction to its students. These additional services include student guidance, extracurricular activities, educational media and care and upkeep of grounds and buildings. The operation of each of these activities is directly controlled by the Board of Education through the budgetary process. The School District operations form the oversight unit and are included as part of the reporting entity.

#### B. <u>Potential Component Units - Excluded</u>

The following potential component units have been <u>excluded</u> from the School District's financial statements because the District is not financially accountable for these organizations, nor are these entities for which the District approves the budget, the issuance of debt or the levying of taxes.

#### Guernsey-Monroe-Noble Educational Service Center (GMNESC)

The Guernsey-Monroe-Noble Educational Service Center is affiliated with the East Guernsey Local School District as mandated by Ohio Revised Code and provides services with funds received for that purpose from state and federal funding sources. Other services are provided on a contractual basis. The GMNESC is a separate body politic and board members are elected independently of any School District relationships.

The East Guernsey Local School District has no involvement in the selection of employees, budgeting, or management of the GMNESC. The Guernsey-Monroe-Noble Educational Service Center is not considered part of the District and its operations are not included within the accompanying financial statements.

#### Head Start Program of the Guernsev-Monroe-Noble Tri-County Community Action Committee

Beginning with the 1991-92 school year, the District entered into an agreement with the Guernsey-Monroe-Noble Tri-County Community Action Committee to house two of its Head Start program units in the Quaker City Elementary and Madison Elementary buildings. Head Start is a program to provide services to preschool children based on income eligibility requirements. The program serves children from the District and surrounding areas.

Head Start is operated by the GMN Tri-County CAC, which is governed by an independently appointed Board of Directors. The Board of Directors is in charge of all budgetary processes for the CAC. The East Guernsey Local School District has no control over CAC Board processes, and only provides space and meals for reimbursement.

#### East Central Ohio - Special Education Regional Resource Center (ECO-SERRC)

ECO-SERRC is a ten-county special education service center which selects its own board, adopts its own budget and receives direct federal and state grants for its operation. The activity of ECO-SERRC will not be included as a part of the financial statements.

#### Boosters: Athletic, Music and Academic: Parent-Teacher Organizations

The East Guernsey Local School District is not involved in the budgeting or management, is not responsible for any debt and has no influence over these school support organizations. The activity of these organizations will not be included as a part of the financial statements.

The District is involved with the Ohio Mid Eastern Regional Educational Service Agency (OMERESA), the Ohio Mid Eastern Regional Educational Service Agency (OMERESA) Health Benefits Plan self insurance consortium, and the Mid East Ohio Vocational School District (MEOVSD) which are defined as jointly governed organizations. Additional information concerning the jointly governed organizations and the public entity pools is presented in Notes 9 and 10.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements issued on or before November 30, 1989, to the proprietary funds provided they do not conflict with or contradict GASB pronouncements. The more significant of the School District's accounting policies are described below.

#### A. Basis of Presentation - Fund Accounting

The School District uses funds and account groups to report its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain School District functions or activities.

A fund is defined as a fiscal and accounting entity with a self balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special restrictions or limitations. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available resources.

For financial statement presentation purposes, the various funds of the District are grouped into the following generic fund types under the broad fund categories of governmental, proprietary and fiduciary.

#### **GOVERNMENTAL FUND TYPES:**

Governmental funds are those through which most governmental functions of the District are financed. The acquisition, use and balances of the District's expendable financial resources and the related current liabilities (except those accounted for in proprietary and trust funds) are accounted for through governmental funds. The following are the District's governmental funds:

<u>General Fund</u> - The general fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose, provided it is expended or transferred according to the general laws of Ohio.

<u>Special Revenue Funds</u> - Special revenue funds are used to account for the proceeds of specific revenue sources (other than expendable trust funds or for major capital projects) that are legally restricted to expenditures for specified purposes.

<u>Debt Service Funds</u> - The debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

<u>Capital Projects Funds</u> - The capital projects funds are used to account for financial resources to be used for the acquisition, renovation or construction of major capital facilities (other than those financed by proprietary funds or trust funds).

#### PROPRIETARY FUND TYPES:

Proprietary funds are used to account for the School District's ongoing activities which are similar to those found in the private sector. The following are the School District's proprietary funds:

<u>Enterprise Funds</u> - Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis are financed or recovered primarily through user charges, or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

Internal Service Fund - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis.

Non-expendable Trust Funds - The non-expendable trust funds are accounted for in essentially the same manner as proprietary funds; the principal of the trust must be preserved intact.

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#### **FIDUCIARY FUND TYPES:**

Fiduciary funds are used to account for assets held by the School District in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. These include expendable trust and agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Expendable Trust Funds - The expendable trust funds are accounted for in essentially the same manner as the governmental fund types, using the same measurement focus and basis of accounting. Expendable trust funds account for assets where both the principal and interest may be spent.

Agency Funds - The agency fund is custodial in nature and does not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. This fund is use to account for assets that the government holds for others in an agency capacity.

#### **ACCOUNT GROUPS:**

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of a general nature, the following account groups are used:

General Fixed Assets Account Group - This account group is established to account for all fixed assets of the School District, other than those accounted for in the proprietary or trust funds.

<u>General Long-Term Obligations Account Group</u> - This account group is established to account for all long-term obligations of the School District except those accounted for in the proprietary or trust funds.

#### B. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund are determined by its measurement focus. All governmental fund types and expendable trust funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) in net current assets, and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary funds and non-expendable trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earnings components. Proprietary and

non-expendable trust fund types operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made. The modified accrual basis of accounting is followed for the governmental, expendable trust and agency funds. Under this basis, revenues are recognized in the accounting period when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectable within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. The available period for the School District is two months (sixty-two days) after year end.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: investment earnings, tuition, grants and entitlements, and student fees.

The School District reports deferred revenues on its combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the measurable and available criteria for recognition in the current period. In the subsequent period, when both revenue recognition criteria are met, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized. Property taxes measurable as of June 30, 1999 and delinquent property taxes, whose availability is indeterminable and which are intended to finance fiscal year 2000 operations, have been recorded as deferred revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Principal and interest on general long-term obligations are recorded as fund liabilities when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. The costs of accumulated unpaid vacation and sick leave are reported as fund liabilities in the period in which they will be liquidated with available financial resources rather than in the period earned by employees. Allocations of costs such as depreciation and amortization are not recognized in the governmental funds.

The accrual basis of accounting is utilized for reporting purposes by the proprietary fund types and non-expendable trust funds. Revenues are recognized when they are earned and become measurable, and expenses are recognized when they are incurred, if measurable. There were no unbilled service charges receivable at year end. The fair value of donated commodities used during the year is reported in the operating statement as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred revenue.

#### C. <u>Budgetary Data</u>

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The documents involved include the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolutions are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed established resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The District budgets

agency funds as well, but only as a local control measure and not for compliance purposes. The primary level of budgetary control is at the object level within each function. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

#### Tax Budget:

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and estimated revenues for all funds. A public hearing is advertised and conducted to obtain taxpayer comments. The express purpose of the budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the Guernsey County Budget Commission for rate determination.

#### Estimated Resources:

Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Guernsey County Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the School District must revise its budget so that the total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported in the budgetary statement reflect the amounts in the final amended certificate issued during fiscal year 1999.

#### Appropriations:

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution must be legally enacted by the Board of Education at the fund, function, and object level of expenditures, which are the legal levels of budgetary control. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the School District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals at any level of control. Any revisions that alter the total of any fund appropriation or alter total function appropriations within a fund, or alter object appropriations within functions, must be approved by the Board of Education. The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the year, several supplemental appropriations were legally enacted; however, none of these amendments were significant.

The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds, including the Debt Service fund, consistent with statutory provisions.

#### Encumbrances:

As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of moneys are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at year end are reported as a reservation of fund balance for subsequent year expenditures for governmental funds, and are reported in the notes to the financial statements for proprietary funds.

#### Lapsing of Appropriations:

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

#### D. Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled in a central bank account. In addition, the School District has one depository clearing account, which receives deposits from Quaker Elementary during the month, and is cleared into the central bank account at the end of each month. Moneys for all funds, including proprietary funds, are maintained in the depository clearing account, the central bank account, or temporarily used to purchase short term investments. Individual fund integrity is maintained through School District records. Each fund's interest in the pooled bank account is presented as 'equity in pooled cash and cash equivalents' on the balance sheet. During the fiscal year 1999, investments included STAR Ohio, National City Bank Autosweep repurchase accounts and a Certificate of Deposit. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost.

The School District has invested funds in the State Treasury Asset Reserve of Ohio (STAROhio) during the fiscal year 1999. STAROhio is an investments pool managed by the State Treasurer's Office which allows governments within the state to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on June 30, 1999.

Under existing Ohio statutes, all investment earnings accrue to the general fund except those specifically related to certain trust funds. The East Guernsey Local School District distributes interest to the food service fund, expendable and non-expendable trust funds, public support funds, activity complex fund and student activity (both special revenue and agency) funds based on fund balances at the end of each month. The remainder of interest earned is credited to the general fund. In addition, the internal service self insurance fund earns and is credited interest by the fiscal agent. Interest revenue earned by the District in fiscal year 1999 totaled \$204,746.

The School District participates in the OMERESA insurance consortium for self insurance. This results in moneys held separate from the School District's central bank account by the consortium. These moneys are reflected in the School District's financial statements as cash and cash equivalents with fiscal agents.

For purposes of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

#### E. Restricted Assets

Restricted assets in the general fund represent cash and cash equivalents whose use is limited by legal requirements. Restricted assets may include unexpended revenues restricted for the purchase of buses, and amounts required by statute to be set aside by the School District for the purchase of textbooks and instructional materials, for the acquisition, construction or improvement of capital assets and to create a reserve for budget stabilization. See Note 22 for the calculations of year end restricted asset balances and the corresponding fund balance reserves.

#### F. <u>Inventory</u>

Inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased and as an expense in the proprietary fund types when used. Reported materials and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets. Inventories of proprietary funds consist of donated food, purchased food, and school supplies held for resale.

#### G. <u>Prepaid Items</u>

Payments made to vendors for services that will benefit periods beyond June 30, 1999 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

#### H. Fixed Assets and Depreciation

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction costs are reflected as expenditures in governmental funds, and related assets are reported in the *general fixed assets account group*. Fixed assets utilized in the proprietary funds are capitalized in the fund. All fixed assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of five hundred dollars (\$500). The School District does not possess any infrastructure.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Improvements are capitalized. Improvements to fund fixed assets are depreciated over the useful lives of the related fixed assets, with the length of useful life as determined by the District's fixed asset appraisal company, American Appraisal. Assets in the general fixed assets account group are not depreciated. Depreciation of furniture and equipment in the proprietary fund types is computed using the straight-line method over an estimated useful

life of seven to fifteen years.

#### I. Intergovernmental Revenues

For governmental funds, intergovernmental revenues such as grants awarded on a non-reimbursement basis or entitlements, are recorded as receivables and revenues when measurable and available. Reimbursement type grants are recorded as receivables and revenues when the related expenditures are incurred. Other than commodities, grants and entitlements of proprietary fund operations are recognized as *non-operating revenues* in the accounting period in which they are earned and become measurable. The School District currently participates in several state and federal programs, categorized as follows:

#### Entitlements:

General Fund

State Foundation Program

**Equity Funds** 

School Bus Purchase Allowance

Special Revenue Funds

Disadvantaged Pupil Impact Aid State Foundation Program

#### Non-Reimbursable Grants:

Special Revenue Funds

Local Professional Development Block Grant

Financial Literacy Grant

**Educational Management Information System Grant** 

SchoolNet Training Grant Technology Equity Grant Textbook Subsidy Grant

Figorbourg Cropt

Eisenhower Grant

Title VI-B

Title I

Title VI-IEP (Chapter II) Drug Free Schools Grant

E Rate Fund

**Curriculum Improvement Grant** 

Capital Projects Funds

Disability Access Grant Emergency Repair Grant

#### Reimbursable Grants:

General Fund

**Driver Education Reimbursement** 

Special Revenue Fund

Federal Emergency Management Agency DR1227 Grant

Proprietary Funds

National School Lunch Program National School Breakfast Program

Federal Government Donated Commodities

Grants and entitlements accounted for 63.59 percent of the School District's operating revenue during the 1999 fiscal year.

#### J. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles required management to make estimates and assumptions that affect the amount reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### K. Short-term Interfund Assets/Liabilities

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as *due from other funds* or *due to other funds*. Short-term interfund loans are classified as *interfund receivables/payables*.

#### L. <u>Compensated Absences</u>

The District follows the provisions of GASB Statement 16, 'Accounting for Compensated Absences'. Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination method. The School District records a liability for accumulated unused sick leave for employees to the extent it is probable that the benefits will result in termination payments based upon an estimate of past experience of making termination payments for sick leave.

For governmental funds, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. This amount is recorded in the account compensated absences payable in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the general long-term obligation account group. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

#### M. Contributed Capital

Contributed capital represents resources from other funds, other governments and private sources, provided to the enterprise funds and <u>not</u> subject to repayment. These assets are recorded at their fair market value on the date contributed. Depreciation on those assets acquired or constructed with contributed resources is expensed and closed to unreserved retained earnings at year end.

#### N. <u>Long-term Obligations</u>

Long-term obligations are recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligation is reported in the *general long-term obligations account group*. Long-term obligations expected to be financed from proprietary fund operations are accounted for in that fund.

Under Ohio Law, a debt service fund must be created and used for the payment of tax and revenue anticipation notes. Generally accepted accounting principles require the reporting of the liability in

the funds that received the proceeds. To comply with GAAP reporting requirements, the School District's debt service funds have been combined with the appropriate fund. (Those are the ten year Energy Conservation Bonds.) Debt service fund resources used to pay both principal and interest have also been allocated accordingly. That portion of the debt retirement fund used for payment of General Obligation Bonds is reported in the *general long term obligations account group*.

#### O. <u>Interfund Transactions</u>

Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfer. All other interfund transfers are reported as operating transfers.

#### P. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriations for expenditures. *Unreserved fund balance* indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, inventories of supplies and materials, property taxes, budget stabilization, and endowments for non-expendable trust fund contributions that must be kept intact.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriation under State statute. The reserve for budget stabilization represents money required to be set aside by statute to protect against cyclical changes in revenues and expenditures. The reserve for endowments signifies the legal restrictions on the use of principal.

#### Q. Total Columns on General Purpose Financial Statements

Total columns on the general purpose financial statements are captioned "(Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or cash flows in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

#### **NOTE 3 - RESTATEMENT OF FUND EQUITY**

An adjustment to general fixed assets has resulted in the need for restatement. Although the District purchased and paid for two new school buses in fiscal year 1998, the buses were not reflected in the General Fixed Assets Account Group in the District's fiscal year 1998 General Purpose Financial Statements. General fixed assets have been restated by \$107,742 in the General Fixed Assets Account Group. The beginning balance of general fixed assets increased from \$9,421,012 to \$9,528,754.

#### **NOTE 4 - ACCOUNTABILITY AND COMPLIANCE**

#### A. Fund Deficits

There were no funds with a deficit balance as of June 30, 1999.

#### B. Legal Compliance

All funds and accounts were in legal compliance with Ohio Revised Code 5705.41, requiring appropriations equal to or exceeding expenditures plus encumbrances.

#### **NOTE 5 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations and changes in fund balance and retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget vs. Actual (Budget Basis), Governmental Fund Types and Expendable Trust Fund and the Combined Statement of Revenues, Expenses and Changes in Fund Equity - Budget vs. Actual (Budget Basis), Proprietary Fund Types and Non-Expendable Trust Funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- Encumbrances are treated as expenditures/expenses for all funds (budget basis) rather than
  as a reservation of fund balance for governmental fund types and as note disclosure in the
  proprietary fund type (GAAP basis).
- For proprietary funds, the acquisition and construction of capital assets are reported on the operating statement (budget basis) rather than as balance sheet transactions (GAAP basis).
- Proceeds from and principal payment on bond and short-term note obligations are reported on the operating statement (budget basis) rather than as balance sheet transactions (GAAP basis).
- Principal and interest payments on notes and the corresponding revenues are reported in a debt service fund (budget basis) rather than in the fund that received the proceeds (GAAP basis).

The following tables summarize the adjustments necessary to reconcile the GAAP and budgetary basis statements by fund type.

### Excess of Revenues and Other Financing Sources Over/(Under) Expenditures for Governmental Fund Types and Similar Trust Funds

	General	Special <u>Revenue</u>	Debt <u>Service</u>	Capital <u>Projects</u>	Expnd <u>Trust</u>
GAAP Basis	\$ 649,602	\$25,701	\$ 42,450	\$ 200,277	\$29
Net Adjustment for Revenue Accruals	(49,848)	(30,033)	(13,081)	(287,376)	0
Net Adjustment for Expenditure Accruals	105,297	15,859	0	116,107	0
Debt Service: Principal Interest and Fiscal Charges	(41,035) 1,538	0	0	0	0
Advances - In	0	10,391	0	320,063	0
Advances - Out	(330,454)	0	0	0	0
Adjustment for Encumbrances	(369,586)	(50,161)	0	(320,825)	0
Budget Basis	\$( 34,486)	\$(28,243)	\$ 29,369	\$ 28,246	\$29

#### Net Income (Loss)/Excess of Revenues Over/(Under) Expenses for Proprietary Funds Types and Similar Trust Funds

	Enterprise	Internal <u>Service</u>	Non-Expendable <u>Trust</u>
GAAP Basis	\$ 19,466	\$(88,026)	<b>\$</b> 175
Net Adjustment for Revenue Accruals	(64,119)	0	647
Net Adjustment for Expense Accruals	42,376	(10,230)	0
Depreciation Expense	1,380	0	0
Adjustment for Encumbrances	(3,819)	0	0
Budget Basis	\$ (4,716)	\$(98,256)	\$822

#### **NOTE 6 - DEPOSITS AND INVESTMENTS**

State statutes require the classification of moneys held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such moneys must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must be evidenced either by certificates of deposit maturing not later than the end of the current period of designation of depositories, or as savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim moneys are those moneys which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value
  of the securities subject to the repurchase agreement must exceed the principal value of the
  agreement by at least two percent and be marked to market daily, and that the term of the
  agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio:
- 5. No-load money market mutual funds consisting exclusively of obligations described in #1 or #2 of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions:
- 6. The State Treasurer's investment pool (STAROhio); and
- Certain bankers' acceptance and commercial paper notes for a period not to exceed 180
  days and in an amount not to exceed 25 percent of the interim deposits available for
  investment at any one time.

Protection of the School District's deposits is provided by the federal deposit insurance corporation (FDIC) as well as eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At June 30, 1999 the District's self insurance internal service fund had a cash balance of \$858,814 with OMERESA Health Benefits Plan, a claims servicing pool (see discussion under Note 10). The money is held by the fiscal agent in a pooled account which is representative of numerous member districts and therefore cannot be classified by risk under GASB Statement 3. The classification of cash and cash equivalents and investments for the OMERESA Health Benefits Plan as a whole may be obtained from the fiscal agent, the Jefferson County Educational Service Center. To obtain information, write to the Ohio Mid Eastern Regional Education Service Agency Health Benefits Plan, Debra Campana, 2023 Sunset Boulevard, Steubenville, Ohio, 43952.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No.3, "Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements".

- A. <u>Deposits</u> At fiscal year end, the carrying amount of the District's deposits was \$(17,508) and the bank balance was \$149,093. Of the bank balance, \$144,537 was covered by federal depository insurance, and \$4,556 was uninsured and uncollateralized. Although the securities serving as collateral were held by the pledging financial institution's trust department, but not in the District's name, and all state statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the money held in the District's name to a successful claim by the FDIC.
- B. Investments GASB Statement No. 3 requires the School District to categorize investments to give an indication of the level of risk assumed by the District at fiscal year-end. Category 1 includes investments that are insured or registered or for which the securities are held by the School District or its agent in the District's name. Category 2 includes uninsured and unregistered investments which are held by the counter-party's trust department or agent in the School District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counter-party or by its trust department or agent but not in the School District's name. The School District's repurchase agreement is classified as Category 3, and had a carrying value and market value of \$128,000 as of June 30, 1999. The District invests in STAROhio which is an unclassified investment since it is not evidenced by securities that exist in physical or book entry form. The carrying value and market value of the District's STAROhio account on June 30, 1999 was \$3,036,789.

The classifications of cash and cash equivalents and investments on the combined financial statements are based on criteria set forth in GASB Statement No. 9, "Reporting Cash Flows of Proprietary and Non-Expendable Trust Funds and governmental Entities that Use Proprietary Fund Accounting". Cash and cash equivalents are defined to include investments of the cash management pool and investments with maturities of three months or less at the time of their purchase by the School District. A reconciliation between the classifications of cash and investments on the combined financial statements and the classifications of deposits and investments presented above per GASB Statement No. 3 is as follows:

	Cash and Cash Equivalents/Deposits	Investments
GASB Statement 9 Investments:	\$3,102,744	\$ 44,537
Certificates of Deposit	44,537	(44,537)
Repurchase Agreement	(128,000)	128,000
STAROhio	(3.036,789)	3.036.789
GASB Statement 3	<u>\$ (17,508)</u>	<u>\$3,164.789</u>

#### **NOTE 7 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis. Second half distributions occur in a new fiscal year. Property taxes include amounts levied against all real, public utility and tangible personal (used in business) property located in the School District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year, were levied April 1 and are collected with real property taxes.

Public utility property taxes are assessed on tangible personal property at 88 percent of true value (with certain exceptions) and on real property at 35 percent of true value. Tangible personal property taxes are levied after April 1 on the value listed as of December 31 of the current year. Tangible personal property assessments are 25 percent of true value. Assessed values for real property taxes are established by state law at 35 percent of appraised market value.

All property is required to be revalued every six years. Updates in value may also be processed at three-year mid-intervals, known as triennial updates. The assessed values upon which the fiscal year 1999 taxes were collected are:

	1998 Second- <u>Half Collections</u>		1999 First- Half Collections	
Agricultural/Residential and	<u>Amount</u>	Percent	Amount	Percent
Other Real Estate	\$53,812,360	82.63%	\$52,411,360	81.59%
Public Utility Personal	8,400,170	12.90	8,357,770	13.01
Tangible Personal Property	2.913.800	<u>4.47</u>	3.465,770	5.40
Total Assessed Values	\$65,126,330	<u>100.00</u> %	\$64,234,900	<u>100.00</u> %
Tax rate per \$1,000 of assessed valuation		\$ 39.35	\$ 3	38.95

Real property taxes are payable annually or semiannually. If paid annually, payment is due February 20; if paid semiannually, the first payment is due February 20 with the remainder payable by June 20. Under certain circumstances, state statute permits earlier or later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due May 10; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The East Guernsey Local School District receives property taxes from Guernsey County. The County Auditor periodically advances to the School District its portion of the tax collected. Second-half real property tax payments collected by the County by June 30, 1999 are available to finance fiscal year 1999 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represent delinquent taxes outstanding and real property, tangible personal property and public utility taxes which became measurable as of June 30, 1999. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is reflected as a reservation of fund balance. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amount available as an advance at June 30, 1999, was \$730,285 in the General Fund, \$94,666 in the Debt Service Fund and \$11,518 in the Facilities Maintenance Fund. The amount available as an advance at June 30, 1998 was \$696,480 in the General Fund, \$81,585 in the Debt Service Fund and \$11,655 in the Facilities Maintenance Fund.

#### **NOTE 8 - RECEIVABLES**

Receivables at June 30, 1999 consisted of taxes, accounts (fees and tuition) and intergovernmental grants and reimbursements. All receivables are considered collectable in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. A summary of the principal items of intergovernmental receivables appears in the following table.

Intergovernmental Receivables	Amount	
General Fund: Reimbursement - Drivers Education Tuition - Other School Districts Open Enrollment FY99 Total General Fund:	\$ 600 3,326 13.982	\$ 17,908
Special Revenue Funds: E Rate Fund: OMERESA E Rate reimbursements FEMA Fund: FEMA reimbursements Total Special Revenue Funds:	\$ 2,246 <u>\$ 26.698</u>	\$ 28,944
		(continued)

Capital Projects Funds:

Disabilities Access Grant Fund:

ADA Grant payments from OSFC

\$ 80,325

**Emergency Repair Grant Fund:** 

Emergency Repair Grant payments from OSFC

\$207.051

\$287,376

Food Service Fund:

State/ Federal meals reimbursements

\$ 22.867

Total Intergovernmental Receivables

\$357.095

### NOTE 9 - JOINTLY GOVERNED ORGANIZATIONS

#### Mid East Ohio Vocational School District

The Mid East Ohio Vocational School District (MEOVSD) is a jointly governed organization providing vocational services to its thirteen member school districts. The MEOVSD is governed by a board of education consisting of thirteen members appointed by the participating schools. The board controls the financial activity of the MEOVSD and reports to the Ohio Department of Education and the Auditor of State. The continued existence of the MEOVSD is not dependent on the District's continued participation and no equity interests exist.

#### Ohio Mid-Eastern Regional Education Service Agency

The District is a participant in the Ohio Mid-Eastern Regional Educational Service Agency (OMERESA), a jointly governed organization created as a regional council of governments pursuant to state statutes. OMERESA provides financial accounting services, educational management information services, cooperative purchase services and legal services to member districts. Each member district pays an annual fee for services provided by OMERESA. OMERESA is governed by a board of directors which is selected by the member districts. Each district has one vote in all matters, and each member district's control over budgeting and financing of OMERESA is limited to its voting authority and any representation it may have on the board of directors. The Jefferson County Educational Service Center serves as the fiscal agent and receives funding from the State Department of Education. The District paid OMERESA \$11,660 for services provided during the fiscal year. The continued existence of OMERESA is not dependent on the District's continued participation and no equity interests exist. OMERESA has no outstanding debt.

### **NOTE 10 - PUBLIC ENTITIES POOLS**

As mentioned earlier, the District participates in public entity pools that facilitate the acquisition of services in a cost effective manner by combining administration, financing and other aspects with other public entities (districts). Those pools are discussed in more detail in the following paragraphs.

### A. Insurance Purchasing Pool

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), a workers' compensation insurance purchasing pool. The GRP's business and affairs are conducted by a three-member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards' Association (OSBA). The Executive Director of the OSBA, or his/her designee, serves as the coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the state based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage for the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". The equity pooling arrangement insures that each participant share equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co provides administrative, cost control and actuarial services to the GRP, as well as management of the District's unemployment costs and claims.

### B. Claims Servicing Pool

The District belongs to the Ohio Mid Eastern Regional Educational Service Agency (OMERESA) Health Benefits Plan, a self insurance pool comprised of fifty member school districts. Each member district has a voting interest in the pool. The Plan's business and affairs are conducted by a nine member Board of Directors elected by the member districts. The OMERESA serves as fiscal agent for the Plan, and Self Funded Plans, Inc serves as the third party administrator.

### **NOTE 11 - FIXED ASSETS**

A summary of the enterprise fund's fixed assets at June 30, 1999 follows:

Furniture and Equipment \$152,927
Less: Accumulated depreciation (143.693)
Net Fixed Assets \$9.234

A summary of the changes in general fixed assets during fiscal year 1999 follows:

	Restated Baland June 30, 1998		<u>Deletions</u>	Balance June 30, 1999
Land	\$ 72,901	\$ 0	\$ 0	\$ 72,901
Land Improvements	381,713	0	0	381,713
Buildings and Improvements	7,011,346	0	257,040	6,754,306
Construction in Progress	0	34,439	0	34,439
Machinery/Equipment/ Furniture/Fixtures	981,723	195,721	53,410	1,124,034
Vehicles	1.081.071	_114.543	185.042	1.010.572
Totals	<u>\$9.528.754</u>	<u>\$.344.703</u>	<u>\$ 495.492</u>	<u>\$9.377.965</u>

The School District does not include textbooks in its fixed assets inventory.

### **NOTE 12 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omission, injuries to employees and natural disasters. During fiscal year 1999, the School District contracted with McElroy Minister Insurance Company for property insurance and boiler and machinery coverage. The policies include a \$250 deductible for theft, and a \$1,000 deductible for property damage.

Professional and general liability is protected by the Harcum-Hyre/Nationwide Insurance Company with a \$1,000,000 single occurrence limit and no deductible. Vehicles are covered by Nationwide Insurance Company and have no deductible for comprehensive and a \$250 deductible for collision. Automobile liability has a \$1,000,000 combined single limit of liability. Settled claims have not exceeded this commercial coverage in any of the past twenty years.

Health and dental coverage are provided on a self-insured basis through Ohio Mid Eastern Regional Education Service Agency Health Benefits Plan. The third party administrator, Self Funded Plans, Inc reviews and pays the claims. The School District pays monthly premiums of \$480.99 for family coverage (full rate is \$520.84) and \$198.86 for individual coverage (full rate is \$215.32). Premiums for the dental coverage are \$29.26 monthly for family and \$11.65 monthly for single coverage, paid in full by the Board of Education. Vision insurance is available to employees enrolling in a voluntary steerage PPO. Those premiums are \$17.04 per month for family coverage, \$7.62 per month for single coverage and are paid in full by the Board of Education. Premiums are charged to the same funds that pay the employees' salaries.

The claims liability of \$105,558 reported in the Internal Service fund at June 30, 1999 is based on the requirements of GASB Statement No.10 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The claims liability is based on

an estimate supplied by the School District's third-party administrator, Self Funded Plans, Inc. Changes in the funds' claims liability in 1998 and 1999 were:

	Balance at Beginning Of Year	Current Year Claims	Claims Payments	Balance at End Of Year
1998	\$ 64,815	452,079	399,775	\$117,119
1999	\$ 117,119	534,455	546,016	\$105,558

### NOTE 13 - DEFINED BENEFIT PENSION PLANS

#### A. School Employees Retirement System

The East Guernsey Local School District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer defined pension benefit plan administered by the SERS Retirement Board. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the SERS, 45 North Fourth Street, Columbus, Ohio 43215-3634.

Plan members are required to contribute 9 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 1999, 7.7 percent of annual covered salary was the portion used to fund pension obligations. For fiscal year 1998, 9.02 percent was used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS Retirement Board. The District's contributions for pension obligations to SERS for the fiscal years ending June 30, 1999, 1998 and 1997 were \$118,854, \$112,925 and \$102,807 respectively; 33.07 percent has been contributed for fiscal year 1999 and 100 percent has been contributed for the fiscal years 1998 and 1997. The unpaid contribution for fiscal year 1999, \$79,541 is recorded as a liability within the respective funds and the *general long term obligations account group*.

### B. State Teachers Retirement System

The East Guernsey Local School District contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides retirement and disability benefits, annual cost of living adjustments, and death and survivor benefits to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available, stand along financial report that includes financial statements and required supplementary information for STRS. The report may be obtained by writing to the STRS, 275 East Broad Street, Columbus, Ohio 43215-3771.

For the fiscal year ended June 30, 1999, plan members were required to contribute 9.3 percent of their annual covered salary and the District was required to contribute 14 percent; 6 percent was the portion used to fund pension obligations for fiscal year 1999. Contribution rates are established by STRS, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. The District's contributions for pension obligations to STRS for the fiscal years ending June 30, 1999, 1998 and 1997 were \$426,782, \$419,592 and \$390,252 respectively; 81.72 percent has been contributed for fiscal year 1999 and 100 percent has been contributed for the fiscal years 1998 and 1997. The unpaid contribution for fiscal year 1999, \$78,000 is recorded as a liability within the respective funds.

### C. Social Security System

Effective July 1, 1991, all compensated persons not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the SERS/STRS. As of June 30, 1999, three members of the Board of Education elected social security; the other two have elected SERS. The Board's liability for those members electing Social Security is 6.2 percent of wages paid.

#### NOTE 14 - POST-EMPLOYMENT BENEFITS

Comprehensive health care benefits are provided to retired teachers and their dependents through the State Teachers Retirement System, and to retired classified employees and their dependents through the School Employees Retirement System. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by either system based on authority granted by state statute. Both systems are funded on a payas-you-go basis.

All STRS benefit recipients and sponsored dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employers' contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 1999 the STRS board allocated employer contributions equal to 8 percent of covered payroll to the Health Care Reserve Fund, from which payment for health care benefits are paid, an increase of 3.5 percent from fiscal year 1998. For East Guernsey Local School District this amount equaled \$243,876 during the 1999 fiscal year.

STRS pays health care benefits from the Health Care Reserve Fund. The balance in the fund was \$2,156,000,000 at June 30, 1998 (the latest information available). For the year ended June 30, 1998, net health care costs paid by STRS were \$219,224,000 and STRS had 91,999 eligible benefit recipients.

For the SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. Members retiring on or after August 1, 1989 with less than 25 years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution to SERS is allocated to providing health care benefits. For this fiscal year, employer contributions to fund health care benefits were 6.3 percent of covered payroll, an increase from 4.98 percent in fiscal year 1998. In addition,

SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the members' pay, prorated for partial service credit. For fiscal year 1999, the minimum pay was established as \$12,400. For the District, the amount to fund health care benefits including surcharge equaled \$75,172 for fiscal year 1999.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 125 percent of annual health care expenses. Expenses for health care for the fiscal year ended June 30, 1998 (the latest information available) were \$111,900,575 and the target level was \$139,900,000. At June 30, 1998 SERS had net assets available for payment of health care benefits of \$160,300,000. SERS has approximately 50,000 participants currently receiving health care benefits.

#### NOTE 15 - OTHER EMPLOYEE BENEFITS

### A. Compensated Absences

The criteria for determining vested vacation and sick leave benefits are derived from negotiated agreements and state laws. Classified and central office employees, 260-day supervisors and central office administrators earn ten to twenty-five days of vacation per year, depending upon length of service. Accumulated unused vacation time may be paid upon termination of employment. Teachers, administrators who work less than 260 days per year and classified employees, do not earn vacation time.

Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. As of June 30, 1999, sick leave may be accumulated up to a maximum 246 days. Upon retirement, certified or classified employees may receive payment for one-fourth of the total sick leave accumulation.

The amount of accumulated vacation and sick leave of employees paid from governmental funds that meets the eligibility requirements has been recorded in the appropriate governmental fund as a current liability to the extent that the amounts are expected to be paid using expendable available financial resources. The balance of the liability is recorded in the *general long term obligation account group*. Vacation and sick leave for employees paid from proprietary funds is recorded as an expense and liability of the fund when earned. The amount of compensated absences outstanding at June 30, 1999 for all funds and account groups was \$377,036.

### B. Other Insurance Options

The School District provides life insurance and accidental death and dismemberment insurance to all regular employees through Medical Life Insurance Company, in the amount of \$20,000; except that administrative personnel are provided \$50,000 coverage.

### **NOTE 16 - CAPITAL LEASES**

The East Guernsey Local School District has entered into capitalized leases for copying equipment. The leases are reflected as other financing sources at the net present value of future minimum lease payment, and as capital outlay in the respective governmental fund type. The leases meet the criteria of a capital lease set forth in the Statement of Financial Accounting Standards No. 13 'Accounting for Leases', which defines a capital lease as one which transfers benefits and risks of ownership to the lessee.

Capital lease payments are reflected as debt service expenditures in the general purpose financial statement for governmental funds. Equipment acquired for lease has been capitalized in the *general fixed assets account group* in the amount of \$13,503, which is the present value of the future minimum lease payments at the time of acquisition. A corresponding liability was recorded in the *general long term obligation account group*. Principal payment in 1999 totaled \$3,965 cash payments. Future lease payments for these capital leases through the year 2001 are as follows:

Fiscal Year Ending June 30,	Amount
2000	_\$ 5,688
2001	4,266
Total	\$ 9,954
Less: Amount of Interest	1.313
Present Value of Lease Payments:	<u>\$ 8.641</u>

### **NOTE 17 - LONG TERM OBLIGATIONS**

The changes in the School District's long term obligations during fiscal year 1999 were as follows:

	Outstanding June 30, 1998	<u>Additions</u>	Deletions	Outstanding June 30, 1999
1992 Series School Improvement Variable Interest General Obligation Bor	\$1,565,217 nds	\$ 0	\$ 115,000	\$ 1,450,217
Long Term Pension Obligation	<b>54</b> ,518	60,101	54,518	60,101
Capital Lease	12,606	0	3,965	8,641
Compensated Absences	375.528	<u>55.195</u>	71.520	359,203
Total General Long Term Obligation	ns: <u>\$2.007.869</u>	<u>\$115.296</u>	<u>\$245.003</u>	<u>\$1.878.162</u>

The 1992 School Improvement general obligation bonds were used to fund the construction of a new high school and sewage treatment facility, and the renovations of existing school buildings, as approved by voters in May 1985. The bonds were issued with variable rates of interest, which range from 5.2 percent to 6.0 percent on bonds outstanding as of June 30, 1999. The issue is being repaid from property taxes.

The School District has received State Classroom Facilities monies that were being repaid from property tax collections, with no interest. As a result of legislative changes in 1997, school districts with below average valuation per pupil participating in the building assistance program were eligible to enter a supplemental agreement with the Ohio School Facilities Commission. The agreement would allow the district to retain the half-mill tax collection locally for the maintenance of classroom facilities. The District entered into its agreement in December 1997, and has since begun receipting allocated tax collections into special revenue fund 034 (Facilities Maintenance Fund).

Should the School District's adjusted valuation per pupil become greater than the state average in the future, one half of the tax collections would be used to repay the outstanding loan balance. However, currently the District ranks 515<sup>th</sup> in its assessed value ranking of 612 school districts in the state. Due to the District's assessed value being significantly below the state school district average, the likelihood that the District will be required to repay its outstanding classroom facilities loan is remote.

Capital leases will be paid from general fund as discussed in Note 16. The District will pay compensated balances out of the funds from which employees are paid, as discussed in Note 15.

Annual debt service requirements to maturity for the 1992 School Improvement bonds, including interest of \$686,470 are as follows:

Fiscal Year Ending June 30,	Amount
2000	194,465
2001	193,032
2002	196,075
2003	193,615
2004	199,800
2005-2010	1.159.700
Total Debt Service	\$2,136,687

### **NOTE 18 - INTERFUND ACTIVITY**

As of June 30, 1999, receivables and payables that resulted from interfund transactions were as follows:

Fund Type/Fund	Interfund Receivable	Interfund Payable
General Fund	\$330,454	\$ 0
Special Revenue Fund: FEMA	0	10,391
Capital Projects Funds: ADA Grant Emergency Repair	0	89,250 230,813
Total All Funds:	\$330,4 <u>54</u>	<u>\$330.454</u>

### **NOTE 19 - NOTE ACTIVITY**

The following table represents note activity in the District during the Fiscal Year 1999 period:

	Outstanding June 30, 1998	Addi	tions	Deletions	Outstanding June 30, 1999
General Fund Energy Conservation Notes	\$ 305,000	\$	0	\$ 45,000	\$ 260,000

The 1993 Energy Conservation notes were used to fund modifications and renovations of existing school buildings and installation of energy conservation measures as approved by the East Guernsey Local Board of Education and the Ohio Department of Education in March 1993. The notes were issued with variable rates of interest, ranging from 5.1 percent to 5.75 percent on notes outstanding as of June 30, 1999. As stipulated by Board resolution, the notes are being repaid from property tax collections. It is an integral assumption of the project that related energy costs will decrease in a sufficient amount to offset the repayment of the debt over a ten-year period. Annual debt service requirements to maturity for the Energy Conservation Notes, including interest of \$38,177 are as follows:

Fiscal Year Ending June 30,	Amount
2000	58,027
2001	60,555
2002	57,880
2003	59,990
2004	61.725
Total Debt Retirement	<u>\$298.177</u>

### NOTE 20 - SEGMENT INFORMATION FOR ENTERPRISE FUNDS

The School District maintains two enterprise funds to account for the operations of food service and a community education fund. The following table reflects the more significant financial data relating to the enterprise funds of the East Guernsey Local School District as of and for the fiscal year ended June 30, 1999.

	Food Service	Community Education	Total Enterprise <u>Funds</u>
Operating Revenues	\$ 157,401	<b>\$</b> 0	\$ 157,401
Operating Expenses (less depreciation)	319,863	0	319,863
Depreciation Expense	1,380	0	1,380
Operating Income/(Loss)	(163,842)	0	(163,842)
Donated Commodities	41,252	0	41,252
Interest Earnings	2,915	0	2,915
Operating Grants	139,141	0	139,141
Net Income/(Loss)	19,466	0	19,466
Net Working Capital	35,681	662	36,343
Total Assets	89,359	662	90,021
Total Equity	\$ 44,915	662	\$ 45,577
Encumbrances Outstanding at June 30, 1999	\$ 3,819	0	\$ 3,819

#### NOTE 21 - YEAR 2000 DISCLOSURE

The year 2000 issue is the result of shortcomings in many electronic data processing systems and other electronic equipment that may adversely affect the government's operations as early as fiscal year 1999.

The East Guernsey Local School District has completed an inventory of computer systems and other electronic equipment that may be affected by the year 2000 issue and that are necessary to conducting School District operations and has identified such systems as being financial reporting, payroll and employee benefits, and educational statistics reporting. The School District has five buildings with heating and air conditioning systems which have extensive efficiency utilization measures within the systems.

The School District uses the State of Ohio Uniform School Accounting System software for its financial reporting, the State of Ohio Uniform School Payroll System software for its payroll and employee benefits,

and the State's Educational Management and Information System for its educational statistics reporting. The School District utilizes an external service organization for these services. The external service organization and the State are responsible for remediating these systems.

The State of Ohio distributes a substantial sum of money to the School District in the form of "Foundation" and federal and state grant payments. The State is responsible for remediating this system.

Guernsey County collects property taxes for distribution to the School District. The County is responsible for remediating their tax collection systems.

The School District's heating and air conditioning system is in the validation/testing phase. The School District has a contingency plan to reasonably assure continued operations should this system not operate properly.

Because of the unprecedented nature of the year 2000 issue, its effects and the success of related remediation efforts will not be fully determinable until the year 2000 and thereafter. Management cannot assure that the School District is or will be year 2000 ready, that the School District's remediation efforts will be successful in whole or in part, or that parties with whom the School District does business will be year 2000 ready.

### NOTE 22 - SET ASIDE CALCULATIONS AND FUND RESERVES

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years. The School District is also required to set aside money for budget stabilization. The School District also receives money designated for school bus purchases, and as of fiscal year 1999 all school bus purchase money has been expended.

The following cash basis information describes the changes in the year end set aside amounts for textbooks and instructional materials, capital improvements and budget stabilization. Although the District had offsets and qualifying disbursements during the year that reduced the set aside amounts below zero, these extra amounts may not be used to reduce the set aside requirements of future years. Negative amounts are therefore not presented as being carried forward to the next fiscal year. Disclosure of this information is require by State statute.

Budget Stabilization	nextbooks & Instructional Materials	Capital Improvements
\$ 31,404	\$ 0	\$ 0
~ 43,603	87,206	87,206
0	(17,148)	(84,682)
0	(117. <u>641)</u>	<u>(43.197)</u>
<u>\$ 75,007</u>	\$ (47,583)	<b>\$(40,673)</b>
\$ 75,007	\$ 0	\$ 0
	\$ 31,404 - 43,603 0 0 <u>\$ 75,007</u>	Instructional Materials

#### **NOTE 23 - CONTINGENCIES**

#### Grants:

The School District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and if subject to audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 1999.

### Ohio School Funding Litigation:

On March 24, 1997 the Ohio Supreme Court rendered a decision declaring certain portions of the Ohio school funding plan unconstitutional. The Court stayed the effect of its ruling for one year to allow the Ohio General Assembly to design a plan to remedy the perceived defects in that system. Declared unconstitutional was the State's 'school foundation program', which provides significant amounts of monetary support to this District. During the fiscal year ended June 30, 1999, the School District received \$4,404,192 of school foundation support for its general fund, and \$4,458,668 in total support (all funds) through the school foundation program.

The Court also declared the classroom facilities program for the state of Ohio unconstitutional because, in the Court's opinion, the program had not been sufficiently funded by the State. The classroom facilities program provided grant money for repairing and constructing facilities in East Guernsey (see earlier discussion in Note 17). As of June 30, 1999 the School District had received a total of \$2,752,963 under this program.

Since the Supreme Court ruling, numerous pieces of legislation have been passed by the Ohio General Assembly in an attempt to address the issues identified by the Court. The Court of Common Please in Perry County has reviewed the new laws and, in a decision issued on February 26, 1999 determined they are not sufficiently responsive to the constitutional issues raised under the "thorough and efficient" clause of the Ohio Constitution. The State has appealed the decision made by the Court of Common Pleas to the Ohio Supreme Court. As of the date of this report, the Ohio Supreme Court has not rendered an opinion on this issue. The decision of the Court of Common Pleas in Perry County has been stayed by the Ohio Supreme Court, and, as such, school districts are still operating under the laws that the Common Pleas Court declared unconstitutional.

As of the date of these financial statements, the School District is unable to determine what effect, if any, this ongoing litigation will have on its future state funding under these programs and on its financial operations.

#### Litigation:

The School District is not party to any pending litigation as of June 30, 1999.

### Schedule of Federal Awards Receipts and Expenditures For the Fiscal Year Ended June 30, 1999

Federal Grantor/ Pass Through Grantor/ Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non - Cash Receipts	Disbursements	Non - Cash Disbursements
	- (Validada)			7,000,00		
U.S. Department of Agriculture Passed through Ohio Department of Education:						
Child Nutrition Cluster:				-		
Food Distribution Program		10.550	\$0	\$41,252	\$0	\$41,252
School Breakfast Program	05-PU-98	10.553	3,414	0	3,414	. 0
Mattered Cabani Lunah Dagagan	05-PU-99 0304-PU-98	10.553 10.555	20,935	0	20,935	· 0
National School Lunch Program	0304-PU-99	10.555	14,118 70,220	0	14,118 70,220	0
Total U.S. Department of Agriculture - Child Nutrition Cle	uster	-	\$108,687	\$41,252	\$108,687	\$41,252
U.S. Department of Education Passed through Ohio Department of Education:						
Educationally Deprived Children - Local	C1-S1-98	84.010	0	0	26,751	0
Educational Agencies Title I	C1-S1-98C	84.010	0	0	6,694	0
	C1-S1-99	84.010	189,271	0	156,392	0
Total Title I			\$189,271	\$0	\$189,837	\$0
Education of the Handicapped Title VI-B	6B-SF-98P	84.027	0	0	9,272	0
	68-SF-99P	84.027	67,064	0	56,312	0
Total Education of the Handicapped Title VI-B			\$67,064	\$0	\$65,584	\$0
Drug Free Schools Grant	DR-S1-98	84.186	0	0	298	0
	DR-S1-99	84.186	6,474	0	6,066	0
Total Drug Free Schools Grant			\$6,474	\$0	\$6,364	\$0
Goals 2000 Grant - CIP	G2-S2-99	84.276	<b>\$</b> 5,000	\$0	\$1,626	\$0
Eisenhower Professional Development Grant Title II	MS-S1-98	84.281	О	0	3,006	0
	MS-S1-99	84.281	6,113	0	1,781	0
Total Eisenhower Professional Development Grant Title	II		\$6,113	\$0	\$4,787	\$0
Innovative Programs IASA Title VI	C2-S1-99	84.298	<b>\$4</b> ,677	\$0	\$4,677	\$0
Total Passed Through Ohio Department of Education		•	\$278,599	\$0	\$272,875	\$0
Direct Program:						
E Rate	n/a	84.XXX	\$4,491	\$0	\$3,908	\$0
Total U.S. Department of Education		•	\$283,090	\$0	\$276,783	\$0
Federal Emergency Management Agency Passed through Ohio Department of Public Safety - Eme	ergency Management	Agency				\$0
Disaster Assistance (FEMA [DR-1227])	n/a	83.544	\$780	\$0	\$780	\$0
Total Federal Emergency Management Agency		•	\$780	\$0	\$780	\$0
Total Federal Awards Receipts and Expenditures		:	\$392,557	\$41,252	\$386,250	\$41,252

The accompanying Notes to this schedule are an integral part of this schedule.

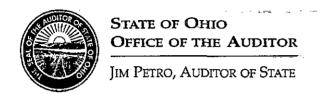
### NOTES TO SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES JUNE 30, 1999

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) summarizes activity of the School District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

### **NOTE B - FOOD DISTRIBUTION**

Nonmonetary assistance, such as food received from the U.S. Department of Agriculture, is reported in the Schedule at the fair market value of the commodities received and consumed. Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first. At June 30, 1999, the School District had no significant food commodities in inventory.



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### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

East Guernsey Local School District Guernsey County 229 National Road Old Washington, Ohio 43768

To the Board of Education:

We have audited the general-purpose financial statements of East Guernsey Local School District, Guernsey County, (the School District) as of and for the year ended June 30, 1999, and have issued our report thereon dated November 5, 1999. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying Schedule of Findings as item 1999-11030-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the East Guernsey Local School District in a separate letter dated November 5, 1999.

#### Internal Control Over Financial Reporting

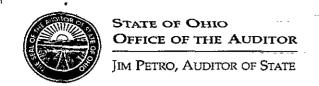
In planning and performing our audit, we considered the School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

East Guernsey Local School District Guernsey County Report of Independent Accountants on Compliance and on Internal Control Required by Government Auditing Standards Page 2

This report is intended for the information and use of the audit committee, management, Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Auditor of State

November 5, 1999



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# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

East Guernsey Local School District Guernsey County 229 National Road Old Washington, Ohio 43768

To the Board of Education:

#### Compliance

We have audited the compliance of East Guernsey Local School District, Guernsey County, (the School District) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 1999. The School District's major federal program is identified in the Summary of Auditor's Results Section of the accompanying Schedule of Findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the School District's management. Our responsibility is to express an opinion on the School District's compliance based on our audit.

We conducted our audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the School District's compliance with those requirements.

In our opinion, the School District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 1999.

#### Internal Control Over Compliance

The management of the School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

East Guernsey Local School District
Guernsey County
Report of Independent Accountants on Compliance With Requirements
Applicable to Each Major Federal Program and Internal Control Over Compliance
in Accordance With OMB Circular A-133
Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of the audit committee, management, Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

November 5, 1999

### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 1999

### 1 SUMMARY OF AUDITORS' RESULTS

	· <del></del>	
(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under §.510?	No
(d)(1)(vii)	Major Programs (list):	Title I - CFDA #84.010
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: ≥\$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 1999 (Continued)

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 1999-11030-001

### **Finding for Recovery**

3 10 1

The Master Agreement between East Guernsey Teachers Association/OEA/NEA and East Guernsey Local Board of Education establishes the compensation of the School District's certified employees. Jill Beskid was a first year employee with the School District in fiscal year 1999. For fiscal year 1999, this employee was paid at 150 hours column/step 5 per the negotiated agreement. However, per her college transcript, this employee had accumulated 147.3 semester hours which is below the required 150 semester hours. Therefore, Jill Beskid should have been paid on the Bachelors column/step 5 of the negotiated agreement's salary schedule for fiscal year 1999. The difference between 150 hours/step 5 and Bachelors/step 5 was \$1,358. A recap of the overpayment is as follows:

Fiscal year 1999 salary paid	\$27,306
Fiscal year 1999 salary authorized	<u>25,948</u>
Fiscal year 1999 overpayment	<u>\$1,358</u>

The Treasurer has set up a payment plan for Jill Beskid to repay \$56.59 per pay for the remaining 24 pay periods of fiscal year 2000 beginning October 1, 1999 through August 18, 2000. The \$56.59 will be deducted directly from her fiscal year 2000 bi-weekly gross pay.

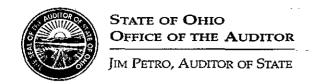
A finding for recovery is hereby issued against Jill Beskid, employee of the East Guernsey Local School District, in the amount of \$1,358 and in favor of the East Guernsey Local School District. As of November 5, 1999, \$169.77 has been repaid to the School District.

### 3-FINDINGS FOR FEDERAL AWARDS

There were no findings for federal awards.

### CORRECTIVE ACTION PLAN OMB CIRCULAR A -133 § .315 (c) JUNE 30, 1999

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
1999- 11030- 001	As a result of inaccurate information provided by the employee in question, and in response to inaccurate placement verification by the Guernsey-Monroe-Noble Educational Service Center (GMNESC), the employee was placed on the wrong salary step for her first year of employment. Upon detection of inaccurate placement, two corrective measures were immediately made. First, the School District Treasurer developed a repayment plan to collect the overpayment from FY 1999 in the FY 2000 payroll year. The Treasurer discussed the plan with the employee, who agreed without hesitation. Repayments began in October 1999 and will be completed in August 2000. Secondly, the Treasurer will also be more diligent in verification of hours for placement in the future.	Repayment will be completed as of the pay period ending August 18, 2000	Gaye Lodge, Treasurer



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## EAST GUERNSEY LOCAL SCHOOL DISTRICT GUERNSEY COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

By: Susan Bubbitt
Clerk of the Bureau

Pate: FEB 03 2000