# AUDITOR

## FRANKLIN TOWNSHIP MERCER COUNTY

**REGULAR AUDIT** 

FOR THE YEARS ENDED DECEMBER 31, 1999-1998



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#### REPORT OF INDEPENDENT ACCOUNTANTS

Franklin Township Mercer County 7721 State Route 219 Celina, Ohio 45822

#### To the Board of Trustees:

We have audited the accompanying financial statements of Franklin Township, Mercer County, Ohio, (the Township) as of and for the years ended December 31,1999 and December 31,1998. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Franklin Township as of December 31,1999 and December 31,1998, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 19, 2000 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

This report is intended solely for the information and use of the audit committee, management, the Board and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

April 19, 2000

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	Governmental Fund Types			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$16,441	\$108,540	\$32,520	\$157,501
Intergovernmental	60,651	81,992	3,787	146,430
Charges for Services	18,519	,	2,: 2:	18,519
Licenses, Permits, and Fees	8,204	6,203		14,407
Earnings on Investments	5,621	2,318		7,939
Other Revenue	963	7,780	18,913	27,656
Carlot revenue		.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,	
Total Cash Receipts	110,399	206,833	55,220	372,452
Cash Disbursements:				
Current:				
General Government	55,277	60,117		115,394
Public Works	20,891	115,799		136,690
Health	22,249			22,249
Debt Service:				
Redemption of Principal		90,000		90,000
Interest and Fiscal Charges		4,410		4,410
Capital Outlay	355	13,490		13,845
Total Cash Disbursements	98,772	283,816	0	382,588
Total Receipts Over/(Under) Disbursements	11,627	(76,983)	55,220	(10,136)
Other Financing Receipts/(Disbursements):				
Proceeds from Sale of Public Debt:				
Sale of Notes		80,000		80,000
Transfers-In		13,000	10,942	23,942
Transfers-Out _	(23,942)			(23,942)
Total Other Financing Receipts/(Disbursements)	(23,942)	93,000	10,942	80,000
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	(12,315)	16,017	66,162	69,864
Fund Cash Balances, January 1	79,348	75,189	0	154,537
Fund Cash Balances, December 31	\$67,033	\$91,206	\$66,162	\$224,401

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1998

	Governmental Fund Types			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$15,541	\$102,764	\$0	\$118,305
Intergovernmental	76,893	77,859	29,640	184,392
Charges for Services	15,610	,	,	15,610
Licenses, Permits, and Fees	3,987	4,400		8,387
Earnings on Investments	3,572	2,448		6,020
Other Revenue	3,091	880		3,971
Total Cash Receipts	118,694	188,351	29,640	336,685
Cash Disbursements:				
Current:				
General Government	48,208	53,855		102,063
Public Works	23,969	124,960		148,929
Health	21,034	0		21,034
Debt Service:				
Redemption of Principal		101,000		101,000
Interest and Fiscal Charges		4,717		4,717
Capital Outlay	5,565	8,121	29,640	43,326
Total Cash Disbursements	98,776	292,653	29,640	421,069
Total Receipts Over/(Under) Disbursements	19,918	(104,302)	0	(84,384)
Other Financing Receipts/(Disbursements): Proceeds from Sale of Public Debt:				
Sale of Notes		90,000		90,000
Transfers-In		5,000		5,000
Transfers-Out	(5,000)	0		(5,000)
Total Other Financing Receipts/(Disbursements)	(5,000)	95,000	0	90,000
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	14,918	(9,302)	0	5,616
Fund Cash Balances, January 1	64,430	84,491	0	148,921
Fund Cash Balances, December 31	\$79,348	\$75,189	\$0	\$154,537
Reserve for Encumbrances, December 31	\$0	\$12,000	\$0	\$12,000

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999 AND 1998

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Franklin Township, Mercer County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services, including road maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the Franklin Township Volunteer Fire department to provide fire services and Mercer County for Emergency Medical Services to provide ambulance services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Now account is valued at cost. The investment in STAR Ohio (the State Treasurer's investment pool) is valued at amounts reported by the State Treasurer.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Fund Accounting (Continued)

#### 3. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital project funds

Issue II Fund - The Township received a grant from the State of Ohio to resurface township roads.

Fire Equipment Levy Fund - This fund received property tax for the purchase of fire equipment.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made.

A summary of 1999 and 1998 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS (Continued)

The carrying amount of cash and investments at December 31 was as follows:

	<u>1999</u>	<u>1998</u>
Demand deposits	\$54,693	\$62,010
Total deposits	54,693	62,010
STAR Ohio	169,708	92,527
Total investments	169,708	92,527
Total deposits and investments	\$224,401	\$154,537

**Deposits:** Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

**Investments:** Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 1999 and December 31 1998 was as follows:

1999 Budgeted vs. Actual Receipts

1999 Budgeted V3. Actual Neccipts					
		Budgeted	Actual		
Fund Type		Receipts	Receipts	Variance	
General		\$73,821	\$110,399	\$36,578	
Special Revenue		270,211	299,833	29,622	
Capital Project		201,495	66,162	(\$135,333)	
	Total	\$545,527	\$476,394	(\$69,133)	
	Total	201,495	66,162	29,622 (\$135,33	

1999 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue Capital Projects		\$153,169 333,400 201,495	\$122,714 283,816 0	\$30,455 49,584 201,495
	Total	\$688,064	\$406,530	\$281,534

#### 3. **BUDGETARY ACTIVITY (Continued)**

1998 Budgeted vs. Actual Receipts

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		Budgeted	Actual	
Fund Type		Receipts	Receipts	Variance
General		\$74,732	\$118,694	\$43,962
Special Revenue		283,967	283,351	(616)
Capital Projects		36,000	29,640	(6,360)
	Total	\$394,699	\$431,685	\$36,986

1998 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue Capital Projects		\$139,162 368,459 36,000	\$103,776 304,653 29,640	\$35,386 63,806 6,360
	Total	\$543,621	\$438,069	\$105,552

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. RETIREMENT SYSTEMS

The Township officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 1999 and 1998, members of PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 1999.

#### 6. RISK MANAGEMENT

The Township has obtained commercial insurance from a private carrier for the following risk:

- Commercial Property Coverage
- Commercial General Liability Coverage
- Commercial Auto Coverage
- Commercial Inland Marine Coverage

The Township also offers health insurance coverage to officials through a private carrier and through a cost reimbursement plan.

#### 7. DEBT

Debt outstanding at December 31, 1999 was as follows:

		Principal	Interest Rate
Building Improvement Note		\$80,000	4.8%
	Total	\$80,000	

The building improvement note was issued to finance the expansion of the Township Building to house Township equipment. The note is renewed each year.

#### 8. OUTSTANDING CONTRACT COMMITMENT

The Township has ordered a new Fire Truck during 1999. The Truck has not been received as of December 31, 1999, and the Township has an outstanding contractual commitment of \$201,495.

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### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Franklin Township Mercer County 7721 State Route 219 Celina, Ohio 45822

#### To the Board of Trustees:

We have audited the accompanying financial statements of Franklin Township, Mercer County, Ohio (the Township), as of and for the years ended December 31, 1999 and December 31, 1998, and have issued our report thereon dated April 19, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted an immaterial instance of noncompliance that we have reported to management of the Township in a separate letter dated April 19, 2000.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated April 19, 2000.

Franklin Township
Mercer County
Report of Independent Accountants on Compliance and on
Internal Control Required by *Government Auditing Standards*Page 2

This report is intended for the information and use of the Township management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

April 19, 2000.



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#### FRANKLIN TOWNSHIP

#### **MERCER COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 25, 2000