## HANOVER TOWNSHIP COLUMBIANA COUNTY

**REGULAR AUDIT** 

# FOR THE YEARS ENDED DECEMBER 31, 1999-1998



JIM PETRO AUDITOR OF STATE

STATE OF OHIO

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#### **REPORT OF INDEPENDENT ACCOUNTANTS**

Hanover Township Columbiana County 30658 State Route 172 East Rochester, Ohio 44625

To the Board of Trustees:

We have audited the accompanying financial statements of Hanover Township, Columbiana County, Ohio, (the Township) as of and for the years ended December 31, 1999 and 1998. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Township as of December 31, 1999 and 1998, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 17, 2000 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

This report is intended solely for the information and use of the Board, management, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

April 17, 2000

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	Govern			
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$30,348	\$136,383	\$41,500	\$208,231
Intergovernmental	75,544	98,787		174,331
Special Assessments		13,920		13,920
Licenses, Permits, and Fees		5,580		5,580
Earnings on Investments	4,266	989		5,255
Other Revenue	2,716	13,208		15,924
Total Cash Receipts	112,874	268,867	41,500	423,241
Cash Disbursements:				
Current:				
General Government	84,622			84,622
Public Safety		37,499		37,499
Public Works		184,959		184,959
Health	5,316	10,988		16,304
Conservation - Recreation	2,173			2,173
Debt Service:			07 447	27 447
Redemption of Principal Interest and Fiscal Charges			37,417 4,258	37,417 4,258
Capital Outlay	1,763	41,292	4,200	43,055
Capital Outlay	1,703	41,292		43,055
Total Cash Disbursements	93,874	274,738	41,675	410,287
Total Receipts Over/(Under) Disbursements	19,000	(5,871)	(175)	12,954
Other Financing Receipts:				
Proceeds from Sale of Public Debt:				
Sale of Notes		38,005		38,005
				,
Total Other Financing Receipts		38,005		38,005_
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	19,000	32,134	(175)	50,959
	100 000	074 000	047	207 004
Fund Cash Balances, January 1	122,236	274,808	847	397,891
Fund Cash Balances, December 31	\$141,236	\$306,942	\$672	\$448,850

### STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES NONEXPENDABLE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 1999

	Nonexpendable Trust
Operating Cash Receipts: Interest	\$142_
Total Operating Cash Receipts	142_
Operating Cash Disbursements: Supplies and Materials	32_
Total Operating Cash Disbursements	32_
Operating Income	110
Fund Cash Balances, January 1	9,812
Fund Cash Balances, December 31	\$9,922

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1998

	Govern			
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$26,730	\$123,621	\$44,400	\$194,751
Intergovernmental	97,690	92,487		190,177
Special Assessments		14,106		14,106
Licenses, Permits, and Fees		4,521		4,521
Earnings on Investments	3,773	1,966		5,739
Other Revenue	2,082	10,448		12,530
Total Cash Receipts	130,275	247,149	44,400	421,824
Cash Disbursements:				
Current:				
General Government	78,188			78,188
Public Safety		36,331		36,331
Public Works		178,619		178,619
Health	4,760	11,890		16,650
Conservation - Recreation	2,369			2,369
Debt Service:				
Redemption of Principal			37,418	37,418
Interest and Fiscal Charges			6,494	6,494
Capital Outlay	4,052	36,766		40,818
Total Cash Disbursements	89,369	263,606	43,912	396,887_
Total Receipts Over/(Under) Disbursements	40,906	(16,457)	488	24,937
Fund Cash Balances, January 1	81,330	291,265	359	372,954_
Fund Cash Balances, December 31	\$122,236	\$274,808	\$847	\$397,891

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES NONEXPENDABLE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 1998

	Nonexpendable Trust
Operating Cash Receipts: Interest	\$167
Total Operating Cash Receipts	167
Operating Cash Disbursements: Supplies and Materials	61_
Total Operating Cash Disbursements	61_
Operating Income	106
Fund Cash Balances, January 1	9,706
Fund Cash Balances, December 31	\$9,812

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999 AND 1998

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Hanover Township, Columbiana County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services and fire services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

### C. Cash and Investments

Certificates of deposit are valued at cost.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

*Road and Bridge Fund* - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

*Gasoline Tax Fund* - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

*Road District Fund* - This fund receives property tax money for constructing, maintaining and repairing Township roads.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 3. Debt Service Fund

The debt service fund is used to accumulate resources for the payment of note indebtedness.

#### 4. Non-Expendable Trust Fund

This fund is used to account for resources restricted by legally binding trust agreements.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio law.

A summary of 1999 and 1998 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the Township.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

### 2. EQUITY IN POOLED CASH AND INVESTMENTS (Continued)

Demand deposits	<u>1999</u> \$457.772	<u>1998</u> \$406.703
Certificates of deposit	1,000	1,000
Total deposits	\$458,772	\$407,703

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation or (2) collateralized by the financial institution's public entity deposit pool.

## 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 1999 and 1998 follows:

1999 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$112,481	\$112,874	\$393
Special Revenue	312,267	306,872	(5,395)
Debt Service	41,602	41,500	(102)
Non-Expendable Trust	204	142	(62)
Total	\$466,554	\$461,388	(\$5,166)

1999 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$234,717	\$93,874	\$140,843
Special Revenue	587,075	274,738	312,337
Debt Service	42,450	41,675	775
Non-Expendable Trust	5,316	32	5,284
Total	\$869,558	\$410,319	\$459,239

1998 Budgeted vs. Actual Receipts				
		Budgeted	Actual	
Fund Type		Receipts	Receipts	Variance
General		\$130,275	\$130,275	\$0
Special Revenue		256,200	247,149	(9,051)
Debt Service		44,400	44,400	0
Non-Expendable Trust		204	167	(37)
I	Total	\$431,079	\$421,991	(\$9,088)

#### 3. BUDGETARY ACTIVITY (Continued)

1998 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$211,606	\$89,369	\$122,237
Special Revenue	547,466	263,606	283,860
Debt Service	44,759	43,912	847
Non-Expendable Trust	5,210	61	5,149
Total	\$809,041	\$396,948	\$412,093

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. DEBT

Debt outstanding at December 31, 1999 was as follows:

		Principal	Interest Rate
General Obligation Note - Case Tractor General Obligation Note - Galion Grader General Obligation Note - Komatsu Tractor		\$12,709 31,520 38,005	5.78% 4.75% 5.18%
	Total	\$82,234	

The general obligation notes were issued to finance the purchase of a Case Tractor, Galion Grader and Komatsu Tractor to be used for Township maintenance.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	General Obligation Notes - Case Tractor	General Obligation Notes - Galion Grader	General Obligation Notes - Komatsu Tractor
2000	\$13,443	\$19,509	\$12,570
2001	0	14,150	12,021
2002	0	0	11,471
2003	0	0	6,523
Total	\$13,443	\$33,659	\$42,585

## 6. RETIREMENT SYSTEMS

Township employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 1999 and 1998, members of PERS contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 1999.

## 7. RISK MANAGEMENT

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Errors and omissions

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## REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Hanover Township Columbiana County 30658 State Route 172 East Rochester, Ohio 44625

To the Board of Trustees:

We have audited the accompanying financial statements of Hanover Township, Columbiana County, Ohio (the Township), as of and for the years ended December 31, 1999 and 1998, and have issued our report thereon dated April 17, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated April 17, 2000.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted a matter involving the internal control over financial reporting that does not require inclusion in this report, that we have reported to management of the Township in a separate letter dated April 17, 2000. Hanover Township Columbiana County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the Board of Trustees, management, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

April 17, 2000



STATE OF OHIO OFFICE OF THE AUDITOR

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## HANOVER TOWNSHIP

## **COLUMBIANA COUNTY**

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED JUNE 15, 2000