# RICHLAND TOWNSHIP DARKE COUNTY

# **REGULAR AUDIT**

# FOR THE YEARS ENDED DECEMBER 31, 1999 - 1998



JIM PETRO AUDITOR OF STATE STATE OF OHIO

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# **REPORT OF INDEPENDENT ACCOUNTANTS**

Richland Township Darke County 7054 Beamsville-Webster Road Versailles, Ohio 45380

To the Board of Trustees:

We have audited the accompanying financial statements of Richland Township, Darke County, Ohio, (the Township) as of and for the years ended December 31, 1999, and 1998. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Township as of December 31, 1999, and 1998, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 14, 2000 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

This report is intended solely for the information and use of the management, Board and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

April 14, 2000

**Richland Township** 

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

|  | Governmental Fund Types |                    |                                |
|--|-------------------------|--------------------|--------------------------------|
|  | General                 | Special<br>Revenue | Totals<br>(Memorandum<br>Only) |
| Cash Receipts:   |                         |                    |                                |
| Local Taxes  | \$19,038                | \$21,953           | \$40,991                       |
| Intergovernmental  | 25,147                  | 56,058             | 81,205                         |
| Charges for Services   | 0                       | 550                | 550                            |
| Licenses, Permits, and Fees  | 13                      | 1,450              | 1,463                          |
| Earnings on Investments  | 764                     | 2,282              | 3,046                          |
| Other Revenue  | 0                       | 1,450              | 1,450_                         |
| Total Cash Receipts  | 44,962                  | 83,743             | 128,705                        |
| Cash Disbursements:  |                         |                    |                                |
| Current:   |                         |                    |                                |
| General Government   | 27,962                  | 0                  | 27,962                         |
| Public Safety  | 0                       | 10,760             | 10,760                         |
| Public Works   | 10,697                  | 13,887             | 24,584                         |
| Health   | 2,305                   | 2,570              | 4,875                          |
| Capital Outlay   | 489                     | 0                  | 489                            |
| Total Cash Disbursements   | 41,453                  | 27,217             | 68,670                         |
| Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements |                         |                    |                                |
| and Other Financing Disbursements  | 3,509                   | 56,526             | 60,035                         |
| Fund Cash Balances, January 1  | 31,769                  | 89,550             | 121,319                        |
| Fund Cash Balances, December 31  | \$35,278                | \$146,076          | \$181,354                      |
| Reserve for Encumbrances, December 31  | \$676                   | \$281              | \$957                          |
|  |                         | •                  |                                |

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1999

|  | NonExpendable<br>Trust<br>Funds |
|--|---------------------------------|
| Operating Cash Receipts:               |                                 |
| Earnings on Investments                | \$418                           |
| Fund Cash Balances January 1           | 8,944                           |
| Fund Cash Balances, December 31        | \$9,362                         |
| Reserves for Encumbrances, December 31 | \$0                             |

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1998

|  | Governmental Fund Types |                    |                                |
|--|-------------------------|--------------------|--------------------------------|
|  | General                 | Special<br>Revenue | Totals<br>(Memorandum<br>Only) |
| Cash Receipts:   |                         |                    |                                |
| Local Taxes  | \$18,962                | \$20,600           | \$39,562                       |
| Charges for Services   | 0                       | 550                | 550                            |
| Licenses, Permits and Fees   | 0                       | 2,750              | 2,750                          |
| Intergovernmental  | 27,549                  | 49,383             | 76,932                         |
| Earnings on Investments  | 698                     | 2,006              | 2,704                          |
| Other Revenue  | 1,013                   | 850                | 1,863                          |
| Total Cash Receipts  | 48,222                  | 76,139             | 124,361                        |
| Cash Disbursements:  |                         |                    |                                |
| Current:   | 00.404                  |                    | 00.404                         |
| General Government   | 38,121                  | 300                | 38,421                         |
| Public Safety<br>Public Works  | 0<br>785                | 10,760<br>50,979   | 10,760<br>51,764               |
| Health   | 1,854                   | 6,253              | 8,107                          |
| Debt Service   | 8,783                   | 0,233              | 8,783                          |
|  |                         |                    |                                |
| Total Cash Disbursements   | 49,543                  | 68,292             | 126,618                        |
| Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements |                         |                    |                                |
| and Other Financing Disbursements  | (1,321)                 | 7,847              | 6,526                          |
| Fund Cash Balances, January 1  | 33,090                  | 81,703             | 114,793                        |
| Fund Cash Balances, December 31  | \$31,769                | \$89,550           | \$121,319                      |
| Reserve for Encumbrances, December 31  | \$735                   | \$135              | \$870                          |

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1998

|  | NonExpendable<br>Trust<br>Funds |
|--|---------------------------------|
| Operating Cash Receipts:               |                                 |
| Earnings on Investments                | \$369                           |
| Fund Cash Balances January 1           | 8,575                           |
| Fund Cash Balances, December 31        | \$8,944                         |
| Reserves for Encumbrances, December 31 | \$0_                            |

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999 AND 1998

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Richland Township Darke County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services, including road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the various villages to provide fire services and emergency medical services to Township residents.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Certificates of deposit are valued at cost.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

**Motor Vehicle License Tax Fund** - This fund receives motor vehicle license tax money for constructing, maintaining and repairing Township roads.

**Road and Bridge Fund** - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

#### 2. Special Revenue Funds (Continued)

**Gasoline Tax Fund** - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

**Special Fire District Fund** - This fund receives the proceeds of a property tax levy for providing fire protection.

## 3. Fiduciary Funds (Trust Funds)

These funds are used to account for resources restricted by legally binding trust agreements. The Township had the following significant fiduciary funds.

**Charlene Ashman Cemetery Bequest Fund** - A nonexpendable trust fund. Amounts donated are maintained in perpetuity. Investment earnings are used for grave upkeep as specified by the donor.

**Ben Coppess Cemetery Bequest Fund** - A nonexpendable trust fund. Amounts donated are maintained in perpetuity. Investment earnings are used for grave upkeep as specified by the donor.

**Kelsey Cemetery Bequest Fund** - A nonexpendable trust fund. Amounts donated are maintained in perpetuity. Investment earnings are used for grave upkeep as specified by the donor.

# E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

## 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 1999 and 1998 budgetary activity appears in Note 3.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Property, Plant and Equipment (Continued)

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

# 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

|  | <u>1999</u>        | <u>1998</u>        |
|--|--------------------|--------------------|
| Demand deposits<br>Certificates of deposit | \$180,812<br>9,904 | \$120,835<br>9,428 |
| Total deposits                             | \$190,716          | \$130,263          |

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation, (2) collateralized by securities specifically pledged by the financial institution to the Township,

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 1999 and 1998 follows:

| 1999 Budgeted vs. Actual Receipts |       |                    |                    |                   |  |
|-----------------------------------|-------|--------------------|--------------------|-------------------|--|
|                                   |       | Budgeted Actual    |                    |                   |  |
| Fund Type                         |       | Receipts           | Receipts           | Variance          |  |
| General<br>Special Revenue        |       | \$38,597<br>73,146 | \$44,962<br>83,743 | \$6,365<br>10,597 |  |
| Fiduciary                         |       | 430                | 418                | (12)              |  |
|                                   | Total | \$112,173          | \$129,123          | \$16,950          |  |

| 1999 Budgeted vs. Actual Budgetary Basis Expenditures |                         |              |           |  |
|---|-------------------------|--------------|-----------|--|
|   | Appropriation Budgetary |              |           |  |
| Fund Type   | Authority               | Expenditures | Variance  |  |
| General   | \$70,760                | \$42,129     | \$28,631  |  |
| Special Revenue                                       | 163,749 27,498 136      |              | 136,251   |  |
| Fiduciary   | 9,858                   | 0            | 9,858     |  |
| Total   | \$244,367               | \$69,627     | \$174,740 |  |

| 1998 Budgeted vs. Actual Receipts       |                    |                         |                           |                          |  |
|---|--------------------|-------------------------|---------------------------|--------------------------|--|
|   |                    | Budgeted Actual         |                           |                          |  |
| Fund Type                               | Fund Type Receipts |                         | Receipts                  | Variance                 |  |
| General<br>Special Revenue<br>Fiduciary |                    | \$38,084<br>72,847<br>0 | \$48,222<br>76,139<br>369 | \$10,138<br>3,292<br>369 |  |
|   | Total              | \$110,931               | \$124,730                 | \$13,799                 |  |

| 1998 Budgeted vs. Actual Budgetary Basis Expenditures |       |                                 |                         |                                |
|---|-------|---------------------------------|-------------------------|--------------------------------|
|   |       | Appropriation Budgetary         |                         |                                |
| Fund Type   |       | Authority                       | Expenditures            | Variance                       |
| General<br>Special Revenue<br>Fiduciary               |       | \$71,947<br>154,551<br><u>0</u> | \$50,188<br>68,427<br>0 | \$21,759<br>86,124<br><u>0</u> |
| ٦   | Total | \$226,498                       | \$118,615               | \$107,883                      |

## 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. RETIREMENT SYSTEMS

The Township's elected officials belong to the Public Employees Retirement System (PERS) of Ohio. PERS is cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 1999 and 1998, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 1999.

# 6. RISK MANAGEMENT

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Errors and omissions

# 7. SUBSEQUENT EVENTS

A bid was awarded to Wall Brothers (\$30,512) in 1999 for road work. Due to the weather conditions, the work was delayed until the year 2000.

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# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Richland Township Darke County 7054 Beamsville-Webster Road Versailles, Ohio 45380

To the Board of Trustees:

We have audited the accompanying financial statements of Richland Township, Darke County, Ohio (the Township), as of and for the years ended December 31, 1999, and 1998, and have issued our report thereon dated April 14, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 1999-40319-001.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to management of the Township in a separate letter dated April 14, 2000.

Richland Township Darke County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

N

**Jim Petro** Auditor of State

April 14, 2000

## SCHEDULE OF FINDINGS DECEMBER 31, 1999 AND 1998

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 1999-40319-001

#### Finding for Adjustment:

Ohio Rev. Code Section 5705.10, requires that revenue derived from a special levy is to be credited to the special fund for the purpose for which the levy was made. The Township failed to record the receipt of certain property taxes and intergovernmental revenue from the State of Ohio to the special funds established for that purpose during 1998 and 1999.

The adjustments required to the Townships book balances to accurately report fund balances as of December 31, are as follows:

| 1999<br>Fund Type                             | Amount<br>Increase/<br>(Decrease) | 1998<br>Fund Type  | Amount<br>Increase/<br>(Decrease) | Total Adjustment as of<br>December 31, 1999<br>Increase/(Decrease) |
|---|-----------------------------------|--|-----------------------------------|--|
| General                                       | (\$3,009)                         | General  | (\$144)                           | (\$3,153)  |
| Special<br>Revenue                            | 3,009                             | Special<br>Revenue   | (947)                             | ** 2,062   |
| Non-<br>Expendable<br>Trust                   | 119                               | Non-<br>Expendable<br>Trust  | 1,091                             | 1,210  |
| Gasoline<br>Road and<br>Cemeter<br>Fire Distr |                                   | nd \$234<br>2,781<br>(1,260)<br>(700)<br>(391)<br><u>1,398</u><br><u>\$2,062</u> |                                   |  |

In accordance with the preceding, a finding for adjustment is issued against the Township for 1998 and 1999 for the amounts and funds above. These adjustments have been reflected in the combined statements presented in this report.

The Township should develop procedures to ensure that revenues are posted to the appropriate fund and revenue account to prevent misstatement in the future.



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# **RICHLAND TOWNSHIP**

# DARKE COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED MAY 23, 2000