# AUDITOR

VILLAGE OF CONVOY VAN WERT COUNTY

REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 1999-1998



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#### REPORT OF INDEPENDENT ACCOUNTANTS

Village of Convoy Van Wert County P.O. Box 310 Convoy, Ohio 45832

To the Village Council:

We have audited the accompanying financial statements of the Village of Convoy, Van Wert County, (the Village) as of and for the years ended December 31, 1999 and December 31, 1998. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and of the Village as of December 31, 1999 and December 31, 1998, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 25, 2000 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

This report is intended solely for the information and use of management, the Village Council, the Board of Public Affairs, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

JIM PETRO
Auditor of State

February 25, 2000

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

General Revenue Projects Cash Receipts:	6176,076 88,744 30,750 673
Local taxes       \$164,392       \$11,684       \$0       \$         Intergovernmental       48,366       40,378       0         Charges for services       30,750       0       0	88,744 30,750 673
Local taxes       \$164,392       \$11,684       \$0       \$         Intergovernmental       48,366       40,378       0         Charges for services       30,750       0       0	88,744 30,750 673
Charges for services 30,750 0 0	30,750 673
	673
Fines licenses and permits 673 0 0	
Interest 30,493 4,450 0	34,943
Miscellaneous 13,848 18,822 0	32,670
Total Cash Receipts 288,522 75,334 0	363,856
Cash Disbursements: Current:	
Security of persons and property 104,289 8,003 0	112,292
Public health services 4,757 0 0	4,757
Community environment 1,645 0 0	1,645
Basic utility services 1,601 0 0	1,601
Transportation 32,258 28,963 0	61,221
General government 81,962 0 0	81,962
Capital outlay 0 69,727 240,697	310,424
Total Cash Disbursements <u>226,512</u> 106,693 <u>240,697</u>	573,902
Total receipts over/(under) disbursements 62,010 (31,359) (240,697)	(210,046)
Other financing receipts/(disbursements):	
Transfers-in 0 0 244,030	244,030
Transfers-out (255,729) 0 0	(255,729)
Total other financing receipts/(disbursements) (255,729) 0 244,030	(11,699)
Excess of cash receipts and other financing receipts over/(under) cash disbursements and other financing disbursements (193,719) (31,359) 3,333	(221,745)
Fund cash balances, January 1, 1999 436,488 137,882 0	574,370
Fund cash balances, December 31, 1999 \$242,769 \$106,523 \$3,333 \$	352,625

The notes to the financial statements are an integral part of this statement.

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1999

	Enterprise
Cash Receipts: Charges for services Miscellaneous	\$185,249 7,369
Total Cash Receipts	192,618
Cash Disbursements: Personal services Employee fringe benefits Contractual services Supplies and materials Miscellaneous	56,928 15,006 23,165 44,754 1,590
Total Cash Disbursements	141,443
Operating income/(loss)	51,175
Non-operating cash disbursements: Debt service - principal Debt service - interest	(14,095) (24,008)
Total non-operating cash receipts and disbursements	(\$38,103)
Income before operating transfers and advances	13,072
Transfer-In	11,699
Net Income	24,771
Fund cash balances, January 1, 1999	211,599
Fund cash balances, December 31, 1999	\$236,370

The notes to the financial statements are an integral part of this statement.

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1998

	GOVERNMENTAL FUND TYPES					
- -	General	Special Revenue	Debt Service	Total (Memorandum Only)		
Cash Receipts:						
Local taxes	\$165,774	\$0	\$11,267	\$177,041		
Intergovernmental	54,141	37,839	0	91,980		
Charges for services	22,750	0	0	22,750		
Fines, licenses, and permits	1,035	0	0	1,035		
Interest	44,966	5,430	0	50,396		
Miscellaneous _	18,015	50,238	0	68,253		
Total Cash Receipts	306,681	93,507	11,267	411,455		
Cash Disbursements:						
Current:						
Security of persons and property	82,143	3,311	0	85,454		
Public health services	4,746	0	0	4,746		
Community environment	1,432	0	0	1,432		
Basic utility services	3,688	0	0	3,688		
Transportation	28,327	14,126	0	42,453		
General government	74,335	0	0	74,335		
Capital outlay	18,315	41,792	0	60,107		
Debt Service	0_	0	8,316	8,316		
Total Cash Disbursements	212,986	59,229	8,316	280,531		
Total receipts over/(under) disbursements	93,695	34,278	2,951	130,924		
Other financing receipts/(disbursements):						
Transfers-in	0	5,403	0	5,403		
Transfers-out	(3,997)	0_	(5,403)	(9,400)		
Total other financing receipts/(disbursements)	(3,997)	5,403	(5,403)	(3,997)		
Excess of cash receipts and other financing receipts						
over/(under) cash disbursements and other financing disbursements	89,698	39,681	(2,452)	126,927		
Fund cash balances, January 1, 1998	346,790	98,201	2,452	447,443		
Fund cash balances, December 31, 1998	\$436,488	\$137,882	\$0	\$574,370		

The notes to the financial statements are an integral part of this statement.

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1998

	Enterprise
Cash Receipts: Charges for services Miscellaneous	\$161,728 11,733
Total Cash Receipts	173,461
Cash Disbursements: Personal services Employee Fringe Benefits Contractual services Supplies and materials Capital outlay Miscellaneous	56,817 11,699 23,314 59,247 11,065 2,300
Total Cash Disbursements	164,442
Operating income/(loss)	9,019
Non-operating cash disbursements: Debt service - Principal Debt service - Interest	(13,093) (25,010)
Total non-operating cash disbursements	(\$38,103)
Income before operating transfers and advances	(29,084)
Transfer-In	3,997
Net Income	(25,087)
Fund cash balances, January 1, 1998	236,686
Fund cash balances, December 31, 1998	\$211,599

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999 AND 1998

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The Village of Convoy, Van Wert County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including water and sewer utilities, park operations (leisure time activities), police services, and fire services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Certificates of deposit and the overnight repurchase agreement are valued at cost.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

#### D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

EMS Memorial Fund - This fund receives donations from citizens and organizations for the purchase of fire and/or EMS equipment.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **D. Fund Accounting** (Continued)

#### 3. Debt Service Fund (1998 only)

These funds are used to accumulate resources for the payment of bonds and note indebtedness. The Village had the following significant debt service funds:

Debt Service Fund - This fund receives tax revenues for the payment of the debt related to the EMS squad unit.

#### 4. Capital Project Funds (1999 only)

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project funds:

Municipal Building Construction Fund - This fund receives transfers from the General Fund for the payment of construction costs associated with the new municipal building.

Sewer Construction Fund - This fund receives transfers from the General Fund for the payment of construction costs associated with the sewer line extension project.

#### 5. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

Sewer Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, program, object code level of control and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Budgetary Process (Continued)

#### 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 1999 and 1998 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Village.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	<u> </u>	1998
Demand deposits Certificates of deposit	\$(36,791) 385,801	\$26,626 368,659
Total deposits	349,010	395,285
Repurchase Agreement	239,985	390,684
Total deposits and investments	<u>\$588,995</u>	\$785,969

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation or (2) collateralized by the financial institution's public entity deposit pool.

**Investments:** The Village has a Repurchase/Security Agreement with Firstar. This agreement allows the financial institution to invest excess funds in a repurchase agreement account. The financial institution maintains records identifying the Village as owner of these securities and are not evidenced by securities that exist in physical or book-entry form.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 1999 and December 31, 1998 follows:

1999	Budgeted vs.	Actual	Receints
1333	DUUUGIGU VA.	Actual	LICCUINIS

		Budgeted Actual					
Fund Type		Receipts			Receipts		Variance
General Special Revenue Capital Projects Enterprise		\$	313,000 80,300 348,000 201,000	\$	288,522 75,334 244,030 204,317	\$	(24,478) (4,966) (103,970) 3,317
	Total	\$	942,300	\$	812,203	\$	(130,097)

1999 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority		• • •		Budgetary openditures	,	Variance
General Special Revenue Capital Projects Enterprise		\$	746,887 217,796 348,000 411,203	\$	482,241 106,693 240,697 179,546	\$	264,646 111,103 107,303 231,657	
	Total	\$	1,723,886	\$	1,009,177	\$	714,709	

1998 Budgeted vs. Actual Receipts

		Budgeted		Actual				
Fund Type		Receipts		Receipts		Receipts	\	/ariance
General Special Revenue Debt Service Enterprise		\$	265,700 74,400 12,300 181,500	\$ 306,681 98,910 11,267 177,458	\$	40,981 24,510 (1,033) (4,042)		
	Total	\$	533,900	\$ 594,316	\$	60,416		

1998 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	-	Appropriation Authority		Budgetary Expenditures		,	Variance
General Special Revenue Debt Service Enterprise		\$	609,777 171,378 14,752 405,279	\$	216,983 59,229 13,719 202,545	\$	392,794 112,149 1,033 202,734
	Total	\$	1,201,186	\$	492,476	\$	708,710

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### 5. DEBT

Debt outstanding at December 31, 1999 was as follows:

	Principal	Interest Rate
Ohio Water Development Authority Loan	\$ 299,736	7.65%

The OWDA loan is for the updating of the Village's water and sewer facilities. The loan is paid back in semi-annual installments of \$19,051 which includes interest. The loan is collateralized by water and sewer receipts. The Village has agreed to set utility rates sufficient to cover OWDA debt service requirements. Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	OWDA Loan
2000 2001 2002 2003 2004 Subsequent	\$ 19,051 38,103 38,103 38,103 38,103 304,824
Total	\$ 476,287

#### 6. RETIREMENT SYSTEMS

The Village's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. The plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 1999 and 1998, members of PERS contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries. The Village has paid all contributions required through December 31, 1999.

#### 7. RISK MANAGEMENT

The Village has obtained commercial insurance for the following risks:

- -General liability
- -Auto Liability & Auto Physical Damage
- -Property Coverage
- -Inland Marine Coverage
- -Law Enforcement Liability
- -Public Officials Liability

The Village also provides health insurance to full-time employees through a private carrier.

#### 8. RELATED PARTY TRANSACTIONS

A member of the Board of Public Affairs is part owner of a company which constructed the Village's new municipal building in 1999. The Village followed bidding procedures as required by the Revised Code. Total payments by the Village on this contract was \$115,672.



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### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Convoy Van Wert County P.O. Box 310 Convoy, Ohio 45832

To the Village Council:

We have audited the accompanying financial statements of the Village of Convoy, Van Wert County, (the Village), as of and for the years ended December 31, 1999 and December 31, 1998, and have issued our report thereon dated February 25, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated February 25, 2000.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated February 25, 2000.

Village of Convoy Van Wert County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the Village's management, Village Council, and Board of Public Affairs and is not intended to be and should not be used by anyone other than these specified parties.

JIM PETRO Auditor of State

February 25, 2000



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#### **VILLAGE OF CONVOY**

#### **VAN WERT COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED APRIL 11, 2000