AUDITOR O

VILLAGE OF CUMBERLAND GUERNSEY COUNTY

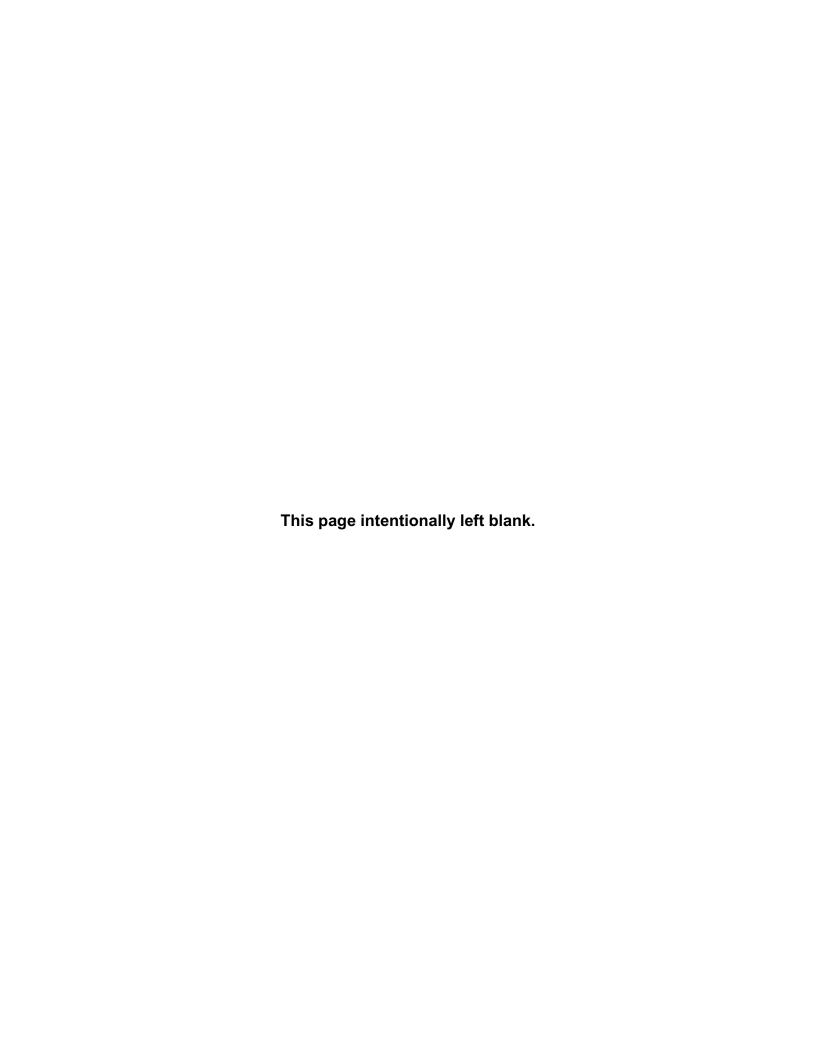
REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 1999-1998



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REPORT OF INDEPENDENT ACCOUNTANTS

Village of Cumberland Guernsey County 607 E. Main St. Cumberland, Ohio 43732

To the Village Council:

We have audited the accompanying financial statements of the Village of Cumberland, Guernsey County, Ohio, (the Village) as of and for the years ended December 31, 1999 and 1998. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village of Cumberland, Guernsey County, as of December 31, 1999 and 1998, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 26, 2000 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

This report is intended solely for the information and use of the management and the Village Council, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

July 26, 2000

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VILLAGE OF CUMBERLAND COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	Govern	Гуреѕ	_		
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)	
Cash Receipts:					
Property Tax and Other Local Taxes	\$11,100	\$5,690	\$	\$16,790	
Intergovernmental Receipts	38,128	15,574	159,185	212,887	
Earnings on Investments	1,304	267		1,571	
Miscellaneous	108			108_	
Total Cash Receipts	50,640	21,531	159,185	231,356	
Cash Disbursements:					
Current:					
Security of Persons and Property	4,327	5,369		9,696	
Public Health Services	2,591			2,591	
Leisure Time Activities	3,519			3,519	
Transportation		16,576		16,576	
General Government	29,213	5,559		34,772	
Capital Outlay	1,164		324,845	326,009	
Total Cash Disbursements	40,814	27,504	324,845	393,163	
Total Receipts Over/(Under) Disbursements	9,826	(5,973)	(165,660)	(161,807)	
Other Financing Receipts/(Disbursements):					
Proceeds of Loan			168,045	168,045	
Total Other Financing Receipts/(Disbursements)	0	0	168,045	168,045	
Excess of Cash Receipts and Other Financing					
Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	9,826	(5,973)	2,385	6,238	
Fund Cash Balances, January 1	8,628	16,081	120	24,829	
Fund Cash Balances, December 31	\$18,454	\$10,108	\$2,505	\$31,067	

VILLAGE OF CUMBERLAND COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1999

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts: Charges for Services	\$112,500
Total Operating Cash Receipts	112,500
Operating Cash Disbursements: Personal Services Fringe Benefits Contractual Services Supplies and Materials Miscellaneous	5,700 932 57,176 30,030 50
Total Operating Cash Disbursements	93,888
Operating Income/(Loss)	18,612
Non-Operating Cash Receipts: Intergovernmental Receipts	5,000
Total Non-Operating Cash Receipts	5,000
Non-Operating Cash Disbursements: Debt Service	25,123
Total Non-Operating Cash Disbursements	25,123
Net Receipts Over/(Under) Disbursements	(1,511)
Fund Cash Balances, January 1	2,001
Fund Cash Balances, December 31	\$490

VILLAGE OF CUMBERLAND COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1998

	Govern	Гуреѕ		
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property Tax and Other Local Taxes	\$9,743	\$5,134	\$	\$14,877
Intergovernmental Receipts	15,843	19,859	30,150	65,852
Earnings on Investments	1,399	592		1,991
Miscellaneous	2,654	·	120	2,774_
Total Cash Receipts	29,639	25,585	30,270	85,494
Cash Disbursements:				
Current:				
Security of Persons and Property	5,937	5,662		11,599
Public Health Services	1,514			1,514
Leisure Time Activities	3,246			3,246
Transportation		11,756		11,756
General Government	23,049		10.100	23,049
Capital Outlay		6,383	18,169	24,552
Total Cash Disbursements	33,746	23,801	18,169	75,716
Total Receipts Over/(Under) Disbursements	(4,107)	1,784	12,101	9,778
Other Financing Receipts/(Disbursements):				
Proceeds of Loan			8,019	8,019
Transfers-Out			(20,000)	(20,000)
Total Other Financing Receipts/(Disbursements)	0	0	(11,981)	(11,981)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	(4,107)	1,784	120	(2,203)
Fund Cash Balances, January 1	12,735	14,297		27,032
Fund Cash Balances, December 31	\$8,628	\$16,081	\$120	\$24,829

VILLAGE OF CUMBERLAND COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1998

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts:	
Charges for Services	\$104,739
Total Operating Cash Receipts	104,739
Operating Cash Disbursements:	
Personal Services	3,599
Fringe Benefits	598
Contractual Services	53,178
Supplies and Materials Miscellaneous	69,007 100
iviiscellarieous	100
Total Operating Cash Disbursements	126,482
Operating Income/(Loss)	(21,743)
Non-Operating Cash Disbursements:	
Debt Service	39,044
Debt delivide	
Total Non-Operating Cash Disbursements	39,044
Excess of Receipts Over/(Under) Disbursements	
Before Interfund Transfers and Advances	(60,787)
	, ,
Transfers-In	20,000
Net Receipts Over/(Under) Disbursements	(40,787)
Fund Cash Balances, January 1	42,788
Fund Cash Balances, December 31	\$2,001

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Cumberland, Guernsey County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including water utilities, and park operations (leisure time activities). The Village contracts with the Guernsey County Sheriff's department to provide security of persons and property.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

Fire Tax Levy Fund - This fund receives tax levy money used to maintain and improve the fire protection services.

FEMA Fund - This fund receives federal monies for repairs for flood damage.

3. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant Capital Project Fund:

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Fund Accounting (Continued)

3. Capital Project Funds (Continued)

Grant Construction Fund - This fund receives all loan proceeds and grants which are being used to finance the Water System Upgrade and Water Tower Projects.

4. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Fund:

Water Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Village did not encumber all commitments required by Ohio law.

A summary of 1999 and 1998 budgetary activity appears in Note 3.

E. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH

The Village maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

	<u>1999</u>	<u>1998</u>		
Demand deposits	\$ 31,557	\$	26,830	
Total deposits	\$ 31,557	\$	26,830	

Deposits: Deposits are insured by the Federal Deposit Insurance Corporation.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 1999 follows:

1999 Budgeted vs. Actual Receipts

		Budgeted		Actual		
Fund Type		Receipts		Receipts		 Variance
General Special Revenue Capital Projects Enterprise		\$	51,789 20,678 525,850 120,003	\$	50,640 21,531 327,230 117,500	\$ (1,149) 853 (198,620) (2,503)
	Total	\$	718,320	\$	516,901	\$ (201,419)

1999 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority		Budgetary Expenditures		Variance	
General Special Revenue Capital Projects Enterprise		\$	43,490 38,454 525,850 125,005	\$	40,814 27,504 324,845 119,011	\$	2,676 10,950 201,005 5,994
	Total	\$	732,799	\$	512,174	\$	220,625

1998 Budgeted vs. Actual Receipts

Fund Type		Budgeted Receipts		 Actual Receipts		Variance	
General Special Revenue Capital Projects Enterprise		\$	33,357 18,406 556,000 107,538	\$ 29,639 25,585 38,289 124,739	\$	(3,718) 7,179 (517,711) 17,201	
	Total	\$	715,301	\$ 218,252	\$	(497,049)	

3. **BUDGETARY ACTIVITY (Continued)**

1998 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority		Budgetary Expenditures		Variance	
General Special Revenue Capital Projects Enterprise		\$	41,891 34,496 556,000 170,178	\$	33,746 23,801 38,169 165,526	\$	8,145 10,695 517,831 4,652
	Total	\$	802,565	\$	261,242	\$	541,323

The Village made some disbursements during 1999 and 1998 without first obtaining the prior certification from the Clerk, contrary to Ohio Revised Code Section 5705.41(D).

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

5. DEBT

Debt outstanding at December 31, 1999 was as follows:

		Principal	Interest Rate
Mortgage Revenue Bonds General Obligation Note Ohio Public Works Commission Loan		\$223,200 33,323 176,064	5% 6% 0%
	Total	\$ 432,587	

The Mortgage Revenue Bonds consist of the Waterworks System First Mortgage Revenue Bond and the Waterworks System First Mortgage Revenue Replacement Bond. The Waterworks System First Mortgage Revenue Bond was issued for the purpose of improving the municipal waterworks. It is currently paid in annual amounts of \$1,000 with five percent interest. The Village has agreed to set utility rates sufficient to cover the First Mortgage Revenue Bond debt service requirements. The bonds are collateralized by a mortgage on the utility plant and all additions, extensions and improvements and by water revenue receipts.

5. DEBT (Continued)

The Waterworks System First Mortgage Revenue Replacement Bond was issued to retire previously-issued registered bonds issued as of January 1, 1970 for improving the municipal waterworks. The Village has agreed to set utility rates sufficient to cover the First Mortgage Revenue Replacement Bond debt service requirements. The bonds are collateralized by a mortgage on the utility plant and all additions, extensions and improvements and by water revenue receipts.

The General Obligation Note of \$40,000 was issued to make needed improvements to the Village water/utility department. It is currently paid in monthly amounts of \$444, combined principal and interest. The note is collateralized solely by the full faith, credit and revenue of the Village.

The Ohio Public Works Commission (OPWC) loan was to make needed repairs/improvements of the current water plant mandated by the Ohio Environmental Protection Agency. The Ohio Public Works Commission loan is collateralized by the Village's taxing authority. The first payment is not due until July 2001.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	Mortgage Revenue Bonds		General Obligation Note		Ohio Public Work Commission Loan	
2000	\$	19,260	\$	5,329	\$	0
2001		19,155		5,329		13,400
2002		19,035		5,329		13,400
2003		18,900		5,329		13,400
2004		18,850		5,329		13,400
Subsequent		226,750		15,181		122,464
Total	\$	321,950	\$	41,826	\$	176,064

6. RETIREMENT SYSTEMS

The Village's full-time and part-time employees and elected officials belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 1999 and 1998, PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries. The Village has paid all contributions required through December 31, 1999.

7. RISK MANAGEMENT

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Errors and omissions

8. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed cost may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.



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REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Cumberland Guernsey County 607 E. Main St. Cumberland, Ohio 43732

To the Village Council:

We have audited the accompanying financial statements of the Village of Cumberland, Guernsey County, Ohio, (the Village) as of and for the years ended December 31, 1999 and 1998, and have issued our report thereon dated July 26, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompany Schedule of Findings as item 1999-31030-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated July 26, 2000.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated July 26, 2000.

Village of Cumberland Guernsey County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the management and the Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

July 26, 2000

VILLAGE OF CUMBERLAND SCHEDULE OF FINDINGS DECEMBER 31, 1999 AND 1998

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 1999-31030-001

Noncompliance Citation

Ohio Revised Code 5705.41(D)(1) states that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The following exceptions to this basic requirement are provided by statute:

- A. Then and Now Certificates This exception provides that, if the fiscal officer can certify that both at the time the contract or order was made and at the time of completing the certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any encumbrances, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.
- B. Amounts of less than \$1,000 may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

Fifty-seven percent of the transactions we tested in 1998 and eighty percent of the transactions we tested in 1999 did not include prior certification of the Clerk/Treasurer, nor was there any evidence of a "Then and Now" certificate being used by the Clerk/Treasurer.

We recommend the Village obtain the Clerk's certification of the availability of funds prior to incurring any disbursements.



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VILLAGE OF CUMBERLAND

GUERNSEY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 26, 2000