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VILLAGE OF PAYNE PAULDING COUNTY

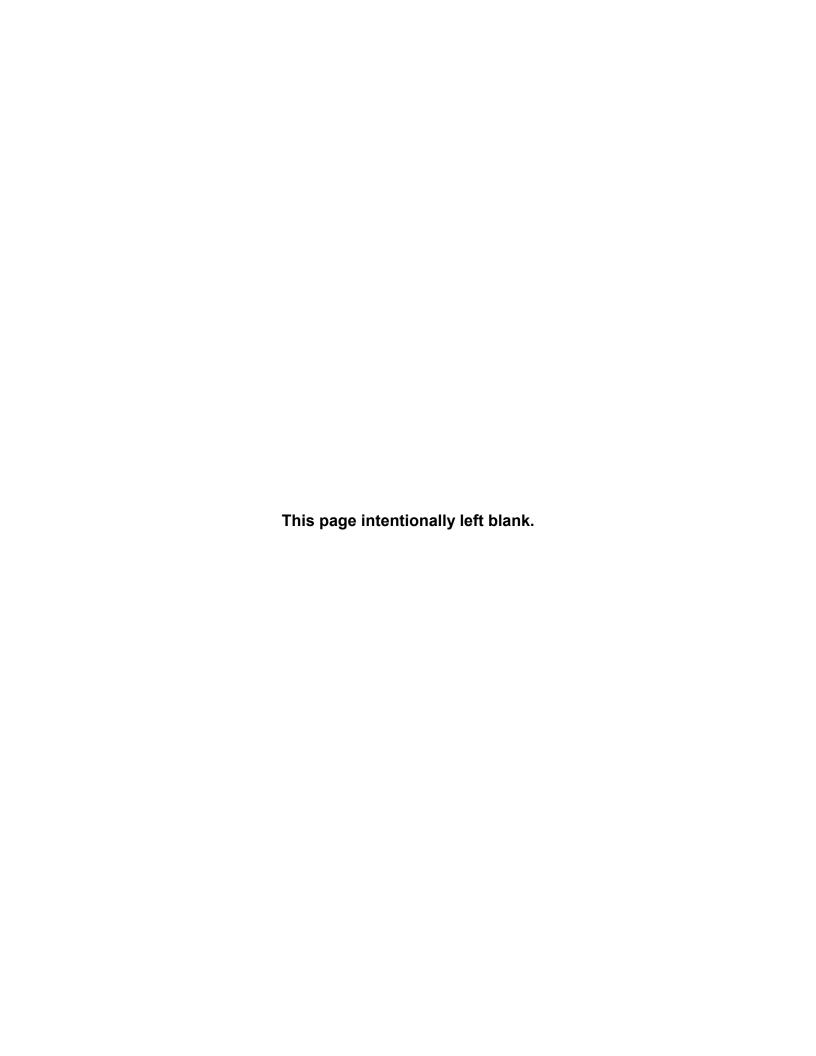
REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 1999-1998



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REPORT OF INDEPENDENT ACCOUNTANTS

Village of Payne Paulding County 131 South Main Street PO Box 58 Payne, Ohio 45880-0058

To the Village Council:

We have audited the accompanying financial statements of the Village of Payne, Paulding County, Ohio, (the Village) as of and for the years ended December 31, 1999, and 1998. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Village as of December 31, 1999, and 1998, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 12, 2000 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

Village of Payne Paulding County Report of Independent Accountants Page 2

This report is intended solely for the information and use of the finance committee, management, the Village Council, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 12, 2000

VILLAGE OF PAYNE COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property Tax and Other Local Taxes	\$20,378	\$87,706		\$108,084
Intergovernmental Receipts	58,879	58,277	\$10,021	127,177
Charges for Services		46,829		46,829
Fines, Licenses, and Permits	4,854	25		4,879
Miscellaneous	21,492	10,376	125	31,993
Total Cash Receipts	105,603	203,213	10,146	318,962
Cash Disbursements:				
Current: Security of Persons and Property		128,875		128,875
Public Health Services	2,338	120,075		2,338
Leisure Time Activities	20,635			20,635
Basic Utility Services	433			433
Transportation	47	40,399		40,446
General Government	62,521	752		63,273
Debt Service:	,			
Principal Payments		10,000		10,000
Interest Payments		580		580
Capital Outlay	11,583	64,578	12,963	89,124
Total Cash Disbursements	97,557	245,184	12,963	355,704
Total Receipts Over/(Under) Disbursements	8,046	(41,971)	(2,817)	(36,742)
Other Financing Receipts/(Disbursements):				
Transfers-In		11,400	1,114	12,514
Transfers-Out	(11,400)	(1,114)		(12,514)
Total Other Financing Receipts/(Disbursements)	(11,400)	10,286	1,114	
Excess of Cash Disbursements and Other Financing Disbursements Over Cash Receipts				
and Other Financing Receipts	(3,354)	(31,685)	(1,703)	(36,742)
Fund Cash Balances, January 1	194,618	173,446		368,064
Fund Cash Balances, December 31	\$191,264	\$141,761	(\$1,703)	\$331,322
Reserves for Encumbrances, December 31	\$847	\$2,319		\$3,166

VILLAGE OF PAYNE

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1999

	Proprietary Fund Types
	T una Types
	Enterprise
Operating Cash Receipts: Charges for Services Miscellaneous	\$262,312
Total Operating Cash Receipts	263,032
Operating Cash Disbursements: Personal Services Contractual Services Supplies and Materials Capital Outlay	56,201 80,969 61,764 311,618
Total Operating Cash Disbursements	510,552
Operating Loss	(247,520)
Non-Operating Cash Receipts: Proceeds from Notes	300,000
Non-Operating Cash Disbursements: Debt Service	32,600
Net Receipts Over Disbursements	19,880
Fund Cash Balances, January 1	33,943_
Fund Cash Balances, December 31	\$53,823
Reserve for Encumbrances, December 31	\$2,827

VILLAGE OF PAYNE COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1998

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Property Tax and Other Local Taxes	\$16,126	\$79,921	\$96,047
Intergovernmental Receipts	162,123	47,656	209,779
Charges for Services		35,766	35,766
Fines, Licenses, and Permits	8,521		8,521
Miscellaneous	23,542	13,347	36,889
Total Cash Receipts	210,312	176,690	387,002
Cash Disbursements:			
Current:		115 512	115 512
Security of Persons and Property Public Health Services	3,592	115,513	115,513 3,592
Leisure Time Activities	4,934		4,934
Transportation	1,001	39,480	39,480
General Government	50,995	641	51,636
Debt Service:			
Principal Payments		10,000	10,000
Interest Payments		1,160	1,160
Capital Outlay	130	33,679	33,809_
Total Cash Disbursements	59,651	200,473	260,124
Total Receipts Over/(Under) Disbursements	150,661	(23,783)	126,878
Other Financing Receipts/(Disbursements):			
Transfers-In		29,426	29,426
Transfers-Out	(29,426)	, 	(29,426)
Total Other Financing Receipts/(Disbursements)	(29,426)	29,426	
Excess of Cash Receipts and Other Financing			
Receipts Over Cash Disbursements and Other Financing Disbursements	121,235	5,643	126,878
and other rinarioning biobarocinicities	121,200	0,040	120,070
Fund Cash Balances January 1	73,383	167,803	241,186
Fund Cash Balances, December 31	\$194,618	\$173,446	\$368,064
Reserves for Encumbrances, December 31	\$60	\$1,645	\$1,705

VILLAGE OF PAYNE

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1998

	Proprietary Fund Types
	Tuna Types
	Enterprise
Operating Cash Receipts: Charges for Services Miscellaneous	\$224,411 910
Total Operating Cash Receipts	225,321
Operating Cash Disbursements: Personal Services Contractual Services Supplies and Materials Capital Outlay	53,826 82,564 72,305 3,846
Total Operating Cash Disbursements	212,541
Operating Income	12,780
Non-Operating Cash Receipts: Other Non-Operating Receipts	15,000
Non-Operating Cash Disbursements: Debt Service	28,183
Net Disbursements Over Receipts	(403)
Fund Cash Balances, January 1	34,346
Fund Cash Balances, December 31	\$33,943
Reserve for Encumbrances, December 31	\$2,651

VILLAGE OF PAYNE NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999 AND 1998

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Payne, Paulding County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including water and sewer utilities, park operations (leisure time activities), and police services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable, except debt service funds maintained by outside custodians are not included in these financial statements. Assets held by custodians are described in Note 9 to the financial statements.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Certificates of deposit are valued at cost.

D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

EMS Levy Fund - This fund receives revenue from property taxes to provide EMS services to Village residents. Additional revenues are derived from EMS runs and EMS contracts with surrounding Townships to provide EMS services to their residents, as well.

Police Levy Fund - This fund receives revenue from property taxes to provide police protection to residents of the Village. The Police Levy Fund is not self-supporting and is supplemented by the General Fund.

4. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project fund:

LTIP Fund - This fund accounts for Local Transportation Improvement Program project receipts and expenditures. These projects are funded by local and Ohio Public Works Commission monies.

5. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

Sewer Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

Refuse Fund - This fund receives charges for services from residents to cover the cost of providing refuse service.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over and need not be reappropriated in the subsequent year. The Village did not encumber all commitments required by Ohio law.

A summary of 1999 and 1998 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Village.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	<u>1999</u>	<u>1998</u>
Demand deposits Certificates of deposit	\$112,597 272,548	\$127,007 275,000
Total deposits	\$385,145	\$402,007

Deposits are either insured by the Federal Depository Insurance Corporation, or collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 1999, and 1998 follows:

1999	Budgeted	vs. Actual	Receipts
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		Budgeted	Actual	
Fund Type		Receipts	Receipts	Variance
General		\$105,603	\$105,603	
Special Revenue		214,613	214,613	
Capital Project		11,260	11,260	
Enterprise		563,032	563,032	
	Total	\$894,508	\$894,508	

1999 Budgeted vs. Actual Budgetary Basis Expenditures

		Appropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General		\$117,460	\$109,804	\$7,656
Special Revenue		280,170	248,617	31,553
Capital Projects		27,369	12,963	14,406
Enterprise		672,576	545,979	126,597
	Total	\$1,097,575	\$917,363	\$180,212

1998 Budgeted vs. Actual Receipts

	Budgeted	Actual	
	Receipts	Receipts	Variance
	\$210,312	\$210,312	
	206,116	206,116	
	225,321	240,321	\$15,000
Total	\$641,749	\$656,749	\$15,000
	Total	Receipts \$210,312 206,116 225,321	Receipts Receipts \$210,312 \$210,312 206,116 206,116 225,321 240,321

1998 Budgeted vs. Actual Budgetary Basis Expenditures

		Appropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General Special Revenue Capital Projects Enterprise		\$95,710 226,575 2,200 246,875	\$89,137 202,118 243,375	\$6,573 24,457 2,200 3,500
	Total	\$571,360	\$534,630	\$36,730

4. COMPLIANCE

During 1999 and 1998, the Village Clerk did not consistently certify the availability of funds, as required by Ohio Revised Code Section 5705.41(D).

Contrary to Ohio Revised Code Section 5705.39, appropriations exceeded estimated resources in several funds during 1999 and 1998.

The Police and Issue II funds had deficit balances throughout 1998 and 1999 and the Issue II Fund had a deficit balance of \$1,703 as of December 31, 1999.

5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial

statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

6. DEBT

Debt outstanding at December 31, 1999 was as follows:

		Interest
	Principal	Rate
Water Tower Note	\$287,826	5.25%

The Water Tower Note was issued as a \$400,000 line of credit to construct a new water tower and remove the old water tower. As of December 31, 1999, \$300,000 had been drawn, the old water tower had been removed, and the new tower constructed with some minor work yet to be completed. An amortization schedule will be prepared when all work is finished and the line of credit is closed. The note is to be repaid over 25 years with the 5.25% interest rate adjusted every 5 years. The Village is making monthly payments of \$2,399 until the line of credit is closed and the amortization schedule is prepared.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	Water Tower Note	
2000	\$28,788	
2001	28,788	
2002	28,788	
2003	28,788	
2004	28,788	
Subsequent	143,886	
Total	\$287,826	

In addition to the debt described above, the Village has defeased certain debt issues from prior years. Debt principal outstanding at December 31, 1999 was \$0. Assets accumulated to retire this debt are held by a trustee. Final payment on the bond issue was due December 1, 1999.

7. RETIREMENT SYSTEMS

The Village's law enforcement officers belong to the Police and Firemen's Disability and Pension Funds (PFDPF). Other full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PFDPF and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 1999 and 1998, members of PFDPF contributed 10% of their wages to the PFDPF. The Village contributed an amount equal to 19.5% of their wages. PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries. The Village has paid all contributions required through December 31, 1999.

8. RISK MANAGEMENT

The Village is a member of the Ohio Government Risk Management Plan (the Plan). The Plan assumes the risk of loss up to the limits of the Village's policy. The Plan may assess supplemental premiums. The following risks are covered by the Plan:

- · Comprehensive liability
- Vehicles
- · Building and contents
- Law Enforcement
- Employee blanket bond
- Crime Coverage
- Inland Marine
- Electronic Equipment

The Village also provides health insurance to full-time employees through a private carrier.

9. DEBT SERVICE FUNDS HELD BY TRUSTEES

As disclosed in Note 6, the Village has defeased the 1964 Waterworks Improvement Revenue Bond Issue. At December 31, 1999, the custodian held \$120 in Village assets to retire the 1964 bonds. There was also a balance of \$4,127 in the Sinking Fund at December 31, 1999.

10. CONTRACTUAL COMMITMENTS

The Village had outstanding commitments at December 31, 1999 in the amount of \$33,618 for the water tower project to be paid from the Water Fund with debt proceeds.



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REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Payne
Paulding County
131 South Main Street
PO Box 58
Payne, Ohio 45880-0058

To the Village Council:

We have audited the accompanying financial statements of the Village of Payne, Paulding County, Ohio, (the Village) as of and for the years ended December 31, 1999, and 1998, and have issued our report thereon dated June 12, 2000. We conducted our audits in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 1999-30263-001 through 1999-30263-003. We also noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated June 12, 2000.

Internal Control Over Financial Reporting

In planning and performing our audits, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated June 12, 2000.

Village of Payne
Paulding County
Report of Independent Accountants on Compliance and on
Internal Control Required by *Government Auditing Standards*Page 2

This report is intended for the information and use of the finance committee, management, and the Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 12, 2000

VILLAGE OF PAYNE SCHEDULE OF FINDINGS DECEMBER 31, 1999 AND 1998

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 1999-30263-001

Noncompliance Citation

Ohio Revised Code § 5705.41(D) states that no subdivision shall make any contract or order any expenditure of money unless the certificate of the fiscal officer is attached. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Further, contracts and orders for expenditures lacking prior certification should be considered null and void.

This section also provides two exceptions to the above requirements:

- A. Then and Now Certificate if no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the purchase order or contract and at the time of the certificate, appropriated and free of any previous encumbrance, Council may authorize the issuance of a check in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.
- B. If the amount involved is less than \$1000, the fiscal officer may authorize it to be paid without the affirmation of Council, if such expenditure is otherwise valid.

Twenty-seven percent of the transactions tested were not certified prior to the commitment being incurred nor were they certified using a then-and-now certification. Certification is not only required by Ohio law but is a key control in the disbursement process to assure that purchase commitments receive prior approval, and to help reduce the possibility of Village funds being over expended or exceeding budgetary spending limitations as set by Council.

To improve controls over disbursements, it is recommended that all Village disbursements receive prior certification of the Clerk/Treasurer and that Council periodically review the expenditures made to ensure they are within the appropriations adopted by Council, certified by the Clerk/Treasurer and recorded against appropriations.

FINDING NUMBER 1999-30263-002

Noncompliance Citation

Ohio Revised Code § 5705.39 states that the total appropriation from each fund should not exceed the total estimated revenue.

Appropriations exceeded total estimated revenue at December 31, 1998 by \$1,759, \$2,200, and \$2,410 in the Police, LTIP, and Water Funds, respectively. Appropriations exceeded total estimated revenue at December 31, 1999 by \$8,840, \$159, \$15,950 and \$95,671 in the Permissive Tax, LTIP, Issue II, and Water Funds, respectively.

Appropriations should be reviewed prior to approval to ensure they do not exceed estimated resources.

Village of Payne Paulding County Schedule of Findings Page 2

FINDING NUMBER 1999-30263-003

Noncompliance Citation

Ohio Revised Code § 5705.10 states that money paid into any fund shall be used only for the purposes for which such fund was established.

The existence of a deficit balance in any fund indicates that money from another fund or funds have been used to pay the obligation of the fund or funds carrying the deficit balance. Deficit balances were noted in the Police and Issue II funds at various times throughout 1998 and 1999 and the Issue II fund had a deficit fund balance of \$1,703 at December 31, 1999.

Fund balances and activity should be monitored and transfers or advances made as needed to ensure that sufficient funds exist for all planned expenditures.



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VILLAGE OF PAYNE

PAULDING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JULY 13, 2000