



**BLOOM TOWNSHIP
SENECA COUNTY**

REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2000-1999



JIM PETRO
AUDITOR OF STATE

STATE OF OHIO

**BLOOM TOWNSHIP
SENECA COUNTY**

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REPORT OF INDEPENDENT ACCOUNTANTS

Bloom Township
Seneca County
P.O. Box 57
Bloomville, Ohio 44818

To the Board of Trustees:

We have audited the accompanying financial statements of Bloom Township, Seneca County, Ohio, (the Township) as of and for the years ended December 31, 2000 and 1999. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audits in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Township as of December 31, 2000 and 1999, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 10, 2001 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the audit committee, management, the Board of Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro
Auditor of State

April 10, 2001

**BLOOM TOWNSHIP
SENECA COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2000**

	<u>Governmental Fund Types</u>				Totals (Memorandum Only)
	<u>General</u>	<u>Special Revenue</u>	<u>Debt Service</u>	<u>Capital Projects</u>	
Cash Receipts:					
Local Taxes	\$14,929	\$68,907	\$32,351		\$116,187
Intergovernmental	66,982	72,271	4,337	\$20,000	163,590
Licenses, Permits, and Fees		2,925			2,925
Earnings on Investments	3,375	1,897		2,569	7,841
Other Revenue	230	8,844			9,074
	<u>85,516</u>	<u>154,844</u>	<u>36,688</u>	<u>22,569</u>	<u>299,617</u>
Total Cash Receipts					
Cash Disbursements:					
Current:					
General Government	62,146		701		62,847
Public Safety		36,760			36,760
Public Works	5,500	76,680			82,180
Health	7,620	8,707			16,327
Debt Service:					
Redemption of Principal	8,000	4,000	22,000		34,000
Interest and Fiscal Charges	262	147	8,944		9,353
Capital Outlay	100	15,339		232,424	247,863
	<u>83,628</u>	<u>141,633</u>	<u>31,645</u>	<u>232,424</u>	<u>489,330</u>
Total Cash Disbursements					
Total Receipts Over/(Under) Disbursements	<u>1,888</u>	<u>13,211</u>	<u>5,043</u>	<u>(209,855)</u>	<u>(189,713)</u>
Other Financing Receipts:					
Sale of Bonds				220,000	220,000
Sale of Fixed Assets		1,100			1,100
		<u>1,100</u>		<u>220,000</u>	<u>221,100</u>
Total Other Financing Receipts					
Excess of Cash Receipts and Other Financing Receipts Over Cash Disbursements	1,888	14,311	5,043	10,145	31,387
Fund Cash Balances, January 1	45,490	99,265			144,755
Fund Cash Balances, December 31	<u>\$47,378</u>	<u>\$113,576</u>	<u>\$5,043</u>	<u>\$10,145</u>	<u>\$176,142</u>
Reserve for Encumbrances, December 31	<u>\$60</u>	<u>\$528</u>		<u>\$6,950</u>	<u>\$7,538</u>

The notes to the financial statements are an integral part of this statement.

**BLOOM TOWNSHIP
SENECA COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 1999**

	<u>Governmental Fund Types</u>			Totals (Memorandum Only)
	<u>General</u>	<u>Special Revenue</u>	<u>Capital Projects</u>	
Cash Receipts:				
Local Taxes	\$11,260	\$58,527		\$69,787
Intergovernmental	48,440	71,071	\$17,198	136,709
Licenses, Permits, and Fees		3,678		3,678
Earnings on Investments	2,211	1,799		4,010
Other Revenue	611	25,219		25,830
	<u>62,522</u>	<u>160,294</u>	<u>17,198</u>	<u>240,014</u>
Total Cash Receipts				
	<u>62,522</u>	<u>160,294</u>	<u>17,198</u>	<u>240,014</u>
Cash Disbursements:				
Current:				
General Government	58,046			58,046
Public Safety	24	31,674		31,698
Public Works	11,474	85,386		96,860
Health	4,977	8,745		13,722
Debt Service:				
Redemption of Principal	4,000	4,000		8,000
Interest and Fiscal Charges	12	950		962
Capital Outlay	33	17,176	17,198	34,407
	<u>78,566</u>	<u>147,931</u>	<u>17,198</u>	<u>243,695</u>
Total Cash Disbursements				
	<u>78,566</u>	<u>147,931</u>	<u>17,198</u>	<u>243,695</u>
Total Receipts Over/(Under) Disbursements				
	<u>(16,044)</u>	<u>12,363</u>		<u>(3,681)</u>
Other Financing Receipts:				
Sale of Fixed Assets	14,800	1,150		15,950
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
	(1,244)	13,513		12,269
Fund Cash Balances, January 1				
	46,734	85,752		132,486
Fund Cash Balances, December 31				
	<u>\$45,490</u>	<u>\$99,265</u>		<u>\$144,755</u>
Reserve for Encumbrances, December 31				
	<u>\$87</u>	<u>\$290</u>		<u>\$377</u>

The notes to the financial statements are an integral part of this statement.

**BLOOM TOWNSHIP
SENECA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2000 AND 1999**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Bloom Township, Seneca County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services, including road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash

Certificates of deposit are valued at cost.

D. Fund Accounting

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

Fire Levy Fund - This fund receives property tax money to pay for the fire fighting services.

**BLOOM TOWNSHIP
SENECA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2000 AND 1999
(Continued)**

3. Debt Service Fund

The debt service fund is used to accumulate resources for the payment of bonds and note indebtedness. The Township had the following significant Debt Service Fund:

General Bond Retirement Fund - This fund receives tax revenue to pay off the fire truck bond issue.

4. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital project funds:

Issue II Fund - The Township received a grant from the State of Ohio to repair Township roads.

Bonds for Pumper Fund - This fund receives proceeds from bonds to purchase a new fire truck.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio law.

A summary of 2000 and 1999 budgetary activity appears in Note 3.

**BLOOM TOWNSHIP
SENECA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2000 AND 1999
(Continued)**

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the Township.

2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	<u>2000</u>	<u>1999</u>
Demand deposits	\$155,242	\$123,855
Certificates of deposit	20,900	20,900
Total deposits	\$176,142	\$144,755

Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by securities specifically pledged by the financial institution to the Township.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2000 and 1999 follows:

2000 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$81,035	\$85,516	\$4,481
Special Revenue	152,957	155,944	2,987
Debt Service	11,627	36,688	25,061
Capital Projects	280,569	242,569	(38,000)
Total	\$526,188	\$520,717	(\$5,471)

2000 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$126,525	\$83,688	\$42,837
Special Revenue	231,322	142,161	89,161
Debt Service	49,627	31,645	17,982
Capital Projects	242,569	239,374	3,195
Total	\$650,043	\$496,868	\$153,175

**BLOOM TOWNSHIP
SENECA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2000 AND 1999
(Continued)**

1999 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$71,979	\$77,322	\$5,343
Special Revenue	156,148	161,444	5,296
Capital Projects	20,000	17,198	(2,802)
Total	<u>\$248,127</u>	<u>\$255,964</u>	<u>\$7,837</u>

1999 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$92,249	\$78,653	\$13,596
Special Revenue	198,403	148,221	50,182
Capital Projects	20,000	17,198	2,802
Total	<u>\$310,652</u>	<u>\$244,072</u>	<u>\$66,580</u>

The Township did not always certify expenditures in accordance with the Ohio Revised Code § 5705.41(D).

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. DEBT

Debt outstanding at December 31, 2000 was as follows:

	<u>Principal</u>	<u>Interest Rate</u>
General Obligation Bonds	<u>\$198,000</u>	Variable

**BLOOM TOWNSHIP
SENECA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2000 AND 1999
(Continued)**

The general obligation bonds were issued to finance the purchase of a new fire truck to be used for fire protection for the Township. The bonds are collateralized solely by the Township's taxing authority.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	General Obligation Bonds
2001	\$30,910
2002	30,272
2003	29,392
2004	28,468
2005	27,500
Subsequent	<u>99,396</u>
Total	<u><u>\$245,938</u></u>

6. RETIREMENT SYSTEMS

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2000 and 1999, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township contributed an amount equal to 10.84% for 2000 and 13.55% for 1999 of participants' gross salaries. The Township has paid all contributions required through December 31, 2000.

7. RISK MANAGEMENT

The Township is a member of the Ohio Township Association Risk Management Authority Pool (the Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool may assess supplemental premiums. The following risks are covered by the Pool:

- General liability and casualty;
- Public official's liability;
- Vehicle; and
- Wrongful Acts coverage

The Township also provides health insurance coverage to the full-time employee through a private carrier.

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REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Bloom Township
Seneca County
P.O. Box 57
Bloomville, Ohio 44818

To the Board of Trustees:

We have audited the accompanying financial statements of Bloom Township, Seneca County, Ohio, (the Township), as of and for the years ended December 31, 2000 and 1999, and have issued our report thereon dated April 10, 2001. We conducted our audits in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2000-40574-001. We also noted a certain immaterial instance of noncompliance that we have reported to the management of the Township in a separate letter dated April 10, 2001.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Bloom Township
Seneca County
Report of Independent Accountants on Compliance and on
Internal Control Required by *Government Auditing Standards*
Page 2

This report is intended for the information and use of the audit committee, management, and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro
Auditor of State

April 10, 2001

**BLOOM TOWNSHIP
SENECA COUNTY**

**SCHEDULE OF FINDINGS
DECEMBER 31, 2000 AND 1999**

**FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

FINDING NUMBER 2000-40574-001

Ohio Revised Code § 5705.41(D) states no subdivision or taxing unit shall make any expenditure of money unless it has been appropriated. Also, no orders or contracts involving the expenditure of money is to be made unless there is attached thereto a certificate of the fiscal officer certifying that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. Every such contract made without such a certificate shall be null and void and no warrant shall be issued in payment of any amount due thereon.

This section also provides two "exceptions" to the above requirement:

- a. Then and Now Certificate - If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Board may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.
- b. If the amount involved is less than \$1,000, the fiscal officer may authorize it to be paid without the affirmation of the Board, if such expenditure is otherwise valid.

Twenty five percent of the transactions were not certified by the fiscal officer at the time the commitment was incurred and neither of the exceptions provided for were used. To improve controls over disbursements, we recommend that all Township disbursements receive certification of the fiscal officer that the funds are or will be available.



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BLOOM TOWNSHIP

SENECA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
MAY 3, 2001**