# REGULAR AUDIT

# FOR THE YEARS ENDED DECEMBER 31, 2000-1999



JIM PETRO AUDITOR OF STATE

STATE OF OHIO

## TABLE OF CONTENTS

TITLE P	AGE
Independent Accountants' Report	1
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types - For the Year Ended December 31, 2000	3
Combined State of Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types - For the Year Ended December 31, 1999	4
Notes to the Financial Statements	5
Report on Compliance and on Internal Control Required by <i>Government Auditing Standards</i>	. 11
Schedule of Findings	. 13

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## **INDEPENDENT ACCOUNTANTS' REPORT**

Eagle Township Brown County 10291 Malblanc Road Winchester, Ohio 45697

To the Board of Trustees:

We have audited the accompanying financial statements of Eagle Township, Brown County, Ohio (the Township), as of and for the years ended December 31, 2000 and 1999. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 2000 and 1999, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 19, 2001, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Eagle Township Brown County Independent Accountants' Report Page 2

This report is intended solely for the information and use of management, the Board and other officials authorized to receive this report under § 117.26, of the Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 19, 2001

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

## **Governmental Fund Types**

<u>oovernmen</u>	<u>tari unu rypes</u>			Totala
	General	Special Revenue	Capital <u>Projects</u>	Totals (Memorand Only)
Cash Receipts:				
Local Taxes	\$23,905	\$32,810	\$0	\$56,715
Intergovernmental	24,466	65,329	67,874	157,669
Licenses, Permits, and Fees	,	785	- ,-	785
Earnings on Investments	497	399		896
Other Revenue		303		303
Total Cash Receipts	48,868	99,626	67,874	216,368
Cash Disbursements: Current:				
General Government	33,570	1,015		34,585
Public Safety		29,178		29,178
Public Works	729	57,607	67,874	126,210
Health	7,573	31		7,604
Total Cash Disbursements	41,872	87,831	67,874	197,577
Total Receipts Over/(Under) Disbursements	6,996	11,795	0	18,791
Excess of cash receipts over(under)				
cash disbursements	6,996	11,795	0	18,791
Fund Cash Balances, January 1	25,125	38,369	0	63,494
Fund Cash Balances, December 31	\$32,121	\$50,164	\$0	\$82,285

The notes to the financial statements are an integral part of this statement.

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

# Governmental Fund Types

Governmenta	<u>i i unu i ypes</u>		
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:	<b>*</b> ~~ ~ ~ /	<b>*</b> •••• <b>-</b> •	<b>AF</b> / <b>AF A</b>
Local Taxes	\$23,001	\$31,678	\$54,679
Intergovernmental	40,691	65,927	106,618
Licenses, Permits, and Fees		958	958
Earnings on Investments	560	624	1,184
Other Revenue	2,170	200	2,370
Total Cash Receipts	66,422	99,387	165,809
Cash Disbursements:			
Current:			
General Government	42,137	529	42,666
Public Safety		39,023	39,023
Public Works	784	79,165	79,949
Health	6,315		6,315
Total Cash Disbursements	49,236	118,717	167,953
Total Receipts Over/(Under) Disbursements	17,186	(19,330)	(2,144)
Other Financing Receipts/(Disbursements):			
Transfers-In		10,000	10,000
Transfers-Out	(10,000)	10,000	(10,000)
Total Other Financing Receipts/(Disbursements)	(10,000)	10,000	0
Excess of Cash Receipts and Other Financing			
Receipts Over/(Under) Cash Disbursements			
and Other Financing Disbursements	7,186	(9,330)	(2,144)
Fund Cash Balances, January 1	16,490	49,148	65,638
Fund Cash Balances, December 31	\$23,676	\$39,818	\$63,494
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The notes to the financial statements are an integral part of this statement.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Description of the Entity

Eagle Township, Brown County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services, including road and bridge maintenance, cemetery maintenance, and fire protection. The Township contracts with the Village of Sardinia and the Winchester Community Fire District to provide fire protection.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

## B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash Deposits

The Township maintains all funds in an interest-bearing checking account.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Motor Vehicle License Tax Fund - Receives motor vehicle tax money for constructing, maintaining and repairing Township roads.

Cemetery Fund - Receives tax money, and fees from the sale of lots for the purpose of maintaining, grooming and operating of Township cemeteries.

Fire Levy Fund - Receives property tax money for the provision of fire protection.

Zoning Fund - Receives fees from the sale of zoning permits for the purpose of enforcing zoning codes within the Township.

#### 3. Capital Project Fund

This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects. The Township had the following significant capital project fund:

Issue II Fund - The Township received a grant from the State of Ohio in 2000 for a Township road paving project. This fund accounts for monies paid by the State directly to contractors for road paving projects on behalf of the Township.

### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. The Township did not encumber commitments required by Ohio Law. However, there were no material outstanding encumbrances as of December 31, 2000 and 1999.

A summary of 2000 and 1999 budgetary activity appears in Note 3.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

## 2. EQUITY IN POOLED CASH AND DEPOSITS

The Township maintains a pool of deposits used by all funds. The Ohio Revised Code prescribes allowable deposits . The carrying amount of deposits at December 31 was as follows:

	<u>2000</u>	<u>1999</u>
Demand deposits	\$82,285	\$63,494

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation.

## 3. BUDGETARY ACTIVITY

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Budgetary activity for the years ending December 31, 2000 and 1999 follows:

2000 Budgeted vs. Actual Receipts						
Budgeted Actual						
Fund Type		Receipts	Receipts	Variance		
General		\$69,176	\$48,868	(\$20,308)		
Special Revenue		93,609	99,626	6,017		
Capital Projects		67,874	67,874	0		
	Total	\$230,659	\$216,368	(\$14,291)		

2000 Budgeted vs. Actual Budgetary Basis Expenditures					
		Appropriation	Budgetary		
Fund Type		Authority	Expenditures	Variance	
General		\$94,279	\$ 41,872	\$ 52,407	
Special Revenue		131,934	87,831	44,103	
Capital Projects			67,874	(67,874)	
	Total	\$226,213	\$197,577	\$28,636	

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 3. BUDGETARY ACTIVITY (Continued)

1999 Budgeted vs. Actual Receipts					
		Budgeted	Actual		
Fund Type		Receipts	Receipts	Variance	
General Special Revenue		\$52,800 108,803	\$66,422 109,387	\$13,622 584	
	Total	\$161,603	\$175,809	\$14,206	
1999 Bu	idgeted vs.	Ŭ	y Basis Expenditur	es	
	idgeted vs.	Appropriation	Budgetary		
1999 Bu Fund Type	idgeted vs.	Ŭ	/	res Variance	
	idgeted vs.	Appropriation	Budgetary		

In 2000, expenditures exceeded appropriations in the Capital Projects Fund by \$67,874. This resulted from \$67,874 of Issue II monies expended on behalf of the Township which were not budgeted. In 1999 expenditures exceeded appropriations in the Fire Fund by \$8,524.

## 4. **PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 1920.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. RETIREMENT SYSTEMS

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

## 5. RETIREMENT SYSTEMS (Continued)

Contribution rates are also prescribed by the Ohio Revised Code. PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries in 1999 and an amount equal to 10.84% in 2000.

### 6. RISK MANAGEMENT

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Errors and omissions

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## REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Eagle Township Brown County 10291 Malblanc Road Winchester, Ohio 45697

To the Board of Trustees:

We have audited the accompanying financial statements of Eagle Township, Brown County, Ohio (the Township), as of and for the years ended December 31, 2000 and 1999, and have issued our report thereon dated June 19, 2001. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards*, which are described in the accompanying Schedule of Findings as items 2000-40408-001 to 2000-40408-003. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated June 19, 2001.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgement, could adversely affect the Township's ability to record, process, summarize, and report financial data consistent with assertions of management in the financial statements. Reportable conditions are described in the accompanying schedule of findings as items 2000-40408-002 and 2000-40408-004.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reportable conditions and, accordingly, would not necessarily disclose all

Eagle Township Brown County Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

reportable conditions that are also considered to be material weaknesses. However, we believe that none of the reportable conditions described above is a material weakness. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated June 19, 2001.

This report is intended for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 19, 2001

## SCHEDULE OF FINDINGS DECEMBER 31, 2000 AND 1999

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## FINDING NUMBER 2000-40408-001

## **Material Noncompliance**

Ohio Rev. Code, Section 5705.41(B) prohibits expenditures in excess of appropriations. The following funds had expenditures in excess of appropriations:

2000 - Capital Projects Fund	Appropriation Amount	Disbursement Amount	Variance
Issue II	\$0	\$67,874	(\$67,874)

1999 - Special Revenue Fund	Appropriation Amount	Disbursement Amount	Variance
Fire Fund	\$30,499	\$39,023	(\$8,524)

## FINDING NUMBER 2000-40408-002

## Material Noncompliance/Reportable Condition

Ohio Rev. Code, Section 5705.41(D), requires that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the subdivision's fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

This Section also provides for two exceptions to the above requirements:

- 1. Then and Now Certificates If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Board of Trustees may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate.
- 2. If the amount involved is less than \$1,000 dollars, the Clerk may authorize payment through a Then and Now Certificate without affirmation of the Board of Trustees, if such expenditure is otherwise valid.

Eagle Township Brown County Schedule of Findings Page 2

### FINDING NUMBER 2000-40408-002 (Continued)

Where a continuing contract is to be performed in whole or in part in an ensuing fiscal year, only the amount required to meet those amounts in the fiscal year in which the contract is made need be certified.

Prior certification was not obtained for any of the vouchers reviewed, and neither of the two exceptions provided above were utilized. Failure to certify the availability of funds and encumber appropriations can result in overspending funds and negative cash fund balances. Therefore, we recommend the Township obtain approved purchase orders, which contain the Treasurer's certification that the amount required to meet the obligation has been lawfully appropriated and authorized, prior to making a commitment.

## FINDING NUMBER 2000-40408-003

## Finding For Recovery Repaid While Under Audit

Township Trustee's salaries are set by Ohio Rev. Code, Section 505.24 based upon each township's annual budget. For the year ended December 31, 1999, Trustee Patrick Berry due a salary in 1999 of \$5,200 and was paid \$6,000, which resulted in an overpayment of \$800.

In accordance with the forgoing facts, and pursuant to Ohio Rev. Code, Section 117.28, a Finding for Recovery for the overpayment of salary is hereby issued against Patrick Berry, Trustee and in favor of the General Fund, in the amount of \$800.

The Trustee repaid this amount to the Township on June 8, 2001, receipt number 572 in the amount of \$800.

## FINDING NUMBER 2000-40408-004

#### **Reportable Condition**

The Township Clerk is responsible for the calculation of officials salaries. The Clerk overpaid officials in 1999 a total of \$4,652 and underpaid officials in 2000 \$4,823 due to the use of incorrect budget amounts. As a result, a Finding for Recovery was issued (see finding number 2000-40408-003 above) and a citation in a separate report issued to management in a separate letter dated June 19, 2001.

We recommend the Clerk periodically review the Township budget to determine that officials are paid according to the budget and if the budget increases or decreases during the year the salaries may need to be adjusted accordingly.



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# EAGLE TOWNSHIP

# **BROWN COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JULY 10, 2001