# AUDITOR O

LAUREL TOWNSHIP HOCKING COUNTY

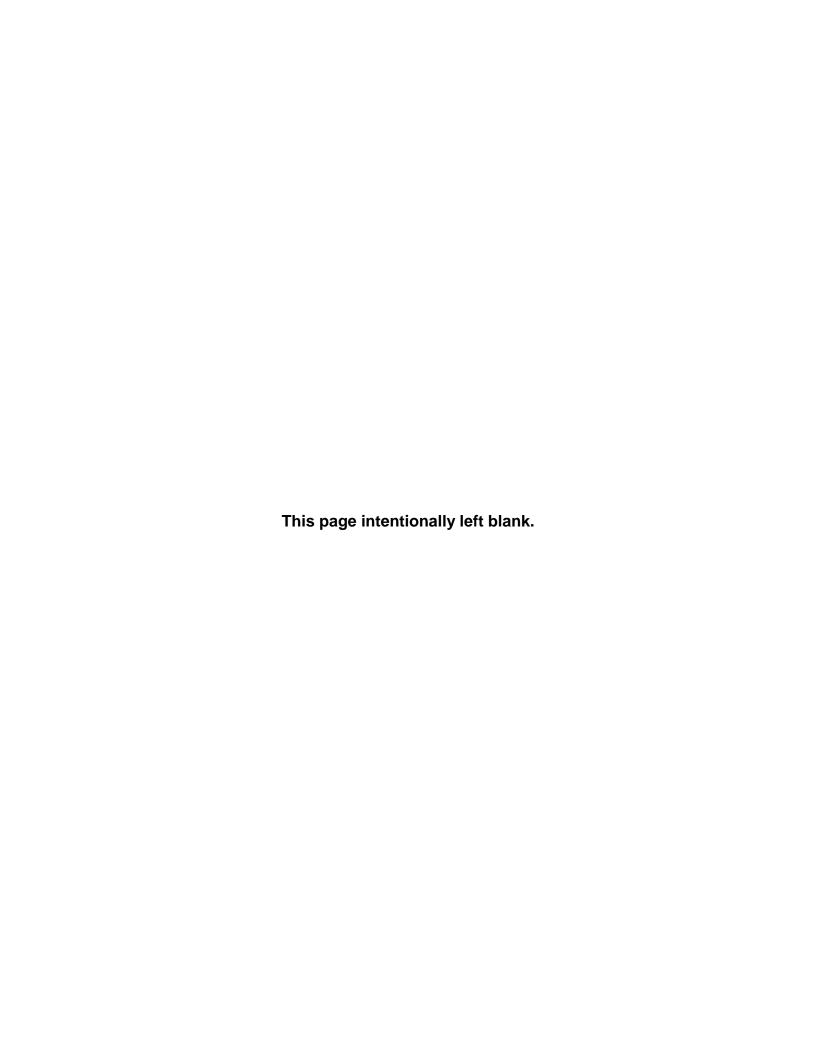
**REGULAR AUDIT** 

FOR THE YEARS ENDED DECEMBER 31, 2000 - 1999



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#### REPORT OF INDEPENDENT ACCOUNTANTS

Laurel Township Hocking County 26971 Wildcat Road Rockbridge, Ohio 43149

#### To the Board of Trustees:

We have audited the accompanying financial statements of Laurel Township, Hocking County, Ohio (the Township), as of and for the years ended December 31, 2000 and 1999. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Laurel Township, Hocking County, as of December 31, 2000 and 1999, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 25, 2001 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of management, the Board of Trustees and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

**Jim Petro** Auditor of State

June 25, 2001

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# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

#### **Governmental Fund Types**

	<del></del>	, , , ,	
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Local Taxes	\$42,937	\$53,874	\$96,811
Intergovernmental	17,319	97,807	115,126
Earnings on Investments	2,525	1,101	3,626
Other Revenue	1,562	7,911	9,473
Other Revenue	1,002	7,011	3,470
Total Cash Receipts	64,343	160,693	225,036
Cash Disbursements:			
Current:			
General Government	44,619		44,619
Public Safety	5,620	5,686	11,306
Public Works	589	127,538	128,127
Health	1,755		1,755
Conservation - Recreation		29,567	29,567
Total Cash Disbursements	52,583	162,791	215,374
Total Cash Disbursements	02,000	102,731	210,074
Total Cash Receipts Over/(Under) Cash Disbursements	11,760	(2,098)	9,662
Fund Cash Balances, January 1	35,043	73,764	108,807
Fund Cash Balances, December 31	\$46,803	\$71,666	\$118,469
Reserve for Encumbrances, December 31		\$2,166	\$2,166

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

#### **Governmental Fund Types**

Governmentar rund Types			
General	Special Revenue	Totals (Memorandum Only)	
000.050	<b>DE 4.040</b>	407.070	
		\$87,272	
	•	92,259	
		1,763	
620	7,710	8,330	
52,976	136,648	189,624	
	= 000	45,902	
		11,283	
	112,050	112,844	
1,700	44.000	1,700	
400	14,380	14,380	
136		136	
54,152	132,093	186,245	
(1,176)	4,555	3,379	
937		937	
937		937	
(239)	4,555	4,316	
35,282	69,209	104,491	
\$35,043	\$73,764	\$108,807	
	\$33,256 18,393 707 620 52,976  45,902 5,620 794 1,700 136 54,152 (1,176) 937 937 (239) 35,282	General         Special Revenue           \$33,256         \$54,016           18,393         73,866           707         1,056           620         7,710           52,976         136,648           45,902         5,663           794         112,050           1,700         14,380           136         132,093           (1,176)         4,555           937         937           937         937           (239)         4,555           35,282         69,209	

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Laurel Township, Hocking County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services, including road and bridge maintenance, cemetery maintenance, recreation and fire protection. The Township contracts with the Trustees of Good Hope Township to provide fire services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash

The Township Clerk maintains all available funds of the Township in an interest -bearing checking account.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund- This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Township did not encumber all commitments as required by Ohio law.

A summary of 2000 and 1999 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the Township.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	<u>2000</u>	<u>1999</u>
Demand deposits	\$118,469	\$108,807
Total deposits	\$118,469	\$108,807

**Deposits:** Deposits are insured by the Federal Deposit Insurance Corporation and collateralized by securities specifically pledged by the financial institution to the Township.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2000 and 1999, follows:

2000 Budgeted vs. Actual Receipts				
		Budgeted	Actual	
Fund Type		Receipts	Receipts	Variance
General		\$54,000	\$64,343	\$10,343
Special Revenue		138,100	160,693	22,593
	Total	\$192,100	\$225,036	\$32,936

2000 Budgeted vs. Actual Budgetary Basis Expenditures Appropriation Budgetary Authority Fund Type Expenditures Variance General \$68,670 \$52,583 \$16,087 Special Revenue 187,400 164,957 22,443 Total \$256,070 \$217,540 \$38,530

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 3. **BUDGETARY ACTIVITY (Continued)**

1999 Budgeted	vs. A	∖ctual	Recei	pts
---------------	-------	--------	-------	-----

Fund Type		Budgeted Receipts	Actual Receipts	Variance
General Special Revenue		\$51,000 114,900	\$53,913 136,648	\$2,913 \$21,748
	Total	\$165,900	\$190,561	\$24,661

#### 1999 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue		\$52,770 173,700	\$54,152 132,093	(\$1,382) \$41,607
	Total	\$226,470	\$186,245	\$40,225

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. RETIREMENT SYSTEM

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. The plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2000 and 1999, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries through June 30, 2000. For the period July 1, 2000 through December 31, 2000, PERS temporarily reduced the employer's contribution rate to 8.13% of participants' gross salaries. The Township has paid all contributions required through December 31, 2000.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 6. RISK MANAGEMENT

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), an unincorporated non-profit association with several governmental entity members providing a formalized, jointly administered self-insurance risk management program and other administrative services.

The Township has obtained coverage from OTARMA for the following risks:

- Comprehensive property and general liability
- Vehicles
- Errors and omissions

The Township provides health insurance to the officials and full-time employees through a private carrier. The Township also provides cancer insurance to the officials through a private carrier.

#### 7. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.

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# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Laurel Township Hocking County 26971 Wildcat Road Rockbridge, Ohio 43149

To the Board of Trustees:

We have audited the accompanying financial statements of Laurel Township, Hocking County, Ohio (the Township), as of and for the years ended December 31, 2000 and 1999, and have issued our report thereon dated June 25, 2001 We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying Schedule of Findings as item 2000-40737-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated June 25, 2001.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated June 25, 2001

Laurel Township Hocking County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 25,2001

#### SCHEDULE OF FINDINGS DECEMBER 31, 2000 AND 1999

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2000-40737-001

#### **Noncompliance Citation**

Ohio Revised Code § 5705.41(D) states in part that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The following exceptions to this basic requirement are provided by statute:

Then and Now Certificate: This exception provides that, if the fiscal officer can certify that both at the time that the contract or order was made and at the time that he is completing his certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.

Amounts of less than \$100 for counties, or less than \$1,000 for other political subdivisions, may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

Ninety-three percent of expenditures tested for the period January 1, 1999 through December 31, 2000, had either invoice dates preceding the certification dates or no certification. The Township did not utilize Then and Now Certificates. This could lead to obligations being entered into when there is not sufficient funds available to cover the transaction.

We recommend the Township Clerk certify the availability of funds prior to ordering goods or services and encumber the corresponding commitments when the certification is made. In the event the Township Clerk cannot make this certification prior to incurring an obligation, we recommend a Then and Now Certificate be approved and used as listed above.

#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2000 AND 1999

Finding	Finding	Fully	Not Corrected; Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
Number	Summary	Corrected?	
1998-40737-001	A finding for recovery was issued under Ohio Rev. Code Sections 505.24 and 507.09 for compensating the Township Trustees and Clerk at a higher rate than authorized when the Township budget increased beyond the \$250,000 threshold on February 17, 1998. The officials were compensated retroactively rather than prorated.	Yes	N/A



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#### LAUREL TOWNSHIP

#### **HOCKING COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 2, 2001