# AUDITOR C

## MUSKINGUM COUNTY PARK DISTRICT MUSKINGUM COUNTY

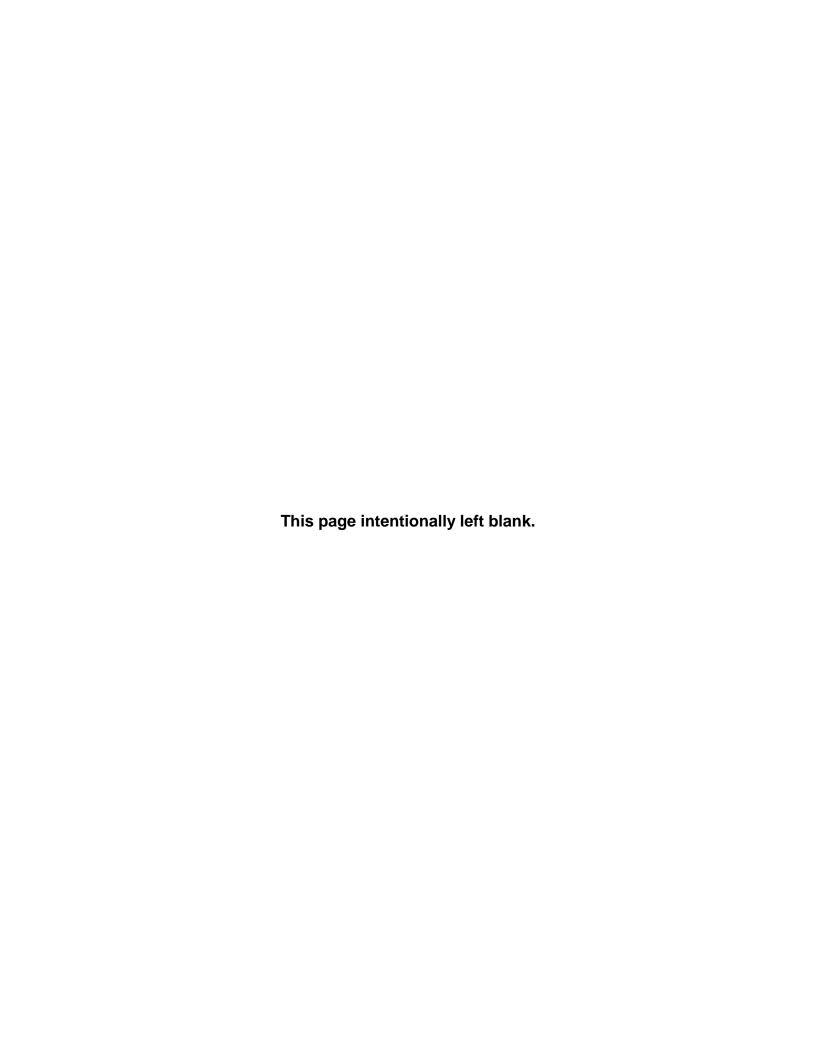
**INITIAL AUDIT** 

FOR THE YEARS ENDED DECEMBER 31, 2000 - 1999



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#### REPORT OF INDEPENDENT ACCOUNTANTS

Muskingum County Park District Muskingum County 1830 East Pike, P.O. Box 446 Zanesville, Ohio 43701

To the Board of Park Commissioners:

We have audited the accompanying financial statements of the Muskingum County Park District, Muskingum County, Ohio (the District), as of and for the years ended December 31, 2000 and 1999. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the District prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the fund cash balance of the District as of December 31, 2000 and 1999, and its cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 1, 2001 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the management, the Board of Park Commissioners and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 1, 2001

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# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCE FOR THE YEAR ENDED DECEMBER 31, 2000

Federal         \$4,237           State         95,271           Local (County)         300,000           Fees         750           Gifts and Donations         300           Total Cash Receipts         400,558           Cash Disbursements:           Current:           Salaries - Employees         47,376           Supplies         1,246           Materials         1,228           Equipment         166           Contracts - Services         40,455           Rentals         64           Advertising and Printing         64           Travel         1,244           Public Employees Retirement         5,256           Workers' Compensation         1,384           Insurance         8,911           Capital Outlay         15,769           Debt:         Payment of Loan Principal         4,236           Other         142           Total Cash Disbursements         127,341           Total Cash Receipts Over/(Under) Cash Disbursements         273,217           Cash Balance, January 1         33,877           Cash Balance, December 31         \$307,094	Cash Receipts: Intergovernmental:	
Local (County)         300,000           Fees         750           Gifts and Donations         300           Total Cash Receipts         400,558           Cash Disbursements:           Current:         Salaries - Employees         47,376           Supplies         1,246           Materials         1,028           Equipment         166           Contracts - Services         40,455           Rentals         64           Advertising and Printing         64           Travel         1,244           Public Employees Retirement         5,256           Workers' Compensation         1,384           Insurance         8,911           Capital Outlay         15,769           Debt:         29yment of Loan Principal         4,236           Other         142           Total Cash Disbursements         127,341           Total Cash Receipts Over/(Under) Cash Disbursements         273,217           Cash Balance, January 1         33,877           Cash Balance, December 31         307,094	•	\$4,237
Local (County)         300,000           Fees         750           Gifts and Donations         300           Total Cash Receipts         400,558           Cash Disbursements:           Current:         Salaries - Employees         47,376           Supplies         1,246           Materials         1,028           Equipment         166           Contracts - Services         40,455           Rentals         64           Advertising and Printing         64           Travel         1,244           Public Employees Retirement         5,256           Workers' Compensation         1,384           Insurance         8,911           Capital Outlay         15,769           Debt:         29yment of Loan Principal         4,236           Other         142           Total Cash Disbursements         127,341           Total Cash Receipts Over/(Under) Cash Disbursements         273,217           Cash Balance, January 1         33,877           Cash Balance, December 31         307,094	State	
Fees         750           Gifts and Donations         300           Total Cash Receipts         400,558           Cash Disbursements:           Current:         Salaries - Employees         47,376           Supplies         1,246           Materials         1,028           Equipment         166           Contracts - Services         40,455           Rentals         64           Advertising and Printing         64           Travel         1,244           Public Employees Retirement         5,256           Workers' Compensation         1,384           Insurance         8,911           Capital Outlay         15,769           Debt:         2           Payment of Loan Principal         4,236           Other         142           Total Cash Disbursements         127,341           Total Cash Receipts Over/(Under) Cash Disbursements         273,217           Cash Balance, January 1         33,877           Cash Balance, December 31         \$307,094	Local (County)	
Cash Disbursements:         400,558           Current:         3alaries - Employees         47,376           Supplies         1,246           Materials         1,028           Equipment         166           Contracts - Services         40,455           Rentals         64           Advertising and Printing         64           Travel         1,244           Public Employees Retirement         5,256           Workers' Compensation         1,384           Insurance         8,911           Capital Outlay         15,769           Debt:         120           Payment of Loan Principal         4,236           Other         142           Total Cash Disbursements         127,341           Total Cash Receipts Over/(Under) Cash Disbursements         273,217           Cash Balance, January 1         33,877           Cash Balance, December 31         \$307,094		750
Cash Disbursements:         Current:           Salaries - Employees         47,376           Supplies         1,246           Materials         1,028           Equipment         166           Contracts - Services         40,455           Rentals         64           Advertising and Printing         64           Travel         1,244           Public Employees Retirement         5,256           Workers' Compensation         1,384           Insurance         8,911           Capital Outlay         15,769           Debt:         29yment of Loan Principal         4,236           Other         142           Total Cash Disbursements         127,341           Total Cash Receipts Over/(Under) Cash Disbursements         273,217           Cash Balance, January 1         33,877           Cash Balance, December 31         \$307,094	Gifts and Donations	300
Current:       \$ 47,376         Supplies       1,246         Materials       1,028         Equipment       166         Contracts - Services       40,455         Rentals       64         Advertising and Printing       64         Travel       1,244         Public Employees Retirement       5,256         Workers' Compensation       1,384         Insurance       8,911         Capital Outlay       15,769         Debt:       1         Payment of Loan Principal       4,236         Other       142         Total Cash Disbursements       127,341         Total Cash Receipts Over/(Under) Cash Disbursements       273,217         Cash Balance, January 1       33,877         Cash Balance, December 31       \$307,094	Total Cash Receipts	400,558
Salaries - Employees       47,376         Supplies       1,246         Materials       1,028         Equipment       166         Contracts - Services       40,455         Rentals       64         Advertising and Printing       64         Travel       1,244         Public Employees Retirement       5,256         Workers' Compensation       1,384         Insurance       8,911         Capital Outlay       15,769         Debt:       2         Payment of Loan Principal       4,236         Other       142         Total Cash Disbursements       127,341         Total Cash Receipts Over/(Under) Cash Disbursements       273,217         Cash Balance, January 1       33,877         Cash Balance, December 31       \$307,094	Cash Disbursements:	
Supplies       1,246         Materials       1,028         Equipment       166         Contracts - Services       40,455         Rentals       64         Advertising and Printing       64         Travel       1,244         Public Employees Retirement       5,256         Workers' Compensation       1,384         Insurance       8,911         Capital Outlay       15,769         Debt:       200         Payment of Loan Principal       4,236         Other       142         Total Cash Disbursements       127,341         Total Cash Receipts Over/(Under) Cash Disbursements       273,217         Cash Balance, January 1       33,877         Cash Balance, December 31       \$307,094	Current:	
Materials       1,028         Equipment       166         Contracts - Services       40,455         Rentals       64         Advertising and Printing       64         Travel       1,244         Public Employees Retirement       5,256         Workers' Compensation       1,384         Insurance       8,911         Capital Outlay       15,769         Debt:       15,769         Payment of Loan Principal       4,236         Other       142         Total Cash Disbursements       127,341         Total Cash Receipts Over/(Under) Cash Disbursements       273,217         Cash Balance, January 1       33,877         Cash Balance, December 31       \$307,094	·	•
Equipment       166         Contracts - Services       40,455         Rentals       64         Advertising and Printing       64         Travel       1,244         Public Employees Retirement       5,256         Workers' Compensation       1,384         Insurance       8,911         Capital Outlay       15,769         Debt:       127,769         Payment of Loan Principal       4,236         Other       142         Total Cash Disbursements       127,341         Total Cash Receipts Over/(Under) Cash Disbursements       273,217         Cash Balance, January 1       33,877         Cash Balance, December 31       \$307,094	• •	•
Contracts - Services       40,455         Rentals       64         Advertising and Printing       64         Travel       1,244         Public Employees Retirement       5,256         Workers' Compensation       1,384         Insurance       8,911         Capital Outlay       15,769         Debt:       94         Payment of Loan Principal       4,236         Other       142         Total Cash Disbursements       127,341         Total Cash Receipts Over/(Under) Cash Disbursements       273,217         Cash Balance, January 1       33,877         Cash Balance, December 31       \$307,094		
Rentals       64         Advertising and Printing       64         Travel       1,244         Public Employees Retirement       5,256         Workers' Compensation       1,384         Insurance       8,911         Capital Outlay       15,769         Debt:	• •	
Advertising and Printing       64         Travel       1,244         Public Employees Retirement       5,256         Workers' Compensation       1,384         Insurance       8,911         Capital Outlay       15,769         Debt:       127,340         Payment of Loan Principal       4,236         Other       142         Total Cash Disbursements       127,341         Total Cash Receipts Over/(Under) Cash Disbursements       273,217         Cash Balance, January 1       33,877         Cash Balance, December 31       \$307,094	Contracts - Services	40,455
Travel       1,244         Public Employees Retirement       5,256         Workers' Compensation       1,384         Insurance       8,911         Capital Outlay       15,769         Debt:       15,769         Payment of Loan Principal       4,236         Other       142         Total Cash Disbursements       127,341         Total Cash Receipts Over/(Under) Cash Disbursements       273,217         Cash Balance, January 1       33,877         Cash Balance, December 31       \$307,094	Rentals	64
Public Employees Retirement 5,256 Workers' Compensation 1,384 Insurance 8,911 Capital Outlay 15,769 Debt: Payment of Loan Principal 4,236 Other 142  Total Cash Disbursements 127,341  Total Cash Receipts Over/(Under) Cash Disbursements 273,217  Cash Balance, January 1 33,877  Cash Balance, December 31	Advertising and Printing	64
Workers' Compensation 1,384 Insurance 8,911 Capital Outlay 15,769 Debt: Payment of Loan Principal 4,236 Other 142  Total Cash Disbursements 127,341  Total Cash Receipts Over/(Under) Cash Disbursements 273,217  Cash Balance, January 1 33,877  Cash Balance, December 31 \$307,094	Travel	1,244
Insurance 8,911 Capital Outlay 15,769 Debt: Payment of Loan Principal 4,236 Other 142  Total Cash Disbursements 127,341  Total Cash Receipts Over/(Under) Cash Disbursements 273,217  Cash Balance, January 1 33,877  Cash Balance, December 31 \$307,094	Public Employees Retirement	5,256
Capital Outlay Debt: Payment of Loan Principal Other  Total Cash Disbursements  Total Cash Receipts Over/(Under) Cash Disbursements  Cash Balance, January 1  Cash Balance, December 31  15,769 4,236 142  127,341  127,341  127,341  133,877  133,877	Workers' Compensation	1,384
Debt: Payment of Loan Principal 4,236 Other 142  Total Cash Disbursements 127,341  Total Cash Receipts Over/(Under) Cash Disbursements 273,217  Cash Balance, January 1 33,877  Cash Balance, December 31 \$307,094	Insurance	8,911
Payment of Loan Principal 4,236 Other 142  Total Cash Disbursements 127,341  Total Cash Receipts Over/(Under) Cash Disbursements 273,217  Cash Balance, January 1 33,877  Cash Balance, December 31 \$307,094	Capital Outlay	15,769
Other142Total Cash Disbursements127,341Total Cash Receipts Over/(Under) Cash Disbursements273,217Cash Balance, January 133,877Cash Balance, December 31\$307,094	Debt:	
Total Cash Disbursements  127,341  Total Cash Receipts Over/(Under) Cash Disbursements  273,217  Cash Balance, January 1  Cash Balance, December 31  \$307,094	Payment of Loan Principal	4,236
Total Cash Receipts Over/(Under) Cash Disbursements  Cash Balance, January 1  Cash Balance, December 31  \$307,094	Other	142
Cash Balance, January 1  Cash Balance, December 31  \$33,877	Total Cash Disbursements	127,341
Cash Balance, December 31 \$307,094	Total Cash Receipts Over/(Under) Cash Disbursements	273,217
	Cash Balance, January 1	33,877
Reserves for Encumbrances, December 31 \$82,010	Cash Balance, December 31	\$307,094
	Reserves for Encumbrances, December 31	\$82,010

The notes to the financial statements are an integral part of this statement.

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCE FOR THE YEAR ENDED DECEMBER 31, 1999

Cash Receipts: Intergovernmental: Federal Local (County) Fees	\$83,037 235,825 400
Total Cash Receipts	319,262
Cash Disbursements:	
Current:	07.044
Salaries - Employees	37,211
Supplies	946
Equipment Contracts - Services	13,091 43,315
Advertising and Printing	43,313
Travel	2,161
Public Employees Retirement	4,573
Insurance	4,777
Capital Outlay	183,019
Debt:	,
Payment of Loan Principal	83,037
Other	136
Total Cash Disbursements	372,658
Total Cash Receipts Over/(Under) Cash Disbursements	(53,396)
Other Financing Receipts/(Disbursements): Proceeds from Sale of Public Debt:	
Proceeds of Loan	87,273
Total Other Financing Receipts/(Disbursements)	87,273
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements	
and Other Financing Disbursements	33,877
Cash Balance, January 1	0
Cash Balance, December 31	\$33,877
	¢4 740
Reserves for Encumbrances, December 31	<u>\$1,710</u>

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Muskingum County Park District, Muskingum County, (the District) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is directed by a three-member Board of Commissioners appointed by the probate judge of Muskingum County. The District acquires lands for conversion into forest reserves and for the conservation of the natural resources, including streams, lakes, submerged lands and swamp lands. The Board may also create parks, parkways, and other reservations and may afforest, develop, improve and protect and promote the use of same as the Board deems conducive to the general welfare.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

In accordance with Ohio Revised Code, the District's cash is held and invested by the Muskingum County Treasurer, who acts as custodian for District monies. The District's assets are held in the County's cash and investment pool, and are valued at the Treasurer's reported carrying amount.

#### D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District has a General Fund which is used as the District's general operating fund and is used to account for all financial resources. When significant grants are received, the District will be required to establish separate funds to account for those financial resources.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (CONTINUED)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2000 and 1999 budgetary activity appears in Note 2.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the District.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (CONTINUED)

#### 2. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2000 and 1999 follows:

2000 Budgeted vs. Actual Receipts				
	Budgeted	Actual		
Fund Type	Receipts	Receipts	Variance	
General	\$ 720,258	\$ 400,558	\$ (319,700)	
2000 Budg	eted vs. Actual Budgeta		ıres	
	Appropriation	Budgetary		
Fund Type	Authority	Expenditures	Variance	
General	\$ 718,892	\$ 209,351	\$ 509,541	
1999 Budgeted vs. Actual Receipts				
	Budgeted	Actual		
Fund Type	Receipts	Receipts	Variance	
General	\$ 319,262	\$ 406,535	\$ 87,273	
1999 Budgeted vs. Actual Budgetary Basis Expenditures				
	Appropriation	Budgetary		
Fund Type	<u>Authority</u>	Expenditures	Variance	

#### 3. RETIREMENT SYSTEMS

The District's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. PERS members contributed 8.5% of their gross salaries. The District contributed an amount equal to 10.84% and 13.55% for 2000 and 1999, respectively, of participants' gross salaries. The District has paid all contributions required through December 31, 2000.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (CONTINUED)

#### 4. RISK MANAGEMENT

The District is a member of the Public Entities Pool of Ohio (the Pool). The Pool assumes the risk of loss up to the limits of the District's policy. The Pool may assess supplemental premiums. The following risks are covered by the Pool:

- General Liability and Casualty
- Employee Benefit Liability
- Automobile Liability

The District provides health insurance to full-time employees through a limited risk health insurance program that is maintained by Muskingum County. Premiums are paid to a third party administrator, Coresource Inc. The claims are processed and monitored by a County insurance administrator in conjunction with the third party administrator.

The District also provides dental, vision and life insurance to full-time employees through a private carrier.

#### 5. CONTINGENT LIABILITIES

There is no pending litigation outstanding against the District.

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, management believes such refunds, if any, would not be material.



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## REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Muskingum County Park District Muskingum County 1830 East Pike, P.O. Box 446 Zanesville, Ohio 43701

To the Board of Park Commissioners:

We have audited the accompanying financial statements of the Muskingum County Park District, Muskingum County, Ohio (the District), as of and for the years ended December 31, 2000 and 1999, and have issued our report thereon dated May 1, 2001. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted a matter involving the internal control over financial reporting that does not require inclusion in this report, that we have reported to the management of the District in a separate letter dated May 1, 2001.

Muskingum County Park District Muskingum County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the management and the Board of Park Commissioners, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 1, 2001



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# MUSKINGUM COUNTY PARK DISTRICT MUSKINGUM COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JUNE 19, 2001