# REGULAR AUDIT

# FOR THE YEARS ENDED DECEMBER 31, 2000-1999



Jim Petro Auditor of State

STATE OF OHIO

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#### **REPORT OF INDEPENDENT ACCOUNTANTS**

PMP Joint Ambulance District Hancock County 139 West Main Street P.O. Box 27 McComb, Ohio 45858-0027

To the Board of Trustees:

We have audited the accompanying financial statements of PMP Joint Ambulance District, Hancock County, Ohio, (the District) as of and for the years ended December 31, 2000 and 1999. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the District prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the fund cash balances and reserves for encumbrances of the District, as of December 31, 2000 and 1999, and its cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2001 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audits.

PMP Joint Ambulance District Hancock County Report of Independent Accountants Page 2

This report is intended solely for the information and use of management, the Board of Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 31, 2001

#### STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

	Governmental Fund Types		-
	General	Debt Service	Totals (Memorandum Only)
Cash Receipts:			
Local Taxes	\$182,993		\$182,993
Intergovernmental	16,248		16,248
Charges for Services	25,605		25,605
Earnings on Investments	3,172		3,172
Miscellaneous	2,415		2,415_
Total Cash Receipts	230,433		230,433
Cash Disbursements:			
Current:			
Salaries	157,817		157,817
PERS - Retirement	17,043		17,043
Unemployment	979		979
Workers Compensation	1,062		1,062
Supplies	9,974		9,974
Repairs	2,142		2,142
Other	13,027		13,027
Equipment Purchase and Replacement	5,555		5,555
Total Disbursements	207,599		207,599
Total Receipts Over Disbursements	22,834		22,834
Fund Cash Balances, January 1	77,670	\$972	78,642
Fund Cash Balances, December 31	\$100,504	\$972	\$101,476
Reserves for Encumbrances, December 31	\$86,944		\$86,944

The notes to the financial statements are an integral part of this statement.

#### STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	Governmental	_	
	General	Debt Service	Totals (Memorandum Only)
Cash Receipts:			
Local Taxes	\$183,529		\$183,529
Intergovernmental	15,848		15,848
Charges for Services	17,072		17,072
Earnings on Investments	1,501		1,501
Miscellaneous	1,044		1,044
Total Cash Receipts	218,994		218,994
Cash Disbursements:			
Current:			
Salaries	133,849		133,849
PERS - Retirement	17,843		17,843
Unemployment	1,433		1,433
Workers Compensation	4,303		4,303
Supplies	3,023		3,023
Repairs	2,065		2,065
Other	12,942		12,942
Equipment Purchase and Replacement	550		550_
Total Disbursements	176,008		176,008
Total Receipts Over Disbursements	42,986		42,986
Fund Cash Balances, January 1	34,684	972	35,656
Fund Cash Balances, December 31	\$77,670	\$972	\$78,642
Reserves for Encumbrances, December 31			

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The PMP Joint Ambulance District, Hancock County, (the District) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District was created in June 1991 under § 505.71, Ohio Revised Code with the following subdivisions: Portage Township, Village of McComb, and Pleasant Township. The Board of Trustees consists of three members appointed by each subdivision. The District provides emergency medical services and transportation.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Certificates of deposit are valued at cost.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

#### D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Debt Service Fund

The Debt Service Fund is used to accumulate resources for the retirement of District debt. The District's debt was retired in 1998 and \$972 remains in the fund for payment of future debt.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. With the exception of the purchase of an ambulance at the end of 2000, encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2000 and 1999 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The District maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 follows:

	<u>2000</u>	<u>1999</u>
Demand deposits	\$41,476	\$28,642
Certificates of deposit	60,000	50,000
Total deposits	\$101,476	\$78,642

Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2000 and 1999 follows:

2000 Budgeted vs. Actual Receipts				
Budgeted Actual				
Fund Type	Receipts	Receipts	Variance	
General	\$216,089	\$230,433	\$14,344	

2000 Budgeted vs. Actual Budgetary Basis Expenditures				
Appropriation Budgetary				
Fund Type		Authority	Expenditures	Variance
General		\$294,731	\$294,543	\$188

1999 Budgeted vs. Actual Receipts				
Budgeted Actual				
Fund Type	Receipts	Receipts	Variance	
General	\$215,054	\$218,994	\$3,940	

1999 Budgeted vs. Actual Budgetary Basis Expenditures				
		Appropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General		\$250,710	\$176,008	\$74,702

#### 4. COMPLIANCE

The District had an outstanding contractual commitment at December 31, 2000, of \$86,994 for the purchase an ambulance that was not certified as required by Ohio Revised Code Section 5705.41(D).

#### 5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

Public utilities are also taxed on personal and real property located within the District.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

#### 6. RETIREMENT SYSTEMS

The District's officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2000 and 1999, PERS members contributed 8.5% of their gross salaries. The District contributed an amount equal to 13.55% and 10.84% of participants' gross salaries for 1999 and 2000, respectively. The District has paid all contributions required through December 31, 2000.

#### 7. RISK MANAGEMENT

The District is a member of the Public Entities Pool of Ohio, a local government risk pool. The Pool assumes the risk of loss up to the limits of the District's policy. The Pool may assess supplemental premiums. The following risks are covered by the Pool:

- Vehicles
- Miscellaneous property
- Electronic data processing equipment

#### 8. SUBSEQUENT EVENTS

On December 27, 2000, the District accepted a bid to purchase a new ambulance for \$86,944. This purchase is being financed with a down payment of \$11,944 and a \$75,000 loan with Peoples Bank dated February 5, 2001. The loan is at 5.66% and has a maturity date of February 5, 2005 with monthly payments of \$5,278.71.



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# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

PMP Joint Ambulance District Hancock County 139 West Main Street P.O. Box 27 McComb, Ohio 45858-0027

To the Board of Trustees:

We have audited the accompanying financial statements of PMP Joint Ambulance District, Hancock County, Ohio, (the District) as of and for the years ended December 31, 2000 and 1999, and have issued our report thereon dated May 31, 2001. We conducted our audits in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards*, which is described in the accompanying schedule of findings as item 2000-40232-001. We also noted a certain immaterial instance of noncompliance that we have reported to management of the District in a separate letter dated May 31, 2001.

#### Internal Control Over Financial Reporting

In planning and performing our audits, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the District in a separate letter dated May 31, 2001.

PMP Joint Ambulance District Hancock County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 31, 2001

#### SCHEDULE OF FINDINGS DECEMBER 31, 2000 AND 1999

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2000-40232-001

#### **Noncompliance Citation**

Ohio Revised Code § 5705.41(D) states that no subdivision or taxing unit shall make any contract or order any expenditure of money unless the certificate of the fiscal officer is attached. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Further, contracts and orders for expenditures lacking prior certification should be considered null and void.

This section also provides two exceptions to the above requirements:

- A. Then and Now Certificate if no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the purchase order or contract and at the time of the certificate, appropriated and free of any previous encumbrance, the Trustees may authorize the issuance of a check in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.
- B. If the amount involved is less than \$1000, the fiscal officer may authorize it to be paid without the affirmation of the Trustees, if such expenditure is otherwise valid.

As of December 31, 2000, the District had \$86,944 in outstanding purchase commitments that were not certified until 2001, and as a result were inappropriately charged against fiscal year 2001 appropriations. The accompanying financial statements have been adjusted to reflect this amount as an outstanding encumbrance in the general fund, as of December 31, 2000.

Certification is not only required by Ohio law but is a key control in the disbursement process to assure that purchase commitments receive prior approval, and to help reduce the possibility of District funds being over expended or exceeding budgetary spending limitations as set by the Trustees. To improve controls over disbursements, we recommend that all District disbursements receive prior certification of the Clerk and that the Trustees periodically review the expenditures made to ensure they are within the appropriations adopted by the Trustees, certified by the Clerk and recorded against appropriations.

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#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2000 AND 1999

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b>Explain</b> :
1998-40232-001	ORC § 5705.41(D) certification of expenditures.	No	This finding has been repeated in this report due to purchase commitments as of December 31, 2000, that were not certified until 2001.



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### PMP JOINT AMBULANCE DISTRICT

# HANCOCK COUNTY

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED JUNE 19, 2001