# SINGLE AUDIT

FOR THE YEAR ENDED JUNE 30, 2000



JIM PETRO AUDITOR OF STATE

STATE OF OHIO

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STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

743 East State Street Athens Mall, Suite B Athens, Ohio 45701

Telephone 740-594-3300 800-441-1389 Facsimile 740-594-2110

#### **REPORT OF INDEPENDENT ACCOUNTANTS**

South Central Ohio Educational Service Center Scioto County 411 Court Street Portsmouth, Ohio 45662

To the Board of Education:

We have audited the accompanying general purpose financial statements of the South Central Ohio Educational Service Center, Scioto County, Ohio (the Educational Service Center), as of and for the year ended June 30, 2000, as listed in the table of contents. These general purpose financial statements are the responsibility of the Educational Service Center's management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the South Central Ohio Educational Service Center, Scioto County, as of June 30, 2000, and the results of its operations for the year then ended in conformity with generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 30, 2001, on our consideration of the Educational Service Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Our audit was performed for the purpose of forming an opinion on the general purpose financial statements of the Educational Service Center taken as a whole. The accompanying Schedule of Federal Awards Receipts and Expenditures is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the general purpose financial statements. Such information has been subjected to the auditing procedures applied in the audit of the general purpose financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the general purpose financial statements taken as a whole.

Jim Petro Auditor of State

January 30, 2001

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#### COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 2000

				Fiduciary Fund Type Account Groups			
	Gov	ernmental Fund Ty	ypes	Fund Type	Accoun General	t Groups General	Totals
	General	Special Revenue	Capital Projects	Agency	Fixed Assets	Long-Term Obligations	(Memorandum Only)
Assets and Other Debits:							
Assets:							
Equity in Pooled Cash and Cash Equivalents Receivables:	\$435,371	\$694,010	\$7,361	\$931,617	\$0	\$0	\$2,068,359
Accounts	22	0	0	0	0	0	22
Intergovernmental	119,472	974,184	0	0	0	0	1,093,656
Accrued Interest	777	0	0	0	0	0	777
Prepaid Items	1,983	0	0	0	0	0	1,983
Fixed Assets (Net of							
Accumulated Depreciation)	0	0	0	0	297,296	0	297,296
Other Debits:							
Amount to be Provided from							
General Government Resources	0	0	0	0	0	513,088	513,088
Total Assets and Other Debits	\$557,625	\$1,668,194	\$7,361	\$931,617	\$297,296	\$513,088	\$3,975,181
Liabilities, Fund Equity and Other Credits:							
Liabilities:							
Accounts Payable	\$15,208	\$517,894	\$0	\$0	\$0	\$0	\$533,102
Accrued Wages and Benefits	104,730	215,559	0	0	0	0	320,289
Compensated Absences Payable	18,098	5,054	0	0	0	428,109	451,261
Intergovernmental Payable	35,823	33,465	280	0	0	7,454	77,022
Undistributed Monies	0	0	0	931,617	0	0	931,617
Capital Leases Payable	0	0		0	0	77,525	77,525
Total Liabilities	173,859	771,972	280	931,617	0	513,088	2,390,816
Fund Equity and Other Credits:							
Investment in General Fixed Assets	0	0	0	0	297,296	0	297,296
Fund Balance:	0	0	0	0	291,290	0	251,250
Reserved for Encumbrances	2,975	97,290	0	0	0	0	100,265
Unreserved:	2,713	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	0	0	0	0	100,205
Undesignated	380,791	798,932	7,081	0	0	0	1,186,804
Total Fund Equity and Other Credits	383,766	896,222	7,081	0	297,296	0	1,584,365
Total I and Equity and Outer Credits							
Total Liabilities, Fund Equity							

See accompanying notes to the general purpose financial statements.

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#### COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ALL GOVERNMENTAL FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 2000

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Revenues:				
Intergovernmental	\$1,912,635	\$4,890,523	\$63,077	\$6,866,235
Tuition and Fees	37,074	0	0	37,074
Interest	46,854	0	0	46,854
Customer Services	280,976	314,615	0	595,591
Miscellaneous	63,855	43,813	60	107,728
Total Revenues	2,341,394	5,248,951	63,137	7,653,482
Expenditures:				
Current:				
Instruction:	0	00.107	0	22.125
Regular	0	32,137	0	32,137
Special	600	2,500,523	0	2,501,123
Adult/Continuing	85	0	0	85
Other	3,761	0	0	3,761
Support Services:	< 20 F 0 F		0	505 105
Pupils	620,587	104,540	0	725,127
Instructional Staff	959,309	816,616	77,593	1,853,518
Board of Education	15,426	59,658	0	75,084
Administration	592,218	763,711	0	1,355,929
Fiscal	122,495	28,460	0	150,955
Operation and Maintenance of Plant	0	18,871	0	18,871
Central	230,480	2,585	0	233,065
Capital Outlay	0	1,917	0	1,917
Total Expenditures	2,544,961	4,329,018	77,593	6,951,572
Excess of Revenues Over				
(Under) Expenditures	(203,567)	919,933	(14,456)	701,910
Other Financing Sources (Uses):				
Operating Transfers In	328,797	120,601	0	449,398
Operating Transfers Out	(11,869)	(361,277)	(76,252)	(449,398)
Total Other Financing Sources (Uses)	316,928	(240,676)	(76,252)	0
Excess of Revenues and Other Financing Sources Over (Under)				
Expenditures and Other Financing Uses	113,361	679,257	(90,708)	701,910
Fund Balances at Beginning of Year	270,405	216,965	97,789	585,159
Fund Balances at End of Year	\$383,766	\$896,222	\$7,081	\$1,287,069

See accompanying notes to the general purpose financial statements.

#### COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (BUDGET BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 2000

	General Fund			Special Revenue Funds		
	Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)
Revenues:						
Intergovernmental	\$1,992,779	\$1,992,779	\$0	\$3,917,539	\$3,917,539	\$0
Interest	30,854	30,854	0	0	0	0
Customer Services	280,976	280,976	0	345,514	345,514	0
Miscellaneous	0	0	0	39,870	39,870	0
Total Revenues	2,304,609	2,304,609	0	4,302,923	4,302,923	0
Expenditures:						
Current:						
Instruction:						
Regular	0	0	0	39,400	39,400	0
Special	600	600	0	2,183,060	2,183,060	0
Adult/Continuing	85	85	0	0	0	0
Other	3,761	3,761	0	0	0	0
Support Services:	500 055		0	00.500	00.500	0
Pupils	620,955	620,955	0	82,582	82,582	0
Instructional Staff	948,298	948,298	0	845,581	845,581	0
Board of Education	16,211	16,211	0	61,557	61,557	0
Administration	582,605	582,605	0	759,724	759,724	0
Fiscal	119,830	119,830	0	28,346	28,346	0
Operation and Maintenance of Plant	0	0	0	18,871	18,871	0
Central	254,557	254,557	0	2,622	2,622	0
Capital Outlay	0	0	0	1,917	1,917	0
Total Expenditures	2,546,902	2,546,902	0	4,023,660	4,023,660	0
Excess of Revenues Over						
(Under) Expenditures	(242,293)	(242,293)	0	279,263	279,263	0
Other Financing Sources (Uses):						
Refund of Prior Year Expenditures	6,899	6,899	0	2,744	2,744	0
Operating Transfers In	341,685	341,685	0	120,601	120,601	0
Operating transfers Out	(11,869)	(11,869)	0	(363,377)	(363,377)	0
Total Other Financing Sources (Uses)	336,715	336,715	0	(240,032)	(240,032)	0
Excess of Revenues and Other						
Financing Sources Over (Under)						
Expenditures and Other Financing Uses	94,422	94,422	0	39,231	39,231	0
Fund Balance at Beginning of Year	314,378	314,378	0	407,098	407,098	0
Prior Year Encumbrances Appropriated	3,938	3,938	0	19,334	19,334	0
Fund Balances (Deficit) at End of Year	\$412,738	\$412,738	\$0	\$465,663	\$465,663	\$0

See accompanying notes to the general purpose financial statements.

Ca	Capital Projects Funds			Totals (Memorandum Only)		
		Variance			Variance	
Revised		Favorable	Revised		Favorable	
Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)	
\$63,077	\$63,077	\$0	\$5,973,395	\$5,973,395	\$0	
0	0	0	30,854	30,854	0	
0	0	0	626,490	626,490	0	
0	0	0	39,870	39,870	0	
63,077	63,077	0	6,670,609	6,670,609	0	
0	0	0	39,400	39,400	0	
0	0	0	2,183,660	2,183,660	0	
0	0	0	85	85	0	
0	0	0	3,761	3,761	0	
0	0	0	703,537	703,537	0	
78,436	78,436	0	1,872,315	1,872,315	0	
0	0	0	77,768	77,768	0	
0	0	0	1,342,329	1,342,329	0	
0	0	0	148,176	148,176	0	
0	0	0	18,871	18,871	0	
0	0	0	257,179	257,179	0	
0	0	0	1,917	1,917	0	
78,436	78,436	0	6,648,998	6,648,998	0	
(15,359)	(15,359)	0	21,611	21,611	0	
60	60	0	9,703	9,703	0	
0	0	0	462,286	462,286	0	
(76,252)	(76,252)	0	(451,498)	(451,498)	0	
(76,192)	(76,192)	0	20,491	20,491	0	
(91,551)	(91,551)	0	42,102	42,102	0	
98,252	98,252	0	819,728	819,728	0	
660	660	0	23,932	23,932	0	
\$7,361	\$7,361	\$0	\$885,762	\$885,762	\$0	

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## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

# <u>NOTE 1 - DESCRIPTION OF THE EDUCATIONAL SERVICE CENTER AND</u> <u>REPORTING ENTITY</u>

The South Central Ohio Educational Service Center (the "Educational Service Center") is located in Portsmouth, Ohio, the county seat. The Educational Service Center supplies supervisory, special education, administrative, and other services to the Oak Hill, Adams County, Ohio Valley, Bloom-Vernon, Clay, Green, Minford, New Boston, Northwest, Valley, Washington-Nile, and Wheelersburg Local School Districts, as well as the Scioto County Joint Vocational School District. The Portsmouth City School District is served on a limited basis in the area of handicapped students. The Educational Service Center furnishes leadership and consulting services designed to strengthen the school districts in areas they are unable to finance or staff independently.

The South Central Ohio Educational Service Center operates under a locally-elected Board form of government consisting of seven members elected at-large for staggered four year terms. The Educational Service Center has 35 classified, 45 certified, and 3 Administrative personnel that provide services to the local, city, and joint vocational school districts.

# Reporting Entity:

A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements are not misleading. The primary government of the Educational Service Center consists of all funds, departments, boards, and agencies that are not legally separate from the Educational Service Center. For the South Central Ohio Educational Service Center, this includes general operations and student related activities.

Component units are legally separate organizations for which the Educational Service Center is financially accountable. The Educational Service Center is financially accountable for an organization if the Educational Service Center appoints a voting majority of the organizations' governing board and (1) the Educational Service Center is able to significantly influence the programs or services performed or provided by the organization; or (2) the Educational Service Center is legally entitled to or can otherwise access the organization's resources; the Educational Service Center is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Educational Service Center is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Educational Service Center in that the Educational Service Center approves the budget, the issuance of debt, or the levying of taxes. The Educational Service Center has no component units for which they are financially accountable.

The Educational Service Center is associated with five organizations, four of which are defined as jointly governed organizations, and one as a public entity shared risk pool. These organizations are the South Central Ohio Computer Association, the Scioto County Joint Vocational School, the Family and Children First Council of Scioto County, the Coalition of Rural Appalachian Schools, and the Scioto County Schools Council of Governments. Information about these organizations is presented in Notes 14 and 15 to the general purpose financial statements.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

# NOTE 1 - DESCRIPTION OF THE EDUCATIONAL SERVICE CENTER AND REPORTING ENTITY (Continued)

The Educational Service Center serves as fiscal agent for the Scioto County Schools Council of Governments and the Family and Children First Council of Scioto County. Accordingly, the activities of the organizations are presented as agency funds within the Educational Service Center financial statements.

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Educational Service Center have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

## A. Basis Of Presentation - Fund Accounting

The Educational Service Center uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain Educational Service Center functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special restrictions or limitations. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities not recorded in the funds because they do not directly affect net expendable available resources.

For financial statement presentation purposes, the various funds of the Educational Service Center are grouped into the following generic fund types under the broad fund categories of governmental and fiduciary.

#### Governmental Fund Types:

Governmental funds are those through which most governmental functions of the Educational Service Center are financed. The acquisition, use, and balances of the Educational Service Center's expendable financial resources and the related current liabilities are accounted for through governmental funds. The following are the Educational Service Center's governmental fund types:

*General Fund* - The General Fund is the operating fund of the Educational Service Center and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the Educational Service Center for any purpose provided it is expended or transferred according to the general laws of Ohio.

# NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

*Special Revenue Funds* - Special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditure for specified purposes.

*Capital Projects Funds* - Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities.

## Fiduciary Fund Type:

Fiduciary funds are used to account for assets held by the Educational Service Center in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The Educational Service Center's only fiduciary funds are agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### Account Groups:

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of a general nature, the following account groups are used:

*General Fixed Assets Account Group* - This account group is established to account for all fixed assets of the Educational Service Center.

*General Long-Term Obligations Account Group* - This account group is established to account for all long-term obligations of the Educational Service Center.

#### **B.** Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The modified accrual basis of accounting is followed for the governmental and agency funds. Under this basis, revenues are recognized in the accounting period when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. The available period for the Educational Service Center is sixty days after year end.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: tuition, accrued interest and grants.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. The costs of accumulated unpaid vacation and sick leave are reported as fund liabilities in the period in which they will be liquidated with available financial resources rather than in the period earned by employees. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### C. Budgetary Process

The budgetary process is prescribed by provisions of section 3317.11 of the Ohio Revised Code and entails preparation of budgetary documents within an established timetable.

The Educational Service Center legally adopts its budget on or before the start of the new fiscal year. Included in the budget are the estimated resources and expenditures for each fund. Upon review by the Educational Service Center's Board, the annual appropriation resolution is adopted. After the start of the fiscal year, the estimated resources are revised and accepted by the Board to include any unencumbered cash balances from the preceding year. Both the estimated resources and appropriations may be amended or supplemented throughout the year as circumstances warrant.

All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund, and object level. Any budgetary modifications at this level may only be made by resolution of the Educational Service Center. Because the activity of agency funds is not budgeted, transfers-in and transfers-out do not equal on a budgetary basis due to transfers totaling \$10,788 made from agency funds.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In the first quarter of each fiscal year, the Educational Service Center summarizes and certifies its budget on forms furnished by the State Department of Education, together with such other information as the State Department of Education may require. The summarized budget document consists of three parts. Part (A) includes entitlement funding from the State for the cost of salaries, employer's retirement contributions, and travel expenses of supervisory teachers approved by the State Department of Education. Part (B) includes the cost of all other lawful expenditures of the Educational Service Center. The State Board of Education reviews the budget and certifies to each local board of education under the supervision of the Educational Service Center the amount from part (B) that is to be apportioned to their district.

#### Appropriations:

The annual appropriation resolution is legally enacted by the Educational Service Center at the fund, function and object level, which is the legal level of budgetary control. Prior to the passage of the annual appropriation measure, the Educational Service Center may pass a temporary appropriation measure to meet the ordinary expenses of the Educational Service Center. The appropriation resolution, by fund, should be within the estimated resources, and the total of expenditures and encumbrances should not exceed the appropriation totals at any level of control. Any revisions that alter the total of any appropriation at the legal level of control should be approved by the Educational Service Center.

The Educational Service Center may pass supplemental fund appropriations so long as the total appropriations at the legal level of controls do not exceed the amounts set forth in the budget approved by the State Department of Education. The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed by the Board of the Service Center as a management control device during the year for all funds at the fund, function, object level other than agency funds, consistent with statutory provisions.

#### Encumbrances:

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at fiscal year end are reported as a reservation of fund balance for subsequent-year expenditures for governmental funds.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Lapsing of Appropriations:

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

#### **D.** Cash and Cash Equivalents

To improve cash management, all cash received by the Educational Service Center is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the Educational Service Center's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the combined balance sheet.

During fiscal year 2000, the Educational Services Center's investments included a repurchase agreement, STAROhio, and certificates of deposit. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost.

The District has invested funds in the State Treasury Assets Reserve of Ohio (STAROhio) during fiscal year 2000. STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on June 30, 2000.

Following Ohio statutes, the Educational Service Center has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2000 amounted to \$46,854, which includes \$21,189 assigned from other Educational Service Center funds.

For presentation of the combined balance sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the Educational Service Center are considered to be cash equivalents.

#### E. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2000, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure is reported in the year in which services are consumed.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Fixed Assets and Depreciation

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction costs are reflected as expenditures in governmental funds, and the related assets are reported in the general fixed assets account group. All fixed assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The Educational Service Center maintains a capitalization threshold of five hundred dollars. The Educational Service Center does not have any infrastructure.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Improvements are capitalized over the remaining useful lives of the related fixed assets. Assets in the general fixed assets account group are depreciated using the straight-line method over an estimated useful life of five to twenty years for furniture, fixtures and equipment.

## **G. Intergovernmental Revenues**

For governmental funds, intergovernmental revenues, such as entitlements and grants awarded on a non-reimbursement basis, are recorded as receivables and revenues when measurable and available. Reimbursement type grants are recorded as receivables and revenues when the related expenditures are incurred.

The Educational Service Center currently participates in several State and Federal programs, categorized as follows:

*Entitlements General Fund* State Foundation Program

Non-Reimbursable Grants Special Revenue Funds Cooperative Learning Early Childhood Grant Family Stability Incentive Adult Literacy Adult Basic Literacy Education South Regional Professional Development Entry Year Education Management Information Systems Public School Preschool Title I Title VI-B Eisenhower Professional

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Mental Retardation and Developmentally Disabled-Community Alternative Funding System Work Study Dropout Prevention/Intervention Instructional Media Center Ohio Reads Summer Intervention Reading Incentive Alternative School Curriculum Alignment Project School Improvement Technical Support Grant

Capital Projects Fund School Net

Grants and entitlements received in governmental funds amounted to 89.7 percent of the Educational Service Center's governmental fund revenue during the 2000 fiscal year.

#### H. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the Educational Service Center will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the Educational Service Center has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the Educational Service Center's termination policy.

The Educational Service Center records a liability for accumulated unused vacation time when earned for all employees with more than one year of service. The Educational Service Center records a liability for accumulated unused sick leave for certified employees and support staff after 10 years of service. The current portion of unpaid compensated absences is the amount expected to be paid using available expendable resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the general long-term obligations account group.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## I. Accrued Liabilities and Long-Term Obligations

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the general long-term obligations account group to the extent that they will not be paid with current available expendable financial resources. Payments made more than sixty days after year-end are considered not to have used current available financial resources.

# J. Interfund Transactions

Quasi-external transactions are accounted for as revenues and expenditures. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

# K. Fund Balance Reserves

The Educational Service Center records reservations for portions of fund equity which are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances.

# L. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# M. Total Columns on General Purpose Financial Statements

Total columns on the general purpose financial statements are captioned "Totals - (Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position or results of operations in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

# **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

## A. Accountability

At June 30, 2000, the Cooperative Low Incidence Special Revenue Fund had a deficit fund balance of \$191,496 which was created by the application of generally accepted accounting principles. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

# **NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While the Educational Service Center is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Combined Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) - All Governmental Fund Types is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as a reservation of fund balance for governmental fund types.

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements by fund type.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

## NOTE 4 - BUDGETARY BASIS OF ACCOUNTING (Continued)

# Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses All Governmental Fund Types

	General	Special Revenue	Capital Projects
GAAP Basis	\$113,361	\$679,259	(\$90,708)
Revenue Accruals	(29,886)	(943,284)	0
Expenditure Accruals	5,469	533,705	(843)
Encumbrances	(7,410)	(228,347)	0
Transfers	12,888	(2,100)	0
Budget Basis	\$94,422	\$39,231	(\$91,551)

# NOTE 5 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the Educational Service Center into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Educational Service Center's Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Educational Service Center has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings accounts, including passbook accounts.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

## NOTE 5 - DEPOSITS AND INVESTMENTS (Continued)

Protection of Educational Service Center's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bond and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio); and
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the date of purchase in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Educational Service Center, and must be purchased with the expectation that it will be held to maturity.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

## NOTE 5 - DEPOSITS AND INVESTMENTS (Continued)

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits With Financial Institutions, Investments (Including Repurchase Agreements), and Reverse Repurchase Agreements".

*Deposits* At fiscal year end the carrying amount of the Educational Service Center's deposits was \$1,318,216 and the bank balance was \$1,602,292. Of the bank balance:

- 1. \$181,623 was covered by federal depository insurance; and
- 2. \$1,420,669 was uninsured and uncollateralized. Although all statutory requirements for the deposit of money had been followed, non compliance with federal requirements could potentially subject the Educational Service Center to a successful claim by the FDIC.

*Investments* The Educational Service Center's investments are required to be categorized to give an indication of the level of risk assumed by the Educational Service Center at year end. Category 1 includes investments that are insured or registered or for which the securities are held by the Educational Service Center or its agent in the Educational Service Center's name. Category 2 includes uninsured and unregistered investments which are held by the counterparty's trust department or agent in the Educational Service Center's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the Educational Service Center's name. The Educational Service Center's investments in STAR Ohio, an investment pool operated by the Ohio State Treasurer, are unclassified investments since they are not evidenced by securities that exist in physical or book entry form.

	Category Three	Unclassified	Carrying/Fair Value
Repurchase Agreements	\$638,948	\$0	\$638,948
STAROhio	0	111,195	111,195
Total	\$638,948	\$111,195	\$750,143

The classification of cash and cash equivalents, and investments on the combined financial statements is based on criteria set forth in GASB Statement No. 9, "Reporting Cash Flows of Proprietary and Non-Expendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting."

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

#### NOTE 5 - DEPOSITS AND INVESTMENTS (Continued)

A reconciliation between the classifications of cash and cash equivalents and investments on the combined financial statements and the classifications of deposits and investments presented above per *GASB Statement No. 3* is as follows:

	Cash and Cash Equivalents	Investments
GASB Statement No. 9 Investments:	\$2,068,359	\$0
Repurchase Agreement	(638,948)	638,948
STAROhio	(111,195)	111,195
GASB Statement No. 3	\$1,318,216	\$750,143

# **NOTE 6 - STATE FUNDING**

The Educational Service Center is funded by the State Department of Education for the cost of Part (A) of their budget. This funding is provided from State resources.

Part (B) of the budget is provided by the school districts to which the Educational Service Center provides services and by the State Department of Education. Each school district's portion is determined by multiplying the average daily membership of the school district (the total number of students enrolled) by \$6.50. This amount is deducted by the State Department of Education from that school district's resources provided under the State's Foundation Program. The Department of Education's portion is determined by multiplying the sum of the average daily memberships of all of the school district's served by the Educational Service Center by \$42.50. This amount is provided from State resources.

If additional funding is needed for the Educational Service Center, and if a majority of the Boards of Education of the school districts served by the Educational Service Center approve, the cost of Part (B) of the budget can be increased. The portion that is in excess of the original funding calculation is shared by all of the school districts served by the Educational Service Center through additional reductions in their resources provided through the State Foundation Program. The State Board of Education initiates and supervises the procedure under which the school districts approve or disapprove the additional apportionment.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

## **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2000, consisted of accounts, interest, and intergovernmental grants. All receivables are considered collectible in full due to the ability of the stable condition of State programs, and the current fiscal year guarantee of federal funds.

A summary of the principal items of intergovernmental receivables follows:

	Amounts
General Fund:	
Community Alternative Funding System Reimbursement	\$38,292
Dawson Bryant Coordinator Salary Reimbursement	34,300
Washington-Nile Co-op	9,806
Various School Districts' Tuition Reimbursement	37,074
Total General Fund	119,472
Special Revenue Funds:	
Summer Intervention	719,915
Alternative School	173,787
Miscellaneous State Grants	30,482
Miscellaneous Federal Grants	50,000
Total Special Revenue Funds	974,184
Total Intergovernmental Receivables	\$1,093,656

#### **NOTE 8 - FIXED ASSETS**

A summary of the changes in general fixed assets during fiscal year 2000 follows:

Asset Category	Balance at 6/30/99	Additions	Deletions	Balance at 6/30/00
Furniture, Fixtures and Equipment	\$288,260	\$168,412	\$0	\$456,672
Less: Accumulated Depreciation				(159,376)
Total General Fixed Assets				\$297,296

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

# **NOTE 9 - RISK MANAGEMENT**

The Educational Service Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2000, the Educational Service Center contracted with Portsmouth Insurance for property, fleet and inland marine coverage. The Educational Service Center contracted with Nationwide Insurance for liability insurance. Coverages are as follows:

Building and Contents-replacement cost (\$250 deductible)	\$200,000
Inland Marine Coverage (\$250 deductible)	143,000
Crime Insurance	25,000
Automobile Liability	1,000,000
General Liability Per occurrence	2,000,000
Total per year	5,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

The Educational Service Center pays the State Worker's Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

The Educational Service Center participates in and is fiscal agent for the Scioto County Schools Council of Governments (SCSCOG), a public entity shared risk pool (Note 15), consisting of school districts within the County offering medical and dental insurance to their employees. Monthly premiums are paid to the South Central Ohio Educational Service Center as fiscal agent, who in turns pays the claims on the School District's behalf. The Council is responsible for the management and operations of the program. Upon termination from the Council, for any reason, the Council shall have no obligation under the plan beyond paying the difference between the claims incurred (even though later filed) and expenses of the Plan due up to the date of termination plus extended benefits, if any, provided under the Plan. Such claims and expenses shall be paid from the funds of the Council.

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS**

#### A. School Employees Retirement System

The Educational Service Center contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 45 N. Fourth Street, Columbus, Ohio 43215-3634.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

# **<u>NOTE 10 - DEFINED BENEFIT PENSION PLANS</u>** (Continued)

#### A. School Employees Retirement System (Continued)

Plan members are required to contribute 9 percent of their annual covered salary and the Educational Service Center is required to contribute at an actuarially determined rate. The current rate is 14 percent of annual covered payroll. A portion of the Educational Service Center's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2000, 5.5 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The Educational Service Center's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2000, 1999, and 1998 were \$38,426, \$51,859 and \$67,408, respectively; 91.43 percent has been contributed for fiscal year 2000 and 100 percent for fiscal years 1999 and 1998. \$3,293 representing the unpaid contribution for fiscal year 2000, is recorded as a liability within the respective funds and the general long-term obligations account group.

## **B.** State Teachers Retirement System

The Educational Service Center contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system. STRS provides retirement and disability benefits, annual cost-of-living adjustments, and death and survivor benefits to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information for STRS. That report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3371.

For the fiscal year ended June 30, 2000, plan members were required to contribute 9.3 percent of their annual covered salaries. The Educational Service Center was required to contribute 14 percent; 6 percent was the portion used to fund pension obligations. Contribution rates are established by STRS, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. The Educational Service Center's required contributions for pension obligations to STRS for the fiscal years ended June 30, 2000, 1999, and 1998 were \$133,168, \$142,218 and \$298,089, respectively; 90.08 percent has been contributed for fiscal year 2000 and 100 percent for fiscal years 1999 and 1998. \$13,212 represents the unpaid contribution for fiscal year 2000 and is recorded as a liability within the respective funds.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2000, four members of the Board of Education have elected social security. The Board's liability is 6.2 percent of wages paid.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

## NOTE 11 - POSTEMPLOYMENT BENEFITS

The Educational Service Center provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are on a pay-as-you-go basis.

All STRS benefit recipients and sponsored dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2000, the STRS Board allocated employer contributions equal to 8 percent of covered payroll to the Health Care Reserve Fund. For the Educational Service Center, this amount equaled \$177,558 for fiscal year 2000.

STRS pays health care benefits from the Health Care Reserve Fund. At June 30, 1999, (the latest information available) the balance in the Fund was \$2,783 million. For the year ended June 30, 1999, net health care costs paid by STRS were \$249,929,000 and STRS had 95,796 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2000, employer contributions to fund health care benefits were 8.50 percent of covered payroll, an increase from 6.30 percent for fiscal year 1999. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2000, the minimum pay was established at \$12,400. For the Educational Service Center, the amount contributed to fund health care benefits, including the surcharge, during the 2000 fiscal year equaled \$66,839.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the annual health care expenses. Expenses for health care for the fiscal year ended June 30, 1999 (the latest information available), were \$126,380,984 and the target level was \$189.6 million. At June 30, 1999, SERS had net assets available for payment of health care benefits of \$188.0 million. SERS has approximately 51,000 participants currently receiving health care benefits.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

## **NOTE 12 - EMPLOYEE BENEFITS**

#### A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Support staff earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified staff upon termination of employment through a written agreement with the Board. Teachers do not earn vacation time.

Teachers and support staff earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 200 days for all personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 50 days for all employees.

#### **B.** Insurance Benefits

The Educational Service Center provides life insurance and accidental death and dismemberment insurance to most employees through CoreSource.

#### C. Deferred Compensation

Educational Service Center employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

#### **NOTE 13 - LONG-TERM OBLIGATIONS**

The changes in the Educational Service Center's long-term obligations during fiscal year 2000 were as follows:

	Principal Outstanding 6/30/99	Additions	Deductions	Principal Outstanding 6/30/00
Pension Obligation	\$7,292	\$7,454	\$7,292	\$7,454
Capital Leases	0	88,548	11,023	77,525
Compensated Absences	346,327	81,782	0	428,109
Total General Long-Term Obligations	\$353,619	\$177,784	\$18,315	\$513,088

Compensated absences and the pension obligation will be paid from the fund from which the employees' salaries are paid.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

## NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS

*South Central Ohio Computer Association* - The South Central Ohio Educational Service Center is a participant in the South Central Ohio Computer Association (SCOCA) which is a computer consortium. SCOCA is an association of public school districts within the boundaries of Highland, Adams, Pike, Scioto, Brown, Ross, Jackson, Vinton, and Lawrence Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of SCOCA consists of two representatives from each of the participating counties, two school Treasurers, and one representative of the fiscal agent. The Educational Service Center paid SCOCA \$1,195 for services provided during the year. Financial information can be obtained from their fiscal agent, the Pike County Joint Vocational School District, Tonya Cooper, who serves as Treasurer, at P.O. Box 577, 175 Beaver Creek Road, Piketon, Ohio 45661.

*Scioto County Joint Vocational School* - The Scioto County Joint Vocational School is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of two representatives from Portsmouth City School District and three representatives from the South Central Ohio Educational Service Center, which possesses its own budgeting and taxing authority. To obtain financial information write to the Scioto County Joint Vocational School, at P.O. Box 766, Lucasville, Ohio 45648.

*Family and Children First Council of Scioto County* - The Family and Children First council of Scioto County is a jointly governed organization created under Ohio Revised Code Section 121.37. The Council is made up of the following members: the director of the Alcohol, Drug Addiction and Mental Health Services Board of Adams, Lawrence, and Scioto Counties; the director of the Scioto County Health department; the director of the City of Portsmouth Health Department; the director of the Scioto County Department of Human Services; the executive director of the Scioto County

Children Services; the superintendent of the Scioto County Board of Mental Retardation and Development Disabilities; the Scioto County juvenile court judge; the superintendent of the city, exempted village, or local school district with the largest number of pupils residing in the County; a school superintendent representing all other school districts in the County; a representative of the City of Portsmouth; the chair of the Scioto County commissioners; a representative of the regional office of the department of youth services; a representative of the Scioto County Head Start Program; a representative of the County's Early Intervention Collaborative established pursuant to the program; federal early intervention program operated under the "Education of the Handicapped Act Amendments of 1988" and at least three individuals representing the interest of families in the County. The Educational Service Center made no contributions to the Council during fiscal year 2000. Continued existence of the council is not dependent on the Educational Service Center's continued participation, no equity interest exists, and no debt is outstanding. To obtain financial information, write to the fiscal agent, South Central Ohio Educational Service Center at Fourth and court Streets, Portsmouth, Ohio 45662.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

# **NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS** (Continued)

*Coalition of Rural and Appalachian Schools* - The Coalition of Rural and Appalachian Schools is a jointly governed organization of over one hundred school districts in southeastern Ohio. The Coalition is operated by a board which is composed of fourteen members. The board members are composed of one superintendent from each county elected by the school districts within that county. The Council provides various services for Educational Service Center administrative personnel; gathers data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent upon the continued participation of the Educational Service Center and the Educational Service Center does not maintain an equity interest in or a financial responsibility for the Council. The Educational Service Center paid \$300 to the Coalition for services provided during the year.

# NOTE 15 - PUBLIC ENTITY SHARED RISK POOL

*Scioto County Schools Council of Governments* - The Educational Service Center is a member and fiscal agent of the Scioto County Schools Council of Governments, a public entity shared risk pool. Several Scioto County school districts have entered into an agreement with the South Central Ohio Educational Service Center to form the Scioto County Schools Council of Governments. The overall objectives of the council are to formulate and administer a program of health insurance for the benefit of the council members' employees and their dependents, to obtain lower costs for health coverage, and to secure cost control by implementing a program of comprehensive loss control. The Council's business and affairs are managed by a Board of Directors, consisting of the superintendents from each of the participating school districts. The Educational Service Center pays premiums based on what the Council estimates will cover the costs of all claims for which the Council is obligated. If the Educational Service Center's claims exceed its premiums, there is no individual supplemental assessment; on the other hand, if the Educational Service Center's claims are low, it will not receive a refund. The Council views its activities in the aggregate, rather than on an individual entity basis. To obtain financial information, write to the fiscal agent, South Central Ohio Educational Service Center at Fourth and Court Streets, Portsmouth, Ohio 45662.

# **NOTE 16 - SCHOOL FUNDING**

On March 24, 1997, the Ohio Supreme Court rendered a decision declaring certain portions of the Ohio school funding plan unconstitutional. The Court stayed the effect of its ruling for one year to allow the State's legislature to design a plan to remedy the perceived defects in that system. Declared unconstitutional was the State's "school foundation program", which provides significant amounts of monetary support to the Educational Service Center. During the fiscal year ended June 30, 2000, the Educational Service Center received \$1,982,279 of school foundation support for its general fund.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

# NOTE 16 - SCHOOL FUNDING (Continued)

Since the Supreme Court ruling, numerous pieces of legislation have been passed by the State General Assembly in an attempt to address the issues identified by the Court. The Court of Common Pleas in Perry County reviewed the new laws and, in a decision issued on February 26, 1999, determined they are not sufficiently responsive to the constitutional issues raised under the "thorough and efficient" clause of the Ohio Constitution. The State appealed the decision made by the Court of Common Pleas to the Ohio Supreme Court. On May 11, 2000, the Ohio Supreme Court rendered an opinion on this issue. The Court concluded, "...the mandate of the [Ohio] Constitution has not been fulfilled." The Court's majority recognized efforts by the Ohio General Assembly taken in response to the Court's March 24, 1997, decision, however, it found seven "...major areas warrant further attention, study, and development by the General Assembly...", including the State's reliance on local property tax funding, the state's basic aid formula, the school foundation program, as discussed above, the mechanism for, and adequacy of, funding for school facilities, and the existence of the State's School Solvency Assistance Fund, which the Court found took the place of the unconstitutional emergency school loan assistance program.

The Court decided to maintain jurisdiction over these issues and continued the case at least until June 15, 2001.

As of the date of these financial statements, the Educational Service Center is unable to determine what effect, if any, this ongoing litigation will have on its future State funding under this program and on its financial operations.

# **NOTE 17 - CONTINGENCIES**

# A. Grants

The Educational Service Center received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Educational Service Center at June 30, 2000.

#### **B.** Litigation

The Educational Service Center is currently not party to any pending litigation.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2000

## NOTE 18 - CAPITAL LEASES

The Educational Service Center has entered into lease agreements as lessee for financing the acquisition of four photocopiers with no down payment. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of the future minimum lease payments as of the inception date in the general fixed assets account group.

The assets acquired through capital leases are as follows:

	General Fixed
Asset	Assets
Machinery and Equipment	\$88,548

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2000, were as follows:

	General
Year Ending	Long-Term
June 30	Debt
2001	\$30,372
2002	30,372
2003	30,372
2004	28,320
Total minimum lease payments	119,436
Less: Amount representing interest	(41,911)
Present value of minimum lease payments	\$77,525

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#### SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2000

Federal Grantor Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Disbursements
<b>U.S. DEPARTMENT OF EDUCATION</b> Passed Through Ohio Department of Education:				
Title I Grants to Local Educational Agencies	C1-SP 99 C1-ST 98 C1-ST 99	84.010	\$ 150,000 16,500 <u>172,000</u>	\$  147,535 38,316 16,929
Total Title I Grants to Local Educational Agencies			338,500	302,780
Special Education - Pre School Grants	PG-S1	84.173	56,170	80,177
Goals 2000 - State and Local Educational Systemic Improvements	G2-S4-97C G2-S3 2000 G2-S9 2000	84.276	100,000 50,000	1,484 133,791 50,000
Total Goals 2000 - State and Local Educational Systemic Improvements			150,000	185,275
Eisenhower Professional Development State Grant	MS - S1 98	84.281	20,119_	
Total U.S. Department of Education			564,789	568,232
OFFICE OF JUVENILE JUSTICE AND DELINQUENCY Passed Through Ohio Department of Criminal Justice	PREVENTION			
Juvenile Justice and Delinquency				
Prevention Allocation to States	98-JJ-1N4-0625	16.540	8,750_	18,289_
Total U.S. Office of Juvenile Justice and Delinquency Prev	ention		8,750	18,289
U. S. DEPARTMENT OF HEALTH AND HUMAN SERVICE Passed Through Ohio Department of Mental Retardation		bilities:		
Medical Assistance Program	7300727	93.778	146,245	146,245_
Total U. S. Department of Health and Human Services			146,245	146,245
Total Federal Awards Receipts and Expenditures			\$719,784	\$732,766

The accompanying notes to this Schedule of Federal Awards Receipts and Expenditures are an integral part of this Schedule.

#### NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2000

#### **NOTE A - BASIS OF ACCOUNTING**

The Educational Service Center prepares its Schedule of Federal Award Receipts and Expenditures (the Schedule) on a cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles.

#### **NOTE B - MATCHING REQUIREMENTS**

Certain federal programs require that the Educational Service Center contribute non-federal funds (matching funds) to support the federally-funded programs. The Educational Service Center has complied with the matching requirements. The expenditure of non-federal matching funds is not included on the schedule.



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

743 East State Street Athens Mall, Suite B Athens, Ohio 45701 Telephone 740-594-3300 800-441-1389 Facsimile 740-594-2110

# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

South Central Ohio Educational Service Center Scioto County 411 Court Street Portsmouth, Ohio 45662

To The Board of Education:

We have audited the accompanying general purpose financial statements of South Central Ohio Educational Service Center, Scioto County, Ohio (the Educational Service Center), as of and for the year ended June 30, 2000, and have issued our report thereon dated January 30, 2001. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Educational Service Center's general purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted a certain immaterial instance of noncompliance that we have reported to the management of the Educational Service Center in a separate letter dated January 30, 2001.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Educational Service Center's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the general purpose financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgement, could adversely affect the Educational Service Center's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. The reportable condition is described in the accompanying Schedule of Findings as item 2000-10773-001.

South Central Ohio Educational Service Center Scioto County Report of Independent Accountants on Compliance and on

Internal Control Required by *Government Auditing Standards* Page 2

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe the reportable condition described above is not a material weakness. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Educational Service Center in a separate letter dated January 30, 2001.

This report in intended for the information and use of the management, the Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

January 30, 2001



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

743 East State Street Athens Mall, Suite B Athens, Ohio 45701

Telephone 740-594-3300 800-441-1389

Facsimile 740-594-2110

#### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

South Central Ohio Educational Service Center Scioto County 411 Court Street Portsmouth, Ohio 45662

To the Board of Education:

#### Compliance

We have audited the compliance of South Central Ohio Educational Service Center, Scioto County, Ohio (the Educational Service Center), with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal programs for the year ended June 30, 2000. The Educational Service Center's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal programs is the responsibility of the Educational Service Center's management. Our responsibility is to express an opinion on the Educational Service Center's compliance based on our audit.

We conducted our audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the Educational Service Center's compliances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Educational Service Center's compliance with those requirements.

In our opinion, the Educational Service Center complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended June 30, 2000.

#### Internal Control Over Compliance

The management of the Educational Service Center is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Educational Service Center's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

South Central Ohio Educational Service Center Scioto County Report of Independent Accountants on Compliance with Requirements Applicable to Each Major Federal Program and Internal Control over Compliance In Accordance with OMB Circular A-133 Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of the management, the Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

January 30, 2001

#### SCHEDULE OF FINDINGS OMB CIRCULAR A-133, SECTION .505 FOR THE FISCAL YEAR ENDED JUNE 30, 2000

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	Yes
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under Section .510?	No
(d)(1)(vii)	Major Programs (list):	Title I Grant to Local Educational Agencies CFDA# 84.010 Medicaid: Title XIX Medical Assistance Program CFDA# 93.778
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

#### 1. SUMMARY OF AUDITOR'S RESULTS

#### SCHEDULE OF FINDINGS OMB CIRCULAR A-133, SECTION .505 FOR THE FISCAL YEAR ENDED JUNE 30, 2000

#### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2000-10773-001

#### **Reportable Condition**

The budget as it was originally approved by the Board was not properly entered into the Financial Accounting System of the Educational Service Center. Additionally, the approved amendments by the Board prior to June 30, 2000 did not agree to the accounting system to amend budgeted receipts and disbursements. This resulted in material misstatement of the budget basis throughout the year.

We recommend the Treasurer enter the budget amounts as approved by the Board. These amounts must not only agree in total, but also agree to the detail as presented and approved by the Board. Any and all amendments approved by the Board should be entered into the system.

#### 3. FINDINGS FOR FEDERAL AWARDS

None

#### CORRECTIVE ACTION PLAN OMB CIRCULAR A -133 SECTION .315 (b) FOR THE FISCAL YEAR ENDED JUNE 30, 2000

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2000- 10773- 001	A temporary budget will be approved by the Board in July and the final appropriation measure will be adopted in September when information is received from Ohio Department of Education.	January 31,2001	Carmella McDavid, Treasurer
	Treasurer will monitor the amounts input into the computer system to assure that amounts input agree to the amount approved by the Board.		

#### SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133, SECTION .505 (c) FOR THE FISCAL YEAR ENDED JUNE 30, 2000

Finding <u>Number</u>	Finding <u>Summary</u>	Fully <u>Corrected</u> ?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No <u>Longer Valid;</u> <u>Explain</u> :
1999- 10773- 001	A material weakness was issued for the budget originally approved by Board not being entered into the system properly, and the amendments approved by Board prior to June 30 did not agree to the amounts from the system upon the use of SETBAL	No	Partially Corrected. The Board approved SETBAL and the budget was properly reported in the June 30, 2000 budget vs. actual.



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

# SOUTH CENTRAL OHIO EDUCATIONAL SERVICE CENTER

# SCIOTO COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED FEBRUARY 27, 2001