Financial Statements

December 31, 2000 and 1999

(With Independent Auditors' Report Thereon)



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

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Board of Trustees Toledo Area Regional Transit Authority

We have reviewed the Independent Auditor's Report of the Toledo Area Regional Transit Authority, Lucas County, prepared by KPMG LLP for the audit period January 1, 2000 through December 31, 2000. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Toledo Area Regional Transit Authority is responsible for compliance with these laws and regulations.

JIM PETRO Auditor of State

May 21, 2001

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Independent Auditors' Report

The Board of Trustees Toledo Area Regional Transit Authority:

We have audited the accompanying balance sheets of the Toledo Area Regional Transit Authority (TARTA) as of December 31, 2000 and 1999, and the related statements of revenues and expenses, changes in capital and accumulated earnings, and cash flows for the years then ended. These financial statements are the responsibility of TARTA's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of TARTA as of December 31, 2000 and 1999, and the results of its operations and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 11, 2001, on our consideration of TARTA's internal controls over financial reporting and on our tests of its compliance with certain provisions of laws and regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audits.

KPMG LLP

April 11, 2001

Balance Sheets

December 31, 2000 and 1999

Assets	2000	1999
Current assets: Cash and cash equivalents (includes approximately \$3,890,000 and \$2,641,000 designated by the Board of Trustees for capital acquisitions		
in 2000 and 1999, respectively) \$	11,048,098	9,400,664
Property taxes receivable Trade and other accounts receivable	10,950,000 1,537,370	10,718,400 1,325,298
Materials and supplies	639,047	656,838
Prepaid expenses and deposits	135,985	294,020
Total current assets	24,310,500	22,395,220
Restricted assets:		
Restricted for capital acquisitions – cash and cash equivalents	2,694	2,694
Property, buildings and equipment, net	17,173,417	14,843,624
Long-term investments (designated by the Board of Trustees for capital acquistions)	1,658,543	1,423,845
Total assets \$	43,145,154	38,665,383
Liabilities and Capital		
Current liabilities:		
Accounts payable \$ Accrued payroll	387,712 543,405	265,183 488,796
Accrued workers' compensation insurance	500,000	370,754
Accrued employer's contribution to Public Employees Retirement System	155,960	200,392
Accrued claims	250,750	213,750
Other	79,620	88,195
Total current liabilities	1,917,447	1,627,070
Other liabilities:		
Deferred income	167,189	147,896
Total liabilities	2,084,636	1,774,966
Capital and accumulated earnings: Capital grants:		
Federal	16,319,730	14,647,485
State Local	840,205 5,934	383,094 7,919
Private	5,049	5,749
Total capital grants	17,170,918	15,044,247
Accumulated earnings	23,889,600	21,846,170
Total capital and accumulated earnings	41,060,518	36,890,417
Total liabilities and capital \$	43,145,154	38,665,383

Statements of Revenues and Expenses

Years ended December 31, 2000 and 1999

		2000	1999
Operating revenues:	¢	1 000 415	1.0(0.040
	\$	1,902,417	1,969,249
Toledo Board of Education contract Charter service revenue		2,566,335 569,121	2,476,480 325,602
Auxiliary transportation revenue		207,082	186,300
Auxinary transportation revenue		207,082	180,300
Total revenues		5,244,955	4,957,631
Operating expenses:			
Labor		9,702,857	9,074,124
Fringe benefits		3,509,725	3,233,710
Materials and supplies		3,086,707	2,144,082
Services		2,071,769	1,544,457
Taxes		245,986	244,521
Claims and insurance		245,830	209,928
Utilities		304,768	270,889
Miscellaneous		150,285	193,963
Total operating expenses before depreciation		19,317,927	16,915,674
Operating loss before depreciation and nonoperating revenues/expenses		(14,072,972)	(11,958,043)
Depreciation:			
On assets acquired with capital grants		3,574,036	2,972,345
On assets acquired with TARTA equity		302,617	239,872
Total depreciation expense		3,876,653	3,212,217
Operating loss before nonoperating revenues/expenses		(17,949,625)	(15,170,260)
Nonoperating revenues/expenses:			
Investment income		657,954	376,762
Nontransportation revenues		6,660	10,922
Experience refund and premium credit from			
the Ohio Bureau of Workers Compensation		212,263	766,352
Federal operating grants and reimbursements		3,410,263	3,195,977
State operating grants, reimbursements, and special fare assistance		1,242,393	1,171,891
Property taxes		10,886,374	10,657,538
Total nonoperating revenues/expenses		16,415,907	16,179,442
Net income (loss)	\$	(1,533,718)	1,009,182

Statements of Changes in Capital and Accumulated Earnings

Years ended December 31, 2000 and 1999

	-	Capital Grants					
	_	Federal	State	Local	Private	Accumulated earnings	Total
Balances at December 31, 1998	\$	17,059,211	638,224	9,904	6,449	17,838,417	35,552,205
Capital funding – federal grants		329,030	_	_	_		329,030
Disposal of Capital Assets, net		(26,226)	—	—	—	26,226	—
Net income		—	—			1,009,182	1,009,182
Amortization of capital grants – transfer to accumulated earnings of an amount equal to the depreciation on assets acquired with capital grants		(2,714,530)	(255,130)	(1,985)	(700)	2,972,345	
grants	-	(2,714,330)	(233,130)	(1,985)	(700)	2,972,343	
Balances at December 31, 1999		14,647,485	383,094	7,919	5,749	21,846,170	36,890,417
Capital funding – federal and state grants		4,963,739	740,080			_	5,703,819
Disposal of Capital Assets, net		(3,112)	_	_		3,112	—
Net loss			_		_	(1,533,718)	(1,533,718)
Amortization of capital grants – transfer to accumulated earnings of an amount equal to the depreciation on assets acquired with capital grants	-	(3,288,382)	(282,969)	(1,985)	(700)	3,574,036	
Balances at December 31, 2000	\$	16,319,730	840,205	5,934	5,049	23,889,600	41,060,518

Statements of Cash Flows

Years ended December 31, 2000 and 1999

	_	2000	1999
Cash flows from operating activities: Operating loss before nonoperating revenues/expenses	\$	(17,949,625)	(15,170,260)
Adjustments to reconcile operating loss to net cash used in	Ψ	(17,515,020)	(10,170,200)
operating activities:			
Depreciation and amortization		3,876,653	3,244,396
Allowance for doubful accounts		(11,278)	14,613
Loss on disposal		3,890	33,871
Changes in operating assets and liabilities which increase (decrease) cash provided by operating activities:			
Trade and other accounts receivable		633,232	(366)
Materials and supplies		17,791	(27,583)
Prepaid expenses and deposits		158,035	(132,375)
Accounts payable		122,529	22,532
Accrued liabilities and other		167,848	(378,225)
Deferred income	_	19,293	4,834
Net cash used in operating activities	_	(12,961,632)	(12,388,563)
Cash flows from noncapital financing activities: Proceeds from:			
Property taxes		10,654,774	10,532,138
Federal operating grants and reimbursements		3,410,263	3,195,977
State operating grants, reimbursements, and special fare assistance		402,393	405,091
Nontransportation revenues	_	218,923	777,274
Net cash provided by noncapital financing activities	_	14,686,353	14,910,480
Cash flows from capital and related financing activities:			
Expenditures for property, buildings and equipment		(6,210,336)	(590,699)
Proceeds from capital funding:		(0,210,550)	(5) (, ()))
Federal grants		4,963,739	329,030
State grants	-	740,080	
Net cash used in capital and related financing activities	_	(506,517)	(261,669)
Cash flows from investing activities:			
Purchase of investments		(1,057,518)	(1,423,845)
Sale/maturity of investments		822,820	994,837
Interest on investments	_	663,928	333,650
Net cash provided by (used in) investing activities	_	429,230	(95,358)
Net increase in cash and cash equivalents		1,647,434	2,164,890
Cash and cash equivalents at beginning of year	_	9,403,358	7,238,468
Cash and cash equivalents at end of year	\$	11,050,792	9,403,358
Supplemental Information:			
Noncash activities:			
Bureau of Workers' Compensation credit	\$ =	212,263	215,000
See accompanying notes to financial statements			

Notes to Financial Statements, continued

December 31, 2000 and 1999

(1) Summary of Significant Accounting Policies

A summary of accounting policies followed in the preparation of the accompanying financial statements of the Toledo Area Regional Transit Authority (TARTA) is presented below:

(a) The Entity

TARTA was created as a regional transit authority pursuant to Sections 306.30 through 306.53, inclusive, of the Ohio Revised Code (ORC) for the purpose of providing public transportation in the Toledo regional area. TARTA is not subject to federal or state income taxes.

The accompanying financial statements comply with the provisions of the Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*. This statement requires that financial statements of the reporting entity include all of the organizations, activities, functions, and component units for which the reporting entity is financially accountable. Financial accountability is defined as the appointment of a voting majority of the component unit's board and either (1) the reporting entity's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the reporting entity. TARTA does not have financial accountability over any other entities.

The City of Toledo (the City) is a related organization to TARTA as the Mayor of the City, with the approval of City Council, appoints a voting majority of TARTA's Board. However, the financial statements of TARTA are not included within the City's "Reporting Entity" as the City cannot impose its will and there is no financial benefit or financial burden relationship between the City and TARTA.

(b) Basis of Accounting

The accounting policies of TARTA conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental entities. The accounts of TARTA, which are organized as an enterprise fund, are used to account for TARTA's activities that are financed and operated in a manner similar to a private business enterprise. Accordingly, TARTA maintains its records on the accrual basis of accounting. Revenues from operations, investments, and other sources are recorded when earned. Expenses (including depreciation and amortization) of providing services to the public are accrued when incurred.

Pursuant to GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting*, TARTA follows GASB guidance as applicable to proprietary funds and Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins issued on or before November 30, 1989 that do not conflict with or contradict GASB pronouncements.

Notes to Financial Statements, continued

December 31, 2000 and 1999

New Accounting Pronouncements – The Governmental Accounting Standards Board (GASB) has recently issued Governmental Accounting Standards Statement No. 33, *Accounting and Financial Reporting for Non-Exchange Transactions*, No. 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments*, and No. 36, *Recipient Reporting for Certain Shared Non-exchange Revenues (an amendment of GASB Statement No. 33)*. TARTA has not elected early implementation of these statements in 2000. TARTA is required to implement GASB Statement No. 33 and No. 36 by 2001 and GASB Statement No. 34 by 2003. Management is currently evaluating the impact of these statements on the results of operations and financial condition.

(c) Operating Grants, Reimbursements and Special Fare Assistance

Operating grants, reimbursements, and special fare assistance are included in revenue in the period to which the grant, reimbursement, and special fare assistance applies.

(d) Capital Grants

TARTA receives contributed capital funds from the Federal Transit Administration (FTA), Ohio Department of Transportation (ODOT), local and private sources. Federal, state, local and private grants for the acquisition of property, buildings and equipment are credited to capital as the related expenditures are incurred. Capital grants are amortized to accumulated earnings in the amount of the annual depreciation on assets acquired with capital grants. Project costs are generally shared anywhere from 80% to 100% for federal and 0% to 10% for state, with the remaining share covered by TARTA or local sources.

(e) Passenger Fares

Passenger fares collected through fareboxes are recorded as revenue at the time services are performed.

(f) Materials and Supplies

Materials and supplies are stated at average cost which is not in excess of market.

(g) Restricted Assets

Restricted cash and cash equivalents include funds received under various capital grants from the ODOT and the FTA that are restricted for capital expenditures.

(h) Investments

Pursuant to GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and External Investment Pools. Investments are carried at fair value, which is based on quoted market prices. Any unrealized gains or losses are recognized as adjustments to investment income. The Authority's policy is to hold investment œcurities to their scheduled maturity date.

Notes to Financial Statements, continued

December 31, 2000 and 1999

(i) Property and Depreciation

Property, buildings and equipment are recorded at cost. Depreciation is charged to expense over the estimated useful lives of the assets and is determined using the straight-line method. Expenditures for maintenance and repairs, which do not materially extend the useful life of the asset, are charged to expense. Proceeds or gains on disposal of property, buildings and equipment purchased with capital grant funds are transferred to the operating fund if less than \$5,000. If the proceeds or gains are greater than \$5,000, the proceeds are, at the discretion of the grantor, either refunded to the grantor or applied against specified grants. Accordingly, such gains or losses are credited or charged to capital grants received.

The estimated useful lives used in computing depreciation and amortization are as follows:

Buildings	30-40 years
Land improvements	10 years
Transportation equipment	10 years
Transit stations	20 years
Transit shelters	5 years
Software	3 years
Other (primarily service equipment,	•
furniture and fixtures, and computers	
and computer equipment)	5–10 years

(j) Compensated Absences

Compensated absences are accrued in accordance with GASB Statement No. 16, *Accounting for Compensated Absences*. Vacation pay is accrued and reflected as a liability when earned. TARTA provides sick and accident pay to its full-time union employees. Employee sick and accident pay is recorded as an expense when paid and does not carry over from year to year.

(k) Budgets and Budgetary Accounting

In accordance with Section 5705 of the ORC, an annual budget of revenues, expenses, and capital expenditures is prepared under the accrual basis of accounting, GAAP. The budget is adopted by resolution of the Board of Trustees. TARTA, operating as an enterprise fund, utilizes such budget and related budgetary accounting to ensure that: (1) service objectives are attained; (2) expenditures are properly controlled; and (3) adequate resources will be available to finance current operations and meet capital outlay requirements.

Because TARTA's revenues and expenses may fluctuate with changing service delivery levels, a flexible- rather than fixed-dollar budget is utilized to permit budgetary revision based upon changing fare revenue, levels of service, and cost of operations at specific service levels. Actual results of operations are compared to the final, revised budget of TARTA for the year.

The following accounts had expenditures in excess of appropriations, at the legal level of appropriation for the year ended December 31, 2000:

Notes to Financial Statements, continued

December 31, 2000 and 1999

	Ap	propriations	Expenditures	Excess
Maintenance	\$	3,563,900	3,748,622	184,722
Charter and Contract		185,100	296,201	111,101
Handicapped Service		1,466,700	1,612,484	145,784
General and Administrative		2,383,300	2,566,162	182,862
Fuel Taxes		11,000	11,134	134

(1) Cash Equivalents

For purposes of the statements of cash flows, TARTA considers all investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

(m) Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

(2) Cash and Investments

The provisions of the ORC govern the investment and deposit of TARTA monies. In accordance with these provisions, only banks located in Ohio and domestic building and loan associations are eligible to hold public deposits. The statutes also permit TARTA to invest its monies in certificates of deposit, savings accounts, money market accounts, the State Treasurer's investment pool (STAR Ohio), and obligations of the United States government or certain agencies thereof. TARTA may also enter into repurchase agreements with any eligible depository institution for a period not exceeding 30 days.

Public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the Federal Deposit Insurance Corporation (FDIC) or Savings Association Insurance Fund (SAIF), or may pledge a pool of government securities valued at least 110% of the total value of public monies on deposit with the institution.

Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States government and mature or be redeemable within five years of the date of the related repurchase agreement. State law does not require that security for public deposits and investments be maintained in the name of TARTA.

Notes to Financial Statements, continued

December 31, 2000 and 1999

(a) Deposits

Information regarding TARTA's deposits is as follows at December 31:

	2000	1999
Book/carrying value of deposits	\$	9,403,358
Bank balance:		
Covered by federal depository insurance	815,546	815,104
Uncollateralized as defined by the GASB	10,515,769	7,878,556
	\$	8,693,660

The uncollateralized deposits at December 31, 2000 and 1999, were, however, covered by pledged collateral pools as discussed above.

(b) Investments and Other Deposits

TARTA's investments are detailed below and categorized in accordance with the criteria established by the GASB to give an indication of the level of risk assumed as of December 31, 2000 and 1999. Category 1 includes investments that are insured or registered or for which the securities are held by TARTA or its agent in TARTA's name. Category 2 includes investments that are uninsured and unregistered for which the securities are held by the counterparty's trust department or agent in TARTA's name. Category 3 includes uninsured and unregistered investments for which securities are held by the counterparty or by its trust department or agent but not in TARTA's name. Deposits and equities in pools of funds managed by other governmental units are not categorized.

		Cate	gory	Carrying Amount/ Fair
Description	1	2	3	Value
As of December 31, 2000: U.S. Treasuries	\$		1,658,543	<u>\$_1,658,543</u>
As of December 31, 1999: U.S. Treasuries	\$_ <u></u>		1,423,84555	<u>\$_1,423,845_</u>

(3) **Property Tax Revenues**

TARTA is subsidized by two annual property tax levies consisting of a 1.0 mill levy in effect through 2001 and a 1.5 mill levy in effect through 2008. Revenues generated from the 1.0 mill and 1.5 mill levies are based on property valuations conducted in 1971 and 1997, respectively, for property located within TARTA's operating district. Property tax revenue may be used for operating or capital purposes. A 1.0 mill replacement levy effective beginning 2001 was passed in November 2000 based on a property valuation conducted in 2000.

Notes to Financial Statements, continued

December 31, 2000 and 1999

Property taxes include amounts levied against all real, public utility, and tangible (used in business) property located in TARTA's operating district. Lucas and Wood Counties collect all property taxes on behalf of TARTA. Due and collection dates, as established by Lucas and Wood Counties, were February 2000 and July 2000, for those taxes due during 2000.

Real property and tangible personal property taxes collected during fiscal year 2000 had a lien and levy date of December 1999.

(4) Property, Buildings and Equipment

Property, buildings and equipment were comprised of the following at December 31:

	-	2000	1999
Land	\$	743,224	743,224
Buildings and land improvements		7,676,004	7,598,340
Transit stations		3,032,069	3,026,490
Transportation equipment		36,499,162	30,853,869
Other equipment (primarily service equipment, furniture and fixtures,			
computers and computer equipment, software, and transit shelters)		4,615,962	4,985,854
Work in progress	_	11,501	67,629
		52,577,922	47,275,406
Accumulated depreciation		(35,404,505)	(32,431,782)
	\$_	17,173,417	14,843,624

Work in progress for 2000 primarily represents bus station construction, for costs incurred by December 31, 2000. The remaining costs for the construction of the station will be approximately \$223,000, funded by a federal capital grant.

Work in progress for 1999 represented buses purchased in 2000, for which costs were incurred December 31, 1999. The remaining costs for the purchase of the buses were approximately \$5,000,000, funded by federal capital grants.

(5) Risk Management

TARTA is exposed to various risks of loss related to torts, theft or destruction of assets, errors or omissions, injuries to employees, and natural disasters. As required by state law, TARTA is registered and insured through the State of Ohio Bureau of Workers' Compensation for injuries to its employees. TARTA has insurance for general liability claims from \$250,000 per claim up to \$10 million. A provision with respect to claims on either side of this range is accrued in the period in which accidents occur or the incidence of loss is determined, based upon management's estimate of the ultimate liability.

TARTA provides hospitalization and medical benefits coverage to all of its full-time employees either under professionally administered self-insured plan or HMO provider contracts. Expenses associated with these benefits totaled approximately \$1.9 million and \$1.5 million in 2000 and 1999, respectively. In addition, TARTA

Notes to Financial Statements, continued

December 31, 2000 and 1999

provides life insurance coverage to all full-time employees. Expense associated with this benefit totaled approximately \$80,000 in 2000 and \$53,000 in 1999. The self-insurance plan has a stop loss of \$75,000 per individual.

In 1990, TARTA retired its future liability to pay premiums relating to the life insurance plan for its retired employees via a \$321,800 lump-sum payment to a third party. This prepayment was amortized on a straight-line basis over 10 years, the period of expected economic benefit.

The general liability and hospitalization claims liability was calculated by reviewing claim lag reports and consulting with TARTA's attorneys. Changes in the accrued general liability and hospitalization claims liability in 2000 and 1999 are as follows:

	_	Beginning of year liability	Current year claims and changes in estimates	Claim payments	End of year liability
2000	\$_	213,750	1,918,304	1,881,304	250,750
1999	\$	224,950	1,553,183	1,564,383	213,750

TARTA has been named in various public liability and property damage claims and suits. The ultimate outcome of these claims and suits cannot be determined; however, it is the opinion of management that any resulting liability to TARTA in excess of that provided in the accompanying balance sheets, and which is not covered by insurance, would not be material to the financial statements.

(6) Defined Benefit Pension Plan

(a) Plan Description

TARTA contributes to the Public Employees Retirement System of Ohio (PERS), a cost-sharing, multipleemployer public employee retirement system. PERS provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Chapter 145 of the Ohio Revised Code assigns the authority to establish and amend benefit provisions to the PERS Board of Trustees (Board). PERS issues a stand-alone financial report that includes the financial statements. That report may be obtained by writing to Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-466-2085 or 1-800-222-PERS (7377).

(b) Funding Policy

Plan members are required to contribute 8.5% of their annual covered salary, and TARTA is required to contribute an actuarially determined rate. The Board instituted a temporary employer contribution rate rollback for calendar year 2000. The rate rollback was 20% for state and local government divisions. The 2000 employer contribution rate for local government employer units was 10.84% of covered payroll. The 1999 and 1998 rate was 13.55% of annual covered payroll. The contribution requirements of plan members and TARTA are established and may be amended by the Board. TARTA's contributions to PERS for the years ending December 31, 2000, 1999, and 1998 were \$1,034,212, \$1,226,603, and \$1,204,207, respectively, equal to the required contributions for each year. Required employer contributions are equal to 100% of the dollar amount billed to each employer.

Notes to Financial Statements, continued

December 31, 2000 and 1999

(7) Other Postemployment Benefits

PERS also provides postretirement health care coverage to age and service retirees with 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and primary survivor recipients is available. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12. As required by state statute, a portion of each employer's contribution to PERS (see note 6) is set aside for the funding of postretirement health care. The Ohio Revised Code provides statutory authority for employer contributions. The employer contribution rate was rolled back for the year 2000. For local government employer units, the 2000 rate was 10.84% (13.55% in 1999) of covered payroll; 4.30% (4.2% in 1999) was the portion that was used to fund health care for the year. TARTA's contributions actually made to fund postemployment benefits was approximately \$410,000 in 2000 and \$380,000 in 1999.

The Ohio Revised Code provides the statutory authority requiring public employers to fund postretirement health care through their contributions to PERS.

Summary of assumptions:

Actuarial Review – The assumptions and calculations below were based on the System's latest Actuarial Review performed as of December 31, 1999.

Funding Method – An entry age normal actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability.

Assets Valuation Method – All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach assets are adjusted annually to reflect 25% of the unrealized market appreciation or depreciation on investment assets.

Investment Return – The investment assumption rate for 1999 was 7.75%.

Active Employee Total Payroll – An annual increase of 4.75% compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases, over and above the 4.75% base increase, were assumed to range from 0.54% to 5.1%.

Health Care – Health care costs were assumed to increase 4.75% annually.

OPEBs are advanced funded on an actuarially determined basis. The number of active participating participants at December 31, 2000 was 401,339. \$10,805.5 million represents the actuarial value of the Retirement System's net assets available for OPEB at December 31, 1999 (the latest date information is available). The actuarially accrued liability and the unfunded actuarial accrued liability at December 31, 1999 (the latest date information is available), based on the actuarial cost method used, were \$12,473.6 million and \$1,668.1 million, respectively.

The PERS Board of Trustees enacted a temporary employer contribution rollback for calendar year 2000. The decision to rollback rates was based on the December 31, 1998 actuarial study, which indicated that actuarial assets exceeded actuarial liabilities. The temporary rate rollback was 20% for local government divisions. The Board reallocated employer contributions from 4.20% to 4.30% at the beginning of 2000 to improve health care financing. The proportion of contributions dedicated to funding OPEB increased during the year for those reasons.

Notes to Financial Statements, continued

December 31, 2000 and 1999

(8) Contingencies

Under the terms of the Authority's various capital and operating grants, periodic audits are required where certain costs could be questioned as not being an eligible expenditure under the terms of the grants. At December 31, 2000, there were no material questioned costs that had not been resolved with the FTA or ODOT. Questioned costs could still be identified during audits to be conducted in the future. Management of TARTA believes there will be no material adjustments to the grants and, accordingly, has not recorded a provision for possible repayments under the above grants.

(9) Grants, Reimbursements and Special Fare Assistance – Detail

Federal operating grants and reimbursements consist of the following at December 31:

	-	2000	1999
FTA operating assistance	\$	493,839	507,688
FTA short-range planning and marketing		196,424	128,289
FTA non-capital improvement assistance	-	2,720,000	2,560,000
Total	\$	3,410,263	3,195,977

State operating grants, reimbursements, and special fare assistance consist of the following at December 31:

		2000	1999
ODOT operating assistance	\$	833,200	766,800
State fuel tax reimbursement		234,852	233,409
State elderly and handicapped	_	174,841	171,682
Total	\$	1,242,893	1,171,891

(10) **Operating Leases**

TARTA has cancelable operating leases executed in one-year intervals for revenue vehicle tire utilization. Total rental expense for all operating leases amounted to approximately \$126,000 and \$104,000 for the years ended December 31, 2000 and 1999, respectively.

TOLEDO AREA REGIONAL TRANSIT AUTHORITY (TARTA)

OMB Circular A-133 Report

Year ended December 31, 2000

(With Independent Auditor's Report Thereon)

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Two Nationwide Plaza Columbus, OH 43215-2577 Telephone 614 249 2300 Fax 614 249 2348

Independent Auditors' Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

The Board of Trustees Toledo Area Regional Transit Authority Toledo, Ohio:

and

The Honorable Jim Petro Auditor of State:

We have audited the financial statements of the Toledo Area Regional Transit Authority (TARTA) as of and for the year ended December 31, 2000, and have issued our report thereon dated April 11, 2001. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether TARTA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control over Financial Reporting

In planning and performing our audit, we considered TARTA's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting and its operation that we have reported to management of the Authority in a separate letter dated April 11, 2001.

This report is intended solely for the information and use of TARTA's management, the Ohio Auditor of State, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

KPMG LEP

April 11, 2001



Two Nationwide Plaza Columbus, OH 43215-2577 Telephone 614 249 2300 Fax 614 249 2348

Independent Auditors' Report on Compliance With Requirements Applicable to Each Major Program, Internal Control Over Compliance In Accordance With OMB Circular A-133, and Schedule of Expenditures of Federal Awards

The Board of Trustees Toledo Area Regional Transit Authority Toledo, Ohio:

and

The Honorable Jim Petro Auditor of State:

Compliance

We have audited the compliance of Toledo Area Regional Transit Authority (TARTA) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable its major federal program for the year ended December 31, 2000. TARTA's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of TARTA's management. Our responsibility is to express an opinion on TARTA's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about TARTA's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on TARTA's compliance with those requirements.

In our opinion, TARTA complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2000.

Internal Control over Compliance

The management of TARTA is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered TARTA's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weaknesses is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

Schedule of Expenditures of Federal Awards

We have audited the financial statements of TARTA as of and for the year ended December 31, 2000, and have issued our report thereon dated April 11, 2001. Our audit was performed for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A133 and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of TARTA's management, the Ohio Auditor of State, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

PMG LLP

April 11, 2001

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Schedule of Expenditures of Federal Awards

Year ended December 31, 2000

							Janus	ary 1 through	January 1 through December 31, 2000	2000		
U.S. Department of Transportation	CFDA number	Grant number		Federal grant award	Cash balance December 31, 1999	Federal grant receipts	Local share	Total received	Federal expendi- tures	Local expendi- tures	Total expendi- tures	Cash balance December 31, 2000
Federal Transit Administration (FTA) Federal Transit Cluster:												
Received directly from FTA:												
Capital and planning	20.500	OH-90-0252	\$	1,515,000		373,674	39,883	413,557	373,673	39,882	413,555	2
Capital and planning Capital and planning	20.500	ОН-90-0220 ОН-90-0202		2,167,000	(6)	51,415		51,415	51,415		51,415	(6)
Capital assistance	20.500	OH-90-0183		198,500	2	20,158	5,039	25,197	20,158	5,039	25,197	2
Capital assistance	20.500	OH-90-0339		1,258,380		1,258,380	314,595	1,572,975	1,258,380	314,595	1,572,975	
Capital assistance	20.500	OH-90-0344		7,507,700		3,247,375	2,625	3,250,000	3,247,375	2,625	3,250,000	
Capital assistance	20.500	OH-90-0178		3,114,456	2,703							2,703
Capital assistance	20.500	OH-90-0215		1,460,000	(]	606,135		606,135	606,135		606,135	(1)
Capital assistance	20.500	OH-90-0300		1,945,600		18,045	4,511	22,556	18,045	4,511	22,556	
Capital assistance	20.500	OH-90-0320		6, 346, 180		1,762,113	440,528	2,202,641	1,762,113	440,528	2,202,641	
Capital assistance	20.500	OH-90-0279		2,364,000	1	272,172		272,172	272,174		272,174	(1)
Pass-through Ohio Department of Transportation:												
Capital assistance	20.500	20.500 OH-03-0175	Į	648,000		648,000	162,000	810,000	648,000	162,000	810,000	
Total federal financial assistance	tance		S	29,819,816	2,694	8,257,467	969,181	9,226,648	8,257,468	969,180	9,226,648	2,694

See accompanying notes to Schedule of Expenditures of Federal Awards.

See accompanying independent auditors' report.

Notes to Schedule of Expenditures of Federal Awards

Year ended December 31, 2000

(1) General

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal awards programs of TARTA. TARTA'S reporting entity is defined in note 1 to TARTA's financial statements.

(2) Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards is presented using the cash basis of accounting.

(3) Relationship of Federal Financial Reports

Amounts reported in the accompanying Schedule of Expenditures of Federal Awards agree with the amounts reported in the related federal financial reports.

Schedule of Findings and Questioned Costs

Year ended December 31, 2000

(1) Summary of Auditors' Results:

(a)	The type of report issued on the basic financial statements:	Unqualified opinion		
(b)	Reportable conditions in internal control were disclosed by the audit of the financial statements:	None Reported		
	Material weaknesses:	None		
(c)	Noncompliance which is material to the financial statements:	None		
(d)	Reportable conditions in internal control over major programs:	None Reported		
	Material weaknesses:	None		
(e)	The type of report issued on compliance for major programs	Unqualified opinion		
(f)	Any audit findings which are required to be reported under Section 510(a) of OMB Circular A-133:	None		
(g)	Major programs:	Federal Transit Cluster (CFDA # 20.500)		
(h)	Dollar threshold used to distinguish between Type A and Type B programs:	\$300,000		
(i)	Auditee qualified as low-risk auditee under Section 530 of OMB Circular A-133:	Yes		
Findings Relating to the Financial Statements Reported in Accordance with Government				

(2) Findings Relating to the Financial Statements Reported in Accordance with *Government* Auditing Standards

None.

(3) Findings and Questioned Costs Relating to Federal Awards

None.

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Federal Transit Administration

Federal Funding Allocation Data

December 31, 2000

(With Independent Accountants' Report Thereon)

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Two Nationwide Plaza Columbus, OH 43215-2577 Telephone 614 249 2300 Fax 614 249 2348

Independent Accountants' Report

To the Board of Trustees Toledo Area Regional Transit Authority:

We understand that the Toledo Area Regional Transit Authority (TARTA) is eligible to receive Urbanized Area Formula Program grants of the Federal Transit Act, as amended, and in connection therewith, TARTA is required to report certain information to the Federal Transit Administration (FTA).

The FTA has established the following standards with regard to the data reported to it in the Federal Funding Allocation Statistics Form (901) of TARTA's annual National Transit Database (NTD) report:

- A system is in place and maintained for recording data in accordance with NTD definitions. The correct data are being measured and no systematic errors exist.
- A system is in place to record data on a continuing basis and the data gathering is an ongoing effort.
- Source documents are available to support the reported data and are maintained for FTA review and audit for a minimum of three years following the FTA's receipt of the NTD report. The data are fully documented and securely stored.
- A system of internal controls is in place to ensure the accuracy of the data collection process and that the recording system and reported comments are not altered. Documents are reviewed and signed by a supervisor, as required.
- The data collection methods are those suggested by the FTA or meet FTA requirements.
- The deadhead miles, computed as the difference between the reported total actual vehicle miles data and the reported total actual vehicle revenue miles data, appear to be accurate.
- Data are consistent with prior reporting periods and other facts known about TARTA's operations.

We have applied the procedures to the data contained in the accompanying Federal Funding Allocation Statistics Form (901) for the fiscal year ended December 31, 2000. Such procedures, which were agreed to and specified by FTA in the Declarations section of the 2000 Reporting Manual and were agreed to by TARTA, were applied to assist you in evaluating whether TARTA complied with the standards described in the second paragraph of this report and that the information included in the NTD report Federal Funding Allocation Statistics Form (901) for the fiscal year ended December 31, 2000 is presented in conformity with the requirements of the Uniform System of Accounts and Records and Reporting System; Final Rule, as specified in 49 CFR Part 630, Federal Register, January 15, 1993 and as presented in the 2000 Reporting Manual.

This engagement to apply agreed upon procedures was performed in accordance with standards established by the American Institute of Certified Public Accountants. The sufficiency of the procedures is solely the responsibility of the specified users of the report. Consequently, we make no representation regarding the sufficiency of the procedures described above either for the purpose for which this report has been requested or for any other purpose. This report is intended solely for your information and FTA and should not be used by those who did not participate in determining the procedures.

The procedures were applied separately to each of the information systems used to develop the reported vehicle revenue miles, fixed guideway directional route miles, passenger miles, and operating expenses of TARTA for the fiscal year ended December 31, 2000 for each of the following modes:

- Motor Bus—directly operated
- Demand Response—purchased transportation

The following information and finding came to our attention as a result of performing the procedures described in the Attachment to this report:

Verification and Approval of the Section 9 Data Process

There are no internal control procedures requiring parties independently review Section 9related source documents or evidence their review and approval by signing such documents.

The agreed-upon procedures are substantially less in scope than an examination, the objective of which is an expression of an opinion on the Federal Funding Allocation Statistics Form (901). Accordingly, we do not express such an opinion. Also, we do not express an opinion on TARTA's system of internal control taken as a whole.

In performing the procedures, except for the information and findings described above, no matters came to our attention that caused us to believe that the information included in the NTD report on the Federal Funding Allocation Statistics Form (901) for the fiscal year-ended December 31, 2000 is not presented in conformity with the requirements of the *Uniform System of Accounts and Records and Reporting System; Final Rule,* as specified in 49 CFR Part 630, *Federal Register,* January 15, 1993 and as presented in the 2000 Reporting Manual. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report relates only to the information described above and does not extend to TARTA's financial statements taken as a whole, or the forms in TARTA's NTD report, other than the Federal Funding Allocation Statistics Form (901), for any date or period.

This report is intended solely for the information and use of TARTA's management, the Ohio Auditor of State and federal awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

KPMG LEP

April 18, 2001

SECTION 9 CERTIFICATION – AGREED-UPON PROCEDURES

- 1. Discussed procedures related to the system for reporting and maintaining data in accordance with the NTD requirements and definitions set forth in 49CFR, Part 630, Federal Register, January 15, 1993 and as prescribed in the *2000 Reporting Manual*, with the personnel assigned responsibility of supervising the preparation and maintenance of NTD data.
- 2. Discussed the procedures with the personnel assigned responsibility of supervising the preparation and maintenance of NTD data to determine:
 - The extent to which TARTA followed the procedures on a continuous basis; and
 - Whether they believe such procedures result in accumulation and reporting of data consistent with the NTD definitions and requirements set forth in 49CFR, Part 630, *Federal Register*, January 15, 1993, and as prescribed in the 2000 Reporting Manual.
- 3. Inquired of the same person concerning the retention policy that is followed by TARTA with respect to source documents supporting the NTD data reported on the Federal Funding Allocation Statistics Form (901).
- 4. Based on a description of TARTA's procedures obtained in Items 1 and 2 above, identified all the source documents which are to be retained by TARTA for a minimum of three years.

For each type of source document, selected the months of April, August, and September and observed that each type of source document exists for each of these periods.

- 5. Discussed the system of internal controls with the person responsible for supervising and maintaining the NTD data. Inquired whether individuals, independent of the individuals preparing the source documents and posting the data summaries, review the source documents and data summaries for completeness, accuracy and reasonableness and how often such reviews are performed.
- 6. Reviewed selected source documents and ascertained whether supervisor's signatures were present as required by the system of internal controls.
- 7. Obtained the worksheets utilized by TARTA to prepare the final data which are transcribed onto the Federal Funding Allocation Statistics Form (901). Compared the periodic data included on the worksheets to the periodic summaries prepared by TARTA. Tested the arithmetical accuracy of the summarizations.
- 8. Discussed TARTA's procedures for accumulating and recording passenger mile data in accordance with NTD requirements with TARTA's staff, noting that TARTA uses an estimate of passenger miles based on statistical sampling meeting the FTA's 95% confidence and 10% precision requirements. TARTA uses an alternative sampling procedure and, therefore, we inquired whether the procedure has been approved by the FTA.
- 9. Discussed with TARTA's staff TARTA's eligibility to conduct statistical sampling for passenger mile data every third year. Determined whether TARTA meets one of the three criteria which allow reporters to conduct statistical samples for accumulating passenger mile data every third year rather than annually. However, TARTA has elected to conduct statistical samples on an annual basis.
- 10. Obtained a description of the sampling procedures for estimation of passenger mile data used by TARTA. Obtained a copy of TARTA's working papers or methodology used to select the actual sample of runs for recording passenger mile data. Determined that the methodology used to select specific runs from the universe resulted in a random selection of runs. If a selected sample run was

missed, determined that a replacement sample run was randomly selected. Confirmed that TARTA followed the stated sampling procedure.

- 11. Selected a judgmental sample of the source documents for accumulating passenger mile data and determined that they are complete (all required data are recorded) and that the computations are accurate. Selected a judgmental sample of the accumulation periods and recomputed the accumulations for each of the selected periods. The accumulation periods selected were January, April, and December. Tested the arithmetical accuracy of the summarization.
- 12. Discussed the procedures for systematic exclusion of charter, school bus and other ineligible vehicle miles from the calculation of vehicle revenue miles with TARTA staff and determined that stated procedures are followed.
- 13. For vehicle revenue mile data, documented the collection and recording methodology and determined that deadhead miles are systematically excluded from the computation.
- 14. Inquired of the person responsible for maintaining and reporting the NTD data whether the operations meet FTA's definition of fixed guideway in that the service is bus service operating over controlled access rights-of-way.
- 15. Discussed the measurement of fixed guideway directional route miles with the person responsible for reporting the NTD data and determined that the mileage is computed in accordance with the FTA's definitions of fixed guideway and directional route miles.
- 16. Measured fixed guideway directional route miles by retracing route.
- 17. Reviewed the Transit Way Mileage From (403) fixed guideway worksheets and discussed the commencement date of revenue service for each guideway segment with the person responsible for reporting the NTD data and determined that the date is classified as older than seven years.
- 18. Compared operating expenses with audited financial data, after reconciling items are removed.
- 19. Noted that TARTA purchases transportation services and inquired of the personnel responsible for reporting the NTD data regarding the disposition of purchased transportation generated fare revenues. Specifically, determined purchased transportation fare revenues are retained by the contract service provider. Obtained documentation of the retained fare revenue amounts as reported by the contract service provider and agreed the total to retained fare revenues reported on Form 002.
- 20. Obtained a copy of the purchased transportation contact and determined that the contract (1) specified the specific mass transportation services to be provided; (2) specified the monetary consideration obligated by TARTA for the service; (3) specified the period covered by the contract and that this period is the same as, or a portion of, the period covered by TARTA's NTD Report; and (4) was signed by representatives of both parties to the contract. Inquired of the person responsible for maintaining the NTD data regarding the retention of the executed contract, and determined that copies of the contracts are retained for three years.
- 21. Compared the data reported on the Federal Funding Allocation Statistics Form (901) to comparable data for the prior report year and calculated the percentage change from the prior year to the current year. Noted that the motor bus passenger miles, vehicle revenue miles and operating expense data did not increase or decrease by more than 10%.

Vehicle revenue miles, passenger miles, and operating expense increased approximately 31%, 33% and 41%, respectively, for demand response service. Management has informed us that this change is due to planned increase in service provided in order to meet standards established by the Americans with Disabilities Act.

- 22. The following 2000 Reporting Manual Section 9 test procedures were not applicable to TARTA and, therefore, were not performed:
 - Reporting Manual Section 9 Data Certification Procedures "n," "r," "v" and "x."

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STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

TOLEDO AREA REGIONAL TRANSIT AUTHORITY

LUCAS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED MAY 29, 2001